CITY COUNCIL CITY OF NEW YORK -----X TRANSCRIPT OF THE MINUTES of the COMMITTEE ON CIVIL SERVICE AND LABOR -----X May 21, 2009 Start: 9:40am Recess: 12:37pm Council Chambers HELD AT: City Hall BEFORE: MIGUEL MARTINEZ Chairperson COUNCIL MEMBERS: Melissa Mark-Viverito Mike Nelson Larry Seabrook

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## A P P E A R A N C E S (CONTINUED) James Hanley Commissioner Office of Labor Relation Harry Nespoli President, Uniform Sanitation Men's Association Chairman, MLC Gregory Floyd President Local 237 James Huntley President CWA Local 1182 Bob Croghan Chairperson Organization of Staff Analysts Joseph Colangelo President SCIU New York City Local 246 Frank McCaffrey Political Action Director Civil Service Bar Association Arthur Cheliotes President CWA Local 1180 Linda Barnes Executive Director New York City Managerial Employees Association Michael Brandon Secretary/Treasurer

Local 333 of the International Longshoreman's Association

## A P P E A R A N C E S (CONTINUED)

Michael O'Toole Representative Licensed officers on the Staten Island Ferry

1	COMMITTEE ON CIVIL SERVICE AND LABOR 4
2	CHAIRPERSON MARTINEZ: Good
3	morning, we're going to call the meeting of the
4	Committee on Civil Service and Labor to order. My
5	name is Miguel Martinez, I am the Chair of the
6	Committee on Civil Service and Labor. Today the
7	Committee will hear testimony on a local law, to
8	amend the administrative call [phonetic] to the
9	City of New York in relation to residency
10	requirement for City employees. In February 2009,
11	the Council overrode Mayor Bloomberg's veto and
12	approved Introduction 837, modifying residency
13	requirement for certain City employees. Intro 837
14	allowed DC 37 employees, and certain affiliate
15	unions, to move to six surrounding counties after
16	two years of City employment. The original
17	residency waiver legislation was an outgrowth of
18	contract negotiation between City and the DC 37
19	for the 2005-2008 round of collective bargaining.
20	The parties agreed to support legislation to
21	modify residency requirements where feasible.
22	Once this initial settlement was reached with DC
23	37, the term of the agreement would offer to other
24	civilian unions in the City. Approximately 27
25	other unions representing numerous titles have

1	COMMITTEE ON CIVIL SERVICE AND LABOR 5
2	requested changes to the current residency
3	requirement. However, as with Intro 837,
4	residency must be modified by the City, by City
5	Council legislation. Today proposed Introduction
6	will extend the benefit of the Council's previous
7	residency legislation to additional City
8	employees, allowing those employees to move to six
9	surrounding counties after two years of city
10	employment and residency. The Committee looks
11	forward to hearing testimony from Commissioner
12	Hanley, Office of Labor Relation and Union
13	Representatives. Call our next first witness.
14	And I want to excuse, there's confusion with the
15	Committee's actually having two hearings today,
16	and there was a bit of confusion, that's why some
17	members are not here yet, but they're on their
18	way. So, our first witness is Commissioner James
19	Hanley, for the Office of Labor Relation.
20	[pause]
21	JAMES HANLEY: It's on, right?
22	Good morning, Chairman Martinez, and the Members
23	of the Civil Service Labor Commission, Committee.
24	My name is James F. Hanley, H-A-N-L-E-Y, I am the
25	Commissioner of Labor Relations. I am here to

1	COMMITTEE ON CIVIL SERVICE AND LABOR 6
2	testify on the residency bill that is currently
3	before you
4	CHAIRPERSON MARTINEZ: I'm sorry,
5	Commissioner, you have written testimony?
6	JAMES HANLEY: Yes.
7	CHAIRPERSON MARTINEZ: Do we have
8	that, Sergeant? Thanks. Sorry about that.
9	JAMES HANLEY: The Administration
10	does not support Intro 98-92, as currently
11	drafted; however, if certain amendments were made,
12	the Administration could and would support the
13	bill. Intro 992 will amend the recently enacted
14	DC 37 residency bill, that was passed by the City
15	Council over the Mayor's veto. Specifically, this
16	bill would remove the residency requirement for
17	employees and titles that have reached an
18	agreement with the City, by allowing them to live
19	in Nassau County, Westchester, Suffolk, Orange,
20	Rockland or Putnam County, upon the completion of
21	two years of service. Our objection to this new
22	bill are identical to some of the objections we
23	expressed over the Council's recently, recent DC
24	37 residency bill. Like the DC 37 bill, this
25	legislation would require employees to have

1	COMMITTEE ON CIVIL SERVICE AND LABOR 7
2	completed two years of service before being
3	eligible to move to one of six counties mentioned
4	above. As you know, this two year service
5	requirement was not part of our collective
6	bargaining discussions with the unions, and we do
7	not believe that it should be included as part of
8	any residency waiver legislation. Secondly, as
9	you know, the City's original residency bill,
10	Intro 452, contained a clause that allowed
11	additional employees in categories designated by
12	the Mayor in the interests of the City to also be
13	exempt from the residency requirement. The clause
14	was meant to give the Mayor to remove the
15	residency requirement for other represented and
16	non-represented titles, such as managers, where it
17	was deemed to be in the best interest of the City.
18	This clause has been removed from the proposed
19	legislation that is currently before the
20	Committee. That being said, the Administration
21	believes that with certain changes, Intro 992
22	could be redrafted in such a way so that we could
23	support it and it would be consistent with the
24	numerous collective bargaining agreements that
25	have been reached between the City and the various

