CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON ENVIRONMENTAL PROTECTION

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HELD AT: 250 Broadway - Committee Rm, 14th Fl

B E F O R E: Costa G. Constantinides

Chairperson

COUNCIL MEMBERS:

Rafael L. Espinal, Jr.

Stephen T. Levin Carlos Menchaca Donovan J. Richards

Eric A. Ulrich Kalman Yeger

APPEARANCES

Anastasios Georgelis - Deputy Commissioner for Water and Sewer Operation in the New York City Department of Environmental Protection (DEP)

Michael DeLoach - Deputy Commissioner of Public Affairs and other DEP staff

April Mclver - Executive Director of the Plumbing Foundation City of New York.

Arthur Clark - Training Director for Plumbers Local Union Number One

Marcia O'Brien - President of the 140th Drive and Community Block Association

Jacque Campbell - Community Board 13 Member - Founder/President of the Rosedale Blocks Committee Association

	COMMITTEE	ON	ENVIRONMENTAL	PROTECTION

CHAIRPERSON CONSTANTINIDES: Gavel. Good
afternoon, I am Council Member Costa Constantinides.
Chair of the Environmental Protection Committee and
today the committee will hear three bills addressing
sewer system maintenance. I want to recognize first,
we have two of the colleagues who is on this
committee, Council Member Rafael Espinal from
Brooklyn and Council Member Carlos Menchaca from
Brooklyn. Thank you both for being here. Today
we'll be hearing INTRO 424 in relation to reducing
sewer system backups. INTRO 425 in relation to
requiring the city to prepare a plan to prevent sewer
backups and INTRO 268 in relation to backflow
prevention devices. The City Department of
Environmental Protection (DEP) is responsible for
managing the city's sanitary sewer system which
includes fourteen in city sewage treatment plants and
7500 miles of sewer infrastructure conveying 1.3
billion gallons of sewage every day. In addition to
the identified sewage infrastructure, the DEP
maintains approximately 148,000 catch basins. The
DEP operates the system pursuant to the New York
State Department of Environmental Conservation State

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 Pollution Discharge Elimination System permit and recently more proactive and maintain the system with 3 digital tools and innovative practices. The SPDES 4 permit mandates that the system be properly operated and maintained in accordance with the terms of the 6 7 permit. If the system is not properly maintained, people are exposed to sewage backups in basements, 8 streets and yards. In August of 2016, the US 9 Environmental Protection Agency (EPA) found that the 10 DEP experienced an excessive number of sewage backups 11 12 between 2011 and 2015, more than 17,000. There are 13 also numerous instances of repeat backups in the same 14 locations due to capacity issues or infrastructure 15 maintenance. Sewage can contain a number of 16 biological hazards including bacteria, funguses, 17 parasites, viruses, bloodborne viruses. Exposure to 18 sewer backups can result in a variety of adverse human health effects stemming from exposure to 19 20 pathogens such as E.coli, shin gliosis, salmonella, giardia, cryptosporidium, lamblia, and hepatitis A 21 2.2 That's almost as hard as saying my last name. 23 On August 31, 2016, due to a significant number of confirmed and unconfirmed sewage backups, the EPA 24

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issued an administrative compliance order based on

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 its conclusion that DEP's waste water treatment violated the clean water act. The EPA ordered the 3 DEP to prepare an operation and maintenance plan for 4 its collection system and that was approvable and then upon approval immediately commenced 6 7 implementation of the approved O&M plan. In May of 8 2017, the EPA issued a sewer backup prevention and response plan. The plan focuses on three areas, 9 operation and maintenance, grease, and a new 10 11 proactive data driven sewer inspection program called 12 Targeted Sewer Pilot Inspection (TSIP). The sewer 13 backup prevention and response plan does not address 14 the presence of tree routes in customers lines or the 15 department infrastructure. There's been ongoing 16 conversations regarding who should be responsible for 17 sewage backups resulting from intrusions in the sewer 18 lines from city owned trees. DEP determined grease was the root cause of the most confirmed sewer 19 20 There is also evidence that broken catch backups. 2.1 basins may have had an impact on sewer backups. 2.2 Local law 48 of 2015 required DEP to inspect all 23 catch basins annually. By the end of 2017, DEP had inspected 98.3 of the more than 148,000 basins in the 24

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The first mandated report pursuant to local

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 law 48 of 2015 identified thousands of catch basins 3 that were clogged and broken. The most malfunctioning catch basins were located in southeast 4 Queens with community districts 11 and 13 showing the highest numbers in the city followed by community 6 7 district 12. The EPA suggested DEP should further explore the cause of sewage backups to ascertain if 8 any relationship between the increased sewage backups 9 and clogs of malfunctioning basins. Regarding 10 11 backflow devices, they prevent cross-connections 12 between potable and nonpotable water in order to 13 carry out its responsibility pursuant to the public 14 health law. DEP as a supplier of water must 15 determine if the facility poses a potential hazard to 16 the cities water supply. If a facility should pose a 17 hazard due to its operations, the DEP commissioner is 18 required to direct the installation by the owner of an approved backflow device prevention system. 19 20 424 require the DEP to take maintenance measures 2.1 needed to assure when a sewer backup occurs more than 2.2 once at the same location within a twelve-month 23 The portion of the sewer system causing the second or subsequent backup identified and cleaned 24

within ten days of such subsequent backup.

INTRO 425

2 would require by December of this year the DEP 3 Commissioner submit a plan to prevent sewer backups 4 to the Mayor and the Council. Such plan is to be posted on the DEP website and INTRO 268 would improve transparency and efficiency and the installation of 6 7 backflow devices and enforcement for failure to install backflow devices. Thank you to our Attorney 8 Tamara Swanston and our Policy Analyst Nadia Johnson 9 for help putting this hearing together today and now 10 11 we will hear from the administration to be sworn in. 12 ADMINISTRATION: Will you please raise 13 your right hand. Do you swear or affirm to tell the 14 truth, the whole truth and nothing but the truth 15 today? 16 ANASTASIOS GEORGELIS: I do. 17 CHAIRPERSON CONSTANTINIDES: Alright, 18 please begin your testimony. ANASTASIOS GEORGELIS: Good afternoon 19 20 Chairman Constantinides and members of the committee. I am Anastasios Georgelis, Deputy Commissioner for 21 2.2 water and sewer operations in the New York City 23 Department of Environmental Protection (DEP). With me is Michael DeLoach, Deputy Commissioner of Public 24

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Affairs and other DEP staff. Thank you for this

chemical constituents, well above regulatory

COMMITTEE ON ENVIRONMENTAL PROTECTION requirements. We perform more than 1,100 tests daily, 34,000 monthly and 400,000 on an annual basis on over 36,000 samples collected from about 1,000 sampling stations throughout the city. Test results are reported to our regulators and are summarized in our annual report on the quality of New York City's drinking water. While we agree with the intent of this bill, we would like to work with the Council regarding new reporting requirements related to backflow prevention devices and replacing subdivision d of section 24-343.1 of the Administrative Code. DEP has developed a comprehensive cross-connection control program, in which we first concentrate on those facilities representing the highest risk of possible contamination of our public water supply through cross-connections. To assist building owners, we're constantly upgrading our program guidelines. Most recently in May of 2017 we have made extensive efforts in the identification, inspection, enforcement, and reporting of backflow prevention devices. Since 2012, we have reorganized the program by setting up individual units within the BWSO that focus on specific areas of expertise.

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three units are inspection, enforcement, and cross-

inspect 4,000 properties citywide. For calendar year

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 2017, we conducted 4,569 inspections. The results from these inspections were 1,104 properties did not 3 require a device. The remaining 3,458 properties 4 required actions from our enforcement unit. 5 calendar year 2017, the enforcement unit sent 2,263 6 7 Commissioners orders. Of which, 1,882 properties were newly notified of the need to install a backflow 8 prevention device and 381 were for the need to 9 replace a broken device, install an additional 10 device, or plans previously approved but no record of 11 12 an installed device. In calendar year 2017, 956 NOV's were issued for failure to install a device. 13 14 Additionally, the enforcement unit processed 6,440 15 NOV's for failure to conduct the annual test. As it 16 relates, the review process in calendar year 2017, 17 our review unit reviewed 6,546 initial test reports 18 for newly installed devices and an additional 41,172 annual test reports for existing devices. 19 continue to enhance our knowledge by employing 20 inspectors in the field to do a labor-intensive job 21 2.2 of inspecting previously identified properties. 23 mentioned earlier, we agree with the intent of this bill and we would like to work with the Council 24

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regarding new reporting requirements. Moving now to

COMMITTEE ON ENVIRONMENTAL PROTECTION INTRO 425, which would require that by December 31, 2018, DEP submit and post on its website a plan to prevent sewer backups SBU's and INTRO 424, which would amend the administrative code to require that where an SBU occurs more than once at the same location within a twelve-month period, the portion of the sewer system causing the second where subsequent backup is identified and cleaned within ten days of such subsequent backup. Over the last decade, DEP has shifted from a reactive to a proactive data driven approach to operate and to maintaining the sewer system. DEP employs the principals of adaptive management to continually improve our sewer maintenance program while balancing our overarching responsibility to deliver high-quality drinking water and treat waste water every day in an affordable and sustainable manner. DEP also targets its efforts on reducing the amounts of fats, oil, and grease (FOG) discharge to the sewer system. These efforts include regulations that mandate the use of grease into sectors in certain commercial establishments such as, restaurants as well as extensive public outreach to inform New Yorkers about actions they can take to

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prevent the improper disposal of grease into the

COMMITTEE ON ENVIRONMENTAL PROTECTION system, a primary cause of SBU's. DEP stepped up its FOG outreach efforts in 2015 to inform the public about grease problems in sewer infrastructure. To date, we have reached over 80,000 households in targeted communities throughout a combination of activities including door-to-door canvasing and workshops with community organizations and local houses of worship. Additionally, our education staff conducts classroom and assembly programs that has developed a special curriculum for teachers on the topic of grease and its proper disposal. established a compliance consultative program focused just on food service establishments and DEP has just recently initiated a behavioral change advertising campaign with the Department of Health and Mental Hygiene to further educate residents in all neighborhoods. We have also reached out to other utilities to ensure we are using the best practices of the industry to reduce FOG to the sewer system. Throughout the city there are park it areas that experience repeat sewer backup complaints. In these cases, we use analytic tools to identify streets that have a higher frequency of sewer backups. Once we

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identify these streets, we conduct a detailed

inspection to identify the root cause of the backups. Since 2011, we have done this robust analysis on over 2,500 locations. Once a root cause identified we employ a targeted programmatic cleaning program to resolve this issue and monitor the site to ensure the sewer continues to function. If further issues arise on a site within twelve months, DEP will employ an even greater level of evaluation to identify what other contributing factors maybe causing the sewer backups. Since 2012, DEP has done this level of analysis on 541 locations. Over the last ten years we have seen a 49% decrease in total sewer backup complaints citywide and a 70% decrease in the number of confirmed sewer backups citywide. Starting in July 2017, we began a three-year pilot program to conduct targeted sewer inspections in parts of the city that have a relatively higher rate of SBU's. The targeted areas we have chosen for this pilot program are Brooklyn Community Boards 13 and 15 and Queens Community Boards 12 and 13. We are currently finishing year one of the pilot program and have completed our inspection target of 10,000 sewer segments. We will use the information glean from

