CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON GOVERNMENTAL OPERATIONS

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B E F O R E: FERNANDO CABRERA, CHAIRPERSON

COUNCIL MEMBERS: DARMA V. DIAZ

BEN KALLOS

STEPHEN T. LEVIN ALAN N. MAISEL BILL PERKINS KEITH POWERS

YDANIS A. RODRIGUEZ

KALMAN YEGER

A P P E A R A N C E S (CONTINUED)

LISA BLAND, Executive Agency Counsel

OLEG CHERNYAVSKY, Assistant Deputy Commissioner for legal matters

MICHAEL CLARK, Managing Attorney for Legislative Affairs

PAUL OCHOA, Mayor's Office Legislative Affairs Director

JANE TILLMAN IRVING, President of New York Press Club/retired reporter

MICKEY OSTERREICHER, General Counsel National Press Photographers Association

NORMAN SIEGEL, Counsel

ROBERT ROTH, 40 years' experience as a journalist and lawyer, member of New York State Bar Association on Media Law

JUSTIN HARRISON, Senior Policy Counsel ACLU of New York

TOWAKI KOMATSU

JOEL KRUTZBERG, partner at Cahill, Gordon and Reindel Law Firm

JASON B. NICHOLAS, Journalist

A P P E A R A N C E S (CONTINUED)

COLIN DEVRIES, President of Deadline Club

AL-AMYN SUMAR, Counsel at New York Times Company

TODD MAISEL, Press Photographers Vice-President

CRAIG RUTTLE, Photo journalist

today. Council Members Powers, Council Member

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Yeger, Council Member Perkins, uh, that's all I see right now. Uh, today the Committee will hear a piece of Legislation regarding the authority to issue press credentials to members of the media in New York City. These credentials allow journalists to cross police and fire lines and attempt to sponsor events that are open to the press, subject to safety concerns, the preservation of evidence and space limitation, Introduction 2118 sponsored by Council Member Powers would give the Commissioner of the Department of Citywide Administrative Services (DCAS) sole authority to issue, sustain and revoke press credentials. Right now the NYPD hold its authority, the Bill will require DCAS to formicate rules that establish procedures and criteria for issuing, suspending and revoking press credentials and the process for appealing any positions to suspend or revoke. Credentials will only be issued to individuals who have passed a background check. must ensure that journalists have a clear process for applying for press credentials and for appealing decisions to sustain or revoke them. I think it is especially important that journalists have an opportunity to appeal to a neutral adjudicating

with Council Member Adams a few months ago to protect

1 COMMITTEE ON GOVERNMENTAL OPERATIONS 7 2 our Freedom of the Press which is one of the greatest protections that we offer in this country. And if 3 4 you are in New York City, we need to make that that 5 protection is down keyed as much as we fight for other places as well we need to make sure that right 6 7 here at home we are doing our jobs to back the press. Uh, in my view any press credential that is issued by 8 the City should be easy to access, easy to qualify 9 and should be free of any political considerations. 10 Members of the media must be able to report on 11 stories without any concern that their coverage will 12 result in losing a press pass or not being able to 13 14 obtain one and just even more frankly, we need to 15 make sure that people who are working in these fields 16 whether as a photographer or a reporter feel like 17 this process is easy and is not constraining their 18 ability to do their jobs. Today, we are going to hear an Intro 2118 which is my Bill to transfer 19 20 authority away from the New York Police Department to the Citywide, the Department of Citywide 21 22 Administrative Services as the sole authority to 23 issue, suspend or revoke press credentials in New 24 York City. My legislation ensures that we have a

process for distributing press credentials that are

have identified the problem. I want to say thank you

to all of those who have helped us think about how to resolve this and a number of the members of the press who I see on here today, who we've chatted with about their comments on the Legislation and got to work with as well. I want to thank my staff, Sarah Newman and all the staff in the Council for their work on this and, um, I look forward to hearing everybody's testimony here today. So thank you to Chair Cabrera.

So much, um, Council Member Powers and thank you for your leadership. I want to recognize we are being joined by Council Member Kallos and Council Member Rodriguez and with that I will now turn it over to our moderate, Committee Counsel, C.J. Murray to go over some of the procedural items.

C.J. MURRAY, COMMITTEE COUNSEL: Thank

you Chair. I am C. J. Murray Counsel to the

Committee on Governmental Operations. Before we

begin testimony, I want to remind everyone that you

will be on mute until you are called on to testify at

which point you will be unmuted by the host. I will

be calling on panelists to testify, please listen for

your name to be called. The first panelist to give

testimony today will be representatives from the

2 Administration, from the NYPD, testimony will be provided by Executive Agency Counsel, Lisa Bland, 3 managing attorney for Legislative Affairs, Michael 4 Clark and Assistant Deputy Commissioner for legal 5 6 matters, Oleg Chernyavsky. In addition, from the 7 Mayor's Office of City Legislative Affairs, Director Paul Ochoa will be providing testimony. Panelists, I 8 will call on you when it is your turn to speak. 9 During the hearing if a Council Member would like to 10 ask a question of a specific panelists, please use 11 the Zoom Raise Hand Function and I will call on your 12 in order. We will be limiting Council Member 13 14 questions to five minutes which includes the time it 15 takes the panelist to answer your question. Please 16 note that for ease of this virtual hearing there will not be a second round of questioning outside of 17 18 questions from the Committee Chair. All hearing participants should submit written testimony to 19 20 testimony@council.nyc.gov. Before we begin testimony, I will administer the oath. Executive 21 22 Agency Counsel Bland, Managing Attorney Clark, 23 Assistant Deputy Commissioner, Chernyavsky and Director Ochoa, please raise your right hand. I will 24 25 read the oath once and then call on each of you

Affairs, Oleg Chernyavsky, Assistant Deputy

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2 Commission of the Legal Matters of the New York City Police Department, NYPD and Michael Clark, Managing 3 Attorney of the Legislative Affairs Unit. On behalf of Commissioner, Dermot Shea, I wish to thank the 5 council for the opportunity to discuss this important 6 7 opportunity and comment on the Bill being heard today. The heart of the NYPDs mission is to protect 8 the health, safety and welfare of those who live in, 9 work in and visit our City. Yet, while protecting 10 the safety of the citizens of this City remains our 11 number 1 priority. The NYPD currently has a 12 multitude of other functions. One of those functions 13 is the issuance of press credentials. Credentials 14 15 that enable members of the press to access to 16 newsworthy events so that they may inform the public. The administration unequivocally supports the Freedom 17 18 of the Press to do their jobs, reporting on events 19 that take place throughout the City on a daily basis. 20 An informed public on issues ranging from crime to traffic to politics and elections as well as new City 21 22 Policies and Programs and even trash collection is 23 essential to the functioning of the City. Journalists also play a critical role in holding everyone in 24 Government, NYPD included accountable. When the NYPD 25

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and the media intersect, it is the policy of the Department to help facilitate the medias ability to fulfil their critical responsibilities. This is represented by fully staffed 24/7 public information bureau that responds to thousands of media inquiries each year, coordinates and notifies the press regarding NYPD news conferences and other media sessions and enables media access at newsworthy incidents such as crime scenes where safety permits. To facilitate such access, the NYPD has issued press credentials for several decades. The rules for issuance and continued maintenance of such credentials have been codified into the Rules of the City of New York, (RCNY) and are available for public inspection. Pursuant to the RCNY press credentials are available to members of the press who cover emergency, spot or breaking news and/or public events of a non-emergency nature. From 2015 to 2020, the NYPD has issued well over 5,000 press cards to members of the press so that journalists can do their jobs. During that 5-year span, there have been no revocations of press credentials. These numbers illustrate the NYPDs commitment to facilitating the work that journalists do each day to keep the public

to answer any questions you now have.

informed. I would now like to speak about the Bill being heard today. Proposed Intro #2118, this Bill would give the Department of Citywide Administrative Services (DCAS) sole authority to issue, suspend and revoke press credentials. The administration supports moving press credentialing out of the NYPD but we believe further conversations are needed to determine the right agency to take on this important work. The Department will work with the appropriate agency to ensure a seamless transition. I'd be happy

CHAIRPERSON FERNANDO CABRERA: Um, thank
you so much. Let me first recognize we've been
joined by Council Members Maisel, Council Member
Darma Diaz, and Council Member Adams. Um, let me
start by asking, uh, Director Ochoa, welcome. If you
could give us any thoughts, uh, as just mentioned by
NYPD that, uh, you have thoughts, they have
discussions going to DCAS, which agency would you
seem to favor, um, to moving the press credential
checks and backgrounds?

PAUL OCHOA: Thank you for your question,
Council Member. I'm happy to be here. Um, two
things, I will start with the right agency. We,

we're looking at a couple of agencies. We're looking at Citywide Event Coordination, Mayor's Office of Operations and MOO. We are leaning toward MOO, um, they are responsible for moving across the City, they obviously know the media landscape, so we still have more conversation but we are leaning toward MOO. On the background checks, I'm glad you asked that because we currently do not, um, conduct background checks, um, as a requirement for press credentials, so it is something that would love to talk to the council and you all to see if it makes sense to, to have that in the Bill.

CHAIRPERSON FERNANDO CABRERA: Have you ever had any feedback on the press? Regarding whether there should be a background check or not?

PAUL OCHOA: No, not that I'm aware of. However, again we are happy again to continue those conversations.

 $\label{eq:chairperson} \mbox{CHAIRPERSON FERNANDO CABRERA: Well, I'd} \\ \mbox{love to hear from . . .}$

PAUL OCHOA: We do, I would say though we do not want to make it harder for people to have access to press credentials.

Okay,

CHAIRPERSON FERNANDO CABRERA:

3 great. Uh, wanted to know when it comes to appeals,

4 | the appeals process, adjudicating, neutral

adjudicating agency, are you amicable to the idea of

6 perhaps having I, I suggested in my opening statement

7 | having OATH being that agency?

PAUL OCHOA: Uh-huh, yeah, that's a good question. I think we agree with you that the appeals process needs to be in a place that's independent.

As the NYPD mentioned, these don't happen quite often, there is only I believe five cases in the last five years but OATH seems like the, the right home for that; however, I do want to make sure that there are many legal questions about, about that.

CHAIRPERSON FERNANDO CABRERA: Would you be so kind to share with us, uh, the breakdown of those five cases? Can you give us a little bit more details?

PAUL OCHOA: Sure. I will let NYPD answer, um, to the extent that they can. I'm not sure, I believe there, there may be a couple of pending, um, cases that are being litigated but I will let NYPD handle that.

NYPD: Sure. Thank you Council Member,
and I want to congratulate and welcome, uh, Council
Member Diaz. I look forward to working with her as
well. Um, I think the five cases, one of them is in
litigation so obviously we can't speak to that. Um,
two of the cases were suspensions that the
individuals, um, wound up getting their press passes
back after the suspension and two of the suspended
passes, the individuals did not appeal and the case
effectively, uh, for lack of a better term, died on
the vine so they did not get their press pass back.
It wasn't revoked but they chose not to exercise
their rights under the process.

CHAIRPERSON FERNANDO CABRERA: Just to be clear, has there been any passes revoked, permanently revoked?

NYPD: No, not in the last five years.

We didn't look back beyond that. But in the five year look back that we performed to prepare for this hearing there were no revocations.

CHAIRPERSON FERNANDO CABRERA: I have many more questions but I want to have the sponsor of the Bill, Council Member Powers, I know he has

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questions and my, my colleagues as well. And then I
will be coming back

KEITH POWERS: Thank you, um, thank you to the Chair. I guess this is for, from the Mayor's Office but I am happy to hear from anyone here, is, are there other recommend-, I mean it seems like I've heard frustration from folks around the qual-, the sort of criteria for getting in which is submitting I think six samples of work and I have some folks who told me that, um, found it difficult early on in their career to get the press pass. Some told me frustration with, um, just the overall process of having to go down to the 1 Police Plaza and things like that. Can you talk to us about any recommendations that you see, or any changes to the process, in addition to moving authority to MOO or another agency that you see as maybe a reasonable adjustment to the process to help facilitate the ease in getting a, uh, in getting a press pass, press credential?

PAUL OCHOA: I can take it and then I'll turn it over to the NYPD. Um, Council Member it is a great question. I have not personally heard of big impediments in, uh, accessing press credential. If

2 that is a problem, we're happy to address it. know that the NYPD, uh, just did a relook at the 3 process and actually then are publishing new rules to 5 streamline some of that process, but alternatively I would like to see if there is, if they've heard any 6

OLEG CHERNYAVSKY: I'll turn it over to, um, Counsel Bland. Um, I think we've . . .

concerns with the ability to get, um, press passes.

