CITY COUNCIL
CITY OF NEW YORK

TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT

March 8, 2019
Start: 2:09 p.m.
Recess: 5:20 p.m.

HELD AT: Committee Room - City Hall

B E F O R E: ANTONIO REYNOSO
Chairperson

COUNCIL MEMBERS: Fernando Cabrera

Chaim M. Deutsch

Rafael L. Espinal, Jr.

Paul A. Vallone

A P P E A R A N C E S (CONTINUED)

Steven Costas, Deputy Commissioner NYC Department of Sanitation (DSNY)

Larry Cipollina, Deputy Commissioner for Administration and Financial Management, NYC Department of Sanitation (DSNY)

Bridget Anderson, Deputy Commissioner for Recycling and Sustainability, NYC Department of Sanitation (DSNY)

Gregory Anderson, Chief of Staff, NYC Department of Sanitation (DSNY)

Daniel D. Brownell, Commissioner Business Integrity Commission (BIC)

Noah Genel, First Deputy Commissioner and General Counsel, Business Integrity Commission (BIC)

Cindy Haskins, Assistant Commissioner of Finance and Administration, Business Integrity Commission (BIC)

Jacquie Ottman, Chair of the Manhattan Solid Waste Advisory Board, Manhattan SWAB, Brooklyn SWAB and Queens SWAB Organizing Committee

Eric Goldstein, Natural Resources Defense Council

Melissa Ichan, Senior Staff Attorney, New York Lawyers for the Public Interest NYLPI

Adrianna Espinoza, Director, New York City Program New York League of Conservation Voters Chicago Crosby, Canner in Bedford Stuyvesant

Anna Martinez De Luco, Co-Founder of Sure We Can

Pierre Simmons, Former Canner & Vice President of
Sure We Can

Fiscal Year 2019-2019 Adopted Budget. DSNY's

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT Commitment Plan for Fiscal Year 2019 through 2030-2023 totals approximately \$2.1 billion, a decrease of \$53 million or 2.5% since the last budget adoption. The committee look forward to discussion such important as: Efforts to align the city with achieving its goal of zero waste by 2030; a status update on the Electronics and Organics Collection programs, and the various needs included in the Fiscal Year 2020 Preliminary Plan. The Business Integrity Commission's Fiscal 2020 Expense Budget totals \$9.7--\$9.3 million, which is \$634,000 more than that Adopted Budget. The committee look forward to hearing the department's testimony on important topics enforcement efforts citing-enforcement efforts citing unlicensed waste haulers as well as agency performance in reviewing application. We will first hear rom Acting Commissioner Costas. Welcome. don't know if this is your first—this is your first hearing. It's a good first hearing to come, but welcome, and then proceed to hear from Commissioner Brownell, Business Integrity Commission. committee will then hear from members of the public. We thank you in advance for you patience. I would like to thank our Committee staff for all their help

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 6
in preparing for today's hearing. Before we hear
from Acting Commissioner Costas, I would like to
acknowledge my colleagues who present, but we'd like
to actually swear you in.

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LEGAL COUNSEL: Please raise your right hand. Do you affirm to tell the truth, the whole truth, and nothing but the truth in your testimony today and to Council Member questions honestly?

ACTING COMMISSIONER COSTAS: [off mic]
Yes.

LEGAL COUNSEL: Thank you.

CHAIRPERSON REYNOSO: Thank you. Thank you again. Welcome Commissioner. It's a pleasure to have in your acting capacity. While we love Katherine Garcia, we do—are happy to have you here, and are looking forward to your performance, and I expect only the best from you as I do for the rest of the DSNY team. So, welcome and take it away.

ACTING COMMISSIONER COSTAS: Thank you.

Good afternoon Chairman Reynoso and members of the

City Council Committee on Sanitation and Solid Waste

Management. I am Steven Costas, Acting Commissioner

of the New York City Department of Sanitation. Thank

you for the opportunity to discuss the department's

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT portion of the Mayor's Fiscal Year 2020 Preliminary Budget, the Fiscal Year 2019 Preliminary Mayor's Management Report, and our current programs and operations. With me this afternoon are Larry Cipollina, Deputy Commissioner for Administration and Financial Management; Bridget Anderson, Deputy Commissioner for Recycling and Sustainability; and Gregory Anderson, Chief of Staff. As proposed, the Fiscal 2020 Preliminary Budget allocates \$1.77 billion in expense funds to the department, of which \$1.04 billion is for personnel services and \$736 million is for the other than—is for other than personnel services. Our Fiscal Year 2020 budgeted headcount is 10,029 including 7,721 full-time uniform and 2,308 full-time civilian positions. In addition, the departments propose FY 2020 Capital Budget is approximately \$565 million. Of this amount, \$367 million is allocated to facility construction and rehabilitation; \$9.7 million for information technology projects, and \$188 million to replace equipment and vehicles. The funding resources under the proposed FY 2020 Budget will ensure that the department can continue to keep New York City healthy, safe and clean. However, as the Mayor

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT stated in his budget announcement, we are facing the realities and tough choices. New York City's finances face strong headwinds and economic uncertainty. Clean streets and public spaces contributed to a better quality of life for New Yorkers that they expect and deserve. The proposed FY 2020 Budget continues funding for the Mayor's Clean NYC Initiative including expanded to Sunday and holiday litter basket collection service, highway ramp cleaning, and targeted cleaning enforcement efforts in high need areas. In addition, in FY 2019 in City Council districts across the city have benefitted from supplemental litter basket service funding in partner with City Council at budget adoption last year. On behalf of the department I would like to thank all of you for the ongoing advocacy, for cleaning resources and litter basket collection service. As a result of these investments, the department continues to maintain near record high score card cleanliness ratings across the city. Through February the department has achieved a citywide average score cards rating of 95.7% of streets rated acceptably clean, up from 94.7% the year prior. In addition, the department

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT last yare announced Better Bin, an international design competition to re-imagine New York City's standard litter baskets. Today, the department has more than 23,000 litter baskets on city streets, most of which are plain green wire baskets. partnership with the Ben Allen Institute, the Industrial Design Society of America, and the American Institute of Architects in New York, we've narrowed the pool down to three finalists. We are working with these finalists to refine their designs and produce prototypes for testing in New York City--New York City streets this summer. We look forward to working with the Council and the public to garner feedback and select the winning design to be the next generation corner litter basket. Snow fighting is also a core component of the department's mission ensuring safe travel for first responders, residents and commuters. The FY 2020 Preliminary Budget is \$111.8 million. Our current modified Snow Budget for FY 19 is \$99.5 million. So far, the department has experienced a winter season that has yielded lower overall snow accumulations to date than in the past few seasons. We have repeatedly had forecasted snow events that produced less snowfall that predicted or

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 10 have changed to rain. As a result, we have activated for 18 events for this date, the season for a total of 21 inches of snow. Following last November's snowstorm and the cascading traffic impacts that resulted, we have already begun to implement changes to our winter storm preparations and response. the last several events we have improved coordination between the Department of Sanitation, Transportation, Police and Emergency Management and the MTA coordinating earlier in fore-in forecast cycle and taking steps to improve communication during winter The department now sends a weather events. representative to the Department of Transportation's Joint Traffic Management Center in Long Island City to provide improved situational awareness. addition, the Preliminary Budget includes \$2.1 million in expense funds and \$8.6 million in capital funds to implement initiatives identified following the November snowstorm. These include the purchase of 10 large and 14 small brine trucks. Brine, which is liquefied salt, can be applied in advance of a winter weather event. Like rock salt, it inhibits the accumulation of snow and ice on roadways, and can improve driving conditions during a snowstorm.

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 11 have already begun testing the brine pre-treatment, and we will continue to evaluate its performance. The Preliminary Budget also includes capital funds in FY 2019 to purchase ten additional salt spreaders to provide dedicated service along highways and critical roadways to go at a snow event. These spreaders will be accompanied by NYPD Highway Escort to enable them to travel as needed through traffic or in circumstances like the November snowstorm against the flow of traffic to improve traffic, traction, relieve traffic caused by disabled vehicles. In 2006, the Council adopted and the New York State Department of Environmental Conservation approved the city's Solid Waste Management Plan known as SWAMP. The SWAMP is a fair five borough plan to sustainably manage New York City's waste and offer flexibility, and resiliency in case of a natural disaster or other emergency. The plan provides New York City with a world class infrastructure and mandates a shift from waste export by long haul trucks to a system of marine and rail transfer stations spread throughout the five boroughs. Over the last four years, the department has worked to complete construction of these new Marine Transfer Stations. The North Shore MTS in

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 12 Queens was the first to open in March of 2015. Late this month on Mach 25th we will open the East 91st Street MTS. These MTS's are state-of-the-art facilities designed to operate sustainably and resiliently. They have rapid roll-up doors, negative air pressure systems, advanced ventilation and odor controls and extensive floor proofing. The opening of the East 91st Street MTS is the final step in implementing the city's long-term waste export program under the SWAMP that has resulted in the reduction of truck travel associated with the waste export by more than 60 million miles per year including more than 5 million in and around New York City. It will also cut greenhouse gas emissions associated with waste transport by more than 34,000 tons annually, and contribute to a more equitable distribution of waste management infrastructure in New York City. The commercial waste sector also plays and important role in achieving the zero waste goals. Offices, stores, restaurants and other commercial establishments generate an estimate 3 million tons of waste a year. In November, we released our Implementation Plan for Comprehensive Reform of the Commercial Waste Industry, Commercial

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 13 Waste Zones, plan to reform, reroute, revitalize private carting in New York City lays out a blueprint for the implementation of commercial waste collection zones across New York City. The plan will create a safe, efficient collection system for commercial waste that provides high quality, low cost service while advancing the city's zero waste goals. weeks ago, the department released a draft generic Environmental Impact Statement for the Implementation Plan. Next week, we will hold two public hearings to receive comments on this document. The first hearing is scheduled on the morning of Monday, March 11th, and the second will be held in the evening on Thursday, March 14th. We will also accept written comments from the public through March 25^{th.} We look forward to your input as well as continuing our work with the City Council and the stakeholders in this important process. To support the city's goal of sending zero waste to landfills by 2030, the proposed Budget allocates a total of \$14.3 million in FY 2020 to the department's Bureau of Recycling and Sustainability for Waste Prevention, Recycling and Sustainability programs including outreach, partnerships and service provisions to residents,

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 14 schools agencies and NYCHA. In addition, this proposed budget allocates \$36 million to the Division of Solid Waste Management for our contracted recycling and compositing vendors. New Yorkers are recycling more than ever, and DSNY collected more recycling material last year than in any year over the past decade. The city's overall diversion rate has reached 20.9%, the highest rate in nearly two The department continues to focus on decades. diverting organics, food scraps, food soiled paper and yard waste from landfills where they generate methane gas. Curbside organics collection serves 23 districts in the Bronx, Brooklyn, Queens and Staten Island. Buildings in the rest of the Bronx and Manhattan may enroll to receive collection. January we reached the milestone of establishing more than 150 food scrap drop-off sites to provide residents without curbside serve the opportunity to compost their food scraps. In addition, more than 1,000 schools and institutions and agency locations now receive organic collection service. In FY 2018, New Yorkers diverted over 73,000 tons of organics a 45% over the prior year. A Preliminary Budget allocates funding in FY 2019 for 115 additional

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 15 Sanitation workers to fully fund existing curbside collection. However, the department is not funded to continue the expansion of Curbside Organics Program to the remaining 16 districts at this time. remain focused on providing efficient and reliable service in districts that already have curbside organics collection and we are focused on working in those districts to increase participation and identify additional operating efficiencies. Mayor remains committed to expanding the Curbside Organics Collection, but we know that we must do so in a financially sustainable way to be successful in the long term. Despite this, we are actively working to grow organics programs in other ways. This fall we will expand the number of schools participating in the Organics Program by converting three existing school truck routes to organics collection. In addition, we will add additional city agencies and institutions to existing organics collection routes as called for by Local Law 22 of 2019 passed by the City Council last year. We will also continue to recruit large apartment buildings to join the program especially in areas where collection service already exists. We look forward to working with the members

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 16 of the Council, Community Boards and other groups to educate and motivate New Yorkers to improve participation in the program. This month, we will launch a new food-Food Donation Portal to connect businesses seeking to donate food with organizations seeking to feed people. This portal is part of the next phase of our Donate NYC program, and will help reduce food waste before it gets thrown out. created pursuant to Local Law 176 of 2017 prioritizes neighborhood based local food donations. Beyond organics, our portfolio of Textiles and E Waste Recovery Program. Textiles and E Waste Recovery Programs continues to grow both in participation and in material recovered. In FY 2018, the department partnered to recover nearly 19,000 tons of textiles through Fashion NYC, clothing drop-of locations and through Donate NYC partners. Additionally, in late February, the department and our Donate NYC partners hosted Refashion Week NYC, a first of its kind event celebrating sustainability and reuse in fashion. week long celebration included events across New York City such as Pop Up Market, clothing swaps, and mending/upcycling workshop and a refashion show all focused on reducing textile waste and making

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 17 sustainable. As Fast Fashion wear becomes more popular and accessible, the amount of textile waste is also expected to grow. Refashion Week New York City aims to connect the fashion world, sustainability experts, the reuse industry and consumers by raising public awareness of textile waste and we look forward to hosting and popularizing this event annually with our Donate NYC partners. FY 2018, the department recycled roughly 30,000 tons of electronics through e-Cycle NYC drop-off events. Excuse me, 3,000 tons of electronics through e-Cycle NYC drop-off events and the Employment based E Waste Collection Program. In FY 2020 we will expand household E Waste collection to the rest of Queens and the Bronx. The department also continues its popular Safe Disposal Program offering five permanent waste disposal drop-off sites and ten borough wide safe disposal events per year plus smaller Pop Up events hosted by community partners. In FY 2018, our Safe Program diverted over 600 tons of household hazardous material for safe and proper recycling. One of the greatest challenges to recycling in New York City when compared to other American cities is the enormous density and diversity of the building

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 18 Storage space, signage and the level of stock. custodial service are among important factors for recycling compliance in our large dense city. Despite the multitude of convenient collection programs we provide, New York--New Yorkers-we provide New Yorkers to recycle or reuse waste, we know that education and outreach are critical to increasing participation in these programs and achieving our zero waste goals. That is why in FY 2018, the department launched-launched a Zero Waste Building Management Training Program to train and support building staff to improve the setup of pre-collection storage areas in their buildings that will facilitate better waste management and source separation recycling practices of building residents. During the first year of the program, the department had over 75 participants with nearly 100% graduation The Zero Waste Building Management Training team continues and we expect it will grow in 2019. As you also know, some of New York City's waste stream is influenced heavily by state law. We are closely monitoring legislation impacting the Bottle Bill more formally know as the New York State Returnable Container Law, and the single-use carryout

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 19 bags, which the State Legislature is currentlypresently considering. In the coming weeks we hope to continue discussions with the Chair and this committee towards our mutual goal of focusing on solutions and policy mechanisms to address these materials in our waste stream. Lastly, I would like to take this opportunity to remind New Yorkers that our phone band at last took effect on January 1st. Businesses may no longer offer or sell phone food service products and loose fill packing material in New York City. Last December, the department sent a mailer out to affected city businesses, and outreach and education efforts will continue through the sixmonth warning period. Businesses that continue to use the cell phone products will be subject to violations beginning on July 1st. In closing, I would like to thank Chair Reynoso and the other members of this committee for continuing your support of our programs and work. You are critical-you are critical partners as we work to keep New York City healthy, safe and clean. Thank you for this opportunity to testify this afternoon. My staff and

I are now happy to answer any of your questions.

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CHAIRPERSON REYNOSO: Thank you so much.

Thank you for your testimony. You covered a lot of ground there. So, we'll do the best we can to try to get some questions in here that might make sense to diver deeper into the 2010 Preliminary Budget. The first question I want to show this Uniform and Overtime Budget Versus Actual Overtime Spending. So, we're usually off by a bit, but this year or last year we were off by quite—like 33% in overtime spending, and we—and then this year it looks like you compensated for that and prepared to just pay off more overtime, and it looks like we—we might not hit it or we will hit it. So, I guess what operational changes are happening that account for this increase in overtime, this significant increase in overtime?

ACTING COMMISSIONER COSTAS: So, there were a couple of contributing factors to that overtime one being the 23 districts that are currently receiving organics collection. The headcount that we were required to be able to cove that without overtime was 115 Sanitation workers. We have now been given the green light to actually do that hiring of 115 Sanitation workers, and that is going forward. We hope to have the class by mid-

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April in school and that will definitely impact where the overtime was. Another contributing factor was this pas summer Sanitation Salvage license was revoked, and for several weeks the Department of Sanitation actually provided collection service to all their businesses in Manhattan and the Bronx. So, that was another big contributor to that overtime.

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Questions from that. If you've seen the most recent report from Kiera Feldman related to a Five Star Waste now, which the city actually does business with, is there a budget to prepare or to—that exists that accounts for the possibility of the suspension or shutdown of private carters that you would have to assume the responsibility of picking up trash for that is not—that is—that is separate from your—separate from I guess having to be addressed by overtime just like its own budget?

ACTING COMMISSIONER COSTAS: No, it is not budgeted. So, that was supplemental service. Unfortunately, it ran as long as it did.

CHAIRPERSON REYNOSO: Okay. so, just considering the new work that's being done at BIC and—and oversight that's happening related to private

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 22 sanitation, we should have a conversation about may maybe having some money put aside so that we could be efficient in how we spend it in the case where we have to assume the responsibilities of this private sanitation focus. Just comment to that. We don't see this big spike related to that. You said 115 workers. In the testimony was that 115 additional Sanitation workers to fully fund existing curbside collection service? Then you-however, the department did not is not funded to continue expansion of the curbside organics programs-program to the remaining 16 districts at this time. Those are complete—those are two completely different sentences, right. just want to make sure they're not connected, they're not related. Right, 115 are—is an increase in headcount? Is that what we're talking about?

ACTING COMMISSIONER COSTAS: Correct.

Currently right now we are approved to hire an additional 115 Sanitation workers.

CHAIRPERSON REYNOSO: An increase in headcount, though, not—so—so, you—there's going to be 115 more workers overall in the Department of Sanitation?

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ACTING COMMISSIONER COSTAS: As that hiring takes place, yes.

CHAIRPERSON REYNOSO: Yes, and then it's funded for 2020?

