CITY COUNCIL
CITY OF NEW YORK

----X

TRANSCRIPT OF THE MINUTES

of the

COMMITTEE ON SANITATION & SOLID WASTE MANAGEMENT

----X

June 16, 2009 Start: 10:08am Recess: 11:03am

HELD AT: Council Chambers

City Hall

B E F O R E:

SIMCHA FELDER Chairperson

COUNCIL MEMBERS:

David Yassky

Maria del Carmen Arroyo

Robert Jackson

Kenneth C. Mitchell Larry B. Seabrook

## APPEARANCES

Jared Hover Committee Counsel New York City Council

J.D. Dargan
Director of Legislation
New York City Council

John Doherty Commissioner New York City Department of Sanitation

Larry Cipollina
Deputy Commissioner for Administration
New York City Department of Sanitation

Michael Bimonte First Deputy Commissioner for Operations New York City Department of Sanitation

Bernard Sullivan Chief of Bureau of Cleaning and Collection New York City Department of Sanitation

Eric Goldstein Urban Program Director Natural Resources Defense Council

Sara Appleton Summer Intern Natural Resources Defense Council

2.0

CHAIRPERSON FELDER: Good morning,
ladies and gentlemen. My name is Simcha Felder.
I'm the Chair of this Committee on Sanitation and
Solid Waste. It's 10:08. I'm eight minutes late.
And, I apologize to everyone for being late.
Having said that, before I begin, I'd like to
acknowledge the staff from the Committee that
prepared for today's hearing, Jared Hover
[phonetic], who's sitting to my right, Counsel to
the Committee; Siobhan Watson, worked very
diligently on this, not here, we'd like to give
her credit on the record, who's the Policy Analyst
to the Committee.

And, we're here to discuss Intro

Number 600, a bill that concerns post-holiday
garbage and recycling collections, commonly
referred to as Chasing. On 12 designated holidays
throughout the year, the Department of Sanitation
does not conduct garbage or recycling collections.

While the Department attempts and tries to catch
up and collect most of the uncollected garbage due
to the holiday within a few days, the recycling
that is not collected due to the holiday generally
sits in the residents' property until the next

scheduled collection day, at least one week later.

3

2

4

5

6

7

8

9

10

11 12

13

14

15

16

17

18

19 20

21

22

23

24

25

I might add that there are occasions, not often, that it may stay around even longer, even though the Department has a policy if there's two holidays, one after the other, to try to get a hold of it. But, sometimes if there are two holidays in, let's say, December or one other time during the year, it may stay around even longer. Now, as we all know, apartments in the City are small. Most residents cannot accommodate storing large trash bags. And, since this situation is sometimes made worse when there are two holidays on the same day of the week, on backto-back weeks, such as Christmas and New Years, when residents can go without recycling collection for as long as three weeks.

Under the current program, many people face the choice of either having to store their discarded recyclables for extended periods of time provided they have the space or risking a summons for disposing of the recyclables in their regular trash. And, if some people are really desperate, they go and they put this stuff in the street cans, which is illegal, but that's what

2	they do. Since at least five of the 12 designated
3	holidays fall on Mondays, those districts
4	receiving Monday recycling collections are
5	inordinately impacted by the missed holiday
6	collections.
7	I believe, along with some of my
8	fellow Council Members, that forcing one group of
9	residents to bear the brunt of this burden is
LO	simply not fair. For the record, I have
11	Monday/Thursday pickup. So, I won't say that I
L2	would not be concerned with it at all if I didn't.
L3	But, I do have a personal interest in trying to
L4	fix this problem, not only for the City, but for
15	myself as well. I'm allowed to do that, right?
L6	JARED HOVER: Um, hm.
L7	CHAIRPERSON FELDER: Huh?
18	MALE VOICE: [Off mic]
L9	CHAIRPERSON FELDER: Right. I
20	don't need an article in the paper. Suddenly,
21	there's an article in the paper, Felder Wants His
22	Garbage Picked Up. It's running, right?
23	Excellent. Felder Wants His Garbage Picked Up.
24	I hope to use today's hearing to
25	learn more about the background of the Department

situation.

of Sanitation's Chasing policy to better
understand what the costs are for modifying the
system and to ultimately determine if, and how, we
could bring an end to the inequity of this current

Before we begin today's formal hearing, I'd like to emphasize that it is my policy in this Committee to ensure that hearings begin on time and, as I said earlier, I was late, eight minutes late, despite that policy. But, we try to do as best as we can. And, therefore, the rule in this Committee is that those individuals who sign up to testify within the first 15 minutes of the start of the hearing will be permitted to testify. So, I hope to be finish my statement in about a minute or two, so it should be about 10:15. You have 'til 10:30 to sign up.

Additionally, I'd ask witnesses to refrain from repeating points made by previous witnesses. If you agree, you could say you agree and if not, not. If someone had adequately made the point that you wish to make, you can say that that person made the point you wished to make. It's also the policy here that during oversight

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

hearings to allow the public to testify before the
Administration. During legislative hearings, such
as the one this morning, we do the Administration
first to be able to present the legislation, their

6 opinion on it to be able to have anyone else talk

7 about it.

