CITY COUNCIL CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

of the

SUBCOMMITTEE ON ZONING AND FRANCHISES

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November 23, 2009 Start: 09:57 am Recess: 12:17 pm

HELD AT:

Council Chambers City Hall

BEFORE:

TONY AVELLA Chairperson

COUNCIL MEMBERS:

Christine C. Quinn Tony Avella Simcha Felder Eric N. Gioia Robert Jackson Melinda R. Katz Joel Rivera Larry B. Seabrook Helen Sears Albert Vann G. Oliver Koppell

## A P P E A R A N C E S

Robert Bookman Pesetsky and Bookman Representing Cafeteria

Gerilyn Myelo Representing Caswell/Pearson Enterprises, Ltd.

Jay Segal Land Use attorney Greenberg Traurig

Larry Davis SDS William Street

Ro Sheffe Chair Final District Committee

Ann Weisbrod President Hudson Yards Development Corporation

Robert Paley Director of Transit-oriented Development Metropolitan Transportation Authority

Jay Cross President Related Hudson Yards

Edith Hsu-Chen Director of Manhattan Office NYC Department of City Planning

Holly Leicht Deputy Commissioner for Development NYC Department of Housing Preservation and Development

## A P P E A R A N C E S (CONTINUED)

Seth Robert Berliner Legislative Aide State Senator Thomas Duane

Elisa P. Gerontianos Co-chair Clinton/Hell's Kitchen Land Use Committee Manhattan Community Board 4

Lee Compton Manhattan Community Board 4

Edward Kirkland Co-chair Landmarks Committee Manhattan Community Board 4

Anthony Borelli Director of Land Use Manhattan Borough President Scott Stringer

Peter Mullan VP for Planning and Design Friends of the High Line

Auzelle Epeneter Staff Member Friends of the High Line

Joe Restuccia Co-chair Housing Committee Manhattan Community Board 4

Sarah Desmond Co-chair Clinton Land Use Committee

## A P P E A R A N C E S (CONTINUED)

Jean-Daniel Noland Manhattan Community Board 4

Dave Hanzel Co-chair Housing, Health and Human Services Committee Manhattan Community Board 4

Marguerite Yaghijian West Side Neighborhood Alliance

Mitchell McGuire American Federation of Television and Radio Artists

Jackie Del Valle Director of Organizing Housing Conservation Coordinators

Sarah Johnson On behalf of Kevin Doyle Executive VP SEIU 32BJ

Jeffrey LeFrancois For Assembly Member Richard Gottfried

Allison Tupper West Side Neighborhood Alliance

Kathleen McGee Treat Hell's Kitchen Neighborhood Association

Vivian Riffelmacher West Side Neighborhood Alliance A P P E A R A N C E S (CONTINUED)

Delea Garzonelli Chelsea Cultural Partnership

Anita M. Black West Side Neighborhood Alliance

Michael Gary Resident

Jan Levy Former Member Manhattan Community Board 7

Christine Berthet Co-chair Transportation Committee Manhattan Community Board 4

SUBCOMMITTEE ON ZONING AND FRANCHISES 6 1 CHAIRPERSON AVELLA: Good morning, 2 I'd like to call this meeting of the 3 everyone. Subcommittee on Zoning and Franchises to order. 4 5 Joining me, first of all, committee members, Helen Sears, Simcha Felder, Robert Jackson, Larry 6 7 Seabrook and Joel Rivera and also joining us this 8 morning is Oliver Koppell. 9 Let me just do a little bit of housekeeping first. Item number C 080039 ZMM, the 10 11 West 129th Street zoning change is being laid over 12 once again at the request of Council Member 13 Jackson. It will be laid over until my meeting on 14 December 1st. 15 We will do the first two sidewalk 16 cafes and then we will also 115 William Street. 17 We will then hear the Western Rail Yards. We will 18 do the public hearing on that. We will not be 19 voting on that item today. Then, at approximately 20 11:30, I told the administration to be ready to 21 come back to discuss the Kingsbridge Armory and we 22 will also not be voting on that today. 23 So let us move first to application 24 by 119 7th Avenue Cafeteria to continue to 25 maintain and operate an unenclosed sidewalk café

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 7
2	with 21 tables and 42 chairs at 119 7th Avenue.
3	This lies within Speaker Quinn's district. I will
4	call up the representative of the applicant to
5	give the presentation. Application 20095499 TCM.
6	ROBERT BOOKMAN: Good morning Mr.
7	Chairman and members of the committee. Before we
8	just start, I would like to state to you Mr.
9	Chairman, that it has been my honor over the years
10	to represent the small businesses to appear at
11	this committee before you. We have some and we
12	have lost some, but we always felt that we had a
13	fair hearing. On behalf of the small business
14	community, we wish you well and thank you for your
15	fairness these years. I'm representing here today
16	Cafeteria. It's a well-known restaurant in
17	Manhattan.
18	CHAIRPERSON AVELLA: Bob, you got
19	to introduce yourself first.
20	ROBERT BOOKMAN: I thought
21	everybody knew who I was. For the record, Robert
22	Bookman from the law firm of Pesetsky and Bookman,
23	representing Cafeteria. With me are the three
24	owners of Cafeteria, Mark Amadei, Stacy Pisonne
25	and Susan Leonard.

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We have been what we hope to be is 2 a good neighbor for the last 12 years. There have 3 4 been operational issues. We have been working 5 closely with Speaker Quinn's office and Kate Seely-Kirk, her excellent chief of staff. We met 6 7 with them on Friday after they met with the 8 neighbors, drafted this letter which you have 9 before you which has met with the approval of Speaker Quinn's office. It summarizes actions we 10 11 have taken, actions we will continue to take, 12 expenses and operational changes that we will 13 make. It has all of the contact information for 14 all of the various managers and owners so that is 15 available to the public. We believe with that we 16 will satisfactorily continue to operate the café 17 that we have had for ten years. 18 CHAIRPERSON AVELLA: You're 19 referring to the letter dated November 23rd to 20 Speaker Quinn. 21 ROBERT BOOKMAN: That is correct. 22 CHAIRPERSON AVELLA: If you could 23 just for the record since I just got a copy of 24 this and my committee members don't have copies, 25 if you can just summarize what's in the letter.

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 9
2	ROBERT BOOKMAN: Absolutely. We've
3	agreed to mark the boundaries in a way that will
4	be acceptable to DCA and in keeping with our long
5	approved sidewalk café plans. We have agreed to
6	continue to close the café an hour earlier than
7	the law allows and in addition to close our
8	French-type doors, garage doors at that same time
9	that we discontinue the sidewalk café.
10	We also agreed that we will
11	instruct servers an hour before closing to stop
12	seating people and to inform them that they may
13	have to move inside at closing time.
14	The kitchen's exhaust, while not a
15	land use issue, is a big issue for the residents
16	of the building that we're in. We stated that we
17	are now spending about \$30,000 a year cleaning it,
18	well in excess of what is usually done. But
19	because we are a high volume restaurant we're not
20	satisfied with the results either. We have made
21	applications at the Buildings Department to change
22	the venting up the wall of the building to the
23	roof. There are some Building Department issues
24	with that apparently and Speaker Quinn's office
25	agreed to work with us at the Buildings Department

SUBCOMMITTEE ON ZONING AND FRANCHISES 10 1 to see what approvals we could obtain, whether it 2 3 be through them or special permits and we will 4 pursue that. 5 When it comes to noise, we have retained a security company that works on a 6 7 nightly basis with us, 7 nights a week, 365 days a 8 year from 12 to 6 a.m. because we're a 24-hour 9 establishment and basically we're well known for late-night food after the bars and the clubs 10 11 close. So there is a need for it, even though 12 we're a restaurant. We're currently spending 13 almost \$100,000 a year on that security. We have 14 agreed to have further communications between the 15 security company owner that we use which is bonded 16 and the neighbors to determine when there is ever 17 any cracks in the system and address those cracks 18 as they develop. We have provided the phone 19 number of the security company in this letter for 20 the community. 21 We have an outstanding offer and 22 have already replaced a number of apartments' 23 windows at our cost with what we call City Windows 24 which block about 95% of the noise transmission.

25 That is a standing officer. We are also going to

SUBCOMMITTEE ON ZONING AND FRANCHISES 11 1 2 do additional sound renovation to our ceiling and having a sound engineer, Rosner Sound Systems, 3 4 come in to test all the speaker placements in any 5 apartment that is still complaining about bass or б anything else. 7 We've had a sign, a nice brass 8 plaque on the outside asking for some years asking 9 our customers to be cognizant and courteous to 10 nearby residents. We are told that while it's 11 very good looking, it's not easy to read. So 12 we're going to have something more easily readable 13 and little more garish so people can actually see 14 We've provided contact numbers, again, for it. 15 everybody and have agreed to attend any meetings 16 that the community, CB 4 or local elected 17 officials think are necessary. We further agree 18 to organize these meetings quarterly for the next 19 year. 20 CHAIRPERSON AVELLA: Thank you. As 21 I mentioned, this lies within Speaker Quinn's 22 district. With the letter and the agreements 23 stated within, she is in favor of the application. 24 Are there any questions from my colleagues? 25 Seeing none thank you.

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 12
2	ROBERT BOOKMAN: Thank you very
3	much.
4	CHAIRPERSON AVELLA: I see no one
5	signed up to speak on the public hearing on this
6	item. Is that correct? Seeing none close the
7	public hearing.
8	We now move on to the second
9	sidewalk café, an application by Caswell/Pearson
10	Enterprises to continue to maintain and operate an
11	unenclosed sidewalk café at 202 West 14th Street
12	for a two-year term. Call up the representative
13	of the applicant. I heard they were here.
14	[Pause]
15	GERILYN MYELO: Gerilyn Myelo
16	[phonetic].
17	CHAIRPERSON AVELLA: And you are
18	the owner?
19	GERILYN MYELO: No. I do the
20	renewals for the licensing and everything. But I
21	work for the company. There's a bunch of us.
22	CHAIRPERSON AVELLA: The
23	application is for?
24	GERILYN MYELO: Caswell/Pearson.
25	CHAIRPERSON AVELLA: No, I mean how

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 13
2	many tables and chairs. I'm sorry.
3	GERILYN MYELO: Oh, it's a small
4	sidewalk café. It's 3 tables and 12 chairs.
5	CHAIRPERSON AVELLA: I see that the
6	community board approved the application.
7	GERILYN MYELO: Yes.
8	CHAIRPERSON AVELLA: This also lies
9	within Speaker Quinn's district. It is my
10	understanding that she's in favor of the
11	application. Are there any questions from my
12	colleagues? Council Member Sears.
13	COUNCIL MEMBER SEARS: I'm just
14	curious. What time do they close the outdoor
15	café?
16	GERILYN MYELO: Well they close the
17	restaurant at 11, so I would say about 10 or
18	10:30.
19	COUNCIL MEMBER SEARS: Is that the
20	last time for serving or is it the last time that
21	they
22	GERILYN MYELO: [interposing] The
23	last time for serving is 10:00.
24	COUNCIL MEMBER SEARS: Thank you.
25	CHAIRPERSON AVELLA: I understand

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 14
2	that you have submitted a letter to Speaker Quinn
3	dated November 22nd which states some of the
4	agreements that you've reached. Do you have a
5	copy of that?
6	GERILYN MYELO: I do. It's in my
7	bag though. Do you need it right now, I'll get
8	it?
9	CHAIRPERSON AVELLA: I'll make it
10	easy for you. I'll read some of the stipulations
11	in it and you just say yeah, that's true. All
12	railings and signs for the sidewalk café have
13	since been removed. All sidewalk café tables and
14	chairs will be in compliance with approved sizes
15	and setup. Furthermore, the boundary around the
16	sidewalk café area will be properly and clearly
17	marked. Delivery bicycles will be chained to bike
18	racks only and will not hinder pedestrian traffic.
19	The planter that is in violation of
20	the approved plans in is the process of being
21	removed due to the fact that it is mounted and
22	extremely cumbersome; it is difficult to remove
23	without the proper tools and/or professional
24	assistance which we are seeking. When do you
25	anticipate having the planter removed?

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 15
2	GERILYN MYELO: We're not really
3	sure it's ours. I have to call the landlord.
4	It's like next to the sidewalk café. I don't know
5	where it came from, so I'm going to find out. If
6	it's someone else's I will get a letter stating
7	that. Is that okay?
8	CHAIRPERSON AVELLA: Yes.
9	GERILYN MYELO: If not, we're going
10	to have to remove it. It's like 700 pounds.
11	CHAIRPERSON AVELLA: If you can
12	notify the Speaker obviously, this committee and
13	the community board as to what happens with the
14	status of that.
15	GERILYN MYELO: Yes, no problem, I
16	will.
17	CHAIRPERSON AVELLA: And everything
18	I said in the letter, the owners have agreed to?
19	GERILYN MYELO: Yes.
20	CHAIRPERSON AVELLA: Any other
21	questions from committee members? You're so
22	nervous.
23	GERILYN MYELO: I've never done
24	this before.
25	COUNCIL MEMBER SEARS: If I could

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 16
2	make a comment. It's very refreshing to have
3	somebody who sits before us and hasn't done it
4	before and very cooperative rather than sitting
5	there and that you know the whole city charter.
б	So it's very refreshing.
7	GERILYN MYELO: Make the best out
8	of things, right? What are you going to do?
9	COUNCIL MEMBER SEARS: Thank you.
10	CHAIRPERSON AVELLA: Seeing no
11	other questions, thank you.
12	GERILYN MYELO: Thank you.
13	CHAIRPERSON AVELLA: I see no one
14	signed up to speak on the public hearing on this
15	item. Is that correct? Seeing none, I'll close
16	the public hearing on this item. We will now move
17	to 15 William Street, C 090293 ZRM, an application
18	from SDS 15 William Street for amendment of the
19	zoning resolution concerning the Special Lower
20	Manhattan District, relating to curb cut
21	prohibitions. Immediately after this item, we
22	will be going to Western Rail Yards hearing.
23	JAY SEGAL: Good morning, Chair
24	Avella and Council Members. My name is Jay Segal.
25	I'm a land use attorney with Greenberg Traurig. I

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 17
2	represent the owner of this property known as 15
3	William Street. The property is approximately
4	24,000 square feet and it's located at the
5	intersection of William and Beaver Streets in
6	Lower Manhattan. This is it over here. You do
7	have a letter before you from me that's being
8	distributed that has a copy of every photograph or
9	board that I'm presenting.
10	The street at issue is on Beaver
11	Street, 15 William and Beaver Street intersect.
12	It's one of the nearly 200 block fronts in Lower
13	Manhattan which do not permit curb cuts. For many
14	years this property had been unimproved and it was
15	used only for occasional parking lot and for
16	access for trucks to provide off-street loading
17	for adjacent buildings.
18	Our client purchased the property
19	approximately four years ago to construct an as-
20	of-right residential building with 320 apartments.
21	This building is allowed a 65-space accessory
22	garage. Our client wanted to construct a public
23	parking garage with 195 spaces in the building's
24	cellars and also wanted to continue to provide for
25	off-street truck loading. The Department of

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 18
2	Buildings concluded that only a 10-foot curb cut
3	was grandfathered for the garage.
4	We applied to the City Planning
5	Commission for a text amendment to the zoning
6	resolution to allow the 10-foot curb cut to be
7	widened to 20 feet and for a curb cut for off-
8	street parking and a curb cut for off-street truck
9	loading. We also applied to City Planning for a
10	special permit for the public parking garage.
11	Everyone has supported the application for the
12	off-street truck loading curb cut and City
13	Planning approved the amendment. It is before you
14	for consideration today. We ask that you also
15	approve the curb cut for off-street truck loading.
16	Initially the Department of City
17	Planning was also supportive of the 195-space
18	public parking garage. Our client constructed the
19	new building with three below grade cellar levels
20	to house these spaces. Prior to the application
21	being certified, we were told by the Department of
22	City Planning that Chair Burden thought 15 William
23	was the wrong location for a public parking garage
24	because Lower Manhattan had narrow streets and was
25	well served by mass transit.