1	COMMITTEE ON CIVIL SERVICE AND LABOR 8
2	unions. If the Council were to remove the two
3	year City service requirement, and insert a clause
4	that allowed addition of employees in categories
5	otherwise designated by the Mayor, in the
6	interests of the City, to also be exempt from the
7	residency requirement, the Administration would
8	then be able to support this proposed bill. Thank
9	you. We do support that which we agreed to in the
10	bargaining process, unlike what has been asserted.
11	We do, and we will continue to. This does not
12	represent what had been agreed to by the unions
13	and the City.
14	CHAIRPERSON MARTINEZ: Thank you,
15	Commissioner. During the bargaining process, was
16	the administration of where that it required
17	Council legislation for this collective
18	bargaining, or this, to be approved in terms of
19	changing residency requirement?
20	JAMES HANLEY: It was specifically
21	discussed and specifically agreed to, that we
22	would support the legislation before the City
23	Council. So the answer is yes, we were well aware
24	of it, as were all the unions. So, we certainly
25	support and remember what we agreed to.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 9
2	CHAIRPERSON MARTINEZ: Under Intro
3	992, how many person are currently employed by the
4	City of New York, and how many would be impacted
5	by this
6	JAMES HANLEY: I do not have that
7	number, but I'll be happy to try to get it for
8	you.
9	CHAIRPERSON MARTINEZ: That would
10	be, if you could forward that to the Committee.
11	What are the title covered by Section 2220, for
12	the New York City Labor Law?
13	JAMES HANLEY: What titles?
14	CHAIRPERSON MARTINEZ: Yeah.
15	JAMES HANLEY: Sounds sexist, but
16	the law says workmen, laborers and mechanics;
17	generally speaking, the skilled trades.
18	CHAIRPERSON MARTINEZ: Is there any
19	impact to City revenues with this proposed Intro?
20	JAMES HANLEY: I think at the end
21	of the day, the answer is no.
22	CHAIRPERSON MARTINEZ: Is there any
23	additional cost to the City?
24	JAMES HANLEY: I think the answer
25	is no.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 10
2	CHAIRPERSON MARTINEZ: What is the,
3	I mean, what impact will the two year minimum
4	requirement on Intro 992 have?
5	JAMES HANLEY: Won't have any
6	impact on the City.
7	CHAIRPERSON MARTINEZ: So why
8	wouldn't the City support Intro 992?
9	JAMES HANLEY: As a general
10	principal, we support what we agreed to and live
11	up to our agreements that are reached across the
12	bargaining table. This does not represent that
13	agreement.
14	CHAIRPERSON MARTINEZ: And I'll
15	just ask a final question. In principal, what is
16	the, what violation is there to require a two year
17	minimum employment before moving out to any of the
18	surrounding counties?
19	JAMES HANLEY: I don't know of any
20	violation.
21	CHAIRPERSON MARTINEZ: So it's just
22	the fact that during the collective bargaining
23	process, the Administration made an agreement with
24	the union
25	JAMES HANLEY: To support

1	COMMITTEE ON CIVIL SERVICE AND LABOR 11
2	legislation, it did not have a two year limitation
3	on it, a two year requirement on it, that was
4	actually better than what this bill calls for, in
5	that respect.
6	CHAIRPERSON MARTINEZ: But I, I
7	just want to make sure that, that, you know, we
8	all understand each other's role in terms of the
9	Council and the Administration. The
10	Administration pushed forward a legislation that
11	requires the Council's approval in terms of
12	residency requirement, and then the Council's role
13	in terms of approving legislation is either to
14	amend, look at and discuss. But I think that one
15	of the issues in the original discussion with DC
16	37 was that from the Council perspective, since
17	we're not involved in collective, bargaining,
18	however, the Administration is asking us to
19	approve an agreement made in collective
20	bargaining. Is that right?
21	JAMES HANLEY: That was the
22	specific understanding and agreement that was
23	reached with the unions, that we would jointly
24	support legislation and what that would contain,
25	before the City Council. We continue to support

1	COMMITTEE ON CIVIL SERVICE AND LABOR 12
2	and will support that which we agreed to with the
3	unions. This does not represent that.
4	CHAIRPERSON MARTINEZ: Correct.
5	No, no, I just want to be clear for the record
6	that that was an agreement made between the
7	Administration and the union, not the
8	Council/Union/Administration.
9	JAMES HANLEY: We agreed to support
10	legislation, as we have done countless times.
11	CHAIRPERSON MARTINEZ: Right.
12	JAMES HANLEY: Obviously
13	prospectively we'll have to think about that. But
14	as we've done countless times, we've agreed to
15	support legislation, jointly.
16	CHAIRPERSON MARTINEZ: Correct.
17	No, no, no, but, but I just want to be clear for
18	the record, I know we've agreed on joint
19	legislation, but my point is that the Council was
20	never part of the agreement made with union and
21	Administration.
22	JAMES HANLEY: No.
23	CHAIRPERSON MARTINEZ: Thank you.
24	JAMES HANLEY: There's nobody else
25	here, so Commissioner I want to thank you for your

1	COMMITTEE ON CIVIL SERVICE AND LABOR 13
2	testimony, and we're going to call up our next
3	panel.
4	CHAIRPERSON MARTINEZ: Okay,
5	thanks.
6	[pause]
7	FEMALE VOICE: Harry Nespoli, Greg
8	Floyd and James Hunter.
9	CHAIRPERSON MARTINEZ: Whatever
10	order you choose, just identify yourself for your
11	record and restart.
12	HARRY NESPOLI: My name's Harry
13	Nespoli, I'm President of the Uniform Sanitation
14	Men's Association. And also, Chairman of the MLC.
15	Basically, what I'm going to talk about, and, is
16	in the support of my brothers and sisters here,
17	that are underneath the MLC umbrella. And when
18	they testify I'm sure, I wasn't at the bargaining
19	table for each individual union, so they're going
20	to turn around and they'll update you on exactly
21	the negotiations. What I'm here, basically to
22	say, is the fact that this is a very dangerous
23	situation, as far as I'm concerned, in labor
24	management relationship, if this goes any other
25	way. And I'd like to thank the, the Committee and

1	COMMITTEE ON CIVIL SERVICE AND LABOR 14
2	your attention, and to have me here today, that
3	when you sit down, you negotiate. I've been
4	negotiating now for approximately 37 years. And
5	when you sit down and you're across the table and
6	you make a deal, I was always taught on the union
7	side, a deal is a deal. And all of a sudden, what
8	happened is that some unions were eliminated from
9	that deal. And I honestly feel it was the wrong
10	way to go. Then I became Chair. And then I found
11	out, sanitation are very lucky people, we're
12	allowed to move out of the City. I've always said
13	that it should be choice of a person, where he
14	wants to live, as long as he shows up for work on
15	time. Right now to live in the outer boroughs or
16	Manhattan, it's possibly impossible to afford
17	that.
18	MALE VOICE: I'm sorry, Mr. Chair,
19	I need to stop your testimony 'cause they're
20	having some difficulties in recording.
21	HARRY NESPOLI: As long as I don't
22	have to start over.
23	MALE VOICE:your testimony
24	[laughs]
25	[end of file 1003]

