CITY COUNCIL CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

of the

COMMITTEE ON FINANCE WITH TRANSPORTATION

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December 16, 2008 Start: 10:26am Recess: 2:13pm

Council Chambers

HELD AT:

BEFORE:

JOHN C. LIU Chairperson

City Hall

DAVID I. WEPRIN Co-Chairperson

COUNCIL MEMBERS:

G. Oliver Koppell Maria Baez Helen Sears Lewis A. Fidler Vincent Ignizio Miguel Martinez Larry B. Seabrook Darlene Mealy Alan J. Gerson Peter F. Vallone, Jr. James S. Oddo Eric N. Gioia Bill de Blasio Vincent A. Gentile David Yassky COUNCIL MEMBERS:

Daniel R. Garodnick Albert Vann Robert Jackson Joel Rivera Leroy G. Comrie, Jr. Michael E. McMahon Gale A. Brewer Diana Reyna Jessica S. Lappin

A P P E A R A N C E S

COUNCIL MEMBERS:

Melinda R. Katz Simcha Felder Letitia James A P P E A R A N C E S (CONTINUED)

Phil Hom Legislative Counsel New York City Council

Gene Russianoff Staff Attorney Straphangers Campaign

Noah Budnick Senior Policy Advisor Transportation Alternatives

Kate Slevin Executive Director Tri-State Transportation Campaign

Richard Anderson President The New York Building Congress

Denise Richardson Managing Director General Contractors Association

Tiffany Raspberry American Council of Engineering Companies of New York, Metropolitan Region

Claudia Preparata Research Director Transport Workers Union Local 100

William Henderson Executive Director Permanent Citizens Advisory Committee to the MTA

Ted Kheel Nurture New York's Nature

Charles Komanoff Nurture New York's Nature

A P P E A R A N C E S (CONTINUED)

Carl Hum President and CEO Brooklyn Chamber of Commerce

Jack Friedman Executive Vice President Queens Chamber of Commerce

Linda Baran President Staten Island Chamber of Commerce

Kathryn Wylde President New York City Partnership

Richard Ravitch Chairperson Ravitch Commission

Josh Nachowitz Policy Director New York League of Conservation Voters

Chris Jones Vice President for Research Regional Plan Association

Mary Barber Environmental Defense Fund

John Corlett American Automobile Association of New York

Hope Cohen Deputy Director Manhattan Institute Center for Rethinking Development

William Lindauer New York Taxi Workers Alliance A P P E A R A N C E S (Continued)

Kaziem Woodbury Downtown Alliance

Mr. X

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 6
2	CHAIRPERSON LUI: Good morning.
3	Welcome to today's, this morning's, joint hearing
4	of the City Council's Committees on Finance and
5	Transportation. My name's John Liu. I have the
6	privilege of Chairing the Transportation Committee
7	and the honor of having Council Member David
8	Weprin Chair the Finance Committee, Co-Chair
9	today's hearing. We've convened for two primary
10	purposes. The bulk of this hearing today will be
11	to discuss and deliberate the recommendations of
12	the so-called Ravitch Commission, which was
13	charged by Governor Paterson earlier this year to
14	come up with recommendations to provide funding
15	streams so that the MTA can proceed forward on
16	solid financial footing.
17	The second primary purpose of
18	today's hearing, and it will just take a brief
19	period of time towards the beginning, is for the
20	Committee to vote on a bill that would suspend
21	alternate side street parking on certain snow
22	days, where the City deploys its snowplows.
23	We are starting a little bit late.
24	And, I apologize for that. We also will
25	experience a little bit of disruption this morning

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 7
2	once the Land Use Committee convenes, because I
3	think almost every one of us has to,
4	unfortunately, has to go across the street to cast
5	our vote and then come back.
6	But, nonetheless, we will proceed
7	with the hearing. We have many witnesses that
8	have already signed up to testify. But, we will
9	keep the hearing moving as quickly as possible.
10	And, get everybody in to provide their opinion and
11	input so that we can, in these Committees, decide
12	a course of action to take in the coming weeks and
13	months.
14	Today, we are going to vote on
15	proposed Intro 546-A, that was introduced by
16	Council Members Baez and Monserrate. It is a
17	simple common sense bill. Alternate side street
18	parking regulations were adopted to allow the
19	Department of Sanitation to conduct its street
20	sweeping operations. It would seem to make sense
21	that if the street sweeping operations are
22	suspended, that the rules enabling the street
23	sweeping, the alternate side parking rules, would
24	be suspended as well. Unfortunately, common sense
25	does not always reign in our myriad of parking

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 8
2	regulations in New York City.
3	On Valentine's Day 2007, it snowed
4	and although it was not a huge snowfall, it
5	quickly froze and cars were entombed in their
6	spaces. Immediately following, we had so many
7	drivers receive very expensive tickets for not
8	moving their cars, even though there really was no
9	reason for them to move their cars because street
10	sweeping clearly was not going to take place.
11	The Mayor initially defended the
12	issuance of these tickets stating that New Yorkers
13	should stop griping. The Mayor then, and we're
14	very happy about that, backtracked and said that
15	the City would dismiss those tickets and, in fact,
16	did so.
17	The February 14 th , 2007 incident
18	highlights an unfairness in the way the City
19	enforces alternate side parking. Even when
20	Sanitation workers are responding to a snowstorm,
21	driving a plow and conducting other snow removal
22	operations, many times, the alternate side parking
23	rules are still in effect. And, even though it is
24	nearly impossible for the drivers to move their
25	cars and certainly no need for them to move their

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 9
2	cars, since the streets are not going to be swept,
3	they still get tickets. Tickets on the windshield
4	and you see these colorful orange tags adorning
5	every single windshield for blocks on end.
6	Council Members Baez and
7	Monserrate's bill would fix this problem by
8	automatically suspending alternate side parking
9	regulations whenever the Department of Sanitation
10	suspends its own street sweeping operations
11	because of a snowstorm. The bill creates a simple
12	and common sense way to address alternate side
13	parking during snowstorms. And, I would urge our
14	Committee members today to vote to pass this bill.
15	It's a common sense bill. It makes more sense of
16	our parking regulations. And, it takes away a
17	very unfair and unjust burden that is unfairly
18	imposed.
19	We will also review the findings of
20	the Ravitch Commission. The Commission released
21	its findings earlier this month. And, among many
22	recommendations, the key recommendations that will
23	have an impact on the daily lives of so many
24	people would be a mobility tax, which would be
25	funded by a payroll tax on employers in the 12

1 COMMITTEE ON FINANCE WITH TRANSPORTATION 10 counties served by the Metropolitan Transportation 2 Authority; a proposed tolling of the East River 3 and Harlem River bridges, which is purported to 4 5 increase and improve bus service and fare increases of 8%. This plan elicited responses 6 7 from many different organizations, elected officials and New Yorkers, many of whom will be 8 9 testifying today. 10 The Ravitch Commission succeeded, 11 in my opinion, in coming up with a way to spread 12 the pain, although painfully, spread the pain 13 across everybody in our region and save transit riders and our bus and subway system from immense 14 15 disrepair. Nonetheless, it is important for us to 16 be able to come together and deliberate some of the recommendations and perhaps come up with 17 18 alternatives to some of the most unpalatable 19 recommendations. 20 Let me turn the floor over to my 21 Co-Chair, Council Member David Weprin. 22 CO-CHAIRPERSON WEPRIN: Thank you, 23 Chair Liu. And, thank you for convening this very 24 important hearing. Let me introduce the members of the Finance Committee that are here. We have 25

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 11
2	Council Member Oliver Koppell from the Bronx,
3	Council Member Maria Baez from the Bronx, Council
4	Member Helen Sears from Queens and Council Member
5	Lew Fidler from Brooklyn and Council Member
6	Vincent Ignizio from Staten Island.
7	As Chair Liu mentioned, today's
8	joint hearing will be an oversight over the
9	Ravitch Commission's report, which was released on
10	December 2^{nd} and provided recommendations to fund
11	the MTA's capital and operating budgets over the
12	next ten years. For the benefit of the public and
13	my colleagues, I will briefly outline the
14	background of the MTA's financial struggle and the
15	proposals offered to help alleviate their
16	struggles.
17	The MTA is responsible for
18	operating, maintaining and improving public
19	transportation in the Metropolitan Commuter
20	Transportation District. The MTA's comprised of
21	seven agencies that provide public transportation;
22	New York City Transit, Long Island Railroad, Long
23	Island Bus, Metro North, Bridge and Tunnels, The
24	MTA Capital Construction and the MTA Bus Company.
25	Recently the MTA has forecasted

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 12
2	shortfalls in both its operating budgets as well
3	as capital budgets. Some have attributed these
4	problems to the way that the MTA finances its
5	capital projects. The MTA funds its capital
6	projects by borrowing money and paying for these
7	loans through its operating budget. The debt
8	service has continued to make up a larger and
9	larger percentage of the MTA's operating budget.
10	And, by 2010, it is predicted 20% of the operating
11	budget will be for debt service alone.
12	The problems in the MTA budgets are
13	compounded by reduced revenue from the various
14	taxes because of a weaker economy. On April 9^{th} ,
15	2008, Governor Paterson announced the creation of
16	a panel headed by Richard Ravitch, the former
17	Chairman of the MTA and former Chair of the New
18	York City Charter Revision Commission, to
19	recommend solutions to the MTA's budget problems.
20	On June $10^{ ext{th}}$, 2008, the Governor appointed 13
21	members to his Commission on the MTA, also known
22	as the Ravitch Commission. The Governor charged
23	the Ravitch Commission with developing
24	recommendations to fund the MTA's capital and
25	operating budgets over the next ten years. The

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 13
2	Ravitch Commission's deadline to submit its
3	recommendations was December 5 th , 2008.
4	In November 2008, before the
5	release of the Ravitch Commission report, the MTA
6	released its revised 2009 budget, which contained
7	proposed service cuts and steep fare increases to
8	balance the budget. The proposals included a 23%
9	increase in fare and tolls, which would increase a
10	rider's share of the cost of a subway ride to 83%
11	and a bus rider's share to 48%, both substantially
12	higher than for other public transportation
13	systems in the country. Their budget also
14	proposed doubling the fare for Access-A-Ride
15	service for people with disabilities and the
16	elimination of two subway lines, the Z and W and
17	truncating the G and M subway lines.
18	The Ravitch Commission released its
19	report on December 2 nd , 2008, just a couple of
20	weeks ago and made recommendations in four general
21	areas; generating additional revenue, improving
22	bus service, overhauling the MTA's governance
23	structure and administrative efficiency and
24	transparency. Among the Ravitch Commission
25	proposals include: one, a mobility tax, which

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 14
2	would comprise a payroll tax of 0.33%, or one-
3	third of a percent on employers located within the
4	12 counties of the MTA Commuter District. This
5	mobility tax is projected to raise approximately
6	\$1.5 billion for the MTA on an annual basis.
7	They've also recommended, as Chair
8	Liu mentioned, tolling the East River bridges,
9	which consists of the Manhattan, Brooklyn,
10	Williamsburg, Queensboro Bridges, at the same rate
11	as current MTA bridges and tunnels, which is \$5.
12	The Commission also recommended a \$2 toll on the
13	Harlem River bridges, which consist of the Willis
14	Avenue Bridge, the Macombs Dam Bridge, the Third
15	Avenue Bridge, the Madison Avenue Bridge, $145^{ t th}$
16	Street Bridge, 127 th Street Viaduct, University
17	Heights, Broadway and Ward's Island Bridge. This
18	proposal is expected to generate approximately
19	\$600 million annually.
20	The report also proposes fare and
21	toll increases of 8%, instead of the 23% proposed
22	in the MTA's November proposed budget.
23	When it comes to the issue of
24	charging tolls on the East River bridges, it is no
25	secret where I stand. Since 1911, the four East

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 15
2	River bridges, the Brooklyn, Manhattan,
3	Williamsburg and Queensboro Bridges have been free
4	of tolls. And, that is the way, in my opinion, it
5	should remain. Our job, as a City, is to
6	encourage businesses to come into the City to
7	bring goods and services instead of encouraging
8	people to come and use goods and services in
9	Manhattan. We would drive away much needed
10	economic activity, in my opinion, with additional
11	tolls. Charging a toll on any or all of the four
12	East River crossings is the equivalent of charging
13	residents to cross the street, of course, this
14	case it's a river.
15	Instead of charging tolls, why not
16	bring back the old commuter tax? That tax was
17	repealed in 1999 for political purposes involving
18	a race in Rockland County. Back then, it was less
19	than half a percent. According to an IBO report
20	released earlier this year, if the legislature
21	were to restore the commuter tax at its former
22	rate of 0.45% for commuters and 0.65% for those
23	self-employed, the City's personal income tax
24	collection would increase by \$713 million in 2009,
25	alone; 755 million in 2010; 798 million in 2011,

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 16
2	rising to 835 million in 2012. If New Yorkers are
3	expected to foot the bill, so should those who
4	benefit from our services. That is why I would be
5	more inclined to support a commuter tax.
6	We hope to hear from Richard
7	Ravitch, who I am told had a morning conflict, but
8	will be joining us around 12:15. But, some of the
9	concerns I hope to have addressed include the
10	consideration of alternatives to the additional
11	bridge tolls and more discussion on the mobility
12	tax, specifically whether this tax would amount to
13	a kind of backdoor increase in the operating
14	subsidy paid by the City of New York.
15	Chair Liu.
16	CHAIRPERSON LIU: Thank you very
17	much. We are going to take the vote on the
18	alternate side parking suspension rule just now.
19	And then, we'll proceed full speed ahead with our
20	hearing on the Ravitch Commission recommendations.
21	Before we call for the vote, I'd like to offer the
22	floor to the prime sponsor of Intro 546-A, Council
23	Member Maria Baez.
24	COUNCIL MEMBER BAEZ: Thank you.
25	Good morning. I would like to begin by thanking

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 17
2	the Chair of the Transportation Committee, John
3	Liu, for holding this hearing today to vote in
4	Intro 546-A. I would also like to thank Council
5	Member Monserrate for joining me as a co-sponsor
б	for this bill.
7	As the prime sponsor of this Intro,
8	I strongly believe that this piece of legislation
9	will play a significant role in ending the unjust
10	practice that has plagued many New York City
11	residents pertaining to ticketing. Issuing
12	alternate side of the street parking violations on
13	days that the Department of Sanitation suspends
14	its street sweeping operation due to snowstorm
15	makes no sense. As New Yorkers face these grim
16	economic times, it is imperative that the City
17	take every step possible to reduce their burden.
18	The purpose of alternate side of the street
19	parking is to keep our streets clean. Issuing
20	violations should not be used as means to generate
21	revenue.
22	Therefore, I think it's only
23	logical that on days that the City suspends its
24	street sweeping operations, we also suspend
25	alternate side of the street parking regulations.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 18
2	I respectfully request that the members of this
3	Committee vote yes on Intro 546. Thank you.
4	CHAIRPERSON LIU: Thank you,
5	Council Member Baez. I mean, I think the issue
6	here is very clear. And, we all understand how
7	much of a pain in the neck it is to have to wake
8	up in the morning and move your car. But, it's
9	necessary to do so because we also want to keep
10	the streets clean. However, when it starts to
11	snow significantly, the City doesn't sweep the
12	streets any longer. So, there's no reason why New
13	Yorkers should be so inconvienced by still having
14	to move their cars, especially when it becomes far
15	more difficult for them to do so when the cars are
16	buried in snow and, to add insult to injury, to
17	get hugely expensive tickets. That is why we're
18	enacting this bill. I want to thank Council
19	Members Baez and Monserrate for putting this
20	legislation forth.
21	Today, we have a light sprinkling

of snow out there. Hopefully, it doesn't get to the point where the snowplows are deployed. But, nonetheless, we are embarking on the snowy season. And, we certainly hope that the Administration and

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 19
2	the Mayor will support and sign this bill
3	immediately after we pass this. And, that is
4	expected to take place in the full body this
5	Thursday at our stated meeting.
6	We have a quorum of the
7	Transportation Committee. I would like to urge
8	all of my colleagues to vote yes on Intro 546-A.
9	It is a common sense piece of legislation. Before
10	we call for the vote, we're simply waiting for
11	Mr. Martin, next door, who's calling the roll next
12	door, to complete the roll call on that end. And,
13	he'll be joining us momentarily to call the roll.
14	Should be like two minutes, less.
15	Council Member Martinez, welcome.
16	And, we've also been joined by Council Member
17	Miguel Martinez of Manhattan, Council Member Larry
18	Seabrook of the Bronx, Council Member Darlene
19	Mealy of Brooklyn. Council Member Mealy, it's
20	great, great to see you here. Council Member Alan
21	Gerson of Manhattan and other members had
22	previously been introduced, Council Member Oliver
23	Koppell, Council Member Maria Baez and Council
24	Member Lew Fidler. Council Member Peter Vallone
25	from Queens has joined us, as have Council Members

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2	of Staten Island, James Oddo and Vincent Ignizio.
3	Okay. Phil Hom, our legislative
4	counsel has graciously decided that he will call
5	the roll. Thanks, Phil.
6	PHIL HOM: Council Member Koppell.
7	COUNCIL MEMBER KOPPELL:
8	Mr. Chairman, just to briefly to explain my vote.
9	I think this is a common sense idea and thousands
10	of drivers will be grateful. And, we don't need
11	to go through what we went through about a year
12	ago. So, I congratulate the sponsors and I vote
13	aye. Also, Mr. Chair, I have to leave for a short
14	while. I expect to be back shortly. Thank you.
15	PHIL HOM: Council Member Martinez.
16	COUNCIL MEMBER MARTINEZ: May I be
17	excused to explain my vote?
18	CHAIRPERSON LIU: Please do.
19	COUNCIL MEMBER MARTINEZ: I want to
20	commend Council Member Baez and Council Member
21	Monserrate for introducing this legislation. As
22	she mentioned in her opening statement, it just
23	doesn't make any sense for New Yorkers to be
24	penalized, particularly when it's snowing and when
25	the operation for street sweeping has been

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 21
2	suspended. And, it comes at a right time, when
3	New Yorkers are actually feeling it with these
4	hard economic time. I believe this comes as a big
5	relief for New Yorkers particularly during the
6	wintertime; one, not having to move their car when
7	it's snowing and two, not being penalized for it
8	when it's snowing and there's no sweeping
9	operation. So, I will vote aye on this
10	legislation. And, again, congratulation to both
11	of these sponsors.
12	CHAIRPERSON LIU: Thank you,
13	Council Member Martinez.
14	PHIL HOM: Council Member Seabrook.
15	COUNCIL MEMBER SEABROOK: Thank
16	you, Mr. Chair. I'd like to vote aye and head
17	across the street for another quorum.
18	PHIL HOM: Council Member Mealy.
19	COUNCIL MEMBER MEALY: Can I
20	explain my vote?
21	CHAIRPERSON LIU: Please do.
22	COUNCIL MEMBER MEALY: I would like
23	to just thank our two Baez and Monserrate for
24	bringing this legislation forward. It is a common
25	sense. And, it's said that on the taxpayers, we

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 22
2	always have to ticket us, I can say, to make
3	money. But, when it's a snowstorm, we should
4	our common sense should tell people that no
5	ticketing 'cause you can't plow the snow. So, I'm
6	so glad that they put forth this legislation. I
7	vote aye. Thank you, Chairman.
8	PHIL HOM: Council Member Ignizio.
9	COUNCIL MEMBER IGNIZIO: Yes.
10	PHIL HOM: Council Member Liu.
11	CHAIRPERSON LIU: Yes. Let's keep
12	the roll open for Committee members that are
13	coming in from other Committee hearings.
14	PHIL HOM: Okay.
15	CHAIRPERSON LIU: Thank you. Well,
16	let's call the first panel to testify on the
17	primary purpose of today's hearing, which is to
18	review the recommendations of the Ravitch
19	Commission. We would like to call up Gene
20	Russianoff from the Straphangers Campaign, Paul
21	White, or a representative of Transportation
22	Alternatives. I'm sorry, that would be Noah
23	Budnick of Transportation Alternatives. Kate
24	Slevin of the Tri-State Transportation Campaign
25	and George Hycoles [phonetic] of the Institute for

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 23
2	Rational Urban Mobility, if he's here. This panel
3	will be followed by a panel consisting of Claudia
4	Preparata of the Transport Workers Union and
5	William Henderson of the Permanent Citizens
6	Advisory Council to the MTA.
7	Mr. Russianoff, please proceed when
8	you're ready.
9	GENE RUSSIANOFF: This on? Okay.
10	Good morning, Mr. Chairman, members of the staff
11	on this Committee. I'm going to just read a short
12	portion of my testimony. The Straphangers
13	Campaign supports the central recommendations of
14	the MTA Financing Committee that has been
15	appointed by Governor Paterson and headed by
16	former MTA Chairman Richard Ravitch.
17	We share the view of the Governor
18	and Commission that the State must act very soon
19	to ensure that New York's riders have safe, decent
20	and affordable public transportation. And it is
21	critical to address both the agency's \$1.2 billion
22	deficit for 2009, as well as at least \$17 billion
23	shortfall, astonishing shortfall, in its vital \$25
24	billion capital program for the years 2010 through
25	2014.

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2	The report of the Ravitch
3	Commission continues a 30-year tradition of asking
4	those who benefit from metropolitan transit to
5	contribute to its maintenance. This includes
6	transit riders, drivers and business. New York
7	City is unthinkable without a transit system that
8	moves nine million customers, workers, tourists
9	and students around each day.
10	Currently, about half the cost of
11	running the MTA has generally been covered by
12	fares. That right now is about \$4.2 billion, or
13	some 52% of its operating expenses. A major
14	contribution, about \$3.1 billion, comes from taxes
15	dedicated to transit. The rest comes from tolls
16	and from state and local subsidies. Contributions
17	to transit are now made by metropolitan area
18	drivers, who pay toll surpluses on the MTA bridges
19	and a gas tax; businesses, who contribute through
20	the corporate income tax; owners who are selling
21	their properties, through several real estate
22	taxes; and consumers, through a portion of the
23	sales tax.
24	These various sources also have
25	helped make possible a quarter-century of

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 25
2	investment in a series of robust five-year
3	rebuilding programs. Since 1982, these plans have
4	turned around the transit system with new trains
5	and buses, rehabilitated stations and critical
6	infrastructure, such as track and signals. While
7	substantial economic stimulus funds may come New
8	York's way in the new Obama Administration,
9	clearly a great deal of State and local support
10	will be needed.
11	So, how do we address this crisis?
12	We believe there are several options from new
13	tolls to business taxes, as recommended in the
14	Ravitch report. City Comptroller William Thompson
15	has suggested following the lead of other cities
16	and increasing car registration fees. And, I've
17	heard the Chairman of this Committee talk about
18	higher point basis for the payroll tax as a way of
19	paying for transit.
20	This will be critical to find
21	support, not just among the Governor and the
22	members of the Commission, but the State
23	Legislature and the City Council. Hopefully,
24	action can occur soon. If we don't act by March,
25	the MTA has threatened to hike fares through the

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 26
2	roof and drastically cut service. That kind of a
3	impact on the system will hurt not only the
4	riders, but New York's economy.
5	The Campaign does have some
б	concerns about some of the recommendations. In
7	particular, we question the proposal for regular
8	biennial fare increases. The Straphangers
9	Campaign is concerned that an automatic funding
10	source will discourage efficiencies, promote waste
11	and be unnecessary given future possible finances
12	of the MTA.
13	I thank you for the chance to
14	speak.
15	CO-CHAIRPERSON WEPRIN: We'll hear
16	from all the panelists before questions.
17	NOAH BUDNICK: Thank you. Good
18	morning. My name is Noah Budnick. And, I'm the
19	Senior Policy Advisor for Transportation
20	Alternatives. We're a 35-year-old organization
21	that advocates for streets that are safe and
22	inviting for pedestrians and cyclists, and a
23	transit system that is affordable, efficient and
24	accessible. Transportation Alternatives is a non-
25	profit, nonpartisan organization. We have a

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 27
2	rapidly growing membership of 7,500 dues-paying
3	members citywide.
4	In coming to terms with the MTA's
5	fiscal crisis, I urge you to adhere to one
6	principle; everyone who benefits from public
7	transit must contribute to the system.
8	Straphangers, property owners, businesses and
9	drivers all pay into the system today. This is a
10	formula that pulled the MTA back from the brink 30
11	years ago, and it's the only responsible way to
12	pull us back from the brink today. Balancing the
13	books on the backs of riders alone, as the MTA may
14	be forced to do, is unconscionable.
15	The MTA's proposed fare hikes and
16	service cuts will impose a tremendous burden on
17	New Yorkers in every borough and reduce regional
18	mobility. For many New Yorkers, this will mean
19	longer, less reliable commutes at a higher cost, a
20	more grating daily grind. It will mean a drain on
21	the economy, as fewer New Yorkers will travel
22	within the City, period. And, for the disabled
23	and many seniors, it could mean an end to
24	independent living, an inability to seek medical
25	care, or drastically reduced employment

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 28
2	opportunities. We cannot let this happen. It is
3	up to legislators here and in Albany to share the
4	burden of these times across every sector that
5	benefits from transit and avert this doomsday
6	scenario.
7	Our organization has evalued the
8	Ravitch Commission Report and we support many of
9	its proposals. First and foremost, we support its
10	recommendations to share the financial burden
11	across all New Yorkers who benefit from the
12	transit system, continuing the tradition Richard
13	Ravitch inaugurated earlier in his career. I
14	suspect that many of the Commission's
15	recommendations, like greater transparency and
16	increasing dedicated taxes to the MTA, will meet
17	with general approval, so I'll restrict my
18	comments to the one point most likely to incite
19	controversy, that is tolling the East River
20	bridges.
21	I'm not naïve to the political
22	atmosphere of the issue tolling the East River
23	bridges. But the question is not whether New York
24	City residents want to pay for something that is
05	

