CITY COUNCIL CITY OF NEW YORK ---- Х TRANSCRIPT OF THE MINUTES Of the COMMITTEE ON FINANCE ----- Х March 26, 2019 Start: 1:20 p.m. Recess: 3:30 p.m. HELD AT: City Chambers-- City Hall BEFORE: Daniel Dromm Chairperson COUNCIL MEMBERS: Keith Powers Helen Rosenthal Andrew Cohen Vanessa L. Gibson Francisco Moya Barry Grodenchik Rory I. Lancman Jimmy Van Bramer Adrienne E. Adams Laurie A. Cumbo Robert E. Cornegy, Jr. Steven Matteo Bob Holden Mark Treyger

A P P E A R A N C E S (CONTINUED)

Chirlane McCray, First Lady of New York

Jumaane Williams, Public Advocate City of New York

Susan Herman, Senior Advisor to the Mayor and Director Thrive NYC

David Greenberg, Associate Director of Health and Social Services Office of Management and Budget (OMB)

Scott Bloom, Director of School Mental Health Services

2 [gavel] 3 CHAIRPERSON DROMM: Okay. Good 4 afternoon and welcome to today's hearing of the 5 Finance Committee. I am Council member Daniel Dromm 6 and I'm Chair of the Committee. Today's hearing will 7 examine the fiscal 2020 preliminary budget of Thrive 8 I'm joined by my colleagues, Steve Matteo, NYC. 9 Vanessa Gibson, Adrienne Adams, Rory Lancman, Diana 10 Ayala, Keith Powers, Helen Rosenthal, Jimmy Van 11 Bramer, and Bob Holden. And others may join us 12 shortly. We are pleased to be joined today by the 13 First Lady of the City of New York, Chirlane McCray, 14 and Senior Advisor to the Mayor, Susan Herman, who is 15 heading up the newly created Office of Thrive. We 16 are also joined by David Greenburg from OMB. In 17 January 2015, First Lady McCray developed a 18 partnership between the Mayor's Fund to Advance New 19 York City, the Department of Health and Mental 20 Hygiene, and the Fund for Public Health to create a 21 road map for a more inclusive mental health system in 22 New York City. That road map was unveiled in 23 November 2015 as Thrive NYC. Funding and programs 24 for Thrive NYC were first reflected in the City's 25 budget in the fiscal 2017 preliminary budget released

2 in January 2016. According to the Office of Management and Budget, Thrive NYC is currently 3 comprised of 55 initiatives spread across 15 city 4 agencies with the majority of the funding being in 5 the Department of Health and Mental Hygiene. 6 The 7 fiscal 2020 preliminary budget for Thrive is 251.8 million dollars. Because guys and spread out over so 8 many agencies, tracking thrive within the city's 9 budget has presented itself to be quite challenging. 10 This is largely due to two factors. First, when 11 12 Thrive NYC was rolled out, from a budgetary standpoint, there was no clear delineation between 13 14 funding and existing funding. While it seems like 15 the majority of the funding associated with Thrive 16 was already included in the budget, the Council has 17 not been able to independently track this in the 18 city's financial management system. To that end, the Council appreciated the steps that the administration 19 20 is taking to address this going forward. However, the Council still hopes that the administration will 21 2.2 produce a list of budget codes that make up the 23 spending on Thrive so it came to a historical fiscal analysis of spending. Second, there is no uniform 24 naming convention within the budget for thrive. A 25

2 few programs actually have the word thrive in it, but some are just marked roadmap and yet others are only 3 4 described by their program name. Therefore, it has been difficult for the Council or the public to 5 complete a crosswalk of all Thrive funding within the 6 7 budget. Looking back at Thrive NYC's funding for the first three years it existed, 490 million dollars was 8 budgeted, but only 70 percent of that, or 344 9 million, was spent. In fiscal 2019, an additional 10 250.9 million was budgeted. The committee hopes to 11 12 learn today about the amount of year to date spending for fiscal 2019, the breakdown between personal 13 services and other personal services, as well as the 14 15 headcount numbers for the initiative supported by the 16 budget. The councils certainly commends the First Lady for attempting to tackle such a widespread, but 17 18 too often taboo topic. That Thrive NYC is a large component of the city's budget. Therefore, the goal 19 20 of today's hearing is to subject to the same budget oversight that all agencies and major programs 21 2.2 receive and to learn more about the budget 23 fundamentals and building blocks that make up Thrive. On a logistical matter, I want to remind any member 24 of the public who wishes to testify to please fill 25

2 out a witness slip with the Sergeant-at-arms. The public portion of the hearing is scheduled to begin 3 at approximately 4 PM after the Committee on Mental 4 Health, Disabilities, and Addiction hears testimony 5 from the Department of Health and Mental Hygiene. 6 7 Also, councilmembers will be limited to two minutes of questions named in this portion of the hearing. 8 If there is any member of the public who wishes to 9 10 testify, but is unable to do so in person today, they may email their testimony to the Finance Division at 11 12 financetestimony@council.nyc.gov by close of business 13 on March 29th and the staff will make it a part of 14 the official record. I'd like to thank the staff of 15 the Council's Finance Division for their work and 16 support in preparing for this hearing. Thank you to unit head, Crilian Francisco (sp?), Financial 17 18 analyst, Lauren Hunt, and Senior counsel Rebecca [Background comments] Okay. And Council 19 Chasen. 20 member Ayala does want to make a statement before we go to the testimony. Council member Ayala? 21 2.2 COUNCIL MEMBER AYALA: Thank you, Chair 23 I would like to extend a warm welcome to the Dromm. 24 First Lady of the city of the New York, our Chirlane McCray, and most senior advisor to the mayor, Susan 25

| 1  | COMMITTEE ON FINANCE 8                                |
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| 2  | Herman, who now has the office of Thrive NYC. The     |
| 3  | critical work of ensuring access to quality           |
| 4  | behavioral health care to the people of New York City |
| 5  | is no small task and we applaud the First Lady and    |
| 6  | the Thrive team for the important work that it has    |
| 7  | done and will continue to do. To that and, we look    |
| 8  | forward to learning more about the fiscal components  |
| 9  | of the Thrive initiative so that we may better        |
| 10 | understand and support Thrive's mission. Thank you.   |
| 11 | CHAIRPERSON DROMM: Thank you very                     |
| 12 | much. And the Public Advocate would also like to      |
| 13 | make a statement.                                     |
| 14 | PUBLIC ADVOCATE WILLIAMS: Thank you,                  |
| 15 | Chair Dromm and Chair Ayala. Thank you First Lady     |
| 16 | and Susan Herman. As many know and I recently made    |
| 17 | much more public, open dialogue is very important and |
| 18 | personal to me, but we need to figure out what the    |
| 19 | tangible metrics are so that we can recognize the     |
| 20 | impact. Thrive NYC is an 850 million dollar           |
| 21 | initiative that was founded with the mission of       |
| 22 | supporting mental well-being of New Yorkers. That's   |
| 23 | an admiral, but a very broad mission and I want to    |
| 24 | thank the First Lady for even trying to tackle this   |
| 25 | when many people didn't. From what I could see on     |

2 public statements that were put forth, the goals were to announce as a change the culture, act early, 3 4 closed treatment gaps, partner with communities, use 5 data better, strengthen the government's ability to Recently, the Comptroller released a letter 6 lead. 7 saying that the city was not tracking outcomes for 8 nearly 75 percent of the programs that are part of Thrive NYC and the programs own staff notes it's too 9 10 early to say is the pricey plan works. Tangible results are clear and terms of EDP policing 11 12 instances. There's been a sharp and 911 calls for EDP solutions. As we know, police are not always the 13 14 best to call. Or, at least, they should be the only 15 ones to respond. If we could intervene prior to or 16 even at that time with medical attention. We need to 17 know that one of the initiatives was crisis 18 intervention training. There's another report that stated, I think, about a third, if that much, police 19 20 officers had been trained in crisis intervention training. I'm hoping from this hearing we can find 21 2.2 out if there's coordination between those and measure 23 them against the stated goals, but then to see what goals we can set moving forward, if they should or 24 25 need to change. Two quick things. I know that

2 there's been a lot of conversation about mental illness itself and I always want to make sure that I 3 4 hope we are having a discussion on two separate illness. Mental illness and the acute need to deal 5 with mental illness itself and then mental health for 6 7 the rest of us. And I think they are two separate combinations that are connected, but often, too many 8 times, mixed together. And I would like to have a 9 better understanding of which or either at Thrive 10 NYC, what's focused on and what the metrics were for 11 12 both of those because I see them as slightly separate. And lastly, after initial resistance by 13 14 the Mayor, and with the insistence of this Council, 15 there was an EDP taskforce that was set up to see how 16 EDP calls are treated and people who are emotionally 17 disturbed from beginning to end. And there was 18 supposed to be a report put out by January of this We haven't seen the report yet and I'm hoping 19 year. 20 that I'll also hear testimony if the Thrive NYC is working with that taskforce, as well. Thank you, 21 2.2 everyone. I appreciate that. 23 CHAIRPERSON DROMM: Thank you, Mr. Public Advocate Jumaane Williams. We will now hear 24 from the First Lady, Chirlane McCray, Senior Advisor, 25

1 COMMITTEE ON FINANCE 11 2 Susan Herman, and David Greenberg from OMB after they are sworn in by counsel. 3 4 LEGAL COUNSEL: Do you affirm that your testimony will be truthful to the best of your 5 knowledge, information, and belief? 6 7 CHAIRPERSON DROMM: Okay. Please 8 begin. FIRST LADY MCCRAY: Good afternoon, 9 Chair Dromm, Public Advocate Williams, and members of 10 the Finance Committee. Thank you for the opportunity 11 12 to testify today on Thrive NYC's important work to improve the mental health and well-being of our 13 14 city's people, families, and communities. I am 15 joined at the table today by Susan Herman, Senior 16 Advisor to the Mayor and Director of the office of 17 Thrive NYC. And David Greenberg, Associate Director 18 for Health and Social Services at the Mayor's Office of Management and Budget. As some of you may know, 19 20 Thrive NYC was officially launched in November 2015 as a plan to guide the city towards a more effective 21 2.2 and holistic behavioral health system. My own 23 personal experiences called me to this work. I saw the effects of untreated mental illness in 24 unaddressed trauma in my immediate and extended 25

2 family beginning with my parents when I was just a child. I saw how the stigma surrounding diseases 3 like depression, alcoholism, and bipolar disorder can 4 prevent people from seeking help or even from 5 understanding and talking about what they're going 6 7 through. So many New Yorkers know what it feels like to struggle with mental illness and substance use 8 disorders. Even more, know what it feels like to 9 worry about a loved one. With one in five New 10 Yorkers suffering from a mental health condition in 11 12 any given year, the other four and five are family 13 members, friends, coworkers, and neighbors who often 14 don't know what to do or where to turn. We are all 15 affected. In early 2015, City Hall and the 16 Department of Health and Mental Hygiene began working 17 closely together to address this widespread public 18 health challenge. As part of this work, I joined health department officials for an 11 month 19 20 information gathering tour. Through listening sessions, group meetings, and targeted focus groups, 21 2.2 we spoke with health experts and researchers, 23 practicing clinicians, community service providers, faith leaders, educators, family members, and people 24 with lived experience dealing with mental health 25

2 challenges. We also met with council leaders and members who provided valuable insight and guidance. 3 These conversations help identify critical mental 4 health needs and gaps in the city's behavioral health 5 services. We heard from immigrants and people of 6 7 color about their struggles to find culturally competent clinicians. We heard from educators who 8 see how trauma prevents children in their classrooms 9 from learning. We heard from faith leaders and 10 social service providers and low income neighborhoods 11 12 who saw the need in their communities, but lacked the 13 tools and resources to help. We heard about the lack of affordability and accessibility of mental health 14 15 services and we heard from nearly everyone we talked 16 to about the overwhelming stigma. There are no quick 17 fixes or one-size-fits-all solutions for these 18 tremendous and complex challenges. Thrive NYC is working to remove the barriers to care so many people 19 20 identified in those early listening sessions. We are working to close the treatment gaps that prevent New 21 2.2 Yorkers from getting the care they need when they 23 need it. And we are investing in prevention efforts and upstream solutions. If we wait to act until 24 25 people are in crisis, we will always have people in

2 crisis. Just over three years since its launch, Thrive NYC has made them on strong progress in its 3 work to overcome stigma, build emotional resilience 4 5 and wellness, and connect people to care in the 6 places where they live, learn, worship, and work. 7 Today, 15 city agencies share responsibility for the implementation of Thrive's supportive interventions, 8 services, and initiatives. Each one is grounded in 9 research and evidence-based best practices. 10 Thrive also partners with more than 400 leading healthcare 11 12 organizations, community-based nonprofits, and service providers and experts in research in 13 14 academia. There is a role for every single person, 15 from elected officials to faith leaders to neighbors 16 and family members. As our partners and many of the New Yorkers they serve will tell you, real change is 17 18 starting to take hold in our city. The stories I hear as I travel across the five boroughs are 19 20 different than those I heard four years ago. For example, earlier this month, I met Gary. A senior, 21 2.2 husband, father, and long-time resident of what he 23 calls "old school Brooklyn". He shared how a Thrive program connected him to a counselor at his local 24 senior center who helped him navigate the emotional 25

2 distress of undergoing major cardiac surgery. In Queens, at Voces Latinas, one of our Thrive partners, 3 I met Yuane (sp?), a Mexican immigrant who escaped an 4 abusive husband. She and her children are moving 5 6 forward beyond the trauma through therapy all because 7 Thrive had a presence in their community. I've spoken with so many people from marginalized 8 communities who didn't know who to connect to mental 9 health services until Thrive met them where they 10 were. Like Picasso, who was afraid of mental health 11 12 counseling after being forced into gay conversion 13 therapy in childhood. At one of our runaway and homeless youth centers, group therapy and peer 14 15 counselors help them cope with past trauma and 16 address their anxiety and substance use challenges. Every day, Thrive is changing people's lives for the 17 18 better. That's why so many leading organizations, including the American Psychiatric Association, the 19 20 National Association of Area Agencies on Aging, and the International Association of Chiefs of Police 21 2.2 have honored Thrive programs. And the International 23 City and Urban Regional Collaborative recognized Thrive as an innovative global model. When I meet 24 25 with mayors of cities across the country, they are

2 eager to learn more about how to adapt Thrive's approach for their own communities. Thrive New York 3 City is leading the way on mental health. Susan 4 Herman, who is responsible for managing Thrive 5 operations and working with our partners to advance 6 7 Thrive's vision, will share more about the evolution of this work and the progress Thrive is making in our 8 communities. I am extremely confident in her and her 9 I thank you again for this 10 excellent team. opportunity and for the Council's partnership and 11 12 leadership in fighting stigma, improving access to 13 mental healthcare, and creating a healthier, more 14 resilient city for all New Yorkers.

