CITY COUNCIL CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON JUSTICE SYSTEM

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October 25, 2018 Start: 10:08 a.m. Recess: 12:57 p.m.

HELD AT: Committee Room - City Hall

B E F O R E: RORY I. LANCMAN Chairperson

COUNCIL MEMBERS: Andrew Cohen Alan N. Maisel Deborah L. Rose Eric A. Ulrich

A P P E A R A N C E S (CONTINUED)

Elizabeth Glazer, Director, Mayor's Office of Criminal Justice, MOCJ

Debbie Grumet, Director, Budget Office Mayor's Office of Criminal Justice, MOCJ

Erin Koniak, Deputy Director, Crime Control Mayor's Office of Criminal Justice, MOCJ

Darcel Clerk District Attorney, Bronx County

Michael McMahon, District Attorney, Richmond County

Jack Ryan, Representative from Queens District Attorney Richard A. Brown

Tina Luongo, Chief Defender, Legal Aid Society

Shannon Cumberbatch, and I'm the Director of Hiring, Diversity and Community Engagement at the Bronx Defenders

Danielle Regis, Senior Staff Attorney Brooklyn Defender Services

Deborah Wright, President, Association of Legal Aid Attorneys, UAW, Local 2325

Paloma Martinez, Staff Attorney Legal Aid Society Queens County

Lily Getz, Staff attorney Legal Aid Society Brooklyn Criminal Defense Practice

Adriana Matiez, Paralegal 2, Legal Aid Society

Liz Bender, Staff Attorney, Legal Aid Society

2 [sound check] [pause] [background 3 comments] [gavel]

4 CHAIRPERSON LANCMAN: Good morning5 everyone.

6 COUNCIL MEMBERS: [in unison] Good 7 morning.

8 CHAIRPERSON LANCMAN: I'm Council Member 9 Rory Lancman, Chair of the Committee on the Justice 10 Today, we are here to discuss the issue of System. 11 fair pay and resources for public defenders and 12 prosecutors, particularly the salary disparity that 13 pulls attorneys away from the Criminal Justice System 14 and into the Law Department, the Education Department 15 and other government agencies. Our Criminal Justice 16 System depends on talented and experienced public 17 defense attorneys and prosecutors to ensure justice 18 and fairness for complainants and defendants. Public 19 defenders make sure that the right to counsel is more 20 than just an empty promise. So, we cannot shirk our 21 responsibility to adequately fund their 22 representation of New Yorkers, and experienced savvy 23 committed assistant district attorneys are necessary 24 to faithfully exercise their immense discretion and 25 ethical obligations. In short, the issue of

2 experienced, professional, dedicated public defenders and prosecutors is a key Criminal Justice reform 3 issue. Yet, it is becoming increasingly difficult 4 for public defenders and prosecutors' offices to 5 retain talented and experienced public service 6 7 attorneys to perform these critical responsibilities. Low pay, high cost of living and crippling law school 8 debt are among the many factors these offices cite as 9 reasons retention and recruitment cannot keep up with 10 staffing requirements. We constantly hear stories of 11 12 public defense attorneys and assistant district attorneys leaving for other city agencies for better 13 14 pay and lower caseloads. Yet, starting salary for 15 entry level attorneys at some public defenders' and 16 prosecutors' offices lag behind the Law Department, 17 and that difference continues across the years at the 18 3-year mark, the 5-year mark, and the 10-year mark. The staring salaries information that we have for 19 20 public defenders range from \$61,000 to \$68,000 while the Law Department starts at \$68,000 for example. 21 At 2.2 the 3-year mark, the public defenders range from 23 \$64,000 to \$66,000 with the Law Department at \$71,000 and the Department of Education attorneys in the 24 Administrative Trials Unit at \$85,000. At five 25

2 years, Le gal Aid, Public-the Brooklyn Defenders and New York County defenders range from \$70,000 to 3 \$78,000 with the Law Department at \$79,000, and at 10 4 5 years, the public defenders range from \$87,000 to \$96,000 while the Law Department is at over \$108,000. 6 7 It, therefore, comes as no surprise that city agencies often have better retention rates than our 8 district attorney offices and indigent service 9 providers. My bill Intro 514 would establish a 10 temporary task force to study the issue of pay parity 11 12 for public defenders and prosecutors. Not because we 13 don't know the problem and its solution. We know 14 both the problem, and its solution. We've been 15 talking about this for many years now, but because we 16 have struggled to get the administration to focus on 17 this issue, and promotes-propose a systematic lasting 18 solution. I look forward to hearing today from the Mayor's Office of Criminal Justice, our public 19 20 defenders, the district attorneys about their funding retention strategies and salary needs. With that, I 21 2.2 welcome the Director of the Mayor's Office of 23 Criminal Justice Liz Glazer and Ms. Glazer if you and whoever else is-is testifying would get sworn in, we 24 can-we can get started. Do you affirm ore affirm the 25

2 testimony you're about to give is the truth, the 3 whole truth and nothing but the truth?

4 ELIZABETH GLAZER: [off mic] I do.
5 CHAIRPERSON LANCMAN: Thank you very
6 much.

7 ELIZABETH GLAZER: Thank you Chair Lancman and thanks Council Member Cohen. My name is 8 Elizabeth Glazer. I'm the Director of the Mayor's 9 Office of Criminal Justice. Thank you for the 10 opportunity to testify today. I'd like to introduce 11 12 my colleagues, Debbie Grumet, who's the Director of our Budget Office in my-within MOCJ and Erin Koniak 13 (sp?) who is the Deputy Director for Crime Control. 14 15 The Mayor's Office of Criminal Justice, as you know, 16 advises the Mayor on public safety strategies, and 17 together with partners inside and outside of 18 government develops and influence policies that promote safety and fairness and reduce unnecessary 19 incarceration. As you know, New York City has the 20 lowest crime and incarceration rates of any large 21 2.2 city in the nation. Major crime has fallen by 78% in 23 the last 25 years and 13% in the last 4 and 2017 was 24 the safest year in COMPSTAT history with homicides down 13% and shootings down 215 since the year 25

| 2 | before, and this is a success that's shared in and |
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| 3 | contributed to by all our partners in government and |
| 4 | all New Yorkers. Since the beginning of the Mayor's |
| 5 | administration the jail population has declined 27%, |
| 6 | the steepest 4-year decline since 1998, and the |
| 7 | number of people in city jails has fallen across |
| 8 | almost every category. The number of people held on |
| 9 | bail under 2,000 has fallen around 60%, the number of |
| 10 | people serving city sentences about 28% and the |
| 11 | number of 16 and 17-year-olds by about 50%. [door |
| 12 | slams] Justice System partners including district |
| 13 | attorneys, indigent defense providers and law |
| 14 | enforcement along with non-profit providers and all |
| 15 | New Yorkers have been critical to these achievements. |
| 16 | To support this work, my office works with OMB to |
| 17 | invest public resources to help create the safest |
| 18 | possible New York City with the smartest and fairest |
| 19 | justice system. The district attorneys and indigent |
| 20 | defense providers play vital although different roles |
| 21 | in the city and the success of many of our |
| 22 | initiatives involved working with them. While we |
| 23 | make recommendations and share strategies with the |
| 24 | district attorneys. Each DA is an independently |
| 25 | elected official. They set their office's priorities |

2 and develop initiatives. The needs of each office are as unique as the communities they serve and 3 4 annually each district attorney submits needs 5 requests to MOCJ and OMB. MOCJ and OMB then work to 6 make investments that are responsive to community 7 needs and can aid prosecutors and defenders in ways that will improve the fairness and effectiveness of 8 our Criminal Justice System. Historically, 9 fluctuations in funding have been a byproduct of 10 providing incremental increases over the years. In 11 12 response to those needs requests, we make concerted 13 efforts to provide such funding and have 14 significantly support the DAs over the past four 15 years. This administration has increased the overall 16 budget from \$287 million in Fiscal Year 14 when the 17 Mayor took office to \$383 million Fiscal Year 19, and 18 salaries are one part of this whole picture. Over the past two fiscal years, we've engaged with each 19 20 district attorney's office on issues of salary parity. Each office has its own hiring and 21 2.2 recruitment practices, salary structure and retention 23 rates, and during the same period, we also funded and supported a significant range of programs at the DA's 24 Offices increasing staff and enriching the office's 25

2 resources. In this past Fiscal Year we were able to work with the DAs to provide parity with the Law 3 Department for starting salaries is years 1 through 4 5, and we're engaged in active discussions with each 5 of the DA's offices in better understanding their 6 7 operations and evaluating their funding needs. We equally-we founded (sic) the critical and 8 Constitutionally grounded role played by public 9 defenders in the Criminal Justice System and in our 10 city. These dedicated providers are integral to the 11 12 sound functioning of our justice system and to 13 advancing fairness and the dignity of all New 14 Yorkers. Consistent with the City's commitment to 15 funding indigent defense providers, we have both 16 increased funding and responded to particular needs requests. Public defenders and district attorneys 17 18 play equally important, but different roles in Criminal Justice System. The mechanisms to fund 19 20 their work differ as well. Indigent Defense Provider funding is provided through a process in which 21 2.2 services are solicited through requests for 23 proposals, and this process involves application of city procurement rules, a series of ongoing 24 discussions and contract negotiations. New contracts 25

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2 for indigent defense providers to begin next year are 3 in process and we expect the contracts to be registered by January 1. Given that we are in-have 4 5 not yet reached finality on the upcoming contracts, I'm unable to provide further comments on the 6 7 Indigent Defense salary structures. We look forward to entering into these new contracts and to funding 8 the ongoing work of the city's public defenders. 9 I**′**m 10 aware that the Council has proposed a temporary task force on pay parity among public defenders, assistant 11 12 district attorneys and city agency attorneys. At 13 this time, we're still examining this issue, and have 14 not reached a position as to the necessity or 15 potential scope of such a taskforce especially given 16 our ongoing engagement with the DAs and the indigent 17 defense providers. Thanks for the opportunity to speak today, and for your continued support and 18 partnership in the transformative justice systems 19 20 reforms that are changing our city.

21 CHAIRPERSON LANCMAN: Thank you very 22 much. [coughs] Let me mention we've also been joined 23 by Council Member Andrew Cohen from the Bronx, and 24 Council Member Debbie Rose from Staten Island. 25 You've-you've given us data, a-a chart comparison-

comparing the salaries for the Law Department with the various DA's offices. We have also asked forwhich I appreciate. We also asked for salary comparisons for the Department of Education lawyers and the Department of Correction lawyers. Do you have that?

ELIZABETH GLAZER: I don't have that 8 That's something that we're working on and 9 todav. can work on providing to you. 10 It's a slightly 11 different-it's a little bit more difficult to collect 12 that information because the lawyers are sprinkled 13 throughout those departments doing different 14 functions. They're very different from the way in 15 which certainly the DAs are constructed.

16 CHAIRPERSON LANCMAN: So, let's-I wanted 17 to get into how the-the Mayor forms the-the-the 18 budget, the Preliminary Budget for the district attorneys and how your-your, the Administration 19 20 starts with forming the-the period RFPs for the-the public defense providers, but-but I want to start 21 2.2 with a more-a more basic question, and I just want to 23 make sure we're understanding or if we're even on the 24 same page. The district attorneys and the public 25 defenders have testified in the past, and they are

2 going to testify after you that they are having a very, very difficult time recruiting and retaining 3 lawyers, and that they are losing many of their 4 5 lawyers not just to the private sector, but also to 6 other government agencies, city government agencies. 7 So you agree with the basic premise that the district attorneys and the public defenders are having a very 8 difficult time recruiting and retaining qualified 9 10 lawyers?

ELIZABETH GLAZER: We ourselves have 11 12 looked-sorry, to take that look at what it retention looks like to see compared to what. It's been 13 14 difficult for us to really get to the bottom of what 15 is actually causing- If, in fact, there is that 16 difficult in attracting lawyers, and if, in fact, 17 there is that difficulty in retaining lawyers 18 compared to other public interest entities, and we hope to have some more information on that, and 19 20 understanding that better with respect to what retention rates look like, but I don't have that 21 2.2 right now.

23 CHAIRPERSON LANCMAN: Well, what would 24 you need more from them because again they have 25 testified--

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| 2 | ELIZABETH GLAZER: [interposing] Yes. |
| 3 | CHAIRPERSON LANCMAN:at hearings that- |
| 4 | that you have been at |
| 5 | ELIZABETH GLAZER: [interposing] Uh-hm. |
| 6 | CHAIRPERSON LANCMAN:and I've heard |
| 7 | this for as long as I've been the chair of the-the |
| 8 | committee, and I haven't really seen it challenged in |
| 9 | any quantitative way. So, what-what information |
| 10 | would you need to be able to assess whether or not |
| 11 | the district attorneys and the public defenders are |
| 12 | correct in saying that they've got a recruitment and |
| 13 | retention problem especially vis-à-vis other public |
| 14 | agencies? |
| 15 | ELIZABETH GLAZER: Yeah. So, we're |
| 16 | involved right now in what I think are very |
| 17 | productive conversations with the DAs. We've gotten |
| 18 | some information from some of the DA's Offices on |
| 19 | what their retention rates look like. We've |
| 20 | certainly heard the stories [coughs] also. They |
| 21 | don't totally comport with what our initial look is |
| 22 | at our own, for example, court counsel. There are |
| 23 | different ways that people define what retention is, |
| 24 | and so that can sort of wildly skew the numbers, and |
| 25 | so that's something that we hope to have some kind of |

1 COMMITTEE ON JUSTICE SYSTEM 15 2 understanding of, you know, as we look at this information together. 3 4 CHAIRPERSON LANCMAN: So, every year the Mayor produces a Preliminary Budget. We have hearings 5 and Executive Budget and the Budget gets-gets past, 6 7 and periodically you have those RFPs, which you're in the midst of hopefully at the-at the end--8 ELIZABETH GLAZER: [interposing] At the 9 10 end. 11 CHAIRPERSON LANCMAN: -- of concluding, 12 finagling. Let's start with the-with the district 13 attorneys, right. The Mayor puts out numbers in the 14 Preliminary Budget. What analysis or assessment is 15 done of the recruitment and retention needs that results in-in the Administration and the Mayor 16 17 putting out X tens of millions of dollars for this 18 office and X tens of millions of dollars for that office for the DAs? 19 ELIZABETH GLAZER: So, if only it were 20 thus, but it's not. The way in which our budget 21 2.2 process now works, as you know, is that we start from 23 an historical base meaning whatever it is the DAs got last year or the year before, and it's a reflection 24 many years of-of needs and discussion is where we 25

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| 2 | start from, and it's an incremental process in that |
| 3 | each year the DAs come forward and say I have these |
| 4 | needs, and we then discuss with them those |
| 5 | individuals needs. So, you know, the issue of |
| 6 | vertical prosecution or the Rikers Bureau with |
| 7 | respect to the Bronx, Conviction Integrity Units in |
| 8 | the number of different DA's offices do V issues. So, |
| 9 | a whole array of things that have to do with |
| 10 | everything from personnel to-to tech needs and other |
| 11 | things. So, it's really based on the individual |
| 12 | asks. That's where we start from of each DA's Office |
| 13 | and then funding decisions are made based on a |
| 14 | discussion with them. |
| 15 | CHAIRPERSON LANCMAN: So, over time, and |
| 16 | I don't want-I don't want you to take this the wrong |
| 17 | way. Before you or Mayor de Blasio and I were here, |
| 18 | the DAs had a budget, and without maligning any of |
| 19 | our predecessors in government, that budget probably |
| 20 | reflected as much political push and pull and |
| 21 | realities as it did any kind of systematic analysis |
| 22 | of the—of the budgetary needs of the district |
| 23 | attorneys' offices. And then, the mayor comes in the |
| 24 | office, I come in the office. You take your |
| 25 | responsibilities. Wouldn't it make sense to do some |
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| 2 | kind of professional thoughtful analysis of what do |
| 3 | these officers really need for the work that they're |
| 4 | expected to do and the salaries that their-their |
| 5 | assistants and support staff need? |
| 6 | ELIZABETH GLAZER: So, that's a |
| 7 | CHAIRPERSON LANCMAN: [interposing] Can |
| 8 | we do that? |
| 9 | ELIZABETH GLAZER: That is a great |
| 10 | question, and I-and worthy of thought. It is a |
| 11 | question as to I think it's whether or not actually |
| 12 | that would benefit or not the DAs whether the DAs |
| 13 | would want to do what essentially you're suggesting |
| 14 | is a kind of zero-based budgeting, and that could |
| 15 | result in significant shifts in the way in which—in |
| 16 | the number of people that the DAs have, and the |
| 17 | amount of money that they have. So, it's a very |
| 18 | CHAIRPERSON LANCMAN: [interposing] You |
| 19 | would file that in the category of be careful what |
| 20 | you ask for in terms of the DAs? |
| 21 | ELIZABETH GLAZER: I-I |
| 22 | CHAIRPERSON LANCMAN: [interposing] |
| 23 | Potentially? |
| 24 | ELIZABETH GLAZER: I would-I would flag |
| 25 | that. I mean I would note that, you know, we take |
| | |

2 very seriously the-the needs of the DAs, and of the defenders. The office-this Administration has been 3 4 remarkably generous in my view with respect providing the DA's resources. You know, over the last four 5 years I-I would very surprised if there was as steep 6 7 an increase in the resources and funding of the DAs as we've seen in this Administration anywhere from 8 22% in creases to 78% increases in their-in their-in 9 their budgets, and that's covered a whole array of 10 things including sort of systemic shifts in the way 11 12 DAs often incoming newly elected DAs have wanted to 13 shape their offices to new initiatives that they have 14 been interested in funding. So, I think it speaks to 15 two things: One the Administration's commitment to 16 make sure that we have a fair functioning system, and 17 (2) a partnership that we think has been fruitful 18 with the DAs and with the defenders in trying to shape as fair a system as we can achieve in New York 19 20 City.