ACTING COMMISSIONER COSTAS: it is funded for 2019. In 2019, it is not yet funded.

CHAIRPERSON REYNOSO: Right, and—but—so this is our Preliminary Budget. So, what is going to happen to these 115 workers in 2020?

ACTING COMMISSIONER COSTAS: The—so the 115 Sanitation workers that come on board in April was an ask from last year. OMB did give us the green light to hire them. So, come July 1st, if that green light does not exist, the Sanitation workers obviously will be on payroll. That would probably come out of additional hiring classes would potentially maybe reduced by that number.

CHAIRPERSON REYNOSO: Right, so why—why not just permanently increase headcount, and account for this long term instead of just one year? It's obvious. What I hear there is existing curbside collection service. So, this is not an expand—and expansion of services. This is just through the work

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 24 that we currently do. So, why not maintain them or why not budget for that long term?

ACTING COMMISSIONER COSTAS: So, we are still working with OMB and trying to get all that clarified and as well as go with the new budget realities in terms of—of providing service. So, the department's mission is still to provide the highest quality of service for street cleaning, snow removal and all our typical services, but we're working with OMB on that.

CHAIRPERSON REYNOSO: Okay. It's—it's important that we—we think about this long-term. You're talking about doing current work, not new work, just curbside collection, and you want to do that right way. You felt that you needed 115 new workers last year. I assume that you're going to need the same amount of people this year. So, if I don't see it in the budget, I'm going to feel like you're going to be 115 people short to do the work that you're mandated to do I guess or that's your responsibility. So, that's concerning that it's not in the budget long term. That's what I'm seeing, and I hope that you advocate for it to OMB and—and to the

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 1 25 Mayor's office. It's extremely concerning. It's a 2 large number. 3 4 ACTING COMMISSIONER COSTAS: That's 5 correct. CHAIRPERSON REYNOSO: Yes, and then—then 6 7 organics. We talked about organics over time. What have we done to modify so that we don't see this 8 exorbitant number when it comes to overtime? 9 ACTING COMMISSIONER COSTAS: So, \$9.6 10 million of that was directly related to the lack of 11 12 having those Sanitation workers. So, once we have the 13 115 on board, they will clearly offset what was being 14 run in terms of overtime related to organics 15 collection. 16 CHAIRPERSON REYNOSO: Have you done a 17 cost benefit analysis on—on whether or not it's more 18 beneficial to hire 115 workers or just give overtime to the folks that are doing it now? 19 20 ACTING COMMISSIONER COSTAS: The hiring obviously is cheaper. 21 2.2 CHAIRPERSON REYNOSO: So, the hiring is 23 more for it. Okay, that's good to know because I-I see a solid-\$132 million worth of salaries that we 24

could be working towards as opposed to what I think

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 26
2	is a waste-wasteful spending of overtime when we
3	could just hire people appropriately, and if there's
4	a Cost Benefit Analysis that has been made and it's
5	more affordable to do this, then we-we should be
6	considering that. It's just very concerning to not
7	see the 115 long term. I just don't know why you
8	would hire one shot, and then I guess through
9	attrition the folks would just leave. It doesn't add
10	up. I just want to make sure we-we-we clear this up
11	because it's-it's not adding up. It's not. [pause]
12	So, for Fiscal Year 2019 to date what was the tonnage
13	percentage of organic material captured?
14	ACTING COMMISSIONER COSTAS: I'm sorry.
15	CHAIRPERSON REYNOSO: The organic
16	material that you've captured as of Fiscal Year 2019.
17	ACTING COMMISSIONER COSTAS: So, we
18	captured 34,000 tons of organics, which included yard
19	waste, leaves, green markets, Christmas tree
20	collections, and school collection.
21	CHAIRPERSON REYNOSO: Have you seen an
22	improvement in that number from year to date?
23	ACTING COMMISSIONER COSTAS: Yes, we have

seen an overall increase.

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CHAIRPERSON REYNOSO: Okay. Is there a strategy or new work that's being done that is increasing the amount of organics or is it just that folks are volunteering more, just as a performance education information? What is—what is it—what can we attribute to the fact that there's been a slight increase in the organics collection?

ACTING COMMISSIONER COSTAS: currently the department continues to pursue zero by thirty aggressively. We have our recycling outreach unit with boots on the ground working with schools in terms of trying to get them onboard with organics collection as well as going door to door, engaging residents to see if they are putting out their brown If they're not, why they aren't participating. pail. So, we're-we're going door-to-door if necessary going to all types or local events, community driven, working with elected officials to try and get the word out. We host various compost giveaways to try and get the word out on organics, and let them know what it looks like when they throw it out and what it can be turned into.

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CHAIRPERSON REYNOSO: How many folks are going door to door? Do you--? [background comments/pause]

DEPUTY COMMISSIONER ANDERSON: The number varies a little bit depending on the district. We have some special language folks that we would deploy temporarily in certain cases, but I would say on average it's about 15 people at a time, at any one time.

CHAIRPERSON REYNOSO: Do we know if their success rate in, you know, they knock on ten doors, two people joined the program or do you see an increase in the tonnage that is taken in by DSNY after like a week of having a couple of people go door knocking in that area. Is there—is there some data collection that's happening?

DEPUTY COMMISSIONER ANDERSON: But we—we do periodic surveys where we look to see where we've gone door to door, and the how many people are standing on the ground then and after the fact, how many people have increased, and we do see that there is consistent increases in standing on the ground then after we've gone door to door.

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 1 2 CHAIRPERSON REYNOSO: Okay. So, I want 3 to---4 DEPUTY COMMISSIONER ANDERSON: Period 5 surveys to do that. 6 CHAIRPERSON REYNOSO: So, I want to do 7 like another just cost benefit. DEPUTY COMMISSIONER ANDERSON: 8 CHAIRPERSON REYNOSO: Sending one person 9 10 to one block saves the city how much money in the fact that we've converted them into organics 11 12 recyclers. DEPUTY COMMISSIONER ANDERSON: Uh-hm. 13 14 CHAIRPERSON REYNOSO: Do we have that 15 information as to, you know, how much money the city 16 saves for every, you know, five pounds of-or organics that are—is being thrown into a—into a Sanitation 17 18 truck. Like are we doing that count? Are we having that conversation at all? 19 20 DEPUTY COMMISSIONER ANDERSON: We-we have various analyses, and I-we haven't done that one in 21 2.2 particular, but we can certainly work with you to 23 provide any analysis that would be helpful. 24 CHAIRPERSON REYNOSO: Yeah. I think that

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would be helpful--

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DEPUTY COMMISSIONER ANDERSON:

3 [interposing] Yeah.

CHAIRPERSON REYNOSO: --because then we could really see, you know, whether or not we might need 100 people going door to door because of the value that they bring in their return on organics participation by our residents. I think that would be a great conversation to have. I've recently been recycling our -- my organics. I just moved into a twofamily home I got, and I'm-I'm having a great time doing it so far. One of my bags did have a leak on it, and it wasn't fun, but for the most part it'sit's been fine. The truck hasn't come because of the It didn't come last week. So, I have to wait 'til Wednesday for them to take it, but I feel good because it's going to be a very heavy load of organics. I talked to my neighbor. I told him it's If you want to, you can be a a voluntary program. part of it, and yesterday I saw a different bag inside the organics. They're inside and it mean that they are participating, and I didn't tell them anything. I just said hey, it's organics. They have this little trashcan. You could take it. It's up to you and he was like you took it, and you barely talk

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 31 to me, we don't even talk, but he participated, which I think is a valuable thing. It took very little to get this person to start their organics program. So, the Brooklyn Run is going to be like five, six pounds heavier every single—every single time. So, I'm excited about.

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ACTING COMMISSIONER COSTAS: Great.

CHAIRPERSON REYNOSO: I'm very happy about that. I'm very excited about it, but I want to see if they door knock on my block whether we can get everyone to participate. That would be—that would be exciting.

CHAIRPERSON REYNOSO: So, if we do that analysis, it would be helpful. We can then—maybe next year I can advocate for more people knocking on doors because ultimately it could save money for the city of New York. [coughs] [pause] So, I want organics expanded citywide, and under the Zero Waste, I think a big part of like getting to zero waste is everyone being able to recycle organics, and look at the next slide, and we shown—we've shown this slide before, and this is—this is how it's—it's factual, but it doesn't say the whole story, right? And I—and I want to allow for the Department of Sanitation to

be able to tell the whole story so that you just see this. It is concerning that we're moving at a very slow rate when it comes to diversion, but we have programs that the city is interested in implementing that will really, really start aggressively moving that—that trend line further north, and I want to kind of allow for you to take a moment to speak to that because it's very important to us that we understand that we're—there is an opportunity to get to that goal, and just want to give you an opportunity to speak to it?

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mentioned the—our ability to reach that goal comes in various forms. We—our E Waste program has proven to be extremely successful to this point in terms of how much E Waste has actually been removed from the waste stream. We're currently doing that either by appointment or through residents being able to bring their E Waste to a drop—off point. The textiles also have been a huge success to date. In terms of our Refashion week that just took place, in addition to that we continue to work with our other partners on, you know, hosting ten large events for hazardous household waste drop—offs and we have additional five

committee on Sanitation and Solid Waste Management 33 pop up events, which provide convenient options for residents to safely dispose of paint, batteries and electronics. Ultimately, we diverted over 600 tons of household waste and hazardous waste from the waste stream. So, we continue to do any other—other than organics there are other things that we continue to do to engage the public and get them interested in what we're doing.

CHAIRPERSON REYNOSO: So, all the initiatives that you talked about plus organics citywide are the two I guess, or not the two, but you talked a lot about a lot of initiative. Are those the two—the two programs or the two initiatives that are going to get us to that goal line?

ACTING COMMISSIONER COSTAS: It's certainly going to contribute and help us get there. Yes.

CHAIRPERSON REYNOSO: Is there anything else that you're not talking about that could contribute to achieving zero waste now that we're not paying attention to or that haven't-hasn't been mentioned yet?

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ACTING COMMISSIONER COSTAS: For continued expansion from the 23 districts, the citywide organics collection.

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CHAIRPERSON REYNOSO: And that—and that's it? I don't think you're going to get there that way. Yeah, you've got to be more aggressive.

DEPUTY COMMISSIONER ANDERSON: working on so many fronts, and one of the things that we're trying to do is-is be disruptive. So, we've a lot of private sector and public sector partnerships, non-profit partnerships where we're trying to change the dialogue and change behavior not necessarily through curbside collection activity, but through waste reduction, through policy change. We're actively, you know, paying attention to what happens at the state level because that influences highly what we achieve at the local level in terms of disrupting our, I guess our behavior patterns, and so part of this is you don't- Behavior change takes time and we're-we're setting up partnerships and programs that—that help us disrupt that behavior, and so we're not necessarily seeing the impacts we want immediately. The other thing that we-we think about a lot is what are we measuring? So, reuse is

committee on Sanitation and solid waste management 35 something that we've been focusing a lot on in terms of how do we measure the reduced activity in the city? That isn't measured in this graph. That isnthis is curbside only. So, how do we actually have a more holistic definition of what is the ratio (sic) and what are the achievements that we're making. So, we're trying to work on how we better define even the success and the achievements that we are seeing. That's—that's not just simply the curbside line.

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CHAIRPERSON REYNOSO: And then Save as You Throw is something else that I think is going to be very important. It's really going to—it's a carrot or stick one or the other. You guys are going from an incentive program to try—ore we're through about going to an incentive program to try to encourage people to recycle appropriately. Where are we with that study at this point? Because I actually think Save as You Throw is going to be—could be extremely helpful in helping us achieve zero waste.

LARRY CIPOLLINA: So clearly, Save as You Throw as a Component of NYC. As Commissioner Garcia used to say, and as we still very strongly believe, the first step is to offer as many services as possible to New Yorkers so that they can divert as

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 36 much of their waste as possible. Until we get to that point and have full-full service in terms of organics, E Waste, textiles I think that that is-it's sort of too early to focus on the incentives if you don't have the program for someone to participate in.

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early to study so that if and when we want it to be done, can kind of move quickly. It's 2030. It's right around the corner. It's in ten years. So, why haven't we moved forward with the study or is there—is the study budgeted I guess. In the—in—in the 2020 Budget if I look into I, is—is it going to show a study related to wait, to Save as you Throw?

LARRY CIPOLLINA: So at this time we are not budgeted for a study on Save as You Throw.

CHAIRPERSON REYNOSO: But it's—but it's in—it's your initiative. It's in OneNYC. Why isn't that budgeted?

LARRY CIPOLLINA: That is correct. We are focused at this point on expanding services as much as we can.

CHAIRPERSON REYNOSO: Okay. I'm just saying I don't want to have a fight with the Administration on their initiative, right and your

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT initiative is zero waste. I want to be a partner in helping you achieve that. I just think we need to be a little more aggressive, and I think at least studying the Save as You Throw program could go a long way. You know, I know that political support right now is not there, and we have to make sure that we-we build public opinion, but I think we do that with facts, and information, and once we get that, we see a lot of things change. The study related to the private sanitation industry, and the fact that they have inefficient routes, helped us be able to build a narrative for moving forward with waste zoning. Maybe if we have a study, it can help us make the case that we should be doing something related to Save as You Throw. That's all I'm saying. We can build political buy-in by having the information. LARRY CIPOLLINA: And I think a number of

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LARRY CIPOLLINA: And I think a number of advocates in this room sitting behind us would agree with you, and we're happy to have conversations with you, and other stakeholders about how to do that in a way that doesn't necessarily have budgetary implications.

CHAIRPERSON REYNOSO: Because there is—so—so thank you for that. I appreciate that answer.

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT I know we're on the same team. I just think publicly we need to put pressure on each other, hold each other accountable to get things done, but my biggest concern is the Organics Program. That is my biggest concern. It doesn't seem to be again, and it's your Initiative, some thing you say you want to do, but then I see 115 members that are not necessarily funded for the year after. We're still not out of all the districts that we want to be in. It's just a lot of things that are not happening, and again I'm concerned that you might not be taking it as serious as you want to take it because it's your Initiative not mine. Again, I want to be a partner, but I have to hold you accountable. You guys are falling extremely short in providing the funding necessary to do a-a more robust and complete Organics program. I'm very concerned about that and this—this Preliminary Budget speaks to my concerns. So, it's your information and your initiative that you guys are not pushing. 115 people were there this year because you needed it. They should be there next year. So, I just wanted to emphasize that organics is extremely important to me, and I think to you, and I don't think we're there. So, hopefully in our next

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT budget hearing I get a different answer related to the 115 people that were hired before so that we can start taking our organics seriously, and I don't think I need to tell you this, cost benefit just saves us so much more money in the long ter. Instead of spending almost \$450 million to export waste, if we divert it, it saves us money. So, these 115 could be a long-term savings for in the city of New York. So, I just want to reemphasize we are falling short on organics, and we need to do more. We've been joined by Council Member Fernando Cabrera. Thank you so much for being here. I want to talk about something I talked about last-last term, a request for more information and marketing by DSNY. What is your current budget for marketing and getting information out and educating the general public? [background comments/pause]

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ACTING COMMISSIONER COSTAS: So, the current budget on marketing and outreach is about \$2.5 million. Although that number has not increased, we are still doing as Commissioner Anderson mentioned a lot of door to door and grassroots reach—outreach to the public. So, what we've been doing is concentrating on the 23 districts

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT that are currently on the program in terms of trying to increase participation. At the same time, we've also been partnering with private organizations who can help us in terms of doing some advertising. We've been able to acquire some pro bono work. Currently in Times Square there are three billboards that are running 15-second segments related to sanitation that discussed that—actually show organics collection up there, and if we put a price tag on that--right now the department is getting it for free-the price tag for that would have been over \$22,000 a week. So, it's already been running, and will continue to run for the foreseeable future. we've been fortunate in that sense that, you know, Burgess Group has been extremely creative in terms of gaining additional support on the advertising side. CHAIRPERSON REYNOSO: So, and with all due respect, I-I don't want us to rely on charity necessarily to get our message out. I think it's

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necessarily to get our message out. I think it's

smart, and it's—we have to take advantage of it. So

I'm grateful for it, but there should be an

intentional marketing that's happening. Again, more

robustly about getting to Zero Waste, and I don't

think that we have the budget that speaks to that.

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 41 actually think that alongside climate change I think waste is a big contributor to that, and it's big-and when you talk about all encompassing and we talk about our future, waste has to be a part of it, and right now it's not a part of the conversation, and I think your budget for outreach is-is the minor is the minor leagues of budgets compared to other agencies that are trying to actually aggressively address an issue. And I always compare our Zero Waste to Vision Zero. Vision Zero is doing something that is major leagues, which is television ads where people or-or ads on-on the Internet. When people are watching a show that they like or a baseball game, a Vision Zero ad will come up and very shockingly let people know the dangers that exist when you're a vehicle driver. We don't have that same level of-of-of aggressiveness when it comes to zero waste. So, this year instead of the \$10 million, I'm actually asking for \$2.5 million from the city of New York an increase of \$2.5 for your budget. So, I want to double it so we can start being more aggressive about educating people. So, it's-everything I'm doing I thing in long-term saves us money. And nothing I'm saying here is that we're supposed to spend money for the sake of

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT spending it. Information gets people to buy in and starts changing this culture that you're talking about, but I think the most effective way would be door to door. It's an effective too. conversions you get there are probably much higher than somebody that watches an ad, but when we talk about a city that has over eight billion-eight billion people in it-Eight million. [laughter] I was like oh, it would be China only in New York. Eight million people in it, we have to think about more creative ways to get that message across and I think, you know, doing the door knocking, doing ads on Times Square is really not-it really speaks to I think a-a level that's not-it doesn't meet the urgency of the problem.

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ACTING COMMISSIONER COSTAS: Okay.

CHAIRPERSON REYNOSO: So, I think your marketing budget needs to go up so that we can start saving money and having people join programs that are going to again assist us on the reaching Zero Waste. And I feel like I'm preaching to the choir, but we never get the money. We never get the money.

[pause] So, there's a \$1.27 million in Fiscal Year 2019 for local service enhancement. Could we just go

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT
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over what exactly what that means and can we just get
a breakdown of what that money is for. It says,
Local Service Enhancements, \$1.27 f or 2019 and going
to \$1.69 million in the out years. So, I just want
to get—it speaks about the collection service and
illegal dumping enforcement.

