CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

of the

COMMITTEE ON CIVIL SERVICE AND LABOR

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November 17, 2009 Start: 1:33 pm Recess: 6:07 pm

HELD AT: Council Chambers

City Hall

B E F O R E:

MICHAEL C. NELSON

Chairperson

COUNCIL MEMBERS:

Eric Ulrich
Gale A. Brewer
Jessica S. Lappin
Letitia James
Vincent J. Gentile
Larry B. Seabrook
Melissa Mark-Viverito
James F. Gennaro

Annabel Palma Robert Jackson

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Quenia Abreu President New York Women's Chamber of Commerce

Ramon Murphy Bodega Association

Sung Soo Kim Korean-American Small Business

Miguel Peribañez President U.S. Latin Chamber of Commerce

Henry Meer Chef Owner City Hall Restaurant

Daniel Latham
Latham's Communication Corporation

Andrew Rigie Mark Murphy New York State Restaurant Association

Larry Sills Standard Motor Products

Tom Scarangello Scaran Small Business

Janet Weinberg Chief Operating Officer Gay Men's Health Crisis

Joel Shufro Executive Director New York Committee for Occupational Safety and Health

Mary Pappas School nurse St. Francis Prep High School A P P E A R A N C E S (CONTINUED)

Victor Sidel

Ginny Louloudes
Alliance of Resident Theatres New York

K.Y. Chow
GM Printing

Scott Buchanan Scott J Salons and Spas

Paul Seres Vice President New York Nightlife Association

Nora Nealis National Cleaners Association

Verdery Roosevelt Executive Director Ballet Hispanico

Freddy Castiblanco New York Small Business United for Health Care

Cherokee Graham Restaurant Opportunities Centers of New York

Melanie McEvoy Owner McEvoy & Associates

Noa Chametla Member Make the Road New York

John Bonizio Bronx Chamber of Commerce

Dan Margolis Auntie Anne's Pretzels

Doreen Zayer

Victoria Avilez

Pat Brodhagen Food Industry Alliance of New York State

Rosina Rubin

Becka Telzack Carmen Ledesma Small Business United for Health Care

Donna Dolan Chair NYS Paid Family Leave Coalition

Adela Valdez

Gabino Hernandez

Sheebani Patel Policy Organizer/Attorney Restaurant Opportunities Center of New York

Robert Federiko

Irene Lore
Aunt Suzie's Restaurant

Debra Kravet Apthorp Cleaners

Theodore Renz Myrtle Avenue Business Improvement District

Maya Raghu Staff Attorney Legal Momentum

Catherine Shugrue dos Santos Deputy Clinical Director for Economic Empowerment Programs at Sanctuary for Families

Christina Gilbert Program on Human Rights in the Global Economy

Gary Phelan Outten Golden

2	CHAIRPERSON NELSON: Okay. Well
3	welcome everybody, this is an exciting day in New
4	York City, this is actually history making, we
5	have the first videoconferencing set up with a lot
6	of help, of course, by Gale Brewer, and we're
7	joined by Donna Levitt, who happens to be the
8	manager of the Mayor's Office of San Francisco,
9	she happens to be the Department of Administrative
10	Services, Office of Labor Standards and
11	Enforcement. Did I get that right, Donna? Okay.
12	She'll hear, I guess in about
13	DONNA LEVITT: Yeah.
14	CHAIRPERSON NELSON:there's
15	about a three or four hour delay so we'll bein
16	case we say something nasty they don't want to
17	hear in San Francisco, you know.
18	We are joined by theokay, I'm
19	Mike Nelson, chairing this committee. We are
20	joined by Eric Ulrich, to my immediate far left,
21	Gale Brewer, there she is, Jessica Lappin, and to
22	my right we have Tish James and just joining me to
23	my immediate left, we have Vincent Gentile.
2.4	Good afternoon. I am Council Member

Mike Nelson, I chair the Committee on Civil

2 Service and Labor.

Today the Committee will hold a hearing on Intro number 1059, a Local Law to amend the Administrative Code of the City of New York in relation to the provision of paid sick time earned by employees. I want to thank all of you for attending today's hearing on this legislation.

Intro number 1059 is sponsored by Council Member Gale Brewer and the Public Advocate Betsy Gotbaum and many others on the City Council, many other members.

Legislators and policy makers are increasingly exploring the idea of providing paid sick time for employees. This subject is currently being debated at the federal level and in many jurisdictions, at the state and local level, obviously, as well. Whether or not to make employers responsible for providing a minimum amount of paid sick time to their employees has both pros and cons.

The Committee expects to hear from individuals and organizations with a wide variety of viewpoints on this legislation. Some have asserted that the need to have this benefit is a

right and must be mandated so that those less able to negotiate or insist on this provision would be able to receive that which is taken for granted by those in other economic scales.

On the other hand, some have asserted that it is not the role of government to regulate benefits that could impact how an employer does business and that employer's ability to survive in these harsh economical times.

More and more, health professionals are encouraging those who are ill to stay out of work or away from school. This legislation and other legislation similar to it in other jurisdictions have been viewed by some as a means to better protect their jobs and the well being of their families.

I would like to allow--before I allow Council Member Brewer, the author of this legislation to speak--oh, okay, I wanted to thank very much so Terzah Nasser, Laura Popa, and Shauneequa Owusu, and the positions are Deputy Director of Legislative Division, Terzah over here to my immediate right is a Deputy Director of Human Services and Shauneequa Owusu is the Policy

This bill has a minimum number of days that you

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have to be working, and it has a minimum number of hours and days before you are able to access the legislation.

As was stated earlier, this is part of a national movement, we'll hear from San Francisco in a moment who has legislation pending and actually being heard in Washington and many, many states are dealing and looking at this issue. We could be the city that people look to in terms of what we are supporting, what we're doing to support our workers and many Community Boards have already passed resolutions in support.

I want to thank Speaker Quinn, she has been to hundreds of meetings on this topic and I want to echo the Chair's support for the three people he mentioned and also add Rob Newman and Margaret Nelson, and I want to thank this amazing coalition who have put many hours, the unions, the non-profit and cultural institutions, the businesses on both sides of the issue. A lot of reasonable discussion has taken place.

That's about the bill and I also want to say I must admit there are very few things that you feel very proud of, but today, thanks to

Are you going to be joined by Greg

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1	COMMITTEE ON CIVIL SERVICE AND LABOR 13
2	Asay as well, Ms. Levitt?
3	DONNA LEVITT: Greg Asay is at my
4	side.
5	CHAIRPERSON NELSON: Terrific.
6	DONNA LEVITT: You want to?
7	CHAIRPERSON NELSON: Come to
8	DONNA LEVITT: You can't see him,
9	but he's
10	[Off mic]
11	CHAIRPERSON NELSON: Okay. Wish
12	they couldn't see me. Okay. All right, well
13	thank you, would you like to begin? Please do if
14	you are ready.
15	DONNA LEVITT: Certainly.
16	CHAIRPERSON NELSON: Thank you.
17	DONNA LEVITT: Good afternoon
18	Council Members. My name is Donna Levitt and I
19	head the city and county of San Francisco's Office
20	of Labor Standards Enforcement. Thank you so much
21	for the opportunity to testify via video
22	conference, by coastal video conference. I had no
23	idea this was your first experience with this,
24	it's ours also. It's truly an honor for me to
25	appear before you today.

As you may know, San Francisco has some of the country's most progressive and groundbreaking labor laws and it's the job of the Office of Labor Standards Enforcement, which I'll refer to as the OLSE, to make these laws meaningful and really make a difference for workers who are employed in our city.

Our paid sick leave--first let me say what laws we enforce. The OLSE enforces living wage laws and prevailing wage laws on city contracts and we also enforce laws of general application that apply to the private sector, like our own minimum wage ordinance, health care security ordinance, and paid sick leave ordinance.

The paid sick leave ordinance was passed by the voters in November of 2006 and became effective in February of 2007. It's the first law of its kind in the United States. The legislative findings that accompanied the ordinance on the ballot showed that here, as is the case elsewhere, many workers lack paid sick leave and come to work sick because they can't afford not to, worsening their condition and exposing others to their illness, and that without

paid sick leave, parents tended to send their
children to school sick, worsening their condition
and exposing others to their illnesses. Our law
requires employers to provide paid sick leave to
all employees in San Francisco, including
temporary employees and part-time employees.
Workers begin to accrue paid sick leave 90 days
after they begin work for a new employer and they
accrue paid sick leave one hour of accrual for
every 30 hours worked. Workers can use their paid
sick leave when they're too ill to go to work or
when they have a medical appointment or when
they're caring for a family member who is ill, or
has a medical appointment. If a worker does not
have a spouse or domestic partner, they can also
designate another person for whom they can use
paid sick leave.

alarmed when the law was passed, OLSE immediately engaged stakeholders in a public rulemaking process to address a number of issues that weren't clear in the wording of the ordinance. The resulting frequently asked questions and rules and regulations are available on our website. Many of

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the issues that we addressed in the rulemaking process are already addressed in the legislation that's before you in New York. One of the most important was how to treat salaried exempt employees regarding accrual of paid sick leave.

Your legislation also incorporates some changes to the San Francisco law which will make it easier to enforce and implement. For example, your legislation caps the number of hours that an employee can use of paid sick leave in a given year, whereas our ordinance is a bit more complicated, it caps the number of hours that any worker can accrue at any given time.

I'm pleased to see that other jurisdictions can benefit from lessons learned in San Francisco.

I wanted to speak for a moment about the education and outreach we did regarding our laws and it was the first of its kind. In conjunction with Mayor Gavin Newsom's Office of Economic and Workforce Development we conducted a robust, multilingual outreach and education campaign that included many presentations to employer groups and unions, merchant walks, signs

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in bus shelters, and information in the ethnic
press. The OLSE also contracts with a
collaborative of community-based organizations who
specifically target outreach and education to San
Francisco's immigrant communities. OLSE has also
collaborated with other city departments to
educate, to do education around paid sick leave.
The Department of Public Health has sent a letter
to all restaurant owners stressing the importance
of paid sick leave in combating the spread of
communicable diseases. And in conjunction with
the Department of Public Health, we sent a notice
home with all students in the San Francisco
unified school district to remind parents of their
rights to paid sick leave when their children are
too sick to go to school.

As a consequence of involving stakeholders and the education and outreach that we've done, the implementation of our law has been quite smooth and businesses have not reported compliance with the law to be a major problem.

Employees did not use all of the days of paid sick leave that were available and there were very few reports of abuse of paid sick leave. In the first

2 1/2 years that our law was in effect, our office received 156 complaints, we were able to resolve 130 investigations which resulted in about \$60,000 in back wages and penalties.

The cases are generally easy to resolve, they don't involve a lot of days or a lot of back wages. When a worker comes forward to tell us that they were denied paid sick leave, we will investigate the entire business to make sure that the business comes into compliance with the law and that all workers who were denied paid sick leave receive back pay. In our case, we were able to easily integrate the enforcement of paid sick leave into our already existing enforcement of our minimum wage ordinance. We continue to field a large number of phone calls and e-mails daily and use the opportunity to educate employees about their rights under the ordinance and employers about their obligations under the ordinance.

In summary, I hope that our experience is valuable for you as you consider your legislation. We agree with you that paid sick leave is good public policy and that our city as a whole has benefited from our paid sick leave

just wondering if you could describe how the

bookkeeping is or is not working with the small

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business.

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DONNA LEVITT: The paid sick leave ordinance does not require much in the way of bookkeeping that employers are not already required to do. Employers are already required to keep track of hours worked, except in the case of exempt employees. And in the beginning we heard from some businesses that there were not payroll systems that could assist them with tracking the accrual of paid sick leave. It's our understanding that that has changed and that major national payroll services are now able to do that. I also, as I commented earlier, your law makes the tracking a bit easier than our law because there's a cap on the number of hours that can be used in a year, whereas our law has a rolling cap that's a bit more complicated to enforce.

So whereas it may be, you know, I actually think that the tracking is more complicated for larger businesses who may have employees in San Francisco and elsewhere, but I know that small businesses are concerned because there are some small businesses who've never had any kind of sick leave policy. But our experience was honestly that after implementation, the

1	COMMITTEE ON CIVIL SERVICE AND LABOR 21
2	concerns calmed down and we receive very few
3	complaints that this is hard, was a terrible
4	hardship to employers.
5	In fact, the head of the Chamber of
6	Commerce and the Golden Gate Restaurant
7	Association were both quoted in the press as
8	saying that paid sick leave did not present undue
9	hardships that could not be managed by their
10	members and did represent good public policy.
11	CHAIRPERSON NELSON: Oh, okay.
12	Council Member Gentile.
13	COUNCIL MEMBER GENTILE: Thank you,
14	Mr. Chair, and thank you, Manager Levitt, for your
15	presentation today.
16	I'm curious about the law in San
17	Francisco, does it require or allow employers to
18	verify someone's sickness?
19	DONNA LEVITT: No, our law respects
20	the HIPAA guarantees of medical privacy, and it
21	does allow for verification after three days of
22	if someone is out more than three days, an
23	employer can require a doctor's note, but we're
24	careful to respect laws of medical privacy.
25	COUNCIL MEMBER GENTILE: Right, but

profits under your law in that some of the nonprofits are concerned about the fact that they
operate on grants from year to year to year and if
this is imposed on them in terms of paying for
sick leave, the money would have to come out of
those grants and, in effect, reduce the money for
the program. Now I'm curious if you've had that
experience with non-profits in San Francisco.

DONNA LEVITT: No, actually we did some outreach to non-profits and that went quite smoothly, we didn't hear it expressed in that way. But one thing I want to reiterate is that workers don't take all of the paid sick days that are available and I think that, you know, when our law was passed, there was some alarm in the business community and some calculations of the cost of the new law that assumed that workers would take all of the days that they were entitled to, but this is not a law that, you know, when a worker leaves the employment of the employer, the paid sick days that are accrued are not paid out, they're only paid when the worker is sick or entitled to use the sick leave.

COUNCIL MEMBER GENTILE: So in

1	COMMITTEE ON CIVIL SERVICE AND LABOR 24
2	effect, it's worked almost precisely as you
3	designed it.
4	DONNA LEVITT: It has, yes, it has.
5	COUNCIL MEMBER GENTILE: Great,
6	okay.
7	DONNA LEVITT: I think that it's
8	been quite a success.
9	COUNCIL MEMBER GENTILE: And you
10	have not had a real problem with non-profits
11	complying with this regulation.
12	DONNA LEVITT: No, we've had very
13	few complaints regarding non-compliance by non-
14	profits and originally the greatest concern came
15	from temporary agencies and restaurants, I would
16	say, not from the non-profit sector.
17	COUNCIL MEMBER GENTILE: Great,
18	okay. Thank you, Mr. Chairman, thank you, Ms.
19	Levitt.
20	CHAIRPERSON NELSON: Council Member
21	Jessica Lappin.
22	COUNCIL MEMBER LAPPIN: Thank you,
23	Mr. Chair, I appreciate the indulgence, especially
24	since I'm not a member of the committee.
25	My question is around staff who are

calculation and come up with a per hour rate of

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pay, and then we kind of bracketed that rate of
pay, saying it could be no less than the San
Francisco minimum wage and the employee was not
entitled to more than twice the San Francisco
minimum wage when the employee used the sick
leave. So, you're right that that was an issue
that took a little bit of rulemaking, but we
thought we landed in a pretty good place.

Again, the only issue with commission employees is the rate of pay, otherwise the accrual and use is the same as all other employees.

COUNCIL MEMBER LAPPIN: And what if this was their first year on the job? How do you determine their--if you don't have a record to look back on in terms of a prior year?

GREG ASAY: It's a good question, it's also laid out in our rules, which is then you would do a lookback from the first day of employment and do the same math equation that way.

COUNCIL MEMBER LAPPIN: So that could fluctuate if you're in, you know, commission job where it could fluctuate month by month or year to year, then it would just fluctuate year to

1	COMMITTEE ON CIVIL SERVICE AND LABOR 27
2	year based on a formula that you come up with, am
3	I understanding correctly?
4	GREG ASAY: That's correct and,
5	again
6	COUNCIL MEMBER LAPPIN: Okay.
7	GREG ASAY:it's bracketed by no
8	less than the San Francisco minimum wage and the
9	worker is not entitled to any more than twice than
10	the San Francisco minimum wage, so there could be
11	some fluctuation. Again, though, if you look back
12	to the prior year, then that sets the wage rate
13	for the current year for all 12 months so it
14	wouldn't fluctuate except by year, which, again,
15	through our rulemaking process seemed to be a
16	fairly rational way to address it.
17	COUNCIL MEMBER LAPPIN: Okay.
18	Thank you, Mr. Chairman.
19	CHAIRPERSON NELSON: Thank you,
20	Council Member. Council Member James.
21	COUNCIL MEMBER JAMES: Thank you.
22	[Off mic]
23	COUNCIL MEMBER JAMES: Ms. Levitt,
24	as a result of the paid sick leave ordinance, have
25	any businesses in San Francisco closed?

presenting challenges to them in this economic

COUNCIL MEMBER JAMES:

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climate.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 29
2	DONNA LEVITT: None have
3	specifically cited paid sick leave as a cause of
4	layoffs or closures.
5	COUNCIL MEMBER JAMES: It's been
6	primarily cumulative as opposed to this individual
7	piece of legislation, is that correct? Okay.
8	DONNA LEVITT: That's correct.
9	Very much so.
10	COUNCIL MEMBER JAMES: Has there
11	been any business or government incentives offered
12	to small business to assist them in compliance
13	with this ordinance?
14	DONNA LEVITT: No, there's been no
15	specific tax breaks or government assistance
16	related to these ordinances. There's been funds
17	dedicated to education and related to the
18	ordinances, but that's it.
19	COUNCIL MEMBER JAMES: Any
20	assistance related to technical assistance for
21	small business?
22	DONNA LEVITT: The city has a Small
23	Business Assistance Center and they have provided
24	resources to employers who had questions about,
25	for instance, model sick leave policies or other

1	COMMITTEE ON CIVIL SERVICE AND LABOR 31
2	you, Ms. Levitt.
3	DONNA LEVITT: There are some
4	sectors who traditionally had paid sick leave and
5	others who traditionally hadn't, so some were more
6	impacted than others.
7	COUNCIL MEMBER JAMES: And I guess
8	now that throughout the world we are dealing with
9	H1N1 and, given the fact that you do have an
10	ordinance, you probably have a good handle on this
11	particular disease, is that true?
12	DONNA LEVITT: Yeah, yes, we feel
13	like we're particularly proud of the outreach
14	piece that went out to the school district because
15	thewhereas the messaging, the Infect Me Not
16	campaign and the messaging of, you know, don't
17	send your kids to school when they're sick kind of
18	ignores the economic realities that parents face
19	and here in San Francisco we were uniquely
20	positioned to address H1N1 by reminding parents
21	that if they work in San Francisco, they have the
22	right to paid sick leave.
23	COUNCIL MEMBER JAMES: Thank you
24	and congratulations.
25	CHAIRPERSON NELSON: Thank you.

DONNA LEVITT: Well that has not been our experience, this has not caused any businesses, small businesses or large, to close.

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education campaign is important and having a meaningful enforcement entity is important.

Thank you,

CHAIRPERSON NELSON: Well thank you, appreciate that. And Council Member Ulrich.

COUNCIL MEMBER ULRICH:

thank you, Mr. Chairman. If I could just embellish perhaps on one of your points. Levitt, thank you for joining us today. Based upon California's experience, could you speak to the relationship between paid sick leave policy and how it impacts or its affect on small businesses who only have part-time employees?

DONNA LEVITT: I think that, like I said, workers are not going to use all of their paid sick days and in those cases where they do, businesses need to have a plan in place for substitute workers. So that would be the takeaway from our laws that businesses should work on, what is their plan, you know, how far in advance do workers need to call in sick so that they can make alternative plans. Businesses have those plans in place because workers are sometimes too sick to come to work, it's just in the past they weren't

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paid for it and now they have the opportunity to stay home without having to choose between a paycheck and their health.

COUNCIL MEMBER ULRICH: My followup question is do you have any feedback or have
you gauged any responses from small businesses or
smaller non-for-profits who only have part-time
employees? For instance, a small non-for-profit
that, rather than having one full-time employee,
perhaps divides those responsibilities between two
part-time employees. Have you had any feedback or
experiences or responses from some of those
smaller non-for-profits or businesses that you
feel might be valuable or helpful to us?

DONNA LEVITT: No, we really haven't had any anecdotal feedback that I know of from small businesses with only part-time employees as opposed to full-time employees. I don't know that the business plan would need to be any different.

COUNCIL MEMBER ULRICH: And then finally, do you think that on a macro level that paid sick leave policy has helped job growth in San Francisco or do you think that it's been, you

CHAIRPERSON NELSON: Okay, I'm

3 sorry.

DONNA LEVITT: Our law provides that if a business has a paid time off policy that provides an employee with the same amount of paid sick leave that they're entitled to under the ordinance for that can be used for the same reasons, that the business doesn't need to change that paid time off policy and it is adequate to comply with the law. That's been a bit of a controversy because some workers who thought this law was going to give them something that they didn't already have, have been disappointed, but this law was intended to provide paid sick leave for workers who had none, whether it's called paid time off or sick leave. So I think that answers your first question.