CHAIRPERSON LANCMAN: Yeah, but from-from my side of the table I find the budget process to be very ad hoc. And again, we're sticking with the DAs now. We're going to get to the public defenders. You know, I sit with each of the DAs or their staffs

2 each budget cycle and I even did that before I had the-the DA's technically under my jurisdiction and, 3 4 you, they want a program for this, they want a 5 program for that, and these are all things that we want them to do because by and large they all 6 7 represent some kind of criminal justice reform agenda that we support, and-and all of them also talk about 8 the fundamental-I want to say baseline. It is a 9 particular term in the budget, but I don't mean it 10 that way. Like we've got to pay our-pay our staff, 11 12 and I know this isn't a budget hearing, but we're talking about those kinds of issues. It's very, very 13 14 frustrating that we've got to balance or juggle 15 paying or-or providing funding for them to meet the-16 the minimum that is necessary for them to-to pay 17 their assistants and keep their assistants and-and 18 not lose them verse alright well who is going to pay for the Conviction Integrity Unit in Staten Island? 19 20 Who is going to pay for vertical prosecution here et cetera, et cetera? 21 2.2 ELIZABETH GLAZER: So, I--23 CHAIRPERSON LANCMAN: [interposing] Yes. 24 ELIZABETH GLAZER: -- I mean I'm going to divine the guestion --25

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CHAIRPERSON LANCMAN: Go ahead.

3 ELIZABETH GLAZER: --and answer it in 4 this way because I think it's an excellent point. Ι think that there are two separate but converging 5 things going on that we have to address. One has to 6 7 do with salaries, and ensuring that both our DAs and defenders are paid adequately in a way that permits 8 them to do their job at the highest level. 9 The 10 second has to do with how many people are needed to do that job and in what areas, and the reason why I 11 12 say those are separate things but converge is that you can imagine a world in which we did something 13 14 closer to what you're suggesting, and we have a very 15 transparent look each year at what DAs are spending 16 and on what, how many heads they've been able to 17 hire, and whether or not there should be a shift in 18 using money for one initiative instead of using-if it's not being used fully in one initiative to 19 20 potentially allocate that to salary. So, but I-I think these are two separate things, but they're two 21 2.2 separate things that ultimately come together in a 23 way that I think is complicated, and it's part of-of the conversation that we're having now with the DAs. 24

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| 2 | CHAIRPERSON LANCMAN: Okay. Let's talk |
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| 3 | about the public defenders now, and I'll start with a |
| 4 | fact that is-that I-that I believe is true, I see is |
| 5 | true and is very, very painful for public defenders. |
| 6 | I hear it from them in person. I hear it from them |
| 7 | through social media that in a courtroom where they |
| 8 | are providing the service and the function that is |
| 9 | literally required by the Constitution, they are the |
| 10 | lowest paid professional in the room. Is that |
| 11 | something that troubles the Administration? |
| 12 | ELIZABETH GLAZER: So, again we have an |
| 13 | issue where the process that we are bound to has |
| 14 | shaped what the salary structures look like. So, |
| 15 | we've just discussed how it is that we go about the |
| 16 | DA's funding requests. The indigent defense |
| 17 | providers are funded in a very, very different way. |
| 18 | So that's part of an RFP process that happens over, |
| 19 | you know, over a series of, you know, every six-six |
| 20 | years, I think it is, and so we put out a proposal. |
| 21 | We solicit responses to it. We then-so the-the |
| 22 | defenders themselves provide to us this is what we |
| 23 | think, you know, it should look like. We then have a |
| 24 | negotiation with them about it, and that's how we get |
| 25 | to a conclusion. They're also funded quite |

differently than the DAs. So the DAs are almost 2 entirely funded by city funds. That's not true, and 3 4 will be even less true as we go on over the next few years because of t significant infusions of state 5 funds from the Hurrell-Harring Settlement and from 6 7 ILS funding more generally. And so, I think what we are going to see over the next few years is that that 8 combination of funding is going to actually converge 9 the amount of funding for the DAs and the amount of 10 funding for the defenders will, in fact, converge. 11 12 CHAIRPERSON LANCMAN: What do you mean 13 the amount of funding will converge? I don't-I don't 14 know that is the --15 ELIZABETH GLAZER: [interposing] Meaning that the total amount that's provided to support the 16 17 district attorneys and the total amount of funding 18 provided to support our defenders will be very, very close. 19 20 CHAIRPERSON LANCMAN: That would entail, if I'm not mistaken a very significant increase in 21 2.2 the amount of funding that are going to the 23 defenders. ELIZABETH GLAZER: Right, and it looks 24 like that's what we're seeing from Hurrell-Harring 25

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2 and from other pieces coming in as well as, although 3 I can't get into the details until the contract is 4 public as well as a city infusion of funds.

5 CHAIRPERSON LANCMAN: Okay. Well, for 6 what it's worth, the public defender community behind 7 you are all vigorously shaking their heads or looking at me quizzically, but will-they'll have their chance 8 to-to speak. So, when you say that their funding 9 mechanisms are-are different, I-I understand that-10 that's true. There's an RFP every six years, but-but 11 12 if the Administration that puts out the-the RFP and it's the Administration that negotiates that-that 13 14 RFP, and-and you say that you're limited in what you 15 can say about the current RFP and where it stands in 16 it's closure and et cetera. But is there any 17 analysis that's done or any effort or-or do you start 18 with the proposition when you-when you put out that RFP that we're going to fund it starting with we're 19 20 going to make sure that the public defenders standing up in courtrooms across the city every day are going 21 2.2 to be compensated at the same level as-a other 23 government attorneys and-and then we'll build from there--24

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ELIZABETH GLAZER: [interposing] Uh-hm.

| 2 | CHAIRPERSON LANCMAN:because I don't-I |
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| 3 | don't know what's going to be with this RFP, cut I |
| 4 | suspect it's-it's not going to take the public |
| 5 | defenders or if does, I'd be pleasantly surprised |
| 6 | from where they are now to-to this concept of parity. |
| 7 | But when you're crafting the RFP do you start with |
| 8 | okay, here's how much it's going to take to pay these |
| 9 | hundreds of public defenders the salary they need to |
| 10 | do this work, pay their student loans and—and make a |
| 11 | career of this? |
| 12 | ELIZABETH GLAZER: So, there's-there is |
| 13 | quite a bit of analysis that goes into the crafting |
| 14 | of the RFP and also with the negotiation with the |
| 15 | indigent prevent-defense providers afterwards, and |
| 16 | I'll give you just the top ones, and then Debbie my |
| 17 | Budget Director has been very involved, commenting to |
| 18 | it if I miss something. I'm sure I will. So, we |
| 19 | take a look at certainly caseloads, and what the |
| 20 | trend lines are in both misdemeanors, felonies and |
| 21 | homicides. Homicides, as you know, is a separate |
| 22 | contract. We take a look at-in this case we look at |
| 23 | both our defenders in New York City and defenders |
| 24 | across the nation to understand not just the staffing |
| 25 | needs with respect to lawyers, but also the |

2 significant need for social service providers and 3 other kinds of skillsets that are important in the 4 defenders' work and all of that goes into the RFP. 5 Do you want to add to that?

DEBBIE GRUMET: [off mic] Sure. 6 We 7 looked at the pro. Oh, sorry. [on mic] We looked at the proposals that were for specific caseloads and 8 the proposals including staffing levels as well 9 10 salaries. What was working in opposite directions was the acknowledgment for increase ancillary 11 12 services combined with declining caseloads, and so 13 the net of t hat we did see an increase of overall 14 funding provided at a time of declining caseloads.

15 CHAIRPERSON LANCMAN: The RFP has certain 16 core values, core missions or core goals. Let's say 17 those core goals reflect values and-and admissions. 18 Why can't one of them be that public defenders will get salaries that are on parity with other government 19 20 employees, government attorneys? Because that doesn't seem to be the core baseline for how these 21 2.2 RFPs are let out and-and negotiated.

DEBBIE GRUMET: We did not specifically address salary parity as one of the criteria of the RFP. We looked at a proposal for a given caseload

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| 2 | acknowledging again a certain staffing model that was |
| 3 | consistent with what the state standards were as well |
| 4 | as the acknowledgment of the need for additional |
| 5 | ancillary services. We also too measures to weight |
| 6 | the caseload to more appropriately reflect the |
| 7 | workload of felonies versus treating all cases the |
| 8 | same, but we did not specifically highlight salary |
| 9 | parity. |
| 10 | CHAIRPERSON LANCMAN: Let me must mention |
| 11 | we've been joined by Council Member Alan Maisel and |
| 12 | Council Member Andy Cohen has questions. |
| 13 | COUNCIL MEMBER COHEN: Thank you, Chair. |
| 14 | I'm not sure I can do as good a job as you, but I—I |
| 15 | do want to follow up on some of this. [coughs] You |
| 16 | know my background is on the civil side, but I think |
| 17 | as just a typical New Yorker I—I can't see how you |
| 18 | would not have the perception that if the DA, you |
| 19 | know, sitting on that side of the table is making X |
| 20 | and you're public defender is making X-, that that |
| 21 | you don't have as an attorney. Like that just seems |
| 22 | like a very corrosive environment that I think is |
| 23 | indisputable. I could just-the way, you know, |
| 24 | people's minds work. Like my lawyer is worth less |
| 25 | than their lawyer. Like I-the system already has, |
| | I |

| 2 | you know, his thumb on the scale right then and |
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| 3 | there, and you could just incorporate in the RFP that |
| 4 | we want defenders to make X. That's a requirement of |
| 5 | the RFP, and that's the end of it. This problem |
| 6 | could be solved in one-but I'm-I'm curious to see how |
| 7 | you feel about the perception that the public |
| 8 | defenders are making less than the ADAs and if you |
| 9 | think that that has a negative, corrosive effect? |
| 10 | ELIZABETH GLAZER: So, I guess, you know, |
| 11 | in and ideal world we would have, you know, perfect |
| 12 | salary parity across many different—many different |
| 13 | aspects of the profession. I think to some degree we |
| 14 | have, you know, built on the past, and that has |
| 15 | gotten us to where we are. I take your point. |
| 16 | That's not the way this RFP ended up working out. As |
| 17 | I mentioned there are going to be some significant |
| 18 | other infusions of money over the next few years. |
| 19 | COUNCIL MEMBER COHEN: But even if we |
| 20 | were a minority stakeholder, we could still because |
| 21 | we're a significant stakeholder we could say that |
| 22 | we're not going to contract with you unless you pay |
| 23 | your public defenders X |
| 24 | ELIZABETH GLAZER: [interposing] Uh-hm. |
| 25 | |
| | |

2 COUNCIL MEMBER COHEN: --even as a 3 minority stakeholder in that-and-and pay.

4 ELIZABETH GLAZER: Yeah, we're still a 5 majority stakeholder so-

COUNCIL MEMBER COHEN: I really-it just 6 7 seems to me that as a cornerstone I mean now, you know, when I hear about things in Alabama and the 8 public defender, you know, doing this part-time and, 9 you know, it just-this is New York City and I-I-I fee 10 that it-it-there's not other greater evidence of sort 11 12 of the lack of balance and justice when, you know, the pay levels are-we just-it's just is a clear 13 statement that we value this work less than that 14 15 work, and that's really not, you know, in 21st 16 Century New York I just don't feel that that's the 17 statement we want to make, and I can't believe that 18 that's the statement this Administration wants to make and it's, you know, there's for all of us the 19 20 clock is ticking here, but there is time to do something about that and I really would encourage us 21 2.2 to do that, and-and even, you know, I'm going to sign 23 onto-unless I'm on it already, I'm going to sign onto Council Member Lancman's bill because, you know, I'm 24 25 a strong advocate for my DA. I want to see, you know

| 1 | COMMITTEE ON JUSTICE SYSTEM 29 |
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| 2 | my DA get the resources that she needs to do as good |
| 3 | a job, but if there's, you know, just because there's |
| 4 | a historical structural floor like-like this is our |
| 5 | opportunity to do the right thing and fix it. Why |
| 6 | don't we do that? |
| 7 | ELIZABETH GLAZER: Yeah, and I appreciate |
| 8 | that. |
| 9 | COUNCIL MEMBER COHEN: I mean that's why |
| 10 | we're here, right? |
| 11 | ELIZABETH GLAZER: Yep, I appreciate |
| 12 | that. |
| 13 | COUNCIL MEMBER COHEN: Yeah, thank you, |
| 14 | Chair. |
| 15 | CHAIRPERSON LANCMAN: Sure. Debi. |
| 16 | Council Rose. |
| 17 | COUNCIL MEMBER ROSE: Thank you, Chair. |
| 18 | Along with—in the same vain, how is it that the |
| 19 | inequity arrives between, you know, the-the ADA, the |
| 20 | DA's Office the indigent service providers? Where do |
| 21 | they start? Is it—is it at the starting salary |
| 22 | level, and it just incrementally is—is so diverse |
| 23 | that it's-it creates this disparity? |
| 24 | ELIZABETH GLAZER: So, I think it's |
| 25 | everybody builds on the past, and so unless we take |
| l | |

1 COMMITTEE ON JUSTICE SYSTEM 30 2 apart each system and then build up from kind of a zero base, it's-that's the law--3 4 COUNCIL MEMBER ROSE: [interposing] So 5 there's base that --6 ELIZABETH GLAZER: --and that--7 COUNCIL MEMBER ROSE: --base pay for starting ADAs and public indigent, you know, service 8 workers. There is not a base. 9 ELIZABETH GLAZER: So, with respect to 10 the DAs, although we provided the amount-anal-11 12 analogous salary of Support Counsel 1 through 5, that doesn't really reflect the way those decisions are 13 made within each office. So, each office can decide 14 15 what its starting salary is, what the bumps up are, 16 how various people are compensated, but we use that 17 as a way to just as a rough measure to try and get to 18 some parity. COUNCIL MEMBER ROSE: And so that's based 19 20 on what each DA's office is allocated, right? ELIZABETH GLAZER: So, what we did was we 21 2.2 looked at as best we could the-what looked like each 23 class. So, you know, as you know, DA offices hire in chunks in a first year, and usually they kind of move 24 25 through the system. So, we tried to look at how

| 1 | COMMITTEE ON JUSTICE SYSTEM 31 |
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| 2 | those salaries clumped in years 1 through 5. We then |
| 3 | looked at court counsel to try and see if we could |
| 4 | see an analogous clumping as far as the dollars went, |
| 5 | and then we tried to equalize it across-across the |
| 6 | offices to come up with a dollar amount. |
| 7 | COUNCIL MEMBER ROSE: So, if their |
| 8 | budgets are-but if their budgets are not equitable, |
| 9 | then that-the funding, the money is not equitable, |
| 10 | right? |
| 11 | ELIZABETH GLAZER: Well- |
| 12 | COUNCIL MEMBER ROSE:If if-my DA gets |
| 13 | less than the Bronx DA, how does my DA—how is my DA |
| 14 | able to pay their-their staff and |
| 15 | ELIZABETH GLAZER: [interposing] Well, |
| 16 | your DA got a 78% increase in their budget since the |
| 17 | beginning of the Administration just specifically |
| 18 | COUNCIL MEMBER ROSE: [interposing] Yes, |
| 19 | because |
| 20 | ELIZABETH GLAZER:and then they have |
| 21 | COUNCIL MEMBER ROSE:and we-we fought |
| 22 | hard for that |
| 23 | ELIZABETH GLAZER: [interposing] And |
| 24 | then. |
| 25 | |
| | |

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5

2 COUNCIL MEMBER ROSE: We fought hard for 3 that.

ELIZABETH GLAZER: And--

COUNCIL MEMBER ROSE: Uh-hm.