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ACTING COMMISSIONER COSTAS: So, in regards to those enhanced services, that relates to Brooklyn, Queens and Manhattan. Basically, the DSNY in consultation with various districts and different community concerns came up with this additional basket collection service, and to help offset some illegal dumping and enforcement in those areas.

[pause]

CHAIRPERSON REYNOSO: Did the 2019 Budget negotiated by the Council has \$3.5 million was included in the Adopted Budget for litter basket service, but not in Fiscal Year 2020. Why was this funding not included? This another service that was requested by the City Council to have expanded baskets service, and it's not in this year.

ACTING COMMISSIONER COSTAS: The \$3.5 million that was actually funded by City Council took us through July—so through June $30^{\rm th}$.

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CHAIRPERSON REYNOSO: So, you're not going to pick that up this year? It's something that it's an initiative that you expect the Council to pick up or that we pay for? [pause] So, it was a one-shot deal and we needed to negotiate. What I'm trying to do is negotiate it to be baselined so that we can have the—the basket service permanent I guess in—in the—in the agency.

result of that we were—we saw some positive feedback obviously in our scorecard rating where 93% of our districts actually increased their score card rating over the previous year. So, we had 55 of our 59 districts actually increase on their score card rating by the additional services.

CHAIRPERSON REYNOSO: So, we want to keep that grade high. So we want to keep the service, but it's not included in your budget. [background comments/pause] Right, because—so we—we don't have a problem having to renegotiate that number now that we've done better. Maybe we don't need as many people, but the \$3.5 million was supposed to provide a service that I think actually worked and succeeded in the fact that we have higher—higher grade marks.

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Whey not keep that, allow it to continue to exist if—
if we're successful?

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ACTING COMMISSIONER COSTAS: So, part of the challenge is the economic reality in New York
City and we're responding accordingly to these
mandatory saving targets, and we hope that New York
City will still be able to—will still be able to
provide efficient and core priorities to the public.

CHAIRPERSON REYNOSO: And-and I think we're going to just disagree on the-we want services to remain exactly the same, and if we saw a different from year to the next on the cleanliness of these streets because of a program, I'm concerned that the service is-is going to go away and we're going to see -and we're going to go back to a quality of life that we-that we were used to in the past. So, I just want to make sure that we don't-we don't decrease service in the cuts that we're asking for. And I just want to inform you that the City Council has actually gone back and gone through our own systems by which we think the city can save funding or save money. doesn't' cut service, and we hope that you pay attention to that because I think there's some recommendations for the Department of Sanitation so

we can get to the number that the Mayor is looking for without cutting service, and what I'm hearing here now with the 115 people or workers, and the \$3.5 million cut to basket services that we might be losing service. It's concerning to me, and again, I want to—I'll be better next hearing to outline what we think those cost savings can be and we can—we can have a conversation about that, but I do—I know Council Member Cabrera is here, and I want to give him some time to ask some questions. Council Member Cabrera.

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COUNCIL MEMBER CABRERA: Thank you, Mr.

Chairman. I just have just one quick questions. As you know, China in 2017 came with the National Sword Policy, which basically, they're no longer receive plastic, importing plastics from nations, and that account of about 45% of all the world's plastic was ending up in China. So, I'm curious to know where is our plastics going to at this moment.

ACTING COMMISSIONER COSTAS: Well, so currently our Recycling programs still—we're still bringing material to our vendors. There is no doubt that there will be impact based on China's decision to change what they classify as contaminated

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 47 recycling. On the end point, I do not know in terms of if they've actually stopped receiving from the vendors that we bring our material to. Bridget.

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DEPUTY COMMISSIONER ANDERSON: Yes. So,

New York City is somewhat insulated to this problem

compared to many other cities in the country because

we have a long-term contract with Sims and because we

have such a high volume of material, we've been able

to secure a lot of domestic markets for our material.

It's not completely flawless (sic). So, with paper—

mixed paper, and we have some challenges finding

those outlets, but our plastics especially we have

pretty good relationships domestic outlets. So,

we're—we're—we're watching it very closely, and it

certainly—it's hurting, but it's not as dire as is IN

many other places.

COUNCIL MEMBER CABRERA: So, how long is that contract for?

DEPUTY COMMISSIONER ANDERSON: Our contract with Sims a 20-year contract with another with—with two 10-year optional renewals with law enforcing.

COUNCIL MEMBER CABRERA: [interposing]

And then it expires when?

3 in 2008. 4 COUNCIL MEMBER CABRERA: 2008 and so 5 we're 6 DEPUTY COMMISSIONER ANDERSON: 7 [interposing] It's over 10 years and so we have 8 we have a long relationship there because we ha 9 state-of-the-art facility to sort material to g 10 highest value commodities out of it. So 11 COUNCIL MEMBER CABRERA: But we're 12 halfway through? 13 DEPUTY COMMISSIONER ANDERSON: We're 14 we're halfway through the first contract, yes of 15 first term exactly. 16 COUNCIL MEMBER CABRERA: And so how 17 of our plastics and papers are ending up right 18 the landfill? What percentage? 19 DEPUTY COMMISSIONER ANDERSON: We as 20 are finding markets for all of the recyclables 21 need.	1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 48
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DEPUTY COMMISSIONER ANDERSON: We are finding markets for all of the recyclables need. COUNCIL MEMBER CABRERA: For all of DEPUTY COMMISSIONER ANDERSON: Yes,	17	of our plastics and papers are ending up right now in
are finding markets for all of the recyclables need. COUNCIL MEMBER CABRERA: For all of DEPUTY COMMISSIONER ANDERSON: Yes,	18	the landfill? What percentage?
21 need. 22 COUNCIL MEMBER CABRERA: For all of 23 DEPUTY COMMISSIONER ANDERSON: Yes,	19	DEPUTY COMMISSIONER ANDERSON: We are—we
22 COUNCIL MEMBER CABRERA: For all of 23 DEPUTY COMMISSIONER ANDERSON: Yes,	20	are finding markets for all of the recyclables with a
DEPUTY COMMISSIONER ANDERSON: Yes,	21	need.
	22	COUNCIL MEMBER CABRERA: For all of them?
24 exactly.	23	DEPUTY COMMISSIONER ANDERSON: Yes,
	24	exactly.

COUNCIL MEMBER CABRERA: Okay.

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 1 49 2 DEPUTY COMMISSIONER ANDERSON: Yes, 3 there's just-sometimes the-the cost isn't there, the 4 value is not as high, and we're having to be 5 creative, but we are finding outlets at this point. 6 COUNCIL MEMBER CABRERA: So, the-the 7 forecast is that it's going to get more difficult or foreseen as we move forward, right? 8 DEPUTY COMMISSIONER ANDERSON: 9 There arethe strict export restrictions continue to be tight. 10 We are seeing a lot of investment that domestically. 11 12 There are paper mills that are putting in equipment to help take more mixed paper. So, we're really 13 14 relying on a lot of private sector investment, which 15 is happening now to help create domestic markets. 16 COUNCIL MEMBER CABRERA: So, what's going 17 to happen once you hit the wall? You know, the point 18 where, you know, there won't be such a market for it? DEPUTY COMMISSIONER ANDERSON: 19 20 hoping we don't hit a wall, right? [laughs] 21 COUNCIL MEMBER CABRERA: Okay. DEPUTY COMMISSIONER ANDERSON: 22 And so, 23 this is what it means--

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 50
2	COUNCIL MEMBER CABRERA: [interposing]
3	Well, it looks like it's going in that direction,
4	right?
5	DEPUTY COMMISSIONER ANDERSON: So, I
6	would say nationally this is a huge conversation.
7	It's how do we actually invest domestically in our
8	ability to respect raw materials here as opposed to
9	exporting them.
10	COUNCIL MEMBER CABRERA: This was a study
11	that was done at the University of Georgia. It was
12	very good study. As a matter of fact, they're
13	finding that a lot of municipalities are having the
14	plastics and the paper literally being thrown back
15	into the landfill, which is kind of
16	DEPUTY COMMISSIONER ANDERSON: Yes.
17	COUNCIL MEMBER CABRERA:frustrating I
18	would imagine for constituents. You're making us do
19	all this work only to end up in the same place.
20	DEPUTY COMMISSIONER ANDERSON: Yes.
21	COUNCIL MEMBER CABRERA: And so, that's
22	really one of my biggest fears
23	DEPUTY COMMISSIONER ANDERSON: Yes.
24	COUNCIL MEMBER CABRERA:that we work
25	so hard to change the culture, and then to go back

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 1 51 2 to-to a place where people don't see the value, you 3 know. 4 DEPUTY COMMISSIONER ANDERSON: Right. would say we 100% agree with you there that-that we-5 we do not intend to roll back on recycling and that 6 7 one of the things that I wanted to contact has allowed us that we've invested in these state-of-the-8 art facilities that many other parts of the state and 9 the country don't have, and so we have a large volume 10 of material, which helps secure domestic market 11 12 contracts that other cities aren't as-as privy to. So, like I said, we're-we're not totally insulated, 13 14 but we're in-we're in much better shape, and we're 15 watching it daily, we're watching very closely what's 16 happening. 17 COUNCIL MEMBER CABRERA: Do we-do we make 18 money or do we have to pay? DEPUTY COMMISSIONER ANDERSON: 19 20 [laughs] COUNCIL MEMBER CABRERA: Okay. So, how 21 2.2 does that work? 23 DEPUTY COMMISSIONER ANDERSON: We receive revenue, \$10 at time, revenue for our paper, and we 24

do pay a tip fee for our metal, glass, plastic.

COUNCIL MEMBER CABRERA: Okay. Do you see the price going up for plastic or is that—or is that contract was already secure?

DEPUTY COMMISSIONER ANDERSON: There's a-we have fairly consistent tip fee rates. We do receive some revenue share from those materials when the markets are good.

COUNCIL MEMBER CABRERA: Okay. Alright. Thank you so much. Mr. Chair.

CHAIRPERSON REYNOSO: Thank Your Council

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it's viable long-term.

Member Cabrera. So, speaking of—of Sims, we have a—a bottle bill that is being heard at the state level, and I'm extremely concerned about what I've seen so far because just—I guess I anted to get your take on what you think the best way to modify our bottle bill or bottle—— What do you call it? Bottle revenue service? What would we call it? Well, yes. Thank you. Sorry. Bottle redemption. How would—how would you build an ideal bottle redemption bottle redemption plan because I want to make sure we protect the city of New York in how we do this, but we must have a lot of people our streets that rely heavily on—on—on this service. I want to make sure

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 53

DEPUTY COMMISSIONER CIPOLLINA: So, we re
definitely monitoring the Bottle Bill discussions in
the state very closely. It is something that is very
closely related to, as Council Member Cabrera, the
revenues that Sims is able to get from the recycling
stream. Those revenues then as Commissioner Anderson
mentioned, they're passed onto the Department of
Sanitation through our contract. So, we are
monitoring it closely. I think that really the-the
key factor here is the Bottle Bill is a-a bedrock
foundation of recycling in New York State. It
existed before curbside recycling existed, and it has
diverted a significant amount of material. We
continue to support the Bottle Bill as it—as it
exists today, but we do have some concerns about the
way that the potential expansion, the structure.
There is value in the material that it would take out
of the stream, and we want to make sure that the
State and State Legislature as they're considering
this expansion, talks to recycling processers, talks
to municipalities including us, including other
municipalities across the state to really understand
what those implications could be.

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2 CHAIRPERSON REYNOSO: And, I'm sorry.

Now we're getting into policy a little bit, but what—what do you think is good policy? Is what were doing now—can what we're doing now be done better? What we know is a lot of the canners that exist in our city go after the valuable stuff. That's—well, everything is five cents now. What would you do to I guess encourage the system that allows for them to continue their work, but also maximize the amount of product you're getting so that we're not subsidizing Sims and so forth?

think the—the key thing that we look at and, you know, I think we—we have a lot of respect for the work that—that canners are doing, but when we look at our—our waste stream, which we do on a regular basis. We testified last summer on the Waste Characterization Study, and we look at—at what's in the metal, glass and plastic stream, and how value is that material, and unfortunately the glass that we're collecting because of the fact that it's mixed together, it's mixed with other products, all the different colors of glass get smashed and mixed together, and it's very difficult for that, for those

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 55 products to be separated in a way that-that can then be sold to make new products. It's really the glass that we should be focused on in terms of getting that out of the curbside recycling stream. Because if you can keep it separated, if you can keep the clear glass and the green glass and the brown glass in separate-separate streams, then you can actually potentially take that glass and make it into new glass products rather than down-cycling it into aggregate material or-or something along those lines. So, that's where we would suggest that we focus, but we're-we're very much engaged in the conversation at the state level and we're-we're watching very closely.

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CHAIRPERSON REYNOSO: Good. So, in-in a facility in my district that does this counting work, the Redemption Center and Sure We Can, they do a very good job of sorting. They—they sort cans out from brands. You know that the Coca Cola is going on one side, the Pepsi goes somewhere else. Like it's very well done. I see that like there's an optimal partner in being able to sort different colored glass if it was valuable, but right now it isn't or it's just as valuable as again metal and plastic. So,

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 56 what you're saying is in then—in incentivizing that they take glass over metal and plastic? So that they work.

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DEPUTY COMMISSIONER CIPOLLINA: The-the New York Association of Counties for example has recommended that the Bottle Bill instead of being expanded to non-alcoholic beverages, which are generally in plastic and aluminum, they expand it to glass, wine and liquor bottles. Those bottles can be many different colors, clear, green, and in some cases brown, and I think there's a real potential there to take those glass products out of our wasteout of our recycling stream so that the colors could be kept separate. They can be collected through the Redemption Center model, which as you mentioned is a really effective way of-of keeping products separate because in order to-in order to make sure that the deposit goes to the right place and comes from the right place, you have to-to keep those products very separate.

CHAIRPERSON REYNOSO: Alright. So, it would make sense

DEPUTY COMMISSIONER CIPOLLINA: Alright.

So, it would make sense to lower the cost on products

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 57 that we want in the recycling system and—and increase costs on the things that we want out of it. So—so, you're pushing this in the state right now is what you're saying.

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DEPUTY COMMISSIONER CIPOLLINA: We're—we're very closely monitoring the discussions in the state. There are a lot of folks that are advocating at the State level around this topic, and we're—we're very much involved in those conversations.

CHAIRPERSON REYNOSO: Okay. I guess if—I think we should have a conversation about what we—we can do to make sure that we look out for the best interest of the city of New York, and there are a lot of advocates in the accounting world that would love to be a part of the conversation as to what it looks like, and we should allow for them to be at the table to do that. Because I wouldn't mind the alcoholic beverage bottles to be worth 25 cents a piece. I guarantee they'll be cleaned out, and separated appropriately out of your stream. They make money. We make money or—or allow for the right products to be in the stream. I think there's a happy harmony that we could have here, right, and it would—it would go a long way. So, I want to make sure that we allow

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 58 for canners to be a part of that conversation as well.

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DEPUTY COMMISSIONER CIPOLLINA: We—we agree with you entirely and our focus is to make sure that—that whatever happens with the Bottle Bill at the State level has a really thoughtful dialogue and all stakeholders whether they're municipalities, canner, redemption centers, bottlers, whomever that—that everyone is at the table, and—and, you know, we're really considering the impacts of whatever decision is made.

CHAIRPERSON REYNOSO: Thank you and you're not worried that we're going to get a bad deal in the state?

DEPUTY COMMISSIONER CIPOLLINA: We're watching it very closely.

CHAIRPERSON REYNOSO: Okay. Alright.

Salt. So, we—Council Member Cabrera as well, we has walked. We a huge issue with a lack of salt in November in one snowy incident. There were many reasons why that happened so I'm not saying that there was a lack of salt because we didn't have salt, but more the trucks couldn't move through our communities because of the amount of traffic that

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 59 existed. So, there is a-how do I say this? This is to say-let me say a personal experience. So this is not fact. So, I'm going to give you an anecdote. November there was no salt. In December there was extra salt. So, I would like to ask has there been an increase in the amount of salt used by the Department of Sanitation from November let's say to December? Has there been an increase? So, and I'm sorry, and I guess I want to make sure that if you're using more salt it's merit based not-you're not doing it because a couple of council members were screaming about the amount of snow in November. So you give them more salt in December. I want to make sure that we stay away from the politicians. Just do a good job.

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ACTING COMMISSIONER COSTAS: Okay, so as a result of that November snowstorm, that event, the department has taken a forward leaning posture in terms of reacting sooner to weather forecasts.

Unfortunately, the weather forecasts have not been as reliable in terms of how they wind up turning out.

Many of the events wound up changing over to rain, and in the most recent one last week where we had the potential of up to 10 inches of snow, we actually

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 60 sound up with 6 inches. So, you will actually, yes, you're going to see our equipment out on the street spreading salt ahead of an event, but I actuality based on the number of activations that we've had, we've had 17 deployments this year, and in actuality versus last year, it happens to be a lot of events that unfortunately didn't materialize. In each event, whenever there is forecasting, whenever there is snow in the forecast, we still have a responsibility to spread salt over all 6,500 miles to make sure that the vehicles can get around safely. If, in fact, the weather doesn't materialize, so be it. So, it isn't necessarily a reaction just based om the City Council as opposed to we're dealing with the forecast as they come in.

CHAIRPERSON REYNOSO: So two questions there. The first one is: Per what you call incident I quess. What did you call it?

ACTING COMMISSIONER COSTAS: It could be an incident or deployment.

CHAIRPERSON REYNOSO: Yeah, is there a change in how much salt you're putting out in those streets?

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ACTING COMMISSIONER COSTAS: No, trucks are already set in terms of how much salt they—that comes out of the back of their truck. The same thing with the calcium chloride. That is pre-set already. So, you may see the start of it earlier, but in terms of actually more salt, no. Once we've covered the city or once we feel we're in a comfortable stage within an event, we obviously then change to not spreading full citywide.

CHAIRPERSON REYNOSO: So, the Preliminary
Plan includes \$2.1 million to hire four uniform and
five civilian staff to enhance snow responses. Okay,
I guess in the grand scheme of things, nine employees
is supposed to do what to help us with our snow
issues?