15 DIRECTOR HERMAN: Good afternoon, Chair 16 Dromm, Public Advocate Williams, and members of the 17 Committee on Finance. My name is Susan Herman and I 18 am the Senior Advisor to the Mayor and Director office of Thrive NYC. First of all, I want to thank 19 20 the First Lady. New York is fortunate that she has used her platform to shine a light on this issue. 21 Ι 2.2 have spent almost my entire career advocating on 23 behalf of people who were typically forgotten: victims of crime. Many of them experience profound 24 mental health challenges. What I know from that work 25

2 and the work I am now connected to through Thrive is that, if we can build more resilience, mitigate 3 4 trauma, and address mental health needs, we will have 5 a stronger, safer, and healthier city. The 6 overarching aim of Thrive is to ensure that every New 7 Yorker needs mental health support has access to it where and when they need it. With science-based 8 initiatives, we complement the robust network of 9 services provided by health and hospitals in the 10 Department of Health and Mental Hygiene. We are not 11 12 a new mental health system. We address needs that 13 have gone unmet by traditional services and we pilot 14 innovative strategies. This includes new services 15 for historically underserved populations. We also 16 expand what mental health support looks like because 17 we know that a wide range of interventions can change 18 the course of people's lives. Thrive is also committed to mental health equity. It is important 19 20 to recognize that the federal government has designated 21 neighborhoods in our city as mental 21 2.2 health care shortage areas. As our programs have 23 launched, we have made sure they include new 24 resources in these neighborhoods. In a short period of time, thrive has grown from a great idea to a 25

2 robust collection of evidence-based strategies. Ι will focus today on our budget, operations, and 3 impact. As reflected in the preliminary financial 4 5 plan, our programmatic budget for FY 20 is 251.8 million dollars. A detailed breakdown has been given 6 7 The majority of Thrive's funding comes from to you. city tax levy, nearly 90 percent with some resources 8 coming from state and federal grants or private fund 9 raising. Now, the budget of the Department of Health 10 and Mental Hygiene reflects over 100 million dollars 11 12 of Thrive programs. The Department of Homeless Services has over 35 million dollars and the 13 Department of Education has 29 million. The rest of 14 15 Thrive's programmatic budget is spread over 10 other 16 agencies and offices. One of our guiding principles is changing culture by reducing the stigma associated 17 18 with mental illness. When people have a physical health problem, they readily seek help, but too often 19 when people have a mental health problem, they feel 20 ashamed. They feel alone. This has to change and 21 2.2 one way Thrive is changing culture is through mental 23 health first aid training. In the last three years, we have trained over 52,000 community members and 24 over 48,000 front line city workers. Because of 25

2 Thrive, that means that over 100,000 New Yorkers are now more comfortable talking about mental health, 3 recognizing signs and symptoms of mental illness, and 4 5 helping point people in need to relevant services. 6 Thrive is also changing the way city agencies think 7 about mental health. Through Thrive, the city has, for the first time, made mental health across 8 agencies citywide priority. Our goal is to change 9 how agencies think about mental health in the context 10 of all their programs, not just Thrive programs. 11 12 Thrive is also broadening the range of mental health 13 support available to New Yorkers by creating 14 nontraditional forms of care. For example, we 15 transformed LifeNet, the city's former suicide 16 hotline into NYC Well, which is now the most comprehensive mental health helpline in the county 17 18 available to anyone with any level of mental health We have made great strides in extending our 19 needs. 20 In its second full year, NYC Well responded reach. to over 250,000 cars, texts, and chats, over 150,000 21 2.2 more than LifeNet had in its last year. Another 23 example of innovation is our home visiting program. Before Thrive, healthcare professionals were visiting 24 low income new parents in their homes to offer 25

2 support during what is a stressful time under any circumstances. Now, because of Thrive, healthcare 3 4 workers are also vising every new parent living in 5 shelter. The program has served over 3800 families in shelters since 2015. We are also working to 6 7 expand access to mental health services for groups of New Yorkers who are particularly vulnerable to mental 8 illness and have been historically underserved. 9 For example, crime victims rarely had immediate access to 10 services and what is often a traumatic and isolating 11 12 time. Before Thrive, victim advocates were available in just three precincts and, now, as shown on the map 13 behind me, this help is available in all 77 14 15 precincts. Every victim of crime now has access to 16 immediate services right and their neighborhoods through the Crime Victim Assistance Program or CVAP. 17 18 As of this month, CVAP 110,000 people navigate the emotional, physical, and financial aftermath of 19 20 crime. In addition, we have added clinicians to each borough's family Justice Center to treat victims of 21 2.2 intimate partner and family violence. We have also 23 focused on runaway and homeless youth. Before Thrive, the Department of Youth and Community 24 25 Development youth shelters and chopped and centers,

2 which predominantly serve LGBTQ young people had few on-site mental health resources. Now, clinicians are 3 on site and all 33 DYCD funded runaway and homeless 4 5 youth shelters. In the last three years, these clinicians have helped over 10,000 young people. 6 7 Behind me is a map of the 147 shelters. Those youth, single adults, and families that, because of Thrive, 8 now have on-site clinical services they did not have 9 10 before. We are also very concerned about New Yorkers with serious mental illness. Their needs are complex 11 12 and hospitalization often is the answer. In the last three years, Thrive has added resources to 13 14 complement the many services that the city already 15 provides for these individuals to reach them in more 16 ways and in more places. We have created two new 17 types of mobile teams: co-response teams and intensive mobile treatment teams. And expanded to 18 existing teams: assertive community treatment and 19 20 forensic assertive community treatment teams which also people with serious needs. These teams work to 21 2.2 intervene before and stabilize people after a crisis 23 helping people stay in their communities. They often connect clients to housing and treatment. They also 24 reconnect clients to family members and help with 25

2 medication if they have stopped taking it. There are currently over 50 mobile teams in the city with a 3 capacity to serve over 3500 people at any given time. 4 5 As I noted earlier, we are striving for equity with 6 Thrive and have paid particular attention to 7 increasing access and mental health care shortage The map behind me shows all of the new 8 areas. clinical sites we have added 10 neighborhoods across 9 the city. This includes 10 different Thrive 10 programs. Collectively, approximately 75 percent of 11 12 all new clinical sites in these mental health care shortage areas. For example, before Thrive, a 13 fraction of the city's public schools, just 195, had 14 15 a clinician on-site. A dedicated clinician on-site. 16 As you can see on the map behind me, through Thrive, another 173 public schools, mostly high need schools, 17 18 now also have a clinician on-site. Approximately 80 percent of these new clinicians are in mental health 19 20 care shortage areas. Because of Thrive, over 900 more schools have off-site clinical care in place 21 2.2 and, through Thrive, every pre-case site in the city 23 has access to clinicians. Another example focuses on older adults who often feel isolated and suffer in 24 silence. Before Thrive, the department of the aging 25

2 did not fund on-site mental health clinicians and any of its senior centers. We now have on-site 3 4 clinicians offering both screening and treatment in 25 DIFTA supported senior centers. Those clinicians 5 6 have treated over 700 people struggling with 7 depression or anxiety. We will expand this program for up to 25 more centers this year. These are just 8 a few of Thrive's initiatives. Behind me is a map of 9 the full range of new Thrive services, including 10 those serving aging New Yorkers, crime victims, new 11 12 and expecting mothers, individuals at risk of 13 substance misuse, children and young people, and underserved neighborhoods. Together, these Thrive 14 15 initiatives have pushed mental health support 16 throughout our city where it has never been before. 17 As we move forward, we are committed to ensuring 18 effectiveness and sustainability and, as with any bold, new initiative, we need to look at the right 19 20 indicators at the right time to help us refine our work. To give some perspective, Thrive initiatives 21 2.2 are two and a half to three years old. Many are 23 doing things that have not been done before. In 24 these early years, much of our attention has been focused on implementation and reach. We are now 25

2 focusing more on refining our outcome measures to assess impact and we are seeing positive indications. 3 4 For example, let's look at the co-response teams. Staffed by one clinician and two police officers, 5 they have served over 900 people. 95 percent of 6 their contacts with clients have been successful. 7 What that means is leading to many fewer interactions 8 with police and emergency visits to hospitals. 9 These clients are not only mentally, but also demonstrated 10 escalating levels of violent behavior. In our senior 11 12 centers, clients were screened for mental health 13 disorders. Those who being in treatment were 14 screened again three months later. 56 percent of 15 clients dealing with depression and 65 percent of 16 seniors suffering from anxiety had improved. For young children exposed to traumatic events identified 17 18 by ACS, 48 percent of those engaged in treatment through our early childhood clinics have shown 19 behavioral improvements, a good step towards 20 mitigating early childhood trauma. As we build our 21 2.2 program can pass any over the next several years, we 23 will continue to partner with researchers to better understand the impact of our work. We are currently 24 evaluating 19 initiatives with more to come and six 25

2 more initiatives are already reporting outcome measures. Where appropriate, every Thrive program 3 will have refined its outcome measures. As with 4 5 other public health strategies, measuring the population level impact of Thrive will take time. 6 7 Thrive alone will not address all the factors that contribute to mental illness such as poverty, 8 violence, homelessness, financial insecurity, racism, 9 and discrimination in all its forms. 10 We also recognize that many other public and private entities 11 12 are working to improve the mental health of New Yorkers, but with the combined efforts of many, we 13 14 expect to see improvement in the citywide well-being 15 index. Less hopelessness among young people, less 16 suicidality (sic) in general, and an increase in the 17 number of people, both children and adults, with 18 mental health disorders who are connected to care. We also expect to see a change in our culture. 19 It is 20 critically important that we eliminate all barriers, including stigma, that prevent people from getting 21 2.2 the help that they need. We will continue to engage 23 with researchers to help us measure the variety of 24 population level outcomes we can associate with 25 Thrive. Mental health is everyone's responsibility

2 and I look forward to continuing to work with all 3 members of the city Council to advance this important 4 work. Thank you for your time and I am happy to take 5 your questions.

6 CHAIRPERSON DROMM: Thank you very 7 much, First Lady McCray and Director Herman, as well. Let me being can by talking a little bit about Thrive 8 New York City criteria. But, before I meet again, 9 let me say we were also joined by Council member Moya 10 11 and Council member Grodenchik. And I think I got 12 everybody else. Okay. The city has many mental 13 health initiatives and programs, some of which are 14 branded as Thrive programs and some of which are not. 15 What criteria does the administration used to 16 determine which are thrive programs and which are 17 not?

18 [Background comments] DIRECTOR HERMAN: I'd like to explain that 19 20 in the beginning, our goal and our goal now is to create a comprehensive approach to mental health care 21 2.2 in New York City and that involved filling some 23 strategic gaps in already existing programs and trying out, piloting, new innovative strategies. 24 So when you look at the roadmap which was the initial 25

| 1  | COMMITTEE ON FINANCE 27                               |
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| 2  | statement about Thrive, what you see are programs     |
| 3  | that we thought were particularly important to        |
| 4  | mention when someone moves thinking about what a      |
| 5  | comprehensive approach means. So these programs span  |
| 6  | the lifetime of a person. They approach particularly  |
| 7  | vulnerable populations and it reflects a cross agency |
| 8  | approach.   |
| 9  | CHAIRPERSON DROMM: But you have                       |
| 10 | labeled some of them Thrive and others not. So what   |
| 11 | criteria do you use                                   |
| 12 | DIRECTOR HERMAN: Some of the ones that                |
| 13 | were in the initial roadmap, for instance, supportive |
| 14 | housing, is something that we consider very much an   |
| 15 | important part of a comprehensive approach to mental  |
| 16 | health care in the city. But it was up. It was        |
| 17 | running. It was administered and slowly embedded in   |
| 18 | other agencies. And so, it's not managed by the       |
| 19 | Thrive office. Others, even though they were          |
| 20 | launched, perhaps, a couple of months before Thrive   |
| 21 | was announced are overseen by the Thrive offense.     |
| 22 | CHAIRPERSON DROMM: So those that were                 |
| 23 | previously up and running are not included in Thrive  |
| 24 | and then the newer ones are with Thrive?              |
| 25 |   |
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| 2  | DIRECTOR HERMAN: Some that were launched              |
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| 3  | immediately prior to the Thrive are still in Thrive.  |
| 4  | Like CIT training, for instance, was pretty close and |
| 5  | timing to when the Thrive office first opened or the  |
| 6  | Thrive initiative first began, so that is included in |
| 7  | Thrive. The others that were kind of First of         |
| 8  | all, the entire approach of the Department of Mental  |
| 9  | Health and Hygiene, they do much more than Thrive     |
| 10 | does. Every one of their programs is not in Thrive.   |
| 11 | CHAIRPERSON DROMM: Uh-hm.                             |
| 12 | DIRECTOR HERMAN: It's programs that were              |
| 13 | filling particular gaps in the traditional system and |
| 14 | programs that were particularly innovative. The vast  |
| 15 | majority of the Thrive programs launched when Thrive  |
| 16 | launched.   |
| 17 | CHAIRPERSON DROMM: So, were there ever                |
| 18 | any Thrive programs that were removed from the        |
| 19 | program?  |
| 20 | DIRECTOR HERMAN: So, there are a couple               |
| 21 | of programs that were time-limited and ended. The     |
| 22 | peer training met and surpassed its goal at the time  |
| 23 | and that program was ended and the digital platform   |
| 24 | program that we had with CUNY ended. Always intended  |
| 25 | to be time-limited. We got what we wanted out of it.  |

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| 2  | It was to sort of experiment with different ways of   |
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| 3  | reaching students. And that ended. And now you see,   |
| 4  | reflected in the preliminary budget, that there is    |
| 5  | some reallocation of funding and I'm going to ask     |
| 6  | David Greenberg from OMB to talk about that.          |
| 7  | DAVID GREENBERG: Yes. As Susan mentioned              |
| 8  | in the preliminary budget, you see some of these      |
| 9  | adjustments to the Thrive budget where there was a    |
| 10 | phase out of a couple of programs and the launch of a |
| 11 | few new programs and enhancements to some that we     |
| 12 | were already doing.                                   |
| 13 | CHAIRPERSON DROMM: Can you provide us                 |
| 14 | with a list of all the programs and initiatives that  |
| 15 | have ever been included under the Thrive umbrella?    |
| 16 | With the dates that they were branded as such?        |
| 17 | DIRECTOR HERMAN: and you have a detailed              |

18 budget attached to the testimony or it was included.
19 CHAIRPERSON DROMM: Okay.

DIRECTOR HERMAN: And so, even within that budget, you see some that have been-- that are nocost items. Some that have been zeroed out meaning may have ended.

24 CHAIRPERSON DROMM: And this is it?25 DIRECTOR HERMAN: Yeah.

1 COMMITTEE ON FINANCE 30 2 CHAIRPERSON DROMM: Okay. All right. 3 Let's talk a little--DIRECTOR HERMAN: [interposing] Those are 4 5 for budgeted items. There are a few no-cost items 6 that are not there. 7 CHAIRPERSON DROMM: Can you give us a list of those? 8 9 DIRECTOR HERMAN: The no-cost items? CHAIRPERSON DROMM: 10 Yeah. DIRECTOR HERMAN: Yes. Of course. 11 12 CHAIRPERSON DROMM: The Council has 13 asked for a list of all the budget codes for Thrive NYC programs. What are the OMB budget codes for 14 15 Thrive NYC and other -- Thrive mental health, first-16 aid, Thrive mental health service Corps, and Thrive 17 NYC well call center? 18 DIRECTOR HERMAN: I'm going to ask David Greenberg to take that. 19 20 CHAIRPERSON DROMM: Okay. DAVID GREENBERG: Yes, Council member. 21 2.2 So, on the issue of budget codes, where possible, we 23 did create new budget codes for Thrive. Those are 24 largely in areas that are brand-new programs where the entirety of the program as thrive. And, for 25

2 those, we are happy to provide you a list of those. The complexity the with budget codes is that a lot of 3 Thrive programs are enhancements to services where we 4 have contracts registered against existing budget 5 codes. For example, in a DIFTA senior center, we are 6 7 now augmenting those services to provide mental health and we can't really isolate those expenditures 8 from the budget code without possibly creating a 9 disruption of payments to be used not for profits. 10 But, happy to get back to your Council finance staff 11 12 on the list of budget codes. 13 CHAIRPERSON DROMM: And when can we 14 expect that list? 15 DAVID GREENBERG: We can provide that as 16 soon as we're done with this hearing. 17 CHAIRPERSON DROMM: Okay. Very good. 18 Can there be a clarification inconsistency on program names within the budget to allow for the completion 19 20 of a crosswalk of all funding dedicated to Thrive 21 NYC? 2.2 [Background comments] DIRECTOR HERMAN: I'd like to ask David to 23 take that. I think it's important to realize that 24 the management of Thrive programs actually rests with 25

| 1  | COMMITTEE ON FINANCE 32                              |
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| 2  | agencies. They own the programs. They run them. We   |
| 3  | are overseeing them and making sure that they are    |
| 4  | doing what they said they were going to do. That     |
| 5  | they are maximizing their insufficiency, and we are  |
| 6  | working toward sustainability. But I'm going to ask  |
| 7  | David to talk about                                  |
| 8  | CHAIRPERSON DROMM: [interposing] Just                |
| 9  | on that note   |
| 10 | DIRECTOR HERMAN: the particular point.               |
| 11 | CHAIRPERSON DROMM: when I was                        |
| 12 | attending an aging committee hearing, the            |
| 13 | commissioner at that time said she did not know what |
| 14 | the infusion of, I think it was, 1.7 million dollars |
| 15 | into her budget was going to be used for.            |
| 16 | DIRECTOR HERMAN: I'm surprised to hear               |
| 17 | that, but I am happy to say that the money that's    |
| 18 | going, the new money, that's going to DIFTA is going |
| 19 | to be supporting 25 new senior centers. More than    |
| 20 | the 25 that we have now.                             |
| 21 | CHAIRPERSON DROMM: And that's been                   |
| 22 | clearly told to her?                                 |
| 23 | DIRECTOR HERMAN: Yes. She helped                     |
| 24 | announce it.   |
| 25 | CHAIRPERSON DROMM: Okay. Thank you.                  |
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| 2  | DAVID GREENBERG: And I just want to add,             |
| 3  | to follow up on your question. We are committed to   |
| 4  | providing the information you need for tracking      |
| 5  | Thrive and we will talk with her staff afterwards.   |
| 6  | CHAIRPERSON DROMM: Is there a                        |
| 7  | delineation between new funding and existing funding |
| 8  | for Thrive initiatives?                              |
| 9  | SUSAN HERMAN: Again, going to ask                    |
| 10 | David to explain that.                               |
| 11 | DAVID GREENBERG: So, the vast majority of            |
| 12 | Thrive's 250 million dollar annual program budget is |
| 13 | new funding. All but 12.6 million of that is new.    |
| 14 | So, when we launched Thrive and announced a, the     |
| 15 | majority of those funds were then added into the     |
| 16 | budget for those programs.                           |
| 17 | DIRECTOR HERMAN: Can I also clarify                  |
| 18 | something? It's very I'm sure that the DIFTA         |
| 19 | Commissioner understands that the money is going to  |
| 20 | 25 new senior centers. It's very possible that she   |
| 21 | misunderstood the question because she doesn't yet   |
| 22 | know which senior centers are going to be selected.  |
| 23 | So she may have been responding in that way to say I |
| 24 | am not sure where that money is going to go. And     |
| 25 |  |

1COMMITTEE ON FINANCE342that is true. She will have to go through a careful3process.

