CITY COUNCIL CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON PUBLIC SAFETY

Jointly with

COMMITTEE ON JUSTICE SYSTEM

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B E F O R E: Donovan J. Richards Chairperson

> Rory I. Lancman Chairperson

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## A P P E A R A N C E S (CONTINUED)

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Victoria Davis Sister of Delrawn Small

Victor Dempsey Brother of Delrawn Small

Eric Vassell Father of Saheed Vassell

Constance Malcolm Mother of Ramarley Graham

Christopher Boyle New York County Defender Services

Cynthia Conti-Cook Legal Aid Society

Jen Borchetta Bronx Defenders

## A P P E A R A N C E S (CONTINUED)

Jacqueline Caruana Brooklyn Defender Services

Oded Oren Bronx Defenders

Nahal Zamani Center for Constitutional Rights

Kylynn Grier Girls for Gender Equity

Michael Sisitzky New York Civil Liberties Union

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Joo-Hyun Kang

Shaniqua Charles [sp?]

Kate McDonough Dignity in Schools Campaign

Charlotte Pope Children's Defense Fund

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Stephanie Benham [sp?]

A P P E A R A N C E S (CONTINUED)

Tamika Graham [sp?]

Kelly Grace Price

Towaki Komatsu [sp?]

## COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM

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CHAIRPERSON RICHARDS: I am Council 3 Member Donovan Richards of the 31<sup>st</sup> District in 4 5 Queens and the Chair of the Public Safety Committee. 6 Thank you for joining us today. I want to thank the 7 members of the Public Safety Committee who will join 8 us eventually, but I want to acknowledge my Co-Chair 9 Rory Lancman, Rory Lancman who is in attendance. I'd 10 like to start by thanking the Independent Review 11 Panel of Mary Jo White, Barbara Jones, and Robert 12 Capers [sp?]. I know this wasn't an easy task, but 13 it was incredibly valuable to protecting and 14 improving the integrity of the NYPD. I approach 15 today's subject with mixed feelings. On the one 16 hand, I believe that by retaining a panel of legal 17 experts to review the NYPD's disciplinary process, 18 Commissioner O'Neill showed that he sees the need for 19 meaningful changes to their process. I believe that 20 by publicly stating that he supports changes to Civil 21 Rights Law 50A, which is one of the most restrictive 22 police records laws in the country, Commissioner 23 O'Neill said what he needed to say. But I also think 24 there is more he needs to do to prove his commitment

to improving transparency. I want to see him in

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 2 Albany and I want to see the Mayor in Albany pushing for changes to state law. The fact that the 3 Commissioner accepted the panel's recommendations 4 5 shows that he understands that the public does not 6 have faith in the way the Department holds its members accountable. It is essential that our 7 citizens feel safe from crime and safe from those who 8 are cloaked with authority but do not always exercise 9 it appropriately. I should be clear that I think the 10 overwhelming majority of police officers are good, 11 12 honest New Yorkers who are committed to helping people. I'm speaking directly to those officers when 13 14 I say this is not about you. This hearing is about 15 officers who act as if they are above the law in a 16 system that does not hold them accountable, a system 17 that does not have a set of consistent guidelines so 18 that officers can expect to be treated fairly, a system that keeps the public in the dark about how a 19 20 Department keeps their public servants who pose the greatest danger of over-stepping their authority 21 2.2 under control. The public has a right to know how 23 the police are kept in check. It's simple as this, the public must know. 50A must go. There are other 24 laws on the books that protect officer privacy. 25

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 7
2	There are rules of evidence that prevent officers
3	from being harassed on the witness stand. We don't
4	need 50A for those things, and they are not what 50A
5	is really about. This hearing is about what it means
6	to be a citizen in a free society. It's about being
7	able to tell the people in positions of authority
8	that they answer to the people. This is about the
9	Police Department being able to look us in the eye
10	and tell us that they truly are New York City's
11	finest, that the ones who can't follow the high
12	standard of conduct will no longer be allowed to
13	wield authority that comes with a badge. From what
14	we have seen, that does not seem to be the case. The
15	documents released by Buzz Feed suggest that too many
16	officers are allowed to remain on the force after
17	they've done things that most of us would be fired
18	for with no pension and no good guide letter. Those
19	documents also tell us that the discipline does not
20	seem to fit the conduct. The Independent Panel
21	Report tells us that the Police Department doesn't
22	even collect enough data to tell them whether that is
23	true. That, to me, is the most shocking thing about
24	the report, not what is in it, but what is missing.
25	It just doesn't tell us anything about how

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 2 disciplinary decisions are actually made and why certain people keep their jobs. The report says 3 there is not favoritism or preference for higher 4 ranking officers, but it doesn't reveal the data that 5 led them to that conclusion. I would have thought 6 7 that after reading this report, I would at least be able to identify a line that an officer cannot cross, 8 but given the videos I have seen with my own eyes, it 9 seems like there really is no line. But I am here to 10 ask the Police Department to convince me that things 11 12 are going to change. We are here today to listen to how the Department intends to fix the problems 13 identified in the report, but also to demand more to 14 15 get the information the public is entitled to, and we 16 are here to take up legislation that's going to require the Department to provide the answers that we 17 18 seek. We are hearing two bills I'm sponsoring: Introduction Number 1105, a Local Law to amend the 19 20 Administrative Code of the City of New York in relation to requiring the Police Department to submit 21 2.2 reports on complaints of misconduct, and Introduction 23 Number 1309, a Local Law in relation to requiring the Police Department to study the impacts of 24 implementing an internal disciplinary matrix. 25 We are

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 9 COMMITTEE ON THE JUSTICE SYSTEM also hearing a pre-considered Introduction number 2 sponsored by the Speaker, a Local Law to amend the 3 Administrative Code of the City of New York in 4 relation to requiring the Police Department to 5 public -- to make public the Department's disciplinary 6 7 guidelines and the number of officers disciplined each year, and to provide a disciplinary action 8 report directly to the Council. We are also hearing 9 two pre-considered introduction numbers sponsored by 10 Council Member Lancman, a Local Law to amend the 11 12 Administrative Code of the City of New York in relation to granting District Attorneys access to law 13 enforcement records, and a Local Law to amend the 14 15 Administrative Code of the City of New York in 16 relation to requiring the Department to report on the 17 number of arrests for resisting arrest or assault in 18 the second degree. I am also sponsoring a related pre-considered introduction, a Local Law to amend the 19 20 Administrative Code of the City of New York in relation to requiring the Police Department to report 21 on the number of arrests for obstruction of 2.2 23 governmental Administration. Last, but certainly not least, we are hearing a preconsidered resolution 24 25 sponsored by Council Member Jumaane Williams calling

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 10 2 up on the New York State Legislature to pass and the governor to sign A02513 which would repeal Section 3 4 50A of the New York City-- New York Civil Rights Law 5 in relation to the personnel records of police officers, firefighters and correction officers. I 6 7 will now turn the mic over to my co-chair Council 8 Member Rory Lancman.

Thank you, Council 9 CHAIRPERSON LANCMAN: 10 Member Richards, and good morning to everyone. I′m Councilman Rory Lancman, Chair of the Committee on 11 12 the Justice System, and we are joined by Council Member Debbie Rose who is also a member of the 13 Committee. Let me thank Council Member Donovan 14 15 Richards for leading this very timely hearing on a 16 series of bills concerning police misconduct, focused particularly on the Administration's misuse of the 17 18 state's 50A law to conceal police misconduct from the public, the Council and our District Attorneys, and 19 20 the abuse of resisting arrest and assaulting a police officer charges in order to administer some notion of 21 2.2 street justice. Transparency in policing policy has 23 not been the hallmark of this administration. 24 Reports required by law are delivered late or not at 25 all. Letters requesting clarity on policy or

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 11 2 procedure go unanswered for months. Civil Rights Law 50A is reinterpreted in the most narrow way possible, 3 and its statutory exceptions is ignored, and even 4 District Attorney who require information from police 5 6 to prosecute cases and comply with their own 7 constitutional responsibilities are stonewalled. New York City-- New York Civil Rights Law Section 50A 8 creates an exception to the state's Freedom of 9 Information Law, exempting a police officers' 10 disciplinary records for public disclosure, except by 11 12 court order in the course of relevant litigation. The Administration narrowed its interpretation of 50A 13 so that even the routine reporting of disciplinary 14 15 actions, not the records themselves, but the 16 reporting of the actions would now be withheld. And even when ordered by a court to release documents 17 18 under a more liberal interpretation under 50A, the City appealed and appealed until it got the decision 19 20 that it wanted. However, 50A expressly excludes from its coverage among others District Attorneys, a Grand 21 2.2 Jury or any agency of government which requires the 23 records in the furtherance of their official functions. None the less, the NYPD has refused to 24 supply this information to the City's District 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 12 COMMITTEE ON THE JUSTICE SYSTEM 2 Attorneys in a timely manner and refuse to supply this information to the Council, an agency of 3 government, at all. One of my bills, Intro 3706, 4 addresses the delay in supplying police disciplinary 5 information to District Attorneys, making it 6 7 impossible to vet the right reliability of testimony and evidence of cases brought to them for prosecution 8 by the NYPD and allowing serial misconduct to fester 9 with impunity. Specifically, it requires the NYPD to 10 produce disciplinary records to a District Attorney 11 12 within 24 hours of being requested. Given the Department's own unwillingness to confront perjury 13 and so-called "testa-lying" in its ranks, and as 14 15 Councilman Richards alluded to, leaked disciplinary documents last year revealed that an officer found to 16 have committed perjury in front of a grand jury was 17 18 sanctioned with losing only 30 vacation days. It is more important than ever that District Attorneys be 19 20 given the opportunity to independently evaluate the credibility and strength of cases they are charged 21 2.2 with prosecuting at the earliest possible time. My 23 other bill, Intro 3707 requires the NYPD to report on the number of circumstances and demographics of 24 25 arrests for resisting arrest and assaulting a police

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1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 13
2	officer. A separate bill sponsored by Council Member
3	Richards does the same for obstructing governmental
4	administration. No one should resist arrest, assault
5	a police officer who obstruct the Administration of
6	government, but we know that these charges are often
7	brought against individuals whose only real offense
8	is talking back or showing what an officer perceives
9	to be disrespect, and these charges are often dropped
10	by the District Attorney. My bill will require
11	reporting on where these arrests are occurring, the
12	demographics of those being arrested, and how often
13	prosecutors disregard these charges and decline to
14	prosecute. Let me also note my support and co-
15	sponsorship of Intro. 3704 introduced by the Speaker,
16	which imposes transparency and accountability on the
17	District Attorney themselves who are funded by the
18	City budget for their charging bail diversion
19	incenting decisions for the very first time. This
20	information has the potential to truly transform the
21	criminal justice system in New York City. Thank you.
22	CHAIRPERSON RICHARDS: Thank you. And
23	once again we're joined by Council Members Rose and
24	Menchaca and Deutsch. Alrighty. We'll call the
25	first panel. I'll start with the Assistant Chief

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 14 2 Matthew Pontillo6, First Deputy Commissioner Benjamin Tucker, Assistant Deputy Commissioner Ann Prunty, 3 4 Executive Director Oleg Chernyavsky. COUNCIL CLERK: DO you swear to tell the 5 6 truth, the whole truth and nothing but the truth 7 before this committee today and answer all questions to the best of your ability? 8 UNIDENTIFIED: Yes. 9 10 CHAIRPERSON RICHARDS: You may begin. FIRST DEPUTY COMMISSIONER TUCKER: Okay, 11 12 good morning, Mr. Chairman Richards, Chairman Lancman, and members of the Council. I'm Ben Tucker, 13 14 First Deputy Commissioner, and I'm joined by 15 Assistant Chief Matthew Pontillo, the Commanding 16 Officer of the Office of the First Deputy Commissioner, Assistant Deputy Commissioner and 17 18 Acting Deputy Commissioner for Legal Matters, Ann Prunty, and Oleg Chernayvsky, the Department's 19 20 Executive Director of Legislative Affairs. On the behalf of Police Commissioner James O'Neill, we are 21 2.2 pleased to testify about the bills before you today. 23 At the core of the Department's mission in our obligation to protect the health, safety, and welfare 24 and visit -- and welfare of those that live in, work 25

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 15 in, and visit our city, a well-trained focus and
3	discipline team of more than 36,000 officers is vital
4	to this mission. We are the largest police force in
5	the nation and also the most scrutinized. No Police
6	Department operates under as much public scrutiny as-
7	- or as many layers of oversight as the NYPD,
8	oversight and scrutiny that we welcome. In the past
9	five years, that is during the de Blasio
10	Administration, the NYPD has accomplished a series of
11	sweeping reforms designed to build trust and
12	encourage collaboration with New York City
13	communities. In the context of all those reforms,
14	the credibility of our internal system for
15	disciplining misconduct by police officers is an
16	important component in winning public trust. If
17	people see the Department's discipline system as
18	minimizing or discounting police misconduct, they
19	will be far more likely to doubt the legitimacy of
20	any police action. We recognize that lasting trust
21	cannot be achieved without a fair and transparent
22	police discipline process. That process should
23	provide the people we serve with an understanding of
24	and an insight into how the Department addresses
25	their complaints of officer misconduct and how we

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 16
2	ensure that our personnel perform with integrity. In
3	the NYPD we believe overall we have a very robust
4	discipline process that holds officers accountable
5	for misconduct and punishes guilty officers
6	appropriately, but it is crucially important that the
7	public believes it too. That's one of the reasons
8	why the Police Commissioner commissioned an external
9	independent panel of criminal justice experts to
10	examine our internal discipline process and make
11	recommendations on how we can improve it. The panel
12	reported their findings last week, and the
13	Commissioner immediately accepted all their
14	recommendations. He has charged me with heading an
15	implementation group to ensure the panel's
16	recommendations are adopted expeditiously. The panel
17	raised important issues which their recommendations
18	addressed, but they did not identify any significant
19	systemic problems with the fundamental fairness or
20	overall effectiveness of our discipline system. We
21	are ready and willing to remedy any problems that
22	they have identified. The members of the Police
23	Department implementation group have almost two
24	centuries of combined experience in law enforcement,
25	and they will assist me in ensuring that the panel's

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 17 2 recommendations are executed faithfully. We're also committed to engaging in outside organization as the 3 panel recommended to audit our disciplinary process 4 once the new procedures are in place. I'd like to 5 thank the panel once again for lending us their time 6 7 and expertise. They and their staff took time out of their busy lives to provide this vital public 8 service. Their recommendations will ensure fairness, 9 accountability, and transparency. And as it is 10 always the case, once implementation is complete, we 11 will continue to look for additional avenues of 12 improvement. Before I discuss the panel 13 recommendations and discipline system further, I'd 14 15 like to talk a little about the Department's wider 16 reform agenda in order to present the context in which our disciplinary reforms are taking place. 17 18 Since 2014, the Department has remade its patrol model, its investigative model, its training for both 19 20 recruits and in-service offices, its use of force policy, its performance evaluation system for 21 2.2 officers, and its approach to assisting and 23 supporting victims of crime. Compared with just five years ago, we are far better connected to communities 24 at the local level, far more service-oriented, and 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 18 COMMITTEE ON THE JUSTICE SYSTEM 2 far better trained in diffusing situations, and alternatives to force. Our investigative work is 3 4 more sharply focused on the real drivers of violence 5 in the City, and we no longer use arrests and summonses as primary measures of police officer 6 7 performance. With the advent of the Crime Victim's Assistance Program, we are much more responsive and 8 helpful to victims of crime. All this has been 9 accomplished with crime itself -- while crime itself 10 has fallen to its lowest levels of more than 60 11 12 The reforms that we call neighborhood years. policing are localizing police service and connecting 13 14 neighborhoods all across the city. Average 15 population in New York City precincts exceeds 16 100,000, so we are anchoring our police officers, our patrol officers in smaller sectors within precincts 17 18 to foster connection between cops and the people they serve. We are empowering our officers to work with 19 20 residents and take initiative in solving problems and fighting crime at the very local level. This is a 21 2.2 seat-change in how policing is done as we invite 23 neighbors to share responsibility with us and play a role in how their neighborhoods are policed. Trust 24 is built by ensuring that officers spend time 25

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 19 interacting with communities they serve. Trust is
3	built by including our advocate partners and making
4	us more sensitive to the unique needs of diverse
5	communities and victims of crime, and trust is built
6	by collaborating with our elected community and faith
7	leaders to make life better, safer, and fairer for
8	all communities. On the investigative side, we've
9	also moved to a more geographic model with most
10	detective work including proactive drug and gang
11	investigations overseen by each of the eight
12	localized detective commands. This new structure has
13	propelled a series of precision gang violence
14	investigations that have brought several thousand
15	violent gang members to justice. As the effect of
16	these investigations took hold in 2017, murders fell
17	to 292, the lowest level since 1951, and shootings
18	fell to 789, the lowest level on record. Last year,
19	murders ticked up by three incidents, but shootings
20	fell further to 754. An astonishing number when
21	compared with the 5,200 shootings back in 1993. Our
22	revised policing methods are helping us decrease the
23	gross number of enforcement actions as we pursue less
24	punitive approach, a less punitive approach to public
25	safety. In 2018, arrests were down 13.8 percent for

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 20 COMMITTEE ON THE JUSTICE SYSTEM 2 the year, and 37.3 percent in the past five years. Criminal summonses were down 45 percent in 2018, and 3 nearly 79 percent in 2013. Transit Bureau arrests 4 were cut nearly in half last year along, and 5 misdemeanor arrests for marijuana have declined by 71 6 7 percent in five years. Following big drops in 2012 and 2013, streets stops have fallen further than 90 8 percent since then. The NYPD also has transformed 9 its training from Police Academy courses for recruits 10 to advancing the skills of experienced officers in 11 12 de-escalating street confrontations with both criminals and emotionally disturbed persons. And 13 14 probably the most significant change, we've abolished 15 impact zones. These were higher crime locales where 16 new officers were sent fresh out of the Academy largely to conduct stop and frisk operations and 17 18 other heavy enforcement. Today, in contrast, new officers receive six months of field training with 19 20 experienced mentors. They gain exposure to a full range of police functions and interactions and 21 2.2 develop as well-rounded providers of police service. 23 The use of force reforms are equally transformational, as it has long done for firearms. 24 The NYPD is now tracking all uses of force and 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 21 COMMITTEE ON THE JUSTICE SYSTEM requiring internal investigations in each case to 2 ensure that each use of force was justified. 3 The 4 data is reported quarterly and broken out by the categories of firearms, conducted electrical weapons 5 6 or Tasers [sp?], impact weapons, K9, OC spray, 7 restraining mesh blankets, and other physical force. Our use of force policy also goes far beyond the 8 requirements of the law. It obliges officers to 9 attempt to de-escalate encounters before using 10 physical force, mandates that they intervene if 11 12 another officer uses excessive force, and establishes the duty to report all such incidents. Closed force 13 allegations at the Civilian Complaint Review Board in 14 15 2017 had declined by 50 percent since 2013. The 16 NYPD's victim services initiatives have gone largely unheralded. By late last year we had placed two 17 18 victim service advocates in every precinct and in all police service areas that serve the City's public 19 20 housing. One advocate specializes in domestic violence, while the other works with other victims. 21 2.2 We've never had anything quite like this at this 23 level in the City. The advocates are helping victims to secure services and compensation and otherwise to 24 rebuild their lives providing an unprecedented degree 25

1 2	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 22
	of support for innocent people traumatized by crime.
3	The Department has continued its policies of openness
4	and transparency. We voluntarily publish crime
5	complaint and enforcement data. We have collaborated
6	with the City Council on dozens of transparency laws,
7	including opening our Patrol Guide to public review
8	with limited exceptions. We have equipped
9	approximately 20,000 officers on patrol with body-
10	worn cameras with more to come, and we have held
11	regular meetings with community members,
12	stakeholders, and leaders. All of these initiatives
13	are designed to build trust with the people we serve.
14	Reforms to our discipline system have the same goal.
15	But as we discuss building trust with the public with
16	certain police discipline you should also be aware
17	that we face a second challenge, which is winning the
18	trust inside the Department. Traditionally, our cops
19	have perceived our discipline system as unfair,
20	arbitrary, unduly punitive, and most of all, as
21	taking far too long. Officers felt that their
22	careers were put on hold, including promotions and
23	transfers while they awaited judgement sometimes for
24	many months on pending disciplinary cases. In the
25	past five years, we have done much to improve the

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 23 system, cutting the process and trial times almost in
3	half and scaling back on draconian penalties for
4	minor offenses. I think it's important for people
5	outside the Department to understand that we use the
6	discipline process not just to punish defenders, but
7	to train and instruct and manage our workforce.
8	While we are always ready to terminate the serious
9	offenders, we don't necessarily want to fire people
10	who have made honest mistakes or even had ethical
11	lapses of some kind. Many of these people are
12	redeemable and may go on to successful careers with
13	us and the discipline system is part of the
14	redemption and training process. Transparency of the
15	discipline process is key to building public trust.
16	The Department will continue and increase our
17	advocacy for amendments to Civil Rights Law 50A.
18	These changes permit us to release information of
19	significant public interest, including officers'
20	names, trial transcripts, trial decisions and final
21	disciplinary outcomes. We will also be judicious in
22	our application of the current law, as we have been
23	when seeking to release body-worn camera footage and
24	disciplinary case summaries. Although we were
25	enjoined from releasing this information, we are

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 24 COMMITTEE ON THE JUSTICE SYSTEM 2 optimistic that the final decision by the courts will support our position that those materials are not 3 personnel records. The Department, however, does not 4 5 support the full repeal of 50A, because the law provides vital protection for police officers from 6 7 harassment in court and possible threats to their personal safety both on-duty and off-duty. 8 The threats in public work, in police work, are very 9 There were 151 direct threats to individual 10 real. officers recorded in 2017, and 154 direct threats in 11 12 2018. The right path toward greater transparency would amend the portions of the law that raised road 13 14 blocks to transparency but preserve those sections of 15 the allow that protect the brave men and women who 16 protect us all. That is the responsible and balanced 17 approach. I'd like to close with the explanation of 18 how our discipline system is structured to establish a framework for further discussion today. Complaints 19 20 about members of the service can be made to the Civilian Complaint Review Board, the Internal Affairs 21 2.2 Bureau, or by calling 311. 311 complaints-- routes 23 complaints to CCRB and IAB based on the type of allegation. IAB has a 24-hour hotline that members 24 of the public and the police officers may call to 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 25 COMMITTEE ON THE JUSTICE SYSTEM 2 report misconduct and the reporter may remain anonymous. CCRB handles complaints of force, abuse 3 of authority, discourtesy, and offensive language, 4 5 and CCRB investigates those complaints, finds complaints to be substantiated, unsubstantiated, or 6 7 unfounded, and issues recommendations for discipline in substantiated cases. In 2018 there were 4,747 8 complaints made against officers to CCRB, as compared 9 with 4,486 complaints in 2017, an increase of 5.8 10 percent. Of those 2018 complaints, 1,208 were fully 11 12 investigated with 19 percent substantiated and 74 percent exonerated, unsubstantiated, and unfounded. 13 14 That represents a two percent increase as compared to 15 2017 when 72 percent of such cases resulted in a 16 determination that the complaint made against the 17 officer was unsubstantiated or unfounded, or that the officer was exonerated. Authorized by a 2012 18 Memorandum of Understanding between CCRB and the 19 20 Department, CCRB's Administrative Prosecution Unit, prosecutes CCRB cases when an officer chooses to 21 2.2 challenge CCRB findings and recommend discipline. 23 The trials which are open to the public are held before the NYPD Deputy Commissioner of Trials which 24 25 is the adjudicating body in the police disciplinary

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 26 COMMITTEE ON THE JUSTICE SYSTEM 2 cases. Trial results are reviewed by my office and the Police Commissioner. The final resolution of 3 discipline rests with the Commissioner as mandated by 4 5 law. He has the power to accept or modify recommended discipline. As the Independent Panel 6 7 noted, the Commissioner does not take the responsibility lightly. He draws on his 37 years of 8 police experience and works toward a fair and 9 meaningful disciplinary outcome in each case. IAB 10 investigates all other serious allegations of 11 12 misconduct and corruption. IAB investigations are not only commenced as a result of allegations, but 13 are also self-initiated, including the performance of 14 15 integrity tests. For example, in some cases, IAB 16 investigations may be referred for criminal prosecution. If an IAB investigation substantiates 17 18 an allegation, it refers the case to the Department Advocate's Office which prosecutes disciplinary 19 20 cases. If a case goes to trial, the adjudicating body such as the CCRB prosecutions is the Deputy 21 2.2 Commissioner of Trials. As in CCRB cases, whether a 23 case ends in a pre-trial settlement or post-trial verdict, the recommended discipline is reviewed by my 24 office and then by the Police Commissioner. 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 27 COMMITTEE ON THE JUSTICE SYSTEM 2 Depending on the infraction, penalties can include command discipline, retraining, loss of vacation 3 days, unpaid suspension and termination. During the 4 time period from 2014 to 2018, discipline proceedings 5 ended with termination in 150 cases-- 156 occasions. 6 7 Lower level infractions generally involving administrative violations are referred to officers' 8 commanding officer for command discipline. It should 9 be noted that most discipline in the Department 10 results not from complaints or IAB investigation, but 11 12 from investigations conduct and penalties assessed at the command level by the officer's direct 13 supervisors. The NYPD values our relationships with 14 15 CCRB in our collaboration is always involved, 16 evolving to be better served to better serve the need 17 of the public. The 2012 MOU that enabled CCRB to 18 prosecute certain cases also lead to development of the reconsideration program, which was further 19 20 revised last year and will be improved upon again based on the Independent Panel's recommendations. 21 2.2 This program established a formal process for 23 negotiating cases in which the Department differs with the CCRB findings or their suggested penalties. 24 The differences may result from new facts emerging or 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 28 2 from NYPD's judgement that the CCRB finding was based on misinterpretation of the law, or resulted in an 3 unjust outcome. The Department may formally request 4 CCRB to reconsider their findings or recommendations. 5 6 The program has led to increased agreement between 7 the departments and the CCRB's findings. I hope that we can all agree that last -- that the vast majority 8 of police officers perform their often dangerous work 9 with integrity and courtesy, but the noble work of 10 the vast majority cannot excuse or justify in any way 11 12 misconduct by a relative few. Police misconduct not only hurts its victims and the community at-large, 13 but also harms other cops. All cops feel the erosion 14 15 of the public's trust, and all cops feel the 16 suspicion and the shame when one of their own behaves in a way that is inconsistent with our shared values. 17 18 Just as important, unless the public can see that there are consequences for these improper actions in 19 a way that the Department disciplines its own, New 20 Yorkers might be led to the false belief that acts of 21 2.2 corruption and misconduct are shrugged off or somehow 23 tolerated. As a Department we can never permit that outcome. It breeds the perception of lawlessness and 24 damages our individual and collective reputations, 25

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 29 most of all, the first casualty of such negative
3	perceptions would be our ability to build
4	relationships with and fight crime successfully. I
5	will now turn it over to executive director Oleg
6	Chernyavsky who will discuss the legislation being
7	considered today. Thank you, Mr. Chairman.
8	CHAIRPERSON RICHARDS: Hold on one
9	second, Oleg. Thank you. Just want to acknowledge
10	we've been joined by Council Members Cabrera, Gibson,
11	Williams, Powers, and Cohen, and I want to go to
12	Jumaane Williams for a statement on his resolution.
13	COUNCIL MEMBER WILLIAMS: Thank you,
14	Chair Richards, Chair Lancman, and Speaker Johnson
15	and my colleagues for holding this hearing, and of
16	course, the panel. This is just an opening
17	statement. I won't go into any back and forth. But
18	power corrupts and there is nothing more corrupting
19	than power exercised in secret. Those are the words
20	of late investigative journalist at number 17 on
21	Nixon's enemy list, Daniel Schorr, and these words
22	ring true even more today. Power exercised in secret
23	is just corrupting, whether it be the orange man in
24	the White House signing Executive Orders in between
25	executive time or the Governor and Mayor forcing
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1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 30 COMMITTEE ON THE JUSTICE SYSTEM 2 through three-billion dollar deals with the world's richest man without public review, or the NYPD 3 operating with almost zero public consequences in 4 cases of misconduct and abuse. We must demand 5 transparency and accountability at all levels of 6 7 government, and that includes ensuring that those in charge of protecting us are also answerable to us. 8 This does not mean that we are anti-police or do not 9 very much support the brave men and women who are 10 tasked to protect us every single day. This is why 11 12 I'm proud to sponsor a Resolution on the New York State Legislature to pass and the Governor to sign 13 which would repeal Section 50A of the New York City 14 15 Rights Law, it's A02513, on the senate side 02673. 16 According to the Committee on Open Government, the 17 interpretation and application of the law deprives 18 the public of information essential to oversight and lends a shield of opacity to the very public state 19 20 and local police agencies that have perhaps the greatest day-to-day impact over the lives of 21 2.2 citizens. Section 50A increases the harms caused to 23 New Yorkers who experience police abuse by denying them and their loved ones access to information about 24 whether departments take any disciplinary action at 25

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 31
2	all about officers who mistreat them, including
3	withholding information bout officers whose actions
4	result in a person's death. In fact, we learned
5	thanks to a disciplinary records leak in April 2018,
6	Buzz Feed news article, that between 2011 and 2015 at
7	least 319 NYPD staff committed offenses, including
8	lying under oath, driving under the influence, and
9	excessive force with almost no serious consequence.
10	This is what erodes public trust in our law
11	enforcement and this administration. The Mayor has
12	to answer the questions right now. There are we
13	are in a much better place, I always admit, with this
14	Administration than we were before, except in the
15	areas of transparency and accountability. The two
16	areas where people are yearning to see some kind of
17	change is those two areas, and those two things we
18	haven't seen much movement. In terms of
19	transparency, I believe in many parts, we have moved
20	backwards. This has to change. 50A must no longer be
21	used as an excuse to tie the hands of District
22	Attorneys as a reason for a slap on the wrist
23	treatment of officers who have undermine their duty
24	to protect or unnecessary cause of added pain and
25	trauma to individuals and families seeking justice in
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1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 32
2	the fairest big city in America. Having been a
3	victim of excessive force myself in the last term, I
4	am sad that not much has changed in that area.
5	Repealing 50A is a necessary step toward justice for
6	Eric Gardner, for Saheed Vassell, for Marley Graham,
7	for Delrawn Smalls, for Mohammad Ba [sp?], and for
8	the countless New Yorkers just asking for truth and
9	for openness. I am thankful that the Department and
10	Administration put together this panel. I'm very
11	happy that I was able to be interviewed by the panel
12	and relay my experiences. I'm hoping that what I
13	heard was true, that they will be accepting all of
14	the recommendations, but I do think it did show a
15	systemic issue around discipline. Again, I am
16	thankful to the Speaker and Chairs Richards and
17	Lancman for holding this hearing on these crucial
18	piece of legislation starting the much-needed process
19	of turning back the tide on the corrupting nature of
20	secrecy in our law enforcement. And I'll end with
21	just saying I am glad that I believe this
22	conversation with this Administration at least has a
23	different feel than the last Administration, and that
24	in itself is progress. So thank you.

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 33 2 CHAIRPERSON RICHARDS: Thank you, Council Member Williams. We'll go back to you. 3 EXECUTIVE DIRECTOR CHERNYAVSKY: 4 Good 5 morning Chair Richards, Chair Lancman, and Members of the Council. As Commissioner Tucker has just laid 6 7 out, now that the Independent Discipline Panel as commissioned by the Police Commissioner has completed 8 its work, the Department has commenced implementation 9 of the panel's recommendations. As you probably have 10 noticed, some of the bills or portions of the bills 11 12 being heard today addressed the same or similar The Police Commissioner has accepted all of 13 topics. the panel's recommendations, and we look forward to 14 15 keeping the Council updated as we work toward the 16 most effective and meaningful way to implement these reforms. I would now like to comment on the 17 18 legislation being heard today. Intro 1105 would require the Department to report monthly on the 19 20 number of complaints of police misconduct received by the Department specifically use of force, or misuse 21 2.2 of force, harassment, and use of offensive language, 23 and the action taken by the Department in response to each complaint. While the Department does not have 24 25 an objection to providing transparency about such

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 34 2 data, it should be noted that complaints about force and offensive language are handled by the CCRB which 3 currently posts such data publicly. Any complaints 4 5 received by the Department related to these areas are 6 immediately referred to the CCRB. Additionally, CCRB 7 has begun investigating and recommending discipline regarding sexual harassment complaints. 8 The Department supports CCRB's continued practice of 9 10 allowing public access to this data. However, because this is not the Department's data, we do not 11 12 believe we are the proper entity to report about it. We note that the second sentence of the proposed new 13 section referring to actions taken in response to 14 15 each such complaint would have to be interpreted 16 consistent with the limitations of Civil Rights Law Section 50A. Intro 1309 would require the Department 17 18 to study and implement a discipline matrix. The Department supports the intent of this bill. As the 19 20 Council is aware, the Independent Discipline Review Panel has also recommended the implementation of such 21 2.2 a discipline matrix. While the implementation of any 23 type of discipline guidelines must remain within the purview of the Police Commissioner as the legally 24 mandated final arbiter of discipline, the adoption of 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 35 COMMITTEE ON THE JUSTICE SYSTEM 2 such a matrix will be something the implementation group will be working towards, and we intend on 3 keeping the Council informed throughout the process. 4 Preconsidered Intro 3705 would require the Department 5 to publish its disciplinary guidelines which are 6 7 effectively a description of the types of violations and range of penalties officers committing misconduct 8 face as well as the number of disciplinary cases 9 disaggregated by precinct among other disaggregation 10 points, with the exception of ongoing investigation 11 12 or pending cases, the Department's goal of amending Civil Rights Law Section 50A would permit the 13 disclosure of such data with greater specificity than 14 15 even this bill requires. However, given ongoing 16 litigation over the interpretation of the types of information covered by the current Civil Rights Law 17 18 50A, the current injunctions which are in place arising from such litigation, we are concerned that 19 the disaggregation of all of the data points at the 20 level of granularity sought in the bill may lead to 21 2.2 the two additional litigation. We look forward to 23 working with the Council on a draft bill at the conclusion of the litigation that comports with the 24 court's rulings and law so that we may disclose as 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 36 COMMITTEE ON THE JUSTICE SYSTEM 2 much aggregate discipline data as possible. We also commit to continue actively seeking an amendment to 3 4 Civil Rights Law 50A that would at a minimum permit 5 the Department to post the type of data the current version of this bill envisions at the conclusion of a 6 7 disciplinary proceeding. Pre-considered Intro. 3706 would require the Department to turn over all 8 disciplinary records requested by a District 9 Attorney's office within 24 hours of a request. The 10 Department opposes this legislation. The NYPD has a 11 12 strong and productive working relationship with each of the District Attorney's offices as well as the 13 Special Narcotics Prosecutor. These relationships 14 15 have developed over decades and have resulted in 16 countless successful prosecutions of many criminals. 17 We count the City's prosecutors among our vital partners who have worked with us to reduce crime to 18 lows not seen since the 1950s. While at the same 19 time, the number of arrests has been reduced by tens 20 of thousands each year since the start of this 21 2.2 Administration. We call it "Precision Policing," the 23 targeting of the few individuals who are responsible for driving crime in this city. The prosecution of 24 these bad actors requires ongoing collaboration and 25
1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 37 COMMITTEE ON THE JUSTICE SYSTEM sharing of information to ensure that they are taken 2 off the streets before they can find their next 3 4 victim. Through the years we've developed processes 5 that ensure that our prosecutorial partners get material evidence in a timely fashion, including the 6 7 ability of prosecutors to make expedited requests when necessary. These processes have evolved and have 8 been strengthened offer time based on court 9 decisions, statutory amendments, and a mutual desire 10 to improve. To that end, the Department led a working 11 12 group with prosecutors that has revised the manner in which requests for discipline records are processed. 13 We have centralized and streamlined this process so 14 15 that the Department's document production unit is the 16 single responsive unit to such requests from prosecutors. Also, based on the request from 17 18 prosecutors, we simplified and revised the form used by DA's offices to submit their request to better 19 20 reflect their needs, all in an effort to ensure a timely response. We have all fostered an effective 21 2.2 relationship over the years that accounts for the 23 prosecutor's need for time to prepare their case, 24 meet court-imposed and statutorily-mandated deadlines while utilizing finite Department resources. 25 We

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 38 COMMITTEE ON THE JUSTICE SYSTEM 2 object to this bill because setting by Local Law an arbitrary and stringent time table for the transfer 3 of information between law enforcement agencies 4 effectively micromanages the day-to-day and hour-to-5 hour operations of this Department. It fails to 6 7 account for the resources required for compliance and protocols for ensuring requests are limited to 8 relevant information and are not overly broad. 9 The Department commits to a continued productive working 10 relationship with the City's prosecutors to ensure 11 12 fair and successful prosecutions. Finally, Preconsidered Intros 3707 and 3708 set out reporting 13 requirements for charges of resisting arrest, assault 14 15 in the second-degree, and obstruction of governmental 16 administration. We do not oppose the reporting of broad categories relating to these crimes that we 17 18 would be unable to provide certain -- however, we would be unable to provide certain detailed data 19 20 points required by this bill. For example, the Department can report on the number of arrests for 21 2.2 these charges, disaggregated by borough, by precinct, 23 by age, by race, and by gender of the arrestee. 24 However, we cannot capture data on the specific 25 underlying charge that an arrest be resisted the

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITHCOMMITTEE ON THE JUSTICE SYSTEM39
2	relationship of an arrestee charged with resisting
3	arrest to another individuals whose arrest they
4	resisted, the nature of injuries in a felony assault
5	case, whether the District Attorney declined to
6	prosecute a case, the entity which operates the
7	building where the arrest transpired, the ethnic
8	origin or specific gender identity of the arrestee,
9	or the specific government function obstructed. The
10	Department looks forward to working with the bill
11	sponsors on amendments to these pieces of legislation
12	to achieve a greater level of transparency within our
13	data collection capabilities. Thank you, and we look
14	forward to answering any questions you may have.
15	CHAIRPERSON RICHARDS: Thank you. No
16	other individuals testifying? Alrighty, great.
17	Well, let's start off with the million-dollar
18	question. And you know, I would argue that the
19	public is not adequately informed of how and when
20	police officers are disciplined for misconduct, and
21	that is fact, not just I. The panel that the Police
22	Commissioner put together called it a "fundamental
23	and pervasive lack of transparency." Does the Police
24	Department agree with the panel's assertion of 50A?
25	