25 currently free. We all know the answer to that.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 29
2	The question before us is whether tolling the East
3	River bridges is preferable to a constricting
4	public transit system encumbered by skyrocketing
5	fares and plummeting service. In 2003,
6	Transportation Alternatives hired Schaller
7	Consulting to evaluate the costs and benefits of
8	East River bridge tolls and, like the Ravitch
9	Commission, Schaller Consulting found that half a
10	billion dollars would be raised by bridge tolls.
11	Traffic leading into downtown Brooklyn would be
12	reduced by 12%. Traffic leading into Long Island
13	City would be reduced by 14%.
14	There is a strong case for this
15	proposal, both in terms of sustainable funding for
16	transit and traffic reduction. And, I encourage
17	you to give it your consideration.
18	If you do not support East River
19	bridge tolls, then we need an equitable
20	alternative, be it through vehicle or license
21	registration fees, as some have suggested, or
22	through user fees such as performance-based
23	management of curbside parking or through bold
24	ideas like those of Ted Kheel. But, we need to
25	adhere to the principle of shared responsibility,

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 30
2	and drivers must be part of the eventual solution.
3	Their movement on the streets depends on nine
4	million of their neighbors taking public transit
5	every day. A transit system in decline means tens
6	of thousands of efficient transit trips converted
7	to private car, with paralyzing traffic
8	congestion.
9	Thanks to a bill passed last year
10	by City Council, Department of Transportation
11	recently reported that, in the last four years,
12	hundreds of thousands more New Yorkers are
13	traveling to work, visiting friends and going
14	shopping, and thanks to investments in transit,
15	they are doing so without adding to traffic
16	congestion on the streets. They're doing so by
17	mass transit. This shows we can accommodate the
18	population growth that is coming, provided we
19	invest in transit now. The mobility of everyone,
20	drivers and straphangers alike, depends on this
21	transit investment.
22	So, I thank the City Council for
23	the attention it has given over the past year to
24	sustainably funding the MTA. Regardless of where

25

you stood, nobody won last April when we came away

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 31
2	empty-handed at the end of a long and strenuous
3	debate. And no one will win next summer when
4	transit fares shoot up 25%, Access-a-Ride trips
5	cost \$5, and riders on the W, Z and dozens of bus
6	routes scramble for alternative commutes. We must
7	all dedicate ourselves to emerging from the
8	present crisis with a fair, balanced plan that
9	puts the MTA back on stable footing. Thank you.
10	CO-CHAIRPERSON WEPRIN: Thank you.
11	Miss Slevin.
12	KATE SLEVIN: Good morning. I'm
13	Kate Slevin, Executive Director of the Tri-State
14	Transportation Campaign. And, we're a non-profit
15	policy and advocacy organization working for a
16	more balanced transportation network in downstate
17	New York, New Jersey, and Connecticut.
18	Tri-State believes the Ravitch
19	report offers fair and equitable methods of paying
20	for MTA operations and capital needs and reducing
21	the size of the proposed fare increases. We agree
22	with the report when it says that the current fare
23	increases and service cut proposals are
24	unacceptable and the pain of funding the system
25	cannot be borne exclusively by MTA customers.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 32
2	We urge our elected officials to
3	move swiftly to pass the Ravitch recommendations.
4	If you cannot support these recommendations, we
5	urge you to immediately find other, balanced,
6	politically feasible ways to secure necessary
7	revenues for the transit system, whether they are
8	weight-based fees on vehicles or something else.
9	Simply denouncing the ideas within the Ravitch
10	report instead of proactively working towards a
11	solution is not going to keep our transit system
12	afloat.
13	We support East River and Harlem
14	River bridge tolls because we believe they're
15	equitable and good transportation policy. The
16	system we have right now, with some crossings free
17	and others tolled, doesn't make sense. Drivers go
18	out of their way to travel over the free bridges,
19	causing congestion in neighborhoods like Downtown
20	Brooklyn and Williamsburg. In fact, studies have
21	shown that over 30% of the traffic in Downtown
22	Brooklyn is generated by drivers headed to the
23	free bridges. We expect East River and Harlem
24	River bridge tolls will rationalize this system,
25	reducing traffic for all drivers while raising

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 33
2	revenue for our transit network.
3	There are a number of reasons why
4	new tolls are an equitable means of raising
5	transportation revenue. And, this goes for
б	increases in existing tolls, as well. About half
7	of outer borough households do not even own a car,
8	let alone drive into Manhattan on a frequent
9	basis. And, these people rely solely on our
10	transit network to get around. Households in the
11	five boroughs that do not own cars make about 50%
12	less, on average, than their car-owning
13	counterparts. Of the five million or so people
14	that work in Manhattan and live in the five
15	boroughs, the Lower Hudson Valley and Long Island,
16	only 3.9% drive alone to work. And, drivers
17	benefit from our public transportation system,
18	too, because every dollar invested in the system
19	means less traffic for them.
20	Tolls can be implemented without
21	toll booths, using high speed or cashless tolling
22	technology. And, cashless tolling has merit for
23	our region, regardless of whether East River and
24	Harlem River bridge tolls are approved.
25	We also believe and are pleased to

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 34
2	see the report's focus on buses. More funding for
3	bus rapid transit projects can improve service and
4	speed commutes in the near term, and will be
5	especially beneficial to residents in southern
6	Brooklyn, eastern Queens, and the northern Bronx.
7	On this note, the creation of a regional bus
8	authority is long awaited, and if implemented,
9	will improve bus service and reliability
10	throughout the region.
11	For years, counties, the state and
12	the MTA have fought over who will pay for suburban
13	bus systems in Nassau and Westchester. This has
14	resulted in less reliable service for bus riders
15	and an inability for bus providers to keep pace
16	with increasing ridership. Our economy is regional
17	in nature and our bus system should be regional as
18	well. In other words, better bus service in
19	Nassau and Westchester will not only benefit bus
20	riders in those counties, but also the many New
21	York City residents who travel there for work.
22	We are pleased to see the Ravitch
23	recommendations to increase MTA credibility and
24	oversight and make the budget easier to understand
25	and the capital program more open to the public.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 35
2	And, we urge you to offer your own recommendations
3	and additional ones about how to improve MTA's
4	oversight.
5	We're, like Straphangers Campaign,
6	concerned about the automatic, biennial fare
7	increases without a public hearing. And, we think
8	this is generally the weakest part of what is
9	overall a very strong proposal.
10	We understand these are hard
11	choices to make, but we hope you and our elected
12	leaders in Albany can support the recommendations
13	in the report, or find similar methods of funding
14	our transit network. Thank you for your time.
15	CO-CHAIRPERSON WEPRIN: Thank you.
16	Somehow, I can't help but think of déjà vu when it
17	comes to the tolls on the East River bridges. You
18	may recall back in 2002, it was a proposal that
19	came before the well, the Mayor kind of floated
20	in one of his preliminary budgets, although it was
21	kind of disguised under a different name. But, it
22	certainly was on the table and, of course, there
23	was overwhelming opposition. And, it was quickly
24	taken off the table. I know Mr. Russianoff was
25	part of the Traffic Mitigation Commission, also

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 36
2	known I guess as the Congestion Pricing Commission
3	last year. And, of course, we went into the issue
4	of tolls on the East River bridges. As a matter
5	of fact, I would say, and tell me if I'm wrong,
6	Mr. Russianoff, that of all the proposals that the
7	Traffic Mitigation Commission proposed, which was
8	Chaired by Mark Shore, probably there was the
9	largest objection to the tolls portion. Is that
10	an accurate statement?
11	GENE RUSSIANOFF: I believe that's
12	basically correct. But, you know, a point I
13	wanted to make is, and I think this reflects all
14	of our groups, is that we're not interested in
15	picking a fight over bridge tolls. We're
16	interested in solving the MTA's financial
17	problems. And, if that can be done through other
18	mechanisms that fairly share the burden between
19	the riding public, drivers and the business
20	community, that would be acceptable to our group.
21	So, you know, I'm loathe to revisit battles over
22	the bridge tolls because it serves nobody.
23	CO-CHAIRPERSON WEPRIN: Okay.
24	Yeah, also, another part of the problem with the
25	bridge tolls, and it seems to me not an efficient

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 37
2	way to do business, is that basically 40% of the
3	revenue that'll come in from the tolls is going to
4	go for administrative costs because even though
5	the number of 600 million is being mentioned as
6	the net amount, it'll actually cost it'll have
7	to take in a billion dollars in tolls in order to
8	net 600 million. And, where I come from that
9	amounts to about 40% for administrative costs.
10	KATE SLEVIN: Just one
11	clarification.
12	CO-CHAIRPERSON WEPRIN: Is that
13	correct?
14	KATE SLEVIN: Well, one
15	clarification to that is I think the deal is is
16	that with taking the free bridges over, the MTA
17	will pay for all of the upkeep of the bridges.
18	And, that is included in that 400 million as well
19	as just the administrative costs. We had the same
20	question.
21	CO-CHAIRPERSON WEPRIN: Okay.
22	Well, still 40%, you're basically going to
23	collect you're going to tax residents a billion
24	dollars, or commuters a billion dollars in order
25	to net \$600 million in revenue.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 38
2	KATE SLEVIN: What you have
3	GENE RUSSIANOFF: But, they're
4	KATE SLEVIN: Go ahead.
5	GENE RUSSIANOFF: They're being
б	taxed now. Those free bridges cost many millions
7	of dollars to upgrade and maintain. And, it comes
8	out of the City budget. So, if there was a change
9	in which the bridges were given to the MTA, that
10	would go off budget as a City item for maintaining
11	those bridges. So, I don't think the City
12	considers those administrative costs.
13	But, again, I would repeat, I think
14	we need to find some common ground on proposals
15	that will move the transit system forward for the
16	vast majority of your constituents that use the
17	transit system.
18	CO-CHAIRPERSON WEPRIN: Okay. When
19	I had this discussion with Mr. Ravitch, and when
20	he comes later, I'll ask him publicly, but I asked
21	him in a smaller group what would be the revenue
22	difference to make up for that 600 million if you
23	were, you know, using the payroll tax, for
24	example. And, I think he said it would go from a
25	third of a percent to a half a percent. Is that

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 39
2	your understanding?
3	GENE RUSSIANOFF: And, one reason
4	why we support the payroll tax is it's at a very
5	low level because it's such a broad-based tax.
6	And, it seems to me, connected to the economy and
7	the commerce of the region.
8	CO-CHAIRPERSON WEPRIN: No, my
9	question was, though, that to make up the
10	difference, assuming the toll proposal was dead
11	because it would require state legislative
12	approval and, in our belief, it would also require
13	City Council approval, if not substantive
14	approval, home rule approval. But, that I guess
15	the lawyers are going to be arguing about. But,
16	there's no question that it would require State
17	legislative approval. And, there is very strong
18	opposition to the tolling of the free bridges in
19	the State legislature. My question is what is the
20	difference, in your opinion, if you're going to
21	use the payroll tax to make up the difference in
22	the revenue?
23	GENE RUSSIANOFF: You know, I,
24	unfortunately, don't have the exact number. But,
25	I think it's in the range, I've heard the Chairman

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 40
2	of the Committee talk about 45 basis points, as
3	opposed to 33, as it's currently proposed.
4	CO-CHAIRPERSON WEPRIN: Okay. So,
5	it's a little less than it would be a little
6	less than half a percent. Okay. Good. Chairman
7	Liu.
8	CHAIRPERSON LIU: Yeah, thank you.
9	I mean, it's a pretty straightforward calculation
10	to make up the same amount of revenue instead of a
11	33 basis point payroll tax, they'd have to do a 46
12	basis point payroll tax to still achieve the same
13	revenues without imposing the tolls. And, the
14	tolls are extremely inefficient to have to collect
15	\$1 billion just to net \$600 million. It really
16	doesn't make any kind of sense. There are some
17	maintenance costs in there. But, the maintenance
18	costs for those bridges would be a small fraction
19	of the \$400 million. We don't mean to put you in
20	a position to have to defend that. And so, feel
21	free not to.
22	GENE RUSSIANOFF: But, you don't
23	CHAIRPERSON LIU: And, if I were
24	you, I wouldn't do it.
25	GENE RUSSIANOFF: Yeah, but, what I

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 41
2	would say is that the general principle of the
3	Ravitch report, which is that everyone who
4	benefits from transit or major sectors that
5	benefit from transit should chip in. I think it's
6	appropriate to ask the motorists to make some kind
7	of contribution. Right now, they pay the excess
8	of the tolls on the MTA bridges goes to support
9	the MTA capital program. The petroleum business
10	tax is largely passed along to drivers. And so, I
11	think it's appropriate. Comptroller Thompson has
12	suggested an interesting idea about weight-based
13	registration fees.
14	So, I don't know if you want to put
15	all of it on the business community and the
16	workforce of the City. So, I think the principle,
17	whichever tax policy or fee policy, and they're
18	all very tough. I realize we're recommending, you
19	know, tough things. You should try and find the
20	source from one of those several sectors, the
21	riders.
22	It's very tough for me and the
23	Straphangers Campaign to talk about some kind of
24	fare increase. But, you know, if it is coupled
25	with really asking the other sectors of the City's

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 42
2	economy to chip in for transit, then I think, as a
3	package, it may make sense.
4	CHAIRPERSON LIU: Well, again, I
5	don't want any of you on this particular panel to
6	feel that you have to defend the recommendations
7	for bridge tolls. But, once again, you know, just
8	some of your comments I think would be more
9	validated if, in fact, all of the drivers using
10	the bridges were simply doing out of love for
11	their cars and not because they had so few transit
12	options otherwise. And that, unfortunately, is a
13	reality for many of the drivers that are forced to
14	use those bridges today.
15	But, the bottom line is, you know,
16	it is an extremely inefficient way to raise
17	revenues. And, not only that, it's extremely
18	divisive. It's been talked about every time
19	there's a fiscal crisis. It's been talked about
20	for the last nearly 100 years. And, it's always
21	gone over like a lead balloon. It sinks straight
22	to the bottom of the East River is what is often
23	said. And so, let's not divide the City. You
24	know, I think we've had discussions about this
25	particular issue. It seems like a non-starter.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 43
2	And so, we should really focus our attention on
3	the parts of the proposals and recommendations
4	that have some modicum of chance of success. I
5	want to defer to our colleagues for their
6	questions. Council Member Lew Fidler.
7	CO-CHAIRPERSON WEPRIN: Yeah, we've
8	also been joined by some more colleagues. We have
9	Council Member Eric Gioia from Queens, Council
10	Member Bill de Blasio from Brooklyn, Council
11	Member Vincent Gentile from Brooklyn, Council
12	Member David Yassky from Brooklyn. I think I got
13	everybody.
14	GENE RUSSIANOFF: And, I just
15	wanted to address something the Chairman said. I
16	think one of the really good things in the report
17	is trying to use some of the money for bus rapid
18	transit and bus improvements in places like
19	Brooklyn, Queens and the Bronx. And, I think the
20	argument is very well taken that there are parts
21	of the City that are poorly served by mass
22	transit. I grew up in one of them, Sheepshead
23	Bay, Brooklyn. And, I know that they have plans
24	to make the B-44 down Nostrind [phonetic] Avenue,
25	a bus rapid transit line, which would take a bus

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 44
2	that could be anywhere between 25 minutes and an
3	hour to get to Brooklyn College, would be much
4	more reliable.
5	So, I think, so, you know, the
б	Ravitch report ties those particular improvements
7	to tolls and says that before tolling, those
8	improvements would go into effect. Whatever the
9	legislative powers that be and the Governor and
10	Mayor work out, I'm hoping that they will include
11	some real improvements to bus service in many of
12	the boroughs in the City.
13	CHAIRPERSON LIU: Thank you.
14	Council Member Fidler.
15	COUNCIL MEMBER FIDLER: Thank you,
16	Mr. Chairman. And, I have to tell you, I'll just
17	be dipped in dog do. Have I just heard the three
18	most prestigious transit organizations of the City
19	of New York support a broad-based regional tax to
20	support the capital plan and the MTA? Did I just
21	hear that?
22	KATE SLEVIN: Yes.
23	COUNCIL MEMBER FIDLER: I mean, I'm
24	so glad to hear, and, Gene, I am so pleased to
25	hear that you guys are not looking to pick a fight

2	and just reach a solution to a problem. And, I
3	would just say to you that had we all come to that
4	conclusion back on January 30 th , when I, along with
5	ten of my colleagues, first introduced Resolution
6	1218 to the Council that called for a one-third of
7	1% regional payroll tax to support transit in the
8	City of New York, we'd have \$1.1 billion in the
9	till today. And so, I think the point is let's
10	not hang ourselves over East River bridge tolls.
11	That's not going to happen. Dead on arrival.
12	Same bad idea. It's congestion pricing light. It
13	is punitive to my constituents, Gene. You grew up
14	in Sheepshead Bay, all right. So, you should be
15	sensitive to that. The tolls on the East River
16	and Harlem bridges are going to discriminate
17	against a select group of motorists.
18	And so, you know, I think, you
19	know, rather than come here and even do, as Mr.
20	Budnick did, focus on the East River bridge tolls,
21	why don't we focus on moving this forward. I
22	mean, you know, let's try to build a consensus
23	around something that is going to move this

problem forward, 'cause we all agree that it is a

critical problem. And, the Chair, you know, did,

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25

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you know, relate again to the inefficiencies of in 2 terms of supporting funding for mass transit of 3 taking something like tolling, which will require 4 5 a billion dollars to come out of people's pockets and only provide 600 million for mass transit, 6 7 regardless of whether or not you want to segregate 8 the money for the administrative costs of running 9 the bridges. You're still talking about how we 10 support mass transit.

1

11 And then, again, the issue that I 12 have, which is parsing access to the heart of our 13 City by who can and cannot afford it. We'll go 14 through all of those issues one more time. The 15 idea that appeals to me, and the one question I 16 have for the three of you, 'cause I think you all 17 referenced it, is the proposal of Comptroller 18 Thompson, which would, in fact, require motorists 19 to bear some share of the cost of transportation 20 in our region, all right, without tolling the 21 bridges. It's something that we might all be able 22 to get behind, phase down to the level of need to 23 raise that 600 million. Could I ask each of you 24 now, would you support that proposal in lieu of 25 East River Bridges if you knew that that would

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 47
2	move this package forward tomorrow?
3	GENE RUSSIANOFF: Yes.
4	KATE SLEVIN: Yeah, I would.
5	NOAH BUDNICK: Yeah. And, I'd just
6	like to add, Council Member, that the theme that I
7	tried to hit on in my testimony was this notion of
8	spreading the fees across everyone who benefits on
9	the tolls from mass transit. And, from the
10	Ravitch Commission, the proposal that was put
11	forward that balances out the payment is, at this
12	point, East River bridge tolls. So, that's what
13	we have to work off of.
14	Now, in terms of the Comptroller's
15	proposal, other proposals on licensing fees,
16	registration fees, that's something that
17	Transportation Alternatives thinks would
18	definitely fall in with spreading, you know,
19	spreading payment across everyone who benefits.
20	So, for, you know, as those proposals are
21	developed, it's certainly something that we're
22	definitely opening to talk about and consider.
23	KATE SLEVIN: And, regardless of
24	whether you support them or not, from a
25	transportation policy perspective, East River

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 48
2	bridge tolls are good transportation policy. Does
3	that mean that's the only thing we would look to
4	to fund the transit system? No. But, it is a
5	good option and we have always supported it. And,
б	we will continue to do so.
7	COUNCIL MEMBER FIDLER: Tolling the
8	bridges is bad social policy, in my view, and
9	morally objectionable. But, you know, I, you
10	know, we had that Kum By Yah moment here when you
11	all said yes. And, I would hope that we could
12	move forward with that. And, I would encourage
13	you, because you are the leading advocates here;
14	that's why you're panel number one, is to change
15	the dialogue
16	CHAIRPERSON LIU: Well, Chairman
17	Ravitch didn't show up.
18	COUNCIL MEMBER FIDLER: Yeah. And,
19	I hope to be able to be back here when the
20	Chairman is here so we can continue the dialogue
21	we had in the member's lounge last week. But, you
22	are the leading advocates for transit riders in
23	the City of New York. And, you know, we are
24	looking to solve this problem. You know, when we,
25	you know, we locked horns on congestion pricing as

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 49
2	we did, I told you then I thought that we needed
3	to come to a solution that we could all agree on.
4	The solution that I offered was the payroll tax is
5	what I suggested. And, I just wish that we had
6	gotten together then and I think we probably
7	wouldn't have needed a Ravitch Commission had we
8	done that.
9	So, let's not waste another three
10	months fighting about the East River bridge tolls.
11	I think now is the time for you to go to Albany
12	and say forget about that part. Let's talk about
13	what the Comptroller was talking about. That's
14	something that people I think could support. It's
15	fair. And, I will just play devil's advocate for
16	a moment on my own point because I asked this
17	question of Chairman Ravitch when he was here
18	briefing Council Members. He said that the
19	registration fees would not be fair to the
20	gentleman in Putnam County who owns two SUVs and
21	never comes to the City of New York. Do you have
22	a response to that?
23	GENE RUSSIANOFF: You know, there
24	are currently seven or eight taxes that support
25	the operations and the capital program of the MTA.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 50
2	They represent a human history of tax policy in
3	the State over the last 30 years. So, many of
4	these issues are reasonable, debatable. I think
5	they're reasonable debates about imposing either a
6	payroll tax or a registration fee. So, for
7	example, registration fee, you might set them
8	lower for the outer counties, who rely less on
9	public transportation. And, I think that's
10	something worth entertaining as a notion.
11	And, on the payroll tax, you want
12	to try and make it as progressive as possible.
13	So, for example, you wouldn't have a cap like you
14	do for Social Security, where if you earn over
15	whatever the amount is currently, \$78,000, you pay
16	no more payroll tax. And, that's not very fair in
17	a City where a significant number of people earn
18	above that amount of money.
19	So, I guess, so, my answer to you
20	is that, you know, I think there are tax issues
21	that are raised. But, I think they're soluble.
22	And, I think they could be done in a way that
23	makes the tax as progressive as possible.
24	COUNCIL MEMBER FIDLER: And, last,
25	I just want the Chairman indicated this was a

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 51
2	fact, you are aware of the fact that the tolling
3	of the East River bridges has absolutely no
4	bearing in the Ravitch Commission recommendations
5	on what the fare will be; that this is entirely
6	that the fare subsidization will come exclusively
7	from the payroll tax. Do you gentlemen
8	acknowledge that? The three of you acknowledge
9	that?
10	GENE RUSSIANOFF: It's troubling to
11	me. It's another issue that I think will get
12	resolved through the political process. The MTA
13	does face an enormous crisis in its capital
14	program, \$25 plus billion program for which there
15	really isn't, as they say, a single hard dollar.
16	So, and, you know, they're all coins of the same
17	issue. The fare is how much you pay and service
18	cuts are what you get for what you pay. And the
19	capital program is whether you're riding on a 45-
20	year-old car that breaks down all the time and
21	you're getting poor service. So, but, you know, I
22	would admit that that's a issue of concern for us
23	about, you know, the money being in an untouchable
24	capital financing authority and not dealing with
25	the long term operating needs of the agency.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 52
2	COUNCIL MEMBER FIDLER: Point was
3	Mr. Ravitch was asked this question three times in
4	three different ways that the mitigation of the
5	fare increase comes in this package exclusively
6	from the payroll tax and not a penny of which is
7	coming from the proposed tolling of the East River
8	bridges. And, since we are all hoping to keep the
9	fare to the lowest possible feasible level, you
10	know, hanging up on the East River Tolls, again,
11	would be counterproductive, because it has nothing
12	to do with the fare mitigation.
13	KATE SLEVIN: But, I think you
14	can't look at them in a vacuum. I mean, the fare
15	is related to the service is related to the
16	capital program. So, you need all of them. And,
17	just looking at the fare as one issue, I think
18	that's a little bit limited.
19	COUNCIL MEMBER FIDLER: Well, but,
20	I think, you know, the people who are riding the
21	subways are, you know, at first, concerned with
22	the fare and second then, the service. I mean,
23	you know, clearly they're both important.
24	But, in terms of, again, coming to
25	that moment where we can solve a problem that has

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 53
2	been insolvable before, I, again, urge you to look
3	at the solutions that really matter, the ones that
4	consensus can be built around. And, as
5	Mr. Russianoff said, let's not pick a fight over
6	something that's a non-starter. East River tolls
7	are a non-starter in this body. I am certainly of
8	the opinion that this body will have to vote on it
9	regardless of what the Commission believes right
10	now. I think it would be institutionally
11	outrageous for the City of New York to be able to
12	give away its bridges without an act of the City
13	legislature. I think it's a matter of government
14	that would be outrageous. So, let's move forward
15	and let's try and work together with the things
16	that we can agree on and we have agreed on that
17	would, in fact, solve the problem. Thank you.
18	CHAIRPERSON LIU: Thank you,
19	Council Member Fidler. We've been joined by
20	Council Member Daniel Garodnick. And, Council
21	Member Garodnick, would you like to vote on Intro
22	546-A?
23	COUNCIL MEMBER GARODNICK: I would,
24	thank you. And, I vote aye.
25	CHAIRPERSON LIU: Thank you.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 54
2	Questions from Council Member Vallone.
3	COUNCIL MEMBER VALLONE: Thank you,
4	Mr. Chair.
5	CHAIRPERSON LIU: I'm sorry, we've
6	also been joined by Council Members Al Vann of
7	Brooklyn and Robert Jackson of Manhattan. Council
8	Member Vallone.
9	COUNCIL MEMBER VALLONE: If Council
10	Member Fidler's going to be dipped in any do-do or
11	anything, I'd like my seat changed, please. Okay.
12	Actually, I'd just like to remind my esteemed
13	colleague, who I agree with, that bridge tolls are
14	not dead on arrival here, unfortunately. You and
15	I oppose them mightily, as did many of our
16	colleagues until the Mayor put some pressure on
17	and then, they folded like lawn chairs and
18	congestion pricing was actually approved to our
19	eternal regret here at City Hall. So, I think
20	it's outrageous that congestion pricing, you know,
21	did get approved in the first place here at City
22	Hall. But, it was. So, dead on arrival's
23	probably not a term I would use when it comes to
24	City Council and bridge tolls.
25	Now, we've determined that bridge

