CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

of the

SUBCOMMITTEE ON ZONING & FRANCHISES

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February 24, 2010 Start: XX:XXam/pm Recess: XX:XXam/pm

HELD AT: Council Chambers

City Hall

B E F O R E:

MARK WEPRIN Chairperson

COUNCIL MEMBERS:

Larry B. Seabrook

Albert Vann Robert Jackson

Daniel R. Garodnick

James Vacca

Leroy G. Comrie, Jr.

A P P E A R A N C E S (CONTINUED)

Mike Gibson Owner Ivy's Bistro

Kazusa Jibiki Lovely Day

Carol Clark
Assistant Commissioner for Intergovernmental Affairs
HPD

Shampa Chandra Assistant Commissioner for Planning HPD

Melissa Pianko Vice President and Project Manager Gotham Organization

Seth Berliner Senator Thomas K. Duane

Sarah Desmond Co-Chair, Land Use Committee Community Board 4

Joe Resstucia Co-Chair of the Housing Committee Community Board 4

Lucas Shapiro Community Organizer Housing Conservation Coordinators

Katherine Consuelo Johnson P.S. 51 PTA

Arcelia Vivar Espinoza P.S. 51 PTA

2	CHAIRPERSON WEPRIN: Okay. I
3	forgot who I am now, though, Nick. Okay. Good
4	morning, my name's Mark Weprin, I am the Council
5	Member from the 23rd Council district in Queens,
6	and I welcome you to the Zoning And Franchises
7	Subcommittee. I am joined today on my far right
8	from the Bronx Larry Seabrook; Brooklyn, Al Vann;
9	and Manhattan, Robert Jackson; Dan Garodnick from
10	Manhattan; and Jimmy Vacca from the Bronx. That
11	everybody? Yes.
12	And we are going to go a little out
13	of order and just go with the sidewalk cafés.
14	We're going to start with LU 34, which is Ivy's
15	Bistro, and we're doing that because we have a
16	childcare issue here, we have a quiet baby and we
17	want to keep it such. So Manhattan Community
18	Board 120105167 TCM, Ivy's Bistro is the applicant
19	going to testify. Over here, yeah, just come sit
20	at the bench. Gail Benjamin is a great
21	babysitter. I see her making her approach so
22	So this isshould I introduce him?
23	[Off mic]

CHAIRPERSON WEPRIN: Okay. If you could please state your name and the situation.

--outside of CHAIRPERSON WEPRIN: the restaurant, you have the extra winter guard here for wind, that comes down in the spring?

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2	MIKE GIBSON: Yes, that's only
3	there three months, I actually just had this
4	conversation with Peter on Friday. I had talked
5	to the Community Board and Michael Levine and they
6	said because it wasn't a stationary structure,
7	that it was okay, because I asked if I needed to
8	get permits or anything. I've had it for three
9	years now, as long as I've had the restaurant.
10	[Pause]
11	CHAIRPERSON WEPRIN: Thank you.
12	We're joined by Council Member Leroy Comrie, the
13	Chair of the Land Use Committee. Do any of my
14	colleagues have any questions or comments?
15	[Off mic]
16	CHAIRPERSON WEPRIN: Okay. And the
17	Council Member for the district, Council Member
18	Margaret Chin is okay with this project, we
19	understand?
20	[Pause]
21	CHAIRPERSON WEPRIN: We're going to
22	make a motion to close the hearing. So moved,

right? Any opposition. And now so we're going to

take a--we'll go right into a vote? You want to

call the next one. Okay. We'll wait, okay. All

1	SUBCOMMITTEE ON ZONING & FRANCHISES 6
2	right, great, and well thank you.
3	MIKE GIBSON: Thank you.
4	CHAIRPERSON WEPRIN: Ms. Benjamin,
5	you're off duty.
6	[Pause]
7	CHAIRPERSON WEPRIN: All right,
8	we'll do the other cafés since you seen how nice
9	and smoothly they can go, and we hope this goes as
10	smoothly. The other café is LU number 33, it's
11	Lovely Day, it's in Manhattan Community Board 2,
12	number 20105118 TCM. Would the applicant please
13	come up, good morning.
14	[Off mic]
15	CHAIRPERSON WEPRIN: If you could
16	please introduce yourself and tell us about the
17	Café.
18	[Off mic]
19	[Long pause]
20	CHAIRPERSON WEPRIN: Go ahead, you
21	can start, thank you.
22	KAZUSA JIBIKI: Okay, sorry. Dear
23	Council Members Weprin and Chin, I'm
24	[Off mic]
25	KAZUSA JIBIKI: Oh, dear Council

1	SUBCOMMITTEE ON ZONING & FRANCHISES 7
2	Members
3	[Off mic]
4	CHAIRPERSON WEPRIN: Sorry, my
5	fault. Just try to talk into the mic.
6	KAZUSA JIBIKI: Okay. Dear Council
7	Members Weprin and Chin, I'm submitting this
8	letter to indicate that we recognize and accept
9	all of the conditions set down in regards to our
10	application for a license for a sidewalk cafe.
11	Since the Community Board
12	recognized that 12 community residents appeared
13	before this Committee and 10 letters were received
14	and a petition containing 52 signatures was
15	presented to the Committee, all in approval and
16	none in opposition, and that the Community Board
17	provided for conditional approval of the sidewalk
18	cafe permit.
19	For Cantaloupe, LLC, d/b/a Lovely
20	Day, 196 Elizabeth Street, between Prince and
21	Spring, Block 492, Lot 4; Police Precinct 5, with
22	two tables and five seats, we agree to the
22	gonditions set out below: That the two platforms

conditions set out below: That the two platforms 24 and a tree bench built at this location in 2007, 25 which have since been removed, will not be

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please up. I want to note that the school that is
involved in this project is not being considered
today on this agenda and it will be considered at
a future date. So if everyone could please

CAROL CLARK: Nope, that's it.

CHAIRPERSON WEPRIN: --introduce

yourself and start whenever you can.

CAROL CLARK: Good morning, good
morning, Chairman Weprin and members of the Zoning
and Franchises Subcommittee, I'm Carol Clark,
Assistant Commissioner for Intergovernmental
Affairs at HPD. I am joined by Shampa Chanda,
HPD's Assistant Commissioner for Planning to my
left, and Melissa Pianko of the Gotham
Organization at the end of the table to my far
left.