4 CHAIRPERSON DROMM: From my notes here, 5 said that she did not have a plan about how the money 6 would be spent including which senior centers would 7 receive the money or whether it would go to the 8 existing centers or fund services at new centers or 9 how it would alter the distribution of services by 10 borough.

11 DIRECTOR HERMAN: Well, that is true. She 12 doesn't yet know which senior centers will either 13 stand up news services, which ones will augment 14 existing services, or where they will be. That is 15 true. She has to go through a careful selection 16 process. 17 CHAIRPERSON DROMM: When can we expect 18 that? DIRECTOR HERMAN: There's lots of criteria 19 20 that has to be established. Or that--CHAIRPERSON DROMM: [interposing] 21 2.2 When--

DIRECTOR HERMAN: is established.

CHAIRPERSON DROMM: When can we expect

25 that?

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| 2  | DIRECTOR HERMAN: sure shall do this as                |
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| 3  | soon as she can and money will flow in the next       |
| 4  | fiscal year.  |
| 5  | CHAIRPERSON DROMM: How much of the                    |
| 6  | 251.8 million fiscal 2020 budget represents new       |
| 7  | funding and how much was funding that existed before  |
| 8  | thrive, but has since been rebranded as thrive?       |
| 9  | Similarly, can you provide a breakdown from the last  |
| 10 | three years about what funding was new and what       |
| 11 | funding was existing when Thrive began?               |
| 12 | DIRECTOR HERMAN: We have charted all that             |
| 13 | out and I'm going to David, again, to take that.      |
| 14 | DAVID GREENBERG: So, yes, Council member.             |
| 15 | Of the 250 point nine, 237 is new funding.            |
| 16 | CHAIRPERSON DROMM: And can we get a                   |
| 17 | breakdown on that?                                    |
| 18 | DIRECTOR HERMAN: Uh-hm.                               |
| 19 | DAVID GREENBERG: Yes.                                 |
| 20 | CHAIRPERSON DROMM: Of the 250.9                       |
| 21 | million budgeted undated for fiscal 19, there's 251   |
| 22 | million budgeted and add for fiscal 2020, how much is |
| 23 | city funds and how much is from other sources? I      |
| 24 | think in your testimony, Director Herman, you         |
|    |   |

mentioned 90 percent of city funds?

1 COMMITTEE ON FINANCE 36 2 DIRECTOR HERMAN: Uh-hm. 3 CHAIRPERSON DROMM: Where does the other funding come from? 4 DIRECTOR HERMAN: I'd like to ask David to 5 6 spell that out. 7 DAVID GREENBERG: So, 26.3 million of the 250 is non-city funds amounts a combination of 8 9 federal and state grants and some private fundraising. 10 11 CHAIRPERSON DROMM: Okay. What is the 12 headcount associated with Thrive and how many budgeted positions does Thrive support in fiscal 19 13 and 20? 14 15 DIRECTOR HERMAN: David? 16 DAVID GREENBERG: Yes. So the city funded 17 headcount for Thrive programs is 580. And just for--18 CHAIRPERSON DROMM: [interposing] And how many--19 20 DAVID GREENBERG: And transfer contacts, of the entire Thrive budget, about 20 percent of it 21 is PS. 2.2 23 CHAIRPERSON DROMM: How many CBO staff does Thrive support? 24 25
DAVID GREENBERG: So, that level of detail is not really something that we monitor. When it comes to our contracted vendors, we are looking at performance and the amount of money that's being spent, but not the day-to-day of their staffing patterns.

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8 CHAIRPERSON DROMM: Okay. Let me just 9 talk a little bit about the office of thrive, which 10 was created earlier this year and, according to the 11 press release, and its role will be to oversee the 12 continued integration of thrives programs throughout 13 city agencies. Can you describe a little more 14 broadly what the role of the office will be?

15 DIRECTOR HERMAN: Well, the role of the 16 office is to take us into the next chapter of thrive, 17 which is to focus primarily on sustainability, 18 maximizing efficiency, and really making sure that every agency in New York City is promoting mental 19 health to the extent that they can. So we are 20 working across agencies regularly. We are engaging 21 2.2 them. They are managing their programs. We are 23 making sure that they are at full capacity.

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1 COMMITTEE ON FINANCE 38 2 CHAIRPERSON DROMM: And who is 3 responsible for making program decisions, policy decisions, and budgeting decisions? 4 FIRST LADY MCCRAY: 5 Susan. Susan Herman is responsible for day-to-day management of 6 Thrive. 7 For all of that. 8 CHAIRPERSON DROMM: And I would imagine she is ultimately accountable for 9 10 Thrive? 11 FIRST LADY MCCRAY: That's right. 12 CHAIRPERSON DROMM: Who is the single 13 point of contact for overseeing Thrive budget? 14 DIRECTOR HERMAN: The oversight of the 15 budget is really an OMB responsibility. We are 16 watching them. We are working with agencies on 17 whether they are implementing the programs the way 18 they said that they wanted in the way that they should be. The management of the budget is really an 19 20 OMB responsibility. 21 DAVID GREENBERG: And I just want to add 2.2 that the day-to-day management-- Because of thrives 23 250 million dollar budget is embedded within city agency use, that function really lives within those 24 agencies. 25

CHAIRPERSON DROMM: And let me go back 2 3 to DIFTA again. Did DIFTA ask for the funding or intense online that Thrive decide that they should 4 receive it? 5 6 DIRECTOR HERMAN: That was a conversation 7 back and forth. It was a program that was clearly successful. Clearly doing well. They were happy to 8 expand it and we were happy to give them that 9 10 opportunity. CHAIRPERSON DROMM: Okay. What about 11 12 with schools? Last Friday, the schools Chancellor 13 tweeted that, for the first time, mental health 14 services are available to every single New York City 15 school connecting families and staff to hugely 16 important resources that support social and emotional 17 needs of students. Can you explain what this means 18 and by what measure are mental health services available in every school? 19 20 Well, for the first FIRST LADY MCCRAY: time, we have some kind of mental health support and 21 2.2 all 1800 of our schools. Now the support is not the 23 same in every school, as you know. Our schools have

24 vastly different needs. Some of our schools are very 25 small. Some are very large. When we started out,

| 2  | you know, it was my hope that we could do more right  |
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| 3  | away, but we didn't have the data. We didn't have     |
| 4  | the information that we needed to just pour money     |
| 5  | into it, so right now we have some of our schools     |
| 6  | have health clinics. They have clinics within them.   |
| 7  | Some have clinics that work within the neighborhood   |
| 8  | all of our pre-K teachers have been trained in social |
| 9  | and emotional learning. We can get to the exact       |
| 10 | breakout of, you know, where the services are, but    |
| 11 | there is something everywhere. There is something     |
| 12 | that we would You know, we certainly would like to    |
| 13 | do more with.   |

14 CHAIRPERSON DROMM: Something that I've been working on ever since I was the Chair of the 15 16 Education Committee is trying to get more guidance 17 counselors into our public school system. So there 18 are over 200 schools without a full-time guidance 19 counselor and over 700 schools without a full-time 20 social worker. From a mental health perspective, is this good policy and what is Thrive doing to increase 21 the number of guidance counselors and social workers 2.2 23 in schools?

FIRST LADY MCCRAY: We're looking at a very carefully. We know that the need is there and

| 1   | COMMITTEE ON FINANCE 41                               |
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| 2   | it's urgent. We know that Well, act early is one      |
| 3   | of our principles. So we are I would say that it      |
| 4   | is something that we are looking at. I'm not ready    |
| 5   | to talk about it right now, but we will have more to  |
| 6   | say soon. Susan, do you want to                       |
| 7   | DIRECTOR HERMAN: Yeah. What                           |
| 8   | FIRST LADY MCCRAY: that?                              |
| 9   | DIRECTOR HERMAN: What I can say is just               |
| 10  | to repeat a little bit of what I said in my           |
| 11  | testimony. Sorry. We know that there is an urgent     |
| 12  | need in schools. And the statement that the           |
| 13  | Chancellor made is really worth underscoring. We are  |
| 14  | seeing students talking about attempting suicide. We  |
| 15  | are seeing students talking about feeling helpless.   |
| 16  | We have poured clinicians into our schools so that we |
| 17  | now have many, many more on site clinicians and, in   |
| 18  | addition, every other school in the city now has      |
| 19  | access to mental health clinicians. Actual dedicated  |
| 20  | clinicians. And every pre-K site has actual           |
| 21  | clinicians that they can connect to them. So          |
| 22  | hundreds more have on site and every other school in  |
| 23  | the city has clinicians they can connect to. That is  |
| 24  | a major achievement.                                  |
| 0 5 |   |

2 CHAIRPERSON DROMM: However, in the preliminary budget, and the Mayor did not provide 3 funding for bridging the gap for social workers for 4 those who have high populations of homeless students. 5 How do we explain that? 6 7 DIRECTOR HERMAN: I think we are really talking about different things. We aren't talking 8 about clinicians who are offering mental health 9 support to students--10 11 CHAIRPERSON DROMM: Well, the social 12 workers are offering--13 DIRECTOR HERMAN: Social workers are 14 indeed--15 CHAIRPERSON DROMM: help to--16 DIRECTOR HERMAN: important and I 17 wouldn't-homeless students--18 CHAIRPERSON DROMM: DIRECTOR HERMAN: deny that there's--19 20 CHAIRPERSON DROMM: as well. 21 DIRECTOR HERMAN: a need for that. What 22 I'm focusing on today is what Thrive has supported 23 and that's critical mental health support to all of our schools. 24

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| 2  | CHAIRPERSON DROMM: And what does that                 |
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| 3  | mental health support look like in the schools? What  |
| 4  | does the clinician do?                                |
| 5  | DIRECTOR HERMAN: The clinician not only               |
| 6  | offers direct support to students, meaning counseling |
| 7  | and support, but also trains other staff in the       |
| 8  | school how to recognize signs and symptoms of mental  |
| 9  | health conditions, how to respond more appropriately, |
| 10 | and how to refer people to support treatment when     |
| 11 | necessary.  |
| 12 | CHAIRPERSON DROMM: Are they working                   |
| 13 | DIRECTOR HERMAN: This is                              |
| 14 | CHAIRPERSON DROMM: with the homeless                  |
| 15 | students?   |
| 16 | DIRECTOR HERMAN: They're working with                 |
| 17 | everybody that's in school. Of course.                |
| 18 | CHAIRPERSON DROMM: Okay.                              |
| 19 | DIRECTOR HERMAN: Of course.                           |
| 20 | CHAIRPERSON DROMM: Well, it's just                    |
| 21 | disappointing to see that money taken out of the      |
| 22 | budget when it also provides additional mental health |
| 23 | services.   |
| 24 | DIRECTOR HERMAN: So we are working with               |
| 25 | all students in every single school. Clinical care    |

2 is available to anybody whether they are in school, whether they are-- whether they get it on site or 3 whether they get it off site. It's available to 4 everyone. We are also doing a tremendous amount of 5 work in our shelters, both for all of our shelters 6 7 that-- All of the mental health-- Sorry. Every child that in shelter has mental health support with 8 Lincoln Jews in that shelter. So there are separate 9 mental health linkages provided to children who are 10 in shelters. But we have also placed clinicians in 11 12 our family shelters and in our adult singles shelters and in our runaway and youth shelters. They have 13 14 clinicians there.

15 CHAIRPERSON DROMM: All right. Well, 16 I'm still going to be looking very closely to see if that is put into the executive budget as we move 17 18 forward. That bridging the gap program is very important. It's very important to mental health 19 20 services and no school and they are not just supplemental, but they are very necessary, as well. 21 2.2 DIRECTOR HERMAN: We agree with you. 23 CHAIRPERSON DROMM: Okay. Thank you. Thank you. In fiscal 2016, 17, and 18, actual 24 spending for was dramatically less than budgeted 25

1 COMMITTEE ON FINANCE 45 2 funding. Were these budget surpluses included as part of the city wind savings plan in the past three 3 4 years? DIRECTOR HERMAN: I'm going to ask David 5 6 Greenberg to--7 CHAIRPERSON DROMM: Uh-hm. DIRECTOR HERMAN: respond to that. 8 DAVID GREENBERG: So, if your question is 9 10 about previous spending against budge in Thrive, I just want to point out that, during those years, it 11 12 was a ramp up period where expenditures gradually 13 grow over time. At the end of the year when we 14 reconcile -- At the agents that were -- Remember, 15 these funds live within an agency. You know, 16 whenever there's surpluses and there's deficits and 17 it nets out at the end. So those just ended up in the clothes have some kind of surplus to the agency. 18 CHAIRPERSON DROMM: Would be surpluses 19 20 include part of the citywide plan, savings plan, or would they be moving forward? 21 2.2 DAVID GREENBERG: So, moving forward, we 23 anticipate now that the Thrive programs are all up 24 and running, that they should be running at budget. 25 So going forward, we don't anticipate, but again, we

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are constantly assessing the needs of Thrive along with other city programs and the resources that are necessary to perform. And so, I think what you just saw in the preliminary budget was an example of that kind of exercise. That may continue going forward as we continue this process.

8 CHAIRPERSON DROMM: And is Thrive going 9 to be affected by the 750 million dollar peg? 10 DIRECTOR HERMAN: David?

DAVID GREENBERG: So, right now, agencies are working on our peg programs and drive is not exempt. So if there is opportunity for an agency to do a program, including a Thrive or a non-Thrive program, in a more cost-effective way, then that is something that we are willing to look at and we are going through the process right now.

18 CHAIRPERSON DROMM: Okay. In the New 19 York Times in an article on Thrive this weekend, the 20 reporter reference to a spreadsheet of nearly 500 21 data points that are tracked by City Hall noting that 22 almost none of them relate to patient outcome. Can 23 that spreadsheet be provided to the Council, as well, 24 including the data that has been tracked?

| FIRST LADY MCCRAY: We're committed to                 |  |  |
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| giving you all the information that you need. And     |  |  |
| happy to do that afterwards.                          |  |  |
| CHAIRPERSON DROMM: Okay. Thank you.                   |  |  |
| I just want to talk, before it turn it over to my     |  |  |
| colleagues for questions, about the seriously         |  |  |
| mentally no. How much of Thrive's budget is spent on  |  |  |
| people with serious mental illness and do you believe |  |  |
| it is a sufficient amount?                            |  |  |
| FIRST LADY MCCRAY: All of Thrive is                   |  |  |
| really focused on the seriously mentally ill. It is   |  |  |
| one of the reasons why Thrive was launched. As you    |  |  |
| know, mental illness is a disease or they are         |  |  |
| diseases and can worsen over time if they are not     |  |  |

one of t know, me diseases and can worsen over time if they are not treated. Thrive is dedicated to the prevention, when possible, at early intervention, at treating people in crisis, and making sure the people are stabilized is paid to reach a crisis. People did not end up in crisis overnight. It's a process into often people and not got in those kind of services that they need. So Thrive has expanded and improved services for 2.2 people with serious mental illness. We have more than 50 mobile teams that can provide preventative or ongoing treatment and communities for the people who 

2 have these serious needs. Our teams have a capacity to treat 3000 people. Thrive has expanded the 3 existing teams and added two new models to make sure 4 5 that people are getting the most effective treatment 6 available. Susan, would you like to add to that? 7 DIRECTOR HERMAN: Just to say that our work is very important and that we realize that 8 Thrive is not a new mental health system. 9 We are 10 complementing the work, the good work, that is being down by health and hospitals and the Department of 11 12 Mental Health and Hygiene. We are filling strategic gaps and piloting innovative programs for the 13 14 seriously mentally ill to be able to work with people 15 so they can stay in community by connecting them to 16 services, by helping them connect or reconnect to the treatment. We are helping people above before crisis 17 18 and after crisis.

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19 CHAIRPERSON DROMM: One of my concerns 20 and one of the concerns of the Council is the number 21 of mentally help people that are on Riker's Island. 22 About 43 percent of those people. And many of them 23 seriously mentally ill. At the Department of 24 Corrections preliminary budget hearing, the

2 commissioner stated that Thrive does not work in the 3 facilities. Had he respond to that?

4 DIRECTOR HERMAN: So, you know, in the 5 early years what Thrive focused on was implementation 6 and reach. Reaching people all over the city in 7 places where they hadn't been reached and populations 8 that hadn't been reached. For many reasons, Thrive didn't focus on branding Thrive. We got programs up 9 10 and running and they were called NYC well. They were called the crime victim assistance program. 11 They 12 were called CIT. They were called mental health 13 first aid. They weren't called Thrive mental health 14 first aid or Thrive this or Thrive crime victim 15 assistance program. I'm sure most of you know about 16 the CVAP program. You may not know that it is 17 The focus was on reach, reach, reach. Thrive. We 18 are on Riker's Island. We have trained over 700 uniformed corrections officers in CIT training. 19 We 20 provide an art therapy program for the young adults there. We have moved to that work to horizons. 21 We 2.2 are there and I am sure the corrections Commissioner 23 knows that her officers are CIT trained. She may not 24 necessarily associated with Thrive.

CHAIRPERSON DROMM: Okay.

