

CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON MENTAL HEALTH,
DISABILITIES, AND ADDICTIONS

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April 6, 2021
Start: 10:04 a.m.
Recess: 12:32 p.m.

HELD AT: Remote Hearing (Virtual Room 2)

B E F O R E: Farah Louis
CHAIRPERSON

COUNCIL MEMBERS:
Alicka Ampy-Samuel
Diana Ayala
Joseph Borelli
Fernando Cabrera
Jeffrey Dinowitz
Kevin Riley
Helen Rosenthal

A P P E A R A N C E S (CONTINUED)

Dr. Myla Harrison, Acting Executive Deputy
Commissioner
Department of Mental Health and Hygiene

Susan Herman, Director
Office of Thrive NYC

Dr. Charles Barron, Deputy Chief Medical Officer
Office of Behavioral Health for New York City
Health and Hospitals

Zainab Tawil, Mental Healthcare Worker
Arab American Association of New York

Joo Han, Deputy Director
Asian American Federation

Yuna Youn
Korean Community Service [KCS]

Erica McSwain, Director
Queens Community Justice Center

Nadia Chait, Director of Police and Advocacy
Coalition for Behavioral Health

Fiodnna O'Grady
Samaritan's Suicide Prevention Center

Kimberly Blair
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Malachi Carrasquilla
Anti-Violence Project

Jasmine Bowden
Anti-Violence Project

Aaron Muller, Clinical Psychologist

Scott Kierney, New York City Resident

Peggy Herrera, Member
Freedom Agenda

Ruth Lowenkron, Director
Disability Justice Program
New York Lawyers for the Public Interest

Felix Guzman
Correct Crisis Intervention Today

Joyce Kendrick, Attorney
Mental Health Representation Team
Criminal Defense Practice
Brooklyn Defender Services

Yao Chang, Staff Member
Community Organizing and Public Advocacy
Department
New York City Anti-Violence Project

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3 SERGEANT-AT-ARMS: Recording to the
4 computer all set.

5 SERGEANT-AT-ARMS: Thank you.

6 SERGEANT-AT-ARMS: Cloud recording rolling.

7 SERGEANT-AT-ARMS: Thank you.

8 SERGEANT-AT-ARMS: Back up is rolling.

9 SERGEANT-AT-ARMS: Thank you. Sergeant
10 Sadowski?

11 SERGEANT-AT-ARMS: Good morning and welcome
12 to today's remote New York City Council hearing for
13 the Committee on Mental Health, Disabilities, and
14 Addictions. At this time, would all Council members
15 and Council staff please turn on their video? To
16 minimize disruption, please place electronic devices
17 on vibrate or silent mode. If you wish to submit
18 testimony, you may do so at
19 testimony@Council.NYC.gov. Once again, that is
20 testimony@Council.NYC.gov. Thank you. We are ready
21 to begin.

22 SERGEANT-AT-ARMS: Chair Louis, whenever
23 you're ready.

24 CHAIRPERSON LOUIS: I hope you can hear
25 that. Good morning, everyone. I'm Council member
Farah Louis, Chair of the Committee on Mental Health,

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3 Disabilities, and Addictions and I'd like to thank
4 everyone who is joining us today for this remote
5 hearing. I would also like to welcome members of the
6 committee and Council members who are present. I see
7 currently Council members Riley, Cabrera, and
8 Borelli. This morning, we are holding an oversight
9 hearing entitled access to mental health care in
10 communities of color. In New York City today, in the
11 year 2021, more than a year into a public health
12 crisis that has worsened the mental health of nearly
13 every person in this city, it is extremely difficult
14 to find affordable, comprehensive, immediate and
15 culturally competent and accessible mental healthcare
16 if you are a person of color. So, I will reiterate.
17 If you are a black, brown, Asian, or another New
18 Yorker of color, you are more likely to find yourself
19 living in a mental healthcare desert. A mental
20 healthcare desert or a mental healthcare professional
21 shortage area is a community where residents who need
22 mental health services outnumber the providers who
23 are available to serve them. For example, in the
24 Bronx, 91 percent of residents insured by Medicaid,
25 most of whom are black, brown, and low income, live
in a mental health desert. Even for those that do

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3 not live in a mental health desert, communities of
4 color in New York City are also far more likely to be
5 under and uninsured than white communities which
6 automatically decreases access to affordable mental
7 health care service. This is because mental health
8 providers do not accept insurance at all and although
9 90 percent except private insurance, only 71 percent
10 of providers except Medicaid and 85 percent except
11 Medicare and even for New Yorkers with color with
12 insurance that live in a community with mental health
13 providers, it is difficult to find mental health
14 providers with language skills, cultural sensitivity
15 who represent the diverse populations of New York
16 City. According to the American Psychological
17 Association in 2018, about 86 percent of
18 psychologists and the United States workforce who are
19 white or fewer than 15 percent were from other racial
20 next that groups. So, I'll repeat what I said
21 before. If you are a person of color in New York
22 City, it is extremely difficult to find affordable,
23 comprehensive and immediate culturally competent and
24 accessible mental health care. This issue is not
25 new. It is extremely complex and not using to solve.
This is a problem that has been created by

3 generations of federal, state, and city negligence of
4 our communities. To start, Medicaid pays rates that
5 dis-incentivize even the most well-meaning providers.
6 According to a Medicaid to Medicare fee index which
7 measures each state's physicians' fees relative to
8 Medicare fees, in 2016, New York's Medicaid
9 program pay physician fees at 56 percent of Medicare
10 rates. More specifically, New York's Medicaid
11 program paid primary care physicians at 44 percent of
12 Medicare rates. That is definitely unacceptable.
13 Further, the shift from fee for service to a managed
14 care has left too many community based organizations
15 unable to cover their expenses, unable to receive
16 reimbursements for their services and unable to
17 negotiate livable wages for their practices. That,
18 also, is very unacceptable. Additionally, insurance
19 networks for mental health providers are far too
20 small. The 2015 survey found that people were far
21 less likely to find or use an in network mental
22 health provider compared to the other types of
23 medical specialists. And, finally, and perhaps more
24 disturbingly, mental health parity, meaning that
25 health insurers apply similar processes and
restrictions for treatment and coverage of mental

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3 health and substance use disorders as they wanted for
4 medical and surgical benefits. It has never been
5 fully realized here in New York. Leaving providers
6 with low reimbursement rates and very difficult
7 survey of state efforts to ensure parity when it
8 comes to behavioral health insurance benefits. It
9 New York City has received a failing grade on this.
10 So, what are we going to do about it and what are we
11 going to do to ensure livable wages for mental health
12 providers? What are we going to do to advocate at
13 the state and federal level to correct these
14 problems? What are we doing to allow access to the
15 next generation of New Yorkers of color to
16 educational opportunities, mental health trainings,
17 and graduate degrees? What are we doing to address
18 stigma that may prevent New Yorkers in our most
19 vulnerable communities from accessing care? And what
20 are we doing to address the existing gap in care
21 throughout New York City? So, I will go on to share
22 some sobering statistics. In 2017, 76 percent of US-
23 born Asian Americans Pacific Islander New Yorkers
24 with depression reported that they were at a time in
25 the last 12 months when they needed treatment for
mental health problems, but did not get it.

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3 Nationally, black adults are 10 percent more likely
4 to report serious psychological distress than white
5 adults. Latin X New Yorkers display higher rates of
6 depression than white New Yorkers, but white New
7 Yorkers suffering from depression are more likely to
8 engage in treatment. We cannot wait to fix this
9 problem. The time to address this is right now. At
10 today's hearing, the committee looks forward to
11 hearing from the administration, our community based
12 organizations, and advocates about how New York City
13 can address this issue head on and finally in short
14 accessible, affordable, comprehensive, and culturally
15 sensitive mental health care to communities of color.
16 I want to thank the administration, DOHMH, Thrive,
17 Health and Hospitals, who are here with us today. I
18 know you are committed to working on this issue for
19 all New Yorkers and to effectively address the mental
20 health needs that arise in our communities. I look
21 forward to hearing from you all today and to learn
22 more about the role that the city Council can play in
23 supporting your efforts. I also want to thank my
24 colleagues, as well as the committee staff, senior
25 counsel, Sara Liss, legislative policy analyst,
Kristie Dwyer, finance analyst, Lauren Hunt, and

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3 legislative intern Stephan Aspermante, for making
4 this hearing possible. I now turn to Public Advocate
5 Jumaane Williams, who is with us today to, to share
6 remarks. Thank you.

7 PUBLIC ADVOCATE WILLIAMS: Thank you,
8 Chair Louis. As was mentioned, my name is Jumaane
9 Williams. I'm the Public Advocate for the city of
10 New York. Again, I want to thank Chair Louis for
11 holding this very important hearing today and for
12 giving me the opportunity to speak. We know that
13 mental health affects us all and I want to make sure
14 I make that clear and I want to also lift up deputy
15 inspector Dennis Mullaney who took his life yesterday
16 showing that this mental health is very real across
17 all lines. I pray for his family and his friends.
18 Even with that being true, it is right to hold the
19 hearing on the impacts of mental health in the black
20 and brown people of color community. We have seen
21 from infection to injection of how much more these
22 communities are affected, and that includes mental
23 health, that includes sometimes trying to self-
24 medicate to deal with the pain. I have been very
25 open about my own mental health in the services I
have received in therapy for at least the past five

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3 years and the impact that that has had on me and
4 being able to finally have a long, strong, healthy
5 relationship and I can't imagine trying to go through
6 the times that we are going through now without
7 having access to those services and I am saddened for
8 those who do not. I am not okay. Those words
9 resonated with a lot of folks last year when I first
10 said them. They understood that what was happening
11 then was just too much and in communities of color,
12 many people still feel that way. It's too much when
13 a family member or a friend passes away from a virus
14 again and again of death. These feelings are real
15 and there needs to be a space to talk about how we
16 are feeling when overwhelmed. I have still not
17 looked at the video of George Floyd. Like I can only
18 take it a few minutes at a time on CNN when they
19 speak of what is happening in the courtroom. When I
20 said those four words last year, I meant them. The
21 raw emotion that exists in communities more color.
22 At the same time, there can be a stigma when
23 discussing how to manage those emotions. Asking for
24 help, too often, can be seen as weakness. We need to
25 make sure that there is courage and strength to ask a
person for help. People do not need to suffer. When

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3 you're not okay, we need to make sure someone is
4 there to help and, as the Chair mentioned, even,
5 unfortunately, if you have gotten the courage and
6 strength to reach out, you, sadly, may not have the
7 resources to access the help that is needed. That is
8 why, with upcoming budget negotiations are important
9 and why I keep pointing out we have to send a better
10 message of how we are trying to keep people safe and
11 healthy. While the NYPD's budget will be slightly
12 increasing, the Department of Health and Mental
13 Health Hygiene budget is going in the wrong
14 direction. Mental health cannot be just seen again
15 as a simple policing issue. It's not a simple issue
16 at all, but I know we can't fix it by decreasing the
17 agencies that are trying to prevent it-- trying to
18 provide the services that need it. We do not simply
19 just need more money for NYPD. We need more money
20 for all of these agencies. We ask for investment in
21 communities of more color that is designed to
22 address, not perpetrate, trauma. Frankly,
23 communities of more color have struggled with mental
24 health at disproportionate rates. For example,
25 nationally, black individuals are 20 percent more
likely than others to experience mental health

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3 problems, according to the Department of Health and
4 Human Services Office of Minority Health. The
5 pandemic has only amplified mental health issues and
6 New York State Health Foundation report found that 42
7 percent of Latin X and 39 percent of black New
8 Yorkers reported anxiety or depressive symptoms in
9 October 2020. Clearly, it is difficult for people of
10 more color to deal with the constant threat of virus,
11 lack of stable job opportunities, rising costs, and
12 so many other concerns. We should also be mindful of
13 the number of mental health facilities, as the Chair
14 mentioned, in proximity to communities of more color.
15 There are hundreds of mental health facilities across
16 the city with the most found in Manhattan. Notably,
17 there are some neighborhoods in the city such as in
18 Southeast Queens or Northwest Bronx without a nearby
19 mental health facility at all. That highlights the
20 challenge of accessibility to mental health
21 facilities for so many New York City. This is the
22 right opportunity to propose solutions. Early last
23 month, my office released a report titled, a renewed
24 deal for New York City that highlights some solutions
25 that the administration should explore. The upcoming
budget should ensure \$7 million for two new respite

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3 centers and \$20,000,000.04 four new support and
4 connections centers. The latest federal stimulus
5 should help fund this small ask. Finally, we cannot
6 forget about the young people who are all struggling
7 during the pandemic. The budget needs to account for
8 more counselors and mental health staff in schools,
9 not simply, again, additional funding for NYPD.
10 Universal mental health screening is also needed,
11 especially for students affected by the pandemic. We
12 need to lift up our youth who have been historically
13 marginalized and the budget must reflect that. I
14 appreciate today's hearing as mental health can still
15 act as a stigma of far too many in communities of
16 more color. Communities who need their assistance
17 the most. Genuine investment is needed to make sure
18 we can reduce the stigma and offer help to people of
19 more color who need it. I think the Chair for
20 allowing me to speak. I look forward to today's
21 testimony and as we redefine what public safety is
22 and what public health is. I hope our dollars show
23 where our priorities are. Thank you.

24 CHAIRPERSON LOUIS: Thank you so much,
25 Public Advocate Williams, for joining us today and
for your remarks. I also want to share that we have

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3 been joined by Council member Ayala and Council
4 member Ampry-Samuel. I will now turn to committee
5 counsel, Sara Liss, to go over some procedural
6 matters for this hearing. Thank you.

7 COMMITTEE COUNSEL: Thank you very
8 much, Chair Louis, and good morning, everyone. I am
9 Sara Liss, counsel to the Committee on Mental Health,
10 Disabilities, and Addictions for the New York City
11 Council. I will be moderating today's hearing.
12 Before we begin, I wanted to go over a couple of
13 procedural matters. I will be calling on panelists
14 to testify. I want to remind everyone that you will
15 be on mute until I call on you to testify. You will
16 then be on muted by the host. Please listen for your
17 name to be called. For everyone testifying today,
18 please note that there may be a few seconds of delay
19 before you are on muted and we thank you in advance
20 for your patience. At today's hearing, the first
21 panel will be the administration, followed by Council
22 member questions and then the public will testify.
23 During the hearing, if Council members would like to
24 ask a question, please use the zoom raise hand
25 function and I will call on you in order. I will now
call on members of the administration to testify and

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3 that will include both members who are testifying and
4 those who will be answering questions. Dr. Myla
5 Harrison, acting executive Deputy Commissioner,
6 Division of Mental Hygiene, Department of Health and
7 Mental Hygiene. Susan Herman, director, Office of
8 Thrive NYC. Dr. Charles Barron, deputy chief medical
9 officer, Office of Behavioral Health for New York
10 City Health and Hospitals. I will first read the
11 oath and, after, I will call on each panelist
12 individually to respond. Do you affirm to tell the
13 truth, the whole truth, and nothing but the truth
14 before this committee and to respond honestly to
15 Council member questions? Deputy Commissioner Dr.
16 Harrison?

