	COMMITTEE ON	SANITATION AND SOLID WASTE	
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2	CITY COUNCIL CITY OF NEW YORK		
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5	TRANSCRIPT OF THE	MINUTES	
6	Of the		
7	COMMITTEE ON SANI' MANAGEMENT	TATION AND SOLID WASTE	
8		September 20, 2018	
9		Start: 10:16 a.m. Recess: 11:55 a.m.	
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11	HELD AT:	250 Broadway-Committee Rm, 14 <sup>th</sup> ,	Fl
12	BEFORE:	ANTONIO REYNOSO Chairperson	
13	COUNCIL MEMBERS:		
14		FERNANDO CABRERA CHAIM M. DEUTSCH	
15		RAFAEL L. ESPINAL, JR.	
16		PAUL A. VALLONE	
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	COMMITTEE ON SANITATION AND SOLID WASTE
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2	APPEARANCES (CONTINUED)
3	Kathryn Garcia
4	Commissioner for the Department of Sanitation
5	Bridget Anderson Deputy Commissioner for Recycling and Sustainability for the Department of Sanitation
6	Eric Goldstein
7	New York City Environmental Director at the Natural Resources Defense Council, NRDC
8	Melanie Weniger
9	Policy Associate for the New York City Public Advocate Letitia James
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11	Marc Shifflett Chair of the Organics Committee for the Manhattan Solid Waste Advisory Board, Manhattan SWAB
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13	Melissa Iachan Senior Staff Attorney in the Environmental Tustics Program at New York Lawyong for Public
14	Justice Program at New York Lawyers for Public Interest
15	Meredith Danberg-Ficarelli Director of Common Ground Compost
16	Steve Newman
17	Former First Deputy Comptroller of New York City, Former Chair of Community Board 11, Treasurer of
18	Environmental Foundation
19	Christine Datz-Romero Co-Founder and Executive Director of the Lower
20	East Side Ecology Center, LES Ecology Center
21	Myron Alexander
22	Senior Vice President and Partner at OWARECO, LLC
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2	[gavel]
3	CHAIRPERSON REYNOSO: Thank you. Good
4	morning, I am Council Member Antonio Reynoso, the
5	Chair of the Committee on Sanitation and Solid Waste
6	Management. Thank you all for attending this
7	oversight hearing which is an update on the city's
8	organics collection program. I'd like to acknowledge
9	that we've been joined by Council Member Vallone from
10	Queens. One NYC stated that the residential organics
11	program will serve all New Yorkers by 2018, however
12	many communities will remain without service beyond
13	the end of 2018. In May of 2018, DSNY announced that
14	the city was temporarily halting the programs
15	expansion. New York City has committed to a goal of
16	sending zero waste to landfill by 2030, this is an
17	extremely important and ambitious goal. If we are
18	serious about reducing our waste, we have to commit
19	more resources to the organics program. In 2017 waste
20	characterization study showed that organics is the
21	biggest area of opportunity for the city to divert
22	waste from landfill. Thirty-four percent of
23	residential refuse was suitable for organics
24	collection. Fifty-one percent of school waste was
25	suitable for organics collection and 32 percent of
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2	nitro refuse was suitable for organics collection.
3	Unfortunately, most of this material is still ending
4	up in landfill. Organic waste generates green house
5	gases if left to decompose in a landfill, instead
6	organics can be collected and composted in nutrient
7	rich fertilizer or processed through anaerobic
8	digestion and gas released can be captured for fuel.
9	DSNY has been working to educate the public but there
10	is much more that needs to be done. In communities
11	already receiving organics collection service only
12	10.6 of the organic waste produced is getting sorted
13	into the organic bins, the remaining 89 percent of
14	organic waste is still being sent to landfill. If we
15	look at the overall numbers, the outlook is even more
16	concerning. DSNY has shown through their most recent
17	waste characterization study that organic material
18	makes up 34 percent of the residential waste stream.
19	According to their 2017 refuse and recycling
20	statistics, DSNY collected 81.4 tons of organic waste
21	per day through curb side collection of a total of
22	11,823 tons per day in total material, this
23	constitutes less than one percent. Once again, 34
24	percent of the city's residential waste stream is
25	suitable for composting and right now we are

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2	composting less than one percent. The city has set a
3	goal of sending zero waste to landfill by 2030, it is
4	clear that if we are to meet this goal we will need
5	to have a mandatory citywide organics collection
6	program in the coming years. I'm looking forward to
7	DSNY's testimony and learning how they plan to engage
8	and support the public moving forward, what the
9	timeline is to continue expansion of the program and
10	what other efforts should be made to ensure that it
11	is successful. I also look forward to hearing
12	testimony from DSNY, environmental advocates and
13	other interested groups about their experience with
14	the city's efforts to reduce waste and any advice
15	that they have for how much more we could be doing.
16	So, I want to thank the Commissioner for being here
17	and also the Deputy Commissioner Bridget Anderson and
18	take it away.
19	KATHRYN GARCIA: Good morning [cross-
20	talk]
21	CHAIRPERSON REYNOSO: Oh, we're going to
22	we're going to swear you in.
23	COMMITTEE CLERK: Do you
24	[off mic dialogue]
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2	COMMITTEE CLERK: Do you affirm to tell
3	the truth, the whole truth and nothing but the truth
4	and to answer Council Member questions honestly?
5	[panel affirms]
6	COMMITTEE CLERK: Thank you.
7	KATHRYN GARCIA: Good morning Chair
8	Reynoso and members of the Committee on Sanitation
9	and Solid Waste Management. I am Kathryn Garcia,
10	Commissioner for the Department of Sanitation. I am
11	joined today by Bridget Anderson, Deputy Commissioner
12	for Recycling and Sustainability for the department.
13	Thank you for holding the hearing on the status of
14	the Department's residential organics collection
15	program. I will be making an opening statement after
16	which I'll be happy to answer any of your questions.
17	Organic waste including food waste, yard waste and
18	food soiled paper products makes up one third of
19	everything New Yorkers throw away, that is a
20	staggering 1.1 million tons per year. Putting this
21	resource to good use is the cornerstone of
22	sustainable waste management not only because of our
23	commitment to send zero waste to landfills but also
24	because when organic waste decays in landfills it
25	produces methane, a green house gas 25 times as

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2	potent as carbon dioxide. Sustainable organics
3	management makes business sense and adds to our
4	city's resiliency. We can use organic waste to our
5	advantage. Through composting, we can create a
6	valuable, beneficial product that enriches our soil
7	to grow new food. And through anaerobic digestion we
8	can create clean, renewable energy to heat our homes
9	and fuel cars, trucks and buses. That is why New York
10	City last week made a strong statement by signing
11	C40's Advancing, Advancing Towards Zero Waste
12	Declaration. Organics recycling is the next frontier
13	of a recycling journey that started more than 30
14	years ago. Curbside recycling started with a pilot
15	program for collection of newsprint and bottles.
16	Today, our dual stream recycling program accepts all
17	kinds of metal, glass, rigid plastic, cartons and
18	paper. Collections that were once every other week
19	now occur weekly. And the diversion rate is growing,
20	finally recovering from a rollback of the program
21	undertaken during the financial crisis that followed
22	the attacks on our city on 9/11. However, it is
23	important to remember that even this program, which
24	many of us take for granted today, started small and
25	took time to build participation. Our organics

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2	program also began as a very small pilot, just 3,200
3	households in the neighborhood of Westerleigh on
4	Staten Island in 2013. Shortly after that pilot, the
5	council passed Local Law 77 of 2013, which mandated
6	an expanded pilot program for homes and schools. The
7	last time this committee held an oversight hearing on
8	the city's organics collection program was February
9	of 2016 following the submission of the final pilot
10	report required by Local Law 77. At that time the
11	city's curbside organics collection program served
12	650,000 residents. Today, just two and a half years
13	later, this program is available to more than 3.5
14	million New Yorkers in all five boroughs. In the two
15	and a half years since that last hearing, the program
16	has expanded to more than 2.8 million additional
17	residents, equal to the combined populations of
18	Seattle, San Francisco, Boston and Portland, Oregon.
19	It is the most aggressive and most rapid expansion of
20	a curbside organics collection program in this
21	country's history. That is an impressive feat for
22	which I have to commend the hard work of my staff,
23	our community partners and committed residents and
24	activists. I also thank the City Council for your
25	consistent support of this important program. This

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past May at the fiscal year 2019 executive budget 2 3 hearing, I testified that the department had placed 4 the implementation schedule for the expansion of the curbside organics collection program on hold, with a 5 goal of increasing efficiencies and streamlining the 6 program. I want to be clear, however, that the 7 8 residential organics program continues to operate in 9 all neighborhoods currently receiving organics collection. We continue to educate and engage 10 11 residents in the newest service areas with door to 12 door canvasing and targeted campaigns highlighting 13 the program's benefits. In fiscal '18, our 14 multilingual outreach staff hosted more than a 15 thousand events including tabling, presentations with 16 community groups, street tree care and one-pound bag 17 compost giveaways. Our program is the largest of any 18 other municipal curbside organics program in the 19 nation and one of the largest in the world. The 20 department, in collaboration with the Office of 21 Management and Budget and the Office of Labor 2.2 Relations, is evaluating the program to ensure that 23 residents receive the very best curbside organics collection service and that we are building a strong 24 foundation for continued growth. We are hopeful that 25

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2 as these discussions continue we will be able to 3 announce a new rollout schedule in the coming months. 4 As with any new program, we continue to assess it's, it's effectiveness and the most appropriate tactics 5 to achieve the city's goals. For example, we 6 7 identified new ways to achieve efficiencies in our operations by experimenting with different fleet 8 9 assignments. In some districts, we had started collection on a twice weekly basis using dual bin 10 11 trucks, with one side collecting refuse and the other collecting organics. However, we found that the side 12 of the truck used to collect household refuse, was 13 14 too small to fit couches, mattresses and other bulky 15 items. This had caused a spike in missed collection 16 complaints for bulky items and forced us to run 17 several additional trucks a week dedicated to 18 collecting these bulky items. Over the last year, we 19 have refined what we call the quote, unquote "hybrid" 20 collection model, which uses a dual bin truck to 21 collect refuse and organics once a week on recycling day and a single bin rear loader to collect just 2.2 23 refuse on the other collection day to better accommodate large items. This summer, we completed 24 the transition of the four remaining dual bin 25

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districts to the hybrid model. We have seen 2 3 consistent reductions in costs related to the 4 organics collection program in these districts as a result and we continue to evaluate other 5 opportunities for efficiency. Since 2013, we have 6 7 conducted regular surveys of participation in this voluntary program. As a result, we have found that 8 9 providing once per week service does not significantly impact participation or diversion 10 11 rates, since residents in neighborhoods with twice 12 weekly service typically placed out their brown bins 13 for collection on their recycling day only. In order 14 to grow program participation, we have also 15 distributed zero waste bags and thank you cards to 16 recognize program participants. Residents who don't 17 participate receive a card encouraging them to 18 participate in the future. Our frowny banana. On 19 average we've seen a 12 percent increase in 20 participation from this strategy. In addition to the 21 department's curbside organics collection program, the department continues to support food scrap drop 2.2 23 off sites in all five boroughs where residents can drop off their organic waste at green markets, parks, 24 gardens and other community spaces. We also continue 25

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to support local, community composting in New York 2 City and we are excited to celebrate the 25<sup>th</sup> 3 anniversary of the New York City Compost Project 4 later this year. The department also continues to 5 work with businesses in New York City to encourage 6 7 food waste reduction, reuse and recycling among New York City businesses. In accordance with Local Law 8 9 176 of 2017, the department is currently developing a food donation portal we expect to launch in March of 10 11 2019. The food donation portal is being built as a new component of DSNY's web based and mobile donation 12 13 platform, donateNYC. The goal of the portal is to 14 reduce food waste in New York City by increasing food 15 donations from businesses with surplus edible food by 16 matching donor food establishments with food rescue 17 organizations. This portal will serve the dual goals 18 of helping to feed our most vulnerable residents 19 while also contributing to our zero waste goals. In 20 the commercial sector, the department continues to 21 implement and enforce requirements for food waste separation and recycling under Local Law 146 of 2013. 2.2 23 Last year, we began enforcing organics separation requirements at stadiums, arenas, large hotels, large 24 food wholesalers and large food manufacturers. 25

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2 Earlier this year, we adopted rules expanding these 3 requirements to large restaurants and grocery stores 4 along with chain restaurants. We are currently conducting extensive outreach to these newly 5 designated covered establishments and will begin 6 7 conducting enforcement early next year. The city is 8 building a new way of thinking about food waste. we 9 can, and we should be connecting edible food to people in need, and we can change the discarded 10 11 banana peel from trash to rich soil and natural gas. 12 And it's not just about preserving the environment, 13 unnecessary food waste increases grocery bills and the costs to operate a restaurant. We will continue 14 15 to explore ambitious and comprehensive sustainability 16 strategies to divert organic waste, reduce methane emissions in landfills, create compost and generate 17 18 local renewable energy. On behalf of the department, 19 I thank this committee for holding a hearing on the 20 important topic of our residential organics 21 collection program today. I would also like to thank 2.2 Speaker Johnson, Chair Reynoso and all the members of 23 this committee for their continuing support of our residential organics collection program and the 24 residents who participate in this important program. 25

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We look forward to working with you to continue to expand this program to meet our goal of serving all New Yorkers and we thank you for your ongoing commitment to achieving our zero waste goals. I am now happy to answer any question.

