CITY COUNCIL CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON FIRE & EMERGENCY MANAGEMENT

Jointly with

COMMITTEE ON TECHNOLOGY

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September 8, 2020 Start: 10:11 a.m. Recess: 11:52 a.m.

HELD AT: Remote Hearing (Virtual Room 1)

B E F O R E: Joseph C. Borelli Chairperson

> Robert F. Holden Chairperson

COUNCIL MEMBERS: Justin L. Brannan Fernando Cabrera Chaim M. Deutsch Alan N. Maisel Costa G. Constantinides Peter A. Koo Brad S. Lander Eric A. Ulrich Paul A. Vallone Kalman Yeger

World Wide Dictation 545 Saw Mill River Road – Suite 2C, Ardsley, NY 10502 Phone: 914-964-8500 \* 800-442-5993 \* Fax: 914-964-8470 www.WorldWideDictation.com

## A P P E A R A N C E S (CONTINUED)

Richard Napolitano NYPD Deputy Chief

Jessica Tisch DoITT Commissioner

Jon Paul Augier FDNY Deputy Commissioner

Michael Clarke NYPD Managing Attorney for Legislative Affairs

Joe Morrisroe DoITT Director of 311

1 COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 4 2 SERGEANT AT ARMS: Recording has started. 3 UNIDENTIFIED: [inaudible] recording. 4 SERGEANT AT ARMS: Thank you. Sergeant 5 Beondo [sp?]. You may begin with your opening 6 statement. 7 UNIDENTIFIED: Good morning all and welcome to today's New York City Council hearing on 8 9 the Committees of Fire and Emergency Management 10 jointly with Technology. At this time, would all 11 panelists please turn on their video. Once again, 12 all panelists please turn on your videos. То 13 minimize disruption, we ask everyone to please place 14 electronic devices on vibrate or silent mode. If you 15 wish to submit testimony, you may do so at testimony@council.nyc.gov. Again, that is 16 17 testimony@council.nyc.gov. Thank you for your 18 corporation. Chair, we are ready to begin. 19 [gavel] 20 CHAIRPERSON BORELLI: Sorry if that was 21 loud. The notes say make sure it's audible, so I 2.2 did. Thanks for joining this virtual hearing for 23 today's Committee on Fire and Emergency Management 24 and Technology. Today the committees will be 25 examining the City's 911 and 311 responses during

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 5 |
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| 2  | last months' Tropical Storm Isaias. Additionally,                          |
| 3  | the Committee on Technology will be hearing                                |
| 4  | Introduction number 1755 sponsored by my friend and                        |
| 5  | colleague Chair Holden. I want to point out all the                        |
| 6  | Council Members who have so far joined. Including                          |
| 7  | Chair Holden, that would be Council Members Koo,                           |
| 8  | Council Members Maisel, Cabrera, Council Member                            |
| 9  | Vallone, Brannan, Yeger, and I believe that's it.                          |
| 10 | Please forgive me if I've missed anyone. The counsel                       |
| 11 | will tell me. Emergency services including those                           |
| 12 | provided by the NYPD and EMS are amongst the most                          |
| 13 | critical services provided by the City. On a daily                         |
| 14 | basis New Yorkers rely on connecting to emergency                          |
| 15 | dispatchers when faced with a medical emergency, a                         |
| 16 | fire or a public safety threat. These often times                          |
| 17 | life or death situations can be impacted by a few                          |
| 18 | minutes or even seconds of delay in the response.                          |
| 19 | Unfortunately, on August $4^{	ext{th}}$ the City was being                 |
| 20 | thrashed by Tropical Storm Isaias, and hundreds of                         |
| 21 | thousands of New Yorkers were without power. Calls                         |
| 22 | to our 911 system went unanswered. Although the                            |
| 23 | Administration has conceded that there were temporary                      |
| 24 | delays in answering emergency calls, there has been                        |
| 25 | no public explanation for the cause of these delays,                       |
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| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 6 |
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| 2  | no clarity on the scope of these issues, or impact on                      |
| 3  | the public, and no assurances, most importantly, from                      |
| 4  | the Administration that they are working to address                        |
| 5  | this issue. At this hearing today, we hope to                              |
| 6  | receive a full picture of the happenings during                            |
| 7  | Tropical Storm Isaias and what the City is doing to                        |
| 8  | ensure that never again happens in a time of crisis.                       |
| 9  | I would now like to turn it over to Chair Holden, the                      |
| 10 | Chair of the Committee on Technology to give his                           |
| 11 | opening statement.   |
| 12 | CHAIRPERSON HOLDEN: Thank you Councilman                                   |
| 13 | Borelli, and good morning. I am Council Member                             |
| 14 | Robert Holden, Chair of the Committee on Technology.                       |
| 15 | I would like to welcome you all to our hearing. I am                       |
| 16 | pleased to join the Committee on Fire and Emergency                        |
| 17 | Management chaired by my good friend Council Member                        |
| 18 | Joe Borelli of the great borough of Staten Island.                         |
| 19 | Today, we'll be focusing on the challenges faced by                        |
| 20 | New York City's 311 and 911 systems during Tropical                        |
| 21 | Storm Isaias. I will look to gain a better                                 |
| 22 | understanding of how these systems can be approved                         |
| 23 | upon for the future. We will also be hearing Intro.                        |
| 24 | 1755 regarding an assessment of the 311 service                            |
| 25 | request intake map. Intro. 1755, of which I'm a                            |
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| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 7 |
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| 2  | sponsor, would require the Department Of                                   |
| 3  | Informational Technology and Telecommunications to                         |
| 4  | conduct an assessment of the interactive map                               |
| 5  | accessible through the 311 website or mobile device                        |
| 6  | application that is used for the intake of 311                             |
| 7  | service request and complaints. In order to determine                      |
| 8  | the feasibility of improving the location accuracy of                      |
| 9  | the 311 intake map, the department would also require                      |
| 10 | to submit a report of the results of the assessment                        |
| 11 | to the Council. The 311 and 911 systems of New York                        |
| 12 | City are the largest in the country, yielding the                          |
| 13 | highest call volume per year as well as servicing the                      |
| 14 | most people. However, Tropical Storm Isaias has made                       |
| 15 | it clear that our calls system still have a long way                       |
| 16 | to go to sufficiently serve our communities when we                        |
| 17 | need them most. During the storm, many New Yorkers                         |
| 18 | trying to call 911 were met with an answering service                      |
| 19 | and were unable to reach a live operator.                                  |
| 20 | Unfortunately, this was not the first time that this                       |
| 21 | happened this year. The 911 system's lack of capacity                      |
| 22 | to handle high call volume was also highlighted                            |
| 23 | during the height of the Coronavirus pandemic, as the                      |
| 24 | Fire Department of New York had to put calls on hold                       |
| 25 | because of the high call volume. Additionally, many                        |
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| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 8 |
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| 2  | New Yorkers spent hours reporting the damage brought                       |
| 3  | by Tropical Storm Isaias to 311, as 311 received                           |
| 4  | thousands of call during the height of the storm, but                      |
| 5  | many have found the responsiveness capabilities of                         |
| 6  | 311 to be inadequate. One family in Queens, for                            |
| 7  | instance, had to wait an entire week for a fallen                          |
| 8  | tree to be removed from their home and repeated calls                      |
| 9  | to 311, the Fire Department, Parks Department yielded                      |
| 10 | no results. Crucially, this family was not able to                         |
| 11 | report the severity of the situation as their service                      |
| 12 | request did not have the ability to show that the                          |
| 13 | tree had come through their roof. So, our 911 and                          |
| 14 | 311 systems are critical for the safety and well-                          |
| 15 | being of our city's' residents and is important to                         |
| 16 | make sure that these systems are always ready and up                       |
| 17 | to the task. We look forward to better understanding                       |
| 18 | the challenges that we're facing in 311 and 911                            |
| 19 | systems during Tropical Storm Isaias, as well as                           |
| 20 | understanding how the city can better serve its                            |
| 21 | residents with its 311 and 911 systems. We wish to                         |
| 22 | work together with the Administration on this                              |
| 23 | important issue. We look forward to hearing the                            |
| 24 | valuable testimonies from the Administration,                              |
| 25 | experts, community advocates, and alike, and this                          |
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| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 9 |
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| 2  | testimony will provide crucial insight on the                              |
| 3  | problems that currently exist and will provide                             |
| 4  | crucial insight on the problems that currently exist                       |
| 5  | and will provide important groundwork for future                           |
| 6  | solutions. I'd like to also thank our Technology                           |
| 7  | Committee, Irene Bahavski [sp?] and Charles Kim                            |
| 8  | [sp?], and the Fire Management Committee staff Joshua                      |
| 9  | Kingsley, William Hoggish [sp?] for their hard work                        |
| 10 | in preparing for this hearing. I will now turn back                        |
| 11 | to my Co-Chair, Council Member Borelli.                                    |
| 12 | CHAIRPERSON BORELLI: Thank you, the  |
| 13 | right honorable person from Queens. I just want to                         |
| 14 | actually turn it to Committee Counsel Josh Kingsley                        |
| 15 | to go over these procedural items that must be said                        |
| 16 | before we hear from the Administration.                                    |
| 17 | COMMITTEE COUNSEL: Thanks so much Chair                                    |
| 18 | Borelli. Good morning everyone, I'm Josh Kingsley,                         |
| 19 | Counsel to the Fire and Emergency Management                               |
| 20 | Committee. Before we begin testimony I want to                             |
| 21 | remind everyone that you will be on mute until you                         |
| 22 | are called to testify. Afterwards, you will be                             |
| 23 | unmuted by the host. I will be calling up panelists                        |
| 24 | to testify. Please listen for your name to be called.                      |
| 25 | I will be periodically announcing who is the next                          |
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COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH 1 COMMITTEE ON TECHNOLOGY 10 2 panelist. The first panelist will be giving 3 testimony from representatives of the New York City 4 Police Department and the New York City Department of Information Technology, and Telecommunications. 5 For the NYPD, testimony will be provided by Deputy Chief 6 7 Richard Napolitano. From DoITT, testimony will be 8 provided by Commissioner Jessica Tisch. 9 Additionally, the following representatives will be available for answering questions: from the Fire 10 11 Department Deputy Commissioner Jon Paul Augier, and from NYPD, Managing Attorney of Legislative Affairs, 12 Michael Clarke, and from DoITT, the Director of 311, 13 Joe Morrisroe. I will call on you when it's your 14 15 turn to speak during the hearing. If Council Members 16 would like to ask any questions of the Administration 17 or a specific panelist, please use the Zoom raise 18 hand function and I will call you in that order. All hearing participants should submit written testimony 19 20 to testimony@council.nyc.gov. We will now call 21 representatives of the Administration to testify. Before we begin I will administer the oath. 2.2 23 Commissioner Tisch, Deputy Chief Napolitano, Deputy Commissioner Augier, Mr. Clarke, and Mr. Morrisroe, I 24 will call on each of you individually for response. 25

