CITY COUNCIL
CITY OF NEW YORK

----X

TRANSCRIPT OF THE MINUTES

of the

COMMITTEE ON CIVIL RIGHTS & VETERANS

----X

June 8, 2010 Start: 1:12 pm Recess: 2:46 pm

HELD AT: Council Chambers

City Hall

B E F O R E:

DEBORAH ROSE MATHIEU EUGENE Chairperson

## COUNCIL MEMBERS:

Fernando Cabrera
James G. Van Bramer
James Sanders, Jr.
Lewis A. Fidler
David Greenfield
Margaret Chin
Julissa Ferreras
Daniel Dromm
Larry B. Seabrook

## A P P E A R A N C E S (CONTINUED)

Denny Meyer President American Veterans for Equal Rights

Christa Bosch Lesbian, Gay, Bisexual, Transgender Rights Committee New York City Bar Association

Daniel Hendrick

Jenn Hogg Cofounder Service Women's Action Network

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

openly in the military. The Committee on Civil
Rights will be voting on this resolution during
this hearing.

Don't Ask, Don't Tell, Don't Harass, Don't Pursue, commonly referred to as Don't Ask, Don't Tell, permits gays and lesbians to serve in the military so long as they do not disclose their sexual orientation and do not engage in homosexual conduct. The law also precludes military officials from asking about the sexual orientation of a service member without credible information indicating homosexual tendencies and prohibited harassment based on sexual orientation, whether real or perceived. Although this law was intended to allow gays and lesbians to serve in the military without fear of being harassed or discharged, it's flawed execution has resulted in investigations and a discharge of over 14,000 service members from the military as a result of their sexual orientation. The continued existence of Don't Ask, Don't Tell has been cited for compelling an average of 4,000 soldiers to voluntarily leave the Armed Forces each year.

17

18

19

20

21

22

23

24

25

issue.

In an effort to end discriminatory 2 3 practices and biased-based harassment from 4 continuing in the military, language repealing Don't Ask, Don't Tell has been included in the 5 National Defense Authorization Act for fiscal year 6 The amended National Defense Authorization 7 2011. 8 Act was passed by the House of Representatives and the Senate Armed Services Committee on May 28, 9 10 2010. The full senate is expected to vote on this 11 legislation sometime this summer. If passed, 12 Don't Ask, Don't Tell will not be repealed until 13 the federal government is sure that the repeal of Don't Ask, Don't Tell is consistent with military 14 15

readiness and effectiveness and that the

Department of Defense is prepared to implement its

repeal. As such, it is likely that the repeal

will not go into effect until sometime in 2011,

despite the progress made in Congress on this

I am well aware that some concerns remain, and I am sure that we will hear about some of those concerns during today's hearing. I look forward to hearing from witnesses today about the potential impact that the repeal of Don't Ask,

2 Don't Tell will have on to end the discrimination
3 and biased-based harassment in the armed services.

working on this afternoon's hearing, and as a cosponsor of proposed Resolution number 169A, I would like to urge my colleagues on the Committee on Civil Rights to vote in favor of the pending resolution before this Committee. I would also like to urge all of my colleagues on the City Council to support the resolution as a collective body. Before going any further, I would like to recognize my co-chair today, Council Member Eugene.

CHAIRPERSON EUGENE: Thank you very much, Madam Chair, thank you. Good morning and welcome again to this joint meeting of the Committees on Civil Rights and Veterans. My name is Mathieu Eugene and I serve as the Chairman of the Committee on Veterans. The Committee on Veterans is here today because the Don't Ask, Don't Tell policy not only affects gays in the military and the military itself, it affects veterans who have been separated from military service under the Don't Ask, Don't Tell policy.

Since the policy was enacted in 1993, there have been some 14,000 servicemen and women who have been separated from military service because of their sexual orientation. of these veterans suffers consequences as a result of the discharge. Members of the service who have been discharged after an administrative hearing will receive either an honorable under honorable 

conditions or other than honorable discharge.

Veterans [off mic] to fetch a benefit and separation pay as well as a protection from recruitment is directly affected by the type of discharge they receive.

Even those discharged honorably are affected. Each veteran's final paperwork will state the reason for separation. Where the discharge is the result of the Don't Ask, Don't Tell policy, the form may say homosexual admission, homosexual statement, homosexual act, or homosexual conduct. Prospective employers can ask to see this paperwork, which may impact the veteran future employment option. Also veterans who have been discharged because of their sexual orientation are given an enlistment code that

bears from either serving in any branch of the
military.

Last month, the United States

Senate Armed Service Committee and the House of

Representatives passed a compromise that would

allow a repeal of the Don't Ask policy. Once the

Pentagon review of the policy is completed in

December and the President, Defense Secretary

Robert Gates, and Admirable Mike Mullen certify

the agreement to end then the policy, it will now

go to the Senate and will be voted on later this

year. Now it is the time for the [off mic] to

consider and act on this [off mic] admission and I

look forward to discussing some of the

implications of this policy and service members

and veterans at today's hearing.

And I want to take the opportunity also to thank each one of you here today and those who are going to testify, and all my colleagues and Madam Chair, thank you very much.

Now I want to call on my colleague, Lew Fidler.

COUNCIL MEMBER FIDLER: Thank you,
Chairman Eugene, and I want to apologize to my

24

25

Thank you very much. I would first like to thank as the prime sponsor of this resolution Councilwoman Rose and Council Member Eugene, the Chairs, for

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

allowing a speedy hearing of this resolution.

This is June, it is pride month and what better month then to weigh in on one of the civil rights issues of the day. We all know that there are tens of thousands, if not hundreds of thousands, of brave men and women serving their country today all over the world proudly and boldly and they happen to be gay, lesbian, bisexual, or transgendered and any policy that allows them to serve but forbids them to speak honestly and openly about who they are is misguided and it is discriminatory. It has gone on for far too long, 16, 17 years with witch hunts that drive good, honest, brave people out of the military. It's wrong and it's tragic and we have to take a stand against these tragedies from continuing on.