17 EXECUTIVE DEPUTY COMMISSIONER HARRISON:

18 Yes. I do.

19 COMMITTEE COUNSEL: Thank you.

20 Director Herman?

21 DIRECTOR HERMAN: I do.

22 COMMITTEE COUNSEL: Thank you. Dr.

23 Barron?

24 DR. CHARLES BARRON: Yes. I do.

25 COMMITTEE COUNSEL: Dr. Harrison, you
may begin when you are ready.

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3 EXECUTIVE DEPUTY COMMISSIONER HARRISON:

4 Thank you so much. Good morning, Chair Louis and
5 members of the committee. I am Dr. Mylan Harrison,
6 acting executive deputy commissioner of the Division
7 of Mental Hygiene at the New York City Department of
8 Health and Mental Hygiene. Health Department. I am
9 joined today by Susan Herman, director of the Mayor's
10 Office of Thrive NYC, and Dr. Charles Barron, deputy
11 chief medical officer, Office of Behavioral Health at
12 New York City Health and Hospitals. On behalf of
13 health Commissioner Dr. Dave Chokshi, thank you for
14 the opportunity to testify today about the city's
15 efforts to respond to mental health needs of New York
16 City's communities of color. The health department
17 is committed to supporting the mental health and
18 well-being of all New Yorkers and, particularly, New
19 Yorkers that are experiencing disproportionate
20 health, mental health, and social burdens. This
21 includes people of color who, in many cases,
22 experience physical health and mental health
23 inequities. Differences and mental health outcomes
24 among racial and ethnic groups are rooted in
25 structural racism and other social determinants of
mental health, not biological or individual traits.

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3 Social determinants of mental health, the conditions
4 of the environment where people live, learn, work,
5 and play, such as housing, education, income, and
6 wealth, among others, correlate greatly to
7 individuals in community's mental health and well-
8 being. For example, our 2017 social determinants of
9 health surveys found that serious psychological
10 stress is higher among New Yorkers who experience
11 financial struggles, who feel unsafe in their
12 neighborhood, or who experience challenges with their
13 home and living environment. These survey findings
14 help illuminate how structural racism in our
15 country's history of discriminatory policies
16 profoundly influence the resources, opportunities,
17 and experiences that people in communities of color
18 in New York City. Our 2017 survey also found serious
19 psychological distress was three times higher among
20 the adult New Yorkers who reported experiencing
21 racism or discrimination a lot for some of the time
22 compared to people who experienced racism a little or
23 not at all. These findings underscore the importance
24 of applying an equity approach to our work and
25 directing resources to communities experiencing
mental health disparities and inequities. I would

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3 like to touch for a moment on how the Covid 19
4 pandemic is affecting the mental health and well-
5 being of New Yorkers, an area where, again, people of
6 color are experiencing disproportionate health and
7 social burdens. People of color, particularly black
8 and Latino New Yorkers, have experienced a higher
9 burden of cases, hospitalization, and deaths from the
10 Covid 19 pandemic compared to white New Yorkers.
11 April and May 2020 New York City Health Opinion Polls
12 also indicate that factors that place adults at risk
13 for adverse health-- adverse mental health very
14 across race and ethnicity. These surveys indicate
15 that Latino and Asian adults are more likely than
16 white adults to report a job loss or reduced hours
17 and Latino adults are more likely than white adults
18 to report feelings of financial distress as a result
19 of the pandemic. The health department addresses
20 mental health needs and social determinants of mental
21 health by collecting and monitoring mental health
22 data. Working with contracted providers to direct
23 and deliver their services to individuals and
24 communities with the greatest need and that
25 experience mental health inequities and by investing
in services that close gaps in care or address mental

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3 health disparities. I will now share some highlights
4 of our work that connects people of color to
5 behavioral health services and increases their access
6 to preventive care. To meet New Yorkers where they
7 live and choose to receive services, we manage mobile
8 treatment programs that provide mental health and
9 substance use treatment and support people with
10 serious mental health concerns, complex life
11 situations, transient living situations, and or
12 involvement with the criminal legal system. We also
13 control access to 75 mobile treatment teams serving
14 New York City for more than 4600 treatment slots
15 through a single point of access. Single point of
16 access, SPOA, receives referrals, determines
17 eligibility, and assigns individuals with serious
18 mental illness to the appropriate provider. Mobile
19 crisis teams are ineffective an important tool to
20 keep being New Yorkers connected to care over time.
21 We operate health engagement and assessment teams,
22 HEAT, which support individuals in the community
23 presenting with a behavioral health challenge or a
24 health concern impacting their daily functioning.
25 HEAT aims to help individuals remain connected to
communities, connect them to care and services at

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3 critical moments in time. HEAT focuses on reducing
4 racial inequity and receiving referrals from the
5 community and local police precincts to encourage a
6 health response and prevent criminal legal
7 involvement as black New Yorkers disproportionately
8 bear the burden of criminal legal system involvement
9 in New York City. The health department addresses
10 social determinants of mental health through one of
11 our largest programs, supportive housing. We
12 contract to provide more than 9000 units of permanent
13 supportive housing for people with serious mental
14 illness, substance use disorders, and young adult.
15 Supportive housing helps engage workers with services
16 specific to their health and mental health care needs
17 and provides stable housing for people who have been
18 homeless. The Health department also supports
19 communities by helping individuals build resilience.
20 As part of our Covid 19 response, the health
21 department redirected our existing mental health
22 first aid efforts to launch Covid 19 community
23 conversations programs, 3C, which provides community
24 training and discussions in English, Spanish, and
25 manager read know about the mental health impact of
the pandemic, structural racism, coping and

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3 resiliency skills, and informs residents of available
4 mental health resources. To date, more than 15,000
5 New Yorkers from the 33 priority neighborhoods
6 identified by that Mayor's Task force on racial
7 inclusion and equity have taken this workshop. Our
8 Brooklyn rapid assessment and response provides
9 trauma support to communities in Brownsville and
10 Bedford Stuyvesant, neighborhoods that are
11 disproportionately affected by health inequities.
12 The individuals living in those neighborhoods may
13 have increased risk of mental health challenges into
14 premature mortality. This program seeks to increase
15 the neighborhoods capacity to plan, prepare, and
16 respond to traumatic incidents to mitigate the
17 negative effects of trauma on individuals and
18 community and increase community resilience.
19 Brooklyn rapid assessment and response provides a
20 virtual psychoeducation sessions, healing circles,
21 and ongoing mental health training and support to
22 local community based organizations, providers, and
23 advocates. Lastly, the health departments
24 neighborhood health action centers in Brownsville,
25 East Harlem, and Tremont provide a variety of
resources and programs to serve residents health

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3 needs. Action centers are located in neighborhoods
4 burdened with the health inequities driven by decades
5 of-- or I should say centuries-- of disinvestment.
6 The action centers bring together healthcare
7 providers, government resources, and community based
8 organ stations and programs under one roof.
9 Community members can go to an action Center for
10 primary care and mental health care or referrals to
11 health care services in their area. These are just a
12 few highlights of our many initiatives and strategies
13 to address gaps in care and social determinants of
14 mental health to improve mental health and well-being
15 across New York City, particularly in communities of
16 color and communities experiencing mental health
17 inequities. In addition to this work, the health
18 department provides all messaging and guidance in the
19 languages spoken by the communities we serve. The
20 health department keeps the standard of translating
21 all materials into 13 languages and our Covid 19
22 related messaging has been translated and up to 26
23 languages. We rely on the feedback all of our
24 partners in the city Council and members of the
25 community like those here to testify today. I want
to thank you for your continued partnership,

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3 feedback, and support as we continue to care for the
4 health of New Yorkers during this critical time in
5 the city's history. I am happy to take your
6 questions.

7 COMMITTEE COUNSEL: Thank you very
8 much. We now turned back to Chair Louis to start off
9 with questions.

10 CHAIRPERSON LOUIS: Thank you so much.
11 So, as you all are aware, accessible and equitable
12 mental health care. In services in communities of
13 color have been historically problematic and even
14 deplorable. So, I wanted to provide some context for
15 all of those that are joining us today and do a deep
16 dive regarding mental health deserts. So, my first
17 question to the administration would be what are the
18 mental health deserts in New York City? Share what
19 neighborhoods have the least access to mental health
20 resources.

21 DEPUTY COMMISSIONER HARRISON: Thank you
22 so much for that question. I am going to started off
23 and I may turn this over to my colleague from Thrive,
24 as well. As you pointed to already, there are
25 differences in mental health outcomes among racial
and ethnic groups and, you know, some of those

3 outcomes are really due to structural racism, and
4 other social determinants of health and are not
5 individual traits or biological traits of people.
6 And those social determinants of health, as we have
7 been talking about, or conditions of the environment
8 where people live, learn, work, and play and include,
9 as I mentioned earlier, housing education income and
10 wealth and really greatly contribute to some of the
11 disparities that we are faced with at this point. I
12 also want to point out that, in part, through this
13 pandemic, we have learned to take advantage of
14 virtual care in a way that we were not able to do
15 before. And so, it is not just dependent on having
16 care in your community any longer. You can get care
17 from any setting in part if you have got the
18 technology and resources. Telehealth and tele-mental
19 health were turned on a dime in the spring last year
20 in a way that we never thought were imaginable and
21 that means that care is available to people even if
22 it is not around the corner from them. They could be
23 across the city where they are then able to access
24 care. I also want to point out that a lot of that
25 care for people in New York City with serious mental
illness is available through mobile treatment

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3 services and so those are mobile treatment teams such
4 as assertive community treatment teams and IMT teams
5 where the service can come to the individual where
6 they live and it is not dependent on having a brick-
7 and-mortar solution for them, necessarily, in their
8 neighborhood because the services come to them. The
9 care is coming to them in a mobile way.

10 CHAIRPERSON LOUIS: Dr. Harrison, thank
11 you for sharing that. I understand what you mean,
12 but for those who don't have access to digital
13 devices, it further exacerbates the disparity and I
14 think what we are looking for is for access to that
15 information that folks in all communities can receive
16 so that they are aware of mobile treatment sites and
17 other ways to get their treatment. So, I do
18 appreciate that information and maybe we can work on
19 a way to share information about mobile treatment and
20 opportunities for our communities because I think
21 that may be another solution to this issue, but I
22 wanted to know if anybody could share specifically
23 which neighborhoods have the least access of mental
24 health resources. If we could name those
25 neighborhoods as we further the conversation.

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3 DEPUTY COMMISSIONER HARRISON: I don't
4 have that list in front of me, but I think I'm going
5 to turn it over to my colleague in Thrive, Susan
6 Herman, who can speak to some of the work that Thrive
7 as been doing in this effort.

8 DIRECTOR HERMAN: Thank you, Myla. Thank
9 you, Chair Louis. Thank you for having this hearing
10 today. What I can say is we'd be happy to provide
11 maps for you of both the 70 federally designated
12 mental health shortage areas and the 33 communities
13 that were hardest hit by Covid and they overlap in
14 great part. We, as you and I have talked about, at
15 Thrive we have tried to place any of our services
16 that are not mobile, services that are in a brick
17 and mortar clinic, in a school, in a shelter, within
18 areas that need the resources the most. So, over 75
19 percent of Thrive resources are within these
20 federally designated mental health shortage areas and
21 if you look at the 33 communities that the health
22 department has designated, first of all, about half
23 of those New Yorkers live in those communities and
24 let's just talk about some of the work that Thrive
25 does there. 76 percent of our mental health service
corps sites are in these 33 communities. We are

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3 currently supporting about 430 plus schools in those
4 communities, but that number is growing all the time
5 as we do more and more work with schools in those
6 communities and that includes on-site mental health
7 services and high needs schools and it includes the
8 work of the school response clinicians, the mental
9 health specialists, and pathways to care which is a
10 new program, new partnership with Health and
11 Hospitals to provide expedited referrals to
12 assessment and treatment from schools to H&H child
13 and adolescent clinics. Our support and connection
14 centers are both in and will serve neighborhoods that
15 are within these communities. Our social and
16 emotional supports for parents and teachers, over 80
17 percent of the sites are located in these 33
18 communities. So, I could go program by program, but
19 we are intentionally placing our programs within
20 communities that need the resources the most.

21 CHAIRPERSON LOUIS: So, thank you so
22 much, Executive Director Herman. I just have to push
23 back a little bit only because we have been having
24 this conversation-- not you and I-- but just in
25 general. In this pandemic for a very long time. The
fact that we don't have these 33 neighborhoods for

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2 this conversation today is definitely problematic.

3 So we need that information. We need to share it.

4 Go ahead.

5 DIRECTOR HERMAN: That we don't have the
6 names of the neighborhoods? That what you're saying?
7 The 33 communities?

8 CHAIRPERSON LOUIS: The 33
9 neighborhoods. The reason why I want to share it
10 is--

11 DIRECTOR HERMAN: Sure. We can share that
12 and I believe it's on the health department's
13 website, what the 33 neighborhoods are.

14 CHAIRPERSON LOUIS: Right. We want it
15 to be shared today at the hearing. Although it's on
16 the website, it's important for us to share this
17 conversation so that the public could hear and
18 understand what's happening because they may not know
19 it is on the website. We can say it's on the
20 website, but they need to audibly hear this
21 information today because that is definitely
22 problematic that we don't have that. I want us to
23 answer these questions as succinct as possible so
24 that the information is shared today. So, although
25 you say it is on the website, we will get that

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3 information from your team or maybe my team could
4 look for it, since it's on the website. It's
5 important for us to have this information readily
6 available for the community. So, I will just jump
7 into the next question. I wanted to know how your
8 agencies are continuously evaluating and analyzing
9 access to mental health resources across the city by
10 ZIP code. I heard Dr. Harrison mention earlier
11 regarding data. So, I just wanted to know how you're
12 taking that data, evaluating and analyzing that
13 information?

14 COMMITTEE COUNSEL: Please just bear
15 with us one minute while we work to unmute Dr.
16 Harrison.

17 DEPUTY COMMISSIONER HARRISON: Thank
18 you. Thank you very much. Sorry about that
19 technology problem. So, I think you are asking about
20 specifically ZIP Codes and where do we-- where and
21 how do we collect that information. I think I got
22 distracted by not being able to unmute, so apologies
23 on that. So, yes. There are number of things that
24 we do at the health department in terms of looking at
25 where services are and where services should be.
Some of that is through the kinds of data that we

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3 collect from community health surveys which you
4 referred to in your opening remarks. That is one way
5 we collect information about where people of concern
6 might be. We have to combine across the years to get
7 at anything close to the community because of the
8 number of people that you need to be able to say that
9 with confidence. We also have targeted our most
10 recent programs. I was talking about the community
11 conversations around Covid, 3C. Those are targeted
12 in the neighborhoods that most-- have been most
13 impacted by Covid and most impacted by social
14 determinants and long-standing disparities and racism
15 and, as I mentioned, all 33 of the task forces,
16 Mayors Task force on Racial Inclusion and Equity
17 Neighborhoods, have been touched by those sessions
18 and we track for those sessions where the people are
19 coming from and what neighborhoods that they are in.
20 So, again, depends on the program how much
21 information we have about communities ZIP Codes or
22 neighborhoods that people are from.