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2 FIRST LADY MCCRAY: Those officers have 3 also embraced mental health first aid training and want to do more. But, again, they probably don't 4 5 think of it as a Thrive program. And even with my 6 CHAIRPERSON DROMM: 7 question about the commissioner for aging--8 DIRECTOR HERMAN: Uh-hm. CHAIRPERSON DROMM: If they are not 9 aware that it is a Thrive program, you have to 10 understand how confusing it is to us and to the 11 12 public, as well. So I would just suggest that you make sure that those commissioners are aware, when 13 14 they come in for the executive budget hearing, what 15 is Thrive and what isn't Thrive because we are going 16 to follow up at that time about the program, as well. 17 Yes? 18 FIRST LADY MCCRAY: That is a very important part of our mission going forward. 19 20 CHAIRPERSON DROMM: Okay. 21 FIRST LADY MCCRAY: Now that most of 2.2 our programs are being implemented. 23 CHAIRPERSON DROMM: Okay. All ready. 24 Thank you. I just want to announce that we have been joined by councilmembers Cohen, Torres, Cumbo, and 25

2 Treyger. And we're now going to have questions from
3 Chair Ayala followed by Public Advocate Williams.
4 Thank you.

5 CHAIRPERSON AYALA: I'll try to keep it 6 quick because I know that we have a lot of members 7 here that have questions, but my question is really regarding the closing the treatment gap and, you 8 know, I've in many hearings share, you know, 9 10 circumstances that were very personal to me and having to take someone to the emergency psych unit 11 12 for what I thought was an inpatient -- a person who 13 needed inpatient treatment and realized immediately after getting there that there's like an entire 14 15 process that was very foreign to me and that I'm sure 16 is very foreign to more New Yorkers. And that is 17 that if you take a person who has been presenting 18 symptoms of psychosis or maybe have the propensity to become violent, at the moment that they see that 19 20 doctor, if they are calm and relaxed, they could've just been having, you know, a mental breakdown an 21 2.2 hour before, but at the moment that they are making 23 contact with that doctor, that doctor makes an immediate assessment as to whether or not that 24 25 person, at that moment, is a threat to themselves or

2 to anyone else in the public. And, most often, even against some doctor's orders, these individuals are 3 released, you know, onto the street. And so I 4 wonder -- I don't think that that is a thrive --5 Ι wouldn't blame this on, you know, a deficiency in the 6 Thrive model, but I wonder as we're bringing more and 7 more awareness to, you know, mental illness, what is 8 the-- How can Thrive work to close that treatment 9 gap? How are we better advocating? Be it with the 10 state, be it with, you know, whatever entity would be 11 12 responsible for this. Right? To ensure that that 13 patients are not being released solely on not first 14 three minutes of interaction. There is no 15 communication with family members. There is no 16 input. My guy, as a person who was witnessing the 17 breakdown could not share because this individual has 18 rights. So I wonder what, if anything-- What conversations have you been having? 19 20 FIRST LADY MCCRAY: I share your frustration and it's very painful to not be able to 21 2.2 communicate with the doctors and no way to help your

23 loved one or your family member. We have to do more.
24 I think that this is a good topic for us to take up
25 and see what we can do to make sure that there is

1 COMMITTEE ON FINANCE 53 2 more communication and more coordination between systems of care. 3 DIRECTOR HERMAN: Yeah. 4 I--5 FIRST LADY MCCRAY: Susan, would you like to add? 6 7 CHAIRPERSON AYALA: I just wanted to share that. The presenting physician at Metropolitan 8 Hospital, who is great, said to me, you know, often 9 times we would advise against a person's discharge 10 and if we have to hold them, they have a court house. 11 12 Right? Which many of us-- I had no idea there was a 13 courthouse in the hospital. Right? And they are 14 given a manual which they, the patient, can read to 15 better educate themselves on how to get themselves 16 released from the psych unit. And then they will go 17 before the judge and they would present their case 18 and, again, often times, against doctor's orders, these individuals are released on the street. And I 19 20 wonder is that contributing to what we are seeing and are we measuring that? Is anybody really paying 21 2.2 close attention to that? 23 DIRECTOR HERMAN: It's a very serious problem to think about who is getting -- And it's the 24 right question to ask our people getting the right 25

2 responses? Is everybody getting what they need? It's also a state law that, whatever that criteria 3 4 is, dangerous to themselves or others, this is a 5 state law. It's a serious and big decision to commit 6 someone involuntarily. That's why there is all that 7 process. But we are looking to make sure-- To be as 8 comprehensive as possible, we are looking to make sure that we can communicate and reach people, 9 sometimes right after that and sometimes right before 10 that. That's the work of these mobile teams that we 11 12 are talking about. That's what we are so excited about that Thrive has added new teams, new capacity 13 14 they see people right away and also to -- We've added 15 two teams that preexisted. We have more options now 16 than an emergency room then we have ever had before. 17 We are trying to add more and more every day. These 18 mobile teams are keeping people in communities. The diversions and is that you will see by the end of 19 20 this year give police and others another tool, another option. That's what we're trying to do. 21 То 2.2 have people treated where they need it when they need 23 it, rather than always thinking the emergency room is 24 the answer. Because sometimes you can--25 CHAIRPERSON AYALA: Uh-hm.

1 COMMITTEE ON FINANCE 55 2 DIRECTOR HERMAN: look back and say, had 3 you intervened earlier, you might not have needed to 4 get to that point. I don't want to let 5 CHAIRPERSON AYALA: 6 the state off the hook here, however, because I think 7 that, you know, there has to be--DIRECTOR HERMAN: I don't either. 8 CHAIRPERSON AYALA: conversation and, 9 10 you know, they continued to close more and more psychiatric beds, you know, there has to be a 11 12 conversation because there has to be some collateral consequence to the city and if we are not measuring, 13 14 yellow, or following these individuals as we are 15 integrating them into, you know, society. 16 DIRECTOR HERMAN: Agreed. 17 CHAIRPERSON AYALA: Thank you. Thank you, Susan. 18 CHAIRPERSON DROMM: Mr. Public 19 20 Advocate? PUBLIC ADVOCATE WILLIAMS: Thank you. 21 2.2 Thanks again. I just want to get a couple things 23 clear. So, First Lady, just for clarity, you kind of provide the vision of Thrive NYC and, Susan, you run 24 the day-to-day operations? Is that correct? 25

2 DIRECTOR HERMAN: That's correct. 3 FIRST LADY MCCRAY: That's correct. Thrive NYC was my idea. I am the founder. I provide 4 strategic support. I hold convening's on behavioral 5 6 health and I amplify messages to the public. Susan Herman does the day-to-day management and makes the 7 decisions. 8 PUBLIC ADVOCATE WILLIAMS: That makes 9 Thank you. From the budget I see here, for 10 sense. the past three years, there is 595 million dollars 11 12 spent so far, if I'm not correct. And is-- If I'm correct. How much of that --- Again, you're saying 13 90 percent of that was new money that was put in, not 14 15 old money repurposed. Is that correct? 16 DAVID GREENBERG: That's correct. I just want to clarify we are projecting about 565 between 17 18 FY 16 to 19. But, yes. The majority of the money that is in Thrive budget, of the 250, all but 12.6 of 19 20 it is new. PUBLIC ADVOCATE WILLIAMS: All right. 21 2.2 And if I can understand, based on what I saw and what 23 I heard so far, I kind of broke it down to two areas. One is, I guess, some kind of coordination of 24 25 existing programs and the rest is an infusion of new

1 COMMITTEE ON FINANCE 57 2 programs and the terms that were used: science-based initiatives and evidence-based strategies. 3 Is that 4 correct? 5 FIRST LADY MCCRAY: That's correct. 6 PUBLIC ADVOCATE WILLIAMS: How much money 7 you spent in each? DIRECTOR HERMAN: I'd like to just step 8 back a little bit and say that much of what Thrive 9 does falls into several of those categories. So, we 10 have, I would say, money that we have put into 11 12 existing services to fill gaps in the traditional system and then particular strategies that we are 13 14 piloting that are brand-new. But the vast majority 15 of what Thrive is doing, the vast majority of where 16 the money has been spent, are on new programs. They 17 are not supplanting budget items that were there 18 before. PUBLIC ADVOCATE WILLIAMS: 19 So, most of it 20 is on new programs. Less on the court nation and less on the gaps, but new initiatives--21 2.2 DIRECTOR HERMAN: [interposing] Well, the 23 gaps are also new programs. We are filling gaps with new programs. In other words, right now you have a 24 single point of access to the full--25

1 COMMITTEE ON FINANCE 58 2 PUBLIC ADVOCATE WILLIAMS: [interposing] 3 So--DIRECTOR HERMAN: range of programs. 4 5 PUBLIC ADVOCATE WILLIAMS: So, but it's still two categories. It's one coordination and one 6 7 infusion of new programs, whether they are gaps of 8 new programs or new programs. FIRST LADY MCCRAY: I'm not sure if the 9 10 language is adequate to explain what--11 PUBLIC ADVOCATE WILLIAMS: Okay. 12 FIRST LADY MCCRAY: we're doing. We 13 have an enhanced programs. For example, our family 14 Justice centers. Before, they had no counseling 15 services for the survivors. So we have put an 16 infusion of money to make sure that they have 17 counseling and a psychiatrist and all of that, so 18 that is additional money. PUBLIC ADVOCATE WILLIAMS: 19 So, I--20 FIRST LADY MCCRAY: But it's not a new program, really. 21 2.2 PUBLIC ADVOCATE WILLIAMS: So, I would 23 say new program / filling gaps of existing programs. 24 FIRST LADY MCCRAY: Uh-hm. 25

| 1  | COMMITTEE ON FINANCE 55                             |
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| 2  | PUBLIC ADVOCATE WILLIAMS: So, those                 |
| 3  | astute In my thing are two areas. One is            |
| 4  | coordination of existing programs, I think. You can |
| 5  | tell me if I'm wrong. And then                      |
| 6  | FIRST LADY MCCRAY: Well                             |
| 7  | PUBLIC ADVOCATE WILLIAMS: infusion of               |
| 8  | new programs / gaps of old programs.                |
| 9  | FIRST LADY MCCRAY: I wouldn't say                   |
| 10 | coordination. I think that, to me, coordination of  |
| 11 | NYC Well which provides essential point of access   |
| 12 | where anyone can call, text, online and find any    |
| 13 | service that is available in the city to address    |
| 14 | their need. That is coordination. Coordination is   |
| 15 | also the collaborative work between agencies.       |
| 16 | PUBLIC ADVOCATE WILLIAMS: I don't I                 |
| 17 | don't   |
| 18 | FIRST LADY MCCRAY: But in and of                    |
| 19 | itself, it's not a program.                         |
| 20 | PUBLIC ADVOCATE WILLIAMS: I don't                   |
| 21 | disagree with that. I assumed it cost money to do   |
| 22 | those. I was just trying to figure out how much     |
| 23 | money and each one of those buckets is being spent. |
| 24 |   |
| 25 |   |
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| 2  | DIRECTOR HERMAN: Well, we can break                   |
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| 3  | down what each of the initiatives costs for you, if   |
| 4  | you'd like and that's in the budge that's             |
| 5  | PUBLIC ADVOCATE WILLIAMS: Okay.                       |
| 6  | DIRECTOR HERMAN: in front of you. Each                |
| 7  | one of the initiatives has a price tag.               |
| 8  | PUBLIC ADVOCATE WILLIAMS: Okay.                       |
| 9  | DIRECTOR HERMAN: And we can put them in               |
| 10 | those categories, if you would like. We can work on   |
| 11 | that.   |
| 12 | PUBLIC ADVOCATE WILLIAMS: With the EDP                |
| 13 | task force that the mayor originally didn't want to   |
| 14 | do in the city Council published, where are we with   |
| 15 | that? Thrive coordinating with the task force? It     |
| 16 | was supposed to have a report out. Ms. Herman,        |
| 17 | you're a member of the taskforce, as well as I        |
| 18 | believe some of us are. I'm not sure. They met a      |
| 19 | couple times. Are you coordinating with the           |
| 20 | taskforce? Do we know when it's coming out?           |
| 21 | DIRECTOR HERMAN: So, I'm one of the co-               |
| 22 | Chairs with Dr. Belken who is here and it was a very  |
| 23 | lengthy and serious process with many council members |
| 24 | participating. Over 75 people from New York City      |
| 25 | participated in the taskforce. There were             |
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| 1  | COMMITTEE ON FINANCE 61                               |
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| 2  | committees, subcommittees. The recommendations are    |
| 3  | now under review and Thrive will be coordinating with |
| 4  | them.   |
| 5  | PUBLIC ADVOCATE WILLIAMS: All right.                  |
| 6  | Well, it's late, so hopefully it will come out soon.  |
| 7  | I think it encompasses a lot of what you're saying    |
| 8  | here trying to get in front of the issue before       |
| 9  | DIRECTOR HERMAN: Yeah. It was                         |
| 10 | PUBLIC ADVOCATE WILLIAMS: police or                   |
| 11 | DIRECTOR HERMAN: ultimately called the                |
| 12 | Crisis Prevention and response taskforce to do        |
| 13 | exactly what you're talking about. To                 |
| 14 | PUBLIC ADVOCATE WILLIAMS: Okay.                       |
| 15 | DIRECTOR HERMAN: To try and avert crisis              |
| 16 | as much as possible, to handle a crisis appropriately |
| 17 | and stabilize people afterwards as well as possible.  |
| 18 | PUBLIC ADVOCATE WILLIAMS: So I'll just                |
| 19 | end with this. One, again, my hope is, you know, in   |
| 20 | the additional questions, I do want to get a better   |
| 21 | understanding of what was being used just for acute   |
| 22 | mental health illness and what was being used for     |
| 23 | just mental health for the rest of us. I think        |
| 24 | that's an important discussion. And also, from what   |
| 25 | I'm hearing, I think it's a great program, but I do   |
|    |   |

2 feel some of the metrics and concerns of being backended. I think we started spending money before 3 4 we had a discussion about how we gauge this. And I 5 don't know if that's a necessarily a horrible thing, if things are getting done. But I think there 6 7 should've been more discussion about how we were going to gauge this moving forward and, hopefully, 8 from this point on, we will do a better job of that 9 because this an incredible amount of money being 10 spent and I think the public has a right to ask these 11 12 specific questions, but I do think it is a worthwhile 13 initiative and I'm thankful that the First Lady has 14 taken it upon herself to do this. I think there's a 15 lot of questions that I still think needs to be 16 answered, but my time is up. Thank you. 17 FIRST LADY MCCRAY: Thank you. You 18 know, the need is without question and we've really appreciated working with all the council members and 19

19 appreciated working with all the council members and 20 the elected officials to get this up and running. It 21 is not true that we didn't have metrics in mind 22 before we launched thrive. It was part of our 23 initial conversations. Remember, we took 11 months 24 just having conversations with people before the 25 launch of Thrive. We went to every borough. We

1 COMMITTEE ON FINANCE 63 2 talked to clinicians, parents, people with loads of experience. We have convened with local and national 3 4 experts on this, so it's been a very thoughtful roll out, but it's kind of a work in process that we can't 5 6 do every-- We haven't been able to do everything at 7 once. Susan--PUBLIC ADVOCATE WILLIAMS: I think-- I 8 think--9 10 FIRST LADY MCCRAY: Did you want to clarify? 11 12 PUBLIC ADVOCATE WILLIAMS: I would just 13 say that all of that is probably true and thoughtful 14 that probably helped put out the program, but I don't 15 know if it helped shaped how we are going to decide 16 whether the program was successful and I think we are 17 doing some of that now. 18 FIRST LADY MCCRAY: Yeah. I think that, you know, we will be working together to 19 20 determine, you know, where our greatest successes are and how we want to shape Thrive going forward. 21 No 2.2 one's ever done this before and moves the wind 23 approach, so we all have to be part of making this what we needed to be for the people that we serve and 24 we value your contributions. 25

2 PUBLIC ADVOCATE WILLIAMS: To the extent 3 that I can be helpful, I would love to move forward 4 with you. 5 FIRST LADY MCCRAY: Thank you. 6 CHAIRPERSON DROMM: Okay. Thank you. 7 Council member Van Bramer followed by Council member Rosenthal. 8 COUNCIL MEMBER VAN BRAMER: Thank you very 9 much. So I think very few, if any, people would say 10 that we are spending too much on mental health. That 11 12 includes myself, someone who experienced significant depression as a gay teen. Closeted gay teen in high 13 14 school. I think where there are legitimate questions 15 and concerns is about management, outcomes, and 16 supervisions. So, from what I gather -- and I think you said this, director Herman, that the management 17 18 of Thrive, essentially, rests with the agency's where this finding has been allocated to. And, generally 19 20 speaking, commissioners report to deputy mayors and, of course, all of you who work for the city of New 21 2.2 York report to the Mayor. But in the case of this 23 funding, you are, roughly, the quarterback of this team to use an overused analogy. But I guess my 24 25 question is one of the things that I think happens

2 with direct reports and supervision mayors, and if an agency is overseeing the program and it's not going 3 well, there is a deputy mayor, then, who is able to 4 say, that is a significant problem. I'm not happy 5 with that. That needs to be corrected. Do you have 6 7 that authority, though, as the director and overseer of Thrive NYC because you are not the direct report 8 of commissioners. Right? So DOHMH and these 15 9 agencies that you have out here, so if they are 10 experiencing a problem that you identify, do you have 11 12 the ability, then, and are they reporting to you on 13 the Thrive-specific programs that are existing and 14 being funded in their agencies? 15 [Background comments] 16 DIRECTOR HERMAN: I think it's very 17 important to note that the office of Thrive NYC, when 18 it was established, was created to report to the First Deputy Mayor. So, part of my oversight role 19 requires me to report regularly to the First Deputy 20 Mayor what's happening in each of these agencies. 21 2.2 COUNCIL MEMBER VAN BRAMER: So I 23 understand-- So you report to the first Deputy 24 Mayor? 25 DIRECTOR HERMAN: I do. I do.

