CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON FINANCE

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April 28, 2021 Start: 11:09 a.m. Recess: 12:45 p.m.

HELD AT: Remote Hearing (Virtual Room 3)

B E F O R E: Daniel Dromm CHAIRPERSON

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Selvena Brooks-Powers

Robert Cornegy, Jr.

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# A P P E A R A N C E S (CONTINUED)

Jeff Shear, Deputy Commissioner of Treasury and Payment Services Department of Finance

Mary Christine Jackson, Assistant Commissioner Department of Finance

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Gregory Jost Banana Kelly Community Improvement Association

Ben Fuller Googins, Program and Planning Director Carol Garden Association

Scott Trumbull, Co-director The Working World

John Paraskevopoulos Democratic Socialists of America

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2	SERGEANT-AT-ARMS: Cloud is started.
3	SERGEANT-AT-ARMS: Sergeant Leonardo, can
4	you start your recording, please?
5	SERGEANT-AT-ARMS: Cloud is rolling.

SERGEANT-AT-ARMS: Thank you. Good morning and welcome to today's remote New York City Council hearing of the Committee on Finance. At this time, would Council staff please turn on their video. Please place electronic devices on vibrate or silent. If you wish to submit testimony, you may do so at testimony@Council.cNYC.gov. That is testimony@Council.NYC.gov. Thank you. Chair, we are ready to begin.

CHAIRPERSON DROMM: Thank you and good morning to everyone for attending today's virtual hearing. I am Council member Daniel Dromm and I'm the Chair of the Finance Committee. I have been joined by my colleagues. I don't have the list yet, but I am going to look. Minority leader Matteo, Council member Moya, Council member Kozlowitz, Council member Levine, Council member and Chair Cornegy, Council member Ampry-Samuel, Council member Ayala, Brooks-Powers, Council member Dharma Diaz, Council member Gibson, Grodenchik, Levine, Moya,

2 Powers, and Rosenthal. And if I get others, I will make that announcement as well. Today's hearing will 3 focus on four pieces of legislation. Intro number 4 5 2099, sponsored by Council member Levine would 6 require the Department of Finance to a report on the 7 cities use of depository financial services. Proposed intro number 2100 A also sponsored by 8 Council member Levine, would require the Office of 9 Management and Budget to report on the city's use of 10 nondepository financial services. Intro number 2164, 11 12 sponsored by Council member Rosenthal, would require the banking commission to provide additional notice 13 14 and road guard to public meetings and Reso number 15 1600, sponsored by Council member Cornegy, would 16 support the passage a pending state legislation that would authorize the establishment of public banks in 17 18 New York. Last fiscal year, more than \$106 billion passed through the city's coffers. The revenues came 19 20 from taxes, state and federal sources, and municipal bond sales, but we didn't spend all these funds as 21 2.2 quickly as they came in. Instead, much of that cash 23 was first diverted into a network of bank accounts and short-term investments until such time as it was 24 25 needed to satisfy liabilities like payroll or

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contracts or capital expenses. Today's hearing will explore the city's existing role as a customer of financial services and ask whether that could or should change. The goal of these bills and this hearing is not to question the integrity of the city's treasury function or the representatives who work hard to make the city a return on its revenue. Rather, the issue is one of transparency and oversight. By hearing these bills today, I hope we can learn more about what kind of deal the city gets on its deposits and non-pension investments and with its financial service partners. There is a rival model advanced not only by advocates, but also by some of our esteemed partners in Albany. advocate that the city and/or the state should have the authority to charter one more public banks that should receive the city or the states revenues and land out excess cash in furtherance of social goals and at a profit. Over 100 years ago, the legislature of North Dakota charted such a public bank. In the years since, that bank has made loans to local banks to help expand their reach and thereby expand banking access at better terms. Two employers who, as a result, have been able to expand their payrolls and

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to students who have been able to borrow for college at subsidized rates. They were able to do this all while transferring more than 1 billion in profits back to the state general fund. I don't presume to know whether that model could be adapted from the high Prairie to New York City, but to even have that conversation, we first need to know more about our current practices. Before we hear from the administration, I am going to invite the sponsors of the four bills to make remarks and now I would like to turn it over to Council member Mark Levine.

COUNCIL MEMBER LEVINE: Thank you so much,
Chair Dromm. Thank you for continuing to use your
role as Chair of the Finance Committee to advance
progressive economic policy as you have done now for
these three and a half years and thank you for
fitting in this hearing in the midst of what is the
busiest season for that Finance Committee and for you
and your staff. It's a really big deal that this is
happening now and I am just so grateful for your
leadership and making it possible. The profound
inequality revealed and exacerbated by this pandemic
simply cannot be ignored. Returning to the status
quo is not an option. We need bold new tools now to

2 battle inequality to advance racial justice and environmental justice and building a public bank in 3 New York City is exactly the kind of bold plan we 4 5 It would tap the potential of billions of dollars our city has on deposit right now at 6 7 commercial banks. This is the public's money and it should and could be invested in our communities. 8 Ιn green energy, and worker co-ops, and affordable 9 10 housing, and community development credit unions. Instead, today, this money, our money, is sitting at 11 12 institutions that finance fossil fuel extraction, private prisons, weapon manufacturers, and other 13 14 harmful industries. Bad behavior in banking is 15 nothing new. From redlining to the foreclosure 16 crisis to high-interest payday loans, mainstream 17 financial institutions have long exacerbated racial 18 inequality. They continued this bad behavior even during the pandemic. For example, making it 19 20 difficult for small businesses to access PPP loans were charging exorbitant overdraft fees to low income 21 2.2 New Yorkers at the moment of great economic pain. 23 Public banking offers a better way. It would let us 24 put some of the city government deposits in it and stick to and that is accountable only to us, to the 25

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people of New York City. And, today, we are taking a giant step forward towards this goal with the firstever city Council hearing on this topic. I want to say a quick word about the two bills that I am pleased to be sponsoring: Intro 2199 which would require the city's Department of Finance to submit a quarterly report with the average daily balance is, interest rates, and fees for each of the cities depository accounts, and Intro 2100, which would require the city's Office of Management and Budget to produce a quarterly report on accounts at nondepository institutions, including money market accounts and bond issues with reports on balances, returns, fees, and a variety of other costs. We need this information. The public should have this information so that we understand where our money is and what it is costing us. We must seize this moment to act boldly to tackle profound inequality exacerbated by this pandemic. He returned to the status quo is not an option. The time is now to create a banking institution that would do what Wall Street hasn't and won't: invest the public money to advance economic, racial, and environmental justice in New York City. And I, again, want to thank you,

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- Chair Dromm, for bringing this legislation forward to
  a hearing and for fitting this into this busy
  calendar. We are grateful for your leadership and I
  am so excited for this important conversation today.
- 6 Back to you, Mr. Chair. Thank you.
  - CHAIRPERSON DROMM: Thank you, Chair-Levine. And thank you for your very kind words. We
    will now hear from Council member Cornegy.
- 10 COUNCIL MEMBER CORNEGY: Good morning.
- 11 CHAIRPERSON DROMM: Good morning.
- 12 COUNCIL MEMBER CORNEGY: First of all,
- 13 | I am just really excited to be a part of this
- 14 | conversation and to be a [inaudible 00:09:04] in
- 15 partnership with some of the most forward thinking
- 16 | Council members, including the Finance Chair around
- 17 issues that are germane, especially to marginalized
- 18 communities like the one that I represent. We can
- 19 never get to a place of social justice and equity
- 20 without addressing banking and without addressing the
- 21 inequity as it relates to our financial institutions.
- 22 So, thank you, Chair Dromm in the Finance Committee,
- for hearing that important legislation today. I want
- 24 to speak briefly in support of the resolution I
- 25 sponsor, Resolution 1600. A public bank would be a

2 powerful tool in service of the people of our city. Our profits over people mindset has all sorts of 3 4 damaging consequences from environmental degradation and indifference to the well-being of vulnerable communities to redlining and underinvestment in the 6 7 genius of our communities. A profits over people mindset Mrs. so much that we ought to value. That is 8 why the public minded vision a New York City public 9 bank would offer is so important. Our colleagues in 10 the state legislature need to know that in founding 11 12 the public bank, our city has the opportunity to put a multibillion dollar voice behind our value. 13 14 Valuing MWBE's and small businesses. Valuing our 15 immigrant communities. Valuing Community Land Trusts 16 and worker co-ops. Valuing community development, 17 financial institutions. Valuing the renewable energy 18 and environmentally conscious construction and valuing so much more. Resolution 1600 and the 19 20 legislation we consider today is one step on the road towards making a New York City public bank an 21 2.2 absolute reality. I look forward to the testimony we 23 will hear today and the partnerships we continue to forge to center disempowering vision of public 24 25 banking. I want to close by expressing my profound

this season. Thank you.

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gratitude to all those whose efforts got us this far and I believe our collective efforts will get us over the finish line. Thanks to Council member Levine and all colleagues on the Council who see the importance of these steps towards a New York City public bank.

