CITY COUNCIL CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

of the

COMMITTEE ON CIVIL SERVICE AND LABOR

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December 14, 2009 Start: 1:30pm Recess: 3:41pm

HELD AT:

Council Chambers City Hall

BEFORE:

MICHAEL C. NELSON Chairperson

COUNCIL MEMBERS:

Charles Barron Leroy G. Comrie, Jr. James F. Gennaro Melissa Mark-Viverito Rodriguez

Ubiqus 22 Cortlandt Street – Suite 802, New York, NY 10007 Phone: 212-227-7440 * 800-221-7242 * Fax: 212-227-7524 A P P E A R A N C E S (CONTINUED)

Eileen Lease General Counsel New York City Department of Citywide Administrative Services

Anjana Samant Staff Attorney Center for Constitutional Rights

Debra Martinez President Grand Council of Hispanic Societies in Public Service

James Tempro Representing James Boyle, President United Firefighters Association

Regina Wilson President United Women Firefighters Organization

Paul Washington

Zadory Smith

George Diaz President Hispanic Society for the New York City Fire Department

Casey Clayton New York City Firefighter

Mike Gimble Representing Claude Forte, President Local 375, DC37 AFSME

Serigna Srissical Secretary United Women Firefighters

1	CIVIL SERVICE AND LABOR 3
2	CHAIRPERSON NELSON: Hi, again.
3	Okay. I'm Council Member Mike Nelson and I chair
4	the Committee on Civil Service and Labor. Today
5	the Committee will be holding a hearing on
6	proposed Intro number 1093-A, a local law to amend
7	the administrative code of the City of New York in
8	relation to firefighter applicants who have
9	completed high school in the city. Welcome and
10	thank you for attending this hearing.
11	New York City firefighters play an
12	important role in keeping the citizenry of New
13	York safe. In 2009, approximately 1,600 people
14	saved or rescued by firefighters from burning
15	buildings, 1,200 from the utility related
16	emergencies and 1,800 at vehicle related accidents
17	in the city.
18	In 2006, the last time the
19	firefighter examination was held, almost 30,000
20	people registered to take the exam. Proposed
21	Intro number 1093-A would provide firefighter
22	applicants extra credits on the firefighter
23	examination if they received a high school diploma
24	or a general education development credential from
25	a New York City school or testing center. This

1	CIVIL SERVICE AND LABOR 4
2	legislation is meant to encourage a more diverse
3	pool of applicants become New York City
4	firefighters.
5	Today we've been joined by Council
6	Member Leroy Comrie, the chief sponsor of the
7	intro. I will now like to allow Council Member
8	Comrie to say a few words.
9	COUNCIL MEMBER COMRIE: Thank you,
10	Mr. Chair. I'm proud today to be the prime
11	sponsor of this resolution; it was brought to me
12	by The Vulcan Society and firefighters around the
13	city and individuals around the city that are
14	interested in increasing the level of diversity
15	within the Fire Department. It's clear and it's
16	unambiguous that there's been a problem with the
17	lack of diversity within the Fire Department of
18	New York. Clearly there have been court cases
19	that have shown that the New York City competitive
20	firefighter exam was designed in a way that
21	inadvertently discriminated against minority
22	groups.
23	Often the information needed to
24	perform well on the exam had no relation to the
25	job expected to be performed in the field. While

1	CIVIL SERVICE AND LABOR 5
2	the rates of applicants have gone up from 2002 to
3	2006, the rates in minorities that have passed the
4	exam have gone up from 2002 to 2006, they're still
5	less than 40% of the total applicant pool.
6	This legislation, which is a
7	diversity bill, will create an opportunity for
8	young people to have something to aspire to, for
9	young people that are attending our city schools
10	that are already struggling to be competitive with
11	the other schools around the Tri-state area. But
12	New York City is still not competitive with yet to
13	make sure that we still have an opportunity for
14	young people to have something to aspire to,
15	something to perform for.
16	I think we've clearly increased the
17	pool of applicants, clearly increased the
18	opportunities for young people to have something
19	to be excited about so that they could focus on
20	graduating from high school. Clearly create an
21	opportunity for diversity, especially in the most
22	diverse city of the year, of the world; not just
23	the city but the world. To make sure that we have
24	an applicant pool that is truly diverse and
25	reflective of the city.

1	CIVIL SERVICE AND LABOR 6
2	Also, to make sure that these
3	children that are trying to get a job, that are
4	trying to come out of an educational system that
5	is not truly taking care of all their needs but
6	have something to give them some hope. I think
7	that this diversity request in Intro 1093 to give
8	them an eight point credit, the applicants who
9	graduated from an inner city high school would be
10	a clear and distinct message sent from this city
11	that we want to help our children.
12	It would be a clear and distinct
13	message sent from our city that we want to make
14	sure that people that are New York City residents
15	have an extra opportunity to do well at city jobs.
16	Especially now and since the city is eliminating
17	residency as a requirement, we need to make sure
18	that our city residents that are struggling to
19	live in this city, struggling to get to the next
20	level of civil service, struggling to create
21	opportunities for themselves, have a real
22	opportunity.
23	I'm glad that we're having this
24	hearing today. I hope that we have an open and
25	frank discussion about all of the things that we

1	CIVIL SERVICE AND LABOR 7
2	need to do to make sure that our young people get
3	a real opportunity to move ahead. Thank you, Mr.
4	Chair.
5	CHAIRPERSON NELSON: Thank you
6	Council Member Comrie. Any questions before,
7	anything before I introduce the panel. I do want
8	to introduce Council Member Rodriguez, thank you
9	for joining us. And I suppose we'll go right to
10	the testimony. I guess Ms. Lease if you were
11	going to be the first.
12	EILEEN LEASE: Thank you, yes.
13	CHAIRPERSON NELSON: Thank you.
14	MS. LEASE: Good afternoon Chair
15	Nelson and other members of the Council who are
16	here today. I am Eileen Lease, General Counsel
17	for the New York City Department of Citywide
18	Administrative Services, most commonly known as
19	DCAS. I am joined today by my colleagues, James
20	Hine, our Deputy Commissioner for Citywide
21	Personnel Services and Mitchell Polusack, who is
22	the Deputy General Counsel for Personnel Matters.
23	On behalf of Commissioner Martha Kayhurst, I would
24	like to thank you for this opportunity to discuss
25	Intro 1093-A, in relation to firefighter

1	CIVIL SERVICE AND LABOR 8
2	applicants who have completed high school in New
3	York City.
4	Based upon the legal reasoning
5	discussed in detail below, DCAS opposes Intro
6	1093-A. The New York State civil service law
7	governs the employment of all individuals in
8	public service in the state of New York.
9	According to the civil service law, the local
10	administration of civil services laws I entrusted
11	to local commissions, termed municipal civil
12	service commissions.
13	The Charter of the City of New York
14	in turn, provides that the Commissioner of DCAS
15	shall have the powers and duties of a municipal
16	civil service commission under the civil service
17	law. Among these powers and duties is the
18	responsibility to determine the relative merit and
19	fitness of candidates vying for competitive class
20	positions.
21	Specifically, sub section 1 of
22	section 50 of the civil service law provides that
23	the merit and fitness of applicants for positions,
24	which are classified in the competitive class
25	shall be ascertained by such examinations as may

1	CIVIL SERVICE AND LABOR 9
2	be prescribed by the municipal commission having
3	jurisdiction. It is therefore the statutory
4	responsibility of DCAS as municipal civil service
5	commission to determine how to evaluate the
6	relative merit and fitness of candidates.
7	That these responsibilities
8	properly lie within the jurisdiction of a
9	locality's municipal civil service commission is
10	well settled by the courts 80 years ago. In a
11	case entitled matter of Kilcoin vs. Lore, the
12	highest court of the state affirmed a holding by
13	the Appellate Division that a local legislative
14	body does not, for example, have the power to
15	classify civil service positions and that such
16	power rests with the municipal civil service
17	commission of a locality.
18	It is perhaps important at this
19	juncture to note two fundamental concepts. First,
20	it is incorrect to consider the written test
21	component of any examination to be the entire
22	examination itself. The examination is, in fact,
23	the entire evaluation process whereby DCS
24	determines a candidate's relative merit and
25	fitness. This includes not only the written test

1	CIVIL SERVICE AND LABOR 10
2	but also any practical or physical test as well as
3	the incorporation of scores or points for
4	seniority and awards, where applicable. The
5	incorporation of these components does not occur
6	after the examination or evaluation process but
7	rather it is very much a part of that process.
8	Second, in addition to determining
9	whether an individual is qualified for a position,
10	it is the statutory responsibility of DCAS as the
11	municipal civil service commission to determine
12	relative merit and fitness. Consequently, the
13	evaluation process for competitive class titles,
14	can not result in simply a list of passers and
15	failers. We are Constitutionally obligated to
16	produce a rank ordered eligible list, which
17	reflects the relative merit and fitness of all
18	candidates. It is from this eligible list, which
19	appointments must be made in rank order.
20	If w put these two fundamental
21	concepts together, the necessary conclusion is
22	that every factor considered in the examination
23	process that affects an individual's place on an
24	eligible list must, in order to comport with the
25	Constitutional mandate, be reflective of the

1	CIVIL SERVICE AND LABOR 11
2	individual's merit and fitness as compared against
3	his or her fellow candidates. This is true with
4	respect to the examinations developed and
5	administered by DCAS for competitive class titles.
6	One exception to this mandate bears
7	noting and actually illustrates the over arching
8	significance of this mandate. Our examinations
9	include a credit for veterans and disabled
10	veterans. These credit appear on the examinations
11	not because a determination has been made by DCAS
12	or by anyone else that an individual's status as
13	either a veteran or disabled veteran is related to
14	that individual's relative merit or fitness.
15	Rather, these credits appear on our examination
16	because they are required by the New York State
17	Constitution.
18	In other words, any argument that
19	these credits violate the Constitutional mandate
20	that appointments be based upon merit and fitness
21	is quieted by the fact that these credits are, in
22	fact, provided for in the Constitution and are
23	therefore Constitutional.
24	These credits requiring veterans
25	and disabled veterans are Constitutionally

1	CIVIL SERVICE AND LABOR 12
2	permitted exceptions to the mandate requiring
3	merit and fitness but this reflects precisely how
4	strong the public policy is that appointments be
5	based upon merit and fitness. The only way to
6	provide a well intentioned credit not based upon
7	merit and fitness, in this case the veterans and
8	disabled veterans credit, was to actually change
9	the New York State Constitution.
10	Now that I've discussed how
11	relative merit and fitness must be ascertained
12	according to the law, and that DCAS, as the
13	municipal civil service commission for the city of
14	New York is charged with this responsibility,
15	according to the Charter. I will expand upon
16	DCAS' expertise in civil service exam
17	administration.
18	To the layperson, the development
19	of an evaluation process to determine the relative
20	merit and fitness of candidates may seem easy.
21	Many, in fact, may think how hard can it possibly
22	by to put a test together. Well, it is in fact a
23	very deliberative process that requires a high
24	degree of expertise in the specialized field of
25	testing. Ultimately, it is the responsibility of

1	CIVIL SERVICE AND LABOR 13	
2	DCAS testing experts to ensure that the evaluation	
3	process is valid, a concept with a very specific	
4	meaning in the field of testing.	
5	It means much more than developing	
6	an evaluation process, which simply sounds	
7	reasonable. Ensuring test validity requires DCAS	
8	to consider, among other things, what abilities	
9	need to be examined, how and to what degree to	
10	evaluate those abilities and other qualifications	
11	or credentials need to be included in the	
12	evaluation process.	
13	As mentioned above, an ability can	
14	not be tested and a credit can not be included	
15	merely because it sounds good. Or even to advance	
16	an honorable or worthy public policy. In order to	
17	retain test validity, only those things can be	
18	evaluated or incorporated into the exam process	
19	which had been found to be job related after a	
20	thorough job analysis. An exam, for example, can	
21	not test for typing speed if a job analysis does	
22	not indicate that typing is needed for a position,	
23	no matter how much someone might think that having	
24	typing skills is advantageous.	
25	Our decisions at DCAS are driven	

1	CIVIL SERVICE AND LABOR 14
2	not by notions that an ability is important or
3	that a qualification is desirable. Our decisions
4	are the result of rigorous analyses, which support
5	or reject the inclusion of an item in the
6	evaluation process. Understand that our strong
7	opposition to this proposal is based upon a strict
8	legal argument and does not include an analysis of
9	the proposal.
10	While the test developers at DCAS
11	are indeed trained and experienced testing
12	experts, we would never close the doors to
13	thoughtful discussions on how to evaluate relative
14	merit and fitness including discussions regarding
15	graduation from a New York City high school. But
16	we need to conclude by stating in the strongest
17	possible terms. That the passage of this
18	legislation would be contrary to the provisions of
19	the New York State Constitution, the New York
20	State civil service law and the New York City
21	Charter, all of which recognize that the
22	responsibilities of a municipal civil service
23	commission must rest with the experts, in this
24	case DCAS.
25	For these reasons, we strongly

1	CIVIL SERVICE AND LABOR 15
2	oppose Intro 1093. We are available collectively
3	to answer any questions you may have.
4	CHAIRPERSON NELSON: Thank you. Is
5	anybody else going to testify for the panel?
6	Okay. Before I'd ask questions I would just ask
7	Council Member Comrie if he has any.
8	COUNCIL MEMBER COMRIE: I think
9	that your testimony, while eloquently put together
10	is based on a premise that has nothing to do with
11	reality. No one here is questioning DCAS' ability
12	and the right to create a comprehensive test that
13	can measure the skills and the attributes of a
14	candidate for a position. No one is questioning
15	the ability of DCAS to, as you say, be reflective
16	of an individual's merit and fitness. Because
17	it's already been concluded by the court that DCAS
18	hadn't been able to do it properly. And it's
19	already been concluded by the court that DCAS
20	created tests that were unfair to the applicants
21	that were applying for the test.
22	The whole premise of this bill is
23	not to question DCAS' ability to deal with the
24	merit and fitness of developing a firefighter test
25	or an exam or developing the other issues that