LISA BLAND: The process of forgetting the press cards is fairly straightforward in terms of its just filling out an application that's online. It's on the, the NYPD website. We can do a basic google search for NYPD press cards, um, in addition, the, as far, as far as the, um, requirements itself again it is just basic requirements that's codified in the rules that's, that's written out. And again it is a simple process in terms of as soon as you send us an applications, um, by email, which is done by email, those applications are reviewed within two to three days, um, most are reviewed within 24 hours and they will be scheduling for you to come down to get your press card. The process itself is very seamless.

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I'm not saying that you guys are making the impediment here but I, it does differ from some of the antidotes that I've heard from folks around. Um, even just the qualification criteria and well, as aware talking about this Legislation I will share some of those antidotes with folks so they can take a look at it and we can think together about how to approve any, any, you know hitches in that process. And I think particularly with the advent of new forms of media, perhaps that's a, you know sort of needed anyway. Um, and you know is this process ba-, is this process online? You, did you say you can email it in or can you actually fill the application out online and send it in? What I supposed did you just like you have to download the form and I thought you had to bring it in in person but what is the online, what is the ability for someone to do this all digitally?

KEITH POWERS: Yeah, I mean, that defers,

OLEG CHERNYAVSKY: I think the, the app with the initial application itself. So, there is a couple of parts to this and I, I think it's worth since we are having the hearing to go over some of the qualifications and the fact that you rightfully

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say there are different media, um, mediums now other than the traditional mediums of the past and we've accommodated for that as well, so I will let Council Bland talk about that. I think it is also worth noting that, um, well, first thing is the application itself is online, ultimately when all the supporting documents and all the criteria are met the individual would then come down to 1 Police Plaza to get photographed and, and, and the like, um, I think what you may be referring to were some of the complaints, recent complaints, is because of COVID, um, there has, we, we obviously have to institute certain safeguards not to have a cash of people gathering in, um, in the press office, they got photographed. the, the amount of people processed in any given day has slowed down to account for the safety issues involved but it's still being done and the other, the other important piece is, is that press passes are issued for a two-year period and what we have done is extended the expiration date to account for what's going on with COVID and the pandemic and to account for the fact that we have slowed down in the amount of people that we are seeing in any given day. So, press passes that were set to expire, have been

extended so the individuals are, that are bearers of the press passes are not left with an expired press pass so they can't do their job. With that said, I'd like Council Bland to talk about some of the criteria that are in place for getting the press pass and, um, the new medium that, you know, that have been accounted for.

requirements for getting a press card is in the Rules of the City of New York. Um, it is described there and outlined in those rules. Again, the individual who is a member of the press, will just, or is required to have six stories, photographs, books, print, digital media within a 24 month period of time, understanding of course that because of COVID that there may not have been a lot of press conferences or we've not had parades. The department has taken that in to account, so any stories involving COVID, um, whether or not that was outside where police lines are established was acceptable as a requirement for the press card.

MICHAEL CLARK: And I'd just like to add this is not a subjective standard, it's an objective standard. So, if you have the 6 stories in the 24

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2 month period, you are getting a card. There is no 3 further review about the stories.

KEITH POWERS: I guess, I guess my concern would be like, like let's say for example last year, when we're hav-, one of the most covered moments, you know in modern times, with all the, all the, um, marches and protests going on. You have a tremendous amount of folks who are showing up to document a report, what's going on. And in some cases, you are right, some folks may have just started their job, maybe they didn't have the documentation, maybe working from a new outlet or a newer outlet. Um, I, you know it feels to me like, you know, there was a lot of potential here for folks to not be able to not qualify. I mean in addition to I think there was a moment where the system shutdown. But, I, you know, I guess the question is, you know, are the qualifications as they need, as they exist today, um, allowing folks who are in either, they are in a new position or a new media outlet the ability to . . . um, you know, in that case. Where we were talking about last year, like I think you certainly did need a press credential based on what it afford you to be able to go over police lines and get access to places

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2 where you probably ordinarily weren't allowed to go.

3 Although I think we saw some issues there as well.

4 But, I guess my question is like, are we ab-, I

5 think, I think the aspiration here will be to say is

6 to make sure that folks who are desiring to be able

7 | to do their jobs, some of who we have here today are

8 | really well established and I, I, we've had the last

9 couple of years but there are lots of new folks who

10 are maybe even starting in a new position and, you

11 know, maybe don't qualify and so I think that is one

12 of the things that we would like to look at.

MICHAEL CLARK: Sure.

KEITH POWERS: Uh, the question I think, some of the expiration date for a second. I was told that everybody's press pass expires but I was told that they are all expiring on January 15, are they all. I know you extended them but why would they all be due to expire at the same time. That feels like that creates an unnecessary backlog of work for the agency.

LISA BLAND: The press credentials are given on a two-year cycle and that's as written in the rules. So, every two years they are issued and they are set to expire on the same date every two

years. Um, again, and taking into account of COVID, the department has extended that expiration date, so those cards that have an expiration date of January 15th are now due to expire on April 15th. So, we are taking into account that we are not able to process the 25 or 30 individuals due to COVID restrictions and now we are processing about 10 per day.

KEITH POWERS: I, I, I get it. I just don't understand why you would make them all expire on the same day being that, that just creates an unnecessary amount for the agency at one time versus like, just, just extending them out. Um, the, you know I will stop there, I mean but I just want to just clarify one last thing, right now, just, just in terms of applying for one, you could email it in and the only thing you have to do in person is to go pick it up and take, and take your photo rather?

email the application along with your submissions of your supporting documentation, we review it online and we will schedule an appointment date when you come in the only thing that you have to do is bring that documentation with you, we will take your picture and give you a card at that moment.

KEITH POWERS: Okay, well, we have, I think, you know as part of this dialogue I think we'll talk about you know criteria and qualifications in addition to talking about where to exactly house this to make sure that we are . . . I, I, it's just a necessary, I feel like it is a necessary modernization either way to continue to look at this process, um, and to make sure that we are making it easy and accessible to folks, in particularly in light of, I think it gives radius to, to me and the Council around accessing things like that. Um, and we will continue to work with the Mayor's office about exactly where can get you housed, there and there, they are actually on this as well. So, thank you. Thank you to the Chair.

CHAIRPERSON FERNANDO CABRERA: Thank you Council Member Powers. I will now call on Council Members in the order they have used the Zoom Raise Hand Function. Council Members if you would like to ask a question and you have not yet raised your hand, please do so now. You will have a total of five minutes to ask your question and receive an answer from the panelist. The Sergeant at Arms will keep a timer and I will let you know when your time is up.

Once I have called on you, please wait until the

Sergeant has announced that you may begin before

asking your question. First, we will hear from

Council Member Rodriguez, followed by Council Member

Yeger. Council Member Rodriguez you may begin upon

the Sergeants announcement.

SGT. KOTOWOSKI: Your time starts now.

YDANIS RODRIGUEZ: Thank you and congratulations to Paul Ochoa and his team. It is your responsibility to be a Director so end up always being accessible to all of us in his previous role so good luck in your responsibility. You know, you make all of us very proud.

PAUL OCHOA: Thank you.

NDANIS RODRIGUEZ: And I think that by now as you look for the participants in the Zoom, you see the faces of so many advocates for the members of the press and lawyers, and I think that everyone, um, recognizing give credit to the members of the press for the great job that they are doing. So, addressing you know the ability to you know get the pass, get the credential, do their job, is very important for democracy. Eh, but one are that I want to touch is about allowing the members of the media

to wear their plate, to go and use a bilko to cover
story. Encourage someone that allocates for the City
of New York to put together a plan to reduce the
numbers of people that have cards from 1.4 million
that we have today to 1 million by 2030. I'm not in a
sense inviting anyone to go and get a card, I know
that many members of the press, when there is event,
press conference, the Mayor, whoever put it together,
Queens, any borough, they take the train. However,
we also know that New York City has a lot of area
transportation deficits. In New York City, we have,
you know teachers, have their permit to buy the car,
elected official and many other agency. What is
holding us to also allow members of the press who
have their, their plate; that would allow them also
to not call them privilege but to have the right also
to park the car when they are covering a story?
MICHAEL CLARK: Sure, do, you, Paul do
you want me to handle that?

PAUL OCHOA: Yeah, why, why don't you handle it and I can add anything else after.

MICHAEL CLARK: So, I think Council

Member I'm familiar with the Bill. I don't know if

it was re-introduced but this is a topic that I know

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you've, um, you've advocated for, um, in the transportation committee for a while and there has been Legislation introduced. I mean, I think in light with our prior testimonies and I think a lot of the press would, would agree that you know our officers make a accommodations for press vehicles, and press vans covering breaking news stories. know that what the Bill is aiming to do is to go far beyond that and we recognize that there is a need for press, um, to park at, when they are covering news I think the way that particular bill was stories. drafted left a lot of ambiguity but we certainly said back then and we, we iterate now that, we're open to speaking with you further about, you know, how that would look. I mean, I just think that that particular bill in its current form was so broadly written that it, it just wouldn't be feasible.

YDANIS RODRIGUEZ: More than happy to continue conversation and I, I think that you know that's a, the positive, um, energy that we can have, any conversation around this and again from my friend, Ms. Black, I'm not calling to give unlimited press permit. I am not saying that I am encourage members of the media not to pay for whatever this is

about you know as a teacher that I wa-, that I was I know that and we worked with this administration to accommodate a number of those permits and this is not something new. The members of the press, they used to have them. Bloomberg stopped then as he also did with the teacher, so this is about restoring but I am more than happy to work with you guys and you know our colleague at City Hall and DOT to see how we can

CHAIRPERSON FERNANDO CABRERA: Thank you.

Next, we will hear from Council Member Yeger.

Council Member Yeger you may begin upon the Sergeants announcement.

make progress in that Bill. So thank you.

SGT. KOTOWSKI: Your time starts now.

MALMAN YEGER: Thank you very much. Good morning. Um, my question is for Commissioner

Chernyavsky and um, I hope you can just help me, um, get some of the, the policy reasons, um, on the record for why we have, um press passes in the first place and my question really is starting off with that, why do we have? What's the reason for a press pass? I mean why can't anyone just go anywhere they want in this City?

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OLEG CHERNYAVSKY: Well, I think, um, it's, it's a balance really. It's, we are trying to maintain the integrity of some of sometimes crime scenes or emergency situations where police lines are set up but at the same time there is a recognition that the press, I mean I think we all agree is the fourth branch of government, it keeps us all true and honest and reports the news to keep the public informed. So, there is an absolute need to have, um, to have press, um, that's able to have a vantage point that they can deliver the news, um, to people sitting at home so those folks are aware. So, to the extent that we can facilitate press going behind police lines in a manner that doesn't disrupt crime scenes, contaminate evidence of doesn't create unsafe conditions, um, we want to facilitate that and the press pass is the vehicle we use to do that.

KALMAN YEGER: Well, if that's true and, and some of us may actually believe the press is the first branch of government, not the fourth. Um, but if that's true why wouldn't the police department be the best arbiter of ought to and ought not to have a press credential in this City. I mean I don't have a press credential, I can't just go anywhere I want.

Why wouldn't the police department be the best arbiter of that question?

OLEG CHERNYAVSKY: Well, I think, um, I think recognizing the current movement of, um, you know, I think where, where we are going and reimaging policing, I think there are certain things that, um, rightly we need to look at and examine whether they truly belong within the police department? Whether they fall within the department's core mission? I think the Mayor has made a series of commitments, you know, from vending to homeless, um, and this is just yet another example of when we are looking at, um, duties or responsibilities that the department currently carries, um, there is a re-examination of what should or should not remain here.

KALMAN YEGER: Okay, um, if, if

contamination of preventing the contamination of a

crime scene, um, maintaining public safety,

maintaining order is the reason why the, from time to

time places in the City are courtened off and but for

the, um, the holding a press credential one would not

be able to go back, actual a press credential or a

police department badge, would, do you believe that

DCAS or the Mayor's Office of Media or another agency

is in a better position than the police department to maintain the order at a particular crime scene or a dangerous location?

PAUL OCHOA: I can take this, Oleg, if that's okay. And then I'll turn it over to you. Um, Council Member, that's a great question. The, what we are envisioning is not removing PD or having MOME officers or MOME, um, staff be at these scenes. It is really talking about the application process, not the actual, um, work that gets done or the implementation of how those press passes are used. So, and that's an area where PD would still be responsible in their best judgment to allow press, um, in a, in a crime scene or any other scenarios that you mentioned.