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 55
2	tolls would bring in \$600 million. That would be
3	the net. What else would bring in \$600 million
4	that wouldn't cost New York City residents a cent?
5	Hmm. Oh, the commuter fee. This plan does not
6	include a commuter fee or a fee on residents who
7	use our services and have to pay for them. We
8	could have a commuter fee and not have bridge
9	tolls.
10	Now, I completely oppose bridge
11	tolls. But, we should not even be discussing them
12	until Albany returns the commuter tax to us, which
13	they stole from us in a political fight. We need
14	to have the political will to get our State
15	Legislators in Albany to opposed this plan, to
16	oppose the budget that Governor Paterson's going
17	to be unveiling, probably right now, unless,
18	unless it returns to us the commuter fee. Then,
19	we could not even be discussing bridge tolls.
20	What is your position on the
21	commuter tax?
22	GENE RUSSIANOFF: We would support
23	it. But, this comes under the heading of I don't
24	want to pick a fight. I mean, the payroll tax
25	seems to be, in the Ravitch report, a good way of

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 56
2	addressing how do you get the business community
3	and the workforce to help pay at a very low rate.
4	And, it seems to me that that's the appropriate
5	thing to do. Having a fight with Albany about the
6	commuter tax, well, we support it. I mean, there
7	are a lot of things that Straphangers Campaign
8	supports. We do support bridge tolls. You're
9	going to disagree with us.
10	But, the real issue is what's in
11	play; what's a possibility. And so, I think I
12	commend the Ravitch Commission for recommending
13	something that, you know, I think makes sense from
14	a policy point of view and I think is hopefully
15	doable politically.
16	COUNCIL MEMBER VALLONE: Well, I
17	don't disagree. And, I'm upset that the commuter
18	tax is not apparently in play. It was stolen from
19	us for nothing but a political game up in Albany.
20	It should have been returned to us the second 9/11
21	happened. It was not. And, it's outrageous that
22	it's not in play. But, it should be. And, just
23	because it's not, I'm not going to go away. I'm
24	not going to stop talking about it. It should be
25	in play.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 57
2	Let me ask all of you, how much
3	what percentage of state transit aid comes to New
4	York City?
5	GENE RUSSIANOFF: The last time I
6	checked, we got about 64% of the state aid for
7	transportation from Albany. And, we carried 84%
8	of the riding public.
9	COUNCIL MEMBER VALLONE: Yeah,
10	that's pretty
11	GENE RUSSIANOFF: For the
12	statewide.
13	COUNCIL MEMBER VALLONE: much
14	confirmed my numbers. So, does this report, or do
15	you recommend, that does this report address
16	that? Or, do you recommend addressing that
17	additional piece of unfairness coming from Albany
18	to New York City?
19	GENE RUSSIANOFF: Well, you know,
20	again, it's easy for us to say yes. We've had
21	this grievance for, you know, about as long as the
22	educational people have had the grievance about
23	the mismatch between state aid and the number of
24	students we see. So, you know, to me, taking
25	money from other transit systems seems to be a

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 58
2	non-starter. And, increasing the pot of money
3	from state aid that exists now is also this is
4	not an easy time to recommend those things, which
5	is why supporting new revenues, whether they be a
6	payroll tax or a registration fee or, again, for
7	our groups, even bridge tolls, seems to be the
8	most productive way to go.
9	COUNCIL MEMBER VALLONE: And, I
10	don't like this non-starter stuff. You're going
11	for the easy stuff. And, you're giving up on the
12	stuff that the fair stuff that Albany should be
13	giving New York City residents that wouldn't cost
14	New York City residents a dime. You guys are the
15	fighters.
16	GENE RUSSIANOFF: The criticism is
17	well taken. But, the MTA says that in March, it's
18	going to raise the fare probably from two to 2.50
19	and a 30-day Metro card from the current \$81 to
20	\$104. They're going to eliminate two subway lines
21	and shorten two more. They're going to eliminate
22	more than a dozen bus routes and scores of routes
23	around the City will have their nighttime hours
24	and their weekend hours reduced. And so, my goal
25	is to prevent that from happening in March. So,

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 59
2	I'm happy to support policies that will go towards
3	making those service cuts and the enormity of that
4	fare increase reduced.
5	COUNCIL MEMBER VALLONE: I don't
6	respond well to hostage negotiations by the MTA.
7	If you don't give us this, we will hurt you. We
8	need to get fairness from Albany. And then, we
9	can discuss hurting New York City residents.
10	That's not happening yet.
11	KATE SLEVIN: But, the transit
12	system is regional in nature. Our economy is
13	regional. There's no reason why we should treat
14	New York City transit and the subways and buses as
15	an entity within themself. They're connected to
16	the entire region, to the rest of downstate New
17	York, to New Jersey, to Connecticut. So, for us,
18	for our perspective, it has to be treated as such.
19	COUNCIL MEMBER VALLONE: I agree.
20	Lastly then, have you looked at the possibility of
21	exempting New York City residents from this tolls?
22	GENE RUSSIANOFF: No.
23	KATE SLEVIN: No.
24	COUNCIL MEMBER VALLONE: Would you-
25	_

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 60
2	NOAH BUDNICK: If we did that, then
3	I guess we should exempt them from paying the
4	transit fare, you know, in the regional nature.
5	You know, again, this comes back to this theme of
б	that everybody who benefits from the systems needs
7	to contribute to the system. So
8	COUNCIL MEMBER VALLONE: Oh, I
9	think the theme is more New York City residents
10	shouldn't be taxed any higher. And, that's
11	exactly what you guys are recommending is more
12	taxes on middle-class residents in Queens and the
13	outer boroughs. And, that's what we need to
14	avoid.
15	KATE SLEVIN: For the people who
16	really suffer are the people on the transit system
17	if we don't find revenues to pay for it.
18	COUNCIL MEMBER VALLONE: I found a
19	couple for you.
20	KATE SLEVIN: I mean, the people on
21	the transit system are the people who are
22	struggling as it is. People who are least likely
23	to be able to pay the bills, they're the ones we
24	need to protect and make sure that they have
25	adequate transit service and low fares.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 61
2	COUNCIL MEMBER VALLONE: I agree
3	completely. But, I found you the commuter tax. I
4	found you the tort reform, hundreds of millions of
5	dollars. How about collecting money from the
6	reservations which sell cigarettes illegally? We
7	could do that. That's \$10 million a week.
8	There's lots of things Albany can do that wouldn't
9	cost them a cent that would save that could be
10	used to save the system without taxing New York
11	City residents. And, I don't blame you three for
12	any of this. I appreciate the work you do. I
13	rely on your figures often. And, I wish you all
14	well with what you're doing. Thank you,
15	Mr. Chair.
16	CHAIRPERSON LIU: Thank you. Happy
17	Holidays. We have questions from Council Member
18	Gentile. We've been joined by Council Member Joel
19	Rivera of the Bronx. Council Member Gentile.
20	COUNCIL MEMBER GENTILE: Thank you.
21	Thank you, Mr. Chairman. You know, it troubles me
22	that we hear from advocacy groups the proposal in
23	the Ravitch report to toll East River bridges.
24	And, I think, I hope you're getting a picture that
25	you're running into a brick wall here when you

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 62
2	talk
3	GENE RUSSIANOFF: [Interposing] We
4	lobbied for nearly a year on congestion pricing.
5	We are aware that there are concerns about it.
6	COUNCIL MEMBER GENTILE: Okay.
7	But, it troubles me to the extent that you talked
8	about East River tolls, when, at the same time,
9	you acknowledge that drivers have contributed to
10	mass transit in tolls and in gas taxes. You said
11	that in your testimony. We have the proposal, the
12	increased registration fees, which is, as Council
13	Member Fidler said, may be more palatable type of
14	move we could make.
15	But, the question becomes when is
16	enough enough? When is enough enough? I mean,
17	drivers have contributed to the transit system.
18	And now, we're asking them, through these
19	proposals, to contribute by imposing tolls on the
20	East River bridges. And, we do so at the same
21	time, and I guess this is my point, that I don't
22	hear advocacy groups talking about the issue of
23	the MTA, through the bridges and tunnels and other
24	mechanisms, diverting toll money that is collected
25	on bridges within New York City and diverting

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 63
2	money from the subway fares to go and subsidize
3	the fares on Long Island Railroad and Metro North
4	Railroad.
5	Where are the advocacy groups
6	talking about that and saying that that money
7	needs to stay in New York City? All I can say is
8	I understand that your constituency is larger than
9	New York City. But, that point has to be made,
10	that the diversion of money through the MTA,
11	'cause we give it to this regional authority, the
12	MTA, and diverting money that is collected by the
13	bridges and tolls within New York City and transit
14	fares going to Long Island Railroad and going to
15	Metro North Railroad to subsidize their fares is
16	untenable in this situation.
17	GENE RUSSIANOFF: Well, I'd say a
18	couple of things. One is, as you may be aware,
19	we've been very active in Albany challenging the
20	formula for splitting the surpluses from the
21	Triborough Bridge and Tunnel Authority bridges.
22	It is wrong that half the toll money from the
23	Verrazano Bridge, for example, should go to Long
24	Island Railroad and Metro North. We have been
25	stymied by the politics of Albany. And, you know,

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 64
2	we've made that case.
3	Second of all, in the audience
4	today is Ted Kheel, who is responsible for
5	convincing the political powers that be back in
6	the '60s that it made sense to do this because
7	motorists get a huge benefit out of the existence
8	of the transit system. Many of them may not feel
9	that way. But, you know, 80% of the folks who
10	come into Manhattan come in on MTA facilities.
11	And, there would be nowhere to drive to. There
12	would be no value if the City didn't have the
13	extensive system that it has. And so, I think
14	it's very appropriate, along with asking the
15	riding public, which is tough for me to do, but,
16	this is the way transit's been funded for 30
17	years, asking the drivers, the riders, businesses
18	to contribute. And, unfortunately, it costs a lot
19	to run a railroad.
20	COUNCIL MEMBER GENTILE: Yes, but,
21	what you're asking to do now, you in your proposal
0.0	

22 and Ravitch proposal, is to take-- we're already 23 taking money that's collected now within the MTA 24 system, we're already taking monies collected now 25 in New York City through bridges and tunnels,

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 65
2	through the subway fare and we're diverting some
3	of that money over to Long Island Railroad and
4	Metro North Railroad to keep those fares low. And
5	now, you're asking us to add additional tolls from
6	New York City drivers in order to keep the transit
7	system in New York City right.
8	GENE RUSSIANOFF: Well, you know,
9	as I said, perhaps before you came to the hearing,
10	we're interested in the solution to this problem.
11	There are different ways of asking motorists to
12	pay, whether it's registration fees, or licensing
13	fees or tolls. We don't want to end up the
14	process like happened to congestion pricing, where
15	everybody was a loser. And, nothing moved
16	forward. I would hope that if tolls ever got to
17	be a serious issue in Albany, that State
18	Legislators from the City and City Legislators
19	would fight to change the split, the 50/50 split
20	that occurs now. It is largely City revenue.
21	And, it is wrong in that it's going to the suburbs
22	in the amount that it's going. So, you know,
23	another way to deal with it is not just to
24	denounce it, but to use the leverage to try and
25	get a better split.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 66
2	COUNCIL MEMBER GENTILE: Well, it's
3	interesting, 'cause Council Member Vallone just
4	listed some of the ways we could do other things,
5	including commuter tax, that would avoid any talk
6	of East River tolls. And, it seems to me that
7	that needs to be part of the advocacy groups'
8	whole package, commuter tax and the other things
9	that were just mentioned, I won't repeat them, in
10	addition to your thought about the East River
11	tolls. It seems to me that asking for East River
12	tolls and giving that money to the MTA, which
13	we've just said is diverting some of the money
14	they now collect to Long Island and to upstate New
15	York to the Metropolitan the suburban railroads,
16	to give them more money through East River tolls,
17	what is going to stop them from taking the East
18	River toll revenue and doing the same thing?
19	GENE RUSSIANOFF: The State
20	Legislature.
21	COUNCIL MEMBER GENTILE: By how
22	they construct it. What would make you think that
23	it would be different than the way
24	GENE RUSSIANOFF: What we're
25	touching on is the constellation of factors that

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 67
2	go into tax policy. And so, I'll tell you now.
3	We support the payroll tax and the car
4	registration fee suggested by Comptroller Thompson
5	as two of the prime ways of meeting the MTA's
6	needs. I think they meet a whole bunch of
7	political and substantive criteria.
8	But, you know, we also support
9	bridge tolls. We also, my group would support a
10	commuter tax. There's probably not a tax we
11	haven't met that we like. But, that doesn't mean
12	that that's going to fly either in this chamber or
13	in Albany. We're trying to come up with ideas
14	that will solve the problem by March, 'cause if
15	it's not solved by March, we'll be paying 2.50 a
16	ride, 104 bucks for a 30-day Metro card and
17	several subway lines will be eliminated and dozens
18	of bus routes will be downsized or eliminated.
19	COUNCIL MEMBER GENTILE: Well, I'll
20	end with this, Mr. Chairman. I think we're all on
21	the same side. We want the same things here.
22	But, I think it has to be said and has to be known
23	that there is a diversion of current revenue that
24	is collected by the MTA in New York City to
25	subsidize other operations that they run, namely

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 68
2	Long Island Railroad and Metro North Railroad.
3	And, we need to know this. The State Legislators
4	need to know this if we're voting, or they're
5	voting, on a package that would add additional
6	revenue coming from New York City through its
7	drivers or any other way.
8	GENE RUSSIANOFF: And, it's not the
9	MTA that makes those decisions. The State
10	Legislature decided back
11	COUNCIL MEMBER GENTILE:
12	[Interposing] Well, through the formula. Through
13	the form
14	GENE RUSSIANOFF: in '67 how to
15	divvy it up and hasn't changed the formula in 40
16	years. So, you can imagine my skepticism that
17	unless the City uses some of its leverage, that
18	that formula isn't going to change. And, your
19	leverage is East River bridge tolls. But, you
20	know, we disagree on the strategy of how you
21	change that really unfair formula. But, we agree
22	that the formula is not correct.
23	COUNCIL MEMBER GENTILE: Thank you,
24	Mr. Chairman.
25	CHAIRMAN LIU: Thank you, Council

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 69
2	Member Gentile. Thank you to the panel. You guys
3	stepped up to the plate. And, we hope you'll be
4	out there advocating for our transit system, but
5	also, realizing that there are broader issues that
6	we have to deal with here. Thank you.
7	We have a slight change in our
8	order. I'd like to ask a panel consisting of
9	Richard Anderson from the New York Building
10	Congress, Denise Richardson of the General
11	Contractors' Association and Tiffany Raspberry of
12	the American Council of Engineers to testify.
13	CO-CHAIRMAN WEPRIN: We've also
14	been joined by our Majority Leader, Joel Rivera
15	from the Bronx and we have a special group in the
16	balcony from Council Member Maria Baez' district.
17	It's the fifth grade class, Mrs. Garcia's class
18	from PS 79 in the Bronx. Welcome.
19	CHAIRMAN LIU: Thank you.
20	Mr. Anderson, please proceed.
21	RICHARD ANDERSON: Mr. Chairman,
22	I'm Richard Anderson, President, New York
23	Building Congress. The Building Congress
24	appreciates this opportunity to express its
25	strong support for the recommendations made by

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 70
2	the Commission on the Metropolitan
3	Transportation Authority financing in its report
4	to Governor Paterson.
5	To its considerable credit, the
6	MTA has pursued effective comprehensive capital
7	planning over the past 25 years. Combined with
8	multi-year financial plans, the results have
9	been a high-performing transit system that today
10	gives the New York region competitive strength
11	compared with urban centers in the United States
12	and worldwide.
13	The 2010-2014 Capital Plan is
14	expected to continue that tradition with a five-
15	year cost ranging from 25 to \$30 billion.
16	Funding this latest capital program will be a
17	difficult endeavor. But, the message is clear.
18	Existing funding mechanisms alone are
19	insufficient to grow, let alone maintain, the
20	reliable transit infrastructure on which the
21	economic health of our City and State depends.
22	This is why, in testimony given before the
23	Ravitch Commission at a public hearing in
24	September, the Building Congress advocated a new
25	financing strategy that involves diverse revenue

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 71
2	sources, reflecting the shared responsibility of
3	all who use and benefit from the transit system.
4	And no stakeholder should be exempt from paying
5	its fair share. We're pleased to hear this
6	morning that others share that view.
7	In carrying out its charge to
8	address the mounting financial pressures facing
9	the MTA as it strives to maintain its system,
10	complete ongoing expansion projects and pursue
11	further capacity expansion, the Commission has
12	devised a cohesive, balanced approach for
13	ensuring that many beneficiaries of a fully-
14	functioning, interconnected transportation network
15	pay their fair share to keep our subways and
16	roadways moving throughout the region. The
17	Commission wisely recommends the imposition of a
18	new regional Mobility Tax and tolling of Harlem
19	and East River bridges, which will add to existing
20	revenue sources, lessen the need for the MTA's
21	proposed steep fare and toll increases and spread
22	the burden for funding the MTA over the largest
23	number of stakeholders. Though sorely needed,
24	these two new funding sources have not been
25	recommended in a vacuum, but are part of a larger

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 72
2	strategy. The Building Congress is especially
3	encouraged by the Commission's recommendations for
4	the creation of a lockbox within the newly-created
5	MTA Capital Finance Authority; new approaches to
6	promote the MTA's accountability; enhancing the
7	transparency and repairing the credibility of the
8	MTA; and expanding the regional bus network.
9	Now that the Commission has done
10	its work, the fate of the MTA's capital program
11	ultimately rests in Albany. Removing the
12	tolling of the Harlem and East River bridges or
13	any other recommendation, in our judgment, would
14	jeopardize the Commission's entire strategy,
15	with dire consequences.
16	The Building Congress,
17	Mr. Chairman, urges the City Council to endorse
18	these recommendations on their merits and urge
19	the State Legislature to act promptly to ensure
20	they are implemented early in 2009. Thank you.
21	CHAIRMAN LIU: Thank you.
22	DENISE RICHARDSON: Good morning.
23	My name is Denise Richardson. I am the Managing
24	Director of the General Contractors Association.
25	I'd like to thank the Council Members for this

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 73
2	opportunity to testify today. Since 1909, the
3	General Contractors Association members have built
4	and rehabilitated the infrastructure that has
5	allowed New York City to grow and thrive. From
6	roads and bridges to mass transit and water and
7	sewer systems, GCA members are the public works
8	contractors who build New York. And, I wish to
9	express the GCA's wholehearted support for the
10	work and findings of the Ravitch Commission.
11	We know that the decisions will not
12	be easy. But, we recognize that the funding needs
13	are enormous and we will never solve these
14	problems without an even sharing of the costs by
15	all beneficiaries of the system. Both employers,
16	drivers, as well as mass transit riders, must and
17	must participate in their fair share of solving
18	the MTA's funding program, since we all benefit
19	from a robust and thriving transportation network.
20	A piecemeal approach to funding will only end up
21	creating larger burdens on a few segments of the
22	population and other industries rather than all
23	beneficiaries of the transportation network
24	sharing in the costs and operation of maintenance
25	of the system.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 74
2	Without the Ravitch Commission's
3	bold actions, the MTA will be forced to raise
4	fares, cut service and cut its capital programs.
5	Each of these options is devastating to the
6	economy of New York and we can all recall the days
7	in the 1970s and '80s when the system was
8	dysfunctional and the entire quality of life in
9	New York City suffered. We have seen over the
10	past 25 years the improvement in the transit
11	system, an increase in ridership and the
12	improvement in New York City's economy that was
13	tied directly to the improvements in the MTA. It
14	is very important, as we go forward, that we look
15	at the Ravitch Commission's findings, in their
16	totality, and come up with a comprehensive package
17	that will solve the MTA's capital program funding
18	and their operational constraints for the years to
19	come. Thank you very much.
20	CHAIRMAN LIU: Thank you.
21	TIFFANY RASPBERRY: Good morning,
22	Chairman Weprin, Chairman Liu and members of the
23	Finance and Transportation Committees. My name is
24	Tiffany Raspberry and I am here to speak on behalf
25	of the American Council of Engineering Companies

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 75
2	of New York, Metropolitan Region. Thank you for
3	giving me the opportunity to address you today.
4	ACEC represents over 240 consulting
5	engineering firms throughout New York State with
6	the largest concentration of firms being located
7	in the five boroughs of New York City. ACEC New
8	York strongly supports the recommendations of the
9	Ravitch Commission and is willing to work with the
10	New York City Council and the Administration to
11	advance this plan. The MTA is facing both a huge
12	capital shortfall in its upcoming five-year
13	rebuilding plan and a projected operating deficit
14	for 2009. The City and state must act immediately
15	to remedy these conditions.
16	ACEC believes that the Ravitch
17	report provides many great recommendations for
18	saving our transit system. But, we need to move
19	quickly to address the long-term capital issues of
20	repair, maintenance and expansion. It is
21	important that we move forward with this agenda in
22	order to maintain jobs and stabilize the economy
23	during these hard economic times. Investing in
24	New York's infrastructure can be the catalyst to
25	jump start our economy.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 76
2	Nearly 70 years ago, FDR's New Deal
3	turned around the Great Depression, put millions
4	of Americans to work, and created a legacy for
5	projects that improved everyone's quality of life.
6	Investing in our transportation, environmental and
7	business infrastructure will create jobs, increase
8	tax revenues, improve our quality of life and get
9	this economy turned around. A plan that injects
10	five billion into the New York State economy, if
11	done right, will create more than 150,000 jobs
12	initially, and more than double that in spin-off
13	economies and related service and material
14	suppliers. This investment will also spin off new
15	property tax, sales tax and income tax that will
16	pay an immediate dividend of 10 to 20%, a great
17	return.
18	The additional reduction of
19	unemployed and uninsured will reduce other state
20	and local obligations, and the newly employed
21	population will likely spend in excess of \$3
22	billion each year in consumer and related
23	purchases. While improving the economy, this
24	program will provide needed rehabilitation and
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improvements to our deteriorating infrastructure,

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1	COMMITTEE ON FINANCE WITH TRANSPORTATION 77
2	which negatively impacts our health, impairs our
3	ability to compete nationally and internationally.
4	Challenging times require bold
5	leadership and vision. Action must be taken
6	quickly and thoughtfully. Projects need to be
7	started today. The next year's projects need to
8	be planned for and designed now. By investing in
9	transportation and infrastructure related
10	projects, New York can lead the nation out of the
11	recession, create needed in-state jobs, and
12	develop the necessary transportation,
13	environmental, energy and business infrastructure
14	that will create and attract jobs for the next
15	century.
16	I have attached a copy of ACEC's
17	White Paper entitled Infrastructure Investment
18	Will Help The New York State Economy for you
19	review. Thank you.
20	CHAIRMAN LIU: Thank you very much.
21	I want to thank this panel for their input. Thank
22	you. Next we'll hear from Claudia Preparata of
23	the Transport Workers Union and William Henderson
24	of the Permanent Citizens Advisory Council to the
25	MTA. They'll be followed by a panel consisting of

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 78
2	Theodore Kheel and Charles Komanoff. Please
3	proceed.
4	CLAUDIA PREPARATA: Yeah, thank
5	you. Good Morning, Chairman Liu and Chairman
6	Weprin and other esteemed members of the two
7	Committees. My name is Claudia Preparata. I'm
8	Research Director at Transport Workers Union Local
9	100. I am here today on behalf of Roger
10	Toussaint.
11	Local 100 recommends Chairman
12	Ravitch and other members of the Commission for
13	taking on the task of coming up with proposals to
14	finance mass transit and avert a crisis that could
15	have severe repercussions for the regional
16	economy. This was a difficult undertaking and the
17	Commission did not shirk its responsibilities in
18	preparing a report that puts the issues squarely
19	on the table. The report advances important
20	principles such as new dedicated funding streams
21	for the MTA. We strongly support the Commission's
22	recommendations to implement a regional mobility
23	tax, or payroll tax, as it rests upon a principle
24	of equity. Employers benefit greatly from a
25	transit system that carries their workforce to and

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 79
2	from work everyday, and therefore, their
3	responsibility to the system is an obvious one.
4	The current economic downturn shows
5	every sign of becoming deep and lengthy. Given
6	the MTA's extensive capital program on the one
7	hand, and chronic underinvestment by both the City
8	and the State on the other, the regional mobility
9	tax begins to address the MTA's funding crisis.
10	That said, we would also like to
11	raise several concerns with the report's
12	recommendations. First, the report proposes that
13	the regional mobility fee would be earmarked to
14	pay for new capital projects. This means that the
15	MTA's operating budget would not be called upon to
16	service new debt incurred by future capital work.
17	This seems sensible but there is also an important
18	omission. The operating budget is already
19	staggering under the burden of servicing debt
20	incurred by past capital spending. Without
21	relieving the existing debt pressure in any
22	significant manner in the short-term, the crisis
23	that has landed us here remains largely
24	unresolved. We believe there needs to be a
25	revenue stream dedicated to bringing down the

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 80
2	MTA's current debt load which has already reached,
3	is currently at about 1.5 billion.
4	It is also unclear how much relief
5	the monies generated from the proposed tolling of
6	the Harlem and East River bridges could provide to
7	the MTA's current debt burden. As per the
8	Commission's report and as discussion in the first
9	panel, there's some ambiguity. The 600 million in
10	net revenue generated would be used for the upkeep
11	of bridges, to pay for costs of installing the
12	electronic toll system, as well as support
13	additional mass transit improvements. Our point
14	here, regardless of whatever revenue source is in
15	place is not enough emphasis is being put on
16	actually relieving the debt burden on the current
17	operating budget.
18	Second, we believe that the fare
19	should be detached from the budget balancing
20	process. In the absence of a variable pricing
21	fare that delivers relief to lower-income transit
22	users, incorporating the fare in the budget
23	balancing process represents a disproportionate
24	burden placed on lower-income transit riders.
25	Similar to the Mayor's objection to avoiding

regressive increases in Express Bus fares, which 2 we agree with, this logic should be extended to 3 all lower-income New Yorkers. We recommend the 4 5 delivery of a discounted fare to lower-income riders and a freeze in the fare balanced by a 6 7 commensurate increase in the proposed regional mobility tax. The additional increase would be 8 9 imperceptible to employers.

