

Testimony

of

Oxiris Barbot, MD

Commissioner

New York City Department of Health and Mental Hygiene

before the

New York City Council Committees on Finance, Health, and Mental Health, Addiction, and Disabilities

on

FY 2020 Executive Budget

May 16, 2019 Council Chambers, City Hall New York, NY Good afternoon Chairs Dromm, Ayala and Levine, and members of the committees. I am Dr. Oxiris Barbot, Commissioner of the New York City Department of Health and Mental Hygiene. I am joined by Sandy Rozza, Deputy Commissioner for Finance. Thank you for the opportunity to testify on our Executive Budget for fiscal year 2020.

This is my first Executive Budget Hearing as Commissioner, and, Chair Dromm, I look forward to working with you and your staff.

The Department's primary focus since the Preliminary Budget Hearing has been to address the ongoing measles outbreak. The Department's response has been nothing short of epic, with nearly 400 employees mobilized for this Public Health Emergency. To date, the Department has spent \$2.3 million. This includes redeployment of staff to the measles response, and more than \$700,000 in overtime and purchases for vaccines, supplies, and outreach materials and services. As of May 13, there were 498 cases of measles in the City. Though cases continue to rise, we are confident our efforts are working. Since October, 23,814 doses of the Measles, Mumps and Rubella (MMR) vaccine have been administered to people under 19 years old in Williamsburg and Borough Park, nearly double the amount given during the same time period last year. We continue to work with community leaders, local health care providers and other stakeholders to disseminate accurate information on the effectiveness and safety of the MMR vaccine and risks of acquiring measles. This has required a sustained effort because we are faced with a well-funded antivaccination movement that is not unique to the Orthodox community, but one that has effectively taken root. Let me be clear, the misinformation spread by antivaccination groups is based on non-science and 100 percent false. As a pediatrician, I have administered thousands of MMR vaccines. As I told my patients then and now as the City's doctor, the best way to prevent measles and safeguard your child's health is to get vaccinated. I want to thank Chair Levine, for his leadership and voice on this issue. It is vital that we have the City's leaders speak out about the mistruths that are perpetuating this outbreak.

Before turning to the Executive Budget, I'd like to give an update on the State and Federal budgets.

During our Preliminary Budget Hearing, I raised the very concerning issue of State budget cuts to Article 6 funding, which supports numerous core public health activities in New York City, such as responding to a measles outbreak. I was very disappointed to see that the Governor pushed to keep the reduction in Article 6 match, from 36 to 20 percent in the final budget. As a result, the Department has lost

\$59 million annually in state aid. I cannot stress enough the enormity of this cut, which affects only New York City. As you heard from the Mayor and the Office of Management and Budget (OMB), the City's Executive Budget closes this gap with City Tax Levy dollars for the upcoming fiscal year. I am grateful that Mayor de Blasio has stepped up to cover the state's responsibility, but this is not a sustainable solution. This funding must be restored in next year's State budget.

There was some good news in the State budget. The School-Based Health Center funding cuts were again restored by the State Legislature. We are grateful for this \$3.8 million allocation, which will support the School-Based Health Center sponsors who operate 164 clinics in schools across the city. Additionally, the State authorized Medicaid coverage for the National Diabetes Prevention Program. This will allow the Department and other healthcare providers to expand access to an evidence-based program that has shown to delay or reduce the risk of developing type 2 diabetes by as much as 50 percent. Finally, I am pleased that the State budget included a 20 percent statewide tax on e-cigarettes and vapor products. The rise in popularity of these products threatens decades of progress we have made in fighting youth tobacco and nicotine use. Since youth are particularly sensitive to price increases, measures that raise the price of these products are an effective strategy for reducing use among this vulnerable population.

At the federal level, we have healthy skepticism about the Administration's plan to end the HIV epidemic by 2030. New York City is a national leader in the effort to end the HIV epidemic by 2020, and we are closely following the development of the federal plan. With that said, it will be nearly impossible to end the epidemic if other cuts and policy changes proposed by the President are realized. These include cuts to Medicaid and Medicare and the Trump Administration's continued efforts to dismantle the Affordable Care Act, fundamentally change the Title X program and revoke protections for LGBTQ people. We must remain vigilant in order to ensure that all Americans continue to have access to quality, affordable health care.

