CITY COUNCIL CITY OF NEW YORK ----- X TRANSCRIPT OF THE MINUTES Of the COMMITTEE ON WOMEN JOINTLY WITH THE COMMITTEE ON GOVERNMENTAL OPERATIONS ---- Х June 19, 2018 Start: 1:12 p.m. Recess: 4:23 p.m. HELD AT: Committee Room - City Hall BEFORE: HELEN K. ROSENTHAL Chairperson FERNANDO CABRERA Chairperson COUNCIL MEMBERS: Dian Ayala Laurie Cumbo Ben Kallos Brad S. Lander Alan N. Maisel Bill Perkins Keith Powers Ydanis A. Rodriguez Kalman Yeger

A P P E A R A N C E S (CONTINUED)

Jaqueline Ebanks, Executive Director NYC Commission on Gender Equity

Laura Ringelheim, Deputy Commissioner Real Estate Services Dept. of Citywide Administrative Services, DCAS

Dr. Torian Easterling, Assistant Commissioner Brooklyn Health Action Center, Center for Health Equity, Department of Health and Mental Hygiene

Hollis Pfitsch, Deputy Commissioner, Law Enforcement NYC Commission on Human Rights

Mickie Ronan Groesten, Assistant Commissioner Division of Children and Families' Wellbeing Administration for Children's Services ACS

Erin Drinkwater, Assistant Deputy Commissioner NYC Department of Social Services

Dr. Nichole Adams, Deputy Commissioner of Health Affairs, NYC Department of Correction, DOC

Mersida Ibric, Deputy Commissioner for Citywide Procurement, Department of Citywide Administrative Services, DCAS

Elizabeth Dank, Deputy Commissioner and General Counsel, Mayor's Office to Combat Domestic Violence

Amy Loprest, Executive Director NYC Campaign Finance Board

Shulamit Warren Cooter, Policy Director for Gale Brewer, Manhattan Borough President Appearing for Gale Brewer

Audrey Sims, Volunteer, National Diaper Bank Network

Baronese Kernizan Appearing for: Chanel Porchia-Albert, Executive Director, Ancient Song Doula Services

Allison Weir, Chief of Policy, National Diaper Bank Network

Alice Bufkin, Director of Policy for Child and Adolescent Health, Citizen's Committee for Children

Ashley Sawyer, Director of Policy and Government Relations, Girls for Gender Equity

Sarah Brafman, Staff Attorney, Better Balance

Olga Rodriguez Vidal, Associate Vice President of Shelters, Safe Horizon

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 1 GOVERNMENTAL OPERATIONS 5 2 [sound check] [pause] [gavel] 3 CHAIRPERSON ROSENTHAL: Good afternoon. 4 My name is Helen Rosenthal and I chair the Committee 5 on Women and I'm so pleased to co-chair this hearing 6 with the Chair of the Committee on Governmental 7 Operations Fernando Cabrera. This year instead of a 8 Mother's Day card, the City Council drafted a 9 legislative package for Mother's Day. It's-it's 10 serious legislation to address a serious imbalance in 11 the workplace. These bills will provide ne services 12 and expand existing protections for moms, all parents 13 and caregivers across the city. Today, the Committee 14 will hear six of nine bills from the Mother's Day package. Intro 380 sponsored by Council Member 15 16 Treyger and co-sponsored by members Ampry-Samuel, 17 myself, Cumbo, Levin and Reynoso would require the 18 Department of Citywide Administrative Services to 19 provide diapers to residents and service recipients 20 at a number of city run operations including city 21 childcare centers, Family Justice centers, Living for 22 the Young Family through Education programs, Domestic 23 violence shelters and any other programs operated by 24 the Human Resources Administration-oh, I see-25 including homeless shelters and youth shelters.

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2 Intro 853 sponsored by Public Advocate Tish James and 3 co-sponsored by Council Members Kallos, Miller and 4 Levin would require the Department of Citywide Administrative Services to conduct a feasibility 5 6 study and pilot program for offering on-site group 7 childcare options for all city employees. Intro 878 sponsored by Council Member Cornegy and co-sponsored 8 by Council Member Cumbo would require lactation rooms 9 in Department of Education schools, police precincts, 10 jail facilities accepting visitors and jail 11 12 facilities housing females. Intro 879 sponsored by Council Member Cumbo and co-sponsored by members 13 14 Cornegy, myself, Chin, Rivera, Rose, Ayala and Ampry-15 Samuel would employers with more than 15 employees to 16 provide lactation spaces. This expands on state regulations by requiring that the areas are from 17 18 intrusion and have access to electricity and that a refrigerator is reasonably close for storing breast 19 20 milk. Intro 899 sponsored by Council Member Powers and co-sponsored by Council Member Cumbo would allow 21 2.2 political candidates to use campaign funds but not 23 public money for certain childcare costs for children 24 under 13 years of age where the candidate is a 25 primary caregiver. Intro 905 sponsored by Council

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2 Member Rivera would require employers to establish lactation accommodation policies and distribute them 3 to all new employees. It would also require the 4 5 Commission on Human Rights to establish and make 6 available a model lactation accommodation policy. 7 The sponsors will discuss each bill in more detail. 8 Taken together, these are common sense steps to remove the hurdles that women and other caregivers 9 10 face in the workplace. The message these bills sends is clear: New York City should be the best place in 11 12 the country to have a child and raise a family and that our city government should have your back. 13 14 Finally, well timed, I would be remiss if I did not 15 mention the context in which we are holding hearing. 16 For while we are fortunate to have an opportunity to make this city a more family-friendly place, our 17 18 country is faced with a moral crisis brought on by the inhumane policy of family separation now in place 19 20 on our borders. The cruel choice that the president has made to separate mothers and fathers from their 21 2.2 children must be reversed. Today as we consider how to advance protections and services locally, let us 23 24 also consider our responsibility to guarantee basic 25 human dignity nationally and that we do so daily.

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2 Let me thank all the staff who made this hearing possible including the committee on Women's Council 3 4 Brenda McKinney, Counsel Austin Branford. He helped 5 out. Okay. I can see him. Policy Analyst Chloe 6 Rivera, Finance Analyst Daniel Kroop, and Legal 7 Fellow Rabbia Kaseen (sp?), Intern Jessica Kang, Legal Intern Lisi Giliadoba (sp?) as well as my 8 Legislative Director Sean Fitzpatrick and our 9 10 Legislative Interns Rob Bentlieski and Anisa Ayud for their work in preparing for this hearing. With that, 11 12 I'd like to recognize Council Members Yeger, Powers, Cumbo, and now I'd like to turn it over to Chair 13 14 Cabrera. Thank you. Well, I thought you got to 15 recognize the Public Advocate. I get to? Okay. I'd 16 also like to recognize our Public Advocate Leticia James who will be speaking in a moment about her 17 18 legislation and now Councilwoman Rivera. CHAIRPERSON CABRERA: 19 Thank you so much 20 to my co-chair. Good afternoon and welcome to this joint hearing of the Committee of Governmental 21 2.2 Operations and Committee on Women. I am Council

23 Member Fernando Cabrera, Chair of the-Chair of the 24 Committee on Governmental Operations, and I want to 25 thank my co-chair Council Member Helen Rosenthal for

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2 her leadership and advocacy and for making today's hearing possible. Three other bills-bills are being 3 4 heard today are under the Committee on Governmental Operations. I will not describe each bill in detail 5 since my co-chair has already listed them for you and 6 7 each of the sponsors will soon discuss their bill in greater detail. I do, however, want to briefly 8 stress how important the subject of these bills are. 9 Many of these bills were introduced around Mother's 10 Day and are being heard right after Father's Day, but 11 12 the truth is that in many ways it is not just individual parents that contribute to raising our 13 14 children. It is the entire community. The community 15 should not be isolating parents. We should be 16 joining them together to support them. That to me is the heart of these bills, an effort by the community 17 18 to support the needs of parents. I tried to stress that kind of community support in my life outside of 19 20 the Council, and I am proud to be stressing it here as well. We all benefit when that happens. I want 21 to thank the members of both committees and the 2.2 23 sponsors of these bills for their commitment to this issue. I also want to thank the staff of both 24 committees Brad Reed, Christopher Cronk, Zach Harris, 25

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 10 GOVERNMENTAL OPERATIONS 1 2 Brenda McKinney, Chloe Rivera, Clavia Kasim (sp?) and Daniel Kroop as well as my own Legislative 3 Director Clara Maclevain for all their hard work. 4 Τ look forward to out discussion on these bills. 5 6 [background comments] And we are also being joined by 7 Council Member Treyger and Brad Lander outside. 8 [pause] CHAIRPERSON ROSENTHAL: 9 Okav. Public 10 Advocate James. PUBLIC ADVOCATE JAMES: I personally the 11 12 chairs, Chairs Rosenthal and Cabrera as well as all of the Council Members, the staff, the committee 13 14 staff and, of course, a member of my staff Jason 15 Ferman who has been-who drafted this bill, and I also want to thank all of the advocates who were in the 16 audience and I want to thank the Administration. For 17 18 far too long, a failure to provide necessary support has made it harder for women and especially mothers 19 20 to enter or stay into the-stay in the workforce, and as the government of the most progressive city in the 21 2.2 world, we need to do more to change that paradigm. 23 We need to welcome nursing mothers back into the 24 workforce by ensuring that they have the support and 25 the privacy that they need. We need to make it

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2 easier for struggling families to afford diapers. We need to make it easier for parents with young 3 children to run for office so we are better able to 4 5 change stagnant institutions in every local level of 6 government, and if that is not more obvious today, 7 then I don't know what is. We need to take a hard 8 look at providing on-site childcare. [baby crying] 9 The little baby said amen. So, parents have the 10 peace of mind and support they need to do their jobs. The bill that's under consideration that is sponsored 11 by the Public Advocate is Intro 853, which would 12 require a comprehensive study of providing on-site 13 14 childcare to city workers leading to-the bill 15 basically provides for potential pilot program, and 16 hopefully to eventually a full-scale adoption of onsite childcare for city workers. Nearly half of 17 18 working parents-parents miss an average of four days of work at least once every sic months because of 19 20 childcare breakdowns costing working families \$8.3 billion in lost wages, and unfortunately but not 21 2.2 surprisingly the burden falls mostly heavily-most 23 heavily on working mothers. Three-quarters of mothers who leave the workforce cite the lack of 24 25 affordable childcare as the reason why they leave the

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2 workforce, and those who seek to return to the workforce often find it impossible to find a job or 3 receive only-receive only low-bale offers-low-ball 4 5 offers. So, those who stay in the workforce face a 6 motherhood penalty. Let me say that again. Those 7 who stay in the workforce, face a motherhood penalty that studies show may be responsible for much of the 8 gender wage gap. By moving towards an on-site 9 10 childcare system, we can ensure that mothers do not need to leave the workforce and send the message that 11 12 women and their families are valued and respected by the city. Let me also go on to say that as most of 13 14 you know, the vast majority of the individuals who 15 work in our workforce are women, and the vast 16 majority of women who work for the city of New York unfortunately earn less than their male counterparts, 17 18 and what we need to do is to address the feminization of poverty in our city and the best way that we can 19 20 do that is to provide on-site childcare. It would be an enormous step forward, an enormous help to all 21 2.2 parents in the city workforce and a critical 23 demonstration of the proof of the-of the concept for 24 a much broader expansion. By implementing on-site 25 childcare, we could also help agencies because

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2 studies have shown that childcare-have child-on-site childcare decreases absenteeism and increase 3 4 productivity knowing that your fact-knowing that your child is in safe hands. It also represents an 5 6 enormous step in ending the municipal worker wage 7 gap, which still far outstrips what is found in the private sector. We must find ways to support working 8 families. We must do all that we can do to address 9 10 the wage disparity, the feminization of poverty and move the city even closer to providing for the needs 11 12 of families in the city of New York, and so I believe these bills represent an important step in the right 13 14 direction. I thank the Chairs. I thank the Council, 15 but I particularly want to give a shout-out to the 16 Woman's Caucus who has been leaders in regards to these bills, and to the men who serve on the Men who 17 18 Get it Committee, and I think the men who are on this committee are all co-chairs. I think they're co-19 20 chairs most of them of the women who or the Men Who Get It Committee, and I thank them greatly for their 21 2.2 support.

CHAIRPERSON ROSENTHAL: Thank you Public
Advocate, and thank you for that common sense
legislation. Very much appreciated. Majority Leader

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 14 GOVERNMENTAL OPERATIONS 1 2 Cumbo, would you like to talk about Intro 878? Nope, 879. Thank you. 3 MAJORITY LEADER CUMBO: Thank you, Chair 4 5 Rosenthal. So, pleased to be joined with Council 6 Member Cabrera, Chair as well. Thank you so much for 7 hosting this hearing. Another member of the Caucus of Men Who Get It has joined us. Hello, Council 8 Member Cornegy. Raising a child in New York City is 9 really hard, and I know from personal experience. 10 Ι know exactly what it's like to have all of this 11 12 experience, all of this talent, all of these titles, and having to choose on a day-to-day basis whether to 13 14 realize your full potential or to take care of your 15 family, and it's a choice that's very much 16 intertwined that so many women across the City of New York have to battle with every single day. You're 17 18 battling with the fact of: Am I a good mom? Am I a great staffer? Am I a great employee? Am I a great 19 It's all of these things that we have to 20 boss? juggle and childcare would be one tool in our toolkit 21 2.2 that would help us dramatically in terms of 23 addressing the need of dynamic women being in whether it's serving in public office or if it's working in 24 25 our hospitals, our schools, our educational

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2 facilities, our academic institutions. The list is endless. I was proud to bring forward this Mother's 3 Day package last month on my very own first Mother's 4 Day. I have long been an advocate for women, and 5 particularly for mothers, but over the last 10-1/26 7 months I have experienced first hand what it takes to care for an infant while also balancing a demanding 8 career like being the Majority Leader of the New York 9 10 City Council. Talk about an oxymoron. There are a million different pieces that make up the day-to-day 11 12 caring for an infant, and much of the responsibility falls on women in two or single parent households. 13 14 For single mothers 40% of whom are in poverty, there 15 is still a significant gap in getting the support 16 they need to provide for themselves and their families. We must meet the needs of mothers, and 17 18 meet them right where they are at such as their workplace. All of these broader goals such as 19 20 closing the gender and racial wage gap or increasing the number of women in politics will not be achieved 21 2.2 if we are not looking at what it truly takes for 23 mothers, low-income, immigrant, women of color, 24 single mothers to raise family in the city. Spaces 25 to lactate outside of their home are a particular

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2 barrier for mothers. I know first hand. We really need breast feeding hour breaks. While it has long 3 been recognized that there are a number of benefits 4 to breast feeding for both mother and child, not 5 6 enough has been done to support mothers in that area. 7 This not only can compromise health outcomes for both mother and child, but it also creates a barrier for 8 mothers looking to return to work thus impacting the 9 10 economic security of women and their families. The stigma of breast feeding in public unfortunately 11 12 remains a source of shame and embarrassment for many mothers. Not for me any longer, and while a shift in 13 14 cultural attitudes is needed, we have the opportunity 15 to break down the structural barriers. We say we 16 want mothers in the room at the table, but are our rooms set up to accommodate mothers and working 17 18 women. I mean we are dynamic, amazing, incredible, brilliant talented, multi-taskers. Who wouldn't want 19 us at the table? I would be remiss to mention that 20 as we sit here our federal government is promoting 21 2.2 the inhumane policy of separating migrant children from their parents. I know like many of you to hear 23 24 those cries as a mom has got to be one of the most heart wrenching and heart breaking things that you 25

