CITY COUNCIL CITY OF NEW YORK ----- X TRANSCRIPT OF THE MINUTES Of the COMMITTEE ON FIRE AND EMERGENCY MANAGEMENT ----- X April 15, 2019 Start: 1:12 p.m. Recess: 1:35 p.m. HELD AT: 250 Broadway - Committee Room 16th Fl. BEFORE: JOSEPH C. BORELLI Chairperson COUNCIL MEMBERS: Justin L. Brannan Fernando Cabrera

Chaim M. Deutsch Alan N. Maisel

A P P E A R A N C E S (CONTINUED)

Steven Rush, Assistant Commissioner for Budget & Finance, New York City Fire Department, NYCFD

Rich Fremm (sic), Director of Revenue Management, New York City Fire Department

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CHAIRPERSON BORELLI: Good afternoon. I'm Council Member Joe Borelli, and I'm Chair of the Committee on Fire and Emergency Management. I want to thank the public for attending today's hearing while I'd like to also acknowledge the Committee members who are present, just Council Member Chaim Deutsch who has more of that. (sic) Regarding the subject of today's hearing, the Committee will conduct an oversight portion related to the FDNY's ambulance costs in addition to the oversight portion of the hearing, we'll introduce-we'll-we'll hear Introduction 1475, which seeks to amend the Administrative Code of the City of New York in relation to requiring the department of-report on ambulance transportation costs. During today's oversight portion of the hearing, the committee will examine the cost breakdown of EMS ambulance service for our city. Specifically, the committee wants to explore the FDNY's Charitable Care policy whereby individuals qualifying under the Federal Poverty Line can apply for relief from financial obligations arising from ambulance transportation an FDNY EMS

COMMITTEE ON FIRE AND EMERGENCY MANAGEMENT vehicle. We will take a look at how the department addresses the number of requests received, the reasons for denial and the rate upon which such applications are granted. Additionally, we look for further examine-we look to further examine the financial burden the Emergency Medical Services place on New Yorkers above the Federal Poverty Line, but for whom medical expense can strain financial stability. In addition to the oversight hearing, we will hear Introduction 1457. Which I discussed earlier in my remarks, we anticipate the department will provide testimony in this legislation allowing us to gain a better understanding of their position on the proposed reporting requirements. I would now like to ask those members of the Administration who plan on testifying please state your name for the record, and raise your right hand as the Committee Counsel-I don't know where he is-administers the oath. [background comments] Oh, oh, I'm sorry. [laughter]

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LEGAL COUNSEL: Do you affirm to tell the truth, the whole truth and nothing but the truth in your testimony before this committee, and to respond to honestly to the Council Members' questions?

receiving a bill and the average of the bill.

number of allocations that the department received

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COMMITTEE ON FIRE AND EMERGENCY MANAGEMENT for patients seeking relief under the department's Charitable Care Policy, and the number of such Charitable Care policy applications that were granted. For the majority of our transports, where we were able to bill close to 90%, the department seeks reimbursement of transport costs-costs from a third-party entity such as public and private insurers. This can sometimes be a lengthy process as some patients do not or are not able to provide sufficient insurance information at the time of transport. In these cases the department follows up with patients and/or the destination hospital to obtain the correct information and seek reimbursement from the insurance provider. For some patients who are unable to identify any type of insurance and, therefore, the patient is a primary responsible party. Among patients for whom insurance is not available, a small number apply for the department's Charitable Care Policy, or others refuse to negotiate-to settle their bill for a reduced amount in accordance with terms that we have addressed with the New York City Comptroller's Office. The Fire Department does not object to the reporting required by Intro 1475. One comment we do have is on the-the

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COMMITTEE ON FIRE AND EMERGENCY MANAGEMENT time frame for reporting as to give it quarterly. think annually would be a better way of providing information. As I stated early in the process, thethe—as I stated earlier, the process of collecting can take some time, and as a result bills for transport are generally not resolved within a quarter. Reporting over a year long period rather than a single quarter would likely prevent-present a more accurate picture of cost collection activity. It would also provide an expanded universe of data reducing the chances that an anomalous spike in activity skews the data and lead to mistaken conclusions. We're open to discussion about this and we'd be happy to answer any questions to have at this time. I'd just like to also note that over the years we have worked with your office on budget pre-hearing testimony, and we've always provided revenue data whenever it was necessary. That offer is always available to the Council.

