CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

of the

COMMITTEES ON CIVIL RIGHTS AND IMMIGRATION

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November 19, 2009 Start: 1:15 pm Recess: 3:20 pm

HELD AT: Hearing Room

250 Broadway - 16<sup>th</sup> FL

BEFORE:

LARRY B. SEABROOK, KENDALL STEWART

Chairpersons

## COUNCIL MEMBERS:

Mathieu Eugene
Julissa Ferreras
Darlene Mealy
Michael C. Nelson
Robert Jackson
Annabel Palma
Charles S. Barron
David I. Weprin

## A P P E A R A N C E S (CONTINUED)

Stacey Cumberbatch City Census Coordinator NYC 2010 Census Office

Lester A. Farthing Regional Director, New York Regional Office US Census Bureau

Maggie Williams Counsel Senator Schneiderman

Sean Barry Director NYC AIDS Housing Network

Susan Lerner Executive Director Common Cause New York

Joseph Little Member Community Voices Heard

CHAIRPERSON SE	EABROOK:	Good
	CHAIRPERSON SE	CHAIRPERSON SEABROOK:

afternoon. My name is Larry B. Seabrook and I am the Chair of the City Council's Committee on Civil Rights. Thank you for attending today's hearing. Today we will be conducting an oversight hearing on Executive Order 127 of 2009, which will set up the New York City 2010 Census Office to help the regional Census Office as well as other City agencies and offices identify the City's hard to count areas and populations.

We will also be hearing two resolutions that are currently in the Civil Rights Committee, Proposed Resolution 190-A and Resolution 2661. Proposed Resolution 190-A, introduced by Council Member Jackson, calls on the New York City Legislature to amend the election law so that prisoners are counted as residents of the county in which they reside prior to incarceration rather than as residents of the county in which they are detained. I recently introduced Resolution 2661, which states a similar purpose; it calls upon the United States Census Bureau to enforce a census enumeration policy in which incarcerated juveniles and adults are

counted in keeping with the one person, one vote
principle inherent in the 14 <sup>th</sup> Amendment of the
Constitution to ensure that resources for the
general welfare of all citizens are equitably and
appropriately distributed. Article 1 Section 2 of
the United States Constitution mandates that a
census of the country's population be taken every
ten years. Data gathered is used to redraw
congressional and legislative district lines,
allocate funds for government programs, determine
areas in need of schools, road and other
infrastructural necessities and identify
demographic trends which can be used to predict
future community-specific needs. In sum, an
accurate census is needed to meet the needs of our
communities.

Unfortunately the 2000 census was fraught with inaccuracies. It missed approximately 6.4 million people and counted at least 3.1 million people more than once. People of color, low-income residents and renters were among the groups particularly affected by undercounting. Blacks and Latinos were undercounted by 2.17% and 2.85% respectively,

compared to the 1.18% undercounting of the entire population. New York City's population was undercounted by approximately 200,200 individuals, which again was a higher share than the national percentage. In some neighborhoods in our City the Hispanic population was undercounted by over four percent. I will leave it to Council Member Stewart to discuss the extent to which the City's substantial immigrant population played a role in its undercounting.

Several efforts are being made in New York State to increase the accuracy of the 2010 census. At the State level, Governor Patterson, by executive order, established a New York 2010 Census Complete Count Committee, which will work with various governmental entities and non-governmental organizations to identify barriers to full census participation and develop strategies to overcome those barriers. The Governor and State Legislature have also appropriated funds in 2009-2010 State budget for services and expenses necessary for community outreach to assist in reducing the undercount in the 2010 census.

At the local level the Mayor has
issued an Executive Order, which establishes NYC
2010 Census Office, which would assist the Census
Regional Office by working with the Department of
City Planning and Mayor's Community Affairs Unit,
the Office of Immigrant Affairs and City
Commission on Human Rights to identify hard to
count populations and neighborhoods. The Office
would also be required to assist the regional
office in raising awareness of the Census and to
work with City agencies to promote the Census
through existing City activities.

As I mentioned a few moments ago, in addition to learning more about City, State and Federal efforts to increase the accuracy of the Census in New York City, we will be hearing Proposed Resolution 190 and Resolution 2261, introduced by Council Member Jackson and myself respectively. Both resolutions address a similar but significant issue in the inclusion of prisoners in the Census track of their correctional facilities as opposed to their pre-incarceration addresses. Including non-voting populations in the correctional facility pre-

incarceration Census track artificially
strengthened the voting power of, and increased
the allocation of government resources for the
track's non-prisoner populations at the expense of
residents of the prisoners' original census track.
In New York State, two-thirds of the prisoners
originate from New York City. Give that fact and
the fact that communities of color make up about
80% of the prison population in the state, the
continued inclusion of prisoners in a prison
census track not only hurts our communities of
color, it also hurts the City as a whole. The two
resolutions that I mentioned would seek to
eliminate this discriminatory policy. It is
imperative that the Censuses execute a complete
and accurate enumeration of our City's residents.
We must not have another 2000 Census, where
communities of color are dramatically undercounted
and thereby deprived of their fair share of both
representation and government funding.
At today's hearing I look forward

At today's hearing I look forward to learning what efforts the City, State and Federal Government have on making to ensure that every resident of our City gets counted. And I'd

like to thank the Committee Counsel, Julene
Beckford; the Policy Analyst, Israel Rodriguez;
and Policy Analyst, Damien Butvick. And now I'd
like to turn the microphone over to the esteemed
chair of the Committee on Immigration, the
Honorable Kendall Stewart from Brooklyn.

CHAIRPERSON STEWART: Thank you and good afternoon. My name is Kendall Stewart and I am the Chair of the Immigration Committee in the Council. We are here today to discuss the upcoming 2010 Census and the efforts of the NYC 2010 Census Office to work with City Offices, Agencies and community-based organizations to identify hard to count populations and to raise awareness about the importance and benefits of participating in the Census.

The hard to count populations of particular importance to the Committee are new immigrant communities and limited English proficient communities. As of the 2000 Census, there are approximately 8 million City residents and approximately 3 million of those residents were immigrants. It has been estimated that the 2000 Census missed undocumented immigrants at the

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rate of 10 to 15%. Households of undocumented
immigrants meet housing and demographic criteria
that can be linked to their failure to respond to
the Census. Undocumented immigrants often face
economic challenges, speak little or no English
and lack the English literacy skills necessary to
complete the Census questionnaire. But that does
not mean that every effort possible should not be
made to ensure that this population is properly
counted. By undercounting the immigrant and
limited-English proficient populations, often
plagued with socio-economic difficulties, there
can be a dramatic reduction in federal assistance
funding that often affects programs that could
ultimately benefit these communities.

The 2010 Census will let us know if our city's immigrant population has increased.

And by making sure that all New Yorkers are counted in the upcoming Census, we are securing future resources to the City of New York and empowering all communities, in particular immigrant communities.

Today we look forward to finding out what efforts are being made by the new NYC

2010 Census Office to work with City Offices such as the Mayor's Office of Immigrant Affairs, as well as community-based organizations and religious institutions to ensure that these hard to count communities are approached and encouraged to participate in the 2010 Census.

I would like to thank the Committee on Civil Rights for participating in this hearing. And before I call on Council Member Jackson to speak, I would like to recognize that we have been joined by Council Member Eugene and Council Member Ferreras. At this time I recognize Council Member Jackson, the sponsor of Reso 190-A.

COUNCIL MEMBER JACKSON: Thank you Chair Stewart and Chair Seabrook. Let me thank you for the opportunity to speak on this extremely important matter. And some people may think that it's not an important matter because the Census count is not until, you know, 2010. But as you know the experience and just the statistics and the undercounting in the year 2000 and in previous decades lets everyone know who is concerned about this particular matter that this is extremely important, and especially in urban areas, more

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specifically in New York City where we live and we 2 work and where we depend on the services of the 3 Federal, State and local municipalities.

As the primary sponsor of Resolution 190-A, let me just say that this resolution requests a census policy based on common sense and transparency and align the census with constitutional standards already spelled out at the Federal, State levels. Prisoners while incarcerated do not need the services that funding in based on current census count which is provided. So for example, if they need social services in upstate prisons, they get it right in the prisons. It is not coming from the county, it's coming from the State. If they need anything else, medical attention, it's provided right there by the State. You're not going into the local hospitals, not unless it's an extreme emergency.

In essence, the type of services that are needed is when these prisoners go back home where they come from. And approximately 75% of the prisoners incarcerated in upstate prisons come from New York City. And they need to be counted where they live, not where they're in

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prison and incarcerated. The communities that we live in, in this urban city of ours, when these prisoners come back, they normally come to CBOs that provide the type of counseling that are needed, the job training and development, social services and all the other services that prisoners need when they come out of incarceration from upstate New York. So that's where the money is needed from federal, State and local level, and that's where they should be counted. And so this resolution is asking that they be counted where they reside, where they lived before being incarcerated. That's the true value of what it should be and not where they are at the time when the census is counted, whatever date that is in 2010.

So I ask you, both chairs, to consider this resolution and I ask my colleagues that are here and that are not here to sign on to Resolution 190-A. And we have approximately 12 sponsors already and we are steamrolling to get hopefully 50 sponsors signed on to this particular resolution so that we can move forward and vote on it prior to our term expiring, which is the last

STACEY CUMBERBATCH: Good afternoon

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Chairs Seabrook and Stewart and Members of the
Committees on Immigration and Civil Rights. Thank
you for the opportunity to speak with you today
about efforts underway by the Mayor's Office to
complement the work of the US Census Bureau to
ensure a full and accurate count of the City's
population in the upcoming decennial Census. My
name is Stacy Cumberbatch and I was appointed on
April $7^{\rm th}$ , by Mayor Bloomberg, to serve as the
City's 2010 Census Coordinator. Joining me today
is Tony Farthing, Director of the US Census
Bureau's New York Regional Office, who is
responsible for overseeing the census operations
in New York City. I will provide an overview of
the City's population, the upcoming 2010 Census,
the challenges of conducting a complete count of
the City's population and what the City is doing
to address some of these challenges.

As all of you know the City of New York is the most populous and ethnically diverse city in the United States, with a population of 8.36 million people as of July 2008. The City Planning Department's population division projects that following the 2010 Census the City's

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2 population will be 8.4 million people.

Currently over 3 million of New York City's residents are foreign born, about onefifth of whom, which is about 600,000 people have arrived since 200,000. The top ten foreign-born populations hail from the Dominican Republic, China, Mexico, Jamaica, Guyana, Ecuador, Haiti, Trinidad and Tobago, India and Columbia. New York has the largest Chinese population of any city outside of Asia. More people of Caribbean ancestry live in New York City than any city outside of the Caribbean. Over 2.27 million Hispanics live in New York City, more than any other City in the United States. Non-Hispanic New Yorkers of African descent number 1.95 million, more than double the count of any other city in the United States. More than 200 languages are spoken here with almost half of New Yorkers speaking a language other than English at home. The top five languages spoken are Spanish, Chinese, Russian, Italian and French Creole. The United States Constitution,

Article 1 Section 2 requires that the total number

of people regardless of citizenship, immigration

According to a 2008 Brookings

Institution Analysis, New York City received \$25

billion in federal funding based in part on census information. The Census Bureau will mail a form to approximately 3.5 million households in New York City in March 2010.