I just want to recognize J. D. Dargan [phonetic], who's sitting to my left, who is the Director of Legislation, who worked on this, as well. I have been making it a ritual, and I will continue to try to remember to make it a ritual, to continue to recognize the efforts of the Department of Sanitation, the employees of the Sanitation Department, Sanitation agents, whoever they are that don't get enough recognition for the hard work they do. And, I've been trying to do that, not only when the Commissioner is sitting here, I've been going to Community Board meetings and saying it over and over because it's something that I think is worth repeating. The police department, police men and women and fire men and women deserved the credit that they get. Sanitation employees, the Sanitation men and women do not get the credit they deserve. The only time

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

they get the credit they deserve, perhaps, is during a snowstorm or if, for some reason, somebody didn't get their pickup, for whatever it is, and they get their pickup. It's like I don't want to say like manna from heaven, but that's what it is.

So, I want to make sure, on the record, that we make it clear how much the people of the City appreciate the work that the people at Sanitation do to ensure that this City is clean and everything sort of, you know, people say security, everything starts with the City and neighborhoods being clean. And, that's what, when they're not, that's what leads to the rest, to the issues of crime and other stuff. The statistics show that its starts with dirty neighborhoods, graffiti and things like that. And, once the neighborhoods are not the way they should be, crime and fire, other things, set in. So, I can't give the Commissioner credit for everything. certainly deserves -- you and your Department deserve a lot of credit and appreciation and we will continue to say so.

With that said, if you'd like to

As proposed, Intro 600 amends New York City Administrative Code by requiring the Department to collect refuse and recyclables

23

24

25

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

2.0

21

22

23

24

25

within 48 hours after a holiday when collection is not made by the Department. The bill further requires that post-holiday collection service shall not result in alterations to any regular scheduled refuse and recycling collections exceeding 24 hours after normal-scheduled collection schedules.

The Department opposes this bill for two primary reasons. First and foremost, the bill is cost prohibitive. The Department has determined it would cost an average of \$867,000 to provide holiday refuse service and recycling collection after one holiday through the necessary deployment of an additional 1,595 posts assigned on an overtime basis. This is based on current sanitation worker overtime differential rates under the current collective bargaining agreement. The cost to provide this holiday refuse and recycling collection for all 12 legal holidays would run approximately 10.4 million this year. Included in this figure is approximately two million that would be expended by the Department in order to fulfill the bill's refuse-only collection mandate within 48 hours after a

holiday. That's because currently there are 30% of the bi-weekly frequency districts that do not currently receive refuse collection service within the 48-hour period.

Accordingly, the total cost to accomplish both recycling and refuse collections
Citywide after holidays would run the Department nearly 10 million annually at today's overtime and differential rates. This amounts to a staggering and is not funded in our current budget.

In addition to the severe budgetary constraint the Department also opposes Intro 600 due to the negative service impacts that would result for residential Citywide from the mandatory holiday collection. While the Department understands that some residents are inconvenienced whenever a missed recycling collection occurs, this bill will actually cause all the residents to be inconvenienced by delaying their regularly scheduled collection in the days following a holiday.

Using a Monday holiday as an example, in order to comply with Intro 600, the Department would have to collect Monday holiday

recyclables on Tuesday while it must also provide regular refuse and recyclable collection service to residents on Tuesday. No matter how much outreach and advance media notice is provided to the City's eight million residents, there will always be confusion as to when people must place out their household trash and recyclables, resulting in bags and recyclables of garbage and recyclables that would be placed out and left at the curbside for longer periods that is both unsightly and would pose a health nuisance. Ontime collection service, which the Department strives to meet, would be detrimentally impacted during the holiday weeks.

There are 12 legal holidays among which five holidays, Martin Luther King's
Birthday, President Day, Memorial Day, Labor Day and Columbus Day, will always fall on a Monday.

Despite the misconception that residents receiving Monday recycling pickups bear the disproportionate share of lesser service due to these five fixed Monday holidays, in fact, there are only portions of 83 sections among the total 233 sections that have recycling collections scheduled for Monday.

Therefore, the number of residents receiving regular-scheduled Monday recycling collection is a smaller percent of the entire population of residents Citywide.

Last, Intro Number 600 will impact the quality-of-life for all residents throughout the City. Refuse and recyclable materials will be left out at the curb for longer periods of time causing nuisance implications, forcing residents to walk the streets surrounded by garbage, and more importantly, give the rodents more time to feast on material left out for collection.

To reiterate, the Department strongly opposes Intro 600 which would cost approximately 10 million in this time of severe budgetary constraints, will inconvenience all residents, detrimentally impact on-time service, and negatively affect the quality-of-life in neighborhoods across the City.

I'd like to add that based on your comments, opening comments, we never go past two weeks. Even with two holidays, like Christmas and New Years, sometimes happen like that, we never go beyond two weeks. We always collect it at the end

of the two-week period. We never have material rolled over for three weeks, unless, of course, we have a snowstorm. The other piece is, too, that when we looked at it on an annual basis on the recycling, we only lose about 3% of the recycling tonnage when we skip a holiday, that Monday, when we skip it 12 times a year. So, it's only about a small percentage, but a small percentage is important.

We're now open for any questions you may want to ask us.