1	CIVIL SERVICE AND LABOR 16
2	would qualify a person to be a firefighter. This
3	bill is clearly to create an opportunity for New
4	York City residents to have a leg up. To sit here
5	today and say that an eight point swing wouldn't
6	give a child a leg up or something to aspire to.
7	I think really smacks in the face
8	of people that are trying to find some way to
9	increase the numbers for people that want to take
10	the test to increase some excitement about people
11	to want to be firefighters. To create an aura of
12	diversity that I think is needed, clearly needed,
13	not that I think. It's clearly been demonstrated
14	and proven in the courts, is needed to increase
15	the pool of firefighter applicants that reflect
16	the diversity of the city.
17	So I don't understand the legal
18	premise for this opposition. If, in fact, DCAS is
19	going to argue that you have a test that at the
20	end of the day, whether the person's merit and
21	fitness is decided as a panel, I could sit here
22	and argue all day about the ins and out of DCAS
23	methodology. We could ask you for a breakdown but
24	I'm sure you wouldn't have it today so I don't
25	think I even want to waste time and insult myself

1	CIVIL SERVICE AND LABOR 17
2	for asking you what your methodology for
3	determining merit and fitness. What your
4	methodology for determining whether an applicant
5	is acceptable for the firefighter test. None of
6	that is in question today.
7	Our question to you simply is what
8	do you think is going to increase the numbers of
9	diversity for applicants. What is your plan to do
10	that and why would something as simple as
11	something that's already been done in other areas,
12	something that's already been done by the city in
13	all the times, creating a point system for people
14	that have graduated from city schools. Why
15	couldn't that be part of your overall focus and
16	application and test development?
17	MS. LEASE: With regard to the high
18	school credit, I don't believe we said anything
19	about foreclosing it. What we have pointed out is
20	that DCAS is constrained to including any
21	qualifications, credits or other calculations that
22	go into the score those items that are determined
23	to be demonstrative of relative fitness and merit.
24	These
25	COUNCIL MEMBER COMRIE:

1	CIVIL SERVICE AND LABOR 18
2	[interposing] A test score is not demonstrative of
3	relative fitness or merit. A test score
4	determines a person's either mental ability,
5	general knowledge, specific knowledge and the
6	reason behind coming out with this idea was to try
7	to increase the pool of happy applicants; people
8	that want to be firefighters. People that can now
9	have an opportunity for the city to touch in a new
10	and different way so that they can want to be
11	firefighters as opposed toit's like giving a
12	child a scholarship opportunity.
13	It's making an announcement from
14	the Mayor's office that if you graduate from high
15	school you get an opportunity to be a firefighter
16	if you have that desire. Why can't that part of
17	the discussion? I don't want to go down this road
18	about merit and fitness and development. I think
19	we need to focus in on what can bring the
20	applicant pool to a more diverse level.
21	MS. LEASE: And that's understood.
22	Certainly diversity is a very, very important
23	goal. I can understand your reluctance to go down
24	that road and yet we, as the municipal civil
25	service commission, are constrained to go down

1	CIVIL SERVICE AND LABOR 19
2	that road. We must limit the inclusion of such
3	items to those, which are demonstrative of
4	relative merit and fitness, that is the standard
5	that's set forth for us. And the
6	COUNCIL MEMBER COMRIE:
7	[interposing] Well, you want to then explain what
8	you mean by relative merit and fitness in regards
9	to a test score. And how an eight point swing in
10	a test score would come into any of that that
11	would have the power to deal with relative merit
12	and fitness. Since you said in your testimony
13	that you have to deal with he merit and fitness
14	compared to his or her fellow candidates. That
15	the credits that are developed based on a holistic
16	or a comprehensive approach to testing a candidate
17	on more than one level. So that you may be need
18	to break that down so I can have a better
19	understanding on why a test score could not be
20	part of a credit to give an applicant an
21	opportunity.
22	MS. LEASE: A civil service exam
23	must test to ensure that an individual possesses
24	the fundamental abilities to perform a given job
25	appropriately. Sometimes that is just a written

1	CIVIL SERVICE AND LABOR 20
2	exam; sometimes there are other components. In
3	the firefighter exam, for example, there's also a
4	physical test. Those tests are geared towards
5	ensuring that these individuals possess those very
6	specific abilities and knowledge in order to
7	perform that job appropriately.
8	The residency or rather the high
9	school graduation credit, which you're proposing,
10	we have not seen any evidence of how that ties
11	into merit and fitness, visa vee performing the
12	firefighter function. If you have analyses, if
13	you have studies, if you have data and would like
14	to share them with them, I think we've left the
15	door open. We'd be happy to talk to you about
16	that.
17	In the event that we could
18	establish that there were merit and fitness
19	established by the high school graduation
20	requirement or credit rather. Then that is
21	something that we can consider including. But
22	absent that, we believe that it would be
23	unconstitutional to include the credit, even
24	though it advances a very important lofty goal.
25	COUNCIL MEMBER COMRIE: So you're

1	CIVIL SERVICE AND LABOR 21
2	staying behind the merit and fitness to say that
3	you don't want to give a credit for high school
4	graduation to people. Even though you still have
5	the ability to do a physical test. I believe you
6	also do a psychological test. Is that correct for
7	the firefighters, along with an agility and
8	ability test? So you're definition of merit and
9	fitness according to what you stated or the civil
10	service rules and the state constitution, it does
11	not include test scoring.
12	My argument is that the ability to
13	increase the pool of eligible applicants would
14	automatically increase the ability of people that
15	have fitness or merit to be in the pool of
16	applicants for firefighters, where you can go from
17	a 40% pool of minorities to an 80% pool with the
18	right opportunity. To do the advertising campaign
19	and the notification to high schools; right now,
20	if you look at the recruiters for the military,
21	they go into the schools. They have a training
22	program and they get a much higher applicant pool
23	from people that are coming out of the, going into
24	the military even now with the Selective Choice.
25	Now why can't we do the same thing

1	CIVIL SERVICE AND LABOR 22
2	as the city, which would increase the pool, which
3	would give you people that would be determined.
4	Once you do the fundamental physical exam, the
5	psychological exam and the agility exam to give
6	you a larger pool of people that are not only more
7	diverse but people that would have the ability to
8	meet those other requirements. I understand,
9	hasn't there been a precedent Maybe I should ask
10	the last question.
11	Hasn't there been a precedent prior
12	to, for giving points on an exam for specialized
13	ideas. You mentioned veterans, disabled veterans.
14	Hadn't there been other veteran credits given for
15	people and how did you determine that formula?
16	MS. LEASE: There are other credits
17	that you've mentioned. We've already discussed
18	veterans credits, which is a Constitutional
19	exception. There are other credits such as legacy
20	credits and those are included based on a state
21	law. Frankly this administration, I think has
22	been very clear in discussing its concerns with
23	regard to the legacy credit. For those who are
24	not familiar with the legacy credit it is
25	COUNCIL MEMBER COMRIE:

1	CIVIL SERVICE AND LABOR 23
2	[interposing] I'm not familiar with that. Can you
3	tell me what that is?
4	MS. LEASE: Yes. The legacy credit
5	gives additional credits to children and siblings
6	of firefighters and police officers, I believe,
7	who have been killed in the line of duty. And
8	this is based upon a state law. Our concern,
9	frankly, is that if it is challenged it may well
10	be found to be Constitutionally infirmed as
11	similarly we understand the policy concerns.
12	We understand the feeling that it
13	would be a good thing, a beneficial thing to give
14	a leg up to folks who have lost a parent or a
15	sibling serving in the line of duty. But
16	nonetheless we have the same concerns with regard
17	to merit and fitness. We have not been able to
18	identify how this relates to merit and fitness.
19	So again, if challenged in the courts we believe
20	that they may be found Constitutionally infirmed.
21	COUNCIL MEMBER COMRIE: How long
22	has the legacy credit been in place?
23	MS. LEASE: Let's see. They're
24	pretty recent. Let's see, let's see. The parent
25	was just before September 11th and the sibling was

1	CIVIL SERVICE AND LABOR 24
2	right after 9-11.
3	COUNCIL MEMBER COMRIE: And it
4	hasn't been challenged in the courts so far,
5	correct?
6	MS. LEASE: It hasn't thus far. We
7	also have a residency credit. That is something
8	which enables applicants to establish that they
9	are residents of the City of New York to get
10	additional credits on their scores as a result of
11	that. That is something, which has been
12	challenged in the Midwin case and was upheld to be
13	Constitutional and could be reflective of merit
14	and fitness.
15	COUNCIL MEMBER COMRIE: Well, the
16	residency credit is an issue that we need to work
17	on also because the proof for residency is not
18	high enough to ensure that a lot of the applicants
19	are not faking the residency to get in. The
20	legacy credit, which has not been challenged
21	because it only makes sense and it has an
22	emotional connection to getting applicants to stay
23	in the Fire Department.
24	I think that this will not be
25	challenged either because it gives you also

1	CIVIL SERVICE AND LABOR 25
2	another emotional opportunity to connect the
3	children at the high school level to, again, I
4	keep hating to say the same thing. But you give
5	children a real opportunity to have a goal and a
6	desire. If you can tell a ninth grader that if
7	you meet a certain obligation, you can be a
8	firefighter and you can get an eight point credit
9	coming out of high school to be a firefighter.
10	If you tell that to a ninth grader,
11	you're going to get a more diverse pool of
12	applicants. You're going to get more female
13	applicants. You're going to get a better set of
14	people that are prepared and willing to be
15	considered fit and meritorious to be an applicant.
16	I would appeal to you that in your development of
17	your exams and in your development of the psyche
18	to create a pool of applicants that it only makes
19	perfect sense, even more than, I would say the
20	residency credit.
21	I just had to establish that I live
22	in my Council district. I had to come up with six
23	different proofs of residency. Again, I don't
24	know what you use for the firefighter to prove
25	residency. But to come up with six different

1	CIVIL SERVICE AND LABOR 26
2	proof of residency, my passport, my driver's
3	license, four utility bills plus another bill
4	stating my name and address. At first I was a
5	little upset about that but then I realized in the
6	face of everything that I'm trying to do, it only
7	makes sense. And they asked me, actually, for my
8	income taxes. They know how much I make so it's
9	not a big deal for me. Everything, my whole life
10	is public. How much I make, how much I fundraise,
11	everything. So I'm used to living under a wide
12	window.
13	I think that clearly the issues of
14	proving residency from my understanding with the
15	Fire Department is not that extensive and it needs
16	to be more extensive. My issue with creating a
17	high school opportunity I think only lends to the
18	ability of your department to have a better pool.
19	I don't think anyone that would want to dismiss an
20	opportunity to have a wider pool of applicants
21	that would be keen to be fire fighters. I think
22	that this, and marketed properly, would give the
23	Mayor's office and DCAS and all of the people that
24	are trying to recruit a diverse applicant pool, a
25	greater ability to actually make that happen.

1	CIVIL SERVICE AND LABOR 27
2	I'm trying to get away from all of
3	the means and fitness parts of the test. While I
4	think there are some flaws in that too that need
5	to be dealt with, I'm just trying to target on an
6	opportunity here that I think would be lost. I
7	think we need to focus on making it. I hear from
8	your statement you're willing to somewhat consider
9	it so I'm trying to just pound that in as opposed
10	to worry about some future law suits or some
11	future arguments that may or may not happen.
12	I think that we can get state
13	legislation to follow up on this if we push it
14	through the city. I think we could give an
15	opportunity to back it up on a state wide level,
16	hopefully, to make that happen. Because I don't
17	think any municipality in this state would not
18	want their local children to miss an opportunity
19	to be given an extra credit for their high school.
20	To let them know in high school that they could
21	have an opportunity to be in their local fire
22	department, to get them through a curriculum to
23	make that happen.
24	I just heard that today, it's in
25	the wrong Council Member's district. But there's

1	CIVIL SERVICE AND LABOR 28
2	a fire fighter school in the city or a school
3	geared to fire fighting. He's not here at the
4	moment so he's not taking hombrage [phonetic] with
5	me. But I think that clearly that the ability to
6	let children know, especially in a city where we
7	have a 40% drop out rate or 60% drop out rate that
8	we have children that could aspire to something
9	makes a lot of sense to me.
10	I want to pass back to my Chair
11	while I come up with some arguments before you
12	leave. But I think that clearly I'm working from
13	a different perspective. The issues of the test
14	and DCAS and determining the fitness and merit, I
15	think, clearly are other things that we need to
16	work on also. But I'm just focusing on my piece
17	of the rock at the moment. So thank you. Thank
18	you Mr. Chair.
19	CHAIRPERSON NELSON: Thank you
20	Council Member. We've been joined by Council
21	Member James Gennaro and Melissa Mark-Viverito.
22	We had a question from Council Member Rodriguez.
23	I'm sorry. One other thing, if you're tired, if
24	you need to sit down, the Sergeant at Arms has
25	informed me that we have opened up the room next

1	CIVIL SERVICE AND LABOR 29
2	door. It's technically the cafeteria room. And
3	the sound will go across to it as well. So
4	anybody that would feel more comfortable, avail
5	yourself to that opportunity. Thank you.
6	COUNCIL MEMBER RODRIGUEZ: I think
7	that first of all, we definitely have to agree
8	that diversity is something that we have to
9	address. Not only in the Fire Department but in
10	other institutions in New York City. I believe
11	that when we look at our firefighters, we have to
12	have a lot of respect for the work that we do
13	everyday. But now what we are saying is that
14	Black, Asian, Latino, women are not happy on the
15	number that we have at the Fire Department. The
16	question is how much does the exam play a role in
17	the number that we have inside the Fire
18	Department?
19	So I have no doubt that we have to
20	look at it and see, revise it and see if there is
21	something that we can do. I think that in '93,
22	looking for giving credit to our people who finish
23	high school will help a lot to bring more women,
24	Black, Latino, Asian, into the Fire Department.
25	My question is when was the last time that the

1	CIVIL SERVICE AND LABOR 30
2	exams were revised?
3	MS. LEASE: The last time that the
4	exam was revised was it was developed in 2006 and
5	administered in 2007. That was exam 6019.
6	COUNCIL MEMBER RODRIGUEZ: Did you
7	look at how the exam who had impact on those
8	particular group that are not represented?
9	MS. LEASE: We looked at the exam
10	to come up with an examination that we felt best
11	measured the ability of candidates to perform as
12	firefighters. I can say that exam 6019 is
13	something of a departure from the prior exams
14	based on developments in testing methodologies
15	that had occurred.
16	COUNCIL MEMBER RODRIGUEZ: Was DCAS
17	the only institution that went under the final
18	approval of this exam or were there other
19	institutions, any other body of the government
20	that also played a role in that final exam?
21	MS. LEASE: We did work with some
22	outside consultants and we used subject matter
23	experts who come from the Fire Department. But I
24	believe that was the breadth of the panel
25	involved.