The project site is located on the block between 44th and 45th Streets and between 10th and 11th Avenues in Manhattan community district number four. HPD is before the Council today to request approval of the following five actions to facilitate the development of the proposed project. First, a special permit to establish a general large-scale development plan

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at the site; a special permit to permit

development over a railroad right-of-way; third, a

zoning map amendment from an M1-5 manufacturing

zoning district to an R8 and R10 residential

zoning districts to allow for residential

development to occur on the site with a commercial

overlay; a zoning text amendment to define the R10

portion of the project site as an Inclusionary

Housing designated area within the special Clinton

district; and finally, fifth, UDAAP designation

and disposition approval for the site.

The project is located in Council
Member Quinn's district, she is in favor of it.

There has been substantial collaboration between
her office, the Gotham Organization, HPD, and a
wide range of stakeholders in developing the plans
for the site. We have a handout for the members
of the committee that the Sergeant-of-arms is
distributing. It contains paper copies of the
presentation that Ms. Pianko is going to give now,
so I'll turn the mic over to Ms. Pianko of the
Gotham Organization.

FEMALE VOICE: No, you go ahead.

25 [Pause]

MELISSA PIANKO: I wanted to thank

the Committee for taking the time to hear our

action today. I'm Melissa Pianko, I'm the Vice

President and the project manager for this project

at the Gotham Organization. We're thrilled to be

this far along in the ULURP process, it's been a

long time coming for us, and we're here to explain

the details of what we propose.

mentioning that we've worked with a broad range of constituents, including the Community Board, the Borough President, and the City Planning Commission, and at this point, have received favorable votes from the two voting agencies or two voting entities and also a recommendation from the Borough President. The Community Board voted 35 to nothing in favor of the project with a conditional approval and the City Planning Commission also voted favorably.

The project has historically been called Studio City and it's destined to fill a lot of needs. It's required to produce a new and expanded P.S. 51 school to serve the either K through 5 or K through 8 school residents, 600

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permanently affordable housing units, a \$35
million fund, which is going to be contributed \$20
million to build affordable housing elsewhere in
Manhattan and \$15 million to build the school, it
won't cover the entire cost of the school, but it
makes a substantial contribution. And at the same
time the project has to remain financially viable
without any other direct subsidy.

The aerial here shows the existing site as it stands right now, so you can see it's pretty underutilized given that it's a block in Manhattan. Eleventh Avenue to the west, a very large parking lot adjacent to it, vacant warehouses that are not really being used right The stables which are being used by Shamrock Stables to house horses that go in Central Park, the existing P.S. 51 school, which is a 1904 building and has overcapacity at this point, I believe there are close to 300 students in it. And then the railroad cut, which we propose it would be platforming over to build two residential buildings that will be entirely affordable housing.

The proposed development program

2 for the site includes up to 1,350 housing units.

Right now, we think it's probably going to be

4 closer to 1,250, of which 600 are permanently

5 affordable, an additional 75 are affordable during

6 the term of the 421-A abatement and then the

7 remainder will be market rate.

About 17,000 square feet of retail, including 10,000 square feet on the ground level and 7,000 square feet below grade, all the retail is clustered around 11th Avenue. Accessory parking below grade, the zoning allows for 204 spaces, and that's what we propose.

And then the new 95,000 square foot P.S. 51 school, which I'll show you the location of, it's along 44th Street, to the eastern end of the site. And then after all of the new development is completed, Gotham will adaptively reuse the existing P.S. 51 school in accordance with the guidance through the state historic SHPO.

In accordance with the requirements of SHPO, State Historic Preservation, the permanently affordable housing is broken down as follows: 168 units at or below 50% of the Area Median Income, 216 units at 135% or below, and 216

units at 165% or below. The breakdown of the types of units are shown in the bottom chart and also in your handouts. Roughly 40% of the units will be family-sized units at two and three bedrooms.

The color diagram to my left shows the site plan. The 80/20 tower is a U-shaped building along here, it's 31 stories along 11th Avenue with shorter areas on the mid-block. The L-shaped building here, as well as the two square buildings on the railroad cut, are 100% affordable, the 540 affordable units in those three buildings. The existing school is the pink building which will be adaptively reused, and then the new schools, the orange building, along 44th Street. The schoolyard is behind the orange building and then the other greener landscaped areas will be available to residents of the entire project.

We worked--can you hear me okay?
We worked extensively with the Community Board and
City Planning to develop a scheme in the design
that met everyone's needs. The Community Board
felt very strongly, as did we, that it needed to

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be contextual within the surrounding areas, which led to the emphasis of red and brick and the smaller windows along the streetscape. But then they also felt, and we agreed, that there needed to be some relief so it wasn't just a brick tower going up, which led to the glass along the corners and then punctuation of glass throughout the rest The rendering here shows the corner of the tower. 45th and 11th Avenue. This is looking west from the Hess Station, which will remain along 10th Avenue. [Off mic] The façade there again, just to mention, these are not legal windows here, but we felt that it was important to include windows along that façade so that you wouldn't be staring at a blank wall.

The view along 45th Street shows how we tried to break up the exterior so that even though it's a long block going all the way up and down 44th and 45th Street, it appears as if it's multiple buildings. And this again was to keep within the context of the surrounding area.

Again, this is 44th Street, a similar approach was taken there.

This shows the base of 44th and

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anticipate the retail to look like. Clearly, at this point, we don't know exactly what the retail will be, but the intent would be to do neighborhood uses that would serve both the residents in the community, as well as the residents in the building itself.

Below are the list of the zoning actions which Carol gave a brief overview to, but I can do again to the extent you're interested. We're suggesting an 8.54 FAR, which was established in the Hudson Yards points of agreements from 2005, and it's in R10 and R8 zones with a C2-5 overlay, the R10 is to the western edge of the site along 11th Avenue, and the R8 is to the eastern end of the site. We're asking for zoning text amendments to designate the residential site as an Inclusionary Housing designated area, and that was necessary in order to make the zoning consistent to get to the 8.54 And we're allowing for adjustments to sky FAR. exposure plane and setback regulations typically required with the underlying zoning. The reason for these requests is that the site, even though

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it's very large at four acres, with all the uses including the 1,250 new residential units, leaving the existing school standing, accommodating a very large footprint for the new P.S. 51 school, and then accommodating also the outdoor space required meant that the buildings themselves had to have changes to certain setback requirements. Like, instead of setting back 15 feet on a narrow street and 20 feet on a wide street, it had to go back 10 and 15 feet respectively. There are also slight differences in the site plan where, instead of having a 50-foot setback between two buildings--or 50-foot distance between two buildings, it goes down to 47 feet. We've gone through all these different conditions with City Planning and they were comfortable with them.