COUNCIL MEMBER YASSKY: Look, I heard your testimony, Commissioner and I don't want to belabor it. I would just say most, if not all, of my district I know has collection on Mondays. We do frequently get, it's something that's one of the more frequent complaints, if you will, that I get in my district is, you know, when Monday's a holiday, it sits there. People don't know. Should they put it out or not. A lot of people do put out. The bags get opened up. It spills out. If it's recycling and then, there's no recycling that Monday, and then, you have to wait until the next one. And, they have a lot

1	SANITATION & SOLID WASTE MANAGEMENT 15
2	pile up and, you know, no justice, no peace.
3	People are getting ready to take to the streets on
4	this.
5	But, so, I do think that we'd
6	provide better service if we followed this bill.
7	And, I support the Chairman in his efforts to do
8	that.
9	CHAIRPERSON FELDER: Thank you,
10	Council Member Yassky. We've been joined by
11	Council Member Arroyo. I'd like to go back to
12	some of your testimony. In terms of the skipping
13	of the tonnage, you know, that you mentioned the
14	small amount and even that's not I'm not
15	addressing that issue. I'm not an expert. But, I
16	would tend to agree that most people just wait and
17	put it out and it's picked up, you know, in the
18	larger sums later on.
19	Let's deal with the money first.
20	In terms of money, how much can you place a cost
21	on picking up recycling throughout the City every
22	time you pick it up? Not only Monday/Thursday
23	people, how much does it cost the City to pick up

people, how much does it cost the City to pick up recycling, you know?

24

25

JOHN DOHERTY: I know what you

mean. I'm trying to think. I don't have that number at my fingertips. The only numbers I can refer to, and they're not exact, is that the cost and processing of recyclables for the collection on a cost-per-ton basis, recycling costs more than collection.

CHAIRPERSON FELDER: Um, hm.

JOHN DOHERTY: And, that basically has to do with the amount of material on a street and how many tons a truck will pick up. You send two people out on a truck, you have basically the same cost and you're only picking up roughly half the tonnage.

CHAIRPERSON FELDER: No, so, let me help you help me make a little trouble here.

JOHN DOHERTY: Okay.

where I'm going with this. You mentioned that it's \$10.4 million if we were— that was the first objection of the Department that it's a lot of money to do what I... So, let me say that despite the cost, and I'm not in any way holding you responsible to raise the money, but despite the cost, I would argue that the City should have a

25

2	consistent recycling policy. I shouldn't say, let
3	me take that back. The pickup should be
4	consistent throughout the City. So, five holidays
5	are Monday/Thursday. I don't know what the
6	breakdown would be on the other holidays. But, I
7	would almost bet that there's no other day of the
8	week that comes close to consistently having five
9	holidays. Mondays are deemed holiday days. Very
10	often, they will take a holiday that's not on
11	Monday and make it a Monday holiday. So, despite
12	the fact that there may be residents, you know,
13	throughout the City that skip a recycling or
14	something like that, I don't know it as a fact,
15	but I would believe that there's no one that comes
16	close to consistently having at least five
17	holidays skipped.
18	JOHN DOHERTY: You're correct.
19	CHAIRPERSON FELDER: I think that's
20	fair to say.
21	JOHN DOHERTY: Fair.
22	CHAIRPERSON FELDER: So now, that
23	we've established that I'm special, the \$10.4
24	million, I'm not denying there's a cost to it.
	d .

All I'm saying is that there's an inequity that

Fact is that there is a portion of the exists. City that has a disproportionate number of days that it does not have recycling pickup. And, that's not fair. And, that, even if it costs \$10.4 million, there are hundreds of different services that the City provides to people throughout the City, none in the Sanitation Department, that cost a lot of money. And, if you, you know, if we decided to provide that service to some and not to others, because of the money, it wouldn't be fair.

Having said that, so, the first premise is that I don't care that it cost \$10.4 million because I want it and I think that it's the right thing and it should be done and we have to come up with the money, together with the City Council, whatever else. But, that's my first premise.

The second premise is the 10.4 million, where I was going at was if, in fact, somebody said to me that it costs the City \$10 million to pick up recycling each time, and I'm not saying it does, but, if that were the case, then I would say skip recycling once in the entire

City for one holiday to make up the cost. Maybe

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

not Christmas and New Year, where they we would say there are a lot of, hopefully, a lot of bottles in the recycling from the celebrations. But, there may be some other holiday where, or holidays, where maybe one would argue that instead of portions of the City not getting their recycling picked up at least five times during the year, that it would be a fact that recycling would not be picked up, I'm just picking one thing, after Columbus Day holiday or whatever it is or any holiday where, you know, the whole City would be impacted instead of just one, you know, area or areas where people get Monday and Thursday pickup to compensate for the money. So, after that long story, I don't expect you to address my first point because

So, after that long story, I don't expect you to address my first point because you've made it clear. But, the second issue, I'd like if you can address why, to take care of the cost, why wouldn't we take one holiday, or two for that matter, and just not do recycling pickup in the City and then, do recycling all the others everywhere in the City.

JOHN DOHERTY: Well, as I said in

JOHN DOHERTY: Yes, sir.

