CITY COUNCIL
CITY OF NEW YORK

TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON PUBLIC HOUSING

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B E F O R E: ALICKA AMPRY-SAMUEL

COUNCIL MEMBERS: Diana Ayala

Laurie A. Cumbo Ruben Diaz, Sr.

Ruben Diaz, Sr. Vanessa L. Gibson

Mark Gjonaj Carlos Menchaca Donovan J. Richards Rafael Salamanca, Jr. Ritchie J. Torres

Mark Treyger

James V. Van Bramer

## A P P E A R A N C E S (CONTINUED)

Karen Blondell, Professional Organizer, NYCHA Resident

Crystal Glover, Washington Houses, East Harlem

Lalise Lozano, Treasurer, Citywide Council of Presidents, Resident and Chair of Bronx North Tenant Association, President of Parkside Resident Council

Robert Hall, Resident of Gun Hill Houses, North Bronx

Lisa Kenna, Tenant Association President, Vandyke Houses

Darold Burgess, Resident Leader, Ingersoll Houses, Brooklyn

Lorraine Stevens, Financial Secretary, Boulevard Houses

Clara Woods, Tenant Association President, Boulevard Houses,

Diana Blackwell, President, Fred Samuel City Development

Audrey Clemmons, President, PS-139, Senior Building, Central Harlem.

Isa Torres, Resident Association President, Alfred E. Smith Houses

Ronald Topping

Margaret Mastic, Ex-treasurer for Oceanside Houses

Carmen Quinones

Princella Jamison, Resident Leader, Millbrook Houses

Cripian Noel, TA President, Langston Hughes Development

Sideya Sherman, Executive Vice President for Community Engagement and Partnerships, NYCHA

David Pristin, Executive Vice President for External Affairs, NYCHA

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[sound check] [pause]

CHAIRPERSON AMPRY-SAMUEL: [gavel] The hearing is coming to order. Good morning and thank you everyone for coming to today's hearing. Council Member Alicka Ampry-Samuel and I Chair the Committee on Public Housing, and I am joined right now by committee member, Council Member Ruben Diaz, The subject of today's hearing is Tenant Participation Activity Funds also known as TPA funds. The term TPA Funds describes an allocation of money provided by the United States Department of Housing and Urban Development, known as HUD to public housing authorities such as NYCHA, which in turn distribute the funds to resident councils. Resident councils or what we refer to as resident associations may use these funds to support activities that improve resident satisfaction and quality of life, foster self-help initiatives, and enable residents to create a positive living environment for families living in public housing. The rules that govern this funding allocation is dictated in clear words within code for Federal Regulations 24 CFR, 964.150 along with Notice 2013-21 that was issued in August-on August 23, 2013. The notice explains the role of the Public Housing

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Authority, the role of the resident council, allowable activities, along with details about other administrative information. TPA funds are a valuable resource for residents, and in my previous role as a member of NYCHA's Department of Community Engagement and Partnerships, I worked to figure out ways to make these funds more accessible. I played a role in drafting the guidebook utilized today that explains how TPA funds are administered so that residents can connect to much needed services. Still, now as member of the New York City Council I continue to hear concerns from residents that NYCHA is falling short in its administrative responsibilities, and being supportive of proposals, supportive of projects, and supportive of the overall association body. According to federal regulations, housing authorities such as NYCHA must upon request guide residents in establishing and maintain resident associations. NYCHA must offer training to resident associations, and engage residents about its TPA policies. Importantly, NYCHA must collaborate with resident associations on the distribution of funds. In recent years, NYCHA has undergone reforms to improve the administering of the TPA funds, and we

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know that there was a hearing on TPA funds in 2017. So today's hearing gives us the opportunity to reflect on what has worked, what has not, and what residents should expect from NYCHA moving forward. I look forward to hearing my NYCHA residents this morning, and advocates about strengthening their partnership and optimizing the TPA process. As NYCHA move into the lands of unknown, residents should have-should be able to have control over how they can improve their lives, the lives of their neighbors, and the overall experience in their developments. So, with that being said, we have 12 residents who are signed this morning to testify who came in early to be heard. We will break into three separate panels of resident panels before we hear from NYCHA, and because we have so many residents who would like to speak, we will have to put you on a timer, and so, there will be a 3-minute timer per speaker, and hopefully, this will help guide the discussion after with NYCHA based on what the residents actually said before. And we have been joined by Committee Member, Council Member Diana Ayala, and so now we will first see a short video about the TPA program, and the Commercial Cloud Program with NYCHA. We will first

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watch the video, and then we will immediately go into the resident panels. So, first we will hear from--[background comments/pause] Well, one sec. Before we hit play on the video, I just want to call the first panel just to be seated, and then we'll go into the video. So, the first panel will be Karen Blondell, Crystal Glover, Ms. Lozano, and Robert Hall. [pause] And I do apologize again to the residents. We really do have to adhere to the timeframe, and so if you are going over a little bit, I am going to have to remind Three minutes. [background comments/pause] And you. I see that some have prepared remarks and some are pretty lengthy, and so again, a reminder about the timeframe. Okay. [pause] Who is ready to press play for the video? [pause]

VIDEO PLAYING: [Musical introduction]

FEMALE SPEAKER #1: Well, I think all TPA presidents should get a card because always you have to decide where the proposals went to, who signed it for that, but now with this, you just have to put it in the proposal to the TPA Unit, and then it goes through there, but you're able to track it, and the leases.

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FEMALE SPEAKER #2: The purpose of Tenant Participation Activity Funds is to promote resident involvement and participation through the resident association of their development. In 2017, we introduced the Resident Association Commercial Card.

FEMALE SPEAKER #3: We use our TPA funds for holding meetings, events that we might have.

This process for us is much quicker, right? Because we do a budget, and because I used the card and didn't have to go through the procurement process that I didn't have to pay more. In signing up for the card, we can come to you at your development and offer training there onsite, or you can come to NYCHA's offices. [exit music] [pause] [bell]

KAREN BLONDELL Good morning. I know we have three minutes, but I'm speaking to everybody in this room. I'm a professional organizer so I was told this morning when I ran in to make copies at my job that I was here representing myself. That's what non-profits do. They take money out of the public housing community. They host all kind of trainings, but when it's not done by the tenants for the tenants, it doesn't work because then I have to give up my valuable time taking care of their business

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first before we could to my business, and by that time the tenant is tired. They're tired of being trained. They're tired of running around to 99,000 meetings, and getting nothing in return. So, that's how I'm going to start this off. Secondly, I want to say to everybody in this room who's been a TA president more than two years or two terms, you should be ashamed of yourselves. You should be nurturing young people in your community to take your roles over and to advance our communities further, but that's not happening because you all don't know how to relinquish control. Thirdly, the stuff you just showed on there, I've been going to Resident Council since 1996. I even ran three times against a corrupt election process, but guess what? That's not what the Tenant Manual tells the tenant leaders to be doing in their communities. Number one, it say you have to follow the bylaws. I've been complaining that the bylaws are antiquated, old. They've been set up since 1995 in my community with no one looking at them or revising them since 1995. That's a violation of HUD 964 Rule, which says you have to look at those bylaws every three years. I have a package here.

I'm not going to try to read it, Alicka, because it

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is lengthy, but know that the one that I sent to HUD to Lynn Patton is three times as thick because I'm tired of playing games here. Tenant Association is supposed to be educating the tenants on things like Public housing. How many people do we have? How do we build power? I've been going to tenant association for 30 years, and it don't happen. went and started working for non-profit so I can hold those type of workshops. When we have read and it's still going on in our community, and you only come and tell us when you get to our development, that's not due process. So, we went and we created graphs to show where the public housing in our community fits in with all of the affordable housing, which isn't affordable to most New Yorkers. They fit at the 30% range, which means they will be paying about \$600 to \$700 a month in rent. That use to be good rent in New York a few years ago. Unfortunately, in public housing people like me are paying over \$1,000 and then I don't have money for food. I don't have money for cloths. I don't have money for my grandchildren. This is sad because I pay a good dime for public housing and in taxes. [bell] So, I'm not gong to sit here and take up all your time, but

public housing needs to run using the bylaws and the rent-and the TPA Guidebook, and all of the activity that they're doing can be hot dogs and hamburgers and got nothing to do with what the regulations in HUD 964 says they're supposed to be doing. They're supposed to be hosting the workshops that I got to give my life to a non-profit to host.

CHAIRPERSON AMPRY-SAMUEL: Thank you.

CRYSTAL BLONDELL: You're welcome.

[applause]

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SERGEANT-AT-ARMS: [off mic] No clapping.

13 Don't do that, don't do that. (sic)

CRYSTAL GLOVER: Good day, City Hall
Council. I was going to give a special hello to Ms.
Catherine Garcia. I assumed she was going to be
here, but she's not here. My name is Crystal Glover,
and I'm a resident of Washington Houses, East Harlem.
I'm representing myself because in Manhattan South
there is no representation. CCOP doesn't even smell
us more or less look at us. The CCOP meaning Council
of Presidents, okay, but Ms. Bee I will give you a
special shout-out. I think here name is Linda Bee.
She testified on March 3 at this hearing. She told

everything that needs to be told. Getting back to

2 me. I found out about Tenant Participation Activity Funds back in November 2011. I was just elected for 3 4 president of Washington Houses. That which was called Community Operations then is now called Resident 5 Engagement. Resident Engagement didn't share TPA fund 6 7 information with me. I found out about it while in a conversation with a consultant from the Share for 8 Life Program in 2012. From that point forward, my 9 10 Board and I started going to leadership conferences meeting with organizations like the National Low-11 12 Income Housing Coalition and the National Alliance for Resident Services and Affordable and Assisted 13 Housing just to name a few. We flew to different 14 15 states meeting many resident association leaders. 16 2018 as part of Next Generation NYCHA in partnership 17 with the Fund for Public Housing in CUNY, our 18 Resident Leadership Academy was launched. I was told \$145,000 was spent that the housing-Public Housing 19 20 Committee spent on this program. When NYCHA's Resident Engagement asked me to become a student, I 21 2.2 declined. I said to myself, did any of them consult 23 the residents before creating this academy to see if it was even needed? Considering the hundreds of 24 thousands possibly millions of dollars-of TPA fund 25

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spent on leadership conferences flying all over to different states, why didn't they get the residents' opinion first? Surely that money could have been spent on cameras-cameras for at least one development, the \$145,000 I'm talking about. Surely you'd like to know what my point is bringing all that The point is residents are no better off now than we were back then. You talk about federal monitors. Was anybody monitoring the [bell] the progress of TPA funds to ensure the residents will become self-sufficient or becoming the leaders that they are intended to be? The Federal Monitor and Lynn Patton need to visit every NYCHA development that claims to have a resident association and conduct and open meeting not one just from resident associations and their boards. Many tenant leaders for many years have withheld information from their residents, and residents have told me that when they ask questions at monthly meetings, police have been called on them. Membership is supposed to have privileges according to the Bylaws. I pay my dues. I want to be included in the planning of activities at my development. Many RA leaders don't even abide by the rules of their bylaws and because residents

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salute you.

showed an enthusiasm or concern, some boards stay on for many years. Unless HUD wants to continue throwing good money away, I suggest they do what I They could have these open meetings borough asked. The unfortunate thing is that there is a by borough. changing of the guards meaning the chairperson every five minutes and so forth. In the words of Fellaini, the attorney, NYCHA is kicking residents butts, and she a 100% right. To conclude, to all the residents have tried-that have tried to make developments where they live a safer and better place to live for all the heartache, misunderstandings, looking the other way, lies, sleepless nights, suffering and diseases brought on by stress and even death, I Crystal Glover

CHAIRPERSON AMPRY-SAMUEL: Thank you, Crystal. Thank you.

LALISE LOZANO: Good morning. Good
morning. My name is Lalise Lozano. I come before
you today in three capacities, as Treasurer of the
Citywide Council of Presidents, as the Resident and
Chair of Bronx North Association, a resident council,
and finally as President of the Parkside Resident
Council. Given the amount of time available to me, I

2 will summarize the points that go to the heart of opposition. I applaud the rumor NYC TPA funds will 3 be forensically audited, but it must be aid that any 4 audit must go back to the beginning of TPA distribution and must include both the 60 given to 6 the resident association and the 40 held back by The failure of NYCHA to negotiate an MOU with 8 CCOP rests on the shoulders of resident engagement 9 and the Community Engagement Division that its 10 11 failure is in the direct violation of 964 Regulation. 12 NYCHA has attempted to subvert the good faith 13 negotiation process with CCOP by imposing MOUs on 14 individual resident associations under the implied 15 threat that failure to sign what was present would 16 result in the denied access to TPA funds. None of 17 these MOUs were negotiated. They were imposed on us. 18 NYCHA reversed the process in place for decades, and gave a meaningful role to CCOP and DCOP in the 19 20 approval of the TPA requests determined that NYCHA should serve as only the approval authority for TPA 21 2.2 requests. This was done to diminish the roles of 23 CCOP and DCOP, and done to impose the arbitrarilyarbitrary will of NYCHA on the legit desires of 24 resident associations. NYCHA further subverted the 25

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role of CCOP and DCOP and decided that resident associations could opt out of contributing to the budget of their district in order to deprive the district of physical-fiscal capacity to engage in districtwide training, which we used to provide councilwoman that we can no longer provide because we-we really are starving because of resident engagements because they are dysfunctional. NYCHA in addition to failing to negotiate in good faith adopted TPA Guidelines and treats them not as quidelines, but as mandatory regulations binding on associations while avoiding both the regularity and the procurement process. NYCHA violates 964 and New York law by taking the position that they have the power to determine the content of organization'stheir bylaws. NYCHA takes the position that if Bylaws are not certified by NYCHA then they cannot be used, and the TPA money can, therefore, be withheld. The word 'certified' does not exist in 964 Regulations. 960-NYCHA violates 964 arbitrarily regulating the ULURP (sic) process of the not-forprofit resident association, and refusing the certified election is not conducted in the manner dictated by NYCHA, and then withholding TPA funds for

2 lack of certification. Again, I repeat the word 'certify' does not exist in 964 Regulations. NYCHA 3 violates HUD procurement policy by arbitrarily 4 denying and blackballing certain vendors who provide 5 training aimed at empowering resident leadership, and 6 7 NYCHA violates HUD procurement policies by arbitrarily denying certain types of programs 8 authorized by 964 and chosen by association leaders 9 on arbitrarily and suspicious grounds. 10 importantly, NYCHA has violated HUD and NYCHA's 11 12 procurement regulations by artificially imposing a 13 \$5,000 micro purchase requirement on resident associations thereby requiring all bids in excess of 14 15 \$5,000 to have three bids while the threshold for New 16 York City is \$20,000 and the federal threshold is 17 even higher. With all that being said, I have been 18 doing this for over 30 years and I just-I just have to honestly say that, you know, all of us resident 19 leaders we put our heart and soul. We don't get paid 20 to do what we do. We do it because we take pride in 21 2.2 where we live, and we do it because someone has to. 23 We-we have to do something to effect change and 24 improve our quality of life, but it's just very disheartening that NYCHA has just literally have—have 25

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bullied us to the point that we-we can't-we can't produce anything or we can't provide anything to our resident association nor our community.

CHAIRPERSON AMPRY-SAMUEL: Thank you.

ROBERT HALL: Good morning—good morning Chair Samuels. I-I come before you-my name is Robert Hall. I'm from Gun Hill Houses in the North Bronx. I come before in my 17<sup>th</sup> year a TA president. Okay. have before me testimony. I was told by the presentthe present resident engagement crew that the 964 s and the TPA funds were distributed from 2006 up until the present. I've just provided information that I have before you. Alright, and you can email me. have information that I was given from Jerry Lamb who taught and trained me with regards to TPA. I have gone to meetings since 2002, and I was given pieces of paper, and I have it. You can look at in your testimony. These are the amounts that were due to the individual housing developments in Bronx North, and for some reason, the present people who run resident engagement have no inkling of this money that exists since 2002. They can tell you about 2006 on. I was appalled when I was told that what I was talking about was embarrassing. Alright. They need

to understand they're violating the 964 regs because
NYCHA as well as CCOP are supposed to get together
and come with an admirable plan of action with
regards to these TPA funds. Since 2012, all that has
happened on the campus of New York City Housing
Authority is NYCHA dictating and controlling these
funds when, in fact, they are only the custodian of
these funds. This is wrong. It's inhumane, and
everyone has problems with the philosophy that's been
presently created by NYCHA, alright. In Bronx North,
what we did is we educated ourselves on the process,
and we took some of our experienced people and we put
them in charge of all the procurement aspects. Then
we sent the—all of the proposals out. For some
reason, NYCHA finds something wrong with every
proposal and/or the consultants that we want to
utilize. They are monopolizing our way of life as
far as freedom of using our TPA funds, and something
has to be done immediately if not sooner. I thank
you.

CHAIRPERSON AMPRY-SAMUEL: Thank you, and thank you so much for your testimony. Now, we'll switch out to the—Do you have a question at all? No. Okay. So, now we'll switch to our second panel.

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Thank you, and we've just been joined by our newest member of the Committee who returned to the Committee Council Member Vanessa Gibson. The next panel with be Lisa Kenner, Darold Burgess, Lorraine Stevens, and Clara Woods. [background comments/pause] And we're also being joined by member--Council Member Carlos Menchaca, [background comments] and you had server people ask about you first things morning. So, then you are here. [background comments/laughter/pause] And just a reminder, we are on a clock. We have a significant number of residents who would like to testify this morning. [background comment] You can begin.

LISA KENNA: Good morning. My name is

Lisa Kenna, and I am the TA President of Vandyke

Houses. Like the young man said, he's been the

president for 17 years. I've been the president for

17 years, and I've been training people, but nobody

want to step up and do the job. I want to sit down.