We've also asked for a special permit to allow the general large-scale plan to permit rear yard requirements differences and distances between buildings, open space height, and setback requirements, some of which I just discussed. And then the railroad right-of-way, we needed to annex that part of the site in order to be able to fit enough affordable housing on site.

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with.

We've asked also for the project to be designated as an Urban Development Action Area, UDAAP, and the disposition of the project site to Gotham, which is the developer that I'm affiliated

The project generates a lot of benefits. It creates 600 permanently affordable housing units, it contributes money and allows for the building of a 95,000 square foot new school which will be a state-of-the-art school--as opposed to something that comes from 1904, which is a lovely building, but not necessarily practical for today's needs--a \$20 million fund for affordable housing to be built elsewhere in Manhattan and a \$15 million contribution to new school construction. At the same time, we're going to be maintaining the existing P.S. 51 school, which has a historical significance, and retrofitting it so that it's even more beautiful than it is today.

CHAIRPERSON WEPRIN: Thank you very much. I'm going to start with Council Member

Comrie and followed by Council Member Garodnick

I'm happy to answer any questions.

1	SUBCOMMITTEE ON ZONING & FRANCHISES 19
2	with some questions.
3	COUNCIL MEMBER COMRIE: Thank you.
4	What is the intendedhas there been a possible
5	use designated by the Community Board for the P.S.
6	51 site?
7	MELISSA PIANKO: We're actually
8	going to be buying the P.S. 51 site as part of
9	what we're purchasing and our current
10	understanding is that we're going to be developing
11	it into market rate housing.
12	COUNCIL MEMBER COMRIE: Okay.
13	MELISSA PIANKO: We're going to be
14	buying that as part of what the purchase price is.
15	COUNCIL MEMBER COMRIE: Okay. And
16	how many stories is that now?
17	MELISSA PIANKO: It's five stories,
18	and it will remain five stories.
19	COUNCIL MEMBER COMRIE: Okay. I
20	see. But you're going to keep the historical
21	context. Is it just the façade that's historical
22	or is it inside the building as well?
23	MELISSA PIANKO: There are certain
24	features inside the building that SHPO wants us to
25	maintain so we're going to be working with them

1	SUBCOMMITTEE ON ZONING & FRANCHISES 20
2	for review of our plans. I believe the current
3	state of the letter of resolution that we're
4	working on with SHPO requires us to go back two
5	times during the planning process to make sure
6	that our plans are going to be in accordance with
7	their requirements.
8	COUNCIL MEMBER COMRIE: Okay,
9	great. And how big are the apartments? You don't
LO	say with this, you say the number of them, but
11	what's the typical floor space in the studio?
12	MELISSA PIANKO: Well the
L3	affordable housing units all comply with HPD's
L4	DACE guidelines and so we've gone through a review
15	already for buildings B and C, which are the 100%
L6	affordable buildings and those units have all been
L7	approved by DACE preliminarily in terms of the
18	layouts. The studios, I believe, rangeI'm
19	looking at my architect for confirmationrange
20	from about 400 and
21	[Crosstalk]
22	COUNCIL MEMBER COMRIE:
23	[Interposing]vou looking at, he's looking at

[Interposing] --you looking at, he's looking at somebody else. Oh, oh, oh, I'm sorry.

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MELISSA PIANKO: My architect's

1	SUBCOMMITTEE ON ZONING & FRANCHISES 21
2	her.
3	COUNCIL MEMBER COMRIE: Oh okay,
4	all right, okay.
5	MELISSA PIANKO: I would say
6	between 450 and 525 square feet for the studios,
7	anywhere around 600, 650 square feet for the one
8	bedrooms, 900 for the two bedrooms
9	[Off mic]
10	MELISSA PIANKO: Yeah, and three
11	bedrooms, 1,100 about?
12	FEMALE VOICE: About.
13	MELISSA PIANKO: Yeah.
14	COUNCIL MEMBER COMRIE: So that's
15	pretty much standard size.
16	MELISSA PIANKO: It's very standard
17	unit sizing.
18	[Off mic]
19	COUNCIL MEMBER COMRIE: All right.
20	And just for the record, the stables are being
21	relocated to…?
22	MELISSA PIANKO: There hasn't been
23	an established location for the stables yet.
24	COUNCIL MEMBER COMRIE: Okay. And
25	you said something about illegal windows, can you

for bedrooms or living rooms.

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deeper into some of the things that were said, and we can run through them pretty quickly, they're really mostly factual questions. The first is, is this entire site today owned by the City of New York from parking lot to railroad cut?

> MELISSA PIANKO: Yes.

24 COUNCIL MEMBER GARODNICK:

25 And the Hess Station, of course, is--well is the

rezoning.

1	SUBCOMMITTEE ON ZONING & FRANCHISES 26
2	CAROL CLARK: That's correct.
3	COUNCIL MEMBER GARODNICK: The
4	phasing of the school, you noted that P.S. 51 is
5	part of the purchase
6	MELISSA PIANKO: Mm-hmm.
7	COUNCIL MEMBER GARODNICK:by
8	Gotham from the City and that you're going to
9	adaptively reuse it for market rate housing
10	MELISSA PIANKO: Mm-hmm.
11	COUNCIL MEMBER GARODNICK:and
12	that there will be a new school built on 44th
13	Street.
14	MELISSA PIANKO: Mm-hmm.
15	COUNCIL MEMBER GARODNICK: Can you
16	give us a sense as to the phasing of the school,
17	where in connection with this project will the
18	school come in?
19	MELISSA PIANKO: Well the school
20	COUNCIL MEMBER GARODNICK: Or when
21	I suppose
22	MELISSA PIANKO: Right.
23	COUNCIL MEMBER GARODNICK:is
24	really the
25	MELISSA PIANKO: Gotham's not

building the new school, it's being built by the
School Construction Authority, so we don't control
the timing of it. What we've committed to the
School Construction Authority and HPD is that we
won't take possession of the existing school until
the new school is ready for the students to move
into it, so they'll remain in the existing school
during the construction period. We've also
committed to work with the SCA, with the school
itself, with the Department of Education to be
able to have a task force so that we have controls
for construction and logistics during that time
period, 'cause obviously doing a very large
construction site around an operating school is
going to prove a challenge.
COUNCIL MEMBER GARODNICK: So

COUNCIL MEMBER GARODNICK: So Gotham is constructing the school?