6 ELIZABETH GLAZER: -- and then within 7 that, the issue is the DAs have a lot of discretion about how to allocate the money that they get with 8 respect to salary. So, there is-how do we decide 9 what it is we're going to do with respect to getting 10 to parity, and I've described to you the method that 11 12 we did with 1 through 5, but once the DAs get that 13 money, they're independently elected officials. They 14 allocate their budget how they like.

15 COUNCIL MEMBER ROSE: [interposing] So, 16 it's discretionary by, you know, according to the 17 DA's offices? That's what you're saying?

ELIZABETH GLAZER: The DA-the DAs have a budget, and they allocate it how they like, and you'll see that when you look at, you know, the different decisions the DAs have made. For example, as to, you know what their starting salaries are. COUNCIL MEMBER ROSE: And since we've

24 increased their-the-their-their funding allocation, 25 are they at equal par with outside attorneys or at-

1 COMMITTEE ON JUSTICE SYSTEM 33 2 and if not, how much-where's the disparity? How much is the-the range between ADAs being paid what 3 4 outside, you know, starting--ELIZABETH GLAZER: [interposing] Private 5 6 attorneys? Well, I mean private attorneys? 7 COUNCIL MEMBER ROSE: Yes. ELIZABETH GLAZER: Well, with respect to 8 private attorneys, all of us could be supported on 9 10 the salary of a private attorney. I mean it is out of sight. [laughter] So-so we try--11 12 COUNCIL MEMBER ROSE: [interposing] But-13 but we are talking about trying to accomplish some 14 level of parity so that we can retain the-the skilled 15 attorneys that --16 ELIZABETH GLAZER: [interposing] No, I 17 totally appreciate that, and that's what I'm-and so, 18 I think we're all struggling-COUNCIL MEMBER ROSE: [interposing] But 19 20 what is that? What is the gap in order to sort of allow us to maintain the-the skillsets that we need 21 in our offices? 2.2 23 ELIZABETH GLAZER: [interposing] So, 24 that, we've sort of taken the first step in that 25 exercise, which is years 1 through 5--

2 COUNCIL MEMBER ROSE: [interposing] Uh-3 hm.

4 ELIZABETH GLAZER: -- and that's what I was describing to you trying to figure out some 5 6 analogous salary structure in the public sector. DAs 7 have-have, you know, told us stories as I think the Chair mentioned, you know, they lose people to court 8 counsel so that's seen-to some degree that, you know, 9 is roughly analogous kind of work. We're not engaged 10 in what I think are very productive conversations 11 12 with the DAs about what happens next. It becomes more complicated after Year 5 because the salary structure 13 14 is all over the place within offices, and also 15 between offices. So, I don't have a good answer for 16 you about where that-where that will end up. That's part of what the ongoing discussions are. 17 18 COUNCIL MEMBER ROSE: So, have we accomplished-I'm trying to figure out if we've 19 20 accomplished that, you know, Year 1 to 5-year--ELIZABETH GLAZER: [interposing] Correct. 21 2.2 COUNCIL MEMBER ROSE: --range. Are we at 23 parity now? ELIZABETH GLAZER: Yeah, so in the July-24

in the adopted we provided \$5.3-

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1 COMMITTEE ON JUSTICE SYSTEM 35 2 DEBBIE GRUMET: [interposing] \$5.4 3 million . ELIZABETH GLAZER: \$5.4 million in order 4 5 to do that parity between the DA's offices and 1 6 through 5. 7 COUNCIL MEMBER ROSE: And when a diversion program is created in a DA's office, is 8 there an automatic allocation of additional funds to 9 indigent service providers that would have clients 10 that would be in these programs? 11 12 ELIZABETH GLAZER: No, there-the budgets 13 are not tied in that way. 14 COUNCIL MEMBER ROSE: They're not. Do you think that that's something that you should be 15 16 looking at? 17 ELIZABETH GLAZER: So, the indigent 18 defense providers are not shy about asking for a separate funding for different kinds of efforts. 19 So, 20 one of the things that I think has been, you know, a big success has been the Decarceration Project that 21 2.2 we're doing with the Legal Aids Society, and there 23 have been a number of other examples like that, but there isn't a one-for-one connection. 24 25

2 COUNCIL MEMBER ROSE: Well, because it's 3 an adversarial system, don't you think that there 4 needs to be parity there?

5 ELIZABETH GLAZER: So, I quess the 6 question is so for example, there is a very robust 7 citywide diversion program called supervised release and the city spends-initially, it was funded by DA V 8 Vance actually, and now the city spends quite a bit 9 of money on that diversion program. It is part of 10 the-so-so we're funding the program. It's part of 11 12 what a lawyer does whether a defender or a prosecutor 13 in the course of a court case to determine whether they are recommending a client for the Diversion 14 15 Program. So, usually what happens is the funds 16 actually go to a diversion program. 17 COUNCIL MEMBER ROSE: It goes to the 18 program, but it goes to one side for the prosecution, right? The prosecution is--19 20 ELIZABETH GLAZER: No, I think--

COUNCIL MEMBER ROSE: No?

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ELIZABETH GLAZER: --I think-so we've funded in Manhattan and I believe in one other-Brooklyn I believe Alternatives to Incarceration Units and I think what those guys are doing are

1 COMMITTEE ON JUSTICE SYSTEM 37 2 actually helping to run programs that divert the-I mean the role of the DA is becoming more diffuse, and 3 less about, you know, just simply the prosecution of 4 5 a case. COUNCIL MEMBER ROSE: Uh-hm. 6 7 ELIZABETH GLAZER: And so [siren] the programs could be funded through the DA's offices. 8 They can funded citywide like supervised release, 9 which is, you know, taking in about 10,000 people 10 since 2016, and that's done through non-profits 11 12 serving the courts, the defenders--13 COUNCIL MEMBER ROSE: [interposing] So, our indigent service providers are given additional 14 15 resources for diversion programs? 16 ELIZABETH GLAZER: [pause] So, I'm not-17 the programs--18 COUNCIL MEMBER ROSE: [interposing] Whenwhen 19 20 ELIZABETH GLAZER: [interposing] -diversion programs are funded--21 2.2 COUNCIL MEMBER ROSE: [interposing] Let 23 me-let me ask that question again. 24 ELIZABETH GLAZER: Yeah, that's fine. 25

2 COUNCIL MEMBER ROSE: When the diversion 3 program is created in the DA's Office--

4 ELIZABETH GLAZER: [interposing] Uh-hm. 5 COUNCIL MEMBER ROSE: --is there an 6 automatic allocation of additional funds to indigent 7 service providers that would have clients in these 8 programs?

ELIZABETH GLAZER: No, but I think it's 9 two separate things. One is the actual program 10 services, right, which are run by, you know, a non-11 12 profit or whatever that provide those services, the-13 defenders in the ordinary course of representing 14 their client will determine whether or they want to 15 recommend their client for an alternative to 16 detention or alternative to incarceration program, 17 and the judge will then make that decision. 18 CHAIRPERSON LANCMAN: [interposing] I-I think the suggestion I that-19 20 ELIZABETH GLAZER: [interposing] But I may be just-I think we may be talking past each 21 2.2 other. I'm not sure I'm totally clear so-23 CHAIRPERSON LANCMAN: [interposing] Well, I think-I think-I think the suggestion, if I may, is 24

that these alternative programs are all good and we

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2 support them and we fund them where they can, but they do require additional effort and work on the 3 4 part of the public defenders to get their clients 5 into those programs, to make sure that they're maintaining themselves under those programs to defend 6 7 them if they run afoul of one of the rules of-of the programs. The-the programs create work not just for 8 the-for the prosecutors, but they create work for-for 9 10 everyone. 11 ELIZABETH GLAZER: Yeah. 12 CHAIRPERSON LANCMAN: And I think we'll 13 hear later, we've heard it many times, but we'll 14 certainly hear later that there's no increase in 15 funding or there's no recognition of that extra 16 burden or responsibility that the public defenders

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17 have because of all these wonderful programs that we 18 all support

19 ELIZABETH GLAZER: Oh, yeah. So, I-I 20 think that's fair and again, you know, we're always 21 open to hearing from and have, you know, worked with 22 the defenders on an array of programs separate from 23 the contract like Decarceration like mark clearing, a 24 whole array of things that are separate from what's

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1 COMMITTEE ON JUSTICE SYSTEM 40 2 in the contract, but are separate programs and separately funded for them. 3 4 COUNCIL MEMBER ROSE: Thank you. I'm the only non-lawyer on this committee. 5 6 ELIZABETH GLAZER: [laughs] You did a 7 magnificent job. 8 COUNCIL MEMBER ROSE: I-I don't speak legalese. 9 10 ELIZABETH GLAZER: Well, I barely do 11 either. 12 COUNCIL MEMBER ROSE: Thank you for 13 translating. 14 CHAIRPERSON LANCMAN: Yeah, thank you. 15 Before you go, I just want to drill down on-on the 16 bill and not everybody even in the Criminal Justice 17 Reform Committee is in love with the idea of let's 18 give us ourselves a year to figure this out. ELIZABETH GLAZER: Yes. 19 20 CHAIRPERSON LANCMAN: We respect that, and we're going to hear from them, but why not have a 21 2.2 task force, appointees with the different 23 stakeholders in a room with a mission and in a time table come up with a solution and a fix for this 24 because I think that-that you would acknowledge this 25

is an issue that's been talked about for-for many, many years, and let's say in fits and starts we-we look at and we address it, and we try to apply a Band-Aid here or there. Why not get everyone in a room with a mission and a time table and an expectation of coming out of that with a plan for how we're going to fix this.

ELIZABETH GLAZER: No, I appreciate that. 9 10 You know, I think that we're involved in extremely productive discussions right now with the DAs, and I 11 12 hope come to conclusions. You know, we started last summer with the DAs on this. We now sort of have 13 14 that 1 through 5. You know, it may not be perfect, 15 but it's a start. So, I think it would be good if we 16 could get to a conclusion though that process. We're 17 obviously, you know, looking at your bill. I'm very 18 interested in, you know, the concept put forth there, but we're very hopeful that we can get to a 19 20 conclusion.

21 CHAIRPERSON LANCMAN: Well, thank you 22 very much for your-for your testimony. I know you 23 are very, very busy. If you were to stick around for 24 the next panel, you would I think find it 25 interesting. We are going to have the District

1 COMMITTEE ON JUSTICE SYSTEM 42 2 Attorneys and the-the head Legal Aid's Criminal Defense Practice testify jointly in the same panel at 3 the same time. It's going to be groundbreaking. 4 ELIZABETH GLAZER: That's a beautiful 5 6 thing. 7 CHAIRPERSON LANCMAN: Alright, thank you very much. With that, we'd like to invite District 8 Attorney Darcel Clark, Mike McMahon, and Jack Ryan 9 representative from the Queens District Attorney's 10 Office and Tina from Legal Aid to testify on our 11 12 next panel. [background comments, pause] Alright, if 13 we could just swear you in, and then we'll get started. Do you swear or affirm the testimony you're 14 15 about to give is the truth, the whole truth and 16 nothing but the truth? 17 PANEL MEMBERS: [in unison] Yes, I do. 18 CHAIRPERSON LANCMAN: Thank you very much. Judge Clark, if you'd like to begin. 19 20 DARCEL CLARK: Thank you. Good morning, Chairman Lancman and members of the Justice System 21 2.2 Committee. It is an honor to appear before you 23 today. I last appeared before you on May 14th to make the case for parity for my assistant district 24 attorneys. The five months since and the summer in 25

2 particular have been remarkable for both the sheer number and scope of serious cases my office has been 3 handling and the community outreach we have done to 4 enhance trust in our office and the Criminal Justice 5 System. We've seen a rise in homicides. We have 75 6 7 so far this year surpassing the number we have for all of 2017, which was 72. The Bronx has 30% of the 8 city's homicide while it is home to 17% of the city's 9 population. Behind these numbers are people whose 10 cases have gripped the city and even the nation. 15-11 12 year-old Lasandro Junior Guzman Felize brutally slain 13 on video that went viral. Lisa Marie Valezquez 14 killed and dismembered when she tried to help a 15 friend and Valerie Solanas particularly butchered by 16 her husband. While continuing-while continuing to 17 investigate or prosecute these cases and many others 18 that don't make the headlines, in July my office held a silent peace march to site of a triple homicide 19 20 with community leaders, police and clergy present. Last month we held the Re-entry Resource Fair for 21 2.2 those coming back to the community from prison. 23 Hundreds of people received information about jobs, healthcare and housing. We sponsored a 5K run to 24 start Domestic Violence Awareness Month. We held the 25

2 Gun Buyback and in the last year our Crime Victims Assistances Unit widened its scope and serve 323 3 4 loved ones and relatives to homicide victims, 90 more 5 than the previous year as well as over 1,800 more 6 Domestic Violence victims than last year. Lastly, 7 our Overdose Avoidance and Recovery Program one praised nationally and continues to save lives. 8 Forty-five people completed treatment and were 9 diverted from the Criminal Justice System. 10 In this turbulent time of Criminal Justice reform, my ADAs 11 12 never cease to amaze me with how well they preform their jobs amongst great changes and challenges, and 13 14 despite being the lowest paid in the city, we face 15 new hurdles undaunted and committed to improving the 16 Criminal Justice System. Since I last appeared 17 before you to ask for pay parity, 50 ADA left my 18 office. Ten obtained positions in the New York City Law Department, the Family Law Unit, which is gearing 19 20 up to meet the challenges accompanied by the Raise the Age legislation. Over the past year, 105 ADAs 21 2.2 left the office. Thirty-one of them went to city, 23 state and federal agencies, including the Law Department, DOE, DOI, ACS and other DA's offices. 24 The State Attorney General, the Governor's Office, 25

2 ICE, the-and the U.S. Attorney's Office as well as DOJ. With 516 attorneys currently on staff the 3 result is an attrition rate near 20%. As I have 4 testified before, the most significant staffing 5 challenge we face is recruiting and retaining an 6 7 adequate number of attorneys to stabilize our legal workforce. The other problem is that as a result of 8 attrition, our average experience level continues to 9 drop. Currently, the average experience level of and 10 ADA in my office is three years, eight months, and 11 12 that is not significant experience to handle complex investigations and felony cases like homicides. 13 То meet this challenge, we have invested in training our 14 15 new assistants. However, this training and 16 experience will not yield a long-term benefit for us 17 if our attorneys continue to take jobs in the private 18 sector or in other agencies for higher pay. Further, attrition has a destabilizing effect on the cases we 19 are changed with prosecuting. Persistent 20 reassignment of cases undermines the intent and 21 2.2 benefits of vertical prosecution. Lost productivity 23 and duplicative reassignment of cases costs an estimated \$3.7 million this year. Last March I asked 24 for \$6.3 million so my assistants would be paid a 25

2 salary equivalent to prosecutors in other city and state offices. The city through the good graces of 3 4 you the Council gave us \$2 million for parity last 5 summer, but that money was earmarked for ADAs with one to five years in the office. That meant in some 6 7 cases new assistants would make more than some ADAs who have been in the office longer, but with a lot of 8 hard work by my financial team, we worked out the 9 numbers to bring salary levels on par with attorneys 10 and ADAs in other agencies. Effective September 4th, 11 12 starting with the 2018 class, I raised the starting salary of ADAs to \$65,000 and \$69,000 upon admission 13 14 to the New York State Bar, which mirrors the starting 15 salary of the New York City Law Department or so we 16 thought. Recently, we were informed that the Law 17 Department's salaries increased in September to 18 attract attorneys hired for Raise the Age. Now, if that is true, and I'm not sure that's true or not. 19 20 If that is true, then we're back in the same place we were before. The attrition and salary parity 21 2.2 question is even more alarming if it comes to pass 23 that the remaining funding we requested for complete parity, and \$4 million will not be forthcoming in the 24 25 November budget. This means the salary compression

