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9		February 28, 2020 Start: 10:08 a.m.	
10		Recess: 2:09 p.m.	
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12	HELD AT:	Council Chambers - City Hall	
13	BEFORE:	Carlos Menchaca, Chairperson on Committee on Immigration	
14		Carlina Rivera,	
15		Chairperson on Committee on Hospitals	
16			
17	COUNCIL MEMBERS:		
18	COUNCIL MEMBERS.	Margaret S. Chin Daniel Dromm	
19		Mathieu Eugene	
20		Francisco P. Moya	
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1	COMMITTEE ON IMMIGRATION JOINTLY WITH COMMITTEE ON HOSPITALS 2
2	APPEARANCES
3	Edith Lopez
4	La Colmena
5	Sophia Gurule
6	Testify on behalf of a man whose wife and family have been representing in criminal court through
7	the NYIFUP program
8	Marie Deluca
9	Emergency Medicine Physician in New York City
10	Nathaniel Kratz Medical Doctor who actively volunteers with the
11	Medical Provider Network at New York Lawyers for
12	the Public Interest
13	Bitta Mostofi Commissioner for the Mayor's Office of Immigrant
14	Affairs
15	Laura Alfredo
16	General Counsel at the Greater New York Hospital Association
17	Genia Blaser
18	Senior Staff Attorney with the Immigrant Defense
19	Project
20	Ari Moma Registered nurse at Interfaith Medical Center in
21	Central Brooklyn
22	Yesenia Mata
23	Executive Director of La Colmena
24	Sarah Flatto Monasrah
25	Never Again Action

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 3 2 A P P E A R A N C E S (CONT.) 3 Casey Dalporto Attorney at the Legal Aid Society 4 Jacqueline Pearce 5 Raids Response Attorney with Make the Road New 6 York 7 Whitney Hu Sunset Park ICE Watch 8 9 Rabbi Barat Ellman New Sanctuary Coalition 10 Meryl Ranzer 11 New Sanctuary Coalition 12 Mohammad Razvi 13 Council of Peoples Organization 14 Jo-Ann Yoo 15 Executive Director of the Asian American Federation 16 Iman Al Ahdal 17 Immigration Case Manager for the Arab American 18 Association of New York 19 Mae Lee Executive Director of the Chinese Progressive 20 Association 21 Sophia Gurule 2.2 Policy Counsel to the Immigration Practice at the Bronx Defenders 23 Cory Forman 24 Sits on the Executive Committee of the New York 25 Chapter of the American Immigration Lawyers Association

1	COMMITTEE ON IMMIGRATION JOINTLY WITH COMMITTEE ON HOSPITALS 4
2	APPEARANCES (CONT.)
3	Hayley Gorenberg
4	Legal Director of New York Lawyers for the Public Interest or NYLPI
5	
6	Nyasa Hickey Director of Immigration Initiatives at Brooklyn
7	Defender Services
8	Dennise Hernandez
9	Education and Outreach Coordinator at UnLocal
10	Carlos Palacio President of Young Progressives of America
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COMMITTEE ON IMMIGRATION JOINTLY WITH COMMITTEE ON HOSPITALS 5 CHAIRPERSON Menchaca: [GAVEL] Buenos Dias everyone. We're going to begin this public hearing.

We are gathered here today at the City Council

5 Chambers because we believe in justice, justice for all. Justice for every single sole and we are gathered here today because some of us have seen with our own eyes the injustice of an immigration system that continues to devolve. That continues to become inhumane and continues to target many of our friends and families in this city.

And we are gathered here because we will hear some of those stories today in front of the City Council. The City Council that represents the largest city in America, in front of the Immigration Committee, in front of the Hospitals Committee.

17 We cannot unsee the injustices that we have seen. We cannot unhear the stories that we have heard but 18 19 we can undo this government and the arm of ICE. То 20 not just abolish ICE, but to continue to undo and 21 unravel the White supremacy that continues to infect our government. That's something that we can do and 2.2 23 that's why we are here today in front of you to listen and to act. 24

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My name is Carlos Menchaca and I'm the Chair of 2 3 the Committee on Immigration and we will be conducting an oversight hearing on ICE's Escalated 4 5 Attacks on New York Policies Protecting our Immigrant neighbors. We are pleased to be joined by a champion 6 7 for immigrant New Yorkers in her own right, my colleague Council Member Carlina Rivera, Chair of the 8 9 Committees on Hospitals.

I want to thank you Council Member Rivera for always standing up, not just standing up but with an incredibly clear voice defending everyone that needs to be defended. Not just today, but all the work that we do with census and the BLAC Committee, caucus and all the things that we do together. Thank you.

Our work is to champion the work of our immigrants, specifically though the Immigration Committee will also be hearing a proposed resolution 274-A, sponsored by myself, calling on the United States Congress to pass and the President to sign the Combating Deceptive Immigration Enforcement Practices Act of 2019, H.R. 3498.

This Act would prohibit agents of the United States Department of Homeland Security from wearing clothing or equipment that bears the word police.

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The proposed resolution also calls upon the Department of Homeland Security to prohibit United States Immigration and Customs Enforcement ICE agents from identifying themselves as police officers while conducting immigration enforcement activities in New York City.

8 I don't need to remind anyone in this room that 9 this is a terrifying time for all of us. The Federal Administration has empowered federal agencies to 10 11 conduct increasingly violent immigration enforcement here in the City of New York. ICE activity in the 12 City has escalated beyond doubt. Since January 2020, 13 14 advocacy organization Immigrant Defense Project, IDP 15 has identified 74 reports of ICE arrests or attempted 16 ICE arrests in the City.

In the same timeframe last year, only 29 such reports were identified. ICE is using ruses to access our New Yorkers. Claiming to represent local NYPD precincts or as detectives and apprehending entire families in collateral arrests. They go for one person and they take everyone in the home.

It is no accident that the Trump Administration announced that they would be deploying the special forces type tactical units to sanctuary cities

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including New York from February to May. This
clearly overlaps the census self-respond period
beginning on March 12th. The Trump Administration
wants to further harm our city by restricting access
to federal funding and increasing ICE activity during
the 2020 Census is just one tactic to accomplish this
and many more are on their way.

9 The Council takes this threat very seriously and has invested significant resources in partnership 10 11 with the Mayor's Office to ensure that the City has an accurate count. And with ICE escalation, we are 12 13 sensitive to the ways in which immigration enforcement attacks the very policies that we as a 14 15 City Council have set in place to ensure that we are 16 a sanctuary city.

The City has laws and policies that limit cooperation between local law enforcement and immigration enforcement by impersonating police officers and engaging in targeted raids throughout the city, ICE is putting pressure on our city's commitment to our immigrant New Yorkers.

23 When ICE impersonates NYPD, it hurts the 24 credibility of our Local Law Enforcement. This has 25 real impacts on our public safety as immigrant New

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2 Yorkers will avoid interacting with NYPD when they 3 are victims of crime.

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4 At this point, it is critical that we reestablish our values. The city has always been a city of 5 immigrants and we are deeply angered by the 6 7 xenophobic and inhumane policies that are erecting an invisible wall around our nation, separating families 8 9 and inflicting lasting trauma on each person left We will not stand by while the federal 10 behind. 11 government disregards the sanctity of sensitive locations like hospitals or uses violent force as if 12 13 they were above accountability. We are here today to 14 shed the light on the escalation of ICE activity in 15 the city and demand that the targeting of immigrant 16 New Yorkers come to a halt and work with our city 17 partners. The Mayor's Office of Immigrants Affairs 18 and representatives of New York hospitals to ensure 19 that we are prepared for our present reality. 20 The last few weeks have been incredibly chaotic

and traumatic for many of us and I want to thank the Mayor's Office of Immigrant Affairs for their leadership. They were there on the scene shortly after the February 6th incident and remained on site while things were resolved. They have been at the

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2 forefront of many crisis's that we have endured,
3 especially targeting our immigrant New Yorkers and we
4 can't thank them enough for their civil service
5 today.

A special thank you to those of you have come to share your stories. We will listen to your stories and it will be part of the record here today and we are committed to your wellbeing and success as well as ensuring that each of you have the opportunity to fight for the right to stay here and be with your family in your home.

13 And as always, we want to thank the courageous 14 advocates, the legal and social service providers who 15 are on the frontlines every day on some of the 16 darkest days in the darkest periods of our history 17 here in the United States. And with that, I want to 18 thank my staff who have been working really hard to 19 put this together. My Chief of Staff Lorena Lucero, 20 Legislative Director Cesar Vargas, my Communications 21 Director Tony Chiarito and the Committee Staff Counsel to the Committee Harbani Ahuja, Committee 2.2 23 Policy Analyst Elizabeth Kronk.

I also want to invite my sister, my partner on so many things and I'm so happy again to just be

COMMITTEE ON IMMIGRATION JOINTLY WITH1COMMITTEE ON HOSPITALS2fighting next to her Council Member and Chair Carlina3Rivera.

CO-CHAIR RIVERA: 4 Thank you so much. Good morning everyone. I am Council Member Carlina 5 Rivera, Chair of the Committee on Hospitals and I'd 6 7 like to start off by acknowledging my colleagues including my Co-Chair Menchaca, the members of the 8 9 Immigration Committee and the Hospitals Committee that will be joining us and of course thanking 10 11 Council Member Mathieu Eugene for being here with us.

12 Thank you all for attending today's important hearing. The increased level of ICE activity in our 13 14 city is intolerable, unacceptable and cruel. And 15 your presence and activism is much needed and appreciated. I am disgusted by the stories I've been 16 17 hearing and I'm particularly concerned about the 18 health impacts of the increased ICE activity on our 19 cities immigration population.

ICE identifies hospitals as sensitive locations where enforcement actions will not be targeted. ICE states that it has implemented a policy whereby enforcement actions are not to occur at or be focused on sensitive locations. Sensitive locations include medical treatment in healthcare facilities, schools,

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 12 places of worship, religious or civil ceremonies or 2 3 observances such as funerals and weddings or during 4 public demonstrations. There are few specific 5 exemptions to this policy. As a city, we expect this to mean that a certain level of safety is ensured in 6 7 hospital settings. When immigration enforcement 8 agents operate in a hospital setting, immigrant New 9 Yorkers are driven away from accessing the critical healthcare services they need. It is simply 10 11 unacceptable that ICE acted in the way it did on 12 February 6th.

With that said, I do want to take this opportunity to stress that this was one instance, albeit a heinous one, of ICE officers following an individual to a hospital after a prior and unnecessarily violent interaction.

18 This is the first and only time we know of this 19 occurring in the city. There have not been reports 20 of ICE officers patrolling hospitals and we certainly 21 hope it will not become the norm. Immigrants can and should continue to seek care at our city's hospitals 2.2 23 and we are working with our friends and partners at the Mayor's Office, health and hospitals and at 24 25 private hospitals to ensure this.

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 13 Today, I want to call attention to the ways in 2 3 which ICE's presence at the hospital following the February 6th incident impacted the health and safety 4 not only of the victims and their loved ones at this 5 but also of all of the 3.2 million immigrant New 6 7 Yorkers moving forward. Every New Yorker, regardless of immigration 8 9 status, address and income deserves access to affordable and high quality healthcare in a safe 10 11 environment. This story proves that we must do 12 better. First, we must meaningfully examine the protocols in place at our medical facilities to 13 ensure that regardless of law enforcement presence, 14 15 individuals are receiving high quality and equitable 16 care. 17 It seems impossible to ensure that a person is 18 receiving quality equitable care when they are 19 isolated from their loved ones and handcuffed to a 20 bed. I want to know if the presence of ICE inhibits 21

22 our providers in any way from doing their jobs. I 23 want to understand the protocol's that are in place 24 to elevate patient's safety and care when law 25 enforcement is involved in any way.

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Second, we must examine the impact of federal 2 3 policies, like public charge and increased ICE enforcement on the level of fear our communities are 4 experiencing. This fear is a public health crisis, 5 it fuels a cycle of health and equity. While we are 6 7 fortunate to live in a city which provides resources and support for immigrants, a city with programs such 8 9 as NYC Care and a robust public hospital system that doesn't turn away anyone. Those programs will not 10 11 serve their fullest potential if people are too 12 scared to leave their homes.

13 We can't expect to provide individuals with 14 quality medical care if the environment in which the 15 receive this care does not feel secure. We need to 16 ensure we are engaging with communities and 17 increasing outreach during this time of increased and 18 growing health and mental health needs. Our 19 immigrant communities must not suffer in silence. 20 We must also build upon and strengthen medical 21 facility protocols, as we expect more and more ICE activity to impact some of our city's most vulnerable 2.2 23 residents. I look forward to discussing what more can be done to support our communities. We want to 24 ensure our immigrant communities are safe and access 25

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 15 2 the healthcare they need. I look forward to 3 listening to hospitals, providers and advocates about 4 their experiences and ideas for addressing these very 5 serious issues. Thank you all so much for attending today. 6 7 CHAIRPERSON MENCHACA: Thank you Co-Chair Rivera 8 and we are going to be opening up today's hearing 9 with a public panel. I'd like to call up Edith Lopez from La Colmena, Carmen Cruz, Dr. Marie DeLuca and 10 11 Dr. Kratz and Sophia Gurule from the Bronx Defenders. You can come on up. We will also be needing 12 translators as well. 13 14 Thank you and Sharon the interpreter as well, 15 thank you so much for being here today. If we can begin, we'll go from our left to the right. 16 So, 17 Edith if you can begin with your story and your 18 testimony and we'll go down. EDITH LOPEZ: My name is Edith. On January 29th 19 20 around 6 a.m. somebody knocked at the door very hard. 21 My husband and I woke up, we got scared because we 2.2 didn't know what was happening. Then I ask at the 23 door, "who is it?" They answer, "police, open your door." I asked why. The man told me "we are in the 24 middle of investigation. We are looking for a man, 25

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2 did you lose any ID or did you borrow your address to 3 somebody? Open the door, we need to check inside 4 your house."

5 I asked for a letter for them to come to my 6 house. He said, don't have a letter, but I have a 7 picture, open the door, I will show you the picture." 8 I asked him to show me through the window. The man 9 said, "his name is Louis, are you sure he is not in 10 your house?" I replied no.

11 And for the last time he asked me again, "are you sure you don't feel comfortable to show me inside 12 your side?" I said, no. And then they left, after 13 14 40 or 50 minutes it was time for my husband to go to 15 work. I decided to drive him to his work. When we 16 left the parking lot, I noticed that a black car was 17 following us and 1 or 2 minutes away from the house, 18 this car turned on the police lights. I stopped and 19 parked the car and right away two cars surrounded us. 20 A man went to my husbands window, he said, "open 21 the door." I asked my husband not to open it and he 2.2 screamed again, "open the door, you are under 23 arrest."

Then, another man came to window and asked, just open your window. I asked him, "why is he under

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arrest if we just came from out house?" He asked me 2 3 for an ID. The other police kept saying, he is under arrest and he has to get off of the car. 4 I know who he is, he ahs court and don't complicate his case and 5 let him get off of the car. And I told him that, you 6 7 know that he has a lawyer and he is doing everything 8 right. In Spanish, he insisted to my husband to get 9 off of the car. I asked him for a warrant letter.

10 The guy only showed me a little piece of paper 11 with my husbands picture and some information. I 12 told him that is not a warrant. Then, the other guy 13 said, I have it on my phone. I told him that that is 14 not proof enough for me for them to take my husband. 15 So, the other guy told his supervision. After 10

16 or 15 minutes, while we were waiting my body started 17 to shake, I was getting an asthma attack.

A lady came, she brought a sheet and told me here is the warrant but she never allowed me to read it or to see it closely. Then she asked the man to open the door and arrest my husband. I couldn't do nothing else to help my husband. My husband just gave up to protect me. That's all. CHAIRPERSON MENCHACA: SPEAKING IN SPANISH 28:42-

25 28:50. Thank you.

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 18 2 CHAIRPERSON MENCHACA: SPEAKING IN SPANISH 28:57. 3 EDITH LOPEZ: SPEAKING IN SPANISH 29:01-29:13. 4 CHAIRPERSON MENCHACA: SPEAKING IN SPANISH 29:15. 5 Carmen. CARMEN CRUZ: SPEAKING IN SPANISH 29:31-29:38 6 CHAIRPERSON MENCHACA: Carmen, SPEAKING IN 7 SPANISH 29:42-29:52. 8 9 CARMEN CRUZ: SPEAKING IN SPANISH 29:53-31:42 INTERPRETER: Good morning. My name is Carmen 10 11 Cruz and I am here with my neighbors, friends, 12 attorneys and the officials of the City of New York 13 to demand justice. Justice for my husband, Gaspar 14 Avendano Hernandez who was brutally attacked in our house on the 6th of February by Federal agents. 15 16 Justice for my son, Eric Diaz Cruz who suffered a 17 gunshot wound to his face and that thank God, he was 18 able to survive the attempt on his life by the 19 federal government. 20 Justice for our community and our people for the 21 immigrant population and the community of Mexican 2.2 Immigrants. The community that's hardworking and 23 honest who has our families here and who is suffering

through this hard time with the federal government.

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COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 19 I am here at this public hearing in the City of 2 3 New York to inform them of the event that occurred on the 6th of February. It was very painful for me, a 4 day that broke my heart and that has left my house 5 and my home and my family marked forever. 6 SPEAKING IN SPANISH 34:05-35:43. 7 CARMEN CRUZ: INTERPRETER: I am here as a witness to what I 8 9 suffered and what I was able to see that was happening to my family because even though we have a 10 11 president that wants to paint us as criminals, I am here to say that we have been victims of a crime that 12 occurred here in the City of New York. A crime that 13 was a result of the federal government. 14 15 This is a government that is lying. This is a 16 government that came to my house in Brooklyn on the 17 6^{th} of February with federal agents that told us that 18 they were police officers of the City of New York. 19 They said that they were police officers that wanted 20 to protect us. They came saying that they were 21 investigating an auto theft. The violence that my family suffered at the hands 2.2 23 of these federal agents, everyone here knows and I am not going repeat it but it ended with my son being

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COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 20 shot in the face and an ambulance had to take him so 2 3 that he could receive medical attention. CARMEN CRUZ: SPEAKING IN SPANISH 38:03-39:24. 4 INTERPRETER: According to the doctors, actually 5 I'm sorry. We were told that he was going to be 6 7 transferred to the hospital where he finally reached Maimonides Hospital and he was still under custody of 8 9 the federal government and immigration. When we arrived at the hospital, the police and the federal 10 11 government let us know that we weren't able to speak 12 to him and everything was going to be investigated. After the attack that was suffered at hands of 13 14 the federal government, the federal government went 15 into the hospital where they told me that I was not 16 able to speak to my son or my husband. The federal 17 government also did not let the attorneys or our 18 families speak with Gaspar or Eric. They let me know 19 that he was receiving medical attention and that the 20 doctors were working with him. CARMEN CRUZ: SPEAKING IN SPANSIH 41:35-43:31. 21 2.2 INTERPRETER: What happened to my family was 23 abuse and uninjustice. All of the time, the entire time that the officials were in the hospital, they 24

had assaulted my family in front of - I'm sorry.

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They had assaulted my family and my children in front of everyone. I appreciate the help that I received from the community in this very hard time for bringing the attention to the press, for bringing me attorneys. I appreciate all of the officials that have tried to help me with my son.

8 Finally, when the moment came for the federal 9 government to release my child, my spouse, I'm sorry, they kidnapped him and we saw - I apologize, what we 10 11 saw again was the officials of this city. The police 12 of the City of New York again, they came to help us 13 but instead of helping us protect our families, they 14 came to protect the federal government. They came to 15 block the assistance that we were receiving from my 16 husband was receiving to make the process easier for 17 the federal government. This needs to be 18 investigated.

This morning, my husband Gaspar Avendano Hernandez is going to go in front of an immigration judge to ask for justice in his case. This is a legal process and I appreciate everything that has been done to connect us with the proper legal assessments for his case.

25 CARMEN CRUZ: SPEAKING IN SPANISH 46:52-48:27.

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 22 There is work that is to be done by 2 INTERPRETER: 3 all of us. The federal legislators that represent 4 this city and the federal congressional regulators, I ask you to please support the application for freedom 5 of Gaspar. He deserves to be with his family. 6 He 7 deserves to be free, to also participate in the 8 investigation that the City of New York needs to open 9 immediately in his case. When a criminal is attacked in the street, the 10 11 federal government protects him and gives him justice. On the 6th of February, the government 12 13 attacked us and we need to open an investigation for that. The federal government of the City of New 14 15 York, I'm sorry, the Attorney General of the City of New York Letitia James has the power to open an 16 17 investigation and I ask you to please do this as soon 18 as possible. My family deserves justice, our people 19 deserve justice. 20 Thank you. 21 CHAIRPERSON MENCHACA: Thank you. SPEAKING IN

SPANISH 50:16-50:43. Thank you for your words, your words that we heard today in the Chambers is official now and part of the record for the City of New York and that is power that we're going to take and move

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forward with your requests for justice. And so, I
just want to say thank you and all of you here just
heard those words and we've been hearing these words
over and over again in our communities and now it's
here in front of us and we are all going to be ready
to push forward. The things that we can push forward
in the City of New York.

9 I want to also, I want to move over to the next panelists here we have Sophia from the Bronx 10 11 Defenders to go up next and I just want to clarify 12 that what we heard were ruses from the NYPD, sorry, 13 ruses of ICE self-identifying as NYPD. We saw 14 violent force being used, collateral arrests and now, 15 we saw some atrocious acts inside of hospitals. This is the conversation that we're going to have today. 16 17 And so, thank you. SPEAKING IN SPANISH 52:33-52:35. 18 If we can move over to the Bronx Defenders. 19 SOPHIA GURULE: My name is Sophia Gurule, I am 20 here to testify on behalf of a man whose wife and 21 family have been representing in criminal court

22 through the NYIFUP program.

23 My name is Karen Bustos and I am a US citizen. I 24 live in Sunset Park with my husband Jose Dequid

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2 Gamboa[SP?], my sister, her husband, their five year3 old daughter and my mother.

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We have lived in our home for two years and Brooklyn is our home for two years and Brooklyn is our home and Sunset Park is our community. I am represented in the City Council by Council Member Carlos Menchaca. I am here today to testify about the ICE home raid that terrorized my family and me on January 15, 2020.

11 On January 15, 2020 at around 6:00 in the morning, I was sleeping in my bedroom with my husband 12 Jose, when I head a loud banging on the apartment 13 14 door and a woman yelling, police. My sister replied 15 asking, who is it and the woman yelled again that 16 they were the police doing an investigation and 17 ordered her to open the door. The woman never said 18 she was an ICE officer, she just said police.

My sister later told me that when she looked through the peep hole, she only saw one woman dressed as a police officer, but when she opened the door, five men who had been hiding on the stairs rushed through our front door.

All of the officers were wearing jackets that said police. They knocked on my husbands and my

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2 bedroom door and again, yelling to open the door. I 3 asked who they were and they replied that they were 4 the police doing an investigation.

5 My husband at this point was awake and opened the 6 door. The officers stormed our bedroom and yelled at 7 us to go to the living room. At this point, I still 8 thought they were NYPD officers.

