CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH THE COMMITTEE ON RESILIENCY AND WATERFRONTS

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February 8, 2021 Start: 10:04 a.m. Recess: 11:37 a.m.

HELD AT: Remote Hearing (Virtual Room 1)

B E F O R E: Robert Cornegy Jr.

CHAIRPERSON

Justin Brannan CHAIRPERSON

COUNCIL MEMBERS:

Fernando Cabrera
Margaret Chin
Mark Gjonaj
Barry Grodenchik
Farah Louis
Bill Perkins
Carlina Rivera

Helen Rosenthal

Costa Constantinides

R. Diaz, Sr.

Debbie Rose

Eric Ulrich

A P P E A R A N C E S (CONTINUED)

Jainey Bavishi, Director Mayo's Office of Resiliency

Joseph Aykroyd, Assistant Commissioner for Technical Affairs and Codevelopment Department of Buildings

Mikal Adgate, Senior Advisor for Public Affairs and Communication New York City Department of Environmental Protection

Laura Rothrock
New York Coalition of Code Consultants

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH 1 COMMITTEE ON RESILIENCY AND WATERFRONTS 2 SERGEANT-AT-ARMS: Computer recording is 3 up. 4 SERGEANT-AT-ARMS: Cloud is going. 5 SERGEANT-AT-ARMS: Backup is rolling. 6 SERGEANT-AT-ARMS: Good morning and welcome 7 to today's remote New York City Council hearing of the Committee on Housing and Buildings joint with the 8 9 Committee on Resiliency and Waterfronts. At this 10 time, would all panelists please turn on their video? 11 To minimize disruption, please silent zero electronic 12 devices and if you wish to submit testimony, you may 13 do so at the following email address: 14 testimony@Council.NYC.gov. Once again, that 15 addresses testimony@council.nyc.gov. Thank you for 16 your cooperation. We are ready to begin. 17 CHAIRPERSON CORNEGY: Good morning. 18 Council member Robert Cornegy, Chair of the Committee 19 on Housing and Buildings. Thank you all for joining 20 this joint with the Committee on Resiliency and 21 Waterfronts titled Oversight Neighborhood Resiliency. 22 The risks posed by climate change are clear. 23 failure to significantly mitigate carbon emissions 24 will lead to increasing sea level rise, increased

frequency of extreme weather events, and rising

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS temperatures. Unless coastal cities can adapt, these changes will cause ongoing damage to critical infrastructure, property, and economic productivity. According to a report by the National Oceanic and Atmospheric Administration, by 2100, high tide flooding will occur every other day within the Northeast and Southeast Atlantic. At this very moment, medium sea level rise along the US coastline has increased by an average of nine inches since the early 20th century. New York City is especially susceptible to the risks posed by climate change. The city is surrounded by 520 miles of waterfront and has more residents living in high risk flood zones than any other city in the United States. demonstrated by Super storm Sandy, extreme weather events can cause catastrophic damage. That storm alone cost an estimated 19 billion in losses and multiple New Yorkers lost their lives. Extreme weather events, urban flooding impact all of our city residents , however, those with low income are particularly vulnerable. Those struggling to make ends meet have fewer resources to respond to the major disruptions caused by natural disasters. make matters even worse, the cost of flood insurance

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COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS is rising, making it less accessible for many at risk city residents. Today, the committees will be hearing to bills designated to make the city more resilient to the threats posed by climate change. First we will be hearing intro number 586 sponsored by Council member Mark Treyger. This bill would require the creation of a flood insurance relief program. At minimum, the program would provide free elevation certificates to the law and moderate income households which will help them purchase flood insurance. Second we will be hearing proposed intro number 962A sponsored by Council member Constantinides this bill would amend the building code to limit the allowed amount of an impermeable area at zoning lots. I would like to thank my colleagues from the Committees on Housing Buildings and resiliency and waterfronts that are present today. Committee counsel, if you could just call off the role of those present. Yes, Chair. COMMITTEE COUNSEL: following Council members are present. In addition

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following Council members are present. In addition
to Chair Cornegy and Chair Brannan, Council members
rose, Council member Perkins, Council member Diaz
Senior, Council member Gjonaj, Council member Chin,

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH 1 COMMITTEE ON RESILIENCY AND WATERFRONTS 2 Council member Louis, Council member Cabrera, and 3 Council member Treyger. 4 CHAIRPERSON CORNEGY: Thank you. We are 5 ready to hear testimony, I believe, from the administration. If you would administer the oath, 6 7 please, committee counsel? 8 COMMITTEE COUNSEL: Chair Cornegy, 9 first we will hear Chair Brannan's opening--CHAIRPERSON CORNEGY: Oh. Sorry. 10 COMMITTEE COUNSEL: and then the 11 sponsors of the bill would like to give a brief 12 13 opening, as well, if that is okay. 14 CHAIRPERSON CORNEGY: Yes. Absolutely. 15 Sorry, Justin. 16 CHAIRPERSON BRANNAN: All good. Thank 17 you so much, Chair Cornegy. Good morning. My name 18 is Justin Brannan. I have the privilege of chairing 19 the Committee on Resiliency and Waterfronts and I join Chair Cornegy and welcoming you to today's joint 20 21 hearing on the Committee on Housing and Buildings on neighborhood resiliency. I would like to extend my 2.2 2.3 thanks to my cochair for holding this important and timely hearing today. As I've said before many 24

times, New York City faces significant threats from

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS extreme weather events and high tides. With 520 miles of coastline, the city is particularly vulnerable to the impacts of sea level rise, storm surge, and high tide or what they call sunny day flooding. We will continue to experience greater and more frequent damage because of climate related weather events and sea level rise. The 2020 Atlantic hurricane season, one of the most active hurricane seasons ever recorded, proved just that. named storms and the Greek alphabet being used for the second time in history a two name the storms, we can see that the 2020 Atlantic hurricane season is just the start of many to come that will be recordbreaking. Since 2005, the federal government has spent half \$1 trillion in response to severe weather disasters. Instead of being proactive, we are just playing catch up and reacting to storms instead of ensuring our neighborhoods are resilient. Federal Emergency Management Agency or FEMA recently released a new online data portal called the national Risk Index. This index highlights communities across the country that are most at risk from 18 natural hazards, including coastal flooding, drought, heat waves, and hurricanes. Three of the city's five

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COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS counties are listed in the second, third, and forth places. The Bronx, Manhattan, and the borough of Brooklyn. These three boroughs are listed as the communities most at risk in the nation for these national hazards. The city's floodplain covers 48 square miles and this area is expected to grow to nearly 72 square miles by 2050. New York State ranks third in the nation for most homes at risk of coastal inundation by the end of the century. More than 70,000 structures are located within the cities floodplain and are already at risk of being destroyed by severe weather. In fact, a recent study found that, by 2050, the two percent of the city's affordable housing units that are in coastal communities will be lost because of frequent flooding events. That is almost 5000 affordable housing units lost because of climate change by the end of the The city has more residents living in high century. risk flood zones than any other city in the country. The most vulnerable residents, those who live in flood prone areas with little green space to absorb floodwaters are often low income communities of color. Communities of color and low income individuals are also more likely to live in an area

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COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 10 is at high risk of flooding from natural disasters. Add to that, the cost of flood insurance is set to increase an average of 9.9 percent in October of this year, 2021. These rate increases will have significant negative impacts on low income individuals who already struggle to before I had flood insurance even before this pandemic. Policymakers are beginning to consider whether communities repeatedly damaged after severe weather and flooding events should be rebuilt over and over again while expecting the same results. In the 2018 for national climate assessment, 13 federal science agencies stated that the need for retreat or relocation from parts of the coast will be an unavoidable in all but the very lowest sea level rise projections. Today, we will hear Intro 566 by Council member Treyger. This bill would require the city to create flood insurance relief program that would provide free elevation certificates to help low and moderate income households purchase flood insurance. We look forward to hearing from and working with the administration on this bill. will also here proposed intro 962 A by Council member Constantinides. This bill would limit how much

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COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 11 impermeable area is allowed on zoning lots. surfaces like vegetation and permeable pavement help absorb and filter stormwater, as well as help prevent or significantly limit flooding events caused by storms. With the number of severe rainstorms projected to increase, whether a neighborhood has lots of impermeable spaces or is primarily concrete in hard services will end up determining whether and how much that neighborhood floods after the basic Reno event. I look forward to hearing from the Mayor's Office of Resiliency, Department of Buildings, the DEP during today's hearing. Before we begin, I want to thank my committee staff. Committee counsel, Jessica Steinberg Albin, senior policy analyst Patrick Mulvihill, senior finance analyst Jonathan Seltzer, my Chief of Staff Chris McCreight, my deputy chief Kayla Cantu Suoso, as well as the staff of the Housing and Buildings committee for all their hard work in putting this important hearing together. I will now turn it back over to Chair Cornegy. Thank you. CHAIRPERSON CORNEGY: Thank you so much,

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CHAIRPERSON CORNEGY: Thank you so much,
Chair Brannan. Your testimony-- Or your opening
actually underscores the fact that we all are a

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maritime city and while we are beginning to actualize
us of being a maritime city and attempting to
activate our waterways for both transportation and
for the ability to create jobs, we do have to look at
the long-term impact that affects. So, I think
today's hearing does little bit of that. So, thank
you, Chair Brannan, for always bringing to the
Council in this committee's attention the need to
activate our waterways, but to make sure that they
are safe for the long term and our long-term use.
Thank you, again.