2 for assistants beyond five years in the office will It's troubling that in light of concurrent 3 remain. 4 underfunding in our other than personnel services 5 budget, we may be forced to transfer some personnel 6 services money into our OTPS budget to pay for 7 computers and office equipment and furniture and supplies all of which are much needed to support the 8 work of our assistants. I reviewed the proposed 9 10 legislation sponsored by you, Chairman Lancman, and Bronx Councilwoman Diana Ayala, and the idea of 11 12 establishing a task force to evaluate salary parity, 13 retention funding, infrastructure and workloads of 14 assistant district attorneys and public defenders may 15 be able to help. I'm not taking a position, but 16 perhaps that is a step to help us, but right now from 17 what we can see, there is no uniform consistent 18 method to fund the city's DA's offices. The city has no apparent guidelines for the establishment of fair 19 and competitive starting wage/salary for attorneys in 20 the service of the city of New York. Some lawyers 21 2.2 employed by the city are compensated for overtime, 23 nights and weekends. However, assistant district 24 attorneys routinely work in excess of 35 hours, and 25 are required to work nights, weekends and holidays

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2 and on-call duties for up to 24 hours at a time without any additional compensation. They also carry 3 the burden of exorbitant student loan debt in 4 addition to the cost of living, New York City housing 5 costs as well as transportation costs and childcare. 6 7 ADAs work on average a 45-hours work week, which amounts to \$18.53 an hour. That's only \$3.00 more 8 than the minimum wage. This is not fair and we-this 9 is not a fair and reasonable compensation for 10 professionals who ensure public safety, prosecute 11 12 fairly and meet the highest ethical standards. At the very least a 21st Century strategic plan for the city 13 14 to fund DA's offices should include a reliable 15 starting salary index, which apply not just to DA's 16 office but to all city agencies. A 21st Century strategic plan should include a periodic review by 17 18 independent compensation specialists or consultants who could assess the salary requirements of DA's 19 20 offices taking into account the prevailing and changing economic factors from year to year as well 21 2.2 as expanding the nature or-expanding the nature of 23 the prosecutor's job. The consultants could propose a DA pay scale, the salary ranges that would keep each 24 of the five DA's offices and the Office of Special 25

2 Narcotics within a known range of salaries according to experience level. This analysis could and should 3 extend to lawyers throughout city agencies as well as 4 to prevent significant future disparities. While it 5 is our understanding that the city has not 6 7 articulated a specific formula to address funding over the past few years, we believe the city should 8 consider--and I know that they are considering a 9 number of things because we have been in 10 conversations with them-should consider an equation 11 12 that takes into account some of the following variables: Each borough's percentage of the city's 13 14 population; the percentage of the city's overall per 15 capita arrests; felonies, misdemeanors, and pending 16 investigation; percentage of the city's overall 17 diversion that being the alternatives to 18 incarceration; a percentage of the city's overall crime victims services delivery. In closing, I want 19 20 to reiterate my thanks for the funding my office has received. It is heartening to note that you have 21 2.2 faith in our work. Our mantra is pursuing justice 23 within integrity. We carry out criminal justice reform that benefits victims, witnesses, defendants 24 and the community at large. We serve the people of 25

| 1 | COMMITTEE ON JUSTICE SYSTEM 50 |
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| 2 | the Bronx day in and day out, never wavering. My |
| 3 | Assistant District Attorneys and all Assistant |
| 4 | District Attorneys that serve pay parity. Thank you |
| 5 | for the opportunity to address you again. |
| 6 | CHAIRPERSON LANCMAN: Thank you very |
| 7 | much. Mr. McMahon. |
| 8 | MICHAEL MCMAHON: Thank you Chairman |
| 9 | Lancman and Council Member Rose, my Council Member |
| 10 | and to the staff and all gathered here today. Thank |
| 11 | you for bringing needed attention to this very |
| 12 | important issue, which is pay parity and the |
| 13 | retention rates of ADAs and public defenders. I just |
| 14 | want to point out that since we took office in 2016, |
| 15 | we have fought tirelessly together with our Council |
| 16 | delegation to get fair resources to the Office of |
| 17 | District Attorney on Staten Island and as Liz Glazer |
| 18 | pointed out, there was some historic disparities |
| 19 | amongst the different offices, and it's something |
| 20 | that we were able to address, and this has allowed |
| 21 | our team and myself to effectively combat the many |
| 22 | challenges facing our borough from tragic opioid, |
| 23 | Heroin and Fentanyl epidemics to the scourge of gun |
| 24 | violence and street crime and the ongoing threat of |
| 25 | domestic violence that plagues far too many families, |
| l | |

2 and the mission of office is quite simply: Keep Staten Islanders safe, provide support to victims and 3 hold criminals accountable for their actions all the 4 while trying driver down crime numbers, and during 5 our 2-1/2 years in office overall crime has dropped 6 7 significantly making Staten Island the safest borough in the city, and we have successfully launched a 8 myriad of new initiatives and programs to address the 9 crime and drug problems Staten Islanders face every 10 day. However, we can only continue this positive 11 12 trend with the proper staff and resources, and just 13 as with my colleagues here today, we are facing an 14 increasingly uphill challenge with the experiential 15 level of our ADAs and our ability to offer 16 competitive salaries in order to retain the best 17 The people of New York deserve to have talent. 18 prosecutors with proper training and experience, and who are of the highest quality representing them in 19 20 the courtroom, and this is true even more so given all the changes that are happening to the Criminal 21 2.2 Justice System and all the added requirements that we 23 have to make sure that everyone who is accused of a crime is treated fairly and according to the law, and 24 every victim is tended to as well. As you know, 25

2 prosecutors are given a tremendous amount of authority with the power of prosecutorial discretion 3 if we under-value them and their pay, which has long 4 lasting effects on recruitment and retention. 5 Similar to the other boroughs if we do not address 6 7 the issue of ADA salary parity soon, we will face an even more severe staffing crisis. In my office 8 retention issues have caused a ripple effect on our 9 supervisors. The average experience level of 10 supervisors has had to drop considerably. We have 11 12 just one ADA who is not a supervisor with more than six years of criminal law experience, and at the same 13 14 time, just 64% of our ADAs, 43 out of 67 have five 15 years or less of experience, and 15%, 10 out of 67 16 have less than 2 years experience. Again, think of 17 the responsibility that's upon them everyday, and 18 think about the little experience we're affording them to go and perform and their duties. 19 Mid-level 20 recruits are almost impossible to find, people with 5, 6, 7 years of experience, and we've had positions 21 remain vacant for a considerable period of time. 2.2 23 This had lasting repercussions on professional development losses. Supervisors are now being 24 promoted with less and less experience, but still 25

| 1 | COMMITTEE ON JUSTICE SYSTEM 53 |
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| 2 | expected to do more work, and for example, unit |
| 3 | chiefs, deputy bureau chiefs and bureau chiefs in our |
| 4 | office all carry trial caseloads and can be |
| 5 | responsible for prosecuting multiple homicides each. |
| 6 | We have even had to reach so far into our |
| 7 | experiential pool that ADAs with as little as $2-1/2$ |
| 8 | years of experience are assigned to homicide trials. |
| 9 | We have also found it necessary to promote staff with |
| 10 | an earlier experience level because of the loss of |
| 11 | the upper management due to our inability to offer |
| 12 | competitive salaries, and while our team is committed |
| 13 | to doing whatever it takes to keep Staten Island |
| 14 | safe, it is unfair to continue asking so much of my |
| 15 | staff with so little to offer them in return. Like |
| 16 | all my colleagues here, our attorneys work very hard. |
| 17 | They confront heart wrenching emotionally draining |
| 18 | and complex circumstances and decisions everyday, and |
| 19 | we entrusted them our faith to make the right the |
| 20 | decisions, the public service lawyers are |
| 21 | significantly underpaid. The big law starting salary |
| 22 | for a lawyer in New York City who just graduated |
| 23 | school and passed the bar is \$180,000, and in |
| 24 | comparison, the starting salary for an ADA in our |
| 25 | office is \$68,101, which was increased from \$62,000 |
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1 COMMITTEE ON JUSTICE SYSTEM 54 2 in 2016 when we came into office. This increase was made during the transition period after we made a 3 4 thorough analysis of the staffing structure and pay parity within the office and we needed to do 5 something to meet our recruitment needs. 6 7 Unfortunately, we have been unable to address with that re-allocation-what we have been unable to 8 address with that re-allocation is the issue of 9 retaining ADAs. The low pay of ADAs, and Ms. Darcel 10 so eloquently pointed out in our office and the 11 12 others as well, combined with the high cost of 13 living, high cost of student loan repayments and desire to start a family means that we have 14 15 significant brain drain for ADAs after the 3-year 16 point, and even more significantly after the 5-year 17 mark, and although the Office of Management and 18 Budget and the Mayor's Office of Criminal Justice took a first step in this past budget to address 19 20 salary parity for ADAs with less than five years experience, quite honestly this step did nothing for 21 2.2 Staten Island as we had already internally addressed 23 salary parity with that level of ADAs. In fact, out of the one-out of the \$5.4 million you heard about, 24 which is much appreciated across the city for 1 25

2 through fivers, Staten Island received \$10,000 of that money. Our problem remains with retaining ADAs 3 with over five years of experience. In fact, it was 4 5 almost as if we were punished compared to the other boroughs for proactively addressing our parity and 6 7 recruitment-recruitment struggles by reallocating and training younger staff to address our eminent needs. 8 Additionally, despite often working long hours and on 9 10 our weekends, our ADAs are not paid any overtime. They do not receive weekend pay, and they do not 11 12 receive compensation for meals, travel or other expenses, and this is in stark contrast to other city 13 14 agencies and legal organizations where employees rightfully earn overtime when they are asked to put 15 16 in extra hours, and due to the unpredictable nature 17 of criminal cases, working a normal 9:00 to 5:00 day 18 is-is never possible for my ADAs as many of their duties such as interviewing witnesses or responding 19 20 to crime scenes can fall outside of normal hours. The changing nature of law practice also means there 21 2.2 are few and few lifetime prosecutors who bring much 23 needed experience and expertise to the courtroom. In our office, for example, we have just three bureau 24 chiefs with 20 or more years of experience with the 25

| 1 | COMMITTEE ON JUSTICE SYSTEM 56 |
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| 2 | office and notably a bureau chief with as little as |
| 3 | 11 years experience. So, I cannot stress enough that |
| 4 | the value of a veteran prosecutor what they, he or |
| 5 | she brings not only to the courtroom in trying cases |
| 6 | but also in mentoring and guiding the younger staff |
| 7 | to avoid mistakes and grow into better lawyers. And |
| 8 | we see more and more in public cases how costly |
| 9 | mistakes by prosecutors can be, and yet we're doing |
| 10 | very little with our resources in the city to make |
| 11 | sure that we don't-that we have the best prosecutors |
| 12 | possible representing the people. Because of the |
| 13 | challenges we face with pay parity, this means our |
| 14 | recruitment pool has dwindled to lawyers who come |
| 15 | from personal wealth, law school graduates who have |
| 16 | struggled to find other employment or talented |
| 17 | lawyers who have aspired to be prosecutors their who |
| 18 | lives or careers but practically cannot remain |
| 19 | unemployed for long. A look at some of the salaries |
| 20 | of other city workers I think would be very helpful. |
| 21 | Consider this: A Sanitation worker who are very near |
| 22 | and dear to my heart considering my former position |
| 23 | as Chair of the Sanitation Committee in this esteemed |
| 24 | Council, a Sanitation worker likely with 5-1/2 years |
| 25 | experience makes on average \$88,616 with overtime. |
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2 An ADA in our office makes with that same level of experience makes \$81,000. A police officer with 5-3 1/2 years experience makes \$85,292 not including 4 holiday, longevity, uniform allowance, overtime. 5 Someone with the same years in our office \$81,000. A 6 7 firefighter with 5 years experience making an average with overtime \$110,293. In or office the same ADA 8 working the same amount of time with a law school 9 background and law school debt is making \$81,000, and 10 it has been reported in the private sector that union 11 12 hotel housekeepers will see their hourly wage rate 13 grow, that they'll be making \$68,900 when they start, 14 again, more than a starting ADA in our office. These 15 people deserve their pay. Don't get me wrong, but 16 the people who work in our offices deserve to have a 17 living wage commensurate with their experience, 18 abilities and responsibilities. We believe the public deserves the best in our prosecutors and our 19 20 prosecutors deserve our respect, and at the very least the ability to make a living from honorable and 21 2.2 incredibly important public service sector. For 23 those reasons and more I'm proud to join my colleagues here today in bringing attention to this 24 issue and requesting that the Committee take 25

2 seriously pay parity and retention rates in our offices. We thank you for your time and 3 consideration and I look forward to continuing this 4 5 work with you. I would like to also, not in my 6 remarks but just comment on the proposed legislation 7 and just say that while we all agree in the-in the goals of having a fairer system, as someone who sat 8 in that chair some years ago, I'm just not sure why 9 the Council would want to sort of delegate its duties 10 to a task force, not its duties but also its powers 11 12 to a task force of oversight and budgeting to-to give us the money that would allow us to pay parity, and 13 then also as Ms. Glazer said, keep in mind that we 14 15 are duly elected public officials who seek to retain 16 some independence and authority over how we do our 17 budgeting as well just as you do in your own 18 individual member office budgets, but I'd be glad to talk to you about that more at length going forward, 19 20 and we thank you again for having us. 21 CHAIRPERSON LANCMAN: Thank you. Mr. 2.2 Ryan. 23 JACK RYAN: Good morning. I will attempt to be brief. District Attorney Brown sends his best 24 25 wishes, and we thank you for the opportunity to

2 discuss with you the issues of pay parity and retention rate for ADAs and public defenders. 3 At the 4 outset, we would like to express our gratitude to the Council for its continued support of our office 5 6 particularly in regard to the budget funding provided 7 in Fiscal Year 19 Adopted Plan. These funds will create-enable our office hire additional staff in a 8 variety of areas including opioid prescription drug 9 trafficking, domestic violence, human trafficking, 10 body worn cameras and property release initiatives. 11 12 While this additional staffing does not bring us up 13 to the level of ADA staffing-staffing equivalent to that of our fellow district attorney's offices, it is 14 15 much needed, and will indeed help improve our 16 approach to criminal justice in Queens County. In 17 addition, in the area of ADA salary parity, the 18 Council's ongoing efforts to help secure \$760,000 in funding for our office for salary increases for ADAs 19 20 in Classes 1 through 5. As a-as a result, ADA salaries in these classes are now on par with their 21 2.2 counterparts in New York City Law Department. At 23 least I thought that was the case until I heard DA Clark speak before. If their numbers have raised, 24 we're-we're behind again. The funding has made 25

2 significant impact on salary levels for these ADAs with a \$5,000 to \$9,000 increase received depending 3 on class year. We appreciate your recognition of the 4 important work of our ADAs and the need for 5 competitive salaries to reflect that. We are 6 7 optimistic that these salary increases will enable us to better retain our new ADA staff who often leave 8 for higher paying jobs in the private sector and 9 other governmental agencies duet to understandable 10 financial concerns often caused by crushing student 11 12 loan debt. While we are appreciative for the funding 13 received, it unfortunately only focused on our newest 14 ADAs and not our entire ADA staff. As a result, our 15 existing salary compression issues were further 16 magnified and we needed to look at our ADA staff as a 17 whole in order to make adjustments to the salaries of ADAs beyond the 5-year mark. This was critical since 18 over 58% f our office have been with the officer five 19 20 years or more. Had we not made adjustments, for example, a 5-year ADA with the new raise will be 21 2.2 earning the same salary as what a 10-year ADA was 23 then making, and more obviously than a 6 to 9-year ADA. We alerted MOCJ and OMB of our concerns at the 24 time when we were informed of the raises for the 1 to 25

2 5-year ADAs, and have since requested baseline funding from OMB to offset the sale funded portion of 3 4 the raise package. We once again for the Council's support and allocation of these funds through our 5 office. With that being said, we still face 6 7 challenges ahead, and while we have been fortunate in that overall ADA attrition rate is comparatively low, 8 we have seen our ADA attrition on an upward trend 9 over the last several years. The bulk of this 10 attrition continues to be with our Assistant District 11 12 Attorneys with between 5 and 10 years of experience, 13 the future of our office. This possesses significant challenges. Each year the office makes active 14 15 recruiting efforts to attract new law school 16 graduates to join our office as Assistant District 17 Attorneys, and when they join our staff, we provide 18 intensive training including classroom sessions, moot court exercises, visits to drug rehabilitation 19 20 facilities and jails, continuing legal education and individual mentoring to ensure that we provide the 21 2.2 quality of legal representation for the people to 23 which the residents of Queens are entitled. We rely on retaining these attorneys as they grow through 24 inexperience so they can handle more complex 25

2 prosecutions including serious felonies and specialized matters involving a wide variety of areas 3 including sex offenses, child abuse, domestic 4 violence, homicides, gang violence, and sophisticated 5 6 economic crimes among many others. When these 7 attorneys leave after we have invested significant time and effort in training them, we lose the 8 experience and training levels needed to most 9 effectively carry out our mission of investigating 10 and prosecuting the over 60,000 arrest cases we 11 12 handle each year in Queens County. In addition, 13 moving forward we must also continue to monitor ADA 14 salary structures to ensure that salaries remain 15 competitive. We look forward to working with the 16 Council, OMB and MOCJ to ensure that ADA salaries are 17 adequately funded and its future salary adjustments 18 implemented as needed. In closing, we have attached a summary chart of the new ADA salary levels for 19 20 years 1 through 5 as well as the ADA retention statistics you requested. We thank you again for 21 2.2 your ongoing efforts and continued support of our 23 office. We look forward to continuing to work with 24 you and your staff on these and many other issues on matters moving forward. Regarding the legislation, 25

2 we have not taken a fixed position on it. I'll just note that very rarely have I seen a task force of 12 3 4 people really accomplish all that much. It may be 5 this would be an exception, but we have been working 6 closely with OMB and MOCJ and quite frankly at this 7 point we think there is probably a more fruitful way to go, but we're open to studying it further. 8 I note that the legislation also calls-I'm not sure if Ms. 9 10 (sp?) was anxious to have us study the culture of Legal Aid in order-which the legislation calls for, 11 12 nor am I inviting her to study our culture, which is part of the legislation, but we're certainly willing 13 14 to keep talking. I do not know the salary structure 15 of-of Legal Aid. So, I can't really talk about their 16 salaries. You know, I-I do note some differences in 17 that their staff are unionized and have certain 18 rights and things that an ADA just doesn't have. So, in comparing the salaries of ADAs and Legal Aid, 19 20 while there are similarities, I think you-you will have to study the differences, and I don't know 21 2.2 enough about the differences to offer an opinion, and 23 again, I thank you. 24 CHAIRPERSON LANCMAN: Thank you. Ms.