23 CHAIRPERSON LOUIS: Where's that
24 information being stored or shared?

25 DEPUTY COMMISSIONER HARRISON: So, the
information on 3C, specifically, is being used to

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2 make sure that programmatically we are tapping into
3 the right neighborhoods and I don't know that it is
4 publicly, you know, available, but I would be happy
5 to follow up with you specifically about that
6 program, for instance. I have also spoken in another
7 hearing about the communities summaries that we have
8 done at the health department that to look at
9 community health profiles and look at them community
10 by community where there have been impacts.
11 Actually, it's not just mental health. It's health
12 and mental health. It's the whole spectrum of, you
13 know, care that we are concerned about.

14 CHAIRPERSON LOUIS: All right. Thank
15 you. Now, if you can share with us what is your
16 agency or the city in general doing to increase
17 cultural competency among mental health providers,
18 including those in H&H facilities?

19 DEPUTY COMMISSIONER HARRISON: So, yeah.
20 Thank you for that question. You know, as I
21 mentioned-- and it's not the same as cultural
22 competency, but I mentioned the linguistic
23 translations, language translations of the materials
24 that we put out. I think what I will do is turn this
25 question, since you asked specifically about Health

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2 and Hospitals, I'm going to turn it over to Dr. Baron
3 to speak about the health and hospitals perspective
4 on this.

5 DR. CHARLES BARRON: So, thank you for
6 that question. [inaudible 00:38:10]

7 CHAIRPERSON LOUIS: Deputy Chief
8 Barron, it's a bit difficult to hear you. I don't
9 know if anybody else is hearing-- Okay.

10 DR. CHARLES BARRON: Now?

11 CHAIRPERSON LOUIS: This is our new
12 normal, so I don't know if you want to adjust the
13 computer or your phone or--

14 DR. CHARLES BARRON: [inaudible
15 00:39:15]

16 SERGEANT-AT-ARMS: Deputy Chief Barron,
17 you're coming in very choppy. You might need to
18 relocate your computer.

19 DR. CHARLES BARRON: What do you mean by
20 relocate my computer?

21 SERGEANT-AT-ARMS: Move it around a little
22 bit towards the internet. Towards the Wi-Fi.

23 COMMITTEE COUNSEL: Okay. While we
24 work out these technical issues, why don't we turn
25

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3 back to Dr. Harrison and then we can move on to the
4 next question if we're ready?

5 DEPUTY COMMISSIONER HARRISON: So, thank
6 you. I'm not going to be able to respond for Helping
7 Hospitals, but I am sure that we will figure out a
8 way to get their response back to you and I apologize
9 on their behalf.

10 CHAIRPERSON LOUIS: Thank you, Dr.
11 Harrison. Thank you. So, I was able to get the 33
12 neighborhoods. So, this is the neighborhoods,
13 everyone: lower East side and Chinatown, Morningside
14 Heights and Hamilton Heights, Central Harlem, East
15 Harlem, Washington Heights and Inwood, Mott Haven and
16 Melrose, Hunts Pointe and Longwood, the Highbridge
17 and Concourse, Fordham and University Heights,
18 Belmont and East Tremont, Kingsbridge, Parkchester,
19 Williams bridge, Bedford Stuyvesant, Bushwick, East
20 New York, start city, Sunset Park, Coney Island,
21 Flatbush, Midwood, Brownsville, East Flatbush,
22 Flatland, Canarsie, Jackson Heights, Elmhurst, Cue
23 Gardens, Queens Village, Rock-- this is just to name
24 a few. So, what criteria are used to determine what
25 constitutes these particular communities as a mental
health desert?

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3 DEPUTY COMMISSIONER HARRISON: I will
4 tell you what I know about how these communities were
5 chosen. These communities were not chosen
6 specifically from a mental health desert perspective.
7 They were chosen because of high rates of Covid
8 impact and lists, in addition to other long-standing
9 social determinants that also, then, impact morbidity
10 and mortality. In those other social determinants
11 included poverty, unemployment, those sorts of
12 factors. So, it was a combination of health factors
13 and social determinants that went into naming those
14 communities for New York City. And there are a lot
15 of them, as you have started to name. 33 is a lot of
16 communities.

17 CHAIRPERSON LOUIS: It's definitely a
18 lot. And while Covid is a factor in this and part of
19 the criteria, there's definitely some accessibility
20 to mental health services needed here, as well. This
21 is even before the pandemic. So, I will just jump to
22 the next question before we open up for our
23 colleagues and I just want to mention that Council
24 member Van Bramer has joined us, as well. A quick
25 question. In a national survey of state efforts to
ensure parity when it comes to behavioral health

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3 insurance benefits, New York received a failing
4 grade. So, what are your agency's doing to better
5 ensure true parity for mental health benefits?

6 DEPUTY COMMISSIONER HARRISON: Thank you
7 so much for that question. We are very concerned
8 about mental health parity and behavioral health
9 parity, as you mentioned in your opening statements,
10 as well. You know, we are strong advocates for
11 individuals having the same access and reimbursement
12 for mental health care as other physical health care.
13 We've got groups that advise us and that include
14 community service boards within the health department
15 and our regional planning Consortium that are
16 comprised of providers, individuals with lived
17 experience, and others and they also advocate with us
18 on these sorts of issues and this is a larger issue.
19 It, you know, does point to, as you mentioned
20 earlier, state and federal issues, as well. And we
21 would be happy to team up with you or anyone from
22 City Council on these sorts of issues going forward.
23 Happy to have follow up on that.

24 CHAIRPERSON LOUIS: Thank you for
25 sharing that. I just wanted to know really quickly,
is this advocacy work that your agencies are

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3 depending on from the community or is the city
4 undertaking this on on the advocacy level?

5 DEPUTY COMMISSIONER HARRISON: I think I
6 have to get back to you exactly on how you're framing
7 that question. I'm not sure I have a clear response
8 to that. I mean, we are advised by the community
9 service board, for instance, and they are advising
10 us, as the health department. And then, if we take
11 up their advice, then it's the city taking up their
12 advice. So, I think it's probably some of both, but
13 I'm happy to talk more about exactly what you mean by
14 that question.

15 CHAIRPERSON LOUIS: It's spearheaded
16 efforts by the city. I'm trying to see if this is
17 spearheaded by the city of New York or if this is
18 dependent on agencies or organizations. But you can
19 definitely get back to me. I just wanted to share we
20 were joined by Council member Rosenthal. I am going
21 to yield back to committee counsel, Sara Liss.

22 COMMITTEE COUNSEL: Thank you very
23 much, Chair, and I would just like to remind all the
24 Council members that if they have any questions, they
25 could use the zoom raise hand function at this time.

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3 I'm not seeing any questions at this time, so, Chair,
4 we can turn back to you to continue if you'd like.

5 CHAIRPERSON LOUIS: How surprising.

6 Okay. So, my next question for the panel. Depending
7 upon the community, a need for mental health
8 treatment can be very stigmatizing, as you all
9 already know. So, what is the city doing to reduce
10 stigma across different communities?

11 DEPUTY COMMISSIONER HARRISON: Thank you
12 for that question and, you know, we did hear about
13 this, as well, from our Public Advocate. I agree
14 that stigma can be quite concerning as a way to
15 impede people from getting care and, again, one of
16 the things that we've been able to take advantage of
17 in this unfortunate time of a pandemic is pointing to
18 the need for mental health supports and resilience in
19 the context of the trauma of a pandemic. And that is
20 one way to bring messages to communities where there
21 might otherwise be stigma around mental illness. It
22 really does normalize the need for support and for
23 self-care and for resiliency building. And I want to
24 say you give me the opportunity to remind us that,
25 although people are experiencing stress and anxiety
and depression in the context of this horrific

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3 pandemic, for the most people, even though there is
4 trauma and loss and grief, most people will be
5 resilient and we need to work towards helping folks
6 know that and work towards coping and work towards
7 the things that are within their control to maintain
8 resilience within our society and communities. And
9 so, again, working at level of the community is one
10 way for us to do that. Some of our community
11 conversations, 3C is one way to do that. We have
12 Project Hope which is a federally funded program that
13 comes to us in the city through the state that offers
14 a crisis counseling and coping and support for
15 individuals, as well, and we're working with 21
16 community organizations throughout the city to get
17 those services and supports out to people virtually
18 at this point in time.

19 CHAIRPERSON LOUIS: Thank you, Dr.
20 Harrison. So, historically, there has been a real
21 lack of financial support for Asian American Pacific
22 Islander mental healthcare providers for the Asian
23 community, especially during recent events and uptick
24 in hate crimes. What is the city doing to ensure
25 that the AAPI communities have what they need in the
way of a demand on behavioral health services.

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3 DEPUTY COMMISSIONER HARRISON: Again,
4 thank you for the question, as well. We have taken
5 on many initiatives to support the AAPI community and
6 we continue to promote the mental health services
7 that are available to New Yorkers, including
8 information about NYC Well, the crisis call, text,
9 and chat line that is available 24 hours a day, seven
10 days a week for anybody who is either in crisis,
11 emotional, or is looking for information and referral
12 to other services and the NYC Well is available in
13 Chinese language dialects, as well, for people and is
14 also translated into more than 200 languages. I
15 think I'm also going to ask Susan Herman to speak
16 about some of the Thrive related initiatives that
17 they are engaging in, as well.

18 SUSAN HERMAN: I think you know that we
19 have a open solicitation out call communities thrive
20 and in the procurement process, it's very difficult
21 for me to talk about it when it's open and people are
22 in the midst of applying, but what I can say is that
23 we have an RFP out for something called Communities
24 Thrive. It's a demonstration project that will
25 involve anchor organizations from the AAPI community,
the black community, and the Latin X community. They

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3 will work with local community based organizations
4 and primary care providers who they bring into the
5 partnership and, through that, we hope to not only
6 launch culturally responsive public awareness
7 campaigns that are guided by and initiated by these
8 anchor organizations, but also to serve many people
9 through tele-mental health. Our partner is Health
10 and Hospitals. During the pandemic, but they have
11 provided about 200,000 tele-mental health sessions in
12 addition to the 1 million-- I guess 1 million total
13 telehealth and 200,000 of those are tele-mental
14 health sessions that they have provided. So, they
15 have become quite expert in doing this. They are our
16 partner in this initiative and we believe, generally,
17 it's not just communities thrive, but generally we
18 believe that if people can get you their mental
19 health treatment or mental health support, that will
20 change the interaction between the social service
21 provider, say, or a teacher or a guidance counselor
22 and client or a student, that that interaction will
23 go better and that people can refer them to services
24 when appropriate that is helpful. So, for instance,
25 and are Connection to Chair program which was a five
year demonstration project, we worked with 14

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3 community-based organizations, some of which serve
4 the AAPI community. They helped 46,000 individuals
5 over that period of time and what we know-- these
6 are social service agencies where people are going
7 for other reasons. They are going for housing. They
8 are going for appointment counseling. They are going
9 for a legal services. Range of social services,
10 while there, if they have a mental health challenges
11 that has been identified by a staff person who has
12 been trained to do that, not only does that
13 interaction go better, but a mental health partner
14 that they are working with is easily accessible and
15 people can be and were at all or referred to
16 treatment. So, we believe that there are a number of
17 ways of serving communities of color and one way of
18 doing it is by working through trusted members of
19 their community, both local community-based
20 organizations, faith leaders, places of employment.
21 We have launched dozens of webinars to train
22 nonprofit employers and corporate employers how to
23 create and promote a more positive work environment
24 that promotes mental health. We have worked and are
25 continuing to work with faith leaders across the city
so that, as the people, many of us, turn to for

3 solace and comfort, when they know that someone is
4 facing difficult times, hard times have fallen on
5 the, they are better trained to recognize trauma and
6 to know how to respond appropriately. So, we are, in
7 many ways, we are working with the people, community
8 members already trust to help get community members
9 to the appropriate care at the right time. That is
10 why we are in shelters. That is why we are in
11 schools. That is why we are in social service
12 agencies. That is why we partner with faith leaders.

13 CHAIRPERSON LOUIS: Thank you,
14 Executive Director Herman. So, if you could just do
15 a quick little deep dive and share some more
16 information about Communities Thrive. I know that
17 both Thrive NYC and Communities Thrive both attempt
18 to bring mental health resources to vulnerable
19 communities, particularly communities of color, so
20 how do both initiatives differ?

21 DIRECTOR HERMAN: Thrive NYC is a citywide
22 commitment to help people who need help get the help
23 they need and to try and make sure that fewer needs
24 turn into crises. We work with 13 city agencies and,
25 right now, we have about 30 programs that are
designed to fill gaps in care across the city,

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3 definitely with a lens of equity to try and make sure
4 that people who live in historically underserved
5 communities get the help they need. Populations that
6 are typically not well served get the help they need.
7 So, that is Thrive. That is the umbrella of all the
8 work that we do. Communities Thrive is a program or
9 an initiative that we will launch within that
10 umbrella and, typically, we partner with agencies.
11 We also work with nearly 200 community-based
12 organizations to do our work. Communities Thrive
13 will be one of those programs within the Thrive NYC
14 umbrella.

15 CHAIRPERSON LOUIS: And how many
16 individuals will Communities Thrive intend to serve?

17 DIRECTOR HERMAN: Well, we are looking
18 forward to reading the proposals to see what our
19 applicants tell us about that.

20 CHAIRPERSON LOUIS: And what is the
21 criteria for the RFP? How are these organizations
22 being chosen?

23 DIRECTOR HERMAN: For that, I would like
24 to refer you specifically to the RFP rather than have
25 me paraphrase how they will be chosen. The criteria
is posted both on the HRA website and Thrive and we--

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3 the due date is April 23rd. I encourage
4 organizations to apply, if they are interested. And
5 we look forward to a very exiting program.

6 CHAIRPERSON LOUIS: All right. Thank
7 you. I'll yield back to committee counsel, Sara
8 Liss.

9 COMMITTEE COUNSEL: Thank you very
10 much, Chair. And I see that Council member Rosenthal
11 has a question.

12 SERGEANT-AT-ARMS: Time starts now.

13 COUNCIL MEMBER ROSENTHAL: Thank you so
14 much. And I apologize. I'm in my office, so I'll
15 flip my screen. But, anyway, thank you so much for
16 this hearing, Chair Louis. It's a really important
17 topic and, Director Herman, you know I'm a huge fan,
18 so thank you for all of the effort and smarts you put
19 into this work. The city is lucky to have you.

20 DIRECTOR HERMAN: Thank you.

21 COUNCIL MEMBER ROSENTHAL: I'm wondering
22 about two things. One, for the RFP, how much money
23 is going into this? How much money will the city
24 spend?
25

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2 DIRECTOR HERMAN: This was an investment
3 that will be about \$3.7 million over a two-year
4 period. A two-year demonstration project.

5 COUNCIL MEMBER ROSENTHAL: Okay. 307.
6 So, about one point--

7 DIRECTOR HERMAN: 3.7. Sorry.

8 COUNCIL MEMBER ROSENTHAL: Right. So,
9 about 2 million-- shy of 2 million a year and that
10 will start when? Fiscal year 22? What month?

