CITY COUNCIL CITY OF NEW YORK -----X TRANSCRIPT OF THE MINUTES of the COMMITTEE ON WATERFRONTS -----X September 29, 2009 Start: XX:XXam/pm Recess: XX:XXam/pm Council Chambers HELD AT: City Hall BEFORE: MICHAEL C. NELSON Chairperson COUNCIL MEMBERS: Alan J. Gerson Gale A. Brewer Melissa Mark-Viverito Julissa Ferreras

1

A P P E A R A N C E S (CONTINUED)

Roland Lewis President Metropolitan Waterfront Alliance

Edward Kelly Executive Director Maritime Association of the Port of New York and New Jersey

1	COMMITTEE ON WATERFRONTS 3
2	CHAIRPERSON NELSON: All right.
3	SERGEANT-AT-ARMS: Quiet, please.
4	CHAIRPERSON NELSON: That's all
5	right. We're commencing the Committee on
6	Waterfronts. First, I would like to identify my
7	colleagues: Council Member Alan Gerson, to my far
8	left, Gale Brewer to my closer left, and I would
9	like to thank Colleen Pagter, Policy Analyst to my
10	left, and Jeffrey Baker, Counsel to the committee
11	to my right, you're left.
12	If anybody would like to testify,
13	please contact the Sergeant-at-Arms, and, with
14	that, I would say it's good afternoon and welcome
15	to today's hearing on the Committee on
16	Waterfronts. My name is Mike Nelson, I have the
17	honor to Chair this Committee.
18	Today we take up the issue and Reso
19	1816-2009it sounds something like [off mic]
20	start of a country to where we are todayurging
21	the state to reclassify clean or processed dredge
22	sediment from a solid waste to beneficial use in
23	order to increase its potential for beneficial
24	reuse.
25	The fortunes of New York City have

1	COMMITTEE ON WATERFRONTS 4
2	always been closely tied to its harbor in the 19th
3	century New York lead the world in port commerce,
4	shipbuilding, and industry, and today the Port of
5	New York and New Jersey Port is the largest port
6	on the East Coast and the third largest in the
7	country, supporting over 230,000 jobs and
8	generating 15.5 billion in GPD, and 5.8 billion in
9	local, state, and federal tax revenues.
10	Additionally, the city's waterfront
11	is not only an economic engine, it also provides
12	venues and parks, transportation, and recreation
13	activities including sailing, kayaking, fishing,
14	and bathing. All the waterfront activities that
15	we enjoy and rely on, however, are dependent on
16	our access to the water and over time as mud and
17	silt accumulated around our piers and in our bays,
18	that access becomes compromised. Unfortunately,
19	as the accumulation is underwater and not readily
20	apparent to the casual observer, the threat of the
21	accumulation of mud and silt is often not noticed
22	until it becomes an expensive problem to fix.
23	The resolution that we are
24	considering today asks the state to reconsider how
25	it manages the reuse of dredge spoils, instead of

1	COMMITTEE ON WATERFRONTS 5
2	uniformly treating dredge spoils as solid waste,
3	the Council requests that the state permit a
4	beneficial use exemption for processed and
5	dewatered sediment and with its contaminants
6	either removed or stabilized to be used to fill in
7	accordance with the US Environmental Protection
8	Agency regulations.
9	Our sister state New Jerseywhich
10	always gets me crazy, we're not the first with
11	everythinghas already created such an exemption.
12	This exemption for the beneficial use of dredge
13	spoils is an important step to maintaining the
14	harbor in a condition necessary to support its
15	commercial, transportation, and recreational uses.
16	And our first person or panel to
17	testify, I think would be, of course, Mr. Roland
18	Lewis, Metropolitan Waterfront Alliance, an old
19	friend of the committeehi, Ed, good to see you,
20	unless you both want to come up together.
21	[Off mic]
22	[Pause]
23	CHAIRPERSON NELSON: Sure,
24	representing a veritable dynamo of information
25	about our harbors, right.