The second question--what was--

[Interposing] Oh,

GREG ASAY: Emergency room--

emergency rooms, well, again, I think that's an interesting point you raise and our city, as I

DONNA LEVITT:

security ordinance that has the goal to provide

mentioned before, we also have a health care

1	COMMITTEE ON CIVIL SERVICE AND LABOR 43
2	[Pause]
3	CHAIRPERSON NELSON: Oh yeah, and
4	thanks to the IT team for putting this together,
5	it was not as easy as it appears to be.
6	And for the record, whoever's going
7	to speak first, please always state your name at
8	the beginning and you could toss a coin or however
9	you want to work that out who goes first.
10	[Off mic]
11	DAVID JONES: Is it on?
12	FEMALE VOICE: Yes.
13	CHAIRPERSON NELSON: Yes, sir.
14	DAVID JONES: Okay. My name is
15	David Jones, I'm President of the Community
16	Service Society of New York. I am here speaking
17	as an advocate for low income workers in New York
18	City. I've led CSS for 25 years, it's among the
19	oldest not-for-profits, not only in the city, but
20	in the country.
21	Interestingly, we, in terms of
22	health care, we're one of the founders of the
23	Hospital of Special Surgery and took an active
24	part in the 1918 flu epidemic, which perhaps as
25	analogs today.

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legislation.

	CSS fully supports Intro 1059 which
	would provide paid sick leave to New York City
	workers. This legislation is critically important
	for the economic security of low income workers.
	We believe that this is an economic competitive
	issue, a public health issue, and a moral issue.
	We commend Council Member Brewer and her
	leadership and the co-sponsors of this legislation
	and we encourage the City Council to pass and
	Mayor Bloomberg to sign this critical piece of
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In collaboration with better
balance, the Community Service Society recently
released Sick in the City: What the Lack of Paid
Sick Leave Means for Working New Yorkers, they're
handing it out now. This report's findings
support the need of this legislation. We found
that at least 1.3 million New Yorkers have neither
paid sick leave nor paid vacation, nearly 48% of
the working New Yorkers in our survey report that
they do not have paid sick leave. Our estimate is
based on findings from an annual survey we do,
which is the largest of its kind in the nation,
and it looks at the issues and conditions of low

2 income New Yorkers.

Among New Yorkers without paid sick leave, we found major disparities by income, race, employer size, and industry sector. Low income workers below 200% of federal poverty line are twice as likely as higher income workers to report not having paid sick leave--two-thirds of low income New Yorkers lack this benefit. Low income Latinos fare the worst--more than 7 in 10 don't have paid sick leave. We believe that this is in part because low income Latinos are more likely than blacks and whites to be working in sectors where union density is low.

Workers in smaller firms are less likely to have paid sick leave as well.

Disturbingly, sectors with the most contact with the public--food service, hospitality, and retail--have the lowest rate of paid sick leave. And the numbers of those without paid sick leave is increasing dramatically.

Let me cut to the chase, what's most worrisome, both federal and local data is the fact that people are going to work sick. They do this when we do it as a quantitative study and

SHERRY LEIWANT: Hi, my name is

Sherry Leiwant and I'm Executive Director of A

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Better Balance, the Working Family Legal Center and our mission is to promote equality and expand choices for men and women so they can care for their families without sacrificing their economic security. And recognizing the importance of paid time off for illness and to care for family members, we've been at the center of the campaigns for paid sick days around the country and at the federal level since 2006 doing the legal work necessary to craft and defend the laws that are guaranteeing paid sick time for all workers around the country.

As you heard from Donna, San
Francisco is first and following passage of their
law, the National Partnership for Women and
Families and my organization, A Better Balance,
began working on a model paid sick days law based
on the San Francisco law, but also with attention
paid to some of the issues that arose in San
Francisco as Donna was saying. And that model law
was constructed with input from the San Francisco
people, from labor lawyers, human resources
executives and advocates around the country, and
the resulting model is the basis of the New York

Act at the federal level.

My written testimony contains a list of states where paid sick time bills like

Intro 1059 have been introduced and more likely to introduce them in the coming year as the Progressive States Network has made paid sick time a key priority.

As you just heard from San

Francisco, there've been no significant problems

with implementation of this law and no poor

effects on the economy of the city. Also attached

to my testimony is the analysis of the economic

effects in San Francisco, which Donna alluded to,

and finding that job growth was the same or better

in San Francisco than surrounding counties and

also a report on implementation by the board of

supervisors.

I'm going to quickly highlight some of the key aspects of our law and I'll be happy to answer any questions about it later.

Okay, I guess I'm out of time. But I will be happy to answer any questions. As Gale has said, paid sick time is earned, there's a

1	COMMITTEE ON CIVIL SERVICE AND LABOR 47
2	limit on the number of days per year and that's
3	different from San Francisco and probably better
4	for businesses. And most of all, and I just want
5	to emphasize this because it's really been a
6	question, I don't know why it's a question, but
7	other kinds of policies that have the same amount
8	of time like paid time off policies, they're
9	totally protected under this law and they would
10	count and businesses would not have to change
11	their policies in any way, as was the case in San
12	Francisco. Thank you.
13	CHAIRPERSON NELSON: Thank you, Ms.
14	Leiwant. Kevin Miller going to speak next? Okay.
15	KEVIN MILLER: Hello, yes, can you
16	hear me?
17	CHAIRPERSON NELSON: No, see if the
18	light turns red.
19	KEVIN MILLER: Testing.
20	CHAIRPERSON NELSON: Or redder.
21	KEVIN MILLER: Are we good? Yes,
22	okay.
23	CHAIRPERSON NELSON: No.
24	MALE VOICE: I don't think so.
25	[Crosstalk]

of Columbia, and Milwaukee and continue to inform

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2 policy making.

The Institute has just released a report detailing our estimate of the costs and benefits of this paid sick days policy that the City Council is currently considering. I submit our report along with my testimony. The report contains extensive details regarding our estimate methodology.

Our analysis was conducted using publicly available data from the Bureau of Labor Statistics, the New York State Department of Labor, the National Health Interview Survey, and other sources detailed in our report.

We estimate conservatively that 850,000 New Yorkers would receive new leave under the law and that on average workers receiving new sick days will use fewer than three days of sick leave per year. The average cost to New York employers of implementing the policy per employee receiving new leave would be about \$7.50 per week or about 21 cents per hour worked. Costs would be lower at small businesses due to the provisions of the bill and lower wages paid at small businesses. Citywide this sums to a cost of \$332 million

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Drum Major Institute for Public Policy. We're a
non-partisan, multi-issue think tank here in New
York City. Thanks for this opportunity to speak a

5 little.

As we've heard today from San Francisco, this really isn't a pie-in-the-sky idea, it's a proven policy that has a real track record in San Francisco, and so we really don't have to wonder what will happen to employment if we pass this, what will happen to small business. We can look at what happened when they implemented substantially the same policy in San Francisco. The results show that employment was not harmed, businesses, including the smallest companies report very few problems. The San Francisco Chamber of Commerce and the Golden Gate Restaurant Association raised the alarm about paid sick days before the policy was passed, but once it was in place and the implementation issues were worked out, the San Francisco Chamber of Commerce said that they really had not heard about it being a major issue for a lot of business and that's a quote from the Wall Street Journal. The Urban Institute conducted a broad survey of San

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2 Francisco businesses and they came to the same conclusion.

In the year after paid sick days went into effect in San Francisco, job growth remained strong relative to the surrounding counties that didn't have the same legislation. In fact, employment in the restaurant and hospitality industries and, as we've heard, those were the industries that were most affected by the law because they didn't necessarily offer paid sick days before, in those industries, employment grew even faster than it did in the year before the bill went into effect, and this is consistent with international research. There was a comparative study done by the Center for Economic and Policy Research which showed that paid sick days do not increase unemployment internationally. It's no surprise that the Golden Gate Restaurant Association, which had opposed the law, described it to USA Today as successful.

I think that other business concerns have really been extensively addressed in both the San Francisco and New York legislation.

The bill includes provisions ensuring that

2	employees don't misuse the sick time, even though	1
3	the best research indicates that employee abuse i	s

4 rare. In fact, half of all workers who currently

5 have paid sick time did not take any days off for

6 illness in a given year.

Under this bill, employers that already offer equivalent paid time off or vacation time don't need to change their policies, as we've said before. In San Francisco, one common employer response was to begin offering paid time off that combined sick time and vacation time.

In speaking with some of the organizers that helped to get the policy passed in San Francisco, one lesson they found is that the law really levels the playing field there.

Companies want to provide paid sick days to their employees, but if their competitors aren't providing that benefit, they find themselves at a disadvantage.

Thank you.

CHAIRPERSON NELSON: Thank you, Ms.

Traub. Before I hand it over to some of our

panelists, added to the record will be the

testimony of David Rivel, Executive Director of

1	COMMITTEE ON CIVIL SERVICE AND LABOR 54
2	City Parks Foundation, and also the President of
3	the Association of Water and Sewer Excavators.
4	Any Council Members have questions
5	for this panel? Ah, comment if you will? Sure.
6	COUNCIL MEMBER LAPPIN: You go
7	ahead and then I'll
8	COUNCIL MEMBER ULRICH: Apologize
9	for the
10	[Pause]
11	CHAIRPERSON NELSON: What was that?
12	Okay.
13	COUNCIL MEMBER ULRICH: Thank you,
14	Mr. Chair, I just want to
15	CHAIRPERSON NELSON: Sure.
16	COUNCIL MEMBER ULRICH:thank
17	obviously the panel for their very valuable
18	testimony. I do want to in particular single out
19	Mr. Jones for your testimony. I thought it was
20	very touching in that very few people are talking
21	about paid sick leave policy as a moral issue,
22	everybody seems to be concerned with the nuts and
23	bolts and the bottom line, which is very
24	important, which is very helpful, but in the City
25	Council, we pass laws that affect people, people's

1	COMMITTEE ON CIVIL SERVICE AND LABOR 55
2	lives, their everyday lives. I just want to share
3	with you very briefly and then I do have to go to
4	another hearing my reasons for supporting this
5	bill, which I believe you share. I think
6	everybody knows I'm a Republican
7	FEMALE VOICE: Yeah.
8	COUNCIL MEMBER ULRICH:all
9	right? So that's strike one in this building
10	sometimes.
11	CHAIRPERSON NELSON: Not lately.
12	COUNCIL MEMBER ULRICH: Butnot
13	all the time, but sometimes.
14	COUNCIL MEMBER JAMES: But we
15	applaud you.
16	COUNCIL MEMBER ULRICH: Thank you
17	very much.
18	[Crosstalk]
19	CHAIRPERSON NELSON:for your
20	courage.
21	COUNCIL MEMBER ULRICH: But I do
22	want to say why I support this bill. When
23	Councilwoman Brewer first informed me about the
24	legislation she was introducing, I took a look at
25	it and I read it, and, like all the other members,

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you know, we had some questions and we went back and forth, but after reading it, I sat down and I reflected to myself and I recalled my grandmother who helped raise me because I had a single mother who worked two jobs. After raising five of her own children, she then had to raise me, and if my grandmother didn't go to work, if she missed a shift, she didn't get paid, and that meant that there was no food on the table, that meant that we had to struggle to pay a bill, and we weren't very rich, I'm the poorest Republican you'll ever meet, that's for sure. But when I think of my grandmother working in the laundromat, after already working another shift, pulling the heavy clothes, the wet clothes out of the machine, and then having to come home and cook dinner for me, knowing that if she didn't do all that, that we wouldn't have food on the table.

You know, to me, this is not a democratic or republican issue, this is a moral issue, people in this city work damn hard, people in this city work extremely hard and in my opinion they deserve a day off every now and then and that's just the way it is. Thank you very much.

2 love to get your response to those two questions.

SHERRY LEIWANT: Yeah, the first question, the 50 threshold on FMLA has been really criticized because it leaves out the workforce that you really need to cover and I think if the data from the report that CSS and ABB did on who doesn't have paid sick days, they're the employees who are in smaller businesses, not, you know, way under 50.

The 10 cutoff is really, it's San Francisco's cutoff and, you know, we are kind of riffing on their bill and that's where it comes from, quite honestly.

Your second question on the revenue, generally speaking was like the civil rights laws and even FMLA and other kinds of laws that apply different ways, depending on whether it's a big business or small business, the test if the number of employees and I think that is generally speaking full time equivalents, I heard somebody from the business community saying, oh, but all my people are part-time people, well it wouldn't hurt them that that's how you're counting them, you would put them together, so you know

what I'm saying. So it's not disadvantaging
businesses that have part-time employees.

But the only place I know that does it by revenue basis is Minnesota and it's more difficult logistically to do that or calculate that, so that's really that's the reason for the numbers.

thing I wanted to mention because the Chair referenced the City Parks testimony which was submitted for the record and their concern about seasonal employees who, for example, work in our parks, but I think as you noted and certainly your documentation notes, this wouldn't go into effect until an employee had worked for 90 days, so if you're a seasonal employee, this isn't going to impact you or your organization.

SHERRY LEIWANT: Yeah, that's absolutely right and we've been talking to a lot of non-profits, camp counselors, that kind of thing, this bill will not really affect those workers particularly unless they work for longer than 90 days.

COUNCIL MEMBER LAPPIN: Or if

1	COMMITTEE ON CIVIL SERVICE AND LABOR 60
2	you're in a retail establishment that hires
3	additional people for the Christmas rush and
4	they're people who only work for four or five
5	weeks out of the year, this isn't going to impact
6	you in that.
7	SHERRY LEIWANT: That's absolutely
8	correct.
9	COUNCIL MEMBER LAPPIN: Thank you,
10	Mr. Chair.
11	CHAIRPERSON NELSON: I hear that
12	Borough President Stringer is in the house. It's
13	okay with you, Council Member James?
14	[Off mic]
15	CHAIRPERSON NELSON: If
16	[Off mic]
17	CHAIRPERSON NELSON: You want to
18	ask some question prior to the
19	[Off mic]
20	CHAIRPERSON NELSON: Okay. You
21	have a couple of minutes, Scott?
22	[Off mic]
23	CHAIRPERSON NELSON: Great, okay,
24	thanks. Council Member, I thought James was
25	before Brewer.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 61
2	COUNCIL MEMBER JAMES: Yeah, I
3	[Crosstalk]
4	CHAIRPERSON NELSON: Okay, I mean
5	[Off mic]
6	FEMALE VOICE: Melissa.
7	CHAIRPERSON NELSON: Melissa.
8	FEMALE VOICE: Yeah.
9	CHAIRPERSON NELSON: Mark-Viverito.
10	COUNCIL MEMBER JAMES: It's really
11	a comment to Council Member Ulrich, who
12	FEMALE VOICE: Ulrich.
13	COUNCIL MEMBER JAMES: Ulrich,
14	excuse me, see I really don't know him, but it's a
15	welcome addition to this body.
16	CHAIRPERSON NELSON: Yes.
17	COUNCIL MEMBER JAMES: You know, as
18	someone who considers herself really progressive,
19	it's really refreshing to see someone in the light
20	of former Mayor Lindsay and I just wanted to, you
21	know, thank you on behalf of all of the
22	constituents that I represent who are struggling
23	each and every day. You really give true meaning
24	to compassionate republican.
25	[Off mic]

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COUNCIL MEMBER JAMES: And so it's an honor and a privilege to be associated with

4 you. And your grandmother did a really excellent

5 job.

[Pause]

COUNCIL MEMBER MARK-VIVERITO:

Thank you, Mr. Chair, and I want to thank--yes, Council Member Ulrich for his comments, which are very much appreciated and I also really wanted to commend Mr. Jones and the Community Service Society for your consistent, you know, work with [off mic] particularly with the unheard third, you know, and looking at low income individuals in the city of New York to see and to know that we have 36% of our city's population that is living at below 200% of the poverty level, which, if we look at the numbers, you know, you're talking about for one person, it's \$20,000 a year and for a family of four, \$44,000, which is really not quality of life in this city. We have to and we have a mandate ourselves now, I think this election is a mandate for us to really as a council step up to the plate to really represent and speak out and enact policies and stand up for the working class

1	COMMITTEE ON CIVIL SERVICE AND LABOR 64
2	[Pause]
3	CHAIRPERSON NELSON: Hi, Scott.
4	[Pause]
5	CHAIRPERSON NELSON: May begin any
6	time you wish.
7	[Pause]
8	PRESIDENT SCOTT STRINGER: How's
9	that? Okay.
10	CHAIRPERSON NELSON: Good.
11	PRESIDENT STRINGER: Great. Well
12	Good afternoon, Members of the City Council's
13	Committee on Civil Service and Labor and, Chair
14	Nelson, it's good to see you, and I want to thank
15	you for holding this hearing on a very important
16	matter, which is paid sick leave.
17	I wanted to come here to talk
18	directly to you for my support for this measure
19	because I believe that working New Yorkers should
20	not be put in the position of having to choose
21	between a paycheck and putting their health at
22	risk. Never has the importance of dealing with
23	this problem been clearer than it is today. City
24	officials and health experts are doing everything
25	they can to get parents to keep their sick

children at home for fear of spreading the H1N1 virus. [Off mic] too many New Yorkers caring for themselves or for their sick children is simply not an option. For a worker without paid sick leave, staying home means loss of pay and we all know sometimes it means even a loss of a job.

A long-term study by the Community
Services Society determined that approximately 1.7
million workers of New York City receive no paid
leave, no sick leave. Not surprisingly, the
burden of balancing home and work without paid
leave does not fall equally across the workforce.
To take just one example, 72% of low income Latino
workers in our city make due without a paid sick
day.

We have heard and we will hear again from passionate opponents of this legislation who say that it imposes too large a burden on businesses. Concerns from small and large businesses about government mandates must always be seriously weighed when a new program is being launched, especially when we are all facing difficult economic times like the one we're living through. New York City's economy must keep

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growing and diversifying, but as equally important
in evaluating the legislation before this

in evaluating the legislation before this

committee that we accurately assess the cost it

5 would impose.

And I want to thank Council Member
Brewer because I believe that in crafting this
legislation, she is working to balance the needs
of business and also people who this legislation
would impact in a favorable way, and thank you
Council Member, and obviously, this is all a work
in progress.

I want to mention that according to the Institute for Women's Policy Research, for large businesses, the per worker cost of providing paid sick leave will be \$7.94 a week, or 23 cents an hour. For small businesses, the per worker cost will be an average of \$5.37 dollars a week, or about 15 cents per hour. My office has explored ways in which our city and state can make paid leave and paid family leave an affordable option for workers their family's employers. We actually hosted focus groups on the need for this benefit and the obstacles that prevent employers from offering it. Our report, which we issued

some time ago, is called A Working Balance that

found that paid sick leave provides real benefits

to business owners of all sizes. Employers

providing paid sick leave acknowledge that it

reduces turnover by creating a more loyal and

stable workforce, that translates directly to a

more profitable bottom line.

San Francisco and Washington, D.C., each have enacted laws requiring paid sick leave for workers and their families. An initial examination of San Francisco's employment rate in the year following implementation showed that the city, "maintained a competitive job growth rate. For New York City to maintain the nation's best workforce in a competitive economy, we must never lag behind the standards set by our competitors. If we fail, New York risks losing the working people who have built this city and continue to make it run.

Paid sick leave is an economic issue, one that affects the future and vitality of our great city. But more importantly, it's a human issue, for 1.7 million people who come to work in New York City but cannot take a paid sick

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day, this will be landmark legislation. We must 2 not look working New Yorkers in the eye and tell 3 them that their health and the wealth of their 4 5 families are simply unaffordable luxuries, we should pass this bill, but we should pass it with 6 7 the mind set and the belief that we are balancing the needs of our small and large businesses with making sure we have a workforce that is able to

actually go to work.

And one of the things that we struggle as--you know, I'm an employer and many of you are too, I struggle with the illnesses that we can't control, whether it's the flu, H1N1, or a host of other medical issues, we must ensure that when one person gets sick, we don't infect the rest of the work pool.

And second, I just want to add one thing, we all have parents and grandparents who are aging and living longer and that's something the mayor talks about with great pride and I happen to think that's a wonderful thing happening and unfolding in New York. But let's face it, you can't have it both ways, you can't have parents in their 90s or living to 100 without thinking we

1	COMMITTEE ON CIVIL SERVICE AND LABOR 70
2	CHAIRPERSON NELSON: Oh, that's
3	right, they're leaping over to my borough, aren't
4	they? Jumping across the
5	BOROUGH PRESIDENT STRINGER:
6	[Interposing] I'm going to testify at the Economic
7	Development Committee.
8	CHAIRPERSON NELSON: Jessica Lappin
9	had a question. I'm going to pass the gavel for a
10	little while to Council Member Viverito, I have to
11	take care of some business for about 15, 20
12	minutes
13	[Crosstalk]
14	BOROUGH PRESIDENT STRINGER:
15	[Interposing] It's good to see you, Chairman.
16	CHAIRPERSON NELSON: Same here,
17	Scott, thank you.
18	COUNCIL MEMBER LAPPIN: Thank you,
19	Mr. Chairman. Not a question, just a comment
20	CHAIRPERSON NELSON: [Interposing]
21	Oh, I'm sorry, I was supposed to do this twice,
22	you may have called up and said you want to speak,
23	but it won't work unless you actually fill out
24	this form, so try to get the attention of a
25	sergeant-at-arms so we know that you're here for

I do think that after months of discussion, months

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1	COMMITTEE ON CIVIL SERVICE AND LABOR 73			
2	[Pause]			
3	KATHY WYLDE: Thank you, Chairman			
4	Mark-Viverito and			
5	[Crosstalk]			
6	MALE VOICE:you on your list			
7	here			
8	[Off mic]			
9	[Pause]			
10	MALE VOICE:the partnership,			
11	right?			
12	COUNCIL MEMBER MARK-VIVERITO:			
13	Excuse me, sir? We're just going to have Ms.			
14	Wylde sitting alone for now, thank you. Yes, Ms.			
15	Wylde.			
16	KATHY WYLDE: Thank you. I'm going			
17	to say right up front that we think public health			
18	concerns are an appropriate concern of the City			
19	Council and that we think employers who provide			
20	for the employees to deal with health emergencies			
21	are much better off than those who don't.			
22	At the same time, we think that the			
23	bill as drafted is far too prescriptive, I think			
24	there's a sense that this would affect a minority			
25	of employers who are not doing the right thing by			

their employees. We have had a series of
employers, companies, labor lawyers look at the
bill and there is great concern that in fact even
employers that provide unlimited leave at this
point would be forced to change their policies as
a result of this bill that collective bargaining
agreements would have to be overturned. Again,
from employers that are providing for paid sick
leave.

