CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

of the

JOINT COMMITTEES ON ENVIRONMENTAL PROTECTION AND TECHNOLOGY

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HELD AT: Hearing Room

250 Broadway 16th Fl.

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Chairperson

DANIEL R. GARODNICK

Chairperson

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2 CHAIRPERSON GARODNICK: For green

3 technologies and projects throughout the city.

4 First we're going to hear on the subject of

5 oversight on opportunities for wind power in New

6 York City.

An incredible 75% of greenhouse gas emissions and 85% of water use in New York City are attributable to our buildings. The Mayor's 2007 plaNYC called for a 30% reduction in greenhouse gas emissions by the year 2030. And in 2008, the City Council and the Mayor reaffirmed that commitment by passing it into law.

Green technologies and efficiencies in buildings represent the best way to achieve such reductions. Throughout the city, green technologies are gaining ground, which is demonstrated by a growing number of LEED certified buildings. While these building projects are a great first step, the city can go further in promoting green technologies and efficiencies, particularly in preexisting buildings. These technologies would especially benefit the residents of New York City. All around, it is without loss, it is a great opportunity.

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In July 2008, the Mayor and the

Speaker asked the Urban Green Council to conduct a review of the current building codes and make recommendations on how they could be amended to promote more sustainable practices. Their final report was released on February 1, and this bill is the first of many improvements to the building

9 code that will promote the use of green

10 technologies.

This bill would create an interagency green team and an innovation review board. This green team will facilitate the use of innovative technologies, design and construction techniques, materials and products that will have a significant environmental and sustainability benefit.

The green team will strive to promote interagency cooperation and best practices so that everyone can be on the same page when it comes to protecting our environment. The green team will work with innovators so that new technologies will not die a slow death as they meander through the system. We want to act fast and be a leader in environmental technologies.

This bill will prevent the city from being weighed down by a lack of coordination among agencies.

The innovation review board will be led by the commissioner of buildings. They will meet to review specific innovative projects that will use new technologies, design or construction techniques, materials or products. This will give the Department of Buildings the appropriate resources to act fast and eliminate obstacles that stand in the way of implementing these technologies. This review board will streamline approvals for these specific innovative projects.

Our goal is to make it easier for new technologies to be employed in our buildings. Our current system can be an impediment to the implementation of new and good ideas. The green team and the IRB will help to make our system conducive to development so that our city can stand at the forefront of green technologies.

With that, we're going to get right into it. On behalf of the administration we have Rohit Aggarwala, who is here. I think we have representatives of the Department of Buildings as well, but Mr. Aggarwala is going to present the

I'm joined, as I will be later on

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materials and products.

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as well by Deborah Taylor, the Chief Sustainability Officer at the Department of Buildings, who will assist me in answering any questions that you have about the Preconsidered.

First of all, I'd like to reiterate, as I often have opportunity to do, my appreciation of your, the Council's, several individuals on this committee and the staff's efforts on behalf of the City Council and New York to make the city a leader by example in planning for a sustainable future. I won't actually repeat all the things that you just said about the importance of buildings, but you can read them in my submitted testimony.

We agree that that city has to continue to raise the bar for construction methods and building energy performance. To that end, the Mayor and the Speaker did jointly announce the Urban Green Council to assemble the Green Codes Task Force. And as you've pointed out, we're all very proud of the great world class work that they submitted to us jointly on February 1st and we look forward to future collaboration with the Council in the review and implementation of many

2 of these recommendations.

Among the task force's recommendations is that the city continue to streamline approvals for sustainable technologies and projects through the creation of an interagency green team, convened by the Office of Long-term Planning and Sustainability and an Innovation Review Board convened by the Department of Buildings.

Recognizing the importance of exercising its existing charter authority to permit, in specific cases, experimental or demonstration practices not in compliance with the Building Code, the Department of Buildings has independently established the Building Sustainability Board to expedite the review of green technologies. The building mounted wind turbine pilot process is actually a good example of what we've already done, although it also highlights the opportunity that could be addressed by the Preconsidered Intro.

The Preconsidered Intro would act on the recommendation of the task force by establishing the interagency green team and it

would expand on DOB's work thus far with the creation of the Innovation Review board. As the market for green technologies continues to develop alongside public awareness and policy, there will be times where the cutting edge of these new technologies, design and construction techniques, materials and products does not fit into the city's existing regulatory structure and therefore faces significant obstacles to implementation.

Furthermore, as energy technologies and building systems become more integrated and complex, they often do require review by an increasingly diverse base of expertise. Today's Preconsidered Intro seeks to overcome these obstacles by putting into place a process to coordinate and expedite the city's consideration of new technologies and building techniques.

One thing I'd like to add here
that's not in my written testimony is that just as
part of the Preconsidered Intro in some ways
formalizes and establishes permanently a practice
that the Department of Buildings has started,
which I think is a productive thing for the
Council to act on because it ensures that I'll

live beyond the discretion of this administration.

In a similar way, there have been a number of instances where in an informal way my office has already worked with other agencies in specific examples of innovative technology, specific locations or building projects where new technologies or new designs were getting hung up in the permitting process where we have convened an interagency working group. So I think we welcome the idea that the Council would act to formalize these and make them permanent.

CHAIRPERSON GARODNICK: Thank you very much for your testimony and also for the critical role that you have played personally in making all of these new initiatives possible through planyC, the Greater Greener Buildings plan, which we were very enthusiastic to approve here in the Council last year.

Let me ask a couple of questions about the interagency green team and then I'm going to go to some of my colleagues and I will come back and ask a few more questions if they're not already asked about the Innovation Review Board.

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You noted that this is going to be	:
a team that will be headed by the Office of Long-	-
term Planning and Sustainability. And as the	
legislation describes, its purpose is to	
facilitate the use of innovative technologies and	ſ
will assist innovative projects in addressing cit	-y
agency regulatory requirements.	

Help us understand what the problem is here. Why are we having this conversation? Why is there a need for an interagency green team? ROHIT T. AGGARWALA: That's a good The place we start is that question. sustainability is inherently interdisciplinary. It's the reason that we have lots of sustainability efforts going on in different agencies but there still is a need for a Mayor's Office of Sustainability to coordinate them all to make sure that agencies are thinking along coordinated lines to make sure that opportunities aren't falling between the cracks.

I think the way that we might think about it is that technologies that are well established essentially are the technologies that the existing silos--not to be overly negative

about it--but the existing structures of citygovernment were actually built around it.

So if you assume that a building is a self-contained structure and then eventually it connects to the sewer system and it doesn't go very far below ground, then keeping a completely separate Department of Buildings' approach to permitting what's in the structure and a separate DEP sewer permit makes sense and you're never going to drill that far down. When you introduce a concept like geothermal into that structure, you begin to require a much more interagency coordination and interagency thinking than we formalize.

This doesn't mean the existing structures are bad. It means that they are well tailored to address existing technologies. And it also doesn't mean that the agencies are necessarily trying to get in the way of new technology. It is just that we're dealing in a structure that was not designed to handle these things. And this is a way that we can essentially create that interagency coordination without losing the focus.

I don't think it would make sense to say this means that the way we've structured the water/sewer system and the way we've structured the Department of Buildings is now obsolete. I wouldn't agree with that. We just have to make sure these connections get made.

CHAIRPERSON GARODNICK: You have done some of this work already in coordinating among agencies. That's truly even part of the mandate of your office today. What will be the process for involving agencies across the table from you to ensure that they're collaborating and working together here? Do you envision something that is a more routine nature? Where you meet periodically to evaluate specific challenges that are out there? How do you envision this working specifically?

ROHIT T. AGGARWALA: Deborah can chime in one some of this because she and I have worked very closely on. In fact, probably all of the examples of this have involved Deborah Taylor in some way because she is the leading sustainability and green person at the Department of Buildings and has done spectacular work in so

2 many things.

I would envision this best working as something that would have infrequent standing meetings but then meet as necessary when things come up, which is really how we've done it. I think it is reasonably well reflected in the legislation or in the drafts that I've seen most recently.

It would create the opportunity,

for example, a couple of years ago, wind

geothermal was fairly new. There were a lot of

questions about how many different agencies were

needed to permit different aspects of it. And

people were getting hung up on standards that were

being interpreted different among different

inspectors, different agency's rules or approaches

or philosophies because the rules weren't really

there, that were seemingly at odds.

In a lot of ways, the solution comes up when you simply convene the conversation and you figure out what each agency is trying to do. Because we can't lose sight of the fact that most of these agencies are very rightly first thinking about the public safety and then thinking

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about the fact that they have the legal obligation 2 3 to conform to the law. But we're all working 4 together in a spirit of constructive problem solving. It doesn't mean that every project gets 5 approved. And I think that's one of the things we 6 can't kid ourselves.

We'll talk a little later about building mounted wind turbines. We're very enthusiastic about that. But the fact that you've got moving devices that are not yet tested that could have vibration effects, or that could have, on a day like today, the throwing of ice or something onto a sidewalk. These are real concerns that we have to be therefore cautious about how quickly we bring things into practice or where we choose to put them into a pilot phase to start.

So I think it's really a question of when we have a specific example that has come to our attention and we would make it known to the building community and to others in the green tech community that we are seeking these kinds of examples and then that instance gets solved around.

and usually what happens is it
educates the different departments and the
departments themselves begin to routinize the way
that they handle it, as we saw at the Department
of Buildings with the Building Sustainability
Board. So it becomes less of a one-off exception,
maybe graduates into a formal pilot project. And
then once there is enough data that we can think
about establishing formal permanent rules, it can
get worked into the Building Code.

CHAIRPERSON GARODNICK: So let's just work with the example that you gave on the subject of a new technology, a new plan where there's a question as to how many agencies actually need to issue a permit. You convened this group and you've got DOB and you've got DEP and you've got DOT and everybody else sitting around. I just threw in DOT. I don't know if they actually would have any interest in that.

But they're all sitting around the table and they all feel that there is a safety rationale for them to have to issue a permit on that new technology. So what happens next? This Green Team does not have the authority to say

we're taking all of those concerns and we're going to issue a new permit that we will be able to say yes or no to. How do you move from there in a swift and collaborative way to ensure this thing gets done and doesn't essentially continue to have the problems that it would have if you went to each agency independently and hit a roadblock?

ROHIT T. AGGARWALA: For example, one of the devices that Deborah and her team at DOB designed was when we had to develop the rules on the Green Roof tax credit, which we know we've had a lot of learnings from. It was a brand new thing. Nobody had really ever defined a green roof before. But one of the things that knowing there were a number of hurdles for people to get that tax credit, the Department of Buildings essentially assigned an ombudsman to be the single point of contact to help people work through the system.

I think, to your point, I don't think it would be a smart move to try to take permitting that's for the purposes of public safety away from the people at given agencies just because we want to see a technology move forward.

But the correct balance to strike is to make sure that things aren't falling through the cracks because of a lack of imagination or a lack of willingness to put some extra thought into it.

I think the right answer is we're simply going to have to put the extra effort in to help the pioneers through what's almost necessarily going to be a difficult process. The delays and the uncertainties are the things that we can easily squeeze out, even if it's not the number of permits. And then again, as there is body of knowledge about how these things play out, then we can make it more routine and do so with full confidence that we're not endangering anything.

CHAIRPERSON GARODNICK: I want to go to my colleagues in a second. I want to note that we've been joined by Council Member Levin from Brooklyn and Council Member Vallone from Queens.

On the subject of how we speed that along, and I just want to push this point because I want to make sure we all understand. That even if you are convening, even if you are identifying,

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2	and even if there is a desire to try to find the
3	right route to an approval here, it seems that
4	those permitting structures still stay in place.

How will you speed it along in that instance? How can you, even with this bill, speed it along?

ROHIT T. AGGARWALA: The biggest single challenge is not, I think, the simple number of permits. If we were going to try to do that we'd be taking a very high risk approach that may or may not actually solve the problem. The place that we can help is making sure that agencies are interpreting things consistently with each other. Speeding up the response times so that things don't linger, because if a given issue is being addressed in an interagency working group meeting that's run out of the Mayor's Office will almost always get faster attention than something that's just going through a normal process.

Most of what I understand about the building community and the technology implementation community is that they don't see the number of permits as being the main obstacle. It's the duration and often the sequence where they have to get one permit and then the next one

of Buildings. I can give you another good example
which I think will illuminate this for you. Three
and a half years ago or so, we began to be
approached by manufacturers of micro-turbines. We
began to find that there were installations of
micro-turbines, some of which, as we determined,
were not safe installations for various reasons.

We assembled a task force, of which Rohit's office was a part, but also on that task force were there the Fire Department and various stakeholders in the industry. REBNY was a part. Engineers and architects were a part of that. Out of that came the rule that we developed in 2007 on micro-turbines.

Following that, we realized that there were still problems because there were problems with approvals by the Fire Department and there were problems with approvals with ConEd. So we have subsequently developed yet another task force, which Rohit's office is again a part of, that works with Con Edison, working with the manufacturing community and we have now brought in also DEP, because they are now concerned with the increase in cogeneration in the city. They're

Preservation Commission, I chair the Subcommittee

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on Landmarks. In December, an applicant came to me before I joined the Council, who was trying to achieve passive house status and was having a challenge with LPC because they wanted double hung windows and he had found some very innovative German windows that looked double hung.

So it seems to me that there ought to be some place to include them, not nearly as regularly as some of these other agencies. So, maybe in that tier of folks who can be brought in? But I don't know what other technology issues will present, but they do permit and so I think ought to be included here.

And then I wonder about the role of agencies like the School Construction Authority and NYCHA who obviously have a huge number of buildings and where it seems like, to the extent that this is going to be partly elaborate. Some of this is about permitting and streamlining, but some of it is about figuring out what works and getting knowledge and getting to scale on those things. Do you see a role for them here and how might that work? Does the legislation need to be adjusted?

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ROHIT T. AGGARWALA: To your first
question, Landmarks, I believe, in both of the
entities established by this legislation falls
into the kind of second category where when
there's a matter under consideration, then either
the director of long-term planning or the
commissioner of buildings has the ability to bring
them in.

CHAIRPERSON GARODNICK: I will jump in to say that they are for both the Green Team and the Innovation Review Board.

COUNCIL MEMBER LANDER: Sorry, I just missed it.

ROHIT T. AGGARWALA: Sure. SCA and NYCHA, that's an interesting question because what you're positing is less of their role as, for want of a better term, "the problem", you know they're not one of the agencies we're trying to coordinate here but rather learn from.

I would argue that we are pretty well plugged into what SCA and NYCHA are doing through some of the other things that have to inform this, which is the 30 by '17 effort to green city property, the close partnership that my

1	ENVIRONMENTAL PROTECTION AND TECHNOLOGY 26
2	office has with NYCHA already in terms of their
3	work and with the Clinton Climate Initiative and
4	others to green their own properties.
5	It is possible that there is a way
6	to incorporate that in the legislation. I'm not
7	convinced it's necessary quite honestly because I
8	think we'll do it regardless.
9	COUNCIL MEMBER LANDER: Thank you.
10	ROHIT T. AGGARWALA: Sure.
11	CHAIRPERSON GARODNICK: Thank you,
12	Council Member Lander. Next is Council Member
13	Vallone.
14	COUNCIL MEMBER VALLONE: Thank you.
15	I read the testimony. Did you take a clear
16	position on this Introduction?
17	ROHIT T. AGGARWALA: Yes. We're
18	comfortable with it.
19	COUNCIL MEMBER VALLONE: Good to
20	know. Because I'm the Council Member who
21	represents the district right now that provides
22	80% of the power for the entire city. So anything
23	we could do to force us to rely less on
24	traditional power sources and more on solar and
25	wind and things like that. Did you have any

So let's understand from you how
exactly you anticipate as a department to identify
whether a new project identifies a new technology
here. What will that mean for you? How will you
know to spark up the Innovation Review Board?
Perhaps, we could have more artfully described
that one. I mean Green Team sounds pretty cool,
Innovation Review Board perhaps less so. But how
do you identify it? How do you trigger this
group?