I also want to express my gratitude for the years of hard work of all the advocates and community residents engaged in this issue. Thank you, again, Counsel member Dromm, like my colleagues said for fitting this and making it a priority, especially in

CHAIRPERSON DROMM: Thank you, Council member Cornegy. And thank you, again, also for your kind words. So, today we are joined by representatives of the Department of Finance, it Deputy Commissioner Jeff Shear, and assistant commissioner Mary Christine Jackman who serves as the cities treasurer. Before we hear their testimony, I will turn it over to our committee counsel for some procedural announcements and then to swear in the witnesses.

COMMITTEE COUNSEL: Good morning,
everybody. And thank you, Chair Dromm. My name is
Rebecca Chiasson and I am counsel to the New York

City Council's Committee on Finance. Before we begin
with testimony from the administration, I want to
remind everyone that you will be on mute until you
are recognized to speak at which time you will be on
muted by the zoom host. If you mute yourself after
you have been on muted, you will need to be on muted
again by the host. Please be aware that there could
be a delay in muting and un-muting, so please be
patient. I will be calling on panelists to testify,
so please listen for your name to be called. We will
begin with testimony from the administration which
will be followed by testimony from members of the
public. During the hearing, if Council members would
like to ask a question, please use the zoom raise
hand function and you will be called on. We will be
limiting Council member questions to five minutes,
including responses. I will now administer the
affirmation to the administration witnesses and you
will be called on to so affirm at the end. Do you
affirm that your testimony will be truthful to the
best of your knowledge, information, and belief?
Deputy Commissioner Shear?

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2 COMMITTEE COUNSEL: Assistant

3 Commissioner Jackman?

ASSISTANT COMMISSIONER JACKMAN: I do.

COMMITTEE COUNSEL: Thank you. Deputy

Commissioner Shear, you may begin your testimony when ready.

DEPUTY COMMISSIONER SHEAR: Thank you. Good morning, Chair Dromm and members of the finance committee. My name is Jeffrey Shear and I am the deputy commissioner for treasury and payment services at the New York City Department of finance. I am joined today by my colleague, Mary Christine Jackman the city's treasurer. We are here to discuss the package of legislation in relation to the city's treasury and DOF's role with the New York City Banking Commission. DOF ensures that city deposits are protected and designated, financially secure banks, promotes competition among banks and endeavoring to provide financial services to the city in order to reduce costs and monitors the billing and administration of the bank accounts. Much of this work is done via the New York City Banking Commission which designates banks for city deposits and makes recommendations on the interest rates to be charged

2 for property taxes. This testimony will cover the two pieces of legislation which the Department of 3 Finance would work with you on. Introduction 2164 4 and Introduction 2099. The Office of Management and 5 Budget has submitted written testimony for 6 7 Introduction 2100 A. Introduction 2099, which was introduced by Council member Levine would require the 8 Commissioner to make quarterly reports regarding the 9 departments the Council of deposit, disaggregated by 10 account, and re-aggregated by bank or trust company. 11 12 As the bill is written, the department offers its support as long as a few changes are made such as 13 14 providing adequate time for implementation and 15 excluding the city's smallest accounts from 16 reporting. Overall, this bill is something that we 17 look forward to working with you and the administration on later in the process. Introduction 18 2164, which was introduced by Council member 19 Rosenthal, would require New York City Banking 20 Commission to provide notice of public meetings and 21 2.2 the city record and on its website no less than 30 23 days before the date of a public meeting. would require that the notice be electronically 24 transmitted to the Office of the Speaker of the 25

Council, each Council member, and the Chairs of all
community boards no later than the date the notice is
published. As is the case with the previous bill, we
support the spirit of the bill with the reduction of
the notice period and or adding a provision to
address emergency cancellations. In the interest of
public transparency, that Banking Commission complies
with the New York State Open Meetings Law provides
that notice of meetings to the Speaker's Office in
the city record and on the Banking Commission website
14 days in advance and provides a live video stream
for all of its meetings. However, we believe that
the 30 day notice period could prove problematic in
the event that a meeting needs to be unexpectedly
rescheduled since the Banking Commission is legally
obligated to meet certain deadlines such as the May
13th deadline to make property tax interest rate
recommendations to the city Council and the biannual
May 31st deadline for bank designation. I want to
thank Chair Dromm and members of the committee for
taking the time to listen to our testimony and I am
here along with Ms. Jackman to answer any questions
that you may have regarding the legislation.

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Very much and I am going to go now to questions that I have and then we will turn it over to the sponsors and then to other Council member questions. So, my first one is in relation to Intro 2099 and, for the benefit of those listening, can you please describe the functions of the treasury division and DOF's role in managing the city's cash?

DEPUTY COMMISSIONER SHEAR: So, I'm going to let the city's treasurer, Mary Christine Jackman, review all of the functions of the treasury division.

ASSISTANT COMMISSIONER JACKMAN: Good morning. The treasury division is responsible for every penny into and out of the city. We have a section that is devoted to the cash management that make sure that all of the money is accounted for and recorded and then properly invested. We have a division that is called Banking Services which is the group that is doing the reporting for Intro 2099 and they are responsible for all of the RFPs for Banking Services. The responsible for all of the relationships, they are responsible for all of the bank day today bank operations and making sure that the correct signatories are on each account, that the

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like that.

correct services are on each account, and that all accounts are still need and necessary and then, we are responsible also for court assets. So, our core assets division is taking care of trust accounts and bail money and then we have another division that does strictly analysis for like the budget and things

CHAIRPERSON DROMM: Thank you. And can you tell us how many staff were in the treasury division and what are their titles and are there any vacancies?

ASSISTANT COMMISSIONER JACKMAN: In the treasury, there is currently 27 employees. There are many different titles. We have a director of cash management and he has three people reporting to him. We have the director report assets and she has a number of people reporting to her, and then we have the Bank Analysis division and there is a director and two people in that division. And then, in the Banking Services division, there should be a director and for reports.

CHAIRPERSON DROMM: Okay. Thank you. We have been joined by Council members Cumbo and Louis, as well. You mentioned that you have RFPs.

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2 Can you describe the types of RFPs that are issued by 3 you?

ASSISTANT COMMISSIONER JACKMAN: Oh, of Right now, we are completing the central treasury RFP which is for services for deposits and investments in custody and other of the general larger banking needs. Then we will be issuing a new RFP in a few months for banking services which includes many of the things that most people would think of and that it is like the school accounts. is other agency accounts for programs or accounts for grants. There is also a section of accounts for escrow accounts because the city is responsible for a lot of money that doesn't technically belong to the city, but we are the guardians of it. So, there's all of those accounts that will be under the banking services RFP. Then there will be another RFP for miscellaneous banking services that covers absolutely everything else that wasn't covered by the previous to RFPs and those are the three major RFPs that we We also have like an RFP for transportation of cash because we have some localities that that cash needs to be transported safely. We have a couple of RFPs that we issue for other ancillary financial

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2	needs,	but tha	t ensures	that	we are	getting	the	best
3	and the	e lowest	price fo	r the	citv.			

CHAIRPERSON DROMM: And you mentioned schools. Do you mean individual school budget accounts and or PTA?

ASSISTANT COMMISSIONER JACKMAN: The city tax ID should only be on official school accounts and right now, as you know, there are 1604 different schools. So, we have bank accounts for each one of those schools and a number of the schools have additional accounts for other needs that they have, so, the city's tax ID is on the official accounts.

CHAIRPERSON DROMM: Okay. And can you tell us the costs for the RFPs?

ASSISTANT COMMISSIONER JACKMAN: It depends on what is bid. When we go out for an RFP, we put out a list of the services that are needed and then the banks that respond provide their pricing and there is a range of pricing depending on the institution that response.

CHAIRPERSON DROMM: Can you provide us with that information after the hearing?

### COMMITTEE ON FINANCE

	COMMITTEE ON FINANCE 22
2	ASSISTANT COMMISSIONER JACKMAN: I will
3	see what we have available from purchasing, yes.
4	That
5	DEPUTY COMMISSIONER SHEAR: We certainly
6	can provide all three current contracts to the
7	committee after the hearing.
8	ASSISTANT COMMISSIONER JACKMAN: Yes.
9	CHAIRPERSON DROMM: Okay. Thank you.
10	Do you know how many depository bank accounts the
11	city currently has and can you describe their
12	different purposes?
13	ASSISTANT COMMISSIONER JACKMAN: Sure.
14	Right now we have over 4000 accounts, but a number of
15	those are escrow accounts, so the actual working city
16	bank accounts, we have about give or take because
17	we are always in the process of opening and closing
18	accounts. We have 3176 as of March 31st. The
19	purposes
2,0	CHAIRPERSON DROMM: Did you
21	ASSISTANT COMMISSIONER JACKMAN: I'm
22	sorry?
23	CHAIRPERSON DROMM: No. Go ahead. I'm
24	sorry.