I'd like to direct your attention

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to slide 1, which is a sample of the form. The
Census form will be the shortest form in the
history of the Census with only ten questions.
For the first time the census form will be mailed
in Spanish and a language guide will be included
explaining how to obtain the form in 59 other
languages. The form is mailed to, quote,
resident, at a specific address with an associated
barcode used by the Census bureau to track if the
form is mailed back. The census form will ask
questions about each member in the household,
name, how they are related, sex, age ethnicity,
whether the person his Hispanic or non-Hispanic,
race whether the household owns or rents and
whether the household member sometimes resides
elsewhere. The census form does not ask any
questions about a person's citizenship,
immigration or legal status, nor does it ask about
income.

The form will be mailed out in mid March and we are going to encourage every household to fill it out completely and mail it back immediately, but no later than what's considered Census Day, which is April 1st, 2010.

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Under federal law the personal information
provided on the Census form is strictly
confidential and remains so for 72 years. The
information cannot be shared with anyone,
including Federal, State or City agencies.

The City's diversity has always been it's strength, but it also poses a challenge to making sure that everyone is counted in next year's census. Recognizing the importance of an accurate census count to the City, Mayor Bloomberg signed Executive Order 127 in April, creating the NYC 2010 Census Office. The Office's mission is to work with the New York Census Bureau's New York Regional Office and lead efforts to engage City agencies, community-based organizations, businesses, non-profits, leaders of faith-based organizations in all sectors to focus particular attention on outreach to New York's diverse immigrant communities and neighborhoods who have been historically hard to count and in the past have had low participation rates in the census.

While the City's population exceeded 8 million people for the first time in 2000, only 55% of households mailed back a

completed densus form, much lower than the
national average of 67%. And I'd like to draw
your attention to slide 2, which is a map showing
the response rates to the 2000 census. It has an
overlay of the City Council districts as well.
And actually the darkest areas on the map indicate
that those are neighborhoods that had less than
40% mail back rate on the Census in 2000. The
yellow areas means that it had a mail back rate of
more than 60%

So as you can see from the response rate map, there are several neighborhoods that have a high concentration of census tracks with mail-in response rates to the 2000 Census which fell below 40%. So just pointing your attention, so some of the neighborhoods taken borough-by-borough is a large area of the Northeast Bronx; Central Harlem, Central Brooklyn, Southeast Queens and part of the Rockaways, as well as areas of the North Shore of Staten Island.

So there are a few areas in the City where the mail-in response rate to the 2000 Census actually got worse from 1990's census. So pointing your attention to the third slide—and

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these slides were put together by New York City
Department of Planning, their population division
and they're all based on census data from the
Census Bureau. So this map is a comparison of
census tracks that were low responding in 1990 and
we wanted to see how they did in 2000. Okay, so
only the colored tracks were actually low
responding in 1990 and in 2000. So we wanted to
see did certain areas get better or did certain
areas get worse or did they stay the same. If
they're shaded in red or brown they actually got
worse from '09 to 2000. So you can see the
barcode on the side. If they are shaded white
they basically stayed the same. So they may have
been low responding in '90, they remained so in
2000.

So there are many different reasons why people do not participate in the Census. For example many immigrants are fearful that their undocumented status might be disclosed to Federal authorities if they complete a census form.

Families living double, tripled up in one-family homes may fear that information provided on the Census form will be shared with City agencies such

as Buildings or Fire Department. Some people simply do not know what the Census is, the value it provides and their participation in it can bring resources to their community. Others do not understand that their participation in the Census helps the government to properly enforce civil rights laws and the Voting Rights Act.

In a city as large and diverse as

New York, we have to mobilize trusted community

voices and institutions across the City to allay

fears, reinforce the message that personal

information on the Census form is strictly

confidential and to explain the concrete benefits

of an accurate count to each community.

The goal of the NYC 2010 Census

Office is to ensure an accurate count of all New

Yorkers by increasing the number of City residents

regardless of citizenship or immigration status

completing the 2010 Census form in March and

mailing it back promptly. Thereafter our goal is

to make sure that household residents who did not

mail back a census form in time then cooperate

with census workers who will make field visits to

their homes starting in late April to personally

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collect information about the people living in the household.

There are many examples of how the City is aggressively acting to leverage its own resources and capacity to promote an accurate count in 2010. We're working with City Agencies such as City Planning Department, Mayor's Office of Immigrant Affairs, The Mayor's Community Assistance Unit, the New York City Housing Authority, The Borough Presidents Offices and other offices of other elected officials to identify hard to count groups and neighborhoods in the City and work to overcome some of the barriers to participation I mentioned earlier; use of 311 to receive inquiries regarding the 2010 Census and provide timely updated information as the Census operation rolls out over the coming months. Communicating online via NYC.gov website dedicated to the 2010 Census, which is translated into 18 languages with a sample census form, basic information on the census, timelines, pertinent web links to other information as well as maps showing how the City did in 2000; working with the Department of Education to provide outreach to

parents through the network of community education
councils and to incorporate the Census in Schools
Curriculum for kids developed by the US Census
Bureau; working with the Department of Youth and
Community Development to provide outreach to their
extensive network of contractors who provide
services in many of the hard to count communities
in the City; working with the Health and Hospitals
Corporation to provide outreach through their
network of 11 public hospitals and other
facilities serving historically hard to count
populations; and work with the New York City
Housing Authority and resident leaders to target
outreach to all people whether they are authorized
residents, on a lease or not, living in public
housing or in apartments paid in part by the
Section 8 program.

Our work is ongoing with many other City agencies to leverage their existing communications networks to promote the 2010 Census. We have also developed very strong working relationships with a number of community-based non-profit organizations, including faithbased organizations such as churches and

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2 synagogues throughout the City.

In June we worked with the New York Community Media Alliance, the New York Immigration Coalition and the US Census Bureau to co-host a briefing on the 2010 Census for the Ethnic and Community Press. The joint effort resulted in many articles appearing in ethnic press about the importance of the upcoming census. Over the past several months we have also participated in scores of meetings and events across the City to encourage mass participation in the Census. Earlier this week Mayor Bloomberg and Commissioner Tiven of the New York City Commission on the United Nations Consular Core and Protocol cohosted a briefing entitled, The Changing Face of New York City in the 2010 Census for 110 Consulate Generals. Acknowledging the important role of Consulate offices in immigrant communities, we requested that each office serve as a point of distribution of census brochures and material, recommend trusted community leaders and institutions we should contact to help in this effort and we requested that each consulate designate a staff person to be their 2010 Census

Τ	CIVIL RIGHTS AND IMMIGRATION 25
2	point person to attend a 2010 Census informational
3	seminar in late January.
4	We look forward to working with
5	members of the City Council to promote the 2010
6	Census and ensure a full and accurate count of
7	every New Yorker. Thank you.
8	LESTER A. FARTHING: Good
9	afternoon. I also have a PowerPoint presentation,
10	so we're going to just wait for Ms. Finley to load
11	that up for you. And Council Members we brought
12	copies for you for you to go along with me. Do
13	you have copies of that? It's a census folder.
14	Yeah, and inside we have the presentation that I'm
15	going to speak on.
16	[Pause]
17	LESTER A. FARTHING: Bear with me
18	for just one second, please.
19	[Pause]
20	LESTER A. FARTHING: That's all
21	right.
22	[Pause]
23	LESTER A. FARTHING: Okay.
24	Yolanda, we're all set? Well good afternoon
25	Members of the Council. It's a pleasure to

present before you. First of all 1'd like to
thank you for allowing both Stacey and myself to
speak. I think it's going to serve you well in
hearing what we're doing for the City of New York.
Stacey and I, as she said earlier, we work very
closely together. We both recognize the
challenges that we have in New York and I'm very
pleased that the Office of the Mayor has provided
a staff such as Stacey to open up the various
networks of New York City to get the word out
about the Census.

I want to talk to you a little bit about the timeline for the Census. In April of '09 and June of '09 we spent a lot of time working with New York City to get information to improve our address lists for all of the housing units that are in the City. It's a very extensive list of units and we're currently working on it now to finalize everything. This is the list of units that will be given to the post office so that we can mail out Census forms to every household across New York City.

In that time now as Stacey talked

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about earlier, we've been working with her office
to really try to get the word out about the
Census. We call this our awareness phase, and
again, it's really as Stacey showed you on the
map, we're really trying to target those areas
that we know have not performed well in the Census
in the past in terms of mailing out the Census
form. And so we're trying to concentrate on those
areas, but also the map doesn't really tell you
the story. That's information from 2000, so we
realize too you have to stay in front of the
curve, so to speak in knowing areas that have
changed over time, over a ten-year period and even
less than that. So we're trying to be out in
front of that as well.

Just to go through some timeline specifics here, the Census forms will be mailed out on March  $15^{\rm th}$  and we're asking everybody, as Stacey said, that everybody gets the form back at least by April  $1^{\rm st}$ , which is our Census day, meaning filling it out and putting down everybody that lives in your house.

I do want to recognize to the Council that—because people ask me is there a

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deadline. Well the Census never wants to tell you
there's a deadline. I can say safely that if you
mail the form back by April 15 <sup>th</sup> you are pretty
much in our register. Stacey talked about the
barcode label that's on the questionnaire. That
way the Census bureau recognizes that a
questionnaire came back from your household and
that means that we won't have to send out
individuals to knock on doors or that particular
household door to collect census information. Now
we'll start that process for hiring people to
knock on doors in April of 2010, and we start the
process of actually going out and knocking on
doors following our training, and that's usually
the first week of May.

Just for those here that don't know, we'll continue that knocking on the door process through June of 2010. In July we'll probably have some residual work to do, which might require some knocking on doors with much less staff, but there will still be some work to be done. And we typically finish up our census collection work around that time. And by of course December 2010, December 31<sup>st</sup>, 2010, we have

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to give President Obama State Census statistics and a population count on that date.

So we can go to the next slide.

Just lost signal, okay. Well you can follow along since you have your packets.

One of the ways that we're trying to reach out at least to the community and especially those hard to count communities is through our partnership program. And one of the things that we do is we try to go out and we hire individuals locally from New York City that have a background in working with the community, they understand the communities. Of course as you well know, I don't have to tell you this, we're such a diverse community in itself, so we have to hire a very diverse partnership staff who can go out and reach these individuals. We're looking for what we call service providers, trusted voices, individuals who can in fact invite us in to their network of what they're doing; if they're a health service provider, if they're having meetings of any kind can they invite us to those meetings; community organizations, even businesses. We ask all of them, if you have time, to let us come;

elected officials of course. We've asked many of you if you can invite us out when you're having a meeting.

And what we try to do is to talk with everyone about the Census and the importance of it, but we also try to leave them with something so that they feel that they can become a trusted voice or ambassador for us to speak to other individuals. The Census Bureau clearly recognizes that having government officials talking to individuals, especially those that have some doubts about participating in the census is not always the best way, you're not always going to get results. And we realize having the trusted voices helping us is probably the better way to do that, and that's what we aim to do in our partnership program.

For New York City we have about a minimum of 45 people. I have a lot of others that work with us that are partnership specialists with all the diverse communities here and then we also have about 60 assistants that work with us representing our diverse communities as well.

Right now the program is built on a

campaign of It's In Our Hands. That's the first
slogan that you're seeing right now with all of
our print materials that we do at events. We are
going to laterand unfortunately I don't have the
PowerPoint to utilize this—but later on as we move
along with the program into January of 2010,
you're going to see an advertising campaign, I'm
going to talk about that in a minute, that is
probably the best advertising campaign the city
has ever done to reach all of our ethnic
communities. But in the meantime our on the
ground folks that are doing the work, they're
reaching out to State and local tribal
organizations, minority coalitions, ethnic
minority coalitions, the schools and educators,
our religious leaders, our clergy are going to
play a big part in this for us. And even our,
again as Stacey mentioned, local media outlets and
other businesses as well.