11 DIRECTOR HERMAN: Well, we hope to
12 actually begin-- that the work of that will begin in
13 June, so there will be a little bit in FY 21, but it
14 will go mid-June, say, 2021 through mid-June 2023.

15 COUNCIL MEMBER ROSENTHAL: Got it. And
16 how many groups are you expecting to choose?

17 DIRECTOR HERMAN: So, we will have three
18 what we are calling anchor organizations--

19 COUNCIL MEMBER ROSENTHAL: I see. That
20 subcontract. Okay.

21 DIRECTOR HERMAN: yeah. Each anchor
22 organization will bring as part of their team five
23 CBO's. Five community-based organizations and five
24 primary care providers.
25

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2 COUNCIL MEMBER ROSENTHAL: How much money
3 will each anchor provider get roughly?

4 DIRECTOR HERMAN: Well, that is part of
5 the proposal how they will divide up the money.

6 COUNCIL MEMBER ROSENTHAL: Okay. So,
7 each anchor group each year gets about \$1 million.

8 DIRECTOR HERMAN: Well, I'm not sure I'd
9 put it--

10 COUNCIL MEMBER ROSENTHAL: What?

11 DIRECTOR HERMAN: We also have tele-mental
12 health providers which is H&H and it will get some of
13 the funding.

14 COUNCIL MEMBER ROSENTHAL: And they will
15 get some of the funding. So, each anchor provider
16 might get like 600-- 700,000?

17 DIRECTOR HERMAN: They are asked to
18 propose how much they will get and how they will
19 distribute the funding to the primary care providers
20 and the social service agencies.

21 COUNCIL MEMBER ROSENTHAL: Right. The
22 reason I'm drilling down on this--

23 DIRECTOR HERMAN: Sure.

24 COUNCIL MEMBER ROSENTHAL: is simply
25 because we have all seen the magnitude of the need,

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3 but we have all seen also to your point, that it is
4 the culturally competent groups that can really serve
5 our communities. So, I'm just trying to wrap my head
6 around about how much money each group would get and
7 then what are we asking them to do? And, through
8 really sloppy mental map, it sounds like we will give
9 each nonprofit about enough money a pay for one
10 staffer to do this work. Is that a fair--

11 DIRECTOR HERMAN: We are not asking the
12 nonprofits to provide the tele-mental health. We are
13 asking H&H to provide the tele-mental health. We are
14 asking the anchor organizations to help with a public
15 education campaign and to work with H&H to provide
16 training to make sure that, with all of the bilingual
17 capacity that they have, that they are even better at
18 cultural responsiveness. And we are asking the
19 social service agencies to provide places for people
20 and to encourage appropriate people to access tele-
21 mental health. We're not asking--

22 COUNCIL MEMBER ROSENTHAL: Got it. I'm
23 sorry. I was like to the hearing. Thank you.

24 DIRECTOR HERMAN: Okay.

25 COUNCIL MEMBER ROSENTHAL: Okay. To
provide places. Okay.

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3 DIRECTOR HERMAN: And to [inaudible
4 01:00:42] appropriate people and encourage them,
5 clearly. But--

6 COUNCIL MEMBER ROSENTHAL: Oh, I see.

7 DIRECTOR HERMAN: [inaudible 01:00:47] the
8 provider.

9 COUNCIL MEMBER ROSENTHAL: Got you. Got
10 you. Got you. Got you. Okay. So, the majority of
11 the funding, you would educate the nonprofits,
12 basically, to educate their staff, right, to refer
13 people to the tele-mental health?

14 SERGEANT-AT-ARMS: Time expired.

15 COUNCIL MEMBER ROSENTHAL: Okay. So, I
16 have another set of questions, Chair Louis. May have
17 a little bit more time?

18 CHAIRPERSON LOUIS: Please do.

19 COUNCIL MEMBER ROSENTHAL: Okay. Thank
20 you. Director Herman, I am wondering what you think
21 about the incident of the hate crime against the--
22 I'm going to say middle-aged Asian woman who was
23 kicked and beaten on the street in the last week.
24 What is the-- as soon as the police identify the man
25 and apprehend him, what is the right response outside
the criminal justice response? What is the right

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3 response for how we prevent this from happening again
4 in your mind's eye?

5 DIRECTOR HERMAN: I think Dr. Harrison is
6 trying to--

7 DEPUTY COMMISSIONER HARRISON: Yeah.
8 I'm just wondering if you'd like me to take this from
9 the--

10 COUNCIL MEMBER ROSENTHAL: Absolutely.
11 Again, I'm on my phone, so I can only see one person
12 at a time, so yes. Of course. Thank you.

13 DEPUTY COMMISSIONER HARRISON: Okay.
14 So, let me address your question. I think you are
15 asking a fundamentally important question and that
16 is-- and it is complicated by, you know, the
17 horrific hate crime issue. You know, issues against
18 violence against Asian Americans, Pacific Islanders.
19 It is something that we are all horrified by a need
20 to be very concerned about and I also want to say
21 that if-- I think, I think we need to say a few
22 things about these sorts of incidents. One is that
23 patent is not a mental illness and, you know, we need
24 to think about the societal city response to these
25 issues outside of thinking about this solely as a
26 mental health concern. But having said that, I also

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want to make sure that we don't neglect issues around
mental health and mental illness. And I want to
remind folks here that people with mental illness are
more likely to be victims of crimes the perpetrators
of crimes. So, I want us to remember that. And,
yet, if there is somebody with mental illness, that
we make sure that we are aiming to connect them to
Karen services in the best ways that we have and no.
And so, if there's somebody coming to the attention
of the community or communities with signs and
symptoms of mental illness, we should know what to do
about that and how to respond to that. And knowing
that there are resources outside of legal-- you
know, criminal justice and police response, we should
be aware of that, as well. So, in New York City, we
have mobile crisis teams that are available to
respond to crises in communities, and homes. They
are accessible through NYC Well-- 888 NYC Well.
Anybody can call. We know that, you know, we have
got to respond faster than we have with those sorts
of programs, but I know that something that-- and
it's something that we are working on. And I think
one of the last hearings we were at together, Susan

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3 Herman spoke about a pilot program which is a
4 diversion for 911 for people who have--

5 COUNCIL MEMBER ROSENTHAL: Yeah.

6 DEPUTY COMMISSIONER HARRISON: crisis
7 concerns. And so, you know, I think we have got to
8 be thinking about all of those types of responses and
9 connections for people who do have mental health
10 needs when it isn't just a criminal justice safety
11 issue when it does involve more complex issues.

12 COUNCIL MEMBER ROSENTHAL: And maybe I'm
13 making some assumptions about the person who did
14 this. Maybe I'm making some assumptions, but I
15 guess, most importantly, what I was hoping you
16 would-- I was sort of callout from what you are
17 saying-- all of which is incredibly important-- is
18 how could we have gotten to this guy, this guy sooner
19 and gotten him the help he needs so that this
20 wouldn't have happened? And I got-- Yeah. So?

21 DEPUTY COMMISSIONER HARRISON: Yeah.

22 And that, again, is a really good question and the
23 other resources that I didn't mention a few minutes
24 ago for us to be aware of and to help make
25 connections to his assisted outpatient treatment
which is court mandated treatment for individuals who

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3 qualify which is another way to help people stay
4 connected to care, if they qualify for legally
5 mandated outpatient--

6 COUNCIL MEMBER ROSENTHAL: Let me ask
7 another question. In this situation, will there be--
8 if there's mental health issues involved-- if the
9 police identify the person, apprehend him, will there
10 be a connection to some sort of mental health service
11 for this gentleman?

12 DEPUTY COMMISSIONER HARRISON: So, I--

13 COUNCIL MEMBER ROSENTHAL: And what help
14 would there be? How does the system work? So, yeah.

15 DEPUTY COMMISSIONER HARRISON: Again,
16 thank you. I don't think I can-- I can't comment on
17 any one specific situation or individual, for various
18 reasons, and I don't think that will help us here--

19 COUNCIL MEMBER ROSENTHAL: No. No. NO.

20 DEPUTY COMMISSIONER HARRISON: however,
21 I--

22 COUNCIL MEMBER ROSENTHAL: So let me--

23 DEPUTY COMMISSIONER HARRISON: Can I
24 actually add one more--

25 COUNCIL MEMBER ROSENTHAL: Let me say it
more broadly-- Yeah. Sorry. More broadly, then.

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3 DEPUTY COMMISSIONER HARRISON: So, we
4 have been spending time trying to build up the city's
5 resources for individuals who have histories of
6 falling through the cracks of the system and we been
7 doing that through lots of work with Thrive NYC which
8 is, you know, one of their main goals in terms of
9 preventing, again, people from falling through the
10 cracks. So, there are numbers of services that we
11 have put in place where that we have grown over the
12 years that haven't been there before and, for
13 instance, of programs such as our support and
14 connections centers where police can bring
15 individuals who have behavioral help concerns to a
16 setting for an assessment and evaluation outside of
17 an emergency room and, you know, I also-- so, in
18 addition to support and connections centers-- and I
19 heard Public Advocate Williams mentioned them in his
20 opening comments, as well, we have increased our
21 access to mobile treatment for individuals in New
22 York City. Over these last five or six years, we've
23 created a new program called intensive mobile
24 treatment where you don't have to have a diagnosis.
25 You may be homeless, you may have criminal or legal
involvement, you may have substance use, and we have

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2 11 of those programs operating now. We had zero of
3 them six years ago, so we been working towards
4 increasing access to care for people who really do
5 have-- our system has failed them before. And I can
6 mention additional forensic assertive community
7 treatment programs. I mentioned mobile crisis teams
8 available where we are working towards a more rapid
9 response. So, there been a number-- I'm sure I'm
10 leaving some of the [inaudible 01:10:45]--

11 COUNCIL MEMBER ROSENTHAL: No. And I--

12 DEPUTY COMMISSIONER HARRISON: those
13 throughout.

14 COUNCIL MEMBER ROSENTHAL: No. I
15 appreciate that and more details, I think, would be
16 important for the Council. So, if you do have lists
17 of those, I think the Council would be interested in
18 seeing-- I see my colleague has his hand up. I just
19 want to pursue this just for one minute and then
20 maybe I'll come back, but like we had a briefing
21 yesterday by our local police precincts about some
22 crimes that have been happening in the district and
23 all of them, fundamentally, the perpetrators need
24 social services, right? So, the police like to say,
25 oh, they're just revolving-- we call them the

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3 revolving. We know these two guys. They've been in
4 an out of the system 24 times. Gosh. Is anyone else
5 interfacing with those people who have been in and
6 out of the system 24 times besides the NYPD? Is
7 there a system set up that you have, through any of
8 these programs, with the PD, where they are encourage
9 to refer these types of cases out? Both my precincts
10 say it with the intended goal of getting more police
11 officers, right? So what they are saying to me is
12 we've got these roving criminals who go in and out of
13 the justice system. We arrest them, they go out, we
14 are-- I mean, an hour later we arrested this same
15 guy and their answer that they say to me, so we need
16 more police. Well, is that the administration's
17 thinking and are precincts given other options or is
18 that as far as it goes? Because we do have CBAPS.
19 You know, we have a couple of, I guess, social
20 service people in the NYPD. Do you understand where
21 I'm going with that?

22 DEPUTY COMMISSIONER HARRISON: So, I'll
23 start off and it looks like Susan might want to
24 respond, as well. To say that we have resources that
25 we've added over the years from the mental health
perspective and I'm going to name two: one are our

3 co-response teams. These are police officers teamed
4 up with mental health clinicians who are available to
5 go out for individuals that, you know, may be similar
6 to what you have described where there's concerns
7 about repeated involvement with legal issues that,
8 you know, really might be behavioral health focused
9 and--

10 COUNCIL MEMBER ROSENTHAL: And is that in
11 every district or just the ones that are-- have the
12 highest crime levels? Because I don't think my
13 district has those.

14 DEPUTY COMMISSIONER HARRISON: So, let
15 me just say this. Co-response teams and then there
16 are also HEAT teams. Health Engagement and
17 Assessment Teams which are clinicians paired up with
18 peers, people with lived experience-- lived mental
19 health experience or justice experience-- who are
20 available to go out to folks, again, in the
21 community. These are accessible through a triage
22 desk and police are able to make referrals to the
23 triage desk for individuals that they are concerned
24 about.

25 COUNCIL MEMBER ROSENTHAL: Able is very
different from do, right?

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3 DEPUTY COMMISSIONER HARRISON: Sure.

4 And I hear you on that.

5 COUNCIL MEMBER ROSENTHAL: Yeah. Well--

6 DEPUTY COMMISSIONER HARRISON: So, you
7 know, again, people have to know when you said, but
8 those are services available and we've increased our
9 HEAT teams recently and there are going to be more of
10 them available. I don't know, Susan, would you like
11 to add anything to what I've said?

12 DIRECTOR HERMAN: I think you've covered
13 it. I would just say the police officers in your
14 district, Council member Rosenthal, should be aware
15 of the fact that co-response teams operate citywide
16 and the HEAT teams operate citywide and they can--
17 there is now a behavioral health unit in the police
18 department. They can call the unit. They can talk
19 to the unit about particular issues that they have.
20 They can call you in and talk about a particular
21 person to the triage desk and decide whether it makes
22 sense to send a HEAT team or co-response team, but
23 the complain about the criminal justice system being
24 a revolving door is, as I think you are indicating,
25 it is a critique of the criminal justice system as
much as it is a critique of everything else and, to

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3 the extent that we can make the criminal justice
4 system more effective in its rehabilitation mission,
5 as well as its punitive mission--

6 COUNCIL MEMBER ROSENTHAL: Yeah. Thank
7 you.

8 DIRECTOR HERMAN: we may be better off.

9 COUNCIL MEMBER ROSENTHAL: Look, I'm not
10 going to keep-- I'm going to stop, but it is-- I do
11 think it is interesting that on this call I didn't
12 hear about either of those things. I mean, this was
13 the call with the heads of two precincts and the
14 elected's and saying, you know, what can we do to
15 help here? And the answer was, from one precinct,
16 nothing. You know, give us more cops. In the other
17 precinct a little better. They said, we have now
18 youth officers in the NYPD and those youth officers
19 are visiting the homes of the knuckleheads once a
20 week, but, similarly, they sort of, you know, tossup
21 their hands and say, you know, no one is home, so of
22 course these kids are on the street doing this.
23 Again, at least they are going to the home, but I
24 don't see any connection to social services. But
25 perhaps we've gotten off track and I want to defer to
my colleagues. You know, a lot of times in

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3 government, I think we think the system is working.

4 And maybe it is for a couple of precincts and it's

5 not for a couple of others. So, maybe we can follow

6 up. Thank you for your time.

7 COMMITTEE COUNSEL: Thank you very

8 much, Council member Rosenthal. And we will next

9 turn to Council member Riley. Just a reminder,

10 again, the Council members, if you have questions,

11 please use the zoom raise hand function and we will

12 go to the public panel after that. Thank you very

13 much. So, Council member Riley, you can go as soon

14 as the sergeant cues you.