9 My sister, my brother in law and my husband and 10 myself were all forced to sit on our living room 11 couch while they searched all the other rooms. We 12 lived on the 3rd floor and there are four bedrooms.

13 I am so grateful that my elderly mother was not at home that morning but my 5 year old niece who 14 15 suffers from heart problems was still in bed. An officer kept yelling at us to stay seated on the 16 17 couch and mocking us for not understanding her. I 18 asked the officers to please stop screaming, since my 19 5 year old niece was still a sleep and had heart 20 problems. The officer continued to yell very loudly 21 ignoring my pleas. The officer then asked for identification, so I gave them my New York driver's 2.2 23 license and my brother and law and sister gave them their IDNYC cards. The officer told them that the 24 cards were not sufficient and asked for passports. 25

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2 At that point, I asked them, so are you ICE or 3 are you the police? Why are you asking for our 4 passports? Only after I asked did they tell us that 5 they were ICE. My husband Jose's passport was in the car and we told them that we needed to go outside to 6 7 get it. They wouldn't let us leave but instead, asked my husbands full name and date of birth. 8 Μv 9 husband complied and then they handcuffed him.

When I asked them why they were doing this, ICE told me it was because he did something bad and if he hadn't done anything bad, we wouldn't be here.

The officers kept mentioning that they had a warrant but they never showed it to us. I tried to tell the officer that my husband had a court date in criminal court two days away but none of the officers cared. That criminal case was later completely dismissed.

The officers wouldn't let me talk to Jose once they handcuffed him. Both my husband and my brother in law were arrested that morning. They gave my sister a letter telling her to report to 26 Federal Plaza. Two hours later, my brother in law called us and notified us that he and my husband were at 26 Federal Plaza in Manhattan and that I needed to go

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2 there with my husband's passport. I immediately left 3 with his passport, because I was terrified and just 4 wanted my husband home.

5 Despite giving them the passport, I went back to 6 Sunset Park without my husband and with no answers 7 about when I would ever see him again. There are no 8 words to describe the fear and terror of that 9 morning.

I saw firsthand ICE's complete disregard for our safety and my family. It was traumatizing to witness ICE officers ignore civil and human rights. They kept referring to my husband as someone who did something bad but my husband and I had already filed a marriage petition that was approved and we are in the process of adjusting his status.

17 My husband now has a work permit. Why did they 18 storm our home at 6 in the morning to take our family 19 members away to jail in New Jersey?

I know that these types of raids are happening all over New York City especially in our Sunset Park community. The fear of ICE coming into our homes or kidnapping our loved ones in the street is very real. I hope none of my neighbors will ever go through what my family has gone through. 1COMMITTEE ON IMMIGRATION JOINTLY WITH
COMMITTEE ON HOSPITALS282Thank you again for the opportunity to provide3this testimony and thank you to Council Member Carlos4Menchaca who connected my family to the Bronx5Defenders Attorney who reunited my family and brought6my husband home.

CHAIRPERSON MENCHACA: Thank you Sophia.
MARIE DELUCA: Good morning. My name is Marie
Deluca and I am an emergency medicine physician in
New York City. Thank you for the opportunity to
speak an thank you also the other panelists who have
provided such powerful testimony today.

I reviewed medical records as part of the Medical Provider Network of New York Lawyers for the Public Interest for the case of Gaspar Avendano Hernandez, this testimony is based off of these records.

17 Mr. Gaspar Avendano Hernandez was tased during 18 the ICE raid and subsequently developed 19 rhabdomyolysis, a condition in which muscle breakdown 20 results in release of protein into the blood, which 21 can lead to electrolyte abnormalities, kidney damage and death. Additionally, the records note that 2.2 23 despite the fact that Mr. Avendano Hernandez had no medical history of any heart problems, after being 24 tased, he had multiple abnormal heart tests. 25

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2 On discharge from Maimonides Medical Center, he 3 was given instructions to rest, to take adequate 4 hydration, avoid exercise, avoid hot conditions and 5 avoid any activities that would promote dehydration. 6 He was also told to follow up with a cardiologist in 7 two to three weeks to access whether his cardiac 8 functioning had resolved.

9 On discharge from the hospital, Mr. Avendano Hernandez was placed in 24-hour isolation on February 10 8^{th} . HE was denied access to phone calls with his 11 family, was not given any utensils to eat his food 12 with and had all of his clothes taken away from 13 February 8th until February 10th. He reportedly only 14 15 had access to water every 8 hours and had difficulty 16 sleeping due to his placement.

There was no medical indication for isolation.
There are multiple documented psychiatric
examinations in the records, which indicate no
suicidal ideation and normal psychiatric exams.
Isolation is psychologically harmful and again, there
was no medical indication for his isolation or for
the removal of his clothing.

Additionally, Mr. Avendano Hernandez wasexplicitly told to maintain adequate hydration upon

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discharge from the hospital due to his medical 2 3 diagnoses, yet he was placed in an environment where 4 he did not have free or frequent access to water. The conditions of his detention directly conflicted 5 with the recommendations made for his medical care. 6 7 Further, there are no indications in the released records that Mr. Avendano Hernandez was allowed to 8 9 schedule his necessary follow up appointments.

As a physician, I am deeply concerned about the treatment of Mr. Avendano Hernandez, including the medical condition he sustained after being tased and the conditions he was placed in while in detention. The care he received placed him at substantial risk for serious harm and the detention facility did not take reasonable steps to keep him safe.

17 Thank you.

18 CHAIRPERSON MENCHACA: Thank you.

19 NATHANIEL KRATZ: Good day, my name is Nathaniel 20 Kratz. I am a medical doctor who actively volunteers 21 with the Medical Provider Network at New York Lawyers 22 for the Public Interest. Thank you Chairperson 23 Menchaca and Chairperson Rivera and the members of 24 the Committees on Immigration and Hospitals for

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COMMITTEE ON IMMIGRATION JOINTLY WITH COMMITTEE ON HOSPITALS providing this opportunity to present testimony today.

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4 I am a licensed primary care doctor and I have been working in a community health center in upper 5 Manhattan for the past year. Prior to that, I worked 6 7 in a federally qualified health center in the South 8 Bronx for three years. In addition to my work in a 9 primary care setting, I also work in a medical center taking care of patients in a hospital based setting. 10 11 I am testifying today in support of Resolution 0274-12 2018, calling on the United States Congress to pass 13 and the President to sign the Combating Deceptive 14 Immigration Enforcement Practices Act of 2019.

15 In my roles as a physician, I am confronted daily 16 with the egregious impacts of a fractured and 17 fragmented health system which presents many barriers 18 to achieving adequate care and neglects the most 19 vulnerable amount us, while favoring the privileged. 20 Among those affected by these barriers, perhaps none 21 are more impacted than our low income and immigrant communities. 2.2

23 Whether in a hospital or in a doctor's office, 24 the disparities which affect my immigrant patients 25 are so frequent as to become banal.

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The lack of adequate counseling and information about patients medical conditions in a language that they can understand, resulting in failure of treatment and often a worsening of their medical conditions.

7 Dismission, blaming and often racist languages8 often used to cast doubt on patients conditions.

9 From the man with a new stent in his heart who 10 did not understand that he needed to continue to take 11 blood thinners after discharge, suffered a repeat 12 heart attack. To the woman who was not told that she 13 had diabetes for two years after her diagnosis. A 14 river of stories runs together.

With the federal focus on deportation, first under the Obama Administration and now intensifying under the Trump, I've also seen the stress that these policies put on immigrant individuals and their families.

I've witnessed my patients fear to use public benefits, and in some cases, avoidance of care all together due to concern about the merciless public charge rule or their fear of being swept up by ICE. I've also witnessed during my teaching in hospitals, resident doctors fielding calls from ICE which seeks

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 33 to extract information about patients who are 2 3 admitted under our care. As a reaction to the climate of fear and 4 persecution that confronts our immigrant communities 5 in New York and across the country, I began to 6 volunteer with the Medical Provider Network at New 7 York Lawyers for the Public Interest. 8 9 As a medical volunteer, I've conducted medical evaluations of undocumented people imprisoned by ICE 10 in detention facilities. 11 I am now an active member of the Steering 12 Committee for the Medical Provider Network, which has 13 14 over 95 medical professional volunteers. 15 The purpose of the work that we do is to document 16 both the health conditions of individuals in 17 detention as well as the frequently dangerous and 18 substandard level of care that they receive while in 19 ICE detention. 20 As a part of this work, I have visited multiple detention facilities in the New York City 21 Metropolitan area, reviewed medical records and 2.2 23 written medical advocacy letter for affected individuals. 24 25

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 34 This work has given me a firsthand view of the 2 3 deplorable conditions where ICE incarcerated 4 undocumented people. I recall one patient in particular, whose medical condition required urgent 5 evaluation for a possible emergency surgery. 6 7 Instead, despite severe pain, this man was left to take daily ibuprofen for nearly three months until he 8 9 could be evaluated.

10 It was only pure luck that his condition was not 11 more serious and his case is not the exception. ICE 12 detention is in and of itself a serious threat to 13 health, both in terms of neglect of previous medical 14 conditions and the lack of adequate treatment for 15 seriously ill individuals.

Detention and particularly the use of solitary confinement and isolation, worsen physical and psychological trauma.

19 In addition to the abuses of trust and deviations 20 from standards of care that is intrinsic to ICE 21 detention, ICE agents are now using deceptive tactics 22 to disguise themselves as police, in their efforts to 23 detain and imprison undocumented people. This will 24 only further exacerbate the environment of fear and 25 will furthermore undermine any trust that our COMMITTEE ON IMMIGRATION JOINTLY WITH
COMMITTEE ON HOSPITALS352communities may have in legitimate law enforcement in3New York City.

For these reasons, I urge the City Council to 4 approve Resolution 0274-2018, seeking to prohibit 5 agents of the United States Department of Homeland 6 7 Security from wearing clothing or equipment that bears the word, police. And calling upon the 8 9 Department of Homeland Security to prohibit United 10 States Immigration and Customs Enforcement agents 11 from identifying themselves as police officers while conducting immigration enforcement activities in New 12 13 York City.

14 Thank you for your times and I look forward to 15 continuing to work with the Council and our community 16 towards improving the health and wellbeing of all New 17 Yorkers regardless of their documentation status or 18 place of origin.

19 CHAIRPERSON MENCHACA: Thank you for your 20 testimony. We have one question before you leave and 21 I'm going to pass it over to my Co-Chair Council 22 Member Rivera.

COUNCIL MEMBER RIVERA: Thank you so much for being here, all of you. Can you speak to, you mentioned in your testimony on the avoidance of care

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 36 on how many just aren't really being able to focus on 2 3 their own self care and what they need to do to take care of themselves because of the intimidation, the 4 fear, the constant anxiety. 5 So, can you speak to the effect of just the 6 7 increased immigration enforcement directly on your 8 practice? Do you feel like in any of the places that 9 you have practiced medicine that you have been employed, whether there were any policies in place 10 11 that you were aware of to deal with a situation like 12 this? NATHANIEL KRATZ: So, in terms of avoidance of 13 care and the impact on my primary care patients, I 14 15 can absolutely attest both to seeing a deterioration 16 of peoples health that absolutely coincides with fear 17 that is present in the community. 18 You know, and I see that in the numbers all the 19 time, whether that's the control of chronic 20 conditions like hypertension and diabetes. Peoples ability to even come to clinic is also something that 21 2.2 I've seen very much impacted, whether I was working 23 in the South Bronx or now in upper Manhattan where I currently work. 24
1	COMMITTEE ON IMMIGRATION JOINTLY WITH COMMITTEE ON HOSPITALS 37
2	You know, seeing just people dropping out of
3	care. Really, patients that I'd known for a long
4	time and that I knew had undocumented status or their
5	family members. So, people withdrawing from care,
6	poor care of their chronic conditions and then also,
7	just a level of anxiety that I see in my patients
8	every day.
9	In terms of the second part of your question.
10	So, I've worked only at volunteer hospitals and we've
11	really been struggling to get a clear policy on the
12	level of our volunteer hospitals as to what happens.
13	Like, on the level of a clinic were ICE to come to
14	our clinic and getting clarity about what our legal
15	obligations are and then also, a plan. And I think
16	that's some guidance in that area and coordination on
17	part of hospitals and healthcare systems in New York
18	City is needed.
19	COUNCIL MEMBER RIVERA: Thank you. Thank you so
20	much.
21	CHAIRPERSON MENCHACA: Thank you and my kind of
22	final thought here is that guidance is what we're
23	going to hope to hear from the Administration and
24	work with them and all of the advocates to ensure
25	that you have what you need at the medical piece. I

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 38 heard the work continuum of care and I think about 2 3 the kind of promise of the healthcare system and the 4 legal system, the duty to care and everything that we just continue to hear about the civil arm of the ICE 5 enforcement is exactly opposite. Their void of any 6 7 kind of humanity and it has a public health impact to 8 our communities. 9 And so, I think your work is incredible. Take care of yourselves in this work. This is also 10 11 traumatic for the giver of service and so, we just 12 hope that you can do that and really focus on that 13 work as well. 14 Thank you. 15 We're going to call up the next panel which will 16 be led by our Commissioner of the Mayors Office of 17 Immigrant Affairs, Bitta Mostofi. 18 How are you doing Commissioner? We're going to 19 swear you in and we've also been joined by Council 20 Member Mathieu Eugene and Council Member Moya from 21 the Immigration Committee. 2.2 COUNCIL CLERK: Please raise your right hand. Do 23 you affirm to tell the truth, the whole truth and nothing but the truth in your testimony before this 24

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 39 Committee and to respond honestly to Council Member 2 3 questions? 4 BITTA MOSTOFI: Yes. 5 COUNCIL CLERK: Thank you. BITTA MOSTOFI: Before I begin my testimony, I 6 7 just want to acknowledge the incredible strength, 8 courage and power that the women who provided their 9 stories and testimonies today provided to all of us. It's hard to imagine being in those shoes yet having 10 11 the trust and the courage to be here and to relay 12 their experiences in such profound way. 13 So, I just want to start with gratitude, both for 14 them but for both of you for calling this hearing 15 today and for allowing that to happen. Thank you to Chairs Menchaca and Chair Rivera and 16 17 the members of the Committees of Immigration and the 18 Hospitals. 19 My name is Bitta Mostofi, I am the Commissioner 20 for the Mayor's Office of Immigrant Affairs. 21 My testimony today will discuss the dramatic increase in ICE enforcement in New York City and the 2.2 23 devastating impact such enforcement has had on immigrant families and communities, as well as on the 24 25

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2 City's interest in public safety, public health and3 the general wellbeing of all of our residents.

4 The Trump Administration's cynical fear mongering 5 and out of control enforcement has created tremendous 6 confusion and terror among immigrant communities, to 7 the detriment of all New Yorkers. In our ultimate 8 city of immigrants, we stand with our three million 9 foreign born residents and our one million New 10 Yorkers living in mixed status households.

11 Again, I want to thank the Chairs and the 12 Committee Members for your leadership in addressing 13 this important issue and convening today's hearing. 14 Taking a step back, I often speak about New York 15 City as the ultimate city of immigrants but what I 16 mean by this is not just that there are many immigrants in New York City, but also that immigrants 17 18 are deeply entwined into the fabric of New Yorker's 19 Nearly 60 percent of New Yorkers live in life. 20 households with at least one immigrant, including over one million New Yorkers who live in mixed status 21 households, in which at least one member is 2.2 23 undocumented. Of the one million New Yorkers, 277,000 are children. Most of those children are 24 U.S. citizens. 25

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Imagine the effect that a single arrest by ICE's 2 3 enforcement arm would have on these families. The 4 reality is that many of the children in mixed status 5 households are more vulnerable than children in many others. Facing higher levels of linguistic 6 7 isolation, overcrowded housing, and rent-burdened 8 households. For children in these homes, a single 9 immigration arrest may have ripple effects that disrupt the entirety of their lives. 10

11 But ICE simply does not care about the repercussions of these arrests on the fabric of our 12 13 city. They are ignoring the fact that 14 indiscriminate, deprioritized enforcement is not only 15 morally repugnant but also threatens the public 16 safety of everyone. Study after study has shown what 17 New Yorkers know from experience. Immigrants make 18 our cities stronger and building relationships with 19 immigrant communities makes us safer. But despite 20 the moral and practical reasons to support our communities, ICE continues to seek to tear families 21 2.2 apart.

Nationally, ICE arrests are significantly higher
under President Trump as compared to under President
Obama. This is true in New York City as well. In

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Federal Fiscal Year 2019, ICE total arrests in the 2 3 New York City area increased by over one third when compared to the final year of the Obama 4 Administration. Moreover, the Trump Administration 5 has more than tripled the arrest of long term 6 7 residents with no criminal convictions in the New 8 York area, contrary to their claims that they are 9 fulfilling a so-called public safety mandate.

In combination with a trend of cruel and truly 10 11 appalling incidents, it is clear that the federal 12 government is committed to a strategy designed to 13 instill fear in our City. We have seen an uptick in 14 reports of arrests in January of this year, including 15 so-called collateral arrests where ICE makes arrests to those who are not the original enforcement target. 16 17 ICE agents routinely separate families, including 18 pregnant women and their partners, children and their 19 parents, brothers and their sisters. They violate 20 the principles of due process by arresting immigrants 21 going to and from court. And recently, as you know and heard, ICE shot a man in the face during an 2.2 23 These are not the actions of an agency arrest. committed to public safety. These are the actions of 24 an immoral, reckless agency that has been used 25

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2 repeatedly to advance the political and racist 3 interests of President Trump, whose legitimacy must 4 be questioned.

ICE has singled out New York City in their 5 rhetoric. Since the beginning of this year, ICE and 6 7 the Trump Administration officials have escalated their attacks on our City, spreading misinformation 8 9 and lies about immigration enforcement and public safety interactions. And as an example of the 10 11 ludicrous acceleration of the rhetoric, CBP announced that they would send members of their Border Patrol 12 13 Tactical Unit, a special team, meant to deal with 14 high risk situations to so-called sanctuary 15 jurisdictions. New York City remains the safest big 16 city in the country. Sending additional CBP officers 17 into New York City is not only a reckless use of 18 resources but reveals a deeply concerning shift of 19 resources towards interior enforcement.

20 MOIA has worked with City agencies and the 21 Council to ensure that all New Yorkers can access a 22 variety of services, regardless of immigration 23 status. Local laws guarantee access to language 24 access, prohibit the use of City resources for

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2 immigration enforcement, and protect personal 3 information collected by the City.

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4 These immigrant inclusive laws and policies are rooted in common sense and in social science 5 research. We know that immigrant New Yorkers 6 7 including undocumented immigrants are key participants in our economy, paying taxes and 8 9 engaging in the labor force. We also know that the research consensus is that there is no association 10 11 between immigrant friendly policies and higher crime, 12 and that some studies show that crime is in fact 13 lower in counties with these kinds of policies. And 14 immigrants who interact with and seek help from the 15 City contribute to the public health and wellbeing of 16 our entire city.

17 But the actions of ICE's enforcement arm have 18 threatened the relationship between our city and our 19 immigrant communities. For the City, which has invested millions of dollars into ensuring immigrants 20 feel safe interacting with our agencies and getting 21 the help need, ICE's actions are exacerbating an 2.2 23 already difficult time for our families. This escalation of enforcement is not happening in a 24 It's in conjunction with the changes to the 25 vacuum.

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2 public charge rule, attacks on asylum and family 3 reunification and barriers to naturalization. ICE's 4 indiscriminate immigration enforcement is creating an 5 atmosphere of reluctance to engage with the City as a 6 whole.

At this time of tremendous fear for our immigrant communities, MOIA and our partners in government and in the community are working to mitigate the harms caused by the federal government in a variety of ways. Focused on connecting community members to information and to their rights and legal assistance.

13 The City has been proud of our historic investment together in immigration legal services 14 15 over the last several years, made in partnership with 16 the City Council, New York's first class legal 17 services providers. As ICE continues to target 18 immigrant communities in new and concerning ways, 19 MOIA has worked with legal service providers like 20 Make the Road New York, UnLocal, can the New York 21 Legal Assistance Group, as well as Catholic Charities and the Office of Civil Justice and New York States 2.2 23 Office of New Americans to respond to emerging and urgent needs. Investing \$1 million just this year 24 25 for Rapid Response to support immigrants facing

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2 imminent detention and deportation and expanding 3 capacity to our ActionNYC hotline. This investment 4 was a continued effort to improve access to 5 immigration legal services through innovative 6 solutions and in response to widespread fear and 7 concern in immigrant communities.

Similarly, MOIA has focused on providing crucial 8 9 information to immigrant New Yorkers, so that they know that they have rights. A variety of teams 10 11 within my office conduct or work with community 12 partners to conduct Know Your Rights forums, including partners like African Communities Together, 13 14 the Academy of Medical and Public Health Services, 15 Jacob Riis Settlement, MASA, Mixteca, Center for 16 Family Life, Damayan, Lutheran Social Services of New 17 York, and UnLocal. These forums provide New Yorkers 18 with information about their rights and how they can 19 seek help. Moreover, MOIA uses these forums as well 20 as direct outreach to help immigrant New Yorkers as they respond to confusing and urgent federal policy 21 changes and confront ICE enforcement in their 2.2 23 neighborhoods. We regularly with community partners and elected officials in supporting impacted 24 communities or families after a raid or attempt, and 25

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a key part of this work involves distributing know 2 3 your rights materials and conducting presentations. As I mentioned above, we're committed to ensuring 4 that immigrant New Yorkers can access and continue to 5 access critical services. This foundational 6 7 commitment, which I know that the Council shares, is what drives our work to craft inclusive laws and 8 9 policies. We regularly work with agency partners and City Hall to make sure there is awareness across the 10 11 City about the City's laws regarding requests from 12 non-local law enforcement agencies and protect New 13 Yorkers privacy and safety and the wellbeing of New 14 Yorkers to the upmost of our ability.

We will always be the ultimate city of immigrants and the recent decision by the Second Circuit won't change that. In fact, Officer Eddie Byrne's legacy reminds us that building strong relationships with immigrant communities is what keeps us safer.

Last, MOIA focuses on advocacy around overbroad ICE enforcement and efforts to provide more analysis and information about the impact to New Yorkers. Earlier this year, we shared our analysis of federal data on immigration enforcement through a fact sheet available on our website and shared with community

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 48 partners and elected officials. We work closely with 2 3 over 200 plus members strong for our coalition City's for Action to share best practices and to come 4 5 together to advocate on behalf of our communities interests for safe and inclusive localities. We are 6 7 also working closely with our Federal Legislative Affairs team in Washington D.C. to engage members of 8 9 our Congressional delegation about federal developments that impact immigrant New Yorkers. 10 11 ICE's attacks on New York City reveal the ignorance in the White House, but the City and MOIA 12 13 remain committed to protecting and serving all of our 14 residents, regardless of where they were born. 15 Together, in partnership with the community and the 16 Council, we can strengthen and support our fellow New 17 Yorkers in this time. 18 I especially want to thank Chair Menchaca and his 19 team for their work and collaboration with my own, in 20 response to individual community and family needs, 21 including of course, the immediate presence at the 2.2 hospital after this tragic day and horrible shooting. 23 Thank you to the Chairs and Members of the Committees for calling this hearing and I look 24

forward to your questions.