I'm on slide number 5 just for those of you who are following since the PowerPoint isn't working.

One of the things that happens that I think is very instrumental, you know, we're

2	going to be opening up local census offices.
3	We're just about ready to launch that, I'm hoping
4	by the beginning of December where all of them
5	will be open. Those offices as they open, we're
6	going to open about 17 within New York City. But
7	those offices are what I call deployment offices.
8	They're so I can deploy the staff that's going to
9	have to knock on the doors later in April that I
10	talked about. They're not necessarily walk-in
11	centers for I didn't get a form or something like
12	that. What we will be doing is opening up Be
13	Counted Questionnaire Assistance Sites throughout
14	New York City. And what we've done through our
15	partnership program, we've asked for partners who
16	are willing to give us space, it's basically
17	storefront space, a church—those same
18	organizations that I talked about, health service
19	providers. We're even looking, we're going even
20	further down here, even barbershops, beauty salons
21	that are willing to allow us to put a table in,
22	we'll put in a paid census person and we'll have
23	what we call two things; it's questionnaire
24	assistance to provide to someone that needs help
25	with their form, and also questionnaires that

we'll put in the site, because there are going to
be a lot of folks that say I didn't get a
questionnaire at my home and we realize that. We
have folks that are living in situations that
there isn't even a mailbox and no one even knows
that someone is living in that particular
household or in a basement or something like that
So we want to make sure that we get the word out
so that they understand that they can actually go
out and get a form if they didn't get one. And
we're hoping our service providers and the various
folks we partner with will be doing that as well.

I can't say there's a big cap on the number, but my goal for New York is to make sure that we have saturation and that in each of these Questionnaire Assistance Center Sites that they are really targeted within the community so that we're hiring individuals from that community who can communicate in language and also understand the individuals coming in culturally.

If you go to page 6, we do have a language program. In each of those sites, we're going to have what we call Language Assistance Guides. And so someone can come in—a Language

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2	Assistance Guide is a prototype of the Census
3	Form. Luckily it's only 10 questions this time,
4	but it just gives you an idea of the language. We
5	have up to 59 languages; not all of these are
6	prevalent in New York City but New York City being
7	as diverse as it is, there's always somebody
8	somewhere that probably speaks one of these
9	languages. So what happens is they come into a
10	Questionnaire Assistance Center. There will be
11	someone there who can give them a language guide
12	and help them read the questions and actually put
13	it down on the English form.

Questionnaires are also going to be available upon request nationwide. When we mail out the questionnaires beginning on March 15<sup>th</sup>, a letter will come with that stating if you need a questionnaire in another language you can call a number and request a language to be mailed to you with these particular languages; and it's Spanish, Chinese, Korean, Vietnamese and Russian. anybody else that needs help with their questionnaire, that's the purpose of the Questionnaire Assistance Centers, so they can go to those sites to get help if it's not one of

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2 these languages.

We can go to the next side, Yolanda. Okay. I want to talk about group quarters. I understand the bill or the amendment you're going to be talking about today. I just want to explain what's on law right now in terms of how the Census Bureau counts individuals and what we call our group quarters. Now group quarters are places like colleges and dormitories, our homeless shelters, senior facilities, nursing homes, military barracks, hospices and also prisons. And we usually do this particular work in the latter part of March, where we actually send a census representative or census representatives to the particular site that's already been identify and we try to conduct the enumeration there. Typically forms are given to whoever the contact person is and they give it to the individuals to actually fill the forms out and then we collect it back from the individuals.

There are some sensitivities here.

We understand we have to be sensitive about things

like domestic violence shelters. We're working

with the City on that. We also realize there's

some sensitivities about our prisons and all kinds
of correctional facilities, meaning that they're
simply not going to let us go in to those
facilities to do that so we have to work with them
to figure out how we're going to actually do the
census, and we're working with the State of New
York right now to make a determination on how
we're going to go about that process.

I will tell you just for your information, I met with the heads of the correctional facilities for the State last week up in Albany. I don't think the procedure is going to change much from what we did in 2000 in terms of how we're going to collect the information.

Now if we go to the next slide, section 8, I just want to kind of read this to you just so you can kind of hear it from me. The Census Bureau resident will state that individuals should be counted at their usual residence. So the usual residence is customarily defined as the place where the person lives or sleeps most of the time. Now according to the concept of usual residence, prisoners in correction facilities, that's our jails, detention centers, are counted

at the correctional facility and the current plan for the 2010 census, like the 2000 census and previous censuses, is to tabulate prisoners at their place of their incarceration. I understand what you have on today on tap, but I do have to quote to you what's on law right now. I will say one thing, just so you're well aware, the timeframe between now and when the questionnaires get mailed out for all the operations is very, very small. So wherever you go with this, I just want you to realize this thing is very time sensitive, but this is what's on record now and how we have to proceed to count our prisoners.

So next slide. One of the things that I'm very excited about that the Census is going to do, we did it in 2000 but this is really—when you look at it, the amount of dollars that are appropriated to this, we had close to \$100 million for our national advertising campaign, paid national advertising campaign in 2000. And now we're just about to approach if we haven't already eclipsed the \$300 million mark for a paid media advertising program for the Census. This program is going to begin in January, right around

2 January 15<sup>th</sup> of 2010.

I want to give you an idea of what this program is like. It's really in three phases. The first phase is the educational and awareness phase. So what that means is that in many languages and through all the mediums that are available here in New York we're going to be getting paid advertising that can be shown in those mediums that people watch. We have paid particular attention, for example, our communities that are immigrant communities, communities of color, all of the cultural communities, that where there is media available that this program does get within that community as well so that the residents there are understanding and hearing the Census message.

So during that point in time all the way up through February you'll see a message that talks about things like confidentiality of the Census. It talks about why it's important, the very things Stacey talked about earlier in her presentation, and also a reminder that it's coming in March 2010. Again you'll see also what I'm excited about, they'll be utilizing trusted

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voices. You'll be seeing it on programs and
times, these aren't PSAs-these are program times,
what I call the high visible time periods when
everybody's watching and the contractor, which is
Draft FCB which won the national contract, they're
very cognizant of when each particular audience is
watching television. They're cognizant of how
this particular audience actually receives their
media; everybody doesn't receive media the same
way. And they're also cognizant of just which
ethnic groups have media available. There are
some groups that have a lot of media available and
then some of our emerging groups do not. They
might have newspapers and that's it; maybe they
don't have radio and television.

So if I can go to the next one.

This just gives you an idea of the languages that
the paid advertising program will be available in
so that you have that. I'm very happy to say that
it does represent New York quite well.

And then Yolanda if you would, if we could just run through some slides here. One of the things that Stacey mentioned that through her opening of doors for us—and you can just kind

of run through those, Yolanda, briefly-this gives 2 you a snapshot of some of the things we've been 3 doing since May in terms of getting out into the 4 5 communities, into your communities, to promote the Census. One of our big philosophies was that we 6 wanted to get individuals during the summer months when a lot of cultural festivities were going on 9 so that we could in fact reach those individuals 10 that are not going to come to any meetings or 11 hearings about the Census. These are individuals 12 that work 12 hours a day. They don't understand 13 everything about the Census. If you give them a 14 piece of paper they're not necessarily going to 15 read it. What we do want to do is get something 16 in their hands so that they see that they've been 17 touched by the Census. We're hoping they'll see 18 more of the advertising as we get out to their 19 churches, get out to the neighborhoods and talk 20 about the census and through our trusted voices 21 that they'll know about this. They can actually 22 act as ambassadors by carrying something Census 23 around. But we're trying to not leave any stone 24 unturned. We're trying to reach our children, our 25 clergy.

2	Yolanda, you can go on to the next
3	slide. Anybody out there who we feel can get the
4	word out. So we've had great, what I would call
5	saturation into our communities. We're going to
6	continue to do that. It is colder now. A lot of
7	events are going indoors now. But what our motto
8	is with the Census is that if you have an
9	opportunity for us to come out to talk, we're
10	willing to do that. Let us know. If you don't
11	want us to talk but you're still willing to let us
12	be at your event, we are very happy. We are not
13	offended. If you let us just have a table space
14	and we can give out something to individuals as
15	they walk out the door. This has worked very
16	effectively for us so that we can get things and
17	folks hearing about the census. And we hope that
18	when we turn this advertising campaign on that
19	they're watching, they're hearing on the radio,
20	television. I just want to assure you that no
21	stone is going to be left unturned.
22	Some exciting things-the Medino

Some exciting things—the Medino

Media [phonetic] they're already building in the

Census into the Novellas. We're looking at some

of the programs—Tyler Perry, for example, has been

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approached by the Census, he's looking at building some things in. Our advertisers understand the Black Diaspora, so we have African American, Caribbean and African—we're targeting each of those particular groups separately this time.

It's not an African—American approach this time.

So we're very excited about that. And I'll stop at this point and if you have any questions I'm available to answer.

CHAIRPERSON SEABROOK: Thank you very much. And there's a couple of questions that I have and perhaps both of you can address that issue. And I guess a local issue, because my district was one of the districts that had some problems, and it's also one of the districts-I haven't seen you all yet taking the pictures, so we're going to change all that. Because I have not seen not one iota of a picture or involvement. I'm going to change that, because I'm going to work with you and we're going to make sure, because if that's the case, we don't need to be at one end of the Bronx and never come into another end of the Bronx. And that's been the problem. And then when you decide to have these offices,

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that they're so far away. And I would say if the problem is in the Northern part of the Bronx, then put an office in the Northern part of the Bronx; go where the problem is. And when you go where the problem is you'll be able to solve the problem. But there are people who-there's a large immigrant population that cuts across all ethnic groups in terms of immigration. But if there's awareness-don't worry about space. We'll find you space. We've got enough space up there that you don't have to pay for space. We can give you as much space as you want. We've got the community board that has space up there. We'll get you space. But we need to have resources that's put into this to make this happen, and we will have you at every even that's necessary to make sure that that happens, because I'm disappointed that we haven't gotten there; but I'm disappointed in you all that we haven't had this meeting to pull things together to make it happen. And we're going to make it happen and we're going to have the City as well as the Census, that we're going to do what has to be done so that we can deal with that count in the District. But you all have to

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show the effort that you're willing to do this as
well in terms of the resources. We have local
newspapers that haven't seen an advertisement in
our local newspapers yet.

STACEY CUMBERBATCH: Part of the strategy is the advertising—January and February is really when all of that mass media is going to hit. It's a little early in terms of the advertising. Right now a lot of the activities have been visibility, as Tony was saying, in terms of going to parades and giving out t-shirts, the Caribbean Day Parade—

## CHAIRPERSON SEABROOK:

[Interposing] We never got a t-shirt either. Go ahead.

STACEY CUMBERBATCH: So right now a lot of my work in my office in terms of working with agencies or reaching out has been about organizing organizations, resident leadership, informing them first. And then come January is when the posters, all of the more direct communication to the mass public starts.

CHAIRPERSON SEABROOK: We'll we're going to invite you up.