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 19
2	In response, we changed the
3	application so the garage would be only for
4	monthly parking for area residents. We offered to
5	provide Con Ed bills as proof of residents. We
6	had the support of the community board, the
7	Downtown Alliance and Councilman Gerson for this
8	application. However, at City Planning's hearing,
9	Chair Burden made it clear that she was not in
10	favor of widening the garage curb cut from 10 feet
11	to 20 feet.
12	This is what we're talking about.
13	This is the existing 10-foot garage curb cut and
14	we wanted to widen it to 20 feet. The yellow
15	shows the widening and this yellow shows where the
16	curb would necessarily not be level because of the
17	fact that there would be a curb cut.
18	As a compromise once Chair Burden
19	indicted she wouldn't support the widening, we
20	proposed keeping the curb cut at 10 feet and
21	increasing the capacity of the garage from 65
22	spaces to 95 spaces. The City Planning Commission
23	report turning down our application for a special
24	permit refused to widen the curb cut. You have a
25	copy of the report before you. City Planning said

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 20
2	it would "further compromise the street and erode
3	the primacy of pedestrians over vehicular
4	traffic."
5	We don't think this curb cut would
6	at all affect the pedestrian path and let me just
7	show you why for a minute. The pedestrian path
8	here is in blue. City Planning stated that these
9	existing sidewalk grates were not part of the
10	path. They pointed out that there was a three
11	foot path next to the property line.
12	Consequently, if people are walking along this
13	path, the fact that there is a curb cut here would
14	not erode the pedestrian experience. We can show
15	it to you from two other angles as well.
16	This is looking at the proposed
17	curb cut from west to east. This is a 25-foot
18	curb cut for the building next to us. This is the
19	loading berth curb cut. This is our as-of-right
20	10-foot curb cut and this is the widening. You
21	can see the blue pedestrian path wouldn't be
22	impacted by this widening. The same thing is true
23	looking at it from the other side.
24	This looks at it from east to west.
25	Right in front of the widening, there is a fire

SUBCOMMITTEE ON ZONING AND FRANCHISES 21 1 hydrant and a couple of bollards. Nobody is going 2 to be walking there. If you're walking down, as 3 4 City Planning says, this blue path, nobody is 5 going to be walking near the area of the proposed curb cut. So, contrary to what the City Planning 6 7 report says, we believe that the pedestrian 8 experience would not be adversely affected by a 9 widening of the curb cut. 10 Now, the City Planning Commission 11 report also refused to increase the garage 12 capacity from 65 to 95 spaces. The City Planning 13 Commission report concluded a 10-foot curb cut is not safe because, and I quote, "It has the 14 15 potential to create vehicular and pedestrian 16 conflicts." Well, we believe that if a 10-foot 17 curb cut is not safe for a 95-car garage, it is not safe for a 65-car as-of-right garage which we 18 19 have. We ask the Council to modify the text 20 amendment approved by City Planning to allow the 21 curb cut to be widened to 20 feet. 22 Councilman Gerson has written a 23 letter urging you to so modify the text and I 24 believe you have a copy of it before you. We're 25 not asking, nor can we ask that the garage special

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 22
2	permit be granted because City Planning turned it
3	down. We only have the 65 spaces but we'd like
4	them to be safe. We request that you widen the
5	curb cut from 10 feet to 20 feet.
6	CHAIRPERSON AVELLA: Just to simply
7	if it a little bit, I'm going to ask you to go
8	over it once again because this has been a very
9	complicated application. I know you've gone
10	through so many variations that it gives you a
11	headache. But what's the first thing that you're
12	actually asking the Council to approve? What did
13	you get approved by City Planning that you're
14	asking us to approve?
15	JAY SEGAL: The Council approved
16	CHAIRPERSON AVELLA: [interposing]
17	No, not the Council.
18	JAY SEGAL: Sorry. City Planning
19	approved a loading berth curb on amendment to the
20	text zoning resolution because this is on a street
21	that doesn't allow curb cuts. They approved an
22	amendment to allow a loading berth curb cut.
23	We're requesting that the Council
24	CHAIRPERSON AVELLA: [interposing]
25	You want us to approve that?

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 23
2	JAY SEGAL: That's the first thing.
3	Yes.
4	CHAIRPERSON AVELLA: Now, then you
5	want us to amend the application to widen the curb
6	cut another ten feet.
7	JAY SEGAL: That's correct. That's
8	the curb cut for the parking garage another ten
9	feet.
10	CHAIRPERSON AVELLA: I think you're
11	application shows the pictures and every Council
12	Member has it. This actually lies, as the
13	applicant said, within Council Member Gerson's
14	district. He is in favor of the modification and
15	I must say so am I. After reviewing the proposal,
16	I don't understand why Amanda Burden was so
17	obstinate on this one issue. Certainly the
18	additional 10 feet does not improve pedestrian
19	flow. If you look at the pictures there's a fire
20	hydrant right on the other side of the curb cut.
21	So nobody is going to walk in a straight line then
22	cut across and then walk back again, it just
23	doesn't happen in reality. Council Member Jackson
24	has a question.
25	COUNCIL MEMBER JACKSON: Thank you,

SUBCOMMITTEE ON ZONING AND FRANCHISES 24 1 2 Mr. Chair. Good morning. 3 JAY SEGAL: Good morning, 4 Councilman. 5 COUNCIL MEMBER JACKSON: My 6 question is with respect that this will be an 7 entrance to a garage or truck loading? Which one 8 or both? 9 JAY SEGAL: That's a good question, 10 Councilman. Let me clarify that. This is the 11 entrance to the loading. This is a 10-foot 12 entrance to the garage. 13 COUNCIL MEMBER JACKSON: I know it, 14 but I can't see it through your head. I'm 15 following it on the paper here. JAY SEGAL: This is the 10-foot 16 17 garage curb cut that's grandfathered. This is 18 where we're seeking a widening to 20 feet. So the 19 parking garage will now have a 20-foot curb cut. 20 That's what we're asking for. 21 COUNCIL MEMBER JACKSON: So in 22 essence there are not going to be any trucks that 23 are sticking halfway out of the building blocking 24 the sidewalks. That's really what my question is 25 because I see that happen all the time.

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 25
2	JAY SEGAL: That's correct. We
3	were approved with a curb cut for the loading
4	berth over here. All truck off-street loading
5	will be on the property going through a truck curb
6	cut.
7	COUNCIL MEMBER JACKSON: Is that
8	where it says no parking, that other 20 foot curb
9	cut you're talking about to the left? Is that it
10	over there?
11	JAY SEGAL: That's correct.
12	COUNCIL MEMBER JACKSON: So are the
13	trucks going to block the passageway of people
14	walking? That's what I want to know.
15	JAY SEGAL: No. The trucks will
16	come in through the truck loading curb cut, go
17	onto the property at least 100 feet before they
18	load and unload. There will be absolutely no
19	trucks blocking the sidewalk.
20	COUNCIL MEMBER JACKSON: When you
21	talked about the path, you said the blue path is
22	where pedestrians walk. I'm looking at one in
23	which there is garbage that's piled up right in
24	the middle of the blue walking path. Not there,
25	the other slide. That one there.

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 26
2	JAY SEGAL: You're absolutely
3	right.
4	COUNCIL MEMBER JACKSON: What's
5	happening with that? That's just a couple of
б	bags, but as you know, there may be five or ten
7	bags and then people have to walk around that and
8	to walk around that garbage would have to go into
9	the curb cut area.
10	JAY SEGAL: Yes, Councilman. This
11	is our neighbor's property. This is an existing
12	25-foot curb cut for 55 Broad. That's their
13	garbage.
14	COUNCIL MEMBER JACKSON: It's their
15	garbage but it's on your building line.
16	JAY SEGAL: It's right on the
17	building line between the two properties.
18	COUNCIL MEMBER JACKSON: Are you
19	going to allow that to happen? I'm serious.
20	People say, well what is the big deal? That's so
21	minuscule in the whole scheme of things. It's not
22	minuscule for me. That's why I'm asking the
23	question.
24	JAY SEGAL: Councilman, the next
25	speaker is Larry Davis.

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 27
2	COUNCIL MEMBER JACKSON: Why
3	doesn't he introduce himself so he can comment on
4	that then? Just introduce yourself and the
5	position that you're in, sir.
6	LARRY DAVIS: My name is Larry
7	Davis. I'm with SDS William Street, LLC. I am
8	the developer of the property. I don't know
9	exactly when this photograph was taken, sir, but
10	we actually have an offsite garbage facility for
11	this building. So if you look at that other
12	picture here, this is actually on a pickup day.
13	This building is open that there are over 100
14	residents in it already. We actually have a
15	compacter facility within the building and it's
16	only on the pickup days where the porters bring up
17	the garbage. We worked out an agreement actually
18	with Department of Sanitation so we wouldn't have
19	to put it on the sidewalk. So we actually worked
20	that out with them because we are cognizant of the
21	fact that it's a narrow street.
22	COUNCIL MEMBER JACKSON: But that
23	other garbage belongs to whom?
24	LARRY DAVIS: I believe it belongs
25	to 55 Broad Street. Obviously I can't confirm

SUBCOMMITTEE ON ZONING AND FRANCHISES 28 1 that because I don't know exactly. We have spoken 2 with them as well. That's a commercial office 3 4 building by the way. 5 COUNCIL MEMBER JACKSON: It doesn't б really matter to me. 7 LARRY DAVIS: No, I understand. COUNCIL MEMBER JACKSON: All I see 8 9 is the garbage in the blue path. 10 LARRY DAVIS: Absolutely. COUNCIL MEMBER JACKSON: I'm just 11 12 raising it as a concern. 13 LARRY DAVIS: I appreciate it. 14 COUNCIL MEMBER JACKSON: Thank you. 15 LARRY DAVIS: Thank you. 16 CHAIRPERSON AVELLA: Any other 17 questions from committee members? Council Member 18 Felder has a question. 19 COUNCIL MEMBER FELDER: Good 20 morning. Can you do me a favor and put up the 21 other, I think what's behind this picture. I'm 22 not repeating it but I agree with Councilman 23 Jackson. I just want to say this block, where 24 does this block end? Can you just describe from 25 the corner how much you have? Can you point to

SUBCOMMITTEE ON ZONING AND FRANCHISES 29 1 your property, the beginning and end of your 2 3 property? 4 JAY SEGAL: The property starts on 5 the corner and it goes up until here. б COUNCIL MEMBER FELDER: In other 7 words, I'm just using the garbage as a mark. 8 JAY SEGAL: The garbage is right 9 here. The rest of the block is owned by 55 Broad. COUNCIL MEMBER FELDER: Do you know 10 11 how many feet the block is from corner to corner 12 by any chance? The whole block from corner to 13 corner. JAY SEGAL: I understand. I think 14 15 it's about 320 feet give or take. 16 COUNCIL MEMBER FELDER: As it 17 stands now, how much of the block from corner to corner is occupied by a curb cut? 18 19 JAY SEGAL: Fifty. 20 COUNCIL MEMBER FELDER: Fifty out of 300? 21 22 JAY SEGAL: I think it's 320. 23 COUNCIL MEMBER FELDER: Now, the 24 property adjoining yours, how wide is their curb 25 cut?

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 30
2	JAY SEGAL: Twenty-five feet.
3	COUNCIL MEMBER FELDER: Twenty-five
4	feet. And you're asking for?
5	JAY SEGAL: City Planning approved
6	a 20-foot curb cut for loading. We're only using
7	15. We have a 10-foot grandfathered curb cut for
8	parking and we're asking it go to 20.
9	COUNCIL MEMBER FELDER: I don't
10	know. It would just seem to me that it's a little
11	bizarre; I would just want to echo the comments of
12	the chair. Sometimes there's a block where there
13	is a miniscule amount of parking and you don't
14	want to ruin the walkway or anything else. It
15	seems just from the pictures maybe my question was
16	good enough, but at least from one corner to after
17	the first parking from your adjoining property
18	there is a lot of curb cut there. I can't imagine
19	that somebody who is walking there is not
20	cognizant of it. I would just make another
21	argument that despite whatever they thought at
22	City Planning, I can't imagine somebody walking
23	from the first corner the other way that they're
24	no going to be cognizant of the curb cuts all
25	along and stick straight to the side of the

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 31
2	buildings. Can you just tell me, from your curb
3	cut that exists, if you got what you wanted on
4	this additional parking garage curb cut, from the
5	end of it to the fire hydrants, how many feet is
6	that?
7	JAY SEGAL: Probably about 20 to 23
8	feet.
9	COUNCIL MEMBER FELDER: Even if you
10	got the cut you wanted.
11	JAY SEGAL: Yes.
12	COUNCIL MEMBER FELDER: Thank you.
13	CHAIRPERSON AVELLA: Thank you.
14	Are there other questions from my colleagues? Did
15	you want to say something else before we conclude?
16	No, that's going to be part of the public hearing.
17	JAY SEGAL: I think we're finished.
18	CHAIRPERSON AVELLA: Thank you. We
19	have one speaker, a representative of the
20	community board. I'd like to call him up.
21	RO SHEFFE: My name is Ro Sheffe.
22	I am chair of the Financial District Committee.
23	I'm sure you've seen a resolution we passed, that
24	the community board passed in July which is in
25	favor of the applicant's request. I'm just

SUBCOMMITTEE ON ZONING AND FRANCHISES 32 1 basically here to answer questions about it. 2 CHAIRPERSON AVELLA: You're in 3 favor of the modification that they're seeking? 4 5 RO SHEFFE: We are. б CHAIRPERSON AVELLA: Any questions 7 from the committee? Council Member Sears has a 8 question. 9 COUNCIL MEMBER SEARS: Is there any 10 explanation given by CPC as to why they rejected 11 the application? 12 RO SHEFFE: Not to my knowledge. 13 Not to us. 14 COUNCIL MEMBER SEARS: The 15 community board did not ask the City Planning 16 Commission? 17 RO SHEFFE: No. The applicant came 18 to us with the same request. 19 COUNCIL MEMBER SEARS: I understand 20 that. 21 RO SHEFFE: To my knowledge we did 22 not hear from DCP. 23 COUNCIL MEMBER SEARS: I have to 24 tell you, I think this is a time waster because it 25 seems to me I would agree with you about approving

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 33
2	this project.
3	RO SHEFFE: Well, we need the
4	parking spaces really.
5	COUNCIL MEMBER SEARS: All right,
6	thank you.
7	CHAIRPERSON AVELLA: Thank you.
8	RO SHEFFE: Thank you, Mr. Chair.
9	CHAIRPERSON AVELLA: Seeing no one
10	else to speak on this item, I will close the
11	public hearing. Before we move to Western Rail
12	Yards, I would like to call on my colleagues for
13	the vote on the three items that we have seen this
14	morning. The Chair recommends approval of the two
15	sidewalk café applications and approval of the
16	application 15 William Street we just saw with the
17	modification to widen the curb cut the additional
18	ten feet. I'll call on counsel to call the vote.
19	CHRISTIAN HYLTON: Christian
20	Hylton, counsel to the committee. Chair Avella?
21	CHAIRPERSON AVELLA: Aye.
22	CHRISTIAN HYLTON: Council Member
23	Rivera?
24	COUNCIL MEMBER RIVERA: I vote aye.
25	CHRISTIAN HYLTON: Council Member