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 49 CHAIRPERSON MENCHACA: Thank you Commissioner. 2 3 And before I ask my questions, I'm going to hand it over to Co-Chair Rivera. 4 CO-CHAIR RIVERA: Thank you so much for your 5 testimony. I wanted to ask how, you mentioned a 6 7 couple times in your testimony the increased 8 presence, the fear, the actual encounters in data you 9 have and the know your rights forums that you have coordinated along with multiple city agencies. 10 What 11 is the environment and the energy like in some of 12 these know your rights forums and with all of the 13 partners that you have, you've mentioned some of 14 them. African Communities together, Damayan, Center 15 for Family Life and the Academy of Medical and Public 16 Health Services. What are you covering there? What 17 are the questions that are being asked and if you can 18 stress a little on the some of the health and medical 19 component, as I know we've done a lot of work around 20 public charge as well. 21

BITTA MOSTOFI: Yeah, so thank you for the question and it will be an imperfect answer simply because we have actually made the curriculum and the content more flexible over the years in response to in part what community providers have said is most

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2 useful and dependent upon the settings in which folks 3 are delivering the information. Recognizing that 4 some community members have greater interest and what 5 do I do when ICE comes to mind and some want to know 6 what is public charge right.

7 We've also developed curricula around workers' 8 rights, around employers rights in the event of an 9 ICE enforcement action or audit or I9 audit. So, we have basically a suite of curricula that we work with 10 11 providers to update when there are changes, either federally or locally and then allow for them to pull 12 13 from depending on the audience that they are speaking 14 in.

15 I'd say we've had a particular in festas on 16 schools as a place or location where there forums 17 should be conducted and have been conducted. But 18 beyond that sort of defer to the providers that we're 19 working with on the locations and content.

CO-CHAIR RIVERA: So, how have you encouraged
individuals who are immigrants and/or from immigrant
households to enroll in NYC Care and in general to
receive care at our New York City Hospitals.
BITTA MOSTOFI: Yeah, so, thank you for that
question. So, all of the providers have the training

COMMITTEE ON IMMIGRATION JOINTLY WITH COMMITTEE ON HOSPITALS 51 and the curricula around health services but we have a specific partnership with many providers on NYC Care exclusively.

5 So, we contract in partnership with Health and 6 Hospitals with a series of organizations currently in 7 the Bronx, Brooklyn and Staten Island to conduct 8 outreach and engagement uniquely on NYC Care and 9 connecting folks to health services.

10 This partnership has been an incredible one that 11 has resulted in you know, incredibly over 10,000 12 enrollees in the Bronx already in NYC Care.

So, that is a very targeted and specific
engagement that we do on access to healthcare.
Beyond that, we include that in all of the
presentations that we are doing as an office. We do
specific engagements with all of you and we have that
information included in the curricula that the
providers can also pull from.

20 CO-CHAIR RIVERA: So, has MOIA, you worked with 21 hospitals, whether they are public or private, I 22 imagine and have you worked with them on the types of 23 policies they should have in place to respond to law 24 enforcement?

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2 As you heard earlier from Dr. Kratz, there is 3 really no information that's given to some of the 4 providers there on what to do and so, have you worked on those types of policies that they should have in 5 place to respond to law enforcement and what about 6 7 immigration enforcement? And what processes and procedures would you suggest that hospitals have in 8 9 place should something similar occur in the future?

BITTA MOSTOFI: Yeah, so I will start with saying 10 11 that we have an incredible working relationship with Health and Hospitals. Dr. Kratz and his entire team 12 13 who have not only adopted policies akin to the cities 14 access to property policies that do not consent to 15 nonlocal law enforcement access to our properties, for purposes of enforcement actions but have gone 16 17 many steps beyond in regular trainings to staff in 18 ensuring that visibly across all of the hospitals, 19 there's signage that is welcoming and inclusive in 20 ensuring that there is access to legal counsel for those who need it who are coming through and in 21 constantly working to both update and disseminate 2.2 23 that messaging and in swift and effective ways as needed. 24

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We have similarly worked with colleagues across 2 3 the administration at engaging The Greater Hospitals Association of New York in sharing what our local 4 laws and practices are as example of what can be 5 adopted. Our understanding is that they have 6 7 disseminated much of this information more broadly across the network of hospitals in the city but 8 9 beyond that, I can't speak for the work that they 10 have done.

CO-CHAIR RIVERA: Well, I'm hoping to ask the 11 Greater New York Hospital Association when they 12 13 testify and you mentioned at some of the know your 14 rights forums some of the I guess most frequent 15 questions are what happens in that interaction with 16 the law enforcement agency? And we know that NYPD 17 does not conduct immigration enforcement. With that 18 said, can you describe the interactions that MOIA has 19 had with the NYPD when immigration enforcement occurs 20 in the City and are there protocols in place for NYPD 21 to engage MOIA when they are made aware of an immigration enforcement incident? 2.2

BITTA MOSTOFI: So, yes, so I'll start in a few ways. So, we've worked closed with NYPD and the City Council of course at passing the local laws. We've

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 54 2 done work very closely with NYPD at the internal 3 quidance for all the commands. We have frequently 4 worked with NYPD at ensuring that in kind of peak or increased or heightened moments that guidance is 5 recirculated and reshared. And certainly there is a 6 7 protocol that's provided in the event of a request to cooperate with immigration enforcement that it must 8 9 be elevated for sign off and I think notably of course there are moments or situations where that 10 11 decision making can be difficult, which is why the 12 quidance is important to remind people of how to and 13 ways to understand PD's role versus immigration 14 enforcement in a public safety situation, right. 15 I will say that we have had a positive working relationship. They obviously report to us if they 16 17 are getting any of these requests, so that we can 18 follow up and better understand what is or isn't 19 I will say they have not received these happening. 20 requests and so, we haven't been in a moment and time 21 with the clear or sort of understanding of the 2.2 challenge that arose after the shooting. Where they 23 didn't actually reach out to PD for a request, it was a different situation. So, we haven't seen requests 24

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 55 2 for cooperation and accordingly haven't had reporting 3 on it. 4 CO-CHAIR RIVERA: Thank you. Thank you, Mr. Chair. 5 CHAIRPERSON MENCHACA: Thank you. Thank you, 6 7 Chair Rivera. I'm going to hand it over to Council 8 Member Mathieu Eugene and if we can put a clock for 9 three minutes please. Thank you. COUNCIL MEMBER EUGENE: Thank you very much Chair 10 11 Menchaca and I would also like to commend you and commend the Chair of Hospital Committee Carlina 12 13 Rivera for your leadership, both of you and to all of 14 the members of the different panels. I want to thank 15 you also for your courage and for sharing with us your experience and I want you to know that all of 16 17 us, we stand together with you and it is very painful 18 to see what an immigrant person goes through, you 19 know, being shot in the eyes because of an 20 immigration situation knowing that New York City and the United States is a land of immigrant. We all 21 know that and to the Commissioner, I want to thank 2.2 23 you also for what you are doing on behalf of immigrants. I know that the city is doing a lot of 24 activities to inform immigrants and to ensure that 25

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2 they know their rights. I've been part of different events with you but I got a question. But before I 3 4 ask the question, I want to say also that all medical institutions, hospitals and medical clinics, doctors, 5 medical professionals, they are doing a wonderful 6 7 job. They are doing good work and the goal every 8 single day is to save a life. That's what they have 9 been doing all the time, all the time, to protect life of the people. It is a very difficult situation 10 11 for them. When the hospital or the members of medical profession, they are forced to work in a 12 13 condition that is very difficult for them. Because 14 you know that their rule and the goal, their task is 15 to save lives. To take care of the people and the 16 doctors know what I'm talking about and I think that 17 it is our responsibility as a city to shield them, to 18 help them in what they are doing because besides 19 providing good medical care to people and to save 20 their life, I don't think that they can do other 21 things unless that we provide them with the resources 2.2 and work with them to figure out what is the next 23 step. But I commend them and I thank them for saving the life of people every single day. 24

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My question is that I know the city has been 2 3 doing so much in terms of assisting immigrants, but 4 in your testimony, you said that ICE people, they don't care. You know, you say they don't care about 5 the consequences but what else can the City do? 6 What 7 are the tools that the city has to protect immigrants and to assist them in such conditions? Knowing that 8 9 the immigration is a fearful situation for their issues and can you please explain to us, what else 10 11 the city can do to ensure that the immigrant people can feel comfortable and can be ensured that their 12 loved ones will have better treatment? 13 14 BITTA MOSTOFI: Thank you for the question and 15 before I respond to your question. I did fail to 16 indicate something in response to Chair Rivera that 17 I'd like to, which I just think is important to note. 18 You rightly stated in your opening remarks that 19 included in sensitive locations memoranda that ICE 20 has is indicating that they would not conduct 21 immigration enforcement in hospitals, school,

22 religious institutions etc.

I think it's very important, while we understand the nature of enforcement has looked as if its been shifting. While we've heard concerning reports of

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enforcement actions happening, not in New York City
but in other locations near schools, that we have yet
to hear reports of civil immigration enforcement
actions happening in schools and hospitals. Right,
in these locations and that ICE itself, for whatever
its worth, has indicated that that memo still is good
policy and still stands.

9 And so, I do, in the interest of ensuring that we are sharing good information and not leading to or 10 11 adding to levels of fear or concern, ensure that 12 people in communities know that we don't have reports of these kinds of actions. We all are vigilant in 13 14 ensuring that we are monitoring and understanding 15 what's happening so that we can be responsive but we 16 want people to have the confidence to go seek the 17 care that they need without fear.

18 I will turn to your question Council Member and 19 to say that it's a good question. It's one that 20 certainly I know we all grapple with on a regular 21 basis in trying to look at and understand the tools at our disposal. I think from our perspective, we 2.2 23 have been working very closely as I noted in my testimony, with our federal legislative affairs team 24 in DC with a recognition of what you said, which is 25

1	COMMITTEE ON IMMIGRATION JOINTLY WITH COMMITTEE ON HOSPITALS 59
2	that very much of the action that ICE undertakes is
3	dictated or set by the federal government and by
4	congress and so, we are interested in continuing to
5	work with our congressional members and partners and
6	to ensure that we are doing what we can to not only
7	hold the administration accountable for its actions,
8	but to identify ways in which we can strengthen the
9	support for our communities in real ways by
10	addressing the actions that ICE is undertaking.
11	COUNCIL MEMBER EUGENE: Thank you very much.
12	Thank you.
13	CHAIRPERSON MENCHACA: Thank you Council Member
14	and I'll pick up from that question and really get a
15	sense about what MOIA is doing now to build
16	essentially the how. We know that what here, we need
17	to protect how and if there is anything that you can
18	share right now in terms of strategy, that would be
19	great.
20	BITTA MOSTOFI: I'll say we're looking at many
21	things and that we're not alone in that. We have
22	incredible partners across the country who are in a
23	shared experience in situation that we are working
24	alongside and engaging with in these conversations
25	and I think I know, yes, we've all painted a glim and

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2 realistic picture of what this looks like but also 3 want to recognize that we are in a much stronger 4 position and in a better position that I know exists 5 in many other locations and so, I want to recognize 6 that while indicating that we are focused and 7 committed at looking at what are new tools and new 8 needs that we need to be identifying.

9 CHAIRPERSON MENCHACA: I mean, I think that part of what we want to do today is lay that groundwork. 10 11 If there's anything that we can be more specific on, 12 I want to keep pushing for some of that. What I saw 13 and witnessed in the hospital, many things but one in 14 particular where essentially plain clothes officers 15 with guns inside an emergency room. And that created such a panic for doctors that didn't understand what 16 17 was happening and watching that unfold. Watching a 18 mother trying to get closer to her son, me being with 19 her and these officers just coming over and not even 20 using words but using their bodies to block Eric from 21 his mom.

And so, these are the kind of things that are outside the scope. Often times, when we as legislatures get together and try to figure out, how do we solve this legislatively? Those are the

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2 moments that become a little bit more difficult for 3 us to do through legislation sometimes.

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This kind of begs the question about whether or 4 5 not we want guns inside of hospitals. Is that something that you are looking at and pushing for? 6 7 Because that's something that we would like to do but again, the jurisdiction, we fail in having the full 8 9 jurisdiction at the City level to do this work, which is why we're going to need our state and federal 10 11 partners.

12 This is the kind of texture that I'm looking for 13 right now in this question. How are we going to 14 change the game for immigration and any law 15 enforcement and maybe that includes the NYPD and 16 really putting ourselves as a city in terms of the 17 kind of protocols that we want for all enforcement 18 whatsoever, if they are engaging in a pursuit or up 19 there in an active arrest, etc.

BITTA MOSTOFI: Yeah, I mean, so thank you first for the question. I want to underscore that the hospital that you are referring to was not a public hospital and I would add to that that I think you know all ideas on the table, right. I think it's worth looking at all of the questions and looking at

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2 how best to construct or be responsive to them to 3 your point and articulation, of course, there's 4 jurisdictional questions and issues and also, I think you know, a question of where would be the most 5 effective at addressing some of the concerns and 6 7 where our focuses should be and I think all ideas are 8 good and engagement is good in looking at how best to 9 address some of these situations.

I will also say that certainly my experience was 10 11 but would like to hear from others, that the Administration at the hospital on the ground was 12 13 trying to be responsive to the issues and concerns as 14 they were raised. They were not neglectful of 15 understanding how difficult that situation was and 16 were themselves trying to navigate a challenging 17 situation in the most professional way possible with 18 a recognition of the needs and important 19 responsibility that they had to care for the people 20 who were injured.

And so, you know, I think these are new waters for many. I think we're lucky to be in a place where people are well intentioned and really do want to do the right thing. And I think we will have to wade

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COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 63 through some of these waters on how to put into place 2 3 more systematically the best possible responses. 4 CHAIRPERSON MENCHACA: Thank you and I just want to affirm as well that the entire staff, the hospital 5 staff, the nurses, everyone was if we could call it 6 7 on our side, they were on our side and what was 8 failing is protocol that they were able to hold and 9 say we could do this and everything just kind of failed and I think that's what we're really looking 10 11 to and we're going to need the partners to be able to 12 make that happen.

But just so I can clarify, is it possible that we can create legally anyway, a mandate at least in our public hospital that no guns will be allowed inside hospitals? Is that something that we can do and work with you to develop a protocol for guns period in city hospitals?

BITTA MOSTOFI: Look, as I stated before, I think the leadership at Health and Hospitals is at the forefront of being responsive to these issues and would engage in any conversation. I certainly wouldn't speak to all of the considerations that go to their public safety questions and issues and we should have that conversation with the right folks.

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2 CHAIRPERSON MENCHACA: Okay, so we'll continue 3 that conversation. This also brings out in terms of 4 the ultimate larger engagement that has been 5 increasing for MOIA and our partners on the ground 6 through all the programs that we fund.

7 A request for outreach on education, have you
8 seen an uptick in the request for more of these kind
9 of education and know your rights forums?

BITTA MOSTOFI: We haven't necessarily seen a 10 11 large uptick in that. We've certainly seen an uptick in calls to our hotline and obviously the rapid 12 13 response collaborative is new and so, we're just 14 starting to try and understand the experience there, 15 to see what the needs are because of course, they are 16 doing an immediate response on the ground in the 17 event of a raid and what we did create as a way and a 18 means to proactively give families and individuals in 19 communities information and resource as things are 20 transpiring or if a loved one is detained, is we did collaborate with them to create a guide essentially, 21 so that you don't have to you know, wonder will I get 2.2 23 connected with an attorney if my family member is detained? How can I find out where they are? Right, 24 so we did work to try to and are interested in 25

1	COMMITTEE ON IMMIGRATION JOINTLY WITH COMMITTEE ON HOSPITALS 65
2	looking at additional ways like that to create
3	resources that could be most useful because we
4	recognize of course to you know, it takes a minute to
5	set up a training but if somebody is in an immediate
6	situation and needs good information, we want to make
7	sure that that's available and is translated for
8	folks.
9	CHAIRPERSON MENCHACA: Are we expecting an
10	increase in the budget for this category of work from
11	you all in the coming budget hearings?
12	BITTA MOSTOFI: I know we have a coming budget
13	hearing. Again, I will reiterate here that this is a
14	newish category for us, and so, we're just starting
15	to understand the demand and the capacity. And so,
16	to the best of our abilities, we will share what we
17	know but I think we are needing to understand what
18	the need is and be responsive to it.
19	We created this in the middle of the year because
20	we immediately recognized the gap and the need and
21	put it out.
22	CHAIRPERSON MENCHACA: Got it and I'm just
23	letting advocates know that if the city hears of the
24	need, we could respond to it better if we hear that
25	there is a need, so make your voices heard now.

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As we heard through City Council offices and the Immigrant Defense Project, ICE has been impersonating NYPD officers. They are impersonating precincts and or units within the NYPD. How can we work together as a city to ensure that ICE is held accountable for this specific action?

BITTA MOSTOFI: Yeah, thank you for this 8 9 question. So, I will say a couple of things. I**'**11 say this is firstly deeply troubling. I think so 10 much of what we've tried to do and what we've 11 advanced is clarity that the role of local law 12 enforcement is not to conduct to civil immigration 13 14 enforcement and part of the critical rationale for 15 that as I articulated in my testimony is that we need 16 our communities to have the confidence to report 17 crimes. We need for witnesses and victims to feel 18 safe, engaging in the court and criminal justice 19 systems, etc., etc., and so, these reports are 20 concerning. We are trying to understand them better. 21 We are trying to get more clarity on the facts of 2.2 individual cases. I will say that it has been a 23 challenge in the past and I think there has been a shift in what their conduct is in the last few weeks 24 than what we had previously seen. And so, there is 25

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resurfaced questions that we previously somewhat 2 3 answered and I think has necessitated for us the need to better get clarity on individual facts and what is 4 happening and isn't. I think this is a tricky area 5 in some regards, given the landscape that you 6 7 previously noted and we are very, very clear and 8 working alongside PD and trying to better understand 9 what is happening and what tools we have to be responsive to it. 10

11 CHAIRPERSON MENCHACA: Has the NYPD made any 12 statements on this February 6th case and the 13 questions around NYPD ruses, specifically around ICE 14 impersonating NYPD officers, local precincts, etc. 15 Have they made any public declarations or comments on 16 this?

BITTA MOSTOFI: No, and I have to say we've heard different versions of those facts in different conversations. So, I think we're not, you know, none of us are opposed to being responsive to that. I think we're just trying to make sure we understand exactly what has happened, so that we can be effectively responsible.

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COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 68 2 CHAIRPERSON MENCHACA: And has MOIA and NYPD 3 communicated to ICE that they cannot impersonate 4 NYPD? Have they done that? BITTA MOSTOFI: So, we have considered sending a 5 letter to ICE in this regard and in a part of 6 7 considering doing that is our intention of better understanding the specifics of what's transpiring. 8 Ι 9 think we've made clear to ICE that NYPD does not conduct immigration enforcement. That our goal is to 10 build trust with our communities and that their 11 actions could lead to undermining that. 12 I think the difference in what we would want to 13 articulate is the clear understanding of what is 14 15 happening, so that we can be more specific and direct 16 in a response. 17 I'm sorry, and I just want to add that no city 18 agency, including NYPD has ever given ICE the 19 authority to say that they are NYPD or a city agency. 20 CHAIRPERSON MENCHACA: Thank you for clarifying 21 that. I think the kind of flip side to that is the 2.2 affirmative action that NYPD can take to declare that 23 that is not okay. Chair Rivera? 24

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 69 I just had a follow up question 2 CO-CHAIR RIVERA: 3 to ask before we have the Hospital Association come 4 up. And this is just to ask whether you know. Whether you have any knowledge of what happens if law 5 enforcement refuses to follow a hospitals protocol 6 7 and what authority does a hospital have in this 8 situation? I just want to know if you are aware of 9 policies or what could happen. Just based on your knowledge of working inside MOIA. 10 11 BITTA MOSTOFI: I just want to make sure I am understanding the question correctly. 12 If law enforcement doesn't comply with the hospitals 13 14 response to an attempt to conduct enforcement? 15 CO-CHAIR RIVERA: The protocol, the protocol, 16 what happens if law enforcement refuses to follow the 17 hospitals protocol and what authority does a hospital have in that situation? 18 19 BITTA MOSTOFI: So, I don't want to be 20 speculative and certainly don't want to speak 21 incorrectly to a response. I would say again, I'll 2.2 start with what I added to my question, which is we 23 haven't seen these kinds of actions happen and I

think that is a positive indicator.

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2 I think secondly, the fundamental intention 3 behind these policies is ensuring the safety and 4 security of everybody that's engaging the service. Right, and so, certainly the protocols are designed 5 not to exacerbate a situation but to ensure the best 6 7 possible resolution with the least possible harm. So, they're really designed for an escalation to 8 9 attorneys to ensure that the access is legally required, not something that the hospital is itself 10 11 agreeing to. I can't speak for what ICE's actions might look like in being told that they are denying 12 13 access but again, this has not happened and we would 14 hope that it never would. 15 CO-CHAIR RIVERA: Well, I certainly plan to ask and I think the information would be beneficial to 16 17 MOIA, to the doctors, the providers, people who are 18 really working to make sure they are taking care of 19 everyone. I just want to thank you for your

20 testimony today.

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21 Thank you for being open and candid and for being22 a great partner.

23 BITTA MOSTOFI: Thank you.

24 CO-CHAIR RIVERA: Thank you so much. And with 25 that, I'm going to call Laura Alfredo from the

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 71 Greater New York Hospital Association. And I want to 2 3 recognize Council Member Levine has joined us. LAURA ALFREDO: Good morning Chair Menchaca 4 wherever you may be. Chair Rivera and members of 5 Committee. Thank you so much for inviting the 6 7 Greater New York Hospital Association to testify 8 today. 9 I'm the General Counsel of the Greater New York Hospital Association and I work on legal issues 10 11 providing technical assistance to our members and have worked on immigration pretty intensively since 12 January of 2017. 13 14 I want to start by saying, I'm going to improvise 15 my comments a little bit because I want to be responsive to what we've already heard and I know you 16 17 have a lot of questions as well. So, I apologize if 18 it doesn't flow as smoothly as if I were reading. 19 But I want to start by just acknowledging the 20 comments of Council Member Eugene as well as the 21 prior panelist Ms. Mostofi, that hospitals exist to 2.2 care for people and we don't ask questions about immigration status. We don't ask questions about how 23 you got into custody. What happened on the street? 24 We are there to take care of people and that was 25

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Maimonides really sole objective and of course they 2 3 ended up getting involved in trying to facilitate and 4 navigate and negotiate in ways that they have not been called on before, and really no hospital to my 5 knowledge has been called on before in a situation 6 7 like this and I really think that they did a 8 remarkable job under the circumstance which is not to 9 say that we can't learn from their experience and figure out a path forward that gives hospitals and 10 11 everyone more comfort that things will go more smoothly in the future. So, that is our goal and we 12 13 share your concerns about needing protocols that 14 speak to this scenario even though it has happened 15 very, very rarely.