ASSISTANT COMMISSIONER JACKMAN: No. it's
okay. I was just going to say the purposes are
you know, the happy purposes our revenue collection.
We like those accounts. But there is also accounts
necessary for liability disbursements and vendor
payments. There are special-purpose accounts that
depend on like grants or special programs that we
have where the money needs to be segregated. We
have, as I said, the escrow accounts. We have court
cases. We have payroll accounts. We have agency
accounts which are specific to their programs and
their needs and then we have the BDD accounts which
is the banking development districts.

CHAIRPERSON DROMM: So, do the agencies have direct access to the accounts or are they managed by DOF?

ASSISTANT COMMISSIONER JACKMAN: DOF helps make sure that they get the best pricing on their accounts, although they are free to go to any designated bank, if it is appropriate. But they usually come through DOF because we have the expertise and we can help them make sure that the right safeguards are in place on their accounts.

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2 CHAIRPERSON DROMM: And how do you put 3 those controls on the accounts to ensure that they are used for the proper purposes?

ASSISTANT COMMISSIONER JACKMAN: We set them up with the banks so that the specific safeguards are all on the accounts and that we have a process where we make sure that not just anyone is a signatory on an account. Depending on their function in their need to be part of the signatory process.

CHAIRPERSON DROMM: In general, what is the range of amounts that are held in each of the cities accounts and do you know how much is being held in each account right now?

ASSISTANT COMMISSIONER JACKMAN: I know as of last night, yes. I can give you the numbers that have been thoroughly checked. Our March 31 and we had as much as zero in some accounts because those are sweet accounts and all of the money is taken out every night. So, those accounts have zero. Then the highest account on March 31st was \$196 million and that was one account. Now, keep in mind that the money is constantly moving through these accounts and so that is a point in time. So, as of March, there

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was 1.5 billion in all of these accounts across the city. As of last night, there was 1.2 billion.

CHAIRPERSON DROMM: Okay. Thank you. Sorry for my dogs barking.

ASSISTANT COMMISSIONER JACKMAN: All good.

CHAIRPERSON DROMM: The city's cash

flow was currently handled on two separate tracks.

DLF manages cash to the depository services and the comptrollers Bureau of Asset Management is responsible for managing investments in cash equivalents. What is the logic both in holding some of our money in cash and sell him in cash equivalent investments?

in that is to try and have the money work to the fullest advantage of the city. The investments, of course, because they are for set time periods, they earn higher rates of interest. That cash in the accounts usually isn't staying there very long. It is usually moving through for another purpose and so, that money, lower returns and lower interest on those accounts is because the money is highly liquid.

### COMMITTEE ON FINANCE

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2	CHAIRPERSON DROMM: Bank can you just
3	describe the logic for having the two different
4	functions handled by two separate offices?

ASSISTANT COMMISSIONER JACKMAN: That predates me and I think that goes back quite a ways, but I will research it further that that is just how New York City chooses to handle it.

CHAIRPERSON DROMM: So, do you coordinate with the comptroller's office while you are--

## ASSISTANT COMMISSIONER JACKMAN:

Constantly.

CHAIRPERSON DROMM: separately handling these two functions?

#### ASSISTANT COMMISSIONER JACKMAN:

Constantly. We are in constant contact with them. We are constantly telling them what we see as our forecasted outflows and then we advise them as to where they should be putting the money when we are going to need it next so that they can invest for the longest time period possible while still having the money available. And we are in constant contact with them about needs because things change. You know, a grant more money comes in sooner than expected or

1	COMMITTEE ON FINANCE 27
2	money has to go out sooner than expected. So, we ar
3	in constant daily multiple times during the day w
4	are in contact with the comptroller's office.
5	CHAIRPERSON DROMM: Okay. Thank you.
6	Now, in regard to the Reso 1600 sponsored by Council
7	member Cornegy, do you have an opinion on how well
8	New Yorkers are served by the existing banking
9	institutions and arrangements?
10	ASSISTANT COMMISSIONER JACKMAN: I think
11	that the entire group is working as hard as we can t
12	make sure that the citizens of New York are served
13	well.
14	CHAIRPERSON DROMM: Okay. Let me go
15	down to my next question. Are you aware of what the
16	administration has evaluated the state legislature
17	public bank proposals or any other public bank
18	proposals?
19	DEPUTY COMMISSIONER SHEAR: So, we, the
20	Department of Finance has not fully evaluated the
21	proposal. Our opinion, at a high level is that we
22	are going to do for to the state legislature
23	regarding the establishment of public banks. We do

feel it is very important in considering the

establishment of a public bank that consideration be

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given for protecting the large initial investment
needed to capitalize a new bank.

CHAIRPERSON DROMM: Deputy

Commissioner, can you speak to some of the pros and cons of a public bank?

DEPUTY COMMISSIONER SHEAR: Well, I think that you and Council member Levine have spoken very eloquently about some of the pros for having a public bank and we do not dispute that. We do feel that establishing a public bank is a very complex task to do and that it can be challenging for a public bank to balance the need to protect the public funds that establish the bank, capitalize it, versus the important public goals to provide better, cheaper services from the banking community. So, there is a tension that they are and we thank there has to be a lot of important work done to ensure that, if such a bank is created, that the public funds are protected.

CHAIRPERSON DROMM: Okay. Thank you.

I am sure we are going to hear more about that later
on, as well. Now, in regard to Council member
Rosenthal's legislation, can you describe the process
of how the banking commission currently makes notices
of its public hearings and what are the existing

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2 legal requirements that govern your public noticing

3 process? I know you said you had concerns about the

4 May date and the 30 days issue. So, can you just

5 | talk a little bit more about that?

DEPUTY COMMISSIONER SHEAR: Yes. will start to and then Treas. Jackman will provide details. So, we do follow the state's open meeting law and that requires 72 hours' notice. We exceed that requirement by providing 14 days advanced notice and we do currently publish in the city record and we do currently and informed the Council Speaker of the meetings. The two meetings that are required are the ones for our recommending to the city Council, interest rates charged on delinquent property tax payments. At that same meeting, we also recommend the early payment discount rate for property taxes and, by the New York City administrative code, we are required to make that recommendation to the Council no later than May 13 every year. The other meeting that is required is every other year the Banking Commission makes its designation of which banks can hold deposits from city agencies. We are currently in a year where that is occurring, so we have received applications from banks and we are

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processing them and the Banking Commission must make its designations by the end of May. So, in those two examples, in particular, we want to make sure that, if something happens, if one of the three banking commission members for whatever reason can't make a meeting, that we don't have to push out the meeting 30 days and then be in conflict with legal requirements, especially a legal requirement where we have to report to the Council as we take counsel requirements very seriously. Mary Christine, Treas. Jackman, is there anything that you would like to add that I may have omitted?

ASSISTANT COMMISSIONER JACKMAN: Well, I think it is important to know that we have always done at least 14 days' notice, that we do publish in the city records, that we do notify Council as soon as possible and that to the word gets out and then we stream every single meeting now. So, I think that we are definitely with the spirit of it. It's just hard to get the comptroller's office, the Mayor's Office, and the Finance Office to have time available would you are talking about deadlines. So, we definitely have to meet the 513 deadline and we definitely have to meet the 531 deadline. So, if anything were to

consideration on that.

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- happen in there and if the pandemic has taught us anything, but it has taught us that things happen.

  The 30 days is really problematic. So, that is the only reason why we are asking for a little bit more
- 7 CHAIRPERSON DROMM: Okay. Thank you.
  - DEPUTY COMMISSIONER SHEAR: I'm sure that that is something that we can work out with the Council. We want to be flexible and, again, we support the underlying spirit of the bill.
  - CHAIRPERSON DROMM: Right. I understand. Yep. How many times a year does the Banking Commission meet? And are they typically held like the same time every year or is it quarterly? How does that work?

DEPUTY COMMISSIONER SHEAR: So, there are— Usually, there's one or two meetings a year, depending on whether there is a year where we are designating banks. So, this year is a year with two meetings. Some years there is only one meeting for the property interest rate recommendations. It is possible that, if there is a pressing need, that the Banking Commission could have a special meeting. Those do not occur frequently, but occasionally.

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CHAIRPERSON DROMM:	Okay. Now, I know
you mentioned some of the business	that was addressed
at the meetings. Is there any oth	er business that is
discussed and is there any type of	business that is
conducted outside of the public pr	ocess?

DEPUTY COMMISSIONER SHEAR: So, the other business I can think of is the BDD program. The Banking Development District Program. So, deposits made by the city. That is usually done through Banking Commission Meetings. I can't think of anything else that comes to mind for the moment. I defer to treasurer Jackman if there is other business in the commission. I am not aware of any business that the Banking Commission does that is not part of the public meeting process.

ASSISTANT COMMISSIONER JACKMAN: It is my understanding that there is nothing done outside of the public meeting process. Everything is handled with public meetings.

CHAIRPERSON DROMM: Okay. Thank you.