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10 Third, unions were not consulted on 11 the issue of creating a regional bus company. 12 Regional Bus was a failed subject of negotiations 13 in the past with various MTA Unions, as well as 14 rejected by the State Legislature. Although we 15 agree bus service needs to be bolstered, as 16 President Toussaint has stated, "such a major step 17 cannot be taken without appropriate scrutiny and 18 without negotiations with the unions concerned. 19 TWU will strongly and completely oppose any 20 attempt to accomplish this through the backdoor." 21 Lastly, with respect to the 22 report's governance recommendations, we advocate 23 for the elevation of riders as key stakeholders. 24 There should be a greater intersection of interests between transit riders and members of 25

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 82
2	the MTA Board, which could be addressed by
3	providing board members representing ridership
4	concerns with the ability to vote on matters
5	brought in front of the Board. And, the same
6	should be said for the Governor's appointed labor
7	seat. Thank you.
8	CHAIRMAN LIU: Thank you, Claudia.
9	WILLIAM HENDERSON: I'm Bill
10	Henderson. I'm the Executive Director of the
11	Permanent Citizens Advisory Committee to the MTA,
12	which is a coordinating body for three riders'
13	councils, representing the users of MTA services.
14	For many years, the PCAC has
15	advocated an open debate over the means by which
16	the MTA and its operating agencies would receive
17	funding. The longstanding position of our members
18	is that since fares can't support operating costs,
19	use of operating revenues to support debt service
20	is unwise. Anyone who looked at the MTA financial
21	plans and looked at the out years knew what was
22	coming; a rapidly increasing debt burden upon the
23	MTA system and its riders. The booming real
24	estate market and slippage in construction
25	schedules delayed the day of reckoning, but even

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1	COMMITTEE ON FINANCE WITH TRANSPORTATION 83
2	before the present economic situation came to
3	fruition, it was clear that the MTA had a problem.
4	The Ravitch Commission has worked
5	in this context and worked very hard with limited
6	resources to craft reasonable, actionable
7	recommendations for reforming the funding of the
8	MTA. PCAC has examined these proposals, and,
9	while we haven't taken position on all the
10	Commission's recommendations, we begin our
11	comments with two basic principles. The first is
12	that we cannot support the implementation of the
13	2009 budget that will likely be adopted by the MTA
14	Board tomorrow, due to the impacts that it will
15	have upon riders. Instead, we must press for
16	reforms that will provide for adequate and
17	affordable public transportation for all. The
18	second is that we believe the Ravitch Commission's
19	recommendations must be the starting point in
20	developing a final resolution to the MTA's
21	operating and capital financing shortfalls.
22	We agree with the Commission on
23	many fundamental issues. We're optimistic
24	concerning the future of the region and believe
25	that we must continue to invest in the

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 84
2	transportation system. We feel that the time to
3	act is now. The imposition of service cuts and
4	fare increases in the MTA's proposed 2009 budget
5	are unacceptable. But they will go into effect if
6	no other action is taken. PCAC further believes
7	that the 30-year-old social contract between the
8	beneficiaries of MTA services, where those who
9	receive benefits from the system pay for its
10	operation and maintenance, should continue. This
11	means that riders will pay, but also will drivers
12	and those businesses that depend on proximity to
13	transit and the mobility that it provides.
14	Also, like the Ravitch Commission,
15	we believe that the projects to be included in the
16	MTA Capital Program should be chosen through a
17	public, open and transparent planning process and
18	that any new revenues developed to fund these
19	projects should be placed in a lockbox so that
20	they are only available for projects properly
21	selected through the Capital Program planning
22	process. The members of PCAC have discussed and
23	support the Ravitch Commission's recommendation to
24	create a Capital Finance Authority to ensure that
25	the MTA lives within its means; that new revenues

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 85
2	raised to provide for capital projects go to
3	support the Capital Program.
4	The PCAC likewise agrees with the
5	Ravitch Commission that the MTA must continue its
6	efforts to increase transparency and
7	accountability. As the Ravitch Commission's
8	report rightly notes, the MTA makes available a
9	variety of information, but it is often not in a
10	particularly useful form. We would like to see
11	the quality of reporting on finances improved. We
12	also share the Commission's conviction that the
13	MTA must commit to aggressive initiatives to
14	control costs and maximize productivity before the
15	public takes on additional financial burdens.
16	But, we agree that these efficiencies will not be
17	sufficient to eliminate the MTA's operating budget
18	deficit.
19	While the PCAC endorses the
20	division of responsibility for funding the MTA's
21	capital and operating needs among the
22	beneficiaries of its service, we have not taken a
23	position as to the specific funding sources the
24	Ravitch Commission has endorsed. However, we do
25	believe that these recommendations should be given

all due consideration and that they should not be rejected out of hand. In the final analysis, the important consideration is that the funding mechanisms chosen should be feasible to implement and spread the burden of paying for transit among its beneficiaries.

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We believe that this should be the 8 9 starting point for implementing an MTA funding 10 package that shares burdens equitably among all 11 those who benefit. We're adamant that these 12 recommendations be given due consideration, but in 13 the end we do not necessarily oppose alternative 14 actions that achieve the same goal. One thing is 15 clear, doing nothing is not a feasible 16 alternative. We demand that our elected 17 representatives support a process that leads to a 18 constructive and timely resolution of the MTA's 19 funding crisis. Thank you.

20 CHAIRMAN LIU: Thank you very much, 21 Mr. Henderson. And, thank you, Ms. Preparata. 22 Next, we'd like to call up Mr. Ted Kheel and 23 Mr. Charles Komanoff to testify on what has been 24 dubbed the Kheel Plan. Next, we will invite a 25 panel consisting of Carl Hum of the Brooklyn

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 87
2	Chamber of Commerce, Jack Friedman of the Queen's
3	Chamber of Commerce and Linda Baran of the Staten
4	Island Chamber of Commerce.
5	TED KHEEL: Should I proceed?
6	CHAIRMAN LIU: Yes, please,
7	Mr. Kheel.
8	TED KHEEL: Thank you very much for
9	this opportunity to speak on the subject of
10	transit, something that I've been involved with in
11	New York City since when I went to work for Mayor
12	William O'Dwyer in 1945. Surprisingly, I'm still
13	around and have some thoughts on transportation,
14	which has occupied me in the intervening years.
15	What I would like to do, first of
16	all, is to thank Mr. Ravitch for the report he
17	submitted. I know Dick Ravitch very well. He's a
18	great public servant. And, he did precisely what
19	he was asked to do; namely, how to finance the
20	Metropolitan Transportation Authority. And, he
21	did it in a very credible way.
22	What he didn't do, and he wasn't
23	asked to do, is to consider the impact of an
24	increase in the MTA on the City's transportation
25	system, which also includes the automobile. That

is a factor existing throughout the world that is causing what is called congestion pricing. And, I respectfully submit that a sound transportation policy cannot be fashioned without consideration of the automobile and its impact on moving people around the City.

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Now, we have taken, we being a 8 9 nonprofit organization, we have undertaken to address the question of transportation in all its 10 11 manifestations including automobile transportation 12 and what it is doing in causing congestion in New 13 York City. This has been under the direction of Charles Komanoff, who is with me here. And, I'd 14 15 like to have Charlie tell you of an approach that 16 takes into account the problem Richard Ravitch was 17 asked to address. And, it's, at the same time, 18 fashions a policy of transportation that is good 19 for the City in its entirety by taking the 20 automobile into account. Would you proceed, 21 Charlie?

CHARLES KOMANOFF: Thank you, Ted.
Thank you, Chairman Liu and Chairman Weprin.
Our City and region have a transit-finance
problem, a traffic problem, and, now, a sick

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 89
2	economy. The Ravitch Plan cures the first but
3	ignores the second and worsens the third with a
4	payroll tax. Can't we do better? Can't we attack
5	all three problems and begin solving them
6	simultaneously? As a matter of fact, we can, with
7	the plan I helped Ted Kheel create.
8	Here's what the Kheel Plan will
9	accomplish. One, it will make all New York City
10	Transit buses free, all the time. Second, it will
11	slash subway fares an average of 75%. Three, it
12	will reduce rush-hour crowding on buses and
13	subways. Four, improve daytime traffic speeds in
14	the Manhattan Central Business District by one-
15	third. And, five, generate enough net revenue,
16	over a billion dollars a year, to wipe out more
17	than 80% of the MTA deficit; all this with no new
18	taxes. I have nothing against intelligent taxes
19	and neither does Ted. New tax revenue is going to
20	be needed regardless for the state budget deficit.
21	Let's use transportation to fund transportation.
22	The Kheel Plan works instead by
23	establishing an integrated set of price incentives
24	to use our trains, buses and automobiles more
25	efficiently. Here are the Kheel Plan's four main

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 90
2	elements. Number one, zero bus fares. This not
3	only supports bus riders, it also improves bus
4	service and labor productivity by dispensing with
5	the need to board and swipe at the front. This
б	does away with the human gridlock at the bus
7	entrance that adds 15% to bus travel times.
8	Element number two, a time-varied
9	and always-lower subway fare. The Kheel Plan
10	proposes zero fare on weekends and holidays, at
11	night, and between rush hours. A fare would be
12	charged only in rush hour, between 7 and 10 a.m.
13	and between 4 and 7 p.m. Even in rush hour, the
14	Kheel Plan subway fare would range from just \$0.50
15	to a buck and a quarter. Varying the subway fare
16	in this way will give riders incentive to switch
17	their time of travel. Our modeling suggests that
18	with the Kheel Plan, subway use will rise during
19	20 hours of the day, remain flat for 2 hours, and
20	fall during the two most-crowded hours, eight to 9
21	a.m. and five to 6 p.m. Riders who can switch to
22	a lower-fare period will save the most money.
23	But, riders who can't or don't switch will still
24	pay less than they do now and get a less crowded
25	ride.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 91
2	Element number three, a time-varied
3	congestion toll to drive into the Manhattan CBD.
4	Unlike the Mayor's congestion toll, our toll
5	varies by time of day. Drivers will have a
6	monetary incentive to time-shift their trips out
7	of the most crowded times. In addition, unlike
8	the Mayor's toll and Mr. Ravitch's toll, our toll
9	will affect all drivers equally, wherever they
10	live. There will be no offset of existing tolls,
11	so that drivers from New Jersey, Westchester, Long
12	Island, Brooklyn and Queens will all pay the same
13	toll. It starts at \$5 and averages \$16.
14	Expensive? Yes. But it still amounts to less
15	than the time costs each trip into the Central
16	Business District now imposes on other drivers.
17	Our toll raises most of the funds needed for free
18	buses and discounted subways and dramatically cuts
19	auto traffic into the heart of the City, vastly
20	improving travel speeds and giving drivers quicker
21	journeys and more predictable arrival times.
22	Fourth and last, a surcharge on
23	medallion taxi fares. It's not practical for
24	Yellow cabs to pay the congestion toll. But their
25	mileage must be tolled to avoid creating a huge

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 92
2	loophole for Manhattan residents, who use taxis
3	the most, and to generate much-needed revenue. We
4	estimate that a 50% fare surcharge will generate
5	\$700 million a year in new revenue.
6	The Kheel Plan won't saddle us with
7	another tax. But, it will fund the MTA, improve
8	transit service and auto travel, and make our City
9	and region more efficient and more livable. Thank
10	you.
11	CHAIRMAN LIU: Thank you very much
12	for your testimony. As usual, it's, shall we say,
13	visionary. But, your plan, as you testified to,
14	includes a great deal includes many figures and
15	statistics on costs as well as ridership levels.
16	Are your numbers credible?
17	CHARLES KOMANOFF: We certainly
18	believe so. But, you can test our plan. It's on
19	the web. In fact, I've got a visual that I meant
20	to bring up with me. Our spreadsheet is on the
21	worldwide web. Anybody can run it. You can test
22	your own fare structures and toll structure. And,
23	I also am not bashful about saying that over the
24	past month, some of the good people at the
25	Regional Plan Association who were helping Dick

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 93
2	Ravitch generate his revenue numbers, not traffic
3	numbers, but just revenue numbers used a piece of
4	our software. So, they found those elements
5	credible. We think you will find the same.
6	TED KHEEL: I would like to say, as
7	the Mayoral election comes into focus, that this
8	question of transportation will be, has to be, one
9	of the principal items in the campaign. And, our
10	Foundation will be available to provide any
11	candidate of any party with information on this
12	issue; this very serious issue, which is not
13	confined to New York City alone. It's a worldwide
14	issue. It should have been part of the campaign
15	for the selection of our presidential candidates.
16	It is a most serious problem. And, we will be
17	available without cost to any candidate who wishes
18	to get further information on this serious issue
19	during the forthcoming Mayoral election.
20	CHAIRMAN LIU: Thank you very much.
21	And so, you're saying that the Regional Plan
22	Association agrees with your numbers with regard
23	to costs?
24	CHARLES KOMANOFF: Let me, because
25	this is important. First of all, RPA is in no way

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 94
2	endorsing our Plan. We hope, at some point, they
3	might do so. But, they have not done so. And,
4	I'm not representing that. They used our
5	spreadsheet to run revenue calculations for
6	certain scenarios that were looked at by the
7	Ravitch Commission. And, they did this after
8	testing the software and finding it credible.
9	Now, that doesn't mean that they used every nook
10	and cranny of the software. And, they haven't
11	validated our congestion conclusions. But, I
12	think that RPA would tell you, if you asked them,
13	that the revenue numbers in our plan hold
14	together.
15	CHAIRMAN LIU: What about the
16	traffic movement plans and the transit usage, the
17	figures, 'cause you obviously have to build in the
18	usage levels? And, when you alter the pricing
19	scheme by time of day, where do those numbers come
20	from?
21	CHARLES KOMANOFF: Let me answer in
22	two parts. One is we believe that we've been
23	conservative and rigorous in all of our modeling.
24	For example, when you toll the roads, the usage of
25	the roads drops off somewhat. That then

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 95
2	encourages more trips because the time cost of
3	travel has fallen. We have that in our model. In
4	fact, we have a kind of pendulum; impose a toll,
5	traffic drops off, some trips come back in, so
6	then the traffic increases; some trips then leave.
7	And, the pendulum swings back and forth about a
8	dozen times in our model before it reaches
9	equilibrium. So, we've done that.
10	As to the time preferences of
11	drivers and transit users, we relied on a number
12	of sources; but, primarily on the study that the
13	Port Authority did to analyze what happened in
14	2001, before 9/11, when the Port Authority
15	instituted time of day pricing on the Hudson River
16	crossings. And, it with suitable adjustments for
17	the different fare levels of subways versus the
18	toll levels of bridges and tunnels, we relied on
19	that study by the Port Authority.
20	TED KHEEL: As Charlie mentioned,
21	we have our plan on the web. And, it's live and
22	you can access it at nnynnurture
23	CHARLES KOMANOFF: No, it's
24	actually Ted, we made it easier. It's
25	kheelplan.org. And, you know, we're in the spirit

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 96
2	of open source. The model is there so you can see
3	if we did it right. More importantly, you can run
4	your own make your own plan and maybe you'll
5	come up with something even better than we have.
6	TED KHEEL: We are working on the
7	plan. Charlie is working on the plan so that
8	it'll be usable in any city in the world. This is
9	a worldwide problem, as I mentioned. And, it
10	should be addressed with the seriousness of the
11	problem itself for all cities, all significantly
12	large cities of the world.
13	CHAIRMAN LIU: Thank you. Thank
14	you, gentlemen, for joining us today.
15	CHARLES KOMANOFF: Thank you.
16	CHAIRMAN LIU: Let's next call up
17	our panel of officials of various Chambers of
18	Commerce, the Brooklyn Chamber, the Queens Chamber
19	and the Staten Island Chamber. They will be
20	joined following this panel, we'll have
21	testimony from Kathy Wylde, the President of the
22	New York City Partnership. And, following
23	Miss Wylde, we will hear from Chairman Dick
24	Ravitch of the Ravitch Commission.
25	We've been joined by Council Member

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 97
2	Leroy Comrie of Queens and also Council Member
3	Michael McMahon of Staten Island. And, we'd like
4	to ask Council Member McMahon if he'd like to vote
5	on Intro 546-A.
6	COUNCIL MEMBER McMAHON: Yes, I
7	would, Mr. Chairman. I vote yes.
8	CHAIRMAN LIU: Thank you, Council
9	Member McMahon. I guess, Mr. Hum, you were here
10	the earliest this morning. Please proceed.
11	CARL HUM: Good morning Chairman
12	Liu, Chairman Weprin, Members of the
13	Transportation and Finance Committees. My name is
14	Carl Hum. I am the President and CEO of the
15	Brooklyn Chamber of Commerce, an organization
16	dedicated to supporting and advocating for our
17	1,500 members, and promoting a healthy and robust
18	business environment. Thank you for this
19	opportunity to comment on the recommendations made
20	by the Ravitch Commission. The Chamber
21	appreciates the hard work performed by the
22	Commission. Ensuring the public transportation
23	network's health and sustainability is a vital
24	business priority for the Chamber, as
25	approximately 90% of our Members' employees rely

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 98
2	upon public transportation to get to work.
3	The Chamber's also pleased that the
4	Commission recommended improving bus service
5	throughout the region. Among the areas that
6	Chamber members identified a need for improved bus
7	service because subway access is limited are, Boro
8	Park, Brownsville, Bushwick, East New York,
9	Greenpoint, Red Hook, Crown Heights, Dyker
10	Heights, Bay Ridge and the list goes on to include
11	Bensonhurst, Mill Basin and Midwood.
12	The Chamber also supports the
13	Commission's recommendations to strengthen the
14	MTA's governance, and increase transparency and
15	accountability. Through these initiatives, we are
16	hopeful that additional cost savings could be
17	realized and used to offset debt service
18	obligations.
19	Again, the Chamber is thankful that
20	the important dialogue about financing our public
21	transportation system has begun but we feel that
22	Brooklyn and small businesses, in particular, are
23	being asked to unfairly shoulder the burden. And,
24	particularly two areas, and let me go over each
25	area, the East and Harlem River bridge tolls. The

imposition of cashless tolling on the East and 2 Harlem River bridges will disproportionately 3 affect Brooklyn, its businesses, its residents and 4 5 our Members. This pricing strategy may encourage the casual motorist to use public transportation 6 rather than paying the cost to cross the bridge. 7 However, for some, such a choice does not exist. 8 9 It is difficult to deliver glass window panes from 10 Williamsburg to new housing in upper Manhattan or 11 to deliver trays of freshly-baked bagels from 12 Flatlands/Fairfield to a business conference in 13 Midtown Manhattan using public transportation. Over half of our members use cars 14 15 or trucks to deliver their goods and services. 16 For these members and other Brooklyn businesses, 17 public transportation is not an option. They must 18 use the bridges. This strategy would only add 19 another financial burden to the already high cost 20 of doing business in New York City. While the 21 Chamber would prefer not to see any tolling of the 22 bridges, the Chamber strongly recommends 23 exceptions be made for business purposes. 24 Regional mobility tax; in a recent

report by the Public Policy Institute of New York

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1	COMMITTEE ON FINANCE WITH TRANSPORTATION 100
2	State, our state ranks almost dead last, 49 out of
3	50 states, for business-friendly tax climate.
4	And, according to last year's report by the
5	Citizens' Budget Commission, local taxes make New
6	York City a particularly high-tax liability
7	locality, more than twice as high as in
8	Westchester County. The regional mobility tax is
9	just another tax to burnish the image of our
10	region as inhospitable to businesses.
11	The Commission recommends that the
12	regional mobility tax be imposed on all businesses
13	regardless of nature or size, and makes no
14	exception for self-employed individuals. This tax
15	would be particularly difficult for small business
16	and the burgeoning base of self- employed in
17	Brooklyn, who are already bearing the brunt of the
18	tight fiscal market. For Brooklyn's many self-
19	employed individuals, the regional mobility tax
20	would amount to an increase in their income tax.
21	We urge the Commission to look at
22	alternative means to raise the important funds to
23	stabilize and sustain our public transportation
24	system. And, some of these could include imposing
25	registration surcharges on energy-inefficient

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 101
2	vehicles and re-instituting the commuter tax as
3	supported by Councilmens Weprin and Vallone.
4	The Chamber appreciates this
5	opportunity to comment on this important issue and
6	looks forward to participating in this important
7	discussion.
8	CHAIRPERSON LIU: Thank you,
9	Mr. Hum. Mr. Friedman.
10	JACK FRIEDMAN: Chairman Liu,
11	Council Members Garodnick and Brewer, thank you
12	very much. My name is Jack Friedman. I'm
13	Executive Vice President of the Queens Chamber of
14	Commerce. And, testifying today on behalf of the
15	Chamber and its 1,500 members. While this past
16	week marked my one-year anniversary at the Queens
17	Chamber and the first time I am legally allowed to
18	speak before this body, it also seems like a déja
19	vu moment because the Ravitch Commission's plan to
20	toll crossings from the outer boroughs is nothing
21	more than a new congestion pricing scheme. In
22	fact, in some ways this proposal is even worse as
23	we are now being asked to bail out the MTA without
24	first seeing that they are capable and willing to
25	clean up their own house. Sound familiar? Did

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 102
2	anyone say the Big Three automakers or banks sub-
3	prime mortgage mess?
4	We certainly recognize the
5	situation the MTA finds itself in. This is an
6	organization that was running in the red well
7	before the current economic spiral which has done
8	nothing but exasperate an already dreadful
9	situation. We recognize a need to find a formula
10	that not only increases revenues, but reduces
11	expenses. We recognize that simply opposing tolls
12	on outer borough crossings is not enough without
13	sound, reasonable suggestions of our own.
14	The problem is that it's bad policy
15	to impose a regressive tax that unfairly and
16	disproportionately affects residents in the three
17	boroughs of our City. Many low and middle-class
18	residents and a huge number of small businesses
19	come from the outer boroughs. And, many of these
20	same people are underserved or have limited access
21	to mass transit. Once again, these same
22	businesses and residents are being asked to carry
23	the lion's share of the responsibility of bailing
24	out the MTA.
25	We've heard it all before. The

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 103
2	Commission promises that any new tolls will be
3	preceded by improved mass transit and better
4	commuting options for outer borough residents. If
5	that were true, why hasn't the MTA made any
6	progress in that area since the start of
7	congestion pricing discussions more than two years
8	ago? The reason is simple. It can't, and won't,
9	be done. The MTA is busy just trying to stay
10	afloat that any guarantees of investments to our
11	mass transit infrastructure, prior to the raising
12	of capital is insincere and disingenuous. The
13	Queens Chamber of Commerce suggests putting the
14	cart before the horse and asks the MTA to make
15	those improvements that will allow our residents a
16	real transit option before coming to us to rescue
17	your agency on our backs.
18	Further, businesses making
19	deliveries into Manhattan and points west don't
20	even have that as an option. Just as spending
21	millions of dollars on infrastructure to collect
22	congestion tax revenues would have been
23	ineffective, tolling outer borough bridges is just
24	as inefficient. To spend \$400 million to collect
25	\$1 billion in tolls is entirely wasteful. The

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 104
2	fairness argument raised during the misguided
3	efforts of imposing a congestion tax still applies
4	in taxing bridges. The bottom line is tolls choke
5	the economy and are bad for business.
6	We need to find a way to distribute
7	the responsibility of filling the MTA budget gaps
8	fairly and equally. Some, like Councilman
9	Gentile, say that the MTA needs to stop
10	subsidizing the Metro-North and Long Island
11	Railroads with City revenues. Other interesting
12	proposals that deserve serious consideration are a
13	progressive commuter tax, a return of the commuter
14	tax, or Comptroller Thompson's car registration
15	proposal, which would raise adequate revenue
16	without unduly burdening New York's outer
17	boroughs.
18	The bottom line is the Ravitch plan
19	to toll bridges is a regressive tax on the middle
20	class, would negatively impact small business
21	owners in Bronx, Brooklyn, and Queens and is
22	nothing more than another congestion pricing
23	scheme. The Queens Chamber of Commerce vehemently
24	opposes tolls of any kind on the outer borough
25	crossings into Manhattan and urges the City

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 105
2	Council to use their authority to defeat this ill-
3	advised measure.
4	CHAIRPERSON LIU: Thank you,
5	Mr. Friedman. Please proceed.
б	LINDA BARAN: Good afternoon. My
7	name is Linda Baran, President of the Staten
8	Island Chamber of Commerce. On behalf of the
9	Chamber Board of Directors and our 900 members who
10	represent 20,000 employees, I would like to thank
11	Speaker Quinn, Chairman Weprin, Chairman Liu and
12	the members of the City Council for allowing me
13	the opportunity to testify on this important
14	issue.
15	It seems like just yesterday the
16	Staten Island Chamber of Commerce was testifying
17	on congestion pricing. Here we are again just a
18	few months later discussing how mass transit
19	services may be funded in our region. Before I
20	express my opinion, I would like to state that the
21	Commission clearly did a thorough job examining
22	the plight of the MTA and should be commended for
23	their due diligence.
24	My testimony's a little different
25	than my colleagues. I sit here today representing

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 106
2	small business owners and residents from the
3	county that pays the highest tolls in the country;
4	but also endures the longest commute. I repeat;
5	the highest tolls and the longest commute. In
б	fact, if Staten Island was the 51 st state, it would
7	rank seventh in toll revenue generated in the
8	United States, just behind Illinois and ahead of
9	Texas. That's right, folks. There is
10	approximately 300,000 more per year collected on
11	Staten Island than in all of Texas.
12	It seemed that the catch phrase
13	throughout the congestion pricing debate was fair
14	and equitable. More recently, with the Ravitch
15	Commission, I have heard the term share the
16	burden. Well, on behalf of the Staten Island
17	businesses and residents alike, let me state for
18	the record that it has not been fair and equitable
19	for decades and that Staten Island has borne the
20	brunt of the burden in this City regarding tolls.
21	When the Verrazano Bridge toll is raised every few
22	years, it doesn't seem to spark the same level of
23	outrage. Sharing the burden doesn't seem to apply
24	at those hearings at the College of Staten Island
25	and the Petrides High School.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 107
2	On behalf of everyone in our
3	borough, I extend a big you're welcome. I know I
4	am laying the sarcasm on pretty thick here. But,
5	I am really losing my patience with those who
6	think it is okay that Staten Island businesses and
7	residents must pay to leave the borough while
8	others in this City must not be charged. Does
9	that sound fair and equitable to you? Obviously,
10	the Chamber favors the tolling of East River and
11	Harlem bridges as opposed to raising existing
12	tolls, like \$10 toll on the Verrazano, or fares
13	such as the \$5 express bus fare.
14	The other recommendation of the
15	report that I would like to address in a bit
16	detail is the regional mobility tax, better known
17	as the payroll tax. This stream of income would
18	be in addition to several region-wide taxes that
19	are already dedicated to the MTA. These taxes
20	include a 17% surcharge on business income taxes,
21	0.375% on all sales tax collected, mortgage
22	recording taxes, and half of the state's petroleum
23	business tax receipts. Quite simply, placing an
24	additional burden on businesses operating in the
25	highest cost of doing business state in America is

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 108
2	the wrong move. I am aware that several states
3	impose payroll taxes, including neighboring states
4	like New Jersey and Pennsylvania. But, it should
5	be pointed out that those states do not impose the
6	local income taxes that our businesses and
7	residents endure here in New York.
8	I would counter that a 0.25%
9	commuter tax should be re-instituted before a
10	payroll tax is imposed. It is critical in this
11	economy that government works with businesses to
12	create jobs and not create an increased fiscal
13	burden which precludes them from expanding their
14	workforce. A commuter tax combined with new tolls
15	will generate approximately 1.5 billion per year.
16	That income, combined with other recommendations
17	made in the report and by members of this
18	legislative body, should be enough to maintain the
19	current fare structure while allowing the MTA to
20	move ahead with aspects of their capital plan.
21	The Chamber acknowledges, going forward, that
22	there needs to be increased federal commitment to
23	infrastructure as well to increase the MTA's
24	standard of service.