I will now turn to the fiscal year 2020 Executive Budget, which adds \$60 million annually to the Department's budget. The majority of this new funding is the \$59 million to fill the gap left by the State's cut to the Article 6 program for New York City, which will prevent us from having to reduce the number of cooling towers inspections to prevent the spread of environmental Legionella, decrease operating funds for School-Based Health Centers, distribute fewer naloxone kits and clean syringes and close two of our eight Sexual Health clinics. We thank the Mayor for stepping up for public health during a time when the governor was unwilling to do

so. In addition, the Executive Budget baselines \$435,000 to continue the Culture of Health Worksite Wellness program, provided in collaboration with the Office of Labor Relations, that empowers employees to live healthy, active lifestyles through the provision of key services and wellness programs including smoking cessation, diabetes prevention and nutrition programming.

The Executive Budget also reflects over \$8.4 million in savings in fiscal year 2020 and out years to meet the Department's required PEG targets set by OMB. We worked closely with OMB to find ways to achieve these targets, while preserving existing service delivery. The Department's savings were achieved through citywide hiring freeze savings, reductions in administrative and contractual spending, temp and consulting services. In addition, we are reducing our citywide media campaign budget by approximately \$350,000.

I want to thank the Mayor for the resources dedicated to the Department in the Executive Plan. And thank you to the Speaker, Chairs Dromm, Levine and Ayala, and the members of the committees for your partnership and shared commitment to protecting and promoting the health of all New Yorkers. I want to acknowledge my excellent leadership team, who are here with me today, and the more than 6,500 Department employees for continuing to achieve so much on behalf of all New Yorkers. They bring expertise and passion to our work every day. Thank you for the opportunity to testify, I am happy to take questions.

TESTIMONY

BY

COMMISSIONER GREGG BISHOP

NEW YORK CITY

DEPARTMENT OF SMALL BUSINESS SERVICES

BEFORE

THE COMMITTEE ON SMALL BUSINESS AND THE COMMITTEE ON FINANCE

OF THE

NEW YORK CITY COUNCIL

THURSDAY, MAY 16, 2019

Good morning Chairs Dromm and Gjonaj and the members of the Committees on Finance and Small Business. My name is Gregg Bishop and I am the Commissioner of the New York City Department of Small Business Services ("SBS"). I am joined by SBS First Deputy Commissioner Jackie Mallon and my senior leadership team.

At SBS, we aim to unlock economic potential and create economic security for all New Yorkers by connecting them to quality jobs, building stronger businesses, and fostering thriving neighborhoods across the five boroughs. Today, I will share updates on our efforts to achieve this aim since my last testimony. After my testimony, I am happy to take your questions.

First, I'd like to give you an overview of our agency budget. From there, I will discuss the services made possible through this funding. SBS's Fiscal Year 2020 Executive Budget is \$189 million with a headcount of 327 employees. The Executive Budget includes pass-through funding that is not spent or managed by SBS, but is used as conduit funding for other City entities. Of the \$189 million, 38% or \$72 million is pass-through funding, which includes: \$35 million for the NYC Economic Development Corporation, \$20.7 million for NYC & Company, \$14.9 million for Governors Island and \$1.4 million for the Brooklyn Navy Yard Development Corporation. The remaining \$116.9 million, or 62% of the Fiscal Year 2020 Executive Budget, is allocated for SBS's programs. This funding supports SBS's mission of economically empowering New Yorkers through our workforce, business, and neighborhood services.

SUPPORT FOR BUSINESSES:

Small businesses are essential to the local economy and character of our neighborhoods. They provide opportunities for individuals to strengthen their own economic security and provide jobs for members of their communities.

SBS operates a network of seven NYC Business Solutions Centers that provide free, high-quality services to help small businesses start, operate, and grow. These centers are at the core of our business support strategy and offer services including access to capital, M/WBE certification, navigating government regulations, and workforce recruitment. In Fiscal Year 2018, SBS's NYC Business Solutions Centers served almost 10,000 unique businesses and our capital access services have connected small businesses to over \$50 million in financing. We connect business owners to financing through capacity building courses, matching business owners with the right lender for their needs and business profile, assisting them with packaging their applications, and creating projections in order to present their information to lenders in the best light. To assist industrial and manufacturing businesses, SBS contracts with nine Industrial Business Services Providers ("IBSPs"). In Fiscal Year 2018, the IBSPs connected more than 400 unique businesses to nearly 800 services.