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2 can hear or experience just imaging yourself and your child in that experience. We cannot forget that 3 4 parenthood and childhood are still a privilege for 5 many, and we must continue to do all that we can to 6 protect and support mothers and children of this 7 city. I'm very proud of many of the bills that we're going to be addressing here today. I'm proud to work 8 with my colleagues on many of these bills with 9 Council Member Mark Treyger and the provision of 10 diapers. The bill would require the Department of 11 12 Citywide Administrative Services to provide to childcare subsidized care centers, family justice 13 14 centers, Department of Education LYFE Programs, 15 domestic violence shelters and many others to make 16 sure that a supply of diapers is sufficient to meet the needs of the residents to meet the needs of the 17 18 residents. I'm also proud to work with Public Advocate Letitia James on providing on-site childcare 19 20 for city employees. I'm proud to work with Council Member Robert E. Cornegy and requiring lactation 21 2.2 rooms in certain city spaces, and we've done 23 tremendous work on this, and I know Robert Cornegy the father of six children, two of whom are twins can 24 25 speak a lot about lactation rooms and the [laugher]

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2 and the importance of breast. I'm also proud of requiring certain employees to provide lactation 3 4 spaces in a reasonable proximity to work areas for 5 the purposes of storing breast milk and, of course, 6 my colleague Keith Powers recognizing the use of 7 campaign funds for certain childcare expenses. We say we want more women to run for office by 2021 but 8 in order to do that, childcare has to be front and 9 center in terms of how we make that happen, and 10 Council Member Carlina Rivera in requiring employees 11 12 to implement the Lactation Accommodation Policy. So, there's so much more work that needs to be done, but 13 14 this Mother's Day package is an incredible start, and 15 you have 11 women that are City Council members in 16 the city of New York. Just imagine when we are more than half, and we take over and we have the ability 17 18 to work with our colleagues and the colleagues of Men Who Ge It working hand-in-hand, we're going to 19 20 accomplish even more. So, thank you so much Chair Rosenthal. 21

22 CHAIRPERSON ROSENTHAL: We are 23 outnumbered here. Thank you so much Majority Leader 24 Cumbo. All of those points are absolutely accurate, 25 and I appreciate your perspective. There are so many

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2 bills, but it's because the working world just isn't set up to accommodate women, and so there's work to 3 be done to just take down those barriers, and I 4 5 appreciate you and your work on that extraordinary 6 very, very much. So, thank you. I want to welcome 7 Council Members Treyger, Maisel and Cornegy to the hearing and next call on Council Member Powers who is 8 the sponsor of Intro 899. 9

10 CHAIRPERSON CABRERA: Thank you. I know we have some more comments. I'll try to keep it 11 12 quick and short. I introduce the bill a few weeks back, Intro 899, which is in response to a decision 13 14 by the FCC when they made a landmark decision to 15 allow federal candidates to designate campaign funds 16 for childcare costs. This was the start of a trend, and along with Majority Leader Cumbo and many of my 17 18 colleagues, Council Member Rosenthal, and others, we introduced a bill to bring this ruling at the federal 19 20 level to our city's local elections permitting campaign funds to be used for certain childcare 21 2.2 expenses when the candidate is the primary caregiver. 23 As we've discussed, running for office, as many of us up here know, is both fiscally and emotionally taxing 24 25 even more so while raising a child, and reducing some

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2 of the burden can mean the difference between running for office or not. This bill would benefit any 3 4 primary caregiver interested in running for city 5 office, but I believe it particularly would improve 6 the experience for women. More than 40% of women 7 responded to a survey saying that at some point in their working life they have reduced their hours in 8 order to care for a child or other family member. 9 For men it was 28%. Given that the mother is the 10 breadwinner in more than half of New York City 11 12 households, this represents a significant barrier to female candidates, and as we discussed, right now 13 this-we have the fewest number of women at eleven 14 15 that it has had in any point in the last 20 years. 16 But by removing one obstacle in the process of running for office we can make it easier to increase 17 18 representation in a body that we all know desperately This bill has the support of Planned 19 needs. Parenthood, the National Organization of Women, and 20 21 and 21 amongst others in addition to the number of 21 2.2 the colleagues that are here today, I believe it's an 23 important step in encouraging new parents to enter public service and to remove an important-and to-and 24 25 to remove an important-and to-and to remove an

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2 obstacle for-for anyone who is looking at running for office in the future, and I really do believe it 3 serves mothers very well, but serves fathers as well. 4 We have a number of City Council members here who are 5 6 new parents, and I believe understand that it's like 7 a balance on that challenge. I wanted to just very quickly thank my staff for working on this, and I 8 also want to thank the staff at the Council and 9 10 Campaign Finance Board for engaging with us on this issue, and discussing ways that we can work through 11 12 to make this work for candidates as we enter into a campaign cycle in '21--'21, which I know nobody in 13 14 this room knows anything about. So, thank you. 15 Thank you to Chair Rosenthal. Thank you to Chair 16 Cabrera. 17 CHAIRPERSON CABRERA: Thank you. 18 CHAIRPERSON ROSENTHAL: Okay, thanks so much, Council Member Powers. Next, we're going to 19 20 hear from Council Member Treyger who is the lead sponsor on Intro 380. 21

CHAIRPERSON CABRERA: Thank you to the Committee on Women Chair Helen Rosenthal, and Committee and Governmental Operations Chair Cabrera for hosting today's hearing and for hearing my bill

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 22 GOVERNMENTAL OPERATIONS 1 2 Intro 380. We know that it's more expensive than ever to raise a family in our city, and diapers are a 3 4 costly necessity. Having clean diapers for your 5 children is not a luxury, but a basic need. My bill 6 would require the Department of Citywide 7 Administrative Services to provide the child subsidized daycare centers, Family Justice Centers, 8 Department of Education LYFE program, domestic 9 violence shelters operated by HRA and shelters 10 operated by the Department of Homeless Services in 11 12 the Department of Youth and Community Development. Α supply of diapers that is sufficient to meet the 13 14 needs of the residents and service recipients of 15 those programs. Diapers are an expensive necessity 16 and low-income families struggle to afford them. The cost of diapers can especially be a hardship for 17 18 single parents, and studies show that moms who struggle to afford diapers are more likely to have 19 20 depression. No parent should ever have to choose between paying rent and buy clean diapers for their 21 2.2 child. This is urgent especially since I've heard 23 from advocates that parents have lost custody of their children simply because they couldn't afford 24 25 clean diapers. Our city became a better and more

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2 equal place about two years ago when the City Council passed legislation that provided free feminine 3 4 hygiene products for people across our city. Like 5 feminine hygiene products are also a necessity. Our city must show basic decency by providing clean 6 7 diapers to families. This is really just a common sense issue. No baby should have to be in a dirty 8 diaper when our city could easily step and make sure 9 10 clean diapers are available. I'd like to also just note that the-the inspiration or-or-behind this 11 12 legislation was a member of my staff Samantha was working on a case trying to help a single mom find 13 14 housing, and during the course of the case, the 15 single was-was asking her if we could help provide 16 her child with clean diapers, and I was really appalled to learn how this was not readily available 17 18 for families. In a city that has now an \$89 billion budget, and we've done a lot of good things when it 19 20 comes to food emergencies and dealing with this. Were talking about diapers. We're talking about 21 2.2 basic needs, talking about children and our families, 23 anything that helps our kids and our parents and our families is good for the entire city of New York. 24 25 So, I'd like to thank the chairs. I would also like

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 24 GOVERNMENTAL OPERATIONS 1 2 to commend my colleagues whose important bills are being heard today as well. Thank you. 3 CHAIRPERSON ROSENTHAL: Thank you so 4 much, Council Member and I want to welcome Council 5 6 Members Ayala and Council Member Perkins for joining 7 us today. Next we're going to hear from Council Member Rivera on her bill Intro 905. Thank you 8 Council Member. 9 10 COUNCIL MEMBER RIVERA: Thank you Chairs Rosenthal and Cabrera. Thank you very much for 11 12 granting me the opportunity to speak in support of Intro 905, which I introduced to the Council on May 13 9th. This bill would require employers in the city 14 15 to establish policies describing lactation 16 accommodations and the process by which an employee can request such accommodations. They bill would 17 18 also require employers to distribute these policies to all new employees, maintain records of written 19 requests for lactation space and require the city's 20 Commission on Human Rights to establish and make 21 2.2 available a model lactation accommodation policy. 23 The benefits of breast feeding to both mother and infant are well established with studies showing that 24 it significantly contributes to better maternal and 25

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2 child health outcomes. Unfortunately, women face a number of challenges when it comes to breast feeding 3 in the workplace. When women still face stigma, and 4 5 may prefer to nurse in private and not among their 6 colleagues even though state and federal law does 7 permit nursing in public. This can lead to challenges for working mother to find time or private space to 8 breast feed, which can unduly and unfairly impact 9 their careers. This bill would uniformly clarify the 10 employees their rights regarding lactation 11 12 accommodations and create clear standards for employers to follow. These accommodations require a 13 14 basic and sanitary space, something any employer can 15 and should be able to provide. If we are going to be 16 the fairest big city in America, we must continue to pass legislation like this Mother's Day package that 17 address the financial and career challenges that 18 women face in addition to accessing-to accessing 19 20 quality healthcare and childcare. We need to ensure that women can access the same financial 21 2.2 opportunities and paths to career advancement as 23 their colleagues in the workplace, and whether it's 24 men or whether it's-whatever population or community 25 that you identify with, you know, family planning is

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2 something that should be included in-in-in your rights and your policies where you work and that's I 3 think how we create a really fair city. We need 4 5 women to feel that they can apply for any jobs, they 6 can run for any seat, any office, or even take a seat 7 in the boardroom while they're still caring for a family whether it's one or it's six. I'm excited to 8 be participating in today's hearing and again thank 9 10 you for the opportunity to testify on this important package of bills, and I do look forward to 11 12 strengthening some of the language in this legislation whether it's working with the Commission 13 14 on Gender Equity, the agencies in the room and, of 15 course, the Council staff, our own personal staff 16 that take so much time to make sure that we are here to give comments that are thoughtful and that are 17 18 reasonable. So, I do ask that my colleagues support this package as it moves through the Council and 19 20 again, thanks so much for the time. CHAIRPERSON ROSENTHAL: 21 Thank you,

22 Councilwoman and next we're going to hear from 23 Council Member Cornegy about his bill that he's 24 sponsoring 878, which is a continuation on your 25 leadership about lactation rooms. Thank you.

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2 COUNCIL MEMBER CORNEGY: Thank so much, So, I just want to start with a personal 3 Helen. This all began for me many years ago when I 4 note. watched my wife and the mother of my children come 5 6 home and literally cry because while working for some 7 of the top executive law firms in the city, she found herself expressing milk for my children in broom 8 closets and in unsanitary bathrooms, and I made a 9 promise them before I was elected that if I ever was 10 elected I would provide-make sure that there were 11 12 spaces provided not only in my office, but throughout the city, and in my office when we did the 13 14 architectural designs, we didn't convert a broom 15 closet into a lactation station, we actually did a 16 buildout for that, which I'm very proud of. I'm proud to have the first public lactation station in a 17 18 government office in the state of New York, which was very exciting and the unintended consequence I mean 19 20 the unintend-unintended benefits there was that we had mothers and still have mothers who come on a 21 2.2 daily basis solely to express milk and to store it 23 'til the end of the day. So, there are working women in the area of my district office who avail 24 25 themselves of that facility not for the purpose of

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2 breast feeding but for expressing milk to store so that they can take home either to their caregivers or 3 4 have it just on storage just in case. So, as a 5 husband and father of six, I believe strongly that 6 women should be supported as new mothers to breast 7 feed their children. They should have access to safe, clean sanitary spaces to breast feed their children. 8 I was proud to open the first-first public lactation 9 10 station in a government office in this city and my district office in 2015, and I'm proud today to speak 11 12 in support of two bills that will expand the position of safe lactation stations to nursing mothers across 13 14 this city. In 2016, I was proud to be the prime 15 sponsor of Intro 1063 now Local Law 94, which 16 requires DOHMH to provide a dedicated lactation room for nursing mothers in all their health centers as 17 18 well as in job centers, SNAP centers and medical assistance program centers of DSS and HRA among 19 The first bill Intro 878, which I'm proud to 20 others. co-prime alongside and outstanding mom Majority 21 2.2 Leader Cumbo, will expand this provision to school 23 buildings and city jobs. The second, which I'm also proud to have introduced with Majority Leader Cumbo 24 25 as well as Council members Rosenthal, Chin, River,

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2 Rose, Ayala and Ampry-Samuel will make safe, clean, dedicated spaces for use by breast feeding mothers 3 4 available to more women in the private sector. 5 Everyday we in government espouse the importance of 6 giving our children the best opportunity to succeed 7 in life. As we have become increasing aware of a 8 myriad of benefits associated with breast feeding, 9 it's only appropriate that we do everything in our 10 power to stick to our word, and this means empower moms to be able to safely and healthily breast feed 11 12 their children. Nursing mothers deserve to have access to safe, clean, comfortable space to breast 13 14 feed or express breast milk. If you care about the 15 health and wellbeing of our children, then we have to 16 care about the health and wellbeing of their mothers, too. These bills demand the support of anyone who 17 18 cares about the future of our children, and I look forward to their-to them becoming law. I'd just like 19 20 to add on a personal note that I find it ironic that this Mother's Day group of bills comes right after 21 Father's Day. [laughter] 2.2 23 CHAIRPERSON ROSENTHAL: Get used to it

Council Member. [laughter] Thank you so much,

Council Member Cornegy. I'm now going to ask the

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 30 GOVERNMENTAL OPERATIONS 1 2 committee counsel for Government Operations to give the oath, and then hear from our panel. 3 4 LEGAL COUNSEL: Please raise your right 5 hand. Do you swear or affirm to tell the truth, the whole truth and nothing but the truth in your 6 7 testimony before these subcommittees, and in response to Council Member questions? 8 JACQUELINE EBANKS: [off mic] I do. 9 10 LEGAL COUNSEL: Thank you. CHAIRPERSON ROSENTHAL: Okay. I'm going 11 12 to ask that you introduce yourselves, and is there-Laurie, do you need to leave early? No, not in 13 14 particular. Okay. Jackie, do you want to start? 15 Thank you. 16 JACQUELINE EBANKS: Thank you. Good afternoon, Chairs Rosenthal and Cabrera and Public 17 18 Advocate James. I am Jaqueline Ebanks, Executive Director of New York City's Commission on Gender 19 20 Equity. In this role, I also serve as an advisor to the Mayor and First Lady on policies and issues 21 2.2 around gender equity in the city. I'm pleased to be 23 joined today by my colleagues from the Department of Citywide Administrative Services, DCAS, Department of 24 25 Health and Mental Hygiene, DOHMH, and the City's

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2 Commission on Human Rights who will also offer testimony on the package of bills before you today. 3 4 I would like to acknowledge the leadership of Council 5 Member Helen Rosenthal and Majority Leader Laurie Cumbo who serve as CGE Commissioners. 6 Their 7 partnership since I became Executive Director in August 2017 has been invaluable to the progress the 8 Commission has made and the strides the city 9 continues to make in advancing gender equity. 10 Additionally I'd like to congratulate Council Member 11 12 Diana Ayala and Carlina Rivera for their recent appointments to the Commission. I look forward to 13 working with each of you as we build an equitable 14 15 city for all New Yorkers regardless of gender 16 identity or expression. Ensuring a fairer and more equitable city has been the principal goal of the de 17 18 Blasio Administration. To that end, the Administration has partnered with the City Council to 19 20 develop and pass historic legislation that advances gender equity and builds a family friendly city. 21 I 2.2 want to take a few minutes to sort of go over some of 23 our key accomplishments. Together, we have passed since 2014, we have been able to pass legislation to 24 pass legislation to ban all employers from inquiring 25