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these 10,000 sewer segments and those we inspect over

1	COMMITTEE ON ENVIRONMENTAL PROTECTION			
2	the next two years of the pilot to deepen our			
3	understanding of the traits specific to these			
4	locations and what has caused the repeat complaints.			
5	Together INTRO's 424 and 425 mandate identification			
6	of locations with more than one SBU during a twelve-			
7	month period and ensuring cleaning within ten days.			
8	However, our three-year pilot incorporates escalating			
9	levels of response and investigation, which will			
10	allow us to accurately determine the causes of the			
11	increased rate of SBU's in our targeted areas.			
12	Understanding the root cause is a prerequisite to			
13	developing the solution. The most effective remedies			
14	flow from understanding the problem. The static			
15	timelines of 424 and 425 will not allow this. We			
16	have committed considerable resources to this pilot			
17	and have collected a years' worth of data.			
18	Legislation requiring us to shift focus to locations			
19	with less frequent SBU's will interfere with the			
20	progress of our pilot. We must be allowed to			
21	properly diagnose the root causes and then develop			
22	appropriately targeted remedies which can involve			
23	cleaning, flushing, degreasing, debris removal and			
24	vactoring to name a few. To do otherwise is			

backwards. We need time to complete our analysis of

COMMITTEE ON ENVIRONMENTAL PROTECTION the data and we need to continue our methodology as is to keep the integrity of our data. We will be glad to share our insights into root causes, best remedies, and best timelines as our pilot progresses. However, we ask the Council not to require that we experiment with arbitrary cures before we finish identifying the disease. Given DEP's robust commitment of staff and resources that has resulted in demonstrated success in continuing reduced SBU's, we ask that the Council defer actions on INTRO's 424 and 425 until the completion of the three-year pilot in 2020. We are committed to keeping the committee apprised of our efforts and findings and welcome your comments and recommendations going forward. Again, thank you for this opportunity to testify. I will be glad to answer any questions. CHAIRPERSON CONSTANTINIDES: I recognized that we're joined by Council Member Kalman Yeger from Brooklyn as well. Alright, so how much is the budget for your outreach relating to degreasing? ANASTASIOS GEORGELIS: Ah, I don't have

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that figure.

MICHAEL DELOACH: I don't think we have a total figure based on salary and all the different

COMMITTEE ON ENVIRONMENTAL PROTECTION costs that go into it. We can definitely pull it together for you.

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CHAIRPERSON CONSTANTINIDES: Okay, I guess we want to know how much — what sort of outreach we're doing and where? How much we're spending? Is that something — we just went through a whole budget process. Is this something we have to increase in the future? You know, how often are we going before Community Boards and where? Because, I mean I know that in the past you said that the grease is part of the largest reason for backups correct?

CHAIRPERSON CONSTANTINIDES: So, if that is the cause of the backups then I would hope that we're proportionally spending dollars to do that outreach considering you know, its 70% that we're saying right?

ANASTASIOS GEORGELIS: Yeah, about 70%.

MICHAEL DELOACH: Yeah, correct and a lot of the — we focused a lot on southeast Queens on the outreach but we're working with DOH right now on doing a bigger campaign citywide to make sure that we educate a bigger you know section of this.

CHAIRPERSON CONSTANTINIDES: So, what have we've been doing in southeast Queens?

MICHAEL DELOACH: We've been going to community board meetings, NYCHA meetings, we've been in the classroom, their education department educating young people. We have giveaways called Cease the Grease that have all kinds of things you can use to get rid of grease properly. We go to all kinds of you know community events, family days etc.

CHAIRPERSON CONSTANTINIDES: As we're all doing. We're doing all that sort of outreach?

MICHAEL DELOACH: Yeah, we've done a done, so I can pull together sort of an overview and give you the — give a specific staff of going out and doing it so.

CHAIRPERSON CONSTANTINIDES: Great, if you could send me sort of an overview of what they've been doing over the last year or, so we can kind of look at it as a committee, thank you.

MICHAEL DELOACH: Absolutely, sure.

CHAIRPERSON CONSTANTINIDES: Uhm, how much is caused by debris?

ANASTASIOS GEORGELIS: I don't have that figure in front of me but after grease, debris is the next largest bucket.

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CHAIRPERSON CONSTANTINIDES: Are there things that we can do that are avoidable in relation to debris, or its just people — it's coming from our catch basins or where is this debris coming from? Flushing things down the toilet I mean, where is the debris coming from?

ANASTASIOS GEORGELIS: It could be stuff getting into our system through an open manhole or something, but it's just as the sewage goes through the process of traveling to the waste water treatment plants, sometimes it's just settlement of whatever is in the flow.

CHAIRPERSON CONSTANTINIDES: Do we have any idea why people are either placing debris or grease into our systems? Is it lack of knowledge?

Is it — so what are our thoughts on why this is going on the way that it is?

ANASTASIOS GEORGELIS: So, I just think it's behaviorally for the most part and people when they have grease in their kitchen, they like to dispose it probably the easiest way they can and be pouring it down the drain, which is what we'd like to encourage them not to do and try to package it somehow where they could dispose of it properly.

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CHAIRPERSON CONSTANTINIDES: Have we thought about doing something on the subways or the buses to tell people that's a bad idea?

MICHAEL DELOACH: Yeah, that's what we're working with DOH now to do a big campaign with all those different components.

 $\label{eq:chairperson} \mbox{Constantinides:} \quad \mbox{And when do}$ we expect to see that?

MICHAEL DELOACH: At the earliest probably like fall, but I'm assuming probably the beginning of next year. We're just starting to put an RFP together, creative team to help us sort of best describe it but its going to be substantial. I don't think we finalized the budget yet but it's definitely going to be a big campaign that we'll again, reach citywide.

CHAIRPERSON CONSTANTINIDES: What's our social media effort when it comes to this?

MICHAEL DELOACH: Yeah, I mean our social media doesn't reach — isn't as efficient or effective as some of the other agencies but we definitely are posting about things and you know, educating people about how to properly dispose but the main thing that we're doing is going out into the communities and

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giving the stuff that holds the grease so that you know, we think largely people don't know what to actually do with it, so we're trying to give people something to use to put it into and that's — we're going to continue to expand that and do more of that.

CHAIRPERSON CONSTANTINIDES: So, I mean for the work that we've done this far, how would you sort of feel the impact is of your you know, Cease the Grease campaign in southeast Queens and other areas that you focused?

MICHAEL DELOACH: It's hard — I can't quantify it in terms of actual results in the system, but I do know that just you know going out and being around we've engaged with so many people that you know that people are being educated and are aware. I don't know how it actually translate into actual infrastructure.

ANASTASIOS GEORGELIS: So, we have had a decrease in the number of SBU's over the decade, SBU's have dropped. Sewer backup complaints have dropped about 70% over the last ten years. You know, I can't point my figure exactly that's it changing behavior, cleaning methods, the way we're approaching it, but I think it's a combination of everything.

CHAIRPERSON CONSTANTINIDES: Alright, I

mean so — does the current mapping system

applications provide for adequate display of sanitary

sewer system components and applicable features?

ANASTASIOS GEORGELIS: If we have a map of our sewer system?

CHAIRPERSON CONSTANTINIDES: Hmm, hmm.

ANASTASIOS GEORGELIS: Yeah.

CHAIRPERSON CONSTANTINIDES: I mean, is it an updated map? Do we feel good about where that map currently is and how we're able to sort of track what's going on?

ANASTASIOS GEORGELIS: Yeah, we have a robust GIA system that could show us all our sewer infrastructure.

I mean it's a question I have relating to my last question on this and then I'll just quickly do some backflow stuff and then I'll pass it on. I see that we're joined by Council Member Richards from Queens. Another Queens member in the house, I was feeling a little lonely but how do we reconcile the large number of complaints and issues in southeast Queens

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with also the large number of catch basins that are inoperable there?

ANASTASIOS GEORGELIS: So, in southeast Queens the catch basins that you refer to as inoperable, a lot of them are seepage basins which aren't connected to the sanitary or the storm sewer. They were just big dry wells basically and the water would just percolate into the ground. Now with the big push for bringing storm infrastructures in southeast Queens, the Mayor committed to spending \$1.9 billion, that's where we're going to actually start building the storm infrastructure in southeast Queens and that should help a lot with the flooding and actually have the catch basins connected to our

CHAIRPERSON CONSTANTINIDES: So, which is a coincidence that we have these two large — these sort of numbers and of large numbers of catch basins not working and a large number of backups?

storm sewer, which currently they're not.

ANASTASIOS GEORGELIS: Yeah,
unfortunately in southeast Queens, some of the
infrastructure has struggled to keep up with the pace
of development and with this big push on the storm
infrastructure, it's going to come. It should help

2 with the flooding and the catch basin issues. In

3 addition, we have realized that in certain parts of

4 southeast Queens, we have problems with sewer backups

5 and that's why we targeted our pilot program to

6 incorporate Community Boards 12 and 13 in Queens.

CHAIRPERSON CONSTANTINIDES: And I'll

8 come back to that piece on my second round. I'll

9 just go into the issue of the backflow devices. I

10 know the big issue for me is that we are seeing - I

11 know that you had said that your one to three, four

12 | family homes are not our concern, but the larger

13 | buildings are. We see development all over New York

14 | City. Large buildings going up on a consistent

15 basis. How are we keeping up like inspecting about

16 | 4,000 buildings a year and our number is about

17 | 150,000, so how are we planning on keeping up with

18 | the need with so many new buildings coming online,

19 | large buildings that could potentially need backflow

20 devices? If only doing 4,000 a year, how are we sort

21 of keeping up with the pace here?

22 ANASTASIOS GEORGELIS: So, after 1987

23 | it's required that any new building coming up that

24 requires a backflow prevention device has one

25 installed.

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 CHAIRPERSON CONSTANTINIDES: Okay. 3 ANASTASIOS GEORGELIS: And prior to that, DEP won't give them a certificate of occupancy with 4 that standing. 5 CHAIRPERSON CONSTANTINIDES: And we're 6 7 doing inspections to make sure they're there but prior to inspection? 8 ANASTASIOS GEORGELIS: Uh, we don't 9 inspect the buildings. I think they file with the 10 Department of Buildings and they issue a certificate 11 12 that its installed, so it's a first - the test, they 13 show us that it works and then have to file annual 14 tests from there. 15 CHAIRPERSON CONSTANTINIDES: Okay, so 16 they have to - there is some mechanism -17 MICHAEL DELOACH: There's accountability for it. 18 CHAIRPERSON CONSTANTINIDES: There's 19 20 accountability that we have. Really, the buildings we're talking about now are buildings that are pre-21 2.2 1987 buildings and after this issue of notice of 23 violation, we're going back and doing inspections afterwards? Or they have to provide some sort of 24

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evidence to DEP that they reconciled these -

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ANASTASIOS GEORGELIS: So, they have to file with their records that their plan on to install it and then after they install it, they have to give us the document that's from a certified plumber that they've installed the device.

CHAIRPERSON CONSTANTINIDES: And they won't have the violation removed until such time they show us that certificate that they've installed?

ANASTASIOS GEORGELIS: Correct.