RALMAN YEGER: Okay, um, the, I view legislation as maybe, I'm somewhat alone on this but I'm used to that here. Um, as a tool to fix something that's broken. Um, you know to look at the way we do things right now and say that the only way to do it a little better is to do it legislatively. Do you believe right now that the system is broken? The system of issuing press credentials is somehow not working right? And, nor for that to the police department I mean with respect to the Office of City

Legislative Affairs, I think they are the ones who

are doing the work right now and I would like to hear

from the Deputy Commissioner on whether or not he

5 believes that the police department is somehow not

6 doing it right, right now?

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OLEG CHERNYAVSKY: I mean, I don't think that's, you know I don't think that's, that's really where the question is. I think, I certainly think that we run a fair process. I think that, I think the um, the numbers spell that out. Um, you know five suspensions in five years and over 3,000 press passes issued in any two year cycle. I think that bears the, the data bears that out. I think realistically as I said before that, you know, if were are in the time that we are reimaging policing, that we're looking at what, what the police department's footprint needs to be or should be, um, and given the various tasks that we are involved in and I think, um, without speaking to the fairness of the process, which I truly believe is fair, um, in the way that we've administered it, if the decision by the Council and the, the decision by the administration is that it should be housed, um, elsewhere we fully support that.

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KALMAN YEGER: Okay, I'm not going to ask for specifics of the five suspensions except that want to reiterate for the record that in five years as, as you've stated there have been five suspensions and, um, and I think that is an incredibly low number in giving, given, you know how big the City is and how many things are going on, on a day to day basis and how much the press is working, um, throughout those, those places to see what's going on and to get the closest shot that they can and get as close as possible to get the information out to the public. Um, five suspensions means to me at least the police department is, is pretty forgiving, um, when somebody with a press card wants to push the envelope and get as close as possible. I, I haven't heard, um, an outcry. Um, perhaps I don't talk to the press that often, but I haven't heard this great outcry that the police department, um, has not been willing and able in every single way and actually acted out working with the press. Um, I would like to ask, um, a question regarding the application process and the, and the amount of evidence that you need to, to make the case that somebody is actually a working member of the press and I preface that by saying again, I

write a lot of things, I'm, I'm published quite
often. But I am not a member of the press and if I
were to fill out an application and submit it with
copies of everything that I've say I, you know, well
give me a press credential because every once in a
while I write something interesting. Um, I think you
would rightfully turn me down. Do you believe that
the police department's criteria for determining what
constitutes a member of the press, entitled to cross
police lines and I want to differentiate that one
could be a member of the press and also not
necessarily need, um, to bear the right to cross
police lines. Do you believe that your criteria is
too harsh? Or too demanding?

OLEG CHERNYAVSKY: Um, I don't, I mean I think you know as, as Counsel Bland had outlined, really the basis is six stories, six local stories over a two year period and I wouldn't be so sure that you wouldn't qualify for a press pass, Council Member. Um, you may if you have six stories that you've written over the past two years that deal with local issues, um, that are you know, I think, I could be missing or misstating it and you tell me, you tell me if I am. But you know what.

2 KALMAN YEGER: Don't worry.

OLEG CHERNYAVSKY: No, no, but I think, again I think it goes back to the numbers bearing this out. Um, I think that you know we have over 3,000 press passes issued. Um, we're you know having a revocation hasn't happened in the five year look back that we did, a suspension was very limited, so, you know, I think we are very judicious about pulling a press pass. I think we certainly, we certainly trained our officers. There is a comprehensive training both at the academy, at every promotion, um, every time a Sergeant intending to Captain gets promoted. Um, the press team goes in and trains them about, you know, how to deal with the press at, at scenes and events. Um, so, yeah I think it was, um, I think to answer your question, I think it's a fair process and I think it, the standards that we've created or at least when we've handled it is just ensures that the individuals applying for press passes seeking to go behind police lines are actually engaged in the business of, um reporting the news.

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clock has expired. So I will ask the Chairman for
just a brief moment of two if I may? Mr. Chairman?

CHAIRPERSON FERNANDO CABRERA: Yeah, go ahead.

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The, thank you Chair. The, KALMAN YEGER: you know as I view it, um, and, and I don't want to speak for the press at all but, um, I believe that the press for the most part, um, has, and I think your numbers bear it out have acted responsibly in those who carry the press credential. Um, obviously the concern I think in setting the criteria for should or shouldn't get a press credential is based on the idea that we don't want everybody, namely a guy like me saying hey, every once in a while I write something. Give me a press card so I can go wherever I feel like and cross your lines that are there for very important civic purposes. Um, so you know I, going back to the point that I made at the beginning. I view Legislation as a tool to fix something that's Um, sometimes we tend to do things, um, broken. where we promulgate Legislation has solutions in hunt of a problem and I'm sitting here this morning and we are 48 or thereabout minutes in and I'm still trying to hunt for the problem and I haven't seen it yet.

2	Um, and my brother Councilman who proposed this
3	Legislation I know is quite wise in his ideas about
4	the future of the City. I'm just trying to hunt for
5	the problem and I hope that sometime during the
6	course of this morning's hearing we will learn what
7	the problem actually is. And with that, I go back to

the Chair with my thanks. Thank you Mr. Chairman.

CHAIRPERSON FERNANDO CABRERA: And Counsel, do we have anyone else?

C.J. MURRAY, COMMITTEE COUNSEL: Chair, no other hands are raised so feel free to ask any follow up questions at this time.

CHAIRPERSON FERNANDO CABRERA: Thank you so much. Um, I see Council Member Powers, I think he wants to chime in to Council Member Yeger's comment.

KEITH POWERS: Thank you, I, I always appreciate Council Member Yeger and his, uh, and his insights and we are dear friends so I take no offense to any, any questions on my, criticize it. But I will say I just wanted to add some commentary to this as we are thinking about what people had. I don't actually thing suspensions is really the measurement of how the system works. I think it is whether there is access to the press credentials in the first

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place. I have somebody just Tweeted at me who said who covers transportation issues for the last 15 years, who said they've never been able to get one. I have a photographer who is a constituent who has just had, I mean these are just the ones I'm getting right now, who is saying that, um, he has both the frustration with this potential expiration date issue but also has had his own issues in terms of getting it. I, I've heard these antidotes, I've heard from a photographer who became a reporter who was not able to get a press credential in that period of time because that person needed I think six, able to prove six different things and was unable to prove, that persons time so I've heard these stories and I think that the access to it is actually more of the issue than the suspensions and taking away of it. We also have folks on here I know who have had historical issues with getting it as well, so, I wanted to think about making it easier. I wanted us to think about modernizing it. I also want to frankly say, like, this is not an attack on the NYPD but I just frankly thing that any agency that is going to be as widely covered as either the PD, the Department of Transportation, whatever it may be should not be the

one that is issuing press passes if you want to have absolute certainty and clarity in the freedom of the press in New York City. We have a Mayor's Office of Media and Entertainment. It is, I think it makes a lot of sense for them to be in the business of issuing the, the press credentials. What we need, NYPDs partnership on is making sure that folks are acknowledging that when people show up and want to use the press credential and get to the, the place where it is needed, whether it is at City Hall or going over a police line. So, you know, I, I just want to clarify that as we are thinking about this issue, that I think access is an issue. I think suspensions is not really how I would measure this and I'm not even here to say to the NYPD, any, I just feel like this should be housed in an Agency and does Media and Entertainment, that doesn't get widely covered by NYPD and I think, we, it is just a good opportunity for all of us to reconsider and revisit all the things that make up the press credential process in New York City right at this moment. just wanted to add that in and I have no questions, so I will leave it at that.

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2 CHAIRPERSON FERNANDO CABRERA: Thank you so much, Council Member Powers. Um, I have a few 3 questions, of, I would like to leave my questions to 5 the end so my colleagues, um, could ask. I'm just curious, um, Director Ochoa, if you could share with 6 7 us what additional resources are going to be needed, um, to implement Intro 2118, will the NYPD be able or 8 should they move their press credential staff, or are 9 10 you going to get new staff in the new agency, any thoughts about that? 11

PAUL OCHOA: Yeah, those are great questions, um, Chair. So, you are absolutely right MOME is a small office. We do think they are the right office to do, to take on this work and we will be supporting them and new resources they may need either technology or staffing wise to get this done. We do not envision anyone from PDs Civilian Workforce to be moving. I think this would have to be, um, just a, you know a staffing issue and a resource issue for, for MOME.

CHAIRPERSON FERNANDO CABRERA: You think you have enough staff there to do this type of work? Or are you going to have to hire new staff?

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PAUL OCHOA: Yeah, I think, yeah I think we are going to have to talk to them about them and, and what bandwidth they have. I know they do work very hard with the, the small team they have so it may require some staffing but we are going to help them out and work that out on the backend with our friends OMD.

CHAIRPERSON FERNANDO CABRERA: One of the thoughts I, I had and I know they are some, perhaps a need for Charter Revision if we were to do this. My wife counsel has pointed out to me, the County Clerk being another option, being that of an independent body. That might be a point of consideration. I wanted to know should police officers or other city officials be permitted to, um, to, to seize press credential without first conducting a hearing.

PAUL OCHOA: That's a good question, I'm going to turn it over to NYPD to talk about what they do currently. I believe it is only in instances where something of breech has happened. But again, I will turn it over to the NYPD.

OLEG CHERNYAVSKY: Sure, so in terms of seizures, you know you could have again, I think Paul said it right, in agree to circumstances where. I

mean I'll give you an example. Say for example, we are at the scene of a shooting and we establish police lines and there is a determination made by officers and we allow, um, members, credentialed members of the press to go beyond the police lines and then there's a determination made by detectives or police officers on the scene that the police line has to be extended because they found shell casings or whatever if a member of the press for example refuses to move and they are not abiding by the orders of the officers or detectives at the scene, they may pull the press pass but historically when we do a look at this they get it back, um, the next day or, or later that day and we certainly set up protocols, um, for police officers or detectives at the scene to reach out to our press office that has regular dealings with members of the press so they can try to intervene so it doesn't get to the extreme while pulling the press pass at the scene. But again that, pulling a press pass at the scene in those limited circumstances when it is done is not even the suspension because the individual would get it back in short order.

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2 CHAIRPERSON FERNANDO CABRERA: Do you
3 have a record of how many times, um, we have such
4 occurrences? How many times they are being taken
5 away and given back on the same day or the next day?

OLEG CHERNYAVSKY: I don't have that number with me but I'll, I'll take a look into it and get back to you.

CHAIRPERSON FERNANDO CABRERA: Okay. Um, to what extent, um, with the new agency, I'm not going to say which agency it's going to be but will collaborate with the NYPD, City Hall or other mentioning services in issuing press credentials if at all?

PAUL OCHOA: I can take this Oleg. Um, I think you are right Council Member, the new, the transition needs to be seamless and there is going to have to be collaboration. Because NYPD mentioned they have been doing this for decades, so it is, um, very important that, you know that when MOME takes it this on or if MOME takes this on that we coordinate with the NYPD and the relevant agencies to make sure that, um, you know they've learned the process and the transition is seamless.

CHAIRPERSON FERNANDO CABRERA: And once they learned that process, would there be any, any form of engagement, involvement, um, by the NYPD or any other agency?

PAUL OCHOA: The way we are envisioning this, is the, the process, so the application process, the press, press credentials would be housed at MOME but the actual implementation of how those press credentials are used would still fall under the NYPD. So, yes, to answer your question, yes, yes that will definitely happen.

CHAIRPERSON FERNANDO CABRERA: I wanted to ask you, um, to give the specific as to how many press credentials, does the NYPD typically issue in a given year, um, to how many journalists?

PAUL OCHOA: Do you have that? How many press credentials by type and to how many journalists?

LISA BLAND: Over the, again, we do the press credentials over a two year cycle and over that two-year cycle we issue approximately 3,000, um, press credentials to individual journalist, in addition, reissue a number of reserve cards to news organizations or news outlets for them to give to

mentioned. I think maybe, uh, council member powers

I'm moved. In June 2020, the NYPD proposed new rules

2 to govern press credentials. Please describe the 3 reason for these proposed rules and why now?

DLEG CHERNYAVSKY: So, yeah, we proposed new rules and it didn't, I think Paul had mentioned earlier, it didn't affect the rules about application for press credentials. It improved the due process rights that reporters had in the case of a suspension or revocation of press credentials. We had a process in place, um, and we as part of, as part of litigation but also something that we had to look at and we wanted to improve these, this process, uh, and that's what the purpose of those rules were, those proposed rules I should say.

CHAIRPERSON FERNANDO CABRERA: All right.

