

CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON MENTAL HEALTH,
DISABILITIES, AND ADDICTION JOINTLY
WITH COMMITTEE ON HOSPITALS

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June 16th, 2020
Start: 10:11 AM
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HELD AT: REMOTE HEARING

B E F O R E: DIANA AYALA
Chairperson

CARLINA RIVERA
Chairperson

COUNCIL MEMBERS:

FERNANDO CABRERA
JIMMY VAN BRAMER
ALICKA AMPRY-SAMUEL
JOSEPH C. BORELLI
MARK LEVINE
FANCISCO MOYA
ANTONIO REYNOSO
MATHIEU EUGENE
ALAN N. MAISEL

A P P E A R A N C E S (CONTINUED)

Dr. Eric Way
Senior Vice President/Chief Quality Officer
New York City Health and Hospitals

Dr. Charles Barron
Deputy Chief Medical Officer
Office of Behavioral Health NYC H&H

Jeremy Siegel
Professor of Finance
Wharton School

Jenna Mandel-Ricci
Vice President of Regulatory & Professional Affairs
Greater New York Hospital Association (GNYHA)

Dr. Rebecca Linn-Walton
New York City Health and Hospitals

Myla Harrison
Assistant Commissioner of Bureau of Mental Health
Department of Health and Mental Hygiene

Dr. Wendy Dean
Moral Injury Expert
Moral Injury of Healthcare

Dr. James Cho
Primary Care Physician
Bellevue Hospital

Judith Cutchin
President
New York City Health & Hospitals Executive Council

Karla Lopez
Supervising Attorney
Community Health Access & Addiction & Mental
Healthcare Projects

3 UNKNOWN MALE: Sergeant Bradley. Good
4 morning. Good morning, and welcome to today's New
5 York City Council hearing of the Committee of Mental
6 Health Disabilities and Addiction jointly with the
7 Committee on Hospitals. At this time, will all
8 panelists please turn on their videos? To minimize
9 disruption, please place electronic devices on
10 vibrate or silent mode. If you wish to submit
11 testimony, you may do so at testimony at council dot
12 NYC dot gov. To repeat that's at testimony at council
13 dot NYC dot gov. Thank you for your cooperation and
14 we're ready to begin.

15 CHAIRPERSON AYALA: Good morning everyone
16 this meeting is to called to order. I'll Council
17 Member Diana Ayala. I want to thank all of you for
18 joining us for our virtual hearing today on this very
19 important issue. Good morning, I'm Council Member
20 Diana Ayala of the Committee on Mental Health
21 Disabilities. And at this time.. And I'd like to thank
22 my colleague Council Member Carlina Rivera Chair of
23 the Committee on Hospitals.. I would also like to say
24 thank you for everyone who is joining us this morning
25 this morning for this remote hearing. This morning we

2 are here to discuss a response of New York City
3 hospitals to the mental health needs of frontline
4 healthcare workers during the COVID-19 Pandemic.

5 Arguably, there has never been a time, in my lifetime
6 anyway, when hospital workers have been called upon...

7 extraordinary set of challenges as the ones brought

8 on by the... coronavirus. During the COVID-19 crisis in

9 New York City... frontline healthcare workers have had

10 to rely not only upon their training, their

11 compassion, and their professionalism, but in many

12 cases go well beyond the normal call of duty to

13 ensure that patients under their care were given the

14 best possible protection in sometimes less than

15 optimal conditions. During the... pandemic the... New

16 York City hospitals, many of whom are critically ill,

17 coupled with a general lack of knowledge about how

18 exactly to provide treatment and care for those

19 living with a highly infected and unknown disease

20 proved to be a daunting task that requires relentless

21 around the clock kind of vigilance for many of the

22 hospital workers... Exposure to the highly contagious

23 virus force many workers are self imposed isolation

24 from loved ones and families to avoid transmission.

25 This was in and of itself incredibly stressful, and

2 the inability to provide... emotionally with loved ones
3 after... in a sudden... crisis is exhausting for all.

4 COVID-19 has present a physical, mental, and
5 emotional health toll on all of our hospital workers
6 who continue to provide a safe place for everyone to
7 do very important, but at times dangerous work. We
8 want to thank all of the frontline health workers for
9 continuing to do everything that... to ensure their
10 patients receive the best health care during this
11 unprecedented crisis. It's wonderful that we clap for
12 them every night... But now we need to make sure that
13 they, they have what they need to say emotionally
14 healthy for the days, the months, and the years to
15 come. This hearing will allow the committee to
16 examine the critical role part mental health services
17 play during this extraordinary time for New York City
18 hospitals and their frontline health care workers. I
19 want to thank the representatives from health and
20 hospital, the administration, and the greater New
21 York Hospital Association who are here today for
22 their commitment to ensuring quality mental health
23 services are available for all New York City hospital
24 employees And I look forward to hearing about what it
25 means... are delivered, when and where they are needed

2 and the role that the city council can play in
3 supporting these efforts. I also want to thank my
4 colleagues, as well as my committee staff... policy
5 analyst... Crissy... Finance Analyst, Lauren Hart and my
6 new Deputy Chief of Staff... for making this hearing
7 possible. And now...

8 COUNCIL MEMBER RIVERA: Thank you so much,
9 Chairwoman Ayala. Good morning. My name is Carlina
10 Rivera and I am the chair of the Committee on
11 Hospitals. And of course I just want to thank
12 Councilmember Ayala again for chairing this hearing
13 with me today, I'd also like to thank all of you who
14 have joined us for this remote hearing. As
15 Councilmember Ayala discussed; we are here today to
16 examine the need to ensure access to meaningful
17 mental health care for our hospital frontline
18 workers. This pandemic is unlike anything we have
19 ever seen before and has caused an immeasurable
20 amount of stress on our hospital system and frontline
21 health care workers. There were reports in late March
22 that patients with COVID-19 symptoms were showing up
23 at some hospitals, every three to five minutes. A
24 doctor with Elmhurst Hospital in Queens described
25 conditions to the New York Times, as apocalyptic and

2 said that patients had died while awaiting treatment.

3 With shortages of personal protective equipment, PPE,

4 throughout the hospital system there were reports of

5 some healthcare workers, having to resort to wearing

6 trash bags or rain ponchos to protect themselves from

7 the virus. The city's paramedics were reportedly

8 stretched so thin trying to respond to the increase

9 in calls during the peak of the crisis that they were

10 totally cardiac arrest sufferers at home if they did

11 not have a pulse. Eventually in mid April the strain

12 on the city's hospitals slowly began to ease as a

13 number of new cases and hospitalizations started to

14 decline. Thankfully the worst case scenarios

15 projected in March did not come to pass.

16 Nevertheless, it is undeniable that we are facing a

17 massive need for mental health services in our

18 hospital workforce. Hospitals need to ensure that

19 they are doing everything they can to preserve and

20 bolster the health of their workforce, including

21 through proactive measures that protect their

22 staff's, physical and mental well being, like,

23 ensuring and maintaining adequate and safe staffing

24 levels. As we learn from point and testimony during

25 the committee's hearing on the safety of New York

2 City emergency departments back in February. The
3 needs to facilitate access to mental health services
4 for a hospital workforce has long been evident. Even
5 before the pandemic the phrase moral injury developed
6 to describe the experience of veterans had
7 increasingly come to replace what was commonly known
8 as burnout to describe the struggles physicians face
9 on the job. Moral injury refers to the emotional,
10 physical, and spiritual harm people feel after
11 perpetrating failing to prevent or bearing witness to
12 acts that transgress deeply held moral beliefs and
13 expectations. Before the pandemic four in 10
14 physicians reported feelings of burnout and the
15 physician suicide rate was more than doubled out of
16 the general population. In addition, the rate of
17 nurse suicide was increasing. The pandemic will
18 lightly exacerbate these pre existing mental health
19 needs in the hospital community. This has been seen
20 in other countries as well as in our own city with
21 the tragic deaths by suicide of emergency medical
22 technician John Mondello [sp?] an emergency
23 physician, Lauren Green [sp?]. I want to emphasize
24 that we are here today to discuss all hospital staff,
25 including both medical and non medical staff. I am

2 speaking to all of our city's doctors, nurses, allied
3 health professionals, pharmacists, technicians
4 administrators, clerical staff, maintenance workers,
5 and hospital food workers. All of our hospital
6 workers experienced a pandemic up close and were
7 under immense amounts of pressure. The pandemic
8 inside of a wartime like mentality, with staff
9 working with no end in sight, and no true
10 understanding of the enemy, a new virus we are still
11 struggling to learn about. While hospital workers are
12 heroes, they shouldn't be viewed as people who don't
13 need help. The title of hero may negate the fact that
14 they are people, people who can be vulnerable, people
15 who can struggle, and people who need proactive
16 support. Today I want to hear about the city's
17 response to the mental health needs of our hospital
18 workforce, including about what measures hospitals
19 have considered to mitigate the mental and emotional
20 toll on doctors and nurses of complying with state
21 issued triage guidelines during this pandemic. I know
22 that H&H for example has their helping healers here,
23 heal program, which addresses the mental health needs
24 of staff by providing a 24/7 behavioral health
25 helpline staffed by psychiatrists and psychologists,

2 one on one peer and group support as well as other
3 services which aim to identify and support employees
4 showing symptoms of anxiety, depression, fatigue, and
5 burnout and connect them to services if requested.
6 Additionally, at the end of April the launch of a new
7 program entitled The Hero New York Mental Health
8 Training Initiative for Frontline Workers was
9 announced. The program tailors DOD's combat stress
10 management resilience program designed for military
11 personnel. So the needs of medical personnel through
12 the use of assessments and webinar trainings. It uses
13 a train the trainer approach, and those who receive
14 training will then provide training to mental health
15 specialists, spiritual care, and second victim
16 program leads at their respective health care
17 systems. Today we will discuss these programs as well
18 as other efforts, and I look forward to learning more
19 about their participation rates, programming, and how
20 they meet our workers where they are. Trauma informed
21 practice is an art. Many people may be reluctant to
22 seek mental health services for fear of it impacting
23 their career, and out of reluctance to discuss
24 emotions. It is intimidating to disclose such needs
25 to one's employer. Now that we are past the first

2 peak of the pandemic and our workers have time to
3 come up for air we have to make sure we are there to
4 support them. I want to learn more about how we
5 ensure that workers are encouraged to seek
6 assistance, even if they may not feel they need it at
7 first and how we are assuring them that services will
8 be private and also, equitable. I want to know that
9 our programming serves each member of the hospital
10 team, and that such programs are made with this
11 diverse population in mind. Today I am asking; how
12 are our hospitals taking responsibility in
13 proactively ensuring that our workforce is healthy.
14 The responsibility, the need to actively reach out,
15 the need to ask for help should not fall on our
16 hospital staff. Thank you all again for being here
17 today, and I look forward to our discussion.

18 CHAIRPERSON AYALA: ...Rivera. We will now
19 hear some remarks from public advocate...

20 PUBLIC ADVOCATE: Thank you very much
21 Chair Ayala. And I want to also thank you and chair
22 Rivera for this hearing today, as well as members of
23 the Committee on hospitals and committee on mental
24 health disability and addiction for holding this very
25 important oversight hearing on response to these

2 hospitals to, to the mental health needs of our
3 frontline healthcare workers. To all of our essential
4 workers thank you for keeping our city running during
5 this pandemic. And to those of you who are in the
6 healthcare industry or are associated, and many
7 volunteers who came to New York from all over the
8 country, thank you. As most of us were told to keep
9 socially distant you asked and accepted the call to
10 get up close and personal to the people who were
11 affected so thank you for doing your best to keep us
12 alive during this pandemic. We will continue to feel
13 the impact of coronavirus long after this pandemic is
14 over. This public health crisis had a detrimental
15 effect on the mental health of a significant number
16 of New Yorkers, many of whom are doctors, nurses,
17 EMTs, paramedic, and hospital workers and
18 administration, administrators, many of them, too
19 many, have lost their lives to COVID-19. And those
20 who did not have suffered the trauma of seeing
21 patients and their colleagues, die from the virus,
22 which has severely impacted and can continue to
23 impact your mental health. All of us recognize the
24 difficult job healthcare workers in the city have had
25 to carry out during this pandemic and the trauma they

2 have experienced because of it. What is even more
3 unfortunate is the fact that this trauma has given a
4 number of these health care workers to take their own
5 lives. My thoughts and prayers and prayers of healing
6 are with this family, with those families and those
7 individuals. During this horrific, horrifying impact
8 the city, the state and the city have taken steps to
9 provide aid to those health care professionals
10 struggling with COVID related trauma. In early May,
11 the State Department of Financial Services began
12 requiring New York regulated health insurance to
13 waive all cost sharing fees, including deductibles,
14 co-pays, and co-insurance for in network mental
15 health services for frontline workers. The agency
16 also issued an emergency regulation prohibiting
17 insurance from imposing out of pocket costs for
18 telehealth and impersonal mental health services
19 rendered by in network providers on an outpatient
20 basis. The state also created, establish a Crisis
21 Text Line to provide 24/7 emotional support for
22 frontal healthcare workers. At the end of April the
23 mayor announced an initiative, initiative with the
24 Department of Defense in the city, where the US
25 military trauma specialist would provide counseling

1 to our city's frontline workers, intended to help
2 healthcare workers overcome the trauma inflicted by
3 this pandemic. The program was expected to be fully
4 operational as of May. As part of the initiative
5 trauma specialist assessed individual hospitals with
6 tailor programs to fit their needs. They also train
7 small groups at each hospital in combat stress
8 management, who later trained an additional 1,000
9 public and private hospitals staff. The service will
10 continue to be available after the pandemic ends.