25 Luongo.

2 TINA LUONGO: Thank you, Chairman Lancman 3 for holding this important hearing on a critical issue, and also it's guite unprecedented in many 4 5 ways. One is that it's unprecedented that we are 6 actually in a room, in City Hall talking about it. 7 Also equally unprecedented is I think this might be the first time the Public Defenders and the DAs have 8 ever sat at the same table to testify. As you know, 9 10 I am Tina Luongo, and I am proud to say that I've served this city and the people of this city as a 11 12 public defender since 2002. The testimony I provided today is not only on behalf of the staff that I lead, 13 14 many of the are here, but most of them are in court 15 with their clients. But also on behalf of Adriene 16 Holder the Attorney-in-Charge of or Civil Practice and her staff Dawn Mitchell, Attorney-in-Charge of 17 18 the Juvenile Rights Practice and her staff, and on behalf of each of the city's defense organizations, 19 20 Bronx Defender, Brooklyn Defender Services, Neighborhood Defender Services of Harlem, New York 21 2.2 County Defender Services and Queens Law Associate and 23 all of their staff. Together, our organizations 24 employ close to 4,000 people who represent over 300,000 New Yorkers in criminal, civil, family, 25

2 immigration direct, legal matters annually and affect the lives of millions of New Yorkers by the work that 3 4 we do everyday to reform policies through legislative and administrative advocacy, and systemic litigation. 5 In fact, when MOCJ testified about the drop in 6 7 policing and the drop in prosecution and the reduction of people being caged at Rikers Island the 8 fact of the matter is that that work is done by 9 public defenders in this city long before reform was 10 discussed, years and decades of systemic litigation 11 12 that got us to the point to recognize publicly that what we have been doing to black and brown 13 14 communities in this city has got to end. So, let me 15 take a minute to speak proudly about the people who 16 dedicate their lives to public defense. Every single day seven days a week nearly 24 hours a day, the 17 18 staff of all of our offices, and that staff are not only attorneys, they're paralegals, investigators, 19 20 social workers, managers, fight for racial equity and social justice to them being a public defender, to us 21 2.2 being public defenders is a calling not a job. 23 Everyone is driven to work long hours under very stressful situations, and circumstances on behalf of 24 25 our clients not because we want to count the wins in

2 a hearing or trial, but simply because we love what we do and we love who we do it for. In fact, the 3 4 staff of our offices are the lawyers for the people 5 of the city of New York, and you have said it and we 6 have said it, and I agree to the extent with the 7 district attorneys that we are seeing unprecedented rate of attrition particularly attorney of colors 8 that have joined our offices in the last years who 9 come from the exact communities in which we serve. 10 By a persons fifth or sixth year as a public defender 11 12 often I have heard, we have heard that there is a second job being worked at nights and weekends either 13 in the food industry or driving a Lyft to help ends 14 15 meet. That is the same for our social workers and our 16 paralegals and investigators, and you'll hear from some of them on the next panel. By year 10 the dream 17 18 of being a New York City public defender for the rest of your life has ended, and it is time, 19 20 unfortunately, that people have to move on and where do they go? They go to corps counsel. They go the 21 2.2 Human Rights Commission and they go to OCA's Court 23 Attorney Program, and simply put, they're doing this because the cost of living in New York City is way 24 too high, as said by everybody this morning. We did 25

2 a retention study that looked at a 10-year period of classes that we brought on every year in the fall 3 from 2007 to 2017, and sadly, but not surprising 4 5 because we know because I get-we all get and I get resignations almost monthly, sometimes weekly that as 6 7 the experience of staff increases, the rate of retention decreases with the largest percentage of 8 staff leaving between 5 and 10 years. By the tenth 9 year of hire at Legal Aid Society, essentially half 10 of the class that we hired in that year, nearly 48% 11 have left us. In exit interviews I hear the same 12 tale over and over again: I love what I do. I love 13 who I do it for. I would do it for the rest of my 14 15 life, but I can't do it any more, and here's what's 16 driving that. In a recent report on New York City median prices, a cost of a 1-bedroom apartment is 17 \$2,850, and the cost of 2-bedroom apartment is 18 \$3,280 a month. In a recent report done of 181 law 19 20 schools in the United States, the average student indebtedness ranged from 5,300, a little over 5,300 21 2.2 to close \$200,000, and while yes there has been a 23 public law forgiveness program from the federal government, one might imagine under President Trump a 24 recent article said that 98% of applicants are 25

2 getting denied. And then, if you want to start a family, as a public defender or anybody who is doing 3 public interest work in this city daycare is nearly 4 5 \$36,000 a year, and here is what the reality of the situation is: The city of New York and the Office of 6 7 Court Administration actually know this? Why? Because at the 10th year mark, corps counsel pays 8 their \$108,000. So, that's a recognition that it's 9 really expensive to live in this city. That is 10 \$18,000 more than I am able to pay for an attorney at 11 12 the same level. The Office of Court Administration, our state funder for case cap pays a court attorney 13 14 that only needs three years of experience \$98,000 15 with a \$4,100 relocation budget. In comparison, the 16 salary of three-year Legal Aid Attorney is \$34,000 less. At five years it's \$28,000 and someone who has 17 18 10 years of experience being a public defender representing the people of this city makes \$8,619 19 20 less than that court attorney. Our inability to pay salaries competitive with New York City and OCA has 21 2.2 all to do with the way in which we are funded. For 23 those of us charged with leading our offices and negotiating our budgets with MOCJ, or OCA, we have a 24 25 daunting task every year to try to make the-to try to

2 pay increases to our staff through salaries when our budgets are either held flat or in this year's case 3 cut by the state for me. There are simply things 4 5 that we have to pay for as independent non-profits 6 that I actually will say my colleagues may not have 7 to pay, rent with the exception of Kings County, health benefits, pension costs. Those things are in 8 our budgets, and we have to negotiate that. So, now 9 10 I actually want to turn right to actually some of the testimony about the budgeting process because I 11 12 believe there was some undercurrent that I want to sort of lay out that I've laid out and actually the 13 other chief defenders have laid out when we testified 14 15 in May about our budgets, and to which we have been 16 talking to MOCJ particularly this administration's team since they all-they began and took office. So, 17 18 we've had the conversation about parity. We act-we responded for the call for the RFP by budgeting at 19 20 least what we could to bring us in line at that time with the parity structure of a combined average DA's 21 2.2 salary. We budgeted that way. We told them that was 23 a core value. We gave them budgets because they asked for budgets in this RFP that actually looked at 24 the totality of what our offices needed including 25

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2 increase in salaries to actually effectively 3 represent our clients, and what we heard and what we have had to face is that there is still the belief in 4 5 this city that when you see a quote/quote "reduction in intake" and it was talked about here at the table 6 7 earlier with the MOCJ panel that as cases go down, there is still a belief that work goes down, and I 8 want to tell you that the public defenders of all of 9 our offices and all of our staff know that that is 10 actually guite untrue. That actually we have to do 11 12 more to ensure that the people who are still being prosecuted and still being arrested and are being 13 14 prosecuted and arrested on serious charges that they 15 have effective representation, and that those 16 attorneys need the experience at the exact level they 17 are leaving us. And we have said this not once, not 18 twice but a 100 times to MOCJ and OCA. This year they kept our budgets basically flat. In fact, 19 20 didn't even start the RFP and have not started the RFP until January 1 and kept our first six months 21 2.2 flat. The so-called COLAs that we get, they skipped 23 2017 for us even though we told them that that would set back our salaries yet again to 2015 levels. So, 24 25 this idea that they are giving us funding for new

2 programming, true. I appreciate the money that they have given for us to do Decarceration because that is 3 4 critical to getting people out of Rikers Island right 5 now, but that has noting to do with the base salary. 6 Let's be clear. Nothing to do with the base salary 7 that is breaking our public defenders every single day. That increase is significant. I'm not going to 8 tell you differently because the salaries of court 9 10 counsel are significantly more. This system was created. This problem of needing to pay us much more 11 12 money to get it right is systemic because it hasn't been addressed for decades, and it's time. And while 13 14 we have spent a lot of time talking about attorneys, 15 you are going to hear from some of our non-attorney 16 staff, and if you think the problems are tough for 17 public defenders who are attorneys, so is it for our 18 social workers, paralegals, support teams, investigators. The rate of turnover for those 19 20 positions is incredible, and in true I cannot find people to come to work to fill those positions 21 2.2 because we're not paying enough as a starting salary, 23 and there are school loans there, too, that often get ignored in this conversation, and so you'll hear 24 about that. So, what's the solution? I appreciate a 25

2 task force, getting people around, our thought leaders around the table really important, but we 3 4 really actually don't need it. I-I and I appreciate 5 it, but we don't need it. We have a salary scale for 6 Court Counsel. We have one. Take that salary set, 7 figure out what this, in fact, will cost and fund it, but there is something that actually we do want to 8 propose, which is for the City Council to consider 9 10 actually starting its own loan forgiveness program for the people who serve New York City residents in 11 12 all of the ways we do, and the other thing is for us 13 to really consider what could we do about childcare 14 for public interest sector families. Could we, in 15 fact, give a subsidy for people? The federal 16 government does it and there's a childcare center in 17 the-in the-right here for federal employees including 18 federal defenders. So I leave you with those, but as to the task force, we're losing people now. By the 19 20 time I get back to my office, I'm afraid I'm going to see another resignation. So, I think it's critical 21 2.2 for us to move quicker, and I thank you for your 23 time. 24 CHAIRPERSON LANCMAN: Thank you very

25 much. Miss Cumberbatch.

2 SHANNON CUMBERBATCH: Good morning or 3 rather afternoon. My name is Shannon Cumberbatch, and I'm the Director of Hiring, Diversity and 4 Thank 5 Community Engagement at the Bronx Defenders. 6 you so much for hearing me and for having me today. 7 An integral part of my role is the recruiting and retention, the hiring and maintenance of zealous 8 attorneys and advocates who are committed to 9 representing our clients in Criminal, Civil, 10 Immigration and Family Court proceedings. And so, in 11 12 that vain, I do want to begin by address or rather 13 answering a question that was posed very early on in these hearings, which was whether or not the pay 14 15 issue is an impediment to recruiting and retaining 16 competitive and strong candidates in public defense, 17 and the answer in my experience is unequivocally yes. 18 In every aspect of my role from mentoring and fostering interest in public defense careers for 19 20 students early on to extending offers to and interviewing already interested applicants to saying 21 2.2 good-bye to my colleagues who no longer found this 23 career to be sustainable for them. I am hearing the same concern or the same question posed over and 24 over, which is essentially: While I am incredibly 25

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| 2 | committed to supporting our clients and their |
| 3 | community, how am I supposed to support myself while |
| 4 | doing so on this salary, right. And, you know, |
| 5 | another equally important and related part of my role |
| 6 | as the Director of Hiring Diversity and Community |
| 7 | Engagement is promoting diversity and inclusion in a |
| 8 | conscious workplace that centers the needs and |
| 9 | experiences of the communities that we serve. And |
| 10 | what I have found in that role is that the pay |
| 11 | disparity in public defense the lack of financial |
| 12 | stability offered by this career path |
| 13 | disproportionately affects aspiring defenders from |
| 14 | the communities that we serve. It disproportionately |
| 15 | affects those from immigrant backgrounds, those from |
| 16 | racially and socioeconomically marginalized |
| 17 | backgrounds, those whose lives have been directly |
| 18 | impacted by the systems in which we advocate. |
| 19 | Individuals from these demographics are |
| 20 | overwhelmingly over-represented in the court system |
| 21 | as defendants, and in credibly underrepresented in |
| 22 | the court system as defenders. This is not mere |
| 23 | coincidence, and this is not due to lack of interest. |
| 24 | In the surveys that I've conducted, in the research |
| 25 | that I've done and the conversations that I've had |
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2 and the discussion groups that I've hosted and the mentorship relationship that I have fostered in my 3 communications with other defenders across the nation 4 and colleagues from the community that we serve, pay 5 and the lack of financial stability has been 6 7 consistent and pressing issue, and has for many made public defense seem as if it is an inaccessible and 8 unstainable career for many of our most competitive 9 and passionate candidates especially those who share 10 identities and experiences with the communities that 11 12 we serve. Candidates from populations 13 disproportionately affected by poverty, structural 14 inequality and system involvement are least likely to 15 benefit from generational wealth, least likely to 16 have familial support to supplement their low salary, 17 least likely to have access to resources that can 18 subsidize their exorbitant expenses particularly in New York City. In fact, those from these 19 20 marginalized communities are more likely to be primarily responsible for supporting their loved ones 21 2.2 whose-whose lives are stifled by entanglement in the 23 systems that our clients navigate. Coming out of this financial hardship with even greater financial 24 responsibility after school mounts of student debt 25

| 1 | COMMITTEE ON JUSTICE SYSTEM 76 |
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| 2 | having absolutely no safety net, and then |
| 3 | unsustainable pay maintain this cycle of struggle for |
| 4 | many applicants not only making it such that they |
| 5 | cannot use their education and privilege to get their |
| 6 | families out of poverty, but ensuring that they |
| 7 | remain not too far removed from it themselves even as |
| 8 | lawyers and advocates. This is something that |
| 9 | students think about very early on when they are |
| 10 | coming out of their own communities and thinking |
| 11 | about ways to give back. One student when expressing |
| 12 | her passion for public defense and yet her anxiety |
| 13 | around these financial limitations of the career, |
| 14 | shared: I am considering a career in public defense |
| 15 | because I feel like it is my responsibility and |
| 16 | passion to contribute to communities like my own. I |
| 17 | grew up in a poor neighborhood in the Bronx. My |
| 18 | parents are both Mexican immigrants. During my time |
| 19 | in school I had difficulties not being able to work |
| 20 | as many hours throughout every week to send money |
| 21 | back home. Since high school I have been financially |
| 22 | responsible for myself, and it has been an extra |
| 23 | worry for m e to make sure that my family is not |
| 24 | having too much financial instability. I know that |
| 25 | it is easy for many people from low-income families |
| | |