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH                                    |
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| 2  | COMMITTEE ON TECHNOLOGY 11 Please raise your right hand and affirm the following |
| 3  | oath: Do you affirm to tell the truth, the whole                                 |
| 4  | truth and nothing but the truth before these                                     |
| 5  | committees and to respond honestly to Council Member                             |
| 6  | questions?   |
| 7  | UNIDENTIFIED: I do.  |
| 8  | COMMITTEE COUNSEL: I will begin with   |
| 9  | Commissioner Tisch.  |
| 10 | COMMISSIONER TISCH: I do.  |
| 11 | COMMITTEE COUNSEL: Deputy Commissioner   |
| 12 | Napolitano?  |
| 13 | DEPUTY COMMISSIONER NAPOLITANO: I do.  |
| 14 | COMMITTEE COUNSEL: Deputy Commissioner   |
| 15 | Augier?  |
| 16 | DEPUTY COMMISSIONER AUGIER: I do.  |
| 17 | COMMITTEE COUNSEL: Mr. Clarke?   |
| 18 | MICHAEL CLARKE: I do.  |
| 19 | COMMITTEE COUNSEL: And Mr. Morrisroe?  |
| 20 | JOE MORRISROE: I do.   |
| 21 | COMMITTEE COUNSEL: Thank you everyone,   |
| 22 | and you can begin when you are ready.  |
| 23 | COMMISSIONER TISCH: Good morning Chairs  |
| 24 | Holden and Borelli and members of the Committees on                              |
| 25 | Technology and Fire and Emergency Management. My                                 |
| I  | I  |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 12 |
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| 2  | name is Jessica Tisch, and I am the Commissioner of                         |
| 3  | the New York City Department of Information                                 |
| 4  | Technology and Telecommunications, DoITT, and the                           |
| 5  | Citywide Chief Information Officer. As Commissioner                         |
| 6  | of DoITT, I oversee the largest municipal IT                                |
| 7  | organization in the country. In this role, I am                             |
| 8  | responsible for many of the City's critical systems,                        |
| 9  | chief among them, 911 and 311. Additionally, at the                         |
| 10 | height of the pandemic, Mayor de Blasio tasked me                           |
| 11 | with overseeing and turning around 311 operations,                          |
| 12 | which was both an honor and a privilege, for two main                       |
| 13 | reasons: Because 311 is an absolute gem - the                               |
| 14 | connective tissue between New Yorkers and nearly                            |
| 15 | every local government service; and the centralized                         |
| 16 | depot for information about City programs, and                              |
| 17 | because optimizing call center operations happens to                        |
| 18 | be a passion of mine, which I came to somewhat late                         |
| 19 | in life, in my former job as Deputy Commissioner at                         |
| 20 | the NYPD overseeing 911 operations. The thing I miss                        |
| 21 | most about that job is working with the City's Police                       |
| 22 | Communications Technicians, who literally serve as a                        |
| 23 | lifeline for New Yorkers in need. With that context,                        |
| 24 | I want to thank you for the opportunity to discuss                          |
| 25 | the 311 call center response to Isaias, as well as                          |
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| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 13 |
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| 2  | the performance, from a technology perspective, of                          |
| 3  | the 911 system during the Tropical Storm. My                                |
| 4  | colleagues from the NYPD will address 911 operations                        |
| 5  | on the day of the storm. Let's hit the 911 system                           |
| 6  | from a technology perspective first. I can say                              |
| 7  | categorically that there was absolutely no outage of                        |
| 8  | the 911 system during the Tropical Storm. The                               |
| 9  | technology performed as designed, with no bugs,                             |
| 10 | disruptions, or errors. However, persistent problems                        |
| 11 | with the carriers continue to undermine overall                             |
| 12 | service, and this is exacerbated during major weather                       |
| 13 | events. In particular, I expect that some New                               |
| 14 | Yorkers had difficulty connecting to 911 because the                        |
| 15 | storm knocked out power to telecom carrier                                  |
| 16 | infrastructure, including cell phone towers, meaning                        |
| 17 | some mobile phones lost service or had degraded or                          |
| 18 | unstable service, depending on location and service                         |
| 19 | provider; and in the case of home phones or                                 |
| 20 | landlines, we heard that certain carriers' trunks got                       |
| 21 | overwhelmed as a result of volume. To be clear:                             |
| 22 | these issues would have affected all of the                                 |
| 23 | customer's calls, not just calls to 911. The telecom                        |
| 24 | carriers must harden their infrastructure. Sandy should                     |
| 25 | have taught them that. It's been 8 years. And I am not                      |
|    | telling you anything I haven't already told the leaders                     |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 14 |
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| 2  | of each of the major carriers themselves. Finally, as                       |
| 3  | Chief Napolitano will tell you in greater detail, at                        |
| 4  | the height of the storm, 911 call volume was                                |
| 5  | incredibly high. And in particular, for a sustained                         |
| 6  | period of time, there were more calls than there were                       |
| 7  | call-takers to answer them simultaneously. But the                          |
| 8  | 911 system was built to handle exactly this type of                         |
| 9  | situation by queuing calls. When all the call takers                        |
| 10 | were busy, 911 callers got queued up, and connected                         |
| 11 | to the next available Police Communications                                 |
| 12 | Technician in order. Now let me move on to 311. I                           |
| 13 | think the best way to understand the 311 response to                        |
| 14 | the storm is in the context of the changes we put in                        |
| 15 | place for COVID. During COVID, the role of 311                              |
| 16 | changed in an important way: much like 911, 311                             |
| 17 | became a lifeline of sorts for New Yorkers - the                            |
| 18 | number to call when you needed to be connected to a                         |
| 19 | physician, a meal, assistance with unemployment, help                       |
| 20 | applying for small business loans, the list goes on                         |
| 21 | and on; in essence, so much more than what you'd                            |
| 22 | traditionally think to call 311 for. So how did we                          |
| 23 | bring down wait times, which had spiked to almost an                        |
| 24 | hour at the end of March based on increased volumes,                        |
| 25 | to virtually zero by mid-April? Well, we did it by                          |
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| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 15 |
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| 2  | adding hundreds of additional temporary call-takers,                        |
| 3  | including NYPD cadets; building out several new 311                         |
| 4  | call centers to accommodate the additional staff;                           |
| 5  | taking a data-driven approach to optimizing call                            |
| 6  | center operations; and creating "express lanes" for                         |
| 7  | certain types of calls. So when it became clear that                        |
| 8  | Tropical Storm Isaias might be making its way to New                        |
| 9  | York City, we turned to this very playbook: First,                          |
| 10 | we surged our staffing to 900 call takers on the day                        |
| 11 | of the storm. This was the largest number of call                           |
| 12 | takers 311 has ever had in a single day. Second,                            |
| 13 | during the height of the storm, we had 600 call                             |
| 14 | takers simultaneously taking calls, the largest                             |
| 15 | number of concurrent call takers ever answering the                         |
| 16 | phones at 311 by a factor of 5 pre-COVID. Third, we                         |
| 17 | ensured our telephone system had enough capacity to                         |
| 18 | accommodate the simultaneous call load and transfers.                       |
| 19 | Fourth, we created an express lane for callers                              |
| 20 | calling about Tropical Storm-related issues, so that                        |
| 21 | these callers wouldn't have to wait in queue behind                         |
| 22 | people calling, for example, about property tax                             |
| 23 | questions. And fifth, we added a voice recording up                         |
| 24 | front, with contact information for ConEd and PSE&G,                        |
| 25 | so that New Yorkers calling about power outages                             |
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| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 16 |
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| 2  | wouldn't have to wait on the line to get connected to                       |
| 3  | the electric companies. In our planning, 311 pulled                         |
| 4  | out all of the stops and then some to make sure the                         |
| 5  | 311 call center was as prepared as it could be to                           |
| 6  | meet New Yorkers needs. And to be clear, all of                             |
| 7  | these preparations were made 36 hours in advance. In                        |
| 8  | the end, the volume was enormous, driven by tree and                        |
| 9  | branch-related service requests, as well as calls                           |
| 10 | about power outages. For context, on the first                              |
| 11 | Tuesday in August last year, 311 received                                   |
| 12 | approximately 38,000 calls. The full day total for                          |
| 13 | August 4, 2020 was a whopping 160,000 calls, and                            |
| 14 | 120,000 of them had already come in by 3:30 in the                          |
| 15 | afternoon, when the worst of the storm began to pass.                       |
| 16 | To get even more granular, 311 received approximately                       |
| 17 | 45,000 calls between noon and 3:30 p.m. That's a                            |
| 18 | rate of more than 12,000 calls per hour, or 200 calls                       |
| 19 | per minute for 3.5 hours. Using wait times as an                            |
| 20 | important metric, the results for August 4th were                           |
| 21 | quite good, and I'd venture to say, extraordinary,                          |
| 22 | given the volume. Callers who followed the prompts                          |
| 23 | to get to the express lane for storm-related calls                          |
| 24 | experienced wait times that were under five minutes                         |
| 25 | for the vast majority of the day, with max average                          |
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| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 17 |
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| 2  | wait time of seven minutes during the one-hour period                       |
| 3  | between 1 p.m. and 2 p.m. Importantly, storm-related                        |
| 4  | volume did not affect wait times for COVID-related                          |
| 5  | calls. New Yorkers using the standard express lane                          |
| 6  | for things like food deliveries or to get connected                         |
| 7  | to a primary care provider experienced de minimus                           |
| 8  | wait times all day. And Spanish-speaking callers who                        |
| 9  | followed the Spanish prompts saw no wait times at                           |
| 10 | all. Callers who did not follow any of the express                          |
| 11 | lane prompts saw an average 12-minute wait time at                          |
| 12 | 2pm, which quickly dropped off to five minutes at 4                         |
| 13 | p.m., through the rest of the day. Now let's talk                           |
| 14 | about two things that didn't go according to plan on                        |
| 15 | the day of the storm: First, some callers who                               |
| 16 | submitted complaints about trees or branches did not                        |
| 17 | get an initial confirmation email that their service                        |
| 18 | request was made. However, these requests did make it                       |
| 19 | to the Parks Department, and the New Yorkers who                            |
| 20 | submitted them did receive email updates on the                             |
| 21 | status of their service requests. To be perfectly                           |
| 22 | clear, all that was missing was the initial                                 |
| 23 | confirmation email. But I will be the first to say                          |
| 24 | that that is unacceptable. We have already put in a                         |
| 25 | fix to the 311 system to ensure that confirmation                           |
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COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH 1 COMMITTEE ON TECHNOLOGY 18 2 emails for tree and branch-related service requests 3 are sent every time. Second, I understand the Parks 4 Department's site for reporting down trees or branches was hit with a high volume in a short amount 5 This meant that when 311 call takers used 6 of time. 7 the Parks website on the day of the storm to input these service requests, intermittently they received 8 a notice that they should retry at a later time. In 9 certain cases, 311 asked callers to call back or 10 11 attempt the service request entry themselves through 12 the website. As I'll explain in a moment, these 13 instances did not ultimately prevent 311 and the Parks Department from taking tree or branch service 14 15 requests related to the storm, either on the day of We made the Parks 16 the storm or thereafter. 17 Department aware that 311 call takers experienced 18 this issue, and the Parks Department notified us that 19 they had a fix in place by August 7th. Because I am 20 a proponent of belt and suspenders, we are also 21 building this form into the 311 portal itself. То 2.2 put the effects of this issue in perspective, I want to make sure it's clear that 311 took the majority of 23 storm-related service requests about downed trees and 24 branches on the day of the storm, over 15,000 of 25

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 19 |
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| 2  | them. To put this volume in context, through August                         |
| 3  | 9th, which represents a four-day post-storm grace                           |
| 4  | period, 311 received a total of 20,520 tree-related                         |
| 5  | service requests deduped to represent unique                                |
| 6  | locations. Now I'd like to take a moment to address                         |
| 7  | Intro 1775. It is very clear to me that the general                         |
| 8  | feedback I've received from the Council highlights                          |
| 9  | some of the most pressing issues associated with 311;                       |
| 10 | and geo-location services, which is the subject of                          |
| 11 | your legislation, is certainly chief among them. I                          |
| 12 | look forward to discussing this with you and                                |
| 13 | continuing to work to improve the 311 system. I hope                        |
| 14 | this presentation has given you a good sense of the                         |
| 15 | 911 system's performance during Tropical Storm Isaias                       |
| 16 | and what I like to call 311 2.0, a service that                             |
| 17 | doesn't just respond to New Yorkers' needs, but                             |
| 18 | anticipates them; that is agile and proactive, and                          |
| 19 | striving to be more so every day. Thank you so much.                        |
| 20 | DEPUTY CHIEF NAPOLITANO: Good morning                                       |
| 21 | Chair Holden and Chair Borelli and members of the                           |
| 22 | Council. I'm Deputy Chief Richard Napolitano, the                           |
| 23 | Commanding Officer of the Communications Division for                       |
| 24 | the New York City Police Department. I'm joined                             |
| 25 | today by the Managing Attorney of the Legislative                           |
|    |   |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 20 |
|----|---|
| 2  | Affairs Unit, Michael Clarke. On behalf of Police                           |
| 3  | Commissioner Dermot Shea, I wish to thank the Council                       |
| 4  | for the opportunity to comment on this important                            |
| 5  | manner. As Commanding Officer of the Communication                          |
| 6  | Division at the NYPD, I oversee all of the New York                         |
| 7  | City's 911 centers and dispatching operations. Our                          |
| 8  | dedicated police communications technicians commonly                        |
| 9  | known as PCTS, 911 operators, and police dispatchers                        |
| 10 | are thoroughly trained on how to handle each and                            |
| 11 | every one of the approximately nine million 911 calls                       |
| 12 | we receive each year with efficiency, precision, and                        |
| 13 | compassion. PCTs are often the unsung heroes of the                         |
| 14 | law enforcement community fielding thousands of calls                       |
| 15 | a day from individuals of all walks of life who are                         |
| 16 | often in the mix of the worst moments of their lives.                       |
| 17 | PCTs are given 13 weeks of initial training with                            |
| 18 | dispatchers given an additional seven weeks of                              |
| 19 | training. PCTs also routinely receive in-service                            |
| 20 | trainings. Training modules include use of the CAD                          |
| 21 | system, new code expansions, understanding routes,                          |
| 22 | and updates on revised directives system-wide. Upon                         |
| 23 | answering a call, the PCT determines the nature of                          |
| 24 | the emergency and routes it to the proper dispatcher                        |
| 25 | either NYPD, Fire Department or EMS who then                                |
|    |   |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 21 |
|----|---|
| 2  | determines the appropriate responders for the                               |
| 3  | incident and dispatches them to the scene. As                               |
| 4  | Tropical Storm Isaias bored down on New York City, we                       |
| 5  | began to make plans to make sure that our call                              |
| 6  | centers were properly staffed. Our experience with                          |
| 7  | the worst storm since Hurricane Sandy indicated that                        |
| 8  | increasing our staffing by 33 percent over a typical                        |
| 9  | day tour would manage an expected potential increase                        |
| 10 | in call volume. On the day of the storm I was                               |
| 11 | monitoring the call volume as it progressed. At                             |
| 12 | around 11:30 a.m. we noticed the 911 calls were                             |
| 13 | spiking. In addition to the extra staff that we                             |
| 14 | already had in place, we began taking people off of                         |
| 15 | other assignments to staff the stations. Between                            |
| 16 | 12:30 and 1:00 p.m. we received 3,247 calls. By                             |
| 17 | comparison on Tuesday, August 6 <sup>th</sup> , 2019, we received           |
| 18 | 673 calls between 12:30 and 1:00. The call volume                           |
| 19 | continued to increase, peaking at 4,724 between 1:30                        |
| 20 | and 2:00. During this time we doubled our typical                           |
| 21 | staffing, connected training stations to the system                         |
| 22 | so that we had all available work stations staffed by                       |
| 23 | PCTs taking phone calls. This is significant because                        |
| 24 | no amount of additional staff could have reduced call                       |
| 25 | intake times since every possible call intake station                       |
|    |   |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 22 |
|----|---|
| 2  | including our terminals used for training new PCTs                          |
| 3  | were activated and being used to assist New Yorkers                         |
| 4  | seeking emergency assistance. All told, we received                         |
| 5  | over 25,000 calls between noon and 4:00, which is                           |
| 6  | more than we received during an average 24-hour                             |
| 7  | period. We've received more than four times as many                         |
| 8  | calls than we did on average during the same time                           |
| 9  | period in August of 2019. This was by far the                               |
| 10 | highest call volume we have received since Hurricane                        |
| 11 | Sandy hit New York City in 2012. While the 911                              |
| 12 | system did not fail during the storm, the high call                         |
| 13 | volume did strain the system. Of the 25,000 calls we                        |
| 14 | received during this period, there was a delay in our                       |
| 15 | ability to answer the significantly elevated influx                         |
| 16 | of calls. Call volume slowly declined after the                             |
| 17 | peak, though remaining above normal through the early                       |
| 18 | evening. However, the increased staffing,                                   |
| 19 | utilization of all available call stations and slowly                       |
| 20 | decreasing call volume prevented delays after 4:30                          |
| 21 | p.m. The NYPD takes the solemn duty seriously to                            |
| 22 | ensure prompt and professional response to anyone and                       |
| 23 | everyone contacting our emergency call center seeking                       |
| 24 | assistance. We understand that every second counts                          |
| 25 | in an emergency, and therefore we do everything in                          |
|    |   |

COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH 1 COMMITTEE ON TECHNOLOGY 23 2 our power to ensure that plans and protocols exist 3 and are timely executed to address elevated call 4 volume. This includes staying aware of potential 5 heightened volume due to approaching weather events and staging our resources accordingly and guickly 6 7 activating those resources as was done during this Thank you for the opportunity to speak to 8 event. these critical issues, and we look forward to 9 answering any questions you may have. 10 11 CHAIRPERSON BORELLI: Josh, is that all 12 who is testifying? Okay. I have a question just on

13 the outset because I thought I heard two different things. Inspect [sic] Napolitano, you had said that 14 15 there were some internal delays with the system when the volume started to peak. If what I go-- by the 16 17 way, your backgrounds are great. You guys should win 18 awards for Zoom backgrounds today. You both look fantastic. But Commissioner Tisch said that there 19 were some carrier problems that led to the volume. 20 21 Was the problems that we saw-- in other words, the 2.2 delays that the customers or complainants faced, was 23 that a result of a carrier problem, or was that a result of a staffing or volume on our side, on the 24 25 City side of things? Maybe I heard wrong, but I just

COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH 1 COMMITTEE ON TECHNOLOGY 24 2 want to-- that was the only thing that stood out to 3 Josh, if you could unmute them. me. 4 COMMISSIONER TISCH: Sorry. I just got 5 unmuted. Let me clarify. Two separate issues. First, what I was referring to about the carrier 6 7 problems, New Yorkers across the five boroughs 8 reported issues with their cell phones generally, 9 working and cell phone service. That's what I was talking about when I referenced the carrier problem. 10 11 So if I was in an area where cell phone tower lost 12 power, my personal phone may have lost service, may 13 have had degraded service which would affect all of my calls. Okay? Including if I was calling 911. 14 15 Separately, what Chief Napolitano was addressing 16 before regarding [inaudible] and wait times. That 17 is-- those are two things [inaudible] 18 CHAIRPERSON BORELLI: Okay. Can you just 19 go over again how many call takers might be working 20 from home, what equipment they have, who's providing 21 that, and the percentage of the total call center 2.2 workforce is on [sic] at any given time? 23 COMMISSIONER TISCH: Sure. Are you referencing 311 or 911 or both? 24 25 CHAIRPERSON BORELLI: Both.