Before I conclude, I would also

25

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like to propose that commercial toll rates are 2 heavily scrutinized prior to the passage of any 3 4 legislation. Mayor Bloomberg had proposed a cap 5 of \$30 per 24 hours for a commercial vehicle with E-Z PASS in his congestion pricing plan and the 6 7 Chamber feels that this type of cost structure 8 should be replicated before anything is finalized. 9 If a plan goes through without considering the 10 commercial impact, it could be a huge unforeseen 11 expense for businesses. I would just reiterate 12 that is not the prudent thing to do in this 13 recession or anytime for that matter. 14 I thank you for allowing me the 15 time and I hope that you will invoke fair and 16 equitable legislation whereby all residents and 17 businesses in the MTA region share the burden 18 evenly. Thank you very much. 19 CHAIRPERSON LIU: Thank you very 20 I do have a question for you. But, I want much. 21 to note that we've been joined by Council Members 22 Brewer of Manhattan and Reyna of Brooklyn and 23 Queens. And, I'd like to invite Council Member 24 Reyna to vote on Intro 546-A. 25 COUNCIL MEMBER REYNA: Thank you,

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 110
2	Mr. Chair. I vote aye.
3	CHAIRPERSON LIU: Thank you very
4	much, Council Member Reyna. And, we've also been
5	joined by Council Member Jessica Lappin. I'd like
6	to invite her, if she would like, to vote on Intro
7	546-A. Let me ask the question first.
8	COUNCIL MEMBER LAPPIN: Yes
9	[Pause].
10	CHAIRPERSON LIU: Thank you,
11	Council Member Lappin votes yes on Intro 546-A.
12	COUNCIL MEMBER LAPPIN: Aye.
13	CHAIRPERSON LIU: Thank you. The
14	vote stands at 10 in the affirmative, zero in the
15	negative on Intro 546-A. That would suspend
16	alternate side parking on certain snow days where
17	street cleaning operations are suspended.
18	Ms. Baran, we appreciate your
19	testimony. And, just to get some clarification
20	because there has been a great deal of sentiment
21	from residents of Staten Island, I think
22	rightfully so, frustration that the Island is
23	landlocked and you can't drive off the Island
24	without paying something.
25	LINDA BARAN: Right. And, we don't

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 111
2	have a rail system either. So, we don't have the
3	mass transit options that the other boroughs have.
4	CHAIRPERSON LIU: Right, although
5	just to be fair, I will note that the Staten
6	Island Ferry has, for quite some time, been
7	totally free for passengers.
8	LINDA BARAN: That's true. But, it
9	only serves a certain group of people on Staten
10	Island.
11	CHAIRPERSON LIU: Okay. So, I
12	don't think there's any effort to increase the
13	Verrazana Narrows Bridge tolls in order to keep
14	the other East River and Harlem River crossings
15	free. I guess my question is if those East River
16	crossings are now tolled, doesn't that also have
17	an impact, an additional impact, on Staten Island
18	residents, however unfair the Verrazano Narrows
19	Bridge toll may be today?
20	LINDA BARAN: It will have even
21	more of an impact because you pay over the
22	Verrazano and then, if you go through the tunnel,
23	you're paying twice. But now, if you charge on
24	the Brooklyn Bridge per se, you're going to be hit
25	with the Verrazano Bridge and the Brooklyn Bridge.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 112
2	That's why in the end of my testimony, I talked
3	about what the Mayor had proposed in the
4	congestion pricing as far as a cap for businesses.
5	CHAIRPERSON LIU: I see. Okay.
6	Well, that clarifies it. So, seems that you would
7	be against the bridge tolls also, unless there was
8	some kind of daily cap.
9	LINDA BARAN: Well, I think I just
10	really think that we should share the burden. I
11	mean, if all of the bridges are going to be looked
12	at, then include Staten Island in that scheme and
13	figure out a way that everybody pays their fair
14	share.
15	CHAIRPERSON LIU: All right. Well,
16	thank you very much. We want to think this panel
17	of experts for testifying today.
18	LINDA BARAN: [Crosstalk]
19	CHAIRPERSON LIU: Thank you. We'd
20	like to call Kathryn Wylde, President of the New
21	York City Partnership. Miss Wylde's testimony
22	will then be followed by testimony from Richard
23	Ravitch, Chairperson of the Ravitch Commission.
24	Miss Wylde, thank you for joining us.
25	KATHRYN WYLDE: Thank you, Chairman

1 COMMITTEE ON FINANCE WITH TRANSPORTATION 113 Liu and Committee members. Pleasure to be here. 2 I'm testifying on the Ravitch Commission report in 3 terms of the Partnership's position, the business 4 5 community regards maintaining an excellent public transit system as absolutely essential to our 6 7 economy. And, we certainly applaud the Commission for coming up with a fair and balanced approach to 8 9 generating revenue to support the MTA over the 10 next years. 11 This plan is controversial with 12 just about everybody, which probably means it's a 13 pretty good plan. Our constituency, like 14 everybody else, objects to some aspects of the 15 plan. But, taken as a whole, we think it is 16 probably the fairest way to assess the region for 17 transit funding. The proposed funding formula 18 places a relatively greater burden on employers 19 and particularly working people, greater than it 20 does on users of mass transit, including students, 21 seniors, tourists and leisure travelers. Other 22 localities in the U.S. and around the world generate more income from fares than the MTA. 23 24 I would note that the Partnership 25 supported congestion pricing as a more equitable

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 114
2	approach to traffic management than East and
3	Harlem River bridge tolls. However, ultimately,
4	congestion pricing did not raise enough net
5	revenue to fill the MTA funding gap. And, the
6	tolls, particularly I think if they are two-way
7	tolls and I'm not sure that's been discussed one
8	way or another, but certainly as two-way tolls,
9	they would overcome the notion that this was
10	somehow penalizing the borough residents.
11	So, the plan is imperfect. But, it
12	is a compromise that our members are generally
13	willing to accept and support if it is adopted as
14	a complete package.
15	The regional payroll tax or
16	mobility tax is, of course, most controversial
17	because it tends to be a tax on jobs with our
18	membership. The broad-base, though, of that tax
19	that includes government and nonprofit employers,
20	who are affected, helps assure us that this will
21	not be a modest tax at the start and with constant
22	revenue raisers. So, this is a very important
23	selling point to the business community that it
24	will be broad-based and every employer, private
25	and nonprofit and public, will be affected.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 115
2	The business community is already
3	funding the MTA through a surcharge on the
4	corporate franchise tax, representing about 7% of
5	the MTA budget, or about \$737 million in 2007.
б	But, we support this additional mobility tax as a
7	way to close the budget gap.
8	We also support the recommendation
9	for independent budgets office and the Office of
10	the State Comptroller having review and comment on
11	the MTA budget and financial plans. We think that
12	the input of the Comptrollers office, in
13	particular, has been important in the past; not
14	much attention has been paid to it. We think more
15	needs to be done in that direction.
16	In terms of governance, we endorse
17	the recommendation that the Chairman and Executive
18	Director roles be reunited. We would go further
19	than the Commission and support legislation to
20	consolidate the six agencies that operate under
21	the MTA jurisdiction and believe that the MTA
22	could realize significant savings through that
23	effort. We also think New York City should have
24	more voting representatives on the Board of the
25	MTA. And, we think that the role of the City, the

1 COMMITTEE ON FINANCE WITH TRANSPORTATION 116 Mayor and the Governor can participate together in 2 oversight and accountability for management of a 3 4 system that frequently seems captive to anonymous 5 bureaucratic forces. We support the increase in 6 7 upgrading and expanding bus service and bus rapid 8 transit as extremely important. We would add to 9 that ferry service, which we believe, as we proposed in 2004, the MTA should take 10 11 responsibility for managing as part of the regional public transit system and not as simply a 12 13 private convenience. 14 These expanded services, I think, 15 should go first to communities that are affected 16 by new tolls on the free bridges, demonstrating 17 that drivers who cannot afford the tolls will have 18 reasonable efficient mass transit options. 19 In addition to the new revenues and 20 the recommendations of the Commission, it 21 referenced a few other areas that I want to 22 emphasize and think that we believe are conditions 23 that should be met. First, the spending 24 priorities under the capital plan that the MTA 25 currently has should be reviewed to determine

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 117
2	whether or not they're still the right ones.
3	Historic commuting patterns are changing. Demands
4	are changing. And, transit investments that made
5	sense 20 years ago may not be as important today.
6	Second, procurement and contracting
7	reforms should be enacted as a condition for
8	approval of the new capital plan. Last March, a
9	blue ribbon commission of the MTA produced
10	recommendations that industry experts believe
11	would save 15 to 20% of the costs of the capital
12	plan that's a big savings in the amount of money
13	that has to be raised through improved
14	contracting process and effective risk sharing.
15	And, we think that these recommendations deserve
16	support.
17	Reform is never easy. This will
18	require a lot of leadership. It requires shared
19	sacrifice. The business community's prepared to
20	participate in that effort with you. Thank you.
21	CHAIRPERSON LIU: Thank you very
22	much. Just one brief question. So, the business
23	community represented by the Partnership is okay
24	with a 0.33% payroll tax and that's as far as it
25	can go?

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 118
2	KATHRYN WYLDE: We consider the
3	overall package that's put together. I mean, if
4	you were asking me in isolation do we support a
5	payroll tax, we don't support a payroll tax in
6	isolation. But, if you look at the entire package
7	with everybody, employers, workers, riders,
8	drivers all contributing to the package, we cannot
9	fail to support that effort because we all agree
10	transit is a priority and as long as it's broad-
11	based and as long as the participation in the tax
12	includes government and nonprofit, who will work
13	with business to keep a lid on that tax, we can
14	support it.
15	CHAIRPERSON LIU: Okay. Thank you
16	very much. Thank you, Miss Wylde. Now, we're
17	honored to be joined by Richard Ravitch, the
18	Chairperson of the Ravitch Commission as appointed
19	by Governor Paterson to come up with ways to
20	solidify the financial footing of the Metropolitan
21	Transportation Authority. Thank you for joining
22	us today, Chairman Ravitch.
23	RICHARD RAVITCH: Pleasure to be
24	here.
25	CHAIRPERSON LIU: Mr. Ravitch, you

1 COMMITTEE ON FINANCE WITH TRANSPORTATION 119 may proceed with your comments whenever you're 2 3 ready. RICHARD RAVITCH: Well, I'm not 4 5 sure, Mr. Chairman, if you would like me to 6 summarize the report. I know your colleagues and you have had a copy of it. And, I know you've had 7 a lot of testimony. But, in essence, I think that 8 9 the members of this Commission, which included, as 10 you know, some distinguished business leaders; the 11 head of the State AFL-CIO, former head of the Port 12 Authority, two former key employees of the MTA, a 13 leading figure in the real estate industry in New York and, excuse me, people who have been involved 14 15 and active and are not insensitive to the concerns of the citizenry. It was a diverse group. 16 17 And, we concluded that, though 18 everything we recommended involves a lot of pain, 19 we concluded that it was not as painful as not 20 addressing the problems that were faced. And, we 21 analyzed almost an infinite number of revenue 22 sources and concluded that basically the burden 23 had to be borne by all of the stakeholders of a 24 transit system. And, I'm sure I know, Mr. Chairman, 'cause of your involvement and 25

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 120
2	commitment to public transportation, that you're
3	aware of this, but this is the only City in the
4	country that is totally dependent on mass transit.
5	Eighty percent of the people who come into the
6	Central Business District come in on MTA systems.
7	The budget of the MTA, \$11 billion a year, is
8	greater than the budgets of half the states in
9	this country. And, the growth of this City, as
10	the Mayor's report on New York 2030 pointed out,
11	is inextricably tied into an expanding and growing
12	and functioning mass transit system.
13	So, who are the stakeholders?
14	Obviously, the people who ride it. Obviously, the
15	people who depend on it. But also, the people who
16	drive automobiles and the people who own
17	businesses and own real estate in the City. New
18	York would not be what it is today but for a
19	series of transportation decisions that were made
20	at times in history when the cost was one big
21	burden on the public wheel. That burden, whether
22	it was a burden of building the Erie Canal, which
23	made New York what it was in the $19^{ ext{th}}$ century, or
24	the decisions on the part of the Mayor of the City
25	of New York and the City Council and Board of

1 COMMITTEE ON FINANCE WITH TRANSPORTATION 121 Estimate to make the massive investment that they 2 did in constructing a subway system, which led to 3 the enormous increase in real estate values on all 4 5 the property that had any proximate location next 6 to those subway systems. Those investments have paid for 7 8 themselves a thousand times over. And, it took 9 vision and courage on the part of the people who 10 had the ability to pass laws and appropriate money 11 to make those courageous decisions. So, we 12 concluded that ultimately the legislative bodies 13 of this City and State would exercise that same 14 courage in that they would look beyond the most 15 obvious public reactions to some of these things 16 and accept the proposition that this burden had to 17 be shared. 18 So, we proposed-- I'm sorry. We 19 also concluded, after talking to many of you, as 20 well as to many of your counterparts in the State 21 Legislature, as well as the testimony that we 22 heard at our hearings, that the single biggest 23 problem in this transportation problem in the City 24 was the inadequacy of bus service. And, we 25 thought it inappropriate to ask people, those

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 122
2	particularly, who lived without easy access to the
3	subway system to pick up any part of this burden
4	unless they were going to get improved access to
5	the Central Business District.
6	So, rather than look at the tall
7	issue as solely an issue of here's another revenue
8	stream, we specifically recommended that the net
9	proceeds of the toll revenues be used for the
10	purpose of a dramatic expansion of bus service,
11	particularly in the outer boroughs and
12	particularly the express bus service, which is
13	suffering so egregiously from overcrowding and
14	from traffic congestion, I might add.
15	So, that was the burden that we
16	thought should be borne by the automobile user and
17	that it would benefit the people who are, because
18	of the absence of easy access to a subway system,
19	not able to get into the Central Business District
20	as easily as those who live with direct access to
21	the subway system. We thought that every employer
22	ought to pay 33 basis points, \$0.33 per \$100 of
23	payroll, which was not a burden that was going to
24	put anybody into insolvency. And, that that would
25	produce a great deal of money annually, which we

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 123
2	recommended be used in the current year to avert
3	the disastrous fare increase of 23% and the
4	service cuts that the MTA Board is going to have
5	to vote on tomorrow. But, that in the future,
6	that money ought to be used for capital
7	improvements so that, in the future, debt service
8	would no longer be a burden on the operating
9	budget, but would be serviced by a continued
10	stream of fresh revenues.
11	I'm summarizing, Mr. Chair, and I'm
12	delighted to go into more detail on those
13	recommendations. We also made recommendations on
14	governance, on additional transparency for the
15	MTA, excuse me, on qualifications for Board
16	members. And, we tried to address, as responsibly
17	as we could, that delicate balance between the
18	best things about politics and the necessity of
19	having some independence and some strong sense of
20	fiduciary responsibility to the wellbeing of the
21	system, other than, you know, in contrast to what
22	may be perceived to be the most politically
23	expedient thing. And, I don't use, and you've
24	heard me say this before, I don't use the word
25	political in a pejorative sense at all. I love

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 124
2	politics. I believe in democracy. And, I think
3	the legislative bodies have the responsibility to,
4	and the right to, address these problems in a
5	serious fashion. And, that's what I'm asking
6	everybody to consider and to keep open minded on
7	this.
8	Last of all, let me just say, in
9	conclusion, that we certainly recognize the
10	severity of this economic holocaust that this
11	country and this world is facing at the moment.
12	And, nobody's sure where the bottom is. And, your
13	counterparts in the Legislature, I guess today, as
14	we sit here, are dealing with budget proposals
15	that contain a great deal of taxes that nobody
16	wants and a great deal of budget cuts that nobody
17	wants. And, we still don't know where the bottom
18	is in this economy. So, it's a very tough time.
19	And, I have enormous respect for those of you who
20	are going to have to make very, very tough
21	decisions in the next few months.
22	But, I would like to conclude by
23	saying that somehow those painful decisions always
24	got made. I never heard anybody run for political
25	office on a platform of increasing the fare. And,

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 125
2	I never heard anybody get elected on a platform of
3	let's increase taxes. But, somehow, over the 75
4	years of my life, there's been an enormous
5	increase in fares, taxes and tolls.
6	When I was Chairman of the MTA, the
7	tolls on the TBTA were \$0.25. And, I wanted to
8	raise it to \$0.50. And, I was told by the
9	American Automobile Association that I would
10	destroy the economy of the City of New York if I
11	raised the tolls. Well, somehow we survived.
12	And, somehow, having had the honor
13	of being involved with Governor Carey and Mayor
14	Koch and the fiscal crisis of the mid-'70s and
15	hearing people predict that if we add taxes or
16	tolls, we would advance the decline of New York in
17	leaps and bounds. But, somehow, Mr. Chairman, the
18	apocalypse never landed in New York. It always
19	landed somewhere else. And, by 1978 and '79, the
20	City was prospering again and thriving. And, I
21	don't need to recite to you what tolls and fares
22	and taxes are today, compared to what they were
23	then.
24	And, New York is going to continue
25	to grow. I'm an optimist about it. I share the

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 126
2	vision that was expressed in the Mayor's report on
3	the year 2030. And, I can only tell you that if
4	you talk to anybody who has looked at the future
5	of the United States, they will tell you the
6	population is going to go up by, in the next 40
7	years, by the mid-point projection, actually, the
8	U.S. Census Bureau, is 140 million more Americans.
9	And, most of that growth is going to take place in
10	the major metropolitan areas. And, we sit in the
11	center of the biggest and the best of them. And,
12	if we do not invest in our transportation
13	infrastructure and our educational infrastructure,
14	I might add, we're not going to be able to take
15	advantage of that growth and prosperity.
16	And, for everybody who has a car
17	and doesn't like the idea of paying additional
18	tolls, I'm not critical. I'm immensely
19	sympathetic. But then, I respectfully also ask
20	you to talk to all the young people throughout the
21	City who care about whether the air is clean,
22	whether the congestion is going to continue to
23	have a deleterious effect on the economy and
24	whether or not we're going to do what our new
25	President wants us to do, which is reduce our

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 127
2	dependency on foreign oil.
3	And, I emphasize that, not because
4	that's the only thrust of the, indeed, the major
5	thrust in the report, but I know it's a matter of
6	concern and properly so to every one of you have
7	constituents that don't like the idea of paying
8	additional money. And, but, believe me when I
9	tell you, sir, that there are constituencies out
10	there, there are people out there, who want to see
11	change; who don't want to live by the old
12	chivalous [phonetic] and are willing to consider
13	to consider things that are new and different.
14	And, I hope they will have an appropriate
15	opportunity to express those views as you consider
16	all the weighty decisions that you have to make.
17	Anyway, enough of my monologue.
18	I'd be delighted to answer any questions any of
19	you may have. If there's any part of the report
20	that needs further explanation, I'd be delighted
21	to do it.
22	CHAIRPERSON LIU: Thank you very
23	much, Mr. Chairman. First of all, I think it has
24	been widely expressed that the entire City is
25	grateful for your efforts, both in the both 20-

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 128
2	some odd years ago and today. And, that transit
3	riders and the transit system would largely be
4	spared if the recommendations of your Commission
5	were to be put forth. Of course, there's a cost
6	to all those recommendations. And, there are some
7	evils, perhaps necessary evils, that have been put
8	on the table and that are really the subject of
9	great public discourse today.
10	We have a number of questions for
11	you. I guess, could you summarize what the
12	recommendations put forth by your Commission,
13	summarize what the revenues would bring in
14	generally.
15	RICHARD RAVITCH: Sure. The
16	tolling the current free bridges in the Manhattan
17	would produce at the same toll level on the East
18	River bridges as currently charged by the
19	Triborough Bridge and Toll Authority on their
20	facilities, plus a charge on the Harlem River
21	bridges equal to a single subway fare would
22	produce about a billion dollars a year. About 400
23	million of that would have to be used to maintain
24	the bridges, to amortize future capital
25	investments in those bridges, because, obviously,

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 129
2	if the MTA were to receive the revenue, they would
3	have to take the responsibility of funding it for
4	the City. And, I might point out there would be
5	significant budget savings for the City of New
6	York in this process.
7	Also, it is kind of plain that that
8	money would be used to pay for what the City now
9	pays reimburse the MTA for, i.e., about \$200
10	million a year to pay for the bus service that the
11	MTA now operates that the City used to operate.
12	So, altogether, it would be roughly a \$300 million
13	budget saving for the City of New York annually,
14	which is, obviously, something well within the
15	jurisdiction of the City Council.
16	That leaves a net of \$600 million,
17	which would be used, as I said, exclusively for
18	the purpose of expanding bus service and improving
19	bus service, largely from the outer boroughs and
20	the suburbs into the Central Business District.
21	And, I might add, from the outer boroughs to some
22	of the suburban areas because, as you well know,
23	sir, there's an enormous increase in traffic
24	because employment is occurring in those parts for
25	people of those suburbs for people who live in

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 130
2	the outer boroughs.
3	What we call the mobility tax of
4	\$0.33 per \$100 would be paid for by every
5	employer, including, as I think Kathy Wylde
6	suggested, by government, by nonprofits, the MTA
7	itself. That would produce about a billion and a
8	half dollars, based on current payrolls. And, we
9	would estimate that the first year, we suggested
10	the first the proceeds of the first year, that
11	is 2009, be utilized to defray most of the fare
12	increase that the MTA is required to do in order
13	to have a balanced budget and to defray most of
14	the service cuts that they're currently talking
15	about.
16	That that is a tax, if you will,
17	that we think and we looked at all the possible
18	revenues, surcharges on the real estate tax,
19	surcharges on the sales tax, gas taxes, etcetera.
20	We had the two budget Commissioners of the City of
21	New York Budget Director, Mark Page, and Laura
22	Anglin on the Commission. And, we had enormous
23	access to all the potential, you know, to the
24	statistics that showed us what every conceivable
25	revenue measure could bring in. And, we concluded

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 131
2	after talking to business groups, the Federal
3	Reserve Bank, the Citizens groups, that this tax,
4	what we call the mobility tax, would have the
5	least deleterious effect of any other tax on the
6	economy of this City and this region, which is why
7	we ultimately recommended that as a source of
8	revenue.
9	CHAIRPERSON LIU: Yeah, I think
10	that that payroll tax has widely been received as
11	the least poison of that payroll tax has been
12	widely received as the, perhaps, the least
13	poisonous of all the options on the table. So,
14	all in all, the revenues envisioned by your
15	Commission would generate about \$22.5 billion a
16	year. Right? The 1.5 from the payroll tax, a net
17	600 million from bridge tolls
18	RICHARD RAVITCH: Yes.
19	CHAIRPERSON LIU: and an 8%
20	increase in the fares generates, you know, maybe
21	\$150 million, roughly.
22	RICHARD RAVITCH: Yes.
23	CHAIRPERSON LIU: So, \$22.5 billion
24	a year in revenue. The MTA is facing a shortfall
25	next year of \$1.2 billion.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 132
2	RICHARD RAVITCH: Yes.
3	CHAIRPERSON LIU: So, what is the
4	excess intended for?
5	RICHARD RAVITCH: Well, I said that
б	the fare increase in 2009, if it were 8% instead
7	of 23%, that that would be defrayed by using the
8	proceeds of the mobility tax in year one to defray
9	that increase. And, there is enough money left
10	from that to help deal with the operating budget
11	as well in 2010. We further recommended that the
12	fare be increased by the Board at the rate of
13	inflation, no more than once every two years
14	because we believe, as I said in the beginning,
15	that all the stakeholders had to bear this burden.
16	But, that thereafter, the entire proceeds of the
17	mobility tax be used exclusively for capital.
18	CHAIRPERSON LIU: All right. So,
19	the mobility tax would be used to plug the MTA
20	deficit this year and in future years and anything
21	left over would be used to fund
22	RICHARD RAVITCH: [Interposing] No,
23	no. The proceeds in 2009 would be available
24	depending how the legislature ultimately in its
25	wisdom decides to enact this law, would be

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 133
2	utilized to cover operating deficits. But, from
3	2010 on, the proceeds of the mobility tax would be
4	used exclusively for capital purposes.
5	CHAIRPERSON LIU: Exclusively.
6	RICHARD RAVITCH: That's correct.
7	CHAIRPERSON LIU: I see. And, I
8	mean, the MTA is still projecting operating
9	deficits in 2010 and beyond as well. So, would
10	they, then, have to figure out another way to plug
11	that deficit?
12	RICHARD RAVITCH: I believe, sir,
13	that how much of that deficit, once you no longer
14	burden the operating budget with additional debt
15	service, I have no idea what's going to be economy
16	in future years and there are so many variables,
17	they may well indeed have future deficits.
18	CHAIRPERSON LIU: Okay. And then,
19	so
20	RICHARD RAVITCH: [Interposing]
21	And, it may require additional public support.
22	But, it all depends on all the conditions that
23	affect that.
24	CHAIRPERSON LIU: And, would the
25	payroll tax as envisioned right now at 33 basis