At the end of this month I'll be 60 years old. I

started this journey when I was like 24, and believe

me, you want to sit down, but you can't sit down

because if you don't have nobody to fight for where

you live at, everything falls apart. Now, I've seen

2 that little commercial they made because I like the commercial card. You know, you don't have to run 3 4 around with these-these receipts. You download the 5 receipts. I had to learn. I'm still learning, but 6 it's -but the things about it what I like is that the 7 citywide don't have control over the TPA funds. had control over the TPA funds back in 2003, and the 8 administration that was in-in there is not here. 9 that time it Hugh Smith. I got to keep it real. 10 went to Hugh Smith. I said you spent. How come we 11 12 can't spend our money? Oh, you got to go through your citywide chair. At that time, the citywide 13 14 chair was you know who? I don't want to mention his 15 name because I don't want nobody suing me, but 16 everybody know. You have to run down the person to 17 get the proposal signed. So, why should I have to go 18 to somebody else to donate to my development that don't know what my people need to go sign a proposal? 19 20 It didn't make no sense. You ask for the budget, the breakdown, you can't even get a breakdown. The last 21 2.2 time when it first started back in 2003, I think then 23 I had \$238,000. Then when we asked for the Budget, 24 you're supposed to have a breakdown of the budget 25 from the district. We never got it. I have a letter

that I had written to our District Chair, which he
was the citywide Chair, where is the budget at? I
think this is better for each control we've done out
where they live at. This way you know and you have
the accountability what's going on. You know, like I
said, I have to call this like I see because Hugh
Spence at the time, I went all the way down there to
ask, and he said, Oh, you got to go see your chair.
Why I got to go see my chair and I'm out here
fighting to make sure my residents have a decent,
clean and safe place? And we don't paid. I'm here
fighting a fight for \$100 and you be working—I do it
seven days a week. Sometimes I can't get up and go
to church. I told my pastor. I said, Reverend
Johnson, I'm on the highways and byways because Jesus
wasn't in church all the time neither. He was on the
highways and byways, and that's how I got away with
it yesterday [bell] because I was preparing for this.
So, I just say that this part that I think everybody
is accountable, and you see and you could see it,
that it shouldn't go back to citywide. You know, we
should have a say because we don't give no money to
the district because he don't provide no breakdown

2 How can I keep giving you money to the district and 3 you don't provide a breakdown. Thank you.

4 CHAIRPERSON AMPRY-SAMUEL: Thank you.

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DAROLD BURGESS: [cough] Good morning. My name is Darold Burgess, and I'm the Resident Leader for the Ingersoll Houses in Brooklyn. I also agree with Ms. Kenna when it comes to TPA activity, and the Commercial Card has been a big help to us at Ingersoll. We're a 501(c)(3) organization, and proposed activity and expenditure must meet TPA eligibility and proposed submission must have required supporting documents to avoid approval and process delays. The commercial credit card was introduced to Ingersoll, and it has become easy to use, and it lets us integrate the commercial card data into our-and accounting system. The Smart Data provides a workflow based on extensive Management Solution, which enables us to better administer expenses. It is an intelligent and management tool for optimizing business spending with-spending with user IDs, passwords and security control questions. It helps in accessing our organizationalorganizational information. Upon submittal of TPA

proposals, we receive a response within 10 business
days. We follow our TPA Guide Book, fund an
agreement template and annual spending plan. The
funds may be used at the citywide district or local
levels in collaboration with residents and NYCHA.
Once a purchase is made, we scan the receipts into
the Smart Data where they are uploaded, reviewed and
saved. Through this process resident associations
have access to utilizing the funds for the benefit of
NYCHA residents and community. Our Resident
Engagement Coordinators are always available for me
for assistance, and again, I have big development,
and we do not contribute to the district level
because that funding is for our development, and
we're at a state in our development where we have to
go out and do everything: Encouraging our youth.
Getting our youth involved is a hard task. In fact,
they're faced with many peer pressures, and they're
faced with a lot of gang activity. So, we come up
with different resources using our Map Engagement
Coordinator to better fit our communities. Thank you.

LORRAINE STEVENS: Good morning. My name is Lorraine Stevens. I'm from Boulevard Houses. I'm the Financial Secretary and as far as the TPA

Commercial Card, we at Boulevard we really like the
card because it benefits. We're able to do whatever
we need to do as far as concerning the residents.
It's very helpful and it's convenient, and like we-
one we do our purchases we upload it, and we are good
to go, and if it's anything that needs to be taken
care of, we take care of it. Our Resident
Coordinator she's always available to help us in any
shape, form or fashion, and we-our tenants it helps
us to help our tenants more efficiently to provide
programs and activities for our youth and our
seniors, and we would like to say on record that we
support the CPA program-the card because it's-it's
easier than going through any other channels. This
way we put our proposals—proposals in, and once it's
approved, we are good to go. We have had no problems
with it, and like I said, once we do what we do, our
residents are happy, we're happy, and it keeps ups
focused, and we know exactly how much money we have
to work with. And I just want to say again that we
really support this program, and we hope that it
stays in place. Thank you.

CHAIRPERSON AMPRY-SAMUEL: Thank you.

One second. We had a few seniors that are up against

bodied that could get a-

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the wall, and so, I just want to make sure that we can—thank you. Okay. There are a couple of chairs, a couple of seats in the second row. [background comments. [laughter] [background comments] Okay. So, you know how we do in church. [laughter] If there are any young people or men that are able

FEMALE SPEAKER: This year so far.

CHAIRPERSON AMPRY-SAMUEL: Okay. Thank
you.

I'm from CLARA WOODS: Good morning. Boulevard Houses. I'm the President of Boulevard I'm finding that the -- that the card that we have is very helpful to us because it helps us keep account of how our money is being spent, and what is the balance of our money. Not only that, through using the card we are able to keep a paper trail on everything we do, and everything that we spend. allows us to build a folder of everything that we use. Not only that, I am very happy with the coordinator Ms. Jacqueline Howard because she has helped me and my board to walk through the process of knowing how to use the card, how to write proposals, how to get in other organizations to come in to help

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us in our development as far as health-health issues and different things that we need; organizations for our children to come in; daycare programs and different things that we need to bring into our development through us having a coordinator. Every month when we have a meeting, a cluster meeting, she brings in information for us that we normally don't get from NYCHA. If we don't get it from our cluster meetings, we don't find out about it. So, I'm very happy and grateful for the cluster meetings because it helps us to find out what's going on inside of NYCHA that us as TA Presidents that NYCHA does not volunteer that information to us. So we find thosethose informations out through the cluster. Another thing that I am happy for is that our coordinator comes out to our office to help us if we're having any type of problems with downloading receipts or anything dealing with the computer because I'm not computer savvy. So, I've had to learn all of this, and I'm grateful because I've been guided through the process step by step, and when it was the other way, we had to keep running down here to 90 Church of to go-to find out who to-to sign this paper. If that person wasn't in, it was held up for weeks at a time,

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and sometimes we were running in to occasions and affairs that we had to have that we couldn't get our documents signed and approved on time. So through us having resident engagement some of that has been avoided. So, I'm grateful for the Smart Card, and I'm grateful for the information that I was taught how to go about using it, writing proposals, and becoming more active, and it takes up less time with us being able to explain what we are learning to our residents. So, I'm grateful. I just want to thank you.

CHAIRPERSON AMPRY-SAMUEL: Thank you so much for your testimony, and now, we're going to hear from the third panel. Any questions at all from the questions—

CHAIRPERSON AMPRY-SAMUEL: I have a question. Okay, one second. Sorry, can you hold on a minute? Can you hold on a minute? One second. We have questions. Could you any of you explain what the—the outreach was when—when—when NYCHA started this program, there was a series of meetings throughout the city with NYCHA Resident Associations. How engaged did you feel in that process? Did you feel like you were being told that this was going to

engagement part of it?

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happen? Did you-did you feel like you were a part of the planning decision committee? Did you feel like you were adequately engaged? Obvious-obviously you, this panel is very I guess accepting of this new process, but how-how-could you walk us through the

CLARA WOODS: I think we were meeting and it's been so long ago. At times you could do some more, but that—the meeting was called at 90 Church Street. I think they had a meeting or something and was talking about putting out the plan, and I felt good because in the district-in the district where we lived that he wasn't doing this-teaching us this. So, they wanted to come along and teach this, and you'd have to pick up and grasp what things are right and what things are wrong, and I just want to give a shout-out to Ms. Howard because she sure has helped me because I don't know nothing about no downloading and she-I was taught something-learned some thing new. So, I didn't give the shout-out before, but I she has helped. That was a part of the process that I think they called you in, and was talking about it. Then you have—every month, you go to the cluster meeting, there's always something different to learn,

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and we have a lot of seniors and, you know, a lot of seniors don't know about computers, and she has come out, and you set up appointments. She'll come out.

If she's not doing paperwork at her office, she'll come out and help you on the computer. Well, she

7 sure enough taught me how to scan some receipts.

CHAIRPERSON AMPRY-SAMUEL: Uh-hm. Yes. No, I-I know that's-that was one of the hardest parts of the process, but when you were having the conversation about transferring over to the card system, did someone say to you, Hey, you know, we don't-we don't really think that the old system is working or it's a little bit antiquated, and we want to, you know, modernize it a little bit, and we think that if you go into a card system it will probably be easier for you to make purchases and keep a better track of what-how you're spending your money. What do you think about that? Did anybody ever ask you that or were you simply brought into a room and told this is the new way that, you know, this is where NYCHA is heading. We're moving away from the old TPA system, and we're heading, you know, south? Is that what happened?

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is back there.

2	CLARA WOODS: That's-that's the way they
3	was telling you that this is the way, you know, NYCHA
4	is heading to a different way. It wasn't that they
5	told you do you want to do it? They didn't ask.
6	They told you that this is the way they—they roll it
7	just like when they had the community centers, no
8	body asked us did we want to give up our community
9	centers. You know, they just took the community
10	centers and our community is—all our community is
11	suffering. Like DYCD came in. Like that's the worst
12	thing you ever done. You know, but they-they didn't
13	access, they told us.
14	CHAIRPERSON AMPRY-SAMUEL: That's what I
15	wanted to know. Thank you so much.
16	CLARA WOODS: Uh-hm. I can't lie them.
17	CHAIRPERSON AMPRY-SAMUEL: Oh, please go.
18	COUNCIL MEMBER MENCHACA: Thank you, and-
19	- I appreciate the actually. It's really important
20	that we get all of the information. Well, we'll-
21	we'll stand with-we'll stand with you. We'll
22	definitely stand with you. Ms. Howard, I'll ask you
23	this question.

CLARA WOODS: I'm Ms. Woods. Ms. Howard

CLARA WOODS: Uh-hm.

2	COUNCIL MEMBER MENCHACA:and-and I
3	think there's another component to this. There's
4	another side that's the relationship with the tenants
5	on the side, and people that can support you in
6	leadership and I kind of want to get a sense about
7	how—how you then turn to the community and say I—I
8	need-I need your support. Can I engage with a
9	maximum amount of people? And so what then do you do
10	as a leader to bring more people to the table to
11	engage more people? How do you measure that? How do
12	you track that?
13	CLARA WOODS: Well, every month in my
14	development I have a meeting, and whatever
15	information that I collect about NYCHA from the
16	cluster meetings or any other meetings that we go to,
17	to bring back, I bring back information to my
18	residents, and literature to my residents so that
19	they can read up on what's going on as well as what
20	I'm finding out, I bring it back to them.
21	COUNCIL MEMBER MENCHACA: So, those
22	meetings are—are really important to-
23	CLARA WOODS: [interposing] Those

meetings are very important now that I'm telling it.

2	COUNCIL MEMBER MENCHACA: [interposing]
3	Tell me a little bit about-so, and I'm going to walk
4	you through a few questions so we can get to the next
5	panel, but I have meetings, too, in the district and
6	not everybody comes to even my meetings as a City
7	Council Member with a larger group of people. So,
8	I'm-I'm continually frustrated and-but also trying to
9	figure out ways to engage more people, and so I-I
10	don't know what it is in your development and in Red
11	Hook there's a lot of challenges there, too. A few
12	people come with a group of eight. Ten thousand
13	people living in a development and 15 or 20 people
14	will come. And so, help me understand how beyond
15	those meetings, you can engage more people because
16	here's the question: These dollars are important to
17	impact many people. We heard about the young people.
18	We heard about seniors. There are so many different
19	populations. We haven't even talked about immigrants
20	who don't speak English who need translation, and so
21	there's all these barriers, and so I-I kind of want
22	to get a sense-I just asked you, but if anybody has
23	any more things to say about that, that's-that's one
24	of the other questions that can help build power to

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demand more from NYCHA, but you can't have one without the other.

CLARA WOODS: Well, we bring out speakers with literature that comes to our development. They can speak to our tenants and explain to them what is going on. Every month we have different people from different agencies to come out to our meetings to speak to our tenants.

COUNCIL MEMBER MENCHACA: Thank-thank you. I want to get some--

CLARA WOODS: [interposing] Because we try very hard.

CLARA WOODS: They is hard. You know, sometimes people don't read the flyers. What I've learned to do, I purchased a sound system. I go to the street. People listen more than they read--

LISA KENNA: Uh-hm.

CLARA WOODS: --and I'm -and that's what I find to be effective. I started off with a bullhorn and I carry this thing and a mic and stuff like that so people can hear. Also, you know, we have people that don't speak English.

LISA KENNA: Uh-hm.

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CLARA WOODS: I have a person that speaks
Spanish, but I only speak a little bit. So, I have to
have somebody with me who can speak Spanish because
this way they understand, and I find that by having
the person, I get more Hispanic people to come to the
meetings. You know, but I think like you said, if
people don't come to your—your meetings, maybe you
need to ride around in the car and put the sound
system up for you.

COUNCIL MEMBER MENCHACA: [laughter] Yeah, well, and-and we're always trying to do that, and that's-that's a difficult thing. The last comment I want to make is I also heard that-that you're volunteers, and there's a small stipend, and that's not easy so there's a lot of pressure on you to do this work without any kind of professionalism that also requires more responsibility and accountability for you and your meetings, and making sure that you register people who are coming in to really have a track record and transparency of your meetings. That all takes professionalism, and-and I think that's what I'm hearing more that we need to push as we look at TPAs how do we professionalize these councils so that the term limits and all the

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things that are required get followed so that you can have the most robust opportunity to communicate to most people and bring—and get more empowerment for

everyone. You know what I mean and our elders.

CLARA WOODS: But let just say this to you because a lot of people have missed interpretation about the people in public housing.

Yes, you do professionalism, but I went to college.

I may live in public housing, but I want to college.

I got a BS in Public Administration. Okay, you may not think it but I do--

COUNCIL MEMBER MENCHACA: Yep

CLARA WOODS: --and with my knowledge from the school I went to, and with the knowledge that I learned from them picking up from different, even from different presidents. I may live in Brooklyn. I know presidents in the Bronx and Manhattan, I keep them connect. I don't just know presidents in Brooklyn. You know, I know what's going on in Manhattan, the Bronx. I have Mr. Topland (sp?) call me from Manhattan or somewhere or the Bronx, but I know he's up there and live in Brooklyn.

COUNCIL MEMBER MENCHACA: Right.

You're asking for respect.

2	CLARA WOODS: But, the thing is that
3	people have to realize not everybody may have went to
4	college, but people got common sense, and as a
5	president or a leader, you have passion where you
6	live at.
7	COUNCIL MEMBER MENCHACA: Right.
8	CLARA WOODS: I don't want housing to fall
9	down because if the housing falls down where I'm
10	going?
11	COUNCIL MEMBER MENCHACA: That's right.
12	CLARA WOODS: I'm not trying to move down
13	ore something. I knot it's against our self.
14	COUNCIL MEMBER MENCHACA: That's right.
15	CLARA WOODS: But I know one thing, in New
16	York I can catch a bus or subway any time of the
17	night
18	COUNCIL MEMBER MENCHACA: Right.
19	CLARA WOODS:you know, but it just
20	have to be—I just know that the Administration has to
21	be more sit down and talk and communicate and don't
22	think that we are less than people. Okay.
23	COUNCIL MEMBER MENCHACA: It's respect.

1	COMMITTEE ON PUBLIC HOUSING 40
2	CLARA WOODS: It wasn't for the residents
3	they wouldn't have no jobs.
4	LISA KENNA: Uh-hm.
5	COUNCIL MEMBER MENCHACA: Right.
6	CLARA WOODS: And a lot of them are making
7	six figures, and we are only making \$100 a month.
8	COUNCIL MEMBER MENCHACA: Well, and
9	that's what I'm saying.
10	CHAIRPERSON AMPRY-SAMUEL: But thank you.
11	I'm going to have to-
12	COUNCIL MEMBER MENCHACA: Okay.
13	CHAIRPERSON AMPRY-SAMUEL:because
14	this is—this is a lot.
15	COUNCIL MEMBER MENCHACA: Thank you.
16	CHAIRPERSON AMPRY-SAMUEL: And I do
17	appreciate. I'm going to say this: I do appreciate
18	the dialogue because again when we come into these
19	hearings, we only hear from the Administration, from
20	the agency. They may leave or, you know, continue to
21	have somebody there, and then we hear from the
22	public. This is an opportunity to be able to hear
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from the residents, hear what's going on, and then

have NYCHA respond to that, but we do have to make

sure that we hear from everyone because we've already

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2	COUNCIL MEMBER DIAZ: I'm-I'm asking
3	about and to NYCHA-someone from NYCHA that could mak
4	this issue.
5	CHAIRPERSON AMPRY-SAMUEL: Yes, so the
6	Executive Vice President
7	COUNCIL MEMBER DIAZ: Okay.
8	CHAIRPERSON AMPRY-SAMUEL:is here.
9	COUNCIL MEMBER DIAZ: Okay.
10	CHAIRPERSON AMPRY-SAMUEL: Okay. [pause]
11	Just a reminder that we're on a clock. Thank you.
12	Ms. Blackwell. [background comments/pause]
13	DIANA BLACKWELL: I'll say again Good
14	afternoon, Chair Samuel and honorable Council
15	Members. Before I begin, I just want to give a
16	shout-out to my Zone Coordinator who is absolutely
17	wonderful. I have to say they fit her. She really
18	didn't have a lot of knowledge. I'm kind of beat
19	her, but she's fine now. She's excellent.
20	[laughter] So, I really appreciate that part, but
21	I'll start again. My name Diana Blackwell, and I'm
22	President of Fred Samuel City Development. I'm here
23	to testify to what I consider a failed system for
24	NYCHA TPA when using the Commercial Card and the

digitized proposal for fund requests. Being that  ${\tt I'm}$ 

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a natural progressive person, I believe that I was one of the first resident leaders to sign an agreement to use the Commercial Card. I believed that this card would be an asset to the leaders being that we could purchase our own products in a timely manner while providing each leader with a slight savings in This proved not to be true in every our budget. The proposal process with its new form proved to be a failure also being digitized should have made it a simpler process. It did not. Mistakes were made on the form, new instructions were added, but the form was not updated or corrected to reflect these items. At cluster meetings these adjustments were spoken of, but nothing happened. The process takes up to 10 business days while going through multi-hands and can be delayed even longer if a mistake is made and/or one person is out and there's no coverage. Furthermore, since the last postponement of this hearing, NYCHA resident engagement was able to add to the Handbook. are new tip sheets, additional instructions, and our updated budget of 42 developments. As for me, I have a personal grievance that after following the rules and submitting my per diem request for a September

CHAIRPERSON AMPRY-SAMUEL: Your name.

