CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

of the

COMMITTEE ON ENVIRONMENTAL PROTECTION

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October 23, 2009 Start: 10:32 am Recess: 4:33 pm

HELD AT: Council Chambers

City Hall

BEFORE:

JAMES F. GENNARO

Chairperson

COUNCIL MEMBERS:

Council Member Elizabeth Crowley
Council Member Bill de Blasio
Council Member Mathieu Eugene
Council Member G. Oliver Koppell
Council Member Domenic Recchia, Jr.
Council Member Peter Vallone, Jr.

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Acting Commissioner
New York City Department of Environmental Protection

Paul Rush Deputy Commissioner New York City Department of Environmental Protection, Bureau of Water Supply

Scott Stringer Manhattan Borough President

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Jerrod Chessow Representative Office of State Senator Tom Dwayne

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President
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Marian Rose Treasurer Croton Watershed Clean Water Coalition

Kathleen Breen Watershed Protection Coordinator New York Public Interest Research Group

Deborah Goldberg Managing Attorney, Northeast Earth Justice

Ken Baer Past-Chair, Atlantic Chapter Sierra Club

Annie Wilson Energy Committee Chair, Atlantic Chapter Sierra Club

Albert F. Appleton Senior Fellow for Infrastructure CUNY Institute for Urban Systems

Catherine McVeigh Hughes Vice Chair Community Board One

Joseph Levine Cofounder and Chairman NYH2O

Josh Fox Filmmaker WaterUnderAttack.com

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New Yorkers for Sustainable Energy Solutions Statewide and Damascus Citizens for Sustainability

Pat Carullo Co-Founder Damascus Citizens for Sustainability

Ann Warner Arlen
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Wes Gillingham
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Susan Dey Member Catskill Mountainkeeper

Matt Wallach Hudson Valley Program Coordinator Citizens Campaign for the Environment

Mav Moorhead Board Member NYH2O

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Denise Katzman

Member

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Jane Cyphers Member Damascus Citizens for Sustainability

Susan Rosenthal Citizen New York

Arnold Frogal Citizen New York

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2	CHAIRPERSON GENNARO: Good morning,
3	good morning, thank you all for coming. Are we
4	ready, Sergeant?

5 SERGEANT-AT-ARMS: [off mic] Yes, 6 sir.

CHAIRPERSON GENNARO: Okay. Good morning and welcome, I'm Chairman Jim Gennaro. I'm Councilman Jim Gennaro and Chairman of the City Council's Committee on Environmental Protection. Today, as we all know, we're holding a hearing on the draft Supplemental Generic Environmental Impact Statement on Drilling in the Marcellus Shale, and of course within the New York City Watershed. I've spent almost two decades of my professional career working to protect the New York City Watershed, and I plan to continue my efforts. The New York City Watershed provides potable water for more than nine million residents of New York City, and millions of others who work here as well, as those who reside in communities whose water comes from our system, which represents about half the people in the State. The City's watershed lands and infrastructure were developed and nurtured by New York City and

2	supported by recent acquisitions that I and this
3	Council fought for. The combined total of City
4	land, City owned land, land under City purchase
5	easements in the Catskill/Delaware Watershed, is
6	more than 144,000 acres. That comes to more than
7	twelve percent of the land in the watershed. It
8	is our single most important regional natural
9	resource, and New York City committed \$250 million
10	for land acquisition through the 1997 MOA, and an
11	additional \$241 million through the 2007 FAD to
12	Watershed purchases. In total, New York City has
13	spent more than \$2 billion to protect its
14	watershed. We do not want to waste the \$2 billion
15	we invested, nor be required to filter our water
16	after it is polluted by others for their profit,
17	and at a high cost to City residents. The bottom
18	line is that nothing should be allowed to
19	jeopardize an unfiltered and pure drinking water
20	source for half the state, that is able to serve
21	the drinking water needs of this and future
22	generations. We also want to be sympathetic and
23	stand in partnership with those that have concerns
24	about fracking throughout the state and throughout
25	the country. And we have a resolution that will

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be also having a hearing on today, that will speak to some of those issues as well. The resolution is not up for a vote today. We want to make it, we want to take, we want to make a good resolution that we already have, better still. And hopefully we'll get input from many of the good people here today, all of whom will be heard, to get us to that good end of not just passing a good resolution, but a near perfect resolution. today we'll be hearing from the DEP, who is seated at the witness table, about steps that it plans to take to protect the New York City Watershed. 14 their efforts to date to try to work with the state regulators to make the best case possible, that our watershed--of course, they speak for the New York Watershed, but here, the people here today want to speak for watersheds throughout the state and then throughout the country. And let the good work of the DEP be a bellwether to, you know, or the jurisdictions throughout the state, and others around the country, who wish to protect their water supplies from hydrofracking. We're joined by Council Member Peter Vallone, a valued member of this Committee. And I want to send a

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special, I want to extend a special thank you to

the staff of the Council who've, putting this

hearing together. Counsel to the Committee Samara

Swanson, Siobhan Watson, William Murray, Brad

Grosnik; also a special thank you to Speaker Quinn

and the Speaker's staff, they've been steadfast in

support of the activities of this Committee, and I

thank them. So without further ado, Council

Member Peter Vallone wishes to be recognized for a

statement. I am more than happy to recognize my

friend and colleague and a great environmentalist,

Peter Vallone, Jr.

COUNCIL MEMBER VALLONE: Thank you, Mr. Chair, and as Public Safety Chair, this is an

issue that's very important to me, and I'm honored

to work with you on. I just wanted to update you

and Committee. We wrote a letter in March to

Governor Patterson, saying we absolutely oppose

this. But at a minimum, if you're going to do

drilling, and endanger our water supply, then you

the State guarantee that if you damage our water

supply, you will fix it. Very simple. If there

is no risk, as you say, then guarantee it. If

there is a risk, then don't do it. We wrote this

letter in March; not even a response. Not even a response to the Chairman of the City Council's Public Safety Committee. I think it's very simple, as I said, if they believe that this is truly risk free and that our water's not in danger, then guarantee that if they, if they harm our water, they have to pay the billions to fix it, we don't have the billions to fix it. Even something that simple hasn't been done to this date, just to update you. So, continue on your quest here and I support you.

CHAIRPERSON GENNARO: Thank you.

Thank you, Council Member Vallone. You know,
certainly we've made a lot of outreach to a lot of
folks. We reached out to the EPA that was so, you
know, deeply involved in putting together the MOA
and the FAD. And I wrote the EPA wanting them to
sort of go on the record as to whether or not
hydrofracking could place the filtration avoidance
determination at risk. And of course the answer
to that question is obviously yes. But they have
opted, you know, not to go on the record with a
formal response, although they did send me a
polite letter indicating that they were going to

pass on my thoughtful question. So, there you
have it. But we still, we're still here, we're
going to be here, we've had many hearings on this.
And we are going to continue to do so, we're going
to pass as good a resolution as we possibly can.
We're all hopefully going to make our voices heard
at the state hearing on the EIS, which I
understand is at Stuyvesant High School right down
the street on Chambers Street, 345 Chambers,
November 10 th , at 7:00 p.m. Hope to see you all
there. I'll even bring donuts, okay, if that
willSo, did I hear some applause for the donuts,
was that right? [applause] Okay. Okay. Okay.
Yeah, there'll be no trans fats in these donuts.
But they will still be delicious. And with that
said, I'd like to welcome my partners in
government, DEP, Acting Commissioner Steve
Lawitts, and his whole team who is here. Also, I
want to recognize the good folks at the Mayor's
Office of Long Time Planning and Sustainability
who are real partners with this Committee on all
things environmental. I see Cotter Strickland
here, and they are great partners for us, and we
appreciate their focus on this issue, as well.

second time in five days this week. We had
previously testified on Monday on a different
subject. I am joined today by Paul Rush to my
left, your right; Paul Rush, professional
engineer, who is Deputy Commissioner of DEP's
Bureau of Water Supply. Thank you for the
opportunity to testify on natural gas drilling, a
subject of vital interest to the City of New York.
I have a relatively short prepared statement,
after which I'm going to ask Deputy Commissioner
Rush to give the Council, to give the Committee a
presentation that we developed through the
consultants we engaged to advise us on the effects
of natural gas drilling on water quality and water
quantity. And if Mr. Chair and the members will
indulge us, the presentation itself should take
about 30 minutes. I know that's a pretty long
time, but there's a lot of information that we
feel is critical to dispense at this hearing.
CHAIRDERSON GENNARO: Sure We'd

CHAIRPERSON GENNARO: Sure. We'd be, we did send a staff member to see the presentation. We think it's valuable information, where, you know, wiling to make the commitment of time, although it is a, you know, very significant

including New Paltz, Newburgh, Tarrytown,

Peekskill, White Plains, Scarsdale, New Rochelle,

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2	Yonkers, and other major towns in those counties,
3	and millions of commuters and visitors every day.
4	In addition, other residents from these upstate
5	counties have the right to tap into this water
6	system. In an average year, about 90 percent of
7	our water is provided by two watersheds in the
8	Catskills region, which are known as the Catskill
9	and the Delaware Watersheds. Virtually all of
10	these watersheds lie directly over the Marcellus
11	Shale formation. It is no exaggeration to say
12	that this clean water system allows for the future
13	development of the entire downstate region, and
14	the economic engine that it provides for New York
15	State. Hydrofracturing drilling in the watershed
16	creates the potential to jeopardize public health.
17	Natural gas drilling of any sort is an industrial
18	activity that can pollute the ground and surface
19	waters that form an integral part of New York
20	City's drinking water system. Hydrofracturing
21	drilling operations require the clear cutting of
22	forests, the construction of new roads and
23	drilling pads, the storage and use of chemicals
24	that can include benzene and other carcinogens,
25	and surface impoundments or tanks to store those

2	chemicals and briny float back liquid. In
3	addition, drilling and fracturing with pressurized
4	solution can damage aqueducts and other subsurface
5	facilities, cause settling, and contaminate
6	groundwater. Because New York City has an
7	unfiltered system, as you've already observed,
8	serving nine million customers, the potential for
9	contamination is especially alarming. That is why
10	DEP has vigorously sought to protect its customers
11	from any public health risks and unnecessary
12	costs. In a July 2008 letter, then Commissioner
13	Emily Lloyd expressed the administration's grave
14	concern to the New York State Department of
15	Environmental Conservation, Commissioner Grannis,
16	at the prospect of natural gas drilling in the
17	watershed, and made several recommendations. When
18	Commissioner Grannis made a determination to issue
19	a Supplemental Generic Environmental Impact
20	Statement, or SGEIS, on natural gas drilling, DEP
21	submitted comments on the scope of the SGEIS to
22	underscore the need for the state to carefully
23	analyze those issues that most affect the
24	watershed and our customers. In September of
25	2009, I again wrote to Commissioner Grannis to

2	express DEP's alarm that the potential impact of
3	natural gas drilling on our unfiltered watersheds.
4	I also requested that he obtain from the New York
5	State Department of Health an assessment of the
6	public health impacts of drilling in our
7	unfiltered watershed. As the primary regulator of
8	drinking water quality in the state, the New York
9	State Department of Health is uniquely qualified
10	to identify the risks to public health that
11	natural gas drilling presents, and whether those
12	risks can be sufficiently addressed over the long
13	term. DEP has engaged a joint venture of
14	engineering firms to provide independent, expert
15	advice on the subject of natural gas exploitation
16	via hydrofracturing, and the risk to our drinking
17	water supply. I have asked Commissioner Grannis
18	to extend the draft SGEIS comment period by
19	approximately 45 days so that we will have time to
20	complete the consultant study. Although we have
21	not received a response from Commissioner Grannis,
22	we are sure he will give the extension request due
23	consideration. If our study or the New York State
24	Department of Health Review should conclude that
25	gas drilling currently proposed by the State will

2	create risks to our watershed, then the price tag
3	for this proposal as you've already alluded to,
4	Mr. Chair and Council Member Vallone, will be at
5	least \$10 billion, which will have to be paid for
6	by someone. The U.S. Environmental Protection
7	Agency and the New York State Department of Health
8	allow DEP to operate the Catskill/Delaware Water
9	Systems without filtration only because those
10	watersheds retain much of their rural and
11	agricultural land uses, and because DEP, together
12	with upstate landowners, has created a vigorous
13	system of land use controls. This waiver is
14	possible only because the City is meeting very
15	stringent criteria, and only four other large
16	cities in the country have received it. New York
17	City could not avoid filtration for the Croton
18	System, which supplies ten percent of our water
19	annually; and as a consequence is now spending
20	more than \$2 billion to build a filtration plant.
21	If the EPA's Filtration Avoidance Determination is
22	revoked, because of the impacts from natural gas
23	drilling, a much larger filtration plant for the
24	Catskill/Delaware System will have to be built,
25	that we estimate could cost \$10 billion to

2	construct, and \$100 million per year, every year,
3	to operate. That translates to a 30 percent
4	increase in the price of water and sewer service,
5	currently paid by New York City residents. While
6	we are still assessing whether drilling in the
7	watershed can be done safely under any
8	circumstances, if the State decides to permit this
9	activity, then it must include an account for the
10	cost of a filtration plant, and its operation, in
11	any regulatory framework that would allow drilling
12	in the watershed. Failure to do so would impose a
13	massive, unfunded mandate on the City and its
14	water rate payers, who are already bearing the
15	cost of several billion dollar projects that are
16	driven by such mandates. In recognition of this
17	growing problem, Governor Patterson recently
18	mandated an Executive Order 17 that the fiscal
19	impact of any legislative or regulatory proposal
20	that imposes a mandate should be evaluated to the
21	fullest extent possible, to consider the cost to
22	local governments. The significant potential
23	costs of allowing drilling in the watershed cannot
24	simply be passed onto New York City, and must not
25	be ignored as this process moves forward. In view

of the potential costs of repairing any damage
caused by natural gas drilling, the
Catskill/Delaware Watersheds deserve state
protection. In the past, the State has enacted
special protections for the residents who rely on
surface water from the Great Lakes by closing the
beds of Lakes Ontario and Erie to gas exploration.
This precautionary approach is appropriate for the
Catskill/Delaware Watersheds. The nine million
New York State residents who depends upon
Catskill/Delaware water deserve the same amount of
protection as those New Yorkers who depends upon
Great Lakes surface waters. I appreciate that DEC
Commissioner Grannis is concerned about the
impacts of natural gas drilling on New York City's
watershed. DEP's strong working relationship with
Commissioner Grannis and his staff is reflected in
the fact that the draft SGEIS responds to some of
the comments we submitted on the proposed scope of
the document. I hope that Commissioner Grannis
will favorably consider our requests for an
extension of the draft SGEIS comment period to
allow time for stakeholders such as New York City
to submit more detailed comments. We recognize

and appreciate that Commissioner Grannis has
already scheduled a hearing in New York City, as
you've already observed, on November 10 th at
Stuyvesant High School. We would welcome
additional hearings in the City. In closing, the
high stakes involved when considering natural gas
drilling in our unfiltered watersheds, mean that
DEC must consider very seriously all of the
comments and suggestions DEP has made to date on
this issue, and will make in the future, and
carefully weigh the risks and consequences. That
completes my part of the presentation, and with
the Chairman's permission, I'll ask Deputy
Commissioner Paul Rush to complete our testimony
this morning with his presentation.

CHAIRPERSON GENNARO: Hello? Okay.

And that would be fine, and I'll save my questions and comments for your part of the statement,

Steve, once, once Paul finishes his presentation.

Just a couple of housekeeping items, I think it'd probably be a good idea for us to close the back door, if I could direct the sergeant to do that, we have some noise coming in from the rotunda.

And usually for us it's a little warm up here,

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under the lights, but it's very comfortable here,
making me wonder whether or not it's cold out
there. Is it cold in the audience? Are you guys
are okay? Okay, fine, fine, fine. Okay, okay.
You know, because usually when we're very warm up
here, you guys are comfortable; usually when we're
comfortable, you guys are cold. So, if you guys
are comfortable, fine. I'm just trying to be a
good host here, I have a lot of people, you know,
I already promised donuts for the next, you know,
time we all get together. I'm just, I'm just
trying to be polite. And so, and we're also
joined by Council Member Koppell from The Bronx,
we're pleased to have him here today. And without
further ado, Mr. Rush, if you could present your
PowerPoint.

PAUL RUSH: Thank you, Mr.

Chairman. Today we'll be going over the results of the initial study that DEP has begun into understanding the possible impacts of natural gas exploration, the watershed, and possible impacts on the city's water supply. We're going through how development could impact the findings of our assessment, initial assessment study. It also

quickly at the end, some pictures from a site 2 visit we took in Pennsylvania of a drilling's, 3 active drilling location. This is the overview of 4 5 the New York City Water Supply System. I'm sure many of you are familiar with this. The primary 6 source of the City's supply is the Catskills. 90 percent of our supply comes from that location, 9 and that's the area that's targeted presently for natural gas exploration, since it's underlain by 10 11 the Marcellus Shale. Why is there interest in the 12 Catskills? And why is there interest in our 13 watershed for this, for natural gas? 14 combination of two things, the construction, 15 reconstruction of a major gas transmission line 16 that passes just south of our watershed, through 17 the southern, from the southern tier of New York 18 to the New York City area, the Millennium Pipeline 19 provides a quick route of gas that could be 20 produced in this region to access markets in the 21 northeast. That combined with increasing prices 22 of gas in the past year, made the Marcellus Shale 23 formation, particularly in New York State, a very-24 -very interesting for drillers. Natural gas 25 production in New York State is not new. The

first natural gas development in the country
occurred in New York State. The village of
Fredonia was lit with natural gas, the result of a
well drilled here, Fredonia in the western part of
the state in 1820. What is new is the targeting
of unconventional gasses with hydrofracturing
technology through horizontal boring. That is
new. It's estimated that oil and gas in New York
State produced in 200in the year 2008, about
just under \$500 million in revenue. The Marcellus
Shale formation underlays the entire west of
Hudson watershed, the entire area. This formation
is also one of the location with the thickest
portions of this rock, making it particularly
attractive to drillers. And it's a
nonconventional source of rock. Traditional
natural gas formations have been done in areas
where there's salt domes, pockets of gas that
could be readily accessible by vertical drilling,
the gas would float to the surface.
Nonconventional rock is the gas is held very tight
in shale formations, and it's not released easily.
And the releasing of it requires hydraulic
fracturing to create fissures. Although the base

of the Marcellus Shale occurs about 3,000 to 7,000
feet below the surface, it still poses a risk to
our surface water supply. This is a quick
overview of the hydrofracturing process itself.
First there's a vertical well that's drilled down
to the target formation, in this case the
Marcellus Shale, and then from there, the
multidirectional drill drills, drilled in
different location directionally for thousands of
feet through this target formation, which is a
very tight shale gas. And it doesn't have natural
fissures, and gas does not naturally flow into the
collection system, into the drilling rig. So
what, what drillers have to do to allow the gas to
flow is first, after going down and drilling the
rig, putting the lines down, is they have to use
explosive charges to create holes in the casing in
the deep target formation, to blast holes. After
doing that, they add chemicals under high
pressure, mix largely water, but mixed with
chemicals of concern, and sand, and then at a high
pressure fissures are created in the rock. And
these fissures are held open by the sand that's
used as a prop inside the, to hold open these

fissures, to allow the gas to flow from the target 2 formation up to the surface, and requires large 3 quantities of water, from two to nine million 4 5 gallons is what we estimate in order to do this. And this entire operation, if combined inside the, 6 and there was perfect knowledge of the shale, and they were able to confine it inside the formation, 9 there might not be as much concern, but there's the risk that this could migrate to other 10 11 formations through naturally occurring fissures 12 and fractures in the rock, that occur in the 13 Catskills. And these are not all understood and 14 not all mapped. This is a picture shows a natural 15 gas development site, just showing the large 16 amounts of truck traffic and the industrial activity that would be required to develop the 17 18 site. Each site would require at least two to 19 five acres of disturbance, not including the 20 access roads that would be needed to be built to 21 reach there, and could result up to 500 to 800 22 truck trips, bringing chemicals, water, - -, and 23 two to nine million gallons of stimulation water 24 would have to be transported from elsewhere, that 25 poses a risk and it brings into question where

2	that water would come from. And although it's
3	mostly stimulation water, it is water itself, one
4	to five percent of the total volume of fluid used
5	are chemicals. And even after the gas, the
6	initial placement of production occurs, and the
7	development of the well occurs, there's still, on
8	average, about 15,000 gallons of water produced
9	at, on the site, that would have to be treated
10	long term. But this past, this past January, a
11	consultant was hired to really look into and
12	better inform New York City DEP on what the
13	impacts of natural gas really could be on the
14	watershed. DEP is well staffed with engineers
15	specializing in water. We were not well staffed
16	with petroleum engineers. And we thought it would
17	make sense for us to best understand what was
18	occurring, what the potential risks are, as we
19	develop our position on the issue. The assessment
20	focused on the potential impacts to water quality,
21	and had two components: a rapid impact
22	assessment, which is what I'm presenting today;
23	and a final assessment report, which will be
24	completed at the end of the year. In addition to
25	this, there's technical assistance as we prepare

2	our comments on the SGEIS. The rapid impact
3	report's been complete, the final impact
4	assessment report is due by the end of the year.
5	Regarding the DEC SGEIS, the JV has reviewed the
6	initial scope for that, provided comments. Once
7	the draft is released and it has been released,
8	the joint venture is working with us and DEP
9	staff, about 25 persons in total, to develop
10	comments. And we want to do a thorough a job as
11	possible, and we've asked for additional time to
12	allow us to do that. So, the rapid impact was
13	designed to provide us with basic information on
14	the potential impacts, it was notit was not
15	designed to really, to provide us, it was not
16	designed to be a policy statement, it was designed
17	to inform us on the facts surrounding natural gas
18	issues. And also allowed us to provide areas, or
19	identify areas, for further investigation. So we
20	looked at natural gas development throughout the
21	country, we looked at the regional hydrogeology
22	and the potential for water quality signature, how
23	we could identify if there were impacts as the
24	result of natural gas drilling to occur. We
25	looked at drilling data we could find, and with as

much information as possible as we could find on 2 fracturing fluids, and we looked at issues in 3 other states and regulations in other states; and 4 5 also focused on DEP's significant infrastructure in the Catskills that could be affected by this 6 activity. And the findings of our analysis, that every activity associated with natural gas 9 drilling involves some risk to the water supply, I 10 don't think that's any surprise. Many are similar 11 to risks at construction sites, but the chemical 12 and waste water risks are really unique to this 13 industry, and something we've never seen before in 14 the watershed. And also I think a logical 15 conclusion is the level of impacts in the watershed would be related to the magnitude of 16 17 natural gas development. One or two gas rigs in 18 the watershed may not have a measureable impact on 19 the City's water supply, but the history of the 20 industry is to go into an area and develop it 21 rapidly and as quickly as possible. And that's a 22 good business practice in terms of economic, as 23 economically as possible to extract the resource and deliver it to the customer. That is what is 24 25 one of the greatest concerns we have, is the

possible rate that this could occur. The photo
here is of a natural gas formation, not a
conventional formation, in Louisiana, where
development has occurred recently. And what you
see are a number of drilling pads located
throughout this countryside. And you can get an
idea of the density of development. And this is,
this appears in Louisiana to be a non-forested
area. Maybe that's not a big deal in Louisiana,
but the New York City watershed is 78 percent
forested, and this could be a significant change
in the land uses in the watershed that could have
an impact. The graphic below gives an idea of
what is used in the fracturing fluid. It's
largely water, and then as a small portion, about
two to three percent, is fracturing chemicals,
which consist largely of an acid; and then a
number of other that some of them are food grade
chemicals, such as xanthan gum, but many of them
are toxic chemicals, heavy metals and biocides
that pose a great concern to us in the fate of
this fluid; whether it migrates out from the
drilling site or eventually impacts the water
supply. We also looked at the possible impacts

2	that this activity could have on water quantity.
3	And withdrawals, this activity is going to require
4	a large quantity of water to do the hydraulic
5	fracturing. Where that water comes from and when
6	it's extracted could have direct operational
7	impacts on our water supply. Particularly in the
8	Esopus Creek, it could impact our operations
9	directly, where we have flow requirements in the
10	creek, concerning our diversion from Schoharie
11	Reservoir to Ashokan Reservoir, that could require
12	us to operate in a way we may not operate and
13	reallocate water supplies. And in the Delaware
14	Basin, there's recently an application put forth
15	by Chesapeake Appalachia to extract water directly
16	from the west branch of the Delaware, that if
17	approved could've directly required New York City
18	to make up the difference in the extraction in
19	terms of releases from our reservoir. In the
20	Catskill Watershed, there is no regulations in
21	place concerning allocations of water for this
22	activity. In the Delaware Basin, the Delaware
23	River Basin Commission has authority, and there is
24	a regulating mechanism in place. And I'm pleased
25	to say that within the past two days Chesapeake

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has withdrawn their application to the Delaware

River Basin Commission [applause] to take water

directly out of the Delaware. We're very happy,

we're very happy with that news.

CHAIRPERSON GENNARO: So are we.

PAUL RUSH: I can tell. Other highlights of the rapid impact assessment, we looked through geologic records, and when the Board of Water Supply constructed the water system in the 1900s through the 1960s, they took, they went through painstaking detail to understand the geology, where our tunnels, where our dams would go. We've reviewed these records, and other information available, to understand the potential impacts that could occur on infrastructure. what we found is that hydraulic fracturing and drilling in close proximity to critical New York City infrastructure, could lead to perpetual structural impacts. And of particular concern are our tunnels. And our tunnels to transmit water to New York City do not all go through the New York City Watershed, they go outside of the New York City Watershed. One tunnel in particular, the West Delaware Tunnel, passes very close to, not

far away from the Millennium Pipeline, though the
town of Hancock, where there have actually been
applications already prepared and submitted to
DEC, for drilling. And getting protections to
ensure even outside the watershed that our
infrastructure is protected, it is very important
to us. As these tunnels were constructed, the
West Delaware Tunnel, there was actually natural
gas detected in the tunnel during construction.
It does not pass through the Marcellus Shale, but
there is apparently a connectivity to some of that
gas bearing formation that was identified during
the construction time. So we are very concerned
about that activity that's outside the watershed.
To give an overview of this presentation, this is
a picture we normally do not use in DEP
presentations, a map of the entire United States.
But it gives an idea of the different shale plays,
the unconventional plays, and plays are areas
where natural gas can be developed in the United
States, showing that not only does the Marcellus
Formation exist underneath our watershed, there's
also a formation known as the Utica Shale that
could be a potential for interest later on. Right

2	now drillers are interested in Marcellus, but down
3	the road there's another formation that they may
4	target. A rapid impact assessanalysis looked at
5	some case studies to understand what has happened
6	elsewhere. We looked at eight states, looking at
7	formations where shale existed, similar to
8	Marcellus Shale. And we found that different
9	failures occurred with every activity associated
10	with drilling. And I think this is no surprise,
11	human error was a leading cause of problems, when
12	a cause was determined. Systematic failures
13	generally were related to the lack of regulations,
14	such as using unlined waste water pits, or the
15	lack of enforcement of regulations. Many states
16	have recently revised during the process of
17	revising their regulations. The final impact
18	assessment which we're in the process of working
19	on right now, will consist of some specific
20	technical memos concerning our infrastructure,
21	which I highlighted previously. Some analysis of
22	some "what if" scenarios, what the risk is to the
23	watershed, in terms of the quality of the supply
24	and the quantity of the supply. And we plan on
25	having this document geared to a nontechnical

audience and have a brief synopsis of each
component so there's good understanding by DEP and
that the public can understand this as well. The
conclusions of the rapid impact assessment: the
site preparation on the surface is likely increase
erosion and runoff into the reservoirs; the
changing of characteristics by this activity
through multiple drilling locations, this is not a
preferred use as compared to forests that largely
exist in the watershed. Also, the well bore
itself, by drilling through these formations, can
allow a conduit for previously isolated
contaminants to flow to the shallow ground water
or surface water from deep formations. We're
finding that there's also naturally occurring
radioactive matter in some of the deep formations
that are much older than the surface formations.
The water in these formations are also quite
saline, and it's not water that you would like to
drink, and we're concerned about the migration
about that through the conduits that would be
created. The stimulation of the well through the
fracking introduces hazardous chemicals into the
watershed, as we mentioned earlier. Just the

introduction poses a risk. The water withdrawals 2 for hydrofracking will have or could have direct 3 4 water supply operational impacts, immediate. 5 if the scale of this occurs as it may occur, these 6 impacts could be significant. Plus, the hydrofracking process itself creates large volumes of industrial waste water that cannot be 9 effectively processed by conventional treatment. The plants don't exist right now to handle this, 10 11 and that's an issue that would have to be resolved 12 even if this activity occurred in someone else's 13 watershed. Our next steps, you know, the rapid 14 impact assessment has provided with an overview of 15 what the potential impacts are, and this work in 16 supports a level of concern about the potential 17 water supply impacts that we've highlighted. 18 what we're going to do now is focus our remaining 19 work on what the inherent uncertainties are, and 20 the risk to DEP, and to the water supply of the 21 City of New York. One of the areas I highlighted 22 is the buffer distance around our aqueducts and 23 facilities, which extends outside of the New York 24 City watershed. I have a few slides just to show, 25 if you still have a little bit of time, just to

2	show a drilling rig where we did a site visit,
3	just south of Elmira in Bradford County,
4	Pennsylvania. We had DEP staff and our consultant
5	go out there. This is the Judd Well under
6	construction, typical drilling rig, similar to
7	what's been used for years, which allows the
8	lifting of large pieces of pipe and drilling
9	equipment to go to deep elevations, or deep
10	depths. This is the drilling bore, with the drill
11	bit going down into the well. This is a mud pit.
12	Mud pits are used for different things, but this
13	mud pit is used to recycle water on site.
14	Bentonite clay is used as a lubricant. The
15	driller's economic interest is, interest in
16	recycling as much water as possible, and this is
17	where he, where the water, the driller puts the
18	water to process it to recycle. It is then
19	recycled through extracting equipment. The
20	impact, they have to take certain measures to deal
21	with storm water and erosion control, and here
22	they've built berms all around the site. But
23	there's a large amount of equipment and chemicals
24	that are brought to these sites that would not
25	exist otherwise in the watershed, that pose risks.