MELISSA PIANKO: No, we're not.

COUNCIL MEMBER GARODNICK: School

Construction Authority is constructing the school,
but that is going to be part of the area that

Gotham is buying from the City?

MELISSA PIANKO: No, that's going to be carved out of the area Gotham's buying.

COUNCIL MEMBER GARODNICK:

Okay.

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1	SUBCOMMITTEE ON ZONING & FRANCHISES 31
2	MELISSA PIANKO: Entirely market.
3	COUNCIL MEMBER GARODNICK: Oh,
4	'cause that's the only one which is entirely
5	market
6	MELISSA PIANKO: Exactly.
7	COUNCIL MEMBER GARODNICK:
8	everything else is either an 80/20 or it's 100%
9	MELISSA PIANKO: Right.
10	COUNCIL MEMBER GARODNICK:
11	affordable. Okay.
12	MELISSA PIANKO: And that'll only
13	be about 40 or 50 units in the end.
14	COUNCIL MEMBER GARODNICK: Okay.
15	The zoning on either side here? I know you all
16	are requesting change from N1-5 to R8 and R10.
17	MELISSA PIANKO: [Interposing] And
18	R10.
19	COUNCIL MEMBER GARODNICK: In the
20	surrounding neighborhood here, what is the zoning,
21	let's say from 44th to 43rd and from 45th to 46th
22	between 10th and 11th?
23	MELISSA PIANKO: [Off mic] answer
24	FEMALE VOICE: Yeah, sure. [Pause]
25	Sorry, the zoning to the south

the Hudson Yards development and it has not been

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determined yet, but the points of agreement states that it would be used towards the citywide housing program.

COUNCIL MEMBER GARODNICK: Okay.

Last two questions, one, you noted that there was conditional approval by the Community Board which got you the 35 to 0, what were those--I don't know if this is a list 100 things or 5 things, you can help me understand, what were the conditions and tell me if they were met.

MELISSA PIANKO: Sure, the conditions were that any inclusionary housing bonuses that we received as a result of the development be used onsite and not transferred elsewhere. So to the extent that there is additional FAR that was permitted because of the number of low income units we're building, that we agree not to sell those or develop them elsewhere offsite, which we were able to do.

The second condition was that we do design and development substantially similar to the renderings we showed them during the presentations in the fall, as well as the ones we showed you today, which are the same renderings.

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They felt very strongly that we keep the contextual nature of the area with the red brick and the punched windows and we were able to commit to that as well.

The third requirement were that we distribute the low income units or the affordable units in the 80/20 on at least 80% of the floors and have no more than 33% of any given floor have low income units on it. That also applied to buildings B and C, which are the 100% affordable buildings, but the distribution there is a moot point since all the units are affordable.

Do you have the letter?

FEMALE VOICE: Yeah.

[Pause]

MELISSA PIANKO: They requested that we work with SHPO in terms of—or with some other entity to make sure that the P.S. 51 was adaptively reused. They've asked that 50% of the units be two and three bedrooms, family—sized units, which was not a request we could accommodate and the reason is that, in order to fit the full 600 of permanently affordable units, and particularly to fit the 540 units in the two

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square buildings on the railroad cut and the L-shaped building in the middle, it wasn't possible to increase the unit sizes.

They requested that the apartment finishes be consistent so that all units within the 80/20 had the same countertops and doorknobs and that kind of thing. And we've said that, to the extent it's possible, financially we will do that, but we're not 100% sure that we're going to be able to handle that. The project is financially very stretched, you can imagine in this market environment financing a million square foot project is no simple feat and we felt that it was more important to get it done than to make sure that all the countertops were the same. Within buildings B and C, the 100% affordable buildings, we will be maintaining systematic finishes throughout.

Then they also asked that the remaining 75 units be permanently affordable and we're in discussions right now with HPD and City Council to figure out if there's a way to make that possible.

They wanted the parking to be

limited to 204 spaces so that they didn't have more parking. They asked for the trees to be planted according to Zoning Resolution 96-51, which we would do anyway. And they've requested that the P.S. 51 playground be available during non-school hours to the public, which is not something in our control, again, that's the Department of Education and the school itself. They requested the 50% of the preferences for the affordable housing be to residents in the community, which we were able to commit to.

They asked that the \$20 million affordable housing fund be used in the Hudson Yards and Chelsea rezoning areas. We don't control that, again, that's an HPD decision.

Oh, and they asked that the commercial uses be limited to one FAR and that they not extend back more than 75 feet and we are only planning to do 17,000 square feet of commercial, only 10,000 square feet counts towards the FAR, but since it's above grade, that's well under one times FAR. And as of right now, we can commit to the 75 feet.

I think that was all.

Mr. Chair, and thank you for the presentation.

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process.

that my colleague asked, I guess the response was that part of the \$20 million housing fund is going to be built for the school. Is that a fact or what? I think someone responded to that.

MELISSA PIANKO: My microphone on?

Okay. There's \$35 million that we're paying for the entire site, \$15 million is being used towards the school, and the remaining 20 million's being used for affordable housing.

FEMALE VOICE: Citywide.

MELISSA PIANKO: Citywide.

COUNCIL MEMBER JACKSON: No, I understand that, but I believe, maybe Carol or somebody else responded, that he asked how was the school going to be funded.

MELISSA PIANKO: Oh.

COUNCIL MEMBER JACKSON: And part of the response was that some of the housing fund money was going to be used for the school. Didn't one of you answer to that?

CAROL CLARK: Yeah, and we didn't want to be misleading in any way, and I apologize, Council Member Jackson, if we were. The 15 million that is going to towards the school that Ms. Pianko spoke about will not fund the full cost of the school, the SCA, the School Construction Authority and the Department of Education will have budgeted funds which will take care of paying for the remainder that is needed. And, as I was

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that?

Jackson.

okay.