How do you measure whether it actually improved?

These rules made the process better?

OLEG CHERNYAVSKY: Well, I think
transparency. I think anytime you, you shed more
light on the process and make it more transparent,
that's an improvement that in and of itself and the
nature of, of the rule making process is that it for
example we, we find that you know the rule isn't
working the way it was intended that you can always
change the rule and improve upon the rule but I

think, you know, it's very hard to measure it now but

I think it is broadly stated anytime you could make a

process more transparent to the public and to the

individuals that are affected by these rules, such as

6 the press, that's an improvement in itself.

CHAIRPERSON FERNANDO CABRERA: Alright, I believe there are going to be members of the press who are going to testify and some examples of seizure and they have led to some allegations that journalists were not informed of their rights to an appeal hearing or the reason for a seizure. Uh, what changes have the NYPD made to its procedure in order to endure that journalists are informed of all procedures related to press credential. And also, are you looking, uh, any other ways to make it better?

OLEG CHERNYAVSKY: Well, I think the rulemaking, as we said the rule-making process is aimed
directly at what you've just stated. So, we have the
proposed rules. They were put out for public comment
to include members of the press as well. Those
comments have come in and we've been working on those
rules diligently and incorporating, uh, some of the

comments that we've heard, both from members of the press and from the public.

CHAIRPERSON FERNANDO CABRERA: I'm going to pass it to Council Member Yeger. I know we have members of the press so we would be parsimonious at this moment, I really appreciate it. Uh, but Council Member Yeger.

SGT. KOTOWSKI: Chair, sorry. And uh,

Council Member Yeger, before we move on with your

questions, we are going to need to pause the hearing

momentarily to fix an issue with the live stream.

Um, please everyone stay tuned and we should be back

momentarily. (Recording: Ending the live now.).

CHAIRPERSON FERNANDO CABRERA: So, this is what it looks like behind the scenes, uh.

SGT: Just give us one second please, don't speak. We want to make sure that it is recorded.

SGT. KOTOWSKI: Alright folks. Thank you for your cooperation. Let's just keep it in silence for now until we make the changes. Uh once again, we appreciate your cooperation.

SGT: We are live. Chair you can begin.

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2 CHAIRPERSON FERNANDO CABRERA: Thank you 3 so much. Uh, Council Member Yeger?

SGT. KOTOWSKI: Your time starts now.

KALMAN YEGER: Thank you Mr. Chairman.

Uh, I'll be brief. I just want to touch on the topic of the reserve cards, just to make sure that the, uh, that that information is, is, uh, is properly recorded here this morning. Uh, the as I understand it this, so this the, the department approximately 3000 press cards over a two year per-, a two year These are the individuals cards that our, period. that are tied to the record of the individual member of the press who is able to demonstrate his or her right to have the press card based on his or her submissions. And then there are these reserve cards that the media outlet/publications, etc. have I guess in some editors desk drawer and says to a random reporter, hey you weren't able to qualify for the press card, here's one go cover this. Am I properly describing how the reserve card works?

LISA BLAND: Yes. That is correct.

KALMAN YEGER: So, the, at the reserve card, uh, when issued to a working member of the press by a publication or media outlet gives the

2 holder all the rights, privileges, etc. of, of the 3 actual press card that bears the name of the holder?

LISA BLAND: That is correct.

this is more a deep dive then, has the department received any requests for reserve cards from a, from a media outlet or publication that it has either declined or not been able to accommodate for any reason without being specific, if you can just let me know what that reason is. I see Mr. Siegel is here so he's going to tell me if I'm, if I'm asking this wrong when he gets on, but, I guess he is nodding and I have immense respect for his, for his comprehension of the first amendment that he will correct me later. I'd like to ask PD?

requests for reserve cards. Uh, we have limited the about of reserve cards that are given to a particular outlet depending upon how large the outlet is. So, it's the difference between a large outlet like a local newspaper that have a lot of reporters or a brand new outlet that may have one or two, um, members of their organization.

2 KALMAN YEGER: Okay. Are you in a
3 position with the information in front of you to tell
4 us what's a, you know, a large outlet. Let's say. I
5 don't want to single anyone out but let's say the New
6 York Times, paper of record. Uh, how many reserve
7 cards they might have? And if it's not something
8 that you are able to say then I understand that,
9 that's fine.

LISA BLAND: I do not have that information in front of me.

KALMAN YEGER: Okay, alright, Mr. Chairman I yield back. Thank you very much.

CHAIRMAN FERNANDO CABRERA: Thank you so much and with that, let me turn it over, um to the Committee Counsel. I want to thank the panelists for your in-service and we will definitely be continuing our discussions, uh, with the sponsor, prime sponsor of the bill with the administration. We are looking forward to hear from member, members of the press. Committee Counsel.

C.J. MURRAY, COMMITTEE COUNSEL: Thank
you Chair. We will now turn to public testimony. I
would like to remind everyone unlike our typical
Council hearings we will be calling on individuals

upon the Sergeant's announcement.

one by one to testify. Each panelist will be given three minutes to speak. Please begin once the Sergeant has started the timer. Council Members who have questions for a particular panelist should use the Zoom Raise Hand Function and I will call on you after the panelist has concluded their testimony. For panelists, once your name is called a member of our staff will unmute you and the Sergeant at Arms will set the timer and give you the go ahead to begin. Please wait for the Sergeant to announce that you may begin before delivering your testimony. I would now like to welcome Jane Tillman Irving to testify, followed by Mickey Osterreicher and then Norman Siegel. Jane Tillman Irving you may begin

SGT. KOTOWOSKI: Your time starts now.

JANE TILLMAN IRVING: Thank you very much. My name is Jane Tillman Irving. I am the President of the New York Press Club and a retired reporter and news writer for a number of media outlets but mostly for WCBS News Radio 880 for many decades. I'd like to thank you for holding this hearing. It's a very important topic. I'm going to speak somewhat extemporaneously and provide you with

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written testimony. We're a membership organization founded in 1948 to represent the interest of all journalists in this City and we're, the position of the New York Press Club is that we believe that the issuance of press cards should remain with the New York City Police Department. We would prefer to see that power remain with the NYPD but with more clearly defined, uh, requirements for the suspension or the revocation of press credentials and possibly civilian input. Now, that doesn't mean organizations like We're not quite sure what, but civilian input would be a good idea. The press card allows for passage behind press lines by emergence-, I mean policy lines, emergency lines that are set by the police department; therefore, we think the police department is the organization that should issue it and determine how those press cards are used. Now, there have been times where, and particularly recently last summer when the police and the press were operating at more, in a more adversarial than they have previously or in recent years. We'd like, we recognize that that happens and we would like to see the police department recognize that we are all trying to keep the City informed and safe. They are

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concerns with safety. We are concerns with information. We are not the fourth branch of government in the sense that, uh, to use the cliché that we are writing the first draft of history and to put on and to use another cliché we are afflicting the comfortable and comforting the afflicted that sometimes makes us adversaries. But we are, we believe that the police department with perhaps some modification is certainly the best organization to, to issue press credentials. Also, Chairman Cabrera, mentioned background checks. This is the first that we've heard of that and frankly I find that a bit disturbing. I'm not sure what a background check would mean in this instance and I don't necessa-, I don't think that that is the purview of issuing press credentials. So, to sum up, as a person who has had many, many years.

SGT. KOTOWOSKI: Time expired.

JANE TILLMAN IRVING: Of press card issuances I think that it should remain with the NYPD with modification. We thank you. We look forward to working with you on this.

CHAIRMAN FERNANDO CABRERA: Thank you so much. Uh, just a point of clarification. I

question.

inquired clarification regarding background checks, whether there were any of any sort and so that was clarified and I think it is important that the public, uh, knows and we are able to call upon the NYPD whether that is done at all. And so, that was put further, so, thank you. Thank you for, um, mentioning that. Uh and with that I will turn it back to Committee Counsel to call members, I see

CJ MURRAY, COMMITTEE COUNSEL: Thank you Chair. Next we will hear questions from Council Member Powers.

someone already, one of my colleagues have a

SGT KOTOWOSKI: Time begins now.

KEITH POWERS: Thank you and thank you for the testimony. I did, yeah, basically one question which is one I raised earlier, which is, you know I know it's something that you care about of course, but to me, to me, well, let me ask this in a question. Do, do, don't, do you feel like there is a conflict in a large City and in a functioning democracy with an agency that had, that is the largest agency in the City, one of the largest in the Country and is the recipient of lots of press

coverage, none notably in the last year to be the entity issuing and have the authority to evoke the ability for someone to have access to a, to a press credential and access to a press, or to a police, or a site or a City Hall or something like that, do you see any conflict between those two things, the freedom of the press to cover large agency that is widely covered and that also has the ability to

determine who gets access to a press pass?

JANE TILLMAN IRVING: Well I don't think that thus far there has been that much of a conflict. There may be conflicts at certain events, at certain times but I think that the system has worked fairly well as far as, for the most part. Last summer may have been, um, and not necessarily an anomaly. We have had, we have seen restrictions on the press from various, um, Administrations more and more so. We are sometimes penned down the block than we'd like to be away from the action and admittedly, when I was a reporter on the street decades ago, this did not happen as frequently and this is a concern and that's why we think that there should be some kind of civilian participation. I understand the point that you are making and it's not a bad one but I do think

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2 if the issue is going behind police lines, the best 3 judges is that are the police.

KEITH POWERS: When, so, I think the counterpoint to that though to be frank is that there might be the wrong one for the ri-, the reason that I am stating which is that they are in the middle of a protest for instance is the incident that I think would be most relevant to us right now, would either where they are the ones who are a major, um, piece of the coverage could be exactly the wrong ones and not because anybody has to dislike the NYPD to believe that but that you might believe that not having that agency that is, is so widely covered being the determining factor and the press credentials would just be the way to ensure and to ensure in all cases. And so, let me ask you a different question, do you see a confl-, what would be your concern about the Mayor's Office of Media Entertainment having, as example, this is what the Mayor has said that they support, having access to that? Maybe sorry having authority.

JANE TILLMAN IRVING: Having the authority to, um, issue it. I think that the concern is for the most part that the police at least

large problem if one agency is issuing press

credentials and another agency won't acknowledge

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that. I mean that to me is like a breakdown of some public confidence and trust if agencies are unable to work together and to one can issue and the other could acknowledge. I mean it would be no different than, I suppose NYPD showing up to a place where another agency has issued something, a health permit or something like that and doing enforcement on it, acknowledging that the work was issued by one agency but that they play a role in that. And I, I think there is an issue with and there is a fear of lack of cooperation. I think that is an issue that exists and we should also have a conversation about but I, I recognize you, I recognize your concern that functionally in the field here may be a, a disconnect. What is, you know, with, with the understanding that you know I, I think the Mayor has said, you know potentially MOME, I am open to that or another agency as well. Can you just, uh, uh, talk to us if you moved it to another agency for instance, which might be necessary to help solve those issues around making sure that the police when you show up to a scene would acknowledge it? you know, representation of something on the badge?

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Is is, uh, like what other, what other measures might give you more confidence, I guess, in the?

JANE TILLMAN IRVING: I think that would I think the proof there would be in the be. action and I don't, I'm not sure at this point that it is, that we want to risk that. I think it, I think wo-, I think that it should, obviously the NYPD wants to move out of the press credential business but our position is that we would prefer that if they are going to be issued and of course they should be, then we believe the NYPD should be the issuing agency. I also was interested in Council Member Rodriguez's point about the placards. We have, the placards are very important for parking and people, extra police, I mean, uh, reporters arriving at stories often find that they have no place to park. Many a time I took a cab or the subway to a story because I knew I would not have a place to park the WCBS mobile unit.

KEITH POWERS: Okay. Uh, all right well thank, thank you for your testimony and I, I think there is a way to, you know, address some of the concerns that you are being, that are being raised here regarding access and cooperation and things like

bandied about, this idea that the police department

is the most covered entity in the City and what if
the, issuing the press credential being a valid
question. Uh, but at the same time the Mayor is
probably the most covered individual in the City of
New York and the police department for whatever its,
its, its benefits or detriments is arguably I think
fair to say far more independent of the Mayor's arm,
I think than has been demonstrated than say the
Mayor's Office of Media or than DCAS even, uh, as we
have learned over the last several years and what I
am saying is not a reflection on the individual who
currently holds the office but rather the office
itself. The Mayor of New York City is probably very
fair to say the most covered individual in the City.
Um, does it make sense that, that an agency with I
guess less independence than the police department
be, and certainly like an agency like the Office of
Media which is not an independent department as much
as an arm of the Mayor's Office be issuing these
permits?