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So this is an industrial activity in the watershed, which we have not seen before, and we have concerns. Even after the well goes into production, the product that comes out, the natural gas, has to be dehydrated and there's produced waste water that needs to be stored on site and then transported elsewhere for treatment. So even after the initial production, this is an issue that goes on and on as long as the wells are in production. And in addition to that, there's a need to transmit this gas to consumers, and which requires the construction of pipelines to reach the larger transmission lines, which have impacts as well. And that concludes my presentation, pending your questions.

CHAIRPERSON GENNARO: Well, my

first--[applause] yes, please, I will certainly

allow that. My first response is thank you.

Thank you, Mr. Rush, for this comprehensive

presentation. I knew it was something that,

notwithstanding its length, I certainly wanted to

allow, because of all the good information that it

has brought forward to all the people here. And

let me pose some of my own questions. Oh, and

that you can discuss that.

2	STEVE LAWITTS: We have been,
3	we're, as a general statement, we are in nearly
4	constant communication with both DEC and the New
5	York State Department of Health, on a number of
6	issues affecting DEP, both in terms of drinking
7	water and waste water. But apart from the more
8	formal communications, the letter I sent to DEC
9	Commissioner Grannis on September 25 th four weeks
10	ago, four weeks ago today, the letter that we sent
11	to DEC immediately following their release
12	CHAIRPERSON GENNARO: Right.

Environmental Impact Statement, that was the letter that specifically requested a 45 day extension until January 15th, to submit comments. And discussions at the staff level at the State Department of Health about our need to have them involved in assessing the health risks associated with natural gas drilling in the watershed. We have not, there hasn't been a lot of feedback from the state.

CHAIRPERSON GENNARO: Right, right.

And are you at all sanguine that the State

Department of Health as the, you know, water

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quality regulator, the ultimate water quality
regulator in New York State, but also an entity
that is not lead agency in this process with
regard to the whole EIS, are you sanguine about
their willingness to play some kind of productive
role along the lines that DEP has indicated that
they should?

STEVE LAWITTS: Well, we're very concerned, Mr. Chair, that the State Department of Health be very active in addressing our concerns, and the concerns of the nine million people who consume our water, as this environmental review process goes forward. As we testified, and I think as you already alluded to, Mr. Chair, the State Department of Health, while not the lead agency in this environmental review process, is the lead agency in effect for overseeing our compliance with all of the watershed protection programs that have been in place since 1997, to avoid filtration, to avoid that expenditure of \$10 billion dollars, plus \$100 million dollars a hear. And it, so we, as the chief enforcer of our compliance with the filtration avoidance, we feel it's critical for the State Department of Health

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 43
2	to weigh in on
3	CHAIRPERSON GENNARO: Right.
4	STEVE LAWITTS:on the health
5	risks. It seems
6	CHAIRPERSON GENNARO: You've asked
7	them to do that.
8	STEVE LAWITTS: It seems to us
9	that, you know, on thethere's almost 180 degrees
10	difference between the goals that we have, under
11	the filtration avoidance. For instance,
12	purchasing thousands of acres
13	CHAIRPERSON GENNARO: Right.
14	STEVE LAWITTS:of land from
15	willing sellers, in order to keep that land, as
16	Paul Rush indicated, forest-like and pristine, to
17	have that as a specific goal. And as you know,
18	Mr. Chair, and
19	CHAIRPERSON GENNARO: Sure, sure.
20	STEVE LAWITTS:as you said
21	specifically, costing \$241 million to further
22	advance the land acquisition, to have that as a
23	goal on the one hand, and then to open that very
24	same land up to drilling and all of the vehicles
25	and construction equipment, and chemicals, and

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2 holding tanks, and everything else that we just 3 showed you, goes with natural gas drilling.

snowed you, goes with natural gas drilling.

CHAIRPERSON GENNARO: Sure. And have they, that is the State Department of Health, formally declined to involve itself in a significant way? Or they are just, you know, contemplating your request for them to do so?

STEVE LAWITTS: I would say at this point they're in a contemplation mode. [laughter] They're contemplative.

CHAIRPERSON GENNARO: Right. And I'd like to also point out that we're joined by Council Member Crowley from Queens, a member of the Committee, pleasure to have Liz with us today. And in the absence of the State stepping forward and in some, you know, reasonable way, trying to do all they should do, this is the State Department of Health, as the custodians for the State's drinking water quality, would it make any sense for the City on its own to endeavor to commence watershed rulemaking that would lay out protective measures for the watershed as DEP and the City have the statutory right to do; however, we all know that such rulemaking would have to go

2	past the State for its, for its muster. I'm just
3	trying to think tactically and, you know, with
4	some kind of strategic view here, that DEP has
5	done the right thing in asking the State
6	Department of Health to come into the process, to
7	play its, to play a forceful role as the ultimate
8	water quality regulator, or drinking water quality
9	regulator in the State, and in them failing to do
10	that, for the City to essentially do a rulemaking
11	that would withdraw that rulemaking, you know,
12	into the Department of Health's core, saying "We
13	asked you to come in, we asked you to do
14	something, you didn't do something, so we did
15	something to try to protect our water supply. And
16	now you folks have to, in making an assessment of
17	the City's rule maker, making, it'd be up to them
18	to make the case that the City's rules that are
19	put, that it would put forward in the face of this
20	threat, somehow are not needed. And that would be
21	a case that they would, not that I'm an expert on
22	the process, but they would have to give the
23	reasons for stating why such rulemaking by the
24	City is not necessary, which would kind of squeeze
25	them a little bit. And put them in this

already, is protection of the water, plain and

simple. And we will do whatever we have to do to

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protect the water, and that includes exploring all
legal options available to us, if we don't feel
that the State at the end of this environmental
review process, has imposed sufficient protections
of the watershed. And since the State Department
of Health has not yet formally indicated its
involvement in the study that we've been
requesting them to do, it underscores all the more
our need to have this extension of time until at
least the middle of January, so that we can use
the more detailed results from the final phase of
our consultant effort, to produce a comprehensive
assessment of the potential health risks of
natural gas drilling, if the State Department of
Health, especially if the State Department of
Health, doesn't participate as fully as we need
them to. In terms of our promulgating regulations
in the watershed, we can, of course, we can
promulgate stronger protections and criteria. We
cannot outright ban a particular activity, so our
challenge will be working within the limitations
we have to promulgate regulations that would
provide the strongest possible protections.
CHAIRPERSON GENNARO: I see. So,

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COUNCIL MEMBER RECCHIA: So, you're

3 talking about like the forest and the trees.

STEVE LAWITTS: If you can imagine this scene being substituted for forest, having the land dotted by dozens of drill sites. But more, of more concern than the visual impact, of course, is construction equipment. I mean, turning the forest into active construction areas, constructing roads, constructing drill pads, wells; the contamination potential from the hydrofracturing process; the injection of the toxic chemicals below the surface. The, as Deputy Commissioner Rush indicated, the risk that comes from undocumented fishers below the surface, to bring contaminants that may already be below the surface up to the surface. We talked about radiological concerns, and we--concerns about water quantity, because of the massive quantities of water required for the hydrofracturing process. And we touched upon human error as being the leading cause in accidents that have happened in other hydrofracturing drill sites.

COUNCIL MEMBER RECCHIA: Those accidents caused to contaminate the water?

STEVE LAWITTS: They can cause
contamination of the water, they could causethey
could destroy portions of our infrastructure. We
have our two aqueducts, our Catskill and Delaware
aqueduct, and the Delaware aqueduct is actually
several, you know, several long tunnels, hundreds
of feet below the surface.

COUNCIL MEMBER RECCHIA: Well, that's, yeah, I was, that was going to be my next question.

STEVE LAWITTS: And--And just, if the Council can imagine, and we have an example right here in the City, that several times a year water mains are broken by accident because contractors working on the street accidentally drill through a water main, a water main which lies only four or five feet below the surface, that the contractor should know is there. There's that same potential for human error to drill through one of our tunnels hundreds of feet below the ground.

COUNCIL MEMBER RECCHIA: And that's the Western Delaware Tunnel?

25 STEVE LAWITTS: The Delaware

COMMITTEE ON ENVIRONMENTAL PROTECTION 51
Tunnel.
COUNCIL MEMBER RECCHIA: Delaware
Tunnel.
STEVE LAWITTS: And the Delaware
Tunnel
COUNCIL MEMBER RECCHIA: How far is
that from where they want to drill?
STEVE LAWITTS: It's underneath.
COUNCIL MEMBER RECCHIA: So they
want to go underneath our tunnel
STEVE LAWITTS: Our entire west of
Hudson Watershed lies on top of the Marcellus
Shale.
COUNCIL MEMBER RECCHIA: Okay,
that'sso they want to go underneath
STEVE LAWITTS: And the Delaware
Tunnel and the tunnels that feed into it
collectively supply the City with 50 percent of
its drinking water on average every day. So,
somewhere on the order of 500 million gallons a
day
COUNCIL MEMBER RECCHIA: Okay,
thank you.
STEVE LAWITTS:are at risk.

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 52
2	CHAIRPERSON GENNARO: Thank you
3	STEVE LAWITTS: Oh, I'm sorry, one
4	more area of risk
5	CHAIRPERSON GENNARO: Sure.
6	STEVE LAWITTS: Iturbidity, which
7	is, it's a measure of water quality, and it's one
8	on which we're highly regulated, it's cloudiness
9	in the water, and we go to great lengths and
10	expense to minimize the amount of cloudiness in
11	the water. The more activity, the more drilling
12	activity that occurs in the watershed
13	COUNCIL MEMBER RECCHIA: The more
14	cloudy it gets.
15	STEVE LAWITTS: Yeah, the more
16	runoff
17	COUNCIL MEMBER RECCHIA:runoff
18	STEVE LAWITTS:is potential and
19	turbidity, and that causes violations of drinking
20	water regulations.
21	COUNCIL MEMBER RECCHIA: Thank you.
22	CHAIRPERSON GENNARO: Thank you.
23	Thank you, Council Member Recchia. Andone of
24	the things that we're faced with is the stark
25	difference between the findings of, sort of the

ongoing findings of the DEP consultant study, and those consultants that have been employed regarding the DEP, that have essentially dismissed and, you know, minimized the concerns. And is part of your effort to take a look at some of those findings that have come out from the State, you know, DEC consultant, and essentially challenge them, or you know, debunk them, or whatever the appropriate term would be. Is that, is that something we're seeking to do?

exactly the challenge, Mr. Chair. The draft of environmental impact statement and the supporting reports are approximately 1,000 pages of, of materials, that we feel it's important for us to go through all relevant pages in detail, and to make sure that they provide sufficient protection to the watershed. As we had indicated in the testimony, while, to the extent we've been able to review the draft or portions of the draft, and it's, it is a monumental effort to do that, and as Deputy Commissioner Rush had said, and this bears repeating: we have more than 25 individuals working to analyze the draft environmental impact

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statement. Those 1,000 pages between consultant
staff and in-house staff, our in-house, we have
considerable in-house expertise, as we testified
in water quality. We have much less in terms of
the specifics of this type of natural gas
extraction, so we need to integrate the knowledge
we have with the knowledge we're getting from the
consultants. We have 25 people reviewing the
1,000 pages. We need, we need that additional
time. And we, we know from, we believe, from our
review so far, for the relatively little time that
we've had this document, that there are specific
areas of concern that we do not see addressed to
our satisfaction in this document.

CHAIRPERSON GENNARO: Thank you.

STEVE LAWITTS: I'm sure we'll find

CHAIRPERSON GENNARO: Sure, sure.

No doubt about that. And just kind of thinking out loud here, when we were going through everything that we did, those of you in the room that were part of this process in the early 1990s, with the blue ribbon panel report that was put out that spoke to whether or not the City's watershed

would even be a candidate for filtration	
avoidance, and all of the yelling and screaming	
that went on to ultimately result in the, you	
know, 1997 MOA, and the FAD, the you know, federa	ιl
government was very much, of course, a, you know,	
part of that process. Now, of course, the role of	ıf
the overseer of the FAD has devolved to the State	<u>,</u>
and EPA is not as much a presence as they, you	
know, were once upon a time. And is there	
anything that we can do with regard to EPA and th	ıe
federal government that was so deeply invested, i	.t
seemedwell not it seemed, they were, they were	
deeply invested in working with us, you know, to	
some, to come to some sort of agreement, you know	7,
regarding the first FAD, regarding the second FAD).
And is there any way that they can be engaged to	
be, you know, voice of reason on this. I don't	
know whator, you know, how that would work. Bu	ιt
they were, you know, so invested once upon a time	<u>,</u>
in our success, with, you know, how do you do	
filtration avoidance in a watershed that has	
development in it. Like, is there a way to do	
that, they're involved in a very significant way.	
STEVE LAWITTS: Well, we	

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the beginning, we have invested over \$2 billion as

part of maintaining filtration avoidance. We feel

that natural gas drilling without very, very

robust protections in place, is moving in the

opposite direction that we've been moving for the

last twelve years.

CHAIRPERSON GENNARO: Right. And as you were speaking, something popped into my mind, and I put this no only to you Steve but to the other sort of legal environmental minds out there who are going to be testifying later, and I don't know if this really, you know, makes sense or not, and I would leave it to those, you know, smarter than I, and more legally knowledgeable than I, to make a determination. But you've reached out to the State Health Department, the ultimate entity that has like the keys to the FAD now, so to speak, and asked them to come forward to do an analysis, to do this and do that, to, you know, exercise their role as like the, you know, steward as our, the ultimate in drinking water quality steward, in the state. For their failure to kind of act on that, would that be grounds for some entity, or whatever, to petition the federal

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government to take primacy for the FAD back from the State to the federal government because the State Health Department has thereby kind of like dropped the ball. Again, that's a pretty big matzo ball for like a regulated entity [laughter] you know, to do, because if it works, it works; if it doesn't work, you know, I think there's going to be heck to pay. But I'm just trying to, you know, think out loud here, as to whether or not that could, you know, form the basis for us, whatever, to go back to the federal government and say that, you know, that you have primacy over the whole FAD, for, you know, all those many years. And you gave it over to the State, you trusted the State to do the right thing, and now on something so common sense we want them to come in and weigh in on this process, and the impact it's going to have on water quality. And they're silent on that, it's like, "Well, maybe we need some other entity to have primacy over the FAD, it should go back to the federal government." I don't know legally how that would work, who would do it, but there are many smart people sitting out here and I'm just trying to have a creative thought process

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2 here that can get us to where we want to be.

STEVE LAWITTS: Yeah, I think as a 3 general statement, Mr. Chair, that when a federal 4 5 agency like EPA delegates responsibility and authority for overseeing something like the 6 filtration avoidance to a state, it's with the expectation that the state will vigorously monitor 9 compliance with the terms of the filtration 10 avoidance, and maintaining the very superior water 11 quality that the New York City Watershed has. So, 12 if there was a belief that the state wasn't 13 adequately discharging its responsibilities under filtration avoidance determination or otherwise to 14 15 regulate drinking water quality in New York State, 16 then there certainly could be a call and an 17 underlying reason for primacy to shift back or to 18 revert to the federal government.

CHAIRPERSON GENNARO: Right. Okay, that's certainly some, you know, food for thought, and other people who are, you know, legally oriented who want to, who want to opine on that when they come testify.

STEVE LAWITTS: I'm sorry, if I could, and, Mr. Chair--

gratitude of this Chairman and this Committee and

this body, for the good work, Paul, that your
folks have done. I think this is, is a
presentation that, you know, should be used
throughout the country, as it's not only going to
benefit us in what we're trying to do here, but
throughout the country. I am very gratified that
you're here today. Very happy with all that
you're trying to do to protect the water quality
of the nine million people that, you know, drink
from the New York City's drinking water supply.
And I think your good work will spill over into
the rest of the state, and the rest of the
country. I'm, you know, happy to partner with the
Bloomberg Administration in a very cooperative and
constructive way to, you know, to make sense
prevail here. And if people want to show their
gratitude once again for the wonderful
presentation, I will certainly allow it.
[applause] So.

STEVE LAWITTS: Thank you. Thank you, Mr. Chair. And again, just I want to correct slightly something I'd said earlier when I was thanking you for your leadership on this effort for the last year, it's actually, I know, it's

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been well over a year-and-a-half, and I do really
appreciate the leadership you've taken. You've
been a very strong advocate of the City doing
everything it can to protect the watershed, and I
just want to commit to you that our--we have an
unwavering obligation and commitment to ensure
that there is no risk to the drinking water for

nine million state residents.

CHAIRPERSON GENNARO: Mazel tov. Okay, thank you. [applause] Thank you, thank Thank you, Steve. And Paul and the good you. team from DEP. Next we are very gratified to be, to hear from our next witness who has been a real champion on this issue. You know, he and his good staff have, you know, put together a document, this is months ago, that is required reading for everyone that has an interest in this very important matter. And that public official, that environmental champion is none other than our own Manhattan Borough President, Scott Stringer, who is gracing us with his presence. [cheers, applause] And the only advice I would have for Scott is when we have these press conferences and we're standing outside, and it is somewhat cold

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that he never wears a coat. And I'm always wearing a coat. But I'm older than him, so I guess maybe I need the coat. [laughter] Or whatever. And but Mr. Borough President, I pleasure to have you here. I thank you for your, you know, great work, and consciousness raising that you've done on behalf of the people that you represent in Manhattan and by extension all people in New York City, and all people in New York State who are, you know, rightfully fearful of what drilling could mean for the precious water that we drink. And with that said, you are most welcome to be here now and any time as we fight this battle. You've been there every step of the way. And I welcome you and you can commence with your good testimony.

SCOTT STRINGER: Well, thank you Chairman Gennaro, you're actually way too kind, and I thank you. The reality is that being able to work with you when your longtime leadership on this issue has given all of us the opportunity to rally around the issues that you actually raise when nobody would listen. And I think this hearing today and the work that you've done is a

Supplemental Generic Environmental Impact
Statement provides inadequate environmental health
and economic protection for the City of New York.
I'm going to submit additional testimony on the
technical merits of the SGEIS at the Department of
Environmental Conservation Hearing on November 10,
2009; however, I believe there are some important
details that simply can't wait until that time,
and I'm really glad that you had the foresight to
hold this hearing. The SGEIS takes a
disappointing and reckless position on the
protection of the Catskill/Delaware Watershed,
exempting less than one-third of the land in the
watershed from hydraulic fracturing and permitting
the introduction of toxic industrial byproducts
produced by gas and oil drilling in an area that
provides New York City with 90 percent of its
unfiltered water supply. Earlier this year, as
you mentioned, my office released uncalculated
risk, a report that documented extensive
environmental degradation connected to hydraulic
fracturing, including over two dozen leaks,
spills, contaminations, and explosions in nine
different states. If we allow hydraulic

fracturing in the Catskill/Delaware Watershed, an
accident adjacent to New York City's unfiltered
water supply could introduce the threat of grave
human health consequences. I am shocked that the
DEC would even contemplate the potential exposure
of New York City [cheers, applause] That the DEC
would even contemplate the potential exposure of
New York City's unfiltered water supply to the
contaminants and carcinogenic chemicals used for
hydraulic fracturing. If the environmental and
human health consequences of the DEC's proposal to
allow hydraulic fracturing are not reason enough
for an explicit ban on fracturing in the
Catskill/Delaware Watershed, the long term
economic toll that drilling would cause must be
seriously considered. In July 2007, the City and
State reached an agreement on a filtration
avoidance determination with the U.S.
Environmental Protection Agency, to prevent the
construction of a water filtration plant and
maintain New York City's water supply in its
natural, unfiltered state. Maintaining the
filtration avoidance determination is not cheap.
The City has already sunk \$168 million into the

2	acquisition of some 70,000 acres of land and has
3	pledged another \$300 million over the next ten
4	years for additional acquisitions. On top of
5	that, the City pays over \$100 million in annual
6	property taxes on this land. The key to the EPA's
7	filtration avoidance determination was the fact
8	that the State's plans for land acquisition meant
9	that a growing amount of land would be unavailable
10	for any kind of private development. And now,
11	today, we're talking about allowing natural gas
12	drilling over the remaining land in the watershed
13	that is not publicly owned. Not only would this
14	be a major reversal to a longstanding policy that
15	New York State just reaffirmed two years ago, it
16	would mean that a repeal of New York City's
17	filtration avoidance determination by the EPA upon
18	its expiration would be a near certainty.
19	Building a water filtration facility of the kind
20	we would need to combat the damage done to the
21	water by hydraulic fracturing, would cost an
22	estimated \$10 to \$20 billion. I want to say that
23	again: \$10 to \$20 billion. On top of that, the
24	Rand Corporation has estimated an annual cost of
25	\$300 million for the maintenance and upkeep of

such a facility. When we add all these numbers	
up, even the most optimistic, long term	
projections for the amount of tax revenue	
generated by hydraulic fracturing would pale in	
comparison to the future cost that the City and	
State should have to bear if a new water	
filtration facility, must be constructed. With	
all these factors in mind, I am making the	
following calls to action. First, the DEC should	
extend the comment period on the draft SGEIS from	
60 days to 120 days, and they should say it now.	
[applause] Second, I want to join with you,	
Councilman, to urge every person at this hearing	
to join us at the DEC's public hearing on Novembe	r
10, 2009. And finally, I call on the good	
Governor and the DEC to make an immediate	
modification to the SGEIS and explicitly,	
explicitly ban hydraulic fracturing in the	
Catskill/Delaware Watershed. [cheers, applause]	
The choice is simple: we either correct this	
error and ban drilling now, or soon enough the	
officials entrusted with protecting our water, ou	r
environment, will be asked to explain why they	
were asleep at the switch when it mattered the	

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most. I want to thank you again Council Member

Gennaro for the opportunity to testify on what I

believe is the most important environmental issue

this City has faced in the last decade. And I

look forward to working together with you and

members of the Council to kill the drill so there

will never be a spill. Thank you very much.

[cheers, applause]

CHAIRPERSON GENNARO: Well. Thank you, Borough President Stringer, you've been a real champion in trying to raise public consciousness about this very important issue. And we are really having an impact, I mean, you saw what, you know, Chesapeake Energy did with regard to withdrawing their application to take water from the Delaware. You know, certainly the kind of movement, the kind of, you know, zeitgeist that we're, that we're generating here is, you know, clearly having an impact. We've only just begun. You know, your great efforts in turning out people in your home borough of Manhattan are really going to, you know, give the State regulators something to, you know, think about long and hard. When they, you know, have their

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 70
2	hearing here on November 10 th , and they don't leave
3	the room until November 11 th
4	SCOTT STRINGER: [laughs]
5	CHAIRPERSON GENNARO:which is,
6	which if Scott has anything to do with it, that's
7	exactly what's going to happen. So, thank you,
8	thank you Borough President Stringer for your
9	SCOTT STRINGER: Thank you.
LO	CHAIRPERSON GENNARO:great
11	efforts on this, and we look forward to working
12	until we do just what you said here on the paper.
L3	SCOTT STRINGER: Thank you.
L4	CHAIRPERSON GENNARO: Okay, okay.
15	SCOTT STRINGER: Thank you very
L6	CHAIRPERSON GENNARO: Which was,
L7	yeah, which was "Kill the drill so we don't have
18	to spill," it's a whole poem, a whole thing.
L9	SCOTT STRINGER: "Kill the drill so
20	there's no spill."
21	CHAIRPERSON GENNARO: Right,
22	correct. I'm for that, I'm for that. [applause]
23	Thank you, Borough President Stringer. [break in
24	audio, pause] Okay, we're just doing a little
25	housekeeping up here. And we have the United

States Geological Survey in the house. And I
think it's appropriate that federal government is
represented. We bring them forward. And then we
have some brief statements that are going to be
put forward by some other City elected officials.
These will be brief statements, and then we'll go
on to the environmental panels, and other thing.
We'll try to move it along as quickly as possible.
But I would like to welcome John H. Williams of
the USGS. Which one is John? Okay, John, okay.
And being a geologist myself, I welcome you. You
know, geologist who, geologists, and perhaps we
could get together like over a binary phase
diagram and get that, you know, find the eutectic
point. You think we could do that? Okay. And
so, Mr. Williams, thank you for being here on
behalf of the USGS. I'll ask the Counsel to swear
in the panel, and then you can commence with your
good testimony.

COUNSEL TO THE COMMITTEE:

Gentlemen, would you please raise your right hands. Do you swear or affirm to tell the truth, the whole truth and nothing but the truth today?

CHAIRPERSON GENNARO: Thank you.

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now.

If you could just make sure you microphone is on and then state your name for the record. And you have to make sure that the microphone is on, and have it right by your mouth, just like mine is, so everybody can hear you clearly. Right, try it

JOHN WILLIAMS: Thank you. Мy name's John Williams, a hydrologist with the U.S. Geological Survey. And with me is Steve Wolcott, also of the U.S. Geological Survey. The USGS appreciates the opportunity to provide comments here today. Gas development in the Marcellus, Utica and other organic black red shales in New York will involve horizontal drilling and high volume hydraulic fracturing. The draft Supplemental Generic Environmental Impact Statement proposes many critical measures to help minimize the impact of shale gas development on the water resources of the State. However, a number of these measures need to be more clearly defined or require further evaluation. On site burial of drill cuttings at shale gas development sites, which is allowable under the draft, if oil based drilling mud is not used, should be

carefully reconsidered. According to Lash
[phonetic] and of 2008, pyrite is abundant in
the high total organic carbon base intervals of
the Marcellus Shales. Oxidation and leaching of
pyritic shale produces an acidic, metals rich
discharge commonly referred to as AMD, or acid
mine drainage. A multi-horizontal well site will
generate 100 to 500 times the volume of acid mind
drainage producing pyritic shale cuttings, than
that would be generated at a single vertical well
site. If these pyritic shale drill cuttings are
left on site, attempts for future surface and
ground water contamination is significant.
Removal and disposal of all cuttings at an
approved landfill would be the preferred approach.
In the Marcellus Shale play area, freshwater
occurs in the fractured shale and sandstone of
Upper Devonian age. A review of gas exploration
well records suggests that freshwater circulates
in the fractured bedrocks to depths of nearly 800
feet below land surface. An assumed freshwater
aquifer depth of 850 feet as proposed in the
draft, appears reasonable for the Marcellus play
area; installation of surface casing and cementing

this casing to land surface to protect freshwater
aquifers at this depth is a sound approach. As
proposed in the draft, also cementing the
production casing to the land surface, will
provide needed additional protection, requiring
the collection of cement bond logs for each casing
strings will help detect any uncemented annular
spaces or gaps that may provide pathways for
saltwater and/or gas migration. Mill scale should
be sandblasted from casings to ensure good quality
cement bond logs. The draft indicates the surface
casing should not extend into zones known to
contain measurable quantities of shallow gas.
Shallow saltwater and gas have been penetrated in
the Upper Devonian bedrock above the Marcellus
Shale in some areas. It is not clear from the
draft how casing, cementing and venting
requirements will be modified to deal with these
conditions. Completion records for most gas
exploration wells provide little or no information
on aquifer conditions above the targeted gas
horizon. This lack of reporting results in a huge
loss of information that would be useful in
understanding and protecting the State's

2	groundwater resources. The draft does little
3	rectify the situation. Completion forms that
4	require recording of water quality and quantity
5	with depth, would be beneficial. Surface and
6	groundwater are a single resource. Upland
7	tributaries are particularly susceptible to
8	impacts with surface and groundwater withdrawals
9	under low flow conditions. Aquifer testing
10	procedures to evaluate impacts of groundwater
11	withdrawals for frack water supply in areas
12	outside the Susquehanna River basin are not
13	clearly defined in the draft. The past life flow
14	limitations of surface water withdrawal is based
15	on drainage area proposed in the draft, appear
16	reasonable as a first cut method; however, a more
17	rigorous method should be developed based on a
18	regional, systematic, low flow analysis with a
19	variable stream flow data. The cumulative impacts
20	of multiple withdrawals along the stream course is
21	not addressed. Nor is how will these withdrawals
22	be monitored, reported or regulated as they are in
23	the Susquehanna and Delaware River basin. The
24	flow back water from hydraulic fracturing, you get
25	about 20 percent of the water that you put down to

fracture the shale, comes back to the surface, has
been shown to contain elevated dissolved solids,
chlorides, barium, and other heavy metals, and
radio isotopes. Use of tanks rather than surface
impoundments for containment of all fracking
fluids, and the flow back water, will help to
minimize release of fracking fluids, chemicals and
flow back's contaminant at the site. The
treatment and ultimate disposal of the flow back
water continues to be an unresolved issue of
concern. Potential use of public water, waste
water treatment plants as a treatment option for
these fluids, needs to be thoroughly researched
before it's considered as an option. The natural
groundwater above the aquifers overlying the
Marcellus and Yucca play areas is highly
variables. Concentrations of contaminants such as
chlorides and radio isotopes vary by two orders of
magnitude in the water sampled from water wells.
The water quality sampling of private water wells
in the vicinity of gas exploration wells prior to
development of falling, drilling and hydraulic
fracturing is proposed in the draft. This water
well sampling program is in the best interests of

both the private well owners and the gas	
development companies, and it is a good approach	
to determine short term, site specific impacts on	
the existing groundwater use sites. However, the	
water well testing program does not address any	
longer term, cumulative impacts to the groundwater	-
resources. Water quality sampling is considered	
complete one year after the last well at a multi-	
well site is drilled and fracked, if a problem is	
not detected. Also, if there are no water wells	
within a half mile of the drilling site, or if	
permission to sample a well within this radius is	
not granted, it appears that no groundwater	
monitoring at all will be undertaken. A multiyear	-
program involving sampling of existing wells	
and/or newly installed monitoring wells, would be	
needed to detect potential impacts such as a	
gradual regional increase of chlorides and methane	ž
in the groundwater. Surface water quality	
monitoring is not considered in the draft, other	
than for storm water, but should be part of an	
encompassing water resource monitoring program.	
Thank you.	