AUDREY CLEMMONS: Okay. Audrey Clemmons.

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2 CHAIRPERSON AMPRY-SAMUEL: Thank you.

AUDREY CLEMMONS: Okay. So, I've done I'm here today to voice my concerns about the new Commercial Card that we are now using in NYCHA for TPA. To begin, I don't like the new system because it is hard to use. It's just not friendly to seniors. When I shop with the card, that's okay, instead of someone else shopping for me, but once you get the card, if you don't use it in a certain amount of time, or forget to write down your password, then you must try to get in contact with NYCHA Commercial Card staff, and they are not quick to respond. I must turn in the receipts this is very differentdifficult because I do not know how to use the computer well enough to do this even though I've taken-I have taken a computer class. Instead of NYCHA taken the receipts for us, we must scan them and save them. I don't understand how to scan. must seek help each time for my proposal and receipts. NYCHA said that we must scan them within five days and sometime I have no help to do this. Then I am locked out and I have trouble getting back In order to turn in our receipts, there's a long process that has almost 12 steps, and I have tried to

Thank you.

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2 understand how to do this, but it is hard. conclusion, I will say again that this new system is 3 4 hard to use especially for us seniors. There should be a choice of which way we place our orders, and not 5 6 be forced to do it in a new way. This system we do not know since this is not what our generation grew up on. We only use computers for family, fun and 8 things. This is what-this is what a paid person used 9 to do at NYCHA, and now we are doing it for free. 10

RONALD TOPPING: [off mic] Peace and grace. Can you hear me?

RONALD TOPPING: That's on now. Can I speak?

MALE SPEAKER: Yes.

RONALD TOPPING: Peace and grace. We got a good morning. Thank you, Council for allowing us as tenant leaders to come in and speak. We finally arrived at Holy Week following my Monday, Thursday, Good Friday and Resurrection Sunday. Amen to all of that. I want to—I want to start off by saying that this is—a couple talking points I have here. I'd like to know what is the legal justification for signing up for a Commercial Card that there is no place that

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rule in HUD that says that we have to do that? don't sign up for it, we're being forced and told that we're not going to be able have access to your TPA money. To me that sounds like control. It's not their money. It's the Tenant Association participatory funding. That's where that money belongs. That's why resident leaders have guide to work and have that sort of stuff. They have no justification for that. When it comes to get monies for things like our Internet service where we have to upload the card, there is no monies being paid out in advance for our services. If you don't get a proposal in on time, when it comes time for you get those Internet services, paid, they cut your service If you got stuff that you purchased, you're not able to upload. You can't run to the library. give you 45 minutes. So, then you turn around and you're stuck with having your money shut down because you can't upload receipt. How ridiculous is that when there's money in your account whether it be allocated money or reserved money. You understand? These-these are the problems that-that-that we'rewe're dealing with. When it comes to HUD provides \$25 per dwelling unit and NYCHA takes \$10 out of the

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\$25, most cities in the North Hills of America only take less than 40%. HUD says up to 40%. They take their time 40% and say they're going to use it for administrative costs and provide services. provide this little winkie dink trainings for us, overloading and handing us literature and expect us to know what to do. People learn from different They learn from hands-on, they learn from They learn from a variety of sources. If you don't have these opportunities available to people and have a little bit more flexibility, you're going to have a series of problems of people not doing. We're penalized. Once again, you're controlling our TPA funds. The-the clear inventory-or cluster meetings throughout, although they—the ideas were The meetings causes too much confusion, mistrust among the resident association president, and the executive board members, which seems to cause a division. Divide and conquer is what they're doing in in this atmosphere. That needs to stop. We have many concerns as to what kinds of messages are being transmitted to our Executive Board. They need to understand you talk to me. I'm going to be responsible. I relayed it to the message board when

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you come in, you come in. We work for free. We do this job because we care for our communities and we care for our people, and we love where we live. You can't [bell] tear us down with aa bulldozer. You have to blow us up, and get-and get us out. That's the way we will get out. NYCHA has no longer allowed us to use the tax exempt certification, the purchase that's made with TPA funds, but with the same breath we are told that tech supplies or purchases they must pay for them out of their own pockets. Once again, we do not get a pay check. Without out of-with-with out-of-town travels with the per diems for uploading on the Commercial Cards, and you just heard earlier, some get them on Some don't. There is no accountability for real records of true funding that participate and develop. (sic) Also, NYCHA states that the funds on the cards were to reach destinations of funds available for resident leaders to end up using of their own services, and the meter car services. Uber, we can't use the card with Uber. I mean come on, what have we got the card for if we have limitations? You can't go to Costco. All of these

things that they actually are anticipating don't run

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in the South Bronx neighborhood. The Green cabs don't want to go above 110th Street. So, now if we're using other services that charging us more money our cab services to get around. It doesn't make sense. That has to change. The purpose of the Commercial Card is flawed. It needs to be revised by total leadership. Once again, people, I want to say I thank you all for allowing us to express there's a lot more to this. You-I-I can't tell you all what to do. Please don't be doing a text and listen to us and hear us. When you have a sit-down with NYCHA, don't buy into their-what they're all saying. to what we are saying. They have already taken what was-what's ours and taken \$14 million, put it into a pot and disperse it. That's illegal. This where the problem began. When they started doing something, you take from Peter to pay Paul and Paul never got a paycheck. So, what we finally need to do is understand how we can rectify that problem. thinking that we're stealing because it's already been stolen, \$17 billion have already been taken from We have not community centers. We have nothing. We have very little. This is why tenant protection sometimes may be low. They are tire and—and weary

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- and they don't believe in the new leadership because
  we've already been beaten down by NYCHA itself. I'm
  not even talking about mold. I'm talking about TPA.

  [background comments]
  - CHAIRPERSON AMPRY-SAMUEL: Thank you.

    Thank you, Mr. Topping. Thank you. Thank you.

    [applause] So, we have one last—we have ones last
    panel. This the last panel before NYCHA testifies,
    and we're going to need one more chair. [background
    comments] Carmen Quinones, Princella Jamison, Isa

    Torres, [background comments] Margaret Mastic and
    Ciprian Noel. We need one more Chair. One Chair.

    [background comments/pause] Thank you and again, the
    reason why we have the testimony from the residents
    first is make sure that you're voices are heard, and
    that we can have an actual real conversation, a real
    discussion, a real hearing with NYCHA based on what
    is said from the residents.
- 20 SERGEANT-AT-ARMS: Quiet, please.
  - CHAIRPERSON AMPRY-SAMUEL: Ms. Torres, we can start with you. [background comments]
    - ISA TORRES: Okay. Good morning, Council Members. My name Isa Torres, and I'm the Resident Association President of Alfred E. Smith Houses

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2 Resident Association, Incorporated. The history of the TPA funds and NYCHA in the past have been if you 3 have a godfather you get-you get your-you-your 5 baptized. However, with the card system, there is a 6 jump at transparency that never existed before, and 7 even though there might be glitches and they still need to-like any new system things need to be fixed, 8 but at the end of the day the transparency that we 9 now have with this card system never existed. You're 10 speaking to a resident association that had to hire 11 12 an attorney just to get-just to get certified with 13 our election. You're speaking to a resident association who tries very diligently to keep our 14 15 residents informed. We try to do a lot of things. 16 However, the way the TPA funds were being done, when you wanted to buy something--I have translation 17 18 equipment that I actually need desperately that have been sitting in the boxes because when I had to do 19 20 the other system, the person who ordered for NYCHA didn't know what they were doing. Then they would 21 2.2 come into the Management Office and sit there. So, by 23 the time you got the things you ordered, there were no good. So, they're still sitting in the box brand 24 25 new, sealed because I haven't been able to use

something that I desperately need for my residents to
be informed, and that is their right, and my
responsibility as president is not only to inform my
executive board, but to every resident who lives in
Alfred E. Smith Houses, and I take this
responsibility serious. No, we don't get paid, and I
get that, but I chose to do this. I'm retired now so
I have more time, but I just came from a retreat, and
part of the reason we were able to do it with the
Executive Board and my Chairpeople of my committee
because we have several committees, was because we
used the-the card, and I was able to find a place
that was reasonable, do all the things that I needed
to do to accommodate because now that we're
incorporated, we not only have obligations to NYCHA
and to everyone else, but we also have legal
fiduciary responsibilities [bell] and everybody needs
to know. So, I am in favor of the program. Yes,
something needs to be done, and there might be things
to fix, and I want to give a shout-out to my
coordinator Daneesha Wheeler because she's done an
excellent job of supporting and helping the people
who use the card. Thank you.

2 MARGARET MASTIC: Good morning. My name 3 is Margaret Mastic. I'm the ex-treasurer for 4 Oceanside, and I just would like to talk about some 5 of the glitches in the card. It's one card to two 6 people in the board, and only those two people can go 7 to the training about the card, which I think is wrong because I think all the board members should be 8 able go to the trainings to be on one page. 9 shouldn't just make it to a stickler for just those 10 two people. Then the other thing with the card, the 11 12 card has the name Oceanside on it. My name is not Oceanside. So, when I go shopping I have to kind of 13 14 kind I get some kind of teenager or clerk or cashier 15 that doesn't really care or have to talk them into 16 using the card because when I went to Transit to get 17 our Metro Cards, they gave me the third degree. 18 needed this, I needed that because no matter what IDs I showed them, I have no NYCHA ID, and I even tried 19 20 to get one. They told me they don't issue it because-and then it's like Costco when I applied for 21 2.2 Costco and also for the bank card it had Oceanside 23 and Corporation and my name underneath. So, I don't 24 know why would NYCHA be cheap enough not to do that. Just a card with, you know, and some people if the 25

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truth be told, you have to-you can't always every place you go convince people that you are that person, and then there times where I use the card and the young person, the cashier I guess they have a trust and faith, they didn't ask for no ID. So that means anybody could really use that card. So, I think that's a huge flaw, and then there are places where like I said they won't give you-they're going to give you a heard time to try to use it because your name is not on the card. Why would two people be able to use that same card and I was told when I went to the training that you have to trust your board member. I'm like I don't even trust my own sisters [laughter] with my, you know, with my bighow am I going to trust a board member? You they can do anything with the card, and then my name and their name is, you know, whatever.

 $\label{eq:chairperson ampry-samuel:} \mbox{ It goes back}$  to you.

MARGARET MASTIC: It—it—yes, it still can go back to me. I don't have money to be paying back anybody anything, and then, you know, it's really true. Anybody could use the card because—and it's like really frightening that because sometimes I had

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to—I was telling the president if he had the card, and I know he has people in his house that me I can say I may not trust them. Suppose they take the card and do whatever. It still goes back to me, and I think that's, you know, that needs to be improved and also I am somewhat computer savvy. I am educated, and it took a while for me to learn the uploading thing, and—and I went to training twice just—and I thank God I was able to go twice [bell] and I think we can go even a little longer, and we need to know about this 20% given money to be a little bit more clear. Thank you so much.

PRINCELLA JAMISON: Good morning. My name is Princella Jamison. I'm the Resident Leader for Millbrook Houses. I'm here to talk about the Commercial Card. The Commercial Card is way beyond most of the resident leaders' ability to work with. In order for some of the resident leaders to upload the receipts, the coordinators will have to come and help them do it. Once you get the card, and you use it, they are telling resident leaders that they have 72 hours to upload the receipts. NYCHA is now moving June 1<sup>st</sup> 2019 for the remainder of the Resident Leaders who would not want the card take it. If they

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don't the card they will not be able to use TPA I'm going to give you an example of something that happened when I recently went for training for some of the people that came out there with the They came out for training. They didn't have their per diem. They didn't their money to put them in the hotel in order for them to get in the room. I forgot what you call it, but if like you have to give them, the card so that this way you would be able to enter the room. There was no money on the card. Some residents couldn't even pay for their registration for the training. So, I have a lot of concerns about the way NYCHA is moving so fast to get these cards in our possession. I have many concerns and I hope that you are hearing our testimony that you all would ask those questions of NYCHA why are they moving so fast without proper training? Another thing I want to say: We need a total and full accounting of TPA funds. This must be done as soon as possible. We've been asking NYCHA for years for an accurate account of these funds, and we still haven't received them. Recently, when NYCHA decided to revamp TPA, they took all of the money from the districts and the developments, and they put into one

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pot, and then they split it up amongst all of the resident leaders' developments. There was resident leaders that had a whole lot of money in a TPA account that now you can't find it. It's missing by thousands of dollars.

FEMALE SPEAKER: There you go.

PRINCELLA JAMISON: So, the next problem is with resident—with the Resident Engagement

Department. There is a total lack of communication and non-responsiveness of the department. So, in other words [bell] if they are not happy or pleased with you, you get no call back, and I want to also say that my coordinator Ms. Alena Williams really comes out and tries her best to help the resident leaders. Thank you.

CARMEN QUINONES: Okay, is this on? Is it on? Yes, it's on. First, let me say thank you for having this CPA meeting or rather a forum I call it because we've been waiting. Actually, I was kind of upset that it was cancelled twice because I believe that everyone in this room has been waiting a long time to talk about CPA. I don't use the card. I don't have the card. I never signed—well, I signed the agreement now, but I have not used any of the

2 money. First and foremost, when I became President actually almost five years ago, they gave me a 3 budget. The budget said \$252,000, right? Then the 4 5 following year, I got another budget. It was \$89,000. 6 Now, you do the math. I am not-as-as I want to know 7 where that money went. First of all, in my development every apartment is accountable. 8 That's how the CPA monies are 9 count every apartment. 10 gotten. So, how would you take my money and give it to another development? That's illegal and it needs 11 12 to be looked into. Now if they took that type of money from me, I want you to add it up. Add it up by 13 14 all of the developments. We're talking about 15 billions of dollars. Where is that? I really can't 16 talk to you about how the card works and how the card 17 doesn't work. I'm-I'm quite sure that I'm capable of 18 working the card, working everything that-that I need to do, but that's not the issue. The issue is that 19 20 this is a dictatorship, and it cannot happen. can you dictate to us when you're supposed to oversee 21 2.2 only. Even-even our consultants are attacked, and 23 I'm talking in general, okay. If we want someone to represent us as a Council, they have something to 24 say. If this is, in fact, my development I know 25

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what's going on. I want my own counsel. You don't have to say who-who does it or not. That's not your business. We are-we should be allowed to have representation, and there's always a problem when you get it. Either they don't like him or they do like him. Now, another thing, TPA and a lot of the presidents, listen, this is a-this a dictatorship instead of a democracy. We have a lot of presidents that are on the side of NYCHA. Why? You all need to investigate that. [bell] Okay, you all really need to investigate that, but then we have real presidents like the ones that sit here and tell you the truth. Alright, but all of this is just a real big dictatorship, and then I would love to see the partnership come back. There was a time when we were partners with New York City Housing Authority, when we were respected as leaders we were included in the I don't know where it broke down, but we process. need to back to that because we need to be partners. We can't keep fighting each other, but you got to know that these leaders that like they said, they don't get paid, you need to start respecting. You come in my development, respect me because we're on the ground. Our skin, our sweat is in our

2 developments not anyone else. Our caretakers are being misused. Their backs are breaking because they 3 got more than one building, and 20-story building. 4 5 got one woman in a 20-story building. I got two of 6 my great men getting ready to go out. One has 7 The other one has a slipped disc. cancer. so carrying all that garbage by yourself 20 floors. 8 I'd have a slipped disc, too. This whole thing is-9 10 is—is corrupt for real. It is really a corrupt system [bell] and you really have to do a forensic 11 12 You got to-you-your guys got some jobs to do, audit. and I'm going to tell you I love you guys, but if you 13 14 don't do it, then you are not for us because we are 15 tired, tired, tired. I've been in the trenches 30 16 years, 30 years as a district leader, State Committee 17 Woman, a liaison. I've work for almost every elected 18 official. You all, we elect you guys. You need to represent us because I'm going to tell you if you 19 don't represent me, I'm coming after you. 20 [background comments] That's real. I got 19 21 2.2 grandkids and five great grands. I ain't taking 23 nobody's stuff. Enough is enough. The system is 24 wrong. It's wrong. You're going to hear people for 25 it, and you're going to hear people against it.

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people that are for it got a vested interest. That's real. They got a vested interest. Everything needs to be investigated. [bell]

CHAIRPERSON AMPRY-SAMUEL: Thank you.

CARMEN QUINONES: it is the only way.

CHAIRPERSON AMPRY-SAMUEL: Thank you.

[bell] Thank you. Thank you. Mr. Noel, you're the last resident to testify.