And thankfully our President has signaled his support for the end of Don't Ask,
Don't Tell, Congress has taken a vote in support of ending this, the Senate we hope will do so within the next month or so, and then finally this policy, which codifies discrimination in our armed services, will end and we can respect the

CHAIRPERSON EUGENE:

Civil Rights--

1	COMMITTEE ON CIVIL RIGHTS & VETERANS 12
2	[Crosstalk]
3	[Off mic]
4	ERIC STEVENSON: Good afternoon,
5	Eric Stevenson, Committee Clerk, Committee on
6	Civil Rights.
7	ERIC STEVENSON: Councilwoman Rose.
8	CHAIRPERSON ROSE: Aye.
9	ERIC STEVENSON: Councilwoman Chin.
10	COUNCIL MEMBER CHIN: Aye.
11	ERIC STEVENSON: Councilman Van
12	Bramer.
13	COUNCIL MEMBER VAN BRAMER: Aye.
14	ERIC STEVENSON: Okay. Vote stands
15	at three in the affirmative, no negative, no
16	abstention, the motion carries.
17	CHAIRPERSON ROSE: Thank you so
18	much. We will now begin the testimony with Denny
19	Meyer from the American Veterans for Equal Rights,
20	and Christa Bosch from New York City Bar
21	Association.
22	CHAIRPERSON EUGENE: Thank you
23	much.
24	CHAIRPERSON ROSE: Would you state
25	your name for the record, please?

This resolution will be a third such in the New York City Council. In 2005, at

for our family's freedom.

23

24

the urging of American Veterans for Equal Rights, over a 15 month grass-roots effort--and thanks to the efforts of Council Member Alan Gerson and then-Council Speaker Giff Miller--the full Council voted overwhelmingly to pass the nation's first such Don't Ask, Don't Tell repeal resolution urging Congress to repeal the DADT law. That resolution of the New York City Council was copied in cities across America over the last five years and by the state of California. A similar resolution was introduced by Senator Duane in Albany several years ago, which has not yet been acted on.

The second New York City Council resolution on this matter introduced in 2008 by Speaker Quinn directly urged the New York City congressional delegation to support the Military Readiness Enhancement Act. The Military Readiness Enhancement Act would not only have repealed the 1994 Don't Ask, Don't Tell law, but also would direct the Pentagon to end discrimination against sexual minorities in our Armed Forces and direct the Pentagon to allow open service by lesbian, gay, and bisexual service members. It should be

noted that, despite the inclusiveness of this and previous New York City Council resolutions on this matter, transgender American patriots have never been included in any congressional legislation regarding service in our Armed Forces. The 1994 Don't Ask, Don't Tell law in Congress did not mention transgender service, the Military Readiness Enhancement Act does not include it their service, and the current amendment in Congress to the 2011 Defense Authorization Act under consideration currently does not make any mention of gender identity nor transgender service.

Transgender service members

continue to be considered medically unfit for

service before, during, and after the Don't Ask,

Don't Tell law, and they continue to be medically

discharged with prejudice. This is despite the

fact that many of our Allied countries,

transgender people have been included in service

since 1993, including the toughest fighting force

on earth--Israel.

It's also most important to note that although this resolution refers to the

2	current amendment to the 2011 Defense
3	Authorization Act as repealing Don't Ask, Don't
4	Tell and allowing open service by LGBT service
5	members, the amendment doesn't actually do that.
6	Unlike the Military Readiness Enhancement Act, the
7	amendment under consideration in Congress would
8	only repeal the 1994 congressional Don't Ask,
9	Don't Tell law, but not require an end to
10	discrimination in our Armed Forces. It does not
11	require an end to discharging of gay service
12	members, it does not require allowing open
13	service. The amendment approved in the votes on
14	May 27th in the House and in the Senate Armed
15	Service Committee states that 60 days after the
16	Pentagon study regarding gay service is completed,
17	the President, Secretary of Defense, and Chairman
18	of the Joint Chiefs may sign off certifying that
19	the study concludes that open gay service would
20	not harm our military readiness. Those signatures
21	would, according to the amendment, repeal the 1994
22	congressional DADT law, but the repeal, in
23	accordance with this amendment, would not require
24	the Pentagon to allow open service, it would
25	simply allow the Pentagon to decide at any future

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

2 time to change its own policy to allow open gay
3 service.

The current Pentagon policy remains in effect currently and after the signatures. Homosexuality is still regarded as incompatible with military service, homosexuals continue to be discharged. At this very moment, Lieutenant Dan Choi remains under the threat of being discharged, Lieutenant Robin Chairiasa [phonetic], also in the Air Force, is under the threat of discharge, and hopefully the military will not discharge them, but they'll probably be discharged before next January or February when the Pentagon may decide to change its policy, but this is the trust me part of the current legislation. The amendment was a compromise because not enough votes could be gotten to fully repeal Don't Ask, Don't Tell with the requirement that the Pentagon policy be changed to a nondiscrimination policy and actually allow open gay service.

American Veterans for Equal Rights endorses the congressional amendment to the National Defense Authorization Act because it's a step in the right direction. The repeal of the

Senate Armed Services Committee, which I will now

1

summarize that details our support of the repeal.

3

I will discuss three points: first, that LGB

service members are subjected to harsh penalties

5

not faced by their heterosexual counterparts;

6

second, that the arguments supporting Don't Ask,

7

Don't Tell are not supported by the facts; and

8

third, that Don't Ask, Don't Tell is incompatible

9

with constitutional values.

10

Despite the popular name given to

11

the policy, in fact, there is nothing in the

12

statute itself that prohibits the military from

13

questioning service members about their sexual

14

orientation. Limitations are found in the

15

Department of Defense's implementing regulations,

16

but, in accordance with the statute, those

17

regulations provide for inquiry into what would otherwise be lawful private conduct allowed for

19

18

heterosexual service members. Accordingly,

20

although the public may perceive Don't Ask, Don't

21

Tell as a policy that permits LGB individuals to

22

serve so long as they are discreet as to their

23

sexuality, as a matter practice, Don't Ask, Don't

24

Tell imposes restrictions on the private lives of

25

homosexual service members beyond those imposed on

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

2 all other service members.