CHAIRPERSON GENNARO: Thank you,

2	have to go on to make sure that everything was, is
3	complied with, would be a, you know, monumental,
4	you know, regulatory task. Right? It's one thing
5	to set out these various standards, and even if
6	they were to make all of these corrections and
7	provide for the types of, for everything that you
8	put forward in this document, it would be a
9	herculean effort on the part of state regulators
10	to make sure that everyone did everything that's
11	outlined here. And so, the point that I guess
12	that I'm making to myself, is just the tenuous
13	nature how any of this could ever work within an
14	unfiltered water supply, with all of the rigorous
15	monitoring that would have to go on, everyoneAnd
16	it would have to be 100 percent foolproof and
17	nothing every is. And I'm just pleased that the
18	USGS is, you know, looking out for our water
19	quality by sinking in a lot of time to do this,
20	you know, comprehensive technical analysis of the
21	problems in the State and the City. Yes, and I
22	thank the USGS, generally, and thank you to you
23	specifically for the time that you put forward to
24	bring this very important piece of scholarship to
25	the table. And that we'll, and I'm grateful to

resource development in New York State.

Specifically, the DSGEIS deems phased permitting
not practical or necessary, citing DEC's inability
to predict the number of wells which will be
drilled, and its consequent inability to predict
regional cumulative impacts. Many natural
resources and environmental authorities suggest
DEC control for both of theses unknowns, by
implementing an dynamic phased permitting plan
that accounts for unused permits and changing
cumulative impacts. They argue that initiative
drilling in the Marcellus Shale at a relatively
slow and steady rate, would serve to allay
concerns that DEC does not have the staff and
resources to properly review and permit, review
permit applications, inspect all sites and oversee
drilling operations. It would also enable DEC to
ensure that existing water, waster water treatment
facilities have sufficient capacity to receive and
process the enormous quantities of waster water
that will inevitably be produced by the industry.
I urge DEC to reconsider this alternative.
Lastly, I emphatically believe that the public
comment period for the DSGEIS is insufficient. An
803 page document analyzing what is arguably the

most significant encroachment of industry on our
natural environment, and threat to our public
health in decades, cannot be adequately digested
by the general public in only 60 days. [applause]
I join many of my colleagues in government and
environmental advocates in calling for another 45
to 60 days to review it. Many of my constituents
are deeply concerned about the impending gas
drilling, and they deserve an opportunity to fully
consider the issue and have their opinions heard.
I thank the Environmental Protection Committee of
the New York City Council, and in particular
Council Speaker Christine Quinn, and Chairperson
Gennaro for their leadership on this issue, and I
look for to continuing to work with you to ensure
that proposed drilling for natural gas in the
Marcellus Shale does not proceed without adequate
regulatory protections for our precious natural
resources." And I should specify, 'cause I
skipped over it, that includes a ban on drilling
in the watershed. Thank you.

CHAIRPERSON GENNARO: Thank you.

Thank you very much. [applause] And please give our best to Senator Dwayne.

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 84
2	JERROD CHESSOW: Of course.
3	CHAIRPERSON GENNARO: It's always a
4	pleasure to meet with him. And also from the
5	State, we have a representative of Deborah Glick,
6	who's a member of the State Assembly, who also has
7	stood with us on various occasions, to speak out
8	on this issue. We have, looks like Molly Bidal
9	[phonetic].
10	MOLLY BIDAL: Correct.
11	CHAIRPERSON GENNARO: Okay. Who's
12	going to speak on behalf of Deborah Glick. And we
13	welcome her statement. Thank you so much for
14	being here.
15	MOLLY BIDAL: Thank you. Also, in
16	the interest of time, I think I'm going to
17	abbreviate a lot of what
18	CHAIRPERSON GENNARO: Sure.
19	MOLLY BIDAL:I was going to read
20	about the concerns about the environmental
21	concerns
22	CHAIRPERSON GENNARO: Sure.
23	MOLLY BIDAL:the large volumes
24	of water, toxic chemicals, I think we've heard
25	that all before, so I'll kind of skip to this.

"First, I greatly appreciate this opportunity to
testify on the issue of gas drilling in New York
State using horizontal drilling and hydraulic
fracturing. The draft's Supplement of the
GenericSGEIS poses numerous concerns which I
would like to address. First, my first concern
regards the comment period itself. It is
imperative that the DEC extend the comment period
to 180 days to allow everyone sufficient time to
review the draft report and offer their feedback.
In particular, those who will be directly impacted
by the activities the DEC intends to permit,
deserve an opportunity to weigh in on the draft
SGEIS. While I was pleased to see that the DEC
has scheduled four information hearings/sessions,
it is essential that these be treated as full
public hearings. Furthermore, more hearings need
to be scheduled in additional locations that are
reasonably accessible, so that all those who would
like to speak out on this issue have an
opportunity to do so." Turning to the next page.
"So, while I applaud the DEC for requiring energy
operators to disclose all the chemicals used in
hydraulic fracturing, which is a requirement that

2	has been resisted elsewhere, it is unclear how
3	that disclosure will impact an approval or a
4	rejection of a requested permit. The DEC has
5	stated that it would ensure that wells permitted
6	within the watershed be subject to stringent
7	review standard. This is, this assurance is
8	meaningless in the event of groundwater
9	contamination or a surface spill of waste water
10	tainted with toxic fracking fluid. The DEC's
11	proposal to test private water wells within 1,000
12	or 2,000 feet of a drill site prior to drilling to
13	provide baseline information and allow for ongoing
14	monitoring cannot guarantee that water will not
15	become contaminated. While it can be argued that
16	drilling can be safe, if there are enough
17	safeguards, these safeguards have to be site
18	specific. However, drilling in a watershed is not
19	acceptable. Although the vast majority of wells
20	proceed without incident, even a one percent
21	accident rate would be a catastrophic problem for
22	drinking water because fracking fluids are so
23	toxic. The rate of accidents need only to be very
24	small to contaminate a water system or a water
25	source, whether it's for drinking water or

2	environmental activity. Once these pollutants are
3	in the water, they are very hard to get out.
4	Standard filtration systems do no remove them, and
5	standard industrial toxic waste treatments, which
6	have never been done on a scale like this before,
7	are highly expensive and not 100 percent reliable.
8	While a final decision to open up the Marcellus
9	Shale watershed to natural gas drilling has yet to
10	be made, the draft SGEIS seems to claim that
11	drilling in the watershed can be done with
12	adequate safeguards for the environment. Given
13	the evidence from other locations where fracking
14	has occurred, I am highly doubtful of this. New
15	York City has spent millions of dollars to
16	purchase land in the watershed area to act as a
17	buffer to protect the watershed from harmful
18	runoff or development that could damage our water
19	supply. The watershed area represents only eight
20	percent of the area that is believed to contain
21	Marcellus Shale. To put at risk the water supply
22	for nine million people, to potentially waste
23	taxpayer investment in buffer lands, and to expose
24	taxpayers to the further expense of filtration or
25	remediation in the event of unanticipated

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contamination of the City's water supply, runs
counter to the premise of environmental

protection." Thank you.

CHAIRPERSON GENNARO: Thank you, thank you very much. [applause] Please give our best to Deborah, it was nice to see her a couple of weeks ago at Central Park Reservoir, when she stood with us, and on many occasions. Thank you. Oh, and we're joined by Council Member Bill de Blasio, a pleasure to have Bill with us here today. And okay, so we heard from the federal government, representatives of the State government, and now we have a representative of the Comptroller, Deputy Comptroller Marcia Van Wagner is here. We're grateful that the Comptroller is weighing on this critical issue, we're happy to have Deputy Comptroller Van Wagner here. We appreciate your presence here today.

MARCIA VAN WAGNER: Good afternoon,
Chairman Gennaro and members of the Committee on
Environmental Protection. I'm Marcia Van Wagner,
Deputy Comptroller for Budget, and I'm here
representing Comptroller William C. Thompson, Jr.,
at this hearing regarding the State Department of

Environmental Conservation's draft Supplemental
Generic Environmental Impact Statement, and the
proposed Council Resolution 1850 calling for a
prohibition on gas drilling in our City's
watershed. The New York City water system
provides about 1.2 billion gallons per day of
water to nine million people. Approximately 90
percent of this water arrives from the Catskill
and Delaware Watersheds in upstate New York, which
sit atop a section of the Marcellus Shale
Formation. The City, with the cooperation of the
State and local communities has already invested
hundreds of millions of dollars over the past
decades to protect the watersheds. In 2007, the
U.S. Environmental Protection Agency renewed the
City's filtration avoidance determination based on
the success that the City's efforts had achieved.
In the absence of the FAD, the City would need to
construct a filtration plant that could cost from
\$6 billion to \$10 billion, which would in turn
result in additional debt service expense of as
much as \$730 million per year. This increase in
debt service alone would require a 27 percent
increase in City water and sewer rates, even

before adding in the high cost of operating such a
facility. Comptroller Thompson is appalled that
the Department of Environmental Conservation's
Draft SGEIS would open access to the City's
watershed for hydraulic fracturing to extract
natural gas. Hydraulic fracturing is not
regulated under the Clean Water Act, and exposing
our water supply to the dangers of contamination
posed by this technology is highly irresponsible.
Comptroller Thompson expressed his concerns about
gas drilling in the watershed in 2008, in comment
submitted in the DSGEIS scoping process. Neither
the final scope nor the newly proposed SGEIS were
responsive to the fundamental concerns the
Comptroller and others raised. When the draft
SGEIS was released several weeks ago, the
Comptroller again stated his concerns and noted
that he had written to the Governor and DEC
emphasizing that the decision to drill so close to
our water supply must include the strictest
oversight to ensure that the millions of people
who rely on the region's water do not suffer ill
effects. It is not only drinking water that is at
risk. In Pennsylvania, where fracking has been

underway for some time, the State of Pennsylvania
has had to issue alerts at least three times in
the past year regarding the quality of water in
rivers into which waste water from natural gas
drilling has leached. The water has affected
aquatic life and is reported to have damaged
machinery, equipment and household appliances.
The existing water treatment plants in
Pennsylvania have not been able to handle the
volume and composition of the fracking fluid.
Similar if even more dire outcomes have been
recorded at fracking sites around the country.
The things that we know about fracking, that it
results in contaminated water supplies, invites
inevitable and devastating chemical spills, and
turns environmentally sensitive areas into
intensive industrial sites, must be paired with
the things that we do not know about fracking.
These include the undisclosed chemical compounds
used in the fracking process, and the long term
consequences of fracturing underground formations
and introducing chemicals into them. It is
important to note that while the SGEIS would
require some disclosure of additives used in the

fracking process, it is our understanding that it would not require drillers to disclose the specific chemicals used in those additives. For these reasons, the Comptroller wholeheartedly endorses Resolution 1850, and a ban on drilling for natural gas within the boundaries of the watershed of the New York City water supply. want to add that this testimony is on our website, at comptroller.nyc.gov, and I want to thank you very much for having us here today.

Thank you for being here. [applause] Thank you.

Thank you, Deputy Comptroller Van Wagner, for this very, very strong support and statement of the water quality for the people of the City of New York. Please give our best to the Comptroller and thank you once again for doing this great work.

We appreciate it very much. And we'll move now to our first environmental panel. [pause] Just trying to make a decision as to whether or not we move to like the dreaded clock, you know. Nobody likes the clock, I don't like the clock. Maybe if we're really lucky, and everyone, you know, tries to keep it short, maybe we could avoid doing the

clock, which I don't like to do. But I do have, I
do have an obligation to get people on, though.
So, I mean, it's kind of that back, it's kind of
that balance. And, you know, where we avoid the
clock, I think, is for peopleeven though they're
passionate, not to reiterate a lot of things we've
already heard. And that way, we could move
through, people can give their specific, you know,
value added to this conversation that perhaps
other people haven't, you know, brought forward.
And maybe we can avoid the clock and get everybody
on. And so, let's try and see, and see how it
goes, shall we? 'Cause I don't like the clock,
butso let's try it. So, we have the first, we
have a panel here, Dusty Horwitt of the
Environmental Working Group, who was here, who
came here from Washington. We're grateful to have
Dusty here. And Eric Goldstein from NRDC, and Jay
Simpson from River Keeper, will constitute the
first environmental panel. And Dusty we'll have
go first, 'cause you know, he has to catch a plane
or a train or some kind of conveyance back to
Washington. But made the trip up her just for us,
and we do certainly appreciate that. And if we

Τ	COMMITTEE ON ENVIRONMENTAL PROTECTION 94
2	can get Eric and Jay situated, and we'll swear in
3	the panel quickly and move to the good stuff.
4	Thank you all for being here, it's been a pleasure
5	to work with all of you in this very important
6	subject matter. I could go on all day about the
7	great value added that you folks and the
8	organizations that you work for have brought to
9	the table, but we want to get it going, so we'll
10	do the, we'll swear in the panel and then Dusty
11	you can proceed with your testimony, followed by
12	Eric and Jay.
13	COUNSEL TO THE COMMITTEE:
14	Gentlemen, please raise your right hands. Do you
15	swear or affirm to tell the truth, the whole truth
16	and nothing but the truth today?
17	CHAIRPERSON GENNARO: Okay. Okay,
18	give me Dusty's testimony here. We got a copy of
19	it here? Okay. Okay, Dusty, please state your
20	name for the record, andOh, you're going to
21	distill this, right?
22	DUSTY HORWITT: Absolutely.
23	CHAIRPERSON GENNARO: Okay, great,
24	okay.
25	DUSTY HORWITT: Great, thank you.

1	COMMITTEE ON ENVIRONMENTAL PROTECTION 95
2	CHAIRPERSON GENNARO: Okay.
3	DUSTY HORWITT: Thank you, Mr.
4	Chair
5	CHAIRPERSON GENNARO: Sure.
6	DUSTY HORWITT:for this
7	opportunity. We really appreciate your leadership
8	on this issue.
9	CHAIRPERSON GENNARO: Thank you for
10	coming all the way up here.
11	DUSTY HORWITT: Thank you. My
12	brother's getting married, so I have to make it
13	back to D.C. for the rehearsal, so
14	CHAIRPERSON GENNARO: Mazel tov,
15	the second time that word has been used at this
16	hearing. Okay.
17	DUSTY HORWITT: So, if you don't
18	mind, I'll keep my comments very short and then I
19	shall have to excuses myself. Thank you.
20	Environmental Working Group is a nonprofit
21	research and advocacy organization based in
22	Washington, D.C., Oakland, California, and Ames,
23	Iowa. And for the last several years, we've
24	looked extensively at natural gas drilling and
25	hydraulic fracturing. We're concerned that the

2	State is still not taking seriously the risk of
3	contamination of New York City's water supply, and
4	water supplies throughout the State, when it comes
5	to natural gas drilling and hydraulic fracturing.
6	And we disagree with the State's contention that
7	natural gas drilling and hydraulic fracturing can
8	be done safely in New York City's drinking water
9	watershed. I just want to focus on a couple quick
10	points. We've analyzed much of the D.C. document,
11	and we found that we're particularly concerned
12	about the use of petroleum distillates. These are
13	any compound that's distilled from crude oil as a
14	petroleum distillate: diesel, gasoline, kerosene,
15	jet fuel; and they all tend to contain the
16	chemicals: benzene, toluene, ethyl benzene, and
17	xylene. We've looked at the document and there
18	are, based on the DEC's figures, there's going to
19	be maybe one to eight million gallons of water
20	used per well; they say about 0.8 percent, or .08
21	percent is going to be a friction reducer, which
22	is typically petroleum distillates. Based on
23	those figures, in many scenarios, the amount of
24	petroleum distillate used and the amount would
25	risk injecting so much benzene into water

supplies, that you would need more water to dilute
that petroleum distillate to a safe level than is
used by the entire City of New York in a single
day. In some scenarios, you need more water than
is used by the entire State of New York in a
single day to dilute the benzene used to a safe
level. The EPA has found that benzene is a known
human carcinogen, and it is toxic in water at
anything greater than five parts per billion. So,
a little bit of benzene goes a long way. And the
scientific literature shows that petroleum
distillates are full of benzene. We also are
still concerned about disclosure of these
chemicals, we want to make sure that any of the
chemicals that are used in natural gas drilling
and fracturing in the State are fully disclosed to
the public. In particular, we were concerned to
see that one of the companies supplying
information to the State about chemicals was
Weatherford. This is probably the most infamous
fracturing company in terms of disclosure of
chemicals. This is the same company that made a
chemical called Zeta Flow, which was spilled on a
natural gas fuel worker in Durango, Colorado. A

nurse named Kathy Bayer subsequently treated this
gas field worker, and then became extremely ill.
She suffered heart failure, respiratory failure
and live failure, and as her doctor worked to save
her life, he called up the company, Weatherford,
and said, "You got to tell me what's in this
chemical," and they said, "Sorry, that's a trade
secret." So this is one of the companies named in
the EIS that has provided names of chemicals that
may be used in New York. So, we want to make sure
that, you know, all the chemicals are disclosed
and that no chemical is allowed to be used until
it's been proven safe, including first and
foremost, Zeta Flow. And I just want to wrap up
my comments and say again, that we're very
concerned about EIS and we continue to believe
that there should not be any drilling or fracking
inside New York city's Watershed, or in other
areas where drinking water supplies may be at
risk.

22 CHAIRPERSON GENNARO: Thank you.

DUSTY HORWITT: Thank you.

24 CHAIRPERSON GENNARO: Thank you.

Thank you, Mr. Horwitt. [applause] And Eric

2	transition fuel in the national effort to decrease
3	American's reliance on coal and oil, but we also
4	know that gas drilling in New York, especially
5	drilling that utilizes environmentally worrisome
6	techniques, like hydraulic fracturing, must be
7	accompanied by the most stringent environmental
8	safeguards, by careful oversight, by vigorous
9	enforcement, and we know that there are some areas
10	of the State, including the City's watershed and
11	other lands that serve as the sources of primary
12	drinking water supplies, that should simply be
13	placed off limits to industrial gas drilling
14	because of the inherent risks of that activity,
15	and the fundamental long term responsibility of
16	government to protect the public's drinking water
17	supplies. Three quick points: One, New York
18	City's watershed is simply too sensitive and too
19	valuable a resource to the people of this City and
20	this State to take the risk of allowing industrial
21	gas drilling within the watershed boundaries.
22	It's one of only five unfiltered systems in the
23	United States, as you know. As you've heard
24	today, \$10 billion would be the cost if we need to
25	filter it. What you haven't heard today is that

2	conventional filtration equipment is designed to
3	deal with biological wastes, and would unlikely to
4	be able to capture the fracking fluid and to treat
5	the other toxic chemicals that would be produced
6	by this process. So not only would New York be
7	likely to order, that we would need to be build a
8	filtration plant, to satisfy Safe Drinking Water
9	Act requirements, but we would likely have to add
10	additional equipment, the kind of equipment that
11	is being added at very high costs to the old
12	Jamaica water supply in Queens, to deal with an
13	attempt to treat the toxic chemicals that could
14	end up in our reservoirs if this proposal
15	advances, and if hundreds perhaps thousands of
16	wells are scattered throughout the upstate
17	watershed area. You've heard about the
18	experiences in other jurisdictions, we won't go
19	into it now, other than to say that it does not
20	give us great comfort to see what's been happening
21	in other states with this technology. So we
22	support an absolute ban on industrial gas drilling
23	within the watershed boundaries. Second, even
24	from a very preliminary analysis of the 800 plus
25	pages that are contained the draft EIS, it's clear

2	that this EIS is deficient and critically flawed.
3	Let me give you just one or two quick examples.
4	The draft fails to evaluate the potential
5	cumulative impacts of gas drilling throughout the
6	Marcellus Shale, claiming in effect that it's too
7	difficult to estimate the rate at which drilling
8	will proceed on a regional basis. Well, if you
9	can't even estimate how much drilling is going to
10	take place, how could you possibly calculate what
11	the potential environmental impacts would be?
12	Second, the draft fails to evaluate any meaningful
13	alternative to the proposed drilling plans that
14	are discussed in this EIS. Again, a critical
15	failing of an EIS, the cornerstone of which is to
16	look at less environmentally harmful alternatives.
17	And third, the draft fails to adequately analyze
18	the wide ranging adverse environment economic
19	impacts that could result both from in the
20	proposed drilling areas and in the City, looking
21	at potential land use changes, ancillary
22	industrial development and potential pollution
23	incidents. Those economic analyses are also
24	deficient. Finally, what's clear from even a
25	cursory review of this document is that the

2	comment deadline is wholly inadequate, given more
3	than the 800 pages of technical material that have
4	been released. Where's the fire? What's the
5	hurry? The State should take the time to do a
6	thorough review and get it right the first time.
7	And we are requesting of the State in the
8	strongest possible language, that it extend the
9	common period another 60 days at least, until
10	January 30 th 2010. Sure, DEP is requesting only 45
11	days, they've spent tens of thousands of dollars
12	and they already have a staff of 25 people looking
13	at it. Well, guess what? The public doesn't have
14	that staff and those resources and we need the
15	time to analyze this study. [applause] In sum,
16	we urge you to pass your resolution and to use
17	your good offices to secure a 60 day extension of
18	the time. Finally, we urge everyone who's here
19	today to make sure that they show up on November
20	10 th , Stuyvesant High School, 6:00 p.m., for the
21	first State hearing on this issue. One last
22	point, we were pleased by a lot of what we heard
23	from DEP today, and we're encouraged by that. But
24	one important area where we think the Commissioner
25	either misunderstood the question or misstated the

2	law is this: We believe the City has authority
3	under current state law to prevent pollution
4	discharges and pollution generating activities
5	within watershed boundaries. Period. And
6	therefore, the City could take administrative
7	action to prohibit conduct in the watershed that
8	would generate pollution that would threaten our
9	drinking water supply. We do, however, agree with
10	the Commissioner that the responsibility in the
11	first instance of protecting the water resources
12	for half the State lies with the State. Their
13	obligation is in this DEIS process to protect the
14	drinking water for the downstate New Yorkers; and
15	for that matter, to protect the other drinking
16	water supplies for people throughout the State.
17	We thank you again for your leadership, you were
18	here at the very beginning on this issue, we know
19	you'll be here at the end when we save our water
20	supply. [applause]
21	CHAIRPERSON GENNARO: Thank you.
22	Jay?
23	JAY SIMPSON: Councilman Gennaro,
24	thank you.

CHAIRPERSON GENNARO: I got to get

and will provide extensive comments before the

comment deadline. That said, I have six specific

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points at this time. Number one, as many have 2 said this morning, there is an insufficient time 3 for public comment. A mere 60 days, which 4 5 includes the Thanksqiving weekend, is a woefully inadequate timeframe for the public to digest and 6 comment upon this 805 page document. That amounts to over 13 pages a day, seven days a week. draft EIS states that in 1992, when DEC issued its 9 10 original generic statement, that was the 11 culmination of a twelve year effort. If the 1992 12 EIS took twelve years, why is the State only 13 giving the public 60 days to review this document? 14 As Eric said, what's the rush? The gas is not 15 going anywhere. Number two, there are no new regulations proposed. Even though this draft EIS 16 17 is a supplemental analysis of DEC's regulatory 18 program, there are a grand total of zero new 19 regulations proposed in this draft EIS. DEC's 20 existing regulatory structure was adopted over two 21 decades ago. Moreover, the very reason for this 22 supplemental draft EIS is the new technology, 23 using substantial amounts of water and chemicals, 24 and proposed drilling in areas like the New York 25 City Watershed, that have no prior history of gas

drilling. So rather than propose any new
regulations to govern this new type of drilling,
in areas with no prior history, DEC simply wants
to address all of the impacts through its existing
permitting procedures. DEC should go back to the
drawing board and propose statewide regulations,
incorporating best management practices to
regulate this activity. Number three, DEC should
ban drilling within the New York City Watershed
and other service drinking water supplies
throughout the State. Rather than propose any
real mitigation measures, the draft EIS says that
the existing regulations, such as the City's
watershed rules and regulations, provide enough
protection for the New York City Watershed. The
City's regulations, however, do not regulate gas
drilling. Gas drilling was not contemplated, this
is a new activity. The draft EIS's treatment of
the New York City Watershed is completely
unacceptable. Number four, and as we heard the
DEP discuss, there is a lack of protection for the
New York City water supply infrastructure: our
fragile aqueducts and tunnels. As the Council, as
the Committee well knows, the Delaware aqueduct is

2	fragile, it leaks substantially. Having this
3	drilling activity anywhere hear it could
4	exacerbate that terrible problem. The draft EIS
5	claims that fracturing zones are thousands of feet
6	deeper than any tunnel or aqueduct. This is a
7	false statement. DEP's recent rapid impact
8	assessment report found that one, portions of the
9	Catskill Aqueduct and the Delaware Aqueduct are in
10	direct contact with the Marcellus Formation. And
11	two, that two reservoirs and substantial portions
12	of the aqueducts and tunnels are as close as 500
13	vertical feet from the Marcellus Formation. So,
14	rather than propose any new rules to deal with
15	this new procedure that is this close to the
16	Marcellus, the draft EIS proposes to continue
17	existing protocols between DEC and DEP, regarding
18	drilling near aqueducts and tunnels. This is
19	unacceptable, and fails to account for this new
20	drilling technology. Point number five, there is
21	a lack of clarity on fracking chemicals. In
22	chapter five, the draft EIS lists many fracking
23	product names, and separately constituent
24	chemicals used in those products. However, DEC
25	does not link the constituent chemicals to product

2	names, because it has deemed the product
3	compositions and formulas to be trade secrets, and
4	therefore exempt from public disclosure. What is
5	lacking is any analysis of the environmental
6	impact of these chemicals to, say, drinking water.
7	We are still studying this issue, but are deeply
8	concerned with what we have learned so far.
9	Number six, there is a failure to study the
10	cumulative impacts of industrial gas drilling.
11	The draft EIS contains no real analysis of the
12	cumulative impacts associated with industrial gas
13	drilling. Lawyers and policymakers refer to this
14	concept as the tragedy of the comments. It is
15	also known as death by a thousand cuts. So rather
16	than analyze each well individually, as DEC does
17	in the draft EIS, DEC must study the cumulative
18	impacts from hundreds or thousands of wells
19	throughout the New York City Watershed, the
20	Catskills and beyond. In conclusion, I would just
21	like to say that New York City is the trustee for
22	the New York City water supply. This unfiltered
23	supply is the State's greatest natural resource
24	and perhaps the City's greatest capital asset. As
25	the trustee, the City has the duty to protect the

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2	water supply not just for this generation, but for
3	our children and our children's children.
4	Riverkeeper supports Councilman Gennaro's

Resolution and urges the full Council to pass it immediately. I thank the Council again for the

7 time and the attention to this important matter.

CHAIRPERSON GENNARO: Thank you. [applause] Thank you. I would like to ask you something that I mentioned to Steve Lawitts before about the, whether or not it would make any sense to try to figure out how to get EPA once again to take over primacy for the filtration avoidance determination. Does that make any sense to you, to try to do that? Is that tactically a smart thing, or could it get us some more common sense in this process? Because it seems that the State Department of Health is not responding appropriately to, you know, DEP's reasonable request that they do a certain kind of study. basically do their job as the chief protector of the City's, of the whole State's drinking water quality. What do you think of that? Hot topic, right, you know, I--

JAY SIMPSON: In the first

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2	instance, it's the responsibility of the State
3	Health Department to engage in this process. They
4	shouldn't be let off the hook. We also have
5	encouraged, and will continue to encourage, EPA at
6	the regional level to engage in this. Our hope
7	and expectation is that they will review and
8	comment on the draft EIS. Ultimately, if the
9	State is unable to perform its duties, one thing
10	to seriously consider is asking EPA to take back
11	primacy. That's a drastic step. Our hope is that
12	EPA will engage fully in the process and that the
13	State Health Department will show leadership and
14	be given a role in this process. So far, that
15	hasn't happened, but we can't give up the fight
16	yet.

CHAIRPERSON GENNARO: Right. Well, I'm just trying to--I want to comprehend your response, that right now, there is no formal role for the State Health Department in this EIS process.

JAY SIMPSON: I'm sorry to interrupt, although they have been commenting internally and sharing some thoughts, is our understanding with the State. What I think we all

1	COMMITTEE ON ENVIRONMENTAL PROTECTION112
2	need to do now is encourage a more formal role. I
3	believe you and others
4	CHAIRPERSON GENNARO: For the State
5	DOH
6	JAY SIMPSON: Exactly.
7	CHAIRPERSON GENNARO:in this.
8	And would that be by way of supporting the DEP in
9	its request of the State to do whatever study that
10	they were talking about? And some other sort of
11	formal role orAnd then to see how that goes.
12	And if they don't step up, then we go to EPA and
13	say, "What are these guys doing?" Right? And
14	what would be the entity that would like make the
15	request of EPA to reassert primacy? Like what
16	kind of entity would do something like that?
17	JAY SIMPSON: Well, it could be a
18	variety of public agencies. You know, groups like
19	Riverkeeper and the NRDC are certainly valuable,
20	viable candidates to make that request.
21	CHAIRPERSON GENNARO: Right.
22	JAY SIMPSON: And the New York City
23	Council.
24	CHAIRPERSON GENNARO: Sure, right.
25	JAY SIMPSON: The public, in

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much look forward to working with you as to--[sneeze in audience] god bless you--to get the watershed protected and to keep fracking out of the watershed, and protect drinking water supplies throughout the State.