2 COUNCIL MEMBER VAN BRAMER: But there is 3 several hundred million dollars disbursed throughout all these agencies and you are watching the programs 4 5 that are Thrive specific within those agencies, I trust, right? And I think this is sort of one of the 6 7 fundamental questions if we are making sure that we are getting the return on the tax dollar investment 8 here, then there's got to be accountability. Right? 9 And is that accountability coming from yourself as 10 the Director who is sort of working in collaboration 11 12 with the commissioners? What if you see something 13 that isn't working and you are talking with the commission are about that? Obviously, you are 14 15 reporting to the First Deputy Mayor. They, too, 16 reporting, I assume, to--17 DIRECTOR HERMAN: A deputy--18 COUNCIL MEMBER VAN BRAMER: a Deputy Maybe it's the same one. Maybe it's not, 19 Mayor. 20 right? Depending on which agency. The, where is the accountability bear with respect to you and your 21 2.2 relationship with the commissioners, the deputy 23 mayors? How is that? Because I understand that the management of Thrive rests with the agencies and 24

their commissioners who are overseeing these

2 programs, some are very large. You're the quarterback of the team, roughly. And then where is 3 the accountability with respect to you, the 4 commissioner, and the deputy mayors? How does that 5 work out particularly something isn't-- If something 6 7 is working great, then we all happy to celebrate that, but if it is not, how do you intervene directly 8 with the commissioner vis-à-vis a deputy mayor 9 because they are not reporting to you. They're 10 reporting to a deputy mayor. 11

12 FIRST LADY MCCRAY: Susan Herman is 13 responsible for the day-to-day management of Thrive, 14 all of the programs, and I think it's important to 15 note that she was the first ever Deputy Commissioner for collaborative policing which worked with agencies 16 17 all across seated government and it is a mission that 18 is very similar to thrive. We need agency ownership. We need agencies to be ensemble. To be effective and 19 20 sustainable. That being said, First Deputy Mayor Fuleihan oversees many agencies that are responsible 21 2.2 for Thrive programs. So, he is-- It is a 23 collaborative effort by nature that is necessary in order to reach as many people as we are reaching. 24 First Deputy Mayor Fuleihan is also responsible for 25

2 making sure that there is overall effectiveness and sustainability of all city government and works very 3 closely with the deputy mayors. So there is a lot of 4 5 communication going on. A lot of communication, of course, accountability lives with Susan Herman. 6 7 COUNCIL MEMBER VAN BRAMER: And I have great respect for director Herman and she is 8 displaying a great deal of competence and strength 9 here at this hearing but I also need to ask the 10 questions and I know my time is up. So I just want 11 12 to leave you with a couple of questions that have 13 come to us. At the Queens Borough delegation 14 hearing, there were a couple of Asian American and 15 CBO's who talked about not having been worked with or 16 outreached to and I want--17 DIRECTOR HERMAN: [interposing] I'm sorry. 18 Did you say Haitian or Asian? COUNCIL MEMBER VAN BRAMER: Asian 19 20 American. 21 DIRECTOR HERMAN: Asian American. 2.2 COUNCIL MEMBER VAN BRAMER: Community-23 based innovations. I know the Asian American Federation is--24 DIRECTOR HERMAN: Uh-hm. 25

2 COUNCIL MEMBER VAN BRAMER: is one group 3 that has spoken about this issue and, maybe, you can 4 address that issue of that particular organization or 5 community feeling overlooked in the process and then, 6 maybe, the turnover of your mental health service 7 cords, as well. And I will end it there for this 8 round.

FIRST LADY MCCRAY: Well, I'd like to 9 say that we work with all of our community partners 10 and we have more than 400 community-based 11 12 organizations that we are working with Ted to 13 outreach and training and events and that includes 14 the Punjabi, Sikh, the Bengali, Chinese, Korean, and 15 broader Asian American communities. We are always 16 thinking about how we can enhance these programs. We 17 cannot be successful unless every news involved. 18 That's why we have a brothers sisters Thrive program. It is why we have a Latin X program. That is why we 19 are working with our immigrants. Serving high need 20 populations, as you can see from our map, is a 21 2.2 priority for us. Our outreach works with other city 23 teams, as well as elected officials and we welcome anyone who wants to be part of this and we encourage 24 25 everyone to be part of this because, as I said in my

testimony, that we all have to be part of the solution of making sure that people are educated about mental health. That they actually have an understanding of these diseases and know how to access services. Susan, would you like to add?

7 DIRECTOR HERMAN: Sure. I would just add that we have several long-term partnerships with 8 several Asian organizations where we have sponsored 9 We taught mental health first-aid classes 10 events. and different languages, including we regularly teach 11 12 mental health first aid in Mandarin. It can be 13 taught in curry and upon request and we are working 14 with many organizations. I am going-- I have 15 reached out to the Asian federation. I will be 16 meeting with them, but we have an ongoing 17 relationship with several Asian organizations and include them in welcome more. 18

CHAIRPERSON DROMM: 19 Okay. Thank you. 20 I'm going to remind my colleagues, also, to please stick to the two minute time limit. We have another 21 2.2 meeting immediately following this. We are actually 23 behind schedule here. So I'd like to now turn the mic over to Council member Rosenthal followed by 24 Council member Powers. 25

2 COUNCIL MEMBER ROSENTHAL: Thank you so I want to start by thanking you from shifting 3 much. the city's outlook on mental health from side load 4 5 agencies to a comprehensive vision about mental 6 health. You are uncovering all these things. All 7 these gaps and trying to fill those. Spot on. Kudos. Thank you for thinking about it that way. 8 Ι really appreciate it. I am concerned about a couple 9 10 things. One is I hope we can use this as an opportunity to shine a spotlight on the deficiencies 11 12 of the procurement process. So to the extent the city is not providing this service directly, but 13 14 contracting out, you will see that the procurement 15 process itself is hideous. That, number one, we 16 don't pay our service providers enough money and so, 17 they are being asked to do all the beautiful things 18 that you are articulating with three quarters of the finances they need. And, number two, they are not 19 20 actually paid until six months, a year, a year and a half after services have begun. And, although, we 21 2.2 are implementing passport to address that, we just 23 had a hearing on it. We uncovered, unveiled lots of problems. So, number one, that. Number two, I would 24 25 encourage you, OMB, to not subject Thrive to the

2 hiring freeze. We've heard about on these great It will only cripple the program. 3 things. I don't 4 know how you can report on successes and still be 5 subject to a hiring freeze. And, lastly, I am 6 concerned that some of these great ideas have been 7 great ideas for really long time and, on the Council, we have seen that they have not been funded and, 8 therefore, have created city Council initiatives to 9 fill the gap. Here's an example from something that 10 Director Herman mentioned. On-site clinicians in 11 12 schools. It's great for doing that. A, don't do any 13 off-site stuff. You can't claim victory if you are referring stuff out. You can't claim that you have 14 15 somebody on site who is noticing behavior in the 16 classroom or a culture of the school. That can only 17 be done on site and I would argue that is true for 18 our schools and for homeless shelters or even supportive service shelters. We are always finding 19 deficiencies in those contracts by contracting out 20 off-site provision of whether it be a social worker, 21 2.2 clinical mental health provider, a guidance 23 counselor. I don't care what it is. But that is a 24 gnawing deficiency in all of these services,

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1 COMMITTEE ON FINANCE 73 2 specifically at PS 191 when we rezoned in order to 3 integrate the schools. 4 CHAIRPERSON DROMM: Council member, can 5 you get--6 COUNCIL MEMBER ROSENTHAL: The large--7 CHAIRPERSON DROMM: to the question? COUNCIL MEMBER ROSENTHAL: 8 Yes. The largest problem was getting a guidance counselor in 9 my school. We don't need a clinical mental health 10 provider. We need on-site counseling. I've been 11 12 funding for the past five years a program called 13 Counseling in the School. I funded them to the 14 extent with my discretionary funds so that they have 15 an on-site counselor and that, indeed, has what is 16 allowed the school to improve functioning as we 17 desegregate our schools. Those are my general 18 thoughts. FIRST LADY MCCRAY: 19 Thank you very 20 much. I acknowledge that this is of critical importance and look forward to working with you on 21 2.2 this going forward. 23 CHAIRPERSON DROMM: Thank you. Council 24 member Powers followed by Holden. [inaudible 01:23:17] 25

1 COMMITTEE ON FINANCE 74 COUNCIL MEMBER ROSENTHAL: 2 No other 3 answers? COUNCIL MEMBER POWERS: 4 Thank-- I'm on the two minute drill, so I'm going to go fast. I 5 just ask for quick answers back. There's an office 6 7 of the Thrive, I think, too, that I didn't see reflected in the 250 million dollar budget. We did a 8 budget mod in December to approve 13 new jobs. Can 9 you tell us the budget of the office of the Thrive? 10 Office of thrive? 11 12 DIRECTOR HERMAN: I'm going to ask David 13 to give you exact figures. David Greenberg. 14 COUNCIL MEMBER POWERS: Sure. 15 DAVID GREENBERG: Yes, Council member. The office of Thrive budget is 2 million. 16 17 COUNCIL MEMBER POWERS: 2 million. So 18 that is on top of the-- That's a small piece on top of what's here today? 19 20 DAVID GREENBERG: Yes. The budget you have is the program budget. The office of Thrive is 21 administrative and outside of that. 2.2 23 COUNCIL MEMBER POWERS: Okay. Thank you. And to the Council-- Following up the Council 24 member Rosenthal's question, but subject to a hiring 25

1COMMITTEE ON FINANCE752phrase like the other agencies have been this fiscal3year?

DAVID GREENBERG: So, all agencies are subject to the hiring freeze and it's a regular part of our conversations with the agencies as we go through that process.

8 COUNCIL MEMBER POWERS: Great. Thank 9 you. And every agency is asked to do a peg this year 10 to achieve savings. Can you tell us-- You answered 11 this, but I just wanted to get clarity on it. Where 12 does Thrive and the programs here fit into-- Or the 13 office of Thrive fit into the peg?

DAVID GREENBERG: So, as I said earlier, the Thrive programs are not exempt from the peg and so, right now, agencies are working through what their proposals are to achieve those savings and so, they can propose some efficiencies--

19COUNCIL MEMBER POWERS:[interposing]20So the agencies have to do it and the program--

DAVID GREENBERG: Yes.

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COUNCIL MEMBER POWERS: Okay. Got it. I noticed you are over budget and every year. So you have 78 million-- you have 78, but you spend 43. 188 budgeted and 125. 224 and 174. Now 250, 251,

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2 251. That's anticipated spending. Can you talk to 3 us about why you are asking for 250 when it seems 4 like every other year you are coming under budget? 5 Which I'm not faulting you. We ask agencies to save 6 money where they can, but can you give us where 250 7 when you're-- you seem to be under every year?

DIRECTOR HERMAN: So, the budget that you 8 have in front of you reflects a ramping up period. 9 10 Many of the programs that you see particularly under spending in their budget were programs that 11 12 encountered unexpected difficulties, either with the 13 procurement process or with siding issues or 14 something programmatic. But, at this point, we feel 15 that most of the programs are operating at full scale 16 and we are very close to spending the budgeted amount 17 for this year and we will be going forward.

18 COUNCIL MEMBER POWERS: Okay. Ι appreciate that answer. Thank you. 19 And just the 20 last question because I know we are on time, but I wanted to make sure just -- I wanted to just talk 21 2.2 about metrics for success here. There is been some 23 discussion around measuring 400 something measurements. I think it's totally fine to measure a 24 lot of different things just to figure out how your 25

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2 performing and how-- just with large-scale programs 3 you would need a lot of measurance. I wondering 4 though, the Mayor's management report has, I think it's like probably 10 or 12 different metrics that 5 6 you have as performance indicators, but can you just 7 tell us, the Council-- I mean, you have mentioned the ramping up. Your budget is now, I think, three 8 or four times where it was when it started. It's a 9 real investment in mental health services. 10 I think the city should be making an investment in here. But 11 12 I wanted to understand if you can tell us what you feel like our your performance indicators that will 13 measure success I've we get into the fourth or fifth 14 15 or sixth fiscal year where we are funding Thrive?

16 FIRST LADY MCCRAY: It's important to 17 us to make sure that we're measuring everything and 18 then, of course, measuring the right things. But we're talking about people here, not numbers. 19 It's 20 is a challenge to measure the relief of anguish and suffering on a spreadsheet. As we have ramped up, we 21 2.2 have more indications of how to note the 23 effectiveness of different programs, but what we do now is that we are achieving a much needed cultural 24 25 and structural change. We are changing the

| 1  | COMMITTEE ON FINANCE 78                               |
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| 2  | conversation around mental health and mental health   |
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| 3  | is now integrated in everything that we do across the |
| 4  | city. We are working towards more standardized        |
| 5  | measures. Again, we have lots of metrics, but I       |
| 6  | understand what you are looking for and that is       |
| 7  | something that takes time to provide.                 |
| 8  | COUNCIL MEMBER POWERS: Thank you and                  |
| 9  | thank you   |
| 10 | FIRST LADY MCCRAY: I will turn                        |
| 11 | COUNCIL MEMBER POWERS: Oh. Sorry.                     |
| 12 | FIRST LADY MCCRAY: to Susan to                        |
| 13 | Yeah.   |
| 14 | DIRECTOR HERMAN: I would like to just                 |
| 15 | elaborate a little bit about what the First Lady      |
| 16 | said. Measurement is absolutely important and it's    |
| 17 | very important to measure the right things at the     |
| 18 | right times. I want to make it really clear that      |
| 19 | these initiatives were initiatives that were based on |
| 20 | evidence informed or evidence-based practices. So at  |
| 21 | the outset, we had a sense of if we implement this    |
| 22 | initiative, this is what is likely to happen. So we   |
| 23 | started out knowing where we wanted to go with        |
| 24 | programs. The exercise that we are engaged in math    |
| 25 | now, we have refined implementation measures. We      |
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| 2  | have refined reach measures which were really       |
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| 3  | important to us at the beginning. How many people   |
| 4  | are we reaching? And now we are refining outcome    |
| 5  | measures. I don't think it's fair to say we have no |
| 6  | outcome measures. We have some that have already    |
| 7  | been tracked as part of the work that agencies are  |
| 8  | doing. We have an external of valuations that are   |
| 9  | underway. We have significant number of internal    |
| 10 | evaluations. More to come. But these outcome        |
| 11 | measures just need to be refined and then they will |
| 12 | be part of what agencies are tracking.              |
| 13 | COUNCIL MEMBER POWERS: And                          |
| 14 | DIRECTOR HERMAN: And every initiative,              |
| 15 | where it is appropriate, and that's almost all of   |
| 16 | them not all, but almost all of them will have      |
| 17 | one or two or the appropriate number of outcome     |
| 18 | measures.   |
| 19 | COUNCIL MEMBER POWERS: I just wanted                |
| 20 | to be For the record, I said nothing about there    |
| 21 | being no performance measures. I think there are. I |
| 22 | was asking from the administration                  |
| 23 | DIRECTOR HERMAN: Outcome.                           |
| 24 | COUNCIL MEMBER POWERS: for Thrive                   |
| 25 | DIRECTOR HERMAN: Yeah.                              |
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1 COMMITTEE ON FINANCE 80 2 COUNCIL MEMBER POWERS: which ones 3 you've prioritized as determining success and it-- I read--4 5 DIRECTOR HERMAN: I think--6 COUNCIL MEMBER POWERS: the Mayor's 7 management report and your numbers, I think there's-denote you see numbers of access going up. I think 8 access is really important. 9 10 DIRECTOR HERMAN: Yep. COUNCIL MEMBER POWERS: I think that, 11 12 as we get to, you know, the next year and the year after, I think what the Council would be interested 13 14 in is-- in addition to just the access part of it, saying that there is also results. And I totally 15 16 agree with you. Tracking this on a spreadsheet is 17 not an easy measurement to do, but I think also 18 knowing, in addition to access, outcomes that are based on wellness would also be--19 20 DIRECTOR HERMAN: Absolutely. Absolutely. And some of the measures -- Let's make a distinction 21 2.2 between outcomes of initiatives and population level 23 outcomes. Some of the population level outcomes will take a while, just as any public health initiative 24 does. If you look at the city's trans-fat ban and 25

| 1  | COMMITTEE ON FINANCE 81                               |
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| 2  | restaurants, if you look at those smoking bans, if    |
| 3  | you look at population level outcomes, sometimes it   |
| 4  | takes a long time. But we well know what the          |
| 5  | outcomes of these initiatives are and we will be      |
| 6  | looking at population level impact.                   |
| 7  | COUNCIL MEMBER POWERS: Great. Thank                   |
| 8  | you. Thanks for the answers.                          |
| 9  | CHAIRPERSON DROMM: Thank you. We've                   |
| 10 | been joined by council members Cornegy, Deutsch, and  |
| 11 | Barren. And now we will have questions from Council   |
| 12 | member Holden, followed by Council member Adams.      |
| 13 | COUNCIL MEMBER HOLDEN: Thank you both                 |
| 14 | for your testimony and, First Lady, this is a great   |
| 15 | idea. I think Thrive NYC, we would love to see it     |
| 16 | succeed. At least when Susan Herman was at our last   |
| 17 | mental health hearing, she said we are seeing the     |
| 18 | benefits and the subway. And it's coincidentally      |
| 19 | about week we were getting tons of complaints of      |
| 20 | people being accosted, attacked, harassed by homeless |
| 21 | individuals in our subways. And there were a bunch    |
| 22 | of high big many stories about this. The eight-       |
| 23 | year-old getting punched in the head by homeless      |
| 24 | individual. I'm interested in these mobile teams.     |
| 25 |   |