Because Don't Ask, Don't Tell applies at all times, whether on base or off, the estimated 66,000 LGB people serving in the U.S. military are subject to restrictive limitations in their civilian life. For example, a service member who turns to the civilian police in situations of domestic violence or bias attacks risks discharge if he or she has to admit to legal homosexual conduct to make the report. Entering into same-sex marriage, civil or domestic partnership, or simply obtaining domestic partner benefits under private insurance puts the service member at risk for discharge. Same-sex partners cannot be listed as primary next of kin to be notified if the service member is killed, missing, or wounded in action, nor will the military provide benefits for same-sex partners.

Defenders of Don't Ask, Don't Tell argue that allowing LGB service members to serve openly would wreak havoc on unit cohesion, recruitment and retention, and battle readiness. However, recent studies demonstrate that these fears are unfounded. Whatever arguments might

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

have been made in 1993 regarding the necessity for

Don't Ask, Don't Tell, the sea change in public

perceptions and military culture regarding

homosexuality that has taken place in the

intervening 17 years has largely negated the

perceived basis for a ban on open military service

by LGB individuals.

In 2008, 104 generals and admirals called for the repeal of Don't Ask, Don't Tell, including some of those who supported the policy at the time it was initially adopted. On June 2nd, 2010, Joint Chiefs of Staff Admiral Mike Mullen stated that the services will adapt to open service. Referring to Don't Ask, Don't Tell, he added, quote, I am hard-pressed to support a policy and a law that forces people to come and lie every day. A 2006 survey by Zogby International of current and recent military personnel serving in Afghanistan and Iraq found that two-thirds of service members who knew that a member of their unit was gay did not believe the presence of an LGB individual adversely impacted their unit's morale. Moreover, 78% of those polled stated they would join the military

regardless of whether gay and lesbian service members could serve openly.

militaries that have lifted bans on open service
by LGB individuals also rebuts the contention that
integration would decrease military effectiveness.

Twenty-four nations allow LGB individuals to serve
openly in the military, including 22 nations with
troops serving alongside our military in Iraq and
Afghanistan. Studies examining the impact of
integration on those militaries shows that open
service does not undermine military performance,
unit cohesion, and military readiness, nor has it
increased difficulties in recruitment and
retention.

The constitutionality of Don't Ask,
Don't Tell has also been called into question by
the seminal Supreme Court case of Lawrence v.
Texas in which the Supreme Court recognized a
fundamental constitutional right guaranteed by the
due process clause of the Fourteenth Amendment for
adults to engage in private, consensual homosexual
conduct. Don't Ask, Don't Tell's codified
discrimination against service members who engage

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

in homosexual conduct represents a direct abridgment of LGB service members' protected liberty interest in pursuing private intimate relationships with consenting adults of their choice. While the military setting undoubtedly often dictates the need for less privacy than in civilian life, because Don't Ask, Don't Tell operates where there is no similar restriction on private intimate relationships for non-LGB service members, Don't Ask, Don't Tell cannot be justified by military need. The conduct between--I'm sorry, the conflict between Don't Ask, Don't Tell and the holding of Lawrence has been recognized in recent court decisions including a recent Ninth Circuit decision.

Moreover, Don't Ask, Don't Tell is not compatible with our constitutional guarantee of equal protection under the law. Don't Ask, Don't Tell singles out one group, LGB service members, for statutory strictures not imposed on any other group. The Supreme Court has explained that laws singling out LGB individuals for stricter legal treatment quote, raises the inevitable inference that the disadvantage imposed

2.0

is born of animosity towards the class of persons affected.

Furthermore, the amendment to thethough the amendment to the 2011 Defense

Authorization Act does not contain a
nondiscrimination mandate, the Committee urges

Congress to adopt a policy of nondiscrimination so
that LGB individuals can serve openly without fear
of discrimination. Without the incorporation of a
nondiscrimination mandate, LGB service members'
open service could be undermined by unproscribed
acts of discrimination.

To conclude, the committee supports the City Council's resolution that the Pentagon, Congress, and President Obama heed the call of members of Congress, military leaders, active and discharged service members, and the growing chorus of the public to repeal Don't Ask, Don't Tell and to replace it with a policy of nondiscrimination. This is not only critical to the lives and dignities of LGB individuals in the Armed Forces and their families, but also imperative to returning our Armed Forces to their fullest and most able capacity. Thank you.

CHAIRPERSON ROSE: Thank you. I'll now open up with a few questions. Oh, and before I do that, I want to recognize Council Member Dromm. Thank you.

Approximately how many soldiers from New York State and New York City have been discharged under Don't Ask, Don't Tell, would you know?

DENNY MEYER: I don't have that figure, I do know that there are an estimated 1.4 million living gay and lesbian service members, and 17,000 in the New York metropolitan region, veterans. How many in the New York area who have been discharged, I don't have that number.

CHAIRPERSON ROSE: Thank you. The proponents of Don't Ask, Don't Tell argue that gay service members serve openly in the military—wait, argued that gay service members serve openly in the military will create an unacceptable risk to the high standards of morale, good order and discipline, and unit cohesion that are the essence of military capability. Would you agree that there should be—at what level of disclosure, if any, that an individual should disclose their

military, the young people serving today could

want to know if he can shoot, they want to know if

care less if the guy next to them is gay.

23

24

1

3

4

5

6

7

8

9

10

11

12

13 14

15

16

17

18

19

20

21

22

23

24

25

he's going to pull you out of a burning Humvee and if you believe in Semper Fi and if you've got the guts to pull the guy out and save his life, and they do. These young people serving today went to

junior high school and high school with gay

friends, they see gay people on TV, they don't

care at all, they really don't.