ROHIT T. AGGARWALA: We're going to have the capes.

CHAIRPERSON GARODNICK: Okay.

approached by manufacturers, by architects and engineers with new products and with new technologies. So they come to us with these.

There is a section in the construction codes which we have been pointing up considerably lately and that's 28 and 113 which says that if a technology or a material is not addressed by the codes, then it has to be approved by the commissioner.

So anything that's new that comes to the department that comes into the city that is

not addressed by the codes will be subject to the review of this board. That assumes that the way it comes to us at that point in time is a really viable and well documented technology.

CHAIRPERSON GARODNICK: So, if I understand you correctly, today if it's not specifically enumerated by code, it goes to the commissioner? Is that what I heard you say?

DEBORAH TAYLOR: Technology that's correct. We have a board that does review these technologies right now and makes recommendations from a technical standpoint to the commissioner. So we would see this board being a level above that where if there were stakeholder interest in this technology or proposal, then we would elevate that to the Innovation Review Board.

not adding another level are we? I mean, what I want to make sure about is that we're not adding another level of bureaucracy that new technologies would need to go through. If it's replacing that advisory committee to the commissioner, that is a good thing. If it's the advisory committee to the commissioner which will decide if it's going to

the Innovation Review Board, that's not such a good thing.

DEBORAH TAYLOR: All of these technologies that come to us, there are very few experts about them. And just by definition, there is nobody in the city that has very much experience with them. So we really need to go to industry experts. We need to go to mechanical engineers and we need to go to water engineers. We need these real experts to advise us on just the technical aspects of these technologies.

Once we get that advice and once we can develop a plan as to how it could safely be accomplished in New York City, then it may affect unions, it may affect other agencies, it may affect a number of different stakeholders. We would do that anyway. We have that right now in our plan. The legislation simply formalizes what we already have.

First we have to get the proposal together. We've had a number of proposals that have come to us that have been very ill-defined, some that simply don't want to comply with our regulations but don't offer any mitigating safety

2 factors. So we need to resolve those issues first 3 of all.

ROHIT T. AGGARWALA: Just to jump in. I think, Council Member, your concern is well founded in the sense that creating a standing interagency meeting as a solution to a problem with bureaucracy does have a certain irony.

The risks would be two, and I think they are avoided by the current draft. One risk is to create essentially an unnecessary drain on time. Mandating overly frequent meetings that you would spend a lot of time trying to schedule, and it would actually wind up being a substitute for people actually getting work done. That would be a risk. I think this bill doesn't go so far as to do that, and I'm grateful for that.

The other way would be if a new technology had to go through one of these. So this became yet another hurdle, as you put it. I don't think this does. So if something actually can be directly handled by the commissioner of buildings because it is fully within the building commissioner's control, if it only affects the construction code, if it's in his purview to

change, this doesn't necessarily get in the way of

it. What this really does is those things where

the internal to DOB Building Sustainability Board

is insufficient because it is actually a DOT or a

DEP involvement that's the issue. This then

provides an opportunity.

So if you had to get the approval in some way from one of these two entities then I think you'd be creating more harm, but I don't think that's the way it's written.

CHAIRPERSON GARODNICK: Thank you for that answer. I think that deals with the concern that I have and I'm sure others would have in hearing some of the notions of creating additional levels. But the key here I think we all agree on is how you streamline, how you make it easier and how do you not get too locked in to rules so that you actually create impediments to new technologies even when you're trying to help. Council Member Koppell has a question.

COUNCIL MEMBER KOPPELL: I thought that my colleague, Council Member Lander, had a very good suggestion and I completely didn't understand your response, Mr. Aggarwala, to that

My belief or my comment was I

didn't think that was necessary to achieve this

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something like that.

goal because neither SCA nor NYCHA has authority
over private actors who could introduce technology
into a given building. If we wanted to make sure
we had everybody who could provide insight on that
as part of this board, it would be a very long

list and go well beyond just NYCHA and SCA.

wish I had a transcript that could read back
because what you said is absolutely untrue. NYCHA
and the School Construction Authority put out
billions of dollars in contracts to private
contractors and have to make decisions in putting
together bid specifications as to what they should
in fact ask for and oftentimes are offered.

So it's no different whatsoever if a developer wants to get a permit from the city to put in a new heating system in his private building or a contractor comes to the Housing Authority and they're building a new housing project or the School Construction Authority and they're building a new school, many of which are built by outside contractors. It's the same issue.

While it's true that the public

doesn't make any sense. Do you have an answer to that? Am I wrong that they grant billions of

dollars of contracts to private contractors?

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ROHIT T. AGGARWALA: Council

Member, you're not wrong that they grant billions of dollars in contracts. But I do think there is a very different role between a regulatory agency such as the Department of Buildings and an agency that is purchasing and then owning and operating something like NYCHA.

I think the role of the city agency and the perspective the city agency takes on technology has to be different in a regulatory agency where the question is really not whether I think your technology is a good technology but because it's your money and your property. All I should be concerned about is my regulatory requirement to protect the safety of people who use the building and make sure the air doesn't get dirty and all of that. That's a regulatory function.

We shouldn't be deciding whether
the technology itself is appropriate in a given
building for the economics or for the aesthetics
or any of those things except Landmarks and some
of the other places where that is a regulatory
role. What NYCHA and SCA are doing on their
property, that's actually more in the way of Local

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Law 86, for example, which mandated certainstandards for SCA construction.

So I do think that what you're proposing, while I don't disagree that those agencies wind up having a great deal of impact on the way green technology is developed and expanded in the city, I do think that their role is rather different from what is the purpose of this specific Preconsidered.

COUNCIL MEMBER KOPPELL: Well, I couldn't disagree with you more. Why do you have the Department of Design and Construction as They don't give the building permits. included? They do the building. It just doesn't make any sense to me. Why do you have the Department of Design and Construction? Because they build the project, so naturally they should be involved in trying to make sure that those projects utilize the appropriate technology. It's the same thing with SCA and NYCHA. I mean, your position, it's just completely illogical to me. I don't understand it. As I said, I suggest to the Chairman that these agencies be included.

CHAIRPERSON GARODNICK: Thank you,

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2	Council Member Koppell. Let me just make sure
3	that I understand your position and then we're
4	going to go to Council Member Levin. The
5	distinction that you're making here is that the
6	likes of SCA or NYCHA, because they are not
7	permit-issuing institutions, that they are not
8	appropriate for the bill because they're permit
9	institutions. If the School Construction
10	Authority is building something, they themselves
11	would have to get permits and approvals from the
12	agencies that are in this bill. Is that fair?

So if NYCHA wanted to do micro-turbines accurate. three or four years ago, they would have had to get a building permit and they would have had to submit that to this board or this board might have gotten involved. And Council Member Koppell makes a good point that DDC is not quite in exactly the same role as the other regulatory agencies I described. I think the one difference is that DDC does issue their design guidelines on a regular basis which don't have to apply to city buildings because they're not mandatory even for city agencies. But they are a way that we seek to help

ROHIT T. AGGARWALA:

granting the permits. But is there no role for these? I mean SCA certainly does a massive amount of construction in the city on into the future as far as the eye can see. Is there no role for them in the interagency Green Team? I mean unless I'm misunderstanding this.

ROHIT T. AGGARWALA: All I was

trying to express was I think they would be

serving a different role than the currently

designated or envisioned members. That because

they are not granting permits, they would be there

more in the way of providing their experience and

advice as a landlord, as a client of a design as

opposed to as a regulatory overseer of a design.

We have a difference of opinion. Honest people

can have honest disagreements and so I do that

with great respect to Council Member Koppell, but

that is the way I see it.

in this bill says, "Facilitate the use of innovative technologies." That doesn't pertain to regulatory requirements. That pertains to innovation. I mean, they do a lot of construction. I don't know how much compared to

DDC, but they do a lot of construction and these are our schools, they're meant to be permanent structures. They're meant to be sustainable or at least that's what one would hope. And following under the Mayor's vision, under that aspect of it, wouldn't they have a role there? Not as a regulatory thing in granting permits but as facilitating the use of innovative technologies.

ROHIT T. AGGARWALA: It is not the way I've understood the intention of this bill as described in the legislative findings, which to my understanding is really about clearing away impediments to the discretionary private use of innovative technology. So that's not the way I've envisioned what the role here is.

COUNCIL MEMBER LEVIN: Maybe more broadly, do you believe that they would be a counterproductive voice in the room? Would they not contribute? I imagine that they would contribute something.

ROHIT T. AGGARWALA: As I think this then gets back to Council Member Garodnick's question about at a certain point everybody is going to have a useful role to play. We have a

number of different ways, some of which are already legislative, some which are administrative practices that we've put into place where many of these agencies meet together or many of these agencies exchange viewpoints. So it's really a question of whether the resource, the time frankly of the staff people at the two agencies are well invested in this.

COUNCIL MEMBER LEVIN: There are a lot of employees at SCA. I imagine that they could spare somebody for an afternoon once a quarter to be able to participate in those discussions. I think sustainability of our schools is a worthwhile goal. I wouldn't want to see them be excluded or have to then go to another agency to find out. If they're involved in the conversation, I would think that that would help to streamline at least the processes that pertain to schools. At least they'd be part of that conversation

DEBORAH TAYLOR: I would just say as an agency that's one of silos that Rohit talked about--

ROHIT T. AGGARWALA: [interposing]

1 ENVIRONMENTAL PROTECTION AND TECHNOLOGY 43 Only in a good way. 2 3 DEBORAH TAYLOR: Well, first of 4 all, the SCA or NYCHA or any other agency can become an applicant to this whole process. 5 they are an applicant and if there's something 6 that they want to forward or if there's a 7 8 technology that they're very interested in, they can certainly do that on a single-project process. 9 10 But I would also say that plaNYC 11 has really increased the interagency discussions 12 that go on. And Rohit's Green Team will be active 13 on many, many issues that may take place before 14 they come to the Department of Buildings. 15 agencies are interested in those issues, he will 16 be inviting them to come to the table. 17 they're not particularly interested in certain 18 issues, if they're not relevant for certain 19 agencies, there is no reason for them to 20 participate. I think that's the intention behind 21 this is trying to be reasonable with the resources

ROHIT T. AGGARWALA: And again, I just refer to the declaration of legislative findings and intent which speaks to the disparate

that are dedicated.

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the School Construction Authority or at the New
York City Housing Authority to participate. They
have awfully big staffs and I think that they
could probably dedicate one high level staff
member's afternoon once every quarter to
participate in those discussions. Thank you, Mr.

8 Chair.

CHAIRPERSON GARODNICK: Thank you,
Council Member Levin. We're going to go to
Council Member Crowley. I should also note that
we've been joined by the chair of the
Environmental Protection Committee and we're glad
he made it back here to Manhattan through all the
snow. Council Member Crowley is next.

COUNCIL MEMBER CROWLEY: Thank you,
Chairman Garodnick. Good afternoon. I'm sorry, I
was a little late coming from Queens and the roads
aren't that great. I'm sorry I missed your
testimony, Mr. Aggarwala. I'm hopeful that this
new agency will help the smaller, more mom and pop
businesses who want to go green, maybe their roof,
or the Homeowner Association or even my district
office. I mentioned briefly to you in a prior
conversation that the landlord at that particular

challenges to the way that agencies that need to

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permit them have done business in the past. So
the value here to a mom and pop, usually it is
simply the case that mom and pops are not going to
be the first adopters of a given new technology.

It's not always the case, but it is usually the

case that they are not.

What this really helps them in is that this should more quickly take the experience of the two or three say true pioneers who are doing something for the first time and ensure that the various agencies learn from the experience of those two and three and more quickly develop the processes either as a pilot program or as formal rule making. So that when the mom and pop comes with the fifth micro-turbine proposal in New York City, that the rules are already there because one or two big players have gone first and the city has convened several agencies to focus on it.

COUNCIL MEMBER CROWLEY: So this is specifically for the micro-turbines?

ROHIT T. AGGARWALA: No, I just used that as an example because Deborah had talked about that as an example. We've already been through that. I think we all learned from that

experience and it helps inform the need for thiskind of thing.

CHAIRPERSON GARODNICK: Thank you,

Council Member Crowley. I will just make a note

that I do think we have to walk that line here

between how we structure this legislation. We

will take into account the comments of our

colleagues. But how do we make it useful so that

we're not actually adding additional obligations

to agencies which could create additional

obstacles as opposed to making them be part of the

process and the solution. But we're going to have

to take a look at that. With that, I want to turn

now to Chair Gennaro, who has some comments and

may even welcome the discussion of wind at the

same time.

CHAIRPERSON GENNARO: Thank you,
Chairman Garodnick. I certainly appreciate your
holding everything down. You folks can just stay.
I greatly appreciate the opportunity to work with
you on the maiden voyage of the technology
committee. Congratulations and my apologies for
being here late. I was with the Mayor. I didn't
make him write me a note but he said to tell

2 everyone you were with me and they'll cut you a
3 break.

It had to do with Jamaica Bay.

We've done a lot of great things there, the
Bloomberg administration and the Council and DEC.
So this day is kind of like Jamaica Bay's prom so
to speak. It was a really, really terrific thing
and I just had to be there in order to make sure
everything that was said today at that event got
memorialized. I wrote it all down so nobody can
back off because I was there writing it down. So
I had to be there and it was certainly a pleasure
to be there.

And I told the Mayor that I had to get back quickly, Rohit, because I said that you were testifying before the committee. So he said what the heck are you still doing here, get back there. Thank you.

I think I'm going to dispense with my opening statement regarding the topic of the oversight hearing, which is what we're going to get into now, wind power in New York opportunities and impediments. We all know what we need to do in order to facilitate a greater use of wind and

take down some of these impediments, which we seek to do through the bill as well.

But we thought it was appropriate to focus some of the committee's direct attention on wind power specifically. We have folks here who are going to speak to some of the things that they've tried to go through in order to make this happen and the difficulties. We have someone here from Local 3, which is based in my district. We look forward to hearing what they've had to go through to try to do this.

We have a local entrepreneur, Craig Axelrod who is here. I don't know if he's going to be testifying, but it's been my great pleasure to work with environmental folks that want to make good things happen with regard to wind power. Certainly we're going to make some headway on that issue through the passage of the bill. But I think it was important to focus on this as an oversight topic.

Based on the experiences of people that I've dealt with, I have some of my own ideas that I seek to crystallize in an as yet unwritten bill. Today's proceedings will certainly be of

1 ENVIRONMENTAL PROTECTION AND TECHNOLOGY 51 benefit in the drafting of that bill. 2 I think for the purposes of having 3 4 the administration shift now from the bill part of 5 the testimony to the oversight part of the testimony, why don't we call Jim Gallagher from 6 7 EDC to be part of the administration. It's 8 already done. I know that you were here to speak 9 on the oversight topic. 10 I just want to know how Dan did when I wasn't here. Did he do okay? Was he okay? 11 12 I see a lot of smiling faces, so that's great. 13 Dan always does very well. Thank you, Dan. Let me also welcome Council Member 14 15 Levin. This is your first time here as a member of the committee. 16 17 COUNCIL MEMBER LEVIN: My very first meeting of Environmental Protection 18 Committee. 19 20 CHAIRPERSON GENNARO: Is Bill here? Why don't you hand out the books? We prepared 21 22 some books that talk about what this committee has 23 done for the last eight years, every topic that 24 we've done, every bill that we've passed. 25 brought them here. I planned on being here at the

beginning of the hearing to pass them out to all of the members of the Committee on Environmental Protection. But if we can pass those out to those folks who, like Liz, have already been a member of the committee and Council Member Koppell and Council Member Vallone. This is where the committee has been for the last eight years. The book is very thick. Sorry for all the paper.