16 We also share your concern Council Member Rivera 17 on the chilling effect of the Administrations 18 immigration policies. We've written about this a lot 19 in the context of public charge. We staunchly 20 opposed the public charge rule, we've done a variety 21 of different briefings for members, including frontline staff in order to give them the tools to be 2.2 23 able to explain this very complicated mess to patients, so that they can hopefully tamp down some 24 of the fear and confusion. 25
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2 We have another briefing next week with our 3 partners at legal health, which provides free legal 4 services to patients and hospitals across the city and so, we've been working on immigration. Again, 5 for well before the Trump Administration came into 6 7 office but in a very different way. Since January 27, 2017 when the first travel ban went into effect, 8 9 I would say that really marked a change in how we as an organization have worked on immigration including 10 supporting litigation, legal challenges, working with 11 the AG's office and other parties and just trying to 12 do a lot of education for members. 13

So, you know, I'm happy to say that one of the things that we worked on in early 2017 is at least partly responsive to what you've identified as a need and that is protocols for what to do if ICE comes on the premises.

So, going back to 2017, you know, January of 20 2017, we had no confidence that the sensitive 21 locations policy would be continued, that it wouldn't 22 be modified, that it wouldn't be implemented in a 23 very different way.

And so, we geared this guidance, which I'll talk about in a little bit more detail, toward what would

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2 happen if ICE came on the premises to try to get a 3 person or to get documents. And the goal of the 4 guidance was really to define for hospitals when you 5 do not have to cooperate and still remain within your 6 legal rights.

7 So, that was the guiding presumption behind this guidance. I'm very happy to say and I'm glad that 8 9 many people have acknowledged here because we don't want to add to the fear among the communities that we 10 11 have not seen that in our hospitals. There maybe 12 sporadic reports in other parts of the country but we are not aware of ICE coming in to try to execute 13 14 warrants or do raids or anything of that nature in 15 hospitals. But that's what our guidance was geared 16 to addressing and the guidance really consisted of, 17 and we'll share it with you, we've shared it with 18 MOIA. I think we need to go back and work more with 19 MOIA and I want to end by talking about how we fill 20 in the gaps of that guidance.

But what it really consisted of was a very long Q&A document. Just going through sort of some basic questions that we think hospital administrators and staff would have about this. We also included a schematic that explained, sort of a diagram

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 75 explaining what to do in response to different types 2 3 of legal process. So, what is a subpoena, what is a 4 subpoena if it's signed by a judge versus an 5 administrative official. What about a warrant, what are the different types of warrants and again, when 6 7 can you say no? When can you say thank you very 8 much, I'll take it and then go to court and say no 9 and when must you actually allow them access, which is an extremely narrow circumstance and again, has 10 11 never happened. So, that's what the meat of the what we call the tool kit was made up of and we also 12 13 included recommended language that hospitals could use both with their workforce as well as with 14 15 patients to try to define you know, what the 16 hospitals mission is, what the hospital does that we 17 don't give out immigration information that we will 18 defend your rights to the fullest extent. Because 19 again, it was a climate of fear and unfortunately the 20 climate of fear has continued, although not in that 21 specific context. 2.2 So, we did that, we pushed that out I think in

23 April of 2017. We've continued to work on 24 immigration issues in the meantime but at some point, 25 I actually decided to refashion it and make it a

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 76 2 broader document that applies to all law enforcement 3 visits because it really does, it's good advice 4 heavily is on who is trained on every shift either a lawyer or with access to a lawyer so that you are not 5 dealing with many different people with many 6 7 different understanding of what the hospitals right are. Understand what these documents are and so 8 9 forth. And so, we pushed it out again, I think that was 10

11 last year. And then, other than that we've been 12 really focused on public charge.

13 So, you know, clearly what that guidance was focused on is not what happened Maimonides three 14 15 weeks ago and you know, what happened at Maimonides three weeks ago is really in one way very common and 16 17 in one way extremely atypical. So, it was common in 18 the sense that every single day, in hospitals across 19 New York City, law enforcement, usually the NYPD 20 comes in with a patient that they have in custody. 21 That is not an uncommon thing at all and when we get 2.2 into the questions, you know, I can address for you 23 Chair Rivera how it normally goes and I have to say in the overwhelming number of cases, it goes 24 25 smoothly.

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 77 2 So, that's a gap in the guidance. 3 CHAIRPERSON MENCHACA: Can you define, sorry, 4 what smoothly means to you? What does that mean? LAURA ALFREDO: What smoothly means to me is that 5 the hospital gets to do what the hospital is there to 6 7 do which is to provide the very best care to the 8 patient without interference and that may mean asking 9 the officer to take handcuffs off which happens to step out of the room, if that needs to happen. 10 But 11 the goal again, is not to sort of get to the 12 underlying issues of why the person was arrested but 13 from the hospitals point of view to give that person 14 the same standard of care that they give to everybody 15 without interference.

So, in that sense, a law enforcement agency 16 17 bringing patients in that are in custody is not 18 uncommon. We deal with this all the time in our ED's 19 and generally have a good relationship with the law 20 enforcement agencies that we deal with on a regular basis, but this was different and it was different 21 because it was ICE and you know, it's really two 2.2 23 reasons. One, thankfully, we have not seen many cases of ICE bringing patients in based on what the 24 25 physician panel has said earlier, probably the

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2 problem is that's not happening enough honestly.
3 That was a very interesting thing to hear, but we
4 don't see that often. So, that was one thing.

5 The second thing is that it's ICE and ICE is the 6 face of immigration policy in this country and I'm 7 not going to add to what has already been said about 8 what has been happening in New York and in other 9 sanctuary cities and so, it's super charged. You can 10 go from zero to 50 in a minute and that's I think 11 what happened at Maimonides honestly.

12 And so, I think what we need to do and I'll just 13 end on this because I know you have questions. I 14 think what we need to do is go back to our 2017 15 guidance, working with you, working with MOIA, fill 16 in the gaps particularly on this question of what are 17 the hospitals rights and you know, I really gets into 18 what are the patients' rights to have visitation, 19 whether by Council or by family, while they are in 20 custody but they happen to be sitting in a hospital 21 bed and we'll get into that but I think that's the main area that needs to be filled in. A lot of the 2.2 23 other things that we covered in the guidance like having a liaison that's trained in all of that would 24 25 equally apply here. And in fact, I think Maimonides

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 79 did that. They did many of the things that we had 2 3 recommended. It's just that they were dealing with a 4 very different set of circumstances on the ground. So, I'll end by saying that we recognize that 5 there are gaps that need to be filled and we're 6 7 committed to doing that and to working with you, MOIA and anyone else who has a stake in this to make sure 8 9 that the hospitals have the information that they need to care for all of their patients. 10 11 Thank you very much. Thank you so much for being 12 CO-CHAIR RIVERA: here. You mentioned there was a refashioning of the 13 14 Q&A to make it I guess broader and more inclusive of 15 kind of what you were hearing was happening. When was the refashioning? 16 17 LAURA ALFREDO: So, the refashioning was 18 basically to broaden it from you know, sort of 19 references to ICE. To references to all law 20 enforcement. It really wasn't, I mean, there were 21 some changes that we you know, took out some 2.2 references to immigration types of documents, but it 23 really was refashioned to be used for any type of law enforcement encounter and I think, and I will 24 confirm, I think it was pushed out last year. 25

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 80 2 CO-CHAIR RIVERA: Okay. So, you were going to go through kind of what happens and you talked a little 3 4 bit about it but does the hospital have protocols in place? Is it the Q&A that you are mentioning? I'm 5 trying to find out what hospital staff typically 6 7 liaisons with law enforcement when they are on the premises, what are the roles of individual staff 8 9 members? And how is the staff informed of what to do exactly? 10

11 LAURA ALFREDO: Right, so there are protocols. I 12 am not going to say that they are written down in 13 every instance but as I said, it's exceedingly common 14 for law enforcement to be in the ED on business, 15 official business, often times with patients who are 16 in custody.

17 And so, the typical people who interface are the 18 ED staff, administers, it could be the Chairperson of 19 the ED whose a clinical person. The physicians 20 giving the care who have to interface with the agents 21 or the officers who accompany the patient. And then as Ms. Mostofi said, when there are issues, it 2.2 23 typically gets escalated to either you know, more senior administrator in the hospital or the hospital 24 inhouse counsel, which is what I used to do at 25

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Lutheran in fact and dealt with these sorts of things 2 3 on occasion and typically, and this happened at Maimonides at well. Typically, you work it out. 4 You have to work it out on the ground. You don't really 5 have a choice because you have to make sure the 6 7 patient gets taken care of and then to the extent 8 that something needs to be discussed and fixed, in 9 the majority of cases that's done through the local precinct or sometimes up the chain. 10

To say you know, you need to, often times we would say, you need to educate your officers on this or that aspect of healthcare or HIPAA or something like that and you know in most communities there is a good working relationship between the precinct and the hospital and these things get worked out.

17 CO-CHAIR RIVERA: So, it there a difference 18 between how the hospitals interact in terms of is 19 there a difference with each law enforcement entity? 20 And what about when its detention staff like 21 correctional health services versus NYPD? 22 LAURA ALFREDO: Yeah, I haven't surveyed members 23 on this. I would say generally speaking the answer

is no. The interaction will be the same because

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2 again, the point is to care for the patient and to do 3 it in a way that's not interfered with.

There may be individualized differences depending on the agency. For example, a hospital might have a particular arrangement with corrections because of where it's located or some other services arrangement that makes it different but I think by and large the sort of typical way of handling these visits you know, doesn't depend on which agency it is.

11 CO-CHAIR RIVERA: And you mentioned that what 12 occurred was somewhat common, though this was clearly 13 an isolated incident as we're trying to bring up that 14 it is not common for this to happen inside a hospital 15 setting but it is common for law enforcement to be 16 present whether it be very local.

So, I'm going to ask, I asked the Commissioner just to see if someone at her level knows of some of the policies and I'm not surprised that she doesn't but I wanted to ask her because we want to know what happens when law enforcement refuses to follow the hospitals protocol and what authority does the hospital have in that situation.

24 LAURA ALFREDO: Yeah, I mean, I alluded to this 25 when there is friction between the officers on the

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 83 2 ground and the care team or the administration, 3 typically escalate it up the chain in the agency. 4 I believe that happened here on certain questions. I certainly know that's what the 5 administrators at Maimonides attempted to do but 6 7 that's sort of the typical way of handling it and you 8 know, I'm not sure what you mean by the hospitals 9 authority. We don't have the authority to kick out law enforcement if they are there with a patient in 10 11 custody and again, we wouldn't want to do anything 12 that would jeopardize that patients care, nor disrupt 13 the care of everybody else in the vicinity or the 14 safety of the workforce either. So, it's a horrible 15 situation that just has to be managed. I'm not 16 saying the advice is muddle through it best as you 17 can because our job is to make sure that people have 18 facts and information but it's never going to be you 19 know, sort of a black and white do this, then that 20 kind of situation.

CO-CHAIR RIVERA: But it is understood that when law enforcement does enter the hospital premises, the protocol is in terms of access to the patient, that the family member can access the patient. That the patients attorney can have access, is that correct?

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2 LAURA ALFREDO: That typically does not happen 3 and again, I didn't have the time to sort of survey a 4 number of members but my understanding is that either because of policies of the PD and other law 5 enforcement agencies or because it simply doesn't 6 7 come up in the normal course, that's not a scenario 8 that hospitals typically have to contend with. With 9 one exception, which is bedside arraignments and you know that too I think is relatively rare but when 10 11 that happens, there are very well defined roles and 12 responsibilities of defense counsel and prosecution and you know hospitals, job is basically to see to it 13 14 that that proceeding can happen without harming the 15 patient who is in custody but also, to not disrupt 16 hospital operations.

17 But that's not really what you're asking I know. 18 CO-CHAIR RIVERA: No, I guess what I'm ultimately 19 trying to get to is - and I would have loved to ask 20 this question to Maimonides directly and I'm 21 disappointed that they are not here today. Whether 2.2 you will change your protocols as a result of the 23 incident. And that will be my last question before I turn it over to Chair Menchaca. 24

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COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 85 LAURA ALFREDO: Right, well you know, we're here 2 3 both because Maimonides you know, has some 4 sensitivity around talking about patient care incidents in public. But also, more importantly 5 because it happened to be Maimonides three weeks ago, 6 7 it could be any hospital and again, we haven't seen 8 this, we're not expecting this to be a regular 9 occurrence but Maimonides happened to be the place where these patients were taken and so, I can assure 10 11 you that they, along with us and we will loop in 12 other members as well, will be looking at it and 13 trying to figure out what could be done differently and again, you know it's our job on their behalf is 14 15 to do the work to make sure that there is practical 16 guidance for them. And so, that will happen. 17 CO-CHAIR RIVERA: Thank you. Thank you so much 18 for your testimony and we are just really trying to 19 make sure that as Dr. Kratz mentioned, because of 20 this fear and anxiety, you know the chronic 21 conditions that are going unaddressed. The all, just 2.2 avoiding clinics in general by some of our immigrant 23 New Yorkers and how doctors are struggling for clear

25 they're not sure of what their legal obligations is.

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policy in terms of that there are no plans and that

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 86 2 And so, we're trying to get to the bottom of that and 3 the heart of this matter is that of course we want to 4 protect the staff there, but we also know that this 5 is effecting the public health of patients directly inside the facility and all of the three million that 6 7 could potentially not access the quality care that 8 they deserve. 9 But I want to thank you for answering my questions and I want to turn it over to Chair 10 11 Menchaca. 12 Thank you, Co-Chair Rivera CHAIRPERSON MENCHACA: 13 and thank you Ms. Alfredo for being here today and 14 testifying before us. I just want to get a couple 15 clarifications in the conversation that we're having 16 today about the protocols. Are there protocols that 17 are separate for local NYPD law enforcement and ICE? 18 Are those two different protocols or are they the 19 same protocol? 20 LAURA ALFREDO: What I was saying is that based 21 on my understanding what hospitals, hospitals internal practices and how they deal with law 2.2 23 enforcement tend not to vary based on what the agency is. However, our protocol -24 25

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 87 2 CHAIRPERSON MENCHACA: And what's the reason for 3 the nonvarying need for each of the -4 LAURA ALFREDO: I think there just isn't a need. You know, I think this situation certainly highlights 5 a potential need and our protocol, our guidance 6 7 toolkit, as I said, in 2017 was very much geared to In fact, we called it the ICE toolkit. 8 ICE. So, it 9 deals with immigration specific enforcement actions but in the typical situation, the everyday situation, 10 11 I don't think there's really a need to distinguish 12 among the agencies except for the fact that you know, 13 a hospital will have relationships with different 14 agencies to sort of work out differences and that may 15 be individualized but how you care for a patient is 16 how you care for a patient regardless of who is 17 standing next to them and we have to look at that in 18 terms of ICE clearly. 19 CHAIRPERSON MENCHACA: Well, yes, clearly I think 20 that's the determination that we're going to be 21 pushing for a creation of a policy and protocol that

22 looks at ICE differently because the work that you're 23 doing everyday and what we're doing everyday to build 24 relations with our local NYPD, many of the agents 25 that are coming in have no relation. One by design,

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 88 2 legal. There is no cooperation. Their work is civil 3 work, though it looks like military and what our job here is to build public safety, public health and 4 5 public trust. LAURA ALFREDO: 6 Right. 7 CHAIRPERSON MENCHACA: And that's not something 8 that we anyone have with ICE right now, including our 9 hospitals clearly. And so, that's what we're going to be pushing for, is a protocol that deals 10 11 especially with ICE. As you said, this might be the 12 first, but it might a first of many and we're looking 13 for leadership here from you and from really the kind 14 of broader scope of health institutions in our city. 15 I want to get a better sense about also in your 16 opinion, whether or not ICE agents, after we saw what we saw at Maimonides, if the ICE agents were in any 17 18 way a threat to public health for the patients? 19 LAURA ALFREDO: Based on what I know, the answer 20 is no. 21 CHAIRPERSON MENCHACA: No, so they were never a threat to the public health of the patients? 2.2 23 Both the two in question, but also just in general to the hospital. 24

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2 LAURA ALFREDO: Well, I have to say I'm not privy 3 to the specifics of the medical care of these two 4 patients. In fact, I learned the most about it today 5 sitting here listening to recitation of the records 6 that I assume were released by the patients and the 7 family.

8 So, I can't speak to that. Based on what I 9 understand that Maimonides was able to take care of 10 both of these patients to the same degree of quality 11 that they do all of their patients and they managed 12 through it very well.

CHAIRPERSON MENCHACA: Yeah, they did their best, 13 no doubt and I was there to kind of witness most of 14 15 that and I give them that but I think they were 16 struggling with incredible challenges throughout it 17 that I think again, beg us the question to move 18 forward with some policies and I'm thinking about 19 public health, and whether or not HIPAA is connected 20 to - is a violation of a HIPAA law a threat to public health? 21

22 LAURA ALFREDO: I suppose it can be but I don't 23 know that there were any violations of HIPAA here. 24 CHAIRPERSON MENCHACA: Well, and I don't want to 25 talk specifically about the incident but just in

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2 general, because these are the things that will come 3 out later over time for the case and the work that's 4 happening. But I think what I'm trying to do is just 5 paint the picture, that there is a threat to public health and the incidents that follow it and that 6 7 could come in the future, and really working with you as someone who I think is positioned to build either 8 9 a testimony through your work and your surveys an understanding of what public health means in an 10 11 incident like this and whether or not it was 12 threatened.

13 LAURA ALFREDO: Right, and I do want to say that 14 I mentioned are very long Q&A document. A section of 15 that deals with HIPAA and state privacy laws and 16 defines when you have to which is very rarely and 17 when you don't have to, turn over information to law 18 enforcement and that would apply whether it's ICE or 19 NYPD or anybody else.

20 CHAIRPERSON MENCHACA: And that includes presence21 of any enforcement, NYPD or ICE.

22 LAURA ALFREDO: Well, you know, I'm sorry, I 23 don't mean to cut you off.

24 CHAIRPERSON MENCHACA: Go ahead.

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COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 91 2 LAURA ALFREDO: That's a gray area, so you know 3 in the typical scenario, law enforcement is making 4 requests for information. They are not standing there with the patient; the patient is not in 5 custody. That's, you know, a lot with the 6 7 regulations, the guidance a lot of our thinking 8 around law enforcement information sharing is built 9 around.

So, again, it's a different scenario. 10 When 11 you've got a patient in custody and you know, legal 12 right of law enforcement to keep them in custody or 13 at least the hospital is not in the position to question that, then you have to manage the situation 14 15 on the ground. And that may include asking the agent 16 or officer to step away so that the caregiver can 17 have a conversation with the patient and that sort of 18 thing. I'm not aware of that. You know, nor should 19 I beware of that coming up in this case.

And again, I would put that in the category of things that hospitals ED personnel do a very good job of navigating every day. But I think it maybe a gray area under HIPAA and under the law and that's one of the things that we'll be looking at as we seek to supplement the guidance.

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 92 CHAIRPERSON MENCHACA: And I quess, well before I 2 3 move onto this next piece, does your Q&A and this is I guess, the Q&A with your patients and your -4 LAURA ALFREDO: It's for staff. 5 CHAIRPERSON MENCHACA: For staff, for staff. 6 7 Does the Q&A with the staff discuss the impact of the 8 presence of law enforcement in the room and patient 9 participation in care? Does it capture that kind of impact, health impact? 10 11 LAURA ALFREDO: Yeah, you know only in so far, again, it was not drafted with the idea of ICE coming 12 in with a patient in custody but it does get to it in 13 the sense that some of the recommendations are to 14 15 bring, say an agent is trying to serve a subpoena or 16 something of that nature bringing the agent into a 17 separate office to try to manage the visibility of 18 it. And then as I said, we also had some recommended 19 signage and messaging for patients and staff. But 20 that's really as far as we got into that particular 21 issue. 2.2 CHAIRPERSON MENCHACA: Okay. Moving on to 23 confidentiality and safety. How can we ensure patient confidentiality and safety when ICE is 24 present in the settings, in the hospital settings in 25

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 93 2 the event that law enforcement is present in the room 3 with a patient. What measures are taken to ensure 4 patients can safely disclose sensitive information? It's just really about confidentiality. 5 If you can just be clear about protocols there. 6 7 LAURA ALFREDO: Yeah, yeah, I mean, as I said, I think this is an area that we have to research some 8 9 more. You know, what are the limits under HIPAA and state law when somebody's in custody. I don't know 10 11 that the rules are any different. I think it's a 12 question of the practical reality of you know, having 13 an officer guarding the patient, for the lack of a 14 better term and having to sort of work with that 15 officer to step away when it's appropriate to step 16 away. But that is an area that we do need to look 17 into. 18 CHAIRPERSON MENCHACA: Yeah, I agree. I agree. 19 Do hospitals ensure health equity by dedicating staff 20 to act as community liasions for immigration patient 21 populations? 2.2 LAURA ALFREDO: Yeah, so I think you work with my 23 colleague Lloyd Bishop quite a bit. He works on access and equity and you know, at least prior to 24

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2 2017, he had been the lead on a lot of immigration3 work or immigrant healthcare work, I should say.

So, you know, we have been seeing a trend among community health and community relation staff that among all of our members that they are focused on you know, very specific segments of their communities and that can be defined in many different ways including as immigrant health or immigrant communities.

So, we've seen that, we're actually starting to 10 mirror it with our own staff. Lloyd has hired 11 12 somebody to sort of have that same orientation. So, 13 yes, I would say that that is taking hold and I think 14 that's partly in response to these federal policies 15 that we need to sort of deal with and work with our communities on to try to give them information and 16 17 try to calm the tensions a bit.

18 CHAIRPERSON MENCHACA: Got it. And I think one 19 thing that this question makes me think about is 20 language access as well. And I know that from the 21 beginning, we asked for an interpreter that 22 understood, just really understood the workings of 23 the hospital and we never actually got one. Our 24 staff ended up being an interpreter team for the

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2 families and so we just want to draw that as a 3 concern.