SUBCOMMITTEE ON ZONING AND FRANCHISES 34 1 Felder? 2 COUNCIL MEMBER FELDER: Yes. 3 CHRISTIAN HYLTON: Council Member 4 5 Jackson? б COUNCIL MEMBER JACKSON: I vote aye 7 on all. CHRISTIAN HYLTON: Council Member 8 9 Seabrook? COUNCIL MEMBER SEABROOK: Aye on 10 11 all. 12 CHRISTIAN HYLTON: Council Member 13 Sears? COUNCIL MEMBER SEARS: Aye. 14 15 CHRISTIAN HYLTON: Council Member 16 Vann? 17 COUNCIL MEMBER VANN: Aye on all. CHRISTIAN HYLTON: By a vote of 18 19 seven in the affirmative, none in the negative and 20 no abstentions, LU 1272 and LU 1270 are approved and referred to the full Land Use Committee. LU 21 22 1273 is approved with modifications and referred 23 to City Planning. 24 CHAIRPERSON AVELLA: Thank you. 25 Now we move on to the Western Rail Yard

SUBCOMMITTEE ON ZONING AND FRANCHISES 35 1 application. I'll call up the administration and 2 the applicant to make the presentation. I would 3 4 remind everybody that if you want to speak on the 5 item, please see the sergeant-at-arms. We will be limiting the amount of testimony to two minutes 6 each after the administration gives their 7 presentation. We will be taking panels in favor 8 9 and opposition alternating panels. After this, the administration will be coming back for further 10 11 questions by committee members on the Kingsbridge 12 Armory. 13 ANN WEISBROD: Good morning, 14 Chairman Avella and committee members. My name is 15 Ann Weisbrod. I am president of the Hudson Yards 16 Development Corporation which was created by the 17 city in connection with the 2005 rezoning of the Hudson Yards area. HYDC's mission is to manage 18 19 the city's initiatives for transforming the Hudson 20 Yards district into a vibrant pedestrian-friendly, 21 mixed-use neighborhood and an extension of the 22 Midtown Central Business District. 23 The city's plans are moving forward 24 with great success. Thanks to our \$2 billion bond 25 sale in 2006 we have acquired all the property for

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 36
2	the phase one of the Hudson Park and Boulevard.
3	Also the construction of the Number 7 subway
4	extension to Hudson Yards is well underway. The
5	entire 34th Street cavern has been excavated and
6	as we speak, tunnel boring machines are making
7	their way north under 11th Avenue.
8	The development of the MTA Rail
9	Yards is an important component of the Hudson
10	Yards Project. Because the rail yards are at the
11	heart of the district, are adjacent to the future
12	34th Street subway station and link the 11th
13	Avenue and 34th Street corridors. The Eastern
14	Rail Yards was rezoned in 2005 for mixed use
15	development and the proposal before you would do
16	the same for the Western Rail Yard.
17	The proposed Western Rail Yard
18	rezoning is based on design guidelines that were a
19	product of an outstanding collaboration among the
20	MTA, the city and Speaker Quinn and an extensive
21	process of outreach and dialogue with the
22	community and other stakeholders. Between
23	November 2006 and May 2007, the city organized
24	more than a dozen stakeholder meetings or forums
25	involving Community Board 4, the Hudson Yards

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 37
2	Community Advisory Committee, city and state
3	agencies and elected officials and civic groups.
4	The Western Rail Yard design
5	guidelines were a central feature of the 2007
6	memorandum of understanding between the city and
7	the MTA that laid out a set of principles to guide
8	the development of the rail yards. The MOU
9	recognized the MTA's goals of maximizing
10	development revenue without interrupting rail
11	service and the city's goals of promoting growth
12	in accordance with sound planning principles.
13	In addition to adopting the design
14	guidelines, the MOU also specified Western Rail
15	Yards affordable housing and school requirements.
16	The MOU includes an onsite affordable housing
17	program. Also, because of the extraordinary costs
18	of developing over the rail yard, the MOU
19	maximizes the development of affordable housing by
20	calling for the creation of permanent affordable
21	housing at two city-owned sites within Community
22	Board 4, an integral part of the overall project.
23	Further, the city has made an extraordinary
24	commitment to provide \$40 million to support that
25	offsite housing. That funding will produce up to

SUBCOMMITTEE ON ZONING AND FRANCHISES 38 1 300 units of permanently afford housing for middle 2 and moderate income families. In July 2007, 3 Speaker Quinn in her capacity as the local Council 4 5 Member for the Hudson Yards area voiced her support for the MOU and the design guidelines in a 6 7 letter to the city and the MTA. The collaboration between the MTA 8 9 and the city culminated in the 2007 issuance of 10 two requests for proposals for the development of 11 each of the Eastern and Western Rail Yards, the 12 2008 selection of Related to develop both sites 13 and the current process to rezone the Western Rail 14 Yards. Since Related's selection by the MTA, the 15 city and Related have made significant progress on 16 the street grid, open space and other aspects of 17 the design and zoning rules for the Western Rail 18 Yards. 19 The rezoning will be a tremendous 20 benefit to the city. It will knit the Western 21 Rail Yards into the fabric of the Hudson Yards 22 District with transit-oriented development that 23 will incorporate sustainability principles. The uses reflect an appropriate balance of residential 24 25 and commercial development with residential unit

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 39
2	uses predominating.
3	Finally, in addition to the
4	anticipated new school at the Rail Yards, the
5	project will result in the development of both
б	onsite and offsite affordable housing, a new major
7	open space network that will function as an
8	important amenity for residents, the neighborhood
9	and the city as a whole. On behalf of the HYDC, I
10	urge the Council's Zoning and Franchise Committee
11	to support the proposed zoning. Thank you.
12	ROBERT PALEY: Good morning. I'm
13	Robert Paley, director of transit-oriented
14	development at the Metropolitan Transportation
15	Authority, the owner of the Western Rail Yard.
16	MTA is pleased to support the Western Rail Yard
17	ULURP applications which will complement the
18	Council's action in 2005 creating the special
19	Hudson Yards Zoning District.
20	Productive use of the air space
21	above the Rail Yard has been and remains an
22	important MTA goal. When the yard was redeveloped
23	in 1986 for the Long Island Railroad, it was
24	designed to accommodate columns needed for future
25	development of the site. The proposed development

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 40
2	plan comes from a highly productive collaboration
3	between MTA and the city, which you just heard
4	about, whose shared objectives include maximized
5	value for MTA's capital investments, develop a mix
б	of uses that will benefit the Hudson Yards area
7	and the city, create affordable housing and
8	provide new open space and enhance connections to
9	other proposed open space including the high line.
10	In 2005, the Hudson Yards rezoning,
11	the MTA Eastern Rail Yard was rezoned to C6-4 with
12	an overall onsite FAR of 11. The Western Yard was
13	not rezoned at that time because a stadium which
14	did not require a city zoning action was
15	contemplated and as you know, the stadium proposal
16	did not go forward.
17	In September 2006, the city and the
18	MTA agreed that the city's Hudson Yards
19	Development Corporation and DCP in consultation
20	with the MTA would establish design guidelines for
21	the Western Yard.
22	In July 2007, after the design
23	guidelines were completed, the city and MTA
24	entered into an MOU for development of the Western
25	Yard pursuant to those guidelines which

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 41
2	contemplated 10 FAR for the overall site plus a
3	density bonus for permanently affordable housing
4	and a floor area allowance for a school. The
5	design guidelines set forth principles intended to
6	establish a world class urban environment.
7	Council Member Christine Quinn, as you just heard,
8	in July 2007 also supported the development of the
9	Western Yard in conformance with the design
10	guidelines as well as the offsite improvements.
11	The Related Company was designated
12	the Western Yard developer in the fall of 2007 and
13	subsequently to their RFP submission, they have
14	improved the plan, as you just heard, with street
15	grid and other open space improvements to reflect
16	further consultation with the city and the
17	community.
18	MTA is pleased that in addition to
19	making a material contribution to the MTA's
20	financial plan, the project before the Council
21	will provide substantial community benefits
22	including open space and provision for both onsite
23	affordable housing and affordable housing at two
24	offsite locations, one of which is currently
25	controlled by New York City Transit, an MTA

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 42
2	affiliate. The MTA respectfully urges approval of
3	the ULURP applications in order to permit this
4	long contemplated and essential public project to
5	move forward. Thank you.
6	JAY CROSS: Good morning. My name
7	is Jay Cross. I'm the president of Related Hudson
8	Yards which is the joint venture between the
9	Related Companies and Goldman Sachs. Before you
10	today are, specifically, four actions with respect
11	to the Western Rail Yards.
12	The first is a zoning map change to
13	change the Western Rail Yard from M2-3 to C6-4 and
14	include the site within the Special Hudson Yards
15	District.
16	The second action is the zoning
17	text amendment which would create a new sub area F
18	covering the Western Rail Yards which establishes
19	street controls, the requirement of more than five
20	acres of public accessible space and standards for
21	that public space, maintenance standards, and the
22	mechanisms by which they get approved on a phased
23	basis.
24	Thirdly, there is a requirement to
25	establish new grades on West 33rd Street which has

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 43
2	to be rebuilt as part of the development of the
3	yards.
4	Finally, there are two special
5	permits for two parking garages on the Western
6	Yards, one to the north and one to the south.
7	The Western Rail Yards is part of a
8	more comprehensive master plan for the MTA
9	property in general which consists of the Eastern
10	Yards and the Western Yards. Today's feature is
11	specifically the Western Yards which will end up
12	as part of the master plan community and this is
13	the latest rendering of how that community might
14	look when it's fully built out.
15	As has been mentioned, we've had a
16	very productive relationship with both the
17	community board and the Department of City
18	Planning starting in the fall of '08 when we
19	issued the draft scope. We then had a community
20	information session in September of '08, followed
21	by a Hudson Yards Community Advisory Committee
22	briefing, followed by certification in the spring
23	of '09, a further public meeting in the early
24	summer of '08 and a series of committee meetings
25	with the committee board throughout the summer.

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 44
2	The hearing was on September 9th
3	this past fall. The final EIS was issued on
4	October 9th. The CBC vote took place October 19th
5	and we hope to be on track for a final City
6	Council vote in December of this year.
7	Just to quickly go through the
8	zoning, the land use plan contemplates one
9	commercial site, which is site 2, but the
10	overwhelming density is for residential
11	development of a 10 FAR. There are two caveats to
12	that 10. There is an inclusionary bonus for 5%
13	per building for permanently affordable housing
14	onsite and an exemption for a public school which
15	we anticipate will be in site 6, of approximately
16	120,000 square feet.
17	As has been mentioned, I think one
18	of the signature elements of this plan is the
19	commitment to over five acres of publicly
20	accessible open space. Specifically, the open
21	space relates to two new streets, 31st and 32nd,
22	including an alley which looks down 32nd Street.
23	The alley is one of five principle spaces, the
24	central open space in the middle, the waterfront
25	lawn which faces the High Line and the Hudson

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 45
2	River, the southwest connection piece and the High
3	Line itself which is part of the public space
4	commitment.
5	The central open space will include
6	a playground. It's designed to be a more active
7	space. The western waterfront lawn has a minimum
8	open requirement of one acre and minimum
9	dimensions in the north/south direction and it's
10	anticipated that it would form a continuous
11	frontage with the High Line on the western side
12	facing the Hudson River.
13	The southwest open space is more
14	like a ravine, something you might see in
15	Riverside Park which flows down from on top of the
16	rail yards down underneath the high line to grade
17	at 30th and 12th Avenue which allows for a
18	pedestrian connection to the Hudson River Park.
19	In addition to the open space plan
20	there are ground floor controls that require
21	transparency in retail throughout the site,
22	including some maximum dimension for residential
23	lobbies.
24	There are tower controls which
25	anticipate the size of various towers. The Twin

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 46
2	Tower site, site one and site six combined, cannot
3	exceed 25,000 square feet. The commercial site
4	cannot exceed 40,000 square feet per floor and has
5	a maximum east/west dimension of 250. Sites
6	three, four and five which are rather unique, are
7	confined to 12,000 square feet. That has to fit
8	within a 145-foot diameter circle leading to
9	rather curvilinear buildings.
10	In addition to the floor plate
11	design, there are height requirements.
12	Specifically the southwest building is limited to
13	a maximum height of 350 feet and then there are a
14	series of cascade steps from that lowest building
15	to the highest building which is the commercial
16	building at the corner of 33rd and 11th. So we
17	have minimum steps in the buildings.
18	Finally, we have new tower top
19	regulations that apply to all of the building
20	except the southwest corner building where the
21	maximum height is 350.
22	The final element that you're asked
23	to vote on today are the two garages. They're
24	both rather different from a standard garage. The
25	north garage has to be built on top of the train

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 47
2	shed and yet slide in underneath the new
3	landscaped open space. So it's what we would
4	consider kind of an interstitial space between the
5	top of the shed and the bottom of the new road
6	bed. That's why it has a rather sort of
7	meandering shape as it has to conform to grades.
8	You would enter both off of the new 33rd Street
9	and also our new 32nd Street.
10	Within that garage there is a limit
11	of 250 spaces for commercial use and a further
12	limit of 800 spaces total. The south garage
13	equally has a limit of 800 spaces. The site in
14	general has a maximum of 1,600 spaces, all
15	required to be for accessory use.
16	Along with the zoning actions that
17	are before you today, there will be a restrictive
18	declaration that will be registered on the site.
19	Broadly speaking, this rather voluminous
20	declaration falls into two broad categories. The
21	first is to enshrine all of the elements of the
22	environmental plan that we the developer must
23	conform with.
24	It includes commitments to lead
25	silver for all buildings, additional energy

SUBCOMMITTEE ON ZONING AND FRANCHISES 48 1 sources onsite and we're actively pursuing a cogen 2 There are extensive construction protection 3 plan. measures for air quality and noise and we've 4 5 agreed to hire an environmental monitor to ensure that the measures are in place. There is an 6 7 offsite active park contribution of \$2 million to be spread out over time, provision for a day care 8 9 facility onsite if necessary and provision for the public school. 10 11 In addition, also in the 12 restrictive declaration, there are a number of 13 commitments the developer is making to the 14 community. Twenty percent of all rental housing 15 onsite would be developed as affordable. There 16 are public easements for the streets and the 17 public spaces. We've created an open space 18 programming management advisory board that 19 includes members the borough president, the 20 community board, the local Council Member and 21 Hudson Yards Development Corporation. 22 We've also got commitments as to 23 how the open space is phased with development so 24 that there can be assurance that for every 25 building as it's built there is an appropriate

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 49
2	amount of open space. And finally, there is up to
3	16,000 square feet of community space to be
4	provided for the use for the community board.
5	We're working with the Friends of
6	the High Line and the city as the plans get
7	further developed for the High Line to allow for
8	access points to and from the High Line as
9	appropriate. That's it for the Western Rail
10	Yards. With this, I'll hand it off to Edith.
11	EDITH HSU-CHEN: Good morning
12	Council Members. My name is Edith Hsu-Chen. I am
13	the director of the Manhattan Office at the
14	Department of City Planning. I am speaking to you
15	today about the two affordable housing off-sites
16	that are part of the Western Rail Yard proposal.
17	The provision of affordable housing
18	has been a key and integral component of the
19	Western Rail Yard project from its inception. As
20	you heard from Ann Weisbrod earlier at the
21	beginning of the presentation, at the time of the
22	2007 MOU between the MTA and the administration,
23	the city committed to provide \$40 million to
24	create permanently affordable housing on offsite
25	locations. Two city-owned sites in Community