CHAIRPERSON GARODNICK: Light reading, right?

environmental but it is double-sided. We've been able to do a lot of good things with the Bloomberg administration over the last years as chronicled in this tome that we're handing out today. We're sort of showing off a little bit, but I think it's good to let the new members know what's gone on here for the last eight years. And for someone who wanted to do away with his opening statement, it seems like I made a pretty long one. Sorry about that.

With that said, I'd like to turn the floor over to my good friend Rohit and the folks from the administration to hear your

perspectives on how we create new opportunities for wind power in New York and how we knock down some of those impediments that have been brought to my door from folks like Craig and folks like Local 3. I look forward to your good testimony.

ROHIT T. AGGARWALA: Thank you, Mr. Chairman. I also will skip over a couple of paragraphs from my written in the interest of time and completely repeating myself. Although I will introduce in addition to Deborah Taylor, Chief Sustainability Office from DOB, we also have Jim Gallagher, Senior Vice President for Energy Policy at EDC who will assist me in answering any questions you all have.

The two plaNYC goals that are most relevant to the topic of this part of the hearing are the reduction of carbon emissions and the provision of a clean, safe, reliable energy supply for the citizens of New York and then a bit of a third byproduct here is the air quality goal of achieving the cleanest air of any big city in America, as Council Member Vallone has pretty much alluded to.

Before I start on wind, I do want

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to acknowledge the fact that in fact the city's long-term most abundant renewable resource is sunlight. So we can't forget and we can't lose sight of the work that my office, that several other city agencies are doing with CUNY, with Con Edison and with NYCEDC to overcome barriers to solar power deployment in New York City through the U.S. Department of Energy's Solar America Cities Initiative.

One of the things we're working on right now is developing a citywide solar map that will make it easy for individuals, even down to the small building owner level to determine really the likelihood that solar power makes sense in their specific location. That'll be a very powerful thing. And then this spring, under the Mayor's Green Economy plan that we announced last fall, we will be establishing a series of Solar Empowerment Zones to target market outreach efforts across the five boroughs and particularly to focus the potential for solar power to reduce peak demand in specific overtaxed parts of our grid. I'm sure I'll throw him to your mercy, but I'm sure Joe Oates will testify a little later

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from ConEd and can answer more details about that particular one. I know that Chairman Garodnick was an early advocate of Solar Empowerment Zones and we're pleased to be taking his good ideas and turning them into reality. I don't know if we asked. I'm sorry about that.

Although the city's densely built environment limits the amount of renewable energy that we can capture from wind sources, a number of important wind opportunities exist, which I'll try to cover. These opportunities include the installation of large-scale wind turbines on vacant and underutilized sites, the development of offshore wind power, which is probably the largest single renewable opportunity we have in the very near term, and the use of building-mounted small wind turbines.

Before I go into these though, one of the contexts I'd like to stress--

CHAIRPERSON GENNARO: [interposing]

Are these remarks in your statement, Rohit?

ROHIT T. AGGARWALA: Yes, I'm down towards the bottom of page two, although I am trying ally it a little bit in the interest of

time. One of the critical hurdles that we've faced thus far that we're a little bit optimistic about changing right now to the development of wind power in the New York metropolitan area has been the limited allocation of the New York State Renewable Portfolio Standard funds to the downstate region.

The amount of installed wind capacity in New York State has grown tremendously over the past decade. In fact, according to the leading industry association on this, New York State ranks number eight in the nation for wind capacity with 1,274 megawatts. The reason for that strong growth statewide is the state's Renewable Portfolio Standard, the RPS.

Under the main tier program of the RPS, which provides incentives paid for by New York State's rate payers to medium and large scale renewable energy products that deliver electricity into the wholesale market over 30 large wind products have been funded.

While this has been a remarkable achievement for the state, it has had limited impact on the city. Rate payers from New York

City provide roughly 40% of the funding for the statewide RPS program. But the projects funded by the main tier are built almost exclusively in rural areas upstate. From a technical standpoint this is understandable, given that rural areas in New York offer vast tracts of cheaper land which drives down the cost of the projects.

However, little of this energy actually winds up making it to New York City and the value of electricity generated in New York City is higher than that generated upstate which then faces transmission barriers. For this reason, well over a year the city has in written and oral testimony asked the state's Public Service Commission to recognize this discrepancy in order to distribute the RPS in a more geographically equitable way by taking into account both the greater costs and the great benefits of New York City based clean energy generation.

The PSC recently acted on this by issuing an order to allocate up to \$30 million in RPS funds for New York City and the surrounding areas specifically. This new allocation would

take into account the unique attributes of these densely populated transmission constrained areas.

The city has been involved in discussions with PSC staff and other stakeholders like ConEd and NYSERDA to help shape the final order, which we're optimistic will be released in April 2010.

While we don't believe that this recent order will fully eliminate the gap between upstate and downstate funding, we think it's a step in the right direction and we're very enthused about the willingness the PSC has shown to work with us on this. That just establishes one piece of context, which in terms of financing, there is actually a very big light at the end of this tunnel right now that we've been working to realize.

Moving then to one of the several clear wind opportunities, which is wind development on vacant sites. As we discussed in plaNYC, the city has as many as 7,600 acres of vacant and unutilized sites that can be classified as brownfields. One in particular, the Fresh Kills Landfill in Staten Island has been the subject of in-depth research on the potential for

1 ENVIRONMENTAL PROTECTION AND TECHNOLOGY 59 wind power development. 2 3 In the fall of 2007, BQ Energy, now 4 Axio Power conducted a feasibility study for installing a commercial scale wind power 5 6 installation at Fresh Kills Landfill. NYCERDA funded study found the site well suited 7 8 for wind power and estimated that seven turbines could be installed for a total capacity of 17.5 9 megawatts. Based on average wind speeds recorded 11 at the site, we expect approximately 35,000 12 megawatt hours could be produced each year, enough 13 to power 5,000 homes. This installation of wind power has 14 15 been strongly supported by Staten Island Borough 16 President James P. Molinaro and was included by 17 the Parks Department in the Fresh Kills Lifescape 18

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proposal that's become the basis of the Parks' plan to develop Fresh Kills as a 21st century destination park.

Despite the enthusiasm for wind power at Fresh Kills, a number of hurdles exist. The installation of wind turbines in landfills has precedent in Europe but has not, to our knowledge, been done in the United States and certainly not

in New York State where the New York State

Department of Environmental Conservation will be
the key determiner of whether the project can move
forward through its permitting role.

Furthermore, NYCDEC has little experience in permitting renewable energy projects at landfills. Fortunately, Axio Power has recently received additional NYCERDA funding to examine these engineering and permitting questions in greater depth.

And after consultations with the borough president and with Axio Power over the last two months, we the city have agreed to work with Axio as they undertake this study in order to fully understand the feasibility, particularly of the anchoring method that would need to be used and its consistency with existing New York State requirements.

My office will work in collaboration with Sanitation, Parks and the Office of Environmental Remediation and DDC on this project. If it can be accomplished safely and done in compliance with New York State standards in a way that works with the park

currently under development, then I have every
reason to believe that we will enthusiastically
support a project proposal there.

Moving to offshore wind, in

December I traveled with Mayor Bloomberg to

Copenhagen for the U.N. climate conference and

stopped on the way at the Horn Reef 2 Offshore

Wind Farm in Denmark, which is the world's largest

currently operating offshore wind facility. That

facility which remarkably was constructed in only

20 months, demonstrates the potential for offshore

wind here at home.

The city believes that at least until a point at which solar panels decrease significantly in price, offshore wind is the most promising opportunity we have for large scale renewable electricity generation in New York City. Because of the many jurisdictional issues and the technical challenge of bringing between 350 and 700 megawatts of power in from the ocean, the city helped found the Long Island/New York City Offshore Wind Collaborative, which we currently believe is the best framework in which to make offshore wind in New York a reality.

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Colleagues are here from Con Edison and will be testifying in greater detail on the collaborative. We are enthusiastic members of that. We see this as the best hope for, say, over the next ten years to bring in a large amount of renewable electricity within the city's jurisdiction.

There may also be additional, although limited offshore wind opportunities in waters closer to the coast within the three miles that are under state rather than federal jurisdiction. While these projects would necessarily be much smaller in size, the fewer permitting issues in fewer jurisdictions means there may be an opportunity to move those faster. We're looking into them. There are a couple of different ideas out there. I don't think any of them are at a point where the city is even needed to weigh in specifics on them.

Then, moving on land to buildmounted wind turbines, in early 2008, the

Department of Buildings began to receive a number
of requests to install wind turbines in the city
on tops of buildings.

On investigation, the department learned that there existed no national product standard for wind turbines, nor would any testing laboratory such as Underwriter Laboratories or Intertek test them, which of course is generally speaking a prerequisite for widespread standard approval under the Buildings Code.

As a result, in order to facilitate the adoption of this emerging technology, DOB worked with several manufacturers to develop conditions under which it could legitimately accept their proposals as pilot projects.

At the end of that year, and again we work interagency on so many things, it was EDC that hosted a teleconference with a number of important participants including NREL, the National Renewable Energy Lab, NYSERDA, ConEd, architects from Portland where they do have a number of building-mounted wind turbines, my office, DOB and several other city agencies.

During that session, NREL indicated their reluctance to pursue building installations, or small wind, because of public safety concerns and the potential for untested products to flood

the market with no standard for product safety or

durability.

Nonetheless, because we did want to foster this technology because people did continue to want to do it on their own, some people in New York City began to install systems without notifying the department, including, for example, two installations of parapet-mounted wind turbines in the Bronx and on an office building in the Brooklyn Navy Yard. One billboard in Times Square advertised that it was going to have a windmill right there onsite.

I'm going to depart from my written statement here for a moment. But I think this actually characterizes in some ways, or demonstrates the need for the organization in the Preconsidered. One of the challenges that we face is that there are legitimate needs that there regulatory agencies have to look out for. There can be ill-advised projects that if we don't get ahead of them, if we don't have a constructive solution, they will simply go around us.

That can actually be very detrimental both to public safety and it could in

some cases wind up unnecessarily discrediting new technology if you have a widely publicized failure or dangerous situation as a result of one that might be put together on a pilot basis or in an un-permitted way.

In order to bring formality and safety to this process, the department in September of last year, developed a technical bulletin that established a procedure for manufacturers to get their product approved in New York City and a second procedure for small pilot projects which is the installation side.

Basically the technology and the installation both required review.

The Bronx and Brooklyn owners were able to work through the bulletin and get themselves approved as pilot projects, but the Times Square application was not, due to the significant safety concerns that we had around untested technology in such a high visibility and heavily populated location.

At the end of 2009, the American Wind Energy Association published their standard which was followed shortly by a third party

1	ENVIRONMENTAL PROTECTION AND TECHNOLOGY 66
2	certification procedure published in 2010, this
3	year, by the Small Wind Certification Council.
4	These two organizations had worked closely
5	together and the AWEA standard
6	CHAIRPERSON GENNARO: [interposing]
7	Rohit, if you could just hold on for a second.
8	Sergeant, if we could just close the door. We're
9	getting some noise drifting in from outside.
10	Either make them stop the noise or close the door.
11	Thank you. Sorry about that.
12	ROHIT T. AGGARWALA: These two
13	organizations had worked closely together and the
14	AWEA standard recognized the SWCC certification
15	while the SWCC certification involved testing
16	against the AWEA standard. The limitation of
17	small wind turbines under the standard was a rotor
18	diameter of about 52 feet.
19	CHAIRPERSON GENNARO: I'm sorry, I
20	just have a question. The limitation of small
21	wind turbines under the standard was a rotor
22	diameter of about 52 feet. So it's 52 feet and
23	smaller, right?
24	ROHIT T. AGGARWALA: Correct. And
25	52 feet is a pretty large small turbine, but it's

nowhere near as big as the standalone windmills.

Currently, DOB plans to present the new standard and certification procedure to its Building Sustainability Board for review and recommendation. This board is of technical experts in various sustainability fields. It was assembled last year by Commissioner LiMandri to assist the department in evaluating the many new technologies coming to market related to energy conservation, renewables and sustainability but not addressed by the construction code.

The department intends to gather board members' expert analysis of these standards to identify any additional safety parameters that might ease installation concerns and to obtain recommendations for replacing its technical bulletin with standards for evaluating the use of building-mounted wind turbines in our dense high rise city.

NYCEDC has set aside a small amount of funding to install several vertical access wind turbines on buildings of different types, heights and locations as part of an urban wind demonstration. This also was part of the Mayor's

testimony but it really does speak to the Preconsidered. It shows the trajectory that so many of these technologies inevitably will follow.

You have the very informal stage that in many cases New York City is a difficult place to do true innovation when public safety

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could be a concern or things like that just

because of density and so many issues that city

qovernment has to watch for.

You then have a stage where in an essentially ad hoc basis, the city does need to put in a pilot way some standards around something so that we can make sure that we don't completely get in the way of it but it also doesn't get out of hand.

And then usually without too much time passing, but it can take a couple of years, you do begin to get the established procedures. I think on small wind we're really on the verge of that where what was three years ago a technology that was really at its absolutely starting phase, now is about to have standards that will then get recognized by DOB that we can begin to formalize through normal code procedures. I think it's actually a good story.

CHAIRPERSON GENNARO: Thank you.

Do any other members of the panel have statements at this time, or just here for questions? Thank you for your comprehensive testimony, that I have some questions on. I guess I'll start with the

back of the statement and work forward. I'll ask the Council just to keep track of other members that may have questions on this topic.

With regard to the process that you're working that you talked about in the latter part of your statement, do you have a timetable for how long it will be? Let's say you're a small businessperson. You want to market some small sort of rooftop units for like the lowest level density homes that we have. You know, single family homes, two family homes, these things aren't much bigger than and old style roof antennae.

We see this going forward in other countries. We see this going forward in other counties nearby. Suffolk County I think is a little ahead of Nassau County. We're a little behind Nassau County. So it seems like there is a working paradigm for this within a 50-mile radius of where we sit now. I just want to know where we are on that very small scale vertical access type of stuff, which is probably less problematic than like the big blades and all that.

I think people fear the whole

Deborah Taylor, Chief Sustainability Officer with the Department of Buildings. Just to address your issue of the small units on residential homes, I just want to refer back to Rohit's testimony where even the federal laboratory ENREL did have concerns when we spoke to them a year ago about the abundance of product out there for sale on the market that has not been tested and much of that they felt was not good product. That's what we're concerned about.

CHAIRPERSON GENNARO: If I could just jump in right there, and please forgive me.