So our concern with this

legislation is that it is far too prescriptive, we
do think that it would have--I would also like to
say that San Francisco and certainly the economy
of Washington, D.C., are very different than New
York. New York is a much more diverse economy, a
much more complex economy and has far more low
income workers. So, given that, I think that it's
very important that the Council sit down with
employers, go through the legal issues that they
see in the bill and see whether or not you can do
something to address those issues because we
think, as it stands, that this bill would cost New
York jobs at a time when we have an effective
unemployment rate of 17% and would in fact force

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So what is your overall feeling if some of these logistics can be worked out?

KATHY WYLDE: Our overall feeling is that it is good employer policy to provide for sick leave, especially when somebody's got a contagious illness, and if this were restricted to that, if this didn't include broad range of extended families as opposed to just children, if it excluded those companies that already are subjected to a collective bargaining agreement that covers at least equal or more paid leave than here, and if it looks at all the issues that are involved. For example, many employers pay cash to people who--we certainly do at our organization when they leave and take their sick days with them when they leave employment. Under this bill, that would not be something that would make sense as a practice. There are just a number of ways in which the bill is far more intrusive with current employment practices than it should be.

COUNCIL MEMBER BREWER: Okay. And what about the issue of the bucket or the PTO, is that something that—I think when I've met with businesses, many of them already provide the goals

2	of the legislation and so, even though they worry
3	about it costing them more, it's my impression
4	that a lot of them are already doing it. And so I
5	think that there may be more concernSan
6	Francisco may be different, but I think you could
7	agree that Ms. Levitt is a very articulate
8	professional and did manage to find a way for San
9	Francisco to work it out, and I would wonder if
10	many of the businesses already have what's being
11	suggested and I wonder if that's not also your
12	experience.

that businesses have some kind of policy, but not necessarily the one that is prescribed so specifically here. Their policies seldom extend to extended family, for example, sick leave seldom extends to domestic violence. You know, this bill just goes beyond what typical policies and, more important, conflicts with policies that are actually as good or better than what's recommended here, but because there's a conflict and there is no explicit exemption for those businesses that are already providing equal or better paid sick leave, this literally affects every employer in

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2 points are very well taken.

I wanted to ask about the domestic violence exception in particular because I actually do think that's important and so I wanted to understand from the Partnership's perspective why you would cut that out of the definition.

KATHY WYLDE: Not because we're for wife beating, but rather because it is more expansive than the typical collective bargaining agreement or the typical corporate policy. simply causes the opening up of a whole bunch of issues because it is so precise in all these different areas where it goes over, it provides significantly broader application than the Family Leave Act, the federal Family Leave Act, so I just think that I thought originally that the primary problem would be for small business, in fact, our business's members are typically large businesses and they have the same or even greater problem with it. It would force many businesses that have a parity for their employees' policy that have operations all over the country to change their policies, just not in New York, but everywhere. We had an estimate from one business is that it

has to be more precise.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 82				
2	good benefit packages, so I was surprised to find				
3	out that dozens of our employers, when they looked				
4	at the legislation, felt there were huge				
5	implications for them.				
6	COUNCIL MEMBER JAMES: And would it				
7	be fair to describe the provisions that I just				
8	mentioned as being the ones that are mostwhere				
9	you find the most objection to?				
10	KATHY WYLDE: There are a few				
11	others, I cite a few others in my				
12	COUNCIL MEMBER JAMES: Okay.				
13	KATHY WYLDE:written testimony				
14	and we've got some menus				
15	[Crosstalk]				
16	COUNCIL MEMBER JAMES:				
17	[Interposing] So would it be also fair to say that				
18	the Partnership is open to a paid leave bill?				
19	KATHY WYLDE: I think our position				
20	is that we always prefer voluntary efforts among				
21	the part of employers, but I certainly understand				
22	that a narrowly crafted bill that really focus on				
23	the contagion problem in particular and people				
24	having to go to work with contagious diseases, the				
25	flu and otherwise, is good public policy, it's				

1	COMMITTEE ON CIVIL SERVICE AND LABOR 83
2	hard to argue with that.
3	COUNCIL MEMBER JAMES: But you also
4	understand that under a voluntary bill, that what
5	we currently have now, you know, 7 out of 10 low
6	income workers unfortunately do not have sick
7	leave and, therefore, we cannot rely upon the
8	goodness of businesses because they tend not to do
9	the right thing.
10	KATHY WYLDE: I'm familiar with
11	that
12	COUNCIL MEMBER MARK-VIVERITO:
13	[Interposing] Excuse me a second, Council Member,
14	when you speak, if you could
15	COUNCIL MEMBER JAMES: Oh, I'm
16	sorry.
17	COUNCIL MEMBER MARK-VIVERITO:
18	closer to the mic 'cause we can't hear
19	COUNCIL MEMBER JAMES: Sure
20	COUNCIL MEMBER MARK-VIVERITO:
21	you too well.
22	COUNCIL MEMBER JAMES:sorry.
23	KATHY WYLDE: I think that the
24	study I've seen is a sampling that CSS did of less
25	than 2,000 people, I don't know that that's a

a very small economy compared to ours.

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1	COMMITTEE ON CIVIL SERVICE AND LABOR 85					
2	COUNCIL MEMBER BREWER: All right,					
3	thank you.					
4	COUNCIL MEMBER MARK-VIVERITO: Ms.					
5	Wylde, just a quick question, the Partnership is a					
6	membership organization? I mean					
7	[Crosstalk]					
8	KATHY WYLDE: [Interposing] Yes,					
9	yes.					
10	COUNCIL MEMBER MARK-VIVERITO:					
11	Okay. And what percentage of your members would					
12	be affected by this legislation?					
13	KATHY WYLDE: Well we didn't					
14	exhaustively canvas every member, but I would say					
15	that 50% of our members would be affected directly					
16	and the argument of the lawyers is that it would					
17	likely be 100% by some element of it.					
18	COUNCIL MEMBER MARK-VIVERITO:					
19	Okay. And then the other question I had was with					
20	regards to when you mention in your testimony on					
21	second page when you talk about how prescriptive					
22	it is and in terms of some of the costs, but in					
23	the testimony of the Institute for Women's Policy					
24	Research, they actually took the actual					
25	legislation that is being presented and did a					

1	COMMITTEE ON CIVIL SERVICE AND LABOR 86			
2	financial study, and I think you heard the			
3	testimony with regards to the really minimal			
4	impact really and when you talk about in the			
5	broader sense of it, have you done any sort of			
6	that kind of analysis to really justify your			
7	comments or what you presented in your testimony?			
8	KATHY WYLDE: Well, no, our			
9	analysis has been anecdotal			
10	COUNCIL MEMBER MARK-VIVERITO:			
11	Anecdotal.			
12	KATHY WYLDE:based on the			
13	experience of our members, but I think that the			
14	kind of rigorous analysis that's required here, I			
15	don't think has been done.			
16	COUNCIL MEMBER MARK-VIVERITO:			
17	Okay. Are you looking to do that?			
18	KATHY WYLDE: Not particular.			
19	COUNCIL MEMBER MARK-VIVERITO:			
20	Okay. I think Council Member James had an			
21	additional question.			
22	COUNCIL MEMBER JAMES: Yeah, just			
23	one last question, how many of your members			
24	actually offer a paid sick leave policy?			
25	KATHY WYLDE: Well paid leave			

1	COMMITTEE ON CIVIL SERVICE AND LABOR 87
2	policy
3	COUNCIL MEMBER JAMES: Paid leave.
4	KATHY WYLDE:as opposed to paid
5	sick leave policy, that's one of the problems, the
6	policies tend to be very flexible and cover
7	anything, vacation
8	COUNCIL MEMBER JAMES: Okay.
9	KATHY WYLDE:100%.
LO	COUNCIL MEMBER JAMES: A hundred
11	percent. And of that paid leave, how many include
12	sick days?
13	KATHY WYLDE: Many do not include
L4	sick days separated out from any kind of
L5	discretionary paid leave.
L6	COUNCIL MEMBER JAMES: Do they
L7	represent the majority of your members?
18	KATHY WYLDE: I don't know, but it
L9	is common corporate policy to leave the decision
20	of how they want to take their days up to the
21	employee as opposed to telling them, you have to
22	do this much for sick days, this much for
23	vacation, this much for paid holidays.
24	COUNCIL MEMBER JAMES: And has
25	there ever been a study by the Partnership, has

1	COMMITTEE ON CIVIL SERVICE AND LABOR 88				
2	there ever been a study conducted with regards to				
3	whether or not your benefits provide sick leave				
4	and/or paid leave?				
5	KATHY WYLDE: No, simply in				
6	response to this legislation, we asked a number of				
7	our larger employers to take a look at the				
8	legislation and come back and discuss whether it				
9	was a problem for them or what suggestions they				
10	had and so we collected a lot of material on it.				
11	COUNCIL MEMBER JAMES: Okay. And				
12	is there any particular business sector that's				
13	concerned about this legislation or is it a				
14	general?				
15	KATHY WYLDE: [Interposing] No,				
16	it's pretty much across the board.				
17	COUNCIL MEMBER JAMES: Okay. Thank				
18	you.				
19	COUNCIL MEMBER MARK-VIVERITO:				
20	Thank you, Ms. Wylde. Next panel, Carl Hum,				
21	Robert Bookman, Tony Juliano, Tom Minnick, and I'm				
22	not sure I got the last name here, Doug, the				
23	National Association of Theatre Owners, what's the				
24	last name?				
25	MALE VOICE: Onyes [phonetic].				

1	COMMITTEE ON CIVIL SERVICE AND LABOR 89				
2	[Pause]				
3	COUNCIL MEMBER MARK-VIVERITO:				
4	Okay, couldn't see it.				
5	[Pause]				
6	COUNCIL MEMBER MARK-VIVERITO: [Off				
7	mic] …Has been called.				
8	[Pause]				
9	COUNCIL MEMBER MARK-VIVERITO:				
10	Okay. Since we have many, many panels, I'm just				
11	going to try to start and get this going. So I				
12	know that you're all handing your testimony to the				
13	Sergeant and he'll hand it to us, but Mr. Hum, if				
14	you want to start on that end to your right, I				
15	will				
16	[Pause]				
17	COUNCIL MEMBER MARK-VIVERITO:				
18	Yeah.				
19	CARL HUM: Good afternoon, Council				
20	Members and Members of the Committee on Civil				
21	Service and Labor. My name is Carl Hum, I'm the				
22	President and CEO of the Brooklyn Chamber of				
23	Commerce. Thank you for the opportunity to				
24	testify before you.				
25	I have the distinct honor of				

Chambers in the Bronx, Manhattan, Queens, and Staten Island. Let us be clear up front, our membership is not opposed to paid sick leave, in fact, in a recent survey of our collective membership, two out of three members already offer paid sick leave. What our membership is opposed to is government depriving our ability to determine the appropriate benefit package for its employees. Our membership in the business community clearly understand that any successful profitable organization begins with motivated and healthy employees, but let us determine with our employees how these benefit packages should be designed.

The rank and file of our collective membership are small businesses who already faced with the challenges of a precarious economy marked by tight credit markets and double-digit unemployment. But these small businesses have for the most part quietly shouldered their burden, whether it's a sales tax hike, the imposition of a mobility tax, or increases in water and utility rates, however, this bill may be the straw that

2 breaks the camel's back.

The U.S. Department of Commerce notes that during prior recessions it has been the entrepreneurial class and small business community that has led the nation to recovery, however, this can only be done when the small business communities are afforded the freedom to respond to uncertain market.

One of the major premises articulated for this bill is respond to the H1N1 virus pandemic. If that's the case, then let's sit down together to figure out a creative way to provide assurances to workers so that they don't have to make the [off mic] choice between sending a sick child to school or taking a day from work. After all, many of our small business owners are parents too and face the same dilemmas that their employees do.

If the issue is bad employers who unfairly terminate, reprimand employees for taking a sick day, then let us deal with that on a case-by-case basis, but by perhaps enabling the Human Rights Commission to hear such cases.

Otherwise, Intro 1059 is well-

with double-digit unemployment, storefronts closed

all over the five boroughs, jobs being lost, hours

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being cut back, and thousands of businesses barelyhanging on, you have just got to be kidding that

4 you are seriously considering this massive

5 increase in expenses at this time.

In this economy, we simply cannot pass this new cost of doing business to the consumer, and the money to pay for it has to come from somewhere. Business owners' profit margins are paper-thin right now, so the workers will have to pay for it, either with reduced hours or reduced benefits or with layoffs of their fellow workers.

Let's be clear, you cannot claim to be pro-small business and pass this legislation, especially in its current form--the two are incompatible, period. If small business owners currently do not provide this benefit, it's either because we are evil or we cannot afford it, I would choose to believe that because we cannot afford it. Passing legislation will not make us be able to afford it.

There have been so many misleading claims about this bill by its advocates, I want to quickly take a look at a couple of them. And

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have to pay for it?

first of all, if this is a moral issue as has been
stated, then let government fund it or, like New
Jersey, let employers pay for it with a payroll
reduction. There are many ways of paying for it.
If it's such a moral issue, why have employers

This will have an immense unprecedented cost to businesses and is a staggering \$3 billion of new expenses to businesses across the city in an analysis that the five borough Chambers have done and that we have provided to you.

And it is not just 1.65 to 1.85 million workers who would be impacted by this bill, it's probably over 2 million because of the way that the bill is worded. I could provide unlimited sick leave, but if I require documentation, I get zero credit.

Second, this is not a public health initiative. There's one fact I just want to state before you cut me off, according to the advocate's testimony before Congress on a federal bill now pending, they stated that on average, workers who do not get paid sick leave, take three days off

1	COMMITTEE ON CIVIL SERVICE AND LABOR 95			
2	per year sick; workers who do get paid sick leave,			
3	take four days off per year sick. So the			
4	difference is only one day per year, this is their			
5	testimony before Congress.			
6	COUNCIL MEMBER MARK-VIVERITO:			
7	[Interposing] We're going to have to ask you to			
8	wrap up please			
9	ROBERT BOOKMAN: Yeah, clearly			
10	COUNCIL MEMBER MARK-VIVERITO:			
11	'cause we			
12	[Crosstalk]			
13	ROBERT BOOKMAN:this is not			
14	consistent with the horror stories of ill			
15	employees being forced to go to work. In other			
16	words, workers stay home when they are sick			
17	whether or not they are paid. This is not a local			
18	issue, but a federal one, and, fourth, there is no			
19 comparison with San Francisco.				
20	COUNCIL MEMBER MARK-VIVERITO:			
21	Okay. Thank you very much. Yes? And I'm not			
22	sure if I heard, but if you please state your name			
23	at the beginning so we just			
24	[Crosstalk]			
25	TOM MINNICK: Good afternoon.			

COUNCIL	MEMBER	MARK-VIVERITO:	Yes

TOM MINNICK: Good afternoon.

Sponsor Brewer and the Members of the Committee, thanks for having me in today. My name is Tom Minnick, I work for the Business Council of New York state, I'm headquartered in Albany. We are the state Chamber of Commerce and the State Manufacturer's Association.

The Business Council opposes this legislation and urges the City Council not to advance it, here's why.

Mandated leave increases
absenteeism, I know that's pretty obvious, but
it's something we oppose. In a recent New York
Times article, a University of Chicago economist
reviewed an International Monetary Fund report
from 1995 to 2003 which studied European workers
calling in sick as compared to American
counterpart workers calling in sick. European
workers call in sick more than American workers.
Specifically, in the Netherlands, in Norway and
Sweden, those workers call in sick twice the rate
of American workers.

There is no study that indicates

1	COMMITTEE ON CIVIL SERVICE AND LABOR 97
2	European workers are sicker than American workers.
3	Economic incentives matter. Mandated government
4	social programs and systems that mandate time off
5	result in a labor market that responds. The more
6	mandated leave, the higher the rate of absence.
7	Yes, certainly, workers stay home because they are
8	sick with these programs, but they also stay home
9	sick when they're not sick as well.
LO	Please don't start that trend here
11	in the city of New York. Small businesses
12	especially in this city cannot afford it at this
L3	time. Let small businesses work with their
L4	employer, the employees and their unions to work
L5	out what's best for employers and employees in the
L6	city.
L7	Number two, local government
L8	[Crosstalk]
L9	COUNCIL MEMBER MARK-VIVERITO:
20	[Interposing] Just so you know, we gave you extra
21	time because we put the clock late, so the minute
22	it buzzes, you're done.
23	TOM MINNICK: I'm watching.
24	COUNCIL MEMBER MARK-VIVERITO:
25	Thank you.

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TOM MINNICK: Okay. A local
government mandate will put small businesses in a
non-competitive position. The place for this
discussion and debate is in Washington, it is not
in New York City.

COUNCIL MEMBER MARK-VIVERITO:

8 Thank you very much.

TOM MINNICK: Thank you very much.

TONY JULIANO: Good afternoon, my name is Tony Juliano and I'm the general manager of a small bar in Chelsea called Excess Lounge, I'm also the Chairperson of the Greenwich Village Chelsea Chamber of Commerce.

Let me being by saying that Intro

1059 has laudable goals, it attempts to provide

job security and protect the income of workers

when they cannot go to the job due to their own

illness or the illness of a loved one. But it is

also true, however, that this bill would impose a

new local mandate of sweeping scope on businesses,

including the very smallest business, at a time of

economic distress and in a place, New York City,

where high rents, high taxes, high insurance, high

fees, and a complex regulatory process have made

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benefit.

2 it very difficult for a small independent business
3 to survive, much less thrive.

Let me speak for a moment about Excess Lounge. Excess Lounge employs 12 people, all but three are part-time, minimum wage, tip employees, as such, the overwhelming majority of their income is derived from tips. Should this bill be enacted, we estimate the cost to Excess to be about \$10,000 per year, however, this is an unnecessary expense because this bar, like most in this industry, allows its employees to swap shifts when illness strikes. Generally speaking, the employee loses no work time and, more importantly, no employee income is lost, and no one works while they are sick. Employees need the tips to survived economically, not the minimum wage. is why this industry has adopted the practice--to support the needs of its employees. Should this bill become law, this industry's successful business and cost model will change, to no one's

One final point about Excess, several of our part-time employees work for two employers. Under this bill, those employees might

business model is based on providing entertainment, which we can't do unless our employees are happy and healthy. Healthy and happy employees are good for our business. When an employee calls out sick and their manager let's them obviously stay at home and there is no threat to their employment. Plus, as in the previous testimony, they are able to swap shifts with other employees and make up the work that they've missed.

Our employees are mostly comprised of part-time students and retirees because our flexible work schedule fits their needs.

Approximately 80% of these employees are part-time or seasonal, with the most work available in the summer blockbuster season or the winter holiday season. Roughly 10% of our employees are in unions.

Our New York City theaters vary widely in size as there are some with as few as 10 employees and others with as many as 150, either way, under this bill, every theater in New York City would be defined as big business and would mandate that each employee receive the nine sick

2 two minutes, you mentioned that in Washington,

3 D.C., passed a law, you indicate that it's

4 different than San Francisco, can you tell us a

5 little bit about what they did in Washington,

6 D.C., and whether or not, in your opinion,

7 something like that could work in New York City.

ROBERT BOOKMAN: Thank you, Council

10 minutes, but it is interesting that the advocates

Member. I was not able to get to it in my two

of this bill seem to never mention D.C. It's only

one of the two cities that have adopted, you know,

such a paid sick leave proposal and the reason why

14 they don't because, A, it went through a

15 legislative process, you know, and, therefore, it

16 is much more balanced we feel than the San

17 Francisco one which was done simply through, you

18 know, those crazy California referendums that they

19 have.

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The D.C. bill, there are significant differences which make it much more palatable, you have to be employed for a year, not 90 days, it exempts tipped employees, such as waiters and waitresses for the reason that was just testified because, in general, part-time

employees and tipped employees, they're not losing any time, they're just shifting the time, so if they work three shifts a week normally and they call in sick on a Tuesday and they get a Wednesday instead, D.C. Council realized that it made no sense for that employee to get paid for four shifts that week, they usually work three and they're still working three, so they're exempted from the bill.

The amount of sick days are much more reflective of the national average that people take, as opposed to the very generous New York of nine sick days to almost every employer. In D.C., it ranges from a low of three to a high of seven, depending on the size of the business and only the largest businesses with 100 or more employees have seven days and businesses with 25 to 99 have five, and under 25 have three.

In addition, if there is a pattern of abuse, employers are allowed to enforce more frequent certifications from employees seeking to use their paid sick leave. In the bill before you now, an employee could effectively game the system by taking some time off once a quarter and

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therefore, never be fired without a lawsuit
because there's a presumption in this bill that if
there's any disciplinary action against you and in
the last 90 days you took sick time, there's a
presumption that it's retaliatory. So the San

Francisco bill is very different than that.

