CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

of the

COMMITTEE ON JUSTICE SYSTEM

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January 29, 2020 Start: 1:09 p.m. Recess: 2:22 p.m.

HELD AT: 250 Broadway, Committee Room

14th Floor

B E F O R E: Rory I. Lancman

Chairperson

COUNCIL MEMBERS: Rory I. Lancman

Andrew Cohen
Laurie A. Cumbo
Farah Louis
Alan N. Maisel
Deborah L. Rose
Ritchie J. Torres

## A P P E A R A N C E S (CONTINUED)

Jorge Camacho Senior Counsel Mayor's Office of Criminal Justice

Scott Matthews-Novelli Senior Counsel Mayor's Office of Criminal Justice

Jerome Greco Supervising Attorney Digital Forensic Unit Legal Aid Society

Olivia Sheck Attorney, Criminal Defense Practice Bronx Defenders

Sergio De La Pava New York County Defenders Services

Elizabeth Daniel Vasquez Special Forensic Science Counsel Brooklyn Defender Services

CHAIRPERSON LANCMAN: Good afternoon. I'm
Council Member Rory Lancman, chair of the Committee
on the Justice System. And welcome to this hearing or
the technology gap that exists between district
attorneys and public defenders. We are joined by
Council Member Alan N. Maisel from Brooklyn. We are
very aware of the unequal positions of public
defender organizations compared with their district
attorney counterparts. Fundamentally, there are
structural inequalities between the state and the
accused in our criminal justice system. In
investigating their cases, district attorneys have
access to the NYPD, the medical examiner, New York
City Health and Hospitals, and all of the information
that comes through those relationships. The
expansive power of the state represents a built-in
challenge for defenders. We need to know much more
about the widening gap between the technological
reaches of our DAs verse the abilities of public
defenders to keep up, and that is the scope of
today's hearing. For example, here in Manhattan
prosecutors' resources include a multi-million-dollar
NYPD lab where police can use algorithms to try to
get data out of locked phones and a super computer

that can generate 26 million random pass codes per
second, as well as its own cyber crime and identity
theft forensics lab. No public defender organization
has similarly deep technological resources. And we
need to think about ways to bridge gaps like this
one. The ability of a defendant to prove his or her
innocence may sometimes depend on their having access
to exonerating digital information. The Legal Aid
Society, one of many providers of criminal defense
services has built a digital forensics lab for just
these sorts of cases, but it is severely limited and
constrained by the Legal Aid Society's budget
resources. Other public defender organizations do
not have even Legal Aid's resources and access to
such a lab is not routinely available to those
organizations and their client. Today's topic is one
we need to understand more fully. The specific
technologies that define the disparities between
prosecutors and defense teams, how defendants are
impacted by those disparities, and ultimately the
ways in which we might address them. We look forward
to hearing from the Mayor's Office of Criminal
Justice, as well as some of our city's criminal
defense organizations for a sense of where we are and

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2 possibly some creative ideas for how to move forward.
3 And with that I would to invite the gentlemen from

3 And with that I would to invite the gentlemen from

4 the Mayor's Office of Criminal Justice to deliver

their testimony once they are sworn in. Ready? Do

6 you swear, raise the right hand, do you swear or

7 affirm the testimony you are about to give is the

truth, the whole truth, and nothing but the truth?

UNIDENTIFIED: It is.

CHAIRPERSON LANCMAN: Good.

JORGE CAMACHO: Thank you. Good afternoon, Chair Lancman and members of the Justice System Committee. My name is Jorge Camacho, senior counsel at the Mayor's Office of Criminal Justice, and I am accompanied by MOCJ's senior counsel, Scott Matthews-Novelli. On behalf of the office, we thank you for the opportunity to testify today. MOCJ advises the Mayor's Office on criminal justice policy and is the mayor's representative to the courts, the district attorneys, the defenders, and state criminal justice agencies, among others. MOCJ designs, deploys, and evaluates citywide strategies to increase safety, reduce unnecessary arrests and incarceration, improve fairness, and build the strong neighborhoods that ensure enduring public safety. At

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your request, we appear before you today on the topic of technology used by the city's public defenders and district attorneys' offices. We would like to begin by first expressing our support of the council's efforts to explore this matter and to explore the resources our criminal justice partners have to fulfill their important responsibilities. It is our hope to provide the City Council with the information we currently have to aid in its consideration of this topic. One of MOCJ's most important functions is to coordinate with our criminal justice partners, including the city's indigent defense providers and district attorneys' offices to evaluate and meet their institutional needs. Some developing needs may be met through redeployment or utilization of existing resources. Additionally, defense providers may identify areas where they believe additional funding would be beneficial. Regardless, MOCJ has long strived to be responsive to our criminal justice partners and their needs and we will continue to be To best understand the resource interest of our partners MOCJ relies on a number of pathways for soliciting and receiving their input. First, MOCJ regularly hosts various task forces and committees

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dedicated to particular areas, like criminal justice reform implementation, raise the age implementation, and addressing domestic violence, among others. district attorneys' offices and the city's defense providers are consistently invited to participate in these groups and we provide opportunities to each participating organization to offer their insights, present their challenges, and provide their proposed solutions to those challenges. These groups have been productive in addressing the challenges raised by participants and we believe we have been responsive to requests for assistance and additional resources that have been made through them. example, we recently asked members of the criminal justice reform implementation task force, including defenders and district attorneys' offices, to identify the resources they believed would be necessary to facilitate their compliance with and implementation of state criminal justice reforms that were enacted last year and that went into effect on January 1 of this year. We then assisted them with their requests, resulting in a substantial allocation of new resources to them. In addition to these task force and committee meetings, we maintain a

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continuous and direct line of communication with each of the district attorneys' offices and defense providers on a range of issues and for a number of purposes, including policy coordination, information sharing, and troubleshooting of problems that may This regular communication provides our partners with another channel through which they are welcome to share any resource request that they would like for us to consider. Again, we believe we have been able to meet many of our partners' needs through these channels. We understand that a conversation relating to technology issue involving the district attorneys' offices and defense providers is a complicated and highly technical one and that the issues that might arise merit careful consideration. It is important to note the immense promise of criminal justice reform to address at least some potential issues [inaudible] each of the district attorneys' offices and defense providers on a range of issues, including a number of purposes [inaudible] may not have been disclosed prior to a case's disposition. The new discovery process may thus help address some of the concerns about which technical resources were utilized by law enforcement in the