11 While both of these initiatives are good steps taken
12 by the administration at the state government city
13 level, we cannot say for sure they are effective
14 until we know the extent to which they have been
15 implemented. Moreover if it, it is unclear if these
16 services have been extended to non residential
17 healthcare workers and volunteers. Now while there
18 are no city wide COVID-19 statistics of deaths by
19 suicide yet available anecdotal evidence hints at an
20 increase in New Yorkers taking their own lives,
21 especially after the past, over the past three
22 months. Emotional stress, social isolation, lack of
23 access to mental health care at the start of this
24 pandemic and the closure of churches and houses of
25

2 worship and community centers are among the troubling
3 factors brought on by this public health crisis that
4 have impacted the mental well being of mental, of
5 many New Yorkers. As if COVID-19 is not horrible
6 enough we also have to worry about racism and how the
7 recent cases of police brutality have affected black
8 and brown New Yorkers, many of whom are healthcare
9 workers themselves, many of them I've seen on the
10 streets, also protesting after their shifts are over.
11 They now have to deal with trauma from the
12 coronavirus in addition to the trauma that comes with
13 seeing a systemic racism continuing to take the lives
14 of members of communities of more color. It is hard
15 to say what the long term impact of COVID-19 on
16 mental health will be. However, the city will, the
17 city has the ability to minimize the harm that it
18 will inflict on New Yorkers. It is important to look
19 at the efforts that we are putting toward treating
20 COVID-19 patients whose physical health is at risk,
21 and put that same energy towards treating the mental
22 health of those of us who have been traumatized by
23 this virus. I look forward to hearing how our
24 hospitals have utilized their resources to ensure
25 that our frontline workers are getting the mental

2 health treatment they need, and particularly knocking
3 down the stigmas associated of getting the mental
4 health services that we all need. Thank you.

5 CHAIRPERSON AYALA: I would like to
6 acknowledge my colleague, Council Member Cabrera,
7 Ampry-Samuel, Reynoso, Borelli, Moya, Levine, and Van
8 Bramer. Forget anyone? And I will now turn it over to
9 our committee counsel to go over some procedural
10 items.

11 COMMITTEE COUNSEL: Thank you. Chairs
12 Ayala and Rivera. I am Zam Manual Haluu [sp?] counsel
13 to the hospitals committee of the New York City
14 Council. Before we begin testimony, I want to remind
15 everyone that you will be on mute, until you are
16 called on to testify. After you are called on, you
17 will be unmuted by the host. I will be calling on
18 panelists to testify. Please listen for your name to
19 be called, I will be periodically announcing who the
20 next panelists will be. We will be limiting
21 Councilmember questions to five minutes. This
22 includes both questions and answers. Please note that
23 we will not be allowing a second round of questions.
24 Thank you. For public testimony after the first
25 panelist, individuals will be called up in a panel of

2 three. Council members who have questions for
3 particular panelists should use the raise hand
4 function in Zoom. You will be called on after
5 everyone on that panel has completed their testimony.
6 For panelists once your name is called a member of
7 our staff will unmute you and the sergeant at arms
8 will give you the go ahead to begin after setting the
9 timer. All public testimony will be limited to three
10 minutes. Please wait for the sergeant to announce
11 that you may begin before delivering your testimony.
12 I will now call on the following members of the
13 administration to testify. From Health and Hospitals
14 Dr. Eric Way, Dr. Charles Barron, Dr. Rebecca Linn-
15 Walton, Jeremy Siegel, and from the Department of
16 Health and Mental Hygiene Dr. Myla Harrison. I will
17 first read the oath. And after I will call on each
18 panelist here from the administration individually to
19 respond. Do you affirm to tell the truth, the whole
20 truth, and nothing but the truth before this
21 committee, and to respond honestly to council member
22 questions? Dr. Way?

23 DR. WAY: I do.

24 COMMITTEE COUNSEL: Dr. Baron.
25

2 UNKNOWN: We should order like to
3 keep...stuff, bags, or like masks...

4 COMMITTEE COUNSEL: ...to Dr. Lynn Walton?

5 DR. WALTON: I do.

6 COMMITTEE COUNSEL: Mr. Siegel. Just as a
7 reminder, there is a delay when you are unmuted.

8 JEREMY SIEGEL: I do.

9 COMMITTEE COUNSEL: Thank you. Dr
10 Harrison.

11 DR. HARRISON: I do.

12 COMMITTEE COUNSEL: And Dr. Barron.

13 DR. BARRON: I do.

14 COMMITTEE COUNSEL: Thank you. Dr. Way,
15 you may begin when ready. Thank you. Thank you
16 Doctor.

17 DR. WAY: ...on mute. I'll start over. So
18 good morning, chairpersons Rivera, chairperson Ayala,
19 members of the Committee on hospitals, as well as the
20 committee on mental health disabilities and
21 addiction. My name is Eric Way. I'm the Senior Vice
22 President chief quality officer for New York City
23 Health and Hospitals. I'm joined today by Dr. Charles
24 Barron, our Deputy Chief Medical Officer who leads
25 the Office for Behavioral Health. Thank you so much

2 for the opportunity to testify before you today on
3 New York City Health and Hospitals response to the
4 mental health needs of frontline health care workers
5 during the COVID-19 pandemic. So this is a topic
6 that's very near and dear to my heart. I'm an
7 emergency medicine physician working shifts at Kings
8 County in the mercy department during the peak of the
9 surge things that I've never imagined seeing before.
10 I will never be the same. After this first peak of
11 COVID-19. And I know no, none of the health care
12 workers, and those who are supporting the health care
13 workers will ever be the, the same after what we went
14 through in March, April, and early May. I think New
15 York City Health and Hospitals was well positioned to
16 support frontline staff, going into this pandemic. We
17 had two very established and very strong teams.
18 Helping healers heal, H3 Team as well as our
19 behavioral health services. So our Behavioral Health
20 Services provides over 60% of the volume of
21 behavioral health in New York City. It's led by Dr.
22 Charles Barron and a very strong team centrally, as
23 well as our psychiatry chairs and directors at the
24 facilities. Our Helping Healers Heal team was the
25 first thing that Dr. Mitchell Katz, and I decided

1 that I should work on upon arriving in January of
2 2018. We had created a similar program, the H3
3 program, LAC USC in Los Angeles and spread throughout
4 the second largest safety net system in the country
5 which is Department of Health Services of the county
6 of Los Angeles. And so the Helping Healers Heal
7 program is basically built upon the premise that
8 health care workers have empathy and healing powers.
9 That's what drives us to go into healthcare in the
10 first place is to help others. And we give it freely
11 all day long to patients and their families. However,
12 when it comes to giving that same empathy and that
13 healing power towards each other, the culture of the
14 house of medicine was actually the opposite of that.
15 And it is very hard to make it through medical school
16 and residency and to work in a career of medicine.
17 Same with nursing. And so it almost felt like a rite
18 of passage and there was a saying in nursing that
19 nurses eat their young. And we all had attendings who
20 said that they work more hours in a day than there
21 are in a day. And so we just need to toughen up and
22 get stronger. And so it was very much a culture of
23 don't show weakness, don't show how things that
24 should affect the human being affect you. And so, the
25

2 Helping Healers Heal program is built based upon peer
3 support, and it is, right, let's take that culture
4 and flip it around, where if something happens, that
5 we know is traumatizing, a child is in a car accident
6 and doesn't make it through the trauma resuscitation
7 we know that is going to affect every parent or every
8 person who... right, children hold a dear part of our
9 hearts. And so being able to reach out and say that
10 must have been really tough, right, let me share with
11 you when I lost the child in the trauma. You know,
12 how did I feel, how did I get through it, don't
13 suffer alone. And so that's tier one; can we change
14 the frontline culture to one of instead of gossiping
15 about a tough case that somebody else had we all go
16 to them and provide support, right. Tier two is
17 trained peer support champions. And so the goal here
18 is to have a directory of every discipline, every
19 shift, every unit across every facility in New York
20 City Health and Hospitals that we could call upon to
21 activate sort of like a rapid response team, a rapid
22 response team is if somebody's blood pressure drops,
23 if their heart rate gets too high, if their breathing
24 becomes difficult, we activate specialists to go to
25 the bedside and try to solve the problem or solve the

2 issues. So this would be an emotional, psychological
3 rapid response where we can activate H3 peer support
4 champions to meet with somebody one on one, or meet
5 with the entire group and do a group debrief. And so,
6 going into this pandemic we had over 1,000 trained
7 peer support champions, as well as our behavioral
8 health services. And what we knew is immediately that
9 this following the news of what was happening in
10 China, in other countries such as Italy, we knew that
11 this was going to be something that our staff have
12 never experienced before. And our top priority here
13 on New York City Health and Hospitals is to support
14 our staff, our most precious resource. Staff that are
15 supported that are well, that are healthy, are going
16 to be able to provide higher quality and safer
17 patient care and take care, do the most good for, for
18 New York City. And so we had the two teams team up
19 and form a steering committee around COVID-19
20 emotional, psychological support. And out of that
21 steering committee, we created a behavioral health
22 hotline that's available to staff to call, they can
23 remain anonymous. We created an intranet page around
24 all of our COVID resources but it also has,
25 emotional, psychological support resources. We did

2 refreshers for our Helping Healers Heal peer support
3 champions and got the H3 intranet page ready to be
4 able to take and counter requests. But we know that
5 in the peak of this, that people did not have the
6 opportunity to, do not always have the opportunity to
7 leave their clinical areas, there is just too much,
8 too many patients, too much, you know, demands
9 clinically. And so what we decided to do is start
10 wellness rounds. So let's have our H3 leads and our
11 behavioral health leads go to where the staff are go
12 to the emergency departments, go to the ICUs, go to
13 the medical surgical wards, where we're cohorting
14 COVID patients, and look for signs of anxiety and
15 burnout and second victimization and moral injury
16 compassion fatigue and reach out to them immediately,
17 provide them with resources, make it easier for them
18 to, to seek help. Right. We also created respite
19 wellness rooms, across the system. At the peak we had
20 31 Prosser acute and post acute. We currently have
21 27. And these respite wellness rooms are stocked with
22 water, with snacks. Our H3 and behavioral health
23 leads are there in case they want to speak to
24 somebody on the spot. But they're meant to be areas,
25 away from the chaos of the ICUs, the bells the

2 whistles, the alarms, to be able to get away and
3 distress. And so at the peak we had 240 staff visit
4 the first Elmhurst wellness respite room in one day.
5 So far we've had 50 to, over 52,000 visits to our
6 wellness respite areas. And the one that that I was
7 most impressed with was that Metropolitan hospital
8 wasn't even one room. It was an entire Ward, they had
9 a meditation room, a quiet room, they had an art
10 room. They had a community, you know, communal dining
11 area that was socially distance where donated food
12 was brought to, as well as bedrooms for staff to take
13 naps or spend the night if they needed to. Through
14 generous donations we've been able to raise over \$27
15 million in a disaster relief fund to send comforts to
16 the frontline staff. We knew with social distancing,
17 with working additional hours, working full PPE all
18 the time that there was additional burden on our
19 frontline staff. And so, things are so, as simple as
20 getting groceries or feeding their families will
21 become more difficult, if, if they wanted to stay
22 isolated from their children or from their elderly
23 parents that would become more difficult. And so,
24 through this philanthropy, philanthropic effort we've
25 been able to send meals, you know, to all of our

