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2	SUBCOMMITTEE	ON CAPITAL BUDGET 1
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8	COMMITTEE ON FINANCE	
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11		24, 2021
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14		DTE HEARING (VIRTUAL ROOM 2)
15		iel Dromm, irperson for Finance
16		en K. Rosenthal,
17		irperson for Subcommittee on ital Budget
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19	COUNCIL MEMBERS:	
20	Ali	ienne E. Adams cka Ampry-Samuel
21	Sel	na Ayala vena N. Brooks-Powers
22	Lau	ert E. Cornegy, Jr. rie A. Cumbo
23	Van	ma V. Diaz essa L. Gibson
24	Kar	ry S. Grodenchik en Koslowitz
25		ah N. Louis ven Matteo
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1	COMMITTEE ON FINANCE JOINTLY WITH THE SUBCOMMITTEE ON CAPITAL BUDGET 2
2	COUNCIL MEMBERS (CONT.):
3	Francisco P. Moya Keith Powers
4	Helen K. Rosenthal James G. Van Bramer
5	Margaret Chin Brad S. Lander
6	Stephen T. Levin
7	Kalman Yeger
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1	COMMITTEE ON FINANCE JOINTLY WITH THE SUBCOMMITTEE ON CAPITAL BUDGET 3
2	APPEARANCES
3	Jacques Jiha
4	Director of the New York City Mayor's Office of Management and Budget
5	Kenneth Godiner First Deputy Director for the Mayor's Office of
6	Management and Budget
7	Scott Stringer New York City Comptroller
8	Preston Niblack
9	Deputy Comptroller for Budget
10	Ronnie Lowenstein Director at New York City Independent Budget
11	Office
12	George Sweeting Deputy Director at New York City Independent
13	Budget Office
14	Jonathan Rosenberg Director of Budget Review at New York City
15	Independent Budget Office
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1	COMMITTEE ON FINANCE JOINTLY WITH THE SUBCOMMITTEE ON CAPITAL BUDGET 4
2	SERGEANT KOTOWSKI: Computer recording started.
3	SERGEANT BRADLEY: Cloud recording is up.
4	SERGEANT PEREZ: Backup is rolling.
5	SERGEANT LEONARDO: Sergeant Martinez?
б	SERGEANT MARTINEZ: Good morning and welcome to
7	today's remote New York City Council Executive Budget
8	hearing for Fiscal Year 2022. At this time would all
9	panelists please turn on their video for
10	identification purposes. To minimize disruption,
11	please silence your electronic devices. Thank you
12	for your cooperation. We are ready to begin.
13	[BACKGROUND NOISE 00:42] Excuse Me.
14	CHAIRPERSON DROMM: Thank you very much Sergeant
15	and thank you to all the Sergeants and of course to
16	Carl Dalva[SP?] as well for all the work that you do
17	for all of us.
18	Good morning and welcome to the City Council's
19	ninth day of hearings on the Mayor's Executive Budget
20	for Fiscal 2022. My name is Daniel Dromm and I Chair
21	the Finance Committee. We are joined by the
22	Subcommittee on Capital Budget Chaired by my
23	colleague Council Member Helen Rosenthal.
24	We are also joined by the following Council
25	Members. Council Member Grodenchik, Adams, Ampry-

1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET52Samuel, Moya, Brooks-Powers, Matteo, Chin, Louis and3Gibson.

Today, we will hear from the Office of Management 4 and Budget and we welcome Director Jacques Jiha to 5 our hearing this morning. The release of the Fiscal 6 2022 Executive Financial Plan paints an improved 7 fiscal outlook for New York City's Budget. Since the 8 release of the Preliminary Budget, we have seen a 9 massive and much needed infusion of federal dollars 10 that help stabilize the city's budget. Specifically, 11 12 the federal stimulus acts passed in December and March and a \$15.2 billion to the city's budget over 13 14 the span of the financial plan.

Of that, \$7 billion is designated for education and \$5.9 billion is spread across 27 different agencies. This funding will be used to pay for an array of initiatives and programs, at which the Council is broadly supportive such as 3K expansion and the mental health teams at the Fire Department and Health and Hospitals.

But while I under that the federal stimulus funding was intended to be spent quickly and the eligibility rules prevented fees for things like reserves and tax cuts. We must still think about the 1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET62long-term implications of how this funding will be3deployed.

A review of the plan reveals that the 4 administration is heavily relying on the nonrecurring 5 thorough funding to pay for recurring expenses. б This clearly begs the question of how the city will be 7 able to foot the bill once the federal money runs 8 out. We need to know that the Mayor is focused on 9 ensuring the long-term stability of the city's budget 10 instead of just passing the buck to the next 11 12 administration and Council to figure out how to continue funding these programs. Yet, even with all 13 14 the spending that the Mayor is undertaking in this 15 budget, there are some glaring omissions that the 16 Council expects the Administration to address by 17 budget adoption.

18 In our budget response, we highlighted several priority areas that was simply ignored in the 19 Executive Budget. For example, while the budget does 20 spend heavily on education, there is no targeted 21 funding for class size reduction and the Council 2.2 23 seeks \$250 million for that initiative. And even though food insecurity remains a widespread problem, 24 in my district, the food pantry line still loop 25

1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET72around the block. The Mayor did not include the3Council's request for addition funding for small4community-based food pantries or home delivered meals5to seniors and the homebound.

On the housing front, the Mayor also did not heed 6 the Council's calls for continued funding for the de-7 densify hotel shelters to make stabilization bed 8 sites permanent in order to increase the size of 9 rental assistance vouchers. Much of what the Council 10 is seeking could be added to the budget without 11 12 increasing its total size. If the Mayor got serious about finding agency efficiencies and focus spending 13 14 on priority rather than legacy programs, there would 15 be more resources available for these vital projects 16 and there would be few risks to the budget in the 17 long term.

18 As has been the case over the course of this administration, the savings plan is anemic and relies 19 mostly on none recurring [INAUDIBLE 4:56] and re-20 estimates that do nothing to increase agency 21 2.2 efficiency. This is Mayor de Blasio's eighth and final budget and for many of us, this will be our 23 last budget as Council Members. In my 12 years at 24 the Council and in particular during my last four 25

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 2 years as Finance Chair, in partnership with Speaker Johnson, I have always strived for a budget that was 3 4 equitable, that represented my values and the values of the entire Council and that protected the future 5 б of our city. Direct Jiha as we embarked on budget 7 negotiations together one last time, I hope that we can keep these principles in mind and that we can 8 work together towards these common goals and I am 9 10 sure we will. I will now turn it over to Chair Rosenthal for 11 12 her opening remarks. Thank you very much. Chair Rosenthal. 13 14 CHAIRPERSON ROSENTHAL: Thank you. Hang on one 15 second, here we do. Chair Dromm, I echo the comments 16 you just made to Director Jiha, it's been a pleasure 17 to work with him over the last seven and a half 18 years. So, thank you Chair Dromm. My name is Council Member Helen Rosenthal. 19 I am Chair of the Subcommittee on Capital Budget. 20 In Fiscal Year 2021, the city's capital program endured 21 2.2 a uniquely frustrating and yet encouraging year. The 23 first six months of the fiscal year was mired in pandemic related slowdowns and outright pauses of 24

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1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET92many of the city's capital projects for all for good3reason.

But by the midpoint of the year, actual capital 4 commitments, while they were extremely low, the city 5 realized that the infrastructure and the economy 6 needed help and really jump started the capital plan. 7 So, the city's economic health received a shot in the 8 arm in the form of \$15.2 billion in federal stimulus 9 funding and this in part allowed the city to restart 10 the capital process with renewed vigor and we have 11 12 seen some encouraging signs that these efforts are already paying dividends. Between January and March 13 of this year, the city committed \$3.1 billion. 14 Which 15 if we had been able to continue at this pace the entire fiscal year, would have nearly put us on track 16 to meet historical high levels of \$12.6 billion 17 committed in Fiscal Year '19. That's a great process 18 for the construction industry, for the city's 19 workforce and for the residents of the five boroughs 20 who benefit from the city's capital infrastructure in 21 2.2 the new world ways.

As we look forward, as we look ahead to Fiscal Year '22, the Executive Capital Commitment Plan has \$21.9 billion in planned commitments before unused

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 10 2 appropriations from Fiscal 2021 or even reforecast and while I am impressed with the city's efforts in 3 the later half of Fiscal Year '21, I hope we can keep 4 the momentum going. Get back to those Fiscal Years 5 2019 levels. \$21.9 billion commitments in a single 6 7 year seems unrealistic but I look forward to being proven wrong and hearing from OMB today about how 8 they plan to make that happen. 9 10 Thank you very much. Back to you Chair Dromm. CHAIRPERSON DROMM: Thank you again Chair 11 12 Rosenthal. Next, we will hear testimony from the Office of Management and Budget. We are joined by 13 14 Budget Director Jacques Jiha and the First Deputy 15 Director Kenneth Godiner. Before the OMB testimony, I am going to turn it 16 17 over to our Committee Counsel to go over some 18 procedural items and to swear in the witnesses. COMMITTEE COUNSEL: Thank you Chair Dromm and 19 20 thanks Chair Rosenthal. My name is Rebecca Chasan and I am Counsel to the New York City Council's 21 Committee on Finance. 2.2 23 Before we begin, I want to remind everyone that you will be on mute until you are recognized to 24 speak. At which time, you will be unmuted by the 25

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 11 2 Zoom host. If you mute yourself after you have been unmuted, you will need to be unmuted again by the 3 host. Please be aware that there could be a delay in 4 5 this process, so we appreciate your patience. During the hearing, if Council Members would like б 7 to ask questions, please use the Zoom raise hand function and you will be called on to speak. We will 8 be limiting Council Member questions to five minutes 9 including responses. I will now administer the 10 affirmation to the witnesses from the Office of 11 12 Management and Budget. Do you affirm that your testimony will be 13 truthful to the best of your knowledge, information 14 15 and belief? Director Jiha? 16 JACQUES JIHA: I do. 17 COMMITTEE COUNSEL: Deputy Director Godiner. 18 KENNETH GODINER: I do. COMMITTEE COUNSEL: Thank you. Director Jiha, 19 20 you may begin when ready. JACQUES JIHA: Okay. 21 2.2 CHAIRPERSON DROMM: Just one moment, I just want 23 to introduce our other Council Members Director Jiha. We have Council Members Louis, Gibson, Van Bramer and 24 Ayala and thank you Director Jiha, you may begin. 25

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 12 2 JACQUES JIHA: Thank you. Thank you Chair Dromm, Subcommittee Chair Rosenthal and members of the 3 Finance Committee, for the opportunity to testify 4 today concerning the Fiscal Year 2022 Executive 5 б Budget. My name is Jacques Jiha and I am the Director of the New York City Mayor's Office of 7 8 Management and Budget. I am joined today by OMB's First Deputy Director, Kenneth Godiner. 9

I am happy to report today that we are on the 10 path to recovery from the pandemic and our outlook 11 has significantly improved, largely because of our 12 successful vaccination campaign and the federal 13 stimulus. Moody's Investor Services and S&P agree. 14 Within the past ten days they both expressed 15 confidence in our fiscal planning and the city's 16 emergence by raising our GO bond outlook from 17 negative to stable. 18

While the stimulus is a bridge to economic and 19 financial recovery, it is important to note that the 20 city is on the path to emerging from the greatest 21 financial stress-test it has ever experienced. The 2.2 Fiscal Year 2021 Budget was balanced in April, in 23 June and again this January, despite substantially 24 reduced resources and without any assistance from the 25 Federal or State governments.

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 13 2 The Fiscal Year 2022 Executive Budget was balanced this January, and remains now balanced at 3 \$98.6 billion, and out-year budget gaps are 4 manageable and within historic norms. And we did all 5 of this without layoffs or major disruptions in 6 services. Our cash position has been strong without 7 any short-term borrowing and we have met all our 8 financial and pension obligations. This was possible 9 10 because of the strong measures we took to reduce expenses and headcount. 11

12 Since June, we generated \$3.9 billion in saving, that is, net of the restorations we made primarily as 13 a result of the federal stimulus and we brought down 14 15 headcount to about 314,000 employees from a peak of 16 327,000 employees as a result of a strict attrition 17 management initiative. More importantly, the 18 administration in partnership with the City Council built record levels of reserves before the pandemic 19 about \$6.1 billion, which became available to help 20 balance the budget during the height of our fiscal 21 2.2 challenges.

Now, because the difficult but necessary
decisions were already made and the city's finances
were relatively stable, we did not have to dig

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 14 2 ourselves out of a massive hole when help arrived. This allows us to invest billions of stimulus dollars 3 across the financial plan that will both improve the 4 5 economy and improve people's lives. It also allows us to rebuild our reserves by adding \$200 million to б the general reserve in Fiscal Year 2022 and reversing 7 the withdrawal of \$1.6 billion from the Retiree 8 Health Benefits Trust that was planned for Fiscal 9 Year 2021. 10

Now there is \$3.8 billion in the Retiree Health
Benefits Trust, \$493 million in the Rainy Day fund
and \$300 million in the general reserve, for a total
of about \$4.6 billion in reserves next fiscal year.
And we maintain annual reserves of \$1.2 billion
between Fiscal Years 2023 and 2025 in the General
Reserve and the Capital Stabilization Reserve.

Right now, we are starting to see signs of the 18 recovery across the country and at home. Employment 19 growth across the country has accelerated. As of 20 April, the US economy recovered 63 percent of the 21 2.2 jobs lost in the downturn and employment levels are expected back to pre-pandemic highs by the end of 23 2022. Over the same period, NYC recouped 42 percent 24 25 of lost jobs. However, between December and April

1 COMMITTEE ON FINANCE JOINTLY WITH THE SUBCOMMITTEE ON CAPITAL BUDGET 15 2 alone the city gained back 160,000 jobs, driven by 3 increases in restaurants, hotels and healthcare. And 4 last month, the unemployment rate declined to 11.4 5 percent, down from a pandemic high of 20 percent in 6 May 2020.

As job growth continues, we forecast that city 7 employment will reach 4.5 million, by December 2021, 8 which is just 200,000, short of peak employment. 9 Because of this growth, we have revised our tax-10 revenue forecasts higher by \$1.5 billion over Fiscal 11 12 Years 2021 and 2022, driven by gains in personal and business income taxes. The property tax forecast for 13 14 Fiscal Year 2022 and beyond remains unchanged. You 15 can actually see a resurgence happening right now 16 throughout the city. Weekday subway ridership is on 17 the rise and restaurant attendance is increasing as 18 occupancy limits are relaxed and the weather improves. The city's workforce has returned to their 19 20 offices. Large private employers like JP Morgan, Citibank and Goldman Sachs are expected to bring 21 2.2 employees back in the summer, with some recently advancing start dates. Baseball stadiums and 23 24 cultural attractions are ramping up to capacity, our

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1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET162libraries are reopening and Broadway turns the lights3back on in the fall.

As I mentioned earlier, this momentum is 4 5 propelled by our aggressive vaccination campaign and the federal stimulus. We have administered 7.9 6 million vaccine doses to date, with 3.4 million New 7 Yorkers fully vaccinated. To reach unvaccinated and 8 hesitant populations, we are taking a creative 9 approach. Our public relations campaign stretches 10 across social media platforms, cable TV and public 11 12 transportation. Mobile vaccination buses reach New Yorkers in traditionally underserved TRIE 13 14 neighborhoods. Centers and pop-up sites are in 15 unique and interesting places like the Museum of 16 Natural History, Citi Field and Yankee Stadium and 17 now, subway stations.

We are also partnering with entities like Citi 18 Bike and Shake Shack to provide incentives. And by 19 now every New Yorker should know that all centers 20 accept walk-ins. Our \$700 million vaccination 21 2.2 program is a success. COVID-19 cases, 23 hospitalizations, infection rates and deaths have declined steadily since reaching a second wave peak 24 25 in February.

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 17 2 As our vaccination campaign has saved lives and set the stage for the reopening, the shift to 3 Democratic control in Washington, D.C., led to a 4 significant change in our financial position. Over 5 the past 13 months cities and states across the 6 7 country incurred tremendous costs as the need for services increased with the severity of the pandemic. 8 At the same time, revenues plummeted. 9 To address 10 this problem, the Congress passed and the President signed into law, the American Rescue Plan which 11 includes \$350 billion in relief for state and local 12 governments. New York City will receive \$5.9 billion 13 14 in local aid and \$7 billion in federal education aid 15 that must be used by calendar year 2024. The local 16 aid will be disbursed in two tranches. We received 17 the first tranche last week and the second will come in about a year. 18

In addition to helping us to recover financially, the allocation of stimulus funding allowed New York State to withdraw proposed budget cuts and shifts and provide long-awaited Campaign for Fiscal Equity CFE funding, which will ramp up to about \$1.1 billion annually. The Council's advocacy over many years helped make this happen, Thank you! The stimulus1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET182driven investments in this plan bridge the gap to3recovery.

Speaking broadly, we have used them to boost 4 education, public and mental health, non-profit 5 б support, public safety and support for small business and tourism. We have deepened investments in 7 education because the youngest New Yorkers' success 8 will propel the city's growth for years to come. 9 We are using newly released CFE funding to make sure 10 that every one of our schools receives at least 100 11 12 percent of Fair Student Funding, beginning in Fiscal Year 2022. Universal, free, 3-K for All will be 13 14 available to every family by September 2023.

15 Students have suffered during the pandemic, so we are investing \$500 million in Fiscal Year '22 and 16 17 \$350 million over Fiscal Year 2023 and 2024 to 18 accelerate academic opportunities and make up for the learning gap caused by the pandemic. We have also 19 funded digital tools that support technology 20 literacy, restorative justice programs, an expansion 21 2.2 of the number of Community Schools from 266 to 406 and have strengthened Special Education Services to 23 address services like physical and speech therapy 24 that could not be delivered during the pandemic. 25

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 19 2 To make sure that students have a fun, safe summer, the Administration created Summer Rising, a 3 program that will include academic, recreational and 4 social and emotional learning. We also deepened 5 youth employment opportunities by adding 5,000 CUNY б Summer Youth Employment slots which allows us to 7 serve a total of 75,000 participants. In recognition 8 of the impact the pandemic has had on New Yorkers' 9 emotional wellbeing, we are adding 25 new mobile 10 teams that will bring mental health services directly 11 12 to New Yorkers. Also, now EMS and social workers will be able to respond to urgent, non-violent, 13 14 mental health needs citywide. 15 This has been a challenging time for seniors as 16 well. To help them recover, we are expanding 25 more 17 senior centers in underserved communities and 18 increasing model budget funding. We have heard your concerns about the funding needs of the city's Human 19 Services Providers, which have been a critical piece 20 of the City's pandemic response. So, in this Plan, 21 2.2 we added funds in the baseline to cover 100 percent 23 of non-profit provider indirect rates. Bringing the city back includes support for small businesses that 24 have suffered during the pandemic. 25

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 20 2 Beginning this Summer, eligible small businesses in low to moderate income neighborhoods will have 3 access to a \$100 million grant pool to help them 4 5 bridge the gap to recovery. We are also investing \$30 million this year to leverage \$70 million in 6 private investment to offer low-interest loans to 7 small businesses citywide. The need to socially 8 distance has highlighted the value of expanding 9 public space. In this Plan, we are deepening our 10 investment in the Open Restaurants and Streets 11 12 programs and increasing space for cyclists on boulevards and the Brooklyn Bridge. 13 14 And, of course, we need visitors to return to our 15 hotels, restaurants and cultural attractions. То 16 help welcome them back New York City & Company will 17 launch the largest tourism campaign in the city's

18 history. When tourists return, they will find a cleaner city, especially in core business districts, 19 thanks to the City Cleanup Corp, a New Deal style 20 program that will employ 10,000 New Yorkers through 21 2.2 the end of the year. Litter basket collection 23 service has been restored as well. Not only will the city be cleaner, it will be greener. Organics 24 25 collection, a shared priority for the City Council

1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET212and Administration, will be resumed beginning this3Fall. This means 3.5 million New Yorkers who4previously received service will be able to opt-in to5the weekly curbside composting service.

We are also increasing investments in public б safety and criminal justice. This includes hate 7 crime prevention measures, the Mayor's Safe Summer 8 program for youth and a doubling of the Cure Violence 9 workforce this year and tripling it in Fiscal Year 10 2023. More than \$1.8 billion of new investments in 11 12 this plan are identified as priorities in Council's Preliminary Budget response. On top of what I 13 already noted in my testimony, like Fair Student 14 15 Funding and increasing the indirect rate, we restored 16 College Access for all, allocated funding for small group tutoring and will ensure that every school has 17 18 a nurse. On the capital side, we added \$94 million to restore funding for the 116th Precinct. 19

Before I conclude, I'd like to discuss the capital plan. COVID-19 substantially disrupted the city's capital planning, though critical life safety needs, health and safety and COVID-related projects for school reopening, were never paused. As of April, all restrictions have been lifted and the 1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET222process has completely resumed. Despite these3challenges, \$6.7 billion through April '21 have been4committed. March and April commitments were \$1.45billion and \$1.3 billion, respectively, once all the6capital contract restrictions were lifted.

We continue to work with agencies, the Law 7 Department and MOCS so the agencies can commit as 8 much of their 2021 programs as possible in the 9 remaining two months. The Ten-Year Executive Capital 10 Strategy is \$133.7 billion, an increase of \$14.9 11 12 billion over the Preliminary Capital Plan. We anticipate investing just over \$21.9 billion in 13 infrastructure in Fiscal Year '22, alone. Major 14 15 additions to the Ten-Year Capital Strategy include: 16 Fully funding affordable housing through Your HomeNYC; Resurfacing 1,150 miles of lanes, including 17 18 50 miles of bike lanes each year; Expanding school capacity for Universal 3K; Completing the Manhattan 19 20 Greenway; Funding the East Side Coastal Resiliency project; and Expanding the LifeSci NYC Initiative. 21 2.2 To conclude, we are on the path to recovery and 23 our outlook has drastically improved. To preserve the momentum, we remain committed to our vaccination 24 program and the strong fiscal management practices 25

1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET232that guided our recovery and prevented the need for3short-term debt financing, major programmatic cuts or4layoffs. It has never been more important to build5and maintain reserves and make strategic investments6that help us grow and prosper.