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 50
2	District 4 were identified in the MOU. One site
3	is located at 48th Street and 10th Avenue and the
4	other site is at 53rd and 9th Avenue. Together,
5	these two sites can deliver approximately 300
6	units of permanently affordable housing units. At
7	the community's request, they will serve persons
8	and families earning moderate to middle income
9	levels, or those at 80-165% of the area median
10	income.
11	Looking to the sites briefly, the
12	first site is located on the west side of 10th
13	Avenue, between 48th and 49th Streets. It's known
14	as the DEP site because a portion of the site will
15	provide access to the city's third water tunnel
16	project. You've probably seen it in construction.
17	The northeast corner of the site will be a public
18	open space to be operated by the city's Parks
19	Department. The development site is immediately
20	to the west of these future open areas.
21	What we envision to be developed
22	here is a C-shaped building with about 200 units
23	of affordable housing. This is just a schematic
24	illustration. There isn't a specific building
25	design before you today. Both the offsite

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 51
2	affordable housing developments will be subject to
3	future RFPs to be issued by HPD as well as to
4	future ULURP special permits.
5	What is before you today is an
6	application for disposition of city-owned
7	property. In addition, we're proposing a small
8	change for the Clinton Special District to extend
9	a sub area called the other area onto the
10	development site. This would allow for modest
11	flexibility of certain zoning requirements in
12	order to maximize the number of units of
13	affordable housing on the site.
14	The second site is located on the
15	east side of 9th Avenue between 52nd and 53rd
16	Streets. It's a city-owned site leased to the MTA
17	who occupies a large office building on the site
18	in the mid block. The development site for the
19	affordable housing is the parking lot located at
20	the corner. What we envision here is a building
21	with approximately 100 units of affordable
22	housing. Again, here is a schematic illustration.
23	Development will be subject to future RFP and
24	ULURP.
25	Similar to the previous site, the

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 52
2	application before you is for disposition of city-
3	owned property. And in addition, we're proposing
4	a small zoning map change to extend the C1-5
5	zoning district. This extension would allow
6	future development to seek a special permit to
7	allow for flexibility of certain zoning
8	requirements. Again, the purpose of this change
9	would be to maximize the number of affordable
10	housing units on the site.
11	That concludes my portion of the
12	presentation which concludes our collective
13	presentation for the Western Rail Yard proposal.
14	Bob, Jay and I and other colleagues are available
15	for your questions.
16	CHAIRPERSON AVELLA: Thank you. I
17	have two Council Members thus far that want to ask
18	questions. I'm going to call on Council Member
19	Seabrook because I know he has another meeting to
20	go to, and then Council Member Sears.
21	COUNCIL MEMBER SEABROOK: Thank you
22	very much, Mr. Chairman. I have just a couple of
23	questions in reference to this development, with
24	City Planning, in reference to the housing. Has
25	this been suggested or declared that prevailing

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 53
2	wages will be paid for the construction of this
3	development that's going to take place, the
4	housing development? This will be a union
5	development?
6	EDITH HSU-CHEN: No, it has not
7	been a subject of discussion.
8	COUNCIL MEMBER SEABROOK: So will
9	it or will it not be?
10	EDITH HSU-CHEN: Are you inquiring
11	about the offsite locations for affordable
12	housing?
13	COUNCIL MEMBER SEABROOK: I'm
14	inquiring about the development of the housing
15	that the City of New York is going to put forth
16	this money to allow this development. Will there
17	be a union contract for this and will prevailing
18	wages be paid on this contract?
19	EDITH HSU-CHEN: We have the deputy
20	commissioner from HPD who is here to answer
21	questions about that.
22	HOLLY LEICHT: Good morning. I'm
23	Holly Leicht, deputy commissioner of development
24	for HPD. Just with respect to the two offsite
25	affordable housing options, which are the ones

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 54
2	that we're involved in, at this point there has
3	been no discussion at all about prevailing. As
4	you're aware, typically some of our projects are
5	prevailing but many of them are not. It depends
6	on the funding source.
7	COUNCIL MEMBER SEABROOK: So what
8	happens to this? When does the discussion take
9	place? Is there going to be discussion in
10	reference to this? When will we know?
11	HOLLY LEICHT: In this case, the
12	subsidies that will be used will be capital so
13	there is not a prevailing requirement for capital
14	funding. Again, this is the first time that this
15	has been bought up for this project, so we're
16	happy to have that discussion but it has not come
17	up at this point.
18	COUNCIL MEMBER SEABROOK: Well,
19	it's come up now, so I would hope that we would
20	have a level of discussion as it relates to that
21	so that that discussion can take place.
22	HOLLY LEICHT: I'm happy to engage
23	in that conversation.
24	COUNCIL MEMBER SEABROOK: I would
25	appreciate that. I still have a question. In

SUBCOMMITTEE ON ZONING AND FRANCHISES 55 1 reference to that site that's being developed and 2 I thought that it was an interesting place to have 3 the development for the stadium and everything 4 5 else and it didn't happen. So what is going to take place there seems to be a fine thing that 6 7 will take place. Mr. Cross, there was an 8 interesting piece and a historical piece that was 9 developed and you were a part of it that the most 10 significant development of minority and women-11 owned business participation had the stadium been 12 developed and was a part of this historical 13 document that was signed and members of all the 14 legislative bodies were there because it was 15 historical in terms of the level of participation 16 for minority and women-owned business, the opening 17 of a process that would allow for jobs with 18 unemployment and everything else and also paying 19 prevailing wages as well. 20 Since the development and 21 developers has changed, the site is still the same 22 and the development that's going to take place is

of the magnitude that allows for some tremendous opportunities, what is the MWBE plan for this site that will be implemented since it was a part of a

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 56
2	site that was going to be a major thrust and
3	protocol for MWBE? What is that now?
4	JAY CROSS: We don't currently have
5	an MWBE program in place but there's no reason why
6	we couldn't go back and start with the New York
7	Sports and Convention Center plan as a basis. But
8	it is true that all of Related's projects are
9	union construction. So we don't feel that the
10	prevailing wage is necessarily is appropriate to
11	the construction aspect of it because all of our
12	projects are union construction.
13	Also, I want to make one
14	distinction that under the New York Sports and
15	Convention Center there was a substantial amount
16	of public money involved. In this case there is
17	no public money involved in the development of the
18	Western Rail Yards.
19	COUNCIL MEMBER SEABROOK: But it's
20	public land.
21	JAY CROSS: Public land for which
22	we're paying for.
23	COUNCIL MEMBER SEABROOK: But
24	nevertheless, it's still public land that you're
25	getting a certain rate in terms of doing that

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 57
2	development and public sewers and public highways
3	and everything else. So it operates on that
4	level. But your MWBE plan, do you have one? Do
5	you have any intent of putting one forth with
6	this?
7	JAY CROSS: We do not have one at
8	the moment but we'd be happy to sit down and
9	discuss them with you in the future.
10	COUNCIL MEMBER SEABROOK: I think
11	that that's crucial and important that we have
12	that discussion. Gentlemen, MTA, you raise that
13	issue about the MTA and when you were talking
14	about the development of the MTA, part of the
15	state regulations that's in statute that talks
16	about minority and women-owned participation. A
17	report a year ago talked about the lack of
18	participation with the MWBE as it relates to the
19	MTA. Within this development, what is the MTA
20	goal as it relates to the use of the MTA funds as
21	it relates to their involvement as it relates to
22	MWBE?
23	ROBERT PALEY: The MTA will be
24	receiving ground lease payments for this and it
25	will go into our capital program which in turn

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 58
2	would be subject to whatever requirements or
3	programmatic elements there are that exist. We
4	expect to generate significant revenues from this
5	site over the coming years. As I said, it is a
6	key element of the capital plan.
7	COUNCIL MEMBER SEABROOK: I would
8	hope that there would be some addressing as it
9	relates to your involvement with the MWBE because
10	I said based upon the reports that came out you
11	have a very poor track record of participation for
12	minority and women-owned business.
13	ROBERT PALEY: Well, this would be
14	part of the overall capital plan. So to the
15	extent that those are issues that are under
16	discussion or for further development, then that
17	would part of that discussion.
18	COUNCIL MEMBER SEABROOK: Mr.
19	Chairman, I just want to go on the record, as I
20	have been doing for a long time, that when we do
21	developments of these magnitudes and when we look
22	at the 55% unemployment rate for African American
23	and Latino males in this city and the women are
24	not far behind in terms of this, that there needs
25	to be when we're using city funds in any capacity,

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 59
2	some sense of how we address the issue of minority
3	and women participation in this development.
4	Because they too are a part of this city and I
5	would hope that before we do any of these things
6	that we have some discussion around those
7	particular issues. I've been saying this for
8	quite a while and I will continue to say it as
9	long as I'm here. Thank you very much, Mr.
10	Chairman.
11	COUNCIL MEMBER SEABROOK: The Chair
12	appreciates your comments and certainly agrees
13	with you. Council Member Helen Sears is next.
14	COUNCIL MEMBER SEARS: Thank you,
15	Mr. Chair and good morning. I'm just going to
16	follow up on my colleague Larry Seabrook because
17	he asked the question I had. So my question is
18	very short. It was mentioned earlier that an RFP
19	would be going out, so this is relating to the
20	housing stock. If a living wage was to be
21	considered, would that not have to be in the RFP?
22	I don't think that's something in our experience
23	that we've had in going through that that is
24	something that comes after an RFP is put out.
25	EDITH HSU-CHEN: Yes. We would

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 60
2	want to do that at the time of the RFP so that any
3	kinds of budgets we got would reflect that.
4	COUNCIL MEMBER SEARS: I
5	understand. So how would this committee know if
6	that's going to be included in the RFP? I mean,
7	because it was stated that it has not been a
8	consideration at all. I understand the
9	development related is involved in many issues
10	that are coming before us. It seems to me that
11	something like that is pretty consistent. So it's
12	also something that in your relationship with
13	Related, they're going to have to look at that. I
14	think it is an issue and another area that Related
15	is involved in. It seems to me that that is
16	something before the RFP comes out that you might
17	want to discuss with the committee or at least the
18	chair of the committee.
19	EDITH HSU-CHEN: We're happy to
20	discuss that in advance. Obviously, Related will
21	not be doing the offsite housing. But we would
22	have to make that decision before the RFP to make
23	sure we had enough subsidies to accommodate it.
24	COUNCIL MEMBER SEARS: But it
25	certainly affects the development, so they're not

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 61
2	excluded from it. Thank you.
3	CHAIRPERSON AVELLA: Any other
4	questions from my colleagues? Thank you. We'll
5	now move to the public hearing. Before counsel
б	starts calling the first panel, I'd like to call
7	on Council Member Melinda Katz for her vote on
8	today's agenda.
9	COUNCIL MEMBER KATZ: Thank you,
10	Mr. Chair. I vote aye on all except for 15
11	William Street. For 15 William Street I abstain.
12	Thank you.
13	CHRISTIAN HYLTON: The vote now
14	stands at eight in the affirmative on LU 1272 and
15	1270, and seven in the affirmative, none in the
16	negative and one abstention on LU 1273.
17	The first panel is Seth Robert
18	Berliner, Elisa P. Gerontianos, Lee Compton and Ed
19	Kirkland.
20	CHAIRPERSON AVELLA: Good morning.
21	And I just wanted to remind everybody they have
22	two minutes to speak. I don't necessarily cut
23	somebody off at the end of the two minutes but I
24	do ask you at a certain point to start summing up.
25	SETH ROBERT BERLINER: My name is

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 62
2	Seth Berliner. I'll be reading testimony on
3	behalf of State Senator Thomas Duane. My name is
4	Thomas K. Duane and I represent New York State's
5	29th Senate District within which lie both the
б	Western and Eastern Rail Yards and the surrounding
7	neighborhoods of Chelsea and Clinton/Hell's
8	Kitchen. Thank you for the opportunity to
9	testify.
10	The Western Rail Yard development
11	is an extraordinary opportunity for Manhattan's
12	west side and for New York City's future. By
13	bridging the Western Rail Yard, a hole that
14	divides Chelsea from Clinton/Hell's Kitchen will
15	be filled with a new residential and commercial
16	community, exciting new public open spaces and a
17	vital elementary and intermediate school.
18	Moreover, the long term lease of the land will
19	provide the MTA with a steady flow of much needed
20	capital.
21	I want to express my gratitude to
22	the MTA and to Related for their commitment to
23	working with the community and for following some
24	of the recommendations that Manhattan CB 4, I and
25	other local elected officials have made thus far

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 63
2	in the ULURP.
3	Unfortunately, despite some
4	positive changes, the current proposal is far from
5	perfect and I wish to highlight a number of
6	serious concerns that remain. One of my and CB4's
7	long-standing goals is the creation of housing
8	that is permanently affordable to those with
9	moderate and middle incomes. Toward that end, I
10	am grateful for the offsite designation of two
11	such affordable housing projects, one on 9th
12	Avenue and one just west of 10th Avenue. These
13	buildings will provide homes for hundreds of
14	families for whom there are currently few adequate
15	housing options yet who are, as CB4 has noted, the
16	backbone of our city.
17	Still, there are problematic
18	aspects of these offsite developments. First and
19	foremost is that the MTA is seeking 30,000 square
20	feet of office space in the building on 9th
21	Avenue. As I have expressed to the MTA, I feel
22	this enormous commercial use commitment is
23	unacceptable in a building that should be reserved
24	for permanently affordable housing, particularly
25	when there is other available space that could

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 64
2	meet the MTA's needs.
3	CB4 has suggested that there is
4	adequate space in a number of other places.
5	Regardless, the MTA must relinquish its claim to
6	space in the 9th Avenue building if this proposal
7	is to move forward.
8	With regard to the 10th Avenue
9	site, I was disturbed to learn that a new park
10	which was to occupy all the land adjacent to the
11	site has been reduced to half its promised size.
12	When the year's long work on New York City's third
13	water tunnel began, the community was promised
14	that the entire space would be converted into
15	much-needed parkland once construction was
16	completed there. Now I understand that the New
17	York City Department of Environmental Protection
18	requires some of the space so that it can access
19	the tunnel shaft located there. This reduction in
20	future open space is particularly distressing in
21	light of the current dearth of such space in
22	Clinton/Hell's Kitchen.
23	As detailed in CB4's response to
24	the land use applications, with the Western Rail
25	Yard development promising to bring thousands of

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 65
2	new residents, workers and visitors to the area,
3	there is a critical need for additional open space
4	as well as better maintenance of the few open
5	spaces the neighborhood already has.
6	I must note that the two offsite
7	developments, roughly 300 affordable units, pale
8	in comparison to the approximately 5,000 mostly
9	market rate units to be built on the Rail Yards
10	site. In order to house so many units, the
11	buildings will be grossly out of scale. And
12	regrettably, for all their height, the onsite
13	buildings are planned to house zero permanently
14	affordable housing units and the temporarily
15	affordable units that will be built will not
16	target the middle and moderate income families
17	that the community so desires. Such a lack of
18	onsite permanently affordable housing is
19	unacceptable.
20	CB4 has proposed and Related has
21	committed to considering a creative conversion
22	solution to make permanent the temporarily
23	affordable units. I urge the New York State
24	Housing Finance Agency and all parties to explore

25 the viability of such a program.