1	COMMITTEE ON CIVIL SERVICE AND LABOR 15
2	[begin file 1004]
3	[numerous rounds of testing]
4	MALE VOICE: Sir?
5	HARRY NESPOLI: And that concludes
6	my piece. [laughter] Look, I'm, I'm here right
7	now to and sisters. And I'll cut it very
8	short, the fact that I don't know what happened or
9	what transpired, that they did not get what they
10	negotiated at the bargaining table. And I
11	appreciate the fact that people are looking at
12	correcting that. It has to be corrected, and it
13	should be corrected, because the next time they
14	sit across the table, they'll never feel safe
15	again. And they, they're entitled to it, the way
16	the world has changed, they have to have this now.
17	It's an important bill for them and their members
18	and their families. And I'm sure that the
19	principal officers here that are going to speak,
20	will speak on exactly what transpired and why they
21	felt that this was going to be taken care of at
22	negotiations. With that, that concludes what I'm
23	here to say.
24	GREGORY FLOYD: Thank you, I'll be
25	brief. First, we'd like to thank you, Mr.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 16
2	Chairman, for holding this very important hearing.
3	My name is Gregory Floyd, I'm President of Local
4	237, I present 9,000 City employees. I am here
5	today to speak to you and ask to pass the
6	residency bill for my members that would allow
7	them to live outside New York City, if they choose
8	to do so. This is the instep of what has been a
9	time consuming and complicated process. I
10	understand the concerns many of you have about the
11	impact of this legislation, but let me share with
12	you why the legislation is important to my
13	members. The American Dream is to have an
14	affordable place to live, and to live where it is
15	best for you and your family. For most, that is
16	right here in New York City. But sometimes, it
17	may not be the right place for all. With the
18	problem of affordable housing, it is important to
19	provide choices for my members. This bill allows
20	that to happen. That is why we negotiated this
21	with the Mayor several years ago. It has been
22	delayed, but thanks to you and the speaker, we see
23	the light at the end. Thank you.
24	JAMES HUNTLEY: Good morning,
25	everyone. I'd like to say good morning to Mr.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 17
2	Martinez, and the civil service staff here, and
3	also to my members, who represent New York City,
4	thank you so much for being today. My name is
5	James Huntley. I am the President of CWA Local
6	1182, the union representing traffic and
7	sanitation enforcement agents in New York City.
8	Let me start by thanking Chairman Martinez, and
9	the members of the Civil Service and Labor
10	Committee for addressing this issue which is very
11	important to City workers. On July 12, 2006, New
12	York City Mayor Michael Bloomberg and District
13	Council 37 Lillian Roberts signed a contract which
14	included changes in the residency law for
15	municipal employees, pending approval by the New
16	York City Council. The understanding at that time
17	was that all city workers, regardless of union
18	affiliation, would benefit from the change in the
19	requirement. In fact, most City employees already
20	live outside the City limits. While 240,000 City
21	workers are not mandated to live within the City,
22	45,000 mostly lower paid civil servants are
23	required to maintain residency within the Big
24	Apple. This important labor settlement containing
25	a provision for the City Council approval, didn't

1	COMMITTEE ON CIVIL SERVICE AND LABOR 18
2	seem to be an issue at the time of signing, having
3	the Mayor's support, and most of the City
4	workforce already permitted to live outside the
5	five boroughs. No one thought that the labor
6	friendly Council would be an impediment to a
7	contract. When announcing the tentative
8	agreement, Mayor Bloomberg said that the
9	restriction were adopted 20 years ago, when many
10	middle class families were leaving New York for
11	the suburbs. And a lot has changed since then.
12	Needless to say, the inability to enact
13	disagreement has been an embarrassment to, to
14	that's a recording, yoboth for New York City and
15	the municipal unions. [laughter] That was
16	scratch on my CD. The negotiation process between
17	unions and City government is always difficult and
18	stressful. Through the years, the trust and
19	credibility built by New York City Labor Relations
20	Commissioner James Hanley, and his team, has
21	allowed for harmonious relationship between labor
22	and City officials. Even before a contract
23	signing, the handshake of Commissioner Hanley,
24	with a union president, has always symbolized an
25	agreement. However, this time was different.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 19
2	Intending to add employment opportunities for New
3	Yorkers, the residency law was enacted in 1986,
4	with costing rising rapidly and the middle class
5	not able to afford living in most neighborhoods,
6	it became increasingly difficult for the municipal
7	workforce to find adequate housing in New York
8	City. During negotiation in 2006, frustrated
9	workers demand that residency restriction removal
10	be included in a settlement. City employees were
11	excited when learning that the agreement including
12	removing these restrictions, and finally all
13	municipal workers could realize the American
14	Dream, and be permitted to purchase homes, a home
15	in the suburbs. In 2006, as a follow up to
16	negotiations, Commissioner Hanley asked the City
17	Council to pass a bill that would permit civil and
18	municipal workers to live outside of New York
19	City. Some City legislators and community
20	advocates were critical of the change, claiming
21	removal would make it more difficult for New
22	Yorkers to land City jobs. In response, the
23	Council did not approve the removal of residency
24	restriction those opposed the removal of the
25	residency requirements for municipal employees is

1	COMMITTEE ON CIVIL SERVICE AND LABOR 20
2	the importance for government to honor a labor
3	settlement. Good relations and credibility
4	develop over the years a mutual respect and trust.
5	We sincerely thank New York City Council, Mr.
6	Martinez and his staff, for finally addressing
7	this important issue, as well as a strong labor
8	movement here in New York City. We strongly urge
9	the City Council to pass Intro 992. Thank you for
10	your time.
11	CHAIRPERSON MARTINEZ: Thank you.
12	I just have a few questions regarding Intro 992.
13	As the Commissioner mentioned earlier, the
14	original legislation that the Administration
15	negotiated or proposed as a result of the
16	collective bargaining agreement, is different than
17	992. So the question is, what impact would the
18	two year resident requirement have on your
19	membership, if any?
20	GREGORY FLOYD: Right now it
21	probably wouldn't have any impact on our
22	membership because most of our members have the
23	two year requirement. But going into the future,
24	what the impact would be, and this still wouldn't
25	be on our membership because the impact would be

1	COMMITTEE ON CIVIL SERVICE AND LABOR 21
2	on people coming into service, that are not yet
3	our members. And once they become our members,
4	they would have to wait two years to move out. So
5	that would be the only impact I would see.
6	JAMES HUNTLEY: Can I add to that?
7	CHAIRPERSON MARTINEZ: Yeah.
8	JAMES HUNTLEY: I'd like to concur
9	with Brother Greg Floyd. He's absolutely correct.
10	It would not have an impact on our membership,
11	because first and foremost they have to get past
12	the one year probation. We don't know if they're
13	going to pass. Then, secondly, they have to get
14	to the next level to overcome that difficulty of
15	being, becoming a permanent employee and staying
16	for another year, to be active as a worker for New
17	York City. That's two years. So that's, that's
18	good. Then after that time, now they could start
19	planning to move out if they want, if they will,
20	it's a option to do. It's like, it's not like,
21	all our members just going to run out and buy them
22	homes, as you well know, the foreclose is crazy
23	right now. And so they're not going to run out.
24	But what it gives us, it give us the opportunity
25	for our members that are married to police

1	COMMITTEE ON CIVIL SERVICE AND LABOR 22
2	officers, to live together. It has caused such an
3	inconvenience in marriage, my members are married
4	to a police officer that live in Rockland County,
5	they can't stay with that married person 'cause
6	they got to live in the five boroughs. So, the
7	only time they get a chance to see each other is
8	on the weekend. So, you know, no. [laughs] So,
9	yeah, it, it won't cause an impact at all, so,
10	plus it's cost free, anyway. Thank you.
11	HARRY NESPOLI: Sure, just talk to
12	you on that a little bit. When, when I started to
13	get involved, the apparently one bill was passed,
14	DC 37's bill was passed. And it apparently was
15	passed with the two years.
16	CHAIRPERSON MARTINEZ: Correct.
17	HARRY NESPOLI: Meeting with my
18	colleagues here, we all agreed that whatever was
19	passed would be acceptable. Just a little history
20	for sanitation workers, and maybe some of even my
21	colleagues all know it, there's a five year wait
22	before they can move out of the City. But that
23	wasn't done through negotiations. This was done
24	through negotiations. Why it's even taken this
25	long, I don't know. But to tell you the truth,