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2 about job applicants' salary history. We've been able to expand paid sick leave to many of the lowest 3 paid industries that employ a disproportionate number 4 5 of women. We have also been able to expand paid sick 6 leave to include paid safe leave so that victims of 7 domestic violence, sexual violence, stalking and human trafficking can get paid time off to respond to 8 the various challenges that result from gender based 9 10 violence. We also now as a city provide six weeks of fully paid parental leave to city employees, and we 11 12 provide free full-day Pre-K available for all New Yorkers. We, as you have noted, also have 13 14 established publicly accessible lactation rooms in 15 city facilities. These foster family-friendly work 16 places and we have stronger protections for pregnant employees and parents. Earlier this year we now 17 18 require diaper changing stations in all restrooms to be installed in new and heavily renovated buildings 19 20 in the city, and we now ensure that our workplaces are free from sexual harassment and violence with 21 2.2 some of the toughest laws in the nation. This Mother's Day package of bills before you today 23 continues the city's march toward gender equity. 24 The 25 package of bills offers the Administration and the

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2 City Council the opportunity to partner once again in making historic strides for our city's families. The 3 Administration finds high alignment with the values 4 and the goals of the bills included in the Mother's 5 Day package. However, on deeper analysis of some of 6 7 these bills, we see the complexities to implementation that the initiatives require, and as 8 such necessitate further discussion, evaluation and 9 collaboration. The Administration would like to 10 offer about three recommendations regarding 11 12 strengthening the bills specifically Intros 380, 853, 878, 879 and 905. First, we'd like to encourage 13 14 reviewing and streamlining the current state of 15 operations for the provisions of goods and services 16 provided in Intros 380 and 878. This includes 17 synchronizing language around contracting and 18 procurement for the proposed distribution on diapers in Intro 380, and holding further conversations 19 20 regarding the potential limitations and concerns some agencies have around implementing a one-size-fits-all 21 2.2 policy as proposed in Intro 878. The Administration 23 is supportive of the intent of Intro 878, and has worked in partnership with the Council to create 24 25 supportive environments where women are comfortable

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2 to breast feed or express milk whenever or wherever The Administration is, however, concerned 3 needed. about limitations of existing agency space. Many 4 5 agencies in Intro 878 have significant and many cases 6 dated infrastructure throughout our city. We would 7 like to work with the Council to give these agencies flexibility to determine which of their sites can 8 accommodate a designated lactation room for the 9 10 public. In prior discussions regarding these bills when we-when Local Law 94 was passed in 2016 it was 11 12 acknowledged that there were legal and operational obstacles for some agencies that require further 13 attention. The Administration is indeed continuing 14 15 to look into legal and operational obstacles and 16 looks forward to continuing to work with the City Council on these questions. The second 17 18 recommendation for strengthening the bills applies to Intro 853. We would like to suggest the 19 20 establishment of a working group to allow for deliberate assessment and thorough research for the 21 2.2 proposed Municipal Childcare Study and Pilot 23 Initiative. This working group would expand the 24 number of agencies at the table and increase the number of stakeholders so that we can sort of 25

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2 collective come up with the best possible response to the childcare needs of New York City workers, which 3 4 we do agree is a critical issue that should be 5 addressed. We believe, however, that it's-it's not 6 solely the purview of one city agency, but that we 7 all should be at the table including the voices of the employees themselves. Third, regarding Intro 85-8 879 and 905, we'd want to encourage reviewing a 9 reconciliation of language, which are-as currently 10 drafted in conflict with current law. For example, 11 12 Intro 879 would set a higher threshold regarding the size of businesses impacted than current law, which 13 now requires businesses with employees for and above. 14 15 The law says 15, the proposed legislation says 15, 16 and also 905 currently limits current protections regarding undue hardships. So, we really would like 17 18 to look at that, and ensure that there is deeper alignment with current laws with the proposed 19 20 legislation. Our concern is that if any or all the above conditions are not sufficiently focused, we 21 2.2 risk fall to development and poor implementations of 23 these bills. We look forward to working with the Council to address these concerns so that the 24 25 objectives of these bills can be achieved in the most

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2 effective and practical way. I appreciate the opportunity to provide testimony before you today and 3 welcome questions as well as any further discussions 4 5 on the policies and the initiatives proposed. We, the Administration, looks forward to continuing 6 7 discussions with the Council, and with the agencies tasked in the legislation to assure appropriate 8 execution. Thank you very much. 9 [pause]

LAURA RINGELHEIM: Good afternoon, Chairs 10 Rosenthal and Cabrera and Public Advocate James and 11 12 members of the Committees. My name is Laura Ringelheim, Deputy Commissioner of Real Estate 13 14 Services at the Department of Citywide Administrative 15 Services. I'm joined today by my colleague, Mersida 16 Ibric, who's the Deputy Commissioner of Procurement at DCAS, and we're here today to discuss Intros 853 17 18 and 380. Intro 853. While this administration supports the intent of Intro 853 as currently 19 20 drafted, DCAS would be limited in its ability to comply. We urge the Council to consider the 21 2.2 development of a working group to better understand 23 the goals and parameters of the Feasibility Study as well as the pilot program. I would like to take this 24 25 time to explain some of the challenges that are

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2 presented by the bill. First, while DCAS may be the appropriate agency to search for available city-owned 3 4 or controlled space for the program, this proposed 5 pilot is far outside DCAS's scope in the following 6 Designing architectural plans for childcare ways: 7 operations, finding vendors that run these programs and assessing costs for such contracts or operations. 8 In fact, when the city sites daycare or Early Learn 9 10 facilities, DCAS only handles the real estate transaction and the relevant agency is responsible 11 12 for its functions. We would welcome the opportunity to sit down with the Council to see if this cold be 13 14 crafted in a way to make such a feasibility study 15 meaningful and possible. We also believe that any 16 bill that is passed by the Council should include definitions for what is meant by city-owned or city 17 18 controlled spaces. DCAS currently operates and maintains 55 city-owned buildings, approximately 50% 19 20 of which are occupied by city agencies for office use and 50% are occupied by the Office of Court 21 2.2 Administration for court functions. In addition, 23 there are currently more than 7,000 buildings in the 24 city's real estate portfolio. While some of these 25 buildings do not house city employees, many of them

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2 including police precincts, firehouses, hospitals and colleges do, and DCAS has no jurisdiction over those 3 sites. Also, while we mange 7.2 million square feet 4 of court space, DCAS has no authority to develop 5 6 programming in that space. Only OCA, which is a 7 state agency can decide what services will be offered and who will occupy that space. Many city controlled 8 spaces that are used for city operations are leased 9 10 spaces in privately owned buildings. Often, the city occupies only a portion of the building or in some 11 12 instances the spaces are leased for agencies that are providing services to the public. These leases 13 14 commonly have defined terms that limit additional 15 uses beyond what's identified in the lease. This 16 limitation makes running a daycare facility extremely difficult. Because of this, we urge City Council to 17 18 consider eliminating lease spaces from the bill. Ιf Council would like to include them, we would welcome 19 20 the opportunity to engage in meaningful dialogue about how to develop criteria for site selection. 21 2.2 Additionally, we believe that any bill that is passed 23 should provide more information as to the population that will be served. There are different rules and 24 25 regulations that govern the operation of a daycare

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2 center in New York, and often these regulations differ depending on the age of the children who are 3 4 being served. So, we recommend that Intro 853 define 5 the intended population. Finally, there's a very limited supply of vacant city-owned spaces, and DCAS 6 7 continually strives to achieve maximum utilization of city-owned space by renovating and reconfiguring 8 existing space wherever possible. 9 Where we have identified pockets of available space, we have slated 10 them for agency operations after renovation. Because 11 12 of space constraint to ensure agencies have the resources that they need, we often have to rely on 13 14 leased spaces. So putting a daycare in city-owned 15 space would almost certainly require relocating 16 agencies to a leased space. Regarding Intro 380. This Administration supports the intent of Intro 380, 17 18 and DCAS currently has in place a contract for This contract is available to all city 19 diapers. 20 agencies, but unfortunately procurement rules do not allow for DCAS to make these goods directly available 21 2.2 to non-government entities. We recommend adding 23 language to the bill that makes clear that DCAS upon request will make diapers available to city agencies, 24 25 and that the agencies would ensure that the vendors

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who are running these programs would receive them as needed. Thank you for the opportunity to testify on these important topics. We look forward to working with the Council and we'll gladly answer any questions.

7 DR. TORIAN EASTERLING: Good afternoon, Chairs Rosenthal and Cabrera and members of the 8 committee. I am Dr. Torian Easterling Assistant 9 10 Commissioner of the Brooklyn Health Action Center within the Center for Health Equity at the New York 11 12 City Department of Health and Mental Hygiene. On behalf of Commissioner Bassett, I would like to thank 13 14 you for the opportunity to testify on the topic of 15 breast feeding. It has many public health benefits. 16 I would also like to especially thank our Brooklyn legislators who I have worked closely with who have 17 18 been breast feeding champions, Council Member Cornegy, and Majority Leader Cumbo. It is a priority 19 of the department to promote breast feeding, also 20 referred to as feeding infants breast or human milk, 21 2.2 as a way to improve the health of infants and 23 mothers. Exclusive breast feeding or feeding an infant on breast or human milk is recommended for the 24 first six months of life, and continued infant 25

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2 feeding with breast or human milk is encouraged until one year of age or longer. Babies who are breast fed 3 are less likely to experience medical problems such 4 5 as respiratory illness and ear infections. 6 Additionally, studies suggest that people who breast 7 feed are less likely to develop breast and/or ovarian cancer and cardiovascular disease. However, many 8 people who want to breast feed, face barriers to 9 continue in exclusive breast feeding. This can lead 10 to disparities in breast feeding rates for low-income 11 12 communities and communities of color. Although the majority of people in New York City Initiate breast 13 feeding and continue to breast feed their babies for 14 15 at least eight week, racial disparities in breast 16 feeding continuation exist especially with exclusive breast feeding. Rates of exclusive breast feeding 17 18 eight weeks after birth, or 26.2% for Latino mothers, 27.9% for Asian Pacific Island mothers, and 27.9% for 19 Black non-Latino mothers, and this is compared to 20 42.9% for white non-Latino mothers. The department 21 2.2 has several initiatives to encourage breast feeding. 23 We offer breast feeding education, support, and pumps 24 to new mothers through our-our Home Visiting We develop and distribute educational 25 Programs.

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2 materials and information to providers and the general public about breast feeding. We work closely 3 4 with community based organizations to build local 5 capacity to support breast feeding and offer 6 trainings to local healthcare providers, hospital 7 staff and field workers. We also offer a lactation program for our own employees including lactation 8 rooms with the Loaner Breast Pump Program at 9 Department of Health offices. In addition, the 10 Breast Feeding Hospital Collaborative works to 11 12 increase the number of maternity facilities that achieve the World Health Organization and UNICEF Baby 13 14 Friendly designation. This designation is achieved when a facility offers an optimal level of care for 15 16 infant care and feeding, and mother/baby bonding. To date 16 New York City hospitals and birthing centers 17 18 including non-Health and Hospitals offer the optimal level of care for infant care and feeding in 19 20 mother/baby bonding to warrant achieving this prestigious designation. We are working hard to 21 2.2 address this issue directly in key neighborhoods. 23 The Brooklyn Breast Feeding Empowerment Zone trains community members to support breast feeding parents 24 and families and activity faith based leaders, small 25

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2 businesses, policymakers and others to ensure that every mother and baby has the opportunity to 3 experience the health benefits of breast feeding, and 4 to reduce the racial disparities and ethnic 5 6 disparities that we know exist in breast feeding. 7 Another program creating breast feeding friendly communities targets our three Neighborhood Health 8 Action Center neighborhoods: Brownsville, East 9 Harlem and the South Bronx. Engaging childcare 10 centers and daycare homes, worksites and outpaced 11 12 clinical practices to make sure that we can achieve the Breast Feeding Friendly designation in accordance 13 14 with guidelines established by the New York State 15 Department of Health. In addition, our Neighborhood 16 Health Action Centers, as I mentioned in Brownsville, East Harlem, and in South Bronx offer community 17 18 lactation rooms as well as breast feeding education and support. Last year we opened five lactation pods 19 20 around the city at Health and Hospitals, Queens, Hospital Center, Harlem Hospital Center, the Bronx 21 2.2 Zoo, the Staten Island Children's Museum and the 23 Brooklyn Children's Museum. The pods are part of the department's efforts to promote and support breast 24 25 feeding and ensure that mothers feel comfortable

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON GOVERNMENTAL OPERATIONS 44 1 2 breast feeding-pumping and breast feeding wherever they choose. Thank you. 3 CHAIRPERSON ROSENTHAL: Thank you so 4 5 much, Dr. Easterling. [background comments] HOLLIS PFITSCH: Good afternoon, 6 7 Chairpersons Rosenthal and Cabrera, Public Advocate 8 James, and the members of the committees. My name is Hollis Pfitsch, and I am the Deputy Commissioner for 9 Law Enforcement at the New York City Commission on 10 Human Rights. Although the Commission doesn't 11 12 regularly testify before your committees, we are happy-happy to join you today to speak in favor of 13 14 Intros 879 and 905. New York City Commission on Human 15 Rights is a city agency charged with enforcing the 16 city's anti-discrimination and anti-harassment protections in virtually all areas of the city 17 18 including employment, housing, places of public accommodation, on the street and other public areas 19 20 within New York City. As the Deputy Commissioner for the Law Enforcement Bureau, I'm in charge of all the 21 2.2 law enforcement investigations and litigation at the 23 Commission. All of the law enforcement at the agency is civil law enforcement, which means that the 24 25 remedies sought by the city or intervening

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2 complainants are limited to money damages, affirmative and injunctive relief and civil 3 penalties. Currently, the New York City Human Rights 4 Law, which is the body of anti-discrimination and 5 6 anti-harassment protections we enforce requires that 7 employers reasonably accommodate the needs of an employee for her pregnancy, child birth or related 8 medical condition that will allow the employee to 9 10 perform the essential requisites of the job provide that such employee's pregnancy, childbirth, or 11 12 related medical condition is known or should have been known by the employer and this is laid out in 13 the Administrative Code 8107, Section 22. More than 14 two years ago on May 6, 2016, the Commission released 15 16 legal enforcement guidance expressly making clear that lactation and expressing breast milk are covered 17 accommodations under the law. Quoting from our 18 guidance, lactation is a medical condition related to 19 20 child birth and, therefore, must be accommodated absent an undue hardship. Employers must provide 21 2.2 reasonable time for an employee to express breast 23 milk and may not limit the amount of time that the 24 amended rule (sic) can use to express milk unless the 25 employer can demonstrate that the time needed

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2 presents an undue hardship to the employer. In addition, absent undue hardship an employer must 3 provide a clean, sanitary and private space other 4 than a bathroom that is shielded from view and free 5 from public intrusion from co-workers along with a 6 7 refrigerator to store breast milk in the workplace. A lactation space must be conveniently located and 8 reasonably near the employee's work station. An 9 10 employee who wishes to express milk at their usual work station shall be permitted to do so as long as 11 12 it does not create an undue hardship for the employer regardless of whether a co-worker, client or customer 13 14 expresses discomfort. Where an employer already 15 provides compensated break, an employee who uses that 16 break time to express milk must be compensation in the same way that other employees are compensated for 17 18 break time. The Commission supports Intros 879 and 905 to the extent that they are consistent with our 19 20 current law and legal enforcement guidance. However, both bills are drafted in ways that would actually 21 2.2 provide less protection than is currently available 23 under the law. If that is truly the intention of the bills, the Commission is interested in understanding 24 the Council's reasoning behind those limitations as 25