7 We look forward to working with you as we 8 approach adoption to advance our shared goals, which 9 include rebuilding this city and forging a recovery 10 for all of us. Thank you again for the opportunity 11 to testify today. Now I look forward to taking your 12 questions.

CHAIRPERSON DROMM: Thank you very much Director 13 14 Jiha. I just want to start by saying again, what a 15 pleasure it has been to work with you both as the 16 Commissioner of the Department of Finance and now as 17 the Director of OMB. I just can't thank you enough 18 for your honest straightforward answers in the past and I really appreciate this opportunity again to ask 19 you questions about the upcoming budget. 20

Let me start off by just asking a few questions around the federal funding that we have received or will receive. The city's fiscal outlook changed so dramatically between the Preliminary and Executive Budgets this year. In part due to the work Senator

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 24 2 Schumer and the democrats in Washington which led to the city receiving \$15 billion in federal relief. 3 The federal funding is allocated throughout the 4 5 financial plan and in many cases, the long-term programs and initiatives. How will the next б administration be able to sustain these programs that 7 really should be baselined when the federal funding 8 runs out? 9

JACQUES JIHA: Thank you and again Chair and uh, I appreciate working with you. It has been also a pleasure for me over the past eight years working with you.

To answer your question, I think the best thing we can do for the city to be quite honest with you is to leave a strong economy and a solid financial plan that includes substantial budget reserves. We have allocated two-thirds of the stimulus fiscal year '21 and '22 when it is most needed for maximum impact to stimulate the economy.

And to address your specific concerns about the current program, it should be noted that most are reinvestment in education and recovery funded through the financial plan. We have also increased our

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COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 25 2 reserve at \$1.8 billion to \$4.6 billion. Please remember we inherited only \$1.8 million in reserve. 3 4 More importantly, our tax revenue forecast tend to be conservative and if the economy recovers as we 5 anticipate, there will be additional - a lot of 6 7 additional resources basically to deal with any of these programs. And [INAUDIBLE 30:48] and SMP 8 upgrade last week basically confirm the wisdom of our 9 10 approach.

11 CHAIRPERSON DROMM: Okay, thank you Director. 12 The outyear budget gaps that are roughly \$4 million 13 are large. So, how do you expect to think that the 14 next Mayor and Council would be able to close those 15 gaps as we move forward?

16 JACQUES JIHA: I clearly understand your concern 17 about allocated budget gaps but remember the city has balanced more than 40 consecutive annual budgets 18 during good times and bad times you know. 19 The 20 current budget gaps from our perspective are manageable and we think it historic norms. 21 2.2 Currently, the outyear gap that we have in the 23 plan, average about 5.2 percent to put things in

perspective. They average about 5.2 percent of

city's revenue. Over the last 20 years, the outyear

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1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET262gap average about seven percent of city's revenue.3So, even in good times, we always have allocated4budget gaps.

I mean a good example was in 2009, the outyear 5 budget gap was like 4.7 percent. So, from our б 7 perspective, we believe that the gap is basically manageable but nonetheless, we'll continue to look 8 for efficiencies okay, on the spending and that 9 service savings. This is why OMB continues to - we 10 continue to have like a two for one commission policy 11 12 in place okay. And OMB continues to offer every personal action including promotions, so that we make 13 14 sure we continue to look for savings.

15 CHAIRPERSON DROMM: If you showed a consistent 16 level of spending on the new initiatives that aren't 17 fully funded throughout the plan, how much greater 18 would the outyear gaps be?

19 JACQUES JIHA: Can you repeat the question?20 Because I missed part of it.

21 CHAIRPERSON DROMM: Sure, so if you showed a 22 consistent level of spending on the new initiatives 23 that aren't fully funded throughout the plan, how 24 much would that total? How much greater would the 25 outyear budget gaps be?

1	COMMITTEE ON FINANCE JOINTLY WITH THE SUBCOMMITTEE ON CAPITAL BUDGET 27
2	JACQUES JIHA: Actually as I said, most of the
3	RFP, most of the RFP - most of the new programs are
4	funded through the financial plan. I mean, a small
5	portion of it you know, in 2025, we have a drop off
6	but it's not significant, it's not a big number.
7	But again, as I said, most of the recovery and
8	education initiatives are all funded through the four
9	year financial plan. Except for '25, in the year '25
10	where you have a small drop off for some of the
11	programs.
12	CHAIRPERSON DROMM: Do you have an idea of how
13	much that would be though Director?
14	JACQUES JIHA: Yeah, I could come back to you on
15	the specific number for this.
16	CHAIRPERSON DROMM: Okay. Alright, thank you.
17	The federal aid from the American Rescue Plan Act
18	offers the possibility of a more equitable recovery
19	but the Act is designed for its funding to be spent
20	quickly. So, the Rescue Plan seem to make it harder
21	for the city to use that funding to build reserves.
22	To help assure the sustainability of our budget in
23	the future. Based on OMB's understanding of the
24	rules, the Rescue Plan money can be used to add to
25	the city's rainy day funds to prepaid expenses to do

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 28 2 that serve or [INAUDIBLE 34:27] or add to the retiree fund. Can they be used for those purposes? 3 JACOUES JIHA: Yeah, there are some new additions 4 in terms of work we can do for, in terms of tax 5 6 reduction you know but these taxes are for the state 7 but specifically for us, it deals with putting that in reserves. But we have a lot flexibility in terms 8 of how we can use the fund and that's the reason why 9 we have been basically using the fund to make up for 10 all of the revenue lost. Every area where we have 11 12 lost revenue could use the fund. And you know, we have a lot to do. So, we are 13 14 very comfortable in terms of - again, with respect, I 15 think the major restriction we have is basically 16 adding to reserves. 17 CHAIRPERSON DROMM: Can it be used for the rainy 18 day fund? JACQUES JIHA: I don't think it can be used but 19 20 again, money is a little fungible. We have been able to reduce a lot of expenses okay and using federal 21 2.2 tax dollars that free up resources that you know, 23 that give us the flexibility to use those city tax dollars for New York Okay. To put that kind of 24 25

1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET292resources either in the rainy day fund or use it for3general reserves.

CHAIRPERSON DROMM: Okay, so you are planning to 4 use the federal funding to support programs that were 5 previously supported by city funds. Is there any 6 7 limitation on the federal American Rescue Plan funds on the use of those free city dollars? So, in other 8 words, if you were to free up city dollars and you 9 know replace it with the federal funds, uhm, could 10 the freed up City dollars be added to our reserves? 11 12 JACQUES JIHA: That's what we have been doing in essence. We've been able to cover many expenses with 13 stimulus funds and I have been able to avoid drawing 14 15 down on agency reserves. Because once we free up 16 those city tax dollars, you know you can use those 17 city tax dollars that we free up to basically rebuild 18 that reserves. Which is what we have been doing in 19 essence. CHAIRPERSON DROMM: Okay, are there any 20 eligibility rules that create a problem for our 21 2.2 financial plan or any action that the Administration,

23 that we would seek to change?

JACQUES JIHA: No, we've been diligentlyimplementing you know, the stimulus funding to create

1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET302a guidance given to us by the federal government. We3have issue guidelines to agencies and we are4constantly monitoring those guidelines to make sure5that stimulus uses stay within the mandated6parameters.

So, so far as I said, the big one is - you cannot 7 use it for reserve but again, we have been creative 8 enough to basically use those federal stimulus funds 9 to basically replace city tax dollars and use 10 associated tax dollars basically to do other things. 11 12 CHAIRPERSON DROMM: Okay, thank you. The Council prioritized class size reduction and its budget 13 14 response and when I asked the Mayor how the budget 15 prioritized class size reduction, his response was 16 that the administration will foresee how the 100 17 percent fair student funding will be applied by schools in terms of headcount and work from there. 18 But experience has shown that schools often require 19 specific directions and support and dedicated funding 20 to lower class sizes. So, I am a little skeptical of 21 2.2 their modest school budget increase will be to a 23 significant reduction in class sizes.

Since the Mayor and the Chancellor have bothexpressed support for lowering class sizes, will you

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 31 2 commit to dedicating \$250 million of DOE's budget in Fiscal '22 for a class size reduction initiative? 3 JACQUES JIHA: Yeah and again, we understand 4 clearly the importance of smaller, small class size 5 in terms of the impact on outcome, educational б outcome. And you know, as you know, we uhm, in the 7 budget, we increased the Fair Student Funding by 100, 8 at least 100 percent for all the schools. 9 From our own experience, school will be able to 10 use these resources as they see fit and very often, 11 12 historically what they have used that funding for is basically plans to increase their staff capacity, 13 14 which often translates to reduction of class sizes. 15 As you know, class size is more or less a long-16 term issue. You know, because - but we have been 17 able to expand using capital dollars basically to 18 address capacity. Okay, but again, this is going to take some time to expand those tax dollars basically 19 to bring down class size. 20 But in the meantime in the short-term, what we 21 2.2 are trying to do, is basically trying to use as much as we can to stimulus funding to address learning for 23

24 our students in the short-term. But again, we 25 understand your concern and you know, but this is not

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 32 2 something from my perspective we could address right away, okay. It's going to take some time because you 3 have to build the capacity. You have to expand the 4 capacity of the school. But again, we are doing our 5 best in short-term to address learning losses by 6 7 using stimulus funds.

CHAIRPERSON DROMM: Okay, Director Jiha, when I 8 did question the Mayor, he did say at the time that 9 you know he wanted to see the Fair Student Funding 10 and how that would effect class size. But when I 11 12 asked him further about the \$250 million, he said he couldn't commit to it right then and there but that 13 he would work with us on that. I hope that we can 14 15 still continue to work on that.

16 JACQUES JIHA: Definitely.

17 CHAIRPERSON DROMM: Uh and its dedicated funding 18 in this budget moving forward. Is that something 19 that you can commit to.

JACQUES JIHA: Definitely, we will definitely
work with you. We will definitely work with you,
yeah.

CHAIRPERSON DROMM: Okay, thank you Director
Jiha. At the Preliminary Budget hearing, you
testified that your staff could reach out to the

1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET332Council with a Property Tax Rebate Proposal prior to3the Administration going up to Albany to allow for4legislation but we haven't heard anything yet.

5 So, is the Mayor still seeking a property tax 6 rebate in legislation in Albany and if so, is there 7 draft legislation that has been shown to state 8 legislators?

JACOUES JIHA: We are still in active discussion 9 on this with this legislature and we will keep you 10 posted as far as you know, in terms of the progress 11 12 that we're making. The legislature is still in session and as the session nears to an end, we would 13 14 welcome discussion with you on the parameters for 15 home relief. And you know, the best way to target 16 that program.

But again, we're still in discussion with Albany and you know, the session is still going on and we will then see what's going to happen in Albany. CHAIRPERSON DROMM: Have the legislators that you've approached so far been supportive of the legislation?

JACQUES JIHA: Yes, to some extent but it is aquestion of you know, whether or not it is priority

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1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET342of theirs. But you know we are doing our best to3push as best we can.

CHAIRPERSON DROMM: Okay, thank you. New York 4 State recently extended the eviction moratorium until 5 б August 31, 2021, and it expected that the state will start distributing over \$2 billion in rental 7 assistance to tenants that will cover up to years' 8 worth of unpaid rent and utilities to keep them 9 housed after the moratorium is lifted. 10 In contrast, DFS's Fiscal '22 budget did not make additional 11 12 investments in rental arrears and increases to rental assistance vouchers to address host eviction 13 moratorium impact to the city. Aside from funding 14 15 the full expansion of the city's access to Council 16 program and DSS, what resources are currently in the 17 budget across all city agencies to keep New Yorkers 18 in their homes once the moratorium is lifted, so there is not an influx of people seeking shelter, if 19 they are in fact evicted? 20

JACQUES JIHA: As you know, we had about \$49 billion in capital. This is city funds in the budget to fully fund the housing New Yorker 2.0 plan. We also added \$50 million to fully fund our first in the nation Right to Counsel program, which is funded

1	COMMITTEE ON FINANCE JOINTLY WITH THE SUBCOMMITTEE ON CAPITAL BUDGET 35
2	right now about \$166 million you know as it fully
3	ramps up in '22. The state is implementing the \$2.4
4	billion [INAUDIBLE 43:44] arrears assistance program
5	that they receive from the federal government. We
6	are actively in conversation with OTDA on the
7	implementation of this program and we will be
8	diligently working to connect New Yorkers to this
9	funding.
10	CHAIRPERSON DROMM: What's your estimate of the
11	number of households of having - Director, I am
12	sorry, what is the estimate of the number of
13	households that the state funding will assist
14	compared to the number of households in New York City
15	that are behind with rental payments?
16	JACQUES JIHA: I think - let me get back to you
17	because let me speak with DSS and get back to you
18	with a specific number. Because as the details have
19	been worked out, again, we are very excited to see
20	federal government put funding for this program but
21	we will get back to you on the specific numbers of
22	New Yorkers that will participate in that program.
23	CHAIRPERSON DROMM: Has the - oh thank you. Has
24	OMB conducted an analysis on raising rental vouchers
25	to Section 8 rates in terms of how many more families
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COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 36 2 will be diverted in whose every shelter and what the savings would be on the shelter budget? 3 4 JACQUES JIHA: As we said before, you know the raise in the city's voucher level must you know be 5 consistent with the state FHEPS level because 6 7 otherwise the voucher market will become destabilized. 8 But - so let me Ken Godiner who has been working 9 on this more, provide you some - an answer to your 10 specific question. 11 12 CHAIRPERSON DROMM: Thank you. KENNETH GODINER: So, first we want to you know 13 14 thank you for your advocacy on this so far and you 15 know we really are prevailing upon you to continue to 16 do so and partner with us in educating for state 17 action before the end of session. We you know, we believe that in order to make 18 this most effective, we need the state to raise their 19 vouchers so that we have a single level of payment as 20 opposed to money simply shifting from one type of 21 2.2 from state to city. We are you know interested in 23 trying to get that done. We've asked the Council to work with us in Albany to try to get that single rate 24 across the state fixed. And you know, in terms of 25

1	COMMITTEE ON FINANCE JOINTLY WITH THE SUBCOMMITTEE ON CAPITAL BUDGET 37
2	this program, you know I know that that, that, people
3	feel like the voucher level is low. We would want to
4	point out right that there are currently over 160,000
5	individuals placements covering 63,000 households.
6	So, the current vouchers are working and there
7	are a very large number of people taking advantage of
8	that. You are muted Chair Member.
9	CHAIRPERSON DROMM: Oh, I just lost my question.
10	So, Housing New York 2.0 plan, it doesn't address the
11	immediate influx of evictions that may happen under
12	the moratorium if it's lifted. Is there anything
13	else additional that we can count on?
14	KENNETH GODINER: The state recently -
15	CHAIRPERSON DROMM: And that's by the way, a
16	[INAUDIBLE 47:21] plan I think.
17	KENNETH GODINER: Once again.
18	CHAIRPERSON DROMM: That's a ten year plan, if I
19	am not mistaking.
20	KENNETH GODINER: Hmm, hmm. The state recently
21	extended the moratorium, I believe till the end of
22	August. We've made substantial investments in this
23	area including the capital expenditures to increase
24	the level of affordable housing. We've also expanded
25	our access to counsel model, funding that at 100
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1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET382percent. You know, there is additional state money3that Director Jiha talked about that's going to be4used to pay for rent arrears. We think that covers512 months of rent arrears plus three months of6current rent.

So, we think the combined effect of those
programs should avoid some kind of a mass eviction
crisis.

10 CHAIRPERSON DROMM: Okay, I still worry that 11 we're going to see a huge influx but anyway, at this 12 point, I'm going to turn it over to my colleague, to 13 Chair Rosenthal to ask questions as well. Thank you. 14 KENNETH GODINER: Thank you.

15 CHAIRPERSON ROSENTHAL: Thank you so much Chair 16 Dromm. I too am just finding my place. Uhm, I just 17 wanted to follow-up very quickly on a question the 18 Chair asked about vouchers. I was a little thrown off by something that was said. The Chair asked 19 20 about the important or the cost of increasing the value of the city FHEPS program to Section 8 levels 21 2.2 and I think the answer was that there are already 23 100,000 vouchers out there. Did I hear - I am sorry, 24 so -

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 39 KENNETH GODINER: 63,000 households covering 2 160,000 New Yorkers. 3 4 CHAIRPERSON ROSENTHAL: Yes, yes, yes but those are not City FHEPS vouchers are they? 5 б KENNETH GODINER: I believe they are, yes. 7 CHAIRPERSON ROSENTHAL: Okay, I will let my colleagues follow up on that. Switching over to the 8 capital restart and the commitment rates. As we all 9 know, the Mayor announced the restart of significant 10 [INAUDIBLE 49:57] of capital projects but we were 11 12 delayed due to COVID back in March and since then, the city and kudos to you Director Jiha. 13 The city has been very successful in its efforts to get 14 15 projects off the ground. As evidenced by increasing the commitment rate. By December of 2020, the city 16 17 had committed \$2.3 billion in capital dollars in 18 Fiscal Year '21 but since January, uhm, you've committed \$3 billion more for a total of \$5.44 19 20 billion through March. That's amazing and an amazing pickup in pace. 21 2.2 As I mentioned in my opener, although I think I 23 explained it badly, Fiscal Year 2020, the city had committed \$8.06 billion. At the pace we're going, do 24 you think we can exceed that in Fiscal Year 2021? 25 Do

1	COMMITTEE ON FINANCE JOINTLY WITH THE SUBCOMMITTEE ON CAPITAL BUDGET 40
2	you think that we could get up to \$9 billion or \$10
3	billion? And frankly, what do you think the city's
4	overall commitment level will be for Fiscal Year 2021
5	by the end of the year?
6	JACQUES JIHA: Okay, as indicated to you in my
7	testimony, as of the end of April, we had \$6.7
8	million, okay. We've committed \$6.7 -
9	CHAIRPERSON ROSENTHAL: Got it -
10	JACQUES JIHA: Okay, so again, I cannot guarantee
11	where we're going to end. What I know for sure we
12	are doing is we are pushing as hard as we can. And
13	at the pace that we're going, if we you know, could
14	exceed last year okay, alright, again, we're trying
15	our best. We're pushing really hard. We are pushing
16	the Law Department, the agencies, MOCS. Working with
17	them again, as I said, if you have any succession in
18	terms of how we could do even better, we will work on
19	them okay.
20	But we are doing as best — and again, as I said,
21	I do not want to give you a specific number saying
22	you know, there is going to be 8,9. I can't. The
23	main thing that we're trying to do right now is to
24	push as hard as we can and trying to overcoming every
25	single obstacle. Because as I said to you last time,
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COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 41 2 we believe the capital program is a strategic part under the COVID. 3 Okay and so, therefore we don't have any 4 incentive whatsoever to slow things down. Our goal 5 б is basically to accelerate that process to make sure that you know capital is invested and that that 7 recovery is in full swing. 8 So, it's part of or strategy investment to speed 9 10 the recovery in New York City, so we're doing as best as we can. As I said, we're pushing, we're going 100 11 12 miles an hour. CHAIRPERSON ROSENTHAL: Yeah, no, and you have 13 14 been. Yeah and now you are at \$6 billion, that's 15 amazing. So, that Segway's perfectly into my second 16 set of questions, which is given that commitments have increased at such a rapid pace, it's obvious 17 18 things have changed. Either by way of messaging from City Hall, increased coordination and communication 19 20 within the agencies. As you said, between the agencies and OMB streamlining the process, perhaps 21 2.2 all of that. So, and know where I am going with

this. So, what factors do you think have contributed

to the city's ability to achieve the high rates of

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 commitment since January? And how can we keep those

 3
 going?

JACQUES JIHA: Well, one, there is the urgency okay, to get things out. I mean the message is sent to everyone. We got to get things out because as I said, this is part of the strategic initiative that we have in place to make sure we invest as much as we can to seemingly - to jump start this economy. So, that's the first thing. There is the urgency.

The second thing that we have done is change the 11 12 process because before, what used to happen, we used to CP's through OMB. OMB reviewed the CP's, send us 13 14 ton of questions to the agencies and then the 15 agencies you know take their time to answer every 16 single on the questions to come back to OMB okay. 17 So, we streamlined that process. Now, you know when 18 things come to OMB, we say you know what, you got to provide us all the backup information that we need, 19 20 okay. Don't send something that is complete, send the full complete package. 21

When you send the full complete package, we're going to review it as quick as possible and get it done and that has worked. Okay, that has worked in terms of the bosses but again, we continue to work 1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET432with every single one involved in the process to make3sure that at some point we fully re-engineer the4entire process.

5

CHAIRPERSON ROSENTHAL: Exactly.

б JACQUES JIHA: Because we have to you know, we 7 have reengineer the entire process. Again, sometimes the back and forth takes a long time. So, again as I 8 said, once that budget process is over and we have a 9 little more time to start thinking about things in 10 the beginning of the summer, this is a piece that 11 12 we're going to focus our attention on. To make ensure revamp the entire process, reengineer the 13 entire process from beginning to end okay. 14 То 15 continue to make more progress.

16 CHAIRPERSON ROSENTHAL: Wow, that's a big one and 17 that's helpful to know. So, basically telling the 18 agencies, you have to send over the entire project. 19 We're not going to accept it piecemeal. So, sort of 20 saying send everything over and you have to send it 21 over now. [CHUCKLES]

Yeah, so let me ask you, DDC mentioned some changes in their process and rules and I'm, I'm zeroing in on them just because they are such an important part of the capital commitment process. 1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET442I'm wondering if uhm, they made some changes in their3rules and in their processes during the pandemic.4They were able to do that because it was an5emergency.

JACQUES JIHA: Hmm, hmm.

7 CHAIRPERSON ROSENTHAL: Are you looking at those
8 and thinking about whether or not to codify those
9 changes and what you would need to do that?

JACQUES JIHA: Again, we will be working with 10 everyone including you know DCC to make sure that we 11 12 learn from them okay. We learn best practices from them and then try to you know it's, it's again, we 13 have so many concerns with them in terms of things 14 15 that we can do. Things you cannot do, things that 16 have to be reviewed by ever single one - monitors to 17 make sure everything fits within the box.