2 to go into jobs that are a lot more financially secure because their first priority is being able to 3 provide for their families. Personally, I want to 4 continue working in public defense, but I also know 5 that I am not in any financial positions where my 6 7 parents can take care of any expenses or even help me out. This student circumstances and early anxiety 8 about pursuing a career in public defense is neither 9 unreasonable nor uncommon, but instead very 10 accurately reflects the very daunting reality for so 11 12 many of our applicants and staff members from similar 13 backgrounds. Many believe that choosing a career in 14 public defense simply means to sacrifice the luxuries 15 afforded by lucrative positions in private law, and 16 while part of that may be true, for many and especially for those from the communities that we 17 18 serve it mean struggling to attain and maintain basic necessities. It means after much debt and formal 19 education potentially facing housing insecurity, not 20 being to cover medical expenses, not being able to 21 2.2 use your privilege and education to provide financial 23 stability for your own family in the community that are you are so committed to serving. This takes an 24 incredible mental, emotional and physical toll on 25

2 those who do decide to make the sacrifice. Making that sacrifice not only means carrying that constant 3 worry about one's financial stability, but in order 4 5 to make it work practically, it often means 6 maintaining multiple jobs. I can personally attest 7 that for our staff it means after spending all day in court on Friday sometime being in night arraignments 8 on Friday waking up at 7:00 in the morning on 9 Saturday to go to the additional job to be able to 10 cover basic necessities to be able to sustain 11 12 yourself not even being able to build families and build wealth just being able to stay afloat 13 14 individually. One of our newer staff members who was once a summer intern as well shared I chose to attend 15 16 law school because I always wanted to be public 17 defender. I would watch my father get relentlessly 18 pulled over by the police. I would shake in fear every time the blue and red lights flashed behind us. 19 20 I thought that police were an inescapable, unshakeable fact of a person of color's existence, 21 2.2 and despite having limited ability to speak English, 23 my father would fearlessly stand up for himself. He is the type of advocate I would like to be. Growing 24 25 up as a Latina and the daughter of two immigrants, I

2 have learned the communities of color are incredibly resilient and with my unique experience, I hope to 3 apply my background to foster a trusting relationship 4 5 between myself and clients of the Bronx community. 6 Just two days ago, this new staff attorney who was 7 about one month into the job shared that while she is incredibly excited and proud to be doing this work 8 that she considers priceless, she already just one 9 month into the job is saddled with the crushing 10 anxiety of wondering how she is going to make ends 11 12 meet, she is going to start making her student loans, how she is going to make this career path that she 13 loves and values so much and worked so hard for since 14 she left her community, how she is going to make it 15 16 work, how she is going to remain in this work. The negative and disparate impact of pay disparity and 17 18 public-that public defense has on recruiting and retention of applicants from racially and socio-19 20 economically diverse backgrounds is not just an issue of parity, and it's not just a matter of being paid 21 2.2 for the work that you are doing. It becomes an issue 23 of survival for our defenders, and having such diversity in the workplace is a matter of providing 24 quality and culturally competent client-centered 25

2 representation and public defense. We need people on staff who can relate, interpret and empathize with 3 4 our clients' experiences in their cultures and their 5 communities. People who can speak the many languages 6 and dialects represented in this incredibly diverse 7 city, people who know what it's like to be desperate need of legal assistance when facing the loss of 8 liberty of family separation. These perspectives and 9 experiences are critical to the culture at a Public 10 Defender Office, but are often lost when people have 11 12 to decide between supporting their community and being able to support themselves, and their families. 13 14 I thank you for your time today. I appreciate your 15 attention to this issue, and I look forward to 16 working together to make public defense a more sustainable career and to also bridge the gap between 17 18 those who are in need of defending and those who have the privilege -those who can actually afford to be a 19 20 defender. Thank you.

CHAIRPERSON LANCMAN: Thank you. That was very powerful testimony, and very enlightening the extent to which it's difficult to create a public defender office that looks like the people who are run through the Criminal Justice System in this city,

2 and, you know, it's been a core value of this Council to recognize and reckon with the overwhelming burden 3 that the Criminal Justice System places on black and 4 5 brown people, and the need for representation in all of our public institutions particularly in the 6 7 Criminal Justice System that looks like the people who are affected or served in that system, and your 8 testimony is one-- The issues that you raised in 9 10 your testimony is something that we knew, but the depth that you brought to it and-and the examples 11 12 that you gave are really very powerful. I'm very, very grateful for that. Let me ask Tina, what 13 14 conversations did you have that you could share with 15 MOCJ about the issue of pay parity and-and the RFP? 16 Because I remember last year, two years ago we had MOCJ at a hearing. I don't remember if it was a 17 18 budget hearing. It might have been a hearing that was dedicated to the-to the contract itself-urging 19 20 the city to produce an RFP that reflected the holistic approach to criminal defense, and also 21 2.2 address the issue of-of pay parity. I know that the-23 the bids that your-you and the other public defenders submitted reflected those-those goals, and I know in 24 the Council's response to the Mayor's Preliminary 25

Budget we tried to advocate for bridging the gap between what the administration had laid out in its budge, and what it would take to get from there to-to the kind of public defender contracts that we all think are what are necessary and what people deserve. So what happened?

TINA LUONGO: Good question. So, it goes 8 back to probably-so way before the RFP for this 9 10 contract cycle actually began. We asked all the defender agency-organizations asked for a meeting 11 12 with MOCJ because we had heard that they were 13 starting to think through the next RFP and what we 14 wanted to do was sort of give our perspective. Ιt 15 was pretty new in the administration change, and we 16 laid out all of the issues that we believed including 17 pay parity, and most importantly stress that this 18 notion that you fund our offices by the number of people we arraign was not the way to think about 19 things. First of all, it was enormously problematic 20 that we should be actually paying public defenders 21 2.2 for how many people have at least been prosecuted in 23 this city, right. The-the drive then if-if you 24 might-might imagine to a system that relied on that 25 was inherently unjust. The agreed to that. They

2 agreed that we needed to actually look at parity and how-how much we pay people because what we wanted to 3 do was to invest in the lives of people who are going 4 to stay with us because we already started to see the 5 shift in the number of people being prosecuted on 6 7 misdemeanor and violations being reduced again as a result of decades of our litigation and advocacy fro 8 mall of our offices. We saw that coming five years 9 ago, started talking about it at that point and said 10 we're going to have a problem, and even now as I'm 11 12 negotiating contracts those are the same things, and we're all negotiating our contracts, and yes fairly, 13 but I guess we can't talk about dollar amounts, but 14 we could talk about the general concepts. We have 15 16 been saying the same thing, and we have not gotten any more money, and I want to raise this that I did 17 18 not say earlier, but this gives me the opportunity. This notion that there is a state pool of money that 19 20 somehow is going to miraculously put us in line somehow closer to the DAs is actually wrong. 21 The 2.2 money coming from the Office of Indigent Legal 23 Services as part of the Justice Initiative or Justice Law that was signed by Governor Cuomo is specifically 24 to continue to reduce caseloads to a different level 25

2 than currently and, in fact, cannot be used. Not one single dollar of it could be used to supplant the 3 4 County's responsibility because I want to remind all 5 of us that Gideon in New York State is applied to the counties not the state. It wills still always remain 6 7 New York City's collective responsibility as five different counties to fund public defense. They know 8 that. MOCJ knows that. The Office of Indigent Legal 9 10 Services and MOCJ are meeting. I have raised-we have all raised that none of the money we are getting to-11 12 to reduce caseloads. Further, between now and 2023 we have to get to a new standard. Not one single 13 14 dollar of it can go to salary increase. It has to go 15 to increasing our staff to bring the caseloads down. 16 MOCJ, in fact, though continued to budget us based on the current caseload, and in their position, based on 17 that current caseload, which I'll remind everybody is 18 400 misdemeanors or about 150 felonies with a felony 19 rated at 2.66. Their position is well defenders, you 20 are below your state cap. Our position is, however, 21 2.2 we've got to get to 300 misdemeanors by 2023, which 23 means I cannot attrit. I have to grow. We all do. 24 So that money from the state is used for that. So, 25 the-the conversation is happening, Chairman. They're

2 not listening, and what we hear in response is well, we're going to take you ass to OMB. You should know, 3 4 and I'm-I'm-so it was interesting to hear MOCJ say that-that there is a deep sort of conversation, and 5 I'm assuming not a deal but a conversation is 6 7 happening with the district attorneys to bring them into corp counsel parity by 2025. Good to know. 8 First of all, I think again we could do a lot sooner 9 for everybody. So, let's-let's dispense with that, 10 and do it next year, but you should know that our 11 12 two-year contracts keep us flat even going into Fiscal Year 20, and every year our costs go up. 13 14 Again, we pay for rent, we pay for healthcare, we pay 15 for pension. We pay for our investigators. We pay 16 for experts, things that our colleagues don't need to pay for because potentially they are part of the NYPD 17 18 or the City-or the city agencies, and so there is that crunch. 19 CHAIRPERSON LANCMAN: Okay, so let's turn 20

21 to the-to the DAs and I want to just repeat some of 22 the facts that Judge Clark listed in her testimony 23 which are-which are pretty shocking. Since you 24 appeared before us asking for pay parity, which I 25 assume is a reference to the budget hearing, 58 ADAs

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| 2 | have left your office. Over the past year, 105 ADAs |
| 3 | have left the office, about a third, a little less |
| 4 | than a third went to city, state and federal |
| 5 | agencies. That's who your competition is. |
| 6 | SHANNON CUMBERBATCH: Yes. |
| 7 | CHAIRPERSON LANCMAN: The attrition rate |
| 8 | in your office is 20%. The average experience level |
| 9 | of an ADA is three years and eight months. |
| 10 | Interestingly, just the lost productivity and dupe- |
| 11 | I'm quoting you: Lot productivity and duplicate |
| 12 | reassignment of cases cost and estimated \$3.7 million |
| 13 | this year. That should alarm and scare the hell out |
| 14 | of everybody. I think there is something to be said |
| 15 | for experience, and the judgment that comes with- |
| 16 | with-with tenure. I asked Ms. Luongo what |
| 17 | conversations there have been with the administration |
| 18 | regarding the-the BID and the RFP. Ms. Glazer had |
| 19 | referenced conversations with the DAs and I've heard |
| 20 | from your offices bits and pieces over the last year |
| 21 | or two that information was sent to MOCJ and you |
| 22 | wondered what-what happened to it. What was used, |
| 23 | and I remember the conversations Mr. Ryan in-in your |
| 24 | office. So, what is Ms. Glazer talking about when |
| 25 | she talks about the conversations going back and |
| I | |

forth, some reference to conversations since the summer. Is there some-some effort that-that we're not aware of to try to come up with some kind of systematic long-term solution to this-to this recurring problem, because I think-not to mischaracterize her testimony, that's what she was hinting at.

SHANNON CUMBERBATCH: Well, we-we have 9 been in conversations with them and when MOCJ asked 10 us for any statistics or information, we've provided 11 12 it, and, you know, it's-I quess they're working on it to get back to us as to how we get to this parity 13 14 that we absolutely need. Don't get me wrong. The 15 money that we did receive to bring the assistants up 16 years 1 through 5 is fine, but it caused compression, 17 which meant more people left. Those middle-between 5 18 and 10-year assistants left. They saw us give money to years 1 through 5, and they say, hey, wait a 19 20 minute, I've been hanging around here and hearing that we're going to get more money. You give the 21 2.2 money to 1 through 5, I'm out of here, and that's 23 what happened. They're still going. I mean it is between the workload because there's a lot more work 24 25 that prosecutors have to do even though they say

2 arrests are down and crime is down, there's a lot more involved in dealing with prosecution of cases. 3 There's more alternatives to incarceration. We're 4 doing more with the, you know, making sure we live up 5 to our ethical standards. There's more 6 7 investigation. There's a lot more that's being required especially when you're trying to be a 8 progressive office, and do some of the things that 9 are going to, you know, help people who are accused 10 of crime also bring fairness to the system, which is 11 12 something that I have dedicated my office to making sure that I do. So, with all of those increasing 13 things that wasn't part of prosecution 10 and 20 14 15 years ago, there is more that has to be done, and 16 with the cost of living some-a lot of-some of the people moved out of state. They couldn't even stay 17 18 here to even go to another city or state agency. They had to leave New York State or New York City 19 20 because it is just simply too expensive. So, inasmuch a MOCJ needs information from us, I make 21 2.2 sure-I tell my financial team give it to them so that 23 we can get to a point that now can move to this next step and deal with those attorneys who are five years 24 or more because that's-that's where the drain brain-25

| 1 | COMMITTEE ON JUSTICE SYSTEM 89 |
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| 2 | brain drain has been is that 5 to 10 years. I need |
| 3 | those assistants and they're leaving. |
| 4 | SHANNON CUMBERBATCH: Okay, and-and |
| 5 | Staten Island and Queens, do you have any sense that |
| 6 | in your conversations with MOC-with MOCJ that they're |
| 7 | moving towards some kind of solution or-or plan here? |
| 8 | JACK RYAN: They've all-they've asked us |
| 9 | for a lot of data, and a lot of analysis, and we've |
| 10 | coupled that with our request to them. So, I hope |
| 11 | we're not naïve, but we believe the fact that we're |
| 12 | giving them this data and the analysis is part of the |
| 13 | conversation to get us to where we want to get to. |
| 14 | MICHAEL MCMAHON: If I-I just want to |
| 15 | underscore that. I just want to sort of as to Staten |
| 16 | Island, you know, and since we came into office in |
| 17 | 2016 we've lost 26 ADAs really through attrition and |
| 18 | we start-when I came into officer there were 44 I |
| 19 | believe. Now, we're up to 60 or so, but that's |
| 20 | almost 50% attrition rate over 2-1/2 years. That's |
| 21 | how bad it is, and just in the last year we lost |
| 22 | three top supervisors to state court positions. So, |
| 23 | again, the problem is real, and then as to our |
| 24 | conversations with MOCJ, we continue in the hope that |
| 25 | they've been fruitful, but I want to underscore that |
| | |

2 we've been-all been very transparent. All the information has been requested. We have provided it 3 4 over-you know, over and over again, and so those discussions are there. And I think that that could 5 be the mechanism to achieve the goal that's sought in 6 7 the legislation is by working with them and working with this committee we should be able to get to a 8 point where we all agree that we need to have better 9 pay for committed lifelong prosecutors, and I will 10 say a public defense-to public defenders as well in 11 12 how that's-that's figured out, but that has to be done and we-we think we are moving. We are hopeful 13 14 that we are moving towards that. We thought that the 15 years 1 through 5 was sort of a down payment, but 16 we're very optimistic that it has not going to end 17 there, and there's a realization and we appreciate 18 this committee's continued advocacy in that regard. SHANNON CUMBERBATCH: And-and I also want 19 to say that I know that they understand what we're 20 asking for and the goal that we're trying to set 21 2.2 because they did give the initial amount for years 1 23 through 5, and I notice that-that they understand the value of it because I was very fortunate when I came 24 in that I did receive a substantial amount of money 25

to bring the Bronx DA's Office up to 21st Century 2 level. So, I know the commitment of the city, so 3 don't-I don't want anyone to think that I don't 4 appreciate that, but I think that we need to continue 5 to progress to move in a direction that is going to 6 7 be positive for the people of the Bronx and for the people this city quite frankly between all the DA's 8 Offices and the public defenders. We're all doing 9 the same work. 10

MICHAEL MCMAHON: And I-I-I also want-I 11 12 do want to say one more thing. I know the hour is getting late here, but as everyone has said to do 13 sort of case count is really not the right metric, if 14 15 you will. Think about the Hope Program that we run 16 for early diversion. Hundreds of people, close to 17 500 people in the last year and a half have avoided 18 the Criminal Justice System, but in order to do that, I need ADAs, but also I need, I have two social 19 20 workers who are now in the office running that program. So, in little old Staten Island, close to 21 2.2 500 people have found meaningful engagement to deal 23 with their addiction crisis and avoided the Criminal Justice System. You can't measure that by case 24 25 count.