1	COMMITTEE ON CIVIL SERVICE AND LABOR 23
2	everybody's, I'm willing to turn around and start
3	for now, 'cause that's where we are right now.
4	We're at now. And these, these people and their
5	members, they need this bill. They're getting
6	crunched, they're inconvenienced, they can't
7	afford where they are right now, it gives them an
8	opportunity to go and to look, if you notice, the
9	rents and everything that's going on right now.
10	So as far as the two year, I can't see the two
11	year other than what Brother Floyd said here, as
12	far as the fact that it's going to affect new
13	members. And basically when it takes them a
14	little time to get up to top pay, anyway, so they
15	can gather their money. But it's a freedom of
16	choice, it's something that every person should
17	have. It just comes down to doing the right
18	thing. And doing the right thing is, you made a
19	deal, you keep the deal. That's it. There's no
20	more to this whole thing. And I'm so happy that
21	somebody listened to us, and because prior to
22	going into some meetings, people were telling me
23	it's a waste of time. And I just refused to
24	accept that something that was agreed upon was a
25	waste of time. That's it.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 24
2	CHAIRPERSON MARTINEZ: Correct.
3	That's Mr. Floyd's testimony, right? No. Mr.
4	Huntley, you mention that mostly lower paid
5	servant, in terms of the, the 2000, 240,000 City
6	workers that are not mandated to live in the City.
7	JAMES HUNTLEY: No.
8	CHAIRPERSON MARTINEZ: Is that
9	right?
10	JAMES HUNTLEY: No, 45,000 mostly
11	lower paid civil servants. The 240,000 City
12	workers are higher paid ones that can move in
13	where they want, like lawyers, teachers and so
14	forth. They are not payment.
15	CHAIRPERSON MARTINEZ: Got it, got
16	it. Now, Mr., Mr. Chairman, can you tell me
17	approximately how many employees the, your
18	Committee represent?
19	HARRY NESPOLI: [off mic] MLC
20	consists of 500,000 members.
21	CHAIRPERSON MARTINEZ: So
22	HARRY NESPOLI: Under the umbrella.
23	CHAIRPERSON MARTINEZ: And how many
24	would be impacted by 992? [pause] Approximately.
25	If you, if you have it.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 25
2	HARRY NESPOLI: 300, I don't, I
3	don't have those figures, 300,000 maybe?
4	CHAIRPERSON MARTINEZ: Okay. I
5	just want to, again, reiterate, since you
6	represent that constituency and the fact that
7	those negotiations took place between your
8	constituentI'm sorry, I want to introduce
9	Council Member Larry Seabrook and Council Member
10	Mike Nelson who's joined us. I just want to just
11	read from the statement of the Commissioner, that
12	clarity is very important in the process. And I
13	understand and heard clearly that there was
14	commitments and negotiation made. And the
15	opposition to 992, by the administration, as
16	mentioned by the Commissioner, is the fact that
17	the Council put forward the legislation similar to
18	the DC 37 legislation, which did not give the
19	Mayor the categories that he deemed necessary, or
20	the clause as mentioned, that designated by the
21	Mayor in the interest of the City, that would
22	exempt residency requirement. And the clause
23	meant to give the Mayor discretion to remove the
24	residency requirement for other representative and
25	non-representative title, such as managers, that

1	COMMITTEE ON CIVIL SERVICE AND LABOR 26
2	were deemed to be in the best interest of the
3	City, according to the Administration. However,
4	when the Administration did go into negotiation,
5	the Council was never part of the negotiation, nor
6	were the Council consulted in the drafting of that
7	original legislation. And then, as a result of
8	that, when the Council was, became aware of the
9	fact that we have to vote by charter to change
10	residency requirement, it's when the DC 37
11	legislation was drafted, addressing concern from
12	members in terms of, you know, impact, in terms of
13	keeping residency and communities, in terms of job
14	opportunities and availability to residents of the
15	City of New York. And as DC 37, we haven't seen
16	people leaving yet, in terms of, in large numbers.
17	And I think that goes back to Mr. Hanley's
18	testimony in terHuntley's testimony, in terms of
19	the fact that it's about having options. And the
20	Council is aware of that, and we're keeping our
21	commitment and addressing the needs of our labor
22	community in making options available through
23	Intro 992. I don't know if any of my colleagues
24	have question to the panel; if not, we're going to
25	move on to the next panel. Council Member

1	COMMITTEE ON CIVIL SERVICE AND LABOR 27
2	Seabrook.
3	COUNCIL MEMBER SEABROOK: Thank you
4	very much, Mr. Chairman, and we have a couple of
5	meetings across the street. But I, I certainly
6	find this rather strange. I thought that we lived
7	in America, and the opportunities for people who
8	have the moneys in which they have, they have a
9	right to live wherever they desire, as long as
10	they do a honest day's work and receive honest
11	day's pay, and allowed to pay the rents or the
12	mortgages or whatever that they have. And if
13	we're allowing it for one group of people, then we
14	certainly should allow it for all group of people,
15	'cause that's the American way, and that's what I
16	have always said, that that's a fundamental right
17	that people have. And choice is a fundamental
18	right when it talks about where a person wants to
19	live, as long as they're performing the duties and
20	the job in which they have said. So, I stand
21	firmly and entrenched about this issue, as I stood
22	from the beginning, and have indicated my position
23	on this, and will never waiver on it. Thank you
24	very much.
25	CHAIRPERSON MARTINEZ: Council