CIPRIAN NOEL: Well, thank you so much. Thank you so much, and a pleasant good day and good morning.

CHAIRPERSON AMPRY-SAMUEL: [interposing]

And we have been-we've been joined by Council Member

Van Bramer. Bring us home, Mr. Noel.

CIPRIAN NOEL: Thank you so much, and a pleasant good morning to everyone on the panel. I'm just here simply just to testify for my people. My name is Cripian Noel. I'm the TA President for Langston Hughes Development. I have a very small development, three buildings. One of the—I don't have the TPA card. I don't have the card. I do a proposal. One of the most frustrating things is when you the proposal, they keep rejecting it because they want you to spend the money, and what they want to—

2 what they want they do, but I-I take the position so I can fight for the people. I can be a voice for the 3 4 people. I want-I hear what the people. NYCHA don't 5 know what the people want because they-they just come and work and they leave. They people in the 6 7 development know-I know what they want because they talk to me. So, when we do proposals to try to get-to 8 get the-the funding, they keep rejecting us because 9 they're saying, oh, well, the funding of that for 10 his, but it's for this. Why give us money and then 11 12 tell us to sell it. It don't make no sense. I'm-I'm a single father of four kids, and I give them-I give 13 14 my kids a stipend, and I tell them you use this money 15 for your-for your own. Whatever they spend the money 16 on I have to approve it because I give it to them. You've given us some funding, but you're telling me 17 18 what to spend it on. I have-I have so much young people in my development. I have so much seniors. 19 One other thing is I love to look over my seniors. 20 We're trying to get commerce with that or we're 21 2.2 trying to make it better for the seniors. I really 23 appreciate my seniors, but not giving what the seniors what the seniors want, we try to do some 24 classes for the seniors, but they're telling me no we 25

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2 can't get funding for that because it's not in the guidelines and all of that, but why give any money? 3 You know, I'm-I'm frustrated. I really am frustrated 5 when you have to try to get money to-to fight for 6 these people. So, you've got to use your own money. 7 People tell me you're crazy. You can't be doing that, but not getting the money from-from-from, you 8 know, they're not giving it to me. So, it's really 9 frustrating. My thing is I really want to see you 10 all fight on behalf of the people. Fight on behalf 11 12 on the TA President. I'm a new president in office. 13 I'm a new president in office. I could have 14 definitely, you know, just give up this thing and 15 just take care of my four kids, but no, I want to see 16 changes in the development. I want to see my-my development look good. You know, and it takes money 17 18 to-to make it happen, and it takes people in higher up to make it happen because I-I suggested we vote-19 20 vote all in office. We expect a different result, and I hope that this doesn't go to one area and come 21 2.2 to the next, and then after all this beautiful 23 testimony that everybody crying and spilling their 24 guts, them to go back to zero again when, and we get started all over. So, I hope NYCHA is really 25

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2 listening to take heed to what we're really saying 3 and to really act on it. Thank you so much.

Thank you so much to all of our resident leaders who have—who took the time this morning to passionately testify on behalf of your residents. I just have one quick question for Ms. Torres. You mentioned that you had to hire a legal attorney in order to be able to assist with your election process. Can you just explain to us briefly why you had to hire outside counsel in order to help with your election?

ISA TORRES: [bell] Because they-they didn't want me to be president. I mean I-it's not this administration, but the previous administration. I gave them hell.

CHAIRPERSON AMPRY-SAMUEL: Okay.

ISA TORRES: I mean it's okay. I landed up in the OR room, but, you know, I gave them hell because it wasn't right what they were trying to do, but I did hire—hire a legal team. We took NYCHA to court and we won, and we held everybody accountable.

I—I just find—I just find that with the TPA funds now that we have with the cards, there's more transparency, and there are guidelines that you have

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to follow, you know, and there are things that you have to do and—and everybody is held accountable, but we also have a spreadsheet that gives us the balance every quarter of how much money we spent, how we spend it with line items. That never happened before.

CHAIRPERSON AMPRY-SAMUEL: Okay.

ISA TORRES: You know, it was like what she's saying, one day, you know, you have this much money, and then you turn around and you didn't have that money. It was crazy, and so there are glitches. There are serious glitches, but they can be corrected, and that's all part of the process when we start a new program.

CHAIRPERSON AMPRY-SAMUEL: Okay, okay. I just wanted some clarity on you having to hire legal counsel. Again, thank you so much. Thank you.

ISA TORRES: Thank you.

CIPRIAN NOEL: Thank you.

CHAIRPERSON AMPRY-SAMUEL: Thank you and I think that everything that we've heard over the past hour and a half should lend to a very helpful discussion in hearing the testimony from NYCHA, and hopefully, you can speak your responses based on what

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2	we've heard from the residents. [background
3	comments] Okay, and we've been joined by Committee
1	Members, Council Member Salamanca, and we've also
5	been joined by Council Member Treyger, and is this
5	someone's birthday today. Happy birthday Council
7	Member Treyger, and thank you for spending your
3	birthday with us. [siren] From NYCHA we have David
9	Pristin and Sideya Sherman and so you can wait to be
)	sworn in by counsel.

again. Do you affirm to tell the truth, the whole truth and nothing but the truth in your testimony before this committee and to respond honesty to Council Member questions?

SIDEYA SHERMAN: I do.

DAVID PRISTIN: I do. [pause]

SIDEYA SHERMAN: Chair Alicka AmprySamuel, members of the Committee on Public Housing
and other distinguished members of the City Council.
Good morning. I'm Sideya Sherman, Executive Vice
President for Community Engagement and Partnerships
at NYCHA. Joining me is David Pristin, Executive
Vice President for External Affairs. Thank you for
this opportunity to discuss our work to empower

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residents by helping them access and use Tenant Participation Activity Funds. You just heard from some of our residents association leaders and their experience accessing TPA Funds, and we appreciate their feedback. I'd first like to explain how TPA funding is allocated to NYCHA. TPA funds are governed by a federal regulation 24 CFR 964.150, which stipulates how the funds are dispersed and used. In sum, HUD requires that every public housing authority set aside a specific portion of its federal operating subsidy for resident associations. funds are designed-are designated by HUD to be used for eligible tenant participation activities that engage residents in fostering a positive living environment. As part of our operating subsidy, these funds are subject to the same financial controls as the rest of our operating subsidy meaning that NYCHA must ensure accountability and oversight of their expenditure. These are taxpayer dollars that are intended for the public good. Some examples of eligible tenant participation activities include our membership building activities, information dissemination, resource fairs, development clean-up days, educational classes and workshops and the

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purchasing of office supplies, travel for training conferences and seminars may be eligible as well. For example, at Tilden Houses, TPA funds supported a 3-day legal conference for residents hosted by Brooklyn Legal Services. They covered topics such as reentry following incarceration and clearing one's record for employment. At Promenade Houses TPA funds were used to purchase emergency go-bags for residents participating in emergency preparedness workshops sponsored by the New York City Emergency Management Office. TPA's funding was established in the early 2000s. We were four of NYCHA's TPA program in 2016 as part of Next Generation NYCHA, a long-term strategic plan and continue to make improvements to the process based on feedback from residents. When NYCHA last discussed this topic with the Council in 2017, my colleagues committed to several actions that would improve the TPA funding process for residents. These included several processes in transparency improvement and I'm pleased that we have accomplished the following since then: We've updated the written agreement between NYCHA and resident associations on the use of TPA funds based on comments from resident leaders and the City Council as well as input from

the Legal Aid Society. That involved simplifying the
agreement's language. We updated the Plain Language
Guidebook that accompanies the Funding Agreement, and
this is available online. To help familiarize the
Council with the process and answer your questions,
we hosted a webinar, and briefed Council Members one-
on-one as requested. We introduced the Commercial
Card, which RAs use to make the few purchases up to
\$5,000 to streamline the purchasing process. For
instance, RAs can buy office supplies at a local
store with out having to order them through NYCHA's
Procurement Department. The card can be used for
approved travel making travel arrangements easier and
faster, and for reoccurring bills like phone and
Internet. RAs can reconcile their spending through
our online system, a process that promotes
accountability and oversight. Currently, nearly 80%
of RAs who are accessing funds are using the
Commercial Card. We shared earlier today a video
that showcases the Commercial Card, and that's
available on the home page of our NYCHA website. We
created and posted online a tip sheet on topics such
as travel, budgeting, accessing funds to help
residents make the best use of their TPA funds. We

also posted online quarterly budget reports that list
the TPA funds spent and available by development so
that RAs, residents and the public have full
visibility on spending. Let me take a moment to give
you an overview of the TPA funding process. HUD
requires a written agreement between PHAs and RAs on
the use of TPA funds. HUD also directs PAJs to
provide residents with guidance on their—their use
and—and the process. As I mentioned, we updated our
Guidebook to make the process clearer for residents.
To access the funds, RAs submit spending plans on an
annual basis. They submit separate proposals to
determine eligibility for activities. TPA funds
should benefit all residents. RAs should endeavor to
include as many in the activities as possible as
required by HUD's regulations. Again, all of this
information is available online, and my office is
always happy to answer questions or assist with the
process. Last year we processed over 1,500 TPA
spending proposals. Our staff provides technical
assistance to RAs to make sure expenses are eligible
and to help with procurement issues. Each RA can also
get support from one of NYCHA's 15 local Resident
Engagement Coordinators in addition to support from

2	the central office staff who administer the TPA
3	funds. In accordance with HUD regulations on
4	leadership building, we also host monthly cluster
5	meetings to provide RA board members with updates on
6	important and relevant topics. RA leaders select the
7	topics of these meetings, and we host more than 30
8	per month. We also provide residents the tools that
9	can help them use TPA funds to the maximum benefit of
10	the community. For example, we surveyed seniors to
11	identify their top priorities, and have discussed
12	these TPA funds to support their civic engagement
13	projects. We also will launch a guide for using the
14	funds on health programs. While resident engagement
15	coordinators will work with RAs on identifying
16	resources to support their efforts, it is ultimately
17	the RAs that determine how to spend their development
18	TPA funds. Going forward, we are working with RAs to
19	achieve 100% utilization of the Commercial Card by
20	this summer. To minimize the administrative burden
21	on RAs and NYCHA we are improving our system for
22	processing stipend payments, eliminate certain
23	requirements for RAs who submit proposals for most
24	small purchases such as refreshments and office
25	supplies, and consulting with HUD on other ways to

## COMMITTEE ON PUBLIC HOUSING

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2 streamline the process while still satisfying the regulatory requirements of the program. This means 3 faster access of TPA funds for residents. 4 Facilitating the TPA funds process—funding process is 5 just one way that our office-that we engage and 6 7 support residents at NYCHA. Guided by our long-term strategic plan, the Community Engagement and 8 Partnership Division worked tirelessly to empower 9 residents and resident leadership. In partnership 10 with NY with NYC Service and Capital One, our 13 11 12 Youth Leadership Councils are giving youth a voice, 13 and a role in calculating the community's most pressing issues. Nearly 100 senior champion 14 15 volunteer worked with NYCHA and community members to 16 engage their fellow seniors on health, safety and educational projects. Thanks to support from the 17 18 City Council and CUNY our Resident Leadership Academy is helping establish and inspiring resident leaders 19 20 take a more active role in their community including their resident associations through training and the 21 2.2 cultivation of leadership skills while earning 23 college credits. These are just a few examples. team supports a host of other initiatives across the 24 25 Authority that help create safe, clean and connected

## COMMITTEE ON PUBLIC HOUSING

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communities through services to seniors as well as entrepreneurship programs. TPA funds provide financial support to engage residents bolstering NYCHA's work to specifically engage New Yorkers. TPA funds can be a powerful tool to improve resident quality of life. They are most effective when all residents are at the table and engaged. In our work with resident associations across the city we've seen the impact of this potential for even more. We welcome the Council's feedback and partnership in working with the community so that more residents can help make a difference through the use of TPA funds. Thank you and we are happy to answer any questions you may have.

CHAIRPERSON AMPRY-SAMUEL: Thank you.

So, you've heard countless residents come and testify about their experiences with the TPA process, the Commercial Card usage. Some are extremely supportive of the process, and say that it's helpful, and some have some serious concerns.

SIDEYA SHERMAN: Uh-hm.

CHAIRPERSON AMPRY-SAMUEL: And so, it would be helpful and just-just a couple of words that I heard during the testimony from the residents. I

CHAIRPERSON AMPRY-SAMUEL: Annually?

## COMMITTEE ON PUBLIC HOUSING

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2 SIDEYA SHERMAN: Annually. Yes. So—so
3 this year—so within our—our allocation it's \$3.8
4 million, and the—

CHAIRPERSON AMPRY-SAMUEL: \$3 point--?

SIDEYA SHERMAN: \$3.8 million.

CHAIRPERSON AMPRY-SAMUEL: \$8 million.

SIDEYA SHERMAN: Which is subject to proration. That's—that's the total, and the resident portion is \$2.3 million or we'll—we'll confirm the amount, but there's 40%, which stays with the PHA and 60%, which goes to-to--

CHAIRPERSON AMPRY-SAMUEL: [interposing]
So what's NYCHA's?

SIDEYA SHERMAN: So, NYCHA is allocation is around  $$1.5\ \text{million}.$ 

CHAIRPERSON AMPRY-SAMUEL: \$1.5 million annually? [background comments] Okay, and so I know that there was some discussions about that money is used to assist in the administrative part of the TPA process. So, can you walk us through how NYCHA utilizes the \$1.5 million annually?

SIDEYA SHERMAN: Sure. So, we have a number of obligations to carry out with respect to administering TPA funds as well as meeting our other

Community Coordinators.

## COMMITTEE ON PUBLIC HOUSING

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2 CHAIRPERSON AMPRY-SAMUEL: [interposing]
3 You don't have to say the names. So, not the names,
4 but the-

SIDEYA SHERMAN: There are 15 Community Coordinators across the city.

CHAIRPERSON AMPRY-SAMUEL: 15 Community Coordinators?

SIDEYA SHERMAN: Across the city. A portion of their time is charged to TPA. We have a bookkeeper. We have two administrative staff, and then there is a supervisor who oversees the unit. On our budget side, we there are two employees who handle responsibilities within our Budget Department, as well, and so it's—it's the equivalent of 14 full—time employees based on the percent allocation across the number of staff involved.

CHAIRPERSON AMPRY-SAMUEL: So, you just said 14 full-time employees, right, but they don't spend their full-their full-time duties are not to do TPA, right?

SIDEYA SHERMAN: It, so it—it equates to

14 full-time STAs based on the time allocation across
the employees that—

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CHAIRPERSON AMPRY-SAMUEL: [interposing]

So, alright. So, it—so—so that's a serious statement right? So, can you explain to us how their time is utilized? Because now that I'm thinking about if you—if you just—if you work in a law firm, right, and you're charging a client billable hours, right—

SIDEYA SHERMAN: Uh-hm.

CHAIRPERSON AMPRY-SAMUEL: -- and you have staff on task that are supposed to be responsible for a particular case, those particular attorneys or whoever is staff in that firm have to be able to state: I spent two hours on this particular case, and this is how much I charge per hour, right. So if their billable hours are \$150 an hour, and they worked two hours, that's \$300 that they're going to charge per whatever that case is. So, can you provide us with some-some type of breakdown of the 14 staffers who are working on the TPA process. So, that we could get a clear understanding of how thatbecause it's easy to say oh we have full-time staffers and they're doing this and they're doing that, but really be able to break down how their time is allocated on the TPA process. Are you able to provide us with that?

SIDEYA SHERMAN: Sure. So-so, just I'll
answer that question in two parts. So, just a point
of clarification. It's 14 STEs. So, if there's more
than 14 staff, that are involved in TPA, it's a-the-
based on the percentage of their time allocation as
well as staff who are 100% allocated to TPA. It's
the equivalent of 14 full-time employees, but just to
clarify what the roles are, the roles are very
prescribed. So, in the case of our 15 coordinators,
they host the monthly meeting. So, there are 30
meetings per month, which happen in the zones, and so
those are specifically with resident associations,
and their board members. They receive and process
proposals. So, as I mentioned, we processed over
1,500 proposals last year. We have staff who process
stipends and payments exclusively. So, we process
over 400-4,000-1,400 of those stipends last year as
well as a percentage of time within our Budget
Department for the staff who-who are allocating the
funds maintaining them or producing the monthly
reports. And so, in terms of time allocation and
expenditure, last year our 40% equated to \$1.5
million In terms of staff time we spent around—the

2 equivalent of \$2.1—around \$2 million in terms of 3 staff time. So, NYCHA--

CHAIRPERSON AMPRY-SAMUEL: I-I-so, I still don't understand how you came up with that figure. It—it seems like you're like most applying just like the staff itself, but not the actual work that's being done. You get what I'm saying?

SIDEYA SHERMAN: So, I--

CHAIRPERSON AMPRY-SAMUEL: [interposing]
So, that's something—I'm just trying to really get a—
a clear understanding of just on a—I don't know. Like
a—an hourly basis or a weekly basis, something—
something different.

SIDEYA SHERMAN: So, so, I'm not able to provide you like an hourly break-breakdown, and aggregate of-of the staff time across the--

CHAIRPERSON AMPRY-SAMUEL: [interposing]

Because when I look at the number, like so \$1.5

million right and you divide that by 14 people, that could be a salary of like \$107,000 per-per-like per worker, but we know that they're not making that amount of money. So, that's why I'm just trying to really get an understanding--

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2		SIDEYA	SHERMAN:	[interposing]	So	that's
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CHAIRPERSON AMPRY-SAMUEL: --of how the money is spent.

SIDEYA SHERMAN: Yeah, so I mean that salary and fringe. So, NYCHA's expenditures include our fringe rate as well as any other cost pertaining to staff. So, we're happy to provide you with like the percent breakout by title. I don't have that with me today. I have in total the amount that was—that was expended in personnel costs in connection to TPA. I'm happy to provide that breakout to you.