CHAIRPERSON CONSTANTINIDES: Okay and what buildings present a higher than average risk of cross-connections between potable and non-potable water?

anastrasios Georgelis: So, on our website, we do have a brochure that explains the process and it lists all the different types of buildings that are at a higher risk and the ones that should have the device. If you give me a moment, so it's all body shops, beauty salons, butchers, chemically treated boilers, dry cleaning establishments, buildings with large boilers, booster pumps, hotels, motels, gas stations, heat exchangers, pharmacies, it's all listed and its on our website and it shows you which ones are —

CHAIRPERSON CONSTANTINIDES: These are the locations that we're most concerned about?

ANASTASIOS GEORGELIS: Correct.

CHAIRPERSON CONSTANTINIDES: And if an older building has a new use, that's one of those uses we're also requiring them to submit before they can sort of take — before a pharmacy can move in or some other kind of business can come in, they have to have that certificate?

ANASTASIOS GEORGELIS: So, they're required to install a backflow prevention device and that's where our inspection team focuses on. So, you know, the buildings and then what their use is and then we'll see if maybe their use has changed over time and that's when we'll pick up sometimes where a building doesn't have the device and we issue them an order to install.

CHAIRPERSON CONSTANTINIDES: Alright,
because you have an older building, it used to be you
know, very often a drug store or something else will
take over. A clothing store, which may not have been
a backflow you know, needed device and then all of
sudden it's something that needs one.

ANASTASIOS GEORGELIS: Yeah

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CHAIRPERSON CONSTANTINIDES: So, we're going in there and making sure that they have it correct?

ANASTASIOS GEORGELIS: Correct.

CHAIRPERSON CONSTANTINIDES: Okay, alright great. With that any — alright so at this time I'll turn it over to Council Member Yeger.

COUNCIL MEMBER YEGER: Thank you Mr. I apologize for my tardiness. I was sitting next to you at the technology across the street and you got to leave a little earlier than I did. Deputy Commissioner, I have a question. Your testimony at the last page says the static timelines of INTRO 424 and 425 will not allow you to have enough time to develop the remedies necessary to identify the problems, understanding the root causes a prerequisite to developing the solution. It goes on to say, we need to time to complete our analysis of the data and we need to continue our methodology as is to keep the integrity of our data and then you go on to say, that you ask the Council to defer actions on INTRO's 424 and 425 until the completion of the three-year pilot in 2020. Okay, some of that's a lot of lawyer speak, I'm a lawyer so I recognize with

COMMITTEE ON ENVIRONMENTAL PROTECTION this lawyer speak, but 2020 is a long time away from that and what we've asked you to do in our bills one of which I co-sponsored with our Chair, is specifically INTRO 424 to take maintenance measures needed to ensure that sewage backups occur no more frequently than 50 per 100 miles of sewer line including quarterly cleaning for at least once a year, but specifically, it says that if more than once in a - this is the la-man's version of it because I'm not an expert like you are. If more than once in a 12-month period a particular sewer system line requires or has a backup, then we would require you to identify and clean within 10 days of the So, in other words, you get one free pass for there to be a broken thing. You know, its an old system, we understand that but the second time it

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that not good?

ANASTASIOS GEORGELIS: So, we have selected the community boards that are in our pilot program, all the ones that exhibited the largest number of SBU's per 100 miles of sewer and what we're trying to do is even prevent that one instance of an SBU because to me no SBU's are a good thing. So,

happens, you got to do it within 10 days. Why is

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that's what we're trying to do is we're going out and this has been a change in the way we've approached it in the past. We're actually going out and proactively inspecting all the sewer manholes without any complaints coming in. So, the idea is to hit all the manholes in those four community boards twice over the next three years and from the data that we collect, we want to find what's happening from when we inspected today and in a year from now when we inspect it, whats the condition in the sewer? Did we find debris going? Is the flow moving as fast as it can? And we want to use that data that we collect and we're going to capture the size of the pipe, the type of material, when it was installed and then we're going to take it and see which segments have an experience in SBU after we've inspected it, after we've cleaned it and the frequency that we'll get in Then we're going to try to use that data to find out if there's any kind of pattern. So, if we can find an idea of whats causing or where we have the more frequent problems, then we want to develop a program where we were going to go out and try to maintain those segments before we even experience a backup. So, right now it's kind of early, but we

might find that certain sewer segments we have to go
to every three months or every six months and flush.

Maybe it's every two years but the goal is manage not

5 | having any SBU's in those areas.

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MICHAEL DELOACH: So, there's a lot to the question you asked but I'm assuming the ten days on the second one is particularly what your interested in right? So, specific to the ten days on the second one, I think we already meet or —

ANASTASIOS GEORGELIS: So, when we get a sewer backup complaint through 311, our target goal is seven hours. So, in general we respond to any complaint that comes in within — right now I think we're about four hours. So, we'll come out inspect the sewer and perform some type of cleaning activity within that time frame.

MICHAEL DELOACH: So, yeah, we're not talking about the response time that we want to negotiate with you on, it's more the time of the actual SBU's overtime, right?

COUNCIL MEMBER YEGER: 424 is a very simple law. It says the Commissioner of Environmental protection shall insure that where a sewer backup occurs more than once at the same

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location within a twelve-month period, the portion of the sewer system causing the second re-subsequent backup is identified and cleaned within ten days of such subsequent backup. You're beating the goal, you're doing it by seven hours. We're giving you ten days. You should be happy with this, we're giving you a little more time.

ANASTASIOS GEORGELIS: So, just going out and cleaning it isn't finding the root cause.

Looking and finding the root cause could take weeks.

COUNCIL MEMBER YEGER: Deputy

Commissioner, we want you to find the root causes no doubt about it. We don't want to get in the way of your work but what we're saying is we're giving you a hard stop deadline of ten days. Ten days to get it done, just the cleaning. Just to get it operational again, so that peoples sewers are not backing up into their homes. You know and going to the pilot program that you discussed you know, pivot quickly to that, I don't want to monopolize all the time because I have colleagues who want to get in some questions and the public wants to talk, but you identified I believe, four Community Boards, two in borough, two in Queens. One of those boards happens to be one that I have a

COMMITTEE ON ENVIRONMENTAL PROTECTION tiny amount of representation in. Uhm, it's Community Board 15 but Community Board 15 is surrounded by Community Board 11, Community Board 13, Community Board 12, Community Board 14, Community Board 18, Community Board 10. They all have around the same number and I notice this as I look at the map of sewage backup complaints, which is in our committee report and I'm sure that you have access to The Community Boards with the most number of complaints or with whatever number, whether it's the low number or the high number, they're all clustered around the same number. So, Manhattan all the way up through Central Park - all the way up really to the top of Washington Heights, it's all in the 100's from 101 to 112 and then the Bronx it's - the entire Bronx is basically from 201 to - the 220's and where I represent it's you know, 311, 315, 312, 314, 318, Uh, up north, where my colleague Council Member Espinal 301, 302, 306, 307 and then in Queens of course it's up to 400. So, but it's all clustered. It's all around the same number. Every Community Board has around the same numbers. So, it's not about whether - I mean to me because I don't know

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anything about sewers other than that there down

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 there and we flush into it but to me it looks like 3 you know, we have 300, or there abouts in my 4 neighborhood, sewer complaints, this is 2016. I'm not saying you broke them, I'm just saying it's a 5 very old system and what we're saying is that if in 6 7 ten days, after a twelve-month period, if there's another backup in the same place within ten days, get 8 9 it fixed. I don't think it's like a heavy lift. 10 MICHAEL DELOACH: Buy the disconnect is that you're saying cleaning it. That doesn't equal 11 12 fixing it. That's what we're trying to make there. 13 COUNCIL MEMBER YEGER: You want us to 14 write in the law fix it. We'll write in the law fix 15 it. 16 MICHAEL DELOACH: We wouldn't be able to 17 - I mean, you can write it in, but I don't think we 18 would be able to necessarily do that. Like he was saying sometimes these problems take weeks to fix. 19 20 So, if you want us to go look at it and try to start 21 figuring out what it is -2.2 COUNCIL MEMBER YEGER: So, lets 23 brainstorm together because you're here and I'm here

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and you know, we write the laws. You obey them I

What if we wrote in the law that within 24

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hours of getting the complaints, you got to get in the ground and look at the sewer and then within ten days, you have to come up with a plan to fix it and its got to be done within 30 days.

MICHAEL DELOACH: I think that's much worse than what you actually have.

COUNCIL MEMBER YEGER: No good. Whats your number? Give me the number.

MICHAEL DELOACH: I don't think we can quantify fix. I think that's too difficult to do because there are such different instances. Its all different depending on what the SBU is and the second one might not be the same cause or an impact from the first one. They could be totally unrelated.

then. That's why we're using the barometer as — because we have to pick something you know, we're not going to tell you every single sewer break or sewer backup in the entire city of New York you have to get in there and fix it within ten days, but what we're suggesting is that if there is a sewer backup within a particular place within a year — within a twelve month period, it's indicative to us as layman you know, nothing Council Members that maybe there's a

COMMITTEE ON ENVIRONMENTAL PROTECTION greater problem you need to get in there and what we're saying is we want to put a hard deadline. So, what I'm asking is give us that information that you would be okay with legislating. There's got to be something because otherwise we're just going to pick a number and then you're going to have it. So, what we're saying is give us the number that makes sense. Is it 10 - is it 11 days. What is it? Is it not fix? Is it repair? Is it investigated? speculated? Is it map it out? What's the right wording? Whats the right number? It can't just be Council Members go away until 2020 and in the meantime peoples sewers are going to backup and we'll come back to in three years and we'll give you an answer as to what you should then legislate because some of my colleagues are leaving office in 2021 and they would like to - I'll still be here, but sorry but they would like to you know, have this resolved and this - You know I was on a Community Board for 18 years and I could tell you that in my neighborhood, and I could do it almost by block, I know when it rains, where it's going to backup into peoples houses and its not because you broke the sewer system.

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has to do with the fact that houses that were built

for three people are now having eight or nine or
twelve people living in it. That single family homes
were knocked down and six story condos were put up.
That is the City of New York. We know that, but we
also know that that means that the sewer lines have
to be addressed. What we're saying is that in a
twelve-month period, you already know that one thing
happened, we're suggesting that during that period
after the first thing happened, you've identified,
you've gotten in there, surely within the twelve
months you know, three months later, you've taken a
look. You figured out that there's something - if
it's a bigger problem. We need to replace a mile
worth of lines, four miles worth of lines. We need
to bring in a horse and buggy to whatever, something
but there's got to be a number and there's got to be
the wording that you're okay with. So, that's why
I'm asking, don't just come down here with respect
Deputy Commissioner and say defer action. I promise
you the Council is not going to defer action. There
are members here who have been hearing this — the
Chair, he was on the Council in the last term. The
other sponsor of the bill was on the Council on the
last term. I'm a new guy, so I don't really know

COMMITTEE ON ENVIRONMENTAL PROTECTION anything, but folks want to get this done and again, I was on a Community Board for 18 years. that, I worked for a borough president that worked for a City Council Member in the 90's. This is not a problem that started yesterday but it has been getting worse and worse and worse. It doesn't mean that you haven't been addressing it, but it means that we need to come up with some kind of legislative solution that says, this is the barometer by which you measure whether or not a thing needs to be done. What that thing is we don't know. Is it not repair? Is it fix? Is it inspect? What is it? So, come back to us and tell us and we'll do right by the agency, but we also have to do right by the people who are frankly having sewage backup into their houses and by the way, uh, I am a renter so luckily it never really affected me in the sense that I've had to pay for it, but you know, anybody who knows anybody. My parents have had sewer backups in the home that they live in, the home that I grew up in. You know, everybody has this in every neighborhood and I could literally identify the blocks in my neighborhood, in my neighboring council district.