2 staff. We've been able to provide groceries to take
3 home after shift, we've been able to provide wellness
4 packs. We've been able to provide transportation, as
5 well as other comforts to reduce the burden on our
6 frontline staff. Additionally, we, we know that the
7 topics in a pandemic or to knowledge and skills are
8 slightly different. And so we've been able to do a
9 lunchtime webinar series over 34 trainings and this
10 is open to all frontline staff as well as managers,
11 teaching them things about around empathy, having
12 difficult conversations, stress management that we've
13 received a lot of positive feedback, especially from
14 managers who feel more empowered, as well as for
15 prepared to have supporting conversations with their
16 staff. And it's something that we're very excited
17 about. It's a seven agency collaboration. We're very
18 grateful to the mayor, the first lady of New York
19 City, as well as the US Department of Defense. So not
20 only did our military partners come in and provide
21 much needed clinical care to COVID-19 patients at the
22 peak of the surge, they actually were the ones who
23 reached out to us and said, this is the closest that
24 we've seen to a combat situation in a civilian
25 hospital or a civilian setting. Can we share some of

2 the lessons learned that the Department of Defense
3 has, has gained through being at war for the past 18
4 years. And so, what started as a conversation between
5 the Department of Defense in New York City Health and
6 Hospitals quickly grew to include FDNY Greater New
7 York Hospital Association, New York City Department
8 of Health and Mental Hygiene, Veteran Affairs, as
9 well as the Uniformed Services University of Health
10 Sciences. And these seven agencies came together, met
11 daily for an entire month to take two needs
12 assessment tools that the Department of Defense
13 utilizes, one for the entire unit, which is a macro
14 assessment, as well as one that is used for
15 individual soldier which is a micro needs assessment,
16 adapting that to civilian health care around COVID-
17 19, as well as taking their curriculum on combat
18 stress management and resilience and adapting that
19 into a train the trainer that would be applicable to
20 civilian health care as well as first responders. And
21 so Greater New York Hospital Association is hosting a
22 train the trainer series in our first two lunchtime
23 hour long webinars we had 704 people across New York
24 City and Greater New York healthcare facilities log
25 in. On a second one we have 589. There are three more

2 modules to go and what the idea is, is to take
3 behavioral health leads, as well as staff support
4 leads to go and get this master training and bring it
5 back to their respective facilities and train up
6 their existing programs. So for New York City Health
7 and Hospitals we want our 1,000 plus H3 peer support
8 champions to undergo this combat stress management
9 resilience training as well as our behavioral health
10 service providers. That way, when they are supporting
11 staff today, tomorrow, as well as well into the
12 future what we've learned from our Department of
13 Defense partners will make that support that much
14 stronger. So I think, in summary, we know that this
15 is a great risk to our healthcare frontline heroes.
16 This is something that is a top priority for New York
17 City Health and Hospitals. My worst fear, my
18 nightmare is that we have a mental health crisis on
19 top of the public health crisis that COVID-19
20 presented, a pact that I ask everybody, everyone who
21 undergoes H3 training with me and my team is that we
22 make the pact that we've all seen the negative
23 effects of second victimization people dropping out
24 of the field, depression, suicide, let's not lose one
25 more colleague, friend, healthcare worker to the

2 effects of second victimization. That remains my
3 commitment, as well as the commitment of Charles
4 Barron and our entire system is to support our staff
5 so that we do not relive the tragic. The tragedies
6 that we've seen in New York City, so far with, with
7 suicide. And I thank you for the opportunity to
8 testify before you today and we look forward to your
9 questions.

10 CHAIRPERSON AYALA: Are we ready for the
11 next person?

12
13 COMMITTEE COUNSEL: I believe now we're
14 ready for any questions you may have Chair Ayala.

15 CHAIRPERSON AYALA: [inaudible]...system
16 that we're all operating on the very stressful...
17 Thank you, Dr. Way that was very, very informative.
18 And I, I just, you know I want to say that, you know,
19 I, you know, thank you. Thank you. I cannot even
20 begin to imagine what having to live through this
21 pandemic from within the confines of a public
22 hospital or any hospital must have been like. My
23 mother actually had a heart attack right in the
24 beginning, right before the... the hospitals were
25 starting to kind of institute a policy.. I just, you

2 know applaud all the efforts of our health care
3 workers and you know whether you're working in the
4 emergency room, the... room, whether you were you know
5 changing blouses or calling family members and you
6 know, cleaning up and sterilizing. I cannot imagine
7 you not being impacted in some way. And that's kind
8 of what prompted you know our interest in having this
9 discussion because we wanted to better understand
10 from your perspective of what life was like, leading
11 up to the pandemic. And being in, in the midst of all
12 of that in the height of it. And it was found that,
13 you know, as a result, a lot of, a lot has come you
14 know a lot of services have become available. But I
15 have a couple of questions regarding... a lot of
16 questions that my colleagues will, you know will have
17 regarding some of the programs. So I don't want to
18 get too specifically into those but one or two. I
19 don't know how to work this thing... computers is like...
20 But regarding the steering committee; can you, can
21 you explain a little bit about, about when the
22 steering committee worked... Was that something that
23 was established amidst other COVID policies? Was that
24 something that you... have to you know discuss in
25 private?

2
3 DR. WAY: Yeah, so I'm happy to start and
4 I'll turn it over to Jeremy Siegel [sp?], who has
5 been chairing this committee, and leading the
6 meetings. So, I don't want it to seem like we weren't
7 collaborating very closely between behavioral health
8 services and H3 before this because we were. We had
9 an H3 Central steering committee in each facility the
10 18 teams had their own steering committee, and about
11 20 to 30% depending on which team are actually
12 behavioral health providers psychiatrists,
13 psychologists, social workers, and so we were already
14 collaborating very closely. This steering committee
15 was formed early on in, you know, when we had our
16 first case in New York City. And this new steering
17 committee with dedicated just to COVID-19 we knew
18 this was going to present a unique and different
19 challenge to us. And so Jeremy do you want to add to
20 that?

21 JEREMY SIEGEL: Yes, absolutely. Thank
22 you. Good morning everyone. It's a pleasure and
23 privilege to be here. My name is Jeremy Siegel the
24 Chief Wellness Officer for NYC Health and Hospitals.
25 Pronouns he/him/his. So, as Eric had just mentioned

2 the H3 steering committee was initially launched at
3 the central level to support all the C suites across
4 all of our service lines to establish facility or
5 site specific or borough based steering committees.
6 Right before the main surge of COVID-19, we really
7 expanded the steering committee across the system to
8 include patient safety, pastoral care, patient
9 experience, IT, workforce development, emergency
10 management in addition to all the other stakeholders
11 that were previous, previously on the steering
12 committee including the Office of Behavioral Health,
13 Office of Patient Centered Care which is nursing, as
14 well as medical and professional affairs. So we
15 really wanted to make sure that the steering
16 committee was representative of our diverse
17 workforce. H3 is supported for the people, by the
18 people, so we wanted to make sure that not only were
19 clinical disciplines department services
20 representative but also ancillary non clinical, as
21 well as to make sure that we had a diverse makeup of
22 the steering committee to represent all the
23 perspectives and voices across our system.

2 CHAIRPERSON AYALA: I wanted to also
3 acknowledge that Council Member Maisel has joined us
4 as well. So what... were the wellness... created as a
5 result of feedback from the steering committee?

6 DR. WAY: Yes. So I think, right, our
7 initial, our initial thoughts were let's leverage
8 what exists. So, allowing managers, supervisors,
9 allowing frontline staff, colleagues to initiate H3
10 encounters through our intranet website as well as
11 asking or emailing directly to our H3, emails, we
12 also, you know, immediately started working on these
13 West, respite wellness rooms. But feedback from you
14 know myself working shifts as well as others on the
15 steering committee is that you know, it often is
16 those most impacted, who have the least opportunity
17 to leave their clinical areas, right, if the
18 emergency department is seeing a new patient every
19 three to five minutes, they're not going to be able
20 to leave their clinical area to go there, similarly
21 with the ICUs. And so, what we want to do is meet the
22 staff where they, they work. So instead of having
23 only H3 and behavioral health providers in the
24 respite wellness rooms or, you know, getting to be
25 activated through an H3 intranet site, we said, let's

2 do proactive rounds let's go to where the staff are
3 and proactively look for all those concerning signs
4 for second victimization. And so that was how it, how
5 it was born out. I don't know if Rebecca, would you
6 like to add to my answer there?

7
8 DR. LINN-WALTON: I think it's been a,
9 it's been a very close collaboration through both
10 offices to ensure that we're really creating a no
11 wrong door approach which is how we treat patients in
12 the system where anywhere you come into the system
13 whether it's the emergency room or outpatient
14 clinics, there's no wrong way to access behavioral
15 health and we really done our best to create that for
16 our staff as well so you can walk down the hall, see
17 a flyer. You can be engaged during a wellness round.
18 You can be engaged through accessing the intranet
19 which we're all used to checking on a daily basis
20 with any news and updates and there's tons of
21 resources that are really easily accessible. You
22 don't have to hunt around to get to them. And then
23 there's also knowledge through email and word of
24 mouth so that people can access the behavioral health
25 hotline, should they not want to be talking in person

2 or going to the respite room or can't or wanted to
3 talk when they're done with their with their service,
4 or they can access the EAP that we all have access to
5 as city employees, if they want to go fully outside
6 of the system so we're really trying to make sure
7 everyone can access in a way that feels comfortable
8 to them when they're ready.

9 CHAIR: Understood. Was the same, was the
10 same level, I mean how did, I mean how did... I mean
11 obviously it's easier to identify... that maybe you
12 know overwhelmed. How, how is that service... to
13 healthcare workers who were then you know diagnosed
14 positive for COVID and... I know some of them were...
15 because they weren't able to... at home. Does that,
16 does that service, does that level of service go with
17 them? Was that part of the steering committee's
18 recommendation?

19 DR. WAY: Yeah, so let me know if I'm
20 interpreting the question is, if somebody tests
21 positive, an employee tests positive and they need to
22 leave the clinical area, either to isolate at home or
23 in a hotel, they can't isolate safely at home, are
24 they still, are these services still available to
25 them. Yes, so we made these services available to our

2 hotels. We've actually done H3 debriefs at the hotels
3 for staff. You know both internal to Health and
4 Hospitals as well as external. We brought in, you
5 know, outside staffing to help support the surge. And
6 this is available to volunteers, this is available to
7 affiliate staff. It's not just H&H employees who want
8 to, know when to fall through the price, everyone who
9 touches facilities and our patients and even those
10 outside of our system, we care about them as human
11 beings as health care workers, we don't want anyone
12 to fall through the cracks. And so the hotline, H3
13 debriefs, all the resources we listed on the
14 intranet, if staff did not feel comfortable
15 interacting with their own system because of the
16 stigma around you know seeking mental health services
17 there are national anonymous hotlines, that are
18 listed as resources. And this is a lot of the work
19 that Helping Healers Heal has been doing for the last
20 two and a half years, is to make a robust list of
21 what we call tier three resources, not everyone who
22 loses a patient needs to speak to a psychiatrist, but
23 let's not make somebody who needs to speak to a
24 psychiatrist, wait a month, because they have to find
25 the primary care physicians make a referral and get

2 approval through their health insurance. Let's link
3 them to resources within 24 hours. So that's the tier
4 three resources. So not everyone is going to have a
5 preference to speak to somebody within their own
6 hospital or even within their own system and so do we
7 have outside resources do we have you know anonymous
8 resources. And so those are all available to anyone,
9 whether they're in quarantine or not.

10 CHAIRPERSON AYALA: Can you remind me
11 again who was responsible for... [inaudible 48:16]
12 mental health professionals or peers?

13 DR. WAY: So it was a combination of our
14 Helping Healers Heal peer support champions as well
15 as behavioral health providers. So basically the...
16 leads.

17 CHAIRPERSON AYALA: Okay. Okay. I have one
18 last question and then I want to pass it over to my
19 colleague. ...know that there were lessons learned
20 through this process that that would better... Health
21 and Hospitals... mental health providers throughout the
22 city to deal with a pandemic like this. I mean, I
23 don't, I don't imagine you know... a service, I know we
24 have you know, our climate... you know whether there
25 are... you know things happen. You walk away or are

2 you... still in the midst of... with a sense that you,
3 you know there were lessons learned, that, you know
4 that we can apply, you know it could lead to in the
5 future.