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7 CHAIRPERSON REYNOSO: Thank you for your 8 testimony Commissioner. I guess the first question 9 would be how long do you anticipate halting the 10 expansion of the organics program?

11 KATHRYN GARCIA: We are still working 12 through when we would begin again. I'm hoping that it 13 will be... we will have an answer shortly, but I do not 14 anticipate that we would start now this close to snow 15 season... [cross-talk]

16 CHAIRPERSON REYNOSO: Okay... [cross-talk] 17 KATHRYN GARCIA: ...so the department is 18 sort of in that mode of moving towards thinking just 19 about being prepared for snow.

20 CHAIRPERSON REYNOSO: Okay, so… [cross-21 talk]

22 KATHRYN GARCIA: It would not... I would23 not anticipate prior to spring.

24 CHAIRPERSON REYNOSO: Okay. And then
25 prior to spring and then how long thereafter do, do

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2	we feel that the rest of the city of New York would
3	have access to organics recycling?
4	KATHRYN GARCIA: So, if we started in
5	April of next year we would be able to complete
6	before the end of calendar year 2019.
7	CHAIRPERSON REYNOSO: Okay [cross-talk]
8	KATHRYN GARCIA: That is for all of the
9	areas that we've identified that are low and medium
10	density. Today in high density areas we ask that
11	people apply, and we are still doing enrollments of
12	buildings that are larger than nine units.
13	CHAIRPERSON REYNOSO: So, I guess a, a
14	larger, bigger picture question, how does the DSNY
15	propose to reach zero organic waste to landfill by
16	2030, do we have a, a I guess a vision here that we
17	can I guess hear today about how we really truly feel
18	that we can get to zero waste I guess in the organics
19	portion at least?
20	KATHRYN GARCIA: Absolutely, so really,
21	it's, it's the first step is obviously about both
22	being able to provide the curbside service and
23	encourage the investment required in the processing
24	in the backend. We are seeing that happen but like
25	traditional recycling it will not happen overnight,

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we are seeing participation in all of the districts 2 3 some more than others but we think the first step is 4 really about making sure that the service is available and that we are doing all of the outreach 5 required but just to give you a little bit of 6 context, so we are often held up to some place like 7 San Francisco, they started their pilot program in 8 9 organics in 2001 and it took them about eight years before they really had everyone on board and actually 10 11 participating and so I do not think that we need to 12 necessarily take eight, eight years but just to give 13 you some context around very, very successful programs and how they did it in a very stepwise, 14 15 thoughtful way and I think it made it more successful 16 as we move forward. 17 CHAIRPERSON REYNOSO: So, so, let's talk 18 about how far we've gotten so far, so what percentage

19 of the city's residents currently have curbside 20 collection?

21 KATHRYN GARCIA: So, it's three and a
22 half million of the eight and a half million
23 residents in the city have access to it.
24 CHAIRPERSON REYNOSO: So, and what
25 percentage will have curbside collection once the

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2	expansion resumes and is complete, so is it all it
3	won't be all eight million residents [cross-talk]
4	KATHRYN GARCIA: Well I mean the… I guess
5	it depends on how you define it, I mean there is also
6	the… all of Manhattan technically if they will apply
7	would have access to it today, I don't anticipate
8	that they from our interactions with many building
9	owners it's been primarily co-ops and condos, rental
10	buildings have been a little bit slower to take up
11	the service but so, we would anticipate that, you
12	know you could make the case that they already have
13	the access if they wanted it but they have not yet
14	taken us up on it. So, we think that it would make it
15	so that there would be availability if you chose to
16	participate by the end of next year if we started in
17	April.
18	CHAIRPERSON REYNOSO: And then so, who
19	would be using the drop off locations versus the
20	curbside collection?
21	KATHRYN GARCIA: So, any building whether
22	or not you are in a curbside district or in a high
23	density district is required to enroll because we

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25 because we are not interacting with the owner or the

think that just providing them with the bins and not ...

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tenant who actually puts the waste out that we won't 2 3 have success so where we've had success with larger 4 building is when we've engaged with that building's 5 management company and so those are what's available but right now your building management company could 6 7 say I don't want to do it and so those ... we want to make sure that there are drop off sites for those 8 9 people who's buildings are not as supportive of the city's sustainability goals. 10

11 CHAIRPERSON REYNOSO: So, let's talk 12 about participation rates, our favorite subject when 13 it comes to organics, what's the average in community 14 board districts that have... that have actually 15 participated in the program, what's been your... I have 16 a 10.6 percent is that more or less what you have?

17 KATHRYN GARCIA: Yes, I mean that is more 18 or less ... I mean there are some that are participating 19 over 40 percent but there are some that are holding 20 us down a little more on the lower percentage and are 21 not ... are not participating as much as we would like 2.2 and that's why we have been doing an enormous amount 23 of outreach over the last few months because we rolled out ten districts in the last year so, you 24 know it's, it's also making sure that we are 25

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2	continuing to encourage people to be participants. We	
3	have had some people when we surveyed them say I eat	
4	out every day, you know I'm not going to participate	
5	or the very funny one of the chef who instagrammed us	
6	and said I have no food waste because I use all my	
7	food waste. So, you know you find out interesting	
8	things about New Yorkers but there are… we are having	
9	to overcome the ick factor, there are many people who	
10	think because it's in a different bin that it is in	
11	some way different than putting it in a black bag	
12	which it's really not and so once we sort of get	
13	folks to participate they usually stay with us, it's	
14	that first hurdle and you know the first the way	
15	that they usually start is through yard waste because	
16	it… you usually are doing that not in your kitchen	
17	and you're already collecting it sort of separately	
18	as an activity and for most people they seem to be	
19	more comfortable starting that's their first foray	
20	into the… into the program.	

21 CHAIRPERSON REYNOSO: So, because we
22 always ask this... that question related to
23 participating I guess, lessons learned, I think a lot
24 of folks want to hear. From the last hearing we had
25 related to organics which was kind of the beginning

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2 of the whole ... to the program to now just what, what 3 have you seen that is going to be helpful long term 4 for the growth of the organics program and also ... I know you spoke in your testimony about the changes 5 you've already made that you think can be helpful as 6 7 well but I think folks want to hear more about what 8 changes happened, what lessons were learned because 9 the long term sustainability of this program is important to folks so if you could just really start 10 11 like talking about that part of it?

12 KATHRYN GARCIA: Absolutely, so there 13 have been a lot of sort of interesting lessons. One 14 was the use of plastic bags and allowing people to 15 use a clear plastic liner was very important to many residents, made them more likely to participate. 16 17 Giving them the right number of bins, we were in some 18 cases giving people too many bins and then they felt 19 a little overwhelmed because we did it by number of 20 units in the building. Looking at the routes, in some 21 cases some of the organic's routes were too long and 2.2 weren't achievable. Looking at ... moving to the hybrid 23 program and making sure that we were reducing the amount of bulk trucks. I think that we didn't realize 24 how much bulk was really getting thrown out every 25

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2 week, that ... there was a surprising amount of bulk 3 and, you know sort of that ... those were sort of things 4 that... both on the operational side but also on the ... on what the experience is for the resident. In 5 addition, we've been experimenting with a lot of 6 7 different outreach campaigns whether or not it's around the fact that you have a sealed bin for food 8 9 you're more ... less likely to have vermin or rodents and actually making that case directly or the behind 10 11 the bin campaign where we, we talk about the 12 Sanitation Department and the people who work at the 13 Sanitation Department being the ones who are bringing 14 this to you which it can be compelling in certain 15 areas. We did a pun, I didn't create any of the puns, 16 I can read some of the puns later but that was a 17 social media campaign which engaged many people. So, 18 we are really trying to experiment with what our 19 messaging is, but this is very new, so our 20 participation rate is more or less on track with 21 where back long, long ago we started doing recycling, 2.2 the more traditional recycling. 23 CHAIRPERSON REYNOSO: And in that work that you did since the halt; reduction in costs, 24

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2	increasing inefficiency, just what, what did that
3	look like?
4	KATHRYN GARCIA: So, I mean like just in
5	the four districts we just completed we reduced the
6	number of trucks we were using by 39, that is, you
7	know approximately two million dollars.
8	CHAIRPERSON REYNOSO: And, and 39 out of
9	how many trucks?
10	KATHRYN GARCIA: Oh, in that in those
11	couple of districts, I would have to go back and look
12	at that, I was just looking at the delta but, you
13	know that, that's a, a real dollar figure and so
14	those were costs that we had not anticipated and so
15	it was really about making it so that we were
16	streamlining and getting back towards where we felt
17	we should be on the budget.
18	CHAIRPERSON REYNOSO: So, last year we
19	asked the administration to put ten million dollars
20	in the budget for marketing, it's a the ten million
21	dollars would have had you closer to the Vision Zero
22	goal DOT has and I just don't feel that you're
23	getting the same support as the Department of
24	Transportation is getting, of course the ten million
25	never went into the budget, you know can you speak to

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2	what you do you've already talked about zero waste
3	education and so forth, I really feel that television
4	ads would go a long way but can you go down more into
5	you're your public engagement looks like and [cross-
6	talk]
7	KATHRYN GARCIA: So… [cross-talk]
8	CHAIRPERSON REYNOSO:whether or not you
9	think somebody the money you currently have is
10	enough when it comes to the education portion of it?
11	KATHRYN GARCIA: So, and so… it's hard
12	for a Commissioner to turn away ten millions dollars
13	but I do think that one of the things that's slightly
14	different about Vision Zero and, and position and
15	the zero waste goals is sort of more than one fold;
16	one is that, you know you're talking about people who
17	are getting killed on the streets and so I'm I do
18	believe I actually do believe that that's a somewhat
19	higher priority but one of the things that's also
20	true about the organics program is how important
21	person to person contact is in terms of your
22	messaging that that's where we see the participation
23	and we know on Vision Zero a lot of it's also driven
24	by even stronger enforcement but just to show off
25	some of our artwork and things so, we've been using