ACTING COMMISSIONER COSTAS: So, out of the November event we did receive confirmation that we could purchase brine trucks for the next coming winter. So that—that has gone forward. That is going to be 10 large brine trucks, 14 smaller brine trucks and 10 addition salt spreaders. So, based on the fleet of 34 vehicles that's why have five civilians, which are actually mechanics that would be required to maintain them based on the ratio of

committee on Sanitation and solid waste management 62 equipment we have. With regards to the four uniform individuals, those are going to be individuals who will be dedicated to working out of the JTMC who will be there for situational awareness and be able to interact with what we're seeing on the traffic cameras, and again direct communication between both headquarters as well as those pieces of equipment that are working in the street.

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CHAIRPERSON REYNOSO: So, I have followup questions. Is brine more expensive than salt, and
why are we considering using brine? Have we ever
used it? Just it's a new—to me it's new, so, can we
just talk about why you think we should be using
this, and whether it's a cost saving issue or--?

ACTING COMMISSIONER COSTAS: So, ultimately brine is basically liquefied salt. By us putting down ahead of a snow event, we're hoping to suppress the accumulation of snow that does come down so that it doesn't actually bond to the roadway. We don't know yet if when it's all said and done that saves from using salt on the back end, but what we've done so far since the November event is we do have a handful of small pieces of equipment where we've been testing brine in smaller applications to see if it

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 1 63 makes a difference, and so far we've seen that it's 2 been a positive result. 3 4 CHAIRPERSON REYNOSO: For snow, but what about our streets? What are then environmental 5 effects of using brine over salt? 6 7 ACTING COMMISSIONER COSTAS: It is 8 basically liquefied salt. So, there is no 9 difference. CHAIRPERSON REYNOSO: There is no 10 difference. So, it doesn't tear up the roads any 11 12 faster or any slower? ACTING COMMISSIONER COSTAS: Correct. 13 14 CHAIRPERSON REYNOSO: Brine is liquid so, 15 it's going through the roads more I guess evenly 16 distributed? But you're saying that it has the same effects as rock salt, the brine has the exact same 17 effect? 18 ACTING COMMISSIONER COSTAS: 19 Correct. 20 CHAIRPERSON REYNOSO: Okay. Alright, we're going to revisit that longer term because I 21 2.2 want to see-because when was brine, or how long has 23 brine existed in our-and how long has it ever existed? Is it a new product I guess? Is it a new 24

product that was invented last year?

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ACTING COMMISSIONER COSTAS: No, so there

CHAIRPERSON REYNOSO: [interposing] So,
why is it cool now, and it wasn't cool last year?

ACTING COMMISSIONER COSTAS: Over the
past couple of years we've tried multiple products:
Beet juice, pickle juice. There have been variations

CHAIRPERSON REYNOSO: Is that pickle juice?

of products that we've tried.

acting commissioner costas: Yeah, but ultimately the liquefied salt and the brine that we're using we think is compatible with our equipment in terms of our ability to—to dispense, store it, and not have a challenge in terms of maintaining it. So, again, we've tried various different applications. We've seen other municipalities use it, and we certainly think that it's worth giving it a shot in terms of what the positives can come away from it in terms of being ahead of an event, and ultimately potentially using less rock salt then is always there. That's what part of the goal is.

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT
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CHAIRPERSON REYNOSO: Okay and it's—is it more affordable by—by block I guess, by—by street mile than rock salt?

 $\label{eq:acting_commissioner_costas:} \mbox{ I do not}$ have the cost comparison for that.

CHAIRPERSON REYNOSO: Okay. Can we seebecause if we're going to eventually move on from rock salt let's say to brine citywide, we have to know its cost.

ACTING COMMISSIONER COSTAS: Uh-hm.

CHAIRPERSON REYNOSO: Right, how much it costs. So, I would like to know that number. I'm just interested as to why we're doing, using brine now, and we haven't used it in the past because I'm pretty sure it's existed for quite some time, and if it was better, we should have been ahead of the curve on that and not behind it. I guess-- [pause] Okay, I think we're-we're okay. I appreciate your time. I appreciate your answers to the questions. I'm looking forward to following up in our next budget hearing on a couple of the concerns that I have, and I just want to I guess reiterate that my concern is we're not doing enough on organics. It doesn't mean—it doesn't seem like you're getting the support you

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 1 66 need to be able to accomplish Zero Waste, and it 2 doesn't look like we're taking it serious, but it is 3 4 your plan, and it frustrates me that I have to ask 5 you what you're doing about your initiative and your 6 plan, and again, I just hope I have better answers 7 about organics the next time around, and I really do appreciate your time. Thank you for answering all of 8 the questions, and thank you. 9 10 ACTING COMMISSIONER COSTAS: Thank you, sir. 11 12 CHAIRPERSON REYNOSO: Thank you. So the Department of Sanitation portion of the hearing is 13 now over, and in a couple of minutes we will begin-in 14 15 9 minutes we will being our Business Integrity 16 Commission portion. So, thank you all for being 17 here. [pause] Alright. [gavel] Hello, 18 Commissioner. How are you doing? COMMISSIONER BROWNELL: [off mic] I'm 19 20 just fine. CHAIRPERSON REYNOSO: Good afternoon. 21 2.2 Yes, it's the afternoon. It's been a busy week. So, 23 but it's a budget hearing. So, we-we can't talk 24 about policy even though we'll get into some of it.

I'm-I'm really grateful you're here.

LEGAL COUNSEL: Thank you.

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2 COMMISSIONER BROWNELL: So, [coughs] Good 3 afternoon Chair Reynoso, and member-members of your staff of the Solid-Sanitation and Solid Waste 4 5 Management Committee. I'm Dan Brownnell, Commissioner and Chair of the New York City Business 6 7 Integrity Commission. To my right is First Deputy Commissioner and General Counsel Noah Genel and to my 8 left is Assistant Commissioner of Finance and 9 Administration, Cindy Haskins, and then behind us are 10 other members of BIC's staff including Bonfoy. So, 11 12 and again I'm well aware, of course, that you and your staff know about BIC, but I [coughs] -- I will 13 begin with some background information about our 14 agency. We are both a law enforcement and regulatory 15 16 agency with a total budget for 2020 of \$9.28 million. BIC currently has a total of 79 employees, which 17 18 includes 11 investigators, 11 attorneys, 7 auditors and 8 Intelligence analysts. In addition, we work 19 20 with a squad of detectives from the NYPD's Criminal Enterprise Investigations section who are physically 21 2.2 stationed in BIC's offices. Our investigators and 23 attorneys frequently work with The C-E-I-S detectives

of the NYPD on long-term criminal investigations.

BIC was created though Local Law 42 of 1996 to

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT regulate the commercial garbage hauling or trade waste industry and rid it of the-from the grip of organized crime and other corruption. The agency was originally known as the Trade Waste Commission, but soon after its creation the City Council expanded the agency's jurisdiction to include oversight of the public wholesale markets, which include the produce and meat markets and the new Fulton Fish Market in the Bronx along with two other meat markets, one in the meat packing district in Manhattan and the other in the Sunset Park section of Brooklyn. After the markets were put under our jurisdiction, the agency's name changed to the Business Integrity Commission. We play a unique role in city government, and we work to regulate and improve these once troubled industries. In fact, there is no other agency quite like BIC anywhere in the country. Our comprehensive background check process is the essential of BIC's oversight. That process consists of thorough investigations into the owners, key employees and finances of our applicants. We seek to ensure that those companies are not operated by or in any way connected organized crime or other corrupt

influences. After more than two decades of BIC

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT regulation, these industries are not far better than they were. As a result, the agencies continue to evolve of the last several years to address new challenges. Collecting and transporting trade waste particularly in New York City is a dangerous and strenuous job. The collection trucks are huge and must share the road with many other motor vehicles along with cyclists and pedestrians. As a result, this administration has made safety in the industry and down city streets a priority. Our jurisdiction over safety in the trade waste industry is limited, but we work within our powers to improve safety on our streets. Since 2016, BIC has been an integral members of the Vision Zero Task Force, which part of Mayor Bill de Blasio's Vision Zero Initiative to end traffic deaths and injuries in New York City. Vision Zero was founded on the-the assertion that every death or serious injury involving a motor vehicle in New York City is one too many. The focus is on protecting the life of everyone who lives in, works in, and visits our city. BIC is doing our part to achieve this goal. In the fall of 2018 we passed addition safety related rules for the trade waste industry. Trade waste companies now must notify BIC

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT of all crashes in which their vehicles are involved, and must maintain written policies and procedures regarding compliance with all relevant laws, rules and regulations of federal, state and local government authorities. Additionally, the new rules require the companies to increase the minimums on various business related insurance policies. BIC also continues to promote the Universal Trade Waste Safety Manual that was created in 2018 along with some of our partner agencies, and members of the trade waste industries, and I would also indicate also the organized labor helped us in that project as To date, we have distributed hundreds of copies of the manual, which is also available on our website. We are currently working on second edition of the manual and on instructional videos to go along with it. On January 14th of 2019, BIC hosted a workshop on the Safety Manual termed A Train the Trainers Event. A represent—a representative of the city's Department of Transportation led the training for managers, drivers and helpers from numerous trade waste companies to assist them in providing more effect strategies to train their workers in various safety practices and procedures. The event was a

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 72 great success with approximately 80 attendees. We intend to host similar events in the future. addition, BIC has prioritized traffic safety for the trade waste industry conducting a number of joint enforcement operations with the NYPD targeting unlawful operation of trade waste trucks. We thank the NYPD for helping us address the problems of speeding, running, and running red lights and other vehicle and traffic law violations by trade waste trucks. Since last summer the NYPD and BIC have conducted approximately 15 joint operations, which have resulted in the issuance of more than 1,100 NYPD summonses along with more than 80 BIC administrative violations. The majority of the BIC violations were for undisclosed drivers comingling recyclables with garbage and license plates not properly affixed to the trucks. Perhaps most importantly 19 unsafe trade waste trucks were put out of service on the spot and towed. BIC looks forward to continuing to work with the NYPD on this Initiative. Lastly, with respect to safety, in January 2019, BIC hired a Safety Data Analyst. This is a new created position at the agency, and demonstrates our commitment to safety. This analyst reports directly tot the First Deputy

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT Commissioner and General Counsel, and is tasked with compiling all safety related data at the agency, and helping us make good use of it to improve safety in the trade waste industry. The goal is for BIC to be more proactive in terms of safety trying to find patterns and trends in the data to help inform our policies. One of BIC's focuses this year is continuing to educate companies on the requirements set forth in Local Law 145 of 2013, which the New York-which is New York City's Vehicle Emissions Law relating to the trade waste industry. This law requires all heavy duty trade waste vehicles to be equipped with either an EPA certified 2007 or later engine or utilize specific retrofit technology on 2006 or older vehicles. The compliance date is January 1st of 2020. So far the industry in general has been slow to make the necessary changes to the fleets. Compliance cannot be achieved overnight particularly for larger companies. BIC has been issuing frequent directives to the industry to provide them with further information and resources regarding the implementation and effects of this law, and we are working closely with DEP to organize a resource fair to connect companies with the various

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT vendors that provide retrofits, but the bottom line is that time is growing short, and it is the company's responsibility to comply with the Vehicle Emissions Law. BIC is empowered to deny license and registration applications for failure to comply with that law, and BIC will use its authority to take a strong stand against companies that flout this important environmental initiative. BIC has begun issuing administrative violations to companies that have not provided vehicle information to BIC as directed. Organized unions have been a key partner in improving safety in the trade waste industry. Understanding the needs of workers in the industry, their jobs and the challenges they face is an essential to making industry and the city as a whole safer. Last month I testified in front of this committee in favor of three bills relating to unions. I am pleased that on February 28th the City Council passed them. We have a strong relationship wit a number of other agencies that enforce labor laws, and have been speaking to them about this new legislation. We will continue to collaborate with them, and hopefully establish new relationships with other agencies to help empower workers in the trade

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT waste industry. Additionally, we are working with the Department of Consumer and Worker Protection as we develop the Workers Bill of Rights for the trade waste industry. The PMMR is a measure of BIC's accomplishments, efforts and goals in carrying out our law enforcement and regulatory duties preserving a competitive and fair environment in the industries we oversee. BIC fulfills its mandate through various-through vigorous background investigations, criminal and administrative investigations, and the development and enforcement of our regulations. respect to administrative violation, BIC issues significantly more violations to our licensed and registered trade waste companies this fiscal year compared to the same four-month period last fiscal This increase is primarily due to trade waste companies failing to comply with Commission directives such as providing BIC with vehicle data as it relates to the Vehicle Emissions Law. Regarding enforcement in the city's public wholesale markets, the number of violations issued remains consistent with the same four-month period a year ago. year BIC issued 22 violations in 2018 compared to 23 violations during the same period of 2019.

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT improving the efficiency in the application process continues, BIC must maintain its high standard of background review and investigation for all of our applicants. These investigations are dynamic depending on the available intelligence and some can become quite complex and lengthy. That being said, BIC strives for balance between the competing goals of a thorough background investigation process and improved productivity. Approval time on market applications has improved overall. The average age of a pending market application has decreased by 31%. The average time to approve such an application has decreased by 45% due in part to the high renewal application cycle for trade waste applications for applicants. The number of pending trade waste hauling applications has increased by 41% in the first four months of Fiscal Year 2019 compared to the same period of Fiscal 2018. The average time to approve a trade waste renewal application has increased by 19%. In addition to the renewal cycle, there were also a number of investigations and other project that required increased attention from BIC's staff including attorneys, investigators and auditors. Those matters took staff time away from

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 77
processing applications. Despite these challenges
because we prioritize reviewing new trade waste
applications as opposed to renewals, the average time
to approve a new trade waste hauling application has
remained steady. This is an-this is important
because new applicants cannot operate unless their
applications are approved. While companies
submitting renewal applications can continue to
operate while their applications are under review. In
conclusion, this summarizes our recent work because
looking forward to the challenge so the year ahead
including continuing to approve safety the trade
waste industry and ensure compliance with the Vehicle
Emissions Law. I look forward to your questions.
CHAIRPERSON REYNOSO: Thank you
Commissioner. In your testimony I just wanted I
guess to another policy question, and I wanted some
of you to help me just clarify what our goal is.

of you to help me just clarify what our goal is.

With the 15 joint operations, which resulted in 1,100

summonses and over 80 BIC administrative violations

my concern has always been that these businesses

force their drivers to operate under, you know,

terrible circumstances--

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT

CHAIRPERSON REYNOSO: -- and when they do that, and the NYPD stops them, the ticket goes to the driver, and this driver that makes very little money and is getting, you know, is held accountable by bosses trying to ensure the bottom line, I just get concerned we're going after the wrong people. Can we just have a I guess, you know, how you-how you feel policy wise about how-on who we should be going after I guess, and my concern that I'm not necessarily proud of the 1,100 summonses that are to these drivers that I think are, you know, are going there forcefully. Like they're not-they're not, you know, I guess their trucks don't have a license plate. It's not their truck. It's the business' truck and so froth, but they're being held accountable for the ills of their bosses. So, I just want to have a conversation with you about what you think about that policy.

COMMISSIONER BROWNELL: So, shy don't I let—Noah is the one that actually oversees that, and then I'll probably have something because I definitely have a view on this.

CHAIRPERSON REYNOSO: Alright.

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GENERAL COUNSEL GENEL: So, first with respect to the administrative violations that BIC issues those go to the company, and so and then with respect to the summonses it is true that the summonses are going to the drivers, but for example if you're running a red light, I understand that some of them work very densely populated routes, and they are rushing to get to-from stop to stop, but in the end you're driving what can be a very dangerous vehicle on very crowded streets. And things like running a red light and other VTL, Vehicle and Traffic Law violations are very serious, and so that's why we paired with the NYPD to try and increase the enforcement on that because as the Commissioner said, we have 11 total investigators, and so we need-it's very helpful to pair with the

CHAIRPERSON REYNOSO: So—so while I don't disagree with you that running a red light is running a red light, and we have to enforce it, let's say you give just any driver, you give them 10 points on a license. If you give a business 10 points and say if your driver runs a red light, you lose a point. I guarantee the routes will change. There will be less

NYPD to do those-that kind of enforcement.

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT people rushing, and 1,400 stops won't be a thing of the norm or you will build in systems by which an owner would encourage good behavior. This happens in TLC holds the bases accountable for any violations that the drives accumulate. So, that if you have five bad drivers that you get held accountable as a base not only the driver, and this helps change behavior because then those bases either fire their drivers or tell the drivers that they need to improve, and then the violations go down. Do we have-I see and then the administrative violations are they independent of the drivers or of the situations that happen with the drivers or --? For example, you found a driver that has—that ran a red light, are the BIC administrative violations tied to it, and I guess for budgeting reasons is the reason why I would ask this for budget. I just want to know how much resources you're spending on going after drivers as opposed to the businesses and how-how that's shared.

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GENERAL COUNSEL GENEL: So the administrative violations are issued at the time of the traffic stop, but they are separate from the reason for the traffic stop. So, for example if it's comingling, which, you know, has been a main—has been

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 81 a focus of ours over the last couple of years, if they're stopped for example running a red light or some other reason, if the NYPD stop them, our investigators are looking for something different.

And so if we see comingled recyclables with putrescible garbage in the back of the truck that's the kind of thing that they're—be issued by our investigators.

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CHAIRPERSON REYNOSO: Okay. So, I'm going to be looking at a legislative change. I think that, of course, with rezoning a lot of this stuff becomes a moot point or is not necessarily important, as important, but for right now while we're having this conversation, I want to make sure that hold the business accountable who I think are putting the drives through this situation. Now, remember the drivers are not getting paid anything, and they've got to pay these fines. It-it hurts their bottom line, and the people that are not being affected are again like the businesses. I just want to make sure that we put that-put it in its perspective and balance, and it shouldn't be equal, but businesses should be being held more accountable that the drivers.

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GENERAL COUNSEL GENEL: Great so--

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CHAIRPERSON REYNOSO: [interposing] Now if you have a bad driver the businesses can regulate

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and fix that, but if a bad driver has a bad-if a

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driver has a bead employer, it's very near, that

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person can do job security.

chime in a little.

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COMMISSIONER BROWNELL: So, if I can just

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CHAIRPERSON REYNOSO: yes.