2 That you have 15 mobile teams. Are they operating 3 mostly in the subways or everywhere?

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FIRST LADY MCCRAY: 4 I just want to take 5 a step back and say that I understand your concern and the pain that you must feel, that many of us 6 7 feel, when we are dealing with someone who is suffering. Not all the people who are on the street 8 or in the subways who appear homeless are necessarily 9 mentally ill. That's important for everybody to 10 understand. Just because they are experiencing 11 12 homelessness does not mean that they are mentally ill. DOH has long provided services for those with 13 serious mental illness and Thrive's goal is to 14 15 complement those services, not compete with them. We 16 are enhancing services that already exist and 17 everything that we do in Thrive is working to either 18 prevent or to intervene or to provide support to people who are in crisis or after crisis. Susan, 19 would you care to add to that? 20 21

DIRECTOR HERMAN: I think the situation in the subways that you are describing is troubling for everybody. This is a--

2 COUNCIL MEMBER HOLDEN: [interposing]
3 Yeah. Because people feel trapped. People feel
4 trapped in the subway. So--

5 DIRECTOR HERMAN: This is a concern to 6 everybody--

7 COUNCIL MEMBER HOLDEN: [interposing] But I how do you -- I just want to ask before--8 because I'm running out of time. How do you measure 9 success in the subways? I mean, because people-- I 10 think most New Yorkers, 90 percent might say we're 11 12 not seeing the difference in the subways. And so I 13 think public safety has to be a priority, especially 14 in the mental health area. Public safety number one. 15 Because especially when those doors close on the 16 subways, we're trapped by an individual that can 17 explode at any time. So it's just a matter of time 18 before you're in the wrong place at the wrong time. And I mentioned this, but we need a really big 19 20 initiative on that area of public safety. FIRST LADY MCCRAY: I understand your 21

22 concern and share your concern, however, it is 23 important to remember also that the people who are 24 mentally ill are more likely to be victims of crime 25 and violent than perpetrators. More likely than the

average person, actually. And so, when there is an incident, it does have an outsized impact because, of course, it's all on the covers of our newspapers. This is something that we would enjoy exploring with you going forward because it is important, but we all have to be part of the solution. Susan, would you like to add to that?

DIRECTOR HERMAN: I just want to--9 And 10 when we met and we talked about this, I think it was important to talk through that, when you do see 11 12 somebody that you're concerned about, you can call 311. You can use the app. And there are mobile 13 teams from DHS that will come and will work with that 14 15 person to try and get them the help that they need. 16 That's important to all New Yorkers to know that help 17 is available. Everybody gets resources. They get 18 information. They're offered assistance. And, of course, we want to have safe subways and New Yorkers 19 20 can do something, though. They can use that app. COUNCIL MEMBER HOLDEN: 21 Right. But 2.2 just how do measure success on the subways? That's 23 what my question was. How do you do that? If you

24 take the person off the subways, off the streets, get 25 them the help, if they just refuse to go how many of

| 1  | COMMITTEE ON FINANCE 85                               |
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| 2  | those do we have? I mean, there's a number of         |
| 3  | questions that we have, especially in the subways and |
| 4  | that's why I wanted to address that.                  |
| 5  | FIRST LADY MCCRAY: We do not have a                   |
| 6  | subway-focused program right now, but we are happy to |
| 7  | explore that with you.                                |
| 8  | CHAIRPERSON DROMM: Okay. Thank you.                   |
| 9  | Council member Adams followed by Council member       |
| 10 | Gibson.   |
| 11 | COUNCIL MEMBER ADAMS: Thank you, Mr.                  |
| 12 | Chair. Welcome, First Lady. So glad to see you        |
| 13 | again. Thank you very much, Director, also for all    |
| 14 | of your work and thank you for your outreach in       |
| 15 | Queens, as we've seen each other a few times out      |
| 16 | there doing what Thrive NYC does. You've also         |
| 17 | changed the face of mental illness and I thank you    |
| 18 | for outing that issue of mental illness and this      |
| 19 | condition that so many face and so many have to wake  |
| 20 | up and deal with on a daily basis and lived with and  |
| 21 | loved ones have to live with also. I think that so    |
| 22 | many people feel freer to speak about it. Freer to    |
| 23 | look for help, which is even more important, but I    |
| 24 | wanted to talk a little bit about it and I'm not      |
| 25 | going to take up a lot of time. Just, basically, one  |
|    |   |

2 question. This is such a comprehensive vision and in working collaboratively with so many different 3 agencies, how do you really drill down and get that 4 5 data that is necessary, I think, that all of us are really looking for in a multimillion dollar effort 6 7 like this. How do you drill down and collaborate? Who collects data for Thrive? How is it collected 8 and where exactly is it stored? 9 Is it public knowledge? I don't know if it's on a public site 10 anywhere. Who handles all of that? 11 12 FIRST LADY MCCRAY: Thrive was intended

13 to be aggressive, innovative, science-based, and in 14 response to a very complex problem, but we have data. 15 I can tell you that, to just give you a few examples, 16 that 80 percent of the people who take mental health 17 first aid are-- they report that they are using 18 their new skills to help others. 33 percent of them say they use their skills every month. 99 percent of 19 20 the Department of Education's Pre-K teachers and staff say that social-emotional learning has improved 21 2.2 their teaching. They are all-in. They love this 23 program and we have fewer criminal justice 24 interactions and hospital visits. There are more 25 services -- only one person was arrested out of 1000

| 1  | COMMITTEE ON FINANCE 87                               |
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| 2  | people who were helped by our co-response teams. 95   |
| 3  | percent of those people were connected to services.   |
| 4  | They received counseling. They were given referrals   |
| 5  | to programs or transported. I mean, this is our       |
| 6  | data. We know that people are being helped and they   |
| 7  | are being helped where they are. Susan, would you     |
| 8  | like to add to that?                                  |
| 9  | COUNCIL MEMBER ADAMS: Could I just ask,               |
| 10 | Susan, before you go on, how is that data collected   |
| 11 | and is it   |
| 12 | FIRST LADY MCCRAY: Yes.                               |
| 13 | COUNCIL MEMBER ADAMS: published                       |
| 14 | somewhere?  |
| 15 | FIRST LADY MCCRAY: Susan will address                 |
| 16 | that.   |
| 17 | COUNCIL MEMBER ADAMS: Okay.                           |
| 18 | DIRECTOR HERMAN: So, as you've heard, we              |
| 19 | have over 400 ways of measuring what's happening with |
| 20 | Thrive. All of those metrics are being refined. I     |
| 21 | just got to Thrive a little over a month ago. I'm     |
| 22 | looking at these metrics and trying to make sure that |
| 23 | they are still the right measures for each of these   |
| 24 | initiatives and then these metrics will go up. They   |
| 25 | will become public.                                   |
|    |   |

| 2  | COUNCIL MEMBER ADAMS: Any specific                    |
|----|---|
| 3  | timeframe? Can we drill down a little bit closer to   |
| 4  | when that would be so that other people can take a    |
| 5  | look at that and I would feed him on to say to        |
| 6  | DIRECTOR HERMAN: Wha                                  |
| 7  | COUNCIL MEMBER ADAMS: my constituents,                |
| 8  | here it is.   |
| 9  | DIRECTOR HERMAN: We're happy to give you              |
| 10 | these. These have already been given out to the       |
| 11 | press, but before they are put online, they will be   |
| 12 | refined. They will be tweaked to make sure that they  |
| 13 | are current, that it's appropriate. They will be up   |
| 14 | within a couple of months.                            |
| 15 | COUNCIL MEMBER ADAMS: Okay. That's I was              |
| 16 | looking for. A couple months. Thank you very much.    |
| 17 | CHAIRPERSON DROMM: Okay. Thank you.                   |
| 18 | Council member Gibson followed by Council member      |
| 19 | Torres.   |
| 20 | COUNCIL MEMBER GIBSON: Thank you,                     |
| 21 | Chair Dromm and good afternoon, First Lady, and good  |
| 22 | afternoon, Director Susan Herman, and OMB. I          |
| 23 | appreciate you being here and a lot of my colleagues  |
| 24 | have really echoed the same sentiments that I feel    |
| 25 | and I really thank you for this really ambitious plan |
| I  |   |

2 and really this blueprint really addressed mental health across New York City, 15 different agencies, 3 4 about 55 different programs. I think many New 5 Yorkers, as well as the Council, I am grateful to have today's hearing because, both for today's 6 7 hearing, a lot of the information that we are hearing about today has not necessarily been shared with the 8 Council. So when you talk about performance 9 measurements and indicators and I recognize were 10 talking about people and emotional distress and 11 12 certainly in need, but certainly 250 million dollars that we are spending, we want to make sure that the 13 14 public understands what we are spending money on the 15 kinds, many times, they may not understand how they 16 can get help through a lot of the different elements you described. So my office, we have hosted mental 17 18 aid first aid trainings. I have had about four focused on the CBO's and youth, LGBT youth, to make 19 sure that our constituents are equipped. I have seen 20 announcements with the different terminals, NYPD and 21 2.2 others. Sororities and different things. But, after 23 that, I wanted to ask specifically about the media 24 and the messaging. So are we really projecting the 25 success? Are we sharing this information with the

2 public? What does that look like? And then, certainly, I wanted to understand further the 3 4 community partners that we're working with, I understand and agree that we have to approach this 5 6 from a holistic perspective and go into neighborhoods 7 that have not really been serviced, but do it in a different way. Not the traditional way. Going to 8 the local supermarket, the bodegas, the clergy, the 9 church is, those small businesses. So what does that 10 community partnership look like? And then, lastly, 11 12 the over side of the city agencies. Every agency has 13 a component and I wanted to make sure that our 14 administration is following up with all the agencies 15 to make sure that these programs are being 16 implemented as we continue to move forward. 17 FIRST LADY MCCRAY: Is that a question? 18 COUNCIL MEMBER GIBSON: Want me to repeat? 19 20 [Background comments] DIRECTOR SUSAN: Could you just--21 2.2 FIRST LADY MCCRAY: [interposing] What 23 is the specific question? 24 DIRECTOR HERMAN: question there? 25

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2 COUNCIL MEMBER GIBSON: The first 3 question is messaging. So as we make announced all 4 of our new efforts, are we focused on measuring the success, but talking about how we are saving 5 individuals from overdoses? How we're helping those 6 with maternal health services? What is the messaging 7 that we're doing around Thrive NYC? 8 FIRST LADY MCCRAY: Well, we certainly 9 can do better and more and we intend to do that going 10 forward. But, certainly, all of our-- Any time we 11 12 launch a new program that is provided to the public, we try and amplified through social media and other 13 means. But we can always to and it is our intention 14 15 going forward. Susan, would you like to add? 16 DIRECTOR HERMAN: I think if you are 17 asking also what is it that we are looking at, what 18 are we trying to get across, we have-- We believe that we have to be more comprehensive about our 19 20 approach to mental health. That this is a shared responsibility. This is something that all city 21 2.2 agencies share. This is something that we share with 23 community-based organizations. We share this

responsibility with elected officials. So, in the

beginning, we looked at reach. We looked at how many

2 people we were serving. We trained over 100,000 New Yorkers and mental health first aid. That is 3 4 significant when you look at the size of New York City. 100,000 more New Yorkers feel more comfortable 5 6 not only talking about mental health, but pointing 7 people in need to the right place. We have answered over 500,000 calls, texts, and chat through NYC well. 8 That is a lot of people that we are reaching. 9 We have mental health service Corps members, over 250 of 10 them in these mental health care shortage areas 11 12 throughout New York City. We are reaching people. 13 We are serving people in our senior centers. We are 14 serving students in our schools. We are reaching 15 people in places and in ways that they never have 16 been reached before. That message needs to be 17 amplified and we will be doing that. And I hope--Ι 18 would like your help and assistance in doing that. Happy to come to your district. Happy to provide 19 20 more opportunities to amplify that message. We have reached people. We are touching people's lives and 21 2.2 that is important. 23 COUNCIL MEMBER GIBSON: Thank you.

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24 Thank you, Chair.

| 1  | COMMITTEE ON FINANCE 93                               |
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| 2  | CHAIRPERSON DROMM: Thank you. And                     |
| 3  | Council member Torres?                                |
| 4  | COUNCIL MEMBER TORRES: Thank you,                     |
| 5  | Chair. Good afternoon. Now, as a city, as is          |
| 6  | staying, as a country, it seems to me there is no set |
| 7  | of people whom we're failing. Councilman Torres.      |
| 8  | Right here.   |
| 9  | DIRECTOR HERMAN: Huh.                                 |
| 10 | COUNCIL MEMBER TORRES: [inaudible                     |
| 11 | 01:43:38] It seems to me there is no set of people    |
| 12 | whom we are failing more than the seriously mentally  |
| 13 | ill who are often left to die on our streets or       |
| 14 | languish in our jails and in our hospitals. And when  |
| 15 | the Chairperson asked how much of the Thrive NYC      |
| 16 | budget is going towards the seriously mentally ill, I |
| 17 | believe the first ladies at all of it. And I want     |
| 18 | you to understand. I don't take even mild mental      |
| 19 | illness lightly. Right? I've suffered from            |
| 20 | depression my whole life. I've take an                |
| 21 | antidepressant every day.                             |
| 22 | FIRST LADY MCCRAY: Uh-hm.                             |
| 23 | COUNCIL MEMBER TORRES: It enables me                  |
| 24 | to function and succeed as a person and as a          |
| 25 | professional. But how the city services me            |

2 FIRST LADY MCCRAY: Uh-hm. 3 COUNCIL MEMBER TORRES: is quite different from how the city should service someone 4 5 who is seriously mentally ill. FIRST LADY MCCRAY: 6 Uh-hm. 7 COUNCIL MEMBER TORRES: Right? Which is right at the intersection of chronic homelessness 8 and chronic over-incarceration and chronic opioid 9 addiction and so I want to ask that question again. 10 Like how much of the budget of Thrive NYC is 11 12 specifically tailored toward the most seriously 13 mentally ill people in our society? 14 FIRST LADY MCCRAY: The reason I say 15 that all of Thrive's budget is tailored to that is 16 because it's very difficult to say, oh, this is the percentage of our population that is seriously 17 18 mentally ill. How are you defining that? If you didn't take your depressant every day and you were a 19 20 victim of violence or something, you could be in that category tomorrow very easily or certainly within 21 2.2 months. It is important for us to prevent these 23 diseases from progressing to crisis. That's the bottom line. We do not want to see people in crisis. 24 We want to make sure that they're getting the 25

2 treatment, the services, the support that they need so that the disease does not worsen. And that is why 3 4 I say all of our programs are focused on SMI because 5 they do. Our point is to make sure everyone has a 6 place to reach. Everyone was the opportunity to make 7 appointments. Talk with someone where they live, where they learn, where they worship. And it's about 8 education, too. We want to make sure that family 9 members know the signs, the symptoms of mental 10 illness so that they are able to get their loved 11 12 ones, their family members to serve as early on so that it does not become a crisis situation. Crisis 13 14 situations don't happen overnight. It takes time. 15 And when mental illness is untreated, we end up with 16 these tragedies -- tragedies and anguish and pain 17 that none of us want anyone to experience. Susan, 18 would you like to elaborate? DIRECTOR HERMAN: I understand that it's 19 20 very tempting to say there are so many people that are seriously mentally ill and that's the only place 21 2.2 we should be focusing. It's very--23 COUNCIL MEMBER TORRES: That's not my 24 position. I just want to be clear. DIRECTOR HERMAN: I don't think it was. 25

| 2          | COUNCIL MEMBER TORRES: Yeah. No.                      |
|------------|---|
| 3          | DIRECTOR HERMAN: I don't think it was.                |
| 4          | COUNCIL MEMBER TORRES: That's not                     |
| 5          | DIRECTOR HERMAN: I just want to be clear              |
| 6          | that and really amplify what the First Lady said.     |
| 7          | We are, and Thrive, is working with people to build   |
| 8          | resilience, working with people pre-crisis, working   |
| 9          | with people during, and we can talk about that, as    |
| 10         | well as helping to stabilize people afterwards. I     |
| 11         | think it's important to say how pioneering and        |
| 12         | groundbreaking this program is. We haven't looked at  |
| 13         | this issue in a comprehensive way before as a city.   |
| 14         | There is hardly any other city that's taken There     |
| 15         | isn't any other city that has taken such a            |
| 16         | comprehensive approach because we are trying to       |
| 17         | prevent and mitigate mental illness before it reaches |
| 18         | that point. Some can be prevented. Some can be        |
| 19         | mitigated. In terms of what are we doing to the       |
| 20         | programs that are specifically working with seriously |
| 21         | mentally ill, we would go we would look at not        |
| 22         | only NYC well, which is still serving as the suicide  |
| 23         | hotline, but we would also look at many of the other  |
| 24         | investments in the health department and are focusing |
| <u>а</u> г |   |

2 on the mobile teams the talked about. And I would 3 like to ask David to amplify that.