So, again, this is one of those things that we have to basically open up the hood okay. Look under the hood and see what's going on and you know, and that's what we intend to do this summer.

22 CHAIRPERSON ROSENTHAL: So, we will definitely 23 get DDC involved. Again, learn from them. Learn 24 from every other agency, learn from the practices.

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1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET452You know, that practically learn from the emergency3contracting process.

Because I always believe, if you build something around the contracting process and then put all the constraints around those, it's better than revamping it from scratch because everybody is going to tell you why they need to be involved in the monitoring process.

10 CHAIRPERSON ROSENTHAL: Yeah, you know I would 11 really urge you to meet with them somewhat regularly 12 and bring sort of the -

JACQUES JIHA: Sure, we will be in discussion.
CHAIRPERSON ROSENTHAL: Because I think they have
a lot of ideas. Very specific changes and I think
OMB could play a big role in that. In fact, how
frequently do you have infrastructure meetings with
the agencies? Uhm, especially with the large – the
agencies with the large capital portfolios.

JACQUES JIHA: Our taskforce meet with them, likeyou know, they meet with different agencies.

CHAIRPERSON ROSENTHAL: So, wait. So, which –
 oh, you mean the taskforce for each –
 JACQUES JIHA: At OMB yeah. Yeah, you know, they

25 meet with them.

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 46 2 CHAIRPERSON ROSENTHAL: But that's usual stuff I 3 mean -4 JACQUES JIHA: That's a usual but as I said -5 CHAIRPERSON ROSENTHAL: But for you as the б Director -7 JACQUES JIHA: As I said - this is something that as I said, we will you know in the summer, we will 8 begin to you know, look at everything from soup to 9 nuts and to make sure that you know, we spend time 10 with designing the process that we have in place, 11 12 okay. Uhm, you know, I can't meet every single agency 13 14 you know, on a weekly basis. That's the reason why 15 we have a taskforce designed to basically to meet 16 with the -17 CHAIRPERSON ROSENTHAL: Sure. 18 JACQUES JIHA: Because you know my time is very scarce as well as anybody else but we have a capital 19 coordination taskforce that you know that meets with 20 the agencies regularly. Okay, so we have a taskforce 21 2.2 basically, it's a coordination taskforce that we have 23 in place. You know a capital coordination taskforce that we have been in the agency that meet with all of 24 25 your agencies. But as I said, as part of the review

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 47 2 process, we will meet with every single one of the agencies, look at the processes, okay. 3 4 CHAIRPERSON ROSENTHAL: Yeah. 5 JACQUES JIHA: Look at the processes as is -6 CHAIRPERSON ROSENTHAL: Yeah. 7 JACQUES JIHA: And then look at the process as it should be going forward. So, we will get everyone 8 involved and we'll be designing that process. 9 CHAIRPERSON ROSENTHAL: So, the one thing that 10 you just said that I think I might not have been 11 12 aware of is, did you say there was a capital coordinating taskforce? 13 JACQUES JIHA: It's a unit, it's a unit within 14 15 OMB. CHAIRPERSON ROSENTHAL: That covers all the 16 17 agencies or are you talking again unit by unit? 18 JACQUES JIHA: No, they coordinate, you know coordinate with all the agencies. Coordinate with 19 20 the taskforce that are within the agency, within OMB and then work with the different agencies. You know 21 2.2 but as I said, it's going to be - we, our goal is to 23 make it more of a formal process okay as we move forward this summer and to basically review all the 24 best practices and red lines. 25

1	COMMITTEE ON FINANCE JOINTLY WITH THE SUBCOMMITTEE ON CAPITAL BUDGET 48
2	CHAIRPERSON ROSENTHAL: Yeah, sure, sure. But
3	I'm just wondering because again, we're in perfect
4	sync. I appreciate the way you are talking about
5	this. I'm moving onto the capital tracker system;
6	the Local Law that was passed by the Council. Is that
7	the taskforce you are talking about? That taskforce
8	because that one, I don't think has met yet. You
9	seem to be talking about something that's a
10	coordinating taskforce -
11	JACQUES JIHA: It's a coordinating unit -
12	CHAIRPERSON ROSENTHAL: Got it.
13	JACQUES JIHA: Within; a capital coordinating
14	unit.
15	CHAIRPERSON ROSENTHAL: All the deputies or?
16	JACQUES JIHA: They meet with all the taskforce
17	within OMB and then regularly meet with the agencies
18	again to see you know, to review the practices to try
19	to bring in best practices as much as possible to
20	reduce the time that it takes.
21	CHAIRPERSON ROSENTHAL: Okay, got it.
22	JACQUES JIHA: To complete the process, yes.
23	CHAIRPERSON ROSENTHAL: Got it. And so, just so
24	I can pursue it and understand it a little better.
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1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET492We can do all this offline. I'm just wondering, who3heads that up?

JACQUES JIHA: Uh, it's [INAUDIBLE 1:01:26]. But again, [INAUDIBLE 1:01:29] heads up that unit. But again, you know we could always meet with you to brief you further if you need a more -

8 CHAIRPERSON ROSENTHAL: Yeah, yeah, yeah. I'd 9 love to follow-up with the person. I'm actually not 10 familiar with. So, I'd love, love, love to follow-up 11 and thank you. Thank you for that.

12 Uhm, so let's see. Uh, okay, so let me just sort of go into that. So, last year, the Council passed 13 14 Local Law 37 sponsored by Council Member Lander, who 15 I see is on here and I am sure will ask you follow-up 16 questions. It mandated the creation of a citywide 17 capital projects database. Uhm, and the law created 18 a mayoral taskforce to led the work and an advisory board with the Council, Comptroller, Mayor - and the 19 20 Mayor's - some mayoral appointees to provide feedback and guidance. Council Member Lander and I have been 21 2.2 appointed by the Speaker to that advisory board. 23 Uhm, you know and the advisory board that was set up is not novel. This actually was originally uh, moved 24 25 along by Finance Chair in the previous four years

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 50 2 Julissa Ferreras-Copeland and I went to those meetings. They were extraordinary. Just seeing you 3 know agency commissioners here from MOCS directly 4 about the system and seeing their faces, it was like 5 a lightbulb went off. You know, they were like, oh, 6 7 so you mean if we do it this other way it could happen faster. I mean, I think that's the power of 8 this taskforce or advisory board. 9

So, I'm wondering if you could just give an 10 update on the administration and the mayor's 11 12 taskforce work to get started on that tracker creation? Have you had internal meetings? Or 13 14 started any discussions and when do you anticipate 15 meeting with the advisory board? I think Council 16 staff was told the first week of June would be the 17 meetings but we don't have anything on the calendar 18 yet.

JACQUES JIHA: Yeah, I mean again, as I said, this is a kind of process that there is always going to be basically be because I always tell folks, when people begin to review the current processes and see a challenge the processes are and all the challenges that they have is because of all the obstacles they put in there with themselves, okay. And so, it's

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 51 2 always good to have this kind of place where people can meet so we could review existing processes and 3 make suggestions in terms of how best to improve them 4 going forward. 5 Again, this is something that I'm looking forward 6 7 to work with the Council this summer, okay. It's going to be a pri- as I said, the entire process, 8 capital review process is something that I am looking 9 10 to work with the Council this summer, because this is 11 something that we would like to review. 12 So, again, I am looking to work with you and the Council Members and all the stakeholders after the 13 14 budget, okay. 15 CHAIRPERSON ROSENTHAL: Good supply. 16 JACQUES JIHA: And that will give us some time to 17 really think through the big issues. Because you

18 know, we're going through the crisis in the budget 19 now. It's like -

20 CHAIRPERSON ROSENTHAL: Of course. Of course, I 21 am with you.

JACQUES JIHA: So, yeah, after the budget process
CHAIRPERSON ROSENTHAL: Okay.

25 JACQUES JIHA: We look forward to work with you.

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 52 2 CHAIRPERSON ROSENTHAL: Got it. Okay, a couple more areas. I just want to move along; I know my 3 4 colleagues have questions. On the ten year capital 5 strategy, so, the ten year capital strategy as you б mentioned, it grew by nearly \$15 billion since the release of draft ten year strategy. Largely driven 7 by increases in schools, as you mentioned. 8 Water infrastructure and transportation but despite the 9 growth, we continue to see that in the first five 10 years of the strategy track of the commitment plan, 11 12 it hasn't changed that much but the final five years really that's where it jumps. 13

So, I'm sort of asking the same question we've asked for years but I'm wondering whether or not the administration has taken the time to - has figured out how to even that out. In other words, are you tracking your larger strategy with your spending or your projected spending in the capital plan?

JACQUES JIHA: Yeah, I mean, this is again, this is an exercise when I worked through September, in September with the capital. Because we are going to do a redistribution, okay. You know over time, to see exactly - you know to smooth things out. Okay, because as you can imagine, the capital is basically 1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET532overstated. Commitments has been very you know, much3lower than you know. So, therefore, it be use us4okay to go through that exercise to align the capital5plan with more or less historical commitment rates6that we have.

So, this is an exercise we are going to go
through again after the executive budget in as part
of the September release okay, to do a redistribution
and the good thing about this is also going to create
some - give us the benefit of lowering the debt
service in the outyears of the financial plan.
CHAIRPERSON ROSENTHAL: Yeah.

JACQUES JIHA: Because you know, there will be less capital. But again, this is something that we're going to go through after the adopted budget – the budget is adopted in June.

18 CHAIRPERSON ROSENTHAL: Okay.

19 JACQUES JIHA: That's part of the September.

20 CHAIRPERSON ROSENTHAL: I thought I was going to 21 have summer off.

JACQUES JIHA: [CHUCKLES] No, no, no, we're going
to keep you very busy. We're going to keep you very
busy. This is going to be fun.

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 54 2 CHAIRPERSON ROSENTHAL: Yeah, yeah, I'm down with that. And then just quickly about NYCHA. 3 Thev've historically had such a low commitment rate of city 4 capital dollars against the commitment plan. Uhm, 5 б and interestingly, what we learned at the hearing with them is that - I mean, we all know, NYCHA spends 7 its federal dollars at a much higher rate because the 8 federal funding expires after two years. 9

So, they a really have to you know get on it and 10 spend that money or else they are going to lose it. 11 12 And with the city capital of course, we have no time limit. The NYCHA Chair testified that if the city 13 funding rules - this was Greg Russ; we're more 14 15 closely matched to the federal funding rules than NYCHA would spend city capital more efficiently. 16 Ι was surprised to hear him say that. He seemed to be 17 18 saying well, there is just such a big disconnect between what the rules are for federal spending and 19 city spending. He seemed to be throwing up his hands 20 and saying, let's just go with the federal rules. 21 2.2 Uhm, you know and to give context about why this is so important; I forget the number for federal 23 spending. It was very high, maybe over 70 percent. 24

Folks can correct me or send over the right numbers

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 55 2 but for federal, the commitment rate was over 70 and for the city, it was 5 percent. 3 It's such a stunning difference and certainly has 4 5 played out in my experience for money I have put in б to the NYCHA plan. So, has OMB considered putting a time limit on 7 city capital funding for NYCHA? 8 JACQUES JIHA: Uh, no. We again, as I said, it's 9 10 - we're going to have to find ways for NYCHA to accelerate the pace of capital spending but we have 11 12 not. This is one of those things that we have to review, analyze because I don't know full 13 14 ramifications of what it means. So, therefore, I 15 cannot -16 CHAIRPERSON ROSENTHAL: Me neither. This is part of - I'm really interested to hear you say that 17 18 because Russ seemed to imply that he had been working very closely with OMB on this and so, for me again, 19 it sounds like there is a real disconnect here. 20 Has OMB considered asking the state for the ability to 21 2.2 alter the city capital rules for NYCHA? JACQUES JIHA: As I said, we have not -23 24 CHAIRPERSON ROSENTHAL: That's been done with 25 SCA?

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 56 2 JACQUES JIHA: As I said, we have not because we have not - this is not something that we have paid 3 4 attention to in the past. So, you know the fact that you know, is raising 5 б that issue you know we're going to have to take a 7 look at it to see whether or not you know putting some restrictions would allow NYCHA to commit capital 8 sooner. But again, as I said, I don't know the 9 ramification of it. So therefore, I don't want to 10 make the commitment one way or another. 11 12 CHAIRPERSON ROSENTHAL: Yeah. JACQUES JIHA: Because you know, I don't what it 13 14 means. 15 KENNETH GODINER: Yeah, I was going to say, I 16 think part of this is that what their - in terms of 17 what they are talking about is that they would you 18 know, the federal rules for capital eligibility are different than the city rules. 19 20 CHAIRPERSON ROSENTHAL: That's right. KENNETH GODINER: You know, we can't change those 21 2.2 rules under our gap accounting right. So, we don't really have a choice about how to record it. 23 Ιt makes it harder, fewer things are eligible right. 24 Fewer things are eligible, stuff that we might pay 25

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 57 2 for winds up being expense rather than capital because it's not city eligible. And I agree that 3 4 there is a disparity and something we should fix and 5 you know obviously as Jacques said, we're trying to б accelerate NYCHA but you know the extraordinarily low commitment rate is really a COVID sort of level. 7 CHAIRPERSON ROSENTHAL: I'm not sure about that. 8 KENNETH GODINER: In 2019, they committed about 9 10 25 percent. A still very low number but clearly not fought. And that wasn't just elaboration. 11 12 CHAIRPERSON ROSENTHAL: Yeah. KENNETH GODINER: No, no, I mean there is no 13 question. We need to work on this. I think they 14 15 need to work on this but I just wanted to clarify. 16 It's still you know, it's still too low. We need to accelerate. I don't think we can fix what they were 17 18 talking about which is that you know, we could change what's capitally eligible. 19 CHAIRPERSON ROSENTHAL: Yeah, I'm not confident 20 that's sort of what's going on having just had a 21 2.2 terrific capital project denied by OMB as being not 23 capitally eligible. So, I think they follow some - I would like to see evidence of sort what you're saying 24 25 there.

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 58 2 Look, I'm going to wrap it up but I just want to point out that you know during my tenure on the City 3 Council, you know the uhm, NYCHA's excuse has always 4 been, "we've been shortchanged" You know and it's 5 gone up over the years since I have been here from 6 7 \$32 billion to \$42 billion now. They are saying that they are shortchanged and that's why it's so hard. 8 I'm not sure that's - I mean surely that plays 9 into it but if their commitment rate is 25 percent, I 10 think that is something that would make a hell of a 11 12 big difference if that went up to 100 percent particularly for the city funded projects. 13 In other 14 words, the ones that Council Members on the ground, 15 you know who know their districts fast. They are 16 trying to get done and gosh, for NYCHA central, the 17 people we work, they are doing you know they talk 18 about and the Mayor has talked about you know adding funding for NYCHA to fix things. But it rings a 19 little bit hallow if the commitment rate is 25 20 21 percent. 2.2 I will let other Council Members get into that and I'll let my colleagues move forward with that and 23 pass it back to you Chair Dromm. Uhm, Director Jiha 24

and Godiner, I just want you to know I appreciate, I

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 59 2 really want emphasize this. You are under tremendous pressure and I think what you've done in the last six 3 months has been extraordinary. To go from sort of a 4 5 zero to you know 180 or 100. I do believe in speed limits. You know, really has been impressive and 6 7 you're you know what you've done by getting the change you know from the rating agencies recently you 8 know, that's huge. 9

So, Kudos for all of that but uhm and I get it I 10 quess about punting to this summer you know when you 11 12 have a moment to catch your breath after putting out all these fires. Like, I totally get that but I 13 14 really hope we can continue the pace for the sake of 15 the city of what you've done over the last few months 16 and you know, so I won't go on. Thank you for your 17 efforts. There is a lot of work to do. Thank you 18 very much.

JACQUES JIHA: Thank you very much.

19

20 CHAIRPERSON DROMM: Thank you. We will now go to 21 Council Member questions.

22 COMMITTEE COUNSEL: If there are any questions 23 for OMB, please use the Zoom raise hand function and 24 you will be added to the queue. Council Members, 25 please keep your questions to five minutes including 1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET602answers and wait for the Sergeant at Arms to tell you3when your time begins.

4 The Sergeant will also let you know when your
5 time is up. We will first hear from Council Member
6 Grodenchik followed by Council Member Chin.

SERGEANT AT ARMS: Starting time.

7

8 COUNCIL MEMBER GRODENCHIK: Thank you very much. 9 Thank you Chairs and Commissioner, it's always good 10 to see you and I will echo what my colleagues Chair 11 Dromm and Chair Rosenthal said, it's been a pleasure 12 to work with you. For me, for these past five and a 13 half years.

14 I do just want to reiterate what Chair Dromm said 15 at the beginning of his remarks, regarding food 16 insecurity, food pantry food and you know we have 17 come a long way. The New York Times today had a very 18 poignant article about one family struggle to make ends meet during this pandemic. Losing their 19 apartment, regaining it, losing work and how 20 important food pantries and other meals that we 21 2.2 accessible to her and her family played such an 23 important role.

24 So, I don't have any questions for you but I do 25 want to reiterate Chair Dromm's concerns. I know

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 61 2 they are shared by Chair Rosenthal and really all the members of the Council without exception about making 3 more food available for - more funds available for 4 emergency food, for food pantry food and to make sure 5 that in this great city of ours where literally, you б know a budget approaching \$100 billion, nobody should 7 go hungry. And I know that the Mayor and his 8 administration share those concerns. 9 I know his politics - I don't know your politics so much but 10 that's okay because I'm the elected official. 11 But 12 it's critical and I feel compelled to raise my voice because I speak for people that can't speak 13 necessarily to wide audience by themselves and I just 14 15 want to reiterate that message this morning. 16 I'm not going to take five minutes to it but I thank Chair Dromm especially. He has been steward on 17 18 this, the Speaker and the Chair of the General Welfare Committee Stephen Levin who has also been my 19 20 partner in making sure New Yorkers get fed. So, with that, no response necessary Commissioner 21 2.2 but please carry that message back to the Mayor and we will continue to pound it on our side. Thank you 23 Chairs. 24

1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET622JACQUES JIHA: Well, we share your concern and I3will take that message back to the Mayor and you know4his position on this. You know we have spend a5significant amount of money on food and we will6continue to do so.

7 COUNCIL MEMBER GRODENCHIK: Okay, I know his
8 position but you know as they say, "show me the
9 money." "Show me the money." Thank you. Thank you
10 Commissioner. Thank you Chair Dromm, thank you Chair
11 Rosenthal.

12 COMMITTEE COUNSEL: We will now hear from Council 13 Member Chin followed by Council Member Lander.

SERGEANT AT ARMS: Starting time.

14

15 COUNCIL MEMBER CHIN: Great. Thank you to both 16 Chairs and thank you Director Jiha. It's been a 17 pleasure. This is also my last budget and I think 18 for the budget for the Department for the Aging, we wanted to go over half a percent of the city's 19 20 budget. It's always been under a half a percent. On this year and let's go above that because of the 21 2.2 growing numbers of you know senior population. There 23 is going to be more seniors than the kids under 13. So, I think we really need to invest in this growing 24 25 population.

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 63 2 I know that in your testimony you talked about the investment in terms of 25 new centers and NORC 3 and the model budget. Finally got back in there, we 4 5 appreciate that but as I - you know what I am going 6 to say, it's not enough. There were also needs that was raised by the Council's Preliminary Budget 7 response that was not taken care of. I know the 8 Chair, Chair Dromm mentioned it earlier, which is the 9 home delivered meal. We are asking for \$16.6 10 million. There has been a growing number of 11 12 homebound seniors that need the service and the Get Food program is not enough to help them. And so, I 13 14 hope that this money will be added into the final 15 adopted budget.

16 The other issue is on, I know that the Mayor you 17 know added mental health service to every school, 18 school building to really take care of our young 19 people but let's not forget about older adults that 20 really suffer through this pandemic and you know a 21 toll has been on them in terms of their mental health 22 wellness.

So, I think that we do need to add more funding
into mental health service for adult, older
population to be included in every single senior

1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET642centers and NORC and I think that is one of the3critical needs.

The other thing that wasn't addressed in the DFTA budget was the new need of technology. We know that a lot of seniors had to use virtual programs. That was the way they connected to staff and to their friends but not every senior had the hardware or the internet access and we want to make sure that every senior that needs it will have it.

So, the new needs in terms of technology, mental 11 12 health services, that has not been addressed. Also, the other issue is that in terms of the capital, I 13 just want to make sure that seniors building is on 14 15 track. Because of the pause and also because of 16 personnel shortage, I think at HPD. I want to make sure that there is enough staff to keep the SARA 17 18 program for seniors running and making sure that we have you know capital projects in place so that the 19 number of senior housing you know don't get fallen 20 back. So, I think that that is also very critical. 21 2.2 And my last question is opening up senior In the DFTA's budget, I was surprised to 23 centers. see there was \$30 million accrued and I want to make 24 25 sure that that money goes back to the senior centers

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 65 and we have to get the centers open as quickly as 2 possible. Of course, we want to open them safely. 3 Ι 4 know that some centers started the Grab and Go but 5 that's not enough. Every seniors are waiting for their beloved senior center to be open. Schools are б open, Broadway shows are coming back, libraries are 7 open but what happened to our senior center. 8

9 So, we want to make sure that the provider have 10 the resources so they could start opening up back the 11 senior center for our seniors because they have been 12 waiting for a long time.

JACQUES JIHA: Well, thank you. You always 13 advocate for the seniors and it's a lot of questions 14 15 here. But again, bottom line is, I'm looking forward 16 to working with you during the adoption process, so 17 that areas that you mentioned, that you believe, we 18 all believe that should be funded we'll review them working with you and see what can be done during the 19 adoption process. Because it's hard to say that you 20 know, all the requests that you just laid out, they 21 2.2 all are right. They all are urgent things. They all are things that we need to pay attention to. 23 Again, as I said, this is of resources and all 24

the needs that we have to deal with.