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COMMISSIONER BROWNELL: I think the

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responsibility has to be both-with both the companies

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and the drivers. First of all, you don't have to

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convince me that there are far too many companies in

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this industry that basic-that essentially work their

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drivers and helpers into the ground. We just had

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one, of course, that occupied a good bit of this

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summer and fall who is thankfully no longer in

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operation. So again, you don't have to-and that I

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hope is the extreme example in this industry, but

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there are other companies that do that far to excess.

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That having been said, it's the driver who's the one

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behind the wheel, and we have to hold the drives

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responsible as well when they do dangerous things

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like run lights, speed, go the wrong way on one-way

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 83 streets. You've seen some of-I'm sure you've seen some of the footage. I think-what is it? Edition had some fairly horrifying videos that looked like, you know, Sixth Avenue in Midtown in a-in a garbage truck going literally from one side of the street, you know, crossing five or six lanes to the I mean that is just crazy. So, as I other side. said, I think both have to be addressed in terms of the responsibility, and hopefully soon with the-with the Commercial Waste Zone Bill, the-the-what we're calling the Safety Bills will be considered. One really enables us to hold the-the companies much more liable because we can create many more rules with regard to safety. For me the thing that I've learned, you know, to a-to a large extent with the help of-of good organized labor, who sat down with us, if we look at this one statistic along, which is the length of time they have, those drivers out on the road, for me that tells me everything I need to know about the way that company operates. Because if they're excessive, then they're—they're basically screwing their workers every other way that they can in addition to having them out on the road too long. And then the other part of that bill, which I know is

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a little bit of a touchy part, where—where we would license drivers. I think that's also critical. We do it in TLC, and we do it in another industry, which was really screwed up, which is the tow truck industry. And so, I think both of those are really critical, but as you've indicated, I certainly agree with you that it's a balance between the companies and what, you know, how long the routes are that they have to do, and what—and how much time they have to do it, and, of course, the drivers that are actually behind the wheel.

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CHAIRPERSON REYNOSO: Yeah, it's been—the power dynamic has been so one-sided that while I get that we need to make sure everyone is—is held accountable, we really need to ring out—reign—reign in these companies, and I guess we're taking it one step at a time, and the after that, we'll have another conversation.

GENERAL COUNSEL GENEL: So, if I can—so this is I think one of the challenges for you and I or us and you guys is we've got to figure out a way and we—there are some federal preemption issues that are—that are a little tricky to mandate or put a cap on the number of hours that drivers can be out on a

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 85 shift, and the number of hours that they can be out in a week. If we can get that to manageable amount and, of course, we'll want to have DSNY's good counsel on what they do, you know, for their agency. I think that's going to go a long way to improving safety.

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CHAIRPERSON REYNOSO: I agree 100%. I think we've had that conversation offline a couple of times, but I agree. I wish we had more control as to how—how many hours a vehicle operator is allowed to—to—

COMMISSIONER BROWNELL: Exactly.

CHAIRPERSON REYNOSO: --to-to operate.

So, I-we are on the same page then. I'm looking forward together to try to try to figure that out.

So, you have budgeted headcount of 93 personnel, but what see and actual headcount of 79 but they say that you're budgeted for 93. Can-my big concern there is that given the pegs that the Mayor is proposing here, what ends up happening is that they go after the agencies that didn't fill in their headcount, and even though my might have a need there, they cut you off because it's easier to not have-to-to cut what you don't have than it is to agencies that do have

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 1 2 something. So, I just want to know where you're at with that, and I want to make sure I protect your 3 headcount. 4 5 COMMISSIONER BROWNELL: So, I'll let Ms. Haskins start and then I'll probably chime in after 6 7 that. ASSISTANT COMMISSIONER HASKINS: [off mic] 8 Well, as you said, it is [on mic] a-we are working 9 10 with OMB. It is a new budget reality and, you know, we're making difficult choices, and we're doing what 11 12 we can with what we have right now. 13 CHAIRPERSON REYNOSO: So-so am I right 14 that you have a headcount, an actual headcount-a 15 budgeted headcount for 2019 of 93? 16 ASSISTANT COMMISSIONER HASKINS: 92 plus 17 1 federal line. 18 CHAIRPERSON REYNOSO: But the actual headcount right now is 79? 19 20 ASSISTANT COMMISSIONER HASKINS: That's correct. 21 22 CHAIRPERSON REYNOSO: Is it an issue of 23 hiring? Like what-why is it that we can't get to the

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ASSISTANT COMMISSIONER HASKINS: The—once the freeze was put in place we're at 79 and we're working with OMB to see what we can do.

CHAIRPERSON REYNOSO: So there was a-so, there was freeze put in place where you can't even increase your 79 and now there'd going to be peg that puts it so that that 9, that 93 headcount might be eliminated, and that's concerning. I want to have a conversation with OMB when they're-when they return about that. It puts you at a-at a huge disadvantage here especially when I'm asking you to do a lot. I think the public is asking you to do a lot, and we're not matching that level of responsibility and urgency with a headcount that's appropriate so that you can do your job. So, we're paying attention to that. didn't know it was because of the freeze. I just thought you were having trouble hiring people or finding good people, but that's not the case. You've been-your hands are tied behind your back. You don't need to say much. I-I got it, Commissioner. We do have here the Preliminary Plan includes \$195,000 in Fiscal Year 2019 going to \$298,000 in 2023 to hire four safety enforcement personnel to work with-in

BIC's Investigative Unit. What was your original ask

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 88 to OMB to fill these positions, and how much did you actually get? So, I—I want to now what it looks like internally when you're negotiating with OMB. Was it more than four that you asked for?

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ASSISTANT COMMISSIONER HASKINS: It was. It was 21.

CHAIRPERSON REYNOSO: Okay. So, you asked for 21 and you get 4.

ASSISTANT COMMISSIONER HASKINS: We did have a lot of conversations from the 21 to the 4. We were asked to prioritize them. I prioritized the people. Ultimately, we did get 2 Investigators, a Safety Data Analyst and a Programmer, and we did hire three of those people already.

CHAIRPERSON REYNOSO: So, I—I fortunately passed Intro 1329 in the City Council and it's probably going to be signed by the Mayor. My concern now if you're hiring freeze and the potential pegs is that this new responsibility of having to investigate union—union officials or union—I'm sorry. [background comments] Union officers, right you're going to need more people to do that job. I'm giving you more responsibility and now I'm concerned that you might not be able to fulfill your responsibility because of

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 89 the lack of employees. How much—how much—how many new personnel do you think you need to—to fulfill the responsibilities of Intro 1329?

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ASSISTANT COMMISSIONER HASKINS: We are working with OMB on that. We've already had conversations with them, but it's preliminary, and, you know, whatever we do, we're going to make it work. So, we'll just continue to talk with them.

We've got some time before 1429 is—is enacted. I don't know if that's the right word, but we have been talking to OMB about it so—

CHAIRPERSON REYNOSO: Don't worry. I fumble words all the time. [laughter] So, given your previous negotiations from like let's say an example of 20 to 4, 20 employees to 4 employees, again I'm concerned that you're going to get, you know, your hands are going to be tied behind your back again when I want you to do your job. On the legislation that I passed, you know, I'm going to again be holding hearings, holding you accountable for how you're doing this job, and, you know, you didn't give me a number about how many—regarding how many people you think would be necessary to do this job, but you say you're going to negotiate with OMB.

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I feel like OMB has a level of disconnect on exactly
the type or work you're doing, and while they're
looking at numbers, they're not, you know, it's hard
to. I guess overall I'm just concerned that you guys
don't the personnel to do the job you're supposed to
be doing.

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ASSISTANT COMMISSIONER HASKINS: Well, I know that when we knew this was going to pass I did send them some information. They reviewed the legislation. They've come back with a lot of questions. We started responding to them, and that's where it is right. [pause]

CHAIRPERSON REYNOSO: So, when we had conversations initially, with OMB related to the legislation independent of our conversations with BIC, they said that it would probably take 5 to 10 employees to do this work, and just want you to know to-well, I'm hoping that when they get back to us, that we see something close to 5 to 10, but this freeze and this-this peg is really putting us in a position where we might again see a reduction in services in the work that you're doing, and it's extremely concerning. But this is more questions for OMB because you have no say in that obviously. You

Get to negotiate as best you can, but ultimately they-they're the decision maker. Do we have any violations issues?

just—So, I did have a meeting with Deputy Mayor that I report to earlier this week, and also with OMB.

I'll remind you I think we have like what is it? 120 days before the law goes into effect. So, I know, and I've been guaranteed by OMB and City Hall that we will be sitting down to have conversations about how we're going to do this. And I have to tell you that in my experience in 4-1/2 years that we've had a very good working relationship with OMB in terms of listening. We don't—we don't necessarily get everything we want, but I think they listen and they do their best to give us what we need, and I anticipate that's going to happen here.

CHAIRPERSON REYNOSO: Okay. I'm going to do my part. There's a lot of talk about how this Administration cares deeply about the workers in the private sanitation industry, and this is not putting their money where their mouth is.

COMMISSIONER BROWNELL: Right.

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT

CHAIRPERSON REYNOSO: They can say a lot of things. If they're not supporting you through staff, then don't they really care.

COMMISSIONER BROWNELL: Right.

CHAIRPERSON REYNOSO: So, I'm going to make that I hold them accountable through that. So, so while I appreciate your relationship with OMB, I think I'm going to be publicly doing my part so you can get as much as you can.

and just so you know, we've already had some conversations with both federal labor IGs and other investigators, and also with the State's Attorney General, and so in our general plan going forward that as much as possible I want BIC investigators to be the ones that are going to be interacting directly with the workers because first of all, we understand the industry better than anybody else.

CHAIRPERSON REYNOSO: Oh, yeah.

COMMISSIONER BROWNELL: And whenever we talk to a worker about one particular issue or problem, we always find out there are more.

CHAIRPERSON REYNOSO: Yeah.

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT

COMMISSIONER BROWNELL: And as I said, we're the ones to best appreciate where to do that, and the other thing that I want to thank you for, and I'm not going to name the local number, but you connected us with a local that I had never spoken to with. We had a great meeting two weeks ago. We're having another meeting next week with some other federal law enforcement people and I think there are a number of investigations we're going to be able to initiate.

CHAIRPERSON REYNOSO: Right. I'm glad—

I'm glad I could be helpful. A lot of folks come to me and I'm happy to connect them to, but you've had a very strong and improved relationship with a lot of the locals that I deal with—

COMMISSIONER BROWNELL: [interposing] Yeah.

CHAIRPERSON REYNOSO: --but I think it's important. We can all work better if we're all on the same page trying to root out this corruption and the crime that we think is happening.

COMMISSIONER BROWNELL: Yeah. So keep that coming. We appreciate it.

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CHAIRPERSON REYNOSO: Okay then the

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haulers has gone from \$34 to \$121 in Four-Month 4

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Actual from FY18 to FY19. Is this related to these

violations issued to legally operated private waste

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things, these operations of NYPD?

COMMISSIONER BROWNELL: I think--

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CHAIRPERSON REYNOSO: [interposing] And

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why?

10 COMMISSIONER BROWNELL: -some of them are

also-we-because of Local Law 145 and other things,

we've had a number of commission directives where

of all, with regard to Local Law 145, if we don't

know what-that the state of play is with regard to

trucks currently on the road, we can't hope to be

with the law. So, it's been-it in some ways, the

response by some companies -- too many as far as I'm

concerned has been abysmal--but we've issued them a

number of violations. There's no excuse why they

can't respond to us especially after we give them

able to effectively regulate it and be in compliance

companies have to provide us with certain data. First

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several chances to do so.

CHAIRPERSON REYNOSO: So, that's-that's-

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actually, I'd like to see an increase when it comes

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT
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to that because it, and I don't necessarily think
compliance is improving. I just think that when I
see the numbers go down, I actually just think that
we're doing less when it comes to oversight.

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COMMISSIONER BROWNELL: Right.

and the numbers are increased for—are increasing, for me I feel like we're doing the work. With respect to PMMR reporting, would—we have—I guess I want to know where you're investigators are or where inspections are conducted of private carters. I don't want it—here it's asking from—for it to be disaggregated by borough, but it depend on where these Sanitation companies are, but I guess I just want to know where these investigations and our inspections are being conducted.

wouldn't really do inspections on our own. We really don't have inspectors. They're investigators, but we work often with federal monetary (sic) people, obviously with the PD and no one has the, you know, initiated that particular relationship, and-and so-and for us you know, one of the big priorities is going to be unlicensed activity. And we haven't

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT really gotten to 145 yet, but with regard to he Hardship Waiver, which the deadline to submit those to us was at the end of December. We to very few. It's-it's really not an issue, but there's a big issue, and the bit issue is we still have far too many trucks, and I think I indicated in my written testimony that are not in compliance. So, what I don't know is companies just aren't going bother submitting a waiver, and they-they may plan to lose their license and operate without a license. I'm not sure what it is, but I can tell you that I have huge concern that come January 1st of 2020, we're still going to have hundreds and hundreds of trucks that are improperly on the road in violation of Local Law 145. So, we're starting to figure out how we're going to deal with that.

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CHAIRPERSON REYNOSO: Yeah, hat's very telling. We should talk more about that, and we don't have a lot of applications even though we know a lot of trucks haven't been converted or up to date.

COMMISSIONER BROWNELL: Yes.

CHAIRPERSON REYNOSO: So, I would love to maybe have a hearing or do something to bring attention to it.

COMMISSIONER BROWNELL: [interposing]
Well, let us get—let us gather more data so that we
can have a more useful hearing, but right now it
doesn't looking.

CHAIRPERSON REYNOSO: Yeah, and then my concern becomes do we have the capacity to the folks that are doing the conversions are abiding by Local Law 145 to take on the businesses of those that are not. So, then it is—it gets even more complicated. We might see an extreme reduction in companies doing this work in the city of New York even before we get to weight zoning so—

COMMISSIONER BROWNELL: Exactly.

CHAIRPERSON REYNOSO: Yep. I always expected that, but I'm actually done with my questioning, Commissioner. I really appreciate your time. I'm very concerned about your headcount and again the peg and the—the hiring freeze—

COMMISSIONER BROWNELL: Right.

CHAIRPERSON REYNOSO: --and the demands on you are forever and ever increasing, and it doesn't seem like your-your headcount is matching that, but again, I appreciate you protecting workers and protecting the public. So, I'm very happy with

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 98 the work that you're doing. So thank you so much for your time.

other thing I would say and I'm glad you didn't as about it, there have been some things in the news the last couple weeks about some companies. It's not something that I would want to testify to in open investigations, but as always, I'm happy to come over and sit down with you, and provide you with information in terms of—that I can in terms of what's going on.

CHAIRPERSON REYNOSO: Look, there's always opportunities for growth, but that—that I guess investigation is—is a breath of fresh air, and, you know, that this is not a one-off that we might need to do a lot more work here—

COMMISSIONER BROWNELL: [interposing] Yep.

CHAIRPERSON REYNOSO: And that's what—
that's why I'm, you know, I'm pleased and I'm looking
forward to how that investigation unfolds, but thank
you for your work.

COMMISSIONER BROWNELL: Thank you so much.

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[pause]

So, now we're going to have our public testimony portion of it. We have Jacqueline Ottman, Joanna Espinoza, Eric Goldstein and Melissa Ichan. [pause] Is there someone missing? Oh, yes. Hello. [pause] Good afternoon. Thank you so much for being here. This is like the—the Captain Planet Panel here. So, please in—in any way that you want to start from left to right, we can go ahead. We can start the other side. Yeah. [background comments] We're not going to put a—put a clock up, but if you guys get out of hand [background comments] we'll turn it on. Okay.

15 CHAIRPERSON REYNOSO: You can begin.

JACQUIE OTTMAN: Thank you. Good
afternoon, Chairman Reynoso. My name is Jackie
Ottman, and I'm the Chair of the Manhattan Solid
Waste Advisory Board, Manhattan SWAB, he Brooklyn
SWAB and the Queens SWAB Organizing Committee. I
have also co-signed their testimony. I'm attaching
to our testimony a copy of a letter that the
Manhattan SWAB is sending to Mayor today underscoring
our request for continued support and expansion of
the Organics Group Site Collection Program, something

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 100 that we believe is essential to achieving our zero waste as wall as climate goals. I am specifically testifying today to ask the City Council to support the full funding of DSNY's Fiscal Budget request of \$55 million for waste prevention, reuse and recycling, and in particular to underscore our support for an incremental \$2.5 million request for mass education and outreach efforts to bolster citizens' participation in recycling and other ways for prevention activities. Here's why we believe a bolstered campaign is necessary. The Mayor's OneNYC Plan introduced in 2015 called for increasing the diversion rates of mandatory residential recyclables like metal, glass, plastics and paper and cardboard through a number of measures including introducing financial incentives, shifting to single stream collection, creating Zero Waste schools and require collection in commercial offices. It also included new voluntary programs to make it easy for residents to divert a host of other recyclable items from the waste stream, clothing and textiles, electronics and organics among them. Much to our disappoint, some of these initiatives have failed to be implemented, and the residential diversion rate upticked only slightly

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 101 to 20% while a full 77% of the waste stream is recyclable. Your chart earlier illustrated this gap. This level of recycling is not sustainable. It's not in line with the city's environmental and climate goals, and it puts the city at finance-significant financial risk given that we must export our waste at great cost. Clearly something new and bold need to be done to help ensure that we achieve the city's goal of zero waste to landfill by 2030. A \$2.5 million increment to out public education and outreach efforts can help foot this bill. Recycling infrastructure and enforcement efforts along cannot guarantee active compliance and participation in the city's recycling programs. New York's 8.6 million residents must be motivated to adopt the day in and day out habit of recycling, and take other steps to reduce their waste. A massive education and outreach campaign can help make Reduce, Reuse and Recycle the core value within our city's consumption culture necessary to reach our goal. Planning for such a campaign must begin with an updated understanding of what New Yorkers know and feel about the city's Recycling Program. No large market -- no large scale market research to track New Yorkers' recycling

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 102 related awareness, attitudes, understanding and habits has been conducted since 2005. In a city as transient as New York, awareness of the need to recycle supplemented by the knowledge of what, where and how to recycle must be constantly cultivated. enforce the daily habit, reminders to recycle must be constant and ever present in the media and in the public spaces, transit stations, workplaces, schools and other places where most New Yorkers can be reached. Furthermore, much has changed since 2005. Many more items are not being collected for recycling. This includes a full range of plastics, plastic bags and film in supermarkets are New York law as well as the aforementioned clothing electronics and organics. Meanwhile a new generation of recyclers has grown up without the social force of a public campaign about why and how to recycle, and as result of the OneNYC Plan, 400,000 NYCHA residents now have access to recycling, but very little relevant education. Also, attitudes have changed within the population at large further underscoring the need for compelling messaging. Skepticism now runs high among Americans particularly among the

Millennials our largest generation and future leaders

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 103 that whatever is collected for recycling will actually be recycled into new materials. what Councilman Espinoza referred to earlier. depicted in the chart developed by members of our Residential Recycling Committee that I am including with our testimony the Department of Sanitation's 2017 Waster Characterization Study revealed that 71% of what's winding up in the trash, the residue after recyclables are diverted from the waste stream is fully recyclable within the city. This suggests high levels of confusion about what exactly can be collected. Clearly, education is critical to imparting an appreciation for the need to recycle and its appropriate role within the waste management Reduce, Reuse and Recycle hierarchy. There's hope. We here in New York City are blessed to be the home of the world's leading community of marketing communications, media and outreach experts. This community possesses in abundance the expertise necessary to develop a compelling communications program for a fraction of the \$412 million requested allocation for Fiscal 2020 to export our waste. advertising and media community is capable of tapping into New Yorkers' pride and beliefs that theirs is

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 104 the greatest city in the world. A long running I Love New York campaign is just one example. creativity and environmental passions of today's Millennials could be enlisted to create cost-effect viral videos. Hashtags, images and more that could make the daily and sometimes unseemly aspects of sorting our waste cooler. (sic) An effective campaign can start by convening a high level Zero Waste education and outreach advisory board composed of senior, active and retired executives and major communications firm. The SWAB stands ready to assist with creating of such a board as well as provide additional ideas and support for a much needed education and outreach effort on behalf of Zero Thanks for your time to submit this testimony Waste. I'd be happy to take any question you may have.