2 CHAIRPERSON LANCMAN: Ultimately, we get 3 the criminal justice system we pay for, right, and if 4 we want or prosecutors to be experienced and 5 professional and to use their judgment and to-to 6 participate in all these diversion and other reforms, 7 and is we want our public defenders to give people the zealous and professional representation that 8 they're entitled to, and to also contribute and-and 9 be part of all the reform efforts that we want, 10 people need to be paid fairly. The proof will be in 11 12 the-in the pudding very shortly. The Mayor's Preliminary Budget comes out I think it's in 13 14 February. Your RFP is supposed to start-your new 15 contract is supposed to start in January. So, 16 presumably that's going to come to a-a conclusion 17 soon, and I just want to thank you all. There are 18 other people who are going to testify for us, but I want to thank the-the leadership of the public 19 20 defender organizations and the district attorney who testified together for this join effort to get our 21 2.2 frontline prosecutors and public defenders the 23 salaries that they deserve. Thank you very much. background comments] Okay, ladies and gentlemen, we 24 have this room for another 45 minutes. We have seven 25

| 2 | witnesses who want to testify, which should be as |
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| 3 | long as we're disciplined we should make it. So, I |
| 4 | want to call up. You know, forgive me if I get any |
| 5 | of the names wrong. Danielle Regis, Lilly Getz, |
| 6 | Elizabeth Bender, Deborah Wright, Adrianna Matias- |
| 7 | Matias, Matias. Adrianna Bellamy, and Aiken |
| 8 | Ackengilla. (sp?) I apologize if I messed up any of |
| 9 | those names. We will sort them out. [pause] |
| 10 | Everyone has a seat. Good. [pause] Alright, if |
| 11 | you'd all raise your right hands so we can swear you |
| 12 | in. Do you swear or affirm the testimony you're |
| 13 | about to give is the truth, the whole truth and |
| 14 | nothing but the truth? |
| 15 | PANEL MEMBERS: [off mic] |
| 16 | CHAIRPERSON LANCMAN: Thank you. We're |
| 17 | going to put four minutes on the clock. If someone |
| 18 | feels that they need more time, we'll-we'll work with |
| 19 | you, but let's use that as a baseline so we can give |
| 20 | everybody an opportunity to be heard. I think the |
| 21 | first person that we're going to ask to testify is |
| 22 | Danielle Regis and please just state your name and |
| 23 | your affiliation and-and testify. [pause] -on you've |
| 24 | got to have the red light. |

CHAIRPERSON LANCMAN: There you go andjust a little closer. Thank you.

4 DANIELLE REGIS: My name is Danielle 5 Regis, and I am a Senior Staff Attorney at Brooklyn Defender Services. I've been defending clients in 6 7 Brooklyn Criminal and Supreme Courts for over 7-1/2 years. In September and October of 2018, Brooklyn 8 Defender Services conducted interviews and a focus 9 group with public defenders willing to state their 10 person stories with this Council. This is what we 11 12 learned: Our defenders are plaqued with growing 13 student loan debt. Most express struggling to save 14 as top concern. A common topic of concern was 15 starting a family. One person shared: No one becomes 16 a public defender for the money, but at a certain point the low pay and student loan debt that the vast 17 18 majority of lawyers fact become untenable when faced with financial challenges of raising a child in New 19 20 York City. Financial challenges also present in a variety of ways for our defenders. One defender 21 2.2 disclosed: My souse and I live in a rent stabilized 23 apartment, and we still struggle to make ends meet 24 with no hope of saving for the future. All of the 25 defenders reflected on this seemingly inevitable

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| 2 | existential question, which one defender |
| 3 | characterized best by saying whether being a public |
| 4 | defender is incompatible with the goals of financial |
| 5 | stability and starting a family. All of the |
| 6 | defenders expressed the profound sadness at having to |
| 7 | confront this question. My story is one that |
| 8 | resonates with a lot of my colleagues. I am a |
| 9 | Brooklynite. As a law student at Brooklyn Law |
| 10 | School, I was able to live on my own while incurring |
| 11 | significant student loan debt, but once I actually |
| 12 | became a defender, I had to move back to my parents' |
| 13 | home. They continued to subsidize my living up to |
| 14 | today in spite of the fact that I am now married. I |
| 15 | grew up in this borough. It's the borough that I |
| 16 | love. My parents were able to put me in Catholic |
| 17 | school when I was a child. It's something that I |
| 18 | believe or that I know that I won't be able to afford |
| 19 | to do for my own children when I start a family. |
| 20 | Half of my salary every year goes to paying my |
| 21 | student loan debt, and my student loan debt seems to |
| 22 | have only increased in the past 7-1/2 years. Loan |
| 23 | repayment assistant programs are nice, but they don't |
| 24 | do enough. Often times they only pay a fraction of |
| 25 | what we actually owe each year. We list a number of |
| l | |

2 stories in our written testimony. I'll share two with you now. Story No. 6: I'm-I'm the one that's 3 4 supposed to be helping my aging parents not the other 5 way around. I have to be honest and truthful, and 6 disclose my parents still buy my flights to go home 7 to see them for the holidays. Recently my laptop got damaged and needed replacement. When I couldn't 8 afford to pay for it, my father helped me with the-9 10 with the cost to purchase a new one. I am so grateful that my parents are able to help me, but 11 12 it's a source of stress for me that they do so. My parents are retired now, I know they use up their 13 14 savings when they help me financially. I worry about 15 how one day my parents are going to depend on me, 16 their only child. I really don't know how I am ever going to get out of this cycle of debt to be able to 17 18 really assist and support them. I tried to rent my couch Airbnb as a way to get extra income so that I 19 20 am in a better financial situation. That didn't last very long because my landlord didn't agree and I was 21 2.2 almost evicted. I've opted [bell]-I've opted not to 23 marry because of legal consequences of my student loan debt. That would be disastrous for my partner. 24 Many of the attorneys can't afford self care that 25

2 they need including, but not limited to mental health treatment that is helpful when working in a field 3 where we see on a daily basis the harsh realities of 4 Criminal Justice System causing vicarious trauma. 5 I'm a mental health attorney at BDS, and I experience 6 7 on a daily basis what clients who have very, very little to go-very, very little go through trying to 8 navigate the Criminal Justice System as well as their 9 daily lives while dealing with their mental health 10 issues. It's a-it's incredibly traumatizing. 11 12 Defenders in New York City can't wait five years or two years or even one to see an increase in pay. As 13 14 you said yourself, Councilman Lancman, we know the problem and the solution. With all due respect, we 15 16 don't need a task force. We need pay parity with 17 city agencies now . Thank you. 18 CHAIRPERSON LANCMAN: Thank you. I don't know how else we'd like to divide it up. We can just 19 20 go from left to right or-or if you've worked out something amongst yourselves with different unions 21

22 and organizations, I'll defer to you. [pause]

Good afternoon. I want to thank you for holing this hearing. Today is a long time coming in a struggle that we have been stuck in for decades.

2 Our public interest attorneys and support staff have never been treated equally or with the respect that 3 4 we deserve like our counterparts at Corp Council are 5 given everyday. My name is Deborah Wright, and I am President of the Association of Legal Aid Attorneys, 6 7 UAW, Local 2325. In New York City alone, we represent over 1,100 members both attorneys and 8 support staff at various organizations such as Legal 9 Aid Society, Federal Defenders of New York, Youth 10 Represent, CAMBA Legal Services. We also represent 11 12 Nassau County Legal Aid and Orange County Legal Aid. 13 Our members did not make an easy choice when they 14 chose to represent the most marginalized in our 15 society whether it be in Criminal, Housing, 16 Immigration or Juvenile Court, but I strongly believe 17 that the thread that runs through the character of 18 all of our members is their true dedication to social justice and their client, which is why they have 19 20 chosen this calling and this profession. Just like the District Attorneys and the Corporation Counsel, 21 2.2 our members have chosen a path of public service, but 23 because our members represent the indigent instead of 24 the powerful, they have not been treated equally in terms of salary or benefits among their colleagues 25

2 that they stand opposite from in court every day. Ιt should come as no surprise that our membership 3 carries an overwhelming load of educational debt with 4 the majority of members holding above \$175,000 in 5 6 student loans many of whom hold even more than that. 7 Of these, the vast majority receive no financial assistance from their law school in paying back these 8 loans, and rely solely on the small amount of 9 assistance from the state, and their own salaries to 10 manage their debt. This combined with the 11 12 astronomical cost of living in New York City has led to vast attrition among the attorneys and our 13 14 membership, especially those within four to ten years 15 of experience who are leaving the Legal Aid Society 16 in droves to seek other employment. In those that leave Legal Aid we have seen that it is not their 17 18 commitment to public service that has changed as they often seek jobs in the public sector serving those 19 20 communities or have moved to other localities in search of lower rents, but continuing as public 21 2.2 defenders and indigent legal service attorneys. 23 Instead, it is clear that it an economic hardship, and the realities of raising a family in one of the 24 25 most expensive cities in the United States that is

2 responsible for this turnover. Our people want to continue serving their clients, but the reality is 3 4 that they cannot do that at a Legal Aid salary. The continued attrition at Legal Aid and other providers 5 has led to a gap in critically trained attorneys who 6 7 are able to perform the increasingly specialized fields of law into which the city has rightfully been 8 expanding, which are desperately needed by our 9 clients. By allowing the attrition of experienced 10 attorneys to continue, we will not only be doing a 11 12 disservice to those attorneys, but more importantly, we will be doing a disservice to the clients to whom 13 we will be unable to provide with quality, dynamic 14 15 and important services. There is a direct 16 correlation between the working conditions of our members and the ability of our clients to access 17 18 justice in the city, which we hold to be the shared goal not only of our union, the providers, but also 19 the administration and the City Council. For years, 20 the Assistant District Attorneys have outpaced us in 21 2.2 terms of salary and benefits to the point that we 23 have never even gotten close to their level of 24 compensation. Now, the assistant district attorney and indigent legal service attorneys and staff should 25

1 COMMITTEE ON JUSTICE SYSTEM 101 2 achieve parity with corporation counsel who under the city's expanded programs especially in the civil 3 practice have had more and more interaction with our 4 members as opposing counsel in the face of increased 5 6 civil legal services. [bell] I'm almost done. W 7 have seen that at 10 years experience, the average assistant corp counsel will earn \$20,000 more than 8 their Legal Aid counterpart, and this is only 9 counting the base salary. It does not include 10 bonuses or the generous defined benefit pension, 11 12 which our members unfortunately do not receive as they are not public employees. I would also like to 13 14 specifically highlight the disparity injustice face 15 for our paralegal case handlers, and other support 16 staff at multiple providers who zealously stand up and represent their clients against a Law Department 17 18 attorney in NYCHA hearings who may be hearing upwards of \$80,000 more than they do. The answer to day is 19 20 clear: To retain qualified attorneys and support staff dedicated to the representation of indigent 21 2.2 clients, ensure just working conditions for those 23 workers and preserve and improve out clients' access to justice. New York City must finally fund all 24 legal services contracts both criminal, civil and 25

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| 2 | otherwise to ensure-to ensure parity with the Law |
| 3 | Department. We can fix this now by aligning our |
| 4 | salaries with theirs. Thank you. |
| 5 | CHAIRPERSON LANCMAN: Thank you. Who |
| 6 | would like to go next? |
| 7 | PALMMA MARTINEZ: Good afternoon |
| 8 | everyone. My name is Paloma (sic) Martinez. I am a |
| 9 | staff attorney at the Legal Aid Society in Queens |
| 10 | County. I have been a staff attorney for the last |
| 11 | little bit more than eight years. I don't have |
| 12 | anything prepared. So, I apologize for that, but I |
| 13 | will just speak from my personal experience, which |
| 14 | has been that it-you know, to be one of the-the least |
| 15 | paid players in the system is very demoralizing |
| 16 | sometimes particularly when the reason why I came to |
| 17 | Legal Aid, the reason why I'm a public defender is-is |
| 18 | to fight the police state that we live in. That's |
| 19 | why I do it. It's not for the money, it's-it's not |
| 20 | for the money. I understand that but that doesn't |
| 21 | mean that we should not be paid fairly. Now, at |
| 22 | eight years in I just started making \$85,000 a year. |
| 23 | That's a disgrace. I have two children a 5-year old |
| 24 | and 21 month old baby. I bought a house last year. |
| 25 | I can hardly pay my mortgage without having—I have |
| | |

2 two roommates. I'm 35 years old and I live with two roommates, my husband and my two children. 3 I should 4 have third roommate to be more financially stable. 5 If an emergency happens, I have no safety net. Just this month the furnace at my house-in my house was 6 7 broken. We were cold for a couple of days before I was able to fix it. It's \$80 in my account until the 8 end of this month when I get paid. I have student 9 10 loans just like everybody else, and many people that we work with yes, they have-they have a family, they 11 12 have people that they can rely on. My parents? I'm a child of immigrants. My father lives in a federally 13 14 subsidized apartment in Flushing. He lives off of 15 his Social Security check. My mother lives in 16 Florida. She's on the verge of homelessness. We cannot help them. They cannot help me. So, if I 17 18 have another type of emergency such as my car breaks down, something else goes wrong, I practically would 19 20 be on the verge of foreclosure on my home. In order to be able to buy my home, I had to take money out of 21 2.2 my retirement fund and my little savings that I have 23 been able to save over the last 8 years with having roommates. It's a disgrace. I had a conversation 24 25 the other day with a female corrections officer, and

2 we were joking and she was like oh, you know. It was late in the day and I was talking to a client in 3 Corrections, and she was like, Well, you know, it's 4 5 late but at least you get overtime, right? And I was 6 like no we don't get overtime, and she was like, 7 What? You don't get overtime? No, we don't get overtime, and jokingly, I was like you probably make 8 more money than me with overtime and she was like 9 10 well how much do you make and I told her and she was like, I make more money than you without overtime. 11 12 I have \$100,000 in debt. That's actually [pause] not that much. I went to public institution, in-13 14 state, in-state tuition for undergrad. I went to a 15 public university for law school as well [bell] 16 instate as well. That's not that much. There's other people that are public defenders that have more debt 17 18 than that. Just being able to live in New York City on this amount of money is unrealistic. It's 19 20 unsustainable, and like I said, it's a disgrace. We shouldn't have to choose between fighting for what we 21 2.2 believe in or being able to pay your bills. Weekly-23 weekly I have private attorneys come up to me and-24 and-and I have job offers all the time, job offers. 25 They want someone with my background, with my

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| 2 | language skills, they want people in their office |
| 3 | like that. I'll pay you this amount. I'm not |
| 4 | interested. I don't want to do private work. I had |
| 5 | a private attorney who comes to me with questions |
| 6 | because he is not that experienced even asking me for |
| 7 | motions and things like that. I'm like I'm sorry I |
| 8 | cannot-I cannot send work product, but he said to me, |
| 9 | you know, if you wanted to with the experience and- |
| 10 | and everything that you have, you could be make a |
| 11 | quarter million dollars a year if you wanted to |
| 12 | because that's what he makes and he come to me for |
| 13 | advice, and I'm just not interested in that. I'm |
| 14 | not interested in making big bucks, but I am |
| 15 | interested in being able to survive. Are asking for |
| 16 | that much? Really? |
| 17 | CHAIRPERSON LANCMAN: Thank you. |
| 18 | LILY GETZ: Good afternoon. My name is |
| 19 | Lily Getz and I'm a staff attorney at the Legal Aid |
| 20 | Society Brooklyn Criminal Defense Practice. There is |
| 21 | no justification for Legal Aid attorneys getting paid |
| 22 | less than the lawyers we oppose in criminal and |
| 23 | family courts every day. Eight years ago when I |
| 24 | started work as a Public Defender at Legal Aid and |
| 25 | the Bronx, I was a family of one sharing the cost of |
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2 rent with two roommates. Unlike most of my contemporaries who law-whose law school debt measures 3 in the hundreds of thousand, I was fortunate to 4 5 attend CUNY Law School on a fellowship. In addition 6 because I had already been a lawyer for a few years, 7 I got to skip the shamefully low bottom three steps of our payroll. I could save money for retirement or 8 just for the nebulous future. Now, I'm married and 9 my husband and I have a child. I'm the sole bread 10 winner for my family. We live modestly. I bring my 11 12 lunch from home. My daughter wears mostly hand-medowns and we live in a 1-bedroom apartment. I love 13 14 my job, but the rising costs of life make it harder 15 and harder for all of us to live in New York City on 16 my Legal Aid salary. The saving I had accumulated as a single person upon which my family relies to 17 18 supplement my income are quickly disappearing. I am decades from retirement, but I no longer earn enough 19 20 to set aside much at all. Writing this made me reflect on just how problematic my decreased ability 21 2.2 to save will be for my family for years to come. My 23 story is not special or even an outlier. Several of 24 my most talented colleagues have recently left Legal Aid for better paying jobs. They were single parents 25

2 who could not afford to raise their children on our salaries, or recent law school graduates who couldn't 3 afford to pay their rent and their student loans and 4 still eat. Clearly, none of us chose public service 5 6 for the money, but we should be able to afford to 7 have a second child if we want to, to save up and buy a home, to pay our rent and our student loans and 8 still have money left for food, to retire while we 9 10 are still healthy enough to enjoy it. I spoke with two of my supervisors about how I would be testifying 11 12 in this hearing today. One of them asked me to specifically ask you for a raise for himself, but I'm 13 14 not going to do that. They mentioned, though, that 15 their counterparts in the district attorney's office, 16 lawyers who began their careers at the same time are currently making \$40,000 more than they do. 17 We 18 struggle to provide for ourselves and our families with the very same basic human needs: Food, shelter, 19 20 clothing, education, childcare, eldercare that we fight everyday for our clients. This is shameful. 21 2.2 We could have decided to work anywhere, and we chose 23 to serve the most vulnerable New Yorkers. We deserve fair compensation for the public service we provide 24 25 everyday, attorneys, support staff, supervisors,