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 47 GOVERNMENTAL OPERATIONS 1 2 we are generally not support of proposals that would limit the current application of the law. 3 Specifically, current law require employers with four 4 5 or more employees to provide lactation spaces to 6 employees. While Intro 879 only applies to employers 7 with 15 or more employees. We're interested in understanding the reason behind this proposed change 8 to the law. Similarly, Intro 905 allows employers to 9 10 wait five business days but-before responding to requests for lactation space. Waiting five days 11 12 before expressing milk at work could result in severe pain, difficulties with continued lactation or other 13 14 issues. Under current law, waiting five days before 15 responding to requests for lactation space for a 16 currently lactating employee who needs the space at the time would likely constitute evidence of bad 17 18 faith on behalf of the employer and could result in employer liability under the City Human Rights Law. 19 20 As such, we're interested in understanding the reasoning behind codifying a five-day wait period for 21 2.2 employers to respond to those accommodation requests. 23 We're concerned that legislating a specific response time could actually limit existing protections, which 24 25 in many instances would require now employers to

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2 respond more quickly. Currently, the reasonable accommodation process requires a case-by-case 3 4 individualized assessment for how quickly an employer 5 should respond to an accommodation request. Also, Intro 879 outlines and undue hardship standard that 6 7 differs from Human Rights Law Section 8102 Section The different standard may be interpreted to 8 18. limit current coverage rather than expand it, and 9 could create confusion since other pregnancy related 10 accommodations would continue to be subject to the 11 12 current undue hardship standard. The current standard applied in situations where an employee 13 14 requests a lactation space or accommodations related 15 to pregnancy, child birth or related medical 16 conditions has been useful in enforcement of the law. As such, we're interested in understanding why the 17 18 Council believes there should be a different standard for the specific pregnancy/child birth related 19 20 accommodations. Overall, however, I wish to reinforce the commission's support for providing 21 2.2 accommodations for employee's pregnancy, child birth 23 or other related medical conditions, and we'll be happy to work with Council to make sure these bills 24 25 do not contract the current protections. As a

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2 champion of women rights in the workplace, the Commission has consistently prioritized strong 3 enforcement and outreach to combat discrimination 4 5 based on pregnancy, childbirth or related medical conditions. On May 27, 2018 in a letter to the 6 7 editor the New York Times, our Commissioner Carmelyn P. Malalis reminded us that the New York City that 8 New York City is home to some of the strongest 9 10 workplace protections in the country for expecting and current mothers and careqivers, and encourage 11 12 people to come forward to file complaints when they experience such discrimination also noting that the 13 Commission has increased investigations in this area 14 15 by more than 34% in the last two years. Pregnancy 16 discrimination, however, remains rampant and the Commission wants to seize this opportunity to 17 18 consider how we can ensure accountability in the workplace and make certain that places of employment 19 20 are welcoming and supportive places for expecting mothers and caretakers. The Commission recently 21 2.2 released a report combatting sexual harassment in the 23 workplace, trends and recommendations based on 2017 public hearing testimony, which is the result of a 24 public hearing we held on December 6, 2017 where over 25

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2 27 members of the public including representatives from advocacy groups, activists and workers from a 3 4 wide range of industries shared their experience of 5 sexual harassment on the job. Centering the 6 narratives of the unique experiences of workers and 7 taking the opportunity to really listen to how people experience sexual harassment on the ground has 8 enabled us to think through strategic and community 9 centered approaches to our effort to end workplace 10 harassment. We look forward to working together with 11 12 the Administration and the City Council to consider how we can continue to advance and protect the rights 13 and needs of workers based on their pregnancy, child 14 15 birth or related medical conditions.

16 CHAIRPERSON ROSENTHAL: Thank you so much to all of you for your thoughtful insights, your 17 18 suggestions. We look forward to working with you during the legislative process, and delighted to hear 19 20 that for the most part there's a lot of agreement and excitement about this new legislation. I have just a 21 2.2 couple of questions, and then I'll turn it over to my 23 In terms of the Public Advocate's Bill colleagues. 24 853, you know, employees of the city of Boston are offered childcare services for children from three 25

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2 months to seven years old at Boston City Hall. The U.S. General Services Administration offers childcare 3 services to federal employees. For-just for the 4 5 record a very good friend of mine used those services 6 when she was an assistant attorney general and the 7 name of the childcare center was called Just Us Kids. I thought that was cute. Three of those sites are--8 for the U.S. Government are in New York City. 9 Has DCAS or the Mayor's Office discussed the creation of 10 on-site childcare for city employees with these or 11 12 similar government entities?

LAURA RINGELHEIM: As an administration, 13 14 we certainly as you know, Council Member care a great 15 deal about ensuring a family friendly workplace, and 16 ensuring that this city becomes a place where individuals regardless of gender identify and 17 18 expression are able to enjoy fully lives where they indeed can thrive. The actual specific consideration 19 20 of city employee childcare based on those models has not yet been discussed, but we are indicating here 21 2.2 that we are in support of the concept and want to ensure that it is a fully-it's a broadly discussed 23 24 issue, and not solely resting with one agency, and that's-that's really I think our position that yes we 25

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 52 GOVERNMENTAL OPERATIONS 1 2 would like to engage in that discussion but ensure that it's something that's done citywide across all 3 our agencies to determine what's the best model for 4 5 New York City which employs close to 400,000 6 individuals, which is significantly large-larger than 7 Boston and D.C. on that really. HOLLIS PFITSCH: I would add to that that 8 the GSA provides similar services to what DCAS 9 provides. Currently, as it's structured, DCAS 10 doesn't have that programmatic knowledge. So, I 11 12 think what we're saying is that there are other agencies that might be better equipped at least to 13 14 weigh in here, and where the structure and the main 15 support for those programs would like and that DCAS 16 would really just be the real estate service provided to accomplishing that. 17

18 CHAIRPERSON ROSENTHAL: Thank you, and then in relation to the three lactation bills, Intro 19 20 878, Intro 879 and 905 there is now a list. Oh, I'd like to recognize Council Member Rodriguez who has 21 2.2 joined us as well. There is no list of accessible 23 lactation rooms made available to members of the 24 public via the city's website. Thank you. Have you-25 has anyone considered creating a mobile app for great

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 53 GOVERNMENTAL OPERATIONS 1 2 accessibility or offering directions or a map of some sort? [background comments, pause] 3 4 DR. TORIAN EASTERLING: Thank you for 5 that question. We are in constant contact with our 6 colleagues in ACS and DSS. We are constantly putting 7 and updating that list on our website and we do want to make sure that we have it available for mobile 8 usage. We are also talking with some contractors 9 10 about-about o=potential opportunities to link their existing resources that the agency doesn't 11 12 necessarily leave and operate, but I think there's an opportunity for us to work with organizations that 13 14 already provide this information. We have been also 15 talking with other entities like Yelp to make sure 16 that we can expand the opportunity to designate spaces, restaurants, small businesses as lactation 17 18 space as well. 19 CHAIRPERSON ROSENTHAL: Anyone else 20 working with --? Okay, some entrepreneur is watching this and is going to make this happen. Thank you 21 2.2 whoever you are, and lastly, according to data 23 released by the Health Department and as you testified Dr. Easterling, women of color and women 24 25 from high poverty neighborhoods in New York City are

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2 less likely to breast feed exclusively during the first five days after giving birth. Babies born to 3 4 mothers who live in higher income areas were 1.6 times more likely to be exclusively breast feeding 5 6 within the first five days as compared with babies 7 from lower income neighborhoods. What does the Administration attribute this difference to and what 8 steps are you taking currently to address this 9 difference? 10

DR. TORIAN EASTERLING: Thank you again 11 12 for that question, and why these--these bills are so important is because we know that when they need to 13 14 have the opportunity and we need to make them known 15 that women can breast feed any time and anywhere. 16 The first five days is very important as I shared our work within hospitals to make hospitals a baby 17 18 friendly designation. It's so important to increase the mother to baby bonding time as well as to ensure 19 20 that resources are available to mothers so they know how to-and to feeding, and so the opportunities 21 2.2 within these hospitals are to provide the right type 23 of education and messaging. We know that is a barrier. Also resources is also a barrier. So we 24 25 want to make sure that the mothers know if there is

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2 any challenges with breast feeding how they continue, and we want to promote what breast feeding can, and 3 what the challenges may be, and so also offering home 4 5 visiting programs once the mother is discharged that someone will be able to visit them in their home and 6 7 help them when those challenges exist as well. But I also know that sometimes mother have-the mother will 8 have to be returning back to work and so again the 9 leadership of this Council has made sure that we have 10 paid family leave, and so when mothers do have to 11 12 return to work that there is an opportunity and we have lactation spaces available, which is a priority 13 14 for the department as well. 15 CHAIRPERSON ROSENTHAL: I appreciate 16 that, and I appreciate that you're-that you'll be testifying at the Committee on Women's next hearing 17

18 about maternal outcomes during childbirth. I was 19 hoping you were going to add to your response that 20 hospitals should be not just-what did-what was the 21 expression you used? Child-centered--

22 DR. TORIAN EASTERLING: That's baby-23 centered.

CHAIRPERSON ROSENTHAL: Baby-centric.

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COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 56 GOVERNMENTAL OPERATIONS 1 2 DR. TORIAN EASTERLING: Baby friendly 3 designation. 4 CHAIRPERSON ROSENTHAL: Baby-centric, but that it should also be mother-centric. 5 6 DR. TORIAN EASTERLING: Uh-hm. 7 CHAIRPERSON ROSENTHAL: And one of the things that we've been learning is that there is not 8 just implicit bias, but explicit bias on behalf of 9 the medical profession as to who should be educated 10 about the importance of any of a number, any of a 11 12 myriad issues on-on birthing and-and then-and then lactation and-and taking care of the child. And what 13 14 I would hope is that the Department of Health would 15 maybe in starting with HMH be working to educate 16 physicians about removing that explicit bias so that 17 every mother regardless of the color of their skin 18 would get the same education about the importance of breast feeding. 19 20 DR. TORIAN EASTERLING: I couldn't have said it any better. Thank you for that, for raising 21 2.2 that point. 23 CHAIRPERSON ROSENTHAL: Okay. Ι 24 appreciate that. I'm going to turn it over to my 25 colleagues. Council Member.

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2 CHAIRPERSON CABRERA: Thank you so much, co-chair. Jackie, I have a quick question, and I'm 3 kind of scratching my head over here. On page 3 on 4 you second suggestion, you mention establishing a 5 6 working group to allow for deliberate assessment and 7 thorough research for the proposed municipal childcare study, and pilot initiative in Intro 853 by 8 engaging other agencies and stakeholders in the 9 10 process. So, I'll tell my hesitation and-and then what I believe the process should be instead of. 11 The 12 problem that I have with working groups is that often they become eternal working groups. They could go on 13 14 forever and ever and ever and when you've gone 15 through all of the forevers, then an amen after that. 16 The whole point of-I mean in terms of, you know, we pass bills, the lowest bar that I see often in here 17 18 is a study. 19 JACQUELINE EBANKS: Uh-hm. 20 CHAIRPERSON CABRERA: So, the whole point of the study could involve working groups. So, why 21 2.2 have a working group when it should be part of the 23 study in the first place? 24 JACQUELINE EBANKS: I appreciate that 25 explanation of the bill. As reading it now, it

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2 simply said DCAS has the responsibility to the study, and so one of the things we wanted to suggest that it 3 really is a broader responsibility than solely DCAS 4 5 recognizing the complexity of the issue as was stated 6 in her remarks. So, I think we're on the same page, 7 but they'll also give some time frame, and that 8 would-and I agree with you, we don't want a working group that goes on in perpetuity. We need to make 9 10 some decisions and respond to the needs of our mothers in city government, and we-we care greatly 11 12 about that. So, I think there is a disagreement on intent. We would really want to be clarifying 13 14 process and expectation so that we can better execute 15 on the outcomes of the bill. 16 CHAIRPERSON CABRERA: Yes, and Laura, do 17 you want to say something? 18 LAURA RINGELHEIM: Well, I was just going to add to that because I think the bill requires 19 20 certain-not just the study, but certain things happen in a certain amount of time. If we were going to-if 21 2.2 DCAS was just going to find a space, it would require 23 like relocating the agency that would require finding 24 more space for that agency so this could be located 25 in the city on space. So, that wouldn't meet the

time frame set out right now by the legislation.
Additionally, to procure vendors because I'm not the
expert, but I'm not sure that we have those vendors
in place, and it wouldn't require a procurement
process to get those into place. That might also not
be accomplished within that timeframe.

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CHAIRPERSON CABRERA: So, and that list 8 that you're giving me right now could be-it could go 9 on and on and on. That's the whole point of the 10 study. So, for me to have a working group before the 11 12 study it kind of, you know, creates the silo effect to-to take-to kind of hold the bill hostage. From 13 14 where I'm sitting, I prefer and I would encourage the 15 sponsor of the bill to move forward with the study 16 because studies it covers everything you mention and much more and it literally can embrace all of the 17 18 other possibilities that we are not even looking at 19 here. And so, I only had one question, and Chair 20 because I really want to hear the sponsor of the-of the bills ask their questions. Thank you so much. 21 2.2 CHAIRPERSON ROSENTHAL: Thank you so 23 much, Chair Cabrera. We're not going to hear from Council Members Cumbo, Treyger and Yeger. 24

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2 MAJORITY LEADER CUMBO: Thank you Chair Rosenthal and Cabrera. I want to start with a 3 4 statement because I understand that our city agencies 5 and the buildings that we're looking at were built a time where the value of women was not at that 6 7 forefront of the architectural design of New York 8 City, but I just want to state that we can't allow that wrong to continue to dictate how we move 9 10 forward. So we have to continue to dig deep to find solutions to the fact that we want to have women, 11 12 mothers, the disabled and everyone to be a part of the dynamic of the New York City workforce. 13 So, 14 with-my first question is around public advocate 15 Letitia James' legislation. Wanted to ask-so are you 16 looking at it from the standpoint of if every single city agency even through we're talking about a pilot 17 18 right now, which I think is what we need to also stay focused on, but are we looking at it from the 19 20 standpoint of if it can't happen in a certain building are we looking at buildings within the 21 2.2 vicinity that would have the ability to have child daycare where multiple city agency employees would be 23 24 able to use a particular space within a one or two-25 block radius of where they're currently employed at.

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2 LAURA RINGELHEIM: And so, are you asking 3 if-if there-if we can identify those buildings andand assess the city employee need? If that-if that 4 5 really --? I just want to nail the question down. 6 MAJORITY LEADER CUMBO: Right. So, like 7 let's say we're here, the City Council is here at 250 Broadway. Many of the Mayor's Offices are at 253 8 Broadway. Maybe there's no space at 250, but maybe 9 10 there's space at 253. Is there an opportunity to maybe look at space at 253 and to-or maybe even here 11 12 at City Hall to say perhaps some spaces are available, but all three of these entities could 13 14 utilize for the purposes of childcare. I mean I know 15 just from now being a part of the network and being a 16 part of the world, there are a lot of city employees in between these three spaces that could certainly 17 18 benefit from childcare. I'm not just asking for myself. I mean for everybody. 19 20 JACQUELINE EBANKS: No, I think again, we're-we're in agreement that this is indeed a 21 2.2 worthwhile effort in which to engage. The challenge, if you will, and that's probably too strong a word is 23

that we-we want to encourage that more players need

25 to be at the table.