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investigation and prosecution of a case, permitting defense attorneys to better evaluate the merits of the case at an earlier point than was previously typical. Accordingly, when this new process reaches maturity it will be clearer whether issues might require additional attention and solution [inaudible] the promise of criminal justice reform to address at least [inaudible] inequity of the criminal justice policy. And we look forward to continuing our work with them in service of those needs. Should any of them advise us of any particular concerns they may have about technical resources we welcome that conversation with them. We thank the council for its attention to these issues and for the opportunity to engage with you further today, and we are happy to

I'm wondering if the techniques of the indigent defense providers are taken into consideration when formulating the, the RFP for their, I wouldn't say annual, but their multi-year contracts. Um, how are some of the following services and technologies currently used by the district attorneys' offices funded for public defenders - digital, forensics

address any questions you may have.

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of services?

generally, such as what the Manhattan DA has, the cyber crime lab, um, the social media and GPS data, um, which is through the use of such programs as Cloud Analyzer, smart phone and cloud storage access used, um, which is obtained through such software as Magnet Forensics, Great Kay, Black Swan Digital Forensics that are used by the DAs' offices, and DNA results analysis. How are these kinds of services currently used by the DAs' offices? How are they funded so that public defenders can use the same kind

SENIOR COUNSEL CAMACHO: So generally speaking...

CHAIRPERSON LANCMAN: The same kind of tools and services.

SENIOR COUNSEL CAMACHO: Certainly. Ah, generally speaking the defense organizations are allocated a technology budget as part of their contracts. Those budgets do not go into granular detail as to how that allocation is to be expended. The organizations are afforded a great degree of discretion, um, to prioritize their needs, and so we don't direct them as to how to use those funds.

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CHAIRPERSON LANCMAN: Are those, is that technology budget part of their, their contract, or that's done on a yearly basis through the city's regular budget process?

SENIOR COUNSEL CAMACHO: So it's, it can be part of the contract, ah, process itself. Um, we also do maintain lines of communication with them to assess any new needs that may arise outside of the budget process, outside of the contracting process. Um, so there are any number of ways in which, in which these resources may be allocated to them.

CHAIRPERSON LANCMAN: Well, we'll get to those, those other means of communication the task force, the various task forces for this or that in a minute. But, um, in the contracts themselves is, is any consideration given and then any resources given to provide these particular services or to provide, ah, digital or, or biological forensics services, um, at all? Or is it just lumped into the same technology budget that they might have to draw upon for their, for their phone system and for their computers.

SENIOR COUNSEL CAMACHO: Consideration is given to the needs that are brought to our specific

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attention, ah, as part of the, the contracting process. Ah, we have not been approached by any of the defender organizations on this specific topic or on these specific needs. But, again, we're open to having those communications with them and those conversations with them.

CHAIRPERSON LANCMAN: And you like you're wishing to say something.

COUNSEL MATTHEWS-NOVELLI: I'd just like to add the agreements don't go into that level of specificity with regards to, um, how funds are used.

CHAIRPERSON LANCMAN: Um-hmm. And, and, just to, to be clear, none of the public defender organizations have come to you and said, hey, we need a forensic lab. We need to be able to, to unlock iPhones. We need to, ah, have more access to, to DNA analysis in, in the context of, of reviewing the multi-year contracts?

UNIDENTIFIED: Not so far.

CHAIRPERSON LANCMAN: OK. Um, has MOCJ or any other city agency conducted any kind of study on the forensic tech needs of public defenders, particularly as it relates to the, the disparity

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between what the public defenders have access to and
what the district attorneys have access to?

SENIOR COUNSEL CAMACHO: Ah, no, I'm sorry, I was just [inaudible]. My apologies. Could, ah, could you please that?

CHAIRPERSON LANCMAN: Sure. Has MOCJ or any other city agency, or to your knowledge any state agency done any kind of study, um, analyzing the, ah, forensic technology and services needs of public defenders, particularly as it relates to what the district attorneys are able to, to marshal to make their case?

SENIOR COUNSEL CAMACHO: Ah, we have not conducted any such study. I'm not aware. I can't speak to whether or not anyone else has.

CHAIRPERSON LANCMAN: Are you concerned that it seems the public defenders are at, at a very significant disadvantage when it comes to access to this kind of technology? And I don't mean just for the sport of winning or losing cases, but to be able to adequately represent their clients and prevent wrongful convictions, etc.

SENIOR COUNSEL CAMACHO: We're certainly eager to, to hear more about their concerns, which is

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why part of our efforts including participating in this hearing and, ah, continuing thereafter to remain to hear what their concerns are as they testify.

CHAIRPERSON LANCMAN: Well, I would appreciate that very much. There's nothing more frustrating to the council and to those who are testify after the, the relevant government agency that the government officials then leave the hearing and don't hear what anybody else has of the say. the, um, the task forces that you mentioned, I don't know how formal they are, but I know that, that they I had the pleasure of seeing down with Liz Glazer in the Queens district attorney's office yesterday to talk about some bail reform issues, um, and I know that there's the, the task force done on implementing the reforms that were passed up in Albany. Um, do you think that it would be worthwhile to have some kind of task force or committee or however you want to call it, but something with some formality that looks at these issues and examines ways that the public defenders could maybe get more support to do the kind of forensic work that, that their counterparts in the DAs' offices are doing?

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SENIOR COUNSEL CAMACHO: Once we have a better understanding from our partners as to what their needs, ah, we can evaluate whether that's the best to, to consider that topic with them.

CHAIRPERSON LANCMAN: OK. Um, just get into a little bit of detail for me. Going back to the contracts, um, is there some kind of formula applied to what percentage of the contract will go to technological forensic services, or is it based on some estimation of what the actual need would be, and if so is that estimation based on case load? How do you figure out, OK, this is how much technological funding should go to Legal Aid verse New York County Defender Services verse Bronx Defenders Services, etc?

CHAIRPERSON LANCMAN: Is the red light on?