The policy is the harm to unit morale because in every unit there's a loser or two who doesn't like serving with people of another race, who doesn't like serving with people of another religion, who doesn't like serving with women because he can't respect them, and who certainly doesn't like serving with gay people. And that person has the power under the policy to report the gay person that everybody knows in the unit, 'cause people are serving openly in their units and nobody cares, and he reports that person, and then the officers have to remove that And that hurts unit morale because the favored comrade is forced to be discharged and the loser gets to stay.

The policy change will turn that around because discrimination of any kind will be

2.0

2.3

in 2006, we expect it's relatively the same, maybe
a little bit more. As I said, there are over a
million living gay and lesbian veterans. None of
those figures include transgender because there
wasn't census to use. I also represent
Transgender American Veterans Association, and we
estimate, but it's purely a guess that there are
approximately 300,000 living transgender veterans
in addition.

CHAIRPERSON ROSE: Other countries have included LGBT soldiers in their army, is there any evidence that there's been any problems in terms of unit cohesion?

DENNY MEYER: There have been two international conferences held in Washington, DC, the Palm Center, the Michael Palm Center, formerly the Center for Study of Sexual Minorities in the Military, has studied this extensively. There has never been any problem whatsoever in any of the foreign militaries including Israel, Great Britain, Australia, all of our European allies, there just haven't been any problems, in fact, it was a non-issue. Nothing's happened. The predictions by opponents that people would start

2 resigning just didn't happen.

CHRISTA BOSCH: If you refer to footnote 17 of the report that the Committee submitted to the Senate Armed Services Committee, we cite several of the studies that have shown that there have been no adverse effects to other countries' militaries that have allowed for open service.

CHAIRPERSON ROSE: And do you know of any incidents that might have happened with United States soldiers working side by side with some of our Allied troops who have soldiers who are LGBT?

DENNY MEYER: Yes, my good friend
Chief Petty Officer Stuart O'Brien of the
Australian Defense Forces served two tours
voluntarily in Baghdad for Australia, serving
within the U.S. headquarters in Baghdad. Gay
American service members came quietly just to be
able to talk to him 'cause he could serve openly.
So he received—oh, I forgot the medal that he
received, but the commandant of the American
forces in Iraq gave him a medal for his service
coordinating Australian service members in the

because our service members over there, the people doing the work, the young people, including our officers, could care less about this. These are all professionals doing a very difficult job,

22

23

24

DENNY MEYER: That's right, as I

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

testified, transgender service members were left out of the law in 1994, they were left out of the Military Readiness Enhancement Act, and then left out of the current amendment, they're not mentioned, they're still considered medically unfit and they've always been--they've been mistakenly discharged under Don't Ask, Don't Tell, but more often as medically unfit. That is the last frontier in this country, whereas in other countries, they immediately were included in being allowed to serve. As I have said in many speeches when people ask questions about transgender service, like, well how can you have that, I have said well, despite heterosexual fantasies, in the combat zone, transgender people do not walk around in a seguin dress and high heels, they wear combat gear just like anybody else and they know how to lock and load a 50 mm cannon and they know how to fire it. We have transgender veterans who've served on submarines, who have been intelligence officers, who have been combat engineers, there's absolutely no difference.

CHAIRPERSON ROSE: Will anyone be advocating for them for inclusion in the

DENNY MEYER:

They're serving

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

openly now in their units, nobody cares. It would decrease any that exist because the new regulations would prohibit, if they do anything like they did in Canada and other countries, absolutely prohibit any sort of discrimination. Look, when I served back in 1968 to '78 for 10 years, if I came out to somebody in the Navy, and later in the Army, I would have been killed, I would have been murdered and people have been Today it's very, very different, young murdered. people do not care. They would get very angry at me and say why did you keep this a secret, or why were you making up who you were going out with 'cause that's what happening to young people today, I talk to a lot of them who are serving, I mentor active duty service members who are gay. The only irritation is why did you think you couldn't tell us. And that should change. military service isn't for everybody, you don't have a lot of people volunteering these days. those who are so inclined are not necessarily out to flaunt. It's just going to be a natural thing of what did you do this weekend, well I went out with my boyfriend.

3

5

6

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

discuss three points, first, that LGB service

members are subject to harsh penalties. Could you

give us some more information, could you talk a

little bit more about the penalties that the LGB

service members are facing?

CHRISTA BOSCH: Sure, LGB service members are subject to penalties--let me just.... They can be subject to military criminal penalties, for example, for failure to report the adoption of a child with their same-sex partner. Also discharge under Don't Ask, Don't Tell can impact the benefits of service members, the benefits that service members receive following discharge, if they are discharged characterization is improperly lowered, they could have their benefits put at risk, including their G.I. education benefits, and they may no longer be eligible for separation pay. There are also certain criminal penalties that could be applied in instances of fraternization. I think for more information on that, I would recommend referring to the Service Members Legal Defense Network, I think their information on that is quite extensive.

DENNY MEYER: Veterans?

Yes.

DENNY MEYER: Very little, I mean,

CHAIRPERSON EUGENE:

I served almost 40 years ago. The only thing that

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

2.0

21

22

23

24

25

reversal of the policy, if any?

would affect veterans, mainly those who served previously, is those who were discharged even before Don't Ask, Don't Tell who were dishonorably discharged. At least under the Military Readiness Enhancement Act, which of course is in hiatus, had that passed, included in that would be an automatic review of those discharges to upgrade them.

The current amendment repealing

Don't Ask, Don't Tell, of course, doesn't mention

that, it doesn't mention anything, it's a very

brief piece of legislation which simply repeals

Don't Ask, Don't Tell. They did manage to include

that partner benefits are not required. So the

way the law is written right now, this amendment,

it really wouldn't affect veterans at all. That

would have to be a demand to be brought back in

from the Military Readiness Enhancement Act to

review prior discharges that were less than

honorable.