1	COMMITTEE ON WATERFRONTS 6
2	[Off mic]
3	ROLAND LEWIS: I have on good
4	information and belief, as we lawyers would say, I
5	think I represent our friends over EDC, whether
6	they come here or not, in addition to Port
7	Authority. Right out front, of course, we fully
8	applaud the effort to reclassify sediment as a
9	beneficial use.
10	CHAIRPERSON NELSON: And what's
11	your name, sir?
12	MR. LEWIS: Oh, Roland Lewis, I
13	thought you
14	CHAIRPERSON NELSON: Okay. Just
15	for the record.
16	MR. LEWIS: You gave me such a nice
17	introduction, President of
18	[Crosstalk]
19	CHAIRPERSON NELSON: [Interposing]
20	I know who you are, of course.
21	MR. LEWIS:Waterfront Alliance.
22	And I think this is an important step toward
23	raising awareness about a problem that is
24	literally creeping up on us. And as the example I
25	always use for lay audiences that are not as

1	COMMITTEE ON WATERFRONTS 7
2	familiar as the committee and my colleague Ed, is
3	the Intrepid, we all saw that moment when that
4	great ship was to be rehabbed and they had the
5	brass bands and the politicians and she wouldn't
6	move because she was stuck in the mud, and that
7	mud is rising everywhere.
8	So in addition to the awareness and
9	hopefully change in regulatory nomenclature to
10	using beneficial use which, as you note in the
11	statement that you were reading from, will not
12	change the testing, the public will be just as
13	safe environmentally as they would otherwise. But
14	we will have more discretion as to how to use this
15	material.
16	If I may digress to EDC for one
17	second, EDC we have a wonderful event called City
18	of Water a day, which happens on Governors Island
19	and EDC actually last, this summer, just a couple
20	of months, ago brought 3 cubic yards of material
21	sand for beneficial use of being a sand pit for a
22	tug-of-war for fun, for people to educate the
23	public about what this stuff actually is and how
24	important it is. It was a wonderful effort to
25	show everyone that it's not toxic. And certainly

1	COMMITTEE ON WATERFRONTS 8
2	once it's treated, it's not toxic.
3	In addition to the nomenclature
4	change, I would also, as we always ask all
5	government authorities, including Port Authority
6	and EDC and the Council, to remember the cost
7	issue, you recognize it in your statement. I
8	actually, anecdotally, and Ed could probably back
9	up or give specific examples of cost of well over
10	\$100 a cubic yard. And, again, when it hits the
11	little guy, it's a particularly tough, it's bad
12	enough when the Army Corps has to pay and the Port
13	Authority has to pay that higher level and it's
14	making it more difficult, but now, if it's a small
15	marine operator or the Parks Department or
16	whomever to trying to keep up in Sheepshead Bay or
17	79th Street Boat Basin, we will eventually use
18	these important facilities.
19	And also coordination, I can think
20	of one example were EPA isI'm sorry, DEP is
21	dredging on a combined sewer overflow outfall in
22	Flushing Bay right now, a stone's throw literally
23	from the marina. Why not use the money that's
24	being spent and the effort being spent to do the
25	entire area around that marina, so allow that

1	COMMITTEE ON WATERFRONTS 9
2	marina to So it's coordination amongst New
3	York City's own agencies when we are doing the
4	dredging.
5	So, again, I applaud the
6	resolution, we support it wholeheartedly, all 400
7	members of the alliance and we'll work with you in
8	any way to help pass it and get our state to catch
9	up to New Jersey in this case.
10	EDWARD KELLY: Good afternoon, my
11	name is Edward Kelly, I'm Executive Director of
12	Maritime Association of the Port of New York and
13	New Jersey.
14	CHAIRPERSON NELSON: Red light on?
15	MR. KELLY: I'm sorry, I said I'm
16	sorry.
17	Good afternoon, my name is Edward
18	Kelly I'm the Executive Director of the Maritime
19	Association of Port of New York, New Jersey
20	comprised of over 500 paid corporate and
21	individual members, representing most of the
22	direct maritime use on a commercial basis in this
23	port.
24	We certainly applaud this movement,
25	we think that this is an essential element toward