CHAIRPERSON REYNOSO: Thank you. I'm going to allow for everyone to make their statement and then we'll have a conversation, and we'll talk about it a little bit, but thank you for your testimony. Alright.

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 1 105 2 ERIC GOLDSTEIN: Good afternoon Mr. 3 My name is Eric Goldstein from the Natural Chairman. Resources Defense Council. 4 CHAIRPERSON REYNOSO: It's a handwritten 5 6 testimony. 7 ERIC GOLDSTEIN: That's correct, which I will summarize into the hour. 8 CHAIRPERSON REYNOSO: Well, my list-9 you're rubbing off on my list as well now. Look at 10 you. [laughter] 11 12 ERIC GOLDSTEIN: First, we're pleased to 13 hear of the continuing progress in the implementation and funding of the city's proposed Commercial Waste 14 15 Zoning Proposal. Indeed, NRDC and our partners, New 16 York City Environmental Justice Alliance, the 17 teamsters, NYLPI and ALIGN believe that 18 implementation of an exclusive Commercial Waste Zoning Plan represents the most-single most important 19 20 solid waste reform to be implemented by this city since the adoption of the Curbside Recycling Program 21 2.2 30 years ago. We thank you, Mr. Chairman for your 23 leadership on this issues and look forward to working with you to enact such a plan in the weeks and months 24

ahead. Our joy about the progress on Commercial

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 106 Waste Zoning is tempered, however, by the administration's latest in a continuing series of disappointments on the issue of organics handling. Simply stated, the city's FYP 2020 Preliminary Budget by once again failing to fund the continued expansion of curbside organics collection has placed the city's entire Zero Waste strategy on the critical list. Organics represents the single largest portion of the municipal waste stream, as you know over 30%. de Blasio's number one initiative in his Zero Waste strategy set forth in the OneNYC Plan was to "Expand New York City Organics Program to serve all New Yorkers by the end of the 2018. Breaking this promise in 2018, and failing to fund continued expansion or curbside organics in the Proposed Budget represents nothing less than an unraveling of the Zero Waste commitment, and a significant blot on the Administration's overall sustainability record, and we hold City Hall not the Department of Sanitation responsible for this situation. So we urge you and your Council colleagues to seek to restore funding for curbside organics expansion as the budget negotiations unfold in the weeks to come. It's hard

to see a more important environmental priority in the

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 107 current budget process. Finally, we're concerned about the economics of the city's residential recycling program. As you know, municipal recycling operations around the nation received a jolt last year when China effectively closed its doors to receiving recyclables from the United States. even that is not as threatening to the economic viability of New York City's Curbside Recycling Program as the well intended, but ill-conceived State Budget Proposal to expand the Bottle Bill by adding a five cent deposit on non-alcoholic beverages such as sports drinks and ready to drink coffees and teas. This state legislation would remove millions of these containers from the city's residential waste stream every year, but these containers are made from PET, HDPE, that's plastics 1 and 2 and aluminum for which strong markets exist. \$800 a ton for HDPE for example. We've long supported bottle bill legislation in New York and around the country to jump start recycling programs, and we would support an expanded Bottle Bill with even a 20 or 25% deposition for wine and liquor bottles because these containers are 99% glass, which is problematic for curbside recycling programs. But to enact state

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT

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legislation that would deprive municipal recycling
programs a valuable PET, HDPE and aluminum is simply
nuts unless your goal is to erode the economic
foundation of curbside municipal recycling. New York
City should be leading the charge against this
legislation and at the present time, your leadership
and that of your Council colleagues is more important
than ever. Thank you for your attention.

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CHAIRPERSON REYNOSO: Thanks, Eric. next.

MELISSA ICHAN: Alright. Good afternoon.

I will be brief. My name is Melissa Ichan. I am a
Senior Staff Attorney at New York Lawyers for the
Public Interest, and NYLPI is one of the founding
members of the Transform Don't Trash Coalition, which
Eric mentioned the members of. We are a coalition of
environmental justice, environmental community and
labor organizations working together to try and
transform the way commercial waste is processed in
the city of New York. Today, I'm here thank the
Department of Sanitation for their thoughtful
stakeholder process that they invested in over two
years and thank the Council for supporting that
process, which led to the detailed Commercial Waste
Zone Implementation Plan that they released in

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 109 November of 2018. We look forward to robust 2 budgetary support for the first phase of 3 4 implementation of transformative commercial waste 5 policy, and the continued opportunity to work together collaboratively with the Council and the 6 7 Administration to ensure that the Zone system and transition phase works smoothly and embodies the 8 equity and sustainability goals our coalition shares 9 with Council Member and the Administration. Finally, 10 we are thrilled that the final Marine Transfer 11 12 Station is set to open later this month, and two, the 13 Department of Sanitation's efforts to finally turn the SWAMP's goals into reality. With the MTS's all 14 15 fully operational, we look forward to working 16 together to think about ways to incorporate these 17 state-of-the-art facilities into the city's 18 commercial waste processing system, and urge the Council to think about creative budgetary ideas to 19 20 address or even incentivize this, which would bring us even closer to true environmental justice as a 21 2.2 city. Thank you.

CHAIRPERSON REYNOSO: Thank you, Melissa. Adrianna.

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ADRIANNA ESPINOZA: Good afternoon. My name is Adrianna Espinoza. I am the Director of the New York City's Program at the New York League of Conservation Voters. NYLCV represents over 31,000 members in New York City, and we're committed to advancing a sustainability agenda that will make our people, our neighborhoods and our economy healthier and more resilient. I'd like to thank Chair Reynoso for the opportunity to testify here today, and to be on the Captain's Plan---Panel as you called it. NYLCV supports the passage of a city budget in Fiscal Year 2020 that secures progress on many of the environmental, transportation and public health priorities of Mayor Bill de Blasio that he's called for in OneNYC and beyond. Our city is staring down a crisis of existential importance, and it's incumbent upon our elected leaders to invest our tax dollars in climate action and climate pollution. The Department of Sanitation's Preliminary Fiscal Year 2020 Budget invests heavily in personnel, exporting waste and general administration. However, only a fraction of the department's Preliminary Budget \$55 million or about 3.1% is dedicate to waste prevention, reuse and

recycling. This number represents a 9% decrease-

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 111 decrease from the Fiscal Year 19 Adopted Budget, and is in stark contrast with the 23% of the Budget being used to export our waste. Moreover, these figures are inconsistent with the city's stated of zero waste for landfills by 2030. In Fiscal Year 19, the total curbside and containerized recycling diversion rate was 17.6 or as DSNY just testified today, 20.9, which is great, which is a-it's between 2 and 5% increase from Fiscal Year 14. If we continue at this pace as diversions citywide will be adjusted now based on the 20.9%, and 32% in 2030. That's very far from the 90% goal. DSNY's Waste Prevention Budget must reflect a more aggressive attempt to achieve the Zero by 30 goal. Reaching the city's zero waste goal will require work from all New Yorker, cooperation of city officials, private industry and buy-in from the general public. If we are to reach of Zero Waste, NYLCV believes the city should invest \$10 million in public engagement around the Organic Waste and Recycling Programs available to residents. imperative that New Yorkers know not only the options available to them, but also the environmental significance of participation. Current marketing for Vision Zero, a goal which has the focus and budget

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 112 indicative of a serious policy priority should-should serve as a template. This outreach to inform New Yorkers of the programs available and teach them how to properly sort recyclables and organics, but focusing on the what and how is not enough. campaign should explain why these changers are necessary and make a direct connection to climate change and the city's sustainability goal. In addition to traditional marketing, the city should expand its targeted outreach in particular maintenance staff in large buildings should be seen as key ambassadors for Zero Waste goals. Sustainability training for this sector could have an exponential impact on diversion rates, and finally child and youth engagement is key. The earlier we can instill the importance of eco-friendly behavior the more likely they are to carry it into adulthood. The city should continue to expand its educational programs in schools and encourage better source separation in cafeterias particularly of organic waste. Diverting organic waste from landfills is perhaps the most critical component of Zero by 30 as organics represents 31% of the residential waste stream. Further, when this waste ends up to-in

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 113 landfills it release significant quantities of methane, as it decomposes. Methane is a potent greenhouse gas. It absorbs heat from the sun at 32 times the rate of carbon dioxide, trapping that heat in atmosphere and contributing significantly to global warming. Unfortunately, instead of growing the Residential Organics Program to keep more of this waste from landfills, last year DSNY paused their expansion and to date-well, I quess today we have an answer. To date, advocates have not been told when the program will resume. Before the expansion was paused, New York City's Organics Program was already the largest of its kind in country. We recognize the complexity in the sustaining and growing a program of this size. However, if Zero Waste is truly a goal of this Administration, the Budget figures should reflect an investment significant enough-enough to bring the Organics Program to scale citywide and stimulate the demand in the market for regional processing capacity of this waste. I, too, again thank Chair Reynoso and the Committee on Sanitation for the opportunity to testify, and for your leadership on this issue. Thank you.

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2 CHAIRPERSON REYNOSO: Okay. Thank you. Α lot-a lot said in all-all four testimonies. So, I'm 3 4 going to try to go through it, and we should just 5 have a conversation more than anything else. So, you mentioned the media and outreach concerns, and in a 6 7 city where we can be so creative and we can get this message across, why is that we're falling short? 8 personally think it's --- it's a culture within the 9 10 Department of Sanitation. They do something one way, and that's the only way they know how to do it. 11 12 It's-we need to bring about creative-creative minds in there but I did ask for an increase actually to 13 14 \$2.5 million. I found out that their budget is \$2.5 15 million right now. I think we should double it, but 16 I also did research and we found out that the budget for Vision Zero was actually not \$10 million, but it 17 18 was \$2.5 million. So, I think this would—this is relative to another campaign that the city's 19 20 aggressively moving forward with, but the \$2.5 million for Vision Zero is exclusively just for 21 2.2 Vision Zero. So, maybe we should have and exclusive 23 budget for Zero Waste, and that's why I asked for the \$2.5 million for the outreach. So, I just wanted to 24

respond to that mainly because Jacquie, you asked-

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 115 you-you obviously are thinking creatively about thethe media and outreach and how we dos that with hashtags and—and so forth, and how we've fallen short. The Bottle Bill, Eric, I really want you to stay. After this we have panel of candidates that are going to be talking about the Bottle Bill-they're probably going to be talking about the Bottle Bill. I would like for you to stay to hear them out as well, and I want to talk about our Coalition. know, maybe expanding or having a conversation about how we work together to figure this solution out because I agree with you. What we need to do is encourage for folks to take the things we don't want out of the recycling stream, and the way we do that is that we put a high price tag on that, and the thing that we do want in the recycling stream we keep in side. It will help us in many ways because the city would have-would stop subsidizing Sims at such a high rate if they were getting the products that they want let's say, but also allow for the canners to assist us in removing the tings we don't want out of it, and-and sort it more appropriately. So-so I think it's the best thing to do, but I'm excited to

hear from them to get their take on what they think

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 116 is-is best, and we should be listening to the folks that do that everyday. So, I appreciate your concern and I have the same concern on the Bottle Bill. You saw that the city seems to be paying attention, but it hasn't really asked us to get too involved yet, and that concerns me because it will-it will pass tomorrow and very never gotten involved. And just the commercial waste for DSNY. So, we have this-we have waste zoning that we're hoping comes about soon, and I want to see how that plays out. Well, my only fear is just the city continuing to subsidize for a lot of the work that we're doing here when it comes to trash in the city, and that if they come into a city based facility, it's going to cost. So, we just want to have that conversation more intently. But, also just want to wait for the rezoning to happen before we like really talk about starting diverting some trash from-from private carting-from private carting to-to the city. You disagree. Well, it's a conversation so you're all going to open it up and we could have that conversation, and then the Reuse Recycle. So the reason they dropped the budget they're saying is because they stopped buying organic bins, and the organic bins in procurement were the \$5

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 117 million that they spent. They're not buying more bins so they don't need the money, but it doesn't mean we can't keep the money inside that-that line item and use it for something else. It's not like it's a ton of money. I think it's like \$55 million---\$55 million and now we have \$50 million. We're not supposed to be going down in that area. It should be going up, and we should be looking to reduce budgetreduce the budget in other locations where we think I doesn't serve the purpose of reaching Zero Waste. So, even if they have a justification for why the money is gone, or why they don't need to spend the money the same way, we should have still fought to make sure it stays in that category or that line items so that we can push the items that we think are valuable to actually achieving Zero Waste. that's like my assessment of all your testimonies, but it's just snippets of it. I know it was a lot more comprehensive than that, but just I wanted to let you know I'm listening and we just-so, yeah. JACQUIE OTTMAN: [off mic] You make great points.

CHAIRPERSON REYNOSO: The mic, yes.

JACQUIE OTTMAN: You make great points.

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more-more clear--

CHAIRPERSON REYNOSO: So just so we clarify, the DSNY's outreach—outreach budget is \$250,000 not \$2.5 million. So, just to put it in perspective. I said \$2.5 and I was doubling it. No, it's increasing by what ten times the way we're looking at it the \$2.5. So, obviously we think that they're falling short on that, but the Commissioner did say, too, he said \$2.5 million. So, in the next budget I'll clarify. We needed these numbers to be

ERIC GOLDSTEIN: Yes.

CHAIRPERSON REYNOSO: --as well.

Alright. [pause] Yeah, there is—the entire budget is \$2.5 million of which \$250,000 is used for waste—for—for Zero Waste. So they're using 10% of their budget for Zero Waste. So, that's the clarification to that.

JACQUIE OTTMAN: Just to respond to one,
Chairman, when you mentioned that this is the
Department of Sanitation's culture. Of course the
Department of Sanitation is a logistics agency. They
know how to move things from one place to another and
do it well and efficiently. However, that they had
the ability in the past to do a very memorable

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campaign. All of us who are, you know, over 40 years
old remember the Dueling (sp?) blue and green bin
recycling campaign that's embedded in our brains.

CHAIRPERSON REYNOSO: I'm younger than 40 and I remember it.

JACQUIE OTTMAN: Yes.

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CHAIRPERSON REYNOSO: So, I want to be clear. I remember the Dueling (sic) bins.

Yeah, so, and that came JACQUIE OTTMAN: straight out Department of Sanitation. It was run by Bob Wine who was the Chairman of the-head of the Recycling Division. So they do have that capability and they can get it again with staffing of the right people. It's also the reason why I mentioned in my testimony starting the Zero Waste Outreach and Education Board just by recruiting just like we have a Manhattan SWAB where we represented citizens, we can recruit people right out of Madison Avenue. We've got the talent right here. Also, we have to remember that the Green NYC Campaign and quite frankly I'm not sure that the exact status of that is, but they were active at one-at one point, actually runs out of the Mayor's Office. So this may be something that we do in conjunction with other

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 120 agencies and offices and let the Department of Sanitation continue to do what they do well.

CHAIRPERSON REYNOSO: Yeah, I think I need to sit down with the city and the Administration and just talk about this in a more holistic way.

You're right because right now it's like banging my head against a wall to talk to talk to them about increasing funding for any initiative that they want to accomplish in 10 years. It's—it's beyond me how they expect to do that without educating the public.

So, maybe I do need to have a different approach, and it's a conversation with the Administration as opposed to DSNY or exclusively there somewhat. So, yeah, I'll take into account for sure.

JACQUIE OTTMAN: Good.

ADRIANNA ESPINOZA: Just to—to respond to that point. Maybe—maybe that does make sense. Maybe you can talk to the Mayor's Office of Sustainability about doing Zero Waste outreach through their office. However, by going back to Vision Zero I don't think that DOT has much of a hard time getting, you know, their budget item for Vision Zero, which is also part of the Mayor's OneNYC.

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CHAIRPERSON REYNOSO: And that—and you know and I want to make sure that we, you know, it's---it's not apples to apples. It is orange-apples to oranges when it come to Vision Zero. We're-they'rethey're literally saving lives. I think we're sowe're doing it as well in-in like a climate change format, and so in long term we don't see the effects immediately. So-so we, you know, then our numbers are a little different, but just still it's a-it's long term for this-the survival of our planet has So, you're right, the Mayor's Office of value. Sustainability is where the-the One Plan and One Plan NYC was where we talked about the Zero Waste. maybe that's the place we should be going to just have a better conversation about marketing for sure. Are you going to stay for the Bottle Bill, Eric for the testimony on the Bottle Bill?

ERIC GOLDSTEIN: Absolutely.

CHAIRPERSON REYNOSO: Are they a part of the coalition right now: Sure We Can or Canners?

ERIC GOLDSTEIN: No, they're not.