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 134
2	points of payroll in the 12 counties be sufficient
3	to fund the entire MTA five-year capital plan in
4	the [crosstalk]
5	RICHARD RAVITCH: [Interposing]
6	Yes, sir, I believe they would, though, obviously,
7	the MTA doesn't yet have a capital plan. They
8	have not one hard dollar today. It's hard to do a
9	plan when you don't know whether you have any
10	money or not. But, based on the plan they put
11	together when congestion pricing was being
12	discussed of a roughly \$30 billion plan, this
13	would adequately fund that. A portion of that, of
14	course, was expected to come from the Feds for the
15	expansion projects. And, I'm sure that will be
16	continued. And, one would hope that the federal
17	government will be even more forthcoming with
18	money given the President's commitment to a
19	stimulus bill.
20	CHAIRPERSON LIU: Okay. And then,
21	you talked about the net revenues from the bridge
22	tolls to be used to expand and increase bus
23	service
24	RICHARD RAVITCH: [Interposing]
25	Yes, sir.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 135
2	CHAIRPERSON LIU: all throughout
3	the City. Are we talking about the entire amount,
4	every single penny of net revenues from the bridge
5	tolls, net of the expenses of collecting the tolls
б	and maintaining those bridges?
7	RICHARD RAVITCH: That is the
8	estimate that there would be a net of 600 million.
9	And, that would be used for expanded bus service.
10	And, again, the Board of the MTA would have the
11	ability to use that as they will to help the cost
12	of operating the bus service as well as for
13	capital purposes. It'll be used for both capital
14	and operating purposes for the bus system in New
15	York. And, we have recommended that there be
16	created a Regional Bus Authority that would have
17	responsibility for all the bus service, including
18	if the counties opted for it, to take over the
19	responsibility of running the current service that
20	is provided in the non-New York City counties that
21	belong to the MTA region.
22	CHAIRPERSON LIU: All right. And
23	then, my final question before we turn over to our
24	colleagues would be that the changes that would
25	take place at the MTA, I think one of the biggest

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 136
2	contributing factors to the MTA having
3	difficulties with its budgeting process are a
4	wildly fluctuating revenue stream, such as the
5	real estate tax.
6	RICHARD RAVITCH: Yes, sir.
7	CHAIRPERSON LIU: Has there been
8	any thought given to timing the long term fiscal
9	management at the MTA to reduce those
10	fluctuations? And, there are strategies that are
11	used by the private sector whenever companies
12	anticipate revenues that fluctuate wildly from
13	year to year.
14	RICHARD RAVITCH: Well, Mr.
15	Chairman, with all respect, I mean, the enormous
16	fluctuations, which you correctly point out, that
17	have so adversely affected the MTA's operating
18	budget this year, particularly from the real
19	estate transactional taxes, that is not a matter
20	within the competence of the MTA. You could have
21	Albert Einstein running the MTA and he couldn't
22	have done anything to increase the number of real
23	estate transactions that occurred in the City.
24	That's a function of this economic disaster we're
25	living through.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 137
2	When some of those taxes were
3	enacted when I was Chairman of the MTA, it was
4	what the legislature thought would provide a
5	regular and supporting and continuing and growing
6	revenue stream to support the MTA's capital plan.
7	That was the idea back in 1982. Some of those
8	revenues, like the mortgage recording tax and the
9	real estate transfer tax, would produce humungous
10	sums of money because of the enormous increase in
11	the value of real estate, which I can't resist
12	saying had a lot to do with the
13	CHAIRPERSON LIU: Sure.
14	RICHARD RAVITCH:public
15	investment in mass transit. So, we're living
16	through a disaster at the moment. And, again,
17	what future budgets will be, and this is why it's
18	very hard to be predictive because I have no idea
19	what's going to happen in the real estate
20	CHAIRPERSON LIU: Well, that's
21	RICHARD RAVITCH:values.
22	CHAIRPERSON LIU: That's true.
23	And, things can't necessarily be predictive. And,
24	I'm not suggesting in any way that the MTA has
25	anything to do with the downturn in real estate.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 138
2	But, the fact remains that just a couple of years
3	ago, the MTA had surpluses, operating surpluses,
4	upwards of a billion dollars. And, there was, in
5	certainly, in my opinion, hasty decisions made
6	that squandered a great deal of that surplus. So,
7	I would think that if the MTA is going to be
8	bailed out, as it seems to be the case with your
9	recommendations, that there have to be structural
10	changes made at the MTA. So, at one place, one
11	area that change is absolutely necessary is that
12	some controls need to be put in place at the
13	Authority in cases of unexpected surpluses. And,
14	that would then be used to dampen the downward
15	fluctuations in the revenues.
16	RICHARD RAVITCH: Um, hm.
17	CHAIRPERSON LIU: So, that's an
18	example of a change that we would absolutely
19	insist at the MTA, that that financial management
20	be strengthened so that surpluses are not
21	squandered. And then, whenever we face deficits,
22	that we have to go back to riders and the public
23	for more fees and taxes. Okay.
24	RICHARD RAVITCH: I've no
25	disagreement that things ought to be improved.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 139
2	But, I can't resist saying to you, Mr. Chairman,
3	that number one, you know, to call this a bail out
4	of the MTA and for some people to suggest they
5	ought to be punished because they have a big
6	deficit seems to me sort of counterproductive.
7	It's not a bail out.
8	CHAIRPERSON LIU: Well, wait, I
9	wasn't saying anything I wasn't saying
10	RICHARD RAVITCH: It's not a bail
11	out
12	CHAIRPERSON LIU: about
13	punishment.
14	RICHARD RAVITCH: of the MTA.
15	It's not a bail out of the MTA. It is, for
16	reasons that I think are explainable and are not a
17	result of wrongdoing or lack of fiduciary
18	responsibility, they have a whopping deficit. So,
19	does our country. We're about to triple it.
20	CHAIRPERSON LIU: Well
21	RICHARD RAVITCH: And, you know,
22	it's not caused by evil people. But, I
23	CHAIRPERSON LIU: And, I think
24	RICHARD RAVITCH: I think the
25	review by the Comptroller and by the legislative

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 140
2	bodies and some of the suggestions we made and
3	there may be a lot of good ones, other good ones,
4	can be helpful in increasing transparency.
5	CHAIRPERSON LIU: Well,
6	Mr. Chairman, you are kind and you are diplomatic
7	to the MTA. This, in my opinion, this is a bail
8	out of the MTA, just as the banking industry has
9	been bailed out and that the automakers are
10	requesting a bail out. No one's necessarily
11	suggesting any wrongdoing or evil on their part
12	necessarily. But, everybody has claimed economic
13	pressures and changes beyond their control, which
14	is why they need a bail out.
15	In this case, the MTA I think even
16	your Commission is saying that it's not
17	necessarily their fault. People may disagree with
18	that. But, it's not necessarily their fault.
19	Nonetheless, regardless of whose fault it is, the
20	MTA finances are a mess right now. They cannot
21	sustain themselves, which is why a bail out is
22	necessary for the MTA. The public is being asked
23	to pay more. Passengers are being asked to pay
24	more. And so, this is a bail out. It is an
25	absolute bail out.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 141
2	And, in exchange for bailing this
3	Authority out, I think it's certainly fair to
4	demand some changes at the MTA and not simply give
5	them a free pass because of economic pressures.
6	And so, I really thank you
7	RICHARD RAVITCH: [Interposing]
8	Well, I don't disagree with you, Mr. Chairman, at
9	all, which is why we made all series of
10	recommendations about governance and transparency
11	and
12	CHAIRPERSON LIU: Which is why you-
13	_
14	RICHARD RAVITCH: the management
15	of the
16	CHAIRPERSON LIU: Mr. Chairman,
17	was asked to come and bail the MTA out.
18	RICHARD RAVITCH: Okay.
19	CHAIRPERSON LIU: Thank you. We
20	have questions from my Co-Chair David Weprin.
21	CO-CHAIRPERSON WEPRIN: Thank you,
22	Mr. Chair. I apologize for going in and out.
23	But, we're in the middle of some budget
24	negotiations. In addition to the MTA having
25	financial problems, I'm sure you're aware that the

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 142
2	City has some problems, as well. So, I may have
3	to leave for one of those meetings.
4	We appreciate you coming here
5	today, Mr. Ravitch. And, we also appreciate your
6	private briefing to a number of members of the
7	City Council, I believe last week. And, we do
8	appreciate that.
9	As you know, historically, there's
10	been a lot of political opposition to tolls on the
11	East River bridges, which have been free since
12	1911. As a matter of fact, when the Congestion
13	Pricing Mitigation Commission, Congestion
14	Mitigation Commission, made certain
15	recommendations and early on, in the early stages,
16	probably the one proposal that got the most
17	opposition and did not end up in the final report
18	was a proposal for tolling the East River bridges
19	that were free since 1911.
20	I assume you had extensive
21	discussions in your Commission deliberations as to
22	the political problems that you would, you know,
23	run into and whether discussions about,
24	specifically about in the event that this is a
25	non-starter or does have significant opposition to

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 143
2	the point of not being able to pass in the State
3	Legislature and/or the City Council, if it does
4	require a home rule, which I guess we still
5	haven't decided, did you specifically discuss
6	making up that revenue through another source?
7	RICHARD RAVITCH: As I testified
8	before, we examined all revenue sources and
9	concluded that all the stakeholders in the MTA
10	system, which includes the automobile user in New
11	York, had to pay some of the burden. And, we are
12	fully aware of the fact that there was, and always
13	will be, opposition to tolls, taxes and fare
14	increases. And, somehow, I have to say to you,
15	Mr. Weprin, that the good ideas never seem to die
16	and disappear. They keep sticking their
17	unpleasant heads up again. And, there are a lot
18	of people in this City who think that cleaning up
19	the air, reducing the dependency on foreign oil
20	and reducing automobile congestion in the City are
21	useful public purposes. And, the Commission,
22	diverse as it was amongst its membership, came to
23	that very conclusion.
24	CO-CHAIRPERSON WEPRIN: Okay. It
25	just seems that we kind of just lived that battle.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 144
2	And, I would hate to see the toll part of the
3	package with the potential political opposition
4	kill the entire package potentially because,
5	obviously, we all recognize that something has to
6	be done for the MTA.
7	RICHARD RAVITCH: As you and I have
8	discussed, I have enormous respect for those of
9	you who have to make these tough decisions, have
10	to run for office and do things that are unpopular
11	with your constituents. But, I've also witnessed,
12	in the years that I've been involved, your
13	counterparts vote for a lot of things. As I said
14	before you joined us today and told your Chairman,
15	that when I was Chairman of the MTA, the toll on
16	the Triborough Bridge was \$0.25. And, when I
17	proposed to raise it to 50, I was told I was going
18	to destroy the economy of this City by all the
19	same people who are now bitterly resisting. There
20	was not a single elected official who supported
21	that toll increase. Now, somehow, this City
22	survived and prospered to a totally unpredictable
23	degree of prosperity and wealth in these last 25
24	years. And, what is the toll now, sir? So,
25	somehow, this economy and this society has

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 145
2	survived a lot of unpleasant things including the
3	fare being four times higher than it was in those
4	days, tolls being ten times, or even more than ten
5	times, higher if you look at the Siegel [phonetic]
6	toll.
7	And, nobody's suggesting it's easy
8	or pleasant. We're just suggesting the world has
9	changed. And, the values have changed. And,
10	there're all kinds of people in this City who want
11	change. That's what they did when they elected a
12	new President. And, that's what they're going to
13	do as they look at the future here, as well and
14	make the tough unpleasant decisions that we have
15	to make as this society gets poorer and filthier
16	and more dependent on Mid-East oil.
17	CO-CHAIRPERSON WEPRIN: Okay. And,
18	what do you say, Mr. Ravitch, to those that would
19	argue that the mobility tax is really, in some
20	ways, a backdoor increase in the operating
21	subsidy, say, paid by the City or other
22	municipalities because they will also be subject
23	to the payroll tax?
24	RICHARD RAVITCH: Mr. Weprin, there
25	is no question that the City would pay a hunk of

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 146
2	money under this payroll tax, so would the MTA; so
3	would hospitals; so would nonprofits; everybody
4	would pay because everybody benefits from this
5	system. It's a question of how you want to
6	allocate the burden. And, you know, all that the
7	12 of us could do was try to balance these things
8	as best in our judgment, coming all from different
9	parts of this community and with different
10	interests and different constituencies, if you
11	will. And, we thought this was the wisest
12	balance. But, obviously, I respect and recognize
13	the fact that it is the legislative bodies that
14	are ultimately going to have to make this
15	decision. But, that's always been the case and
16	always, hopefully, will be the case. Otherwise,
17	we got more serious problems on our hands.
18	CO-CHAIRPERSON WEPRIN: Okay. Just
19	one last clarification before we turn
20	RICHARD RAVITCH: Sure.
21	CO-CHAIRPERSON WEPRIN: it over
22	to our colleagues. I was just trying to be clear
23	on what the basis points difference would be on
24	the mobility tax if you took out the 600 million
25	portion for the MTA. Is it 13 basis points or is

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 147
2	it 17 basis points?
3	RICHARD RAVITCH: Well, I think
4	it's probably 17 or 18 basis points. But, that
5	would, in our judgment, again place the burden too
6	much on business and not spread the risk and the
7	pain amongst all the stakeholders in the MTA
8	system.
9	CO-CHAIRPERSON WEPRIN: So, if it
10	was 17 basis points, just for clarification, that
11	would basically be going from a third to a half
12	percent on the payroll?
13	RICHARD RAVITCH: That is correct.
14	CO-CHAIRPERSON WEPRIN: Okay.
15	Thank you.
16	RICHARD RAVITCH: Thank you.
17	CHAIRPERSON LIU: Thank you very
18	much, Chairman Weprin. We have questions from
19	Council Member Peter Vallone.
20	COUNCIL MEMBER VALLONE: Thank you,
21	both Chairs. Welcome, Mr. Ravitch.
22	CHAIRPERSON LIU: I'm sorry,
23	Council Member Vallone. We had long since been
24	joined by Council Member Melinda Katz of Queens.
25	Council Member Vallone.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 148
2	COUNCIL MEMBER VALLONE: Welcome,
3	Council Member Katz, too. I have enormous respect
4	for you. And, you mentioned earlier about how
5	everybody wants to come to New York City. And,
6	one of the reasons that is true, you were the
7	Council's stalwart on the Charter Revision
8	Commission. If not for you, we wouldn't have the
9	power that we do today to make these changes. If
10	not for you, the Council wouldn't have had the
11	power to do safe street, safe city, which is what
12	turned the City around. So, we really owe you a
13	debt of gratitude for your past work and for
14	undertaking this hugely unpopular Commission,
15	which you did.
16	Now, let me get to the stuff that's
17	not going to be so nice. You mentioned a few
18	times how no elected official support tolls or tax
19	increases. First of all, I do. But, the reason
20	people like me oppose that is because the people I
21	represent oppose that. And, that's why they
22	elected me. They see the incompetence in Albany.
23	They see the incompetence at the MTA. And,
24	they're sick. And, frankly, they're sick of
25	paying for that. They see that Albany could very

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 149
2	easily give us the commuter tax back and doesn't.
3	They see that Albany could do tort reform, which
4	exists in every other state except here and gives
5	us hundreds of millions of dollars and does not.
6	They see that Albany could reform Medicaid and
7	does not. They see that Albany doesn't have the
8	guts to collect taxes from the reservations that
9	could give us \$10 million a week and does not.
10	Rather, Albany comes to the taxpayers for tax
11	hikes and toll increases. And, they, and myself,
12	are sick of allowing that to happen. That's the
13	genesis, which I'm sure you understand. But,
14	that's why many of us oppose these tolls and tax
15	increases.
16	So, let me begin with the commuter
17	tax. Did you look at that as part of your report
18	as a way to raise revenue for the MTA?
19	RICHARD RAVITCH: We did. But, if
20	you'll permit me just one personal comment. It
21	makes me feel very old to sit here and look up at
22	the sign that says Peter Vallone and not see your
23	dad, who I have great affection for, as you know,
24	and worked closely with.
25	COUNCIL MEMBER VALLONE: Me, too.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 150
2	RICHARD RAVITCH: And so, but,
3	you're better looking than your dad. That's for
4	sure.
5	COUNCIL MEMBER VALLONE: He would
6	vehemently disagree with that [crosstalk].
7	RICHARD RAVITCH: I am sure of
8	that. Well, let me answer you as best I can.
9	Yes, of course, we looked at the commuter tax.
10	And, we looked at the fact that that tax would, if
11	that had any prospect of passing again, if there
12	was going to be an increase in the amount of money
13	that the people who lived outside of the City, but
14	worked in the City, were going to pay, that that
15	should be restored to the City of New York, which
16	is, you know better than I, is facing serious
17	budget problems in the forthcoming period of time.
18	So, we thought with that, again,
19	the incidence of that tax falling on people who
20	live outside of New York City to pay for the
21	City's subway system was not as balanced an
22	allocation of burden as the one that we came up
23	with. And, I hope very much, for the sake of the
24	City, that the commuter tax is restored and there
25	is, obviously, some prospect that it might be.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 151
2	COUNCIL MEMBER VALLONE: Should
3	have, first of all, never should have been stolen
4	from us. And, second of all, it should have been
5	restored the day 9/11 happened. And, amazingly,
6	we're still sitting here arguing about that tax,
7	which was taken from us in a political game in a
8	time of desperate need.
9	Did you look at other funding
10	streams? For example, there was testimony before
11	you came that we provide 80% of the ridership, but
12	only get 60% of State aid. Did you look at
13	remedying that injustice as a source of revenue?
14	RICHARD RAVITCH: You know, the
15	simple answer is yes. I'm fully aware of the fact
16	that there is a continuous concern about a fair
17	allocation of resources to the things in the City
18	of New York. And, we all know very well that, as
19	a result of the same kind of political process
20	that goes on in the City Council, goes on in
21	Albany. And, I don't have quite the same
22	rectitude that you do about either. I admire you
23	both. That there is always a tension about
24	whether the City's getting its fair share. You
25	remember Senator Moynahan used to dramatize the

1 COMMITTEE ON FINANCE WITH TRANSPORTATION 152 amount of taxes that New York pays to the federal 2 government and how we don't get our fair share 3 4 back. 5 But, we did analyze all the other 6 potential sources like surcharges on the real 7 estate tax, surcharges on the sales tax, gas 8 taxes, etcetera and concluded, after, I think I 9 said this before, perhaps before you joined us, that this would have the least onerous impact on 10 11 the economy of all the choices that we had before 12 us. 13 COUNCIL MEMBER VALLONE: You 14 mentioned Moynahan saying that we give more money to the federal government, which we do. But, we 15 16 actually get an army in protection and things 17 from--RICHARD RAVITCH: No, I agree with 18 19 you--20 COUNCIL MEMBER VALLONE: -- the 21 federal government. We get--RICHARD RAVITCH: -- of course. 22 23 COUNCIL MEMBER VALLONE: --24 nothing. We get the incompetent MTA and maybe a 25 National Guard officer or two from Albany for the

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 153
2	14 billion that we give that we don't get back.
3	And, part of that money is this transmit money,
4	which is just a small part of the overall
5	injustice that exists.
6	Did you look at perhaps either
7	exempting New York City residents or having a
8	different rate for New York City residents with
9	regard to the tolls?
10	RICHARD RAVITCH: No, we did not.
11	COUNCIL MEMBER VALLONE: Would that
12	be something that you would consider?
13	RICHARD RAVITCH: Well, in my
14	judgment that most of the toll revenue would come
15	from City residents. So, it's a question of
16	whether or not there should be any exemptions at
17	all. Certain people have suggested there be
18	exemptions of people who come in to Manhattan for
19	health purposes, healthcare purposes. Some people
20	have suggested that some people who make frequent
21	trips to Manhattan should get some discount if
22	their business requires multiple trips across the
23	rivers. All of that is a proper question and
24	should be discussed.
25	And, you know, this Commission, as

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 154
2	you know, Mr. Vallone, has no continuing function.
3	I guess the reason I keep opening my mouth about
4	it is 'cause I care a lot about the MTA. But, the
5	dialogue is really between those of you who are
6	elected to office in both here and in Albany to
7	attempt to deal with that issue. But, I think
8	questions of equity are always relevant to
9	legislative imposition of charges.
10	COUNCIL MEMBER VALLONE: And, my
11	last question then is did you what percentage of
12	the MTA's budget is payroll?
13	RICHARD RAVITCH: You know, I'm
14	sorry, I don't remember that number. And, I, if I
15	guessed, it would be inaccurate. But, I'm sure I
16	don't think there's anybody from the MTA here.
17	But
18	COUNCIL MEMBER VALLONE: I've read
19	reports where they said 30 to 40%. But, I read
20	that. I don't know if it's true.
21	RICHARD RAVITCH: Well, again, no,
22	it's much more than that. But, there is now about
23	a billion four of debt service, I know that, in
24	their annual budget. And, their annual budget's
25	

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 155
2	rest of it has got to be wages. I think they
3	employ 70,000 people. So, I think it's a lot more
4	than that. But, obviously, I'll make sure the MTA
5	gets you that number.
6	COUNCIL MEMBER VALLONE: Okay.
7	RICHARD RAVITCH: But, it's a lot
8	more than that because, as I said, out of \$11
9	billion budget, the most is two billion I think in
10	current debt service.
11	COUNCIL MEMBER VALLONE: So, it's
12	probably closer to half. So, regarding almost
13	half of the budget, did your recommendation have
14	any does your Commission have any
15	recommendations with how to save money with that
16	half of the budget?
17	RICHARD RAVITCH: I'm sorry, sir.
18	I don't understand your question.
19	COUNCIL MEMBER VALLONE: Well, if
20	payroll is almost half of the budget
21	RICHARD RAVITCH: [Interposing]
22	Well, I think it's more than half of the budget.
23	COUNCIL MEMBER VALLONE: More than
24	half. Half the budget, and
25	RICHARD RAVITCH: [Interposing]

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 156
2	More than that.
3	COUNCIL MEMBER VALLONE: you
4	obviously looked at new ways to increase revenue
5	and perhaps some improvements to the way the MTA
6	operates. But, did you look at any ways to save
7	money when it comes to payroll?
8	RICHARD RAVITCH: We did not for
9	three reasons. One, that was not part of the
10	charge the Governor asked us to look at. We had
11	no staff and we had no ability to review that.
12	Second of all, the MTA is currently in
13	negotiations with the TWU about a labor contract
14	that expires on January 15 th . And, it would have
15	been counterproductive and intrusive for us to
16	have tried to meddle in that negotiation. And,
17	third of all, because in the final analysis,
18	believe me, I understand the frustration that you
19	and others feel. The MTA spends a great deal of
20	the public's money, probably on the average, \$15
21	billion a year in these last years.
22	But, I think, sir, with all
23	respect, that you have to recognize that the
24	quality of the services improved dramatically in
25	the last 20 years. And, but for the courageous

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 157
2	decisions by a group of people who ran for public
3	office, that never would have happened. The
4	ridership is up dramatically. And, the prosperity
5	of the City, until this recent downturn, is
6	directly, and acknowledged by everybody to be,
7	attributable to the public investment that was
8	made in the public transportation system in this
9	City and region.
10	COUNCIL MEMBER VALLONE: I was not
11	aware that Albany only asked you to look at half
12	of the budget, which doesn't surprise me.
13	RICHARD RAVITCH: No.
14	COUNCIL MEMBER VALLONE: But, I'm
15	also being told I need to be quiet. There's a lot
16	of people have questions. So, again, thank you
17	for all your work.
18	RICHARD RAVITCH: Thank you. And,
19	any time you want to continue this with me, I
20	would be delighted.
21	CHAIRPERSON LIU: Thank you. We've
22	been joined by Council Member Simcha Felder of
23	Brooklyn. And, we have questions from Council
24	Member Gale Brewer.
25	COUNCIL MEMBER BREWER: Thank you

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 158
2	very much. And, I want to second the fact that
3	you have briefed us a couple of times and we
4	appreciate it. I think what scared the daylights
5	out of us was the MTA's briefing. And so, when
6	you came afterward, I think we were I was
7	personally quite receptive to what you had to say
8	'cause nobody wants those draconian cuts.
9	I have four quick questions. First
10	of all, on the mobility tax, all of government
11	would pay that also for their workers. So, do we
12	know the cost of that? That's question number
13	one. The second is is this all, I should know
14	this, but this is all to be decided by the State;
15	that would be the process that has to go through.
16	And, is there any sunset possibility for that?
17	Or, does that make sense to have any sunset, at
18	least for reevaluation?
19	And then, the public perception,
20	which you talked about, the Chairman talked about,
21	I know there've been some suggestions as to
22	different people on the Board, as an example,
23	riders and Andrew Albert [phonetic] to have a real
24	vote, Gene Russianoff, Hope Cohen, people we know
25	and care to be participants, I think would add to

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 159
2	the governance positive perception or people like
3	that.
4	And then, also things like buses
5	before tolls, so you really could see that the
6	buses are going to move before you had to pay the
7	toll. And, even things like better subway service
8	for those of us on the subway to see that you're
9	getting a lot for your extra How do all these
10	pieces fit together? That's my question.
11	RICHARD RAVITCH: Well, you'll
12	forgive me if I don't remember any one of all of
13	those questions. But
14	COUNCIL MEMBER BREWER:
15	[Interposing] I can repeat.
16	RICHARD RAVITCH: if I leave
17	out, in my answer, any of the questions you asked,
18	you can remind me. Number one, I don't know what
19	the City and State payrolls are at this point.
20	But, just multiply it by 33 basis points and
21	that'll tell you how much revenue they raised.
22	COUNCIL MEMBER BREWER: But, do end
23	up paying more do you think than the 300 million
24	we might save? In other words, would we end up
25	I guess it would end up costing the City, State