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 66 2 SERGEANT AT ARMS: Time expired. JACQUES JIHA: But again that's part of the 3 adoption budget process. We will discuss with you 4 and see what can be done. 5 COUNCIL MEMBER CHIN: Well, thank you Director б 7 Jiha, I am looking forward to working with you. 8 JACQUES JIHA: Okay. COUNCIL MEMBER CHIN: But most importantly, I 9 think it will meet the needs, if we get the DFTA's 10 budget over the half percent mark. I think that will 11 12 at least help accomplish okay. So, we'll work on 13 that. 14 JACQUES JIHA: I think we did very well by the 15 seniors in this budget. 16 COUNCIL MEMBER CHIN: Well, you know the stimulus 17 money but the commitment is not enough because the 18 population is growing and the budget's gotten more. JACQUES JIHA: I know, I know, I know. 19 20 COUNCIL MEMBER CHIN: You know than half a percent. It's a shame that it's under half a 21 2.2 percent. Thank you. Thank you Chairs. 23 JACQUES JIHA: Okay. COMMITTEE COUNSEL: Thank you. I will now hear 24 from Council Member -25

1	COMMITTEE ON FINANCE JOINTLY WITH THE SUBCOMMITTEE ON CAPITAL BUDGET 67
2	CHAIRPERSON DROMM: Just before you move on -
3	COMMITTEE COUNSEL: Go ahead.
4	CHAIRPERSON DROMM: Councilman, just before we
5	move on, may I say that we've been joined by Council
6	Members Koslowitz and Darma Diaz. Thank you.
7	COMMITTEE COUNSEL: Thanks Chair Dromm. We will
8	now hear from Council Member Lander.
9	SERGEANT AT ARMS: Starting time.
10	COUNCIL MEMBER LANDER: Thank you very much to
11	Chairs Dromm and Rosenthal and Director Jiha, let me
12	just extend my gratitude to you for your work through
13	this pandemic and to your whole team. We really
14	relied on you and deeply appreciated it.
15	I want to follow up on Chair Rosenthal's
16	questions about capital projects tracking and then
17	ask some questions about tracking the COVID spending
18	as well.
19	So, I just, I understand and I think it makes
20	sense to wait for the first meeting of the capital
21	projects management taskforce until after the budget
22	obviously it's a lot to do to get there. But I just
23	in terms of expectation setting, it sounds I guess
24	from what you're saying like, there hasn't yet been
25	much work done to start getting the tracker ready.
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1	COMMITTEE ON FINANCE JOINTLY WITH THE SUBCOMMITTEE ON CAPITAL BUDGET 68
2	And look, that law went into effect March 13, 2020,
3	so a lot has happened since then and you know if the
4	answer is, we really just put it on hold. Not only
5	have we not had the meeting of the taskforce but we
6	haven't started doing the work to develop the
7	tracker. I understand it but it will be easier to go
8	into that.
9	You know, that would be unfortunate because we
10	need capital projects to deliver better for us right
11	at this moment but I would understand it. So, I
12	just, is that what I you know, what I understand from
13	your answer?
14	JACQUES JIHA: We've been meeting internally.
15	There's been meetings internally with you know folks
16	but again, there is no deadline on this but as I
17	said, we are going to try to accelerate that process
18	after the budget. Because as I said, you know, we
19	just went from crisis to crisis. I mean, you can
20	imagine how difficult it was okay.
21	COUNCIL MEMBER LANDER: No, I understand.
22	Totally, this is why I am [INAUDIBLE 1:28:29]. I
23	hear you. I understand.
24	JACQUES JIHA: So, but again as I said, after the
25	budget is adopted, we will focus our attention on the

1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET692capital aspect. So, a lot of things, tracking, a lot3of things that we will be doing to continue to4monitor to make sure that things are done properly.5So, again, we'll convene a meeting with all the

6 stakeholders and the Council.

7 COUNCIL MEMBER LANDER: And look, you know a
8 challenge within capital projects management improved
9 is almost always falls below other urgent things and
10 obviously the last year of COVID -

JACQUES JIHA: And also, you know there was a pause. You know there was a pause in the capital program as well. So, therefore you know, now that we started, so we'll basically try to - again, as I said, this summer we will conduct a meeting of all the stakeholders and come back to you.

17 COUNCIL MEMBER LANDER: Thank you. My secondary 18 questioning though relates to the spending tracking for COVID spending. Because last year the Council 19 passed Intro. 1952 which became Local Law 76 of 2020 20 that we passed in June Sponsored by Council Member 21 2.2 Gibson, who was then the Chair of this Committee. 23 And the language there was modeled on the Sandy tracker that the Bloomberg Administration did in the 24 25 wake of Super Storm Sandy.

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 70 2 So, the same language was used but we don't have the same tracking system. For Sandy, there is a very 3 robust interactive tracking system that New Yorkers 4 5 can use. Can look up projects and all we have on б COVID response is kind of a data dump in the open data portal. That no average New Yorker could use, 7 could see projects, could understand how the funding 8 was spent. They are very different from each other. 9 So, do you believe the Administration is 10 complying with Local Law 76 of 2020? Do you plan to 11 12 put up a more robust and interactive public tracker to really make sure New Yorkers can understand where 13 14 that spending is going? 15 JACQUES JIHA: Yes. To be quite honest with you, 16 I believe that we are fully compliant with the law. 17 That's not the issue. The challenge that we have is 18 with respect to some of the data that we need, some of the information that we need to put on our site is 19 not as cut and dry and cannot be provided as easily. 20 Okay, as you can think of because if with example, 21 2.2 there reinvestments, okay. The reinvestment of these grants okay, the application and review, you know 23 review process by the federal government. Okay, any 24 cost can be submitted for reimbursement. 25

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 71 2 So, you will not be able to see that kind of information on the portal because they are going 3 through the exercise of reviewing it. But again, I'm 4 a fan of, big fan of transparency. So, therefore, 5 the information provided that they provided to you б 7 you know, we will work -8 COUNCIL MEMBER LANDER: Have you compared the Sandy Tracker to what you guys are currently dumping 9 10 in the open data portal? JACQUES JIHA: We have to find a way to make it 11 12 more accessible, the program. Okay definitely. COUNCIL MEMBER LANDER: You're committing to find 13 14 a way to make it more accessible? 15 JACQUES JIHA: More accessible. 16 COUNCIL MEMBER LANDER: Okay, when will we see 17 that? 18 JACQUES JIHA: Again, we have to work on the website. We have to on other things. At this point 19 and time, I cannot give you a specific date but 20 again, as I said, for the sake of transparency, we 21 2.2 definitely have to make it more easily accessible to 23 the program. 24 SERGEANT AT ARMS: Time expired. 25

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 72 2 COUNCIL MEMBER LANDER: I appreciate your recognizing that something different is needed. 3 Ι guess I would just invite colleagues to compare the 4 Sandy Tracker to what have on the data portal. 5 б JACQUES JIHA: Sure. 7 COUNCIL MEMBER LANDER: Director, thank you for acknowledging that. Let's move quickly to do it. 8 9 Obviously time is of the essence. JACQUES JIHA: Definitely. 10 COUNCIL MEMBER LANDER: Thank you. 11 12 COMMITTEE COUNSEL: Chair Dromm -CHAIRPERSON DROMM: Okay, thank you. 13 14 COMMITTEE COUNSEL: Oh, go ahead. No other 15 Council Members have their hands raised at this time. 16 CHAIRPERSON DROMM: I do see Council Member Darma 17 Diaz. 18 COMMITTEE COUNSEL: Oh, indeed, thank you. Council Member Diaz, we will now hear from you. 19 20 SERGEANT AT ARMS: Starting time. COUNCIL MEMBER DIAZ: Good morning and thank you 21 2.2 for this opportunity. COVID testing, my curiosity is 23 to organizations that have been contracted to provide services for testing. Has there funds been released 24 or could you share with me what the process is once 25

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 73 2 an organization is accepted to participate in your process? 3 4 JACQUES JIHA: Do you have any specific organization in mind? I mean, I'm just trying to 5 understand what the question is. 6 7 COUNCIL MEMBER DIAZ: My question is -JACQUES JIHA: Are they not getting paid? 8 COUNCIL MEMBER DIAZ: Well, I have eight 9 10 individuals that reached out to me indicating that they worked and their checks have bounced. So, I am 11 12 wondering what the situation is. Is it a matter of New York City? We're having issues making our 13 14 payments or if it is organizations not being as 15 honest as we would have liked them to have been. 16 JACQUES JIHA: It would be - I don't want to 17 comment on you know specific cases. It would be you 18 know very useful for us, helpful for us if we could get the information about these specific 19 20 organizations. So, what I will do is, I'll have Ivan Acosta, which is the Intergov. Director at OMB reach 21 2.2 out to your office and get the specific information 23 about those but we have been paying our providers, New York City checks will not be bounced. 24

25

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 74 2 So, there's got to be something that was going on. So, why don't we get the information and then 3 4 we'll get back to you. COUNCIL MEMBER DIAZ: I am more than willing to 5 share with you, as has been shared with me. б 7 JACQUES JIHA: Yes. COUNCIL MEMBER DIAZ: I just want to make sure 8 9 that you know the city is you know doing the process and those that have been blessed and highly favored 10 to have been contracted, to also pay the people 11 12 correctly. JACQUES JIHA: Yes. 13 14 COUNCIL MEMBER DIAZ: Thank you, I look forward 15 to hearing from you and Ivan. 16 JACQUES JIHA: Okay. 17 COUNCIL MEMBER DIAZ: Thank you. 18 CHAIRPERSON DROMM: Thank you very much. Okay, Council Member Levin now has a question. 19 20 SERGEANT AT ARMS: Starting time. COUNCIL MEMBER LEVIN: Great, thank you very much 21 2.2 Chair. Director Jiha, nice to see you. 23 JACQUES JIHA: Thank you. COUNCIL MEMBER LEVIN: I have a couple of 24 questions. First, Intro. 146, this is the bill that 25

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 75 2 I'm sponsoring to increase the City FHEPS voucher rate to Section 8 level. Does OMB have a cost 3 4 estimate that they can share with Council Finance? 5 JACQUES JIHA: Of course, yes. COUNCIL MEMBER LEVIN: Okay and I think just in б 7 terms of uhm, understanding the methodology and projection that would be helpful. 8 JACQUES JIHA: I would be glad to sit down with 9 you and your staff and the Finance Council Staff to 10 go over the methodology that we use and the estimate 11 12 that we come up with. COUNCIL MEMBER LEVIN: Okay, thank you. 13 Second 14 issue, Fair Futures, which is an ACS program that 15 provides coaches for young people in foster care. 16 That has not been baselined and last year, because of 17 you know the budget deficit, we had to do I think 18 some creative budgeting to cut out a fair amount of CTL and then try to rely on some state match. 19 And 20 the goal this year in talking to - I hearing from young people, this program absolutely works and they 21 2.2 have really solid data and metrics to back that up. 23 The impact has been very favorable. Is to make sure that this program is baselined so that they don't 24 25 have to not only do they not have to worry about the

1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET762program being funding, that they are able to retain3staff.

These are not-for-profit staff that are you know, have to be able to in June you know make sure that they have a job in the line. So, the goal is to have \$20 million of Fair Futures baselined and by '22 budget.

9 JACQUES JIHA: Well again, we're looking forward 10 to work with on Fair Futures because we understand 11 the importance of this program. So again, as part of 12 the adoption process, we'll work with the Council, 13 okay and see what can be done to make sure that the 14 program is fully funded.

15 COUNCIL MEMBER LEVIN: Next topic, in my 16 district, there has been a significant uptick in 17 shootings in and around two NYCHA developments 18 Gowanus and Wyckoff Gardens, Gowanus House and Wyckoff Gardens in the hill section of Brooklyn and 19 20 these two developments do not have the MAP program MAP, the Mayor's Action Plan program. 21 Which was 2.2 rolled out back in, in 2014 but has been limited as 23 far as I know, just the 15 NYCHA developments and these are comprehensive services, wrap around 24 services. Everything from food and healthcare and 25

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 77 2 community development and I think and this is what I am hearing from residents there is that that's the 3 4 type of programming that they wish to see. And so, I was wondering if there is - if OMB is working with 5 MOCJ on potentially expanding the MAP program in the б 7 FY22 budget?

8 JACQUES JIHA: We will reach out to MOCJ to see 9 you know with respect to these two specific NYCHA 10 developments, whether or not this is something that 11 can be done for those developments.

But at this point and time, this budget, current budget, we don't have anything added to it except for the baseline program that we currently have.

15 COUNCIL MEMBER LEVIN: I'm certainly encouraged – 16 JACQUES JIHA: We'll reach out to MOCJ okay. 17 COUNCIL MEMBER LEVIN: Okay. I would encourage 18 because I mean obviously there is you know scores of 19 developments, NYCHA developments in the city that 20 could use these types of programming beyond the 15 21 that have been allocated.

22 JACQUES JIHA: Sure.

COUNCIL MEMBER LEVIN: And last question. This
is a capital question. In my district, the city
acquired the city storage site on the Williamsburg

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 78 Mayor de Blasio committed to that in 2 waterfront. 2016-2017, to build out the Bushwick Inlet Park, 3 4 which was promised by the Bloomberg Administration in 2005 and it was a bit of a fiasco because they didn't 5 purchase all the land and finally, Mayor de Blasio 6 7 made good on the commitment and acquired the entire site. However, this is this large storage building 8 that used to store paper -9 10 SERGEANT AT ARMS: Time expired. COUNCIL MEMBER LEVIN: I'll just finish my 11 12 question here. Anyway, the demolition of that building, so this would be the final demolition 13 14 required to at least clear out the entire park would 15 cost, I believe it is \$15 million or \$16 million in 16 capital. It would send a very strong message that 17 the city is on its way to building out this park now 18 16 years after it was first committed. And so, it's my hope that that \$15 million or \$16 19 20 million in capital would be allocated to the Parks Department for the demolition of the city's storage 21 2.2 site in Bushwick Inlet Park. 23 JACQUES JIHA: Why don't I get back to you on the 24 specific of this. 25 COUNCIL MEMBER LEVIN: Great.

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 79 2 JACQUES JIHA: Because this isn't you know - let me get back to you on this. 3 COUNCIL MEMBER LEVIN: Okay, alright, thank you 4 5 very much Director. I appreciate your time, thank б you. 7 JACQUES JIHA: Thank you. COMMITTEE COUNSEL: We will now hear from Council 8 9 Member Gibson. SERGEANT AT ARMS: Starting time. 10 COUNCIL MEMBER GIBSON: Thank you. 11 Good 12 afternoon everyone. Thank you so much Chair Danny Dromm and Chair Helen Rosenthal. Good afternoon 13 14 Director Jiha, it's good to see you again and I too 15 am a Council Member who is departing at the end of 16 the year, so I certainly want to extend my deepest 17 gratitude to you and your team for always responding 18 and really availing yourself to Council Members. There has been a lot of talk about the capital 19 20 process and I certainly want to recognize DDC. Capital discretionary projects that Council Members 21 2.2 have funded. I want to make sure that we're 23 dedicating resources within OMB to ensure that these 24 projects are moving.

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COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 80 2 Often times we fund projects like mobile units and other projects that just are very slow and they 3 are not moving and we all realize that a lot of 4 projects have been delayed because of COVID. But I 5 do want to make sure as we are rebounding and 6 restoring a lot of these projects that we're moving 7 capital discretionary projects ahead. 8 The second thing I wanted to raise is NYCHA. 9 Chair Rosenthal talked a lot about that and NYCHA, 10 like many others struggles with spending city 11 12 dollars. And if we held them to the same standards that the federal government does, where they have to 13 spend money in a timeframe, I think we would see 14 15 drastic change. So, I want to continue to have 16 conversations with OMB as it relates to NYCHA and a 17 lot of the capital discretionary projects that we fund that have not been moving in a timely fashion. 18 The third thing I wanted to bring up relates to 19 summer youth and you know all year around youth 20 employment and Work, Learn and Grow. DYCD testified 21 2.2 earlier this month and talked about what we're doing 23 this summer and now, while I recognize 75,000 slots is great, I like to aim high Director because we have 24 25 a lot of summer activities and we need to make sure

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 81 2 that young people are ready and they have opportunities. I know the additional 5,000 slots are 3 dedicated to CUNY. We have set asides for NYCHA 4 5 residents, as well as young people that are involved 6 in the criminal justice system. But if there is more that we can do particularly around SYEP and SONYC and 7 COMPASS and the Beacon and Cornerstone programs, I 8 think that will speak volumes to this City Council 9 and this administration's commitment to our young 10 11 people.

12 The next thing I wanted to bring up is, I understand that there are proposed cuts in the higher 13 14 education budget and as a CUNY graduate of Baruch 15 College, I certainly want to speak about the CUNY 16 ASAP program and its impact on CUNY students. Many 17 of whom are rent burdened. They deal with food 18 insecurity every day and we cannot pass a budget director that would provide any cuts to CUNY. 19 I am 20 sure you agree, so I want to make sure when you talk about CUNY ASAP and all of the programs, support 21 2.2 services for our students at CUNY, that we make sure 23 that we don't just talk about it but we are about it. And then the last thing, while my timeline is 24 25 down. I wanted to ask specifically since I Chaired

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 82 2 the Committee on Oversight and Investigation. Commissioner Garnett testified to us a few weeks ago 3 about the city marshals and the revenue that's 4 generated when they perform judgements for tolls and 5 season utility meters and other things like that. 6 7 They projected to generate about \$2.3 million annually over city marshals in Fiscal 2022. 8 I am wondering since most of that revenue is 9 returned to the city's general fund. Is there any 10 way that the Administration could reinvest this money 11 12 in our city by helping many of these residential and commercial businesses and other establishments avoid 13 eviction. 14 15 So, can we repurpose that money on the front end 16 and do more preventative work, so we don't have to 17 look at revenue from evictions in a positive way? 18 Can we really look at you know some more benefits that will help people in the long run? 19 So, I hope you took notes and I look forward to 20 working with you and I really thank you so much for 21 2.2 your presence and your work. Thank you. JACQUES JIHA: Thank you very much. I took notes 23 and you know as I said let's start with this. 24 25 COUNCIL MEMBER GIBSON: Okay.

1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET832JACQUES JIHA: We are working with the3Chancellor's office to - we know it is a priority for4the Council and this program is a priority for us as5well but we are working with the Chancellor on this6issue and to get to a resolution.

With respect to NYCHA, we discussed it earlier 7 and we still think it's - we don't want to say we are 8 going to move in the same direction as the federal 9 government because as I said, we don't know the 10 complexity of the issues involved. So, before we can 11 12 make any commitment one way or another, we need to use this to basically analyze and review you know our 13 process are rules and regulations and to see whether 14 15 or not they are consistent with what through 16 government is doing and what is the federal 17 government that we are not doing that in order to get 18 NYCHA to commit more of the federal government against the capital. 19

20 So, again, this is something that we have to 21 review and analyze. There are so many of them. Uhm, 22 with respect to the youth, as you know, we just 23 launched Summer Rising okay, which is a program that 24 basically is going to open up for like \$190,000 25 students, so that's - it's going to be [INAUDIBLE

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 84 2 1:46:38] about two days for our youth engaging. During the summer, SONYC program has also been 3 4 restored. There is funding for our SONYC program. And on top of that we have about 10,000 Cleanup 5 б Corp., the program that we launched. So, there is 7 going to be plenty of things for our youth this summer in terms of the kind of things - the interest 8 that they engage in. And so, I'm looking forward to 9 working with you again. Again, good luck in your 10 endeavor and we shall continue to work. 11 12 COMMITTEE COUNSEL: Chair Dromm, no other members have raised hands at this time. 13 14 CHAIRPERSON DROMM: Okay, thank you. We have a 15 few round two questions Director. During the NYPD's 16 Executive Budget hearing, the NYPD repeatedly 17 deferred questions on school safety transfer to DOE 18 to OMB. As I mentioned during that hearing, this is another component of last budget agreement that has 19 yet initialized. When will the transfer of School 20 Safety Agents from NYPD to DOE be reflected in the 21 2.2 plan? And can you please repledge the 23 administration's commitment to making the transfer? JACOUES JIHA: Yes. We continue to work on it. 24 25 You know, as you know it's a lot of logistical, a lot

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 85 2 of things involved to get this done, okay. But we will continue to work on it and making sure that the 3 transfer because I believe we have two years to get 4 it done and right now, we I think, I believe, all the 5 6 stakeholders have me. We discussed all the large logistics and some of the challenges. But as you can 7 imagine, they have so many parties involved in 8 coordination to coordinate to get all these parties 9 involved to get this done. It takes a little time 10 and that's the reason why we believe at the time that 11 12 it will give us a good three years to get this process done. But we are actively working on the 13 14 recommendation plan to make this happen.

15 CHAIRPERSON DROMM: Okay, thank you Commissioner. 16 I would like to discuss the possibility as alluded 17 the NYPD might hire new School Safety Agents. To me 18 and to many others, this completely defeats the point of the transfer, which is help DOE hire and train 19 their own personnel to fit the needs of the students. 20 If NYPD were allowed to hire new agents, they would 21 2.2 be sticking to the same old model school safety that we agreed to change over a year ago. 23

So, will you allow NYPD to hire these new SchoolSafety Agents or not?

1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET862JACQUES JIHA: To be quite honest with you, no3decision has been made to hire any new SSA's this4year, okay. So, they have some vacancies issues but5the administration has not made any decision one way6or another.

CHAIRPERSON DROMM: Okay, you know one of the 7 things that I was shocked to learn when I was 8 Education Chair was that there were 5,000 School 9 safety agents and only 3,000 school psychologists and 10 social workers. And so, that speaks very loudly to 11 12 what the priorities are. Not necessarily this administration but certainly to previous 13 14 administrations where we see policing of students be 15 more importantly than actually providing services 16 through guidance counselors and social workers. So, 17 certainly, I hope that we don't see that happening 18 during this budget cycle.

JACQUES JIHA: As you know, we added social workers to every single school in the city. So because again, as I said, we understand the importance of the mental challenges the children are dealing with in school and we're trying to address it as much as we can by adding social workers to the budget. But again, as I said, we have not made a 1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET872decision one way or another in terms of SSA's to3adding headcount practices.