1	COMMITTEE ON WATERFRONTS 10
2	moving toward a rationalization of the naturally
3	recurring dredging requirements that happen in
4	this port.
5	The natural average depth of the
6	Hudson River is 18 feet, needless to say, that's
7	not very conducive to almost any type of
8	commercial activity. However, we're here today,
9	not just on commercial activity, but because of
10	many of the smaller operators, whether they be
11	ship repair yards, tug and barge operators,
12	recreational marinas, or even actual beachfronts,
13	the dredging of waterfront property is an
14	essential part to the proper usage for whatever
15	type of water use will take place, whether that be
16	recreational or commercial.
17	We certainly support this, we look
18	toward, as has been mentioned by the Chair, a
19	parity with what is done in other states so that
20	we can dredge effectively and in a cost effective
21	basis in this port. We have several facilities
22	here that compete with other ports for business
23	and, because of the high cost of dredging in this
24	port, much of it unnecessarily high cost because
25	of the classification of the dredge materials, we

1	COMMITTEE ON WATERFRONTS 11
2	are unable to compete with other ports. We have a
3	shipyard on Staten Island that has lost a contract
4	for the Staten Island ferry to be repaired, it
5	will now move to Norfolk, Virginia, not very good
6	idea for the city of New Yorkit takes the jobs
7	and the revenues with it.
8	The commercial maritime industry,
9	just to remind people of the scope, the latest
10	study released by the New York Shipping
11	Association for 2008 shows that there are over
12	270,000 direct and indirect full-time job
13	equivalents in this area with \$11.2 billion in
14	personal income, 36.1 billion in total business
15	income, 1.6 billion in total state and local
16	taxes, and that this represents a total growth of
17	over 16% since the last study in 2004 and a 62%
18	growth since 1993.
19	If we are hoping to continue the
20	continued expansion of this port, not only for
21	commercial, but also for recreational and other
22	habitat issues, it is essential that we come to
23	grips with the proper and rational dredging
24	program in this port. Many other ports have done
25	so, we are at a competitive disadvantage by not

1	COMMITTEE ON WATERFRONTS 12
2	doing so. This is an essential first step toward
3	creating a rationalized dredge material plan.
4	Of course, many people will be
5	aware of the 50 foot dredging project that is well
6	underway and nearing completion and this port that
7	will preserve access for deep water commercial
8	vessels and for perhaps the next 30 to 50 years.
9	Those people don't have a real problem with
10	disposing of dredge material, they're the Corps of
11	Engineers, there are billions of dollars involved,
12	large-scale state environmental organizations are
13	inspecting and coordinating. It's the little
14	people that get hurt by the lack of an ability to
15	dredge in this port. As we say, it's the local
16	marinas, it's the ferry operators, it's the tug
17	and barge people, it's the ship repair facilities-
18	-of which are essential underpinnings to a
19	successful commercial operation in this port and
20	to allow the ability of recreational use of our
21	waterfront, which is sorely lacking.
22	This is a city of water, it's a
23	water port, it's an estuarine port, which means
24	it's fed by rivers, those rivers are a tremendous
25	source of biomass life activity, a natural

1	COMMITTEE ON WATERFRONTS 13
2	flushing and cleansing program, but,
3	unfortunately, it also results in accumulated
4	silt, which is here and has to be dealt with every
5	single year.
6	Small-scale operators without the
7	ability to perhaps use beneficial use of clean,
8	responsible dredged materials, find it's
9	economically not possible for them to dredge their
10	facilities, thereby frustrating their ability to
11	invest in waterfront properties that will make our
12	city a much better place to live.
13	So, in summary, representing all of
14	our commercial members, and I believe also most of
15	our recreational, commercial fishery, all people
16	in this port that use this water, we have to come
17	to the recognition that silting is a natural
18	condition, dredging is a mandatory operation, and
19	that, where it is possible with clean, reusable,
20	viable dredge materials, it's a win-win situation
21	when the community can find a good, profitable,
22	viable use for clean dredge materials instead of
23	treating it as a contaminated substance, which it
24	is not. Thank you.
25	CHAIRPERSON NELSON: Well thank you