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CHAIRPERSON BORELLI: Thank you. We've been joined by Council Member Brannan and Cabrera who had to leave. Can you give us an idea of how many requests for financial relief through Charitable Care Policy the department receives in a calendar year?

1	COMMITTEE ON FIRE AND EMERGENCY MANAGEMENT 8
2	ASSISTANT COMMISSIONER RUSH: Very few.
3	Probably less than two dozen.
4	CHAIRPERSON BORELLI: So, in your
5	estimation it doesn't affect at any rate the overall
6	department's budget or-or revenues in any way?
7	ASSISTANT COMMISSIONER RUSH: Well,
8	obviously there is a portion of the population that
9	does apparently from all our efforts does not have
10	insurance or who does not have the means to pay in
11	both cases, and—and—and so we do not get responses
12	from those patients despite-despite our best effort,
13	and so we're not able to collect on those patients.
14	CHAIRPERSON BORELLI: How-how many
15	Charitable Care requests were denied out of the-the
16	two dozen or so?
17	ASSISTANT COMMISSIONER RUSH: I think
18	there were two that were denied.
19	CHAIRPERSON BORELLI: Okay, so, it's-it's
20	infrequently that they happen and infrequently that
21	they get denied?
22	ASSISTANT COMMISSIONER RUSH: That's-
23	that's correct.

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2 CHAIRPERSON BORELLI: And just by

3 comparison, what are the total number of ambulance

4 transports during that same calendar year?

5 ASSISTANT COMMISSIONER RUSH: So, in a 6 year we do approximately 700,000 transports.

CHAIRPERSON BORELLI: Does the department use a charge scale for specific types of ambulance personnel and ambulances? In other words, was it all on cost?

a one cost negotiated that we put out through rule making. The last time we raised our rates was approximately 2015, and there's a rate for VOS, and there's a rate for ALS, and there is a-Medicare also allows an ALS Level 2 rate that we also apply in rare circumstances.

CHAIRPERSON BORELLI: And is that the determined by the unit that responds or by the level of care required?

ASSISTANT COMMISSIONER RUSH: It's the unit that—well so, it's a—it's a—it's twofold. It's obviously if an ALS call goes and it's ALS type incident, we're going to bill at the ALS level of service.

CHAIRPERSON BORELLI: Okay, are there any instances where an ALS unit responds and they don't need advance support or just--

ASSISTANT COMMISSIONER RUSH: That may happen, yes, then we're allowed to bill at the BLS level of service.

CHAIRPERSON BORELLI: Okay. What is the total amount or total number of cases that are in arrear for ambulance services?

are approximately, of the patients we're gain—obtain demographic data either through our crews getting information or through the hospitals providing us information because we do want to follow up with the hospitals, we're able to, you know, there are about 10% of that population that we're not really able to collect. So, of the total of that—of the total 700,000 transports, it's roughly 10%.

CHAIRPERSON BORELLI: How-how do you—how do you collect? Do you use a third-party collection agency?

ASSISTANT COMMISSIONER RUSH: Yes, we do.

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We don't always have that luxury. You know, our main

2 | goal for EMS is to get them safely to the hospital

3 and so what whatever information they get is is-is

4 good and it's helpful, but not in all cases do we get

5 information. There be—there can be homeless people

6 being treated-transported, you know, prisoners being

7 transported. There's a whole variety of patients

8 | that would not qualify.

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CHAIRPERSON BORELLI: Okay, before I turn it over to questions, I want to acknowledge Council Member Maisel who's here wearing a lovely red tie. Good morning.