And finally, there is a provision in the San Francisco bill where businesses can apply for a hardship exemption if they can show that they simply can't afford it.

So there are six or seven significant differences.

And we've worked together on the noise code and other things and so there's what was done in San Francisco, there's a bill that is before us today, and there's what has been done in Washington, D.C. What is your opinion on what you believe the New York City business community could support in terms of a bill, not that you speak for the entire business community, just that we've worked together before and I just want to know your sense of what you think would be something fair for us to do.

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ROBERT BOOKMAN: I appreciate it,
I'm slowly working on representing the whole
business communities, it's one industry at a time.

Seriously, we think there are two separate issues here. One is the issue of should an employee ever have to choose between staying home when they're sick or fearing for their job, that's one issue. And the second issue is, you know, who pays for it. As a business community, we are completely behind changing the laws if they're currently not sufficient to protect workers, parents or workers from taking off a day sick if they need to care for a child or they're sick themselves without any fear of retribution, you know, for their job. No doubt about that, that is a laudable goal, I'm sure we could all support that goal, and that takes away the health issue and that takes away the fear of losing your job issue.

Next comes the social engineering issue of, you know, paying for paid sick days.

Well that's a different issue and, as I stated, different localities are handling that differently. We handle social policy differently,

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CHAIRPERSON NELSON: Welcome,

Council Member Gennaro. We've been joined also by

Annabel Palma, thanks for joining us.

Any other questions for the panel

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by any of my colleagues? Oh, Gale, sure, Council Member Brewer.

COUNCIL MEMBER BREWER: Thank you very much. You all heard the folks from San Francisco talk and I understand Kathy Wylde, she'll tell us nobody is like New York and international is not in San Francisco, I'm sure the mayor of San Francisco wouldn't agree with that, but there are nightclubs, maybe not as good as Tony's, but there are nightclubs, and etc. So my question is, we really did hear from San Francisco that there didn't seem to be a major impact, this is a complaint-driven system. question, Tony and others, is where do you see that San Francisco is so different from New York in our industries that it would cost more than what the individuals in Washington have stated, etc.? I understand the concern because we don't know how this will impact, but we do have some data from the city of San Francisco, which is not, you know, it's not another country, it is here. So I want to hear what you think.

[Off mic]

CARL HUM: Let me just sort of jump

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1	COMMITTEE ON CIVIL SERVICE AND LABOR 109
2	in over here, Councilwoman Brewer, I think there's
3	been a lot of characterization about what the San
4	Francisco Chamber's experience has been with
5	regards to the implementation of the paid sick
6	leave bill in San Francisco and, you know, we've
7	been in conversations with the Chamber of Commerce
8	[off mic] San Francisco and I got to say that, you
9	know, I'm directly quoting from a letter that was
10	written to us from Jim Lazer, the Senior Vice
11	President, which suggests otherwise from what
12	you've heard early this morning or the afternoon.
13	The San Francisco Chamber of Commerce did not
14	support the ballot measure regarding mandated paid
15	sick leave and it has worked to minimize its
16	impact on local business
17	[Crosstalk]
18	COUNCIL MEMBER BREWER:
19	[Interposing] Carl, now is this letter written a
20	couple years ago or is this a recent letter?
21	CARL HUM: This is a recent letter.
22	COUNCIL MEMBER BREWER: Okay, go
23	ahead.
24	CARL HUM: This is a recent letter.
25	We are not saying there has been no impact on our

COMMITTEE ON CIVIL SERVICE AND LABOR 111 1 2 MALE VOICE: I also want to quote from the same woman who was--3 4 COUNCIL MEMBER BREWER: Wait, wait, 5 I want to ask Tony. 6 MALE VOICE: Okay. 7 MALE VOICE: Yeah, may I comment on the San Francisco? I don't know a lot about San 8 9 Francisco except I read a report, it's dated August 21st, 2009, so recent report from the 10 11 Office of Labor Standards and Enforcement from the 12 City and County of San Francisco, and it states, 13 "A formal evaluation of the effectiveness of 14 implementation has not yet been conducted--two 15 years later--and also it, "since the law's 16 passage, there have been no further quantitative 17 studies on the scale of impact." That tells me 18 that in truth, no one knows the actual impact of 19 the law in San Francisco, and I do know that San 20 Francisco's unemployment rate is much higher than 21 New York's. 22 COUNCIL MEMBER BREWER: Okay. 23 mean I'm just saying since we had the director of 24 the program here earlier speaking to us and they

indicated that they have not had anecdotally and

1	COMMITTEE ON CIVIL SERVICE AND LABOR 112
2	they haven't had a lot of complaints. I must
3	admit, I just thought that people would complain
4	if it's a problem, that's all. Okay.
5	Yes, Bookman.
6	ROBERT BOOKMAN: Gale, they're not
7	complaining.
8	COUNCIL MEMBER BREWER: Never, they
9	do complain.
LO	ROBERT BOOKMAN: Well hold it,
11	they're not complain
12	COUNCIL MEMBER BREWER:
L3	[Interposing] People in San Francisco complain.
L4	ROBERT BOOKMAN:they're not
L5	complaining in San Francisco because let's
L6	understand the data that we do have from San
L7	Francisco. When it started, they said there were
18	116,000 workers that were not covered, we have 2
L9	million. They also, through their rule process
20	[Crosstalk]
21	ROBERT BOOKMAN:they allowed a
22	full credit, as she stated, for any time taken
23	off, as our bill does not, so thatand I'm
24	reading from her letter to her government now
25	where she has said two things: 1, there have been

1	COMMITTEE ON CIVIL SERVICE AND LABOR 114
2	ROBERT BOOKMAN: There is no
3	Department of Labor of the City of New York
4	COUNCIL MEMBER BREWER: I
5	understand.
6	ROBERT BOOKMAN:so where in
7	these budget times are you going to get the budget
8	dollars to create a new City Department of Labor
9	to enforce, not against 115,000 workers that don't
10	have it, but to enforce for 2 million workers that
11	don't have it.
12	COUNCIL MEMBER BREWER: I think we
13	are also
14	ROBERT BOOKMAN: [Interposing] And
15	they already said
16	COUNCIL MEMBER BREWER:we
17	worried
18	ROBERT BOOKMAN:that they need
19	more money.
20	COUNCIL MEMBER BREWER:how we
21	were going to deal with no smoking and everybody
22	had a fit about that and we survived.
23	[Off mic]
24	COUNCIL MEMBER BREWER: So what I'm
25	saying is I understand

1	COMMITTEE ON CIVIL SERVICE AND LABOR 115
2	MALE VOICE: Right.
3	COUNCIL MEMBER BREWER:your
4	concerns, we will continue to talk about it.
5	Thank you very much.
6	ROBERT BOOKMAN: Good.
7	CHAIRPERSON NELSON: So there. You
8	do well, though, Robert, I know that.
9	ROBERT BOOKMAN: Yeah, we do what
10	we can.
11	CHAIRPERSON NELSON: Any other
12	questions for this panel? My colleagues? Okay,
13	well we thank you so much, as always for your
14	time. Carl
15	TONY JULIANO: Thanks for putting
16	up with me again.
17	CHAIRPERSON NELSON: Thank you,
18	Tony.
19	[Pause]
20	CHAIRPERSON NELSON: Yeah, listen,
21	here we have clapping for both sides or we have no
22	clapping at all.
23	The next panel will beI hope I
24	pronounce it rightQuenia Abreu, was I close?
25	FEMALE VOICE: Yeah.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 116
2	CHAIRPERSON NELSON: Good, okay.
3	And looks like Barron Murphy, could be Badnon, Mr.
4	Murphy. Miguel Peribañez. [Pause] By the way,
5	that's from Broadway Latin Chamber of Commerce,
6	and Mr. Murphy is from the Bodega Associations,
7	and Quenia Abreu is from the New York Woman's
8	Chamber of Commerce, and Sung Soo Kim of the
9	Korean-American Small Business, and Sonya Asworio
10	from NOW.
11	[Pause]
12	CHAIRPERSON NELSON: How many want
13	clapping for everybody, how many don't want
14	clapping for either side?
15	[Off mic]
16	CHAIRPERSON NELSON: You want the
17	clapping?
18	MULTIPLE VOICES: Yes.
19	[Off mic]
20	CHAIRPERSON NELSON: Okay. The
21	Chair will give into the rowdy mob.
22	FEMALE VOICE: Thank you.
23	CHAIRPERSON NELSON: Okay.
24	Whoever's going to speak first.
25	[Pause]

CHAIRPERSON NELSON: Just keep it to a minimum, please, you know.

QUENIA ABREU: Good afternoon, City
Council Members and everyone here. My name is
Quenia Abreu, I'm the President of the New York
Women's Chamber of Commerce, an organization that
represents more than 3,000 small businesses in New
York City, the majority women-owned.

I am here today representing them, as I have done many times, and believe me when I tell you that a couple of pay sick dates it's not going to put them out of business--rent is.

As everyone knows, small businesses in New York City are hurting. There's a lot of reasons why--the economy's down, sales are down, spending is down, the only thing that is still up is the price of commercial rent. For years, organizations like mine have been fighting to preserve the thousands of family-owned businesses that make their home in New York City. We have fought against unnecessary regulations and red tape, we have fought against unfair city rules and unfair tactics from large corporations, we have stood together to fight for the Small Business

Survivor Act, which will help to ensure that small businesses have a fair way to renegotiate their leases and would stop underhanded tactics from commercial landlords, we have fought hard and we still have lots to go, but one thing we're not

fighting is this paid sick dates bill.

Paid sick dates is a matter of basic fairness. No one should come to work when they're sick and no one should risk losing their job or their paycheck they need just because they come down with a cold. As a small business leader, we know that giving our employees paid sick dates means a happier, healthier, more productive workforce, that is why we're proud to stand here today in support of the paid sick dates bill. This bill has a special provisions for small businesses that would balance our needs with the need to make sure that everyone's basic workplace rights and health is protected.

And I just want to share a brief anecdote. The New York Women's Chamber of Commerce is a small non-profit with five employees and when we first started, there were only two employees and we had no paid sick leave and it was

1	COMMITTEE ON CIVIL SERVICE AND LABOR 119
2	just me and somebody else, and I ended up firing
3	her because she took too many sick days. And
4	today we do have paid sick leave, five days and we
5	have five employees and we have no problems. As a
6	matter of fact, we have one employee that never,
7	never takes a sick day, I have to actually force
8	him because I says, you know what, we pay for your
9	health insurance, go and get checked.
LO	So thank you very much.
11	CHAIRPERSON NELSON: Thank you, Ms.
12	Abreu. It's Mr. Murphy?
L3	RAMON MURPHY: Yes.
L4	CHAIRPERSON NELSON: Yes, sir,
L5	you'd like to speak?
L6	RAMON MURPHY: Yeah. Good
L7	afternoon
L8	CHAIRPERSON NELSON: Just go down
L9	the line.
20	RAMON MURPHY:Council Members
21	and everybody. My name's Ramon Murphy, I
22	represented the Bodega Association. We have the
23	largest small business here in New York, we
24	represent like between 10 and 13,000 bodegas.
25	We supported the bill because we

I represent 9,500 Korean-American mom and pop

SUNG SOO KIM: Yes, sir, thank you.

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2	stores, that are all immigrants mom and pop stores
3	in the city, and I'm not opposing this bill means
4	there is a strong myth going on this floor,
5	outside, [off mic] the myth is that labors and
6	employees and employers, our shopkeepers are in
7	confrontation situation, this is a myth.
8	Practically it's proven that these two groups are
9	socially deprived groups, socially deprived [off
10	mic]. Laborers are suffering and the shopkeepers,
11	mom and pop store owners are suffering in the city
12	of New York. The reason why this could be one
13	example, I make at this moment, I'm strongly
14	making another appearance at all [off mic] City
15	Council that the previous, no, the past of 20
16	years, city showed had 142,000 stores under [off
17	mic] evicted, they're just kicked out of New York
18	City. Why out of this 600,000 employees became
19	unemployed. This is a serious matter. The why is
20	the reason, paying the sick day, it doesn't matter
21	too much, you know, I don't think [off mic].
22	Many people say small business,
23	small business, but we are very genuinely
24	representing small business community, so the

representing small business community, so the major reason is we are not protected from greedy

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of them can be infected and at the same time, they
can [off mic] for the community and clients.

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We did a survey last year November to January and our survey to 937 business owners indicates that 53% of the business, they are going to close their door in the near future. The question is that we support the bill, but the business owners can afford it? Seventy-two percent of the small business are laying off people right now. One of the biggest problem is the rent is very high, landlords are defer the taxes to the business owners, 31% of them are business store and asking money under the table [off mic] money in order to renew. So we are supporting the bill, but we believe at the same time talking to the business owner that we need also to [off mic] the survival bill so that business owner have the tools, not only, not only to pay the sick days, to increase the salaries, to give more benefits to the customers. They rather to give the money that the landlords are asking under the table and all the taxes they are deferring to the business owners, they are rather to give them to the employees who give us the

represent the small business community, and we

1	COMMITTEE ON CIVIL SERVICE AND LABOR 125
2	could tell you, I mean, they're small businesses,
3	most of them have, you know, 10 and less, you
4	know, employees and they keep track of their, you
5	know, their time and everything with no problem,
6	so why would that be a problem? That probably
7	applies to the major corporations, you know, they
8	might have a problem with that because they have a
9	lot of employees.
10	CHAIRPERSON NELSON: Thank you.
11	Thank you very much, panel, it's always a pleasure
12	to see all of you. Thank you. Okay. Wow, full
13	public disclosure, no connection to the actual
14	City Hall, we have City Hall Restaurant, Henry
15	Archer Meer, if he is still here. He is?
16	MALE VOICE: Yeah, he's still here.
17	CHAIRPERSON NELSON: I'm getting
18	hungry just thinking about this place, it's a very
19	excellent restaurant. Hi Henry. See you. Larry
20	Sills
21	[Off mic]
22	CHAIRPERSON NELSON:Standard,
23	what are you going to
24	[Off mic]
25	CHAIRPERSON NELSON: Okay. And

I was born in the great borough of Manhattan, went to school, and dreamed of owning my own business. After 30 years of 60 hour plus working weeks, my dream has been realized. I am small business, I am your mom and pop store, I'm not a multi-unit corporation, just a small

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With no disrespect to the great

city of San Francisco, I don't know what kind of

joy juice they're drinking over there, but New

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2	York City is not San Francisco. If it smells like
3	a fish, it probably is a fish. Intro 1059 smells
4	of another onerous special fee, another charge
5	placed on the backs of all the small business
6	owners and the working people of this great city.
7	We are main street, not Wall Street. How much
8	more can we afford to pay? I respectfully ask
9	what do you see when you walk down the streets of
10	your districts? What do you see in East Harlem
11	and Manhattan? What do you see in Baychester,
12	Flushing, Midwood, even the Upper West side. For
13	rent, out of business, closed, for sale. Not
14	because of bad business models, but because we can

There is a saying in my business, if you can't stand the heat, get out of the kitchen. As a chef, I've stood in the heat for over 30 years, as a business owner, Intro 1059 will chase me out of the kitchen. I respectfully ask, and that's why I'm here, I respectfully ask that the City Council sit down with small business owners to establish dialogue, to amend Intro 1059 so it works for all working New Yorkers.

no longer afford to do business in New York City.

I want to thank you. Also, Council

1	COMMITTEE ON CIVIL SERVICE AND LABOR 130
2	and you're not letting us fire them. We could be
3	penalized because they're a bad employee because
4	they called out sick even if we did it.
5	What I have done is already
6	adopted, the one hour for every 30. The girls
7	have now lost their vacation. There is
8	documentation in my packet from the San Francisco
9	Examiner, it shows dated April 30th, 2009,
10	reduction of hours, removal of vacation pay,
11	layoffs, and the outsourcing of jobs.
12	We are in a city that has business
13	that require 24 hour, 7 days a week. The City
14	Council needs to look at every single business in
15	this city and work with us. This bill cannot go
16	through as it's written, it will put me out of
17	business. Thank you.
18	CHAIRPERSON NELSON: Thank you.
19	[Pause] There will be some tweaking perhaps. I
20	suppose, Mr. Mark Murray?
21	MALE VOICE: Mark Murphy, my name's
22	Andrew Rigie
23	CHAIRPERSON NELSON: Okay.
24	ANDREW RIGIE:I'm going to speak
25	on behalf of Mark.

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CHATRPERSON NELSON:	

ANDREW RIGIE: Yeah, Mark is an owner of three restaurants, and as many of the business owners, he was looking at his watch and had to get back to run his business, and I will be here speaking on his behalf.

Mark owns and operates three restaurants here in New York City. Due to the current economy, he's down 16%, which equals about \$2 1/2 million. If you were to pass this bill, he has about approximately 320 employees, it would cost him about \$190,000 per year to cover if those employees maxed out their benefit, now that's on top of the \$2 1/2 million.

He also, you know, realizes as a business owner that it is very vital that he invest in his employees. He offers, as many other business owners do, paid time off. It may be a little bit generous than this bills calls for, but such a bill would need to work that would allow a business owner to accommodate the diversity of their type of business.

Especially in the restaurant industry, when a line cook or a server calls out,

that's also going to require that they have

another employee come in because if a line cook is

out of the kitchen that day, they're going to have

to come back or hire someone else to be in the

kitchen, so in fact, it's paying for an additional

employee.

Also, in the restaurant industry, we need to require documentation. There's other health laws that require this documentation. For instance, I'm sure no one here wants someone with hepatitis cooking their food. Now, if the employer is barred from asking such a question or required documentation, it's a threat to all of the employees, the employers, and the public.

Also, there's a provision I see that would require that we post this law with our other postings in all of the native languages of the employees. Now in New York City especially in the diverse culinary palate of our restaurant, you can imagine how onerous that may be.

Also, again, as I said, employers, we want to look out for employers, we want to provide the best type of benefits that we can, but sometimes, especially in an economy like this, it

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motivator to move out and what manufacturer is 2 possibly going to come in faced with nine 3 mandatory sick days when nobody else around here 4 has anything like that.

My problem is not with mandatory days, I think it's fine, I think it's good public policy, my problem is with the number. I think nine days is truly excessive. In our company, we provide six days, I talk to my employees all the time, I hear all their problems, I have never heard anyone ever say six isn't enough. Nine is way too many for the average person and not enough if you're sick, it's just, in my mind, a truly excessive number. We actually average one sick day per person, why on earth the number nine came from, I don't know. If it was copied from San Francisco, I would pose that how many manufacturing operations are there in the city of San Francisco, how many manufacturing operations are there in Washington, D.C. If your goal is to have employment and manufacturing jobs are just as important for low income people as restaurant jobs, they're in fact more, they're better paid with better benefits and what this bill will do is

going to drive manufacturing jobs out of the city

and really prevent--what manufacturer is going to

move here? He's going to go into Long Island or

he's going to go to Westchester or he's going to

6 go across the river and not have to pay nine days.

We're looking for jobs in this city. Now by the way, this won't affect my company at all, I will juggle it around, I will take away from this, I will take away from that, and if that's your rule, I'll live with it. This is not for me, I'm not talking personally, I'm talking as a citizen, I believe this is a terribly written bill, I think it is a worthy goal to try to give these low income people some sick days. I think nine days is excessive and I think some of the rules, which I didn't even understand until I got here today, are just not proper.

So I would like to have the bill, I would like to have a chance to talk to people about how to make this a better bill, this is a terrible bill the way it is right now.

CHAIRPERSON NELSON: Thank you,
Mr. Sills, that's why you have hearings, you hear
everybody out that you can.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 136
2	Yes?
3	[Clears throat]
4	TOM SCARANGELLO: Excuse me. My
5	name is Tom Scarangello, small business owner from
6	Staten Island. Thanks for the opportunity to
7	testify today.
8	The bill as written is onerous and
9	it scares the heck out of us small business
10	owners. The additional burden of legislated paid
11	sick time in the worst economy in 80 years seems
12	ill-timed, in my opinion.
13	One thing that no one has mentioned
14	between San Francisco and New York, San Francisco
15	enacted this in 2006, a very different economy
16	than 2009. As a small business owner, I can
17	attest to the fact that it ain't like it used to
18	be, it's very different.
19	I think this will make New York
20	City a less desirable place to open a business, to
21	operate a business, and I think those companies
22	that are able to relocate outside the city, will
23	because they'll have a competitive advantage over
24	companies in New York City.
25	The issue of the actual number of

days, you know, we offer paid sick time, we offer six days as well, nine days is excessive and we feel like if the bill's enacted, it's going to drive more companies to pay more people off the

The fact that unions are going to have the ability to opt-out of this should tell you that they don't see it as a necessary benefit because they don't want to give up another benefit to provide paid sick time for their members.

books just to avoid having to fall under the law.

In terms of what it's going to cost, quite frankly, small business owners are going to have to take something else away, there's no other way. It's going to cost our employees vacation time, which they value more than paid sick time, quite frankly. It hurts them because then they can't plan time away with their family, they have to call in sick to have that time.