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2 the links a lot and I also think that we've done some 3 work with subway advertising, they're not with the organics and some other programs which we think made 4 a difference and we continue to use social media but 5 its, you know things like this send, send roaches and 6 7 rats and mice somewhere else for dinner, these seem to resonate on the links so this is, it looks better 8 9 at night and then the behind the bin, meet the people behind your brown bin, which we've been using. So, on 10 11 links and on bus shelters and, and things like that 12 and then this is... was our social, giving us your egg scraps, eggsellent [sp?]. Let us tell you about 13 14 recycling food scraps, lettuce. 15 CHAIRPERSON REYNOSO: I feel like you 16 had ... you had something to do with a couple of these, 17 I don't think you're telling us but I'd sure like 18 you, you're enjoying ... [cross-talk] 19 KATHRYN GARCIA: Bin curious about 20 composting. 21 CHAIRPERSON REYNOSO: Right. 2.2 KATHRYN GARCIA: No, no, I had nothing ... I 23 was... I am... I do not do puns or at least I don't intentionally do puns. So, you know I think that, 24 that obviously education and outreach is a never-25

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2 ending part of our... of our program but the other 3 thing that I do think has been important for New 4 Yorkers who want to do it is seeing the close loop, 5 so really seeing like ... I gave you my food scraps and you gave me back compost so we've done a lot of 6 7 giveaways of compost and, you know people see the 8 difference, I've had people come up to me and say I 9 didn't think the compost would make that much of a difference in my garden but either the vegetables 10 11 were bigger, the flowers were bigger because of how nutrient rich it is and also because it holds water 12 13 to the soil so obviously not a problem this year but 14 in prior years where you've had very dry summers 15 whatever moisture there is, is getting held to the 16 roots of those plants and so that connection for New 17 Yorkers has been very, very important. 18 CHAIRPERSON REYNOSO: So, I have a lot ... a 19 lot of questions but I want to allow for Council 20 Member Vallone to ask a, a couple of questions and 21 then I'll, I'll get back to, to asking some so, Council Member Vallone. 2.2

23 COUNCIL MEMBER VALLONE: Sure, just a24 few, thank you Chair. Good morning Commissioner.

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2	KATHRYN GARCIA: Good morning [cross-
3	talk]
4	COUNCIL MEMBER VALLONE:and everyone
5	who's here. Congratulations for taking on this
6	ambitious project and you know we in this city have
7	to do better to try to figure out how the best way to
8	get this thing moving. My communities were one of the
9	ones that started in the pilot program and I guess I
10	got to see firsthand the neighbors that quickly
11	jumped in, neighbors that quickly were skeptical
12	[cross-talk]
13	KATHRYN GARCIA: Yeah [cross-talk]
14	COUNCIL MEMBER VALLONE:and came up
15	with the old, you know raccoons everything else
16	that's going to be a problem with the community
17	boards… [cross-talk]
18	KATHRYN GARCIA: Uh-huh [cross-talk]
19	COUNCIL MEMBER VALLONE:and but in the
20	end I think everyone realized it's a, a noble and
21	worthy topic and we should approach it but it began
22	to like wear down and I think now as I look in my
23	community I don't see the brown bins out any more so,
24	I think there's… part of the pilot is, is
25	understanding how we launched it, how we can make it

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2	better, how we can assist with some of the homeowners
3	and, and concerns were and how we can make it a
4	little bit better. I don't have the answers to those
5	questions because we, we were part of it, but I did
6	see that like with every family, the children are
7	really the bosses… [cross-talk]

KATHRYN GARCIA: Uh-huh... [cross-talk] 8 9 COUNCIL MEMBER VALLONE: ...and if the 10 children embrace the topic they can guilt any parent 11 into doing just about anything and I think when they 12 see the good of the ... of this and how it impacts because through our... their eyes we do everything. I 13 think there might be an opportunity to work with DOE 14 15 and our public schools, in our schools to maybe take 16 a new look at expanding the, the knowledge of the 17 program into the schools and have children take 18 ownership of it then they will be the ones to say hey 19 mom, dad why aren't we throwing out this in a 20 separate bag, I do it at school, I do it in my ... 21 [cross-talk]

22 KATHRYN GARCIA: Uh-huh... [cross-talk]
23 COUNCIL MEMBER VALLONE: ...parks because
24 even parks could participate with how many different
25 things we're doing in the parks from the sports games

1	COMMITTEE ON SANITATION AND SOLID WASTE
1	MANAGEMENT
2	and community activities, people bringing things
3	there, we can separate there. I think we can expand,
4	it's not just on your shoulders is what I'm saying,
5	again everyone should be part of this otherwise
6	change is difficult and, and sometimes, you know
7	folks are just going to say it's very easy to do what
8	I'm doing, throw it in the garbage and not do it. So,
9	I'm looking to try to maybe help in expanding the
10	program to additional areas and, and, and agencies
11	and I think the schools would be a natural area for
12	us.
13	KATHRYN GARCIA: Right, no we are in we,
13 14	KATHRYN GARCIA: Right, no we are in… we, we are not able… in, in your school district, we are
14	we are not able… in, in your school district, we are
14 15	we are not able… in, in your school district, we are in about… a little over 800 schools get organics
14 15 16	we are not able… in, in your school district, we are in about… a little over 800 schools get organics collection and we do try and match that with where we
14 15 16 17	we are not able… in, in your school district, we are in about… a little over 800 schools get organics collection and we do try and match that with where we are doing the residential program because I agree
14 15 16 17 18	we are not able… in, in your school district, we are in about… a little over 800 schools get organics collection and we do try and match that with where we are doing the residential program because I agree with you, the children are very good advocates and I
14 15 16 17 18 19	we are not able… in, in your school district, we are in about… a little over 800 schools get organics collection and we do try and match that with where we are doing the residential program because I agree with you, the children are very good advocates and I would like to think of them as my secret weapons with
14 15 16 17 18 19 20	we are not able… in, in your school district, we are in about… a little over 800 schools get organics collection and we do try and match that with where we are doing the residential program because I agree with you, the children are very good advocates and I would like to think of them as my secret weapons with their parents… [cross-talk]
14 15 16 17 18 19 20 21	<pre>we are not able in, in your school district, we are in about a little over 800 schools get organics collection and we do try and match that with where we are doing the residential program because I agree with you, the children are very good advocates and I would like to think of them as my secret weapons with their parents [cross-talk] COUNCIL MEMBER VALLONE: They're very</pre>
14 15 16 17 18 19 20 21 22	<pre>we are not able in, in your school district, we are in about a little over 800 schools get organics collection and we do try and match that with where we are doing the residential program because I agree with you, the children are very good advocates and I would like to think of them as my secret weapons with their parents [cross-talk] COUNCIL MEMBER VALLONE: They're very good at that.</pre>
14 15 16 17 18 19 20 21 22 23	<pre>we are not able in, in your school district, we are in about a little over 800 schools get organics collection and we do try and match that with where we are doing the residential program because I agree with you, the children are very good advocates and I would like to think of them as my secret weapons with their parents [cross-talk] COUNCIL MEMBER VALLONE: They're very good at that. KATHRYN GARCIA: Yeah, I know. I actually</pre>

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2 was giving a poster prize and I was like, do your 3 parents litter, they go oh yes and I was like okay, 4 you're going to work on that for me aren't you; they came clean right away but I do think that they're 5 about making sure that we're both getting their 6 7 parents and that they're ready to be the future 8 recyclers, they're ready to be the folks who really 9 are in the know and we would love to work more with you and with your civics and your community boards 10 11 and engage with residents in your neighborhoods to 12 see, you know how we can do better, what would make it ... what would make it more effective for them. 13 14 COUNCIL MEMBER VALLONE: Yeah, I think

15 that would be a great place to start and to... after 16 the initial entry of the program there was a lot of 17 support to the homeowners and... [cross-talk]

18 KATHRYN GARCIA: Uh-huh... [cross-talk] 19 COUNCIL MEMBER VALLONE: ...information and 20 people came to the door and then it kind of stopped 21 so I, I think everybody needs a gentle re-kick to get 2.2 the thing going and to, to say hey, have you had any 23 issues in the beginning, I see you started but I don't see the brown baskets out anymore, what can we 24 25 do, I, I think there was definitely a good push and

	COMMITTEE ON SANITATION AND SOLID WASTE
1	MANAGEMENT
2	then I think there was some concerns and then folks
3	kind of just faded away with it so we need to get
4	them back on track so, understand it shouldn't all
5	fall on your shoulders, I think we should try to get
6	as many different agencies and folks in schools and
7	kids involved in it.
8	KATHRYN GARCIA: Absolutely.
9	COUNCIL MEMBER VALLONE: Thank you Chair
10	[cross-talk]
11	KATHRYN GARCIA: Thank you for your
12	support.
13	CHAIRPERSON REYNOSO: Thank you. Thank
14	you Council Member Vallone. So, I guess what we're
15	hearing and hearing from Council Member Vallone and
16	his experience in his district, in my district it's
17	the same thing, I think a lot of the brown bins were
18	out early because a lot of folks didn't bring them
19	inside the house when you dropped them off they just
20	kept them out for decorations in front of their
21	buildings and now I think folks either got rid of
22	them or have them in their back yard, who knows but I
23	guess the goal here is to get to zero waste, right…
24	[cross-talk]
25	KATHRYN GARCIA: Uh-huh [cross-talk]

1	COMMITTEE ON SANITATION AND SOLID WASTE
	MANAGEMENT
2	CHAIRPERSON REYNOSO:and the halt of
3	the program is a big concern for folks because it
4	just delays the, the opportunity for us to be
5	citywide… [cross-talk]
6	KATHRYN GARCIA: Uh-huh [cross-talk]
7	CHAIRPERSON REYNOSO:first and second
8	to eventually get to a place where it's mandatory
9	[cross-talk]
10	KATHRYN GARCIA: Uh-huh [cross-talk]
11	CHAIRPERSON REYNOSO:so, the, the Mayor
12	did make a commitment that he or not a commitment,
13	he just publicly said that organics should be
14	mandate… mandatory. I just want to know what is the
15	administration's take on this still, what is your
16	timeline I guess that's what people want to hear, a
17	timeline as to how we get to mandatory collection
18	because then we can really start I guess
19	understanding how, how we're going to get to zero
20	waste?
21	KATHRYN GARCIA: Absolutely, no, I mean
22	I, I completely agree with the Mayor, I do think that
23	mandatorily will be a key tool, I just don't think
24	we're there yet and I know you want specifics on
25	exactly when I think I'll get there and I just don't

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have that yet but I think we should be continuing to 2 3 work together because I'm going to need your help if 4 we're going to do something like mandatory, that would be a big change for the city of New York and I 5 think as I've said to you before it's like, you know 6 7 there are New Yorkers who will do things because its 8 very environmentally sustainable and they are very 9 committed, there are New Yorkers who will do things because it's the coolest thing to do and then there 10 11 are New, New Yorkers who will do things because 12 there's some sort of financial penalty involved and 13 obviously mandatory programs would increase 14 diversion, we're just ... we're just not quite there yet 15 and I think I want to continue to work with you to figure out what exactly that timeline is over the 16 17 next few months.