I am going to turn it over now to Council member

Levine who has questions and I do see that we have

also been joined by State Senator Sanders and also by

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Council member Jimmy Van Bramer. Council member
Levine?

COUNCIL MEMBER LEVINE: Thank you so much, Mr. Chair. Thank you for that excellent line of questioning. I neglected to thank some of the staff in my opening statement who have worked so hard to make this hearing possible in the midst of their busiest time of year. They would normally be working round-the-clock just on the budget stuff, but I am really grateful to Rebecca Chasten and know what Brick and also on your staff, Mr. Chair, Robin Forrest who has been incredibly active and helpful in all this. And, similarly, I am grateful that the Department of Finance is here today in the midst of a busy season. So, thank you, Deputy Commissioner Shear and Treasurer Jackman. I heard you cite a number for the amount that we have on deposit at commercial banks, but I am not sure if that was all inclusive of some of the money that we have in nondepository institutions and I understand that some of them might be run through OMB. But can you give us a sense of the totality of money that we have at both depository and nondepository institutions?

	COMMITTEE ON FINANCE 54
2	ASSISTANT COMMISSIONER JACKMAN: Yes,
3	Council member. The money on deposit, as I said,
4	last night was 1.2 billion.
5	COUNCIL MEMBER LEVINE: Thank you. Sorry.
6	Mute issue there. Okay. So, and how much of that is
7	in depository institutions?
8	ASSISTANT COMMISSIONER JACKMAN: The 1.2
9	billion is in the depository institutions.
10	COUNCIL MEMBER LEVINE: But what about
11	money in money market funds and other types of
12	instruments?
13	ASSISTANT COMMISSIONER JACKMAN: I don't
14	believe we have anything in money market funds, but
15	that would be the investment piece.
16	COUNCIL MEMBER LEVINE: And how much does
17	this very over the course of a year? What would be
18	the high water mark of it?
19	ASSISTANT COMMISSIONER JACKMAN: Well, the
20	money is always in motion, so I would think that
21	somewhere we might be a little bit north of the 1.5
22	billion that we hit on 31 March, but I would expect
23	that most of the time we would be under their.

What kind of fees are we incurring with these

COUNCIL MEMBER LEVINE: Right. Understood.

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ASSISTANT COMMISSIONER JACKMAN: Yes.

2	COUNCIL MEMBER LEVINE: Does the city
3	concern itself at all with the broader business
4	practice is of the banks or we are depositing money?
5	Does it concern ourselves with the kinds of projects
6	that they are lending to and investing in whether it
7	be fossil fuels or other types of investments that
8	are inconsistent with our goals as a city?
9	ASSISTANT COMMISSIONER JACKMAN: Council
10	member, I would say that the fact that we decided not
11	to use Wells Fargo services for the last time.
12	Exemplifies the fact that we put the city's values
13	into our actions.
14	COUNCIL MEMBER LEVINE: And that was based
15	on their low CRA rating, correct?
16	ASSISTANT COMMISSIONER JACKMAN: Correct.
17	COUNCIL MEMBER LEVINE: Are you considering
18	re-engaging with Wells Fargo now?
19	ASSISTANT COMMISSIONER JACKMAN: Well,
20	they have applied to become a designated bank again.
21	Yes. For the next time period.
22	COUNCIL MEMBER LEVINE: Okay. And given
23	that I believe there CRA rating has increased. I'm
24	not certain about that.

an important tool. It doesn't take account in the

considerations like the ones I just mentioned and,

furthermore, a bank CRA rating is a national status

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that it receives not based on its work in New York
City, etc. and it says nothing about the extent to
which a bank is investing in things like MWBE's,
affordable housing, worker co-ops, green technology,
etc., and our city. I know you are aware of that. I
just wanted to state that so the public understands
that the CRA rating is a fairly crude measure of the
extent to which a bank is acting consistent with the
values and interests of the city. And I am sure you
are aware of that. I want to understand exactly the
city's position on the two bills that I am pleased to
sponsor today. 2099 and 2100. And I believe that
you commented or forgive me. It might've been
you, Deputy Commissioner Shear on 2099 and have
deferred comment to 2102 OMB. Do I have that
correct?

DEPUTY COMMISSIONER SHEAR: That is correct.

COUNCIL MEMBER LEVINE: And I did
appreciate what sounded like a broadly supportive
statement to 2099, so I want to acknowledge that and
thank you for that. And it sounded like your
concerns were twofold. One, on the recording time
period and, secondly, on a wish to exclude some of

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the smaller institutions. Could you expand on that second point while I and, I guess, how you would determine what the dividing line would be there?

DEPUTY COMMISSIONER SHEAR: Yes. So, our concern is, excluding the escrow accounts, there are roughly 3200-- 3176, to be exact-- depository accounts across all city agencies. That is a lot of accounts to report on and the cost stay in the interest rates vary and, as treasurer Jackman indicated before, while we have three major contracts, city agencies and schools may elect to open accounts at banks that are not part of those three contracts, so doing a report on all 3200 would be onerous and some of those accounts are small or have very little activity, so we would like to work with you and the Council on establishing some type of threshold. One variable that we are looking at is the account balance. So, when we look at those accounts, we find that, if you take those accounts that have balance is in excess of \$100,000 represent eight percent or about 260 of the bank accounts and yet they represent over 98 percent of the deposits. So, we think reporting on 260 accounts which,

frankly, be any easier report for the Council and the

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public to go throughout and certainly would be less burdensome on us and our staff to produce.

that. But I will say this. Some of the smaller institutions are those that actually may be doing more mission driven work in our city, whether they are smaller black-owned banks or other minority owned banks were even— I should ask whether we have any money on deposit at wonderful institutions like community development credit unions which are lending in a way that is consistent with some of the values that are laid out before. So, I guess, could you describe the extent to which we have banking relationships with some of those smaller, mission driven institutions?

DEPUTY COMMISSIONER SHEAR: Yeah. So, I am going to let treasurer Jackman address that, but I do want to point out that the criteria we are looking at isn't a threshold on the institution level, but on the account level so that smaller banks that are handling larger accounts would still be included in the reporting.

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1 COMMITTEE ON FINANCE 41 2 COUNCIL MEMBER LEVINE: Right. Although, 3 there is probably a great correlation there. We can 4 look at it, but--5 DEPUTY COMMISSIONER SHEAR: Understood. 6 COUNCIL MEMBER LEVINE: Right. 7 DEPUTY COMMISSIONER SHEAR: We just want to be clear that were not saying, oh, we would 8

automatically exclude smaller banking institutions and our reporting. That is not our intent.

COUNCIL MEMBER LEVINE: Understood. And, treasurer Jackman, were you going away and on--

ASSISTANT COMMISSIONER JACKMAN: No. No. I was going to weigh in on that that we were excluding any institution. We were simply going to use a threshold that, above a certain threshold, we would be reporting to you because, above the threshold, you know, using a certain threshold like as Deputy Commissioner Shear said, we would be reporting on over 98 percent of all of the money, which I think is more useful than having all of the detail with a little accounts that only have much lower balances.

COUNCIL MEMBER LEVINE: Okay. I didn't your comment, as I mentioned earlier, on Intro 2100

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and I believe that you are deferring to OMB. And they may have submitted written testimony, which I didn't actually see. Forgive me. But, can either of you describe OMB's position on Intro 2100? Or the administration position more broadly?

DEPUTY COMMISSIONER SHEAR: Yes. So, the OMB testimony indicates that OMB supports the spirit of that bill. They indicate that much of the information is publicly available. They do want to work with the Council. They're concerned about the reporting requirements be too burdensome, and they are suggesting that the reporting be done annually rather than quarterly.

COUNCIL MEMBER LEVINE: And are they actually not-- Do they not have a leader here ready to testify? OMB?

DEPUTY COMMISSIONER SHEAR: OMB is not here to testify. That is why they submitted written testimony to the Council Finance Committee this morning.

COUNCIL MEMBER LEVINE: It's just a very vague statement and I would like to explore it further and it is a reminder that we do have money in money market accounts and bond issues and other

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places that are not depository institutions, but all the same considerations apply. The city needs to know are we getting a good deal? Could we do better with that money elsewhere? Could we do better if it was in a public bank, for example? So, there are already a lot of relevant questions and, you know, we are all sensitive to reporting burdens, but there is a real imperative for the public to understand because the stakes are so high and, you know, it shouldn't take a foil request for the city or advocates to learn some basic questions about the fees we are paying and the interest we need when, again, it is the public's money. So, I regret that OMB is not here to speak further on that, but we feel pretty strongly that the public needs to know and that regular reporting would actually be a win-win for everybody's interest.