JANE TILLIMAN IRVING: I think, that is
the one of the reasons that we believe that the
police department is the better agency. We believe
that there may be changes in the requirements in the,

this operation.

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the, the requirements for revoking or suspending a
press credential. There can be changes but that is
why we believe that the NYPD is the best agency for

KALMAN YEGER: Okay, and I want to go to your second point, um, and this is perhaps a place where Mr. Siegel and I might agree. I, I also have a problem, um, and maybe it's not a fully developed thought right here but the idea of the background checks, being, are necessary predicate to receiving press credential. Once an applicant has made the demonstration of being a bonafide member of the press by presenting the, the coverage that he or she has done in the past and providing that she is an employee of a press organization or actually participated in coverage or things of that nature. I'm not really sure what information would be elicited from a background check that would be conclusive that an individual ought to or ought not receive a press credential. Yeah, my point being is if so what if a year before that person was arrested for something or not, or has some kind of criminal history. We're a City that believes in second changes and if somebody is working for the press

JANE TILLMAN IRVING: I see

me whether there were any background checks.

don't know is anybody even insinuating that. Asked

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reason I asked, the reason I asked is because in the 11 years I've been a Council Member here no one has ever asked the NYPD that question. It is very possible that there were and no one in the press ever knew about it and so I wanted it on the record to make sure that such behavior and actions were not taking place.

KALMAN YEGER: Chair, if I may.

CHAIRPERSON FERNANDO CABRERA: Thank you. You have extra time of course.

up the confusion. The reason I think that background checks is an issue here at the hearing, well maybe not an issue but at least being discussed is because there is language in the draft of this bill that would require that an agency, an unnamed agency do background checks. I think the agency that is most typical to do background checks is DOI or NYPD and I think it is a fair question whether or not background check ought to be a pre-requisite to receiving a press credential if the bonafides of the actual

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applicant are actually met, by, by reason for demonstrating that the person who is applying is actually a working member of the press and I think that's always a fair question. We just want to give these press cards to people like me and you, Mr. Chair, um, but surely if somebody can demonstrate that they are a working member of the press it ought not necessarily matter, uh, if somebody has a background check that, you know, maybe you don't want to put them behind the, you know, counter of a bank, but you know, we do have the first amendment and there has to be a very, very high bar to restricting the access of the press to information in my view and uh, with that, Mr. Chair, I think that's all. Ms. Irving it is good to see you.

JANE TILLMAN IRVING: Thank you.

you very much and I yield back to the chair.

CHAIRPERSON FERNANDO CABRERA: Thank you Council Member Yeger and thank you for pointing that out. Of course, that is going to be a point of discussion that the Committee would have with the sponsor, the prime sponsor of the Bill. So, thank you so much. Um, I believe Committee Counsel, we have another Council Member who has a question.

2 C.J. MURRAY COMMITTEE COUNSEL: Yes, thank 3 you Chair. Next we will hear questions from Council

SGT. KOTOWSKI: Your time starts now.

STEPHEN LEVIN: Okay, hi Ms. Irving.

JANE TILLMAN IRVING: Hi.

STEPHEN LEVIN: I just wanted to ask a question, has, has, any, have you or any of your members had experience of NYPD restricting access to credentialed members of the press, um, in instances where they should have been allowed but, you know, were, were times when the police department might, might not want press to be there, so, for example, at a, at a protest. I mean some of the, uh, this, this past summer was a very, um, tense time between, um, the police department and people exercising their first amendment rights of assembly, um, um, National Lawyers Guilds, you know, people being arrested at National Lawyers Guild, identified members, um, I don't know if any members of the press were arrested but its, is it a concern that your members have raised to you or that you've seen as an issue in, in, especially in this past year?

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Member Levin.

JANE TILLMAN IRVING: Well, in this past
year we have seen that overall, we have seen not just
as we have seen, some press credentialed members of,
of the press being not necessarily they've not had
their, their credentials revoked or anything of that
nature but several photographers who I believe have
had that happen but what concerns us is that over the
years there have been a certain lack of. They have
been less forthcoming and so the members of the press
are frequently sequestered down the black from the
action and penned in to small areas and unable to get
close to whatever is taking place. Those are the
kinds of things that we see more of in New York.
Those are the kinds of things that are a concern and
it has been the case over various administrations.
Um, very different. The Koch Administration, the
Dinkins Administration were very different in their
reactions to the press and the access they garnered
to the press as opposed to subsequent administrations
and that's what has been more of a concern.

STEPHEN LEVIN: And that would be different Mayoral Administrations but the police departments in those different Mayoral Administrations, so there is some kind of.

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JANE TILLMAN IRVING: Yes, the police,			
yes the police departments in those administrations			
and I, we believe that certainly they were not			
necessarily acting without the knowledge of the			
Mayoral Administration. I won't say that an order			
came down or anything of that nature but I believe			
that there has been less access over the years. It			
has been gradual but it has happened.			

STEPHEN LEVIN: Okay and I, I understand your concern about, um, the police respecting a credential created by another agency, I mean that is problematic if they recognize a credential created by another agency that is a rightful credential that gives the member of the press that ability or authority so that is very problematic if they wouldn't. Um, it shows a . . .

JANE TILLMAN IRVING: We don't know that they wouldn't be we think that they would be more likely to represent th-, to respect and one and acknowledge that they have.

22 STEPHEN LEVIN: One that they, yes.

JANE TILLMAN IRVING: That they have

24 issued.

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understood but it kind of speaks to a little bit of a bigger concern too, which is their recognizing of other agencies and authorities. Um, and you said that, um, you don't know of any journalists that were, had their credentials revoked, maybe some ph-, maybe photographers that were but do you know of any instances where they were not allowed behind, behind, you know, or allowed access when, when presenting the credential?

JANE TILLMAN IRVING: The police establish a perimeter and that perimeter is at a distance from the action as it were then they're not being, they may not be but they are allowed up to that point but the point is not where the press needs.

STEPHEN LEVIN: Yeah.

JANE TILLMAN IRVING: In order to get the story.

STEPHEN LEVIN: Do you know of any journalists that were arrested this summer during the protests? Just for doing their job?

JANE TILLMAN IRVING: Um, I don't, not in New York. I don't but there may be and, and I'm not privy to everything that has happened but I don't

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know of any, but certainly in other jurisdictions

they have. They were, there were protests all over

the country and we saw police, a reporter arrested

live on television in Minneapolis. A CNN reporter.

STEPHEN LEVIN: Right.

JANE TILLMAN IRVING: So, it does happen. It does happen.

STEPHEN LEVIN: Thank you so much, thank you, thank you very much. Thank you Chair.

C.J. MURRAY, COMMITTEE COUNSEL: Thank

you Council Member. Um, I would now like to invite

Mickey Osterreicher to testify. After that I will be

calling on Norman Siegel and then Jason B. Nichols.

Mr. Osterreicher you may begin upon the Sergeant's

announcement.

SGT. KOTOWSKI: Your time starts now.

MICKEY OSTERREICHER: Thank you, um, good morning Chair Cabrera and members of the Council. Thank you for the opportunity to testify regarding this Bill. My name is Mickey Osterreicher and I'm the general counsel of the National Press Photographer's Association. I am also speaking on behalf of the New York State Bar Associations Media Law Committee and several other press organizations.

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I've been a photo journalist for about 40 years in both print and broadcast. Um, we, when I saw we, these organizations have submitted extensive comments in response to NYPD's notice regarding its proposed changes to the rules that govern the suspension and/or revocation of NYPD issued press credentials and amending/appealing certain sections of title 38 of the RCNY. The rule-making itself was part of a settlement coming from years of litigation over press credentialing. We appreciate the Council's interest in approving the process but we are extremely concerned that enactment of this Bill would shortcircuit and undermine the rule-making process which has been months in the making and for which a final rule is long overdue given that the NYPD reportedly completed its revisions in November 2020 and publication is still awaiting approval from the Corporation Councils Office and the Mayor's Office of While the NYPD credentialing process is Operations. far from perfect, the rule-making process must be finalized and reviewed before wholesale changes are Especially in situations where press credentials other than those issued by NYPD have not been honored by officers and where NYPD issued

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credentials have been seized or threatened to be seized. We also are troubled that while the language of 2118 gives the cast sole authority it fails to specify that the procedures and the criteria for press credential qualification issuance suspension revocation and appeal what those will be. Therefore, we respectfully request that further action on this measure be tabled until such a time as the NYPD final rule is published and an assessment of its impact can be made. Alternatively, we propose that the Bill be amended to include specific language detailing procedures and criteria for DCAS or whatever agency regarding press credentialing is made available. that is not possible, then we must oppose this bill for the reason stated. In the event that 2118 is enacted, we ask that we are included in helping to determine which agency will have authority over the credentialing process and develop any new policies and procedures. I thank you for your time. be submitting more extensive written testimony within the filing period following this hearing. I am happy to answer any questions and it looks like I might have a second or two, I just wanted to also agree.

SGT. KOTOWSKI: Time expire.

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2 MICKEY OSTERREICHER: In terms of the 3 fact that we believe that because the NYPD is ones on 4 the street dealing with people with press 5 credentials, we've seen time and time again, 6 especially this summer that press credentials from 7 the state department from other cities have not been honored. It's like you might as well bring a note 8 from your mother if you don't have an NYPD credential 9 so we are worried that if it is not an NYPD 10 credential that it is not going to be respected on 11 12 the street. C.J. MURRAY, COMMITTEE COUNSEL: 13 14 you. Next, we will hear questions from Council 15 Member Adams. 16 SGT. KOTOWSKI: Your time starts now. 17 ADRIENNE ADAMS: Thank you and thank you 18 Chair Cabrera for holding this, this, important 19 hearing, um, you know we've met in the past, it's

Chair Cabrera for holding this, this, important hearing, um, you know we've met in the past, it's good to see you Mickey, it's good to see you Ms.

Irving. Uh, I echo the sentiments of my colleague, uh, Kalman Yeger and when we initially met a few months ago that voice of yours is just, it brings us back to such a special place, um, when media was different. I will just put it that way. It was

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different. Um, and it's always great to hear your amazing voice. Mickey, I, I, I hear you as far as the integrity of the press pass is concerned for I understand and we've spoken about it, what that, what the credential means across the board. Um, you know our concern, with, when we first started talking about, um, this, this Bill, a lot of it had to do with the treatments of, of individuals, journalists that are not typical media over the course of the summer when it came to the BLM protest. So, my concern still is, um, Mickey I hear you as far as looking at the Bill and maybe you know tweaking it in some areas but for me to have this authority remain in NYPD with the same behavior happening again, through these individuals. So, I guess my question is to, um, Ms. Irving as you concerned at all, if this, if this authority is left with NYPD, if we leave it in the hands of NYPD, are you concerned at all that we will possibly feed this, this behavior that I personally consider to be prejudicial? I thought it was an abuse of power this summer. I thought that some journalists were treated horribly by NYPD. So, are you concerned at all that if this authority remains in the hands of NYPD that this

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behavior would not continue in instances of peaceful
protests?

JANE TILLMAN IRVING: In the first place, Council Member Adams, thank you very much for your kind words, I appreciate it. I do, I am concerned but we were also in a time where there was considerable animist towards the press from the highest office in the land and we are not, and I don't expect to see that in the same way from the current Administration. I think that there is a difference in climate from that part that will trickle down to a certain extent and I think that also that we, we are hopeful that a better climate for the press and the police to operate though they have different, they and we have different, um, goals at times, I think that we are hoping for a better climate. I, there is always that concern, but that was as I said a culmination of various Administr . . . of attitudes exacerbated by Washington D.C. but also be Administrations at City Hall. Maybe there will be an election? Maybe there will be a different response from City Hall as well?

MICKEY OSTERREICHER: Council Member

Adams if I could also address that. I, your, I think

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the problem is here, we're in this rule-making process about suspensions and revocations; 10 years ago there was another lawsuit and Mr. Siegel will I'm sure address that maybe at some point since I believe he was representing on the people that were involved and it was a matter of we redid the credentialing process back then and we submitted comments on that. So, I mean again, if you are looking at a wholesale re-vamp of everything from not only the agency but the application, the suspension, revocation, appeals process, I think it would be better to wait at least where I think all was there to see what this final rule looks like regarding suspensions and revocations before we kind of undermine the whole process and then at least the Council will have something to work with rather than you know starting from scratch on all of those things but I certainly understand what you are saying, you know, our position has been if you are in a public, a traditional public forum such as on a street parking.

SGT. KOTOWSKI: Time expired.