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Probably the three council districts surrounding my

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 home because it was all on my community board where 3 these problem areas are over time. So, I'm not that 4 smart. If I could do it, you guys can do it and we're saying give us the information to help us craft a law that you'll be comfortable with but that we're 6 able to turn to the communities that we represent and say DEP knows what they got to do. They're on the 8 9 job. 10 MICHAEL DELOACH: Understood and we're 11 definitely anxious to share that information and have 12 a conversation about how we can do that. 13 COUNCIL MEMBER YEGER: Super, how soon 14 will you tell the Chair what language you'd like? 15 Because it's his bill. 16 MICHAEL DELOACH: I mean we're talking 17 already so I think we'll do it quickly. COUNCIL MEMBER YEGER: Quickly, okay 18 perfect. Uhm, I'll be really quick on the second 19 question Mr. Chair. 20 21 CHAIRPERSON CONSTANTINIDES: Now you got 2.2 my full attention, go ahead. 23 COUNCIL MEMBER YEGER: I had one question

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by the way. That was all one question.

2 CHAIRPERSON CONSTANTINIDES: Your

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advocating for my bill pretty well. Please continue.

COUNCIL MEMBER YEGER: And I appreciate the indulgence of the Chair and not putting a clock on me, but I will be very quick. My second question involves the second bill 425. Okay, all we're asking for is a plan. We're not asking you to do anything. We're just asking you to come up with a plan. doesn't even have to be a good plan. It could be a half thought, incomplete plan. It could be anything you want, but it's a plan and we're saying by December 31, 2018. You are already deep into this because you already have the pilot going. You have your data going. You're crunching the numbers. You're doing it on a daily basis. We know that your folks are working really hard. You're asking for us to defer action on 425 until 2020. All we're saying is give us a plan and what's the right answer for that? Does that also have to wait for two years?

ANASTASIOS GEORGELIS: We're willing to work with the Council on whatever you think is best. We do have online now, we call it a state of the sewer report which we had started in 2012 and 2013. We'd stopped for a couple of years, but we have put

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it on the last two years that do describe programs and give metrics broken by borough on how we're performing. Now if the Council can look at it and see if that's adequate or if you want to do something additional, then we can look at doing something additional, but we think that state of the sewer report is a good snap shot of what we currently do regarding sewers.

COUNCIL MEMBER YEGER: Does that report —

I'm not going to pretend I read it because I don't

want you to catch me in a lie but does that report

indicate a schedule for the citywide rollout of

remote sewer monitoring devices?

ANASTASIOS GEORGELIS: No, it doesn't.

COUNCIL MEMBER YEGER: Okay. Does that plan indicate a citywide assessment of the impact of fats, soils and grease on the sewer system? I know you testified earlier that your working on engaging New Yorkers on better ways to dispose of the materials that should not properly be thrown down a drain. I fully support that — I poor my oil in the garbage. I'm sure that doesn't make the garbage shoot happy, but I do not put it down the drain.

More New Yorkers need to do that of course but do you

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 have a - does that report indicate a citywide assessment of the impact of fats, oils, and grease on

4 the sewer system?

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ANASTASIOS GEORGELIS: It does mention what we do regarding FOG.

COUNCIL MEMBER YEGER: Okay, does that report indicate an identification of areas with on average more than one sewer backup in the twelvemonth period?

ANASTASIOS GEORGELIS: No.

COUNCIL MEMBER YEGER: Okay, does that report indicate a targeted cleaning and maintenance schedule for areas with on average more than one sewer backup in a twelve-month period?

ANASTASIOS GEORGELIS: No.

COUNCIL MEMBER YEGER: Okay, so we're giving you some great ideas, I think. Uhm, and Chair Constantinides and I will sign onto that bill now because I generally do not like to sign on to reporting bills. I think that when legislatures get involved in the business of mandating city agencies to stop what their doing and write us letters, it gets in the way of your good work, but I think here we have a situation where I think your reporting by

December 31 st of this year, which is six and a half
months from now, would give us a barometer by which
we could measure not just your good work, because I
know your work is good but whether or not we can give
you legislation that would give you the broad picture
of what it is we anticipate and expect that your
agency could be doing. So, I will sign onto that
bill Mr. Chair, but my question again is you know,
you've asked us to defer for doing 425 until 2020.
That's two year, two and a half years from now. What
would be so bad if we ask you to give us a report by
December 31 st . I mean, do you need until January?
Do you need until February? Do you need until March?
What's good? What would be so bad if we asked you to
within six in half months give us some kind of
report? I mean it's not going to be under oath. I
assume it's going to be truthful. We're not going to
call you back and bother you about every paragraph,
but some kind of general report back on how you guys
are doing because what you do now, you do have a
report which I haven't read but it doesn't hit any of
these items that $-$ well with the exception for a
citywide root control strategy, subsection 6 of
subsoction R of soction 2/5013 1 So that/s -

you're working on the root thing, but you can tell us

COMMITTEE ON ENVIRONMENTAL PROTECTION

3 a little more right by December 31^{st} ? It's not so -

4 it's a little long — I mean I have to do reports all

5 the time.

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ANASTASIOS GEORGELIS: We can work with Council to see what kind of report -

COUNCIL MEMBER YEGER: Alright, alright, okay, alright - look I appreciate very much what you guys are doing and I don't - don't take my Brooklyn snark or lawyer lees to be indicative of disrespect for your work because I do know that by the way that when a district manager in my neighborhood calls DEP about a sewer backup, you guys are there within a day or two. You're out there. You're looking into it and sometimes what we think is a sewer backup is actually DOT's fault for not doing the street well enough or not keeping the street in well enough repair that's causing ponding. Our immediate thing when we see a puddle is its DEP fault. We know that's not true and so, I will say that publicly - I will also say publicly that I know on the community boards that I represent particularly in southern Brooklyn, you are responsive. That is 100% true. Anybody that says otherwise has to meet me outside,

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but what we're doing is we're giving you some barometers I think, Deputy Commissioner that you can wrap your arms around and get back to the Council so that at least we can pretend that we're doing something for the people who sent us here.

MICHAEL DELOACH: We will. I just want to clarify one thing. I think that the work that we're doing in the pilot is going above and beyond and its actually going to lead to long term solutions and so we're anxious to get the data and figure out what the actual solutions are as opposed to coming to you and saying it could be these different things, when we know we're going to know over time. So, if there's a way to sort of give you updates to the work that we are doing to show how we're going to get to the overall remedy to make sure that we're reducing SBU's, I think that's sort of where we're anxious to talk and figure out - or having the grand plan before we actually have all the details, we want to make sure to show you what we are doing to get to the end goal that's a shared goal for both of us but not maybe put the cart before the horse a little bit.

COUNCIL MEMBER YEGER: Okay, we don't like to put the carts before the horse — we don't

even like to use horses anymore. We're not allowed to in the city but what we — I think that's a good idea and I think you can discuss with the Chair and with Council to Committee of how we can structure that a little better but what I'm saying is that you're already deep into this investigation inquiry work involved to do the root cause thing. What we're asking for is with the exception of the root cause, which is asking for stuff that's already knowledge — I mean its in your information. You know, how often is the sewer backed up on Avenue M in east 19th street is the kind of thing that you can pull up with a couple of buttons I assume.

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MICHAEL DELOACH: Yeap.

COUNCIL MEMBER YEGER: Okay, alright. Thank you very much. Thank you, Mr. Chair.

CHAIRPERSON CONSTANTINIDES: Thank you

Council Member Yeger. I appreciate your advocacy and

I'm just going to piggy back on that before I hand it

over to Council Member Richards. I will say that I

am concerned, I was going to say this in my second

round but its on upon your completion of your three
year pilot in 2020, which doesn't mean you're asking

us to defer until 2020. You're actually asking us to

defer beyond that because you have to then look at the data from your three-year pilot plan. So, we're talking about your asking us to defer until sometime in 2021, correct?

MICHAEL DELOACH: Yeah, I think we're flexible on the timing. I think we want to get to a point where we feel like we're getting towards critical mass of the data. 2020 is something that I think you know, we're totally flexible with.

CHAIRPERSON CONSTANTINIDES: So, I think we're looking forward to accelerating that timeline but let me again pass this on to my colleagues and continue the amount of questioning. Council Member Richards.

and I promise to be really short unlike someone who said they were going to be short. [LAUGHTER]. But uh, thank you Commissioner. To Mike, thank you for being here. So, let's hop into southeast Queens for a second. So, obviously we passed a catch basin bill. Can you speak to how many catch basins we have successfully cleaned in southeast Queens this fiscal year?

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1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 ANASTASIOS GEORGELIS: Not specifically 3 southeast Queens, but our inspection cycle is ending on June 30^{th} and I believe -4 COUNCIL MEMBER RICHARDS: So, you don't 5 break that - you wouldn't have a break down by -6 7 ANASTASIOS GEORGELIS: I don't have it memorized by areas. We could get it but what I'm 8 going to say is last time I checked, we inspected 9 143,000 basins. 10 COUNCIL MEMBER RICHARDS: And you did it 11 12 based on what? Why are you're doing it? 13 ANASTASIOS GEORGELIS: Because you asked us to inspect them annually and that's what we're 14 15 doing. 16 COUNCIL MEMBER RICHARDS: Because the 17 City Council passed a what? ANASTASIOS GEORGELIS: A law. 18 COUNCIL MEMBER RICHARDS: A law to make 19 20 you better. There you go. 21 ANASTASIOS GEORGELIS: Yeah, and what 2.2 we're doing and to your credit, last year we took out 23 somewhere around double the material we did the prior year. So, we are cleaning a lot more basins. We're 24

inspecting them.

COUNCIL MEMBER RICHARDS: Hmm, hmm and I do want to give you credit because I saw you outside, I saw you on Brookville Boulevard cleaning out just yesterday and I was like, look at this. This is a miracle. It's happening but go ahead, I'm sorry. I interrupted you, good work.

ANASTASIOS GEORGELIS: And our street flooding complaints have dropped.

Queens is still a leader in this area and I know what you're going to give me, that old grease complaint because southeast Queens is the only place with grease in New York City. So, do you actually have, and I know you spoke to some of this stuff in the bills, but can you break down or give us an indication, what are you really doing around decreasing if grease seems to be the reason only in southeast Queens. It's the number one reason for sewer backups.

ANASTASIOS GEORGELIS: So, grease is an issue all over the city. It's not just southeast Oueens.

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COUNCIL MEMBER RICHARDS: So, you're not blaming southeast Queens specifically anymore for this issue. Alright, that's a change.

ANASTASIOS GEORGELIS: It's a citywide issue.

COUNCIL MEMBER RICHARDS: Okay, that's good.

ANASTASIOS GEORGELIS: What we do have is when we go out, the complaints regarding grease and we find that it's a repeat backup. Where it comes multiple times and every time it's from grease what we do is we put those segments on a program. So, we call it the liquid degreasing program. So, what we do is depending on how severe and how frequent the backups come out, we put it on a program and put it on the frequency where we think we're going to be able to prevent those backups from happening again. So, we might have locations that we come out every year and what we do is we flush the sewer but while we flush the sewer, we put a liquid degreaser in the sewer to break up the grease.