DEPUTY COMMISSIONER SHEAR: Yes. Council member? There is one more note that I want to add on the OMB testimony. So, they also indicated that the city does not utilize certain financial instruments outlined in the legislation such as nonpension investment pools or credit default swaps and the one issue that the Department of Finance has is that that

hands at this time, but if any Council member want to

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- ask questions, please use the zoom raise hand
  function and you'll be called on. Seeing none,
  Chair, if you would like, we can move on to the
  public portion of the testimony.
  - CHAIRPERSON DROMM: Yes. And if I could just ask finance to stay, we do have Senator Sanders who is the sponsor of the legislation in Albany and I would like to have him give his testimony.

now hear testimony from the public. I would like to remind everyone that, unlike our typical Council hearings, we will be calling on individuals one by one to testify. So, please wait for the sergeant-at-arms to announce that you may begin your testimony before beginning and you will have three minutes to present your testimony. So, first, we will hear from State Senator James Sanders followed by Dey del Rio.

SERGEANT-AT-ARMS: Starting time.

COMMITTEE COUNSEL: It looks like the Sen. needs a few moments, so we can move on to Dey del Rio followed by Jamie Weissberg and we will come back when he is available.

SERGEANT-AT-ARMS: Starting time.

2 ANDY MORRISON: Hi. So, I'm Andy Morrison and I am testifying instead of my colleague, 3 Dey, at A new Economy Project. So, thank you very 4 5 much. Good morning, Chair Dromm and members of the 6 committee. Again, I am Andy Morrison. 7 associate director at A new Economy Project and we really thank you for the opportunity to testify today 8 and enthusiastic support of Intros 2099, 2100, 2164, 9 and Resolution 1600. Together, these bills represent 10 the first key steps towards formation of a Democratic 11 12 financial institution that can ensure that New York 13 City's public money is used for the public good to advance racial equity and adjust recovery. We work 14 15 at New Economy Project, with community groups to 16 build an economy that works for all based on principles of racial justice, cooperation, democracy, 17 18 equity and ecological sustainability and we can be and coordinate Public Bank NYC which is a coalition 19 of more than 40 organizations from across the city 20 that are working to create a public bank chartered it 21 2.2 mission driven to invest in block, brown, and 23 immigrant and other historically redlined New York City neighborhoods. We applaud the Council for 24 25 taking this major step forward to make public banking

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a reality. New York City. These bills will let a critical groundwork for the creation of what would be the first municipal public bank in the country right here in New York City and we all know that Covid 19 has laid bare deep inequities at the core of so many of our institutions. Public banking is key to adjust recovery. Research from around the world has shown that countries that have public banks have been more resilient in the face of the economic devastation wrought by the Covid 19 pandemic and we really see public banking as a critical opportunity to divest public money from banks that harm people, communities, and the planet and invest in racial justice and they just recovery. It is no secret that Wall Street banks have systematically redlined and otherwise harmed New York City neighborhoods of color. To name just one example, according to recent research we did, New York City's designated banks that we have been discussing today have exacted more than \$5 billion in predatory overdraft fees in 2020 is the Covid 19 pandemic devastated our city. is \$5 billion out of primarily low income communities and communities of color around the country and here in our city and J.P. Morgan Chase, which we

2	understand hold more city deposits than any other
3	bank, is actually the worst offender, siphoning a
4	billion and they half dollars in 2020 from folks
5	struggling. It is also the world's largest funder of
6	fossil fuels and one important note we want to make
7	about our analysis is that, in order to find out
8	which banks have city deposits and in order to find
9	out which ones have the largest share of city
10	deposits, we had to put in a foil request and it was
11	extremely difficult to get adequate information from
12	the city. In fact, it took months. And
13	SERGEANT-AT-ARMS: Time expired.
14	ANDY MORRISON: That underscores the
15	need for Intros 2099 and 2100, so let's make this
16	happen. The public bank can help transform our
17	economy and advance racial justice and adjust
18	recovery. Thank you so much for the time today and
19	thank you for putting forth this really powerful
20	package of bills.
21	COMMITTEE COUNSEL: Thank you. We will

now hear from Jamie Weissberg followed by Christopher Fasano.

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SERGEANT-AT-ARMS: Starting time.

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2	JAMIE WEISSBERG: Hi. Good afternoon.
3	Thank you, Chair Dromm, Council member Levine, and
4	all of the Council members who are on the committee
5	and joining today. I am speaking in support of all
6	the introductions and Resolution today. On behalf o
7	the Association for Neighborhood and Housing
8	Development. We are a nonprofit member organization
9	made up of over 80 neighborhood affordable housing,
10	equitable housing, equitable, economic development
11	organizations throughout New York City. A core piece
12	of our work is actually holding banks accountable for
13	their responsibilities under the Community
14	Reinvestment Act which is one of the major Civil
15	rights Acts in response to discrimination and
16	Redlining and it has leveraged tens of billions of
17	dollars in the city, but even with the CRA and our
18	other hard-earned civil rights banking laws,
19	discrimination redlining and harmful practices
20	persist such as the overdraft fees that have already
21	been mentioned, ATM maintenance fees. Branches are
22	closing left and right in the communities that we are
23	working in, black and brown communities. Barely 10
24	percent of all home purchase loans went to black
25	horrowers in 2019 before the pandemic, which is a

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fraction of the population and we are often paying attention to the banks that are financing bad acting landlords that are harassing and displacing tenants. So, with tens of billions of dollars going through and into commercial banks each year, regardless of the CRA record because, even with all of this, 95 percent of banks pass their CRA exams. The deputy should have a higher standard for banks in which they do business. We have tried over the years to do this and with some pushback, so we think that having a public bank, public dollars should go towards the public good is really what it comes down to, to benefit our communities. And the public bank would do this by lending directly or through mission driven entities. It would be harder to use our public dollars to support deep affordable housing, equitable banking, small business loans, the things that we need to recover from this pandemic. And unlike [inaudible 00:59:06] regulated banks, this would be the core mission of the public bank, so it wouldn't be done alongside other activities that are, at best, you know, less beneficial and, at worst, harmful. actually think it could raise the bar for banks in the city because it will provide models for other

2	banks to adopt and opportunities to strengthen these
3	institutions. These mission driven institutions like
4	CDFI's and credit unions that are going to invest in
5	mission driven developers, and deep permanent
6	affordable housing supporting good quality jobs and
7	all the things that we are working to do here in New
8	York City. And I will tell you that I've tried to
9	pick apart the deposits and the fees and I have done
10	a lot of research on this topic and I am happy to
11	share it and it is still confusing and took hours and
12	I am sure I am missing pieces. So, these
13	transparency bills are really critical to understand
14	what is happening in our city. So, I really urge you
15	to pass these which will lay the groundwork for a
16	public bank and also to support the resolution that
17	supports the New York Public Banking Act.
18	CHAIRPERSON DROMM: Thank you, Jamie

Good to see you, Jamie.

JAMIE WEISSBERG: You, too. Thank you,

and we have been joined by Council member Adams.

JAMIE WEISSBERG: You, too. Thank you, Council member.

COMMITTEE COUNSEL: Thank you. We will now hear from Christopher Fasano followed by Jamel Henderson.

2 | SERGEANT-AT-ARMS: Starting time.

3 CHRISTOPHER FASANO: Good afternoon, 4 Chair Dromm, and members of the committee. My name 5 is Christopher Fasano. IMEs in your staff attorney 6 at Mobilization for Justice, a nonprofit civil legal 7 service provider. I am also a member of the Legal Services Staff Association, local 2320 and UAW Region 8 9A. Organization for Justice, the Legal Services 9 Staff Association, and UAW Region 9A are proud 10 members of the Public Bank Coalition. I would like 11 12 to thank the committee for the opportunity to testify in support of the three intros under consideration 13 14 today. Each is important in its own right, providing 15 much needed transparency to the city banks. But, 16 together, they do much more. They lay the groundwork 17 for a public bank that will democratize municipal 18 finance. What animates this movement is simple. Public revenue should remain in the public domain. 19 20 The public should decide how the public money is invested, not Wall Street. And those investments 21 2.2 must always serve the public. I would like to talk 23 briefly about what a public bank would be to Mobilization for Justice, my union, and the New 24 25 Yorkers we serve. Every day we grapple with the

2 housing crisis, representing tenant stated eviction proceedings and homeowners facing foreclosure. 3 solution is structural. The city needs more 4 5 permanently affordable housing. A public bank could achieve this in a variety of ways. It could invest 6 7 in social housing for low and middle income households, it could help to or originated refinance 8 affordable home loans, particularly in historically 9 redlined districts, and could take a successful model 10 like the Community Restoration Fund which is the 11 12 city's use temple I defaulted home loans and then modify them on affordable turn and expanded 13 14 dramatically. My clients are also the 11.2 percent 15 of New Yorkers who go on banked and the 21.8 percent 16 who go under banked. They fall victim to predatory 17 financial instruments just because they lack basic 18 banking services. Most recently, they had to track down paper stimulus checks which the IRS and to 26 19 20 million households over the past two months and they will likely have to do the same when the IRS advances 21 2.2 the Child Tax Credit later this year. Whether it is 23 the United States Post SAVING System which opened 24 accounts for immigrants 100 years ago or the German Public Banks which did the same for refugees and 25

2	asylum these five years ago, only public entities
3	like public banks can guarantee basic financial
4	services for all members of the public. Thank you
5	for your time and your attention to this vital
6	matter. We look forward to working with you and
7	create a public bank here in New York City.

we move on to the next member of the public, we would like to recognize Council member Brooks-Powers would like to ask a question. Council member Brooks-Powers are you there? Okay. Let's move on to Jamel Henderson while we try to connect with the Council member. Oh, one moment.