CHAIRPERSON AMPRY-SAMUEL: That would yes. So that would be helpful. Not just that it's helpful, but is necessary because I--

SIDEYA SHERMAN: [interposing] Sure.

CHAIRPERSON AMPRY-SAMUEL: --still don't have a clear understanding of how the time is allocated to justify the amount of funding that NYCHA receives for the administration especially when we just hear so many like concerns of when they call NYCHA in order to get assistance or have some kind of follow-up or feedback, there's no response. You know, we've-I've-we've heard from several residents

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where they would make a call, and no one returns the call, and I know that as a Council Member I receive—
I'm bcc'd on a lo of emails and copied on a lot of emails that are back and forth between Resident
Engagement asking for assistance with different vendors or proposals or bills, and—and it's—the email that you see is, you know, you have not responded yet, and now I'm copying my Council Member. And so, if you are doing this particular work, we should be able to see exactly how much time is allocated per employee for the TPA process so that we can have a clear understanding.

that breakout, but I just also want to reiterate a lot of this work is happening in our coordinators and their role that is—which is locally based, and so on a weekly basis they're reaching out to their TAs.

They are regularly meeting with them. They're assisting them with the process. So, there were tenants that you heard today. We've discussed, you know, my coordinator came out to my development and helped upload receipts. We are hosting 30 meetings per month going through these topics, and so there is lots of hands—direct assistance that's being offered

by our staff as well as the back end administrative
function. So, we're happy to provide you with that

breakout.

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CHAIRPERSON AMPRY-SAMUEL: Okay, thank
you. So, moving on, there were references made to,
you know, HUD being like the—the—the organization
that guides this whole process, but then we also
heard that NYCHA has its own policies and—and
regulations and restrictions. So, can you explain to
us the difference between what HUD actually mandates
related to the money, and what extra restrictions
NYCHA put in place?

SIDEYA SHERMAN: Uh-hm. Sure. So, each housing authority has to adopt—should adopt a policy based HUD regulations, and so we are expected to adopt the policy. Our policy is consistent with the regulations. So, with respect to additional restrictions, there—there are no restrictions in terms of eligibility or expenditures that conflict or are different than what has been outlined in the regulation. The process is outlined by the PHA, which HUD does not specify process, and that is the—what's reflected in our policy. [background

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CHAIRPERSON AMPRY-SAMUEL: Okay. So, can you give us an example of if the policy is written but NYCHA just has to interpret the policy, can you explain to us how you may interpret one of the policies?

use proposals in order to evaluate the resident's locations requests based on the HUD criteria. So, HUD has a list of do's and don'ts or ineligible and eligible activities and that's actually verbatim in our Guidebook. We also use the PHI Notice to inform our Guidebook. So, if there is a resident association making a request, we will review their proposal relative to what the—what is in the Guidebook to make a determination. So, our policy is consistent with what has been outlined by HUD as eligible and ineligible, and our review process is using the proposals to review.

[background comments/pause]

CHAIRPERSON AMPRY-SAMUEL: Okay, we'll have to come back to that because we just have some questions about the actual eligibility—eligibility restrictions that NYCHA does not impose. However, there seems to be just some serious problems and

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2 restrictions that are coming from NYCHA, and so we just want to like-I'm going to just kind of figure 3 that out.

SIDEYA SHERMAN: So, just to give-if it's helpful, just to give some context. As I mentioned in my testimony, we received over 1,500 proposals last year. Only 28 proposals were rejected, and so the vast majority of proposals that we receive are approved. Of the proposals we receive, 59 were initially rejected, 31 were resubmitted based on the quidance that was offered by NYCHA. 28 were ultimately rejected due to ineligibility. So, 4% of the proposals that we received have a conditional rejection, and then 2% are actually rejected. majority of proposals that we receive are eligible, are within the guidelines, the training, the technical assistance is proving to be effective on NYCHA's end we are working with TAs to make sure that the proposals that they submit are ultimately accepted.

CHAIRPERSON AMPRY-SAMUEL: Okay. I'm going to go back and forth between my questions, but I know that we've been here for two hours, and so I'm going to allow my colleagues to interject with their

COUNCIL MEMBER DIAZ: They-they-they will

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25

know more than NYCHA.

2	SIDEYA SHERMAN: So the people who live
3	in a community are—are the experts. So, our
4	expectation is if you-if you
5	COUNCIL MEMBER DIAZ: [interposing] No,
6	what I'm saying is if something happens in the
7	development, a problem happens, the TA President-I
8	assume, and I assume that that the-the TA President
9	will know more than NYCHA was doing?
10	SIDEYA SHERMAN: So, we regularly seek
11	information from our resident associations that are
12	on the ground.
13	COUNCIL MEMBER DIAZ: So, when-so when
14	something happens, NYCHA comes forward, the TA
15	President or NYCHA doesn't give the TA President that
16	credit?
17	SIDEYA SHERMAN: I'm sorry. Can you with
18	NYCHA?
19	COUNCIL MEMBER DIAZ: If something
20	happened in the development, a tragedy, a problem or
21	something, NYCHA will consult the TA President before
22	taking action? [background comments]
23	SERGEANT-AT-ARMS: Be quiet please.

SIDEYA SHERMAN: I'm sorry. I don't--

2	COUNCIL MEMBER DIAZ: I'm saying-I'm
3	saying what kind of response—what kind of
4	responsibility NYCHA believes the TA President has or
5	does NYCHA give credit to them or no just there are
6	there like?
7	SIDEYA SHERMAN: So, I'm—I'm unclear
8	about—about your question, but the—the expenditure of
9	TPA funds is driven by the Tenant Association.
10	COUNCIL MEMBER DIAZ: No, my question is-
11	SIDEYA SHERMAN: They decide what best
12	for their community.
13	COUNCIL MEMBER DIAZ: Yes, I could—I
14	could ask my question again. TA presidents are there
15	to help NYCHA and to be consulted. When something
16	happens to NYCHA we have the clear picture most-more
17	or less of what's going on. Yes or no?
18	SIDEYA SHERMAN: Yes, that's the role of
19	the Resident Association.
20	COUNCIL MEMBER DIAZ: So, if something
21	happens. NYCHA will consult the TA President?
22	SIDEYA SHERMAN: So, I—I would need an—
23	I'm-I'm unclear what you're asking me.

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COUNCIL MEMBER DIAZ: [laughter] I don't know what I'm asking. For example-for example, let me-we have a problem in the Bronx.

SIDEYA SHERMAN: Uh-hm.

a problem. A person by the name of Ben Banito

Martinez. He's he was 99 who was kicked out of is

Bronx apartment by careless NYCHA person. A 70-a 72year-old man was not only evicted from his home of 14
years, but all of his personal important possessions
were thrown into the garbage. Did you know about the
case?

SIDEYA SHERMAN: I do.

COUNCIL MEMBER DIAZ: Okay, before NYCHA took the action o throwing Mr. Bienvenido Martinez out, did NYCHA consult with the TA President of thethe development and ask, did you know about this person? Do you know what happened?

SIDEYA SHERMAN: So, I can't speak to the—the steps involved in that case and, you know, we certainly find it to be regrettable and are working to make sure that—that he's—that we're taking care of him. I can't speak to those situations that—

2 COUNCIL MEMBER DIAZ: [interposing] My 3 question is how many more Mr. Bienvenido Martinez. We have to all the city of New York because doesn't 4 take the time to consult the TA President: 5 going on? Do you know something about it before 6 7 taking action? What I'm-my concern is do we have the TA President, we have the TA Association. 8 what do have in there to-what do we have them there 9 if they are not consulting? NYCHA just don't-don't 10 care about them. Let me take on already. 11 12 Presidents they have a room right? They-they have plenty of room. So, in our community, we would like 13 14 to have a room with the TA President of the TA 15 meeting or TA Association should-would like to have a 16 nice room, clean, something. So, if they spend money 17 that happened to Ms. Monique Johnson, if they from 18 that development, if they spend money to fix their office, to be that—their room, however they are able 19 20 to put the water or whatever, what is being investigated? Why is she being investigated for 21 2.2 Why is she being accused of something? 23 Because-because if she's doing something for the development or for the association to have a nice 24 25 room, a nice place?

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SIDEYA SHERMAN: So, so I mean I can't speak to specific to that, and that would DOI who is the investigating party, not NYCHA. I can speak broadly to tenant association spaces, and so we are required to the extent available to provide spaces for resident associations to convene. They should be in good condition. So if there are day-to-day repair issues, they would work with their property manager to—to address that. That usually happens at the local level and that—

just want—I just and want to say lastly, I would like to say this The NYCHA President and NYCHA association they are volunteers. They don't get paid. They gibe their time to help NYCHA and to other residents to have a good relationship and to get the feedback—to get the feedback they need. Why NYCHA doesn't—doesn't think—doesn't see that? Why NYCHA can say, oh, yeah, they—they did it to help me? They have to help us. Why are we here and they—yeah, they, and—and don't give them what they need so they could help larger because I think that's what NYCHA take into consideration. They are trying—they are volunteers, and—and give them the resources and—and

[background comments]

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2	don't put so many problems for them to get the
3	resources. I think that we-our people would look-
4	would do better and—and—and the TA president and the
5	TA-the TA Association would do better. Do you agree?
6	Well, my-my-I ask-my question to you is why don't you
7	NYCHA giver more respect and more consideration and
8	more credit to people that are volunteers, I mean
9	giving their time trying to help our-our residents?
10	Why don't you give more credit to them? I mean they-
11	they deserve that at least, and that's my question.

 $\label{eq:sidentification} \mbox{SIDEYA SHERMAN:} \quad \mbox{So, did you want me to} \\ \mbox{respond to that or--}$ 

COUNCIL MEMBER DIAZ: Yes.

SIDEYA SHERMAN: So, I would say, Council Member I share your respect with resident associations and agree that they are volunteers.

They work hard in their community. Some of the most, you know, passionate, dedicated New Yorkers I've met have been NYCHA resident associations, and so the process that we put in placed was designed to make sure that accessing funds was easier, and—and we are seeing the results. So, the majority of requests that come in are approved, and the majority of

SIDEYA SHERMAN: Uh-hm.

_	COMMITTIES ON TODATE MODELING
2	CHAIRPERSON AMPRY-SAMUEL: And if that's
3	245 recognized resident associations, that's an
4	average of about six proposals for the year.
5	SIDEYA SHERMAN: Uh-hm.
6	CHAIRPERSON AMPRY-SAMUEL: Right?
7	SIDEYA SHERMAN: Yeah, I mean there's a
8	range from association, yes.
9	CHAIRPERSON AMPRY-SAMUEL: That's not a
10	lot of proposals, and it's not a lot of work related
11	to the proposals when we're talking about \$1.5
12	million in administrative work, right, and then when
13	said 30 of them were rejected, it was, you know, and
14	it was 1,500 and you—you compared that to just 30,
15	but when you look at the number of actual resident
16	associations, the numbers just don't really add up,
17	and so, it would be helpful again to be able to get a
18	list of the—how the funds are actually used because
19	six proposals, 5, 6 proposals is just not a lot of
20	proposals when we're talking about 245 developments.
21	I mean an association. So, we'll come back to that.
22	Council Member Ayala. Sorry about that.
23	COUNCIL MEMBER AYALA: [laughter]

SIDEYA SHERMAN: It was in my head.

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COUNCIL MEMBER AYALA: She answered my question, but I-this is one of the things that I-I mean one of the issues that I hear consistently about my resident leaders. They are absolutely not satisfied with this process. They've never been happy with the process. They felt like they were excluded from conversations. They felt like they were being told what they had to do. They were never asked if they wanted to participate. It doesn't appear based on-on what I'm hearing today that HUD actually mandates this specific program. Right, this is a policy that NYCHA instituted. Is there-I mean based on everything that you've heard today, is NYCHA willing to go back and re-engage? Because It's pretty evident that enough people are dissatisfied, and enough people feel like they're not being heard that a conversation needs to be had, and I think that the fact that we continue to bypass that is our-is-is a reflection of exactly what the resident are saying here today that they are not being heard because if enough people are telling me, Council Member, I don't like the way that you're doing something, then I have to stop and readjust, and I have to rethink how I'm doing things because I want to make sure that I'm

2 representing my constituency correctly. So, what is

3 NYCHA ready-you know, like has there been any

4 internal conversations about maybe revamping this

5 system? Is there an opt out, you know, an option for

6 | those resident leaders who don't want to participate.

7 As you heard today, even my elderly they had

8 difficulties even navigating new electronic system.

9 So what does that look like internally for NYCHA?

10 SIDEYA SHERMAN: Sure. So, we're always

11 | happy to community engage and go back to the table.

12 | That's-that's for sure. Just to take a step back,

13 the—the way this process was reformed actually

14 | started with resident focus groups. So, there are

15 | 11 focus groups of resident leaders across the city.

16 | They provided input on not only what they wanted to

17 | see change with respect to tenant participation, but

18 | the other ways in which NYCHA engaged resident

19  $\parallel$  associations. What we heard was people wanted to

20 have more visibility on their funding. The process

21 | that NYCHA had where we procured every single good

22 and service on their behalf was not working, and they

23 | wanted to make sure that they had a way to access

24 | funding, but that it was not-people were concerned

25 ∥ about having cash, right, and NYCHA as well, but

certainly tenant associations having access to watch
some of the cash. And so the process that we've put
in place was the Commercial Card because it was the
most responsive to what we heard from resident
associations where NYCHA was for many years procuring
goods and services with the same supply chain system
that we used to procure refrigerators, and stoves,
right. So, very inefficient systems for what are
usually very small purchases. We also know that
having a cash based system for allocating millions of
dollars was not effective or safe for resident
associations, as well as NYCHA. And so the
Commercial Card was introduced to really solve for
that problem. We have implemented it over an eight-
over a year and a half actually. So, there was not
an immediate-immediate switch to the Commercial Card.
It's been over a year and a half that we've rolled in
the process, and it's not complete. So about 78% of
tenant associations are using the card. We still
have a remainder of associations that we're looking
to bring onto the card by the fall.

COUNCIL MEMBER AYALA: [interposing] So how many—how many resident associations are in the system?

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SIDEYA SHERMAN: 78%.

COUNCIL MEMBER AYALA: And, now do you keep track of how many really felt like they were being forced to-to sign the agreement? Because itit, you know, based on your testimony, it sounds like, you know, people were hunky dory, you know, signing onto this agreement, but the reality is that a lot of people felt like they were told if you don't sign the agreement, you're not going to get any money. There will not be family day, there will not be activities. Nothing is going to happen in your development. That was the message that was being conveyed. Maybe that's not what you intended, but that's what I-I was hearing, and I-I get that it's take a year and a half, but I think that it's taken a year and a half because there's been a lot of pushback. So, out of the 78% that are in the system, how many of those resident leaders willingly said, you know, what, this is the process that really worked for me. I'm really excited about it. I'm going to go in and how many of them were told, you know what? If you don't sign up, you're not going to get your money, which is why we still have resident

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associations that haven't seen a penny after this rollout two years later.

SIDEYA SHERMAN: So, during this period the Commercial Card has still been a choice, and so as people come into the system, they're doing so by their choice, and as we've worked with resident associations when they've found their, you know, neighbor who is using the card, usually that is the person that has brought them along and—and they have expressed and interest in the card. We also have had instances where an entire cluster within a specific zone of ours will start to use the card, and they'll get trained together, and support each other through the process, and so, it has still been a choice and the agreement reflects that it is a choice until we move into a 100% process.

COUNCIL MEMBER AYALA: I'm being told that resident leaders have until June I believe to sign on if they want to see money, and they're—they're not even—now they don't even have the option because last year it was like if you don't sign, you simply don't get your money, and now it's like this year 2019, by—by June, whatever date, you know, is

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2 set, you will be signing onto this agreement whether 3 you like it or not.

SIDEYA SHERMAN: So, just there's two separate questions rolled in there. So, one is you're required to have a funding agreement to access funding whether you use the Commercial Card or not. That's a HUD requirement. The tool to access your funding has been a choice using the Commercial Card until-and yes, our goal is this summer to have 100% utilization of the card so that we're not managing C Systems where NYCHA is still procuring meeting refreshments through what is a very inefficient process. And so during that—the rollout of the Commercial Card, we did in the initial pilot phase of survey around 80 tenant associations who were like the first group in the card, and some of what we heard is certainly consistent with what we heard today, and it—it reflects the changes that we're looking to make when we move fulling into the new process. So, the receipts are required to be uploaded in 72 hours. We're looking and that requires some adjustment with departments other than ours as well as the bank to make that into a 7-day process. We're also looking to eliminate the

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2	requirement for proposals for a number of activities
3	that we consider routine, and this is where we're
4	looking to get more guidance from HUD as-as to
5	whether that will still satisfy the requirements, but
6	that will make the process much easier. So, if you
7	just set your refreshment budget for the year, you
8	have that amount available on the card. There's no
9	need to come back to us until next year when you set
10	your budget. So, there's ways in which we are
11	looking to make the process more efficient, but
12	between the choices of NYCHA procuring everything or
13	NYCHA outlines tasks, having a card based system is
14	what we consider to be the most efficient, and also
15	COUNCIL MEMBER AYALA: [interposing] Is

residents, again, when we surveyed them during the process, their—the—the—the—of the things that they liked about the card, they expressed that it was convenient. Around 60% said that it was much more convenient, and also that they could buy local. Like they're not limited to vendors that do business with NYCHA, which is something that we heard so—

this the most efficient for the residents, or is it

the most efficient for NYCHA?