Τ	CIVIL RIGHTS AND IMMIGRATION 45
2	STACEY CUMBERBATCH: Please do.
3	CHAIRPERSON SEABROOK: And I'm
4	going to have every community group-
5	STACEY CUMBERBATCH: [Interposing]
6	Fantastic.
7	CHAIRPERSON SEABROOK:
8	[Interposing] Every church-
9	STACEY CUMBERBATCH: [Interposing]
LO	Fantastic.
11	CHAIRPERSON SEABROOK:and
L2	everybody so that you'll be able, the both of you,
13	so that level of participation that's going to
L4	take place that we want it to happen, and we're
15	going to make it happen; because it has not
L6	happened and it will not be on the part that we
L7	didn't do our share to make that happen. So we're
18	going to put every effort to make sure. And I
L9	would hope that there is some participation of
20	Black and Latinos as it relates to this media buy
21	and as it relates to the sharing of these \$300
22	million resources that's going to be put forward.
23	LESTER A. FARTHING: As mandated to
24	the contractor it has to be.
25	CHAIRPERSON SEABROOK: Okay.

LESTER A. FARTHING: And what
they've done is they've looked at the share of the
funding, where the dollars are going, and the
dollars have to go to what we call national media,
but it also has to go to local media and then
beyond that layer, below that layer, they also
have to break it out into the various ethnic
groups. So they look very closely at what's going
to the Latino media, to the Asian media, to our
Black Diaspora media, which is a term I use.
CHAIRPERSON SEABROOK: And lastly
when you're bringing people and staff into those
areas, I would hope that you bring people that's

when you're bringing people and staff into those areas, I would hope that you bring people that's local that the people have a relationship that they respect and that they would not have a problem with opening up to and deciding to bring someone from someplace else that the people have no relationship—won't open the doors, won't do anything. And I would hope that level of sensitivity can be dealt with and we can have an understanding about those people who are going and doing a lot of this grunt work.

LESTER A. FARTHING: Absolutely.

Two things I will tell you. I want to make a

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comment just about the offices first off. There
isn't a lot of control that I have over opening
offices. It's not based on opening up in a
community. The Census has to open an office in
every congressional district.

CHAIRPERSON SEABROOK: Right.

LESTER A. FARTHING: So that's what's mandated by law and what we have to do.

And after that it's turned over to GSA and they have to find us a space. So I can never sit there and promise an office to a community. I know many communities have asked me and said that hey want one in their community. Remember that that office is a place just to deploy staff—

# CHAIRPERSON SEABROOK:

[Interposing] I understand.

LESTER A. FARTHING: --that are going to be working and knocking on the doors in April. Now by that earlier comment that you made, is that when we hire we have to hire locally. So anybody that's hired to knock on doors, for example, I can't afford to pay for somebody to come from another area.

CHAIRPERSON SEABROOK: All right.

They

### CHAIRPERSON SEABROOK:

[Interposing] Well you'll get it.

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LESTER A. FARTHING: We welcome your calling us up. All you've got to do is fax

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us, say you have an event, as everybody else does; we have an event on this day, we need people up here to talk about the Census. That's how we get the word out during this, what we call awareness phase. What I'm going to ask all of you though, there's another important phase that we need you, and that's when we do the motivation phase, which starts in March. March is when the questionnaires go out so our advertising messages change. more about fill out the form and mail it back. We're being very direct rather than trying to come up with a fancy slogan for the public. We're going to tell the public what to do and when to do it. So your office, all of you in fact, with due respect, you can be very helpful for us when you know that there are opportunities or even out on the street, when there are events that you are having, where we can go and tell folks, hey, did you fill the form out. Now I mentioned earlier about

Now I mentioned earlier about opening up Questionnaire Assistance Centers.

That's that vehicle for you to provide us with some local space. We'll hire someone locally that's taken our census test and that can work for

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us. But you can also direct individuals to that
site and if they need help with their form they
can get help, and if they didn't get a form they
can also go to those sites. And I welcome any
site that you have that you can present to us so
that we can get them in and hopefully the site
that's donating the space is willing to do that.
And of course we need some good hours, I guess.

CHAIRPERSON SEABROOK: We will do
that. Again, and I'm closing, but my concern is
that what happens is that these other facilities
that will be put—they will be by a bunch of greedy
landlords who they will make their contracts - less than if any people were every counted
anywhere in our community and that's my concern—of
where we would put resources paying those
individuals who could care less, absentee and
everything else. But we will get you the space in
which you need. I will make every effort to make
sure that you will have that available to you free
of charge.

LESTER A. FARTHING: Great, great.

CHAIRPERSON SEABROOK: We will not be listed in that manner ever again.

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STACEY CUMBERBATCH: So one thing
that's going to be different this time in the
Census that I want to point out is that for the
first time the Census Bureau, probably starting
the end of March is going to make available what
the mail-in response rate is at that time, not in
real time but almost in real time. So before the
due date of those forms coming back, we are going
to have up online and know what areas are not
mailing back as quickly as they need, so we can
get into action in those areas in time to
encourage people to fill out the form and mail
that. We didn't have that in 2000, so that's
huge.

LESTER A. FARTHING: Well also,

Council Member if I can just—one thing I failed to

mention, it's very important. One of the things

we didn't have also in 2000 was when the Census

takers were going out to knock on doors, we had no

advertisement at all. It just kind of happened.

Now luckily we had a good partnership program out

in the fields and folks kind of knew about the

Census, but we'll now have advertisement, national

and paid advertisement telling folks well, if you

2	didn't mail the form back you can expect a visit
3	from our Census taker, please cooperate with them.
4	So that's something good as well. You know, the
5	Census is being done in two parts, meaning we're
6	looking at the mail-out, mail-back process.
7	That's what we're trying to increase, because your
8	census is done better when individuals in their
9	own timeframe, they fill the form out and put down
10	everybody on the form. You can imagine we have
11	success going out and knocking on doors now, but
12	there's never a good time, it's always rushed, and
13	that's when I think we miss people because they
14	don't put down everybody because they just kind of
15	want to get this over with. We get the
16	cooperation but it isn't the full cooperation we
17	really need in terms of what gets on that form.
18	CHAIRPERSON SEABROOK: Thank you
19	very much, Mr. Chairman.
20	CHAIRPERSON STEWART: Yeah. Before
21	I call on some of the members to ask questions, I
22	just have one-well first let me recognize that we
23	have been joined by Council Member Michael Nelson.
24	I have one question and that is, you just spoke

about the return of the forms. In terms of

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correction, what is in place for correction?

Someone may have filled out a form and they may have left out someone or may have left out some information. What do you have in place for that

6 correct?

LESTER A. FARTHING: Typically, that's why we try to give out good instruction in the beginning. Meaning-some of it folks read it and we ask them to fill out the names of everybody living or staying at their home. We really have no way of knowing if somebody forgot to put somebody on the form. However, if somebody comes forward and say, I didn't get on the form-there's a lot of folks, single Black males especially, they may live someplace and sometimes you don't know who is going to put them on the form. live in, if I can speak very frankly, we don't know who is going to put them on the form sometimes, and so the whole idea is once we can reach them if they can say I didn't get counted, I know somebody didn't put me on the form, that's where our Be Counted sites come in. We can direct them to a Be Counted site and they can fill out their own form, they can put their address on it.

2	When it comes into the Census Bureau all we do is
3	look to see, is it the same address, yes? Is this
4	a different name? Yes. Then it gets added.

CHAIRPERSON STEWART: In terms of that, are you saying that if a form has been filled out and five people have been listed and they just omit one name and they want to correct that thereafter, they can just call and have that correction?

LESTER A. FARTHING: They can't call to have the correction. What they would do is get a Be Counted form and submit it.

CHAIRPERSON STEWART: All right.

At this time I would call on Council Member

Ferreras. Gentlemen, I'm calling in order of how

you requested questions. Council Member Ferreras.

COUNCIL MEMBER FERRERAS: I'm over here. Good afternoon. I have two questions, and actually a comment. You guys have done a great job in my district in particular, because three of your pictures were in my district in Queens, the Dominican—he has to find your pictures—the Dominican Parade, the Ecuadorian Parade and the Columbian Parade are all within my district and I

this case?

2	think they're all within weeks of each other.
3	However, my question is in particular, I am the
4	only the first Latina elected in the Borough of
5	Queens, one of our biggest issues for Latinos is
6	race. Question number 6, I believe. I help
7	people fill out the citizenship form. I've gotten
8	into it with constituents to the point where
9	they'll leave it blank because they don't know how
0	to answer the question. What is the Census Bureau
1	doing to educate? Because, you know, you have
2	instructions with the questions and we can do as
3	much awareness as we can, but what is it that
4	you're looking-or what is it that you're doing in

LESTER A. FARTHING: That's where the trusted voices and partners and the partnership program come in. What we do is we go out to meetings. We talk with our trusted voices. We talk with our leadership. It's a very complex issue when it comes to our Latino communities. I always say that this thing about race is a very American thing and it's not something for someone that comes from another country. It's an issue we face even with our Black Diaspora, especially from

Africa and from the Caribbean. What we've always told individuals, that it's important especially for voting rights issues, we want to get you counted. We hope that you'll fill out something in the race category, whatever you feel and how you feel that you're represented. You also have another area where you can mark as you're able to mark more than one race. You can actually mark in the box where it says other how you describe yourself. We know right now a lot of folks from the Caribbean will want to do that. They don't see themselves listed there and they want to put down who they are.

there's a lot of boxes to check off on for the Latino groups. But if there's still someone who feels they're not represented on there, someone who is from Panama for example, so they can actually write in in that other category.

Typically when we go out to service providers who serve that particular group or folks that are from that particular area, we try to communicate that to them that way and hopefully they can get the message out.

COUNCIL MEMBER FERRERAS: My other

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question is when it comes to the accuracy of
address, I know that you already started doing
that. One of the issues that I have in my
community is they've taken down one-family homes,
put up multi-dwellings; new addresses, what used
to be one door is now four doors. Are you in the
middle of that? Is it over and what is the

accuracy? Where are we with that campaign?

LESTER A. FARTHING: We have completed our work out in the field for the most part, going about knocking on doors, checking addresses. And I don't know if you're aware but in the slide I showed, in April and May of 2009 we hired staff locally to go out and actually using this little handheld computer, we had addresses that we loaded in to our database, which we call our master address file, we had addresses loaded in also from the post office; we use their delivery sequence file, that's the most recent; plus, which is the biggest effort, we worked with New York City, the Office of Population, and we've had them-actually they've been sworn in to look at our address list, where they can't divulge it to

anyone else, but to look at it for accuracy and actually tell us where we needed to add on more information based on their records. So those very types of places that you're talking about are very problematic for us. Many times there's one mailbox, but you know—there's one mailbox and three doorbells, or there's one mailbox and one doorbell—

#### COUNCIL MEMBER FERRERAS:

[Interposing] And eight doorbells.

know that there's many people living there. We've created procedures, they're actually New York-based procedures to actually help our numerators when they were going around checking addresses and verifying. So we hope we've done the best job we can with what is visible. When we knock on the doors and even ask, you know, how many units are here, you know, everyone is not going to be truthful with us. So it's a combination of what we get from New York City that even we can't verify, we don't necessarily throw that away; what we get trying to do a face-to-face communication, will you tell us really what's here; and then we

2	also have what's we call, again, the Be Counted
3	program, because we know we might miss some
4	individuals. So we want to make sure that we're
5	stressing this program. Typically we try to
6	stress that at the end of March, meaning that if
7	you didn't get a form by now, please go to one of
8	our Questionnaire Assistance Centers, get the form
9	and fill it out for your family.
10	COUNCIL MEMBER FERRERAS: Okay.