1	COMMITTEE ON WATERFRONTS 14
2	[off mic] and always impress me when you're
3	sitting there warehouse of information. And I
4	just don't understand why sometimes people in
5	government don't really take up your findings more
6	rapidly.
7	Do you have any idea why the state
8	hasn't acted upon this yet, the beneficial use
9	exemption?
10	MR. KELLY: You're asking me to
11	find a kind word for NYDEC, I'm at a total loss,
12	and it will never come out of my mouth, at least
13	not in the foreseeable future. Those people are
14	obstructionists and we're actually considering
15	litigation on a host of series because we can not
16	get proper permits to rehabilitate existing
17	waterfront facilities, coffer dams and pier heads,
18	to replace in kind and place is taking us years to
19	get permits, it's a horribly frustrating
20	situation. And as a guidance, we don't face these
21	issues in other statesNew Jerseyand many
22	people are going to consider moving there, it's
23	not a very big jump, and when you're in a maritime
24	business to relocate a ship or a boat, it's pretty
25	easy. So we're kind of frustrated with DEC and we

1	COMMITTEE ON WATERFRONTS 15
2	think New York is way behind the curve as far as
3	the way they treat this dredge material.
4	And, again, I am the first one to
5	say this has been a long historical industrial
6	area. There are areas and there is dredge
7	material that is contaminated, must be treated as
8	such, must be remediated in a proper fashion.
9	There is a tremendous amount of dredge material
10	that does not deserve a hazardous label and that
11	increases the cost of handling to the point that
12	it's ridiculous and frustrates investment.
13	MR. LEWIS: I've got to add my
14	CHAIRPERSON NELSON: Sure.
15	MR. LEWIS:and speaking a little
16	bit out of turn in that we're certainly not ready
17	to sue DEC, we are hoping to work cooperatively.
18	We've been funded by the Robert Sterling Clark
19	Foundation for a very extensive study of the
20	permitting process in, actually both states, but
21	focusing tremendously on New York and really on
22	that one agency that Ed just mentioned, and there
23	are a number of, I think, solid recommendations
24	that we're going to be setting forth, probably
25	going to be releaseda draft of that released

1	COMMITTEE ON WATERFRONTS 16
2	within a month, and I'll be happy to share it with
3	the Committee. We're sitting down first with DEC,
4	they have an early draft and we hope to work
5	cooperatively with that agency.
6	In Jersey, they did a similar
7	process and it was championed essentially by their
8	environmental agency, which is the New Jersey DEP,
9	and we're hoping, and maybe Ed's a
10	MR. KELLY: Been there, done that.
11	[Crosstalk]
12	MR. LEWIS:lots of [off mic]
13	I'll probably get from my friend, from most folks,
14	but we're hoping that Pete Grannis and his
15	colleagues will take this work seriously and work
16	cooperatively with knowledgeable folks like Ed and
17	others to reform the process' cause Ed's
18	perception is certainly not alone, he's not alone
19	in that and his frustration he's not alone
20	[Crosstalk]
21	MR. KELLY: We've been there and
22	done that, we've staged several meetings, of
23	course, this is not to bash DEC, but insofar as it
24	does impact waterfront development, we've been
25	there, done that. And Staten Island Economic

1	COMMITTEE ON WATERFRONTS 17
2	Development Co-op, in conjunction with New York
3	City Economic Development Co-op is drawing a white
4	paper for final presentation prior to litigation.
5	We can only bang our heads on the
6	wall so long, we've made these recommendations,
7	we've had meetings with these folks and I think we
8	might need a bigger stick to try to get them to
9	listen, but we're trying, we're trying. And just
10	to point out, what is easily done in New Jersey is
11	a monumental problem for the state of New York
12	shouldn't be.
13	CHAIRPERSON NELSON: Well I'd like
14	to see the New Jersey exact way it's written out
15	and when
16	[Crosstalk]
17	MR. LEWIS: [Interposing] I'd be
18	happy, there was a commission that was led by
19	Chris Daggett, the former EPA administrator and
20	also developer, and so he had street cred in both
21	worlds and basically put the environmental and
22	development community in New Jersey through a
23	three-month boot camp at the behest of Governor
24	Corzine, this came from the very top. And I'll
25	give Council and you the link to their findings