DAVID GREENBERG: Yes. Council member, I 4 5 think what you are asking is, within the Thrive budget, what is really geared towards people who are 6 7 in crisis and are more likely to be experiencing that issue. And it's over 30 million dollars and that 8 goes towards the programs that Susan was highlighting 9 around mobile teams and call response teams. 10 But, outside of Thrive, there are also many other programs 11 12 that are happening that are specifically targeted to 13 the population including supports the house three New 14 York, New York 15 program, what's happening in 15 correctional health services. So, and within the 16 Health Department, 300 million dollars of their 17 annual budget is actually for those types of programs for the SMI. 18

19DIRECTOR HERMAN: I want to add that we're20also--

21 COUNCIL MEMBER TORRES: Sure. 22 DIRECTOR HERMAN: treating-- We're also 23 making sure that there are opportunities for people 24 with co-occurring disease to get the treatment that 25 they need. So if someone has an addiction, but they

also suffer from anxiety and depression, that they are able to get those treatments-- get that treatment at the same time as opposed to having to go one place for the addiction and another place for the anxiety or depression.

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7 COUNCIL MEMBER TORRES: Squeeze in two 8 quick questions. I know the diversion centers are 9 full within Thrive NYC. One of them is going to be 10 in my district. I am supportive, even though it's 11 opposed by the local community board because I want 12 to be part of the solution.

DIRECTOR HERMAN: Uh-hm.

14 COUNCIL MEMBER TORRES: Two questions: 15 What kind of offenders are going to be referred to 16 the diversion center and, second, if it's only lowlevel offenders, do we have a strategy-- You know, 17 18 the numbers in Riker's Island have fallen dramatically, but the proportion of seriously 19 20 mentally ill, as defined by the city, has arisen and so, do we have a mental health strategy for providing 21 2.2 a supportive alternative for those seriously mentally 23 ill who happen to have committed serious offenses? 24 And those are my questions. So--

25

2 DIRECTOR HERMAN: So the diversion centers 3 will be in the two five and in your district in the four seven precinct and the idea right now, the way 4 that we are structured, we believe it is presented in 5 an alternative that has never existed before in New 6 7 York and that is to give officers an opportunity to offer help and service to people who voluntarily want 8 to comment and seek care and support. The idea, the 9 concept from the very beginning, was that this would 10 be for low level offenses. We would look to see 11 12 whether they can serve people in that precinct, whether they can expand beyond that precinct, or 13 14 whether it really is filled just with the population. 15 That idea always was to get them up and running, 16 serve that population, people who have either 17 committed low level offenses or the officer is aware 18 of that person, sees some problematic behavioral problem, and offers assistance. The idea always was 19 20 to see how they are doing after a few months. In several months, see that population nor the criteria 21 2.2 could change.

COUNCIL MEMBER TORRES: I'll end here.
I just want to-- you know, just how we have
supportive housing as an alternative to traditional

1 COMMITTEE ON FINANCE 100 2 housing, I would love for the administration to imagine what a supportive alternative to traditional 3 incarceration could look like. 4 5 DIRECTOR HERMAN: Uh-hm. 6 COUNCIL MEMBER TORRES: Because, in my 7 opinion, environment like Riker's are criminogenic (sic) and conducive to more mental illness. Not 8 less. That's the extent of my questioning. Thank 9 you, Mr. Chair. 10 11 CHAIRPERSON DROMM: Thank you very 12 much. And before we go to Majority Leader Cumbo, I just want to ask you, in 2009, there were 97,000 13 14 calls to 911 about emotionally disturbed persons and, 15 in 2018, there were 180,000. How do you respond to 16 those numbers and, an indicator of the failure or 17 success of the program? On things we know 18 FIRST LADY MCCRAY: that it could be recognition that services are 19 20 available and people are calling more because they have a better understanding of the mental health 21 2.2 services that are available in our city. Susan? 23 DIRECTOR HERMAN: I think it's actually interesting. There is a lot of conversation about 24 how the numbers are going up for EDP calls and for 25

| 2  | homeless. And if you actually sort of chart it over  |
|----|--|
| 3  | the last few years, both of those numbers have kind  |
| 4  | of flattened out. They are very minor increases over |
| 5  | the last year. So they went up and they are almost   |
| 6  | flattening out at this point. It's hard to know why  |
| 7  | there are more calls for emotionally disturbed       |
| 8  | people. There are also more calls to 911. There      |
| 9  | could be many reasons for back, but our goal at this |
| 10 | point is to train officers to respond to these calls |
| 11 | as well as possible. What we are doing through       |
| 12 | Thrive, through the CIT training, through the co-    |
| 13 | response teams, through the diversion centers.       |
| 14 | CHAIRPERSON DROMM: Okay. Thank you.                  |
| 15 | Majority Leader Cumbo?                               |
| 16 | MAJORITY LEADER CUMBO: Thank you.                    |
| 17 | Thank you, Chair, and thank you, First Lady, for     |
| 18 | being here today. I just wanted to talk about when I |
| 19 | first heard about Thrive NYC I was very excited and, |
| 20 | with the creation of the mayor's office to and gun   |
|    |  |

21 violence, wondering how-- with a working with many 22 of our care violence providers, there seems to be a 23 disconnect with some of our care violence models are 24 working in our district, but also working with Thrive 25 NYC. And so, wanting to know, is there a plan to

2 incorporate, in the cure violence model, a way for those providers to be able to access mental health 3 4 services for the individuals in our community that 5 they are serving? And then, the other one that I wanted to focus on was in issues in terms of the 6 7 NYPD, we saw with the tragic killing of Deborah Danner in the Bronx, as well as Sahib Vassal (sp?) in 8 my district in Crown Heights, individuals that were 9 10 known to be impacted by mental health challenges, knowing that those cases and others exist like that, 11 12 how is Thrive NYC working to make sure the circumstances and situations like that do not have 13 14 been particularly with people that we know suffer 15 from mental health challenges?

16 FIRST LADY MCCRAY: Well, yes to your 17 first question and Susan will elaborate. To your 18 second question, I mean, those are really painful tragedies that we wish could have been prevented had 19 20 and we are working on that in a variety of ways. By working with the NYPD to make sure that they have the 21 2.2 tools, the resources, that all of them will be 23 trained in crisis intervention training by, I believe, it's 2021. 24

25

MAJORITY LEADER CUMBO: Uh-hm.

2 FIRST LADY MCCRAY: That is very 3 The other thing that is important important to us. to us is to make sure that families know that there 4 are resources available to them for their loved ones. 5 6 Families have the opportunity to be the first first 7 responders by tapping into the city's services that are available so that, you know, we-- they don't 8 have their loved ones in crisis. That is very 9 10 important to us and that is why we are working with the faith communities. But why we are working with 11 12 brothers sisters Thrive and so many other 13 organizations to make sure the people know there is 14 somewhere in the turn. There is something that you 15 can do. And Susan will talk a little bit more about 16 what they are doing through the NYPD and also with 17 the NCOs. We want to get involved in helping on a 18 neighborhood level because, often, you know, the people in the community now. Right? They know the 19 They know what's going on. And this should 20 people. be-- it shouldn't be on any one person to have to 21 2.2 make sure that someone who is sick, somebody who is 23 not well--

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MAJORITY LEADER CUMBO: Right.

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2 FIRST LADY MCCRAY: gets the care that 3 they need.

MAJORITY LEADER CUMBO: I think because one of the challenges that we have in the City Council is, currently, when situations like this happen, when an issue of gun violence happens, unfortunately, we in the Council are expected to be the mental health provider.

FIRST LADY MCCRAY: Right.

MAJORITY LEADER CUMBO: 11 And so, 12 incident after incident that happens I feel like 13 there is a disconnect between families scanning the 14 service and getting the support that they need and 15 often turning to us and to our office is in that way. 16 And I, if you could, because I'm having a little bit 17 of difficulty understanding what's actually happening 18 and what's going to happen in the future, so if you could talk about the cure violence model. I have, 19 20 for example, G Mac and Crown Heights SOS in my district. How are you effectively working with those 21 2.2 organizations? Because if I were to think of where 23 Thrive NYC would be most needed, it would be with those individuals and organizations that are working 24 directly on the front lines with our community. 25

2 DIRECTOR HERMAN: We are open to-- We 3 have about 400 community part right now. Whether any 4 of them are part of the crisis management system, I'm 5 not sure. MAJORITY LEADER CUMBO: 6 Uh-hm. 7 DIRECTOR HERMAN: But what I will say to you that I'd very much want to work with people who 8 are engaged in cure violence because they are working 9 10 with people on the ground. They need to know about mental health first aid. They need to know about NYC 11 12 well. And they need to know that help is available, basically. They need to know where they can refer 13 14 people. So--15 MAJORITY LEADER CUMBO: Got it. 16 DIRECTOR HERMAN: the Health Department, 17 as you know, managers the cure violence program. So 18 they are integrating this work into that work. If it needs to be bumped up a little bit, we will do that 19 and, if you have suggestions of how to do that, I 20 would be happy to talk with you about that. 21

22 MAJORITY LEADER CUMBO: Would love 23 them. Just want to squeeze in one little more about 24 the gang violence database. So when I think of the 25 gang violence database, the unfortunately exists, one

| 2  | of the things, through hearings, that we've talked    |
|----|---|
| 3  | about, are these the young people in particular       |
| 4  | that are the absolute most vulnerable in our          |
| 5  | communities and are the most susceptible as a result  |
| 6  | of that of committing violence within our             |
| 7  | communities. Has there been a thought in terms of     |
| 8  | how the database could be utilized as a tool to       |
| 9  | provide mental health services for children and       |
| 10 | teenagers and young adults most in need?              |
| 11 | DIRECTOR HERMAN: That's a very                        |
| 12 | interesting idea to look at who is most vulnerable to |
| 13 | violence. We certainly know that people who are       |
| 14 | victims of violence are more likely to be susceptible |
| 15 | to mental health challenges. That's been proven. We   |
| 16 | also know that people who suffer from mental illness  |
| 17 | are more likely to be victims of crime than the       |
| 18 | general population. So, we will be working closely    |
| 19 | with the police department. We will be working        |
| 20 | closely with our CVAP advocates to make sure          |
| 21 | MAJORITY LEADER CUMBO: Uh-hm.                         |
| 22 | DIRECTOR HERMAN: to make sure that they               |
| 23 | know that mental health care is available, not just   |
| 24 | victim advocacy.                                      |
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| 2  | MAJORITY LEADER CUMBO: think that's                   |
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| 3  | critical and I just want to say that I think that     |
| 4  | ultimately the reason why this hearing is even taking |
| 5  | place is that we have exacerbated the circumstances   |
| 6  | of working in silos. So I feel that, because you are  |
| 7  | doing this work, we are doing this work, and the      |
| 8  | architecture of this building says that we are on     |
| 9  | different sides, that we don't actually come together |
| 10 | and have a thorough understanding of what's happening |
| 11 | on each side.   |
| 12 | DIRECTOR HERMAN: Yeah.                                |
| 13 | MAJORITY LEADER CUMBO: So, I hope                     |
| 14 | that because this is very unprecedented to even       |
| 15 | have a hearing such as this. I hope that, through     |
| 16 | this experience, we're able to figure out ways to     |
| 17 | break down the architectural design of this building  |
| 18 | and educate one another about what we are doing,      |
| 19 | what's working, what the program is, all our offices  |
| 20 | can interact with it, how we can connect our          |
| 21 | constituents to services. I feel that part of that    |
| 22 | challenge is that and I hope that, through this       |
| 23 | experience, that we are able to break those barriers  |
| 24 | down and really come together to effectively          |
| 25 | There's like a wealth of experience on this Council   |

| 1  | COMMITTEE ON FINANCE 108                              |
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| 2  | body that is not being tapped into. So I hope that    |
| 3  | we can, through this process, move forward in that    |
| 4  | way and think of collective ways to                   |
| 5  | DIRECTOR HERMAN: Yeah.                                |
| 6  | FIRST LADY MCCRAY: Yeah. [inaudible                   |
| 7  | 2:00:32]  |
| 8  | MAJORITY LEADER CUMBO: So thank you.                  |
| 9  | FIRST LADY MCCRAY: Yeah. That is                      |
| 10 | absolutely our approach in terms of Thrive. It's a    |
| 11 | collaborative process and a collaborative approach to |
| 12 | mental health and we look forward to working with     |
| 13 | you. I mean, what's come evident What's been made     |
| 14 | evidently clear during this hearing is that everyone  |
| 15 | wants more. We are just beginning in this process.    |
| 16 | CHAIRPERSON DROMM: Okay. Thank you.                   |
| 17 | We have questions from three more Council members.    |
| 18 | Council member Treyger, followed by Deutsch, and then |
| 19 | Barren.   |
| 20 | COUNCIL MEMBER TREYGER: Thank you,                    |
| 21 | Chair Dromm. Welcome, First Lady, Director Herman,    |
| 22 | OMB. Let me just share with you the most up-to-date   |
| 23 | information I have as chair of the Education          |
| 24 | Committee. There are 1.1 million students in New      |
| 25 | York City schools, yet our schools have 1,335 social  |
|    | 1   |
1 COMMITTEE ON FINANCE 2 workers, 2,958 guidance counselors, 560 school psychologists. We have more NYPD school agents, 3 5500, than guidance counselors, socials workers, and 4 5 school psychologists combined. Let me be very clear. We are failing to meet the social and emotional needs 6 7 of our students and I appreciate your words, First Lady, earlier about how you value social workers and 8 guidance counselors, but why then wanted the 9 administration impose a freeze on hiring them in our 10 11 schools? 12 FIRST LADY MCCRAY: There is no freeze 13 on hiring them to my knowledge and I have asked 14 directly about this questions. 15 COUNCIL MEMBER TREYGER: That is news to us because the chancellor testified here recently 16 that there is a freeze. 17 18 DIRECTOR HERMAN: I'd like to ask David to address that. 19 20 DAVID GREENBERG: So the partial hiring freeze isn't a closed process. It involves 21 2.2 discussions with all our agencies and we're focused

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23 on our key priorities. We really believe we can be fiscally responsible and, at the same time, 24

2 accommodate the needs and priorities that our 3 agencies are trying to deliver on.

4 COUNCIL MEMBER TREYGER: Respectfully-5 DAVID GREENBERG: [interposing] [inaudible
6 02:02:271

7 COUNCIL MEMBER TREYGER: the Council put in over 4 million dollars in the last budget to 8 hire more counselors and social workers and we had to 9 battle the administration to get them hired. And 10 they only hired them, most of them, in January when 11 12 half the school year went by. Now, I have a list of 13 questions and, in the interest of time, if I could 14 ask, respectfully, if folks can just kind of take 15 some notes because I'm on the clock. Throughout this 16 year and into next year, new children and family treatment support services will be available under 17 New York State children's Medicaid. These therapy, 18 rehabilitation, and family peer support services will 19 20 be available to children and youth covered by Medicaid in their communities. For those in 21 2.2 geographically isolated and under resourced 23 communities like Coney Island, this program has the potential to significantly increase access to mental 24 health care and reduce barriers to persistence. 25 How

2 will Thrive NYC work with eligible providers, schools, and communities to encourage and facilitate 3 initial evaluations and care coordination for 4 eligible children and families? What are the DOE 5 focused initiatives of Thrive NYC? Is there a direct 6 7 service component to any of these programs? We have heard from NYPD school safety that there has been an 8 increase in 911 calls for mental health and 9 behavioral crisis in schools, so can you please 10 describe the work and outcomes of the improved school 11 12 climate initiative led by the DOE? How many 13 educators and school-based staff have taken each of the programs under mental health training for school 14 15 staff [inaudible 02:04:05] at risk, making educators 16 partners, and youth suicide prevention and youth 17 mental health first name? How many of the 130 18 community schools have developed school-based mental health clinics since the beginning of Thrive NYC? 19 20 For the cohort of 44 schools in the school mental health prevention and intervention program, can you 21 2.2 please describe the contracted services with mental 23 health providers available in those schools and how 24 school mental health managers facilitate those connections? Are you meeting your targets for 25

2 teachers assistance, teachers, parents, and social workers who have attended social emotional learning 3 PD? Are there metrics on utilization of social 4 5 emotional learning, interactive tools, and guidance in pre-K for all sites which are not receiving more 6 7 intensive supports? How many school mental health consultants are there? There are 900 schools, I 8 think we've heard, be served by a mental health 9 10 consultant. What is the average number of schools in their portfolio? How frequently our consultants 11 12 expected to visit the schools and their portfolio? 13 And can you please expound on the deliverables of 14 each of these domains and their service delivery? 15 What is their training? Are they licensed clinical social workers and is their data-- And the last 16 17 question. Is there data on how many successful 18 connections to care were facilitated by these consultants and persistence and treatment? 19 20 CHAIRPERSON DROMM: So that's--FIRST LADY MCCRAY: 21 Yes. 2.2 CHAIRPERSON DROMM: A lot of questions. 23 FIRST LADY MCCRAY: Thank you. 24 COUNCIL MEMBER TREYGER: Only in two 25 minutes time, that was a teacher trick.