25

it up at some --

Τ	SANITATION & SOLID WASTE MANAGEMENT 22
2	CHAIRPERSON FELDER: [Interposing]
3	You pick it up the next time, the way you do the
4	Monday/Thursday people.
5	JOHN DOHERTY: This is on
6	recycling?
7	CHAIRPERSON FELDER: Yes.
8	JOHN DOHERTY: Well, we're skipping
9	it now. We don't pick
10	CHAIRPERSON FELDER: [Interposing]
11	I'm not talking about holidays.
12	JOHN DOHERTY: Create another day.
13	CHAIRPERSON FELDER: You see, he
14	understands how crazy I am.
15	JOHN DOHERTY: Yeah, I know, you're
16	creating another day.
17	CHAIRPERSON FELDER: You have to
18	try to dig into my brain, Commissioner. That's a
19	dangerous thing. But, yeah.
20	JOHN DOHERTY: You're not saving
21	money. You're not saving money on that by not
22	collecting it on another day, I don't know how we
23	save money compared to not collecting it 12 days.
24	CHAIRPERSON FELDER: Okay. So
25	then, let me move on.

_	BINITITION & BOLLD WIBLE MINIGHNINI
2	JOHN DOHERTY: Okay.
3	CHAIRPERSON FELDER: Really.
4	Irrespective of the money debate
5	JOHN DOHERTY: Yes.
6	CHAIRPERSON FELDER: now, let's
7	go. The second thing that you discussed was the
8	issue of confusion. I didn't understand that.
9	What's the confusion?
LO	JOHN DOHERTY: Well, one of the
L1	things we try to tell the people, and we've done a
L2	lot of outreach over the years, is that when a
L3	holiday falls, there'll be no recycling
L4	collection. So, in theory, they're not putting
15	that recyclables out. Now, they're going to put
L6	it out and, as we go through the course of the
L7	week, we're always have recyclables out
L8	because we're delayed. That one day now we're
L9	going to collect, we're going to be delayed all
20	week trying to pick everything up through the
21	week.
22	And, on the collection side, the
23	bill calls for us to pick up the garbage, not to
24	be skipping that. So, that gets stretched out

during the course of the week. I don't catch up

25

25

2 on my recycling collection and the garbage 3 collection in the bi-weekly areas in particular, 4 until the latter part of the week. So, I've got garbage sitting in all neighborhoods, basically, 5 for three to four days. Whereas, I've isolated it 6 7 to only a small area. One, if they don't put out 8 the recyclables like they're supposed to and keep 9 it in, then we don't see any recyclables that 10 week. We catch it on Tuesday and we're good for the rest of the week. If the garbage, I get my 11 12 Tuesday's garbage right away. So, that's clean on 13 that. And then, on, like say, on a tri-weekly area, we collect Monday, Wednesday and Friday, on 14 15 Wednesday, I come in and I collect the Wednesday 16 and the Monday material right away. So, I catch 17 up quick on that. It's the tri-weekly then gets dragged out longer and you have garbage on the 18 19 street for a longer period of time. 20 CHAIRPERSON FELDER: I got it. 21 JOHN DOHERTY: Okay. 22 CHAIRPERSON FELDER: I got it. 23 JOHN DOHERTY: I wasn't sure if I got it. 24

CHAIRPERSON FELDER:

No, I got it.

25

asking me.

2	I don't know if you got it. I'm not sure you got
3	it. But, I got it. But, I'm going to go back to
4	the money for one more time.
5	JOHN DOHERTY: Okay.
6	CHAIRPERSON FELDER: Not with the
7	theory that I was espousing earlier. But, would
8	it be fair to say, would you agree, that if
9	somehow somebody wrote out a check for \$10.4
10	million that you would say yes, this is wonderful.
11	We have the money. Why shouldn't we pick up?
12	JOHN DOHERTY: Well, if somebody
13	wrote that check out, I would say starting in
14	July $1^{ m st}$ of this year and the new budget that was
15	passed last night, we're going to lose 187 street
16	cleaners, which is about 8.2 million. And, in the
17	preliminary budget that was passed in November, we
18	had to cut 22 trucks on Sunday, basket trucks, 1.5
19	million. So, 10 million would really cover those
20	cleaning cuts.
21	CHAIRPERSON FELDER: So, you're
22	dictating to me how I should spend my money?
23	JOHN DOHERTY: No. I'm just saying
24	that's how I would spend it. I thought you were

27 1 SANITATION & SOLID WASTE MANAGEMENT 2 collected two days on one day, the Monday of one 3 week and a Monday of the second week, when we collect it, there's a savings, 'cause you could be 4 more productive. There's more material out at the 5 So, you actually save trucks the second 6 week. 7 8 CHAIRPERSON FELDER: That's very 9 interesting. So, would you consider doing that 10 regularly a few times a year? 11 JOHN DOHERTY: No, I don't think 12 so. 13 CHAIRPERSON FELDER: Why? 14 JOHN DOHERTY: Well, I think one, 15 you now will-- I think for recycling purposes, you

know, it's bad enough we have to skip it on a holiday so that we can be cost effective. But, to do it every week, I don't think would be a good practice.

16

17

18

19

20

21

22

23

24

25

CHAIRPERSON FELDER: Well, would you then say that in order to encourage recycling that there's a fee sort of, or a fee or a lack of savings they incur to make sure that people know that you have to recycle, which makes sense, even if you're not as productive?