There are presumably, and I'm not the ultimate expert on this, but if other New York counties are figuring this out then there must be some that have been approved and have been tested that meet some national standard or something. I won't ask you to speak for the buildings officials in Suffolk County, but what are they doing out there

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1	ENVIRONMENTAL PROTECTION AND TECHNOLOGY 73
2	thing, right?
3	DEBORAH TAYLOR: Let me just say,
4	the pilot project says that you can install a
5	small one or two-kilowatt product now, assuming
6	the manufacturer will stand by the product for
7	where it's being used and assuming that the owner
8	affirms that they understand that there's not
9	national standard and no testing standard.
10	Now there is, we just have one. So
11	we are looking at this in the Building
12	Sustainability Board. It's on the agenda for the
13	March meeting. I have read it and I think it's a
14	good standard. I'm the one that will be
15	presenting it. So I would hope that we could have
16	something within a couple of months after that. I
17	can't guarantee that. Our experts are there
18	exactly for that purpose to advise us.
19	CHAIRPERSON GENNARO: So within
20	possibly as early as a couple of months there will
21	be New York City approved standard out there. And
22	then once someone wants to market things like this
23	shows that their product meets that standard, then
24	they're good to go.
25	DEBORAH TAYLOR: Absolutely.

CHAIRPERSON GENNARO: And in terms of the permitting from the Buildings Department, all of that will follow because they're using an approved technology.

DEBORAH TAYLOR: That's correct.

CHAIRPERSON GENNARO: Just in terms of where we're going from here, it's a little complicated because we had the bill and now we're having the oversight topic. Now we have the administration that's speaking on the oversight topic.

When this panel comes off, we have one panel that's going to speak to the bill and that's fine. They should take their time and speak on the bill because it's my bill, so just knock yourself out. Then we'll go back to other folks that want to speak on the oversight topic.

So we're doing the oversight topic, one panel on the bill and then back to the oversight topic.

That's how things are going to play out. We'll have a couple of panels when we get back onto the oversight topic.

You made mention of the Long
Island/New York City Offshore Wind Collaborative,

something that I'm not terribly familiar with.

The city helped to found this and this is the

structure that we think is best based on your

testimony to make the whole offshore thing to get

going in New York City. Now just a brief little

8 and the kind of collaborations that you've formed

bit on who are the players that are part of that

9 on that.

JAMES GALLAGHER: Jim Gallagher,
EDC. The primary members of the collaborative
would be Con Edison, New York Power Authority, the
Long Island Power Authority and the City of New
York. But then there are also many other parties,
including state government entities that are
involved in the process.

The reason why it makes sense for a collaborative effort like this to pursue wind is because it's going to come in at an above market cost. I mean, it's going to be expensive. It's better to allocate those costs over a broad range of energy users rather than any one single entity going alone. In fact, Con Edison, when they testify later, they'll be going into more detail.

CHAIRPERSON GENNARO: When was the

1	ENVIRONMENTAL PROTECTION AND TECHNOLOGY 76
2	collaborative created?
3	JAMES GALLAGHER: Slightly over a
4	year ago, May of 2009.
5	CHAIRPERSON GENNARO: We certainly
6	look forward to hearing more from ConEd about
7	that. I don't know if NYPA is testifying, but
8	they're in the room. I'm glad to see that. With
9	regard to the concept that's currently out there
10	now for this offshore, off the Rockaways or
11	whatever, has that been defined to great detail?
12	Is it going to be a localized thing? Are they
13	going to be stretched out along the shore? What's
14	the concept there and what stage of development is
15	the physical outline?
16	ROHIT T. AGGARWALA: Let me give
17	you just a preliminary answer and again, Joe Oates
18	can expand on that.
19	CHAIRPERSON GENNARO: The weather
20	is getting worse and we want to move through
21	everybody, so I don't want to spend a lot of time.
22	ROHIT T. AGGARWALA: Con Edison and
23	the Long Island Power Authority looked at what
24	would be the most appropriate spot to bring power
25	in to serve both systems. The Rockaways turned

think the spirit in which we are eager to enter

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into this, and I think the folks at Axio are doing 2 3 the right thing. I think the borough president's 4 office has been quite thoughtful and responsible on this. It is actually accepting that it is a 5 tricky question. It's probably not impossible 6 7 because at the very least we know they've done it 8 in Germany. Germany is not a place with overly lax environmental standards. However, each site 9 is going to be unique. This is going to be the kind of thing that we're going to have to get down 11 12 in the weeds and figure it out.

> With this new grant from NYSERDA, we are enthusiastic about working through it. It could be an absolutely great thing. It could turn out not to actually work. It could turn out that it might feasibly work but only if the laws or the regulations of New York change dramatically. At that point we'd have to figure it out, but we're going to start this process with an open mind.

> CHAIRPERSON GENNARO: Sure. certainly support it but I'm recognizing this is going to be challenging from a scientific point of view and from an engineering point of view and from a regulatory point of view. So let's do it,

let's do it right, and the whole country will go
to school on our work, right? As usual.

With regard to this PSC and the RPS, you indicated that you're happy that there is going to be up to the \$30 million RPS funds.

Those two words, up to \$30 million sort of caught my attention. What are the triggers? Like, how do we get the \$30 million and not \$3 million?

Because anytime I see the words "up to", you get the mail at the house like, you may have won up to a million dollars, or maybe you just get a spoon or something.

ROHIT T. AGGARWALA: Let me explain. I'm very familiar with the commission's RPS program because before coming to the city I was director of the office. I managed the program for the first four years.

The one thing that struck me after coming to New York City was seeing how little of the money was coming downstate. So far, New York City residents have committed to about \$300 million of contracts for upstate wind with about \$5 million coming back to the city for renewable projects.

We have, along with Con Edison,
been very active in proceedings before the
commission and I believe the commission has heard
us and they are working to try to address this
regional equity problem. I agree with you 100%
and that we're also concerned about the words "up

to". We are reminded about that often.

CHAIRPERSON GENNARO: Just to kind of move quickly, I just want to note to staff, Bill, if you're here. I just wonder if there's anything that we from the Council can do to let the PSC know that we're looking at this and we're all on the same team with the administration and \$30 million would be great, but we want to make sure that we get that. If there's anything that we could do, a letter that we could write, a Reso that we could pass or whatever these things are.

ROHIT T. AGGARWALA: There may be things that you could do.

CHAIRPERSON GENNARO: I just want to direct Bill and my staff to work with Mr.

Gallagher and Rohit or whoever we need to and add the Council's voice. I don't think it's going to hurt us. Anything we could do that could get us

commission's program is designed to ensure that 30% of the electricity used in the state is from renewables by the year 2015. That program began in 2003. So since 2003, all electric rate payers in the state have been contributing into that fund. The \$300 million is an amount of money that the contracts that have been written so far and agreed to by NYSERDA which is administering that program for the commission. The city has

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committed to about \$300-\$350 million of those ten-2 3 year contracts. So the money is being collected 4 on an annual basis and it will continue over the next ten years. The \$30 million is beginning this 5 coming year and will be for five years.

I should also state that the \$30 million as proposed by the commission right now is for photovoltaics, fuel cells and anaerobic digestion and does not include wind. I mean we do intend to stress that wind should be an option on the table.

COUNCIL MEMBER CROWLEY: Would that just be a percentage of how much it would cost? You would help subsidize the cost a contractor would pay to install?

ROHIT T. AGGARWALA: The way it would be conducted as we believe, and it hasn't been finalized yet, the details of the \$30 million program, it would be an auction. So developers will have an opportunity to bid in a price that they believe they need to make the project work for them. That's the way that the upstate wind projects would have been handled and we expect this project to go the same way. There may be a

quick question and then just a very quick statement and then I unfortunately have to run out to another meeting. My question is regarding the standard code for wind turbines. You mentioned the density of different areas as a safety concern. Are we looking to establish a code for what type of products or how much of it could be in any particular area based on the zoning of a particular area? How do we establish it? Is it a uniform thing across the city or are we looking at different areas of various densities and uses?

DEBORAH TAYLOR: It's basically a building code, so it would not be a zoning issue. There will be zoning issues that a project would have to address as well, such as permitted

have to be examined to make sure it could take the wind turbine. There will be forces from the wind turbine on the building. We need to make sure of that. But that's an engineering project and that's specific to each installation.

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COUNCIL MEMBER LEVIN: So it would be instance by instance and not really a uniform approach across the city? What are we going to be doing?

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DEBORAH TAYLOR: The big issue is
the product approval. Once we get an acceptable
product, then it's like every other project.
Every project you have the construction codes and
those are the standards that you have to use to
build your project.

ROHIT T. AGGARWALA: So in that sense it will be site-specific but not a different standard.

COUNCIL MEMBER LEVIN: I was just curious. Sorry, I have to run but I do want to recognize Andrew Kimball from the Brooklyn Navy Yard who's from the 33rd District which I represent. They built the first building-mounted wind turbines in New York City recently and I do want to recognize his efforts and the efforts of the Brooklyn Navy Yard of being a leader of sustainable energy in the City of New York. With that being said, thank you, Mr. Chair.

CHAIRPERSON GENNARO: Thank you,

Council Member Levin. I look forward to serving

with you on the committee. You've got your

reading for tonight.

COUNCIL MEMBER LEVIN: Thank you.

Want to thank this panel for everything that you brought to this conversation today and on the oversight topic and this important bill. We look forward to working with you going forward. Thanks a lot.

We're going back to the bill.

Again, just to lay it out, we have one more panel that's going to speak to the bill and then we have a couple of panels that we'll switch back to the oversight topic. This panel will be from NRDCM, Pierre Bull it looks like, Richard Leigh from the Urban Green Council and Matt Doss from EDF.

CHAIRPERSON GARODNICK: Mr. Chair, can I just jump in with a question to see if there is anybody else who is here to testify on the bill in addition to this panel. This is it. This is the whole group on the bill. After that time we're going to adjourn the Technology Committee hearing. Thank you.

CHAIRPERSON GENNARO: I'd like to publicly thank Council Member Garodnick for his indulgence with the schedule working around the fact that I was late which held him up, so I owe

him one. When we get together for Stated Meetings his seat is right next to mine on Council. So because I owe him, I actually have to deliver on that. I want to welcome this panel. I have the statement of Mr. Bull and Urban Green and is there another statement from EDF. Does EDF have a statement? Thank you. Why don't we start with the gentleman closest to us. I'm sorry, what's your name.

PIERRE BULL: Pierre Bull.

CHAIRPERSON GENNARO: Pierre Bull.

Mr. Bull, from NRDC, thank you for being with us today. I was just with Peter Lehner this morning and Brad Sewell and a couple of other NRDC folks that were down at Jamaica Bay. This is my second encounter with NRDC today. Please commence with your good testimony.

PIERRE BULL: Thank you. Good
afternoon Chairman Gennaro, Chairman Garodnick and
members of the Committee on Environmental
Protection and Technology. Thank you for the
opportunity here to testify on the intended
legislation to establish the interagency Green
Team for the Mayor's Office of Long-term Planning

and Sustainability and the Innovation Review Board
with the Department of Buildings. My name is
Pierre Bull. I'm an energy policy analyst with

the Natural Resources Defense Council.

Through much of the last century,

New York was a national and global leader in

bringing bold and innovative technologies to the

forefront. Whether through the world's first

large scale suspension bridge, represented by the

Brooklyn Bridge, the first large scale electric

distribution grid by Thomas Edison or one of the

first and still among the most extensive

electrically powered transit systems in the world,

the city has built a legacy upon which cutting

edge inventors, designers and builders can thrive.

As we now enter the second decade in the 21st century, we face a whole new set of large and complex environmental problems with serious consequences that threaten our quality of life both globally and at home. Chief among these, complex challenges we now face is global warming. As a coastal city that lies in what is currently a temperate climate regime, New York has a very important stake in seeing that we address

1 ENVIRONMENTAL PROTECTION AND TECHNOLOGY 89 this challenge by employing scalable solutions. 2 3 The greenhouse gas emissions that 4 stem from aggregate energy use in New York's buildings represent the single largest contributor 5 of the city's greenhouse gas profile, nearly 80% 6 in all. 7 8 The city has already taken a tremendous step forward to address these emissions 9 10 and move toward achieving its mandate to reduce 11 citywide greenhouse gas emissions 30% by 2030 with 12 the passage of the landmark Greener Greater Buildings plan legislation last December. The 13 NRDC applauds and wants to thank the Speaker, the 14 15 Mayor, Council Member Gennaro and Council Member Garodnick and other members of the Council for 16 17 their strong leadership on that issue. 18 The opportunity is here today to 19 further build upon that important achievement and 20 for New York to harness the environmental and 21 economic benefits of showcasing to the world the 22 best performing new green building technologies 23 that will make the city's skyline greener. 24 In July 2008, Mayor Bloomberg and

Speaker Quinn asked the Urban Green Council to

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convene the New York City Green Codes Task Force
to identify impediments to and opportunities for
green practices in the laws and regulations
affecting buildings in New York. NRDC is one of
the participating groups in the task force which
recently released its report with 111
recommendations.

Implementing the recommendations of that comprehensive effort will be a critical piece of achieving the city's 30 by 30 green house gas reduction target, one of which includes the implementing of the legislation and passing that that is before us today.

establish an interagency Green Team in the Mayor's Office of Long-term Planning and Sustainability and an Innovation Review Board within the Department of Buildings represents an important new foundation for the city to emerge as a leader on implementing new and exciting green building technologies as it continues to move toward its environmental goals and become a center of green innovation. It will not only help to reduce greenhouse gas emissions but will result in a

number of other benefits, including creation of much needed jobs, increased economic development and improved air quality.

As stated in the intent of this legislation, many building owners and developers are eager to implement new technologies, materials and products that address environmental concerns. However, many innovative green building projects have difficulty obtaining permits because the technologies introduce interdisciplinary issues that are hard to regulate by separate agencies. We support the Council in streamlining the process to speed up the adoption of sustainable building practices and technologies that then provide the range of environmental sustainability and health benefits associated with green building.

We look forward to continue working with you on this and other efforts.

CHAIRPERSON GENNARO: Thank you,
Mr. Bull. I greatly appreciate your being with us
today. I'd ask everyone after they read their
statement just to stay back until the whole panel
has read their statement and then if the two
chairs or other members have questions or comments

EDF has long recognized the power

of markets to drive innovation and to solve our most pressing environmental concerns. It is with this principle in mind that we endorse the current effort to open the doors to new technologies and practices.

By their nature, many new environmental innovations are subject to rules governing, for instance, public health, building codes and fire safety, among other areas, yet these myriad regulatory hurdles can lead to delays and uncertainty for businesses developing new technologies. What we need is a centralized regulatory mechanism that can harness the benefits of green environmental innovations while building on the existing regulatory expertise within our government.

We think the proposed bill does
just that. By consolidating representatives
across departments and creating a new group within
the Department of Buildings specifically dedicated
to evaluating new technologies, the city would go
a long way towards ensuring that promising
innovations can be brought to scale.

What's more, the bill achieves this

25 CHAIRPERSON GENNARO: Sure.

second.

2	RICHARD LEIGH: I am also a member
3	of the Building Sustainability Board that Deborah
4	Taylor was discussing. There is one factor that
5	you might want to keep in mind on this question of
6	laying of bureaucracies. That is that we are a
7	group of outside professionals not operating
8	within the Department of Buildings but just coming
9	in at the pleasure of the commissioner. While
10	what you will put in motion if you pass this law
11	is a group of people from within the departments.
12	So we're actually looking at this from very
13	different perspectives.
14	And also because we're there at the
15	pleasure of the commissioner, if he wants us to go
16	away, we're gone. So we're nowhere near as
17	embedded as the procedures you'll be putting in
18	place. I just wanted to point that out.
19	CHAIRPERSON GENNARO: Part of the
20	rationale for moving forward and getting that
21	crystallized and embedded.
22	RICHARD LEIGH: That's a side
23	point.