[Off mic]

COUNCIL MEMBER JACKSON:

Now I

playground for the students in the school, not

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1	SUBCOMMITTEE ON ZONING & FRANCHISES 41
2	it's a public park.
3	COUNCIL MEMBER JACKSON: Okay.
4	Because it's my opinion that that, even though
5	it's a playground and it's a park, it should be
6	made available to the public and not exclusively
7	for that development.
8	MELISSA PIANKO: Right, well it's
9	actually
10	COUNCIL MEMBER JACKSON:
11	[Interposing] To me, that's very important that
12	all parks and playgrounds be made publicly
13	accessible to the residents of the community and
14	knowing that community, even though when you go
15	further west, there's some park there, but still
16	and all, why should someone have to go by a park
17	when it's right there?
18	MELISSA PIANKO: I absolutely
19	understand your point, it's actually not part of
20	the site that we're purchasing and so it's not in
21	Gotham's control or HPD's control.
22	COUNCIL MEMBER JACKSON: I
23	understand
24	MELISSA PIANKO: Yeah.
25	COUNCIL MEMBER JACKSON:but it

1	SUBCOMMITTEE ON ZONING & FRANCHISES 42
2	was part of the presentation.
3	MELISSA PIANKO: Yeah, I apologize,
4	I was just explaining what I think the SCA is
5	planning to do.
6	COUNCIL MEMBER JACKSON: Okay.
7	Well I can ask those questions later on next
8	MELISSA PIANKO: Absolutely.
9	COUNCIL MEMBER JACKSON:week or
10	next month.
11	MELISSA PIANKO: Absolutely.
12	COUNCIL MEMBER JACKSON: Okay.
13	Thank you.
14	CHAIRPERSON WEPRIN: Thank you.
15	Anybody else have any questions? All right, well
16	I want to thank this panel. We do have two panels
17	to speak in favor of the project, so you're
18	excused. We have a
19	CAROL CLARK: Thank you.
20	CHAIRPERSON WEPRIN:four person
21	panel, Nick, we're going to need one more chair up
22	front there, whoever can handle that. I'd like to
23	call up, representing Senator Tom Duane, Seth
24	Robert Berliner, the senator represents the area
25	and he is in Albany today. Sarah Desmond from

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Community Board 4, Joe Resstucia, Resstuckia, also
from Community Board 4, and Lucas Shapiro from the
Housing Conservation Coordinators. Okay, ladies
and gentlemen, we're going to put a three minute
limit on the presentations, so we'll set the clock
and run three minutes for each of you and then
we'll ask questions if there are any.

We ready, Nick, to start? [Off mic] keep going? Okay.

[Off mic]

CHAIRPERSON WEPRIN: Okay. Sorry, that's all right, sorry [off mic]. Okay, let's get started.

SETH BERLINER: My name is Seth Berliner, I'll be reading a portion of Senator Duane's remarks.

My name is Thomas K. Duane and I represent New York State's 29th Senate District, within which lie the P.S. 51 Gotham West project site and the surrounding neighborhood of Clinton-Hell's Kitchen. Thank you for the opportunity to testify.

I want to express my gratitude to Gotham, HPD, DCP, and SCA for their commitment to

working with the community throughout ULURP and especially for already incorporating some of CB 4's recommendations. I am pleased with many aspects of the current proposal, but I also wish to highlight some concerns that remain.

I'm delighted that the project will include the 600 permanently affordable apartments that the community was promised. Unfortunately, only 40% of these units will have two or more bedrooms. While I appreciate that Gotham has modified its plan to accommodate even that number, the community and I would like to see at least 50% of the units be made family-sized. I also strongly urge Gotham to make the 75 additional affordable units it plans to build under the 80/20 program affordable in perpetuity.

Also, the compromise made on height in this development highlights the urgency of the proposed 11th Avenue rezoning and its associated height limits, and I hope that DCP will move forward to that rezoning with due speed.

Finally, while the proposal for the new school building is not before you today, it is clearly an inextricable piece of the Gotham West

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2 project. I'm incredibly excited that the

community will finally get the new, upgraded,

4 larger school it was promised and so deserves, and

5 I thank P.S. 51 Principal Nancy Sing-Bock, her

6 staff, and parents for their unyielding advocacy.

Still, some parts of the proposal

8 for this school trouble me. The DEIS estimates

9 that even with the planned seats at P.S. 51,

10 elementary schools in the area will be operating

11 at 194% capacity after the proposed development's

12 introduction of 162 elementary-aged students,

13 | exacerbating an already terrible problem. Given

that a main goal of this development is increased

15 | educational space, it defies logic that we would

16 not take full advantage of this opportunity to

17 remediate a significant shortfall in elementary

18 | school seats. Specifically, I'm perplexed as to

19 why SCA and DOE continue to consider committing

20 more than 40% of the new P.S. 51 school seats to

21 intermediate-aged students

Further, I'm disheartened by SCA's proposal to replace the current playground with a smaller space when it will have to accommodate the larger number of students. I have long held that

it is crucial that SCA make every effort to find a way to accommodate a play space on the roof. I understand that SCA officials have recently publicly committed to further investigating this possibility and I look forward to a productive

Finally, it's imperative that the P.S. 51 community be fully involved in this process, and so I urge the creation of a task force on which P.S. 51 parents, teachers, administrators, and other concerned parties can come together to discuss the many important issues at stake.

Again, I commend Gotham, HPD, DCP, and SCA for their engagement with the community and for the many positive aspects of this proposal. There remains room for improvement, and I look forward to working with all stakeholders toward that end. Thank you.

CHAIRPERSON WEPRIN: Thank you.

SETH BERLINER: Just missed, huh?

I was so close.

CHAIRPERSON WEPRIN: Thank you very

25 much.

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conversation.

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2 SARAH DESMOND: Good morning, my

name is Sarah Desmond, I am the co-chair of Community Board 4's Land Use Committee and I'm the Executive Director of Housing Conservation Coordinators. We're thrilled to be here before you to finally bring this project to a close, which is more than five years in the making, coming from the Hudson Yard's points of agreement. There are a number of community benefits that the Community Board has worked tirelessly with Gotham and other stakeholders over the past three years to bring about, which include the 630-seat new, desperately needed P.S. 51, more than 600 units of affordable housing, and the affordable housing development fund that will be developed as a result of this project.

I'm going to focus my testimony
this morning on a few minor modifications that we
are concerned that we would like to see to make
this a better project, but also there are a number
of agreements that have been made along the way
that need to be incorporated into final documents
that may not be within the purview of the ULURP,
but need to be agreed to in separate documents.