STACEY CUMBERBATCH: Am I on? Oh,
I'm on now. That issue about, you know, is it a
one-family and you have eight families living
there, that's probably the biggest challenge for
New York City across the City. The reality is, is
there are a lot of housing units where it's not
visible; it looks like a one-family but we know
five-families live there, but they're only going
to get one form-

## COUNCIL MEMBER FERRERAS:

[Interposing] Right.

STACEY CUMBERBATCH: --because it's showing up on the records as a one-family house.

You know, it's not Apartment 1, 2, 3, 4. So part of the challenge of outreach, also overcoming the

barriers of language, fear, etcetera, is this
issue to get people to pick up a form at a Be
Counted Site. Because we know a lot of households
are only going to get one form, but there's like
four families living there. So the other three
families would to be added on that form
necessarily by that one family. So that's going
to be a huge drive for us to get that message out
collectively, because that's probably the biggest
challenge and where we get an undercount here in
New York City because of that phenomenon.
COUNCIL MEMBER FERRERAS: Okay.
Well I'm very lucky to be able to have some
community space that I offer in my office.
STACEY CUMBERBATCH: Great.
COUNCIL MEMBER FERRERAS: And I'd
like to open my doors in particular, because we
get a lot of visits from the community on a whole
host of issues, but I would love to be able to
partner with your office and get that done in our
area. Thank you.
CHAIRPERSON STEWART: Our next
questioner is Council Member Barron.

[Pause]

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COUNCIL MEMBER BARRON: Thank you
very much, Mr. Chairs. By the way, don't mention
the Mayor too much, because after we finish
counting them, he's not going to service them. So
you've all got to help us after the count to get
him to do something.

Micro-I think we're going to be all right in East New York, James Tillman [phonetic] is doing some great work in that area. We met last night as a matter of fact, a community planning board, and we're really going to, you know, put it out there. So I think we're going to do better there. So on the micro level I have concerns like everybody else, but not as much because I think we're really going to kick it out. But on the macro level, certain things that I'm concerned about, first of all the identity of African people, of Black people. We're not non-Hispanics. I resent that, not that I have anything with my Latino brothers, but don't identify us as a Non. We are African people. I know that there are Latino people of African ancestry, but then you just list them as Latino. You don't-you know, if you say this is the Latino,

or you all call it Hispanic, I think Latino myself is more progressive. But if you're going to list them as, if there is a Latino population, whether they're Black or White or African, they're Latino. We are not Non-Hispanics. And I resent that. So, you know, you all need to do something about that. We are African people. If you can't handle that, then we're all Black or something, but we're not a Non. Don't identify us as a Non. Go.

LESTER A. FARTHING: Well, the forms are—that's a tough question, Council Member. The forms are already created. That's a big discussion that I would tell you that happens probably in the beginning of the decade. Those particular issues about the race question, and they've been going on for quite a while, they're really done in the early part—because this doesn't just go through the Census Bureau, it's through Congress and everyone else that has to approve what the racial categories are, because they try to stay consistent with all Federal government agencies. So the Census Bureau can't just go off and change a race category.

COUNCIL MEMBER BARRON: Well I know

all of that stuff, but we need to-you all need to
say something about it. I know it happened
whenever it happened, but we're just not Non-
people. We are a something. We are somebody. We
ain't Non. Secondly, and I think there were 6.4
million that were missed and 3.1 million that were
counted twice, over counted. I read an article
years ago in that—what's the ethnic breakdown of
that category? Because my understanding is that
Whites are being-we'll never catch up the White
folk in the count if you all keep counting them
twice and missing up. And we're trying to catch
up. You know, it's already 300 and some-odd
million people here. But we're trying to catch
up, but you can't count them twice. Larry, we'll
never catch up like this, man. You all help me
with that one. Who is being missed and who is
being counted twice?

LESTER A. FARTHING: I can tell you why that happens. Who is being counted twice is the easiest. It is our Caucasian population and the reason being is that most of them—

# COUNCIL MEMBER BARRON:

[Interposing] You all thought was joking. See?

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	LE	STER	Α.	FAR	THING:	No,	Ι	do	have
some	information	for	you	on	that.				

COUNCIL MEMBER BARRON: Okay.

of two things, number one, many of them have two homes or more than one home, in fact, and they get the form and they just fill it out, and that's one of the reasons that—and some of them live maybe half the time in one place and half the time in the other place and they can't make up their mind where they want to fill the form out.

COUNCIL MEMBER BARRON: Well where is their usual residence?

the problem. Some of them live like six months in one part and six months in another; some of them will just fill it out no matter what, because they just want to have that happen. The other problem is that parents that—even though it's on the form, we've tried to have clearer information on that form—but a lot of time they actually count their children in the universities and colleges that are living away.

COUNCIL MEMBER BARRON: Exactly,

1	CIVIL RIGHTS AND IMMIGRATION 6
2	exactly.
3	LESTER A. FARTHING: And so we've
4	had better messaging this time on the form so that
5	people understand. It wasn't that clear in 2000.
6	It's much clearer now.
7	COUNCIL MEMBER BARRON: So if we do
8	the same thing we'll get counted twice?
9	LESTER A. FARTHING: Right,
10	exactly. We want you to only count-well, you
11	don't want to do that, but we want then to
12	actually just put down where that person is living
13	and if your child is at a college, living in a
14	college dorm, they are being counted at that dorm,
15	so we put that information on there. Now the
16	group that is being undercounted the most is our
17	minority populations.
18	COUNCIL MEMBER BARRON: Exactly.
19	LESTER A. FARTHING: As it stands
20	right now, just so you know, the American Indian
21	and Alaskan Native population, they have the
22	highest undercount. Next it's probably neck and
23	neck with Latino and the Black Diaspora, and I'm

One thing that I do want to say

going to use that very carefully.

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that's very interesting that we found out in the last Census, in the Black Diaspora we found that many folks are from the Caribbean. We didn't have clear messaging about how to participate in the Census, meaning when the numerators are coming to your door, the importance of filling the form out, mailing it back so that you don't have a numerator come to your door. Well we knocked on a lot of doors and our Caribbean neighborhoods, especially places like Flatbush and Councilman Seabrook up in your area, Southeast Queens, a lot of folks had the form filled out. They were waiting for a census taker to come by and pick it up. So we've had to get clearer information out to everyone. That's why you'll see our messaging is going to be more direct about fill the form out and mail it back. On our site conversations are telling folks, you know, we don't want to have to send a census taker to your door and if you don't want one, all you have to do is fill the form out and mail it back.

COUNCIL MEMBER BARRON: And on the thing related to the usual quarters, if a college student, if an African American college student is

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away at college, they're counted at that college
and for that county?

LESTER A. FARTHING: Yes. Now it also depends; it also depends. Two things will happen. If they're staying on the university dormitory for example, yes, we're going to count them at the dormitory. And that's what we have on the census form as well, that we're going to count your children staying away at college at the dorm. If they're living on off-campus housing-excuse me, not off-campus housing but an apartment that they're renting off-campus, that's very different; we're going to count them at their apartment because the Census is being done, as you look on the form, the reference date is where were you living as of April 1<sup>st</sup>, 2010.

COUNCIL MEMBER BARRON: But I don't understand that. Because see, you can't say, you know, at this University that person is a resident. There is no—what community benefits from that? Because it's not like you're just going to say, you may count them at the dormitory, but does that county get that count?

LESTER A. FARTHING: Yes, they do.

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COUNCIL MEMBER BARRON: Right. So
you're counting them at the dormitory, so it
really doesn't matter whether they're off campus
or on campus, because that county is going to get
that count.

LESTER A. FARTHING: Right, right.

COUNCIL MEMBER BARRON: And therein lies the problem, because see, and that's what some of our legislation is trying to address. I don't see, why can't they just say I'm here away at college, but this is where I live? Because see what happens is, right, especially as much as they put us in jail, man they're really benefiting with our people being incarcerated. So the county of Dannemora, which is Clinton Prison now, wouldn't be no town if it wasn't for the prison population coming from down here. So now first you incarcerate us, then you're going to now count us for you, so I mean, they're encouraging incarceration because it's to their benefit to have jails up there and having us filling them from down here. So we get depopulated, they get over-populated and they get more resources than what they deserve. Something has to happen with

2	that and it can't be just us, you know, screaming
3	and just say, well that's how it is, that's how
4	the form is. You all got to something inside.
5	You've all got to fight inside. It can't be just
6	us, you know, trying to do some legislation, oh,
7	we might get it this time but the clock is moving.
8	Because, see, we don't have time for that. We
9	don't have time to wait for our slow legislative
10	process. If you all are in there, then you all
11	need to be rumbling and making something happen
12	inside to stop that nonsense. Because I know this
13	place, when they want to change stuff they can
14	change it overnight if the will was there. When
15	they don't want to do it, then we have a process,
16	we may not be able to get it this year, but you
17	know, keep working on it maybe we'll have it for
18	next year. Come on now.
19	LESTER A. FARTHING: Unfortunately
20	I'm not at that level—
21	COUNCIL MEMBER BARRON:
22	[Interposing] Well get on it. You know the people
23	up there.
24	LESTER A. FARTHING: Well, I do.

You might know them better than I do and your

tell you, right now as you now I can only speak to

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2	you what the law is now, what guidance they've
3	given me to conduct the Census. But the voices
4	have been heard about it. In terms of the action
5	that goes on, you know like I said I really can't
6	speak for that.
7	COUNCIL MEMBER BARRON: And finally
8	I don't know how we do this one, I notice that you
9	listed in the 59 languages that Swahili was in the
10	59 languages and there's a lot of African
11	immigrants and African, you know, people that need
12	to be counted, but when it comes to the paid
13	advertisement, of the 28 languages, then it's no
14	longer listed.
15	LESTER A. FARTHING: One of them is
16	French, and the other is-we're going to do-we're
17	not ignoring that, so I want to say that first of
18	all. It's going to be done in French and in
19	probably English—
20	COUNCIL MEMBER BARRON: There's
21	Franco-Africa and Anglo-Africa-
22	LESTER A. FARTHING: [Interposing]
23	Yeah. Now it's going to be done, keep in mind-
2.4	COUNCIL MEMBER BARRON:

[Interposing] Swahili cuts through a lot of all of

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2 that, you know.

3 LESTER A. FARTHING: Yeah.

COUNCIL MEMBER BARRON: I mean whether it's Franco, Anglo-Africa, Swahili cuts through a lot of that and it's more of a common language than even French and English.

LESTER A. FARTHING: We were concerned about the languages that are better spoken than written, and this advertising campaign is both written components as well as spoken components. The contractor is really going to stick with doing things in French, especially to reach our West Africans, and English. And we're going to actually work with the various media that they'll be contacting. And if they want to do what we call added value of some additional things in languages outside, you know they're free to do that and I think that's what's been encouraged. But I'm just happy that for the first time we're actually going to have a component to reach those particular groups through the medium that's available. Keep in mind too in 2000 we had media, but we didn't have as much media available to reach many of our ethnic groups as we do now, so

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2	it's a very—it's a terrific and golden opportunity
3	and I can tell you that our contractors understand
4	New York City quite well. They're actually-many
5	of them are from New York; they understand New
6	York quite well and they understand the vast
7	diversity that is here, so they're trying to make
8	sue the media is attacking that.
9	COUNCIL MEMBER BARRON: Thank you
10	very much.
11	LESTER A. FARTHING: My pleasure.
12	CHAIRPERSON STEWART: We have been
13	joined by Council Member David Weprin. I have one
14	question, we'll let's see two question, before I
15	call on Council Member Mealy.
16	[Pause]
17	CHAIRPERSON STEWART: All right,
18	Council Member Mealy.
19	COUNCIL MEMBER MEALY: Good
20	afternoon. I have brief questions. And I just
21	want to say, you're doing a brief job, but you
22	need to come a little bit more in Brooklyn, and I
23	really appreciate that it's only down to one page,

ten questions. That helps tremendously. But

could you tell me, what advertisement, what local

LESTER A. FARTHING: --I'm representing New York, so they understand these papers and they understand which ones better not

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2 be left out.