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COMMITTEE COUNSEL: We have been joined by Council member Barron and if Council member Treyger would like to give a brief opening?

much and thank you to both Chairs Brennan and Cornegy for allowing my bill to be heard today. This is very time sensitive legislation related to our city's climate protection and resiliency efforts. After super storm Sandy, my district in southern Brooklyn, as in many parts of the city, were very hard hit by the storm and are still in recovery mode. Super storm Sandy, as many of you know, caused over \$19 billion in property damage to New York City and yet

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 1.3 our communities are still lacking a regional protection plan and proper funding to prepare for another natural disaster. Southern Brooklyn, which includes the Coney Island Peninsula, is home to some of the most vulnerable both economic and also physical infrastructure vulnerable coastal neighborhoods, including many NYCHA housing stock that are still rebuilding years later. There is an issue of equity when it comes to resiliency efforts in the city. The Regional Plan Association issued a report in 2016 stating that Coney Island is facing as much as six feet of sea level rise in the next century. The RPA concluded that resiliency planning efforts should prioritize a large number of low and moderate income renters and homeowners in New York City coastal communities. The city funding allocated for resiliency projects highlights major geographic disparities. Parts of Manhattan have received over \$1 billion in city capital. By contrast, southern Brooklyn has received only \$32 million to elevate a few blocks of shoreline along the Coney Island Peninsula. If we are going to prepare for the impacts of climate change, the future of natural disasters, sea level rise, storm flooding, it is

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COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 14 critical that the city administration provide equitable funding and comprehensive resiliency plans for all communities in New York City. One simple and helpful resource for many in my district-really and other parts of the outer boroughs would be to have a free elevation certificate program to help struggling homeowners who live in vulnerable coastal communities and flood zones. Intro 566 would create a free elevation certificate program for low to moderate income homeowners and building owners who live in a flood zone hazard. It is reported that close to 80 percent of those folks paying flood insurance now are overpaying and if you were to request a flood elevation certificate on your own, you could pay upwards of 700 dollars to 1000 dollars for this document. Helping establish this program more would actually help offset some major costs for really struggling folks, homeowners, and New York City. So, I really think both the Chairs for their time today, for their leadership, and really, I think, driving home the conversation about equity and fairness in this conversation because I think it is sometimes gets lost in the bigger conversation around climate change because there are folks with the means

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COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH 1 COMMITTEE ON RESILIENCY AND WATERFRONTS 15 2 to move, but there are many folks with about the 3 means. And I worry that not just a hurricane, that a financial storm that will lead to massive 4 displacement of working families in our neighborhoods 5 which we must fight against, as well. And, again, I 6 7 think the Chairs for their time today. Thank you. 8 CHAIRPERSON CORNEGY: Thank you, Chair 9 Treyger. COMMITTEE COUNSEL: I would also like 10 11 to recognize Council members Rivera and Rosenthal. And Council member Constantinides who just joined us 12 13 and if he would like to give a brief opening, as 14 well. 15 COUNCIL MEMBER CONSTANTINIDES: All 16 right. Good morning. Should I start or does Council 17 member Brannan need to recognize me? I'm sorry. 18 CHAIRPERSON CORNEGY: We recognize you, 19 Chair Constantinides. 20 CHAIRPERSON BRANNAN: You're always 21 recognized. 2.2 COSTA CONSTANTINIDES: I want to make sure 2.3 I'm not breaking protocol. But thank you, Chair Brannan, for allowing me to speak this morning. As 24

everyone knows, our sewer system, our wastewater

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 16 system is designed as a combined system which means that, when it rains, the way our system deals with overflow is spewing it into our water bodies and that sewage, that raw sewage ends up in our communities and our water bodies around the city. Intro 962 attempts to help deal with that issue around-making sure that we put a cap on impermeable surface on particular sites you know, have permeable surface allows for water Sure on site and preventing water from ending up in our sewer system and ending up in our water bodies and dealing with issues around CSO's. So, you know, this bill will help go a small way in helping us deal with the larger issues of raw sewage being dumped into our water bodies year-round when it rains. So, again, I want to thank Chair Brannan. I want to thank all the members of the committee. My own counsel, Nicholas Wazowski, and I will pass it back to Chair Brannan to continue. Thank you for allowing me to statement. CHAIRPERSON BRANNAN: Thank you. Counsel, do you want to take it? COMMITTEE COUNSEL: Thank you, Chair. Thank you, Chairs Cornegy and Chair Brannan.

Jessica Steinberg Albin, counsel to the Resiliency

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COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 17 and Waterfronts committee -- excuse me -- of the New York city Council. Before we begin, I would like to remind everyone that you will be on mute until you are called on to testify at which point you will be on muted by the host. Please be aware that there could be a delay in muting and unmuting, so please be patient. I will be calling on panelists to testify. Please listen for your name to be called as I announce the panelists. I will be periodically announcing who the next panelist will be. During the hearing, if Council members would like to ask a question, please use the zoom raise hand function and I will call on you in order. We will be limiting Council member questions to three minutes, including responses. The first panelists to give testimony will be Jainey Bavishi, director of the Mayor's Office of Resiliency, followed by Joseph Aykroyd, Department of Buildings assistant commissioner of technical affairs and code development. Mikal Adgate, New York City Department of Environmental Protection Senior advisor for public affairs and communication will be available for the question and answer period. We will now administer the oath. will call on each of you individually for a response.

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1	COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 18
2	Director Bavishi, Assistant Commissioner Aykroyd,
3	Senior Advisor Adgate, please raise your right hands.
4	Do you affirm to tell the truth, the whole truth, and
5	nothing but the truth before these committees and to
6	respond honestly to Council member questions?
7	Director Bavishi?
8	DIRECTOR BAVISHI: Yes.
9	COMMITTEE COUNSEL: Assistant
10	Commissioner Aykroyd?
11	ASSISTANT COMMISSIONER AYKROYD: Yes.
12	COMMITTEE COUNSEL: Senior Advisor
13	Adgate?
14	SENIOR ADVISOR ADGATE: Yes.
15	COMMITTEE COUNSEL: Thank you.
16	Director Bavishi, you may begin when ready. Good
17	morning. I am Jainey Bavishi, director of the
18	Mayor's Office of Resiliency. I would like to thank
19	Chairs Brannan and Cornegy for the opportunity to
20	testify today. I would also like to acknowledge my
21	colleague, Joe Aykroyd, Assistant Commissioner for
22	technical affairs and codevelopment at the Department
23	of Buildings who will be providing testimony and
24	joining both me Mikal Adgate, Senior advisor for

strategic planning at the Department of Environmental

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 19 Protection in answering your questions today. As you know, the Mayor's Office of Resiliency is responsible for ensuring that New York City is prepared to withstand and emerge stronger from the impacts of climate change. With 520 miles of shoreline, adapting to more frequent and severe coastal storms is a critical part of our work. However, we are also preparing for a variety of other threats including chronic title flooding caused by sea level rise, precipitation based flooding which can have severe impacts on inland neighborhoods, and extreme heat, which is the deadliest form of extreme weather in New York City. We call this a multi-hazard approach since it addresses all the climate threats that impact our city. We are also taking a multilayered approach. This means that we are focused on establishing multiple lines of defense at different scales all across the city. Some of our efforts occur at the neighborhood scale. These include an enormous infrastructure projects like the Rockaway Atlantic shorefront or the east side coastal resiliency project. These efforts are extraordinarily complex, extremely costly, difficult to cite, and require careful design and robust