To answer your other question earlier, what would affect current people is that officer cadets in the service academies who come out then they have to be discharged and then they

DENNY MEYER:

COUNCIL MEMBER CABRERA:

to both Chairs, I just have a couple of questions.

If once this policy of Don't Ask, Don't Tell is

Thank you

23

24

in your testimony, you mentioned that 78% of those polled stated that they would join the military regardless of whether gay or lesbian service member could serve openly, I'm concerned about the other 22%. What impact that would have on the military if these numbers were correct? In light of the fact what I heard earlier that not a lot of

21

22

23

24

CHRISTA BOSCH: I'd have to look at

our Armed Forces. There was a prior study

conducted at great expense in 1959 by the military, which even then, back in the Stone Age, concluded that there was no security risk, which was the original bogeyman and fear, and would be no problem. There's been no study that's ever, you know, other than by crackpot religious opponents, that's ever concluded—and those crackpot ones are all speculation—actual studies, they've never found that there would ever be a problem in any region of concern, whatsoever.

CHRISTA BOSCH: Also, the current provision amendment to the Defense Authorization Act specifically states that they will wait for the Pentagon's appraisal to come out in November or December before taking any action.

COUNCIL MEMBER CABRERA: So just so

I can understand, if the brass, people in charge
in Department of Defense, if they were to look at
this report and they said well, I don't think it's
a good idea that we should repeal it, what would
happen at that point?

DENNY MEYER: At that point,

Congress, by virtue of this current amendment,

would be able to go, well we tried and then we can

until December, nothing happens until those three

gentlemen decide to sign or not sign. It's a very

24

this country would sanction the absolute

DAN HENDRICK: I guess I'll start first. First of all, good afternoon, Members of both Committees, Madam Chair, Mr. Chairman, thank you for allowing us to speak today.

Our first speakers, and I assume my colleague right here, are going to address the legal and statistical data that you all are looking for which are very important to the legislation that you're hearing today. What I'd like to do is put a bit of a human face on this issue.

reservations about testifying before you all, I see some friends on the other side of the dais and, obviously, there's one Council Member in particular up there who I know quite well. But the importance of this issue of really the kind of the fundamental question of human rights and human dignity and, above all, and I know a lot of the questions that focused on military readiness, what I want to see above all is to have the military be the most effective it can be.

I was discharged honorably from the Navy in 1992, I was a linguist, a cryptologist,

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

and so I learned languages to aid in our national defense. I'm no saint and I'm certainly no kind of military hero, but on a day-to-day basis that's not really what the military needs. We need the best and brightest service members who can perform their jobs day in and day out with excellence, commitment, and attention to detail, that's the bottom line, that's what makes a strong military. My military records will show that I was exactly that kind of sailor, I consistently ranked number one and number two in my unit in my specialty, trained hard, went on complicated assignments, worked long shifts, volunteered for the communities where I was stationed. I earned many awards for excellence, even for PT, which is physical training, which the Navy isn't necessarily known for, as my colleagues might attest to.

But none of that matters, none of that mattered when I was reported to my command for being gay. There are many arguments to make for ending the military's ban on openly gay and lesbian service members, but if our national interest is making the military as strong as it

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

can be, there can be no doubt that we need the most qualified people taking part.

This truth underscores the absurdity of Don't Ask, Don't Tell. If you're gay and lesbian and out, it does not matter how well you work with everyone in your unit. If there's just one person, just one person who is not comfortable with your status, they can set in motion an irreversible chain of events. are gay and lesbian and out, it does not matter how many hours or how many taxpayer dollars were invested in your training. It does not matter how well you can shoot, interpret, or fight for hearts and minds on the streets of Kandahar or Baghdad. It does not matter how many awards you got for bravery, does not matter if you vote Democratic, Republican, or if you're a Muslim, Jew, Christian, or atheist. It does not matter how much you love your country. If you are gay or lesbian and you have integrity about who you are, you're not welcome.

Don't Ask, Don't Tell benefits no one, least of all our military's effectiveness.

I'm grateful and proud that you all are examining

ERIC STEVENSON: Vote now stands at

attached to the defense appropriations bill.

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

I'll just talk about SWAN for a moment. SWAN's on the forefront of examining the impact of Don't Ask, Don't Tell and preparing for a post-repeal military. SWAN has created and implemented an LGBT military peer counseling help line, an important step especially when you consider the disproportionate impact of the Don't Ask, Don't Tell policy on women and specifically women of color. I have been fortunate to be a part of an organization such as SWAN and be surrounded by people who understand that the real impact of Don't Ask, Don't Tell is, however, not in numbers, but in people. While over 13,000 peoples have been discharged under Don't Ask, Don't Tell, hundreds of thousands more have never been accounted for, we suffer in silence, and I am one of the uncounted.

Countless LGBT people join the military for nearly as many reasons, one thing we all have in common no matter what our sexuality is a recognition that we're willing to put their lives at risk for the country. What is harder to imagine is that when we sign our names to the dotted line, a policy known as Don't Ask, Don't

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

2 Tell will ask us to pretend that we do not have a life to risk.

Recently on a website for soldiers a lesbian in the 10th Mountain Division, which is in Ft. Drum, New York, bravely commented, could heterosexuals imagine not being able to say anything about your partner? What if the policy said no one could discuss their relationships period? I bet the suicide rate would skyrocket. Don't discuss your wife's new attitude, your husband's infidelity, don't talk about your offering getting pregnant, or a boyfriend proposing. Imagine going throughout your entire career not being able to discuss your relationships and not being able to bring your loved one to any military function. I bet you The statement instantly resonated with couldn't. The five years I served in the National Guard it was like I had two lives: the real Jenn and the military Jenn.