COUNCIL MEMBER MEALY: Thank you.

Chairman Seabrook, I will be watching that very closely. And I just want to ask you, on this number 7, does this person sometimes live or stay somewhere else. And you have in jail or in prison. So you think that's appropriate to put in, where someone just lives in prison? Aren't we trying to uplift people and not—we know that people do be incarcerated, but I don't feel that it should be on this questionnaire. Have you all really thought about that?

mind that everyone nationally is looking at this from all levels of the government, congress, and the questionnaires that are on here are what's been approved by our Congressional body.

COUNCIL MEMBER MEALY: Well I think we should definitely change that, because if you're not going to count these people where they're living, if they live in Brooklyn and then they just happen to six months go upstate to jail and you're counting them upstate and not in Brooklyn, what's the sense of having in jail if

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1	CIVIL RIGHTS AND IMMIGRATION 76
2	you live there sometimes? And that's not a resort
3	place to live, that's not a second home.
4	LESTER A. FARTHING: No, I
5	understand. I understand.
6	COUNCIL MEMBER MEALY: So I hope
7	that you all really, and I will ask congress about
8	this also. And I want to just ask you one more
9	question. What are you doing in regards to your-I
10	know our congress people are saying that they want
11	the census to be separate from Caribbean. Is that
12	in the Congress right now or are you all going to
13	lay that over to about ten years later? And will
14	you be addressing where Caribbean people want to
15	be counted different or have-
16	LESTER A. FARTHING: [Interposing]
17	They want to be listed on the form.
18	COUNCIL MEMBER MEALY: Yes. Could
19	you explain that?
20	LESTER A. FARTHING: Yes. And I
21	can explain where we are with it. A little
22	unfortunate; I would have liked to have seen that
23	as well since I have the largest Caribbean

population to count in the country. Unfortunately

the timing of when all that started to really

2	become rising up and getting to the ears of
3	everyone that needs to see it, it was a little to

4 late.

COUNCIL MEMBER MEALY: Too late.

those folks that have been involved in those processes, I've mentioned that to them; I do know that right after the Census they're going to be very ready to start work. But keep in mind that the racial designations, a lot of what's on the census forms, there are a lot of categories that are used across all federal governmental agencies, so they don't just swap in and swap out races just for one activity, because we use this data across all government entities and everything else. So when it does happen, there's a formal process to have it happen so that all the other government agencies that use the data can actually use it and apply it where they need to apply it.

COUNCIL MEMBER MEALY: Do you think it's appropriate to have it on there?

LESTER A. FARTHING: I'm going to be a little—I'm going to say this very carefully.

Again, I have to count one of the largest African

1	CIVIL RIGHTS AND IMMIGRATION 7
2	and Caribbean populations in the country and I-
3	COUNCIL MEMBER MEALY:
4	[Interposing] Well can I readdress it?
5	LESTER A. FARTHING: And I use, and
6	again, I don't even use the term African American
7	freely. I use the term Black Diaspora and then I
8	explain who I'm talking to. I couldn't even use
9	that in this room, because all of us aren't
10	African American.
11	COUNCIL MEMBER MEALY: Right.
12	LESTER A. FARTHING: So my answer,
13	I hope you'll see, is yes, I would love to see
14	that.
15	COUNCIL MEMBER MEALY: So you
16	really feel it would make a difference if it-
17	LESTER A. FARTHING: [Interposing]
18	Well I think I've gone on record, they know in
19	Washington I would have loved to have seen it.
20	But gain, this is a national activity, it's not a
21	local, you know, just a New York-based activity.
22	But again, we know and I know that our
23	congressional body has heard it. Our Washington
24	offices have heard it. So this is not something
25	that is just news. It's just a matter of the

the same building but just multiple addresses.

LESTER A. FARTHING: We're pretty 3 4 much covered for that process. Typically, you 5 know, when are numerators are instructed in their procedures, remember, we use multiple sources to 6 create our address list. So we're hoping that at some point in time that either New York City is 9 going to give us that information, the post office 10 delivery sequence file, or we've already picked 11 that up from other operations we've done. If not, 12 our numerators when they went out in April and March, they were instructed to walk-they have to 13 walk along the street, and they have a little 14 15 device, a little map that lists all the housing 16 units that we have and addresses. And if they see 17 anything that's missing they're supposed to add 18 it, but they first inquire at the residence to 19 find out, okay, what is the exact address of this 20 building. So, that's how we go about doing that. 21 And then as Deluca [phonetic] processes and we 22 find something that was missed, New York City can 23 actually appeal that and they can come back to us 24 and say we think this address was missed and it 25 should be in here, and we go ahead and we can put

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the mail out.

that into our system if we feel it does exist and
we will get them counted that way. We might have
to go back and do a personal visit; it won't be in

about the double counting. If you have an address and let's say you have 1746 Nostrand Avenue, which is the same as 2915 Clarendon Road, but someone fill it out, because you mailed out the form 1746, and they filled it out, people who live there, it comes in to you. Then you send out another form at 2915 Clarendon Road and they fill out that form and they send it back, how would you pick that up that it's a double billing?

LESTER A. FARTHING: We're going to have to do, as I told you earlier, after the

Census, after we do the count of enumerators going out we have follow up operations, if that address comes in and let's say that address, you said that somebody put a different address in that we don't have in our address file, we have to then go and have somebody out and research to find out, okay, does this address really exist or what is the issue. We're going to look at two things. We're

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going to look at, do we have the same people
listed for two addresses. We have a mechanism to
do that as well. We look at neighboring houses
and things like that. So do we have the same
people listed for this same address, and if so
then it has to be part of our follow up and we go
back out to make a determination, is this a double
count or not. So that's somebody going back out
again and checking.

CHAIRPERSON STEWART: Council

Member Jackson?

Mr. Chair. I have a question. I wanted to go back to the race issue that was raised by our colleague. And I don't know if I got a very clear answer, I guess, from the officials, from you.

Because the District that I represent in Northern Manhattan is District 7, and based on the 2000 census was 50% Latino, 32% Black, 14% White, about 2% Asian. So in communicating with my constituents, and many of the Latinos—the largest are Dominicans. And as you know, there's Dominicans from all shades from White White to Black Black. As officials of the census, both

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City and US Government, how do Dominicans identify
themselves when it comes to that race? You must
have been asked that question a million times, and
so what is the answer? How do you respond to
that?

STACEY CUMBERBATCH: It's a question raised by a lot of groups when I go out, have gone out to speak, not just the Dominican community, every community has raised this issue. And it's all about self-identification. So it's how one identifies themselves and do you see that identification on the form. Now the form does not have everyone's identification on it.

COUNCIL MEMBER JACKSON: Okay.

STACEY CUMBERBATCH: So, let me just finish, so some people, for example the Caribbean community, Caribbean is not listed on the form. So there is a box for people to put in and write in Caribbean, and they can check off other boxes as well. So I can't dictate and say to someone this is what you should put on a form, because it's about how people self-identify.

COUNCIL MEMBER JACKSON: But is Caribbean race?

1	CIVIL RIGHTS AND IMMIGRATION 84
2	STACEY CUMBERBATCH: No, it's
3	ethnicity.
4	COUNCIL MEMBER JACKSON: Okay.
5	Yeah, right. I'm just saying.
6	STACEY CUMBERBATCH: Right.
7	COUNCIL MEMBER JACKSON: But we
8	were talking about race though.
9	STACEY CUMBERBATCH: But it's all
10	about how people identify themselves.
11	COUNCIL MEMBER JACKSON: Okay.
12	STACEY CUMBERBATCH: So some people
13	may not identify themselves by a racial category.
14	COUNCIL MEMBER JACKSON: Okay, so
15	fine. With regards to question number 5, okay, it
16	says race.
17	STACEY CUMBERBATCH: Right.
18	COUNCIL MEMBER JACKSON: What if I
19	leave that blank? Are you, the Census Bureau,
20	going to contact me to help me self-identify
21	myself as to race or are you just going to accept
22	it as it is?
23	LESTER A. FARTHING: We actually
24	have two processes that we do. One of those
25	processes—you know, Councilman, what we really try

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1	CIVIL RIGHTS AND IMMIGRATION 85
2	to do is to do the up front instead of—
3	COUNCIL MEMBER JACKSON:
4	[Interposing] No, I understand.
5	LESTER A. FARTHING:the other
6	way. And so what happens is that it is self-
7	identification, but we try to explain to everybody
8	that if you can't identify yourself in the race
9	question, you do have box to put other race,
10	meaning that's the box where you can identify
11	yourself.
12	COUNCIL MEMBER JACKSON: Okay, so I
13	put Dominican.
14	LESTER A. FARTHING: Right. So
15	that's-
16	COUNCIL MEMBER JACKSON:
17	[Interposing] Dominican is not a race.
18	LESTER A. FARTHING: But it gets
19	listed in the Other Race category with the Census
20	Bureau.
21	COUNCIL MEMBER JACKSON: But it's
22	not a race.
23	LESTER A. FARTHING: That's
24	correct.
25	COTINCTI MEMBER JACKSON: But it's

CIVIL RIGHTS AND IMMIGRATION 60
listed in the Other Race Category, even though
it's not a race.
LESTER A. FARTHING: That's
correct. And that's how the Census Bureau accepts
it. You have to keep in mind-
COUNCIL MEMBER JACKSON:
[Interposing] That's the best answer that you can
give.
LESTER A. FARTHING: Well you have
to keep in mind, race is—when you're talking about
individuals from other countries that don't
understand what the race question is, I'm happy
that we have an Other Race category instead of
trying to pigeonhole everybody into that category.
COUNCIL MEMBER JACKSON: Okay.
LESTER A. FARTHING: So they do
have a way to identify it, to self-identify
themselves. Some of them, you know, when they
look at the category they say, I am nothing that's
listed here, so that's why we have the Other Race
category, that was brought in in 2000. Same thing
for the Caribbean community; we want to count
people. We want them to feel included.

COUNCIL MEMBER JACKSON: Okay.