24 CHAIRPERSON GENNARO: It's quite
25 all right. I'm very happy to have you. Did you

1	ENVIRONMENTAL PROTECTION AND TECHNOLOGY 9'
2	have more to your statement?
3	RICHARD LEIGH: Yes. I wanted to
4	speak to the Preconsideration.
5	CHAIRPERSON GENNARO: The
6	Preconsidered.
7	RICHARD LEIGH: In particular,
8	because prior to coming to Urban Green Council,
9	for several years I was working with NYSERDA
10	programs trying to implement new technologies in
11	New York City. We did, indeed, run into many
12	problems where there were different agencies
13	banging into each other. So my testimony presents
14	three of these for your consideration.
15	The first one I won't spend time on
16	because it's the micro-turbines and Deborah Taylor
17	gave an excellent history of that problem. I'm
18	glad it was resolved.
19	But speaking for the engineers who
20	were quite frustrated at the time installing these
21	systems and then finding out they could not turn
22	them on, I think life would have been much better
23	if the Green Team had been in place and people
24	could have been exchanging information.
25	I believe what happened was the

Fire Department didn't even know it was coming.

Then once they found out, they quite rightly had to deal with high pressure gas. It's scary stuff.

So that was my first one.

The second one is that a great deal of efficiency can be gained by using gas fired equipment to make hot water or heat apartments.

That is what is called condensing. That is, instead of exhausting the products of combustion at 300 degrees Fahrenheit, which would burn your fingers and carrying steam away with it, it condenses that steam out and the exhaust is much more temperate at 120-130 degrees. It is in fact much safer to deal with.

Condensing equipment can be vented in a way that's called side wall venting and it simply comes out through the wall of the building into an empty space. There are restrictions on this. It has to be a ventilated empty space. It can't just be a little air shaft. But doing this and sidewall venting makes the installation of this equipment much less expensive and it's a gigantic difference. Because otherwise you have to run a chimney all the way up the building.

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2 CHAIRPERSON GENNARO: I wanted to

find out why this was such a better concept.

RICHARD LEIGH: So being able to sidewall vent makes this equipment much more accessible. There are absolutely reasonable restrictions on where and when you can do it. But in those restrictions there is one that says that you can't do it if the sidewall venting will result in an inconvenience resulting from vapor or condensate, that's water dripping from the thing.

This is perfectly reasonable but it is extremely vague and practitioners complain to me again and again that they could not tell in advance or get direction from the department in advance as to exactly when an installation would be allowed and when it wouldn't. There are in fact installations that went in and were then disallowed so that they then had to go to the unanticipated expense of adding a chimney.

One of our Green Codes Task Force recommendations is to clarify this piece of Building Code. But I think if the Innovation Review Board were in place, it would have been able to deal with this from the beginning.

process, specifically the School Construction

1 ENVIRONMENTAL PROTECTION AND TECHNOLOG 101 Authority or NYCHA. 2 3 They're not intuitively agencies 4 that I would have included in the bill because 5 they're not permit issuing agencies I just wanted to make sure that you agreed with my inclination 6 7 as opposed to the comments that were made before. 8 And if you don't agree, I'd like to know why so that we can actually that in consideration as we 9 10 go forward. RICHARD LEIGH: Well, speaking from 11 12 the Green Codes Task Force, at the meetings that I 13 was at where we discussed this proposal, it simply 14 didn't come up. It didn't occur to us to bring 15 the School Construction Authority and NYCHA into 16 the measure. I was not present at all the 17 meetings. CHAIRPERSON GARODNICK: 18 Is that 19 because they're not permit issuing agencies? 20 RICHARD LEIGH: At least as far I'm 21 concerned, it didn't occur to me because they're 22 not permit issuing agencies. I can't speak for 23 the minds of the other folks who were on the

committee. I can certainly understand where they

have a dog in the fight. They could provide a lot

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2	of input. But because they don't issue permits,
3	they don't regulate, I'm inclined to agree with
4	the proposal as written.
5	CHAIRPERSON GARODNICK: Either of
6	you gentlemen want to comment on this?
7	MATT DAVIS: I'm not sure I can
8	give an EDF stance on this issue, but I think I
9	can say that our internal interpretation of the
10	bill was similar to Rohit and the one you espouse
11	that this was really a coalition of permit issuing
12	regulatory agencies.
13	PIERRE BULL: I'd say we agree that
14	it's sufficient just having the permitting
15	agencies involved. I think the problem is you
16	might end up getting adrift with getting too many
17	other cooks in the kitchen, if you will, with this
18	kind of thing.
19	CHAIRPERSON GARODNICK: Thank you
20	very much.
21	CHAIRPERSON GENNARO: Thank you. I
22	want to thank this panel for their good testimony.
23	Mr. Bull, Mr. Davis, Mr. Leigh, we thank you for
24	being here today. And I'll turn it back over to
25	Chairman Garodnick.

CHAIRPERSON GARODNICK: Yes, thank
you very much, Chair Gennaro. I want to thank
everybody who testified on the subject of the
legislation today and for participating in the
first hearing of the Technology Committee of this
term. With that, I know there's still work to go
on in the Environmental Protection Committee, but
the Technology Committee is going to be adjourned.
So thank you very much.

CHAIRPERSON GENNARO: Thank you,
Chairman Garodnick. We greatly appreciate your
indulgence today in working with my schedule and
moving things around. Thank you, Dan.

Jumping back to the oversight wind topic, we'll have two panels. Just one moment while we do some housekeeping here.

[Pause]

CHAIRPERSON GENNARO: We have two more panels on the oversight topic. If anyone else wishes to be heard on the oversight topic that I don't call, you should let us know. We would want to hear from you. The first panel that we're going to seat now are representatives from ConEd and NYSERDA. From ConEd, Joseph Oates, and

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George Jee. From NYSERDA, Mr. Luke Falk. So that will be the first panel.

The second and final panel, unless we get further witnesses that wish to come forward and speak, are Michael Yee from Local 3 and my good friend Nancy Anderson from the Sallan Foundation, Steven Else from BroadStar Wind Systems. I'm very grateful to have BroadStar with They came all the way from Texas and we're treating them to some New York winter weather. Although Dallas has been having their share, is that right? Dallas has been. My aunt lives down there and she's complaining. And Andrew Kimball of the Brooklyn Navy Yard Development Corporation. they were mentioned earlier. So that will be the second panel. Then counsel is indicting that we have a phone-in presentation?

COUNSEL: Two.

CHAIRPERSON GENNARO: Two phone-in presentations. I'll guess they'll be the third panel. Bergey Windpower Company and Green Cities Energy wish to make presentations via speaker phone and PowerPoint. We should have done the whole thing on Twitter. There you have it. Where

1	ENVIRONMENTAL PROTECTION AND TECHNOLOG¥05
2	are the slips for this panel? Do you have them?
3	[Pause]
4	CHAIRPERSON GENNARO: Sorry about
5	that. Dan leaves and everything falls apart.
6	Grateful to have you with us here today. Will
7	ConEd be presenting one piece of testimony or two
8	statements?
9	JOSEPH OATES: Just one.
LO	CHAIRPERSON GENNARO: And you are
11	Mr. Oates?
12	JOSEPH OATES: Yes, sir.
13	CHAIRPERSON GENNARO: Do we have
L4	ConEd's statement?
15	COUNSEL: Yes, we do.
L6	CHAIRPERSON GENNARO: We'll hear
L7	from ConEd and then from Mr. Falk from NYSERDA.
L8	We're grateful to have Mr. Jee here as well who I
L9	guess will be available for questions. Thank you,
20	Mr. Oates, please commence with your statement.
21	JOSEPH OATES: Thank you. I'm
22	going to summarize my statement in lieu of reading
23	the whole thing in the interest of time. Thank
24	you, Chairman Gennaro and members of the
25	committee.

My name is Joseph Oates. I'm the

Vice President of Energy Management for Con

Edison. In that role, we are responsible for

buying electricity and gas for those customers of

Con Edison who choose to buy their supply from the

utility.

And George Jee, who's with me, is the a director in energy management and he is our project manager on the offshore wind project that I'm going to speak about.

Rohit Aggarwala and Jim Gallagher have summarized some of the key aspects of the project. It is a collaborative process right now with a number of parties, including the City of New York. However, the project did start with an initiative that Con Edison undertook with the Long Island Power Authority prior to the formation of the collaborative.

A number of years ago LIPA had tried to construct an offshore wind farm off of Long Island and eventually decided it wasn't the thing to do. They approached us and they said if we could work together--

CHAIRPERSON GENNARO: [interposing]

and see if there was a way we could explore

whether an offshore wind project off Long Island

and New York City could help meet some of the

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state's renewable goals, recognizing that a lot of money that our customers are spending to support these projects are going to fund projects in upstate. We're not getting the economic benefits in terms of lower energy prices. We're not getting the environmental benefits of lower fossil fuel emissions. And finally, we're not getting the economic development benefits that go with the funds being spent upstate.

So that's really been our goal.

We're working through the process and trying to
see whether we can--

I'm just going to ask the sergeant to close the door. We're getting some noise drifting in from the corridor. Thank you, sergeant. Forgive me. Do you have to keep it open then? All right, we're good.

JOSEPH OATES: So we're really working through a process right now to prepare to go forward with issuing a request for proposals to seek bids from developers who would actually go out and do this. Again, it's a very complicated process because it involves many entities. The

and the Rockways all the way out to Amityville for

1	ENVIRONMENTAL PROTECTION AND TECHNOLOG址10				
2	all I know and somebody else may say well just				
3	keep it one thing there? Like I don't know what				
4	you're asking for. Can you give us a little bit				
5	of what the proposed bidders have been given in				
6	terms of latitude and where this would go?				
7	JOSEPH OATES: We haven't started				
8	that bidding process but we did issue an RFI and				
9	we got responses from 3o parties including wind				
10	developers.				
11	CHAIRPERSON GENNARO: So you've				
12	already done the RFI?				
13	JOSEPH OATES: Right. So we've				
14	learned a bunch of information. We're preparing				
15	now to get ready to issue an RFP.				
16	CHAIRPERSON GENNARO: In terms of				
17	the RFI you had 30 responders?				
18	JOSEPH OATES: Right. So some of				
19	them were wind developers. Some of them were folks				
20	who could manufacture some of the other technology				
21	we'd need, you know the cables to connect the				
22	project.				
23	CHAIRPERSON GENNARO: These are big				
24	outfits.				
25	JOSEPH OATES: Big outfits. We've				

ENVIRONMENTAL PROTECTION AND TECHNOLOG 11

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2	JOSEPH OATES: You could see it.				
3	So one of the things that we want to do is make				
4	sure it was out there. So we've, again, started				
5	on land, found a spot where the cable can come in,				
6	interconnect to a LIPA substation.				
7	CHAIRPERSON GENNARO: Where is				
8	that? Where does the cable come in?				
9	JOSEPH OATES: In the Rockaways.				

It's an underwater cable, an underground cable.

It would interconnect to a substation in the LIPA system in the Rockaways. And then another transmission line would be built from that point to interconnect with an existing Con Edison substation in Queens, so all underground.

CHAIRPERSON GENNARO: But in terms of the physical array out on the water, what's it look like?

JOSEPH OATES: So in the physical array, if you think about these shipping lanes, there's sort of a fan effect coming out of the harbor. So they're actually wedges between the shipping lanes which are the locations where you could put an offshore wind turbine project. So that's really what we're working right now.

close as 13 miles, that's the closest point and

then they would get farther and father away from

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ENVIRONMENTAL PROTECTION AND TECHNOLOG 15

1 ENVIRONMENTAL PROTECTION AND TECHNOLOG 16 this is where we want the things to be. 2 3 JOSEPH OATES: And MMS prefers to 4 work with a state task force in this case. 5 really want to work with a state task force that is seeking to achieve a unified effort on the part 6 7 of the state to achieve its renewables goals. So 8 that's really why we've been working with them. 9 CHAIRPERSON GENNARO: So working 10 with the Department of the Interior in connection with the state that has an interest in meeting 11 12 their goals. This will be a public process, the 13 federal issuing of the permits or their sanction 14 or whatever? 15 JOSEPH OATES: Yes. It starts with 16 the state task force which to my understanding the 17 state has indicated they want to work with MMS to advance this project. Again, there is no 18 19 quarantee we're going to do this project, but you 20 have to go the process in order to have a shot at 21 it. One thing 22 CHAIRPERSON GENNARO: 23 that folks like me that represent the public, it's 24 like the public naturally wants to be involved in 25 the process and it should be a process with a lot

1	ENVIRONMENTAL PROTECTION AND TECHNOLOG址17
2	of daylight.
3	JOSEPH OATES: That it our
4	intention. We have had a bunch of discussions
5	with I would say government entities right now.
6	When we get to the point where we're further along
7	with MMS, we are planning to have a very active
8	engagement with the community. And I know LIPA is
9	very sensitive to that and interested in doing
LO	that with the South Shore communities. So it is
11	going to be an open process.
12	CHAIRPERSON GENNARO: Is there any
13	political temperature in Nassau and Suffolk for
L4	how they feel about this?
15	JOSEPH OATES: I'm going to punt on
L6	that one.
L7	CHAIRPERSON GENNARO: I don't blame
18	you. A wise man. You know, Citizens Campaign for
L9	the Environment, have they weighed in?
20	JOSEPH OATES: LIPA has identified
21	a bunch of key stakeholders that they've had some
22	conversations with we understand but there is more
23	to come.
24	CHAIRPERSON GENNARO: I don't pay
25	so much attention to the politics out in Long

Τ	ENVIRONMENTAL PROTECTION AND TECHNOLOGYIE				
2	Island but is this like a topic of conversation in				
3	political circles in South Shore campaigns for				
4	this or that?				
5	JOSEPH OATES: I'm not aware of				
6	any, but LIPA is really the expert on that, but				
7	we'll be part of that.				
8	CHAIRPERSON GENNARO: Thank you. I				
9	appreciate your presentation. We'll get the				
LO	statement.				
L1	[Pause]				
L2	CHAIRPERSON GENNARO: A little				
L3	paperwork. Thank you, Mr. Oates. We have a				
L4	statement from NYSERDA.				
L5	LUKE FALK: Good afternoon,				
L6	Chairman Gennaro. Thanks for the opportunity to				
L7	testimony before you and the committee today.				
L8	NYSERDA is a public benefit corporation created in				
L9	1975 through the reconstitution of the New York				
20	State Atomic and Space Development Authority. We				
21	strive to facilitate change through the widespread				
22	development and use of innovative technologies to				
23	improve the state's energy, economic and				
24	environmental well being.				
25	Although my written comments are				

rate payer generated surcharge. And the goal of

the initiative, as was stated earlier, is to have

24

30% of the electricity that is used in the state be from renewable sources by 2015.

RPS is broken into two targeted sectors. The large utility scale systems which fall into what's called the main tier, and smaller end use customer installations, which fall into what is call the customer sited tier. Through funding allocated to the customer sided tier,

NYSERDA administers and incentive program which is explained in detail at the end of the remarks here, to incent the installation of small wind powered renewable energy systems. So if you're looking for our small wind program and details about it, it's at the end.

To date this funding is supporting the installation of 54 projects throughout the state, totaling 564 kilowatts of small wind capacity. However, NYSERDA has not used RPS funds to incent a customer sited wind project in New York City. There are many contributing factors as to why this is the case. The most important of which seem to be--

CHAIRPERSON GENNARO: [interposing]

I just want to keep up here. You're talking about

2.0

a customer sited wind project. Forgive my ignorance on this, but the difference between a customer sited wind product and other small wind powered, I don't understand the difference.

LUKE FALK: I'm happy to explain.

Through the RPS there's the main tier which is the larger supply side installations and then there's the customer sited tier which are the smaller end use sited tier.

CHAIRPERSON GENNARO: Okay, because you're making reference to main tier versus customer sited tier.