I know that there was a lot of want to help and 4 they said oh, we have a lot of translators but they 5 never showed up and we were moving so fast that we 6 7 didn't even think about it. I'm just writing the 8 notes afterwards. You know, we never got that 9 interpreter and so, that's a concern across the entire system. When someone needs to understand the 10 11 information from someone who understands the information to be translated. And so, I think that's 12 13 something that I just want to note to you and I want 14 to work with you and Chair Rivera as we move forward. 15 LAURA ALFREDO: And that's a very good point. We'll build that in as well. 16

17 CHAIRPERSON MENCHACA: Thank you, thank you. And 18 then the final question is, something that came up in 19 our testimony, or the testimony of Commissioner, was 20 the concept of guns. And I just remember being in the ED there and a lot of folks just curious about 21 plain clothes folks that weren't NYPD with guns and 2.2 23 whether or not there should be guns in hospitals at all. 24

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 96 I don't think there should be any ICE agents in -2 3 but let's just roll back that a little bit and just 4 say guns period. Would you support from your vantage 5 point, from where you sit and the work that you do, a call for a removal of all guns in hospitals period. 6 7 And that you create a protocol that allows you to 8 have the power to say no to guns in hospital beds. 9 And I say that because I think that was the game changer. No matter what protocols people were 10 11 pushing around, that the gun itself created so much panic for folks that that was the law. 12 That was the 13 thing that said, no, you know what, everyone else 14 needs to go away. The people with guns are going to 15 be the movers and shakers of this institution that I 16 think when your investigation is over, is going to 17 show that it was a threat to public health. Could 18 you support something like that? 19 LAURA ALFREDO: Well, first I want to say that 20 guns are already prohibited in certain areas of the 21 hospital. Like, locked behavioral health units. 2.2 CHAIRPERSON MENCHACA: Okay. 23 LAURA ALFREDO: And guns in hospitals is a very complicated issue and I'm not punting at all but you 24 25 know, violence on healthcare workers is itself an

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epidemic. It's a huge, huge problem and shootings in 2 3 hospitals we've all seen, we've heard, we've had it 4 here New York in the Bronx a few years ago and so, I 5 think you know, I can't speak for our members on this and I'm not in any position to take an organizational 6 7 position on this other than to say that we've taken 8 positions on gun violence in general and the impact 9 on healthcare workers on having to actives, basically medics in a combat zone rather than what they were 10 11 trained to do, so we're very concerned about gun 12 violence. We're very concerned about gun violence in 13 hospitals and do a lot of active shooter training and 14 all of that. And so, I'm just telling you this 15 because it's a bigger issue and there are some 16 hospitals that feel we do need armed staff as a 17 protective measure and some that feel as I think you 18 are suggesting you feel that there is no place for 19 But I think what you are getting at is you them. 20 have some sort of legislation or something that would enable a hospital to tell an officer with a patient 21 2.2 in custody to disarm and I mean, I think that would 23 be an extraordinarily difficult and controversial position to take. 24

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But as the prior speaker said, I think you know, we need to look at all issues and we also need to keep in mind this was an isolated case. We hope it remains isolated and we want to make sure that the things that we do are really targeted at the issues presented in this case.

8 So, that's all I could say about that topic. 9 CHAIRPERSON MENCHACA: Well, I look forward to continuing this conversation. I hope, I hope and I 10 11 keep hoping that these cases become isolated and once 12 and only and the fact is that they are not and the 13 stuff that's happening here in New York City 14 potentially could be paling in comparison to stuff 15 that's happening across the entire country and we're 16 going to be doing work to really capture this kind of 17 incident that happens across the cities that are not 18 sanctuary at all. That do not protect the immigrant 19 communities. The things that we don't hear about and 20 I think that's what we're trying to do is set the 21 pace and the tone, so that we can be clear about our 2.2 mission to protect public safety, health and trust. 23 So, thank you. 24 LAURA ALFREDO: Thank you.

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2 CO-CHAIR RIVERA: I just want to recognize I have 3 some guests here from BMCC, CUNY in the balcony who 4 have joined us and I just want to thank you for being 5 here and I hope that you're I guess witnessing 6 government trying to be intersectional in terms of 7 how policies can affect our public health as a city. 8 So, thank you for being here.

9 CHAIRPERSON MENCHACA: We're going to call the 10 next panel. We have four public panels next. Thank 11 you for your patience on this and I hope that you've 12 been following and learning through the work that we 13 have to do together as a community.

14 We're going to have Yesenia Mata from La Colmena, 15 Jacqueline Pearce from Make the Road, Genia Blaser 16 from the Immigrant Defense Project, Casey Dalporto the Legal Aid Society, Ari Moma Registered Nurse from 17 18 the New York State Nurses Association and Sarah 19 Did I get that? Yeah, come on over and Monasrah. 20 join the panel here from Never Again Action. 21 So, let's start from our right over here. Jackie 2.2 do you want to start.

UNIDENTIFIED: INAUDIBLE [3:09:13-3:09:16].
 CHAIRPERSON MENCHACA: Oh yes, please. Please go
 for it.

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 100 2 GENIA BLASER: I have to leave in about ten 3 minutes. 4 CHAIRPERSON MANCHACA: Yes, go for it. GENIA BLASER: Thank you. Thank you so much to 5 the Council for the opportunity to testify today. My 6 7 name Genia Blaser and I am a Senior Staff Attorney 8 with the Immigrant Defense Project. 9 For the past seven years IDP has tracked and verified over 1,300 of ICE's community arrests and 10 11 raids in the New York City area. ICE monitors and analysis trends in ICE arrests and detention and 12 shares this information with community members, 13 advocates and elected officials. 14 15 We actually recently updated our ICE watch raids 16 map which now has over 1,300 raids on it. Earlier 17 this year, the Trump Administration escalated its 18 attacks on New York City's Detainer Policy. 19 Increasing community arrests or raids operations is 20 one of the key tools ICE has used in its efforts to 21 intimidate and pressure New York. In the past eight weeks alone, IDP has received 2.2 reports of over 75 raids which is almost five times 23 more than in the eight weeks prior. These arrests 24 have been marked by aggressive force and a continued 25

COMMITTEE ON IMMIGRATION JOINTLY WITH
COMMITTEE ON HOSPITALS1012reliance on misleading ruses, as we've been hearing
about.

ICE's raids are destructive and destabilizing and daily our office, other offices across the city are hearing reports of ICE agents loitering in communities, banging on doors, hanging outside of homes, taking fingerprints on mobile devices, arresting individuals they call collaterals who weren't actually initially targeted.

11 For many immigrant New Yorkers, the fear of being taken away from their family, their community, their 12 jobs and their loved ones looms daily. The threat 13 14 that this Administration is sending border patrol 15 tactical units to New York is a clear demonstration of militarized policing and illustrates that this 16 17 Administration will go to all lengths to advance 18 their racist fear mongering agenda.

I want to focus specifically on how ICE agents frequently use ruses where they intentionally mislead people into believing they are local police officers. I know we have already heard some testimony about this today.

24 The common ways that we hear reports that ICE 25 does this includes ICE agents wearing dark blue

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2 uniforms similar to the navy blue of the NYPD or 3 wearing jackets or vests that only say police on them 4 and having no other identifying clothing or badges to 5 indicate they are actually ICE.

And if you turn to the last page of your
testimony, I included a photo that we received from a
raid in the Bronx this week, showing how the ICE
agents are dressed.

10 ICE agents also say they are engaged in a police 11 investigation or that they are part of the warrant or 12 narcotic squad, both of which are real squads with 13 NYPD.

We've also heard reports of ICE agents stating they are from specific New York City police precincts or telling immigrants to meet them at precincts and this includes the 44 precinct in the Bronx and the 110th precinct in Queens.

We've heard numerous reports of ICE agents saying they have active warrants to mislead people into letting them into their homes where no warrants are ever shown and as we've been discussing today, we've heard a lot of reports where ICE agents have drawn or used guns to intimidate or force compliance.

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IDP regularly received reports that the individual arrested or any witnesses believe it to be by NYPD officers and not realize that it was actually ICE until much later.

In the written testimony I submitted, I included 6 7 ten examples of ICE raids that highlight each of trends and there are more if there are questions. 8 9 Given ICE's deliberate escalation and the harmful effects it has had on how immigrant New Yorkers 10 11 perceive the NYPD, we urge the NYPD to take the 12 actions in its power to publicly demand ICE stop 13 pretending to be local police agents and to end any 14 support they may provide to enable ICE's enforcement 15 operations. Thus far, the NYPD has not issued any 16 public statements regarding these actions by ICE and 17 we would welcome the opportunity to meet with and 18 hear from them about this urgent situation and the 19 impact on New York Communities.

As a city and as a community, we must continue to challenge not only ICE's heinous practices, but also the very logic that ICE uses to justify its mission. Thank you.

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COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 104 2 CHAIRPERSON MENCHACA: And we agree. Thank you. 3 Mr. Ari would you like to please go next. Just bring the mic close to you. 4 ARI MOMA: Thank you. Good afternoon. My name 5 is Ari Moma. I am a registered nurse at Interfaith 6 7 Medical Center in Central Brooklyn and also a member of the New York Nurse Association, which has over 8 9 44,000 nurses and is the oldest professional union in New York States. 10 11 I think I speak for many nurses in New York City when I saw and heard the horrific thing that happened 12 13 in Southern Brooklyn where the Ice Agents confronted 14 two men outside their home and shooting one in the 15 face on February 6th. 16 Those men were brought to Maimonides Hospital, 17 where my fellow NYSNA nurses work and where ICE 18 remained making their presence felt in the patient 19 care area. 20 Nurses work to heal patients. We care for all 21 New Yorkers including immigrant and undocumented New Yorkers and I'm going to pause here, why? This is 2.2 23 more important to me is that I work in a safe net facility and we know what are safe net facilities. 24 25 That's where you have most of the immigrants, so

COMMITTEE ON IMMIGRATION JOINTLY WITH
COMMITTEE ON HOSPITALS105undocumented, they come over there to take care and
be safe.

4 Healthcare should be a right. It's not a privilege and with the presence of ICE, and with most 5 undocumented immigrants, they will be afraid to go to 6 7 the hospital because of that. Because if ICE is in their presence in the facilities, it will interfere 8 9 to their care and this is unacceptable. And New York City being a sanctuary city, we should not tolerate 10 11 this in the care. Every patient that comes to the 12 hospital regardless of their race, their immigration 13 status, should get the adequate care they deserve. 14 And that's why we took oaths as nurses so when we go 15 to work, we give our best and we don't need any 16 interference in our care and my fellow nurses, are 17 livid with what happened in Maimonides.

Having ICE occupy hospitals also creates fear for the healthcare professionals who work in the hospital. This is more than the nurses, we have the doctors, we have the techs and everybody that works in the hospital and there should not be any fear when you are trying to take care of your loved one or family or anybody at all in the hospital.

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 106 2 Like I said, New York City is a sanctuary city 3 and our hospitals, whether public Health and 4 Hospitals facilities or private facilities such as Interfaith Maimonides should also be sanctuaries from 5 violence and from fear. We nurses took oath, like I 6 7 said before, we will not allow harm to our patients. 8 Hospitals are a sanctuary for healing and we take our 9 oath seriously because when we leave our house, our main aim is to take care of that patient and we spend 10 11 most of our time in the hospital then we spend with 12 our family at home. 13 So, those patients are our patients, our family, we call them our family. We give them the best care 14 15 they deserve. To have an interruption is unacceptable and nobody, nobody regardless who you 16 17 are, you should not be interrupted to get the best 18 care they want because their life every second 19 matters. 20 The ICE has no place in the hospital and also in 21 our communities using excessive force on our 2.2 residents. This is a civil agency, not a law 23 enforcement agency, like my other colleagues have said how [INAUDIBLE 3:21:08] as if they are police 24 officers in which they are not. 25

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2 NYSNA fully supports resolution of 275-A which 3 will prevent ICE from misidentifying themselves and 4 which we hope will prevent future shootings and harms 5 to our immigrant New Yorkers.

Thank you.

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YESENIA MATA: My name is Yesenia Mata, I am the Executive Director of La Colmena, an Immigration and Day Laborer Rights Organization on Staten Island. I want to thank the Chairs Council Members Carlos Menchaca and Carlina Rivera for your leadership on holding this critical hearing at this critical time.

13 Currently, La Colmena is helping out four Staten 14 Island families whose loved ones have been detained 15 by ICE. In each of the four cases, each family indicates that ICE agents identify themselves as 16 17 police officers, saying that they were conducting an 18 investigation. In each case, the families asked the 19 ICE agents to show a badge or a warrant, however, the 20 only thing the ICE agents would show was a picture of someone who did not reside there or would ask for 21 2.2 someone else whose name did not match anyone inside 23 the household. In one of the cases, the partner went back and forth to ask if they were immigration 24 25 agents. She was told, no, we are police officers.

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 108 She responded, from where. They retorted; we are 2 3 police officers. She asked again, are you from immigration or from the NYPD. They responded we are 4 police officers. Thinking it was only a case of 5 mistaken identity, these fathers, sons, went about 6 7 their way to head to work.

However, once they stepped outside, scores of 8 9 heavily armed agents surrounded them or their vehicles and in some of the cases with their hands on 10 11 their weapons. These are loving people who had their lunches, not guns, their keys, not knives. 12 These ICE 13 agents didn't even care that Edith was visibly 14 pregnant or the trauma to an elderly mother weeping 15 for her son.

16 These are the deceptive and violent tactics that 17 ICE is using to detain someone who poses no violent 18 threat to our country or national security.

19 The only thing that these deceptive tactics are 20 creating is shattering the trust between the 21 immigrant community and the New York police 22 department.

23 These deceptive and violent tactics have had 24 consequences such as a man being shot in the face by 25 ICE agents in Brooklyn. I am a Military Police
COMMITTEE ON IMMIGRATION JOINTLY WITH COMMITTEE ON HOSPITALS 109 specialist in the U.S. Army and I can tell you that these ICE agents are trained to use these lethal weapons that they are carrying and understand the

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5 power of using these types of weapons, and the way 6 that the weapon was used in that particular situation 7 in Brooklyn was reckless.

This is scaring the immigrant community on Staten 8 9 Island, which it comes to no surprise, since it is the most conservative borough in New York City and 10 11 the most ignored because it secluded from the other boroughs. ICE is attempting to overwhelm the city 12 13 and organizations like my own by arresting as many 14 people as they can. Just yesterday, I spoke with 15 another woman whose husband was detained by ICE. We 16 are not a legal advocacy organization, not have an 17 attorney to assist us but we try to do our best to 18 support these families as much as we can. We thank 19 the leadership of Chair Carlos Menchaca for 20 championing the New York Family Unity project that 21 has provided free legal counsel to those detained by ICE. 2.2

23 We thank the Chair Carlina Rivera for standing 24 with us and ensuring hospitals can still be places of 25 healing not immigration traps. On Staten Island, we

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 110 will continue fighting and hope we can count on the 2 3 City Council for support. 4 Thank you. CHAIRPERSON MENCHACA: Thank you for your 5 testimony and thank you for your service as well. 6 7 SARAH FLATTO MONASRAH: Hi everyone, I'm really 8 happy to be here. 9 CHAIRPERSON MENCHACA: Yeah, thank you for being 10 here. 11 SARAH FLATTO MONASRAH: My name is Sarah Flatto Monasrah and this is my baby girl Nora. It's both of 12 13 our first testimony at City Council, so really 14 exciting. 15 CHAIRPERSON MENCHACA: Welcome. 16 SARAH FLATTO MONASRAH: Thanks. I'm a resident 17 of Bay Ridge Brooklyn and I'm a proud member of Never 18 Again Action, New Sanctuary Coalition and the No 19 Muslim Ban Ever campaign. But I am not here just as 20 an activist, I am here as a Maimonides Hospital 21 patient, a prenatal patient, a labor and delivery patient who gave birth to Nora at Maimonides nearly a 2.2 23 year ago. 24 25

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I'm also here as a grandchild and great
grandchild of Jewish refugees and the wife of a
Palestinian Muslim Immigrant.

When I gave birth to Nora in March 2019, my 5 partners immigration status was still pending his 6 7 green card application results. My mother in law was also there at Maimonides, visiting the US on a 8 9 visitor's visa. What if ICE had chosen to raid Maimonides that day, I gave birth? My husband and 10 11 mother in law would have been in acute danger regardless of the fact that they were here legally. 12

As we saw with our friend Eric, who had a valid 13 14 visa and was still shot in the face. Ice doesn't 15 actually care about legal status. They care about 16 terrorizing Black, Brown, Muslim, Latinx and 17 immigrant communities. The idea of my husband and 18 mother in law being profiled, arrested and thrown 19 into detention while I was in the middle of giving 20 birth, makes me sick to my stomach, but it is the 21 reality of thousands of our immigrant and refugee friends are facing and is the reality of millions of 2.2 23 Black and Brown families whose loved ones are in prison. 24

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COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 112 It reminds me of my 28 relatives who I will never 2 meet because they were murdered by Nazis in the 3 4 Holocaust. No doubt before they were killed, they 5 were rounded up and imprisoned first. Hospitals should be places of sanctuary, health and healing. 6 7 We should go to hospitals to preserve life, not to be at risk of kidnapping, detainment, injury and death. 8 9 I implore New York City Council to think of my baby girl, who is a descendant of four generations of 10 11 refugees. She could have had her family torn from 12 her the day she was born, just because of their 13 names, the color of their skin and the passports and 14 papers that they hold. 15 We must end family separation in all forms. We ICE out of our communities, ICE out 16 must disarm ICE. 17 of our hospitals, ICE out of our courts and out of 18 our streets. Abolish ICE and abolish prisons, free 19 them all. 20 Thank you for listening and God Bless everyone. 21 CHAIRPERSON MENCHACA: Thank you. 2.2 SARAH FLATTO MONASRAH: Thank you so much. 23 CHAIRPERSON MENCHACA: Thank you to both of you and I hope we see you back here. 24 25 SARAH FLATTO MONASRAH: Yeah, me to.

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CHAIRPERSON MENCHACA: Thank you.
CASEY DALPORTO: Good afternoon. My name is
Casey Dalporto and I'm an attorney at the Legal Aid
Society and the Immigration Law unit and I
specializes in the intersection of criminal law and
immigration law.

The Legal Aid Society for more than 140 years has 8 been a tireless advocate for those least able to 9 advocate for themselves, especially and including the 10 11 New York City immigrant community. In the most recent fiscal year, our immigration team has assisted 12 in over 5,000 individual legal matters benefiting 13 over 10,500 New Yorkers citywide. Our breadth of 14 15 experience provides us with unique insights to the challenges facing immigrant New Yorkers and we are on 16 17 the front lines of efforts to defend our city against 18 an overtly hostile federal administration.

In that spirit, today we welcome the opportunity to provide testimony on the terror inducing impact of recent immigration in customs enforcement activity in New York City and the importance of our legislative bodies taking action to protect our immigrant population.

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In the context of increasing ICE enforcement activities, a concerning trend has emerged in New York City in which ICE agents impersonate local law enforcement to trick unsuspecting New Yorkers into opening their doors and complying with ICE even when there is no legal authority to do so.

Over the past several years, many thousands of 8 9 our clients have been effected by ICE activities and we've heard many reports of such ruses. 10 In one 11 commonly reported scheme, [INAUDIBLE 3:32:57] and will receive a knock on the door from an ICE officer 12 13 pretending to be a detective. The officer usually 14 wearing clothing or equipment bearing police insignia 15 claims that the noncitizen is a victim of an identity 16 theft scheme that the NYPD is investigating. I would 17 also note that we've also heard numerous reports that 18 ICE interfaces specifically with underaged members of 19 the family when trying to coerce the individual into 20 opening the door.

So, ICE is interacting with teenagers or children of the target of the investigation. Individuals who are obviously very impressionable, more likely to defer to uniformed adults and unsuspecting of these kinds of fraud committed by federal agents.

COMMITTEE ON IMMIGRATION JOINTLY WITH
COMMITTEE ON HOSPITALS115In these instances, the officer asks to meet withthe noncitizen under the guys of a police officerworking to protect New York City residents fromfraud.

In fact, the only fraud committed is by the 6 7 officer themself. Impersonating our city's police, exploiting our residents trust and New York's vital 8 9 public services. Not only is this practice morally reprehensible, it destabilizes New York City's entire 10 11 system of law enforcement. These ruses degrade the legitimacy and reputation of New York City's Police 12 among a community that is already apprehensive about 13 14 reporting crimes and cooperating n with police and 15 prosecutors. It is beneath the integrity of any law enforcement body to engage in these practices and yet 16 17 these practices are being attributed to our own law 18 enforcement bodies extensively with the acquiescence 19 of the NYPD. At some point, that must constitute 20 complicity.

Ensuring that all New Yorkers are able to interact with law enforcement authority safety is vital to public safety and a proper functioning of a criminal justice system. Thus, the Legal Aid Society wholeheartedly supports this proposed resolution to

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2 combat the deceptive immigration practices by ICE and 3 fully endorses its spirit.

We are grateful to live in a sanctuary city that takes its commitment to supporting its vulnerable immigrant community seriously and we appreciate Chair Menchaca and the Committee on Immigration and Hospitals for hearing this testimony today.

9 Thank you to the Council and in particular to the 10 Committee Chairs Menchaca and Rivera for your 11 leadership on these issues and your support for Make 12 the Road members and clients.

JACQUELINE PEARCE: My name is Jackie Pearce and I am raids response attorney with Make the Road New York. Make the Road is a community based organization with over 24,000 members dedicated to building the power of immigrant and working class communities to achieve dignity and justice.

Each month, dozens of New Yorkers come to Make the Road, seeking help in the wake of ICE raids at homes, outside of courthouses and across our communities. They are devastated, terrified, and often don't know the most basic information about what has happened to their loved one. We work to

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2 support these impacted families to get them answers 3 and to provide them legal assistance.

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4 I represent Gaspar Avendano Hernandez, whose 5 partner's son was shot in the horrific ICE raid in Brooklyn on February 6, 2020. It is with great 6 7 regret that I sit here today in place of my client. Mr. Avendano is the central witness to both the 8 9 raid that devasted his family and to his treatment thereafter, which includes a day and a half in an 10 11 emergency room in New York.

12 The Council requested Mr. Avendano's presence to 13 testify today but ICE did not allow it. I am not 14 able to provide the testimony he would have today. 15 Testimony that is so important to this Council's 16 investigation. However, I do want to bring to the 17 Council's attention several deeply disturbing issues 18 that arose after ICE's terrifying raid.

First, the NYPD played a role here that we believe warrants scrutiny. NYPD officers transported my client to the emergency room and interacted with ICE officer at the hospital. Yet, it is our understanding that the NYPD may not have investigated the scene or the possibility that ICE officers committed a crime, when they shot an unarmed man in

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 118 the face and used excessive force against Mr. 2 3 Avendano. We would like to know why NYPD played the role that they did, rather than investigating whether 4 ICE officers committed a crime. 5 Second, at the hospital, ICE officers interfered 6 7 with Mr. Avendano's right to have confidential conversations with his doctors and with me, his 8 9 attorney. Third, Mr. Avendano had both wrists handcuffed to 10 11 the rails of his hospital bed for a day and a half, 12 as he slept, was examined by doctors, used the bathroom and when he met with me. 13 14 But most devastating for Mr. Avendano and his 15 family was that he was not allowed to have any access 16 or contact with his loved ones. His family were 17 there at the hospital, desperate for updates on his 18 condition. And he was just as desperate for their 19 news, especially about his partners son who Mr. 20 Avendano had last seen being loaded into an ambulance. 21 2.2 But ICE did not permit any contact between Mr. 23 Avendano and his family which includes Carmen, his devoted partner for over 12 years and the mother of 24 25 the shooting victim.

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After being released from the hospital, Mr. 2 3 Avendano was brought directly to Hudson County Correctional Facility. Without justification or 4 5 explanation, he was placed for three days in solitary confinement. He continues to go without the medical 6 7 care that the hospital recommended for him upon 8 discharge and without the ability to speak freely to 9 his loved ones who have been through incredible trauma and who are desperate for him to come home. 10 11 What happened to our client is horrifying and it demands an independent investigation and democratic 12 13 accountability of the type that this Council,

14 importantly, is beginning today.

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Thank you for your time.

16 CHAIRPERSON MENCHACA: Thank you both for your 17 testimony. I know we have so many panels and I just 18 want to ask one, maybe two questions about the 19 testimony and not to go into it, because I know that 20 what you were able to say today maybe all you could 21 say today and I respect that.