18 CHAIRPERSON REYNOSO: I just think folks, 19 you know and, and I don't ... I'm not saying that you're 20 not being honest but for transparency purposes folks 21 really need to hear that their administration has a 2.2 plan, that they have a, a goal, it's been... it's been 23 quite some time since zero waste has been put out and it, it still feels like there's a peace meal approach 24 25 to trying to get something done. I know we do it with

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2	zonings and, and other rezonings and other things
3	here in the city but I, I really think it comes
4	there comes a time when we just need a plan, a
5	comprehensive… [cross-talk]

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KATHRYN GARCIA: Uh-huh... [cross-talk] 6 7 CHAIRPERSON REYNOSO: ...plan on how we're 8 going to get it done and it just seems like we can 9 never get there and I'm always getting answers not only from you but other commissioners that, you know 10 11 we, we don't know yet or we're kind of playing it by 12 ear or we'll know soon but eventually you just need 13 to sit down and have it ... have it together ... put 14 together and we're very in the waste community I will 15 call us, we're very patient, understanding and want 16 to be helpful to the city in making this happen. I 17 don't think if you put a schedule or a timeline 18 together that we're going to have you here the day 19 after you said you were going to do something and say 20 you're the worst people in the world just we want to 21 understand why it took longer or why its holding you 2.2 back, we really want to be partners more than 23 anything else and I think not having a timeline puts us at a disadvantage as to when we expect to be 24 25 helpful, when we can show up, when we can push things

	COMMITTEE ON SANITATION AND SOLID WASTE
1	MANAGEMENT
2	so I just really want to urge that we get to a place
3	where there is a timeline and, and I think that that
4	could help us because… [cross-talk]
5	KATHRYN GARCIA: No, I… [cross-talk]
6	CHAIRPERSON REYNOSO:I'm, I'm not it's
7	just not… I don't know how I can help if I don't know
8	when you're supposed to be doing things.
9	KATHRYN GARCIA: So, I really appreciate
10	your comments and the… we could not be doing this
11	without the support we've had from the City Council
12	or from the entire advocate community, it would not
13	be happening today as big as we've gotten and I
14	appreciate your desire to continue to be supportive
15	and your need to have more information in order to do
16	that and I will work very hard to get that to you to
17	make sure that you can hold the administration
18	accountable for meeting its goals.
19	CHAIRPERSON REYNOSO: So, hopefully this
20	will be the last organics committee hearing where we
21	don't have the timeline.
22	KATHRYN GARCIA: This will be the last
23	organics committee hearing where we don't have a
24	timeline.
25	

	COMMITTEE ON SANITATION AND SOLID WASTE
1	MANAGEMENT
2	CHAIRPERSON REYNOSO: Okay, that's great,
3	thank you so much for that. Now that I will hold you
4	to though, I'm not going… [cross-talk]
5	KATHRYN GARCIA: That's [cross-talk]
6	CHAIRPERSON REYNOSO:to lie, I said I
7	would be… but not that one, I think it's important, I
8	think a lot of people are here and just want to get
9	to the next level.
10	KATHRYN GARCIA: We're not having a
11	hearing next week, right?
12	CHAIRPERSON REYNOSO: No. No, next month
13	no, we… we'll… but it, it is… [cross-talk]
14	KATHRYN GARCIA: No, we have a snow
15	hearing next month I'm sure… [cross-talk]
16	CHAIRPERSON REYNOSO: Yes, I know
17	[cross-talk]
18	KATHRYN GARCIA:it's, it's October come
19	on… [cross-talk]
20	CHAIRPERSON REYNOSO: It's not going to
21	snow but so, and we know we know that these things,
22	getting to zero waste, you know that it's not an
23	independent thing they all have partnering
24	initiatives that are extremely important. The Save as
25	you Throw program, just would that help increase

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1	MANAGEMENT
2	participation and maybe something that comes prior
3	to… comes prior to mandatory…
4	KATHRYN GARCIA: At this point we have
5	not been focused on Save as you Throw obviously the
6	research shows that diversion rates go up in cities
7	that use an approach like that, but New York is very
8	different than, than other cities where it's been
9	successful but it hasn't been our focus right at this
10	moment.
11	CHAIRPERSON REYNOSO: Okay, I just want
12	to for the general public, Speaker Cory Johnson had
13	made a comment after getting caught at the lobby I
14	think with misinformation or maybe a lack of
15	information about what Save as you Throw is and said
16	oh, I would never have the city of New York residents
17	pay for their trash, that's not exactly what we're
18	doing so I've had a conversation with him since then
19	and I won't I don't want to speak for him but there
20	is an openness to have a conversation about what Save
21	as you Throw really is and, you know not having be
22	bombarded at a lobby about, you know oh, we're going
23	to pay for our trash so, I just wanted you to know
24	that moving forward we're having a more serious
25	conversation in dialogue about what Save as you Throw

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1	MANAGEMENT
2	is to see if we can be supportive of that program as
3	well because if the city council is not on board I
4	can see how that makes it difficult and it, it may
5	and if it becomes difficult then we can't get to zero
6	waste by 2030 which is everyone, everyone that's here
7	today their goals so, I just want to make sure the
8	public knew that. Yes. Do you have the cost per ton
9	of the program currently, do you have information as
10	to what that cost so that we… so that we can I guess
11	put it in play as in, in the program where it's
12	mandatory what the cost [cross-talk]
13	KATHRYN GARCIA: I don't have the cost
14	[cross-talk]
15	CHAIRPERSON REYNOSO:per ton [cross-
16	talk]
17	KATHRYN GARCIA:per ton and the cost
18	per ton for mandatory would be different than what
19	the cost per ton is now because you'd achieve more
20	economies of scale and it also has to do with the
21	balance of projecting what the cost will be on the
22	regular refuse side on the offset, but we can
23	definitely get you that information.
24	CHAIRPERSON REYNOSO: Okay, so the next

25 part of it is the budget right now for, for the

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1	MANAGEMENT
2	program is currently at about 15.7 million, there's
3	no one in this room that thinks that that's the
4	amount of money that's going to be necessary for, for
5	rolling this out maybe the pilot program it makes
6	sense but long term we know that that's not
7	sufficient we just wanted to know what costs I guess
8	or, or what the budget would be to, to play this out
9	longer term and whether [cross-talk]
10	KATHRYN GARCIA: So… [cross-talk]
11	CHAIRPERSON REYNOSO:or not you have
12	that?
13	KATHRYN GARCIA: You're correct, it would
14	require more, we are in negotiations with our
15	oversights about exactly what that number is and then
16	I assume they would bring that number to the council,
17	but it would it will be higher.
18	CHAIRPERSON REYNOSO: Okay and is there
19	is promising conversations related to an increase in
20	the budget for that?
21	KATHRYN GARCIA: There are a lot of
22	conversations.
23	CHAIRPERSON REYNOSO: A lot of
24	conversations but not necessarily promising?
25	

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	COMMITTEE ON SANITATION AND SOLID WASTE
1	MANAGEMENT
2	KATHRYN GARCIA: I have my good days and
3	my bad days.
4	CHAIRPERSON REYNOSO: Well just know that
5	from our part we're going to do a lot of work here
6	because we know that it's not where it needs to be
7	and that the city needs to pony up and do a lot more
8	so where you can't advocate we can just a, a heads up
9	and we know that there's a lot more that needs to be
10	done, done there. Does food struck food scrap drop
11	off program, sorry… [cross-talk]
12	KATHRYN GARCIA: Uh-huh… [cross-talk]
13	CHAIRPERSON REYNOSO:food scrap drop
14	off program, say that five times fast. There was
15	funding included in FY '18 to expand it… [cross-talk]
16	KATHRYN GARCIA: Uh-huh [cross-talk]
17	CHAIRPERSON REYNOSO:is there going to
18	be more of an expansion I guess or, or, or are we
19	going to continue the expansion to fiscal year 2019?
20	KATHRYN GARCIA: Yes. No, we… so, we are
21	at about 134 sites in… actually in the next… very,
22	very shortly we're going to add another 12 sites. We
23	continue to think that that's an important component
24	of the program, it's also an opportunity for us to
25	engage with the public on a day to day basis whether

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	COMMITTEE ON SANITATION AND SOLID WASTE
1	MANAGEMENT
2	or not they are actually dropping off, it's a, a
3	physical presence where someone will come up and ask
4	what is going on here and that is, you know part of
5	the outreach, why are these people coming and
6	bringing you food waste like what is happening and so
7	there's often a lot of interaction at these sites so
8	we think that it's an important component of the
9	program going forward.
10	CHAIRPERSON REYNOSO: So, you're saying
11	we should get thousands and thousands of more of
12	these drop off locations and just the… being able to
13	see them people ask questions and they all
14	participate?
15	KATHRYN GARCIA: Absolutely.
16	CHAIRPERSON REYNOSO: Alright. Let's talk
17	about the schools, Council Member Vallone mentioned
18	about schools, educating the children related to
19	organics would be helpful but the schools themselves
20	are supposed to be participating in this and folks
21	feel that the school environment is a controlled
22	environment and in because it's controlled we
23	should if we can't knock them out of the park in, in
24	a school, you know the city doesn't bode well so I
25	just want to… your experience in schools how are we

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2 doing, what are the obstacles and are they also 3 assisting you in doing a better job at the... at the... I 4 guess at the residential portion of, of the... of the 5 program?

So, there are about... a 6 KATHRYN GARCIA: 7 little bit over 800 schools that are participating in the organics program, I mean the schools made a 8 9 commitment to remove their Styrofoam trays, to make sure that they were using compostable ware and so 10 11 there are many schools that are doing very, very 12 well, the ones that have green teams and really 13 committed people particularly in the cafeteria and 14 with food service they have been the most successful. 15 We have targeted about 100 schools to not only 16 increase their organics participation but also their 17 paper and their metal, glass and plastic 18 participation and we've seen both changes in their 19 diversion rates but also some real creativity, we run 20 an awards program for them and so they, they actually 21 will incorporate the whole concept into their 2.2 curriculum and those have been the most successful, 23 you know this is an ongoing conversation with the DOE because just like with a large residential building 24 there are a lot of people who are touching it so it's 25

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2 the food service people, it's the students in the 3 building, it's the teachers, it's the custodial staff before it hits the curb so we have seen some real 4 commitments in many of the schools, the elementary is 5 a little better than the high school but, you know we 6 7 continue to work very closely with the Department of 8 Education and they have actually committed resources 9 and hired people on the sustainability front, I have actually personally met with their custodial union to 10 11 talk through how to improve the program, what do 12 their custodians need, how ... what trainings do ... can we 13 help them with so this is an ongoing, real commitment to try and make the schools sort of the shining light 14 15 so to speak. 16 CHAIRPERSON REYNOSO: What is their 17 participation rate, are they doing well? 18 KATHRYN GARCIA: In terms... [cross-talk] 19 CHAIRPERSON REYNOSO: Well, well not ... 20 diversion rate, I'm sorry, the diversion rate? 21 KATHRYN GARCIA: No, their diversion rates... I mean their diversion rate, they're, they're 2.2 23 sort of hard to do a comparison because their waste is different than a residential building, but I think 24 that they are usually over 50 percent in the ones 25

	COMMITTEE ON SANITATION AND SOLID WASTE
1	MANAGEMENT
2	where we have done the survey before and after so
3	we're getting much of the material into the program.
4	CHAIRPERSON REYNOSO: But we need to get
5	to zero waste, right, so 50… [cross-talk]
6	KATHRYN GARCIA: I know we're… [cross-
7	talk]
8	CHAIRPERSON REYNOSO:percent doesn't
9	work so, it are we making progress I guess [cross-
10	talk]
11	KATHRYN GARCIA: Yes… [cross-talk]
12	CHAIRPERSON REYNOSO:year to year
13	[cross-talk]
14	KATHRYN GARCIA:so, basically, they
15	were lower and they're getting they have gotten
16	better particularly in the zero waste schools.
17	CHAIRPERSON REYNOSO: Are they going
18	are… when are we going to go to all the schools,
19	again I am I understand the pilot program being
20	halted and, and it being difficult to, to citywide
21	but again the schools, these are our buildings why
22	are we not in all schools, why are we not doing this
23	in all schools yet?
24	KATHRYN GARCIA: So, I think that we
25	will we will be trying to pair that with the rollout

	COMMITTEE ON SANITATION AND SOLID WASTE
1	MANAGEMENT
2	next year but the, the real question is whether or
3	not I need to just… in order to make sure I can get
4	enough people to talk to everyone that we need to be
5	talking to whether or not they follow or come before
6	the residential program but they're we, we view them
7	as being integral to move together but you know we
8	are in all of Manhattan, we are in all of Staten
9	Island, we're in a lot of Brooklyn and Queens
10	already, we just haven't made the jump to the next
11	round yet.
12	CHAIRPERSON REYNOSO: So, the, the, the
13	schools move with the program I guess as the
14	implementation happens you, you take on the schools
15	as well?
16	KATHRYN GARCIA: In certain cases, there,
17	there's a little it's, it's a little more
18	complicated only because the school collection trucks
19	are crossing district boundaries many times so
20	there's not always a pair but what we try and do is
21	bring on the route of schools which may or may not be
22	in the district, they may cross the line.
23	CHAIRPERSON REYNOSO: Okay, then I guess
24	what about private collection, how has that program
25	been so far, I know there was some, some businesses

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that gave me a call about wanting to postpone it, I just want to know how... has it been successful, have you gotten reports back from, from folks... [crosstalk]

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KATHRYN GARCIA: So, so, we... the first 6 7 300 which are required as of now many are doing very well, some... there is a small subsector where we have 8 9 done enforcement action against them and have had to do multiple enforcement actions against them. On the 10 11 other hand we are ... we are in the outreach for the next cohort which is about 1,800 businesses, we are 12 13 trying to make sure that we physically get everywhere 14 before enforcement starts in January but they've had 15 18 months to prepare so, we notified them of the 16 rulemaking, we did the rulemaking, we waited six 17 months for the rule to go into effect, we're waiting 18 another six months for us to do any enforcement so 19 I'm not sure that delaying means they're going to do 20 any better.