MICKEY OSTERREICHER: These events as we saw this summer, you don't need a credential of any kind, uh, if you are out there covering that but we

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saw time and time again where journalist were arrested when they didn't have an NYPD credential. They might have had a credential from the State Department. They might have had no credential, but the bottom line is crossing police and fire lines is one thing and being out in a public place just like the protesters and the press if you recall was exempt from the curfew. So, we are seeing these kinds of I know there were questions, were people arrested and yes they were. Mostly they were photographers but I was dealing with that and we are still dealing with those kinds of issues. there's a whole lot of things to be done but I just think in the administrative process we really need to let that final rule at least come out so we can see what it looks like and so the Council can see what it looks like.

ADRIENNE ADAMS: Great. Absolutely.

MICKEY OSTERREICHER: The organization is going to be taking up and needing some kind of guidelines and template for the rules that it is going to develop.

ADRIENNE ADAMS: Yeah, I appreciate that, Ms. Irving and certainly Mickey and I don't

necessarily disagree with either of you. Um, again, and I will just conclude here because my time is expired. The concern with me still is, we are talking about climate and hoping for the best when it comes to new administration and other things right now. Uh, my concern still stands with the body of the NYPD which is why we are really pushing for This Legislation being a part of that, reform. although we may need to look at it a little bit closer with some more input but the climate itself. We are speaking about administration, Federal Administration but in looking at our own NYPD and looking at the fact that at the fact that the PA system was used in a certain area of this City to promote the former President. The fact that the former President's items were touted on uniforms at NYPD. The fact that union representatives show up at rallies for the former Administration. I am not too sure that that climate has necessarily changed in the City of New York when it comes to the NYPD. So, my concern still stands there. I'm still willing to of course engage in dialogue with all of you that have been in this business far longer than I've been in

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2 this New York City Council. So, I thank you very
3 much for your testimony today.

C.J. MURRAY, COMMITTEE COUNSEL: Thank you Council Member. Next, we will hear from Norman Siegel followed by Justin Harrison and then Robert Roth. Norman Siegel you may begin upon the Sergeant's announcement.

SGT. KOTOWSKI: Your time starts now.

CHAIRPERSON FERNANDO CABRERA: I believe he's in a frozen mode. Mr. Siegel you are on mute right now.

NORMAN SIEGEL: Thank you. Um, the first amendment provides a Governmental not abridged freedom of the press. Clearly free expression by journalists in the fundamental principal of our constitutional an essential element of what makes American unique. The challenge to uphold these basic principal is unfortunately an ongoing struggle. The history of the NYPD and how it exercised authority and jurisdiction of issuing of press credentials has been unsatisfactory. Transferring authority to another entity is warranted. For example, in 2009, I and other lawyers filed a Federal Lawsuit against the City and NYPD to get press credentials for three

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Second, the standard should not be lawful arrest, it should be lawful conviction. An arrest is based on probable cause not on the quilt on the violation of There are arrests that do not result in conviction. It is also unfair to lump all violations to crimes together. The standard should be lawful conviction of a violation of crime that is related to a journalist's job, activity or purpose. Third, the standards for suspension and revocation should not be vaque and overly broad. Press credential holders need to have a clear notice as to what grounds are for the potential loss of the license. Fourth, we need to consider the most important question, who qualifies as a journalist? Freedom of the press strengthens us as a City and Nation. It helps us keep informed to hold elected and appointed officials including police officers accountable. Let's continue to respect and support this. The journalists and photo journalists are our eyes and ears. The key is and some people have touched upon it is a conflict of interest. The police department issues all of the press credentials. They are the ones that make the complaint that someone's press credentials should be removed and they are the judge and jury that is the

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2 conflict of interest. You cannot continue this
3 systemic violation.

CHAIRPERSON FERNANDO CABRERA: Mr. Siegel thank you so much for your testimony. One quick question, how do you feel about transferring the responsibilities to the City Clerk since it is an independent body from the rest of the City, from the Mayor especially?

NORMAN SIEGEL: Well, premises transfer it out of the NYPD. Second, I don't think it is good to give it to the Mayor's Office of whatever. I think you need to have an independent agency as the Chair is raising. I would look to see whether the Clerk has the capacity to do this. My suggestion would be Consumer Affairs because they issue most of the licenses to people in the City of New York. have the experience. The decision-maker with regard, and Mickey is right, with regard to the standards for the rules and regulations, who determines whether or not the press credential person meets the criteria? Who determines whether or not someone should be suspended or their license be revoked? It has to be an independent interested person. If you don't have that system, we are going to have these problems over

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from the NYPD that is the most important point that

suspending violation of people's rights. Take it away

police commissioner to educate and train people and

second if that still doesn't happen then people like

Mickey and I and others who will go to court to then

you all should be hearing over and over again.

challenge that process so that we stop that

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announcement.

2 CHAIRPERSON FERNANDO CABRERA: Thank you.
3 Committee Counsel.

C.J. MURRAY, COMMITTEE COUNSEL: Thank you

Chair. Next we will hear from Justin Harrison

followed by Robert Roth and then Towaki Komatsu.

Justin Harrison, you may begin upon the Sergeant's

SGT. KOWALSKI: Your time starts now.

JUSTIN HARRISON: Uh, Chairman Cabrera, members of the Committee, other panelists, thank you for allowing me to speak here today. Um, my name is Justin Harrison. I am a senior policy counsel with the ACLU of New York. Um, you have our written remarks. I'm going to keep my, uh, statement here short. Um, shift press credentialing authority from the New York Police Department to an independent agency is essential. It will strengthen journalistic freedom and enhance press protection in New York City at a time when those first amendments rights have never been more important or unfortunately never been under greater attack. Uh, reporting on last year's Black Lives Matter protests and the police treatment of demonstrators all over the country put the rights of Black Americans, the rights of

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protestors and the rights of journalists at the forefront of our national debate and have shown how important it is that journalists be allowed to report truthfully, accurately and completely on the activities of our police departments. To do that, we have to give journalists the freedom and the access they need to find and tell the truth and that access should not be regulated by an organization famously resistant to public scrutiny and criticism. journalistic access is to be regulated at all it should be regulated by a neutral agency that will grant credentials freely, liberally and without regard for platform, viewpoints or agenda and the rules governing the credentialing process should be clear, open and easy to follow. Uh, in light of the testimony that I have heard here today, I would like to add one quick note about background checks, someone's criminal history should have little to no bearing on their ability to collect and report facts and the chilling effect of a background check and whatever standard list discretion that might entail will only stifle press freedom. A criminal record does not keep someone from entering the Capital Building in Albany or walking into any courthouse in

the state and it should not keep someone from reporting the news in public spaces. Also, there has been a lot of discussion about whether the entity that controls physical access to police lines. would be the NYPD is the correct entity to issue credentials? I respectfully suggest that the two are unrelated. Issuing a set of credentials in advance using a set of standards that are free of biased agenda or influence has nothing to do with controlling the physical space in real time for public safety reasons. Um, you know it is certainly possible that an independent agency be permitted to issue press credentials and that the NYPD still be allowed to secure the scene of a newsworthy event. That said, we also feel that rules regarding on the street confiscation of press passes should also be clear, easy to follow and should set a very high standard. A very high standard for when a pass can be confiscated in real time at some newsworthy event. Uh, to sum up the ACLU of New York believes that transferring press credentialing authority from the NYPD is the right thing to do and that some other independent agency, whether it is DCAS or the Office

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of Consumer Services or some other office is the appropriate move. Thank you very much.

C.J. MURRAY, COMMITTEE COUNSEL: Thank you. Next we will hear from Robert Roth followed by Towaki Komatus and then Joel Kurtzberg. Robert Roth you may begin upon the Sergeant's announcement.

SGT. KOTOWSKI: Your time starts now.

ROBERT ROTH: Um, good morning Mr. Chair and Manhattan, good morning members of the Committee. My name is Robert Roth and I have more than 40 years of experience as a journalist and as a lawyer. represent other journalists who hold New York City Press Cards and just as a matter of information, Mickey Osterreicher and I are both members of the New York State Bar Association Committee on Media Law where we serve together and I chair its subcommittee on New York City News Gathering. While there are some people who would like the issuance of press cards taken away from the NYPD there is almost no one who wants this to happen without much clearer policies to be delineated than those laid out in the current version of Intro 2118? Last August 18th, the NYPD held a hearing on proposed revisions to the rules governing the suspension and revocation of press

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credentials. The Department has not yet published its final version of the new rule and I would urge this Committee to hold off action on Intro 2118 until the new rule is published. This will provide the much needed view of both the Corporation Council and the Mayor on this topic. In the meantime, as requested by the staff of the prime sponsor, I have a few brief points on the bill in its present form. First, as in 1971, when this Council took the jurisdiction of taxi cabs away from the NYPD and created a new agency, the Taxi and Limousine Commission, set up a new agency now and staff it with experienced and qualified people to take over the important tasks of press credentials. Second, mandate under the law that any new credential must be recognized by all City Agencies in the same way that the current card is recognized. Third, provide for the expansion of different types of cars. Bring back the press identification card that was eliminated in 2010 so sports journalists for example especially photographs will have official press identification. And finally, restore the press vehicle cards that went away in 2009 as testimony bore out in the hearing on Intro 332 which I worked on with Council

- 2 Member Rodriguez and which was supported by the Press
- 3 Club Jane Tillman Irving testified. The news business
- 4 should not be the only business that cannot park
- 5 | legally while doing its job. Thank you very much for
- 6 your consideration. I would be pleased to answer
- 7 your questions.

- 8 C.J. MURRAY, COMMITTEE COUNSEL: Thank
- 9 you. Next, we will hear questions from Council
- 10 Member Yeger.
- 11 SGT. KOTOWSKI: Time starts now.
- 12 KALMAN YEGER: Thank you, um, Mr.
- 13 | Chairman I apologize there was a little unmute issue.
- 14 | First, um, Mr. Siegel, you and I, you and I are in
- 15 | the same place on the first amendment. I think we've
- 16 | had these conversations in the past and um, um, I am
- 17 | I keep my little constitution right behind me, um, I
- 18 used to carry it in my pocket everywhere I go, I just
- 19 | don't really go that many places these days and, and,
- 20 | it's the same one I got in law school. Um, Mr. Roth
- 21 | I will tell that and I just want to say this for the
- 22 record, I support, #2, #3, and #4 of your
- 23 suggestions. #1 I just, I have to say this, I don't,
- 24 | you know I'm one of those folks perhaps in the City
- 25 | that, that don't look at the idea of a new city

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agency as the fix to anything ever. Um, and I don't think that whether you call it an office or an agency, or, however you frame it I just don't think that that is the right idea. I do think that we have to be in a place where, where the credentialing of press is, is, um, unchecked by any, uh, uh outside You know it can't be that somebody doesn't issues. like a reporter. Um, it can't be predicating it on a background check of some sort that, that may bring up information that has nothing to do with whether or not the individual applying is, is, uh, a bonafide member of the press, a journalist, uh, you know somebody who is making this application and we know this as attorneys. You know we say the truth on the application, we make the request. For example, we can obtain the passes to go in and out of courthouses, bypass the detectors, why? Because we are members of the bar. We have to make the representation to the, to OCA that we are members of the Bar. We should be entitled to have this card. If we are not members of the Bar we shouldn't get the I say this with regard to the press as well, if they are bonafide members of the press and doing the recording, they ought to be able to prove that

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that the press works hard to do it. I think we have to come up with that situation, that solution that, that, um, melts public safety with that first amendment, not right but obligation of a government to ensure that the first amendment is being complied with in every single way and I don't know that this Bill does that. I don't know that there's a reason to take it out of the police department for a player to be named later without really knowing what that's going to look like. Uh, one last point to the Chair's point about the City Clerk maybe being the right entity, I will say that if we have concerns about any entity being answerable to the Mayor, the City Clerk works for us, he's our appointee. I don't know that it makes any more sense that the City Clerk be the appointee, um, be the, be the licensing authority for press credentials if the City Clerk works for the City Council. Mr. Roth go ahead, I'm a phila-buster by nature. Go ahead.

ROBERT ROTH: Well, thank you sir, I,

first of all Council Member Yeger, I must say you and
I are not in disagreement on anything. Uh, I did not,
I did not ask, I am not one of the people who asked

for the jurisdiction of press credentials to be taken

away from the NYPD. I got my first press card in approximately 1980 and um, you know I have not complained about the system. What my testimony and thank you for allowing me to clarify this, if Intro 2118 is going to continue on, if there will be a version B hopefully, a version AB, whatever, I, and in fact there will be the jurisdiction of press credentials transferred from the NYPD, then I'm saying if this is going to happen, this is what I

SGT. KOTOWSKI: Time expired.

would like to see which would be a separate agency.