4 CHAIRPERSON DROMM: Well Commissioner, it's our 5 hope that we will see that transfer happen before 6 this administration leaves office. Do you see that 7 happening before then?

8 JACQUES JIHA: I cannot tell for sure but we are 9 working as hard as we can. We're pushing as hard as 10 we can to try and get this done.

CHAIRPERSON DROMM: Okay, thank you Commissioner. 11 12 In the Council's Budget response the year, we called upon the administration to focus on increasing 13 14 efficiencies. To do a mandatory PEG for every city 15 agency with savings targets between three and five 16 percent. Reassessing baseline spending to eliminate 17 duplicative programs, revise spending estimates and 18 establish spending controls, helps up to reduce outyear gaps. Despite our push, the administration 19 has proposed a fairly anemic savings program. 20 Why don't we see a PEG program to continue to find 21 2.2 efficiencies particularly when you are doing so much 23 new spending?

JACQUES JIHA: As you can see in the budget, weare very much focused on controlling spending. If

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 88 2 you look at the plan, our city funded expenses declined by 1.2 percent in FY21 and they also 3 declined by 0.4 percent in FY22. As I said in my 4 testimony, we achieved \$3.9 billion in savings since 5 June. That is net of the restoration following the 6 stimulus. 7

8 So, a large portion of that savings is debt 9 service. A lot of it is coming from efficiency gains 10 and they are not as flashy or large sums of money but 11 a lot of small changes they add over time.

As we're always looking for saying and exploring new ways to deliver services more efficiently, the challenge that we have - we are in an unprecedented time in the city's history.

16 The federal government provided direct aid to state and localities basically to make up for revenue 17 18 loss and to avoid layoffs in service quotes. So, it's hard, we simply cannot on the one hand accept 19 20 the aid from the federal government okay. And at the same time, engage in service reductions, in PEGs, 21 2.2 which is rough tools basically to - because you know 23 the stimulus basically was, intended, must be used to 24 maximize its impact, okay.

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1	COMMITTEE ON FINANCE JOINTLY WITH THE SUBCOMMITTEE ON CAPITAL BUDGET 89
2	So, it is - so, if you look at our budget, the
3	only areas of our budget that is growing is basically
4	expenses that are tied to federal grant, okay or the
5	stimulus. So, again as I said, we are doing our best
6	in terms of service reductions okay. Cut as much as
7	we can. We're looking for - always looking for
8	efficiency gains to basically reduce our expenses but
9	in this involvement, where the federal government is
10	saying to us, hey, rather than you cutting services
11	or [INAUDIBLE 1:54:27], okay, we're going to provide
12	you the resources, so that you don't do these things.
13	So, we cannot take the money from the federal
14	government at the same time, engage in major service
15	reductions or layoffs. So, that's a challenge but
16	constantly, we look for ways to minimize uh, uh, uh,
17	expenses. In this budget alone, we have about \$600
18	plus, a quarter of a million dollars in savings. So,
19	that's always a goal that we have in mind but as I
20	said, it's the issue that we have of receiving
21	federal aid and at the same time, engaging in service
22	reductions or layoffs.
23	CHAIRPERSON DROMM: Okay, thank you Director.
24	Over the course of the last year, especially during
25	the peak of COVID-19, the number of New Yorkers using

1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET902city parks increased dramatically. At the same time,3budget cuts left parks understaffed. The immediate4consequence of this combination was a decrease in5cleanliness and sanitary conditions of public open6green spaces throughout the city.

To address this problem, the Council and our
Preliminary Budget response called on the
administration to add roughly \$38.9 million to the
Parks budget to ensure proper management and
maintenance of our parks. So, why was this request
not included in the Executive Budget?

JACQUES JIHA: Sure, all parks reductions related to cleaning have been restored for Fiscal Year '22. In addition, I forget, we also have the Citywide Cleanup Corp. of which 2,500 positions are dedicated to parks.

So, we also have otherwise the full seasonal hiring schedule for Parks Department this summer. So, between the seasonal hiring and the 2,500 CCC people, we believe that we have more, far more workers than we have ever had before. Okay, to address any cleaning issues that you have in the parks.

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COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 91 2 CHAIRPERSON DROMM: Last year, the Council successfully negotiated \$10 million or 150 3 4 maintenance workers in the Adopted Budget and this 5 year's budget response request asks for this funding б to be added again this year. Given the decreased park maintenance and sanitary conditions and the 7 increased number of 311 complaints, why wasn't this 8 funding specifically included in the executive plan 9 and baselined? We have to push for that every single 10 11 year. JACOUES JIHA: Yeah, I know. Again, as I said

12 and honestly this is again as I said, this is 13 something that we, is part of negotiation with the 14 15 Council during the adopted budget. But again, as I 16 said, we value New York City parks greatly and 17 understand and know their importance to the city's 18 landscape. We are working with the Parks Department to evaluate the requests, the requests on a case by 19 case basis. But again, as I said, all park 20 reductions that are related to cleaning have been 21 2.2 restored for Fiscal Year '22 and it is something that is all very important to the Council. We are looking 23 forward to working with the Council during the 24 25 Adoption process to see what can be done.

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 92 2 CHAIRPERSON DROMM: Okay, so we look forward to working with you on that. Also, but let me just say 3 that the City Cleanup Corp, which you mentioned, is 4 only for Fiscal '22. However, obviously our need for 5 6 well maintained parks is permanent. 7 So, you know, shouldn't these core services be maintained by the administration? 8 JACQUES JIHA: Yeah, this initiative as you know, 9 is a temporary initiative and we are using federal 10 stimulus funding for that project. But as you know, 11 12 there are so many other baseline programs in the various, different agencies from our perspective that 13 basically we maintain the sanitation levels once they 14 15 are restored, okay. 16 So, again, as I said, you know we are comfortable 17 with the level of funding that we have to make sure 18 that city remains clean in the outyears. Alright, as we go through the 19 CHAIRPERSON DROMM: process to the adopted, I am sure we'll talk more 20 about that. 21 2.2 JACQUES JIHA: Sure. 23 CHAIRPERSON DROMM: About those workers. 24 JACQUES JIHA: Sure. 25

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 93 2 CHAIRPERSON DROMM: Chair Rosenthal, do you have any follow-up questions. Okay, you're muted Chair. 3 4 CHAIRPERSON ROSENTHAL: Thank you so much Chair I do have a few follow-up and I appreciate 5 Dromm. б the opportunity and your staying Director Jiha, just for a little bit longer. 7

I want to follow-up first on Chair Dromm's 8 question about the school safety agents. 9 Where you said, you don't have any plans for vacant positions 10 or in the budget. Could you explain to me - could 11 12 you please detail exactly what that means? Does that mean that you've eliminated all the bacon positions? 13 14 JACQUES JIHA: No, they have vacancies currently 15 but I think about 400 something vacancies okay, in 16 the operations but you know we have not made any 17 decision one way or another. You know in terms of backfilling those vacancies. 18

19 CHAIRPERSON ROSENTHAL: Right, so you're implying 20 that – is the city in FY22 budgeted for a full 21 headcount compliment of SSA's?

JACQUES JIHA: No, we don't - we have an authorized headcount. There is a level, the actual headcount that they have, so therefore we have

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COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 94 2 vacancies but we have not made a decision. This is a decision that the city has to proactively make right. 3 4 CHAIRPERSON ROSENTHAL: Right. JACQUES JIHA: Okay, to bring in new class but 5 the city has not made that decision. б 7 CHAIRPERSON ROSENTHAL: Right but for now, they are budgeted. So, hypothetically they could have a 8 class given that it's within the dollar amount of 9 their budget line. Right, so if you eliminated the 10 vacant positions totally. In other words, took their 11 12 headcount down by 400, that would be one thing but it sounds like you haven't done that. 13 14 JACQUES JIHA: No, we have not. 15 CHAIRPERSON ROSENTHAL: Okay got it. 16 JACQUES JIHA: We still have in the budget the 17 authorized headcount. 18 CHAIRPERSON ROSENTHAL: Okay, alright, got it. So, okay, got it. Okay, uhm, I am going to move onto 19 a different. Sorry, I have four very disparate 20 questions. So, apologies. 21 2.2 JACQUES JIHA: Okay, that's okay. 23 CHAIRPERSON ROSENTHAL: Short of the capital 24 tracker, although this is a very different area. 25 We're actually trying to get a letter to you. Ιt

1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET952will come today or tomorrow. With the idea that for3each agency, OMB require nomenclature. So that if4something is related to solar for example, that DOE5lists it as solar and DCAS lists it as solar and DDC6lists it as solar.

Just again for the public to be able to 7 understand what's in the budget right now. And this 8 is going to be completely meaningless to everyone 9 10 including me but here is an example. The project ID's from two separate agencies on projects related 11 12 to solar efficiency. One agency lists it as apologies again, I don't expect you to know this but 13 14 850CHSOLAR. Another agency lists it as 057ACEFDN801. 15 Why not have OMB tell agencies whenever you have a 16 project that is you know here are all the labels you must use in order to indicate what this project is 17 18 for. That way the public could really know gosh, how much money is in the budget for something. 19

You know if we say, oh, we're spending \$12 million on solar and the public wanted to understand in what agencies do those lay, we could actually do an analysis of that. Does that make sense?

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COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 96 2 JACQUES JIHA: Yeah, I understand. Currently, the process that we have is basically decentralized. 3 You know where -4 5 CHAIRPERSON ROSENTHAL: Yes, it is. That's б right. 7 JACQUES JIHA: You know each agency defined. CHAIRPERSON ROSENTHAL: That's right and I am 8 9 asking to centralize -JACQUES JIHA: So, again, as I said, this is one 10 of those things that you know this is one of the 11 12 suggestions that we will take into account okay, as we look into this process, okay, to see how best we 13 14 could bring light to our budget documents. So, that 15 the public can understand exactly. 16 CHAIRPERSON ROSENTHAL: Yeah, yeah, great. Ι 17 mean, you know the Capital Tracker was legislated. 18 JACQUES JIHA: Hmm, hmm. CHAIRPERSON ROSENTHAL: Uhm, okay, so we'll maybe 19 20 put this idea in this bucket. JACQUES JIHA: That's part of the discussion. 21 2.2 This is one of the ideas that we will consider okay. 23 Alright, because as I said, it will improve -24 CHAIRPERSON ROSENTHAL: Do you see any downside? 25

1	COMMITTEE ON FINANCE JOINTLY WITH THE SUBCOMMITTEE ON CAPITAL BUDGET 97
2	JACQUES JIHA: If we could find you know again,
3	you know it's still going to come down to detail
4	okay. You know whether or not the two products are
5	the same product. You know I don't know.
6	CHAIRPERSON ROSENTHAL: If you had a team of
7	people, all you have to do is pull together -
8	seriously, I am on a number of taskforces, like
9	dealing with construction as harassment. After three
10	meetings with all the right people in the room, we
11	cleaned ups stuff so easily. It was just a matter of
12	communication. This one seems similarly
13	straightforward.
14	JACQUES JIHA: Yeah, I agree. It may seem
15	straightforward. As I said, I have been here long
16	enough I know sometimes things look very small and
17	very straightforward and then you know, they have
18	some complications.
19	But as I said, this is one of the suggestions
20	that we will consider okay, because it makes sense.
21	It makes total sense from our perspective but again
22	as I said, I don't know what's fully involved.
23	Before I make any commitment one way or another, I
24	like to analyze it, review it and then have a team
25	you know.

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 98 2 CHAIRPERSON ROSENTHAL: Right and yet - I appreciate that and what I'm asking is that 3 That we'll at least look at the list of 4 commitment. hurdles and then we can figure out how to get over 5 6 them. 7 Two more quick things. Look, I apologize for not saying this faster. The human service indirect rate, 8 wow that's such a boon to our nonprofits that do the 9 work that the city tells them to do. 10 JACQUES JIHA: 11 Sure. 12 CHAIRPERSON ROSENTHAL: So, it gets - it's so meaningful, it's such a big achievement. It's a huge 13 14 achievement that that number has been baselined and 15 that agencies can now modify their contracts. 16 Nonprofits can now modify their contracts to get that money. Uhm, you know, really this administration did 17 18 right by the nonprofits in a way that no other administration ever did. So, that I don't think 19 20 people are giving you enough credit for that. So, I 21 just wanted to say it publicly. 2.2 JACQUES JIHA: I am glad you notice credit. 23 CHAIRPERSON ROSENTHAL: But of course but needless to say of course, you know this is a budget 24 hearing. So, now I'm asking how about the COLA's. 25

1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET992There was a period of time during again this3administration and again, huge gratitude for4recognizing the importance of living wage, of pay5adjustments for inflation. Are you, but it was only6in the budget for three years.

7 I'm wondering whether or not the administration 8 is even considering putting COLA's in a baselined 9 way. Perhaps following DCA - sorry, DC37 negotiated 10 settlements.

JACQUES JIHA: I mean, again as I said, you know 11 12 we have made unprecedented investment in the not-forprofit sector. Okay, in partnership with the Council 13 14 as you know, we increase indirect rate. We also 15 invested \$242 million to fund wage increases. We 16 invested \$227 million for model budget and with that 17 just grants okay. We're just - we are making a lot 18 of progress. The challenge that we have, we still have to deal with some serious allocated gaps. 19 You know we have some allocated gaps that we still have 20 to deal with okay. 21

And it's one of those things that we have to take it one step at a time, okay. We have made some significant inwards and we will again continue to review things going forward to see what can be done,

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 100 2 what cannot be done but at this point and time, I do not want to make a commitment one way or another 3 beyond what we already done, okay. 4 CHAIRPERSON ROSENTHAL: Absolutely. 5 б JACQUES JIHA: Until we see - have a better 7 picture of the outyears in terms of the revenue forecast and so on and so forth, it's hard for us to 8 make a serious commitment because as I said, these 9 things will be baselined in the outyears. 10 So, once you do something like this, it becomes 11 12 you know, so there are applications and they are ongoing. So, again -13 14 CHAIRPERSON ROSENTHAL: Of course, I mean I think 15 what I'm asking then and I appreciate what you just 16 said 100 percent. Except for the fact that the 17 people who work at these nonprofits are the very 18 people who we are trying to help. They are the people who more likely than not maybe facing the 19 20 eviction crisis. JACQUES JIHA: Fully understand. 21 2.2 CHAIRPERSON ROSENTHAL: Yeah, so and 80 percent 23 are women, people of color. So, it's a mess. Ι think that I really do hope you can commit to having 24 this conversation in the fall before the end of this 25

1	COMMITTEE ON FINANCE JOINTLY WITH THE SUBCOMMITTEE ON CAPITAL BUDGET 101
2	administration because you know, I would - I think it
3	would be beneficial to the city and make sense for
4	the city that just like they have labor reserve for
5	DC37 settlements. I think we should add these
б	nonprofit into that labor reserve as well. That
7	would sort of address — that would address many of
8	these issues particularly given that the city
9	contracts with these nonprofits to do the work that
10	the city is obliged to do.
11	So, thank you. I am just putting that on the
12	table.
13	JACQUES JIHA: Sure.
14	CHAIRPERSON ROSENTHAL: Similarly, our lawyers
15	who we are going to count on to help with the
16	eviction, the pending eviction crisis, are being
17	underfunded by as much as 30 percent. You know legal
18	aid and the other legal service providers uhm, are
19	you know have been working overtime. Just like all
20	of us have during this pandemic and they are going to
21	have to continue to do so. But again, the city
22	underfunding them by so much, I think it's important
23	to address that as well.
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COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 102 2 So, I am going to sort of put that one out there too in the bucket of things that I think we have a 3 4 responsibility to fund. 5 JACOUES JIHA: Sure. CHAIRPERSON ROSENTHAL: Just not on the table. б 7 JACQUES JIHA: As I said, this is one of those things that we've made significant progress but at 8 this point and time knowing the challenges we have in 9 front of us, it's hard for me to say we're going to 10 make a commitment one way or another. 11 12 JACQUES JIHA: Please, you're the budget director. I am not asking you to do more than what 13 14 you know you are seeing the budget allows. So, I totally understand. 15 16 My last point and sort of getting back to this 17 issue of capital commitments expediting them, I just 18 want to - and the importance of it. I just want to give you one example of how important the expediting 19 these projects are and there is an affordable housing 20 project in my district that was supposed to settle a 21 2.2 year or two ago and like every other project got 23 stopped by the pandemic. But unfortunately, because their financial straits; this has been going on a 24 super long time. So, at this juncture, they are in 25

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 103 2 very serious financial straits. And for that reason, likely we'll have to take out a bridge loan, which 3 4 means they are going to have to you know spend high interest rates for that and because the city now 5 indicated that they won't come through with as much 6 money as they need to renovate their property, the 7 building has now gone out and gotten half of the 8 money it needs from Freddy Mack at an ever increasing 9 interest rate. Now, I think it's around four percent 10 where of course city would be at zero. 11 12 Look, that's just one example in my district. Ι don't know what's happening in the rest of the city 13 14 at all but given this example to the public to remind 15 us all that there are consequences or slowing things

16 down and the consequence here is going to be a less 17 affordable building. And all because look, all 18 because of this horrible situation we're in, so look, you know I'm sure the issue is much larger than my 19 district only. I'd love to have a commitment from 20 you that whoever does, which ever deputies do HPD/HDC 21 2.2 stuff sort of sit down with me to figure out how to 23 unwind this mess.

JACQUES JIHA: Okay, I mean I will have my folksyou know our folks meet with you.

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 104 2 CHAIRPERSON ROSENTHAL: Great. JACQUES JIHA: Arrive in and time to meet with 3 4 you. 5 CHAIRPERSON ROSENTHAL: Yeah, yeah, great. б JACQUES JIHA: To see what can be done. 7 CHAIRPERSON ROSENTHAL: Appreciate it. JACQUES JIHA: Okay, no problem. 8 9 CHAIRPERSON ROSENTHAL: Thank you so much. I'm 10 done Chair. JACQUES JIHA: Thank you. 11 12 CHAIRPERSON DROMM: Thank you very much. We have a final question Council Member Levin. 13 14 SERGEANT AT ARMS: Starting time. 15 COUNCIL MEMBER LEVIN: Thank you very much Chair. 16 Commissioner, can you hear me okay? 17 JACQUES JIHA: Yes. 18 COUNCIL MEMBER LEVIN: Sorry, I have one followup question about Board of Corrections. 19 Their 20 headcount has been reduced pretty significantly from where it was in FY20 last year with the pandemic, you 21 2.2 know causing budget cuts. So, my understanding is 23 that their headcount in FY20 was 38. Going into the pandemic it was 34 and its been reduced now to 26. 24 And so my question is, would OMB work with the Board 25

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 105 2 of Corrections management to restore the headcount back up to 34, which is where it was prior to COVID? 3 JACQUES JIHA: Yeah, again as I said, we will -4 5 because we have a very strict hiring initiative in 6 place with 341. Okay, we have basically relax those 7 restrictions from the 341 to 241 and so, I believe that you know because we're trying to you know 8 provide some relief to the agencies, so that they 9 could hire back. 10

So, again, as part of that process, I think they 11 12 should be able to summit pause to OMB and we will review them accordingly and see whether or not they 13 14 meet the criteria. And if they do, they have the 15 space to accommodate in terms of the headcount. We 16 will then provide with approve part of that pause 17 they provide us. But again, again, we will just relax the 341 to a 241 and that should provide them 18 some relief. 19 COUNCIL MEMBER LEVIN: Okay. I mean, because 20 it's such a small agency -21

2 JACQUES JIHA: No, I understand.

23 COUNCIL MEMBER LEVIN: That reduction of, of, of24 eight heads is you know it's a quarter the agency.

25

2.2

1	COMMITTEE ON FINANCE JOINTLY WITH THE SUBCOMMITTEE ON CAPITAL BUDGET 106
2	JACQUES JIHA: I understand. As you can imagine,
3	the city went through a major crisis at the time and
4	so, we spend you know. We had to make sure we
5	watched every single dollar that you know. And so
б	therefore, that's the only reason we could of reduced
7	our headcount down. You know bring down our
8	headcount is because of the measures that we put in
9	place. They were tough but we had no choice at the
10	time but we are relaxing you know as the economy
11	improves, as city - finance conditions improve, we
12	are relaxing those rules and as is all the time, we
13	would be able to get back on track.
14	COUNCIL MEMBER LEVIN: Okay, no, I appreciate it.
15	Board of Corrections obviously serves a vital
16	function in the city oversight.
17	JACQUES JIHA: Sure.
18	COUNCIL MEMBER LEVIN: And just proportionately
19	they are target is pretty massive in terms of just
20	the size related to the hiring agency. Okay, thank
21	you very much.
22	JACQUES JIHA: Thank you.
23	COUNCIL MEMBER LEVIN: Okay, bye, bye.
24	CHAIRPERSON DROMM: Thank you very much and
25	because you have been so kind to us Commissioner, I

1	COMMITTEE ON FINANCE JOINTLY WITH THE SUBCOMMITTEE ON CAPITAL BUDGET 107
2	mean Director. I am sorry I keep saying that because
3	I have known you for so long as the Finance
4	Commissioner. But we're going to let you go a little
5	early but I just want to say here, here to Stephens
б	request for the DOC as well. We thank you for coming
7	in, for being so transparent and for your leadership
8	over this period of COVID and we are most grateful to
9	you and your whole team, Ken Godiner and everybody
10	else. We look forward to working toward adoption
11	with you and having a great budget for New York City
12	this year.
13	JACQUES JIHA: Thank you very much.
14	CHAIRPERSON DROMM: Thank you Director.
15	JACQUES JIHA: Thank you very much, no problem.
16	I look forward to working with you during adoption.
17	CHAIRPERSON DROMM: Yeah, I will be speaking with
18	you soon.
19	JACQUES JIHA: Alright.
20	CHAIRPERSON DROMM: Alright, this will conclude
21	this portion of today's hearing. Thank you to OMB
22	for being here. We will move on to the Comptroller
23	at about one o'clock. So, we'll take a lunch break
24	until one o'clock and then we will follow-up with the
25	Commissioner. Everybody should just stay on this
l	

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 108 2 Zoom until that time, if they want to you know hear from the Comptroller. [INAUDIBLE 2:19:56] One p.m. 3 4 Thank you very much everyone and thank you again OMB. 5 Bye, bye now. [BREAK 2:20:02-2:58:56] б 7 SERGEANT AT ARMS: Good afternoon Mr. 8 Comptroller. Can we test your audio? Mission unmute requests? 9 10 SCOTT STRINGER: Hi, how are you? SERGEANT AT ARMS: Doing well. Picking you up 11 12 loud and clear, thank you. SCOTT STRINGER: You'll let me know when I start? 13 14 CHAIRPERSON DROMM: Yes. We are just about to 15 start Mr. Comptroller. 16 SCOTT STRINGER: Thank you sir. CHAIRPERSON DROMM: Okay, I think we're ready to 17 18 start. Good afternoon and welcome to the City Council's nineth day of hearings on the Mayor's 19 Executive Budget for Fiscal '22. My name is Daniel 20 Dromm and I Chair the Finance Committee. We just 21 2.2 heard from the Office of Management and Budget and we 23 will now hear from the New York City Comptroller. We 24 are joined by Council Members Cumbo, Adams, Ampry-25

1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET1092Samuel, Ayala, Brooks-Powers, Darma Diaz, Koslowitz,3Louis, Yeger, Rosenthal.