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 40 COMMITTEE ON THE JUSTICE SYSTEM 2 EXECUTIVE DIRECTOR CHERNYAVSKY: We-- the Department accepted and the Police Commissioner 3 4 immediately accepted all of the recommendations of 5 the panel, and I think it's important to note that 6 the Department has attempted to be more transparent 7 and has been brought to court, you know, in those 8 attempts. So for example, body-worn cameras are an example where the Department sought to release body-9 worn camera footage and was enjoined from doing so, 10 and that case is before the courts. The Department 11 12 sought to lay out discipline summaries and discipline -- aggregate discipline data within what we 13 believe to be the bounds of 50A, and again, we were 14 15 enjoined by the courts. So, we await the results of 16 those cases, and we look forward to further advocating strongly for the amendment to 50A, but 17 that's the key. It has to be an amendment to 50A 18 that appreciates the safety concerns for our 19 20 officers. CHAIRPERSON RICHARDS: And so let's just 21 2.2 stay on that for a second. So, in know the Police 23 Commissioner has also committed to reforming 50A, 24 obviously. What aspects of 50A do you think need to 25

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 41 be preserved that aren't accounted for in other laws
3	on the books?
4	ASSISTANT DEPUTY COMMISSIONER PRUNTY:
5	Let me speak to that, Chair Richards. I think the
6	Police Commissioner has been very vocal and very
7	supportive of this, and we certainly are, but there
8	are aspects presently of 50A that don't allow us to
9	be as transparent as we wish. So, in that sense, I
10	think we have common ground with you. We would like
11	to be able to provide the public with our
12	disciplinary outcomes with the names of the officers,
13	the charges, some of the documents relating to the
14	disciplinary procedure and also the outcome. We'd
15	like to be able to do that at the conclusion of the
16	process, when the officer has had full due process,
17	all of the facts have been heard, and the decision-
18	makers have been able to determine what the proper
19	outcome is. So, in that sense, I think we have that
20	common ground. On the other hand, I think what's
21	really important to recognize and to understand here
22	is that we want to be able to find an amendment to
23	50A that retains that part of it, that addresses the
24	safety concerns of our officers, and these are very
25	real concerns. You know, the original underlying
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1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 42 COMMITTEE ON THE JUSTICE SYSTEM purpose of 50A was to make sure that officers 2 wouldn't be harassed, intimidated, humiliated, 3 threatened as the result of the release of data and 4 information related to their personnel records, and 5 that's still very important to us. You know, we've 6 7 heard references to it in our testimony earlier, but threats to officers are very real today. You heard 8 Commissioner Tucker speak about the fact that we've 9 got data that indicates that in 2017 we had 151 10 direct threats to police officers. In 2018, that 11 12 number rose to 154. We've had officers who have responded, for example, to an incident of a vehicle 13 accident, and that officer was stalked and harassed 14 15 as a result of taking police action in that case. 16 We've had officers who made an arrest, and in one 17 instance we had an individual who was determined to 18 send bombs to what he believed were the homes or the locations where that officer might be, and 19 20 unfortunately, one of those bombs detonated and killed an innocent homeowner when he sent it to the 21 2.2 wrong address. And of course, everyone knows that 23 since 2014 we've had assassinations of three police officers who were doing their job on the street and 24 were killed simply because they were officers in 25

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 43 uniform. So, we need a 50A amendment that recognizes
3	all of our concerns about being more transparent, yet
4	at the same time takes into account those very
5	serious and real concerns about officer safety.
6	CHAIRPERSON RICHARDS: So your panel
7	noted, and we're certainly sensitive and we want to
8	ensure that police officers are protected in every
9	which way. We believe in ensuring that they have
10	safety. However, in your panel's report they
11	discussed Chicago P.D. I believe released over
12	200,000 cases, and within your panel's report it
13	concluded that even when those names and cases were
14	reported, there were no threats or harassment to
15	officers. The other thing I want to mention is so
16	there have been names of officers put out there, so
17	Pantaleo and others. Have there been any threats
18	directly to officers' names who have been put out in
19	the press currently?
20	ASSISTANT DEPUTY COMMISSIONER PRUNTY:
21	Well, there certainly have been threats to officers
22	whose names have been put out in connection with
23	discipline
24	CHAIRPERSON RICHARDS: [interposing] Okay,
25	I've heard that. So, based on names that so can
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1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 44 you name some threats to officers whose names
3	recently have been put out in newspapers, and can you
4	give me some conclusive information on those threats?
5	FIRST DEPUTY COMMISSIONER TUCKER: Well,
6	I mean, listen I think I don't have names for
7	you, but I think that's not the point.
8	CHAIRPERSON RICHARDS: But I think you
9	would know the answer to that, so the answer
10	FIRST DEPUTY COMMISSIONER TUCKER:
11	[interposing] Well, but no, but the answer is
12	probably no we don't have any threats against
13	Pantaleo that we're aware of, but the point is
14	CHAIRPERSON RICHARDS: [interposing] Not
15	just Pantaleo, any officers right now whose names
16	have over the last year or two or three or four years
17	who have been put out in the press, have there been
18	direct threats to the officers?
19	FIRST DEPUTY COMMISSIONER TUCKER: Yeah,
20	we have those information. That's in that number
21	that Ms. Prunty mentioned, the 154, the 151, within
22	the scope of those numbers, there are officers. We
23	know who they are. That's how we know that the
24	complaints are real. SO, and you know, you can't
25	predict this. This is not something where you can
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1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 45 COMMITTEE ON THE JUSTICE SYSTEM 2 say if it didn't happen within the last three months, then somehow it's not relevant. It is relevant, and 3 4 it's important. So, we should take that into 5 account, and all we're trying to establish is trying 6 finding the right balance to how we provide the 7 information that we are ready, willing and able with all the [inaudible] to provide to the public. 8 We just told you that, and we gave you some specific 9 10 examples that Ann mentioned, with respect to what we've been trying to do, what we've been prevented 11 12 from because of the litigation. So, it is not that we lack the will or the desire to find some way to be 13 14 more transparent, certainly with respect to the body-15 worn camera videos that we produced. We said we 16 would when we implemented the body-worn camera program, we would continue to do it, and we'd be 17 18 doing it even still, but for the litigation, and we hope and believe that maybe we'll prevail and be able 19 20 to do it subsequently. CHAIRPERSON RICHARDS: And take me 21 2.2 through what advocacy. So we've been hearing at 23 least for the last two years that the Mayor and the Police Commissioner support an amendment to 50A. Can 24 25 you speak to any advocacy that has happened in

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 46 Albany? Can you speak to any trips the Commissioner
3	has taken to Albany to lobby legislators? Can you
4	name legislators that the Administration has lobbied
5	on an amendment to 50A?
6	EXECUTIVE DIRECTOR CHERNYAVSKY: Sure.
7	So, I mean, and I think it's important to highlight
8	the process first in terms of we're in the mayoral
9	agency. So, the Administration speaks with one
10	voice. The process for pushing forward or supporting
11	legislation or pushing for legislation centralized
12	and done through the Mayor's Office. Yes, we have
13	done significant outreach and significant work over
14	during the course of this administration to seek
15	amendments to 50A, now both publicly through the last
16	two commissioners, Commissioner Bratton and O'Neill,
17	as well as the executive staff have made public
18	comments, have written op-eds in support of such
19	amendments. We have also worked with elected leaders
20	through the Mayor's Office to introduce legislation
21	that struck the right balance, because I and I
22	think this is worth noting stemming from your prior
23	question. If we all agree of the type of
24	transparency needed, the type of records that should
25	be released ultimately, why are we disagreeing about
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1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 47 the need to protect police officers? The need to
3	protect police officers is not linked or somehow
4	shielding transparency because we all seem to agree
5	to amend the law to allow these certain vital records
6	that are of public interest, but why throw away the
7	protections afforded police officers in doing that? I
8	think we could achieve both. We don't need to we
9	don't need to choose one over the other. We can have
10	both, and I think that that's the approach the
11	Department has taken. Greater transparency while
12	also protecting the officers that protect us all.
13	CHAIRPERSON RICHARDS: And I would argue,
14	first off once again, we are we want to be 100
15	percent supportive of protecting our police officers,
16	but we also want to be 100 percent positive in
17	protecting the public as well, and when you look at
18	the families unfortunately who misconduct and police
19	violence has taken effect on, it truly erodes that
20	transparency and community building between the
21	Police Department and local communities. So, I just
22	wanted to hear a little bit more about, you know,
23	obviously the panel has agreed, right? That 50A is a
24	huge problem, that transparency within the Department
25	and accountability is a problem. Do you acknowledge

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 48 2 the toll that 50A and the lack of transparency in the Department, the toll it takes on the victims of 3 police abuse and their families when a department 4 5 doesn't tell them what's going on with an 6 investigation? 7 EXECUTIVE DIRECTOR CHERNYAVSKY: 8 Absolutely, and I think that was the point of our advocacy for an amended 50A, but in all of the 9 examples that you're mentioning, which would be 10 addressed by the options that we're offering, right, 11 12 I don't think in any of those cases you would say that well, we could achieve the transparency that's 13 14 needed that's called for by everybody including us, 15 but let's at the same time make it somewhat easier to 16 harass a police officer on the stand or threaten a police officer engaged in a high-profile incident. 17 18 We could have both. The concerns that you're raising raised by the community, concerns that we've 19 acknowledge time and time again, and we've pushed for 20 amendments to the law, that's because of these 21 2.2 concerns. We agree with the panel that transparency 23 is absolutely needed but we don't need to throw away the protections afforded our officers in the law. 24

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 49 COMMITTEE ON THE JUSTICE SYSTEM 2 That's what needs to stay. The transparency piece is the piece that needs to change. 3 CHAIRPERSON RICHARDS: So, tell me what 4 pushing looks like now that we have a different year 5 in Albany, what is that going to look like this year? 6 7 EXECUTIVE DIRECTOR CHERNYAVSKY: I think pushing is going to look like it would be travel 8 [sic]--9 CHAIRPERSON RICHARDS: [interposing] How 10 is it going to look different? 11 12 EXECUTIVE DIRECTOR CHERNYAVSKY: I mean, it's going to-- while, I mean, where really I don't 13 have a vote in the state legislature, so obviously I 14 15 write I bill, introduce a bill, and--16 CHAIRPERSON RICHARDS: [interposing] So, you're not running for the State Senate anytime? 17 18 EXECUTIVE DIRECTOR CHERNYAVSKY: But no, I don't think I will. I don't think you want me to. 19 20 What we're going to do is we're going to work through the Mayor's Office with the Senate, with the 21 2.2 Assembly, with the Governor's office to advocate for 23 this approach, the approach that I'm stating publicly for you today, the approach that we've supported for 24 a number of years now during this Administration, and 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 50 COMMITTEE ON THE JUSTICE SYSTEM 2 hopefully we're going to have favorable court rulings that further the expansion of reporting that we're 3 trying to do without an amendment, and hopefully 4 we'll have an amendment that we've been calling for 5 6 for a number of years. 7 CHAIRPERSON RICHARDS: And I will say I don't necessarily support the particular bill you're 8 speaking about today, but we'll continue to have 9 discussions on that and work with our state partners. 10 I want to get through on some of the reporting. So 11 12 one of the bills we're hearing today actually report data about what kind of offenses get discipline and 13 how much discipline different -- how -- and how much 14 15 discipline different offenses get in the aggregate. 16 Do you support making that information publicly 17 available? 18 EXECUTIVE DIRECTOR CHERNYAVSKY: So, we're talking, just to be clear, we're talking about 19 20 Intro 1105? CHAIRPERSON RICHARDS: Yeah. 21 2.2 EXECUTIVE DIRECTOR CHERNYAVSKY: Okay, so 23 with Intro 1105, and I mentioned this in my 24 testimony, that the highlighted offenses of 25 misconduct that you mention are handled by CCRB and

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 51
2	they actually current post as data online, the pieces
3	of the portions of the bill that address, so I
4	think just as a logical conclusion, I think that data
5	should be posted and continue to be posted by them
6	and we clearly have no objection to them doing that.
7	The portion of the bill that would link each and
8	every case to an outcome, to an investigation, I
9	mean, meaning advertising the fact that we're
10	conducting an investigation as well as releasing the
11	disciplinary conclusions of the investigation, I
12	mean, these are all things that are either the
13	subject of litigation or are covered by 50A, so
14	again, we await the conclusion of that litigation and
15	wherever that conclusion takes us, the more they
16	allow us to release at that point, we'll be in favor
17	of doing that, and again we'll be pushing for an
18	amendment to 50A. That's actually going to give you
19	even more than what you ask for in this bill.
20	CHAIRPERSON RICHARDS: So, let's go
21	through agencies and non-governmental agencies you
22	work with. So, obviously there's CCRB. Are they
23	they're' covered under 50A? Are they precluded from
24	looking at cases under 50A? Can you go through so,
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1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 52 can you answer that question. I just want to get it
3	on the record.
4	DEPUTY COMMISSIONER PRUNTY: No, under 50A
5	there's a, I believe it's subdivision four. It
6	allows for certain agencies that are conducting their
7	official functions to have records, and we routinely
8	provide CCRB
9	CHAIRPERSON RICHARDS: [interposing] And
10	can you go through all of the agencies who could have
11	full access?
12	DEPUTY COMMISSIONER PRUNTY: Well, I can-
13	- off the top of my head that District Attorneys,
14	which are one of the named agencies in 50A, the
15	Attorney General's Office is also one of the accepted
16	agencies in 50A. I know that we have provided
17	disciplinary records to, for example, the Department
18	of Investigation. We have provided them to the
19	Office of the Inspector General for the NYPD. We've-
20	- I'd have to Corp Council yeah, Corporation
21	Council is another one. So, those are all agencies
22	that we consider to be fall within that exception
23	in 50A, and we provide them with records, and that
24	makes sense, because they need the records in order
25	to perform their official functions.

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 53
2	CHAIRPERSON RICHARDS: Right, and you
3	saw appreciate the Commissioner, once again, in
4	pulling this panel together, but you just went
5	through a bevy of different agencies that could
6	perhaps look at your disciplinary process, period.
7	I'm interested in knowing, you know don't you think
8	an outside agencies is in the best position to
9	evaluate whether your system has improved?
10	DEPUTY COMMISSIONER PRUNTY: Well, I
11	think one of the reasons
12	CHAIRPERSON RICHARDS: [interposing] So,
13	being that we had this panel, and this panel, were
14	they covered under 50A, too? How much were they able
15	to look at?
16	DEPUTY COMMISSIONER PRUNTY: They were
17	able to look at essentially what those other
18	oversight bodies were able to look at, and they also
19	agreed to abide by the confidentiality provisions of
20	50A and not disclose anything that would violate 50A.
21	CHAIRPERSON RICHARDS: So, they were able
22	to look at particular officers' case files?
23	DEPUTY COMMISSIONER PRUNTY: That's
24	correct. That's correct, and did.
25	

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 54 COMMITTEE ON THE JUSTICE SYSTEM 2 CHAIRPERSON RICHARDS: And how much? How many fields did they have access to? 3 4 DEPUTY COMMISSIONER PRUNTY: I don't have 5 off the top of my head, but they looked at at least a 6 100, maybe more. 7 CHAIRPERSON RICHARDS: But if they wanted to look at, I don't know, every file in the 8 Department, would they have access to that? 9 DEPUTY COMMISSIONER PRUNTY: 10 Thev absolutely would have. I mean, one of the things 11 12 that's important to note about the blue ribbon panel that the Police Commissioner convened is that we, the 13 14 NYPD, did not direct their work, at all. They were a 15 completely independent panel. They determined what 16 they wanted to look at, when they wanted to look at 17 it, who they wanted to speak to, and they got full 18 access because we wanted an outcome that was-- had integrity and was entirely impartial and objective, 19 20 and that's what we got. CHAIRPERSON RICHARDS: And with the 21 2.2 documents provided to the panel, were any of the 23 documents -- did any of them have redactions? DEPUTY COMMISSIONER PRUNTY: No. 24 25

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 55 CHAIRPERSON RICHARDS: So none had
3	redactions. Alright. Why didn't the panel provide
4	an analysis of all the most common offenses, and what
5	kind of discipline is handed down if that's the case?
6	DEPUTY COMMISSIONER PRUNTY: Again, I
7	don't we didn't direct what the panel would report
8	and what they would examine and how they would go
9	about their business. So, I simply can't answer
10	that.
11	CHAIRPERSON RICHARDS: But I'm just
12	having a hard time understanding if they had access
13	to all of this information. Why couldn't they hand
14	why couldn't they get that specific information to
15	us? One of the few analysts analysis they did
16	involve, that they did point out was on DV cases,
17	domestic violence cases. They said that domestic
18	violence is not taken seriously enough. What are you
19	going to do about it?
20	FIRST DEPUTY COMMISSIONER TUCKER: What
21	are we going to do about domestic violence cases? So
22	let just talk a little bit about that, and we can
23	give you some details. But for some time now we've
24	been looking at the data with respect to domestic
25	violence cases that have come through the Department
I	

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 56 COMMITTEE ON THE JUSTICE SYSTEM 2 Advocate's office, and we've seen an increase over three years, Matt? And so we are -- as we did with 3 4 our DWI cases, took a look at those carefully and 5 recognized that we need to think about ways in which 6 we change the way we handle those cases with respect 7 to penalties and so forth. So that process is under way, and as part of the implementation group we'll be 8 looking at it much more -- in much more detail with a 9 view toward coming up with some different approaches 10 to how we handle those cases, one of which will 11 12 include a variety of increases such as dismissal probation, looking at the nature of the case. 13 Sometimes it's violence involved in a domestic 14 15 violence, sometimes it's not. So we'll have to 16 assess it and sort of think about what level, what 17 the nature of each case is, and then think about what 18 the penalties are to be. But certainly something that's on our radar. Certainly something we care a 19 20 lot about, and certainly it could end up in terminations as well as it does on some cases with 21 2.2 DWI cases. So, again, the -- there is this -- we have 23 this desire to figure out as we learn things. This is a work in progress, and as we-- and we discover 24 25 that we're having -- we may be -- we may have been

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 57
2	looking at the way we discipline people for DV cases
3	based on precedent. We now know or we believe just
4	because of the increase that we see, and perhaps even
5	the nature of the conduct of the individual offender
6	know that we now need to do something more than that.
7	CHAIRPERSON RICHARDS: But I'm just
8	astounded why it took a panel for us to understand
9	the importance of ensuring, and I know there can be
10	people who well, you know, so let me just give a
11	case, because I just want to speak factually. So the
12	panel said that there's an officer who was not
13	dismissed even though he had eight prior domestic
14	violence incidents, two of which were substantiated.
15	What possible reason is there to not fire someone who
16	has two substantiated DV cases?
17	FIRST DEPUTY COMMISSIONER TUCKER: Well,
18	a number
19	CHAIRPERSON RICHARDS: [interposing] And I
20	just want to point out, this is why there's a such a
21	lack of trust when it comes to the way the NYPD
22	disciplines its officers.
23	FIRST DEPUTY COMMISSIONER TUCKER: Well,
24	part of
25	
<u>.</u>	

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 58 COMMITTEE ON THE JUSTICE SYSTEM 2 CHAIRPERSON RICHARDS: [interposing] And 3 this is just one case, right? So, if there's a crack 4 here, how many other cracks are--FIRST DEPUTY COMMISSIONER TUCKER: 5 6 [interposing] Well, I don't know that it is a crack. 7 I mean, the officer you're referring to has been terminated, and was terminated. 8 CHAIRPERSON RICHARDS: When was he 9 terminated? 10 FIRST DEPUTY COMMISSIONER TUCKER: August 11 12 of '18. 13 CHAIRPERSON RICHARDS: August of '18, and it took eight incidents for us to terminate him. 14 15 FIRST DEPUTY COMMISSIONER TUCKER: But we 16 don't know what the incidents were. We know-- we 17 know what they are now. 18 CHAIRPERSON RICHARDS: [interposing] Two were substantiated. And was he still serving in the 19 20 Department during that period when these cases were substantiated, even after the first one? 21 2.2 FIRST DEPUTY COMMISSIONER TUCKER: Well, 23 clearly the one-- well, he's terminated based on 24 cases that were substantiated, so. 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 59 COMMITTEE ON THE JUSTICE SYSTEM 2 CHAIRPERSON RICHARDS: So, he got two 3 shots at working on the streets of New York City, 4 although he had one substantiated case -- should have been enough for termination, is that correct? Would 5 6 you agree? 7 FIRST DEPUTY COMMISSIONER TUCKER: You know, the challenge with this--8 CHAIRPERSON RICHARDS: [interposing] 9 Would you agree that one substantiated DV case should 10 11 have had this individual terminated? 12 FIRST DEPUTY COMMISSIONER TUCKER: No, I 13 don't agree. 14 CHAIRPERSON RICHARDS: You don't agree 15 that an individual who had a substantiated case on 16 domestic violence--17 FIRST DEPUTY COMMISSIONER TUCKER: 18 [interposing] Let me--CHAIRPERSON RICHARDS: for the first time 19 20 should not have been terminated? 21 FIRST DEPUTY COMMISSIONER TUCKER: Not 22 necessarily. You depend on what the--23 CHAIRPERSON RICHARDS: [interposing] So, how do we-- how do we--24 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 60 COMMITTEE ON THE JUSTICE SYSTEM 2 EXECUTIVE DIRECTOR CHERNYAVSKY: 3 [interposing] Council Member, if I can, can we let the Commissioner please answer? 4 CHAIRPERSON RICHARDS: [interposing] Let 5 me-- let me just-- let me just say this. So, in a 6 7 time where we just had a hearing on the SVD Unit, how could the public trust the NYPD to deal with victims 8 of sexual violence and domestic violence when they're 9 not even disciplining individuals within their own 10 11 Department? 12 EXECUTIVE DIRECTOR CHERNYAVSKY: That's not a fair characterization. 13 14 FIRST DEPUTY COMMISSIONER TUCKER: It's 15 not. EXECUTIVE DIRECTOR CHERNYAVSKY: And if 16 17 the Commissioner can finish his--18 CHAIRPERSON RICHARDS: [interposing] So, why did it take two substantiated cases--19 20 EXECUTIVE DIRECTOR CHERNYAVSKY: [interposing] Council Member--21 2.2 CHAIRPERSON RICHARDS: to get rid of an 23 individual? 24 EXECUTIVE DIRECTOR CHERNYAVSKY: Council Member--25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 61 COMMITTEE ON THE JUSTICE SYSTEM 2 FIRST DEPUTY COMMISSIONER TUCKER: You 3 know, listen--4 EXECUTIVE DIRECTOR CHERNYAVSKY: 5 [interposing] You asked a question. I would like the Commissioner--6 CHAIRPERSON RICHARDS: [interposing] If 7 there was a person in my office with one 8 substantiated case, that person would be gone. So 9 why, why within the NYPD-- how could we have an 10 individual with two substantiated domestic violence 11 12 cases still working in the Department? 13 FIRST DEPUTY COMMISSIONER TUCKER: Well, 14 let me just say this. You don't know the facts in 15 any of those cases, you don't. And so--16 CHAIRPERSON RICHARDS: [interposing] I 17 know enough to know that they were substantiated. 18 FIRST DEPUTY COMMISSIONER TUCKER: Well, that doesn't mean-- that yeah, they may have been 19 20 substantiated, but you don't know what they were substantiated for. 21 CHAIRPERSON RICHARDS: So why did you 2.2 23 terminate him? 24 FIRST DEPUTY COMMISSIONER TUCKER: 25 Listen, we can go around all day.

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 62 COMMITTEE ON THE JUSTICE SYSTEM 2 CHAIRPERSON RICHARDS: But he was 3 terminated, correct? 4 FIRST DEPUTY COMMISSIONER TUCKER: Whv don't we do this, because I will get that specific 5 facts to that case and I will walk you through every 6 7 single incident that occurred so you have a sense of what transpired. But I want to say to you that just 8 because you have one substantiation doesn't mean 9 you're going to terminate the individual. You don't 10 know what that was. It was an argument. You don't 11 12 know whether it was violent, so you--13 CHAIRPERSON RICHARDS: [interposing] But 14 he had eight prior incidents to that. 15 FIRST DEPUTY COMMISSIONER TUCKER: But 16 that's what I'm saying. So, I could walk you through 17 what those prior incidents were, and they may not 18 have risen -- not one of those --CHAIRPERSON RICHARDS: [interposing] So, 19 20 this one person had eight priors and two substantiated, and you don't find something wrong 21 2.2 with that. 23 FIRST DEPUTY COMMISSIONER TUCKER: Т didn't say I didn't find anything wrong with it. 24 Don't put words in my mouth. 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 63 COMMITTEE ON THE JUSTICE SYSTEM 2 DEPUTY COMMISSIONER PRUNTY: And also--3 FIRST DEPUTY COMMISSIONER TUCKER: 4 [interposing] I'm suggesting to you that until you know the facts, okay-- it's important to understand 5 every single case and the circumstances and what 6 7 those complaints were and how they were handled. It's as simple as that. 8 CHAIRPERSON RICHARDS: Okay. The panel 9 also indicated that DWI cases ended up getting higher 10 amounts of loss vacation days than domestic violence. 11 12 Why are police officers who are caught driving 13 intoxicated given any leeway? 14 FIRST DEPUTY COMMISSIONER TUCKER: What was the question? 15 16 CHAIRPERSON RICHARDS: Why do officers 17 who are caught driving intoxicated given more leeway 18 than individuals engaged in alleged domestic violence? 19 20 FIRST DEPUTY COMMISSIONER TUCKER: They're not. 21 2.2 CHAIRPERSON RICHARDS: Any leeway at all? 23 So your panel-- this is not Donovan Richards making this stuff up. This was the Police Commissioner's 24 panel. I'm just taking the facts from--25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 64 COMMITTEE ON THE JUSTICE SYSTEM 2 FIRST DEPUTY COMMISSIONER TUCKER: [interposing] Well, but just be-- you've got to be 3 more clear what--4 CHAIRPERSON RICHARDS: [interposing] from 5 what the panel came up with. This is not-- I know I'm 6 7 viewed as crazy on some days, but this is-- this is not Donovan Richards making this stuff up. This is--8 FIRST DEPUTY COMMISSIONER TUCKER: 9 10 [interposing] Just--11 CHAIRPERSON RICHARDS: a panel that you 12 appointed whose stated in their report that it 13 indicated that DWI cases ended up getting higher amounts of loss vacation days than domestic violence. 14 15 Why are police officers who are caught driving 16 intoxicated given any leeway at all? FIRST DEPUTY COMMISSIONER TUCKER: Well, 17 18 again, this is -- you have to put all of this in context. And so we are holding officers -- you just 19 20 heard me say that we increased the penalties significantly based on what we observed in the number 21 2.2 of DWI cases occurring in the Department by members 23 of the service, both uniform and civilian, by the way. And so we took steps now to increase the number 24 of the penalty days, and they can be quite 25

1 2	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 65 significant, but those penalty days come along with
	bignificant, but those penalty days come along with
3	typically a dismissal probation, and when that event
4	occurs again, that individual will be terminated.
5	They go to counseling. They get breathalyzers. You
6	know, the whole we follow the investigation. It's
7	very methodical. We go through the process. What
8	we're doing is going through the same approach.
9	We're taking the same approach we took with DWI.
10	We're looking at taking the same approaches, that
11	same type of an approach with domestic violence, but
12	domestic violence has some other, I think, factors to
13	it that may make what we do slightly different. But
14	that will all be determined when we sit down with the
15	implementation team to think about what this looks
16	like going forward, specifically around DV.
17	DEPUTY COMMISSIONER PRUNTY: I think
18	also
19	CHAIRPERSON RICHARDS: [interposing] And
20	I'm going to come back around. I'm going to go to
21	Rory after this, but
22	DEPUTY COMMISSIONER PRUNTY: [interposing]
23	If I could just add on the DWI point, I think it's
24	also important to note that if an officer is found to
25	be driving while intoxicated, the vast majority of

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
COMMITTEE ON THE JUSTICE SYSTEM 2 those are going to be criminal pros	COMMITTEE ON THE JUSTICE SYSTEM 66 those are going to be criminal prosecutions. Those
3	cases are referred to the prosecutor's offices, and
4	those cases are dealt with in the criminal system.
5	So, it's not that those cases are not treated
6	seriously. There's probably nothing more serious
7	that can occur to an officer than to wind up in
8	handcuffs in the criminal justice system.
9	FIRST DEPUTY COMMISSIONER TUCKER: And
10	the outcome ultimately
11	CHAIRPERSON RICHARDS: [interposing] And
12	how often does that happen? How often are those
13	cases followed up on by the DA's?
14	FIRST DEPUTY COMMISSIONER TUCKER:
15	They're followed up every single one of them is
16	followed up on.
17	CHAIRPERSON RICHARDS: Okay.
18	FIRST DEPUTY COMMISSIONER TUCKER: And we
19	follow up on it. So there's two tracks. There's the
20	criminal tracks and whatever's happening with the
21	DA's, but at the same time that same officer, we'll
22	be dealing with it through our administrative process
23	as well, disciplinary process.
24	CHAIRPERSON RICHARDS: Alright, I'm going
25	to come back after. I just have a few more

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 67 COMMITTEE ON THE JUSTICE SYSTEM 2 questions, and then I'm going to come back. I want to get to my colleagues as well. So, you were 3 4 talking about vacation days, and obviously a lot of 5 individuals seem to be, seem to be disciplined with 6 vacation days being taken away. Do you consider taking someone's vacation days as an effective 7 deterrent to misconduct? 8 FIRST DEPUTY COMMISSIONER TUCKER: 9 Well, it certainly has an effect on officers who lose those 10 days and the number of those days. Yes, that's one 11 12 of the things that -- if you are, for example, if you are new police officer, probably under three years on 13 14 the job, and we take 10 vacation days or 20 vacation 15 days depending on the nature of the conduct, that 16 means you're not getting a vacation for two years, maybe three years. So, you know, again, it depends 17 18 on what the conduct is and then what we're trying to do is use the penalty that, you know, that fits that 19 20 particular conduct. CHAIRPERSON RICHARDS: And is there 21 2.2 evidence to suggest that docking vacation days is the 23 most effective way to deal with--FIRST DEPUTY COMMISSIONER TUCKER: 24 25 [interposing] I don't know about the most effective

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 68 2 way, but you know, we'd look at the data, but if that officer doesn't ever violate again, then that's an 3 indication that he or she learned his or her lesson. 4 5 CHAIRPERSON RICHARDS: How does the 6 Department assess how many vacation days should be 7 docked? So, in the panel's report, for instance, it spoke of the discrepancy between individuals who I 8 believe have DUIs opposed to DV. So they saw a 9 higher amount of vacation days docked for DWI or DUI 10 opposed to DV. So, more 30 days being docked--11 12 FIRST DEPUTY COMMISSIONER TUCKER: [interposing] Yeah--13 14 CHAIRPERSON RICHARDS: for DV opposed to 15 60 days for DUI. So can you just speak on that 16 discrepancy a little bit more or disparity? Let me 17 not say dis -- disparity and why do those disparities 18 exist? FIRST DEPUTY COMMISSIONER TUCKER: 19 Well, 20 it's pretty simple. You just heard me say that we looked at DWI and two years ago we restructured the 21 2.2 penalty process for those cases based on the number 23 of cases that we were seeing and the nature of those that conduct. So we changed the -- we shifted and we 24 25 changed what had been heretofore a precedent that we

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 69 COMMITTEE ON THE JUSTICE SYSTEM 2 thought was not making the grade because people seem to be getting involved in these incidents. 3 So we changed the penalties, and with those changes we've 4 seen a change in behavior. We've seen a decrease in 5 6 those incidents. That happens. So this is -- the way 7 to think about this disciplinary process is it is a 8 work in progress, and so as we discover that there are challenges or issues with a particular type of 9 conduct, we address that conduct in different ways. 10 We did with DWI. We raised the penalties. They're 11 12 much more severe, and there is a -- you know, it steps So, you know, it has, you know, levels to it. 13 up. 14 So, if I'm an officer and I'm driving, and I'm drunk, 15 but I also have my weapon with me or I have an open 16 bottle in the car, you know, the penalties get higher and higher and higher. Ultimately, those officers 17 18 might be terminated as a result of the conduct and the number of days, but they will almost certainly, 19 even in the first instance, end up on dismissal 20 probation in addition to the number of days that they 21 2.2 take and that they lose and so forth. 23 CHAIRPERSON RICHARDS: And I just want to 24 stay on that. So, any citizen charged with a DWI 25 immediately loses their license, correct?

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 70 FIRST DEPUTY COMMISSIONER TUCKER: I
3	don't know. I mean I a hearing, they have a
4	hearing. They could lose their license, but it's not
5	in every instance, no, and that's not to say that
6	that couldn't happen to an officer, either. You know
7	I mean it's again, as Commissioner Prunty pointed
8	out, there usually there may be depending on the
9	circumstance, there may be a separate parallel of
10	criminal investigation taking place which will have
11	implications for that officer.
12	CHAIRPERSON RICHARDS: Alrighty. I'm
13	going to go to Council Member Lancman and then my
14	colleagues, and I'll come back for a second round.
15	CHAIRPERSON LANCMAN: Again, good morning.
16	FIRST DEPUTY COMMISSIONER TUCKER:
17	Morning.
18	CHAIRPERSON LANCMAN: When the panel
19	released its report, Commissioner O'Neill said, "I
20	and the entire leadership of the NYPD accept and
21	fully embrace all the recommendations in the panel's
22	report." And I'm going to assume, unless you want to
23	correct me, that that includes the panel's
24	recommendation that "until 50A is amended, the
25	Department should interpret it as narrowly as

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 71 COMMITTEE ON THE JUSTICE SYSTEM 2 possible, consistent with the Court of Appeals' ruling." Let's take a look at 50A so we understand 3 4 what it is that we're talking about here. Civil Rights Law 50A: All personnel records used to 5 evaluate performance towards continued employment or 6 7 promotion under the control of any police agency or Department of the State or any political subdivision 8 thereof shall be considered confidential and not 9 subject to inspection or review without the express 10 written consent of such police officer, except as 11 12 maybe mandated by lawful court order." The next two sections then describe the process and the mechanism 13 14 for getting that court order. And then we get to 15 Section Four: "The provisions of this section shall 16 not apply to any District Attorney or any agencies of government which requires the records described in 17 18 subdivision one in the furtherance of their official functions." As a baseline understanding, does the 19 20 Department accept that District Attorneys under 50A Section Four, that District Attorneys are not covered 21 2.2 by the restrictions of 50A and that they are entitled 23 to these disciplinary records in furtherance of their official duties? 24

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 72 DEPUTY COMMISSIONER PRUNTY: Yes, in
3	furtherance of their official duties, we absolutely
4	agree with that.
5	CHAIRPERSON LANCMAN: And I assume that
6	there's also no debate that when a District Attorney
7	asks for this information in the context of a
8	criminal case where they need to evaluate whether or
9	not an officer's testimony will be credible, whether
10	or not the affidavit that they might have sworn out
11	is credible, whether or not they have a history of
12	being disciplined for perjury or misconduct or
13	falsifying records, that is relevant and in
14	furtherance of their responsibilities as District
15	Attorneys, correct?
16	DEPUTY COMMISSIONER PRUNTY: Yes, and we
17	provide those records to the District Attorneys
18	routinely.
19	CHAIRPERSON LANCMAN: So let's talk about
20	that, because I don't think there's any other way to
21	describe the Department's view of your disclosing
22	those records to the District Attorneys, and the
23	District Attorney's view or at least the view of the
24	Manhattan District Attorney's Office has just
25	representing two complete alternate realities, and
1 2	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 73 this gets to my bill, Intro. 3706, which would
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3	require the Police Department to disclose
4	disciplinary records to the District Attorneys within
5	24 hours of being asked. In the testimony this
6	morning it was said, "The NYPD has a strong and
7	productive working relationship with each of the
8	District Attorney's offices as well as the Special
9	Narcotics Prosecutor. Through the years we have
10	developed processes that ensure that our prosecutor
11	partners get material evidence in a timely fashion,
12	including the ability for prosecutors to make
13	expedited requests when necessary. We object to this
14	bill 3706 because setting by Local Law an arbitrary
15	and stringent time table for the transfer of
16	information between law enforcement agencies
17	effectively micromanages the day-to-day and hour-to-
18	hour operations of the Department." That's one view
19	of reality. This is the letter that District
20	Attorney Vance's office sent to the NYPD in May of
21	2018 discussing the disclosure under 50A or
22	disclosure not really under 50A but disclosure of
23	these personnel records: "To date, little progress
24	has been made and the focus has largely been on how
25	we as prosecutors can make accommodations to address

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 74 2 the NYPD's resource concerns. For example, you have asked us to delay requests for disciplinary 3 information until a case is actually headed for 4 5 hearing or trial." As you know, very, very few cases in the criminal system actually go to trial. Almost 6 7 all guilty pleas are secured -- almost all convictions are secured through quilty pleas long before there's 8 a trial. "You've asked us to delay requests for 9 disciplinary information until a case is actually 10 headed for a hearing or trial rather than up front 11 12 when we are assessing the credibility of police 13 officer and civilian witnesses and the merits of an arrest. You've also asked that we avoid requesting 14 15 such information until we have confirmed with an 16 officer that he or she has been the subject of discipline, regardless of whether the officer can 17 18 accurately recall and relay that history. You have insisted that after such an inquiry we make specific 19 20 narrow request for information using a check list with a single point of contact, a process that can 21 2.2 take weeks or months for your office to complete, and 23 despite the terms of an agreement reached with our office in 2014, the NYPD has failed to provide us 24 with access to certain reports and video surveillance 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 75 COMMITTEE ON THE JUSTICE SYSTEM 2 feeds. These limitations frustrate our ability not only to prepare for trial, but to make early 3 assessments of witness credibility, explore 4 5 weaknesses in a potential case, and exonerate individuals who may have been mistakenly accused." 6 7 Listen, I'm not sitting around thinking up bills to put in, believe me. You have the District Attorney 8 of New York County, and I am not aware and I have not 9 heard either privately or publicly any of the other 10 District Attorneys context Vance's office's 11 12 representation of how the NYPD is producing this information. You have the District Attorney saying 13 14 the NYPD is not getting this information in either a timely manner or in a complete manner, and that is 15 16 inhibiting our ability as District Attorneys to do justice, to determine the strengths and merits of the 17 18 cases in front of us to determine what kind of pleas to offer, and to make sure-- he uses the word 19 20 exonerate -- to make sure that we're not wrongly convicting people. So, in light of the District 21 2.2 Attorney's representation, which I hope-- I assume 23 that my co-chair here will not object to me making this letter a part of the record. In light of the 24 District Attorney's description of the NYPD's refusal 25