1	CIVIL SERVICE AND LABOR 31
2	COUNCIL MEMBER RODRIGUEZ: So you
3	mean that can we also work together with DCAS in
4	case that we continue with this introduction so
5	that we can have the experts from DCAS helping us
6	on this particular introduction.
7	MS. LEASE: We would be happy to
8	work with you. Again, diversity is a goal that is
9	important to everyone; it's something that
10	everyone would like to see. We have restrictions
11	on our end, though. So we need to sit down
12	together. We need to look at analyses. We'd need
13	to look at data and to see whether this proposal
14	or something like it would also mesh with the
15	concept of relative merit and fitness, which as
16	much as people might like to get away from it.
17	That is the fundamental underpinning of the civil
18	service examination. We must ensure that the
19	exams test for relative merit and fitness.
20	COUNCIL MEMBER RODRIGUEZ: So you
21	would be open to
22	MS. LEASE: [interposing] We would
23	be happy to talk to you.
24	CHAIRPERSON NELSON: Okay, thank
25	you. So basically you're sure that this would be

1	CIVIL SERVICE AND LABOR 32
2	unconstitutional, violation of our charter to do
3	it through this introductions. It would cause for
4	us to try to work to get revision to the charter.
5	So we'll go to court, if I imagine if the Council
б	is so bold to push forward with this.
7	MS. LEASE: We believe that the
8	authority in terms of the civil service
9	examination process does lie solely within DCAS'
10	purview. Such that moving forward with this
11	legislation would be unlawful. That being said,
12	again, we would be happy to sit down and speak
13	more about this, explore it more and see whether
14	there is something that is both Constitutionally
15	permissible and that furthers a lofty goal.
16	CHAIRPERSON NELSON: Refresh my
17	memory, residency requirement and veterans'
18	advantage. How was that actually put into place?
19	MS. LEASE: The veterans' credit is
20	a state constitutional exception. The residency
21	credit, goodness, that goes back an awfully long
22	time, 1994. Again, that's something that had been
23	challenged in the court system, a case called
24	McGuinn and was upheld.
25	CHAIRPERSON NELSON: It is fairly

1	CIVIL SERVICE AND LABOR 33
2	understood that the familiarity with the New York
3	area would improve a firefighter's relative merit
4	and fitness. I always felt that somebody was fit
5	both ways, that they should be able to do a job
6	and not just impose somebody who weighs 50 pounds
7	and is three feet or whatever. We can't get
8	totally out of control with this. If I'm in a
9	burning building, I'd like to be able to be
10	carried out by somebody.
11	MS. LEASE: I think most people
12	would.
13	CHAIRPERSON NELSON: We can't get
14	ridiculous in certain areas, I'm sure. Any of my
15	colleagues. You had a couple of follow ups?
16	Council Member Comrie again.
17	COUNCIL MEMBER COMRIE: When is the
18	next exam scheduled?
19	MS. LEASE: I believe the next
20	examination will be taking place in 2012, 2011?
21	2011.
22	COUNCIL MEMBER COMRIE: Okay. Has
23	the exam been developed yet?
24	MS. LEASE: It has not been
25	finalized at this point now.

1	CIVIL SERVICE AND LABOR 34
2	COUNCIL MEMBER COMRIE: And who has
3	been invited so far to collaborate to put the exam
4	together and develop your criteria for merit and
5	fitness?
6	MS. LEASE: Normally, we
7	participate by having DCAS sometimes along with
8	outside experts, testing experts and subject
9	matter experts. As you pointed out, there is
10	ongoing litigation at this juncture so we're not
11	sure as to whether we will be following precisely
12	the same process as we have in the past.
13	COUNCIL MEMBER COMRIE: Had you
14	invited firefighters or retired firefighters to
15	give you some ideas or suggestions in the past?
16	MS. LEASE: Firefighters are
17	serving as subject matter experts for us.
18	COUNCIL MEMBER COMRIE: Okay. So
19	you said you have test experts and subject matter
20	experts?
21	MS. LEASE: Correct.
22	COUNCIL MEMBER COMRIE: And do you
23	also have educational experts on developing the
24	test or language experts to make sure that the
25	test verbiage is easily understood?

1	CIVIL SERVICE AND LABOR 35
2	MS. LEASE: We have
3	psychomatricians who are experts in developing
4	tests as a matter of course. They do look for all
5	of these things. They need to make sure that the
6	content of the exams is valid, that the exams are
7	testing at an appropriate level, etc.
8	COUNCIL MEMBER COMRIE: But the
9	other components, do you do those as well, the
10	agility and the physical test? Is that under DCAS
11	purview or is that FDNY that does the components
12	of the test?
13	MS. LEASE: Yes, we developed it
14	but the test is administered by the Fire
15	Department.
16	COUNCIL MEMBER COMRIE: Okay, all
17	right. Do you know what the percentage weight is
18	for each component of the test?
19	MS. LEASE: The agility component
20	that you mentioned is now being administered as a
21	pass fail component. It's a relatively new,
22	pretty well accepted across the country exam call
23	the CPAT.
24	COUNCIL MEMBER COMRIE: And it's a
25	pass fail component.

1	CIVIL SERVICE AND LABOR 36
2	MS. LEASE: That's correct.
3	COUNCIL MEMBER COMRIE: And what
4	about the agility?
5	MS. LEASE: That is the agility.
6	COUNCIL MEMBER COMRIE: I mean, I'm
7	sorry, what about the psychological? When you
8	talk about merit and fitness, what are the
9	percentages that you weigh the written to the
10	psychological to the physical.
11	MS. LEASE: The psychological exam,
12	a candidate merely has to pass the psychological
13	exam.
14	COUNCIL MEMBER COMRIE: It's a pass
15	or fail.
16	MS. LEASE: That's correct.
17	COUNCIL MEMBER COMRIE: And then
18	the written is just whatever the score is at the
19	end of the day. Is the score weighted by any
20	variables at all? Applicant scores, has it ever
21	been weighted or curved or balanced to anything?
22	MS. LEASE: There is a very, very
23	complicated scoring system and I'd be doing you a
24	great disservice if I tried to explain it to you.
25	It is really one of those testing experts that

1	CIVIL SERVICE AND LABOR 37
2	would have to do that?
3	COUNCIL MEMBER COMRIE: So what
4	you're telling me is that what score is not
5	necessarily what you get because of variables that
6	are too complicated to explain? That's going down
7	a scary path.
8	MS. LEASE: Not at all, sir. What
9	I'm saying is it would be someone who is a testing
10	expert that would be best qualified to explain the
11	process to you and we would be happy to do that.
12	COUNCIL MEMBER COMRIE: So the
13	written exam is not an A, B, C, D exam? It
14	entails questions and answers or paragraphs and
15	written theory?
16	MS. LEASE: It changes from exam to
17	exam. As I said, we had recently updated it.
18	There are some multiple choice questions. There's
19	speeded judgment tests.
20	COUNCIL MEMBER COMRIE: in the
21	written part there's speeded judgment?
22	MS. LEASE: Yes.
23	COUNCIL MEMBER COMRIE: Okay.
24	Well, again, you've opened up a whole new can of
25	worms that I didn't want to get in to. I didn't

1	CIVIL SERVICE AND LABOR 38
2	realize that the test was not a test that if you
3	made certain marks you got a certain grade. Now
4	you're telling me that it's
5	MS. LEASE: [interposing] Again,
б	I'm merely saying that I'm not in the best
7	position to explain that to you. I'm not saying
8	that at all and we'd be happy to explain that to
9	you when someone with the necessary expertise is
10	with us.
11	COUNCIL MEMBER COMRIE: Okay. All
12	right. I'm okay with that because I'm really not
13	focused on that anyway. I'm focused on getting
14	you to incorporate the eight points and try to
15	understand the merits and the opportunities that
16	are here to increase the applicant pool to make a
17	more diverse applicant pool. And again, excite
18	children in high school about a civil service
19	career opportunity that is second to none.
20	The firefighters are people that
21	are recognized and applauded and lauded as a
22	profession that people need. That are aspired to
23	or are treated with reverence. I think that it's
24	a position that gives you a great sense of self
25	esteem, a great sense of obligation as well

1	CIVIL SERVICE AND LABOR 39
2	because you're saving people's lives. I think the
3	ability to motivate young people to want to be a
4	firefighter is a unique opportunity that this city
5	should take advantage of.
6	I want to thank Mr. Chair for
7	holding the hearing. I hope that we can sit down
8	and have some more detailed discussion. I'd be
9	happy to provide data on the motivational
10	qualities, why this eight points should be given.
11	I'd be happy to find some psycho-matricians to
12	support my point of view and the point of view of,
13	I think, many people around the city. So again,
14	thank you.
15	CHAIRPERSON NELSON: We've been
16	joined by Council Member Charles Barron, who has a
17	question.
18	COUNCIL MEMBER BARRON: I probably
19	don't have a question that you couldn't answer in
20	the context of this kind of thing that we do. But
21	to hide behind the Constitution, to hide behind
22	legality, to hide behind meritocracy is bogus.
23	Whatever process you use, you're using is
24	rendering a racist result and something has to be
25	done. So we can't sit here and have this hearing

1	CIVIL SERVICE AND LABOR 40
2	and you talk all the legalese. You didn't think
3	of that when we were being discriminated against.
4	Because we know in this country, if
5	there isn't some kind of affirmative action, if
6	there's some kind of something done and you just
7	deal with meritocracy and who's the most fit, we
8	stay behind. Because there are those in this
9	society, because of the pigmentation of their
10	skin, have a privilege and an advantage. If we
11	sit here and say that we're not going to do
12	anything and put the Constitution out there and
13	laws out there and the city charter.
14	The charter doesn't allow
15	discrimination either. The Constitution doesn't
16	allow discrimination. If you could sit back and
17	allow for the Fire Department to be as lily white
18	as it is and you don't interject anything on
19	discrimination on that wise and we come with some
20	possiblewe are a legislative body. We know the
21	law. We know this might go to court. If that's
22	the case, we'll deal with it in court.
23	But I just think just coming from
24	you, I just got here. I didn't hear all the
25	testimony but just the exchange with Council

1	CIVIL SERVICE AND LABOR 41
2	Member Comrie, it just seems like a cold, callous,
3	that's the law, we can't do nothing about it. So
4	what do you suggest that we do to stop this
5	discrimination and why can't we challenge that
6	law, challenge that Constitution. And we join us
7	and say something like this has to happen and then
8	we're going to look and see.
9	Because law is murky and it's about
10	interpretation, which is why they have courts. So
11	I don't understand why you aren't more supportive.
12	I was reading your statement and the Constitution
13	and all of that. To me, it's hiding behind law
14	when the spirit of what's supposed to be happening
15	here is to stop the racism in the Fire Department.
16	MS. LEASE: We are, of course,
17	constrained to uphold the law, which is why we
18	limited our discussion to the legal argument
19	today. Perhaps what you weren't here for, though,
20	was also really our invitation to sit down with
21	you, with Council Member Comrie, with anyone who
22	cares to participate. And to figure out whether
23	there is some way to tie this proposal or the
24	spirit of this proposal to the concept of merit
25	and fitness. If we're able to do that, then we

1	CIVIL SERVICE AND LABOR 42
2	feel comfortable with that.
3	COUNCIL MEMBER COMRIE: Well, then-
4	-excuse me for cutting. I wasn't here. It would
5	have been better for you not to write that we
6	oppose this. Because I'm going by what you wrote,
7	your opposition to it. It's not comfortable being
8	invited to a party and a get together that you
9	already told us that you're rejected and opposed
10	to it. To me, you could have stayed open.
11	I always look, when we start to
12	negotiate things, just the spirit of things. You
13	could have easily written and still stuck by your
14	Constitutional law. We think this may not be
15	legal but we're open and we're not opposing it at
16	this point. At this point we want to remain open
17	to really sit down and hear your discussions and
18	arguments and see if things. And acknowledge that
19	the racism. Do you acknowledge that?
20	MS. LEASE: I would not acknowledge
21	that racism exists.
22	COUNCIL MEMBER BARRON: Oh, you
23	wouldn't.
24	MS. LEASE: No.
25	COUNCIL MEMBER BARRON: You

1	CIVIL SERVICE AND LABOR 43
2	wouldn't
3	MS. LEASE: [interposing] But I do
4	agree that enhanced diversity is a lofty goal.
5	COUNCIL MEMBER BARRON: Enhanced
6	diversity?
7	MS. LEASE: Yes.
8	COUNCIL MEMBER BARRON: That's a
9	cute way of sayingenhanced diversity. Why isn't
10	there diversity? Why do you have to answer it?
11	MS. LEASE: That's a bit too
12	philosophical for right this moment.
13	COUNCIL MEMBER BARRON:
14	Philosophical, philosophical? This is very
15	practical. This is not philosophy. I'm not
16	talking philosophy; I don't even know how to spell
17	the word. I'm not into philosophy. I'm into
18	practical results. What's philosophical about an
19	overwhelming 80%, 90% of the firefighters being
20	white. What's philosophical about that? I'm just
21	asking you if you have to enhance diversity, I'm
22	trying to find something that makes me think that
23	you're serious about this and you're not playing
24	us. And that you're not coming here and just
25	giving us the pat answers around legality and