JAY SIMPSON: Mr. Chairman--

CHAIRPERSON GENNARO: Thanks.

JAY SIMPSON: We appreciate your

work and that of your staff, too.

CHAIRPERSON GENNARO: You bet.

Thank you, thanks very much. [applause] What's [pause] Okay, we're going to call the next panel, and then we're going to also, what we're going to do now is we're going to notify like the panel after that, so they could know that they're on deck. So, this is, I guess for lack of a better way to characterize, these are the Westchester folks, who've always been very active on, you know, issues relating to the watershed, we're grateful to have them here today. My very good personal friend, Steve Levy, of the Federated Conservationists of Westchester County; Fay Muir of the Croton Watershed Clean Water Coalition; Marian Rose, I've know for many, many years, also

COMMITTEE ON ENVIRONMENTAL PROTECTION115 1 of the CWCWC, which is the Croton Watershed Clean 2 Water Coalition; and Dr. Mirelle Goldsmith, also 3 4 of the CWCWC. To be followed by Kathleen Breen, 5 of NYPIRG, another good friend; Deborah Goldberg, also no stranger to this Committee, from Earth 6 7 Justice; Ken Baer from the Sierra Club, great guy; and Annie Wilson from the Sierra Club, also. 9 that's the panel that'll come on after the 10 Westchester panel. And I see that we have Steve 11 and Rose and Faye. Is Dr. Goldsmith here? Okay. FEMALE VOICE: He had to leave, 12 13 yes. 14 CHAIRPERSON GENNARO: Okay. 15 MALE VOICE: More time for us, 16 though. 17 CHAIRPERSON GENNARO: I [laughs] 18 happy to have you with us here today, as always. 19 I'll ask Counsel to the Committee to swear in the 20 panel, then you can proceed. 21 COUNSEL TO THE COMMITTEE: Please 22 raise your right hands. Do you swear or affirm to tell the truth, the whole truth and nothing but 23 24 the truth today? 25 I do. FEMALE VOICE:

COMMITTEE ON ENVIRONMENTAL PROTECTION116 1 2 CHAIRPERSON GENNARO: Okay. Steve, please. Pleasure to have you, and just make sure 3 4 your microphone is on and that you're talking 5 directly into it. 6 STEVE LEVY: Thank you. 7 CHAIRPERSON GENNARO: Okay. 8 STEVE LEVY: First of all, you 9 know, it's nice to see such a big group on water 10 quality. We don't normally obtain such a big 11 group for air quality. So I'm going to spend more 12 time with these people, 'cause--13 CHAIRPERSON GENNARO: Right 14 [laughs] 15 STEVE LEVY: --they're very active. 16 First of all, on behalf of our residents of the 17 Westchester County, we also thank you and applaud 18 you for your decade of environmental stewardship, 19 as well as being ahead of the curve for the 20 drilling at Marcellus Shale the last year-and-a-21 half. 22 CHAIRPERSON GENNARO: Sure, sure, 23 I'm just going to--just ask people to keep the 24 conversations down. 25 SERGEANT-AT-ARMS: - - outside

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CHAIRPERSON GENNARO: And if we could, people that want to talk, if they can do so outside, that'll be good. Sorry for the interruption, Steve, please continue.

STEVE LEVY: I really have, I have two messages today, I'm going to let Marian Rose give the technical message. But the two messages I have today is that the State, which is new to the hearing, of information today, the State is going to move or being proactive to move to a low carbon fuel standard, as is the City of New York. And begin drilling throughout the State, let alone in the Marcellus Shale, would obviously neutralize that, which will increase, you know, our carbon footprint, as well. Not just with deforestation but also with, you know, increased air emissions and pollution and so on. So that's another area perhaps to take a look at. In my other times of giving testimony here over the last decade-and-ahalf or so, I've always tried to be business minded and be a level head, as most of the time I But today, I'm angry. I've been, it's been am. leading up. Other than Borough President Stryker

[phonetic] has said that, you know, he was	
shocked, I'm not a politician, I could probably	
use some other choice words other than being	
shocked for people of the State of New York would	l
even think about, that I look at as our watershed	l
system, as our holy grail, as a synagogue or as	
church, or a temple. So for anyone just to think	-
about that we'd jeopardize our water system is	
appalling to me, as you see, in my statement. I	
represent the Federated Conservationists of	
Westchester County today. It's a group of dozens	3
of environmental nonprofits and other sustainable	ž
organizations in Westchester, being living in	
Westchester as well. And this is also, you know,	
provided me, you know, as I got involved in the	
beginning with Clean Air and so on, you know, a	
decade or so ago. But as many of us in this room	1
know that the lady to the left of me has been	
dealing with the watershed for a long time. We	
won't say how many years. And if there is someon	ıe
that is an expert, you know, I will defer to the	
expert for Marian Rose.	

CHAIRPERSON GENNARO: Well, thank you, Steve, and I appreciate all of your

2	environmental efforts, particularly those that
3	involve clean fuels and making our air cleaner,
4	you've been a real pioneer in that. And it's, you
5	know, great to see you advocating on behalf of
6	clean water, as well, and thank you for your
7	gracious intro to someone we all know, Marian
8	Rose. Marian Rose who I'm grateful is here today
9	and been working on watershed issues for the last
10	19 years, and I think Marian may be the only one
11	in the room who's been working on these issues
12	longer than I. And I thank you for being here.
13	And I look forward to good value added that you
14	bring to our discussion today. So, Marian,
15	please.

much, Mr. Chairman. Your leadership in this vital issue I would say probably the most important issue that has faced this area, that has faced New York City. I cannot imagine anything more important than the source of drinking water for nine million people. And thank you so much for your leadership in trying to oppose the drilling. Needless to say, we are adamantly opposed to any drilling in the watershed. I don't want to go

over what's been said before, I'll try and be
brief and I'll try and add a few points that maybe
have not been talked about. First of all, the
cost of drilling and having to build a filtration
plant, based on the Croton, which is now being,
where the plant is now being built, the filtration
originally estimated at \$800 million, it's now up
to about \$3 billion. The cost overruns are
enormous and seeing that the Catskill/Delaware
provides ten times the amount of water the Croton,
and is now estimated at \$10 billion cost, this
overrun and inflation together could easily bring
it up to \$20 or \$30 billion, that would be placed
on the backs of the rate payers in New York City,
in order to make money for the drilling companies.
The Governor of course is faced with very hard
economic times, and he's looking for any source of
income that he can possibly lay hands on, and one
of them of course is natural gas drilling in the
Marcellus Shale. He hopes to get about a billion
dollars from that. I must say, compared to the
\$20 or \$30 billion it's going to cost to build the
plant, that's not very good economics. The
Governor's trying to streamline the process, he's

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issued order, executive order number 25, to make, 2 seek for more developer friendly, and also to reduce the paperwork and the number of people employed by DEC. We see this as a lethal combination of lack of supervision, 'cause there will not be enough personnel to supervise what's going on in the watershed; plus the lack of supervision, plus as many people have pointed out, human error. Human error and lack of supervision, that's a lethal combination. You can be sure 12 something's going to go wrong, and it doesn't take very much to poison our water. And as a result of 13 14 that, EPA will withdraw the FAD. I'd like to point out that according to SECRA [phonetic], this is part 61712(b) under part number five, three and 17 five, it says that sufficient copies of all the 18 notices in relation to a project have to be readily available to the public. And if not, and now I'm just quoting from SECRA, if sufficient copies of the EIS are not available to meet the public interest, the lead agency must provide an additional copy of the documents to the local library. This has not been done. There are libraries that still do not have a copy of the

EIS. And people who want to read it for whatever
reason, maybe they don't have a computer that's
capable of handling a thousand pages or whatever,
these people are not able to have access to the
information. Therefore, we are saying that the
clock should not start until all the information
is available to the public. And for that reason,
we are asking for an extension to January 31,
2010, before the written comments have to be in.
Another point is hiding in the shadow of this DES
GEIS, is the draft New York State energy plan,
which also calls for natural gas drilling in the
Marcellus Shale. We have testified against that
at a public hearing at Hunter College last August.
I'd like to say a few words now about the
fracking. A lot have said about fracking and I
don't want to add very much. The DEC seems to
claim that one to two percent of chemicals in the
water is not very much. That's, if I may say so,
nonsense. Just a few parts per million in the
water can be very serious, have very serious
health effects. And as somebody pointed out, one
of the speakers pointed out, petroleum distillates
in the water, and in much higher amounts than one

or two percent. There are also concerns about how
the drilling is done. Before it starts, very
often what happens is they bring in the thumper
trucks, the thumper trucks then set off
detonationsand theythe thumper trucks set off
detonations to see what lies beneath. And these
detonations can be up to 100,000 pounds, foot
pounds, very, very energetic detonations, that can
really change the fractures that are underground.
In addition to which, the injecting the water
under very, very high pressure, will also change
the fractures through which the gas can seep up to
the cop. What happens is the flow back water
which contains the chemicals, about 40 percent of
that comes back, plus product water, stirs the
waters that lie within the shale already, that
have a high percentage of brine, they can have
radioactive materials, and all this stuff can
start to seep up to the aquifers that lie above,
through these fractures that have been created.
Now, what happens when this material gets into the
aquifers, the aquifers nourish the streams, 60
percent of stream flow comes from the aquifers.
And so this hazardous materials seeps back into

should be on the drilling company. And I'll now

hand over to my president.

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1 COMMITTEE ON ENVIRONMENTAL PROTECTION125 2 CHAIRPERSON GENNARO: Thank you. Thank you, Marian, always a pleasure, to have you 3 4 here. And Fay Muir. 5 FAY MUIR: Yes, good afternoon. б CHAIRPERSON GENNARO: Thank you, 7 Fay, for being here. 8 FAY MUIR: I, yes [laughs] may name 9 is Fay Muir. And just a point of clarification, 10 you mentioned that we're talking to the 11 Westchester groups. Well, the Croton Watershed 12 Clean Water Coalition has 54 groups, and most of 13 them are within the City limits. So I just wanted to clarify that myself, I'm from The Bronx. So 14 15 [laughs] 16 CHAIRPERSON GENNARO: I stand 17 corrected. 18 FAY MUIR: Okay. [laughs] 19 CHAIRPERSON GENNARO: I stand 20 corrected. 21 FAY MUIR: Alright. And I have 22 truncated, you know, everything that I could. I just like to say a few more things about the 23 24 fracking chemicals. The Endocrine Disruption 25 Exchange identifies 435 products composed of over

2	340 individual chemical components used in
3	fracking. And of course, they're trade secrets.
4	In particular, they do not reveal how these
5	various chemicals are combined to make products
6	that are used in the fracking. And we liken this
7	to being told that carbon, nitrogen, oxygen and
8	hydrogen are harmless, and not being told that if
9	combined in the correct proportions and
10	configurations, they can produce TNT. The
11	drilling companies have not been forthcoming
12	informing the public as to what is being injected
13	in the aquifers. Although, CWC hopes that the
14	permits will never be issued in the New York City
15	Watershed, but should an event occur, no permit
16	should be allowed until the drilling companies
17	provide full, complete lists of all the components
18	and combination they use in their drilling
19	activities; to do otherwise would be a dereliction
20	of New York State's duty to protect the public
21	health and safety. Now, concerning the storage of
22	the hazardous wastes. After they're injected, the
23	chemical laden water, then the upsurge of gas
24	brings a random amount of this mixture to the
25	surface. This flow back water laden with

2	contaminants such as cobalt, chromium, salts,
3	leads, this material has naturally occurring
4	radioactive material. And that results in lung
5	cancer and bone cancer. It's stored in open pits,
6	and is transported to sewage treatment plants,
7	which will likely not be able to deal thoroughly
8	with it, resulting in not only the affluent from
9	the fracking, but also sewage waste that the
10	treatment plant was originally designed for, to
11	contaminate. According to the Endocrine Exchange,
12	the overall waste management failures were
13	responsible for the majority of the documented
14	water contamination incidents. And also,
15	transportation. Okay. With the three million
16	gallons of water per well, up to five million,
17	that will have to be transported. They have to be
18	sucked out of the ground and transported, and then
19	the wastes are transported. That could mean 600
20	trips of 9,000 gallon trucks. And of course
21	inevitably there will be accidents. And of
22	course, the actual laying of those gas drilling
23	wells takes anywhere up to one square mile of
24	mostly forested land. That's the first problem.
25	Second, the roads cut through the forests, that

2	has to haul the heavy equipment. They talked
3	about fragmenting and destroying the forests, of
4	course, and what that means. In addition, the
5	transmission pipelines, they could be above ground
6	but they could also be up to six feet underground.
7	And constructing the pipelines also creates
8	disturbance that can severely impact streams,
9	wetlands and wildlife. And the fourth problem is
10	the compressor stations, or the refineries. They
11	require additional chemicals, and they create
12	liquid wastes as well. And that could improperly
13	be attended to, and also cause contamination. And
14	then, Marian had mentioned the seismic testing.
15	That is the thumper trucks. They detonate
16	explosive, and they form energy waves, and
17	whatever waves are taken, they could generate up
18	to 100,000 pounds per foot of pressure. And of
19	course earthquakes could form, weaken the fissures
20	that are already there, and release the deep toxic
21	layer of water that they have been injecting into
22	the ground water. Conclusion, we would like to
23	reiterate that the Catskill/Delaware Watershed is
24	a unique area, which supplies high quality water
25	with a minimum of treatment to over nine million

2	people. And unlike areas that are less sensitive
3	because they do not have those comparable water
4	resources, the impacts that would pose a threat to
5	this hard won filtration avoidance determination,
6	would be unacceptable and a financial burden that
7	New York City residents couldn't possibly deal
8	with. The New York City Watershed not only
9	supplies superb water, they also supply some of
10	the most beautiful landscapes. And that graces
11	the Hudson River Valley with its mountains and
12	rivers, which we're all familiar with, it's
13	nothing like it. And if contamination should
14	occur, no one knows for how long it may last, and
15	whether or not it could be remediated, let alone
16	what illnesses could result. And the wildlife and
17	the view shared [phonetic], all that would be
18	lost. Potential astronomical cost aside, how
19	could we ever replace this excellent and world
20	renowned water? If we can't use the reservoir
21	system, what will we use for water?
22	CHAIRPERSON GENNARO: Thank you.
23	Thank you, Fay. [applause] Thank you, thank you,

Thank you, Fay. [applause] Thank you, thank you, thank you, thank you, Steve, for your great testimony, see you on November 10th. And if

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tell the truth, the whole truth and nothing but the truth today?

> FEMALE VOICE: Yes.

1	COMMITTEE ON ENVIRONMENTAL PROTECTION131
2	CHAIRPERSON GENNARO: Thank you,
3	thank you very much. Kathleen, please, we'll
4	start with you, I want to make sure I have your
5	statement, and then we can
6	KATHLEEN BREEN: I don't have a
7	statement
8	CHAIRPERSON GENNARO: Oh, fine,
9	fine-fine-fine.
10	KATHLEEN BREEN: I will submit it
11	to your office.
12	CHAIRPERSON GENNARO: Okay, okay.
13	You bet.
14	KATHLEEN BREEN: Obviously in the
15	interest of time and so that everyone gets the
16	opportunity to speak today, I will be
17	CHAIRPERSON GENNARO: Sure, thank
18	you.
19	KATHLEEN BREEN:brief and cherry
20	pick from my testimony. Good afternoon, my name
21	is Kathleen Breen, I'm the Watershed Protection
22	Coordinator for the New York Public Interest
23	Research Group, NYPIRG. Just want to commend the
24	City Council and Councilman Gennaro for holding
25	this hearing on an issue that's of grave

2	importance to the New York City Watershed, the
3	threat of natural gas drilling in the watershed.
4	As we've heard today, the unfiltered water supply
5	provides about a billion gallons of water to half
6	the state's population, and while we're fortunate
7	to possess what's arguably the greatest water
8	supply in the world, keeping it safe requires
9	constant vigilance. We've heard a lot about the
10	filtration avoidance determination today, the FAD,
11	or the filtration waiver from EPA, that waiver is
12	granted if the water supply, or in this case DEP,
13	can demonstrate that it meets strict water
14	quality, operational and watershed controls
15	criteria. Back when it was proposed in 1997, New
16	York State, New York City EPA, upstate
17	communities, upstate regulators, and the
18	environmental community, including NYPIRG and
19	Riverkeeper, joined together to sign the 1997
20	Watershed Memorandum of Agreement. The MOA
21	represented a comprehensive effort to protect and
22	preserve New York City's high quality water, while
23	preserving the economic vitality and social
24	character of the upstate communities. And by
25	signing the agreement, the City committed to

investing billions of dollars in preventative and
corrective measures to address water quality,
rather than spending billions of dollars treating
the water in the future. Since the MOA laid out
such aggressive programs, the filtration waiver
was granted by EPA, and since that time the City
has qualified for continued waivers; however, if,
as we've heard today, if the City fails to
demonstrate that it can successfully protect the
system from pollution, then the federal regulators
will likely order City officials to build a
filtration plant. And the practical consequences
of that decision will be that water rates will
rise, threatening tens of thousands of housing
units in the City's poorest neighborhoods; badly
needed funds will be drained from police,
infrastructure, healthcare, culture,
transportation, fire, sewage and other City
services; and worst of all, there's no guarantee
that a filtration plant will preserve public
health. As we said, the Watershed Memorandum
Agreement and the Filtration Avoidance
Determination does not guarantee that water
remains safe. That's our job, that's our job to

2	make sure that we're vigilant. We believe that
3	through the comprehensive protection efforts that
4	the City has invested, which as we said over the
5	\$2 billion to date, has paid off, the City has
6	continued to qualify. And there have been threats
7	over the years, whether it be the storm water
8	pollution, which we've heard a little bit about
9	today; whether it be the turbidity in the
10	Catskills, which poses a threat to the New York
11	City's continued filtration; or ill-conceived
12	developments. However, never before have we seen
13	such a threat to the integrity of our water supply
14	as the proposed natural gas drilling in the New
15	York City watershed. This, as we know, the
16	hydraulic fracturing carries a potentially huge
17	environmental price tag, and unfortunately the
18	draft supplemental generic environmental impact
19	statement, recently released by DEC, does not
20	provide the needed assurances that our water will
21	remain safe. Not only does DEC not provide
22	adequate time for the public to comment, it
23	doesn't provide the protections for New York City
24	residents that their drinking water will remain
25	safe. Therefore, New York City, and the New York

absolutely essential to make sure that the voices

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of the people of this City and the State as a

whole are heard on this issue. I will add my, I'm

Deborah Goldberg from Earth Justice.

CHAIRPERSON GENNARO: If I could just, on that score, do we have a representative of State government in the room? Not to testify, but just to observe the proceedings? It just made me think of something. [off mic comment] Yeah, I just want to see if we have anyone from, who--Pardon? There was--[off mic comment] Okay. And I'm also engaging someone from the gallery, so Craig's comments won't be on the record, but there was someone here from DEC, right. What, from main DEC or like, you know, DEC Region Two? [off mic comment] Okay. I want to direct staff to put a call into DEC Region Two, and to say that all these people are still in the room, and we want someone from DEC in the room. So--[applause, cheers] So, we're--Yeah. Let's see, that would be (718) 482-4949. [laughter] Is that their number? (718) 482-4949? I think that's, I think the Region's Two number. Brad, if you could tell Bill, he's my environmental assistant, to you know, contact Region Two, and to tell 'em that we

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please continue.

want Region Two, someone from DEC in the room. 2 It's like, how dare we have this whole thing and 3 4 not have anyone here from Region Two to hear each 5 and every word that's said. They work for us, they have to hear this. [applause, off mic 6 comments] Sorry for the interruption, but I, you just made me think of something when you said 9 something, and that spurred that, and there you have it. Okay. Deborah, sorry about that, but 10

> DEBORAH GOLDBERG: Thank you. Ι want to emphasize one point that has made, been made very briefly, and then just add an additional point that's not in my written testimony, but will become part of the record. I want to say today that I believe drilling should not proceed at all, here in the New York city Watershed or in New York State, until [applause] until--Until DEC adopts formal regulations that are adequately protective of the public health and the environment. regulations governing national gas development in New York have not been updated since 1985. 1994, an independent review of the program by the State Review of Oil and Natural Gas Environmental

Regulations offered numerous recommendations for
improvement. New York did not update it's rules
at that time, and now, 15 years later, the
regulations are seriously out of date, and
inadequate to protect public health and the
environment from the impacts of gas development
processes, including hydraulic fracturing.
Governor Patterson ordered preparation of a
supplemental GEIS, because the State had never
examined the potentially significant adverse
environmental impacts of high volume hydraulic
fracturing. The DSGEIS confirms the inadequacy of
the current regulations and permitting program by
identifying numerous potentially significant
impacts of gas development that cannot be handled
by the current rules. Under the State
Environmental Quality Review Act, or SEQRA, DEC
must explain how it intends to mitigate those
impacts. Nevertheless, DEC has not proposed a
single new regulation. DEC is proposing to use
nothing more than new forms and permit conditions
as safeguards against the admitted dangers of gas
extraction. Under that system, the industry can
lobby against imposition of the conditions every

2	time it applies for permission to drill a well.
3	And the public will be forced to monitor thousands
4	of permits, one by one, to ensure that the
5	promised protections are actually in place. As
6	DEC well knows, that is an impossible job.
7	Moreover, unless they file Freedom of Information
8	requests, and read through lengthy technical
9	documents, landowners who have leased their
10	mineral rights will have no way of knowing whether
11	the companies extracting the gas are taking
12	adequate protections. In sum, there will be no
13	guaranteed baseline for environmental protection,
14	other than the decades old program that DEC has
15	recognized to be outdated. And no guarantee that
16	the measures to mitigate environmental impacts, as
17	described in the DSGEIS actually will be
18	implemented. DEC cannot take credit for
19	mitigating environmental impacts, and at the same
20	time keep unbridled discretion to decide whether
21	and when to include the mitigation measures in
22	permits. The DSGEIS must propose new regulations,
23	and when the environmental review process is
24	complete, the proposed regulations must be
25	promulgated through a formal rule making. That

2	procedure, unlike the permitting process, is
3	designed to provide opportunities for ample public
4	participation. And it is the only way to
5	establish transparent, consistent, state-of-the-
6	art, and enforceable requirements for the entire
7	industry across the entire state. Moreover,
8	nothing less will suffice as mitigation for
9	adverse impacts identified in the SGEIS. Of
10	course, permit conditions that are more protective
11	than the baseline regulations also may be required
12	to mitigate site specific impacts in particularly
13	sensitive areas. But until regulations are
14	officially promulgated, there should be no permits
15	issued for drilling in the Marcellus Shale, or
16	other low permeability formations, anywhere in the
17	state. [applause] Secondly, there should be no
18	permits issued for drilling of natural gas in this
19	state in the Marcellus or other low permeability
20	formations until we have adequate information to
21	guarantee that there is sufficient capacity to
22	treat and dispose of the waste water. DEC has
23	included as an appendix in the DSGEIS a list of
24	135 treatment plants, and has given the impression
25	that these will be available to receive waste

2	water. Our understanding is that there is no more
3	than three of them that are able to receive the
4	waste water. We know from what is going on in
5	Pennsylvania right now, that if there's nowhere to
6	take the waste water, we're going to be shutting
7	down sewage treatment plants, or we're going to
8	have our streams and rivers killed by
9	contamination. The DEC should be requiring,
10	should be producing a cumulative impact analysis
11	that shows exactly, or provides a reasonable
12	estimate, of how much waste water is going to be
13	generated by the permits they intend to issue, how
14	much capacity there is in existing waste water
15	treatment facilities to take that waste water, how
16	many of the plants actually have permits, or have
17	applied for permits that would enable them to
18	treat and process that waste water, how many new
19	treatment plants they expect will be required
20	given the lack of capacity that we currently have,
21	and what the impacts will be of building all those
22	new treatment plants. None of that appears in the
23	current GEIS. And finally, they should be
24	requiring each permit driller to produce a
25	contract with a waste water treatment plant, that

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interests of time.

documents that they have a place that has agreed
and has legal capacity to accept the waste water,
before DEC issues a permit for the drilling. I
will add my voice to the request for additional
time and my concerns about the legitimacy of the
cumulative impact and alternatives analysis, but I
will hold my remarks down for the, in the

CHAIRPERSON GENNARO: Thank you, thank you. And before we go to a [applause] thank you very much, Deborah. Now, before we, before we got onto Ken and to Annie, did you, Bill, did you talk to--[off mic comment] Okay. Why don't we do this? Go see Bill and bring to me the phone number of, the actual phone number of, you know, DEC Region Two, and also of the main DEC office in Albany. And then, I'll give those numbers out to some of the people that are here [laughter] and people go out on their cell phones and they should call Pete Grannis's office, and then just all the Region Two Office, so that way it's not just coming from us. They should get a bunch of phone calls saying like "When is the person going to come here?" and like "Why did this person leave?"

So, again, this is notwe're not having fun with
this, we're just trying to like send a statement
that it's like inappropriate that all of us, you
know, come here together. I'm getting paid to be
here, but I don't think anybody else is, and that,
you know, those are that are, that have
responsibility over this very serious matter,
should not only come to listen at their own
hearings that they hold, but you know, any bona
fide assemblage of people who are coming together
to talk about this important thing. So, give me
those numbers, it would be the Region Two number,
and you know, the main DEC number, in Albany, and
people take their cell phones, go out in the
rotunda and give them a call wantyou know,
wanting to know what's up. And we're sure that no
one from DEC is in the room here, right? We're
sure of that. Okay. Fine. Okay. So, Brad,
Bill, get me those numbers, and then I'll announce
them to the folks here. And then people will make
some calls. Ken.

KEN BAER: Thank you very much,
Council Member Gennaro. Thank you for holding
these hearings today, and giving everyone an

opportunity to comment on this critical issue. My
name is Ken Baer, I'm the past-Chair of the
Atlantic Chapter of the Sierra Club, which
encompasses all of New York State and where we
have 38,000 members. An abundant amount of clean
water is needed to sustain human life, as well as
life on earth. Everything must be done to protect
the water supply in all of New York State. The
Sierra Club recognizes the danger to water quality
in New York State that hydraulic fracturing
represents. The use of hydraulic fracturing to
extract natural gas from impermeable rock such as
the Marcellus and Utica Shale formations needs to
be addressed by the New York State Legislature.
Water supplies have been irreparably contaminated
and people have developed severe health problems
where runoff from hydraulic fracturing has
infiltrated drinking wells. These real life
horror situations are playing out in many states.
Some of the chemicals the gas and oil industry
uses to extract gas are highly toxic and non-
biodegradable. Once these compounds get into
water supplies, it is virtually impossible to
filter them out. Gas drilling entities have

2	already caused people and farm animals to have
3	skin problems, brain lesions, cancer and
4	reproductive disorders. Their activities
5	contaminate our water, soil and air, and have
6	already adversely affected New Mexico, Colorado,
7	Utah, Wyoming, Ohio, Pennsylvania and Texas. In
8	several places, people can ignite their drinking
9	water. As much as New York City is concerned
10	about its own water supply, it must not take a
11	provincial attitude toward the issue of fracking.
12	A strong message must be sent to both the State
13	Legislature as well as the Governor, that this
14	great progressive City is not only interested in
15	its own watersheds, but those in the rest of the
16	State. All of us are well aware of the phrase,
17	"United we stand, divided we fall." This is an
18	opportunity to tell the legislature that this is
19	not just a New York City problem, but a statewide
20	problem. The Sierra Club looks to this City
21	Council and the State legislature to address the
22	dangers that this form of gas drilling represents
23	to the entire state. Every New Yorker must be
24	assured that their drinking water and food is not
25	riddled with highly toxic drilling chemicals, and

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that the food sheds for New York City and other
urban centers are not compromised. All people are
precious and all 17 watersheds in our State are
sensitive, and special because they're crucial for
the livelihoods and the survival of all the people

who live in them. Thank you very much.