The work that you're doing at Make the Road is incredibly valuable to four families, both of you, Legal Aid and Make the Road and the Commissioner has said that there hasn't been a need that has increased

1	COMMITTEE ON IMMIGRATION JOINTLY WITH COMMITTEE ON HOSPITALS 120
2	that she hasn't heard of increase in need for this
3	kind of response or legal support. Is that true, do
4	you feel like there is no need right now for more
5	legal resources? Both of you came so quickly that
6	day, I remember and were there to serve. Really out
7	of the incredible infrastructure that we've set up
8	here in the City of New York to protect anyone who is
9	in a deportation proceeding and just legal services
10	in general. Do we need more of you?
11	JACQUELINE PEARCE: Yes.
12	CHAIRPERSON MENCHACA: Yes, okay.
13	JACQUELINE PEARCE: I'm specifically a raids
14	response attorney. I started in this role at the end
15	of September and even just in the past month, we
16	received calls from all over the city and including
17	all over New York State and it's clear that the
18	numbers of raids are increasing.
19	CHAIRPERSON MENCHACA: And so, you just labeled
20	yourself as a raid response attorney. Can you just,
21	I know what that means. I think I know what that
22	means but could you please define it for us?
23	JACQUELINE PEARCE: Sure. So, my position
24	entails responding to raids in the community which we
25	consider raids at homes, raids outside of

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 121 2 courthouses, raids anywhere that our community 3 members should be able to breath freely without the threat of an ICE arrest. 4 CHAIRPERSON MENCHACA: Got it and then in case 5 you all - I'll let you answer this as well. 6 7 CASEY DALPORTO: So, I field calls from specifically our noncitizen clients who are being 8 9 charged with crimes who are - sorry. So, I field calls from our noncitizen client, 10 11 Legal Aid's noncitizen client population who have 12 active criminal cases who are being charged with 13 crimes, and I can tell you anecdotally, although it's 14 a little too premature in 2020 to start tabulating 15 any sort of data on this. There has been a huge surge in reports of ICE calling our clients, showing 16 17 up at the addresses of our clients shortly after 18 their arraignment. Showing up outside of 19 courthouses, of course under the new OCA policy, they 20 are no longer allowed to conduct enforcement activities inside the courthouse but we have received 21 an alarming number of reports in just the past two 2.2 23 months. The first two months of 2020 alone of ICE showing up outside and stopping people, preventing 24 them from actually attending their court dates. 25

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2 So, we again, have not yet formally tabulated any 3 sort of data but there has been a widespread report, 4 increase in reporting, yes.

CHAIRPERSON MENCHACA: So, then we can safely say 5 that since 2016, a certain presidential election that 6 7 we're kind of clocking that at that point, that there 8 has been a change in the number and the nature. The 9 number and the nature of arrests that have happened across the city and maybe even the state, if you are 10 11 getting reports that things are shifting, things are 12 changing.

13 CASEY DALPORTO: Definitely since 2016 and more 14 specifically after the inauguration in 2017 and while 15 there seemed to a plateau at the end of last year, 16 there has been a huge spike in early 2020.

17 CHAIRPERSON MENCHACA: Got it and I just want to 18 reiterate that there had been 74 incidents, ICE 19 incidents documented by IDP in 2020 alone. That's 20 not that far into this year alone.

21 CASEY DALPORTO: And those are just self-reports. 22 CHAIRPERSON MENCHACA: And those are self-reports 23 exactly. There are things that are happening that we 24 don't even see because of that reason. And I think 25 the other thing that I want to say here is that the

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2 grotesque nature of this incident on February 6th, is
3 leading us to believe that this might be the only
4 time this will ever happen. Do you believe that?

CASEY DALPORTO: No, we have seen aggressive 5 enforcement tactics during these raids and during 6 these ruses beyond what we saw on February 6th, which 7 was obviously unchartered territory but we have seen, 8 9 we have heard reports of ICE prominently displaying their weapons when encountering clients on the street 10 11 or in their homes and we've also seen them use excessive force or we've heard reports of witnesses 12 13 describing excessive use of force that sometimes 14 require medical attention.

JACQUELINE PEARCE: And I'll just add that this Council is doing an incredible job of shedding light on what happened here but ICE is going to continue doing what they're doing unless they are truly held accountable for their actions.

20 And so, I do fear and I think many in the 21 advocacy community fear that something like this 22 could and will happen again if they are not stopped. 23 CHAIRPERSON MENCHACA: Thank you. 24 JACQUELINE PEARCE: Thank you.

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COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 124 2 CHAIRPERSON MENCHACA: We agree. The next panel. Whitney Hu Sunset Park ICE Watch, Andrew Ratto ICE 3 4 Watch, Rabbi Barat Ellman and Meryl Ranzer. And 5 Council Member Dromm was here as well. Red light is on? 6 7 WHITNEY HU: Red light is on, great. My name is Whiney Hu, I am one of the co-organizers of Sunset 8 9 Park ICE Watch. We're a rapid response group working against ICE in Brooklyn. We're here today because we 10 11 must be. We know that ICE destroys records of what 12 they do, so we're proud to stand alongside the Diaz 13 Cruz family, advocates, activists and Council Member 14 Menchaca and Rivera to hold ICE's actions up to the 15 light. And we urge that we continue to do so beyond 16 this hearing because until we abolish ICE, we must 17 not rest. In my written testimony, I write about some of 18

the families that we've interacted with recently, an increase we've seen on the ground. When ICE takes a person away, they rip a family apart. Just this past week, my fellow organizer Jorge and myself traveled back to Maimonides, not in protest but to visit a woman who gave birth to a beautiful baby boy while her partner is detained. I will never forget the

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 125 bitter joy of celebrating a new life but realizing 2 3 that myself and Jorge should not have been there, but 4 instead her partner who we are even struggling to get photos sent to him of his newborn. Her baby is still 5 in neonatal intensive care because she gave birth 6 7 early due to the stress of her husband being taken by 8 ICE.

9 I was also one of the first responders to show up at Maimonides when New Sanctuary put out the call. 10 Ι 11 was there until ICE dragged Gaspar out. I go into 12 further detail in my written testimony, but I will 13 note, even though it was an ICE agent that bodily removed me away from the car they put Gaspar in, NYPD 14 15 was just as heavy handed in preventing civil 16 disobedience. I'd also argue that disobedience in 17 preventing a rogue agency from stealing our neighbors 18 should be rewarded as the just and moral thing to do. 19 It was a NYPD Deputy Chief Charles Scholl who 20 told me straight to my face that he was the one who 21 arranged Gaspar to be removed from the ambulance bay. He said it was to make it harder for us to practice 2.2 23 civil disobedience so he could arrest us if we acted out of line. 24

1	COMMITTEE ON IMMIGRATION JOINTLY WITH COMMITTEE ON HOSPITALS 126
2	So, I urge that we thoroughly investigate how our
3	processes repeatedly failed Gaspar and many other
4	vulnerable New Yorkers. From court records, to the
5	way the NYPD enabled ICE, because we are in the fight
6	for our lives. The Trump Administration and ICE have
7	and will continue to ignore the definitions of
8	democracy and justice so we must no longer accept
9	excuses of process or decorum for why we don't resist
10	harder. Because how many more lives will we lose.
11	We must demand more for Gaspar, for Eric, for all
12	of us.
13	Thank you.
14	CHAIRPERSON MENCHACA: Thank you.
15	RABBI BARAT ELLMAN: Good afternoon. My name is
16	Rabbi Barat Ellman, I am a member of the clergy, a
17	volunteer with New Sanctuary Coalition, Never Again
18	Action, Jews for Racial and Economic Justice.
19	On Thursday February 6 th , while I was at 26
20	Broadway to accompany an undocumented friend to her
21	ICE check in, I received a text message informing me
22	that ICE agents had shot a man in Brooklyn in the
23	course of trying to detain an undocumented
24	individual. As part of the Rapid Response Team for
25	New Sanctuary, I was asked if I could go to Brooklyn

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2 to learn what had happened and provide support for 3 the family of the undocumented person.

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I went to Gravesend, Brooklyn where members of he 4 media were interviewing Kevin Diaz Cruz, the brother 5 of the man who had been shot. Kevin relayed his 6 7 impressions of the episode to me. He clarified Eric 8 Diaz, the man who had been shot, the relationship to 9 him as his brother who was visiting from Mexico on a tourist visa and the man that ICE had sought to 10 11 detain, the partner of his mother Gaspar Avendano 12 Hernandez.

He also told us that ICE arrived when they were driving to work, they had returned home because they had forgotten something and ICE agents stopped them as they got out of the car, wearing jackets but no clear identification of who they were and no warrant, no ID.

After I spoke with him, I went to Maimonides Hospital where both Eric Diaz and Gaspar Avendano Hernandez were being treated for their injuries and I sought to provide clergy support for the two of them and for their families. I met a colleague, Rabbi Joshua Stanton, who had hoped to be here today, also a volunteer with New Sanctuary and the two of us COMMITTEE ON IMMIGRATION JOINTLY WITH COMMITTEE ON HOSPITALS 128 approached hospital security asking to visit the two injured people.

4 Hospital security was courteous and permitted us 5 to enter the emergency ward. However, upon entering the ward, Rabbi Stanton and I were met by a plain 6 7 clothed individual who did not identify himself. We 8 explained we had come to offer support to the two men 9 and their families. We were asked to wait. We went back further where that person went back further into 10 11 the ward and returned with another plain clothed individual who told us we could not have access to 12 13 the two men. He asked us where we were from and we 14 told him that we were with New Sanctuary Coalition. 15 He responded saying something to the effect of, I 16 have nothing to do with you.

17 We asked him to identify himself and he said he 18 was from ICE. At that point, we were asked to leave, 19 we went out of the emergency room, we waited outside. 20 We observed the presence of several other ICE agents 21 and deduced that the two men were in fact being detained while under medical supervision. From that 2.2 23 point on, as you know, the community members rallied outside Maimonides Hospital to demonstrate their 24

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COMMITTEE ON IMMIGRATION JOINTLY WITH COMMITTEE ON HOSPITALS 129 support for the family and their opposition to ICE's

3 presence in the hospital.

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I want to step back however, from this factual
report of what I observed to make some observation.
First, Rabbi Stanton and I were given no explanation
other than they want nothing to do with us for
denying us access to the two detained people. We
also at this point did not know that access was also
denied to their family members.

Second, this even on February 6th, came very 11 shortly after the State of the Union Address, during 12 which President Trump emboldened ICE to behave more 13 14 aggressively. So, I think its no accident that the 15 escalation of tactics emerged at this moment and so, 16 I also differ with one of the comments of the 17 hospital representative who thought of this as a very 18 isolated event. It may have been isolated up until 19 I think we are actually seeing a trajectory of now. 20 increased aggressive tactics by ICE and a kind of widespread surveillance and detention machine that 21 potentially has no limits. 2.2

23 Second, When I went to Brooklyn to respond to the 24 shooting, I left from 26 Federal Plaza, whereas I 25 said, I was accompanying a friend for a check in as

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 130 required with DHS. When volunteers accompany our 2 3 friends, we are keenly aware of how terrified they 4 are over their looming encounters with DHS and with They fear that for reasons they do not 5 ICE. understand they will suddenly and without warning be 6 7 snatched from their families and communities and threatened with immediate deportation. 8 9 For a myriad of reasons, those threats alone are enough to cause fear. But one fear our friends going 10 11 for check-ins, for individual hearings or bond hearings don't have, is the fear of being shot. 12 13 But that's what happened in Gravesend Brooklyn on February 6th. ICE agents shot a person, not even the 14 15 person they intended to detain, although that too, 16 would have been egregious. They shot a by stander, a family member who was distressed by the attack on his 17 18 father in law by people who did not identify 19 themselves as federal agents. They shot a Mexican 20 citizen who was in the United States under a tourist 21 visa on vacation. Why? Tell me why are ICE agents How is it that the scenario that unfolded in 2.2 armed. 23 Gravesend on February 6th happened? How is it that ICE agents can disguise themselves as police. 24 Ιt turned out that the agents who attempted to seize 25

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Avendano Hernandez were wearing facsimiles of police 2 3 jackets as has been reported also by others today. 4 To support their attempts to apprehend undocumented people without warrant. How is it that anyone can 5 disguise themselves as police without having been 6 7 trained in police protocol? A protocol that should have constrained the officer who shot Eric Diaz from 8 9 reacting so precipitously.

Everything about the events on February 6th point 10 11 to the danger ICE poses to our neighbors and our 12 neighborhoods. Agents are not trained on proper 13 protocol, yet they are armed. Agents attempt to 14 apprehend individuals without warrants or ID. ICE 15 agents have been given a mandate from the president 16 that is broad and seemingly unlimited and they are This last element is the most frightening? 17 armed. 18 Why, we must ask why are ICE agents armed? Why do 19 they have guns? There is no valid explanation. We 20 must take arms away from ICE. We must prevent ICE 21 from terrorizing our communities. We really must abolish ICE. 2.2

I want to thank the Committee, the Council forholding this hearing. I am very grateful for your

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COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 132 interest in this matter and your attention to it and 2 3 I support the proposed Resolution. 4 Thank you. Oh, one more thing, I'm sorry. I am also going 5 to be editing my remarks that I gave you and if you 6 7 have an email that I can send the edited version to, 8 I would appreciate that. 9 CHAIRPERSON MENCHACA: I'll make sure I get that 10 to you. 11 RABBI BARAT ELLMAN: Okay, thank you. 12 CHAIRPERSON MENCHACA: Thank you. 13 ANDY RATTO: My name is Andy Ratto, I am a 14 Brooklyn resident and I participated in the rapid 15 response gathering ICE Watch at Maimonides Hospital. 16 I was at Maimonides Hospital in Brooklyn on February 6 and 7th as part of the Ice Watch effort. We held 17 18 space at the hospital for two days, focused media 19 attention on ICE's criminal and renegade tactics and 20 provided support to the families of Eric and Gaspar. 21 When ICE came to the hospital to take away our friend, we attempted to block their vehicles. 2.2 ICE is 23 a roque, violent, racist gang that is terrorizing New York City. It is critical that NYC refuses to 24 25 cooperate with ICE in any way and takes active steps

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 133 to prevent them from kidnapping any more members of 2 3 our community. 4 At the hospital when ICE came to remove Gaspar, NYPD set up barriers to keep his supporters away. 5 Why was NYPD helping ICE remove him from the 6 7 hospital? As City Council Members, can you find out what 8 9 communication happened between ICE and NYPD at the hospital on February 6^{th} and 7^{th} ? 10 11 Moving forward, we need a total commitment that NYC will not cooperate with ICE in any way. Any 12 employee of New York City including the NYPD, should 13 14 not speak to ICE, email with ICE or provide any 15 assistance to ICE. Can the City Council commit to upholding that standard for all city employees moving 16 17 forward? 18 When ICE initially came to try to detain Gaspar, 19 an ICE agent shot Eric in the face. Who is 20 investigating this attempted murder? What can the City Council do to prevent ICE from using guns during 21 their NYC raids? It is imperative that we fight the 2.2 23 increasingly militarized tactics of ICE and CBP in New York City. 24

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 134 Finally, while I appreciate the steps the City 2 3 Council can take, it is the people organizing in the streets who can rise up to protect our neighbors and 4 prevent ICE from operating in our City. When ICE 5 came into the hospital, some of us were out on the 6 7 streets to prevent ICE vehicles from taking away our friend. We need more people in order to interfere 8 9 with these ICE operations. Please join ICE Watch patrols, Know Your Rights 10 11 flyering and direct action to block ICE vehicles and 12 other tactics to materially prevent the operation of 13 ICE in our City. 14 Thank you. 15 CHAIRPERSON MENCHACA: Thank you. 16 MERYL RANZER: Hi, my name is Meryl Ranzer, I 17 live in Harlem with my husband and my son and I work 18 for New Sanctuary Coalition. I'm also a member of 19 Never Again Action and [INAUDIBLE 4:09:31]. On Thursday morning February 6th, 2020, I received 20 21 an appalling message from Ravi Ragbir, the Executive Director of New Sanctuary. ICE had shot a man in the 2.2 23 face. We later learned the man; Eric Diaz Cruz was here in New York as a tourist visiting family. He 24 was shot when ICE, who did not identify themselves 25

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2 went after his mothers partner Gaspar Avendano
3 Hernandez. Who would not try to defend a friend when
4 strangers appear to be assaulting them outside the
5 door of their home?

6 We immediately reached out to rapid response 7 communities and allied organizations for mobilization 8 to Maimonides Medical Center as soon as possible in 9 solidarity with Eric and Gaspar and the family. We 10 wanted ICE to know and we still want ICE to know that 11 they cannot sweep this atrocity under the rug and 12 that we were and are watching them.

We stand with each other when fascists come to our city.

15 I arrived at the hospital around 1pm on February 6th, meeting others who were there since earlier in 16 17 the day. As the day progressed, we started getting 18 more information. One of the things we learned was 19 that ICE was making it difficult for the medical team 20 and the hospital to do their work by being in the way 21 and that they were keeping Gaspar shackled to the 2.2 bed. We also learned that they were keeping his 23 family away from him. The cruelty they showed Gaspar and his family is hard to fathom, but not surprising 24

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COMMITTEE ON IMMIGRATION JOINTLY WITH
COMMITTEE ON HOSPITALS1362from ICE, an agency where so many have died in their3care.

4 We want to know what the NYPD's role was in the arrest of Gaspar. How did he end up going to the 5 hospital in one of their vehicles? Were they 6 7 gatekeeping for ICE in the hospital? There were many community affairs officers outside doing crowd 8 9 control, but we were there peacefully. When the hospital security asked us to make sure we stayed out 10 11 of the way of the patient entrances and the ER bay, 12 we complied.

On Friday afternoon, ICE roughly took a shackled 13 14 Gaspar out through the ER exit. One of the ICE 15 agents covered his entire face and you'll see on the back of my testimony; I have attached a photo of 16 17 that. What kind of government agent works behind a 18 mask? I wanted into the streets as the ICE vehicles 19 sped up to meet the agents holding Gaspar. Ι 20 witnessed the agents violently pushing advocates, 21 including faith leader Chloe Breyer, as well as Andy, 2.2 sorry, and they were trying to stop them from taking 23 Gaspar while his already traumatized family watched. Many of the agents do not wear any identifying 24 They may be ICE or private contractors; we 25 uniforms.

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 137 We should know who is invading our 2 do not know. 3 communities and kidnapping our friends and neighbors. NYPD was in the street with the community and ICE. 4 Why did they stand by as ICE roughed up our allies? 5 We demand ICE stop using the guise of being local 6 7 police in our city. We demand all guns out of ICE. We demand a full investigation into the shooting of 8 9 Eric Diaz Cruz, and that the name of the shooter, the ICE agent be made public. 10 11 We demand that Gaspar Avendano Hernandez be set free to be with his family while he fights to stay in 12 the United States. 13 14 Thank you. 15 CHAIRPERSON MENCHACA: Thank you so much and before you go, I just want to thank the interpreters 16 that were here today, Yolanda and Sharon. Thank you 17 18 so much for being here today and for interpreting 19 during today's Council hearing. Thank you for your testimony. Wait, hold on, we 20 have one more. 21 MOHAMMAD RAZVI: Good afternoon, thank you. 2.2 23 Basically, I have to go prayers that's why I requested. My name is Mohammad Razvi and I represent 24 one of the largest Muslim organizations in Brooklyn, 25

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Council of Peoples Organization and with my support for the Resolution for the City Council, I really want to echo what my friends have said because before ICE, it was INS and I was there.

When they came looking for John Doe, they picked 6 7 up Jack Smith. They are looking for Mohammad Han, 8 they picked up Mohammad Ali. It doesn't matter, when 9 ICE comes or INS at that time, it just wants to just pick anybody up and it will go. It will not stand 10 11 for anyone trying to stop them and it is devastating. 12 Those times and I see a repetition that you know, 13 children, when they come with their families here and 14 their parents say, we're going to take you to the 15 land of the free and the children, when ICE comes, 16 and they are standing in handcuffs and the kids looking at the father, is this the land of the free 17 18 that you brought us to?

19 It is devastating to the families; it's 20 devastating to that American dream. It's devastating 21 to that American culture, that these people are 22 coming here and they are here and it's not like that 23 they are on the streets. They are working, these are 24 families who are working, paying into the system and 25 by all means, we need to stand together and I'm so

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 139 2 honored that you are taking this initiative to move 3 forward because times coming and this initiative, what this wonderful idiotic president is trying to 4 5 do, is really upsetting because whats happened now is we service at the moment, in my office, we service 6 7 about 30,000 individuals coming to our office. And of them are about 10,000 individuals who are 8 9 assisting wiht medical coverage. I'm talking about Obama care and the other 10,000 are getting 10 11 assistance with food stamps. 12 They are entitled to those services. I'm talking 13 about people who have green card, who have 14 citizenship and they are afraid and they are telling 15 us that they want to remove their applications. New 16 York cares what the MOIA has started is amazing 17 because many of these community members are not going 18 to the hospitals. Just imagine, we are talking about 19 a coronavirus. Any of these kids or anybody gets 20 sick, what's going to happen in New York City if 21 these people do not come forward seeking the services 2.2 that they need, going to the people who they feel 23 they need to be safe, who can make them safe. Like the NYPD should have done but coming back, yes, I 24 don't think they need guns. And that's one of the 25

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 140 biggest things we need to do because we can't have 2 our family members in hospitals just because they are 3 4 trying to make a living. 5 Thank you. CHAIRPERSON MENCHACA: Thank you to this public 6 7 panel and what I'll say here is that you are the 8 first responders on the ground. You get the calls 9 first. You work with us to ensure that there is an effective response and the nature of the time that 10 11 we're in is also - and you mentioned some of the 12 public services, the public benefits, public charge 13 and Census. These are all things that are part of 14 the ultimate strategy and we're going to need you 15 there as well and so; I look forward to working with 16 all of you from Sunset Park ICE Watch to New 17 Sanctuary Coalition and COBO as well. 18 Thank you all for your testimony today. 19 WHITNEY HU: I do just want to say thank you 20 especially to your staff too. We are very lucky to 21 have you as our Council Member. 2.2 CHAIRPERSON MENCHACA: Thank you. Thank you so 23 much, thank you. The next panel is Mo Razvi. Oh, okay, Mo, you got it in. That's great, I'm glad we 24 25

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 141 2 got you in. Amy Torres, Jo-Ann Yoo, Iman Al Ahdal 3 and Mae Lee. Thank you all for your patience and let's just 4 5 get right to it. Jo-Ann just go ahead. Click your red and let's go. Thank you so much for being here 6 7 today. JO-ANN YOO: Absolutely, thank you so much. 8 9 Thank you Chair Menchaca, Members of the New York City Council Immigration Committee for giving us an 10 11 opportunity to submit this testimony. 12 My name is Jo-Ann Yoo and I am the Executive Director of the Asian American Federation. We are 13 14 obviously here to lend support to the Council's 15 proposed resolution calling on congress to pass and 16 the president to sign the combating deceptive 17 immigration enforcement practices. With 70 percent 18 of Asian New Yorkers being Immigrants in our 19 sanctuary city, Federation and our member agencies know that we must take action to limit the havoc that 20 ICE creates in our communities. We have been 21 coordinating efforts within our Pan Asian community, 2.2 23 to defend and fight back against Trump Administration policies including his threat to punish sanctuary 24 cities like ours for protecting immigrants from 25

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 142 arbitrary and excessive enforcement. From increased 2 3 ICE presence in our neighborhoods, the implementation 4 of the public charge rule on Monday, as the shocking announcement on Wednesday, the creation of a 5 denaturalization section of the justice department, 6 7 our communities live in constant fear and anxiety 8 from the policies that ooze out of the demented mind 9 of Stephen Miller.