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 66
2	While the scale of the buildings
3	and affordability of the proposed onsite leave
4	much to be desired, I applaud the sound planning
5	reflected in the plan's reintroduction of the
6	street grid to the rail yard super blocks. As CB4
7	has resolved and Related has agreed, West 31st and
8	West 32nd Streets should be so named and should
9	conform to city DOT standards for public streets.
10	I also urge Related to work closely
11	with CB4 to develop a public or quasi-public
12	governance structure for the open public spaces at
13	the onsite development. In discussing public
14	space at the Rail Yard, it is important to
15	highlight its relation to the High Line. At West
16	30th Street between 10th and 11th Avenues, the
17	High Line spurs east to 10th Avenue while the main
18	trunk runs west to 12th Avenue.
19	As one of the most popular new
20	public spaces in recent memory, the High Line must
21	have a secure place in the future of the Rail
22	Yards development. It must be unobstructed and
23	preserved in its entirety and I applaud the City
24	Planning Commission for initiating a ULURP for
25	city acquisition of the northern section of the

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 67
2	railway.
3	As I and other elected officials
4	made clear this summer, we have good reason to
5	believe that all the residential development
6	planned on Manhattan's west side puts future
7	generations of elementary school children at risk
8	of attending overcrowded classrooms. Thus, the
9	Western Rail Yards' proposed onsite school for
10	which I have long advocated is a much needed
11	provision.
12	With only 420 elementary school
13	seats for the approximately 600 elementary age
14	children the development is expected to generate,
15	it alone is insufficient. It behooves the New
16	York City DOE to look at the area's long term
17	school seat needs including eliminating its
18	planned introduction of intermediate school seats
19	when P.S. 51 is expanded and planning for new
20	public, not charter, elementary and intermediate
21	schools.
22	In a similar vein, fire, police and
23	emergency services will be severely strained by
24	the new development. While I appreciate that the
25	New York City Police Department prefers to hold

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 68
2	off on planning until development actually occurs,
3	the New York City Fire Department has already
4	identified its future need for a firehouse in the
5	area and I urge the acquisition of land for both a
б	new firehouse and a new police station.
7	Likewise, adequate mitigation for
8	the enormous influx of commuters and pedestrians
9	is essential. And for years, CB4 and I have been
10	advocating for a garage on the west side to serve
11	New Jersey Transit buses using the Port Authority
12	bus terminal as well as charter buses and commuter
13	vans. The Western Rail Yard development will not
14	only bring in thousands of new people and their
15	cars, it will also displace a Greyhound parking
16	lot that houses 52 buses. Streets that are now
17	clogged will be brought to a standstill. I have
18	and will continue to work with the Port Authority
19	to ensure such a garage becomes a reality at
20	Galvin Plaza.
21	The development of the Western Rail
22	Yards is both exciting and fraught. The new
23	community will be a welcome addition to the west
24	side but the development plan must improve between
25	now and completion. Integrating the super block

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 69
2	into the urban grid will help ensure a lively
3	community worth of New York City and to the west
4	side, but more must be done to make sure it is
5	both physically and economically accessible to all
6	New Yorkers today and in future generations.
7	I look forward to continuing to
8	work collegially and collaboratively with all
9	stakeholders towards this end. Thank you.
10	CHAIRPERSON AVELLA: First of all,
11	I want to thank the senator for his comments, but
12	I would also let everybody know that we give
13	extended courtesy to elected officials and
14	representatives to go beyond the two minutes which
15	obviously this did.
16	SETH ROBERT BERLINER: I appreciate
17	that.
18	LEE COMPTON: Good morning. My
19	name is Lee Compton. I'm pleased to testify on
20	behalf of Manhattan Community Board 4 in whose
21	district this project will be built.
22	The scale of this project is
23	daunting and much of what will make this project
24	successful is contained in the proposed
25	restrictive declaration. I will confine my

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 70
2	comments to this key document.
3	Because the scale of the project
4	makes it likely that other developers will be
5	involved, the restrictive declaration must be
6	binding on any and all successors, not just the
7	present declarant. In order to ensure public
8	accountability, amendments or modifications should
9	proceed through the City Planning Commission's
10	authorization process. And in order to mitigate
11	the years' long construction impacts of the
12	project, the construction consultation process
13	should be modeled on the successful related Time
14	Warner project in which declarant was an active
15	participant.
16	During the planning of the project,
17	declarant made two major commitments to the city.
18	if rental units are built onsite, some of those
19	units will be affordable and buildings will be
20	built to lead silver certification, the lowest
21	energy conservation and sustainability standard.
22	But in both of these cases, the restrictive
23	declaration mandates only that if a commitment is
24	not met, declarant must submit a report. That is

not sufficient. The restrictive declaration must

25

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 71
2	specify a requirement to rectify the failure to
3	achieve any commitment, not simply report the
4	failure.
5	Finally, the restrictive
6	declaration specifies a public access area
7	easement in perpetuity for the benefit of the
8	general public. This easement will create more
9	than five acres of parkland but the proposed
10	language in the revised zoning text and in the
11	restrictive declaration treats it as if it were a
12	public plaza. The governance provisions must be
13	appropriate for five acres of public parkland, not
14	for a small plaza adjacent to a building. They
15	must be more similar to those of the Hudson River
16	Park Trust or the Battery Park City Authority.
17	Thank you.
18	ELISA P. GERONTIANOS: Good
19	morning. My name is Elisa Gerontianos, co-chair
20	of Manhattan Community Board 4's Clinton/Hell's
21	Kitchen Land Use Committee. I must begin this
22	morning by pointing out that the area's
23	infrastructure is already strained and simply
24	cannot support such overwhelming new development
25	without additional investment in our public

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 72
2	facilities.
3	The most pressing need in the
4	district is elementary seats. The proposed
5	development only satisfies 57% of the district's
6	needs. Not to mention the DEIS figures did not
7	address a number of undeveloped sites that will
8	certainly be developed over time. Therefore, we
9	would like to see P.S. 51 used exclusively for
10	elementary seating. Additionally, the cultural
11	site now planned for the Eastern Rail Yard must
12	involve a PS/IS component to address this
13	shortfall. Financing must be codified in a point
14	of agreement during the final approval of the
15	proposed actions. And lastly, all of the
16	certificates of occupancy for residential
17	buildings should be withheld until the PS/IS is
18	built.
19	This project will result in an
20	increased demand for child care services by 33%.
21	We request that the restrictive declaration
22	include nominal rent to be charged for a
23	predetermined space and employ a similar mechanism
24	already approved by that City Planning Commission
25	for the Clinton Park Development at 770 11th

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 73
2	Avenue to ensure mitigation measures that will
3	fund day care slots is in place.
4	We cannot assume, as the DEIS does,
5	that the firehouse committed as part of the Hudson
6	Yards will be developed. We must identify a site
7	now in addition to the proposed Hudson Yards
8	firehouse to service this community properly. CB4
9	would like to see this other firehouse located on
10	West 30th Street to meet the FDNY's stated needs
11	as noted in the Western Rail Yard's DEIS.
12	We recommend that a minimum 16,000
13	square feet, not the proposed 8,000 square feet,
14	be set aside and dedicated to small to midsize
15	not-for-profit cultural uses and include theater,
16	music, dance and visual performance as well as
17	rehearsal space and be integrated throughout the
18	proposed development with public access.
19	Specifically, the restrictive declaration must
20	include four 2,500-square foot performance
21	rehearsal spaces in addition to six 1,500-square
22	foot performance rehearsal spaces. Future culture
23	space must be dedicated now to ensure the
24	continued vibrancy of our city and our
25	neighborhoods. Thank you.

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 74
2	EDWARD KIRKLAND: My name is Edward
3	Kirkland. I'm co-chair of the Landmarks Committee
4	of Community Board 4. Obviously there are no
5	historic buildings on this site, but the impacts
6	of this enormous development on its surroundings
7	will almost be equally enormous and the indirect
8	threat to historic buildings nearby by such a huge
9	development will be immense. The EIS identifies a
10	number of historic buildings in impacted areas but
11	proposes as usual no mitigation. Already one
12	building nearby identified as city landmark
13	eligible in good condition, has disappeared
14	seemingly overnight as soon as talk leaked out of
15	landmarking in the area.
16	For the case of west Chelsea
17	rezoning shows there is a practical remedy through
18	mitigation. When Board 4 was planning for the
19	area, we identified a possible historic district
20	for the great industrial buildings there and at
21	the end of the ULURP study of the area for
22	landmarking including historic district was
23	included in the points of agreement. Nobody can
24	order the Landmarks Commission designate but it
25	can agree to a study and these buildings are

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 75
2	protected by historic district.
3	In the area of the yards, there are
4	two separate areas of interest. Just south of the
5	rail yards, the block of 29th Street between 10th
6	and 11th has an extraordinary sense of place.
7	Three buildings identified are significant and a
8	number of others are the last survivors of the
9	early industrial development in the area of the
10	waterfront of which nothing else is left. A small
11	district and/or individual landmark should be
12	studied here.
13	East and north of the rail yards,
14	the 34th Street corridor is bound to become the
15	major approach to rail yards from midtown and the
16	pressure for larger scale or for modern glass
17	facades will eventually become enormous.
18	Unprotected buildings identified as historically
19	significant extend western from Macy's to the New
20	York Hotel, the old Manhattan Opera House, the
21	Midtown Synagogue, the former Sloan Y, the
22	extraordinary St. Raphael's Church complex and an
23	old printers building cast concrete. All and many
24	others are threatened in the long run and yet
25	these are real treasures of New York. Some might

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 76
2	be included in an historic district; others can
3	only be individual landmarks. But the essential
4	thing is to mandate study of the wide area with
5	view to protection of the city's history and
6	architecture by landmark designation.
7	CHAIRPERSON AVELLA: Thank you.
8	The next panel will be a panel in support.
9	CHRISTIAN HYLTON: Anthony Borelli,
10	Peter Mullan and Auzelle Epeneter.
11	CHAIRPERSON AVELLA: While this
12	panel is being seated, I'd like to call upon
13	Council Member Eric Gioia for his vote on the
14	items that we heard this morning.
15	COUNCIL MEMBER GIOIA: Thank you,
16	Mr. Chair, and I vote yes on them.
17	CHRISTIAN HYLTON: The vote now
18	stands nine in the affirmative on LU 1272, 1270
19	and eight in the affirmative, none in the negative
20	and one abstention on LU 1273.
21	ANTHONY BORELLI: Good morning. My
22	name is Anthony Borelli. I'm the director of Land
23	Use for Manhattan Borough President Scott
24	Stringer. Thanks for the opportunity to comment
25	today on this very important project.

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 77
2	The Borough President reviewed this
3	proposal several months ago as part of the ULURP
4	process. He submitted his written recommendation
5	which was fairly long and detailed back in August.
6	For the short time here, I'll just
7	reiterate some of the Borough President's primary
8	concerns and emphasize some of the things that he
9	believes still need to be done.
10	I first want to say, the site is
11	very big. It is three whole city blocks, 13
12	acres. The proposed development is almost 6
13	million square feet. It's very dense. It's an
14	important project, important for the city. It's
15	among the biggest that we have going on right now.
16	It'll bring jobs and other economic benefits, new
17	housing, additional school seats, lots of open
18	space and cultural facilities. Importantly, the
19	proceeds from the sale of the site will help the
20	MTA's capital needs.
21	But it's also important to look at
22	this project from a community perspective. That's
23	why the Borough President was glad to see the
24	developer agree to a number of important
25	improvements to address environmental impacts and

SUBCOMMITTEE ON ZONING AND FRANCHISES 78 1 concerns raised by both him and the community. 2 Among them lead silver, not just for the 3 4 individual buildings but the project as a whole, a 5 construction mitigation point that involves 6 community members, the new school and design 7 improvements that will truly integrate the site 8 with the surrounding streets. 9 But more should be done. Not one 10 single affordable housing unit is guaranteed to be 11 built on the rail yard site. I think that's a 12 shame. The MTA selected this developer in part 13 because of an affordable housing commitment. 14 Almost every major rezoning undertaken by the city 15 of manufacturing districts has involved the 16 creation of onsite affordable housing. That's 17 because affordable housing is desperately needed 18 and diverse neighborhoods are better 19 neighborhoods. The Western Rail Yard should be no 20 exception. 21 The publicly accessible open spaces 22 was a huge selling point and it's important that 23 the advisory board governing the space has the 24 right composition to make sure that it operates 25 like a public entity rather than a private one.

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 79
2	This is to ensure closure policies, regulations
3	around commercial use of the park and general
4	rules and enforcement are very similar to those
5	that we have for public parks.
6	The Borough President was glad to
7	see the High Line acquisition process for the
8	segment of the High Line above 30th Street to
9	begin. He'd like to move forward with that as
10	quickly as possible. The High Line also requires
11	a maintenance and operations facility for the
12	northern portion of the park. The Borough
13	President urges the city to look for that space as
14	soon as possible.
15	Also, site selection for the new
16	school, that process has to begin as well. It's
17	important for it to begin quickly so that the new
18	school can be part of phase one construction on
19	the rail yards.
20	There are a number of other things
21	that I'd like to mention but I want to skip down
22	to the DEP and the MTA sites. The rezonings that
23	are before you now are to make those sites more
24	easily developable for affordable housing. The
25	Borough President supports that. But one thing

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 80
2	should be stressed now; the Borough President
3	wants the MTA to abandon its ideas for using its
4	site in part for office space. That space instead
5	should be used to create more affordable housing.
6	The future ULURP applications that are needed to
7	actually develop the sites should not be finalized
8	without community input. The community board
9	should have sufficient time to provide meaningful
10	input to the RFP process, the selection of the
11	developer, the determination of the size and shape
12	of those new buildings and also approval of the
13	low income housing plan.
14	The Borough President has been
15	working with the community board, the Hudson Yards
16	Advisory Council, HYDC, all the local elected
17	officials toward making this project as good as it
18	can be and he supports the Speaker's and the
19	Council's efforts toward that end. Thank you very
20	much.
21	CHAIRPERSON AVELLA: Were you
22	reading from a letter or is that your own
23	testimony?
24	ANTHONY BORELLI: That is my
25	testimony.