1 2	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 76 to provide this information, why shouldn't the
3	Council pass a law requiring you to do so?
4	DEPUTY COMMISSIONER PRUNTY: So, Chair
5	Richards I'm sorry, Chair Lancman. Let me give you
6	some background. You know, the short answer to your
7	question is that some of the claims in that letter
8	are inaccurate. I'm very familiar with that letter.
9	The NYPD responded fully to that letter, and I'm
10	happy to enter into the record the NYPD's response to
11	the letter. But let me give you some background
12	which I think will assist you in understanding our
13	position. Let me start out by saying that prior to
14	my arrival in the NYPD I was an Assistant District
15	Attorney in Manhattan for 31 years, and I think that
16	gives me a unique vantage point in understanding both
17	the needs of the prosecutors who are very important
18	partners to us and people that we value very highly
19	in that partnership. You know, the needs of the
20	prosecutors in order to effectively prosecute cases,
21	I understand those and I have members on my staff who
22	are also former prosecutors, and we understand that
23	acutely. So, in 2016, we formed a working group,
24	actually it was initiated by the Department. we
25	asked each of the District Attorney's offices in each
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1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 77
2	of the five counties, the Special Prosecutor's
3	Office, and the two Federal Prosecutor's Offices,
4	eastern district and southern district offices, to
5	join us on a working group, and we had executive
6	representatives from each of those offices join in
7	that working group, and we convened that working
8	group for the express purpose of addressing exactly
9	what you are speaking about, and that is ensuring
10	that prosecutors have information about our police
11	officers that are necessary to assess their cases and
12	effectively prosecute their cases. That working
13	group met numerous times. We also spoke in
14	conference calls numerous times, and based upon all
15	of that work and all of that discussion, and by the
16	way that included the Manhattan District Attorney's
17	Office. We arrived at a mutually agreeable process
18	in order to ensure that the prosecutors would have
19	this information.
20	CHAIRPERSON LANCMAN: I need you to just
21	fast forward to May of 2018 when the District
22	Attorney's Office sent this letter which indicated
23	that the working group isn't working. So, what's the
24	disconnect?
25	

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 78 DEPUTY COMMISSIONER PRUNTY: Well, the
3	disconnect is is that many of the things that are
4	said in that letter are inaccurate. The individual
5	who wrote that letter was not part of this working
6	group, was not fully familiar with the history of
7	this working group, and clearly was not fully
8	familiar with the processes that we arrived at. But
9	let me continue in the efforts that we've made in
10	order to ensure this. We, NYPD
11	CHAIRPERSON LANCMAN: [interposing] Well,
12	no I'm sorry, go ahead.
13	DEPUTY COMMISSIONER PRUNTY: We in the
14	NYPD in order to effectuate this and at the request
15	of the prosecutors, all of the offices, we assigned a
16	single point person within the NYPD to be responsive
17	to all of the prosecutor's offices, and in
18	conjunction with that, we asked each of the
19	prosecutor's offices to assign a point person for
20	this process. We regularly communicate that point
21	person from the NYPD, with the point people from the
22	prosecutor's offices on requests, on needs, on things
23	that are urgent or an emergency, and we have had
24	instances, and in particular, instances with the
25	Manhattan District Attorney's Office where we've

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 79 gotten a request as late as a Friday afternoon for
3	something they needed on a Monday morning, and we've
4	gotten it to them over the weekend. So, I would
5	suggest to you that what we did was we collaborated
6	with all of the prosecutors, arrived at a mutually
7	agreeable process and that that process has worked
8	and is continuing to work.
9	CHAIRPERSON LANCMAN: Well, I have
10	written testimony from the DA's office, the Manhattan
11	DA's Office for today's hearing where he still they
12	still describe, "Given the inadequacy of the existing
13	disclosure process," and this is a very supportive
14	letter of what our bill is trying to accomplish and
15	what we're trying to do here today. So, I'm going to
16	end this part of my questioning where it began, which
17	is the NYPD and the District Attorneys are describing
18	two different realities and the reality that the DA's
19	are describing, that Vance's office is describing
20	DEPUTY COMMISSIONER PRUNTY:
21	[interposing] That's one DA.
22	CHAIRPERSON LANCMAN: That's one DA, but
23	none of the DA's have contradicted that, either in
24	their personal conversations with me or publicly and
25	everything that Vance's office is describing we've

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 80 COMMITTEE ON THE JUSTICE SYSTEM 2 heard from other District Attorneys. So, if your objection to our bill hinges on us believing that 3 4 District Attorney Vance and the common experience of everybody in the criminal justice system is false and 5 wrong, that's not much of a case. 6 7 DEPUTY COMMISSIONER PRUNTY: That's not what I'm saying. What I'm saying is we also have 8 very frequent conversations. I have frequent 9 conversations with the executive members at each of 10 those offices. They did not join in that letter when 11 12 that letter was issued by the Manhattan District Attorney's Office in May of 2018, and I would like to 13 14 enter our full response to that letter into your 15 record as well. 16 CHAIRPERSON LANCMAN: I'd be happy to 17 have it. Is that the statement from Phil Walzack 18 [sp?]? DEPUTY COMMISSIONER PRUNTY: No, it's 19 20 not. CHAIRPERSON LANCMAN: Okay, well, I'd be 21 2.2 happy to -- I'd be happy to have that, but right now 23 we're looking at a very, very detailed description by a District Attorney's Office in New York that 24 comports with what I hear from other offices that the 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 81 2 NYPD is not disclosing the disciplinary material in a timely or comprehensive matter, and unless I--3 4 DEPUTY COMMISSIONER PRUNTY: [interposing] 5 Well, that's not--CHAIRPERSON LANCMAN: [interposing] Unless 6 7 I am persuaded that that is flat out false, then I don't see any reason not to move our bill. Let--8 DEPUTY COMMISSIONER PRUNTY: [interposing] 9 Well, I think that's an-- it's important to hear us 10 11 on that as well. 12 CHAIRPERSON LANCMAN: Well, I look 13 forward to hearing and viewing your response to that. 14 Let's move on to the other-- another very, very 15 important issue, and that is the NYPD's disclosure of 16 so-called 50A material to the Council or lack of 17 disclosure. In August of 2017, the Daily News 18 reported the City's top cop recently overturned a guilty verdict against an officer in a department 19 20 misconduct trial. Then the NYPD and the Civilian Complaint Review Board, citing a state law protecting 21 2.2 police disciplinary records, wouldn't say what the 23 cop was accused of. But sources told the Daily News the cop was charged with using a banned choke-hold. 24 25 Now, 50A, Section Four, as I read before, expressly,

1 2	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 82 expressly declines to apply 50A to other government
3	agencies in furtherance of fulfilling their
4	obligations, and you mentioned a few of the agencies
5	that you recognize and a few of the other government
6	agencies that you recognize as being exempt from 50A,
7	and certainly, you know, if one looks at the powers
8	of the Council we have the power to legislate. We
9	have budgetary power. We have oversight power. I
10	could cite all the provisions of the Charter, but I
11	don't think that's in dispute. You're here today
12	testifying to the Council about disciplinary issues
13	regarding legislation that we may or may not pass
14	that we are considering. And so when I read that
15	story it got my attention as a Council Member with
16	legislative and budgetary and oversight
17	responsibilities as a government official. As you
18	might know, I'm sponsoring the bill in the Council
19	that would make it a misdemeanor for an officer to
20	apply a chokehold. As you might know, I'm sure I
21	think some of you have testified at hearings that
22	we've had on use of force, particularly use of
23	chokeholds. We've had testimony. We give a
24	tremendous amount of money to the NYPD related to the
25	training that officers get on use of force issues.

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 83 2 The Chairman has had hearings, many hearings, on the effectiveness of the CCRB and its role in 3 disciplining officers. And so, I wrote a letter to 4 the Commissioner after reading that Daily News story 5 in 2017. As the sponsor of currently pending 6 7 legislation, which would make a police officers' use of a chokehold a misdemeanor, I write to request the 8 records in the recent case which you overturned an 9 Administrative Judge's guilty verdict against an 10 officer accused of using a chokehold. I specifically 11 12 cited Section 50A, subsection four, which provides an exception to 50A for any agency of government which 13 requires the records in the furtherance of their 14 15 official functions. Now, the response I got a month 16 later from the Commissioner was three sentences. "New York State Civil Rights Law 50A prohibits the 17 18 types of disclosure sought in your letter." Not even the courtesy really of making-- distinguishing why 19 20 50A subsection four doesn't apply. I'm used to that. It's okay. The third sentence, interesting was, 21 2.2 "However, a video of the incident was recently made 23 available with the consent of the police officer involved." Which raises the other issue of the 24 Department's selective disclosure of information to 25

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 84
2	support the decisions that it makes. We'll put that
3	aside. Sitting here today with the panel recommending
4	that the Department interpret 50A as narrowly as
5	possible with the Commissioner's statement that he
6	fully embraces the panel's recommendations, will you
7	commit well, will you acknowledge that the City
8	Council and Council Members as government agencies or
9	government actors are entitled this information as
10	long as it is in furtherance of fulfilling our
11	governmental responsibilities?
12	EXECUTIVE DIRECTOR CHERNYAVSKY: So,
13	Council Member, I think first I'd like to address the
14	point about the selective disclosure. Even in the
15	example that you mentioned, and I noticed when you
16	were reading 50A into the record, one of the prongs
17	that you left out was not only a court order allowing
18	a personnel record to be disclosed, but it also could
19	be disclosed with the consent of the officer.
20	CHAIRPERSON LANCMAN: Yes, yes.
21	EXECUTIVE DIRECTOR CHERNYAVSKY: Okay?
22	So, and then the body-worn camera footage that you
23	gave, you correctly pointed out that we got the
24	consent of the officer before we released it. Now,
25	I'll go a step further to say that the Department has

1       COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM       8         2       taken the position publicly and in court that body-         3       worn camera footage is not 50A material. We were         4       enjoined, of course, from releasing it.         5       CHAIRPERSON LANCMAN: [interposing] Okay.         6       EXECUTIVE DIRECTOR CHERNYAVSKY: But         7       these are points of how we have interpreted 50A         8       narrowly in addition to seeking to release summarie         9       of discipline data. Now, what you are talking abou         10       is potentially a significant expansion, or not even         11       potentially, actually a significant expansion         12       CHAIRPERSON LANCMAN: [interposing] Let m         13       just put it to you this way. Do you consider, do y         14       recognize that the Council and Council Members are         15       government agencies, and that in circumstances wher         16       we can demonstrate that we need this disciplinary         17       file in order to in furtherance of our obligation         18       whether it's our oversight, our budgetary, our         19       legislative obligations, that we like District         20       Attorneys and Grand Jurys and other agencies that	
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20 Attorneys and Grand Jurys and other agencies that	ır
	ct
21 were referenced before, should be entitled to this	that
	o this
22 information?	
23 EXECUTIVE DIRECTOR CHERNYAVSKY: Well, I	Well, I
24 think that's what you raise as an interesting	3
25 question. That's probably would be settled in	l in

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 86 COMMITTEE ON THE JUSTICE SYSTEM Now, you're certainly a branch of 2 litigation. government--3 CHAIRPERSON LANCMAN: [interposing] But I 4 want to settled in litigation--5 6 EXECUTIVE DIRECTOR CHERNYAVSKY: 7 [interposing] I--CHAIRPERSON LANCMAN: [interposing] if I 8 have to sue you again. 9 EXECUTIVE DIRECTOR CHERNYAVSKY: I-- if I 10 can finish. You're certainly a branch of government, 11 12 the legislative branch of government. I mean, the fact that you're choosing to interpret yourself as an 13 agency and not a branch of government whereas 14 15 agencies generally fall under a different branch of 16 government, which is the executive branch, and the 17 fact that a law was enacted designating an Inspector 18 General to do oversight of the Department, which is part of an agency of government who routinely 19 20 receives these records, the fact that if you take a look at subdivision four before you get to the last 21 2.2 provision, what you see is executive branch agencies, 23 mainly prosecutors and attorneys who do prosecutorial work, that's an interesting question that you raise. 24 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 87 COMMITTEE ON THE JUSTICE SYSTEM 2 I have not viewed a branch of government as an agency. I viewed it as a--3 4 CHAIRPERSON LANCMAN: [interposing] You don't--5 EXECUTIVE DIRECTOR CHERNYAVSKY: different 6 7 branch. CHAIRPERSON LANCMAN: Within the ambit of 8 50A section four, you don't-- this is what I'm here 9 to establish-- you don't consider the City Council a 10 government agency? 11 EXECUTIVE DIRECTOR CHERNYAVSKY: I think 12 13 that's a question that would need to be -- that would 14 need to be researched. I mean, certainly the Council 15 in a variety of--16 CHAIRPERSON LANCMAN: [interposing] Just 17 to be clear, sorry. Just to-- I don't mean to 18 interrupt this time. Just to be clear about the language, "any agency of government." So we're not 19 20 even talking about a government agency like in a specific sense. Any agency of government-- you don't 21 2.2 consider the City Council any agency of government? 23 That's the question I'm putting to you right now. EXECUTIVE DIRECTOR CHERNYAVSKY: Well, 24 25 no, I understand and I was answering the question

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 88 before I was interrupted, but what I mentioned was
3	that the Council is a branch of government certainly.
4	The Police Department and the Mayor's Office is
5	certainly part of the Executive Branch as well as the
6	Prosecutors, and then there's' the Judicial Branch of
7	government. The approach you're taking, or the
8	interpretation you're taking is a unique approach
9	given other laws that are in the Ad-code, in the
10	Charter, where the Council is not seen as an agency
11	of government. So, I think it's certainly a path
12	that should be looked at.
13	CHAIRPERSON LANCMAN: I would love to
14	know what what are you referencing when you say
15	there's somewhere else that doesn't see the Council
16	as an agency of government?
17	EXECUTIVE DIRECTOR CHERNYAVSKY: I
18	believe there's a I believe I had read a provision
19	of the Charter where members of Council are not
20	permitted to be employed by an agency. So, that's
21	certainly a conclusion, a logical conclusion to
22	reach, but there are I'm sure there are other
23	provisions and other laws that we can look at as we
24	explore the issue that you've raised.
25	

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 89 CHAIRPERSON LANCMAN: So, how do you
3	reconcile that with Commissioner Tucker's willingness
4	to share with Chairman Richards and presumably other
5	Council Members the disciplinary file of the
6	individual who was involved in the domestic violence
7	dispute? I mean, what would be the basis for sharing
8	that with us if it wasn't that we were an agency of
9	government that was not covered by 50A?
10	EXECUTIVE DIRECTOR CHERNYAVSKY: The
11	individual is terminated and not an employee of the
12	NYPD. I mean, there is a distinction there.
13	CHAIRPERSON LANCMAN: So, that's the
14	distinction you're making? That
15	EXECUTIVE DIRECTOR CHERNYAVSKY:
16	[interposing] Well, it's
17	FIRST DEPUTY COMMISSIONER TUCKER:
18	[interposing] It's fact. I mean, that's
19	CHAIRPERSON LANCMAN: [interposing] No,
20	no, no, I know that it's fact. I'm so the
21	distinction you're making is you can share that
22	disciplinary file because that individual was
23	terminated?
24	EXECUTIVE DIRECTOR CHERNYAVSKY: First of
25	all, I want to say that the police that the

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 90 COMMITTEE ON THE JUSTICE SYSTEM 2 Commissioner did not say he was going to turn over a disciplinary file. What he said is he was going to 3 4 speak to Council Member Richards--FIRST DEPUTY COMMISSIONER TUCKER: 5 6 [interposing] Right. 7 EXECUTIVE DIRECTOR CHERNYAVSKY: and give him context and give him an overview of the scenarios 8 that happened. That's different than turn-- that's a 9 different scenario than turning over discipline 10 records. But yes, the individual that you're 11 12 referencing no longer works for the Police 13 Department. 14 CHAIRPERSON LANCMAN: I understand the Speaker is here and he's going-- on a schedule, and 15 16 then we will come back to me because I want to talk 17 about the second bill, the issue of resisting arrest, 18 etcetera. Thank you. CHAIRPERSON RICHARDS: And I just want to 19 20 acknowledge we've been joined by Council Member Miller. We'll go to the Speaker now. 21 2.2 SPEAKER JOHNSON: I thank you Chair 23 Lancman and Chair Richards. I want to thank you all for being here today. It's good to see you, 24 Commissioner Tucker and Oleg and everyone else. I 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 91 COMMITTEE ON THE JUSTICE SYSTEM 2 really appreciate you being here. I apologize I wasn't here for the beginning of this hearing, which 3 4 is a very important hearing, to give an opening statement. So, I want to give some brief remarks on 5 my thoughts on where we are today and why it is so 6 7 important that we're having this hearing and considering these pieces of legislation. So, we don't 8 want to make it harder for the good police to do good 9 police work, but officers, as you all know, are given 10 guns and batons and Tasers and the authority to use 11 12 them against ordinary citizens who have the right to be treated with respect and with dignity whether or 13 14 not they have done something wrong. The public has 15 every right to know at least the basics of what 16 happens when people, police officers, with this kind 17 of power misuse that power, and the current lack of 18 consistency and transparency in this area is alarming. Police officers who kill people over 19 20 untaxed cigarettes should not be allowed to be police officers anymore, and it shouldn't take four years to 21 2.2 figure that out. Police officers who break into 23 people's homes without a warrant or without consent because they think they're above the law, should not 24 25 be police officers anymore. Police officers who lie

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 92 COMMITTEE ON THE JUSTICE SYSTEM 2 to make their case stronger, should not be police officers anymore. Police officers who commit 3 domestic violence or drive while intoxicated should 4 5 not be police officers anymore. Police officers have 6 great power, and with that great power comes great 7 responsibility, and because of that responsibility these officers should be held to a higher standard of 8 conduct. So I commend the Police Commissioner for 9 10 taking steps last summer to produce the report that came out last week. I am deeply concerned that the 11 12 report does not really say what happens to people who do those things. It does not say how many officers 13 14 were fired and why or how many officers were allowed 15 to keep their benefits when they were fired and why. 16 It does not say how the Department treats the worst offenses, except to say that domestic violence isn't 17 18 taken as seriously as being insubordinate to a superior, which is very disturbing. And I think the 19 20 report only shows how important it is for there to be more oversight by the City Council and by the 21 2.2 District Attorneys and maybe by other agencies as 23 well. Because when an independent panel says that the Police Department doesn't have the data that 24 25 could tell them how people are being disciplined,

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 93
2	that is a very serious problem. I know the
3	Commissioner has agreed to retain outside experts to
4	do routine audits, and that is an important
5	commitment, but it is not enough. The City Council
6	has a duty to the people of this great city to look
7	closely at exactly how these cases are handled, and
8	that is why I am sponsoring a bill to require that
9	the Police Department publish reports to the public
10	and give the Council the data we need to do our own
11	analysis. I look forward to working with the
12	Commissioner and allowing him to make the changes
13	that he has committed to, but we are going to make
14	sure the Council is doing what we have to do as an
15	independent branch of government, what we are
16	mandated to do in order to guarantee the level of
17	transparency and accountability our citizens expect
18	from the people charged with keeping us safe. Now,
19	in just a little while, I'm sure you know this, we're
20	going to have family members who are coming here to
21	testify. I sat with some of these family members
22	last week, and it was extraordinarily painful to sit
23	with these family members and to see the grief and
24	trauma and loss associated with their loved ones
25	being killed. So, today we're going to be joined by
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1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 94
2	Victoria Davis who is the sister of Delrawn Smalls,
3	and we're going to be joined by Eric Vassell, the
4	father of Saheed Vassell, and we're going to be
5	joined by Constance Malcolm, the mother of Ramarley
6	Graham, or Marley Graham. These families deserve
7	justice. They deserve answers, and if there are
8	police officers who are still on the force that acted
9	inappropriately that were involved what most
10	individuals would deem as misconduct where now these
11	families have to live with this the rest of their
12	lives, we need to do right by them. we need to do
13	right by the citizens of New York City, because the
14	Police Department does a tremendous amount of good
15	work every day in this city, and I think it's
16	important to acknowledge that, but when there are
17	mistakes, we have to say that and there have to be
18	consequences. So, I look forward to hearing from
19	these family members, hearing what they've gone
20	through, acknowledging their pain, and seeing how we
21	as a body can be involved in hopefully righting those
22	wrongs and making sure that if there is a police
23	officer in the future that does something that is
24	wrong, illegal, criminal, outside of the Patrol
25	Guide, that they suffer the consequences, because

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 95
2	that's important. So, I have a couple of questions
3	that I want to ask. When there is a high profile
4	case, wouldn't there be so much more value in the
5	Commissioner coming out and saying something was
6	wrong? Don't other police officers need to hear
7	that? Doesn't the public need to hear that?
8	FIRST DEPUTY COMMISSIONER TUCKER: Well,
9	I would agree that that's true, and we have said when
10	things are wrong, they're wrong. I mean, your
11	statement is not unique to you, and we understand
12	certainly the pain of anyone who loses someone. You
13	know, we don't take that lightly, but it is also true
14	that the you know, there's a process in place, and
15	sometimes it doesn't move as quickly as people,
16	particularly people in grief, would like and prefer.
17	And so but in terms of understanding and making sure
18	that our officers you missed the opening statement.
19	You missed some
20	SPEAKER JOHNSON: [interposing] I
21	apologize for that, Commissioner.
22	FIRST DEPUTY COMMISSIONER TUCKER: much
23	of what I said, but you know, I don't take that
24	lightly, and I can tell you that notwithstanding the
25	conversations we've had here which talk about things
l	

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 96 COMMITTEE ON THE JUSTICE SYSTEM 2 that are, you know, maybe in the future that we can do better, that there is a whole lot that is 3 4 different over this last four or five years that is 5 very different than what the norm was prior to--6 prior to 2014. And part of that, and everything that 7 we've done with respect to training to improve the 8 way officers are taught and to give them the strength to do what they need to get done to do their jobs 9 10 every day and to keep people safe and look at the statistics with respect to civilian complaints, and 11 12 to I think a greater degree, look at how our statistics with respect to firearm discharges and how 13 often our-- how little officers fire their firearms 14 15 over the last five years, and the numbers continue to 16 go down, and what they -- you know, typically they're usually in adversarial circumstances. So, I 17 18 understand what you're saying and we would agree that we all should be paying attention to and have a 19 20 desire to eliminate those circumstances where people die at the hand of our police officers, but the truth 21 2.2 is it's not as if we rest on laurels there. So, we are, I think, working every day to make the 23 Department better, and I think we have in so many 24 25 ways that is pretty extraordinary, and I can tell you

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 97 going back you know, I can sit here, and I've been
3	around for a long time, and I can tell you that the
4	work that's been done by this agency over the last
5	five years has been unprecedented, both with respect
6	to crime victims I think you know that for sure
7	but also in terms of the way we fight crime and the
8	focus on those tiny, small group of folks who are
9	committing the most violent crime in the city. We've
10	gotten much better at doing that. No more dragnets.
11	Stop and frisk is down at, you know, record lows, and
12	you know, which suggests that it's being used more
13	judiciously and under the proper and correct
14	circumstances. So,
15	SPEAKER JOHNSON: [interposing] But
16	Commissioner, I appreciate all of that, but do you
17	agree that if you were a family member of someone who
18	was killed, taking four years for departmental trial,
19	how painful that would be?
20	FIRST DEPUTY COMMISSIONER TUCKER: Well,
21	listen, I of course, I can understand.
22	SPEAKER JOHNSON: So then why has it
23	taken four years? Why has it taken so long for
24	Daniel Pantaleo, the officer who killed Eric Garner,
25	to be brought to departmental trial?

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 98 FIRST DEPUTY COMMISSIONER TUCKER: Well,
3	but I think you know part of that answer, and it's
4	not always been in our court in terms of the process.
5	I mean, there is a process to these prosecutions and
6	to the way discipline is metered out. We
7	SPEAKER JOHNSON: [interposing] But if it
8	takes so long it feels like something's broken. It
9	feels like the process is broken if it takes this
10	long.
11	FIRST DEPUTY COMMISSIONER TUCKER: Yeah,
12	the you can it may be broken but it's not it
13	doesn't mean that it's broken.
14	SPEAKER JOHNSON: So what are we going to
15	do to fix it?
16	FIRST DEPUTY COMMISSIONER TUCKER: Well,
17	it's not but my point is, it's not just the Police
18	Department involved in this process. And so and I
19	don't want to debate this with you, but I think I
20	understand the reality as I prefaced in my opening
21	remarks to you in reference, in response to your
22	comments. I do understand the grief of the families.
23	I mean, no one can ignore that. But you know, to sit
24	here and suggest that somehow the Police Department
25	

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 99 COMMITTEE ON THE JUSTICE SYSTEM 2 is solely responsible for a four-year delay in how this process is worked is just not the case. 3 4 SPEAKER JOHNSON: I didn't say solely 5 responsible, but there--FIRST DEPUTY COMMISSIONER TUCKER: 6 7 [interposing] Well, but you suggested that we--SPEAKER JOHNSON: [interposing] No, but 8 there is response --9 10 FIRST DEPUTY COMMISSIONER TUCKER: need to 11 fix it. 12 SPEAKER JOHNSON: There is 13 responsibility, not sole responsibility. Of course, 14 the Justice Department did what they did, and there 15 are major issues with what they did, but separately 16 this has taken far too long, I think, from our 17 perspective and from the public's perspective as it 18 relates to--FIRST DEPUTY COMMISSIONER TUCKER: 19 20 [interposing] It's--21 SPEAKER JOHNSON: [interposing] delayed 2.2 process from the PD level. FIRST DEPUTY COMMISSIONER TUCKER: Well, 23 it's taken far too long from our perspective as well. 24 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 100 2 SPEAKER JOHNSON: Well, I'm happy to hear 3 that you think--FIRST DEPUTY COMMISSIONER TUCKER: 4 [interposing] But I'm not suggesting we're the reason 5 for it. I'm just saying that the process--6 7 SPEAKER JOHNSON: [interposing] I didn't hear what you said. You're not suggesting what? 8 FIRST DEPUTY COMMISSIONER TUCKER: 9 That we're the reason for it. 10 SPEAKER JOHNSON: One of the bills we're 11 12 hearing today asks the PD to report about what kinds of -- report data on what kinds of offenses get 13 disciplined and how much discipline different 14 15 offenses get in the aggregate. Do you support making 16 that information publicly available? 17 EXECUTIVE DIRECTOR CHERNYAVSKY: Yes, Mr. 18 Speaker, so thank you for the question. So, we took a position on this bill, and I just want to explain 19 the position to you. The first part of the bill--20 it's important to parse the bill. The first part of 21 2.2 the bill basically requires us to post the different 23 types of violations that an officer could commit, the range of penalties that each one of those violations 24 can get an officer if they're found-- if they're 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 101 COMMITTEE ON THE JUSTICE SYSTEM 2 substantiated, and then it also asks for a description of the offense. I mean, that's clearly 3 something that we would want to do. That's something 4 that we sought to do in a case that's now before the 5 courts where we're being enjoined, because we 6 7 actually tried to go even further and offer case summaries on certain cases. That's particular issue 8 is in the courts right now, but the description of 9 10 our process in the way the first part of your bill envisions is certainly something that we support and 11 12 certainly something that we would be interested in doing. The bill goes further in the subsequent 13 14 portions and talks about disaggregating certain types 15 of data. Now, certainly aggregate data is not 16 something that we have an objection to posting. Ι 17 think if you take a look at the advocacy we've been 18 doing to amend 50A, Civil Rights Law 50A, it would allow us to go even beyond what this bill prescribes 19 20 and actually put even more meaningful data out there. SPEAKER JOHNSON: So, Oleq, do you have 21 2.2 any issues with this bill? 23 EXECUTIVE DIRECTOR CHERNYAVSKY: There 24 are a couple of issues. 25 SPEAKER JOHNSON: What are those issues?

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITHCOMMITTEE ON THE JUSTICE SYSTEM102
2	EXECUTIVE DIRECTOR CHERNYAVSKY: In terms
3	of the disaggregation points that would actually
4	disaggregate the specific type of discipline by
5	specific precincts. That currently is the subject of
6	litigation or not the exact issue as you mentioned,
7	but similar issues are before the courts right now,
8	and we're being enjoined from sharing a discipline
9	report that has case summaries in addition to a lot
10	of the things that are called for in this bill. So
11	what we are asking is that we await the courts
12	determination in those cases.
13	SPEAKER JOHNSON: Okay, and what's the
14	other part that you have an objection to?
15	EXECUTIVE DIRECTOR CHERNYAVSKY: Well, I
16	think I kind of grouped in I think whether you look
17	at subdivision B and C, both of them call for a
18	disaggregation. The difference is that subdivision C
19	calls for an even greater disaggregation, but we
20	would be providing it directly to the Council rather
21	than posting it on our website. But
22	SPEAKER JOHNSON: [interposing] I know the
23	Police Commissioner has been very vocal about
24	supporting the changes to 50A in the state
25	legislature. Has the Police Commissioner sent a

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 103 2 letter-- would the Police Commissioner send a letter to the Majority Leader and the Assembly Speaker and 3 all members of the legislature talking about that 4 5 support? EXECUTIVE DIRECTOR CHERNYAVSKY: 6 Sure. Т 7 think we've advocated-- just to give you a little bit of background on this, I've-- the Police Commissioner 8 has advocated for this, the Executive Staff, 9 Commissioner Bratton as well. 10 SPEAKER JOHNSON: But have you guys done 11 12 a letter to the--EXECUTIVE DIRECTOR CHERNYAVSKY: 13 14 [interposing] They've written op-eds. I don't think 15 they've written a letter yet. 16 SPEAKER JOHNSON: Would you guys be open to writing a letter? 17 18 EXECUTIVE DIRECTOR CHERNYAVSKY: I'll certainly bring that back to them, but the core 19 20 principles that I think both of us are advocating for in terms of transparency is something that are very 21 2.2 well documented. I'll bring the idea of issuing a 23 letter to the legislature to them to amend 50A. SPEAKER JOHNSON: So, the panel that was-24 25 - that came up with the report last week said that

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
COMMITTEE ON THE JUSTICE SYSTEM 2 the PD isn't collecting the	COMMITTEE ON THE JUSTICE SYSTEM 104 the PD isn't collecting the data that would enable
3	that panel to conduct a full analysis. They said
4	that. So don't you think that given the Council's
5	oversight responsibility as a municipal legislature,
6	we have to require to collect and provide that
7	information so that a full outside independent
8	analysis can be done?
9	FIRST DEPUTY COMMISSIONER TUCKER: Well,
10	let me just say that we are collecting the data, and
11	I think it's the way in which we collect the data
12	that the panel may have been referencing, because we-
13	- what we need to do is and what we're I think
14	we'll be discussing as part of the implementation
15	group is to think about how we can, you know, have
16	one system where the data is controlled. Right now,
17	we have a number of databases that collect data for
18	different reasons and thus I think the panel says
19	it's hard to really understand what's going on if the
20	data is scattered throughout the agency. So, we'll
21	be taking look at, you know, what does that mean to
22	us and what can we do going forward. but I'm sure,
23	you know, it won't be an easy lift as we you know,
24	we have to think about what that means for purposes
25	of technology and how we aggregate the data into one
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1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 105 system or fix put a fix in place that allows us
3	allows the data to be shared between and among
4	systems that would generate an aggregate report for
5	example. So, just food for thought, but we heard it
6	in the report. We understand what they mean, and
7	that will be one of the issues we take up as part of
8	our discussions in the group.
9	SPEAKER JOHNSON: But part of the issue
10	here is that we believe that there needs to be the
11	ability for outside entities to do analysis of this
12	data, not just the PD doing the analysis on their
13	own, but that we as the City Council who have
14	oversight responsibility on city agencies, we need to
15	be able to conduct our own analysis. So, is there an
16	objection to that from the PD?
17	EXECUTIVE DIRECTOR CHERNYAVSKY: No, so
18	Council Member Mr. Speaker, I think we're getting
19	at the same point. I think and what I was saying
20	before is when we await the resolution of the two
21	pending pieces the two pending cases in the courts
22	combined with the push for amendment to 50A, when we
23	achieve that, we will be able to publicly disclose
24	even more granular data than is required in the bill.
25	At a minimum it would do what the bill is looking to

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITHCOMMITTEE ON THE JUSTICE SYSTEM106
2	do. What we're talking about is the current state of
3	affairs. So, there are currently restrictions within
4	the statute of 50A. There are currently restrictions
5	put upon us by the courts because of pending
6	litigation, so whereas we can certainly share some of
7	the data that the bill requires, and we want to
8	share if you look at our position on 50A and the
9	amendment to 50A, we are going exactly where you're
10	going with this bill. The idea is, though, because
11	of the pending litigation, because of the statute,
12	we're constrained at this point from doing it.
13	SPEAKER JOHNSON: So, who currently gets
14	fired for misconduct?
15	FIRST DEPUTY COMMISSIONER TUCKER: Yeah,
16	we can give you some sense of that.
17	SPEAKER JOHNSON: Tell me what offenses
18	one has to commit to get fired for misconduct.
19	ASSISTANT CHIEF PONTILLO: So, I'll give
20	you some data. Between 2014 and 2018 the NYPD has
21	terminated 156 police officers or forced them to
22	separate from the Department because of disciplinary
23	proceeding. The reasons vary, and I think this maybe
24	points to oen of the challenges the independent panel
25	had when they talked about data, that the fact
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1 2	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 107 patterns and the levels of offenses can be very, very
3	specific and very, very fact-sensitive. So, in
4	general, we've terminated people. So, one of the
5	issues that came up was a discussion about domestic
6	violence. So, in 2018, for example, we terminated
7	eight people for domestic violence-related offenses
8	that were substantiated. We talked about false
9	statements and perjury, you know, over when we look
10	at the number of cases we've terminated a number of
11	people for those cases as well. Conviction of a
12	crime, if a police officer is convicted of a crime,
13	either a felony or a crime that goes to their oath of
14	office by operation of law, they keep their title,
15	and we separate them. So, there are a lot of reasons
16	why, however
17	SPEAKER JOHNSON: [interposing] Why did so
18	many people
19	ASSISTANT CHIEF PONTILLO: It's very, very
20	fact-specific.
21	SPEAKER JOHNSON: Why do people get
22	voluntary separation?
23	ASSISTANT CHIEF PONTILLO: So, it's part
24	of the analysis that the Department Advocate does on
25	every case that comes before it. SO, when the
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1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 108 COMMITTEE ON THE JUSTICE SYSTEM 2 advocate considers a case, they look at strength of the evidence, strength of witnesses, the likelihood 3 of prevailing at trial, and they have to make a 4 5 tactical and strategic decision on where to go with this case. 6 7 SPEAKER JOHNSON: Does a memo get written up to defend that decision so that it doesn't feel 8 like favoritism is being played? 9 ASSISTANT CHIEF PONTILLO: Yeah, so 10 internally the -- within the advocate's office there 11 12 are teams of attorneys that handle these cases. Every team has a supervisor and a team leader. 13 Then there's executive oversight, and then every 14 15 disciplinary case that comes out of the advocates 16 office before being implemented comes to the First 17 Deputy Commissioner for review and then to the Police Commissioner for final review and determination. 18 SPEAKER JOHNSON: Commissioner, you 19 20 review those. FIRST DEPUTY COMMISSIONER TUCKER: 21 2.2 Absolutely. 23 SPEAKER JOHNSON: So, do you have a list? 24 Is there a list publicly available of the offenses 25
1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 109 that are considered serious [sic] enough to warrant
3	termination?
4	FIRST DEPUTY COMMISSIONER TUCKER: Well,
5	we know what those offenses are. I mean, we don't
6	have a list. You do case by case and you look at the
7	conduct of the officer. You look at that officer as
8	an individual. You look at his or her conduct.
9	Sometimes the conduct in and of itself
10	notwithstanding the officer and their background and
11	whether they've ever been in trouble before, it
12	doesn't matter. If the conduct is so egregious that
13	we would terminate under those circumstances. But
14	there are those cases. They're not all that cut and
15	dry and there are those cases in which you have to
16	look at the larger picture and get a sense of what
17	the circumstances are and that's how that's really-
18	- that analysis gets done by the advocate. They
19	usually do that, do a deeper dive there, but when it
20	comes to us we look at what their rationale has been
21	and then we make a determination as to whether we're
22	sending it forward with their recommendation or we
23	sometimes change it and sometimes we disagree, and we
24	think it may be they may be asking for a penalty
25	that we think should be stronger, and we go higher,

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 110
2	or it may be lower and we go lower, or we make a
3	recommendation, send it forward to the Police
4	Commissioner as-is. And of course, then there's a
5	whole other discussion that takes place. There's
6	another review process at the Commissioner level with
7	all of us present for those conversations. So
8	there's a process. It does it does it is
9	rational. It does make sense, and I think by in
10	large the outcomes are the right outcomes.
11	SPEAKER JOHNSON: Does voluntary
12	separation mean that someone can get a job another
13	Police Department?
14	FIRST DEPUTY COMMISSIONER TUCKER: Well,
15	we wouldn't give them an endorsement for that. It
16	depends on the nature of the conduct, but we don't
17	you know, it depends on the other Police Departments
18	as to whether they want to hire them, but it's
19	unlikely that they would. We're talking about
20	getting approval for a license or, you know, we may
21	not give them you know, when we put people out of
22	the department under those circumstances where
23	they're being terminated, they don't get a letter
24	from us that says that they're entitled to or we
25	endorse their ability to get a license for a firearm.