According to Migration Policy Institute, 25 10 11 percent undocumented immigrants in our state are of Asian descent. Our city's own Comptrollers 2019 12 13 report revealed that 21 percent of immigrants in 14 deportation proceeding in our city are Chinese, 10 15 percent are Indian, 8 percent are Bangladeshi. While 16 the mainstream narrative on immigration underplays 17 this reality, there is no shortage of cases in which 18 Asian immigrants are arrested, detained and separated 19 from their families.

20 Our recommendations are to continue putting 21 pressure on state and federal legislators to advance 22 policies that support and protect immigrant 23 communities from harm, build capacity for immigration 24 legal services at Asian serving nonprofits and to

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 143 increase access to immigration legal services by 2 3 investing in quality language services. I would say that only a glimmer of hope for all 4 our work these days is that November election is just 5 nine months away. We, the advocates, along with our 6 7 elected leaders have done a remarkable job holding the line against the inhumane and hostile federal 8 9 immigration policies that vilify and harm our communities. Nine more months. 10 11 Thank you all for always showing up for us and empowering us to be fearless in the time of absolute 12 13 insanity. Nine more months. 14 Thank you. 15 IMAN AL AHDAL: Chairwoman Rivera, Chairman 16 Menchaca, member of the Committee on the Immigration 17 and Hospitals. Thank you for having us and our 18 partner organizations here today. 19 My name is Iman Al Ahdal and I'm an Immigration 20 Case Manager for the Arab American Association of New 21 York. I'm here today to speak on behalf of all of 2.2 the undocumented people the Association serves, but 23 there is one person in particular I'm here to represent Anwar Alomaisi is one person in particular, 24 I'm here to talk about. He is many things, a skilled 25

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 144 photographer, an avid bird watcher, a beloved member 2 3 of his community, and one of my dearest friends. 4 Until last week, he was also an undocumented 5 immigrant. Anwar came to the United States in 1198, fleeing violence and civil war in Yemen and has been 6 7 trying since then to gain immigration status. He 8 built a life for himself in the Hudson Valley, paying 9 taxes, volunteering in the community and celebrating his new life every day. He spent his free time 10 11 photographing bald eagles on the Hudson. He was a patriotic American who found beauty everywhere he 12 I'm sorry. And described himself as the 13 looked. 14 happiest guy on the planet. 15 Two weeks ago, he arrived at his regular

appointment with immigration officials to find a trap 16 waiting for him. He was taken into custody by ICE 17 18 and deported overnight back to Yemen without a chance 19 to talk to his lawyer, family or friends. Today, he 20 lives in fear of violent reprisal at the hands of 21 Houthi rebels who he has spoken out publicly against, 2.2 and he is struggling to rebuild his life in a country 23 ravaged by war.

Anwar is special to me, but his story isn't unique. Tens of thousands of people have had their
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lives turned upside down by the Trump Administrations 2 3 preoccupation with deporting and demonizing Black and 4 Brown undocumented immigrants. ICE agents stalk our communities, preying on people in the places they are 5 most vulnerable, our schools, our hospitals, and our 6 7 By disguising themselves as law enforcement homes. 8 officers, they take advantage of the fear and 9 confusion of law abiding immigrants like Anwar to entrap our friends and neighbors. 10

11 Everywhere ICE goes they lead destruction in 12 their wake by tearing apart lives and too often 13 ending them. As was nearly the case in the shooting of Eric Diaz Cruz earlier this month. If the status 14 15 quo is allowed to stand, this will only get worse. Emboldened by President Trump, ICE increasingly 16 17 brings a wartime mentality to their actions and 18 thanks to the President's decision to deploy BORTAC 19 Forces to New York, they soon will be using literal 20 weapons of war to hunt down our undocumented friends 21 and neighbors.

While we recognize the powers of the city are limited, there are concrete measures that the city government can take to help protect our communities from ICE. Supporting legislation like Resolution

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2 274-A and the Combating Deceptive Immigration
3 Enforcement Practices Act is an excellent first step
4 and will send a message that we are committed to
5 fighting for our rights. However, the City of New
6 York cannot stand by and wait for action from
7 Washington.

The City Council must create means by which to 8 9 hold the NYPD accountable for violations of sanctuary city law. The arrest of Gasper Avendano Hernandez 10 11 following a routine traffic stop proves that there is still at least tacit cooperation between the NYPD and 12 13 ICE, despite laws explicitly banning any cooperation. 14 New York's sanctuary laws are supposed to protect us 15 from this type of abuse and taking the steps to hold officers accountable for violating them will start to 16 17 mend the distrust in our communities towards law enforcement. 18

Finally, the City Council must make sure that organizations that fight for the undocumented in court have the resources they need to do so. The Trump Administration has rigged the legal process against immigrants but organizations like AAANY, the AAF, NYIC, and many others give our undocumented clients the tools and support they need to fight

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 147 deportation in court. The city must make sure that 2 3 we have the means to stand up for our communities and 4 make sure every undocumented immigrant can have due 5 process. Anwar's future is uncertain. Despite widespread 6 7 public outcry from his friends and from state 8 officials, his deportation means it's going to be 9 hard to get him home to his life in America. We are fighting a difficult battle against this 10 11 Administration, and our city must do whatever it can to stand up for the undocumented. While you may 12 13 never be lucky enough to meet Anwar, you and your 14 fellow Council Members must fight in his name and in 15 the name of thousands like him to give New York's 16 undocumented the freedom from fear that every 17 American deserves. 18 Thank you very much. 19 Thank you for that CHAIRPERSON MENCHACA: 20 testimony. 21 MAE LEE: Good afternoon. My name is Mae Lee, I am the Executive Director of the Chinese Progressive 2.2 23 Association. I do also want to thank Carlos Menchaca and the 24 25 Immigration Committee as well as Carlina Rivera and

2 the Hospitals Committee for giving us this3 opportunity to speak on this topic today.

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So, I'm with the Chinese Progressive Association. We are in Chinatown in the lower east side. We assist immigrants with different kinds of programs like English classes, application assistance and especially now, a lot of education about you know, the ever changing immigration law and policies.

Most of our members do live in our neighborhood and many also commute to Chinatown from neighborhoods in Brooklyn. Anything that's off the NDRNQ subway lines. Many work and go to school in Chinatown or the Lower East Side.

15 So, we are greatly alarmed about the news of 16 proposed expansion of ICE presence in New York City 17 neighborhoods. We have clients who are undocumented 18 or who have been in deportation proceedings in the 19 We also have members who are either green card past. 20 holders or American citizens but their family members are undocumented or may have been in some kind of 21 2.2 deportation proceeding in the past.

23 So, we're talking about people of all ages, some 24 might be in their 20's, some might be in their 80's. 25 I'm talking about the undocumented immigrants. So,

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 149 this should be no surprise as last year, we recall in 2 3 February 2019, the Comptroller released a report 4 saying that in the three year period, between 2016 5 and 2018, Chinese immigrants made up the largest nationality of New York City immigrants with an 6 7 immigration proceeding that started within those 8 three years.

9 So, this proposed policy in combination with the 10 new public charge rule have created a great deal of 11 uncertainty within our community and we're receiving 12 more phone calls from old and new clients about that. 13 And also, about what this news about the ICE presence 14 means.

15 So, our community has worked really hard to 16 communicate with local police precincts about our 17 every day needs regarding community safety. You 18 know, whether it's the noise or you know, the 19 robberies or whatever. So, it is very alarming to 20 hear that an ICE agent could wear clothing or carry 21 equipment that leads others to think they are a police officer. 2.2

23 So, you know, we believe that you know, ICE 24 agents should not be lurking around in our 25 neighborhoods at all but we are in support of the

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 150 City Council's proposed Resolution calling on 2 3 Congress to pass this HR3498, which would I guess not allow the officers to wear that identification. 4 5 Thank you. CHAIRPERSON MENCHACA: Thank you and before you 6 7 qo, I want to ask the same question that I'm asking all the other panels in terms of resources. We're in 8 9 the beginning of the budget season and this is not a budget hearing but we'll have one soon. Do you need 10 11 more resources and where do you need more resources and what needs to be done in terms of kind of city 12 13 response to making sure that you have the capacity to address these issues, both out of the incidents of 14 February 6th and the rise and escalated enforcement 15 and potential use of arms from that border group, the 16 17 BORTAC that's coming. So, how are you all, these three organizations 18 19 working in communities that you represent responding

20 and needing resources for? It's a little convoluted, 21 I'm sorry.

22 MAE LEE: But we totally get it. So, I'm going 23 to tell you that, I think there needs to be 24 significant investment in the Asian American 25 community to do immigration legal services. I know

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2 that we have talked about this for many, many years.
3 You've been a critical ally.

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Our community, we don't have that many attorney's 4 in the frontline, so you know, it's a lot of the case 5 workers, the paralegals, we need to make investments 6 7 to have folks, our member agencies go through BI accreditation. Our community members will go to the 8 9 nonprofit organizations that speaks the language, that understands their culture. They are not going 10 11 to go to mainstream organization.

We need to build resources within the community. I think we also need to you know, something simple that we have also, we are asking to build a language bank. We are also asking to support professional translators who can be on the ground providing all of the assistance in the technical language that our community understands.

So, I think there are some big money asks but I think big money asks are needed for these extraordinary times.

22 MAE LEE: You know, I would like to say, you know 23 the Chinese language is probably you know one of, 24 besides Spanish, one of the most commonly provided 25 languages in a lot of areas, but it is really - so,

1	COMMITTEE ON IMMIGRATION JOINTLY WITH COMMITTEE ON HOSPITALS 152
2	we don't have an immigration lawyer on staff but we
3	do have people who can screen. We don't have a full
4	time lawyer and certainly not one who can deal with
5	some of these more complicated cases, so we often
6	bring them to a legal services provider who is funded
7	and they are great, but it is very surprising to me
8	that some of them actually don't have a Chinese
9	speaking staff member. And they are not funded to do
10	it, maybe they might have some telephone, which is
11	not really — when you're dealing with this kind of
12	case, telephone is not good enough.
13	So, even for Chinese, I'm very surprised that
14	there is such a lack.
15	JO-ANN YOO: Same goes for the Arab American
16	Association. We are actually in need, in demand for
17	like a full time attorney and the Arabic language is
18	becoming like a very in need as if a lot of the
19	Arabic countries speak the Arabic language when we're
20	talking about more than ten countries and yeah, we
21	certainly do need more focus on that.
22	JO-ANN YOO: And I think the challenge is the
23	fact that I think people don't perceive immigration
24	to be a problem for the Asian American community
25	except as I said, 70 percent of the Asian New Yorkers

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2 are immigrants, 95 percent of Asian children have at 3 least one immigrant parent.

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This is a huge issue in our community and our community doesn't have the help. I think people are not coming out to ask for help because there aren't the services in their language. So, I think it is you know, build it and they will come. Certainly, I think this is the case.

CHAIRPERSON MENCHACA: And that's where the 10 11 language bank comes in and just legal services in 12 general with language competency. Okay, well, I'm 13 going to follow up and I hope you can follow up with us about the framework in this concept of build it 14 15 they will come. We need you to build the infrastructure that we need to fund. That's our job, 16 17 we fund it, you build it and the administration just 18 makes sure that that money gets to you. That's the 19 work and a lot of it is on the ground with you all. 20 So, thank you so much for your testimony today. 21 Thank you so much. PANEL: 2.2 CHAIRPERSON MENCHACA: Thank you. We have one

22 more after this Cory Forman from the American
24 Immigration Lawyer Association, Hayley Gorenberg New
25 York Lawyers for the Public Interest, Nyasa Hickey

Brooklyn Defender Services, Dennise Hernandez
UnLocal, and Sophia Gurule Bronx Defenders. Is
everybody here, yeah.

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5 Thank you again for your patience and I feel like 6 after all this, we're going to be able to recommit to 7 doing this work together, so thank you. Let's start 8 with our left here. Sophia, can you start?

9 SOPHIA GURULE: Good afternoon Chairs Rivera and Menchaca. My name is Sophia Gurule and I'm the 10 11 Policy Counsel to the Immigration Practice at the 12 Bronx Defenders. I also represent Mr. Duquid Gamboa whose wife shared testimony earlier today about her 13 14 families experience being terrorized by ICE in their 15 own home and I represent him in his deportation 16 proceedings at the Varick Street Immigration Court 17 through the New York Immigrant Family Unity Project also known as NYIFUP. 18

I thank the City Council for the opportunity to testify today. I also thank Chair Menchaca and his staff who worked diligently to ensure that Mr. Duguid Gamboa obtained a NYIFUP public defender.

Through NYIFUP Mr. Duguid Gamboa was able to obtain bail from an immigration judge and reunite with his family in Sunset Park, their home.

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2 As a NYIFUP public defender who has represented 3 dozens of people in deportations at the Varick Street 4 Immigration Court, I can say unfortunately that the experience of Mr. Duquid Gamboa and his family with 5 ICE Immigration Law Enforcement is not uncommon. 6 ICE 7 officers regularly engage in deceptive police tactics that result in months of incarceration, family 8 9 separation and deportation.

The Bronx Defenders has represented many people 10 11 who are arrested by ICE officers pretending to be 12 police officers throughout New York City. In most 13 instances, people are arrested by ICE officers 14 waiting outside their home, their work or outside 15 criminal court. It is unclear how ICE determines 16 when or where to arrest, but one thing is clear, ICE 17 regularly arrests people who have open criminal court 18 cases. As ICE deliberately disseize immigrants with 19 criminal legal system contact to effectuate civil 20 arrests, in the midst of height in enforcement, New 21 York must pass the Protect our Courts Act to limited 2.2 ICE's power.

That fear that has become the primary tool of ICE enforcement is evident, not only in the targeting of courts, but in their deceptive practices they use to

1	COMMITTEE ON IMMIGRATION JOINTLY WITH COMMITTEE ON HOSPITALS 156
2	detain people. In one instance, on Staten Island,
3	ICE officers came to a family's home pretending to be
4	police officers who could help their family dismiss
5	his criminal case. Relying on this information, his
6	wife informed the officers that he was at work and
7	shared his location. He was then arrested outside
8	his job at a popular Staten Island restaurant.
9	A half year later of immigration incarceration,
10	he won his deportation case and is reunited with his
11	family today. But during that time of his
12	incarceration, his young daughter became suicidal and
13	required hospitalization.
14	The impact on him and his family by his ICE
15	arrest and incarceration cannot be overstated and is
16	similar to the experiences of many incarcerated
17	immigrants and their families that we represent
18	through NYIFUP. In another instance on the day that
19	he was scheduled to go to criminal court for the
20	dismissal of his case, a 23 year old Bronx resident
21	was at his parents home when several ICE officers
22	knocked on the door pretending to police who were
23	looking to arrest a different person from the
24	neighborhood. They asked him if they could come
25	inside to discuss. He opened the door and they

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arrested him instead. He is still incarcerated by
ICE to this day and has celebrated three birthdays at
the Bergen County Jail while in ICE custody.

5 His daughter, born while he was in ICE custody is
6 about to celebrate her second birthday without her
7 father.

In the past two months, we have seen ICE escalate 8 9 these types of deliberately deceptive, violent policing tactics against New York City and immigrant 10 communities who live here. We have seen ICE issue 11 12 subpoenas to the New York City Department of Corrections to obtain information that is otherwise 13 inaccessible to them due to New York City's detainer 14 15 policies.

16 We have seen ICE's acting director Matthew 17 Albence say, ICE has no option but to increase 18 enforcement due to New York City's lack of 19 cooperation with ICE. ICE's escalation in policing 20 should also not surprise us when in September 2019, the ICE New York Field Office Director Thomas Decker 21 said, that if we're not able to pick them up from a 2.2 23 jail, then we're going to look for them in the community. 24

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COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 158 2 Finally, we have seen that the Trump 3 Administration is deploying the swat team of the 4 boarder patrol right now to assist ICE in arrests in New York City. This announcement came a week after 5 ICE shot Eric Diaz Cruz in the face and hand. 6 7 The Second Circuits decision week allowing the 8 federal government to withhold funding to called 9 sanctuary cities will also undoubtedly embolden in the Trump Administration to act even more punitively 10 11 against our city and its community members. 12 ICE and the Trump Administration have made it 13 unequivocally clear. New York City in its immigrant 14 communities are its targets and they will terrorize 15 them to the fullest extent that they can. In light 16 of these flagrant escalations, it is critical now 17 more than ever that the Council remain steadfast in 18 its commitment to protect the most vulnerable New 19 Yorkers. We urge the City Council to keep asking questions 20 of other city and state agencies about their roles in 21 protecting immigrant New Yorkers, such as, how can 2.2 23 the City Council limit ICE's practice of arresting immigrant New Yorkers with open resolved criminal 24 Which city or state agency will investigate 25 cases?

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2 the shooting of Eric Diaz Cruz and why has one not 3 even began at this time? And finally, what is the 4 NYPD protocol that led to NYPD officers escorting ICE 5 agencies as they drove Mr. Avendano to Hudson County 6 Correction Facility on February 7, 2020?

7 The crisis of ICE terrorizing New York immigrant 8 communities is escalating. It has already resulted 9 in a violent shooting and the hospitalization of two 10 men.

ICE is stoking fear throughout working class immigrant families in New York City and sadly the fear is warranted with ICE officers luring people into arrests seemingly every day.

15 We call upon the City Council to uphold and 16 strengthen New York City Detainer Laws to further 17 demonstrate to immigrant New Yorkers that NYPD cannot 18 in any way work with ICE. We encourage the City 19 Council to draft legislation that limits data sharing 20 between city and federal agencies that may result in 21 ICE arrests, such as information about pending criminal cases. 2.2

Above all else, we ask the City Council to remain firm in its commitment to protecting all immigrant New Yorkers, including those with criminal legal

1	COMMITTEE ON IMMIGRATION JOINTLY WITH COMMITTEE ON HOSPITALS 160
2	system contact as the Trump Administration will only
3	further its attacks on our city in their name.
4	CHAIRPERSON MENCHACA: Thank you for that
5	testimony and a lot of the ideas you just gave our
6	legislative in nature, would you be open in working
7	with us in helping develop some of that legislation,
8	you and your team?
9	SOPHIA GURULE: Of course.
10	CHAIRPERSON MENCHACA: Thank you.
11	CORY FORMAN: Good afternoon. My name is Cory
12	Forman, I sit on the Executive Committee of the New
13	York Chapter of the American Immigration Lawyers
14	Association.
15	First, I want to thank the Council for having us
16	speak today and we thank you for the opportunity. We
17	have over 15,000 members nationwide with more than
18	1,700 in New York alone. We have experience in all
19	aspects of immigration law and feel that our
20	testimony could be helpful today.
21	The mission of the NYPD which is prominently
22	displayed on its website and its precincts throughout
23	all five boroughs states, it is to enhance the
24	quality of life in New York City by working in
25	partnership with the community to enforce the law,

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 161 2 preserve peace, protect the people, reduce fear and 3 maintain order. The importance of maintaining a 4 partnership within the community is reflected in this city's policies protecting its immigrant communities. 5 New York City's policies that collectively aim to 6 7 prohibit local law enforcement from acting as an extension of ICE. Reflect the values of a city that 8 9 has enormous respect and appreciation for the contributions of its immigrant population. 10

11 The impact immigrants have on this city's financial, cultural, technological foundations cannot 12 13 be overstated and have been testified about many 14 times before this panel. Contributions in these 15 areas is what makes New York City thrive and a place 16 that is truly the envy of the world. But just as 17 important of a contribution, is the partnership these 18 communities have developed with the New York City 19 Police Department. It is a relationship that has 20 proven essential to the Departments mission to 21 preserve peace, protect people, reduce fear and maintain order. And it is a relationship that it is 2.2 23 under attack from a federal agency whose goals directly conflict with this and the concept of 24

COMMITTEE ON IMMIGRATION JOINTLY WITH COMMITTEE ON HOSPITALS 162 community engagement that is at the heart of the NYPD's stated mission.

ICE already has overreaching powers. Their police of permitting its officer to identify themselves as police officers is a brazen attempt to deceive our immigrant population into believing they are part of the same city police organization that relies on their support and cooperation.

10 This deception results in an environment that 11 directly undermines the relationship between local 12 law enforcement and our communities which thrives on 13 mutual feelings of trust and respect.

14 ICE's actions do not preserve peace within our 15 communities but destroys it. They do not instill a sense of order but chaos and they do not reduce fear 16 but enhance it. How can members of the immigrant 17 18 community be expected to voluntarily come forward as 19 a witness or victim of a crime after seeing family 20 and friends dragged away by an ICE officer who had identified themselves as a police officer? Why would 21 they possibly report unsafe working or housing 2.2 23 conditions when they believe doing so will cause the "police" to detain them for overstaying a visa? 24

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COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 163 Is it any wonder why so many immigrants now chose 2 3 to not even attend basic traffic court hearings when 4 they believe the police will now take them into custody before they enter the courtroom? 5 ICE's policy also creates a healthcare crisis. 6 This is a 7 time where the national and local conversation is centered around the need for more accessible 8 9 healthcare. ICE's deceptive methods prevents that from becoming a reality. 10

11 The safety and security of many of the city's 12 hospitals is overseen by its police force and 13 deliberately placing ICE agents who identify 14 themselves as police officers, within pools of 15 officers that protect those hospitals, the waters 16 become muddied.

17 The rationale behind the immigrant populations 18 reluctance to cooperate with local criminal 19 investigations will naturally extend to decisions 20 regarding medical treatment for themselves or loved 21 ones. A decision to go to the emergency room should 2.2 be made solely on whether it is medically necessary 23 and not whether it will lead to an immigration enforcement action. 24

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 164 City resolutions like 274-A aimed at restricting 2 3 these predatory and harmful policies are 4 unfortunately right now an extremely limited, one of an extremely amount of options in raiding in ICE's 5 power. The reality is, that there is very little 6 7 oversight of ICE's methods of enforcement at the federal level. 8

9 As an agency that has under the jurisdiction of the same branch of government that appoints the 10 11 nations immigration judges, there is simply no adjudicating body that can realistically demand 12 13 accountability. And until the federal government 14 acts and implements an independent Article 1 15 Immigration Judiciary, it is resolutions like this 16 that must be relied on.