6
7 DR. WAY: Yeah, yeah. I think, right, we
8 would be incredibly irresponsible to say that there
9 weren't lessons learned throughout the surge right.
10 This is a once in a century event, a viral pandemic.
11 And just like if we were able to take the same test
12 over we might have do, we might, you know, do many
13 things or answer many things differently. It does not
14 mean that what everyone did throughout the entire
15 surge was do everything in their powers to save as
16 much, as many lives as possible. And so I think,
17 right, we are very much still in the pandemic. It is
18 actually, I found after kind of the bell curve of
19 that first peak passed each clinical area so it
20 passed the emergency department first as social
21 distancing measures were working. That was the first
22 opportunity that many of the staff who work in the
23 emergency department had to really catch their
24 breath, and then process, all the trauma that they
25 had been through, right, while you were, right. I

2 felt like we were drinking out of a firehose. It was
3 a drink. Right, 18 hour days, right, just go, go, go
4 do everything you can, adrenaline. There's no time to
5 process. It was really when I showed up to a shift
6 and I was like, where did all the patients go. And
7 then I realized right, everyone around me was
8 starting to process is starting to work through the
9 grief. They had seen so much critical illness and had
10 seen so much death that everyone was in a different
11 stage of the grieving process for their patients,
12 moral injury, all those things were flooding in. So
13 we rapidly said, while the volume is down, right,
14 because, as the COVID volume decreased the community
15 was still not coming back to the emergency department
16 right away, for fear of being exposed to the virus,
17 who said, let's do group debriefs outside 8, 10, 12
18 staff members multi-discipline. Let's go out into the
19 ambulance ramp, folding chairs six feet apart, and
20 process together, and set an internal goal for every
21 staff member regardless of discipline to be part of a
22 group debrief. And so multiple, multiple goals here.
23 So, one you can't explain to anyone, what it was like
24 in the emergency department. The people who really
25 truly know how you're feeling and what you went

2 through are those who had that shared lived
3 experience, those who were shoulder to shoulder with
4 you, you know, in the peak of the surge. And so,
5 processing together. It's very therapeutic with peers
6 and a lot of staff have actually told me they feel
7 more supported at work than they do at home because
8 their friends and family just can't understand,
9 right, what they went through. And so, the group
10 debrief allows individuals identify maybe I need more
11 services more supports, right, hearing what other
12 people are going through, and also gives their
13 colleagues opportunities to say hey, Dr. Way is
14 struggling a bit, right, can we have Helping Healers
15 Heal come back and meet with him one on one, can we
16 all like make a commitment to reach out to him so
17 that he's not sitting at home, you know, trying to
18 cope with this alone. And so the, the more
19 opportunities to not let somebody fall through the
20 cracks.

21 CHAIRPERSON AYALA: Thank you so much. And
22 I'd like... thank you to all of you for all of your
23 work. And I want to turn it over to Chair Rivera.

24 COUNCIL MEMBER RIVERA: Thank you so much.
25 Thank you Chair Ayala. And thank you for mentioning

2 some of the, I guess the feelings of fears of all of
3 the hospital workers, you know I've read a lot of
4 articles and about programs across the country and
5 even globally on what hospital systems are trying to
6 do for their workers and I think you know the answer.
7 Well, some of the feelings of the hospital workers
8 feel are reports of being afraid to stop right
9 because if you do, and you look around, it'll be
10 overwhelming or if you stop you'll crash or, as you
11 mentioned, there's passion fatigue, there are so many
12 things that the workers are dealing with. And I know
13 that you are trying your best to meet those needs. So
14 I wanted to ask a little bit about the program itself
15 and to get some numbers. And so we can figure out
16 again. We want to be supportive of the work that
17 you're doing and we want to figure out how we can
18 help you resource wise. So, who exactly participates
19 in the program? You mentioned medical and non medical
20 staff, welcome to take part in the programming. And
21 you mentioned some of the focus of the programming.
22 Are there any lessons learned since you first
23 launched the program, and when exactly did you first
24 launch the program? So I know I gave you a few
25 questions. When did you first launch the program?

1 What are some of the numbers of people who
2 participate? And if you can go into a little bit
3 about some of the program focus in terms of how many,
4 not just how many people have participated but how
5 are you informing the workers on what's available?
6

7 DR. WAY: Okay, so I'll try to remember
8 all those questions. Number, number one, when did the
9 programs start. So behavioral health services has
10 been here since the beginning of New York City Health
11 and Hospitals. I'm not sure maybe Charles could
12 answer when the Office of behavioral health was
13 formed as its own service line in central office. The
14 Helping Healers Heal program. I was here maybe two
15 weeks before I introduced the topic in a system wide
16 webinar. This was in February of 2018. And I
17 challenged, each of the CEOs across our system to
18 identify one to two H3 leads to create an internal
19 steering committee. We launched our first team in
20 July of 2018 that was Jacoby, and over the next 12
21 months, basically launched 17 more teams and so this
22 is every acute hospital, every post acute facility,
23 community care, and Gotham, our inventory clinic
24 network, all have their own teams. And so it was a
25 similarly a train the trainer, where Jeremy myself

2 and Jeanette Baxter our corporate risk manager would
3 provide the first training to the first 30 to 50 peer
4 support champions. And part of that training was to
5 hand off to the locals H3 steering committee leads,
6 who then would train up to get to the 250 to 300 or
7 so peer support champions that we felt like would
8 cover every unit every discipline every shift. And
9 so, they have continued providing trainings on their
10 local schedules for who is involved so when we asked
11 for the first 30 to 50 peer support champions we said
12 make sure you remember all the non clinical
13 disciplines as well. So we had Environmental Services
14 staff, we had hospital police, we had administrators,
15 we had radiology techs, as well as doctors and
16 nurses, and those that you classically think about as
17 clinical folks. And so I think that is one of the
18 beautiful things that we've seen with H3 both in Los
19 Angeles, as well as in New York City, is that people
20 tend to look out for their own clan, or their own
21 discipline, their own unit. But what we have seen
22 here is you'll have a pediatrics intern pointing out
23 that they saw the hospital police officer with their
24 eyes wide open, and jaw dropped, watching that
25 pediatric trauma happen. Right, noticing that your

2 DBS worker is the one west of the blood after a
3 gunshot wound. And so looking out for each other,
4 regardless of title, discipline, as human beings. And
5 so that's been a much welcomed in success I think of
6 this program. We have trained over 1,000 peer support
7 champions who had provided over 700 one on one and
8 group debriefs that were locked. And so we know this
9 happens in real time. I can't show up to emergency
10 medicine shift without a few people, three to five
11 people say, you know, sometime during the shift do
12 you have time to talk about a case that I'm
13 struggling with, right, and so not all of those get,
14 ended up getting tracked. But that's a change in
15 culture. So those were some of the numbers and the
16 1,000 include all disciplines across the system. So
17 Charles do you want to talk about the behavioral
18 health, Office of Behavioral Health, when it was a
19 formed as its own service line and some numbers
20 there?

21 COUNCIL MEMBER RIVERA: can I just ask you
22 one more follow up question is how many people have
23 participated in the Helping Healers Heal program
24 since the beginning of pandemic?

2 DR. WAY: Since the beginning of the
3 pandemic? So our tracking actually fell off a bit
4 during the pandemic. And that's because everybody was
5 just doing whatever they could to meet the need and
6 meet the demand. And so, I don't blame our H3 peers
7 for champions for not wanting to go back to the
8 intranet to fill out the post encounter form when
9 they were providing so much support in the wellness
10 respite rooms as well as the longest rounds. We know
11 these are, you know we've been able to track visits
12 to the wellness respite areas 52,400 on the last
13 count. We've done over 5,700 wellness rounds. But it,
14 you know, it's, it's hard to track a number of one on
15 one and group debriefs when people are too busy to,
16 to enter it into the system. But we know many, many
17 were happening, we know right daily in the emergency
18 departments, multiple group debriefs are, are
19 happening. So Charles do you want to talk about
20 Office of Behavioral Health.

21 DR. BARRON: Sorry. Are you, can you hear
22 me now?

23
24 DR. WAY: Yeah, we can hear you.
25

2 DR. BARRON: So, thank you for allowing us
3 to talk about this experience. And it has been one
4 like none other we've experienced. The Office of
5 Behavioral Health as a service line was formed about
6 five to six years ago, during that time as those
7 chairs understand that often times our patients in
8 the behavioral health services may present challenges
9 in management. We began to develop sort of the the
10 beginnings of what became H3 at our facilities that
11 the staff sort of on their own, wanted to support
12 people who might have experienced trauma in that,
13 both psychological trauma or physical trauma. So we
14 began to form in each of the facilities a core group
15 who would provide, voluntarily provide support to
16 anyone who had been through a bad experience. We also
17 built on the experience we had with 9/11 and
18 Superstorm Sandy in the sense of providing support
19 not only to within the Department of Behavioral
20 Health but also within the hospitals that they served
21 in. So this sort of became a rudimentary thing when,
22 when Dr Way and Dr. Katz [sp?] really wanted to be a
23 much more formal program for the entire facility. Our
24 staff are certainly very happy and very eager to
25 participate in. And I think that's what helped us.

2 And in such a way says we like to look out after our
3 own, so we're really in the business of supporting.
4 Thank you.

5 COUNCIL MEMBER RIVERA: How do the
6 programs handle moral injury from stressful medical
7 decisions brought on by maybe the lack of equipment
8 or the staffing?

9 DR. BARRON: I'm... do a little more of that
10 I mean whatever the, the issue was whether it was
11 such a thing as the, the shortage of equipment that
12 brought about stress or a moral dilemma or whether it
13 was from seeing so much sickness and illness and
14 death etcetera. I think that the staff has been, you
15 know, through an enormous amount of like preparing
16 and training through the steering committee through
17 Mr. Siegel through Dr. Linn-Walton, and the chance to
18 really prepare them for any option of trauma that
19 they were experiencing and still provide that
20 support. It may be then that we would ask them if
21 they wanted to go forward to, maybe a specialist that
22 specialized in that kind of trauma. And so it was on
23 site, and yet also, we extended other health for
24 them.

2 COUNCIL MEMBER RIVERA: Are there any
3 lessons learned from the implementation of triage
4 guidelines?

5 DR. BARRON: Yeah, Eric... ask you to
6 comment?

7 DR. WAY: Yeah, I'm happy to take that. So
8 the moral injury question as well as the triage
9 guidelines. I think it was just the mere fact that we
10 were discussing these things in the United States of
11 America, US doctors, nurses, health care workers are
12 not trained to deal with these kinds of situations
13 we've always been able to do everything for everyone
14 who wants it. And so I think just the, the mere fact
15 that we're even talking about the potential of
16 getting there where we would have to triage
17 ventilators or oxygen or anything, anything else was
18 extremely traumatizing to myself, to other emergency
19 physicians, to ICU providers, to you know internal
20 medicine doctors on the medical surgical wards. I,
21 similar to everyone else who has spoken so far,
22 extremely thankful that the social distancing
23 measures the stay at home, the mask, the six feet,
24 prevented worst case scenario. We never got to where
25 we had to triage ventilators or we had to triage who

2 we do CPR on. But I think, right. The mere fact that
3 that was in the back of everyone's mind, everybody
4 was talking about do we need to, you know, implement
5 these types of triage protocols, protocols and
6 policies that was traumatizing in itself. And I think
7 through any of our support services if this is
8 something that is bothering or traumatizing the staff
9 member, this is what we talk about. And so through
10 first peer support, and then speaking to your
11 colleagues about I felt that way too you know is
12 often enough, right, but if that's not enough then we
13 will kick it up to a tier three mental health
14 specialist to provide some more professional kind of
15 counseling services but I think it's, one of many
16 topics that was a common theme.

17 COUNCIL MEMBER RIVERA: If there's a
18 second wave, how could we lessen the emotional strain
19 on medical and non medical staff, and can you go into
20 a little bit more on, on how non medical staff are
21 informed about the programming? Only because in one
22 of your remarks I know you've mentioned across
23 disciplines, which, that's an inherently medical
24 response so I just want to make sure that we're
25 covering non medical workers as well.

2 DR. WAY: Yeah, yeah. So, we are holding
3 H3 debriefs with our central office staff. So, many
4 are administrators, many are not clinical by
5 background. We're working closely with our senior
6 leadership. Senior Vice President for facilities
7 development... teaming up with us on how do we do, H3
8 support for the trades, right. And our senior vice
9 president for pharmacy and supply chain, how do we do
10 H3 debriefs for the supply chain leads right and for
11 other kind of support services, EBS is under them as
12 well. And so we are providing support there. We
13 utilize our internal intranet. There's newsletters
14 that come out on a weekly basis with resources. It is
15 very prominent on the homepage. Anytime you open
16 Internet Explorer or chrome using an H&H computer
17 it's right there, right COVID-19 resources, Helping
18 Healers Heal resources. And then we incorporate it
19 into our leadership huddles, our patient safety
20 huddles happen daily right any sort of events that
21 are brought up from overnight or from the prior day
22 is almost like a standing right do we need to
23 activate H3 for, for that event, who was affected.
24 And so that's how, how we reach out. On the question
25 of a second wave. I think some of the lessons

2 learned. I think, potentially, rotating staff off of
3 the front lines. And so, the military does this, you
4 know, soldiers can only be on the frontlines of a
5 battle for so long before, right, their emotional,
6 psychological toll. And so, if there is a way for us
7 to rotate people out, even if they're, you know,
8 still providing services but not necessarily the ones
9 intubating patients or receiving you know from EMS.
10 So some sort of rotation out off the front lines, and
11 more of you know the west, the respite wellness
12 rooms. More meeting people where they are. And some
13 of these, right, repurposing meetings, staff
14 meetings, morning reports, grand rounds, educational
15 meetings to do these debriefs, so that you can
16 process it together with your colleagues.