15 SERGEANT-AT-ARMS: Time starts now.

16 COUNCIL MEMBER RILEY: Thank you, counsel,

17 and thank you, Chair Louis, for this opportunity. I

18 won't take too long. Thank you for the testimony

19 this morning, Dr. Harrison and Director Herman. I

20 just wanted to see if we could further explain the

21 resources out there for student who have been going

22 through such a traumatic transition during this

23 pandemic. We do have many high school students who

24 aren't even able to play in their athletic sports,

25 some that weren't able to go to prom, some that won't

be able to graduate and do simple things that we all

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3 may have done when we were in high school our
4 collegiate year. So, I just want to emphasize and
5 speak about those resources that we have for those
6 students. And also for the parents. The parents who
7 have younger students like myself who have students
8 that, you know, aren't able to socialize with their
9 peers. So, if there are any programs or resources
10 out there, I just want to emphasize I'm sorry if you
11 spoke about this earlier, but I just wanted to speak
12 about them now, if possible. And I do appreciate all
13 the work you have done.

14 DEPUTY COMMISSIONER HARRISON: Great.

15 Thank you so much for that question. You know, I
16 think you are spot on to ask about, you know, the
17 needs of kids. Again, we are living through
18 something we have not lived through before that
19 clearly is going to impact all of us and everybody in
20 our families: kids, adults, throughout the
21 communities. You know, thinking through the needs
22 of kids and families has been critically important to
23 us. From the pandemic perspective, there is
24 information on the health department website in terms
25 of managing stress and coping both from the
perspective of adults, as well as parents and four

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3 kids and I can help point you to those materials. If
4 you haven't seen them, they have been translated into
5 many, many languages. And I understand that I cannot
6 speak for the programs that Department of Education
7 is working on now, but I understand that there are
8 some resources through the DOE, as well. I don't
9 know. Susan, do you want to add anything--

10 COUNCIL MEMBER RILEY: I'm sorry to cut
11 you off, Doctor. Are there any programs with our
12 CUNY schools for kids that are in college?

13 DEPUTY COMMISSIONER HARRISON: Susan, do
14 you want to--

15 DIRECTOR HERMAN: If I can jump in, I can
16 talk a little bit first about what our students that
17 are in our-- throughout our public school system
18 have available to them. In addition to the resources
19 that are on the health department's website, there
20 also particular resources geared for students and
21 young people on the Thrive website. Services that
22 can be accessed while staying at home. In addition
23 to that, every school in the city has access to
24 mental health care in one form or another. So, there
25 is either an on-site clinic, there is access to
aquatic working in partnership with the community

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3 based organization. We have school response
4 clinicians who respond to schools whose students are
5 experiencing particular distress and they can counsel
6 them. They might counsel a whole classroom if
7 something upsetting happened to a classroom and they
8 can stay with that student, if needed, until that
9 student is connected to care. So there is onsite
10 services as we open up. There are people who come to
11 the school, the school response clinicians, in times
12 of particular trauma or stress, and there is also
13 school mental health specialist who work with schools
14 to both increase the capacity of school staff and
15 teachers to work with students effectively and
16 appreciate their mental health needs and they also
17 will be, if they haven't already, started running
18 groups for students who are particularly troubled and
19 would like to have a little bit more attention and
20 they will run groups for them. So, we have a lot of
21 resources. We have also created something called
22 Pathways to Care which is a partnership between DOE
23 and Helping Hospitals where we're starting in the 33
24 communities that have been hardest hit by Covid. We
25 are currently working in about 44 schools, but soon
hundreds more will be added by each child and

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3 adolescent clinic that H&H runs and associating them
4 with schools and--

5 SERGEANT-AT-ARMS: Time expired.

6 DIRECTOR HERMAN: onsite resources.

7 COUNCIL MEMBER RILEY: Okay. Thank you,
8 Director.

9 DIRECTOR HERMAN: [inaudible 01:22:30] for
10 jumping in.

11 COUNCIL MEMBER RILEY: Thank you,
12 Director, and thank you, Dr. Harrison. Thank you,
13 Chair, for this opportunity and I would like to yield
14 my time. Thank you.

15 COMMITTEE COUNSEL: Thank you very
16 much, Council member Riley. And, again, just one
17 other reminder to the public that you will be
18 testifying next after this and, right now, if any
19 other Council members have any questions, please use
20 the zoom raise hand function. And, Chair Louis, we
21 can't turn back to you for some further questions.

22 CHAIRPERSON LOUIS: All right. Thank
23 you. I will be quick, as I see hands up from the
24 public. Earlier, I was trying to ask Dr. Barrett a
25 question and I wanted to know if everything is
working now. So, I will quickly ask the question. Is

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3 he still on? Perfect. I wanted to know what is the
4 city doing to increase cultural competency among
5 health providers, typically those in H&H facilities?

6 DEPUTY COMMISSIONER HARRISON: We can't
7 hear you.

8 DIRECTOR HERMAN: He's not on mute,
9 though.

10 COMMITTEE COUNSEL: So, Dr. Barron,
11 we're still having difficulty hearing you, so we're
12 for either Director Herman or Dr. Harrison.

13 CHAIRPERSON LOUIS: Sure. I want to
14 thank Council member Rosenthal for kind of opening
15 this Pandora's box a little bit. So, I just have a
16 quick question. As I was listening to executive
17 director Herman and Dr. Harrison speak, I was
18 thinking about the referral process when folks are in
19 contact with agencies, so my question is how are
20 individuals who are deemed mentally ill by other
21 agencies-- for example, if a homeless person that is
22 deemed mentally ill by DSS wants to access the DOHMH
23 system, how does that process work? How do you will
24 coordinate?

25 DEPUTY COMMISSIONER HARRISON: That is a
fantastic question. Thank you for asking it. So,

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3 when there somebody within any other system and they
4 would like to have access to one of the mobile
5 treatment services, for instance, which is one of the
6 ones that we have the single point of access for,
7 they make a referral to the Department of Health and
8 Mental Hygiene and share the information that we need
9 to know so that we can then assign that person into a
10 treatment provider. And we have spent the last about
11 year and a few months working on improving
12 coordination across various services and systems such
13 as Department of Homeless Services, correctional
14 health services for people coming from Rikers Island,
15 Helping Hospitals. We have been sharing information
16 across our various service systems so that we can
17 help keep the connections and the flow going so that
18 we can see, for somebody is making a referral, that
19 the information is complete and accurate and getting
20 to us in a timely way that we are making the
21 referrals in a timely way and that folks are
22 connecting to care. And we are measuring and
23 monitoring how well we have been doing that, as well,
24 cross these various agencies.

25 CHAIRPERSON LOUIS: Thank you for that.

And I wanted to go back to the community anchor our

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3 conversation we were all having earlier. I wanted to
4 ask how are we requesting or asking the anchor
5 organizations to assist with the public education
6 campaign? Like what metrics are being used to ensure
7 that they can effectively provide the information to
8 the community?

9 DIRECTOR HERMAN: They will be,
10 essentially, asked to design these public awareness
11 campaigns and work with the community to do that.

12 CHAIRPERSON LOUIS: And what metrics
13 are being used to measure if it is effective or not?
14 I know that they have to put this information into an
15 RFP.

16 DIRECTOR HERMAN: They do. They do, so I
17 can't talk about that. They will propose how they
18 will measure effectiveness and they will propose how
19 they will create sustainability plans, as well.

20 CHAIRPERSON LOUIS: Okay. So will this
21 information-- I guess after the RFP is closed--
22 will this information and data from the program be
23 publicly available?

24 DIRECTOR HERMAN: There will be metrics
25 about reach and about impact posted about Communities
Thrive as there are metrics about reach and impact

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3 about every single Thrive program posted on our
4 website. Every single one is on our dashboard with
5 data about how many people they have served and what
6 the impact of the work has been.

7 CHAIRPERSON LOUIS: And last question
8 on the anchor program. So, one of the goals of
9 Communities Thrive is to provide tele-health and
10 mental health services to underserved communities, so
11 will the program include funding to support technical
12 upgrades and purchases for New Yorkers without
13 internet access? I know you mentioned earlier,
14 Executive Director Herman, that H&H will play a role
15 in this, but how will that look?

16 DIRECTOR HERMAN: Well, the will be
17 provided as part of our program within the CBO's and
18 the primary care providers, but something that H&H
19 has done that I think hasn't gotten a lot of
20 attention is that they have also provided cell phones
21 and surveys for people to help keep them connected to
22 tele-mental health. During the pandemic, they have
23 done that for hundreds and hundreds of people and, if
24 that is necessary in this program, will likely do
25 that, as well.

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3 CHAIRPERSON LOUIS: All right. Thank
4 you. I will yield back to committee counsel, Sara
5 Liss.

6 COMMITTEE COUNSEL: Thank you very
7 much, Chair, and I'm just going to pause here to see
8 if there any second round of questions for any
9 Council members before we turn to the public. I know
10 the public is very eager to go right now. Okay. So,
11 we can turn back to you, Chair Louis, for any closing
12 remarks that you may have before you-- and then we
13 can turn to any members of the administration if they
14 have any closing remarks.

15 CHAIRPERSON LOUIS: I just wanted to
16 thank the administration and service providers for
17 testifying today at this oversight hearing in
18 relation to access to mental health care and
19 communities of color. While mental health is not a
20 sexy topic, it is even more relevant today as
21 millions of New Yorkers are still struggling to
22 recover from the devastating toll of the Covid 19
23 pandemic. Today we recognize the depth of work that
24 we need to urgently, but thoughtfully, undertake to
25 remove barriers to mental health care in communities
of color in this city who have experienced

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3 generations of racial disparities in our hospitals
4 the neighborhood clinics. I definitely want to thank
5 committee staff, Sara Liss-- Sorry. Senior counsel,
6 Sara Liss, legislative policy analyst, Kristie Dwyer,
7 and financial analyst, Lauren Hunt, and legislative
8 intern, Stephen Aspromonte, for helping and making
9 this hearing possible today. I look forward to
10 working with all of you to continue to address this
11 matter. And I will yield back to Sara Liss.

12 COMMITTEE COUNSEL: Thank you very
13 much, Chair, and that concludes this panel of the
14 administration. We thank you all for coming here
15 today and we will now move on to public testimony.
16 So, just a couple of procedural items. All public
17 testimony will be limited to three minutes. After I
18 call your name, please wait a brief moment for the
19 sergeant-at-arms to announce that you may begin
20 before starting your testimony. And, again, as
21 before, there may be a few seconds of delay before
22 you are on muted, so we thank you in advance for your
23 patience. In the first panel that we will be going
24 to hear from the public is going to be Zaynab Tawil,
25 Joo Han, Joy Luangphaxay, and Yuna Youn. So, Zainab,

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3 as soon as the sergeant cues you, you may begin your
4 testimony.

5 SERGEANT-AT-ARMS: Time starts now.

6 COMMITTEE COUNSEL: Let's just pause
7 the clock while we work to unmute Zainab.

8 ZAYNAB BASEM TAWIL: Apologies about
9 that. Can everyone hear me? Okay. Chairperson
10 Ayala, members of the Committee on Mental Health and
11 Disabilities and Addiction, I want to thank you for
12 the opportunity to testify before you here today. My
13 name is Zaynab Tawil and I am a mental health
14 caseworker with the Arab American Association of New
15 York. To say that there is a profound mental health
16 crisis in New York's Arab American community would be
17 an understatement. Of particular worry during the
18 Covid 19 pandemic is the rise in domestic violence in
19 our community due to the exacerbated conditions
20 created by the pandemic. It is an unfortunate truth
21 that, in some Arab households, women find themselves
22 victimized at the hands of abusive partners who wield
23 absolute power over their lives. Organizations like
24 mine provide women at risk of falling into these
25 situations with resources and information that could
protect them from abuse and we have thought to keep

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3 doing so during the pandemic. However, at home,
4 quarantines, loss of access to the culturally
5 acceptable spaces outside the home, and increasing
6 household tensions surrounding at home schooling and
7 loss of income have put thousands of Arab women in
8 situations where their lives are literally on the
9 line. As this pandemic shuts down, it cuts off our
10 community from mental health resources. We
11 anticipate these negative impacts will increase and
12 intensify the longer the pandemic carries on. The
13 stigma surrounding mental health care in the Arab
14 community destroys lives every day and having the
15 resources to meet our community where they are and
16 provide lifesaving care is essential. The Arab
17 community is not alone in this struggle. We are just
18 one of countless communities of color without ready
19 access to mental health care in New York. Whether
20 they just arrived in this country or they have spent
21 entire lives here, every New Yorker deserves and
22 needs mental health support and we need city Council
23 to step up and provide the support is much as it can.
24 Especially with the rise in hate crimes, it is
25 imperative that the city's support initiatives coming
from the voices of our most vulnerable community

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3 members, including the Asian American community which
4 has faced countless hate crimes in the past year
5 alone. Initiatives like Hope Against Change created
6 by the Asian American Federation, aimed at obtaining
7 funding for Asian American organizations who are
8 doing the on the groundwork fighting against anti-
9 Asian hate by building resiliency within our
10 communities. This initiative is critical to ensure
11 the mental health needs of survivors of anti-Asian
12 violence are met. The city Council could play a
13 critical role in supporting survivors of violence
14 across the board in guaranteeing that this work
15 continues to stop violence by continuing to fund
16 organizations like ours. Thank you so much for your
17 time today. I appreciate your attention.

18 COMMITTEE COUNSEL: Thank you very
19 much. We will next turn to Joo Han and you can begin
20 as soon as the sergeant cues you.

21 SERGEANT-AT-ARMS: Time starts now.

22 JOO HAN: Thank you, Chair Louis, and
23 all community members for holding this important
24 hearing today. I'm Joo Han. I'm the deputy director
25 of the Asian American Federation. Since the
beginning of Covid, the Asian American community has

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3 withstood an unending trauma from experiencing the
4 highest increase in unemployment rates across all
5 racial groups to our seniors suffering severe
6 depression, the surge in anti-Asian violence that has
7 compounded the mental health burden of the poorest
8 communities in New York City. A community that
9 already struggles with deep stigma, which is the
10 biggest deterrent to accessing services, as well as
11 multiple systemic barriers, Asians are the least
12 likely of racial groups to utilize mental health
13 services. When you consider the racial trauma of
14 being attacked on a daily basis, Asian New Yorkers
15 are facing the public health crisis within a public
16 health crisis. In this unimaginable all year, mental
17 health has become inextricable from public health.
18 In the case of the Asian community, it has become
19 synonymous with public safety. We must reimagine
20 what mental health means in this moment for community
21 that has not only lost jobs at the highest rate in
22 New York City, but also regularly face shootings,
23 stabbings, mental health during Covid means all the
24 ways that our physical safety is addressed so that
25 are mental health is protected from further trauma.
As an organization that has led the response to the

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3 surge in anti-Asian violence since January 2020, the
4 Asian American Federation urges city Council to
5 integrate and support all programming that aims to
6 reduce the mental health impact of Asian hate crimes
7 across all agencies. We cannot leave public safety
8 strictly in the hands of the NYPD which is limited in
9 its ability to provide meaningful safety for our
10 community. The Federation has tracked over 1100 bias
11 incidents across our reporting tool, as well as Stop
12 API Hate, NYPD and Commission on Human Rights which
13 equates to more than one incident every eight hours
14 from March 2020 to February 2021. This number
15 actually accounts for about 10 to 30 percent of the
16 number of incidents due to the drastic underreporting
17 in our community, yet, the majority of surveyed Asian
18 Americans have also said that their mental health has
19 been impacted by the rise in violence. So, to
20 provide immediate safety solutions to Asian New
21 Yorkers, the Asian American Federation recently
22 launched our Hope Against Hate campaign. The
23 campaign also seeks to support the work of our mental
24 health panels here on this-- our partners who are on
25 this panel and working tirelessly to support the
uptick in demand for culturally competent mental

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3 health services. So, across federal, state, and
4 city, we are asking for a \$30 million investment to
5 stem the tide of anti-Asian violence with community
6 center strategies that have proven to work. Because
7 we are in the thick of city budget discussions, we
8 are asking for city Council to step up with new
9 initiative funding for this work because we will need
10 widespread support to reduce these daily attacks on
11 Asian New Yorkers. Our campaign will centralize the
12 reporting of biased incidents through and in language
13 reporting tool in order to connect victims to the
14 support that they need, establish safety programs and
15 Asian majority neighborhoods in Manhattan, Brooklyn,
16 and Queens, outreach to local small businesses and
17 faith centers to establish safe zones where
18 individuals can go to seek help and support if there
19 ever being targeted, provide up standard verbal de-
20 escalation and physical self-defense trainings in
21 multiple Asian languages and set up in language of
22 victim support services, including assistance funds
23 to help with assault related expenses and mental
24 health support in the languages and the cultures that
25 they need. On behalf of the Asian American
Federation, I think you for your support and we look

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3 forward to working with all of you to address this
4 crisis and the mental health toll it is taking on the
5 Asian American community.