17 And I just want to touch finally on that last 18 point, because I think that and naturally so, because 19 of the kind of hearing it is, is really understated 20 and is not known that you have an immigration 21 judiciary appointed by the executive branch of 2.2 government that also appoints its ICE prosecutors and 23 officers. There is just absolutely no way to credibly give any oversight for that. And I know the 24 Council's ability to do this is limited but just 25

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 165 2 getting the conversation out there about an independent Article 1, a judiciary from a separate 3 4 branch of government in Congress would be essential to any kind of oversight. 5 Thank you for the time. 6 7 CHAIRPERSON MENCHACA: Thank you so much for that 8 and that's the trouble that we're in right now, in 9 terms of who can actually have jurisdiction over this incident. And we're hoping that the Attorney General 10 11 comes in and creates that but Congress will have to 12 be the spot where we also focus on. So, thank you for that. 13 14 CORY FORMAN: Thank you. 15 HAYLEY GORENBERG: Violent arrests and medial 16 abuses in custody executed by ICE and entities with 17 which it contracts are ravaging the health of New 18 Yorkers, harming their families and friends and 19 sending shockwaves throughout entire immigrant 20 communities. 21 My name is Hayley Gorenberg, I am the Legal Director of New York Lawyers for the Public Interest 2.2 23 or NYLPI. NYLPI runs an extensive Health Justice Program largely focused on the wellbeing of 24 immigrants, including people in detention or at risk 25

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of being detained. Our individual case work and our partnership with doctors through the NYLPI Medical Provider Network drive our systemic advocacy and our litigation. We continue to bring cases on behalf of people harmed in detention or in one current matter, for the family of a detained man given inadequate care who hemorrhaged to death.

9 NYLPI has documented injuries during ICE arrests and extensive neglect of medical needs once detained. 10 11 Earlier this month, we advocated our Medical Provider 12 Network after an urgent request from our colleagues 13 at Make the Road. Within hours, Dr. DeLuca from whom you heard on the first panel, was ready to review 14 15 Gaspar Avendano Hernandez's medical records. As Dr. 16 DeLuca explained his taser triggered rhabdomyolysis, 17 can cause kidney damage and death. In direct 18 conflict with medical requirements, we are informed 19 that Mr. Avendano was transferred to Hudson County 20 Correctional Center where he was placed in solitary 21 confinement without rationale, stripped nude and 2.2 given water only every eight hours. Mr. Avendano's 23 experience is not an isolated incident. Our medical legal community partnership has documented other ICE 24 arrests related injuries that go unaddressed, once 25

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 167 the individual is in a detention center and away from 2 3 community support. One person was handled so roughly 4 by ICE agents that their shoulder was dislocated 5 requiring emergency surgery. After surgery, they were left in an arm sling for months in detention 6 7 without any further follow up from a surgeon or 8 orthopedic specialist. 9 In another violent arrest, a person with a medical implant in their arm, had the same arm 10 11 reinjured by the arresting ICE agents. The person 12 reported pain and loss of mobility while detained but 13 their pleas for medical assistance were ignored for 14 weeks. 15 In our reporting, NYLPI has documented egregious

16 delays and denials of necessary medical care in immigration detention, cutoffs of treatment underway 17 18 before detention, inadequate recording of medical 19 history and care which undermines subsequent care, 20 language access barriers, which other panelists have 21 discussed, neglect of people in severe pain, failure to evaluate and manage chronic illnesses and failure 2.2 23 to evaluate and manage mental health conditions. ICE has physically injured people in the course 24 of taking them into custody and then ignored legal 25

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2 responsibility and I would say moral and ethical and 3 basic human responsibility, to provide medical care 4 after taking physical control of people and 5 separating them from their doctors.

Throughout and notably in advance of the Census, 6 7 ICE continues fomenting fear in immigrant communities. With the public charge rule targeting 8 9 immigrants, many immigrant New Yorkers are already grappling with questions about whether to forego 10 11 medical care in hope of someday having the 12 opportunity to become legal permanent residents. 13 ICE's actions deepen the healthcare divide by stoking 14 avoidance of what should be safe spaces.

15 In the face of grave danger to the lives of 16 immigrant New Yorkers, we cannot overstate the 17 importance of the City Council's continued support 18 for high quality free immigration representation 19 including New York Immigrant Family Unity Programs. We hope the City Council will continue to monitor ICE 20 21 operations in the city and work closely with the Mayor's Office and local advocates to promote timely 2.2 23 notice of ICE presence, particularly in sensitive locations, such as hospitals. 24

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We encourage elected officials and hospital 2 3 administrators to work with immigration and health advocates like the New York Immigration Coalition to 4 implement and publicize and potentially build out 5 more polices as Chairman Menchaca you have suggested 6 7 and we would be eager to collaborate.

8 And we encourage private hospital systems to 9 follow Health and Hospitals lead in creating a more welcoming environment for immigrant, undocumented, 10 11 and limited English proficient New Yorkers, training frontline staff, and creating written policies 12 13 addressing ICE.

14 The violence that are our communities experience 15 underscores the importance of sanctuary spaces and we 16 ask the City Council to continue to stand firm in the 17 face of increasing attacks on the values of our 18 diverse city. Our entire team at New York Lawyers 19 for the Public Interest thanks you Chairperson 20 Menchaca, Chairperson Rivera, the Committee on 21 Immigration and the Committee on Hospitals for your 2.2 continuing opportunity that you give us to address 23 the immigrant healthcare crisis. Thank you.

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1	COMMITTEE ON IMMIGRATION JOINTLY WITH COMMITTEE ON HOSPITALS 170
2	CHAIRPERSON MENCHACA: Thank you and as we
3	continue though, I'll just remind everyone about the
4	conversation around guns and hospitals and maybe we
5	can work on that together to kind of build that.
6	That we can actually administer here in the city. I
7	know it's complicated but I like to kind of put the
8	bold goal and then we can work backwards if we need
9	to but moving guns from emergency rooms, from law
10	enforcement would be a great goal to have and I think
11	we can get there but we're going to need legal minds
12	like all of you on this panel to help us get there.
13	To be continued.
14	HAYLEY GORENBERG: Yes.
15	NYASA HICKEY: Good afternoon, my name is Nyasa
16	Hickey, I am the Director of Immigration Initiatives
17	at Brooklyn Defender Services, a Public Defender
18	office and a NYIFUP provider. We applaud the City
19	Council for its longstanding acknowledgement that
20	immigrant New Yorkers are essential to the fabric of
21	our community and that we must stand united to
22	protect the rights and integrity of all New Yorkers.
23	Brooklyn Defender Services is in support of the
24	City Council to pass Resolution 274-A and to stand
25	firm in our protection of immigrant New Yorkers by

2 not falling prey to false rhetoric blaming sanctuary 3 city policies for ICE's misconduct.

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4 In the past month in a half, since the beginning of 2020, we have seen a dramatic increase in ICE 5 operations in New York City. We have detailed many 6 7 of these pernicious practices at length in our 8 written testimony. Just to highlight a few, they 9 include arrests of people who are not the targets of the arrest, also known as collateral arrests, which 10 11 seems to correlate with the use of mobile fingerprint 12 devices by ICE and demands by ICE that everyone in 13 the proximity submit fingerprints.

The use of aggressive arrest practices that have already been testified to today and the use of force such as brandishing weapons and making threats against family members, we're increasingly seeing as well. Reliance on ruses and other nefarious means to lure targets into ICE custody, including using police precincts as locations for ruses.

ICE is also continuing to highjack our courts as stalking grounds to arrest and detain immigrant New Yorkers. ICE has people we represent arrested in parking lots, sidewalks and other areas outside of the courts. ICE almost always dresses in plain

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2 clothes and generally refuses to identify themselves 3 or give information even to an attorney who maybe 4 there witnessing the arrest. They refuse to identify 5 themselves or discuss where they are taking the 6 person they are arresting.

7 ICE has also coercive tactics and intimated people who they are arresting around the court, such 8 9 as brandishing weapons and has said things such as, you either come with us now or we'll follow you home 10 11 and take your family. In another instance, they also pressed a gun into the side of a person who they were 12 arresting for about ten seconds and said, don't move 13 14 ICE. Again, this is occurring in or around the 15 courthouses.

16 ICE arrests are now happening within a few days of someone's arraignment in criminal court. As a 17 18 result, a criminal case for minor charges remains 19 open and unresolved, both prejudicing the person we 20 represent in their immigration proceedings where 21 pending criminal charges often seen as a presumption of guilt and in their criminal proceedings where the 2.2 23 persons absence may result in an issuance of a warrant. 24

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In our written testimony, we've laid out six 2 3 recommendations for New York City to be able to 4 minimize the detrimental impact of ICE enforcement actions and these include funding to support legal 5 services, as Council Member Menchaca has already 6 7 highlighted. Know Your Rights trainings as well as 8 specific legislative reform recommendations. Thev 9 are mostly state legislative reforms but we think the City Council can also hopefully support those. 10

11 But in particular, I want to ask that we think 12 critically about New York City policies that are 13 already directly feeding into these harmful ICE 14 enforcement practices. We've heard testimony today 15 about NYPD and questions about how NYPD may be 16 collaborating or may be supporting some ICE 17 enforcement actions. We have those questions as well 18 but we also want to point out that New York City must 19 end broken windows policing, which is a policy that 20 criminalizes even the smallest of offenses and puts thousands of immigrants in danger just by virtue of 21 having being fingerprinted to ICE. 2.2

These fingerprints from New York City are the primary way that ICE receives information to effectuate arrests of our community members. So,

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 174 every time New York City Police officers stop and 2 3 arrest and fingerprint somebody, those fingerprints 4 are transmitted and that is the way that ICE is 5 making these targeted arrests. New York City must stop arresting people for 6 7 crimes of poverty and crimes that are disproportionately used against vulnerable 8 9 communities, such as loitering for the purposes of prostitution which targets LGBT communities. 10 11 NYPD's policy to fingerprint anyone who is arrested, further exacerbates the harm of this 12 criminalization and funnels information directly into 13 14 the laps of ICE officers, the people who are 15 brandishing the guns and using the lethal force 16 against our immigrant communities. 17 Even in cases that are later dismissed, criminal 18 cases that are later dismissed, are resolved with 19 noncriminal violations. Again, its those arrests and 20 fingerprints that feed into this system of deportation, broken families and broken communities. 21 We hope the City Council will continue to work 2.2 23 for the City, state and federal reform that will change these systems and practices that harm our New 24 York immigrant communities. 25

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 175 2 I'm happy to answer any questions that you have 3 at the end. 4 CHAIRPERSON MENCHACA: Thank you. I have one 5 before we go to the next speaker and final speaker on the panel. The broken windows policing pieces is 6 7 enticing to think about in a kind of regulation that we can do here at that city and one question that I 8 9 have about that is whether or not we can actually mandate the police department from refusing or 10 11 stopping the police department from doing 12 fingerprinting. Is there a suggestion of how we 13 could offer a new pathway to an arrest that removes the fingerprinting but still gives the police some 14 15 ability to do something? Is there a way to separate 16 that? 17 NYASA HICKEY: You know there maybe; recently 18 there was - there's the issuance of appearance. 19 Appearances instead of desk appearance tickets, they 20 are essentially appearance tickets. 21 CHAIRPERSON MENCHACA: So, appearance is 2.2 different from desk appearance? 23 NYASA HICKEY: Yeah, as a way to stem people from having to appear in the police precincts and so, they 24 just go directly to court. Unfortunately, in those 25

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cases, people do end up being fingerprinted at one 2 3 point or another, it just doesn't necessarily happen 4 at the arrest stage. So, what can happen is that, if 5 a police officer stops somebody on the street, my understanding is that sometimes NYPD also has mobile 6 7 fingerprint devices and will fingerprint that person at that moment but sometimes not and then they are 8 9 fingerprinted when they do go to court through central booking. 10

11 So, they eventually are fingerprinted but the 12 fingerprints may be delayed as opposed to with the 13 desk appearance tickets, they are fingerprinted at 14 the precinct. So, certainly, I would advocate for a 15 better solution than just delaying the fingerprints. 16 Such as, not criminalizing these offences to begin 17 with.

18 CHAIRPERSON MENCHACA: Yeah, well that's step 19 one.

20 NYASA HICKEY: I mean, I think that's the answer 21 right.

CHAIRPERSON MENCHACA: Right, and the Council has done a lot in that vein. I guess, I'm trying to figure out if there is a way that we can create a system that wouldn't do that and maybe what I could

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 177 2 do is just pause here and just welcome anyone else 3 that can join us in that effort and on another 4 legislative fix later. NYASA HICKEY: Yeah. 5 CHAIRPERSON MENCHACA: And I'll follow up with 6 7 you on that. 8 NYASA HICKEY: Great. 9 CHAIRPERSON MENCHACA: And last and final. We 10 have one more. 11 DENNISE HERNANDEZ: Good afternoon. Thank you 12 for the opportunity to present my views to this 13 Committee. My name is Dennise Hernandez and I serve as the Education and Outreach Coordinator at UnLocal. 14 15 Through my line of work, I frequently facilitate Know York Rights presentations for community members who 16 live in fear of the deportation machine. 17 18 I am here today to thank the City Council for the 19 steps they are taking in passing this Resolution but 20 also to ground us in the lived realities of New York 21 City's most vulnerable. Every single week, I hear from immigrant families who have been in contact with 2.2 23 ICE during an enforcement operation or closely know someone who has. It is not secret that immigrations 24 in customs enforcement as an agency knows few limits, 25

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2 as they routinely facilitate civil and human rights 3 violations. At a time when immigrant communities are 4 under attack in previously unforeseen ways, it is not 5 enough to simply name one injustice within the 6 broader context.

7 It is absolutely inexcusable that ICE 8 impersonates local police officers to deceive people 9 into opening their doors, so that they can initiate 10 an enforcement action. I'm sure many of us in the 11 room can agree to that.

12 Nonetheless, we cannot assert that countering 13 this practice is about safeguarding and restoring 14 trust in the New York City Police Department. When 15 an ICE agent pretends to be a local police officer, 16 they are doing so with the intent to enter someone's 17 home by whatever means necessary, without alerting 18 them to the fact that they work for ICE. In that 19 moment, an immigrant family will not open the door 20 because they inherently trust the police. They will open the door because the calculated risk of speaking 21 to a police officer is less in comparison to speaking 2.2 23 to an ICE agent. As immigrant communities of color know very well, speaking with police officers, even 24 if it is for investigatory purposes, carries inherent 25

1	COMMITTEE ON IMMIGRATION JOINTLY WITH COMMITTEE ON HOSPITALS 179
2	risk and it is a fallacy to claim that police
3	officers are "safe" or trustworthy because we've seen
4	them aid and facilitate ICE arrests.
5	I would like to challenge this city to have a
6	closer look at the manipulative practices that are
7	happening in our own streets between ICE, the New
8	York City Police Department and immigrant
9	communities. Through our Raids Response work at
10	UnLocal, we have been in contact with families who
11	have not only been tricked by ICE's deceptive
12	practices, but also seen police officers assist ICE's
13	enforcement operations.
14	A mother in the Bronx's $40^{ ext{th}}$ Precinct had police
15	officers arrest her son on her apartments doorsteps.
16	Moments later, the young man was handed off to ICE
17	agents in her buildings basement. Another young man
18	received a call asking him to report to his
19	neighborhoods precinct. When he arrived, ICE agents
20	in vehicles were stationed right outside his 44^{th}
21	Precinct. Both are not currently in detention.
22	While it is important for the City Council to
23	pass this symbolic Resolution in solidary with New
24	York City's immigrant communities, it is clear that
25	there is much internal work that needs to be done

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2 within our city as well. To better ensure the safety 3 of immigrant communities, the NYPD must be 4 investigated with a much closer lens because they are 5 collaborating currently with ICE.

Thank you.

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7 CHAIRPERSON MENCHACA: Thank you all. We're 8 doing to do one more panel but I just want to say 9 that we want to follow up on some of the legislative ideas that have come up here and any ideas that may 10 11 not have come up, you have, please bring them over to us, we want to work on them and fast track them in 12 13 anticipation of some of the escalation that we are 14 It's not going end, especially with the seeing. 15 calendar of political, the political calendar and a presidential election. 16

17 I don't think this is going to get better at all 18 and so, we want to be as connected as we can to the 19 ground and the legislative ideas need to come up now. 20 So, we want to work with you, so please follow up 21 with us. And then the final thing I want to say is 2.2 just take care of yourselves. I know this is a lot 23 of work and the burden is pretty big in terms of the cases that you carry, each and every one of you. 24 So, 25 just stay healthy and take care of yourselves.

Thank you.

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PANEL: Thank you.

4 CHAIRPERSON MENCHACA: Final panel, if we can 5 have Anthony Beckford from the Cop Watch Patrol Unit and Black Lives Matter Brooklyn, Ellen Isaacs member 6 7 of the Camps Cosecha, New Sanctuary, Jewish Voice for Peace and then Carlos Palacio the Young Progressives 8 9 of America. If we have you come up to speak and you'll be closing us off today on the public panels. 10 11 Is there anyone else that wants to testify today? Okay, Carlos, it's all yours. 12 13 CARLOS PALACIO: Alright, well first of all, 14 thank you so much Council Member Menchaca for 15 organizing this and also the incredible work you've 16 been doing on immigration. So, my name is Carlos, 17 Carlos Palacio I am the President of Young Progressives of America. I'm an immigration activist 18 19 and I'm also a Senior Political Science Student at 20 CUNY John Jay College of criminal justice. I have 21 been working a lot on this case specifically with

22 Eric and Gaspar since the first day with my fellow 23 organizers.

And before I begin, I also want to acknowledge that just over a week ago was the one year

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 182 anniversary of Edison Barrows being freed from ICE 2 3 Detention Center and I'm actually wearing this 4 crucifix he gave me which was made out of plastic bags from the immigrant detainees at the Hudson 5 County Detention Center. And I'm wearing this honor 6 7 them and all immigrants who are currently detained and how we need to ensure their freedom. 8 9 So, we stand here today on the hills of a horrific event that took place earlier this month 10 11 when ICE agents brutally attacked Gaspar Avendano Hernandez to arrest him and shot Eric Diaz Cruz in 12 13 the face nearly killing him. 14 The days that in sued were horrific as we 15 witnessed the extent of ICE's abuse and disregard for 16 the law and human rights. I stand to voice my 17 support for this Resolution that stands before these 18 Committees, which is a crucial part in fighting back 19 and standing up for the most vulnerable in our 20 society. We can no longer allow ICE to operate with 21 impunity and identify themselves as police, enabling them to freely continue terrorizing our communities. 2.2 23 ICE has no place in our hospitals, no place in our communities and no place in New York, and as a 24 matter of fact, ICE must be completely abolished. 25 We

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 183 must also condemn the use of heavily armed sought 2 3 like teams to enforce ICE raids, which will lead to 4 many more shootings and killings of innocent civilians. It is also incumbent on this Chamber to 5 take a stance to create a real sanctuary in New York 6 7 and scrutinize the cooperation between NYPD and ICE, 8 which has been deeply troubling to witness and a 9 large part due to the broken windows policing that put so many immigrants at risk and the sharing of the 10 11 arrest records with ICE putting them in the crosshairs of ICE. 12

Now, as an immigration activist who has worked on 13 14 several other cases to stop deportations, I want to 15 make it clear that unfortunately, these events have 16 not happened in a vacuum. We have grappled with a 17 three year on slot against our immigrant communities 18 at the direction of the federal government headed by 19 Make no mistake, these policies and rhetoric Trump. 20 are part of a larger plan to advance a white 21 supremacist agenda with a goal of ethnically cleansing Latino's and immigrants of color out of the 2.2 23 country in order to maintain political and demographic control of the nation. We must rid 24 25 ourselves of this scourge of white supremacy and

COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 184 2 making defeating Trump in November a matter of 3 survival. Now, as Mark Twain famously said, history may not 4 5 repeat itself but it tends to rhyme. The moment we are living through is rhyming in a very similar 6 7 fashion to one of the ugliest eras of human history. The thing about history is that it is the harshest of 8 9 judges and a day like today we examine who is standing on the right side of humanity. 10 11 So, my message to the City Council, to the Mayor, the Attorney General, to the governor and to federal 12 13 lawmakers is, we are watching and history is 14 watching. 15 I ask that we all stand together to demand 16 justice for Eric, freedom to Gaspar, and the freedom 17 of all immigrants in the United States because no 18 human is illegal and no one should fear to exist. 19 Abolish ICE. 20 Thank you very much. 21 CHAIRPERSON MENCHACA: Thank you Carlos and the work that you do and all of the activists that 2.2 23 testified today. I think present the voice of the

city and the heart of the city and as we close this

hearing, I just want to say thank you to all those

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COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 185 2 who testified today. You heard from Carmen and 3 Edith, two mothers who not only witnessed and saw the atrocities of this administrations immigration 4 enforcement but are asking us to join them as 5 families in New York, as families who are like any 6 7 other families wanting to have a good life here in 8 the City of New York and as the Chamber, we hear 9 those voices and I want you to know that I've heard your voice. I've heard everybody's voice and we're 10 11 going to continue to work hard. 12 We have two Committees here that are now 13 positioned with testimony, incredible testimony that will continue to drive our work. That will be both 14 15 legislative budget and then just plain advocacy for 16 other chambers like in Albany and in Washington DC 17 and we're not going to stop. And that, we know that 18 there is an election on its way and maybe things will 19 change at that election but I'm not going to wait 20 until that election and I know you're not going to wait until that election. And I know we're not going 21 to wait until that election. That justice is 2.2 23 deserved today and now and there are legal service providers that are given us exactly what we need to 24

do to support them, so that we can liberate Gaspar

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2 and that we can bring justice to Eric and everyone3 else that we mentioned today.

4 I also want to lift up the question about equity and the equity and when we think about health, the 5 equity, then when we think about safety, public 6 7 safety. On the equity, we think about due process 8 and legal services. Those are all things that we 9 question right now because of the federal government. They are deteriorating our ability to bring everyone 10 11 justice and safety in health and due process and 12 we're not going to stop until that happens. And we 13 might not have all the power right now in this 14 Chamber but we're going to be able to I think 15 facilitate the momentum to bring justice across the entire country and that's going to happen here in the 16 17 largest city with the biggest minds and the biggest 18 hearts.

So, I want to say thank you to the Committee Chair, to my Co-Chair who has sent a message saying that she couldn't make it back in time but she is expressing her thanks and appreciation to all of the panelists and will join me in bringing all these things, the things we can do in the Council and then

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COMMITTEE ON IMMIGRATION JOINTLY WITH 1 COMMITTEE ON HOSPITALS 187 call for the rest to happen and again, thank you so 2 much and we'll continue this conversation. 3 Oh, the last thing I do want to say is that a lot 4 5 of conversations circled around the NYPD and I think what I'm hearing is, we might need to do another 6 7 hearing on, a joint hearing with Public Safety and Immigration to really focus on the cooperation and 8 the connection to NYPD and that came out of this 9 testimony here today. And we focused on hospitals 10 11 but NYPD I think needs to get their own moment to respond to the questions that we have as a Council. 12 So, thank you for bringing that up. 13 14 CARLOS PALACIO: Absolutely, thank you Carlos and 15 SPEAKING IN SPANISH [5:41:54-5:51:57]. 16 CHAIRPERSON MENCHACA: Thank you so much and this 17 hearing is now over. [GAVEL] 18 19 20 21 2.2 23 24 25

CERTIFICATE

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date _____ April 1, 2018_____