_	CIVIL RIGHTS IND IMPLIANTION 3,
2	LESTER A. FARTHING: So if they
3	can't identify themselves in the race-
4	COUNCIL MEMBER JACKSON:
5	[Interposing] So what if I left all of that blank,
6	the 5 and 6 blank, are you going to be knocking on
7	my door and saying, listen, you didn't put the 5
8	and 6 or 7—I mean 5 or 6?
9	LESTER A. FARTHING: If it is
10	blank, what the Census Bureau will do, if there
11	is, if somebody actually put a phone number on
12	there we could contact them, they might do a call
13	from our call-in center as part of our follow-up
14	on the forms.
15	COUNCIL MEMBER JACKSON: Okay.
16	LESTER A. FARTHING: If not, then
17	what happens is based on the community from where
18	the form is collected they will then, we use-it's
19	like a statistical sample, they're part the
20	statistical sample with the majority of the people
21	that are there.
22	COUNCIL MEMBER JACKSON: I see.
23	LESTER A. FARTHING: So that's why
24	it's important to fill that out.
25	COUNCIL MEMBER JACKSON: Okay. And

regards to number—to discuss earlier. It says, as
of April $1^{\rm st}$ , where are you residing, I think the
date is. Right? So Council Member Barron was
talking about earlier in the response and the
dialogue was about sometimes, you know, there's
double counting. You know. And so knowing that,
one of the resolutions is that prisoners should be
counted where they resided prior to incarceration.
And also, as a City Council Member I want every
one in my district to be counted so that resources
can be provided. So if I have three kids in
college, I'm not putting that they're going to
University of Buffalo. I'm going to say that they
live at 499 Fort Washington Avenue on April $1^{\rm st}$ .
So, even though it says where do you live on April
1st. So I don't want to say-put down wherever
you're living on April $1^{\rm st}$ and if you have three
kids in college, Oswego, Buffalo, or Potsdam,
that's where they have to fill out the census.
I'm not going to tell my people that. I'm going
to tell them put down where they live at, where if
your parents are paying taxes for your and
registering you there and you're registered to
vote there, that's where I'm going to put down.

2	So	if	I	put	down	my	three	kids,	for	example	that

3 live in New York City even though they're upstate

4 in college, okay, and I fill out everything else,

is the Census Bureau going to come and check?

6 LESTER A. FARTHING: Well we really

7 wouldn't know. I mean there's no resource to go

B back and check to see who didn't fill-

## COUNCIL MEMBER JACKSON:

[Interposing] Right. So you answered my question. Thank you.

Very much. Just one other question because we're going to always have a problem with question number 5 and number 6, because it's an illusion and it's not real, so we're going to always have an argument because there's no such thing as race and so when we get caught up in it—and it's crystal clear that if we're saying their race is Black and then we've got African Americans and then we've got Negro, but we've got a question of race as White and we don't have no other subtopics of that, then it ain't real. So this is a social construct that you can't change here. I understand that. But this is the most bogus thing

It ain't real.

that we are dealing with, and that's what this is all about, because it's not real at all. It's created; it's an American creation. And so when we understand that, we'll know how to deal with it. But the most important thing is counting bodies. That's most important, because we understand the other, the bogus part of 5 and 6.

LESTER A. FARTHING: Yes.

Councilman, if I can add though, something that's very important, you know, for your voting, the Census statistics are vital for voting district rights as well. So right now, just so that you're all aware, the categories that are there are the categories by which voting rights are actually monitored and enforced.

CHAIRPERSON SEABROOK: Right. But that's again the—and to allow the perpetuation of Whiteness and power to Whiteness, because you can have somebody as dark as me put White down because White is on some people's birth certificates that came to American that is as dark as I am. So I understand that whole dynamic. And that's to allow the lack of representation on a true number

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that's counted. But when we get caught up in an argument like this, especially when you don't see a subtitle of White, then you know it's a bogus argument, because if there are subtitles in Black, there have to be subtitles in White. Because everybody who is considered White today wasn't White 50 years ago. So we need to understand the history of how they got to become White in American. And so when we understand that bogus argument and its creation and what it was and what Whiteness meant in American and who was classified as white-everybody that came here wasn't classified as White when they first came here. So it took them a time to become White in America. And so when we look at the history, Italians were not White. Jews were not White. Irish were not White when they came to America and then later in terms of that, when Congress and the Supreme Court made a decision as to who was going to be White in the history of this country and how Whiteness became, but they were not considered. And so when we look at that and we see this means of keeping and maintaining power, and you're right, that's how congressional districts and reapportionment is

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done. And remember, reapportionment was also done
when they classified me as 3/5ths and counted me
as that. And so when I was counted as that it was
based on the Census that was given so there would
be less representation in terms of people. But I
understand the argument and I know what it is and
I know how we get caught trying to chase something
that's not real. It's an illusion and you'll
never, ever catch it, and so we'll get caught up
in it until this country recognizes that there's
no such thing as race and then deal with it. But
this country's not ready for that yet, because it
operates with race, because it's a social
construct by America's way. So, anyway.

There's a question—what happens to people who same sex marriage is recognized in other states and they come to New York, and then when they are counted and then they are in and they count themselves as being married, but then the Census is not going to count them in that capacity? How is that going to be addressed?

LESTER A. FARTHING: I'm sorry.

That has changed. So if you put down that you're married, you'll be counted as married.

identification. So even if they are-why isn't

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there a place for neutral?

mind that a lot of this, again, comes from
Washington. And again these are categories that
are used across all federal government agencies.
So I haven't seen anything yet, at least for
federal government type activities like this where
I've seen that. It's not on there now because it
has not been brought up and also Congress and
everyone else has not decided to take that on.
This is all about self-identification and they're
using the two categories, male or female, and the
individual will have to make a decision between
the two.

CHAIRPERSON STEWART: And if it's left out?

LESTER A. FARTHING: If it's left out, if we have no way, we might look at name. There are other things that the Census Bureau can do to make a determination. Some folks do leave certain questions blank, so if we look at the name and if we can make a determination by the name, then the Census Bureau will go ahead and process.

CHAIRPERSON STEWART: By name?

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Jackson-

2	LESTER A. FARTHING: By name. If
3	they can't do that, they might just have to leave
4	it blank. If you can't contact somebody you just
5	have a questionnaire where you just have a-you
6	don't know the person's sex.
7	CHAIRPERSON STEWART: All right.
8	Based on the fact that we have a lot of
9	immigrants, they may be fearful of some of the
10	things that we're trying to do. Why are you
11	asking for their phone numbers?
12	LESTER A. FARTHING: We ask for
13	phone numbers so that we can call back if there's
14	any information that was left out. If they mark
15	on the box, if there are more individuals that are
16	living in the household, for example, than the
17	questionnaire allowed, we can actually contact
18	them back to see-over the phone-to see if we can
19	collect the additional information for the
20	remaining members of the household. But that's
21	why we ask for the phone numbers, so we can call

CHAIRPERSON STEWART: [Interposing]
Well you and I understand, but I just feel that

back if something is missed out. So Councilman

1	CIVIL RIGHTS AND IMMIGRATION 9
2	that is one deterrent for this form being filled
3	out.
4	LESTER A. FARTHING: Well again,
5	it's not mandatory.
6	CHAIRPERSON STEWART: All right.
7	So it can be left out?
8	LESTER A. FARTHING: Yes. Yeah,
9	it's not mandatory.
LO	CHAIRPERSON STEWART: And I think
11	you guys have done a great job in terms of
12	reducing the number of questions and all of that
L3	and I think we will be able to get a better count
L4	this time around.
L5	LESTER A. FARTHING: I appreciate
L6	that.
L7	CHAIRPERSON STEWART: The fact is
L8	we need to please do a lot more forums and at
L9	gatherings too, at the churches. Everyone should
20	be able to get the information and we should have
21	a lot of people out. How many staff members do
22	you have at this present time?
23	LESTER A. FARTHING: Well working
24	New York City I have up to about 50 what I call
25	gnecialists: these are folks that I feel

STACEY CUMBERBATCH:

CHAIRPERSON STEWART: Our next

Thank you.

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1	CIVIL RIGHTS AND IMMIGRATION 98
2	panel is Maggie Williams from Senator
3	Schneiderman's office, and we have Sean Barry for
4	NYC AIDS Housing Network, and also we have Susan
5	Lerner from Common Cause New York.
6	[Pause]
7	CHAIRPERSON STEWART: You know Owen
8	Clare [phonetic], works with you guys? Owen
9	Clare.
10	SEAN BARRY: My employer.
11	CHAIRPERSON STEWART: Your
12	employer? All right.
13	[Pause]
14	CHAIRPERSON STEWART: All right, if
15	you can first identify yourself and we can get
16	straight into the testimony, one at a time. Maybe
17	start with the male, first. The left hand side.
18	SEAN BARRY: Hi, good afternoon.
19	My name is Sean Barry. I'm the Director of the
20	New York City AIDS Housing Network, NYCAHN.
21	CHAIRPERSON STEWART: All right.
22	SUSAN LERNER: I'm Susan Lerner,
23	I'm the Executive Director of Common Cause New
24	York.
25	MAGGIE WILLIAMS: My name is Maggie

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2	Williams	and	Ι′m	Counsel	for	Senator	Schneiderman.
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3 Good afternoon. It's really wonderful to be here.

4 I'm here representing Senator Schneiderman today.

5 He was unable to make it, but he is really

6 thrilled about these hearings and about the

7 resolution, Council Member Jackson's Resolution.

And I'm not going to actually read his entire testimony, which we've submitted, but I just wanted to say that as we work to pass S 1633 at the State level, it's really critical to have the Council's support and to have the City's support and we think that this resolution passing through Resolution 190-2006, passing through both this Committee and also the full Council would really send a very strong statement to the State senate and to the legislature in general. And as we're working to pass this bill it's been really helpful to hear the conversation today. Council Member Seabrook mentioned the 3/5ths clause and I think that Senator Schneiderman and others who have been working to advance this issue at the state level definitely see this as a modern-day 3/5ths clause essentially, and it has great consequences both for the resources and

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representation, both at the City level, so it does
become an upstate downstate issue, but it also
does pit upstate communities where the prisons are
based against upstate communities where the
prisons are not based. So this is not just an
upstate downstate issue, it's an issue of
resources and representations across the state.
It's certainly an issue that has huge racial
implications for this city and for our
constituents.

And I think mostly the Senator just really wants to thank all of you for hearing this issue, for taking this issue up and we're really looking forward to working with all of you to advance this both however we can help you at the Council level and then also at the State level. So thank you and I'm available to answer any questions.

SUSAN LERNER: Thank you. I'm

Susan Lerner. I'm the Executive Director of

Common Cause New York. Common Cause New York is a

non-partisan citizens lobby and a leading force in

the battle for honest and accountable government.

We fight to strengthen public participation and

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faith in our institutions of self-government and
to ensure that governments and political processes
serve the general interest and not the special
interest. One of the areas that we have worked
extensively on is in election reform and ensuring
that our elections are open, honest and
verifiable.

We see the topic of today's hearing as absolutely central to our mission of working for open, honest and accountable government. believe that the count has to be accurate. to reflect where people believe their permanent homes are, not where they may be at the time of the census count, incarcerated, and that this effects not only redistricting—an issue that we work on very much throughout the country as well as here in New York-but as has been mentioned several times, the provision of very basic governmental services. How can we, as a good government advocate, work to have government deploy its assets effectively and efficiently, being sure that the resources are sent where they're really needed, if the census basis for counting our population is deliberately

inaccurate? We see a fallacy in that logic, and
as a consequence we see this as not only a civil
rights issue but an accountable and effective
government issue very central to our mission. And
so we're here to express our strong support for
the two resolutions. We're very happy to be
working also with Senator Schneiderman's office.
At the legislative level it has been a legislative
priority for us to see a bill correcting the way
in which the State counts its incarcerated
population last legislative session. It will be a
legislative priority for us this coming
legislative session, and I'm very glad to see that
the Committee is using its oversight capacity to
be sure that the Mayor's Executive Order, which
has a laudatory purpose, is actually made
operational here in the City. So thank you very
much.

SEAN BARRY: Hi. Good afternoon.

My name is Sean Barry. I'm from the New York City

AIDS Housing Network. Thank you to Chairman

Seabrook and Chairman Stewart for having this

joint hearing today, and to Council Member Jackson

for introducing his resolution and for being a

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former drug users.

strong ally of people with AIDS in New York City.