This spring SBS launched **new**, **culturally-competent business education courses** tailored to the needs of immigrant entrepreneurs. These new business education opportunities offer multiple sessions, including a five-course *Introduction to Entrepreneurship* series and a six-course *Digital Marketing* series. The new business

courses will be available to entrepreneurs in multiple languages, including Spanish, Mandarin, and Russian.

Along with improving our in-person course offerings, earlier this month SBS announced the **first online business course series** offered by the city for entrepreneurs across the five boroughs. Through this new initiative, entrepreneurs can now apply to be connected to upcoming courses on topics including business operations, development, human resources, financing, marketing, and management. We are confident that these new online offerings and culturally competent business education courses will help more New Yorkers build and grow their small businesses at their convenience. To date, SBS's business education programs have already served more than 59,000 entrepreneurs and we look forward to working with the Council to reach more New Yorkers.

SBS also continues to develop targeted programming to meet the most pressing challenges faced by New York City business owners. Our **Commercial Lease Assistance Program** provides eligible businesses with legal services on topics including lease negotiations, formalizing oral lease agreements, and landlord harassment. Of the more than business owners served through the program's first year, 80% are minority-owned, 60% are immigrant-owned, and nearly half are owned by women.

Support for Minority and Women-Owned Business Enterprises

SBS also plays a key role in the City's Minority and Women-owned Business Enterprise ("M/WBE") program. The M/WBE program aims to support the growth of

minority and women-owned businesses through City procurement, ensuring that our vendors reflect the diversity of our city. SBS certifies M/WBEs, provides essential capacity building services, and offers technical assistance to help M/WBEs compete for and execute City contracts. To date, SBS has certified more than 7,400 M/WBEs, a more than 100% increase since the start of the Administration. This year SBS launched a **new online application portal** to further streamline the certification process.

For certified M/WBEs, cash flow is often an issue while working on City projects, so this Administration created the **Contract Financing Loan Fund**. This \$10 million revolving fund lets small businesses borrow up to a million dollars, capped at a 3% interest rate. Since the fund launched in 2017, SBS has awarded loans worth more than \$9 million, opening the door to more than \$52 million in contracts for small businesses.

We are proud to announce that one of our major annual events for M/WBEs, the 13th Annual Citywide Procurement Fair, will be held Tuesday, June 11th at Columbia University. The Procurement Fair provides an invaluable opportunity for NYC-certified M/WBEs to connect with numerous City, State, and Federal agencies, public authorities, private corporations, and prime contractors to explore contracting opportunities and other opportunities for growth.

SUPPORT FOR JOBSEEKERS

SBS provides support for New Yorkers to gain new skills and connect to living wage jobs. We focus on growing sectors in our economy and prepare New Yorkers to seize those opportunities. SBS assists jobseekers with a wide range of skill levels through an inclusive growth strategy that ensures community members, employers, and

education institutions are all aligned to increase the number of local residents prepared for, and getting, good jobs.

Through our network of **18 Workforce1 Career Centers**, SBS connects jobseekers with employment opportunities, industry-informed trainings, and a variety of candidate development services, such as resume development, interview preparation, and job search workshops. Annually, we connect more than 25,000 New Yorkers to employment and nearly 4,000 New Yorkers with the training needed to advance their careers.

Through our **Industry Partnerships**, SBS works collaboratively with industry to invest in local talent in the food service, industrial, construction, healthcare, and tech sectors. Examples of Industry Partnership initiatives that are supported by our budget include job quality programs in home healthcare and efforts to bring skilled tech talent from private industry to teach at local CUNY colleges.

For example, Tech Talent Pipeline (TTP), the City's tech industry partnership, recently developed a new program to prepare New Yorkers with limited tech experience for in-demand data analyst careers. The program, called the **Data Analyst Training Accelerator (DATA)**, aims to provide an accessible pathway to data analyst careers for New Yorkers who are underrepresented in the tech economy, including those who are seeking an alternative to a four-year degree. New York City's growing tech ecosystem is made up of more than 320,000 jobs across the five boroughs, and SBS is working to ensure all New Yorkers can participate in this important sector of the economy.