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 25 |
|----|---|
| 2  | COMMISSIONER TISCH: okay, so why I don't                                    |
| 3  | start with 311 and then I can turn it over to Chief                         |
| 4  | Napolitano who can address 911. So, for 311, the                            |
| 5  | main call takers that we have are our CCRs. I think                         |
| 6  | our allotted headcount is 205 of them. We are                               |
| 7  | actually over-staffed now. We are above allotted                            |
| 8  | headcount. We're at 271. All of those CCRs access                           |
| 9  | the 311 dynamic physically from within the 311 call                         |
| 10 | center. They don't work at home. When COVID                                 |
| 11 | [inaudible] in March and really in April when I took                        |
| 12 | over, the volume was so high people were on hold with                       |
| 13 | 311 for an acceptably [sic] long amounts of time                            |
| 14 | because volume, and so what we did was we brought in                        |
| 15 | surge staffing. Those surge staffers, some of them                          |
| 16 | worked from city facilities, but others were able to                        |
| 17 | work at home. Now, those I would say the break-out                          |
| 18 | would probably be somewhere like 600 working from                           |
| 19 | home and 300 let's say working from the 311 call                            |
| 20 | center or other call centers that we put up. To                             |
| 21 | clarify, the systems that the call takers, the surge                        |
| 22 | staffers working at home are able to access are                             |
| 23 | different than the system the CCRs can access in the                        |
| 24 | 311 call center itself. So while the surge staffers                         |
| 25 | were enormously helpful in terms of off-loading some                        |
|    |   |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH                                      |
|----|--|
| 2  | COMMITTEE ON TECHNOLOGY 26<br>of the volume on the CCRs. They don't have the tools |
| 3  | or the ability to take the full complement of 311                                  |
| 4  | calls that the CCRs take from within the call center,                              |
| 5  | which is why we created those express lanes [sic].                                 |
| 6  | So if you were calling about a COVID-related issue,                                |
| 7  | the surge staffer had access through their portal to                               |
| 8  | take those types of call. And we set up the same                                   |
| 9  | type of thing in advance of the storm, the express                                 |
| 10 | lane for downed trees and branches so that the surge                               |
| 11 | staffers working from home would be able to take                                   |
| 12 | those. Now, I'll let Napolitano respond to the                                     |
| 13 | question on 911.   |
| 14 | DEPUTY CHIEF NAPOLITANO: We have   |
| 15 | approximately 1,350 call takers and dispatchers                                    |
| 16 | assigned to the Communications Division. On the day                                |
| 17 | of the storm and leading up to the storm we had                                    |
| 18 | numerous meetings taking a look at staffing based on                               |
| 19 | past storms, and we added an additional 33 percent of                              |
| 20 | our call takers to the morning. That was with an                                   |
| 21 | account that we had a huge back-up, a resource pool,                               |
| 22 | of administrative workers that are technically doing                               |
| 23 | training, roll call, payroll, tape and records, but                                |
| 24 | because it's a Tuesday, between Monday and Friday,                                 |
| 25 | most of the administrative staff work, we knew we had                              |
| I  | I  |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH                                     |
|----|---|
| 2  | COMMITTEE ON TECHNOLOGY 27<br>that pool. If this storm was occurring on a weekend |
| 3  | I would have had to double my staffing on the                                     |
| 4  | weekend. So, leading up to it, we had that pool                                   |
| 5  | ready. I came in and I spoke with all of the unit                                 |
| 6  | heads and I had them on standby with their headsets                               |
| 7  | available. So when this storm started increasing                                  |
| 8  | around 11:30, we had extra staffing added. Then when                              |
| 9  | it hit us even harder at approximately 12 and after                               |
| 10 | 12, we had all available staffing. We had training                                |
| 11 | cancelled. We even had 24 additional people come                                  |
| 12 | from home. What happened was we filled up all                                     |
| 13 | available call-taking positions as I said in my                                   |
| 14 | testimony, and we even added the straining classroom,                             |
| 15 | like I mentioned, and we staffed that as well.                                    |
| 16 | CHAIRPERSON BORELLI: Thank you. So, on  |
| 17 | August 4 <sup>th</sup> , Bill Niehart [sp?], the Press Secretary                  |
| 18 | to the Mayor, he had tweeted out that 311, and I                                  |
| 19 | quote, "had already received 110,000 calls as of 3:00                             |
| 20 | p.m." that day. The Open Data dataset for 311,                                    |
| 21 | though, shows there are 22,724 service requests and                               |
| 22 | 18,250 call inquiries from that day. Do either of                                 |
| 23 | you I guess I direct this more towards Commissioner                               |
| 24 | Tisch. Do you know how this 110,000 call number was                               |
| 25 | obtained, and should that alarm us since there are                                |
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| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 28 |
|----|---|
| 2  | only 40,000 or so service requests or inquiries that                        |
| 3  | were made? In other words, were there 60,000 calls                          |
| 4  | to 311 that went unanswered?  |
| 5  | COMMISSIONER TISCH: Thank you very much                                     |
| 6  | for that question and the opportunity to clarify.                           |
| 7  | There were Bill's tweet was correct in the numbers                          |
| 8  | that I laid out in my testimony, 160,000 calls for                          |
| 9  | the day. Those are also correct. There is a                                 |
| 10 | difference between the number of calls that we take                         |
| 11 | at 311 and the number of service request or                                 |
| 12 | inquiries. So, to start, not every call results in a                        |
| 13 | service request or an inquiry. So, for example, I                           |
| 14 | said that some people called that at the beginning of                       |
| 15 | the 311 welcome message we put up the numbers for                           |
| 16 | ConEd and PSE&G. So people calling about power-                             |
| 17 | related issues might not probably didn't wait on                            |
| 18 | the call to speak to an agent. They got the number                          |
| 19 | for ConEd, PSE&G, and they would have gone and called                       |
| 20 | them, those companies. So that's the first thing.                           |
| 21 | Second thing is at the bottom of all the data we                            |
| 22 | tried our hardest to put in place a clear disclaimer                        |
| 23 | which said that the numbers reflected in Open Data                          |
| 24 | don't reflect the total counts for service requests                         |
| 25 | and [inaudible] on what we've had to do [inaudible]                         |
| Į  |   |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 29 |
|----|---|
| 2  | staffing during COVID. So the numbers in Open Data                          |
| 3  | reflect the numbers of service requests [inaudible]                         |
| 4  | by the CCRs that work in the 311 call center. They                          |
| 5  | do not account for the service request or the                               |
| 6  | informationals [sic] handled by our surge staffers                          |
| 7  | who are working from home. This is because in order                         |
| 8  | to accommodate the surge staffers, have them using                          |
| 9  | what's called our portal which is basically the 311                         |
| 10 | website. So, if I call 311 and I choose and express                         |
| 11 | lane and I get a surge staffer working from home,                           |
| 12 | that surge staffer can handle [inaudible] tree or                           |
| 13 | branch related request and send it over to the Parks                        |
| 14 | Department just like the CCRs can, but the system                           |
| 15 | because it's done through the portal rather than the                        |
| 16 | dynamics website, the system doesn't record that that                       |
| 17 | is a service request or a knowledge article handled                         |
| 18 | by the 311 call center. It looks on Open Data like                          |
| 19 | it was done through the website.  |
| 20 | CHAIRPERSON BORELLI: Thank you.   |
| 21 | Alright, I just want to switch gears before I hand it                       |
| 22 | over to Council Member Holden. 911 system line, were                        |
| 23 | people texting the 911 system, and if so, how many                          |
| 24 | during the storm?   |
| 25 |   |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 30 |
|----|---|
| 2  | COMMITTEE ON TECHNOLOGY 30<br>DEPUTY CHIEF NAPOLITANO: Yes. Yes, they       |
| 3  | did Council Member. The texting went up pretty                              |
| 4  | significantly during the height of the storm. So we                         |
| 5  | had 61 texts during the second platoon. Typically we                        |
| 6  | have about 10 to 15, and then on the third platoon                          |
| 7  | that starts at 3:00 p.m. to 11 we had 36. So, we had                        |
| 8  | approximately 100 texts during this day, which is                           |
| 9  | approximately double of our typical text average.                           |
| 10 | CHAIRPERSON BORELLI: And were there any                                     |
| 11 | issues given the spike in volume? Sorry, were there                         |
| 12 | any issues with the text to 911 given the volume                            |
| 13 | increase?   |
| 14 | DEPUTY CHIEF NAPOLITANO: There were   |
| 15 | some. There were some delays at the height of the                           |
| 16 | storm from around one o'clock to three o'clock. We                          |
| 17 | did substain [sic] delays.  |
| 18 | CHAIRPERSON BORELLI: And just   |
| 19 | DEPUTY CHIEF NAPOLITANO: [interposing]                                      |
| 20 | We had 24 24 delays during that time. So people                             |
| 21 | that were texting were also waiting to get through.                         |
| 22 | CHAIRPERSON BORELLI: What is the normal                                     |
| 23 | response time for texting   |
| 24 | DEPUTY CHIEF NAPOLITANO: [interposing]                                      |
| 25 | I'm sorry, go ahead.  |
| I  |   |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 31 |
|----|---|
| 2  | CHAIRPERSON BORELLI: What is the normal                                     |
| 3  | response time for texting to 911? Not response times                        |
| 4  | when, you know, a unit is on scene, but when someone                        |
| 5  | texts, you know, grandpa's having a heart attack,                           |
| 6  | what is the typical time for the person to receive a                        |
| 7  | text response?  |
| 8  | DEPUTY CHIEF NAPOLITANO: The typical,                                       |
| 9  | basically response time when we respond back to them                        |
| 10 | with some type of text is almost immediate, several                         |
| 11 | seconds. Usually text volume is very low, handling                          |
| 12 | only maybe two a half-hour. Like I said, at 1:30 to                         |
| 13 | 2:00 we handled 17. That's approximately eight times                        |
| 14 | greater than average. So, usually it's immediate, as                        |
| 15 | soon as the txt comes in our text operators are                             |
| 16 | available. Just like I said, it's not being used                            |
| 17 | very frequently, so the text operators are just there                       |
| 18 | waiting for a call to drop in. at this time, we                             |
| 19 | staffed up for text as well where we went to average                        |
| 20 | agents for the half hour. We had 11. Usually we                             |
| 21 | have like three or four. However, the texts take                            |
| 22 | longer to handle, and it does tie up our operators,                         |
| 23 | so there was delays as well. Like I said, there was                         |
| 24 | actually 24 delays during that time.  |
|    |   |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 32 |
|----|---|
| 2  | COMMITTEE ON TECHNOLOGY 32<br>CHAIRPERSON BORELLI: So, just to              |
| 3  | clarify, there were 24 delays of text. Can you just                         |
| 4  | say for the record how many delays on calls there                           |
| 5  | were 911?   |
| 6  | DEPUTY CHIEF NAPOLITANO: Yes, during the                                    |
| 7  | 24-hour period, we had 7,177 delays, and a delay is                         |
| 8  | CHAIRPERSON BORELLI: [interposing]  |
| 9  | DEPUTY CHIEF NAPOLITANO: any call that                                      |
| 10 | takes over 30 seconds to have an operator answer that                       |
| 11 | call.   |
| 12 | CHAIRPERSON BORELLI: Do we know what the                                    |
| 13 | average time of the delay was?  |
| 14 | DEPUTY CHIEF NAPOLITANO: We don't have                                      |
| 15 | an average because the system does not do the                               |
| 16 | average, but we have the longest held, and                                  |
| 17 | unfortunately, the longest held call for voice was                          |
| 18 | slightly over three and a half minutes.                                     |
| 19 | CHAIRPERSON BORELLI: Okay, and do you                                       |
| 20 | know what kind of case that was for the three and a                         |
| 21 | half minutes?   |
| 22 | DEPUTY CHIEF NAPOLITANO: No, the system                                     |
| 23 | doesn't which call it was. It just gives a half-hour                        |
| 24 | breakdown.  |
| 25 |   |
|    | I   |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 33 |
|----|---|
| 2  | CHAIRPERSON BORELLI: Okay. In your  |
| 3  | experience did any of the people of the 24 or so you                        |
| 4  | mentioned that were delayed from texting, did they                          |
| 5  | not get an immediate text and then call? Were people                        |
| 6  | doing that?   |
| 7  | DEPUTY CHIEF NAPOLITANO: Yeah, some of                                      |
| 8  | the texts they did wait. They waited several minutes                        |
| 9  | for a response. Most of the texts that day were for                         |
| 10 | trees down, wires down. They did receive a response.                        |
| 11 | However, it was delayed very similar to the voice                           |
| 12 | calls.  |
| 13 | CHAIRPERSON BORELLI: Yeah, so, just I                                       |
| 14 | want to go back to that. We know the longest was                            |
| 15 | three and a half minutes. The shortest delayed was                          |
| 16 | 30 seconds, because that's even where we start                              |
| 17 | counting delayed. So, I find it troubling that we                           |
| 18 | can't get an average, because I think there's a big                         |
| 19 | difference between 30 seconds and three and a half                          |
| 20 | minutes. I think that's that is life or that's                              |
| 21 | not 15, 20 seconds. That's life or death in a real-                         |
| 22 | life situation, especially when correct me if I'm                           |
| 23 | wrong this is even before a dispatcher identifies                           |
| 24 | the nature of the call. You know, if it's a 911 call                        |
| 25 | about a downed tree, yeah, three and a half minutes                         |
|    |   |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 34 |
|----|---|
| 2  | might not be a problem. But if it's three and a half                        |
| 3  | minutes while grandpa's having a heart attack, that                         |
| 4  | would certainly have a problem. When we implement                           |
| 5  | Next Gen 911, do we anticipate the same type of                             |
| 6  | problems? In other words, are we going to build this                        |
| 7  | fancy system for Next Gen 911 and then still be                             |
| 8  | limited by the number of staff that could handle a                          |
| 9  | volume of calls at any given time?  |
| 10 | DEPUTY CHIEF NAPOLITANO: We still would                                     |
| 11 | have similar problems as we did on the day of storm                         |
| 12 | Isaias. The problem is the huge spike in call volume                        |
| 13 | makes it difficult to handle from a number of                               |
| 14 | positions available as well as our number of                                |
| 15 | operators available, and I'll just expand upon that.                        |
| 16 | This was the highest call volume I know I already                           |
| 17 | said this in my testimony since Hurricane Sandy.                            |
| 18 | On Hurricane Sandy we went over 10 times the average                        |
| 19 | call volume. We have two call centers that were                             |
| 20 | fully-staffed and manned. For Hurricane Sandy we                            |
| 21 | would have needed 10 call centers, and we would have                        |
| 22 | needed 10 times the amount of personnel. It's very                          |
| 23 | difficult to keep up with that. For Tropical Storm                          |
| 24 | Isaias we would have needed five call centers as well                       |
| 25 | as five times the amount of staffing. And what I                            |
|    |   |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH                                     |
|----|---|
| 2  | COMMITTEE ON TECHNOLOGY 35<br>believe is needed, in my opinion what we need is we |
| 3  | need to educate the public to not dial 911 unless                                 |
| 4  | it's a life-threatening emergency. Many of these                                  |
| 5  | calls were trees down. Unfortunately, that does make                              |
| 6  | somebody's day that is an emergency to most people                                |
| 7  | when a tree falls on their car, clips their car or                                |
| 8  | lands on their fence. However, in a storm like this                               |
| 9  | when there's thousands and thousands of trees down,                               |
| 10 | they shouldn't be dialing 911. If we could teach the                              |
| 11 | public to dial 311, and 311 will route it to the                                  |
| 12 | correct agency, and the correct agency will respond                               |
| 13 | and eventually take care of the trees. I believe                                  |
| 14 | that's what's really needed because these types of                                |
| 15 | storms are so huge and [inaudible], we can't build                                |
| 16 | enough call centers to handle this type of volume.                                |
| 17 | CHAIRPERSON BORELLI: So, I definitely   |
| 18 | agree with you that we should be pressuring the                                   |
| 19 | public about 311, but let's stay with that on the                                 |
| 20 | City's end. How quick can a 911 dispatcher offload a                              |
| 21 | case of a downed tree to 311, be it an operator or a                              |
| 22 | [inaudible].  |
| 23 | DEPUTY CHIEF NAPOLITANO: we did do that,  |
| 24 | and there was a lot of coordination between myself                                |
| 25 | and Commissioner Tisch and DoITT and 311, and we did                              |
| I  |   |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH                                  |
|----|--|
| 2  | COMMITTEE ON TECHNOLOGY 36<br>do that as quickly as possible on the day of the |
| 3  | storm. It's a if I just had to maybe about 30,                                 |
| 4  | 35 seconds. We have to obtain the information, know                            |
| 5  | that the emergency is strictly just a downed tree and                          |
| 6  | nobody's in danger. Once we obtain those facts such                            |
| 7  | as asking, you know, is anybody trapped in the car if                          |
| 8  | it landed in a car. Is anybody in danger, if it fell                           |
| 9  | on wires? Are the wires sparking? Are they live                                |
| 10 | wires. As soon as we're able to obtain that                                    |
| 11 | information we transfer to 311.  |
| 12 | CHAIRPERSON BORELLI: And my final  |
| 13 | question   |
| 14 | DEPUTY CHIEF NAPOLITANO: [interposing]   |
| 15 | Sorry, Council Member.   |
| 16 | CHAIRPERSON BORELLI: Has there ever been                                       |
| 17 | any thought or maybe OEM I regret they're not here                             |
| 18 | to answer this. But has there ever been any though                             |
| 19 | similar to the way during storms we empower agency                             |
| 20 | managers, you know, perhaps from DOT or DEP or                                 |
| 21 | something to manage some of the shelters? Has there                            |
| 22 | ever been thought to train some city workers in some                           |
| 23 | sort of a reserve core of 911 or 311 dispatchers that                          |
| 24 | could be deployed just in short bursts in another                              |
| 25 | storm?   |
|    |  |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH                        |
|----|--|
| 2  | COMMITTEE ON TECHNOLOGY 37<br>DEPUTY CHIEF NAPOLITANO: That would be |
| 3  | very difficult. I'll just do my best to explain why.                 |
| 4  | The system is requires 13 weeks of training. They                    |
| 5  | learn codes. We make changes quite often to the                      |
| 6  | system which requires updates and additional training                |
| 7  | every time we make some type of whether it's code                    |
| 8  | change or system change. So, unless they're handling                 |
| 9  | calls on a regular basis, their training just say                    |
| 10 | we trained them six months ago. If they don't use                    |
| 11 | that skill, they're going to get rusty. They're not                  |
| 12 | going to be efficient, and also the changes would                    |
| 13 | make their response, their handling calls probably to                |
| 14 | sufficient just to handle in emergencies.                            |
| 15 | CHAIRPERSON BORELLI: Would there be a                                |
| 16 | value in retaining some retirees that could perhaps                  |
| 17 | more easily adapt to whatever changes have come                      |
| 18 | across? Again, you're talking about                                  |
| 19 | DEPUTY CHIEF NAPOLITANO: [interposing]                               |
| 20 | Retirees, we have considered that. It gets                           |
| 21 | complicated, though, with the pay, and let me                        |
| 22 | explain what we have done that I believe is helpful.                 |
| 23 | For COVID, due to the large number of our operators                  |
| 24 | that contracted it, we trained over 60 of our police                 |
| 25 | officers that were prior police communications                       |
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| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 38 |
|----|---|
| 2  | technicians and have since moved onto the Police                            |
| 3  | Department and become sworn police officers. So, we                         |
| 4  | have those police officers as a back-up pool. We                            |
| 5  | have them reporting to our call center every month                          |
| 6  | though to continue handling calls. So that's the                            |
| 7  | complication where they have to keep that skill                             |
| 8  | sharp, and they nave to repeatedly. So with members                         |
| 9  | of the NYPD we're able to have them come and report                         |
| 10 | to the call center, and we schedule that every month.                       |
| 11 | So with other agencies it would be very difficult.                          |
| 12 | It's not impractical.   |
| 13 | CHAIRPERSON BORELLI: Okay. I will turn                                      |
| 14 | it over Chair Holden, and I'm glad there was a I'm                          |
| 15 | glad there was a good reason why we couldn't do that,                       |
| 16 | because it seems like such an obvious, you know,                            |
| 17 | solution, but as you pointed out there certainly                            |
| 18 | seemed to be a real reason. Chair Holden?                                   |
| 19 | CHAIRPERSON HOLDEN: Thank you, Chair  |
| 20 | Borelli. I have a few questions. And by the way,                            |
| 21 | thank you Commissioner and Chief for your testimony                         |
| 22 | and valuable information that we've heard this                              |
| 23 | morning. I just want to talk about storm prep for a                         |
| 24 | few minutes. Now, you mention of course we were                             |
| 25 | overloaded. You know, in preparation from the storm,                        |
|    |   |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 39 |
|----|---|
| 2  | did you have the call takers come to some kind of                           |
| 3  | meeting, whether it's virtual or otherwise, to talk                         |
| 4  | about how we handle the volume, how do we shift                             |
| 5  | during the storm some of the calls, how to handle                           |
| 6  | some of the calls in a quick manner? Ws that meeting                        |
| 7  | of all the call takers, did that occur prior to the                         |
| 8  | storm?  |
| 9  | COMMISSIONER TISCH: So, I'll start  |
| 10 | [inaudible]. I'll start by answering for 311. So,                           |
| 11 | yes, there was a lot of pre-storm preparation. It                           |
| 12 | really started 36 hours ahead of when the storm hit                         |
| 13 | when it became very clear that it was heading                               |
| 14 | directly for us. In terms of the training of the                            |
| 15 | call takers, what we do is we put out job aides which                       |
| 16 | is something that they're used to. So, anytime                              |
| 17 | there's a content change, it happens fairly                                 |
| 18 | frequently at 311. We update our content all the                            |
| 19 | time, but whenever there's an important change to                           |
| 20 | processing or content we put out job aides that all                         |
| 21 | of the call takers review prior to coming on shift.                         |
| 22 | So, I believe the day of the storm there was a job                          |
| 23 | aide about how we were going to be handling the 311                         |
| 24 | calls about downed trees and branches. There was                            |
| 25 | also additional communication on the call takers                            |
|    |   |

COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH 1 COMMITTEE ON TECHNOLOGY 40 2 throughout the day. For example, when we were preparing to handle more volume being transferred to 3 4 us from 911 after I spoke with Chief Napolitano. That communication, that's an example of a real-time 5 communication that would go out to all of the call 6 7 takers.