21 SENIOR COUNSEL MATTHEWS-NOVELLI: Yes.

CHAIRPERSON LANCMAN: And just move it a little closer, please.

SENIOR COUNSEL MATTHEWS-NOVELLI: Ah, yeah, the providers are given a great deal of

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discretion with regards to where they direct the
funding that they receive each year, and so it's not
kind of a, a top-down process of determining
allocations on that basis.

CHAIRPERSON LANCMAN: No, I understand what you said earlier, which is there's a pot of, and correct if I'm from wrong and even expressing it in this way. There's a pot of technology money that is part of the contract. Is that correct?

SENIOR COUNSEL MATTHEWS-NOVELLI: There's a pot of money for an organization and then it's, you know, then we have conversations about, um, how it's allocated. So it's not that there's a, we don't restrict funding like that for a specific use for a specific organization.

CHAIRPERSON LANCMAN: When you say funding like that, just so I understand the contract...

SENIOR COUNSEL MATTHEWS-NOVELLI: Yes.

CHAIRPERSON LANCMAN: Is there an element of the contract, well, there's, there's a part of the contract which is for personnel services. There's a part of the contract for, I don't know, how many

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other different categories. Is one of those

3 categories technological/forensic services?

SENIOR COUNSEL MATTHEWS-NOVELLI: No, um, you know, I mean, well, kind of when I say like that it's, ah, if there's a specific city initiative such as, ah, cost of living...

CHAIRPERSON LANCMAN: Just time out. Can we get, can we get control of whatever's going on over here? Thanks. Go ahead.

SENIOR COUNSEL MATTHEWS-NOVELLI: Um, it, you know, if there's a specific initiative that we have funded that would be kind of a separate funding allocation, but other than that it doesn't kind of go, go beyond that in terms of how we direct, ah, do the specific expensing.

CHAIRPERSON LANCMAN: OK. Um, I do believe that, ah, the public defenders' offices had, had stated some specific needs, um, related to IT and their capital request associated with their criminal justice reform initiative, which they designated as technology projects. Do you know about that request and whether or not any of those requests were funded?

SENIOR COUNSEL CAMACHO: So, yes, we did receive those requests from the district DAs' offices

as well as the defense organizations and those requests were substantially funded as a result.

CHAIRPERSON LANCMAN: They were substantially funded?

SENIOR COUNSEL CAMACHO: Yes.

CHAIRPERSON LANCMAN: Can you tell me what some of those requests were, do you recall?

SENIOR COUNSEL CAMACHO: Ah, it, it ranged from, from a host of issues, you know, something as simple as providing technological resources to both gather discoverable material on the law enforcement side and also to receive it on the defense side. So there were myriad, ah, myriad things that were funded with that, with those allocations.

CHAIRPERSON LANCMAN: To your knowledge do the public defenders have access to, and to what extent, do they have access to, um, the DA, the Manhattan DA cyber crime and identity theft lab, or, um, the New York-New Jersey Electronic Crimes Task Force. And some of the other, um, organizations and, and labs that have been, ah, that are available to be used by the district attorneys' offices, or is there a clear demarcation all of that stuff is prosecutory

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2 use and public defenders you're on your own. Just
3 trying to understand.

SENIOR COUNSEL CAMACHO: Ah, we, we couldn't speak to, to the access that they each have. We defer to them to, to explain what access they do or do not have.

CHAIRPERSON LANCMAN: All right. Well, I don't mean to be difficult, but shouldn't you have an understanding of that in order for you to be able to, um, think through what other resources that the public defenders need in order to be able to represent their clients? I get that they'll know better than you, but shouldn't MOCJ have an idea of what resources are available to the public defenders so that you can put out RFPs and ultimately sign contracts that ensures that these organizations have some baseline level of resources and able to do their job well?

SENIOR COUNSEL CAMACHO: So that's why we have these multiple channels to, to get that type of input from them directly. Again, they have not raised these specific concerns with us, but those channels remain open.

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ever been discussion, as far as you're aware, of creating some kind of lab, forensics lab, digital, biological, whatever, that the various public defenders organizations funded by the city could, could maybe share, so they can have a lab or a resource of their own? Has that ever been a, a topic of discussion as far as you know?

SENIOR COUNSEL CAMACHO: Ah, none that's been brought to us for participation, for consideration.

CHAIRPERSON LANCMAN: All right. Let me just raise one discrete issue which I know has come up, um, and I think our public defender friends will, will talk about it, and that specifically has to do with access to the Office of the Chief Medical Examiner. Um, I've received complaints, concerns, that that access is very, very limited, that they might, um, have, you get one meeting that maybe lasts an hour and, and then that's it. Whereas obviously the, the prosecutors it's a constant back-and-forth. Are you, are you aware of any such policy or practice in the medical examiner's office to so limit the

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SENIOR COUNSEL CAMACHO: Ah, we couldn't speak to that, no. We again defer to OCME, ah, to discuss their policies and practices or to the defense organizations...

CHAIRPERSON LANCMAN: But are you, but are you aware of that practice?

SENIOR COUNSEL CAMACHO: No, we could not speak on [inaudible].

CHAIRPERSON LANCMAN: Well, there's a difference between could not speak about it to, to not being aware of it.

SENIOR COUNSEL CAMACHO: [inaudible]
[cross-talk]

CHAIRPERSON LANCMAN: I just want to cross the threshold that you're not aware of it.

SENIOR COUNSEL CAMACHO: [cross-talk] saying that there is or is not any such policy.

CHAIRPERSON LANCMAN: Got it. OK. All right. I think that's all we have for you. I do appreciate your willingness to, to stick around and hear from the public defenders. Um, at the very least, at the very least, at the end of this hearing

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I'm sure that I will form the opinion that there
should be some kind of task force committee or
whatever you want to call it that engages with the
public defenders on these issues and we would love to
hear, um, that that is going to be created and at
some point, ah, speaking just for myself, would
welcome some input from MOCJ and the public defender
community on some of the resources that might need to
be put into the budget to, ah, level the playing
field somewhat. So thank you for your testimony.

SENIOR COUNSEL CAMACHO: Thank you.

CHAIRPERSON LANCMAN: And stick around.

SENIOR COUNSEL MATTHEWS-NOVELLI: Thank

15 you.