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2 MAJORITY LEADER CUMBO: Such as? 3 JACQUELINE EBANKS: Such as the Commission on Gender Equity, such as ACS, such as, 4 5 you know, I'd love to learn from the non-profit community that has a deep bench strength in providing 6 7 childcare services. So, I think there are many other players to bring to the table and the-the current 8 structure of the bill sort of says DCAS has this 9 responsibility. Now, there may be semantics here 10 because what we would like to say is that the working 11 12 group, the concept is that it brings more players to the table as you get exactly diversity of thought 13 14 that you just brought, but maybe the timeline 15 suggests it should be to this working group structure 16 versus the sole responsibility of DCAS MAJORITY LEADER CUMBO: Are-are there 17 18 current buildings within the portfolio that have already implemented child daycare programs such as 19 20 the one that we're talking about legislating? LAURA RINGELHEIM: No, we don't have any 21 2.2 of that in our portfolio. There's-there's ACS leased 23 and owned sites that provide daycare not exclusively for city employees. So, the answer to your question 24

is no, but DCAS could play a role in assessing its

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2 buildings in its portfolio to see what space is available, but then again, there are lots of other 3 sites that might be more appropriate that are not 4 5 included here, which is why we think that there 6 should be other agencies involved. It's with, you 7 know, 7,000 properties. It-it shouldn't all lie on 8 DCAS, and we don't have the ability to do that kind of analysis. 9

10 MAJORITY LEADER CUMBO: Well, I think that you may not have the analysis to do all of that, 11 12 but I do agree that we have to start somewhere, and I believe that it's important that we figure out 13 because it takes time to build out facilities like 14 15 that to have the appropriate players in place, but I 16 do agree that we should add additional people to-to the team to look at this, but I-similar to Council 17 18 Member Cabrera, this is a need of serious timing. 19 LAURA RINGELHEIM: Yes. 20 MAJORITY LEADER CUMBO: The-the growing workforce of women continues to grow. The amount of 21 2.2 women that are now working with children continues to

23 grow rapidly, and probably one of the fastest growing 24 populations in our workforce, and we have to meet the 25 needs and the demands of that workforce as quickly as

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2 possible. So, wanted to ask in addition to that, I wanted to just switch, but I want to go back to this 3 4 issue because it also has to do with lactation spaces 5 as well. When I came home from having my son, I-I got a lot of information from the hospital about La Leche 6 7 and La Leche is a service that teaches you how to 8 breast feed by going to certain classes, and I just broke it down for you because that was revolutionary 9 I've never heard of this. 10 to me. So, you have an opportunity to go to different classes, but would 11 12 have also been helpful would have been if I had gotten a list of where all the breast feeding spaces 13 14 are throughout the city of New York to say this is 15 something that is accessible to you, and you could go 16 to the borough president's office. You could go to Assemblymember Walter Mosley's or Council Member 17 18 Robert Cornegy's Office. Have there been discussions, Dr. Easterling, in terms of how can we 19 20 distribute that information more readily at the hospital so that moms have it right then and there? 21 2.2 DR. TORIAN EASTERLING: There-there has 23 been discussion through, as I mentioned, our Breast 24 Feeding Hospital Collaborative how best we can make sure that that information is distributed. 25 Happy to

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follow up with your office to-to really think through what's the best was way. I know that some hospitals have it and some do not, and so we want to make sure that it is standard of practice.

6 MAJORITY LEADER CUMBO: I'd like that to 7 be universal because I think that that's the first key to-it's changing societal norms because I even 8 know when I came home and I was breast feeding and 9 10 sometimes people would see me in my community. There is that push to say like you need to give that baby a 11 12 bottle, or you're not giving the baby a bottle? I give the baby-I give my baby a bottle with some 13 14 formula and some cereal and he grew up big. Your 15 baby is so small. You should have a big baby by now. 16 So, there's like this push to have a bigger baby, and that push is-is-is pushed onto formula and cereal and 17 18 other elements at a very early stage when you're still questioning what is the right answer for you. 19 20 When you talked about the disparities between women of color and white women, have you also broken that 21 2.2 down more so by economics in the sense of is it more an economic issue or is it really still a racial 23 24 issue because many women of color may perhaps have to 25 right back to work and don't have the option and

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 66 GOVERNMENTAL OPERATIONS 1 2 don't have paid family leave and have to go right back to work? So, the idea of breast feeding is just 3 4 not possible. 5 DR. TORIAN EASTERLING: So, yes, you'reyou're raising a lot of good points. I do think that 6 7 the structural racism is still the number one issue that exists both within the hospitals and also 8 neighborhood environments. You know, specifically 9 economic, and so that's also sort of a structural 10 factor that also does play out. We do not have 11 12 specific data that really speaks to each of these factors. We have done some reports around 13 14 neighborhood environmental factors such cultural 15 norms, as you have mentioned because there's-as more 16 information is being readily available and taught, is that the child the infant's stomach is the size of-17 18 size of a walnut, but then this over-feeding pattern is happening. So, there's some cultural norms. 19 20 There is the economic factor that also does play out of how people within communities of color and low-21 2.2 income communities have to return to work much 23 sooner, but then also as we had mentioned before, the structural factors and structural racism that exists 24 25 within hospitals about how and who is getting what

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 67 GOVERNMENTAL OPERATIONS 1 2 information and who is not getting other information, what resources are available and what resources are 3 4 not available. So, want to tease out all of it to 5 understand, you know, what is leading to those 6 disparities and inequities that-that we see--7 MAJORITY LEADER CUMBO: Uh-hm. DR. TORIAN EASTERLING: --both within 8 health, but also as we know that ultimately plays out 9 to the inequities overall within say one zip code 10 versus another, too. 11 12 MAJORITY LEADER CUMBO: I-I had the-the privilege of going to the Brooklyn Children's Museum 13 14 and utilizing what seemed to be like a breast feeding 15 mini-trailer to me as I would describe it. What is 16 the terminology you utilize for it? 17 DR. TORIAN EASTERLING: That's the 18 lactation pod. MAJORITY LEADER CUMBO: A lactation pod. 19 20 DR. TORIAN EASTERLING: Yes, uh-hm. MAJORITY LEADER CUMBO: Okay. I loved it 21 2.2 and I utilized it, had never-would have never seen it 23 had I not needed it, and so I think that that is a 24 great answer to a lot of the issue that you brought up in terms of facilities. Can you answer me a few 25

68

2 questions in terms of how much did the pod cost? How big is it and this is something--and how many spaces 3 is it in currently, and could we utilize this for 4 5 spaces throughout our city agencies that may not have 6 the ability to put something or to build out a space 7 structurally for a lactation room, but could have a 8 pod that would service the same purpose as what we're trying to propose in the bills in terms of employees 9 of 15 or more. But with a pod like this it could 10 even be even fewer employees because it doesn't take 11 12 up that much space. DR. TORIAN EASTERLING: Uh-hm. So, to 13 14 your first question, the lactation pod was

15 approximately \$100,000, and so it was an opportunity 16 for the Department of Health to use some unspent funds to implement and-and have lactation pods in 17 18 various locations, and I listed that there were about five locations that we currently have across the city 19 20 in each borough so we can increase lactation spaces that are available for families particularly for 21 2.2 mothers.

23MAJORITY LEADER CUMBO: And who paid for24that?

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COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 69 GOVERNMENTAL OPERATIONS 1 DR. TORIAN EASTERLING: Department of 2 3 Health and Mental Hygiene. 4 MAJORITY LEADER CUMBO: Department of 5 Health paid for that, uh-hm. 6 DR. TORIAN EASTERLING: Uh-hm, and so, 7 the-is-is this an opportunity? I would say that the department always supports the opportunity to expand 8 spaces for lactation methods. I think that we would 9 10 absolutely expand and-and want to support building and safe spaces where there are people because you 11 12 want to have individuals who really support and mange those spaces. I think for the lactation pods we're 13 14 also really supportive of expanding and figuring out 15 how we can provide those in more locations. So, 16 again I think this is an opportunity to-opportunity to follow up with you, but I think we want to offer 17 18 the flexibility or is it in a building or could it also be in a more public space in parks or other 19 20 areas. So, yeah, I think that there's a lot of possibility there, too, to see how we can make that 21 2.2 happen. 23 MAJORITY LEADER CUMBO: I want to turn it 24 over to my colleagues because I know everyone has a 25 lot of questions, but I just wanted to follow up on

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2 this point because I think it could address the issue that we were talking about in terms of a lack of 3 space, and we're talking about firehouses, police 4 5 precincts, schools and many others. If we were to 6 build more pods, do you think it's possible for the 7 cost to come down, and is there on the timeline 8 desire to implement or roll out more of the pods in 9 the coming year?

10 DR. TORIAN EASTERLING: So, we work with the vendor to purchase the pods, and so that would 11 12 that would have to be a conversation with the vendor that we contracted through to purchase those pods 13 14 about what the cost would be, but again, I think the 15 space to your point is definitely an opportunity to 16 be flexible about where we can have these lactation pods stationed to increase the flexibility. 17

18 MAJORITY LEADER CUMBO: I think it would be great if that could be a part of a great 19 20 conversation that you all can have because I think that it addresses the-the question that you raised in 21 2.2 terms of-I think you had said which spaces can have 23 lactation spaces, and my question was more so how can 24 we have lactation stations in every space possible 25 versus which ones? I think everyone should be able

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON GOVERNMENTAL OPERATIONS 71 1 2 to come up with a series of well, if you can't do this, can you do this, and if you can't do this, can 3 4 you do that? I think we need to have a tier of-of 5 systems throughout each space to determine which is the best route for us to take. 6 7 JACQUELINE EBANKS: Absolutely full agreement with you and-and yeah with CGE and DOHMH 8 would definitely like to work together on that. 9 MAJORITY LEADER CUMBO: Wonderful. Thank 10 11 you. 12 CHAIRPERSON ROSENTHAL: Thank you so much, Majority Leader Cumbo. I'd like to turn it 13 14 over now to the Public Advocate, and give her a 15 chance to ask some questions as well. 16 PUBLIC ADVOCATE JAMES: Thank you. So I 17 agree with Ms. Ebanks that there should be other 18 stakeholders at the table, and so this more is maybe a question I don't know for the chairs or for perhaps 19 20 the city agencies can answer this. Where is ACS and DSS today? [background comments] Are you testifying? 21 2.2 JACQUELINE EBANKS: No, but available for 23 questions as needed. PUBLIC ADVOCATE JAMES: The only reason 24 25 why I asked that is out of respect for the

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2 Administration and out of respect for this panel, I think clearly we need to hear from ACS and DSS who 3 are responsible for childcare in the city of New 4 5 York, and so in the absence of any-in the absence of 6 questions with respect to real estate, I would like 7 know if we cannot-if we do not have the real estate because of the limitations in space is-is it possible 8 that ACS and/or DSS could provide vouchers for-to 9 10 municipal workers to seek childcare in the city of New York? And so, I wanted to ask that question and 11 12 perhaps at some point in time off the record ACS and DCAS could respond to that question. 13 14 CHAIRPERSON ROSENTHAL: [interposing] 15 Public Advocate. 16 PUBLIC ADVOCATE JAMES: Sure. 17 CHAIRPERSON ROSENTHAL: You know, there 18 are representatives from those agencies--PUBLIC ADVOCATE JAMES: 19 Okay. 20 CHAIRPERSON ROSENTHAL: -- and they can come up, and you can ask them the question if you 21 2.2 like. 23 PUBLIC ADVOCATE JAMES: Yeah, because the question is what programs currently exist in the city 24 of New York for municipal workers to obtain 25

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 73 GOVERNMENTAL OPERATIONS 1 2 childcare, and I don't know whether or not this panel is in a position to answer that question--3 4 CHAIRPERSON ROSENTHAL: Okay. 5 PUBLIC ADVOCATE JAMES: --and so, I 6 would--7 CHAIRPERSON ROSENTHAL: [interposing] 8 Could the representatives from--PUBLIC ADVOCATE JAMES: [interposing] I 9 10 think from OCS and DCAS-DSS is in a position. CHAIRPERSON ROSENTHAL: Thank you. 11 12 PUBLIC ADVOCATE JAMES: What programs currently exist for municipal workers to obtain 13 14 childcare? Notwithstanding this wonderful panel, is 15 there anyone in the audience who can answer that 16 question? If the answer is you're not prepared to answer the question --17 18 CHAIRPERSON ROSENTHAL: [interposing] Would Ms. Drinkwater, do you want to--19 20 PUBLIC ADVOCATE JAMES: -- and get back to 21 me that's good, too. 2.2 CHAIRPERSON ROSENTHAL: -- and any other 23 city representatives from the city agencies we can just pull up additional chairs. Thank you. Just-24 25

1	COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON GOVERNMENTAL OPERATIONS 74
2	you're going to be sworn in very quickly and then
3	we'll continue.
4	LEGAL COUNSEL: Hi. Do you swear or
5	affirm to tell the truth, the whole truth and nothing
6	but the truth in your testimony before these
7	subcommittees, and in response to all Council Member
8	questions?
9	MICKIE RONAN GROESTEN: I do.
10	LEGAL COUNSEL: Thank you.
11	CHAIRPERSON ROSENTHAL: Would you please
12	state your name for the record before answering the
13	Public Advocate's question. Thank you.
14	MICKIE RONAN GROESTEN: Hi. My name is
15	Mickie Ronan Groesten and I am an Assistant
16	Commissioner at ACS in the Division of Children and
17	Families' Wellbeing, and I can just speak to your
18	question of eligibility. So, the work that I do is
19	actually I oversee the close to 400 childcare centers
20	that contain both childcare and Head Start programs
21	and those are all eligibility based programs. So, we
22	have to follow very strict guidelines. [coughs] Ad
23	for the Head Start performance standards, it's for
24	families earning up to 100% of the poverty line.
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COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 75 GOVERNMENTAL OPERATIONS 1 2 PUBLIC ADVOCATE JAMES: What is that in 3 terms of income, wages? I mean what's the incomewhat's the income limitations on that? 4 5 MICKIE RONAN GROESTEN: Excuse me, it 6 also-it ranges on the-the Federal Poverty Guidelines 7 are released every year. It really depends on thethe number of people that live in that family--8 PUBLIC ADVOCATE JAMES: [interposing] Got 9 10 it. MICKIE RONAN GROESTEN: -- the number of 11 12 children, the number of parents. It's--PUBLIC ADVOCATE JAMES: [interposing] So, 13 for a family of four what would be the income? What 14 15 would be the maximum income allowable in order to get 16 affordable childcare in the city? 17 MICKIE RONAN GROESTEN: Oh, I'm so-I so 18 have not looked at that recently. PUBLIC ADVOCATE JAMES: [interposing] Is 19 20 it fair to say that it's around \$30,000? 21 MICKIE RONAN GROESTEN: I'm sorry. 22 PUBLIC ADVOCATE JAMES: Is it-it's fair 23 to say that it's around \$30,000? 24 25

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 76 GOVERNMENTAL OPERATIONS 1 2 MICKIE RONAN GROESTEN: It's possible. I 3 really-I have not looked at those guidelines in the past year or two. So, I apologize. 4 5 PUBLIC ADVOCATE JAMES: Okav. 6 MICKIE RONAN GROESTEN: For our childcare 7 centers, it's for families up to 200% of the poverty 8 line, but then there are other factors where they have to have-they are looking for-there are other 9 10 eligibility guidelines. They are enrolled in a college program or they're looking for work or so 11 12 there are other limitations as well. So, it's specifically for municipal workers. 13 14 PUBLIC ADVOCATE JAMES: Uh-hm. 15 MICKIE RONAN GROESTEN: There is no 16 specific parameter for that that I'm aware of right now, but for us it's all eligibility based. 17 18 PUBLIC ADVOCATE JAMES: Let me just So, there-right now there is no specific 19 recap. 20 program for municipal workers. Currently, you base eligibility on federal guidelines. It depends upon 21 2.2 the various factors. Are you in college? Are you 23 working in school? Are you in school period? Are 24 you working, looking for employment, et cetera? 25 MICKIE RONAN GROESTEN: And-and income.