COUNCIL MEMBER RICHARDS: Okay, now you said might. So, do you not — why not have a more robust schedule around dealing with grease?

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 ANASTASIOS GEORGELIS: Well, maybe I 3 threw a might, but its not. We do put it on a 4 program. So, it could be annually and -COUNCIL MEMBER RICHARDS: Could be is not 5 is. So, could be and doing is two different things. 6 7 I'm a stickler for language. ANASTASIOS GEORGELIS: So, when we find 8 9 the problem is grease. 10 COUNCIL MEMBER RICHARDS: Okay. 11 ANASTASIOS GEORGELIS: We put it on the 12 program. 13 COUNCIL MEMBER RICHARDS: Okay. 14 ANASTASIOS GEORGELIS: So, in Queens, in 15 the whole Queens I know its got the majority of the 16 locations that are in the program. 17 COUNCIL MEMBER RICHARDS: But if grease 18 is 70% of your sewage backups, is that correct? 19 ANASTASIOS GEORGELIS: Yep. COUNCIL MEMBER RICHARDS: Your saying a 20 21 cause of 70%, why might or could? Why wouldn't you 2.2 come with a more definitive plan? If that is the 23 root cause that according to you is the major

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contributor to sewage backups -

MICHAEL DELOACH: I mean the root cause for large — a lot of this is actual infrastructure right Anastasios, so the fact that we're spending 1.9

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COUNCIL MEMBER RICHARDS: The department

7 | has -

MICHAEL DELOACH: In southeast Queens — COUNCIL MEMBER RICHARDS: No listen, I'm about to get into that but I got to start with the hard question first but according to you at least where catch basins exists 70% of sewage backups are because of —

ANASTASIOS GEORGELIS: Primarily in southeast Queens, the catch basins are seepage basins. They're not connected to the system, so there just going to the ground.

COUNCIL MEMBER RICHARDS: Right.

ANASTASIOS GEORGELIS: So, the grease and the sewers and the catch basins aren't interrelated.

Now the \$1.9 billion is going to be a good start on building the sewer infrastructures in southeast

Queens where we get those catch basins that currently aren't hooked up to the system, get them hooked up to a storm sewer and we'll get those basins functioning.

2 Now, as seepage basins, we know that those are dry

3 | wells and it just takes time to percolate in the

4 ground and because of the soil conditions in

5 southeast Queens, they haven't been as effective as

6 other parts -

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COUNCIL MEMBER RICHARDS: Now do you differentiate and do you have a different plan that address seepage. That sounds like that needs to be where you put the emphasis. Seepage basins are — go ahead.

ANASTASIOS GEORGELIS: That's not why we're building out the storm infrastructure.

COUNCIL MEMBER RICHARDS: Right, right but in the meantime, if the seepage basins are the biggest issue are we addressing those more.

 $\mbox{\sc MICHAEL}$ DELOACH: There not connected to the system.

what a seepage — I get it. I used to be in a committee, but what I'm saying is do you not have a more aggressive approach towards seepage basins, if that seems to be the number one contributor? I mean well not contributor but since your dealing with seepage basins in southeast Queens opposed to catch

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 basins, do you treat them differently or do you treat 3 them all the same is what I'm saying. ANASTASIOS GEORGELIS: So, we'll inspect 4 5 them, and we maintain them with limited capabilities. So, if we could clean them, we'll clean them. 6 7 COUNCIL MEMBER RICHARDS: If, or do you? 8 ANASTASIOS GEORGELIS: If its going to help. 9 10 COUNCIL MEMBER RICHARDS: If, or do you? MICHAEL DELOACH: He's answering your 11 12 It depends on the nature of the seepage question. 13 basin. Some are not fixable. 14 ANASTASIOS GEORGELIS: Exactly, some of 15 the seepage basins have passed there prime or they've 16 had limited time lives for it. So, if they've 17 exceeded it, then we can maintain it every day. 18 still not going to function any better. COUNCIL MEMBER RICHARDS: Now there's no 19 20 new model of seepage basins out there that other 21 municipalities are using. We're still sort of stuck 2.2 in the 70's and 80's I think in terms about 23 infrastructure there. So, in the meantime and once 24 again, very appreciative of the work that the

department is doing and your commitment and the

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 Mayor's commitment with \$1.9 billion but in the meantime, some of these capital projects are going to 3 take a long time to get off the ground. So, in the 4 short-term, are we looking at newer technologies? 5 Are there some new models of seepage basins since we 6 7 still have some that have been in the ground since 1970? Are you entertaining changing them? Are there 8 seepage basins that could have a bigger foot print 9 that would give you a bigger impact? So, that's what 10 I'm trying to get at, or are we just stuck in well, 11 this is what it is? 12 ANASTASIOS GEORGELIS: 13 The soil 14 conditions in that part of Queens isn't conducive to 15 any new -16 COUNCIL MEMBER RICHARDS: 17

I don't want to hear that answer. Have we looked at newer -

ANASTASIOS GEORGELIS: What we have been doing is working with finding the locations that are the biggest problem regarding flooding and ponding and trying to coming up with solutions and that's where we try to extend the sewers and try to get them connected to some kind of drainage system and that's the only way you're effectively going to really drain the system and we've worked successfully on a number

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COMMITTEE ON ENVIRONMENTAL PROTECTION

of locations and we'll continue to work with any

other locations that's identified if there's a

temporary measure we could do until the program comes

along, we'll be happy to do it.

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an update and I have civic leaders here I want to acknowledge from Rosedale. Both Jackie Cambo[SP?] and I have the president of [Inaudible 59:10]

CO Bryan. So, for the Brookville triangle and I understand the work has started I believe on Francis Lewis now. Can you speak to where we're at with that — the Brookville triangle which is right before Stake Road as you know. Uhm, so we have had conversations I think last month on with the status of that project is and I believe where we left off there was some acquisitions. So, do we have anyone who can answer questions on where we're at with acquisitions.

MICHAEL DELOACH: We'll work on getting you an update while we $-\$

COUNCIL MEMBER RICHARDS: Okay, by the end of today?

MICHAEL DELOACH: I don't know off hand, but I do know we're making progress, so we'll get the update.

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 COUNCIL MEMBER RICHARDS: Okay, I 3 promised I would be short, sorry Chair. I'm going to move to my bill INTRO 268. So, you're in support of 4 this bill? 5 6 ANASTASIOS GEORGELIS: Working on 7 reporting so we can work on most of the ones that you're suggesting and the ones that we can't, we 8 would like to work on coming up with a -9 10 COUNICL MEMBER RICHARDS: Now which ones are problematic for you? 11 12 ANASTASIOS GEORGELIS: Uh, I think one -13 one - the first one was a little problematic, but we 14 also think we can offer some additional metrics to 15 make it more transparent. 16 COUNCIL MEMBER RICHARDS: Okay, and uhm, 17 just let's go through the backflow devices. How many 18 times last year did the Commissioner give a directive to building owners to install backflow devices? 19 20 ANASTASIOS GEORGELIS: So, if you give me a minute I have a chart here. 21 2.2 MICHAEL DELOACH: So, again those would

be ones that we have found after the fact that

required - I mean there's tons that are proactively

doing that per their requirement but you're talking

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1	COMMITTEE ON ENVIRONMENTAL PROTECTION
2	about specifically ones that we've inspected and
3	found?
4	COUNCIL MEMBER RICHARDS: Yeah, and then
5	the question is have we — so DEP likes to give an
6	estimate on figures when it comes to backflow
7	prevention devices and compliance rate. So, are you
8	moving away from just giving estimates now? Or
9	obviously my bill is going to make you do more but -
10	ANASTASIOS GEORGELIS: We'll give you
11	whatever you want. I don't like estimates myself.
12	If we could give you numbers, we're going to give yo
13	numbers.
14	COUNCIL MEMBER RICHARDS: Okay, so you're
15	going to report actual figures?
16	ANASTASIOS GEORGELIS: Yeah. So, I have
17	here a summons is issued for failure to install
18	backflow devices 956 for 2017.
19	COUNCIL MEMBER RICHARDS: And that's out
20	of a universe of?
21	ANASTASIOS GEORGELIS: We have 40-
22	something plus thousand buildings that have devices.
23	COUNCIL MEMBER RICHARDS: And how many
24	are not in compliance?

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 ANASTASIOS GEORGELIS: I don't have that figure right in front of me. 3 COUNCIL MEMBER RICHARDS: Okay, so we're 4 looking for more info on that and what enforcement 5 actions do you take if a building owner doesn't 6 7 comply? ANASTASIOS GEORGELIS: So, we send them 8 9 an NOV and they have to report to the oath for to see a judge and then they get penalties and fines and 10 11 they have time to come into compliance. If they 12 don't, they get another penalty. COUNCIL MEMBER RICHARDS: How much time? 13 14 ANASTASIOS GEORGELIS: From the 15 Commissioner's order, I think its 30 days and then 16 from the NOV, when they go to oath, I think its 17 another 60 days for them to comply. 18 COUNCIL MEMBER RICHARDS: And you find how often do people comply? 19 20 ANASTASIOS GEORGELIS: I don't have that 21 in front of me. We could get you any metrics or any 2.2 numbers you want. 23 COUNCIL MEMBER RICHARDS: Now the fines 24 are between \$500, it could vary between \$500 and

\$5,000, right?

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 ANASTASIOS GEORGELIS: Uh, they vary but 3 that sounds right. 4 COUNCIL MEMBER RICHARDS: Yeah, and mostly most of the time its roughly at the lower end, 5 correct? 6 7 MICHAEL DELOACH: Yeah, that's per oath, we don't have any -8 9 COUNCIL MEMBER RICHARDS: So, what I'm getting at is there are individuals in the city who 10 11 will eat the fine because a backflow device can cost between \$3,000 and \$20,000. 12 MICHAEL DELOACH: I think over time, it 13 won't remain on the small - the fine will be heavier 14 15 than that amount over time. COUNCIL MEMBER RICHARDS: How often does 16 17 that happen? And what does over time look like? 18 Because I think from what we see most of the time it's the lower end -19 20 MICHAEL DELOACH: So, for the first offense is -21 2.2 ANASTASIOS GEORGELIS: And then the 23 second offense the cost escalates. COUNCIL MEMBER RICHARDS: Alright can you 24

give city a cost?

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ANASTASIOS GEORGELIS: I don't have them in front of me but if we want to work on raising the fines —

COUNCIL MEMBER RICHARDS: Yeap.

ANASTASIOS GEORGELIS: I'm happy to work with the Council in coming up with whatever we think is appropriate.

that's something we're definitely interested in having further conversations on. Alight Chair, I was short, I think. We look forward to working with you on this bill and one of the reasons we believe in reporting bills is because transparency equals accountability. So, although I really and I agree, I hate doing reporting bills but without them — you know without information its very hard to make an educated decision. So, I look forward to working with you on this bill, thank you.

CHAIRPERSON CONSTANTINIDES: Thank you Council Member Richards. Council Member Menchaca.

COUNCIL MEMBER MENCHACA: Thank you and thanks for being here today and thanks to my colleagues and our Chair for this very important discussion about sewers in our communities and I

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 think the only thing that I wanted to add to the conversation was really around or questions around 3 the idea of having feedback from the community. The 4 circle of feedback and how you get to say in INTRO 424, know what the frequency is for backups and how 6 7 you're thinking about that in terms of how you do things today and how you do things post law being 8 9 enacted. 10 MICHAEL DELOACH: Clarify your question 11 just a little.