CHAIRPERSON LANCMAN: OK. Next we will hear from, um, the public defender organizations. I think it's Jerome Greco from the Legal Aid Society, Elizabeth Vasquez from Brooklyn Defender Services, Sergio De La Pava from New York County Defenders
Services, and Olivia Sheck from the Bronx Defenders.

Is there, is there room for all of you? I don't know if we have access to another table, but you could pull up as many chairs as you want.

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UNIDENTIFIED: I think, ah, I think we're OK. We're used to sharing spaces.

CHAIRPERSON LANCMAN: I'm just going to wait a second for them to distribute your, your written testimony. Have you all given copies of your testimony to the Sergeant at Arms?

UNIDENTIFIED: Yes.

CHAIRPERSON LANCMAN: We're not going to put you on the clock, but top marks for brevity, so, to the point. But let's get you sworn in first. So if you can raise your right hand. Do you swear or affirm that the testimony you are about to give is the truth, the whole truth, and nothing but the truth?

UNIDENTIFIED: Yes.

UNIDENTIFIED: I do.

CHAIRPERSON LANCMAN: Good. In whatever order you would like.

JEROME GRECO: Good afternoon. Jerome Greco. I'm the supervising attorney for the digital forensic unit at the Legal Aid Society. want to thank you for holding what I think is a very important hearing, as I think you've actually eloquently pointed out earlier. Um, because it seems

client's case was dismissed, but it took extensive

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2 work and resources to prove the available evidence 3 was false and misleading. It would be have been 4 difficult to defend our client solely through cross examination because the complainant, for her part, legitimately believed that our client was the 6 7 harasser and the evidence on the surface appeared as such, and it was only with our access to technology 8 and our expertise that we were able to show otherwise. Ah, the NYPD's investigation never came 10 11 close to that level, nor did they have any interest 12 in that. Um, so we, you know, we can't solely rely 13 upon law enforcement and their access to, ah, to do 14 this for us and we need our own ability to analyze 15 our own results. Since my unit was featured in the New York Times article a few months ago I've received 16 phone calls and emails from approximately 20 public, 17 18 different public defender offices from around the 19 They all wanted a version of what we country. 20 already had and they all understood what the problems 21 are here and the benefits of using it. Ah, it was 2.2 more of a question as, as it always tends to be with 2.3 public defender offices is do we have the funding and resources available. I think you had mentioned about 24

the, the technology budget, ah, and the technology

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testimony, ah, so if we haven't specifically mentioned it to you we're mentioning it today, ah, and so here's, here's your call and we're happy to talk to you about these things and be able to talk about cost and price and be able to help you with the other public defender offices, too, since we have a better idea of where this actually leads. Um, with that, the technology is not the same. Even, even on, on the basic level we don't have the, the same capabilities as the DAs' offices. Oftentimes we're asking to borrow their equipment in courtrooms in order to be able to properly present things, ah, to a jury. Ah, we don't have our own large screen smart boards and we don't have our own speaker systems. There are courtrooms that have some of that already built in, but very few of them are criminal courts. Most of them are commercial litigation courts which, obviously, can afford that type of, a, that type of thing on their own. Um, with that as well, you had mentioned about OCME, ah, and, and I do want to point out that what you heard is, is accurate, that they

trainings and keep learning we'll lose our ability to

be qualified as experts in court, and we'll lose our

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this because they're all trying to do the same thing,

because they all realize that the world in which we

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operate has changed and the world in which public defenders represent their clients has also changed as a result. Thank you.

OLIVIA SHECK: Good afternoon, Chairman

Lancman. My name is Olivia Sheck and I'm an attorney in the criminal defense practice at the Bronx Defenders. I'm also a member of our office's forensic practice group. There is indeed an enormous gap between public defenders and law enforcement when it comes to access to technology. And by technology I don't just mean the digital forensic tools that Jerome just discussed, but also other technologies that are used to generate evidence against our clients, such as DNA analysis software, pattern recognition tools, verbalistics, and fingerprint evidence, and also breath alcohol testing devices, which I'll talk about later. This technology gap undermines our ability to assess and challenge the reliability of the prosecution's evidence, as well as our ability to gather exculpatory information on behalf of our clients. The first step to achieving this goal, we believe, must be to create greater transparency about what technologies are being employed as well as the methodologies that are being

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2 Unless we are notified when law enforcement 3 begins to use a new technology we will also be 4 playing catch-up. We also need additional funding to be able to hire experts who can help us to understand the technologies that are being used and also assess 6 7 their reliability. Just last week our office and the 8 Legal Aid Society jointly ligated a hearing about the admissibility of firearm tool Mark identification evidence. Our offices were able to share costs 10 11 because we represented co-defendants and much of the 12 expense had already been shouldered by public 13 defender offices in other jurisdictions. So the cost 14 was in the tens of thousands. Because we were able 15 to make this investment, however, we were able to 16 persuade the court that the evidence the prosecution 17 sought to introduce was not reliable and should not 18 be admitted. If we hadn't been able to hire these 19 experts the evidence likely would have come in and 20 the precedent would have been set and used to 21 introduce unreliable evidence in every similar case 2.2 that followed. This example highlights the need for 2.3 additional funding for us to be able to hire experts in these cases. But in some case, in some cases 24

money to hire experts isn't enough to bridge this

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dearth of experts who could consult or testify about the potential for error in the Intoxilyzer 9000 makes it impossible for us to adequately confront the prosecution's evidence in these cases.

CHAIRPERSON LANCMAN: And, and the results of that machine's tests, that is being used in evidence?

OLIVIA SHECK: Yes, in virtually every DWI case.

CHAIRPERSON LANCMAN: Without the defense's ability to understand the test and examine it's methodology?

OLIVIA SHECK: Yes, that's exactly what's happening.

CHAIRPERSON LANCMAN: That's very shocking to me.