1	COMMITTEE ON CIVIL SERVICE AND LABOR 28
2	Member Nelson.
3	[applause]
4	COUNCIL MEMBER NELSON: Yeah, I'm a
5	signee of course onto this provision, this Intro,
6	in that, for two main reasons. Number one, once
7	you have some members of the City workforce, if
8	you will, allowed to do it, how can you not let
9	others? Two, let's face it, it's extremely
10	expensive to live in this City, so if you choose
11	to live in the City, wonderful, I wish every City
12	employee who lived in this City, from the,
13	especially the police, but the reality of it is
14	that you can't afford to in many cases. So this
15	should, this should be happenthis should've been
16	happening already. So I'm just happy that, hope
17	we are moving forward with this. Thank you.
18	[applause]
19	CHAIRPERSON MARTINEZ: Thank you
20	gentlemen.
21	MALE VOICE: Thank you, sir.
22	[pause]
23	CHAIRPERSON MARTINEZ:
24	FEMALE VOICE: Croghan, Joseph
25	Colangelo, yes, Colangelo, and Frank McCaffrey.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 29
2	[pause] [off mic, crosstalk]
3	CHAIRPERSON MARTINEZ: Start in the
4	order you like, and just identify yourself for the
5	record.
6	ROBERT CROGHAN: Morning,
7	Chairperson Martinez, and members of the
8	Committee. My name is Bob Croghan, and I'm
9	speaking on behalf of the members of the
10	Organization of Staff Analysts. I favor the
11	proposed amendment of the 1986 residency law, and
12	the 23 year history of the law requiring civil
13	servants to be New York City residents. I found
14	the law an offensive, dishonest and ineffective
15	law. When the law was first proposed in 1986, I
16	though immediately of the infamous company towns
17	where workers were required to reside throughout
18	the 19 <sup>th</sup> Century. You could work in the mill or
19	the plant or the mine, but at night you had to
20	reside in company housing, and shop at the
21	overpriced company store. Please note that I'm
22	not a foreigner, from Westchester, or New Jer
23	[loss of audio]law, I am, and always have been a
24	proud city resident. The 1986 law offended me,
25	since I noted it made civil servants into second

1	COMMITTEE ON CIVIL SERVICE AND LABOR 30
2	class citizens. Others could freely choose where
3	to reside; civil servants hired after 1986 would
4	be told where to live. The 1986 law was dishonest
5	in application. To start with, uniform police and
6	fire officers were exempt, as was the old Board of
7	Education, the Transit Authority, and the Housing
8	Authority, so that less than half of the City's
9	workforce was ever covered. Worse yet, I never
10	met a Commissioner who failed to get an exemption
11	on request. I did meet more than one Commissioner
12	who was exempted at his or her request. The law
13	was also ineffective in that, for good reasons,
14	ever more exemptions were obtained over many years
15	through lobbying and collective bargaining. At
16	present, only a small number of City civil
17	servants are still covered by this offensive,
18	dishonest and ineffective law. Thanks to this
19	amendment, my members will be relieved of second
20	class status, and will be permitted to choose to
21	live here, as I have chosen to live here. I will
22	be pleased if this does pass. But let me go a
23	step further. There will still, after this
24	amendment is passed, be a few civil servants
25	covered by the original 1986 law. That is just

1	COMMITTEE ON CIVIL SERVICE AND LABOR 31
2	plain wrong. The offering of relief from
3	residency law as a bargaining chip by the City in
4	contract negotiations showed how little the City
5	believed in or cared about the law. It has been
6	argued that Mayor Bloomberg usurped the proper
7	role of the City Council by promising to change a
8	bad law. Perhaps. Meanwhile, now that both he
9	and a majority of the City Council have agreed
10	that the original law was defective, and needed to
11	be amended for most of the employees, it would
12	only be fair and just to complete the job. I
13	welcome today's amendment, but I also look forward
14	to the day that the City Council decides to amend
15	that law for all those left out of today's
16	amendment.
17	JOSEPH COLANGELO: Good morning,
18	Chairman Martinez, my name, and members of
19	Committee, my name is Joseph Colangelo, I'm the
20	President of SCIU New York City Local 246. I
21	represent 1500 members in career and salary, as
22	well as 220 prevailing rate employee titles, most
23	of whom are auto mechanics. More than three years
24	ago, as a part of our contract negotiations with
25	the City of New York, we reached an agreement on

1	COMMITTEE ON CIVIL SERVICE AND LABOR 32
2	wages and benefits that included a side letter
3	agreement that contained language referring to
4	residency. That stated, the parties agreed to
5	support an amendment to Section 12119 of the
6	administrative code for the purpose of expanding
7	permissible limits in residents, on residency.
8	This agreement was reached in good faith by both
9	parties, and ratifying our contract our members
10	believed that this change in the administrative
11	code would take place as swiftly as possible. My
12	members felt so strongly about this language
13	pertaining, permitting them to live in the same
14	geographical areas outside the City, where certain
15	other employees already can reside, that they
16	chose to limit the amount of compensation in wages
17	as it could've achieved if they pursued a 220
18	prevailing rate determination from the
19	comptroller's office. Yet here we are, some three
20	years later, still without this legislation, and
21	frustrated for the fact that some choose to attack
22	this provision that was agreed upon by both
23	parties. The passing of the amendment you are
24	considering today would be a great victory for our
25	members and although the bill is a compromise in

1	COMMITTEE ON CIVIL SERVICE AND LABOR 33
2	the language that originally said fourth in the
3	collective bargaining agreement that was entered
4	into, it proves once again where presented with
5	challenging legislation, all parties can be able
6	to sit down, resolve our differences and come to
7	an agreement that satisfies everyone. As you
8	know, this body passed legislation some months
9	back granting the right of two members of another
10	union. All that I'm asking is that we be treated
11	equally. I recommend the Committee pass this
12	legislation, to honor the contract agreement
13	between the City and our union, SCIU New York City
14	Local 246. Thank you.
15	FRANK MCCAFFREY: I wish to thank
16	the members of the City Council panel here, and
17	fellow union representatives. My name is Frank
18	McCaffrey, and I'm with the Civil Service Bar
19	Association, we are the unionized attorneys
20	working in the departments and agencies in the
21	city. Just had a couple of brief comments, I
22	don't have a prepared statement that I had
23	testified back on October $6^{th}$ , actually sitting
24	next to this gentleman at that time. I just
25	wanted to say that one comment that was made here

1	COMMITTEE ON CIVIL SERVICE AND LABOR 34
2	that "lawyers are covered." I'm with the Civil
3	Service Bar Association, and with a small fraction
4	of our members who are exempt from the residency
5	requirement, most of our attorneys are not
6	covered. The New York City Law Department, I
7	might add, I might add the New York City Law
8	Department, the City Law Department, had been
9	waived out of the City residence some years ago,
10	and don't have to live in the State, let alone the
11	City. I also want to mention the terms of
12	financial impact on the City under a charter
13	section 1127, all City employees have to pay City
14	taxes, no matter where they live. So there's no
15	impact there. I would just like to state that one
16	of the, I guess, argumentative points here is the
17	fact that the, there is a two year requirement in
18	this current bill, for residency and employment.
19	I think that this is more or less something that
20	we are settling for, and I think the rest of the
21	representatives here agree that it is a
22	compromise. That the bone of contention on that
23	really is that the uniform services nor the
24	teachers, or those lawyers I mentioned have any
25	two year requirement whatsoever. All of the