COUNCIL MEMBER MAISEL: [off mic] It's a good day. It's National Red Tie Day.

just want to state for the record that I know we don't have operational people here, but at the next hearing it will-perhaps at the next hearing with the budget hearing, but at some hearing in the foreseeable future we'd like to talk more about the ambulance service and the response at Hudson Yards, which was in cranes a couple of weeks ago. You know, we have some questions. We got some different data from the hospital than that, which was provided by the department and we would hope to make that a-a

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    specific point of an upcoming hearing. So,
    gentlemen, do you have any questions?
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                COUNCIL MEMBER DEUTSCH: [off mic] I
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    have.
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                CHAIRPERSON BORELLI: Thank you, Council
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    Member Deutsch.
                COUNCIL MEMBER DEUTSCH: You twist my
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    arm. Yeah. Thank you, Chair and—and first of all,
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    I'm excited to be appointed to this committee. Today
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    is my first committee hearing. [background comments]
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    Yes, that's sometimes how it is. Okay. [laughter]
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                CHAIRPERSON BORELLI: Weighing in at 220--
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                COUNCIL MEMBER DEUTSCH: And it's also my
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    birthday. Yeah.
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                ASSISTANT COMMISSIONER RUSH: Congrats to
17
    you.
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                COUNCIL MEMBER DEUTSCH: Thank you.
                CHAIRPERSON BORELLI: Happy Birthday.
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                COUNCIL MEMBER DEUTSCH: Don't forget to
    file your taxes. [laughter] So, my question is thank
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    you for being here today. So, if someone is—is not
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    on-is not low-income, and they're above that
    threshold the income threshold of receiving Medicaid
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    or any type of insurance, they don't have any
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1 | COMMITTEE ON FIRE AND EMERGENCY MANAGEMENT

2 insurance, how many—what happens? What is the

3 procedure if you don't collect the cost of the

4 transports?

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ASSISTANT COMMISSIONER RUSH: So, we provide different mechanisms for patients who do not appear to have the means to pay including obviously charitable care, which is rarely used and there are settlements that are offered where we can reduce the bill to the patient. We also allow a period of time to pay the—pay off the—the debt in installments.

Again, for the patients in this group largely we do not have much success because, you know, despite several bills going out, including a bill from our law firms outside collection firm, they have legal collection firm, we do not have lot success in that—in that area.

COUNCIL MEMBER DEUTSCH: Do you have a number of how many people are in collection?

ASSISTANT COMMISSIONER RUSH: Well, everyone is in collection—when you define—you mean like are in arrears beyond three year—beyond the—the bill.

know, we've been doing this for quite a long time,

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and we've done lots of different things. When we first took over AMS from HHC in '96, we were-we were concerned with the low level of payment. The number of people do not have insurance who-or the means to pay, is obviously a large number, and so, we were trying to be selective when going to the courts because you could not-you would overwhelm the civil courts if you had to have hearings on \$400 to \$800 bills, that's \$800 now. So, we tried to do that in a limited fashion. Actually, our cost for subpoenas, and indirect costs to do that operation cost us more money than we were actually able to collect. We then tried to outsource the debt. We sold the debt to a third-party collector. That worked for a couple of years, and then they said they were no longer interested in this type of collection effort. we've done different things to try to collect, you know, and we're always looking for new opportunities, but our best issue is really trying to settle the claim for a reduced amount, and that has some limited success, but, you know, overall we have to write off a lot of claims.

COUNCIL MEMBER DEUTSCH: So, do you have the cost of what it costs to save New York to pay for

million that the city's paying to a law firm--

1	COMMITTEE ON FIRE AND EMERGENCY MANAGEMENT 18
2	ASSISTANT COMMISSIONER RUSH:
3	[interposing] No, we're not paying—no the law firm is
4	not-this \$18 million that we're writing off
5	COUNCIL MEMBER DEUTSCH: You're writing
6	off.
7	ASSISTANT COMMISSIONER RUSH:as bad
8	debt.
9	COUNCIL MEMBER DEUTSCH: And after three
10	years, it's forgiven, correct?
11	ASSISTANT COMMISSIONER RUSH: The-the
12	debt is usually written off after two years.
13	COUNCIL MEMBER DEUTSCH: After two years.
14	Now, how does one get a hold of the department's
15	Charitable Care policy. You said it's supposed to be
16	online?
17	ASSISTANT COMMISSIONER RUSH:
18	[interposing] The policy is on-online.
19	COUNCIL MEMBER DEUTSCH: So, you're
20	saying—so why is it rarely used?
21	ASSISTANT COMMISSIONER RUSH: And just
22	two things. The-the policy is online and when we
23	send a bill to the patient, it's—it notes if you're—
24	if you think you're eligible for Charity Care Inlease