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| 2 | social workers, investigators, paralegals. That is |
| 3 | why we are asking the city to provide parity with the |
| 4 | Law Department in all of its legal services |
| 5 | contracts. When I leave her in the mornings, my |
| 6 | daughter know that I am going to work, but I want to |
| 7 | be able to afford to continuing working at Legal Aid |
| 8 | when she's old enough to ask me what my work is. I |
| 9 | want to be able to afford to continue working at |
| 10 | Legal Aid when my daughter is ready to leave home for |
| 11 | college. I want to be able to afford to continue |
| 12 | working at Legal Aid when my daughter is deciding |
| 13 | what kind of work she wants to do. Thank you. |
| 14 | CHAIRPERSON LANCMAN: Thank you. |
| 15 | LIZ BINDER: Good afternoon. Thank you |
| 16 | again for holding this h earing. My name is Liz |
| 17 | Bender. I am also a staff attorney at Legal Aid. |
| 18 | Last week I celebrated the completion of my seventh |
| 19 | year as Legal Aid attorney. In each of those seven |
| 20 | years I have made less than the adversaries that I'm |
| 21 | arguing against in court. For five years I worked in |
| 22 | the Trial Office in the Bronx, and now at the |
| 23 | Decarceration Project I litigate bail and policy, and |
| 24 | often advocate against corporation counsel lawyers. |
| 25 | Again, I make less than my adversaries in each of |
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| 1 | COMMITTEE ON JUSTICE SYSTEM 109 | | | | |
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| 2 | those contexts. Folks have rightly-frightfully | | | | |
| 3 | pointed out today that the problem of the lack of pay | | | | |
| 4 | parity is both systemic and persona. It's systemic | | | | |
| 5 | because it affects all of our staff not just the | | | | |
| 6 | folks you're hearing from today, paralegals, | | | | |
| 7 | attorneys, social workers, investigators, | | | | |
| 8 | administrators all of whom are in court of in the | | | | |
| 9 | office right now making the Sixth Amendment a | | | | |
| 10 | Reality. It's also been a problem for decades. Long | | | | |
| 11 | before I joined Legal Aid we weren't being paid | | | | |
| 12 | enough, and as I mentioned and as Chair Lancman you | | | | |
| 13 | mentioned, this problem and the lack of pay parity it | | | | |
| 14 | does implicate the Constitution. There's no | | | | |
| 15 | Constitutional Mandate that we prosecute any one | | | | |
| 16 | citizen and not another. There's certainly no | | | | |
| 17 | Constitutional mandate that we fill our jails with | | | | |
| 18 | black and Latino men in a city that's almost half | | | | |
| 19 | white, but there is a constitutional requirement that | | | | |
| 20 | when we do prosecute and jail people, we give them a | | | | |
| 21 | lawyer and without us and our colleagues that right | | | | |
| 22 | has no meaning. And all we're asking for is to be | | | | |
| 23 | treated as though our work is as valuable as that of | | | | |
| 24 | ADAs and corporation counsel lawyers. Now, I want to | | | | |
| 25 | talk about how this issues is personal for me, and | | | | |
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2 there are two things I want to bring up. First is a lack of a defined pension, and second is just how 3 4 having my salary impacts y day-to-day life. When I 5 started in 2011, one of the first union meeting I can 6 remember is one where our senior colleagues gathered 7 us newbies around and tried to impart to us how important it was going to be to start thinking about 8 We were maybe a month on the job and 9 retirement now. 10 I don't think many of us were even 30 years old yet but these attorneys want to have a fact-to-face 11 12 because they knew from experience from their own, you know, being at the end of their careers knowing that 13 14 no defined benefit-define benefit pension awaited 15 them. That we would have to find some way-some other 16 way to save for our retirement. That lesson has stayed with me, and I think about retirement all the 17 18 time even though it is, as Lily pointed out, decades All of us have told you today that we 19 away for me. 20 don't do this for the money, but what we mean by that is that we don't do it to get rich. I'm no asking 21 2.2 you make us rich. I'm asking you to pay me and my 23 colleagues a salary that lets us live in the city 24 that we've chosen to serve. I like Lily am the breadwinner in my family. My spouse works two jobs 25

| 1 | COMMITTEE ON JUSTICE SYSTEM 111 | | | | | |
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| 2 | while he's getting his PhD at CUNY. One of those | | | | | |
| 3 | jobs is as an adjunct professor tat City College | | | | | |
| 4 | where he teachers our city's youth. Now, I know that | | | | | |
| 5 | this is not a hearing about how CUNY pays its staff, | | | | | |
| 6 | although perhaps there should be one of those, too, | | | | | |
| 7 | but my point is that my family isn't unique. People | | | | | |
| 8 | who choose careers in service sometimes often choose | | | | | |
| 9 | each other and what that means is that you have | | | | | |
| 10 | families that are built on public interest salaries | | | | | |
| 11 | who are scarping by. For us, one and half public | | | | | |
| 12 | interest salaries plus wages from a restaurant job we | | | | | |
| 13 | have almost no room for saving, planning for | | | | | |
| 14 | retirement or bracing ourselves for emergencies like | | | | | |
| 15 | the ones Paloma mentioned. Pay parity would help my | | | | | |
| 16 | family do both of those things. I really appreciate | | | | | |
| 17 | you holding this hearing, and hearing from all of us | | | | | |
| 18 | today. I know that you take these demands seriously. | | | | | |
| 19 | [bell] I know that I've spoken to you both at a | | | | | |
| 20 | table like this and a way from it about pay parity | | | | | |
| 21 | and the substance of our work. I know you value the | | | | | |
| 22 | service we provide, and I'm asking that our pay | | | | | |
| 23 | reflect that, and that we get pay parity report | | | | | |
| 24 | raised in Council. (sic) | | | | | |
| 25 | CHAIRPERSON LANCMAN: | | | | | |
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LIZ BINDER: Thank you

3 DREANA BELLAMY: Good afternoon. My name is Dreana Bellamy and I'm the Organizer for 1199, and 4 I have-I know the issues that the 1199 members face, 5 but just sitting here and listening to the attorney's 6 7 issues. Was so disheartening because we're not on opposites sides, and we share the same views and we 8 have-we also share-we-we always come together, but to 9 10 know that you guys are struggling in a way, and you are supposed to be at the top of your game as being 11 12 attorneys, I mean it's so disheartening like I-I'm 13 full, you know, just listening to you guys speak, and 14 would have never even known that. And so, I come to 15 say that the members all these members, the 16 attorneys, the paralegals, social workers these members they are the frontline administrative 17 18 soldiers in this city fighting for criminal and social justice in New York City. I find it quite 19 20 disturbing that the members here everyone that has spoken that play an integral part of New York City 21 2.2 major fundamental component can barely make ends meet 23 and are struggling to take care of themselves and their families, and their financial crisis seems very 24 similar to the clients they represent, which can be 25

2 demoralizing to most. There are members from 1199 that work for Legal-Legal Aid that are currently 3 living in shelters working two jobs, and some are 4 able to receive food stamps, which means they're 5 living at a poverty level as a result of not being 6 7 able to afford the high cost-afford the high rising cost of rent, and most of them have high student loan 8 debt. I testified at this hearing last year, and I 9 stressed that the city cannot just count the amount 10 of cases of the attorneys, because each case has 11 12 several individuals attached to it. There's a support staff, there's a paralegal, there's a social 13 worker, a mitigation specialist, and the funding 14 15 needs to reflect that and I don't believe that the 16 city realizes that, you know, when there's one case, all of these people are part of that one case, and 17 18 it's not just a caseload of an attorney. Our chapter meetings with members that constantly are expressing 19 20 their frustration of being overworked and underpaid with caseloads, with caseloads being exceedingly high 21 2.2 because of Legal Aid's inability to retain staff 23 because of the low wages, but continue to work exceedingly and above with new programs consistently 24 being presented. The morale and the motivation is at 25

2 an all low, and I find that the members are often angry with Legal Aid management believing that 3 they're responsible for the low wages, which causes 4 division and dissention with the members and 5 management. We are all aware of the increase in 6 7 immigration legal status has affected the lives of millions. When this happened, the members were very 8 passionate about the situation, and immediately took 9 on the increased workload as a result of the new 10 Trump Administrative immigration laws. Parity in pay 11 12 is essential and should be considered to all of these 13 [bell] This city would not be able to run members. 14 without the due diligence and the work that Legal Aid 15 staff and attorneys-attorneys provide to this city. 16 I represent a criminal justice agency and in the last 17 two years they received a 21% increase in wages 18 because they were not being paid at the parity level that they should have been. We did a wage reopener, 19 20 and they received 11% last year. I just did a contract with them, and they gave them another 10% 21 2.2 over the next three years. So, I find that they're a 23 city agency as well. So, the city can find money to pay for these agencies that represent the clients in 24 this city. Thank you . 25

2 CHAIRPERSON LANCMAN: Thank you. 3 ADRIANNA MATIEZ: Good afternoon. My name is Adriana Matiez. I'm a Paralegal 2 at the 4 Legal Aid Society. I will make five years as of 5 December 1st being a Paralegal 2. I also am a union 6 7 delegate for 1199 in my organization. First, I'd like to start off by saying I love what I do. I love 8 working with the community. I love helping clients. 9 I am-it's so rewarding to hear a client say thank you 10 for helping me. I've been through every-I've called 11 12 so many agencies. I've been-doors have been closed 13 in my face and thank you a lot of helping me. Also, 14 while on intake receiving walk-ins as well as phone 15 calls, I receive those types of requests, but we also 16 receive the requests of clients form 10, 15 years ago. Once they are our client, they're always our 17 18 client. So, we continue to help them no matter how long ago we represented them. So, in reference to 19 20 caseload, as the other-my other colleagues have expressed, they may have a caseload, but it's ongoing 21 2.2 because we still continue to represent them or assist 23 our clients in any way possible. Being a union delegate as well, I hear a lot of stories from a lot 24 of my colleagues for 1199, which is-which consists of 25

2 support staff, Paralegal 1s, Paralegal 2s, social workers and mitigation specialists. Everyone has the 3 4 same story. They are unable to make ends meet. Thev 5 all have-well at most. I'm not going to say all, but 6 at most-most of them have at least two jobs. It is 7 frustrating that we work for such a prestigious public defender's office and we-we can't even depend 8 on the salary that is provided to us by Legal Aid. 9 Me personally, I have three jobs. I'm a full-time 10 mother. I'm sending my child to college next year, 11 12 and I would like to pursue and be a public defender and get my JD. How am I supposed to do that? How am 13 14 I supposed to tell my child you have to pick certain 15 schools because I can't afford your tuition? These 16 are the questions that I have. So, I have to balance what I love to do, which is fighting for criminal 17 18 justice and social justice or take care of my family. That shouldn't be a question. As my colleague Paloma 19 20 said, I want to be a lawyer at Legal Aid, but those are the issues that I have to face. Those are the 21 2.2 questions that are going to-that are arising for me. 23 I've already asked those question. Here and I have many conversations as well as a lot of these-a lot of 24 25 the attorneys on this panel. I seek advice from them

2 on how to do it, and how is it to be an attorney at Legal Aid, but I'm afraid. I'm afraid to go ahead 3 4 and pursue that because then I won't be able to 5 provide for my family. That should never be a 6 question because this is not just a job. This is a 7 career and, you know, there should never-you should never have to weigh out the option of should I pursue 8 my career, or be able to work three jobs to provide 9 for my family? There should never be that question. 10 As a delegate, a union delegate, I have-I am on the 11 12 hiring committee. Many hiring committees throughout 13 the criminal defense practice. [bell] Many people 14 actually do not accept the position because of the 15 salary. Many people, paralegals, support staff, 16 social workers the retention rate is actually 17 starting at 1 to 5 years maybe 10. So, they don't 18 even make it past the five years because it's just not worth it they feel. Thank you. 19 20 CHAIRPERSON LANCMAN: Thank you. AIKEN ACHENGILLA: I'm Aiken Achengilla 21 2.2 (sp?) I work for the Legal Aid Society. I'm a staff 23 attorney just a few blocks away. I'm grateful for this chance to be heard on this important issue, and 24 I know I'm supposed to be advocating for public 25

2 defenders to receive pay parity, but I would like to pose a question to the committee first. Why do you 3 4 think our work as attorneys deserve less? I've been 5 wracking my brain to try to figure our you would justify the disparity and the only conclusion I can 6 7 come to is that you don't value our clients and their constitutional rights to a defense. The district 8 attorney office, corporate counsel, they all 9 graduated at the same law schools that we did, passed 10 the same bar, yet you value their work to put 11 12 indigent New Yorkers our clients in cages over our 13 efforts to provide our clients with a dignified 14 quality representation that the constitution demands. 15 I took this job in 2013 at 28 fully aware that the 16 pay would not be glamorous and that we wouldn't be 17 getting paid what paid attorneys make. I knew my 18 commitment to sever others, those born into severe poverty and fragile families, that is going to keep 19 me motivated and dedicated to doing this job. 20 That same commitment to others is what encouraged me to 21 2.2 enlist in the United States Navy when I was 18, and 23 proudly serve this country by risking my life and 24 wellbeing while spending more time in war zones than 25 any person ever should. I grew up poor and on

2 government assistance until my family was able to make it out. So, I'm very familiar with the plight 3 4 of our clients and I love them. I may not like all of them, but I love all of them for their ability to 5 6 survive and to not give up hope I a world that has 7 given them less than nothing with very few opportunities to pull themselves out. I was able to 8 make it out, and this survivor's guilt that I live 9 with hasn't allowed me to walk away from them. 10 At least not yet, but after doing this job for five 11 12 years, being 33, I'm not sure how much longer I can 13 do this job for this salary. I wasn't born into 14 money like many of our colleagues that had access, 15 ability and a privilege to attend law school because 16 attending law school is a privilege. I have debt, 17 only \$100,000. I say only because there are 18 colleagues that we work with that have close to a quarter million dollars in debt. My salary prevents 19 20 me from living anywhere near work. For two years I lived in New Jersey and commuted over 90 minutes away 21 2.2 just so I could have affordable housing. This 23 limited salary must be divided amongst paying loans, the high cost of New York City living, helping out my 24 extended family and having very little to save for my 25

2 future, which makes the idea of starting a family very daunting. This is not a 9:00 to 5:00 job. 3 The 4 last two weeks I put in over 80 hours a week, barely 5 slept four hours a night because I was on trial fighting for a client facing seven years in prison. 6 7 Those hours I put in were not-you couldn't take any shortcuts, but I was able to help a man when the jury 8 said not guilty. I'm 33 years old and I still am 9 forced to live with two roommates. One happen to be 10 another Legal Aid attorney and one happens to be a 11 12 former Legal Aid attorney. The salary is forcing us to live like college students even though we each 13 14 have advanced degrees and are highly skilled, and 15 soon I'm going to have to make a decision like you 16 heard before in this-that 5-year gap, 5 to 10 year 17 gap between what I feel is my civic duty, my passion, 18 and my calling or a financially stable future, [bell] and I shouldn't have to make that choice, and you 19 20 have the ability to change that. Thank you. CHAIRPERSON LANCMAN: Well, thank you all 21 2.2 very much for your testimony. I think it's very, 23 very important to put the human face on the issues

25 all of you experience in performing such an

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that we are talking about, and the difficulties that

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extraordinarily vital function in our Criminal 2 3 Justice System. As I said to an earlier panel, the proof will be in the pudding, the Legal Aid and other 4 public defender. Contracts will hopefully be 5 resolved soon. The Mayor's Budget will come out in 6 7 February. I invite you all to come and testify at 8 the March Budget hearing as is the-the ritual and the 9 public defenders and the union delegates know very 10 well, and we are going to do everything that we can 11 to make sure that this year's budge reflects what I 12 referred to earlier as the core value of making sure 13 that our public defenders and our prosecutors are 14 paid what they deserve. Thank you all very much. 15 That concludes this hearing. Thank you. [gavel] 16 17 18 19 20 21 2.2 23 24

CERTIFICATE

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date November 14, 2018