17 COUNCIL MEMBER RIVERA: So aside, you
18 know, I want to ask a little bit about that. I wanted
19 what hospitals need to do to improve mental health
20 beyond just providing some of these services. How is
21 H&H providing time off and working to improve amount
22 of PPE, and beds, and medical supplies, and how is
23 H&H working to maintain proper staffing ratios?

24 DR. WAY: Yeah so you know those are, are
25 all priorities for us and we're very proud of our

2 supply chain team. This was not a New York City, this
3 was not a New York City Health and Hospitals crisis
4 with the shortage of PPE, this was a global one. We
5 saw hospitals in Italy struggling to get PPE and
6 China and Hong Kong, all over the world. And our
7 supply chain team worked 18 hour days, tracking down
8 every lead to get us hospital grade N95s and other
9 PPE so that they weren't wearing, right. KN95s and
10 trash bags as PPE. So, right, did we, we have severe
11 anxiety about running out? Absolutely, the rest of
12 the world did. Every healthcare system and hospital
13 give away never close to running out, which we're
14 very proud of. And we continue to fight for it. It's
15 not like just because the surge moved past New York
16 City, suddenly all the supply chain lines opened up.
17 And so we're continuing to claw and fight to gain as
18 much PPE as possible to stockpile in preparation for
19 future surges there for staffing. We were excited to
20 partner with nice and sign a new contract with say
21 minimum nurse staffing ratios as part of it, and the...
22 our Chief Nursing executive is working very closely
23 with all the CNOs of our facilities to get us there
24 to meet those staffing models. But it is something
25 right we absolutely refuse to run the healthcare

2 system that we would not be proud to bring our
3 children, I bring my own children to New York City
4 Health and Hospitals. My wife and I actually
5 delivered our third child at Bellevue Hospital, three
6 weeks before I had to go into isolation and hiding
7 because of working ED shifts and going into these hot
8 zones and so very proud that I work for a health
9 system that I bring my own family to. And so that's,
10 that's what we're staffing to and that's what we hold
11 ourselves to.

12 COUNCIL MEMBER RIVERA: I was also born in
13 Bellevue so I think it's a great place. Okay. So I
14 just want to, you know, because I have spoken to
15 advocates and of course labor, and I know that the
16 agreement that you have with NYSA doesn't really
17 reflect the situation that occurred during COVID and
18 I realized it was an unprecedented time. And you said
19 there were shortages all over the world and I have
20 looked at strategies and things and Singapore and
21 Wuhan and in cities in Italy and Canada and Illinois
22 and Hawaii and Iowa, and in California just to see if
23 we can learn from other places. So, you know, because
24 of the stress that happened during COVID. You know, I
25 just want to ask a couple questions. One was there

2 was a Wall Street Journal investigation that
3 highlighted this kind of situation in these
4 conditions as an issue. So how many traveling nurses
5 and medical staff were brought on at H&H at the
6 height of the pandemic?

7 DR. WAY: I don't have that exact number
8 in front of me because we, we did bring... So one was
9 the military we had Navy, Army, Air Force medical
10 personnel in our facilities, and we also had FEMA, as
11 well as direct vendor staff come in. I'm gonna have
12 to get back to you on the exact numbers because I
13 don't want to give incorrect data on it. But we
14 certainly did bring a whole lot of nursing position
15 staffing and that allowed us to, right, triple our
16 critical care capacity, the system as well as staff
17 up for our hotel program as well as the Billie Jean
18 King field hospital. And so, I will have to get back
19 to you on the exact numbers. I know we were very
20 aggressive.

21
22 COUNCIL MEMBER RIVERA: I know, I know,
23 and I've taken a lot of time to ask questions. That's
24 why I want to wrap up and give my colleagues a
25 minute. The reason why I ask is because it got to a

2 point where the conditions were really, really dire,
3 and many of the hospital staff actually spoke out via
4 social media via the press. And I know that there
5 were some issues pertaining to speaking with the
6 press and some of the whistleblower policies and I
7 hope that you know as Dr. Katz mentioned that you do
8 support people speaking out and making sure that some
9 of those conditions were brought to light. But if
10 you're making a commitment to rotate medical staff
11 more quickly off frontlines in a future wave how many
12 traveling or temp staff will you need to have ready
13 to bring on to do that effectively. Do you have an
14 idea in terms of preparation?

15 DR. WAY: Yeah, I mean I can't give you an
16 exact number for it, but what we did, which I think
17 was critical is that we know that not every borough,
18 not every community was equally hit. This
19 proportionately hit the poorest and most vulnerable
20 in our minority communities and populations and so
21 Elmhurst and Queens hospitals are an example of this.
22 And it wasn't like FDNY could just bring patients... or
23 flushing, which they were in the same borough and
24 they were equally hit as hard. And so, not allowing
25 one hospital one facility one staff to drown under

2 the weight or the COVID surge meant that we had to
3 shift resources towards those hospitals, whether that
4 be personnel, whether that be ventilators, anything
5 else that they needed, as well as level loading
6 patients across the system. Manhattan we know was
7 less affected given, you know, more kind of influence
8 and more ability to isolate and socially distance.

9 And so rather than having our Manhattan hospital
10 sitting by idly, helping to carry some of the weight
11 was very important to save lives. I think right from,
12 from the wall street journal article. I think, you
13 know, we'll never dispute people's lived experience
14 and their perspectives we respect our coworkers too
15 much for that. We are never going to state that they
16 can't speak out to the press, and that's why you
17 might see more of them speaking out to the press
18 because we are, we do not retaliate against them.

19 And, you know, I think, all those things are lessons
20 learned, for us, we do feel proud about you know
21 everything that we did to save lives, and we did it
22 right under the gun extreme pressure and. Right, our
23 frontline staff. I don't think Heroes is strong
24 enough word. I'm so proud to be a healthcare worker,
25 and to be in New York City, through this. And so I

2 think lessons learned all around and, you know, we're
3 very proud of, of our staff in our system.

4 COUNCIL MEMBER RIVERA: And thank you,
5 we're very, very proud of you, as well. So, we have a
6 tremendous debt, but if you can get us the numbers
7 afterwards and, and I thank you were covering all of
8 that because we want to make sure that people feel
9 confident in getting help. And that there's no fear
10 of retaliation that they get the all the services
11 that they need. And I just want to, you know, I
12 think, Dr. Wendy Dean who I believe is here to
13 testify today I think she said it very concisely that
14 there is no doubt this pandemic will mark many
15 Americans with psychological scars but how big how
16 complex and how much they will interfere with the
17 function of healthcare workers will depend on how
18 organizations, respond to this newly erupting phase
19 of the crisis. So we are happy to be partners with
20 you, and making sure that people get the services and
21 help that they need in the language that they are
22 most comfortable, regardless of their position. Thank
23 you very much and thank you, Chairwoman for the time.

24

25

2 CHAIRPERSON AYALA: Did anyone else sign
3 up for questions? Is that Mark Levine over there
4 trying to get in? Council Member Levine.

5 COUNCIL MEMBER LEVINE: Well thank you so
6 much chairs Ayala and Rivera for this excellent
7 hearing and great to see our friends from H&H. I'm
8 wondering about the health insurance that employees
9 have you know insurance companies have been
10 notoriously bad at covering behavioral health or
11 mental health services. We all believe they should be
12 covered to the full extent that any health problem
13 is. They're not often. Could you talk to us about the
14 copays required for mental health services under the
15 insurance plan that your staff have, how broad the
16 network of coverage is, and just how well served
17 their insurance, how well served they are by their
18 insurance coverage when it comes to mental health
19 needs.

20 DR. WAY: Sure, thank you so much for for
21 that question. I'll start and I'll ask Charles to add
22 to it. So, New York City Health and Hospitals staff
23 are eligible to all the city plans are built
24 available to all New York City workers.

2 COUNCIL MEMBER LEVINE: So does that
3 include, sorry Doctor Way, does that include part
4 timers as well. Part time staff.

5 DR. WAY: That, I'm not sure what
6 percentage of time, or FTE you would need to be to be
7 eligible for it so I'll have to get back to you on
8 that. But certainly our full time staff are eligible
9 to, there are three free plans with Blue Cross, GHI,
10 CBP plan, The HIP, HMO plan as well as Metro plus,
11 but there is a long list, there's Aetna Cigna Empire,
12 other GHI, other HIP, MetroPlus gold, which I have
13 Vytra, some of the insurance plans that are
14 available. We do have a lot of our providers our
15 physicians are paid by affiliates. So NYU for
16 Bellevue, Mount Sinai for Elmhurst... for many of our,
17 our sites and so their kind of menu of health plans
18 varies depending on what's available to Mount Sinai
19 staff, what's available to NYU staff and.. has its own
20 list. Each of these do have a coverage for, for
21 behavioral health. I don't know the details of what a
22 copay for any of these, right, 10 plus plans are.
23 But, Charles Do you have anything to add to that.
24 Charles I think you're on mute.

2 DR. BARRON: Thanks... technologically
3 challenged. So, I don't also know the copays for
4 these but that they're relatively minimal. One of the
5 things that Behavioral Health and Health and
6 Hospitals as a system has been in support of is, is
7 parody for behavioral health, mental health,
8 substance abuse services, along with the physical
9 illness benefits. There have been recent legislation
10 that has been passed that helps, helps that, but we
11 still actually joined with many of the advocacy
12 groups to really tried to make sure that all of our
13 employees or anyone is able to have the equal care
14 for behavioral health services that you might get for
15 physical care services and we will continue to
16 advocate for them until we're successful.

17 COUNCIL MEMBER LEVINE: Okay, please,
18 please do this very important. Just one more
19 question. Patients also have mental health needs.
20 What they went through with COVID in March and April,
21 in many cases, patients can finding the syllabus
22 without the comfort of family members, probably meant
23 that staff, often had to play the role of therapists
24 or provide mental health services when patients
25 themselves were facing challenges. And I'm wondering,

2 to the extent that we have enough in house mental
3 health staff to carry that burden, so that frontline
4 medical staff are not put into the position of having
5 to be therapists to patients in need, which also
6 would be a burden on the frontline medical staff.

7 COUNCIL MEMBER LEVINE: Certainly, we are
8 very aware of the, the challenges faced. People with
9 existing mental illnesses or substance use services,
10 and those that were going to develop mental health or
11 mental health issues. During this very challenging
12 time of isolation assets for families so we were very
13 prepared it will be geared up and prepared more, and
14 are expecting you know post COVID continued mental
15 health needs for our communities, our staff are well
16 trained in crisis management. We have given them
17 additional training in crisis management and trauma
18 care. We provided services via telehealth, especially
19 telephonic for a patient to make sure that they
20 continue to have contact with support, and the
21 outside and follow up, it's just, we still see
22 patients in the house that were crisis. But the
23 majority of our services were telehealth televisual
24 and telephonic and we actually found that the
25 percentage of people who participated you know kept

2 their appointments via telephone was significantly
3 increased, if it was a vital way of making sure that
4 people stayed in contact, were stable and very much
5 alerted us to any kind of acute needs that they had
6 in which we dispense our mobile crisis units or other
7 community based units to go and try to have more
8 close contact with them face to face with PPE. We
9 also participated in most of the hospitals in on the
10 medical services for the acutely ill and the ICU...
11 etcetera. Working with families who felt isolated
12 from the patient in the house and that and the
13 patients in the house being isolated from not having
14 visitors from their family. We use technology for
15 that we use iPads and other devices to have video
16 visits with their families, and make sure that they
17 can stay in touch and be supported by their families
18 as well. Any... team wants to add into that.

19 DR. WAY: Yeah, I think the, the fact that
20 COVID-19... no visitations or to protect both visitors,
21 patients, and staff was probably one of the most
22 heartbreaking parts of this pandemic. And we just
23 want families in the community to know that our
24 empathetic healthcare workers did step up and they
25 became the family members, nobody died alone. And

2 not, you know connecting family through the video
3 visits. It was our nurses. It was our volunteers.
4 It's our respiratory therapists in our physicians who
5 were there holding hands there at the last moments.
6 So, certainly one of the most heartbreaking parts of
7 this.