In my case, this bill will cost my company about \$70,000 in payroll. If half my employees use nine days, it's about a \$200,000 hit in revenue for my company. Quite frankly, I don't know how we'd pay for that in this economy under the competitive forces that are going on right now

1	COMMITTEE ON CIVIL SERVICE AND LABOR 139
2	they stay and they, you knowyou try to support
3	them if you can, that's kind of how it works
4	understandably.
5	HENRY MEER: Well no, what it
6	means, Council Member, is that everybody comes to
7	work. And I've, you know, I've been in the
8	business 30 years, I've come to work, I missed two
9	days at one restaurant I worked at for 10 years, I
10	think it's the nature of the industry. Surely if
11	somebody is very ill, they stay home.
12	COUNCIL MEMBER BREWER: Thank you.
13	HENRY MEER: Yes, ma'am.
14	CHAIRPERSON NELSON: I suppose with
15	that, thank you so much for your testimony and I'm
16	sure we'll be seeing you in the future.
17	Okay, what is the next panel?
18	[Pause]
19	CHAIRPERSON NELSON: Thank you,
20	counsel.
21	[Off mic]
22	CHAIRPERSON NELSON: Okay, Janet
23	Weinberg of GMHC, Janet is still with us, and I
24	think it's Victor Seiden, Sidel?
25	FEMALE VOICE: Sidel.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 140
2	CHAIRPERSON NELSON: Oh, okay, Gale
3	knows this person, okay, Seidel, and a Mary
4	Poppis, and Joel Shufro. Oh, Joel Shufro, right?
5	FEMALE VOICE: It's Shufro.
6	CHAIRPERSON NELSON: Oh, it's
7	supposed to be Shufro, okay, from NYCOSH.
8	[Pause]
9	[Off mic]
10	CHAIRPERSON NELSON:it? Okay. I
11	suppose since you were there first, if you want to
12	go first as soon as everybody gets situated or
13	seatuated. [Off mic]
14	[Pause]
15	CHAIRPERSON NELSON: All right, Ms.
16	Weinberg, if you're prepared to begin? Sure. Oh,
17	I'm sorry, it has to be bright red.
18	JANET WEINBERG: Got it. My name
19	is Janet Weinberg, I'm the Chief Operating
20	Officer, GMHC, Gay Men's Health Crisis, and on
21	behalf of Dr. Marjorie Hill and GMHC, thank you
22	for accepting this testimony today.
23	GMHC is the nation's oldest
24	provider of services for people with HIV/AIDS and
25	strongly urges the City Council to pass the New

2 York City Paid Sick Time law.

Community Services Society released a report that showed that almost 1.85 million workers, almost one in two, have no paid sick leave, and almost 1.5 million have no paid leave at all. Almost two-thirds of low income New Yorkers do not earn any sick time and workers in small businesses and low income single mothers are particularly impacted. We service 15,000 men, women, and children affected by HIV and the vast majority live below poverty level at 77% earning less than \$10,000 a year.

Workers without sick leave are more likely to go home from work while—or go to work while ill, send their children to school or daycare sick, and all of these increase the chances of spreading contagious illnesses.

Moreover, either because they're afraid to miss work or lose income from taking time off, many low income workers are more likely to use emergency room for health care since they're unwilling or unable to schedule regular medical visits during working hours.

2	For HIV positive workers, access to
3	medical care is an important part of adherence to
4	HIV treatment. The inability to reliably take
5	time off for regular medical appointments is of
6	particular concern since it makes it more
7	difficult to track the progression of HIV and
8	adjust treatment accordingly. This certainly has
9	impact on worker productivity, well being, and
10	further studies have shown that adherence to HIV
11	treatment reduces the overall viral load in one
12	system, subsequently, the likelihood of
13	transmitting HIV.
14	Obviously, we want to thank you
15	very much for this opportunity.
16	CHAIRPERSON NELSON: And thank you
17	for being, Ms. Weinberg, thank you so much.
18	Is this Mr. Schiffro?
19	JOEL SHUFRO: That's correct, Joel
20	Shufro.
21	CHAIRPERSON NELSON: Thank you.
22	JOEL SHUFRO: I'm Joel Shufro,
23	Executive Director of the New York Committee for
24	Occupational Safety and Health, NYCOSH, which is a
25	non-profit educational advocacy organization, 400

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local unions, 200 individual members dedicated to
every worker's right to a safe and healthful
workplace.

We strongly support Intro 1059, which is prudent public and occupational health policy. Workers should not be compelled to report to work if contagious or sick, it is not good for their health, nor the health of those with whom they work, or for the public at large. It is a drag upon the economy as a whole and business for which sick workers to report.

According to a study recently from Emory University, the economy loses \$180 billion in productivity a year when sick employees show up for work. The importance of this legislation is heightened by the threat of pandemic flu, which has the potential of disrupting our city and country.

Federal, state, city government officials and health departments are urging workers who develop symptoms to stay away from work and not come to work until at least 24 hours after their fever has resolved. However, absent sick leave policies, many workers will come to

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work sick, infecting those at work. They do so 2 because they have no choice, many workers, as I 3 said, have no sick leave. Nationally, between 33 4 5 and 40% of the nation's workers don't have paid sick leave, about 51 million, according to the 6 Department of Labor. A survey out of the University of Chicago as reported in the New York Times stated that 68% of those not eligible for paid sick leave said they had gone to work with 10 11 contagious illnesses like the flu.

> Nationwide, 84% of workers said they felt pressured to come to work sick because of the recession, according to a September poll by Vancouver based Angus Reed Strategies. One in six workers say they or a family member have been fired, suspended, punished, or threatened for staying home sick or caring for a sick relative.

We favor enactment of this legislation, but we must note that we have one major disagreement -- that is the distinction between a large and a small business, there's no public health reason for distinguishing between a small and large business, viruses make no distinction when they infect their hosts, so we

their mom on the phone, what child doesn't know

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where their mother is, and that really saved time.

I had also alerted the principal and the

Department of Health and the CDC by 9:30 that

5 morning that I had a constant group of children

from all over the school, all with fevers and full of despair.

Because of where I work and the socio-economic status in my community, the parents were all able to leave their job in a fairly quick fashion. They were able to get a guardian or themselves to pick up the child so the flow of sick kids moved pretty well, the same was true for the next day. Later I became aware of a public policy that would guarantee paid sick days. I could not imagine the situation I faced compounded by parents who would have to say I'm sorry, I cannot leave my job or I can't lose my job--it would have been disastrous. I really feel for the children, parents, and the nurse in a community where parents are afraid for their jobs because they have no paid sick days or school had to close, what would the parents do for that long time?

That's why I feel compelled to

1	COMMITTEE ON CIVIL SERVICE AND LABOR 147
2	speak on behalf of the parents and the children.
3	For the safety of the children, the parents and
4	the school, paid sick days is like a security
5	blanket, a step in the right direction towards
6	ensuring everyone's well-being.
7	CHAIRPERSON NELSON: Thank you, Ms.
8	Pappas. Mr. Sidel?
9	VICTOR SIDEL: My name is Victor
10	Sidel and I'm distinguished university professor
11	at Albert Einstein College of Medicine and
12	Montefiore Medical Center, I'm also an adjunct
13	professor of public health at Cornell Weill
14	Cornell Medical Center in New York City.
15	[Crosstalk]
16	CHAIRPERSON NELSON: Excuse me,
17	sir.
18	VICTOR SIDEL: I've been president
19	of the American Public Health Association, which
20	is the largest and oldest public health
21	association in the world, and I've been president
22	twice of the Public Health Association of New York
23	City. I think I qualify as an expert in public
24	health. I will be very brief in my testimony.
25	I think this is a no-brainer.

adopt this bill.

We've been told by every person who has talked
about swine flu, every person from the vice
president and the President of the United States
to the health commissioner for New York City to
the head of the CDC that if you are sick, you
should stay home, if your children are sick, they
should be kept home from school. Those people are
very important in talking about public health, but
they have little concern with regard to people who
do not have sick leave and, therefore, cannot stay
home themselves or for their children. We urge in
public health, we urge that the City Council take
a position saying that in view of the problems of
infectious disease, the problems that are caused
in our city for manufacturing, for restaurants,
for all kinds of people that have difficulty with
this kind of bill, they have to recognize that
public health is primary and that this kind of
intervention by the City Council to deal with
these issues is primary.
I would urge the City Council to

Seidel, more compelling arguments is--Council

CHAIRPERSON NELSON: Thank you, Mr.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 149
2	Member Brewer, do you have a question? Good [off
3	mic]. Thank you so much, we appreciate it,
4	seriously. This is Solomonesque. Although both
5	sides would disagree with that. Thing is Solomon,
6	okay. Simple enough to whichever side you're on,
7	it always does.
8	[Pause]
9	CHAIRPERSON NELSON: Okay. Ms.
10	Paul Sarys, I believe it is pronounced, Jeffrey
11	Bank.
12	MALE VOICE: He had to leave.
13	CHAIRPERSON NELSON: Okay. Leave.
14	Scott Buchanan, yeah? Oh, Tom, you signed up
15	twice, Scarangello, right? This is a duplication?
16	Good for you. Nora Nealis of NCA. Still here?
17	[Off mic]
18	CHAIRPERSON NELSON: Oh,
19	association, okay. And K.Y. Chow from GM
20	Printing. Ah, good.
21	FEMALE VOICE: Yeah, we still got
22	one left.
23	CHAIRPERSON NELSON: This one,
24	right [off mic]?
25	[Off mic]

1	COMMITTEE ON CIVIL SERVICE AND LABOR 150
2	CHAIRPERSON NELSON: Oh, and then
3	we can have Ginny Louloudes? Is that right?
4	Close, right?
5	MALE VOICE: Yeah, set them down
6	right there.
7	CHAIRPERSON NELSON: Laloudes,
8	okay, thank you. Lalou, right, I see now. Yeah,
9	okay.
10	Anybody prepared to be the start
11	off batter?
12	MALE VOICE: Do you want to go down
13	the row, is that easiest?
14	CHAIRPERSON NELSON: Okay, that's
15	terrific. Starting with my left, closest to the
16	chairs, how's that, Ms. Laloudes?
17	[Off mic]
18	GINNY LOULOUDES: Okay, I'm going
19	to make it as short as possible because you've
20	been sitting here a long time and I'm very
21	grateful for those of you who are remaining.
22	I represent the Alliance of
23	Resident Theatres New York, which is the service
24	and advocacy organization for New York City's 250
25	Broadway, off Broadway, and off off Broadway

2 theaters.

unSolomonesque to not support this bill, but I must say that you have a Solomon-like approach, you got a big project, this is a big one and you haven't even taken into consideration the way that the theater works, not that I would expect you to, but there are some idiosyncrasies about our industry that I would like to be able to address and let me just put it out there that I would at any time be happy to meet with your committee to improve this bill.

The not-for-profit theater has

full-time and part-time administrative workers, we
have designers, directors, choreographers,
lyricists, and composers who are paid on a fee
basis, we have actors and musicians who are paid
based on a union contract. Your deal is better
than a Broadway musical deal for sick days. A
\$3,500 a week actress on Broadway can't get what
this bill is proposing for a small theater
company.

I'm saying that I've given you, along with my testimony and matrix so you can see

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2 the different union contracts and what they
3 propose.

I think the real issue here is we provide most of my members, and this includes the tiny ones, if they work full time at their theater, they're providing health care and they're providing a sick leave. It may be a bucket policy or it may be a specified policy, but nobody wants somebody who is sick or if your kid is sick, I mean this is the theater after all, we're not in it for money. However, there's got to be two things you've got to look at, actors right now in small theaters who are sick, come to work, 'cause if not, the show has to come down and you have to refund the money and you can't reschedule because you've only booked so many weeks. Only a few of us don't have to have understudies, the really small theaters don't have to have understudies at this point.

The other thing I'm concerned about is the independent contractor. Some of us hire fundraising consultants and we pay something like \$1,000 a day. If they're sick, am I supposed to pay \$1,000 a day for their being sick?

1	COMMITTEE ON CIVIL SERVICE AND LABOR 153
2	So
3	CHAIRPERSON NELSON: All right.
4	GINNY LOULOUDES:I think
5	independent contractors needs to be looked at, I
6	think the way and the nature of the theater world
7	needs to be looked at, I think the definition of
8	small business needs to be looked at because not
9	one of my theaters, including the largest theater
10	in the country, Lincoln Center Theater has 160
11	employees. That's my testimony.
12	CHAIRPERSON NELSON: Enough
13	theatrics.
14	GINNY LOULOUDES: That's right.
15	CHAIRPERSON NELSON: Enough
16	political nonsense, all right. Bring back
17	Camelot, will you?
18	GINNY LOULOUDES: Okay.
19	CHAIRPERSON NELSON: All right,
20	I've been waiting for
21	GINNY LOULOUDES: [Interposing]
22	It's a big
23	[Crosstalk]
24	CHAIRPERSON NELSON:20 years.
25	GINNY LOULOUDES: We've got to wait

1	COMMITTEE ON CIVIL SERVICE AND LABOR 154
2	for a better economy because it's a big cast.
3	CHAIRPERSON NELSON: Oh, all right.
4	GINNY LOULOUDES: And it requires
5	understudies at that size.
6	[Crosstalk]
7	CHAIRPERSON NELSON: Hope I'm
8	alive, okay.
9	GINNY LOULOUDES: See?
10	CHAIRPERSON NELSON: All right. I
11	do want to see that, I do.
12	GINNY LOULOUDES: I'll pass it on
13	to the Broadway guys.
14	CHAIRPERSON NELSON: Please, I've
15	been asking Murrow to do it in high school for
16	about 10 years, that's how desperate I amno,
17	Murrow is great.
18	[Pause]
19	K.Y. CHOW: My name is K.Y. Chow
20	and I'm a small business owner of a printing
21	company, GM Printing in Long Island City, Queens
22	where I support 30 jobs. Currently, my company
23	[off mic] day for my employee. So today I'm here
24	to voice my concern of the critical issue and
25	additional cost to my small business.

If City Council passed a new legislation which would require my company to pay [off mic] day to all my employees. The proposed bill is the wrong solution to a good cause, wrong solution to a good cause.

Increasing costs [off mic] on small businesses. [Off mic] to bring our economy back and could hurt those you're trying to help elimination of benefit to cover these costs and even elimination of jobs.

During the economic downturn, I try
my best to keep all my employees so that they can
have a steady job to raise their family. Since we
moved to Long Island City from Chinatown early
this year, I'm glad to say that we're able to
maintain our business activities and keep up all
my employees. However, if the bill is passed, it
would increase my costs by an extra 30,000 per
year. It may sound like a small amount for
somebody who think that we own a company and can
afford it, but you should also understand that
this amount represent the annual income of one
employee another job in my company.

You all know that living in New

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2	York City is very expensive and I'm here to tell
3	you that running a small business is very
4	expensive. My business is not just a competing
5	local marketplace where I'm bidding for a
6	contract, I am competing nationwide, as well as
7	overseas competitors. The cost you are proposing
8	only cause us maintain competitive by cutting
9	benefit or ever a job.

My [off mic] I am working on 18 hours per day, 7 day for the past seven year to [off mic] this business. We don't have an eighth day to add on so that we can take more responsibility due to the let up staff and the ability to [off mic] to the additional staff. This will [off mic] competitions position trying to obtain job and contract in the competing with the firm nearby [off mic] Long Island, Connecticut, Philadelphia who don't have the higher costs of doing business and can undercut my price.

In small business, we need flexibility to offer our benefit to employee as need for the success of business and contentment of a valued employee. We should be able to create

K.Y. CHOW: Okay. When asked by [off mic] government office [off mic] what do a small business owner want, I tell you that the most small business want to let alone to build our business [off mic] and create new job and able to keep my employee employed. We are also [off mic] and dollar to keep our business alive, we need the

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2 city's support, not this mandates.

much, sir. Again, we really do totally respect
and need the business that you have started that
has employed so many people, otherwise, it would
not be New York City, thank you. Yes, sir?

SCOTT BUCHANAN: I thank you. My name is Scott Buchanan, I'm with Scott J Salons and Spas in New York City. It's an honor to be here and thank you for having me.

I've made a lot of cuts in my
business, I've been in business 20 years, I employ
about 175 people, I didn't give you any papers
'cause I was busy cutting hair, so I couldn't get
it all together. I've been in business about 20
years and I can say the last year and a half has
been the most difficult I've ever had in 20 years,
and I do do some benefits and I think it's a
double-edged sword, I'm just really concerned with
the way the bill is written and what it involves.
I was some meetings and I have a bucket PTO, so I
do do a lot of things that would be compliant, but
I do have 70 people that are commission based and
when I did the math on it, it was about, for my

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2	whole company, about \$150,000 in sick time, plus
3	the lost revenue when they're not in producing the
4	services, the clients don't come in, so it's about
5	a \$400,000 cost to my company to do that. And I'm
6	already down about 12% in business, which is the
7	first time I've ever been down in 20 years, my
8	cash flow is already struggling, the MTA tax cost
9	me about \$2,000 a month right now that I'm trying
10	to absorb after laying off as minimal, I laid off
11	20 people in the last year and that was cutting it
12	very slow, I gave myself a 20% cut in salary so as
13	not to lay off more people because I really
14	believe in that. I give health care, 401(k), I
15	started a mini-med [phonetic] 'cause I have a lot
16	of young people that work for me so they don't
17	believe in the \$400 a month health care, they
18	don't think they need that, so a mini-med is a
19	much smaller thing just so they're covered because
20	I believe in health care, I believe in people
21	being paid for sick time, but I just think there's
22	a lot of things in this bill that are scary.
23	One of the biggest things that I

One of the biggest things that I learned today sitting here is that whole 90 days and then you can't fire them for something else.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 160
2	That rebuttal of employees is a scary thing, I
3	have a lot of, you know, employees that go through
4	my business and I'm very nervous over that.
5	And I just want to say, you know,
6	what are you doing to help me as a small business
7	do this? You know, this bill seems very one-sided
8	for the employee, I'm an employee, I'm an owner
9	and I need my money too to create the jobs. So
10	please think of us as also a human beings, not
11	just the devil.
12	And also I'd love to work with the-
13	_
14	[Background noise]
15	SCOTT BUCHANAN:you should work
16	with us to help make it work for everybody and I'd
17	be happy to help look at the bill.
18	CHAIRPERSON NELSON: Okay, your
19	address was 666, wasn't it, in Columbus? No, I'm
20	[off mic].
21	[Crosstalk]
22	SCOTT BUCHANAN: Fifty seven.
23	CHAIRPERSON NELSON: For the
24	record. Thank you, Mr. Buchanan.
25	SCOTT BUCHANAN: You're welcome.

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CHAIRPERSON NELSON: Yes, sir.

PAUL SERES: Hi, thank you. Thank you for allowing me this opportunity, Mr. Chair and Council Member Brewer. I just wanted to let you know I believe that this is the wrong execution of the right idea.

My name is Paul Seres and in addition to being the Vice President of the New York Nightlife Association, I'm also a member of Community Board 4 here in Manhattan where I see small businesses all the time trying to make it in New York City. I believe Intro 1059 as it is written would work against them.

The majority of the workforce that make up the hospitality industry are part-time and/or tipped employees. These employees often consist of students who are looking for extra cash while going to school and the flexibility in working in the hospitality industry offers them. While working for us, they often work in other industries or are pursuing other careers, such as educators, dancers, musicians, actors, film makers. If our part-time employee is working three shifts per week as a tipped employee, 9

times out of 10, if that employee is sick, they

will either trade shifts with another employee

directly or do it through management, maintaining

their three shifts. It isn't a \$35 per 8 hour

shift tip credit that they live off of, it is

their 20 to \$40 per hour or more on tips, and they

will do whatever it takes to ensure that their

number of shifts per week does not change.

If Intro 1059 passes as it is written, we as operators will be forced to double pay each tipped employee who uses their paid sick leave, even though they have made up the time and did not lose any money. That is why the Washington, D.C., bill exempted tipped employees from its law, we must do the same.

The other point that I would like to bring up is how the bill would classify a small business. I, like many bar and club owners, consider myself a small business owner, however, I have many more than 10 people on payroll. In a real world, there is no hospitality establishment that can qualify under this bill as a small business, no matter how small the operation. For example, a tiny bar or restaurant with only 60

NORA NEALIS: Okay. My name is

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Nora Nealis and I'm here representing the National
Cleaners Association, formerly known as the
Neighborhood Cleaners Association, and I'm here,
not even for or against, just to share our

thoughts and concerns regarding 1059.

Tet me begin by telling you that
roughly 81%--631--of our New York City membership
are in our bottom dues category, which means they
employ three or less workers. When surveyed in
2007, annual gross sales of this category was
between 300 and \$350,000 per year. In the past

two years--2008 and 2009--cleaners have seen their

These cleaners are the quintessential small businesses and their businesses are not investments that yield a return, they are businesses that provide the owners with a job in which they labor.

gross sales go down 20% and 10% respectively.

A quick calculation of typical New York City retail rents, utilities, water, sewage, credit card fees, business and [off mic] insurance, hazardous waste disposal, postage, phone, supplies, inspections fees, licenses, FICA, and [off mic], the list goes on, means at the end

of the day, the typical mom and pop dry cleaner
has well under \$100,000 for payroll--himself
included.

Almost universally, this group reports having laid off one worker in the past two years and, given the fact that most of them report that their employees had been with them for more than five years, this was an extremely difficult decision for them to make.

So when we talk simple dollars and cents or we talk moral issue, whatever it is, it is going to come out of the owner's pocket and this is an owner who works from six in the morning 'til six at night six days a week, 52 weeks a year. He spends his time at home on administrative and paperwork issues that he doesn't get because he's laboring in the plant. In effect, he is working almost two full-time jobs for which he does not get time and a half, and even if he could, he couldn't afford to pay himself for it. He's working more than 80 hours a week.