DUKE FALK: Right. We've funded 54 projects in the customer sited tier, the smaller end use installation throughout the state, none of which are located in New York City. There are any contributing factors as to why this is the case. The most important of which seem to be the state of the market for urban sited small wind technologies, a low cost effectiveness of these technologies in relation to other customer sited renewable systems targeted through the RPS and a lack of adequate permitting procedures for this technology in New York City.

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We understand that the Department of Buildings and a large group of stakeholders in the administration is seeking to deal with the permitting issue. So we are enthusiastic and actively engaged in supporting those efforts to the extent that it's possible for us to do so.

In terms of understanding the potential for building-mounted wind, we are funding a project that the Council may be interested in knowing about. It's a roof-mounted wind performance evaluation and monitoring contract.

Very little data exists on the performance of roof-mounted wind systems and understanding of actual systems performance of the roof-mounted wind and the field is necessary to establish markets for these systems and help determine which sites are suitable.

NYSERDA has contracted with AWS

Truewind to conduct a monitoring and performance
evaluation campaign for roof-mounted small wind
installations. The first system to be monitored
is being installed by the New York State Office of
General Services in Albany.

2	There has been one project that did				
3	install an array of 10 one-kilowatt parapet-				
4	mounted wind turbines which also received NYSERDA				
5	administered rate payer funding through our multi-				
6	family performance program. The project's located				
7	in the Melrose section of the Bronx as a 63-unit				
8	affordable housing development called the Altona.				
9	It received the Energy Star label for multi-family				
10	construction and LEED certification at the				
11	platinum level and was developed by Blue Sea				
12	Development Company. I know that Les Bluestone,				
13	the principal of that development company, is				
14	enthusiastic about sharing any data and insight				
15	that you might have into what it's like				
16	CHAIRPERSON GENNARO: [interposing]				
17	Les Bluestone?				
18	LUKE FALK: Yes.				
19	CHAIRPERSON GENNARO: Is he related				
20	to Eric Bluestone?				
21	LUKE FALK: They are related. Eric				
22	and Steve run a different development company				
23	called the Bluestone Organization.				
24	CHAIRPERSON GENNARO: Bluestone				
25	Organization. That's Eric. So Les is his?				

1

LUKE FALK: Brother.

3

CHAIRPERSON GENNARO: Brother.

4

Forgive me, I didn't mean to interrupt.

5

LUKE FALK: So then we go on in

6

this testimony to detail some other contracts that we are supporting that may be of interest. One is

7

to a company that's been awarded a product

9

development contract to refine small wind turbines

10

so that the product gets a better power production

11

at slow wind speeds and so that it becomes more

12

cost effective in relation to its installed cost.

13

One is with a company called True

14

15

software tools capable of providing accurate and

Scape which we are supporting. They develop

16

in context visualization of wind projects. So

17

when the projects are being planned, the software

18

can help that. We're helping to expand their

19

presence in the downstate market.

20

Then we are also supporting a wind

21

test center. So to the comments earlier about

22

there being no centralized sort of UL entity that

23

does wind testing, we're actively trying to

support the development of such an entity.

24

I'm not going to talk about our

about how that worked.

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JOSEPH OATES: Yes. I think Jim
Gallagher and Rohit mentioned that we have been
strong advocates for trying to get some of these
RPS dollars spent downstate. I think NYSERDA has
done a nice job on the main tier getting a bunch
of wind turbines installed but they've all been
upstate.

We've really been taking a position with the Public Service Commission that this is great but the downstate customers who are funding these projects are funding projects that are not producing environmental benefits downstate, economic development benefits downstate.

And also the installation of wind turbines upstate helps to dampen electricity prices. So when I go out to buy electricity here, my customers have spent money supporting wind turbines upstate but they're not getting any benefit from lower energy prices down here. So again, their model is designed in a certain way.

CHAIRPERSON GENNARO: NYSERDA's

model?

JOSEPH OATES: NYSERDA's model is designed in a certain way. All we're saying is

1	ENVIRONMENTAL PROTECTION AND TECHNOLOG 129
2	that model has worked well but we want to make
3	sure that you're not forgetting about the source
4	of some of this funding is the downstate
5	customers. Let's try and find some things that
6	benefit downstate customers more directly.
7	CHAIRPERSON GENNARO: NYSERDA
8	ultimately reports to the Paterson administration.
9	So in terms of the paradigm that NYSERDA may be
LO	using, which so has seemed to favor some of the
11	upstate projects, not because NYSERDA has got a
L2	problem with downstate but by the model they're
L3	using it just means that those are the things that
L4	are drawing the dollars. So changing that
15	paradigm is really an issue to take up I guess
L6	with the Paterson administration. I guess, right?
L7	JOSEPH OATES: I think so. And
18	again, I think NYSERDA and the Public Service
L9	Commission
20	CHAIRPERSON GENNARO: [interposing]
21	Who's the governor's energy guy?
22	JOSEPH OATES: Tom Congdon. So
23	we're all working on this together.
24	CHAIRPERSON GENNARO: He's like the
25	secretary to the governor for energy?

2.0

2.3

JOSEPH OATES: The deputy security.
But just in terms for your benefit, Con Edison is
not standing by and saying we're happy with this
one. It has worked well. We want to make sure
going forward there are some projects and some
ways that this program can be designed to get more
direct benefits to the customers down here who are
funding it.

CHAIRPERSON GENNARO: So just a little note to staff from the chair. This is now an official area of inquiry for the committee. We should figure out how we can make a difference on this. Let me know how we can make a difference. If we can't, we'll punt. But we should do something.

LUKE FALK: The formal comment period I've just been told has officially closed for the state--

CHAIRPERSON GENNARO: [interposing]

The common period with regard to the projects?

LUKE FALK: The geo-balancing issue of the RPS funding stream.

CHAIRPERSON GENNARO: So there was a public process.

LUKE FALK: Right. But we can work with you in whatever way we can facilitate to get your views expressed and conversations.

CHAIRPERSON GENNARO: Now that Mr.

Falk has opened the door on that, Bill and Samara and Siobhan, we should endeavor to take him up on his offer. Mr. Oates has a reply on that one?

No? He's good. He's not going to push his luck.

JOSEPH OATES: I want to make sure it's still "we".

CHAIRPERSON GENNARO: It's still
we. But when it changes, it'll be a subtle shift
but it'll change in the wind. With that said, I'd
like to thank this panel very much. I just want
to reassert the note to staff that this whole RPS
thing is officially an active area of interest
with the committee. I will take Mr. Falk up on
his gracious invite. We'll work with ConEd and
others to make sure we say the right things.
We'll try to help. I thank this panel.

Mr. Falk, I've got someone I'd like you to meet, Craig Axelrod from the audience. If you folks don't know each other already, you should come to know each other. I think there

Τ	ENVIRONMENTAL PROTECTION AND TECHNOLOG # 32				
2	could be some fruitful collaboration there. I				
3	want to thank this panel. I appreciate it.				
4	The next panel, Nancy Anderson,				
5	Sallan Foundation. Steven Else, all the way from				
6	Dallas. Michael Yee from Local 3. Andrew Kimball				
7	of Brooklyn Navy Yard Development Corporation.				
8	[Pause]				
9	CHAIRPERSON GENNARO: Why don't we				
10	bring up Richard Sobel from the New York				
11	Electrical Contractors Association? Is that like				
12	Richard Wishnie and all that? Is this that group?				
13	What's that?				
14	[Pause]				
15	CHAIRPERSON GENNARO: So you're				
16	like a Local 3 guy. I think I have all of the				
17	statements. Let me start with my good friend who				
18	I haven't seen in a long time. Nice to see you.				
19	Please to see you, Nancy.				
20	NANCY ANDERSON: In the interest of				
21	time, my remarks will be an abbreviated version of				
22	the written testimony. Good afternoon, everybody.				
23	I'm Nancy Anderson, Executive Director of the				
24	Sallan Foundation. The foundation's mission is				
25	advancing useful knowledge for greener cities. I				

appreciate the invitation to offer testimony at this Council oversight hearing.

Today, the U.S. faces a four-part crisis. Climate change and rising emissions linked to energy consumption, volatile energy prices and affordability, energy security and electric power reliability in the face of spiraling demand. I will focus on the opportunities and impediments for facing this crisis as related to wind power for New York City.

Earlier this month, the Sallan

Foundation cosponsored Smart Grid for Smart

Cities, a conference held at NYU. It plugged into
the potential for 21st century power system

solutions at the urban scale that must be
integrated with the 20th century legacy. The
takeaway message from this conference is that
smart sustain cities need smart electric power
grids. It's just dumb to stay vulnerable to
blackouts and every increasing demands to add
expensive new power and new distribution capacity.

So what can a smart grid do for us?

It can lower electric power costs through the creation of system-wide efficiency improvements.

Without system-wide IT capability, we face utility
bills growing 20% and peak power demand soaring by
one-third. Improved electric power service
reliability and smaller environmental impacts will
be major benefits of a smart grid. Getting the
smart grid we need rests on funding and forging a

robust political consensus.

And here are three opportunities a smart grid offers for wind power, the subject of today's hearings. First, since the power of wind is stochastic, it's on, it's off, the power source switching capacity of a smart grid would improve reliability and service by integrating electric power from multiple sources. It won't just be wind alone. It won't just be national gas alone.

Second, development and deployment of power storage batteries would permit the seamless integration of wind power into the power grid and facilitate demand management.

Third, IBM's study of its smart grid pilot project in Washington State will offer insights into customer behavior when confronted with new rate structures that vary with the time of day and with power demand and should prove

1 ENVIRONMENTAL PROTECTION AND TECHNOLOG 435 useful for New York City's endeavors. 2 3 Such opportunities raise the 4 question of whether our current regulatory regime is up to the job of growing a smart grid here. 5 her 2010 State of the City address, Council 6 Speaker Quinn called on the city to "cultivate an 7 8 economy of innovation". This will mean attracting 9 clean tech venture capital here. 10 In this context she called for a 11 renewable energy investment initiative and 12 envisioned a burgeoning green tech sector bringing 13 much needed good green jobs for New Yorkers. These jobs should include the design, installation 14 15 and maintenance of wind energy systems that are 16 easy to connect with ConEd's distribution grid. 17 Similarly, at the Smart Grid Smart Cities conference, James Gallagher, who just left, 18 19 our Mayor's point person on this, also talked 20 about the need for smart policy and smart 21 regulation. 22 Just moving ahead here very 23 quickly, the remarks of Jim Gallagher at this 24 conference also highlighted the importance of

integrating energy policy and linking utility

regulation with the goals of plaNYC 2030, the city's greener greater building legislation and

4 the fact that smart grids need smart buildings.

One of the most visionary opportunities opened by the prospect for wind power and a smart grid is a shift from macro power generating and distribution systems with centralized operations and controls to the potential for decentralized micro grids that combine heat and electric power generation.

The report on research by Columbia
University highlighted which buildings in New York
are currently capable of being hooked up to the
grid, which would mean buildings that would be
powered at least in part by wind power would be
able to feed some of that power directly into the
grid and use other parts of that power for their
own purposes. Some buildings can do it; some
buildings can't.

Energy guru Amory Lovins called such developments disruptive technologies. The will require new business models to bring new competitors into an innovative electric power marketplace and strategic public policies and

STEVEN ELSE: It was interesting flight up this morning, but I got here eventually. One canceled and one canceled on the way back.

And yes, we did have a lot of snow the week before last. I've never seen that much.

22

23

24

1	ENVIRONMENTAL PROTECTION AND TECHNOLOGY39
2	generation, it's transmission infrastructure and
3	it's energy efficiency.
4	I think the small wind industry,
5	which I've said we're a part of, is very much
6	CHAIRPERSON GENNARO: [interposing]
7	When you say small, like what kind of scale are we
8	talking about?
9	STEVEN ELSE: Less than 100
10	kilowatts in turbine size. If you used the
11	European definition, micro would be less than 1.5
12	kilowatts. We're actually a 12 kilowatt turbine.
13	CHAIRPERSON GENNARO: What kind of
14	facility would have your apparatus?
15	STEVEN ELSE: We've targeted so far
16	our marketing effort basically at corporate
17	America predominately.
18	CHAIRPERSON GENNARO: Commercial
19	buildings?
20	STEVEN ELSE: Commercial buildings.
21	So we're going to, for instance, my test facility
22	is in Reno, Nevada. It's with J.C. Penney. It's
23	a 1.6 million square foot distribution center.
24	We've had three turbines up there for quite a
25	while.

code that's out there throughout North America.
So what you're doing is both innovative and it's

4 absolutely critical for technology like mine and

5 the rest of my industry to actually put this stuff

6 and prove that it works.

Ne've been collecting data in Reno now with anemometers on both our turbines for over six months. There has been a lot of criticism about whether turbines can even work on a building. I'm glad to say that our study of six months shows that on the parapet of a building, the wind accelerates 20-40%. Every little bit of wind speed that you get vastly increases power. It will work with the appropriate technology.

I don't want to spend a long time talking today, but what I do want to do, I have a lot of experience in the small wind industry.

Also, a member of my board is a guy by the name of Greg Kats. He chairs several committees and just came out with a book which is called, "Greening Our Built World," which is exactly focused at what we're talking about and zero energy. He's probably the number one authority in North America on that right now.

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CHAIRPERSON	GENNARO.	wnere	aoes	116

hail from?

STEVEN ELSE: He's in D.C. right now. I'm not sure exactly where he was born but that's where he hails from. He's an ex-DOE guy. He was part of the Clinton administration. We want to offer our services in any way we can do to help you with something that's so critical for our industry. Because I think what you're doing will kick start it.

CHAIRPERSON GENNARO: The whole idea is to try to create a regulatory environment in New York City that works. Hopefully, other jurisdictions throughout the country will say if they figured it out up there, let's do something like what they did in New York City. I think this could be a boon to the industry nationwide.

exactly right. Also, taking a leadership position on PACE financing and other things. It's not just having the right technology, it's being able to finance it at the same time. Our technology does pay for itself faster than solar but you're still dealing with paybacks that are in the five to ten

year timeframe, which is out of typical commercial financing of equipment. So things like that will enable this to happen.

CHAIRPERSON GENNARO: I think

between the PACE and what we're doing here, we
just really want to get something going. I have
people coming to me all the time with technologies

that they'd like to see implemented but it's a

whole ordeal of the standards and the

certifications and getting the feds to come

forward and the local bureaucracy to figure out

what they're going to do. I think the folks from

Local 3 are going to give voice to that. I've

been prodded by a lot of people that just want to

do good things and look at me as chairman of this

committee and say you have to help me. I'm

getting paid to do this, so I'm not volunteering.

STEVEN ELSE: It's fantastic. It's incredibly hard to develop this technology. We've spent many, many millions of dollars developing it. I have a team of engineers predominately from Lockheed Martin who have developed this technology. But that's only half the equation. The other half is actually getting it out there to

where it can be seen to prove that it's viable,

it's safe and it works. That's the phase that

we're in, as is everyone else in our industry.

Mr. Else, you're hired. As I do, I tend to rely on people that are actually trying to do this type of thing. I think that's how you make good public policy. You talk to the people that are actually trying to get it done and find out what kind of roadblocks they're running into and try to figure out how you get the bureaucracy and the regulators to focus on this in such a way that we can get this to happen. I've been in government for 27 years, so I understand all the insanity that goes into all this government nonsense and I am part f that. So I am of it.

STEVEN ELSE: Don't worry, we have all the same issues in my country of birth, so I'm very pleased to hear you say that from my country of citizenship now.