8 CHAIRPERSON HOLDEN: Okay. Now did you, 9 in preparation for the storm, did you increase utilization of automated telephone messages, 10 11 possibly, sort of robo calls or short message services or social media, email alerts, and the 12 13 City's website disseminate information and to reduce 14 non-critical information requests. Because we got a 15 lot of that during, obviously, during the storm to 16 get everything, and some of the calls shouldn't have 17 been placed to 911 and so forth or 311. But doing 18 forward, could we utilize more of that in the system, 19 like preparation for the storm? Did we do that this 20 time, by the way?

21 COMMISSIONER TISCH: So, yes. I saw a 22 number of tweets from various administration accounts 23 and social media postings to try to get volume off of 24 911 and send it over to 311. There was a lot 25 messaging around that. Certainly, once the Chief and

| 1      | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH                                      |
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| 2      | COMMITTEE ON TECHNOLOGY 41<br>I spoke at around 11:30 that day and it became clear |
| 3      | that the volume on 911 was building to the point of                                |
| 4      | like developing a que. And as the Chief said before,                               |
| 5      | I believe public messaging about when to call 911 is                               |
| 6      | probably the most important thing we can do going                                  |
| 0<br>7 | forward to take some of the strain off of 911 in                                   |
|        |  |
| 8      | these major weather events.  |
| 9      | CHAIRPERSON HOLDEN: Yeah, because I  |
| 10     | think educating the public for instance, if a tree                                 |
| 11     | falls in front of my house and it's blocking the                                   |
| 12     | street, people have to know, is that a 911 or is that                              |
| 13     | 311? If it hits the hires, obviously it's more                                     |
| 14     | dangerous. Electrical wires, that sounds like a 911.                               |
| 15     | But we need to break it down. We need to and it                                    |
| 16     | can go through the Council offices also that we could                              |
| 17     | educate our constituents, because there is that gray                               |
| 18     | area, and if we could sort of cut down on the number                               |
| 19     | of calls, educate people. And the robo calls, so you                               |
| 20     | get a call and you say it tells people what to do                                  |
| 21     | in the event that this happens. Obviously, most of                                 |
| 22     | the complaints are downed trees, especially in my                                  |
| 23     | district or in Queens County. So we need and what                                  |
| 24     | I you know, I got some complaints that the 311                                     |
| 25     | operator or the 911 operator didn't know what to do                                |
|        |  |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH                                      |
|----|--|
| 2  | COMMITTEE ON TECHNOLOGY 42<br>in that case. We even had one, a few callers, saying |
| 3  | that they stopped taking those downed tree calls on                                |
| 4  | 911. So, educating the public, putting using                                       |
| 5  | social media, for instance, using anything we can to                               |
| 6  | get the word out prior and how to prep and I know a                                |
| 7  | lot of people don't listen to it, but I think we                                   |
| 8  | learn lessons from these storms over and over again.                               |
| 9  | This we learned that a tropical storm can knock us                                 |
| 10 | out a lot more sometimes than a hurricane, depending                               |
| 11 | on how it hits. We learned the number of calls that                                |
| 12 | couldn't be placed or people got recordings, and I                                 |
| 13 | just want to get to that in a second. But,   |
| 14 | preparation, if we could all be included in storm                                  |
| 15 | preparation so we can help with your, obviously your-                              |
| 16 | - the plight of 311 and 911 during this time. I                                    |
| 17 | think reaching out to us might be the best way to go                               |
| 18 | here.  |
| 19 | COMMISSIONER TISCH: Thank you.   |
| 20 | CHAIRPERSON HOLDEN: Just to so maybe   |
| 21 | can have a taskforce set up next time with the                                     |
| 22 | Council involved, and going forward to handle some of                              |
| 23 | these calls, Commissioner. You might you know, we                                  |
| 24 | might be able to educate everybody together. Now,                                  |
| 25 | let me just talk about the recordings that you                                     |
| l  |  |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 43 |
|----|---|
| 2  | mentioned, Commissioner, that people got in some                            |
| 3  | cases, was that on the 911 system that somebody got a                       |
| 4  | recording? Was that the you called it express                               |
| 5  | lane. Was that where the recordings came in?                                |
| 6  | COMMISSIONER TISCH: So, two different                                       |
| 7  | types of recordings. For 311, when you call 311 you                         |
| 8  | reach our IVR. It's our it's the way we direct                              |
| 9  | calls to the appropriate call-taker. So, press one                          |
| 10 | if you're calling about Coronavirus; press two if                           |
| 11 | you're calling about downed trees and branches. When                        |
| 12 | I talk about express lane, it's in the context of 311                       |
| 13 | and it's those. Press one for COVID-related calls.                          |
| 14 | Press two for downed trees and branches. And what we                        |
| 15 | do is we have we staff those express routes with                            |
| 16 | hundreds of call-takers depending on the volume that                        |
| 17 | we're anticipating. So on the day of the storm, if                          |
| 18 | you pressed I think it was actually press three.                            |
| 19 | You press three for downed tree or branch related to                        |
| 20 | the storm, there were 600 call-takers waiting to take                       |
| 21 | those types of calls. For 911, the recording that                           |
| 22 | your constituent is recording, I believe is                                 |
| 23 | different. It's not express lane. So, when you call                         |
| 24 | 911, when they're taking delays, so when the calls                          |
| 25 | are beginning to que, there's not a call-taker                              |
|    |   |

COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH 1 COMMITTEE ON TECHNOLOGY 44 2 available to take the call immediately. The caller 3 hears a recording which expresses to the caller that they're waiting for-- they've reached 911 and they're 4 waiting for the next available agent or police 5 communications technician to handle the call. 6 7 CHAIRPERSON HOLDEN: Alright. Let's go-- let me go back to the tree complaints that you 8 9 mentioned earlier with the Parks Department. You mentioned that the problem that you had is people 10 11 didn't get a confirmation in making that complaint. 12 What was the problem with that and what caused that, 13 and how are you going to change that going -- moving forward? 14 15 COMMISSIONER TISCH: Sure. There were 16 two types of problems that I referenced in my 17 testimony. The first was that when callers called 18 311 and reached a surge staffer, that surge staffer entered the service request through the portal, and 19 20 the person making the call or making the complaint didn't receive an initial email confirmation that 21 2.2 their service request was accepted or taken by the 23 311 system. To be clear, 100 percent of those service requests were taken and accepted. It's just 24 that the member didn't get the confirmation email. I 25

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 45 |
|----|---|
| 2  | said in my testimony, and I'll reiterate, it's                              |
| 3  | unacceptable. We found the part of the code in the                          |
| 4  | 311 system where that error occurred, and that has                          |
| 5  | been fully addressed. The second issue that we face                         |
| 6  | with 311 related to the downed trees and branches                           |
| 7  | that day was the Parks Department site that accepts                         |
| 8  | service requests from either the public or surge 311                        |
| 9  | call-takers became intermittently unavailable based                         |
| 10 | on the very high volume in a very short amount of                           |
| 11 | time. The Parks Department, we notified the Parks                           |
| 12 | Department and they have already addressed that issue                       |
| 13 | as well so that their site is going to respond better                       |
| 14 | under the unanticipated volume that we had that day.                        |
| 15 | What I said in my testimony is because I believe in                         |
| 16 | belts and suspenders, I'm also building that downed                         |
| 17 | tree branches form into the portal itself so that                           |
| 18 | when that's done, 311 surge call-takers won't have to                       |
| 19 | go and put extra volume on the parks website. They                          |
| 20 | will be able to do it through the 311 portal itself.                        |
| 21 | CHAIRPERSON HOLDEN: Okay, I just want                                       |
| 22 | my final I have some more questions, but I'll turn                          |
| 23 | it back to Chair Borelli after this. There's still                          |
| 24 | problems associated with the location of the service                        |
| 25 | request on the mobile app. The interface is not                             |
|    |   |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH                                   |
|----|---|
| 2  | COMMITTEE ON TECHNOLOGY 46<br>user-friendly and makes it difficult to enter the |
| 3  | location, unless the user knows the exact address.                              |
| 4  | That's a problem we faced for a while. We live in an                            |
| 5  | era where technology is advancing at, you know, at a                            |
| 6  | great rate obviously. So what makes it so                                       |
| 7  | challenging to improve the location services on the                             |
| 8  | app?  |
| 9  | COMMISSIONER TISCH: It is challenging,  |
| 10 | and I'll go through the reasons why it's so                                     |
| 11 | challenging, but it is definitely something I am                                |
| 12 | looking forward to rolling up my sleeves and working                            |
| 13 | on with you. Frankly, when we spoke, you know, seven                            |
| 14 | months ago about this, this is something I would have                           |
| 15 | hoped we would have addressed already. With COVID,                              |
| 16 | the work that we've done on the 311 system over the                             |
| 17 | past five months has been largely keeping up with                               |
| 18 | different service offerings that all of the agencies                            |
| 19 | ae putting out there. 311 is the place to call for                              |
| 20 | every city service. So for the past five months                                 |
| 21 | we've just been working really hard to keep up with                             |
| 22 | all of those all of those new offerings, but now                                |
| 23 | that that is hopefully [knocks on desk] quieting                                |
| 24 | down, we look forward to working with you on                                    |
| 25 | improving location services on the app and on the                               |
|    |   |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 47 |
|----|---|
| 2  | website. I don't want to bore you too much with the                         |
| 3  | technical detail, but I'll just explain 311                                 |
| 4  | integrates with a number of agency systems. 311                             |
| 5  | takes the request and sends it to whatever agency                           |
| 6  | needs to respond. Each of those systems has their                           |
| 7  | own geolocation service. So what we really need to                          |
| 8  | do, which is broader than 311, it's fixing it for 311                       |
| 9  | but then also at the same time upgrading all of those                       |
| 10 | systems that 311 touches at all the agencies to have                        |
| 11 | the same geolocation service, because when I take a                         |
| 12 | request through the app, that address needs to go                           |
| 13 | into another system. So, if it's Parks, for example,                        |
| 14 | downed trees or branches, it's got to go into the                           |
| 15 | Park system and they need to be able to accept that                         |
| 16 | address. We can talk at length about this. I'd love                         |
| 17 | to give you a comprehensive briefing on it, because                         |
| 18 | it's definitely something I agree needs to be                               |
| 19 | improved. It will make a dent in terms of enhancing                         |
| 20 | the customer experience of 311 which is exactly what                        |
| 21 | we're looking to do.  |
| 22 | CHAIRPERSON HOLDEN: Okay. Thank you,  |
| 23 | Commissioner. Back to you Chair Borelli.                                    |
| 24 | CHAIRPERSON BORELLI: Thank you, and   |
| 25 | before I turn it over to Council Member Brannan, I'd                        |
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| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 48       |
|----|---|
| 2  | COMMITTEE ON TECHNOLOGY 48<br>like to acknowledge the presence of Council Members |
| 3  | Koo, Ulrich, and I saw Council Member Lander who                                  |
| 4  | appeared to be outdoors. Council Member Brannan for                               |
| 5  | questions?  |
| 6  | COUNCIL MEMBER BRANNAN: Thank you,  |
| 7  | Chairs. I wanted to ask a couple of questions about                               |
| 8  | the staffing levels for 911 and 311. What are the                                 |
| 9  | total numbers there for staffing?   |
| 10 | COMMISSIONER TISCH: I'll start with 311   |
| 11 | and then Chief Napolitano will take the question on                               |
| 12 | 911. For 311, I believe we have an authorized                                     |
| 13 | [inaudible] headcount of 265 CCRs. We're [inaudible]                              |
| 14 | staffed, so we're above our allocated staffing at                                 |
| 15 | this very moment. We're at 271. And Chief, on 911?                                |
| 16 | DEPUTY CHIEF NAPOLITANO: Our headcount,   |
| 17 | we have approximately 1,350 911 operators.  |
| 18 | COUNCIL MEMBER BRANNAN: Okay. And how   |
| 19 | many calls what's the average call per day, the                                   |
| 20 | 311 if I'm an operator at 311 or an operator at                                   |
| 21 | 911, how many calls a day am I taking?  |
| 22 | DEPUTY CHIEF NAPOLITANO: Okay, the  |
| 23 | average operator can handle 10 calls a half hour, so                              |
| 24 | approximately 20. So, if you multiply that by six                                 |
| 25 | for the hours that they're actually working,                                      |
| I  |   |

COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH 1 COMMITTEE ON TECHNOLOGY 49 2 approximately 120 calls during an eight-hour period, 3 an eight-hour work period. 4 COUNCIL MEMBER BRANNAN: But most of 5 these folks are working longer than eight hours, 6 right? 7 DEPUTY CHIEF NAPOLITANO: During an emergency such as this, yes, there would be a 8 9 significant amount of overtime. For example, on the day of the storm we held all of the operators from 10 11 the day tour on to the four to 12 and to the 12 afternoon shift. COMMISSIONER TISCH: And for 311, -- okay 13 14 thank you, Chief. For 311 our call-takers are 15 handling, on a normal day now, between 50 and 70,000 16 calls per day. That's different than the number of 17 calls we take to 311, because many of the calls that 18 we take can be handled by our voice recording 19 service. 20 COUNCIL MEMBER BRANNAN: And is there--21 what is the -- especially for 911 operators, is there 2.2 any support or consideration given for, you know, mental health and breaks and that kind of stuff with 23 the stress that they're under? 24 25

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH                      |
|----|--|
| 2  | COMMITTEE ON TECHNOLOGY 50<br>DEPUTY CHIEF NAPOLITANO: Absolutely. |
| 3  | The breaks, they get breaks every two hours at the                 |
| 4  | minimum. They get several breaks throughout the day.               |
| 5  | They have a lunch break. They have breaks split up                 |
| 6  | between the lunchtime as well, at the minimum two.                 |
| 7  | So, just on a typical day tour they would get a                    |
| 8  | break you could say, 40 minute break before lunch,                 |
| 9  | and then they would get an hour for lunch, as well as              |
| 10 | a 20 minute break after lunch, and they would also                 |
| 11 | have personals where if they needed a bathroom break               |
| 12 | or if they had any issues. If they've handled a very               |
| 13 | difficult call, we encourage them to actually step                 |
| 14 | away and get some time to themselves. We have a                    |
| 15 | quiet room in the Bronx. We also have a unit that's                |
| 16 | sole purpose is to just help them get through                      |
| 17 | difficult calls and difficult days, Employee                       |
| 18 | Assistance Unit.   |
| 19 | COUNCIL MEMBER BRANNAN: Do you think I                             |
| 20 | mean, if money was not a consideration, are you                    |
| 21 | comfortable with these staffing levels?                            |
| 22 | DEPUTY CHIEF NAPOLITANO: Yes, I am.                                |
| 23 | COUNCIL MEMBER BRANNAN: So you don't                               |
| 24 | think we need we don't need more?                                  |
| 25 | DEPUTY CHIEF NAPOLITANO: No.                                       |
|    |  |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH                        |
|----|--|
| 2  | COMMITTEE ON TECHNOLOGY 51<br>COUNCIL MEMBER BRANNAN: What about for |
| 3  | 311?   |
| 4  | COMMISSIONER TISCH: I took over 311 in                               |
| 5  | the middle of April when volume was, you know,                       |
| 6  | through the roof. So we really had to rely a lot on                  |
| 7  | the surge staffing that we had, both in terms of the                 |
| 8  | NYPD cadets who stepped in big for us, taking 311                    |
| 9  | calls, and some outside vendors that we hired to take                |
| 10 | the calls, but the volume that we have been receiving                |
| 11 | for the past six months has not been normal at all.                  |
| 12 | It's been much greater than, you know, the volume we                 |
| 13 | took, for example, a year ago.                                       |
| 14 | COUNCIL MEMBER BRANNAN: So, just to                                  |
| 15 | reiterate we what Chair Holden brought up about how                  |
| 16 | some of the calls to 911 went to were going to                       |
| 17 | voicemail during the storm. Was that just, you know,                 |
| 18 | I guess pardon the pun. Was that just a perfect                      |
| 19 | storm? I mean, what made what exactly made that                      |
| 20 | happen?  |
| 21 | COMMISSIONER TISCH: Can I I want to                                  |
| 22 | just clarify. No calls went to voicemail. What                       |
| 23 | happened is  |
| 24 | COUNCIL MEMBER BRANNAN: [interposing] It                             |
| 25 | didn't go to voicemail; no one answered.                             |
|    |  |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 52 |
|----|---|
| 2  | COMMISSIONER TISCH: well, when there are                                    |
| 3  | more calls coming into the 911 system then there are                        |
| 4  | call-takers to take them. The calls get cued up.                            |
| 5  | And so that's what happens at 911 starting around                           |
| 6  | 11:30 in the morning. There were more callers than                          |
| 7  | there were call-takers to handle those calls. So                            |
| 8  | those calls get handled by an agent in the order that                       |
| 9  | they come in.   |
| 10 | COUNCIL MEMBER BRANNAN: And that was the                                    |
| 11 | first time that's ever happened?  |
| 12 | COMMISSIONER TISCH: No, certainly not.                                      |
| 13 | The Chief explained that we consider delays at 911 to                       |
| 14 | be anything over any wait over 30 seconds, and so                           |
| 15 | that's definitely not the first time that 911 has                           |
| 16 | taken delays. Chief, would you like to expand on                            |
| 17 | that?   |
| 18 | DEPUTY CHIEF NAPOLITANO: Sure. Any  |
| 19 | time, as Commissioner Tisch explained, it takes over                        |
| 20 | 30 seconds, it's a delay. It's something we do our                          |
| 21 | best to avoid. However, major events, not just major                        |
| 22 | storms, but major explosion, a very noticeable fire,                        |
| 23 | these type of events cause an influx of 911 calls                           |
| 24 | that we do not have enough operators. When something                        |
| 25 | like that does occur, we did what we did with                               |
| l  |   |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 53 |
|----|---|
| 2  | Tropical Storm Isaias, as far as pulling any                                |
| 3  | administrative people off of their administrative                           |
| 4  | duties and have them report to the call-taking spot.                        |
| 5  | However, this event was just, you know, a very like                         |
| 6  | I've said before, it was the biggest even since                             |
| 7  | Hurricane Sandy. Something like this is very                                |
| 8  | difficult to have enough operators available.                               |
| 9  | COUNCIL MEMBER BRANNAN: And but when we                                     |
| 10 | see delays like this, and we saw delays like this                           |
| 11 | during Hurricane Sandy as well? I don't remember.                           |
| 12 | COMMISSIONER TISCH: Of course [sic].  |
| 13 | DEPUTY CHIEF NAPOLITANO: Yeah.  |
| 14 | COUNCIL MEMBER BRANNAN: Okay.   |
| 15 | CHAIRPERSON BORELLI: We can hear you.                                       |
| 16 | DEPUTY CHIEF NAPOLITANO: Okay.  |
| 17 | Hurricane Sandy, the delays were substantially worse.                       |
| 18 | We didn't actually have as many operators logged in                         |
| 19 | as we did during Tropical Storm Isaias. Like I said,                        |
| 20 | we were able to prepare, and individuals were also                          |
| 21 | able to report to work. In Hurricane Sandy, a large                         |
| 22 | percentage of our operators weren't able to report to                       |
| 23 | work  |
| 24 | COUNCIL MEMBER BRANNAN: Something you                                       |
| 25 | said earlier as far as folks calling 911, I mean, I                         |
|    |   |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 54 |
|----|---|
| 2  | certainly was raised thinking that you only call 911                        |
| 3  | in a serious, serious emergency. But over the past                          |
| 4  | few years, certainly you've heard from other folks                          |
| 5  | that say you should call 911 because that's why the                         |
| 6  | operators are there. You're not wasting their time.                         |
| 7  | If it's not an emergency they'll transfer you. Are                          |
| 8  | we at a situation where we're sort of changing that                         |
| 9  | messaging? Or I mean, because I was certainly raised                        |
| 10 | like you don't call 911 unless, you know, your life                         |
| 11 | is in immediate danger. But then, you know, and it                          |
| 12 | was like, you know, you don't want to make a false                          |
| 13 | call because you'd get in trouble if you made a false                       |
| 14 | call [inaudible] when we were kids, right? But                              |
| 15 | definitely over the past 20 years or so there's been                        |
| 16 | messaging that, well, you should call 911, you know,                        |
| 17 | if you're in danger or if you're concerned about                            |
| 18 | something, and then the operator can them decide or                         |
| 19 | determine or triage if that's worthy of a 911 call.                         |
| 20 | I don't think that there's people who I mean, this                          |
| 21 | is something that we would have to work on. I don't                         |
| 22 | think that there's anyone who calls 311 or thinks                           |
| 23 | about calling 311 if there's an emergency of any                            |
| 24 | kind, and unfortunately, I don't think there's many                         |
| 25 | people that I don't think there's many people that                          |
| ļ  |   |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 55 |
|----|---|
| 2  | equate 311 with any urgency of any kind, and that's                         |
| 3  | part of the problem. I understand we don't' want                            |
| 4  | people calling 911 just because a large branch fell                         |
| 5  | down, but they know that when they call 311,                                |
| 6  | basically the canned response is we'll check it out                         |
| 7  | within 14 days, and you know, it's basically nothing                        |
| 8  | ever happened. So, I think there's a perception issue                       |
| 9  | there as far as the two services.   |
| 10 | DEPUTY CHIEF NAPOLITANO: It's possible                                      |
| 11 | that individuals believe that by calling 911                                |
| 12 | improperly that they're situation would be reacted                          |
| 13 | [sic] quicker. That's not the case, and as you were                         |
| 14 | raised, I would hope to educate the public to not                           |
| 15 | call 911 in times like this. A tree falling down in                         |
| 16 | front of your house, even if it fell on your car,                           |
| 17 | it's very unfortunate; however, it's not a 911                              |
| 18 | emergency. If the tree falls down and a one-way                             |
| 19 | smaller street that's not an emergency either. If a                         |
| 20 | tree falls down on the Long Island Expressway, due to                       |
| 21 | the need for that highway to be open, that would be a                       |
| 22 | 911 call. So this does need some education for the                          |
| 23 | community and if more people thought of 911 as you                          |
| 24 | do, Council Member, we probably would have less                             |
| 25 | problems with a major storm.  |
|    |   |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 56 |
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| 2  | COUNCIL MEMBER BRANNAN: But I mean,   |
| 3  | there's also correct me if I'm wrong. I mean, I                             |
| 4  | know PD also is very focused on data, and a lot of                          |
| 5  | times they want, you know, calling 911 in order to                          |
| 6  | make a case where the first thing they'll thing of-                         |
| 7  | like I now with some of my local precincts, if I get                        |
| 8  | complaints about issues or concerns about issues, the                       |
| 9  | first thing they'll do is to take a look to see if                          |
| 10 | there were any 911 calls made. And some a lot of                            |
| 11 | times there aren't. Like, it could be an issue that                         |
| 12 | everyone on the block is aware of, but for whatever                         |
| 13 | reason they haven't been calling 911. And if there                          |
| 14 | are no calls logged in for that location, it's harder                       |
| 15 | to get them to believe that there's an issue here                           |
| 16 | because they're so focused on that data. So, I think                        |
| 17 | that's sort of that's sort of the problem because                           |
| 18 | you don't people just calling 911 for anything. But                         |
| 19 | they don't feel any urgency of calling 311, so                              |
| 20 | there's sort of a grey area there, and because NYPD                         |
| 21 | puts such a focus on that, there's it's a problem                           |
| 22 | because you want people to call to make those                               |
| 23 | complaints, but you also don't want them calling if                         |
| 24 | it's not an emergency. So, and calling the old                              |
| 25 |   |

COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH 1 COMMITTEE ON TECHNOLOGY 57 2 rotary phone at the police precinct is, you know, 3 something from the 1950's, you know? DEPUTY CHIEF NAPOLITANO: I understand 4 their concern, and it makes perfect sense for 5 criminal matters for [inaudible] progress or for just 6 7 to say a drug condition, a drug deal [inaudible] It would make sense to call 911 to document this and it 8 9 would strengthen their case that they've tried numerous times to address this. However, for non-10 11 emergencies such as trees down or a blocked driveway, 12 you know, just to cover some of the 311. They should 13 call 311 and that would be documented, and they would also, if they had to go to court or they had a 14 15 problem with their neighbor, form what I understand, yes, they do keep track of that, and it would show 16 17 that they're trying to address the conditions. So, 18 in some cases it makes sense: crime, and emergency, 911, will be documented for [inaudible] non-life-19 20 threatening emergencies, non-emergencies 311 would be 21 better. 2.2 COUNCIL MEMBER BRANNAN: Okay, and--23 okay. Yeah, and I think-- yeah, I mean, I think this-- that's part of the concern, I guess. Because 24 25 then, you know, we need to the information to sort of

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 58 |
|----|---|
| 2  | back up what the neighbors are saying. They have to                         |
| 3  | have a way that they can actually log this stuff, and                       |
| 4  | you know, make it I guess build a cast around it,                           |
| 5  | and that's certainly part of the thinking there. My                         |
| 6  | last question, I guess. As far as social media and                          |
| 7  | twitter and stuff is concerned with 311, I see                              |
| 8  | sometimes sometimes it's constituents of mine who                           |
| 9  | might tweet at me and at 311 or at any agency and the                       |
| 10 | 311 will pick it up, but there's always an extra                            |
| 11 | step. Is there a way that it's always basically                             |
| 12 | okay, I see the photo of the issue that needs to be                         |
| 13 | addressed by 311. It's staring right at me and                              |
| 14 | here's the address, but now, sort of, the 311 bot or                        |
| 15 | whoever's managing the social media then says, okay,                        |
| 16 | but now can you call or click on this link to fill                          |
| 17 | this thing out, and it's just an extra step. Like,                          |
| 18 | why can't it just be if someone is raising an issue                         |
| 19 | to 311 on social media that it's picked up and                              |
| 20 | someone's there to enter it in, instead of actually                         |
| 21 | asking the resident to actually then do that work?                          |
| 22 | It just seems like a needless extra step?                                   |
| 23 | DIRECTOR MORRISROE: Hi, Council Member,                                     |
| 24 | Joe Morrisroe from 311. I'm going to field this                             |
| 25 | question on behalf of Commissioner Tisch. Thank you                         |
|    |   |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 59 |
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| 2  | for the feedback, and first off, there are 311                              |
| 3  | employees who actually do field that, those questions                       |
| 4  | through twitter, and they actually offer a couple of                        |
| 5  | options. Sometimes, information is needed. A                                |
| 6  | picture is great, but there are some coordinates that                       |
| 7  | may be needed such as an address or an intersection.                        |
| 8  | And the way the model is we can offer the give the                          |
| 9  | customer the link so they can then submit it directly                       |
| 10 | or we offer to DM the customer, direct message the                          |
| 11 | customer to be able to obtain that additional                               |
| 12 | information, be it an address or maybe just another                         |
| 13 | step in the description process, but the goal is to                         |
| 14 | try to make it as simple as possible for the                                |
| 15 | customer. And as you noted, other agencies will                             |
| 16 | "loop" 311 in so we can go through that mechanism to                        |
| 17 | produce the end result which is a service request to                        |
| 18 | the agency and a document [inaudible] the customer.                         |
| 19 | COUNCIL MEMBER BRANNAN: Okay. Yeah, I                                       |
| 20 | just want to make it as easy as possible. I mean,                           |
| 21 | it's you know, most people don't even take the                              |
| 22 | time. You know, they just see an issue and they go,                         |
| 23 | eh whatever, right? But the fact that someone's                             |
| 24 | willing to actually take the time to bring it to our                        |
| 25 | attention, you know, I want to make it as easy as                           |
|    |   |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 60 |
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| 2  | possible for them to actually have it addressed, and                        |
| 3  | having an extra step is just another sort of obstacle                       |
| 4  | for a resident, you know. Yeah, I appreciate it.                            |
| 5  | Look, most importantly, I mean I think that we don't                        |
| 6  | think about the 911 operators who are really our                            |
| 7  | first, first responders. They're the first in line.                         |
| 8  | You know, hearing that you certainly take into                              |
| 9  | account their mental health is very, very important,                        |
| 10 | because I don't think enough of us think about what                         |
| 11 | these folks go through and what they have to take                           |
| 12 | home to their families every day, every night, and                          |
| 13 | some of the calls that they take, the stress level                          |
| 14 | must be just unimaginable. So, I appreciate that you                        |
| 15 | guys are sensitive to that, and thank you.                                  |
| 16 | DEPUTY CHIEF NAPOLITANO: Thank you, sir.                                    |
| 17 | CHAIRPERSON BORELLI: Thank you. I'd   |
| 18 | like to recognize Council Member Deutsch for                                |
| 19 | questions.  |
| 20 | COUNCIL MEMBER DEUTSCH: Yeah, thank you                                     |
| 21 | very much. Thank you, Commissioner. Thank you,                              |
| 22 | Chief for all the great work and hard work you're                           |
| 23 | both doing to rectify the issue with 311 and 911. My                        |
| 24 | question is actually when someone calls 311 about a                         |
| 25 |   |
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COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH 1 COMMITTEE ON TECHNOLOGY 61 tree down, who determines the time that the agency, 2 3 the time frame that the agency must respond by? COMMISSIONER TISCH: I believe you're 4 5 referring to our SLA. COUNCIL MEMBER DEUTSCH: 6 Yeah. 7 COMMISSIONER TISCH: The SLA's are set by the responding agencies. 8 9 COUNCIL MEMBER DEUTSCH: So, if, you know, we all know that the NYPD was defunded. Parks 10 11 Department was defunded by more than 85 million 12 dollars, DSS was defunded by like 1.1 billion, and 13 sanitation was defunded by more than 100 million dollars. So, how does the back log effect the system 14 15 and user activity where one may continuously check 16 the status on their complaint online, or they would 17 make repeated calls on the same issue by calling 311. 18 Because I have a constituent that called multiple 19 times for like a tree-- tree branches that were 20 laying in the street after the storm, and he 21 continuously calls 311 because on the 311 system it 2.2 keeps on checking that the case was closed. And 23 also, my second question is, do you have any stats of how many repeated calls there are to 311 on this same 24 25 specific issue?

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 62 |
|----|---|
| 2  | COMMISSIONER TISCH: So, I'll take the                                       |
| 3  | first question now, and I'm going to use it as an                           |
| 4  | opportunity to plug a new feature that we actually                          |
| 5  | recently put into the 311 system which is an idea                           |
| 6  | raised to me by Chair Holden. Several months ago he                         |
| 7  | told me that his constituents didn't get conformation                       |
| 8  | emails or updates about their 311 service requests                          |
| 9  | through email, that they only got those confirmations                       |
| 10 | and updates if they had an account with 311. So                             |
| 11 | about two months ago we implemented a change to the                         |
| 12 | 311 system whereby anyone who puts a service request                        |
| 13 | in through 311 whether by phone, website, or the app.                       |
| 14 | If they give us an email address, they receive both                         |
| 15 | confirmation emails as well as updates on the status                        |
| 16 | of their service request. Now, obviously, those                             |
| 17 | updates are generated by the responding agency going                        |
| 18 | into the system and updating the ticket, but those                          |
| 19 | now are available to 100 percent 311 customers who                          |
| 20 | give us an email address. And on your second                                |
| 21 | question about repeat callers, I'm going to have to                         |
| 22 | try to pull that data for you and follow up with you                        |
| 23 | on it. What I can say is in terms of general call                           |
| 24 | volume or general wait times at 311, they're really                         |
| 25 | de minimis. I mean, with added so much surge                                |
|    |   |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 63 |
|----|---|
| 2  | staffing, the idea being make 311 really responsive,                        |
| 3  | the 311 call center really responsive to New Yorkers'                       |
| 4  | needs. So, in a normal day now, if you call 311 you                         |
| 5  | most likely won't wait on hold at all, which is                             |
| 6  | something that we're really proud of and we've worked                       |
| 7  | really hard to make the 311 service more customer                           |
| 8  | friendly.   |
| 9  | CHAIRPERSON BORELLI: Thank you. I don't                                     |
| 10 | see any other hands, so I will turn it back to                              |
| 11 | Council Member Holden for additional questions.                             |
| 12 | CHAIRPERSON HOLDEN: Thank you, Chair  |
| 13 | Borelli. Commissioner Tisch, we had the opportunity                         |
| 14 | to review the New York City 311 Task Order provided                         |
| 15 | by DoITT last year. According to the Task Order                             |
| 16 | there were no provisions for patches or updates to                          |
| 17 | the NYC 311 app in the contract. At our last                                |
| 18 | hearing, or at a hearing on January 21 <sup>st</sup> , 2020 you             |
| 19 | responded that you will let us know about patching                          |
| 20 | provisions. However, as of this date, we have yet to                        |
| 21 | receive an answer to the following questions: Are                           |
| 22 | patching mechanisms addressed in the current IBM                            |
| 23 | contract with New York City 311?  |
| 24 |   |
| 25 |   |
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| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH   |
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| 2  | COMMITTEE ON TECHNOLOGY 64<br>COMMISSIONER TISCH: I apologize for not   |
| 3  | following up with you on that issue, but I can say  |
| 4  | yes, that has been corrected.   |
| 5  | CHAIRPERSON HOLDEN: I know you were   |
| 6  | busy, so I'm not you were busy with a pandemic, so  |
| 7  | I understand.   |
| 8  | COMMISSIONER TISCH: Yes, we have  |
| 9  | corrected all of the issues that we identified and  |
| 10   | many of which you pointed out, and of course patching   |
| 11   | and security of the 311 system are our highest  |
| 12   | priority.   |
| 13   | CHAIRPERSON HOLDEN: Great, okay. I'll   |
| 14   | just give this to Chief Napolitano. Chief, I  |
|  |   |
| 15   | understand that in the text to 911 there were   |
| 15<br>16                                     | understand that in the text to 911 there were<br>operators, call-takers handle both, is that true that  |
|  |   |
| 16   | operators, call-takers handle both, is that true that   |
| 16<br>17                                     | operators, call-takers handle both, is that true that they hand text and regular calls?   |
| 16<br>17<br>18                               | operators, call-takers handle both, is that true that<br>they hand text and regular calls?<br>DEPUTY CHIEF NAPOLITANO: Yeah, so our   |
| 16<br>17<br>18<br>19                         | operators, call-takers handle both, is that true that<br>they hand text and regular calls?<br>DEPUTY CHIEF NAPOLITANO: Yeah, so our<br>operators are trained to handle both; however, we  |
| 16<br>17<br>18<br>19<br>20                   | operators, call-takers handle both, is that true that<br>they hand text and regular calls?<br>DEPUTY CHIEF NAPOLITANO: Yeah, so our<br>operators are trained to handle both; however, we<br>have it split where voice operators for the day, they   |
| 16<br>17<br>18<br>19<br>20<br>21             | operators, call-takers handle both, is that true that<br>they hand text and regular calls?<br>DEPUTY CHIEF NAPOLITANO: Yeah, so our<br>operators are trained to handle both; however, we<br>have it split where voice operators for the day, they<br>just handle voice calls. We have them actually   |
| 16<br>17<br>18<br>19<br>20<br>21<br>22       | operators, call-takers handle both, is that true that<br>they hand text and regular calls?<br>DEPUTY CHIEF NAPOLITANO: Yeah, so our<br>operators are trained to handle both; however, we<br>have it split where voice operators for the day, they<br>just handle voice calls. We have them actually<br>logged in to handle solely voice calls. The same is  |
| 16<br>17<br>18<br>19<br>20<br>21<br>22<br>23 | operators, call-takers handle both, is that true that<br>they hand text and regular calls?<br>DEPUTY CHIEF NAPOLITANO: Yeah, so our<br>operators are trained to handle both; however, we<br>have it split where voice operators for the day, they<br>just handle voice calls. We have them actually<br>logged in to handle solely voice calls. The same is<br>text operators. Once they log in, they're logged in |