1	CIVIL SERVICE AND LABOR 44
2	meritocracy and fitness and all of that.
3	I just don't understand. If you
4	have to enhance diversity, isn't that an admission
5	that something's wrong?
6	MS. LEASE: Without saying anything
7	further about that, I would only say that
8	diversity is something which is, generally
9	speaking, a lofty goal. And it's something that
10	we would like to see in this and every other
11	position within the city.
12	COUNCIL MEMBER BARRON: How come we
13	don't have diversity to the lofty point or level
14	that you think it should be at? What is your
15	explanation? And you owe us one. You owe us an
16	explanation. You can't just, I'm not here for
17	that. What is your explanation for why we're not
18	at that lofty goal that you are so embracing?
19	MS. LEASE: Well, we're not at that
20	lofty goal but I will say that as far as the
21	numbers seem to bear out, there does seem to be a
22	move in the right direction. Over 40% of the
23	applicant pool on the last exam, which was exam
24	6019 was minority.
25	COUNCIL MEMBER BARRON: How many of

CIVIL SERVICE AND LABOR 45
them got hired?
MS. LEASE: I don't have the
numbers
COUNCIL MEMBER BARRON:
[interposing] That's all that matters. What
matters is not what's in the applicant pool, who
makes it on the payroll of the Fire Department.
MS. LEASE: Not that many people
have made it on the payroll based on this exam.
It's
COUNCIL MEMBER BARRON:
[interposing] Right. So I'm asking you once
again. If you don't even see it as a problem or
if you're not even acknowledging that a problem
exists. This is what you might call
philosophical. A lot of whites in America think
racism is gone because Barack Obama got elected
President. So they no longer see it as a problem
and that now we're living in post racial society.
It's very difficult to get people to see racism as
a problem, to acknowledge the problem.
You almost could never get rid of a
problem if you're pretending, if you're acting
like it doesn't exist. Or if you're misdiagnosing

1	CIVIL SERVICE AND LABOR 46
2	it and making us think that it's just we need a
3	little more diversity. I'm just trying to get
4	from you, where do you stand in diagnosing the
5	problem we're having here? Are you acknowledging?
6	Could you, in a city that's 62% people of color
7	and such a small, tiny percentage of the Fire
8	Department, do you acknowledge that some
9	discrimination or racism might possibly exist?
10	MS. LEASE: I acknowledge that it
11	would be good to see enhanced diversity in the
12	Fire Department
13	COUNCIL MEMBER BARRON:
14	[interposing] No further questions. You answered
15	the question more than what you think.
16	CHAIRPERSON NELSON: No, I
17	appreciate she was just taking perhaps the safest
18	way out. I understand that. I understand your
19	line of questioning, Council Member.
20	COUNCIL MEMBER BARRON: It's really
21	frustrating when you bring problem solvers in here
22	that don't even want to acknowledge that we have a
23	problem. It's very difficult to see you as a
24	partner in problem solving, you don't even think
25	it exists. That's why it continues to exist and

1	CIVIL SERVICE AND LABOR 47
2	people have to do all kinds of things to get
3	justice and get things to change because we go
4	through these kind of exchanges with individuals.
5	You wouldn't even get fired or nothing if you just
6	said, it's a problem. There may be some
7	discriminatory.
8	Could you admit this? This is my
9	last question.
10	CHAIRPERSON NELSON: Okay,
11	Councilman.
12	COUNCIL MEMBER BARRON: Could you
13	admit that whatever you're doing, the end results
14	of it is the discriminatory toward people of color
15	because we haven't been able to get in and we're
16	not stupid.
17	MS. LEASE: Now, Council Member
18	Barron, we came here in the spirit of trying to
19	open discussions regarding the spirit behind this
20	introduction. Even though we feel that it is
21	potentially a Constitutional issue and even though
22	we feel that we have the sole authority to address
23	this issue or to come up with a law, a credit that
24	addresses this issue.
25	As I hope I've been clear today, we

1	CIVIL SERVICE AND LABOR 48
2	are happy to sit down and discuss ways to figure
3	out whether this proposal is something that can be
4	incorporated. We would gladly work with whomever
5	wishes to participate to figure out whether there
6	is a Constitutional way to incorporate the spirit
7	of this proposal so that the very important goals
8	could be advanced.
9	COUNCIL MEMBER BARRON: Well, that
10	sounds great and I hope your heart is in the right
11	place. But when people have difficulties
12	acknowledging that there is a problem. If you see
13	frustration and anger coming from me it's because
14	we've been through this for a long time with
15	Safer, with Scapetta. Our communities, we've had
16	this kind of conversation, the same kind of
17	language used and no progress.
18	When I have people that commit to
19	work with us and make some progress, I just like
20	to hear something a little different. That says
21	to me this is not another okey doke. This is not
22	another, let me just use language that appears
23	we're all going to work together. The end result
24	gets us no where. One of the ways that I think
25	people can work together is when they can both

1	CIVIL SERVICE AND LABOR 49
2	agree.
3	I used to teach negotiating
4	techniques. Both have to agree that there is a
5	problem. If we come to the point where one party
6	has similar definitions of it and when that
7	doesn't occur, then I have real concern where this
8	thing is going to go. This is part of the open
9	discussion that you said you were hoping to have.
10	This is a part of it.
11	CHAIRPERSON NELSON: I would say,
12	of course, this is a touchy issue and there's land
13	mines all around. I appreciate your position,
14	where you're coming from. I think you handled the
15	land mines well. Whether, where your heart may be
16	somewhere else and your head also, I appreciate
17	the way you answered it. I know where Council
18	Member Barron's coming from. It's no fault of
19	your own or anybody at this adieus over here. But
20	it is really intriguing that there is such a small
21	component make up of people of color as
22	firefighters, knowing that they could do as good a
23	job or whatever as anybody else. That really, I
24	think, is why we're pursuing this issue to make
25	the Fire Department certainly more diversified.

1	CIVIL SERVICE AND LABOR 50
2	You pretty much addressed that without falling
3	into any traps. And I think you did a good job
4	with that. Again, my feelings are for what
5	Council Member Barron has been saying, it just
б	seems to be an obvious thing to anybody out there.
7	But thank you for that.
8	COUNCIL MEMBER BARRON: Just one
9	last thing, with all due respect.
10	CHAIRPERSON NELSON: Sure.
11	COUNCIL MEMBER BARRON: We're not
12	trying to trap nobody. I'm just
13	CHAIRPERSON NELSON: [interposing]
14	Maybe it's a poor choice of words, Charles.
15	COUNCIL MEMBER BARRON: I just want
16	to let you know when I see on here, I strongly
17	oppose this. To me, I was just trying to get them
18	to be more open, honest partners. I'm not trying
19	to lay a trap or nothing like that, to be open and
20	honest, sincere, no nonsense partners in this.
21	When you strongly oppose something before you even
22	sit down with us in an intimate discussion tells
23	me that you come here with a prejudice already, a
24	preconceived notion that this is not going to
25	happen, this is not something we're going to do.

1	CIVIL SERVICE AND LABOR 51
2	And that's what I'm trying to loosen up here. If
3	we're going to make progress, you can't strongly
4	oppose something you haven't sat down with us to
5	really get all of the details and some of the
6	additional information that we have on this topic.
7	MS. LEASE: Understood.
8	CHAIRPERSON NELSON: A poor word,
9	trap, you're right. I didn't want you to fall
10	into a hole, okay. Put it that way. Okay. Sure,
11	Council Member Rodriguez.
12	COUNCIL MEMBER RODRIGUEZ: Can we
13	then have as your final word that instead of
14	opposing that you are committed to working in
15	collaboration and be open to this introduction
16	1093?
17	MS. LEASE: Because of the legal
18	infirmities we have to oppose the legislation.
19	Conceptually, we are happy to continue working
20	with you.
21	CHAIRPERSON NELSON: That's the way
22	negotiations go, Council Member. We have hope
23	that we will move forward in this arena. Oh,
24	Council Member Mark-Viverito.
25	COUNCIL MEMBER MARK-VIVERITO:

1	CIVIL SERVICE AND LABOR 52
2	Thank you, Mr. Chair. I apologize because I did
3	step out so if this was asked. But in terms of
4	the current test, there is information or I guess
5	questions asked about whether or not you reside in
6	the city. So what is expected of the applicant to
7	provide to prove that and to what extent do you
8	follow up on that as a city, kind of ensure that
9	that is the case?
10	MS. LEASE: My understanding is
11	that the usual sort of indicia of residency are
12	explored. This process is handled by the Fire
13	Department. But things such as what was discussed
14	earlier. The location from which one is
15	registered to vote, where one files income taxes
16	from, a lease, a deed, utility bills.
17	COUNCIL MEMBER MARK-VIVERITO: But
18	are these questions that are asked yes or no or do
19	they have to provide that information?
20	MS. LEASE: They must provide that
21	information. It's a residency credit which is
22	requested and subsequently proof of residency must
23	be established.
24	COUNCIL MEMBER MARK-VIVERITO:
25	Okay, thank you.

1	CIVIL SERVICE AND LABOR 53
2	CHAIRPERSON NELSON: Okay. Any
3	further questions from any committee members or
4	non-committee members? Okay. We thank you for
5	your testimony. The new panel, please Anjana
6	Samant center for Constitutional rights, James
7	Tempro Vulcan Society, Debra Martinez, Grand
8	Council of Hispanic Societies in Public Service,
9	how about Regina Wilson, United Women's
10	Firefighters. We should get in there Paul
11	Washington on deck, Paul. That's not Paul.
12	Sorry, there's another Paul Washington that I
13	know. Whoever, want to draw straws or have arm
14	wrestling, whoever wants to go first.
15	AJANA SAMANT: Okay, I think I drew
16	the short straw.
17	CHAIRPERSON NELSON: There you go.
18	MS. SAMANT: Members of the
19	committee, Council Members, members of the public,
20	I want to thank everyone for holding this hearing
21	and I want to thank committee members for inviting
22	us to testify today. My name Anjana Samant, I'm a
23	staff attorney at the Center for Constitutional
24	Rights here in New York City.
25	For the past seven years the Center

1	CIVIL SERVICE AND LABOR 54
2	for Constitutional Rights along with co-counsel at
3	the law firms of Levy Ratner and Scott & Scott has
4	represented the Vulcan Society, a fraternal
5	organization of Black firefighters here in New
6	York. First in administrative proceedings and now
7	in a federal class action law suit challenging the
8	New York City Fire Department's racially
9	discriminatory hiring practices.
10	For more than three decades the
11	entrance exams used by New York City to fill entry
12	level firefighter positions have excluded African
13	Americans and Hispanics from employment in the
14	FDNY at alarming rates. However, I am not here
15	today to discuss the lawsuit relevant background.
16	However, it's useful for understanding the reason
17	why the pending legislation would be helpful. But
18	I would specifically like to discuss why proposed
19	Intro 1093-A, if passed, would be a very easy and
20	effective way not only to increase diversity in
21	the Fire Department but also to ensure that the
22	Fire Department continues to provide the highest
23	quality service to and protect the safety of all
24	communities in New York City.
25	As the committee is no doubt aware,

1	CIVIL SERVICE AND LABOR 55
2	every professional fire department in every major
3	metropolitan city in the United States is more
4	diverse than New York's. Los Angeles, Boston,
5	Philadelphia, San Antonia, Baltimore and Chicago
6	all have firefighting forces that are anywhere
7	from 30% to 50% Black and Latino. New York City's
8	Black and Latino firefighting force is only at
9	around 3%. It has been stuck at this rate from at
10	least the early 1990s.
11	New York did have a minority hiring
12	preference imposed by court order for one hiring
13	cycle in the 1970s. And as a result of that court
14	ordered ruling, the percentage of African
15	Americans in the ranks of the FDNY rose from about
16	3% to about 7% in the early 1980s. But since
17	then, the figure has slid right back down to about
18	3%. This is an embarrassment for New York City,
19	where as of 2008 the relevant labor pool is
20	approximately 29% African American and 32%
21	Hispanic.
22	CCR and the Vulcans believe that
23	the written firefighter exams is the biggest
24	barrier to becoming a member of the FDNY and it is
25	the centerpiece of our legal challenge. The

1	CIVIL SERVICE AND LABOR 56
2	written test unfairly weeds out African Americans
3	and Hispanics. And the exams used by the city
4	have done so for the past at least 30 years. The
5	1973 lawsuit brought by the Vulcan Society
6	challenged the FDNY's use of one such written
7	test, which a federal judge found to have
8	discriminated against minority firefighters,
9	applicants in violation of the United States
10	Constitution.
11	This committee is also no doubt
12	aware that this past summer the Vulcans in the
13	lawsuit that's currently pending involving the
14	Vulcan Society, another federal judge ruled that
15	the 1999 and 2002 New York City Firefighter Exams
16	also discriminated against African Americans and
17	Hispanic firefighter candidates. And that those
18	exams, contrary to DCAS' position, were not
19	sufficiently related to the job of firefighting.
20	Also, according to the city's own
21	data related to the most recent firefighting exam,
22	which was given in 2007, I believe. This latest
23	exam also had a significant adverse impact on both
24	African American and Hispanic candidates. This is
25	particularly troubling because a candidate's

1	CIVIL SERVICE AND LABOR 57
2	position on the current firefighter eligibility
3	list from which the Fire Department hires in rank
4	order is now determined exclusively by a
5	candidate's written score.
6	As a result, Blacks and Hispanics
7	as a group tend to fall significantly further down
8	on the list than do white candidates. They're
9	severely underrepresented among the top 4,000
10	candidates on the list, which is the portion of
11	the list from which the FDNY typically hires. As
12	a result, the prospects for increased diversity in
13	the firefighter ranks in New York City, even under
14	the current hiring system remains very bleak.
15	The proposed New York City high
16	school credit has the potential, however, to
17	ameliorate this outlook. Before getting into the
18	credit, I do want to touch on one issue that folks
19	have talked about today and that is namely the
20	residency credit. While the purpose of the
21	residency is laudable, you want to give
22	consideration to hiring firefighters from within
23	the communities that they're going to go out and
24	serve, as a practical matter, the residency credit
25	has been marred by fraud.