25 CHAIRPERSON FELDER: No, I would

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

agree. I would agree with you. I think I said from the outset that to me it's what Councilman Yassky said, it's the issue of homeowners being upset about having to hold on to stuff, especially, I would say, during the warmer months, even though people are supposed to clean out the bottles, whatever else, some people don't. And, the smell, even though it's supposed to be covered. So, even though I asked you the issue about skipping, I think part of it also has to do with what you said at another hearing is that encouraging people to recycle if you wanted them to get used to doing it and then, you start skipping, you're sort of discouraging them in some way.

Do you receive complaints about noise in the evenings when, you know, whether it's for garbage or recycling, sometimes the Chasing is done at night? And, I know there are some countries that have pickup, in general, that have pickup, especially in very congested neighborhoods, they have pickup at night all the time. Some people have suggested that, I know that would be very expensive and we're not going

2 there.

JOHN DOHERTY: We do get complaints. We have night collection. We notice it most noticeably when we start the winter season and we put the trucks on nights to have sufficient personnel available for snow operations. But, we do also get complaints during the year when the off-season, basically, the summer months when trucks are out. Particularly in the summer months, because the windows are open--

CHAIRPERSON FELDER: Yeah.

JOHN DOHERTY: -- people hear the noise easily. In the wintertime, they kind of close the windows for the most part and it's kind of deadened a little bit. But, it does stand out.

CHAIRPERSON FELDER: And now, a question just to like to get you off track. The bottling bill, originally, there was a bottling bill to encourage people to recycling in the states, you pay a nickel, whatever else. Now, there's another bottling bill to make it even more so and other things. Since the Department does such a wonderful job, would you be willing to give me an opinion as whether you think that we need a

deposit at all. We now have a great recycling

bill in the City. Your Department does a

wonderful job. And, many people go and pay a

nickel at the store, whatever else, bring it home.

Some bring it back.

I think the overwhelming majority of people put it in their can and then, maybe somebody who's homeless, who can't afford it, comes by and picks it up. But, the overwhelming majority of the bottles are not brought back by homeowners. I haven't done a study. But, I believe that to be true. So, who needs the nickel deposit? Why do we have to charge people money at the door?

JOHN DOHERTY: Well, I think it

does encourage recycling, whether you bring it

back or get a nickel for it or not. It does help.

I mean, we've seen some states, particularly

Maine, I think a couple of other ones, who have

increased their recycling rates by adding-- upping

it to a dime instead of a nickel, you know.

There's very few. But, it does encourage

recycling because, at times, particularly in

apartment buildings, you can't scavenge through

2	the garbage to pick it out. And, some people will
3	just throw it in there rather than take And,
4	they should be taking it to the store. So, I
5	think it does help recycling. I wouldn't, you
6	know, I wouldn't say we shouldn't charge a nickel.
7	I think it's something needs to be done.
8	CHAIRPERSON FELDER: That was not
9	the right answer.
10	JOHN DOHERTY: Well, I didn't think
11	so.
12	CHAIRPERSON FELDER: All right. We
13	still have a little while. You can think it over
14	and decide if you want to change your mind. What
15	if we just, back to the recycling, what if we had
16	a policy that there was no recycling pickup
17	whatsoever on Mondays, ever?
18	JOHN DOHERTY: Well
19	CHAIRPERSON FELDER: And, we only
20	did recycling pickups the rest of the week. What
21	do you think about that?
22	JOHN DOHERTY: Let's say again, we
23	don't pick it up on
24	CHAIRPERSON FELDER: This is not a
25	crazy theory that I came up the first time that

2 didn't make any sense. This one makes sense. 3 may not like it, but this one makes... We don't 4 pick up recycling at all on Mondays. 5 JOHN DOHERTY: Right. CHAIRPERSON FELDER: We pick up 6 recycling everywhere all other days of the week. 7 8 JOHN DOHERTY: I--9 CHAIRPERSON FELDER: [Interposing] 10 Now, are you with me on the bottle bill or not? 11 JOHN DOHERTY: You mean get rid of-12 - no, no. Put all Mondays on, instead of six days 13 of recycling collection, put it on to five days. We've looked at that. And, we would need 14 15 additional trucks, particularly the dual bin 16 trucks which does the majority of the recycling 17 collection. And, those trucks even cost more than the regular collection trucks. So, there is a 18 19 cost there. I think we'd have to buy, if I can 20 remember correctly, about 40 more dual bin trucks 21 or trucks, in general, and that there's a cost to 22 that. 23 And then, you'd have to look at 24 your personnel during the course of the week 25 because the way our days off are scheduled, we

1	SANITATION & SOLID WASTE MANAGEMENT 34
2	have the least amount of people off on Mondays.
3	We have the most available to do collection. If
4	they're going to be off on a later part of the
5	week, when you're trying to collect, then, you're
6	going to have some overtime costs. I haven't sat
7	down and worked it out. But, it is
8	CHAIRPERSON FELDER: [Interposing]
9	If you
10	JOHN DOHERTY: There is a cost to
11	it.
12	CHAIRPERSON FELDER: If, at some
13	point in the near future, somebody could look into
14	whether that would be a more viable option. Maybe
15	that costs \$5 million instead of \$10 million.
16	Maybe that's something that would be I'd
17	appreciate it. How much would it cost for the
18	Department to assign Sanitation workers to work on
19	holidays, just to collect recyclables? I know
20	this one in other words, I don't know if it's
21	possible. But, to have them
22	JOHN DOHERTY: [Interposing] I can
23	CHAIRPERSON FELDER: And, I know
24	that would be confusing. But, if it were so, I
25	don't need the answer now. You know, if you can