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COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 2.0 community input over the course of the design planning and implementation phases. However, they also bring about significant and wide-ranging benefits for thousands of New Yorkers. example of a neighborhood scale effort is the Department of City Planning special coastal risk districts which were created with the extensive community input and developed to limit density in our lowest lying waterfront area. These zoning rules apply to entire neighborhoods and place restrictions on what property owners can build there. We are also establishing protections at the building level. Build it Back program, which elevated hundreds of sandy impacted homes, is an excellent example of a building level strategy. The NYC Cool Roofs program is another example. By painting individual rooftops with a white reflective coating, we can help reduce temperatures inside a given building. This also has the benefit of reducing energy costs for residents. Yet another example is appendix G of the building code which sets stringent standards for construction of all new structures in the floodplain. A third important pillar of our work centers around critical

infrastructure. We have partnered extensively with

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COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 2.1 local utilities to harden the electrical grid. Con Edison has invested more than \$1 billion in climate adaptation and, just last month, released a new report detailing how it will incorporate climate change into its planning design operations and emergency response. The city has also developed to the Climate Resiliency Design Guidelines which provide guidance on how to incorporate forwardlooking climate change data in the design and construction of city capital projects. First issued in 2017, the guidelines were developed through a collaborative and authorities. The guidelines are already being used by some city agencies today. For example, DEP incorporates the guidance related to the sea level rise into their standard operating procedures across all capital projects. As we discussed at the Council hearing on January 25, the city is now prepared to pilot the guidelines more broadly across the city's capital portfolio. fourth and final pillar of our multilayered approach consists of supporting communities and residents. Examples of this work include the Department of Small Business Services business prep program which provided grants and technical assistance to sandy

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COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 2.2 impacted small businesses to not only recover from, but also prepare for the next disaster. Another example is our flood insurance outreach and coastal communities through Flood Health NY, which is designed to help families understand the financial benefits to maintaining flood insurance policies for their homes. Yet another example is the Department of Health and Mental Hygiene's Be a Buddy program which promotes social cohesion by creating networks of volunteers to check in on vulnerable residents during heat waves. To reiterate, our multilayered approach includes developing neighborhood coastal resiliency strategies, building and asked that level of protection, infrastructure planning and hardening, and direct engagement with communities, businesses, and residents. All of this work is grounded in the best available science, guided in large part by the New York City panel on climate change. Together, this represents the core of MOR's approach to climate adaptation. Our office had the opportunity to share our progress in several recent testimonies offered to Council over the past few months and we would be happy to provide more information about any specific initiatives upon your request. There is no doubt

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COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 2.3 that much more work remains to be done to adapt New York City to a hotter and wetter future. The lack of funding for new projects and programs is the biggest barrier we face. Even with more funding, implementing new complex solutions won't be easy and well require incredible thoughtfulness and participation of many communities and stakeholders over the coming years and decades. Despite the significant scope of the work ahead, the I remain optimistic about our ability to meet these challenges. In conclusion, I would like to thank the Committee on Resiliency and the Committee on Housing and Buildings for allowing me to testify here today. I will now yield to my colleague, Joe Aykroyd, and I look forward to answering your questions after my colleague's testimony.

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ASSISTANT COMMISSIONER AYKROYD: Good morning, Chair Cornegy, Chair Brannan, and the members of the Committees on Housing and Buildings and Resiliency and Waterfronts. I am Joseph Aykroyd, assistant commissioner for technical affairs and codevelopment at the New York City Department of Buildings. I am pleased to be here to discuss how the New York City construction codes addressed

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 2.4 building resiliency and the legislation before the committees. The construction codes, including the New York City building code, are revised periodically to keep them up-to-date with the latest versions of the international codes and to ensure they reflect innovation in the construction industry and the latest safety standards. Since the early 1980s, when the Federal Emergency Management Agency first released its flood insurance rate maps for New York City, the building code has been periodically updated to ensure that building construction in high-risk flat areas complies with and exceeds the minimum standards of the national flood insurance program administered by FEMA. This process has improved the resiliency of building construction in high-risk flat areas over time and is a process the department is committed to continuing. For example, the building code requires buildings constructed in high-risk flat areas to be elevated to a higher standard than that required under the NFIP to ensure buildings are further protected from flood impacts. The building code also requires buildings to be flood proofed and limits use of space below the flood elevation to ensure the safety of occupants which must be

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COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 2.5 documented on a buildings certificate of occupancy or through a restrictive declaration. Regulations in the building code also worked to protect building systems by requiring certain components to be located above the flood elevation where the NFIP would otherwise allow such components to be located below the flood elevation. The department is in the process of revising the construction code and expects to discuss additional amendments to the flood resilient construction requirement in the building code with the city Council. Turning now to the legislation before the committees, Intro 566 would create an elevation certificate program for low to moderate income owners of buildings located in highrisk flat areas. Elevation certificates include important information about a building and its characteristics, including its elevation and are an important tool for assessing a buildings flood risk. The Department requires that elevation certificates be submitted in connection with new building construction in high-risk flat areas and recognizes the value that they could have in determining flood insurance premiums for a building. It is important that building owners understand how to use elevation

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COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 2.6 certificates which makes coupling them with financial counseling critical. Services provided to the building owners through Flood Help NY, which is managed by the Center for New York City Neighborhoods and supported by the Mayor's Office of Resiliency, offers up a useful example of how this could work. Though it is important to note that the programs funding is set to expire in late 2022. Flood Help NY offers free services for low and moderate income New Yorkers living in high-risk flat areas. services include a home resiliency audit which includes a free elevation certificate, back water valve installation, and a follow-up financial counseling service related to flood insurance. Financial counseling helps building owners understand how the elevation certificate will impact their flood insurance premiums and what to do if there is an issue that arises with their insurance. Department shares the city Council's goal of helping owners understand their building and flood risk and looks forward to discussing this proposal further with the city Council to determine how to best accomplish this goal in light of the current fiscal climate. Intro 962 would require that impervious

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COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 2.7 surfaces be limited during new construction and search and alteration projects. Effectively managing stormwater helps prevent adverse impacts and includes overwhelming the sewer system and flooding. are existing regulations in place to address this issue. Through the Department's enforcement of the construction code, the department ensures that stormwater management regulation is promulgated by the Department of Environmental Protection are complied with where a new building is being constructed, the building is being horizontally enlarged, or an alteration is increasing impervious surface areas. The department looks forward to discussing this legislation further with the committees and our partner agencies to better understand how this proposal interacts with existing regulations intended to address stormwater management, including upcoming updates to such regulations. Thank you for the opportunity to testify before you today. We welcome any questions you may have.

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COMMITTEE COUNSEL: Thank you very much for your testimony. I will now turn it over to questions from Chair Cornegy and Chair Brannan. As a

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 28 reminder, if Council members other than Chair Cornegy and Chair Brannan would like to ask a question of the administration, please use the zoom raise hand function and I will call on you in order. We will be limiting Council member questions to three minutes which includes the time it takes to answer your question. Thank you. Chair Cornegy, please begin.

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CHAIRPERSON CORNEGY: Thank you so much.

I just have a few questions because I know that my colleagues have prepared some very intriguing questions. So, mine would just start with general questions. What has the city done to strengthen neighborhood resiliency? Anyone can answer that, please.

DIRECTOR BAVISHI: Chair Cornegy, thank you for the question. I'm happy to take that. You know, as I explained in my testimony, we have been implementing a multilayered strategy to address the multiple impacts of climate change that we face here in the city. So, that includes intense coastal storms and more frequent coastal storms, sunny day flooding or title flooding due to sea level rise, extreme heat and intense precipitation. And, you know, we are implementing in over \$20 billion

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 29 portfolio across the city that addresses all of these impacts. So, I'm not going to be able to go into every part of it in detail with you here, but at a very high level, we are implementing neighborhood resiliency strategies, neighborhood wide resiliency strategies that include coastal protections, as well as land-use approaches to making sure our neighborhoods are resilient and prepared for the impacts of sea level rise and coastal storms. We are taking building level approaches to make sure that we are both retrofitting our buildings, but also ensuring that the consideration of future climate risk is a component of any new construction or a substantial rehab. We are also hardening our infrastructure working with our utility providers, as well as a range of other partners to ensure that we are accounting for the impacts of climate change and ensuring that we will experience either no disruption or minimal disruptions during extreme events to critical services. And then, finally, we are taking a neighborhood-- or, sorry. A resident and small business focused approach so that we are, you know, reaching out to residents and equipping them with the information and the capacity they need to make

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COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 30 informed decisions in the face of climate change.