COUNCIL MEMBER MENCHACA: I want to know how you know what you know on the ground. If sewers are being backed up.

MICHAEL DELOACH: I mean we know through largely through 311 complaints.

COUNCIL MEMBER MENCHACA: So, that's the only way that you get to see the understand of $-\$

MICHAEL DELOACH: Its not the only way but it's the biggest way. I mean, we get things from Council Member, we get things through elected officials, there's different ways that we get information but its all kept track internally but 311 makes up the bulk of that metric.

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everyone to call 311 when their experiencing a problem because that's what we use for us to use our data and to mapping and see where the problems are. We always encourage for more feedback because the more feedback we get, then we can try to solve the problems. If we don't know that you're experiencing a problem we can't help or start to solve the problem.

MICHAEL DELOACH: It's the easiest way through all agencies to be able to get track follow up on an issue. Some elected officials prefer not to use it, but we strongly advocate for people using it because it's also how data is interpreted and analyzed across agencies. So, it's a useful tool.

well, I guess I want to get the multiple access points to information from the community. So, 311 is one way. Elected officials will call in an issue, is another way. What other ways do you currently get information about whats happening on the ground?

MICHAEL DELOACH: I mean we have a community affairs department that's out in the community. We have borough coordinators that are out

at community board meetings, at all types of different civic association meetings, so we capture data through that. You're not talking specifically about SBU's, I assume. You're just saying generally

COUNCIL MEMBER MENCHACA: I think generally would be a better sense.

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in terms of -

MICHAEL DELOACH: I mean we also have 6000 staff at DEP that work in the city. So, we have our ears open and you know, we're running into things all the time.

this bill 424 is really built around a sense of understanding whats going on in the ground. So, if you have some communities who just like underreporting for whatever reason and there could be many barriers, it would be interesting to hear from you what barriers currently exist 2311 being a kind of true or closest to the truth about whats happening in the neighborhood but I think that there are issues with some of the people that I represent. The residents that I represent that are either — take Red Hook for example, who just don't call anymore because it doesn't work, nothing happens is the sentiment.

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Though I know we're working really hard in Red Hook,
I know that, so I want to acknowledge that openly,
but that's not necessarily the sentiment of a home
owner who just hasn't yet seen any relief what so
ever because this is a big problem and I can't
imagine whats happening in southeast Queens or other
areas. So, 311 is the only place where you can get
data and elected officials but we're just still one
person. We're not — I can pretend like I know
exactly whats happening on every single home owner or
renter's basement but I'm just trying to really pose
a bigger question about how do we get to that fuller
sense?

more than happy to hear of other suggestions or other you know, methods that we should be doing of how best to capture people that are either frustrated or unaware of how to access our services. We're — I feel like we have a pretty aggressive outreach unit and I don't think we're that hard to find when people have problems. It seems like we hear problems a lot and are helpful but if there are things that we're not doing or other agencies or best practices that we could use we're all ears of what else we can do.

COUNCIL MEMBER MENCHACA: One final question on just the outreach. How often are getting non-English 311 complaints about sewers?

MICHAEL DELOACH: I don't — we do track the different language that come in through 311 and obviously 311 is capable of handling any language but I don't know specifically the numbers.

COUNCIL MEMBER MENCHACA: Is it something you can get back to the chair on?

MICHAEL DELOACH: Sure.

council Member Menchaca: I want to get a sense of and there's like a heat map too of the city where certain communities — and I'd like to with the Chair kind of analyze that with you because I think that's another barrier that I'd like to just get a better sense about. What that barrier is and then try to figure out how we can solve that.

MICHAEL DELOACH: Sure.

COUNCIL MEMBER MENCHACA: To anticipate a better sense of how effective you're being and maybe do some pilot stuff in Red Hook to re-galvanize people's attention to this issue and I think there's a lot of fix in myself kind of situation but its

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COMMITTEE ON ENVIRONMENTAL PROTECTION connected to the broader system and the broader system is broken.

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MICHAEL DELOACH: We'd be happy to partner on that and interpret the data together and see what else we could be doing.

COUNCIL MEMBER MENCHACA: Great, thanks to both of you.

CHAIRPERSON CONSTANTINIDES: Thank you

Council Member Menchaca. Let's just piggy back on

that. For the Cease the Grease materials and the

interactions that we have with food establishments.

What languages are we prepared to speak on or how are

we interacting with the community in different

languages?

MICHAEL DELOACH: Yeah, so we're complying, I'm sorry I'm forgetting the local law but we're complying — we're in the process of getting everything to comply with the language access of I believe its thirteen languages that we're required to have — the critical information in so we're translating that. We have the ability when people call to transfer them to an interpreter to be on the phone with us or people out in the field have that as well as internally and for Cease the Grease, I think

1 COMMITTEE ON ENVIRONMENTAL PROTECTION
2 right now it's just managing English, but I think
3 we're looking to build that out and do more languages
4 as well. So, it's a work in progress. We're getting

better every day.

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CHAIRPERSON CONSTANTINIDES: Okay because we're a city of so many languages, what 190 I think it is. It is somewhere in that realm and being able to interact especially not only residents but

MICHAEL DELOACH: Yeah, agreed and again just to reiterate, there's a phone program that we have if you encounter a communication issue, you can call and then they can help facilitate a conversation that all of our folks have, so it is very valuable. Its not limited to 13 or 11.

business owners on compliance is extremely important.

CHAIRPERSON CONSTANTINIDES: Okay, so if someone goes from DEP to a food establishment and starts talking about you know the compliance program, they can be transferred. They can put someone on the phone who can speak the language, so we can get that

MICHAEL DELOACH: Yeah, right.

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 CHAIRPERSON CONSTANTINIDES: How many 3 food service establishments have we inspected for compliance with fats, oils, and grease program? 4 MICHAEL DELOACH: I don't have that 5 available right now, but I'm happy to get it for you. 6 7 CHAIRPERSON CONSTANTINIDES: How many miles of sewer have been chemically treated for root 8 9 control? 10 ANASTASIOS GEORGELIS: So, root control, we don't have a problem in the city sewers. Root 11 12 control is more of a problem in homeowner's service 13 connections. That's where you see a greater amount 14 of roots in sewers. 15 CHAIRPERSON CONSTANTINIDES: How many 16 miles of sewers have been inspected using CCTB 17 technology? 18 ANASTASIOS GEORGELIS: I don't have that figure in front of me, but it is a number we report 19 20 on every year and we could get that for you. 21 CHAIRPERSON CONSTANTINIDES: Great. How 2.2 many miles of sewers have been cleaned that's part of 23 a preventative maintenance program? 24 ANASTASIOS GEORGELIS: So, I don't have

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that number with me, but we could get that for you.

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CHAIRPERSON CONSTANTINIDES: Okay. rough going here today. Rough going today. Alright, I mean I certainly feel that we have enough common ground here to put together a 424 and a 425 that aren't connected to results that are coming in 2021 right. I think that we're talking about for the residents who live throughout the city, who have sewer backups, I'm sure their very, very, glad that you're doing the pilot program as am I, but they want to see some action sooner. They want to see a plan They want to see that government is sooner. responding to them much sooner. I really believe that we can find some common ground as my colleagues have happily stated. So, I think that I look forward to working with you and my co-sponsors on the bill to come up with pieces of legislation that makes sense and that we can deliver that don't interfere with your pilot but still get the results that we're looking for.

MICHAEL DELOACH: Yeah and I think we believe that we're making a lot of great progress and there's a way that we can definitely help to demonstrate that and show that we look forward to working with you.

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CHAIRPERSON CONSTANTINIDES: Great, I appreciate that and with that we'll end the questioning for this particular panel. Thank you for being here.

MICHAEL DELOACH: Thank you.

ANASTASIOS GEORGELIS: Thank you.

CHAIRPERSON CONSTANTINIDES: Our next panel is Arthur Clark and April Mclver. If you could step forward. Alright, so as long as you're not reading me a four-hour presentation, we're going to forego the clock and allow you guys to give — both panels to give their testimony as needed. So, as long as it's not a four-hour power point presentation, I think we're good. So, if you want, go ahead.

APRIL MCLVER: Okay, sure. Good
afternoon. My name is April Mclver and I am the
Executive Director of the Plumbing Foundation City of
New York. The Plumbing Foundation was founded in
1986 and is a non-profit organization of small and
large, union and non-union plumbing contractors,
engineering associations, supply houses, and
manufacturers whose mission is to protect the public
health and safety through the enactment enforcement

COMMITTEE ON ENVIRONMENTAL PROTECTION of safe plumbing codes. We strongly support Council Member Richards bill INTRO 268 but we are here today to provide recommendations on how to strengthen the bills provisions. In an effort to not reiterate my entire written testimony, I will highlight some of our major points. As you all know backflow can occur when street pressure pushes water into buildings where dangerous materials and chemicals may exist and no device prevents that now contaminated water from reentering the drinking water supply. There have been countless cases of contamination caused by car washes, dry cleaners, and the biggest culprit mother nature. All of which effect many homes and businesses throughout the city. With the increase of major whether events due to climate change, this may become a more frequent occurrence. The issue of backflow dates back decades. In 2007, the New York Times reported 85,000 large residential and commercial buildings lacked backflow prevention devices and that 26,000 buildings in New York City were considered high-risk. Ten years following the New York Times article in 2017, city limits reported residents in Queens and Brooklyn experiencing

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flooding in their basements of raw sewage. One

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 resident said this occurs once a year and is a common 3 problem in her Queens neighborhood. The article also 4 sites to the 2016 Administrative Compliance Order from the US EPI which I think was mentioned earlier 5 in this hearing. As you know, the New York City 6 7 Department of Health Regulations require suppliers of New York City and as you know, in New York City that 8 is DEP, to classify all buildings in terms of the 9 degree of hazard they pose and assure appropriate 10 11 devices are installed and tested annually. In 2009, 12 the City Council adopted local law 76 to address the ongoing issue with backflow but it only required DEP 13 14 to report the number of buildings with devices 15 installed, updated semi-annually. For purposes of 16 transparency and compliance, it is not of much use to know the number of buildings with devices installed 17 18 when there is no set universe of buildings that are required to have such devices. Therefore, no real 19 20 compliance rate can be determined. As stated, we 21 strongly support passage of INTRO 268 but we recommend the Council consider a number of revisions. 2.2 23 First, the industry urges the Council to require DEP to report the actual number of buildings requiring a 24

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backflow prevention device. The actual number of

COMMITTEE ON ENVIRONMENTAL PROTECTION installed devices and the actual number of buildings that are not in compliance and this is rather than whats in the legislation right now, which is an In DEP's prior testimony dated October 30, estimate. 2017, they claim they have made extensive efforts in the identification, inspection enforcement and reporting of backflow prevention devices. They also state they have an active database comprised of over what they said today 104,000 records of properties and that those properties tracked are dynamic as the nature of a properties usage profile can change. Even with that, the foundation and the industry strongly believe that actual figures can still be reported each year. For instance, by reporting as of January 15, 2019, X-number of buildings requires devices etc. I do believe that DEP you know mentioned they have data mining and field inspection and it sounded like they had some updated numbers today, so we strongly believe they can be reporting these numbers annually. In addition, in the hearing transcript from October 30th. The Chairman asked DEP about fines imposed on owners for not installing the required backflow prevention devices. On pages 50 to

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51 of the hearing transcript, DEP says fines are

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 between \$500 to \$5,000. Yet devices can cost 3 anywhere from \$3,000 to \$20,000. This is why the industry believes fines should be increased, so that 4 owners do not continue merely paying the lower fines but rather comply with the law and actually install 6 7 the required devices. The installation of backflow prevention devices should be a public health 8 priority. It is apparent that the understanding of 9 and compliance with backflow prevention is still an 10 11 issue at large in the city. There is limited 12 transparency in the part of DEP regarding 13 enforcement, installation of backflow devices, and 14 proper comprehensive reporting. All of which needs 15 to change. We thank the Chairman and the committee 16 for their time today and the sponsor for 17 consideration of our proposed amendments to INTRO 18 268. Thank you.