1	SANITATION & SOLID WASTE MANAGEMENT 35
2	get that back to me, that would be fine as well.
3	JOHN DOHERTY: Oh, 1.5 million.
4	CHAIRPERSON FELDER: But, we don't
5	save that much.
6	JOHN DOHERTY: No.
7	CHAIRPERSON FELDER: No. That
8	doesn't save that much. By the way, those trucks,
9	it used to be that the can you just refresh my
10	memory. When I was a little younger, you used to
11	have three people, if I'm not mistaken, driving
12	the trucks and they would go, this has nothing to
13	do with recycling, just regular garbage pickup. I
14	think there were three people who used to one
15	drove the truck and then, two
16	JOHN DOHERTY: Would load.
17	CHAIRPERSON FELDER: people
18	would That was part of a union agreement.
19	Does that work quicker? I mean, it just seems
20	like you have one guy now who gets on. The way
21	garbage is picked up on Parkville Avenue where
22	someone that I know lives, is that the truck comes
23	by. One truck does one side of the street and it
24	has two people picking up garbage. One guy
25	drives. The other guys picks up and they

2	alternate. And then, at some point, at some other
3	time, earlier or later, a truck comes and does the
4	other side of the street. That is the system in
5	contrast to the way it was where there were three
6	people just going down the street. And, one guy
7	driving and people just throwing it in.
8	JOHN DOHERTY: We save money. I
9	goes back to 1981 when we that originally.
LO	And, it's expanded over the years. And, we save
11	quite a few trucks doing that. It was a big
12	savings to the City at that time.
13	CHAIRPERSON FELDER: It's a savings
L4	of time or? No, in other words, you save, the
L5	City saves money by doing pickups that way, the
L6	way it's done now?
L7	JOHN DOHERTY: By two people.
L8	CHAIRPERSON FELDER: Yeah.
L9	JOHN DOHERTY: Yeah, when we went
20	from three people
21	CHAIRPERSON FELDER: [Interposing]
22	Even though they go down
23	JOHN DOHERTY: Yes.
24	CHAIRPERSON FELDER: in terms of
25	the time and everything like that.

Τ	SANITATION & SOLID WASTE MANAGEMENT 37
2	JOHN DOHERTY: Yes.
3	CHAIRPERSON FELDER: It's very
4	interesting.
5	JOHN DOHERTY: We reduce the number
6	of trucks we have to assign.
7	CHAIRPERSON FELDER: Very
8	interesting. The only consequence of that is the
9	traffic, which you can't avoid if you have a truck
LO	coming down twice instead of once. Since the
11	draft of Intro 600 requires 48-hour Chasing, would
12	it be more feasible, for example, and cost
L3	efficient, if they chase recyclables within 72
L4	hours or 96 hours? In other words, now you do a
L5	pretty good job to get most of the garbage, even
L6	on a Monday holiday, within, you know, 24 hours
L7	afterwards. If, let's say, the rule was that you
L8	would be picking up the recycling on the next
L9	garbage pickup day?
20	JOHN DOHERTY: You would probably
21	save a little bit if you do it that way. But, the
22	problem ends up you stretch out the time it'll
23	take to pick it up and you have more garbage on
24	the street Citywide. You want to try and pick it

up as quickly as you can. If you stretch it out,

25

2	then, you're going to have more waste [crosstalk]
3	CHAIRPERSON FELDER: [Interposing]
4	No, I don't mean the garbage. I mean the
5	recycling only. In other words
6	JOHN DOHERTY: Recycling
7	CHAIRPERSON FELDER: as an
8	alternative to waiting another week to pick it up
9	on the next pickup day.
10	JOHN DOHERTY: Right.
11	CHAIRPERSON FELDER: Would that
12	save us any money? Would that save or it still
13	wouldn't make any difference?
14	JOHN DOHERTY: No, if you only do
15	the well, if you only do the recyclables, you
16	chase the recyclables, it's \$8 million.
17	CHAIRPERSON FELDER: No, my
18	question is Monday's a holiday.
19	JOHN DOHERTY: Right.
20	CHAIRPERSON FELDER: Okay. So,
21	Monday, late afternoon
22	JOHN DOHERTY: Right.
23	CHAIRPERSON FELDER: at six
24	o'clock, I go ahead. I put out my garbage.
25	JOHN DOHERTY: Um, hm.

25

CHAIRPERSON FELDER:

Yeah.

1	SANITATION & SOLID WASTE MANAGEMENT 40
2	JOHN DOHERTY: Now, people got to
3	think okay, this is the
4	CHAIRPERSON FELDER: Yeah.
5	JOHN DOHERTY: 12 <sup>th</sup> holiday
6	CHAIRPERSON FELDER: No, you're
7	right.
8	JOHN DOHERTY: and they're still
9	putting it out on Monday.
10	CHAIRPERSON FELDER: You're right.
11	It's a stupid idea.
12	JOHN DOHERTY: Right.
13	CHAIRPERSON FELDER: Is that what
14	you're going to say?
15	JOHN DOHERTY: No, no. I thought
16	it was something, you know, thinking outside the
17	envelope. I commend you for that.
18	CHAIRPERSON FELDER: Yeah.
19	JOHN DOHERTY: Or, outside the
20	garbage can in this case.
21	CHAIRPERSON FELDER: Councilman
22	Robert Jackson was here, had to leave. I wanted
23	to make sure that we recognized him. Council
24	Member Mitchell, Kenneth C. Mitchell, in fact.
25	Can you hold that up again for me? Kenneth C.