While I knew about Don't Ask, Don't
Tell when I enlisted, I could never have predicted
how I would feel standing on the steps of my
armory on 9/11. I stood watching everyone else

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

say goodbye to their families before we were to spend the night in the armory and drive from Buffalo to New York City the next morning. willing, on a moment's notice, no question asked, to serve my country. My country, however, asked that I not hug my partner as tightly or as long as the other soldiers; it asked that I say you too, rather than I love you anytime I was on the phone; it asked that I keep all my fellow soldiers at a distance, never allowing us the full benefits of military camaraderie; it asked that I lie when asked about my personal life. Some people think it's easy to not tell, these are usually the same people who talk about their wives or husbands, wear wedding rings, and expect benefits for their partners. One can only realize how many ways we tell our sexuality when you make the conscious effort not to, and when that effort is coupled with a palpable fear that you could lose everything you've worked for because of one kiss or one instance of handholding.

LGBT service members are only seeking to tell the same things their straight counterparts are already allowed to. We all make

sacrifices when we join the military and the ability to make those sacrifices is predicated on the shared experience of that sacrifice. Don't Ask, Don't Tell singles out LGBT service members to sacrifice, without the benefit of the bonding it usually elicits. We compare the length of the runs we did in basic training, how hard our drills punished us, and how bad the chow was—we all had these experiences, and they bond us together. No one eats food that bad without some expectation of a benefit. The policy turns a potential bonding experience into one that strips you of your sense of self-identity and self-worth.

aspect of the policy are the lies used to create and perpetrate Don't Ask, Don't Tell. There is the idea that discriminating against LGBT service members who are physically able to serve is exactly like discriminating against people physically unable to serve. If this were true, LGBT people would not be able to serve even while closeted. There's also the idea that open service will directly relate to an increase in sexual assault.

class citizen.

Some claim Don't Ask, Don't Tell is working, without ever explaining what exactly forcing people to lie has to do with military service. And as I said above, or earlier, above when I was writing it, the idea that it's easy to just not tell. Most people can see through these lies, but statements that are lies don't hurt any less when they are about you, your integrity, or your willingness to die for a country and in a

military that openly treats you like a second-

Beyond these personal insults, these lies also have dangerous consequences. Shortly after repeal language was attached to the appropriations bill, there was a flurry of accusations that open military service will direct result in sexual assault. Sexual assault is already a problem in the military. SWAN is an organization in the forefront providing direct services to heal survivors, as well as informing national policy addressing sexual assault and harassment in the military. The organizations making these claims are not experts on sexual assault within or outside the military. They have

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

not expressed concern that Don't Ask, Don't Tell is used to blackmail LGBT service members--excuse me, blackmail victims into not reporting the crime. Don't Ask, Don't Tell shames straight people into not reporting same-sex assaults for fear that they may be accused of being gay. Rather than increasing sexual assault, lifting Don't Ask, Don't Tell will increase reporting of the estimated 80% of unreported sexual assaults in the military.

Don't Ask, Don't Tell seems a dying relic of a bygone era of open discrimination against LGBT people. We're seeing executive statements, laws, and opinions change, but Don't Ask, Don't Tell is discrimination enshrined in law in 2010. Repeal of 10 U.S.C. 654 is the first step in reminding our LGBT service members that they are worthwhile. Taking this policy away will give back a voice to those who have served and who serve today. Having that voice affirmed by people such as you representing New York City, one of the greatest cities in the world, reaffirms that worth.

I'd like to close from a quote by

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

22

23

24

25

Rob Smith, who is an Iraq war vet, who lives in the city, and even after he left the military he spent approximately five years still being silent about his service, and I feel like he's found a very beautiful voice after that silence. every gay veteran story you do hear, there are hundreds if not thousands of soldier stories you Stories of isolation and fear, mental won't. distress, sexual assault, and all the other poisons bred by Don't Ask, Don't Tell. But maybe now the next generation of gay soldiers will have different stories from mine, stories of open and honest service where they can feel free to be themselves, loving anyway they desire, and trust that they have the backing of the people, and the leaders that they're sworn to protect. Ask any of the gay veterans in this movement and they'll tell you, that's worth fighting for. Thank you for your leadership.

21 CHAIRPERSON ROSE: Thank you.

What's involved in the discharge process of an openly gay or lesbian soldier from the moment their orientation is discovered to the moment they are discharged?

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

DANIEL HENDRICK: It can vary quite widely, depending on the circumstances in which the disclosure is made. As far as I know, the UCMJ hasn't been updated to--for example, if there's an actual sexual assault on a ship or in an airplane, there's one set of rules that can apply. But for the most part, people are kind of quietly administratively discharged unless they choose to fight and then they can go through an administrative hearing, which is basically kind of like a court hearing where many of the rules about evidence and witnesses are suspended shall we say, and they're far more relaxed and the panel on the other side can make their decisions based using a completely different set of criteria than you'd see in a regular court of law.

And that's sort of the legal process, what can happen at the same time as the individuals are going through this process can be equally, if not more, devastating. I'm sure you have some colleagues who have been through this process where word gets around very fast through your unit when stuff is going on. I, for example, had a military intelligence job and one day I had

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

a green badge, the next day I had a red badge and everyone was kind of wondering what happened, of course, that's going to spur a lot of people discussing it. It's like wildfire in the community, suddenly no one speaks to you the next day, your friends have isolated you, it's a really traumatic experience, one that I wouldn't be surprised if occasionally ends in very bad circumstances for the service member involved.

So there's the sort of legal dimension, there's that dimension, and it ends with--I believe this is still the case, correct me if I'm wrong--on your DD 214, which is your separation papers, it still lists an unfavorable reenlistment code, it's called an RE 4, which obviously bars you from enlisting in the military, but it also can preclude you from some sensitive jobs in military defense contracting.

CHAIRPERSON ROSE: Would you be able to reenlist, if someone was discharged under Don't Ask, Don't Tell, would you be able to reenlist with this new law?

JENN HOGG: As it's currently written, there is no provisions that cover this.

21 you could definitely receive some personal bias

and discrimination.