1 COMMITTEE ON FINANCE 113 2 FIRST LADY MCCRAY: Thank you so much, Council member. We--3 4 COUNCIL MEMBER TREYGER: Yes. 5 FIRST LADY MCCRAY: Give us a list, all right? And we are committed to making sure that you 6 7 have all of that information. COUNCIL MEMBER TREYGER: I will be 8 happy to provide you that list, but I would just 9 quickly follow up on one key item. I hear about 10 11 school mental health consultants. Are they licensed 12 clinical social workers that provide direct services 13 to--14 FIRST LADY MCCRAY: Yes. 15 COUNCIL MEMBER TREYGER: our students? 16 FIRST LADY MCCRAY: Yes. But they 17 work-- I would say and, please contact me. We will 18 bring somebody up, but they work with the principals. They work with the teachers primarily to make sure 19 20 that the students and the schools, as a whole, are getting the services that they need. 21 2.2 COUNCIL MEMBER TREYGER: Certain--23 [inaudible 02:06:11] 24 FIRST LADY MCCRAY: They were initially conceived as being able to evaluate the schools to 25

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| 2 | see what's available, to make assessments as to what |
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| 3 | more, you know, the more we should be doing in those |
| 4 | school communities. When we launched Thrive, we      |
| 5 | didn't have any data. Or we didn't have much data to |
| 6 | work with. And so, these consultants were brought in |
| 7 | as health educators, as people who can evaluate and  |
| 8 | assess these communities to figure out what next     |
| 9 | steps should be taken.                               |

10 COUNCIL MEMBER TREYGER: So, 11 respectfully, First Lady, I am being told on the ground that when school leaders contact Thrive, that 12 the people they speak to in the borough support 13 offices are not licensed clinical social workers. 14 15 They cannot provide direct services. They can 16 provide staff trainings and workshops and meetings, 17 but schools need direct services. And so, I am 18 confused when I hear that there are clinicians 19 available to children when we are hearing the exact 20 opposite from the school community. FIRST LADY MCCRAY: I'll let 21 These--

22 you go. These are not clinicians. We're going to 23 bring up our--24 DIRECTOR HERMAN: Scott?

25

FIRST LADY MCCRAY: Scott from--

1 COMMITTEE ON FINANCE 115 2 DIRECTOR HERMAN: When would you like to--3 FIRST LADY MCCRAY: the office of School Mental Health. 4 5 DIRECTOR HERMAN: Yep. 6 CHAIRPERSON DROMM: Just before you 7 start, we have to swear you in. 8 SCOTT BLOOM: Okay. 9 LEGAL COUNSEL: Do you affirm that your 10 testimony will be truthful to the best of your 11 knowledge, information, and believe? 12 SCOTT BLOOM: I do. 13 LEGAL COUNSEL: Thank you. 14 CHAIRPERSON DROMM: And state name for 15 the record. 16 SCOTT BLOOM: Sure. Scott Bloom, 17 Director of School Mental Health Services. So these 18 consultants were brought in, as folks have just talked about, to connect the schools to mental health 19 20 agencies in the community, to also fraying trainings 21 to the school staff, time not times of gaps in 2.2 services they have. 23 COUNCIL MEMBER TREYGER: But are they 24 licensed clinical social workers? SCOTT BLOOM: Not all of them. 25

| 1  | COMMITTEE ON FINANCE 116                             |  |
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| 2  | COUNCIL MEMBER TREYGER: They're not.                 |  |
| 3  | SCOTT BLOOM: They're social workers                  |  |
| 4  | mental health counselors.                            |  |
| 5  | COUNCIL MEMBER TREYGER: So, they could               |  |
| 6  | not provide direct services to our children?         |  |
| 7  | SCOTT BLOOM: At this point, no. But                  |  |
| 8  | they do lots of consultations. They do trainings for |  |
| 9  | all the teachers on site and they bring that         |  |
| 10 | information back, as we said. So sometimes we do     |  |
| 11 | then bring clinics in depending on the situation.    |  |
| 12 | COUNCIL MEMBER TREYGER: And what is                  |  |
| 13 | their average salary of these consultants?           |  |
| 14 | SCOTT BLOOM: I got back to you on                    |  |
| 15 | that.  |  |
| 16 | COUNCIL MEMBER TREYGER: Right. I'm                   |  |
| 17 | just repeating to you as the chair of Education      |  |
| 18 | Committee, what I'm hearing from students and        |  |
| 19 | educators on the ground. That there is a crisis in   |  |
| 20 | terms of our social emotional climates and our       |  |
| 21 | schools and they are requesting urgently direct      |  |
| 22 | services in their schools. I think they've gone to   |  |
| 23 | many workshops and PDs and they have seen many power |  |
| 24 | points. They need a licensed person and their school |  |
| 25 | to help our children.                                |  |
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25

2 SCOTT BLOOM: Right. Well, we bring lots of linkages and referrals to the agencies in the 3 community to the students and that is something that 4 I'm sure we'll bring back and talk with the DOE. 5 6 COUNCIL MEMBER TREYGER: I'd be happy 7 to follow up. Thank you. Thank you. 8 CHAIRPERSON DROMM: Okav. Council member Deutsch. 9 10 COUNCIL MEMBER DEUTSCH: Thank you, Chair. Welcome. Good afternoon. It's been a long 11 12 day so far. I was going to say good morning. But anyway, so first, though, Susan, I want to thank you 13 14 for reaching out to me in my district office and for 15 going out to different events and spreading the word 16 of what Thrive does and giving out the information of the services NYC Well provides. So, you know, no one 17 18 here is denying the work that Thrive does. How they help people. How they reach out to people. 19 The 20 question, the whole question, is that with the budget that Thrive receives and all the not-for-profit and 21 2.2 city agencies that receive the funding, that over the 23 last three years, my opinion, my personal opinion, is that every single of the 8.6 million New Yorkers, no 24

matter what language they speak, he or she speaks,

| 2  | said have already known what services what service    |  |  |  |  |
|----|---|--|--|--|--|
| 3  | or how to reach out to New York City Well and what    |  |  |  |  |
| 4  | Thrive is. Like I mentioned in previous hearings      |  |  |  |  |
| 5  | that, in my district, when I walk into a packed room, |  |  |  |  |
| 6  | only a few people raise their hands about knowing,    |  |  |  |  |
| 7  | having the knowledge of Thrive NYC. But,              |  |  |  |  |
| 8  | nevertheless, now I see, Susan, that you're still     |  |  |  |  |
| 9  | you just came in a month ago and you are doing        |  |  |  |  |
| 10 | you're being proactive, not reactive. So that's       |  |  |  |  |
| 11 | going to say. So, my question here is that to you     |  |  |  |  |
| 12 | know how many sexual offenders reside in New York     |  |  |  |  |
| 13 | City? In all categories of level one, two, and        |  |  |  |  |
| 14 | three?  |  |  |  |  |
| 15 | DIRECTOR HERMAN: I would be asking the                |  |  |  |  |
| 16 | police department that question. I don't know that    |  |  |  |  |
| 17 | question.   |  |  |  |  |
| 18 | COUNCIL MEMBER DEUTSCH: Does Thrive                   |  |  |  |  |
| 19 | assist with mental health for sexual offenders?       |  |  |  |  |
| 20 | DIRECTOR HERMAN: Sexual offenders can                 |  |  |  |  |
| 21 | access drive clinicians just as anybody else can.     |  |  |  |  |
| 22 | COUNCIL MEMBER DEUTSCH: So, does                      |  |  |  |  |
| 23 | Thrive work with our district attorneys and court     |  |  |  |  |
| 24 | systems for people that need mandated treatment and   |  |  |  |  |
| 25 | for those that don't have the mandate of taking       |  |  |  |  |
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treatment, but cannot afford therapy because they are very costly? Does thrive do that work by providing those services? Because usually when you have a sexual predator, unless they are mandated, they won't to pick up the phone to say, listen, I need some mental health services. So, what kind of work does Thrive do with sexual offenders overall?

FIRST LADY MCCRAY: Thrive does not 9 10 work specifically with that population, that anyone who calls NYC Well can make a connection to a 11 12 therapist, psychiatrist, or a social worker. It is available to anyone who lives in New York City that 13 service is available. But we don't ask, you know, 14 15 are you a sexual offender for making those 16 connections.

17 COUNCIL MEMBER DEUTSCH: So, by working 18 with the court's sermon by working with the district attorneys, then you could have that knowledge of 19 20 knowing if someone is a sexual offender. I mean, I just came out speaking and bring out how I felt about 21 2.2 banning repeat offenders from entering the subway 23 where the mayor agreed with what I was doing by bringing this out to light. So, if they 24 administration and the Gov. and my colleagues--25 Some

1 COMMITTEE ON FINANCE 120 2 of my colleagues in the state agree on this, why 3 isn't it that Thrive does work with those that have these types of mental illness and who are sexual 4 offenders? So why isn't thrive working with a 5 population? 6 7 DIRECTOR HERMAN: So, we are, as the First Lady said, we're serving all New Yorkers. We have 8 identified several particular populations that are at 9 particular risk of mental illness and, if you have a 10 particular program in mind, we would be happy to talk 11 12 to you about it. COUNCIL MEMBER DEUTSCH: Is being a 13 14 sexual offender a mental illness? 15 DIRECTOR HERMAN: I would really defer to 16 experts to talk about that. 17 COUNCIL MEMBER DEUTSCH: Do we have any 18 experts here? DIRECTOR HERMAN: You know, I'm sure many 19 20 people have mental illness who are sexual offenders. I'm not sure that all do. 21 2.2 COUNCIL MEMBER DEUTSCH: So, in other 23 words, so if someone that is a sexual offender and calls 888-NYC-well, what would then happen? 24 25

1 COMMITTEE ON FINANCE 121 2 DIRECTOR HERMAN: If they're asking for 3 assistance, and they are asking for clinical 4 assistance, they are asking for a group, we are-- We 5 refer people to--COUNCIL MEMBER DEUTSCH: Someone called 6 7 up. I am a sexual offender. I need services. DIRECTOR HERMAN: I think they would refer 8 them to whatever is available in New York City. 9 COUNCIL MEMBER DEUTSCH: So what 10 services does --11 12 DIRECTOR HERMAN: I can't tell you off the 13 top of my head, that we can look into what's 14 available for--15 COUNCIL MEMBER DEUTSCH: Does Thrive--16 DIRECTOR HERMAN: people. COUNCIL MEMBER DEUTSCH: have the 17 18 services? I'm looking at the list here of funded services. Does any-- I didn't say anything--19 20 DIRECTOR HERMAN: Well, you're looking at the list of particular Thrive initiatives, but I want 21 2.2 to-- I'm glad you asked that question because I want 23 to make it really clear that NYC Well refers to under ends and hundreds of programs that aren't necessarily 24 funded by thrive. We take advantage of every 25

1 COMMITTEE ON FINANCE 122 2 resource in New York City. So, those are just Thrive funded programs. That doesn't mean--3 4 COUNCIL MEMBER DEUTSCH: So I just 5 wanted--DIRECTOR HERMAN: that if someone--6 7 COUNCIL MEMBER DEUTSCH: Thank you. DIRECTOR HERMAN: called NYC Well, they 8 wouldn't get access to more. 9 10 COUNCIL MEMBER DEUTSCH: So, I just want to end off because my time is up. I just want 11 12 to end off by saying that, you know, I think that we 13 need to come up with some type of plan to provide 14 mental health treatment for sexual offenders here in 15 New York City and I think that needs to be part of 16 the conversations because I don't think that putting 17 someone in jail for long-term use helpful. We need 18 to make sure that working together as a city and the stay and making sure that there are free services and 19 20 resources available for those that are sexual offenders and to keep them away and to keep them off 21 2.2 the streets with-- by having about mental health 23 resources just -- this will keep them away from their 24 prey obviously. Hopefully. So thank you very much. 25 DIRECTOR HERMAN: Thank you.

2 CHAIRPERSON DROMM: Thank you. And 3 last, but certainly not least, Council member Barren. 4 COUNCIL MEMBER BARREN: thinking. 5 Perfect timing. Is a gang and sagging from 250 back to here. I want to thank the Chair for this hearing 6 7 and think the First Lady and the panelists for being here. I wanted to particularly ask a question about 8 CUNY because, as you know, I am the chair on the 9 10 Committee of Higher ED. And you had an initiative in FY, I believe, 17 and 18 which you called they CUNY 11 12 mental health digital platform and my understanding is that it was an 18 month initiative that was held 13 at seven CUNY campuses and it provided CUNY students 14 15 an opportunity to be able to find services, 16 information, and resources. It had an online health and well-being support network that they offered and 17 18 CUNY students were trained to be a mental health ambassadors on their campuses. And I don't see that 19 20 there is an allocation for that initiative. I know it says it was 18 months, so I wanted to ask was it 21 2.2 successful? Do you plan to have it revitalized? Are 23 you going to do it again? And if it was not 24 successful, what do you think where the issues or the

areas or it could have been improved?

25

| 2  | FIRST LADY MCCRAY: You take it.                       |
|----|---|
| 3  | DIRECTOR HERMAN: Thank you for that                   |
| 4  | question. That program was actually conceived at the  |
| 5  | outset to be a time-limited program to test different |
| 6  | ways of reaching students, whether it be online,      |
| 7  | whether it be through an app, or whether it be        |
| 8  | through peers and we tested it out, what was          |
| 9  | effective, were effective means of reaching students. |
| 10 | It appeared that the most effective way was student   |
| 11 | to student and our hope is that CUNY is incorporating |
| 12 | that awareness into their work. It was a pilot        |
| 13 | program. We are talking to CUNY about the next step.  |
| 14 | Our hope is that their counseling centers incorporate |
| 15 | this information into their work.                     |
| 16 | COUNCIL MEMBER BARREN: I think that                   |
| 17 | that's an important issue because, you know, as we're |
| 18 | looking at changes that the education secretary is    |
| 19 | proposing to Title 9, that we need to be very well    |
| 20 | aware of the fact that there may be persons who were  |
| 21 | involved in those kind of interactions that would     |
| 22 | certainly benefit                                     |
| 23 | DIRECTOR HERMAN: Uh-hm.                               |
| 24 | COUNCIL MEMBER BARREN: from having                    |
| 25 | those kind of resources readily at their fingertips.  |
| I  |   |

1 COMMITTEE ON FINANCE 125 2 DIRECTOR HERMAN: Yeah. 3 COUNCIL MEMBER BARREN: And CUNY serves 500,000 people, so we really want to make sure 4 5 that students who are dealing with the stress of going to school, paying tuition, and paying all of 6 7 those associated costs with tuition. DIRECTOR HERMAN: Yeah. 8 COUNCIL MEMBER BARREN: Childcare, 9 transportation, food, housing, all of that. That 10 they certainly have access to those kinds of 11 12 services. 13 DIRECTOR HERMAN: Couldn't agree with you 14 more. Our hope is that, and we will continue to be 15 in contact with CUNY, that they incorporate the 16 information that came out of that into their work. 17 COUNCIL MEMBER BARREN: Thank you. 18 Thank you, Mr. Chair. CHAIRPERSON DROMM: 19 Okay. Thank you 20 very much. This concludes the Finance Committee's hearing on Thrive's fiscal 2020 preliminary budget. 21 2.2 The hearing will continue shortly next door when the 23 Committee on Mental Health, Disabilities, and Addictions will hear from the Department of Health 24 and Mental Hygiene. As a reminder, any member of

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2 the public who wishes to testify may do so at the conclusion of the hearing next door. If someone is 3 unable to testify and would like to submit testimony 4 for the record, please email your testimony to the 5 Finance Division by the close of business on Friday, 6 May 29th. Excuse me. March 29th. And the staff 7 will make it part of the official record. As a 8 reminder to my Finance Committee colleagues, tomorrow 9 will be the last day of the fiscal 2020 preliminary 10 budget hearings and the Finance Committee will hear 11 12 from the Department of Finance, the Department of 13 Design and Construction, and the Office of Management and Budget. The hearing will begin at 10 a.m. in 14 15 Chambers. Thank you and thank you to our First Lady. 16 Thank you, Director Herman, and to our gentleman from 17 Thank you very much. OMB. 18 [Background comments] 19

| 1  | COMMITTEE ON FINANCE | 127 |
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## CERTIFICATE

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date May 2, 2019