So, it is really this multilayered strategy that—and I've only been able to, in the time that I have had in my testimony and in this response, been able to highlight some of the examples of the kinds of initiatives that we are implementing under each of these layers. But it is really a suite of efforts that we are—our projects, programs, initiatives,

policies that we are implementing across all of these

different components of our multilayered strategy.

12 And it is an effort that requires almost every city

agency in the city government because it really-- we

14 really need to establish a culture of resiliency in

order to ensure our neighborhoods are prepared for

16 the impacts of climate change.

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that. I know that my colleagues in South Brooklyn have worked diligently in particular— you know,

Mark Treyger with the waterfronts there is probably going to have a lot more in-depth questions about it, but my question is— my second question is, you know, we are in a terrible economic downturn and there is a lot of talk about recovery and resilience.

Is the recovery and resiliency around the pandemic

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 31 and around getting out of this economic downturn we are in— and usually that is centered around— economically, it's usually centered around the building of infrastructure. Are you working in conjunction with the recovery and resiliency plan that is put in place economically or are there two different resiliency plans that are in place?

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working with our colleagues in city government to ensure that we are accounting for future climate impacts in our recovery investments and recovery planning. You know, and I think we are also hoping in advocating for any future federal stimulus bills to also account for the future impacts of climate change. I firmly believe that any investment that we make in recovery or in stimulus—— or recovery from that pandemic or an economic stimulus must also account for future crises that we face. And so we are certainly doing that advocacy and, you know, certainly welcome you to join us in that advocacy at the federal level.

CHAIRPERSON CORNEGY: Yep. So, that is usually the part where I say anything my office in this committee can do to make sure that the two are

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH 1 COMMITTEE ON RESILIENCY AND WATERFRONTS 32 2 running concurrently, am willing to step in and do. And I will leave my questions there and come back on 3 4 the second round and allow my South Brooklyn colleagues who I know have been at this for quite some time. Since I can remember, I've watched them 6 7 work incredibly hard on our waterfronts, especially in South Brooklyn and downtown Brooklyn, to ensure 8 that there is a resiliency plan in place and I definitely want to hear from them. So, thank you. 10 11 CHAIRPERSON BRANNAN: Thank you, Chair 12 I just want to ask one sort of general Cornegy. 13 question and then I want to turn it over to Councilman Treyger. We all know that people living 14 15 in-- we all know that low income, primarily communities of color who line communities across the 16 17 520 miles of shoreline are at higher risk of flooding 18 from natural disasters and, overall, broadly, I guess what does the city plan to do to address this 19 20 disparity that is hidden in plain sight? 21 DIRECTOR BAVISHI: Thanks for the question, 2.2 Chair Brannan. We are absolutely prioritizing equity 2.3 in our work. The Mayor's Office of Resiliency has a strong commitment to equity and we see that play out 24

in several ways. One is that, you know, we are

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 3.3 really relying on data and tools and creating more data and tools to help us make decisions that account for both physical indicators of risk, as well as the social indicators of risk. These are the kinds of tools that will help us to prioritize investment so that those communities that are most vulnerable, not just from the physical impacts of climate change, but also from the socioeconomic vulnerabilities they face will receive the investments of our adaptation and resiliency work. And so, you know, a good example of a tool like this is actually our heat vulnerability index that takes both the physical and social indicators of heat into account and we are trying to develop similar tools right now for coastal vulnerability. It is challenging for a lot of different reasons, but it is something that we are working on and we are hoping that we really create some tools that are pioneering in this space. also, you know, talked about the Flood Help NY program in my testimony and I'm sure we are going to talk about it more, but it is another good example of how we are going beyond infrastructure solutions to make sure that we are a quick being and building capacity in communities to make more informed

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COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 34 decisions in the face of climate change. So Flood Help NY is the program that provides a suite of services to help residents and, in particular, low income residents, intake and make more informed decisions and navigate the flood insurance program. We also provide services like home resiliency audits, backwater valves, and elevation certificates through the program. Free elevation certificates through the program. This is the kind of program that I think is really important for low income communities in particular that are really dealing with the uncertain futures that climate change presents and it is a program at least now that is funded by Sandy grant dollars only available in certain communities that were really heavily impacted by Sandy. But we would love to see it expand and see more permanent funding for it. So, I will stop there. Those are just a couple of examples, but, you know, I just want to reiterate that we are absolutely committed to taking an equitable approach to how we are adapting the city to climate change and already have embedded that lends into our work and will continue to find new ways to do that even better.

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CHAIRPERSON CORNEGY: I just want to add that, you know, if I could piggyback, Chair Brannan, the devil is generally in the details and for communities of color, the outreach hasn't been there and then the money goes somewhere else, right? So, [inaudible 00:40:16] and sure that my office to the degree that it can be and other offices like mine would certainly love to be responsible -- not totally responsible, but would like to share some of the burden of getting this information into the hands of the people that need it most because I found that the city does have great programs in some instances, but then it is the administration of those programs and it is the outreach were sometimes we fall short. pinching programs that are targeted, like Justin asked, to those communities that are the most negatively impacted, what is your plan for getting that information into the hands-- what is your plan for outreach in those same communities?

DIRECTOR BAVISHI: So, different programs have different outreach strategies. I am happy to talk to you about any programs you are concerned about and follow up with your office. You know, we are working to get information out in various ways.

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For particular projects, we hold specific community meetings and get information out in that way. On flood insurance, you know, we hold annual— and sometimes even more frequent— elected official calls on flood insurance outreach so that we can engage your office and other offices in that outreach work. So, again, if you are concerned about a particular program, happy to follow up with you, but we absolutely will come your help in getting the word out.

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CHAIRPERSON CORNEGY: Yes. Certainly, my office [inaudible 00:41:53] the committee as well as some of the most active community members in any committee in the Council. So, to the degree that we can be helpful in the dissemination of that information and the outrage, I would love to be able to do that. Thank you.

CHAIRPERSON BRANNAN: Yeah. I would just follow up and then I want to turn it over to the bill sponsors to dig in on their bills, but it bears repeating and I say it every time. Certainly understand the importance of South Street Seaport and those areas, but it's not the only waterfront in the city. I do hope that, at some point, City Hall will

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truly come to terms with that fact because we are on
borrowed time and our approach really needs to be not
only urgent and communities centered, but it needs to
be holistic and I think, you know, we all understand
that we face multiple challenges here as a city due
to climate change that are aggravated by a other
challenges faced by low income communities and
communities of color, affordable housing, sea level
rise, urban heat, none of this stuff happens in a
silo. So, we not only have to be talking about this
holistically, we have to be acting on this stuff
holistically. So, I want to turn—

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that we have a master planning process underway in the South Street Seaport [inaudible 00:43:15] area, but the project there is not funded. In the meantime, we have broken ground on Rockaways Atlantic Shorefront, we have broken ground on Eastside Coastal Resiliency. We are making good progress and will see more groundbreakings in Staten Island on the Raised Shoreline Projects that are all over the city, including in Staten Island, Queens, and Brooklyn. So, anyway, I just want to underscore that there is work happening all across the city and actually the

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work in FiDi Seaport still has a long way to go
before we can get to a place of implementation.

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CHAIRPERSON BRANNAN: Committee Counsel, unless Chair Cornegy has other questions, I want to turn it into the bill sponsors.

more questions. I just have one statement. I just want to make sure that I can change the narrative that communities of color are not interested in being environmentally responsible. That is a total fallacy. The communities that I represent here in central Brooklyn and along the shoreline, those communities of color want to be responsible. They want to be environmentally responsible. They seek environmental Justice, so their voices should not be left out in any way. Thank you.

want to recognize Council member Grodenchik who has joined this hearing. I will now call on Council members, including bill sponsors, to ask questions in the order they have used the zoom raise hand function. Council members—— Sorry. A sergeant—at—arms will keep a timer. First I would like to call on Council member Constantinides will be followed by

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Council member Gjonaj, and then Council member Rose.

Council member Constantinides?