OLIVIA SHECK: To us as well. Um, so just to make this example more vivid, I'll share a story from our office. Um, we had a case that went to trial last year where our client appeared to be sober on video, but he registered a blood alcohol concentration of 0.10 on the Intoxilyzer 9000, which is above the legal limit of 0.08. As it turned out, he worked every day with a chemical that had been

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shown on previous models of the Intoxilyzer to artificially inflate the results. We attempted to call an expert to testify about the possibility that our client's result could have been artificially inflated as a result of his occupational exposure to this chemical, but the judge precluded our expert from testifying on the grounds that he had never interacted with the 9000. This client was convicted and now has a criminal record. So as this story demonstrates there is no way for us to assess or challenge the reliability of these test results coming from this machine without actually having access on behalf of experts to the machine. Yet there is at this moment no way for us to access it. So we're asking for the City Council to intervene to correct this injustice by requiring the NYPD to grant our experts access to the machine and also to the trainings that they conduct on how to operate and maintain it. There is both the need and the potential for the City Council to alleviate the technology gap between public defenders and law enforcement. This can be accomplished in part through additional funding, which would allow public defenders to retain experts, license new

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SERGIO DE LA PAVA: Thank you for this hearing. I'm Sergio De La Pava of New York County Defenders Services. And I think the goal of this hearing is quite, um, laudable, um, because there is a technology gap and, more importantly, as Mr. Greco mentioned, it's a gap that threatens to widen pretty much as we're having this hearing. So if you know anything about technology it's that it advances at a rapid rate and reliance on it advances at a rapid rate. So to talk about, um, as was done earlier, talk about what we brought up in contracts with the city that were being negotiated or at least negotiations that began years ago, um, it's, it's pretty clear to say that a lot of the technology we're discussing today simply wasn't on our radar and a lot of the credit goes to, um, the Legal Aid Society and other defender offices for bringing to light a lot of the technology that's being used by law enforcement and the prosecutors. Um, you know, I will say that when the article came out referring to Legal Aid's, you know, right lauded unit, and it's a great credit to them that they created it. was, there has been, um, a national reaction of saying, you know, essentially, we're a public

help, um, as much as he could, it would be unethical

for me to ask him to do some kind of analysis on the

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2 phone that could ultimately, um, implicate one of the 3 Legal Aid's clients or, for example, if we had co-4 defendants. So it's just simply not realistic that we will share our resources that way. Nor is it a good idea to create, for example, a citywide lab, um, 6 because that would invite a whole host of other 8 issues, which is how do you prioritize the cases? How would they, ah, would there, almost instantly you could envision a backlog in that, in that, um, um, 10 11 agency. You could also envision problems with 12 confidentiality and problems with, um, the potential 13 of information leaking out. So I think, um, ultimately I think all the public defender offices 14 15 agree we need to follow the model that was 16 brilliantly established by Legal Aid and be able to 17 do these analyses ourselves and decide the relevance 18 of the results that we get. Um, and, and I will say 19 that with respect to costs, I do want to urge that, 20 again, you heard this before. It's not a one-time 21 situation of like well if we buy STRMIX, or if we, 2.2 more accurately, license STRMIX for \$25,000, let's 2.3 say, or we then, um, establish a relationship that allows us to do this digital forensic, ah, there's 24 still the question of what is coming tomorrow that we

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don't even know about yet. With technology it's the need not just to staff but to constantly be training that staff and to constantly be aware of what the technological, um, advances are at, the DA's office, believe me, is aware of, and we were here a few weeks ago talking about the POST Act and how important it is for us to know what they're using, but that's, this is a hearing that I think piggybacks on that. It's like once we know what they're doing, do we have a meaningful ability to test it, to test their result? And I think it's clear that right now, at least in my office, we do not. We would rely on outside experts so we would have to pay out of our existing budget and, and that's simply not feasible, you know, we represent tens of thousands of people a So I join in all of my co-defenders are talking about and I do think it's important for all of us to establish our own individual in-house lab.

ELIZABETH DANIEL VASQUEZ: Thank you for having us for this hearing, Chairman Lancman. My name is Elizabeth Daniel Vasquez. I'm the special forensic science counsel at Brooklyn Defender Services. And I want to talk for a second about how important it is that we're having this conversation

stand up now and face this gap and close it, because

if we don't it truly will become an insurmountable

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to keep on top of the developments in a way that goes

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beyond our legal expertise, and we need the people to be able to, having technological issues in here, we need the people to be able to show up in court and testify for us in instances where hiring an outside expert doesn't make sense, but there is a technological issue that needs to be put before the jury. And so I just want to point out that that is going to be a major part of what defender offices are thinking about is how we bee for up the size of our offices that include professional staff who are not attorneys but are in fact technology practitioners, if you will. The other thing that I want to address is as digital discovery comes into effect, as the volume of digital evidence in cases expands, as we are having to deal more and more with algorithmic processing, we also are going to need robust ediscovery tools, which begins to fall into the, the question that was raised earlier about the technology budget and where it goes. One piece that we're all going to have to be looking at is how we purchase robust e-discovery tools that allow us to capitalize on the developments in artificial intelligence, machine learning, and other ways of processing the vast amounts of data that we receive. I go into this

1	COMMITTEE ON JUSTICE SYSTEM
2	in more detail in my written testimony. But I think
3	that that also is going to have to be a part of the
4	conversation because these are tools that the
5	district attorney offices do indeed have. I'll leave
6	it there.
7	CHAIRPERSON LANCMAN: And just looking at
8	your written testimony, which I appreciate your
9	giving the shorter version in your oral testimony,
10	but you listed a number of software, um, programs,
11	software, softwares, ah, I think just as it relates
12	to DNA you've got the, it's called STRMIX?
13	ELIZABETH DANIEL VASQUEZ: Yes.
14	CHAIRPERSON LANCMAN: That's how you say
15	it? S-T-R-M-I-X.
16	ELIZABETH DANIEL VASQUEZ: Correct.
17	CHAIRPERSON LANCMAN: Pace?
18	ELIZABETH DANIEL VASQUEZ: Um-hmm.
19	CHAIRPERSON LANCMAN: And then getting
20	beyond DNA, but fingerprints, ballistics, Mideo, um,
21	Leica?
22	ELIZABETH DANIEL VASQUEZ: Um-hmm.