1	CIVIL SERVICE AND LABOR 58
2	Candidates who took the recent
3	exams had a five point credit applied to their
4	overall exam score if they could establish that
5	they were residents of New York City. However, as
6	we learned through the Vulcan's litigation,
7	individuals living outside of the five boroughs of
8	New York have often claimed residency within the
9	city by using the addresses of friends and family.
10	While the FDNY obviously does not
11	condone such fraud and has disqualified those
12	applicants that it discovered to have lied about
13	their residency, we also learned through our
14	litigation that the Department's Candidate
15	Investigation Division, which is responsible for
16	confirming residency, does not have sufficient
17	resources or capacity to properly investigate and
18	verify each candidate's claim of residency.
19	As a result, candidates in every
20	exam cycle have, at times, improperly received the
21	five point residency credit and thus had their
22	exam scores wrongfully and their eligibility list
23	numbers wrongfully improved; an unfair result
24	particularly for African American and Hispanic
25	firefighter candidates, the vast majority of whom

1	CIVIL SERVICE AND LABOR 59
2	actually are New York City residents.
3	The proposed New York City high
4	school diploma credit stands in stark contrast to
5	the residency credit as it will be much less
6	susceptible to fraud and abuse. The Fire
7	Department can verify claims of a New York City
8	high school diploma very easily by contacting and
9	obtaining documentation from the high schools or
10	the GED centers listed on the candidate's
11	application. Additionally, the high school credit
12	will further the goal that the residency credit
13	has not been able to achieve, an increase in the
14	number of new firefighters with a bonafide
15	connection and a real familiarity with the
16	communities in which they'll be serving.
17	At the same time, application of
18	the high school credit to the firefighter
19	application process will in no way compromise the
20	quality of candidates who are hired as New York
21	City firefighters. In its current vision, the
22	bill under consideration would only award the high
23	school graduation credit to firefighter candidates
24	who have already passed the firefighter exam so
25	any concerns about merit and fitness to the extent

1	CIVIL SERVICE AND LABOR 60
2	that DCAS believes that it has designed an exam
3	that in fact measures for merit and fitness. It's
4	just simply a red herring.
5	Thus the only candidates who have
6	otherwise met the firefighter job qualifications
7	set by the Fire Department will benefit from the
8	high school credit and have their chances of being
9	hired increase. I'm going to note for the record
10	also that members of the Fire Department have
11	testified in depositions as part of our litigation
12	that beyond simply passing the firefighter exam,
13	differences in exam scores have little or no
14	correlation to on the job performance.
15	In addition, as I previously
16	mentioned, application of the high school credit
17	revealed far more firefighter candidates who
18	possess important knowledge, which the firefighter
19	exam simply does not measure. But which members
20	of the Fire Department conceive are critical to
21	the job, that is knowledge of and familiarity with
22	the communities of New York. It should also be
23	noted that the high school credit recognizes the
24	significant improvements that have been made in
25	recent years to the quality of education in New

1	CIVIL SERVICE AND LABOR 61
2	York City public high schools, improvements which
3	the Mayor, Chancellor Kline and this Council have
4	frequently discussed.
5	As I mentioned at the outset, the
6	use of the high school graduation credit in the
7	firefighter hiring process will increase the
8	number of African American and Hispanic New
9	Yorkers who are hired as New York City
10	firefighters and this is true for two reasons.
11	The first is the vast majority of Black and
12	Hispanic firefighter candidates to the FDNY are
13	graduates of New York City high schools, thus the
14	New York City high school credit will improve
15	their chances of appointment from the exam
16	eligibility list.
17	Second, if publicized, the high
18	school credit can give very effective minority
19	requirement tool for the FDNY. That can be used
20	to increase the interests in firefighting as a
21	career among young and talented Black and Hispanic
22	high school students in the city who, otherwise
23	because of the FDNY's notorious lack of diversity,
24	have not considered the job seriously in the past.
25	In closing, I would like to say

1	CIVIL SERVICE AND LABOR 62
2	that the Center for Constitutional Rights and the
3	Vulcan Society remain committed to ending the
4	decades long exclusion of African Americans and
5	Hispanics and other minority New Yorkers from the
6	FDNY and to ensure that the Fire Department
7	actually finally reflects the tremendous diversity
8	of our city.
9	Changes to the FDNY hiring
10	recruitment practices, such as the use of a fairer
11	job related exam, increased resources for minority
12	recruitment and other measures along with
13	implementation for the high school graduation
14	credit will hold open the FDNY's doors to African
15	Americans and other minority New Yorkers. As well
16	as ensuring that the FDNY continues to provide
17	outstanding quality service to all New Yorkers.
18	I therefore urge the Council to
19	pass bill 1093-A. Thank you for the opportunity
20	for letting me testify today and I'm happy to take
21	any questions you may have.
22	CHAIRPERSON NELSON: Thank you for
23	your testimony. Did you want to just question
24	this lady? Okay. We may have to put a three
25	minute clock on because some people may have to

1	CIVIL SERVICE AND LABOR 63
2	leave so if someone they could be a little more
3	concise, it would be appreciated. Thank you.
4	DEBRA MARTINEZ: I wrote my for
5	under three minutes.
6	CHAIRPERSON NELSON: Terrif.
7	MS. MARTINEZ: So right on time
8	with you gentlemen. Good afternoon. My name is
9	Debra Martinez and I am President of the Grand
10	Council of Hispanic Societies in Public Service.
11	Our organization was founded in 1967 and one of
12	our founding members was the Hispanic Society of
13	the New York City Fire Department. Our missions
14	consistently over time is to tell our children
15	what a wonderful career civil service is and to
16	encourage them to take civil service exams. And
17	once in civil service, to advance the ranks to
18	policy making positions within those departments.
19	For the record, our members are Fire Department,
20	Sanitation, Parks and Recreation, Sanitation,
21	Transit, Housing Authority, Department of
22	Transportation, Auxiliary Police, Port Authority
23	Police, Hospital Police and Suffolk County Police.
24	Let me take this time to thank the
25	Hispanic Society of the New York City Fire

1	CIVIL SERVICE AND LABOR 64
2	Department and the Vulcan Society for asking me to
3	participate in today's hearing on proposed 1093-A,
4	local law to amend the administrative code of the
5	City of New York in relation to firefighter
6	applicants. That completed high school in the
7	city and in part says the applicants who have
8	graduated from a New York City high school will
9	receive eight points, a clear honest proof of
10	residency, a clear way to encourage our children
11	to join the ranks of civil service.
12	I want to thank the members of the
13	Council; Comrie, Barron, Rodriguez, Mark-Viverito
14	who are here today. And Rodriguez who are here
15	and I want to tell each and every one of you that
16	we are in 100% agreement with this legislation.
17	This change to the administrative code will add to
18	the diversity of the Fire Department and
19	eventually to all public service positions. Prior
20	uses of rental or utility receipts which truly
21	could be forged and never could be entirely
22	enforced with a five percent points at stake, only
23	added to not supporting the diversity of the
24	Department.
25	For the record, I believe only one

1	CIVIL SERVICE AND LABOR 65
2	form of those residency proofs are required to
3	support the residency statute. So you don't need
4	five, you only need one. It's clearly not as
5	rigorous as Council Member Comrie shared with us
б	earlier that he had to go through to prove his
7	residency in his district. Not only do we believe
8	that this change is a more fair and clear method,
9	we are sure that the savings to the Department for
10	investigations that are clearly not occurring can
11	be used in other areas within the Department.
12	But more important, the Department
13	will reflect the diversity of this city, our city.
14	Several years ago the Grand Council joined the
15	Fire Department Vulcans and Hispanic Society to
16	create the high school that Council Member Barron
17	now has in his district. We were very happy to
18	join in that struggle to make that high school
19	happen and I'm really very pleased at the results
20	and how it's been welcomed in the community. We
21	were very glad to be a part of that. We are here
22	today in support of this legislation and we did it
23	before and I know we will make it happen again. I
24	thank you very much for your time.
25	CHAIRPERSON NELSON: Thank you for

1	CIVIL SERVICE AND LABOR 66
2	your testimony. Yes.
3	JAMES TEMPRO: Good afternoon. My
4	name is James Tempro. I'm a 32 year veteran of
5	the New York City Fire Department, which I entered
6	on January 23, 1960. All the talk about exams and
7	exams and exams and written exams, which will so
8	called determine who can be a good firefighter and
9	you can not be is ludicrous. When I came into the
10	Fire Department after passing the series of exams
11	that were given to us I reported to a division
12	headquarters. The chief said okay, you guys are
13	going to, this company, that company, the other
14	company.
15	I worked in three different types
16	of firehouses without even going to school. I
17	didn't go to a Fire Department school for over a
18	month and all I did was stay with the officer,
19	watch what the guys did and stayed close and I was
20	taught on the ground how to become a firefighter.
21	That's the only way that anyone can become a
22	firefighter, you have to do the job.
23	I'm going to speak about a company
24	that I went to in 1964, Engine 217. My first fire
25	in that company and this was before the Fire

1	CIVIL SERVICE AND LABOR 67
2	Department was equipped with all these masks and
3	what not. We had a cellar fire on Sumner Avenue,
4	217 is in the heart of Bedford Stuyvesant. The
5	fire was in the cellar and we went into the cellar
6	and how we used to work on cellar fires was
7	relieving each other. A guy goes down, comes up;
8	goes down, another guy takes the nozzle. But we
9	extinguished the fire.
10	The fire fighter that I worked with
11	at that time, his name was James J. Boyle. We
12	worked together for over 20 years and we developed
13	firefighting skills that we could depend on each
14	other in life saving situations and death defying
15	conditions. So much so that I would have gladly
16	given my life to a guy like Jim Boyle if need be
17	to save his life and I know he would have done it
18	for me. But this is the thing that you develop,
19	not from a test but from working and living and
20	doing the job and getting to know your fellow
21	firefighters. But if you're not given the chance
22	from the beginning, this will never develop.
23	Now I became, I like to say and a
24	lot of people like to say, a good firefighter. So
25	much so that in 1968 I was awarded the Fire

1	CIVIL SERVICE AND LABOR 68
2	Department's highest medal for bravery for the
3	saving of the life of a young child on DeKalb
4	Avenue and Thompkins from a terrific fire. I was
5	hospitalized for a week but I survived. To the
6	point that I'm approaching my 81st birthday on
7	January 4th, 2010.
8	Never thought I'd do that but
9	anyway when I'm speaking about the Fire Department
10	and what it means to become a firefighter you have
11	to give these young people the aspirations to come
12	into the job and then learn how to become
13	firefighters. Now I'm going to read a letter that
14	I got from my dear friend Jim Boyle who became the
15	president of the Uniformed Firefighters
16	Association not once, but twice he was elected
17	president. He was one of the great leaders in
18	this fire department and one of the strong
19	supporters of diversity in this Department,
20	especially when we had the controversies with
21	women coming on board; Jim Boyle stood tall and
22	strong to support the women coming in to this job.
23	Now, this is a letter that I got
24	from Jim after we spoke to him about this propose
25	legislation and he now lives in Rochester. He

1	CIVIL SERVICE AND LABOR 69
2	would have loved to have been here today to
3	testify but he hopes that this will suffice. It's
4	addressed to Christine Quinn, Speaker of New York
5	City Council.
6	Dear Speaker Quinn, as a former
7	president of the Uniformed Firefighters
8	Association of Greater New York, I write in strong
9	support of a local law to amend the administrative
10	code of the City of New York in relation to
11	firefighter applicants who have completed high
12	school in this city. This bill would allow any
13	firefighter candidate who possesses a high school
14	diploma or a General Educational Development (GED)
15	degree from a school or testing center located
16	within the City of New York to be eligible for
17	additional credits on the open competitive
18	firefighter examination.
19	This bill should be passed as it
20	supports our local men and promotes the city. New
21	York City firefighters must know New York and a
22	large part of that includes being educated in New
23	York. As someone who was educated in New York
24	City and who worked with firefighters educated
25	both in and outside of the city, I saw first hand

1	CIVIL SERVICE AND LABOR 70
2	the value of such an education. Please feel free
3	to contact me. He goes on. I believe each one of
4	you has a copy of this letter.
5	But in closing Jim Boyle was a
6	champion for diversity in this Department.
7	Unfortunately, a lot of his efforts didn't get
8	pushed through. But we have to continue, continue
9	to fight this dastardly unfair hiring practices
10	that keeps these jobs lily white. We have to do
11	it. It's an embarrassment not only for the city
12	but throughout the whole country to say here's a
13	city that is 60% minority and they have 3% or 4%
14	in the New York City Fire Department. So please
15	support this legislation. I want to thank Council
16	Member Comrie for his leadership in this. I want
17	to thank my dear friend Council Member Barron and
18	you, Chairman, thank you very much for your time.
19	CHAIRPERSON NELSON: You're very
20	welcome. Thank Jim for us as well. Yes, it's
21	inexplicable that it could be such a small
22	percentage of people of color. I think that's got
23	to be the emphasis. For whatever reason it was,
24	it can not be tolerated. Sure, yes ma'am.
25	REGINA WILSON: Good afternoon. My

1	CIVIL SERVICE AND LABOR 71
2	name is Regina Wilson and I'm the president of the
3	United Women Firefighters Organization, otherwise
4	known as the UWF. The United Women Firefighter is
5	a fraternal organization representing active and
б	retired women firefighters of the Fire Department
7	of New York. The object of this organization is
8	to unite in sisterhood and to promote the
9	interests and welfare of female firefighters and
10	female fire officers in New York City.
11	Our purpose are charitable and
12	educational, including without limitations to
13	perform in community service in educating and
14	training the public and fire safety and fire
15	safety issues. And in educating the public
16	concerning the demonstrated abilities of female
17	firefighters and female fire officers. To aid the
18	New York City Fire Department's recruitment office
19	in their efforts to recruit, hire, train and
20	retain female firefighters and female fire
21	officers; to promote firefighting as a career for
22	women; to promote the welfare of female
23	firefighters and female fire officers employed by
24	the city of New York. To coordinate with other
25	groups, both civilian and firefighters, to achieve