CHAIRPERSON GENNARO: Thank you, Ken. [applause] Always a pleasure to have you. Okay, and where's Bill, is Bill here? Okay. Did you, you called over to DEC, right? Okay. Okay, just come here, just--[laughter] [pause] Okay. Let me do the following. The main DEC number, I hope it's a good one, let's see how good my staff did here. I have (518) 402-8013. That's an Albany number, of course. And DEC Region Two, (718) 482-4900. And I have no problem whatsoever with people, in a very polite way, just calling these people up and saying, "There was someone here from DEC before, but we're here giving critical information, and people from DEC should be here to hear what we have to say. And I'm a constituent, I'm, I live in New York State, and why is DEC not here, you know, to hear the testimony that we've put together. We've

2	researched the document and we're here, you know,
3	giving our views, and yes, we're going to give
4	views at the State hearing, but, you know, this is
5	a bona fide assemblage of people before the City
6	Council talking about this critical State issue.
7	Where are the people from DEC? Someone should be
8	here." So, I don't want people to be
9	disrespectful to the State DEC, these are good
10	people, they've dedicated themselves to the
11	environment and to public service, as have I. But
12	I'm here and they're not. So, they should be
13	here, I think. So, DEC main number: (518) 402-
14	8013. I hope that that's a good number; if it's
15	not, let me know. And then (718) 482-4900.
16	Although, I recall dialing 4949. So, maybe that's
17	an alternative number, (718) 482-4949. The number
18	that staff gave me is 4900. So, there you have
19	it. You know, you have freedom of speech, you
20	have a cell phone, and knock yourself out. And
21	so, we've also called, and I think this is just
22	part of, you know, sending the signal to DEC that
23	we really mean what we're doing here. This is not
24	playtime, this is not fun and games, this is not,
25	this is not a hobby, this is not something to do,

2	it's not a trip to City Hall to see the statute of
3	George Washington when you walk in. And, you
4	know, go to the elaborate vending machine that we
5	have in the basement where you can get like a
6	granola bar, or something. [laughter] I mean
7	this is, this is, we're trying to conduct the
8	people's business here, this is a very important
9	matter before DEC. DEC at a minimum, if they
10	choose not to testify, which they've chosen not to
11	do, that's fine. But they should be in the room,
12	that's what I think, and if that's what you think,
13	you should tell 'em. Okay. [applause] And staff
14	has informed me that DEC has provided a written
15	statement, which I'm grateful to get. But they
16	should, and while I'm happy to have their
17	statement, they should be here to listen to all of
18	your statements. That's what I think, anyway.
19	So, Annie, you're on, Annie Wilson, also from
20	Sierra Club, been here many times before.
21	Pleasure to have you here again.
22	ANNIE WILSON: Thank you for the
23	opportunity to offer comment on this significant,
24	critical matter, our watershed.

CHAIRPERSON GENNARO: Sure.

2	ANNIE WILSON: So, I'll skim
3	through my comments quickly, andWell, the
4	members of the gas drilling taskforce for the
5	Sierra Club Atlantic Chapter have been studying
6	the impacts of hydrofracking in horizontal
7	drilling in the Marcellus Shale formation in New
8	York State, and have discovered that there are no
9	best management practices that make this form of
10	gas drilling an acceptable risk to our health and
11	the environment. Regarding the proposed
12	resolution 1850-A, which calls on to the State
13	Legislature, the DEC, Governor Patterson, to
14	prohibit drilling for natural gas within the
15	boundaries of the watershed for the New York City
16	drinking water supply, we support the fact that
17	all New York State watersheds must be protected
18	from existing hydrofracking techniques [applause]
19	used to release gas from the shale formations.
20	Hazardous and dangerous chemicals are injected
21	with water into the ground to facilitate this
22	process. One well may be injected with 10,000
23	pounds of chemical substances, combined with
24	millions of gallons of water. The disclosure of
25	the exact content and volume of fracking fluids

2	does not protect against them, and does not reduce
3	their toxicity. Even if fracking fluid chemicals
4	were not used, substances that normally remain
5	underground are brought to the surface by the
6	fracking process. The release of arsenic, heavy
7	metals, radon and other radioactive carcinogens
8	are of sufficient concern in their own right to
9	preclude support of this inherently toxic process.
10	It's been stated that in Pennsylvania, 60 to 70
11	percent of the water used in hydrofracking within
12	the Marcellus Shale formation stays underground,
13	and does not return to the hydrologic cycle. The
14	water can shift underground and contaminate wells
15	and aquifers. The portion that returns to the
16	surface contains the industrial chemicals. The
17	New York State Geological Society has identified
18	natural fissures as a major source of fugitive
19	methane. Fracking causes fractures not just where
20	the gas is meant to escape, but along unmapped
21	fissures, lines of least resistance, into large
22	and small aquifers, individual wells, homes,
23	basements, thus escalating a dangerous situation
24	into an uncontrolled one. While the recent New
25	York State DEC DGEIS for natural gas drilling

gives no indication of the actual waste water
capacity for all of New York, the appendices lists
134 eligible pre-treatment plants across the
state, giving the impression that we may have a
sufficient capacity to remediate the chlorides,
heavy metals, BOCs, benzene, radium, and the tens
of thousands of gallons of industrial chemicals
associated with flow back water. But of those 134
listed, only three plants currently accept natural
gas production water, and in a limited capacity.
New York has virtually no waste water
infrastructure to service the needs of the
Marcellus Shale gas extraction industries. In
spring 2008, this is a case current, ongoing
issue, to demonstrate as a model for the statement
I've just made. Coverland [phonetic] Energy began
the permitting of a vertical well in Maryland, New
York. As one of the first wells in Oswego County,
the DEC required disclosure of where drilling
fluids were to be disposed. Coverland Energy
needed nearly a year to secure a letter of
commitment from a publicly owned treatment works
facilitythat's a POWTwilling to take their
waste water. The facility is nearly three-and-a-

2	half hours away in Watertown, and has no previous
3	experience in drilling wastes. Even though the
4	DEC gave their approval to the arrangement, the
5	EPA, who administers the industrial pretreatment
6	program, was not notified and has since expressed
7	concern about the lack of disclosure. If 50,000
8	gallons of waste water has that much difficulty to
9	find a treatment source in New York, it is easy to
10	imagine the capacity constraints for the millions
11	of gallons of waste water inherent to a single
12	Marcellus gas well. We have been unable to
13	determine the waste water's final destination from
14	those projects, and in general the DEC does not
15	currently track the movement of waste water. My
16	colleague Roger Downs has been told that the
17	majority of the waste water went to the large
18	industrial Pennsylvanian treatment plants, but he
19	has been informed by conversations with plant
20	managers that there is little New York waste water
21	going across the border, because Pennsylvania is
22	already at overcapacity. So where is all this
23	waste water going? Last year, the DEC estimated
24	there will be a \$36.2 billion deficit in New
25	York's waste water infrastructure needs over the

2	next 20 years. Environmental advocates of New
3	York documented that the DEC has administratively
4	renewed or rubberstamped 90 percent of the permits
5	in need of renewal, instead of substantively
6	reviewing the performance of these facilities and
7	their impact, their pollution, may have had on the
8	State's lakes and streams. The DEC simply does
9	not have the staff or funding to administer a
10	pretreatment program for gas production wastes
11	that would sufficiently protect our watersheds.
12	There is the need for a cumulative assessment for
13	all hydrofracking impacts. Further issues of
14	concern include incessant and extreme noise from
15	hydrofracking, destruction of wildlife habitat,
16	deforestation, and the vulnerabilities of the
17	State's recreation industries. Shale gas should
18	not be considered a transitional fuel, or having a
19	transitional role due to the adverse public health
20	and environmental impacts. New York State has
21	made considerable progress with energy efficiency
22	and sustainable energy developments. An increase
23	in natural gas production will displace the
24	potential for the implementation of wind, solar,
25	and other innovative low carbon and nuclear free

2	DEP Commissioner, who was really the main
3	architect of a lot of the good things that we're
4	doing now to try to preserve our watershed in
5	perpetuity. And I'm also happy that he's doing a
6	lot of these activities around the world, trying
7	to get other areas around the world to emulate
8	some of the great work we've done here in New York
9	City under his guidance. And kind of a strange
10	irony that he has to take a break from his
11	activities around the world to come here, so that
12	we here in New York City will have benefited from
13	this great program, don't have it all undone. So
14	it's a, you know, great to have Al with us here
15	today, and I want to get the benefit of your
16	views. Of course we've been, you know, talking
17	throughout this process, and you participated in
18	some of the statements and events and things that
19	we've done, but want to get the benefit of your
20	views, both on where we are now, you know, with
21	regard to the document that's come out from the
22	State, the Resolution on the Council that's
23	currently under consideration. Certainly we want
24	to make that better. Happy that you're here to
25	help us make it better. And we'd be grateful for

whatever you have to add to our discourse here today. A pleasure to have you.

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ALBERT APPLETON: Thank you,

Councilman. I apologize for being late. The, I'm in the middle of the visa process from hell. I have to tell you, I'm not actually just proselytizing overseas, there are lots of people who are coming to us. Like the Brazilians who want to emulate what they see to be the benefits of New York City's innovations in protecting the watershed. And I, as you do, I find it extremely ironic that everyone in the world seems to be applauding except our state government. seems to have some difficulties here. I also want to commend you and your colleagues on the Council for the Paul Revere role you have played. know, from the very beginning of this process over a year ago, in trying to mobilize public opinion and support, to understand this is the enormous threat the wellbeing, not only of the City or the State of New York, that gas fracking proposes. And I want to kind of talk about that. I want to start with the DI--and staring with the DIS, I understand all of these hearings will be submitted

2	as comment on the DIS, and I think that's very
3	important. I was struck by the statement that
4	Commissioner Grannis made in his cover letter that
5	I have no intention of allowing any threat to, you
6	know, the watershed to be filtered. Unfortunately
7	for Commissioner Grannis, he's up against my
8	mother, who never ceased to say that the road to
9	hell is paved with good intentions. And I would
10	much prefer to see less rhetoric, stalwart as it
11	might be, and more of Commissioner Grannis's time
12	spent on drafting legislation that would impose
13	fees on the natural gas industry to pay for the at
14	least 500 enforcement people it will take to
15	supervise this industry in areas where it will be
16	appropriate, which of course does not include ours
17	or any other watershed. I'd like to see him
18	announce that the Governor is going to make a top
19	environmental priority. And I would like to see
20	him announce that no permits, whatever it takes
21	this process through, will be granted until that
22	enforcement staff is up and running. Keep in mind
23	that when we did the watershed protection program,
24	we had to add 600 people to DEPlab people, field
25	people, administrative people, lawyersto cover

an area that is a tenth of the size of New York
State, and is a less complicated problem. Until
the State says something real about enforcement,
all this DEIS is, and unfortunately all the letter
from Commissioner Grannis represents, is a refugee
from a recycling center. In fact, speaking
technically for a second, the EIS should've had
two alternatives: it should've had this utopian
alternative, where somehow everything is going to
take place without any enforcement; and it
should've had a real world enforcement statute.
And to craft that, I could strongly advise that
the testimony you're going to hear after I speak
from this panel should be the first places the
DEIS staff for the State of New York should be
visiting, 'cause they will certainly get an
eyeful. Now, the second problem with the DEIS is
that it comes from completely the wrong decision
making point. And I want to commend the
Department of Environmental Protection for its own
initiative, and for its willingness to listen to
lawyers by yourself, by coming down firmly on the
side of what is sometimes called "the
precautionary principle." We do not have to prove

that natural gas drilling in a watershed or in a
water resource area is harmful. It is up to the
other side, those who advocate it, to prove that
it is harmless. We've already seen from the
studies the City has done, not to mention all the
testimony and experience from the environmental
and civic community that is being presented here
today, that they are simply not going to be able
to do that. The statement in the draft EIS, and I
don't know who wrote it, that there is no
reasonable way we can deny drilling in the
watershed, really puts one in mind of Michael
Corleone's famous statement in "The Godfather,"
"Whatever you do, please do not insult my
intelligence." For a statement like that insults
the intelligence of everyone on the City Council,
everyone in the government of New York City and
State, and 95 percent of the citizenry of the
State of New York. The idea that you can't do
anything more under the police power of the United
States and the State of New York than order a few
steel tanks, impose a couple of setbacks, and you
know, insist that the natural gas companies
promise that they will be good, is absurd.

2	[laughter] And it kind of went out of style about
3	1850 in London when we abandoned laissez-faire in
4	the interests of preventing typhoid cholera from
5	once again eating through the London population.
6	So, it's easy to dismiss this, but I think we
7	should notice the insidiousness of its wording.
8	When they say there's no reasonable basis to deny
9	permits in the watershed, or for that matter any
10	other water sensitive area, they are not just
11	stating a conclusion, that is very specific
12	administrative law language. And it is designed
13	to essentially insulate them from the kinds of
14	challenges that they are going to get, to in fact
15	establish a no-drill zone in the watershed and
16	other places like the Delaware River basin. They
17	are essentially trying to portray themselves as
18	being forced to allow this drilling, which again,
19	as I say, is a conclusion that challenges a lot of
20	things. But the fact that they are taking this
21	position means that in some way or another, they
22	are not only standing by and permitting drilling
23	in these water sensitive areas, they are trying to
24	force it into these areas. That this statement,
25	whether intended to be or not, is an active,

2	aggressive promotion of frack gas drilling over
3	the public health interests of the City and the
4	State of New York. And the insidiousness of it
5	should be recognized, and I can only say that the
6	only good thing about it is that it's going to
7	keep a lot of lawyers and a lot of judges very
8	busy, over the next year. I was very pleased to
9	see the previous witnesses from the Sierra Club
10	pick on something, up something that has long been
11	a theme of mine, which is the fracking gas policy
12	of the State of New York is a stab in the back to
13	green energy. Except in this case, the City of
14	New York is stabbing itself in the back, which
15	probably explains why some of these DIS statements
16	are so contorted. But let us recall the fact that
17	on everybody's bill, everybody's utility bill,
18	every month you pay a sum of money that statewide
19	totals well over a billion dollars to promote
20	green energy. But what is the biggest obstacle to
21	green energy? The biggest obstacle to green
22	energy is that we have subsidized carbon sources
23	of carbon combustion. And that the non-
24	enforcement of environmental standards and the
25	resulting externalization of drilling costs is

2	going to represent a multibillion dollar subsidy
3	to the natural gas industry that is competing as a
4	utility fuel with green energy. I've always
5	remembered Milton Friedman, the great conservative
6	economist, standing on the mall once, and pointing
7	to the Department of Agriculture and saying, "Over
8	here we well meaning people spend billions of
9	dollars to encourage the growth of tobacco." He
10	then points to the Department of Health and Human
11	Services and says, "And over here, we have equally
12	well-meaning people spend even more billions of
13	dollars dealing with the health effects of smoking
14	that tobacco." If he were alive today, he would
15	come to the Albany mall, he would first point to
16	the NYSERDA and others and say, "Over here we are
17	spending billions of dollars to try and promote
18	natural gas." And he'd point to the Department of
19	Environmental Conservation and say, "Over here
20	we're spending billions of dollars to undermine
21	green power." And he would again conclude one of
22	these people is wrong. Now, it has been heard,
23	and in the otherwise solid New York Times
24	editorial, this canard was repeated, that natural
25	gas is a transition fuel. And given that the

burning of coal, not only from a global point of
view, but from the depositation of mercury,
incites strong passions. It's not surprising that
many people are looking for a quick kill, in terms
of getting rid of coal burning in the United
States. But when they talk of natural gas as a
transition fuel, they are failing to distinguish
between traditional natural gas, which is
relatively low impact environmentally. And
fracking gas, which has a huge impact and under no
stretch of the imagination can be considered a
transitional fuel. Yet unfortunately in Congress,
as we look at the pieces of global warming
legislation, we're seeing a food fight between,
instead of concentrating on how we're going to
reduce, you know, carbon combustion, we're seeing
a food fight between the coal industry, the oil
industry, and the natural gas industry, over
subsidies. When what we should be trying to do is
squeeze out these subsidies as quickly as
possible. And the first subsidy is environmental
non-enforcement. Now, to the extent there is a
legitimate need for natural gas, one of the things
this DEIS did not do is look at alternatives to

2	fracking. For example, there is in the Prudhoe
3	Bay oilfields of ill fame and unfortunate memory,
4	enough natural gas sequestered that it could
5	supply a billion, one-and-a-half trillion thousand
6	cubic feet a year of natural gas for nothing more
7	than the environmental and financial cost of
8	building a pipeline. There is liquefied natural
9	gas, the Arabs and others having finally woken up
10	to the fact that flaring off natural gas is a
11	really bad idea. But liquefying and selling it is
12	not only a good idea, but can buy you a lot of
13	global warming credits, as well. And finally,
14	there is the whole issue of leaky natural gas
15	pipes. Some of you may recall that when we did
16	the water conservation program for New York in the
17	early '90s, one of our key innovations was not
18	just to go after reducing consumer water use, but
19	first of all to tighten up DEP's own system, to
20	the point where DEP loses less than ten percent of
21	its water in leaks, where we stopped the
22	essentially the flooding of hydrants in the
23	summer. There's a vast potential quantity of
24	methane that has now leaked into the environment
25	that can be recaptured with no cost to the

2	consumer and no additional impact on the
3	environment. The failure of the EIS when
4	assessing the benefits of natural gas, to look at
5	the alternatives, in terms of natural, you know,
6	natural gas sources, is another blatant hole in
7	this document. Now, you're going to hear an awful
8	lot of specifics. So I'm not going to go into
9	those. But I do want to essentially deal with two
10	water facts. First of all, the industry likes to
11	say there's no proof and no instance that can ever
12	be cited that deep well injection of this material
13	has polluted an underground aquifer. As far as I
14	can tell, that's true. But of course, we've only
15	been in business four years. But the one thing we
16	do know from all the surface wells that have been
17	polluted, is that once underground this stuff is
18	going to move. And so that the fact that, you
19	know, as the industry goes around trumpeting that
20	there's been no deep aquifer pollution yet,
21	doesn't mean anything. Moreover, even the current
22	DEIS acknowledges that this premise depends upon
23	the integrity of the drilling process, and the
24	casing process. And that integrity in turn, if
25	you look at private sector standards, depends on

2	having on site, independent safety inspectors
3	while there is a pour. How, going back to my
4	point on enforcement, how the Department of
5	Environmental Conservation proposes to do this.
6	With the staffing that at the moment adds up to
7	one person for every 2,000 projected wells. And
8	even if double, would be one person for every
9	1,000 projected wells, so that if we cut the
10	industry estimates in half, we've still got one
11	person for 500 wells, is beyond me. The other
12	thing that I think is really critical to talk
13	about is that when we think about New York City's
14	watershed, and we're justly proud of its iconic
15	status. We forget the fact that many of the
16	compounds they're talking about using, and many of
17	the compounds that would pollute our water, are
18	not the kinds of compounds that would be gotten
19	out by ordinary filtration. So that the existing
20	costs of filtration, which by and large depend
21	upon a standard filtration system to deal with
22	bacteria and pathogens, are not relevant to a
23	system of filtration that is going to need an
24	additional treatment train, and may very well need
25	techniques like reverse osmosis, to take out these

2	essentially highly toxic, virtually
3	indestructible, non-biodegradable compounds. And
4	that has great significance for the people
5	upstate, who are looking at what is going to
6	happen to the New York City watershed as a guide
7	to what's going to be done to protect their water
8	supplies. It's not just a question for them,
9	putting this stuff through treatment. They, too,
10	may in effect face a new round of filtration, a
11	round of filtration and water treatment that was
12	totally ignored in the DEIS, if these compounds
13	get into their water supplies. It's just not
14	surface water, slumber J [phonetic] right now is
15	proposing outside of Elmira to build a facility, a
16	chemical handling facility on top of the primary
17	aquifer that serves the City of Elmira. And most
18	people know these facilities are essentially, you
19	know, brownfields in preparation. So, that we're
20	not just looking at filtration, enhanced
21	filtration for New York City, we may be looking at
22	this for a whole series of other water systems,
23	and water sources, throughout the State. There
24	could be no bigger mistake than for upstate to
25	think they have no stake in this battle or for we

to think that we in New York are not all in this
together. There are people upstate who are
concerned that New York City is going to settle
for just protecting its watershed; what they
really should be concerned about is at the end of
the day, faced with overwhelming evidence, the
State may throw people a bone and save the New
York City watershed, but ignore everybody else's
water needs. We understand that problem and I
think it's time the State of New York did. Now,
what's going to happen next? [applause] I'm
still a bit shell shocked at some of the people
whose fingerprints are on this draft EIS. But I
take comfort from the fact that it's so far still
a draft. And I'm a little bit of a believer in
Winston Churchill, which he once observed that
"Americans always do the right thing, after
they've considered doing everything else."
[laughter] The, so it is my hope that as we, the
overwhelming evidence of the foolishness of this
course, that it is smart neither in law or logic,
that it's an economic loser and a social,
potential social catastrophe. And that above all
it's simply wrong. Is going to at the end of the

day sway people who in the past I, like Governor
Patterson, like Commissioner Grannis, who in the
past I have not associated with this kind of
shortsighted, myopic view. And I hope that we can
go through the comment period on the DEIS from
that perspective. I hope that we can look at it
in the words of, if I may, you know, since I'm
having a roll on history, as Lincoln once said,
let us see if we can resummon the better angels of
everybody's nature here, and get them to face up
to what this DEIS report really represents. I
also have a belief, and maybe it's from the budget
battles I fought when I was mud wrestling the
water rates back to zero, it's from my own
experience as a budget brat many, many long years
ago, that there's some ugly fingerprints of the
State Budget Bureau, all over this proposal.
'Cause I've never forgotten what David Axelrod
told me when we were negotiating the first
filtration agreement for the City, "Beware of
budget bureaus, they will always sell out the
future for the present." And it's difficult for
me not to speculateI don't want to draw any
conclusions, 'cause it's much too earlyas to

2	whether or not what we're seeing as a budget
3	bureau that is so overwrought with the current
4	fiscal crisis, which admittedly is pretty
5	staggering, that they are willing to do anything,
6	consider anything, that will give them some cash
7	flow. So he says at the moment, this is only
8	speculation. But having heard no better
9	explanation from the Governor's office or from the
10	Department of Environmental Conservation. Neither
11	I nor many others, from whom I originally heard
12	this, are going to be at rest [phonetic] at this.
13	And I will tell you what to look for. If we see
14	in the proposed state budget there's a plug number
15	for natural gas revenues, you know, then there
16	very well could be, then we will not only, you
17	know, have to go to red alert, but we will know
18	that one of the strategies budget is thinking of
19	is essentially political blackmail. Which is you
20	either agree to this kind of natural gas revenue,
21	or you have to come up with more money or more
22	budget cuts. So, in addition to the legal and
23	other issues, I think we have to be ready in the
24	financial front to call their bluff on this, which
25	should be just the latest in a long series of

fiscal gimmicks we've seen from New York. And	
I'll tell you what they're thinking about	
filtration, 'cause frankly it's the only logical	
explanation I can come up with for a position that	t
is this far out in left field. They may be	
thinking about with filtration is we get the	
revenue now, it'll be five to ten years before	
filtration really has to happen. We'll have	
gotten the money we want, we'll be long gone. And	£
it will be the City's problem to deal with. And	
we have to face the fact that this could happen.	
Now, this is incredibly shortsighted by whosever	
behind it. The natural gas industry so far is no	t
behaving like GE or Inray Swiss [phonetic], and I	
apologize to the people in the natural gas	
industry who are not in the fracking business, but	t
if they're allowing the frackers to hide behind	
them, they are going to have to risk being subject	t
to some confusion. We're not going to have	
natural gas fracking in this country very long if	
the natural gas fracking industry continues to run	า
its operations as if this were the Wild West. It	
is clear from their initial forays into Ohio and	
Pennsylvania, they think they are still out in the	=

2	middle of Wyoming, where it is flat, arid,
3	publicly owned, lightly populated, and far away
4	from the gaze of the media and others. Instead,
5	they are now in the northeast, where the land is
6	hilly, wet, privately owned, full of people, and
7	subject to the kind of scrutiny of the kind that
8	it is getting today. That's not going to last.
9	Dick Cheney did this industry no favors by
10	allowing them to believe that they could make a
11	lot of money by operating outside the
12	environmental housekeeping standards that even the
13	neighborhood drycleaner has to adhere to.
14	[applause] Thatif this, if there's going to be
15	any place for fracked natural gas in America's
16	energy future, then this industry has got to make
17	up its mind that it is going to run itself
18	sustainably. What I mean by sustainable, that it
19	stays out of water sensitive areas, of
20	historically sensitive areas, of areas that would
21	undermine the local rural economy; that works with
22	local governments to properly zone and organize
23	this, though the complaints that are already being
24	heard about endless car traffic, 24 hour noise and
25	lights, and he disruption of all local economic

activity not related to gas, are undermined. 2 is going to have to develop biodegradable methods 3 of creating fracking fluids, and is going to have 4 5 to have cradle-to-grave for tracking them. is not an impossible standard. We do this in 6 clean labs. We do this in many kinds of industries. The Germans and Japanese do this with 9 solid waste all the time. But the natural gas 10 industry has got to make up its mind not to sell 11 out its future for the hopes of a few extra 12 profits in the present. At the end of the day, 13 when I--the people are going to read the statewide outpouring of comments, expertise, analysis, at 14 15 the end of the day what I hope they do is they, 16 you know, when they come to New York City, I hope 17 they look in the face the fact that they're not 18 just fooling with the watershed yesterday, they're 19 not just fooling with the programs that in the 20 '90s we put together to protect it. That what 21 they're looking at is 175 year tradition of the 22 New York City water system. I'm often asked 23 overseas, "Well, you know, these are great things 24 you people in New York City did, but we're a poor 25 city." And what I tell people is, "Have you ever

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seen the movie 'The Gangs of New York'?" And a surprising number of people have. And I said, "That's the city that built the Croton Water System." That we made the decision in those years not to sell out the future for the present, that the tradition of the New York City water system-and it has made it not only our greatest civic achievements, but recognizably one of the great civic achievement of the world--has never been to do the short term or the easy thing. It is to be able to do the difficult and hard thing. I'm very fond of the story from the early years of the water system, when we were first building Croton and the Great Depression of 1837 hit. And the real estate owners were paying the major burden for one of New York's wise moves in those years was the tax the wealth of the City, and the wealth that would profit from growth. Went to John Jacob Astor as the richest and most powerful private citizen in New York to lead the attack against this enormously excessive thing the people were building. And Astor invited them in, asked if they would like tea, and said, "Gentlemen, by the way, before I serve tea, I should make it clear

that I believe New York City can never pay too 2 much money for pure and abundant water." 3 4 history records that ten year later, the value of 5 every one of those pieces of property had tripled, and that New York City had done best by doing the 6 right thing, not the expedient thing. I hope that the DCs and the Patterson Administrations of the 9 world will look this tradition in the face when they read all of these comments, and realize that 10 11 this is a mistake, but there is still plenty of 12 time to fix it. That if they want to play a role 13 in the frack gas industry of the future, they 14 should send the signal this industry desperately 15 needs, that the future is sustainability or 16 nothing. I'm often asked in closing if I believe 17 there should be a ban on frack gas extraction. say that's not up to me, that's up to the fracking 18 19 gas industry. Because if they do not mend, as 20 they used to say in the melodramas, their evil 21 ways, there's going to be - - . And that's the 22 choice. You know, we're standing up here for, it's not just the watershed, not just the water 23 24 and the landscape of the State of New York, we're 25 standing up for a smarter energy future, which

to make it the best document that it can certainly

be, that would, that will be a document and a
resolution that will, you know, create positive
things and not, you know, light fires, and cause
problems. And I look to you for that. And I know
that I have your cooperation, and I thank you so
much for being here today, although the
information you've given us and frankly the
inspiration you've given to people here to make
sure that we make our voices heard at the hearing,
that the State is going to have, as you said,
everything that we gather here today is going to
be submitted to the State. And the State which
was in the room, and we made a call for them to
come back into the room here today. You missed
that whole thing, we had a little fun with that.
But Al, we thank you very much for being here, and
thank you for representing in a very effective
way, you know, the very good people from Damascus
and the other people that you help. Thanks so
much.

ALBERT APPLETON: Jim, as I said, anything we can do.

CHAIRPERSON GENNARO: Okay, you bet, you bet.

1	COMMITTEE ON ENVIRONMENTAL PROTECTION179
2	ALBERT APPLETON: Gentleman,
3	[applause]
4	CHAIRPERSON GENNARO: Okay. And
5	now we would happy to hear the statement by the
6	Vice Chair of Board One, Catherine McVeigh Hughes,
7	right?
8	CATHERINE MCVEIGH HUGHES: [off
9	mic] Yes, thank you.
10	CHAIRPERSON GENNARO: Okay, sure,
11	you bet. And just make sure that your microphone
12	is on, and look forward to your testimony.
13	CATHERINE MCVEIGH HUGHES: I think
14	it's on.
15	CHAIRPERSON GENNARO: Okay, we got
16	it. Okay.
17	CATHERINE MCVEIGH HUGHES: Yeah,
18	thank you. I really appreciate everybody, thank
19	you very much. Good afternoon, I'm Catherine
20	McVeigh Hughes, Vice Chair of Community Board One.
21	We thank Chairman Gennaro of the New York City
22	Council Committee on Environmental Protection for
23	your tireless effort ton this hydrofracturing
24	issue. We support Resolution 1850-2009. Back in
25	May 2009, Community Board One unanimously passed a

2	resolution urging that New York State DEC prohibit
3	the use of hydrofrachydraulic fracturing in the
4	New York City Watershed. As you know, both the
5	New York State DEC and the New York City
6	Department of Environmental Protection, have a
7	mandate to protect the watershed and land
8	surrounding the watershed. The New York State DEC
9	also has a mandate to protect the groundwater and
10	surface water of New York State. We have concerns
11	that drilling or fracturing could cause problems
12	or contaminate the watershed and surface water or
13	groundwater in the areas of work. In addition, we
14	are here today to call on the Governor to extend
15	the public comment period to an addition 60 days
16	from the end of the current public comment period
17	on November 30 th . There is no need to rush into
18	drilling for natural gas within the boundaries of
19	our watershed. Our country's supply of natural
20	gas is projected to be more than sufficient for
21	years and decades to come, and according to the
22	recent Federal Energy Information Administration
23	publication, "The current forecast assumes some
24	additional production curtailments as natural gas
25	inventories begin to swell toward capacity limits

this month." This is this month, this report came
out. In other words, we are already drilling more
gas than we can store. Community Board One also
has the following concerns: Cross contamination
between surface water and drinking water wells;
well permit issuance in the watershed areas;
septic fields in the areas permitted for drilling
or fracturing (we don't need septic products going
into a water supply either); dual roles for the
City and State in the protection of New York City
drinking water; gas leaks (we saw a recent article
about that in the New York Times); and monitoring
enforcement. We heard earlier from Manhattan
Borough Scott Stringer, you know, the scary record
of hydraulic fracturing in other states, including
leaks and spills, water pollution explosions and
water theft. Therefore, New York State DEC should
seriously consider requiring that a financial bond
be put up to cover the complete cost of water
filtration plant of all chemicals used to
establishing even a well house. So this should be
done before a well is built. [applause] If they
even go forward. This is a common practice used
routinely in many businesses. We are concerned

that shell companies could be established, and if
a problem were to develop, there would only be the
taxpayer left with the bill to remediate the
damages we have seen in many superfund sites. A
bond or escrow arrangement would protect the City
and upstate area, and any reputable company could
provide it. As the community board representing
lower Manhattan, which includes the World Trade
Center site, we were deeply concerned about the
safety of air and water after the terrorist attack
of September 11, 2001. The City has committed
significant resources to defend its eight million
residents against toxic and radioactive chemicals.
To allow horizontal drilling and hydraulic
fracturing in the Marcellus Shale within the
boundaries of our watershed for potential short
term financial gain is unconscionable. In other
parts of the world, countries are going to war
over the quality of quantity of their water
supply. Our water supply is one of the most
precious resources and we must continue to
vigilantly protect it. Thank you for
consideration and testimony today. [applause]
CHAIRPERSON GENNARO: Thank you.