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 81
2	CHAIRPERSON AVELLA: Okay, because
3	we don't have a copy of it and I was just curious
4	if you wanted to make copies.
5	ANTHONY BORELLI: These were my
6	statements. The Borough President's
7	recommendation, it's like 20 something pages.
8	It's filed and I can provide you copies of that.
9	PETER MULLAN: Good morning. My
10	name is Peter Mullan. I'm the vice president for
11	planning and design at Friends of the High Line.
12	First I want to thank the Council
13	and Speaker Christine Quinn for their incredible
14	past support of the High Line. The City Council
15	has supported the High Line since 2000, since the
16	very beginning of the advocacy process and its
17	leadership throughout has made the High Line a
18	reality. We would not be here today without you.
19	We've crossed a series of important
20	milestones in the past. 2005, the City Council
21	approved the site selection acquisition ULURP to
22	acquire the High Line and this past June the first
23	section of the High Line opened to the public.
24	We've had about a million and a half visitors to
25	date. So we really just can't be more pleased and

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 82
2	want to thank the Council for everything it's done
3	to make that possible.
4	I'm here today because a large and
5	significant portion of the High Line runs over the
б	Western Rail Yard site. Our goal is simple;
7	preserve the entire historic High Line at the rail
8	yards and complete the High Line all the way to
9	34th Street.
10	Today the Western Rail Yards
11	rezoning represents another major milestone for
12	the High Line and a significant positive step
13	forward. The proposed text amendment requires
14	that the entire High Line on the Western Rail
15	Yards be reserved for public open space. This is
16	a real victory for the High Line and represents
17	real progress on the rail yards.
18	Furthermore, last month the
19	Department of City Planning and Commissioner
20	Burden announced that they would initiate the
21	ULURP for site selection and acquisition of the
22	High Line north of 30th Street. This ULURP will
23	not guarantee preservation in and of itself, but
24	together with today's rezoning, this action is a
25	critical and necessary first step on the path

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 83
2	towards development of the High Line on these
3	sites. So this is all good. We ask for the
4	Council's help in moving the actual acquisition of
5	the High Line forward as quickly as possible.
6	There is one specific issue,
7	however, in the proposed zoning that is an issue
8	which needs to be resolved, which is that of
9	maintenance space at this northern section. The
10	High Line is very long but it's very narrow and
11	it's a challenge to maintain. There is no way we
12	can maintain the High Line on this portion of the
13	site without some provision of space. We're not
14	asking for very much but it really needs to be
15	included in the plan. So we ask that that be
16	added to the text. Thank you very much.
17	We also want to say that while
18	we're very supportive of this text, we also
19	acknowledge that there are a lot of other
20	community concerns, most notably with affordable
21	housing and we really support our community
22	partners in those. Thank you.
23	AUZELLE EPENETER: My name is
24	Auzelle Epeneter. I'm a staff member of Friends
25	of the High Line. I'm reading a statement on

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 84
2	behalf of Michael Neal Gilbert. He's a member of
3	Friends of the High Line.
4	CHAIRPERSON AVELLA: This has
5	become an issue in the past. You're reading a
6	letter for somebody else who is just a member of
7	the Friends of High Line and you're just a member.
8	AUZELLE EPENETER: I'm a staff
9	member.
10	CHAIRPERSON AVELLA: You're a staff
11	member. This is a gray area but I'm going to ask
12	that you just submit the letter for the record.
13	AUZELLE EPENETER: Okay.
14	CHAIRPERSON AVELLA: The reason I
15	say this is there have been issues in the past
16	where people have been given letters to read for
17	other people and then the person who wrote the
18	letter will say I didn't authorize that person to
19	read the letter or that person read something or
20	implied something that wasn't in the letter. The
21	only situations we have been allowing is if you're
22	representing an elected official or it's an
23	organization and you're an employee of the
24	organization. But just to read a letter from
25	somebody else, I think you could just submit it

SUBCOMMITTEE ON ZONING AND FRANCHISES 85 1 into the record. 2 3 AUZELLE EPENETER: Okay. Thank 4 you. 5 CHAIRPERSON AVELLA: Thank you. We 6 have a copy of that. 7 CHRISTIAN HYLTON: The next panel 8 is a panel in opposition, Joe Restuccia, Sarah 9 Desmond, Jean-Daniel Noland, and Dave Hanzel. 10 JOE RESTUCCIA: My name is Joe 11 Restuccia. I'm the co-chair of the Housing 12 Committee of Manhattan Community Board 4. We are 13 speaking regarding the Western Rail Yards 14 affordable housing. 15 Our first request and we have 16 stated it over and over, that there should be 20% 17 affordable housing onsite at the Western Rail Yards. We also believe there need to be 18 19 additional sites added for the offsite housing. 20 We have suggested 136 West 20th Street, a site 21 owned by the Department of Sanitation, and 415 22 West 40th Street, a site owned by the Port 23 Authority. 24 It is important to develop more affordable housing offsite considering that there 25

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 86
2	is no permanent affordable housing commitment
3	onsite. Onsite there must be as part of this
4	process a permanent affordable housing commitment
5	that should encompass income bands of low,
6	moderate and middle income persons.
7	Offsite we have also requested that
8	there be preservation of existing Section 8
9	housing in the Clinton community at 425 West 48th
10	Street, 525 West 47th Street. Both buildings
11	owned by the Related Companies. And 340 West 30th
12	Street, also owned by the Related Companies.
13	Regarding SROs in the impact area,
14	there are over 1,000 units of SRO housing, the
15	most at-risk housing that exists in the city. We
16	have asked the city and the city has actually
17	begun a discussion to preserve SRO housing within
18	the impact area.
19	There must be controls on
20	demolition restrictions in this area. A
21	commitment of Hudson Yards required there to be
22	specific restrictions on demolition of affordable
23	housing. That has not been yet put into place
24	from 2005.
25	The existing 80/20 housing that

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 87
2	will be built on the rail yards, if it is actually
3	done after it expires considering the public
4	ownership of this site must be converted to
5	moderate and middle income housing.
6	We are asking on the offsite
7	housing that there be an agreement on the height
8	limits for the existing buildings. This is a very
9	important issue because the community is very
10	serious about maintaining a very modest height on
11	both of those sites. Thank you.
12	SARAH DESMOND: Good morning. My
13	name is Sarah Desmond. I'm testifying this
14	morning on behalf of the community board chair. I
15	serve as the co-chair of the Clinton Land Use
16	Committee and I'm also the executive director of
17	Housing Conservation Coordinators.
18	My testimony this morning will
19	focus on the 312 affordable housing units that are
20	being developed offsite on the MTA and the DEP
21	site.
22	While we support these projects,
23	they are in fact the only permanently affordable
24	housing that's going to come out of this project,
25	out of this entire proposal. We have a number of

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 88
2	changes that we ask be made.
3	The land disposition agreement tied
4	to these projects must specifically delineate the
5	units by income band as they will be developed.
6	While HPD and the city have agreed to this, there
7	is nothing in the documents as a mechanism that
8	ensures that in fact they'll be developed as
9	agreed. The LDA must also prohibit the use of
10	these sites as a generating site for the
11	inclusionary housing bonus. These sites are
12	mitigation for the enormous bulk that's going to
13	be developed in the Western Rail Yards. It cannot
14	generate even more bulk within our community.
15	The MTA must also eliminate, as
16	you've heard before from Senator Duane, the 30,000
17	square feet that they have tried to reserve for
18	office space. Instead that must be used for
19	permanent affordable housing.
20	Finally, the height on both of
21	these developments must be restricted to the
22	proposed compromise that the community board has
23	developed. The compromise that we worked out was
24	a long community conversation that maximizes the
25	affordable housing on the site and it limits the

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 89
2	height so that it has less impact on the Special
3	Clinton District and its height restrictions.
4	This is particularly important on the DEP site on
5	10th Avenue because the rezoning moves the
6	building into what is called the Other Areas of
7	the Special Clinton District which does not have
8	the strict height requirements of the Special
9	Clinton District. They do not need to seek a
10	special permit in the future in order to build
11	higher as it's been put out in the rezoning.
12	In closing, the Western Rail Yards
13	is the largest publicly owned development site
14	left in Manhattan. To build more than six million
15	square feet of development and it includes only a
16	token affordable housing plan is irresponsible and
17	it will set a precedent for other development
18	citywide. I urge you to help us get a real
19	affordable housing plan on this site. Thank you.
20	JEAN-DANIEL NOLAND: Good morning.
21	My name is Jean-Daniel Noland. I'm a member of
22	Community Board 4 and the Hudson Yards Community
23	Advisory Committee. I was privileged to serve as
24	chair of Manhattan Community Board 4. Thank you,
25	Chair Avella and members of this committee for the

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 90
2	opportunity to speak before you. I hope my
3	comments will be helpful and I hope they will be
4	brief.
5	I wish to make two general points
6	about the planned open space on the Western Rail
7	Yards and the offsite parks mitigation. This
8	community bought into this project in large
9	measure for the promise of community open space.
10	But unless we take immediate and detailed steps
11	now to plan the use of that space and how it will
12	be managed, that promise will be derailed.
13	What must be done? First the open
14	space must be made accessible, accommodating,
15	inviting to and usable by the public. When the
16	corporate masters of the universe are sitting at
17	their desks on the 99th floor of their iconic
18	office buildings, let them hear from down below
19	the happy sounds of children playing, teenagers
20	competing in games and seniors debating universal
21	health care which we will still be doing ten years
22	from now. To achieve that planning is critical.
23	Unless we sit down now and plan how the open space
24	is going to work and be used by all of the people
25	that space will only be of benefit to some of the

SUBCOMMITTEE ON ZONING AND FRANCHISES 91
people.
So how do we plan it? Well, we've
got to involve the people who actually use the
space, will use the space and the people who know
how to design the space. That means working with
the Parks Department, with the building owners,
with the City Council, our representative.
My second comment, and this is
critical, who is going to manage that open space?
Unless the terms of the governance are spelled out
in detail now all the designing in the world won't
give us a public space this community and this
city can be proud of.
Is there a model for a public space
in a private department of this scale? Yes, there
is. It's the so-called solo agreement thanks to
this Council that worked it out. It was part of
the restrictive declaration at the end of the
ULURP against Solo's First Avenue properties. I'm
sorry; may I have just a minute more? That's the
old Con Ed site. March 24th, 2008, worked out by
the Council and Solo and the city lawyers, and the
BP's office and Community Board 6. It's very good
but it's not adequate. It was hammered off after

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 92
2	all by an east side community board. This is a
3	west side community board. We're a little more
4	skeptical. I'll tell you one thing that's wrong
5	with it.
б	FEMALE VOICE: [off mic].
7	JEAN-DANIEL NOLAND: I beg your
8	pardon. The open space management board in the
9	Solo agreement, half of the board was the
10	declarants. It's even worse with this agreement
11	because the open space advisory board has nine
12	members, five appointed by the declarant, one
13	appointed by the Hudson Yards Development
14	Corporation and three others by those little minor
15	stakeholders the Borough President, the Council
16	and the Community Board. Where are the public
17	space experts? Where is the Parks Department?
18	We've got to have a governing body including
19	community people and Parks people and they must
20	have voting rights.
21	So let me sum up. The public space
22	we've got to plan it now. The governance has to
23	be done now. We've got to include the Parks
24	Department. We can have something terrific but
25	only if you make it happen. Thank you.

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 93
2	DAVE HANZEL: Good morning Chairman
3	Avella and committee members. My name is Dave
4	Hanzel. I'm the co-chair of the Housing, Health
5	and Human Services Committee of Community Board 4.
6	As it's been noted, the Western Rail Yards
7	represents the largest publicly owned development
8	site left in Manhattan with approximately six
9	million square feet of market rate and commercial
10	development. For a site this large it is
11	astounding that an adequate housing plan has yet
12	to be fully developed which provides permanently
13	affordable housing for New Yorkers or all incomes.
14	Under the current proposal,
15	approximately 400 residential units out of 5,000
16	total, about 8%, will be affordable. Not only is
17	this number of units grossly insufficient, the
18	fact that none of the units will be permanently
19	affordable is unacceptable.
20	Furthermore, the temporary
21	affordable units developed under the states 80/20
22	program will only be limited to rental housing and
23	to those households earning less than 60% of area
24	and median income. Board 4 values the rich
25	economic diversity of our city and cannot support

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 94
2	a project that does not also provide housing for
3	moderate and middle income households, the
4	backbone of our city.
5	I would like to take just a few
6	moments to talk about how the City and State of
7	New York are failing to get the maximum return on
8	their respective investments of land and public
9	subsidy on the Western Rail Yards site.
10	As part of my work for the
11	association for neighborhood and housing
12	development, we have begun to document how
13	jurisdictions across the country demand much more
14	when private development occurs on public land
15	and/or with public subsidies.
16	The City of Boston requires that
17	rental housing that receives any amount of city
18	subsidy have a recorded covenant that mandates
19	affordability in perpetuity.
20	The State of California has
21	instituted a policy that requires a 55-year
22	affordability term for projects that receive low
23	income housing tax credits. Interestingly,
24	Related has been an active tax credit developer in
25	Los Angeles, and has committed to this

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 95
2	affordability term there. Why is New York not
3	requiring that of Related here?
4	Public land is one of the few
5	places where government can require that
6	development addresses the housing needs of a broad
7	range of New Yorkers. We must not miss this
8	opportunity to promote development that is
9	inclusive for all of our residents.
10	In order to support this project,
11	Board 4 demands that a comprehensive affordable
12	housing plan be developed that responds to the
13	following priorities. One, not less than 20% of
14	all residential units constructed onsite in the
15	Western Rail Yards be permanently affordable.
16	Two, at least 50% of the affordable
17	units built onsite and offsite be two bedrooms or
18	larger for our families.
19	We cannot and will not support the
20	Western Rail Yards development plan under the
21	current proposal. We urge more affordable housing
22	that is permanently affordable. Thank you.
23	CHAIRPERSON AVELLA: Thank you.
24	Before we call the next panel, I'd like to call
25	upon Speaker Quinn, whose district the Western

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 96
2	Rail Yards lies within.
3	SPEAKER QUINN: Thank you very
4	much, Chairperson Avella. Thank you everyone on
5	the panel and other folks who will be testifying.
6	I just wanted to make a couple of statements on
7	this very small tiny rezoning we're looking at
8	today.
9	Members of Community Board 4 and
10	the Hell's Kitchen/Clinton neighborhood have been
11	working on a vision for the Western Rail Yards for
12	nearly a decade, probably longer actually. Three
13	years ago my office and the Bloomberg
14	administration secured a commitment from the state
15	that the development of this state-owned site
16	would have to go through ULURP, the process we're
17	in today, which is a very significant development
18	and quite different than the process the ill-fated
19	and ill-conceived stadium was going through.
20	Since the request for proposal
21	stage, the current plan has had a number of
22	significant improvements. The most significant is
23	the reintegration of the street grid where West
24	31st and West 32nd Street were de-mapped decades
25	ago. The reintroduction of the street grid

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 97
2	visually divides the super block and creates a
3	landscape more congruent with that of the
4	surrounding neighborhoods.
5	Also, the city commitment to
6	acquire the High Line on this site, putting the
7	structure in the hands of the government to decide
8	what the future of the line will be is an
9	important improvement.
10	Another key improvement has been
11	the recognition of the importance of specifically
12	program space in the over five acres of open space
13	design. Open space in this scale that lacks clear
14	definition and purpose in my opinion tends to be
15	perceived as less approachable from the public's
16	perspective and that is absolutely not what we are
17	looking for here. We are not looking for a park
18	that has a sign public on it but is only used by
19	the people who live in the buildings that abut it.
20	The changes I highlighted just now
21	are not to say they're the only changes that we
22	need, but they are noteworthy and we should be
23	proud of them as well as proud of getting this
24	project to go through ULURP. They give us a new
25	lens to look forward as we talk about developing

SUBCOMMITTEE ON ZONING AND FRANCHISES 98 1 these sites. However, in developing this 13-acre 2 site, we have to realize we are in essence 3 4 creating a new neighborhood abutting a wonderful 5 and vibrant neighborhood. Even with the modifications made at the City Planning 6 7 commission, more improvements are still needed at 8 this step in the process. 9 Now we've already, but we'll surely 10 hear more today from community members about the 11 most important areas that still need change. So 12 let me close on one of the most important and that 13 is the issue of housing. In the state and city 14 agreement to seek a zoning change and develop the 15 Western Rail Yards permanent affordable housing 16 has always been a key goal. Part, not all, but 17 part of achieving that goal is the New York State 18 Housing Finance Agency committing to prioritize 80/20 financing incentives for the Western Rail 19 20 Yards site. 21 The MTA chose the Related Companies 22 to develop this site from a number of proposals 23 that were submitted. They had the strongest plan 24 regarding affordable housing and I appreciate 25 their leadership during that phase of the public