1	CIVIL SERVICE AND LABOR 72
2	the purpose of which the corporation is formed,
3	with this purpose in mind, the UWF has found that
4	the additional percentage of New York City high
5	school and GED graduates to be beneficial.
б	Currently our total number of
7	female firefighters, officers and marshals is 32
8	out of over 11,000. Just speaking about
9	percentage wise, female firefighters are not a
10	percentage at all. Those are the total numbers
11	and over 11,000 is the total number in fire
12	suppression. Since the early 80s when the first
13	women joined the Department, our numbers have
14	decreased. We feel that this extra advantage
15	given to the women that live in the city will not
16	only allow women to get hired at a quicker rate
17	but it will be a great incentive when recruiting
18	for female candidates in the future.
19	A great number of female
20	firefighters have obtained their high school
21	diplomas from this city and this amendment would
22	have benefited them through their hire process for
23	the job. Although we feel this is not the total
24	solution to the problem of our small numbers in
25	the Department, our biggest problem being the age

1	CIVIL SERVICE AND LABOR 73
2	requirement. It is the belief that we, the UWF.
3	Must make every effort to ensure our numbers
4	increase and that we research all ways to
5	encourage women to sign up for the greatest job in
6	the world.
7	I wanted to just speak about the
8	minority factor as well as the woman factor.
9	Being a woman and being a minority on this job or
10	a person of color, we have a double disadvantage
11	because the Department has not done a great effort
12	within the past recruitment drive. I think the
13	last recruitment drive that we had, had been the
14	greatest effort made in order to make this job
15	appealing to women as well as women of color that
16	are on the job. So we are at a double
17	disadvantage of even trying to find this job
18	appealing.
19	I also wanted to speak in reference
20	to legacy and veteran credits. For instance, the
21	legacy credits came into play for 9-11. Out of
22	the 343 that died, none of them were female
23	firefighters. I can only speak of the African
24	American firefighters, 12 of those died and I'm
25	not sure of the number of Hispanics. But if you

1	CIVIL SERVICE AND LABOR 74
2	just go by the African American members, that
3	would leave us with only 331 whites and their
4	families who would be eligible to take part in
5	this legacy credit. So those credits in no way
6	benefit female firefighters at all.
7	Also dealing with veteran credits,
8	most of the people that file for veteran credits
9	are males so that in no way helps us either. We
10	feel like this amendment would help us to, in some
11	way, get a leg up because we are the lowest on the
12	totem pole right now. We are a drop in the bucket
13	and we're trying very hard to change our numbers.
14	But the women from the 80s now are all retiring.
15	We only have one person, well actually we have two
16	people now that are on the job that were part of
17	the original 80. But they, too, are getting to
18	the point of retirement.
19	So our numbers are decreasing at a
20	great rate and we feel that this would help to
21	encourage and give us a better drive in order to
22	push forward for women to have this opportunity.
23	CHAIRPERSON NELSON: With all due
24	respect, in honesty, I'm sure you wouldn't want to
25	receive credits in that respect, having lost a

1	CIVIL SERVICE AND LABOR 75
2	member.
3	MS. WILSON: No, but I'm just
4	saying that that's not even something that women,
5	we might be able to take advantage of.
6	CHAIRPERSON NELSON: For those who
7	lost people, I didn't want them to take that as
8	being an insensitive.
9	MS. WILSON: No, I'm not in any way
10	saying that.
11	CHAIRPERSON NELSON: I didn't think
12	you were. Not at all. Now, I know Paul
13	Washington, I'm sorry, who's a former worked for
14	Charles Barron and a friend of mine, that's why I
15	was surprised when it wasn't Paul Washington that
16	I knew. So Mr. Washington.
17	PAUL WASHINGTON: All right, thank
18	you Chair for allowing me to speak. Thank you
19	committee members as well. I have some prepared
20	statements that have been issued. But before I
21	read those prepared statements, I just want to
22	respond to the things that DCAS said when they
23	were up here. Honestly, I really don't even know
24	where to start.
25	They can be very convincing,

1	CIVIL SERVICE AND LABOR 76
2	particularly to people who aren't really familiar
3	with the situation. But none of what they said
4	holds any weight at all. First they claim that
5	they're scared of the unconstitutionality of this
6	bill being put forth. That's a fancy way of
7	saying that there's going to be a lawsuit against
8	it. Of course there's going to be a lawsuit
9	against it. There was a lawsuit against the five
10	points residency when that was proposed and it
11	held up. It held up in court.
12	DCAS was the one who put that five
13	points residency up in 1993. Of course it was
14	challenged and we won the challenge. This is in
15	the exact same spirit at that. Why would this be?
16	Why are they so afraid of a challenge in this law
17	but put forth the other law in 1993? That doesn't
18	make any sense. DCAS says they're concerned with
19	the legacy points that exist now. Those points
20	have existed, as they admitted, for eight or nine
21	years. I've never heard any concern on their part
22	for those points being knocked out.
23	Not only that, when they were
24	proposed, DCAS didn't stand in the way. DCAS
25	never came up like they did today and said, oh, we

1	CIVIL SERVICE AND LABOR 77
2	can't allow this to happen because if it's
3	unconstitutionality. DCAS sat here today and said
4	that they want to discuss this with us. I
5	personally brought this up to the Commissioner of
6	DCAS, Martha Hurst in 2006, also commissioners
7	Scapetta and Mayor Bloomberg earlier in 2006 and
8	on more than one occasion. It was met with the
9	sounds good, it sounds like something that may be
10	we can do. I came to them subsequently and they
11	said, yeah, I don't know. We'll see.
12	But there was never anything about
13	unconstitutionality and they never wanted to sit
14	down at that point and talk about it. Now, all of
15	a sudden they're in such a big rush they want to
16	sit down and talk about it. They're so open to
17	talk about it. They didn't want to talk about it
18	in 2006 when it was brought up.
19	And they talked about how
20	complicated the scoring is on the last test. It
21	couldn't be any simpler. The last test, you took
22	a written test. Whatever you got on the written
23	test you combined it with whatever other points
24	you could get for residency, from military points
25	and they put your name on a list according to

1	CIVIL SERVICE AND LABOR 78
2	those two factors; that's it. It was completely
3	uncomplicated. It was nothing that you need a
4	phsycho-matrician to come and explain to you. You
5	took the test, however way you did on the test,
6	they added points from other things and they put
7	you on the list. It couldn't be any simpler.
8	They also talked about it's their
9	job to ensure validity for all of these tests. We
10	just won a lawsuit against them because they
11	don't' ensure validity for their tests. We just
12	won that lawsuit. We won that lawsuit on
13	something called summary judgment, which is where
14	you go to the judge beforehand. I just found all
15	of this out during the course of this. You go to
16	the judge and you say listen, this is such an open
17	and shut case, you don't even have to have a
18	trial. Just look at the depositions that were
19	taken, look at the evidence that's put forward and
20	you'll decide.
21	Judges don't often rule on summary
22	judgment because of that. He ruled in our favor
23	on summary judgment because it was so open and
24	shut. They don't bother to validate their tests.
25	If they're so concerned with and in terms of their

1	CIVIL SERVICE AND LABOR 79
2	judgment as to what's Constitutional and what's
3	not. They swore up and down that they were going
4	to win this case in court. They lost so badly
5	they didn't even have to go in front of a trial.
6	So maybe their judgment in terms of what's
7	Constitutional and what's not was a little
8	impaired.
9	Excuse me for getting excited but
10	to hear the things that they say it's just so
11	blatantly absurd. I have prepared comments that
12	you all could read. I don't want to take up too
13	much time. I'll just point out a couple of
14	things. I want to point out the former Fire
15	Commissioner, Thomas Von Esson, who was
16	firefighter and then the UFA president and then
17	the Fire Commissioner. He served the Fire
18	Department for over 31 years. In a deposition
19	said the following. I'll read it to you.
20	Question: But wasn't the idea of
21	city residency to push people who are real city
22	residents five points above people who are not
23	real city residents? Wasn't that the intent?
24	Answer: Yes, it showed that it
25	wasn't a perfect solution. A perfect solution

1	CIVIL SERVICE AND LABOR 80
2	would have been that a person had to graduate from
3	a city high school and live in New York City but
4	that wasn't the rule.
5	Later on he said, what about the
6	civil service system in your views should be
7	changed?
8	Answer: New York City you're
9	talking about?
10	Question: Yes.
11	Well, it is only my personal view,
12	now being out of the Department. I would have a
13	residency that took people who went to a New York
14	City high school and gave them a considerable
15	amount of extra points. I think that would make a
16	big difference. And give military people a
17	considerable amount of extra points because there
18	is a big percentage of people of color in the
19	military. And those would be two changes I would
20	make if I had the ability to just do it, but I
21	never did.
22	Question: When you say
23	"considerable amount", do you mean more than five
24	bonus points?
25	Answer: Yes.

1	CIVIL SERVICE AND LABOR 81
2	He goes on from there. I don't
3	want to pretend that we're good friends with
4	Thomas Van Esson. We've clashed with him over the
5	years but even him, even when he was being deposed
6	by the Vulcan Society because of the law suit, he
7	honestly admitted that this was the case.
8	Finally, I guess the most important
9	thing is the Council needs to approval from DCAS
10	to go ahead with this. This isn't up to DCAS;
11	this is up to the Council. And also, too, it's
12	even better that this be passed as a law as
13	opposed to DCAS writing this in because if they
14	write it in, they could just as easily write it
15	out in the future. So I urge the Council to push
16	this forward and let's make a change in the Fire
17	Department with or without DCAS' consent. Thank
18	you.
19	CHAIRPERSON NELSON: Thank you very
20	much for your testimony. I believe all five
21	members of the panel did testify, right? Thank
22	you. Happy Birthday being 84, it's unbelievable.
23	84? 81. Well, you look like you're 61 so that's
24	terrific. The next panel please. Oh, I'm sorry
25	and Melissa had to go to another meeting as a

1	CIVIL SERVICE AND LABOR 82
2	matter of fact. Melissa Mark-Viverito.
3	COUNCIL MEMBER MARK-VIVERITO:
4	That's okay, Mr. Chair. I want to thank the
5	panelists for their testimony, particularly Ms.
6	Wilson in terms of the struggles that women
7	continue to have, obviously, in different agencies
8	and representation in the labor force. So thank
9	you for that. I signed on to this bill and I know
10	I met with reps from the Society earlier last week
11	and I'm supportive of it.
12	I just want to play devil's
13	advocate for one second because I raised this in
14	our meeting about the issue of the current
15	process. Which I think some of you seem to have
16	differ with the representative from DCAS that
17	there is this residency requirement, so to speak,
18	and the five points that are given. Because your
19	testimony kind of refers to it as well. But they
20	seem to indicate that there is documentation that
21	is expected of people to submit with their
22	application. Is that accurate?
23	Because the fact that in your
24	testimony you talk about that there is no real
25	proof or that people are being fraudulent. It's

1	CIVIL SERVICE AND LABOR 83
2	hard for me to imagine that if you're asking
3	people for copies of tax statements, if you're
4	asking people for some fool proof kind of
5	documents, those could be fraudulent. I'm just
6	trying to understand, if there was a way of
7	tightening that easting requirement of the
8	residency and the documents that are expected,
9	would this ameliorate the concern or is this still
10	something that you would be interested in
11	pursuing. I'm just playing devil's advocate. I
12	support it. I see the validity of it with regards
13	to a recruiting tool in the school, serving as an
14	incentive for our young people. But just trying
15	to understand because if people are being
16	fraudulent in what they're providing I think they
17	should really be held responsible for that as
18	well.
19	MR. WASHINGTON: In a meeting we
20	had with DCAS, matter of fact when they were being
21	deposed, there is a penalty. If you lie there is
22	penalty; you get thrown off of the list,
23	officially. DCAS was asked had they ever thrown
24	anybody off of the list for this. And this has
25	existed for 16 and they said they didn't have any

1	CIVIL SERVICE AND LABOR 84
2	record. They didn't have no knowledge of ever
3	throwing anybody off of the list.
4	The way it works is you have to
5	provide proof, either rent receipt or mortgage
6	receipt. You have to show that and then you have
7	to show, I believe, it's two other things. But it
8	could be a gas bill, phone bill or what have you.
9	Because the first thing we tried to do is to try
10	to tighten up these five points, make them more
11	effective. I was told by a deputy fire
12	commissioner and had a long conversation with this
13	person. That it just can't be done. It's
14	basically very hard to prove that someone doesn't
15	live where they say they live. And the only way
16	COUNCIL MEMBER MARK-VIVERITO:
17	[interposing] Really, we just went throughas my
18	colleague was saying, we just went through this
19	process ourselves and we had to submit a copy of
20	what we file with the IRS. That, to me, is
21	something that is really hard to. If you're going
22	to mess with the federal government and federal
23	taxes you're going to have a real problem. But if
24	somebody has to present an IRS copy of their
25	statement that has their address on it. I think

1	CIVIL SERVICE AND LABOR 85
2	that that's
3	I'm wondering, and this is not to
4	say no to this. I'm supportive of it and I want
5	to see it passed. But I'm wondering if there's
б	still a way that we can be vigilant. Because I
7	think that people that are being fraudulent and
8	potentially taking jobs away from people because
9	that is the expectation of the residency
10	requirement is because we want to see residents of
11	New York City in the Fire Department as a way of
12	trying to bump up the numbers of Latinos, African
13	Americans, Asian Americans, women, whatever.
14	It's important that we kind of
15	really deal with that issue, too. I don't buy the
16	argument that there's nothing that can be done and
17	that it's hard to prove residency. I'm sure
18	there's ways in the documentation that you ask for
19	to really kind of tighten that a little bit more.
20	That's just something on our end that we probably
21	need to do some follow up. I think you to
22	respond, Ms. Wilson.
23	MS. WILSON: Yes, we're not saying
24	that it's something that can't be done. We're
25	just saying that it's not done and