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COUNCIL MEMBER CONSTANTINIDES: Thank you, committee counsel Jessica. Thank you. I have to run through these really quickly. questions fast. But what benefits would be provided by minimizing the area of impermeable surface and a zoning lot? What currently is the city is doing that Intro 962 covers and, if we were to pass Intro 962, how many zoning lots would be impacted? What would be the additional benefit that the city would reap by limiting impermeable surface? You know, is this going to have additional costs and do you actually support 962? So, those are the questions I have and then, you know, we talked a lot about money today, so I want to kind of read-- go back to what we talked about at the last hearing. We know it is not really relevant to this hearing, but it is very relevant to the city, but Director Bavishi, when does MOR funding rent out? How you funded-- Can we guarantee that there will be an MOR past 2022 if we don't take action as a city and ensure that your division, which is critical to all the things that you talk about, will continue into the future? Because we cannot

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 40 afford to not have an MOR in the city of New York.

So, I think a shot out enough questions that I think that three minutes will be covered, but they will be answered. Thank you.

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member Constantinides. I would take your last questions first and then I'll pass it off to my colleagues to talk about your questions on the legislation. On funding for MOR, as I mentioned at our last hearing, MOR is funded with community development block [inaudible 00:47:01] dollars. That grant is set to expire in September of 2022, although I believe that our funding will be exhausted a few months sooner than that. There is still a decision that needs to be made about the continuity of MOR beyond the federal funding. And it is a decision that is still pending with OMB. I will pass it off to my colleague, Assistant Commissioner Aykroyd, to talk about the legislation.

COUNCIL MEMBER CONSTANTINIDES: And I'll just say how deeply concerned I am. I think we need to make a commitment. This is part of the problem that I have with your office being a Mayoralty and not being a full department. I think we need a

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 41 Department of Sustainability and Resiliency that we can actually -- you know, if we were not asking these questions, we would not know because we're not allowed to have budget hearings on MOR or MOS. So, we need full transparency. We need to make sure we have you. We need to make sure there isn't a brain drain from your offices. We need to keep and retain good staff that are doing the good work that you're doing and I appreciate the work that you are doing, so we need to keep you and ensure that this division is there in the long term and expanded. In a moment when we are trying to fight our cities resiliency battle, we can't not have an MOR. So we need to keep you and ensure that this division is there in the long term and expanded at a moment when we are trying to fight our cities resiliency, you know, battle. can't not have an MOR. So, I mean, I'm just going to put that again on the record. Thank you.

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ASSISTANT COMMISSIONER AYKROYD: Thank
you, Councilman. Just quickly I tried to jot down
the questions that you had as quickly as I could.

I'll try to get as many as I can and then I will pass
it off to my colleague at New York City Department of
Environmental Protection. So, with regard to your

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 42 question about how many lots the actual legislation will encompass, I don't have that information handy. We will have to mind that information and get it to you. With regard to the benefits of the legislation, the limiting impermeable surfaces would essentially decrease runoff and also help to lower surface temperatures. So I think that those are two of the benefits that I am aware of that would be the results of limiting impervious surfaces. With regard to the current regulations that may be on the books that kind of our similar to what this intro seeks to accomplish, the construction codes require that stormwater management regulations promulgated by the Department of Environmental Protection be complied with when the new building is constructed, when a building is being horizontally enlarged, or an alteration that increases impervious surfaces is proposed. And so I think it might be a good time for me to hand the baton over to Mikal who advocates with New York City Department of Environmental Protection just to discuss the DEP regulations related to stormwater management.

Thank you.

And thank

MIKAL ADGATE:

you, Council member, for these questions. You know,

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COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 4.3 at the outset, I want to say that the agency certainly supports the Council's goal to continue to reduce impervious area. As you know, we have a very large, over \$1 billion, green [inaudible 00:50:31] structure program to continue to, you know, soften existing hard surfaces in order to better manage stormwater, to increase capacity in the sewer system, and to reduce combined sewer overflow, as you mentioned in your opening. In terms of new development, obviously, we work very closely with you and your team last year to pass Intro 1851 which greatly expanded our rulemaking authority when it comes to stormwater management on new construction and [inaudible 00:51:07]. Stormwater controls both during the construction phase, but also post construction controls like green roofs, impervious pavers, and other green stormwater management techniques. And so, you know, with the passage of 1851, we are still in the process of drafting that unified stormwater role which will impact all new construction in both the combined sewer areas of the city and thus separately Seward areas of the city. And so, we look forward to working with you to ensure that, you know, the 962-- you know, to figure out

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COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 44 how it interacts with both the existing stormwater regulations, but also the forthcoming regulations as we finalize the drafting of the role as we release our stormwater design quidelines to ensure that there is no conflict and to ensure that, you know, new construction that is coming to us, for site connection permits for stormwater management permits, that they know at the outset what the regulations and the requirements are. In terms of your question about cost or compliance with stormwater rules, we would be happy to share some of the analysis that we have done in terms of potential costs for new construction as it relates to compliance. We did that at length in the lead up to 1851 being passed, so we are happy to share that with your team.

COUNCIL MEMBER CONSTANTINIDES:

Wonderful. No. I mean, look. At the end of the day, I think we all share the same goal of keeping as much water out of our server system as possible, right? So, I think that 962 seeks to continue that work, so I look forward to having those conversations and I think both Chair Cornegy and Brannan for allowing me to ask these questions this morning.

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2 COMMITTEE COUNSEL: Thank you, Council

member Constantinides. We will now turn to Council
member Gjonaj followed by Council member Rose.

Council member Gjonaj?

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COUNCIL MEMBER GJONAJ: Thank you so much. I want to thank the Chairs for this very important hearing on the future of all of our waterfront communities. Director Bavishi, you mentioned all of the boroughs with the exception of the borough of the Bronx. I heard you talk about Staten Island, Brooklyn, Queens and Manhattan and there was not even in utter of the borough of the Bronx and we have a tremendous waterfront community ranging from city Island to [inaudible 00:53:58] Edgewater Park, Silver Beach, Locus Point, Country Club. A slew of marinas and beach clubs. How can I assure my constituents that we will have a fairness of equity on the \$20 billion that you stated we have funding and, in addition, please elaborate more about the 20 billion. Where is that money coming from? Has it been earmarked? What insurance can we have that all communities, all brothers will be receiving fair, equitable distribution of these limited funds?

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DIRECTOR BAVISHI: Thank you, Council member, for the question. I'm so glad you raised this issue. So, 15 billion-- over 15 billion, actually, of the \$20 billion that I referenced earlier, are actually post Sandy federal recovery dollars and, you know, this really underscores the challenge that we have with resiliency funding in general. Most of the dollars from the federal government for resiliency and adaptation flow after a disaster and we really need to be able to take proactive action in order to get ahead of these challenges. So, this is just -- you want to highlight this because this is something that we could really use the Council's help on is continued federal advocacy for access to more proactive funding for climate adaptation and resilience. But, given that, you know, Sandy was a storm that happened to impact some of our other boroughs in the city more than it did the Bronx and another coastal storm, of course, could go in a different direction or could, at a different time and the impacts would be different. So, again, you know, because we are using

post Sandy federal recovery dollars in order to

advance so many of our resiliency projects, the

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 47 dollars have been invested in areas that were the most impacted by Sandy. Now, with that said, I want to highlight that we are going to be-- we are making good progress on the Hunts Pointe energy resiliency project and that will continue to move forward. also, you know, mentioned the vulnerability index before. We recognize that the South Bronx is one of our most heat vulnerable communities in the city and so, we have prioritized to the South Bronx as a neighborhood that is receiving investments where we are piloting many of our heat resiliency efforts, including Be a Buddy where we are targeting NYC Cool Roofs roof coatings, and where we are targeting Street plannings to really make those neighborhoods cooler. So, we are certainly working with our partners in the Bronx to advance very important resiliency efforts there, but we do need access to proactive federal dollars to be able to continue the work in the Bronx of the same scale that is happening in other parts of the city.