CHAIRPERSON DROMM: I think Council member Levine also has a question. His hand is raised.

JAMEL HENDERSON: Hello. Good afternoon. Can you all hear me?

COMMITTEE COUNSEL: Hold on. Council member Levine?

COUNCIL MEMBER LEVINE: Actually, I'd love for Mr. Henderson to speak and then I will follow him after this just my question. Thank you.

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2 JAMEL HENDERSON: All right. Good 3 afternoon. Or, well, good morning still. Wednesday to you all. It is great to see some 4 5 familiar faces and I am honored to be in this space to talk to you about something that is very 6 7 important. My name is Jamel Henderson. I am a proud four-time graduate of the City University of New York 8 and I am honored to be space representing an amazing 9 organization called New York Communities for Change. 10 What we are here to do is to represent the 11 12 organization and I am honored to represent them in 13 saying that we fully support Introductions 2199, 14 2100, and 2164, as well as Resolution 1600. I want 15 to put it in different context because I submitted my 16 testimony, but I want to give realistic perspectives 17 and this is something that we should consider as to 18 why it is important that we should support public First of all, many New Yorkers who are hard-19 20 working individuals like myself who look like me are still having challenges financially and when you have 21 2.2 banks charging us money that we don't have or that 23 could be used for something essential, especially in this moment right now, there is a big problem. 24 25 Currently right now, I am pretty sure there is some

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corporate Wall Street executive or CEO bank executive that is talking about how they can make more money off of the backs of our communities. There are real estate developers talking to these commercial banks to try to figure out how they can make more money off of us. None of us know where our overdraft fee money is going. None of us know why we are being charged monthly fees and none of us know why we are going through that evening more tedious process of trying to get a loan or mortgage just to support our everyday lives. A public bank will be of, by, and for the people. The city of New York is always saying that we like to lead the way. Well, here is an opportunity right now to do that. This is an open and shut case. I am an educator. I am in a doctoral program right now and one of the things we talk about is issuing a problem statement. You have heard the problem statement. Now it is time to implement and see what happens and I implore this Council to fully support these bills and let's get the people that look like me, that look like you, the opportunity to have transparency and outweighed where their money is going, to have investments that's going to directly impact our communities and take our money out of

2	investments	that	are	harming	our	planet,	that	is
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3 harming our housing issues, as well as our financial

4 and economic issues. The moment to make the change

5 is now and I look forward to being on this

6 battlefield with all of you. Thank you so much.

COMMITTEE COUNSEL: Council member

Levine?

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COUNCIL MEMBER LEVINE: Thank you so much. Thank you, Mr. Henderson, for that incredibly powerful testimony. This whole panel, such important remarks. And thank you for what you've done is advocates, as a movement to advance this really inspiring policy. I wanted to ask a question which I know Andy could answer and maybe others, as well about just how hard it has been to get accurate information on the nature of our business relationship with these banks terms of the fees and the interest structure and why you believe we need to really achieve transparency through legislation. I don't know if, unique, you want to talk about that question. And, by the way, you are listed as Dey del Rio also from New Economy Project. But maybe you would like to just weigh in on this point.

2 ANDY MORRISON: Sure. Thank you, Council member, thank you, Council member Levine for 3 your tremendous leadership on public banking in New 4 5 York City. Yeah. We foiled -- you know, submitted a 6 Freedom of Information Law request. Actually, I 7 think we've done a couple of them now to the Department of Finance to understand -- I think I 8 would put it like this. If you have a bank account 9 10 and you get a monthly statement and it lays out did you get charged any fees, did you have a savings 11 12 account that incurred interest? Did you have, you know, what kind of transactions? What is the 13 14 balance? What's the monthly balance? That's the 15 kind of information we thought would be available. 16 It's definitely not, as far as we can tell, available anywhere publicly. Even when we submitted a Freedom 17 18 of Information request, it took a long time. took, I think, months, actually, to finally get some 19 20 semblance of information and even after we got information back, we didn't get all the information 21 2.2 that we were looking for and, you know, we, of 23 course, understand there are many, many, many accounts and we, of course, understand that there is 24 25 a lot of record keeping, but we are talking about

billions and billions and billions of dollars that
are being placed in some of the most powerful
corporations on earth that have been abysmal track
record on many things that the city has goals to
achieve. So, it just seems completely inconsistent
that, for example, we are using Chase with the city
is trying to tackle climate change and Chase is the
worst funder of fossil fuels on planet Earth. And
that is just one example. We could go on for really
the entire duration of this testimony talking about
the things that are inconsistent with respect to the
big banks that hold the overwhelming majority of our
deposits. But that was our experience with the
Freedom of Information Law requests and we just want
to see basic transparency. We think the public has a
right to know about this information.

incredibly important context and I think you just laid out the rational for why we need a legislative solution here so there are no FOIL requests needed. The public can see it. And you offered a great analogy. You get a bank statement with this information as a private individual. There's no reason the public shouldn't know this about our

- money, the tax payer money, and where it's deposited.

  So, thank you, again, to this panel for this great

  work. Back to you, Mr. Chair.
- 5 CHAIRPERSON DROMM: Back to counsel.
- 6 COMMITTEE COUNSEL: Council member
- 7 Brook-Powers, would you like to ask your questions?
- 8 COUNCIL MEMBER BROOKS-POWERS: Thank you
- 9 so much for that. In regards to the public bank,
- 10 that is. That is because -- and I apologize. And
- 11 that is because there is a definite need to see
- 12 | support for MWBE's that need access to capital. And
- 13 | so, I just wanted to speak out in support of the
- 14 | public bill-- excuse me. The public bank, as well.
- 15 | I'm sorry about that. It's nap time. Thank you.
- 16 COMMITTEE COUNSEL: Thank you, Council
- 17 member. Now we have Ivan Young from Senator Sanders'
- 18 office followed by Jodie Leidecker.
- 19 SERGEANT-AT-ARMS: Starting time.
- 20 IVAN YOUNG: Good afternoon. My name is
- 21 | Ivan Young. I am here listening on behalf of Senator
- 22 | Sanders you actually had to be pulled into session at
- 23 | the moment. But I am just listening to the testimony
- 24 and I would like to thank everybody for support for
- 25 his public bank bill and please feel free to reach

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out to my office if you have any questions about the bill. But thank you.

COMMITTEE COUNSEL: Thank you. We will now hear from Jodie Leidecker followed by Tousif

Ahsan.

SERGEANT-AT-ARMS: Starting time.

JODIE LEIDECKER: Good morning, Chair Dromm and members of the committee. My name is Jodie Leidecker, organizer at Coopers Square Committee and thank you for the opportunity to testify today in support of Intros 2099, 2100, 2164, and Resolution 1600. Cooper Square Committee has worked with many tenants in the lower East side who have been subject to banks unchecked lending. When banks loan money to bad acting landlords who by buildings with a large percentage of rent regulated apartments, tenants can be pressured into giving up their homes. Tactics include harassment, repeated buyout offers, or intense construction as harassment. Tenants may be exposed to dangerous and illegal work, lead test, or other practices that make their lives so difficult it drives them from their homes. In addition, landlord sometimes withhold repairs or allow other unsafe and unhealthy conditions like garbage accumulation, past

2 or mold. When banks do not thoroughly vet and hold borrowers accountable, they can fund the displacement 3 of New Yorkers, gentrifying neighborhoods, and 4 5 displacing countless working-class individuals and 6 families of color. So, the city of New York's 7 revenue is placed in deposit with large commercial banks that finance speculative real estate, but 8 public banking will help us wrest control of public 9 10 money from Wall Street banks and help us invest in historically redlined communities. So, Intros 2199 11 12 and 2100 will shine a light on New York City's 13 financial relationships with these commercial banks and Intro 2164 would require New York City banking 14 15 Commission to provide meaningful notice of its public 16 meetings and reported its determinations of which 17 financial institutions are eligible to hold the 18 cities deposits. We urge the Council to pass, in addition to Resolution 1600 which urges the governor 19 20 and the legislation to enact the New York Public Banking Act. A public bank could support 21 2.2 nonspeculative housing models such as community land 23 trusts and mutual housing such as the Cooper Square Community Land Trust and mutual housing Association 24 which is the city's oldest CLT. These models promote 25

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community controlled development and per minute housing affordability. And can help stem gentrification and basement. So, we strongly urge the New York City Council to pass Intros 2099, 2100, and 2164 and Resolution 1600 and to continue working with our organization and others to establish a municipal public bank as a matter of racial, economic, and environmental justice. Thank you,

COMMITTEE COUNSEL: Thank you. We will now hear from Tousif Ahsan followed by Linda Leavy.

again, for the opportunity to testify.