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 77 GOVERNMENTAL OPERATIONS 1 2 PUBLIC ADVOCATE JAMES: And income, and 3 is it fair to say that there's a waiting list? 4 MICKIE RONAN GROESTEN: In many of our 5 programs yes. 6 PUBLIC ADVOCATE JAMES: There's a waiting 7 list? MICKIE RONAN GROESTEN: Uh-hm. 8 PUBLIC ADVOCATE JAMES: Do you know 9 10 whether or not this administration is looking at a childcare program specifically for municipal 11 12 employees? 13 MICKIE RONAN GROESTEN: I'm not aware. 14 I'm sorry. 15 PUBLIC ADVOCATE JAMES: Okay. Thank you. 16 I appreciate your answer. 17 MICKIE RONAN GROESTEN: Okay. 18 PUBLIC ADVOCATE JAMES: The other guest who we know well. 19 20 ERIN DRINKWATER: Hi. Erin Drinkwater from the Department of Social Services. Similarly, 21 2.2 our programs would be eligibility based, and wouldn't 23 differ for those who are municipal employees or not. 24 PUBLIC ADVOCATE JAMES: Okay. So, thank you for that answer. So, recognizing based upon 25

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 78 GOVERNMENTAL OPERATIONS 1 2 DCAS' testimony, a number of the buildings-a number of municipal employees work in state buildings. OCA, 3 they're under the jurisdiction of a state agency, 4 5 yes. Two, there are leased buildings and you would 6 like for the City Council to remove the term leased 7 buildings in the legislation, and the reason why that is because of-because of costs or what's the basis 8 for removing leased buildings in the legislation? 9 10 ERIN DRINKWATER: The legislation currently says city controlled, which we are taking 11 12 to mean leased-13 PUBLIC ADVOCATE JAMES: Right. 14 ERIN DRINKWATER: --but I-I think if-if 15 the decision is made by Council to include lease 16 spaces that we need to include more parameters in that legislation as to what would be required for 17 18 starting. So, existing city controlled spaces probably would not-we could say off the bat are 19 20 really not feasible because we'd have to go and amend leases and that would almost be impossible to do in 21 2.2 almost every case. It's very difficult enough to get 23 daycare sites that are suitable. That's why we made 24 that recommendation in the testimony.

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 79 GOVERNMENTAL OPERATIONS 1 2 PUBLIC ADVOCATE JAMES: And so again just to recap so I can basically understand you would have 3 to renegotiate leases, which obviously would be 4 5 problematic, and two, the cost is prohibitive? Is 6 that my understanding? 7 ERIN DRINKWATER: I-I think it would just be better that if we did do leased spaces that we 8 would start with a new leased space. 9 10 PUBLIC ADVOCATE JAMES: A new lease going forward. Got it and how long are the terms of the 11 12 lease? Any idea for a typical leased space, how long are the leases? 13 14 ERIN DRINKWATER: It could be anything. 15 We generally try to do at least 15 years to 20 years. 16 Sometimes we're only able to get ten years. You know, 17 for daycare especially we like to do it as long as 18 possible. It just depends on negotiations with that particular landlord. 19 20 PUBLIC ADVOCATE JAMES: Got it and is it possible to build out any of your underutilized land? 21 2.2 For instance your parking-municipal parking lots? 23 ERIN DRINKWATER: Is it possible? Sure. I mean with the correct studies of whether those 24 25

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 80 GOVERNMENTAL OPERATIONS 1 2 zoning permits in certain spots or the zoning would have to be changed or --3 PUBLIC ADVOCATE JAMES: [interposing] The 4 City Council can always change the zoning for that. 5 6 ERIN DRINKWATER: So, I think that would 7 be part of what the study would be, whether to build new, look at existing city spaces or look at leased 8 9 spaces. 10 PUBLIC ADVOCATE JAMES: So, I would-I'm open to putting forth a resolution with respect to 11 12 OCA, Office of Court Administration's state owned buildings. I think that individuals and employees 13 who work in OCA buildings and/or individuals who have 14 15 business before the courts should have an opportunity to have childcare available to them. I think that's 16 really critically important, and that's a discussion 17 that we will have with the state. Too, I understand 18 your position with respect to leased property. 19 Ι understand the terms of your lease might be 20 restrictive. And so, I think at that point in time I 21 2.2 think that we should consider possibly providing 23 vouchers to municipal workers to obtain childcare in 24 the city of New York, and I think in here working 25 with the City Council and I believe working with ACS

81

2 and DSS we really need to look at some of these eligibility requirements, and we need to establish a 3 program specifically for municipal workers in the 4 5 city of New York. I recognize that there are a 6 number of challenges with respect to this, but I 7 think women face a number of challenges in the city of New York, and we have to rise above and beyond 8 these challenges, and provide childcare. It's really 9 10 critically important. I thank all of you for your work, and I look forward to working with the members 11 12 of the City Council to make this a reality for the countless number of families who desperately need 13 14 childcare, and I recognize that childcare is a 15 necessity in the city of New York. I thank you all. 16 CHAIRPERSON ROSENTHAL: Thank you. Thank you so much Public Advocate. I actually do just have 17 18 one follow-up question from your bill to-oh, there's a lot of movement around. Come on back, doctor. You 19 20 mentioned concerns or complications with Intro 878, which apply to DOE and the jails for example. Do you 21 2.2 think that, you know, these lactation pods, which is 23 now my favorite expression could be more easily used

24 in those facilities?

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1	COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON GOVERNMENTAL OPERATIONS 82
2	JACQUELINE EBANKS: I would like to
3	invite our colleagues from DOC to directly answer
4	that question.
5	CHAIRPERSON ROSENTHAL: Thank you. If you
6	could just be sworn in and then state your name for
7	the record. Thank you.
8	LEGAL COUNSEL: Do you swear or affirm to
9	tell the truth, the whole truth and nothing but the
10	truth before these subcommittees, and to respond
11	honestly to Council Member questions?
12	DR. NICHOLE ADAMS: Yes I do.
13	LEGAL COUNSEL: Thank you.
14	DR. NICHOLE ADAMS: My name is Dr.
15	Nichole Adams. I'm the Deputy Commissioner for
16	Health Affairs for the New York City Department of
17	Correction. So, in respect—so I just want to say
18	before I answer your question I am so proud to be
19	sitting here right now. It is so exciting. I have
20	three babies and to listen to all this wonderful
21	conversation about helping working mothers is just-it
22	does my heart good. So, I'm so excited to sit here,
23	and I'm really excited like I wanted to say amen a
24	couple of times when I was listening to you guys
25	testifying. But yes, we are excited to explore the
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83

2 pod option. We have actually begun the process of trying to figure out how it's feasible. You know, we 3 have some infrastructure issues, but when we saw the 4 5 legislation we were so excited about how can we do 6 this? What else can we do, and there definitely are 7 some logistical and operational concerns, but we recognize that the lactation pods were an exciting 8 option of us to consider. So, excited about it we 9 10 started pricing it out, tried to figure out who would be cleaning them, tried to figure out how do you 11 12 maintain them in a way that's safe, and being very security minded. So, we really are exploring all of 13 14 the operational and security concerns that kind of go 15 with providing this to women but we're-we're excited 16 to cooperate and participate and do what we can, and I could probably keep talking about that a while, but 17 18 I just-I guess I answered your question. So, yes, we're looking into it. 19 20 CHAIRPERSON ROSENTHAL: You could bring us all to tears. [laughter] [background comments] 21 2.2 PUBLIC ADVOCATE JAMES: Did someone 23 explain what the hell is a pod? Like-I'm like I'm clueless. 24

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 84 GOVERNMENTAL OPERATIONS 1 2 CHAIRPERSON ROSENTHAL: Oh, Council Member Treyger I was going to call on you next. 3 COUNCIL MEMBER TREYGER: [off mic] No 4 5 problem. 6 CHAIRPERSON ROSENTHAL: Okay, thank you. 7 DR. TORIAN EASTERLING: So the lactation pod is actually an enclosed space, and you can walk 8 right into the space. It provides a chair, a seating 9 area for you and other members of your family. You 10 could bring your little child in, and actually in 11 12 the-once you're in the space, it actually allows-it has nice lighting and also it just allows for the 13 14 mother to either-to pump and/or breast feed, and 15 there's also sanitary items in there that will allow 16 them to clean up as well, and so again this was a one-time purchase for the Department of Health 17 18 because we had unspent funds, and so working with that vendor we were able to identify locations 19 20 throughout the city where these lactation pods could be utilized. 21 2.2 PUBLIC ADVOCATE JAMES: Just last 23 question Madam Chair since he's talking. It's 24 portable? 25

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 85 GOVERNMENTAL OPERATIONS 1 2 DR. TORIAN EASTERLING: Well, you cannot pick it up. It would take some-a group of people to 3 4 move it. 5 PUBLIC ADVOCATE JAMES: So, it's 6 permanent? It's a permanent structure? 7 DR. TORIAN EASTERLING: But you can move 8 No, you can move it right, but we just have to it. coordinate. That's all I'm saying with-with others. 9 10 We have to coordinate to get about five or six other people to move it. 11 12 CHAIRPERSON ROSENTHAL: Thank you so much, and the other for the record-let the record 13 14 show that we're looking at lactation pods on our 15 phones-on our Smart phones. [laughter] We're all for 16 the pods. Council Member Yeger, I know you had some 17 questions as well. Thank you. 18 COUNCIL MEMBER YEGER: Thank you, Madam Chair. [coughs] Also, let the record reflect that I 19 20 think the baby approved of the-of the pods. I heard that. Yes, I believe that's-for those of us who 21 2.2 speak baby talk, the parents in the room, yes, I 23 believe that was amen. I have a question. I have 24 two questions for DCAS and for the Commission on 25 Human Rights. First for the Deputy Commissioners of

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2 DCAS and this is more of a comment then-then I quess we'll have a period of time when you can answer if 3 4 you'd like. What the Council has asked for in Madam Public Advocate's bill Intro 853, is for a 5 6 feasibility study and the concerns that you've 7 brought in your testimony are in my very respectful opinion better placed as part of the Feasibility 8 Study. If, you know, I think you're selling yourself 9 10 short, frankly. DCAS is a big agency. Two years ago this Council, the predecessor to this Council 11 12 introduced a piece of legislation and the Mayor signed it, a Local Law to require a branding program 13 14 for school safety offices for school safety agents in 15 non-public schools. Argument could be made that that 16 that program would have been better suited for the Department of Education. An argument could be made 17 18 it would have been better suited for the Parks Department, but the wiser heads in this Council and 19 20 the Administration prevailed and it fell in your lap, and, you know, the jury is still out, but I think 21 2.2 you're doing an okay job. So I think DCAS can handle 23 something, and selling yourself short that this is 24 not a program necessarily that-that should be 25 undertaken or studied in the, you know, as-as the

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 87 GOVERNMENTAL OPERATIONS 1 2 bill is currently written I think is just a very short-sighted way of looking at it with due respect. 3 With respect to and then I'll, you know, let you give 4 5 back as well as I give it. 6 LAURA RINGELHEIM: [interposing] If I 7 could comment on that. 8 COUNCIL MEMBER YEGER: Sure, sure. LAURA RINGELHEIM: So, I have the good 9 10 fortune of when I first got to DCAS not being in real estate and I worked on the school security bill and 11 12 we did do it, and we pulled a lot of heads together to try and make that work, and it was a very big 13 14 challenge because we didn't have the expertise, and 15 we ourselves wondered why? You can just go to 16 another agency with more expertise. So, I'm not saying it's impossible. I'm saying if you looked at 17 18 efficiency and capacity, some of the requirements are technical feasibility and anticipated costs, but 19 20 there are agencies with a lot of expertise in that that we don't have. 21 2.2 COUNCIL MEMBER YEGER: Deputy 23 Commissioner, that's the point I'm getting to, which is that as-as part of the Feasibility Study we would 24 25 be asking DCAS to come back with the answer, and that

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2 means calling on your colleagues and other agencies to help you do that feasibility study. It's not all 3 It's on you to lead the project. It's on you 4 on vou. 5 to write the report and give it back to the Council, 6 but it's not on you to do actual work. If you think 7 that ACS or the Department of Health or Health and 8 Hospitals Corporation or the Department of Education or whatever, it is, the Police Department for their 9 buildings and their facilities, Fire Department, 10 whatever you think makes sense to get the feedback. 11 12 You're the project leader. Lead the project and bring in those agencies to give you those answers and 13 14 come back with the answer, but the point of, you 15 know, exempting a certain amount of space for example 16 with the lease spaces. You know, I was once a lawyer before I came here. Amending a lease is not a big 17 18 deal. It just not. You know, you go to the landlord 19 and you say, we are a city agency we pay you a 20 bajillion dollars a year for this piece of property. We would like you to consider a midterm amendment to 21 2.2 the lease that would allow us to put one room in that could be use for the following purposes. 23 You okay with that because if not, when this lease is up, 24 25 we're going to take our business elsewhere. I think

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 89 GOVERNMENTAL OPERATIONS 1 2 you'll find that most landlords would be okay with it, and so I'm just saying that don't sell yourself 3 short. I think you can, you know, put your heads 4 5 together, bring in your colleague agencies and try to 6 get that happening. 7 LAURA RINGELHEIM: And I, yeah, I think it's possible and we could do it. I think that--8 COUNCIL MEMBER YEGER: [interposing] 9 10 Probable, probable. There you go. LAURA RINGELHEIM: --you know, our 11 12 question was why would Council interject DCAS as the agency to lead this student when the role that DCAS 13 14 would play or its current mission would be smaller in 15 terms of allocation space. The-the legislation calls 16 for a pilot. 17 COUNCIL MEMBER YEGER: [interposing] 18 Council Members picked your agency because we trust 19 they---we trust you. 20 LAURA RINGELHEIM: Well, I appreciate that. [laughter] But even for the pilot program that 21 2.2 it would not really be feasible for DCAS to get that 23 off the ground where we don't have that knowledge. So, I would just ask that, you know, Council consider 24 25 that. We think us as the lead agency in this to

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2 explore whether that would be the most appropriate
3 way.

COUNCIL MEMBER YEGER: Okay, fair enough. 4 I mean I'll just saying in closing on that top that I 5 think you've shown that you can get new projects and, 6 7 you know, when the microphones aren't here we can talk about why DCAS got the School Safety Project, 8 but I think that you're selling yourself short, and I 9 10 think that you can-you can do this. If-if you bring in your sister agencies to help out I think you can 11 12 get this done. I have a question for the Commission on Human Rights. You indicated-I'm sorry. I don't 13 14 have your testimony, but I have notes. You indicated 15 that you have a problem or that the Commission has a 16 problem with-with the response time of five business days for a private employer I believe. Right? Okay, 17 18 what's the right amount of time?