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COUNCIL MEMBER GJONAJ: Thank you,
director. You highlighted something that was-- the
city, to a large degree, a good portion of the
country relies on the food distribution from Hunts

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH 1 COMMITTEE ON RESILIENCY AND WATERFRONTS 48 2 Pointe. You mentioned being proactive, that you understand the exposure that we have as we face 3 climate changes and [inaudible 00:57:15] in the 4 future. You mentioned being proactive and the \$15 billion that was allocated, yet, and my own district, 6 7 Edgewater Park, still has a fire house. A volunteer fire house and a community center that has not been 8 rebuilt after hurricane Sandy. There are a slew of sea walls that protect communities and streets that 10 11 have not been rebuilt after hurricane Sandy. We know 12 that the money was not fairly distributed throughout 13 the city and I keep [inaudible 00:57:50] the borough of the Bronx and I really need to know when will this 14 15 district, this borough, receive its fair share? 16 damage was done. It still hasn't been addressed and, 17 from what I am understanding, there is no plan that 18 is going to protect the borough of the Bronx and its residents. Can you help me fight for Edgewater Park 19 and other coastal communities that have still not 20 been rebuilt after hurricane Sandy, as you talk about 21 2.2 resiliency to protect future flooding and damage. 2.3 What commitment can I get from MOR?

DIRECTOR BAVISHI: Thank you, Council member, for raising the issue. My office will follow

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COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 49 up with your office to look into the particular issues you are raising. We are happy to have a follow-up conversation with you and understand what is going on there.

COUNCIL MEMBER GJONAJ: What about assurances for the fair distribution based on equity by borough?

DIRECTOR BAVISHI: So, absolutely for the resources that the city controls, we are absolutely committed to ensuring an equitable approach to distributing the money. What I will say about the federal resources is that those resources went to the communities that were most devastated and this says, like I said, the problem here is that we need to be able to do more proactive planning and access the resources for more proactive planning. What happened here is that we have our investing resources that came after Sandy to building more resilient city. You know, it's important that we do this, but it is still quite reactive because of the way federal resources flow. We really need to be able to access resources in a proactive way so we can get ahead of these challenges and not rely on which community was

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3 investments. And so--

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council Member GJonaJ: But, director, sorry to interrupt. The borough of the Bronx was affected by hurricane Sandy and it did not receive its fair share to deal with the damages. You're not answering my question. This community was impacted by hurricane Sandy. Yet it did not receive its fair share. It still has not been rebuilt. The federal funding was allocated to the city. The city made the decision on where that money was going to go, not the federal government. They allocated it for building it back.

DIRECTOR BAVISHI: So, just to be clear, there were different kinds of federal funding that were allocated to the city. In some cases, it was the federal government that allocated the dollars to particular projects and particular communities and, in some cases, the city made those decisions. But, like I said, Council member, I am happy to follow up with you and understand the issues of it better.

COUNCIL MEMBER GJONAJ: Thank you. Then my only-- the last question I have, Chair, and thank you for the courtesy, is DOB properly staffed to help

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with neighborhood resiliency efforts on education and
outreach?

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ASSISTANT COMMISSIONER AYKROYD: Thank you for the question, Councilman. I believe that the department working in conjunction with the Mayor's Office of Resiliency is adequately staffed to handle the outreach. I think, you know, that we are good at getting the word out, but I think it is a multiagency effort and, as Ms. Bavishi previously talked about the various means that are used to get the word out on a lot of the legislation, this is something that the Mayor's Office of Resiliency usually spearheads when it comes to these types of efforts, but, you know, as it pertains to the Department of Buildings, I think that we have the resources. But we will certainly reach out, if that is not the case.

COUNCIL MEMBER GJONAJ: Thank you for that answer, but do you know what the staffing level is?

Can you tell me how many people are working full time on the resiliency effort of educating and getting the word out?

ASSISTANT COMMISSIONER AYKROYD: I don't have that information for you currently. I apologize.

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COUNCIL MEMBER GJONAJ: Chairs, can I ask that you follow up to get that answer? I think that would be extremely important as we talk about educating and bringing awareness and helping fair, equitable distribution. If we don't even know the staffing levels of this tremendous undertaking, how are we going to determine that we are up to being proactive, let alone reactive on something so complicated? Thank you.

member. I would just like to recognize the Council member are all rich has joined this hearing. And, now we will turn to Council member Rose for her questions.

really would like to echo Council member Gjonaj's frustration in terms of equity. In terms of communities that receive the support, it seems to be-- it definitely wasn't equitable. And so, my question was sort of on the same line as Council member Gjonaj's. when you referenced One NYC and the raised shoreline projects. You referenced, you know, several projects. There's the Eastside Coastal, Brooklyn Bridge, Battery Park, and there is even the

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH 1 COMMITTEE ON RESILIENCY AND WATERFRONTS 53 2 South Shore of Staten Island Coastal Risk Management 3 Project. Could you tell me all of, you know, the 4 area that that particular project covers on Staten Island? The South Shore Coastal Risk Management Project? 6 7 DIRECTOR BAVISHI: Sure, Council member. The South Shore Staten Island Coast Risk Management 8 project is a mouthful. It's a partnership between the city, state, and the Army Corps of Engineers and 10 11 it actually is a bit of a misnomer because it does protect the east shore of Staten Island. It's about 12 13 five and a half mile long project along the east 14 shore of Staten Island. 15 COUNCIL MEMBER ROSE: Does that extend 16 all the way to Saint George? Is that inclusive of 17 Saint George? 18 DIRECTOR BAVISHI: No. It does not. 19 COUNCIL MEMBER ROSE: No. And the north 20 shore. The north shore is totally not a part of that 21 project, is it not? 2.2 DIRECTOR BAVISHI: It does not cover the 2.3 north shore of Staten Island. No. COUNCIL MEMBER ROSE: Okay. And so, my 24

point goes back to Council member Gjonaj's point.

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 54 The north shore sustained an equal -- you know, a substantial amount of damage. One of my businesses on my north shore sustained over \$1 million dollars' worth of damage and it was really hard for them to even collect and any sort of aid or help was almost was very minimal or definitely we didn't receive the type of attention that the south shore received. I'd like to know what are the metrics that's used to determine the aid, the level of aid, that the eat-all of these are coastal, you know, communities. What's the metrics that's used to determine, you know, the amount of aid that they are getting, the attention, even the flood insurance rates. Really been equitable? So, could you tell me? What metrics do you use since we've seen that it hasn't really been equitable? So, could you tell me what metrics you used? I'm sorry. I will mute myself. DIRECTOR BAVISHI: In terms of flood

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DIRECTOR BAVISHI: In terms of flood
insurance rates, Council member, the city does not
actually set flood insurance rates. I want to be
very, very clear that FEMA at the federal level, set
flood insurance rates. And in terms of other
metrics, I want to just take a step back and first
explain, as I say very often, resiliency is a

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 55 process. It is not an outcome. So, when I mentioned that, you know, over \$20 billion that we are investing in resiliency now, I just want to be very clear that we are not going to be done with the work of building a more resilient city as we spend these \$20 billion. We will need access to more resources. And I said in my testimony funding and financing is one of the challenges that we continually face and I would say the biggest challenge that we face because so often in these much needed federal dollars flow after a disaster. And so, we really need to think creatively about how we access funding and financing to do this work as we sort of move into the next phase of resiliency planning and implementation for the city. So, just want to be very clear about that because I don't want anyone to think that we are finished with the work of resiliency with the current set of projects that the city is advancing right now.

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COUNCIL MEMBER ROSE: You know, thank you for your response and I know it is a process. But how do you get-- you know, you determine that there are communities that are, like Council member Gjonaj side, are so far out of the Q. When will we begin to see the resiliency effort start to, you know, take

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 56 shape? I understand it is a process, understanding that there is funding that, you know, has to be, you know, accumulated, but, really, how does one, you know, get in the queue and begin to be a part of the process? Hurricane Sandy has been, you know, over five years ago now.

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DIRECTOR BAVISHI: So, you know, what I would say is that we are concerned about all of our coastal communities. What we are, you know, working to actually develop a transparent way to communicate how we are assessing risk and how we are planning for coastal resiliency. And I will also just say that, you know, not every coastal community will have the same kind of coastal protections. These projects are very, very tailored to the particular site conditions, to the particular waterfront uses, so the way that our waterfront is engaged within used. And so, we really have to-- you know, the implements ability of these projects looks really, really different in different parts of our coastline. incredibly complex and, you know, we are working to engage in that planning. But, then also very, very importantly, working to advocate for the resources to actually move plans into implementation.

know when you are talking about even beginning to

have the conversations about implementing these other

strategies for those districts that are not currently

to refer back to my testimony that we are taking a

know, we are engaging residents and businesses.

are working on building retrofits and working to

strengthen our building code. We are working to

our resiliency approach and so, you know, just

going up is not mean that your community is not

receiving any investments or any benefits from the

resiliency program that we are implementing now.