1	SANITATION & SOLID WASTE MANAGEMENT 42
2	you.
3	CHAIRPERSON FELDER: But, since the
4	Commissioner, I think, is he one of your
5	constituents?
6	COUNCIL MEMBER MITCHELL: I believe
7	the Commissioner lives [off mic] [pause]
8	CHAIRPERSON FELDER: Do you
9	JOHN DOHERTY: [Off mic]
10	CHAIRPERSON FELDER: Do you want me
11	to embarrass him for not being nice to you?
12	COUNCIL MEMBER MITCHELL: No, the
13	Commissioner's always been nice to me, even when I
14	was with Councilman McMahon, the Commissioner
15	CHAIRPERSON FELDER: Okay.
16	COUNCIL MEMBER MITCHELL: was
17	always very good to me.
18	JOHN DOHERTY: [Off mic]
19	COUNCIL MEMBER MITCHELL: Exactly.
20	CHAIRPERSON FELDER: Oh, really?
21	COUNCIL MEMBER MITCHELL: Exactly.
22	JOHN DOHERTY: [Off mic]
23	CHAIRPERSON FELDER: Okay. Okay.
24	Any questions? Thank you very much.
25	JOHN DOHERTY: Thank you.

Second, it's inequitable. Ιt treats recyclables differently from other

24

25

<u> -</u> -

household trash and gives recyclables a lower collection priority, which is in contrast both to the Solid Waste Management Plan directives and to the 1988 State Solid Waste Management Act, both of which put recycling ahead of landfilling and incineration on the waste disposal hierarchy.

And third, it sends the wrong signal to New Yorkers. By cutting recycling, but not regular trash collections following holidays, it undercuts support for, and participation in, recycling, despite recycling's benefits in terms of reducing pollution and global warming emissions and despite recent studies showing that within five years the costs to City taxpayers of recycling will actually be lower on a per-ton basis than the costs of out-of-state trash export, which are continuing to climb.

Finally, passage of Intro 600 would bring New York City collection practices into conformity with recycling programs in other major cities. In Los Angeles, for example, if trash collection is postponed due to a holiday or other event, all refuse, including recyclables, are collected the next day, according to the LA Bureau

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

of Sanitation. Similarly in Seattle, when trash collections are suspended for holidays, refuse and recycling collections are both delayed by one day, according to the Seattle Public Utilities

Authority. And in Boston, if trash collection is delayed by a day and then reinstated following holidays or snow removal, the same policy applies to recyclables.

I'd like to address Commissioner Doherty's three main claims. First, he asserts that this legislation would inconvenience some New Yorkers because it would delay their regularly scheduled trash collections and have other negative service impacts. But, why is it that the City's waste policy, in general, and the collection schedules, in particular, are always ending up with recycling getting the short end of the stick? The City's collection system should not be skewed to favor regular trash collections over recycling collections. And, if recycling is ever to fully succeed in New York City and allow New York City to take full advantage of the economic benefits of recycling, then the Sanitation Department needs to think of recycling

2

3

5

6

7

8

9

10 11

12

13 14

15

16

17

18

19 20

21

22

23

24

25

and regular trash collection as all one system, rather than thinking of recycling, or treating it,

as they do in this instance, like the afterschool

clarinet program. Not that there's anything wrong

with afterschool musical training.

Second, the Commissioner identifies fiscal restraints in objecting to your legislation. And, we understand the fiscal challenges that the City is facing and we're fully sympathetic to these concerns. Although, based upon today's testimony, we're not yet convinced that the claim of \$10 million in extra costs has been proven. Accordingly, we would understand if you and your co-sponsors choose to adjust either the timing of the bill, in terms of the 24, 48hour Chasing or make other adjustments.

But, what the Council should not do is to continue a collection schedule that favors regular trash collections over recycling collections. Such an approach is inconsistent with the City's swamp, with the City's statutes and the philosophy of PlaNYC. And, it's disheartening to hear the Sanitation Department so often place recycling at the lowest end of its

2

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

priority list in terms of the various services it needs to provide to the public.

And finally, the Commissioner, who I have great respect for and have been a friend of, I would say, for over 20 years, the Commissioner says he doesn't think that there would be a major loss of recycling tonnage from continuing the current policy. But, there's no compelling data that we've seen on the amount of recyclables that are lost. And, more importantly, we need to take action to further encourage recycling, not merely accept small reductions in recycling. The current policy, which places recycling collections as a secondary element to regular trash collection, sends New Yorkers the message that, to the Sanitation Department, recycling remains a low priority.

And finally, we think your suggestion for completely eliminating Monday recycling collections and switching all recycling collections to other days of the week is a brilliant partial solution to the problem that this legislation seeks to address. Thank you very much for your attention.