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The Community Board on the affordable housing has focused on two main issues. The first is in addition to the 600 units that have been promised under the Hudson Yards rezoning, there are additional 75 units that will be created under the 80/20 program. Our community district has more units developed under the 80/20 program than any other community in, I think, New York state. We have a huge number of units and we have two concerns on those units. The first is that at the end of the term, 20 or 30 years, they will expire, so we're going to have a large number of units that will be expiring at the same time.

The second is, because the distribution of units is required--the affordable units is required to mirror the market rate units, we have the market in our community is for studio and one bedrooms so, therefore, we have a disproportionate number of affordable units that are studio and one bedrooms. So this project was an attempt to try to balance that and create more family-sized units that are affordable for our community members.

So we ask in this project that the

75 additional units be made permanently
affordable. Gotham has indicated that as long as
it doesn't affect their financing, which it should
not because the units will be affordable for the
term of the bond anyway, that they would agree to
this and to our permanency for these units. And,
second, we ask that 50% of the units be made twobedroom plus. If they were to make the 75
additional units affordable, they can accommodate
the 50% of the units being two bedrooms, and it
would make it a much better project that fits
within the community.

In addition, we had a number of concerns that were addressed en route or that are still under discussion. Namely the C2-5 overlay of which Gotham spoke, that they had agreed to limit the commercial uses only to the avenue and not to bring them on the side streets. They've agreed to that and we just want to make clear that the site plan is actually very specific to those-to the commercial uses. And there are a few other issues that will be addressed by my fellow Community Board members.

Thank you.

[Off mic]

JOE RESSTUCIA: My name is Joe
Resstucia, I'm the Co-Chair of the Housing
Committee Community Board 4 and Executive Director
of Clinton Housing Development Company.

First of all, I do want to thank
Gotham and everyone who has worked on this. We
have worked for five years on the project, but you
should understand, the project was started in
1974, the land was condemned for a new school,
which we never saw. It became a Studio City
project, television studios, we never saw that, as
part of that, and the community fought with the
SCA to negotiate additional classrooms, they
didn't want any, and now we finally end up with a
new school. So it goes back to its original
intent and we are extremely happy about this.

It has been a horrible balancing act between height, bulk, massing, unit size. It is not perfect, we're clear about it, that's why we got our unanimous vote, perfection doesn't work on the West side, it's what you can figure out to make work.

I do want to stress what Sarah said

about the 75 units, the issue of whether it can work financially is not about the immediate nature of it, it's the long-term financial. Gotham is looking for over the long-term, the upside of those 75 units. My answer is, this is public land and it should be used for public benefit, and we have such little public land in this community, it must be used in that manner. Remember this is a give back for Hudson Yards, 12,000 units, the majority of which will be market rate. So this is a very important site for us, that we were able to settle after a very long period of time.

I want to thank Gotham for working with the existing school building and SHPO, so we actually get the historic preservation happening there. Again, a very important community landmark, not useful today for a school, but certainly should be left for the long memory of the community.

We do want to stress that, although you're not dealing with the playground today and the rooftop space, this is a major issue for the entire community and the P.S. 51 community. I want to thank Council Member Jackson, the

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community is absolutely concerned that this

playground be a public space long-term. The SCA

has said they're interested, but they haven't

committed; at our next hearing, we need to have

them commit once and for all.

The last piece is, the kids deserve to be in sun, not just in shadow. How the whole site plan worked out 'cause of all the compromises, the school ends up on West 44th Street -- it does mean the playground is in shadow. However, we can compromise and build some sort of rooftop playground on top of this school. SCA has been resistant, they've talk to us about mechanical equipment, and it's basically been an obstacle course. We're interested in working with the Council to settle this going forward, 'cause the P.S. 51 parents and those kids finally in a new place do not deserve to be in shadow, they deserve to have some sort of compromise as we have had with everything else.

So thank you very much for your attention to this.

[Off mic]

25 [Pause]

1	SUBCOMMITTEE ON ZONING & FRANCHISES 53
2	CHAIRPERSON WEPRIN: Okay. You can
3	restart the clock so we don't have to hear the
4	ding-dong again.
5	LUCAS SHAPIRO: Good morning
6	everyone. [Off mic] Oh
7	CHAIRPERSON WEPRIN: Thank you,
8	Councilman. Shoot.
9	FEMALE VOICE: Oh, it's on.
10	LUCAS SHAPIRO: Okay. Good morning
11	everyone, my name is Lucas Shapiro, I am a
12	community organizer at Housing Conservation
13	Coordinators. We work on affordable housing
14	advocacy, tenants' rights, and I've also had the
15	pleasure of working with a number of the community
16	stakeholders over the course of the last several
17	years, especially the parents and faculty and
18	staff and some of the neighborhood residents
19	around P.S. 51, affordable housing site.
20	I know that we're not primarily
21	focusing on the school today, but in a sense there
22	is a kind of a de facto site selection for the
23	school since we are carving out the entire rest of
24	the site map with the exception of the school. So
25	the school is going to be exactly where it is on

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the space here and there are some issues that like to bring up.

One is, it's been mentioned is the timing of the construction at P.S. 51, it's somewhat unique that there's being a school built adjacent to a currently functioning school, so there's some really special concerns that relate The timing of the construction, as the to that. school will continue to operate in its current location onsite, in the middle of the construction site both projects must proceed on the same timeline to limit the period of disruptions to school operations and ensure a smooth transition to the new school. Other mitigation measures must include limiting the health impacts on the young population during construction. There are elevated asthma rates in this neighborhood and certainly the demolition, foundation construction, and all the rest is of special concern for parents there. P.S. 51 and CB 4 have identified a number of measures including--and because if there are additional professional studies about the air quality issues that will come through construction.

The other is that the school's playground, which is going to be shrunk,

4 unfortunately, with this design, will be

5 inoperable during construction. So there is going

6 to be another playground location in the immediate

7 area that's going to need to be identified, and

8 that needs to happen in addition to securing safe

9 transport for students to actually get to that

10 playground during the school day. So the school

and other community advocates are asking that

12 there be a school crossing guard that can

transport students to the temporary playground.