6 COMMITTEE COUNSEL: Thank you so much.
7 And we will next turn to Joy Luangphaxay. You can
8 begin as soon as the sergeant cues you.

9 SERGEANT-AT-ARMS: Time starts now.

10 JOY LUANGPHAXAY: Good morning. My name
11 is Joy Luangphaxay, assistant executive director of
12 behavior health services at Hamilton Madison House,
13 or HMH. First, I would like to thank the city
14 Council member and Chair Louis for this important
15 hearing. HMH is a multifaceted community service
16 organization operating in Chinatown on the lower East
17 side and beyond. Our program focuses on early
18 childhood education, serving seniors on the subject
19 upon what we are focusing on: behavioral health. We
20 specialize in providing behavioral health services to
21 people of Asian descent and, in fact, they are the
22 largest outpatient behavioral health providers with
23 this population on the East Coast. Currently, we
24 operate five mental health clinics, day treatment
25 program, and a supportive housing program for adults
coping with severe mental health issues. Our staff

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are at least bilingual and languages spoken among them are Chinese, Japanese, Korean, Cambodian, and Vietnamese. The large majority of these we serve-- the people we serve our first generation immigrants of low income status and many are receiving therapy for the first time. Consistently, they share that their mental health systems relating to difficulties in employment, finances, housing, immigration status, and health. Compounding the situation is the stigma associated with therapy in the Asian American community, the effects of Covid and the anxiety provoked by the recent shares of racial incidents targeting Asian Americans. Released by the Stop AAPI Hate [inaudible 01:39:20] nearly 3800 incidents were reported over the course of roughly over a year and we believe that is a tiny fraction of the total. HM H has seen an increase in individuals seeking support and mental health services by 10 percent in the last three months and 25 percent since the pandemic. The fears of being attacked, increasing anxiety and depression, are common issues reported. For all these reasons, we believe it is imperative that the city Council makes it a priority to fund initiatives and work with community organizations and mental

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3 health providers to tackle anti-Asian violence and
4 further expand mental health services. Following are
5 the recommendations. An anti-Asian against violence
6 campaign such, as Hope Against Hate, should be
7 undertaken and funded to encourage Asian Americans to
8 make use of mental health services as well as to
9 engage them in other social health and educational
10 programs to prevent mental health from the rising.
11 As earlier discussed, there is a shortage of mental
12 health clinicians. It is even more so in the Asian
13 community. We should pursue strategies that attract
14 more Asian Americans into the health field to
15 incentivize employing the Met community-based
16 organizations where we have already earned the trust
17 of the community. Additionally, funding should be
18 available to organizations that are already providing
19 the critical support to ensure mental health
20 [inaudible 1:40:41] anti-Asian neighborhoods are met.
21 Hamilton Madison House would like to thank the
22 Committee on Immigration and the Committee on Mental
23 Health, Disabilities, and Addictions and we would be
24 glad to engage in ongoing discussion sponsored by--

25 SERGEANT-AT-ARMS: Time expired.

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3 JOY LUANGPHAXAY: among Asian Americans
4 and all New Yorkers.

5 COMMITTEE COUNSEL: Thank you so much
6 and we will next to Yuna Youn and you can begin when
7 the sergeant cues you.

8 SERGEANT-AT-ARMS: Time starts now.

9 YUNA YOUN: Thank you, Council and Chair
10 Louis, for this opportunity and, as Chair Louis
11 emphasize, we need more support for POC as a whole.
12 Thank you for those who professionally and as
13 individuals show solidarity and analyze ship during
14 such a difficult time for Asian Americans. Calls
15 coming into KCS, the only state licensed clinic
16 targeting the community, at taking majority Medicaid
17 and Medicare jumped dramatically our waitlist has
18 grown. It shouldn't come as a surprise that people
19 who appear on the news for anti-Asian hate crimes are
20 reaching out to community-based mental health clinics
21 such as KCS because we have trust in the community to
22 do the difficult work of processing that are in their
23 families pain. When that same issue is impacting
24 multiple systems, from medical to law enforcement and
25 security officers to the criminal legal system,
clients finally come to us carrying all of that with

them. They take a leap of faith that they can heal and bravely work towards feeling safe to leave the house again and carry on with their lives even while still dealing with pending cases and the uncertainties and disappointments. Directing a clinic, I'm speaking as a social worker with a dual responsibility of maintaining patient confidentiality, but also upholding our code of ethics where, within and outside of our professional roles, we have a commitment to advocate for social justice. When people can't open up to others when investigations are pending, when they expressed concerns about systems not meeting or providing sufficient resources for their needs, the impact that mental health professionals have when they hold space for their trauma is absolutely priceless. And, yet, there is limited research with sufficient disaggregated data that can provide more intensive and tailored approaches and can help us make cases for the kind of funding that we may qualify for and deserve. As the demand for support rises due to the sheer number of attacks and the direct physical impact and sense of safety that the community has among their fellow New Yorkers, this is a shared

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3 responsibility. My staff also must have all the
4 support they need to provide this essential work
5 without vicarious trauma and burnout. Even for
6 myself, as I go about my day and have conversations
7 with various incoming clients and my staff, it's just
8 not okay. We can do better and, with your support,
9 we can make a start. Thank you.

10 COMMITTEE COUNSEL: Thank you so much
11 to this entire panel and I am going to pause briefly
12 now to see if there are any Council member questions.
13 Okay. Thanks again into this panel and we will next
14 turn to our following panel which will include Erica
15 McSwain, Nadia Chait, Fiodnna O'Grady, and Kimberly
16 Blair. And we will begin with Erica McSwain and you
17 can begin when you are on muted and the sergeant cues
18 you.

18 SERGEANT-AT-ARMS: Time starts now.

19 ERICA MCSWAIN: Good morning, Council,
20 Chair Louis, and esteemed Council member. My name is
21 Erica McSwain. I'm the director at the Queens
22 Community Justice Center which is a demonstration
23 project for that Center for Court Innovation. Young
24 people involved in the justice system have often
25 experienced a history of significant trauma. The

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3 burden of processing and acknowledging the trauma
4 should not fall on young people who are in no
5 position to do it alone. Our young people of color
6 report a lack of comfort ability in traditional
7 therapeutic settings operated by individuals
8 unfamiliar with their unique needs. With the
9 populations we serve facing ongoing police violence
10 and a public health crisis that disproportionately
11 impacts black and brown communities, realizing the
12 vision and equitable access to mental health services
13 is now more important than ever. Young men of color
14 are underserved, oppressed, and victimized by current
15 systems and the Center for Court Innovation offers
16 trauma responses across the city that adequately and
17 appropriately address the victimization. At the
18 Center for Court Innovation Neighbor in Action Site,
19 we provide comprehensive trauma informed services to
20 young men of color between the ages of 16 and 24 to
21 address these impacts of various pressures. We
22 provide therapeutic services which include
23 psychotherapy, psychoeducation with culturally
24 responsive delivery, intensive case management and
25 mentor ship to support them and recognizing their
trauma, and engage in healing. In Queens, the Queens

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3 Community Justice Center provides comprehensive
4 services to people harmed by violence by similarly
5 taking a trauma informed, culturally competent,
6 holistic approach to work with each participant.
7 Uplift is a trauma informed, culturally competent
8 victim service program for young people in Queens who
9 have experienced victimization and or exposure to
10 violence by providing client driven, individual
11 therapeutic sessions and supportive workshops.
12 Queens Community Justice Center is ready to implement
13 Uplift with support from Council and transition
14 services from mandated involvement to voluntary,
15 meaningful engagement for young people of color in
16 Queens. The centers Harlem Community Justice Center
17 builds on this evidence-based approach to mental
18 health through the men's empowerment program which
19 provides trauma informed programming and mental
20 health interventions to young and black and brown men
21 who have experienced the trauma of mass incarceration
22 and or community violence in East and Central Harlem.
23 In 2020, with Council's support, the Staten Island
24 Justice Center began providing more robust
25 programming and mental health services to youth who
are justice involved or have experienced a history of

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3 trauma through the youth wellness initiative. They
4 also plan to expand these programming to include
5 workshops designed to address trauma and produce
6 healing. The Center for Court Innovation is
7 committed to working with Council to ensure the needs
8 of marginalized New Yorkers are addressed through
9 access to mental health services and support. We
10 thank the Council for its continued partnership and
11 will be--

12 SERGEANT-AT-ARMS: Time expired.

13 ERICA MCSWAIN: available to answer any
14 questions you may have. Thank you.

15 COMMITTEE COUNSEL: Thank you so much
16 and we will next turn to Nadia Chait and you can
17 begin as soon as the sergeant cues you.

18 SERGEANT-AT-ARMS: Time starts now.

19 NADIA CHAIT: Thank you, Chair Louis and
20 member of the Council, for holding this hearing on
21 such a critical topic. I am Nadia Chait, the
22 director of policy and advocacy at the Coalition for
23 Behavioral Health. Our members are our community-
24 based mental health and substance use providers who
25 are truly embedded in New York's communities and
working in the communities they serve every day to

3 meet their needs. It is for this reason that the
4 majority of individuals that our members serve our
5 people of color and that the majority of people who
6 are employed by our members are people of color. And
7 so, we are working every day to address many of the
8 issues that have been raised today and, yet, as you
9 rightly noted, Chair Louis, this is a long-standing
10 issue, one that, you know, started before Covid,
11 certainly been worsened by the pandemic, and one that
12 needs solutions that we, as providers, has not been
13 able to accomplish on our own. We need assistance
14 from government to truly be able to meet the needs in
15 our communities. It's clear to us that one of the
16 biggest challenges in providing care is that our
17 workforce is simply insufficient due to low Medicaid
18 rates and insufficient city contract funding. Our
19 staff simply are not paid the wages that they deserve
20 and, in addition, many of the structural barriers
21 that lead to-- you know, that were discussed earlier
22 that lead to individuals of color are often having
23 higher mental health needs, similarly impacts the
24 ability of individuals of color to enter our field,
25 which often requires Masters degrees and significant
levels of student debt that, unfortunately, are not,

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3 you know, really mitigated at all by city or state
4 programs. And so, to increase our workforce and
5 really increase the capacity of our system to get rid
6 of the boat wait lists and the appointment delays
7 that folks reaching out for help and counter far too
8 often, we would really encourage the city to look at
9 creating more sustainable funding streams for our
10 providers. So, that would include fully funding the
11 indirect cost rate initiative so that provider costs
12 are actually covered, increasing funding on city
13 contracts to provide higher salaries for staff, and
14 to support our staff. And then, really investing in
15 the city councils mental health initiative. You
16 know, I think that funding does a remarkable job at
17 targeting services to communities where the need is
18 very high and, obviously, you all, as Council
19 members, know your communities and know where that
20 need is. But the cuts last year did have a really
21 detrimental impact. 40 percent of the funded
22 providers that we surveyed reported serving fewer
23 people, so bringing that funding back at minimum to
24 the FY 20 baseline, but we would really encourage
25 increases in that funding for FY 22. And then really
funding programs in the community. Not expecting

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3 folks, you know, to go outside of their community
4 order go to hospitals. Funding programs where they
5 are: in senior centers, and schools in--

6 SERGEANT-AT-ARMS: Time expired.

7 NADIA CHAIT: Thank you for your time.

8 COMMITTEE COUNSEL: Thank you very much
9 and we will next turn to Fiodnna O'Grady and, as soon
10 as the host unmutes you and sergeant cues you, you
11 can begin.

12 SERGEANT-AT-ARMS: Time starts now.

13 COMMITTEE COUNSEL: Oh. You're still
14 on mute. Let's just wait for the host to unmute you.
15 You may have to accept an unmute prompt.

16 FIODNNA O'GRADY: That's better. Good
17 morning. My name is Fiodnna O'Grady and on behalf of
18 Samaritan's Suicide Prevention Center, the only
19 community based organization in New York City whose
20 sole mission is preventing suicide. I want to thank
21 the New York City Council Committee on Mental Health,
22 it's Chair Farah Louis, and members . With the
23 intense social and cultural stigma and the very real
24 fears people in distress people have about safely
25 accessing mental health services in NYC, the need for
today's hearing and, more importantly, significant

action cannot be more overstated. This is especially true for people of color and those living in poverty which research shows face greater difficulty in accessing and receiving needed health care services than other city residents. These challenges can be overwhelming to someone who is already feeling anxious, overwhelmed, and helpless. And then add to that the way so many NYC clinical services operating in the role of police have been responding to mental health emergency use and a process that can be intimidating to anyone, even those with the greatest privilege and social standing can become absolutely frightening, if not particularly life-threatening. There are no clear magic answers and the Samaritans has advised this Council for years just adding new services and expanding other does not change the underlying issues: the structural flaws that are at the heart of NYC's helping institutions. The fact is you cannot control how people get help. The history of suicide prevention has taught us that the more choices people have, the more options people can explore, the more likely they are to seek the help they need. But people do not seek help if they do not feel safe. They do not seek help from those they

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3 do not trust. They do not seek help when the people
4 providing that help treat them as problems to be
5 solved instead of the complex and dimensional
6 individuals they are. From Samaritan's perspective,
7 alternatives to existing services must be supported
8 and enhanced. Samaritan's is but one example. We
9 offer the only completely confidential crisis hotline
10 in the city which means no action is taken against a
11 caller's desire, no police sent in response to their
12 calls. This is in complete contrast to the active
13 rescues that are initiated by most city clinical
14 services that can result in so many unintended
15 consequences. But instead of supporting Samaritan's
16 and other valuable community based services with a
17 proven record of effectiveness in reaching New York's
18 diverse populations, the Mayor and DOHMH continue to
19 invest in new, often unproven, programs never
20 realizing that you can't be an alternative to
21 yourself no matter what the packaging and the PR.
22 Samaritans also suggest, as we stated in Council
23 committee staff, that you can consider changing the
24 protocol tied to 911 mental health calls, as well as
25 the city's mobile crisis units [inaudible 01:53:59]--

SERGEANT-AT-ARMS: Time expired.