1	COMMITTEE ON ENVIRONMENTAL PROTECTION183		
2	CATHERINE MCVEIGH HUGHES: Thank		
3	you very much.		
4	CHAIRPERSON GENNARO: Thank you,		
5	Catherine. And thank all the good folks at Board		
6	One, appreciate your strong support on this issue.		
7	And [pause] I'm just looking for your witness		
8	slips, we have a lot of paper. And, Joe go ahead,		
9	okay.		
10	JOSEPH LEVINE: Okay, I know it		
11	looks a little bit long, but I've slashed and		
12	burned.		
13	CHAIRPERSON GENNARO: Okay.		
14	JOSEPH LEVINE: Including all the		
15	compliments that you deserve.		
16	CHAIRPERSON GENNARO: Okay [laughs]		
17	okay.		
18	JOSEPH LEVINE: So I don't waste		
19	any time here.		
20	CHAIRPERSON GENNARO: That's okay,		
21	that's okay.		
22	JOSEPH LEVINE: I'm cofounder and		
23	chairman of NYH2O, a nonprofit, grassroots		
24	advocacy group based in New York City, dedicated		
25	to protecting New York City's water resourceNew		

York's water resources from the threat posed by
gas extraction industry by way of hydraulic
fracturing. Gas drilling is an industrial
activity that will turn our beautiful upstate
landscape into a sacrificial industrial zone. As
we meet here today, there are far too many
instances of water contamination from gas drilling
activities across the country, and also in our own
backyard, within 40 miles of the Catskill/Delaware
Watershed. In Dimock, PA, there's been recent
contamination of water supplies, landscape
degradation, gas well explosions, livestock
illness and disease. Chemical spills last month
dumped 8,500 gallons of fracking fluid in Stevens
Creek, which will make its way into the
Susquehanna River and down to the Chesapeake Bay.
The Pittsburgh Municipal Water Supply System
serving 350,000 people was temporarily shut down
this past spring when drilling waste water was
disposed at a water treatment facility on the
Monongahela River. This past week, five months
later, reports of exceedingly high levels of total
dissolved solids were revealed still remaining in
that urban water supply. South of Pittsburgh,

along the Pennsylvania and West Virginia border,
the present ongoing catastrophe is the Dunkirk
Creek Watershed, where more than 160 species of
aquatic life, including unknown thousands of fish,
were killed in a 35 mile stretch of one of the
most biologically diverse streams in that region.
Scientists have commented that the biology of the
stream is dead. There are hundreds of these
incidents being reported from around the country,
where hydraulic fracturing is in progress. What
these events all have in common is a total denial
of any responsibility from the industry doing this
work. A recent study in Dish, Texas, performed
by, commissioned by Environmental Working Group,
confirmed that as a result of hydraulic fracturing
operations, unacceptably high concentrations of
volatile organic chemicals, hazardous air
pollutants, carcinogenic and neurotoxin compounds,
were found in ambient air samples, near
residential properties. McArthur Genius Award
winning chemist Wilma Subra reviewed this study
and commented that, "The chemical concentrations
in the air exceed both short and long term health
values and will have acute impacts on human

2	health." President of the Endocrine Disruption
3	Exchange, and award winning environmental health
4	expert, Dr. Theo Colborn, has said that based upon
5	the models from Colorado and other western states,
6	gas production in upstate New York will cause air
7	pollution and ozone levels in a 200 miles radius,
8	as far away from production areas as New York
9	City, that will exceed clean air federal
10	standards. After 50 years we're still trying to
11	figure out what to do with the PCPs that were
12	dumped into the Hudson in the '50s. Actually, the
13	plan is to take them and inject them underground
14	in southeastern New Mexico right now. They don't
15	mind because they already have gas drilling there
16	and they think it's the lesser evil. As bad as
17	that is, Marcellus Shale Gas drilling portends to
18	be worse. Gas drilling is the centralized
19	operation, it requires hundreds, usually thousands
20	of individual wells to make gas extraction
21	economically viable. In New York State, 50,000 to
22	100 or more wells, to 100,000 or more wells, is a
23	reasonable estimate based on the industry's
24	existing density models out west, and present New
25	York State gas regulations. A spider web of

pipelines, feeder and collecting lines, well pads,
waste water pits and holding ponds, roads,
processing plants, and substations, truck traffic
at the rate of a 1,000 trailer trucks per well,
clear cutting, 250 to a half a million250,000 to
500,000 acres of land. By the way, that's
something like 250 million trees, for forest
fragmentation, wildlife and livestock impacts, and
of course human health. With all this, no study
has been done that attempts to measure the
cumulative impacts of drilling. Not the recently
released New York State SGIS, obedient to the law
with the exemptions in place, well permits are
approved one at a time and evaluated one at a
time. The only aspect of this process that is
presented an evaluated cumulatively is the money
to be made, potential revenues. In addition to a
filtration plant and associated costs, what is not
considered is how much money will be spent in
cumulative externalized costs, such as
reparations, clean up costs, short and long term
illnesses, loss of revenue from local upstate
economies, such as farming dairy tourism, outdoor
recreation, including fishing and hunting. New

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York State estimates that to be a \$380 billion industry over a 20 year period, compared to what would be projected a \$22 billion industry for gas over that same time. This equals very short term thinking. Townships and communities upstate are not equipped to handle this. Everything, this is all crossed out here. Theo Colborn said that there's evidence out west that the flow back material has been spread out over farmland. Biocomposting is how the industry sells that. Here in the northeast region, as much of this material as possible will be left underground by seepage or injection processes. The more left underground, the less to dispose by other means. This has become a crucial issue, or a dilemma, how to dispose of the drilling production processed waste water. You did hear this before, of course, but where will all this water go? There are few treatment facilities capable of handling this The SGIS documents a list of treatment waste. facilities for disposal; however, preliminary research reveals that most of the treatment plants identified are not capable of handling this waste water. In fact, one facility has recently turned

away waste water hauling trucks. Many scientists
will tell you that this water cannot be
effectively treated. Yet, it must be disposed of
somewhere. One of the facilities on the list is
near Hickory, Pennsylvania, the home of the first
Marcellus wells in Pennsylvania. Right now, in
Hickory, Pennsylvania, over 400 homes are on water
supply because of contaminated wells. This is
kept secret because of confidentiality agreements
with the energy companies. If they want water,
they got to sign this agreement. 400 homes that
right now don't have water, and nobody knows about
this. Friends of mine have moved off their farm
because of contamination and it's taken five years
to get a proper water testing done. And they're
still trying to get legal help, most attorneys
work for the industry. The impact of this project
for New York

CHAIRPERSON GENNARO: I'm going to have to ask you to start to--because we have about 35 more witnesses and--

JOSEPH LEVINE: Okay.

CHAIRPERSON GENNARO: That's a lot of witnesses.

1	COMMITTEE ON ENVIRONMENTAL PROTECTION190
2	JOSEPH LEVINE: You bet.
3	CHAIRPERSON GENNARO: Not that I
4	don't love you, Joe, you know that.
5	JOSEPH LEVINE: This is, you did do
6	this to me last time, too.
7	CHAIRPERSON GENNARO: What's that?
8	JOSEPH LEVINE: You did this to me
9	last time, too, you know, but that's okay.
10	CHAIRPERSON GENNARO: Oh, I did it
11	to you last time?
12	JOSEPH LEVINE: I'm going to wrap
13	it up.
14	CHAIRPERSON GENNARO: I did it to
15	you last time? Okay, I'm sorry about that.
16	JOSEPH LEVINE: I'm going to wrap
17	it up, but this isthis is
18	CHAIRPERSON GENNARO: That was the
19	other, that was the bad Jim, this is the good Jim.
20	[laughter]
21	JOSEPH LEVINE: Thisthis is very
22	important news.
23	CHAIRPERSON GENNARO: Right.
24	JOSEPH LEVINE: You said what could
25	we do to get the EPA engaged. Well, it turns out

2	that in Colorado, a grassroots organization called
3	Wild Earth was able to engage the EPA to rule
4	against the State of Colorado. And this has to
5	do, so I'll read this part, just last week Reuters
6	reported that the EPA rescinded a Bush memorandum
7	which exempted the gas and oil industry from
8	regulations requiring multiple emissions sources
9	under the Clean Air Act, to be aggregated. So
10	when we talk about all of these exemptions, there
11	are these little exemptions also. They were
12	exempt from being able to be evaluated on a
13	cumulative basis. The September 22 nd ruling of the
14	EPA stated that regulators should consider
15	criteria for projects that are grouped together
16	for permitting. One of the three criteria listed
17	is whether they belong to the same industrial
18	activity. This one issue, called aggregations
19	policy, might be the single largest issue with
20	respect to any reasonable, independent analysis or
21	environmental impact study. Lots of people have
22	mentioned cumulative impacts here, and that's why.
23	This whole issue was designed to be evaluated one
24	well at a time and comply with all the
25	requirements because it was just one well at a

time, not 50,000 or 100,000 times that. This is				
because the State EIS proposes to continue to				
regulate on a single well basis. This is about				
eventually tens of thousands of wells, and the				
recently released EIS does more to appease				
industry and its stunning lack of cumulative				
impact or aggregation requirements. This is being				
ignored to facilitate drilling. That's the only				
reason. This is a recipe for disaster. New York				
State Congressman Maurice Hinchey has noted that				
there've been more than 1,000 documented cases of				
contamination, soand he's put out the FRAC Act,				
that's supported in the Senate by Chuck Schumer.				
And so we should support the FRAC Act in the				
federal government, the Brennan Bill in the State				
Legislature. And I have one more comment				
pertaining to the Resolution of this Council, that				
this Council were right on the issue, and it				
really is to figure out a way to engage the entire				
State on this issue, because what happens over the				
entire State is what we're about here in New York				
City. New York City thrives from the bounty from				
upstate, and we won't be the same without it.				
[applause]				

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CHAIRPE	RSON GENNARO:	Thank you,
Joe. Thank you, Joe.	Okay. Thanks	again, Joe,
appreciate it. Josh,	okay.	

JOSH FOX: Hi.

CHAIRPERSON GENNARO: Josh Fox.

JOSH FOX: Thanks, James Gennaro, for this opportunity to address you and the Board, it's amazing to be here. My name is Josh Fox, I'm a filmmaker, a resident of - - , Pennsylvania. Also, my production studio is in Brooklyn. So if this happens, I'm hit on both ends. I heard about this drilling in May of 2008, and began to become obsessed with it, traveled to 30 out of 34 gas drilling states, conducting hundreds of interviews, been over to hundreds of gas drilling sites. And I'm here to supply images and stories of the people who are actually going through this drilling, across the United States. It's not a pretty picture. I'm also going to try to keep this brief, although I want to really connect up what this looks like on the ground where it's happening. You hear a lot of these words like, "migration of gas into water supplies, contamination, glycol ethers, fracking chemicals."

We don't need to speculate as to what's going to
happen in the New York City Watershed, or in New
York State at large, whenif drilling were to
occur. We don't need to speculate, this is
happening now. We can see this with our own eyes,
we can hear the stories, and it's amazing to me
how little people actually understand of what this
looks like. So I would like to offer this DVD and
other images to the Board and I think a key here
is in using the media. Alright, this is natural
gas migration into a water supply, as you can see
in Weld County, Colorado, in a place referred to
as "the Red Zone." You're going to see Mike
Markham here at his kitchen sink. Can you make
that out? [pause] So that's not a fake. You're
going to see several more examples of this. This
is the Ellsworth, Jessie and Amy Ellsworth
residence, also in Weld County, Colorado. And
we've seen reports of flammable water from
Pennsylvania to Arkansas to Louisiana to Texas.
Here's another family who can do the same thing.
Now this is in a very heavily gas rural area, this
is Rene McClure's home video from her cell phone.
Alright, I'm going to pause just right there. The

industry likes to say that this methane is
naturally occurring, and that people could do this
for decades upon decades. But all of these
residents will tell you that they've seen this
start happening since 2005, since the significant
upswing in hydraulic fracturing and drilling in
those areas. And that the idea that this is
naturally occurring is absurd. We know that
natural gas is migrating into aquifers and
directly into people's houses. And I'll note in
this video, this is raw natural gas, this is not
refined. This includes benzene, toluene, xylene,
organic compounds that are carcinogenic. So
these people are being subject to carcinogens in
their own home. I'll also point that in the
Ellsworth's example, and I have Amy and Jessie
Ellsworth's water test right here, if you look at
it, it's pretty extensive. This is both the
Colorado Oil and Gas Commission Review and an
independent test, which states that their gas,
there's two different, there's many kinds of
natural gas, but there's two basic kinds, there's
biogenic and thermogenic. Biogenic comes from
decomposing trees and animals underneath the

ground, it's relatively shallow. Thermogenic 2 contains some of the heavier elements like propane 3 and butane, and that comes only from the deeper 4 5 layers. So, this shows, with the Colorado Oil and Gas Conservation Commission's own standards that 6 their gas is thermogenic, which is to say it could only be coming from the deeper shale layers, and 9 that is in this report. So you cannot say, even as Al Appleton mentioned, that there is, there is 10 11 no proof. There is evidence, and it's hard to say 12 how proof would come about. Here I have a video, 13 home video from Divide Creek. Divide Creek suffered a blow out in 2004, and the bubbles that 14 15 you see in the creek here are natural gas coming 16 up through it. That's not stream water, that's a 17 bubbling natural gas situation. And you'll see 18 residents here light the creek on fire. You can 19 see that right there, right? This was a blow out 20 incident, and kind of knew that they had a well 21 casing failure, and they went ahead and fracked 22 the well, anyway. There's no--this was one of the 23 biggest fines in Colorado history, \$371,000. Now 24 you can see that they can just have natural gas 25 coming straight out of the creek there. Alright,

1	COMMITTEE ON ENVIRONMENTAL PROTECTION197
2	I'm going to move on to water contamination that's
3	not flammable. I have examples from Boonville,
4	Arkansas. I'm just going to let them play.
5	You'll be able to see rainbow discoloration
6	CHAIRPERSON GENNARO: How long is
7	the presentation?
8	JOSH FOX:oily redwhat's that?
9	CHAIRPERSON GENNARO: How long is
10	the presentation?
11	JOSH FOX: It's another couple
12	minutes.
13	CHAIRPERSON GENNARO: Okay. I
14	just
15	JOSH FOX: But, see?
16	CHAIRPERSON GENNARO: Okay, I just,
17	after this panel, we're going to move onto the
18	clock, I just, I
19	JOSH FOX: That's fine.
20	CHAIRPERSON GENNARO: I apologize,
21	just, there's just no, there's no way around it.
22	JOSH FOX: Well, I think that it's
23	important to take a look at the way these
24	CHAIRPERSON GENNARO: Everything's-
25	_

Westin Wilson is quoted in the film as saying,

2	"After that point, all science, all data,
3	everything stopped." Until this spring, when they
4	went to Pavilion, Wyoming. See these guys, Louis
5	Meeks and John Fenton, and you can see Louis
6	Meeks's water well here, with pieces of oil on the
7	surface. And then you'll see him take a blowtorch
8	to his well, and you can actually see him
9	lighting, creating a kind of liquid plastic, his
10	well water had glycol ethers in them. So this is
11	the very first time the EPA's actually looked into
12	this kind of contamination of fracking fluids in a
13	person's water well. And I have those EPS reports
14	here, also, I'd like to submit them. You can see
15	him burning off a substance on the surface of his
16	waterjust collects there. [pause] So, I wanted
17	to just show one more video here, which is the
18	EPA's own video, which shows condensate tanks. I
19	would like to submit the Al Armendariz's
20	[phonetic] air quality report. And we talked a
21	little bit about binding New York State to New
22	York City. In Sullivan County alone, we're
23	talking about a proposal for 10,000 wells. Now,
24	Sullivan County's not in the New York City
25	watershed. In Dallas/Fort Worth, Al Armendariz's

2	air study shows that the 7,700 wells in the
3	Dallas/Fort Worth area contribute more air
4	pollution, or an equal amount of air pollution to
5	all the cars and trucks in all of the Dallas/Fort
6	Worth metroplex. So if you're drilling 7,700
7	wells, and the estimates for up there are much
8	greater, you're creating and urban air pollution
9	situation on the level of the fourth largest city
10	in America. That's going to come down. That's
11	our air shed, we need to, this is the
12	environmental board, we also need to be defining
13	our air shed, and talking about how this is going
14	to create an unprecedented air pollution
15	situation. One of the ways that that happens,
16	here we'll see, you'll see a drill rig in
17	operation. And you can see here, this is
18	unmonitored diesel exhaust. These rigs can go
19	through 800 gallons of diesel a day. So just to
20	drill, you're talking about a severe situation.
21	This is a condensate tank. It's right next to a
22	school. Condensate tanks look like this in
23	regular, to the naked eye, but when you look at
24	them with a infrared camera, they're billowing
25	these huge plumes of volatile organic compounds

that are coming right off the top there. That's
benzene, toluene, methane, a whole host of
volatile organics. Methane is 24 times the
carbon, the greenhouse gas than carbon dioxide.
So you're seeing this directly going into the air,
which is why in the town of Dish, you have such a
severe air pollution situation. Because they have
pipelines that also do this kind of venting, they
have compressor stations that also do this kind of
venting, and condensate tanks. Just a list here
of what's going on in Dish: 55 times the health
standard of benzene in the air; chemicals
including benzene, dimethyl disulphide, methyl
ethyl disulfide, ethyl methyl ethyl disulfide,
trimethyl benzene, diethyl benzene, methyl methyl
ethyl benzene, tetramethyl benzene, and the list
goes on.

CHAIRPERSON GENNARO: Point taken.

JOSH FOX: Okay, so this is what's happening in the air. And as we also mentioned, these things do explode. There's a couple of videos of the fire, this is a fire from Colorado. Here's one that I took myself in Central

Pennsylvania where a gas storage facility
exploded. You can see this from space, it took
them three weeks to put it out. Also, evaporation
sprayers and pits will blow the flow back water
into the air, in hopes that it will evaporate
faster. That's seriously insane, 'cause that's
all of the volatile organics and the fracking
fluids just filtering out into the air. And if
that wasn't bad enough, I have video here of a
truck, and this is the last one, with its valve
cracked open. You know the problem of water
disposal. This is a familiar practice all over.
I've heard complaints about this, we finally
caught them here on this video, from, like I said,
through every state that I was inArkansas,
Louisiana, Texas, New Mexico, Colorado, Wyoming
you can see here the trail of fluid that they're
leaving behind on the road. That's waste water
that's supposed to be treated, cracked from a
valve at the back of a truck. With 17 inspectors
in New York State, don't expect the regulation
situation, the monitoring situation to be any
better than a guy like me with a video camera
chasing around a truck. You're talking about 400

truckloads of waste water per well. Okay? By th
New York State's own GEIS, 1,150 truck trips per
well completion. 600 of those truck trips are
well water going in, and 200-400 are water coming
out. That kind of water, and it's going on roads
all over Colorado and Pennsylvania. Again, I'd
like to submit all of this evidence, which is not
anecdotal, this is actual evidence, water tests
from all over the country, as well as the picture
that go along with it, to the Board, and say that
hopefully there's some way that we could work
together to increase the potential of media
awareness. When people, we had 100,000 people
last week watch that guy light his water on fire,
at waterunderattack.com. Hopefully, and we're
going to be creating a PSA for Scott Stringer.
So, we'd love to work with you. Thank you so
much.

CHAIRPERSON GENNARO: Yeah, we would love to, it's very, very difficult for us to get any kind of interest in this issue. I don't know. I'll talk to my press guy Brad. I mean, do we have, could we get any—any reporters, could we get any reporters to come to this hearing? Okay,

okay. It just, it'sIt's difficult. Maybe I'll
have to light my own hair on fire, you know.
[laughter] Whichmy brother, who went bald 30
years ago, could never do, he'd at least, he would
at least say, "You have hair to light up," you
know. Josh, thank you so much for your tireless
efforts [applause] going across the country. And
absolutely, Josh, let's stay in touch and try to
do what we can to get some of your good work out.
Okay. Thank you.

JOSH FOX: Thanks very much.

CHAIRPERSON GENNARO: Thank you,

Josh. And the two we have, also, Michael Lebron

and Pat Carullo. I'm not sure which is which.

Okay. Michael, okay, so why don't we hear from

you, you're next. And just state your name for

the record and, you know, speak directly into the

microphone.

and members of the Committee, good afternoon, and thank you for this opportunity to speak, and again thank you for your leadership on this issue. I'm a member of New Yorkers for Sustainable Energy Solutions Statewide, and I'm also a member of

2	Damascus Citizens, as well. As you know, New York
3	State has had and will continue to have some level
4	of natural gas energy extraction. Sadly, oil and
5	gas developers like to refer to New York as a
6	cheap date, mainly because New York almost alone
7	among the oil and gas states has no severance tax.
8	Such a tax paid on the value of the resource
9	removed reflects the reality that natural
10	resources, once removed, are gone, often leaving a
11	mess behind. And it reflects the concept that
12	extractive industries should pay its fair and full
13	share of costs. Whether or not there's gas
14	drilling in the City's watershed, and the Delaware
15	River Basin that it is inextricably linked to, any
16	natural gas extraction must pay its due bills at
17	the point of extraction occurs, because this is
18	the point at which environmental and societal
19	costs arealso are incurred, not simply the
20	labor, technology and capital loss. Simply put,
21	we argue that New York City should not be paying
22	through tax revenue to the State's general fund
23	for costs of energy extraction elsewhere in the
24	State. That is the case now. The Department of
25	Environmental Conservation, including the minerals

2	division, is funded almost completely through
3	general revenue. Proposals to increase permitting
4	fees through legislation, although undoubtedly
5	well intended, will quickly fall prey, as they
6	always do, to inflationary price increases. You
7	can easily see this in current permit fees which
8	cover only a very small fraction of real
9	administrative enforcement costs. What is needed
10	is a clear revenue source that adjusts to evolving
11	costs, and is directed into a locks box, if I can
12	use that overused phrase, for DEC administration,
13	enforcement, and an adequate Superfund type
14	resource, and be able to respond to what we know
15	with absolute certainty will be the inevitable
16	physical or financial catastrophes. Speaking of
17	catastrophes, and by way of example, the 2002
18	Comptroller's Report showed the economic cost to a
19	City from the attacks on 9/11, that total between
20	\$83 billion and \$95 billion. Federal officials
21	have pledged \$21.4 billion in total federal
22	assistance to this City, but only \$2.7 billion has
23	so far been released. Another example closer to
24	this issue, this past year, the citizens of
25	Cochecton, which is where I also have a property

2	upstate, had to pick up the \$1.2 million tab for
3	road repair after the completion of the Millennium
4	Pipeline, which comes to about \$900 for each of
5	its 1,328 citizens. The most tragic example can
6	be found in the town of Dimock said there
7	was little to worry about, that remedial
8	procedures were in place, but did not say there
9	was no budget for meaningful enforcement with
10	regard to the 8,500 gallon toxic spills at the
11	well site in Dimmick, excuse me. They were even
12	heard to say that they had to negotiate with the
13	polluter. There may be some truth to that as a
14	penalty at \$56,650 comes out to \$6.74 for each
15	gallon spilled. In closing, our points are
16	simple. We look to you first and foremost to
17	protect our most precious natural resource, our
18	water, and to assure that we don't foot the bill
19	if and when it becomes compromised. Thank you.
20	CHAIRPERSON GENNARO: Thank you.
21	And thank you, Michael, appreciate your being
22	here. [applause] Not the first time you've
23	testified on this issue. I thank you for your
24	ongoing efforts Dat Carullo Data

PAT CARULLO: Well, first I'd like

2	to thank you, Councilman Gennaro, and Samara
3	Swanson and everyone else on your staff, for the
4	absolutely important work you're doing, and the
5	leadership that you're providing here. I'd like
6	to give to you some very, very simple, sort of
7	folksy details, which will, and should serve, as
8	intelligence for you. You mentioned earlier, or
9	someone here mentioned that Chesapeake just two or
10	three days ago withdrew their application from the
11	Delaware River Basic Commission. And as you know,
12	the Greater Upper Delaware Watershed includes much
13	of the New York City Watershed. We were very,
14	very sort of even intrigued by the language that
15	Chesapeake used. They are there operating in the
16	shadows, in our communities. They are using
17	secret agreements, as has been said once or twice
18	here today, where the industry has fundamentally,
19	de facto federal deregulation. They're exempt
20	from every, as you know, important environmental
21	law. And it was interesting the language that
22	they used, they withdrew their application from
23	the Delaware River Basin Commission and used the
24	following language, "We are unwilling to interact
25	with the Delaware River Basin Commission regarding

hearings, and we do not wish to undertake in
public debate about this issue." As I've said
before in your chambers, we are fighting for our
life. In our community, we understand that. Here
today, we've heard machinations and comments from
public officials and various groups, some of them
very strong, passionate, and we welcome that.
We're out there on the front lines, we will file a
citizens lawsuit at what we're [applause] and we
would have done so three weeks ago if the Delaware
River Basin would've acted on the water withdrawal
request from Chesapeake, because they are
literally deploying in our community. Our county
is almost half leased, that is to say these
industry companies are in control of almost
CHAIRPERSON GENNARO: What county
is that?
PAT CARULLO: This is Wayne County,
170,000 acres are leased. The town of Hancock,

PAT CARULLO: This is Wayne County, 170,000 acres are leased. The town of Hancock, Columbia University just released a report that the town of Hancock, and there it is and should be helpful to you, Councilman, the town of Hancock some eight months back was 25 percent controlled by industry. And again, I'll repeat, we're

fighting for our life. We've retained the very
best legal counsel, we've retained the services of
folks like Al Appleton and others. We'll soon be,
and this is an official invitation to you, to
speak at Carnegie Hall. We'll soon be renting
Carnegie Hall for a fundraiser for these efforts.
But again, we will soon be filing litigation in
what it is we feel is the most precious resource
that we have. So, this is to provide intelligence
to you that we are on the ground, and we mean to
act. In taking that action, we hope that it would
not only support your work, work in New York
State, but certainly work in Pennsylvania. Our
Governor's number one public servant, as a matter
of fact, the person in Pennsylvania that was given
the responsibility to oversee the industry, two
weeks ago went to work for the industry. So, this
is the kind of thing that we're facing in the
watershed proper. Once again, in a matter of
weeks, there'll be a gun in the watershed,
litigation, that will in a sense bring these
issues onto the record. As you are here doing
today, getting this onto the record is critical,
and we'll be really with that goal in mind,

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bringing experts, testimony, evidence, science and
data into the courts, getting that on the record,
so it's available to everyone in this important
work we're engaged in. Thank you again, and we

6 much appreciate your Council.