1	COMMITTEE ON WATERFRONTS 18
2	and their recommendations, they're commonsensical
3	and quite good. We're not there yet by any
4	stretch of the imagination and I think Jersey had
5	a head start in the way they've
6	[Crosstalk]
7	CHAIRPERSON NELSON: [Interposing]
8	I suppose in nautical terms, I don't understand
9	the negative splash back for the state to do this.
10	Again, I suppose, pun intended, but this may be an
11	undercurrent here, a reason why we're not jumping
12	on it, it seems to be better for the economy,
13	better for the environment, I seem to be missing
14	something with this.
15	MR. LEWIS: And further, they have
16	a statutory edict to support maritime jobs and
17	maritime industry. So this is not far from what
18	they're supposed to be doing. So to give them any
19	benefit of the doubt that in this region, there's
20	a heightened and very diligent concern over
21	environmental degradation and they've take it to a
22	degree that some would call absurd and
23	obstructionist, but we're going to try to meet
24	them where they are. They're supposed to support
25	maritime jobs, they're supposed to allow for

1	COMMITTEE ON WATERFRONTS 19
2	replacements of facilities on the waterfront for
3	maritime industry. So we're hoping that that is a
4	common ground that city agencies like EDC and
5	important civic organizations like Ed's can find
6	with DEC and move forward on that front.
7	MR. KELLY: There is definitely a
8	biased mindset as far as that goes with the DEC
9	people. It's also bureaucratically totally inept,
10	what should be a standard procedure for pre-
11	hearing and to set up for a permitting process is
12	just like something out of the dark ages. There
13	is no pre-set formula, there is no requirement as
14	to what must be submitted, what inspections
15	qualities assessments have to be done. It can
16	take up to two to four years just to get a permit
17	hearing where you can actually start to get the
18	permit. I mean, it's just totally frustrating,
19	which also leads people not to invest in
20	waterfront property because they will never know
21	whether or not they'll be able to get the permits
22	necessary to improve the properties. And as a
23	result, when work is not done, if these pier heads
24	or whatever are left to degrade, it actually
25	degrades the waterfront.

1	COMMITTEE ON WATERFRONTS 20
2	MR. LEWIS: They say they're going
3	to do this as a general permit for maintenance
4	dredging so you don't have to reapply every single
5	time and go through the 4 or 5-year process. So
6	that would be a step forward, just having a
7	standing general permit for maritime industry for
8	maintenance dredging. It's done in other states,
9	not done here.
10	CHAIRPERSON NELSON: Yeah, and
11	going from the name of dredge spoils to beneficial
12	use
13	MR. KELLY: Dredge materials,
14	materials.
15	CHAIRPERSON NELSON: It's yeah,
16	euphemistically, I think it's much a better sound
17	to it, too. I mean what's in a name, a lot is in
18	a name, Madison Avenue has known that since its
19	inception.
20	MR. LEWIS: Speaks volumes, it's
21	CHAIRPERSON NELSON: It really
22	does
23	MR. LEWIS:absolutely right.
24	CHAIRPERSON NELSON:I mean
25	between like the difference between the name like

1	COMMITTEE ON WATERFRONTS 21
2	Murgatroyd or Anasthasia, whatever. It presents a
3	whole different image and psyche, if you will.
4	I wanted to mention, too, that
5	Melissa Mark-Viverito has joined us, Council
6	Member, thank you.
7	And any of my colleagues want to
8	ask any questions? Sure, Alan.
9	COUNCIL MEMBER GERSON: Just the
10	Chair brought up the New Jersey experience. Is
11	there enough of a history there or record there
12	that we should learn from in terms of anything
13	maybe that we should do a little differently or a
14	little better, or everything that we should
15	replicate, or just what should we learn from our
16	friends across the river?
17	MR. KELLY: Part of that was the
18	comparison study, but looking at what New Jersey
19	has done, no one is perfect, but they have
20	streamlined their permitting process and they have
21	recalibrated some of what they deem acceptable and
22	not acceptable, they've re-examined. But the key
23	thing is to streamline the permitting process.
24	MR. LEWIS: That, and also just
25	resource. In Region 2, there is not one person