14 The financial contribution that

Gotham mentioned, the \$15 million that's going to

16 go to underwrite the construction of P.S. 51, that

17 must be segregated solely to the construction of

18 P.S. 51 and not somehow shifted elsewhere in the

19 process.

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Department of Education to continue operations at the existing P.S. 51 until the new facility is constructed. This must be formalized prior to the

And lastly the right of the

disposition so that there is no other displacement

25 to a third location of students throughout this

KATHERINE CONSUELO JOHNSON: Okay.

Hello, hello, my name is Katherine Consuelo

Johnson and I'm a parent of a third grader at P.S.

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51. I have been on The New School Committee for the last three years, and I just want to say that the P.S. 51 community is happy and thrilled to be a part of the process of building a new school for our children and future generations.

With that being said, here are some concerns and requests from the P.S. 51 community about the upcoming development site with Gotham and School Construction Authority. The current P.S. 51 requests the formation of a P.S. 51 task This task force would include members from force. the SCA, DOE, Gotham, and P.S.51 task force members. This task force would oversee immediate issues solely pertaining to P.S. 51. Such issues are parking for teachers and staff during construction; P.S. 51 would need a full-time crossing quard during the entire construction process; the task force would monitor issues such as noise pollution, air pollution, traffic, and parental concerns.

The current P.S. 51 community requests that there is a construction program for all phases of construction. The current P.S. 51 community requests that the construction program

take into consideration the school year and program demolition and other caustic construction during summer vacation, not during the school year.

The current P.S. 51 also requests a smooth transition from one school to another. The current P.S. 51 also requests that the money Gotham is contributing to the new P.S. 51 school be put in a special account fund to be used solely for the construction of P.S. 51 and nothing else. The current P.S. 51 also requests that no new commercial zoning occur on the side streets, 44th and 45th Street. P.S. 51 requests that the commercial zoning be limited to the avenue.

Today, this Council is selecting the sites for all the buildings on the property, except P.S. 51. In selecting these sites, the fate of P.S. 51 is included. The current P.S. 51 community continues to desire a playground with sunlight, not the canyon described in the Gotham blueprints. The current P.S. 51 again requests a large, sunny schoolyard. We would like back our entire playground. The current P.S. 51 again requests a rooftop playground for the students of

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P.S. 51.

P.S. 51 is the Elias Howe school,

P.S. 51 is also a Title 1 school, 65% of our

families are at or below poverty level. Many

parents work and cannot attend many meetings, much

less hearings during the day. Although there are

not many parents here today, we all share the same

sentiments: all parents at P.S. 51 want the

development of 44th and 45th Streets to be safe

for their children and the community.

I ask the New York City Council to please help P.S. 51 have a successful next 30 months of construction. I want to thank you for reviewing all our requests.

ARCELIA VIVAR: Hi, my name is

Arcelia Vivar, I am co-President of the PTA of

P.S. 51. I am parent of three children [off mic]

to P.S. 51 and I'm here today as one of the

representatives of the school P.S. 51 community.

While we understand that the primary focus of today's hearing is not primarily focused on the new schools zoning, change under construction will determine that the footprint of the future school, we have many concerns that

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arise from the decisions you make based on the hearing. P.S. 51 community feels as stronger that the new school should remain a pre-K to fifth grade and not be changed pre-K to eighth grade.

As [off mic] planning from the report by New York State Senator Tom Duane and Manhattan Community Board 4 in August 11, 2009, the following data was presented in the press conference, which was attended by many local politicians, neighborhoods, and parents, and the best case scenario, a planning expansion of P.S. 51 and existing capacity of P.S. 111, unfortunately, public school enrollment [off mic] capacity and new developments come online. In fact, by 2019, [off mic] additional classroom are created 1,026 elementary school age. A student will be out seats. We know that projection showed that there is an extremely shortage of elementary school seats. There before P.S. 51 is requesting that the newest school be solely a pre-K to fifth grade school in order to expand the number of elementary school seats that we'll need in the This may be our last chance for long time future. to solve this problem of elementary school

overcrowding on the West side. If don't provide school seats for pre-K to fifth grade and P.S. 51 the new school building, we may be faced with overcrowding soon after the new school opens.

Since you are considering the rezoning of this entire site except for the school, the rezoning will be in effect [off mic] and the footprints for the future P.S. 51. The proposed footprints that Gotham has given the School Construction Authority of the school and the playground has necessary the SCA to design a very small, dark playground for P.S. 51.

Okay. Add to all the 12,200 square feet, the planned playground is much smaller than current playground which over 16,000 square feet.

CHAIRPERSON WEPRIN: Thank you very much, thank you both. Again, a lot of these issues are issues that we aren't considering here today, but luckily we have the Chair of the Education Committee as part of the panel and I'm sure he will raise issues to do with this in the future.

He has some questions at the moment, so Mr. Jackson.

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2 COUNCIL MEMBER JACKSON: Thank you.

Well let me first thank you, both as parents coming in and expressing your opinions on behalf of the many parents that could not be here because of other obligations.

But my question is, did you raise these issues or concerns at the Community Board, and if so, what type of reaction did you get from the Community Board, knowing that having a playground that has sunlight and not shadow is important overall, and knowing that the area that we're talking about is a heavy commercial area, there's a lot of trucks and everything, and having a rooftop playground would be an ideal situation that could meet two goals: one, having additional playground space and, number two, having direct sunlight coming onto the roof? Were these raised at the Community Board or elsewhere, and what type of response did you receive, either from Gotham, the Community Board, or anyone else?

ARCELIA VIVAR: Go ahead.