Although I think we're familiar with their views, but we'll be happy to-

CHAIRPERSON REYNOSO: [interposing] Good-

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 1 122 2 ERIC GOLDSTEIN: --just listen to that 3 message. CHAIRPERSON REYNOSO: Yes, good. 4 5 glad, I'm glad. Good? 6 ADRIANNA ESPINOZA: Yes, thank you. 7 CHAIRPERSON REYNOSO: But Melissa, you were looking at me funny when I said we don't need to 8 do the commercial waste for DSNY just yet or was it? 9 Were you like confused or something? 10 MELISSA ICHAN: No, we can talk about it, 11 12 and-and continue the conversation. You know commercial waste zones aren't going to be fully 13 14 implemented for a few years and the MTSs are all 15 online and operational as of the end of this month. 16 The Solid Waste Management Plan, as you know, 17 contemplated that there would be one MTS exclusively 18 for commercial, which has not even been a part of the conversation, and given that that's not, we as a city 19 20 have the obligation to think of how do we rectify the situation and continue to bring equity into the 21 2.2 conversation? Passage of the Waste Equity Law was a 23 huge piece of it, but it was only the beginning. CHAIRPERSON REYNOSO: No, you're right. I 24

hear that 100% of that.

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 124 We Can and Mr. Pierre Simmons who was a canner and a Sure We Can Vice President. Good afternoon Chair Reynoso and other members of the Sanitation and Solid Waste Management Committee. As I said before, my name is Chicago, and I'm a Canner from Bed-Stuy, Brooklyn and I do business with Sure We Can three, four times a week. Sometimes more than that. not here today to ask for money. Rather, we are here to ask for your support for the proposed Bottle Bill expansion. We heard from some city leaders that the New York State Bottle Bill is in conflict with the New York City Recycling Programs operated by Sims Corporation. Yet, in 2009 the city Department of Sanitation testified in favor of the Bottle Bill Reform BBBB, and until late 2017 the Department of Sanitation's website reported that the Bottle Bill reduces litter by 70%, saves more than 52 million barrels of oil and eliminates 200,000 metric tons of greenhouse gas each year. We are quite sure that the Sanitation Committee has received reports proving that the highest recycling diversion rates are a direct result of the deposit system. In 2018 alone, Sure We Can received and turned to distributors for recycling 785 tons of glass, 80 tons of plastic PET

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT

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and 65 tons of aluminum cans, close to a thousand

tons of containers. This is just a fraction of the

amount of containers that are thrown away in the city

each year. This waste diversion is accomplished

without a penny of the city's money.

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ANNA MARTINEZ DE LUCO: For the past 11 years we have received overwhelming public support an appreciation for our work. Although there has been some lack of clarity around the question of whether the work of canners is illegal or legal, Commission Garcia was kind enough clarify that when canning is done on foot or bicycle using carts as we do it, it is legal. Despite the legality of our work and the important contribution we make to New York City by diverting recyclable materials from the trash, the Office of Management and Budget have expressed concern that canners cause the city to lose money. We ask: How can the city lose money because of our If the five cent deposition is paid by the consumers and the handling fee is paid by the distributors so spending (sic) produces responsibility. Nothing is for the city. We want to make the point that canners are not responsible for revenue losses in the city recycling program.

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 126 all familiar with contract that we-that was signed in 2008 between Sims and the Department of Sanitation. We have been told the Department of Sanitation is committed to deliver to Sims a quota of valuable recyclables. When they fail to do so, the City is required to compensate Sims. We're hear today about subsidies, what they are. As you know, the contract was based on the Waste Characterization study done on 25-2004 and 2005, the darkest year for recycling and canners. It was my first year of doing canning. Since the only redemption center We Can, closed that year, and that gave birth to Sure We Can because that was not the way to do. The contract has become effective -- the contract that became effective the very same year as the reformed Bottle Bill includes the following provision: If the stat enacts a Bottle Bill change, a recyclable stream composition study shall be performed. They gave even 24 months for Today, we ask: Was such as study ever done? The city has been losing a lot of money for the past nine years not due to us canners, but because the recycling stream compensation or study was never completed as far as we know, and we have researched it, believe me. Therefore the Board (sic) is

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required to deliver to Sims have never been adjusted down from that based on 2004-2005 study even in response to really increase city sends participation recycling though the deposit system. Due to our financial crisis of 2008-2009, as well as the opportunities the bottle reform or affect. There were many more canners who lose their job so they went to canning, and there were many more who lose their business and went to redemption centers. From 2009-10 to 2011, we grew up after 50 redemption centers in the city, but that gave a lot of jobs to many people.

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PIERRE SIMMONS: We—we the canners—we—we the canners are thousands of New York City residents walking the streets day and night to earn our nickels by picking up the containers left behind by others, in trash cans, in recycling bags, in bars and restaurants, in parks on the ground. As Francesca Balardi (sp?), a journalist said: The great majority of canners collect any returnable container they find in their path and help the streets clean. Some wait outside restaurants and bars. Others have agreements with superintendents of buildings so they—so that they can go in the basements to sort the residents'

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 128 They don't simply pick up bottles and cans from clear bags, they sort everything saving thousands of container from black-from black bags. Two, the lobby knows well how canners work and where they work. Through the-through her-through her yearlong reporting project on canners documented on the website cannersnewyork.org. As she and others well know, we canners perform a service. Are we stealing from the city by carrying out the mandate of the Bottle Bill? Beyond its environmental and economic benefits to the city, the Bottle Bill has created thousands of jobs and income for so many thousands of people this city, people like me who for many reasons are—are not able to obtain other kinds of jobs. may receive a disability check, but who can live in this city on disability alone? We survive thanks to the Bottle Bill. A study done by Eunomia, employment and economic impact of container deposits shows that the deposit system in New York has created a robust industry of workers due to infrastructure that supports the system. The perceives that a Bottle Bill modernization will result in much greater employment, rate and economic benefits for all the

attached in the summary of the report.

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CHAIRPERSON REYNOSO: Can I—sorry to interrupt you. So, I want to—I guess I want to start by saying—Yeah, go ahead, go ahead finish your testimony.

CHICAGO CRSOBY: [off mic]

MALE SPEAKER: You gotta--

CHAIRPERSON REYNOSO: Turn on the mic, turn on the mic, the microphone.

CHICAGO CROSBY: [on mic] I talk loud naturally, don't I? Bill de Blasio's plan for a strong and just city known as OneNYC lays out a commitment to creating a dynamic inclusive economy, a healthier environment. Despite his documented environmental benefits, there is indication that the Bottle Bill has a place in the Mayor's vision for a green future, and although the Department of Sanitation of New York City rebuilt their website and removed all information regarding the Bottle Bill, it is abundantly clear that the bottle—that the deposit system is actually very effective for achieving these goals. [pause]

PIERRE SIMMONS: We know—we know that there may not presently be a process for formally incorporating our grassroots work into the

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 130 infrastructure of Solid Waste-Solid Waste Management, as it—as other big cities around the world have already done. We know that neither canners nor Sure We Can will receive funding from this budget. All we ask from you present here today is to support the proposed Bottle Bill expansion that many of us ae committed to that lead in and in need of. Please dodo not side with private industry, which is already opposing the bill expansions. Sims has issued a mill of opposition of the proposed bill expansion. Last Monday it was presented to the Brooklyn SWAB as the city-as-as the city's position to the Governor proposed Bottle Bill expansion. Sims is not the same as the city. Sims works for the city, but we work for the city, too. Sims receives multi-millions from the-from the city budget. We receive unfair accusations such as we're stealing. Sims Metal Management is the world's largest listed metal and mining corporations with over 250 facilities and more than 4,800 employees globally with an annual net income of more than \$100 million or \$120 million last 2017 to be shared among a handful of millionaires. We are part of a global alliance of waste pickers. Millions of human beings present on all continents

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT

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www.globalwreck.org We are—we are developing a

popular economy making a living out of what others

discard while also making our city and the planet

better for everyone. Today we plead you, support the

Bottle Bill expansion. Do the study the contract

provides for then adjust the quota so that the city

we taxpayers will not lose so much money for

recycling but increase its diversion rate. Thank

you.

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CHAIRPERSON REYNOSO: Thank you for your testimony. I really appreciate it. So, I want to ask a couple of questions and get some clarifying points I guess. What is your—what is your take on what the Bottle Bill the, Bottle Bill expansion is—is requesting, and how do believe what the new Bottle Bill is doing benefits you?

ANNA MARTINEZ DE LUCO: We were longing that—oh, thanks. We were longing that the Bottle
Bill will be open for the new world reform whatever,
but we were feeling we can't anything. I mean even
the handling fee was increased ten years from 2 cents
to 3-1/2 cents. In ten years in this city everything
has grown and increased 100%. So, we cannot move
with 3-1/2 cents by itself. The 5 cents deposit at

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 132 60, 70 even before the Bottle Bill in-in New York, there was a deposit and it's 5 cents. 100 years ago it 3 cents put by Coca-Cola themselves. So, we always long for some reform, but we are helpless unless somebody from the government-government open it. So, when the Governor announced on June-on January 13th that for an expansion, that was a great news for all of us. It's not only the expansion but it is to open the door for any other kind of improvement of that law after 10 years. So, now I continue that even before you were asking me. I know the proposal of Sims. I was with them two nights ago, and he was very happy to say no they royalties (sic) that you get—already has and the plastics and the cans are for us. Very good, very generous, and because of that I ask today Anita to sit down right here with us. She's very afraid that I will ask her to talk, but I said no, you just let us [speaking foreign language] CHAIRPERSON REYNOSO: [Speaking Spanish]

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ANNA MARTINEZ DE LUCO: [Speaking
Spanish] It's light and it's much easier to carry,
much easier to work on it even as redemption centers
all that we do with glass we don't cover even the

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT

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label because it's double label and aluminum in there
is. But because Sims is equal to the city, and they
believe and it seems that it is true the rest of the
city we don't have anybody here.

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CHAIRPERSON REYNOSO: So, can I—so can I say [Speaking Spanish]

ANNA MARTINEZ DE LUCO: Yes. Gracias, gracias.

CHAIRPERSON REYNOSO: [Speaking Spanish] Summarize okay. [Speaking Spanish] Okay? [Speaking Spanish] So, Sims is not the city, but Sims has a contract with the city. The contract obligates the city to provide Sims with a certain amount of goods so that they can-to cover a quota. Once that quota is met, the city doesn't-is not responsible for paying them, but, you know, is it helping achieve it's goal of having higher recycling rates, right. So, you are right that Sims is not the city, but they have a contract with the city and are operating under that contract, and that's important for us to note that we have an obligation to them that we have to achieve. So, part of what they want are the valuable recyclables. Outside of the valuable recyclables, you know, the commodities are extremely low and-and

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 134 so forth and glass seems like the least-the least valuable product that we have here in the city of New York. But if we were to raise the price on glass for example, extremely high like 25 cents a bottle for an alcoholic bottle for example 25 cents as opposed to it being nothing right now, and lower the cost or-or maybe even eliminate the cost of what it costs to-for the valuable items that we need to send to Sims where we achieve a level of income that can be generated from a smaller number of bottles by the-by the canners. So they can continue to have a livelihood, but we remove the things we don't want, but it can still be sorted and actually be more valuable if they're sorted appropriately, and then allow for Sims to get the rest of the items. Is—is there a—I guess that's not the solution, but is there a conversation to be had in allowing for you guys to be play an even bigger role, an even larger role in being able to assist us with managing our recycling here in the city?

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ANNA MARTINEZ DE LUCO: Okay, I will. I start with the other way. The city has a contract with Sims to help I guess recycling better. No? That was I guess the purpose of that contract. It's all

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT
2	pricing that seems to be a multi-national
3	corporation. It's only with New York City who has
4	the cycling program. The rest is mining and metal.
5	But anyway, for whatever reason they were able to get
6	that contract and you are happy with it. Now, when
7	we talk and at this place also, but—and we have
8	conversations with Sanitation, we talk as if the only
9	problem that we have is to make sure that Sims make
10	money. I mean if that is the main priority of all of
11	us, you tell us.
12	CHAIRPERSON REYNOSO: All we want is that
13	Sims meets its-that the city meets its contractual
14	obligations to Sims
15	ANNA MARTINEZ DE LUCO: Okay, now
16	CHAIRPERSON REYNOSO:no more, no less.
17	That's our goal.
18	ANNA MARTINEZ DE LUCO: I read from-from
19	the contract that you did or whoever did with—with
20	Sims. At 18 (sic) the composition favors based on a
21	study: Bottle Bill Changes.
22	CHAIRPERSON REYNOSO: And is that—what is
23	that that you're reading?

ANNA MARTINEZ DE LUCO: The contract.

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT
	136
2	CHAIRPERSON REYNOSO: The contract for
3	Sims and the City?
4	ANNA MARTINEZ DE LUCO: For Sims and the
5	City.
6	CHAIRPERSON REYNOSO: Okay.
7	ANNA MARTINEZ DE LUCO: Okay, here it
8	says clearly that if the bottle is the State and not
9	a Bottle Bill change, which could happen hopefully
10	this year again, but this was in 2008. Then as soon
11	as practicable in light of the time required for the
12	effect of such action—action to be reflected in
13	collections, but not even-not in no event later that
14	24 months as the effective date of the changes, a
15	recyclable stream composition study shall be
16	performed with respect to the MGP recycling stream.
17	CHAIRPERSON REYNOSO: So, the city is
18	responsible
19	ANNA MARTINEZ DE LUCO: [interposing]
20	Yes.
21	CHAIRPERSON REYNOSO:for doing a study
22	24 months after the bill is passed.
23	ANNA MARTINEZ DE LUCO: Yes, within-
24	within these 24 months. Now

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 1 137 2 CHAIRPERSON REYNOSO: Of-of-within the 24 month after the bill is passed? 3 ANNA MARTINEZ DE LUCO: After the bill is 4 5 passed. 6 CHAIRPERSON REYNOSO: So, the state has 7 to pass the new Bottle Bill--8 ANNA MARTINEZ DE LUCO: Yes. CHAIRPERSON REYNOSO: -- and then we have 9 10 to have a study 24 months after that? ANNA MARTINEZ DE LUCO: Yes. 11 12 CHAIRPERSON REYNOSO: Okay. ANNA MARTINEZ DE LUCO: That's-this was 13 not done I 2009 to 2011, which it changes totally 14 15 the-the-the character-characterization of 2004-2005. 16 So, the real reason is that somebody did not do that job because if that job was done, I mean it seems we 17 18 don't like people to recycle better, but at the same time, we talk about city waste, and-and so--19 20 CHAIRPERSON REYNOSO: So, can you explain to me what you think the-and-and I just want to be-I 21 2.2 want you to inform me what you think the value of 23 that study would be that's in the-the study that

you're talking about that the city is obligated do--

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT
2	ANNA MARTINEZ DE LUCO: [interposing]
3	Yes, yes.
4	CHAIRPERSON REYNOSO:if there's a-if
5	there's a-if there's a change to the Bottle Bill, car
6	you explain to me what you think the-why is that
7	valuable?
8	ANNA MARTINEZ DE LUCO: [interposing]
9	Well, I think
10	CHAIRPERSON REYNOSO: Why-why would that
11	important?
12	ANNA MARTINEZ DE LUCO: Lets see-let's
13	see that-that this bill passes this year, not only
14	passes expansion, but passes many other things, which
15	people were working on it. Now, the quota that you
16	are obliged to Sims, we have to change because people
17	will recycle it much more and, in fact, the highest
18	rate of diversion rate is the one through the
19	deposit, and you know, and it's not just people
20	getting from the Bronx. It's people from-from our
21	neighborhoods.
22	CHAIRPERSON REYNOSO: Yeah, but you're
23	saying that the contract. So, I just—I never read
24	that, and now that you have it, I will read it.

ANNA MARTINEZ DE LUCO: Thank you.

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 139
2	CHAIRPERSON REYNOSO: I will read it.
3	It's interesting. What you're saying is that if we
4	do a study, the study would allow us to be informed
5	as to what's being recycled and that the city's
6	obligations to Sims will be modified
7	ANNA MARTINEZ DE LUCO: [interposing]
8	Yes.
9	CHAIRPERSON REYNOSO:according to
10	what's being recycled?
11	ANNA MARTINEZ DE LUCO: Yes.
12	CHAIRPERSON REYNOSO: Okay.
13	ANNA MARTINEZ DE LUCO: Because there is
14	another part who says here, yes.
15	CHAIRPERSON REYNOSO: So, sister, what
16	about if, and I'm just going to give an example.
17	ANNA MARTINEZ DE LUCO: [interposing] Let
18	me read the last thing.
19	CHAIRPERSON REYNOSO: [interposing] But
20	your-your problem is with Sims, and I don't want it
21	to be with Sims. I want your-I want you to just
22	ANNA MARTINEZ DE LUCO: [interposing]
23	But
24	CHAIRPERSON REYNOSO:take care of the
25	people that you're representing

1	COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT
2	ANNA MARTINEZ DE LUCO: [interposing]
3	When Sims
4	CHAIRPERSON REYNOSO:outside of Sims.
5	ANNA MARTINEZ DE LUCO: When Sims-when
6	Sims said the other day this is the city's position,
7	I believe, and the way you talk is exactly—I mean two
8	nights ago Sims represented—they was telling me that
9	of glass exactly the same, but today it is told
10	again.
11	CHAIRPERSON REYNOSO: [interposing] Right
12	because we-but I want to
13	ANNA MARTINEZ DE LUCO: [interposing]
14	Believe that Sims is idea for
15	CHAIRPERSON REYNOSO: [interposing] So,
16	look Sims-so forget about Sims. Now, we're talking
17	now, right. I want to get a good position, right.]
18	don't want to get Sims' position. In my head it
19	makes a lot of sense to encourage canners to take the
20	thing that we don't want in the system out, and get
21	paid for that so
22	ANNA MARTINEZ DE LUCO: [interposing] Who
23	is—who is we don't want? Who is we don't want? The
24	we?