8 COUNCIL MEMBER LEVINE: Yes, no doubt, and
9 heartbreaking for patients and families, but the
10 theme of this hearing today is the impact on staff
11 and we know that also was heartbreaking for staff to
12 go through those difficult months. And, and we also
13 know that this is going to be a long term fight that
14 in some ways the hardest struggle is post trauma when
15 the adrenaline stops, and that's what often PTSD sets
16 in. And, and so we encourage you to keep up the work
17 on this. As long as it takes and that may be years to
18 come. To care for the staff. We've been through so
19 much already. Anyway, I want to thank you for that,
20 those responses and I'll pass it back to our chairs
21 Thanks to both of you as well.

22 CHAIRPERSON AYALA: Thank you, just want
23 to, want... testify. And that concludes that, this part
24 of the, of the hearing. I'm now going to pass it over
25

2 to our... call the public, the testimony unless there's
3 another member that forgot to raise their hand? None.

4 UNKNOWN: Thank you, Chair Ayala.

5 COMMITTEE COUNSEL: We have concluded
6 administration testimony and will now turn to public
7 testimony. Once more, I'd like to remind everyone
8 that after the first panelist individuals will be
9 called up in a panel of three or four. Council
10 members who have questions for a particular panelist
11 should use the raise hand function in zoom. You will
12 be called on after everyone on that panel has
13 completed their testimony. For panelists once your
14 name is called a member of our staff will unmute you
15 and the sergeant at arms will give you the go ahead
16 to begin after setting the time. All testimony will
17 be limited to three minutes. Please wait for the
18 sergeant to announce that you may begin before
19 delivering your testimony. The first panelist will be
20 Jenna Mandel Ricci from the Greater New York Hospital
21 Association. Time begins now Jenna.

22 JENNA MANDEL-RICCI: Thank you. And thank
23 you to all of my Health and Hospitals colleagues that
24 just presented. Chair Rivera, Chair Ayala and members
25 of the Committee on Hospitals, and the committee on

2 mental health disabilities and addiction. My name is
3 Jenna Mandel-Ricci. I'm a vice president of
4 regulatory and professional affairs at the Greater
5 New York Hospital Association. GNYHA proudly
6 represents all hospitals in New York City, both not
7 for profit and public, as well as hospitals
8 throughout New York State, New Jersey, Connecticut,
9 and Rhode Island. During normal times I lead GNYHA's
10 efforts related to emergency preparedness and
11 employee well being. However, for the past several
12 months I've served as the incident commander for our
13 COVID-19 response. Thank you for the opportunity to
14 testify today. Today I will discuss the constellation
15 of employee health and wellness resources and
16 structures that hospitals generally use to support
17 their workforce, how hospitals quickly pivoted and
18 amplified these resources to meet the acute needs of
19 the workforce during the COVID-19 patient surge, and
20 current GNYHA initiatives to support ongoing
21 workforce. Hospitals have long prioritized the
22 safety, health and well being of their workers
23 hospitals throughout our membership have established
24 employee wellness programs that seek to address areas
25 such as nutrition, physical activity, stress

2 management, and chronic disease prevention and
3 management GNYHA helps members develop and
4 continuously improve employee health and well being
5 programs. Since 2015 our wellness workgroup has
6 brought together GNYHA members to share best
7 practices and discuss emerging issues. Last year,
8 GNYHA also formed a clinician wellbeing advisory
9 group. This group of healthcare leaders focuses
10 exclusively on the issues faced by frontline
11 providers in March as COVID-19 advanced across the
12 globe and the patient, first patients began arriving
13 in New York City hospitals, our members quickly
14 pivoted and amplified their existing health and well
15 being structures to meet the physical and emotional
16 needs of their staff, hospitals and health systems
17 prioritize meeting the basic needs of employees to
18 reduce stress and allow them to focus on patient and
19 self care. For example, Mount Sinai health system
20 created a webpage for staff that outline resources
21 for employees seeking help with food, transportation
22 childcare and other basic needs. To reduce confusion
23 and fear and to help ensure accurate messaging,
24 hospitals and health systems prioritize frequent
25 communication to employees. For example, the monitor

2 health system, President and CEO lead daily monitor
3 New York together phone calls for all health systems
4 staff. And while hospitals and health systems
5 prioritize the mental health of all staff during the
6 COVID-19 crisis, they paid special attention to
7 frontline health care workers, treating severely ill
8 COVID-19 patients. For example, New York Presbyterian
9 at Columbia prepared a guidance document on how to
10 conduct small group debriefing sessions focused on
11 coping strategies. As the patient surge decreased
12 hospitals began focusing on the intermediate mental
13 health impacts on their workforce with an emphasis on
14 normalizing feelings of anxiety..

15 COMMITTEE COUNSEL: Time.

16 JENNA MANDEL-RICCI: Thank you. ...providing
17 staff members with strategies and opportunities for
18 self care and access to counseling services. GNYHA is
19 actively supporting number hospitals through a number
20 of initiatives some of what you've already heard
21 about today, including Hero New York and I can
22 mention others during questions if you'd like. New
23 York City's frontline health care workers
24 accomplished the extraordinary during the COVID-19
25 patient surge. As they process the grief and anxiety

2 of that experience they also face an uncertain world
3 of living and working in an ongoing pandemic and
4 social upheaval GNYHA and our members intend to
5 support them so that they can thrive during these
6 difficult times. Thank you for the opportunity to
7 testify on this critically important issue, and I'm
8 happy to answer any questions you may have. Thank
9 you.

10 COMMITTEE COUNSEL: Thank you. I would
11 like to remind council members who have questions for
12 particular panelists to use the raise hand function
13 and zoo. You will be called on after the panel has
14 completed its testimony in the order in which you
15 raise your hand. Are there any council member
16 questions? Chair Rivera. Please go ahead.

17 COUNCIL MEMBER RIVERA: Hi yes thank you
18 so much for being here. I just wanted to ask about
19 some of the, particularly about the Hero Program. I
20 wanted to ask how many hospitals have taken part in
21 the train the trainers program. I'm assuming all of
22 them have some version of the program if not that
23 exactly. And who participates? How are you making it
24 available in some of the voluntary hospitals? And if
25 you could just give us a little bit more, some more

2 details on how you're promoting the program and how
3 you're making sure that every level of position,
4 feels comfortable in accessing services.

5 JENNA MANDEL-RICCI: Can you hear me now?

6 I was having a little trouble getting unmuted. Thank
7 you for the question Chair Rivera. So, we have made
8 the Hero New York program available to our entire
9 membership. I see your dog in the background. He's a
10 very cute dog. To our entire membership that includes
11 New York City and beyond. I can't give you exact
12 numbers of how many of our member hospitals are
13 currently participating, but I can certainly get that
14 information and share it with you. We have made this.
15 We have promoted the program in a number of ways. I
16 mentioned in my testimony that we have a wellness
17 workgroup and a clinician wellbeing advisory group.
18 During meetings with those groups we have heavily
19 talked about and promoted the Hero New York program
20 as well we have sort of regular communications that
21 we push out to our membership. So we have special
22 bulletins that went out about it and you heard Dr Way
23 report earlier that we had over 700 participants on
24 the first training on June 3rd and we had nearly 600
25 of the second one on June 10th, and we are recording

2 all of the information so that if there are any
3 members who sort of didn't get word until it was
4 already beginning that they can go back and touch
5 themselves up. And we do plan as part of the last of
6 the series of five, and following that to check in
7 with all of our members around implementation.

8 COUNCIL MEMBER RIVERA: But how is the,
9 the cross sharing in terms of resources with the
10 public hospital versus the others kind of in the, in
11 the membership of the Greater New York Hospital
12 Association. Our, I know that Dr. Way specifically
13 spoke to some of his experiences in H&H, but I think
14 what we saw kind of during the beginning of the
15 pandemic was this real need for there to be one
16 system and eventually there was announcement made to
17 the public. But we, we were trying to get more
18 information on, on how you were really all supporting
19 each other. So the little, it was a little bit
20 difficult for us so I'd like to hear about how that's
21 happening now in terms of how you're taking care of
22 workers equitably, regardless of which hospital they
23 work in in New York City.

24 JENNA MANDEL-RICCI: Sure. So GNYHA is a
25 membership organization so all of the hospitals

2 within New York City are our members. So that
3 includes Health and Hospitals plus all the volunteers
4 and we have many members outside of New York City.

5 And we make all of our resources and all of our
6 programming available to everyone. So there's really
7 no distinction in our minds between a public hospital
8 and a voluntary hospital, and I work day to day on
9 emergency preparedness and emergency response, and we
10 have excellent relationships with all of our
11 hospitals and they have excellent relationships with
12 each other. So among for example in the emergency
13 management community, there's already an incredible
14 level of trust and collaboration as one example,
15 since before 2000 in preparation for Y2K, you can
16 think that that far, we have been holding a monthly
17 emergency preparedness coordinating council, that
18 brings together emergency managers from hospitals
19 across the region, along with agency partners. So
20 month in and month out year over year, we work on
21 emerging issues and problems together. So there's a
22 really solid level of collaboration that then extends
23 into emergency response.

24

25

2 COUNCIL MEMBER RIVERA: Is the council
3 different from the clinician well being advisory
4 group that was formed last year?

5 JENNA MANDEL-RICCI: Yes, so I work in two
6 principal areas. I work on emergency preparedness and
7 then employee wellness, kind of an odd pairing but
8 they do come together at certain times like now. So
9 the emergency preparedness Coordinating Council is a
10 separate council that we have been running again for
11 20 years that specifically deals with emergency
12 preparedness, while the clinician well being Advisory
13 Council was something that formed out of a lot of
14 work that we've been doing over the last couple of
15 years related to clinician burnout and resilience,
16 and a lot of the issues that you heard Dr Way talk
17 about so eloquently a few minutes ago. So this was
18 foundational work that was already happening, that
19 was looking to address issues like second victimhood
20 and just the ongoing stresses of working in
21 healthcare, so that was a group that had already
22 formed. And then we've really activated it and
23 utilized it during the current COVID crisis.

24
25

2 COUNCIL MEMBER RIVERA: And, and just my
3 last question. I know we're, we're speaking on the
4 front line of staff but I wanted to just go back to
5 my mention on equity. Because mental health services
6 in the United States tend to be based in westernized
7 ideals. So how does the hero and why program ensure
8 it meets the needs of marginalized communities,
9 specifically the communities of color that were so
10 disproportionately affected. and how do people know
11 that the programming will meet their unique use of
12 that workforce. And just my last question I know
13 where we're speaking on the, the frontline staff but
14 I wanted to just go back to my mentioned on equity,
15 because mental health services in the United States
16 tend to be based in westernized ideals. So how does
17 the hero NY program ensure it meets the needs of
18 marginalized communities, specifically the
19 communities of color that were so disproportionately
20 affected. And how do people know that the programming
21 will meet their needs.

22 JENNA MANDEL-RICCI: So it's important to
23 understand that hero New York is really about
24 providing additional training to behavioral health
25 and human resources and other providers that will

2 then be providing those services to staff, so this is
3 really a train the trainer model, and it's about
4 increasing the capacity and skill levels of folks
5 that then provide services. So what I imagine will
6 happen is that as individuals, go through this
7 training, they will then take this information back
8 and think about how best to apply it to their own
9 workforce and unique use of that workforce.

10 COUNCIL MEMBER RIVERA: I'm gonna actually
11 just defer to. Alright, so let me just ask you real
12 quick about the safe staffing, that I asked H&H, do
13 you think that the overwhelming situation that
14 doctors and nurses face during COVID which have
15 already been a problem in EDs across the department.
16 Change Greater New York's position on the need for
17 safe staffing.

18 JENNA MANDEL-RICCI: To be totally honest
19 that's really not an area of expertise of mine so I
20 don't feel comfortable answering that question, but I
21 certainly can go back to my colleagues and get back
22 to you.

23 COUNCIL MEMBER RIVERA: Is that because
24 you said your title was incident commander.

2 JENNA MANDEL-RICCI: During the COVID-19
3 crisis I've been the incident commander but day to
4 day the two areas that I worked on are emergency
5 preparedness and then employee wellness.

6 COUNCIL MEMBER RIVERA: Alright and you
7 don't feel comfortable answering about these...

8 JENNA MANDEL-RICCI: Yeah.

9 COUNCIL MEMBER RIVERA: Okay, I'm gonna
10 turn to my colleagues and see questions. Thank you so
11 much.

12 JENNA MANDEL-RICCI: Thank you.

13 CHAIRPERSON AYALA: So Council Member
14 Rivera did a really wonderful job of asking all the
15 questions that I wanted to ask so I'm not going to, I
16 don't, I don't want to, I have two, two follow-ups
17 though. One, is language... of... services are being
18 rendered. Can you guys hear me well? Because
19 somebody's saying that it sounds really... Can you hear
20 me? Yeah? So really the question is about language
21 and what, what language are these programs being
22 provided in?