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 111 2 SPEAKER JOHNSON: But even though you may 3 not endorse it, I mean, isn't very problematic? FIRST DEPUTY COMMISSIONER TUCKER: So--4 5 SPEAKER JOHNSON: [interposing] Let me just finish. Let me finish my-- isn't it very 6 7 problematic if someone has been given voluntary separation for serious misconduct? You know, like 8 you just said, it's a case by case circumstance where 9 you just figure out if it's termination or voluntary 10 separation. It's case-specific. 11 12 FIRST DEPUTY COMMISSIONER TUCKER: Right, 13 so we--14 SPEAKER JOHNSON: [interposing] But if 15 someone has done something that the Police Department 16 internally has said this is serious misconduct, but 17 they're given voluntary separation, isn't that a real 18 problem if they are then able to go and be a police officer in another department--19 20 FIRST DEPUTY COMMISSIONER TUCKER: [interposing] This is what--21 2.2 SPEAKER JOHNSON: someone found to have 23 engaged in serious misconduct? 24 ASSISTANT CHIEF PONTILLO: Short answer 25 is no because--

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 112 COMMITTEE ON THE JUSTICE SYSTEM 2 SPEAKER JOHNSON: [interposing] No to 3 what? 4 ASSISTANT CHIEF PONTILLO: That--5 SPEAKER JOHNSON: [interposing] it's not a 6 problem? 7 ASSISTANT CHIEF PONTILLO: That it's a problem for the Police Department. It's not, and 8 I'll tell you why. 9 FIRST DEPUTY COMMISSIONER TUCKER: 10 It's what he was going to tell you a second go. 11 12 ASSISTANT CHIEF PONTILLO: So, if there is a negotiated penalty with a respondent, a member 13 of the NYPD for misconduct, and part of that 14 15 negotiated penalty-- excuse me-- includes separation 16 from the Police Department. Typically, that will be 17 coupled with other penalties, suspension time, 18 vacation time, changing duty status, etcetera, depending upon the facts and circumstances of the 19 20 case. Several weeks ago, we just completed a round of reporting to the n year State Division of Criminal 21 2.2 Justice Services on members separated from the NYPD. 23 So, there's a state law and DCGS maintains-- DCJS maintains a state database, and we report to them all 24 members of the service who have entered the NYPD but 25

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 113 also all members of the service who have left the
3	Department in the prior six months, and we'd give the
4	reasons for that separation. So, it could be normal
5	retirement. However, we do break out by very, very
6	specific category all members who are separated
7	either as a result of a disciplinary hearing and were
8	terminated, or who left, resigned potentially when
9	they had a disciplinary matter pending, so they quit
10	to avoid being disciplined as well as these
11	negotiated pleas. So, DCJS maintains that database,
12	and that database is there.
13	SPEAKER JOHNSON: So why not just fire
14	them?
15	ASSISTANT CHIEF PONTILLO: Well, then
16	again, it goes back to the strength of the case, the
17	strength of the evidence, the likelihood of success
18	at a department trial. You know, if we go that
19	route, there's always a risk that we lose that trial.
20	So that's why we have the advocate and he as a cadre
21	of very experienced attorneys who look at these and
22	make recommendations, and then like we described that
23	review process up to the First Deputy Commissioner,
24	Police Commissioner, to make sure we're getting it
25	right and that the approach is sound. You know, like

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 114 2 I said, the risk is we go to a trial and lose or the person goes to the Civil Service Commission or brings 3 an Article 78 and gets reinstated. So, we have to 4 5 make sure that we have a sound case to bring and that it's sustainable. And the other benefit of a 6 7 negotiated plea--SPEAKER JOHNSON: [interposing] I just 8 want to point out, the Commissioner can overturn a 9 finding of not guilty if the Commissioner determines 10 that it was found in the incorrect way. Is that 11 12 correct? ASSISTANT CHIEF PONTILLO: He can, but 13 14 then, you know, the risk there is then what happens 15 next, whether it's the Civil Service Commission or an 16 Article 78 proceeding. So we also have to think 17 about what happens on appeal if we bring a weak case. So there are lot of factors that have to be 18 considered and we try to take the most reasonably 19 20 objective approach to get the desired result. So sometimes that's a negotiated plea where we're able 21 2.2 to get rid of the person much more quickly than we 23 would if we went through the full trial process. SPEAKER JOHNSON: If someone goes to work 24 for another Police Department after voluntary 25

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 115 separation, do they still collect their police
3	pension here?
4	ASSISTANT CHIEF PONTILLO: So that, it
5	depends. So, and that is not a result of the
6	disciplinary process per-say. A member of the NYPD
7	who is entitled to a pension even if they are
8	terminated by operation of state law will still
9	collect their pension unless they are convicted at a
10	criminal trial of a felony. So if you're convicted
11	at a criminal trial of a felony you're terminated,
12	you lose your pension, we serve you with a final
13	order of dismissal. Other separations, even though
14	you're being separated from the Police Department,
15	under State Civil Service Law you are still
16	collecting your pension. And that's not something
17	the Police Commissioner can override or change the
18	outcome on.
19	SPEAKER JOHNSON: Well, I'm glad we're
20	having this hearing today. I think it's important
21	for the public to have a level of confidence in the
22	New York City Council and in the NYPD, that these
23	conversations happen openly and publicly so people
24	understand what the independent what the panel
25	looked at, what the Council's looking at, what this

1 2	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 116 legislation seeks to remedy and figure out for
3	greater transparency, and I just, you know, I
4	really it's very painful not just for the family
5	members involved, but for the public when you see
6	Daniel Pantaleo still on the job collecting a salary,
7	when that video was very clear about what happened,
8	and the other officers that were involved as well.
9	And this is about doing what's right. This is about
10	justice. This is about ensuring that no one is above
11	the law, no citizen, no police officer, no one, and
12	it's my hope that these bills will hopefully help fix
13	this from happening in the future where there are
14	instances of misconduct and that and that we do
15	what's right by these families who have suffered so
16	much, and where this panel has said that there's
17	still major flaws in the disciplinary process. So,
18	you know, these I'm glad the Commissioner appointed
19	this panel. I'm glad they came back with
20	recommendations. I'm glad the Commissioner said he's
21	accepting those recommendations, glad the
22	Commissioner said he's accepting those
23	recommendations. I'm glad you all are here today
24	talking about sending a letter to the State
25	Legislature on 50A and improving this. part of me

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 117 wishes that it didn't take this long, you know, that
3	these changes were made before, and that people that
4	have had to deal with so much grief didn't have to
5	wait so long for a panel and for us to impose bills
6	to see some of these important changes to happen, and
7	I appreciate you answering the questions, and I look
8	forward to continuing of a conversation.
9	Commissioner, you and I have always worked really
10	well together, and I look forward to working well on
11	this together to actually see some changes be made.
12	FIRST DEPUTY COMMISSIONER TUCKER:
13	Absolutely.
14	SPEAKER JOHNSON: I want to turn it back
15	to the Chairs.
16	CHAIRPERSON RICHARDS: Thank you, Mr.
17	Speaker. I'm going to go Council Member
18	Councilwoman Rose.
19	COUNCIL MEMBER ROSE: Thank you very
20	much, Chair. Please forgive me. I have a cold or
21	something, and thank you Speaker Johnson, who pretty
22	much asked most of the questions I had. But I and
23	the people in my district have been impacted by the
24	fact that it has taken an awful long time, an
25	inappropriately long time, for discipline actions to

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 118 COMMITTEE ON THE JUSTICE SYSTEM 2 be taken. I'm specifically speaking in the case of Officer Daniel Pantaleo. So, I am concerned that--3 is there a timeline that guides the length of time 4 that it can take before disciplinary action is 5 6 taking? 7 ASSISTANT CHIEF PONTILLO: So, I'll just jump in. There's no artificial timeline. However, 8 in a matter where there is a criminal investigation 9 and either a prosecution or a potential prosecution 10 by either a District Attorney or the US Attorney's 11 12 Office, the NYPD's internal disciplinary process or, as in this case, the Civilian Complaint Review 13 Board's process for their case and then bringing that 14 15 to administrative trial to impose discipline which is 16 different than the criminal aspect. 17 COUNCIL MEMBER ROSE: Is there a

18 specified time that discipline has to take place? ASSISTANT CHIEF PONTILLO: No, so there's 19 20 a statute of limitations for administrative disciplinary proceedings, which is 18 months, but 21 2.2 that can be stayed once we serve charges or because 23 there's an ongoing criminal prosecution. So, in this case, for four years or almost four years there was 24 an ongoing criminal investigation and possible 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 119 COMMITTEE ON THE JUSTICE SYSTEM 2 criminal prosecution by the Justice Department. So therefore because of the pendency of that possible 3 4 criminal action, the administrative action was stayed until that was resolved. Once that was resolved, 5 then the administrative case for discipline is then 6 7 allowed to move forward. 8 COUNCIL MEMBER ROSE: But you are not mandated to have to wait for the criminal action to 9 10 have occurred, that the criminal case to be disposed of. You could have gone with disciplinary action 11 12 before or during that time. FIRST DEPUTY COMMISSIONER TUCKER: 13 We 14 could have, but if you-- then you-- I mean, listen, 15 you want an outcome, and you want the right outcome, 16 and so if the case is being prosecuted criminally or they're going in a later time going for a civil 17 18 rights violation. So you don't want to jeopardize those processes in the interim. So we are almost 19 20 always asked by those entities not to proceed with our administrative proceeding because it will 21 2.2 interfere with the outcome of what--23 COUNCIL MEMBER ROSE: [interposing] But in 24 this particular case, Commissioner, the Justice 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 120 COMMITTEE ON THE JUSTICE SYSTEM 2 Department still has not rendered any sort of decision, and you have --3 FIRST DEPUTY COMMISSIONER TUCKER: 4 [interposing] And we have proceeded. 5 COUNCIL MEMBER ROSE: proceeded without--6 7 FIRST DEPUTY COMMISSIONER TUCKER: 8 [interposing] Right. 9 COUNCIL MEMBER ROSE: So--FIRST DEPUTY COMMISSIONER TUCKER: 10 [interposing] And we waited--11 12 COUNCIL MEMBER ROSE: [interposing] You 13 waited four years but it could have happened sooner. 14 FIRST DEPUTY COMMISSIONER TUCKER: Well, 15 but that was unusual. It really was, and I can't think of another situation where that situation would 16 17 have occurred for a whole host of reasons, but in any 18 case it's now back in our court, and a trial has been-- a trial date has been set. So, we're moving 19 20 forward, albeit certainly not soon enough. COUNCIL MEMBER ROSE: Am I-- the trial is 21 22 now is the CCRB process, right? 23 FIRST DEPUTY COMMISSIONER TUCKER: Correct. 24 25

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 121 COUNCIL MEMBER ROSE: And so could you
3	tell me how many how frequently is it that the
4	Commissioner follows the findings of the CCRB,
5	whatever their trial finds to be the just and cause
6	just and equal discipline?
7	ASSISTANT CHIEF PONTILLO: So, when it
8	comes to the Civilian Complaint Review Board, I think
9	a little context is helpful. So when we look back
10	so currently, we look at police officers in the NYPD,
11	over 15,000 of the NYPD police officers have no
12	civilian complaints. That 41 percent of the Police
13	Department, and another almost 8,000 only have one
14	complaint. That's about 21 percent. When we look at
15	substantiated complaints, almost 33,000 police
16	officers or 90 percent of the Police Department have
17	no substantiated complaints, and about eight percent
18	or 3,000 have one substantiated complaint. When we
19	look at 2018 and we look at the cases brought by
20	CCRB, their Administrative Prosecution Unit, where
21	they brought a trial against a police officer, the
22	concurrence rate was 85 percent, meaning the Police
23	Commissioner enforced APU's recommendation 85 percent
24	of the time, and that's because three of those cases
25	were not guilty. So, the person went to trial. They
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1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 122 COMMITTEE ON THE JUSTICE SYSTEM 2 were found not guilty and the Police Commissioner went along with the determination made by the trial 3 4 judge. 5 COUNCIL MEMBER ROSE: So, when a case is 6 substantiated and a discipline is recommended by 7 CCRB, the Commissioner usually follows that recommendation? 8 ASSISTANT CHIEF PONTILLO: So I think if 9 10 you look at the independent panel report, they did a sampling of a few hundred civilian complaint cases, 11 12 and they found that the Police Commissioner agreed with the findings in most cases. When we break it 13 14 down and we look at it, you know, we also see that, 15 like I said, the disciplinary concurrence rate with 16 the Administration Prosecution Unit trial was 85 percent. You know, three of those were because they 17 18 were found not quilty at trial. The concurrence rate on other matters that are-- that don't go to trial 19 20 that are just a board vote and recommendation. The concurrence rate there is 78 percent. When we look 21 2.2 at the breakdown of those cases, we see that the 23 Police Commissioner in about 31 of those cases, he-a little more than half -- he concurs with the 24 25 findings and the recommended penalty. In two

1 2	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 123 instances last year, he increased the penalty, and in
	instances fast year, he increased the penalty, and in
3	21 instances he lowered the penalty.
4	COUNCIL MEMBER ROSE: Is there are all
5	of the disciplinary actions brought to bear by the
6	CCRB or is there an internal process that could
7	trigger a disciplinary action without the CCRB?
8	ASSISTANT CHIEF PONTILLO: Oh, it's both.
9	COUNCIL MEMBER ROSE: Yes. So, would an
10	officer's disciplinary history, what how many
11	incidents would it take in an officer's disciplinary
12	history before it would trigger an internal
13	investigation and possibly termination?
14	ASSISTANT CHIEF PONTILLO: So, a single
15	incident, and it depends upon the nature of the
16	incident and we'll determine who has jurisdiction
17	over it. So, if the incident is related to use of
18	force, abuse of authority, discourtesy or offensive
19	language, the Civilian Complaint Review Board as per
20	the Charter has jurisdiction over those allegations.
21	They get those cases. They investigate them, and
22	then they will make a recommendation in terms of both
23	findings and penalties. It's interesting to note
24	that, you know, the Commissioner mentioned the total
25	universe of complaints that came in last year. The

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 124 Civilian Complaint Review Board substantiated 226
3	complaints, but they exonerated 218 and found 92
4	unfounded. So more were exonerated or unfounded
5	COUNCIL MEMBER ROSE: [interposing] And
6	that's I'm really glad to hear that. But what I'm
7	trying to get to is the fact that you can have an
8	officer still in active duty that has multiple
9	numbers of disciplinary actions that have been taken
10	prior to and again, I'm talking about for
11	transparency. I'm talking about Pantaleo who has had
12	multiple disciplinary charges brought against him,
13	and he has not been terminated. So what would
14	trigger that internally without having to have a CCRB
15	inquiry into this?
16	ASSISTANT CHIEF PONTILLO: So, speaking
17	generally about the process, if a complaint is made
18	that is investigated by the Civilian Complaint Review
19	Board, they will investigate it. They will
20	eventually send their findings and recommendations to
21	the Police Department. Independent from that, the
22	Police Department whether it's through Internal
23	Affairs
24	COUNCIL MEMBER ROSE: [interposing] Well,
25	would you say that an office that has at least eight
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1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 125 COMMITTEE ON THE JUSTICE SYSTEM 2 charges of, you know, misconduct against him should have been addressed by some sort of internal process 3 that could have led to termination? 4 5 ASSISTANT CHIEF PONTILLO: So, it would say it depends upon the facts and circumstances of 6 7 each case. Each case will be addressed whether it comes from the Civilian Complaint Review Board or 8 it's a matter that is under the jurisdiction--9 COUNCIL MEMBER ROSE: [interposing] So, is 10 discipline pretty much arbitrary? 11 12 ASSISTANT CHIEF PONTILLO: It is 13 absolutely not arbitrary. 14 COUNCIL MEMBER ROSE: Well, it seems as 15 if the process then is broken. If someone can have 16 multiple charges of misconduct and still be on the 17 force. 18 ASSISTANT CHIEF PONTILLO: Well, it depends whether or not they're just allegations or 19 20 they've been substantiated, and then--21 COUNCIL MEMBER ROSE: [interposing] 2.2 Substantiated. 23 ASSISTANT CHIEF PONTILLO: what the level of the offense was, it's severity, as well as--24 25

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 126 COUNCIL MEMBER ROSE: [interposing]
3	Substantiated.
4	ASSISTANT CHIEF PONTILLO: other
5	aggregating or litigating factors.
6	COUNCIL MEMBER ROSE: They were
7	substantiated. I'm just having a hard time
8	understanding how discipline is metered out in the
9	Department when you have officers that have a known
10	history. What triggers that? What triggers?
11	FIRST DEPUTY COMMISSIONER TUCKER: So, if
12	you have an officer who's so we monitor the
13	officers. We look for the number of, for example,
14	civilian complaints, but we also look at their other
15	conduct and whatever that conduct is. Maybe there
16	are administrative violations. Maybe they're stealing
17	time. it could be a whole variety of issues, but we
18	monitor the that it's for discipline would be
19	progressive, and we may have officers if you have
20	an officer who's been found guilty of some violation
21	or for being off-post those are more minor not
22	doing their job out of work but not reporting in and
23	stealing time. It depends on what it is. But in any
24	case, we will follow that officer. We look at his
25	history or her history and at some point we will put
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1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 127 COMMITTEE ON THE JUSTICE SYSTEM 2 them on-- we could put them on dismissal probation depending on the severity of any of those particular 3 4 or the conglomerate -- the fact that he had multiple violations, and we dealt with each one--5 COUNCIL MEMBER ROSE: Violations of the 6 7 rule book? FIRST DEPUTY COMMISSIONER TUCKER: 8 No, It's we're looking at the individual officer and 9 no. what it is they've done, and we look at their 10 evaluations based on -- you know, from their 11 12 commanding officers. So if we find that this officer has a history and is a problem, we will be -- we have 13 14 progressive discipline and we will hold them 15 accountable for it, and ultimately it could get to 16 the point where we put them on dismissal probation. Dismissal probation really means that in addition to 17 18 whatever the penalties were for any one or more of those charges that we brought them up on or any one 19 20 of the command disciplines that they had. In addition to those penalties that they served, dismissal 21 2.2 probation says that if you engage in-- while you're 23 on dismissal probation which usually is for a year, if during that period you engage in some other 24 misconduct, we can terminate you, and we don't have 25

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM128to go through a process. We can do that
3	automatically, the fact that you're on dismissal
4	probation. We don't have to have a hearing. We
5	don't have to have a trial. We can just terminate
6	you. That's rare. Those circumstances, not
7	dismissal probation, but where you have an officer
8	that has multiple events and goes out that way.
9	Typically, there's something serious enough that
10	they've engaged in in one event that we then put them
11	on put the dismissal probation. If in fact that
12	event was more serious, then we might terminate them
13	on that one as the chief pointed out on that one
14	instance, and that one that one
15	ASSISTANT CHIEF PONTILLO: [interposing]
16	Yeah, and
17	COUNCIL MEMBER ROSE: [interposing] Thank
18	you.
19	FIRST DEPUTY COMMISSIONER TUCKER: type of
20	conduct.
21	ASSISTANT CHIEF PONTILLO: Also, I think
22	you may have some inaccurate information about the
23	number of substantiated cases if we're talking about
24	the same case. My understanding is that individual
25	has one prior substantiated misconduct allegation for

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 129 COMMITTEE ON THE JUSTICE SYSTEM 2 making a pedestrian stop that was not legally justified, but that was the only prior substantiated 3 disciplinary history, whether it was from a civilian 4 5 complaint or internal policy violation. COUNCIL MEMBER ROSE: I would like to 6 7 continue my conversation with you offline, because my time is up, but I just want to say it's-- in light of 8 transparency, it's very telling that we knew 9 everything about the young man's criminal record who 10 took the video, but we were not able to get any of 11 12 the information about the officer that was implicated in the death of Eric Garner. There has to be 13 14 something done about transparency and accountability. 15 CHAIRPERSON RICHARDS: Thank you, Debbie. 16 And let me just-- I just want to point out a fact on substantiated and unsubstantiated cases. Because I--17 18 those words are being thrown out around a lot, and just because a case is unsubstantiated it does not 19 20 mean that there was not a case there. It might mean that there was not enough proof to bring, you know, 21 2.2 more discipline, but if there's a pattern of 23 unsubstantiated cases, it doesn't mean a person was 24 exonerated. It means that -- am I correct --

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 130 COMMITTEE ON THE JUSTICE SYSTEM 2 FIRST DEPUTY COMMISSIONER TUCKER: 3 [interposing] No, you're absolutely right. It doesn't mean-- it just means you couldn't prove it. 4 CHAIRPERSON RICHARDS: We just couldn't 5 6 prove it. 7 FIRST DEPUTY COMMISSIONER TUCKER: Right. CHAIRPERSON RICHARDS: But it doesn't 8 9 mean that--ASSISTANT CHIEF PONTILLO: [interposing] 10 But due process is important. 11 12 CHAIRPERSON RICHARDS: nothing happened, 13 occurred. 14 ASSISTANT CHIEF PONTILLO: Right, but due 15 process is still important. 16 CHAIRPERSON RICHARDS: And then I just 17 want to hop back in because you talked about CCRB a 18 little bit, and the panel talked about the Departmental Advocate's Office and undue influence 19 20 specifically that could be occurring in that office. 21 The panel report indicated that the Department 2.2 Advocate may be subjected to improper influence in 23 particular because he asked questions about certain cases after he attends social events where 24 disciplinary cases are informally discussed. He said 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 131 COMMITTEE ON THE JUSTICE SYSTEM 2 he was encouraged to increase communications with unions. Why is it appropriate for there to be 3 informal conversations about these cases at all at 4 5 events? So, if I'm at a party--FIRST DEPUTY COMMISSIONER TUCKER: 6 7 [interposing] I don't they mentioned that, but--CHAIRPERSON RICHARDS: [interposing] This 8 is not Donovan Richards making it up. 9 FIRST DEPUTY COMMISSIONER TUCKER: It is 10 11 not--12 CHAIRPERSON RICHARDS: [interposing] Hold up. Hold up. Hold up. This is not Donovan Richards 13 14 making this stuff up, this is what the panel came 15 back with--16 FIRST DEPUTY COMMISSIONER TUCKER: 17 [interposing] Hold up [sic]. 18 CHAIRPERSON RICHARDS: and this is also what Kevin Richardson who's in charge of the 19 20 Department, that particular department specified to the panel. So do you think it's appropriate at any 21 2.2 time for conversation to occur on disciplinary cases 23 outside of the realms of an office? 24 FIRST DEPUTY COMMISSIONER TUCKER: It's 25 not appropriate, but you never know what people are

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 132 going to ask you, or you know, you ask they ask you
3	a question, you can if it's about a case you
4	shouldn't be having a conversation. The your
5	response should be, "I can't discuss that with you."
6	CHAIRPERSON RICHARDS: Right.
7	FIRST DEPUTY COMMISSIONER TUCKER: It's
8	as simple as that.
9	CHAIRPERSON RICHARDS: But it seems like
10	FIRST DEPUTY COMMISSIONER TUCKER:
11	[interposing] We all
12	CHAIRPERSON RICHARDS: [interposing] that
13	may not have
14	FIRST DEPUTY COMMISSIONER TUCKER:
15	[interposing] go to
	[Incerposing] go co
16	CHAIRPERSON RICHARDS: [interposing]
16	CHAIRPERSON RICHARDS: [interposing]
16 17	CHAIRPERSON RICHARDS: [interposing] Right.
16 17 18	CHAIRPERSON RICHARDS: [interposing] Right. FIRST DEPUTY COMMISSIONER TUCKER: these
16 17 18 19	CHAIRPERSON RICHARDS: [interposing] Right. FIRST DEPUTY COMMISSIONER TUCKER: these events as executives in the Department. We attend,
16 17 18 19 20	CHAIRPERSON RICHARDS: [interposing] Right. FIRST DEPUTY COMMISSIONER TUCKER: these events as executives in the Department. We attend, you know, a plethora of, you know, fraternal
16 17 18 19 20 21	CHAIRPERSON RICHARDS: [interposing] Right. FIRST DEPUTY COMMISSIONER TUCKER: these events as executives in the Department. We attend, you know, a plethora of, you know, fraternal organizations and all of that. Union people are
16 17 18 19 20 21 22	CHAIRPERSON RICHARDS: [interposing] Right. FIRST DEPUTY COMMISSIONER TUCKER: these events as executives in the Department. We attend, you know, a plethora of, you know, fraternal organizations and all of that. Union people are there and so forth. So, but you know, you just you
16 17 18 19 20 21 22 23	CHAIRPERSON RICHARDS: [interposing] Right. FIRST DEPUTY COMMISSIONER TUCKER: these events as executives in the Department. We attend, you know, a plethora of, you know, fraternal organizations and all of that. Union people are there and so forth. So, but you know, you just you know, this is not rocket science.

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 133 COMMITTEE ON THE JUSTICE SYSTEM 2 FIRST DEPUTY COMMISSIONER TUCKER: 3 [interposing] No, it's not appropriate. 4 CHAIRPERSON RICHARDS: And I stopped getting-- I stopped getting a lot of invitations, by 5 the way, so I'm feeling a certain way. But what I 6 7 will say also--8 FIRST DEPUTY COMMISSIONER TUCKER: [interposing] No, it's not--9 10 CHAIRPERSON RICHARDS: is do you think it's appropriate that the Commissioner attends those 11 12 events at all, and--FIRST DEPUTY COMMISSIONER TUCKER: 13 14 [interposing] No, I don't think it's inappropriate, 15 no. I mean, I-- listen, you can go to these events. 16 I mean, he's a senior official in the Department. The 17 fact that he happens to be the Department Advocate 18 makes it -- you know, he has to be much more cautious about what he does when he's there and what those 19 20 conversations are about, but and they shouldn't--CHAIRPERSON RICHARDS: [interposing] And I 21 2.2 agree. I'm trying to put myself in his shoes. He 23 works for the Department. FIRST DEPUTY COMMISSIONER TUCKER: 24 Yeah. 25

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 134 CHAIRPERSON RICHARDS: I don't want him
3	to feel like he can't have a conversation and he's
4	just boxed in, but I do think, you know, that it does
5	invite a level of undue influence to the process
6	FIRST DEPUTY COMMISSIONER TUCKER:
7	[interposing] Well, it's it's
8	CHAIRPERSON RICHARDS: [interposing] It
9	can. It can. It can.
10	FIRST DEPUTY COMMISSIONER TUCKER: Yeah.
11	CHAIRPERSON RICHARDS: So, I think the
12	panel had recommended that, for instance, if an
13	individual was to ask about the case, a case at an
14	event specifically that, you know, perhaps the
15	Department Advocate would log that information, and
16	I'm not saying I trust that 100 percent, because how
17	do we know that anybody would log that information,
18	but do you are you examining a process for him when
19	he attends events? Should there be another
20	individual attending with him to make sure that they
21	take notes, and I think that that's something the
22	panel recommended at the very least. Once again, I
23	don't want him to feel as if he's boxed in and he
24	can't have a conversation because we're all human.
25	But what I don't want is him to be at a party

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 135 COMMITTEE ON THE JUSTICE SYSTEM 2 slapping fives and having conversations on a disciplinary case and undue influence being a part of 3 4 that. 5 FIRST DEPUTY COMMISSIONER TUCKER: Ι 6 suspect you won't find that. I think that's okay, 7 but it is something that we can talk about as part of 8 our--CHAIRPERSON RICHARDS: [interposing] But 9 10 the Commissioner did agree to--DEPUTY COMMISSIONER PRUNTY: [interposing] 11 12 Yes. CHAIRPERSON RICHARDS: do this in the 13 recommendation. So, is this process going to be put 14 15 in place to ensure that? 16 DEPUTY COMMISSIONER PRUNTY: Yeah, that's 17 part of what the implementation working group is 18 going to address, but I think the panel specifically said that -- they suggested that we have guidelines 19 20 with respect to what types of events the decisionmakers within the discipline process attend, that we 21 2.2 have guidelines, that we have protocols and that we 23 have some type of a tracking or logging system, and 24 that's specifically what we're going to begin to 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 136 2 address in the implementation working group, which I believe begins--3 FIRST DEPUTY COMMISSIONER TUCKER: 4 [interposing] In 45 minutes. 5 6 CHAIRPERSON RICHARDS: Oh, really? 7 You're not leaving in 45 minutes. ASSISTANT CHIEF PONTILLO: Also like to 8 9 point out that --CHAIRPERSON RICHARDS: [interposing] But 10 then-- and then I just want to add to that. The 11 12 report also indicated that the Commissioner himself 13 sometimes inquiries about cases or expresses his opinion while the DAO is reviewing cases. How often 14 15 does that take place, and do you think that that adds 16 a level of undue influence to the process as well? 17 FIRST DEPUTY COMMISSIONER TUCKER: Yeah, I can't answer that. I don't know. 18 CHAIRPERSON RICHARDS: You can't? 19 20 FIRST DEPUTY COMMISSIONER TUCKER: Ι doubt it. 21 2.2 CHAIRPERSON RICHARDS: Oleg, you--23 EXECUTIVE DIRECTOR CHERNYAVSKY: 24 [interposing] I mean, there's-- I mean, I think that 25

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 137 what the Commissioner is saying putting a number on
3	how many
4	CHAIRPERSON RICHARDS: [interposing] Yeah.
5	EXECUTIVE DIRECTOR CHERNYAVSKY:
6	communications, he's not saying that there is he
7	can't speak to the undue influence, which there is no
8	undue influence. I mean, again, we describe
9	CHAIRPERSON RICHARDS: [interposing] But
10	do you think the Commissioner calling downstairs to
11	inquire about a case, do you think that could add a
12	level
13	EXECUTIVE DIRECTOR CHERNYAVSKY:
14	[interposing] No, I'll explain why.
15	CHAIRPERSON RICHARDS: You don't put
16	pressure?
17	EXECUTIVE DIRECTOR CHERNYAVSKY: The
18	Commissioner is the head of the NYPD. He's called
19	upon routinely to comment about cases that are of
20	significant public interest. To put blinders on and
21	separate himself from the day-to-day workings and
22	significant cases affecting the public would be the
23	absolute wrong approach. I think the important piece
24	is and we described in the Commissioner and the
25	Chief and Commissioner Prunty described the process

1 2	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 138 in which there are multiple layers now. Although
2	in which chere are marciple layers now. Archough
3	there's a recommendation there's an investigation by
4	Internal Affairs. There's a recommendation by CCRB
5	or Department Advocates Office. The First Deputy
6	Commissioner reviews that recommendation.
7	Ultimately, it goes back to the Police Commissioner
8	to review that recommendation be the final arbiter.
9	It would be illogical for the Police Commissioner to
10	influence a case that he's ultimately the final
11	arbiter on disciplining. So, I don't believe that's
12	what's occurring, and I think it's a vital part of
13	CHAIRPERSON RICHARDS: [interposing] And
14	I'm not questioning the Commissioner's integrity,
15	because I think he has shown a great level of
16	integrity since we've been here. But I do think that
17	calling to inquire about a case could be perceived as
18	undue influence. And I think that the panel
19	acknowledged that.
20	EXECUTIVE DIRECTOR CHERNYAVSKY: Well, I
21	think it I acknowledge that it was raised in the
22	report, but I think ultimately the Police
23	Commissioner has great confidence in the independence
24	and the competence of the executives that are in
25	

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 139 COMMITTEE ON THE JUSTICE SYSTEM 2 charge of the discipline system, and there are significant layers of oversight in that process. 3 4 CHAIRPERSON RICHARDS: Alright. I′m 5 going to go to Council Member Deutsch now. 6 COUNCIL MEMBER DEUTSCH: Thank you very 7 much, Chair. So, firstly, I just want to say I've been sitting here since the beginning of the hearing 8 and listening to the dialogue back and forth on 9 several of the bills being heard today, and it's very 10 important to have this open dialogue on and offline. 11 12 So, I just want to say for the record before I go to my questions that, you know, the NYPD is probably the 13 14 most scrutinized agency in New York City, and it used 15 to be in the past that the internal operations and 16 procedures within the NYPD was based on policy, and 17 over the last years we, here in the New York City 18 Council, we've been legislating more on issues that affect New Yorkers within the NYPD, and we are 19 20 holding offices accountable, and yes, we do need to get rid of the bad apples and work on these issues to 21 2.2 make sure that things -- it's more level when it comes 23 to the community, the City Council and the NYPD, but as was mentioned before that an officer has great 24 power, an officer has great responsibility. And in 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 140 2 the meantime, I just want to say for the record, that having a job where you have a pretty high suicide 3 rate, whether you're a police officer whose very 4 5 stressful-- very stressful job, or even a retired 6 officer -- we just had recently a retired MOS who 7 killed herself, and we tend not to look or have--8 speak about these things, how we could bring in more resources to those officers, and when you have 9 someone, an officer who has that stressful job, and 10 we're constantly speaking about the different ways to 11 12 legislate, which is extremely, extremely important to have that accountability, but we also need to talk 13 14 about that officers need and must get paid a living 15 wage. Because when someone signs up for a job that 16 puts their life at risk, puts their families' lives at risk, they need to get paid. And I think that we 17 18 need to talk about especially now before the budget and work with the unions and work with these officers 19 20 and work with the Council and work with the Administration to finally, finally get this done. So, 21 2.2 you know, it hurts me when I sit here and just 23 talking about people, talking about the men and women who put their lives on the line, and have more stress 24 25 when they can't pay their bills, when they can't put

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 141
2	food on the table, when they can't provide for their
3	families, and that's very stressful not only for
4	them, it's stressful for people that look at them
5	from the outside and to say how do they do it each
6	and every day? How do they go to work and have so
7	much responsibility, and when they get home and when
8	they have to buy clothing or diapers or formula, they
9	can't afford it. So, I just wanted to say that for
10	the record. So, my question now is with the most
11	recently we had the incident with Jazmine Headley
12	where the officers came in and responded to the call.
13	I just wanted to ask as a follow-up of what happens
14	to those officers? What was the outcome if you could
15	speak about that? And also, what do you think needs
16	to be changed in regards to how the police respond to
17	a very sensitive case. I saw the video, and you
18	know, I usually there's always three sides to every
19	story. When I see the video I said you know, to
20	me, having five children and two grandchildren,
21	there's no excuse when a baby is grabbed away from a
22	mother's arm while she is laying on the floor.
23	EXECUTIVE DIRECTOR CHERNYAVSKY: I think
24	as a result of the incident, significant policy
25	changes have gone into effect. We've this is us
<u>.</u>	

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 142 together with HRA. HRA has augmented their internal
3	policies to limit the number of cases where they
4	called the NYPD to the scene of one of their
5	facilities. They instituted, I believe, a policy
6	where a supervisor is brought to the situation before
7	a call is made to for emergency first responders.
8	As the Police Department, we instituted a policy of
9	having a supervisor respond to the HRA facility if we
10	are called. So, I believe there may be something
11	else that I'm missing.
12	FIRST DEPUTY COMMISSIONER TUCKER: Yeah,
13	but it was the supervisor primarily.
14	EXECUTIVE DIRECTOR CHERNYAVSKY: And I
15	believe there was a training component as well. I
16	there was another piece. I'm sorry. I'm just failing
17	to recall. But we did institute both HRA and the NYPD
18	instituted policies after that incident, and
19	COUNCIL MEMBER DEUTSCH: Alright, just
20	yeah. So what happened after that, I mean, what
21	happened with the officers? What was the was there
22	a punishment? Was there sensitivity training? Is
23	the officer required to work in the play group with
24	kids for what happened? Like, what happened after
25	that?