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CHAIRPERSON LANCMAN: You know, all of these things obviously are expense to originally license and then to, then to maintain it, and you

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need the people to do it. Um, let me address the issue of a shared lab. Um, it seems to me that if we're talking about trying to shake some money out of the city budget, whether this year or, or next year after there's been this engagement that's gonna happen between the public defenders and MOCJ, um, it'd be a lot easier to do so if we were funding one entity that all the public defenders could, could resource than trying to fund six, seven different offices. I understand, it's clear to me why it would not be a workable system where New York County Defenders Services can't go to Legal Aid and say let us use your stuff because there may be a conflict. But is the, is the hurdle to having a separate, I'll just use the term lab, right, a separate lab that isn't run by any of your organizations but is run by, let's say a nonprofit that the city funds. conflicts in that scenario are not addressable?

SERGIO DE LA PAVA: The conflicts, ah, are more easily addressable than the other issues it brings up. For example, OCME is supposed to be an independent, um, entity, and not at the beck and call and not part of law enforcement, and so, and we see where that's gotten...

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2 CHAIRPERSON LANCMAN: Well, but it's, but 3 it is a city agency...

SERGIO DE LA PAVA: It is, and your...

CHAIRPERSON LANCMAN: So, you know, there are certain biases that are built into that.

SERGIO DE LA PAVA: You're creating, you're talking about creating yet another city agency...

CHAIRPERSON LANCMAN: No, let's say we were funding, I don't want to get too deep into this because it's really just a thought and you all seem to not like it, but I want to, before we, you know, kill that thing I just want to think it through. Like CJA, you know, and I hope you all don't hate CJA, we won't spend any time on that. But it's, it's an entity that's separate. It's not part of city government, but it gets funding from government sources to, to provide that, that service. So, so to fund it, a nonprofit, you know, the Public Defenders Lab, Inc., and then you all serve on its board and make it work, and use it. And I don't know that anybody beyond me is interested in this idea at all, but before we move on from that I just want to

understand why it's impossible to make that work and 2

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4 JEROME GRECO: So one thing I guess to

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you've got to give each office it's own lab.

address there is that, is that even if it's a independent third party once one of us engages with them that's when no one else can. That's, our, our conflict duties are bound upon them as well. So if I hire an outside expert now, let's say I hire a doctor to review medical records, they can hire that doctor to review medical records, ah, then they relate to what I'm doing. And it doesn't matter if that person is completely separate from our organization. they're engaged with us the rules of ethics would prohibit it. And so we would essential end up with the same problem, which would be that you would need the same number of staff and, and equipment and all that, um, which at that point makes more sense just to at least have them nearby. Also, from a realistic perspective of the day-to-day issues, I can't tell you the number of times that I have go directly and talk to clients when they bring us their devices, because they're giving up their lives and they want to know who they're giving it up to and what my interest is in that, and I have to give them legal

advice. I have to tell them like this is what

attorney-client privilege is. This is what attorney

work product is. And I can't see a, ah, independent

5 third party having that type of relationship with

6 that.

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CHAIRPERSON LANCMAN: What if you had your own, and I know you wanted to say something, but let me put this out there. What if you had your own analysts, your own people, but, but shared devices, shared software, shared hardware, you know, your own people.

SERGIO DE LA PAVA: But we'd still be providing them evidence on our client's case and that's problematic, given our duty of confidentiality to the client, what that might then develop into and what it might reveal. It's just far less preferable. I wouldn't go as far to say as it's, it's completely unworkable. It's just not the way we view our duty of confidentially to our clients to be handing over their phones to another, even if you call it independent agency, to develop more information is not something we're generally comfortable with.

CHAIRPERSON LANCMAN: I know you wanted to add something?

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ELIZABETH DANIEL VASQUEZ: I just wanted to add about the day-to-day experience of having, um, consultants in-house and the effect that that has on the ability to litigate. From experience of having such individuals available to you, it is a very different thing when they're in the same building and you can, you know, you're in the middle of ligating a complex issue and something comes up and you can go directly to those individuals and pose your questions face-to-face, as opposed to, even in instances where you've hired an outside expert, which is similar to what this would become, having to schedule time with those individuals. They become much less available, and so the impact that they can have on day-to-day ligation and the processing of cases is minimized when you remove them from the physical space. And so that would also be a concern that I would have in thinking about having an external centralized lab. CHAIRPERSON LANCMAN: Can you just give

CHAIRPERSON LANCMAN: Can you just give us a picture, you worked in D.C., right?

ELIZABETH DANIEL VASQUEZ: Yes.

CHAIRPERSON LANCMAN: And I read that you talk about it in your, in your written testimony.

Just, just, can you give us an example or two of what

I think in

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2 the D.C. public defender's office can do that, um,
3 you know, Brooklyn Defenders can't do or Bronx

ELIZABETH DANIEL VASQUEZ:

Defenders can't do?

terms of having, there are two individuals on staff with master's degrees in genetic fields, um, and what that means is that there is, there are independent scientists within the office. Any DNA case that you get you walk down to their office and hand them the file. They, with scientific training, can review the raw data. They use GeneMapper to look at the outputs from the DNA testing and can actually go, you know, under the analytical threshold and, and look at what's actually happening within the testing and provide us scientifically sound analysis of what's occurring there, give advice on what type of expert you may want to engage if you need an outside expert or if this is an instance where whatever you need to litigate is something that they can provide the technical support to include in that ligation. is the, the major impact that they have. They also, when you are in trial and there are experts testifying, those individuals come to court with you and they are in the audience and able to help you

parse the answers that are being given, make arguments, and understand in the moment what's happening.

CHAIRPERSON LANCMAN: What, what

percentage of the, the gap is personnel verse, I'm

gonna say, ah, equipment, which would include

software and hardware. And I'm going to ask each of

your offices, like in terms of the gap that's

missing, how much of that is filled by you need to

hire people and how much of it is we need to buy

stuff?

ELIZABETH DANIEL VASQUEZ: I think that those are very difficult to untether, um, but...

CHAIRPERSON LANCMAN: That's cheating.

talking today, I think if, if you were talking about starting it up you would be looking at a pretty even percentage in terms of distribution. As time progresses the investment, your new investment year over year is going to be on the, the gadget software technology side as opposed to the personnel side, would be the way that I analyze that. So I think that up-front investment you're looking at, percentages that are roughly balanced. But as you

move forward you're going to be looking at increasing the training for the individuals you already have and also adding the new technologies as they emerge.