ROBERT ROTH: Because I think that we need to take this out of the Mayor's office and we need to have it in an agency that will be created and staffed by people who have familiarity with how the press works, and with how regulations work.

KALMAN YEGER: Agree.

C.J. MURRAY, COMMITTEE COUNSEL: Mr.

Chairman, I see that Mr. Siegel has his hand up and if, if the chair would be okay with it and it would be alright with Mr. Sigel answering or saying something.

CHAIRPERSON FERNANDO CABRERA: Yes.

Quickly please because we have people that have been

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waiting for over two hours and we want to respect
their time as well.

NORMAN SIEGEL: I will be brief. То Councilman Yeger, the respect is two way. make the point, the conflict of interest. The NYPD issues the press credential. It is the police officer out on the street who becomes the complaining party and then it goes back to the NYPD who becomes the judge and the jury and the decision-maker. You can't have a fair system that's set up that way. And second, if you look at the opening in the constitution, justice comes before order. You have to have justice before you have order. I respect you, your point about the background checks, Chair. In the Bill, he's got it right, you can't allow them to open that door. The background checks like we had in the 50s. The first amendment is a neutral principal, applies to everyone regardless of their ideology and regardless of their past in-, including criminal activity. It's got to be related to the journalist's job, his person and his activity. some general thing where he was doing something in a bar one evening on his own time. Thank you Congre-, Congressman, uh, City Council Member Yeger, it's a

2 pleasure. Thank you Mr. Powers for pushing this Bill.

3 For Adams and the Chair, push this issue, take it

4 away from the NYPD. Thank you.

So much and again I want to clarify. The reason why I brought it up. Uh, not because it was in the Bill and not in the Bill, I wanted to see Ms. Siegel you've been around longer than I have. Where there's been times that we've asked the questions whether a certain practice has been done, right? And then all of a sudden we didn't know that that practice was adopted so now we have it on the books. We have it on the record. And, I, I know you appreciate that as well. I want to give it back to our Committee Counsel if there are no other panelists.

MALMAN YEGER: Mr. Chair, may I for a moment, Mr. Chair may I for a moment. I think if I may just a final point on this and I think there is a way to do what Mr. Siegel is suggesting and also keep the integrity of the system current as it is, is, is without tinkering with the licensure per se but dealing with the revocation and, and Mr. Siegel's point about the judge, jury, executioner, uh, you know it's not a guote, it's a paraphrase being

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appropriate here. I think that there is a way to remove the adjudication of the removal from the police department and I say put it in OATH which is universally and I think Mr. Chair you mentioned that earlier which is a universally respected, uh, court system within our City's charter and at the same time that shouldn't affect the licensing question, because recall at the beginning of today's hearing the police department said that there had been only five suspensions/revocations. I think they were only suspensions over the last five years. I think those of us who love the first amendment might say that five may be five too many, uh, we don't know the reasons and I'm not here to ask what the reasons are but I think that to Mr. Siegel's point about the prosecutor not being the jury and not being the judge, maybe transferring the adjudication of revocations to OATH and yet still keeping licensure with NYPD might make the both sense. No, Mr. Siegel doesn't like that either but I am going to turn it back to the Chair.

CHAIRPERSON FERNANDO CABRERA: Thank you, uh, Council Member. I appreciate it and I am sure we will having that level of discussion with the prime

COMMITTEE ON GOVERNMENTAL OPERATIONS

sponsor of the Bill. Um, Committee Counsel, let's move ahead with the next panelist and thank you

everyone who has been waiting patiently.

C. J. MURRAY, COMMITTEE COUNSEL: Thanks
Chair. Next we will hear from Towaki Komatsu
followed by Joel Kurtzberg and then Jason B.
Nicholas. Towaki Komatsu you may begin upon the
Sergeant's announcement.

SGT. KOTOWSKI: Your time starts now.

TOWAKI KOMATSU: Hi, can you hear me?

CHAIRPERSON FERNANDO CABRERA: Yes.

uh, I previously had a conversation with you where I talked about the fact that you had a pubic town hall meeting in the Bronx in July 2017 at the Mayor's Administration NYPD security detail illegally kept me out of. I currently have roughly 10 federal lawsuits against the City of New York. The question is, we are having this meeting today about press access. The question is where are the reporters? Who are the reporters? All that I see around me in New York City are censors in journalism. There hasn't been a single story about the litigation I've been involved in against Howard Redman, the head of the Mayor's NYPD

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Security Detail. Um, Ms. Castro of the New York City Council, she completed a declaration not too long ago in which she committed perjury in that declaration against me in federal court. So the question again, um, with regard to the first amendment. The first amendment does not provide any greater access to information with regards to the press than members of the public. So the question is, instead of having some agency grant access to members of the press for press credentials why not actually have whistleblowers who consistently have theirs news censored by alleged members of the press, control who gets a press credential and who keeps against it. So again, this meeting is about first amendment rights. I've talked to several of you. I am not going to name names here but essentially like I said, um, statements have been made during today's hearing are patently false. I can clearly substantiate that so at the end of the day there is something called Federal Rule of Civil Procedure Article Rule 65 where essentially I can have a federal judge essentially override any determination that you make such that whistleblowers instead of an agency will have full control over who gets a press credential and who

keeps it. So, you have a decision to make. Um, are you actually going to listen to supporters or are you going to continue to sensor them and do nothing about things such that members of the public get terrorized by the NYPD while exercising in good person their 14th amendment rights in public forums. So, I guess the last question is this, who is going to be the next victim of the NYPD and how many of you are going to talk about that? Have a good day.

CHAIRPERSON FERNANDO CABRERA: Thank you.

Any questions by colleagues? Committee Counsel,

none, the next panelist.

C. J. MURRAY, COMMITTEE COUNSEL: Yeah, no hands raised so we will move to the next panelist. I would now like to welcome Joel Kurtzberg to testify. After that, I will be calling on Jason B. Nicholas followed by Todd Maisel. Joel Kurtzberg, you may begin upon the Sergeant's announcement.

SGT. KOTOWSKI: Your time starts now.

JOEL KURTZBERG: Thank you Council

Members. Um, my name is Joel Kurtzberg, I am a

partner at the law firm of Cahill, Gordon and

Reindel. I am also Counsel to photo journalist and

journalist Jason Nicholas who has been referred to

2 not by name today. He happens to be the photo journalist who has the pending litigation against the 3 City that lead the City to proposal changes to its 4 rules about seizure and press credentials and rights 5 of journalists surrounding that. I think that it's 6 7 important for the Council to have some background. know at one point Council Member Yeger asked whether 8 this was a solution in search of a problem or is the 9 current system working in site of the fact that there 10 were only five seizures over the last five years that 11 12 had been reported. I want to highlight for the 13 Council Members what we've learned in the law suit 14 that Mr. Nicholas has about why the current system is 15 not working and we have some issues with the current 16 The current bill is problematic because it provides for a change of agency without any promises 17 18 of having what guidance that agency would have for 19 the new rules. That is, we need to make sure that 20 any new rules, uh, take into account the due process rights and first amendments rights of journalists. 21 22 What we learned about the current system in our 23 litigation is that there were not due process rights for journalists whose credentials were seized. In 24 25 fact, the City's litigation position to this day is

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that journalists have no due process rights in this situation. We got the court to say otherwise, but in a nutshell there are no criteria for when a credential can be seized or when a credential can be suspended. Journalists have got no notice about what infraction existed, why it was seized. Uh, they had no right to see the evidence against them. When they had a hearing, they asked, we asked to see the evidence against us, we weren't permitted to, we weren't allowed to cross-examine witnesses that were taken in to account by the hearing examiners and there were also first amendment problems. Some of which have been highlighted today, the press has been put in press pens far away from the action, so far they can't see. There are many instances where the public has been provided better access to scenes that journalists who have press credentials and there are so many instances, forget about the five where the, the credential is seized, but, um, so many instances where the credential is threated to be seized and that is a bigger problem than anything else. Journalists have no recourse when that happens. problem with the current Bill is that it switches to another agency without any promises or guidance to

2 | that agency just says send it to rule-making. Well,

3 if you want to send it to rule-making you need to

4 make clear that the rules have got to have certain

5 due process and first amendment protections in them;

6 whoever drafts them. As a result of our litigation,

7 | the police were going to promulgate a new rule which

8 they have not done yet done.

SGT. KOTOWSKI: Time expired.

10 JOEL KURTZBERG: And we would advocate

11 | that we see what those new rules are before we

12 consider writing a blank check and now knowing

13 whether the new rules would be worse or better for

14 | journalists and just, but, I know my time is up but

15 Mr. Nicholas also opposes the background check

16 provision that's in the current bill which I think

17 has been thoroughly repudiated against every member

18 | who has spoken so far. Um, it doesn't seem to have

19 \parallel support but we want to be on the record as saying.

C.J. MURRAY, COMMITTEE COUNSEL: Thank

21 | you. Next we will hear from Jason B. Nicholas

22 \parallel followed by Todd Maisel and Colin DeVries. Jason B.

23 Nicholas you may begin upon the Sergeant's

24 announcement.

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JASON B. NICHOLAS: Thank you. 2 A bird 3 in the hand is worth two in the bush. My name is J.B. Nicholas. In 2015, I filed a lawsuit that 4 resulted in a settlement that reformed the way the 5 NYPD suspends or provokes press credentials. 6 7 Implementation of the new rules that the settlement requires has been de-railed by this Bill. Although 8 the City has finalized the rules, it has not 9 published. I condemn this bill in no uncertain terms. 10 It does not protect the first amendment, it threatens 11 Background checks can't amount to a licensing 12 scheme that violates the first amendment. Just as 13 14 wrong, the bill fails to specify what due process 15 rights and procedures a journalist is entitled to 16 whenever his press credential is suspended or 17 revoked. I spent almost 30 years of my life defending 18 the constitution, first in prison as a jail house 19 lawyer and advocate, then after my parole as a 20 journalist. I fought for and won a five year legal battle to establish the nation's first Prisoner 2.1 22 Rights Organization. I fought another five year 23 battle to bring greater fairness to parole hearings. For the last six years, I fought a law suit with 24 25 Doyle against the NYPD to reform the way it deals

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with press. My inspiration for this suit came directly from my experience as a prison. We reached a settlement that reforms the system but this bill de-railed its implementation. I urge you to stop this bill dead or entirely change it by eliminating the background check requirement and specifying the procedures to be used whenever, by whatever agency has jurisdiction over press credentials. question are too important to let an agency decide. The problem is not just the NYPD, in my experience, all administrative agencies can act like the NYPD. No administrative agency can be trusted to enact regulations that satisfy the constitution. Unless the Council legislates the rights and procedures to be attended upon the suspension or revocation of credentials I guarantee you that passing this bill will put me and everyone else fighting with me back to square one without sufficient legal rights to protect the first amendment. Lastly, I want to respond to something that I heard during the hearing, allowing the NYPD to seize credentials even if they are issued by another agency will accomplish nothing. The NYPD cannot be allowed to seize credentials, only the new issuing agency should be allowed to suspend

2 or revoke credentials through a specific process.

Thank you for hearing me and again, I think a bird in the hand is worth two in the bush and if anybody has any questions I would love to answer them.

C.J. MURRAY, COMMITTEE COUNSEL: Thank you. Next we will hear by Todd Maisel followed by Colin DeVries and then Al-Amyn Sumar. Todd Maisel, you may begin upon the Sergeant's announcement.

SGT. KOTOWSKI: Your time starts now.