23 JENNA MANDEL-RICCI: So Chair Ayala I
24 can't speak to specific programs, the Hero New York
25 program, which is again a train the trainer program,

2 is being conducted in English but, again, the idea
3 here is that we are investing and increasing the
4 skills and capacity of behavioral health
5 professionals, of folks that work in HR or work on
6 employee wellness and then they're going to take this
7 back to their institution and implement these skills
8 and programs and layer them into what they already
9 offer. I am quite certain that our hospitals provide
10 services to their workforce in the languages that
11 those individuals are comfortable in, and again
12 there's really you heard Dr. Lynn Walton from H&H
13 talk about the, the No Wrong Door Policy I think it's
14 fair to say that most of our hospitals in our
15 membership offer many, many, many different kinds of
16 mental health resources, because you never know how
17 someone wants to access those resources. Do they want
18 to use an app? Do they want to talk to a counselor on
19 site? Do they want to go through their health
20 insurance? Do they want to call a help line? So it's
21 really about providing them with the information so
22 that they can access services in a way that they're
23 most comfortable with in the language that they
24 prefer.

2 CHAIRPERSON AYALA: Absolutely. [inaudible
3 1:43:20]

4 JENNA MANDEL-RICCI: So we don't do direct
5 service, we provide services to our hospital members,
6 but I am certain that that all of our hospitals that
7 are located in New York City, within their resources
8 that they make available to staff include NYC Well.

9 CHAIRPERSON AYALA: Okay. And that,
10 that's, my final question is. So is, is, the people
11 within the hospital are... these programs. How do we
12 ensure that they themselves receive the...

13 JENNA MANDEL-RICCI: I think that's a
14 great question, and in all of the work that we do
15 with our member hospitals, we really emphasize, as
16 you've heard of my H&H colleagues talked about, the
17 need for everyone within the health system have the
18 opportunity for services and I do know, I'm not a
19 behavioral health specialist, but I do know that
20 within the behavioral health world there's a real
21 emphasis on the individuals who provide the care also
22 having access to the care that they need, because
23 they take on a very large burden, helping others and
24 they too can become second victims. So I believe that
25 that is something that in any behavioral health

2 program that supervision and that provision of care
3 for the healers is also part of it if that's helpful.
4 Thank you.

5 CHAIRPERSON AYALA: Thank you so much.

6 COMMITTEE COUNSEL: Thank you. Again a
7 reminder if you have any questions, please raise your
8 hand in zoom. Okay. I'd like to thank first panelist
9 that and move on to the next panel. The second panel
10 in order of the speaking will be Dr. Wendy Dean, Dr.
11 James Cho, and Judith Cutchin. I will now call on Dr.
12 Wendy Dean. Time begins now.

13 DR. DEAN: Thank you council members. I'm
14 Wendy Dean from the Moral Injury of Healthcare. And I
15 would like to thank the chairs and members of the New
16 York City Council, committees on mental health
17 disabilities and addiction and hospitals for the
18 opportunity to submit this testimony about New York
19 City hospital's response to the mental health needs
20 of frontline health care workers during the
21 coronavirus pandemic. We are a nonprofit dedicated to
22 addressing clinician distress. And I commend the
23 council for attending to the psychological recovery
24 of frontline staff in the wake of the initial COVID
25 surge, and for bolstering psychological readiness for

2 a second, potential second wave of the virus. As
3 Councilman Rivera mentioned in her opening comments
4 distress whether moral injury or burnout was rampant
5 among clinicians, before the surge happened. Suicide
6 rates among healthcare professionals was unacceptably
7 high COVID-19 magnified many of the pre existing
8 challenges, and it added new ones. As described
9 earlier the conditions in New York hospitals during
10 the peak of the initial surge were like nothing most
11 of us have seen in our lifetimes in western
12 healthcare. And it has left many deeply concerned
13 about the long term psychological well being of New
14 York City hospital staff. As with any crisis when the
15 pressure to act subsides when there's time to breathe
16 so many clinician friends say the pressure to feel
17 intensifies. Each will process his or her intense
18 emotions and experiences in unique ways on a unique
19 timeline. That grief does not resolve in our bidding.
20 Organization, organizations may fight, face some
21 challenges in providing support for psychological
22 recovery of their frontline workers, as Dr. Way
23 described, many clinicians are reluctant to seek help
24 for mental health concerns, and there's a habit among
25 those who work within healthcare to minimize their

2 own needs, in the face of greater perceived suffering
3 by patients and families. It's a part of a culture
4 steeped in self sacrifice and deeply uncomfortable
5 with personal vulnerability. In part that
6 vulnerability is bred by the district, the brittle
7 distrust, the brittleness of trust between workers
8 and organizations prior to COVID. Nevertheless, it's
9 critical that healthcare systems in New York, make a
10 concerted effort to acknowledge the losses grief and
11 trauma their workers experience, experienced. Health
12 hospital staff is the most valuable asset, and the
13 most expensive, expensive resource for a health
14 organization and taking good care of them is in their
15 best interest. So I would have five recommendations.
16 The first is to ease up, and to staff at maximal
17 optimal levels including 110 percent of the suggested
18 for ER staffing, which is often not met because of
19 financial concerns. Check in and mean it, show up in
20 person. Leadership needs to show up in person being
21 genuinely interested in what workers need, and making
22 those resources simple to get provide support. Peer
23 support can be exceptionally helpful for some, but
24 other options which do not burden the frontline
25 workers with providing their own healing should be

2 equally available. And it may be possible for
3 healthcare organizations across the city to come
4 together and collaborate, collaboratively provide an
5 option that is outside of each of their Institute's
6 [cross-talk] I would also, I'm sorry it was that
7 time? The third is to beware of appropriating the
8 hero. Healthcare organizations and other agencies may
9 want to reconsider referring to frontline workers as
10 heroes. Instead, give them the equipment they need to
11 do their jobs and stay safe. Prepare for a long tail
12 of need. Psychological recovery may take two years or
13 longer, and responses must be long term, flexible,
14 and convenient. The fifth is to learn lessons. Triage
15 isn't practiced, rationing isn't discussed, and that
16 must change. Many frontline workers have had
17 experience they're unprepared for, which will have
18 prolonged impact. It's the respectable response, it's
19 the respectful, responsible, and compassionate thing
20 to do to support their psychological recovery and to
21 ensure psychological readiness for a potential second
22 wave of coronavirus. I applaud you for having the
23 courage to confront these complex challenges, and
24 your, I would say that the leadership of the New York

2 City committees can forge a path for others to
3 follow. Thank you for the opportunity.

4 COMMITTEE COUNSEL: Thank you, Dr. James
5 Cho. Time begins. Dr. James Cho. Please proceed.

6 COUNCIL MEMBER RIVERA: We just can't hear
7 you Dr. Cho. I'm sorry, you're not on mute. But we
8 can't hear you.

9 DR. CHO: Can you hear me now?

10 COMMITTEE COUNSEL: Hear you now. Time
11 begins.

12 DR. CHO: Okay. Hello and thank you, Chair
13 Ayala, Chair Rivera and the city council members
14 present today. My name is James Cho, and I'm a
15 primary care physician and hospitalist of Internal
16 Medicine at Bellevue Hospital. So I'm here today to
17 represent just the individual healthcare worker,
18 rather than representing our hospital, and thank you
19 for the opportunity to testify today. I speak from
20 the perspective of someone that's worked in the adult
21 primary care clinic and the hospital, worked at
22 Bellevue for over a decade, but also staffing the
23 hospital in March and April as our city braced for
24 the worst of this COVID surge, and I shared in the
25 care of the sickest patients in the hospital, and our

2 fate, and our city faced looming shortages of
3 ventilators, supplies, hospital beds, while we saw
4 colleagues going out each week with illness. While we
5 saw the mortality rates rapidly rise to levels beyond
6 anything we could have imagined. And I also speak
7 with the perspective of a primary care physician who
8 is now engaged in evolving pivot to telehealth and
9 telemedicine as we try to re engage our community in
10 primary care community which at Bellevue includes the
11 most vulnerable populations of our city, many of whom
12 are constituents of your districts, as well as the
13 city residents that have been most affected by this
14 pandemic. And I won't share with you today some of
15 the worst patient stories that will probably stay
16 with me for the remainder of my career, but instead I
17 wanted to share some of the feelings I had during the
18 past few months as I worked in the hospital. I
19 remember vividly, the feeling of helplessness, as I
20 saw my elderly patients slip into depression and
21 delirium while struggling to breathe in the hospital
22 bed, away from loved ones. I remember resentment I
23 felt as we made daily compromises to the fundamental
24 aspects of being a healthcare worker, the ability to
25 comfort in times of distress, which no longer

2 included the ability to sit at a patient's bedside,
3 or to offer a comfort of touch as our patient
4 suffered in isolation from their family. Instead, too
5 often we spoke over by phone, over the sound of
6 hissing oxygen and face each other through glass
7 windows or a rapidly fogging face shield and mask. I
8 also remember a feeling of horror, as I imagined the
9 patient's experience of dying in the hospital,
10 surrounded by blue gown, never even having seen our
11 faces behind the mask. Now, as I return to primary
12 care, I, at times also feel and ineffective as I
13 speak with some of my patients who have been enrolled
14 in a contact tracing program that doesn't offer
15 information or transparency to the providers of the
16 city. At times, they feel helpless as they struggle
17 through basic patient care tasks without an
18 established workspace, without appropriate
19 conferencing tools, or even access to a fax machine
20 which is an outdated tool, but that stubbornly cling
21 to the rope, to revel in, relevant, relevancy in the
22 world of healthcare. I share with you some of these
23 feelings to illustrate what I believe is among the
24 biggest challenges for frontline workers, it's facing
25 the loss of our professional identities as providing

2 comfort to our patients. We have support systems, as
3 described by Dr. Way, and the Health and Hospitals
4 team for promoting...

5 COUNCIL MEMBER RIVERA: Is it okay if he
6 finishes his thoughts.

7 DR. CHO: Yeah, we have these support
8 systems to help through the coping, but I think we
9 need to reframe some of the experiences that
10 healthcare workers are having about the loss of our
11 professional role. We need support systems for
12 regular and real time communication with our
13 leadership to express our experiences and navigate
14 operational challenges. And we really need to
15 reinforce just our, the support of our workspaces the
16 basic essentials of space, access to water, snacks,
17 food, just like very basic and essential needs that
18 we have on a daily basis as we continue in our roles
19 as healthcare providers. Thank you for the
20 opportunity to participate in the hearing and offer
21 my testimony for consideration.

22 COMMITTEE COUNSEL: Thank you We will now
23 hear from...

24 JUDITH CUTCHIN: Good afternoon. My name
25 is Judith Cutchin. I'm from the New York State Nurses

2 Association, I am the president of the New York City
3 Health and Hospital Executive Council, and Mayoral
4 agency representing over 9,000 public sector nurses.
5 I sit on the Board of Directors. I am also a
6 registered nurse in Health and Hospitals for 30, 30
7 years. I currently work at Woodhull, I'm also an H3
8 peer supporter and Woodhull hospital. I would like to
9 thank hospital committee Chair Rivera, Chair Ayala
10 and committee members for their work on this critical
11 issue. New York City hospitals response to mental
12 health needs the frontline health care workers during
13 the COVID-19 pandemic and during COVID pandemic the
14 shortages took a toll on mental health of our
15 frontline workers. Many workers weren't in this. I
16 was losing patients and the situation is out of
17 control. All the struggles with taking time to care
18 for themselves when they themselves received their
19 own diagnosis. It was a burden of possibly exposing
20 their own family members as well. The instant
21 lifestyle change isolation from family and friends,
22 financial hardship also took an emotional toll on our
23 frontline workers. I would like to thank Health and
24 Hospitals for implementing the H3 Helping Healers
25 Heal program that's offering the frontline workers

2 the right care, to be able to have opportunity to
3 talk, which was therapeutic for each and every
4 person. But if the wellness rounds are amazing at
5 each facility also identifying symptoms of anxiety
6 and depression, expanding these types of programs to
7 all frontline workers is critical at this time. The
8 New York State Nurses Association is the organization
9 of registered frontline workers, our nurse, our nurse
10 members also have access to 24 hour behavioral health
11 helpline through our union assistant program. We
12 also, we also offer member to member support. During
13 the COVID-19 are NYSA created our own virtual
14 wellness round. This also helps us to identify
15 anxiety and depression. These were done in weekly
16 town hall meetings where the members discuss issues
17 and share. We also have follow up meetings, in case
18 we need to revisit issues. We also recommend the
19 opportunity for our members to have spiritual
20 healing. So this will also help with the spiritual
21 well being. Each of our sessions are over 100
22 members, which is great. We expanded our newsletters,
23 our Facebook, our Twitter account just to allow the
24 members to expand on the COVID-19 stories, but we
25 would like to see that for all New York City

2 hospitals to have such programs to address mental
3 health needs of all healthcare workers and their
4 families during the trying time that we are in this
5 pandemic. I would, again, like to thank you again for
6 your time and your commitment on this very important
7 issue, and I'm happy to partner with any organization
8 in this matter. Thank you.