1	COMMITTEE ON WATERFRONTS 22
2	dedicated toward dredge in DEC's New York City
3	region. Jersey has a number of folks that focus
4	on this issue alone in terms of helping with the
5	permitting and also studying ways to finance it
6	and make it and places to put the reuse material,
7	they also coordinate amongst agencies. So the
8	Parks Department is talking to their maritime
9	division within DOT about where it would be
10	queuing up good locations for cleansed material.
11	So there's a whole bunch of
12	activity, and it's one of them is just bottom-line
13	resources, they put more people, more dollars,
14	more money into management.
15	COUNCIL MEMBER GERSON: But the
16	payoff justifies the input.
17	MR. LEWIS: Without doubt.
18	COUNCIL MEMBER GERSON: Yeah.
19	MR. LEWIS: Without doubt.
20	COUNCIL MEMBER GERSON: Well I
21	think your call is loud and clear, and that's why
22	I've joined with our Chair in cosponsoring the
23	resolution, and I hope we'll get it done and I
24	hope the state will get it done. Thank you very
25	much, thank you.

1	COMMITTEE ON WATERFRONTS 23
2	CHAIRPERSON NELSON: Thank you.
3	What can the little people like myself or whoever
4	dispose of the dredge materials right now?
5	MR. KELLY: It depends on how the
6	dredge material is classified, whether or not it
7	is toxic, and then the cost involved. There are
8	various means of remediation, if it is in fact
9	pristine or clean, it's not such a big problem, it
10	can be moved, however, it does carry in this state
11	a label, no matter what, it's considered a
12	hazardous material because it is a dredge
13	material. But a lot of that can be used for
14	landfill, clean dredge material can be used to
15	remediate marshlands, wetlands, reconstruct
16	shoreline and environmental ecosystems, it can be
17	used for construction fill, if you need to fill in
18	holes and things. There have been a certain
19	amount if it's processed out toward agricultural
20	purposes, some of the mud is actually very
21	nutrient rich and it's usable that way. However,
22	there are some contaminated spills, most notably
23	the north shore of Staten Island is subject to
24	dioxin tainting as a result of the Diamond
25	Shamrock.

1	COMMITTEE ON WATERFRONTS 24
2	CHAIRPERSON NELSON: PCP.
3	MR. KELLY: Which you know as Agent
4	Orange, which was up the Passaic River and, again,
5	as an estuary system, it flushed down and it
б	filled in. When you dredge, you create a hole,
7	and the new silt fills in the hole, so a lot of
8	what happened in other areas has now become the
9	problem of New York City. People that now have to
10	dredge some materials that are actually tainted,
11	they can be baked, they can be transported in
12	land, some of them have been put onto rail cars,
13	used to fill in old mines out in Pennsylvania.
14	There's all sorts of varying uses depending on the
15	condition of the dredge material itself.
16	MR. LEWIS: Absolutely and
17	MR. KELLY: [Interposing] And the
18	reality is the smaller guy has a much harder time-
19	_
20	MR. LEWIS: Right.
21	MR. KELLY:finding a connection
22	for beneficial use because he's not connected, he
23	doesn't know the people in the Parks Department or
24	the construction industry or
25	CHAIRPERSON NELSON: Yeah.