Using the industry knowledge gained from our employers, SBS works with provider partners, including tech boot camps and community-based organizations, to create industry-informed trainings across multiple career pathways. In the healthcare sector, we support trainings for workers in home healthcare, medical assisting, and nursing, providing a variety of entry points and advancement opportunities for New Yorkers with different levels of experience. We work closely with local community groups to recruit for all twenty-eight trainings SBS offers across the many sectors we focus on, to ensure residents are able to easily access these opportunities.

In alignment and support of the Administration's vision of equity of opportunity, we have developed bridge programs and tailored employment services. For example, in partnership with the Mayor's Office of Immigrant Affairs and community-based organizations, we created unique employment and training services tailored to the strengths and needs of immigrant New Yorkers. These programs include bilingual medical assistant training, bridge-to-tech, and preparation for nursing for foreign trained nurses. We have also worked with youth education partners, including DOE's Career and Technical Education and District 79, to create a suite of employment and training services to support young adults. These efforts include colocation at our **West Farms**Workforce1 Career Center in the Bronx that allows young adults to combine work and school, and access bridge programs in transportation, healthcare, and tech.

SUPPORT FOR COMMERCIAL CORRIDORS:

The expertise of local, on-the-ground partners is essential to addressing the unique challenges faced by New York City's diverse neighborhoods and businesses. SBS

oversees the largest network of **Business Improvement Districts (BIDs)** in the country, with 76 BIDs delivering more than \$159 million in services to 93,000 businesses throughout the five boroughs. The vital work of the City's 76 BIDs is highlighted in our recently published Fiscal Year 2018 **BID Trends Report**.

SBS provides the BID network and other community-development organizations with technical assistance, grant opportunities, and capacity building services, further strengthening the direct connection between our Agency and our local small businesses. For example, SBS's **Neighborhood 360° Fellows program** pairs ten paid, full-time neighborhood development specialists with ten community-based organizations. The program not only provides local organizations with dedicated support for commercial revitalization projects, but also builds a pipeline of diverse talent in the neighborhood development field.

SBS also works with community partners to identify the needs of local commercial district and plan targeted solutions through our Commercial District Needs

Assessments, or CDNAs. CDNAs identify the strengths, challenges, and opportunities within a commercial corridor to better inform subsequent investments. To date, SBS has worked with community partners to publish ten CDNAs. In 2018, SBS shifted the focus of our Avenue NYC grant program from project-based awards to long-term commitments. Avenue NYC enables awardees to hire a full-time program manager, conduct a CDNA, and implement programming based on the findings. Nine additional CDNAs are being completed through the Avenue NYC grants awarded in 2018, and in April 2019, SBS announced four additional multi-year grant awards to help empower community-based organizations to strengthen and preserve their commercial corridors.

Our agency is dedicated to ensuring that job seekers, entrepreneurs, business owners, and community organizations can connect with our range of free services and together, create a vibrant, diverse New York. Through the support of Council, our Chamber On-the-Go initiative allows us to send trained business specialists to canvas commercial corridors and connect with business owners. Since launching in December 2015, Chamber On-the-Go has reached more than 13,500 businesses directly at their doorsteps. SBS also has an additional outreach tool, the Mobile Outreach Unit. Equipped with classroom space and computers, SBS staff uses the Mobile Outreach Unit to provide on-site referrals to our free business services, one-on-one technical assistance with M/WBE certification applications, resources during an emergency, and recruitment events to connect jobseekers with employment opportunities.

I look forward to the continued partnership of the Council in building a more vibrant and inclusive economy as we expand the reach of SBS' programs to more New Yorkers. Thank you and I would be happy to take your questions.

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NEW YORK CITY COUNCIL

COMMITTEES ON FINANCE AND YOUTH SERVICES

FISCAL YEAR 2020 EXECUTIVE BUDGET

BILL CHONG

COMMISSIONER

MAY 16, 2019

Good morning, Chairs Dromm and Rose and members of the Finance and Youth Services Committees. I'm Bill Chong, Commissioner of the Department of Youth and Community Development. I'm joined by Jagdeen Phanor, DYCD's Chief Financial Officer; Susan Haskell, Deputy Commissioner for Youth Services; and Andre White, Deputy Commissioner for Youth Workforce Development. Thank you for the opportunity to testify today on DYCD's Fiscal Year 2020 Executive Budget.