SERGIO DE LA PAVA: We're gonna provide, as I mentioned in our written testimony, we're gonna provide some specific details. My guess is that personnel is expensive. Um, it is not a one-time cost. It's a recurring daily cost and that probably something like 80% of it is going to be personnel.

JEROME GRECO: For us I think it depends on which unit we're talking about. For the DNA unit I think it'd be personnel, they, like you were just discussing, they would like to have an in-house scientist who can review these things and I would have to try to send it out and pay extra costs, to have somebody who actually has that knowledge available. Ah, for the digital forensic unit, while personnel, more personnel would always be great, um, for us there's a number of licenses and programs that I would love to get my hands on. Some of them we've, we've done trials, but were not able to, to go forward because of the cost. Additionally, training is, is, there's an unbelievable amount of possible training and it's, it's frustrating having to choose

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who can go, when, and try to figure out who needs to go in order to get their certification recertified.

Um, and then for just the regular technology about receiving discovery and the networking, I think, again, personnel would be great but I think there is really upgrading our capabilities to handle everything.

OLIVIA SHECK: I would say in our case it, ah, will soon be seen. We were fortunate to recently get some money from MOCJ to be able to buy a few, ah, digital forensic programs and also to be able to hire a single investigator. Um, we'll see if that single investigator is able to keep up with the demand for using these technologies. But I also just want to make the point that, um, having an in-house person in some cases would actually be a money-saving exercise because it means that we don't have to hire experts to do things that can be done by somebody who isn't necessarily a Ph.D. but has a master's degree or some other training in a particular technology.

CHAIRPERSON LANCMAN: To what extent, if any, do you have access to the labs that are, that are in place, run by, let's say, the police department, the Manhattan DA's office, um, any other

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law enforcement or government agency. Do you have any access to any of that whatsoever?

JEROME GRECO: The short answer is no.

Um, maybe, ah, if we get lucky, a particularly nice

ADA, we can convince them to do something. But it's rare and, and that's beholden, we're beholden to them. Um, we do not have that access at all.

CHAIRPERSON LANCMAN: All right.

SERGIO DE LA PAVA: I would say that...

CHAIRPERSON LANCMAN: Yes?

SERGIO DE LA PAVA: ...in the past,

because I do want to be, in the past they have given

a tour of their lab in Queens. And then, about a

year ago, I called up and said, hey, can we do that

tour again and they were like, no. So there was a

time when they were more open and more transparent,

verifiably so, because indigent public, ah, indigent

defense offices were given tours of the lab, but, um,

for the last 18 months I've not been able to, ah, get

that to happen.

OLIVIA SHECK: I would just note that,
um, as public defenders we are frequently in the
position of our clients telling us something that we
can't completely rely on as being true. So, for

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confidential ways.

example, if your client tells you I wasn't there, you don't want to turn over their cell phone because there's a chance that they're not being completely candid with you and you could be burying them in terms of, um, the prosecution's ability to prove the case. But the danger there is that, you know, we don't want public defenders or defense attorneys of any kind being in the position of saying, well, I don't believe what you're saying so I'm not going to take the step to test that evidence and that's why we need the ability to do this, um, through, ah, in

CHAIRPERSON LANCMAN: My last question.

What percentage of your budgets do you know is available for technology and of that roughly how much of that goes towards these forensic tools and efforts verse just the day-to-day technological needs of an office to have computers and phones that work? If you don't know off the top of your head that's OK.

SERGIO DE LA PAVA: A hundred percent of our technology budget goes to just what we need to do run an office every day. None of it goes towards the things we've been discussing.

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CHAIRPERSON LANCMAN: Before we get there [inaudible], all right, just give me a second. Ah, and let me know we've been joined by Council Member Andy Cohen from the Bronx and the Majority Leader Laurie Cumbo, from Brooklyn. Um, yeah, all right, Andy, go ahead. [laughter]

COUNCIL MEMBER COHEN: [laughs] I think it's gonna be worth your while 'cause the first thing I want to say is I, I think your credit, Chair Lancman, on your dogged pursuit regarding the inequities in terms of funding for public defenders really is to be applauded, ah, and the fact that we're taking this deep dive still doesn't belie that it, it just, I don't, I don't understand and, you know, I'm an attorney, but what do I know, you know, that, that we devote X, that it's OK that we can devote X amount of resources to prosecuting people but we devote, you know, X-minus to defending people's rights. I, I don't understand how the Sixth Amendment makes that OK. I don't understand how we as New Yorkers find that OK, um, and again, there's a deep dive going on here, which is do appreciate, that's sort of focusing on a specific issue. But, again, I guess really it's not a question, but I just

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want to thank everybody who testified and the work, for the work that you do. And, again, Chair Lancman, I think that you deserve a lot of credit for, ah, really fighting on this and not letting it go and keeping a spotlight on this, and, and the council has the ability to at least contribute in some, in some way and to put pressure on the administration to, to participate and try to, to achieve some semblance of equity in this area. So we should keep that fight up

CHAIRPERSON LANCMAN: Madam Majority

Leader, do you want to tell everyone how awesome I

am? [laughter]

and you can count on me to help you with that.

MAJORITY LEADER CUMBO: Thank you. Um, just another brief question. This is unrelated to what you're discussing right now. But I just wanted to know, um, are you aware of or have you been following, or how would this help in some ways with the, um, Text 911, um, bill in terms of, um, the ability for the public to be able to utilize Text 911 as an opportunity to gather information to be able to correspond with law enforcement agencies more, faster, more effectively? Are you following it or do you have any opinions on it? No? And that's OK if

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2 not, it's not on the agenda for the topic today. But

3 I was curious, um, in terms of what I want to hear

4 what your world is saying about this, because this is

5 | legislation that I'm also really excited about

6 passing. Or seeing implemented, rather. No? OK.

Thank you so much. That's it'

CHAIRPERSON LANCMAN: Um, before I let it go, can we just, can you just tell me about the OCME issue that your, your organizations seem to be having and the ability to have, um, if so, meaningful interactions with that office and how we could help?