CHAIRPERSON CONSTANTINIDES: Thank you.

ARTHUR CLARK: Hi, my name is Arthur

Clark. I am the Training Director for Plumbers local

union number one jointly administered labor and

management fund. We operate a 40,000 square foot

training center in Queens. In that facility, we

operate something we call the Cross-connection

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1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 Control Bureau, which is a New York State Department 3 of Health regulated training program to certify backflow prevention device testers. These are the 4 devices that we're talking about. They have to be tested annually. In fact, it's the largest and most 6 7 active certifying program in this type in New York State. Cross-connection Control Bureau training is 8 open to any individual who needs this training. 9 Students in the program study the causes and effects 10 11 of backflow and learn the skills necessary to keep 12 the equipment which prevents backflow in good working 13 order. Backflow is a very serious hazard. New York 14 City Department of Environment Protection operates 15 our public water supply controlling the water as it 16 travels from source to consumer. However, once the 17 water enters a building, they've lost control of it 18 right. It becomes exposed to a wider area of opportunities for contamination while its being used 19 20 inside a building. In our public water supply system, water is maintained at a significant pressure 21 in the street mains to enable it to flow into the 2.2 23 buildings from those mains. Water pressure in the 24 street system though occasionally fails and more

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commonly is reduced when a water main breaks or if

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 there is an unexpectedly high demand on the water For example, when fire hydrants are open. 3 So, if there is a fire or if there are children 4 5 playing in the street and they open a fire hydrant, you're going to get a drop-in pressure in the system. 6 Reduced pressure in the water main causes a reversal 8 of flow. Wherein the water flows out of the buildings and back into the pipes in the street. 9 This can be extremely dangerous because after the 10 water has entered a building, its being used by 11 12 customers in ways which can cause it to become contaminated. Think of water used in boilers, 13 14 cleaning facilities, medical facilities, commercial 15 and industrial facilities being drawn back into the 16 public water piping in the street and then traveling 17 on and into another building and coming out of 18 someone's faucet while they're cooking or taking a The best defense against illness or death 19 20 occurring from hazardous backflow events is a good backflow prevention program. In fact, the rigorous 21 2.2 program prosecuted diligently and effectively is the 23 only defense that there is. Which is why it is 24 mandated by both our state and federal governments.

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The need to install these safety devices, the New

York State Department of Health requires suppliers of
water to classify all connected buildings in terms of
degree of hazard they pose and to make sure backflow
preventers are installed and tested annually.
However, a great many buildings in New York City
still lack the backflow preventers they are mandated
to have including many that are considered high-risk
buildings. It is the absolute responsibility under
the law for the purveyor of water, which is the DEP,
to operate an effective backflow prevention program.
Failure to do so opens the city to tremendous legal
exposure for if catastrophic backflow events should
occur, sickening or killing unsuspecting New Yorkers.
The need to test and maintain these devices is very
important. Approved backflow prevention assemblies
should be tested at least annually as outlined by the
American Waterworks Association and all the
manufactures literature. So, these devices clearly
say in their owner manufacturer literature that they
have to be tested. Annual failure rates have
approved assemblies vary, but they do become fouled
and fail over time. The AWWA and the manufacturers
require testing at least every year to be sure that
there functioning properly. If the device fails to

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 operate when it is needed, its useless because it's 3 supposed to stop the water from coming out of the building. If it doesn't work, it didn't do anything. 4 When you install devices and then you fail to enforce the requirement for testing and maintaining them, 6 7 that does not protect the public. It only gives the public a false sense of security and it subverts the 8 intention of the program. How to improve this bill? 9 We have a host of possible backflow hazards to worry 10 about in our interconnected grade of pipes which feed 11 12 fire hydrants, commercial, industrial, and 13 residential buildings. The ongoing danger is 14 elevated when we do not really know if we have 15 properly addressed the problem. In light of this, we 16 recommend the Council consider additionally requiring 17 the DEP to report the actual number of installed 18 devices and the actual number of buildings requiring the device. It would seem that the DEP should be 19 20 able to come up with those numbers. So, we can all 2.1 understand where we really are. In conclusion, 2.2 plumbers' local union number one strongly supports 23 the Council Member Richards bill and feels that INTRO 268 if enacted into law with additional requirements 24

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for the actual number of installed devices and the

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 actual number of buildings that require a device will 3 help keep New York City a healthy city. 4 CHAIRPERSON CONSTANTINIDES: This time, I'll pass it over to Council Member Yeger and then 5 6 I'll come back with my questions. 7 COUNCIL MEMBER YEGER: Thank you Mr. Chairman. Mr. Clark, I couldn't agree with you more. 8 We want to make the bill as strong as possible. 9 think actually we've done Council Member Richards has 10 at least half of what you asked for. Subsection 3 of 11 12 Subdivision 3 requires that the reporting include "the number of all facilities in which backflow 13 14 prevention devices have been installed to date". 15 Does that not meet with what you're asking for? 16 ARTHUR CLARK: If their going to give us 17 a real number of how many backflow preventers there 18 are installed, and these are containment devices that keep water from going back into their piping, that 19 20 would be what I'm talking about. 21 COUNCIL MEMBER YEGER: Well, they would 2.2 only give it if we pass the law and require it and 23 they comply with it, but yes, so that would meet half

ARTHUR CLARK: Okay.

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of it.

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COUNCIL MEMBER YEGER: And then the other half is you've asked for the actual number of buildings requiring a device and what we've asked in the draft legislation Council Member Richards bill INTRO 268, is the number of all facilities that the department estimates requires the installation of one or more backflow prevention devices. How can the department necessarily know how many buildings require it?

ARTHUR CLARK: This has been going on since the 1980's. They have always taken the position that they don't know and can't know how many buildings require these devices. The building owners are — their required to either install a device or explain why they are exempt from installing a device because they don't have a hazardous condition.

COUNCIL MEMBER YEGER: Only for the new buildings, right?

ARTHUR CLARK: Right.

COUNCIL MEMBER YEGER: Okay.

ARTHUR CLARK: But all your existing buildings I mean its as simple as asking them. I mean it could be as simple as putting together a piece of paper that they have to fill out and return

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COMMITTEE ON ENVIRONMENTAL PROTECTION and say, you know, have you got any of these conditions in your building? And if you do not have those conditions in your building, indicate that you don't have those conditions, and somebody should be able to whether they have a survey done by a master plumber or they have an architect, or an engineer certify that that's correct. The simple question is, do you or do you not need a backflow preventer and if its required, lets get one in there. If its not required, tell us its not required but this is not new, its been going on for 30 years. They still haven't found any method of discerning what buildings need these devices. It doesn't make any sense.

COUNCIL MEMBER YEGER: Alright, and now my question very briefly for Ms. Mclver. Did I get that right?

APRIL MCLVER: Mclver yes.

COUNCIL MEMBER YEGER: Mclver, Mclver, okay well that's easy, I know that. Uhm, you represent the plumbing contractors, the engineering associations, the supply houses, and manufacturers. How much would the plumbing contractors engineering associations supply houses and manufactures like the

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 fines to be if as you indicate \$50.00 to \$1,000.00 is 3 not sufficient. 4 APRIL MCLVER: Are you asking the actual number we would recommend? 5 COUNCIL MEMBER YEGER: What fine would 6 7 you like for somebody who didn't comply with the law. How much would New York City's plumbers like them to 8 be fined? 9 10 APRIL MCLVER: Uhm, I don't think that it has any direct impact on New York City's plumbers. 11 12 It doesn't give them -13 COUNCIL MEMBER YEGER: Well you represent 14 the plumbers, right? 15 APRIL MCLVER: Yes, but in terms of 16 building owners having to pay a fine, it doesn't make 17 a lot of sense if their saying fine, I'll just pay a 18 \$500.00 fine rather than installing some \$10,000.00 device. 19 20 COUNCIL MEMBER YEGER: So, how much would the plumbers of New York and the associated - and the 21 2.2 engineering associations, the supply houses, and the 23 manufacturers like New York City's real property owners to be fined? What is the number you would 24

like?

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number up to the discretion of the City Council, but it should coincide with what the property type is and what smaller or large device would be. So, if it's a smaller property and I believe DEP testified last year it could range from \$3,000.00 to \$20,000.00 system depending on the property usage. It should coincide with what that properties usage would be.

So, I imagine it would be on a sliding scale similar to what the actual cost of the device would be.

COUNCIL MEMBER YEGER: So -

ARTHUR CLARK: You can estimate the cost of the device by the size of the water service. So, it's a two-inch water service, that's one thing. If it's a six-inch water service or a ten-inch water service, that's a different thing. So, it could be on a sliding scale based on the size of the water service.

COUNCIL MEMBER YEGER: So, the fine should be equal to how much it would cost to install the device?

ARTHUR CLARK: At least -

COUNCIL MEMBER YEGER: I mean for the recommendation of the plumbing foundation of New

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 York. I'm interested in local one's input as well 3 but what I want is a number. How much do you think the fine should be? I came here to not bill for 4 fines, how much do you think the fine should be? 5 Give me a number. 6 7 APRIL MCLVER: I agree with what I just said. If its going to be a \$3,000.00 - if that's 8 what that property usage would be, that's what the 9 installation device -10 11 COUNCIL MEMBER YEGER: Equal to the price of the device? 12 APRIL MCLVER: Yes. 13 14 COUNCIL MEMBER YEGER: Gotcha. Local 15 one, equal to the price of the device? ARTHUR CLARK: The installation — the 16 17 device itself is part of the cost. The labor is the 18 other part of the cost. COUNCIL MEMBER YEGER: Equal to the price 19 20 of the device plus the installation. 21 ARTHUR CLARK: Yeah, or at least cost 2.2 enough to make it a choice. Either I have to pay 23 this fine and get nothing, or I have to do the

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installation and then I'm done.

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 COUNCIL MEMBER YEGER: Plumbing 3 foundation, same answer? 4 APRIL MCLVER: I completely agree. 5 COUNCIL MEMBER YEGER: Okay, I don't but 6 I just wanted to get the number. Thank you very much 7 Mr. Chair. 8 APRIL MCLVER: Thank you. COUNCIL MEMBER YEGER: 9 Thank you. 10 CHAIRPERSON CONSTANTINIDES: Thank you 11 Council Member Yeger. Uhm, I mean your quoting my 12 questions from last hearing. So, you sort of know 13 where I stand here but based on the testimony issued 14 given by DEP today, do you agree with their 15 statements on amending the bill for more transparency 16 or what are thoughts on DEP's testimony today? APRIL MCLVER: Umh, yeah, so I was 17 18 actually happy to hear a lot of the numbers because I believe you know, reviewing - I was at the hearing 19 20 last year and reviewing the testimony. It seemed 21 like they couldn't answer a lot of the questions 2.2 about the number of buildings that they issued 23 violations for and what the compliance was. It seems like they were very unclear. So, this year it seems 24

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they had more clear answers and more clear numbers

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from 2017 which is great. That only tells me that
they should be able to comply with what we're
requesting; the actual numbers and it sounds like
they're doing a great job with data mining and I
think that's actually great for transparency. So, I
would like to know what other means they could
provide information like they said, so.

mean, when you have 30 years to determine how many buildings in your city need to have a safety device installed, and after 30 years, you can't answer that question, somethings wrong and its time for them to realize that 30 years is long enough and if they don't have an answer they need to do something to come up with an answer.