CHAIRPERSON GENNARO: Thank you, thank you. [applause] And just in terms of like the, you know, philosophical orbit that I'm in, I'm--I just take it as a given that any private entity, whether it's a gas company, oil company or whatever it is, it's going to, you know, do whatever it can legally get away with. And I'm always, and my focus is always on the government regulators who are supposed to be there to be a, you know, check on the free market. And I think you can count on people in this, you know, whether it be gas or oil or whatever, doing whatever they can, you know, legally do, but it's up for the government, it's up to, you know, me, us, what-you know, more so the people at the state level and at the federal level, to do their jobs, to make sure that, you know, we are protected whether it's, you know, oil and mineral or gas drilling, or any other kind of activity that you can

2	conceive of. And that's what I think that's,
3	that's where the State of New York is falling
4	down, and that's what we have to do. I mean, I
5	think it's good to be vigilant against the
6	companies themselves, make sure that they're
7	staying, you know, within the framework that they,
8	where they are, you know, legally supposed to be.
9	And that's always good. But I always start at the
10	regulator themselves, not, you know, create some
11	sort of structure, some sort of paradigm whereby
12	the public is not going to be protected. You
13	know, putting out some regulations, this and that,
14	but having, you know, no enforcement and, you
15	know, having the kind of cozy relationship with
16	business that they really shouldn't have. So, I
17	always focus on the people who have, you know,
18	supposedly dedicated themselves to looking out for
19	the public interest, because by definition that's
20	not what the oil companies, what the gas companies
21	like the, that's not, that's not in their mission
22	statement. They're, what's in their mission
23	statement is to turn their, you know, time and
24	talent and capital into huge profits. That's what
25	they're supposed to do. And that's what they will

1	COMMITTEE ON ENVIRONMENTAL PROTECTION213
2	do, to the extent that they can get away with it.
3	PAT CARULLO: Well, you'll hear
4	You'll hear the industry over and over again call
5	all of this evidence, all of these cases, the
6	thousands that Congressman Hinchey and others have
7	referred to.
8	CHAIRPERSON GENNARO: Right.
9	PAT CARULLO: They'll call this
10	anecdotal. Well, it's going to be our role to
11	make sure that that anecdotal, with the help of
12	Counsel such as Richard Lippes, the Love Canal
13	lawyer
14	CHAIRPERSON GENNARO: Right.
15	PAT CARULLO:and Al Appleton and
16	others
17	CHAIRPERSON GENNARO: Yep.
18	PAT CARULLO:to establish a
19	record in a federal court of law, that you all can
20	use in your important work.
21	CHAIRPERSON GENNARO: Hear, hear.
22	PAT CARULLO: That's our role,
23	because we can cut to the chase and just get the
24	job done as quickly as possible, and that's what
25	our work will be in these months ahead. So thank

1	COMMITTEE ON ENVIRONMENTAL PROTECTION214
2	you.
3	CHAIRPERSON GENNARO: Thank you.
4	JOSH FOX: Could I just add also,
5	just the suffering around the country is immense.
6	And everywhere I went I heard from people, "Take
7	this stuff, bring it back to New York, and get
8	them involved." Because that's the only way we're
9	going to get any relief. So, there are people
10	across the country that are depending on this
11	board and others in this state
12	CHAIRPERSON GENNARO: Right.
13	JOSH FOX:to actually restore
14	some sanity to their lives, because they've been
15	suffering with this kind of drilling and no one is
16	paying attention to them, all across America. So
17	there's a tremendous responsibility that New York
18	City has to take this out of our watershed and set
19	a precedent.
20	CHAIRPERSON GENNARO: We are.
21	We're trying, we're trying to get the media
22	interested, and I was just, even on the way over
23	here, I'm, even on the way over here, I'm getting
24	calls from, you know, national news services
25	saying, like, "Well, what's your problem with this

whole thing?" You know, this is national new
services talking to me about, "Well, we've had
conversations with the industry, and they say it's
great, and they say it's green, and Mr. Chairman,
like, what's your problem?" And I'm like, "You're
a news service?" You know, it's just, you know,
go out there and see what's going on. Don't get
your, you know, all of your information from the
gas companies. And so, lord knows I'm trying.
Anyway, thank you all, but as I said, I get, I
try, but I get paid for trying. You people
aren't, not only are you not getting paid to be
out there trying, you're raising money, you're
giving up your time and talent, for a very, very
noble cause, and I thank you. I thank you. And
our next [applause] [off mic comments] [pause]
Okay, the next panel, Ann Warner Arlen, andhold
on just a second. [pause] [off mic comments]
Okay? Thanks, alright. Great, okay, bye.
[pause] Okay. Ann Warner Arlen, Wes Gillingham,
Bernard Saffronsky, it looks like, Susan Dey of
Catskill Mountainkeeper. [off mic comments,
pause] Okay, thank you. [pause] Oh, you want me
to add this [off mic comment, "Yeah."]

1	COMMITTEE ON ENVIRONMENTAL PROTECTION216
2	Okay. And Matt Wallach, we're adding to this
3	panel, as well. [off mic comment, "Thank you."]
4	Sure. Get these guys situated and thenget them
5	sworn in.
6	[pause]
7	COUNSEL TO THE COMMITTEE: Can you
8	please raise your right hands. Do you swear or
9	affirm to tell the truth, the whole truth and
10	nothing but the truth today?
11	[pause]
12	CHAIRPERSON GENNARO: This is the
13	panel, this is the[pause] Okay. Let's get,
14	we're going to be, as I said, just to kind of,
15	just to get through, we're going to be moving to
16	the clock. And I'll have a first witness as Ann
17	Warner Arlen. That Ann? Okay. Ann, please state
18	your name for the record.
19	ANN WARNER ARLEN: Is this,
20	testing, testing.
21	CHAIRPERSON GENNARO: Yep. You're-
22	_
23	ANN WARNER ARLEN: Okay.
24	CHAIRPERSON GENNARO: You're good.
25	ANN WARNER ARLEN: Yes, my name is

2	Ann Arlen, I'm a public member of the Environment
3	Committee of Community Board Two, and was its
4	Chair for 14 years. During which time we dealt
5	heavily with the drinking water issue, so when the
6	proposal to use all of these fracking fluids in
7	the watershed came up, it was totally surreal, it
8	was unbelievable. We have been working on this
9	issue ever since we found out about that last
10	February. Chairman Gennaro, your leadership, your
11	courage, your unflagging leadership, has meant
12	everything to us. And your appearance at our
13	public hearing on March 9 th , you were very, very
14	convincing, we wound up kind of maybe you might
15	say overshooting Reso 1850 in that we came out
16	with a Resolution calling for a ban in all of New
17	York State, because when we saw what the effects
18	were from Josh's film, among other things, I mean,
19	we couldn't conceivably say, "Well, we don't want
20	this in our drinking water, but it's okay for
21	everybody else's." I just want to say that the
22	idea that we would have a 60 day comment period,
23	and have hearings in only this borough, just is
24	not a review process. And you, when you look at
25	the 800 pages, you can see that an effort was

2	my community, dealing with impacts beyond that.
3	And normally, we operate in the Catskills. Our
4	objective is to protect the Catskills, but this
5	particular issue has taken me all across the State
6	of New York, dealing with regional groups from
7	around the State, even to the point where I was in
8	D.C. working with regional groups from Wyoming,
9	Louisiana, Colorado. This is a national issue.
10	It isn't just about New York City's watershed,
11	it's about how we produce our energy in this
12	country, and the impacts of that process. It was
13	about a year ago today that I testified before the
14	New York State Assembly as we started the process
15	of looking, taking a closer look at unconventional
16	gas development. And I'm just going to read
17	something that I put in that statement last year.
18	One of the first things we learned through this
19	process was New York State has been functioning
20	with a generic environmental impact statement that
21	is an outdated document. Not only is it missing
22	specific regulations for technologies that have
23	been used by the industry for ten or 15 years, but
24	there are blatantly incorrect statements, such as,
25	this is a quote, "Cumulative review is impractical

and unnecessary when considering most oil and gas
drilling, because of the independent nature of
those wells." Now maybe this was true back in
1988 when they did the original generic
environmental impact statement, but anybody that's
done any research into the issue realizes today
that that's not the case. Now, I had a meeting,
and through this process, you know, Mountainkeeper
was one of the handful of groups, regional groups
and national groups, that were kind of doing the
Paul Revere ride on gas drilling. And one of the
first things that happened is I went up with some
other folks to Albany, Assembly Gunther from our
region got a meeting with the entire staff of the
Mineral Resources Division. And I brought all
these maps about how special the Catskills was,
one of the, one of ten places in the eastern half
of the U.S. that has wilderness over 50,000 acres.
I had all these great maps, and I talked about the
fact that their document didn't have cumulative
impact review. And the statement I got from the
mineral resources division, "Well, we got to wait
and see what's happened. We're not looking at
cumulative impact." Well, since that point, we

2	went through the, to, we got the Governor to ask
3	for supplemental, we've gone, it's taken them a
4	year to do this 800 page document. And they're
5	still on that same page. They took a little bit
6	longer than a few sentences to say it, a total of
7	five pages. But this is alarming. Other people
8	have already spoke to this issue, so I won't spend
9	a lot of time with that. But it's just plain
10	silly. That's a legal term, I think. [laughter]
11	I mean, this is really unacceptable to say that
12	you cannot foresee where the development will take
13	place. The industry has land, they have lease,
14	they have a base of leases that they're working
15	with. They have an idea of what they're going to
16	do to the landscape. This the quote out of the
17	document that we just received: "The timing, rate
18	and pattern of development on either a statewide
19	or local basis are very difficult to accurately
20	predict, as detailed" and itI mean, that's a
21	ridiculous statement. And there's so many aspects
22	to the cumulative review that are easy to do,
23	other agencies do it all the time. Cumulative air
24	impacts, somebody mentioned earlier today, "Oh,
25	I'm glad we're talking about water today, we're

2	usually talking about air impacts." Doing a
3	regional ozone assessment is a normal thing, lots
4	of state agencies do that across the country.
5	They're not even thinking about doing that in this
6	case. That's ridiculous. And I won't spend a lot
7	of time with air quality, I think Josh Fox did a
8	really good job of portraying the issues there,
9	and the stuff coming out of Texas. This is, you
10	know, the timing and rate of this development, as
11	you look through the history of shale plays across
12	the country, it's really phenomenal. One of the
13	famous statements that I've now heard Pete Grannis
14	say I think 15 times, is how the new regulations
15	in the State of New York encourage larger spacing
16	units, so there's less impact; doing multiple
17	wells on a well pad, and reducing the impact
18	because it's on a 640 acre spacing unit. The fact
19	remains is that the law in New York State, it
20	still allow for 40 acre spacing units, and if you
21	look at the history of shale development across
22	the United States, they do the 640 acre spacing
23	unit, then they do a 300 acre spacing unit, then
24	they do 100 acre spacing unit, down to 20 acres in
25	Texas. That wouldn't happen here, but a 40 acre

spacing unit could happen in this country. The
draft supplement makes the claim that there's no
more development than was anticipated in 1992,
under thatand they refer to Chautauqua County
and the amount of wells in Chautauqua County. It
refers to 2,000 wells in Chautauqua County over a
ten year period. Chautauqua County is a flat,
rural county, with fields and roads. If you take
4,000 wells and position that over Delaware County
and Sullivan County, you're going to have a vastly
different impact than you have in Chautauqua
County. You can't take a cardboard stamp from
someplace else in the state and say that applies
to the whole rest of the United States, or the
whole rest of the State of New York, that's
ridiculous. That just speaks to the failure of
the DEC to take these concerns expressed
throughout this process, to property integrate
them into a regulator program that would mitigate
the serious ramifications of this development.
They are only considering onsite impacts and not
the cumulative review. Now, I'm going to skip
most of the center. I brought these pictures
'cause

1 COMMITTEE ON ENVIRONMENTAL PROTECTION225 CHAIRPERSON GENNARO: Yeah, the 2 pictures will have to be the end of the 3 4 presentation. 5 WES GILLINGHAM: Oh, we'll save 'em б to the end, okay. 7 CHAIRPERSON GENNARO: Okay. Yeah, 8 I mean, I, we, 'cause --9 WES GILLINGHAM: Yep, that's fine. 10 CHAIRPERSON GENNARO: --I'm just 11 trying to, just trying to keep going, there's 12 still--WES GILLINGHAM: I'll skip what I 13 14 said about waste water, because I think that's 15 been well covered as well today. 16 CHAIRPERSON GENNARO: Mmhm. 17 WES GILLINGHAM: The one thing that 18 I would add about the situation at the Ross Well, 19 where they took the 50,000 gallons of chemicals, trucked it to Watertown, turned around and brought 20 21 it back. Does anybody here remember those garbage barges? [off mic comments] 22 23 CHAIRPERSON GENNARO: Oh, yeah. 24 WES GILLINGHAM: I mean, I think 25 we're setting that, we're setting that situation

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up here. Let's be realistic and acknowledge the
growing concern nationally with these new
technologies. We have plenty of history with
these new technologies that they come back to bite
us. People have already mentioned PCBs today, and
the precautionary principle. Those are important
things to remember. Do we really want this to be
part of our legacy, to let this progress go
forward without absolutely every possible
protection put in place, without protection of
special areas, without complete investigation into
the failures of the industry to protect
communities. It's extremely shortsighted. I'll
finish by asking this Committee to do one big
thing, and that is

CHAIRPERSON GENNARO: Well, we ask the questions here. [laughter] Yeah.

WES GILLINGHAM: Okay. I--I'm going to say it anyway, I will finish by asking this Committee to do one thing, and to remember that this, today there was a lot of discussion about New York City's drinking water, which is, I mean, it's alarming that we're even here talking about this. And, but--these effects, this issue

2	specifically asks, I'm asking you to continue past
3	the point of where the DEC, the Governor, the
4	industry, or the EPA bans gas drilling in the New
5	York City watershed. You've been relying on our
6	communities in the Catskills for your clean water.
7	And we need your help. We're going to need your
8	help beyond that ban in the watershed. The
9	residents of the Catskills will get all the
10	impacts, not just the water impacts. If you're
11	successful at keeping out, keeping it out of the
12	watershed, please don't just put yourself, pat
13	yourself on the back and go home. The long term
14	industrialization in the Catskills and the
15	Southern Tier will have multiple complex
16	ramifications for the people of New York City, New
17	York State and the eastern United States. The
18	Alleghany Plateau, which is basically the same
19	line as the Marcellus Shale, we're talking about
20	the backbone of all the last wild places in the
21	east, and also the major farming, agricultural
22	producing regions in the east, as well. And
23	there's, I was doing a panel up in Rochester just
24	the other night, and there was a fellow there from
25	the Chemung County Farm Bureau. And we were

talking about New York City's water, and he
pointed out to the fact that New York State is the
number three milk producing state in the country,
and where we're proposing to do this development,
and where all these questions about groundwater
contamination andthey're all coming from places
where your milk is produced. So, we need this
Council to help force the DEC back to the drawing
board. This is a completely inaccurate document,
we need to come up with serious regulations, and
we need the Council to be vigilant beyond the
watershed. And we need to stop sacrificing energy
producing regions of this country, so that we can
turn on a light switch. We need to evaluate where
our energy is coming from, whether it's
mountaintop removal in West Virginia, or gas in
New York City's watershed. This is not a
transition. I really question that not being a
transition fuel, and just another addiction to our
fossil fuel.
CHAIRPERSON GENNARO: Okay, well

23 let me--

WES GILLINGHAM: And the two things that I want to point out--

1	COMMITTEE ON ENVIRONMENTAL PROTECTION229
2	CHAIRPERSON GENNARO: Yeah, but
3	then we really have to
4	WES GILLINGHAM: Well, I'm just
5	going to show you the picture and
6	CHAIRPERSON GENNARO:we really
7	have to move on. Okay, sure.
8	WES GILLINGHAM:and say "See
9	you" with a smile. So, this first photograph is
10	of athis is
11	CHAIRPERSON GENNARO: You have to
12	talk into the microphone, otherwise it won't be
13	recorded on the record.
14	WES GILLINGHAM: Okay, I will cover
15	my comments.
16	CHAIRPERSON GENNARO: Yeah, you can
17	pick up the microphone, you can pick it, it's
18	WES GILLINGHAM: Okay, this first
19	photograph, the, all these pictures are from
20	Dimock, Pennsylvania, 40 miles from Hancock. This
21	is very close to the, or this is in, very close to
22	the Delaware River Basin. And what this photo has
23	here, and if you look closely at where the water,
24	this is from the drilling operation. And if you
25	look at the dirt pile here, beyond the slurry

pond, you will see that this, the drilling fluid
is splashing pas the pit. Now, if I hadn't flown
over that particular day and taken that picture,
this landowner would not know that his soil was
being contaminated, as this was happening. I
mentioned milk production. That photograph was
taken from this well pad here, here's the dairy
barn over here, here's the drilling operation
where they were, where they'd just finished
fracking. And then this is the new well pad going
in here. Now this, this guy sold his cows,
probably 'cause he got the lump sum payment. It's
not an operation, but that gives you the scale,
again, of cumulative impacts on the landscape.
And here's another photo of well pads, access
roads. And one of the things that really amazed
me when I flew over Dimock, I've, you know, I sat
through the entire day today and heard a lot of
things said over and over again. I've been
hearing a lot of these same concerns for two
years. It wasn't until I flew over Dimock that I
realized that whole area, there's new gravel pits
everywhere. They're putting gravelwe all talk
about all the miles and miles of access roads.

needs to be communicated on behalf of areas

outside New York City's watershed. I have to be

mindful, and I think also respectful, of the areas

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outside New York City's watershed, that these
places do have representatives. I am not one of
them. So, areas outside New York City's
watershed, but within New York State, they have
county legislatures, they have county executives,
they have members of the assembly, they have state
senators, they have congress people, they have
U.S. senators, all of whom are, you know, elected
to speak for them. However, that fact
notwithstanding, I have no problem using my, you
know, bully pulpit here as the Chairman of this
Committee, which represents New York City, and
where we get our water from, from doing and saying
things that are appropriate and, you know,
supportive of people throughout the state that are
facing what we're facing here in New York City.
So, you have my pledge to ultimately work with you
and Al Appleton and others to draft a Resolution
so that it's, so that I, so that we, as a body
here at the Council, sort of, you know, clearly
communicate what needs to be communicated on
behalf of people throughout the State. And also,
I need people to be mindful that this is not just
a resolution from Jim Gennaro, the Chairman of the

Committee, this is a resolution from the entire
Council. And I have to answer questions like,
"Why are we advocating on behalf of the western
tier? Don't they have representatives out there?"
And I'm like, "Well, I'm sure they do, but we can
say it, too." And so, it's that kind of thing.
Butbut this is my passion, this is what I want
to do, and I will sell it the best way I can to
the members of this body, and you have my word
that we'll have the best resolution that we can
possibly have with all of the circumstances that I
have to deal with to get this done. I've got, I
got people that I have to answer to, also. But I
can be pretty convincing, and now when the new
Council Members come in, 'cause there are new ones
coming in, I will be a, I'll be a senior Council
Member, you know, now. And so, I, so I just
wanted to respond to your concern about what
information we're going to be putting forward from
this body. And I have no intention of sort of,
you know, pitting our area of concern against the
rest of the State, and I don't think that would be
helpful or what my mother would want me to do.
[laughter] So

COMMITTEE ON ENVIRONMENTAL PROTECTION234 1 2 WES GILLINGHAM: I actually, I have no doubt that you're going to be following the 3 issue. You've been reading and involved in this 4 5 issue long enough so that you're kind of stuck with it for guite a while. So--6 7 CHAIRPERSON GENNARO: No, this is, 8 this is, this is my thing, this is what I do. 9 WES GILLINGHAM: I definitely 10 appreciate the work that you're doing, and that 11 wasn't a--that was just really, I just wanted that 12 in the record. CHAIRPERSON GENNARO: No, it's good 13 14 you--15 WES GILLINGHAM: As New York 16 citizens, no matter where we're from, or who our 17 reps are, we all need to get involved in this, and 18 push hard. What we've been handed by the DEC is 19 unacceptable and that needs to change. So, thank 20 you very much. 21 CHAIRPERSON GENNARO: Hear, hear. 22 I'm happy to, happy to do that, Wes, and happy to 23 do that. And the next witness, Susan Dey. 24 SUSAN DEY: Yeah, thank you so

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much.

it is that we are dealing with. And that these

conglomerates, the oil and gas companies, have

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spent an awful lot of time planning this. And they have, you know, set the path, they have paved the way, where they are exempt from every single environmental protection act that I, as a citizen, am aware of.

CHAIRPERSON GENNARO: Right.

SUSAN DEY: They have, it's a game, it's a bowling game, it's a strategy. And that I do have to question, I, the shock, the shock of the DEC's report saying that there really was minimal risk to the watershed area. And how it is that that has gotten the attention of New York City to focus completely on the watershed area, as you should, as you should protect your boroughs. By the way, I also have a residency here in Manhattan, as well. I pay property tax and both ends, so to speak. But I think we need not to fool ourselves, we need to look at the big picture. How much land is New York City prepared by buy? Because we are looking not just at the airborne aspect, what these chemicals that are readily airborne, we also have to look at the aquatic ecosystem that is vast and interconnected. And that they could be drilling 20 miles away and

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it could affect my water. I live in the watershed area. It could be 20 miles away from that, and affect my--You see the picture.

CHAIRPERSON GENNARO: Sure.

SUSAN DEY: That we are not just talking about New York City, we are--excuse me, the New York City Watershed area, when we are talking about the water used in New York City. You are talking about the State of New York. And again, you have to please also take in consideration why we lean so heavily on this Council, because we don't have protection from the EPA, we don't have protection from the DEC. have a contemplative Department of Health. have a Governor who has turned his back on public safety; a Governor that has not been elected by the people, who has turned his back on public safety. So we lean very heavily on you, and I apologize for that. And my only last comment to make is that when I sat here for all these hours this morning, the only thing I didn't hear the power of was the power of the people. And that somehow we have got to get this information out to the people, and educate the people. When I lived

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in California, Arm and Hammer was going to drill
in the Santa Monica Bay, and this went on for
years, fighting him in court. These grassroots
organizations finally the town, the City of Santa
Monica decided to put it on a ballot. Like that

they went down. People got to vote. Thank you.

CHAIRPERSON GENNARO: No, thank you, thank you, you came down here, you're giving of your, you know, time and your talent and your resources. And it has always been difficult for the 19 years that I've been working on, you know, watershed related issues, to get people in New York City to, you know, take them seriously. Even our own watershed, we're figuring how do, how do we keep it clean? How do we do this? And do we, you know, do more land purchases? And I've been kind of a one-man band on that, and we've got a pretty good record of trying to get things done. But, it's just like out of sight, out of mind. It's 100 miles away and like, "Where does it come from, it comes from the faucet." Like it's not more complicated, you know, than that to a lot of people. And so, it's--so, in this case, I'm having the same difficulty that I've always had,

2	Program Coordinator for Citizens Campaign for the
3	Environment (CCE). CCE is an 80,000 member,
4	nonprofit, nonpartisan advocacy organization that
5	works to protect public health and the natural
6	environment. CCE thanks the Committee for holding
7	this public hearing on the draft Supplemental
8	Generic Environmental Impact Statement for oil,
9	gas and solution mining in New York State, and
10	that I thank you for your leadership in this
11	matter. CCE is concerned about the effects of
12	high volume hydraulic fracturing, or hydrofracking
13	across New York State. New York City is blessed
14	with access to amazing freshwater resources that
15	are unfiltered. The Filtration Avoidance
16	Determination serves New York City billions of
17	dollars and emphasizes the importance of
18	protecting New York State's environment as a
19	necessity for sustainability in the City. New
20	York City is not the only city in New York with a
21	filtration avoidance. The City of Syracuse
22	receives its water from Skaneateles Lake, and also
23	operates under filtration avoidance. CCE is
24	committed to preserving New York's freshwater
25	resources because New Yorkers everywhere should

2	not have to choose between clean water and energy.
3	We need both. High volume hydrofracking in
4	combination with multi-well pads presents a new
5	challenge to protecting New York's land, air and
6	water. The multi-well pad sites require larger
7	acreage dedication, and because there will be
8	multiple wells the temporary onstage storage for
9	waste, such as drill cuttings, flow back fluids,
10	and production brine, is larger. The drill
11	cuttings are contaminated with normally occurring
12	radioactive materials, or NORMs, and the DEC has
13	acknowledged that the concentration of these NORMs
14	requires that they are disposed of as hazardous
15	waste. Additionally, the flow back water and
16	production brine contain high levels of total
17	dissolved solids, and threats to air quality such
18	as nitrogen oxide. CCE will be providing
19	comprehensive and detailed comment, which we will
20	copy to this Committee. However, in the interest
21	of the Committee's time, I would like to outline a
22	few, the following four overarching issues. I'll
23	keep them short. DEC findings on water is number
24	one. CCE is alarmed that the DEC is seeking to
25	maintain findings from 1992, which allow drilling

2	on or near sensitive watersheds, including sole
3	source aquifers and unfiltered drinking water
4	sources. CCE disagrees with the original findings
5	and in light of the planned, intense drilling,
6	with high volume hydrofracking, the DEC should
7	reassess watershed impacts based on more recent
8	document findings. Number two is centralized
9	impoundments. The DEC proposes to actually allow
10	the industry to cite multi-acreage impoundments
11	for storage of flow back water from the high
12	volume, hydraulic fracturing process. The draft
13	SGEIS clearly outlines the challenges associated
14	with storage of this fluid in an open centralized
15	impoundment, yet does not take the precautionary
16	step of denying the ability for industry to store
17	these in an open impoundment. CCE believes that
18	at the very least, covers must be mandated, and
19	prefers the use of tanks. CCE believes that
20	impoundment possess threats to air quality, the
21	potential for spillage, and the threat to
22	wildlife. Number three is cumulative impacts.
23	Last week, as mentioned earlier, I think, the EPA
24	issued a ruling to Colorado that there are
25	cumulative impacts to air and natural gas wells.

However, the DEC only pays lip service to the
issue of cumulative impacts on air, land and
water. The potential economic gain associated
with natural gas drilling must be weighed against
the real costs, including water contamination,
increased climate change, pollution, impacts to
air quality, and the impacts in New York's
infrastructure as outlined below. Number four is
the stressors on infrastructure and local
municipalities. And the question is who pays?
New York State has an infrastructure problem. The
DEC has issued reports quantifying a \$36 billion
funding gap over the next 20 years for necessary
upgrades to sewage treatment plants, and
collection pipes. It is well known that SPDES
permits, SPDES reviews happen infrequently, at
best, due to a lack of DEC staff and funding. The
draft SGEIS states that if flow back water is to
be treated at an existing publicly owned treatment
facility, the facility must upgrade its SPDES
permit and receive approval from the Division of
Water. CCE agrees that this must happen if the
treatment facilities are to accommodate this need.
However, we beg one question, who pays?

2	Additionally, DEC is shifting the burden of
3	monitoring local water quality to local Department
4	of Health officers, and maintaining existing soil
5	and water conservation district jurisdiction as it
6	is applicable. Again, who pays? Soil and water
7	conservation districts are struggling, and making
8	tough staffing decisions, as many have not
9	received funding that the Legislature approved in
10	the budget for the current fiscal year. The
11	result is that these critical programs are cut and
12	the programs in place are falling by the wayside
13	with an end result of no real monitoring or
14	protection. CCE believes the New York State
15	Legislature must demand that if oil and gas
16	companies are to place these burdens upon the
17	people of the State of New York, they must pay.
18	There must be an insurance for the people of New
19	York that these companies are willing to pay to be
20	here, and make a profit off our land, air and
21	water. And there must be an insurance that as
22	they dump chemicals into our air, land and water,
23	they, that they are willing to compensate us for
24	the profits that they are sure to incur, at our
25	expense. Finally, CCE also supports extending the

thank this, I want to thank this Committee for, in

so I'll just refer to the report that I'm
attaching to the oral testimony. Resolution 1850
is a very good Resolution. I do recommend two
changes. The first one is since the chemicals
used, as we've heard, they travel a long way from
where they inserted into the ground, and also
there's a lot of horizontal drilling now, I
suggest that you change the Resolution to include
those. Maybe to hope for a ban all horizontal and
vertical, and not just within the watershed, but
within 25 miles of the watershed, because if we
don't get that kind of, that extended ban, our
water's in danger, as you well know. The second
thing is, there's a couple of clauses down, buried
down deep into the Resolution. The $13^{\rm th}$ and $14^{\rm th}$
whereas's. The 13 th begins, "Whereas the New York
City Watershed area represents less than four
percent" yadda-yadda, "those two clauses
give the impression of condoning drilling outside
the watershed area. Now, I understand why the
City Council shouldn't tell the rest of the State
what to do, and I agree with that.

DAN JACOBY: But I think that we

CHAIRPERSON GENNARO: I--yeah.

1	COMMITTEE ON ENVIRONMENTAL PROTECTION250
2	don't want to give the impression
3	CHAIRPERSON GENNARO: I think
4	that's fair to say, and it's something that I've
5	had discussions with staff about it.
6	DAN JACOBY: Good.
7	CHAIRPERSON GENNARO: I talked to
8	Al Appleton about that.
9	DAN JACOBY: Good, love to see
10	those
11	CHAIRPERSON GENNARO: Yeah, 'cause
12	I, I think it kind of creates the, you know, there
13	was a certain concept behind putting that language
14	in, but II think it doesn't work so well in that
15	context, and I think it creates that impression.
16	And I don't like that.
17	DAN JACOBY: Good.
18	CHAIRPERSON GENNARO: So.
19	DAN JACOBY: Thank you. Now
20	CHAIRPERSON GENNARO: Yeah.
21	DAN JACOBY: Finally, before we get
22	this passed, or maybe while we're getting it
23	passed, and we've heard a lot of talk about
24	working with the rest of the State, and trying to
25	get everything together, there's actually, as you

know, it occurred to me that there's a, back in 2005, Dick Cheney got hydrofracking exempted from the Safe Drinking Water Act. There's bills in Congress now, both Senators are on the Senate bill as cosponsors, Schumer and Gillibrand. A bunch of House members, especially form upstate, including Arcuri, Hall, Hinchey, Massa, John McHugh was on it when he was in Congress, and Paul Tonko. Maybe if we get 'em all together and do a massive, you know, press event, maybe we will finally get the press out. [applause]

CHAIRPERSON GENNARO: Okay

just want to close. One of the problems we're going to have with the--we've heard about a lot of problems with the DEC's draft report. And I think the problem starts at the top. Last October, Commissioner Grannis also testified before the Assembly, and I want to highlight a couple of things he said that are in my report. One, he said, "The same geology that has sealed natural gas in the rock for millions of years, together with our strict well casing and cementing requirements, prevents any risk of groundwater

contamination from the drilling and fracking
operation." The Environmental Working Group who
testified earlier actually filed a FOIL request to
ask for the tests and the studies on which he
based that statement. There were no tests, there
were no studies. He either made it up or he got
it from somewhere strange. And I think I know
where he may have gotten it from, and from that
I'm going to quote from a follow up letter that he
wrote to the testimony, in which he wrote, "We
stated that the use of benzene, toluene, ethyl
benzene and/or xylene in Marcellus hydraulic
fracturing did not rise to a level of concern,
based on the information provided to us by
operators." He's getting his info from the
drillers. And he's buying it hook, line and
sinker. This is what we're up against. That's
why it's going to take a statewide effort to make
sure that we get what we need. Thank you.
[applause]
CHAIRPERSON GENNARO: Dan, thank
you. And thank you. Dan and I've been friends a
 .1

MAV MOORHEAD: I'm Mav Moorhead,

long time. Mav Moorhead? Okay.