CHAIRPERSON GENNARO: It's kind of like one small world. We're all sort of dealing with the same stuff. Some countries win more gold medals than other countries. I'm just saying that

Grodenchik. I think Dr. Finkel was in contact

would install them on our office building located at 158-11 Harry Van Arsdale Jr. Avenue in Flushing, New York. During the process of doing the required engineering of the project, it came to light that the New York City Department of Buildings had no regulation for such installations.

On October 15, 2009, we met with Mr. Robert LiMandri, the commissioner of the New York City Department of Buildings. Mr. LiMandri expressed his desire to promote renewable energy projects in the City of New York. He stated that he was aware of the department's efforts to develop regulations for installations like ours and would review our suggestions we proposed.

Approximately a month later, on
November 18, 2009, we meet Building Sustainability
Board of the New York City Department of Buildings
at their inaugural meeting. Brian Patnoe,
representing AeroVironmental, the manufacturer of
architectural wind, the turbine we are proposing
to install also attended. Mr. Patnoe's
presentation pointed out that the units have been
safely installed throughout the country and why

Department of Buildings' concerns and we are

Τ	ENVIRONMENTAL PROTECTION AND TECHNOLOGY5.
2	building, it rises up the face.
3	CHAIRPERSON GENNARO: So that's why
4	the setback is a killer for you?
5	RICHARD SOBEL: Correct. So it has
6	to be within a foot of that edge of the parapet to
7	get that acceleration of wind coming over the edge
8	of the parapet. It's an integral part of the
9	design of the turbine.
10	We proudly installed that 50kw
11	solar system the Joint Board has. We were
12	contracted to install the wind system, design and
13	install the wind system. We got our New York City
14	permit, but we ran into some problems
15	subsequently.
16	CHAIRPERSON GENNARO: You got a
17	permit?
18	RICHARD SOBEL: We had an
19	electrical permit.
20	CHAIRPERSON GENNARO: Electrical
21	permit?
22	RICHARD SOBEL: I'm here to speak
23	about maybe the perspective of the engineers and
24	contractors and labor of what we see as maybe some
25	of the impediments to move the whole process of a

2.0

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RICHARD SOBEL: Yes, that's
correct. So to try to stopgap the problem, the
Sustainability Committee issued a technical
bulletin, 2009015.

CHAIRPERSON GENNARO: DOB

Sustainability Committee?

Committee. With a very noble goal and that noble goal was to ensure the safety here in New York.

Because this is not just an electrical product, it's also mechanical and there are these concerns, if the turbine gets struck by something, a bird, what if it gets icing on it. All these factors, and you're mounting it at the edge of a parapet of a building, potentially over a sidewalk, over a street. They had these concerns.

So they developed this bulletin.

It outlined two things. It outlined a procedure where a testing standard could be developed by a manufacturer and then the product put through its paces with a whole bunch of field testing and pilot program where an owner could choose to install this product in a two-year period, do an amount of testing and if it meets it at the end,

ENVIRONMENTAL PROTECTION AND TECHNOLOG \$\frac{1}{2}54\$

panel can attest to. Have that listed label and

then hopefully the approval process with New York
would really go through quickly. So that's step
one.

Step number two is I'd like to talk a minute about incentives. There are a few buyers out there that want the marketing pizzazz of wind or solar. But nine out of ten the question asked is what is my return on investment. For these alternative energy products, be it solar, PV, be it wind, it all comes down to the incentives.

On their own, these products without the incentives, they just don't justify the return on investment. Luckily for solar here in New York, there's a wonderful package of incentives. NYSERDA, there's investment tax credit, there's accelerated depreciation and there is the New York City property tax rebate that was initialized last year. So you put that whole package together, the solar model works very, very well and people are doing it.

The wind model with the

AeroVironment system that I'm familiar with, they

can't apply for the NYSERDA money and they're not

subject to the New York City property tax rebate.

1	ENVIRONMENTAL PROTECTION AND TECHNOLOGY 5
2	Those are two big impediments to the financial
3	model of making these work for clients. So I
4	would certainly encourage perhaps looking into
5	expanding the NYSERDA rebate money and perhaps
6	including wind power as well in the property tax
7	rebate program.
8	CHAIRPERSON GENNARO: I just want
9	to have a brief sidebar with counsel.
10	[Pause]
11	CHAIRPERSON GENNARO: Maybe you and
12	the counsel to the committee should have a chat
13	afterwards. I was puzzled because I thought that
14	it was not technology specific, the whole property
15	tax thing. That's been reaffirmed by counsel.
16	But you're out there doing it.
17	RICHARD SOBEL: It would be my
18	pleasure. Our understanding from the DOB is it's
19	only for PV. That the property tax rebate is only
20	applicable for PV installations.
21	CHAIRPERSON GENNARO: The plot
22	thickens. You got to speak on the record.
23	COUNSEL: The PACE energy financing
24	has not been passed yet by New York City.
25	CHAIRPERSON GENNARO: He's talking