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3 FIODNNA O'GRADY: Let's stop responding to
4 mental health emergencies are accompanied by EMS
5 which have tremendous experiencing in handling crisis
6 situations and do not carry firearms. Time is up.
7 I'll send it in. I thank you. Samaritan's is here
8 to help and believes some of the needs can be
9 addressed by our city's diverse community based
10 organizations.

11 COMMITTEE COUNSEL: Thank you very
12 much. We will next turn to Kimberly Blair and, as
13 soon as you're unmute by the host and the sergeant
14 cues you, you can begin.

15 SERGEANT-AT-ARMS: Time starts now.

16 KIMBERLY BLAIR: Good morning, Chair
17 Louis, and members of the committee. My name is
18 Kimberly Blair and I'm here testifying today on
19 behalf of NAMI NYC, and organization that has
20 provided support services for the mental health
21 community for almost 40 years, including our peer-
22 led, peer-run helpline which provides emotional
23 support, psychoeducation, and community based
24 referrals to callers, nearly half of whom are
25 individuals with mental illness who are family
members from BIPOC communities across the city.

Since the pandemic began, we have seen a two-fold increase in the number of helpline calls, including a dramatic increase from parents concerned about police response to mental health crises with their children. One of the most heartbreaking calls during the pandemic came from a mother, a concerned mother calling on how best to support her son, a 23 year young black man after she called 911 for mental care support while her son was in distress. And, instead, was met by police who arrived with their guns drawn. As a result, her son fled the scene for fear of his life. He was later detained and transported to a facility for care. Although this event occurred towards the beginning of the pandemic, the mother still frequently calls our helpline to this day for different resources for her son who has since become homeless for fears of returning to the home where the police once responded. As we know too well, the trauma associated with police response to mental health crises is not unique to this story and often has resulted in more catastrophic consequences such as the murder of 18 black and brown individuals with mental illness since 2018. NAMI NYC commends Council members and the PA's office for taking a step in the

right direction with Into 2210, however it is our position that the legislation does not go far enough to remove the police entirely as mental health first responders and, therefore, will not remove the trauma imposed upon black and brown community members experiencing mental illness. As written, almost anything could constitute as a public safety emergency which would lead the NYPD to be dispatched, going against the goal of the proposed reform bill. For this reason, NAMI NYC would like to point to committee to the CCIT NYC Coalition's proposal for narrowly defining the term public safety emergency as when a person is causing serious bodily harm or is wielding a weapon to harm themselves or others and no other non-police de-escalation measures can be safely taken. Items such as a pocketknife or scissors do not constitute as a weapon. Our organization believes that this could be the best model for eliminating police response to mental health crisis in BIPOC majority communities since the proposal was community informed. In this story I just told, the son was not harming anyone. He was simply in crisis and, as such, deserved an appropriate mental health

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3 response consisting of peers and representatives of
4 his community, not the police. Thank you.

5 COMMITTEE COUNSEL: Thank you so much
6 and thank you to this entire panel. I'm going to
7 pause briefly to see if there any Council member
8 questions. Okay. Seeing none, we can turn to the
9 next panel which will include Malachi Carrasquilla,
10 Jasmine Bowden, Erin Muller, and Scott Kierney. And,
11 Malachi, you can begin as soon as the sergeant cues
12 you and you are unmuted by the host.

13 SERGEANT-AT-ARMS: Time starts now.

14 MALACHI CARRASQUILLA: Hello, Committee on
15 Mental Health, Disabilities, and Addictions. My name
16 is Malachi Carrasquilla and I am a member of the New
17 York City Anti-Violence Project, AVP. AVP aims to
18 end all forms of violence through advocacy,
19 counseling, legal support, and community organizing.
20 AVP is an organization that serves the LGBTQ and HIV
21 affected communities and a membership that is
22 predominantly black and brown, trans, and gender
23 nonconforming people. We are here today to uplift
24 that we deserve to have healthy communities and for
25 our community to thrive, we need systems that meet
our immediate needs like housing, education, and

3 mental health services. There is a severe lack of
4 mental health services for black and brown
5 communities, especially the TGNC community. The few
6 resources that do exist are not inclusive and are not
7 culturally competent. We are in the middle of a
8 global pandemic with the rise of hate violence which
9 increases the need for more mental services. My own
10 experiences have shown the urgency of this issue for
11 me and for others. I live alone in a subsidized
12 apartment and, last fall, due to my deteriorating
13 mental state compounded with the fear and anxiety of
14 being harassed and attacked by someone I thought was
15 a friend, I am reluctant to admit that I attempt to
16 flee my third story apartment through an open window.
17 By some miracle of God, I only suffered a sprained
18 ankle. But can you imagine that, after making it to
19 the hospital and telling them that I jumped out of my
20 third story window, no one even suggested that I
21 speak to a mental health professional? It leaves me
22 question. Why is it that I have asked my PCP, my
23 case manager, and my social worker about mental
24 healthcare and received no answers. It shouldn't be
25 so difficult for me to receive the mental healthcare
I know I deserve and would benefit me. I am still,

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3 to this day, struggling to access care. It begs the
4 question does anyone out there really care? The city
5 must do better by prioritizing our health and safety
6 and invest in culturally competent services that can
7 robustly respond to the range of circumstances
8 causing and the individuals experiencing mental
9 health distress community-based organizations and not
10 law enforcement. At AVP, we have a 24-hour bilingual
11 hotline where we respond to violence and offer
12 advocacy and counseling. There organizations like
13 ours that can do this work that the city can invest
14 in, such as the Hate Violence Prevention Initiative.
15 We urge the city to prioritize our communities health
16 and safety and it can start with meeting the basic
17 needs of our community and offer mental health care
18 that is easily accessible and inclusive of our
19 communities. Thank you for listening in the
20 opportunity to testify.

21 COMMITTEE COUNSEL: Thank you very much
22 for your testimony. We will next turn to Jasmine
23 Bowden and you can begin as soon as the sergeant cues
24 you.

25 SERGEANT-AT-ARMS: Time starts now.

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3 JASMINE BOWDEN: Hi, committee. Hello,
4 Committee on Mental Health, Disabilities, and
5 Addictions. My name is Jasmine and I use she and he
6 pronouns. I am also member of the New York City
7 Anti-Violence Project, AVP. I would like to
8 emphasize again that AVP aims to that end all forms
9 of violence through legal services, counseling,
10 advocacy, and community organizing. AVP is an
11 organization that serves that LGBTQ and HIV affected
12 communities and a membership that is predominately
13 black and brown and TGNC, which stands for
14 transgender nonconforming individuals who live their
15 lives in their truth, but not accepted by society.
16 It is clear there is a lack of mental health services
17 for black and brown communities, especially the TGNC
18 community that is historically underserved. Even the
19 resources that exist are not inclusive and culturally
20 competent. We're here today to uplift what we
21 deserve to have health communities and for our
22 communities to thrive. We need systems that meet our
23 immediate needs: housing, educations, and mental
24 health services. A lot of walk-ins in AVPs are to
25 seek our help and receive services. Transgender
youth deal with a lot of psychological abuse and

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3 sometimes feel suicidal. Through our 27 bilingual
4 hotline, we are able to address some of these issues
5 and offer counseling and advocacy. There are
6 organizations like ours that can do this work which
7 the city can invest in such as the Hate Violence
8 Prevention Initiative. And prioritize our health and
9 safety and invest in culturally competent services
10 and community-based organizations and not law
11 enforcement. We see the radical disparities when it
12 comes to receiving care and see people who are
13 struggling with mental health that feel isolated and
14 alone. We urge the city to prioritize our
15 community's health needs and offer mental healthcare
16 that is easily accessible and inclusive to our
17 communities. Thank you for listening to my testimony
18 and for the opportunity to testify.

19 COMMITTEE COUNSEL: Thank you so much.

20 And we'll next turn to Aaron Muller. And, Aaron, you
21 can begin as soon as the sergeant cues you.

22 AARON MULLER: Thank you, Chair Louis,
23 for this opportunity and good morning to everyone in
24 their respective places. I'm here today to testify
25 as a mental health provider, advocate, and speaker.
My name is Aaron Muller. I'm a license clinical

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3 social worker and owner of a private practice
4 alongside my wife, Dr. Trudy Ann Gil. Our hopes in
5 opening our practice, we wanted to shift the
6 narrative of mental health in black and brown
7 communities. We have serviced over 4000 clients
8 since our opening in 2016 and the majority being
9 persons of color. There are clients that were not
10 able to service due to systemic barriers. As a
11 resident of southeast Queens, there's an absence of
12 mental health agencies in our area. This is a grave
13 absence for our community. I use my social medial
14 platform to provide educational resources about
15 mental health and stigma. With this, I received a
16 notable amount of messages and thank you's for
17 providing resources and support. I also referred
18 them to other clinicians, however, there is a need
19 for bigger, more robust mental health system for
20 persons of color in New York City. I'm wondering how
21 the city can continue to push the conversation and
22 narrative around stigma and how beneficial this can
23 be. I would love to see a relaunch and push from
24 Brothers Thrive and Sisters Thrive, which I have
25 facilitated two conversations, on Jamaica Avenue and
[inaudible 02:04:25] College and it was received very

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2 well. My suggestion is to have more clinicians of
3 color involved in outreach and engaging persons of
4 color and mental health. Thank you.

5 COMMITTEE COUNSEL: Thank you so much
6 and we will next turn to Scott Kierney and you can
7 begin as soon as the sergeant cues you.

8 SERGEANT-AT-ARMS: Time starts now. Mr.
9 Kierney, if you could accept the unmute and also if
10 you would like to turn your camera vertically.
11 You're showing up sideways.

12 SCOTT KIERNEY: [inaudible 02:05:20]

13 SERGEANT-AT-ARMS: You are on muted now.

14 SCOTT KIERNEY: Okay. I'm sorry about
15 the camera. Can I go?

16 SERGEANT-AT-ARMS: Yes.

17 SCOTT KIERNEY: Okay. Thank you very
18 much. Okay. Theories 300,000 workers, civil
19 servants. If the statistic of one in five have
20 mental illness, you have 60,000 potential mentally
21 ill civil servants. I was a civil servant and I was
22 dismissed. I was an employee at New York City Parks
23 for over 30 years. I was diagnosed with ADD bipolar
24 ADHD. Some accommodations recommended by my
25 neurologist and psychiatrist were made. The most

3 important one, to reduce my distraction, my
4 agitation, my irritability because of my conditions
5 was an office. Not giving me an office I feel was
6 discriminatory and provided harassment and it really
7 stopped me from doing the important work that I was
8 doing without any accommodations that should have
9 been made. What happens is very often your
10 supervisors and management have more authority over
11 your accommodations and your neurologist and
12 psychiatrist. This shouldn't be. By law, you are
13 required to provide the accommodations in an office
14 and they are not always done. So, I believe that--
15 Well, by the way, it is equal employment opportunity
16 commission, state and city human rights departments,
17 and, of course, the ADA require accommodations for
18 mental health disabilities. The management and the
19 administration side of our agencies, I think, have
20 far too much latitude when they can override the
21 accommodations of eight psychiatrist and neurologist.
22 When you take away or don't provide an accommodation,
23 legally, it becomes constructive, dismissive and that
24 turns into wrongful termination which, essentially,
25 is firing a civil servant. You can't do that. If an
accommodation is recommended by a reasonable

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3 recommendation that doesn't do untold harm to the
4 office or the management, you must give it to the
5 employee. That may not be that case. There needs to
6 be closer cooperation between all of your agencies,
7 all 300,000 civil servants and Helping Hospitals or
8 whatever kind of organization is required to have the
9 oversight that is needed. Constructive discharge or
10 dismissal is a very serious charge. If you don't
11 give somebody the accommodation, you are essentially
12 doing constructive discharge, which is firing a civil
13 servant.

14 SERGEANT-AT-ARMS: Time expired.

15 SCOTT KIERNEY: Thanks.

16 COMMITTEE COUNSEL: Thank you very much
17 and thank you to this entire panel. I'm going to
18 pause briefly now to see if there are any Council
19 member questions.

20 CHAIRPERSON LOUIS: I don't have a
21 question, but I just wanted to thank Malachi for his
22 courage and for sharing his personal story today and
23 for advocating and testifying today. I just wanted
24 to thank everyone who testified today. This
25 information is definitely helpful and I just wanted
to say thank you.

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3 COMMITTEE COUNSEL: Thank you, Chair.

4 We will turn to our next panel now which includes
5 Peggy Herrera, Ruth Lowenkron, Felix Guzman, Joyce
6 Kendrick, and Yao Chang. Peggy, you can begin as
soon as the sergeant cues you.

7 SERGEANT-AT-ARMS: Time starts now.

8 PEGGY HERRERA: Hi. Can you hear me?

9 COMMITTEE COUNSEL: Yes. We can hear
10 you.

11 PEGGY HERRERA: Okay. I'm sorry. I'm
12 at work. But I'm ready. Okay. First, I want to say
13 thank you. Thank you for the opportunity to testify
14 today. Thank you to Chair Lewis and the committee
15 members. Good morning to everyone. My name is Peggy
16 Herrera. I am a member and leader of Freedom Agenda
17 and a mental health advocate. I am a mother of a son
18 who struggles with mental health issues. On August
19 25, 2019, I was arrested when I called for help for
20 my son during a crisis and the police showed up first
21 instead of a mental health medical professional.
22 Instead of being helped, I was arrested and my son
23 never received the help he needed. It is ridiculous
24 that a mother be criminalized for calling for help.
25 That day I stood in my doorway and prevented the

police from coming into my house to interact with my son because I know how that has gone before for other members. People with mental health illnesses are 16 times more likely to be killed during a police encounter. Police cannot help us in a crisis because they are too busy criminalizing us, especially the black and brown community. Police don't take time to find out what happened before the crisis now, in times when my son is facing a crisis and he needs to stay in his room where he feels safe, I need a safe place to stay instead of sleeping in my car. We know that there are other ways to do this. The Stop program in Denver and that cahoots program in Oregon seemed to be working and here in New York City, we still have people dying. Mental health is a medical issue, not a police issue, but it's not just the crisis response system that has failed my son. It is the entire mental health system or, really, the lack of a mental health system. As an advocate for my son, my biggest challenges lack of resources and when I reflect on it, I realize that it has always been a barrier to my son getting what he needs. Years ago, my son deserved a school system that offered him counselors and services to respond to behaviors that

3 stem from trauma. As a young man whose trauma has
4 been compounded by being criminalized so often, he
5 needs access to unlimited mental health resources.
6 My son should never worry about the amount of visits
7 because no one can determine the amount of times he
8 will have a crisis. We need a mental health system
9 that will address and treat individuals before their
10 actions and behaviors provoke a police response. We
11 need a supportive and safe response. We need long-
12 term mental health services that can offer coping
13 skills, behavior management, social services,
14 supportive housing, educational trades and
15 employment. When you give people what they need, you
16 are telling them that they matter. We cannot
17 continue to rely on emergency rooms or jails as
18 mental health centers. We are facing a mental health
19 crisis. Mental health is real. I demand that we get
20 what we need for our families and I just want to say
21 thank you to Jumaane for addressing our youth because
22 crime is a cry for help. When someone commits a
23 crime, they are crying for help and every person who
24 stands before a judge needs to be evaluated. Every
25 person, especially more now than ever. And for
telehealth, they--

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2 SERGEANT-AT-ARMS: Time expired.