1 COMMITTEE ON FINANCE WITH TRANSPORTATION 160 and federal government something. 2 RICHARD RAVITCH: Well, you can't 3 4 constitutionally tax the federal government. 5 That's the only-б COUNCIL MEMBER BREWER: 7 [Interposing] So, the City--RICHARD RAVITCH: The federal 8 9 government is the only employer who would not pay this tax. 10 COUNCIL MEMBER BREWER: So, it'd be 11 12 City and State. 13 RICHARD RAVITCH: No, it would not 14 cost the City, at least the way I did the arithmetic, but I was never very good at math, 15 16 wouldn't cost the City--17 COUNCIL MEMBER BREWER: Okay. 18 RICHARD RAVITCH: -- anywhere near 19 what they would save--20 COUNCIL MEMBER BREWER: Okay. 21 RICHARD RAVITCH: -- if the money 22 were expended in the manner that I'm suggesting. 23 As far as the membership of the MTA Board, what we 24 said was that the people who are appointed should 25 have some relevant experience to the kinds of

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 161
2	decisions that the MTA makes. And, I can only
3	tell you, as great admirer of Hope Cohen, I can't
4	imagine anybody
5	COUNCIL MEMBER BREWER:
6	[Interposing] Okay. We agree on that.
7	RICHARD RAVITCH: better to
8	serve a public function.
9	COUNCIL MEMBER BREWER: We agree.
10	RICHARD RAVITCH: But, more
11	importantly, what we're saying, and we discussed
12	this the other day when I was here, and I have to
13	be careful in my choice of words, you have to, in
14	this crazy, wonderful, democratic system of ours,
15	have to strike the right balance, when you have a
16	institution like the MTA, between politics, and I
17	don't use the word politics in a pejorative sense,
18	and making decisions totally on the merits on
19	what's in the best interest of the transit system.
20	And, we believe that the original intent in the
21	creation of the MTA that the Board members serve
22	for six years and make their decisions on the
23	basis of what's in the best interest of the
24	system, and, I might add, of the employees in the
25	system and the public at large. It's got to be

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 162
2	balanced against the legitimate concerns and
3	oversight responsibilities that the legislative
4	bodies have because they are ultimately the
5	source.
6	COUNCIL MEMBER BREWER: I agree. I
7	think what happens is the public has a very poor
8	perception of the MTA, very poor. And, even
9	though we all take the subways and the buses and
10	they're better and they're cleaner and so on and
11	so forth. But, the idea would be to try, as part
12	of this discussion, to almost put perception as an
13	equal partner and to try to make some of these
14	other governance issues, even things like buses
15	happening before you institute the tolls and
16	having subways that actually I'm just
17	RICHARD RAVITCH: Well, I would
18	certainly
19	COUNCIL MEMBER BREWER: You need to
20	do that.
21	RICHARD RAVITCH: I would certainly
22	make two responses. One, anybody who extracts
23	billions of dollars from the public every year is
24	never going to be popular, whether you're the MTA
25	or, I don't know, any State Tax Commissioner who

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 163
2	ever got elected to office either. So, it's
3	tough. But, I certainly agree with you that the
4	public should be able to achieve a benefit and a
5	visible benefit.
6	COUNCIL MEMBER BREWER: Right.
7	RICHARD RAVITCH: And, that is
8	precisely why I have said that the bus
9	improvements have got to occur before the tolls
10	COUNCIL MEMBER BREWER: Correct.
11	RICHARD RAVITCH: would go into
12	effect.
13	COUNCIL MEMBER BREWER: I just
14	wanted to ask And then, all of this has to be
15	decided by the State. Is that correct?
16	RICHARD RAVITCH: Well, let me put
17	it to you this way. Obviously, most of the
18	decisions are clearly within the jurisdiction of
19	the State, if not all of them. The Governor, when
20	he announced his support of this Commission's
21	recommendations, said he was going to have these
22	proposals drafted to legislation. And, I think
23	that legal work is going on right now. And
24	COUNCIL MEMBER BREWER: Okay.
25	RICHARD RAVITCH: I'm not going

1 COMMITTEE ON FINANCE WITH TRANSPORTATION 164 to comment on that --2 COUNCIL MEMBER BREWER: All right. 3 4 Okay. All right. 5 RICHARD RAVITCH: -- at this point. 6 COUNCIL MEMBER BREWER: Thank you 7 very much. 8 RICHARD RAVITCH: Thank you. 9 CHAIRPERSON LIU: Thank you, Council Member Brewer. Ouestions from Council 10 11 Member Martinez. 12 COUNCIL MEMBER MARTINEZ: Thank you, Mr. Chair. I also want to thank you for your 13 14 work and your service to our City and our State. 15 I just want to get an idea of the thinking around 16 the tolls on the bridges along the Hudson River, which are the smaller scale bridges that connect 17 18 practically just the Bronx and Manhattan and if 19 there are any numbers, in terms of the revenues 20 projected to be generated by those tolls. 21 RICHARD RAVITCH: Again, I don't 22 recall the breakdown. I don't have those figures 23 at my fingertip. But, what we suggested was for 24 the consideration of the MTA if it were to impose tolls would be that the tolls over the Harlem 25

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 165
2	River be charged at the single subway fare rate.
3	And, that the tolls over the East River be charged
4	at the same rate as the current TBTA facilities.
5	I could give you the gross figure. But, I can't
6	I don't remember off the top of my head the
7	breakdown between the East River and the Harlem
8	River. But, I'd be delighted to make sure your
9	office is furnished that today or tomorrow.
10	COUNCIL MEMBER MARTINEZ: Yeah, I
11	would like that. You know, the concern is that,
12	you know, increasingly the perception among the
13	communities of color, particularly in the upper
14	Manhattan area, where we have these bridges, is
15	that Manhattan continues to be sort of like a
16	lockdown for those than can, let's say, 'cause
17	those in those communities already are being
18	pushed out either by high rents, the economy and
19	on top of that, we ourself here are talking about
20	proposal to generate revenues for our crisis that
21	we're dealing with in the City. And, a large
22	burden is going to be coming to the low-income,
23	middle-income families that make up these
24	communities, you know, when we talk about
25	increasing property tax. Even though we may have

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 166
2	a large number of renters, when we increase
3	property tax, those owners will be passing on to
4	those renters. The same is true when we talk
5	about the different proposals that are out there.
6	Now, in addition to that, having to pay your way
7	to come in and out to those two boroughs,
8	particularly Manhattan and the Bronx, it is of
9	real concern.
10	And, I know, and I share your point
11	of view in terms of we all have to put our share
12	into the system. But, it would be interesting to
13	see if we have a number in terms of the numbers of
14	commuters, as opposed to the numbers of commuters
15	coming from the Queens, Brooklyn Bridges, that are
16	coming from these bridges and the revenue that the
17	different the amount of revenue that they would
18	be generating. So, if you could share that with
19	me, I would appreciate that.
20	RICHARD RAVITCH: I certainly will.
21	COUNCIL MEMBER MARTINEZ: Thank
22	you. Thank you, Mr. Chair.
23	CHAIRPERSON LIU: Thank you,
24	Council Member Martinez. I just want to, I know
25	that we are starting to be joined by people who

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 167
2	are here for the Education Committee hearing,
3	which was originally scheduled at one o'clock.
4	That hearing will take place promptly at 2 p.m.
5	We have several more witnesses to go and a couple
6	more questions from Council Members. Council
7	Member Fidler.
8	COUNCIL MEMBER FIDLER: Thank you.
9	And, Mr. Ravitch, I apologize for not being here
10	when you began. We have a number of things going
11	on. One of which was a briefing that I was
12	receiving as part of leadership on the State
13	budget actions, or proposed State budget actions.
14	And, I'll come back to that in a second. And, I
15	was told you covered this but not to the specific
16	that I'm interested in. What percentage of the
17	billion dollars that will grossly be raised from
18	the bridge tolls goes to collecting the toll, as
19	opposed to the operation of the bridges, the
20	maintenance of the bridges?
21	RICHARD RAVITCH: The proposal is
22	that there would be electronic entry tolling, no
23	toll booths. And, that it ultimately would be
24	one-way tolling. So, the operating costs are
25	relatively small once you've installed the

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 168
2	equipment. I could get you the breakdown. I just
3	don't recall.
4	COUNCIL MEMBER FIDLER: So, you
5	don't know right here what that number is and
6	RICHARD RAVITCH: No. But
7	COUNCIL MEMBER FIDLER: Do you know
8	what the cost of installing the equipment is?
9	RICHARD RAVITCH: I can get you the
10	specifics of that.
11	COUNCIL MEMBER FIDLER: Okay.
12	RICHARD RAVITCH: I just remember
13	the gross numbers.
14	COUNCIL MEMBER FIDLER: Okay. I
15	would appreciate that. I think it's relevant.
16	The other thing, I'd like to go back to a
17	conversation that we had last week when you were
18	gracious enough to come to brief Council Members
19	at the Member's Lounge. And, I asked you about
20	the efficacy of Comptroller's Thompson's proposal,
21	perhaps scaled down. And, one of the things you
22	said was that you believed the State was perhaps
23	reserving that to fill its own budgetary
24	difficulties. And, apparently, they have not.
25	There are some minor steps that the State

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 169
2	RICHARD RAVITCH: [Interposing] Did
3	you
4	COUNCIL MEMBER FIDLER: is
5	RICHARD RAVITCH:see their
6	proposal as to how to finance bridges and
7	highways? I didn't say that that
8	COUNCIL MEMBER FIDLER: The
9	registration fee portion of the State budget
10	proposal I believe is to raise fees by 25% on
11	people who have vanity plates and raise \$45 across
12	the Board for everybody else. So, that, to me, is
13	not inconsistent with the Comptroller's proposal
14	to, you know, for weight-based registration fees
15	that might fill this hole.
16	RICHARD RAVITCH: You're better
17	informed that I. I haven't seen
18	COUNCIL MEMBER FIDLER:
19	[Interposing] Well, I mean, I will tell you I'm
20	only
21	RICHARD RAVITCH: the State
22	budget.
23	COUNCIL MEMBER FIDLER: as
24	informed as the Finance staff is. And, they're a
25	little concerned about the briefing that they've

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 170
2	gotten. But, they were pretty clear about those
3	two points. That's why I was able to ask this
4	question.
5	RICHARD RAVITCH: Did that include,
6	Mr. Fidler, did that include the proposal to
7	finance bridges and highways?
8	COUNCIL MEMBER FIDLER: All that
9	money was going to be directed to the maintenance
10	of highways. So, the question I have is knowing
11	now that the State has not usurped that revenue,
12	would you have a different opinion as to the
13	efficacy of Comptroller Thompson's proposal?
14	RICHARD RAVITCH: Probably not
15	because, as I also believe I said to you last
16	week, the incidence of automobile ownership would
17	pose too much of this burden on people who are not
18	beneficiaries of this system because of the number
19	of automobiles that are owned on the outlying
20	areas of the MTA region
21	COUNCIL MEMBER FIDLER: Well
22	RICHARD RAVITCH: compared to
23	the ones that are owned within it.
24	COUNCIL MEMBER FIDLER: Before you
25	were here, our good friend, Gene Russianoff, was

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 171
2	sitting in that chair. And, I posed that answer
3	to him, playing the devil's advocate, 'cause I was
4	interested in knowing what their point of view
5	was. And, he had a detailed answer. But, he did
6	point out that we could also weigh that formula by
7	proximity to the City and perhaps people living
8	farther outside would pay a smaller piece. But,
9	they are still part of the region, the MTA region.
10	And, of course, the Comptroller's original
11	proposal purported to raise \$1.2 billion. So,
12	since we're looking now at a \$600 billion piece of
13	the puzzle, you know, it could be scaled down and
14	weighted. What's your reaction to that?
15	RICHARD RAVITCH: You know, I would
16	have to tell you, I would have to understand
17	what's in the State budget because my
18	understanding was, and it may not have turned out
19	that way, but, I'm not a participant in the
20	discussions about the State budget, that there was
21	going to be a significant increase in the auto
22	registration fee to take care of the bridges and
23	highways [crosstalk]
24	COUNCIL MEMBER FIDLER:
25	[Interposing] But I'm postulating now that the

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 172
2	information is correct. So
3	RICHARD RAVITCH: Well
4	COUNCIL MEMBER FIDLER: I'm
5	asking for a reaction. If my reality is wrong,
6	then obviously your answer is, you know…
7	RICHARD RAVITCH: My reaction is
8	that the automobile owners got to pay some of the
9	cost of funding the public transportation system
10	in this region. And, I would be glad to look at
11	the various ways that could happen. It was our
12	conclusion that the best way and most efficient
13	and fairest way was by the imposition of tolls.
14	COUNCIL MEMBER FIDLER: Well, I
15	think we have a difference of opinion as to
16	whether that's the
17	RICHARD RAVITCH: I
18	COUNCIL MEMBER FIDLER: (a) the
19	most efficient way because clearly there's a cost
20	to collecting the tolls that
21	RICHARD RAVITCH: [Interposing]
22	Yes, but the
23	COUNCIL MEMBER FIDLER: And, it's
24	certainly not the fairest
25	RICHARD RAVITCH: You are

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 173
2	COUNCIL MEMBER FIDLER: way
3	RICHARD RAVITCH: You acknowledge
4	that the cost is not a significant factor.
5	COUNCIL MEMBER FIDLER: I don't
6	know because you don't have those numbers here.
7	And, in congestion pricing, it was \$0.50 on the
8	dollar and it was a ridiculous way. And, you
9	know, we have a fundamental difference of opinion
10	as to whether it's fair. And, as someone who
11	represents a district that has not a single subway
12	stop in it, in the outer reaches of Brooklyn, I
13	think it's extremely unfair. So, you know, we
14	could get into that. I know we don't have the
15	time to do it.
16	But, I would ask, Mr. Ravitch, that
17	you look at the Comptroller's proposal. I agree
18	that everybody has to pay a piece of the pie here.
19	I think that fellow with two SUVs in Putnam
20	County, whether he comes to the City or not, is
21	part of our society and part of our region and
22	transportation's region. I think he, too, has to
23	pay a little piece of it. So, I think the
24	Comptroller's proposal is very reasonable. And, I
25	think it is probably the fastest way to go if we

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 174
2	are going to solve this urgent problem as we
3	should have done. And, as you know, I obviously
4	agree with the payroll tax and I think that,
5	together with the Comptroller's proposal
6	RICHARD RAVITCH: [Interposing] I
7	never
8	COUNCIL MEMBER FIDLER: modified
9	would solve this problem equitably.
10	RICHARD RAVITCH: I think there's a
11	lot of merit to the Comptroller's proposal. And,
12	I also told him. And, I think there are many
13	different ways of doing this. But, there are many
14	revenue needs, as you well know. But, I have to
15	say this. It is precisely the kind of
16	constituency that you represent that is being
17	underserved by our public transportation system,
18	which is why the money to create more bus service
19	from the outer boroughs to the central part of
20	this Business District is absolutely a
21	prerequisite to imposing any additional burden on
22	those people who are the owners of automobiles.
23	CHAIRPERSON LIU: Thank you. Thank
24	you, Council Member Fidler. Next, we have
25	questions from Council Member Reyna. And, I want

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 175
2	to ask the next panel of witnesses to prepare to
3	testify, Josh Nachowitz, Chris Jones and Mary
4	Barber. Council Member Reyna.
5	COUNCIL MEMBER REYNA: Thank you,
6	Mr. Chair. Welcome, thank you for your comments
7	and your due diligence. I just wanted to comment.
8	You know, this particular Commission report, I'm
9	not trying to criticize the recommendation, but
10	rather question the fact that I'm not too sure if
11	environmental cost was associated to a lot of the
12	implementation, especially with the toll, East
13	River toll bridges being implemented. There's
14	traffic congestion and a lack of mitigation,
15	traffic mitigation, that currently we're dealing
16	with in the area I represent, Williamsburg. The
17	issue as far as what conversations took place with
18	the Commission to deal with any type of traffic
19	congestion mitigation forward the
20	implementation of toll bridges. And, I understand
21	that, you know, what you're referring to is
22	equipment that's going to be seamless, you know.
23	You're in and out of a borough and off a bridge
24	where, you know, I don't know if this equipment
25	exists. Is it already implemented in other parts?

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 176
2	Are we talking about the same equipment that was
3	brought up in the congestion
4	RICHARD RAVITCH: Yes, it is a
5	variative of that and the technology exists. And,
6	we believe ultimately the Triborough Bridge and
7	Toll Authority should convert their system of
8	tolling to electronic tolling without toll booths
9	as well. The technology is available. I talked
10	to the people who are technical experts at it. I
11	don't mean to suggest I am 'cause I'm clearly not.
12	But, the equipment does exist.
13	COUNCIL MEMBER REYNA: And, as far
14	as conversations with the Department of
15	Transportation, what type of conversations took
16	place as far as the traffic mitigation that is not
17	present currently?
18	RICHARD RAVITCH: Well, I think the
19	Department of Transportation of the City has, and
20	the Commissioner did testify to the Commission,
21	talked about all the efforts they're making to
22	traffic mitigation. And, I had the opportunity to
23	also get a pretty good demonstration of their bus
24	rapid transit plan thinking, which is something
25	that I think is enormously important to this City.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 177
2	COUNCIL MEMBER REYNA: I criticize,
3	you know, the mode of transportation with bus
4	rapid transit. Perhaps we don't see eye to eye to
5	that. And, the lack of planning for the
6	population that has grown in a community such as
7	Williamsburg, where the MTA ignored to count the
8	proposed units that were already rezoned for in
9	2005, just leads me to believe that we're not
10	planning appropriately for certain areas. And,
11	we're expecting those areas to be taking on the
12	burden of a lot of what is being planned,
13	specifically, East River toll bridges. And, with
14	that same notion, we're not talking about real
15	estate inventory within the MTA and the sale of
16	that property that the MTA owns currently and has
17	no use for, but has accumulated throughout the
18	years. And, it's not part of the report.
19	RICHARD RAVITCH: I can comment on
20	that. The MTA's current capital plan subsumed the
21	realization of a billion dollars of sales from
22	property, which I don't think is going to occur.
23	I've seen estimates of the property values of
24	their surplus property. And, they don't, with the
25	exception of their own office building on 347

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 178
2	Madison, which ultimately should be sold because
3	it has enormous potential value, that it's going
4	to have any measurable consequence on the kinds of
5	deficits or needs that the MTA has. I think this
б	is all part of a, and your questions are totally
7	appropriate, part of a greater process of
8	transparency and diligence on the MTA's part not
9	to invert fixed assets into money to use for
10	capital purposes in the transit system.
11	COUNCIL MEMBER REYNA: I just
12	wanted to I know that the Chairman's signaling
13	we have to wrap this up but, Chairman, I wanted
14	to just express to you how there has to be some
15	service equity here. And, you know, the proposal
16	of additional revenues and during the good times,
17	a reduction of service to areas, such as
18	Williamsburg, Bushwick, Ridgewood, Queens, to me
19	is not, you know, in good faith, giving me any
20	indication that I would want to support more
21	revenues when, in return, we're not seeing the
22	value for our dollar. And
23	RICHARD RAVITCH: Well, let me say,
24	I couldn't agree with you more. And, I think that
25	is precisely one of the reasons that we

recommended this change in governance. Why the 2 people who have to deal with the particular, the 3 4 State Legislature that has so much to do with how much money the MTA gets, why the people who do 5 6 that have got to be able to deliver the product, 7 the service that they're asking the taxpayer or 8 the tollpayer to pay for. And, that's why both 9 have to be real positive. But, I don't blame any 10 legislator for not wanting to make sure that 11 promised service improvements were directly 12 connected to additional charges for the people 13 that you represent. That's what this whole bloody 14 system's all about. And, that's why there has to 15 be the kind of nexus that we've suggested between 16 the Board and the people who are dependent on this 17 system.

1

COUNCIL MEMBER REYNA: 18 I just want 19 to remind everyone, you know, the Verrazano Bridge 20 bonds were paid for long time ago. And, we 21 continue to reissue and pay and, you know, it was 22 supposed to be for the cost of the bridge and the 23 building of the bridge. And, we're still paying, 24 you know, three generations later, four generations later. You know, when does it end is 25

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 180
2	my question? So that
3	RICHARD RAVITCH: Oh, I can answer
4	that. It never will.
5	COUNCIL MEMBER REYNA: Correct.
6	And so, I hope that we're planning appropriately
7	and that this is not just for special interest
8	projects, such as, you know, the Second Avenue
9	line and 7 Line, which are associated to bigger
10	projects.
11	RICHARD RAVITCH: The MTA isn't
12	paying the 7 Line. That's a decision that the
13	City Council made to pay for that, \$3 billion.
14	That was your decision. It wasn't the MTA's
15	decision. And, I respectfully suggest to you
16	CHAIRPERSON LIU: [Interposing] We
17	only did two billion.
18	RICHARD RAVITCH: If you look at
19	your record, it's not just two billion. But, that
20	was your decision. As far as the Second Avenue
21	subway was concerned, that was a decision that was
22	made by the MTA Board, by the Federal government,
23	by the State government and whether that was the
24	right priority or not, I'd be glad to argue that
25	with you. I happen to believe bringing the Second

1 COMMITTEE ON FINANCE WITH TRANSPORTATION 181 Avenue subway to the East Bronx is probably the 2 most useful expansion we could do because of the 3 potential to build additional housing there for 4 5 the population explosion that is inevitable in New б York. So, but, I--7 COUNCIL MEMBER REYNA: 8 [Interposing] Brooklyn is--9 RICHARD RAVITCH: -- can--10 COUNCIL MEMBER REYNA: -- a much 11 bigger borough. And, I just have to say, you 12 know--RICHARD RAVITCH: I know that. 13 14 COUNCIL MEMBER REYNA: -- north, 15 south--16 RICHARD RAVITCH: My roots are 17 there and --COUNCIL MEMBER REYNA: --18 19 connections--20 RICHARD RAVITCH: -- I am aware of 21 that. But, I have to tell you--22 COUNCIL MEMBER REYNA: North, south 23 connections in Brooklyn do not exist. And, when 24 you start questioning the MTA on this, you know, they give us blank looks. And, it's hard to 25

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 182
2	swallow blank looks when you're asking for
3	appropriate planning. And now, we're being asked
4	to give more and get less. So, I really
5	RICHARD RAVITCH: [Interposing]
6	Well, I'm not sure you're
7	COUNCIL MEMBER REYNA:want to
8	RICHARD RAVITCH: being asked to
9	get less. And, I can't, and I'm sure you
10	appreciate the fact that whatever my personal
11	sympathies may be, I don't run the MTA. And, all
12	I was asked to do by the Governor is to make
13	recommendations as to how to finance it. And, I
14	don't mean to beg off. I understand
15	COUNCIL MEMBER REYNA: I know.
16	RICHARD RAVITCH: all of the
17	problems and all of the foibles. But, I got to
18	tell you, that people were asked over 105 years
19	ago to begin to pay for the construction of the
20	subway system. And, it was paid for out of the
21	real estate tax revenues of the middle-class
22	people who lived in New York City. And, they were
23	asked to pay more real estate taxes so we could
24	have a subway system. And, as that subway system
25	got built, real estate values went up.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 183
2	COUNCIL MEMBER REYNA: I know. I'm
3	still waiting for a V Line that has a shell
4	station built, but no tracks. And so, this is the
5	type of planning that I wish we can start talking
6	about in order to say I support the plan, the
7	Ravitch Commission report and its recommendations.
8	But, until then, I can't. And, that's the point I
9	wanted to just continue to [crosstalk]
10	RICHARD RAVITCH: [Interposing] I
11	appreciate
12	CHAIRPERSON LIU: [Interposing]
13	Well, thank you
14	COUNCIL MEMBER REYNA: Thank you.
15	CHAIRPERSON LIU: Council Member
16	Reyna.
17	RICHARD RAVITCH: that
18	CHAIRPERSON LIU: Thank you. We
19	have something from Council Member Koppell. And,
20	I'd like to ask the next panel to prepare to
21	testify.
22	COUNCIL MEMBER KOPPELL: Mr.
23	Chairman, I apologize that I was here earlier and
24	I had to leave and I'm back. But, number one, I
25	want to welcome Mr. Ravitch. He will recall, as I

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 184
2	do, that I was the Chairman of the Corporations
3	Committee, which had jurisdiction over the MTA
4	when we passed the first capital plan back, I
5	don't know, it was about 1980, I guess.
6	RICHARD RAVITCH: '81.
7	COUNCIL MEMBER KOPPELL: '81. And,
8	I might say that your sponsorship of that plan, it
9	probably wouldn't have happened without that, has
10	meant an enormous difference.
11	And, I know my colleague, Council
12	Member Reyna, is leaving. But, maybe she would
13	listen to this for a moment. The improvement in
14	the MTA system over the last 30 years, it's almost
15	30 years now since then, has been absolutely
16	enormous. And, we had a system that was, as my
17	colleague at the time, Jerry Nadler, who's still
18	in the Congress, said at a hearing that we held
19	together, on the verge of collapse before you took
20	over. And, the investment of billions and
21	billions of dollars, we did the first capital plan
22	and there've been successive ones, have made a
23	system now that functions.
24	And, while there's always things to
25	criticize, I mean, you don't have graffiti

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 185
2	anymore. You have air conditioning on every
3	single unit of that system. By and large, and I
4	use the system multiple times. Every single day,
5	I use the system multiple times. And, generally
6	speaking, it functions well. And so, we have
7	gotten a lot for our money. And, in fact, over
8	the last number of years, with the installation or
9	the inauguration of free transfers and some
10	discount fares, the fare has not gone up as much
11	as it had over a number of years before that. So,
12	I take a very different view. I'm not saying
13	everything's wonderful.
14	The primary culprit on why we're
15	here today is that the State and, to a lesser
16	extent, the City government have failed to provide
17	the capital support that they used to provide
18	where the MTA is now having to pay capital costs
19	out of the fare box. And, that's why we see the
20	enormous increases in fares that will happen if we
21	don't find an alternate source of funding. And,
22	it's the fault of government that hasn't played
23	its proper role that brings us here today,
24	Mr. Chairman. It's certainly not the fault of
25	Mr. Ravitch. So, I want to thank you for what