1	COMMITTEE ON WATERFRONTS 25
2	MR. KELLY:he's not aware of a
3	major city or state project that's looking to fill
4	land. They're not involved in reclamation of
5	ecological properties, so as a result, they have
6	nobody to go to, in essence, to really find a
7	beneficial use for this stuff.
8	MR. LEWIS: And then of course,
9	that little guy, you better have a big fat wallet,
10	as
11	[Crosstalk]
12	MR. LEWIS:pointed out.
13	CHAIRPERSON NELSON:wouldn't be
14	so little anymore, yeah.
15	MR. LEWIS: Quarter million dollars
16	for the testing to find out what's in your soil.
17	CHAIRPERSON NELSON: Didn't EDC
18	have a plan, or they came up with a plan to match
19	people up?
20	MR. KELLY: They've talked about it
21	but it really hasn't gone very far, and again,
22	talk about dredgewe have to stop saying dredge
23	spoils, we have start saying dredge material.
24	CHAIRPERSON NELSON: Beneficial use
25	or what

1	COMMITTEE ON WATERFRONTS 26
2	[Crosstalk]
3	MR. KELLY: And they had the Dredge
4	Material Management Program, which makes the
5	horrible acronym of DMMP.
6	CHAIRPERSON NELSON: DMMP. Yeah,
7	yeah, yeah, yeah, you'd think they'd have a better
8	idea of how to sell things.
9	MR. KELLY: I think it's the best
10	use of government is to accomplish tasks that
11	individual men are not capable of doing and if we
12	can get EDC to function on this regard as a
13	clearinghouse to coordinate, as they do in New
14	Jersey and other states, to coordinate among Parks
15	among construction, among city planning, among
16	ecological development programs, reclamation of
17	marshlands, so that they would be aware of
18	potential beneficial uses of this dredge material,
19	and they could in essence become a matchmaker
20	between individual small companies doing dredging,
21	and if they come up with clean usable dredge
22	material they could match that to an existing
23	program and either remove the burden of some of
24	the cost of disposal or potentially even create
25	some type of a profit from this that could maybe

1	COMMITTEE ON WATERFRONTS 27
2	make a city or a state agency self-sustaining.
3	MR. LEWIS: You put your finger on
4	it a minute ago with EDC, the dollar amount and
5	what actually Ed was talking about with Diamond
6	Shamrock or with GE and PCBs, we're cleaning up
7	somebody else's garbage, as simple as someone
8	dumped a load of refuse on your front lawn. And
9	so the equity of this is just outrageous in terms
10	of that small operators whetherand you know,
11	it's the Parks Department, they have a marina
12	division that's trying to operate Sheepshead Bay
13	or [off mic], so when I talk about small
14	operators, it can be the city of New York.
15	There's limited budgets that our friends Nate
16	Grove and Keith Kerman have over at Parks
17	Department to deal with this matter, as limited as
18	Steve Kalil's budget over at Caddell Dry Dock.
19	And so they're literally dealing with someone
20	else's garbage that was caused upriver, flows
21	downstream, and then the public policy that we
22	made to close down the mud dump is now being borne
23	by them because it made the disposal amount costs
24	go way up.
25	So once we get past permitting,

1	COMMITTEE ON WATERFRONTS 28
2	once we get past interagency coordination, we do
3	have to deal with cost and in an equitable fashion
4	that protects the smaller maritime user.
5	CHAIRPERSON NELSON: Do you have an
6	idea of the current costs? Would it be per cubic
7	yard?
8	MR. KELLY: Dioxin tainted is
9	approximately between 140 to \$155 a cubic yard
10	right now.
11	CHAIRPERSON NELSON: Cubic yard.
12	MR. KELLY: Because it requires
13	upland disposal and/or heat treatments which are
14	just
15	[Crosstalk]
16	MR. LEWIS : I would update what
17	you have in your report actually, that's
18	[Crosstalk]
19	MR. LEWIS: The lower for the non-
20	contaminated rock aggregate potentially sand can
21	be somewhere around in the 40 to \$55 cost.
22	CHAIRPERSON NELSON: And would a
23	change in regulations affect the cost one way or
24	the other?
25	MR. KELLY: Absolutely, I think it