22

23

24

25

CHAIRPERSON ROSE: What determines the discharge status, whether it would be unfavorable or honorable? What are the

speaks to is really sort of the haphazard and

CHAIRPERSON ROSE:

Co-chair.

much, Madam Chair. Is it Daniel? In your testimony you say that if you're a gay or lesbian and out, it does not matter how well you work with everyone in your unit. If there is just one person, one person who is not comfortable with your status, they can set in motion an irreversible chain of events that can destroy your life. Is there any legal recourse that somebody

can use to stop that or to correct that?

DANIEL HENDRICK: Not as it currently stands. I mean, fortunately, there are some terrific aid organizations that can help people navigate the legal process, I know a number of folks earlier mentioned SLDN. But even reaching out to sort of legal aid to help you negotiate the process takes a bit of struggle right there, you're wondering if your commanders are looking at your mail, listening to your phone that you're calling up sort of the gay legal defense assistance line. I mean, it can be a very treacherous thing. I don't know if you have anything to add on that.

JENN HOGG: I mean, basically we're

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

talking about like one person can start something, that's why they added the Don't Harass, Don't Pursue portion that was an original was because people were being investigated. Someone could assume that you were gay or lesbian and begin an investigation because, technically, you're government property and everything you own that they own, so they can go into your home, especially if you live on base, it's their property, go through your things and find a gay magazine and say, look, you're gay and begin proceedings. So that was part of the reason for the Don't Harass, Don't Pursue portion. Which I don't think that it's necessarily that bad at this point, but certainly, if you don't tell anyone--if you don't know that that's what they did, that technically could still happen. So I mean, that's I think part of the main issue is that there is the legal protections that you have are so minimal.

Part of the policy--basically it's called the Queen for a Day exemption, so if someone finds out that you're gay and you're like, oh, wait, that was just one time, I was just a

Queen for a Day, I was just gay for a day, that

won't happen again. So you can try to prove that,

but obviously, even if you are gay, that's a lie,

and so you would be the possibility of being

caught again and that once you've claimed it once,

it's hard to claim it again.

And like I mentioned earlier, there is the commander discretion, so even if they have found out that you are—and that commander's discretion I've seen most often applied to a unit that's getting ready to deploy and someone will either be found out or let them know that they are gay and they'll tell them that's okay if you're gay, we need you and then we'll deploy and then when they get back, they'll kick them out.

CHAIRPERSON EUGENE: In the community of LGBT, do you believe that the man and the woman, they're affected equally or it is different depending on the gender?

JENN HOGG: The physical numbers are pretty similar, but the statistical representations of those numbers are wildly disproportionate. Women make up about 17% of the military and, between different years of the

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

policy, have made about 35 to 50% of the discharges. There's been some speculation as to why that is, maybe more lesbians serve, which I think tends to be a gender assumption, but we don't know why that is because we can't talk to people who are gay in the military so we can't really find out how many, is there more women or is it an equal amount of gay women and equal amount of gay men, so is that why the numbers are equal or are people going out of their way and saying oh that girl looks butch so I'm going to go after her, it might just be assumptions. don't know, but statistically, it's not, it's disproportionately applied against women and specifically disproportionately also applied against minorities and, specifically, women of color.

CHAIRPERSON EUGENE: And I see that your SWAN is serving the women and you're advocating for women, that's wonderful, because one of the issues in the military, especially among the veteran, it seem that the women, they are not really served as much as the men. So let me ask you one question, among the women, do the

women of color are affected differently from the
other women?

JENN HOGG: The numbers that we've seen have shown that, I don't remember off the top of my head, but they are discharged at three times the rate that they serve. So if 10% of people serving are women of color, then they make up 30% of the discharges and I think that's right around what the numbers are.

And once again, it's hard to tell exactly why that is because we can't really do any research because of the policy. So the policies can negatively affect people and then also bar us from finding out why that is and fixing it. Of course, the easiest way to fix it is to repeal the policy.

CHAIRPERSON EUGENE: But in your testimony, you say that the five years I served in the National Guard, it was like I had two lives: the real Jenn and the military Jenn. If they repeal [off mic] the Don't Ask, Don't Tell policy, that would help you be a better soldier, and in which way?

JENN HOGG: I definitely think so,

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

so I was in school in Buffalo at the time and I had to decide am I going to let them know I'm in the military or am I going to let them know that I have a girlfriend, I had to make a decision. further, that when I go and I would serve in the National Guard, I couldn't talk about what I did at home because I couldn't let anyone--I couldn't be friends with anyone fully because they might ask me questions. So while the military isn't allowed to ask me are you lesbian, people can ask you is that your boyfriend or what did you do this weekend and responding without lying would be a violation of the policy, if I said, no, that's not my boyfriend or do you have a boyfriend. So these kind of questions you are asked and those aren't violations of the policy technically because they're just kind of general questions.

But I actually have just reconnected with some of my friends, and I got out in 2005, so that was five years ago. I've just now begun to reconnect with these people because I got out and I was like, all right, I have to get away because I didn't have those bonds already set when I got out so I didn't have the camaraderie,

the same camaraderie that other people are able to have. I didn't go to people's houses on the weekend or go grab a drink with them after our weekend drill, and those are the ways that you really bond with people are those personal moments, not so much when I'm turning a wrench. So I think that when you're looking at an organization that's based on trust and camaraderie and you tell some people, you can't build that trust and camaraderie, there's an obvious loss.

CHAIRPERSON EUGENE: Is there any financial effect or cost in the military by the discharge due to the Don't Ask, Don't Tell?

[Crosstalk]

DANIEL HENDRICK: I don't really have an exact number but there are many places along the chain that this takes consequence. One of the previous speakers mentioned if people are in the service academies and they're discharged in process or soon after, they actually have to reimburse the U.S. military for the cost of their training. I was let go early after a very expensive linguistic training, so that means more people have to kind of fill in later, they have to

12

13

14

15

16

17

18

19

20

21

22

23

24

25

bring in additional -- recruit additional people, 2 3 send people through school again. Let alone the 4 cost of physically transporting people back and forth with their belongings from overseas, with 5 the cost of implementing any kind of 6 7 administrative procedure or courts-martial as the 8 case may be. So there's a number of sort of steps along the chain, I'm not sure if there's a 9 10 specific number.