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 186
2	you've done and tell you
3	RICHARD RAVITCH: Thank you, you're
4	very generous.
5	COUNCIL MEMBER KOPPELL: that
6	I'm glad that you
7	RICHARD RAVITCH: Thank you.
8	COUNCIL MEMBER KOPPELL: and I
9	and Gene Russianoff are still here.
10	CHAIRPERSON LIU: Thank you,
11	Council Member Koppell. Council Member Yassky,
12	very briefly.
13	COUNCIL MEMBER YASSKY: Yes. I'm
14	speaking by the grace of the Chairman. So, I'm
15	not going to ask a question. I just simply want
16	to say I think not funding the MTA is not an
17	option. And, but, I mean not providing the level
18	of funding that your Commission has proposed is
19	not an option. The City cannot thrive without a
20	subway and bus system that functions at the level
21	we've grown used to in the last 15 years. Thank
22	goodness, because I remember, and most of us here
23	remember, what it used to be. The debate has got
24	to be about, you know, how to get it and there are
25	better and worse and, of course. But, not doing

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 187
2	something is the worst option, worse than any of
3	the options that you've put on the table. Thank
4	you.
5	RICHARD RAVITCH: Thank you.
6	CHAIRPERSON LIU: Thank you. Thank
7	you, Council Member Yassky for joining us today.
8	And, we've been joined by Council Member Letitia
9	James. Thank you for joining us. Mr. Chairman,
10	thank you for your service to our great City and
11	RICHARD RAVITCH: [Interposing]
12	Thank you, Mr. Chair.
13	CHAIRPERSON LIU: for your
14	patience with this
15	RICHARD RAVITCH: And, I
16	CHAIRPERSON LIU: body.
17	RICHARD RAVITCH: I welcome it any
18	time. It's a pleasure to
19	CHAIRPERSON LIU: Well, we'll have
20	you back then.
21	RICHARD RAVITCH: It's a pleasure
22	to be with you. Thanks.
23	CHAIRPERSON LIU: Thank you. We
24	have Josh Nachowitz, Chris Jones and Mary Barber.
25	Please join us. They'll be followed by John

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 188
2	Corlett of the American Automobile Association. I
3	want to thank everybody for their patience. It's
4	been several hours since you've been with us. At
5	this point, I do need to invoke the clock. So, I
6	hope you'll understand.
7	JOSH NACHOWITZ: Good afternoon,
8	Chairman Liu. It's a pleasure to be here today to
9	voice our strong support for increased assistance
10	to the MTA. The seriousness of the MTA's
11	financial situation can not be overstated. The
12	Authority risks reversing much of the progress
13	made in improving the system over the last 30
14	years. Such a retreat from dependable and high
15	quality service would have enormous consequences
16	for our City's environment.
17	As an environmental advocacy group,
18	NYLCV has long supported mass transit as an
19	environmentally friendly alternative to
20	automobile-based transportation systems. The
21	increasingly apparent realities of climate change
22	make the effort to build sustainable and energy-
23	efficient transportation systems even more urgent.
24	Fully 20% of New York City's greenhouse gas
25	emissions come from automobiles. As a coastal

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 189
2	city, New York is especially vulnerable to rising
3	sea levels and increasingly frequent and violent
4	storms.
5	Encouraging the use of mass transit
6	is a central component to the environmental
7	community's campaign to combat climate change and
8	improve our environment. Luckily, New York's
9	massive transit network makes us a national leader
10	in this effort. Largely because of our reliance
11	on transit, New Yorkers are responsible for almost
12	one-third less greenhouse gas emissions than
13	average New Yorkers.
14	As the price of fossil fuels
15	continues to be volatile and unpredictable, more
16	and more Americans are gravitating towards transit
17	and an increasing number of local governments are
18	investing in transit systems. Commuters and
19	business leaders alike are recognizing that
20	transit-rich cities have a distinct advantage that
21	will certainly be a carbon constrained and less
22	petroleum-dependent future.
23	Clearly now is not the time to walk
24	away from the critical investment that our transit
25	system needs in order to continue providing

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 190
2	quality service throughout the City. The
3	proposals adopted by the Ravitch Commission offer
4	a formula for saving our transit network.
5	Chairman Ravitch has advocated a set of proposals
6	that will spread the burden of supporting transit
7	among all the beneficiaries of the transit system.
8	And, I want to be clear that NYLCV is very
9	supportive of the concept that a broad plan needs
10	to be adopted to save the train system that will
11	spread the burden of that program and of that
12	remedy to all the beneficiaries of the system.
13	As we try to find a way out of what
14	may be the worst economic crisis in two
15	generations, it is essential that we do not make
16	the same mistakes we made 30 years ago by
17	abandoning our commitment to the transit system,
18	as well as other important components of our
19	infrastructure. By investing in transit now we'll
20	create jobs and lay the foundation for a
21	sustainable future, both economically and
22	environmentally. Thank you.
23	CHAIRPERSON LIU: Thank you,
24	Mr. Nachowitz. Thank you for abbreviating your
25	prepared remarks.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 191
2	JOSH NACHOWITZ: Okay.
3	CHAIRPERSON LIU: Chris.
4	CHRIS JONES: Yes, thank you,
5	Mr. Chairman and members of the Committee. My
6	name is Chris Jones. And, I'm Vice President for
7	Research for Regional Plan Association. We're a
8	research and planning organization for the greater
9	New York region.
10	I'll read a brief portion of my
11	testimony. But, I just want to call your
12	attention to the attachments to the testimony. I
13	know you don't need any reminder of the extent of
14	the service cuts that would be imposed without
15	additional revenues. But, we have listed all of
16	the service cuts that are proposed by neighborhood
17	and Line and attached maps for each borough,
18	which, you know, showed which lines would be
19	affected. And, if it looks remarkably like a map
20	of the system, that's because, you know, just
21	about every line in the system would be affected
22	by this in one way, shape or form.
23	Regional Plan Association strongly
24	supports the recommendations of Governor
25	Paterson's MTA Finance Commission, chaired by

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 192
2	Richard Ravitch. While much of the attention has
3	been focused on the specific taxes and tolls in
4	the Commission's report, the recommendations offer
5	much more than a way to stave off service cuts and
6	fare increases. More importantly, the
7	Commission's plan would fundamentally reform the
8	finances of the MTA by bringing greater stability,
9	fairness, accountability and transparency.
10	It would bring stability by
11	addressing one of the root causes of the MTA's
12	recurring financial difficulties, its rapidly
13	growing burden of unfunded debt. The
14	recommendations in the plan would remove most new
15	debt service from the operating budget and
16	dedicate specific revenue sources to pay for it.
17	This means less pressure on transit riders who
18	already pay a higher share of the cost of their
19	ride than the riders of nearly every other major
20	transit system in the U.S. The proposal to
21	streamline MTA Board approval for fare increases
22	that do not exceed the rate of inflation will also
23	provide reasonable expectations for both the users
24	and operators of the system.
25	The Ravitch plan also improves

COMMITTEE ON FINANCE WITH TRANSPORTATION 19	93
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fairness because it spreads the burden among 2 businesses, fare-payers and drivers. Businesses 3 benefit from having an efficient and robust 4 5 transit network to efficiently bring employees and customers to work and shop. The proposed mobility 6 tax of \$0.33 for every \$100 in corporate income 7 would keep the burden low for any individual 8 9 business by spreading it broadly among all firms. For fare-payers, the 8% increase is difficult but 10 11 far better than increases of over 25% that they 12 would otherwise be subject to. And for drivers, 13 they benefit from a transit system that removes cars and trucks from the road that would slow 14 15 their trips even more than they are today. 16 Charging tolls on the currently 17 free crossings eliminates the unfairness of having 18 some drivers pay tolls while others cross for 19 free. And everyone, both bus and subway riders 20 and those who currently drive, would benefit from 21 the expanded bus service that you just heard 22 Chairman Ravitch talk about so eloquently. The Ravitch plan also calls for 23 24 additional measures for accountability and

transparency by the MTA, in addition to measures

25

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1	COMMITTEE ON FINANCE WITH TRANSPORTATION 194
2	that the MTA has already taken. These include
3	clarifying responsibility by giving the MTA Chair
4	full executive authority, developing a more
5	transparent reporting methodology for the capital
6	plan, and making information more accessible
7	through the MTA's website. And, the rest of my
8	testimony, again, goes into some of the service
9	cuts that I think you've all seen.
10	CHAIRPERSON LIU: Thank you, Chris.
11	And, thank you very much for these schematics.
12	These will be extremely helpful.
13	CHRIS JONES: You're welcome.
14	CHAIRPERSON LIU: Thank you. Mary.
15	MARY BARBER: Yes, hi. I'm Mary
16	Barber. I'm with the Environmental Defense Fund.
17	And, I'm also going to skip ahead right to the
18	environmental piece. Environmentally, there are
19	many reasons to generally support a comprehensive
20	rescue plan for the MTA as well, as Richard
21	Ravitch and the Commission have proposed, as well
22	as reasons to specifically support the proposal
23	for cashless tolls on the East and Harlem River
24	bridges.
25	Sustained transit capital

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 195
2	investment including expansion of the network is
3	fundamental to building a cleaner and more
4	sustainable city. The Ravitch report rightly
5	recommends expanding express bus lines and bus
6	rapid transit in the MTA region in order to more
7	quickly provide reliable, faster transit to people
8	currently underserved by the system. EDF is
9	calling on the MTA to make bus expansion and BRT a
10	high priority in its upcoming capital budget,
11	especially to extend service into communities
12	currently without adequate transit service.
13	The science is overwhelmingly clear
14	that greenhouse gas emissions must be cut 80% by
15	the year 2050 in order to stabilize climate.
16	President-elect Obama has announced his strong
17	commitment to that goal. America simply can't get
18	there without reducing emissions from
19	transportation. The transportation sector
20	currently accounts for over 30% of greenhouse gas
21	emissions nationwide, over 20% in the five
22	boroughs, and is also the fastest growing source
23	of greenhouse gases. A good transit network is
24	one of the reasons New York's carbon footprint is
25	lower than the national average. Investing in the

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 196
2	maintenance and expansion of transit
3	infrastructure today will help the city grow and
4	keep its carbon footprint low. And, it will
5	reduce the pressure on other sectors, like energy
6	and industry, to achieve even larger and more
7	expensive reductions in the future.
8	Reducing traffic and increasing
9	transit is essential to public health. You all
10	know that.
11	East River bridge tolling is
12	expected to cut some New York City transport
13	pollution significantly by reducing traffic and
14	improving transit. Benefits will be especially
15	large for those communities that now face
16	unusually high traffic and roadside pollution
17	exposure because drivers divert through local
18	communities to avoid tolls, for example in western
19	Queens and Brooklyn.
20	EDF believes the Commission's
21	package of recommendations is fair and equitable,
22	as we've all spoken about that all sectors must
23	contribute to the upkeep of the system. The
24	report's tolling recommendations create a level
25	playing field by eliminating the unfairness of

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 197
2	raising transit fares and some bridge and tunnel
3	tolls while other crossings remain free. And, the
4	cashless tolling technology makes it possible to
5	accomplish this goal without traffic-choking toll
6	booths.
7	It's important to remember that a
8	portion of the revenue raised by the tolls will
9	enable those structures to be self-sustaining,
10	both in capital and operating needs. And, this
11	will provide budget relief to New York City since
12	these structures would be removed from the New
13	York City DOT budget.
14	In conclusion, we support the
15	Ravitch Commission recommendations, because they
16	propose a fair and equitable way to expand bus
17	service quickly, reduce pollution and avoid
18	dramatic fare hikes. Thank you very much.
19	CHAIRPERSON LIU: Wow. Thank you.
20	Wonderful. Thank you. I want to thank you. As
21	always, you are always very patient in our
22	hearings. Sometimes they tend to get on the long
23	side. But, thank you very much for your
24	testimony. John Corlett of the AAA in New York to
25	be followed by Hope Cohen of the Manhattan

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 198
2	Institute and Kaziem Woodbury of the Downtown
3	Alliance. Mr. Corlett, please proceed.
4	JOHN CORLETT: Good afternoon,
5	Mr. Chairman. I'll try to be very brief. I
6	didn't have time actually to prepare a written
7	statement to submit. So, I'm sure you're happy to
8	hear that at this point. But
9	CHAIRPERSON LIU: No, we appreciate
10	your testimony. But, we appreciate witty
11	testimony.
12	JOHN CORLETT: Okay.
13	CHAIRPERSON LIU: Brevity is the
14	soul of wit.
15	JOHN CORLETT: Over the last couple
16	weeks, we've heard a lot from the proponents of
17	this plan, including the Chairman, Mr. Ravitch,
18	about balance and equity. But, I'd like to point
19	out that the tolls on the MTA bridges and tunnels
20	are already 300% of operating costs, while the
21	transit fare is about 50% of operating costs. So,
22	I guess my question for proponents of the plan is,
23	and we should all recognize that all drivers
24	recognize that they're willing to support transit
25	to some degree. But, what's reasonable? Should

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 199
2	the tolls be 500% of operating costs or 600%? So,
3	I think that's an issue that I'd like to get out
4	there.
5	In addition to the 600 million that
6	the MTA bridges and tunnels already gives MTA,
7	drivers statewide pay about a half a billion
8	dollars in gasoline taxes to support MTA. And,
9	that includes drivers all the way from Buffalo to
10	Montauk. So, I'd just like to make that clear
11	that I've heard many people, including the City
12	Comptroller, saying it's time for drivers to pony
13	up and the tone of that is it's as if they're not
14	paying anything. So, drivers already pay about a
15	billion dollars. I guess the question for us is
16	when is enough enough?
17	To cut to the chase on the
18	Commission report itself, two things that struck
19	me about the report is, in addition to the new
20	tolls and fees, the Commission is recommending
21	toll and fare hikes every two years, basically be
22	put on autopilot. When I read that, I was taken
23	back a little bit because the whole tone of the
24	debate up in Albany, we heard Patocki, Spitzer,
25	leaders of the State Legislature, was we need more

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 200
2	transparency and more accountability. So, I was
3	kind of taken back that this Commission would
4	actually say, by the way, we should rescue MTA.
5	We should bail them out. And, we don't want
6	anybody looking over our shoulders. And, I think
7	that's basically what they're saying.
8	The second point, and you alluded
9	to this earlier, when I read the report was the
10	absence of any plan, any long term plan to help
11	prevent being back in this same position five or
12	ten years from now. To me, it's incumbent on the
13	Commission to come up with some plan to prevent us
14	from being back here years from now saying well,
15	it's time to rescue MTA again, or bail them out.
16	Finally, just there is a debate
17	underway in Washington over a federal
18	reauthorization. And, a I didn't see anything in
19	the report about urging the members of Congress to
20	go to Washington and fight for more transit aid
21	for the transit systems.
22	CHAIRPERSON LIU: Thank you very
23	much.
24	JOHN CORBETT: Thank you. Thank
25	you, Mr. Chairman.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 201
2	CHAIRPERSON LIU: Thank you. Hope
3	Cohen, Kaziem Woodbury. Please come on up, Hope.
4	Please proceed.
5	HOPE COHEN: Thank you, Chairman
6	Liu, members of the Council, for this opportunity
7	to testify on the recommendations of the state's
8	Commission on Metropolitan Transportation
9	Authority Financing, led by Richard Ravitch, who
10	saved our public transit network 30 years ago by
11	convincing legislators, taxpayers, business
12	leaders and riders that all must share in the
13	costs of building, rebuilding and operating this
14	system so vital to our region. I'm Hope Cohen,
15	the Deputy Director of the Manhattan Institute's
16	Center for Rethinking Development. Let me also
17	note that I bring to my testimony the experience
18	of 11 years at MTA New York City Transit, mainly
19	in planning and budgeting for the capital program
20	overall, as well as for individual capital
21	projects and planning and project management for
22	strategic investments in information technology
23	and intelligent transportation systems.
24	The Ravitch Commission's report
25	addresses a range of issues concerning MTA

financing, management and governance. With thanks to my predecessor, I must absolutely disagree with him. Mazeltov on its sensible recommendation that fares rise predictably with inflation rather than spawning silly and counterproductive political battles year after year.

1

The report rightly identifies the 8 9 over-reliance on self-supported debt to fund its capital needs as a structural burden on the MTA's 10 11 operating budget and recommends, as a general 12 rule, that fares and current subsidies should pay 13 for regular operating expenses, exclusive of new 14 debt service, while growth in capital expenses 15 should be funded separately and exclusively.

16 Capital expenses are the focus of 17 the report. Closing the gap in the current 18 operating budget was an urgent last minute 19 addition to the Commission's mandate. The report 20 recommends several long-overdue changes to reduce 21 the costs and timeframes involved in managing 22 capital projects. Those include streamlining the 23 change-order process and limiting the ability of 24 operating departments to delay accepting completed 25 capital work.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 203
2	Perhaps it's the emphasis on the
3	capital program that explains why the report does
4	not recommend any operational efficiencies or
5	discuss the long-term budget issues related to
6	labor costs, which are also very significant.
7	The Commission recommends two major
8	new sources of revenue to support the MTA's
9	capital program and plug the operating budget hole
10	this year only. One, the region-wide mobility tax
11	on employer payrolls and, the other, the tolls on
12	East and Harlem River bridges currently owned by
13	New York City and operated without tolls.
14	Of all the items discussed in the
15	report, this question of transferring ownership of
16	the crossings to MTA, which would impose tolls on
17	them, is the most likely to come before you in
18	some way. As you did with congestion pricing
19	earlier this year, a program designed to reduce
20	traffic congestion, rationalize traffic patterns
21	in Brooklyn and Queens, and raise funds for the
22	MTA capital program, you should absolutely approve
23	this proposal. It is unfortunate that your
24	colleagues in Albany chose not to approve
25	congestion pricing. We are now in essentially the

1 COMMITTEE ON FINANCE WITH TRANSPORTATION 204 same situation we were in March, only worse. 2 The hole is bigger and the State Legislature passed up 3 4 the \$350 million we could have gotten from the 5 Feds to get a head start on providing transit service where it is not available in the City. 6 We 7 needed them then. We need them now. We will 8 continue to need them. 9 It is time to return tolls to the 10 Brooklyn, Manhattan, Williamsburg and Queensboro 11 bridges. Yes, return tolls. Toll revenue helped 12 finance the construction of the Brooklyn and 13 Williamsburg bridges. Tolls were discontinued on 14 those and on the Manhattan and Queensboro Bridges 15 in 1911 by Mayor Gaynor, who proposed making up 16 the lost revenue through an annual tax levy. The result? These bridges, along with the others the 17 18 city operates, compete for funding with all other 19 municipal budget priorities and a lack of a 20 dedicated revenue stream has resulted in deferred 21 maintenance and sometimes dangerous disrepair. 22 The bridges are not free as they are so often 23 portrayed. It's just that they are paid for in 24 tax dollars, rusting metal, and crumbling stone, 25 rather than tolls.

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 205
2	Meanwhile, the MTA's tolled East
3	River crossings and the Hudson River crossings,
4	which are tolled by the Port Authority, are in
5	excellent condition. Tolls yield enough to
6	maintain them in excellent condition and to cross-
7	subsidize the public transit services that those
8	Authorities provide. The first new toll revenue
9	would be used to bring the newly acquired bridges
10	up to the maintenance level that matches the
11	existing MTA bridges. After that, the revenue
12	would be used for MTA capital programs more
13	generally, which, by the way, includes capital
14	work on MTA bridges, which would now include these
15	newly acquired bridges. In addition, it would
16	provide the expanded bus service that you heard,
17	as well as contribute, in general, to the capital
18	program, which includes subway car and bus
19	purchases, signal system upgrades and much more.
20	Drivers who now cross the East and
21	Harlem rivers without paying will not like the new
22	tolls. But we all like having buses, subways and
23	railroads, whether they bring employees and
24	customers to our place of business, provide
25	transportation to people who would otherwise

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 206
2	worsen our traffic jams, or, yes, use them
3	ourselves.
4	CHAIRPERSON LIU: Thank you,
5	Miss Cohen, for your testimony today. And, your
6	input is always appreciated. I thank you for your
7	patience, as well. We now call upon Bhairvi Desai
8	and William Lindauer of the New York Taxi Workers
9	Alliance.
10	WILLIAM LINDAUER: Mr. Desai is not
11	here today.
12	CHAIRPERSON LIU: Okay.
13	WILLIAM LINDAUER: I will have to
14	speak for the New York Taxi Workers Alliance.
15	CHAIRPERSON LIU: Please.
16	WILLIAM LINDAUER: I am Bill
17	Lindauer. Miss Cohen was not angry enough, was
18	she? Of course, as representing drivers, we do
19	not want any tolls on bridges. Could you imagine
20	that just to get to work in the morning, 90% of
21	the garages are in Queens. The driver would have
22	to pay a toll, 'cause they're not going to get a
23	passenger at five or six in the morning, right.
24	As for Mr. Kheel's proposals, he
25	thinks out of the box. But, he's going to put the

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 207
2	taxi industry in a box. They'll be buried. He
3	not only wants to free subways and buses, he wants
4	a 50% surcharge on taxis. This is a formula for
5	the death of the taxi industry, putting 40,000
6	licensed drivers out of work. But, most of all, I
7	think that's kind of irrational proposal.
8	Hopefully, it'll never get serious consideration.
9	But, a word about the taxi tax
10	proposed by the Mayor, the Administration when it
11	came to congestion pricing. Under that proposal
12	of the Mayor, taxi passengers getting in or out
13	below 60 th Street would have to pay \$1 tax to the
14	driver. He would collect it, put a City coffers
15	CHAIRPERSON LIU: All right. Bill,
16	that's not part of the Ravitch Commission
17	recommendations.
18	WILLIAM LINDAUER: I know.
19	CHAIRPERSON LIU: That's what we're
20	testifying about.
21	WILLIAM LINDAUDER: But, I don't
22	want it to rear its head as an alternative to the
23	Ravitch Commission because when we asked for a gas
24	surcharge when the gas was over \$4, we asked for
25	\$1, the Mayor said well, that'll discourage taxi

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 208
2	passengers. But, how come his proposal would not?
3	CHAIRPERSON LIU: That's not a
4	subject of today's hearing.
5	WILLIAM LINDAUER: Okay. But
6	CHAIRPERSON LIU: Thank you.
7	WILLIAM LINDAUER: Okay.
8	CHAIRPERSON LIU: Thank you. We
9	call upon Mr. Kaziem Woodbury. Please be brief.
10	We need to clear out so the Education Committee
11	hearing can proceed.
12	KAZIEM WOODBURY: Thank you,
13	Chairperson Liu, remaining members of the
14	Transportation and Finance Committee. I'm reading
15	a statement on behalf of Elizabeth H. Berger, the
16	President of the Downtown Alliance.
17	The Alliance for Downtown New York
18	is the Business Improvement District of Lower
19	Manhattan, the principal organization that
20	provides Manhattan's historic financial district
21	with a premier physical and economic environment,
22	advocates for business and property owners and
23	promotes the area as a world-class destination for
24	companies, workers, residents and visitors.
25	No part of New York City is more

2 connected to the entire metropolitan area than 3 Lower Manhattan, with 14 subway lines and 12 4 stations, eight local 5 CHAIRPERSON LIU: [Interposing]	1
4 stations, eight local	
5 CHAIRPERSON LIU: [Interposing]	
6 Mr. Kaziem, I'm sorry. With all due respect,	we
7 are familiar with the Downtown Alliance. I we	ould
8 ask you to paraphrase the ending conclusion of	the
9 Alliance's testimony.	
10 KAZIEM WOODBURY: Okay. Downto	wn's
11 past, present and future as the international	
12 capital of finance and commerce depends on mas	s
13 transportation. The Downtown Alliance is in	
14 support of the Ravitch Commission's report. W	le're
15 sure that there's no easy fixes and the Ravito	ch
16 Commission has proposed medicine that's hard t	0
17 swallow. Increased taxes and fares and the to)11
18 on East River bridges may not be popular, but,	as
19 with the Mayor's plan for congestion pricing,	
20 which we supported, the Downtown Alliance	
21 understands that tough choices must be made.	
22 The mobility tax deserves	
23 consideration in this regard, but must be	
24 evaluated in context. Other deficit financing	3
25 proposals, not yet disclosed by the State and	

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 210
2	City, what MTA management and labor will
3	contribute to the solution and how the Governor
4	and Mayor proposes to close the looming State and
5	City budget gaps. Now is the time to defy the
6	expectations, not manage them. Let's remember the
7	meaning of New York City's greatest achievements.
8	Many of the public works were begun in times of
9	economic and political uncertainty. We urge the
10	Ravitch Commission to get the MTA back on track
11	and keep Lower Manhattan and New York City the
12	financial and commercial center of the world by
13	maintaining the excellence of our public
14	transportation system. Thank you.
15	CHAIRPERSON LIU: Thank you very
16	much. I really thank you for being here for four
17	hours and then, unfortunately, my having to cut
18	your testimony short. Thank you. But, the entire
19	testimony will be entered in for the record. X.
20	Please proceed with haste.
21	MR. X: I'm having trouble
22	understanding the Ravitch Commission report. He
23	stated these bridges should be tolled. I
24	disagree. When drivers park in bus lanes, why
25	can't they pay a penalty? I think that's a better

1	COMMITTEE ON FINANCE WITH TRANSPORTATION 211
2	step. If they park their vehicles in the bus
3	lanes, then they should pay a heavier fine,
4	instead of tolling the bridges, which everyone
5	said is a bad idea.
6	As far as the Verrazano Bridge
7	goes, there should be no more tolls on that bridge
8	because it's harder for Staten Island residents to
9	reach their destinations. And, I think Staten
10	Island's the forgotten borough. And, I'd like to
11	see Staten Island, you know, be part of this
12	state, not part of New Jersey from what I was
13	told.
14	CHAIRPERSON LIU: Great. Thank you
15	very much, X. There being no other witnesses
16	today, this hearing of the City Council's Finance
17	and Transportation Committees is adjourned.

CERTIFICATE

I, DeeDee E. Tataseo certify that the foregoing transcript is a true and accurate record of the proceedings. I further certify that I am not related to any of the parties to this action by blood or marriage, and that I am in no way interested in the outcome of this matter.

DeeDer E. Jalance Signature

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Date January 5, 2008