In the interest of time, I will forego an opening
statement but before we hear from the New York City
Comptroller Scott Stringer and his Deputy Comptroller
for Budget Preston Niblack, I am going to turn it
over to our Committee Counsel to go over some
procedural items and to swear in the witnesses.

10 COMMITTEE COUNSEL: Thanks Chair Dromm. My name
11 is Rebecca Chasan and I am Counsel to the New York
12 City Council's Committee on Finance.

Before we begin, I want to remind everyone that you will be on mute until you are recognized to speak. At which time, you will be unmuted by the Zoom host. If you mute yourself after you have been unmuted, you will need to be unmuted again by the host. Please be aware that there can be a delay in this process, so we appreciate your patience.

I will now administer the affirmation to the witnesses from the Comptrollers Office. Do you affirm that your testimony will be truthful to the best of your knowledge, information and belief? Comptroller Stringer?

25 SCOTT STRINGER: Yes.

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 110 2 COMMITTEE COUNSEL: And Deputy Comptroller Niblack? 3 4 PRESTON NIBLACK: Yes. 5 COMMITTEE COUNSEL: Thank you. Mr. Comptroller, б you may begin when ready. 7 SCOTT STRINGER: Thank you very much and thank you Chair Dromm and members of the Council who are 8 joining us today. I want to thank you once again for 9 the opportunity to discuss the City's Fiscal Year 10 2022 Executive Budget and I am also here as you know 11 12 with Preston Niblack who is our Deputy Comptroller for Budget and will be available to you as well. 13 14 This year's budget I believe, can lay the foundation for our immediate and longer-term 15 16 recovery, if we get it right. And I would like to 17 start by just looking at the overall economy. As we 18 head toward Memorial Day and the beginning of summer, it does really feel like we've turned the corner on 19 COVID. Two hundred seventy-five million Americans 20 have received at least one vaccine dose. And we're 21 2.2 poised for a full recovery and a full re-opening. 23 But we aren't out of the woods yet. The numbers for April for the U.S. were disappointing. 24 We are still 8.5 million jobs below the pre-pandemic level. 25

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 111 2 The official U.S. unemployment rate actually inched up from 6 percent to 6.1 percent. And here in New 3 4 York, we are also still struggling with a slow 5 recovery.

Although we continue to gain jobs, the б unemployment rate remains high, especially for people 7 of color. The number of SNAP and cash assistance 8 recipients is on the rise again, indicating that 9 families continue to face economic insecurity and 10 small business well, their revenues remain depressed. 11 12 The slow recovery continues to affect our revenues as well. But thankfully, President Biden's American 13 14 Rescue Plan provides a much needed shot in the arm, 15 for our economy and for our city budget.

16 So, let me now turn to the Mayor's Executive The budget has gone up significantly since 17 Budget. 18 the Preliminary Budget in January. The modified budget for this Fiscal Year 2021 is \$100.7 billion 19 dollars, that's \$5.6 billion more than in January. 20 And the budget the mayor has proposed for next year 21 2.2 is \$98.6 billion dollars and that's up \$6.2 billion. After that, spending is projected to rise again 23 or at least start rising again. My office believes 24 that we will see additional tax revenues this year

1	COMMITTEE ON FINANCE JOINTLY WITH THE SUBCOMMITTEE ON CAPITAL BUDGET 112
2	and next, above what the Mayor's office projects. But
3	that will still leave budget gaps that remain close
4	to \$4 billion a year through the end of the financial
5	plan in Fiscal 2025. The spending increases this
б	year and next are fueled by an additional \$15.7
7	billion in federal COVID-related aid in the budget.
8	That includes \$1.4 billion in increased
9	reimbursements from FEMA for COVID disaster-related
10	expenses and additional funds from the CARES Act.
11	We're receiving nearly \$7 billion in federal
12	funds to be used for education purposes, passed
13	through to us by the state budget. And the city
14	stands to receive \$5.9 billion dollars from the
15	President's stimulus bill that will be able to use,
16	we'll be able to use it for a wide range of purposes.
17	And just this last week, in fact, we received the
18	first installment of \$2 billion in direct American
19	Rescue Plan aid to the city.
20	The most important question we can ask about this
21	budget is, how are we using these federal funds?
22	This is an unprecedented amount of money to address
23	an unprecedented crisis. The budget as it was
24	presented was far from transparent but I've taken the
25	time with our staff to go through and analyze almost

1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET1132all of the \$15.7 billion and for the purposes of3reporting to you today, I am going to identified five4broad purposes that that \$15.7 billion will be used5for.

The first, and largest, is responding to and 6 recovering from the pandemic and beginning to re-open 7 our economy. Over half of the total funds will go to 8 these initiatives. This category includes two and a 9 quarter billion dollars for the public health 10 response to the pandemic for vaccination and 11 12 immunization, testing and tracing, for safely reopening schools and more. The administration has 13 14 also proposed \$2.8 billion for initiatives to help 15 with re-opening our economy and assisting those in 16 need. The biggest single piece of this category 17 through is \$3.6 billion in DOE programs. Some of the 18 purposes of this spending are clearer than others. There is \$850 million dollars for academic 19 recovery and student support services over the next 20 three years to address our children's learning loss 21 and their social and emotional needs after literally 2.2 a year out of school. And I think that is just 23

terrific, incredible and desperately needed. But we

25 also have to look at there's \$1.4 billion dollars for

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 114 2 something labeled "operational support" and \$840 million for "programmatic and instructional support." 3 The administration needs to tell you in more 4 detail on how these funds will be used for these 5 broad categories in DOE and I recommend you ask those б questions. The mayor has also proposed using \$866 7 million in stimulus funds to restore previously 8 proposed budget cuts, primarily in the Department of 9 Education and I think that's great. Also, to restore 10 the street basket collections that were cut last year 11 12 by the Department of Sanitation, I think that's great as well. 13

14 The mayor is also using stimulus funds to defer 15 savings he sought from the city's labor unions this 16 year and next. And to replace city funds for general budget purposes. One of the major uses of stimulus 17 18 funds that we can all agree will be critical is the programming and expansion of existing programs. 19 And the biggest initiative here, is the expansion of 20 universal 3K, a goal I know we all support. There 21 2.2 are other new expanded programs in the budget that 23 would fund using stimulus dollars, such as expanding and improving services for seniors, providing 24 adequate overhead reimbursement for our non-profit 25

1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET1152social service contractors, and providing access to3counsel in housing court.

4 Once again these are all important initiatives that I fully support and I believe we must make sure 5 that we have a plan for how we're going to pay for 6 them permanently. Because you know that's the 7 problem with using stimulus funds for new programs. 8 How do you pay for them when the stimulus funds run 9 out? And I ask you to consider that during your 10 budget deliberations. 11

12 So how should we be using our stimulus funds? Well, in the short term, I believe the priority must 13 14 be the businesses across the city that have been hit 15 the hardest by the shutdown. Recently, my office released our second survey of the experience of 16 17 M/WBE's during the pandemic. We found that half of 18 the M/WBEs had to be laid off or furlough employees during the pandemic. And that nearly a third expect 19 20 they won't be able to pay rent in the next three months. Businesses need our help. 21

Despite all the stimulus funds available to provide budget relief and to make up for the revenues we've lost as a result of the economic shutdown, the Mayor's plan does little to reduce the gaps we're 1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET1162facing in the future. And we're still not asking our3agencies to look closely at their budgets for savings4to see how they could provide their services as5efficiently as possible.

6 If every agency worked as hard as OMB did when 7 our Public Finance team to find savings from 8 refinancing our city bonds, well, those outyear gaps 9 would probably be a lot lower than they are. And we 10 could be using those savings to rebuild our reserves 11 and create a budget cushion for the future.

As things stand, we've done very little in this financial plan to bring our reserves back up to the level I've long recommended, which should be 12 percent of funds, of city fund spending.

In fact, our budget cushion has fallen to under eight percent, with no plan for increasing it. We must have an ongoing savings plan to match our spending plan, so that we can sustain the services New Yorkers want in the future.

One thing through I want to talk to you about today is something that we should not do. Is rush through unnecessary budget actions that will save us money now but cost us money in the future. The city's actuary, working with the Mayor, has proposed 1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET1172changes in the way we calculate how much we3contribute each year to the city's pension systems4for city worker retirement benefits. It's a5complicated calculation but I want to explain how it6works.

7 First, the pension funds have a target rate of return, as many of you know, set in law and is 8 currently at seven percent. If returns fall short of 9 that target, then we have to increase contributions 10 to make up the difference. The Actuary is seeking to 11 12 lower that target rate of return. Now, that may sound good but actually, if we assume we're going to 13 14 make less on our investments, we then have to pay 15 more, to make up the difference.

So, that would cost taxpayers over \$400 million dollars a year when it's fully phased in. But in the eight years I've been Comptroller, our investments have exceeded that target return, earning 8.65 percent on average. So, not only did we hit the seven percent target but we exceeded it and we now earned 8.65 percent.

Now generally, any difference between the target return and the actual returns, that is money that's phased in over time. But in return for lowering the

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 118 2 target rate of return, which as I said, will increase pension contributions in future years, the Actuary 3 4 and the Mayor are proposing that we speed up the 5 phase-in, so that we phase in the recent market returns. And that would lower how much we have to 6 pay in to the pension funds, with most of the savings 7 coming this year and next. 8

In effect, a deal has been made to provide the 9 mayor with additional cash now and to push the costs 10 off to later. Now as I said, changing the assumed 11 12 rate of return requires legislation in Albany and cannot be done unilaterally by the Actuary. And the 13 14 city, quite frankly, based on what I just told you 15 about the funds coming in, we don't need these 16 savings right now. In fact, personal income tax 17 revenues this year are likely to exceed the Mayor's 18 Executive Plan projection by over a billion dollars.

And for those of you who are historians like Danny Dromm, we've been here before. Twenty years ago the city under Mayor Giuliani agreed to a market restart that recognized the growth of earnings in the pension funds and then lowered the city's contributions in the short term. But that left the funds in dire straits when the tech bubble burst the 1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET1192next year and the stock market tumbled. Because once3you recognize all the gains, you have got no cushion4left to absorb the losses.

5 So, I raise this with you because these are 6 serious steps that deserve to be done by consensus 7 between all the parties, including the pension boards 8 of trustees. So, I will just say to all of you, 9 let's slow down and give these major steps the 10 thoughtful consideration they're due, rather than to 11 jam them through during this budget cycle.

12 And Finally, I just want to say, we need to make investments to build a strong foundation for the new 13 economy. We've seen how slowly jobs are returning. 14 15 The bad news is some of those old jobs are never 16 coming back. But other sectors, like tech and 17 healthcare, can't find enough workers to fill the 18 jobs. So, we need to train our workers now for the jobs of the future. We should be using stimulus 19 funds to make capital investments for the future. 20 Capital investments are a smart use of one-time 21 2.2 stimulus funds. We can use that stimulus cash to 23 make investments that will pay dividends down the 24 road and save money in the future.

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 120 2 The American Rescue Plan explicitly mentions two areas of capital spending that funds can be used for. 3 First is broadband access and water and sewer 4 systems. We all know a lot about broadband access. 5 б It's an urgent need. Too many of our children lack 7 internet access, public housing and homeless shelters around the city. We should never put our children in 8 that situation again. Also, we have to do the work 9 10 that doesn't make the newspapers all the time but we have to modernize our work in sewer systems and this 11 12 is way we can do that, especially water and sewer system which is already facing challenges of climate 13 14 change. 15 In concluding, let me just say that we are at a

16 defining moment in our history. We need to use this 17 moment to build for our future, to get our own house 18 in order, to invest for the new economy, and to correct the inequities exposed by the pandemic and 19 lift New Yorkers who were underserved and 20 overexposed. This should be our North Star and I am 21 2.2 happy once again to be here with all of you. And I 23 want to thank Speaker Johnson for the courtesies he 24 has given me over the years as I come before you.

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 121 And now, if you have any questions, Preston and I 2 will be happy to answer them. 3 4 CHAIRPERSON DROMM: Thank you very much Mr. Comptroller and we do have a few questions. Let me 5 start off by talking with you about banking needs and 6 7 cash management. [COUGHS] Excuse me. The Committee on Finance recently held a hearing on a few pieces of 8 legislation, which it hopes can create better 9 transparency of the city's banking related 10 activities. Given that the Comptrollers Office plays 11 12 a significant role in monitoring [LOST AUDIO 14:58]. SCOTT STRINGER: Hello? Danny, I think you 13 14 froze. 15 COMMITTEE COUNSEL: Yeah, please bear with us, 16 we'll try to get the Chair back. 17 SCOTT STRINGER: Okay. 18 CHAIRPERSON DROMM: I am here. Is our Comptroller okay? 19 20 COMMITTEE COUNSEL: Yes, Chair. You broke up a little bit, perhaps you could repeat the question? 21 2.2 CHAIRPERSON DROMM: Sure. In your time as 23 Comptroller, have you identified any contractual inefficiencies in the city's depository and non-24 depository activities and if so, what were they? 25

1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET1222SCOTT STRINGER: I haven't but I would be happy -3I'm generally supportive of the intent of what you4are trying to do and we'll certainly work with you5Chair to discuss this further.

6 CHAIRPERSON DROMM: Okay, thank you. Your office 7 invested a portion of the city's cash balances into 8 various forms of liquid investment earning interest 9 income on these balances. What is the approval 10 process for this type of cash investment?

11 SCOTT STRINGER: Preston, do you want to tackle
12 this?

PRESTON NIBLACK: Certainly, thank you. 13 The 14 parameters for what we can - and thank you Mr. 15 Chairman and members. The parameters for what the 16 city and other local governments in the state can 17 invest in are laid out actually in state law. And 18 basically limited to treasury bill and notes, treasury bills actually and agency, federal agency 19 securities and some short-term commercial paper. So, 20 that's you know we used those instruments, our short-21 2.2 term trading desk uses those instruments to - which is a fairly limited range of available instruments on 23 24 the market but to manage our cash balances to you 25 know get the highest returns we can.

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 123 2 CHAIRPERSON DROMM: What consideration is given to the city's treasury prior to transferring cash out 3 of city depository accounts for investing? 4 5 PRESTON NIBLACK: I mean basically it's the set б of banking relationships that we have that's established by the banking commission, which is you 7 know the Mayor and Finance Director and the 8 Comptroller. The Finance Commissioner rather and the 9 Comptroller. Uhm, it's not [INAUDIBLE 3:17:42]. 10 Ιt should be but it's not. 11 12 And uh, uh, and as I said, the legal framework that exists, there is you know the city has numerous 13 14 bank accounts, which is required to do prudentially 15 just to make sure that there is not you know too much 16 money concentrated in any one bank. There is an 17 overnight sweep and then those cash balances are 18 invested every day. That's basically the process. CHAIRPERSON DROMM: Okay, thank you. 19 If the city 20 were to create a municipal bank, what do you identify would be the most significant set of advantages and 21 2.2 disadvantages as it relates to the city's banking 23 needs? PRESTON NIBLACK: I think that our banking needs 24 are currently met obviously by you know a set of 25

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 124 2 commercial banks. Uhm, in order to have the same set of you know safeguards for our funds, a bank that was 3 4 chartered by the city would have to meet all of those same standards being overseen by the State Department 5 6 of Financial Services and by the Comptroller currency 7 etc.

But all of those you know safeguards would have 8 to be put in place in order for us to use a bank that 9 was chartered by the city. Obviously there are 10 possible - there are a whole range of possible things 11 12 that a city chartered bank could do but it's limited by the uh, uh, it's limited by the allowable, legally 13 14 allowable. In general, I think that we have been 15 supportive of the creation of public banking 16 infrastructure to protect the city from or kept the New Yorkers from predatory financial services and to 17 18 help redirect profits to and from Wall Street to the city. There are some you know, as I said, there are 19 some practical constraints that would have to be 20 addressed. 21

SCOTT STRINGER: Also, let me add Mr. Chairman, if you would like to have more in depth conversations about this apart from the current budget testimony, I'd be happy to set up a meeting with our 1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET1252professional staff and you and anyone else in the3Council who is interested. You should know we are4now back in our office, so we can certainly hold5appropriate socially distant meetings. I'd be happy6to work with you on this.

7 CHAIRPERSON DROMM: Okay, thank you and I will 8 take you up on that Mr. Comptroller as I try to get a 9 grasp of all of the issues surrounding it but thank 10 you for the offer.

11 SCOTT STRINGER: Sure.

12 CHAIRPERSON DROMM: As Comptroller, you sit on the City's Banking Commission, which recommends to 13 14 the Council what interest rates should be charged on 15 the late payments of property taxes and water 16 charges, which the Council then sets by Resolution. 17 This year, the Banking Commissioner recommended 18 interest rates that largely mirror the rates adopted last year though with slightly rates for quarterly 19 20 payers and the first ever rate recommendation for a new class of medium valued properties. Committed 21 2.2 quarterly payers be charged 3.25 percent in the first 23 quarter and 4.5 percent for the remaining three quarters. Why did the Commission recommend a mid-24

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 126 2 year step up in the rate rather than a single rate for the whole year? 3 4 SCOTT STRINGER: Preston. 5 PRESTON NIBLACK: We are, we have to, there is a floor basically on the right that we can do which is б 7 tied to time. So, we can do a blended rate that gets us there but we couldn't do the zero rate the whole 8 year. It's not legally in the charter. It sets a 9 minimum and that would have been below the minimum. 10 SCOTT STRINGER: We could've if we would've. Ιf 11 12 we could, we would. PRESTON NIBLACK: It's tied to crime I believe. 13 14 Let me get back to you with the exact details of it 15 but that's the basic. That's why it was done that 16 way last year and we did the same thing again this 17 year. 18 CHAIRPERSON DROMM: Okay, thank you. And why did the Banking Commission recommend leaving the 18 19 percent rate charged to larger properties unchanged? 20 And can you provide the rational for the interest 21 2.2 rate of property taxes for these businesses to be 18 23 percent while the interest rate for the late payment of business taxes is only 7.5 percent? 24 25 PRESTON NIBLACK: Comptroller, you want me to -

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 127 2 SCOTT STRINGER: Yes, you finish this up for me. The - I'm not party to the 3 PRESTON NIBLACK: Banking Commissions decision but I think the basic 4 rational for the eighteen and a quarter percent is, 5 б these are large properties generally almost exclusively commercial properties, large commercial 7 properties like office buildings. 8

The rate is set in a way to be competitive with 9 associated credit card rate. Commercial credit card 10 rate, so it's sort of you know, if you have had to 11 12 chose between paying off your credit card or paying off your property taxes, that's you know, you would 13 have a choice here that was balanced between those 14 15 two things. That's sort of the historical kind of 16 rational for it. The rest I would have to get back to you about the details on it. As I said, I am just 17 18 not, I'm not familiar enough with the deliberations of the Commission this year off the top of my head. 19 CHAIRPERSON DROMM: Okay, thank you Mr. Niblack 20 and we're going to go over to Council Member 21 2.2 Rosenthal for questions. You're still muted, okay. CHAIRPERSON ROSENTHAL: Good to see you 23 Comptroller Stringer. Thanks so much Chair Dromm. 24 25 Just some really quick capital questions. So, the

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 128 2 Director Jiha and Commissioner Springer Torres talked about things they did to expedite the capital 3 commitment process. Trying to speed things up 4 because of the of course, pause during the pandemic. 5 And they talked about some sort of rules they were б allowed to set aside during this emergency time that 7 they will have to you know, not follow when we go 8 back to regular times. 9

Also, the Director talked about some things his 10 office has done to expedite contract approval. I'm 11 12 wondering two things, whether or not your office, what your office has done to expedite contract 13 14 approval because it really does sound like 15 commitments are getting out there quickly. And 16 secondly, whether or not you approved the state 17 legislation that DDC is proposing.