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 65 |
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| 2  | CHAIRPERSON HOLDEN: But obviously,  |
| 3  | certain people are faster at texting, right? I mean,                        |
| 4  | they would prob you know, they would most likely be                         |
| 5  | better if they were just doing that. If they're                             |
| 6  | really fast in texting, that they be just doing that,                       |
| 7  | and I think especially during an emergency that                             |
| 8  | probably should be implemented. Do you do that?                             |
| 9  | COMMISSIONER TISCH: Chair Holden, I as                                      |
| 10 | you know, I used to oversee 911 call-taking                                 |
| 11 | operations at the NYPD. I worked very closely with                          |
| 12 | Chief Napolitano, and I welcome and encourage you to                        |
| 13 | take a trip over to the 911 call center. You have                           |
| 14 | never seen faster typing in your life. That's what                          |
| 15 | these agents [sic] do, all day, every day. Whether                          |
| 16 | it's taking calls or texts, they're constantly                              |
| 17 | inputting information into the 911 system, and                              |
| 18 | they're amazing at it. So, I think everyone there is                        |
| 19 | much faster texter/typer than most.   |
| 20 | CHAIRPERSON HOLDEN: Right, but that's a                                     |
| 21 | talent, and I think it should we should exploit                             |
| 22 | that, especially not put them on calls because their                        |
| 23 | expertise is obviously texting much faster than the                         |
| 24 | average person. But let me  |
| 25 |   |
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| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 66 |
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| 2  | DEPUTY CHIEF NAPOLITANO: [interposing]                                      |
| 3  | Council Member?   |
| 4  | CHAIRPERSON HOLDEN: Yeah?   |
| 5  | DEPUTY CHIEF NAPOLITANO: Just to expand                                     |
| 6  | on that, we do have individuals that are very                               |
| 7  | talented that work more often in that text aisle.                           |
| 8  | So, the individuals that are very talented at that                          |
| 9  | skill and appreciate it and enjoy it I should say we                        |
| 10 | assign more often.  |
| 11 | CHAIRPERSON HOLDEN: Right, okay. So, it                                     |
| 12 | makes sense. Let me just ask you another question                           |
| 13 | and then I'll turn it back to Chair Borelli. We                             |
| 14 | understand Next Generation 911 is set to be rolled                          |
| 15 | out in the next few years. Do any of you foresee                            |
| 16 | Next Generation 911 running into a similar capacity                         |
| 17 | issues that we faced recently?  |
| 18 | COMMISSIONER TISCH: You want to take it?                                    |
| 19 | DEPUTY CHIEF NAPOLITANO: Okay, I'm back.                                    |
| 20 | I can see I can see a similar situation happening,                          |
| 21 | that's why I know I'm repeating myself, but we really                       |
| 22 | need the public to understand that these type of                            |
| 23 | natural disasters, that 911 should not be used for                          |
| 24 | trees down, wires down, and again, you'd have to go                         |
| 25 | back to Sandy eight years ago, but it was similar                           |
|    |   |

COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH 1 COMMITTEE ON TECHNOLOGY 67 2 where hopefully we're able to, you know, learn a lot 3 from this and also teach to the community not to dial 4 911. Otherwise, it could happen. 5 CHAIRPERSON HOLDEN: And just one more little question about the upload of 311 pictures, 6 7 application photos and video, do we have an update on 8 hat commissioner when we might see an expansion of 9 that? COMMISSIONER TISCH: We-- based on your 10 11 feedback, we have added that feature for the vast 12 majority of the new service request types that we've 13 put in place, and based on the list that you gave us of the service request that you think you would be 14 15 most relevant for, the legacy service request you think would be more relevant for. We're planning a 16 17 major 311 release that's going to include that. 18 Don't want to bore you, but just want to mention on complexity, which is my problem to solve, but just so 19 20 you understand. Adding it to the 311 system is easy, 21 right? I could basically flip a button and add 2.2 pictures to every service request type. The issue 23 falls in terms of getting it to the agencies themselves. Not all agencies use the 311 system. 24 25 The NYPD does, for example, so it's really easy to

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 68 |
|----|---|
| 2  | get them pictures. But other agencies that don't use                        |
| 3  | the 311 dynamic system, but that take the data from                         |
| 4  | the 311 dynamic system and bring it into an in-house                        |
| 5  | system. Those systems need to be able to accept                             |
| 6  | pictures as well. It's not useful to the member of                          |
| 7  | the public if 311 can get the picture. They really                          |
| 8  | need the agency that's auctioning the service request                       |
| 9  | to get the picture, too. So that's what we're                               |
| 10 | rolling up our sleeves and working on right now.                            |
| 11 | CHAIRPERSON HOLDEN: So we still have the                                    |
| 12 | problem of the agency cooperating and actually                              |
| 13 | looking at the photos because we've had that in the                         |
| 14 | past, so.   |
| 15 | COMMISSIONER TISCH: [inaudible] it is a                                     |
| 16 | problem of them cooperating. It's something that we                         |
| 17 | are working with them on, and I think, you know, in                         |
| 18 | this day and age that everyone understands the                              |
| 19 | importance and [inaudible] of pictures. So it's                             |
| 20 | something that is the person who's overseeing 311                           |
| 21 | now, then I am eager to work with other city agencies                       |
| 22 | to roll out at your suggestion.   |
| 23 | CHAIRPERSON HOLDEN: Thank you. Thank  |
| 24 | you, Commissioner. Thanks, Chair Borelli.                                   |
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| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH                         |
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| 2  | COMMITTEE ON TECHNOLOGY 69<br>CHAIRPERSON BORELLI: Thank you, and I'd |
| 3  | like to recognize Council Member Lander for                           |
| 4  | questions.  |
| 5  | COUNCIL MEMBER LANDER: Thanks very much,                              |
| 6  | Chair. Thank you, Commissioner and Chief, for all                     |
| 7  | your time with us today and all these good answers.                   |
| 8  | Having and I apologize, I missed a chunk earlier,                     |
| 9  | but I just want to follow up on a question that Chair                 |
| 10 | Holden started to ask about moving forward to Next                    |
| 11 | Gen 911. I know in the big hearing that we had on                     |
| 12 | sort of, you know, priorities, there are a lot of                     |
| 13 | them, and I understand COVID has obviously                            |
| 14 | interrupted a lot of them. I think it's great that                    |
| 15 | the text-to-911 came online, even amidst COVID. So,                   |
| 16 | props to you for getting that done. It would have                     |
| 17 | been easy to miss that. You testified in that last                    |
| 18 | hearing about some of the both benefits and then, you                 |
| 19 | know, the long-term nature of moving beyond that to                   |
| 20 | Next Gen 911, and I'd just love a little status                       |
| 21 | update. I could see being a thing of like there is so                 |
| 22 | much work to do given all of the others things you've                 |
| 23 | outlined in this hearing, that honestly that is just                  |
| 24 | going to way until the next mayoral administration or                 |
| 25 | no, that's really underway in the backrooms and                       |
|    |   |

1 COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH COMMITTEE ON TECHNOLOGY 70 2 there's a lot going on to get there. I just wonder 3 if you could give us an update of where those things 4 are?

5 COMMISSIONER TISCH: Thank you for that question. You know, during March, April, May, June, 6 7 and July as the IT agency. It seems like every 8 agency in the City wanted to bring on a new service 9 online, and we had really important work to help agencies do that, and we were very busy as you can 10 11 imagine, but it was really important to me not to let 12 the general work of the agency slip too much or 13 frankly slip at all on the really important programs. 14 So, as you mentioned, we continued forward with our 15 plan to release text-to-911 on time in June. Same 16 thing went for Next Gen. I had committed to the 17 Council on my last Next Gen update that we would be 18 registering all of the Next Gen contracts by June 19 this year, and that was done. We decommissioned 20 Nyslen [sp?]. So, again, despite the huge influx of 21 work we didn't stop plowing forward on the major 2.2 programs that DoITT has been working on and the 23 commitments that we've made. Certain things have slipped, and that has to happen, but the big ones are 24 25 plowing forward.

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 71 |
|----|---|
| 2  | COUNCIL MEMBER LANDER: Sorry, there was                                     |
| 3  | some construction, city sponsored construction work                         |
| 4  | downstairs, so I tried to mute so you wouldn't hear                         |
| 5  | that background noise, but then I didn't have the                           |
| 6  | power to unmute myself. I guess I heard the Chief                           |
| 7  | talk about the ways in which even the Next Gen 911                          |
| 8  | system obviously will, you know, be staffed by                              |
| 9  | people, and so it could have some of the same                               |
| 10 | challenges of staffing that we saw during the storm.                        |
| 11 | I guess I wonder whether it will have benefits as                           |
| 12 | well. You know, hopefully part of the idea of, you                          |
| 13 | know, moving to an all-digital system is I don't                            |
| 14 | know whether it means that more things can be more                          |
| 15 | quickly moved and transferred. Will there be some                           |
| 16 | benefits to having Next Gen 911 in terms of search                          |
| 17 | capacity, you know, or response times, or some of the                       |
| 18 | kinds of things that people would be, you know,                             |
| 19 | ordinarily associated with a big upgrade, or is this                        |
| 20 | really just bringing the technology into the 21 <sup>st</sup>               |
| 21 | century, integrated the voice and text and digital                          |
| 22 | platforms?  |
| 23 | DEPUTY CHIEF NAPOLITANO: As far as  |
| 24 | addressing a search in call volume, it would not help                       |
| 25 | much a day such as Tropical Storm Isaias, because                           |
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COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH 1 72 COMMITTEE ON TECHNOLOGY 2 again, it's a personnel-- it's just having the 3 individuals sitting down being able to handle 911 calls. There's many benefits from Next Gen 911 such 4 as location, obtaining a perfect location basically 5 off the GPS of their phone. That perhaps can help--6 7 COUNCIL MEMBER LANDER: [interposing] That should save some time, right, because then the--8 9 DEPUTY CHIEF NAPOLITANO: [interposing] Because we're able to--10 11 COUNCIL MEMBER LANDER: [interposing] caller doesn't have to--12 13 DEPUTY CHIEF NAPOLITANO: [interposing] see their location immediately. We will not spend as 14 15 much time trying to obtain it. So, in a way it 16 possibly can help a surge. 17 COUNCIL MEMBER LANDER: Okay. Thank you 18 very much. I appreciate your work. [inaudible] 19 CHAIRPERSON BORELLI: Thank you, and I 20 see no one else has raised their hands for questions. 21 So, with that, we will dismiss this panel, and I want 2.2 to thank both of you and the other folks out there 23 very much for this. Josh has told me, our counselor has told me there are two people signed up to 24 25

COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH 1 COMMITTEE ON TECHNOLOGY 73 2 testify. So, Josh, will you ask them to identify 3 themselves and [inaudible]. COMMITTEE COUNSEL: Thank you, Chair. 4 5 Thanks everyone. We're now turning to public testimony. I'd like to remind everyone that unlike 6 7 in our typical council hearing we will be calling individuals one by one to testify. Council Members 8 9 have questions for particular panelists, use the raise hand function in Zoom, and I will call on you 10 11 after the panelist has completed their testimony. 12 For panelists, once your name is called, a member of 13 our staff will unmute you and you may begin delivering testimony. So, as Council Member Borelli 14 15 mentioned, we have two individuals who have signed up 16 to testify. They are currently-- they should be 17 unmuted, and if you are-- there's a caller one and a 18 caller two who have not provided us with specific phone numbers. So if you could identify yourself, 19 20 and then feel free begin discussing. I guess caller 21 one to start. Now, we only have one caller. Caller-2.2 - is there an individual who just signed off as well. 23 So, it appears that both of those individuals who signed up to testify have left the hearing. So, 24

COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH 1 74 COMMITTEE ON TECHNOLOGY 2 Chair Borelli, I guess we could go back to you and 3 wrap things up. CHAIRPERSON BORELLI: 4 Thank you, very, 5 very much. Council Member Holden, do you have any closing remarks? 6 7 CHAIRPERSON HOLDEN: No, I want to thank both the Commissioner and the Chief. By the way, the 8 9 Chief and I go way back when he was a Captain XO in the precinct, our local precinct. It's nice to see 10 11 him, and you're looking well, and I want to thank you both for your testimony, and I'm looking forward to 12 that tour, Commissioner of -- I want to see how fast 13 these people can text, because maybe like Superman or 14 15 something, but it sounds like it's an amazing job 16 that they're doing that all day. Thank you both, and 17 thank you Chair Borelli. I think it was a great 18 hearing. We've learned a lot, and I think we have our preparation certainly for the next storm, which 19 might be coming, might be down in the tropics now. 20 21 We have to prepare, and I think the idea of doing social media and alerting the Council offices that we 2.2 23 could educate constituents on obviously when we talked before about what's a 311 call, what's a 911 24 25 call, and how can we help, help the -- obviously, the

| 1  | COMMITTEE ON FIRE & EMERGENCY MANAGEMENT WITH<br>COMMITTEE ON TECHNOLOGY 75                                    |
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| 2  | system, help everyone do their jobs better and just  |
| 3  | focus on city services. There was the breakdown we   |
| 4  | mentioned, especially we couldn't get answers to   |
| 5  | people's talking about downed trees. I know  |
| 6  | Commissioner Tisch will certainly address that and it  |
| 7  | won't happen again, but I want to thank you both for   |
| 8  | your testimony, and thank you Chair Borelli.   |
| 9  | CHAIRPERSON BORELLI: Thank you everyone  |
| 10 | for participating, and with that, this will close out  |
| 11 | today's hearing.   |
| 12 | [gavel]  |
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## CERTIFICATE

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date \_\_\_\_\_September 26, 2020