2	CHAIRPERSON FELDER: I was
3	listening to your testimony, but when you said
4	brilliant, I popped up. I've been called a lot of
5	things. Brilliant is not one of them. So, and,
6	you didn't call me brilliant, you called the
7	suggestion brilliant. So, I shouldn't let it go
8	to my head.
9	But, with the issue with the money,
LO	back to the money, I know you addressed it. So,
11	what would be an analogy? The clarinet program is
L2	a good analogy because I really feel that music
13	and arts in the school is not secondary.
L4	ERIC GOLDSTEIN: I agree.
15	CHAIRPERSON FELDER: There are a
L6	lot of students that do well in a lot of topics.
L7	But, there are a lot of students that the only way
18	they do well in other topics is by getting the
19	self-esteem that they need through some other
20	things that they enjoy, whether it's art or music.
21	And then, they're able to carry that forward to
22	other things.
23	ERIC GOLDSTEIN: And, my point,
24	though, is not to demean those programs
25	CHAIRPERSON FELDER: Yes.

2 ERIC GOLDSTEIN: -- because I

support them, but, just to recognize that they have historically been the first to be cut.

there any other City programs that you could think of, an analogy of something else? I agree with you. I mean, no one would say I think it would be a bizarre analogy to say let's not have cops working, you know, one hour a day. That's too extreme. But, the \$10 million price tag, the argument that the Commissioner made, for example, that there are other days where people do not, even though he agreed, that the Monday pickup day get a disproportionate number of days when they don't get the pickup. Others miss some, but not many.

the Sanitation Department budget is over a billion dollars a year now. Within that, they can best select, it's not NRDC's role to micromanage the minutia spending of the Department. But, assuming it is \$10 million, which is a leap based upon prior projections on the costs of recycling, but, assume it is \$10 million, there are several ways

2.0

2.3

of addressing it. They could redeploy funds from
elsewhere within their billion dollar budget.
They could make modifications to you could make
modifications to the legislation that would reduce
those costs by either extending the Chasing period
or taking other adjusting other operational

changes based on their recommendations.

But, what they should not continue, if they are committed to recycling, as they should be, as both the beneficial environmental and health measure and a long term economic savings, is the continue a distinction that treats recycling as a stepchild. It's inappropriate and it undercuts, you know, the City's long term objectives and the Department-stated priorities. So, I haven't answered your question about what other part of the City budget I would recommend cutting. I'm clear on that.

CHAIRPERSON FELDER: I don't expect you. Now, that you testified and really, we're delighted that you came, the other issue that I asked about, the bottle bill, which is unrelated. Do you have an opinion about that?

ERIC GOLDSTEIN: Well, NRDC

_	BINITITION & BOLLE WIIDIL MINITOLIMINI
2	supports the bottle bill if only because it, and
3	when we say the bottle bill, now what we're really
4	talking about is the proposed expansion
5	CHAIRPERSON FELDER: [Interposing]
6	Right, that's correct.
7	ERIC GOLDSTEIN: that would add
8	additional
9	CHAIRPERSON FELDER: [Interposing]
10	That's correct.
11	ERIC GOLDSTEIN: containers
12	CHAIRPERSON FELDER: Yeah.
13	ERIC GOLDSTEIN: because many
14	other parts of the state do not have recycling
15	programs.
16	CHAIRPERSON FELDER: I see.
17	ERIC GOLDSTEIN: And so, therefore,
18	we will be gaining collections and enhancing
19	litter cleanup and recycling throughout much of
20	the state.
21	CHAIRPERSON FELDER: And, if we
22	excluded those localities that have recycling
23	programs [crosstalk]
24	ERIC GOLDSTEIN: [Interposing] That
25	might be something worth examining, you know. I

And

1 SANITATION & SOLID WASTE MANAGEMENT certainly recognize that for New York City there 2 3 are both pluses and minuses to that program. 4 CHAIRPERSON FELDER: I see. ERIC GOLDSTEIN: That legislation. 5 CHAIRPERSON FELDER: I see. 6 7 then, back to the issue of the recycling, 8 irrespective of the argument that you made well and repeatedly about that the recyclables and the 9 10 garbage should be equal and we shouldn't sort of... But, would you say that the issues of the--11 12 you started off saying about the issues of the inequity despite the costs don't make sense. 13 14 So, that's like a double whammy for 15 you because, first of all, you're not keeping them equal and second of all, you're sort of saying is 16 17 don't worry about it, you know. You have to 18 recycle, but you don't really have to recycle. 19 know the Department claims that they're not losing 20 the tonnage and you said that we should be trying 21 to increase the tonnage. On that separate note, 22 do you have any ideas whether the City itself is--23 how the recycling -- I didn't ask the Commissioner. I forgot. I think I asked him last time about 24 25 City agencies, how they're doing with recycling.

25

Thank you, Mr. Chairman.

1	SANITATION & SOLID WASTE MANAGEMENT 54
2	CHAIRPERSON FELDER: to testify.
3	We look forward to taking advantage of your
4	experience and knowledge in this area.
5	ERIC GOLDSTEIN: We're delighted to
6	work with you.
7	CHAIRPERSON FELDER: Thank you.
8	The hearing is hereby closed.
9	
10	
11	
12	
13	
14	
15	
16	
17	
18	
19	

I, DeeDee E. Tataseo certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

Deeder E. Tataoro

Date \_\_\_\_\_\_ July 27, 2009