CHAIRPERSON REYNOSO: One of the concerns that a business owner gave me was they don't have a basement and when they're separating their trash it kind of gets done like on the spot and then they just throw all their trash out to the... to the curb I guess

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2 for collection whenever it's going to be collected 3 but they said not having a basement makes it harder for them to continue to, you know be creative about 4 how they separate their trash and that the square 5 footage that is using the program for diversion only 6 7 speaks to like... I quess... I quess if they're a business that has let's say 10,000 square feet of 8 9 which none of it is basement space they're competing against maybe a 5,000 square, square foot business 10 11 on... like a first floor and 5,000 square feet like on 12 a basement and that makes it more easier, easier and 13 more convenient, have you seen an issue with like actual access to like trash a trash facility I guess 14 15 or, or, or refuse space... [cross-talk] 16 KATHRYN GARCIA: So, so... [cross-talk] 17 CHAIRPERSON REYNOSO: ...in buildings... 18 [cross-talk] 19 KATHRYN GARCIA: ...in most we have not 20 seen anything particular like you're describing, I 21 can go back and ask the outreach folks for that specific scenario, but you know we're talking about a 2.2 23 restaurant that's 15,000 square feet, we're talking about a grocery store that's 25,000 square feet those 24 are pretty big. The concept that they don't have 25

	COMMITTEE ON SANITATION AND SOLID WASTE
1	MANAGEMENT
2	space, they've got to be putting it somewhere, it's
3	not different than what they have now so the volume
4	should be the same, we're not adding waste we're just
5	making it so that you… [cross-talk]
6	CHAIRPERSON REYNOSO: Just another step
7	[cross-talk]
8	KATHRYN GARCIA:can right, you just
9	can't put everything in the same bag.
10	CHAIRPERSON REYNOSO: Okay, good, good to
11	hear that. How many composting facilities do we have
12	within like a 50-mile radius in the city I guess?
13	KATHRYN GARCIA: Of the… besides the one
14	that we own on Staten Island and the New Town Creek
15	facility based on our research, there are 11
16	facilities that are either within a, a hundred miles
17	or have arrangements with a New York City transfer
18	station.
19	CHAIRPERSON REYNOSO: And long term
20	there's capacity?
21	KATHRYN GARCIA: So, that represents over
22	400,000 tons per year of capacity, obviously that
23	will have to grow but that is higher than it was two
24	years ago.
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2	CHAIRPERSON REYNOSO: 400,000-ton
3	capacity?
4	KATHRYN GARCIA: 400,000 tons.
5	CHAIRPERSON REYNOSO: And that's a, a
6	year I guess?
7	KATHRYN GARCIA: Per year.
8	CHAIRPERSON REYNOSO: Okay, alright,
9	sorry. How many carters are there that do specific
10	organics carting, carting of organics, I guess that
11	work with DSNY or [cross-talk]
12	KATHRYN GARCIA: They don't they don't
13	report to us necessarily on organics, I know that
14	Action provides it, I know that Mr. T provide it
15	provides it and I believe ISI provides it, I'm not
16	sure… beyond that I have not looked at that.
17	CHAIRPERSON REYNOSO: Okay, maybe that's
18	a BIC question.
19	KATHRYN GARCIA: I think that they would
20	be the one who would regulate it and they would know
21	whether or not they were providing the service from
22	their customer service registry.
23	CHAIRPERSON REYNOSO: And then maybe
24	Harry would be happy to hear this, head count, we're
25	going to need more people to move to, to pick up

COMMITTEE ON SANITATION AND SOLID WASTE 1 MANAGEMENT 2 more trash or, or dive ... sorry, well just ... [cross-3 talk] KATHRYN GARCIA: To run different 4 5 streams. CHAIRPERSON REYNOSO: Yes, there you go, 6 7 to run different streams so are we going to need an increase in head count, do we need to start 8 9 advocating for more sanitation workers? KATHRYN GARCIA: So, that goes along with 10 11 the question on how much... the money is equated to 12 people so... that is... that is the conversation we're 13 having. 14 CHAIRPERSON REYNOSO: And you ... is there a 15 number... are you negotiating with Harry already, do you know how... [cross-talk] 16 17 KATHRYN GARCIA: No, no... [cross-talk] 18 CHAIRPERSON REYNOSO: ...much... [cross-talk] 19 KATHRYN GARCIA: We are not directly 20 negotiating on a head count number with Harry, no. 21 CHAIRPERSON REYNOSO: Alright but you are 2.2 working on... you have to have a meet... [cross-talk] 23 KATHRYN GARCIA: He ... we are working with him closely on how to make the program effective and 24 25 he has been very helpful, but we don't ... we don't ... we,

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2	we wouldn't we wouldn't negotiate a head count
3	number, we would negotiate a program and then it
4	that would derive from there.
5	CHAIRPERSON REYNOSO: Alright, but you're
6	I guess internally you're in the works of
7	understanding what capacity you need related to head
8	count to do this work?
9	KATHRYN GARCIA: Yes.
10	CHAIRPERSON REYNOSO: Okay and that
11	would that would be tied to the increase in the
12	budget that you would get year in and year out to,
13	to… [cross-talk]
14	KATHRYN GARCIA: Yes… [cross-talk]
15	CHAIRPERSON REYNOSO:to completely fund
16	this program?
17	KATHRYN GARCIA: Yes.
18	CHAIRPERSON REYNOSO: Okay, so, so, that
19	I have a couple more questions, but I think we're,
20	we're okay, I kind of want to get to the advocates
21	and the folks in the room to ask a few questions, we
22	would love for you of course for DSNY to stay
23	[cross-talk]
24	KATHRYN GARCIA: We'll stay… [cross-talk]
25	

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2	CHAIRPERSON REYNOSO:but I really thank
3	you for your time, I'm looking forward to seeing what
4	the program looks like after it's citywide and then
5	I'm looking forward to a timeline so that we can
6	start being helpful in helping you push this long
7	term so thank you again for your work… [cross-talk]
8	KATHRYN GARCIA: You were very clear on
9	that… [cross-talk]
10	CHAIRPERSON REYNOSO:and thank you
11	Bridget, thank you.
12	BRIDGET ANDERSON: Thank you.
13	CHAIRPERSON REYNOSO: Alright. So, we're
14	going to call the first panel; Eric Goldstein, Mark
15	Shifflett, Melanie Weniger and Melisa Iachan. Eric
16	you're not supposed to drop off paperwork in, in
17	front of me like this you could you could attack me,
18	I feel… I feel very unsafe.
19	ERIC GOLDSTEIN: My apologies.
20	CHAIRPERSON REYNOSO: It's okay, it's
21	okay, this will be the last time though. I know Eric,
22	very scary. Self-identified tree hugger though but
23	you guys can start where… however you want to, we're
24	going to give you three minutes just because there's
25	another hearing that's coming shortly after this one

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2	but if you need a little extra time we can we can
3	work it out just… right, Eric you want to start?
4	ERIC GOLDSTEIN: Sure. Thank you, good
5	morning Mr. Chairman. Eric Goldstein from the Natural
6	Resources Defense Council. Thank you for your
7	leadership in calling this important hearing. The
8	city's residential organics composting collection
9	program is one of the most important efforts ever
10	undertaken by the Sanitation Department in terms of
11	the potential it holds to reduce global warming
12	emissions, enhance sustainability and ultimately
13	reduce the cost of collection and disposal to city
14	taxpayers but we're concerned that several aspects of
15	the implementation of this essential program are not
16	meeting standards and believe that city council
17	action is necessary to continue the momentum moving
18	forward. The Sanitation Department's commitment to
19	provide curbside recycling was the single most
20	important waste policy reform advanced here since the
21	adoption of the recycling program 30 years ago and
22	this program along with commercial waste zoning can
23	be the two outstanding legacies of Commissioner
24	Garcia and you and your committee. Commissioner
25	Garcia has recognized the importance of composting

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since the very day she was named Commissioner and 2 3 deserves credit for that, nevertheless the 4 residential organics program needs help. For one thing the program has suffered from communications 5 shortfall, homeowners and apartment dwellers in 6 7 already served districts need more information 8 regarding how and why to participate. Second, the 9 curbside collection schedules need to be at least as frequent as traditional trash collections so that 10 11 they're convenient for participants. We've heard from 12 some members that participation increased... decreased 13 dramatically when organics collections were cut from 14 twice a week to once a week. Third, some residents 15 have complained that brown organics pails are not racoon proof and that racoons have knocked over and 16 17 gotten into these pails and that cuts participation. 18 As a result, as you've indicated participation has 19 fallen off and although 3.5 million are eligible 20 perhaps ten percent of the residents are 21 participating now. These facts should not be grounds for pessimism because major programs like this often 2.2 23 encounter start up difficulties but it's going to take some significant action by the council to right 24 the ship. Here are five recommendations. Todays 25

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# MANAGEMENT hearing is a good start, but the Sanitation Department needs to complete a detailed assessment of what's working and what is not regarding implementation and submit this assessment to the council within we recommend four months. The document should have as you've indicated an implementation plan for actions the Department will take in 2019 to address the problems now facing the program. Second, the De Blasio administration also a point you've indicated, should fund the multi-faceted public education initiative informing New Yorkers about this program. The Department knows how to do this, they can get help from Grow NYC, but the program needs funding. Third, the committee needs to advance legislation that would require all city agencies and city owned buildings to separate their food waste for collection. Public Advocate Tish James has introduced legislation along these lines and we encourage city employ... and this would encourage city employees to

set the example for participation and boost the capture rate. Fourth, the Sanitation officials need 2.2 23 to cooperate with the department and the administration to pave the way for organics 24 collection vehicle route adjustments with the goal of 25

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2 maximizing program effectiveness. Those conversations 3 are ongoing, but we need continuing cooperation. And fifth, the committee should advance legislation that 4 expands this voluntary program citywide by 2020 and 5 makes the program mandatory by 2022. This would be 6 7 consistent with city's like Seattle and San Francisco 8 that have taken ten years from the beginning of their 9 program, ours started in 2013, to implementation full citywide mandatory. Again the, the Commissioner, we 10 11 believe and her staff are interested in advancing 12 this, they need action by the council to make 13 mandatory... city wide and ultimately mandatory 14 collection happening and finally we'd also like 15 Council Member Vallone's idea of targeting the schools, we all agree that schools are where kids 16 17 learn and bring those messages on sustainability home and so when the Commissioner indicates that 100 18 19 schools have these strong zero waste programs, that's 20 terrific but there are a thousand schools so we, 21 we've got 90 percent of the schools that aren't 2.2 getting the message and we would encourage you to 23 consider legislation along those lines as well to get the school kids participating and understanding this 24