2 COUNCIL MEMBER AYALA: [interposing] I-I 3 appreciate the intent. I really do. I think that a 4 lot of our systems are really antiquated and that we 5 need to, you know, modernize. I get that. I just-I 6 really strongly feel that, you know, resident leaders 7 many of whom I represent that are here today, have been excluded from a true conversation about the 8 pathway for really doing that in a way that is 9 reflective of the needs of all of the resident 10 leaders, and that what may work for you, may not work 11 12 That may work for one development, doesn't for me. necessarily work for the other. I have a lot of 13 concerns about this-this transition. I have been, 14 15 you know, attempting. I think, you know, even 16 through-through my former-my predecessor, you know, 17 there were many conversations we had back and forth 18 about this agreement, and so I don't want to monopolize so much the time because my colleagues 19 20 have been waiting. But I really do hope that, you know, the outcome of today's hearing is that NYCHA 21 2.2 really truly listens to the concerns that were raised 23 hear today and come back, you know, with a-with some sort of action plan that is a little bit reflective 24 25 of those concerns. Thank you.

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2 CHAIRPERSON AMPRY-SAMUEL: Thank you.

3 Council Member Gibson. [background comments]

COUNCIL MEMBER GIBSON: Thank you, Chair.

5 Thank you. Good afternoon, Ms. Sherman. Good

6 afternoon. Thank you so much for coming and I want

7 to certainly acknowledge and recognize all of our

8 resident leaders that came from all across the city

9 for coming here today. I know it's not easy to come

10 | to City Hall, but we really appreciate a lot of the

11 | input, and just for your understanding, I represent a

12 | number or developments in the Bronx, particularly

13 | Forest, McKinley, Webster, Butler, Morris Highbridge,

14 | Sedgwick, Claremont Parkway and Claremont

15 | Consolidated, and I remember when this program was

16 rolled out just a few years ago and, you know,

17 | honestly I am amazed that so much has been done with

18  $\parallel$  so little input from tenants. This has been to me a

19 ∥ virtual nightmare, and I really, really am

20 sympathetic to NYCHA, and I understand this is a-a

21 | task that you have had to implement under, you know,

22  $\parallel$  HUD regulations, and HUD guidelines. But this just

23 was flawed from the beginning, and so I just have a

couple of questions just to better understand because

25  $\parallel$  most of the feedback, and I'm speaking just on behalf

2	of myself. My colleagues can speak on their behalf,
3	but most of the City Council's involvement in this
4	process of the TPA program has really been because
5	we've demanded it. NYCHA did not come to the City
6	Council early on, and even engage the Council
7	members. I came to NYCHA when I got a slew of
8	complaints and concerns from all of resident leaders
9	across my district. And so, just even in that
10	regard, we have a communication problem between the
11	City Council and housing, and that has to change.
12	So, under HUD regulation, up to 40% of the TPA
13	program NYCHA is allowed to take for administrative
14	purposes. Correct?
15	SIDEYA SHERMAN: Uh-hm.
16	COUNCIL MEMBER GIBSON: So, that means
17	that NYCHA can make a decision to not take up to 40%
18	of the administrative costs? Is that correct?

COUNCIL MEMBER GIBSON: So, at any given time if NYCHA decides to take less than 40%, would that money in turn go back to the TPA program for the resident associations?

SIDEYA SHERMAN: Yes.

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SIDEYA SHERMAN: So, NYCHA just-two So, NYCHA doesn't have a choice in terms of carrying out its obligations.

> COUNCIL MEMBER GIBSON: Uh-hm.

SIDEYA SHERMAN: One of the few mandates that we have is actually funded, and so we use the funding to support the work that we do at NYCHA relative to not only TPA, but elections and a number other responsibilities that we have. We exceed the amount allocated to us in the work that we do because it involves departments far beyond resident engagement. That being said, if we were to-if we were discussing this at a time when resident associations were inadequately funded and not rolling over funds, I think that would be a very different thin, but resident associations by and large extending their-their current allocation, but still have rollover allocations available to them. secondly we are looking to use some of our-our TPA funding to support bringing on providers that can offer assistance to some of the smaller resident associations where we see that they are—are not as consistently spending money. So, I think the work that we—the way that we would use our funds will

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continue to be in service of tenant participation

funds and resident associations, and whether it's

directly using to support the—the work at NYCHA or

using some of our administrative allocation with

third-party groups, it would in service of the

reason why I asked I think because it would seem to me that Housing should be doing everything possible to ensure that we maximize funds for resident associations, and essentially, the administrative costs that we're talking about, the \$1.5 million is the 40% of the overall number. The staff that you talked about and alluded to, the Resident Advisory Board, the local coordinators and the 14 FTE staff you talked about are NYCHA employees today. And so, there's a portion of their salary that is being subsidized by the TPA firms, correct?

SIDEYA SHERMAN: This is our operating subsidy.

22 COUNCIL MEMBER GIBSON: Okay.

SIDEYA SHERMAN: It is allocated for

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2 COUNCIL MEMBER GIBSON: [interposing] But

3 no I'm-I'm accurate in that statement?

SIDEYA SHERMAN: Absolutely.

COUNCIL MEMBER GIBSON: Okay, okay. and I guess the reason why I'm asking that is because I understand that in the change and the shifting of this program, we're trying to streamline the process better, but where I'm getting most of the concern and—and the feedback and a lot of the inquiry is that if the resident associations do not sign up for this particular agreement, and just to speak on the agreement, you reference Legal Aid and-and the City Council and others that were involved. We did that because we were getting so many complaints about the language in the agreement, and so I-I recognize that, you know, NYCHA is taking credit for including the City Council and Legal Aid, but let's understand that's only because we demanded to be a part of this process because we were excluded in the beginning, And so, I understand and I'm thankful for Legal Aid, and I'm thankful for the City Council, but this process could have happened better at the start if NYCHA recognized that you have partners in the resident associations as well as the City Council,

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2 and so we're here talking about this for a reason. Because there was truly a fundamental level of flaw 3 4 that happened in this process to begin with. So, the 5 staff that we're talking about whose salary is 6 subsidized by the TPA program, what I'm trying to 7 understand is with all-with the proposals that you received the 1,5000, what is the timeframe? Because 8 lot of the issues that we're getting is timeliness 9 10 and expediting payments and agreement approvals. what is the average time frame that your office 11 12 handles all of the proposals that you're receiving? Sure. So, just to take 13 SIDEYA SHERMAN: a step back in terms of our staff and our involvement 14 15 in TPA, right. So, our goal is the same—is the same 16 as yours. It is to see this money benefit residents and improve quality of life at developments, and 17 18 that's the work that we're doing, and it-again, it doesn't only involve the reside engagement teams, but 19 20 many other NYCHA departments. In terms of the proposal submission process, the proposals go into a 21 2.2 central box. It's reviewed by staff for like a first 23 round of eligibility. That response is usually within 72 hours. It then moves into our internal 24

It is-and-and the-the proposals were-is

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approved from thereafter. If it is a something simple like meeting refreshments or a stipend for instance, it would-that-that approval process wouldn't through very quickly. If it is something that is more involved like 1014 (sic) or there's supporting documentation needed, there could be a lot of back and forth with he tenant association if we don't have the materials needed. Once the program-it is approved, if you have the Commercial Card the expenditure is automatic. Your-the funding is made available. You can expend. I think where we have delays is when NYCHA is in charge of procuring thereafter and that could-you-typically that's 30 days post approval. So, the process can be lengthy, which is one of the many reasons why we introduced the card so that if you submit your proposal, you're approve and the goal of that if you are a resident association and use the Commercial Card process, you submit all of your proposals for the quarter. Once that's approved, that amount of money is available on your card. There's no need to return to a proposal approval with NYCHA until the next quarter.

COUNCIL MEMBER GIBSON: Have you looked so far at all the proposals you received to look at

2	trends? So if there are consistent proposals that
3	are being sent to you from the RAs, does that lessen
4	the timeframe or does it lessen the possibility of
5	duplication? Does the resident association still
6	have to submit another proposal even though it was
7	something that was already submitted in the previous
8	quarter because they're having consistent meeting if
9	it's trainings, or if it's OSHA or any other
10	certification programs, do you look at patterns that
11	that RAs have been submitting in terms of proposals?
12	SIDEYA SHERMAN: We do. So-so that's part
13	of one of the things that I-I mentioned where there
14	are certain types of proposals that we want to
15	eliminate. So, HUD requires that we have
16	justifications for the expenditures, and we have had
17	discussions and reviews with HUD where they, you
18	know, were-were interested in like specific
19	information about how funds were expended by resident
20	association, and so we want to make sure that we have
21	that level of justification, but that is easier for
22	residents. So, based on the trends that we see,
23	we're looking to remove the proposal requirement from
24	most small purchases, and so this is refreshments,
25	telephone things that are pretty consistent where we

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feel that the budget is sufficient to justify the expenditure. Where we've seen challenges are proposals for consulting services, out-of-town travel in particular. And so, last year we issued tip sheets to resident associations, which really pulled out from the Guidebook that pain points that-that we consistently see with those proposals, and offer specific guidance around how to make those proposals align with the regulations, and also where the activity of explicitly ineligible that we're offering a clear justification as to why. So, those are two-based on what we've seen, those are two areas where we either offered more guidance, and more technical assistance, or where we're looking to make a change, and that change would be to actually eliminate the proposals altogether.

COUNCIL MEMBER GIBSON: Okay and for the resident associations that have not yet signed an agreement, and I understood what you're saying in terms of HUD requires that an agreement is in place, but I also believe that if you are, you know, holding TPA funds hostage, and you're telling tenant associations that in order for you to receive, you know, your TPA funds, you have to sign onto this

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commercial card. I mean that's coercion. That's a sign of force, and it's, you know, a lot of the tenant associations that have already signed on, it's not like many of them felt like they did it willingly. They felt like they had not other opportunity, they had no other choice, and so my question is: How are we preparing to get other TAS either online or what are we doing to make sure that we can fix a lot of the discrepancies that have been talked about today that your office is very well aware of to make this program actually successful? I don't imagine that we're going to start from scratch, but if we can tweak the system and make it better, is that something that NYCHA is prepared to do?

SIDEYA SHERMAN: So, again, we're always, this is a continued improvement upon the process.

We're always willing to have those conversations with residents, and address those concerns, as well as we are happy to come back to you around, you know, specific items in your district to—to talk to those as well, too. I will just add that, you know, prior to this reform process, TPA funds were kept at district level. There was—there was very little visibility for resident associations, and the general

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public around those funds. That has changed. We also had a process that required NYCHA to procure every single good and service. That has change as well. We have resident who are engaged in the process who are using these—the allocation to make positive changes in their development, and last year residents largely maximized their annual allocation. So their portion of the funds were almost fully extended, and that's a big change from the way the funding has been allocated in the past. So, this is a continue improvement upon the process, and for the remaining resident associations that are not on the card, that is the work that we're doing now is the one on one assistance to be able to introduce the program and help them come on board.

before I turn it back to our Chair. With every resident associations' timing the TPA agreement they assume all responsibility and all liability for the usage of the Commercial Card. So, if there are missing documentations of missing vouchers or any sorts of receipts, what's-what role does NYCHA play? Are we putting the entire responsibility of this card

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on the resident associations because they have signed this agreement?

So, NYCHA is physically SIDEYA SHERMAN: conveyor (sic) of the funds. (sic) We are ultimately responsible for the funds. It is—that is the reason that we also have to have accountability measures in place if we're disaggregating among hundreds of resident associations. So as a resident association, you are responsible for making sure that you're spending your funds in the guidelines in the proposal that has been approved, which you presented to NYCHA. You're also responsible for making sure that there are receipts for your expenditures. The tolls that we have available really are focused on supporting people through the process. So, if you have not uploaded your receipt, we are calling you to identify where the receipts are. If there are concerns about using the system, you heard examples today of what our staff have gone out to the development and sat in the office with you to help you upload the documents that you need. If you were submitting a proposal, and it doesn't meet the HUD criteria, the reason why we're sending it back to you is so that you are adding the information so that you are presenting an

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eligible proposal. So, our role is to work in

partnership with the association to make sure that

they are used in accordance with the guidelines, but

yes both parties are certainly accountable, which is

why we put systems in place to support resident

7 association around their expenditures.

COUNCIL MEMBER GIBSON: Okay. My final I know we need to keep the hearing moving. I really appreciate the work that really honestly has been undertaken. I think there's a lot more work that needs to be done. Generally speaking, I am not satisfied at where we have, you know, been in terms of where we are today. I do not think that NYCHA should take a full 40% for administrative. you should look at lowering that amount and giving more back to the tenants, and the reason I say that is because my colleagues and I every single year when we pass a budget here at this City Council, we give our tenants associations money directly to the tenants associations. And so, the less you give them, the more they come and ask us, and again, I'm happy to support my tenants associations, but what I am not going to do is allow NYCHA to continue to take money that could essentially go to the resident

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over to the Chair.

2 associations. And so, I would ask you again-I don't know if this is possible, but it's something to 3 consider. NYCHA does not need to take a full 40%. We're talking about NYCHA staff that is already 5 salaried coming from NYCHA and that money could 6 simply be used to help our tenant associations. Coupled with all of the things I generally know my 8 tenants associations are doing, and I'm asked all the 9 10 time, all the time to support a number of events, and where I can, I do, but I'm not a bank. I don't have 11 12 I help support, but I can't foot the bill, and I think NYCHA should really do more to make sure 13 14 that you can maximize the funds that you do get, and 15 also look at how you can give the tenants 16 associations a little bit more to make sure that 17 they're doing more to provide basic services for the 18 tenants that they represent. So, that's just my two cents in this conversation, and I'll turn it back 19

CHAIRPERSON AMPRY-SAMUEL: Thank you. have two quick questions before we go to Council Member Menchaca. How many developments do not currently have a resident association, and what is the current plan to get them running?

2 SIDEYA SHERMAN: Sure. So, we have 37 3 developments without active representation so that 4 means that they-there is no tenant association at all or there's a tenant association that is not recognized at this time. Right, they may have missing 6 7 officers or be-or we actually have an election process underway right now with 37 developments. 8 So, some of them are in that election process as we 9 speak. So, there-there's a mix. When we started this 10 process there were around 20 plus developments that 11 12 did not have representation. We're down to now only These are a lot of our small scattered sites. 13 12. 14 So, part of the plan there, and I mentioned this 15 earlier, is we are looking to see where after we 16 really finish what has been an administrative 17 transformation is to really focus more on the 18 programmatic, and that includes bringing in partners who can assist those small developments either 19 informing a tenant association or leading with a 20 participatory process for residents who live in those 21 2.2 buildings so that they make use of the funds. Some 23 of these developments are rehabs that could be 24 connected to their quote/unquote "parent association." So, those are some of the strategies 25

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that we're looking at there, and the other

associations are developments where the association

exists, but they may be not recognized at this time

either because they're going through an election or

6 they have a vacancy or a number—a number of items.

CHAIRPERSON AMPRY-SAMUEL: [interposing]
Have any of these developments been without an
association for a considerable amount of time?

SIDEYA SHERMAN: So, the—the 12 for sure.

So, these are developments where at least as far as our records show they did not have a history of having a resident association, and there were another 12 where is one now, and so some of these are those non-established long-term non-established are in our current election cycle as we speak, and these are again a lot of the small rehabs.

CHAIRPERSON AMPRY-SAMUEL: Okay, and another quick follow-up is about the out-of-town travel. You said you saw some trends, and there's been some-just some experiences, and you're working on that policy. Can you just give us an example of what are some of the problems that you see with out-of-town travel?

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SIDEYA SHERMAN: Sure. So, I-when we're reviewing the proposal for out-of-town travel, want to-want to make sure and HUD requires this that there's a compelling justification for the resident association and travel outside of its jurisdiction. So, if it's a service or consultant that can offer the program locally, that should be the first course of action. If it's something that needs to be out of town because there's-there's-there is a compelling justification, the resident association would need to provide that. We would also seek to ensure that the resident association has provided broad access so that the out-of-town travel has been advertised to residents within the community that the participants are different over the years, and that there's more participation from the membership. And so, we've given that guidance to resident associations as those proposals come in, and they've either gone back and modified or-or have also moved to hosting the workshop that they're interested in. For instance locally, which also would allow for more-more residents to participate.

CHAIRPERSON AMPRY-SAMUEL: Just for purposes of—of, you know, something that we see on an

2 annual basis, can you give us an example of let's say

3 the residents go to Albany for the caucus. On an

4 annual basis they go up to Albany the month of

5 February, are there any issues that are related to

6 that particular out-of-town travel to Albany for the

7 Legislative conferences, and can you explain to us

8 what those issues are or if there are no issues?

SIDEYA SHERMAN: Yes. So, I mean as the--

CHAIRPERSON AMPRY-SAMUEL: [interposing]

11 It's just an example to give us something that we

12 actually that we would actually be on a consistent

13 basis.

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SIDEYA SHERMAN: Yep. So, that's not something that could be offered locally. So, our conferences like low-income housing conference.

People, you know, go there a lot as well. I think the-the important item would be to make sure the proposal is submitted within enough time for NYCHA to review. In the past, NYCHA essentially performed all of the travel arrangements for resident associations, and so now with the Commercial Cards they can very quickly make those arrangements themselves. There may be certain items with the conference agenda that

aren't permissible base on the HUD Guidelines, but

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that is a perfectly permissible expense. Again, we want to see that the resident associations has had a process to select who's attending, and has opened that up to—to the community and the, you know, they are bringing what they've learned back to their local association.

CHAIRPERSON AMPRY-SAMUEL: Okay, thank you. Council Member Menchaca.

COUNCIL MEMBER MENCHACA: Thank you,

Chair. Thank you, Ms. Sherman and Mr. Pristin for

being here today. I—I think my colleagues have done
a god job of—of—of kind of unveiling some of the

bigger questions, and so what I want to do is—is ask

some specific questions on the accountability side,
and there was a number that was thrown out of \$5

million that was lost between the—2000 and 2005, and

can you comment on that, and—and where those funds

are, what happened, and what your office has kind of

received in terms of that allegation or loss of

information for TPA funds.

SIDEYA SHERMAN: Yes, so, I'm—I'm not able to speak to that specific allegation. I can give you and overview of how the funds were reallocated and—and just what that process was.