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 99
2	process and not shockingly we'll now ask for even
3	more. Now that we're reviewing the zoning, we
4	expect from them a guarantee on the minimum number
5	of permanent affordable units on site.
6	I also want to point out that as
7	part of this ULURP there are two offsite
8	affordable housing proposals that will be
9	constructed on city-owned sites. Development of
10	permanent affordable housing on city-owned sites
11	has been a long term goal of Community Board 4. I
12	look forward to implementing this important goal.
13	To create even more housing out of
14	this rezoning, I support the efforts of Community
15	Board 4 to look at additional city-owned sites
16	that are located within the boundaries of the
17	community board. Additionally, the community
18	board is researching buildings that depend on
19	affordable housing subsidies but may be in danger
20	of coming out of these incentive programs as
21	locations for affordable housing. What we don't
22	want is this rezoning to create pressures that are
23	going to push these buildings out of the program.
24	It's very important and we're in conversations
25	with HPD and I want to thank them for their

1	SUBCOMMITTEE ON ZONING AND FRANCHISES100
2	attention to this to make sure that doesn't happen
3	with these buildings.
4	I look forward in the weeks ahead
5	to work very closely with Community Board 4, other
6	community members, HPD, Department of City
7	Planning, HYDC and other city agencies as well as
8	the Related Companies, who I do want to thank for
9	spending so much time with us talking about these
10	issues and all the time they will spend moving
11	forward. I want to thank everyone to improve this
12	proposal bring more housing and secure the vision
13	the community has fought so long to achieve.
14	I really just want to thank
15	everyone who is working in good faith on this
16	project but in particular Community Board 4 who
17	has given this the highest and most professional
18	level of attention, no offense to other community
19	boards, we love you too, but that I've ever seen
20	to such an important and complicated project. But
21	really I want to thank everyone because I believe
22	everyone is working in good faith. I don't know
23	why these Western Rail Yards things always seem to
24	happen in December to screw up everybody's holiday
25	shopping, but yet again here we are. But thank

1	SUBCOMMITTEE ON ZONING AND FRANCHISES101
2	you all very much. Thank you Chairperson Felder.
3	COUNCIL MEMBER FELDER: Thank you
4	very much Madame Speaker. If the sergeant at arms
5	can come here for a minute, can you add two chairs
6	to the table because we're running a bit late and
7	just coming and going it will hasten things up?
8	Thank you.
9	CHRISTIAN HYLTON: The next panel
10	is Jeffrey LeFrancois, Mitchell McGuire, Laura
11	Caruso, Jackie Del Valle, Alison Tupper and
12	Marguerite Yaghijian.
13	COUNCIL MEMBER FELDER: Whoever is
14	willing to testify can begin. Are any of you
15	interested in speaking? Please go ahead.
16	MARGUERITE YAGHIJIAN: My name is
17	Marguerite Yaghijian and I'm a member of the West
18	Side Neighborhood Alliance. I live in Chelsea and
19	we need permanent affordable housing in this
20	massive development.
21	I've heard for a long time that
22	real estate runs the city. Emperor Bloomberg and
23	the billionaires now own the city and this very
24	building. The ugly high rises are rising even
25	higher. This is to make room for all the

1	SUBCOMMITTEE ON ZONING AND FRANCHISES102
2	millionaires that Bloomberg publicly invited to
3	come here. He doesn't care at all about the
4	people or the neighborhoods or small businesses
5	that are displaced.
6	Mega corporations like Related and
7	the Wall Street vampires are feeding off taxpayer
8	dollars without contributing anything towards city
9	services, transportation or infrastructure. They
10	display only arrogance and greed without any
11	social conscience or civil responsibility. Could
12	that be one of the reasons the subway system is
13	falling apart and the bus service keeps getting
14	worse and more expensive?
15	We have lots of new high rises for
16	the rich who are coming but for those of us who
17	are living here now, I see no new affordable
18	housing, no new schools, no new libraries, and no
19	new jobs that are permanent and pay a living wage.
20	Did you hear how the rich Brooklyn developers
21	screamed when they were asked to pay \$10 an hour
22	to their workers? Did you hear about the billions
23	the vampires are still making on Wall Street this
24	year?
25	In the proposal before you today

1	SUBCOMMITTEE ON ZONING AND FRANCHISES103
2	it's Related that's calling all the plays.
3	They're asking for rezoning that gives them
4	everything and gives nothing to the children or
5	the working and middle class people of the city.
6	As Related gets richer they're getting poorer.
7	It's not right. Before those vampires began to
8	suck the life blood out of this city, New York
9	built places like Penn South and Stuyvesant town.
10	COUNCIL MEMBER FELDER: Can you
11	please finish up?
12	MARGUERITE YAGHIJIAN: I'm getting
13	right near the end. I've just got this much more
14	to go.
15	COUNCIL MEMBER FELDER: If you can
16	please get to the end, not near the end, we would
17	appreciate it.
18	MARGUERITE YAGHIJIAN: Okay. They
19	came and created wonderful business and the magic
20	that drew everybody to a wonderful town. Their
21	kind can't afford to live here now. I call on you
22	my representatives to stop the greed that's
23	destroying our city and do not grant the rezoning.
24	Start planning instead for a new more wonderful
25	town. That's why we elected you. Please ensure

1	SUBCOMMITTEE ON ZONING AND FRANCHISES104
2	we have permanent affordable housing on the
3	Western Rail Yards site. Thank you.
4	COUNCIL MEMBER FELDER: Next
5	please.
6	MITCHELL MCGUIRE: My name is
7	Mitchell McGuire. I speak to you on behalf of
8	American Federation of Television and Radio
9	Artists, AFTRA. I am the chair of the Housing
10	Subcommittee of the New York Local. We are in
11	favor of course of affordable housing but of the
12	nature more like Manhattan Plaza than any other.
13	That's our favorite model and Related owns
14	Manhattan Plaza so they know all about how to run
15	that type of model.
16	Any 80/20 model is not suitable for
17	our members because we don't know. It's feast or
18	famine. You might be on Broadway one year and on
19	the unemployment the next. Many of our members
20	are living in other places across the river and
21	we'd like to all be near where we are employed
22	which is mostly in Manhattan. We have a very dire
23	interest in making sure that our members have
24	permanent housing and permanent affordable housing
25	in Manhattan and certainly this new project is an

1	SUBCOMMITTEE ON ZONING AND FRANCHISES105
2	opportunity to include our members in making that
3	possible. Thank you very much.
4	COUNCIL MEMBER FELDER: Thank you
5	very much. Next please.
6	JACKIE DEL VALLE: My name is
7	Jackie Del Valle and I am director of organizing
8	for Housing Conversation Coordinators, a 37-year
9	old tenant and affordable housing rights
10	organization in Clinton/Hell's Kitchen. HCC,
11	which also coordinates a 600 member West Side
12	Neighborhood Alliance, finds the Western Rail
13	Yards rezoning plan seriously lacking in its
14	onsite affordable housing commitment. This is a
15	massive project of over six million square feet
16	and 5,000 units yet the affordable housing being
17	proposed onsite is not adequate, permanent or
18	guaranteed.
19	The proposed onsite housing
20	comprises only 20% of the total rental housing,
21	not total residential housing. At the very least
22	the onsite plan should include 20% of all
23	residential housing as affordable, including co-op
24	and condos. This Council recently passed
25	legislation that expands the inclusionary bonus to

1	SUBCOMMITTEE ON ZONING AND FRANCHISES106
2	include affordable home ownership. The Western
3	Rail Yards presents an opportunity to apply that
4	bonus and set an important precedent.
5	And even if it's 20% of all
6	residential housing, it's still not enough. The
7	development of this site will affect New Yorkers
8	for generations to come and we need affordable
9	housing right now and our future. The city is
10	littered with half empty and half built luxury co-
11	op and condos and luxury rentals. Further, as
12	it's proposed, after 20 or 30 years, the
13	affordable units will no longer be affordable and
14	will be at market rents. It's not permanent nor,
15	as the application is written, is it guaranteed.
16	Again, this is a huge project and a
17	real opportunity to set an important precedent.
18	If the city cannot provide permanent affordable
19	housing in its negotiation here in Speaker Quinn's
20	district who is an affordable housing advocate,
21	where can it?
22	The needs of the community and the
23	MTA can both be met. What we need is a real
24	vision for providing affordable housing. Other
25	cities through rezoning and development have

1	SUBCOMMITTEE ON ZONING AND FRANCHISES107
2	affordable housing and mixed income housing for
3	30, 40 and 50% of their projects. This is an
4	opportunity for New York City to be a leader in
5	providing affordable housing for its citizens not
6	a slave to real estate interests. Thanks.
7	COUNCIL MEMBER FELDER: Thank you.
8	Next please.
9	SARAH JOHNSON: Hi, my name is
10	Sarah Johnson. I'm here to read testimony on
11	behalf of Kevin Doyle, the executive vice
12	president of SEIU 32BJ. I'm here to represent
13	Laura to represent Kevin. Thank you to Chair
14	Avella and to all the members of the committee for
15	hearing this testimony.
16	I'm hear today to express concern
17	regarding the redevelopment of the Hudson West
18	Rail Yards, a project which will create
19	approximately 5,000 apartments between 1.5 and 2
20	million square feet of office and over 200,000
21	square feet of retail space on one of the last
22	large city owned parcels large enough to
23	accommodate large scale development.
24	In addition to being built on
25	public land, the Hudson West Rail Yards will

1	SUBCOMMITTEE ON ZONING AND FRANCHISES108
2	benefit from a number of publicly subsidized
3	infrastructure projects such as the expansion of
4	the Number 7 subway line. However, the Related
5	Companies has yet to fully articulate how hard
6	working New Yorkers will share in these benefits.
7	These concerns are already being
8	expressed by affordable housing advocates and
9	community members who worry about the lack of
10	permanently affordable units guaranteed. At the
11	same time, Related has made no commitments
12	regarding the quality of the hundreds of permanent
13	building services jobs that will be created. 32BJ
14	believes that here at the rail yards, as in all
15	other New York City neighborhoods, development
16	projects receiving or benefiting from public
17	subsidy must create good jobs that benefit New
18	Yorkers.
19	Large scale developments that
20	create poverty level jobs for service workers
21	create the illusion of shared economic prosperity
22	while only exacerbating growing income inequality
23	and do a disservice to workers and taxpayers in
24	New York City.
25	Representatives from 32BJ were here

1	SUBCOMMITTEE ON ZONING AND FRANCHISES109
2	just last week to testify on another Related
3	Companies project, the Kingsbridge Armory. The
4	lack of meaningful commitments on the part of
5	Related Companies to the creation of good jobs at
6	both of these projects shows us why we need a
7	citywide policy such as the one introduced at the
8	Council last Monday to set a standard for such
9	projects in the future.
10	In the absence of such a policy
11	however, we must work now to ensure that this mega
12	development makes a real commitment to hard
13	working New Yorkers by guaranteeing good jobs. We
14	strongly urge the Council to insist on such
15	guarantees before approving the rezoning.
16	JEFFREY LEFRANCOIS: Thank you Mr.
17	Chairman and Madame Speaker. My name is Jeffrey
18	LeFrancois and I will be reading a portion of
19	Assembly Member Richard Gottfried's five-page
20	testimony which has been submitted.
21	My name is Richard N. Gottfried. I
22	represent the 130,000 people who live in the 75th
23	Assembly District in Manhattan which includes
24	Chelsea, Hell's Kitchen, Midtown, part of the
25	Upper West Side and Murray Hill. The district

1	SUBCOMMITTEE ON ZONING AND FRANCHISES110
2	includes the Eastern and Western Rail Yards.
3	The Hudson Rail Yards gives us the
4	opportunity to plan a new neighborhood. It must
5	have diversity, housing opportunities for all
6	incomes, open space, community facilities and
7	school, and public transportation access. The
8	recommendations made by Community Board 4, the
9	Hudson Yards Community Advisory Committee, the
10	local elected officials and me would help make
11	sure that the Hudson Yards meets these standards
12	and is a successful development.
13	The Rail Yards development will
14	have a massive impact on the surrounding area and
15	steps must be taken to mitigate that impact. The
16	scale and density of the buildings is
17	overwhelming. An FAR of this density would
18	overtax public resources including streets,
19	sidewalks and transportation systems and the
20	environment and escalate excessive development and
21	secondary displacement pressures on nearby
22	neighborhoods.
23	It is inappropriate and inaccurate
24	to characterize the plan as having an FAR of 10
25	because that calculation includes the open space

SUBCOMMITTEE ON ZONING AND FRANCHISES111 1 and streets. This violates standard practice in 2 New York City. If the FAR is properly calculated 3 by counting only the footprints of the building 4 5 sites, the FAR would be approximately 25, an extraordinary and excessive density. 6 A key element of the guidelines for 7 8 the plan is the extension of the Manhattan Street 9 grid and establishment of open space on this site. To use this as a justification for jacking up the 10 11 FAR to 25 violates the principles of the 12 guidelines and decent planning. 13 There must be substantial permanent 14 affordable housing on this site. The proposed 350 15 to 400 onsite affordable units, a mere 8% is 16 woefully unacceptable. The plan proposes to put a 17 small token of affordable units onsite and puts 18 the rest away in another neighborhood. This 19 sounds like redlining. No less than 20% of the 20 units should be permanently affordable to enable 21 low, moderate and middle income families to live 22 onsite. 23 This must apply to all forms of 24 housing, rentals, cooperatives and condominium 25 units. Exempting co-op and condo units from

1	SUBCOMMITTEE ON ZONING AND FRANCHISES112
2	affordability requirements dramatically and
3	unacceptably reduces the number of affordable
4	units. When cooperatives and condominium units
5	are included in affordable housing options, it
6	ensures a more diverse neighborhood and allows for
7	individuals and families to grow within the
8	community.
9	People in the community have spoken
10	out strongly against making exceptions to this
11	Clinton Special District height limits. The
12	Clinton Special District has served the community
13	and the city well and it is important to protect
14	it. The building for affordable housing on the
15	DEP site on 10th Avenue which will be funded by
16	open space should go no higher than 76 feet.
17	Although this would be an exception to the Special
18	District, I can accept the permit on that
19	condition and that 50% of the units must be family
20	sized to promote balanced neighborhood growth.
21	At the MTA site on 9th Avenue, the
22	frontage along 9th Avenue should go no higher than
23	85 feet. Also, the 30,000 square feet of MTA
24	office space must be eliminated.
25	The redevelopment of the High Line

1	SUBCOMMITTEE ON ZONING AND FRANCHISES113
2	has been extraordinarily successful and developers
3	should see it as an exciting challenge to be met
4	with architectural ingenuity and a gateway for
5	distinct marketing opportunities. The High Line
6	should continue to be a venture that is maintained
7	by the city and Friends of the High Line, not
8	private building owners.
9	If this development is done right,
10	incorporating these recommendations, New York City
11	will create a new and proud chapter in urban
12	planning. Thank you for allowing me to comment on
13	this important proposal.
14	ALLISON TUPPER: My name is Allison
15	Tupper. I'm a member of the West Side
16	Neighborhood Alliance and an advocate for
17	affordable housing in all five boroughs, but
18	especially of course in my neighborhood.
19	The affordable housing in this plan
20	is not acceptable. We need both onsite and
21	offsite affordable housing. We need 30% and we
22	need it to include the co-op and condominium
23	because we want the diversity.
24	I'm particularly horrified by the
25	plan to make exceptions to the Clinton Special

1	SUBCOMMITTEE ON ZONING AND FRANCHISES114
2	District height requirements because of the
3	precedent that they would set and because of the
4	disruption and damage that they would do to our
5	sunlight in the Clinton Special District. We need
6	to protect that.
7	Those are the main points. Thank
8	you very much.
9	CHAIRPERSON AVELLA: Thank you. We
10	will now call the last panel.
11	CHRISTIAN HYLTON: Kathleen McGee,
12	Jan Levy, Anita M. Black, Vivian Riffelmacher,
13	Michael Gary and Delea Garzonelli [phonetic].
14	KATHLEEN MCGEE TREAT: Thanks for
15	this opportunity to speak. I'm Kathleen McGee
16	Treat. I represent the Hell's Kitchen
17	Neighborhood Association.
18	Thank you again for the opportunity
19	to speak. We applaud State Assembly Member
20	Brodsky's success in requiring full transparency
21	from public authorities, most significantly for us
22	the dysfunctional MTA. From the very start of the
23	Hudson Yards process, the MTA has behaved like any
24	voracious private corporation. The fact that it
25	is the MTA insisting that a lucrative office

1	SUBCOMMITTEE ON ZONING AND FRANCHISES115
2	building go on this residential site speaks for
3	their grasping anything for a dollar motivation.
4	We must all remember that the MTA is not a private
5	entity and that its first duty is to the citizens
6	of New York.
7	With all due respect to Community
8	Board 4, we are not grateful for crumbs. We must
9	ask why the meager affordable housing offered us
10	is segregated. Why is it not all onsite? Not
11	only is it not onsite; those two sites in our
12	neighborhood are nowhere near the Hudson Yards.
13	We want those sites for playgrounds.
14	The current plan for the Hudson
15	Yards is a travesty. Throw it out. Once we
16	replace the 80/20 financing with a more rational
17	program for New Yorkers we can begin again.
18	Remember that Peter Cooper Village and Stuyvesant
19	Town were built for returning GIs. Where are our
20	veterans to live now, certainly not in those
21	upscale penthouses in the sky?
22	The City Council has the
23	opportunity to do something heroic, replace those
24	homes lost to us. Put them on the Hudson Yards.
25	Thank you very much.