CHAIRPERSON CONSTANTINIDES: I don't disagree, so I mean I've been a supporter of the bill for a long time. I look forward to working with both your organizations to come up to a good resolution. I think that we can. So, thank you for your testimony, I appreciate it.

ARTHUR CLARK: Thank you Mr. Chair.

APRIL MCLVER: Thank you.

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CHAIRPERSON CONSTANTINIDES: And at this point, we'll move on to our next panel but first I want to recognize Council Member Ulrich and I see he's got two special guests with us today.

COUNCIL MEMBER ULRICH: Yeap, Lily and Tiny.

 $\label{eq:chairperson} \mbox{Constantinides: So, Lily and}$ Tiny welcome.

TINY: Ah oh.

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CHAIRPERSON CONSTANTINIDES: Alright, so we have Marcia O'Brien and we have Jacque Campbell.

If you can come forward and testify. And welcome again, Lily and Tiny. Hi guys, good afternoon.

Thank you for your patience. We're not going to do a clock. So, just give your testimony and we want to make sure we can hear your complete thoughts.

MARCIA O'BRIEN: Please excuse my voice.

Uhm, good afternoon Chairman and Council Members. My name is Marcia O'Brien and I'm the President of the 140th Drive and Community Block Association. Also, a board member for committee board 13 and I'm also the President and Board Chairperson of the Roseville Civic Association. My Council Member was Donovan Richards. Thank you for inviting my testimony at

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 this public hearing to address the problem of sewage 3 backups that has this proportionately impact upon southeastern Queens. Since 1946, the Roseville Civic 4 Association has continuously maintained its mission to preserve and enhance the quality of life of the 6 7 southeastern Queens suburban enclave within New York City boundaries. As a long time, resident and home 8 owner in Rosedale, I raised two amazing young adults. 9 One just graduated from college and the other one is 10 doing pre-law and as a long time resident and home 11 12 owner with first hand experience of the damage done 13 by flooding in southeast Queens. Both to our homes 14 and also to our businesses. I support with forever 15 the cities intention to enhancements relating to 16 backflow prevention device reporting and 17 certification. I also support the methodology of 18 reducing sewer system backups by requiring the city to prepare a plan to prevent sewer system backups. 19 20 Such and effort is commendable and necessary. should be required to vigorously investigate and 21 2.2 inspect any locations that require backflow 23 prevention devices and strictly enforce their 24 installation and maintenance. Sewage and other

contaminants entering our drinking water is a health

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hazard and it is unacceptable. The cleaning of the
sewers on a regular basis is a necessity and a
requirement that the plan be presented by the end of
the year is a good way to push DEP to achieve that
goal. However, any plan that truly seeks to solve
this problem must acknowledge that the still,
unfinished sewer infrastructure in southeast Queens
will continue to cause backups, because we do not
have a complete system to take away debris in water.
The system is still overloaded, and backups will
continue until we have a full bill out. The \$1.9
billion sewer construction for southeast Queens one
by our Council Members must be completed. Also, a
solution to the high-water table issue that continues
in parts of southeast Queens must be implemented. As
long as the standing water level is so close to the
street surface, any strong rain or impediments in the
sewers will lead to backups because there is
absolutely no room beneath the street surface to
accept storm water or deal with impediments. What is
being purposed is commendable and will help and
should be supported but not until the above issues
are addressed. We will still risk sewer backups and

flood conditions in our community. So, I have left

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this document with most and I thank the cities

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administration in advance for tackling these issues

head on with analysis, capital, and implementation

and/or organizations along with the thousands of

residents support these two bills that are intended

to address sewer backup that has this proportionately

impacted southern Queens. Thank you for the

opportunity to testify and excuse my voice again.

CHAIRPERSON CONSTANTINIDES: No worries.

Thank you for your testimony today and I guess I'll

ask, has DEP visited your civic association with the

Cease the Grease and all of those -

MARCIA O'BRIEN: Yes.

CHAIRPERSON CONSTANTINIDES: They have.

MARCIA O'BRIEN: I invited DEP out to present and they did give us a few handouts that we

shared with residents. It was not a lot. It was

just one sample degreaser container, uhm and that's

that. Uhm, I have not seen them at any of the four

community board meetings. I do sit on the board with

Jackie. You have? Okay, so she has. Maybe I missed

that one but probably about a year ago, uhm, they

came out to the Rosedale Civic Association.

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 CHAIRPERSON CONSTANTINIDES: So, you 3 think that we can do a little bit more of a robust 4 job, right? We can do a better job on getting the word out. 5 MARCIA O'BRIEN: Yes, absolutely, 6 7 absolutely. More outreach. 8 CHAIRPERSON CONSTANTINIDES: Okav. MARCIA O'BRIEN: Home visits, knock on 9 the doors, drop off things, you know, drop off I 10 don't know on the steps containers, just to be more 11 12 proactive in the community because although they 13 claim that you're not getting a lot of complaints, or 14 they're not seeing a lot of complaints, its coming in 15 from southeast Queens. Folks have given up, we have 16 a lot of seniors who just feel that their voices are 17 not being heard and they just find ways to seek help 18 themselves to deal with the situation. CHAIRPERSON CONSTANTINIDES: Well, that 19 20 should never be the answer. 21 MARCIA O'BRIEN: Absolutely. 2.2 CHAIRPERSON CONSTANTINIDES: That should 23 never be the answer. We should always be able to

help. So, let's continue our conversation.

definitely will take your information and let's

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1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 continue how we can work with DEP together and with 3 Council Member Richards and Miller and come up with -4 Adrienne Adams and all of our representatives. partnership and Eric Ulrich as well and come up with 5 6 solutions on how we can get that outreach to sort of 7 be tailored community by community in a better way. 8 MARCIA O'BRIEN: Thank you. CHAIRPERSON CONSTANTINIDES: 9 Thank you. 10 Ms. Campbell. You just got to push the button and 11 make sure the lights on. 12 JACQUE CAMPBELL: Hi, can you hear me 13 now, yes. 14 CHAIRPERSON CONSTANTINIDES: Yeah, I hear 15 you great, thank you. 16 JACQUE CAMPBELL: My name is Jacque 17 Campbell. I'm a Community Board Member - 13 member. 18 I'm also founder/President of the Rosedale Blocks Committee Association, otherwise known as 147 Road 19 20 Block and Committee Association and I'm a member of the JFK Airport Committee among other things. I'm 21 2.2 going to speak on a more very personal level because 23 I've been affected so much by this. I'm very passionate about it. I've been trying over the years 24

to get some solution. I moved into my house in 1991

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COMMITTEE ON ENVIRONMENTAL PROTECTION and from the very first time I moved in, I've been having sewer backup problems and I started paying a contractor through a maintenance company to come and clean my sewer once a year. I finally decided that they're going to do - put the camera down into the sewer line to find out what's going on. They found it was tree roots. Okay, so they recommend that every year I continue cleaning it because it was going to cost me too much to do the pipes - to change the pipes - the sewer pipe in the yard down the street. So, I continue doing that and until the city got they're contract, then I watched in that contract and then they found out I have a bigger problem which they had to eventually - because insurance knows I was not able to change the pipes. One of them was the sewer line leading to the street - connected to the streets sewer line. So, that was done last year actually. So, two times in five years, they did change the pipes. One in my yard and one in the street. So, I am thinking, and I want to thank you for taking on this issue on our behalf because Rosedale is an area that as you know, its basically [inaudible 1:41:58] water and we have a lot of flooding problems here. All my neighbors do, and

1 COMMITTEE ON ENVIRONMENTAL PROTECTION 2 they come to me asking what to do because they don't and part of the reason why you're hearing on the 3 reporting is because of the contract that they have 4 5 with the city. So, people call this contractor to do their work and of course DEP doesn't - I don't think 6 7 they get that in their records or they get the numbers, but my neighbors call all the time and if 8 you look on our streets, we have the streets where 9 they're coming - they do the work to change the 10 pipes. So, in any event, uhm, I think DEP needs to 11 12 coordinate with the Parks Department - I quess Parks 13 and streets and they have not responded to this 14 because of tree roots. We have a lot of trees in 15 Rosedale and I think maybe City Council can help us 16 to help Parks to partner with DEP because I'm sure if 17 its effecting our homes, its effecting the sewer 18 lines on the streets as well and there is some connection going on there. So, I think Parks 19 20 Department and DEP need to work together somehow and coordinate to help us or to solve this root problem 21 2.2 with the trees because they're not cutting the trees 23 down because they said they're healthy but, in the meantime, they're causing problems to the home owners 24

and to residents. So, I hope you hear my passion

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because its really, really a problem and I have had

28 years of this.

4 CHAIRPERSON CONSTANTINIDES: And I'm sure 5 it cost you quite a bit of money to do all -

JACQUE CAMPBELL: Yes, it did, and it has been.

CHAIRPERSON CONSTANTINIDES: I hear va. Now look I mean I think we're always striving to bring agencies together to come up with solutions to real problem, right and I know that there's issues with the sidewalks when it comes to tree root issues. With the sewer with tree roots, you know, the home owners are sort of stuck with a lot of the bill and I think we want to coordinate better. I think we can definitely do that. So, I'm happy again to - we have some of the folks from DEP still in the room. think we can have some good discussions and sit down again with my colleagues and I'm happy to work with Eric and Donovan and Adrienne and Domingue and come up with some good solutions for you. So, make sure we get your information and we'll absolutely reach out.

JACQUE CAMPBELL: And I thank you for taking this on our behalf.

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CHAIRPERSON CONSTANTINIDES: Uhm, its our pleasure. It's worth it that we do. So, thank you for being here today. We definitely appreciate both of you coming here and bringing your voices to the Council. You know, we try to legislate and try to do the right thing and its good to hear whats actually happening in communities, so we can tailor our legislation to the issues that are happening on the ground and not just on data and numbers but whats happening to real people because that's what this is all about is making the lives of people better. So, I really appreciate you being here today and your testimony.

JACQUE CAMPBELL: Thank you so much.

CHAIRPERSON CONSTANTINIDES: Thank you.

Alright, so I want to thank all my colleagues for

being here today. I want to thank Kalman Yeger, our

Council Member from Brooklyn for being here for the

entirety of the hearing, thank you sir. Thank our

staff attorney and committee attorney Samara

Swanston. Thank you Natia Johnson, our policy

analyst, our financial analyst Jonathan Sulzer. My

legislative Council Nick Wazowski[SP?] and all of our

sergeant at arms and everyone who is doing the work

COMMITTEE ON ENVIRONMENTAL PROTECTION today. So, with that, we will end this Committee on the Environmental Protection, thank you. [GAVEL].

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date April 1, 2018