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2	program and bringing it home. Again, we thank you for
3	your leadership.
4	CHAIRPERSON REYNOSO: Thank you Eric, I
5	just wanted to say two things, it's almost like a, a
6	double-sided sword, right, when we have two day
7	collection we lose a lot of money in the city of New
8	York, right but participation is higher; when we have
9	one time collection it saves us money and the trucks
10	are fuller and so forth. So, we're, we're just…
11	[cross-talk]
12	ERIC GOLDSTEIN: Yeah [cross-talk]
13	CHAIRPERSON REYNOSO: Go ahead.
14	ERIC GOLDSTEIN: If I can just respond in
15	30 seconds, ultimately we need to adjust collections
16	so that if you have recycling collections and you
17	have composting or organics collections you are able
18	as almost every other city that's done this has been
19	able to do, you cut back the number of regular waste
20	or traditional trash collections as you've indicated.
21	So, it's the same amount of trash you're just
22	collecting it differently, it requires some
23	cooperation and some negotiations with the union but
24	there's no reason why we need to keep adding
25	additional collections when it's the same amount or
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2	even a little less waste than New Yorkers are
3	generating.
4	CHAIRPERSON REYNOSO: And that sounds
5	like a solution… a more long-term solution and I
6	understand that, if they do that now and the trash
7	will be in the streets and we'll be in big trouble
8	but you're right, I get… I get what you're saying
9	long term reducing general waste because there should
10	be less of it and increasing the organics waste
11	collection program makes a lot of sense. So, I hear
12	that and there was one other thing that you said
13	yeah, so we have a testimony from Tish James here
14	that she's going to speak, well her representative is
15	going to speak on behalf of, of Tish so, we're going
16	to hear what they have to say about the legislation
17	and if pushing the legislation through the council
18	would encourage people to participate or, or make it
19	so that the city has to take it a lot more serious
20	then it's something that we would do. So, we're going
21	to let Melissa go first and then Tish, Tish's rep
22	will go next and, and but thank you again Eric for
23	your support on this matter.
24	ERIC GOLDSTEIN: Thank you for your
25	leadership.

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2 MELISSA IACHAN: I might actually also have some ideas to address the concerns so. Thank you 3 4 for letting me speak. Good morning, my name is Melissa Iachan, I am a Senior Staff Attorney at New 5 York Lawyers for the Public Interest in the 6 7 Environmental Justice Program. I'm here representing NYLPI and the Transform Don't Trash NYC Coalition to 8 9 underscore the importance of insuring... ensuring that our city diverts waste from landfills and continues 10 11 to make the necessary investments in a robust 12 organics program to achieve the Mayor's zero waste 13 goals. I'd like to thank Chair Reynoso for holding 14 this important hearing today and the opportunity to 15 testify. We strongly support DSNY's organics program, 16 which diverts food waste from landfills. Organic 17 matter decomposing in anaerobic conditions in 18 landfills is a major source of methane emissions and 19 recycling this material via composting or controlled 20 anaerobic digestion processes is essential to reducing our city's greenhouse gas emissions. We also 21 understand that DNSY faces significant cost related 2.2 23 challenges with the current curbside organic waste recycling program which have caused the concerning 24 pause in the program's expansion to every 25

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2 neighborhood in the city. While we are sympathetic to 3 the difficulties the department faces in ramping up 4 participation rates and tonnage on the relatively still new curbside collection routes, we believe that 5 there are creative solutions that would increase the 6 7 efficiency of the residential program while tackling the even larger problem of commercial organic waste. 8 9 The commercial waste stream is estimated to be about equal to the residential one, about three million 10 11 tons of putrescible trade waste per year and about one million tons of this huge stream are organic 12 13 material. Troublingly, private transfer station 14 reports filed with the DEC show that very little of 15 this material is diverted to compost or digestion 16 facilities. We also hear from business owners who 17 want to participate in composting programs that 18 commercial waste haulers simply do not offer this 19 service at a scale or a price that makes sense, 20 particularly for small and medium sized food businesses. We believe DSNY could substantially 21 increase small business participation in organics 2.2 23 recycling and improve the efficiency of existing compost routes by offering brown bin organics service 24 to small businesses in communities where DSNY already 25

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2 operates residential organic service. Such a program 3 would allow workers to fill existing organics trucks, allow small business owners to divert far more of 4 their waste from landfills, and boost participation 5 in a meaningful recycling program in advance of the 6 7 new commercial waste zone system. DSNY could help to offset the cost of such a combined residential 8 9 commercial collection program by charging a modest competitive price to participating businesses for 10 11 brown bin service. This would accomplish the goal of increasing the volume of organic waste we divert from 12 13 landfill by including commercial waste and also 14 address the efficiency obstacles that have caused 15 DSNY to pause their expansion of curbside organics 16 collection. This would also provide expanded options 17 to small businesses and commercial enterprises who 18 would like to reduce their carbon footprint and 19 reduce landfill bound waste. we know that 20 Commissioner Garcia and DSNY share our desire to make 21 strides in the push to zero waste, and hope that 2.2 together with the City Council, you will all 23 seriously consider this idea as a possible path forward towards expanding curbside organics. Thank 24 25 you.

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2 CHAIRPERSON REYNOSO: So, Melissa you 3 were very detailed so I'm not going to ask any 4 questions, but this is the first time that I've heard 5 of this idea so I'm going to mull it over, talk to 6 the Commissioner about it but very interesting and 7 creative to say the least.

8 MELANIE WENIGER: Good morning Chair 9 Reynoso and Council Member Vallone and members of the committee. My name is Melanie Weniger and I am Policy 10 11 Associate for the New York City Public Advocate, Letitia James. Thank you for convening today's 12 13 hearing and allowing me the opportunity to present testimony on her behalf. As the former Chair of this 14 15 Committee, Public Advocate James has long been 16 motivated to improve organics diversion in New York 17 City. In the past five years, the Department of 18 Sanitation under the leadership of Commissioner 19 Kathryn Garcia, has significantly expanded the 20 residential organics collection program, which now serves over 3.5 million residents in all five 21 boroughs. Approximately 100 public schools in 2.2 23 Brooklyn and Manhattan also participate in the collection program as part of the city's zero waste 24 school's initiative. When Public Advocate James was 25

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2 Chair of this Committee, she sponsored and ushered 3 the passage of Local Law 77 and 146, which laid the 4 groundwork for the organics collection program. Those bills were passed with the understanding that food 5 waste is a major contributor to greenhouse gas 6 7 emissions and therefore a significant factor in 8 climate change. Chair Reynoso, the DSNY, and 9 Commissioner Garcia deserve significant credit for expanding the collection program so widely as part of 10 11 the city's efforts to achieve greater sustainability. 12 Despite this progress, the organics collection 13 program has experienced some challenges. Earlier this 14 summer, the department announced that it would be 15 halting its planned expansion of the program pending 16 further study. And this is of great concern to both 17 the Public Advocate as well as many of the others in 18 this room who believe in its importance. We have seen 19 critical environmental programs like this be 20 undermined before. In 2003, Mayor Bloomberg attempted to eliminate the city's metal, glass and plastic 21 2.2 recycling program, citing inefficiencies and 23 eventually suspended the plastic recycling program for one year and the glass recycling program for two 24 years. It took significant pressure from this 25

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2 committee and environmental advocates, some of whom 3 are in this room today, to restore the city's full 4 recycling program. Our office understands that inefficiency is a real concern. Last month, we 5 released a policy brief that analyzed the city's 6 7 organics collection program and found that many of the collection trucks are operating well below 8 9 capacity. Collection trucks can typically carry about 12 tons of waste but in fiscal year 2017 we found 10 11 that the trucks were carrying an average one-half ton of waste from their routes. As a result, Public 12 13 Advocate James recently introduced legislation aimed 14 at improving the efficiency of this vital program by 15 including city owned administrative buildings. 16 Specifically, this legislation, Intro 1075, mandates 17 that these city owned buildings participate in the 18 source separation and collection of organics by July 19 1<sup>st</sup>, 2019. The Public Advocate believes that a 20 mandate of this kind is critical to improving the 21 efficiency of the current program. It will increase 2.2 the amount of organic waste that can be collected by 23 DSNY without adding an excessive burden to the agency since these locations could be accommodated by 24 existing routes. We believe an initial pilot or roll 25

# 1 MANAGEMENT out could target buildings in districts that are 2 3 already being provided with curbside organics 4 collection. This legislation will also help to encourage greater behavior change among residents. 5 Educating and training our considerable city 6 7 workforce on the proper methods and benefits of 8 organics collection can lead to positive ripple 9 effects across the city, as employees take that information and replicate it in their homes and share 10 11 that knowledge in their communities. If this model 12 proves successful, the city should consider expanding organics collection to other institutions like CUNY, 13 14 Health and Hospitals facilities which also generate 15 food waste. we hope that the city will continue to grow and not stall its organics collection program 16 17 and our office is very committed to supporting this 18 endeavor. Thank you for letting me testify today. 19 CHAIRPERSON REYNOSO: Thank you for your 20 testimony and, and we might not have Tish much longer 21 in this position so ... you know maybe a going away 2.2 present.

23 MARC SHIFFLETT: Good morning Chair24 Reynoso. Thank you... [cross-talk]

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2	CHAIRPERSON REYNOSO: Good morning
3	[cross-talk]
4	MARC SHIFFLETT:for allowing me to
5	testify this morning. I'm Marc Shifflett, I'm the
6	Chair of the Organics Committee for the Manhattan
7	Solid Waste Advisory Board or Manhattan SWAB. I'm
8	going to bypass the introduction in the interest of
9	time and just go right to the recommendations. One,
10	improve and efficiency of existing curbside
11	collection program. It is no secret that the city is
12	spending millions of dollars to divert a tiny
13	fraction of residential organic waste. According to
14	analysis of DSNY's 2017, 2017 Waste Characterization
15	Study by the city's Independent Budget Office, more
16	organic material is collected as contamination of the
17	metal/glass/plastic stream than it is in the curbside
18	collection bin program. Curbside collections must be
19	made more efficient if it is to become economically
20	feasible. These are some potential ideas we ask the
21	city to consider in order to improve the efficiency
22	of the city's curbside program: reduce weekly pickups
23	within the curbside collection program; establish
24	centralized block collections where feasible like
25	consolidating curbside pickups within difficult to

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2 traverse neighborhoods; contract micro haulers to 3 move and consolidate residential organics using low or no emission vehicles such as pedal assist electric 4 cargo bikes; connect smaller residential buildings 5 with nearby local processors and increase drop off 6 7 locations at convenient locations such as subway 8 stops; and encourage bin sharing. Two, create and 9 distribute best management practices and residential user guides. It goes without saying that just like 10 11 for mandatory recycling, organics diversion 12 participation could be increased significantly behind a mass scale awareness building campaign. Until those 13 14 funds could be allocated, perhaps its most feasible 15 to leverage outreach opportunities that exist intra 16 buildings. According to the DSNY research, misperceptions about the issues associated with 17 18 organics collection represents a significant barrier 19 to uptake of the curbside collection program. But 20 strategies for overcoming the challenges along with BMPs and user and design guides exist and are an 21 essential part of envisioning a new road ahead. With 2.2 23 the input of building staff and residents, BMPs will give clear guidance to building managers and co-op/ 24 condo boards to more effectively develop their own 25

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2 unique sustainability programs. It is beyond critical 3 that everyone be engaged in the process and understands their roles. Capitalizing on MSWAB's 4 experience studying high rise, high density buildings 5 in New York City we can highlight some key learnings 6 7 from our own use case studies: educate residents about the benefits of organics collection, including 8 9 climate mitigation and soil remediation, deal head on with the barriers to uptake by underscoring the 10 11 unique design features of the brown rolling, rodent 12 free carts; establish new habits by providing residents with kitchen collection caddies and a 13 14 starter set of compostable bags; and schedule launch 15 events and workshops to underscore social norming. Three, support and expand existing small scale, scale 16 17 organics programs. We recommend that the city look 18 for ways to build on the successes of existing small-19 scale organics programs. It can do this by expanding 20 managed community food scrap drop off sites through 21 DSNY as well as organizations like Grow NYC and New 2.2 York City Compost Project, assist in increasing the 23 capacity of local community garden processors through the New York City Green Park ... Parks Green Thumb 24 Program, partner with groups like Green City Force 25