1	COMMITTEE ON ENVIRONMENTAL PROTECTION253
2	and
3	CHAIRPERSON GENNARO: Are you
4	related to Buck?
5	MAV MOORHEAD: Yes, I am.
6	CHAIRPERSON GENNARO: Okay.
7	MAV MOORHEAD: [laughs] I'm Mav
8	Moorhead, and I'mI think I'm doing it
9	CHAIRPERSON GENNARO: You got to
10	speak right into the microphone.
11	MAV MOORHEAD: I'm not doing it,
12	oh, okay. [laughs] I'm Mav Moorhead, and I'm a
13	board member of NYH2O. First of all, I want to
14	applaud you thank you so much for your
15	conscientious efforts on this behalf. It's, your
16	efforts are just incredible, and you were the
17	first guy out there, it was really terrific. And
18	it's a pleasure and an honor to talk before you
19	today. I'll be brief so as not to restate what
20	has previously been covered here.
21	FEMALE VOICE: [off mic] Can you
22	speak a little louder please
23	CHAIRPERSON GENNARO: Yeah. Yeah,
24	right into the mic.
25	MAV MOORHEAD: Not my forte.

2	[laughs] Okay, at what point does the cumulative,
3	reintroduced water cross the safe threshold of
4	acceptable levels of toxins in the water supply?
5	And at that point, is thee a viable means to
6	reverse the damage done to the drinking supply of
7	millions of people? Damage done to private wells,
8	aquifers, ground water and streams is
9	irreversible. Any treatment plants that would be
10	constructed would take years to complete. The
11	Croton Water Filtration Plant started three years
12	ago, at the cost estimate of \$1.3 billion, and
13	with the cost overruns is now \$3.3 billion, and
14	not complete. And an emergency event hasn't even
15	taken place yet. A 1990s estimate of \$10 billion
16	for a water treatment plan for New York City alone
17	is now estimated to be \$20 billion with \$100
18	million per year to maintain it. This cost of
19	water would be born to the taxpayer. As things
20	stand now, we currently have a filtration
21	avoidance system status in New York City, an
22	enviable and unique position in the world today,
23	thanks to early and brilliant planning. And this
24	would come to a final and abrupt end with the
25	inception of this flawed process of hydraulic

2	fracturing, horizontal drilling. Our critical
3	water supply infrastructure, water quality and
4	available water supply hang in the balance with
5	the prospect of the potential tsunami of calamity
6	that faces New York water resource as a whole.
7	The consequences of this process are dire. With
8	the sweep of a pen, all that we have attained and
9	nurtured in terms of a clean water supply could be
10	wiped out. Life would become unalterably changed
11	for every single person in this State. Water
12	affects are very staff of life. The onus of
13	responsibility lies with the gas industry to prove
14	that every aspect of the process of hydraulic
15	fracturing, horizontal drilling is a safe and
16	harmless process, which of course is not, is
17	impossible. All rescinded provisions in the
18	Energy Act of 2005 to protect our water, air
19	rights and superfund ability for reclamation and
20	other safeguards to our environment, must be
21	immediately restored to their original protection
22	intents. The FRAC Act is a good first step
23	towards this goal, but more legislation must be
24	enacted to achieve positive protective actions.
25	All or, all, not part, or abbreviated listed

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components of the fracking fluids, including all
toxic materials must be disclosed to the public,
and all governing agencies, EPA, DEP. We need
full disclosure of all the chemicals used in
hydraulic fracturing, horizontal drilling. I'm
trying to keep this brief, I'm not reading the
whole ting

CHAIRPERSON GENNARO: Thank you. Okay.

MAV MOORHEAD: I'm almost done.

[laughs] About 30 seconds. Serious, meaningful fines should be levied on infractions such as reintroduced water, spills, leaks, fires and other accidents not specified here. The frivolous fines that were just imposed yesterday on the Cabot spills at the Heisman's well in Pennsylvania, of over 8,000 gallons that polluted Stevens Creek and nearby wetlands, of \$56,650 created little punitive damage and were simply a slap on the wrist, and fit the category of the cost of doing business for gas companies. Original baseline pre-drilling water testing would have to be done at the expense of the gas companies, if any landowner in New York State sees fit to want it

COMMITTEE ON ENVIRONMENTAL PROTECTION257 done, to assure that his water is not contaminated before drilling proceeds in this state. This includes private wells in remote areas, as well. Everyone who's included is entitled to clean This is a health issue of unprecedented water. proportion never witnessed in this country before. We must move with alacrity to prevent the toxic spills, blowouts, fires for days on end, explosions, heavy well contaminations -- and I go on and on, I'm trying to make this brief [laughs] and even death and crop sickness. In conclusion, I have included in my testimony over 25 letters and resolutions from the community boards and borough presidents, and related Senator and attorney expert communications relating serious concern regarding hydraulic fracturing, they're included

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listening.

CHAIRPERSON GENNARO: Thank you.

Thank you, Ms. Moorhead. [applause] And I have all of that, all of the documents that you had cited, we all have them here.

in my comments provided here as a result of the

efforts of NYH2O. And thanks very much for

MAV MOORHEAD: Perfect.

2	CHAIRPERSON GENNARO: In your
3	package, and I thank you very much. I guess I
4	have to just, I just, need to be excused for one
5	moment, okay, I'll be right back. [long pause,
6	off mic comments] Sorry about that. Okay. We're
7	back. And I had only slips for Dan and for Mav,
8	and I know, I know we probably have slips for you
9	all some place, but you'll have to forgive me if I
10	don't, if I don't have the ability to call you by
11	name. So why don't we start this way, and we'll
12	go that way. Okay?
13	FEMALE VOICE: Alright, so
14	CHAIRPERSON GENNARO: Or whoever
15	was next, yeah.
16	FEMALE VOICE: We just set a
17	pattern in place.
18	CHAIRPERSON GENNARO: Okay, and
19	just state your name for the record and proceed
20	with your statement.
21	MONICA HUNTGIN: I'm Monica
22	Huntgin, and I wanted to thank you so much,
23	Chairman Gennaro, for allowing democracy to take
24	place today, six hours, going strong. I'm going
25	to be brief.

1	COMMITTEE ON ENVIRONMENTAL PROTECTION259
2	CHAIRPERSON GENNARO: I'm getting
3	paid.
4	MONICA HUNTGIN: [laughs]
5	CHAIRPERSON GENNARO: I get paid a
6	full time salary, so I'myeah.
7	MONICA HUNTGIN: No, I really
8	appreciate. And I appreciate all of your
9	attentiveness today to each speaker.
10	CHAIRPERSON GENNARO: Sure.
11	MONICA HUNTGIN: I really
12	appreciate it, I'm impressed. So I'm going to be
13	brief, I'm going to try not to repeat too much,
14	but as a good preacher said, "You got to tell 'em
15	what's you're going to tell 'em, tell 'em what
16	you're tell 'em, and then tell 'em what you told
17	'em." So[laughter]
18	CHAIRPERSON GENNARO: And
19	MONICA HUNTGIN: This is good we've
20	been here so long.
21	CHAIRPERSON GENNARO: And also one
22	other thing that people say is, "There are many
23	good things that have been said today, but they
24	haven't been said by me." [laughter] You know.
25	And so

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2 MONICA HUNTGIN: That's it exactly.

CHAIRPERSON GENNARO: It's like, we

4 politicians say that a lot.

MONICA HUNTGIN: It's true. Okay, so, I hope today that we will arrive at the right solution, a complete ban on this practice, as far reaching as possible. As Governor Patterson nears the end of his reign, with ratings at a record low, he's making a last ditch effort to save face and promise a rescued economy and more jobs. he is making a woeful mistake if he puts his eggs in this basket, a Pandora's Box of gas drilling play. The salvation of our economy will not be born from an unsustainable, unreliable and hazardous industry. What we need now is to focus on long term success, beyond Governor Patterson's shortsighted, get rich quick schemes. The extraction process of hydraulic fracturing is extremely risky and fallible. Oil and gas companies across the nation have been hammering at a breakneck pace and mistakes happen more than we care to know. In order to safely conduct this toxic and complicated process, if that's even possible, which no one has held them responsible

2	to figure out, a huge amount of monitoring and
3	regulating needs to happen. However, Patterson's
4	8,000 job cuts, including about 225 of the DEC
5	staff, cuts this off at the knees and puts us all
6	at risk because we do not have the kind of strict
7	and thorough observation necessary to protect our
8	water, land, agriculture, air and our health. We
9	enter this severely handicapped. The industry
10	continues to lose clout with their ridiculous
11	claims of safe practices. Just in recent news,
12	one to three spills of frack fluid from 5,000 to
13	8,000 gallons occurred in Dimock, Pennsylvania, as
14	we heard; 161 species completely died off in
15	Dunkard Creek in southwestern PA. And this has
16	been said. And there is no standard set in place
17	for disposal of the high amounts of waste water
18	created. It all goes right back into the ground,
19	ends up in your bagel or coffee or in those lovely
20	donuts that you promised earlier this morning to
21	us, possibly. [laughs] In August, the EPA
22	confirmed the presence of 2-BE, butoxyethanol,
23	which is associated with kidney damage, harm to
24	the adrenal gland, and reproductive problems, in
25	drinking water, both in Colorado and in Pavilion

2	Wyoming, in association with hydraulic extraction
3	there. When will we enjoy the fruits of this
4	supposed Clean Energy Saver, when we will be
5	spending all our time cleaning up its costly
6	messes? What may seem like a quick boost will
7	ultimately lead us to paying in the long run,
8	paying millions of dollars for the destruction of
9	roads, a huge drop in the value of property,
10	paying more than \$10 billion for a filtration
11	system that won't even work, to filter out all of
12	these hundreds of toxic chemicals, which some of
13	them have such tiny molecules, in our clean water.
14	We will lose our precious organic farming
15	industry, we will pile up medical bills, lawsuits
16	will fly up all over the state for incurred
17	damages. Also, each well drilled loses 50 percent
18	of its production after the first year. So the
19	only way to maintain the same mineral value is to
20	drill 50 percent more wells every year. This is
21	not economically sound. It is highly un-American
22	and retroactive to impose this land grab, this
23	destruction of property, this robbery and
24	decimation of clean, potable water, this outright
25	lie to American citizens about what threats they

are being exposed to. And this continued reliance
on short term energy solutions. Meanwhile,
American renewable energy companies are being
pushed to countries like Germany and Japan, and
taking thousands of good paying jobs along with
them, while we continue to be stuck in this
dangerous cycle of unsustainable schemes. Let us
move forward and work our way out of this hole.
Let New York State set the standard for the nation
by choosing true security and public health first.
I look forward to the moment of your brave
decision when we can all run out cheering into the
streets and congratulate ourselves for saving our
water and saving our health and moving out of this
nightmare. Until this moment, we will continue to
grow our opposition, as we already have today, and
we will not stop fighting. Thank you so much for
you attention.

CHAIRPERSON GENNARO: You bet, you bet. [applause] And--what group do you represent, by the way?

MONICA HUNTGIN: I work with several groups. I work with NYH2O, I work a lot with Josh, with Water Under Attack.

1	COMMITTEE ON ENVIRONMENTAL PROTECTION264
2	CHAIRPERSON GENNARO: Okay.
3	MONICA HUNTGIN: Damascus Citizens.
4	CHAIRPERSON GENNARO: Great, okay.
5	Yes.
6	DENISE KATZMAN: Hi, my name is
7	Denise Katzman, and your Yiddish rocks.
8	[laughter]
9	CHAIRPERSON GENNARO: Okay.
10	[laughs]
11	DENISE KATZMAN: I have supported
12	environmental entities for over 25 years. I was a
13	big supporter of the New York campaign for the
14	Fuel Film. I'm also assisting
15	CHAIRPERSON GENNARO: The Fuel
16	Film?
17	DENISE KATZMAN: Yes, sir.
18	CHAIRPERSON GENNARO: That's a good
19	movie.
20	DENISE KATZMAN: It's a daman good
21	movie, go see it, people.
22	CHAIRPERSON GENNARO: Right.
23	DENISE KATZMAN: I'm also assisting
24	as Monica
25	CHAIRPERSON GENNARO: I'm in the

1	COMMITTEE ON ENVIRONMENTAL PROTECTION265
2	movie, that's why it's a good movie.
3	DENISE KATZMAN: And he is, yeah
4	he's in it. [laughter] He's the movie star of
5	the movie.
6	CHAIRPERSON GENNARO: Yeah.
7	DENISE KATZMAN: I'm also, as
8	Monica's assisting Josh Fox, with Water Under
9	Attack. And I'm so proud of everyone today saying
10	mostly what I wanted to say, so I'm whittled down
11	to nothing. And I'm going to make it short.
12	Politicos as a whole on our City Council and our
13	State, and Patterson at the lead, have a fiduciary
14	duty, because as the joke goes, and it ain't
15	funny, there will be blood, we will bring it on.
16	There lawsuit that Pat talked about is how we as
17	grassroots citizens will get the politicians to
18	pay attention. And if the lawsuits are
19	CHAIRPERSON GENNARO: You got on so
20	far, you know, me, anyway, you know, but
21	[laughter] That's a start, you know.
22	DENISE KATZMAN: The leaseholders
23	of the Marcellus Shale and across the industry
24	into coal mining mineral rights for decades are
25	crying, they can't pay for the EISs, they are

1	COMMITTEE ON ENVIRONMENTAL PROTECTION266
2	liars, they always will be liars, they con
3	innocent citizens into signing these leases, and
4	they rape them of their rights. Cheney and Bush
5	raped us of our right to know with the Clean Water
6	Act. You, in this resolution, you should demand
7	that the FRAC Act be part of it. And soon, we
8	hopefully will see the
9	CHAIRPERSON GENNARO: We have that
10	in there. That's in there.
11	DENISE KATZMAN: It is? Great.
12	Okay.
13	CHAIRPERSON GENNARO: Oh, yeah, I'm
14	just saying that, that we have that in the Reso.
15	DENISE KATZMAN: Okay, great.
16	CHAIRPERSON GENNARO: You know,
17	sure.
18	DENISE KATZMAN: I don't know, I
19	haven't been able to see enough of it.
20	CHAIRPERSON GENNARO: Oh, yeah,
21	yeah, yeah.
22	DENISE KATZMAN: Great.
23	CHAIRPERSON GENNARO: Okay, yeah,
24	we
25	DENISE KATZMAN: Great.

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CHAIRPERSON GENNARO: We have that

3 in there.

DENISE KATZMAN: And hopefully in the immediate future, we will be able to see split estate legislation, that's one of the major problems that landowners don't know about. don't realize that when they buy their properties, if they don't have a fee simple deal, they don't own from heaven to hell, they end up with a split estate. And there's a new documentary on the green, on Planet Green, that you can follow called "Split Estate." So as liars go, Marcellus Shale, East Resources is the largest leaseholder. can't pay for the EIS. Bullshit. KKR, Kohlberg Kravis and Roberts, a huge financial entity, is an investor in that entity, to see the big cash flow from this, but they hand us a death sentence over and over: our human health and our environmental future. As Josh Fox has shown, and as we know through news reports for too many decades, people have been dying. But in this day and age, people can't afford the health insurance that they had ten years ago. And they don't have the resources for the lawyers. So, as I said, we as people - -

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2	have to work together and we have to protect what
3	is ours as a fundamental right. And as people
4	have mentioned today, the property rights plummet,
5	houses can't be sold. You don't have to go to the
6	movies to pay for a horror film, we got it all
7	over this country. This city and this state as
8	Monica said, as everyone has said, has the
9	opportunity to move forward to stop it now. Thank
10	you.
11	CHAIRPERSON GENNARO: Thank you.
12	Thank you. [applause]
13	FEMALE VOICE: Jane, you going to
14	go?
15	JANE CYPHERS: Yes. Good
16	afternoon. Thank you so much for what you're
17	doing. I'm just wondering how we can get the word
18	out.
19	CHAIRPERSON GENNARO: We just need
20	you to
21	JANE CYPHERS: My name is Jane
22	Cyphers, C-Y-P-H-E-R-S. And I'm a member of
23	Damascus Citizens for Sustainability. And when I
24	first heard about this 21 months ago, I started to
25	do a lot of research, and I'm so sorryI can't

turn it off. And so every week, every month, I
started putting out updates about the information
that was coming out, and I've sent out to hundreds
and, you know, thousands of people, articles, and
you know, this is a very, there are a lot of
variables here, as you well know. And the whole
issue with the upstate/downstate issue is a big
one, and the issue with the faucet that, you know,
all of these farmers are being offered this money
for land. And, but, you know, who are strapped
right now. And you know, I understand where
they're coming from, some of them who are leasing.
You know, they said they think they could do it
safely, they've been told by the, you know, some
of the major institutions out there. They've been
told by Cornell, you know, Cornell and Penn State
have just started to talk about the negative
impacts. At the beginning, it was all about the
positive impacts. I mean, there's a lot of,
there's awhat I actually wanted to get at was
the fact that, you know, here we have these
institutions, the DEC, Cornell, Penn State. You
know, I was very concerned that the DEC was not
here to hear this, and to have face-to-face

con	tact. I understand, I just spoke to, I've got
sev	reral calls back from them, from the calls I've
mad	le, and I do understand that the gentleman
Art	uro Garcia Costas, who will be facilitating the
mee	eting on December 10 th , will be, has, took ill,
and	l had to leave. So, that's unfortunate,
bec	ause, you know. But he did say that every
tra	nscript will be part of the docket. SoYou
kno	w, what I wanted to also get to, was, you know,
whe	ere is the money flow here, you know. Where is
the	e money flow as far as, you know, the oil and
gas	companies and the subsidies. The document
tha	t Cornell, that Columbia put out, they started
to	discuss that issue in that document, which I
thi	nk should be spread to every member of the City
Cou	ncil, and beyond. You know, that's a huge
iss	ue. I mean, this is health, public health
iss	ue. This is, the biggest issue that nobody's
tal	king about. And we know why, I mean, we
sta	rted to do research, we had, you know, some
int	erns who started to look at who, where the, who
was	taking which money from where? And, you know,
it'	s all out there, you can go on the websites and
fin	d it, and you know, I think you can guess what

2	the results are, but it would be great if New
3	York, if somehow, I mean, I'm not sure how, you
4	know, I don't know everything about how city
5	government works, but if the New York City DEP or
6	City Council could maybe request that there is
7	some kind of disclosure about that, I mean, I know
8	that's a long shot, but you know, possibly
9	figuring out how that works. You know, we really
10	need somebody to take the reins on this, and I
11	applaud you for that. It's been amazing, you
12	know, that you've done this, and I, obviously it's
13	not popular. But the alternayou know, the
14	repercussions that will come from this are vast.
15	Whatever kind of connection you can make with the
16	DRBC and the EPA. I mean, the EPA has finally
17	woken up. I have a document, a list of documents
18	here, and this is, you know, it's about 40 pages,
19	at font size nine, so it's, there's quite a few
20	documents here. This was only from the last three
21	weeks. You know, this, that's why, you know,
22	where, I mean, I'm assuming that, I'm hoping
23	somebody from the Times was here. I heard that -
24	- Lutzgarden [phonetic] was here. Iwhatever we
25	can do to get some more, to get the information

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2	out. You know, I'd be happy to work with Brad
3	from your office, and
4	CHAIRPERSON GENNARO: Yes,
5	JANE CYPHERS: Find out a way to do
6	that, because this is the problem, this is a real
7	problem here. The information is there, but it's
8	notas I said, there's a lot of variables, it's
9	very, it's a very difficult topic. And
10	CHAIRPERSON GENNARO: Thank you,
11	Jane, appreciate that.
12	JANE CYPHERS: Thank you.
13	CHAIRPERSON GENNARO: My sister's
14	named Jane, too.
15	JANE CYPHERS: I know, you told me
16	that last time.
17	CHAIRPERSON GENNARO: I probably,
18	oh I mentioned that the last time? Okay, fine,
19	yeah. Yeah.
20	JANE CYPHERS: And the woman up in
21	Albany, her name is Jane, too. I spoke to Albany,
22	and I spoke to, let's see, I spoke to Sanford.
23	Susan, and then her secretary was Jane.
24	CHAIRPERSON GENNARO: Oh, I see.
25	See, it justyeah, I usually meant if I bump into

1	COMMITTEE ON ENVIRONMENTAL PROTECTION273
2	someone who has the same name as my sibling, I'll
3	say, "Oh, I have a" I have a lot of siblings, so
4	I
5	JANE CYPHERS: I also have a
6	brother named James. [laughter] But he did
7	CHAIRPERSON GENNARO: So
8	JANE CYPHERS:he did pass away,
9	I'm sorry to say.
10	CHAIRPERSON GENNARO: Oh, I'm
11	sorry, I'm sorry to hear that. I'm sorry to hear
12	that. I'm sorry to hear that.
13	JANE CYPHERS: Health issues.
14	CHAIRPERSON GENNARO: Yep, yep,
15	yep. Health.
16	JANE CYPHERS: This is a big health
17	issue.
18	CHAIRPERSON GENNARO: Hear, hear.
19	Hear, hear. And, yes, yes, miss.
20	SUSAN ROSENTHAL: So
21	CHAIRPERSON GENNARO: State your
22	name for the record, please.
23	SUSAN ROSENTHAL: Susan Rosenthal.
24	CHAIRPERSON GENNARO: Okay.
25	SUSAN ROSENTHAL: So, dear Council

CHAIRPERSON GENNARO: Thank you.

SUSAN ROSENTHAL: Yes, okay. But

some of it you'll see will relate a little bit to

2	farmers, and economy. My name is Susan Rosenthal,
3	and I have been a New York City resident for 40
4	years. And I have also been a homeowner in
5	Damascus, Pennsylvania on the Delaware River for
6	27 years. I am obligated to take off a day of
7	work today, and sit here and listening to this
8	testimony on natural gas extraction by fracking,
9	because this is not an abstract, or theoretical
10	issue for me. When I started reading about the
11	rush to natural gas extraction by fracking the
12	Marcellus Shale about two years ago, on a country
13	road in Damascus, I immediately learned that this
14	procedure was exempted from Clean Air, Clean
15	Water, Safe Drinking Water Act of 2005. And the
16	fracking fluid formulas were protected from review
17	for proprietary reasons. You can't even get at
18	the stuff, and the work that Theo Coburn and these
19	people have done, you know, they have to steal
20	this stuff to figure out what's going on. I did
21	some more research and learned that radiation from
22	deep in the ground, benzene that we've heard
23	today, and perhaps even dioxin, are among the
24	products and byproducts implicated in fracking. I
25	was terrified. Why? I am a 28 year, very rare

type of leukemia is considered and environmental
leukemia, and is highly associated with radiation,
penzene and dioxin. And you've heard today about
now much water it takes to dilute the benzene,
you've heard about all theokay. So try to
imagine me at 32 years old, bald head, with a tube
coming out of my chest, two months in the hospital
on isolation trying to get a remission, as I was
dying, and three years on massive chemotherapy.
And now, 28 years later, I'm a miracle; however,
the survivor statistics for this same kind of
leukemia, 28 years later, are still lousy. My
nephew's wife got this leukemia two years ago, and
you know, she lasted 13 months, she died not long
ago. So maybe the remission now is two-and-a-half
years, rather than nine months. No one wants to
be one of the decision makers that contributes to
their children, their grandchildren, their
Tamilies and friends getting AML or the many other
lymphomas and other blood and solid cancers that
are sensitive to the environmental pollution. All
the menor in the world garnet reverse or heal this
the money in the world cannot reverse or heal this

about chemical exposures through their wor	k, but
now we all know more and we must use this	
knowledge responsibly and how we use it to	make
the best decisions. Because if we get thi	s wrong,
which is what you're trying not to do, we	just
can't say, "Oops." And I want to say that	, you
know, you proposed to the State, "Well, if	you're
so sure this is safe, guarantee it financi	ally."
Right? And, you know, we keep on repeatin	g this
thing about it being exempt from Clean Air	, Clean
Water, blah-blah, right? But if it's	, they
know it's so safe, then they can take	
responsibility for it. No one, except for	the
person who lives on the land, is going to	be
holding the bag on this one, and on all th	.e
consumers. And I might also say that ther	e are a
lot of, a lot of camps in this area that w	e're
talking about, where children go during th	.e
summer. And if we want to try to look at	how to
get more people involved, that's something	I'm
trying to work on myself right now.	

CHAIRPERSON GENNARO: Oh, yeah.

SUSAN ROSENTHAL: Because some of these people are signing leases.

COMMITTEE ON ENVIRONMENTAL PROTECTION278 1 2 CHAIRPERSON GENNARO: That's interesting, because I--friend of mine in Long 3 4 Island is a major camp owner, he's got camps all 5 over the state. Interesting, I just - -SUSAN ROSENTHAL: And talk to him. 6 7 So, you'll hear the same story. 8 CHAIRPERSON GENNARO: Yeah. 9 SUSAN ROSENTHAL: Right? That 10 "Well, you know, if we don't sell--" Look, all 11 these places are in trouble, everyone's in trouble 12 financially, right? So if everyone's signing 13 around, then they feel like it's going to be the 14 same because everyone says fracking is inevitable. 15 And I said everyone's listening to Marian of the 16 Northern Wayne County Alliance. Anyways, but, the 17 point is, is that we may also need to think about 18 how these pe--if we get them to do the right thing 19 and not sign, that they may, there's common law 20 that may be able, they may be able to bring suits 21 [laughs] and sue the people for these violations. 22 So let me just finish up--23 CHAIRPERSON GENNARO: Please. 24 SUSAN ROSENTHAL: --by saying--

CHAIRPERSON GENNARO: Yeah, 'cause

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2 | I really have to--

3 SUSAN ROSENTHAL: You have to go.

4 CHAIRPERSON GENNARO: --go, yeah.

SUSAN ROSENTHAL: Okay. So, I just wanted to say that, okay, the testimony that the, that, when I was giving testimony before, the farmers were saying they're an endangered species, update townships are dead or a heartbeat away. Some people think that environmental issues focus exclusively on negative outcomes for the Earth, and somehow our fates are not interconnected. Louis Thomas wrote a book in 1978 entitled, "Life of the Cell: Notes of a Biology Watcher." He says "It's not our Earth, our world that is fragile, it is in large part the decisions we make which determine whether the Earth will be able to sustain us human beings." We are the fragile people on the earth and when we look at those pictures of fracking, you can't see the damage we're talking about from these chemicals, and that's why people don't relate to it, says, "Well, it doesn't look like a messy industry." So I'm here to lend whatever kind of support I can, and thank you for your work.

CHAIRPERSON GENNARO: Thank you,
thank you [applause] for coming here, for bearing
witness, and for your remarkable recovery from
grave illness, may you have many decades of
wonderful health.

SUSAN ROSENTHAL: Thank you.

CHAIRPERSON GENNARO: Yeah. And, want to thank the rest of the panel for being--Oh, and I think we have one more witness to go, this gentleman, right? Okay, and--in the front row. Sir, did you wish to testify? [off mic comment] Okay, would you like to provide testimony to the Committee? [off mic comment] Yeah, I don't want to put, you know. [off mic comment] If you have some brief remarks, you've stayed all day, least I could do would be to listen. [off mic comment] Well, sit down so that your comments will be on the record.

ARNOLD FROGAL: Okay, yes, my name is Arnold Frogal, I'm here as a citizen, just a New York City citizen. I live in Chelsea in Manhattan. I appreciate your efforts Councilman Gennaro on this issue. I really, it's vital, and I've been spreading the word about it myself. I

was amazed the other day when I read that in the fracking operation, with the massive amounts of water that are used in that, as much as 70 percent of that fracking water often remains underground

in the subterranean environment--

CHAIRPERSON GENNARO: Yes.

ARNOLD FROGAL: -- and is never

recycled into the hydrological cycle, so it's completely removed from ever subject to evaporation and anything. I just want to say that as far as the govern—the State government is concerned, the primary responsibility of government is the protection of its citizens. And that's what we need here. That is primary. And they've, as somebody said, they've turned their back on us. I endorse the statements that have been made by people who've come her before me. I don't have anything further to add. Thank you.

CHAIRPERSON GENNARO: Well, thank
you, sir, for being here. [applause] And I know
that you were here for the last hearing, as well,
I do remember you. And I'm very grateful to you
and everyone that came before you who came from
great distance, who put together very, very

helpful testimony and have given greatly of your
time and I certainly do appreciate it. And we
will do our best to get the word out and to make
sure that we get this wrongheaded policy turned
around. And sometimes you feel like, "Well, what
can I do?" And I'm someone who's Chairman of the
Committee for crying out loud, sometimes I have
that feeling. And, but, I certainly commit to
doing what you are all doing also, which is giving
everything we have to make sure we get this
wrongheaded policy turned around. And we're not
taking no for an answer. This is wrong, this will
not stand. And if we're all committed to doing
whatever we need to do, then I'm confident that
we'll be able to get this thing turned around.
And I thank everyone for coming here today. And
with no one else wishing to be heard, this hearing
is adjourned. [gavel] [applause]

I, JOHN DAVID TONG certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Signature_

Date November 6, 2009