1	SUBCOMMITTEE ON ZONING AND FRANCHISES116
2	VIVIAN RIFFELMACHER: Thank you,
3	Chair and the Council for this hearing. My name
4	is Vivian Riffelmacher. I'm also a member of West
5	Side Neighborhood Alliance. I myself recently
6	relocated up to Washington Heights.
7	I just want to say that for Related
8	to offer only 4-8% of this entire development as
9	affordable housing and for this to expire in 20 or
10	30 years is unacceptable. Related has stated they
11	cannot afford to include permanent affordable
12	housing yet they have included vast open spaces as
13	well as office space. As it is, this development
14	will not be vibrant or part of the fabric of any
15	community. It will be empty, like the many luxury
16	developments around the city which are still
17	sitting 93-99% vacant, or serving only as
18	investment properties for real estate speculation.
19	There is little to no
20	infrastructure. We have one school planned for
21	this project but there are no hospitals and no
22	firehouses.
23	We need housing for the working
24	people of New York and those people should not be
25	segregated to offsite locations. A community

SUBCOMMITTEE ON ZONING AND FRANCHISES117 1 cannot consist of a single demographic. Thank 2 3 you. 4 DELEA GARZONELLI: Good morning. 5 My name is Delea Garzonelli. I am the board member of Chelsea Cultural Partnership and a 6 7 public member of Community Board 4 Housing, Health 8 and Human Services. 9 Five years ago this past July, New York City Council and the Office of the Mayor 10 11 voted on a rezoning plan agreement for West 12 Chelsea and Hudson Yards Hell's Kitchen/Clinton. 13 The agreement called for the creation of 14 affordable housing within both locations. While 15 thousands of luxury buildings have already been 16 built we are still waiting for the affordable 17 housing. Here we are again confronted with 18 19 almost similar circumstances. The difference this 20 time is that the city through HPD is asking this 21 body to facilitate building affordable housing 22 offsite of the Western Rail Yards, enabling a 23 developer to build one of the most exclusive 24 enclaves in the history of New York City. 25 As proposed, this 13-acre site will

1	SUBCOMMITTEE ON ZONING AND FRANCHISES118
2	be a place of extraordinary deluxe high rise
3	buildings and the residence for the richest
4	individuals and corporations in our city. This
5	extravagant district will burden severely our
6	sewage, fire, police and transportation
7	infrastructures. It will not include a much
8	needed hospital in our community.
9	I have surveyed carefully
10	Yorkville, Carnegie Hill and Sutton Place, the
11	most affluent neighborhoods in our city. I have
12	found that in none of them there is a 13-acre
13	radius without affordable housing. The creation
14	of an exclusive district on such a grand scale is
15	unprecedented in the history of our city. New
16	York City is known for its ethnic and religious
17	diversity. We live side by side as one big family
18	of New Yorkers regardless of our financial
19	accomplishments.
20	A significant amount of affordable
21	housing and permanent affordable housing must be
22	included on the Western Rail Yards, not offsite;
23	otherwise this City Council will be the first one

25

24

creating the most exclusive, privileged and

in the history of New York City responsible for

1	SUBCOMMITTEE ON ZONING AND FRANCHISES119
2	segregated enclaves in our city.
3	ANITA BLACK: Good afternoon. I'm
4	Anita Black, representing the West Side
5	Neighborhood Alliance. We're here to state that
6	the onsite affordable housing being offered is
7	gratuitous. There is no permanent affordable
8	housing onsite and even the possibility of 20% of
9	low income is in question "subject to the
10	allocation of sufficient tax exempt bond cap or
11	other equivalent low cost financing" which comes
12	out of the restrictive declaration. In other
13	words, no money then no low income housing.
14	The residents of this community
15	don't need more high income rental housing. We
16	need permanently affordable housing. We don't
17	need condos with more studios and one bedroom
18	units. We need moderate and middle income
19	permanently affordable housing with two and three
20	bedroom units.
21	The Council just passed a
22	resolution for inclusionary zoning for affordable
23	co-op/condo home ownership. Why can't this be
24	considered for this site?
25	Lastly, even if 20% of all

1	SUBCOMMITTEE ON ZONING AND FRANCHISES120
2	residential units were considered, it's still not
3	adequate for the number of residential units being
4	planned compared with how large the site is. Is
5	this the best that can be done?
6	We recommend that 50% of two
7	residential buildings being considered provide
8	permanently affordable housing, one building for
9	permanently affordable rental units and one for
10	home ownership units. The Council and Speaker
11	Quinn are our last line of support. Your positive
12	position on the need for permanently affordable
13	housing is on the record and well known. We're
14	counting on you. Thank you.
15	MICHAEL GARY: Good afternoon. My
16	name is Michael Gary. I have a casual affiliation
17	with New York Climate Action Group and Rain Forest
18	Relief but I am not representing them. I
19	represent myself as a citizen and what I like to
20	think as a compassionate conservationist.
21	I have a different slant on this
22	issue. Since city funding is involved in this
23	project, our mayor has shown a penchant in
24	projects that bear his mark for using Ipe, a rare
25	and diminishing wood from a rare tree in the

1	SUBCOMMITTEE ON ZONING AND FRANCHISES121
2	Brazilian rain forest as well as greenheart and
3	teak from the east which is virtually eliminated.
4	The benches in the refurbished High Line are
5	themselves made of Ipe. Where abundant
6	substitutes have been suggested but have fallen on
7	deaf ears.
8	The renovations in the parks,
9	including the boardwalks that circumvent Lower
10	Manhattan while aesthetically pleasing to the eye
11	have likewise decimated the Brazilian rain forest
12	of Ipe. Only a small central core from each tree
13	is used. An enormous acreage of land in the rain
14	forest has been bulldozed and cleared and
15	indigenous species are threatened.
16	For these reasons and my concern
17	for the further devastating environmental impacts
18	and the reasons I suggested, I request that the
19	application be denied unless both the rain forest
20	and tree protections are secured. Thank you very
21	much, Chairman.
22	CHAIRPERSON AVELLA: Normally I
23	don't comment on individual speeches. But I got
24	to tell you, you're absolutely right and it's
25	interesting that Mike Bloomberg went to some sort

SUBCOMMITTEE ON ZONING AND FRANCHISES122 1 of environmental conference and stated that the 2 city was no longer going to use rainforest timber. 3 Yet, the city has been doing it consistently. 4 So 5 I appreciate your testimony. JAN LEVY: Chairman Avella and б 7 members of the City Council Subcommittee on Zoning 8 and Franchises good afternoon. I'm Jan Levy, a 9 former member of Community Board 7 in Manhattan. 10 I'm here to wholeheartedly support rezoning to 11 assure that the High Line will remain and be used 12 as open space. For that end, that part of the 13 structure north of 30th Street must be rezoned and 14 15 acquired by the city as recommended by the City 16 Planning Commission. I strongly urge this 17 committee to approve the rezoning of this last 18 portion to enable the completion of the High Line. 19 Now if I may, a bit of personal 20 history from one who has long understood the 21 special quality of the High Line and held high 22 hopes for its rescue and rehabilitation. 23 I was first up on the High Line 24 illegally I confess in the 1980s when it was in 25 its naturally evolved wild state. My dear friend,

SUBCOMMITTEE ON ZONING AND FRANCHISES123 1 the late Peter Obletz, a railroad buff was 2 dedicated and determined to save this unique 3 property. Over time he made his case with CB4, 4 5 community groups and virtually anyone who would listen. At that time he envisioned a practical 6 7 use such as moving goods as originally intended or 8 even construction debris. The city was just 9 entering a period of considering development to 10 formerly overlooked areas, the far West Side among 11 them. That is why I'm always grateful for an 12 opportunity to testimony in support of achieving 13 the full potential of a unique and extraordinary 14 public amenity. 15 Each time the City Council

16 committee holds the mandated public hearings and 17 the future of the various sections of the High 18 Line come under review; loyal supporters turn out 19 to express their unqualified approval. This part 20 of the High Line is extremely important to 21 experiencing the planner's innovative concept. 22 Walking up the gentle rise, one marvels as the 23 cityscape gradually comes into view to the east 24 while the Hudson River and New Jersey appear to 25 the west. The contrast is remarkable and can only

1	SUBCOMMITTEE ON ZONING AND FRANCHISES124
2	been seen and appreciated from this vantage point.
3	It would make no sense to eliminate this original
4	portion which serves to introduce the visitor to
5	this singular setting and vista.
6	There is undeniably strong and
7	widespread support for the High Line. I'm last;
8	may I just go on please? This is its first year
9	of being open to the public and it has surely set
10	records for popular acceptance. Indeed, it is a
11	new and exciting destination that has already had
12	a positive economic impact on the sought after
13	venues in the meat packing district and the
14	critical mass of art galleries in the Chelsea
15	area.
16	CHAIRPERSON AVELLA: Ma'am, you're
17	not last and I would ask that you sum up at this
18	point.
19	JAN LEVY: Oh, I'm sorry. I
20	thought I was. I'm just saying when the Whitney
21	opens it will certainly add to the quality of the
22	area. Mr. Chairman and members of the
23	subcommittee, we have come so far with your
24	support and the support of Community Board 4, the
25	Manhattan Borough President, Congressman Nadler,

1	SUBCOMMITTEE ON ZONING AND FRANCHISES125
2	the mayor, the elected officials representing the
3	area as well as area residents and all who
4	appreciate the importance of this precious
5	amenity. Let us close the circle. Let us make
6	the High Line whole. Let us enable the planners
7	and designers whose brilliant imagination has
8	already created a world class destination
9	CHAIRPERSON AVELLA: [interposing]
10	All right, I'm going to have to
11	JAN LEVY: [interposing] I'm
12	closing. Let us give them the approval for what
13	they have done and let us allow them to finish the
14	job. Thank you, Mr. Chairman.
15	CHAIRPERSON AVELLA: I would
16	mention that I think this person was called up in
17	accident because she's obviously in favor of the
18	project so it should have been a separate panel.
19	I apologize to everybody. We have one last
20	speaker and then we are trying to arrange the
21	administration to come back for Kingsbridge
22	Armory.
23	CHRISTIAN HYLTON: Christine
24	Burthet.
25	CHAIRPERSON AVELLA: By the way,

1	SUBCOMMITTEE ON ZONING AND FRANCHISES126
2	for the last panel that was in opposition, I
3	couldn't have said it better myself. I'm in
4	agreement with you.
5	CHRISTINE BERTHET: Thank you,
6	Chairman Avella. My name is Christine Berthet.
7	I'm the co-chair of the Transportation Committee
8	of Community Board 4. As we all know,
9	transportation is an afterthought so that's why
10	I'm speaking after everybody.
11	The CB4 would applaud a transit-
12	oriented development on the Hudson Yard with a
13	\$2.5 billion investment in transit. But CB4
14	opposes a development with 1,600 parking spaces
15	and only 300 affordable housing, what I call a
16	traffic-oriented development.
17	The special permits application to
18	increase off-street parking by 25% over the
19	current as-of-right zoning is at odds with the
20	public investment in transportation and the
21	mayor's PlaNYC 2030. The City adopted the central
22	business parking zoning in 1982 to bring the city
23	in compliance with the federal Clean Air Act.
24	From a technical standpoint, one of the findings
25	required to grant a special permit will not be

1	SUBCOMMITTEE ON ZONING AND FRANCHISES127
2	met. The 30th Street parking garage site will
3	create and exacerbate serious traffic congestion
4	and will inhibit both vehicular and pedestrian
5	movement.
6	Motorists making a left turn from
7	12th Avenue to West 30th Street currently
8	experiences delays of 5 to 6 minutes. In the
9	future, about 1,200 cars will each idle about 6
10	minutes in the morning and the afternoon on the
11	West 30th Street between 12th and 11th Avenue.
12	That's a 500% increase from current numbers. This
13	street is very, very bad. That's the entrance to
14	Lincoln Tunnel. Claiming that there is no impact
15	on the traffic there is not reasonable.
16	The City Planning indicated that
17	they have based their parking ratios on a recent
18	settlement reached with HKNA for the overall
19	Hudson Yard. The Council must ensure that all the
20	relevant ratio terms and conditions of the
21	settlement are incorporated. Lower parking ratio
22	for affordable housing, physical separation of
23	entrances and space for commercial and residential
24	and physical limitation on the parking capacity to
25	match the number allowed for residents only.

1	SUBCOMMITTEE ON ZONING AND FRANCHISES128
2	Finally, there is a better use for
3	this excess parking space. We need a charter bus
4	garage and that would be a perfect location for
5	it. We recommend that the special permit for
6	parking be denied and the CBD's as-of-right ratio
7	be used and a bus parking garage be housed in the
8	spare capacity. Thank you.
9	CHAIRPERSON AVELLA: Thank you.
10	That ends our public hearing on the Western Rail
11	Yards. I did mention that would not be voting on
12	this item. I am now trying to find out what's
13	going on. They're on their way in I understand.
14	So we'll take a five minute recess and then we'll
15	proceed with the Kingsbridge Armory issue.
16	[Pause]
17	CHAIRPERSON AVELLA: Good
18	afternoon. It is afternoon right now. I
19	appreciate you all coming back because we had
20	mentioned that we may have additional questions.
21	I also understand that within the next 15 minutes
22	you're going to be meeting with the Bronx
23	delegation. So, many of the members who would
24	normally have come to my committee to ask
25	questions will be meeting with you. So basically

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2	I think Council Member Koppell is going to hold
3	his questions until the Bronx delegation. We only
4	have one question from Council Member Sears and
5	then we will release you to meet with the Bronx
б	delegation.
7	COUNCIL MEMBER SEARS: Actually,
8	I'll forgo that question because I think meeting
9	with the delegation is very key.
10	MALE VOICE: Thank you very much.
11	CHAIRPERSON AVELLA: It was
12	probably a smart move on your part to meet with
13	the delegation. Thank you for coming back. That
14	closes this meeting of the Subcommittee on Zoning
15	and Franchises.

## CERTIFICATE

I, Donna Hintze certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Douna dentre Signature\_ Date \_\_\_December 2, 2009\_