NYCAHN is a membership organization led by lowincome people with AIDS and service providers in
the City, and our vocal New York Users Union is an
organizing program led by low-income active and

So why does an organization led by people with AIDS and drug users care about prisonbased gerrymandering? Well for one, approximately 25% of people with AIDS in New York City spend at least one night in jail or prison in any given year. And more directly the war on drugs, and more accurately the war on low-income people who use drugs is what's driven our soaring prison population in New York State. So prison-based gerrymandering we believe is problematic for several reasons. It violates the 14th amendment in the Constitution; the one person, one vote principle enshrined in that; it violates the New York State Constitution that says no person shall lose their residence as a result of being incarcerated; it, as has already been mentioned, recalls the 3/5ths clause where slaves were counted as less than human in order to inflate the

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political influence of conservative legislators in the South in the House. We see that happening again today through prison-based gerrymandering where conservative legislators in upstate districts can exaggerate political power because of counting inmates as part of their constituencies. And that therefore diminishes a political power of districts within New York City.

In this transferring of political power from communities of color in urban areas to rural predominantly White areas is very real. New York City residents represent 66% of prison inmates in the State of New York and 91% of them are incarcerated in upstate prisons. In fact, 30% of the population growth in upstate New York has been a result of prison inmates relocating up there, of course involuntary. And according to the Sentencing Project, a national prison reform group, Latinos are four and a half times and Blacks are nine and a half times as likely as Whites to be incarcerated in New York State, so there are very clear racial disparities involved. And this creates a self-perpetuating system of mass incarceration where those who draw political

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power from policies that produce a large prison
population have no incentive to consider
alternatives or solutions. So issues that could
reduce incarceration are ignored by the
policymakers who benefit from this system. We're
talking about fair drug policies, quality schools,
affordable housing, accessible healthcare, living
wage jobs and so on.

According to an analysis by Prisoners of the Census, there are seven Senate districts in New York that would have to be redrawn if we adhere to our Constitutional obligation to count prison inmates in their home district. After subtracting inmates, these upstate districts would be under populated beyond an acceptable deviation in designing electoral districts. Also according to Prisoners of the Census, they estimate that 69% of prison cells in New York are in Republican assembly districts and 98% of prison cells in New York are in Senate Republican districts. One example is Senator Dale Volker, the former Chair of Senate Codes, current ranking a Republican member; he has been a longstanding opponent to Rockefeller Drug Law

2 Reform, who has about 9,000 prison inmates in his district.

So we believe it's time for conservative politicians in upstate New York to stop using Black and Latino inmates to unjustly exaggerate their political power. The solution is outlined in Council Member Seabrook's resolution and Council Member Jackson's resolution and the legislation introduced by Senator Schneiderman. It's very simple, and that's counting prison inmates in the communities where they came from and where nearly all of them are eventually going to return to. Thank you.

CHAIRPERSON STEWART: I want to go back to something that I forgot to ask the folks from the Census and if you guys could answer it.

We have been speaking about folks who are in prisons and colleges, etcetera. What happens to those who are in the military? How are they counted? Are they counted as being in Iraq or are they not counted at all? Could you explain that to me, because of the fact that they are away and sometimes they are away for more than a year sometimes, how do we count them? Are they not

2	counted	where	they	came	from?

SUSAN LERNER: You know, I'm embarrassed to say I don't think that any of us don't have the answer. I'm sorry that you didn't ask the Census Bureau because we're curious about it ourselves.

CHAIRPERSON STEWART: I just-

SUSAN LERNER: [Interposing] I'm

sure there's a procedure; we just don't know.

dawned on me because of the fact that, you know, we are fighting over folks who are in college and we are fighting over folks who are in prison to have them counted in the area that they really came from or live, and there is no question as to folks who are in the military on April 1<sup>st</sup> or on that date that they want to count them; they might be away for six months. Or what about those students who are overseas in college? I want to know how do we count those. If you know, if you have any idea.

[Off Mic]

CHAIRPERSON STEWART: Well in the military or even in Fort Dix.

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2	[Off	Mic]
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3 [Pause]

We can get an answer there, because we have a number of military bases in the United States that people might be stationed, and likewise they are overseas. But we just want to know how we're going to be counting those folks that might be in these bases at the time of the Census. And that will be very important for us. But if he can discern that, then it means we can understand how we can really—if it's different than what we're doing with the students, then I think there is a problem there.

## [Pause]

CHAIRPERSON STEWART: All right.

Jackson, any questions? All right. I want to thank you for coming. I thank you for your testimony. We're all on the same side, so you know, we're trying to make sure that our constituents get the maximum resources and be counted our constituents. Thank you. We have Kevin Kang [phonetic] and Joseph Little [phonetic]. Kevin Kang and Joseph Little. That's

2 | the last panel. All right. He might have left.

JOSEPH LITTLE: Yes, good afternoon 3 4 everybody. My name is Joseph P. Little. I am a 5 former survivor of the Attica Rebellion or 1971, and I'm also a member of Community Voices Heard, 6 which is a grassroots organization, and I'm also a member of the People for Socialism and Liberation. 9 And I'm here to support the bill 190-A, because 10 when I was in prison due to my political beliefs, 11 they shipped me all over the place from one county 12 to another, from Sing Sing to Wallkill to Elmira, 13 to this prison and I wound up in Attica. 14 know, people get shifted around in prison a lot 15 and I think that it's important that the prisoners 16 get counted from the place that they last resided 17 in, you know, not where they're incarcerated in. 18 Because these White guys up there, they get enough 19 money from our free prison labor making stuff for 20 They already got the jobs. If it the town. 21 wasn't for the prisons they wouldn't even have no 22 There wouldn't even be no town in most of income. 23 the places like Wyoming County, you know, and 24 little towns like that that got two people in it, 25 and everybody from the Mayor on up works in the

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institution. So I think it's important that you
all support and pass the 190-A bill to have
inmates, you know, counted from where they
originally lived in. That's all I have to say.
I've got some revolutionary business I've got to
take care of later.

CHAIRPERSON STEWART: Mr. Jackson.

COUNCIL MEMBER JACKSON: First, let me thank you for coming in and for representing yourself and as a member of Community Voices Heard and other organizations which you identified. think you raise an important point. Inmates in certain prisons are shipped and moved from one prison to another. So someone serving five years in a prison, you know, they may serve one year there and they maybe shipped to another county and what have you and so forth. And so when it comes to census, as you know, the numbers are counted based on where you are at the time the count takes place. So in essence, based on funding formulas you may have been counted in Wyoming County and now you're in Broom County-

JOSEPH LITTLE: [Interposing]
Right, right.

2	COUNCIL MEMBER JACKSON: And it has							
3	no impact whatsoever as far as Broom County. But							
4	let me ask you a question. So you were							
5	incarcerated at the uprising in Attica the early							
6	70s. And where, prior to you being incarcerated,							
7	where did you live at?							
8	JOSEPH LITTLE: I lived in							
9	Brooklyn.							
10	COUNCIL MEMBER JACKSON: Okay. You							
11	lived in New York City.							
12	JOSEPH LITTLE: Right. I lived in							
13	New York City, right.							
14	COUNCIL MEMBER JACKSON: And you							
15	lived in Brooklyn. And when you got out of							
16	prison, whenever that was, where did you go back							
17	to?							
18	JOSEPH LITTLE: I went right back							
19	to Brooklyn.							
20	COUNCIL MEMBER JACKSON: Same							
21	place?							
22	JOSEPH LITTLE: Same place.							
23	COUNCIL MEMBER JACKSON: And where							
24	do you live now?							

JOSEPH LITTLE: Well I live in the

2	Bronx. I live at 1015 Fox St. in the Bronx. In							
3	all my life, I have worked since I was 14, I had							
4	my working papers, I have never, ever been							
5	counted. I have never seen anything from the							
6	Census Bureau or anything in my entire 65 years on							
7	this planet. So I don't know if I've ever been							
8	counted.							
9	COUNCIL MEMBER JACKSON: But you							
LO	know you're going to be counted this year, right?							
11	JOSEPH LITTLE: Well I went down							
12	there and took the test to work for these people							
13	that do the counting, so I'm going to make sure							
L4	that at least I count myself if nobody else.							
15	COUNCIL MEMBER JACKSON: So with							
L6	respect to prior to your incarceration you lived							
L7	in Brooklyn.							
L8	JOSEPH LITTLE: Right.							
L9	COUNCIL MEMBER JACKSON: And if you							
20	don't mind me asking, you don't have to answer							
21	that, how long did you serve in prison?							
22	JOSEPH LITTLE: I served 36 months.							
23	COUNCIL MEMBER JACKSON: Okay, 36							
24	months. That's about three years. And after							

three years in prison you went straight back to

1	CIVIL RIGHTS AND IMMIGRATION 113						
2	Brooklyn.						
3	JOSEPH LITTLE: Straight back to						
4	Brooklyn.						
5	COUNCIL MEMBER JACKSON: Okay. So						
6	that goes with what we're asking, is to count						
7	people in Resolution 190-A where they reside or						
8	lived prior to being incarcerated. And you agree						
9	with that?						
10	JOSEPH LITTLE: Of course I agree						
11	with that, because this way we don't get						
12	disenfranchised from the monies and the						
13	disproportion of the legislation body when they do						
14	like gerrymandering, when they get more money for						
15	upstate and a lot of Black people live up in						
16	Wyoming County around these prisons.						
17	COUNCIL MEMBER JACKSON: No way.						
18	JOSEPH LITTLE: No way. There's						
19	nothing but, you know, White folks up there and						
20	they shouldn't be getting additional monies or						
21	more proportionate representation in Congress,						
22	it's the center of nowhere. It shouldn't be						
23	getting nothing.						
24	COUNCIL MEMBER JACKSON: Well let						
25	me ask you a question, when you were up in prison						

1	CIVIL RIGHTS AND IMMIGRATION 114						
2	in Attica, did you go to the community center to						
3	play basketball or to play soccer and stuff like						
4	that?						
5	JOSEPH LITTLE: I certainly did						
6	not.						
7	COUNCIL MEMBER JACKSON: Did you go						
8	to the post office to use the post office						
9	services?						
10	JOSEPH LITTLE: I certainly did						
11	not.						
12	COUNCIL MEMBER JACKSON: Did you go						
13	to the social services if you needed help as far						
14	Section 8 or Welfare, stuff like that?						
15	JOSEPH LITTLE: I certainly did						
16	not.						
17	COUNCIL MEMBER JACKSON: Did you						
18	happen to go, while you were in prison to a local						
19	hospital or other locations like that?						
20	JOSEPH LITTLE: So in essence,						
21	while you were in prison in upstate in Attica or						
22	wherever you were, did you enjoy any of the normal						
23	amenities that the government provides through						
24	federal funding or State funding or City funding						
25	while you were incarcerated?						

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1	CIVIL RIGHTS AND IMMIGRATION 11
2	JOSEPH LITTLE: No, I did not.
3	COUNCIL MEMBER JACKSON: No further
4	questions, your witness.
5	CHAIRPERSON STEWART: Sir, we want
6	to thank you for your testimony. You have lit up
7	the day for up and I hope we can make a difference
8	in terms of these resolutions and please be
9	counted in the Census. Thank you.
10	JOESPH LITTLE: I certainly will.
11	Have a pleasant afternoon.
12	CHAIRPERSON STEWART: And that ends

our hearing for the day.

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I, Erika Swyler, certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Signature_	and the same of th		Z	<u> </u>	
Date	November	30,	2009		