SERGEANT-AT-ARMS: Starting time.

afternoon, Council and all the staff members who have made this possible. We really appreciate this event in the opportunity to testify. My name is Tousif Ahsan. I am here representing NYPERG which is a statewide advocacy organization. We mainly organize college students, mainly public college students throughout the state and today I want to testify in support of Intro 2099 and 2100 and the context of this really being the first step towards creating a public bank here in New York City. So, many of my colleagues, we work together on the campaign and they

2 have really already belabor the point of needing to make sure. New York City that the way that we 3 4 deposit our public money is still in line with our I really appreciate Council member Levine's 5 values. questions earlier when asking the New York City 6 7 Banking Commission, you know, what are the credentials? What are the priorities that we have in 8 terms of deciding, you know, who does and who doesn't 9 10 hold our public money. And it seemed like they really, you know, had a challenging time talking 11 12 about things like, you know, how we invest with regards to the climate crisis. And so, that is 13 14 something that I want to talk about today. Here in 15 New York City, we know that the climate crisis is 16 real, right? We have been impacted by it very 17 personally. If you are unfortunate enough to be in 18 New York City when hurricane Sandy hit, you know how destructive it was. You know, we are still 19 20 recovering. In fact, it is something that costs and it is costing the city billions of dollars and people 21 2.2 died from that hurricane, right? To use a more 23 recent example, for the past two summers, Con Edison has failed to equitably provide energy in the face of 24 the climate crisis and a failing power grid. Over 25

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the past two summers, we experienced blackouts that were targeted in poor black and brown neighborhoods in the city like Canarsie while wider, wealthier neighborhoods were kept connected. This is a good time to mentioned that the climate crisis is, in fact, the racial justice issue, right? That it is the poor people and people of color here in New York City and all over the world that disproportionately experience the negative impacts of the climate crisis and that is something that we really have to keep in mind when we are tackling this issue. And so, where does a public bank come into a place? Well, right now, we don't have any, you know, public institutions that are an alternative to the Wall Street banks and we know that these banks are actively investing in fossil fuel industries, fueling the climate crisis. My colleague before, Andy, mentioned that Chase is the biggest bank here in New York City holding on deposits, right? They are also the biggest funder of fossil fuels among the Wall Street banks. Over the past couple years, they have invested over \$268 billion in fossil fuels industries and they are, you know, just the biggest culprit, but not the only one. Four of our designated banks here in New York City

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2 account for over 30 percent of fossil fuel
3 investments--

4 SERGEANT-AT-ARMS: Time expired.

TOUSIF AHSAN: over the last couple of years-- I'm going to go ahead and wrap up. cannot continue to condone this kind of behavior and we can't afford to have Wall Street investing our money in the climate crisis. If we had a public bank, not only could we take out money out of Wall Street and out of fossil fuels, we could take that money and put it into local, renewable energy projects. We could invest in small businesses that put solar panels on people's roofs. We can invest in public transportation. We could create greener spaces for climate resiliency without gentrifying our neighborhoods, right, because it would be communities that are most impacted that would be in charge of these projects if we had a public bank. really urge city Council to pass Intros 2099 and 2100, understanding that this is really the first step to creating a public bank which is something that we desperately need if we're going to fight the climate crisis and all these other issues that my

2 colleagues are going to be talking about today.

3 Thank you.

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COMMITTEE COUNSEL: Thank you for your testimony. We will now hear from Linda Levy followed by Gregory Jost.

SERGEANT-AT-ARMS: Starting time.

LINDA LEVY: Good afternoon, Chair Dromm and members of the committee. My name is Linda Levy and I am speaking today on behalf of the lower east side People's Federal Credit Union. I want to thank you for the opportunity to testify in support of the introductions 2099, 2100, 2164 and Resolution 1600. As you have heard from many of my colleagues this morning, these proposals will promote the vital public transparency that we need to get about the city's finances and its financial relationships so that we can begin to really seriously take a look at the creation of a municipal public bank. The Lower East Side People's Federal Credit Union is a 35 year old community development credit union that serves low income people throughout the five boroughs. have branches in Manhattan on the lower East side and East Harlem, as well as a branch on the North Shore of Staten Island. The majority of our members are

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low income, immigrants, and people of color. receiving our charter in 1986, we have loaned over \$120 million to our members. Last month alone, we made \$11 million in PPP loans to the small business entrepreneurs in our community. This is at the same time that we were hearing from the larger banks like Chase and Wall Street banks that the PPP loans were just not something that they could really possibly make to anyone other than their large business customers. We strongly support the creation of a public bank for New York City because we want to see more community development financial institutions like ours providing financial services throughout the city. We have been working really, really hard for 35 years, but we have barely scratch the surface of the need in the city and that is because, given the nature of our business, our capacity is very, very The public bank would be able to invest in small. and support CDFI's so that they would increase their capacity to serve every community. We have been involved in working on trying to create a public bank in New York City for many years now along with the New Economy Project and I can tell you, for a fact, that we are very, very aware of the complications

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that take place in trying to establish a financial institution of any kind, let alone a public bank. And that is why these Introductions 2099, 2100, and 2164 are so critical for us to be able to lay the groundwork for the creation of a public bank because, without them, we don't even know where the money is currently sitting, so we don't really know how we're going to then be able to take that money and what we'll be able to do with it. We want to make sure that everything is handled in a safe and sound manner and we know that this is a huge responsibility. These bills would absolutely help us in figuring out what we need to do to make sure that the public bank would be a safe and sound financial institution protecting--

SERGEANT-AT-ARMS: Time expired.

LINDA LEVY: And so, in summary, I will just say that we really would hope that the Council will pass these introductions and that the billions of dollars that New York City deposits and Wall Street banks will now go to serving the public good as opposed to supporting the extractive economy that the current banking institutions build. Thank you.

1	COMMITTEE ON FINANCE 70
2	COMMITTEE COUNSEL: Thank you. We wil
3	now hear from Gregory Jost followed by Ben Fuller
4	Googins.
5	SERGEANT-AT-ARMS: Starting time.
6	GREGORY JOST: Thank you and thanks,
7	Linda. I'll back you up 100 percent. Good
8	afternoon, Chair Dromm members of the committee.
9	Thank you, everyone who has spoken out in favor of
10	the legislation thus far. I feel like we are in a
11	great community of advocates here and
12	legislators who want to make this happen. My
13	name is Gregory Jost. I am a Banana Kelly Community
14	Improvement Association. I'm here to speak and to
15	testify in support of Intros 2099, 2100, 2164, as
16	well as Resolution 1600. Banana Kelly, if you don't
17	know, we are a grassroots community and housing
18	organization that has been fighting for community
19	ownership, housing, affordability, community well,
20	and power in the South Bronx for over 40 years. Our
21	work has been so necessary in part because, for
22	nearly a century, the banking industry, as a whole,

has failed the Bronx and other communities of color

historic redlining and disinvestment that lead to the

across New York and the nation. Whether through

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## COMMITTEE ON FINANCE

fires and abandonment in the 70s, the financing of
speculative and predatory landlords in our
neighborhoods, the fueling of multiple foreclosure
crises, or the continued closing of branches that
have left open the door to a proliferation of fringe
financial services, Wall Street banks have profited
off of a system that has kept many of our residents
poor and this has meant we have to spend more and
more of our tax dollars on undoing their damage.
That's the extractive economy that my colleagues have
been talking about today. Meanwhile, the city of New
York has been backing these banks by placing tens of
billions of dollars on deposit with them. It's
ridiculous, isn't it? I mean, we are coming to our
senses here and I think, you know, we don't want to
be part of this same old tired model and public
banking offers this transformative, yet very
practical and tangible solution by enabling the
people to rest control of public money from some of
the largest and most harmful corporations on the
planet and, instead, create this publicly accountable
vehicle that could invest in our neighborhoods and
the infrastructure and I use the term
infrastructure very broadly, thinking about our

organizations, credit unions, the work that, you
know, all of us rely on that our neighborhoods rely
on and really advance a just recovery coming out of
this pandemic. I want to highlight also just that
one of our first national victories in the fight
against redlining, back in 1975 was the Home Mortgage
Disclosure Act which provided the data necessary to
show that bank redlining was pervasive and expansive
and, HMDA, as it's commonly known, lead directly to
the passage of the 1977 Community Reinvestment Act
which we know CRA has done tremendous good over the
past few decades, but we still you know, it's not
enough and our state and our neighborhoods show we
need more tools at our disposal to reverse these
decades and centuries

SERGEANT-AT-ARMS: Time expired.

GREGORY JOST: So, in the spirit of

HMDA and disclosure, I urge the Council to pass these
resolutions, this legislation. We're working with

Linda and the Lower East Side People's Federal Credit

Union. I'm bringing a community development credit

union to the South Bronx because the banks are just

not doing it. They're not cutting it there, so we

need to invest in our different models that we've got

## COMMITTEE ON FINANCE

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on the ground. We've got a lot of tools at our disposal, so let's have the city back it up in this really powerful way. So, I thank you or this time and this opportunity to testify today and for your continued supports, all of you members on this bill. Thank you.