TODD MAISEL: Hi, I'm Todd Maisel with the Press Photographers and I am the vice-President. I've been in this business 38 years and I got to tell you I've been experienced what you are talking about many, many times and I am still in favor of the press cards to be issued by the police department because those cards are scrutinized extensively by the law enforcement and act essentially as a security clearance at scenes of breaking news. They are not nor were they ever intended to be a license to practice journalism. While there are still some significant issues plaguing the process such as the NYPDs frequently delayed issuing the press cards. By the way, COVID is a poor excuse and your law enforcement partners such as MTA, federal, county

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police are not informed. We believe the NYPD is still most qualified to distribute the vital document due to those security concerns. We've found however that our lines of communications with the Office of Deputy Communication of Public Information have been predominantly closed and our repeated efforts in engaging dialogue with them are ignored up until By the way, I don't see any police yesterday. officials on this call, they all left. Um, we at the NYPPA would urge Commissioner to keep those lines of communications open. For the issue at hand, we are concerned that allowing issuance of the press cards to DCAS will degrade the card in the eyes of law enforcement which almost certainly leads to complication. Currently the NYPD has the right to confiscate press cards from holders who allegedly engage and proceed in misconduct. Should DCAS issue them instead, it would almost certainly be put the NYPD in a position of arresting members of the press rather than simply taking up their card. This will result in a waste of time and resources, particularly in your received infractions committed by the members of the press during the course of their work is never pursued by prosecution. In the system, the NYPD has

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already in place theoretically shaves countless man hours and resources that would otherwise be spent potentially detaining and litigation the press. Further, the criteria for giving out cards, the NYPPA has some serious concerns about the stringency of the issuance of press cards and extension of DCAS ability to vet the cards. Should DCAS be the distributor of press cards? It would give the NYPD valid reasons to refuse to honor them. The truth of the matter is is that NYPD has a more sophisticated vetting system than possibly any other state agency let alone in the City itself. Perhaps, most important criteria for distribution of the cards, we at the NYPPA have some serious questions about what the new card criteria would be for revoking a card. We haven't heard anything from the NYPD. They haven't put anything out. Um, we acknowledged there is a problem with the NYPD but those issues come down to what oversight. While some things certainly need attention by the Council and the Mayor and the difficulty with the NYPD can be corrected with more open communication. The NYPD press card was created over a century ago, solely as an issuant to help journalists access the scenes of emergency, not a pondant to report the

news; however, the credentials honored by other agencies and organizations is a valid ready form of identification. Again, we believe the NYPD should issue cards and that they should be obligated to treat all members of the media equally, eliminating the conflicts of interest that would certainly plague the industry and most of all that they make a good faith effort to respond to our request to address problems. We hope to continue to work with Deputy Commissioner Richard Espisito and his staff on these management future. We are hopeful that our upcoming meeting with the Deputy Commissioner, the first since he's took office will result in better working relationship. We thank you Council.

C. J. MURRAY, COMMITTEE COUNSEL: Thank you. Uh, next we will hear from Colin DeVries followed by Al-Amyn Sumar and then Craig Ruttle.

Colin DeVries you may begin upon the Sergeant's announcement.

SGT KOTOWSKI: Your time starts now.

COLIN DEVRIES: Dear Council Members,

23 I've worked as a reporter and newspaper editor in New

24 York City and upstate New York previously as a

managing editor for the Times Ledger Weekly Newspaper

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group in Queens and as a digital editor at the New York Daily News. I'm president of the Deadline Club which has hundreds of members as the New York City Chapter of the Society of Professional Journalists. The club has been in existence since 1925 and has dedicated itself to the perpetuation of a free press as the cornerstone of our nation and our liberty. In August 2020, the Board of Governors of the Deadline Club opposed efforts by the New York Police Department to make it easier for press credentials to be suspended or revoked. The first amendment safeguards the right to freedom of speech and the press and fundamental liberties and a free government. Unaware of at least a handful of documented cases of journalists being harrasased, arrested or assaulted by police in New York City over the past year. There are likely others that have gone undocumented. I am happy to share those things with you or you can find them yourself using pressfreedomtracker.us. Whether the NYPD or another agency issues the press card, I can see both sides of that argument, though I tend to side with Mr. Siegel's comments but I do believe those freelance

journalists and reporters who do not cover police or

2 breaking news events should have an opportunity to share their concerns and experiences. At times, 3 4 simply covering a meeting, a court hearing or a 5 political event might require an NYPD issued press credential which a journalist who doesn't regularly 6 7 cover breaking news or what NYPD defines as a "covered event" might not be able to obtain. 8 Additionally, under the new proposal, 2118, there is 9 some language which I find troubling including the 10 addition of background checks. What about a person's 11 background would make them ineligible for a press 12 credential? Would that apply to a single event pass 13 14 or all types of proposed passes? More broadly would 15 we then be inadvertently imposing a standard of 16 access for the press in New York City? There remains 17 too many unanswered questions that present 18 opportunities for confusion, misinterpretation and 19 abuse which could then ultimately lead to a more 20 restricted press and limited first amendment and a 21 less informed public. I would suggest the 22 affirmation of a task force including members of the 23 press associations represented here and others to 24 better study and make recommendations on the press 25 credentialing process. That would make the process

2 more inclusive and result in a stronger press
3 credentialing process without limiting press freedom.

4 Thanks.

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C.J. MURRAY, COMMITTEE COUNSEL: Thank
you. Next we will hear questions from Council Member
Powers.

KEITH POWERS: Thank you for that, I, I just wanted to add. I was going to do this earlier and I just wanted to add some clarification on the question of the background checks in here. The intention here is not to do background checks and I think, I think it's not my intention here. I'm reading the bill here as well but I do recognize and understand the concerns with that and we are talking and we will talk to folks offline about, about that but I do want to be clear here that I do not want to create new obstacles for folks too, but again a press credential here in the City of New York and I don't know that we need to subject people to a background check in order to do that so I want to clarify that. And second on the recommendation that I've some folks also made online and also I think that was just made we want to work with the folks that are, that are, um, in the industry and the

field on these issues. We want to solicit them. I've met with some folks so far, we will meet with more to hear those insights and I just want to clar-, and to make a process that works for everyone and recognize the concerns. We are not trying to thrush this upon anybody, we do want to work with folks so. I just want to clarify that just so it's on the record for this hearing on both those accounts and we will be happy to meet with anybody that we have not had a chance to meet with yet to talk more about their issues and concerns. Thank you.

C.J. MURRAY, COMMITTEE COUNSEL: Thank you. Next, we will hear from Al-Amyn Sumar followed by Craig Ruttle. Al-Amyn Sumar you may begin upon the Sergeant's announcement.

AL-AMYN SUMAR: Thank you and I was going to say good morning but I guess it's good afternoon now Chair Cabrera and members of the Council. My name is Al-Amyn Sumar, I am Counsel at the New York Times Company, uh, and I just want to speak very briefly on two points. The first is that whatever the intentions of his bill, it's premature. There is a valid question been raised about whether press credentialing should be housed within the NYPD

or within another agency but that's not a question
that has to be answered today. As Mr. Osterreicher,
Mr. Roth and Mr. Kurtzberg pointed out, there is an
NYPD rule-making on this issue ongoing that rule
hasn't been published yet. We should wait for that to
happen before Counsel takes any further steps so we
can assess whether, you know there is merit to
changing the system to moving press credentialing to
another agency, so we should wait for that to play
out before doing anything. The second point is the
alternative, this Council is determined to press
ahead with this bill, um, it should add what others
have said, contain very strict rules about the
issuance, suspension and revocation of press
credentials and there should be no circumstance in
which an NYPD officer for any reason should be
permitted to suspend a reporters credentials on the
street. If a report commits an infraction, violates
the rules that can be taken up at another time.
That's all I have to say, happy to take questions.
Thanks very much for the opportunity.

C.J. MURRAY, COMMITTEE COUNSEL: Thank you. Next we will hear from Craig Ruttle. Craig

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2 Ruttle you may begin upon the Sergeant's announcement.

SGT. KOTOWSKI: Time starts now.

CRAIG RUTTLE: Hi, pardon me, I haven't talked for a while. Thanks for having me. Um, I just wanted to mention a couple of things. So, I've actually been working for about 41 years as a photo journalist. I've been a staff photographer, I've been a freelance photographer and for the last 14 years or so I've been here, back in New York after leaving from an earlier time. And, um, so my experience on the street has been, I started out like many of us, we get our press credential we are out on the street and it's this instrument that we use to, to get recognized at a, at a scene. Pardon me about that and so what I have seen in the last, um, probably specifically the last few years it seems like that credential as proud as I am to have it, it seems to be at times an impediment. Uh, I can tell you that, I am sort of sharing antidotes with you, there is a lot of other conversation here about the process, about this bill, so this is mostly antidotal and I am speaking for myself, I'm not representing everyone here. My relationship with the

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ECPI who we deal with on the street is good and I am proud of that as well, but the fact is often this press credential is, it can actually work against us and it's recognized immediately by officers on the street and sometimes I think those officers see it and they see us coming from yards and if not dozens of yards away and they, and they will see us coming and the first thing they say is, you need to go over there or you can't stand there. And so the credential system to a degree is broken as far as I'm concerned. In a way, maybe it doesn't represent the conflict that Norman speaks of but too, in a way it is a conflict in that it has almost become a marker. Sometimes people literally tuck it in to their jacket, um, and I think that one of the frustrations that we've had with this press credential and I'll give you a recent example, was covering the New Year's Eve activities and this specifically, I wish I had more time but I'm going to talk about the Mayor's Office I believe MOME or Mayor's Office of Media and Entertainment issued the permits for the activities on Times Square which obviously let the networks set up, it let the events happen. As a matter of fact the Key Motor Corporation literally took over an

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entire block of Times Square but when it came to the press access even during the times of COVID you will find that a couple of hundred of us got jammed into a press pen. There is no possible way we were meeting any sort of COVID regulations or, or recommendations. So, again the issue, the press pass itself ended up becoming a bit of a detriment to perhaps our safety. I mean I am certainly willing to go out but I found it really ironic that we at that point were sort of in the worst position when it came to our, our press

SGT. KOTOWSKI: Time.

C.J. MURRAY, COMMITTEE COUNSEL: Thank
you. Next we will hear questions from Council Member
Powers.

KEITH POWERS: Thank you and I'm sorry to keep intervening. I just want to go back to the gentleman from the New York Times because I had my hand up but I didn't get a chance so, uh, to, to ask him a question so I apologize to him.

CHAIRPERSON FERNANDO CABRERA:

Absolutely, absolutely.

pass and its use.

KEITH POWERS: Thank you for that, uh, testimony, your editorial board has editorialized on

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this and in fact I think took a different opinion than the testimony that you are offering and I think in fact when I had Tweeted out you know considering the Legislation had, done an editorial in support of it and you said basically more serious proposal to move the credentials elsewhere. I don't of course, bully, the editorial board has to agree with everyone else in the New York Times, in fact, I don't want that but, uh, I want everybody to have, to be able to form their own opinions as they desire but you know do you have anything to offer there, I mean it just seems like your editorial has gone and has support of that and have said that they think that this is a worthwhile proposal for us to consider moving it in order to preserve the freedom of the press and I would just be curious to hear if you had anything to say with regard to that?

AL-AMYN SUMAR: Yeah, thanks Council

Member Powers, I want to be clear that I am not

talking about the substance of the bill other than to

say that it should contain more guidance on issuance,

suspension and revocation of credentials. I am

certainly not walking away from what the editorial

board said in July. Um, and in fact from the

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comments that we submitted to the NYPD in advance of the hearing on August $18^{\rm th}$ and the comments were to be effect the editorial that we have serious problems with a system in which the NYPD can suspends a reporter's press credentials on the street before there has been any kind of process. Um, so, I'm not here to say that the substance of the bill or just the general idea that press credentials should be housed elsewhere it's a bad one. All I'm saying is that the NYPD rule-making should be allowed to play out and whatever the result of that rule-making it may not be one that the Times likes, it may not be ones that others on this call likes but it at least gives us a reference point, it's something to compare this to and say well what are the ways in which the current system is deficient and can be improved, so, I really don't want to kind of malign your attention in that they are good and I am certainly not walking away from the editorial board said, it's a matter of more procedure than substance if that makes sense? KEITH POWERS: Yeah, I think we can do both at the same time frankly. Have a conversation

about moving it and as we await it but, but I hear

ya, I just was curious to hear.

2 AL-AMYN SUMAR: And, and I think the
3 ongoing discussions are a great idea and very
4 welcomed.

KEITH POWERS: Okay, thank you, thanks to the chair.

C.J. MURRAY, COMMITTEE COUNSEL: Thank
you, we've heard from all of our registered
witnesses, so at this time if you have not been
called and you wish to testify please raise your hand
using the Zoom Raise Hand Function. Seeing no hands
raised, I will now turn it back to Chair Cabrera for
closing remarks.

So much and thank you to all the staff who made this hearing possible. I want to thank all the panelists that were here today. I really appreciate all of the different points of view. I was pleasantly surprised to hear uh from the press how there are averse point of views regarding this Bill. We are going to be looking at it very closely. Working with the prime sponsor of this bill, Council Member Powers. I want to thank also my colleagues, you guys stayed all the way through you know this hearing. With that, we conclude today's hearing. (gavel pounding)

${\tt C} \ {\tt E} \ {\tt R} \ {\tt T} \ {\tt I} \ {\tt F} \ {\tt I} \ {\tt C} \ {\tt A} \ {\tt T} \ {\tt E}$

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date April 15, 2021