1	CIVIL SERVICE AND LABOR 86
2	COUNCIL MEMBER MARK-VIVERITO:
3	[interposing] There's not a willingness there.
4	MS. WILSON: Right. And we're
5	saying there are not people that look into it and
б	investigate it and make sure that it's true. I've
7	known of people that work in the Department, gave
8	an address but then they drive home to
9	Pennsylvania. You're not even in the city, you're
10	not giving your money to the city. You're
11	driving, after your tour, to your house in
12	Pennsylvania. You're not even within the city
13	limits.
14	If you're not able to stop that
15	person who is on this job and then still continues
16	to take their dollars and our jobs out of the
17	city. And there's not a crack down of it then
18	we're going to continue consistently to have this
19	problem. That's why residency credit, for us,
20	it's a neutral thing. It's not even something
21	that we consider something that would help the
22	people in the city to have a leg up because
23	everybody gets it.
24	COUNCIL MEMBER MARK-VIVERITO: Just
25	speaking to the issue that your raised about DCAS

1	CIVIL SERVICE AND LABOR 87
2	and the arguments. Let's be clear that we have
3	been told many, many times as a Council when we
4	proposed other legislation that what we were doing
5	was illegal or unconstitutional. We've been taken
6	to court many times. This administration on
7	things that they didn't want us to pass and
8	telling us we didn't have the authority to pass
9	and we beat every single one of those claims.
10	So maybe that speaks to something
11	about our legal experience here and what we have.
12	I believe very frankly that our legal reps in the
13	Council have analyzed this and said that we have
14	every right to do this that we will and we will
15	approve that in the courts as well. I think it's
16	the right thing to do.
17	I really want to thank the Vulcan
18	Society, in particular for their diligence and
19	their vigilance. Because I know that I see you
20	guys all the time. I've heard you on NY One and
21	really on these issues and working with
22	organizations. In terms of the legal roads that
23	you've taken, you've really made some great
24	inroads for people of color in the city and I
25	really appreciate that very much. I'll just leave

1	CIVIL SERVICE AND LABOR 88
2	it there because I just wanted to ask about that.
3	The question, bottom line, is if
4	that residency aspect was tighter, if there was a
5	way, if it was more effective, would you still see
б	a need for this. I guess that's a question.
7	MS. WILSON: The high school
8	component gives you something else. Some high
9	school students don't work until they graduate
10	from school. So they may not have the opportunity
11	to have a bill in their name, to file taxes but
12	they do have to file their financial aid forms if
13	they're going to go to college. So this gives you
14	another opportunity to let you know where they're
15	from and what their incentives are.
16	CHAIRPERSON NELSON: Ms. Samant, I
17	think you wanted to say something.
18	MS. SAMANT: I was just going to
19	say that the pending legislation does a lot more
20	than the residency requirement could. To the
21	extent that's fine, even if you had a fool proof
22	system for confirming residency, great. That
23	helps get folks who are familiar with New York and
24	therefore improves the quality of your
25	firefighting force.

1	CIVIL SERVICE AND LABOR 89
2	The advantage of the proposal
3	that's under consideration today is that it not
4	only does that but also addresses this
5	longstanding problem of diversity in ways that the
6	residency requirement alone; as you said it's a
7	wash. It's neutral. It doesn't necessarily
8	promote this goal.
9	COUNCIL MEMBER MARK-VIVERITO: I
10	will leave but I have to say I'm really personally
11	offended, appalled when you talk about a 3% within
12	the Fire Department. It's really insulting. And
13	in this city that is as great as it is and as
14	diverse as it is. The fact that this
15	administration is not being as serious and trying
16	to work with us and what we're raising is really
17	something that defies logic. So it's really
18	unbelievable to me then, in this day and age that
19	it's that bad.
20	MR. WASHINGTON: Council Member,
21	one other thing. The residency you have to show
22	that you live in New York City for one year. So
23	you're not really getting someone who was born in
24	raised in New York. That's another way that
25	people get around it and it's perfectly legal.

1	CIVIL SERVICE AND LABOR 90
2	They move in to the city for a year or claim that
3	they do, just rent an apartment for a year and
4	then they move back out so it's not really a New
5	Yorker that you're getting.
6	COUNCIL MEMBER MARK-VIVERITO:
7	Thank you.
8	MS. WILSON: I think the percentage
9	for Hispanics might be 5% or 6%. We're better
10	currently on this front but still a low number.
11	COUNCIL MEMBER MARK-VIVERITO:
12	Thank you all very much for your testimony.
13	COUNCIL MEMBER COMRIE: Don't leave
14	yet. I got a couple of things to share with the
15	panel. A couple of things came up from Ms. Lease
16	testimony that I think that the panel should start
17	to work on now, especially that the legal end of
18	it with the lawsuit still pending. Is there an
19	appeal pending with the lawsuit.
20	MS. SAMANT: The lawsuit actually
21	is still pending. As Paul pointed out, we have
22	already one on the illegality of the two exams
23	that were administered prior to 6019 but we're
24	still working out what exactly the remedy is and
25	there's another component to our lawsuit that

1	CIVIL SERVICE AND LABOR 91
2	involves claims of intentional discrimination that
3	are still being litigated.
4	COUNCIL MEMBER COMRIE: The whole
5	part of the remedy is more inclusion in the
6	development of the next test. Because what came
7	out is she talked about was that they haven't
8	developed the test yet and they're still looking
9	at the same negative rubrics to develop the test.
10	Also what I heard from her today is that the
11	scoring, unlike what you said Paul, is that it's
12	not a straight score but a written test.
13	You got into this whole weird area
14	that she couldn't even tell me what the
15	development of the test scores were. I think
16	that's another thing that you could look into as
17	part of the lawsuit because if they're not getting
18	a straight score from the test, if that's being
19	also given to the whims of DCAS to develop a
20	methodology for what your scoring is, then I think
21	that needs to be looked at very strongly also.
22	Because that's another reason why we only have
23	less than 30% of the people passing the test. If
24	they're making subjective decisions on what you're
25	writing then that's a problem also.

1	CIVIL SERVICE AND LABOR 92
2	Another thing, why are they still
3	fundamentally coming up with DCAS doing the
4	development of the scoring without the inclusion
5	of the Vulcans or the inclusion ofnot the
6	scoring but the development of the test without
7	the inclusion of, as the gentleman said, real
8	world application. That should be 60% of the
9	test. I think that the written exam and the
10	psychological exam are not really the main
11	rubrics. It's whether you can get out there and
12	haul that hose and work that truck and get in and
13	out of a uniform and doing those other things that
14	show that you can actually be competitive as a
15	firefighter. I think those are some things.
16	Also, like Council Member Barron
17	said, I was trying to be diplomatic. I'm a
18	diplomatic kind of guy. I didn't want to start
19	banging on the table but they did open the door.
20	This is my first time at this level and when I
21	hear that you've been going at this since 2006 for
22	the same issue, I wish I had that in my head
23	before I started talking. But my first
24	opportunity to have a direct conversation with
25	them was today.

1	CIVIL SERVICE AND LABOR 93
2	For them to indicate that they're
3	willing to talk about it, and that they're willing
4	to consider it, I think that they put that on
5	record in public is actually a positive. We need
6	to make sure that we drive everything to that to
7	make sure that they follow through with that as
8	quickly as possible. I'm going to be looking for
9	your help to make sure we do those meetings and
10	that we do it as public, I ask if possible. So
11	they don't' try to duck behind whatever the
12	Constitutionality that they think there is.
13	Because there is precedent. I couldn't remember
14	when the residency was done but that was done over
15	their objection and there has been no major
16	discretions.
17	I'm disappointed also that we have
18	an opposition letter from the president of the
19	Uniformed Firefighters association stating that he
20	opposes the additional credit for an applicant.
21	I'm very disappointed in that. He uses the
22	reasons that there are private schools in New York
23	City that a large percentage of the student
24	population comes from outside of the five
25	boroughs. I would offer to say that most of the

1	CIVIL SERVICE AND LABOR 94
2	children that attend private schools in New York
3	City are not trying to be firefighters. Whether
4	you come from the city or not, if you're going to
5	the private school, you can afford private school,
6	your parents' path is on a whole other track for
7	you. So to use that as a reason not to be a
8	firefighter is a little bogus.
9	I think that as part of your appeal
10	you should definitely make sure that there is
11	minorities that sit in that development of the
12	testing at every level and especially if the
13	written is not being done in a clear and concise
14	way as far as developing the scoring and the
15	answers for the written. I think that's another
16	big pit that we fall into and why we're only 3% of
17	the final make up of the Department.
18	It's ridiculous that Chicago and
19	San Antonio and Boston, especially have higher
20	rates of minority participation than New York City
21	has. There was one other thing that she said that
22	really struck me that I think we need to go after.
23	But basically their subjective way of looking at
24	all of the reasons why you can pass the test or
25	not pass the test is clearly still in their mind

1	CIVIL SERVICE AND LABOR 95
2	objective and clearly it's discriminatory. And I
3	think that hopefully you can get that as part of
4	the lawsuit and make sure that those rubrics are
5	changes so that they don't have the same type of
6	test that's coming out in 2011.
7	When is the test due? The end of
8	this year, the beginning of the year? Does
9	anybody know?
10	MR. WASHINGTON: The application
11	period is supposed to be next year for the test to
12	probably be in 2011.
13	COUNCIL MEMBER COMRIE: Next year,
14	so we need to hurry and get on top of that.
15	MR. WASHINGTON: But we won the
16	lawsuit about the test so it will be a new test,
17	it will be a fairer test.
18	COUNCIL MEMBER COMRIE: Yes, but I
19	would think as part of your ongoing lawsuit and
20	action that you are part of the development of the
21	test and you get to look at the test before it's
22	presented.
23	CHAIRPERSON NELSON: Well thank you
24	Council Member Comrie. Thank you for this panel.
25	I appreciate your time. I think we're going to

1	CIVIL SERVICE AND LABOR 96
2	make progress in this arena. I think the last
3	panel would consist of Michael Marshall of Vulcan
4	Society. Is Michael still here? And George Diaz
5	of the New York City Fire Department Hispanic
6	Society. Hi, George, there you are. And I think
7	it's Zadory Smith.
8	ZADORY SMITH: Zadory Smith. In
9	the interest of time I take back my time because
10	everything was
11	CHAIRPERSON NELSON: It was said,
12	right?
13	MR. SMITH: It was said.
14	CHAIRPERSON NELSON: Terrific. I
15	appreciate that.
16	MR. SMITH: Can you tack my time on
17	to Michael Marshall?
18	CHAIRPERSON NELSON: Michael
19	Marshall, okay, you were the first name I called.
20	Thank you Mr. Marshall. And Casey Clayton. Is
21	Casey still here? Yeah, and Mike Gimble Local
22	375, DC 37 of AFSME and Serigna Srissical. Did I
23	pronounce that right? So I have three. I'm
24	sorry, there's four people. Casey Clayton is not.
25	Oh, Casey is still here. Mr. Clayton, good.

1	CIVIL SERVICE AND LABOR 97
2	Thank you. And whoever would like to start off
3	the panel.
4	GEORGE DIAZ: All right. Thank
5	you. As I stated my name is George Diaz. I'm
6	president of the Hispanic Society for the New York
7	City Fire Department and I thank all the members.
8	I thank the Vulcan Society for inviting us to
9	participate in this and I'm proud to stand firm on
10	this issue with them. I thank Council Member
11	Comrie and the panel.
12	I want to discuss a few things.
13	Basically, I'm fortunate to represent all the
14	Hispanics that are within the New York City Fire
15	Department. The Fire Department has a tendency of
16	using numbers to represent the diversity of the
17	Fire Department and that may be a little
18	misleading. Sometimes they throw in numbers of 7%
19	or 8% and I'd like to just clarify that. That
20	number is not pertaining to firefighters, per se.
21	Since they combine the EMS with the New York City
22	Fire Department, they will bring up these numbers
23	that will differ from ours. Just to make sure
24	that is clarified and for future reference.
25	They like to throw their EMS, EMTs,

1	CIVIL SERVICE AND LABOR 98
2	paramedics, medical staff in to those numbers and
3	use those minority numbers to increase the
4	representation. When in fact, what we're talking
5	about here today are firefighters, per se. I have
6	all the respect for EMS and their personnel and
7	they're wonderful members of my society as well
8	but we are talking about firefighters today.
9	The other thing that I would like
10	to say is that in regards to the last probationary
11	class that DCAS referred to. Yes, there was a
12	40%, may have been a larger percentage of
13	minorities in that class but that was not done by
14	the efforts of DCAS. That was by the efforts of
15	the ground roots movement by the Vulcan Society,
16	by the Hispanic Society, by the diligent work of
17	the recruitment unit within the Fire Department
18	that was headed by an outstanding gentleman that
19	was there, Captain Tyler, who made an exceptional
20	difference in that unit. I'd like to give credit
21	where credit is due so it's not solely because of
22	the test. There are some other issues that test
23	issues still needs to be resolved.
24	What I'd like to bring to this is a
25	different view on this. In my 20 plus years with

1	CIVIL SERVICE AND LABOR 99
2	the Fire Department I've seen numerous individuals
3	that have always stated they can't afford to live
4	in this city and they live outside of this city.
5	One of appealing ideas for leaving the city is the
6	educational system within New York City. For many
7	years, everyone, the Council has been addressing
8	the inadequacies within the New York City
9	educational system, the old Board of Education and
10	how it did not favor our children and their
11	education, social promotions and things of that
12	nature.
13	Okay. So now we're addressing the
14	educational system and now it's beginning to be
15	corrected. But the results of these corrections
16	are going to be in the future. What do we do for
17	the individuals that are graduating from high
18	school that went through this educational system
19	that lacked? If you compare our suburban schools
20	with our New York City public school system in the
21	past, everyone would argue that their schools were
22	better, their grades were better, their test
23	results are better, their SAT results were better.
24	So how to we compensate these
25	individuals as far as us as a society for