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 143 COMMITTEE ON THE JUSTICE SYSTEM 2 FIRST DEPUTY COMMISSIONER TUCKER: T′m not sure where we are. I can find out for you. 3 4 COUNCIL MEMBER DEUTSCH: Okay, so, yeah, I'd like to know--5 FIRST DEPUTY COMMISSIONER TUCKER: 6 7 [interposing] Other than what we--COUNCIL MEMBER DEUTSCH: [interposing] 8 Yeah, I just want to know a follow-up to that. I 9 have oen more question which has -- can go a little 10 bit off topic. So, you have in the NYPD, within the 11 12 NYPD you have the Homeless Outreach Units. And in 13 the City you have also what's called Breaking 14 Grounds. When you call 311 Breaking Ground comes out 15 and makes contacts with the person who is maybe 16 sleeping on the streets or the homeless person 17 sleeping on the subway. And there have been an 18 unbelievable tool here in New York City. so, I actually have the first time here in New York City 19 20 because I'm coming up with this -- working with Steve Banks, we're having a training for first responders 21 2.2 on how to communicate with people, with homeless 23 people living on the streets. because what happens is as New Yorkers we always complain that the 24 Administration is not doing enough, but you do have 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 144 2 people that work, that volunteer in Community Boards, go to committee council meetings, go to civic 3 4 meetings. So, people like to get involved. So 5 without having the training, those people who are passing a homeless person or someone riding on the 6 7 subway don't know how to interact. They may give that person a dollar, but they don't know how to 8 interact and what resources they could provide, what 9 information they could give that person who's 10 sleeping in the streets or sleeping on the subway. 11 12 So we're having-- I'm having a training in a few weeks from now with DHS, two first responders 13 14 throughout the City of New York on how to interact 15 and how to try to build a relationship with someone 16 who's living in the streets to provide them with the 17 right services. That being said, so Breaking Ground 18 does outstanding work. Now, with the NYPD homeless outreach, do you feel that something needs to be 19 20 changed with how they are working with homeless people sleeping in the subways because I've-- I've 21 2.2 used the subway over the last month, and you see 23 people laying on the car on the chairs. You see people urinating, and writing a summons really 24 doesn't mean much if someone doesn't have ID or if 25
1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH145COMMITTEE ON THE JUSTICE SYSTEM145
2	someone may be undocumented. So what is the purpose
3	of the unit of homeless outreach within the NYPD,
4	number one, and number two, do you think there needs
5	to be some type of reform to better not only issue-
6	- not issue summonses but to try to work together
7	with DHS to actually give them mental health and give
8	them shelter. New Yorkers are really fed up when
9	they go on the trains and the subways and there's
10	urine all over the place, and if I have to sit down
11	on the chair in the subway, I put on my gloves,
12	because I don't know if someone just urinated on the
13	chair because there's no bathrooms or people are just
14	laying down and urinating. And just a few weeks ago,
15	I the whole cab just emptied out.
16	FIRST DEPUTY COMMISSIONER TUCKER: So we
17	are I mean, through our transit district we are
18	moving people off the out of the cars. But you
19	know, we're trying not to make arrests. We're trying
20	to connect with other services that might be
21	available. That's not always something that the
22	individuals we're moving are willing to accept. So,
23	that makes it a bit more of a challenge. The group
24	that you mentioned, I'm not familiar with.
25	

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 146 2 COUNCIL MEMBER DEUTSCH: So, if you call 311, Breaking Ground is mandated to respond within an 3 hour to that location. 4 5 FIRST DEPUTY COMMISSIONER TUCKER: Okay. 6 COUNCIL MEMBER DEUTSCH: And they-- it's 7 very important to call 311 because they actually take notes and they build a relationship over time 8 offering shelter to that individual. So, I think 9 it's important for homeless outreach within the NYPD 10 to work with Braking Ground to work together, because 11 12 it's not about issuing summonses, and those summonses probably don't go anywhere, and if there's a warrant 13 14 then you end up taking someone in who just doesn't 15 have the funds or the resources or has a mental 16 illness. So, I think we should do a better job and get the homeless people out of the trains, off the 17 18 streets, and into shelter. And by working with the NYPD and working with Breaking Ground and working 19 20 with Department of Homeless Services and HRA, I think we must do better for New York City and work together 21 2.2 and put these people into shelter. So, I know that in 23 my district on Sheepshead Bay Road we used to have almost two dozen homeless people, and I went out 24 there three, four, -- five a days a week speaking to 25

1 2	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 147 them myself knowing them by first name. And there
2	them mysell knowing them by lifst hame. And there
3	was one individual who was out in the streets for
4	years and building a relationship with him, he's now
5	in a he's now in a regular apartment and he gets
6	the mental health resources. If we put enough effort
7	by working together, not just the Administration
8	because they're not doing a good enough job, but
9	working with the NYPD, working in partnership with
10	the community, we can make a great impact, and we
11	need to get them off the streets, and we need to make
12	the quality of life in New York City better for
13	everyone.
14	CHAIRPERSON RICHARDS: Thank you.
14 15	CHAIRPERSON RICHARDS: Thank you. FIRST DEPUTY COMMISSIONER TUCKER: Well,
15	FIRST DEPUTY COMMISSIONER TUCKER: Well,
15 16	FIRST DEPUTY COMMISSIONER TUCKER: Well, I will follow up, because you and I should have a
15 16 17	FIRST DEPUTY COMMISSIONER TUCKER: Well, I will follow up, because you and I should have a sidebar conversation. There a couple of issues that
15 16 17 18	FIRST DEPUTY COMMISSIONER TUCKER: Well, I will follow up, because you and I should have a sidebar conversation. There a couple of issues that we can discuss both with respect to transit moving
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1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 148 services we could connect to and coordinate on to
3	really address the issue you've raised.
4	COUNCIL MEMBER DEUTSCH: Thank you very
5	much. I look forward to that, Commissioner, and I
6	also want to ask the Chair as being the Public Safety
7	Committee for five years, that we should have a
8	hearing on MOS suicide, Members of the Service, the
9	suicide rate and what resources we can bring in to
10	them, for them. And finally, I just want to mention
11	what I said originally, fair pay to every single
12	officer, very important.
13	CHAIRPERSON RICHARDS: Thank you, and I
13 14	CHAIRPERSON RICHARDS: Thank you, and I well, we will have a lot more to say on that actually
14	well, we will have a lot more to say on that actually
14 15	well, we will have a lot more to say on that actually on the MOS. We're working on a bill with Council
14 15 16	well, we will have a lot more to say on that actually on the MOS. We're working on a bill with Council Member Levine, actually. I want to go to Council
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1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 149
2	question you know, I'm not as knowledgeable as
3	other members of the committee, so I apologize. I
4	don't what is the rationale for 50A? When does it
5	make sense that an officer should you know, his
6	identity should be protected, the facts should be
7	protected, and when like, I don't think it's
8	universal. I mean, we talked about DV. I guess I
9	could see an instance where we want to protect the
10	privacy of the victim, but in a DV case, why are
11	what is the rationale. I understand it's not your
12	policy, it's state law, but I'd like to if you
13	think it's a defensible policy, maybe it's not, or is
14	there a rationale that you're aware of?
15	DEPUTY COMMISSIONER PRUNTY: I mean,
16	there was an underlying rationale that was pointed to
17	by the legislature back in I think it was 1974 when
18	they passed 50A, and that was, you know, in effort to
19	protect police officers from being threatened,
20	humiliated, harassed either on the stand in the
21	context of litigation or as the courts later rules
22	and recognized also outside of litigation. So that
23	was the underlying rationale. And you're right to
24	identify, this is not our policy at all. This is a
25	state law that we must abide by. Having said that

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 150 we've been very vocal as we said at the outset of
3	this that we're very much in favor of amending that
4	state law so that we can increase the transparency.
5	And I think the Police Commissioner has been very
6	clear about this. You know, we need to build trust
7	with the communities that we serve. One of the ways
8	we do that is by increasing transparency and by
9	increasing a sense of accountability, and we're very
10	much in favor of that. So, in response to your
11	question that was the original intents of the
12	legislature when they passed 50A.
13	COUNCIL MEMBER COHEN: In other words, the
14	concern is when someone's being prosecuted, that the
15	officers' disciplinary record would be used to
16	impeach him on the stand.
17	DEPUTY COMMISSIONER PRUNTY: I think it
18	was more concerned that unsubstantiated allegations,
19	things that had not been proven or had not yet gone
20	through the system would be used in some way to
21	improperly impeach the officer, but then again, it's
22	a broader sense too. It's also that officers don't
23	in general get harassed or humiliated or threatened.
24	COUNCIL MEMBER COHEN: What I also didn't
25	understand, there was a dialogue back and forth.
	I

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 151 COMMITTEE ON THE JUSTICE SYSTEM 2 Does 50A apply when someone is no longer a police 3 officer? 4 DEPUTY COMMISSIONER PRUNTY: In general, I don't think the Department takes the position that 5 we apply 50A in that circumstance. 6 7 COUNCIL MEMBER COHEN: That you do not. DEPUTY COMMISSIONER PRUNTY: we do not. 8 COUNCIL MEMBER COHEN: But are those--9 those records are not widely available is my 10 11 understanding. Is that --12 DEPUTY COMMISSIONER PRUNTY: No, they're 13 not. 14 COUNCIL MEMBER COHEN: You would turn 15 over the disciplinary records--16 DEPUTY COMMISSIONER PRUNTY: [interposing] 17 No, I think it's--18 COUNCIL MEMBER COHEN: of officers who 19 are no long--20 FIRST DEPUTY COMMISSIONER TUCKER: [interposing] No. 21 2.2 DEPUTY COMMISSIONER PRUNTY: I think it's 23 important to understand, too that they're-- even if you put aside 50A, you also have the Freedom of 24 Information Law, and those-- that also applies here. 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 152 COMMITTEE ON THE JUSTICE SYSTEM 2 So, that's an entirely separate state law that we 3 have to abide by. 4 COUNCIL MEMBER COHEN: But under either 5 circumstances, will you turn over the disciplinary 6 records of officers who are no longer employed by the 7 NYPD? 8 DEPUTY COMMISSIONER PRUNTY: No, because then we have to apply the FOIL Statute. That's what 9 10 I'm trying to explain do you. COUNCIL MEMBER COHEN: FOIL is not a bar 11 12 to disclosing those records. DEPUTY COMMISSIONER PRUNTY: It often can 13 be. It often can be because FOIL has its own 14 15 separate set of exemptions. For example, there's a 16 privacy exemption. There's a life and safety 17 exemption. There's a pending criminal proceeding or other proceeding. So there are all kinds of 18 provisions within the FOIL--19 20 COUNCIL MEMBER COHEN: [interposing] But you don't parse whether they do apply or they don't 21 2.2 apply. You have a blanket policy. You don't apply--23 you will not disclose the disciplinary records of 24 officers who are not part of the NYPD period. 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 153 COMMITTEE ON THE JUSTICE SYSTEM DEPUTY COMMISSIONER PRUNTY: No, we apply 2 3 the exemptions under FOIL to those records. That's 4 what I'm trying to explain. COUNCIL MEMBER COHEN: You think FOIL is 5 a universal bar to --6 7 DEPUTY COMMISSIONER PRUNTY: [interposing] I'm not saying that. I'm saying we would analyze it 8 9 under FOIL. COUNCIL MEMBER COHEN: Does that -- so if 10 I serve a FOIL request tomorrow, will you parse? 11 12 Some you'll disclose and some you won't, or is it a univ-- a blanket--13 14 DEPUTY COMMISSIONER PRUNTY: [interposing] 15 We'll analyze it under that statute and apply the 16 appropriate exemptions. 17 COUNCIL MEMBER COHEN: Well, let me add 18 this, have you ever turned over the disciplinary records for someone where you've-- who does not work 19 20 for the NYPD anymore and you found that FOIL did not apply? 21 2.2 DEPUTY COMMISSIONER PRUNTY: I can't 23 answer that. I don't know the answer to that off the top of my head. I'd have to go back and look at what 24 we've done. 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 154 2 COUNCIL MEMBER COHEN: Will someone agree to get back to us to let us know? 3 4 FIRST DEPUTY COMMISSIONER TUCKER: We can 5 let you know, sure. 6 COUNCIL MEMBER COHEN: Okay, I would 7 appreciate that. The disaggregation question, too, I wonder-- like, it does sound like there's sort of a 8 broad general agreement that enhanced transparency is 9 good for the Department. I think that we've 10 advocates for it. But it does seem a little bit like 11 12 the NYPD is taking the position of, you know, for the officer. In other words, if -- like under the example 13 that Council Member Lancman said, rather than saying-14 15 - like the right to privacy should be asserted by the 16 officer as opposed to the NYPD in a case where there's a good faith belief that it should be turned 17 18 over, us making that request whether it's subject to-- I mean, the interpretive -- isn't that the role of 19 20 the courts to interpret 50A, not in an open question? If you have a desire to, as you're representing, to 21 2.2 turn over records, but you think it's possible that 23 50A, why don't we-- we could agree right now together let's run a test. Somebody else will sue if they 24 25 want to sue, and we could let the courts decide

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 155 COMMITTEE ON THE JUSTICE SYSTEM 2 rather than it seems you taking a very-- you know, even though the Commissioner talked about a narrow 3 interpretation, it seems that you're taking a fairly 4 5 broad look at 50A and saying that it could apply. Ιf 6 it's not clear it does apply -- unless it's absolutely 7 clear it does apply, I think that the default position should be it doesn't apply and let someone 8 else take us to court and decide if it does or 9 doesn't. 10

DEPUTY COMMISSIONER PRUNTY: I don't 11 12 think we're doing that. I think we're applying the statute to the particular circumstances, and we're 13 14 applying it and we are therefore withholding the 15 records under the provisions of the current state of 16 the law, and our interpretation of that statute has been affirmed repeatedly, especially in the past four 17 18 years in appellate court decisions. So that's what we're doing. There's no default position. 19 It's not 20 an interpretation. We are applying the statute that we must presently abide by. Having said that, we'd 21 2.2 like to see changes to that statute so that we can 23 have more transparency.

24 EXECUTIVE DIRECTOR CHERNYAVSKY: And now,25 I think just to add to that, we did attempt to go

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 156 further. So, when I make the distinction in the
3	testimony, I point to the fact that yes, there is
4	50A, but there's also two injunctions in place. It's
5	two situations where the Police Commissioner decided
6	to go further to disclose more. One of the bills is
7	body-worn camera footage, but the other bill is
8	actually reporting on discipline, right? And those
9	cases are the subjects of injunction. So, we're not
10	hiding behind 50A. we're trying to interpret it,
11	both you know, based on the recommendations of the
12	independent review panel, based on what I think we
13	both agree with, but we are being enjoined, and we
14	are trying to push it, you know, where we can.
15	COUNCIL MEMBER COHEN: Yes, but in
16	response to the question from the Speaker, you
17	thought it might be analogous, the TRO, but we and
18	stating that as a reason not to support this
19	legislation, but we don't know if it's analogous.
20	Let a judge decide. Why
21	EXECUTIVE DIRECTOR CHERNYAVSKY:
22	[interposing] Well, what
23	COUNCIL MEMBER COHEN: is the NYPD
24	deciding that.
25	

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 157 EXECUTIVE DIRECTOR CHERNYAVSKY: What I'm
3	saying is those cases are currently before the court.
4	We're not
5	COUNCIL MEMBER COHEN: [interposing] I
6	know, but they don't apply you vocalized an
7	objection to this legislation based on that TRO, but
8	we don't know if that TRO will apply.
9	EXECUTIVE DIRECTOR CHERNYAVSKY: No, I
10	said what I said was similar issues are currently
11	before the court, right? And we have court
12	decisions, recent court decisions, cases that are
13	currently before the court, and what I'm saying to
14	the Speaker is that we agree to with the fundamental
15	principle of this bill. If the 50A amendments that
16	we're advocating for actually go into effect, we will
17	be able to produce more than what the bill is asking
18	for. So this isn't an issue of we're trying to not
19	give what the bill is asking for, but we're making
20	logical decisions based on cases that are currently
21	in litigation, where they're going based on recent
22	interpretations of 50A.
23	COUNCIL MEMBER COHEN: Thank I
24	appreciate that. Commissioner, I'm very fond of Oleg
25	despite this interaction, and I for just one
	I

1 2	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 158 second, there has been a dialogue between the and I
З	know it's off-topic, but I just want to go on the
4	record, a dialogue between the Commissioner and I
5	regarding manpower at the $50^{th}$ precinct, and I need
6	to follow up on that, because although I'm getting
7	nice letters back, I'm not getting more manpower and
8	I'm very concerned about that. And conditions of the
9	physical plant at the 5-2, that precinct house is
10	holding substantially more officers than it ever
11	held, and the conditions there are really not
12	appropriate. We need some capital work at that
13	station. Thank you, Chair.
14	CHAIRPERSON RICHARDS: Thank you.
15	Miller, then Lancman, then back to Co-chair Lancman.
16	COUNCIL MEMBER MILLER: Thank you,
17	Chairs, and thank you, Commissioner, for coming out.
18	So wow. We're here to talk mostly about 50A here,
19	so I want to follow up on what Council Member Cohen
20	was just saying and the Speaker. Is in my mind, at
21	the very least, and based on the original kind of
22	execution of 50A in some of the more recent cases
23	that it was more of a matter of interpretation
24	because it appears that the NYPD was applying 50A
25	differently from other law enforcement agencies

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 159 COMMITTEE ON THE JUSTICE SYSTEM 2 throughout the State of New York. Would you find that to be the case? 3 DEPUTY COMMISSIONER PRUNTY: 4 I'm not aware of different interpretations from other 5 agencies throughout the --6 7 COUNCIL MEMBER MILLER: [interposing] Other agencies were asked to and turned over 8 information pertaining to discipline, to your 9 knowledge? 10 DEPUTY COMMISSIONER PRUNTY: Not that I'm 11 12 aware of. They would also be bound by 50A as well if 13 they're within New York State. 14 COUNCIL MEMBER MILLER: Yeah, but who 15 would -- who would enforce that in the state if an 16 agency was willing to turn over the information and 17 there was no-- there was no descent from officers or 18 those representing the officers? DEPUTY COMMISSIONER PRUNTY: Well, I can 19 tell you with respect to our experience, when we have 20 tried, for example, to release the body-worn camera 21 2.2 footage, or with respect to the disciplinary 23 summaries, we've been taken to the court by the PBA. 24 COUNCIL MEMBER MILLER: So, let me ask-how much-- how much of this, the conversation that 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 160 COMMITTEE ON THE JUSTICE SYSTEM 2 we've had this morning around 50A and discipline is actually 50A, and how much is a matter of collective 3 4 bargaining? 5 DEPUTY COMMISSIONER PRUNTY: I don't 6 think--7 COUNCIL MEMBER MILLER: [interposing] Specifically as we talk about discipline, and we 8 talked about some of the time frames that were in 9 there, and I know I'm going to put on my Labor former 10 Union President hat, and say that I know that there 11 12 are provisions that say that certain discipline has to be executed within x amount of time, and that 13 amount of time has been negotiated, unless there is 14 15 an investigation going on. But some of the cases 16 that we talked about today clearly have exceeded 17 those time periods. Although, I know that every 18 collective bargaining agreement is different, so I'm not going to assume. You did say a year and a half or 19 20 18 months and something like that. And that's--ASSISTANT CHIEF PONTILLO: Yeah, so I 21 2.2 don't think any of what we've discussed today is 23 subject to collective bargaining. I think everything we've been talking about either falls under 50A or 24 Article 75 which determines the process for 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 161 COMMITTEE ON THE JUSTICE SYSTEM The statute of limitations 2 administrative trials. for an administrative proceeding is 18 months. 3 So there's a whole body of law that pertains to civil 4 service and these disciplinary adjudications. 5 There are some nuances in the collective bargaining 6 7 agreement about representation, but everything we're talking about today has been based upon state or city 8 law. 9 COUNCIL MEMBER MILLER: SO, okay, let's -10 - that's something else. That's a whole another--11 12 without having the agreement in front of me, I certainly couldn't say that. But the panel had 13 14 concluded that it was unable to properly order 15 discipline outcomes due in part PD's data collection 16 or lack thereof and maintenance. As we move forward-- and I know you said that there is some things that 17 18 you're putting in place. I looked at some of the 13 recommendations, and in that hat I-- half of them I, 19 20 you know-- they're okay. The other half I just think convolutes the process and undermines the integrity 21 2.2 of the workforce that we represent here in the City. 23 And I value civil service and those servants probably more than anyone else, but we're talking about 24

transparency. We're also talking about -- it was some

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 162
2	mention of discipline, and the purpose of discipline
3	is corrective. Without transparency, without all the
4	things that we talked about today, we can't be
5	corrective, and what I see is we're kind of walking
6	it back or kind of justifying the system that we're
7	in. Aside from the recommendations, what do you see
8	possible can be done in order to expedite some of
9	these cases, in order to obviously, they're very
10	sensitive, but to maintain public integrity and the
11	character of the Department, what are you doing?
12	What can we do now?
13	FIRST DEPUTY COMMISSIONER TUCKER: Well,
14	I listen, what we what the right now, since
15	we're talking about the panel, we are going to
16	implement the recommendations that they've made, and
17	how we do that remains to be seen in some cases, but
18	there'll be discussions within the implementation
19	group about where we're going and how we're going to
20	get there. That's the plan, and you know, obviously
21	some of the discussions we've had here today, most of
22	the discussion around 50A which is one of the
23	comments that was made by the panel, and the matrix
24	and those sorts of things or issues in DV instances
25	and cases. Those are some things that are on our
<u>.</u>	

 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 163
radar and have been on our radar for some time. SO,
those discussions will probably get traction faster
than some of the other issues, perhaps. But all of
it will be part of the implementation landscape as we
go forward.

7 COUNCIL MEMBER MILLER: So, in terms of discipline being implemented, have you -- when 8 examining the data, have you applied that data to 9 10 departments throughout the region? Is there-- and I know that you said that you -- there were some numbers 11 12 that you quoted, that was quoted, and then there was numbers that were substantiated and unsubstantiated 13 and so forth. Are those consistent with the other 14 15 departments throughout the New York State region, and 16 are they consistent with other agencies throughout New York City, municipal agencies? 17

18 FIRST DEPUTY COMMISSIONER TUCKER: Well, 19 no, we haven't looked at discipline except in our own 20 Department with respect to effectiveness.

21 COUNCIL MEMBER MILLER: So, what-- the 22 point I'm getting at, and because some of the 23 infractions whether or not you-- not being truthful 24 under oath and outside activities that may impair you 25 from doing your job or prevent you from doing your

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 164 job in a certain way, that happens throughout
3	municipal employment. It happens in other agencies
4	as well. The point is are people being disciplined
5	differently within the within NYPD from other
6	municipal agencies or other law enforcement agencies
7	locally.
8	FIRST DEPUTY COMMISSIONER TUCKER: We
9	haven't looked at other law enforcement agencies
10	locally or other city agencies. We are looking at
11	our specific disciplinary process, and we have been
12	since 2014 and we've made adjustments as we've gone
13	along. So it's been a process, and we continue to do
14	that. We're looking at
15	COUNCIL MEMBER MILLER: [interposing] So,
16	in
17	FIRST DEPUTY COMMISSIONER TUCKER:
18	[interposing] We no. what we're doing is looking at
19	the conduct of our officers and we and the conduct
20	of our officers are driving what we're doing and the
21	outcomes of the discipline and how officers respond
22	to it, all of those things within the sphere of the
23	NYPD.
24	COUNCIL MEMBER MILLER: So, I so I
25	think you said and I think we all agree that the
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1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 165 COMMITTEE ON THE JUSTICE SYSTEM 2 purpose of discipline is corrective, and that we-you guys are operating with the system of progressive 3 4 discipline, and I recently read that there was an officer who had not just multiple complaints, 5 multiple substantiated complaints and a few 6 7 settlements and was recently in the paper. And how 8 does that happen? FIRST DEPUTY COMMISSIONER TUCKER: 9 I'm 10 not sure--COUNCIL MEMBER MILLER: [interposing] If 11 12 there-- if discipline-- if this is progressive discipline, there like instances person was charged; 13 14 person was disciplined. How does it continue to 15 happen? FIRST DEPUTY COMMISSIONER TUCKER: 16 Well, 17 I'm not sure what case you're talking about, so it's 18 a little bit too vague to-- I can't comment on that example. 19 20 COUNCIL MEMBER MILLER: So, yeah, I was talking about something that was recently. In fact, 21 2.2 it was in this week's-- one of the publications this 23 week and they talked about that. But again, so in a 24 case of a person-- when we talk about discipline and 25 what that may end up being, is there a case where

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 166 COMMITTEE ON THE JUSTICE SYSTEM 2 someone -- how often is someone assigned to desk duties because of aggression or for whatever reason 3 not being-- other than physical-- not being able to 4 perform duties. Is there a time when folks are-- how 5 often are people placed on desk duty after discipline 6 7 not during?

ASSISTANT CHIEF PONTILLO: You raise a 8 couple of issues here. So, let me take a step back 9 and talk about. The beginning of a disciplinary 10 process which would be some act that maybe misconduct 11 12 or corruption or some allegation or some triggering event that then prompts a response and an 13 14 investigation, and it could be by an executive. Ιt could be a captain. It could be internal affairs. 15 16 It could be SCR. Those investigations will run their course. Depending upon the nature of the event, the 17 18 severity of the event, the likelihood or the potential for disciplinary action being imposed even 19 20 at that early stage, sometimes summary action will be So, immediately upon the event, a police 21 taken. 2.2 officer may be suspended or put on modified data 23 where we take their firearms, we restrict what they 24 can do, and reassign them.

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITHCOMMITTEE ON THE JUSTICE SYSTEM167
2	COUNCIL MEMBER MILLER: As a matter of
3	discipline, is anyone then placed on restricted duty?
4	ASSISTANT CHIEF PONTILLO: Not re
5	restricted is for a medical reason. So, yes, often
6	times as a penalty depending upon the facts and
7	circumstances and the nature and the severity of the
8	offense, as well as any aggregating and miti
9	aggravating [sic] and mitigating factors, the final
10	penalty may include additional suspension days,
11	additional vacation days, change in duty status,
12	dismissal probation and separation or forced
13	separation.
14	COUNCIL MEMBER MILLER: So, in the case
15	that I mentioned that you weren't familiar with, but
16	there were multiple potentially multiple light
17	infractions. That person could potentially as a
18	matter of discipline from those prior incidents could
19	have been placed on some form of modified
20	ASSISTANT CHIEF PONTILLO: It could have
21	been, but we'd have to look at the fact, the
22	particular case, the timeline of events, what the
23	misconduct was, when it occurred. There are a lot of
24	things we'd have to look at. So, we're kind of
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1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 168 speaking in the abstract because we don't have the
3	details on the matter you're speaking of.
4	COUNCIL MEMBER MILLER: Alright, thank
5	you so much and we look forward to the implementation
6	of the panel's suggestions and look forward to
7	working with you on that. Thank you. Thank you,
8	Chairs.
9	CHAIRPERSON RICHARDS: Back to Co-Chair
10	Lancman, and I'm going to dig up that case.
11	COUNCIL MEMBER LANCMAN: Thank you. Now
12	let's take a look at the other bills that I am
13	sponsoring with Council Member Richards. These are
14	the bills requiring reporting and disclosure on three
15	different offenses, resisting arrest, assault in the
16	second degree, and obstructing governmental
17	administration. These are, I think, 3707 and 3708.
18	I'm a little confused by the Department's response
19	and the basis for its objection to these bills.
20	First, the foundation for this legislation is the
21	fact that these charges, resisting arrest, the
22	obstruction of government administration, an assault
23	in the second degree, which section three which leads
24	to assault in the second degree when you're
25	assaulting a police officer. These are unfortunately

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 169 COMMITTEE ON THE JUSTICE SYSTEM very commonly used as a catch-all when there is no 2 other basis to arrest someone, and the circumstance 3 arises where an officer or officers feel like someone 4 5 ticked them off or mouthed off to them, or needs to be told a lesson, and very often these offenses end 6 7 up not being charged or ultimately prosecuted by the District Attorney's office. Now, look, and in fact, 8 resisting arrest is the 15<sup>th</sup> most commonly arrested 9 misdemeanor in the City of New York. I think this is 10 for last year. Obstructing government administration 11 is the second-- is the 17<sup>th</sup> most commonly arrested 12 misdemeanor. The data we have for assault, too, is 13 14 not limited just to assaults on police officers. But 15 it is the most commonly arrested felony in New York 16 City and the fourth most common arrest overall. So, your objection to these reporting bills, as you 17 18 stated, "We do not oppose the reporting of broad categories relating to these crimes, and we would be 19 20 unable to provide certain detailed data points required by this bill." And look, if I wasn't clear, 21 2.2 what we want is the NYPD to justify these arrests so 23 that they are not being used as catch-alls just to 24 harass people and let folks know on the street who's 25 boss.

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 170 COMMITTEE ON THE JUSTICE SYSTEM 2 EXECUTIVE DIRECTOR CHERNYAVSKY: Yeah, so 3 I'll--CHAIRPERSON LANCMAN: [interposing] I want 4 5 to--6 EXECUTIVE DIRECTOR CHERNYAVSKY: I quess 7 I'll start--CHAIRPERSON LANCMAN: [interposing] I 8 want to just--9 EXECUTIVE DIRECTOR CHERNYAVSKY: 10 [interposing] But I think--11 12 CHAIRPERSON LANCMAN: [interposing] read your--13 14 EXECUTIVE DIRECTOR CHERNYAVSKY: I think 15 I just want to log in our objection to that 16 characterization. 17 CHAIRPERSON LANCMAN: That's noted. We 18 do not-- this is your testimony: "We do not oppose the reporting of broad categories relating to these 19 20 crimes, but we would be unable to provide certain detailed data points required by this bill. For 21 2.2 example, the Department can report the number of 23 arrests for these charges, disaggregated by borough, precinct, age, race, and gender of the arrestee. 24 25 However, we cannot capture data on the specific

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 171 underlying charge an arrestee resisted, the
3	relationship of an arrestee charged with a resisting
4	arrest to another individual whose arrest they
5	resisted, the nature of injuries in a felony assault
6	case, whether the District Attorney declined to
7	prosecute a case, the entity which operates the
8	building where the arrest transpired, the ethnic
9	origin or specific gender identity of the arrestee,
10	or the specific government function obstructed." I
11	want to focus on three of these, because I can't
12	understand how it's possible that you cannot collect
13	this data. So, first, "However, we cannot capture
14	data on the specific underlying charge that an
15	arrestee resisted." Now, I don't understand how
16	that's not possible, because I don't understand how
17	you'd be able to charge and prosecute a case for
18	resisting arrest without articulating some basis for
19	the arrest in the first place.
20	EXECUTIVE DIRECTOR CHERNYAVSKY: Sure, so
21	maybe it's just the lack of clarity in the way you've
22	drafted this provision. What this is basically
23	asking for is the charge for which the person
24	arrested was charged with resisting. So, let's
25	assume you arrest a person under multiple charges.
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1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 172 COMMITTEE ON THE JUSTICE SYSTEM 2 How wound an officer determine which particular charge that individual resisted? What we're looking 3 4 to clarify is maybe righted in a way that is reportable, we're certainly willing to work with you 5 6 to get there. 7 CHAIRPERSON LANCMAN: Okay, well I understand. We wouldn't expect an officer to be 8 mind-reader. If someone is charged with four 9 different underlying offenses, to be able to 10 11 determine which one of those was the one that the 12 person who was arrested for resisting arrest was resisting over, but maybe they'd be able to just 13 14 identify what all four of the underlying charges. 15 That's the kind of --16 EXECUTIVE DIRECTOR CHERNYAVSKY: 17 [interposing] I mean, but that's--18 CHAIRPERSON LANCMAN: [interposing] confusion that you're concerned about? 19 20 EXECUTIVE DIRECTOR CHERNYAVSKY: That's the kind of confusion. 21 2.2 CHAIRPERSON LANCMAN: Okay. 23 EXECUTIVE DIRECTOR CHERNYAVSKY: I'm glad 24 that you agree with me on the confusion. I think we 25

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 173 can work past it and figure out a meaningful way to
3	give you meaningful data.
4	CHAIRPERSON LANCMAN: Okay, well, we'll
5	work on that. The second one: "However, we cannot
6	capture data on the nature of injuries in a felony
7	assault case." As you know, assault in the second
8	degree, subsection three, with intent to prevent a
9	person is guilty of assault in the second degree when
10	with attempt to prevent a peace officer or a police
11	officer of performing a lawful duty, he or she causes
12	physical injury to such peace officer/police officer.
13	So, I don't know how you would be able to charge, let
14	alone prosecute this offense without being able to
15	articulate what is the physical injury that's a basic
16	element of the offense. So why would the Police
17	Department not be able to provide us data on the
18	physical injury that when it is charged arresting
19	someone for assault in the second degree?
20	EXECUTIVE DIRECTOR CHERNYAVSKY: I think
21	the way that it can be done again, drafting I think
22	the way it can be done is to capture broad category
23	of injuries in the way that we report on use of force
24	and pursuant to a council bill, and we would be able
25	to link the offense charged with a category of
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1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 174 injury. That's what we do now with our use of force
3	reporting. I believe that's something we can do here,
4	but however, the way it's written again, it would
5	seem that we would list the individual injuries. We
6	would disaggregate those injuries by precinct. If
7	there's a particular precinct that has only one such
8	incident, are we singling out an officer when talking
9	about their medical conditions? I don't know. I
10	think there's a way to achieve the goal of that
11	provision, but not as it's written.
12	CHAIRPERSON LANCMAN: Okay, just for our
13	edification, what are the what are some of the cat-
14	- the broad categories of injuries that are
15	reportable.
16	EXECUTIVE DIRECTOR CHERNYAVSKY: I think
17	you were talking use of force reporting?
18	CHAIRPERSON LANCMAN: You rose [sic]
19	EXECUTIVE DIRECTOR CHERNYAVSKY:
20	[interposing] Yeah, I think what it has is physical
21	injuries. I may be muddying the words a little. I
22	think it has serious physical injury, and there's a
23	third category as well that I can't
24	
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1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 175 COMMITTEE ON THE JUSTICE SYSTEM 2 CHAIRPERSON LANCMAN: [interposing] Well, 3 if that's what you're contemplating, I don't think that's going to cut it, because--4 EXECUTIVE DIRECTOR CHERNYAVSKY: 5 [interposing] Well, like I said, we don't normally 6 7 negotiate bills at the table. I raise the objection. I understand what you're trying to get to now, and I 8 think we can work through it. 9 CHAIRPERSON LANCMAN: Okay, well that's 10 good to hear. And then the third one is in relation 11 12 to the charge of obstructing government administration in second degree: "However, we cannot 13 capture data on specific government function 14 15 obstructed." Again, I don't know how you'd be able 16 to charge someone, let alone prosecute them, let 17 alone convict someone for obstructing governmental 18 administration without being able to articulate the government function that they obstructed. 19 20 EXECUTIVE DIRECTOR CHERNYAVSKY: Well, the government function that the individual 21 2.2 obstructed is certainly articulated. It's 23 articulated in the narrative portion of an arrest report, capturing the data. Obviously, I would hope 24 25 you know, through all the bills we've negotiated,

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 176
2	that is not a meaningful way to capture data is to do
3	word searches of a narrative. It may not capture all
4	of the data accurately, because officers will
5	describe things in different ways using different
6	words. There is no system now, a check-box-type
7	system, the way that race, gender, age may be
8	captured that could let us collect the data in the
9	aggregate and put it into buckets. That doesn't
10	exist for OGA. That's more of a descriptive
11	narrative on the arrest report, so that's the
12	challenge with
13	CHAIRPERSON LANCMAN: [interposing] Well,
14	I understand the challenge. Like, there's no box to
15	check currently or there's no field or whatever, but
16	there's no reason that you couldn't set one up so
17	that if there was a law requiring you to report, for
18	an officer to report, what government function is
19	being obstructed by the person that you're arresting
20	for obstructing a government function. It doesn't
21	seem like it's impossible to set up a system for that
22	data to be articulated and collected in a way that
23	you can deliver to us.
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1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 177 COMMITTEE ON THE JUSTICE SYSTEM 2 EXECUTIVE DIRECTOR CHERNYAVSKY: It's certainly not impossible, and if the law is a funded 3 law that would--4 CHAIRPERSON LANCMAN: [interposing] Say 5 6 that again. 7 EXECUTIVE DIRECTOR CHERNYAVSKY: I don't think it's impossible, and if the law is a funded law 8 that could foresee the changes that need to be made 9 to computer systems, I think that's certainly 10 11 something we could talk about. 12 CHAIRPERSON LANCMAN: Well, we could talk 13 about that in the budget hearing I'm sure, but like 14 requiring the PD to report on the basis for the 15 arrest that is making, I certainly right now am not 16 of the mind that well, you'll do that but only if we provide you extra funding for that. This seems like 17 18 a basic responsibility, and with all of our reporting bills there's not then an additional requirement that 19 20 the Council fund-- the specific reporting requirement 21 that we're opposing. 2.2 EXECUTIVE DIRECTOR CHERNYAVSKY: That's 23 actually-- that's not true. So there are reporting bills that we work with council on that will have us 24 report on data that is captured by our current 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 178 COMMITTEE ON THE JUSTICE SYSTEM 2 systems, and we never raise objections to it, nor do we attach any price tags to it, but there were 3 4 reporting bills that the Council worked on, for 5 example, the Criminal Justice Reform Act with the 6 civil summonses that required significant changes to systems that was in fact funded. So it's a 7 difference of what kind of reporting bills are being 8 introduced. Some of them can be done without cost. 9 Some of them have a cost attached. 10 CHAIRPERSON LANCMAN: Are you concerned 11 12 that the Department doesn't readily have knowledge of what government functions were obstructed by the 13 14 1,033 people who were arrested for obstructing 15 government function last year? 16 EXECUTIVE DIRECTOR CHERNYAVSKY: I don't 17 think that's accurate. I mean, as I just testified that an officer charging obstructing governmental 18 administration or for that matter any of the other 19 20 two charges needs to articulate on the arrest report and to the prosecutor the basis of that charge. So, 21 2.2 of course, we know it's being done. There are 23 safeguards in place through District Attorneys that 24 would either pursue the case or not pursue the case, but it's being done. The issue is the way that you 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 179 COMMITTEE ON THE JUSTICE SYSTEM would have us report or collect the data. It's-- I 2 can run a word search for you. It's going to give 3 you inaccurate data. 4 5 CHAIRPERSON LANCMAN: It's going to give 6 inaccurate data. 7 EXECUTIVE DIRECTOR CHERNYAVSKY: 8 Inaccurate data. CHAIRPERSON LANCMAN: So, if that's how 9 you would collect the data for me, and it would be 10 inaccurate, is there some different way that you're 11 12 collecting the data for yourselves that would be accurate? Because otherwise you're telling me that 13 14 the data that you would collect to know why are all 15 these arrests being made and are they good arrests is 16 faulty. Do you have currently a mechanism? 17 EXECUTIVE DIRECTOR CHERNYAVSKY: Well, I 18 mean it's-- of course, there's a mechanism. There's integrity, there's integrity control measures in 19 20 place in the Department that reviews arrests that follows these things that we can pull up arrests by 21 2.2 officer, by charge, and review the arrest report, 23 review the documents in that -- in that review. But 24 what you're asking for is an aggregate data set relative to particular charges, and then you're 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 180 COMMITTEE ON THE JUSTICE SYSTEM 2 looking to go even further and disaggregated by the basis of that particular charge, which I understand 3 what you're trying to do, but what I'm telling you is 4 5 the system doesn't aggregate numbers in that way. Ιt 6 enables us to pull up the arrest, to review the 7 arrest, to review the narrative, to do integrity control, but it doesn't do what your -- what you would 8 want it to do based on the language of this bill. 9 10 COUNCIL MEMBER LANCMAN: And then lastly, just a different topic. I think intro 1105, which is 11 12 the one-- which has to do with false official statements. I know that this was maybe touched on 13 14 earlier, but why not have the CCRB review those 15 allegations? 16 EXECUTIVE DIRECTOR CHERNYAVSKY: I′m 17 confused. I'm-- can you--18 CHAIRPERSON LANCMAN: [interposing] Let me-- right now, the C-- if someone is, if an officer 19 20 testified falsely through the CCRB, right, where is that adjudicated? Where would there be discipline 21 2.2 for that false testimony? 23 EXECUTIVE DIRECTOR CHERNYAVSKY: So, and I'll let Chief Pontillo add to this, but if we--24 25 currently, the way the system works is that if we
1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 181 COMMITTEE ON THE JUSTICE SYSTEM 2 have ongoing relationships with the five DAs, the Special Narcotics Prosecutor, two US attorneys, we 3 4 are in regular conversation with them. We've appointed an adverse credibility committee within the 5 6 Department that reaches out to these offices, 7 collects adverse credibility findings. Now that includes findings by the prosecutors themselves or 8 findings in court, you know, and they notify of these 9 The committee reviews these findings, pulls 10 things. the transcripts from these events, from the 11 12 testimony, and then makes recommendations from that. One of the recommendations could be if it's deemed an 13 intentional false statement, one of the options could 14 15 be to refer it to internal affairs for an 16 investigation which will ultimately lead to 17 discipline and could potentially include perjury 18 criminal charges. 19 CHAIRPERSON LANCMAN: But how would you 20 feel--EXECUTIVE DIRECTOR CHERNYAVSKY: 21 2.2 [interposing] Others would be that there could be a 23 simple mistake in the testimony, a lack of preparedness by the officer. There would be training 24 25

1 2	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 182 involved there. In some cases there may be
3	reassignment of the or a suggestion.
4	CHAIRPERSON LANCMAN: Why not let the
5	CCRB have jurisdiction over false statement cases?
6	ASSISTANT CHIEF PONTILLO: I think the
7	Internal Affairs Bureau has a lot of experience with
8	these cases and has done a very good job with them.
9	Like I stated earlier, in 2018, we terminated and/or
10	separated 45 members of Department from the NYPD for
11	perjury or false statement cases. There's also a
12	criminal component to this. So, if it's a false
13	statement that rises to the level of perjury,
14	misstatement at a sworn testimony or sworn hearing or
15	signing an affidavit that is factually inaccurate,
16	Internal Affairs is going to work with the prosecutor
17	that has jurisdiction over that matter. So the first
18	part of that case will be a criminal investigation,
19	and they will look to see if a criminal charge can be
20	sustained. If Internal Affairs, working with the
21	prosecutor, decides that there is criminality and the
22	prosecutor is going to prosecute the case, then it's
23	a criminal case. It will run its course, and they
24	will bring it potentially to trial and it'll be
25	resolved. For those cases that the DA declines or do
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1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 183 not rise to the level of perjury or false official
3	statement, but it's some other false or misleading
4	statement, then Internal Affairs has demonstrated
5	they're very capable at investigating those cases
6	thoroughly and bringing them to a resolution where
7	there is pen where there's discipline.
8	CHAIRPERSON LANCMAN: Well, without
9	specifically impugning the ability of Internal
10	Affairs to conduct investigations, you understand
11	that the reason there is a CCRB is because of the
12	public's I won't say lack of confidence
13	ASSISTANT CHIEF PONTILLO: [interposing]
14	That's a
15	CHAIRPERSON LANCMAN: desire for more
16	confidence that comes from a somewhat independent
17	body conducting certain investigations.
18	ASSISTANT CHIEF PONTILLO: Sure, but CCRB
19	has jurisdiction over certain matters that are
20	defined, and other matters are handled by the
21	Internal Affairs Bureau or even potentially other
22	outside bodies, especially when talking in a matter
23	which is criminal or potentially criminal and is
24	going to being with a criminal investigation and
25	possibly criminal proceeding, then Internal Affairs

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Ţ	COMMITTEE ON PUBLIC SAFETY JOINTLY WITHCOMMITTEE ON THE JUSTICE SYSTEM184
2	is best situated to investigate those criminal cases
3	and work with a prosecutor to bring prosecution.
4	CHAIRPERSON LANCMAN: Alright, last one,
5	just going back to the other bills. One of the things
6	that in your testimony you say you cannot capture
7	data on when the District Attorneys decline to
8	prosecute these particular offenses. Does the NYPD
9	not review which charges it brings or arrests people
10	for that the District Attorney is ultimately declined
11	to prosecute. Because that seems to me like
12	something the Department should pay attention to and
13	should be concerned about if you see for certain
14	kinds of charges that in a certain precinct or
15	overall, a lot of those are being dismissed. They
16	may be dismissed because the District Attorney
17	doesn't believe the validity or the merit of the
18	underlying case which would ring one kind of alarm
19	bell. It might be that the officers are not writing
20	out their reports correctly or articulating their
21	reasons for such and such an arrest, correct? Even
22	though there is a good reason. Is no on at the NYPD
23	monitoring the for want of a better term, the
24	declination rates for different offenses?
25	

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 185 EXECUTIVE DIRECTOR CHERNYAVSKY: 2 Sure. Т mean, the rates and cases are monitored. I think in 3 4 the way you envision it again in the bill, this is District Attorney data. You're asking us to report 5 on another agency's data set. I've noticed that there 6 7 was another bill being heard today that has to do with reporting by the District Attorney's offices, if 8 that's something they're going to disaggregate in 9 10 their reporting. CHAIRPERSON LANCMAN: Do you- does the 11

NYPD have the information own in its possession, not necessarily at this table, but somewhere One Police Plaza on the number of arrests for obstructing the administration of justice or arrest for resisting arrest that the District Attorney declined to prosecute?