When surveyed on how they would fund this obligation should the proposal pass,

1	COMMITTEE ON CIVIL SERVICE AND LABOR 166
2	members responses range from cutting wages to
3	cutting hours and taking up the slack themselves.
4	For these owners to go out and find other
5	employment is almost an impossibility due to skill
6	set or limited language skills. Remember that
7	1,000 or \$1,500 may not sound like a lot to some,
8	but if you don't have it, it is a fortune.
9	The only segment of my membership
10	CHAIRPERSON NELSON: Take another
11	20 seconds
12	[Crosstalk]
13	NORA NEALIS: [Interposing] Okay.
14	That reports no impact are people with 50 or more
15	employees and/or are charging more than 29.95 base
16	price per suit.
17	CHAIRPERSON NELSON: Thank you, Ms.
18	Nealis.
19	NORA NEALIS: Too much for
20	everybody, including the neighborhood cleaner.
21	CHAIRPERSON NELSON: Well, again,
22	and just to balance this, there would not be
23	business if it wasn't for the employees, I just
24	want tonot Voltaire profound, but that's a fact.
25	Robert Jackson, Council Member, has

1	COMMITTEE ON CIVIL SERVICE AND LABOR 167
2	joined us, but maybe he doesn't feel well or one
3	of us he feels doesn't feel well.
4	NORA NEALIS: He should go home if
5	he's sick.
6	CHAIRPERSON NELSON: There you go,
7	and no sick leave for you.
8	[Pause]
9	CHAIRPERSON NELSON: I guess that's
10	it for the panel, we thank you all so much for
11	being here, thank you. Thank you.
12	Now do we have another panel?
13	FEMALE VOICE: Yeah, sure.
14	CHAIRPERSON NELSON: [Off mic].
15	Okay, when we can afford it, I know. Melanie
16	McEvoy, did I say that right?
17	FEMALE VOICE: McEvoy.
18	CHAIRPERSON NELSON: McEvoy. Okay.
19	[Off mic]
20	[Pause]
21	CHAIRPERSON NELSON: And Cherokee
22	Graham, okay. Freddy Castiblanco, Verdery
23	Roosevelt.
24	[Off mic]
25	CHAIRPERSON NELSON: How do you

1	COMMITTEE ON CIVIL SERVICE AND LABOR 168
2	pronounce that? It looks like Verdery, no?
3	[Off mic]
4	CHAIRPERSON NELSON: Roosevelt is
5	the difficult part of it, yeah. And Noa Chametla
6	[phonetic].
7	[Off mic]
8	CHAIRPERSON NELSON: Pronounce that
9	right? In Hebrew it would be Hameetla, it's a C-
10	H-A-M, right? Okay.
11	Robert, take care, see you.
12	[Off mic]
13	CHAIRPERSON NELSON: He's [off
14	mic].
15	[Pause]
16	CHAIRPERSON NELSON: Whoever would
17	like to begin, we may want to work it the same
18	way. We've been traditionally lately working it
19	from you down, how's that?
20	VERDERY ROOSEVELT: Thank you.
21	CHAIRPERSON NELSON: Welcome.
22	VERDERY ROOSEVELT: My name is
23	Verdery Roosevelt, I am the Executive Director of
24	Ballet Hispanico. I work in the non-profit
25	sector, which includes roughly 9,000 organizations

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2 in New York City that provide services ranging 3 from housing to health to education to culture.

I joined Ballet Hispanico 30 years ago when we were a tiny operation with only four full-time employees. Today our budget is over 4 million, we have 35 full-time employees, 45 part-time employees, and a 21,000 foot dance headquarters on the Upper West Side. Simply put, our engine of growth over the past three decades has been the people who work at Ballet Hispanico who provide the high quality of our training, education, and performance programs.

I know you're familiar with the non-profit sector. High level salaries are not the reason that most of us work in this field.

While many non-profits do have earned revenues, mostly we depend on the contributions we can secure. We strive to be careful stewards of those donations from charitable citizens of New York and we put those dollars to work in our programs. But at the very least, we must be able to provide fundamental benefits to our employees. Ballet Hispanico has provided sick days to our full-time staff from the very beginning. This bill will now

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I'm here because I believe that
every business owner enjoys the benefits of [off
mic] and infrastructure paid for by the taxpayers,
such as the fire department, public transportation
and the [off mic] system. Therefore I consider it
only reasonable for every business to fulfill its
debt to society by offering decent working
conditions. As a physician, I see the risk
involved when a community cannot effectively
prevent the spread of contagious diseases. The
lack of paid sick days is a factor that undermines
the establishment of an effective response in the
case of epidemics. Pay sick day legislation
enables us to create healthier, germ-free worker
workplaces and better serve the customer who come
to our business.

In addition, there will be huge [off mic] resulting from expensive treatments in the emergency room or hospitalizations relating to problems where people have postponed treatment out of fear of losing their income or even their job.

As a father, I know it is impossible to quantify the emotional and economic costs endured by a family that is unable to take

care of a sick child or elderly parent with a risk
of losing their income. As a small business
owner, I understand that it is not only for the
benefit of employees that this proposal makes
sense. If we support our workers when they need
us the most, as in the case when they are sick,
they will become more committed to and experience
a real sense of belonging to their job. Healthy
workers make productive businesses. Our employees
need to take the time they need to recuperate from
illness without worrying about the repercussions
of taking a day off.

Finally, those employers who are responsible, doing the best we can for our employees are at a disadvantage. We should not be forced to compete with other employers who avoid their moral obligation of providing good working conditions.

I want to ask you as our elected officials to take the [off mic] in protecting our common well-being. Thank you.

[Off mic]

CHEROKEE GRAHAM: How you doing?

My name is Cherokee Graham, but before I testify,

2 sandwiches to customers' order, and so forth.

It is a lot of labor where I'm

using my hands and my strength. I have my New

York City food protection license and I have been

formally trained regarding handling and preparing

food. I enjoy what I do and I'm trying to learn

more about the industry through further job

training and education.

But right now, if I call in sick, I don't get paid. I work a minimally hour wage and as is in a day or a few hours of work can really change things. So if I'm sick, I go to work, not because I don't care, but because I can't afford it. When I'm sick, I have to be extra careful when handling food and drinks, but there's only so much you can do because, you know, germs travel naturally.

The chance a customer can get sick increases even though we wear gloves and other protective gear when we work. It's not my fault my sick, it's not my co-workers fault they caught a cold, it's not even my manager's fault who has to take the call when workers call in sick--it's natural, people get sick, it's part of life,

New York City, and this is our tenth year in

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business. I'm also the past president of the New
 York City Chapter of the National Association of
 Women Business Owners.

And as a small business owner, I respectfully urge you to pass sick time legislation. Paid sick time serves the interest of business while also responding to the changing demographics of the American workplace. And as a small business owner, I will actually be able to reap the benefits of a program that encourages greater workplace, worker productivity, reduced turnover, and increased cost savings.

It is useful to be able to give paid time off to employees for use when they are ill or they need preventative care or they need to deal with a sick family member or even a domestic violence problem. Often, small business owners can offer few affordable benefits to their employees and offering paid sick time does inspire loyalty and appreciation by employees and this in turn acts as a preventative measure against constant turnover, which is extremely important for those of us who are small business owners as retaining qualified workers is a major obstacle to

2 growth.

In my experience with NAWBO New

York City, the National Association Women Business

Owners, I found that many of our members already

provide for paid sick leave and don't experience

problems, I certainly don't experience any

problems. Whether providing paid sick days

creates a more positive work environment, improves

morale, and it increases employee loyalty. And

the bottom line is we think that a paid sick days

law is good for business.

If we consider return on investment to be the bottom line, then investing employees through paid sick time legislation can produce significant gains and essentially I don't see sick time as a burden to our business, but as an added benefit and which contributes to our stability, growth, and cost savings in the long-term. Thank you.

CHAIRPERSON NELSON: Thank you, so you see there's various assets involved with perhaps getting sick time and there's facets that I did not hear before and you brought it up as well. Maybe somebody will get back there and

really work even harder 'cause they're really well rested. Well thank you, okay, that's why we're

having this hearing. Yes, sir?

NOA CHAMETLA: Hi. Good afternoon, my name is Noa Chametla, I'm a member of Make the Road New York, I work in a deli in Astoria, Queens, prepare sandwiches, salads, and other dishes. I have a lot of direct contact with customers.

We have no paid sick days where I work, I've gone to work sick many, many times.

One time I had an accident at work in which I cut my finger really badly. I wasn't allowed to leave so I had no choice but to keep working with the finger that was bleeding badly.

This is [off mic] of thousands of workers like me who don't have paid sick days at work. We shouldn't have to go work when we have a fever or cold because we are putting at risk our health and health of other people. That's why it's extremely important that this bill be passed as soon as possible. I am very concerned about this situation, especially given the spread of the H1N1 virus. When we go to work sick, we can

1	COMMITTEE ON CIVIL SERVICE AND LABOR 180
2	contaminate the food and this is a serious risk.
3	That's why we're here today, to
4	tell you how important it is so everyone [Pause]
5	that everyone that this will for paid sick days is
6	be pass.
7	Thank you.
8	CHAIRPERSON NELSON: We thank yet
9	another enlightening panel and we appreciate your
10	time, thank you so much. Your patience and
11	everybody else that's still with us, patience,
12	thank you so much.
13	Okay. The next panel will consist
14	of Doreen Zayer, Dan Margolis [phonetic], John
15	Bonizio, Patricia Brodhagen, Pat, you're still
16	here? Are you? Yeah, hi, I remember you from
17	another life. Remember that, no, it's not what's
18	her name, movie actress, it's true, I know, Pat,
19	about 20 some years ago. Victoria Avilez
20	[phonetic] and Rosina Rubin [phonetic]. Thank
21	you. Oh, I wasn't channeling Shirley MacLaine, I
22	meant that, yeah.
23	[Off mic]
24	[Pause]
25	CHAIRPERSON NELSON: Again, sure.

only the first one.

2 | work our way down to Pat [off mic], Patricia.

JOHN BONIZIO: Good afternoon, my name is John Bonizio, I'm the owner and general manager of Metro Optics Eyewear, I'm also proud to serve as the Board Chairman of the Bronx Business Alliance, President of the Association of Merchants and Business Professionals of Westchester Square, and I'm a proud member and here today on behalf of the Bronx Chamber of Commerce. I don't get paid for the last three,

My company, Metro Optics Eyewear, is a small optical services chain with three practices located in the Bronx. We employ a total of 32 part-time and full-time people. Each employee is compensated with an above average salary or hourly rate, bonus and/or commission earnings, six paid holidays, paid sick and vacation leave, health care, and a 401(k) plan and a profit sharing plan. We are not, therefore, against the concept represented by Intro 1059. We are, however, very concerned about the bill's overextending solution to the problem and the manner in which a small business is defined and

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2 penalized for growth.

Section 507(b)3 of the act defines a small business as one with a combined full-time, part-time, and temporary workforce of less than 10 The number of hours worked per employee persons. per week or other pay period is not considered. Under such a definition, businesses that employ two or more part-time mothers who work two or three days a week to help make ends meet can be penalized by the count. Businesses in the retail sector that employ part-time personnel to cover weekend shifts of persons who cannot work on Saturday and Sunday for religious are likewise penalized. Restaurants and other businesses that keep late hours and employ part-time, after school help from high school and college systems are also penalized.

In our company, we employ five optometrists in such scenarios that each work two eight-hour shifts. Instead of being counted for the two 40 hour employees they represent, this bill would calculate five employees against my designation as a small business. By putting my company over the small business threshold, the

bill requires that I now provide 80% more sick

time under Section (C)2 and (C)3. It is also

significant to point out that even if businesses

were not penalized by part-time counting, an 80%

jump because of the addition of a single employee

from 9 to 10 will likely discourage job growth and

stifle tax revenue.

Another problem with the bill's construction is its very narrow definition of the number of people it takes to reclassify a business from a small business designation to the undefined higher category occupied by very big businesses.

In one gigantic leap, this bill seeks to establish a 3.6% per employee increase in compensation that must be absorbed by businesses and/or passed along to consumers.

The average cost to an employer of 10 people is approximately one-third the cost of a single employee, plus the cost of overtime to cover the shift. Coming at a time of double-digit increases in the cost of health care, power, water, the MTA surcharges and other likely tax hikes, this bill's narrow construction is likely to contribute to the layoff of thousands of

2 workers.

I know my time is up, I have two recommendations for amendments to this bill if you care to hear them.

[Off mic]

JOHN BONIZIO: Okay. The first amendment would be that the designation of a small business be changed to one that employs less than 800 worker hours per week, that would be 40 hours per worker times 19 employees instead of 9 employees. This will eliminate the inequities of part-time versus full-time counting and ensure the defining of small business in a category that is more consistent with established state and federal guidelines.

Then you add another amendment which adds a mid-size business category defined as one with more than 800, but less than 1,600 worker hours per week, that is 40 hours per employee times 39 employees or up to 39 employees.

Designate this category at one that provides no more than 56 paid leave hours per year or 2.8% of payroll. This will establish a less-prohibiting obstacle to job growth in New York City than the

San Francisco, I think it was 2006, these are

different times. We do have the swine flu, but
someday we won't have the swine flu and what we do
today, we have to think of the future, and I am
sensitive to all the issues, and I do think that
we need something, we do need something to protect
theseI have wonderful employees, we give them
two weeks vacation every year, we treat them well,
we have good relationship with them, we have very
little turnover. But we think the number of nine
sick days is just too much, it just leads to other
things and other issues. If we could take that
down and make it four or five sick days, I mean,
if we're five days, it's really seven days in a
row that somebody might be off, assuming they have
two days off. But when you get up to nine sick
days, we're real concerned, A, about the cost and
we're real concerned about the productivity.
So if something could be done on a

So if something could be done on a compromise measure, we'd certainly, certainly appreciate that. And, again, we do realize that something does have to be done.

[Pause]

[Off mic]

DOREEN ZAYER: Hello, my name is

Doreen Zayer, I have a spa in Staten Island, and this scares the hell out of me. This has been the toughest year in business, I've been doing this for 15 years, I started as an independent contractor and all I wanted to do was offer massage therapists a career opportunity, 'cause when I started, I was pregnant, I had no health benefits, I had nothing, if I didn't work, I didn't get paid. Everyone in my industry is commission-based and if they don't show up for work, there is no sale of service.

changed everybody to employees at a wonderful time to do such a thing because I believed that they should be able to budget their money. We have health benefits, they have to contribute and the business contributes; we have a simple matching IRA, these are things I did not get when I started that I want my business to be able to provide, I can't do this. I cannot do this. I don't sleep at night because I don't want to have to lay people off, but this is how close it is for me. I have two locations, I am closing one to keep people employed full-time at the second location.

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And this does not affect any one of you sitting up there, yet you have opinions about this. My 15 people will or will not have a job because of this decision. I also am raising three children. This is a difficult, difficult time in business, it's the worst time you could be thinking of this. All I want is benefits. I gave my people their birthday off this year, I worked for them for their birthday because I can't afford to bring in a replacement therapist while they're home because many of them--if your hairdresser is out, do you just get your haircut by anybody? you come on another day when they're back in, so they're home getting paid, your work didn't walk in the door.

It makes absolutely no sense, and this whole legislation is one size fits all. this is not one size fits all. And I really appreciate being able to speak here, but I hope you're hearing us because I love my employees, I don't have a turnover rate and I don't have a sick time issue. I have an issue with an organization coming inside and trying to tell me what benefits they need. They needed bereavement this year,

her this year already probably 13 days today. But
the other 35 employees, if they are not sick, they
are not getting paid for nine days, this will
really break me because I do not like government
or the city running my business, I like to run my
business. I love my employees, you do not love my
employees, you love their taxes.

So I like for the city to rethink this bill, I think it's excessive, I think it is unfair, and while we take care of our employees, we are overregulated, we are overtaxed, we pay 123% more taxes than the rest of the country. Our rents are high, everything is high in the city of New York. New York is not friendly to the small business, yet we provide 80% of the employees in this great city.

And I am almost not happy that we are comparing New York City to San Francisco. It seems that they are in LaLa Land. We are in the real world here in the city, we pay our taxes, we need to be competitive, we need to take care of our employees and we are at-will, we are not holding anyone. They come to us because they like our policies, they like to work with us, and they

comparable, neither the bill when you compare the

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two bills in a few of the key provisions, such as the use and accrual of the time, and the collective bargaining opt-out, there are other

points as well, but those are big.

But also in terms of the industry.

San Francisco is a city of a little over 800,000,
this is a city, as you know, of well over 8
million and the nature of the business is very
different. San Francisco is dominated,
essentially, by one big chain and a few specialty
stores and New York City is dominated actually by
the independent operators. We have a lot of
chains here, but, taken as a group, market share
is owned by independent owned and operated
supermarkets. So it's quite a different climate.

We are also a part-time industry.

You've had lots of testimony about part-time, same issues apply here--kids, mothers who maybe work

Saturdays and Sundays, holiday periods, summers, after school, these are the kinds of people we employ and are concerned that the bill could lead to a few people having maybe more hours, but a lot of people having no hours at all.

If I could just make one last

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2 point--

3 CHAIRPERSON NELSON: [Interposing]
4 Yeah, you could wrap, sure.

PATRICIA BRODHAGEN: --and that is it's ironic in a way, this morning the Committee on Zoning and Franchises passed what's known as the FRESH initiative, it will go to the full Land Use Committee and then before all of you. fully support it, we have worked on that for a couple of years and it also is a health initiative and the idea is to make entry into certain neighborhoods in New York City easier for supermarkets because access to fresh food in certain neighborhoods is a big problem and particularly in neighborhoods where health outcomes are not very good. So the City, as a policy, is addressing those barriers to entering into the market, but there are a lot of things that make doing business here really, really tough and you've heard about that from a lot of speakers and it's that cumulative impact, I'm not going to tell you somebody's going to close their store because of this, but the cumulative impact of the regulatory climate is what, in part, drives

1	COMMITTEE ON CIVIL SERVICE AND LABOR 194
2	businesses away, so we really almost have
3	competing priorities.
4	CHAIRPERSON NELSON: Sure.
5	PATRICIA BRODHAGEN: Thank you.
6	CHAIRPERSON NELSON: Thank you,
7	Patricia. Council Member Jackson.
8	COUNCIL MEMBER JACKSON: Thank you,
9	Mr. Chair. Let me just say to this panel
10	CHAIRPERSON NELSON: [Interposing]
11	Oh, we have one more person to testify, oh,
12	sitting so patiently, oh, all right.
13	COUNCIL MEMBER JACKSON: Should I
14	wait?
15	[Off mic]
16	CHAIRPERSON NELSON: I guess, you
17	know what, you can let the Council Member ask a
18	question and then you
19	[Crosstalk]
20	COUNCIL MEMBER JACKSON: Yeah, well
21	I wanted to say to this panel, I want to thank you
22	for taking the time to come in to express your
23	thoughts and opinions about the bill and on behalf
24	of the businesses in which you own or you
25	represent, but let me just say that I disagree

with the woman that's standing up from the cleaners, you're right, I don't love your employees 'cause I don't know them, but I love them as human beings, just like I love you as a human being, but also I don't love your taxes, I am not here to tax you or anyone else. So let me just say to you I know this is an emotional subject for you as a business owner, but it's also a very emotional subject for the workers that are forced to come to work when they are sick and have no sick leave. Even though you said that if a worker is out sick, that you will give them the time off that they need, and that's very good.

I believe this bill does not say though they're entitled to a certain amount of sick leave days under this bill, it's not where they're paid in cash if in fact they don't use sick leave. And I say from my personal perspective and my entire employment when I graduated from college--prior to that I worked with small businesses, grocery stores and what have you and so forth--but, other than that, I worked for the State of New York for 4 1/2 years and I worked for a labor union for 22 years, and I

2	VICTORIA AVILEZ: [Interposing] We
3	speak about a moral issue and it is a moral issue,
4	but more than a moral issue, it's an economic
5	issue because I've been told that I need a brain
6	because I have another heart up here and not a
7	brain. So I do love my employees and when it
8	comes to nine sick days, if the economics are not
9	there to pay everyone nine sick days, then it's
10	not good. The moral can go to wherever it wants,
11	we need the economics and the money to pay them,
12	and if we can pay them, we will. I used to pay
13	health care for everybody and I was forced to drop
14	it.
15	CHAIRPERSON NELSON: Okay. We'll
16	take all
17	[Crosstalk]
18	COUNCIL MEMBER JACKSON: Well
19	that's you, though
20	CHAIRPERSON NELSON:into
21	consideration.
22	COUNCIL MEMBER JACKSON:that's
23	you as one employer, we wish every employer was
24	like you, maybe we would not be here today if that
25	was the case.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 198
2	VICTORIA AVILEZ: And I am a worker
3	because after I pay 35 people, if I have money, I
4	get paid, if not, I don't get paid, but they all
5	get paid.
6	CHAIRPERSON NELSON: Thank you,
7	ma'am.
8	COUNCIL MEMBER JACKSON: But I
9	appreciate you coming in, believe me, I do.
10	CHAIRPERSON NELSON: Thank you.
11	Councilman Jackson. [Off mic] Last speaker for
12	this panel.
13	ROSINA RUBIN: Good afternoon.
14	CHAIRPERSON NELSON: Hi.
15	ROSINA RUBIN: My name is Rosina
16	Rubin and I speak today as the CFO and co-owner of
17	a small business which currently employs 60
18	people.
19	We have offered company-sponsored
20	health insurance for 19 years since we hired our
21	first employee. In the last two years, our
22	revenues have declined by more than 30%, but we
23	have made no layoffs or salary reductions, largely
24	due to the responsibility that we feel to the
25	employees and their families. We are open 24

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hours a day, 7 days a week, 365 days a year, and have many employees who work on flexible schedules designed in concept with the management and are paid on an hourly basis. We also employ regularly scheduled salaried employees who receive paid sick days as part of their compensation.