KATHERINE CONSUELO JOHNSON: We have been following the whole process, I, myself, for the last three years, and we have gone through

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the Community Board. CB 4 is well aware of where P.S. 51 stands on sunlight in our playground and the rooftop. And the last City Council hearing meeting, we submitted some asks, I think you guys know what those mean, and one of those was--well many of those was the rooftop or figuring out a way to have sunlight in the schoolyard, and originally, the School Construction Authority was not even thinking about having a school--a rooftop and the more CB 4 has helped us, it's now the School Construction Authority is actually thinking about maybe perhaps doing a rooftop. From what I've seen and heard at meetings at P.S. 51, basically the new school blueprint is done, all five floors are planned out, it's a beautiful building. The story is that the roof is, since the school has such a small footprint, all the mechanics of the school are on top of the roof, and that's kind of where we have a problem because the School Construction Authority has nowhere to put these mechanics, yet we want a rooftop playground, we need a rooftop playground. So like Mr. Resstucia requested, we need to find a way where both parties--

1	SUBCOMMITTEE ON ZONING & FRANCHISES 66
2	COUNCIL MEMBER JACKSON: Yes, I
3	understand.
4	ARCELIA VIVAR: Yes.
5	KATHERINE CONSUELO JOHNSON: And
6	also
7	COUNCIL MEMBER JACKSON: But
8	there's after the school uses it, there's all
9	weekends, and in summertime, it gets dark about
10	quarter to nine.
11	KATHERINE CONSUELO JOHNSON: You're
12	absolutely right.
13	COUNCIL MEMBER JACKSON: Okay.
14	KATHERINE CONSUELO JOHNSON: One of
15	the concerns was
16	COUNCIL MEMBER JACKSON: Okay,
17	okay.
18	KATHERINE CONSUELO JOHNSON:that
19	the way
20	COUNCIL MEMBER JACKSON:
21	[Interposing] And there are lights, too.
22	KATHERINE CONSUELO JOHNSON:the
23	entrance into the playground, you kind ofit's
24	just we can't really visualize how the public
25	would get in because the entrance is so small to

1	SUBCOMMITTEE ON ZONING & FRANCHISES 67
2	the playground. Can you see the orange new school
3	and thenso there's the school and then you have
4	this narrow, little parkway or just hallway into
5	the schoolyard so
6	COUNCIL MEMBER JACKSON:
7	[Interposing] Well then that's an issue.
8	KATHERINE CONSUELO JOHNSON: That's
9	something we need to figure out together as a
10	COUNCIL MEMBER JACKSON: Right.
11	KATHERINE CONSUELO JOHNSON:
12	community.
13	COUNCIL MEMBER JACKSON: Okay.
14	That's an issue.
15	KATHERINE CONSUELO JOHNSON: Yeah.
16	COUNCIL MEMBER JACKSON: Okay.
17	Thank you.
18	KATHERINE CONSUELO JOHNSON: Thank
19	you.
20	COUNCIL MEMBER JACKSON: I mean, my
21	final comment, since we're dealing with city land
22	and we're dealing with the community, I just,
23	overall, feel that it needs to be accessible to
24	the community when it's not being used by the
25	primary users.

1	SUBCOMMITTEE ON ZONING & FRANCHISES 69
2	the project we just heard about. And the two
3	cafes, the two sidewalk cafes, LU 33, Lovely Day
4	in Community Board 2, 20105118 and LU 34, Ivy's
5	Bistro, Community Board 1, number 20105167.
6	[Off mic]
7	CHAIRPERSON WEPRIN: Okay. Okay,
8	the Chairman is going to recommend an aye vote on
9	all these coupled matters. I will ask the Counsel
10	to please call the roll and then announce the
11	final result at the end.
12	FEMALE VOICE: Jimmy Vacca is on
13	his way up.
14	[Pause]
15	CHRISTIAN HYLTON: Christian
16	Hylton, Counsel to the Committee. Chair Weprin.
17	CHAIRPERSON WEPRIN: Aye.
18	[Pause]
19	CHRISTIAN HYLTON: Council Member
20	Comrie.
21	COUNCIL MEMBER COMRIE: Aye on all.
22	CHRISTIAN HYLTON: Council Member
23	Jackson.
24	COUNCIL MEMBER JACKSON: Mr. Chair,
25	may I be excused to explain my vote?

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CHAIRPERSON WEPRIN: Mr. Jackson to explain his vote.

4 COUNCIL MEMBER JACKSON: Thank you.
5 While I listened to the presentations and I

While I listened to the presentations and I support moving forward, my concerns are about the school and the funding for the school and also the use of the playground and the issues and concerns that the parents raised as far as the shadow and about the playground on top of the school. that that is not part of this particular vote, but in some respects, it is, because if in fact we're approving the entire rezoning, in fact, I would liked to have seen the other stuff come first and then for us to vote on this, but it is not my district. I understand the Community Board approved it with conditions and those conditions were satisfied, and I understand the Council Member whose district it's in, Council Member Quinn, our Speaker, approves of it. I approve it with the reservations of which I stated and hopefully those issues and concerns will be dealt with when we vote on the end of other Subcommittee of Land Use and subsequently the Land Use Committee.

1	SUBCOMMITTEE ON ZONING & FRANCHISES 71
2	With that reservation, I vote aye
3	on all.
4	CHRISTIAN HYLTON: Council Member
5	Seabrook.
6	COUNCIL MEMBER SEABROOK: Aye on
7	all.
8	CHRISTIAN HYLTON: Council Member
9	Vann.
10	COUNCIL MEMBER VANN: Aye.
11	CHRISTIAN HYLTON: Council Member
12	Garodnick.
13	COUNCIL MEMBER GARODNICK: Aye.
14	CHAIRPERSON WEPRIN: And we're
15	going to hold open the rolls for 15 minutes in
16	order to have someone whom stepped out.
17	CHRISTIAN HYLTON: By a vote of six
18	in the affirmative, none in the negative, no
19	abstentions, LU 28, 29, 30, 31, 32, 33, and 34 are
20	approved and referred to the full Land Use
21	Committee.
22	CHAIRPERSON WEPRIN: Thank you very
23	much. And the meeting is not adjourned yet, yes.
24	[Off mic]
25	FEMALE VOICE:Vacca comes

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2	[Off mic]
3	[Pause]
4	CHAIRPERSON WEPRIN: Okay. No,
5	I'll wait, okay. All right, well thank you all
6	very much.
7	[Long pause]
8	SERGEANT-AT-ARMS: Excuse me, but
9	can you take your conversations outside, please?
10	We have another meeting about to start. Thank
11	you.
12	[Long pause]
13	[Off mic]
14	[END TAPE 1002 SIDE A]
15	[START TAPE 1003 SIDE A]
16	MALE VOICE: Council Member Vacca.
17	COUNCIL MEMBER VACCA: I vote aye.
18	CHRISTIAN HYLTON: Vote now stands
19	seven in the affirmative, none in the negative, no
20	abstentions.
21	CHAIRPERSON WEPRIN: Terrific. Now
22	I will make a motion to adjourn the meeting.
23	Thank you.

I, Tammy Wittman, certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Signature Tammy Withman

Date __March 10, 2010_