9 COMMITTEE COUNSEL: Thank you for your
10 testimony. Again a reminder, if any council members
11 have any questions please use the raise hand function
12 in zoom. Chair Rivera, Chair Ayala.

13 CHAIRPERSON AYALA: Yes, I have a
14 question. I have two questions. One for Judith,
15 regarding the, just the level of, of delivery of
16 service. I'm just wondering you know what your
17 perspective was on, you know how... you, that you were
18 you know in the midst of the, of the pandemic. I mean
19 it sounds like, like the members, those members are
20 already afforded a multitude of opportunities to
21 connect to mental health services but isn't finding
22 that that is adequate. Finding that there were you
23 know holes within that system that didn't work for
24 you.

2 JUDITH CUTCHIN: So, I believe these
3 programs were effective and allowing you know
4 coupling with H&H and the New York State Nurses
5 Association program, I believe it was effective. I
6 did get feedback from members that it was very
7 helpful, that they were able to vent, they were able
8 to get a lot of things off their mind that they
9 generally wouldn't talk regularly. A lot of our
10 healthcare workers you know as healthcare workers we
11 tend to hold things in and not communicate. It shows
12 what mental health has to be recognized and I think
13 these programs would, would serve the purpose.

14 CHAIRPERSON AYALA: [inaudible 1:59:47] my
15 follow up question this is to Doctor.. So regarding, I
16 wanted to.. your perspective on the helping the hearos
17 heal program and wondering if that was a tool that
18 you found to be useful.

19 DR. CHO: To be honest I have not engaged
20 or participated in that program. I, I'm familiar with
21 the program, that's it. It had launched, because they
22 were eliciting participants to complete the training
23 to be facilitators, but I've never, I never had the
24 clinical time to join the session, and I think we as
25 providers, largely to utilize our own group and

2 resources within our group. And I don't have
3 experience with helping heroes heal program.

4 CHAIRPERSON AYALA: Did you find it
5 difficult to participate because of the overwhelming
6 demand in the midst of the pandemic or, you know,
7 we're not... you know what... easier for frontline
8 workers who... services during the off time?

9 DR. CHO: I think, as in terms of a
10 physician I think my perspective is more that it's
11 somewhat of a one size fits all approach, and I
12 don't, I just, it wasn't apparent to me specifically
13 what service I was seeking through Helping Healers
14 Heal or what activity. And we, we actually, my group
15 had a big focus on wellness to begin with, so that
16 was largely what we relied on through the crisis.

17 CHAIRPERSON AYALA: [inaudible 2:01:46]

18 COUNCIL MEMBER RIVERA: Okay. You're, okay
19 I'm gonna... Thanks everyone. I just, yeah I wanted to
20 just follow up in terms of generally how can we
21 improve access to meaningful mental health
22 programming and, for example, Dr. Dean you mentioned
23 that peer support works sometimes right and that
24 there's also a need to collaborate. I was trying to
25 ask greater New York Hospital Association, you know

2 to shed some light on how they're collaborating. I
3 don't I don't really feel like the question was
4 answered, but I'm just curious from you all who are
5 doing this from an advocates perspective. And what
6 you're seeing and hearing from your colleagues, what
7 we can do to just do more to help frontline hospital
8 workers.

9 JUDITH CUTCHIN: So from my, from my
10 perspective, from what I've heard, because I'm an
11 outsider I think people feel more comfortable talking
12 to me. And what I've heard is that a lot of people
13 feel uncomfortable, distrustful like their jobs might
14 be at risk or like their confidential information
15 could get out. Whether that's a reasonable concern or
16 not, isn't ours to say. If they don't feel
17 comfortable using the service because it's sponsored
18 or part of their organization they don't have access
19 to care. And so finding a way for people to get care
20 outside of their own system may be very helpful.

21 COUNCIL MEMBER RIVERA: I guess my
22 question is whether right frontline workers have
23 sufficient provider choice, with respect to mental
24 health services and their health plan networks. So
25 I'm not really sure you know kind of what the, the

2 diversity is in terms of offering but I'm very, very
3 interested in in working with you in figuring out how
4 we can use what is available and, and essentially
5 incorporate some outside resources in case someone
6 does feel uncomfortable, addressing some of their
7 issues internally, in terms of peer to peer. So I
8 just wanted to thank you all and I hope that as we
9 reopen which is going to be the subject of my next
10 hearing that perhaps we can all kind of come together
11 in a sort of roundtable and take some of your
12 recommendations to heart. Thank you.

13 DR. CHO: Can I make one comment to that
14 last statement? The, to some extent, seeking
15 individual providers or an individual health, mental
16 health providers does fill a certain role for certain
17 individual, but a lot of us if you initiate contact
18 with a behavioral health provider, just even the lack
19 of that shared experience through what we've been
20 through, and trying to explain that experience is, is
21 a hurdle. And I'm not sure, I know that peer support
22 group and kind of just space to discuss with some of
23 our colleagues is one aspect of healing, I don't
24 know, I'm sure some people do need some individual
25 behavioral health therapy, but it's not a simple

2 thing of like each person just needs to be matched
3 with a behavioral health provider, because of some of
4 the nuances to the trauma that we've experienced. And
5 I will also say that as providers, we are always
6 seeing needs in our patients and responding to that.
7 And so when some of our operational needs are not met
8 in our day to day, professional role sometimes we, we
9 just lack that time to reflect on our personal needs
10 still, even though some of the worst of COVID is
11 behind us.

12 CHAIRPERSON AYALA: Thank you. Thank you
13 so much for being here... and for all your work. Thank
14 you.

15 COMMITTEE COUNSEL: Thank you for the next
16 and final panel I will now call on Carla Lopez. Ms.
17 Lopez. Time begins now.

18 KARLA LOPEZ: Good afternoon, thank you to
19 Chairs Ayala and Rivera for holding this important
20 hearing on the mental health needs of front care
21 healthcare workers. My name is Karla Lopez and I'm a
22 supervising attorney for community health access to
23 addiction and mental healthcare projects, known as
24 CHAMP, as a community service Society of New York.
25 New York City's health care workers have spent the

2 last three months laboring at the epicenter of the
3 COVID-19 global pandemic; a traumatic and exhausting
4 experience that inevitably will have consequences for
5 their mental and physical health. Insurance should
6 not be a barrier to seeking care and receiving mental
7 health care and yet it too often is. CHAMP can help.
8 In 2018, the New York State Legislature established
9 an independent statewide ombudsman program known as
10 CHAMP. The CHAMP program is designed to help
11 consumers and providers with health insurance
12 coverage for substance use disorder and mental health
13 services, and is overseen by the State Office of
14 Addiction Supports and Services and Office of Mental
15 Health. I'm testifying today on behalf of the
16 Community Service Society and not on behalf of oasis
17 [sp?], OMH, or other partners. For more than a decade
18 both New York state and federal lawmakers have
19 recognized that discrimination by health insurers has
20 made accessing mental health and substance use
21 disorder care far more difficult than accessing other
22 types of health care. Between 2006 and 2019, New York
23 state and federal government passed a number of laws
24 requiring most health insurers to cover mental health
25 and substance use disorder care at parity with other

2 types of medical care in order to address these
3 disparities. If the data show that successfully using
4 insurance coverage to access substance use disorder
5 and mental healthcare remains unduly challenging.

6 CHAMP's mission is to address these disparities, so
7 that New Yorkers can get the insurance coverage for
8 the substance use disorder and mental health care
9 that they need and have the right to receive CHAMP
10 helps clients regardless of their insurance type or
11 status. The most common reason the clients seek CHAMP
12 services is for help accessing care. These cases
13 include issues like finding an in network mental
14 health provider, seeking reimbursement for services
15 received from an out of network mental health
16 provider, getting insurance coverage for mental
17 health medications, and appealing denials of mental
18 health services. Since the COVID-19 pandemic hit New
19 York CHAMP has seen a 58% increase in the proportion
20 of cases where clients need help, accessing mental
21 health or substance use disorder care. Other issues
22 that CHAMP clients commonly need help with include
23 eligibility for insurance coverage, affording the
24 cost of mental health care and understanding how to
25 use their health insurance. CHAMP also files

2 complaints with plans and regulators about systemic
3 issues such as violations of federal and state parity
4 laws and reports these issues to Oasis and OMH. CHAMP
5 stands ready to help our healthcare workers and all
6 New Yorkers get insurance coverage for mental health
7 and substance use disorder services CHAMP's free
8 helpline is open Monday through Friday 9:00 a.m. to
9 4:00 p.m. and can be reached at 1(888)614-5400. Thank
10 you for your time.

11 CHAIRPERSON AYALA: I caught up. Thank you
12 so much for the testimony. I have just one question.
13 How are healthcare workers able to access information
14 about these services? How do you, how do you make
15 them aware of...

16 KARLA LOPEZ: We contract with,
17 subcontract with three specialist organizations, and
18 five CBOs throughout the state. And all of those
19 organizations are contracted to conduct outreach and
20 education to get the word out about CHAMP. We're also
21 going to be launching a social media campaign in the
22 next couple of days to continue to get the word out,
23 and we'd be happy to do any specific outreach that,
24 that any of you think would be helpful as well.

2 CHAIRPERSON AYALA: ...the number of people
3 that were reaching out during the pandemic?

4 KARLA LOPEZ: Did you ask whether we saw
5 an increase?

6 CHAIRPERSON AYALA: Yes.

7 KARLA LOPEZ: We found increase in the
8 number of people reaching out through our live answer
9 helpline and then a decrease in the people who were
10 going in person for help to the community based
11 organizations that we subcontract with.

12 CHAIRPERSON AYALA: [inaudible 2:10:25]

13 KARLA LOPEZ: The numbers were not as
14 significant as the change in what people were seeking
15 help with, which as I mentioned was a 58% increase in
16 the number of people who needed help accessing care,
17 as opposed to other things like the cost of care
18 eligibility for insurance so we really saw a change
19 in the type of calls that we were getting.

20 CHAIRPERSON AYALA: Thank you.

21 COUNCIL MEMBER RIVERA: I just, I also
22 wanted to ask how are you working with the Greater
23 New York Hospital Association in H&H specifically?
24 Because the service that you provide in trying to
25 navigate health insurance is so, so critical. Because

2 even for someone who is well versed it can be very
3 intimidating. And there's a language barrier, there's
4 so many things. So, so critical because even for
5 someone who is well versed it can be very
6 intimidating. And there's the language barriers are
7 so many things. So, are you working closely to, to,
8 to help some. How is the collaboration?

9 KARLA LOPEZ: We haven't, within CHAMP we
10 haven't specifically collaborated with the Greater
11 New York Health Association and Health and Hospitals
12 Association, although the community Secret Society of
13 New York more broadly does connect with both of those
14 organizations. We run several health insurance
15 ombudsman programs, most of which have the same
16 helpline numbers so that there's no wrong door
17 whether somebody is calling for assistance with
18 mental health and substance use which comes over to
19 CHAMP or with the general health insurance issue,
20 which goes to a different ombudsman program. We
21 funnel them through the same helpline number to make
22 sure that we'll get the services that they need.

23 COUNCIL MEMBER RIVERA: Thank you. Thank
24 you so much for, you know, trying to address those
25 disparities and helping people..

2 KARLA LOPEZ: Thank you.

3 COUNCIL MEMBER RIVERA: ...that they meet.

4 COMMITTEE COUNSEL: Thank you. If we have
5 inadvertently missed anyone that would like to
6 testify please use the Zoom raise hand function and
7 we will call you in the order your hand is raised
8 now. With that, Chair Ayala we have concluded public
9 testimony for this hearing.

10 CHAIRPERSON AYALA: Thank you. I want to
11 thank Chair Rivera for joining us today, thank all
12 the panelists. When you... also recognize that we were
13 also joined by Councilmember Eugene. And unless
14 Councilmember Rivera has anything that she would like
15 to add... this convenes the... Thank you.

16 [gavel]

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C E R T I F I C A T E

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date June 29, 2020