1	COMMITTEE ON CIVIL SERVICE AND LABOR 35
2	sudden, we get saddled with it. Alright, we'll
3	accept it, because 75 percent of a loaf is better
4	than absolutely no loaf. Two year requirement,
5	however, we were willing to go along with in some
6	years ago. As I pointed out to Chairman Quinn's
7	office, Ms. Axelrod in March of '08, and also then
8	Chairman Adabo [phonetic], in August of '08, but
9	somehow this does not translate to our inclusion
10	or these other unions' inclusion into the December
11	$18^{th}$ vote on the original bill that covered DC 37.
12	So I would appreciate it if you could consider
13	this bill and vote on it, as expeditiously as
14	possible, so we can stop this, what seems to be an
15	endless process for no reason. Thank you very
16	much.
17	CHAIRPERSON MARTINEZ: We've been
18	joined by Council Member Melissa Mark-Viverito,
19	from Manhattan. Any question from any of the
20	Committee members? As we have no question, we'll
21	move on to the next panel. Thank you, gentlemen
22	for your testimony.
23	FEMALE VOICE: Arthur Cheliotes,
24	Michael Brandon, and Linda Barnes.
25	[pause]

1	COMMITTEE ON CIVIL SERVICE AND LABOR 36
2	CHAIRPERSON MARTINEZ: You may
3	start in any order you like, and just identify
4	yourself for the record.
5	ARTHUR CHELIOTES: My name is Arth-
6	-My name is Arthur Cheliotes, I'm the President of
7	CWA Local 1180. And I thank you, Mr. Chairman,
8	for your taking the leadership on getting this
9	bill through. It's a very important bill. Local
10	1180, who I'm president of, represents some 10,000
11	City workers, and which 9,500 are civil servants
12	working for the City of New York and its
13	affiliated public employers; nearly all are City
14	residents. My testimony today is in support of
15	Intro 992, to restore fairness and choice for City
16	workers who's unions have negotiated changes in
17	the New York City residency law. On December 18,
18	2008, despite Local 1180's objections, because it
19	did not establish a residency law that was uniform
20	for all career and salary plan employees, the City
21	Council passed Intro 837, that eases residency
22	restrictions on 45,000 City employees, represented
23	by DC 37. The Mayor vetoed the bill on February
24	11, 2009, the City Council voted 47 to nothing to
25	override the veto and pass the residency bill.
1	COMMITTEE ON CIVIL SERVICE AND LABOR 37
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2	Intro 837 amended the law for DC 37 members, once
3	they've lived in, in the City for a minimum of two
4	years, and can now live in surrounding counties of
5	Nassau, Orange, Putnam, Rockland, Suffolk and
6	Westchester. The law only providethe law only
7	providing for City workers covered by, under DC
8	37, made, without any option for the six counties
9	around New York City, however, and that was the
10	problem. By not adhering to the long established
11	uniformity of working conditions envisioned in the
12	collective bargaining law for career and salary
13	planned employees, the new law created many
14	problems for City, the City's workforce.
15	Depending on the title and contract of this, for
16	the City's workforce. So, depending on the title
17	and contract, a career, career and salary planned
18	employee is covered, is covered by employees who
19	move beyond the five boroughs, would have to
20	become City residents again if they were promoted,
21	or appointed to a title not under the DC 37
22	contract. The traditional uniformity for career
23	and salary planned employees regarding residency
24	was undermined. Many unions representing career
25	and salary planned employees, like Local 1180, had

1	COMMITTEE ON CIVIL SERVICE AND LABOR 38
2	and still have the same language in their
3	contracts regarding residency as DC 37. It is
4	consistent with the agreementit is consistent
5	with the pattern established on wages and working
б	conditions for our agreement, from September '06.
7	I won't go into the details of the language in
8	that contract, but one of the things that the
9	Commissioner said, I think is very important. And
10	that is that nothing in the language that I have
11	read gave any latitude to the Mayor to be able to
12	establish residency requirements in the future.
13	That was not conceded in any of our negotiations,
14	I don't know of any union that had. And so, that
15	being added to the list of things that the Mayor
16	was looking for when he came to this Council in
17	the enabling legislation, to me does not reflect
18	the reality of what happened. And so I would just
19	like to make note of that fact, because it's been,
20	it's been raised by the City, and I would just
21	like to say I never saw it. And I don't think
22	anyone else ever did either. This legislation
23	makes this residency law uniform for all career
24	and salary planned employees, who's unions have
25	negotiated this change. It is the responsible way

1	COMMITTEE ON CIVIL SERVICE AND LABOR 39
2	to address this issue, and we thank you for your
3	commitment to do this. The lifting of the
4	residency requirement of our members is an equity
5	issue. I thank our friends in the City Council
6	for initiating this legislation to afford them the
7	right to now live within the six adjoining
8	counties. This measure is about choice, fairness,
9	equity, and non-discriminatory application of the
10	residency requirements. Nearly 350,000 City
11	employees are not subject to residency
12	requirements now. They include members of DC 37,
13	teachers, uniformed employees of the police, fire
14	and sanitation departments, workers in titles,
15	and civilian employees who's agencies do not
16	require City residency, such as the Transit
17	Authority, the City University, and cultural
18	institutions. The concept that it is permissible
19	for most of our coworkers to come in from other
20	places and earn a living, but it is not
21	permissible for people who choose other public
22	service careers, to live where they choose, is
23	unfair and unacceptable. We urge the Committee,
24	and the entire City Council to pass Intro 992. It
25	would put Local 1180's members and other similarly

1	COMMITTEE ON CIVIL SERVICE AND LABOR 40
2	situated City workers, who's unions have
3	negotiated this change on equal footing. What
4	brings us to pursue this change in the residency
5	law is the lack of affordable housing in our City.
6	This change in the law does not minimize the
7	pressing need for affordable housing for City
8	workers, who now look beyond the City limits.
9	Currently, nearly all 1180 members live in New
10	York City, as a condition of their employment, and
11	would prefer to stay, if they can afford to. Over
12	the last ten years in particular, our members have
13	found it difficult to maintain their residency
14	because of the continuing escalation of rents,
15	deregulation of housing laws, vacancy de-control,
16	decline of housing subsidies, rentrent control
17	and stabilization law reductions, and the Mitchell
18	expirations. We have always been acutely
19	aware of our members' concern over the shrinking
20	stock of affordable housing. In fact, as I speak,
21	unfortunately there are members of Local 1180 who
22	are homeless, and living in City shelters. They
23	come to our legal benefits fund for legal
24	assistance because they are in arrears on their
25	rent, facing eviction or their homes are being,

1	COMMITTEE ON CIVIL SERVICE AND LABOR 41
2	are being lost, or in the process of being
3	foreclosed. Many double up with, with
4	understanding family and friends. Some must live
5	with roommates in order to meet their monthly rent
6	and stay in the City. Many must make difficult
7	choices between rent, food, and medical and
8	pharmacy copayments. Using the model established
9	by the Electchester development in Queens, built
10	by Local Three of the IBW, Local 1180 proposed the
11	development of nearly 1,500 affordable housing
12	units in in Queens. We met with the Mayor and
13	the now Secretary of HUD's Shaun Donovan, over
14	four years ago with this proposal. Unfortunately,
15	the project required substantial subsidies at a
16	time when private developers were willing to pay
17	millions of dollars for the land we sought, so the
18	project never really got beyond the proposal
19	stage. We still offer regular housing seminars
20	for our members, so they can understand what is
21	available to them, and if the, if they qualify for
22	any governmental programs. But the housing market
23	in New York City has become so gentrified, that
24	affordability remains evasive. Our dear City,
25	where we work to make life better for all New