1	COMMITTEE ON WATERFRONTS 29
2	would not affect the cost of the dredging
3	operation itself, but if we can create beneficial
4	use as opposed to disposing of what's classed as a
5	hazardous material, obviously the potential for
6	people to accept and utilize clean fill, the only
7	problem with it is that it carries a label,
8	removes the stigma, and would open up the ability
9	for people to use it, therefore, people would be
10	willing to take it as opposed to being forced to
11	dispose of it, so the cost could be cut
12	dramatically.
13	And, again, I will be the first one
14	to say, there's a lot of dirty stuff out there
15	that needs to be properly remediated. And a lot
16	of this stuff goes back to Diamond Shamrock with
17	dioxin and back to the old tanneries back in the
18	1800s, and a lot of these heavy chemicals or heavy
19	minerals settled and this is some of the stuff
20	that has to be dealt with, but it's an estuary
21	system, and in many cases, as Roland has
22	mentioned, we're cleaning up somebody else's mess
23	that happened to have damaged the waterways of the
24	soil upriver that over the years comes down. And
25	some of the trace amounts of dioxin that still

1	COMMITTEE ON WATERFRONTS 30
2	come down. Steve Kalil of Caddell likes to say
3	that on the test, you will find more dioxin in his
4	shirt than you will find in his dirt. But being
5	responsible, if there's dioxin in that material,
6	it needs to be remediated.
7	[Pause]
8	CHAIRPERSON NELSON: Thank you.
9	Julissa Ferreras has joined us, welcome, Council
10	Member. Any other questions for the panel at all?
11	Any other people going to testify?
12	Well, again, it's always a pleasure
13	to see you, Roland and Edward. You've given this
14	Committee so much information and so many good
15	ideas to go forward with, we really appreciate it.
16	MR. LEWIS: Keep reading that [off
17	mic] on dredge, it's important, I think
18	CHAIRPERSON NELSON: Yeah.
19	MR. LEWIS:it's, as you said
20	before, hidden, but critical that we address it.
21	CHAIRPERSON NELSON: Yeah, I think
22	locally, well I think globally and I'm acting both
23	ways, and locally as well, my problems in
24	Sheepshead Bay besides and the other 578 miles of
25	waterway that we have, it's an expensive problem,

1	COMMITTEE ON WATERFRONTS 31
2	but it could be made cheaper and it's something
3	that we have to really move on based upon the
4	gross national product and everything else that's
5	involved in this and people's livelihoods are at
6	stake.
7	MR. KELLY: And it is an
8	unavoidable and virtually eternal situation that
9	we have to come to grips with, we've just
10	celebrated the 400th anniversary of Hendry Hudson
11	getting here, and it's been 300, and I guess 80
12	some odd years, that we've been dredging in this
13	port to facilitate ships to come close to store so
14	that we can bring goods in and out. As long as
15	the rivers continue and there is water, there will
16	be a continued need to dredge. The fact that we
17	have backed themselves into this conundrum is kind
18	of anjust not acceptable. It really does need a
19	viable rational solution at present and going
20	forward, because, no matter how much dredging we
21	do today, we will need to be back doing dredging
22	and maintenance dredging back next year and back
23	10 years from now and 100 years from now.
24	[Pause]
25	CHAIRPERSON NELSON: Just read my

1	COMMITTEE ON WATERFRONTS 32
2	mind is the guy with the shovel, trying to send
3	the ocean waves back, yeah, unless you have a
4	better plan.
5	[Crosstalk]
6	MR. KELLY: Unless we get enough
7	global warming to raise all the water levels and
8	that's not necessarily a desired outcome either.
9	[Crosstalk]
10	CHAIRPERSON NELSON: Got to be a
11	better way, yeah. Well, again, thank you so very
12	much for appearing.
13	And I think that convenes the
14	meeting of the Waterfronts as of September 30th,
15	isn't it? 29th, I was one more day in September,
16	29th.
17	MR. LEWIS: 30 days hath September.
18	CHAIRPERSON NELSON: 2009, thank
19	you so much.
20	MR. LEWIS: Very good.
21	[Off mic]
22	CHAIRPERSON NELSON: I'm rushing
23	the month, it's short enough as it is.

I, Tammy Wittman, certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Tammy Wittman

Signature____

Date ___October 12, 2009___