18 SCOTT STRINGER: So, what I can tell you is for FY21, the capital contract registration to date is 19 about \$7 billion. And we have pending in the queue 20 as of Friday, another 75 contracts for a total of 21 2.2 \$712 million and we are expediting and moving the capital spending as the contract comes in. We review 23 it and to the extent that there are details in 24 contract registration, uh, that is not us. 25 The

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 129 2 agency sends us contracts and we register with them within 30 days unless of course there's concerns 3 4 about the integrity of the procurement process. All the delays so far were due to the 5 administrations suspension of most of the capital 6 7 programs for the better part of the you know the past 8 year. CHAIRPERSON ROSENTHAL: Hmm, hmm and so, thank 9 you for that. Actually, you are giving us fresh 10 information compared to what OMB testified this 11 12 morning. So, thank you for that update. Yeah, it's terrific to hear they would be able to commit \$7.7 13 14 billion by the end of this year, perhaps even more 15 will come through shortly. Specifically, did your 16 office - I mean, that's amazing and obviously your 17 office played a huge role in that. Uhm, well, let's 18 go to the state law just then, whether or not you would support DDC's state law change requests. 19 SCOTT STRINGER: I haven't taken a position yet 20 and I would have to review it. 21 2.2 CHAIRPERSON ROSENTHAL: Yeah, I would - I think 23 it's interesting. Uhm, so, so, it would uhm, it's important to review it. And then just lastly again 24 on the capital projects. Uhm, and I guess this is 25

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 130 2 both on the expense and on the capital side for contracts. Uhm, uh, I think what I've heard over the 3 4 years from the Mayor's office is that contracts are often sent back for reasons that are outside the 5 б purview of what a Comptroller is you know, within, you know, just if you had blinders on. You know, 7 what a Comptroller can ask questions about but they 8 have always been very accommodating. I've never 9 heard them complain about it at all and certainly not 10 at a public hearing. Uhm, which is great and I know 11 12 you are you know really laser focused on making sure the contracts that are registered are wholly vetted. 13 14 But what do you think about that as a practice going 15 forward? Do you think Comptroller's, I mean perhaps 16 we should you know change the law, change the Charter 17 to give City Comptrollers a wider birth for questions 18 to ask about contracts before they are registered? SCOTT STRINGER: Well, I don't know what you 19 20 heard. I can tell you what we do. When we review a contract, we looked to make sure that we prevent 21 2.2 double billing. We have to ensure the completion of the contract. We have to make sure that the scoring 23 is fair and then we have to make sure that there is 24 25 no fraud or any intent of fraud.

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 131 2 CHAIRPERSON ROSENTHAL: Yeah. 3 SCOTT STRINGER: Because you are aware of the 4 investigations and agents of the city and this 5 administration, what our job was to make sure that we could head that off. 6 CHAIRPERSON ROSENTHAL: Yeah. 7 8 SCOTT STRINGER: That's why we took the contracting review process very seriously and I have 9 10 to tell you and I want to shout her out. The Deputy Comptroller responsible for Contracts Floris and her 11 12 team, registered 30,000 contracts and they make sure that there is not a hint of impropriety and it's not 13 14 even impropriety almost but it's also making sure 15 that the contract you know complies with the rules 16 and the laws. And that is the job of the Comptroller's Office and I would surprised if any 17 18 agency would be happy with our review process. Ι wouldn't be but it's the job that we have to do and I 19 20 think we've done it very well. CHAIRPERSON ROSENTHAL: I always love shoutouts. 21 2.2 That was awesome. SCOTT STRINGER: I will tell her you said so. 23 CHAIRPERSON ROSENTHAL: Yeah, yeah, whatever. 24 25 And then just specifically though, how did the Bronx

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 132 2 parent housing network contracts then slip through given all the red flags there were about them sort of 3 4 you know there being financial questions and apparently even DHS had called them in and said, you 5 have to clean this up you know year after year after 6 year. How did those slip through? I mean, we've 7 sense learned there were even more egregious things 8 going on from my perspective. I don't know what you 9 think. Yeah, sort of, so what do you think happened 10 there? 11 12 SCOTT STRINGER: Well, I think that's exactly why you need more oversight, not less and you have to 13 14 continue to ask these questions and quite frankly, 15 those contracts should have been stopped at the front 16 and not the backend. And I agree with you, I mean, to your question about the role of the Comptroller's 17 18 office. This is the kind of oversight that we need and not just oversight for us but other government 19 20 entities. CHAIRPERSON ROSENTHAL: I hear you and look; I 21 2.2 don't want to put you on the spot. SCOTT STRINGER: Helen, you're not putting me on 23

25 question is, what do you do with contracts like that

The

the spot, I'm just answering the question.

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 133 2 and those providers, you got to also on the Mayor's side, you have to know with who you are contracted 3 with. And this should not be a surprise and we've 4 seen this all too often over the last eight years. 5 б CHAIRPERSON ROSENTHAL: Yeah, no, I'm okay but I 7 asked about your office. 8 SCOTT STRINGER: And I answered you about my 9 office. CHAIRPERSON ROSENTHAL: So, your office approved 10 all these contracts? 11 12 SCOTT STRINGER: The contracts that get approved for the office, as you know are registered unless we 13 14 can find out right fraud. Many times we're able to 15 catch it. When we don't catch it or we can't prove 16 it, we do send the contract back. 17 You voiced concern about us doing that perhaps more than we should and then your second round of 18 questions makes it clear why we need to do this work. 19 20 Because we try to ask questions to make sure that we prevent these bad things from happening. 21 2.2 CHAIRPERSON ROSENTHAL: Yeah, no need to get 23 defensive. I'm not trying to - again, I'm really not 24 trying to put you on the spot but -SCOTT STRINGER: I don't feel on the spot. 25

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 134 2 CHAIRPERSON ROSENTHAL: Okay, so, so, on this one in particular, did you ever send it back? 3 4 SCOTT STRINGER: I would have to check how many times we sent it back. I don't have the contract in 5 front of me but I could get that for you. б CHAIRPERSON ROSENTHAL: I think that's an 7 important example and you know what, you are right, 8 that's an example of one where perhaps it was outside 9 the purview of the Comptrollers Office to ask but 10 boy, sure important and a good example of something 11 12 the Comptroller should absolutely send back given that DHS leadership or DSS leadership was sitting 13 14 down with the vendor and saying, there are financial 15 irregularities here. So, yeah, that one stands out 16 for me. 17 SCOTT STRINGER: That one would be good I think for a Council hearing too. 18 CHAIRPERSON ROSENTHAL: Yeah, oh, goodness yes 19 20 and with apologies, I'm in my office and I have a constituent I need to say hello to. So, thank you 21 2.2 very much. Thank you for your questions. Thank you 23 Comptroller. SCOTT STRINGER: Great talking to you as always. 24 25

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 135 2 CHAIRPERSON DROMM: Thank you again Mr. Comptroller and I have a follow-up question for you. 3 4 Uhm, let me just go back to where my questions were. OMB testified that the outyear budget gaps are 5 manageable. They did this morning and within б historic norms. However, we've heard from budget 7 watchdogs that the outyear gaps are huge and what's 8 your opinion on this and what are your suggestions on 9 10 how to address these gaps?

SCOTT STRINGER: Look, I think, I think, I think 11 12 we should be concerned about these outyear gaps and we should start, as I mentioned in the testimony, as 13 we deal with the city's recovery, I do think we have 14 15 to put more money away in savings. I mentioned that 16 12 percent of spend would be optimal to get us to 17 where we have to be. That's about \$400, \$4.5 billion 18 that should be put away in savings. I recognize that that's not going to happen right away but over the 19 course of the financial plan, I do think Mr. 20 Chairperson that we should think about how to save 21 2.2 more. Because we just never know what's going to come our way and clearly, we didn't know COVID would 23 come and we're fortunate that we have resources from 24 the state and federal government but it could have 25

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 136 easily gone the other way. And so, what I would 2 recommend is you look at budget gaps in the outyears. 3 We do have to look for savings in our city agencies. 4 We do have to take the view that every dollar counts, 5 even as we are rebuilding the city and I think the 6 best antidote to something that could go wrong two or 7 three years from now is about savings. 8 I also want to reup what I said earlier which is 9 you know the stimulus money, which will be here for 10 two and a half years, gives us an incredible 11 12 opportunity to invest in education and sustainability and job creation but again, we have to match the 13 14 stimulus with long term revenue to keep those 15 programs going beyond the life of the stimulus plan. 16 CHAIRPERSON DROMM: Thank you and I've heard you 17 mention that - the 12 percent before. I think that 18 best that we ever did was get maybe close to 10 or about 9 billion if I'm not mistaking. 19 20 SCOTT STRINGER: I do want to say and I will give them credit. In the Bloomberg Administration, at one 21 2.2 point we were at 18 percent. CHAIRPERSON DROMM: 23 WOW. SCOTT STRINGER: So, we just have I think 24 25 collectively you know perhaps this is a good time to

1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET1372start doing this work because I know you feel3strongly about it as well.

CHAIRPERSON DROMM: Yeah, definitely and so did 4 5 the Speaker about putting more money into savings. б Absolutely, absolutely. This morning also at the 7 hearing, the OMB Director answered some questions about federal money and saying that they couldn't 8 really do a stronger savings plan because we're 9 getting so much money from the federal government and 10 we can't take them with one hand and cut with the 11 12 other hand. In other words, he couldn't do savings because he is making the argument that we need 13 14 stimulus funding. What's your opinion on that? 15 SCOTT STRINGER: It's ridiculous. What I am 16 suggesting and what I've always suggested is we're 17 not cutting. What we're doing is finding 18 efficiencies so that we can redirect the money to the programs that would do the most good for our 19 20 children, for our seniors. You know, I sort of take the view that it is good that we have the stimulus 21 2.2 money but you also have to start thinking about where 23 we are going to be three years from now. And in order for us to stay out of trouble and to remain 24 25 fiscally viable. When I say look at agency

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 138 2 efficiencies, we're not going to cut a program but we're going to look at ways to do frivolous cost, 3 4 manage outside consultants and contracts better 5 because that is going to pay dividends literally, not б today. Not today and not when I'm Comptroller or not this Council. But it's going to pay dividends three, 7 four years from now. 8

CHAIRPERSON DROMM: Yeah, thank you. 9 I really agree with you on that and uhm, look forward to 10 continuing to work with you. I think we're going to 11 12 wrap it up here Mr. Comptroller. We're a little bit early but nevertheless, I want to thank you for your 13 time coming in and for giving us some straightforward 14 15 and transparent answers to our questions. And I 16 thank you. I just want to say also, this is my last 17 Executive Budget and I have appreciated working with 18 you on so many different occasions and particularly as the Finance Chair, I have enjoyed our hearings 19 with you as well. So, thank you very much Mr. 20 Comptroller. 21

22 SCOTT STRINGER: If I could Chair Dromm, I also 23 want to say thank you very much. I have enjoyed 24 serving. This is my last budget presentation as 25 Comptroller and I want to just say, you have always

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 139 2 treated our office with great respect. I have enjoyed the back and forth over the years and I just 3 want to say thank you. I think your leadership of 4 the finance of the city will prove very critical as 5 generations look back on this time period and you 6 7 know, sort of analyze what we did and didn't do but I think you will be well regarded as the Chair of the 8 Finance Committee. 9 10 CHAIRPERSON DROMM: My feeling as well about your work also as the Comptroller. Thank you very much 11 12 Mr. Comptroller. SCOTT STRINGER: Thanks, thank you everybody. 13 14 CHAIRPERSON DROMM: We will now take a break 15 until about 2 p.m. I guess we will have IBO come in. 16 Am I right on that Counsel? 17 COMMITTEE COUNSEL: Yes Chair. 18 CHAIRPERSON DROMM: Okay, so 2 p.m., we'll start with IBO. Thank you. 19 20 [BREAK 3:39:55-3:57:52] Okay, thank you very much. Good afternoon and 21 2.2 welcome to the City Council's nineth day of hearings 23 on the Mayors Executive Budget for Fiscal 2022. My name is Daniel Dromm and I Chair the Finance 24 Committee. We previously heard from the Comptroller 25

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 140 2 and now we will hear from the Independent Budget Office. Let me announce my colleagues who are here 3 with us. Council Member Adams, Ampry-Samuel, Ayala, 4 Brooks-Powers, Darma Diaz, Koslowitz, Louis, 5 Rosenthal, Yeger and Majority Leader Laurie Cumbo. 6 In the interest of time, I will forego an opening 7 statement. Before we hear from the IBO Director 8 Ronnie Lowenstein, the Deputy Director George 9 Sweeting and the Director for Budget review Jonathan 10 Rosenberg, I am going to turn it over to Council in a 11 12 minute with some procedural items and to swear in the witnesses. 13 14 I may have to leave and I apologize to you but I 15 need have emergency dental treatment on caps. It's 16 scraping my tongue and it's very sharp and pointy. So, I apologize to you if I do have to leave early 17 18 but you will be in the good hands of Council Member Helen Rosenthal. 19 20 So, I am going to now turn it over to our Council who will go through the procedural items and I guess 21 2.2 swear you in as well. COMMITTEE COUNSEL: Thank you Chair. My name is 23 Stephanie Ruiz and I am Counsel to the New York City 24 Council's Committee on Finance. Before we begin, I 25

1	COMMITTEE ON FINANCE JOINTLY WITH THE SUBCOMMITTEE ON CAPITAL BUDGET 141
2	want to remind everyone that you will be on mute
3	until you are recognized to speak. At which time,
4	you will be unmuted by the Zoom host. If you mute
5	yourself after you have been unmuted, you need to be
6	unmuted again by the host. Please be aware that
7	there could be a delay in this process and we
8	appreciate your patience.
9	I will now administer the affirmation to the
10	witnesses. Do you affirm that your testimony will be
11	truthful to the best of your knowledge, information
12	and believe? Ms. Lowenstein?
13	RONNIE LOWENSTEIN: I do.
14	COMMITTEE COUNSEL: Mr. Sweeting?
15	GEORGE SWEETING: I do.
16	COMMITTEE COUNSEL: Mr. Rosenberg?
17	JONATHAN ROSENBERG: I do.
18	COMMITTEE COUNSEL: Thank you. Director
19	Lowenstein, you may begin when ready.
20	RONNIE LOWENSTEIN: Good afternoon and thank you
21	for the opportunity to testify today. I am
22	especially pleased to be able to testify because I
23	can say that the city's economic and fiscal outlook
24	is genuinely better than it looked back in March,
25	when we testified last. That improved outlook is

1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET1422largely attributable to a combination of things but3certainly the federal stimulus funds we've received4and vaccination rates of upwards of 40 percent that5have allowed the city's economy to once again begin6to open.

Looking first at the local economic situation, a 7 year ago, we lost 615,000 jobs on a fourth quarter to 8 fourth quarter basis, which was certainly the 9 steepest losses recorded for the city since the 10 losses began. But now we expect the city to pick up 11 12 264,000 jobs during the current calendar year and nearly 200,000 jobs more next calendar year. And all 13 those gains are very strong, they take us only about 14 15 three quarters of the way back to where we started 16 before the pandemic. Moreover, we don't expect the 17 city to recover the same number of jobs it lost in 2020 until sometime in 2024. 18

We should also note that the city's recovery has been considerably slower than that of the rest which is really rebounding strongly. I think one big reason it's taking us longer to bounce back is our very heavy reliance on travel and tourism. Industries such as accommodations, food services, arts, entertainment, of all sectors that were hit 1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET1432very hard by the pandemic and are just slowly3starting to reopen. I guess restaurants more quickly4than others but certainly the arts and entertainment5are slow coming back.

While our economic forecast is more pessimistic 6 7 than OMB's, our revenue forecast is actually more optimistic than OMB is. And it's stronger for each 8 year of the financial plan period. We're 9 anticipating between \$1.2 billion and \$1.4 billion 10 more a year in tax revenue each year than OMB. 11 12 That's mainly attributable to our forecast for the real property tax and for the personal income taxes. 13 14 Conversely we're expecting less in business taxes 15 than OMB does.

Just adding a note about the Council, for this 16 17 year and next, we're actually more optimistic in 18 terms of tax revenues than Council finance. Although the situation reverses for the outyears of the 19 20 forecast period when we are certainly more pessimistic than the Council. But overall, we're 21 2.2 expecting more tax revenue, a lot more tax revenue 23 than we forecast in February, which is a reflection of the city's continuing and improving economic 24 25 outlook.

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 144 2 Although the additional tax revenues are helpful, it's really the nearly \$13 billion in new federal 3 stimulus that has had the biggest impact on our 4 fiscal outlook. Through 2025, we're anticipating 5 \$730 million will be used to restore programs cut 6 7 back due to the pandemic. \$1.7 billion in total to expand existing programs that will help aid the 8 city's recovery. \$1.3 billion to forestall municipal 9 layoffs this year and next. And \$1.8 billion to 10 11 replenish budget reserves. 12 We estimate however the \$4.2 billion, which is about one-third of the newly recognized federal 13 14 funds, have been allocated to fund ongoing, ongoing 15 initiatives for each year of the financial plan 16 period. So, we're using monies that are limited in 17 duration and for many of them, those revenues, 18 applying them to things that go on well past the financial plan period. 19 So, looking just at the \$7 billion in federal 20 pandemic aid for education, about \$3 billion will go 21 towards initiatives continuing past 2025. 2.2 The 23 biggest continuing component of course is the \$2 billion we had to provide PreK to three year old's 24

across the city. A commitment that's got to go on

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 145 regardless you know, long after the federal funds are 2 gone. There are a number of other baseline programs. 3 Again, the total over the period, let me just give 4 you the two biggest, \$260 million to fully fund the 5 indirect rate payments of which is reimbursing not-6 7 for-profit service providers for their overhead costs. Another \$150 million for the partial 8 restoration of the citywide hiring freeze and it goes 9 on from there. 10

The issue isn't whether these are good things to 11 12 spend money on but rather how we are going to fund these initiatives after the federal stimulus funds 13 are gone. For now, the budget looks not integral, I 14 15 think is the term used. We project that next year 16 2022, Fiscal '22, we in with the surplus of \$1.3 17 billion rather than be balanced as OMB projects and 18 although we projecting a gap of \$4.1 billion for '23, if you apply that \$1.3 billion surplus it brings the 19 '23 gap to a manageable \$2.7 billion, which is less 20 than four percent of city's own expense budget 21 2.2 expenditures. And that makes it manageable, 23 especially given that we've got reserves of \$1.25 billion in each year from Fiscal '23 on and we will 24

1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET1462have restored the retiree health benefits trust to3\$3.8 billion.

As always, there are a ton of risks associated 4 with our forecast. The biggest risk however remains 5 the pandemic itself. You know whether it continues б 7 to be controlled, whether people continue to get vaccinated. Whether we avoid new and more lethal 8 variations of the pandemic. The other big risks 9 associated with the pandemic is its impact on 10 people's behavior. How many of the people who are 11 12 not working remotely are going to feel good coming back on the subway? And going back into their 13 14 office, even going to the theater. If they don't or sizable numbers of them don't than these are long 15 16 term structural changes that will have very long-term 17 impacts. Not just on real estate in New York City 18 but also on New York City's tax revenues and even in the vibrancy and the vigor of midtown and downtown 19 which you know is a big part of the reason people 20 come here. But the bustle and the crowds and the 21 2.2 terrific restaurants and all of the other things that people working in these areas, people committing to 23 these areas and tourists coming to these areas 24 support. And speaking of tourists, that's the other 25

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 147 2 big issue that they are facing. How long will it take them to come back? Whether international 3 tourists in particular who are some of the most 4 lucrative tourists in terms of the businesses that 5 serve them. Uhm, feel safe and secure and feel that 6 the city is again an attractive destination. 7

And then finally, I think there are already business travelers, many of whose firms have probably decided that there are different ways to do business traveled than their used to be and you can be on a Zoom meeting and be talking to your customers just the way we are now, why not we avoid the costly business travel that businesses used to incur.

So, all of those are questions, they're questions in the near term for the financial plan period. But also, just for the longer term, whether they are big structural changes that don't necessarily show up in a year or two. That don't necessarily get captured by the economic models we use.

Let me just end by saying that New Yorkers just endured one of the most certainly tumultuous and difficult years in modern history. The actions that this Council and this Mayor take in just the brief period of time they remain in office, we are going to 1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET1482have repercussions throughout the financial plan3period. And I urge them to keep that in mind as they4proceed.

5 So, thank you and we're looking forward to6 answering your questions.

CHAIRPERSON DROMM: Thank you very much Director 7 Lowenstein and let me just say thank you to Mr. 8 Sweeting and Mr. Rosenberg. You know, I have been 9 Chair of the Finance Committee for the last four 10 years and I have really appreciated you coming in and 11 12 giving us information. And this is my last term, so I am not going to have the opportunity to do this 13 14 again with you but ever since we met that day at New 15 York One, for our interview, that was a big day and I 16 really appreciated having the opportunity to work 17 with you on so many different issues. So, thank you. 18 RONNIE LOWENSTEIN: Oh, can I thank you? I mean, we have never had this collegial relationship with 19 Council Finance ever. And it is something that we 20 take for granted and I would hope that going forward 21 2.2 that you know, the cooperation continues. It's been great. So, thank you. 23

CHAIRPERSON DROMM: Thank you. We rely on youfor so much information. You know even when I was Ed

1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET1492Chair and we did some reports together. You know3were vitally important to, to letting us know what4was on. So, we definitely appreciate that5relationship. Thank you again.

In this Executive Budget Report the IBO estimates б 7 that the administration allocated about \$4.2 billion for one-third of the federal stimulus funds from the 8 American Rescue Plan Act and the Coronavirus Response 9 and Release Appropriation Act towards baseline 10 programs. That action will require the city to 11 12 locate alternative funding sources or cut spending in order to maintain budget balance if those baseline 13 14 programs are allowed to run beyond the current 15 financial plan period. Given the remaining 16 uncertainties around the city's finances going 17 forward, what challenges could this action pose for the next administration? 18

19 RONNIE LOWENSTEIN: I think as I mentioned when I 20 was testifying and that's a great deal of money and 21 in order to continue those programs, whether you 22 agree with them or not and they maybe terrific. The 23 city is going to have to find if they want to 24 continue them, they are going to have to find savings

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 150 2 elsewhere or find other ways to raise revenues. None of which are easy lifts. 3 Is there anything else I should add to that 4 George, Jonathan, is there? 5 GEORGE SWEETING: I mean, there is the б 7 possibility that the economic forecasts will prove to be somewhat more pessimistic than certainly what we 8 work with. If the economy came back even stronger 9 10 and more rapidly than we anticipated, that would generate additional revenue without having to 11 12 actually increase taxes. But that's - I'm not predicting. 13 14 RONNIE LOWENSTEIN: No, but the other point that 15 we did make in our report itself was that the current 16 Mayor or the Current Council are making decisions on 17 behalf of the government that's going to be largely 18 new starting in January. And based upon new governments that we've seen 19 20 come and go, they're going to have their own programs and initiatives they'll want to find. And so, there 21 2.2 is going to have to be room in the budget for those 23 campaign promises and other priorities to be funded as well. 24 25

1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET1512CHAIRPERSON DROMM: Which areas of the budget3would you have wanted to increase the funds or to4strengthen.