## COMMITTEE ON PUBLIC HOUSING

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2	NYCHA performed a 10-year lookback in 2016 on TPA
3	funds. That was based on everything was in the
4	Authority's bank balance at that time. NYCHA
5	maintains custodial a custodial banking account on
6	behalf of resident associations. That was a 10-year
7	lookback. So, that was 2006. It does not mean that
8	there wasn't funding provided before then. It's just
9	that review period was over those 10 years.

COUNCIL MEMBER MENCHACA: So, how much—
how much did that lookback reveal in terms of funding
that was not allocated and was needing to get reappropriated?

SIDEYA SHERMAN: Sure, so, what it really reflected was the-the process, right. So NYCHA's process prior to 2016 was that we allocated funding by district. So, the nine districts across the city adopted--

COUNCIL MEMBER MENCHACA: [interposing]
How many?

SIDEYA SHERMAN: The nine--

COUNCIL MEMBER MENCHACA: The nine?

SIDEYA SHERMAN: --Council Districts at that time adopted a budget annually, and then what remains from that budget was then disaggregated by

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dwelling units amongst the resident associations that were in their district. The spending was 3 proportional to dwelling unit that—that was 4 identified and the recommendations from our Audit Department was to reallocate the funding by dwelling 6 7 unit, but to really use the-the formula that HUD has, which is that it starts at the bottom and then-then 8 moves to the top, right. So the funding is now 9

allocated across all or our developments.

- Developments then opt in to fund their districts, and the funding is closer to where if HUD would determine who the beneficiaries are. So, that—that was really what that was reform process was about, and moving forward it has been allocated at the development level funds.
- COUNCIL MEMBER MENCHACA: And I must-I don't know. I was writing. Did I miss the number that-that was out there.
- SIDEYA SHERMAN: So, it was \$13 million at that time.
- COUNCIL MEMBER MENCHACA: \$13 million at that time, and that's what you're talking about in terms of redistributing across the districts. You mentioned nine districts.

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SIDEYA SHERMAN: Exactly and so to that point, right, that was \$13 million that had accumulated well over a decade and so where we are now is that we are seeing resident associations. The resident portion of TPA funds for last year was around \$2.3 million. Resident associations spent a little over \$2 million. So, they're—they're almost fully maximizing their annual allocation, which is really a step in the right direction, and so the goal is to really work strategically around how we reallocate those back funds, right, and how we work with resident associations to more strategically plan those funds. And so, you know, I think this also speaks to the Council Member question around NYCHA's portion of the allocation. Resident associations all have funding, and most have funding that has still carried over from-from years prior. Any additional streamlining that we have NYCHA's end with respect to our administrative funds we're looking to use to bring on partners who can offer more technical assistance in extending those prior allocations. COUNCIL MEMBER MENCHACA: Got it.

I'm still a little confused, and so help me here.
So, \$13 million for the 10-year lookback. You've

getting-now I'm getting more clear, and I think what-

what's important and this is something that I-I

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2	expect and—and I get often from Red Hook and that's
3	the only Red Hook east and west that I represent, the
4	largest in Brooklyn, the second largest
5	conglomeration of-of apartments in the city. There's
6	a-there's a real true connection to wanting a
7	participatory democracy of transparency—a transparent
8	democracy participatory budgeting has really given a
9	lot of young people a new way of thinking about
10	funding and the transparency around funding. And so,
11	are all those details open to the public?
12	SIDEYA SHERMAN: So, yes. So, prior to
13	this reform was to create a more transparent process
14	so for the first time at least in my history at NYCHA
15	or at least from our knowledge, that information is
16	publicly available. It's online. We provide the
17	budget for every single development. If you are a
18	resident of Red Hook, you can go online and find out
19	how much was allocated to your development.
20	COUNCIL MEMBER MENCHACA: The annual-the
21	annual and the rollback?
22	SIDEYA SHERMAN: The rollback. You know,

COUNCIL MEMBER MENCHACA: Okay.

the full amount available.

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SIDEYA SHERMAN: We are looking to provide spending profiles so that you also have a sense of how that—in large category how that was spent as well, and then again looking to work with partners who could support our participatory process with resident associations or support resident led activities that could focus on some of those prior allocations, but that is available.

COUNCIL MEMBER MENCHACA: Great and-and I think the last piece is-and-and I know you've been testifying for a long time. So, I want to continue this conversation and really kind of think about Red Hook as-as a space. This is such a massive project, and the only way we can get through is at a development by development basis and so we want to work with your office to do this, but there was a lot of conversation about-about and-and what I called professionalism or professionalizing, it might have gotten lost in translation, but the idea that-that people should be paid for their work. And a lot of-a lot of what we're doing here is-is-is kind of demoing and requiring certain levels of ability that are-are kind of-could be connected to a sense of-of pay for This is-his is work. This is a lot of work, work.

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and it's not easy, and so for a volunteer who makeshas to make a decision about going to work, whatever jog they have and then coming back and doing this as a side gig, that's unpaid, is—is unfair. And so howhow is NYCHA thinking about this in terms of the 40% administrative to be instead rethought of as—as paying the administration tor this from the Council. Is that something that you've been thinking about in terms of the continued reform? And-and then the transparency piece has to kind of be on it. Because once you start paying folks and then everyone has to be held accountable, and then-then we can really put all the accountability in terms of the guidelines, the TPA Guidelines, and—and I'm thinking that's that's-that's the way into this. That'sthat's the way in. That—that brings respect and—and payment for work that's being done for the people's This is a people's budget. This is and—and budget. not a volunteer. This is serious because we're seeing a lot of problems here. So, do you want to comment on that?

SIDEYA SHERMAN: Sure. So, I agree that, you know, we want to make this process easier. The—
the obligations are significant as well just based on

the guidelines these are, and I want to emphasize
these are operating dollars just like any other
operating dollar that comes to NYCHA. They're held
to the same procurement requirements, the same
fiduciary requirements, and our expectation is not
that a resident association is taking that on, and so
it is for that reason that NYCHA as many PAJs, have
to have to have infrastructure to make sure the
funding is administered according to the regulatory
framework. That being said, there is a level of
accountability that's required with resident
associations and our goal is to make that process as
easy as possible. If you're a resident association,
you have a one-on-one local coordinator who is your
point person, and it was—it was pleasing to hear that
even those tenant associations have had challenges,
have expressed how important their coordinator has
been to them that on an annual basis is going through
your letter with you, can assist you with your
budget, and going through what's required. The
Budget is a one-page form. It just outlines
categories. Once that is submitted, you would then
submit a proposal, which is also a one page form for

1 COMMITTEE ON PUBLIC HOUSING 131 2 the activities that you want to do. We're looking to--3 4 COUNCIL MEMBER MENCHACA: [interposing] Can I 5 6 SIDEYA SHERMAN: --eliminate the 7 proposal. 8 COUNCIL MEMBER MENCHACA: So, can I just pause it because--9 10 SIDEYA SHERMAN: [interposing] Sure. COUNCIL MEMBER MENCHACA: --I think-I 11 12 think what you are saying is-is no that you have a process that's really kind of geared to support a 13 14 volunteer team. What I'm saying is re-shifting the 15 thinking here, and really-really bringing in the 16 Council as partners paid-paid partners with all the other TPA guidelines like or-kind of resident council 17 18 guidelines with term limits and like they're-these are—these are jobs. These could be—these could be 19 20 jobs. These could be-these could be jobs, and I think that's-that's what I'm hearing as an idea that-21 2.2 that I'm-I'm not hearing you say that you're open to. 23 What you're saying is we have a process. We're going

to keep supporting. We're going to keep going status

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quo. We're going to try to make it easier. What I'm saying that's—that's not going to help that—

SIDEYA SHERMAN: So, so that's not what I'm saying. I just want to clarify.

COUNCIL MEMBER MENCHACA: Okay.

SIDEYA SHERMAN: What I'm saying is that we're using our operating funds to support our regulatory requirements. We are also working to make that there a process that is more seamless for resident associations. Resident associations obviously can access stipends, which I know is very different from having a paid job. I—I don't disagree with you—

COUNCIL MEMBER MENCHACA: Okay.

SIDEYA SHERMAN: --on the need to-and-and again, professionalizing that I agree that's not necessarily the best term, but to pay people for their work, I don't disagree with you.

COUNCIL MEMBER MENCHACA: Okay.

SIDEYA SHERMAN: What I'm saying is that the allocation that NYCHA has for administering TPA funds aligns with the requirements that we have not only with TPA funds, but with all of the resident consultation engagement, all of the regulatory

requirements that we have within 954. It not only
uses resources from within our Resident Engagement
Team, it's our Procurement Department, it's our Legal
Department, it's our Budget Department, all of who
support this process. So that that doesn't change,
but I don't disagree with you that there should be
ways in which we can allocate resources to really
support many emerging leaders. You know, I'm very
excited that we have our Resident Leadership Academy,
which is offering college credits to leaders in our
community who are, you know, professionalizing their
work in other ways, but I think it's just two-two
different things that we're discussing, but I don't
disagree with the statement that you made.

COUNCIL MEMBER MENCHACA: Okay, and maybe we can bring some of that work to Red Hook and maybe do some pilot-pilot projects--

SIDEYA SHERMAN: [interposing] Sure.

COUNCIL MEMBER MENCHACA: --and just test things out. I think there's a massive laboratory of possibility for—for experimenting, failing and succeeding. So, let's—let's—let's not create one process for everybody, but—but allow for —for different developments to offer different—different

information from the presidents, and how do we-how do

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Thank you.

we ignite more leadership to pay theme for the work,

and just bring more people to the table. So, let's

keep kind of that together. (sic) Thank you

CHAIRPERSON AMPRY-SAMUEL:

Just a quick follow-up before we go to Council Member Treyger. In reference to the \$13 million in unspent funds, Resident Leader Quinones mentioned that she originally had in her—in her development's account \$252,000 and then after the reallocation, it dropped down to \$89,000. So \$252,000 down to \$89,000. So, can you just clarify what the difference is between what was in the developments originally, and then after the \$13 million was reallocated or redistributed, down to \$89,000. So, it would be helpful to know where that number came from with the \$252,000 and what happened.

to the specific number. While Ms. Quinones was speaking, I did quickly look up her balance and it's \$205,000. So that's—that's the balance that we have of—as of today. I will say, you know, in the past NYCHA has this process where funding is allocated by the district, and so the—the—it isn't until 2016 that there is a specific development budget. Douglas is

2	Douglas 1 and Douglas 2 so maybe that's part, right.
3	Douglas 2 I think or one of the developments within
4	the Douglas association, has a smaller balance. It's
5	possible it was reported as only that balance, but
6	it-their-that association has a balance of two
7	developments and it's over \$200 000

CHAIRPERSON AMPRY-SAMUEL: So, are there situations where there are still residents who complain about the fact that prior to the redistribution of the \$13 million, they had a significant amount more, and—and they feel disgruntled or, you know, upset or cheated or feel as though NYCHA stole the money or—or whatever. So, can you—can you speak to—

SIDEYA SHERMAN: [interposing] Yes.

CHAIRPERSON AMPRY-SAMUEL: --that-

SIDEYA SHERMAN: Sure

CHAIRPERSON AMPRY-SAMUEL: --or where

20 those numbers came?

SIDEYA SHERMAN: Sure—sure, so again, the funding was allocated by district, which really means that NYCHA tracked it by the nine districts. Resident associations and this—much of this process was easy,

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were--

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- but my understanding is that resident associations
  receive what were called approximated budget.
- 4 CHAIRPERSON AMPRY-SAMUEL: So,
  5 approximated meaning that the budgets that they had
  6 in front of them or statements that they had the
- 8 SIDEYA SHERMAN: [interposing] So, they-9 they were the--
  - CHAIRPERSON AMPRY-SAMUEL: --not the actual budget?

definitive budget for the district. The district adopted whatever that was for the year. What remained was distributed to the residents associations. In some districts their budgets were 50% of their local allocations. Some were 20%. There was a range, right, and so the local association received what was an approximated budget. That is part of the reason why there was this reform process. The information that they receive now is directly from our General Ledger, and so that is the balance for the development. Each quarter they get an update. They see encumbrances, rollover, total

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2 allocation and that information is reported to them
3 on a regular basis.

explain to us the rollover process in the even a resident association does not spend all of their—what was budgeted in the beginning, and they go into another year. How is that money rolled over? Does it—made within the development? Is it put into an overall account?

SIDEYA SHERMAN: So they—so they receive a letter at the beginning of the year with names of the development and the amount that rolled over is in that letter. So, when NYCHA closes its books, the first quarter of the next year, and they would have that—what that total amount is when we close.

CHAIRPERSON AMPRY-SAMUEL: And how long will the money roll over if they don't spend all of it on an annual basis?

SIDEYA SHERMAN: Sure, so we, you know, we only have about a year and a half of—of this process underway, and I think in fairness to resident associations, we want to make sure that they continue to have that rollover so that they can move to a place of spending the back loans. I think, you know,

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in the out years if we get to a place where there is not expenditures or their resident associations that are choosing not to—to spend the funds for whatever reason, the PHA cold work directly to support our resident process for allocating the funds, and so, that could be anything from bringing in a group to perform the participatory process to supporting other resident led activities like gardens and youth councils and other activities. But our first priority right now is making sure resident associations have the opportunity to spend what was allocated to them.

CHAIRPERSON AMPRY-SAMUEL: Okay, and one last follow-up in reference to the Commercial Card, there's a process where if the resident uses the Commercial Card they have to then upload receipts or well receipts to the system and there's been some discussion about how that could be sort of difficult for seniors. Because NYCHA already tracks the Commercial Card, and was being used and what the funding is being spent on, do you already have the receipt or like the—the statement that you receive from the bank that the Commercial Card was used at

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this this particular, you know, facility or with this particular vendor, and this was the cost of it?

transaction occurred, but the receipt is not itemized, and so we still need to ensure just as any fiscal practice we need to ensure that the money was spent on what the activity was, and—and—and right. This was not—these are operating funds. They're part of our annual financial audit. So, we still need to have that kind of control in place. The system reads the receipts so that it confirms that there's a match, and where there are some challenges with uploading, scanning our staff has gone around to assist TAs.

CHAIRPERSON AMPRY-SAMUEL: Okay, thank you. Council Member Treyger.

COUNCIL MEMBER TREYGER: Thank you very much, Chair for holding this very important I would say very timely hearing. Welcome NYCHA. Just a couple of follow-up questions and forgive me if I missed some portions of earlier. This—this TPA Fund, it—in your testimony you mentioned that HUD mandates its—in terms of its use. Is that correct? Is it provided? Is this a—a fund that HUD creates a

- dedicated line of funding for or is this something
  that NYCHA chooses to optionally create for
- 4 residents?

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- SIDEYA SHERMAN: So, this is HUD allocate within our—our operating funds. So, within our operating subsidy there is defined set—aside for tenant activities.
- COUNCIL MEMBER TREYGER: Right, and because you mentioned that you have 245 active tenant associations. Is that correct?
- 12 SIDEYA SHERMAN: Yes.
  - COUNCIL MEMBER TREYGER: Does HUD budget for the full portfolio that you have or only budgets for the active portfolio that you have?
  - SIDEYA SHERMAN: So, HUD budgets for the full portfolio. Those 206-45 associations represent around 87% of our portfolio. So, right one association they represent two developments like Queensbridge for instance, Queensbridge South and North, and then the remaining are where we're—we're working to establish associations or working with associations that maybe like a full board or have a restriction to accessing funds because of their compliance.

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if—so HUD gives you funding for your full portfolio.

We are acknowledging that some certain—certain

complexes for a variety of reasons don't have an

active—an active tenant association. What happens

with the funds for those buildings?

SIDEYA SHERMAN: So, at present time we've-we've allocated funds to those developments, and so--

COUNCIL MEMBER TREYGER: [interposing] How?

SIDEYA SHERMAN: So, they are still—NYCHA is maintaining those—we have a custodial account for the funds. We allocate them by development, and so there are 37 developments where there's either no association, or where there's an association, but we're working to bring them into compliance. So, when they reach that point, we would be able to release the funds. Our funds (sic)process has been underway for about a year and a half. Prior to that there were 24 developments that didn't have an association. We now have 12 that don't have an association, and then the 20 plus or so that are in a status of what we would call inactive.

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2 COUNCIL MEMBER TREYGER: Well, I mean I

3 have one of those developments, Surfside--

SIDEYA SHERMAN: Okay.

COUNCIL MEMBER TREYGER: -- and I don't see any use of or any type of effort to build capacity. Many residents in the building will reach out to me, and they'll become de facto leaders, which I don't mind, and I actually do appreciate, Surfside in Coney Island has been waiting for example years after NYCHA received money to rebuild its Community Center which is still close. Surfside has frequent hot water and heating issues. So, and I've been now a Council Member for over five years. recall a stable association or any efforts to kind of really build capacity there, and so I am questioning where the money went? How it's being used? I'm also curious to know-in your testimony you mentioned thatand I would appreciate response on Surfside after I'm finished. Some examples of eligible tenant participation—PA-TPA activities include membership activities, information dissemination, resource fairs and this—this one was is interesting, development clean updates. [background comments] Residents should not be using these funds for operations that

- NYCHA is responsible for. That is the function of

  NYCHA, and if you had a--more maintenance workers and

  cleaners for developments, and a better ratio to

  workers to residents, they were never-I mean, can you
- 6 tell me-do you have a percentage breakdown of how
  7 they actually are spending their funds?
- 8 SIDEYA SHERMAN: Yeah. So, yes. So, 9 just a few things. So, Surfside--
- 10 COUNCIL MEMBER TREYGER: [interposing]
  11 Please.
- 12 SIDEYA SHERMAN: I'll start with
  13 Surfside.
- 14 COUNCIL MEMBER TREYGER: Thank you.
  - SIDEYA SHERMAN: I don't personally know the situation at Surfside. I know right now we have over 30 elections that are under. I will see if Surfside is on that list and what the attempts there have been. As I mentioned, there are resident associations that are inactive or not established where we have made attempts. Our—our next effort is to try to bring on third-party groups who can assist us in that process. So, we'll get you an answer on

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Surfside--

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2 SIDEYA SHERMAN: --and we will be happy
3 to work with your office--

COUNCIL MEMBER TREYGER: Thank you.