But, with all that said, you know, Council member

harden infrastructure. So, I just want to be clear

that shoreline protections are not the only aspect of

because you don't see a shoreline protection project

multilayered approach to resiliency, so we are-- you

DIRECTOR BAVISHI: So, again, I just want

COUNCIL MEMBER ROSE:

included in some of the shoreline projects?

Will we know, you

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Rose, I welcome your partnership and I would be happy

to follow up with your office to talk more about

COMMITTEE COUNSEL: Council member Rose,

did you have any more questions?

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conversation.

Thank you.

COUNCIL MEMBER ROSE: I want to say thank you and I do understand that there is different resiliency, you know, efforts that are taking place. It's just the education, the access to transparency is what I'm looking for. I want to know when these-when you are reaching out to the businesses, to the residence, and what measures you are taking other than-- I know that there is a lot more than just shoreline projects going on. I want there to be open communication so that I can talk to my constituents and let them know what's available also that they can avail themselves of it so that, you know, we can start to see some of the inequities being addressed. Or know that they are being addressed. You know, right now it is not transparent enough that we even know that, you know, some of those inequities are actually being addressed. At least in my district. The South Shore is a very clear. There is a plan. There is a process and everybody is aware of it. I don't know-- I don't see anything happening on the North Shore of my district and the East all the way down to St. George. So, I am really happy to hear that. We will be in touch. We will continue this

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DIRECTOR BAVISHI: Thank you, Council

member Rose. And one other opportunity I will flag
for you is that, you know, we have also been
advocating for the start of— the restart of the New
York and New Jersey harbor and tributaries study
which the core was advancing until it was abruptly
stopped early last year. And so, you know, we would
also welcome your advocacy and your partnership to
get that study restarted. That is, of course, a
decision that the federal government has to make and
we are hopeful that with the incoming Biden the

restarted and it is going to be a really important study to really uncover new coastal strategies and solutions for many areas of the city.

administration we will be able to get that study

COMMITTEE COUNSEL: Thank you, Council member Rose. We will now turn to Council member Barron for questions.

COUNCIL MEMBER BARRON: Thank you. I want to thank the Chairs Cornegy and Brannan for holding this hearing and, just to infuse a little bit of black history and to support the comet that I heard from Chair Cornegy, certainly black people are very much interested in the environment. It is historic.

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 60 We have had a well-known Blacks during the civil and revolutionary wars who were engaged and using their skills. We know about the extensive black community that existed successfully in Sag Harbor, as well as other parts of Long Island. We know about the black communities that lived in Nova Scotia. So, we don't want to discount the interest that the black community has in the environment. So, just want to share that with you. I have heard some your testimony. I didn't hear all of it, so if I am repeating things, please indulge me in my questions. How can we, as my colleagues before me have indicated in terms of understanding transparency and equity, how can we know, how can we be assured that our communities, particularly those that have a shoreline, are getting their fair share? There was an environmental Justice Bill that was passed. think it was in 2018 and I was proud to be able to be able to sponsor it along with colleague Constantinides which talks about black communities having been unduly burdened in the past with those negative environmental factors and that the city has an obligation now to talk about both sharing the benefits, as well as the burdens. So, what is the

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COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 61 formula -- and I think one of my colleagues addressed this issue earlier. What is the formula that you are using to make sure that the 500 and some odd miles of shoreline is getting some type of equity in the distribution of how these funds are being allocated, how they are being planned, how they are being adjusted for that part of the shoreline that is commercial as opposed to that part of the shoreline that is the residential? In there is a particular question that I have following that one. Oh. also I wanted to include parts of Staten Island for my colleague Debbie Rose, that were populating and driving by the black community that was there. you.

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member, for your questions. So, one of the things that I noted earlier in, I think, one of my other responses was that the city has developed a pioneering heat vulnerability index and I will explain why this connects back to your question in just a second. So, this heat vulnerability index takes physical indicators of heat risk into account like lack of vegetation and density. And it also takes social indicators of heat risk into account

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH 1 COMMITTEE ON RESILIENCY AND WATERFRONTS 62 2 like race and poverty. And we overlay those and it helps us to determine which areas of the city are 3 4 both more socially and physically at risk for the impacts of extreme heat and then we invest our heat resiliency dollars and programs into those areas of 6 the city. Similarly, we are really working to model 7 a new tool that will show coastal vulnerability in 8 the same way. This is something that really hasn't been done before for the city as complex as New York 10 11 City, so it will be new, but it is something that we are so that we can have a better indication of both 12 13 physical and social vulnerability to coastal risk. It is something that I am happy to talk to your 14 15 office about as a follow-up to this hearing. COUNCIL MEMBER BARRON: And so, how does--16 17 Your planning, then, to use that same technique and 18 model to identify the coastlines. 19 DIRECTOR BAVISHI: Coastal vulnerability. 20 COUNCIL MEMBER BARRON: Coastal vulnerability. Okay. So, as we are looking to put 21 2.2 plans in place to protect, particularly, the 2.3 coastline, part of my community is the Jamaica Bay

25 Chisholm Park in which we have to make sure that we

coastline and it includes what is now Shirley

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 6.3 acknowledge that it was the city that over the years this administration and previous administrations had invested, I think, \$100 million to make sure that we cap to that area, and adjoining the Shirley Chisholm state Park is the spring Creek preserve. I am not sure if it [inaudible 01:18:52] it's one of the bays off of that and the residents there are concerned that there is coastal erosion going on. We did have a meeting last week. My Chief of Staff had a meeting with representatives of your office, as well as other departments and agencies and they are going to comment to a site visit to determine what might be the causes and they say it may be the rise in sea level and other factors and not necessarily erosion, but to that point, my colleagues are introducing legislation talking about provisions that the city needs to take. Provisions that need to assist persons who, in fact, maybe subjected to this erosion so that they don't lose their homes and lose their property and we would be proactive in that regard. So, what are the plans in that regard for privately owned coastlines? This part of the coastline is the condominium that was developed there. There were I don't know how many homes. Not a lot, but they are

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COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH 1 COMMITTEE ON RESILIENCY AND WATERFRONTS 64 2 condominiums. And what might be the programs that we 3 can address to assist them moving forward? DIRECTOR BAVISHI: I'm sorry, Council 4 5 member. I'm going to have to follow up with you and your office. I don't think it was--6 COUNCIL MEMBER BARRON: Okay. DIRECTOR BAVISHI: [inaudible 01:20:08] 8 9 with your staff last week, so let me--COUNCIL MEMBER BARRON: No. It wasn't you. 10 11 You're with someone else. Yes. 12 DIRECTOR BAVISHI: yeah. Let me better 13 understand the details and then I am happy to have a conversation with you about it. 14 15 COUNCIL MEMBER BARRON: And where can we 16 see a comprehensive listing of all of the projects 17 and programs and money and ideas and initiatives and 18 support that is available? 19 DIRECTOR BAVISHI: Yeah. The Sandy funding tracker which is a tracker that ON the hosts and it 20 21 was created in partnership with counsel, does list 2.2 all of the Sandy funded projects. And so, you can 2.3 find that online and, you know, it is all the Sandy funded-- sorry. The federally funded post Sandy 24

projects. So, that is a really good resource and, of

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH 1 COMMITTEE ON RESILIENCY AND WATERFRONTS 65 2 course, we are happy to talk with you if you have 3 feedback on how we can better communicate our work. 4 The challenge with communicating resiliency efforts is that it is in all of city endeavor. Every city agency is involved in resiliency and one way or 6 7 another. The, and is certainly challenging to communicate that Brett and the depth of what we are 8 doing, but we certainly appreciate your feedback on that. 10 COUNCIL MEMBER BARRON: Well, I think the--11 12 DIRECTOR BAVISHI: we are always looking to 13 improve how we do that. COUNCIL MEMBER BARRON: Thank you. I think 14 15 that is something very important, as my colleagues

COUNCIL MEMBER BARRON: Thank you. I think that is something very important, as my colleagues have talked about in terms of transparency. We need to know what it is that is there and how you are projecting the uses. But I want to thank both Chairs for indulging me and thank the administration for coming and presenting. Thank you.

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COMMITTEE COUNSEL: Thank you, Council member. I will now turn it back to Chair Brannan for additional questions.