3 PEGGY HERRERA: Okay. Thank you. I
4 will send the rest in.

5 COMMITTEE COUNSEL: Thank you very much
6 and we will next turn to Ruth Lowenkron and you can
7 begin as soon as the sergeant cues you.

8 SERGEANT-AT-ARMS: Time starts now.

9 RUTH LOWENKRON: Good afternoon, Council
10 members. I appreciate the opportunity to talk before
11 you. My name is Ruth Lowenkron. I am the director
12 of the Disability Justice Program at New York Lawyers
13 for the Public Interest. We advocate broadly in the
14 area of disabilities, including in all realms of
15 mental health issues, but I, too, am going to
16 concentrate on what Peggy Herrera so aptly called the
17 crisis of mental health crises and I enjoyed my
18 colleagues from the CCIT NYC, that correct crisis
19 intervention today New York City coalition which
20 consists of over 80 organizational members. We are
21 all about transforming what is happening in this city
22 to respond to mental health crises. As Chair Lewis
23 mentioned, there is a disproportionate number of
24 black and brown individuals with mental disabilities,
25 so you can only assume that they are

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3 disproportionately affected by the response to mental
4 health crisis and the numbers are, not surprisingly,
5 reflecting that. But, perhaps very surprising is and
6 how greatly so. As Kim Blair, my colleague said, 18
7 individuals shot and killed at the hands of the
8 police in the last five years alone, 15 of whom, more
9 than 80 percent, our people who are black or brown or
10 other people of color. Unacceptable. It is a
11 crisis. We have to do something immediately. And
12 what we see around the country is that people are
13 responding, but New York City is not there yet. Even
14 President Obama just tweeted yesterday-- you may
15 have seen that-- this is what we need to do. We
16 need to make more places to nonpolice response and
17 get to the help of people who experience mental
18 health crisis. What is the answer? The answer is
19 the proposal that CCIT NYC has of removing police
20 entirely, having a community run into two utilizing
21 peers and those with lived mental health experience
22 and EMTs and responding in equal kind of mental
23 health emergency use. What is not the answer? The
24 current iteration of inter-directory bill 2210.
25 Police have an outsized role and undefined sense of
the public safety emergency. Allowing DOHMH to do

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2 the work when we are trading off in that regard for
3 another bureaucracy. A 30 minute response time,
4 where does that come from when we have an 8 to 10
5 minute response time for any other emergency? And
6 what else it is not the answer? And I'm very
7 disappointed that Susan Herman is not here to hear
8 this, though she has heard it from me many times.
9 The Thrive pilot is also very much not the answer.
10 It allows for an astronomical 30 percent of calls to
11 go to the NYPD. All the calls go through 911, which
12 is the NYPD. They insist on utilizing--

13 SERGEANT-AT-ARMS: Time expired.

14 RUTH LOWENKRON: I am just about done.

15 Emergency medical technicians who are deeply involved
16 in the problems of the current response and, again, a
17 30 minute response time and they will only operate 16
18 hours a day as if mental health crises can be timed.
19 So, I conclude by saying especially during this time
20 of Covid, I implore you. Do not tarry. It is a
21 crisis and I can stand at the ready personally, along
22 with my organization, New York Lawyers for the Public
23 Interest and CCIT NYC to work with you day and night
24 to make this problem disappear. Please, utilize us
25 and let's make this happen together. Thank you.

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3 COMMITTEE COUNSEL: Thank you very much
4 and we will next turn to Felix Guzman. You can begin
5 as soon as the sergeant cues you.

6 SERGEANT-AT-ARMS: Time starts now.

7 FELIX GUZMAN: Greetings. My name is
8 Felix Guzman. I'm testifying today on behalf of
9 Correct Crisis Intervention Today, broad coalition of
10 mental health peers, providers, rights activists,
11 advocates, and New Yorkers committed to racial and
12 social justice. We launched CCIT NYC in 2012 with
13 the aim to end the trauma, abuse, injuries, and even
14 violent death that people with mental health need and
15 experience during a moment of crisis. I have lived
16 in Crown Heights my whole life. My hat into the
17 mental health and criminal justice system started
18 when I was viciously mugged into unconsciousness at
19 age 14. The resulting trauma, which was never
20 addressed, influenced many of the poor decisions that
21 followed, including using drugs and trying to earn
22 money through illegal means. My full story would
23 require over two minutes-- two hours to tell, not
24 three minutes, so I will summarize my experience
25 which is some of it is quite common to many black and
brown men. After two convictions for possession, I

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3 spent three years in jail, over a year in the shelter
4 system, attempted suicide, and I have been subject to
5 numerous wellness checks by police with riot shields.

6 I was diagnosed with different types of mental
7 illness and put on numerous medications. Follow-up
8 care consisted of a referral to a Medicaid in
9 downtown Brooklyn which staff and clients openly
10 exchange drugs. At the same time, I managed to
11 secure my associates degree, had a child, and held a
12 full-time job for human service agency before stress
13 resulted in a nervous breakdown. My life began to
14 change three years ago when I connected with support
15 services following a stay of community access. Staff
16 respite center. I became active in the mental health
17 advocacy movement which has given my life for genuine
18 purpose and helped me to understand more fully my own
19 circumstances. In 2019, I entered [inaudible
20 02:18:17] peer training program which I graduated
21 this month after a year of remote learning and, in
22 2020, began working full time for NYC Well as a peer
23 support specialist. My future goals include
24 expanding my advocacy activities and finishing
25 college to become a poetry therapist. I believe my
life would have been much different if I had been

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3 able to connect with counseling services following
4 the vicious attack when I was a 14-year-old boy.

5 Instead, the police filed a report and my family you
6 sent me back to school the very next day. The city
7 can take some basic steps to lessen the burden of
8 trauma experienced daily by thousands of young people
9 and adults in our black and brown communities.

10 First, the NYPD should not be doing wellness checks
11 that involve mental health issues or respond to any
12 mental health related 911 calls. If trained peer
13 counselors had intervened years ago, my journey would
14 not have been-- would have been much different.

15 CCIT NYC has developed a peer informed crisis
16 response proposal and it should be implemented as
17 soon as possible. Second, police officers often our
18 first responders and they have valuable information
19 about the victims of many violent incidents including
20 mental health related crisis calls. This information
21 needs to be shared with trained crisis counselors for
22 potential follow-up which could include a phone call
23 from NYC Well to see how the family is doing and to
24 offer referral information. Creating a database like
25 this is consistent with recommendations made to the
Mayor's Office four years ago by the Council and

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3 state governments Justice Center. Third, the city
4 needs to engage its supports, community
5 organizations, and other key stakeholders based on
6 the principle of asset-based community development.
7 This approach focuses on community strengths and
8 nontraditional support networks. This idea was
9 proposed to the city in 2018 as the recommendations
10 of the Mayors Task force on crisis prevention
11 response. [inaudible 02:19:50] neighborhoods,
12 support networks and recognize that the knowledge and
13 skills of local groups could be harnessed to support
14 high risk people that are well-known to residents.

15 SERGEANT-AT-ARMS: Time expired.

16 FELIX GUZMAN: I'm going to go ahead
17 and it will just be a few seconds. The city cannot
18 perform these networks on its own and needs to
19 outsource the organizing effort to a group that has
20 this special skill set and that provides [inaudible
21 02:20:07] contracts to local groups. Finally,
22 building on the first two recommendations, the city
23 should also expand the implementation of the
24 community based health organization sensors model
25 that after district health centers from the 1920s.
The city's Department of Health in 2017 established

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3 three neighborhood health action centers in high need
4 communities to provide place-based service centers--
5 services that are responding to the social
6 determinants of health. The action centers provide
7 low-cost office space to co-locate partner
8 organizations allowing residents to that access a
9 broader range of services than the health department
10 could ever offer alone. Thank you for allowing me to
11 share my story. It's important to stress that my
12 experience is not unique. Childhood trauma and its
13 aftermath is directly to a range of negative
14 outcomes, including poor educational attainment,
15 higher rates of incarceration, and high risk
16 behavior, depression and anxiety, and early death.
17 In fact, the trauma is especially pronounced in low
18 income black and brown communities. For my family,
19 phone call to let us know that someone cared and to
20 offer information on how and where to get some help
21 could have made all the difference in the world. I
22 thank you for allowing me to share. Thank you.

23 COMMITTEE COUNSEL: Thank you so much
24 for your testimony. Our next panelist will be Joyce
25 Kendrick. Joyce, you can begin as soon as the
sergeant cues you.

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3 SERGEANT-AT-ARMS: Time starts now.

4 JOYCE KENDRICK: My name is Joyce

5 Kendrick and I am the attorney in charge of the

6 mental health representation team of the criminal

7 defense practice at Brooklyn Defender Services.

8 Thank you, Chair Louis, for holding this important

9 hearing on access to mental healthcare in communities

10 of color. The mental health representation team at

11 Brooklyn Defender Services works to support people

12 living with serious mental illness who have been

13 accused of a crime in Brooklyn. In response to the

14 question from Council member Rosenthal, there are

15 mental health courts in every borough. Every

16 mentally ill client can be referred to mental health

17 court in lieu of having their case proceed on the

18 traditional track. In mental health court, the

19 client is assessed and an individual treatment plan

20 is devised. The goal is that, after successful

21 completion of the mandate, the client would have been

22 connect to services in the community and will be able

23 to continue to access treatment and support. I have

24 witnessed amazing outcomes for these clients. That

25 said, the court often mandates mental healthcare for

people who could have avoided the criminal legal

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3 system involvement all together. The city cannot
4 rely on the NYPD and criminal legal system to address
5 mental illness. It is a fact that individuals
6 experiencing a mental health crisis are more likely
7 to be engaged by police than medical providers. This
8 involvement of police too often leads to disastrous
9 consequences for the person that help was summoned
10 for, particularly for New Yorkers of color. Having a
11 mental illness is not a crime and New York City must
12 invest in mental health response teams that
13 deescalate crises and prevent people with serious
14 mental illness from entering the criminal legal
15 system. We urge the city to invest in free and low
16 cost mental health services that are designed for
17 people who have experienced hardship, trauma, and
18 incarceration. These programs must be equipped to
19 meet the needs of people who are newly being
20 introduced to mental healthcare to create a familiar,
21 nonthreatening, therapeutic environment for those who
22 may be hesitant to engage in treatment. Such
23 programs must employ trained clinicians who are
24 fluent in multiple languages. We must not place the
25 burden on the patient to educate the clinician about

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3 the realities of incarceration, gun violence, or
4 racism. Thank you, again, for your time.

5 COMMITTEE COUNSEL: Thank you so much.
6 And our next panelist will be Yao Chang. Yao, you
7 can begin as soon as the sergeant cues you.

8 SERGEANT-AT-ARMS: Time starts now.

9 YAO CHANG: Sorry about that. Hello.
10 Good afternoon, committee Chairs on Mental Health,
11 Disabilities, and Addictions. My name is Yao Chang
12 and I am a staff member in the community organizing
13 and public advocacy department at the New York City
14 Anti-Violence Project. Our mission is to empower
15 lesbian, gay, bisexual, transgender, queer, and HIV
16 affected communities and allies to end all forms of
17 violence through community organizing, education
18 counseling, legal services, and advocacy. Our active
19 membership is predominantly black and brown, trans
20 and gender nonconforming people. I'm here today to
21 assert that the communities that we serve,
22 collaborate, and build relationships with deserve to
23 not just have their immediate needs met, including
24 housing, education, food, shelter, and mental health
25 services, but to thrive. Mental health is crucial
for sustainable and overall wellbeing for black and

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3 brown communities which have been historically
4 underserved, even prior to the pandemic. As folks
5 have mentioned, the Covid 19 pandemic is causing a
6 mental health crisis. The majority of the services
7 currently available are not culturally competent and
8 unequipped to adequately support black and brown
9 chance and nonconforming people who, in addition to
10 experiencing the pandemics consequences including
11 eviction, unemployment, food insecurity, mental
12 distress, and more, are also facing increased heat
13 violence. Throughout the pandemic, the New York City
14 anti-violence project has continued to provide
15 programming for peer support. Our services mentioned
16 before, including our 24 English and Spanish hotline,
17 24 hour hotline, to the black and brown TGNC people.
18 As staff that is fortunate to co-create a space of
19 leadership development and camaraderie you with our
20 community members, I have really seen the importance
21 of relationships and services that affirm black and
22 brown TGNC people identities, experiences, and
23 traumas, however, we are limited in our resources.
24 We know that there is much greater need than supply.
25 Additionally, from my personal experience in
psychiatric units due to my own mental health and

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3 survivorship from queer intimate partner violence, I
4 have witnessed how the current mental health system
5 and forces anti-black racism and ropes patients into
6 caustic care that is often more pathology rising than
7 helpful. Therefore, the city needs to prioritize
8 funding adequate mental health resources, services,
9 and infrastructure over policing for our communities.
10 If the needs and experiences of our city's most
11 impacted residents are centered, the city will be
12 stronger and better for all of us. The city can do
13 this by investing in community-based organizations
14 like ours which has a variety of programs and
15 initiatives that address the root causes of violence
16 against black and brown trends in gender
17 nonconforming people. This includes our Hate
18 Violence Prevention Initiative. I believe the city
19 has the power and opportunity to invest in our
20 communities health and safety and emerge from the
21 pandemic with a worthwhile legacy. We call on the
22 city to do so and to ensure that the services
23 provided to our communities are accessible and
24 inclusive. Thank you for giving me the opportunity
25 to testify.

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2 COMMITTEE COUNSEL: Thank you so much.

3 At this time, I would like to mention that if we
4 inadvertently missed anyone who wanted to testify,
5 please use the zoom raise hand function. And I also
6 wanted to remind everyone that you can submit written
7 testimony to testimony@Council.NYC.gov. I am just
8 going to pause here to see if we have missed anyone.
9 Okay. Seeing none, I am going to turn back to Chair
10 Louis for any closing remarks and to close out the
11 hearing.

12 CHAIRPERSON LOUIS: I just want to
13 thank everyone for testifying and for sharing their
14 personal testimonies and, for the advocates and CBO
15 leaders here today, I definitely took some notes and
16 got some information and recommendations and we will
17 definitely include you all and anything that we do
18 moving forward. And, with that, I want to close out
19 this hearing. Thank you so much.

20 [gavel]

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C E R T I F I C A T E

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date June 12, 2021