I do support the point raised earlier by several speakers that you might explore the idea of exempting or changing the structure of this bill for such 24 hour type businesses where my employees do not lose pay if they're sick, there's always a shift for them to make up.

I'm of firm belief that most small businesses will provide whatever they can afford in a way of benefits to their employees because that is simply good business and the best way to compete for top talent.

Given these economic times, I think it is incongruous to a point to a study on the passage of paid sick legislation in San Francisco during an economic boom as proof that implementation of such mandates here would have no ill effect. I believe that companies like mine would be forced to cut other benefits and to

eliminate jobs simply because we've reached the limit of what we can afford. Small businesses like mine would have to look for ways to replace staff employees with freelance contractors or leased employees.

And I've given some thought to who might be the first to go. It would probably be the two high school students who come in after school to clean up in the office and the garage. Both are sons of employees, they earn more than minimum wage at their first job. They work for us on a schedule of their own design and are part of a long tradition of young men who have worked here learning responsibility and good work ethic and then gone on to better jobs and most to college. Their services are not essential, it might already be less expensive to hire a cleaning service. In the scenario you have proposed, it would be imperative.

And if you're interested, I would like to tell you why sometimes asking an employee to bring in a letter after being out one day sick can be really important, not just to the business, but to that employee.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 201
2	CHAIRPERSON NELSON: Appreciate
3	your testimony as well. And, just for the record,
4	Wendy Chavkin, Doctor, M.P.H., has testimony
5	submitted as well.
6	Questions. Council Member Brewer.
7	COUNCIL MEMBER BREWER: Thank you.
8	Just very quickly, for the grocery and
9	supermarkets, what do people do if they are sick?
10	Obviously, it's part of the contract for those in
11	United Food and Commercial Workers, what do the
12	independents do if somebody's sick? How do they
13	handle it?
14	MALE VOICE: That's okay.
15	[Crosstalk]
16	PATRICIA BRODHAGEN: They stay
17	home. This is not particularly a full-time issue
18	for us, it's really a part-time issue, and so a
19	part-time worker has a flexible schedule and that
20	flexibility comes into play and that sick person
21	most typically would stay home.
22	COUNCIL MEMBER BREWER: Because I
23	would think also that, you know, for living
24	paycheck to paycheck like so many workers, you
25	probably do want to come to work, even though

1	COMMITTEE ON CIVIL SERVICE AND LABOR 204
2	[Off mic]
3	FEMALE VOICE: I'll be [off mic]
4	for
5	[Pause]
6	CHAIRPERSON NELSON: Okay.
7	FEMALE VOICE: Thanks.
8	[Off mic]
9	CHAIRPERSON NELSON: Okay, whoever
10	is prepared to speak first from my left to my
11	right, please feel free to do so.
12	BECKA TELZACK: Hi, is it on?
13	[Off mic]
14	CHAIRPERSON NELSON: Okay.
15	BECKA TELZACK: My name is Becka
16	Telzack and I'm here from Small Business United
17	for Health Care, Small Business United for Health
18	Project of Make the Road New York and I'm speaking
19	on behalf of Carmen Ledesma, who, unfortunately,
20	couldn't come today at the last minute.
21	So this is Carmen's testimony for
22	her.
23	CHAIRPERSON NELSON: Okay.
24	BECKA TELZACK: So my name is
25	Carmen Ledesma and I have been the owner of Medi-

2	Spa and Salon La Parisien located in Woodside,
3	Queens for over 15 years. I moved to the United
4	States in 1991 from Asuncion, Paraguay. Although
5	Paraguay is a poor country, much, much poorer than
6	the United States, everyone has at least three
7	paid sick days, in addition to health care.
8	Whether it is because you are sick, you are in the
9	last day of your pregnancy, you have to take care
10	of a sick child, or you have to stay home to
11	prevent yourself from getting sick, in Paraguay,
12	it is understood that paid sick days are necessary
13	to keep the community healthy.

One of the first things you learn in cosmetology school is never go to work sick because you are putting your customers at risk. A worker who gets the flu, for example, needs to be able to stay home and not come to work and interact with clients. This is why from the beginning I have always given my workers paid sick days because I know it is very important for my business and our community.

In addition, a small business is a team effort. I have had so much success in creating harmony, security, and happiness in my

salon because I see myself as just one part of the team and I treat my employees the way I would want to be treated. Every day, my employees become better and better at what they do and by providing paid sick days, I get to take full advantage of their progress. Because I provide paid sick days, my employees know they have job security and I am secure in knowing that they won't decide to work elsewhere.

As a small business owner, it is my job to make sure my business is working the best it can and that means making sure my team is healthy. Providing paid sick days is about respect: respect for the employee, respect for the client and respect for the community.

I am asking you as our elected officials to do the right thing and pass the paid sick time act this year. By doing that, you'll be showing your respect for not only employees who work for small businesses, but for small business owners like me who need healthy and committed employees to be successful. Thank you.

CHAIRPERSON NELSON: Thank you.

DONNA DOLAN: Good afternoon, my

name is Donna Dolan and I chair the New York State

Paid Family Leave Coalition and I'm also a staff

representative for the Communications Workers of

America, District 1. And you have a copy of my

testimony, I would really like to use my two

minutes to address some issues that we've talked

about this afternoon.

With respect to one of the bill opponents in the comment regarding the opt-out for unions covered by collective bargaining agreements, I would just like to say that the overwhelming majority of union collective bargaining agreements provide for paid sick time, so this is not certainly a benefit that unionized workers do not have, they typically have paid sick time. I would just like to get that on the record.

Another person raised the issue of paid time off. Any employers that have paid time off policies, they will not have to change their policies with respect to this piece of legislation, so I want to debunk that comment right off the top.

Next, we've heard, we know this is

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25 CHAIRPERSON NELSON: Ten.

equivalent would be--

1	COMMITTEE ON CIVIL SERVICE AND LABOR 209
2	DONNA DOLAN:ten full-time
3	workers. And remember, paid sick time is not
4	based on the number of workers, it's based on the
5	hours worked.
6	CHAIRPERSON NELSON: Right.
7	DONNA DOLAN: So we want to really
8	underscore that.
9	CHAIRPERSON NELSON: Banked days,
10	yeah.
11	DONNA DOLAN: Thank you, and I
12	CHAIRPERSON NELSON: Thank you,
13	ma'am.
14	DONNA DOLAN:urge passage as
15	soon as possible.
16	CHAIRPERSON NELSON: Thank you.
17	[Off mic]
18	Good afternoon
19	CHAIRPERSON NELSON: Hi.
20	FEMALE VOICE:City Council, I'm
21	going to be translating for [off mic]
22	CHAIRPERSON NELSON: Sure.
23	FEMALE VOICE:until she's done.
24	CHAIRPERSON NELSON: Okay.
25	ADELA VALDEZ (THROUGH TRANSLATOR):

My name is Adela Valdez and I'm a member of Make
the Road New York. I'm here in front of you
elected officials asking that they pass paid sick
time act this year for all of the hardworking

people of New York City.

Everyone gets sick and everyone should have the right to take care of themselves and stay healthy without putting their job at risk or losing a day's pay. Right now, workers in this city don't have the right to take a paid day off when they're sick.

I have worked in restaurants as a janitor and have taken care of children and the elderly. For me, it's important to have paid sick time in order to keep the entire community healthy. When people don't have the right to take a paid day off from work, we are forced to go to work sick and put the people we come into contact with at risk of catching what we have.

When our kids get sick, we have to choose between taking care of them or losing our income, that is if we can get permission to take a day off.

This act will not only protect the

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2 health of our community, but our job as well.

I worked in a factory for three 3 4 years making maps. When I got sick, I had to go 5 to work. One day I had a fever, but I came to work because I had no other choice. Three days 6 passed and I wasn't getting any better, I felt awful and decided to ask my boss for permission to 9 go to the hospital. When I told her that I wasn't 10 feeling well and needed to leave, she told me 11 okay, you have permission, but if you leave, don't 12 come back. At this factory, we need people who 13 come here to work, not people who get sick. 14 Because I got sick I lost my job.

This is why I'm here asking City

Council to pass paid sick time this year. Maybe

the heads of large corporations think that this

isn't their problem because they don't have to

worry about losing a day pay if they're sick. But

the people that serve their food or clean their

offices don't have the same luxury and end up

putting everyone at risk. Therefore, this family

is not only important for workers like me, this is

everyone's problem and that's why passing the paid

sick time act this year is a solution for

1	COMMITTEE ON CIVIL SERVICE AND LABOR 212
2	everyone. Thank you.
3	CHAIRPERSON NELSON: Yes, sir.
4	Thank you.
5	FEMALE VOICE: I'll also be
6	translating for Gabino Hernandez.
7	CHAIRPERSON NELSON: Okay.
8	GABINO HERNANDEZ (THROUGH
9	TRANSLATOR): My name is Gabino Hernandez and
10	since coming to this country from Mexico 13 years
11	ago I have worked various jobs to try to support
12	my family. In every single job I had from working
13	in a factory to making deliveries for a
14	restaurant, I've never had paid sick days. As a
15	consequence, I have gone to work sick a lot.
16	Two months ago, while making a
17	delivery for the restaurant I worked at, I was
18	assaulted by five men and robbed. The men kicked
19	and punched me and stole, not only the tips I had
20	made that night, but also the money I had
21	collected for the night's deliveries. I spent a
22	night in the hospital because my injuries were so
23	bad.
24	After leaving the hospital, I spent
25	a day recovering at home and then reported for the

work the next day. My boss saw my bruised,
swollen and stitched up face and said that I
should take another week at home and then come
back to work. He said he was worried about what
customers would think when they saw my face. He
told me to take my time and make sure that I get
well.

A week later, I returned to work just like my boss had told me to. When I showed up ready to work, my boss told me I no longer had a job, he had found someone else to replace me. He told me he was sorry, but there was nothing he could do. When I asked him for three days of pay he still owed me, he said that he was deducting those days to make up for the money that had been stolen from me.

I'm the father of four children and I'm the sole breadwinner of my family. I have worked 13 hours at that restaurant, five days a week for a year and a half. I was severely injured while working and, not only did I not get paid for that time I spent in the hospital or at home recovering, but I lost my job because of that time I had to miss. It wasn't my fault that I got

We do this via a strategy which includes workplace

justice campaigns, research and policy, job

training and placement, and promoting exemplary

employers in the industry. Through this

comprehensive approach, we have acquired 3,400

members and we've replicated the ROC model around

the country.

mentioned today, but the restaurant industry itself is the largest private sector employer in the nation and it's one of the first to recover from a downturn. Actually, in this downturn, we've seen an increase in restaurants such as franchises opening around the city, places where, like where Cherokee works, there's actually been more openings in neighborhoods across the city and these are, again, workers without paid sick days.

I'm going to speak briefly about our research. Over and over, the message is clear: Most restaurants have little to no benefits and behind the kitchen door, we looked at the overall conditions of the restaurant industry in New York City and, among many things we saw about the industry was predominantly immigrants and workers of color, and that over half these workers

2 have worked when sick.

In the Great Service Divide, which is a report on discrimination, we saw that for the server positions that, you know, the restaurant people always like to talk about, the well paid positions, the living wage positions, people of color and immigrants are almost half as likely to get those positions, those are not the majority of positions in the industry. Most restaurant workers are low wage workers, workers below the poverty line and workers that do not have benefits like paid sick days.

And finally, to speak to the issue of tips, I've heard that a lot today, again, the tip minimum wage in New York state is 4.60 an hour, tips do not make workers complete in most situations to even the minimum wage. And, again, the minimum wage is below the poverty line, so getting tips does not make up for a sick day.

CHAIRPERSON NELSON: Thank you, Ms. Patel, and we thank this panel. No questions, thank you so much.

Okay. [Pause] Robert Federiko [phonetic], if Robert is still here. We have

1	COMMITTEE ON CIVIL SERVICE AND LABOR 217
2	Theodore Renz, if Mr. Renz is still here. We have
3	Debra Kravet, Debra, finally, huh? Ding, ding,
4	ding, ding, ding, like a lottery. Is it Gioia? P
5	Kumbretti [phonetic], was I even close? You make
6	this out? Ambretti? Still here? No? Okay. So
7	we have two people on the panel so far. It's Mr.
8	Federiko, is that right?
9	[Off mic]
10	CHAIRPERSON NELSON: Good, and Ms.
11	Kravet? Good, good, good, two, so I'll call
12	a few others.
13	[Off mic]
14	CHAIRPERSON NELSON: No, I think we
15	have one more panel after this. And Steven Kopola
16	[phonetic], Mr. Kopola is here, good. And Irene
17	LoRe, Lori [phonetic]?
18	FEMALE VOICE: LoRe.
19	CHAIRPERSON NELSON: LoRe, thank
20	you, Irene. And Vincent Imazone [phonetic]?
21	Imazona?
22	MALE VOICE: He's not here.
23	CHAIRPERSON NELSON: He left?
24	Okay. Oops, so this is what I have here.
25	FEMALE VOICE: Okav.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 218
2	CHAIRPERSON NELSON: A few of them,
3	these are already people who have left I think.
4	[Pause]
5	CHAIRPERSON NELSON: Not bad [off
6	mic]. Okay, whichever person would like to be the
7	first panelist. By default, okay.
8	[Pause]
9	ROBERT FEDERIKO: Thank you for the
LO	opportunity, I appreciate being here and I
11	appreciate everybody sticking around to hear all
L2	of us getting a chance to talk.
L3	I just want to talk practical, I
L4	have a feeling that this will go through no matter
15	what, but I'm hoping being I'm a person that I
L6	like to solve problems. I'd like to bring some
L7	things to the attention of the Council.
18	In the home improvement business
L9	industry which I represent, we have a lot of
20	contractors that would love to be able to pay 20
21	sick days, have pensions of 20 years, to be able
22	to have unlimited holidays, but we can't do that.

Instead, we lose most of our employees to

government agencies. We want to keep employees as

much as possible, but many of them are struggling

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very much to keep an employee. So when we say that it's hard for nine days sick, it is very hard.

I wish you would consider as an amendment if the company has under 30 employees or under 20 employees, try to keep it at five days, it'd be a little bit more reasonable. 'Cause we are struggling and every time we lose a good employee to a government job, that's somebody else that we trained, that we had working for us that knows the occupation, but we lose them. We would love to pay better benefits than the city agencies, but we can't afford to in business.

And also, on a personal note, I have a business that operates 24/7, there are no holidays, we work Christmas day, Christmas Eve, New Year's day, New Year's Eve, all the President's Day, there is no time because we monitor alarm systems for the city of New York, we monitor for the fire department, for EMS, for the police department. We have usually a minimum of two people on a shift and we work 24/7. If any of these two people call in sick, we could be in trouble. We can't have less than two people

Suzie's Restaurant, 5th Avenue between Carol and [off mic]. I also am the Executive Director of the Park Slope Business Improvement District on 5th Avenue, I also represent 550 businesses, not a

handful of them have more than 25 employees.

We are struggling, our customer counts are down, our average unit sales are down. I go to bed every night saying I have to look at the hours people are working and I can't do it because I know I'm going to wind up cutting somebody's hours. The first person who's hours are going to cut, of course, they're going to be the kids, but I have some college kids who are paying tuition by working at Aunt Suzie's.

Then we have two kinds of employees in the restaurant business: Those who take it as a career, they're serious about their work, they come to work, and then it's a business filled with transients. In other words, they're on their way to being a great Broadway star, a writer, an artist, we've all met them and we've all seen them in the restaurants and they're not so dedicated and I got to tell you what a sick day is to them.

A sick day is a hangover and we can't afford the

2 kind of pressure that these rules will bring to 3 bear on small businesses.

Now I know that this is skewed arithmetic, but if you took a business with 15 employees and they all took nine sick days, that's 135 days and now if you're a small mom and pop, either retail operation or a restaurant, you have to get somebody in to cover them, so that's not 135 days, that's 270 days, and, ladies and gentlemen, that's a job.

And you're killing us. The city of New York with the state of New York—the State recently did a sweep in Park Slope, they marched in like Gestapo, the State Labor Department, badges flash, during dinner hours, followed a 19-year—old busboy around who told them you have to stop badgering me, I got to get bread to that table. They went into my kitchen during work and this is what we were afraid of, it's very hard for us to trust these bureaucracies. It's very difficult for us to trust elected officials, we don't—present company excluded, of course—because in these economic times, in these hard economic times, you go to your agencies and you

1	COMMITTEE ON CIVIL SERVICE AND LABOR 223				
2	say give them tickets, give them fines. You're				
3	killing us.				
4	CHAIRPERSON NELSON: Well thank				
5	IRENE LORE: You're killing us, I				
6	don't know how I'm going to save these jobs that I				
7	have in my hands and I don't know how Imy				
8	businesses and my bid, they are down anywhere up				
9	to 40%.				
10	CHAIRPERSON NELSON: [Interposing]				
11	All right, we got you, thank you for your				
12	veracity, and rightful emotions. That's what				
13	you're allowed to do in the city of New York.				
14	IRENE LORE: And you need to talk				
15	toyou talked to, you know, the niceCarl, I				
16	love Carl, he's a great guy, I'm on the Board of				
17	Directors of				
18	CHAIRPERSON NELSON: [Interposing]				
19	Carl Hum.				
20	IRENE LORE:of Carl Hum, Board				
21	CHAIRPERSON NELSON: Sure.				
22	IRENE LORE:I'm on the Board of				
23	Directors of the Brooklyn Chamber, I have to tell				
24	you, you have to talk to the mom and pops because				
25	we are the peoplelisten, I got news for you, on				

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location.

on June 30th of 2008, I closed my business and
thank God I had my plant in the Bronx and was able
to operate for nine months without a retail

I have since reopened on the Upper West Side on Amsterdam Avenue and am very happy to be back in business and many of the clients, friends, neighbors have welcomed my return to the neighborhood.

With all of this, if it wasn't economically difficult before all of this, it certainly is now. The economy is terrible. I'm in the dry cleaning business, most of my employees have specialized talents—they're pressers, they're tailors, they're spotters, they're cleaners. We don't have a handful of those people, we have one or two of each of those people, so when one doesn't come to work, it's very difficult. You know, I pride myself in taking good care of my employees, we do not have a written stated sick leave package, but all of my employees get paid when they're sick. They come to work because they enjoy coming to work and they want to work.

other operating increases that impact their

ability to conduct business.

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This mandate under fear of

receiving a \$1,000 fine for each infraction or

potential infraction will further hinder matters.

Furthermore, by imposing this mandate, you may

find an unintended consequence--many businesses

may be forced to reconsider hiring new employees

or, worse yet, consider reducing their workforce

to pay for these new mandates, thus adding to more

people on the unemployment rolls.

Government is offering too quick to impose mandates but sometimes does not offer proper help in meeting the new guidelines or offering a reasonable transition period. This bill won't fit all policy will ultimately restrict the business community's flexibility in responding to an uncertain market. This broad stroke neglects the diversity of New York City businesses and their varying needs. We believe our small businesses are the engine of the economy and are very important to the neighborhoods and the city of New York.

As the bill is presently written, we cannot support it, but we are open to discussions and working out--we're not

1	COMMITTEE ON CIVIL SERVICE AND LABOR 230
2	unreasonable people, so
3	CHAIRPERSON NELSON: Thank you, Mr.
4	Renz. I believe some of us feel like we want to
5	tweak this somewhat and make it more palatable, if
6	you will.
7	THEODORE RENZ: You can do
8	CHAIRPERSON NELSON: Again, that's
9	what compromise is
10	[Crosstalk]
11	CHAIRPERSON NELSON:nobody
12	should be that happy and nobody should be that
13	miserable either.
14	THEODORE RENZ: You do have very
15	articulate people here that are far more
16	intelligent about this issue than I am, I mean you
17	have Carl Hum here and I know you have Kathy Wylde
18	from the Partnership who was here, and there are
19	others, and including my colleagues here.
20	CHAIRPERSON NELSON: And Suzie?
21	THEODORE RENZ: Yes, absolutely.
22	CHAIRPERSON NELSON: Ms. LoRe,
23	right. And Mr. Kopola, etc.
24	[Off mic]
25	CHAIRPERSON NELSON: RJ.

2 COUNCIL MEMBER JACKSON: Let me

just make one comment with respects to the gentleman at the end who said this is probably a done deal, it's not a done deal, I mean to say that to you. I'm a member of this body for now going on my eighth year and this is the first hearing on this particular matter, there may be a future hearing, but it's not a done deal. I think that I know that myself and others are listening to what you have to say, that's why I'm here, in order to listen and take into consideration, and I do know that the Speaker's office and the central staff are doing the same thing.

I do say that the scenario that you brought about as far as you know, your business is 24/7 and that, you know, two employees, I guess of the previous owner, had taken off on sick leave and they were found in the Staten Island Mall shopping. I mean clearly, as I said before, and you may have heard when I said that sick leave is supposed to be used when you're sick, not when you need a day off from work to take care of personal business or other stuff like that. If you have vacation leave, you use vacation, you put in for

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should have.

it in advance, and I think that that's the, from
my perspective and that's a reasonable approach
that this bill and any law or any regulation

And as far as, Miss, you talked about it's your business and, you know, we're not the executive branch, we're the legislative branch. The New York City Police Department, the Department of Environmental Protection, the Traffic Enforcement agents--those are all under Mayor Bloomberg's control, not under our control. And in fact and you may have read the papers and heard the news, we passed some laws yesterday about traffic giving out tickets and stuff like that, and the Mayor plans on vetoing the bills that we passed. And the bills that we passed yesterday, many comments from my colleagues and including myself talked about, you know, that these traffic enforcement laws were made to, not as money making laws, they were made to ensure that the streets are safe as far as double parked cars and stuff like that, and not to be used in order to raise money. And so that's why we passed these laws yesterday concerning, you know, the

muni meters, the 5-minute grace period because many of my colleagues have heard it from their constituents about tickets, so forth and so on.