1	COMMITTEE ON CIVIL SERVICE AND LABOR 42
2	Yorkers, has become a place for the very rich.
3	Even when members move outside City limits, to
4	affordable housing, they will continue to offer
5	the City more than their fellow commuters, because
6	they are still bound to pay the full City
7	residence income tax. With this legislation, the
8	Council has taken a major step in addressing a
9	very important issue faced by the men and women
10	who devote their lives to making New York work for
11	all New Yorkers, and I thank you, Mr. Chairman.
12	CHAIRPERSON MARTINEZ: We have a
13	question from Council Member Melissa Mark-
14	Viverito. There's several hearing and budget
15	negotiation taking place at the same time, and she
16	has a question for you directly.
17	COUNCIL MEMBER MARK-VIVERITO:
18	Yeah, my, thank you, Mr. Chair, and apologies, but
19	it really is an incredibly hectic time. So, but I
20	do want to ratouch on something that you mention
21	here, because maybe this is an opportune time. I
22	have been contacted also by some organizations,
23	not unions, advocacy organizations that have
24	membership, and some of their members may belong
25	to a union and had indicated that there are those

1	COMMITTEE ON CIVIL SERVICE AND LABOR 43
2	that are in shelter systems, maybe with jobs, and
3	we understand that. And it's an unfortunate
4	reality, 'cause we know the cost of living in New
5	York is so high. But has there been a discussion
6	within the union movement, I know there's a lot of
7	unions represented here today, especially in this
8	time where there is an economic downturn of maybe
9	coming together, pooling resources, and maybe
10	taking advantage of the market, as a way of doing
11	what you're indicating here, the Electchester
12	model, you know, maybe having unions reinvest in
13	the building of affordable housing, the way it was
14	done in the past. And I know that the high market
15	was making it difficult, but maybe there is an
16	opportunity within this climate to maybe pool
17	resources so that we can create communities
18	similar to what were created in the past. Has
19	been there a greater discussion within the union
20	movement to maybe pool resources, come together
21	and try to collaborate to really address this from
22	that perspective?
23	ARTHUR CHELIOTES: The New York
24	City Central Labor Council has put together a
25	housing development program, where they're

1	COMMITTEE ON CIVIL SERVICE AND LABOR 44
2	attempting to do that. And, and they're working
3	with HDC, the Housing Development Corporation, to
4	see about getting some bonding put together to be
5	able to build affordable housing, specifically for
6	the City's workforce. It isn't specific to City
7	workers, but it's generally for, for working
8	people. The UFT has tried to do something,
9	working with, with the labor unions and developers
10	to develop some proposals, as well. More needs to
11	be done. I think we certainly agree that, that,
12	you know, when, when people are forced to stay
13	within the City limits, even going outside the
14	City limits, housing remains a big issue in this,
15	in this region. And so, I think the Central Labor
16	Council has tried to do what it can, and so I
17	think any, any cooperative efforts with the
18	Council and the City government would be, would be
19	appreciated.
20	COUNCIL MEMBER MARK-VIVERITO:
21	Well, I mean, I think it's, it's important, I
22	think it's an opportunity now to be even more
23	aggressive about it. I know I've heard what the
24	CLC is doing, and, and the UFT is proposing that.
25	I don't know if that's a hearing in and of itself,

1	COMMITTEE ON CIVIL SERVICE AND LABOR 45
2	'cause I think it's very critical. You know,
3	there is discussions about, you know, NYCHA kind
4	of parceling off parts, some of these
5	underutilized land, through HPD and giving it up
6	for development. Well, this maybe is an
7	opportunity to partner up with the labor movement
8	and those that are interested in investing and
9	creating a new type of workforce housing. So, I
10	mean, I really, you know, I try to, I know the
11	immediate needs obviously, and they're very much
12	real and we've got to deal with them, but really
13	trying to address this from a macro perspective,
14	too and a longer term vision. There might be an
15	incredible opportunity here that if we pool our
16	resources, maybe we can try to make a dent. We're
17	not going to solve it, we understand.
18	ARTHUR CHELIOTES: Sure.
19	COUNCIL MEMBER MARK-VIVERITO: But
20	we can start, you know, on a path towards making
21	some real changes. So, Mr. Chair, I don't know if
22	that's maybe another hearing, where you could
23	discuss it, but I think that we might want to put
24	a little bit of energy into that, into that as
25	well. But thank you for your testimony.

1	COMMITTEE ON CIVIL SERVICE AND LABOR 46
2	ARTHUR CHELIOTES: Housing issues
3	for City workers are important for us.
4	COUNCIL MEMBER MARK-VIVERITO: Yes.
5	ARTHUR CHELIOTES: And certainly,
6	we've seen other jurisdictions come up with
7	incentive programs that do offer their workforce
8	the opportunity to live in the community.
9	COUNCIL MEMBER MARK-VIVERITO:
10	Right.
11	ARTHUR CHELIOTES: And that's
12	something I think we should be, we're happy to
13	explore with you.
14	COUNCIL MEMBER MARK-VIVERITO:
15	Well, thank you very much.
16	CHAIRPERSON MARTINEZ: Thank you,
17	Council Member, that's something we'll follow up
18	and see if we can join in with the Committee on
19	Housing or the Public Housing Subcommittee, to
20	have that discussion.
21	[pause]
22	LINDA BARNES: Good morning, Mr.
23	Chairman, members of the Council. Good morning to
24	everyone. My name is Linda Barnes, and I'm the
25	Executive Director of the New York City Managerial

1	COMMITTEE ON CIVIL SERVICE AND LABOR 47
2	Employees Association, also known as the MEA. I'm
3	testifying this morning on behalf of the MEA's
4	president Stephen Ferrer, who due to prior
5	commitments could not attend this hearing, as well
6	as the members of MEA. MEA is a not-for-profit
7	volunteering, professional membership association,
8	consisting of managerial employees, confidential
9	employees of the City of New York, and other
10	public employees located in the City of New York,
11	who are not eligible for collective bargaining
12	under state or local law. MEA's purpose is to
13	protect the civil service and other rights of
14	members, including the pension rights, the right
15	to redress grievances, and adopt measures of
16	adequate compensation and benefits for its
17	members. And this helps toward the recruitment
18	and retention of the best qualified persons from
19	municipal management positions, and obtaining
20	improvements in working conditions. The vast
21	majority of our members are career and civil
22	servants employees, who provide services such as
23	managing delivery of water to more than eight
24	million City residents; they are responsible for
25	the enforcement of air, noise, hazardous