18 ASSISTANT CHIEF PONTILLO: Yes, so we have access near real-time to every declined 19 prosecution case. So all those criteria that you 20 described, like the reasons why the case was 21 2.2 declined, and the overwhelming majority are 23 prosecutorial discretion. The next biggest category is complainant not available and then there were some 24 25 paperwork ones. But it also includes things like

1 2	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 186 office failed to appear, officer not ready,
3	insufficient, you know, legal basis for stop, or no
4	probable cause. We get those. We examine those
5	pretty much on a monthly basis and we conduct
6	investigations where we see there are repeat DPs or
7	one of the categories is a category that raises
8	questions about the conduct of the officer. So, we
9	get that, but I think what we're talking about here
10	and the point Oleg is making is that that's data feed
11	that we get from OCA, and we're talking about
12	disparate systems. So the problem is linking up data
13	from two entirely separate systems to produce the
14	aggregate data you're looking for. So, it's not a
15	question of not having the data. It's not having
16	data in a format that's readily capable of generating
17	reports on a timely basis. What
18	CHAIRPERSON LANCMAN: [interposing] In
19	whatever format you have it currently, can you
20	provide that data to us for the last year for those
21	three offenses?
22	EXECUTIVE DIRECTOR CHERNYAVSKY: Well, I
23	think Council Member, I think it you have to
24	appreciate the fact that this is not NYPD data. The
25	data in the manner that we get it needs to be recog

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 187 COMMITTEE ON THE JUSTICE SYSTEM 2 CHAIRPERSON LANCMAN: [interposing] He 3 says that you have data. EXECUTIVE DIRECTOR CHERNYAVSKY: We have 4 data--5 6 CHAIRPERSON LANCMAN: [interposing] 7 Whatever format you have it in, --EXECUTIVE DIRECTOR CHERNYAVSKY: 8 [interposing] But that's--9 10 CHAIRPERSON LANCMAN: [interposing] I'd 11 like to have that data. 12 EXECUTIVE DIRECTOR CHERNYAVSKY: That's 13 not how the Department reports data. The Department reports its own data that we can stand behind and we 14 15 can verify. This is data from another agency that 16 you can readily ask the other agency--17 CHAIRPERSON LANCMAN: [interposing] But 18 I'm asking you. It's data that you have, correct, sir? It's data that you have. Can I have the data 19 20 that you have? That's my question. EXECUTIVE DIRECTOR CHERNYAVSKY: Council 21 2.2 Member, you want us to post a public report--23 CHAIRPERSON LANCMAN: [interposing] No, 24 no, I'm not asking you to post anything right now. 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 188 2 That's-- I'm not talking about the bill. I'm talking about--3 4 EXECUTIVE DIRECTOR CHERNYAVSKY: 5 [interposing] Well, I thought that's what we were talking about. 6 CHAIRPERSON LANCMAN: you've got data that 7 I'd like to see, and I believe that that data would 8 help inform my thinking about how this bill should be 9 negotiated, presented, and ultimately what the law 10 should be. You've got data. I'd like to see that 11 12 data. That's all. Can I have that data? EXECUTIVE DIRECTOR CHERNYAVSKY: We'll be 13 14 in contact with your office about it. 15 CHAIRPERSON LANCMAN: Thank you. 16 CHAIRPERSON RICHARDS: Thank you. And I 17 just wanted to -- we're going to begin to close out. 18 I just want to go back to the false statements again. So, the panel found that the Department routinely 19 20 under prosecutes false statement cases by not charging these cases under a provision of the Patrol 21 2.2 Guide that has a presumptive termination penalty. It 23 recommended that the Department be more aggressive in investigating officers' claims of mistaken statements 24 25 and forced determination penalty in all cases in

1 2	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 189 which an officer has been found guilty of making a
2	which an officer has been found guilty of making a
3	materially false statement and required a commission
4	to explain any deviation from that policy. So once
5	again, you know, the panel certainly it's not me
6	saying this thought that you were undercharging.
7	Can you speak a little bit to why that is occurring?
8	DEPUTY COMMISSIONER PRUNTY: I think one
9	of the things that even the panel recognized in its
10	report is there's a specific provision in the Patrol
11	Guide, I think it's 20308, and that's the one that
12	has in our Patrol Guide a "Presumptive dismissal
13	policy absent exceptional circumstances to be found
14	by the Police Commissioner." That's a pretty narrow
15	provision. It applies in situations in which there
16	is an intentional falsehood by the officer. It is
17	about a material fact, and it is in the course of an
18	official proceeding, and I think the panel themselves
19	recognized in their report that there's some
20	difficulties with the way that particular provision
21	is structured, that it's not altogether clear and
22	sometimes can lead to the difficulty in whether or
23	not it's charged. For example, I think one of the
24	things that the panel pointed out was, you know, the
25	provision says "material" but material to what? That
I	I

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 190 was the panel's analysis. It's unclear. And the
3	panel also recognized that there can be often it's
4	difficult sometimes to prove the operations of an
5	officer's mind when he has written a statement or
6	made a statement, and that's one of the other
7	elements of that, and they recognize that sometimes
8	that's difficult to prove. So I think that's I
9	think the panel themselves analyzed at least in that
10	regard as to why that particular provision hasn't
11	been hasn't been prosecuted as much as others,
12	because it's a difficult provision.
13	CHAIRPERSON RICHARDS: Right, but they
14	also
15	DEPUTY COMMISSIONER PRUNTY: [interposing]
16	Having said that again, the panel also laid out a
17	series of recommendations for us in order to improve
18	in this area, and as we've said many times today, the
19	Police Commissioner has embraced those
20	recommendations, and once the implementation group
21	gets underway, those are the specific things we're
22	going to take a look at and implement.
23	CHAIRPERSON RICHARDS: Right. And he
24	also said more aggressively investigate false
25	statements. So I'm assuming I'm not saying it

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 191 2 wasn't taken serious, but that we need to do a little bit more work there to protect the integrity of the 3 4 Department. How many officers have been terminated over false statements? 5 6 DEPUTY COMMISSIONER PRUNTY: You have 7 that now? ASSISTANT CHIEF PONTILLO: In 2018 it was 8 9 45. 10 CHAIRPERSON RICHARDS: So, 45, okay, in 2018 over false statements. 11 12 ASSISTANT CHIEF PONTILLO: Or perjury. 13 CHAIRPERSON RICHARDS: Or perjury. 14 ASSISTANT CHIEF PONTILLO: Either 15 terminated or separated as a result of a plea 16 negotiation. 17 CHAIRPERSON RICHARDS: Okay, and then 18 just last point, I know they also recommended the Department should upgrade and integrate its case 19 20 management system because it seems like IAB has their own information, DAO has their own information, and 21 2.2 we need to integrate that. Now they also talked 23 about access to this system and also an audit or periodic auditors of these specific disciplinary 24 25 process in the system. Who else would have access?

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 192 2 So, an independent auditor, what does that look like? Would the specific agencies--3 4 FIRST DEPUTY COMMISSIONER TUCKER: 5 [interposing] We--CHAIRPERSON RICHARDS: [interposing] that, 6 7 that--8 FIRST DEPUTY COMMISSIONER TUCKER: We 9 don't know. 10 CHAIRPERSON RICHARDS: Say it again. FIRST DEPUTY COMMISSIONER TUCKER: I 11 mean, we don't know yet. I mean, that'll be part of 12 13 our discussion. I mean, that's-- we've been-- we've 14 had--15 CHAIRPERSON RICHARDS: [interposing] But 16 50A wouldn't preclude DOI, the IG, CCRB from having 17 access to the case management system and the 18 disciplinary audience? Would that preclude them from-- exclude them from having access to these 19 20 things? Or are you considering-- would you consider also ensuring that those agencies have access as 21 2.2 well? 23 DEPUTY COMMISSIONER PRUNTY: Well, I 24 think some of the agencies that you mentioned have a 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 193 COMMITTEE ON THE JUSTICE SYSTEM 2 statutory oversight obligation which we comply with routinely. 3 4 CHAIRPERSON RICHARDS: Okay. 5 FIRST DEPUTY COMMISSIONER TUCKER: This might make it more efficient, I mean, depending on--6 7 CHAIRPERSON RICHARDS: [interposing] 8 Right. FIRST DEPUTY COMMISSIONER TUCKER: 9 the 10 system they set up. 11 CHAIRPERSON RICHARDS: But they would--12 as you develop, you're going to develop this case 13 management system. I just want to ensure that there are more eyes and ears specifically here. Not saying 14 15 that we don't trust you to be accountable and 16 transparent, but the more eyes the better. With that 17 being said, I want to thank you all for coming out. 18 I know this has been a tough discussion but a necessary one. I have the utmost respect for each 19 20 and every one of you, as you know, but at the end of the day we have an obligation to drive as an 21 2.2 oversight body these hard conversations, and at the 23 end of the day, I think we all share the same common goal, right? We want a safe city. we want to ensure 24 that we have the best officers in the Department, but 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 194 COMMITTEE ON THE JUSTICE SYSTEM 2 the only way for us to achieve even more historic record crime lows is to ensure that we have in our 3 4 building to trust with local communities, and the 5 only way to do that is to ensure that we have the 6 best of the best out there serving our communities. 7 Once again, this is not an indictment on the entire Department. There are small minute of people in the 8 Department who are getting away with all sorts of 9 infractions, and that leads to mistrust with the 10 community, but furthermore, as a neighbor to Shawn 11 12 Bell [sp?], I lived across the street from him. You look at so many different cases, the Eric Garner 13 14 cases -- we want to avoid having families having to 15 come before this body to testify about a lack of 16 transparency and accountability in the Department. And lastly, I think the most important thing is that 17 18 we don't want to see community members harmed. This is just as much about the safety of officers, but 19 20 more importantly, and just as important I would argue the safety of community and community members. And I 21 2.2 think sometimes the Department gets lost. Ι 23 understand you have an obligation to protect 24 officers, but I also urge you to look at it from the 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 195 2 civilians' perspective. If we do that, we will move mountains in this city, --3 4 FIRST DEPUTY COMMISSIONER TUCKER: 5 [interposing] Well--6 CHAIRPERSON RICHARDS: but once again, you 7 know, when you turn on the news and you see an officer still getting paid after misconduct in which 8 you know that if you were in any other job you would 9 be fired for, it doesn't say that we are building a 10 true system that ensures that the police are held 11 12 just as accountable as the public is held accountable for their actions. There cannot be two laws, laws 13 14 for the Police Department and then a law for the 15 public. I think we all have an obligation to adhere 16 to one law, and that law should apply to everyone 17 evenly. So if you're out here doing a DUI, listen, I 18 mean as a politician I would be put on the front of every paper and probably be told to resign. 19 Same 20 should go for police officers. 21 FIRST DEPUTY COMMISSIONER TUCKER: Well, 2.2 you know, --23 CHAIRPERSON RICHARDS: [interposing] There should be no distinction between the two. We all are 24 25 public servants. We all take an oath of office, and

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 196 the public expects us to carry ourselves with
3	professionalism, with courtesy, respect, and like I
4	said, large majority of the Department, probably 95
5	percent of the Department, carries themselves in that
6	way. The problem is when we're shielding that five
7	percent. That five percent is out there running
8	amuck, and we have to hold those individuals
9	accountable so that we don't have to have victims of
10	police violence in the future. So thank you for
11	coming today. I'll allow you to give a closing
12	statement, but
13	FIRST DEPUTY COMMISSIONER TUCKER:
14	[interposing] Not really, I just
15	CHAIRPERSON RICHARDS: [interposing] I
16	want to thank you. I want to thank you and I want to
17	thank the Police Commissioner because he's done some
18	things in my opinion that are very tough that other
19	commissioners would have not nearly gone towards.
20	But I want to acknowledged that and thank him for
21	doing that, but also say that we're not going to stop
22	at driving the conversation around accountability and
23	transparency in this body.
24	FIRST DEPUTY COMMISSIONER TUCKER: Well,
25	you know, I just all I would say is that we do that

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 197 in the context of 50A, figure out how we strike that
3	balance, but also I would just take exception to your
4	last comment about suggesting that there is some
5	sort of widespread people running amuck in the
6	Department.
7	CHAIRPERSON RICHARDS: I didn't say
8	widely. I said five percent of those individuals. I
9	just
10	FIRST DEPUTY COMMISSIONER TUCKER:
11	[interposing] Well, but you said running amuck, you
12	know, which suggests that
13	CHAIRPERSON RICHARDS: [interposing] There
14	are some.
15	FIRST DEPUTY COMMISSIONER TUCKER:
16	somehow this is conduct that we don't discipline
17	people for, and that's not the case. And I think you
18	also discount if you read my testimony and you get
19	a sense of what we've done and why we've done it, and
20	it's all been for the purpose of rebuilding trust
21	with communities. And I would also disagree that
22	there's a majority of people out there who think that
23	the police are not doing their jobs. That's
24	
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1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 198 COMMITTEE ON THE JUSTICE SYSTEM 2 CHAIRPERSON RICHARDS: [interposing] I 3 just want to correct you. I did not say that. I said over-- we believe 95 percent of the Department--4 FIRST DEPUTY COMMISSIONER TUCKER: 5 [interposing] Well, 95 percent--6 7 CHAIRPERSON RICHARDS: So I just wanted to put that on the record. This is doing a great 8 job, but that five percent--9 FIRST DEPUTY COMMISSIONER TUCKER: 10 [interposing] Five percent of--11 12 CHAIRPERSON RICHARDS: [interposing] that 13 are out there running--14 FIRST DEPUTY COMMISSIONER TUCKER: 15 [interposing] 55,000 or 36,000 it's a big number. 16 CHAIRPERSON RICHARDS: amuck, you know. 17 FIRST DEPUTY COMMISSIONER TUCKER: I'm not sure that that's a case. That's all. I just want 18 to be clear about that. 19 20 CHAIRPERSON RICHARDS: We can disagree on that one. 21 2.2 FIRST DEPUTY COMMISSIONER TUCKER: 23 Absolutely. 24 CHAIRPERSON RICHARDS: That's okay. I'm going to just ask if the panel can stay just to hear 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 199 COMMITTEE ON THE JUSTICE SYSTEM 2 the first panel. We would really deeply appreciate 3 that. FIRST DEPUTY COMMISSIONER TUCKER: 4 5 [interposing] No, no, no, we can't, man. We got--6 we--7 CHAIRPERSON RICHARDS: [interposing] If 8 the panel, --FIRST DEPUTY COMMISSIONER TUCKER: 9 10 [interposing] It is two o'clock. 11 CHAIRPERSON RICHARDS: if you can stay 12 just to hear the first panel, that would be deeply appreciated. Eric Vassal [sp?], Victoria Davis--13 14 FIRST DEPUTY COMMISSIONER TUCKER: 15 [interposing] We'll leave someone behind, though. 16 Alright? But we've got to--17 CHAIRPERSON RICHARDS: [interposing] Can someone from the panel remain? 18 FIRST DEPUTY COMMISSIONER TUCKER: 19 No. 20 Oleg, can you stay? 21 CHAIRPERSON RICHARDS: Alright, so I'm 2.2 going to call the first panel: Constance Malcolm 23 [sp?], Victoria Davis, Eric Vassal [sp?]. Alright, 24 and we'll just ask you to state your names for the 25 record, and then we're going to put-- and so state

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 200 COMMITTEE ON THE JUSTICE SYSTEM 2 your name for the record, then you may begin your 3 testimony. 4 VICTORIA DAVIS: Do you want each of us to? 5 CHAIRPERSON RICHARDS: I'm sorry, it's 6 7 your first time. So you'll just press the button. You'll say your name for the record. 8 9 VICTORIA DAVIS: Yeah, my name is Eric 10 Vassal. 11 CHAIRPERSON RICHARDS: And then you 12 present your testimony or whatever you want to say. 13 VICTORIA DAVIS: I'm going to go first. 14 CHAIRPERSON RICHARDS: So who-- you're 15 going to go first. 16 VICTORIA DAVIS: Yes. 17 CHAIRPERSON RICHARDS: Okay, so you can 18 go first. VICTORIA DAVIS: And excuse me for my 19 20 voice. I have like a slight cold. 21 CHAIRPERSON RICHARDS: I have a cold, 2.2 too. 23 24 VICTORIA DAVIS: I do want to start by thanking Speaker Johnson for the invitation to come 25

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 201
2	here and Council Member Richards for allowing our
3	testimony today. I just want to start by saying my
4	name is Victoria Davis. I am the sister of Delrawn
5	Small who was killed on July $4^{th}$ , 2016 by Officer
6	Wayne Isaacs on Atlantic Avenue. Delrawn was driving
7	down the street on Atlantic Avenue when Isaacs was as
8	well. When Isaacs was driving erratically, and he
9	put people in the public in danger as well as Delrawn
10	who was driving at the time with his four-month-old
11	son and 15-year-old stepdaughter who were in the car.
12	At some point they put stop at a stop sign and
13	Delrawn stepped out of the vehicle to speak to Wayne
14	Isaacs and ask him, you know, why is he driving so
15	erratically. He can put his baby and his children in
16	danger. When Isaacs Delrawn never actually got to
17	the vehicle, but Wayne Isaacs shot Delrawn three
18	times as soon as Delrawn exited the vehicle and
19	approached it. Wayne Isaacs's testimony during the
20	court hearing was that he shot Delrawn not once, not
21	twice, but three times because he's trained to shoot
22	in spurts of three. Delrawn's case was the first case
23	by the Special the AG Special Prosecutor to be
24	taken to trial, and for six weeks, and was unjustly
25	found Wayne Isaacs was unjustly found not guilty as

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 202
2	officers usually are. I just wanted to say a little
3	bit about Delrawn before I continue. So the reason
4	why I myself and my brother Victor who is here as
5	well, represent Delrawn is because we do not have a
6	mother. Our mom died when I was nine, Victor was
7	six, and Delrawn was 12. She died from complications
8	of HIV and AIDS, and therefore we lived in the foster
9	care system in various different homes. We
10	ultimately lived in a foster home which then turned
11	into an adopted home that was very abusive and very
12	traumatic. Delrawn spent all of his time trying to
13	find an adult who would remove us from the house, and
14	he was unsuccessful, even until Delrawn died and we
15	were all adults, he felt very guilty that he was
16	unsuccessful at protecting us, although I've
17	explained to him plenty of times it wasn't his fault
18	and he shouldn't have had to carry that burden
19	because he was also a child himself. While Delrawn
20	was our brother, he was like a father-figure to us
21	because he had to protect us, and he did so, and he
22	meant a lot to me. He meant a lot to Victor. While
23	I moved upstate for a period of time to Utica, about
24	four hours away, Delrawn would often come and visit
25	me, check on me, make sure I was okay. We spent a
	l

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 203 lot of time on the phone. When I lived in
3	California, Delrawn would call and facetime and speak
4	to my other son and just make sure that we were okay
5	and check in. On the evening that Delrawn was killed
6	by Wayne Isaacs, Delrawn was leaving it was July
7	$3^{ m rd}$ , the evening of July $3^{ m rd}$ when he was leaving a
8	family gathering with his like I stated, his four-
9	month-old child and hid 15-year-old stepdaughter in
10	the car. Even though Delrawn exited the vehicle to
11	ask Wayne Isaacs why he was putting his family in
12	danger by driving so erratically for so long down
13	Atlantic Avenue, I feel and the public feels that
14	Wayne Isaacs had other options. Wayne Isaacs could
15	have not rolled down his window. Wayne Isaacs could
16	have driven off. Wayne Isaacs could have this is
17	my brother Victor. When Isaacs could have stated
18	that he was a police officer. And I just wanted to
19	state for the record, Wayne Isaac was off-duty and he
20	was in plain clothes driving in his personal vehicle.
21	I'm sorry, I just there's just things I just didn't
22	want forget and I wanted to highlight. When Wayne
23	Isaacs shot Delrawn, Delrawn stumbled from car to
24	car. I watched the video. He stumbled from car to
25	car and ultimately fell in between two cars bleeding

1 2	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 204 to death. Wayne Isaacs did nothing to preserve
3	Delrawn's life. He looked at him. He holstered his
4	gun. He then called 9-1-1 complaining of fake
5	injuries and never ever told them that there was a
6	civilian bleeding to death in between two cars.
7	Wayne Isaacs for a week lied about the interaction,
8	even stating that Delrawn attacked him. The public
9	took that narrative, and a week later the video
10	surfaced that showed that Wayne Isaacs lied. During
11	the trial, Wayne the defense for Wayne Isaacs
12	continued to state that Wayne Isaacs was a police
13	officer in an attempt to give Wayne Isaacs some
14	leniency, and I believe that's how the jurors saw
15	Wayne Isaacs as a police officer. The defense also
16	mentioned tattoos that Delrawn had and they mentioned
17	his criminal record. Wayne Isaacs knew nothing of
18	this. He knew nothing about Delrawn when Delrawn
19	exited the vehicle, but the way that the defense
20	attorney put Delrawn on trial created a narrative for
21	the jurors that allowed Wayne Isaacs to walk. The
22	AG's office believed so strongly in the case that
23	they were willing to prosecute Wayne Isaacs with
24	murder. Although Wayne Isaacs was not charged with
25	murder, Wayne Isaacs is a murderer. Wayne Isaacs

1 2	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 205 killed Delrawn in cold blood and he should be held
3	accountable. He has not been held accountable in any
4	way, shape or form. He actually received a higher
5	salary since the incident. Since the conclusion of
6	the trial, my brother and I over the summertime hand-
7	delivered a letter to Mayor de Blasio and
8	Commissioner O'Neill. We've never received a response
9	from them. We were disregarded. We believe that
10	Wayne Isaacs is a danger to public to the public.
11	If he was able to kill Delrawn and not have any sort
12	of compassion for him, he shouldn't be patrolling
13	anyone because he did not protect and he did not
14	preserve he did not protect and he did not serve,
15	and those are the reasons that he should be held
16	accountable. If he doesn't if he's not held
17	accountable, the City would set a precedent that
18	officers are held at a standard, a higher standard
19	than civilians, and that is okay for them to kill and
20	they'll just go back to work with no accountability.
21	If Wayne Isaacs so happens to kill another civilian,
22	it would be the fault of the de Blasio Administration
23	and who knows, he'll probably just go back to work
24	again. Since Delrawn's killing, I had a child, and
25	because Delrawn meant so much to me, to pay honor to

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 206
2	Delrawn I named my son Justice, because that's what I
3	was what I spent all my time pursuing, justice for
4	Delrawn, even when I was pregnant in the hot son, in
5	the winter, you know, just because I wanted I need-
6	- we need and we need to make sure that when Isaacs
7	is held accountable, and accountability to us looks
8	like Wayne Isaacs being fired. If it was any other
9	person, especially a civilian, Wayne Isaacs would
10	have been arrested on the scene. He would not have
11	been able to tell these lies and he would not have
12	been able to be given preferential treatment. I do
13	have a list of demands or questions. Sorry, not
14	demands. But I do have a list of
15	CHAIRPERSON RICHARDS: [interposing] It's
16	okay to demand.
17	VICTORIA DAVIS: asks for Delrawn, for my
18	four-month-old baby Justice, and for the rest of my
19	family. I'm pleading with you all to demand that the
20	NYPD immediately bring discipline charges against
21	Wayne Isaacs for the multiple violations of the NYPD
22	protocol he engaged in, including escalating the
23	situation with a civilian, murdering my brother,
24	lying about it in official reports, and more. Pass
25	City Council bills that will require the NYPD to
<u>.</u>	

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 207 publicly report on what discipline steps that have
3	not taken, that have not been taken related to all
4	cases of police killings, deaths in custody, police
5	sexual violence, police brutality, and lying in
6	official capacity. The next ask is pass Council
7	Member Williams' resolution to call on Albany to
8	repeal 50A as soon as possible, to work with me and
9	other families and the groups that we work with like
10	the Justice Committee, Communities United for Police
11	Reform, to make sure that we can prevent other
12	families from going through what we have gone
13	through. We would never want to see any of our
14	families experience what we have. We've experienced
15	a lot. Delrawn's death, the pain did not end at
16	Delrawn's death. It impacted our family negatively
17	in many ways. The Department has made no actions.
18	There's no formal charges against Wayne Isaacs. The
19	Department didn't charge him with anything, and so
20	thank you for your time and thank you for your
21	invitation.
22	CHAIRPERSON RICHARDS: Thank you so much.
23	[applause]
24	VICTOR DEMPSEY: Thank you, Councilman,
25	for allowing us. Again, my name is Victor Dempsey.

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 208
2	I'm also the brother of Delrawn Small and Victoria
3	Davis. I really just wanted to add something else to
4	this. you know, it's we've talked about our
5	brother's murder for a year, you know, since it
6	happened as much as we can to bring awareness to it,
7	and sometimes besides the families and the supporters
8	that we've had and the organizations whose helped
9	out, all of the families since then, we had to
10	witness our brother get murdered twice, not just with
11	Wayne Isaacs murdering him, but in that court room
12	awaiting a verdict for days. And to believe, you
13	know, and we still believe. Us begin the first
14	family to utilize the Special Prosecution that
15	families before us fought for with organizations like
16	CPR and Justice Committee, to fight to get the
17	special prosecution the Special Prosecutor to take
18	on these police-involved murders, and to watch them
19	work day-in and day-out on this case through the
20	fact-finding and really go through every little
21	thing, for our family to sit here and say he's going
22	to be held accountable. Just looking at the facts,
23	and to feel good about that, to get the support from
24	all of the other families who suffered just like us,
25	and to tell them we're going to be fine, we're going

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 209 COMMITTEE ON THE JUSTICE SYSTEM 2 to get justice. We're going to get justice. And to hear that verdict and him being acquitted right 3 4 there, my brother literally got killed a second time. 5 That pain is unmountable [sic]. It's-- you can't 6 imagine what we went through having to listen to 7 someone else say your brother was murdered, but there's nothing we can do about it. I really wanted 8 to bring that home because I don't think the 9 Department, the NYPD, understands what they're doing 10 to people. Not only are they murdering civilians, 11 12 they're demolishing the trust that the public will have with them, because you're not holding anybody 13 accountable. Like my sister said about the video, 14 15 the video surfaced six days after the murder. Wayne 16 Isaac's original testimony was my brother hit him repeatedly. I don't know if any of the Council 17 Members have watched the video. My brother was 18 killed instantaneously as approaching that car. 19 Not 20 one time do you see a punch being thrown. Even if you wanted to assume, which it wasn't even there, I 21 2.2 don't know how we lost that case. But one thing that 23 did speak out to me when the judge was given directions to the jury, and Steve, the-- his attorney 24 25 fought to say regardless if he's off-duty or not,

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 210
2	he's still a police officer, and he ran that home
3	over and over and over, and I assume it was just so
4	the jury who are members of the public would give him
5	this unprecedented, you know, view like he's you
6	know, he's a public servant. He can't' do any wrong
7	is the interpretation I got form that. And he said
8	he didn't have a duty to retreat because he's an
9	officer regardless. But like my sister stated, you
10	know, he had time. He stated that he watched my
11	brother walk he could have rolled the window or
12	pulled out your badge, but you he testified to
13	reaching for his handgun. He testified that that's
14	what he chose to do. And not only not he didn't
15	shoot him one time, he shot him three times, three
16	times. A medical examiner testified to say we don't
17	know which shot which order the shot came to
18	actually killed him, but my brother drowned in his
19	own blood. One shot hit him in the hip. That pretty
20	much he couldn't walk. That's why he was
21	stumbling. Another shot pierced his lung and his
22	lungs got flooded with blood, and as my brother laid
23	on the concrete dying, Wayne Isaacs picked up the
24	phone. He made a phone call, but he not once in that
25	recording that we heard in that trial did he say

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 211 COMMITTEE ON THE JUSTICE SYSTEM 2 there's a man dying. I shot-- not once. He said he discharged his weapon and he needs help. 3 He's a 4 member of service. I can provide this tape for you. 5 That's exactly what he said. Not once did he 6 acknowledge that there was a man dying, but this is 7 someone who took an oath to protect our city. So, I really just wanted to reiterate that because like my 8 sister said, she had another child. I have a son. 9 My four-month-old nephew at the time was in the car 10 with my brother. My 16-year-old niece was in the car 11 12 with my brother. His girlfriend was in the car with him. That's never going to change. It's never going 13 to be etched out of their minds. And like all of the 14 15 other families and supporters who fight with us every 16 single day, we relive this every single day just hoping that we get some form of accountability, and 17 18 at this point, him being fired is the least of accountability that we can ask for. So I really just 19 20 wanted to make sure that we understood how detrimental that is to my family as well. 21 2.2 CHAIRPERSON RICHARDS: Thank you for 23 having the courage to come down here and testify and 24 speak on unfortunate incident. Thank you.

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 212
2	ERIC VASSELL: Good afternoon, Chairman
3	Richards, members of the Public Safety Committee.
4	Thank you Speaker Johnson for this invitation to
5	speak today. My name is Eric Vassell. I'm the
6	father of Saheed Vassell who was murdered by the NYPD
7	on April $4^{th}$ , 2018 when in the space of three seconds
8	he was shot 10 times. I must say to the committee
9	that the death of my son brings terrorism, pain to
10	our family, also to the community. The pain and
11	sorrows is not about that my son died, but s the way
12	that he was murdered and what happened after he was
13	murdered. Hours after my son was murdered he was
14	placed on social media by the NYPD. It takes 16
15	weeks after his death for us to know the names of the
16	four police officers that killed my son. Days after
17	he was murdered the case was taken up by the AG
18	office, and until today those four police officers
19	are still on duty. I'm asking this committee to
20	assist me and my family and the community. I'm
21	asking for your assistance and demanding that these
22	police officers who murdered my son, Saheed Vassell
23	put on modified duty. Thank you very much for
24	listening to me this evening.
25	CHAIRPERSON RICHARDS: Thank you.