19 LAURA RINGELHEIM: The current law it 20 doesn't seta a specific amount of time, but instead 21 required a dialogue between the employer and the 22 employee, which would be-and then a fact is really 23 that specific analysis about what is needed for that 24 employee at that time, and that that also taking into 25 consideration what the employer can offer. So, it's

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 91 GOVERNMENTAL OPERATIONS 1 2 not-it's similar to other disability accommodation, other accommodation analyses-3 4 COUNCIL MEMBER YEGER: An hour--5 LAURA RINGELHEIM: -- on Anti-Discrimination law. 6 7 COUNCIL MEMBER YEGER: -- or minutes? 8 LAURA RINGELHEIM: We would, we--COUNCIL MEMBER YEGER: You want it to be 9 10 vague and not stated. 11 LAURA RINGELHEIM: I want to have-we-the 12 current law works. The standard that is laid-that as it works now, an employer and employee engage in a 13 cooperative dialogue. They figure out what's needed. 14 15 It could be-it could be that five days is way too 16 long, and that would be a violation of the City Human 17 Rights Law. Two days could be too long. COUNCIL MEMBER YEGER: Well, five days 18 would not be too long in a violation of the City 19 20 Human Rights Law if this Council legislates five days to be very clear. 21 LAURA RINGELHEIM: It would create 2.2 23 dueling standards actually and it would be--24 25

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 92 GOVERNMENTAL OPERATIONS 1 2 COUNCIL MEMBER YEGER: [interposing] No, it-it would say five days for-for a lactation space. 3 It's dueling standards to get--4 LAURA RINGELHEIM: [interposing] Often a 5 6 lactation space, claimed-related reasonable 7 accommodation claim could be intertwined with other pregnancy accommodation related claims and it would-8 it could really cause some confusion and, in fact, 9 even in one situation an employer would be--10 COUNCIL MEMBER YEGER: [interposing] Which 11 12 is what we're trying to avoid with-with-we don't want confusion. So, what we've done here in a very wise 13 14 by four of my colleagues three of whom are women, 15 some of whom are parents, they-they came up with a 16 deadline, five days. It doesn't mean that the 17 employer can't give an answer in a day, and an 18 employer who chooses to give an answer in a day will get Hosannas, but maybe an employer won't, but five 19 20 days is the deadline. It's the top. It's-don't exceed five day. What-what you're proposing is a 21 2.2 vagueness, you know, those-those who write laws and 23 those who enforce laws know that we want-we want 24 certainty in the law. We want employers to know that 25 if they don't answer within a certain period of time,

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2 what's that period of time? Well, well these fine Council members said five days and the Mayor signed a 3 bill. That's wonderful. So, five days it is and the 4 point of that is to avoid what you've described as 5 6 the current process a back and forth, and then a flip 7 of the coin, the Human Right Commission says well, for that employer a day was too long. For that 8 employer six weeks was too long. This way we're 9 saying five days is the limit. It can't go to five 10 days and one hour. It's five days. 11 12 LAURA RINGELHEIM: Our primary concern is that it could be interpreted to limit current 13 protections that actually instead of increased 14 15 protections this could make employers less responsive 16 and so we would-we would very much like to look 17 forward-work with Council to create a solution that 18 would provide more clarity and actually expand protections rather than limit what we have. 19 20 COUNCIL MEMBER YEGER: [interposing] But what would the answer be then? 21 2.2 LAURA RINGELHEIM: We would-I mean if 23 there is-it would-it's hard for me to speculate right

25 hardship standard, which is something applies to all

now about how to fit a limit within the undue

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 94 GOVERNMENTAL OPERATIONS 1 2 accommodations under the City Human Rights Law disability, religion, domestic violence and 3 4 pregnancy. So we would very much like to sit down and work out a solution if that's-if there is going 5 6 to be a hard stop. 7 COUNCIL MEMBER YEGER: Okay. LAURA RINGELHEIM: Maybe there's some 8 language could be--9 10 COUNCIL MEMBER YEGER: [interposing] So, we're all sitting here now. 11 12 LAURA RINGELHEIM: Yeah, maybe some language could be indicated that that is an employer 13 14 may-must respond more quickly under certain 15 circumstances is something that helps the employer 16 and the employee understand that it's not sit and 17 wait for five days if you have a lactation space 18 available and a currently lactating employee, but that that would be the deadline. As you articulated, 19 20 I think if the-if the statute expressly-if the proposal expressly is connected to the existing 21 2.2 standard and then increased the protection, I think 23 that would be-24 COUNCIL MEMBER YEGER: [interposing] 25 Thank you.

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 95 GOVERNMENTAL OPERATIONS 1 2 LAURA RINGELHEIM: --that's something 3 that we could work on. 4 COUNCIL MEMBER YEGER: Well, I look 5 forward to hearing back from you on what the law should be. 6 7 LAURA RINGELHEIM: Yeah we can 8 definitely. COUNCIL MEMBER YEGER: Okay, thank you 9 10 vey much Madam Chair. CHAIRPERSON ROSENTHAL: Thank you so much 11 12 Council Member. Council Member Treyger. COUNCIL MEMBER TREYGER: So, in the 13 14 opening statements I'm just going to repeat what was 15 stated. The Administration supports the intent of 16 Intro 380 and DCAS currently has in place a contract for diapers. This contract is available to all city 17 18 agencies, but unfortunately, procurement rules do not allow for DCAS to make these goods directly available 19 20 to non-government entities. So, I-I just need some further clarity on this. So, is it correct to say 21 2.2 that DCAS does have diapers to distribute? 23 LEGAL COUNSEL: I have to swear you in. Do you swear or affirm to tell the truth, the whole 24 25 truth and nothing but the truth before this

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 96 GOVERNMENTAL OPERATIONS 1 2 committees and to respond honestly to Council Member questions. 3 4 DEPUTY COMMISSIOENR IBRIC: I do. 5 LEGAL COUNSEL: Thank you. 6 DEPUTY COMMISSIONER IBRIC: [off mic] 7 Good afternoon, I'm Deputy Commissioner--8 COUNCIL MEMBER TREYGER: Is the mic. The mic is no on. 9 DEPUTY COMMISSIONER IBRIC: Thank you. 10 I'm Mersida Ibric, Deputy Commissioner for Citywide 11 12 Procurement at DCAS. So, yes we do have contracts in place. Currently on city agencies can procure off 13 14 those contracts. So, for example a daycare center 15 could not procure directly from our contracts or 16 order directly from our contracts. However, ACS can. 17 COUNCIL MEMBER TREYGER: So, it says here 18 that procurement rules does not allow for DCAS to make these goods directly available to non-government 19 20 entities. Which procurement rules? DEPUTY COMMISSIONER IBRIC: So, our 21 22 citywide contracts are only made available to all 23 city agencies. It's the way that the structure is 24 set up. 25

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 97 GOVERNMENTAL OPERATIONS 1 2 COUNCIL MEMBER TREYGER: But our-is thisis this city code? Is this a statute? Is this a 3 4 regulation? Is this guidance. Can you speak to what level of rule this is? 5 6 DEPUTY COMMISSIONER IBRIC: Yeah, I 7 believe it's much more technical than that. So, in order for an agency or anyone to procure directly 8 from our contracts, you would have to have a payment 9 10 mechanism in place and that's through the city's financial management system. So, right now only city 11 12 agencies are able to access and use that system. COUNCIL MEMBER TREYGER: But just so I'm 13 14 clear, have non-profits requested diapers from the 15 city Administration to help families in need? 16 DEPUTY COMMISSIONER IBRIC: So, those requests would come directly to city agencies, not to 17 18 DCAS. So, I don't-I can't speak on behalf of the other city agencies, but that would probably be 19 20 through ACS, DSS, you know, so--COUNCIL MEMBER TREYGER: 21 I just want 2.2 clarity whether or not we have turned away any family 23 in need of diapers because of a bureaucratic process 24 that I'm not even clear about right now as far as 25 whether this is law or this is simply just someone's

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 98 GOVERNMENTAL OPERATIONS 1 2 interpretation of a bureaucratic regulation or a rule or guidance because there's a difference between a 3 law and a regulation and guidance. 4 5 DEPUTY COMMISSIONER IBRIC: Absolutely. 6 COUNCIL MEMBER TREYGER: So, are we 7 dealing with law or are we dealing with just a regulation or guidance? 8 DEPUTY COMMISSIONER IBRIC: So, I'm going 9 10 to open it up to the other agencies that would actually answer those requests, but again it's-it's a 11 12 bit more sort of mechanical than that, and so right now all city agencies, there's about 100 of them and 13 14 authorities and departments are able to procure 15 diapers through our contracts. So, I don't know if 16 anybody will respond. 17 LAURA RINGELHEIM: Well, I was just going to add to that I think it's-what we're recommending 18 is that the language in the legislation be changed 19 20 because just the way it works isn't that they would cone to DCAS because we don't run those programs. 21 2.2 So, there needs to be a program in place, which would 23 be run by the agencies who then can deliver that good. It's really not a matter of, you know, trying 24 25 to get around something and making it

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 99 GOVERNMENTAL OPERATIONS 1 2 bureaucratically difficult. It's just that there's an agency that serves that need. It isn't DCAS. 3 DCAS' service is to provide the procurement to make 4 5 the contract vehicle available to the agency. 6 COUNCIL MEMBER TREYGER: Yeah, I mean 7 there's a willingness on our part, on my part to make 8 the languages as simple, as easy for families to get diapers. What I'm just trying to understand is that 9 this is the first I'm reading about procurement rules 10 that do not allow for this to happen right now, and 11 12 I'm just trying to get clarity. Is that the discretion of a commissioner or are you bound by some 13 14 law? 15 LAURA RINGELHEIM: So, I-I also want to 16 add that you said this earlier the Feminine Hygiene Law. So that law is written the same way that we are 17 18 sort of recommending that these changes as well, So that it's-it directly indicates that the 19 right. 20 city agencies are procuring these items on behalf of other entities, and to answer your direct question, I 21 2.2 believe that it has-it's much more mechanical, much more technical than that, but we can absolute follow 23 up with the exact reference for you. 24 25

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 100 GOVERNMENTAL OPERATIONS 1 2 COUNCIL MEMBER TREYGER: Okay and to be 3 clear, the Administration supports the legislation 4 making sure the language is as clear as possible and to make it as easier as possible for families to 5 6 obtain the diapers. Is that correct? 7 LAURA RINGELHEIM: Yes, yes. COUNCIL MEMBER TREYGER: Okay, I-I will 8 stop here. I'm just saying that I was very concerned 9 10 that, you know, a single mom who came into my office who was in desperate need of housing was going 11 12 through the shelter system, had very difficult-had a very difficult time obtaining basic needs for her 13 14 child--15 LAURA RINGELHEIM: Uh-hm. 16 COUNCIL MEMBER TREYGER: --and I, you 17 know, it-it really-it hit the heart of my staffer. 18 It hit the heart-it hit my heart when we heard this because diapers I think we'd all agree are basic 19 necessities. These are not luxury items, and I-I 20 don't know why it's difficult to get diapers into the 21 2.2 hands of-of families that-that-that need them, but 23 anything we can do to make this process as easy as possible and again, and I would just ask because 24 25 passing this will take some time. Hopefully, not a

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 101 GOVERNMENTAL OPERATIONS 1 2 lot of time, but it will take some time. I'm just asking the commissioners and the Administration to 3 review your current policy now, and to see if there's 4 5 anything you can do within your discretion now to 6 make this process easier to get diapers into the 7 hands of families that need them, and I thank the chair for-for her time. 8 CHAIRPERSON ROSENTHAL: 9 Thank you so 10 much, and oh, do you want to add something? Please. The Committee Counsel will just swear you in very 11 12 quickly. [sneezing] Bless you. LEGAL COUNSEL: Pease raise your right 13 14 hand. Do you swear or affirm to tell the truth, the whole truth and nothing but the truth in your 15 16 testimony before this committees and to respond 17 honestly to Council Member questions? ELIZABETH DANK: Yes. I do. 18 19 LEGAL COUNSEL: Thank you. 20 ELIZABETH DANK: Hi, my name is Elizabeth I'm the Deputy Commissioner and General 21 Dank. 2.2 Counsel at the Mayor's Office to Combat Domestic 23 Violence. So, I just wanted to give an example on 24 the Family Justice Centers where related to in the 25 legislation. So, Mayor's Office to Combat Domestic

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102

2 Violence operates the New York City Family Justice Centers and act as advocates (sic) and we provide 3 diapers and other practical needs to clients using 4 5 city procurement contracts in order to do that so 6 that's one example of how even though what DCAS is 7 saying about how contracted providers are not able to 8 access those without working through the programs they're working with we're able to provide those 9 diapers through the city's procurement. 10

11 COUNCIL MEMBER TREYGER: Right and I 12 think you've just kind of made my point that you 13 found a way to make it happen. I just want-I want 14 that to happen across the board, uniformly across all 15 city government to make this process easier for 16 families. Thank you.

17 ELIZABETH DANK: Sure.

18 CHAIRPERSON ROSENTHAL: Thank you so 19 much, Council Member Treyger and I think that's it 20 for this panel. Thank you.

21ERIN DRINKWATER: I have one more thing.22CHAIRPERSON ROSENTHAL: And we're just23going to hear from DSS one more time.

24 ERIN DRINKWATER: Rotating chairs. Erin25 Drinkwater again DSS. I wanted to respond in regards

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103

2 to our domestic violence shelters and the family with children shelters run by the Department of Homeless 3 4 Services. We will be having a hearing on Thursday 5 about model budgets, but one of the things that the 6 model budget process addressed was the client 7 supplies. Diapers are provided both in domestic violence shelters currently and in family with 8 children shelter currently as part of the shelter 9 10 pantries. So, I wanted to let you know that they are currently available. If there is any information on 11 12 this particular client, please we can talk afterwards and-and follow up, but I wanted to provide that 13 information to the Committee. 14

15 CHAIRPERSON ROSENTHAL: Thank you so 16 It's really helpful. You just gave me an much. 17 Okay, thank you so much to this panel. Really idea. 18 appreciate all your thoughtful insight and answers to our question. Next, I'm calling up representing the 19 20 New York City Campaign Finance Board, Amy Loprest and anyone else that she would like to bring up with her, 21 2.2 but again our next panel will be from the New York 23 City Campaign Finance Board. [background comments, 24 pause] Great and do you have testimony that you want 25 to share? [pause] It's on its way. Okay. Terrific.

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 104 GOVERNMENTAL OPERATIONS 1 2 I'm going to ask the Committee Counsel to swear you 3 in. 4 LEGAL COUNSEL: Hi. Do you swear or affirm to tell the truth, the whole truth and nothing 5 but the truth before this--in your testimony before 6 7 these committees and to respond honestly to Council Member questions? 8 AMY LOPREST: 9 I do. CHAIRPERSON ROSENTHAL: If you could just 10 introduce yourself and your title for the record. 11 12 Thank you. So, could to see you, by the way. AMY LOPREST: Good afternoon, Chair 13 Cabrera, Chair Rosenthal and members of the 14 15 Committees on Governmental Operations and the 16 Committee on Women. My name is Amy Loprest. I'm the Executive Director of the New York City Campaign 17 18 Finance Board. Thank you for the invitation to provide testimony on Intro 899, which would permit 19 20 campaign funds to be used for certain childcare costs for children under 13 years of age for which the 21 2.2 candidate is the primary caregiver. For over 30 23 years the city's Public Matching Funds Program, which we administer, has opened the door for aspiring 24 officer holders of all backgrounds to run competitive 25

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2 campaigns. We are supportive of efforts for removing the barriers that keep qualified New Yorkers from 3 4 seeking elected office. As we consider the 5 legislation we have identified some administrative 6 and practical concerns. Currently under the Campaign 7 Finance Act, Section 702-21(b), childcare costs are clearly included among the expenditures that are not 8 in furtherance of a political campaign for elective 9 office. The bill would amend the act to allow to 10 allow the expenditure of campaign funds on childcare 11 12 costs that would not exist but for the campaign or campaign activities. Such expenditures would not be 13 14 an allowable use of public funds. To ensure the 15 legislation fulfills its intent, we have identified 16 some recommendations for further review. We would recommend the bill clarify the permitted campaign 17 18 expenditures that pertains specifically to childcare services such as the qualified caregiver or daycare. 19 One model is the definition of eligible expenses 20 under the Dependent Care Assistance Program or DCAP 21 2.2 that's available to city employees. Under DCAP pretax 23 funds can be used to pay for employment related 24 dependent care expenses performed within or outside 25 the home while a city employee or the employee's

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2 spouse is at work or attending school full time. A qualifying caregiver is someone who is not a 3 4 dependent, spouse or the spouse's child. Paying a 5 family member for childcare expenses provides-6 prevents a unique issue. The bill does not 7 explicitly carve out as impermissible payments to a family member of childcare arrangements. However, 3-8 702-21(a) does not extend the presumption that the 9 enumerated expenditures are in furtherance of the 10 campaign to payments made to candidates' spouse, 11 12 domestic partner, child, parent or sibling. If the 13 Council was to use the DCAP definition for childcare 14 services dependents, spouses, and spouses' children 15 would not be covered. So, considerations would have 16 to be made for other family members such as grandparents or siblings. As drafted, the bill would 17 18 require candidates to fill out an approved statement of childcare needs with the board, which the board 19 20 could approve in whole or part or deny. We agree candidates should be required to make a showing that 21 2.2 expenditures "would not exist but for the campaign" 23 and as such are permissible campaign expenditures. However, the statement, if approved, should certify 24 25 only that the expenses exist solely because of the

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107

2 campaign. It should not constitute a preapproval of individual childcare expenditures, which would still 3 4 be subject to the post-election audit review as are 5 all other types of expenditures. The board anticipates promulgating rules to clarify the 6 7 standard and how candidates would be able to satisfy An open transparent rule making process in 8 it. consultation with potentially affected stakeholders 9 will help ensure the board can develop guidelines 10 that are both practical and fair. While child-11 12 childcare costs would not be a qualified expense under the legislation, they would be subject to the 13 14 spending limit, which would help limit the overall 15 amount that candidates spend on childcare costs 16 through their campaign. However, the bill does not specify if campaign funds for childcare costs can bet 17 18 spent in the out-years or post election. It is likely that the need is greatest in the year of the 19 20 election, and we recommend that expenditures on childcare costs be permissible only in the year of 21 2.2 the election. With regards to disclosure around the 23 issue of childcare expenses, there must be a balance between ensure proper documentation is maintained, 24 and submitted to the board and protecting children's 25

108 GOVERNMENTAL OPERATIONS 1 2 information from disclosure. The Board is sensitive to these concerns, and we believe they can be 3 addressed through the rule making process, but we 4 5 thought it was important to raise them here. We hope 6 you'll take these concerns into consideration. Thank 7 you for the opportunity to testify, and I'm happy to 8 answer any questions you have.