1	COMMITTEE ON CIVIL SERVICE AND LABOR 48
2	materials, laws, rules; they ensure the safe and
3	lawful use of over 50,000, 950,000 buildings
4	within the New York City. They protect the City's
5	children from abuse and neglect. We applaud the
6	Council for changing residency requirements for
7	members of DC 37, because these are the very same
8	employees whom we manage and direct. It is not
9	only fair, it is also fair that managers receive
10	the same consideration. This is considered good
11	government. Imagine for a moment a scenario where
12	we have a hardworking and efficient non-managerial
13	employee, who is approached and asked to accept a
14	promotion to an important managerial position.
15	She accepts, and then she's told she must move
16	back to the City. Her family is established in
17	the City of Yonkers. This would mean she would
18	have to sell her house, she would have to change
19	her children's school, she would have to change
20	everything about her social and economic life.
21	Her choice might be to refuse the promotion, but
22	the City would lose a potentially effective
23	manager. That certainly would not be an example
24	of good government. Rank and file managers are
25	not deputy mayors and commissioners who earn six

1	COMMITTEE ON CIVIL SERVICE AND LABOR 49
2	figure salaries. In fact, the median salary of an
3	MEA member is between \$60,000 and \$70,000 per
4	year. The median, minimum salary is \$50,842 per
5	annum. We're hundreds of ordinary citizens who
6	make up the managerial ranks and provide the City
7	more than its value for essential services. We
8	should be given the choice of where we want to
9	live and raise our families. Thank you.
10	MICHAEL BRANDON: Good morning
11	Chairman. My name is Michael Brandon, I'm the
12	Secretary/Treasurer of Local 333 of the
13	International Longshoreman's Association,
14	represent approximately 2,100 members, which 300
15	of 'em are City servant workers at the Staten
16	Island Ferry. Most people down at, who work at
17	the Staten Island Ferry already have this
18	residency waiver. Most managers can live where
19	they want to live, but the rank and file deck
20	hands and oilers, you know, the lowest paid on the
21	scale at the Staten Island Ferry, have to live
22	within the five boroughs, and it's quite and
23	injustice since most people can live outside,
24	outside of the boroughs. Another thing we are
25	with U.S. Merchant Mariners, and you know, the

1	COMMITTEE ON CIVIL SERVICE AND LABOR 50
2	limits of jobs, you know, countrywide is limited
3	as it is. And we work on the, on federal waters.
4	Anyone who rides the Staten Island Ferry is, you
5	know, it's on federal waters and that's one of
6	the, one of the things that you can be exempt from
7	the residency law if you work on the, if your job
8	takes you outside the five boroughs, which you
9	know, we obviously work on federal waters. And
10	it's another limit to the U.S. Merchant Marine
11	that, you know, less jobs that we can get. And I
12	just want to say, in 2006-2008 agreement, and some
13	of the unions better be aware of this, that side
14	letter was in all agreements, that they would
15	support residency. But the new, the new
16	agreements coming out, we just signed one at 2008-
17	2010 and '09, those side letters were dropped, no
18	matter what Jim Handley said here. The, those
19	side letters were dropped and we asked why, and
20	they said, you know, they're not supporting that,
21	you know, they're being taken out. So be aware of
22	that, some of the unions. You know, we also are
23	part of the Municipal Labor Council, I want to
24	thank Harry and the Municipal Labor Council for,
25	you know, taking this to the forefront for some of

1	COMMITTEE ON CIVIL SERVICE AND LABOR 51
2	the smaller unions that were, you know, included
3	with the Municipal Labor Council, and included
4	with the citywide agreement that it's basically
5	pad and bargaining, and we should've gotten it,
6	too, not only DC 37. So, thank you for that,
7	thanks.
8	CHAIRPERSON MARTINEZ: Thank you,
9	gentleman, for your testimony. We'll call on our
10	next panel. And ma'am. Sorry about that.
11	FEMALE VOICE: Michael O'Toole,
12	Patrick Ferraiuolo, and Terry Greenberg.
13	CHAIRPERSON MARTINEZ: All three of
14	you?
15	[off mic, crosstalk]
16	CHAIRPERSON MARTINEZ: Michael?
17	MICHAEL O'TOOLE: Michael O'Toole.
18	CHAIRPERSON MARTINEZ: Okay, one
19	second, we need to have silence.
20	SERGEANT AT ARMS: Quiet, please,
21	just take the conversations outside.
22	CHAIRPERSON MARTINEZ: Yes, sir,
23	you may start.
24	MICHAEL O'TOOLE: Okay, Michael
25	O'Toole, I represent the licensed officers on the

1	COMMITTEE ON CIVIL SERVICE AND LABOR 52
2	Staten Island Ferry, and I'm in agreement with my
3	brother over here, who represents the unlicensed
4	members, that they are not permitted to live
5	outside the City. My members are in that they are
6	from a, considered a hard-to-recruit title.
7	However, that's not a contractually binding
8	situation, it can be, it can be rescinded at any
9	time. We support this legislation. I find myself
10	in an interesting position in that I'm in total
11	agreement with Mr. Handley, which I don't think
12	has ever happened in my entire life. Okay, the
13	agreement is excellent, other than the two year
14	requirement. To me, it's a no-brainer, what are
15	we doing here? Okay, everybody seems to be on the
16	same page, and yet here we are running through
17	this bureaucratic BS, trying to resolve a
18	situation that is, it's so obvious that it
19	shouldn't even be stated. Okay. It's not
20	acceptable, the two years, if it's reif you're
21	required to live within the City, it's going to
22	hinder management and the City's position in that
23	they have a diminished labor pool. How are you
24	going to recruit members, particularly now from
25	graduates of the maritime academies who don't live

1	COMMITTEE ON CIVIL SERVICE AND LABOR 53
2	within the City, they can't be recruited because
3	they have to live in the City limits. That,
4	that's a problem for management to consider.
5	Again, I just would like to say, I support the
6	legislation, with the exception of the two year
7	requirement, and I thank the Council for allowing
8	me this testimony.
9	CHAIRPERSON MARTINEZ: Thank you,
10	sir. I just want to clarify for the record that
11	what we're doing here is exercising the Council's
12	charter responsibility, which is to legislate.
13	The Council was not involved in any negotiation
14	MICHAEL O'TOOLE: I'm aware of
15	that.
16	CHAIRPERSON MARTINEZ: And it's not
17	bureaucratic BS, but rather exercising the charter
18	responsibilities that's upon the Council. So I
19	want to thank you for your testimony, and having
20	no additional witnesses, no other questions, the
21	meeting on the Intro 992 is here adjourned.
22	[gavel]
23	MICHAEL O'TOOLE: Thank you.
24	

I, JOHN DAVID TONG certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

- John David uz

Signature\_\_\_\_

Date June 9, 2009