As you know, due to uncertainty in our economic future, last month the Mayor announced the Administration's first-ever mandatory savings program. Working closely with the Office of Management and Budget, we carefully crafted a strategic savings plan totaling \$12.3 million that is fiscally responsible and does not include any cuts to core services funded by DYCD.

Although approximately 94% of DYCD's budget is dedicated directly to contracted services, we were able to achieve more than half of our savings target from outside our program budget. Our savings plan includes:

- \$1.23 million in rent savings from consolidating office space to two locations;
- \$591,000 from a reduction in 9 vacant positions across the agency;
- \$250,000 savings from office supplies, equipment, and other AOTPS expenses; and
- \$4.7 million in revenue in prevention funding through a partnership with the Administration for Children's Services.

On the program side, we achieved \$2.49 million in savings by right-sizing the elementary summer wraparound program. Our other program area savings are \$3 million in funding used to open new SONYC programs.

DYCD's Fiscal 2020 Preliminary Budget stands at \$779.2 million, which does not include the \$26.1 million in funding added following the release of the Executive Budget.

Thanks to recent negotiations between the Council and the Mayor's office, the Summer Youth Employment Program will receive an additional \$11.9 million, which will allow us to serve 75,000 youth this summer with a total budget of \$162.3 million. Our 195 new SYEP contracts awarded through the recent Request for Proposals have begun, and providers have been laying the groundwork for a successful summer program. This includes staff training in a variety of areas such as worksite development, project-based learning and program implementation. We are also offer extensive technical assistance on any issues that may arise.

Additionally, we are pleased that \$8 million was added to adult literacy to enable us to continue offer much needed English language and civics classes, basic literacy instruction in reading, writing and math, and high school equivalency (HSE) prep courses. The funds will also support strengthened professional development and teacher training as part of our efforts to build capacity in our providers.

And \$6.2 million was added to continue to provide COMPASS services.

To help address the cost of repairs at Cornerstone community centers in NYCHA developments, the Executive budget includes \$2 million. When added to the \$1.9 million already in our budget, the funding available for Cornerstone repairs will almost double, to \$3.9 million in FY 2020. We appreciate the Council's strong advocacy to help ensure that NYCHA community centers are in good condition and can fully support the programs operated by Cornerstone providers.

The financial plan allows us to continue our remarkable growth in services to Runaway and Homeless Youth. In March, we reported 625 open beds with 128 remaining. Today, we are reporting 33 additional beds since March, for a total of 658 beds online, with 95 remaining. We are on track to have all 753 beds online within the next few months, which will fulfill the Mayor's total commitment of 500 RHY new beds for youth ages 16-20.

We would also like to report on our progress toward the goal of serving Homeless Youth Adults (HYA) ages 21-24 in new Runaway and Homeless Youth (RHY) residential programs. Responding to new funding in the Adopted Budget, DYCD issued an RFP for HYA programs in August, and all 60 beds were awarded to providers in the fall. Four new programs have been contracted and will be online as soon as State certification is completed.

Finally, the plan adds \$26 million to assist the City's effort to ensure that every New Yorker is counted in the 2020 Census. We look forward to supporting these efforts by providing administrative back office and procurement support to the Census office and lending our expertise to the City's outreach strategies, as they roll out. Under the leadership of Deputy Mayor Thompson and Director of the Census Julie Menin, this funding will be used to encourage every New York City resident to participate in the upcoming 2020 Census. An accurate census count will ensure that New York receives its fair share of education, healthcare, housing and infrastructure funding and its proper electoral representation in Congress.

As you have heard in my testimony today, despite budget uncertainties, the FY 2020 Executive Budget continues to place DYCD in a very strong position to fund quality programs that improve lives and create opportunities to advance socioeconomically. We look forward to continuing to work with the City Council to support New York City's youth, families, and communities.

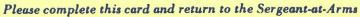
Thank you again for the chance to testify today. We are ready to answer any questions.

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