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2 and Harlem Grown to tap into a youth recruitment base 3 to educate and conduct outreach in low income 4 neighborhoods and NYCHA residents, and finally study ways to develop additional small to medium scale 5 organics processing sites on city owned property. 6 7 Many such programs exist. For example, in three years 8 of accepting organics inputs from the community, the 9 Pleasant Village Community Garden in East Harlem has increased its processing capacity to approximately 10 11 three tons annually with the potential to easily double that amount. Though still a small fraction of 12 13 New York City's overall organics output, with over 14 700 plus gardens citywide, community processors can 15 make a significant impact on diversion rates. These programs should be encouraged to grow, and funding 16 17 should be a ... made available for this purpose. The Manhattan SWAB in collaboration with Citizens 18 19 Committee has been awarding community composting 20 grants since 2011. We have distributed over 100,000 21 micro grants to hundreds of community and school 2.2 groups throughout the five boroughs. The number and 23 types of composting projects grow each year. I'll just skip to the conclusion at this point. Community 24 engagement and education is crucial to moving the 25

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city to a mandatory residential organics program. 2 3 Public education in particular is needed to raise 4 awareness for and an understanding of the critical importance of organics diversion and to have any hope 5 of meeting zero waste goals. Much like the city's 6 7 blue and green bin cartoon characters and other 8 citywide recycling campaigns, we feel public 9 awareness is essential if we are to have a successful citywide organics diversion program. Though we like 10 11 to call ourselves New Yorkers, we are really a city 12 of many small towns. We should be exploring ways to 13 capitalize on that rich diversity and the competitive 14 nature of our neighborhood affiliations. The savings 15 gained through rationalizing the inefficiencies and 16 improving upon... and improving upon existing programs 17 can make the process less, less taxing and allow for 18 greater experimented, experimentation through 19 innovative pilots, best practices, private-public 20 partnerships and borough wide community education 21 campaigns. Thank you. 2.2 CHAIRPERSON REYNOSO: Thank you for your 23 testimony. I just want ... I think we have Council Member Chaim Deutsch who has joined us and wants to 24

ask a few questions from Brooklyn.

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2 COUNCIL MEMBER DEUTSCH: Yeah, thank you 3 very much, thank you Chair. First of all I want to thank Commissioner Garcia and I think that the E-4 5 waste expansion is amazing and it's, it's, it's really, you know helping people especially seniors or 6 7 people with disabilities, the ... who have ... up until now 8 don't have to schlep their launched television that 9 they had from the 1960's or 70's, I don't know when television was first... T.V. was first created but it's 10 11 very difficult to carry that into a car and then to 12 bring it to a drop... a dropping center so thank you 13 Commissioner for that and also on the expansion of 14 corner waste baskets throughout my district and as 15 well as other districts and as a community ... you know on my environmental scoreboard I have 100 percent and 16 17 I'm all for protecting our environment but we also 18 need to take a look on individuals, I know that trash 19 has become a full time job here, I know for me I've 20 been... I'm, I'm in charge of the recycling at my house 21 and I have four kids, five children with my ... with my oldest daughter who's married and two grandkids 2.2 23 usually running around the house and throwing cans and plastic all over the place, I have to separate 24 them and I really give sanitation ... the sanitation 25

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2 workers a really easy job by separating them properly 3 and placing them outside so we all know how difficult 4 it is to recycle which is ... it is important to make sure that we all do recycle but on another note I 5 just want to mention that when we're talking about 6 7 our, our environment we need to look at ourselves and 8 look at other areas such as illegal dumping and the 9 fact is we need to increase the amount of enforcement offices in sanitation to go after those illegal 10 11 dumpers whether it's household trash being put out in 12 corner wastebaskets as well as people just dumping 13 out loads of trash from their truck after picking up 14 a demolition job and just dumping them under a train 15 truss or a dark area that ... in the middle of the night 16 where no one really could, could see so we need to 17 enforce the sanitation and go after these people 18 because keeping our streets clean is part of our 19 environmental obligations so I'd like to make ... I'd 20 like to see that sanitation enforcement for illegal 21 dumpers, we, we should have that throughout the city 2.2 especially now that we raise the fines on illegal 23 dumping but without enforcement those illegal fines ... raising illegal fines really don't mean anything 24 25 because you need to catch those people, so I just

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2 want to ... I see the Commissioner here so I just want 3 to ask you if you could ... if we could, you know really step up on the enforcement, I know we only have 15 4 5 enforcement officers in the city for illegal dumping and if some of them are on maternity leave or 6 7 paternity leave or out sick or on vacation then we're 8 left with almost nothing in the city in five 9 boroughs, 8.6 million people. In addition to that, like I always mention, I will mention again and again 10 11 and again that when it comes to holidays when people 12 have their pickups on the holidays, you have 12 days 13 throughout the year that there should be, be able to 14 pick up the sanitation ... department should pick up 15 trash the next day after a holiday, we're not going 16 to ask them to work on a holiday but at least the 17 following day all trash should be picked up keeping 18 our streets clean. I know when I sit out in my back 19 yard; you have raccoons, you have possums and they 20 surprise me when I'm out there sending emails at one 21 o'clock in the morning and ... or speaking to some of my 2.2 colleagues you have ... you know so when trash cans are 23 left outside even though they're secure but eventually if they're left out too long they get 24 knocked over so we need to make sure that sanitation 25

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2 is funded 100 percent, not 50 percent, not 90 percent 3 but 100 percent and I know it's a budget issue and we 4 need to make sure for the next budget that we fully, fully, fully fund our sanitation department who does 5 an amazing job by picking up our trash 100 percent of 6 the times and without delay and this way we can hold 7 8 everyone else accountable by setting a good example. 9 And finally I just want to end up by saying that now that you have ... you have regular trash recycling and 10 11 organics so those dual trucks are a big help because ... 12 especially seniors and people with disabilities they 13 have to place their trash out while they do everything at one time but picking up the trash, I 14 15 don't want to see them, you know having to worry about the trash cans, you know pulling them back 16 17 three times, three different times during the day on, 18 on, on their pickup days so if we have the dual 19 trucks it'll help and make people's lives easier so 20 that's very important so I just want to say that for 21 the record and once again I want to thank our Chair 2.2 for his advocacy and Commissioner Garcia, thank you 23 very much.

CHAIRPERSON REYNOSO: Thank you CouncilMember Deutsch, thank you to the panel for your

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2	testimony and I think we got one more panel left. So,
3	we'd like to call up Meredith Danberg-Ficarelli,
4	Vandra Thorburn, Myron Alexander, Christine Datz-
5	Romero and Steve Newman. And can the Sergeant add
6	another chair to the… to the panel… I think, no. So,
7	let's yeah, so Steve Newman actually so, this is
8	this must be Myron?
9	MYRON ALEXANDER: Yes
10	CHAIRPERSON REYNOSO: Myron you're going
11	to be the last person to speak but we only have space
12	for four so can you just wait… thank you, I apologize
13	for that.
14	[off mic dialogue]
15	CHAIRPERSON REYNOSO: Oh, okay, alright,
16	sounds good. There you go Myron, welcome back.
17	Alright, we're going to start from my left or your
18	right to left. Thank you.
19	MEREDITH DANBERG-FICARELLI: Can you hear
20	me? Yes. Hi everyone, thank you for holding this
21	hearing. I apologize, I'm going to have to get up and
22	run because we're running a zero-waste event in Union
23	Square today, so I have to get back there… [cross-
24	talk]
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	COMMITTEE ON SANITATION AND SOLID WASTE
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2	CHAIRPERSON REYNOSO: That's a [cross-
3	talk]
4	MEREDITH DANBERG-FICARELLI:and
5	[cross-talk]
6	CHAIRPERSON REYNOSO:yeah, good job
7	[cross-talk]
8	MEREDITH DANBERG-FICARELLI:separate
9	trash so if you're in Union Square and you see a
10	giant tent I'll be by trash can
11	CHAIRPERSON REYNOSO: You should have let
12	us know earlier we would have brought you up right
13	away.
14	MEREDITH DANBERG-FICARELLI: That's okay,
15	I wanted to hear what everyone else had to say. My
16	name is Meredith Danberg-Ficarelli, I am the Director
17	of Common Ground Compost and I have been a resident
18	of New York since 2007. I work in the… in the
19	recycling industry as a consultant, setting up
20	composting and recycling programs and running an
21	electric assist bike powered compost collection
22	program here in Manhattan. Our services focus on
23	education and awareness about waste and the small
24	changes we can make in our daily lives to reduce
25	waste and act as more environmentally responsible

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individuals and businesses. This always includes 2 3 composting, whether it's in a commercial kitchen, an office building or the home. During my time with 4 Common Ground Compost I have led trainings for more 5 than a thousand people and I can tell you; people are 6 7 genuinely interested in trash. They want to know where their garbage goes, they are curious about how 8 9 recycling works, they're intrigued and sometimes shocked to learn about the conditions and tasks of 10 11 the workers that collect and process their waste and 12 they want to participate in organics recycling once they learn that it can reduce the exorbitant costs 13 14 that we currently face to ship our waste and organic 15 waste to landfills outside of the city. I'm glad to 16 see the city adapting to the challenges of high collection costs due to a lack of participation in 17 18 the brown bin program, I have seen DSNY trucks 19 tipping organics at a transfer station for pre-20 processing I noted that the loads tipped did not come close to the trucks' capacity ... to meeting the truck's 21 capacity. The current focus on a distributed network 2.2 23 of residential drop off points for DSNY brown bin collection is a great approach and I have enrolled in 24 the program through the community garden that I help 25

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2 run in the East Village. At this site, the small 3 compost collection program that I run already 4 operates a free compost drop off program for residents and my program staff process these organics 5 in the garden. This program has a few corollaries 6 7 across the city, but it is not common. In fact, the 8 majority of gardens not to mention community spaces 9 like churches and other organizations, do not have the capacity or the dedication to manage a compost 10 11 bin, even if they are not processing the materials 12 themselves. Enrolling in the brown bin program was 13 straightforward, a Department of Sanitation staff 14 person met me at our garden, walked me through the 15 options and made sure that understood the caveats of the program. But we are an outlier, already operating 16 17 a compost program and willing to internalize the 18 human resource costs associated with stewarding a 19 brown bin. Sure, other organizations ... some other 20 organizations will do the same, but this 21 decentralized community drop bin program assumes that 2.2 community organizations are capable of managing 23 public infrastructure, something that the city should be funding as yet another element of the organics 24 program expansion. We face the question of systems 25

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2 change and the costs associated with wide scale 3 behavioral change. We're halfway up the mountain now, 4 the New York City organics residential program is already the largest in the country, but we face an 5 issue where only early adapters are using the 6 7 program. I understand that brown bins stand at curbs unused or seriously contaminated. I've heard many 8 9 times of supers and landlords removing the bins, hiding them from residents or even taping them shut 10 11 to bar residents from using them. many people do not 12 understand why they should use their brown bins. And 13 I hope the city continues its support for the 14 program. Additional efforts need to be made to 15 educate and engage with residents not only about, about how to recycle and compost but about the 16 17 importance of waste reduction. People react to 18 different things and the same narrative and 19 explanation will not work for everyone. I'm not going 20 to read all the details but some of these different 21 approaches include looking at long term economics, the idea of diverting from landfills and processing 2.2 23 nearby and improving the processing capacity nearby by increasing demand for that capacity. Pest 24 mitigation, this question of black bags versus, 25

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versus brown bins that I know you've talked about but 2 3 as far as I know there was no formal study conducted, 4 being able to provide data really helps people. Food 5 and nutrition; our soils are less healthy than they were 70 years ago, we've broken our food system and 6 7 we need to close that loop again. And resource 8 allocation; just generally the idea that land is 9 finite, and landfills are not a good use for our material. We've received feedback and comments from 10 11 residents that have received bins without any advance 12 warning, we understand the Department of Sanitation 13 sends mailers out and has outreach staff on the road 14 during the day. Neighborhoods that ... with high rental 15 turnover generally those people, you know they're not going to be there a few years later but what about 16 17 wall murals, street signs, social media, bigger and 18 bolder signage and a giant URL printed on the bin for 19 more information. We need to pull out all the stops. 20 Thank you, thanks for your time. 21 CHAIRPERSON REYNOSO: Thank you for your 2.2 testimony. 23 MEREDITH DANBERG-FICARELLI: Thank you, 24 I've got to run. 25 CHAIRPERSON REYNOSO: Yes, yes.