COMMITTEE COUNSEL: Thank you. We will now hear from Ben Fuller Googins followed by Scott Trumbull.

SERGEANT-AT-ARMS: Starting time.

BEN FULLER GOOGINS: Good afternoon,
Chair Dromm and members of the committee. It's
really exciting to be here at a historic hearing.
Thank you all for the organizing and advocacy to make
this possible. My name is Ben Fuller Googins. I'm
the program and planning director at the Carol
Gardens Association. I'm here to join the other
members of the Public Bank Coalition to testify in
support of Intros 2099, 2100, 2164, and Resolution
1600. Carol Gardens Association, we're an affordable
housing and economic development grassroots
organization that's been working in Brooklyn since
1971. We organize with tenants and domestic workers
across the city for permanent affordable housing,

2 cooperative economics and domestic worker rights and I just wanted to share, from our experience, two core 3 areas of our work where we see a dramatic need for 4 the public banks, one that Council member Levine 5 mentioned in terms of worker co-ops and accessing 6 PPE. We currently support two worker cooperatives. One is a childcare cooperative and then there's a 8 residential and commercial cleaning cooperative. 9 Both are owned by immigrant women and domestic 10 workers and, since the pandemic, they've lost over 90 11 12 percent of their work and unlike traditional 13 businesses, we have been able to access PPE. 14 have been struggling and trying repeatedly to get 15 these much needed funds because these are people that 16 have all been excluded from government stimulus and unemployment. So that is one area where we see a 17 18 public bank would be transformative in the lives to supporting worker cooperatives and also immigrant 19 20 workers across the city. The secondary, as an affordable housing provider in Red Hook and southwest 2.1 2.2 Brooklyn, we see the difficulties in accessing 23 financing in developing new affordable, permanent housing. We are currently exploring a new project 24 that will develop over 300 units in Red Hook. 25 This

is a community that drastically needs new affordable
and permanent housing. The waitlist to get financing
from HPD is over four years. The options of getting
financing through private, joint venture partners is
really burdensome for small, affordable housing
providers like us. So, a public bank would open up
possibilities for us and other organizations across
the city to develop much needed affordable housing.
So, we strongly urge the Council to pass Intro 2099,
2100, and 2164 along with Resolution 1600 and
appreciate all the work and support to make this
hearing happen. We look forward to passing these
Intros. Thank you.

COMMITTEE COUNSEL: Thank you. We will now hear from Scott Trumbull followed by Jon Paraskevopoulos.

SERGEANT-AT-ARMS: Starting time.

SCOTT TRUMBULL: All right. Thank you so much for this opportunity to testify and thank you,
Chair Dromm and Council member Levine for your
leadership on this. My name is Scott Trumbull. I am
codirector at the Working World. We are a nonprofit
community development financial institution that
provides financing and technical assistance to worker

2	cooperatives or worker owned businesses here in New
3	York. We are also proud members of the Public Bank
4	NYC Coalition and then we are here today because we
5	want to express our support for Introductions 2099,
6	2100, 2164, as well as Resolution 1600. These bills
7	are so important not only because they would make
8	city finances more transparent, but also because they
9	would help pave the way for the creation of a
10	municipally owned public bank. I have actually
11	worked with some public banking institutions and
12	other countries and I can personally attest to the
13	fact that public banks are game changers for local
14	economies. They allow governments to fully divest
15	deposits from destructive industries such as fossil
16	fuels and speculative real estate and they also
17	facilitate meaningful investments into local economic
18	development, right? So, that means more investment
19	in affordable housing. It means more locally owned
20	and controlled renewable energy. And it also means
21	more support for worker cooperatives and small
22	businesses in historically redlined neighborhoods and
23	communities of color. In my role at the Working
24	World, you know, I've had the privilege to work with
25	dozens of worker cooperative businesses across New

2	York and, you know, these are businesses that are
3	really like pillars in their community. They are
4	owned by their employees. They create good paying
5	jobs. They democratize decision-making and they
6	allow workers to share in the process which, you
7	know, for many folks, can be a life-changing thing.
8	But they need real capital to grow. They needed
9	investments in their not getting it from Wall Street
10	banks. If we had municipally owned banks that could
11	partner with CDFI's like the Working World, it could
12	make a huge difference. We could drive more capital
13	into the cooperative economy, we could make sure that
14	local businesses fully recover from the pandemic, and
15	we could build real wealth and New York City
16	neighborhoods. But, did you do this, we first need
17	to better understand how New York City manages its
18	finances and we need a basic framework for how to
19	form and regulate the bank and that is exactly what
20	these bills help to do. So, we would like to urge
21	city Council to pass Intros 2199, 2100, and 2164, as
22	well as Resolution 1600. You know, these bills are a
23	really important step forward

## COMMITTEE ON FINANCE

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	SCOTT TRU	JMBULL:	creatin	g a mo	ore
equitable	economy ar	nd advanc	ing raci	al and	d economic
iustice.	Thanks so	much.			

COMMITTEE COUNSEL: Thank you. And we will now hear from John Paraskevopoulos.

SERGEANT-AT-ARMS: Starting time.

JOHN PARASKEVOPOULOS: Good afternoon, Chair Dromm and members of the committee. My name is John Paraskevopoulos and I'm a member of the New York City chapter of the Democratic Socialists of America Detten [sp?] Finance working group. Thank you for the opportunity to testify today in support of introductions 2199, 2100, 2164, Resolution 1600. These proposals promote vital public transparency about the city's finances and financial relationships and lay critical groundwork for the creation of a municipal public bank. The New York City Democratic Socialist of America is a member of the Public Banking Coalition and an organization of volunteers committed to supporting public policies that increase democratic control over the economy, limit the extraction of wealth from working class communities, mitigate and rivers harm done to the ecosystem, and create racial justice and a fair society for all. We

2	believe that the creation of a public bank of New
3	York City accomplishes each of these goals and that
4	the bills being discussed by this committee today are
5	a step in the right direction. Each year, the city
6	of New York collects tens of billions of dollars in
7	revenue from taxes and other sources to fund public
8	services. Currently, most of this money is placed or
9	deposit with large commercial banks responsible for
10	systematically just investing in New York's
11	communities of color, financing fossil fuel
12	industries around the globe, speculating on real
13	estate, and engaging in fraudulent and risky lending
14	activity. Interesting that money with these
15	financial institutions betrays New Yorkers by using
16	their tax dollars to support activities that they do
17	not support. There is no reason why this money
18	should not, instead, be kept on deposit with a
19	publicly owned bank that can use these resources to
20	invest in our community. A public bank is a
21	financial institution created by a public entity that
22	is owned by and accountable to the public. In this
23	respect, public banks are no different from public
24	libraries or public schools and are, and worldwide.
25	Public banks can serve as a powerful tool for local

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governments to invest in important areas that are neglected by the private banking industries such as renewable energy, permanently affordable housing, and worker owned businesses. Public banks can also remedy the shortcomings of a private banking system by prioritizing investments in neighborhoods redlined by the private banking industry, offering banking services to the un-banked and undocumented, and reinvesting profits in the public coffers. banks lower costs for government by eliminating the fees associated with retaining private banks as bond counsel or underwriters and by providing low-cost financing to government projects. A public bank would also provide useful competition to the private banking sector which enjoys an unfair monopoly on the provision of financial services in New York in spite of its deeply checkered history of failing to comply with financial regulations and fair lending practices and chronic inability to invest meaningfully in the goods and services New Yorkers need most. When New Yorkers need affordable housing, private banks finance luxury condominiums. When New Yorkers need green jobs, private banks finance fossil fuels. When New Yorkers need to stay in their homes, private

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banks foreclose on their mortgages. For these reasons and others, we strongly urge the New York City Council to pass Introductions 2099, 2100, and 2164, as well as Resolution 1600. Thank you, again, for the opportunity--

SERGEANT-AT-ARMS: Time expired.

JOHN PARASKEVOPOULOS: to testify today and for giving this incredibly important issue to of public hearing and consideration and I hope to work together with each of you on this issue in the future. So, thank you.

This will conclude our public testimony unless if there is anybody that we have inadvertently forgotten to call on who is here and would like to testify.

Please use the zoom raise hand function now and we will hear from you. And seeing nine, Chair Dromm, I will turn it back over to you to close out the hearing.

CHAIRPERSON DROMM: Well, thank you very much to you, Rebecca, and to all of the advocates for coming out today. I look forward to continuing to work with you and Council member Levine on this, as well, as well as the other sponsors,

1	COMMITTEE ON FINANCE 82
2	Council members Cornegy and Rosenthal and I thank you
3	for coming today and, with that, this hearing is
4	adjourned at 12:47 in the morning. Or the afternoon,
5	I should say. Thank you to everyone.
6	COMMITTEE COUNSEL:
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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date	June	24,	2021
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