SIDEYA SHERMAN: --on ways to help encourage leadership there. In terms of eligible activities, the examples that we gave are reflective of some of the proposals that we see come in. think you're absolutely correct. Tenant associations, residents should not perform NYCHA's obligations. I think what, and that's probably clearly worded, what we've seen are proposals for stewardship campaigns, good neighbor campaigns, things that are focused on promoting cleanliness, quality of life in the building, do neighbor to neighbor interaction. Not necessarily bringing trash out of the compactor or anything of that nature. The majority of funding at present time is really set between stipends, office equipment, supplies. A lot of the funding is actually allocate to activities that are like baselined activities within the resident associations needing refreshments, et cetera. With this new process we are starting to see more and more proposals that are-include activities like the go bags and you know, educational resources

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or some of the examples that you heard this morning where people brought in third-party consultants at their development on specific issues, and so, there's a real opportunity with some of the funding that rolled over to, you know, worked with in big projects while still making sure that the baseline needs of the association are met.

COUNCIL MEMBER TREYGER: But do you have the overall spending categorized based on different areas in terms of where money is being spent?

SIDEYA SHERMAN: We do. So, I don't have that with me, but we can give to—to you and to all the Council Members what the expend—expenditures were within you district by category.

proposals, it seems that there's like additional added layers of burden on the tenant associations to acquire resources that are dedicated for them. So, you've switch over to this card. Why do I still hear complaints from residents that there's a significant turnaround time or the turnaround time is so—so, you know, it's—it's very—— For example, I'm sure the Chair knows that the summertime is usually family day time for—for NYCHA presidents. Our budget adoption

to provide, ensure that the expenditures have

justification within the TAs own words. The proposal
is really a form. It's a one-page form. There are
check boxes based on the eligibility criteria. We
were going to get as simplified possible, but we need
the tenant association to express what their activity
is relative to—to the guidelines. It's a—it's a—it's
a one-one-page form. We are actually still looking
to eliminate that for what we consider to be basic
requests. The proposals are submitted. They are
reviewed for approval or disapproval, and then they
move to processing. I think the concern that you're
speaking about really is a reflection of one of the
many reasons why we introduced the Commercial Card.
So, once the—the form is reviewed for eligibility,
and it's approved, if you have a Commercial Card, you
can go forth and spend. You also can just submit a
quarterly request for all of your activities, and
that funding is available to you and your card within
the quarter. If not, you're submitting a proposal,
and then NYCHA is moving your request through our
procurement chain, and so the-as I mentioned earlier
like the supply chain systems that we're using for an
agency of \$3 billion, we're using for a ream of

## COMMITTEE ON PUBLIC HOUSING

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paper. It's not efficient. It's not. It's an
inefficient process.

example, I—I have around nine—nine developments in my district. I give each development funds. Our budget is adopted in June. Family is beginning in July and August. A frequent complaint that I get is that the money is not available for them to withdraw—with—withdraw from come Family Day, and they have to pay invoices. They have to pay folks for rides or food or other types of attractions. Why can't NYCHA get them the funds in time for this event?

SIDEYA SHERMAN: So, I was going to say-COUNCIL MEMBER TREYGER: [interposing]
yeah.

Day, so just one more point about the Commercial Card. I know in your district, your district is one of the districts where we had very few Commercial Cardholders and that's recently changed. So, under the leadership of that district leader, our tame has gone out and provided training. So, a number of your TAs will be on the Commercial Card this summer, and that will make a big different because again, once

2	your Family Day application is in, we move forward
3	with-it's-the funding availability is on your card
4	relative to you TPA funds. City Council funds are—are
5	different. So, when we receive the funding, in order
6	to release their next year allocation, we need to
7	ensure that we have receipts from the prior year.
8	And so some of the challenges that we have are
9	outstanding receipts in certain instances, and so we
10	provided the letter to the associations before the
11	summer reminding them if they have any outstanding
12	items that we need to receive them. I think one of
13	the other challenges that we saw was electronic,
14	electronic funds transfer versus paper text. So, we
15	had a number of issues, and I remember in your
16	district in particular where there were texts lost,
17	et cetera. So, we're working to make sure that as
18	soon as we get notice of availability of the funding
19	that we already have the allocations, the expend—the-
20	-the payment receipt up for your bill. (sic)
21	COUNCIL MEMBER TREYGER: I appreciate
22	that explanation, but are these associations
23	501(c)(3)s?

SIDEYA SHERMAN: So there—some are, some

but--

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2 COUNCIL MEMBER TREYGER: [interposing] 3 Because you're treating them like they are in terms 4 of the way this whole process is set up, and I hear 5 that some of them are trying to look or exploring the 6 possibility of becoming a 501(c)(3), but it really 7 appears that you're treating like a CBOs that we fund in our districts with, you know, all these types of 8 receipts, reimbursements and paperwork, and one of 9 the issues we hear from CBOs providers is the amount 10 of compliance and paperwork that they have to deal 11 12 with when the folks just want to, you know, make sure 13 the residents' needs are being met, and build 14 capacity in their-in their building, and create 15 social activities or-or-or in some cases I'm reading 16 here clean-up days, which should be paid for through their funds, but what-what are we doing to help build 17 18 capacity and to reduce paperwork, and comp, you know, complications so these funds flow more smoothly. 19 course, I'm saying that compliance is necessary, but 20 we're treating them like 501(c)(3)'s when, in fact, 21 2.2 they are not, and do you have data on how many of 23 them are 501(c)(3)s out of the 247?

SIDEYA SHERMAN: So, I don't have that on hand, I--we--we--

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2 COUNCIL MEMBER TREYGER: Right.

information, but the—the process is not what we would expect. So receive allocations for CBOs from Council Members. That is much more protracted. We enter into agreements with them, but that's what we're doing with TAs. We get the allocation. We—we provide them with a letter what has—they already received a letter from the Council member what has been allocated. If they've already returned receipts from last year, they're good to go. There's a one—page form. They fill it out. They send it to us and the check is released.

COUNCIL MEMBER TREYGER: Uh-hm.

SIDEYA SHERMAN: If they have not turned in receipts, and I think that's a very basic request, then we are not able to release funding until such time as those receipts have been provided to us, and so we provide reminders throughout the year. We are actually hosting orientations for Family Day season. In May, we will be out at every single district to go through what that process is.

COUNCIL MEMBER TREYGER: Is there a base amount that you provide in terms of TP-the TPA, and

is this an option 2 or this is something that NYCHA

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just, you know, tell me is it a mandate or is it—is

it discretionary, arbitrary from NYCHA's leadership?

SIDEYA SHERMAN: So, it's arbitrary. It is required for us to allocate the-the funding per unit, and we do, and our requirements don't change, right. So, whether we take the 40% of not, we still have the regulatory requirements to meet.

COUNCIL MEMBER TREYGER: Right. going to just conclude in addition to certainly I-I echo the concerns of my colleagues that I think that this process is still unnecessarily burdensome and complex for residents. I'm also concerned, Chair, and-and-and so, folks hear that I-I am concerned that tenant associations are—are being forced to spend money on items that really are the responsibility of NYCHA, their day-to-day operations and functions. When I hear from some tenant associations in my district for example if I could allocate funds for a functioning computer, I would imagine that when you help set up a TA, you know, association, that they have in office, and that they have a computer, and that they have basic supplies. It's almost like forgive me for making common sense should be common just like, you know, a classroom teacher should have

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paper and pens and pencils in the class. So, we need to define what a TA office is, what should it-what it should include, and they should not be charged for coming up with a base amount of supplies and base things just to open and stay functioning. these resources are—are to supplement what a—a thriving association should already have and so and I-I would just urge NYCHA as we're fighting very hard to get more resources to NYCHA because make no mistake, folks, NYCHA is in great need of additional resources from Washington, the state and the city as But we need to make sure that those-those well. resources reach the developments, and if they're not paying for things that should be covered on a day-today basis by NYCHA operations, and so I thank the Chair very much for this very I think important and timely-timely hearing because quite frankly there's a lot of work to do. Thank you so much.

CHAIRPERSON AMPRY-SAMUEL: And we're winding up now. I just had just a couple more questions and my colleague Council Member Gibson has some follow-up as well. NYCHA's latest development plan, NYCHA 2.0 relies heavily on a RAD program.

What's steps or guideline has NYCHA put in place to

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2	facilitate the usage of TPA funds in the RAD
3	developments, and how will NYCHA guarantee that in
4	mixed income developments, TPA founds are directed to
5	only low-income residents. So, can you just explain
6	the TPA process if there is one for RAD or PACT (sic)

which was done in the past and what the plan is.

requiring all of our development partners to have TPA within their—their program regardless of the—their preservation tools. So, RAD, PACT. Well, the PACT program in its totality will include that. That's in the Operating Agreement between NYCHA and the new landlord.

CHAIRPERSON AMPRY-SAMUEL: And whatever back funds are in those accounts now will move over with these?

SIDEYA SHERMAN: So, our Budget

Department has already started that process. When we close, they release to the—the new owner to work with the resident association. New allocations come out of the managing agent's budget.

CHAIRPERSON AMPRY-SAMUEL: Okay. Council Member Gibson.

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COUNCIL MEMBER GIBSON: Just a quick question. It's been referenced that there is a June 1<sup>st</sup> deadline for the remaining RAs that have not been incompliance with the TPA Agreement. You referenced the NYCHA is looking to bring on a Social Service provider. So, my question is timing. Is that June 1st deadline real, and when are you going to bring on the Social Service provider? 

SIDEYA SHERMAN: So—so we—the—the timing for the June 1<sup>st</sup> is—is—is correct. We're working one—on—one with those specific TAs who are not using the Commercial Card. We are looking to bring providers on in the fall, but specifically in developments where there is not an association. So, those are two different timelines.

COUNCIL MEMBER GIBSON: Okay, and are we expecting to pay the Social Service provider?

SIDEYA SHERMAN: So, in the-for the small developments, yes. We would be looking to bring on providers that we would fund to do that work. It would probably subject to a competitive process. So, I—I can't speak in great detail, but the goal would be to work with the developments where there have

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been no established association after we complete
this current election cycle.

COUNCIL MEMBER GIBSON: Okay. So, is it accurate to say that NYCHA is going to use its operating dollars to pay for this, and it will not have any impact on the TPA funds for the social service because it's—it's something separate. You're talking about building up tenants' associations where there are none. Correct?

SIDEYA SHERMAN: So—so the—the funds are still allocated for that purpose. So, we would be working to—whether it's NYCHA's operating funds or the—the TPA funds for the developments specifically for that purpose. The funding source is still in the amount. It's still being defined, but it wouldn't impact any current tenant association.

COUNCIL MEMBER GIBSON: Okay, and as you process and review some of the proposals that we've talked about, in terms of—I'm going back to time limits and expediting some of the approvals of these proposals. There have been several instances in my district where Council Member Treyger talked about upcoming Family Days. So, how closely does NYCHA pay attention when a proposal is submitted and there's a

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actual event associated with that? Does that have any impact on expediting the approval because I've had multiple instances where money was put on the Commercial Card the night before a scheduled Family Day meaning the night before after bank hours, after office hours money was put on Commercial Cards after 5:00, essentially not even allowing the tenants association to be able to purchase items for their Family Day. So, I guess overall, while I cited just one specific instance, but do you pay attention to deadlines and events and things like that as you're reviewing these proposals?

exactly why we have a family oriented day—
orientations in May a resident association right in
that meeting can drop off their Family Day
application. The Family Day in and of itself is its
own event. There's an application. It's the same as
it's been for many years. They can submit it that
day, and we will begin processing. I think the issue
is we're happy to share with each Council Member. In
certain districts we've had challenges collecting
receipts on time or getting the Family Day
application on time, and so if there's ways that we

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2 can work with the Council Member to assist in our

3 follow-up with the resident association, we're happy

4 to collaborate and do that. We can also make sure

5 | that you're included when we send out reminder

6 notices to resident associations regarding their City

7 Council allocations in particular.

COUNCIL MEMBER GIBSON: Okav, I'd appreciate that. I know you cited that each of the RAs works with a resident coordinator. I'm sure most of my colleagues don't know who the coordinators are because there really isn't any engagement. It would be great if we could get that information beforehand and if there's an ongoing dialogue. It doesn't have to be a dialogue when there's only an issue. should be an ongoing dialogue. We talk to our tenants associations all the time, and we at the Council often get information on the ground before we get it from our own, you know, resident coordinators or property managers. That has been the case as long as I've been her at the City Council, and while I know today's hearing is very specific to TPA, but generally speaking the communication at NYCHA has got to improve. It is insulting to us as Council Members and it's insulting to our resident association

2 leaders. We are the ones that are on the ground every day in these developments more so than staff 3 4 that really understand what's happening. And so, as 5 we are looking to make improvements, as you're 6 looking to identify the gaps in the system, and 7 improve efficiency, I really-really-really urge you to communicate to the residents associations, 8 understand what they're going through and be willing 9 10 to help them. I mean everyone has talked about the willingness to help, but it's just talk. It has to 11 12 be action, and I understand things have been done, but I'm saying it's not enough, and so on behalf of 13 14 my districts in the Bronx, I expect more from NYCHA. 15 Because the residents I represent expect more of me, 16 and I give them as much as I can, and I'm asking 17 NYCHA to do more. This process has not been off the 18 ground in a good way. It has not been smooth, and even now two years later I recognize that we have 19 20 more to do, but it's helpful and it makes your job much easier if you're talking to the resident 21 2.2 associations and engaging with them through the 23 entire process. Not when a decision is made and you tell them about it, but as we're looking to make 24 25 these changes in the program. So, just a couple of

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2 suggestions because these are the things I'm hearing

3 from my tenants associations, and it just would be

4 helpful as we move forward if we are to have a real

5 productive working relationship. Thank you.

6 CHAIRPERSON AMPRY-SAMUEL: Thank you,

7 Council Member. So, I-I don't have any more

8 questions. There were a few questions that came that

9 we will submit to you in writing along with the

10 | follow-up letter, but I just want to say that for so

11 | long no one has really looked out for the residents

12 | to the level that they deserve, and over the past few

13 | years it's been a consistent amount of attention and

14 focus on the residents and their living conditions.

15 We are thankful that this money that's allocated from

16 | HUD exists, right. Elected officials do what they can

17 when they can through discretionary funds, but this

18 | is funding that is actually built into the law. It's

19 | built into the actual CFR, and so at this point if we

20 don't get anything right, we should be able to get

21 | this process right because this funding is literally

22 | about livelihood, right. A resident said earlier,

23 | We're not talking about mold. We're not talking

24 about lead right now. We're just talking about

funding that is in the law that should be allocated

## COMMITTEE ON PUBLIC HOUSING

directly to residents to address civic engagement,
their livelihood, and now to be, you know, one with
their neighbors, and so again, if we don't get this
right, what the heck else is going to be correct?
And so, I really, you know, just state on the record
and, you know, I'm thankful to everybody who-who's
here, and the tenants that showed up and testified
for an hour and a half this morning, but let's just
get this right, and utilize us as the true partner
along with the residents. So, that's all I have to
say, and we will hear from our last resident who
showed up right after the resident panels. So, Mr.
Tyrone or[background comments/pause]

TYRONE: Am I pressing this?

CHAIRPERSON AMPRY-SAMUEL: Okay, yeah.

TYRONE: There we go. Alright, I think that's better. Good afternoon. I have a couple of questions about TPA. One, the turnaround time between requesting and the—sometimes two weeks is not enough. It's way too much. You know, when you need equipment for computerized and whatever, this is now the time that we're actually going and getting children into the Summer Youth Program. Most of that is digitized. So, we need wire leads to upgrade our

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systems or we connect. We need to have that so we know rather than later, and there's a lag time between that. Also, we pay 20% into district, but does the district get a card? Are they able to use the funds, or is this just 20% that's coming out of our TPA for no reason? There's several of other things. How is \$1.5 million 40% of \$3 million and that should be 50. I'm not seeing any of that. So, if anybody could actually answer those questions, I would be—I would love to hear that. That was a quick statement.

CHAIRPERSON AMPRY-SAMUEL: Thank you.

TYRONE: Thank you.

Thank you so much. So, I just want to-as we close today's hearing, I just want to thank committee staff Madeepa Denny, Counsel; Jose Conde, the Senior Legislative Policy Analyst, Ricky Challah (sp?), the Legislative Policy Analyst, and Sarah Gastelum, the Principal Financial Analyst as well as my staff within the 41<sup>st</sup> Council District. So, thank you so much for your time, and again, let's just get this right and I look forward to our-we've got the--

2 FEMALE SPEAKER: As far as agents up to 3 speed.

CHAIRPERSON AMPRY-SAMUEL: [interposing]
Oh, we

FEMALE SPEAKER: Well, this needs to be said. The mission statements on the bylaws of the tenants associations states—[off mic] it states—it states that each mayor is planning to go back. (sic) That's why this engagement doesn't intervene. We're staying in clusters plus all tenants associations are independent. We are democratic. So, basically there are situations where they do not intervene, and that's a problem. If the tenant associations that deals with the tenant, we want to ball the in our court.

CHAIRPERSON AMPRY-SAMUEL: Okay.

FEMALE SPEAKER: [off mic] The ball is in our court, managing our principal ways our Council Members, the management ain't paying. [off mic]

CHAIRPERSON AMPRY-SAMUEL: [interposing]

Okay, thank you. Let me—let me—let end this hearing.

Thank you so much. This is the end of the NYCHA

Management and Tenant Participation Activity Funs

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1	COMMITTEE ON PUBLIC HOUSING	166
2	oversight hearing on April 15 <sup>th</sup> with the Public	
3	Housing Committee. Thank your. [gavel]	
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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date May 15, 2019