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT
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                CHAIRPERSON REYNOSO: The city wants to
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    achieve--
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                ANNA MARTINEZ DE LUCO: Right.
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                CHAIRPERSON REYNOSO: --its obligation--
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                ANNA MARTINEZ DE LUCO: [interposing]
 7
    Yeah.
                CHAIRPERSON REYNOSO: --to Sims.
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                ANNA MARTINEZ DE LUCO: Forget about Sims
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    you said. Forget about Sims.
                CHAIRPERSON REYNOSO: No, no, no. So, I-
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                ANNA MARTINEZ DE LUCO: [interposing]
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    Forget about Sims.
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                CHAIRPERSON REYNOSO: Your not-you're not
16
    understanding I have an obligation to Sims.
17
    Unfortunately, I want to be honest with your, right.
    I care—I care about you deeply, sister, but the
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    obligation contractually is to Sims is important. We
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    have to meet that so that we're not spending money.
    Like it might be a bad contract, but it's a contract.
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    We have a lot bad contracts in the city.
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                ANNA MARTINEZ DE LUCO: [interposing] The
    contract that can be modified, and from day one has a
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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT
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    provision that if the Bottle Bill changes, it can be
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    modified, and--
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                CHAIRPERSON REYNOSO: If the Bottle Bill
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     changes what?
                ANNA MARTINEZ DE LUCO: It can be
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 7
    modified, the contract. Especially for that.
 8
                CHAIRPERSON REYNOSO: [interposing]
    Right. So, you're saying that forget about Sims.
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     They'll be able to-we'll be able to take care of them
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11
     after the modification of the--
12
                ANNA MARTINEZ DE LUCO: [interposing] All
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    because you said you are obliged to Sims, and because
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     of that you want remove Sims--
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                CHAIRPERSON REYNOSO: [interposing] Yes,
16
    we are obliged
17
                ANNA MARTINEZ DE LUCO: --or in order to
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     give the obligations that. But I am saying that
     instead to do, why don't you-why don't you fight?
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                CHAIRPERSON REYNOSO: [interposing] Well,
    what value does it have for you? Sister, what does
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     it matter if—it's all about money for you, right?
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    Like we want to make sure--
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                ANNA MARTINEZ DE LUCO: [interposing] For
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us less money-

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT
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                CHAIRPERSON REYNOSO: [interposing] No,
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    listen to me.
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                ANNA MARTINEZ DE LUCO: --but less is
    much more-
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                CHAIRPERSON REYNOSO: [interposing] It's
 6
 7
    not about--
               ANNA MARTINEZ DE LUCO: -- for Sims
 8
 9
    maybe--
                CHAIRPERSON REYNOSO: [interposing] Oh,
10
    my God. Yes.
11
12
                ANNA MARTINEZ DE LUCO: --but less is
13
    much more.
14
                CHAIRPERSON REYNOSO: No. I want to make
15
    sure that the canners make as much money as possible.
16
                ANNA MARTINEZ DE LUCO: No, no you are
17
    not. Okay, so go ahead.
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                CHAIRPERSON REYNOSO: So, you might
    disagree that what I'm saying is doing that. I agree
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20
    with that.
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                ANNA MARTINEZ DE LUCO: Yes, yes.
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                CHAIRPERSON REYNOSO: So, I'm trying to
23
    learn so that I can help you achieve your goal of
    getting more money for canners. What about if we do
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save the-the 5 cents for aluminum, the 5 cents for

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plastics and then 25 cents for this heavy glass so

that we added and then we expanded the Bottle Bill,

but are giving a higher price to the thing that we

want out of the stream to a group of people that do a

very good job at sorting that. So that you can still

make your money off of aluminums and off of plastics

your five cents that you're used to, but now there's

another item that's included in the bill that it

costs a lot more than both of those combined.

ANNA MARTINEZ DE LUCO: You know that?

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CHAIRPERSON REYNOSO: So, now what we're doing is we want to encourage the removal of this glass from the system by-by incentivizing canners to take that product because it's the more valuable product. How is-so, all we did in this-in my scenario, and I'm just making it up now in my scenario. All we did was add another product to the stream at a much higher rate. How is that not helpful? So, you could continue to do your plastics and your-and your aluminums.

ANNA MARTINEZ DE LUCO: But not to add a part, not the expansion?

CHAIRPERSON REYNOSO: What expansion are you're—not to add? You're saying—

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ANNA MARTINEZ DE LUCO: It's expansion of the Governor's Proposal.

CHAIRPERSON REYNOSO: I just—I just told you we expanded to include this new glass, this—the—the alcoholic beverage glass for 25 cents let's say?

ANNA MARTINEZ DE LUCO: No, but the proposal is to expand sweet water, cider a lot of other things that were not necessarily in that.

CHAIRPERSON REYNOSO: Yeah, we-I think we should. Yeah, we should—yeah we should—I'm not saying we shouldn't expand. I think what we should be doing, though, the money, right? So, I—I, look, it's not about expansion. It's about using the money to—to let things go one way or let things go the other way not using money to—to eliminate your jobs or to help Sims. It's like what do we want in the recycling stream. Let's make sure that that number is lower than what we don't want in the stream, and let's make that higher. You could expand it across the board. Whatever we want recycled, we should maybe have a monetary tie to it, but—

ANNA MARTINEZ DE LUCO: [interposing] And again it's--

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2	CHAIRPERSON REYNOSO: Why not charge more
3	or give more in the deposit
4	ANNA MARTINEZ DE LUCO: [interposing] Yes.
5	CHAIRPERSON REYNOSO: For things that we
6	don't want in the stream that you will get paid for.
7	ANNA MARTINEZ DE LUCO: When-when you
8	said we don't what, who are we? I—I ask
9	CHAIRPERSON REYNOSO: [interposing] So,
1,0	exactly. So, let's the market. There you go.
11	ANNA MARTINEZ DE LUCO: [interposing] Who
12	are they?
13	CHAIRPERSON REYNOSO: But it has a
14	market, and it's valuable. We want—the city of New
15	York wants to keep that. If it is not valuable, and
16	it doesn't have a market, they want that to be out of
17	the stream.
18	ANNA MARTINEZ DE LUCO: The city? Who is
19	the city of New York? Who is the city of New York?
20	CHAIRPERSON REYNOSO: The-the market.
21	ANNA MARTINEZ DE LUCO: The market is the
22	city. Okay.
23	CHAIRPERSON REYNOSO: No, no, no.
24	ANNA MARTINEZ DE LUCO: Okay, it is a
25	matter of this whole thing.

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 1 147 2 CHAIRPERSON REYNOSO: [interposing] 3 Sister, you're not-it's the market. 4 ANNA MARTINEZ DE LUCO: 5 CHAIRPERSON REYNOSO: What-is aluminum 6 more valuable than-than glass? I want to ask you. You tell me about the market. Is aluminum more 7 valuable than glass? 8 ANNA MARTINEZ DE LUCO: I don't ever sell 9 10 neither aluminum or glass so I don't know. CHAIRPERSON REYNOSO: So, okay so-so then 11 12 that's-that's a big problem then. 13 ANNA MARTINEZ DE LUCO: [interposing] It 14 needs to be--15 CHAIRPERSON REYNOSO: Sister, that we 16 should have a conversation about because what we're 17 saying is whatever has market value actual market 18 value, right that we put a lower value to that so that is stays in the stream and the bad guys at Sims 19 20 could get it. What we're saying is it doesn't have any market value, there's not real value to it 21 2.2 because we can't resell it somewhere. We can't 23 recycle it. It can't be re-used and if it does, it's at a high-it's at a low cost. What we want to do is 24

take those out of the stream because it's just heavy

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2	but it doesn't have any value to it, and it
3	definitely doesn't have any value if it's all mixed
4	in. So, what we're saying is if doesn't have any
5	market value that we increase the value for a deposit
6	so that you can take it out of the stream, get paid
7	more for taking that out, right. So, now the city
8	doesn't need to worry about it, and then the consumer
9	responsibility that the folks that are-you're still
10	going to get your money. So, we're-it's not about-
11	it's a market. We just want to make sure that we're
12	playing to that, and that you guys can help us play
13	to that, and still make money.
14	ANNA MARTINEZ DE LUCO: No, we cannot
15	tell you that.
16	CHAIRPERSON REYNOSO: The city?
17	ANNA MARTINEZ DE LUCO: I really cannot
18	tell you that, and I tell you.
19	CHAIRPERSON REYNOSO: You can't what? I
20	can't what?
21	ANNA MARTINEZ DE LUCO: No, we cannot
22	help you with that.
23	CHAIRPERSON REYNOSO: You can't help us
24	with that?

ANNA MARTINEZ DE LUCO: No, no.

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CHAIRPERSON REYNOSO: Why is that?

ANNA MARTINEZ DE LUCO: First, because at least for me I'm so appealing to know that you--you as Chairperson of Sanitation Committee are worried and thinking about the value of the recyclables. When you fact-most of the people who talked today maybe one or two not, they were talking about doing all the possible ways so that people will cycle, but they will divert better, and now you are calculating where there is more value. So, two years ago the paper was value. This today the paper has no value. So, maybe canners would credify the paper. years ago it was-nine years ago the only value well for Sims was cans-aluminum cans. They were really after that. Now, no they found a market for the-for the paper, and you will tell me you are not talking as Sims. You talk exactly the same than Sims, and I am so sorry to see that.

CHAIRPERSON REYNOSO: [interposing] Then, so then maybe—so—so okay. So maybe my—my thoughts about how we achieve this are aligned with Sims.

ANNA MARTINEZ DE LUCO: That—why don't you believe that if the sponsoring is real and yes increase—increase the handling fee—increase the

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 1 150 2 deposit, why don't you believe that many more people won't throw us. Some that save and they, and they 3 4 refuse any recyclable. Anything that has value 5 people-people of our neighborhoods do not throw to-to 6 garbage. So, even in Manhattan if there is a great 7 value, many more things will be recyclable, and even the recyclables that—and again, it's proven and you 8 have heard it from Eunomia that the highest recycle 9 rate is because of the deposit and it's well worked. 10 CHAIRPERSON REYNOSO: We agree with that. 11 12 We agree with that. ANNA MARTINEZ DE LUCO: So, now why do 13 14 you like to keep some for Sims, but the others we can 15 recycle? 16 CHAIRPERSON REYNOSO: You can recycle 17 both of them. Let's say we don't have a zero, 18 there's no zeroes--In counting the --19 ANNA MARTINEZ DE LUCO: 20 CHAIRPERSON REYNOSO: [interposing] -you could continue to recycle the way you do with the 21 2.2 cans and the plastics, but if there's more value on a

25 Not-not value to the market, value through the

different product, I feel like you're canners are

going to go after that product that has more value.

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COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 1 151 2 deposit. Forget about the market. They're going to go after the value of the deposit. If we say that 3 4 cup is worth \$1.00, the canners will be paying 5 attention to that product. 6 ANNA MARTINEZ DE LUCO: Canners won't see 7 this. 8 CHAIRPERSON REYNOSO: What do you mean? ANNA MARTINEZ DE LUCO: If you say this 9 is \$1.00 value--10 CHAIRPERSON REYNOSO: [interposing] If 11 12 that's true, then the people will throw it out because it will have its value. 13 14 ANNA MARTINEZ DE LUCO: Do you remember 15 the—the Metro Cards were all around the ground? 16 moment they are \$1.00 value, you didn't see. Sometimes you lost your own and you cannot find it. 17 18 You have to buy one. So, even when you said the bottle, the wine or whatever, 25 cents, you will 19 20 bring you brother and sister. I mean all of us will bring our own bottles if its 25 for bottle. 21 2.2 CHAIRPERSON REYNOSO: [interposing] But-23 but that's not happening with the-with the aluminum cans and the plastic bottles. They do have value, 24

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but it's not happening.

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ANNA MARTINEZ DE LUCO: Because it's five
cents, because it's five cents-CHAIRPERSON REYNOSO: Right.

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ANNA MARTINEZ DE LUCO: --but if is 25 cents the bottle of-the can Coca-Cola, you will see how everybody will return, and-and that is nothing bad. It's-it's good. I mean we don't mind that and we don't mind that people will return more, but why that kind of so this is value for this? And again, I believe and you said yourself you never read this contract.

CHAIRPERSON REYNOSO: No, I did not.

ANNA MARTINEZ DE LUCO: I understand.

It's 400 pages, I believe. Yes, but these pages, and I can give you, is just to tell us that if only—I mean you don't need to pay any subsidy, anything special to—to Sims if you were able to do this, which is the Bottle Bill change 10 cents, 15 cents everything even—even containers, water containers whatever has deposit. Many people will recycle much better. Now, you addressed the quota because this is what the recyclable (sic) says.

CHAIRPERSON REYNOSO: It will allow us to adjust the quota?

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 1 153 2 ANNA MARTINEZ DE LUCO: Yes, and they 3 said--CHAIRPERSON REYNOSO: And that's a good 4 5 thing. 6 ANNA MARTINEZ DE LUCO: And they said, 7 imagine they said in the case of a Bottle Bill enhancement increase the diversion of aluminum that 8 so from curbside collections to redemption centers, 9 10 the contractor shall be compensated beyond the effort of the new Recyclable Stream Composition Study. So, 11 12 when this is-whatever reform and the biggest the 13 better, in-in the 24 months continues do the study, 14 and only whatever comes with the study you are 15 committed to 2 cents. Now, if suddenly that is not 16 the--17 CHAIRPERSON REYNOSO: [interposing] 18 Sorry, sorry. I'm just—I just want you to clarify for me. So, what you believe that does is that once the 19 20 study says in our stream we only have plastic bottles. 21 2.2 ANNA MARTINEZ DE LUCO: Yes. 23 CHAIRPERSON REYNOSO: So, our obligation

now constitutes that we only have to give you plastic

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT bottles because that's what's in the stream. For that 20-that-that allows you to modify--ANNA MARTINEZ DE LUCO: [interposing] Yeah. CHAIRPERSON REYNOSO: --your obligation to them to only giving them what's in the stream?

ANNA MARTINEZ DE LUCO: Yes, yes and the value that's in the study. That is something that—

CHAIRPERSON REYNOSO: [interposing] So,

what I'm going to do is I want to take some so we're not here all day.

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ANNA MARTINEZ DE LUCO: Yeah.

CHAIRPERSON REYNOSO: I'm going to take time to read that contract so that we could understand it better with the committee, but I guess what I'm trying to tell you that no one is against you right now. It feels like that. I get it and I want to be clear. It feels like because people are listening to Sims because they're the big bad wolf in—in the room and they're not listening to you, but that is not the goal, right? The goal is not to make Sims happy. The goal I believe is ultimately to begin the process of removing non-valuable items from the recycling stream. That's what I—and I'm talking

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 1 155 about non-valuable in the market. Now, if you don't-2 you don't believe it that's fine, but we are going 3 4 to-that's what we're fighting for, that's what I'm fighting for. 5 ANNA MARTINEZ DE LUCO: And I feel sorry 6 because there is no we. I-I would like to hear--7 CHAIRPERSON REYNOSO: [interposing] I told 8 you Antonio Reynoso. 9 ANNA MARTINEZ DE LUCO: --I would like-I 10 would hear the-the whole committee. 11 12 CHAIRPERSON REYNOSO: [interposing] 13 Council Member Antonio Reynoso--14 ANNA MARTINEZ DE LUCO: [interposing] 15 That's right, yes. 16 CHAIRPERSON REYNOSO: --is trying to 17 figure out a way that we do something that is 18 productive for us to get our recycling rates up, but also allowing for us to remove things in recycling-in 19 the-in the stream that we don't want, and if you have 20 an opportunity to do that in your system, then we 21 2.2 want to figure out a way to pay you for that. 23 we-I want to have a conversation with you so that we're on the same page. What I don't want is that I 24

can't advocate on your behalf because you've drawn a

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 156 very clear line. So, if you line is Sims versus us, and that's it then we're-we're-you're going lose and we can't do that. What we need to do is [coughs] is build a coalition where we come to a compromise that works for everyone and that's what I'm trying to do I'm trying to understand you. I'm not trying to dictate anything to you. I'm trying to explain to you the logic behind why people are doing what they're doing, and I feel like you think it's exclusively doing it to try to satisfy Sims. I don't think that's it. There are Environmental Justice people that don't care about Sims. They care about the environment, and they want to do something could help the environment, and if they can help the environment by modifying how we recycle, that's what they're going to try to do outside of Sims thought. They just want to help the environment, and if in helping that environment you can continue to make your money or make more money, and that's like an added benefit. That's what we want to do. So, I just want you to know that's the premise, the foundation about where we're coming. Now, if you believe how we're talking isn't too Simscentric, then we'll have a conversation so we could be better at

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it. I con—I consider you the foremost recycling like canning expert. So, I want to make sure that you're a part of that conversation. I hope you heard my testimony and my conversation with Sanitation about listening to you, bringing you to the table. That's real and I want to do that. With all my advocacy, that's very hard for it to happen. So, I just want you to know that I'm on the same team and the same page. I know you don't feel like that right now, but as I learn and I get informed, I think we're going to get closer to you where you want to get to.

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ANNA MARTINEZ DE LUCO: This morning came this—this article—I mean this study of the Bottle Bill Expansion and the benefits. So, I will also give to you. You—you could find in the press, but I will give to you. I bring a copy.

CHAIRPERSON REYNOSO: And that's a-and you feel like that's a strong-like explain-explain or where you stand.

ANNA MARTINEZ DE LUCO: But it, yeah. No, it explains very well the jobs, the recycling levers, everything because of the expansion. So, even the actual one this much more will be expanded. So, at least those of us who are in there by the mental mind

COMMITTEE ON SANITATION AND SOLID WASTE MANAGEMENT 1 158 and economics of the people. We agree with all of 2 this, but I will-I can give to you. 3 4 CHAIRPERSON REYNOSO: Okay. So, thank 5 you. 6 ANNA MARTINEZ DE LUCO: Right. 7 CHAIRPERSON REYNOSO: Thank you for that. Thank you for your testimony, by the way. I really I 8 appreciate you taking the time to get here. 9 10 PIERRE SIMMONS: Thank you. 11 CHAIRPERSON REYNOSO: I'm going to just 12 try my best to summarize it in Spanish very quickly 13 so we could close the hearing. [Speaking Spanish] Thank you so much for everyone being here. I think 14 15 we're at the end. I didn't think we would get to 16 5:00, but we got to 5:20, longer than I expected it, 17 but it's always—it's always good. Thank you so much 18 for today, and have a good day. We're adjourned. [gavel] [background comments/pause] 19 20 CHAIRPERSON REYNOSO: [Speaking Spanish] 21 22 23

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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date April 11, 2019