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2 STEVE NEWMAN: The fifth person ought to 3 come join us. Hi, my name is Steve Newman, I live in Councilman Vallone's district, unfortunately he has ... 4 unfortunately he had to leave. I used to be the 5 former... I used to be the First Deputy Comptroller of 6 7 the city actually twice and its relevant because if 8 you go back to the original recycling law in the mid 9 1980's and look at it you will see it was introduced at the request of Council Members Messinger and 10 11 Ferrara at the request of City Comptroller Harrison 12 J. Goldin, I spent a fair amount of my time 13 negotiating with the Mayor and the staff, the passage 14 of the original city recycling law. I was also the 15 former Chair of Community Board 11 and I'm presently 16 the treasurer of an Environmental Foundation, I've 17 retired from the work world. I'm here to tell you why 18 it doesn't work in my community. my community is 500 19 homeowners, when this first began my estimate would 20 be that three to 400 of the homeowners complied and 21 happily did it. Slowly they dropped off, they dropped 2.2 off each time a racoon would open the brown bins, the 23 brown bins don't work in my neighborhood and it doesn't work in any other neighborhood which has 24 racoons because they're pretty smart and they use 25

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2 their claws to open cans. There are cans that are racoon proof, every one of the residents in my 3 4 community has them, those ... they were sold by the local... designed and sold by the local hardware store. 5 The sanitation wanted to learn how to keep that from 6 7 happening and at least in my neighborhood it would 8 dramatically increase the participation, I'd be happy 9 to describe of ones that, that do work, theirs doesn't, they're, they're easy to open. The second 10 11 killer for our community was the switch from twice a 12 week collection to once a week collection meaning 13 that you have to keep smelly food in, in your house, 14 the biodegradable bags leak. So, the present outcome ... 15 and today was a collection day so between 25 to 40 16 homeowners still do it, the ones who do it are either 17 so highly motivated, they get up early in the morning 18 to put it out... put their ... they may have put the rest 19 of the trash out the night before as I did but I was 20 up at 6:15 this morning so I could get the composting 21 out by 6:30. The people who still do it are either 2.2 people like me who want to do it enough that they do 23 that or they're people who are going to work and are willing to spend the time doing it before they head 24 out and it's all and that's all designed to beat the 25

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2	racoons basically. I can tell you on my… on… my
3	regular garbage was knocked over this morning but
4	it's… by a… I'm sure by a racoon and my across the
5	street neighbor's garbage was knocked over this
6	morning and neither had a problem because they're in
7	these racoon proof garbage cans. The brown bins just
8	don't work, they need to be replaced, replaced with
9	things that do work and probably a significant
10	percentage of homeowner communities, any places near
11	water or, or near passive parks. So, thank you for
12	your time and
13	CHAIRPERSON REYNOSO: I appreciate I
14	appreciate that. They, they work I think they work
15	against the city rats but maybe not the racoons
16	[cross-talk]
17	STEVE NEWMAN: They, they may [cross-
18	talk]
19	CHAIRPERSON REYNOSO: So… [cross-talk]
20	STEVE NEWMAN:work against the rats but
21	racoons one, are smart and two, more importantly
22	their claws operate like fingers and so they're… they
23	quickly learn how to open the latch.
24	
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	COMMITTEE ON SANITATION AND SOLID WASTE
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2	CHAIRPERSON REYNOSO: Okay, so you have
3	the ear of the Commissioner here so we'll, we'll see
4	where it… where that goes.
5	STEVE NEWMAN: I'll be happy to tell you
6	what does work.
7	CHAIRPERSON REYNOSO: Okay, well thank
8	you for your testimony.
9	CHRISTINE DATZ-ROMERO: Thank you. My
10	name is Christine Datz-Romero, I am the Co-Founder
11	and Executive Director of the Lower East Side Ecology
12	center and I've been involved in community-based
13	composting since 1990. Currently our organization
14	runs a collection and processing program that handles
15	about 500 tons of organics a year and in full
16	disclosure we also partner with Department of
17	Sanitation and part of part, part of the Manhattan
18	of the New York City Compost Project and we handle
19	outreach and education and collection in Manhattan. I
20	wanted to talk a little bit about comments that we
21	have and we are very thankful to, to Chairperson
22	Reynoso to hold this important hearing today and I
23	want to first talk about the curbside collection
24	program of course, it is a very ambitious program
25	that really got rolled out on in a very short time

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frame and I feel the emphasis was on rollout not so 2 3 much on really studying or understanding what works 4 and what doesn't work and I would really like to recommend that there will be resources allocated to 5 really find out what works in neighborhoods, what are 6 7 the barriers, why people are not participating and a 8 hearing like this today also brings up people that 9 come for this testimony but I think it also needs to be more scientifically documented to really find 10 11 answers of how we can get people to participate in 12 this important program. The second point I want to 13 talk about is to find more capacity for the everincreasing amount of organics that we of course are 14 15 going to collect. When I heard the testimony from Melissa when she said there were one million pounds 16 17 of organics ripe for composting in the organic waste 18 stream alone and then you think about the 400,000 19 tons in capacity that DSNY has currently identified 20 we're heading definitely into a problem, I think you 21 alluded to that too with a question and I would 2.2 really recommend ... I would really urge the city 23 council to start thinking about siting of compost facilities within New York City. I have some ideas, 24 25 I've put them out there. For example, Hunts Point

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2 Terminal Market has a lot of organics already there 3 from the vendors, its city owned property, I just think we need to find a political world to push that. 4 There're also other large areas in the city, I just 5 singled one out, Floyd Bennet's Field for example in 6 Brooklyn, Queens neighborhood that at least from a 7 8 perspective of having land at their disposal and also 9 being a public land should be something that just needs to be explored also, maybe DSNY facilities that 10 11 are not ... could be retrofitted to, to office space for 12 composting. I think it's just really, really 13 important and lastly, I also think that we need to 14 create incentives for the finished compost. So, it's 15 not enough to just collect and then to have capacity, 16 we also have to have incentives to use the finished 17 product because again we need to really talk about 18 how we're going to have more and more of this 19 material to handle and I would recommend that there 20 is procurement created where... that really creates 21 incentives for any city contract to use locally made 2.2 compost. So, really thinking about composting 23 holistically, it's collection that's important but then also the processing and then the end use and all 24 of that needs to really grow over time for us to have 25

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2	a successful program. Thank you so much and I'll punt
3	it to the next [cross-talk]
4	CHAIRPERSON REYNOSO: Thank you [cross-
5	talk]
6	CHRISTINE DATZ-ROMERO:person [cross-
7	talk]
8	MYRON ALEXANDER: Thank you, Chairman
9	Reynoso, for your time and Council Members. This has
10	been a an education for me and I appreciate it and I
11	want to learn more about the council and some of the
12	things they're engaged with and also to share some
13	information about what we do and what we have to
14	offer to New York City and DSNY. My name is Myron
15	Alexander, I am the Senior Vice President of a
16	company on New York, a we're a we are a New York
17	New York City based MWBE which provides a line of
18	onsite food and organic waste reduction systems. We
19	have provided systems to government agencies,
20	businesses, institutions and municipalities across
21	the country. We provide an onsite solution which does
22	not involve the use of water, enzymes, chemicals just
23	a power source and a drain and we, we produce two,
24	two ecofriendly products from it which is a dryer
25	biomass and condensate and since that time we have

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2 we have provided our, our technology to the U.S. 3 military across the country, 29 Palms, Fort Lee, Fort Hood, Camp Pendleton, Quantico and we've helped them 4 reduce their waste on site there across the country. 5 We have also supplied our technology to educational 6 7 institutions, hospitals, correctional facilities, convention centers, hotels and casinos even as far as 8 9 Las Vegas. The reason why I'm here today is we began our contact with DSNY in 2014 under the advisement of 10 11 Mr. Ron Gonen, Mr. Gonen suggested that ... at that time 12 that we submit a proposal to DSNY to explain to them 13 how we could be of service to the city and of supporting the agencies of which we have supplied. In 14 15 that time, we were selected as one of only two 16 companies statewide to conduct additional research with the Rochester Institute of Technology under New 17 York State Pollution Prevention Institute to examine 18 19 the efficiency of the systems and also to look at how 20 to upcycle those materials into other environmentally 21 friendly products. Also, at that time we have gotten 2.2 the support of ... actually we have ... also have a unit 23 available and on display use ... working at the Golisano Institute for Sustainability in Rochester, we have 24 25 gotten the support of Senator Kevin Parker from

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2 Brooklyn and also Mr. Espinal, also we have met with 3 to talk about the system... the systems. The reason why I'm here essentially is to say how we can be of 4 service to reach out to DSNY and other departments; 5 we reached out to BLE, DCAS, NYCHA, DLCCS and CUNY to 6 7 look at how we could help them develop programs some 8 of which have already actually been in use across the 9 country and since I heard you talk about the schools, there's one where the schools have actually used the 10 11 machine, they've created the, the amendment that's 12 gone to a compost facility, the school has a slight 13 buyback program with them, they actually used the 14 money that's been raised for a rainy day fund, buy a 15 kid a coat who doesn't have a coat, get books, help 16 kids on the lunch program that kind of thing, we 17 think it's been a great program. So, what we want to 18 do, we know there's very few MWBEs involved with DSNY 19 in the city in terms of organics, we'd like to extend 20 a hand to help, we're here, we have a wealth of 21 knowledge, we're engaged with bioengineers and other 2.2 research institutes around the country and doing some 23 really exciting things that are working out quite well that I think the city could use. 24

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	COMMITTEE ON SANITATION AND SOLID WASTE
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2	CHAIRPERSON REYNOSO: I'll be sure to get
3	the contact to DSNY so that you can engage pass Ron
4	Gonen, it's… [cross-talk]
5	MYRON ALEXANDER: Ron Gonen [cross-talk]
6	CHAIRPERSON REYNOSO:been a while since
7	he's been here so, we'll, we'll get you on board with
8	the folks that you should be talking to and we'd love
9	to see if we… being creative is the most important
10	thing that we have one of the most important things
11	that's… [cross-talk]
12	MYRON ALEXANDER: Yes [cross-talk]
13	CHAIRPERSON REYNOSO:helping us
14	accomplish our goals so I don't think that they would
15	be against some… you know… [cross-talk]
16	MYRON ALEXANDER: And I've supplied
17	[cross-talk]
18	CHAIRPERSON REYNOSO:having [cross-
19	talk]
20	MYRON ALEXANDER:you supporting
21	materials as well… [cross-talk]
22	CHAIRPERSON REYNOSO: Alright,
23	absolutely. And I got to go vote in a Land Use
24	hearing
25	[off mic dialogue]

	COMMITTEE ON SANITATION AND SOLID WASTE
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2	CHAIRPERSON REYNOSO: There is one more,
3	is there a person? No, I think the fifth person
4	concede they, they said what, what did they do,
5	they… yeah, they said that they're not going to…
6	they're not going to speak so that we can allow
7	someone else to speak, I'm going to have to vote in a
8	Land Use hearing now so I'm going to run out so I
9	apologize to everyone but this meeting is adjourned.
10	[gavel]
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# CERTIFICATE

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



October 11, 2018

Date