So, as a legislative body, I think we have our ears to the ground and listening to what people have to say and, even though you may not agree all the time on it, but I just say to you, that is the case.

CHAIRPERSON NELSON: Yes, sir?

THEODORE RENZ: Yeah, I'd just like to say, we've already begun our conversations with both Diana Reyna and Elizabeth Crowley sit on our bid board and I know they've signed onto this bill, but they're very understanding and to listen to what our needs are and I respect them both highly for all they've done.

CHAIRPERSON NELSON: Well, good, and that aside, see it's not a waste of time to come here or get in touch with the City Council or staying here as late as many of you have and I want to also, by the way, thank my colleagues:

Annabel Palma, Robert Jackson, and of course, Gale Brewer, who stayed very late. And, again, our very, very trusted aides with us, the counsel and

1	COMMITTEE ON CIVIL SERVICE AND LABOR 234
2	so on.
3	It's not a waste of time because
4	allif nobody came on another side, the odds are
5	that the one side would usually get what they
6	want, just, you know, the way it works. So
7	congratulations for everybody coming out today.
8	Yes, ma'am?
9	[Off mic]
10	CHAIRPERSON NELSON: Ms. LoRe?
11	[Off mic]
12	[Pause]
13	MALE VOICE: You can turn the mic
14	CHAIRPERSON NELSON: Oh, press the
15	button again, Ms. LoRe?
16	COUNCIL MEMBER JACKSON: Speak into
17	the mic, please.
18	IRENE LORE: Oh, I'm sorry.
19	CHAIRPERSON NELSON: Yeah. Speak
20	to this mic here.
21	IRENE LORE: The young lady in red
22	left and one of her last comments was that the
23	restaurant business is growing because franchises
24	are coming in. You know, that's part of the
25	problem. You know, we're the mom andwe

sick time and those people didn't use the sick

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time, such as in my industry and the 24-hour
operation or home improvement contractors where
we're just making ends meet, make it so that if
you have that pool of days, if they don't use it
in sick, they get it in vacation. I would even go
for something like that so I don't want them to
force themselves to take off a day sick and,
besides, if they take vacation, it's planned ahead
of time, so we don't have to have an emergency
person fill in and pay double-time for that
person.

[Pause]

COUNCIL MEMBER JACKSON: Yeah, under the current bill, to the best of my knowledge, is, you know, that's a positive incentive, obviously, if people know that they don't use sick leave, they may get an extra day of vacation time at the end of the year. It's my understanding with the legislation, you know, they would have up to X amount of days if in fact they're sick. And if they're not sick, I think that it--

[Off mic]

IRENE LORE: ...rolls over.

COUNCIL MEMBER JACKSON:It rolls
over to the next year, but a certain amount, not
all of it. And so there's an incentive, there's
an incentive not to utilize sick leave other than
when you're sick, because what happens if, for
example, if I worked for you and you're a small
business and I knew that under a new law that was
passed, I'm entitled up to five days a year and i:
I don't use it, then it rolls over, I think it's
maybe eight days the following year, in total,
meaning five plus, you know, a couple from the
others, and I'm not exactly sure the amount, and
God forbid, if I get sick and I break my leg and
I'm out, then I know I have some time in order,
you know, to use, and that's the important part.
And part of this bill is it's educating people
also.

ROBERT FEDERIKO: But just on the same—let it roll over to vacation time because that at least they could coordinate that with the employer because if it's sick time and they have a long time, that can hurt us if they start all of a sudden taking a day and then another day next week. But if they have vacation, they'll plan it

1	COMMITTEE ON CIVIL SERVICE AND LABOR 238
2	with us, that gives me a chance to hire someone
3	else, whether I'm a home improvement contractor to
4	make sure I'm going to get that job done so the
5	people don't complain, or whether I'm a 24-hour
6	company, I can get someone else to fill in so
7	COUNCIL MEMBER JACKSON:
8	[Interposing] Oh I get it, and I understand what
9	you're saying, but vacation is vacation, and sick
10	is sick, that's a big difference.
11	ROBERT FEDERIKO: Well put into a
12	bucket
13	COUNCIL MEMBER JACKSON: That's a
14	ROBERT FEDERIKO:put it into a
15	bucket
16	COUNCIL MEMBER JACKSON:that's a
17	big difference.
18	ROBERT FEDERIKO:so that they
19	could use it for anything they want, as long as
20	they give us time. Give us a notification that
21	they want to use a personal day to visit their
22	grandchildren, but that's fine. But a sick day is
23	usually spontaneous and it could
24	[Crosstalk]
25	ROBERT FEDERIKO:hurt our

1	COMMITTEE ON CIVIL SERVICE AND LABOR 239
2	COUNCIL MEMBER JACKSON:normally
3	is.
4	ROBERT FEDERIKO:businesses
5	COUNCIL MEMBER JACKSON: Right.
6	ROBERT FEDERIKO:very much.
7	COUNCIL MEMBER JACKSON: Thank you.
8	ROBERT FEDERIKO: Thank you for
9	your time.
10	COUNCIL MEMBER JACKSON: Thank you.
11	[Off mic]
12	[Pause]
13	FEMALE VOICE: I'm Amy
14	CHAIRPERSON NELSON: Okay, Ms.
15	Kravets.
16	FEMALE VOICE: Yeah, Kravet.
17	CHAIRPERSON NELSON: Kravet.
18	FEMALE VOICE: Thank you.
19	CHAIRPERSON NELSON: You're
20	welcome.
21	DEBRA KRAVET: I wasn't aware that
22	there was rollover of this sick leave, is that
23	something that's been changed in the bill or? I
24	thought it was a use it or lose it.
25	COUNCIL MEMBER JACKSON: It hasn't

1	COMMITTEE ON CIVIL SERVICE AND LABOR 240
2	been changed, that was provision in the bill and
3	counsel is
4	[Off mic]
5	FEMALE VOICE: There's a nine-day
6	cap.
7	CHAIRPERSON NELSON: Nine day cap.
8	COUNCIL MEMBER JACKSON: There's a
9	nine-day cap total in the bill.
10	DEBRA KRAVET: So if you use seven
11	days this year, you're able to carry two days
12	forward to the next year?
13	COUNCIL MEMBER JACKSON: No, under
14	the provision of smallbut there's only five
15	days, so if in fact, if you use five days, you
16	have nothing left, but if you use none, then it
17	can roll over and then there's a cap as far as the
18	rollover. Bottom line is, you know, if we're
19	communicating effectively, if we, collectively we,
20	and if people should only use sick leave when
21	they're sick, period.
22	DEBRA KRAVET: Couldn't agree
23	COUNCIL MEMBER JACKSON:
24	[Interposing] Or for example
25	DEBRA KRAVET:with you more.

COUNCIL MEMBER JACKSON:ye		COUNCIL	MEMBER	JACKSON:	vo
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know, obviously, if the kids are so sick where
they can't go to school and they have to take care
of them because they have, you know, fever and
flu, that's a family sick leave, it's not me
personally, but it's my child. And I have been in
situations, you know, my wife and I, we have three
daughters, 34, 29, and 2223, and, you know, I've
stayed home when they were sick, I've taken them
to my mother's house when they were, you know,
sick or stuff like that. You know, you juggle to
try to survive, you know, in thisand I can
understand the situations that you're going
through as small business owners, I'm not a
business owner myself, but in essence, I'm City
Council Member and we, through the City Council,
we have employees of our own, so I'm "management"
ofI have employees in which report to me that
they're entitled to sick leave, they're entitled
to vacation time and, you know, I look at when
they're sick, just like you look at when
somebody's sick when they're out, because our work
has to be done. And I workI was on jury duty
and they said what days are you off on the

1	COMMITTEE ON CIVIL SERVICE AND LABOR 242
2	questionnaire form and I put NA, not applicable
3	'cause I'm never off, I work seven days a week.
4	So I mean I'm like you, 24/7 almost, but that's a
5	position that I chose as an elected public
6	official.
7	CHAIRPERSON NELSON: All right,
8	it's trust, but verify. It's rough, right, in an
9	ideal world, really sick, they don't come in; if
10	they're not really sick, you know, they'll be in,
11	but we know that there are variables to this,
12	right, Robert?
13	COUNCIL MEMBER JACKSON: Small
14	business owners.
15	CHAIRPERSON NELSON: I think that
16	is it, right?
17	FEMALE VOICE: No.
18	CHAIRPERSON NELSON: Oh, there's
19	another panel?
20	FEMALE VOICE: Yeah.
21	FEMALE VOICE: There's another
22	CHAIRPERSON NELSON: [Interposing]
23	Oh, I'm sorry.
24	[Crosstalk]
25	COUNCIL MEMBER JACKSON:

1	COMMITTEE ON CIVIL SERVICE AND LABOR 243
2	[Interposing] Yeah, and just FYI, I'm sorry
3	CHAIRPERSON NELSON:for good
4	theater.
5	COUNCIL MEMBER JACKSON: Mike, just
6	a point of information
7	CHAIRPERSON NELSON: Yeah.
8	COUNCIL MEMBER JACKSON:if
9	you're a small business, there's sick leave, under
10	10 employees, 10 employees, it's capped at five,
11	it doesn't roll over.
12	FEMALE VOICE: Right.
13	[Off mic]
14	FEMALE VOICE: It's just capped at-
15	_
16	COUNCIL MEMBER JACKSON: It's
17	capped at five.
18	[Off mic]
19	CHAIRPERSON NELSON: Okay.
20	COUNCIL MEMBER JACKSON: Okay?
21	[Off mic]
22	CHAIRPERSON NELSON: You're
23	welcome.
24	COUNCIL MEMBER JACKSON: And you
25	should get a copy

1	COMMITTEE ON CIVIL SERVICE AND LABOR 244
2	CHAIRPERSON NELSON: Okay.
3	COUNCIL MEMBER JACKSON:of the
4	bill so you can look at it also.
5	CHAIRPERSON NELSON: Thank you all.
6	We have from Legal Momentum Maya Raghu, did I
7	pronounce it right? Okay. And we have from
8	Sanctuary for Families, we have Laura Eisner, it
9	looks like, and Catherine Shugrue dos Santos
10	[Off mic]
11	CHAIRPERSON NELSON: Okay. Margie
12	Ives.
13	FEMALE VOICE: She
14	[Pause]
15	CHAIRPERSON NELSON: She left? Oh,
16	you have her testimony? Okay. Lauren Leader.
17	FEMALE VOICE: She left.
18	CHAIRPERSON NELSON: Sheave, Shivy,
19	I guess. She left? And the last name I have in
20	my little hand here is Christina Gilbert, Program
21	on Human Rights in the Global Economy. Anybody
22	else, by the way that I did not call?
23	FEMALE VOICE: Gary something, his
24	last
25	CHAIRPERSON NELSON: [Interposing]

1	COMMITTEE ON CIVIL SERVICE AND LABOR 245
2	You spoke, right, young lady?
3	[Off mic]
4	CHAIRPERSON NELSON: Was it the
5	Carrie family?
6	FEMALE VOICE: Gary.
7	[Off mic]
8	CHAIRPERSON NELSON: Oh, Gary
9	Phelan, sure, join us.
10	FEMALE VOICE: Did he sign up?
11	CHAIRPERSON NELSON: Sure. Did
12	you
13	FEMALE VOICE: [Interposing] Oh,
14	I'll get him a card.
15	CHAIRPERSON NELSON: Okay.
16	[Off mic]
17	[Pause]
18	CHAIRPERSON NELSON: Welcome to the
19	night shift. I guess if you'd like to start off?
20	MAYA RAGHU: Great.
21	CHAIRPERSON NELSON: Sure.
22	MAYA RAGHU: Good evening and thank
23	you. My name is Maya Raghu, I am the staff
24	attorney at Legal Momentum, which was founded in
25	1970, is now Legal Defense and Education Fund, so

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we're the oldest legal advocacy organization
dedicated to advancing the rights of women and

girls in this country.

Intro 1059 is critically important to the economic security of two groups that we serve: Working women, especially those in low wage jobs, and employed victims of domestic violence, sexual assault, and stalking, which has been alluded to today, but not really fully addressed. And today half of America's workers are female and they are often single parent heads of household, but women also continue to be the majority of family caregivers in the United States, whether for the children, for the elderly, or ill relatives. So if a working woman becomes pregnant or ill or a child or family member has a medical condition, she is most likely the one who's going to have to take time off from work to deal with the situation. But almost half of the women working in the private sector in this country have no paid sick days and two-thirds of the lowest wage workers have no paid sick leave at all.

Many low wage workers don't have

flexible schedules, they can't leave work for an

hour or switch a shift to accommodate a doctor's appointment or a sick child, and a worker could face retaliation or lose a job if she does so.

Existing laws like the FMLA offer little protection and I've detailed why in my testimony. Under the Pregnancy Discrimination Act, employers can refuse to provide pregnant women with sick or disability leave either before or after childbirth, as long as they do not provide such leave to employees with other types of injuries and illnesses, so that's not assistance to them either.

Intro 1059 would also let victims of domestic violence, sexual assault, and stalking use paid sick leave to attend to the various issues that arise as a result of the violence.

Employment is crucial to victims being able to leave an abusive situation, but when a victim discloses the violence to her employer, ask for leave, she often loses her job and has to go back to the abuser. So victims end up not taking time off because they're afraid to lose a job, so they don't go to get an order of protection or find a safe place to live.

I'll just conclude by saying a lo	Ξ
of laws exist like the FMLA, the New York State	
Penal Law, and the New York City Human Rights La	W
which offer some time off to victims, but there	
are major gaps in the protection, they don't cov	er
all workers, and a lot of workers don't have pain	d
leave to fall back on if those laws don't help,	
and that's why this is crucial to filling that	
gap. Thank you.	

CHAIRPERSON NELSON: Okay, that's good, 'cause your presentation has caused some concern about why the importance of as far as abuse and so on, so I'm glad that you were here to describe it as well, thank you. Yes, ma'am.

CATHERINE SHUGRUE DOS SANTOS: Hi
there, I'm Catherine Shugrue dos Santos, the
Deputy Clinical Director for Economic Empowerment
Programs at Sanctuary for Families, and I'm going
to share testimony or a portion of the testimony
that was co-written by my Executive Director
Laurel Eisner, who wasn't able to stay this
afternoon.

Sanctuary is the largest organization dedicated exclusively to serving

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empowerment.

victims of domestic violence and trafficking and 2 their children. Last year we provided services to 3 10,000 victims, providing shelter, legal advice 4 and representation, individual and group 5 6 counseling, case management, and economic 7

We've heard a lot about why it's important that low wage workers, particularly women of color, are protected and what this law does for that. Sanctuary's clients are 98% at or below the federal poverty level, over 90% of women in color identifying as black or Latina, more than 70% are immigrants. Like millions of other New Yorkers, if they're able to find a job, they usually are the working poor, but, unlike many others, they do face particularly difficult hurdles in attempts to sustain themselves economically. That's because victims of domestic violence routinely suffer economic abuse, as well as physical, sexual, and emotional abuse. usually have no control over their family income or budget, they don't have financial literacy, they are often prevented from going to work, living and unable to compete in the job market,

they may be coerced into allowing someone to use their credit, either victims of identity theft or putting them at risk of pursuit by creditors.

Many tell us they choose to endure the violence from the abuser rather than leave because they're dependent for food and shelter.

We talked about the importance for low wage workers, I won't get into that now, but it is essential to understand that for a single mother who's been forced into being a single parent because of domestic violence, who's been told by Mayor Bloomberg to stay home if she is sick or her child is sick, how can she do that, if she stays home, she'll lose a day's pay, not be able to feed her kids and maybe go back to her batterer.

I want to close with a quote from one of our clients. Sometimes I think it would be easier just to go back to him. I know that he could possibly kill me, but when we lived with him, the refrigerator was full, and I never had to worry about what the baby was going to eat. It's just really hard to watch my baby live like this, sometimes I don't think it's worth it.

2	So we work with women to get them
3	back to work to help them gain financial
4	stability, and we urge the Council to pass this
5	law to makeit would make an enormous difference
6	for our clients, keeping them safe, and able to be
7	free of violence and it would be a proverbial shot
8	in the arm for the public health of New York City.
9	I also wanted to just say that I
10	appreciate the Council's willingness to look at
11	some of the concerns of opponents of the bill and
12	I'm hopeful that this can be worked out so we
13	don't toss this idea out because of the
14	opposition.
15	So thank you very much to the
16	Council, especially for staying this late.
17	CHAIRPERSON NELSON: That's okay.
18	CATHERINE SHUGRUE DOS SANTOS: And
19	especially to Gale Brewer for all she does for
20	domestic violence victims and women's issues in
21	general. Thank you.
22	CHAIRPERSON NELSON: Thank you.
23	[Pause]
24	CHRISTINA GILBERT: Thank you for
25	the opportunity to testify in support of proposed

initiative number 1059. I'm a fellow with the

Northeastern Law School program on Human Rights in

the Global Economy, which partners with scholars

5 and advocates to advance human rights.

Paid sick leave is a human rights issue and a paid sick leave policy would help bring New York City into compliance with the worldwide human rights standards. The United States is the only affluent country in the world that does not mandate any form of paid sick days or leave. The absence of paid sick leave falls hardest on the most vulnerable. New York City should fulfill its role as a global leader and join the rest of the developed world. The U.S. is one of only five countries that failed to provide any paid sick leave. The four others are Lesotho, Liberia, Papua, New Guinea, and Swaziland--all struggling economies.

Globally accepted human rights treaties provide the rights to be free from discrimination, to help, to work of the child and a family and parents.

Because time is short, I will focus on the right to be free from discrimination and

2	the right to help. The U.S. has ratified the
3	Convention on the elimination of all forms of race
4	discrimination, making it the supreme law of the
5	land under the U.S. Constitution. To comply with
6	this treaty, New York must take effective measures
7	to proactively address discrimination. Because of
8	the intersection between race and class, there are
9	racial disparities in which employees receive paid
10	sick leave. The working poor, disproportionately
11	people of color, are the hardest hit. Other major
12	human rights treaties have provisions calling for
13	the highest attainable standard of health. In
14	such a densely populated area that is also a major
15	tourist destination, particularly in an era of
16	swine flu, the New York City Council must enact a
17	paid sick leave bill in order to protect employees
18	right to health, including a healthy work
19	environment. Safe and healthy working conditions
20	are not possible when sick people come to work out
21	of fear of losing their jobs.

It is clear that under U.S. law that local governments have an obligation to implement international human rights laws since local governments have primary regulatory

responsibility for social welfare and health.

Proposed initiative number 1059 would serve the city's interests by meeting the city's obligations to implement international human rights principles and by fulfilling the city's role as an international leader in the public health arena. For these reasons, I urge you to support a paid sick leave bill in New York City, not only because of health concerns, but as a human rights issue.

Thank you.

CHAIRPERSON NELSON: Yes, sir.

GARY PHELAN: Hello, good evening, my name is Gary Phelan, I'm a partner at the law firm of Outten Golden, which is a New York City and Connecticut law firm with their main office based here in New York City. Our firm specializes in employment and labor issues, I'm a partner at the firm, I've represented employees since 1989 in all aspects of employment law, particularly family responsibilities discrimination, as well as disability discrimination.

As an employment lawyer, I'm well aware of the challenges of implementing any new

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law governing labor standards. However, it's my
opinion that Intro 1059 is a well-crafted law that
can easily accommodate current standard practices
around paid leave in most businesses in New York

Particular I want to address the issue of use of paid time off policies to comply with the proposed paid sick time law. provision in the proposed law dealing with other means of complying with the paid sick time law, rather than designating paid time off as paid sick time states at subsection (C)9, any employer with a paid leave policy such as paid time off policy, who makes available an amount of time sufficient to meet the accrual requirements of this section that may be used for the same purposes and under the same conditions as paid sick time under this section is not required to provide additional paid sick leave or paid sick time. It seems obvious to me that this provision would mean that a business that provided paid time off in the same amount as that provided under the law would be in compliance with the law, as long as the time could be used for the purposes outlined in the paid sick days

any earned paid sick leave bill.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 25
2	GARY PHELAN: Absolutely.
3	COUNCIL MEMBER BREWER: Thank you
4	very much.
5	CHAIRPERSON NELSON: Thank you.
6	Council Member Jackson or Palma? Any closing
7	thoughts?
8	COUNCIL MEMBER JACKSON: Well I
9	just I listened to several panels, both for and
10	against the bill, and I'm glad that, as a member
11	of the City Council, not of this Committee, but I
12	had to opportunity to listen and I'm waiting to
13	see what happens down the road, and I'll be very
14	much involved, not only as a member, for those you
15	don't know, I co-chair the City's Councils of
16	Black, Latino, and Asian Caucus also and I'm on
17	almost every committee in the City Council,
18	including the budget, finance, land use, housing
19	and building, sanitation and solid waste, rules,
20	privileges and elections, ethics committee. I'm a
21	member of the rules reform workgroup with Gale
22	Brewer and very much involved in many things that
23	go on in the City Council.
24	So I thank you all for coming, I'm
25	glad to have the opportunity to hear those in

And if there's no further comments or questions? Okay, the Committee on Civil Service and Labor for November 17th, 2009, is now over. Thank you.

usually, and we thank you very much.

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CERTIFICATE

I, Tammy Wittman, certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Signature________

Date _November 25, 2009_