RONNIE LOWENSTEIN: Okay, I should say that one 5 of the best things about being IBO Director is that б 7 we don't make recommendations. So, we dodge them at all costs. I think that we focus on being a source 8 of reliable numbers and leave to the elected 9 officials of New York City the much harder trade offs 10 that you have to make between them. So, I don't envy 11 12 the position you are in even remotely. But my personal opinion doesn't count here. 13

14 CHAIRPERSON DROMM: Alright, let me see if I can 15 get you to answer this one. In one of the IBO's 16 budget options, you consider the pros and cons of 17 allowing the city's relocation and employment 18 assistance program to expire. This program provides a break on the city's business taxes to help firms 19 relocate to locations outside of the corp. of 20 Manhattan. It is used by a small number of firms and 21 2.2 it does appear to play a role in this states economic development. The program is hard to study because 23 IBO included by state law is excluded by state law, 24 from obtaining information on the program. 25 If you

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 152 2 had access to relevant data, what questions would you 3 ask? 4 RONNIE LOWENSTEIN: I am going to hand that one 5 to George. GEORGE SWEETING: Uhm, thank you. Uhm, you know б 7 one set of question - this goes back to a Local Law that was passed several years ago, where the City 8 Council was interested in improving the evaluation, 9 the rigor of the evaluation of tax expenditures for 10 economic development and there was a taskforce that 11 12 came up with a set of proposals that recommended there be an entity in the city that would have the 13 14 resources including the data to answer questions like 15 this.

16 And the final legislation named IBO's the party to do that. I think one of the questions you would 17 18 want to ask about the reprogram in particular but about all of these is you know; how much difference 19 does the benefit actually make to the bottom line of 20 the recipient of the companies. And in order to do 21 2.2 that, you really need to be able to get in and 23 understand a little bit better. You can't just look at number of employees or just total profits. 24 You 25 would want to look at you know - you'd want to get

1	COMMITTEE ON FINANCE JOINTLY WITH THE SUBCOMMITTEE ON CAPITAL BUDGET 153
2	some sense of how the investments the firm is
3	required to make translate into a higher output if
4	they do.
5	And therefore hire tax revenues for the city.
6	So, it would be an evaluation really of the - it
7	would be looking beyond employment data primarily in
8	order to understand better how the REAP program
9	directly benefits the participants.
10	CHAIRPERSON DROMM: Okay, good. I am going to
11	turn it over to Council Member Rosenthal now who has
12	questions.
13	CHAIRPERSON ROSENTHAL: Great, thank you so much
14	and similarly to everyone from IBO here, it's been
15	such a pleasure working with you. I can't believe
16	it's already over but it's extraordinary working with
17	you.
18	I'm going to start just with a quick capital
19	question with my Committee hat on and you know for
20	anyone watching the independent budget office website
21	has so much information on there it's incredible.
22	Anyone who's a budget geek should spend some time on
23	your website. You have fantastic really helpful
24	reports. Uhm, I'm wondering and I'm just looking
25	through your capital. I'm focusing on the capital
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COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 154 2 reports. Have you ever considered looking at or would you consider looking at - at this juncture, the 3 commitment rate? And it looks like you have some 4 reports already where you have looked at that 5 6 somewhat but you know we learned this budget cycle that NYCHA, while they commit maybe 70 percent of 7 their capital dollars, they only commit five percent 8 of their city capital dollars. Which really I guess, 9 explains why so little is actually - why it's so 10 frustrating you know for NYCHA residents waiting for 11 12 capital improvements.

That's just one example and of course this year, 13 we have the hiccup of you know during the pandemic of 14 15 course the city overall was on a pause for capital 16 projects but now they are coming off that pause and 17 we just learned from the Comptroller that they are 18 speeding things up like crazy to try to commit all the capital dollars. I think the Comptroller 19 reported that they have committed \$7.7 billion to 20 date, which is terrific. And they, I am sorry, I'm 21 2.2 sort of wondering here, I apologize but I am 23 wondering if you would consider doing a report specifically on the commitment plan? You know, in 24 Fiscal Year '19, they really hit it out of the 25

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2	ballpark and then the pandemic pulled them back. I
3	mean hit it out of the ballpark; that's not fair.
4	Maybe to third base anyway. They didn't quite get
5	there for their whole commitment plan but would you -
6	you know consider doing a report, a big report on
7	this because it's so critical. It's a critical part
8	of the city's recovery and you know there were
9	changes made during the pandemic, rules were
10	loosened. You know, I would love to hear your
11	thoughts about you know, which of those you think we
12	should continue. You know, when it's not an
13	emergency. Stuff like that.
14	RONNIE LOWENSTEIN: Okay, we would certainly
15	consider it. Jonathan, is there anything other than
16	sure, we'll consider it? Of course, is there
17	anything else we should say Jonathan?
18	JONATHAN ROSENBERG: Well, I think there is and
19	Council Member Rosenthal is very knowledgeable about
20	these things. [COUGHS] Excuse me, sorry. I think
21	some of the things when we look at commitments and
22	commitment plans and commitment rates, we have to
23	keep in mind is as you know, commitment is a
24	registered contract and that doesn't necessarily mean
25	a construction or completion of a project.

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 156 2 So, while commitments are an important indicator and OMB uses them and all the agencies use them as 3 their own indicator. Sometimes they don't mean a lot 4 5 to the people at you know on the ground who say, okay, the projects been committed, what does that 6 mean in terms of when it's going to be done? 7

8 So, sometimes commitments are overstated as to the value of trying to look at them. Not that we 9 shouldn't and it's a good indicator agency to agency 10 and within agencies year over year to compare how 11 12 they are doing with the commitment plans. Whether they are just overstating how much they can do, which 13 14 is often an issue in a normal year obviously not in a 15 COVID year.

16 Also, you have issues with the smaller agencies 17 when they have larger projects. If it's one single 18 large project that's committed that can either overstate their percentage or if that one project 19 doesn't get committed in that specific amount of 20 time, that can really hamper their meeting their 21 2.2 target. OMB usually sets a target of about 60 23 percent by agency.

24 So, those are just some of the things you have to 25 keep in mind. Not saying that it is not a worthwhile 1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET1572endeavor and something that I think we could at3obviously is Ronnie is committing us to it, we will4do it. But those are some of the things you probably5have to keep in mind with that.

CHAIRPERSON ROSENTHAL: Gosh, you've already б 7 pointed out some of the important nuance that would have to be a part of this. That commitment is simply 8 the first step and that you know, so, they get 9 through commitments, so now what? And you're right, 10 it's a double headache and I had never heard that 11 12 number. That was really helpful that their goal is to get 60 percent of commitments out the door. 13 Wouldn't it be great if we got up to 100 percent out 14 15 the door? How can we get there faster?

16 But you are right and then the ramifications for 17 the actual construction and you know, the ability to 18 spend those dollars. I see a very big report. That would be so helpful to the city to have and even 19 20 incorporating you know some important ideas we talked about today, the Capital Project Tracker. 21 The idea 2.2 of using nomenclature that is consistent throughout 23 the city, enforcing OMB to get that out there so all the agencies have that. Uhm, boy, that would, I 24 25 mean, do you agree with me? That would make a real

1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET1582difference on transparency. You know, our goals of
transparency.3transparency.

RONNIE LOWENSTEIN: Well, certainly we have often 4 5 talked about the capital budget in terms of how difficult it is to figure out what's actually in б there and what's happening. We wrote a guide to 7 reading the capital budget, trying to provide a 8 little more transparency than is there. And whatever 9 we can do to make the capital budget process more 10 transparent, of course we're going to do. So, we 11 12 will definitely look into this. I don't know how big but. 13

14 CHAIRPERSON ROSENTHAL: You know, it's funny you 15 should mention that. You know that guide you put out 16 is used by people throughout the city. You should 17 know the value of that. You know for example at 18 CORO[SP?], I think that's their standard guide when they have their budget week. You know, uhm, so, uh, 19 anyway, that guide is incredibly important. Thank 20 21 you.

I just want to follow up just on a - now that we've done capital, I'm going to cover some of the other areas just to get your thoughts. First, talking about the change in population and this

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 159 2 really effected in New York City, and this really effected NYC uhm, the upper west side a lot and that 3 4 is the loss of residents between January during over 2020. And of course, we don't know whether or not 5 б that loss is permanent or if people will come back. I mean, we know somewhat for people who sold their 7 8 homes. But we overall lost about 70,000 residents. 9 Have 10 you taken that into consideration in terms of doing your financial plan and estimates and do you think 11 12 that they will come back or what do you think about that? 13 14 RONNIE LOWENSTEIN: Big questions again. Uhm, we 15 try to take as much information as we can into 16 account as we model. But I think that the numbers that we're looking for on population shifts aren't 17 18 there yet. And in fact, many of us were surprised when the census numbers were released was a couple of 19 20 weeks ago now. Where New York State had as a whole done better than the numbers it suggested up until 21 2.2 then. We still don't have the detailed numbers for New York City but we're certainly going to be looking 23 24 at them as soon as they show.

1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET1602Yeah, I think that goes back to the long-term3structural changes I was talking about. We're4relying on a lot of those people to come, come back5and if they don't, we're relying on other people to6take their place.

7 George, do you have anything more to say? You 8 know other than my saying, we're still waiting for 9 the better New York City numbers to arrive. Is there 10 something else we can say?

GEORGE SWEETING: You know I think there are a 11 12 couple other things to you know that we are looking at that give us some sense that maybe, you know you 13 14 can't judge by how many people have moved out of 15 their apartments because in many cases, they are 16 still considered residents in the city. They are 17 paying taxes. They haven't sold their apartment or 18 their home.

CHAIRPERSON ROSENTHAL: Exactly.

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GEORGE SWEETING: You know, they may have registered their kids in another school district but also, with remote learning, they were able to continue remote learning even in uh, you know, in the Hamptons or you know the Cats Hills. Uhm, but you know and for example, one of the strengths in our tax

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 161 revenue forecast has been the personal income tax. 2 And there are reasons that you know, we've come to 3 4 understand why we underestimated personal income tax One is that you know the distributional, 5 revenue. 6 the share of low-income workers who lost their jobs is much higher than the share of hiring non-workers 7 who lost their jobs. 8 CHAIRPERSON ROSENTHAL: 9 Yes.

10 GEORGE SWEETING: So, you know that explains part of why the personal income tax revenues are higher 11 12 but also, if you think about it, that also means those high income - there is some evidence that those 13 14 high income residents at least for the first year, 15 still consider themselves New York City residents. 16 Because they are paying New York City residents tax. 17 New York City does not have a non-residents tax.

18 So, you know there is some small evidence that you know, we certainly wouldn't want to assume that 19 you know all of the people who left certain 20 neighborhoods in the city are never coming back. 21 2.2 There is reasonably but at least some of them will. CHAIRPERSON ROSENTHAL: Got it, got it. 23 Thank you for that. Uhm, next about the relocation 24 employment assistance program REAP, in one of IBO's 25

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 162 2 budget options, you consider the pros and the cons of allowing the city's REAP to expire. This program 3 provides a break on the city's business taxes that 4 help firms relocate to locations out of the core of 5 6 Manhattan. It's used by a small number of firms and doesn't seem to play a big role in the city's 7 economic development. 8

9 As you know, the program is hard to study because 10 IBO is excluded by state law from obtaining the 11 information on the program. If you had access to the 12 relevant data, what questions would you ask?

GEORGE SWEETING: Uhm, you know, one of the questions I think you would want to - you know I had mentioned a couple of things with Chairman Dromm earlier but a couple, another one you might want to think about is, is it - you know, is the amount of the individual benefit set too high or too low?

You know, is there a - I believe it's \$5,000 per employee now and it's also - it's refundable in most areas where it applies. You know, maybe that's too high. Could we find a way to analyze the data that would let us say you know, you actually get, you could get almost the same bang for the buck at you know \$1,000 or a \$10,000. I'm not saying I would

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 163 2 know exactly how we would do that but I think those would some of the questions you would want to ask. 3 Then the other thing I think you would want to 4 ask about REAP is, you know the geography. 5 What 6 parts of the city are eligible? Are those districts, 7 you know maybe they once needed the benefit but do they still need the benefit? Are there other 8 districts that could benefit from it that are not 9 included in it? Those would some other types of 10 questions you might want to try to answer. 11 12 CHAIRPERSON ROSENTHAL: And uhm, do you think if the state law permitted this, do you think that you 13 14 could study the program but still protect the privacy 15 of firms that are getting the tax break? In the same 16 way that the Department of Finance does? 17 GEORGE SWEETING: I do. You know we have data 18 sharing agreements with many government agencies. Uhm, we have the Department of Labor, the State 19 Department of Labor. We have a contract with them to 20 share employment records, which are considered you 21 2.2 know highly secret. We have data from the Department of Education, a 23

23 we have data from the Department of Education, a 24 vast amount of data at the student level, which is 25 you know subject to all kinds. There is actually a 1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET1642federal legislation that regulates much of that and3we've been able to develop protocols and standards on4how we access that data. It's never caused any5problem. You know DOE is completely satisfied with6the way we handle that data.

We have data on the rent regulation's data, so 7 they are part of the city. Uhm, and uh, you know 8 again we have signed you know confidentiality 9 agreements. We never rollout to use the data at the 10 individual level but we have various protocols in 11 12 place to limit how much we reveal on the table for example. You know, we would never show; there are 13 14 only three people with \$1 million of tax. You know, 15 we suppress that when you know you are getting too 16 close to identifying single individuals.

So, there are - you know, we have worked this out in the past in other data areas and I think we could do it in tax data as well.

20 CHAIRPERSON ROSENTHAL: Yeah, that's a great 21 example that you just gave. I was about to ask you 22 if you have DHCR data. Could you look at - so, here 23 is another report idea but I think it's smaller. 24 Could you look at how much 421A rent regulated 25 apartments we've lost annually or by borough or by 1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET1652City Council district? Uhm, and you know again,3within the parameters of not sharing any you know4specific apartment data?

5 GEORGE SWEETING: When you say we've lost, are 6 you referring to -

7 CHAIRPERSON ROSENTHAL: Year by year. So in 8 other words, in the first year of a 421A, uhm, you 9 know perhaps you know a building owner, developer 10 will indeed set aside whatever the number is. 15 11 percent, 30 percent of the units could be affordable 12 and the rest are market.

So, can you track over time, are those still uhm 13 14 being registered with DHCR over time? And this has 15 become an issue in my district where I can't tell 16 whether or not they are still being registered but I 17 do know that the building tenants and we're investigating this with HPD. The rent - the tenants 18 who should be able to stay now in rent regulation are 19 paying market rate leases unintentionally you know. 20 And I am wondering if there is a way for you to track 21 2.2 that?

GEORGE SWEETING: I'd have to go back and check and see. I know, I mean, the rent regulation in new 421A development works a little differently than rent

COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 166 2 regulation you know in older buildings. Because when they go on, when the building first is completed and 3 the units are first registered, if they are 4 registered. There were big issues about how many 5 buildings actually comply with the registration 6 7 requirement from get go but when they do get registered, you know they get registered at something 8 like a market price. 9 10 You know, so it's not a - the rent is - you know the regulation limits the increases after the first 11 12 year. There is not necessarily a standard on what that first year rent is. 13 14 CHAIRPERSON ROSENTHAL: Yeah, yeah. 15 GEORGE SWEETING: So, they may not look like you 16 know what you expected the rent regulated needs to 17 look like. I think we could track it but I'd have to 18 check with the people who use that data. CHAIRPERSON ROSENTHAL: Hmm, hmm. 19 I mean and I 20 would love to follow-up on that and then I would of course, obnoxiously ask you if you could do it you 21 2.2 know without abrogating your agreement by Council 23 District or by building, all without abrogating your 24 agreement. GEORGE SWEETING: Let me look into it. 25

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2	CHAIRPERSON ROSENTHAL: Yeah, great, really
3	appreciate that. Uhm, another question and then I
4	think some of my colleagues maybe have questions.
5	Uhm, and this is about the increased taxes on
6	millionaires and what you think the impact will be
7	and just — so, but here is the whole question. With
8	the state rate increase, the combined New York State
9	and New York City personal income tax rate for
10	affected millionaires rises to between 13.53 percent
11	and 14.78 percent, the highest in the country.
12	The next highest is California with a combined
13	rate of 13.3 percent, so even lower than ours. The
14	states enacted budget increased it marginal tax rate
15	on millionaires by adding three new brackets with
16	higher tax rates beginning in 2021. That means that
17	millionaires will now face the highest combined state
18	and local tax rates in New York City than anywhere
19	else in the U.S Given that uhm, the elimination of
20	the cap on the deduction, the state rate increases
21	will exacerbate the tax burden on New York City's
22	millionaires. Do you think that the city risks
23	losing its millionaires because of the increase in
24	the state taxes? How much do you think it matters?
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COMMITTEE ON FINANCE JOINTLY WITH THE 1 SUBCOMMITTEE ON CAPITAL BUDGET 168 And do you think as we were talking about before, the 2 opportunities for remote work heightens that risk? 3 RONNIE LOWENSTEIN: Certainly we believe it's a 4 We have spoken about it often and as you look 5 risk. б at our array of options that we - 100 or so options that we put up on our website and refresh 7 periodically. A lot of the options have to with 8 taxation of very high income individuals. 9 The loss of the SALT deduction, the pandemic and 10 remote work, have all made those tradeoffs more 11

12 difficult for many people. Uhm, but we often discuss this issue in terms of just the very small number of 13 14 individuals who are affected. So, uhm, some of the 15 data we get is access to that we are very careful 16 with. Is we have data on every New York City tax 17 filer for each year and then we model off of that and 18 based upon the numbers through 2019, if you look at the \$50 million and above income category and we 19 publish all this stuff on our website. There are 20 like 224 tax returns there. That's a very small 21 2.2 number of returns and even if only a small fraction 23 of those people vote with their feet, you will see an impact because those 224 tax filers in 2019 were 24

1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET1692responsible for nine percent of the city's personal3income tax revenues for that year. Which is huge.4CHAIRPERSON ROSENTHAL: Yeah.

RONNIE LOWENSTEIN: Even if you relax it and you 5 bring in the \$25 million to \$50 million a year, I б 7 personally don't know any of these people but if you bring them in, you are adding another say four 8 percent of PIT revenue. So, there is a huge amount 9 of income tax revenues at stake for us. And even if 10 only a relatively small number of people decide of 11 12 these multimillionaires decide to leave, we will feel it. 13

14 CHAIRPERSON ROSENTHAL: Right and it's so 15 annoying of course because to them, I'm sure this 16 increase is chunk change but to New York City, it's 17 so very critical.

18 RONNIE LOWENSTEIN: I don't know if they would 19 call it chunk change. It's hard for me to project. 20 CHAIRPERSON ROSENTHAL: Oh, couldn't describe. 21 [INAUDIBLE 4:42:14] described any thoughts on their 22 part. Do you think that the Biden Administration 23 would lift the deduction?

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1COMMITTEE ON FINANCE JOINTLY WITH THE
SUBCOMMITTEE ON CAPITAL BUDGET1702RONNIE LOWENSTEIN: The cap. I think that has to3go through the legislature. So, it needs congress4and they are who knows.

GEORGE SWEETING: One point I would just make on 5 that to get into the weeds a little bit on the cap, б 7 is it's important to remember that in New York, an awful lot of people before the, the 2017 law was 8 The law was changed in 2017, had already 9 changed. lost their state and local deductions because of 10 something called the AMT, the Alternative Minimum 11 12 And the Alternative Minimum Tax you know had a Tax. number of design flaws that it was originally 13 14 intended to capture only millionaires who weren't 15 paying even the statutory rate.

16 But because it wasn't adjusted consistent with 17 the other changes in the federal tax law, it wound up 18 capturing more. It was - in New York City it was down to people - you could have people at \$75,000 19 20 paying the AMT. So, and if you were paying the AMT, you lost your state and federal deduction because 21 2.2 that was one of the you know the adjustments that were made in calculating the AMT base. 23

24 So, for many New Yorkers, we've actually lost the 25 state and local deduction before already. Where it

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2	comes into play is when you actually get up into the
3	range of these taxpayers we were talking about
4	minutes ago. Because the way the flaws in the design
5	of the AMT, it actually worked in reverse at the very
б	high end and once you got up a couple million, your
7	risk of being on the AMT went down and therefore,
8	those people were benefiting from the state and local
9	deduction and have lost.
10	But for a large chunk of the city population, if
11	you just like reversed everything back to where it
12	was before the 2017 law, you still wouldn't have
13	state and local deductions.
14	CHAIRPERSON ROSENTHAL: Got it, I think maybe. I
15	accept that I get the impact. So, that's interesting
16	thank you. Uhm, I think with that and the you know
17	perhaps we can follow-up sooner rather than later.
18	RONNIE LOWENSTEIN: Yeah, of course.
19	CHAIRPERSON ROSENTHAL: Thank you for that. I
20	would like to turn it back now to Committee Counsel.
21	COMMITTEE COUNSEL: Thank you. If Council
22	Members have questions for IBO, please use the Zoom
23	raise hand function and you will be added to the
24	queue. Council Members, please keep your questions
25	to five minutes, including answers. Please wait for

1	COMMITTEE ON FINANCE JOINTLY WITH THE SUBCOMMITTEE ON CAPITAL BUDGET 172
2	Sergeant at Arms to let you know when your time
3	begins. The Sergeant will then let you know when you
4	time is up.
5	I am looking at the queue right now to see if
б	there is any hands raised. And Chair, it appears
7	that there are no questions.
8	CHAIRPERSON ROSENTHAL: Okay, thank you very
9	much. So, with that and with just tremendous
10	gratitude to IBO and tremendous gratitude to this
11	staff at the City Council for all their preparatory
12	work and to the of course Sergeant at Arms for their
13	help, this meeting has come to a close. [GAVEL]
14	RONNIE LOWENSTEIN: Thank you.
15	GEORGE SWEETING: Thank you.
16	RONNIE LOWENSTEIN: Take care. We'll be in
17	touch.
18	CHAIRPERSON ROSENTHAL: Thank you.
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CERTIFICATE

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date ____ July 20, 2021 ____