CHAIRPERSON BRANNAN: Thank you, counsel.

I just wanted to ask one last question and just to

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH 1 COMMITTEE ON RESILIENCY AND WATERFRONTS 66 2 really drill down on because I don't want to be 3 surprised by this. I don't think any of us to. 4 Obviously, there have been significant funding cuts at both the federal and state level and the city level because of the economic crisis we are 6 7 experiencing because of Covid. Will we have an answer in a real way that we can prepare for as far 8 as if these funding cuts are going to affect to any of our capital projects that are in the pipeline and, 10 11 if they are, how we are going to prioritize which 12 ones get funded going forward? DIRECTOR BAVISHI: No resiliency projects 13 are currently affected by [inaudible 01:22:52] 14 15 funding cuts or by positives. CHAIRPERSON BRANNAN: So none of the 16 17 current resiliency capital projects are in jeopardy? 18 DIRECTOR BAVISHI: That's right. No resiliency capital projects are currently affected by 19 funding cuts or pauses. 20 21 CHAIRPERSON BRANNAN: And how do we know 2.2 it is going to stay that way? 2.3 DIRECTOR BAVISHI: You know, I don't know how to answer that question. I think that is a 24

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question for OMB.

CHAIRPERSON BRANNAN:

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basically what you are saying is that, as of now,

Okay.

But,

February 8, 2021, none of these projects are in

jeopardy, but I am assuming they are going to be on

the chopping block like everything else that might

get cut.

DIRECTOR BAVISHI: Like I said, Chair Brannan, you know, the I can report out on what I know now, that I think in terms of budget process, those are questions that are better suited for OMB.

CHAIRPERSON BRANNAN: But there is no--I guess, further, the there is no way that these projects are going to be sheltered in some way your protected or immune to cuts, right? Have you been given any indication from OMB that resiliency capital projects will be immune to budget negotiations and cuts?

DIRECTOR BAVISHI: I know that resiliency is a top priority of the Mayor and the administration and OMB is certainly treating it in that way. far as whether or not the projects are immune, I don't know that anything is immune right now because this is really such an incredibly tough budget environment.

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS

2 CHAIRPERSON BRANNAN: Okay, counsel. I

3 am good.

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COMMITTEE COUNSEL: Thank you, Chair.

We will now turn to testimony from members of the public. I would like to remind everyone that, unlike our in-person Council hearings, we will be calling individuals one by one to testify. Once your name is called, a member of our staff will unmute you and the sergeant-at-arms will set the timer and announced that you may begin. Your testimony will be limited to two minutes. I would now like to welcome Laura Rothrock from the New York Coalition of Code

Consultants followed by lyric Thompson to testify.

Laura Rothrock, you may begin when the sergeant calls time.

SERGEANT-AT-ARMS: Starting time.

LAURA ROTHROCK: Good morning, Chairs

Cornegy, Brannan, and members of the New York City

Council. My name is Laura Rothrock and I am

providing testimony on behalf of the New York

Coalition of Code Consultants also known as NYCCC.

Organization whose members specialize in securing

construction and development approvals from municipal

agencies, as well as building could and zoning

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 69 consulting. I am testifying today in opposition to Intro 962 A which would limit the amount of allowed impermeable area of zoning lots. As currently drafted, the proposal -- the proposed law would limit development of lots to 50 percent of the total area which is contrary to the zoning law which stipulates lot coverage and, in many cases, allows development to be greater than 50 percent, up to 100 percent for some sites. While we understand the importance of permeable surfaces and their positive environmental impacts, this proposed legislation is extreme. York City may be a concrete jungle, but residents also live sustainably through dense housing and take advantage of walk ability, proliferating by bike lanes, and public transportation. There are ways to encourage more sustainable development without completely stifling new construction opportunities. Should the law be accepted as drafted, it would do irreparable harm to the future development in the city, including housing and affordable housing. Our city is in a crisis and we will need to encourage new development, and not completely restrain and as part of our economic recovery. We thank you for your consideration.

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COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH 1 COMMITTEE ON RESILIENCY AND WATERFRONTS 70 2 COMMITTEE COUNSEL: Thank you. 3 would now like to welcome Lyric Thompson to testify. 4 Lyric Thompson, you may begin when the sergeant calls 5 time. SERGEANT-AT-ARMS: Starting time. 6 COMMITTEE COUNSEL: 7 It appears that 8 lyric Thompson is no longer available. concludes the public testimony. If we have inadvertently missed anyone that has registered to 10 11 testify today and has yet to have been called, please use the zoom raise hand function and you will be 12 called in the order that your hand has been raised. 13 Seeing nine, I will now turn it over to Chair Cornegy 14 15 and Chair Brannan for closing remarks. Chair Cornegy? Chair Cornegy, you seem to be muted. 16 17 Please stick with us--I'm here. 18 CHAIRPERSON CORNEGY: Ι'm 19 So, I want to thank my colleagues for here. 20 participating in this hearing. There is no better 21 time to have a conversation about resiliency on our waterfront then during a. When we are pivoting and 2.2 2.3 shifting to really shape the city of New York. conversation is timely. The needs of our communities 24

along the waterfront's are timely. I want to thank

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 71 the participation of the administration year. will be following up as a committee. And also I asked my office to do a couple of things. What is used to disseminate the information to those at risk communities that are along the shore France. Also to work diligently to make sure that the programs actually match the needs and are not so lofty that the people on the ground are not getting the resources necessary to recover. In this process, we know that there-- is the city to visits and shifts characteristically, there has figuratively and literally been a washout of very vulnerable people and we want to ensure that that figuratively and literally washout along our waterfront's doesn't happen to communities that have resided there and that need to benefit from the program being introduced here today. I want to thank my colleague and cochair, Justin Brannan, for helping me facilitate this hearing. I want to thank the advocacy of both Mark Treyger and Costa Constantinides, not leaving out, of course, Debbie Rose in Staten Island. So, I want to thank those who represent our waterfront's, Steve Levin and Laurie Cumbo. So many of us are representatives of the

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COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH
COMMITTEE ON RESILIENCY AND WATERFRONTS 72
waterfront and are responsible for being good
stewards of not only their care today, but for their
future resiliency. So, thank you for that.

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COMMITTEE COUNSEL: Chair Brannan, your closing?

CHAIRPERSON BRANNAN: Thank you, counsel. Look. We said it a million times. New York City has 520 miles of shore lined primarily by low income communities of color in the so-called outer boroughs. These are working families, children, seniors, all on the front lines of extreme weather, whether they like it or not. And that is why racial justice is climate justice and that is why this is so damn important. Extreme weather is both a raise and a class issue, as well. New York City is facing converging crises now due to climate change, aggravated by other challenges faced by low income communities and communities of color. Affordable housing, urban heat, sea level rise, just to name a few. We cannot just talk holistically. We have to act holistically. It has been almost-- this year is nine years since hurricane Sandy. I think City Hall Bristol a bit when we suggest that they only care about lower Manhattan, but there is truth there because residents

COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 7.3 living on the rest of the New York City shoreline aren't feeling it. Not seeing it. My colleague, Councilwoman Debbie Rose on the other side of the Verrazano Bridge, asked about Staten Island's North Shore. She is, basically, being told, well, resiliency measures are happening there, you just can't see it. Which is crazy. It's insane. is a reason and that there is the stereotype that City Hall only cares about certain areas. because areas in the Bronx and Staten Island and southern Brooklyn are not getting attention. there have been significant cuts at both the federal and state level. How do we know that these cuts are going to be protected? How do we know that the resiliency capital projects or the resiliency--Mayor's Office of Resiliency itself is not going to be cut? It is crazy that we even have to worry about this right now, but here we are worrying about it and we need to be proactive. So, I thank everyone for their testimony today. Thank the cosponsors and sponsors of this important legislation and, of course, to my cochair, Robert Cornegy, for this important hearing and we will be following up on all these issues. Thank you.

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1	COMMITTEE ON HOUSING AND BUILDINGS JOINTLY WITH COMMITTEE ON RESILIENCY AND WATERFRONTS 74
2	COMMITTEE COUNSEL: Thank you, Chair
3	Brannan. I will now turn it over to Chair Cornegy to
4	close the hearing. Chair Cornegy.
5	CHAIRPERSON CORNEGY: Thank you,
6	everybody for your participation. This hearing has
7	commenced.
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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date February 15, 2020