> JENN HOGG: It's in the multimillion, like hundreds of millions of dollars to--I mean, putting one person through training costs at least \$1 million, so if they don't stay the amount of time that they're supposed to or if they leave early because they choose not to continue to serve--I served for only five years, although I could have theoretically served 20, so to replace me or replace anyone who is either kicked out or leaves early, you have to pay them to go through all the training again, and the training is what's really expensive. And so every person that they kick out, they end up replacing, and every person that leaves early, they're going to eventually have to replace.

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

CHAIRPERSON EUGENE: Are there also consequences on some of the [off mic] of the army due to the discharge and due to the Don't Tell and Don't Ask? Any impact on the [off mic] of the military?

DANIEL HENDRICK: Well I think there's all one common message that a lot of us have been conveying here is sort of your combat readiness and your unit cohesion. As you just spoke to just now, I mean, if a member--people within the military right we're always individuals, but when you go through a military experience--be it boot camp, be it a war zone--you go through a lot of very intense experiences and so important to working as a unit is that sense of unit cohesion. So when people are not out, they're living this incredible fiction that really creates a wedge between them and their fellow soldiers, sailors, airmen, and Marines. And if they're out and they're a great performer, that has an extremely detrimental effect on the military because I think people within the system are able to see what an injustice this is. [Off mic].

JENN HOGG: I mean, it's kind of
the same subject, but Service Members United just
discovered that the numbers of discharges are
actually much larger than we've known in the past
because the National Guard and reserve numbers
aren't being reported in that. And as a former
National Guard soldier, we always get left out.
But one of the things aboutI mean, you join the
National Guard and here you serve one weekend a
month, two weeks in the summer, but you serve
under Don't Ask, Don't Tell 365 days a year. I
always had to keep a lookout to see if someone I
knew was near me so I can make sure not to like
look too much like I was with my girlfriend and
not just some random female friend. So that was
kind of roundabout, but
CHAIRPERSON EUGENE: Thank you very

У much, the both of you, for your presentation and thank you, Madam Chair, thank you [off mic].

CHAIRPERSON ROSE: I just have one more question. It's good to see you, Daniel. Is there a difference--I don't know how you were discharged, was it voluntary, did you voluntarily give information or did--

1	COMMITTEE ON CIVIL RIGHTS & VETERANS 77
2	DANIEL HENDRICK: No, I
3	CHAIRPERSON ROSE:someone else
4	okay.
5	DANIEL HENDRICK: Report it
6	[Crosstalk]
7	CHAIRPERSON ROSE: And is there
8	sort of any difference in terms of how you were
9	treated based on whether you voluntarily come
10	forward and give this information, make your
11	status known, or if someone sort of like, I guess,
12	outs you?
13	DANIEL HENDRICK: That's a good
14	question. I was dismissed from the military like
15	18 years ago, so it's certainly been some time and
16	I know the procedures have changed, I don't know
17	if you maybe have some more recent information
18	than I do about that.
19	CHAIRPERSON ROSE: I mean do they
20	consider it if you voluntarily come forward and
21	say, listen, this is my status and do what you
22	will or
23	DANIEL HENDRICK: [Interposing] The
24	net result is the same
25	[Crosstalk]

25

2	JENN HOGG: As the policy is
3	written under U.S.C. 654, there's no difference,
4	but the difference can be in how the person who is
5	making the decisions and you know makes those
6	decisions regarding your discharge.
7	CHAIRPERSON ROSE: Well are there
8	any other questions?
9	COUNCIL MEMBER VAN BRAMER: I just
10	want to say thank you to both of you and,
11	obviously, one of you is a constituent of mine who
12	just happens to live in my house, so thank you and
13	you're both very articulate and should be thanked
14	for the service that you did provide to our
15	country.
16	DANIEL HENDRICK: Thank you.
17	CHAIRPERSON ROSE: Yes, and I would
18	like to echo that, thank all of the panelists who
19	came forward to give us information today. And I
20	am very pleased to announce that the Civil Rights
21	Committee has voted unanimously to support this
22	Reso. And I'd like to thank my co-chair, Council
23	Member Eugene, and I'd like to thank Council
24	Member Van Bramer for sponsoring this legislation.

You know, anytime that people are discriminated

1	COMMITTEE ON CIVIL RIGHTS & VETERANS 80
2	CHAIRPERSON EUGENE: Nice work.
3	[Off mic]
4	CHAIRPERSON ROSE: Yeah, we've got
5	to go for the briefing now, right?
6	MALE VOICE: Thank you.
7	CHAIRPERSON ROSE: You going for
8	your briefing?
9	[Crosstalk]
10	MALE VOICE: Thank you very much,
11	thank you. Yeah, I have a
12	CHAIRPERSON ROSE: You have a
13	briefing
14	[Crosstalk]
15	MALE VOICE:meeting at 3:30,
16	right?
17	CHAIRPERSON EUGENE: At 3:30.
18	CHAIRPERSON ROSE: Oh, is it 3:30?
19	MALE VOICE: Yeah.
20	[Crosstalk]
21	CHAIRPERSON ROSE: Oh, I thought it
22	was 3 o'clock.
23	[Off mic]
24	CHAIRPERSON ROSE: Yes.
25	[Off mic]

1	COMMITTEE ON CIVIL RIGHTS & VETERANS 81
2	CHAIRPERSON ROSE: Yes, I do, yes,
3	I do.
4	MALE VOICE: Maybe we could give
5	you the
6	CHAIRPERSON ROSE: Please do
7	because I want to get rid

I, Tammy Wittman, certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Signature Tammphittman

Date \_\_June 28, 2010\_