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
	COMMITTEE ON THE JUSTICE SYSTEM 213
2	CONSTANCE MALCOLM: My name is Constance
3	Malcolm. I'm the mother of Ramarley Graham. My son
4	Ramarley Graham was murdered in front of my six-year-
5	old son and their grandma, my mom, in 2012 in my own
6	home. In this testimony today I'm also speaking
7	about I'm speaking for Ms. Carr, because she
8	couldn't be here today. So you're going to hear
9	testimony from my side, my case, and also Gwen Carr
10	[sp?] case. So, I want to also thank, like everybody
11	else already did, thank Mr. Richardson [sic] and Mr.
12	Johnson to have us here today to hear us, you know,
13	speaking about what's going on. It would take days
14	for me to really go into everything that happened to
15	me and my family, which we know we don't have that
16	time, but I try to summarize as much as possible that
17	I can. And also with Eric Garner case, too. Since I
18	have just a few minutes there's a few things I would
19	want to highlight now. The rest will be in written
20	testimony. In both of our case, like I again I said
21	Ms. Carr and my case, the NYPD obstruct [sic]
22	accountability and failed to bring transparency.
23	There have been used this lack of transparency to
24	make it harder for us, our family, to fight for
25	justice and accountability for our loved one. In the

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 214 case of Ramarley, which is my son, there was at least
3	12 officers that was involved in my son's murder.
4	Only three out of a dozen officer was disciplined. On
5	this day, Mayor de Blasio and NYPD have still refused
6	to give me names of the officer engaged in misconduct
7	with my son. There was at least 12 officer that
8	should at least been fired, but they wasn't. There
9	was off I'm going to give you a couple example.
10	The officer who assaulted my mom after Ramarley was
11	killed, she was interrogated for seven hours in a
12	precinct after she just witnessed her son was killed-
13	- I mean, her grandson was murdered. These officer
14	that also leaked sealed documents of my son. Officer
15	also assaulted me in the precinct when I went there
16	to find out about my son. They assaulted me also, and
17	also the officer that also tried to cover up the
18	incident, none of these officer was ever fired, and
19	we don't even know some of the officer names. This is
20	unacceptable. Keeping these kinds of officer on the
21	job is very dangerous to New Yorkers. Two there
22	was three officer that was charged. Two of the
23	officer two of them is off the force, but none of
24	them was fired, and the reason two is off the force
25	because there was nonstop fighting from me. Didn't

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 215 COMMITTEE ON THE JUSTICE SYSTEM 2 want to give up. My family wasn't about to give up, and organizations and the community that stood behind 3 4 me to fight to make sure these officer didn't stay. 5 It took five years nonstop organizing by groups who 6 supported me. Richard Hays [sp?] even saw-- he 7 wouldn't have saw any discipline trial if it wasn't for me out there in the front line. Richard Hays was 8 able to resign instead of being fired. Richard Hays 9 has gotten annual salary, which you hear from 10 testimony here from these other families, overtime 11 12 increased after murdering loved ones. These officers continuously did overtime on modified duty, racking 13 14 up their pension. That's unacceptable. This the only job that I see that you get reward for doing bad 15 16 behavior. It took six years to have any movement on 17 Sergeant Morris and Officer McLoughlin. They never 18 saw a discipline trial. Morris is off the force while McLoughlin is still on the force, and McLoughlin was 19 the one that kicked my door in. While yes, he's 20 still on the force. Let me be clear, Hays and Morris 21 2.2 was forced to resign, but not because of the NYPD. 23 In spite everything, it was a nonstop public pressure 24 that organized with group support and me not would have-- it would not happen. Both Hays and Morris 25

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 216
2	would still be on the force. Every step of the way,
3	50A was an obstacle. This 50A is a really big
4	problem, and that's why me and other families
5	fighting for repeal it's very important. Richardson
6	is the DOA DAO, also was very disrespectful to me
7	and my family. In case in the case where we was
8	going to trial, Richardson wouldn't even tell me the
9	charges that this man that was facing that murdered
10	my child. He wouldn't even tell me the charge this
11	man was facing. Had to sit through a trial to catch
12	charges, which I should have been told before all of
13	this. This is the disrespectful that we as family
14	got to go through to get justice. They refused to
15	let my mom testify. She was in the house when
16	everything happened. They made it look like she was
17	never there in that trial. She never told what
18	happened. She didn't get a chance to tell what
19	happened. Only Richard Hays and his little goons
20	with their fabricated stories got to testify. She
21	and my son was the only witness apart from the rest
22	of them that was in the house, the officer that was
23	in the house. She wasn't allowed to testify. So,
24	basically, you never heard her side of the story.
25	Richardson also, when I met Richardson, I asked him,
1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
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2	COMMITTEE ON THE JUSTICE SYSTEM 217 "Can you have your team come to my house to see the
3	layout of my house?" Because what the officer was
4	saying happened, it couldn't have happened that way.
5	I begged him to have his team come to my house. He
6	said yes. He told me yes. That never happened. I
7	also think that if they would have came to my house
8	in this trial, they would have understand a lot more
9	about the apartment and what these officer was saying
10	did not happen the way how they said it went down,
11	because the lay of the house would have shown there's
12	no way these officers could have been in the hallway
13	when they said it happened and how it happened.
14	There are many examples I could go into, but like I
15	said, it's so much. But today as I sit here,
16	Richardson is not fit to be in that office. He need
17	to get fired from that office. As I go I'm going
18	to I'm finish testifying Ramarley. I will go into
19	Ms. Gwenn Carr testimony. Again, thank you to sit
20	here and listen to me. As you know, Eric Garner was
21	murdered on July in July $24^{th}$ by NYPD. It's been
22	five years later. Daniel Pantaleo, the officer who
23	took Eric and threw him on the ground, unlawfully
24	arrested him, officer who lied on the official
25	report, and you hear testimony all the time. These
l	I

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 218 COMMITTEE ON THE JUSTICE SYSTEM 2 officer continue to lie on reports, and nothing has been done to them. Officer who failed to supervise 3 4 and other officer who engaged in the misconduct are all still on the force, still collecting a paycheck 5 again. Ms. Carr is very worried that NYPD is trying 6 7 to sweep, sweep this under the rug. It's not sure if this mayor, Mayor de Blasio and the Commissioner 8 O'Neill have continued to -- they have continued to 9 refuse to tell her the name of the officers. Again, 10 you hear this often again. These administrator don't 11 12 want to give the name of the officer who, you know, harm people, and it's just a disrespect to the 13 14 family. They continued don't want to give her the 15 name of the officer who plays in the murder of Eric 16 Garner and attempt to try to cover it up afterwards. 17 There have -- they have the name of five, five, five 18 officer beside Pantaleo only because she and group supporting have been pacing to like the media report 19 20 of officer who lied in the report, and this is how she gets these names. All of the families stand with 21 2.2 Ms. Carr and are really concerned that de Blasio and 23 O'Neill have no intention of holding any officer accountable for murdering Eric. Given the widespread 24 cover up and many responsible for the misconduct--25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 219 COMMITTEE ON THE JUSTICE SYSTEM 2 excuse me-- of the misconduct of Pantaleo, it should just be-- it should not just be Pantaleo facing 3 possible discipline. It was so many other people 4 5 that was there that should be also charged and is not charged. Pantaleo, just make it clear, Pantaleo need 6 7 to be fired. You choke a man on national TV and you still have a job. Again, what organization does that? 8 But the NYPD. If it wasn't for the CCRB pushing for 9 charges for Pantaleo, discipline and charges, that 10 would have never happened. Again, NYPD though seems 11 12 like they want to bring any off these officer that murder unjustly to justice or you know, discipline 13 14 any way, any transparency. They tried to block CCRB 15 from bringing charges. NYPD tried to block CCRB from 16 bringing charges. It wasn't until Ms. Carr point out that NYPD lied delaying charges against last year 17 18 that the NYPD decide to stop blocking CCRB from bringing charges against Pantaleo. Pantaleo case is 19 20 only one that has even move forward, and that's because of CCRB again, not the NYPD. The NYPD has 21 2.2 even brought another officer up on this very charges, 23 not the one who lied on official report or the one who jumped on Eric back, falsely accusing him of 24 25 selling cigarettes. Sorry, not-- accusing him of

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 220 COMMITTEE ON THE JUSTICE SYSTEM 2 selling cigarettes and for they arrested him. They also started spreading propaganda, stories about 3 Eric. Remind you, if it wasn't for-- what's his 4 name? Ramsey Artes [sp?], we would have never knew 5 6 what happened. Thank God for him because we would 7 get another story. Eric had just broken up a fight, a fight. That's not the warranty you get to break up 8 a fight, a death sentence? Shame on New York. 9 Shame. Where is the middle-- we are in the middle of 10 a massive cover-up. Ms. Carr and I-- Ms. Carr and 11 12 all of us feel nobody's hearing us. Nobody cares about us. We are really -- we are really worried that 13 14 Pantaleo might not get fired. What happened in my 15 case where they let this officer resign, we are very 16 scared that might happen again in this case. We want these officer to be held accountable. We have these 17 18 two family here also. I know that the Davis [sic] and Vass [sic] also need help in their fight for justice 19 20 for Delrawn and Saheed. We can keep having-- we can't keep having our black children murdered by NYPD 21 2.2 officers and no one is held accountable. There's so 23 much families not here. So many family die, passed away before they even see how their case panned out. 24

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 221 Is this what New York stands for? I don't know what
3	to say. Thank you.
4	CHAIRPERSON RICHARDS: Thank you. I want
5	to thank all of you for coming here today. I know it
6	takes a lot, and I want you to know that we are
7	hearing you, and that's why we're here today. I want
8	to go to Council Member Inez Barron.
9	COUNCIL MEMBER BARRON: Thank you to the
10	Chairs for holding this very important hearing, and
11	I'm glad that we had the opportunity to hear directly
12	from those families that are impacted, and I'm glad
13	that you gave them the time to be able to tell the
14	story, but until we have change and until we get a
15	Mayor and a Police Commissioner who acknowledge that
16	the lives of black people, brown people, poor people
17	of all colors are important and that the NYPD
18	certainly does not have any privilege that insulates
19	them from being prosecuted to the fullest extent of
20	the law, and until we get citizens who understand
21	that as well, it's going to continue to exist. One
22	of the biggest examples for me of a police officer
23	who has risen through the ranks and gotten increases
24	in pay is the Inspector at the 75 Precinct whose name
25	is Inspector John Chell who in 2008 shot and killed

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 222 COMMITTEE ON THE JUSTICE SYSTEM 2 Ortannzo Bovell by shooting him in the back. There was never an investigation by the Department to 3 determine if any kind of policy had been violated or 4 to bring charges, but recently after 11 years there 5 6 was a civil trial, and the jury awarded the family a 7 settlement. The jury awarded an award to the family because the ballistics proved that Inspector, the 8 Inspector in the NYPD at the 75 Precinct, in fact 9 lied when he said oh he was falling and his gun 10 accidentally discharged. It was proven to be a lie 11 12 because ballistics proved that he had to be in a standing position in order to have the bullet enter 13 at the angle that it did, but until we have the 14 15 ability to have jury trials that bring us the result 16 that the evidence lays out before us, that officers lied in their reports, that officers constructed 17 18 evidence and that they were protected by the system, until we can change that, it's unfortunately is going 19 20 to continue. So I met Victor and his sister after the killing of their brother, the murder of their 21 2.2 brother, and they have been stall works and they have 23 been activists to try an bring attention to this, and so Ramarley Graham's mom and all the others that have 24 unfortunately established a bond based on the crimes 25

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 223 of murder committed against unarmed citizens, but
3	until we get an action, and until we get people in
4	power who are willing to acknowledge that all lives
5	are important, particularly black lives, brown lives,
6	and poor people, because they're the ones who have
7	been subjected to this. So until we can get that,
8	we're going to be coming here again and again, and
9	50A is one of the ways that we can get information
10	about those officers who have a history of engaging
11	in this kind of activity. I want to remind you that
12	Kenneth Boss, one of the people who killed Amadou
13	Diallo, had killed before. So, we can't forget this.
14	We can't slip it under the rug. We've got to make
15	sure that we get the laws in place and get people to
16	have their minds awakened and sharpened to the fact
17	that crime is crime, even when it's committed by
18	those who wear a blue uniform, and justice has to be
19	served. Thank you.
20	CHAIRPERSON RICHARDS: Thank you. It's
21	powerful. Thank you all for coming out. Thank you.
22	VICTOR DEMPSEY: Thank you.
23	UNIDENTIFIED: Thank you for having us.
24	
25	

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 224 COMMITTEE ON THE JUSTICE SYSTEM 2 UNIDENTIFIED: And thank you to the rest 3 of the Council Members. I think we forgot. Thank 4 you. 5 CHAIRPERSON RICHARDS: Thank you. I**′**m 6 going to call the next panel: Cynthia Conti-Cook, Jen 7 Borchetta, Christopher Boyle, Jacki Caruana, Oded Oren. So I'm going to go through this again, 8 Christopher Boyle, New York County Defender Services; 9 Jen Borchetta, the Bronx Defenders; Cynthia Conti-10 Cook, the Legal Aid Society; Jackie Caruana; and Oded 11 12 Oren. Alrighty, so I'm going to ask you-- I mean, most of you know the drill I'm assuming. State your 13 14 name for the record and who you're representing. 15 Also, due to the hour, going to put you on a clock, 16 so we want to hear specific great ideas, but I think 17 we know all of you well. So, start ladies first, 18 then we'll work our way down. Press the button. JACQUELINE CARUANA: My name is 19 Jacqueline Caruana. I'm a Senior Attorney at 20 Brooklyn Defender Services in the Criminal Defense 21 2.2 Practice. I want to thank all of you for the 23 opportunity to testify. I did submit a written copy of my testimony to the committee, but I would like to 24 focus with the limited time that we have on the 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 225 COMMITTEE ON THE JUSTICE SYSTEM 2 stories of two people whom I personally represented who were directly affected by the lack of access to 3 4 police disciplinary records. Both of these cases 5 involved allegations of assault on an officer. Ι know that that was brought up earlier and the high 6 7 number of arrests there are on these assault two charges, and they are often the type of charge that 8 we see as public defenders where, you know, there's 9 an allegation that our client has done something 10 wrong, then nothing has happened. There is -- nothing 11 12 is found on their person. There's no underlying offense, and then they're being charged with an 13 14 assault two, an assault on the officer. So, the 15 first story that I wanted to tell you was about my 16 client, Mr. C, I'm going to call him. A police officer stops my client Mr. C in the street because 17 18 he thought that he saw an unknown heavy object in Mr. C's pocket. It turned out that Mr. C had nothing in 19 20 his pocket, so the officer then charged Mr. C with disorderly conduct, and claimed that Mr. C had head-21 2.2 butted the officer. Mr. C then ended up with a 23 felony assault charge, even though the officer did not suffer any injury. I know that that was brought 24 25 up earlier, what are the injuries? Why can they not

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 226 COMMITTEE ON THE JUSTICE SYSTEM 2 document a report on what these injuries are? Clearly, this officer's credibility was central to 3 4 the case, but unfortunately as Mr. C's defense attorney I had no access to the officer's 5 6 disciplinary records. Because of Civil Rights Law 7 50A, the only method by which to obtain police disciplinary records is to file a motion with the 8 court. I did so with that case, and to then request 9 that the court order the police records to be turned 10 over to the judge to review. In that motion, the 11 12 defense is required to make a clear showing of facts sufficient to warrant the judge to request police 13 records for review. We can't make that claim without 14 15 access to the police records. It's a Catch-22. In 16 order for us to satisfy the requirements, we need the 17 50A is set up in a way that we will not records. 18 prevail as defense attorneys in order to obtain this information to adequately defend our clients and 19 20 cross-examine these police officers. So therefore, these motions are usually unsuccessful. In Mr. C's 21 2.2 case, he was initially charged with a felony and 23 ended up with an ACD, if you're familiar, an Adjournment in Contemplation of Dismissal. So his 24 25 case was eventually dismissed and sealed, but it was

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 227 COMMITTEE ON THE JUSTICE SYSTEM 2 shortly after I filed the motion to get access to the officer's disciplinary records that the prosecution 3 immediately offered my client this ACD. From a 4 felony assault charge to an ACD, and that is because 5 6 in my opinion the prosecution did not want me to gain 7 access to this police officer's disciplinary records. I don't know that for sure, but I do know that they 8 must have spoken to someone who authorized this ACD. 9 And that's one of the stories that I have. 10 The other one, I'll be brief, but I think it's also equally 11 12 important, was about an inmate at Brooklyn House of Detention. My client, we're going to call him Mr. H. 13 14 That case actually needed up going to a jury trial. 15 He was accused of assaulting the officer and 16 possessing a sharp piece of plexi-glass and was charged as a weapon. I filed a motion to gain access 17 18 to his disciplinary records. I was denied. Actually Department of Corrections showed up to the court 19 20 proceeding to personally oppose my motion to get access to this officer's record. During the jury 21 2.2 trial in which my client was acquitted of all the 23 charges, it came out that this officer had fabricated 24 the paperwork and that the actual item that my client was accused of possessing, this piece of plexi-glass 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 228 COMMITTEE ON THE JUSTICE SYSTEM 2 was planted. It was very clear during the testimony, and he was acquitted. That officer is currently 3 4 employed at Brooklyn House of Detention. I saw him 5 there personally last week when I was there to visit 6 a client. So Brooklyn Defender Services supports the 7 resolution urging a repeal of Civil Rights Law 50A, and we thank the sponsors for their work to improve 8 police accountability. We also support the bills 9 that would require reporting of police disciplinary 10 actions, but we stress that the information that's 11 12 gleaned from these reports should be used to enact further reforms. We thank the council, again, for 13 14 the opportunity to speak, and we hope that you'll 15 view Brooklyn Defender Services as a resource as we 16 continue to work together to address this issue. And if you have any questions I'm here to answer them, 17 18 but also feel free to reach out to Sayha Joseph [sic] or their office. 19 20 CHAIRPERSON RICHARDS: Thank you so much for your testimony and the work you do. 21 2.2 CHRISTOPHER BOYLE: My name is 23 Christopher Boyle. I am the Director of Data 24 Research and Policy at New York County Defender 25 Services. I have a couple of very brief anecdotes

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 229
2	that I myself have filed with this 50A motion. So,
3	I'd like to just take a quick look here. This is the
4	motion that I filed. It's almost two inches thick.
5	Most of it is exhibits that have to do with civil law
6	suits against police officers that were involved in
7	my client's case. He was charged initially with some
8	type of a drug sale. Eventually, after I had filed
9	this motion and it was denied by the court, I was
10	offered through my client a misdemeanor and community
11	service. So we've had similar experiences when we
12	file these 50A motions. There is lots of fighting
13	that goes on, but we do eventually see some given by
14	the District Attorneys, because they don't
15	necessarily seem like they want us to get access to
16	the files. But in this particular case, what I
17	wanted to highlight was so the way this work in
18	practice is we kind of do a research of trying to
19	find out what types of lawsuits were against some of
20	the police officers. So we'll do a search. We'll get
21	that. If you're doing the right thing, you're making
22	phone calls to the lawyers that represented them in
23	the lawsuits. So I did that. I made some phone
24	calls to some of the private lawyers. I find out
25	like most of these cases, they start out as criminal

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 230 COMMITTEE ON THE JUSTICE SYSTEM 2 cases. They're all dismissed, because if you took a plea you're not going to win a civil lawsuit. 3 So 4 they're easily resulting in ACDs or they're resulting in dismissals. So, I find out this one case was a 5 drug charge that resulted in a dismissal. I said why 6 7 did it result in a dismissal? He gave me all this paperwork. It turned out that the lawyer who worked 8 for Legal Aid apparently found out that there was a 9 video and showed that officer had completely lied 10 about that event, and so the case was eventually 11 12 dismissed, but there's no mechanism here for us to find that out. So, we're discussing whether or not--13 we're discussing 50A motions, but there's another 14 15 issue here. You know, I listen to this letter that 16 Mr. Vance apparently had given about the idea that they were going to try to get police personnel 17 18 records. I've never had a District Attorney join in an application for me to try to get a police 19 20 officers' personnel records, never in my history of doing this. and so what I'm wondering here is, why 21 2.2 wasn't that information -- this officer lied under 23 oath at a grand jury proceeding that there was some type of drug sale that happened, that was now proof, 24 25 video proof, that this did not in fact happen, but

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 231 2 nothing was done. This officer probably still works there, but more importantly, none of the rest of us 3 knew about it. This officer might have got moved to 4 a different precinct in a different borough. 5 We 6 would never know to be able to make an application at 7 some point. Now, keep in mind, a judge knew this and still denied my motion. I could not get access to 8 the police personnel records even having that 9 information there. I'll just talk about one other 10 case very briefly. So I had another case where my 11 12 charge was -- my client was charged with a drug type of charge, a drug sale. He claimed it didn't happen, 13 and the officers that were involved were from the 14 15 VIPER Unit. Now I don't know if you're familiar with 16 that. Now, I don't know what a VIPER Unit is. Т google it and it turns out there's a New York Post 17 18 article that says, "Dumping ground for dirty cops." So, there's apparently there were hearings on this. 19 20 I had no idea about it. So I file another 50A motion. Once again denied, even though it's clear 21 2.2 that the VIPER Unit is the dumping ground. Headline 23 from the New York Post, the dumping ground for bad cops. So what ends up happening, I realize 24 25 eventually that IAB apparently went and spoke to my

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 232 COMMITTEE ON THE JUSTICE SYSTEM 2 client at the hospital. My client didn't realize they were IAB, never told me about it. Then we got the 3 4 motion granted because there was an ongoing IAB investigation. Once we got access to that material, 5 it was apparently rally, really awful stuff and they 6 7 dismissed the case outright. So that was the end of the case. There are more problems here than just 8 50A. There are reporting problems. We are not 9 10 getting the information about who's lying. Most officers are not going to be charged with perjury. 11 12 We are not getting these falsified report information, whether they lied under oath somewhere, 13 14 because nobody wants to charge them, because that's 15 the end of their career. Let's be honest. Ιf 16 they've lied under oath, what are the odds that a jury is ever going to believe that officer again? 17 18 They are effectively done at NYPD, that's why they don't do it. Thank you. 19 20 CHAIRPERSON RICHARDS: Thank you. CYNTHIA CONTI-COOK: Good afternoon. My 21 2.2 name is Cynthia Conti-Cook. I work at the Legal Aid 23 Society, and we are a coalition member of Communities United for Police Reform. To start, I just want to 24 25 thank you for this panel, and thank you for today,

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 233 COMMITTEE ON THE JUSTICE SYSTEM 2 and thank you for listening to the families. I also am very grateful that I'm here offering in writing 3 very specific feedback, but my testimony today I want 4 to focus on correcting the record somewhat from what 5 the NYPD testified to about this morning, 6 7 specifically as it regards to what 50A does and does not do, to the legislative history of 50A, and to how 8 the Department is still abusively interpreting 50A. 9 As Justice Jennie Rivera [sic] said in her descent 10 from the Court of Appeals case this past December, 11 12 "Government is the public's business." And the police are certainly also the public's business. 13 14 These bills are crucial first steps to allowing the 15 public into the process and having an informed role 16 in deciding what reforms need to be made, and we hope that these reporting bills are the first steps in 17 18 many more steps that we will be able to take hand-inhand with full amount of information that we need in 19 20 order to create community-based reforms ourselves and to be heard by the City Council and by the 21 2.2 Department. These bills are all really important 23 pieces to a puzzle, and I think it's important to 24 emphasize that missing any one of them will leave a 25 big hole in the picture that we're trying to

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 234
2	understand here, and especially with 50A. So,
3	turning to some of the statements made earlier today.
4	Council Member Cohen asked about the legislative
5	history of 50A, and I think that this was
6	specifically answered wrong. In 1976, there was
7	legislative history that showed the concerns about
8	50A were mostly about how officers were being
9	questioned in court. I also just want to restate that
10	confronting an officer with prior misconduct in court
11	is not harassment, it is impeachment. It is
12	constitutionally guaranteed for someone accused of a
13	crime to be able to confront their accuser, and being
14	able to question officers about prior misconduct is a
15	part of that confrontation right. People who are
16	have misconduct records that are deemed either
17	irrelevant or lack a good faith basis, those are kept
18	out by the judges. The judges act as gatekeepers in
19	those contexts. In 1981, the legislative history was
20	expanded to include correction officers. The
21	Department this morning, the Legal Department
22	specifically testified that there was additional
23	legislative history regarding just general
24	harassment, protecting officers from embarrassment.
25	That was in the context of prisons in the legislative

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 235
2	history in 1981. The courts have done a very sloppy
3	job of combining those legislative histories and
4	extending the concerns about harassment to police
5	officers from prison guards, and I think that it's
6	worth really deciphering what we're talking about
7	when we're talking about what the legislative history
8	has already really put into the record. The
9	Department is currently opposing our request for
10	civilian complaints for officer Scarcella [sp?] who
11	has been retired for more than 20 years. Earlier
12	today they testified that they would not be opposing
13	requests for officers who have been terminated, and
14	that is incorrect. Councilman Lancman asked earlier
15	whether the panel was adopting the report from last
16	week, the recommendations to not broaden the
17	interpretation of 50A any further, and yet they sat
18	here and said that they were possibly going to oppose
19	some release of aggregated data. I think that those
20	two statements are internally inconsistent. 50A does
21	not cover aggregate data at all, and for them to say
22	that they have concerns about whether 50A would cover
23	aggregated data, I think really just means that
24	they're worried the PBA will sue them. I don't think
25	it means that the PBA will win, and I think that we

1 2	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 236 should still demand them to report on aggregated
3	data. Finally, I just want to say that there's
4	nothing in 50A that protects officers' safety more
5	than existing FOIL exemptions that protect the
6	privacy of all public employees. In Chicago this
7	past week we learned that an officer who's leading
8	the implementation of implicit bias training has a
9	long history of civilian complaints. We would never
10	had known that if the Chicago Police Department had
11	not had to make their 30 years of civilian complaint
12	history public, and journalist organization, The
13	Invisible Institute" made that available publicly.
14	The Chicago Police Department's Fraternal Order of
15	Police confirmed that no threats have resulted from
16	that database being released, and that was confirmed
17	in the panel's report released next week. I'll leave
18	the rest of my comments to my written testimony.
19	Thank you.
20	CHAIRPERSON RICHARDS: Thank you.
21	JEN BORCHETTA: Good afternoon, Chairman
22	Richards and Chairman Lancman. Thank you very much
23	for the opportunity to testify today and for this
24	important package of accountability and transparency
25	bills. My name is Jen Rolnick Borchetta. I'm the
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1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 237 COMMITTEE ON THE JUSTICE SYSTEM 2 Deputy Director of Impact Litigation Practice at the Bronx Defenders. I'm here with my colleague Oded 3 4 Oren. Mr. Oren is a Criminal Defense Attorney, and 5 he'll speak from that perspective. In my testimony, I'd like to focus on lessons learned from the stop 6 7 and frisk remedial process. We have represented the 8 plaintiffs in both the Floyd and Ligon cases, and while our work with the Federal Court Monitor 9 overseeing the reforms in those cases is well-known, 10 what's less well-known is the massive community input 11 12 into reforms that was conducted as a part of this reform process. I want to bring attention to their 13 14 voices today as they are the people whose lives are 15 affected by the NYPD's continued unlawful practices 16 and its refusal to meaningfully hold officers accountable. As background in this process, this 17 18 community input process was held over a three-year period from 2014 to 2016. It included 64 focus 19 20 groups of predominantly black and Latino people from neighborhoods in New York that bore the brunt of the 21 2.2 NYPD's unlawful stop and trespass enforcement 23 practices. Over 500 people gave testimony in those 24 focus groups. There were also community forums that 25 were held throughout the city and in those community

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 238 COMMITTEE ON THE JUSTICE SYSTEM 2 forums, over almost 2,000 people participated. The focus group transcripts are available publicly. 3 They're linked to -- or the link to them is provided 4 in our written testimony, and we would urge you to 5 look at those in the context of the reporting bill, 6 7 particularly on the disciplinary matrix, because we think that their voices are important. In addition 8 to the NYPD's reporting on the implementation of a 9 disciplinary matrix, it's important that their voice 10 and the need for it are also reflected. And so to 11 12 end my testimony I want to share their statements. These are some quotes from the focus group 13 14 transcripts, and they reflect really an overwhelming 15 consensus among people affected by these practices 16 that police are not meaningfully held accountable. "There's no accountability. The police can just do 17 18 anything. I'll lose my job if I have weed in my pocket. They can't lose their job if they show 19 20 someone wrongfully? I see all my life cops break the law and nothing happens to them. There should be 21 2.2 consequences. They act like they can get away with 23 anything, which basically they can. If you don't pay a consequence, you're not going to learn anything. 24 25 Even though they have evidence of misconduct, the cop

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 239 COMMITTEE ON THE JUSTICE SYSTEM 2 always wins. We've made significant changes, but the new rules will only be as good as enforcement and 3 accountability. No matter how many people you get to 4 testify and say that person was in the wrong, as long 5 as he has a badge, he's untouchable." Thank you for 6 7 your time. 8 CHAIRPERSON RICHARDS: Thank you. ODED OREN: Thank you very much for your 9 time, Chairman. My name is Oded Oren. I'm with the 10 Bronx Defenders. I wanted to speak a bit about 11 12 police disciplinary records in criminal court proceedings. I think as my colleague at Brooklyn 13 14 Defender Services highlighted, those records are 15 really important for us when we take a case to a 16 hearing and then a trial, but I want to highlight two other aspects or rules that these records play in our 17 18 representation. By influencing the judge and the proceedings and the juries if a case goes to trial, 19 20 the disciplinary records provide some measure of accountability for unlawful behavior through the 21 2.2 court system itself, even when other accountability 23 systems such as the CCRB or IAB fail to do more than 24 just give an anemic slap on the wrist to the officer, 25 by airing what happened in court and by being cross-

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 240 COMMITTEE ON THE JUSTICE SYSTEM 2 examined on those records, there is some accountability that comes to that specific encounter 3 with the police. And just as importantly, and I 4 5 think this was highlighted by the previous panel, disciplinary records help our clients and their 6 7 families and their communities find some measure of closure. The records allow us to contextualize 8 police behavior and to show that our client's claims 9 about profiling and use of force and other abuses 10 have precedent, that they are very much rooted in the 11 12 specific behavior of that officer or of the NYPD as a whole. These records affirm our clients and their 13 stories of abuse by the police. They validate our 14 15 clients, and they ultimately vindicate our clients in 16 criminal court, in federal court, and in civil court. 17 I wanted to take just a few more moments to talk 18 about-- I believe it was the last back-and-forth between Chairman Lancman and the NYPD representatives 19 20 here. I think, Chairman Lancman, the data that you were asking for about cases or encounters with the 21 2.2 police that ultimately were DP'd, decline to 23 prosecute", I think that data is instrumental for you 24 and for everyone and for the public as a whole to understand what is actually happening and to hold 25

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 241 offices accountable. And I think that even when we
3	gain access to disciplinary records of the police,
4	that allows us to know which officers have already
5	been implicated in the past, but I think the data
6	that you were talking about would allow us to
7	highlight and find out about new offices who do not
8	have a misconduct record and to highlight other ways
9	in which misconduct of various ways happens and maybe
10	is evading our case. Thank you very much for your
11	time.
12	CHAIRPERSON RICHARDS: Thank you.
13	Council Member Lancman for questions.
14	CHAIRPERSON LANCMAN: So these motions
15	that you have to make to be able to get access to
16	these records, this is the Gissendenner [sic] Motion?
17	UNIDENTIFIED: Yes.
18	CHAIRPERSON LANCMAN: What is it that you
19	need to show, whoever wants to answer that?
20	CYNTHIA CONTI-COOK: In order to show
21	that so, this for a subpoena. This is not for
22	using the information in a court room. In order to
23	get to the information itself, our attorneys have to
24	create a showing that they know of the existence of
25	material in the custody of the Police Department or

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 242 COMMITTEE ON THE JUSTICE SYSTEM 2 the Civilian Complaint Review Board that would be relevant and material in their case. That means that 3 they have to show two things: something exists that 4 they know of. That is impossible for us to show 5 unless we have previously gone through this process 6 7 and we know that there are files from another case, in which case we probably don't need to do this 8 again. But for officers for whom we do not already 9 have information, it is literally impossible for us 10 to show to the court that we know of the existence of 11 12 records that we believe would be relevant or material in our case. Also, in the-- in a few cases, we've--13 the Legal Aid Society created a database that it 14 15 shared with other institutional defenders like the 16 Bronx Defenders and New York County and Brooklyn 17 Defenders and we try to share as much publicly 18 gleaned information as we can so that as best as we are able to, we can make the case that there is 19 20 likely going to be internal records that are relevant because we know that there are lawsuits and we know 21 2.2 that there's news stories, and we know that there's a 23 good amount of other public information, and therefore it's highly likely, but we can't prove the 24 existence of internal records as well. 25

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1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 243
2	CHAIRPERSON LANCMAN: How often is that
3	enough, the existence of civil lawsuits which suggest
4	that there must be something?
5	CYNTHIA CONTI-COOK: Almost never. Judges
6	love to say that we are often on a fishing
7	expeditions and that lawsuits are not the same as
8	internal misconduct, and it's true, all lawsuits are
9	not the same as internal misconduct, but if we can't
10	even get a sense of whether or not an officer has a
11	disciplinary history, it's impossible for us to even
12	make the slightest application to the court based on
13	evidence.
14	CHRISTOPHER BOYLE: So, the problem is is
15	that the lawsuits all settle out. So there's never a
16	finding of wrong-doing. So what the court finds out
17	is that these are just accusations, right? So you
18	could have 50 lawsuits against one particular officer
19	and they've all settled for \$100,000 each. That does
20	not sway some judges. Now my understanding is that
21	the NYPD did some kind of report or there was an
22	Inspector General report where what they were going
23	to do was, they were going to have a demarcation line
24	of a certain number of lawsuits would then indicate
25	that the officer needed to be retrained in some way.
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1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 244
2	So if the officer had I don't know what the number
3	was, but if the officer had seven lawsuits or 10
4	lawsuits, that there was some training. So,
5	therefore, if they were supposed to have some
6	training, one would likely be able to say that there
7	must be something in his personnel record because
8	there was some level of wrongdoing found at that
9	point, because he or she would have to be retrained.
10	But these are bars that we cannot meet. Besides the
11	fact of what I said before, which is there's lots of
12	information that would be useful for all of us, but
13	the District Attorney's Offices dismiss cases without
14	saying this case was dismissed because it was a lying
15	cop. They just won't say it. I mean, how do you
16	come up with a situation like testa-lying [sic]
17	everybody knows what that means, and yet you only
18	have 45 people out of 30,000 officers, whatever how
19	many years is charged with perjury? And yet, we all
20	know that testa-lying [sic] exists all the time every
21	day? It just boggles my mind.
22	CHAIRPERSON LANCMAN: So, yesterday I was
23	outside City Hall with a number of who had been
24	wrongfully convicted. Their names would be familiar
25	to you. Some cases spent decades in prison and at

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 245
2	the root of their wrongful conviction were a variety
3	of common flaws in our criminal justice system which
4	you know better than anyone else. How important is
5	it to get this information to be able to prevent
6	wrongful convictions? And I don't mean it has to be
7	a wrongful murder conviction where someone spends 30
8	years in prison, but a wrongful conviction for a
9	relatively low-level offense that still can have an
10	extraordinary impact on someone's life?
11	CYNTHIA CONTI-COOK: It is not only
12	extremely important, because police misconduct is one
13	of the leading causes of wrongful convictions. It is
14	merely impossible to make a 440 application, so the
15	type of application you have to make where you can't
16	get discovery. So, the Court of Appeals in December
17	said that the public has no right to police
18	misconduct information whatsoever, that the only
19	context in which we can ask for is in ongoing
20	litigation. That means it's impossible if you're
21	doing a 440 application for someone who is seeking
22	finding of wrongful conviction, you're in a public
23	posture at that point. There is no existing
24	litigation for you to ask for that information.
25	

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 246 CHAIRPERSON LANCMAN: The filing of your
3	440 motion doesn't create litigation to satisfy the
4	New York Civil Liberties Union case?
5	CYNTHIA CONTI-COOK: It would if it got
6	that far, but often those cases are dismissed on the
7	papers. And so if the attorneys were doing an
8	investigation prior to filing that 440 motion and
9	trying to make a really strong case on behalf of
10	their client so that it will stick and they'll get in
11	the door and they can get more discovery, they often
12	can't get even can't even get in the door because
13	they haven't been able to access the information
14	through Freedom of Information requests.
15	UNIDENTIFIED: I'd like to speak to this
16	from a trial level, because obviously I think it'd be
17	extremely important for our clients not to get
18	convicted and then have to go through this appeal
19	process. What it looks like when you don't get the
20	documents after you file this Gissendanner motion
21	pursuant 50A is you're left with these lawsuits.
22	Practically, what that does for you at trial is it
23	gives you the opportunity to ask the officer about
24	the lawsuit, and the off and you're not you're
25	bound by the officer's answers. You can say, "Well,
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1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH247COMMITTEE ON THE JUSTICE SYSTEM247
2	isn't it true on such and such a day you assaulted
3	this individual?" And because this lawsuit has
4	settled without any admission of wrongdoing, the
5	officer is going to say no, and there's nothing I can
6	do at that point. I can't impeach him. I have no
7	access to their disciplinary records. So what it
8	looks like is I'm asking an officer a question about
9	something I don't know the answer to. I know the
10	answer. I have the lawsuit. I know it was settled,
11	but I'm not permitted to talk about how much it was
12	settled for. I'm not permitted to impeach him on the
13	fact this lawsuit was settled or with his
14	disciplinary record, which I don't have access to.
15	And so what happens is when I have a case that's
16	based entirely on the credibility of a police
17	officer, which are so many of our cases, I can't
18	effectively impeach this police officer because I
19	don't have access to these disciplinary records, and
20	you end up with wrongful convictions that way, and
21	then you end up in this appeals process that Conti is
22	talking about.
23	CHAIRPERSON LANCMAN: Okay, thank you
24	very much.
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1 2	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 248 CHAIRPERSON RICHARDS: Alrighty, thank
2	CHAIRFERSON RICHARDS. Allighty, chair
3	you. Alright, Joo-Hyun Kang, or Carolyn Martinez
4	Class [sp?], Communities United for Police Reform,
5	Kylynn Kylynn Grier, Girls for Gender Equity/CPR,
6	Darian X, Make the Road New York/CPR, Michael
7	Sisitsky, New York Civil Liberties Union, and Nahal
8	Zamani forgive me if I butchered your name Center
9	for Constitutional Rights.
10	DARIAN X: Awesome. Peace and good
11	afternoon, Council Members. My name is Darian. I'm a
12	youth organizer for Justice and Community Safety at
13	Make the Road New York. For far too long, young
14	people in this city have faced harm and abuse by the
15	hands of police, with the burden of scrutiny always
16	being placed on them instead of the NYPD. Young
17	people, specifically, are exceptionally vulnerable to
18	the violence that the police commit in our
19	communities. For instance, on our streets
20	unconstitutional stops continue to happen every day.
21	And just because the NYPD has not been documenting
22	stops doesn't mean they have changed their practices.
23	This violence is also very real in our in schools
24	where we are supposed to feel the safest. As recent
25	Buzzfeed articles report, hundreds of officers have

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 249 2 abused their powers from lying on official documents to sexual harassment, and they continue to work in 3 our communities. Over two dozen of those officers 4 work in our schools, where students and families have 5 no idea who is patrolling their hallways. Safety for 6 7 young people of color has been precariously held in the hands of those who routinely criminalize their 8 neighborhoods and in some cases, like those 9 previously aforementioned today, kill people who look 10 like them. Not only can we no longer allow this to 11 12 be the context through which young people live their lives, but we can no longer allow the harm and 13 14 misconduct committed by the NYPD to be hidden behind 15 blue walls of silence. Despite the rhetoric that the 16 NYPD has displayed earlier today and throughout their history, despite this rhetoric that they have somehow 17 18 been completely re-trained and transformed, that is far from the reality and we know that this exists as 19 20 just a form of political gas lighting for our communities. Police misconduct, abuse, and sexual 21 2.2 harassment continues to happen with little or no 23 consequences for officers. What videos and high 24 profile incidents like we have seen do is bring to light to what's in the shadows throughout black and 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 250 COMMITTEE ON THE JUSTICE SYSTEM The calls to provide transparency 2 brown communities. and accountability from communities most impacted by 3 4 police violence has never been louder, and it is this council's duty to answer those calls. The Council--5 this council must urge and fight for a discipline 6 7 matrix with swift and severe consequences if we are going to mitigate abuse of power in an agency that 8 continues to police itself. I would add that this 9 discipline matrix also needs to be fully transparent 10 and fully public to our communities as well. 11 12 Supporting a full repeal of Civil Rights Law 50A must also be a priority for this council, and the fact 13 14 that the NYPD continuously attempts to broaden the 15 scope of this legislation should be alarming to 16 everyone. 50-A was one of the sole reasons Ms. Carr was unable to identify whether officers involved in 17 18 killing her son held a history of misconduct; though we later did find out this misconduct about Daniel 19 Pantaleo through leaks, confirming again what our 20 communities always known through our day to day 21 2.2 experiences with the NYPD. I'll end here in just 23 saying that we urge this council to really stand with young people of color and to stand with communities 24 25 and to prioritize these issues. Thank you.