think the-I think you are thinking of the hospitals

COMMITTEE ON FIRE AND EMERGENCY MANAGEMENT 21
that's you sir. Get him next time. [background
comments] Thank you, again. [background
comments/pause] Oren, you may begin whenever you are

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ready.

OREN BOZZELLI: Good afternoon. you for allowing me to speak today. Last year the FDNY's Year Budget was \$321 million. This was offset by \$189 million in collections from insurance companies, Medicare and Medicaid. However, additional stress was placed on the budget by paying private companies and voluntary hospitals \$12 million a year to contract the ambulances into the 911 system. These entities account for 30% of the current daily tour account, or 160 shifts per day at a rate of \$75,000 per unit. These units often operate a level well below what is expected of FDNY EMS units. These units like all ambulance services are permitted to bill for services provided. They are also able to fill empty hospital beds generating additional revenues to these hospitals at their respective institutions. Thus, we pay for inferior service while sacrificing potential revenue. conducted under the shadow of O7 Massive Departure of Units as witnessed by Trans Care. Surprisingly,

could be used to add additional tours to the FDNY

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COMMITTEE ON FIRE AND EMERGENCY MANAGEMENT

2 ambulance metrics without increasing the budget

3 | allocations.

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CHAIRPERSON BORELLI: Thank you. I just have a question. You—you—you included some data in your remarks on paper? Can you just tell us where this is a record.

OREN BOZZELLI: Those are the voluntary units location where there-the area of coverage as it continues. Some of them are in prime neighborhoods where people have insurance.

CHAIRPERSON BORELLI: Do you think the department would turn a profit or at least spend less money should the FDNY take over ambulance services in the say—or wherever the 160 shifts per day are?

 $\label{eq:order_order_order} \text{OREN BOZZELLI:} \quad \text{I believe the department}$ will show a positive inflow.

CHAIRPERSON BORELLI: Do—do you think the department—why do you think the department is choosing not to operate these potentially—these potential shifts that might generate more revenue that those that they already do?

OREN BOZZELLI: Well, they—they get into contract with those entities for—for whatever reason that's not being given to us. We have tried in the

1 COMMITTEE ON FIRE AND EMERGENCY MANAGEMENT 24 2 past to get copies through a FOIL request as to why these contracts were given, and what were the details 3 of those contracts. 4 5 CHAIRPERSON BORELLI: Can you just explain how and why the FDNY still has to pay costs 6 7 for voluntary ambulance services through dispatch? OREN BOZZELLI: That's a good question. 8 We've been asking them again for years about 9 generating revenue through a dispatch. Ten percent 10 of our service-of our service is allocated to 11 12 dispatch. We have approximately 400 dispatchers and call takers. That's 10% of our service. 13 14 CHAIRPERSON BORELLI: And—and to your 15 knowledge the voluntary ambulances do not pay for 16 that service? OREN BOZZELLI: That's correct. 17 18 CHAIRPERSON BORELLI: Okay. Any questions? Okay, thank you for both again. 19 20 OREN BOZZELLI: Thank you. CHAIRPERSON BORELLI: Are there any 21 22 questions from anyone else before we adjourn for the 23 day? No. Thank you all. [gavel]

${\tt C} \ {\tt E} \ {\tt R} \ {\tt T} \ {\tt I} \ {\tt F} \ {\tt I} \ {\tt C} \ {\tt A} \ {\tt T} \ {\tt E}$

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date May 12, 2019