1	CIVIL SERVICE AND LABOR 100
2	providing these individuals who chose to remain
3	within the city limits, to change to remain in New
4	York City school system. Because as been
5	testified, there's individuals who live in New
6	York and choose to go to school outside of New
7	York. So how do we compensate? This eight point
8	preference would be a good leveling field for
9	these individuals.
10	It's not the lack of ability of an
11	individual being not as smart as someone else.
12	It's the ability to be able to be taught at the
13	level that someone else was taught. So I think
14	that an eight point preference for graduates from
15	the New York City school system would help to
16	increase not only the diversity of the New York
17	City Fire Department but it will help the Board of
18	Education as well. It will help to keep
19	individuals to go to New York City, to stay in the
20	New York City. It will help individuals have a
21	goal as for a reason why they should graduate.
22	Everyone does not necessarily have
23	to college directed or college oriented
24	individuals. If they know at the end of the road,
25	after high school there is something that I can

1	CIVIL SERVICE AND LABOR 101
2	do. There is somewhere that I can go; I do not
3	necessarily have to be this. So this job, though
4	it's more technical than it was 20 years ago when
5	I came on. Yes, it is. We need a little bit more
6	technology oriented but our kids are. Their
7	Nintendos, they're multi-taskers, their ability to
8	handle things that I could not handle that went
9	back 20 years ago they can do. Our kids, they can
10	perform and this is not a mind setting type of job
11	as well as it is both. You have to be physically
12	agile, you have to be thinking on the spot, you
13	have to make last minute decisions, you have to be
14	hand coordinated with tools, you have to be able
15	to handle certain mechanical aspects. A written
16	test does not test those abilities.
17	DCAS says awareness and fitness and
18	says that it would be unconstitutional to see if a
19	high school diploma would make it. How would that
20	pertain to awareness? Well then why do they
21	require it in the first place. They're the ones
22	that said you must have a high school diploma,
23	then you have to have a certain amount of college
24	credits. So when awareness is an issue then why
25	ask for it in the first place. All we're asking

1	CIVIL SERVICE AND LABOR 102
2	is that if it's awareness and fitness from a
3	school, college credits then let's give preference
4	to the ones who got it here, in the city that's
5	employing them, in the city that's paying them.
6	This is also an economic bill
7	because as it's been stated before, individuals
8	that grow up here tend to stay here. That is who
9	graduated from New York high school in New York
10	City don't tend to move out if they have incentive
11	to stay here. One of the incentives would be
12	housing, of course, but that's another issue. But
13	if you give preference to the ones that have
14	already graduated from here then they will more
15	than likely say here and that will help the
16	economics of New York City. If you think 40%, 40%
17	of the money that is handed out by the city in
18	salaries leaves New York City to be spent in the
19	suburbs, paying those taxes. That's a lot of
20	money that we could keep here and that's a lot of
21	revenue that we would generate internally back to
22	ourselves.
23	I ask you to consider this. I'll
24	use that as my testimony. I'm trying to make it
25	as brief as possible. I thank you for listening

1	CIVIL SERVICE AND LABOR 103
2	and I urge you to pass this bill.
3	CHAIRPERSON NELSON: Thank you, Mr.
4	Diaz.
5	CASEY CLAYTON: How you doing? I'm
6	Casey Clayton, I'm a New York City firefighter.
7	My issues were basically for the representatives
8	for DCAS but most of my issues were explained. I
9	just wanted to say that as far asI'm definitely
10	here for the bill. It's definitely a good idea
11	because the residency credit situation was from
12	someone that was there in the academy graduating,
13	a joke when as soon as we graduate 80% of the
14	class getting up, wanting to sign the change of
15	address forms. Come on, they didn't live here in
16	the first place.
17	CHAIRPERSON NELSON: That's a bold
18	one.
19	MR. CLAYTON: So yes, that was the
20	issue but as far as the bill goes, I agree because
21	as far as Long Island goes, which like you said is
22	deplorable that half or more than half of this
23	Department live out there. You can't even go to
24	some beaches or parks without paying unless you
25	live out there. That's all I have to say because

1	CIVIL SERVICE AND LABOR 104
2	like I said everything else was addressed.
3	Like the Councilwoman over here was
4	saying, there could be stronger, better ways to
5	get on the residency thing. But high school
6	diploma, it would be tough to get around that one.
7	CHAIRPERSON NELSON: Thank you Mr.
8	Clayton.
9	MR. CLAYTON: You're welcome.
10	CHAIRPERSON NELSON: Mr., I
11	believe, Gimble.
12	MIKE GIMBLE: Mike Gimble, I'm
13	representing Claude Forte, the president of Local
14	375, DC37 AFSME. But before I get into my remarks
15	I want to respond to something that the
16	representatives of DCAS said in reference to merit
17	and fitness. To me, I thought it was outrageous
18	and an insult to our educational system to
19	essentially say that there is no merit in a New
20	York City high school diploma. The fact is that
21	youth from all over the country flock to New York
22	City. I'm talking about talent comes here because
23	of what exists in this city. That's why there's
24	so many writers, so many talented people that come
25	out of New York City's public school system.

1	CIVIL SERVICE AND LABOR 105
2	My high school, yes, it's
3	Stuyvesant High School. You got three top Obama
4	officials that graduated from my high school, Eric
5	Holder, a attorney general, David Actuard, the
6	main advisor to Obama and the cabinet level's
7	science representative, all from Stuyvesant High
8	school. Now, how is that possible, all of these
9	people coming from New York City public high
10	school system. We have a magnet.
11	This is a meritorious system. We
12	have every right since it's our own system to give
13	these extra points to our own graduates. You may
14	claim that suburban schools are better. They're
15	only better in the sense that they have more money
16	there. Those kids, I feel bad for them, because
17	they don't get exposed to the diversity that
18	exists in New York City, the reason why so much
19	talent comes out of New York City. To give eight
20	points for merit is valid because merit is
21	subjective opinion.
22	It's not something that you measure
23	in a book and so on. It's a subjective thing.
24	For her to claim that it doesn't qualify for
25	merit. Well, who makes that judgment? Who makes

1	CIVIL SERVICE AND LABOR 106
2	that judgment? The fact is that a New York City
3	high school diploma from one of the greatest
4	school systems in the world has a lot of merit.
5	Now getting to my remarks. My
6	local, Local 375 represents almost 7,000 workers
7	in the City of New York. Our members comes from
8	all over the world, majority are people of color,
9	majority are immigrant. My union often calls
10	itself a little United Nations. We look like the
11	rest of the city. Do the firefighters? The
12	firefighters overwhelming, it's lily white in a
13	city that's overwhelmingly people of color and
14	immigrant. That is a stain on this city. After
15	40 years ago we fought for civil rights. We
16	integrated a lot of things but for 40 years the
17	city government has stood in the door and blocked
18	the hiring of people of color in New York City's
19	firefighters. This can not stand. It's the
20	number one civil rights issue in this city and it
21	has been so for several decades and it's got to
22	end now. It can't continue. We can't allow that
23	to continue in this manner.
24	We have a situation which is a
25	shameful situation for New York City. We need to

1	CIVIL SERVICE AND LABOR 107
2	correct it. Yes, there's a monetary issues
3	involved; that's secondary. What this is all
4	about is civil rights and nothing else. I don't
5	care if it costs more, civil rights comes first.
6	And we need to deal with it and especially in this
7	period where there is such a crisis in employment
8	for youth of color.
9	You see the numbers that are
10	reported out. Right? Our high school kids of
11	color are graduating into no jobs. Are we to put
12	another doorway with a lock on it to keep them
13	from getting the jobs? We have a responsibility
14	in this crisis to make sure that this job is open
15	to them. And that is something we must deal with
16	now, not ten years from now, not to wait for the
17	lawsuits and everything. It's about time. It's
18	40 years plus over time. Thank you.
19	CHAIRPERSON NELSON: Thank you, Mr.
20	Gimble. Ms. Surristical.
21	SERIGNA SRISSICAL: Hi, my name is
22	Serigna Srissical and I'm secretary for the United
23	Women Firefighters. I just want to thank you for
24	your union support because unfortunately we don't
25	have our own union support on this issue. But I

1	CIVIL SERVICE AND LABOR 108
2	didn't have a prepared statement. In the interest
3	of time, I just wanted to say a few comments
4	because I speak from a very unique perspective
5	from the Fire Department.
6	I'm a woman, I'm an Asian American,
7	I'm also queer. As Regina said, women aren't even
8	1% of the Fire Department; we're 0.03%. There are
9	so few Asian Americans as firefighters that we
10	don't even have an organized fraternal. You can't
11	even numerate the number of LGBQ firefighters in
12	the Fire Department because most of them are in
13	the closet because of the rampant homophobia.
14	All of these issues of sexism,
15	racism and homophobia, unfortunately it's because
16	a lot of the firefighters aren't from New York
17	City, aren't from the diversity that New York City
18	is. And when they come to work in New York City,
19	they're exposed to all these elements for the
20	first time and it's unfortunate as adults.
21	Because of that they are pretty racist. It
22	extends to their brother and sister firefighters,
23	it extends to their relationship with the
24	community, unfortunately.
25	Fire suppression isn't our only

1	CIVIL SERVICE AND LABOR 109							
2	duty. We have to do medical work. We have to							
3	relate to the community. We do building							
4	inspection. When you're talking about language							
5	barriers, when you're talking about just even we							
6	have peace officer status. Even just people							
7	knocking on the firehouse door and talking to the							
8	firefighters, a lot of firefighters want to work							
9	in the ghetto because that's where fire duty is							
10	but are they a part of the community or are they							
11	commuting to and from the suburbs and just passing							
12	through.							
13	A lot of the guys I worked with,							
14	the first time in our response area was when they							
15	got signed to the fire house. They had no idea							
16	anything about the neighborhood, anything about							
17	the surrounding areas. When they leave at the end							
18	of their tour, they go straight to Long Island or							
19	upstate. They are just not a part. AS							
20	firefighters we're supposed to be a part of the							
21	community or we're supposed to represent the							
22	community.							
23	When you're talking about							
24	meritocracy, people from the city are merited to							
25	become firefighters because when you're not from							

1	CIVIL SERVICE AND LABOR 110							
2	the city and you're performing your jobs duties,							
3	you can not perform them to as high of a standard							
4	when you don't care about the people you work for.							
5	That's all I wanted to say.							
б	CHAIRPERSON NELSON: Thank you.							
7	Council Member Comrie.							
8	COUNCIL MEMBER COMRIE: I just want							
9	to thank the panel for being here today. I want							
10	to thank you for your efforts in staying diligent							
11	and consistent. We're trying to make some							
12	fundamental changes so that we can have more							
13	diversity in the Fire Department. I will be							
14	working with the group and all the people that are							
15	here.							
16	I think immediately one of the							
17	things we need to do is send a letter to							
18	Commissioner Hurst and the Mayor following up on							
19	what we stated today and requesting that we do a							
20	follow up meeting with them to get to the nuts and							
21	bolts of this. If we can get a forensic							
22	psychologist of whatever it was they asked for, a							
23	psycho, cyclist, whatever it was that they asked							
24	for.							
25	CHAIRPERSON NELSON: Psycho social.							

1	CIVIL SERVICE AND LABOR 111							
2	COUNCIL MEMBER COMRIE: I think							
3	that the overarching need here to create a better							
4	pool of applicants clearly overrides any							
5	foolishness that they wanted to hide behind with							
6	merit and fitness and the ability of DCAS to							
7	control the application. Again, I want to thank							
8	all that came. I'm going to ask you to continue							
9	to stay focused on what you want to do to make							
10	this goal happen. We will do everything on our							
11	part to get as many members on the bill as							
12	possible. Right now we have I think 12 members on							
13	the bill and we'll keep pushing, with your help,							
14	to get other members on the bill so that we can							
15	get this passed as quickly as possible. I want to							
16	thank you very much.							
17	And Mr. chair, I want to thank you							
18	for your diligence in being here today. I hope							
19	that we can get your name on the bill also.							
20	CHAIRPERSON NELSON: Yes, I'm							
21	heading in that direction. In closing, on the							
22	face of this whole situation it appears to be a							
23	really bad situation, embarrassing to New York							
24	City. I just hope it's not systemic beyond the							
25	face into the body and the soul as well. It's							

1	CIVIL SERVICE AND LABOR 112							
2	obviously unfair and it's seemingly, of course, a							
3	racist situation. I think people get stronger							
4	than that on it, I know.							
5	Like we in the council, we have to							
6	submit five, six pieces of proof where we live. I							
7	think that's another issue that should be							
8	addressed as well. If it's good for the goose,							
9	it's good for the gander. It's good for the							
10	gander, it's also good for the goose. I wanted to							
11	thank also Jen Wilcar to my right and Shaniqua							
12	Russo, our counsel and our administrative person							
13	for the committee for doing such a great job.							
14	Having said that, this meeting on the Civil							
15	Service and Laborone last word.							
16	COUNCIL MEMBER COMRIE: I want to							
17	thank Teras and Nazareth also who.							
18	CHAIRPERSON NELSON: Oh yeah.							
19	COUNCIL MEMBER COMRIE: Who did							
20	check on the legality. From what we understand,							
21	we're in good legal standing. I didn't say that							
22	while DCAS was here but we're in good legal							
23	standing. There is precedent for this and we just							
24	have to push. Thank you.							
25	CHAIRPERSON NELSON: Thank you and							

1			CIVIL	SERVI	CE AND	LABOR	113
2	this mee	eting is	adjou	rned.	Thank ;	you.	

CERTIFICATE

I, Amber Gibson, certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Signature_____

Date _____ December 27, 2009_____