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 251 COMMITTEE ON THE JUSTICE SYSTEM 2 CHAIRPERSON RICHARDS: Thank you. KYLYNN GRIER: Good afternoon, Council 3 Member Donovan Richards, Chair Richards and Chair 4 Lancman. I work-- My name is Kylynn Grier and I work 5 6 with Girls for Gender Equity. We work daily with 7 young women and trans and gender-nonconforming youth of color who are policed at every juncture of their 8 lives, on the way to school by the NYPD, in school by 9 NYPD School Safety Agents, and while accessing city 10 services as seen in the case of Jazmine Headley at 11 12 the Department of Social Services. Young women and trans and gender-nonconforming youth of color young 13 people are criminalized for normal adolescent 14 15 behavior, often times hypersexualized due to 16 historically located racialized and gender-based stereotypes, and their bodies are regularly policed 17 18 because of their race, ethnicity, sexual orientation, gender identity, and gender expression. Girls for 19 20 Gender Equity applauds the introduction of Resolution 3709, the repeal 50A resolution calling on the New 21 2.2 York State Legislator to pass full repeal of New York 23 State's Civil Rights Law 50A. This would make certain information from police personnel records--24 make certain information from police personnel 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 252 COMMITTEE ON THE JUSTICE SYSTEM 2 records available to the public such as reports as misconduct. As an organization that has worked to 3 4 address gender-based violence for 16 years, we understand that acts of gender-based violence are 5 6 often patterned and repetitive. Frequently sexual harassment and sexual assault are not a one-time or 7 isolated incident. As with other forms of police 8 misconduct against community members, officers often 9 have disciplinary records that reflect former 10 complaints of misconduct against alleged officers. 11 12 Survivors who report sexual misconduct by police officers are met by a disciplinary system that 13 benefits from hiding repeated misconduct from the 14 15 public eye. Girls for Gender Equity also stands with 16 Anna Chambers, an 18-year-old girl who was raped and sexually assaulted by two NYPD officers in Brooklyn 17 18 and who is one of many survivors of NYPD gender-based violence, including police sexual violence. These 19 20 experiences and narratives are often unheard in the mainstream media on conversations about policing. 21 2.2 This silence exists alongside multitude of systemic 23 barriers to reporting: survivor supports and often victim blaming and criminalization of survivors. This 24 25 is absolutely and unequivocally rooted in racial and
1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 253 COMMITTEE ON THE JUSTICE SYSTEM gender-based discrimination. In February 2018, the 2 Civilian Complaint Review Board agreed to begin 3 phasing in taking reports of police sexual misconduct 4 against members of the public. Since the adoption of 5 this policy, the Civilian Complaint Review Board has 6 7 reported 130 incidents of sexual misconduct with 50 reports-- with 50 complaints of sexual assault sent 8 to the DA's offices. Located in the landscape where 9 very few people report experiences of gender-based 10 violence and with limited public awareness of CCRB's 11 12 recent adoption, this number is significant. Still, survivors must still participate in a dual process 13 [inaudible] the NYPD Internal Affairs Bureau where 14 15 survivors are treated in deeply de-humanizing ways 16 and the NYPD has ultimate decision-making authority over disciplinary outcomes. As a city we must enable 17 18 CCRB to make final disciplinary discipline determination in cases that they already prosecute 19 through the administrative prosecution unit, and in 20 cases where the NYPD Commissioner deviates from a 21 2.2 CCRB recommendation, that the Commissioner -- and the 23 Commissioner should also publicly make available why he made that dissenting decision. And finally, I 24 25 think it's important to name that NYPD School Safety

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 254 Agents any complaints that a young person may have
3	about NYPD School Safety Agents, it is referred to
4	the Internal Affairs Bureau of the NYPD. So young
5	people are expected to be interviewed in a way that
6	is deeply dehumanizing and treated as if they are the
7	person who did something wrong, and there's no reason
8	for this. Actually, CCRB should have absolute
9	mandate over these peace officers, and in particular,
10	NYPD School Safety Agents. Thank you.
11	CHAIRPERSON RICHARDS: Thank you so much
12	for your testimony.
13	MICHAEL SISITZKY: Good afternoon. Thank
14	you Chairs Richards and Lancman. My name is Michael
15	Sisitzky. I'm lead Policy Counsel with the New York
16	Civil Liberties Union. Today's hearing and the bills
17	before these committees are critically important.
18	The report that was issued last week on NYPD
19	discipline confirms many of the issues with the NYPD
20	that the NYCLU has been raising for years, including
21	the lack of transparency within disciplinary
22	processes, the Commissioner's complete authority to
23	decide outcomes in all disciplinary cases. The
24	public's trust in police is diminished every time an
25	officer is not held accountable and brought to

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 255 COMMITTEE ON THE JUSTICE SYSTEM 2 justice for misconduct, and it's further diminished when Departments like the NYPD actively resist 3 4 sharing even the most basic information about the 5 rules that they purport to follow, and even the most 6 basic data on what happens when complaints start 7 winding their way through the disciplinary system. The bills before the committee today are not enough 8 to eliminate all the flaws in the NYPD disciplinary 9 system, but they are critical first steps, and our 10 written testimony goes into more detail with comments 11 12 and suggestions on each, but I do want to highlight the importance of the resolution calling for repeal 13 of Civil Rights Law Section 50A. The NYCLU strongly 14 15 supports passage of this resolution and is actively 16 working with our partners to repeal 50A through the state legislature in Albany. 50A is anti-democratic 17 18 embrace of state secrecy. It permits Police Departments to cover up their inaction on past 19 20 allegation of officer misconduct when they're confronted with demands for accountability. It 21 2.2 inflicts additional and continuing harm and trauma on 23 police abuse victims and grieving family members who have lost loved ones to police killings, denying them 24 25 closure, denying them any real sense of whether

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 256 COMMITTEE ON THE JUSTICE SYSTEM 2 justice was served in their cases. And it has been twisted to justify withholding everything from body 3 camera footage to completely anonymized use of force 4 And New York City bears no small part of the data. 5 responsibility for this provision's shameful 6 7 expansion in recent years. It's a state law, but New York City has really made this a pressing problem. 8 А few years ago, the NYCLU submitted a FOIL request for 9 redacted decisions from the NYPD's trial room. 10 Our goal was to gain a better understanding of the 11 12 analysis underlying the decision-making in those cases, and we specifically did not seek any 13 identifying information on individual officers. 14 The 15 NYPD denied our request from brought litigation 16 challenging that decision, but in December, the New York State Court of Appeals issued a sweeping ruling 17 18 in dispute denying our request for those records and expanding the reach of 50A so dramatically that it 19 20 now operates unlike any other exemption in the State Freedom of Information Law, categorically banning the 21 2.2 disclosure of these records and declaring redactions 23 unavailable. New York is one of just two states to elevate records of police misconduct to the level of 24 25 state secrets, and we do this despite the fact that

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 257 COMMITTEE ON THE JUSTICE SYSTEM 2 there's already robust protections built into FOIL that are fully capable of balancing legitimate 3 4 officer privacy concerns with the public's right to know how government agencies respond when public 5 employees violate the public trust. And in the 6 7 exchange earlier this morning, the NYPD despite their insistence that there are specific concerns that 8 undermine the importance of 50A essentially admitted 9 that there are exceptions in FOIL that address every 10 concern that they have raised. In the exchange with 11 12 Council Member Cohen, the NYPD acknowledged that FOIL has an exemption for personal privacy. It has an 13 exemption to redact information and withhold records 14 15 when there are legitimate concerns about safety. 16 Those records can be handled just like any other record under Freedom of Information Law request. 17 18 There is no reason to assign this special level of secrecy and protection specifically to police 19 20 personnel records, when these are the records that communities are most vitally in need of seeing. 21 So, 2.2 with that, I will conclude my testimony. 23 CHAIRPERSON RICHARDS: Thank you. JOO-HYUN KANG: Good afternoon. My name 24 is Joo-Hyun Kang with Communities United for Police 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 258 COMMITTEE ON THE JUSTICE SYSTEM 2 Reform. I'm representing some of our members who were not able to make it today. Rather than go through 3 4 written testimony, I'm just going to actually make three points. First, on some of the myths that were 5 6 put forward today by the NYPD. One myth-- so I'll do 7 myths. I'll do a few additional examples of disciplinary problems. So, three myths. One is that 8 they have to wait for a criminal legal process to 9 conclude before they can move forward on discipline. 10 We know that this is factually and historically 11 12 incorrect. There are two examples that I would raise. One is when Anthony Baez was murdered by the 13 14 NYPD. Francis Lovoti [sp?] who was the officer who 15 put him in a chokehold 20 years before Eric Garner 16 was actually put through the NYPD disciplinary system 17 and fired before the DOJ prosecuted Lovoti [sp?]. 18 That is the only case in the past several decades where an NYPD officer has bene prosecuted by the Feds 19 20 and convicted and sentenced, and when that federal case happened, they were able to rely on the NYPD 21 2.2 trial for being able to assess where there was 23 perjury and other issues that were helpful in the 24 federal case. So, I want to make that point really 25 clear. That's a choice that they make. It's not a

1 2	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 259 rule. It's not a law. the second example is when
3	Anna Chambers, the 18-year-old who goes by the name
4	publicly, Avana [sic] Chambers, that Kylynn from
5	Girls for Gender Equity mentioned, who was raped by
6	two NYPD officers. After she was raped, the Brooklyn
7	DAs office, before they moved forward on the case
8	and that's still actually in pretrial motions the
9	NYPD immediately scheduled a disciplinary trial for
10	those two officers. Those two officers, those two
11	Brooklyn detectives ended up resigning so that they
12	wouldn't have to go through the NYPD disciplinary
13	trial, but it shows you another example from a recent
14	period where if the NYPD chooses to, they will move
15	forward a case. And so hearing from the families
16	that we heard earlier with Ms. Malcolm talking about
17	her case with her son, Ramarley, as well as Eric
18	Garner, Saheed Vassell, as well as Delrawn Small,
19	these are all cases that should not be going on year
20	after year, and they're not the only cases we're
21	talking about. Second, the second myth is NYPD
22	represented today and said that when 50A is amended
23	they will be able to be more transparent and release
24	more data I actually think that all of you certainly
25	Council Member Richards and Council Member Lancman

1 2	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 260 know for sure that that's actually just not what's
3	going on right now. The bills that are in the
4	package that the Council has put forward are all
5	bills about aggregate data. That data can be
6	released tomorrow with no revision to 50A. So what's
7	happening right now and we want to just make really,
8	really clear is that the NYPD is running game.
9	That's all it is. They're running game. They're
10	using 50A as a rhetorical way to be obstructionists
11	about just being transparent about misconduct and
12	discipline. The second part of that is that they
13	talked about all of the advocacies that they will be
14	doing on 50A amendment. We've heard this for the
15	past two years. That has not happened, and you know,
16	we're curious to see what the modification bill looks
17	like that they're proposing. The last thing I'll
18	just say is that this idea about 50a repealing 50A
19	risking officer safety is really just about fear
20	mongering and that it's not a factual piece as
21	Michael said. The FOIL already actually excludes
22	personal information. They can redact addresses and
23	personal addresses, phone numbers, etcetera of
24	officers. Other stuff will be in written statement.
25	Thanks so much.

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 261 COMMITTEE ON THE JUSTICE SYSTEM 2 CHAIRPERSON RICHARDS: Thank you. 3 NAHAL ZAMANI: Good afternoon. My name is Nahal Zamani, and I'm the Center for 4 Constitutional Rights, and I'd like to thank you guys 5 again for holding this very important panel and 6 7 committee hearing following the heels of the introduction of bills as well as the final report of 8 the independent panel. I wanted to spend about 30 9 seconds addressing some of the confusing points from 10 earlier today. First, on the relationship between the 11 12 CCRB and the NYPD. I was a bit confused about the statistics that were cited by the Department. 13 Looking at the CCRB's annual and semiannual reports, 14 15 from 2017 and APU cases, there was only a 27 percent 16 level of concurrence. The first half of 2018, 26 percent. So unless the rest of 2018 was dramatically 17 18 different, I'm a little bit confused about the statistics that were cited, particularly with regards 19 20 to APU cases. There's some slight differences with the other swath of cases that don't represent the 21 2.2 most serious penalties ascribed by this board, but 23 some clarity I think is needed. Second, we know that there is some incongruence or lack of accord between 24 the CCRB and the NYPD as confirmed in the Page 26 of 25

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 262 2 the Discipline Panel and the report talking about the downward departure of the Commissioner. Third, I am 3 4 again a little bit confused about why the NYPD cannot publish aggregated information, particularly as it's 5 broken down by precinct, which is a very useful tool 6 7 for future intervention and concern, particularly because they regularly post this information with 8 regards to use of force, and that's on their website. 9 Fourth, with regards to stop and frisk. 10 Μv organization, the Center for Constitutional Rights, 11 12 along with some other organizations in the room today is involved in litigation around this issue, and the 13 Federal Monitor in our case confirmed the stops are 14 15 still racially discriminatory. They lack reasonable 16 suspicion, a portion of them, and a number of them are not documented. So, merely the number of stops 17 18 going down does not demonstrate that the issue has been solved. I wanted to of course appreciate the 19 20 package of bills you guys have introduced, including increased public reporting and the resolution to 21 2.2 appeal 50A, and commend the independent panel for 23 their recommendations in their report, particularly the recommendation 9C around reducing the DAO's 24 25 request around reconsideration reports. Two things

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 263 COMMITTEE ON THE JUSTICE SYSTEM 2 that I think are really important that will come about if your bills are passed, and of course, as the 3 panel recs are implemented, is showing why the NYPD 4 5 continues to prefer lower-level penalties, and how much this occurs. And two, when-- and the NYPD does 6 7 not pursue any disciplinary action, and I would urge the council that in any bills that are ultimately 8 passed, you include this clause around no pursuit of 9 10 disciplinary actions as something that should be measured so that we can have a wider understanding of 11 12 this. I'd like to conclude by just reiterating oen thing that we found in the course of our litigation 13 14 that was reported on by the Federal Monitor. The 15 Internal Affairs Bureau currently investigates 16 allegations of racial profiling. They have never substantiated an allegation of racial profiling. That 17 18 means that there's a whole swath of cases where members of service are not appropriately being 19 20 sanctioned. So we should consider that when we're discussing very disturbing findings of the panel and 21 2.2 as the Council itself has found, as advocates have 23 been raising for years about the systemic failures 24 within the NYPD disciplinary process. Thank you.

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 264 COMMITTEE ON THE JUSTICE SYSTEM 2 CHAIRPERSON RICHARDS: Thank you, and we'll have a lot more to say about that eventually, 3 but thank you. Thank you all for your testimony. 4 5 I'm going to call the next panel: Shaniqua Charles 6 [sp?], Roberto Cavanas [sp?] Charlotte Pope [sp?], 7 Kate McDonald [sp?]. Everybody here? Shaniqua Charles, Roberto Cavanas, Charlotte Pope, Kate 8 McDonald. Alright, ladies first. Shaniqua, you want 9 to go first? Okay. 10

SHANIQUA CHARLES: Greetings, family. 11 On November 18<sup>th</sup>, 2018, I was assaulted by police on the 12 corner of my block in the Bronx, which by the way is 13 14 the poorest congressional district in the country, 15 only feet away from where my, at the time, eight-16 year-old daughter stood. While having a conversation with someone, I was man-handled, dragged, hair 17 18 yanked, arm cut, and thrown into the back of a  $52^{nd}$ precinct squad car. As I screamed for my life at 19 20 that point because I was not under arrest, there were three different points during this interaction where 21 2.2 I quite literally thought I would not make it back to 23 my daughter, Miracle. I thought I was going to die. Officer Cappellan [sp?] and his cronies made sure to 24 25 divest from the protection in those moments,

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 265
2	particularly after over eight officers took my body
3	and did what they wanted. I was never placed under
4	arrest. I was never told that I brought any laws.
5	The only law that came to mind was walking while
6	black in America, as these officers who refused to
7	give any information to my Goddaughter nastily drove
8	off, I kept asking if I was under arrest. To which
9	they continued to respond that I was not. Being
10	kidnaped that day caused emotional trauma and
11	physical scars. What is the point of this story? My
12	name is Shaniqua Charles, and I'm the Executive
13	Director of Miss Abbie's Kids, a Youth Development
14	Nonprofit Organization servicing the northeast Bronx
15	and beyond, and the Co-founder of Never Be Caged, a
16	newly formed organization to end mass incarceration
17	through investment in our youth. And the point is
18	that tirelessly working on criminal justice issues
19	daily to correct the ills that impact communities of
20	color and communities experiencing poverty does not
21	even keep us as humans safe when police want to
22	engage in negative behavior. These bills that are
23	proposed would not only force police officers to have
24	to think more deeply before terrorizing the
25	communities they're supposed to serve and protect but

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 266 COMMITTEE ON THE JUSTICE SYSTEM 2 would also begin a record of responsibility that officers would have to adhere to. If you want to 3 speak truth to power, then holding officers 4 accountable to their actions of misconduct is a large 5 piece of that puzzle, right? Not only this, but also 6 7 holding the department responsible for actions that are being taken to respond when people are nastily 8 violated like myself and the countless others that 9 also unfortunately end in death. Secondly, T2019 is 10 a must, particularly in our city where black and 11 12 brown bodies are over-sentenced and much due to the unrelenting power that prosecutors wield during 13 14 arraignment processes and sentencing. We have 15 staunch evidence of poor choice and targeted 16 prosecutorial practices when we have a stain on New 17 York City like Rikers Island where 89 percent of the 18 population are black and brown bodies, when we know that we only make up about 25 percent of the city. 19 20 Where Craig and Johnny can commit the same exact crime, have the same background, and Johnny goes home 21 2.2 perhaps never even being arrested, and Craig 23 surrenders the rest of his life to being caged like an animal for the next 25 years. Something must 24 25 change and these bills are a strong start in

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 267 COMMITTEE ON THE JUSTICE SYSTEM 2 addressing the two most powerful players in this heart-wrenching, rights violating game of how many 3 4 folks can we eliminate through mass incarceration. So thank you for introducing those. About 20 seconds 5 more. Thank you for introducing those and also making 6 7 sure that the people who are directly impacted by these ills every day are not only heard, but 8 supported, the grassroots people and the boots-on-9 the-ground people. Our ancestors didn't jump off of 10 ships to be free for us to still be enslaved. We 11 12 need healing. We need reconciliation. We need empathy. We need change, and we need change now. 13 We need to continuously honor the work of our boots on 14 the ground, grassroots, directly impacted humans that 15 16 have the lived experience of what's wrong with our 17 current system which we all know is not broken, and 18 creating community around these issues based on love and humanity. Peace and blessing and thank you so 19 20 much for the opportunity. CHAIRPERSON RICHARDS: Thank you so much 21 2.2 for your testimony. 23 KATE MCDONOUGH: Afternoon. My name is 24 Kate McDonough, and I'm the Director of Dignity in 25 Schools Campaign, New York which is multistate

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 268 2 corridor [sic] coalition of over New York City based organizations that work for education justice and the 3 4 end to the school to prison pipeline. I'm here today because systematic racism is leading to the gross 5 over policing of our coalition members in school. 6 7 For example, research has shown that while black and Latinx students do not misbehave more frequently than 8 their white peers, they are more likely to be 9 punished harshly for their actions. For example, 10 black and Latinx students make up 92 percent of all 11 12 arrests and 91.7 percent of students getting summonses, yet only make up 67.1 percent of the 13 14 student population. So while white students may get 15 into a fight have an opportunity to get at the root 16 of the issue and receive support and guidance, black and brown students are placed in handcuffs and 17 18 traumatized. We support the Council's steps towards accountability and transparency through the 19 legislation that was proposed today so that our young 20 people can get the justice they deserve. We also 21 2.2 support the repeal of 50A. I think it's also 23 important to note, though, that this is a system of-a symptom of a larger issue, which is state 24 25 sanctioned silence against black and brown young

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 269
2	people. Right now there are more NYPD School Safety
3	officers in our schools than there are guidance
4	counselors and social workers combined. Currently
5	the City gives over 300 million dollars of the DOE's
6	budget to the NYPD School Safety Division. As we saw
7	the NYPD's budget grow, we also for the School
8	Safety Division, we also saw funding for restorative
9	justice in Fiscal Year 19 decrease, which is
10	something that's proven to build positive school
11	climates and reduce the criminalization of black and
12	brown young people. So you get what you pay for.
13	So, in addition to taking these steps, we do urge the
14	Council to divest from the silence and invest in the
15	success of our young people. We need funds to be
16	reallocated from the NYPD to the DOE to enable
17	guidance counselors and social workers be in very
18	school. We need funds to enable restorative justice
19	to be expanded citywide. So we have a choice. As we
20	propose as we work towards this legislation we can
21	also be looking towards how to continue to invest in
22	success of our young people and their wellbeing. I
23	also just want to uplift that our young people are
24	thriving. They're amazing young folks who
25	unfortunately can't be here right now, but it's not
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1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 270 COMMITTEE ON THE JUSTICE SYSTEM 2 because of the system; it's in spite of it. And I know that together we can create the schools that 3 4 they want and they deserve. Thank you. 5 CHAIRPERSON RICHARDS: Thank you for your 6 testimony. 7 CHARLOTTE POPE: Good afternoon. My name is Charlotte Pope. I'm with the Children's Defense 8 Fund New York. We're also a member of the Dignity in 9 Schools Campaign. I'm also here to bring attention 10 to policing students as they attend school. According 11 12 to data made available through the Council's Student Safety Act, young people experience 10,000 police 13 interventions in schools during 2018. Patrol 14 15 officers and detectives who function outside of the 16 School Safety Division are also policing schools, and 17 were responsible for 74 percent of all school-based 18 arrests, and 57 percent of all Criminal Court summonses during 2018. Students in-school 19 20 experiences of policing are far-reaching and the consequences of our-- and the consequences of or 21 2.2 potential for relief from daily conflict or 23 harassment fails to be transparent to students and their families. The Buzfeed database shows 206 cases 24 25 involving a School Safety Agent, a representative of

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 271 COMMITTEE ON THE JUSTICE SYSTEM 2 the School Safety Division, substantiated charges included 52 instances of physical contact with 3 students, including unnecessary and excessive force 4 against a student, wrongful searches, and engaging in 5 a physical altercation with a student all resulting 6 7 in forfeiture of vacation days. Students repeatedly attest to instances where SSAs and the police 8 entering schools escalates incidents that could have 9 otherwise been resolved or mitigated by an educator 10 or counselor. CDF New York supports requiring the 11 12 Police Department to submit reports on complaints of police misconduct, and we insist on the need to bring 13 14 greater transparency to complaints originating from 15 school-based incidents and to disaggregate complaints 16 by command in order to identify trends. For the introductions requiring reports on arrests for 17 18 resisting arrest, assault in the second degree, and obstructing governmental administration, we ask that 19 20 they include whether the person was arrested in an area operated in whole or in part by the Department 21 2.2 of Education. Finally, we urge the City to move away 23 from police in our schools, especially as policing students is not a substitute for investing in 24

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 272 counselors, social workers, and other life-sustaining
3	resources. Thank you.
4	CHAIRPERSON RICHARDS: Thank you so much.
5	ROBERTO CABANAS: Good afternoon,
6	Chairperson Richards, Chairperson Lancman. Thank you
7	for providing us with an opportunity to testify
8	today. My name is Roberto Cabanas, and I'm the
9	Coordinator for the Urban Youth Collaborative, and
10	also part of Dignity in Schools Campaign. UYC is a
11	coalition of youth-led organizations all across New
12	York City. Our young people are youth of color from
13	Make the Road New York, Rockaway Taskforce, Sisters
14	and Brothers United, and Future of Tomorrow. Every
15	day members of our organizations deal with the harsh
16	and dehumanizing precincts [sic] of police in our
17	schools. While their mere presence creates
18	detrimental impacts on young people, the frequent
19	displays of abuse compound these harms. Across the
20	city, approximately 95 percent of all police
21	interactions in schools are students of color despite
22	only making up 67 percent of the student population.
23	The discriminatory use of policing in our schools
24	means that this is also very likely that black and
25	brown students are the students most regularly abused
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1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 273 COMMITTEE ON THE JUSTICE SYSTEM 2 by the NYPD and their schools. Our members have shared stories of physical and verbal abuse of School 3 4 Safety Agents and other NYPD personnel in schools. 5 Had I known this hearing would go this long, our young people would have organized to be here. I know 6 7 they would have loved to talk to both of you today, and the other Council Members that are here. 8 When this type of abuse occurs by police and School Safety 9 Agents, young people do not know where to turn. 10 The complaint system is incredibly difficult for them to 11 12 navigate. Most schools do not even know how students can file complaints against the NYPD personnel and 13 14 who the police are in their schools. Some students 15 have still been able to file complaints despite the 16 excessive hurdles they face to do so. In the last two years there have been nearly 300 force abuse of 17 18 authority, discourtesy, offensive language complaints lodged against School Safety Agents. We know based 19 20 on the barriers young people face in filing these complaints, that this number vastly undercounts the 21 2.2 true scope of abuse occurring in our schools, and 23 yet, that's almost a complaint in every school every day. The rate of abuse appears to be on the rise. 24 25 Just yesterday, data came out about the complaints

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 274 COMMITTEE ON THE JUSTICE SYSTEM 2 from quarter four of 2018. The complaints was approximately 57 percent higher than the same quarter 3 of data in 2017. But once a complaint is filed, 4 5 there is no transparency as to what if any disciplinary action is taken against the NYPD 6 7 personnel. On average, complaints remain open more than 50 days and some are often even more, open more 8 to 100 day. During that time, as the complaints are 9 issued, SSAs still remain in schools and are still 10 interacting with our students. Young people must 11 12 feel safe and supported in their schools. When we permit SSAs to stay in schools who have abused their 13 14 authority, used force against young people, or are 15 disrespectful, we tell young people -- the message 16 we're sending young people is that they don't matter. We tell that this -- we tell them if they are abused, 17 18 we will not support them. I'm just wrapping up. We're asking you to change that. The City must provide a 19 20 transparent disciplinary process so that all New Yorkers, if they file a complaint against the NYPD 21 2.2 personnel, their complaint will be taken seriously 23 and appropriately, appropriate disciplinary action will be taken. SSAs with complaints against them 24 25 should not be able to work in schools. And we also

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 275 COMMITTEE ON THE JUSTICE SYSTEM 2 support the repeal of 50A. Students, parents, and community members at large need to have the 3 4 opportunity to understand the disciplinary histories 5 of people who are around our city's young people 6 every day. Thank you. 7 CHAIRPERSON RICHARDS: Thank you so much. Thank you all for your testimony. We're going to go 8 to the last panel: Devon Woodley [sp?], Towaki 9 Komatsu [sp?]-- it's not me, it's your handwriting--10 Kelly Price, Kelly Grace Price, and Stephanie Benhami 11 12 [sp?], Benham [sic]. I'm going to ask you to begin, sir, and I'm going to ask you-- I know you're a 13 14 regular here. Mind your language. Okay. Thank you. 15 You know what? Ladies first. I will continue this. 16 Young lady, you begin. Push your button. It's going to light up red. There you go, and you'll just state 17 18 your name for the record and everything, and you may 19 begin. 20 STEPHANIE BENHAM: Good afternoon. My name's Stephanie Benham [sp?] and I am a member of 21

the Close Rikers Campaign and supporting our partners at Communities United for Police Reform. I am here because I understand that being a police officer is not an easy job. I understand that police officers

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 276
2	put their lives on the line by taking an oath to
3	protect and service communities that are entrenched
4	with violent crime and drug abuse, but we the people
5	who live in these communities do not feel protected
6	by the police at times. Too many innocent black and
7	brown kids are dying by the hand of police officers.
8	My younger brother, best my younger brother, best
9	friend, and college roommate, Danroy [sp?] DJ Henry
10	was shot and killed by a Pleasantville, New York
11	police officer Aaron Ness [sic] on October 17 <sup>th</sup> ,
12	2010. DJ was a senior and football athlete at Pace
13	[sic] University who decided to go out one night with
14	one of another friend to a local bar when
15	Pleasantville police were called to the scene for an
16	alleged fight. An innocent young man who was only 20
17	years old at the time was shot by a police officer
18	all because he was told to move his vehicle from the
19	fire lane. This officer, Aaron Ness, was promoted
20	within Pleasantville Police Department that same year
21	that he shot and killed DJ Henry. My brother is
22	still not healed from the loss of his best friend,
23	and I'm not healed because that could have been my
24	younger brother in that car with him. The fact that
25	Officer Ness was not held accountable for the

1 2	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 277 unlawful shooting and was able to keep his job deeply
3	affected how my brother views local police officers
4	as being discriminatory against black and brown
5	people, and I want to be able to let him know that we
6	are fighting for police reform so that NYPD follow
7	the law moving forward, and he does not have to fear
8	for his life or wait for justice that will never
9	come. New York City spends millions of dollars of
10	tax payers' funds to settle cases of police
11	misconduct which involve allegation of wrongful
12	imprisonment and police brutality. Why are tax
13	payers being held accountable by paying of settlement
14	civilian complaints against NYPD police officers for
15	police misconduct? Should police officers be held
16	accountable for their crime? Who's policing the
17	police? These are some of the questions that comes
18	to mind when I see how black and brown low-income
19	communities are deeply impacted by police misconduct.
20	I am here to testify in support of bill introduction
21	1105 in relation to requiring the Police Department
22	to submit reports on complaints of police misconduct.
23	I believe this bill will make NYPD disciplinary
24	process more transparent. The City Council's ability
25	to obtain frequent [inaudible] report from NYPD

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 278 2 offices is a starting point to break through the lack of transparency surrounding police misconduct. 3 The 4 rate of police misconduct complaints have increased and the all-time within five years, and the number 5 6 keeps rising. The number one issue regarding public 7 safety in our community is how police are policing our community. Black and brown people are mostly 8 targeted by police using physical force, or even 9 10 worse, deadly force causing death against citizens. Police shootings have impacted black and brown 11 12 communities that should be protected by the police who are there to serve the community. It should be 13 14 mandatory for police officers to report every police 15 shooting and use of force in every department so 16 there can be tighter control over their discretion. Police officers should also be penalized if they do 17 18 not report their action because I shows accountability. This bill calls for a change that 19 20 will create space for a real tangible police reform. It will require that NYPD be accountable for any 21 2.2 misconduct and ensure that our communities have 23 access to vital information to support our calls of justice-- for justice. 24

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 279 COMMITTEE ON THE JUSTICE SYSTEM 2 CHAIRPERSON RICHARDS: Thank you. Thank 3 you. TAMIKA GRAHAM: Good afternoon. My name 4 5 is Tamika Graham, and I'm sitting in for Devon 6 Woodley who had to leave in an emergency. I'm going 7 to give his testimony, that way he doesn't go unheard. He says: "Most people assume the District 8 Attorneys are keeping us safe. This is far from the 9 truth. The sad reality is that people who are 10 standing and/or awaiting trial are contributing tax 11 12 payers, essentially paying racist prosecutors to lock them up based off of the crime they allegedly 13 committed without a fair understanding of the person 14 15 standing trial. That gives them the room to operate 16 in the dark. We trust them because we have to and because the people elected them. If we, the people, 17 18 elected tem into office and are paying them to do their jobs, then we have the right to transparency. 19 20 We have the right to know what they know. It is our duty and our right to hold them accountable for their 21 2.2 false accusations, their racist tactics, their 23 insensitivity to black and brown communities, and 24 most importantly protecting our due process in a fair 25 and speedy trial. Nobody should wield the power to

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 280 COMMITTEE ON THE JUSTICE SYSTEM 2 take someone's freedom and neglect their humanity without begin accountable to our communities. 3 Accountability is the foundation for reforms. 4 5 Remember that District Attorneys could on their own enact significant pretrial reforms without waiting 6 7 for Albany to act. Here in Manhattan, DA Cyrus Vance's office practices open file discovery whenever 8 they feel like it. They will drastically reduce 9 court delays if they practiced early and open 10 discovery in every single case that they prosecuted. 11 12 Five years ago I was fighting an assault charge. I had never been pulled over, and never had any 13 14 warrants for my arrest. I was in college. I was 15 working two jobs to support myself and my daughter, 16 and was privileged to post an outrageous 10,000dollar bail through the love and support of my family 17 18 and friends. But instead of explaining the man I was, the District Attorney office made me out to be an 19 irredeemable monster with a suspected history of 20 violence or violent tendencies with no prior 21 2.2 engagement with me other than the police report and 23 probation assessment they gathered. Instead of 24 getting to know me as the man I was and who my family 25 and loved ones knew me to be, an upstanding, tax-

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH
2	COMMITTEE ON THE JUSTICE SYSTEM 281 paying, contributing member of society, the
3	prosecution decided to call me "monster, a menace,"
4	and convinced the judge that I had no regard for
5	public safety. The DA's office made me look less
6	than my worth and lie to the courts, depicting me as
7	a boy who had been born into a life of crime and knew
8	nothing but wreaking havoc and causing pain. The
9	insensitivity, the injustice, and the racial
10	profiling must stop now. DA accountability and
11	transparency are what we need now. In order for
12	reform to work, we must reform the system. Thank
13	you.
14	CHAIRPERSON RICHARDS: Thank you.
15	KELLY GRACE PRICE: Hi, I'm Kelly Grace
16	Price, and I just wanted to thank Ms. Graham for
17	raising the specter of DA accountability. This has
18	been my crusade for the better part of a decade. I
19	won't bore you with what happened to me with Cy
20	Vance, but I wanted to make a few comments
21	specifically about the DA reporting bill, and then I
22	wanted to talk about sexual assault investigations in
23	the NYPD and in the CCRB. And I'm going to try and
24	make this super quick. I've submitted my written
25	testimony to all of you via email. I beg your pardon,
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1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 282 COMMITTEE ON THE JUSTICE SYSTEM 2 I don't have access to a printer. So, some general comments about the specifics of Intro T20093704. I′m 3 4 not going to go through everything. I'm already tired of the sound of my voice. My service dog is 5 But I really want to emphasize that we 6 exhausted. 7 need more reporting on sexual violence and how our city DA's treat us when we turn to them in our 8 darkest hours. If the Me Too movement has taught us 9 anything is that our DAs are egregiously behind in 10 servicing this segment of the population. I think 11 12 that a few additional requirements could be very easily added to this bill to specifically the needs 13 14 of sexual assault and harassment survivors. I think 15 we need the number of cases of IPV, rape, sexual 16 abuse and sexual harassment that have been sent to the DAs from the NYPD, we need those numbers. I'm a 17 18 member of the Downstate Coalition Against Sexual Violence, and we've sked numerous times all of the 19 20 parties for those numbers including the Mayor's new Commissioner of the Office Against Gender-based 21 2.2 Violence. She doesn't have -- she doesn't have this 23 number. She doesn't have a clue. We really need the numbers of how many, not just 61's, but how many 24 25 cases of rape and sexual assault are submitted to the

1 2	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 283 DAs for prosecution. I was at an event with the
3	Reverend Q English [sic] last summer, and the former
4	Commissioner of the Office Against Gender-based
5	Violence, Rose Pierre Louis [sp?] showed up, and she
6	threw off the top of her head that there were over
7	85,000 complaints in Manhattan alone in the previous
8	year of rape, sexual assault or sexual harassment.
9	But then I literally heard Cy Vance the next month
10	say that his office only prosecuted about 4-5,000.
11	That's ridiculous. So, without going ad nauseam
12	through all of my reporting requirements, you have
13	them submitted. I also this is whimsical, but I
14	also have a deep desire to have additional reporting.
15	Your bill, Councilman Lancman, 3706 specifically asks
16	for the NYPD to turn over its records to the DA about
17	discipline. We need the same kind of disciplinary
18	records about District Attorneys made transparent. I
19	really don't need to go through the nauseating
20	reporting on bad DA's around town. There's the
21	Brooklyn ADA who was spying on her lover. There's
22	the nanny cam scandal. There's Eli Trukowski's [sp?]
23	kid or Michael Trukowski's kid who choked out a girl
24	in a bar. There's the alleged pimp that was working
25	in the Investigative Unit of the DA's office.
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1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 284
2	There's so much reporting, but we have absolutely no
3	transparency. Jeffery Schlenger [sp?], the former
4	Chief of Staff for Cy Vance, his best buddy, had to
5	leave in shame because he was allegedly accused of
6	sexual violence by an intern. Now he's the General
7	Counsel for the NYPD. I actually like Mr. Schlenger.
8	He tried to really help me when he worked for Cy
9	Vance. But so you know, what's good for the goose
10	is good for the gander. My time is up, but please if
11	you can take my recommendations and try and get some
12	kind of reporting about and also, the DAs don't
13	investigate themselves. They have the Brooklyn If
14	someone in Cy Vance's office had done misdeeds, his
15	office doesn't investigate it. It's been Darcel
16	Clark, but the latest one got punted to Brooklyn, but
17	the public has no feedback on where those on how
18	those investigations turn out. Anyway, please
19	thank you for letting me go almost last again.
20	CHAIRPERSON RICHARDS: Thank you, again.
21	Thank you for being here.
22	TOWAKI KOMATSU: Hi, my name is Towaki
23	Komatsu. I've testified to you previously. In I
24	guess talking to me when our first interaction
25	occurred, you imposed a prior restraint on my first

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 285 COMMITTEE ON THE JUSTICE SYSTEM 2 amendment speech. My testimony today is not for anyone in this building. It's instead for Federal 3 Judge Larner Schoefiled [sp?], the Second Circuit and 4 Federal Judges assigned to the Federal Courthouse in 5 Brooklyn. I'm going to play some videos of public 6 7 meetings starting one-- with one on September 26<sup>th</sup> of 2017 where NYPD officer Raymond Drolla [sp?], the 8 Mayor's NYPD Security Detail, illegally kept me out 9 of a public town hall meeting in violation of New 10 York Penal Code 175.25. As a District Attorney 11 12 candidate, Mr. Lancman, you should actually do something in terms of enforcing applicable law. 13 Second video I'm going to play for your benefit as 14 15 well as the people in this room is a public meeting that the Mayor held on October 25<sup>th</sup> of 2017 in 16 Brooklyn where defendant Howard Redman [sp?] of the 17 18 Mayor's Security Detail, again kept me out of a public meeting so that I couldn't engage in 19 20 whistleblowing. So, Judge Schoefield, this is for your benefit to establish that there is indeed 21 2.2 linkage between my existing claims in my federal 23 lawsuit and the additional claims that I seek to add to it. Here we go. [playing video] 24

1 COMMITTEE ON PUBLIC SAFETY JOINTLY WITH 286 COMMITTEE ON THE JUSTICE SYSTEM 2 CHAIRPERSON RICHARDS: Okay, thank you. Your time is up. Time is up. 3 TOWAKI KOMATSU: Let me just--4 CHAIRPERSON RICHARDS: You could wrap up. 5 6 TOWAKI KOMATSU: So, Letitia James, an 7 attorney for the assist -- the Attorney General of New York State, she filed papers on January 11<sup>th</sup> of this 8 year in my federal lawsuit claiming that if there's a 9 public hearing, people don't have a protected first 10 amendment right to attend a public meeting. Do you 11 12 agree with that? CHAIRPERSON RICHARDS: I'm not going to 13 14 comment on--15 TOWAKI KOMATSU: [interposing] Should if 16 you're a leader. CHAIRPERSON RICHARDS: what the State 17 18 Attorney General says. I have not had a conversation. So, I thank you for your testimony. 19 20 Thank you for coming out today. Thank you all for coming out today. I want to especially thank the 21 2.2 staff who worked on this particular hearing, Daniel 23 Aides [sp?], Casey Addison, Nevin Sing [sp?]. I know the Committee of Justice, Maxwell Kompfner [sp?] 24 Williams, Cashorn Deny [sp?], Monica Pepple [sp?]. I 25

1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH COMMITTEE ON THE JUSTICE SYSTEM 287
2	hope I got all your names right. Want to thank you
3	all for the work you've done to put this hearing
4	together. I also want to acknowledge the work once
5	again of the Blue Ribbon Panel, Mary Jo White,
6	Barbara Jones, and Robert Capers, and the NYPD for
7	coming out, and most importantly the members of the
8	public who came to testify today, and especially
9	those families who came out to give testimonies on
10	unfortunate incidents that happened in their
11	particular lives. With that begin said, this hearing
12	is now closed.
13	[gavel]
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1	COMMITTEE ON PUBLIC SAFETY JOINTLY WITH	
2	COMMITTEE ON THE JUSTICE SYSTEM	288
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## CERTIFICATE

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date \_\_\_\_\_ March 27, 2019