JEROME GRECO: So, yes, ah, a, one of the more recent issues was that OCME conferred with the district attorney office for, I believe, all five boroughs, about what they think they're required to turn over as part of discovery, under the new discovery rules. And we, ah, once we heard the DAs make the arguments in court we already disagree with what they, what they have decided, and as a result we, my office, the Legal Aid Society, requested a similar meeting to have, to have a discussion and to express our points and to see where they're coming from, maybe they could convince us otherwise, and we were, we were turned down. Um, additionally, going

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back to having OCME do testing for us, um, on more than one occasion we've asked them to change the parameters of what they're using in STRMIX, um, and to, you know, to see what, if a different result would occur, and we've been turned down, we've been ignored on that. Also, just the amount of time and the ease in which the district attorney offices have access to OCME greatly dwarfs anything that we have.

CHAIRPERSON LANCMAN: Could you just explain for me and for those following at home why that makes a difference? Why more time, more access would make a difference in, in representing your clients.

JEROME GRECO: So I think that's, that's for a couple of reasons. One, something we kind of covered about having in-house access to experts, ah, allows us to better understand the evidence that's being put forth and allows us to either challenge it or to accept it, ah, or to better explain it to a jury. Um, at the same time, ah, it's, it's difficult for, it's difficult for us to properly prepare for a trial without having, ah, the same ability to ask questions of OCME that the DA's office would have and

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have the same ability to access information that the DA's offices would have.

CHAIRPERSON LANCMAN: But OCME, OCME produces a result, you could have your people, your team analyze it as much as the DA's office analyzes it. Like what is there for OCME to do beyond what they're doing now, for you?

JEROME GRECO: Well, I mean, one example of that is that OCME has the, the knowledge and technology and the background to properly analyze these results. You know, as was mentioned earlier, we don't have in-house scientists for DNA, and while our attorneys are excellent at what they do they're not, they didn't get degrees in that. And OCME has that. They are the actual experts in that way. And if we need something of that level we have to pay a lot of money to have somebody do that.

SERGIO DE LA PAVA: And a lot of times there's, sorry, there's just, you know, there's this fallacy that DNA testing is like, you know, just simply connecting two things that match and then just, you know, informing the jury that that's what happened, when in reality there's a lot of underlying biases that play a role and that, you know, slight

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variations in, in methodology can make a world of difference, um, which is, you know, and the only way we would know about that is by examining the people who made that analysis, who did that analysis, and to what their procedures were and how this particular case was handled. That's why it's so important for us to have access to OCME, um, more meaningful access, and it can't be matched by just us then handing it someone else and say now you do your own analysis. We need to know in far greater detail exactly what transpired.

ELIZABETH DANIEL VASQUEZ: And to that point...

CHAIRPERSON LANCMAN: Just move the mic?

ELIZABETH DANIEL VASQUEZ: Sure. To that

point the OCME analyst is nine times out of 10 the

person that's going to show up in court if you're in

trial and testify. And in order to understand what

the opinions that they're going to provide actually

are and the reasons and bases in detail for those

opinions in order to prepare, explain adequately to

our clients what the analysis was and what the

results were, and to understand whether there are

things that the OCME has done in the course of their

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protocols that either deviated from protocol or that an outside expert might take issue with. We have to have the opportunity to speak with the analyst who conducted the analysis to truly get into what did you do here, and the cold record, the cold paper, doesn't give us all of that detail on its own.

OLIVIA SHECK: I would just add to that that OCME is responsible for DNA testing, but there is a lot of forensic testing that's done at the NYPD laboratory and unlike OCME, which does make itself available to a limited extent to defense attorneys, the NYPD lab, ah, in my experience has refuse to speak to us unless we, ah, actually subpoena them to testify. Which doesn't make a lot of sense if you assume that these are, these are meant to be unbiased criminalists who are arriving a neutral result.

CHAIRPERSON LANCMAN: So that gets to my, my almost last question. Um, how will the discovery laws, will the discovery laws, the new discovery laws, change any of this? Will the NYPD crime lab now need to get you or deal with you or get you what you need, ah, at all or in a timely, more timely manner?

ELIZABETH DANIEL VASQUEZ: IT CERTAINLY			
is helpful, um, in terms of we are now actually			
getting CVs for NYPD analysts, which we weren't			
receiving before. We're getting access to			
proficiency testing. We're getting a better			
understanding of who the NYPD examiners are and how			
they were trained. We're getting more documentation			
on the testing that they did. But that still alone			
cannot replace the, what we were just discussing,			
which is once you have the, the cold record and you			
can go through it and make assumptions about what the			
analyst has chosen to do or not, you need to be able			
to have a conversation with the analyst, whether			
they're OCME or NYPD to understand the choices that			
they themselves made and how they would explain them,			
and my experience has been the same as Ms. Sheck.			
The NYPD labs are not putting themselves out there to			
be available for pretrial conference.			

CHAIRPERSON LANCMAN: OK. And, um, we're joined by Council Member Farah Louis from Brooklyn.

Ah, my last question, I assume that you would see some benefit in there being some kind of formal dialogue with MOCJ, whether it's a task force or

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commission, round table, whatever you want to call it, um, and that you would participate in that?

JEROME GRECO: Yes.

ELIZABETH DANIEL VASQUEZ: Yes.

CHAIRPERSON LANCMAN: OK, good.

OLIVIA SHECK: Yes.

SERGIO DE LA PAVA: Yes.

So I'm going to close this panel with a challenge, and it's this. Um, we're about to go into the budget process. This committee will have, like every other committee, will have a hearing on the mayor's preliminary budget in March. And it is up to each of your organizations and the public defender organizations that weren't able to testify here this afternoon, to tell us exactly how much money you need to do the things that you think you need to do, to hire the people you need to hire, the software you need to license, the equipment you need to purchase. Without that there's nothing the council can do to go to bat for you and you will have to make decisions, as we all do, and as you do every year, your organizations do every year, about what your priorities are. But we are going to do what we can. This committee is going to do what it can to make

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sure that MOCJ, which I appreciate their willingness and openness on this topic that I heard them testify to, that they, they have these meetings with you, um, but it's up to you now. The ball is in your court to tell us exactly how much you need and for what and, um, whether you do that and present that at the March budget hearing, um, will speak for itself. All right? Thank you very much for your them.

OLIVIA SHECK: OK, thank you.

CHAIRPERSON LANCMAN: That concludes our hearing. Thank you again very much. [gavel]

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date \_\_\_\_February 1, 2020