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1
            ENVIRONMENTAL PROTECTION AND TECHNOLOG 458
 2
      about the property tax thing.
 3
                     COUNSEL:
                               That's what you're
 4
      talking about, right?
 5
                     RICHARD SOBEL: The 35% property
      tax rebate over four years.
 6
                     COUNSEL: That's a different thing.
 7
 8
      That's not the PACE energy.
 9
                     CHAIRPERSON GENNARO:
                                            T know.
10
                     RICHARD SOBEL: Could we still
      talk? It could be fun.
11
12
                      [Pause]
13
                     CHAIRPERSON GARODNICK:
                                             Bill, we
14
      should work on the property tax thing for wind as
15
      well. Please continue.
                     RICHARD SOBEL: The other little
16
17
      bit factor that people are often making the
18
      decision wind/solar what do I do. People like
19
      wind. First of all the visibility of it. From
      the marketing point of view, they like the idea of
2.0
21
      having it on the edge of the building. Solar is
22
      very easy to very precisely calculate what the
2.3
      production will be. You can model what the sun is
24
      going to strike this roof over a period of time.
25
      You can get very accurate estimates.
```

Wind is much more elusive. We can use historic data, but it's much more elusive and it's much more difficult to give a client really accurate numbers of what your production should be going forward.

So as a result of that, they want a little more fudge. Making that decision, all other things being totally equal, you're going to see more solar. So if we really want to promote wind, we have to think about the whole incentive package. If it's just a matter of wind versus solar, again, like I said, all things being equal, it's probably going to tip towards solar. So if we really want to promote wind, we want to really take a look at that incentive package.

I believe too one of the things is it's an industry in its infancy. Solar panels, they're building zillions of them right now all over the world. The prices keep falling. It's getting cheap. Small wind is a relatively cottage sort of product. And I believe if the incentives are there the will come. I think factories will make greater commitments to producing the product if they know that there's a viable market. We

1	ENVIRONMENTAL PROTECTION AND TECHNOLOG 160
2	have to development that viable market here in New
3	York for them. I think then that'll also help the
4	pricing drop down where we don't have to forever
5	need incentives to keep this going forward.
6	CHAIRPERSON GENNARO: Thank you.
7	RICHARD SOBEL: You're welcome.
8	CHAIRPERSON GENNARO: So that wraps
9	your statement, right?
10	RICHARD SOBEL: Yes.
11	CHAIRPERSON GENNARO: Just a couple
12	of comments. Nancy, I want to thank you for being
13	here. I know we should catch up, so I could be
14	more versed on the good work of the Sallan
15	Foundation. We should commit to do that.
16	NANCY ANDERSON: I'd be happy to do
17	that.
18	CHAIRPERSON GENNARO: That would be
19	great. You used a word here in your testimony. I
20	always like to point out words that have never
21	been used in this committee before since I've been
22	chair. Stochastic.
23	NANCY ANDERSON: It's a real \$10
24	word.
25	CHAIRPERSON GENNARO: It is now

has now locked themselves in to this 25 foot

CHAIRPERSON GENNARO: Feel free to
work with William Murray of my staff, sitting to
my right. I can't claim to be an expert like the
folks doing this at DOB, but certainly in the
interest of representing an entity within my
district, I want to make sure every possible idea
on how this could be done and be done safely is
represented, so feel free to talk to William
Murray from my office regarding that. Please give
my regards to Chris Ericson. We haven't spoken in
a while. I've tried, but that's a whole other
story. Work with Bill and he can be a good
contact into the micro issue of what you're trying
to do and the macro issue of this paradigm that
we're trying to create for all kinds of
installations throughout the city. So Bill's your
guy.
MICHAEL YEE: Thank you, Mr.

MICHAEL YEE: Thank you, Mr.

Chairman. And don't feel bad, I work in the same building with Mr. Ericson and I don't get to see him either.

CHAIRPERSON GENNARO: Called a couple of times but I guess he's a busy guy. Give him my best. I'm very grateful that it's

1	ENVIRONMENTAL PROTECTION AND TECHNOLOG¥64
2	represent here.
3	MICHAEL YEE: Thank you for your
4	time.
5	CHAIRPERSON GENNARO: Thank you
6	all.
7	[Pause]
8	CHAIRPERSON GENNARO: I'll just
9	call for a little order. We have Nancy that's
LO	going to be testifying. He can just be on the
11	phone. We get that ready while we hear Annie's
L2	testimony. We'll ask for some order and people
L3	can have conversations outside. Annie is a
L4	frequent flier of this committee.
15	ANNIE WILSON: Thank you. I had
L6	not planned on speaking today. So I'm unprepared
L7	but I had wanted to.
18	CHAIRPERSON GENNARO: Sure.
L9	ANNIE WILSON: As an afterthought
20	to bring a very important matter to the
21	discussion.
22	CHAIRPERSON GENNARO: Just state
23	your name for the record.
24	ANNIE WILSON: I'm Annie Wilson
25	with the Sierra Club, Atlantic Chapter. Thank you

discussed today and the disturbances within the

community of what is or isn't renewable energy.

24

1	ENVIRONMENTAL PROTECTION AND TECHNOLOG 166
2	wanted to bring to your attention this matter. I
3	would be happy to forward the article. I want to
4	explain also quickly.
5	CHAIRPERSON GENNARO: Yes, because
6	it is a little off topic.
7	ANNIE WILSON: It is off topic but
8	it does displace everything that has been
9	discussed today. If there is suddenly 2,000
10	megawatts of solid power by 2017 as had been
11	explained earlier our grid will max out by, it is
12	of grave concern. So I will be happy to forward
13	the articles and the research we're going to
14	follow up with. This power imports has been
15	advertised as surplus power which is absolutely
16	incorrect.
17	CHAIRPERSON GENNARO: Is it like
18	some big DC cable or whatever? It's going to come
19	in as DC power?
20	ANNIE WILSON: Exactly. Your
21	committee had heard a DC project about four or
22	five years ago.
23	CHAIRPERSON GENNARO: It was way
24	back.
25	ANNIE WILSON: It was called the

Т	ENVIRONMENTAL PROTECTION AND TECHNOLOGY67
2	conjunction line.
3	CHAIRPERSON GENNARO: Yes, the
4	conjunction. Steve Mitnik.
5	ANNIE WILSON: Steve Mitnik,
6	correct. There was also another proposal called
7	the New York Regional Interconnect that was
8	canceled last April when that proposal was
9	withdrawn from it's Title VII proceedings.
10	CHAIRPERSON GENNARO: But this is
11	similar? It's a DC thing, so it doesn't lose
12	voltage or whatever?
13	ANNIE WILSON: I don't know all the
14	details, but I just wanted to let you know that
15	this is happening as we speak. We'll forward you
16	the information. And that there is no surplus
17	power. New dams will have to be built for this
18	import or export, depending on how you look at it.
19	And that the communities impacted
20	are gravely concerned that there is a river called
21	the Rupert River that was destroyed over the
22	summer for 800 megawatts and that the community
23	had actually proposed I believe 1,200 megawatts of
24	wind power as a substitution that was refused.
25	There was another project that was approved over

Т	ENVIRONMENTAL PROTECTION AND TECHNOLOGY 00
2	the summer for the Romaine River east of Quebec
3	City. One of the communities has filed an
4	injunction over transmission line issues. There
5	would be another 5,000 megawatt development in the
6	Lower Church Falls area where a natasanon
7	[phonetic] which is the name of the land area
8	where the indigenous people live. There are no
9	treaties.
10	So I will end my comments on this.
11	I will forward information as it comes along.
12	Environmental organizations have already begun to
13	discuss amongst ourselves since this recent
14	announcement how we're going to address this
15	matter, how we're going to outreach and do what we
16	have to do. So thank you very much.
17	CHAIRPERSON GENNARO: You can talk
18	to Samara or you can talk to Bill Murray of my
19	staff. Thank you, Annie for bringing this because
20	I really hadn't heard about it.
21	ANNIE WILSON: No, you hadn't.
22	That's why I came to say something.
23	CHAIRPERSON GENNARO: Thank you,
24	Annie.
25	ANNIE WILSON: Thank you very much.

1	ENVIRONMENTAL PROTECTION AND TECHNOLOG169
2	Bye-bye.
3	CHAIRPERSON GENNARO: You bet.
4	Good to see you.
5	COUNSEL: Now they're trying to set
6	up the PowerPoint presentation.
7	CHAIRPERSON GARODNICK: Are we
8	going to do this in a sequence here? What are he
9	two entities we're going to be talking to?
10	COUNSEL: Bergey Power.
11	CHAIRPERSON GENNARO: You've got to
12	talk on the record, or just give it to me here.
13	So the first presentation.
14	COUNSEL: Mike Bergey from Bergey
15	Power.
16	CHAIRPERSON GENNARO: So this is
17	going to feed into the sound system here or
18	something? Right?
19	[Pause]
20	CHAIRPERSON GARODNICK: Mr. Bergey,
21	can you hear me?
22	MIKE BERGEY: I can, yes.
23	CHAIRPERSON GENNARO: I'm the
24	chairman of the committee. My name is Jim
25	Gennaro. I thank you for being with us today.

some bona fides of my company and myself. I think

the bottom line is that we've been around for three decades, have installations all over the world and have a wide body of experience with turbines in all sorts of applications.

Next slide. Just a little bit about myself. I'm a mechanical engineer, been in the industry over 30 years. I was president of our national trade association twice, was on the board of directors for a long time, until my wife asked me to cut back on some of those activities. I've been involved with most of the policy initiatives around the country in small wind and a lot of the technical areas as well.

My latest activity has been to lead the development of the industry certification standard that's just been approved and pretty soon, by the end of this year, you'll see certified wind turbine products, which we think is a sign of maturity in the industry.

Can I have the next slide please?

The basic technology is mature. There are a lot of different companies offering a lot of products with five to ten-year warranties. They have been proven in tens of thousands of applications,

hundreds of millions of operational hours. So there are field proven products that are available.

Can I have the next slide? First the opportunities. I think the city does have a very good opportunity to use the icon value of wind. You see wind turbines showing up in TV commercials. They were proposed on the initial version of the Freedom Tower. They do convey a sense of a company or a city getting it, being a part of the environmental solution, the stewardship. So I think that they have, beyond their energy value they have a value to the image.

But counter intuitively, your tall buildings which some might think would give you an advantage, because of the height, actually reduces your opportunities to use wind. I'll go into this more in a minute. Although you get some exposure from being up high, you have much more sheltering of the wind from those tall buildings.

Nonetheless, there are places in

New York City where small wind systems can be

installed and generally you can say that those are

areas with proper exposure, including the tops of

2 some buildings.

Can I have the next slide? The impediments are significant. Because the urban environment is the worst place you can pick to use wind power, and that's because of the sheltering and the turbulence issue. I'll get into that in a minute.

I appreciate particularly the opportunity to speak for you today because I've sort of watched what rolled out with the Freedom Tower, the big sign in Times Square, some of the proposals for stadiums. So I've seen that there have been plenty of people who have come before various public officials and have painted an overly optimistic picture of the opportunity of wind in the urban environment. So I'm sort of a devil's advocate in that case here.

For those projects that are viable, permitting will be the main impediment. In fact, permitting is the main impediment for the wind industry around the country. So I think you very rightly have come together to see what you can do about that.

Can I have the next slide please?

From the perspective of the small wind industry, the mainstream is ground mounted wind turbines.

And I've shown a bunch of pictures here. The turbine on the bottom left is one of our ten kilowatt systems that's at the Liberty Science

Center across the river in Jersey City.

Then the one next to it is a one-kilowatt turbine that was installed temporarily at East 34th, a pier there that I think is now a ferry terminal. But you can see that that's the most common way in which wind turbines are used, representing probably 98-99% of the market.

Can I have the next slide? Wind industry considers building-mounted to be a fringe application. It's only 1% if that of the market. It's been approached not as cautiously as it should have been perhaps. And we'll get to that further in a minute.

Can I have the next slide? And then, for us, the radical fringe, the truly wacky stuff, is the building integrated. And I know architects are well meaning, but sometimes they just come up with kind of loopy stuff. The three images in the center are from the original version

of the Freedom Tower. When we got the call from the London based, if I remember correctly, architects, we told them they were loopy. And they just kept making calls until they found somebody who would work with them. That company is out of business now.

Can I have the next slide. The basic problem you face is turbulence. That's the disturbance of air flow by obstacles. You just have a very obstacle ridden landscape. Turbulence ruins the effectiveness or greatly diminishes the effectiveness of the air foils and that is true both for horizontal access turbines and vertical access, even though they're unsubstantiated claims to the contrary.

Can I have the next slide? I believe that if you approach urban turbines, it's important to recognize you're primarily doing it for the looks not for the energy. That's because in the two drawings up at the top there, the isolated and urban, show the flow patterns of wind and sort of show that wind tends to go up high, up above the obstacles. The rough terrain is sheltered. And so you have very low average wind

speeds in amongst the buildings. And because the power in the wind goes as a cube of velocity that means that there's very little energy available.

We know that because the data is in. The U.K. has conducted what were called the Warwick trials where they looked at 26 building-mounted small wind turbines over a year. The results were shockingly poor, 5-10% of what was predicted.

People were accused, and I've got a quote here of, "exploiting customer's enthusiasm". The industry got a real black eye. You can find the reports online. But I want to point out that it's not mainstream industry, it's the hustlers that we have in our industry.

Can I have the next slide please?

Small wind has always attracted inventors and it's been a fruitful area of innovation. But in this day and age with venture capital chasing green investments, penny stock options being available, the power of internet promotion and the power of computer renderings, we seem to have a plague of people who were selling mortgages a couple of years ago and are now doing small wind turbines.

2.0

Hustlers, as I call them, will make some pretty outrageous claims. They're not very helpful to our industry. What really separates them from the mainstream is that they just don't have the track record. So I would urge caution there.

Could I have the next slide please?

This is my last one. My recommendations then

would be to definitely do streamline permitting

for proven products and applications. I guess

you've already discussed this but I thought the

paper on the Interagency Green Team and the

Innovation Review Board would be very helpful. So

we'd be in support of that.

But I would exercise extreme caution in nurturing innovative wind turbine products. I don't think that a heavily populated area is the best place to work the wrinkles out of a design. So I would definitely look at a track record before opening the doors for some of these new entrants.

I think it would be worthwhile to investigate the real efficacy of building-mounted wind turbines and to produce a white paper or a

frequently asked question thing that would be available to people who naturally have an interest in applying wind systems in New York City. We've received a couple of dozen calls. We don't like to mount wind turbines on buildings, so we've pushed them away. Even out here in Oklahoma we've seen a strong interest in using wind in the city.

I would look for exposed locations for ground mounted turbines along the riverfront parks and that sort of thing. I hope you will pursue using more small wind systems in the city. I think they're not only fun to watch but I think they send a message that the city is part of the solution. With that, I again appreciate the opportunity to share my views.

CHAIRPERSON GENNARO: Thank you,
Mr. Bergey. We appreciate you producing this
PowerPoint and giving us the benefit of your
views. Members of the committee and staff of the
committee doesn't have your depth of knowledge on
these issues. As we navigate this subject matter
we're trying to bring all voices that have
something good to bring to the table. One cannot
argue with the fact that you've been doing this a

long time. Your work with various boards like the AWEA is certainly recognized by this committee.

all viable entities and methods of generating wind power forward. Certainly, as you indicate, we should have a healthy skepticism of some folks who make claims. The city I think has a pretty good track record because we have all kinds of purveyors who constantly come before this committee and try to make inroads, whether it's with sanitation related technology or sewage processing technology or paving technology and everything that you can think of.

So I think the city has a good sense about the types of technologies we try to promote and those that we need to see a proven track record before proceeding. Your comments along those lines are duly noted.

So we thank you for being here today. This is the first time I think I've had a remote testimony given over a speaker. It happened one other time when I was a staff member for the committee. I'm thinking that the guy was in Oklahoma too. It rings a bell. It was like 15

1	ENVIRONMENTAL PROTECTION AND TECHNOLOG 1/280
2	years ago.
3	MIKE BERGEY: We do have airports
4	but it's a day coming and a day going.
5	CHAIRPERSON GENNARO: Right. Mr.
6	Bergey, I certainly wish you and your company well
7	in your efforts to bring a green clean wind power
8	to cities and other areas throughout the country.
9	And for being with us here today, we thank you
10	greatly.
11	MIKE BERGEY: Thank you, Mr.
12	Chairman.
13	CHAIRPERSON GENNARO: You bet.
14	Take care now. Bye-bye.
15	MIKE BERGEY: Bye.
16	[Pause]
17	CHAIRPERSON GENNARO: These next
18	people got as far as Philadelphia. This is on the
19	record now I'm speaking. I'd like to go to the
20	historic part of the city where they have
21	Independence Hall and a place there called City
22	Tavern. It's restored and they serve some pretty
23	good food there. Am I speaking to Mr. Polidoro?
24	Can you hear me?
25	JOE POLIDORO: Yes. I can.

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2				CHAIR	CPERS	ON C	SARODNICK:	.T	nank	you
3	for	being	with	us.	I'm	the	Chairman	of	the	

for being with us. I'm the Chairman of the committee. My name is Jim Gennaro. We have members of the Council staff are here, people who have come to be part of this hearing. Mr. Polidoro, you're going to be the final word here today. We thank you for the opportunity to get the benefit of your views. We do appreciate it. Without further ado, we do have a technician deployed to take us through the PowerPoint. We look forward to the benefit of your views. I ask you to start your good testimony.

JOE POLIDORO: I will also provide an electronic version of the written testimony. I had full intentions of actually being there today. Due to all the trains being delayed or halted out of Philadelphia due to obstructions on the train tracks, no trains were leaving after 9 a.m. this morning. That's why I'm dialing in by phone.

I was fortunate enough to listen to the previous presenters. I agree with 99% of what was spoken today. Due to the interest in time I'm going to limit the presentation to three to five minutes.

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2 Green Cities Energy promotes. We believe in 3 utilizing a basket of energy solutions, everything from wind, solar, to nuclear and coal. We believe 4 that you need a blend of different technologies to 5 meet today's exponential growth needs.

Number two, we believe that generating electric or reducing electric from the source has the greatest amount of benefits and obviously the least amount of line losses.

Number three, we're just looking for a fair trade for renewable energy, just to have a level playing field across the board.

If I got to slide number four, one of the things we see pretty much throughout the mid Atlantic and throughout the Northeast Corridor as well is the double-digit rate increases. Not so much the fault of any one party, but essentially predicated upon commodity causes.

Many energy companies were forced in one way or another to divest some of their or all of their generation. Independent financial institutions that primarily drive the growth of independent power have either merged or ceased to exist. The development of new generation to meet

the growing needs has been out of balance for maybe close to eight years now.

Slide number five. The focus of this presentation will be the small structure mounted wind energy turbines. We have a template that I'll also send electronically, a four-page small structure mounted wind energy turbine template for a use ordinance. In the upper left-hand quadrant is what we're referring to.

On slide number six, the swift turbine, made in the USA. The manufacturer is Cascade Engineering. It has received quite a bit of press from local magazines, local newspapers to Time magazine and other national publications since 2008. That's when this particular unit received its UL listing.

I got to slide number seven. There are four different pictures of swift turbines in the field. The top right is a four-story building where you could hardly see the turbine itself.

It's only seven foot in diameter and it has a controller associated with it so it rotates in the direction of the wind to maximize the wind speed and maximize the capability of it.

2.0

If I go to slide number eight, a nice little write-up here. There is a swift unit on the Corning Tower in Albany. Essentially it is receiving good press and it is meeting its expectations.

Slide number nine, one of the benefits of this particular turbine, the noise level is at 35 decibels max. So that's just above a whisper. From an ordinance perspective, it meets all the noise ordinances across the country. One of the key things that we look for from the town when we go to install these it to really develop a use ordinance. We provide the local township municipality with a four-page use ordinance, the model template, which I'll give to the Council electronically later today.

Slide number ten is basically a high level rule of thumb for energy production. I just wanted to highlight what one of the previous speakers was referring to where you have predictability with solar panels or solar thermal, but unfortunately with the wind you need to do a lot of upfront work in order to determine what the Kwh output would be.

operator grids.

Slide number eleven through

fourteen are probably the four most important

slides here in reference to New York City. The

one situation that North Jersey, New York City and

Southwest Connecticut all face is you're pretty

much relying on three different independent system

The important thing is on the hot summer days, roughly 50% of your electric can come from grids outside of New York. So you're relying upon out of state power imports coming in to feed the needs of New York City. At the national level, one step above the independent system operators, you have your NERC regions which have reliability standards. And those standards even change from within ISO to ISO.

Slide number thirteen, if you're caught up with me, just shows during the normal day, potential power flows throughout the day and the interchange limits. Real life physical limitations of the kilowatt hour flow from areas into New York and New York City.

Slide number fourteen, we'll spend about 30 seconds on here. We could spend 30 days

on this slide in all reality. The one unfortunate situation for New York City is none of the organizations or even the government organizations that manage the data related to this actually take the core hours for their analysis. Typically they take a blended average over 24 hours where in New York City between 11 a.m. to 7 p.m., those core hours are when electric prices are the highest and

the greatest amount of imports come in.

So one of the things that we pride ourselves in is we're one of the few companies in the country that can determine what x number of megawatts would equal in terms of a reduction of real time prices. And we are able to determine that data and also get a true benefit of if there was one megawatt of small scale wind in New York City, what would that correlate to in terms of reduction in real time prices and the impact on the cost of electric for the real time price recipients.

The key thing is for New York City, right now everything published from either the ISO or the utilities or the federal energy commission is 100% derived data and very few companies will

2 actually provide the hourly detail data and 3 capture the core hours from 11 a.m. to 7 p.m.

Slide number fifteen. Basically this slide is from the EIA. This talks about the benefit of having local power where when you have power coming in from long distances you have line losses associated with it. So this table here is known as the infamous line losses chart here. Once again, the chart speaks volumes of the downside of having power from far away and transporting the power and the line losses

associated with it.

Finally, on slide sixteen, one of the strategic advantages for small wind, it's easy to install, easy to put into place. Green Cities Energy, aside from a homeowner or a building owner purchasing the unit, we also offer rent to own systems where essentially there's little if any out of pocket for the consumer and they can essentially lock in a retail rate of 16 to 18 cents a kilowatt hour and lock in that rate until the system is paid off in five years. It's essentially a way for someone to rent to own or a power purchase agreement based on the output alone

of the generating unit, whether it be solar, wind or whatever the technology may be. And on the right demonstrates the chart where essentially, as I said, a person could be avoiding that doubledigit rate increases.

Finally, having the generation at the source, we're all helping to increase grid reliability and also we want to help companies become more competitive in their respective industry. And also, for some companies, electric isn't their highest cost but obviously it's been their most volatile and unpredictable cost the last few years.

On slide seventeen, aside from wind, we see that we're involved in biomass, smart grid and solar as well. What we see is wind, biomass and smart grid are pretty much four to five years behind solar in terms of a regulatory framework and long-term price certainty around the manufacturing costs of the product as well as what the market will bear.

That's pretty much what I had. If there are any questions, certainly I could field them now. I understand it's late in the day, so I

1	ENVIRONMENTAL PROTECTION AND TECHNOLOG¥90							
2	won't take offense if there aren't any.							
3	CHAIRPERSON GENNARO: Thank you,							
4	Mr. Polidoro. The first question, is where were							
5	you coming from and how are you going to get home?							
6	JOE POLIDORO: Well I never did							
7	leave Philadelphia.							
8	CHAIRPERSON GENNARO: So you							
9	started in Philadelphia.							
10	JOE POLIDORO: I went back into the							
11	office.							
12	CHAIRPERSON GENNARO: I thought							
13	that you were coming from some place further south							
14	and you got as far as Philadelphia and that's							
15	where you stopped. I need not worry that you're							
16	stranded, right?							
17	JOE POLIDORO: No, not at all.							
18	CHAIRPERSON GENNARO: Is							
19	Philadelphia kind of the home base for Green							
20	Cities?							
21	JOE POLIDORO: Yes.							
22	CHAIRPERSON GENNARO: You do solar							
23	and the biomass and the other things at your							
24	headquarters, right?							
25	JOE POLIDORO: Yes. And we have							

1	ENVIRONMENTAL PROTECTION AND TECHNOLOGY 92
2	JOE POLIDORO: I think the key
3	thing is
4	CHAIRPERSON GENNARO: [interposing]
5	Wind, I want to talk about.
6	JOE POLIDORO:when you get to
7	the point where we're at with solar where you have
8	across all 50 states, universal use ordinance,
9	USE, then certainly that's were we need to be. No
10	one state has a statewide use ordinance for small
11	structure wind right now.
12	CHAIRPERSON GENNARO: I see.
13	JOE POLIDORO: If we turn the clock
14	back five or six years ago, there may have been a
15	handful of states in '04 that had the universal
16	approval and once it hit 35 to 40 states, in 2007
17	I believe federally it became universally accepted
18	where you didn't need any additional permitting at
19	the township level.
20	CHAIRPERSON GENNARO: Your
21	testimony is that we've come a long way and we
22	have like a national standard already and some
23	products have been certified nationally?
24	JOE POLIDORO: For solar for
25	example

doesn't ruin its own gears. Also, in conjunction

with that, the national testing facilities only go

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up to 95 miles an hour. There's a method behind the madness in a sense. Several companies local to us has a wind testing facility where they could go above 95 miles and hour. But very few facilities can go above 95 miles an hour. The key thing is you want the unit to go into free spin at 95 miles an hour or above. On the manufacturing of the product, that's the consistency of it.

I thank you so much for making yourself available and for putting together this PowerPoint and being willing to listen to the whole hearing from Philadelphia and giving us the benefit of your views. It's certainly good to know what you're doing and how you're doing it. You've given us valuable comments here that will help us as we figure out where New York City would go in terms of creating opportunities for wind power. So Mr. Polidoro, thank you very much for being with us today and we wish you all the best.

JOE POLIDORO: My pleasure and certainly keep me on the invitation list. In future meetings I will certainly make it a point to be there in person.

said, this hearing is adjourned. Thank you.

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I, Donna Hintze certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Douna dentje

Signature____

Date ___March 8, 2010_____