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON

9 CHAIRPERSON ROSENTHAL: Thank you very 10 much. I appreciate your testimony. I do think this is a tricky issue and I respect that and understand 11 12 it wholeheartedly. I do have to say having lived through two elections, I-I think it would be a-a 13 14 penalty to-to the child-the caretaker if they would 15 be subject still to the spending cap just knowing in 16 my mind's eye how that money gets spent having to add on. I'm not sure where I would take away. Having 17 18 spent up to the cap in my two campaigns I don't quite know what I could give up spending money on in order 19 20 to cover those costs. So, I respect the fact that you respect the fact that it's a complicated tricky 21 2.2 issue. So, thank you for that. Do any of my 23 colleagues have questions? Yes, Council Member Cumbo 24 COUNCIL MEMBER CUMBO: Thank you. So, I 25 want to piggyback on Council Member Rosenthal in

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 109 GOVERNMENTAL OPERATIONS 1 2 terms of gaining clarity on if the money spent on childcare would count towards your cap. You're 3 saying yes. 4 AMY LOPREST: Well, I mean the way the 5 6 law is written these would be campaign-related 7 expenses and all campaign-related expenses apply to 8 this spending cap. COUNCIL MEMBER CUMBO: 9 Now--10 AMY LOPREST: [interposing] There are certain very narrow exceptions, but generally. 11 12 COUNCIL MEMBER CUMBO: It would make sense maybe if like you had a 13-year-old, and your 13 14 13-year-old went to school Monday through Friday and 15 they got out a 5:00, 6:00 for after school and maybe 16 from 6:00 to 9:00 you would need that type of, and so you might utilize your funds for that, but if you 17 18 have a newborn and let's say your campaigning and the baby is three months old, such as was in my case, 19 childcare in the Fort Greene-Clinton Hill area is 20 about \$2,000 a month. So, if you were-and that's on 21 2.2 the very low end and you're not at a great childcare 23 space, and it's-it's not the crème de la crème. 24 There's no waiting list for the \$2,000 a month 25

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 110 GOVERNMENTAL OPERATIONS 1 2 childcare space. So, you're-what you're stating is that that \$2,000 a month would go towards your cap. 3 AMY LOPREST: Yes, but these are to be 4 5 only expenses that you wouldn't have had to have other-except for running for office. So, you know, 6 7 if you had been working before, you would have had childcare expenses beforehand, but this-this law is 8 to provide for people to be able to spend campaign 9 money on childcare costs that would not exist but for 10 your running for office. That's my-that's my 11 12 understanding of the intended purpose of the law. So, it's not just to allow campaign funds to be spent 13 14 for childcare costs in general. It's really that 15 very narrow type of expenses that wouldn't exist but 16 for your running for office and I-we of course do understand that childcare costs are significant. 17 Ι 18 mean you're-you're right. The-the number you're citing is probably a low number. 19 20 COUNCIL MEMBER CUMBO: Right. I don't understand the nuance that you're stating. 21 2.2 AMY LOPREST: In-in that--23 COUNCIL MEMBER CUMBO: [interposing] 24 You're saying like if you had a job, let's say I'm a 25 City Council member so I had a job before, and then I

GOVERNMENTAL OPERATIONS 1 2 ran for office. My baby was born in August. My primary was in September. MY general election was in 3 in November. So, if I wanted to use my expenses for 4 5 childcare, what are you stating should happen in that 6 case?

111

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON

7 AMY LOPREST: I think that actually it's 8 probably the perfect example of the childcare expenses that wouldn't occur but for the campaigning. 9 10 You were already campaigning and you had a baby and you--therefore, you needed to have childcare expenses 11 12 to care for the baby while you continue to campaign. That was exactly the-the fact pattern that was 13 14 presented to the Federal Election Commission upon 15 which this legislation is based. It's a candidate 16 who had baby while she was campaigning and then wanted the FEC to allow her to use campaign funds to 17 18 pay for childcare expenses because now she had childcare expenses but she couldn't stay home and 19 20 take are of the baby because she was campaigning. Your-your situation is exactly analogous to the 21 2.2 situation that was presented to the Federal Election 23 Commission. Of course, under federal law there are 24 no spending caps and so that, you know, so that

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1	COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON GOVERNMENTAL OPERATIONS 112
2	wasn't an issue before the Federal Election
3	Commission.
4	COUNCIL MEMBER CUMBO: I still don't
5	understand it, but what I do understand is that my
6	takeaway would be it's better not to use your
7	campaign expenses for childcare expenses if you've
8	just had a baby. That's my takeaway. Would you say
9	that's the right takeaway?
10	AMY LOPREST: I mean I think that that's
11	eon
12	COUNCIL MEMBER CUMBO: [interposing] If
13	you're running an intelligent election?
14	AMY LOPREST: Yeah, I mean I think that
15	one of the things that we had talked about is that
16	there's a lot of and that's one of the issues is that
17	there's a lot of devil in the details in here of like
18	how the debt-how things are defined, and I think that
19	one of our-that's what I said in my testimony that
20	one of the takeaways from-for our point of view is
21	that because of the spending cap there would be
22	necessarily people would be constrained in the amount
23	of money that they would spend on childcare just as
24	you suggest.
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113

2 COUNCIL MEMBER CUMBO: Because this piece 3 of legislation sounds good. I's a great hashtag. Ιt 4 makes the news media, but that devil in the detail is 5 where this could just be a good sounding. We're 6 trying to make it better for women to run for office. 7 You have this option, but if you're really an intelligent woman running for office you won't take 8 it, but if you're not so intelligent you would take, 9 and you take out \$2,000 or \$2,500 a month for your 10 childcare and then it will add up towards your 11 12 spending cap. When in a real election you don't want to feed anybody, you don't want to give anybody a 13 14 Metro Card. You don't-you got, you know, young 15 people working with you. It's late at night. Sorry. 16 You shouldn't have stayed out so late door knocking with me. You know, you've got to start making those 17 18 hard decisions because running and election with the caps that you have are very specific. So, it really 19 20 wouldn't in theory, it really-maybe somebody that's running like one of those kinds of I'm just running 21 2.2 for the sake of running to get my name out there. 23 Maybe those types of people could use it, but 24 somebody that's trying to run and win wouldn't use 25 it, and in addition to that, a woman who is deciding

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2 to run for the very first time you don't have-if you're running a competitive election, you're not 3 working either. So, my election in 2013 I had to 4 5 discontinue my job for a whole entire year to run 6 because of the aggressive nature of the other 7 candidates who had also stopped working as well. So, I had five candidates, two were men who continued 8 their full-time jobs, three were women. We finished 9 10 in the top, first, second and third place, but that demonstrates you had to just quit your job in order 11 12 to run for office. So, I-I just want to say it would be-it would disingenuous to pass this bill if we 13 14 didn't have the ability for it not to count against 15 the cap in a meaningful way. So, that's just kind of 16 one of the challenges that I have with that, and I definitely don't think that it should be only for the 17 18 year of the election because when I ran in 2013-when I ran in 2013, I had to be-I had to stop working the 19 20 year before. So, I believe it should be not just for the year that you're running, it should be for the 21 2.2 year prior to the year that you're running. So, let's say it's 2021, you should be able to, if this 23 is utilized the right way, utilize all of 2020 and 24 25 all of 2021 to be able to run for your campaign and-

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 115 GOVERNMENTAL OPERATIONS 1 2 and to utilize this particular provision. Ιt shouldn't just be for the year because if you're just 3 doing it for the year, you're not really running a 4 5 really competitive campaign. I mean some people can if they have certain types of name recognition, but 6 7 if you're trying to get your name out there, you need more than a year to do that. 8 CHAIRPERSON ROSENTHAL: Council Member 9 10 Yeger. COUNCIL MEMBER YEGER: Thank you, Madam 11 12 Chair. Good afternoon, Madam Director. The Administrative Code is the basis for what constitutes 13 14 an exempt expenditure, correct? Right, the CFB 15 doesn't actually make the rules about what's exempt 16 and what's not exempt. 17 AMY LOPREST: No, the-the act--18 COUNCIL MEMBER YEGER: The Campaign Finance Act. 19 20 AMY LOPREST: Yes. COUNCIL MEMBER YEGER: So, my-my comment 21 2.2 to my colleague Madam Majority Leader is if you were 23 to amend this law to require that these expenditures be exempt from the spending cap, I would support that 24 25 and I think the sponsor of this bill should support

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116

2 that, and I think that would be a wise way to get around this other conundra that you pointed out in 3 4 this bill because this is an important bill, and what 5 we're trying to do here I think with the colleagues 6 who propose this legislation is to mirror what the 7 FEC did, and I don't think this bill actually does that, and I'm going to point out some ways that I 8 think this bill is not actually doing what the FEC 9 10 just did. First of all, just to correct the record, I'm sure this was not intentional, the candidate in 11 12 the FEC matter did not have a baby during the campaign, already had three children, gave up her 13 14 income so that she can engage in campaigning. And 15 the FEC decision also-the FEC opinion also referenced 16 a prior case from two decades where it was the candidate's wife who was the primary caregiver and 17 18 because she was campaigning, in that case the FEC allowed it. And what the FEC said now. I'm-I'm not 19 20 smarter than you. I just have it in writing. [laughter] The FEC said that in this position-in 21 2.2 this opinion any person involved in any specific transaction or activity, which is indistinguishable 23 24 in all its material aspects from the transaction or 25 activity with respect to which this advisory opinion

1	COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON GOVERNMENTAL OPERATIONS 117
2	is rendered they rely on this advisory opinion. Now,
3	that's our lawyer speak for this is bonding. So,
4	having said that, this bill would require that a
5	caregiver who needs to expend sums from the campaign
6	or desires to expend sums from his or her campaign in
7	order to care for a child so that the caregiver who
8	is a candidate can go out and campaign would have to
9	ask you for permission. Yes or no?
10	AMY LOPREST: Well, that's the way the
11	law is drafted currently.
12	COUNCIL MEMBER YEGER: Correct. Okay.
13	So, do you think that's right?
14	AMY LOPREST: I think there's-I mean as I
15	pointe out there are some administrative issues with
16	that. I mean in particular the definition of what,
17	you know, what it means to be but for campaigning to
18	have childcare expenses. Also, the idea of what is
19	that? When people file that statement, what does
20	that mean as far as all your expenses going forward,
21	or does that mean that any expense that you say is
22	childcare related is appropriate or is that statement
23	really just saying yes we're certifying that you made
24	the demonstration that you didn't have these expense
25	but for the campaign.

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2 COUNCIL MEMBER YEGER: So, if the 3 candidate under this bill your interpretation as we sit here is if the candidate certifies to the board 4 5 that the candidate's expenditures are but for his or 6 her status as a candidate would not exist that is, 7 that statement would be subject to a review by the CFB at which the CFB can say no at which point the 8 candidate could then submit additional statements if 9 10 denied or if a change in need occurs. So, if the CFB says no the candidate can come back and beg again, 11 12 and my question is wouldn't it be better if the candidate simply made an affirmative statement under 13 14 oath saying, Dear CFB, I want to let you know I have 15 a child but for my campaign status as a candidate I 16 would not have to incur these expenses, but now that I'm a candidate then I have to go out to the what's 17 18 it called? Civic Association on such and such precinct council and have to have fundraisers not 19 20 just in the year before the campaign, but the first and second and third year before the campaign and the 21 2.2 year before the campaign. Thank you very much CFB. 23 Please place this information in my file, and then 24 your job is done. You don't have to say yes. You 25 don't get to say no, and the candidate gets to make

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the expenditures in accordance with the sworn statement and in the very, very rare case where a candidate has lied under oath and you so discover, refer it to the appropriate prosecutor, but the CFB doesn't get to say yes or no. Would that be a better way to go?

AMY LOPREST: I'm going to have to think 8 I think that that is-I mean it's clear. I 9 about it. mean that's a clear statement. Again it's-it's more 10 like the, you know, other provisions of the law like 11 12 the statement of need. You, that would-I guess that requires us to demonstrate, you know, that you met 13 one of those criteria, and it's like the original the 14 15 way the statement of need was before it was amended.

16 COUNCIL MEMBER YEGER: Right, so the 17 statement of need actually has-sets forth criteria, 18 which the candidate checks off a number of boxes and such because I had to do a statement of need. 19 I was 20 outspent 3 to 1. I have to do a statement of need because but for that even though my candidate-my 21 2.2 opponent could spend three times what I was or close 23 to four times. I was sill held down to a lower 24 limit. I had to come and beg for permission, but there are clear criteria on what constitutes standing 25

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120

2 needs. It's not discretionary by the CFB. You don't get to say no because I meet the criteria. A guy had 3 4 a famous last name. His father held office. I qet 5 to come in with a statement of need. So, but in the 6 case of childcare that's discretionary. You can say 7 well, Council Member Cumbo she's a full-time council 8 member right now. She doesn't need to take off and 9 spend money on hiring somebody to take care of her 10 child, but we all know-we know her. We know that she had a child in the middle of the campaign. She had a 11 12 heated primary. She had-somebody had to watch that baby otherwise she couldn't go out and campaign. 13 14 It's not a secret that we don't get paid here by the 15 If I don't show up to work for six months, I hour. 16 still get a check. It's-but-so, I could have taken off. Well, I wasn't in the Council. She could have 17 18 taken off from her job to go campaign. We're allowed to do that. We are elected officials. 19 We're not the 20 separate description of public service although we are public servants. It's a whole different 21 2.2 distinction of the charter. So, the point is that she needed to go and go and do that, but she would 23 have to beg you for permission, and if you said well, 24 25 you know, you're-you-you got a job. You-if you want

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 121 GOVERNMENTAL OPERATIONS 1 2 to go do your job, you have to get childcare. So, therefore, as a candidate, you know, that's on you. 3 Should a candidate have to go through that whether 4 5 it's the year of the campaign, whether it's August of the Primary or whether it's a year and a half before, 6 7 and the candidate says, you know, normally I don't have this issues, but it happens to be that I have a 8 fundraiser tonight, and it runs form 6:00 to 9:00 and 9 I don't anybody to watch my child. I need to hire a 10 babysitter to do so. Should that be subject to a 11 12 check-off year or no by the CFB? AMY LOPREST: I'm-I mean again, I-we 13 14 didn't write this-the way the legislation is written out. It's not our recommendation, and so we'd be 15 16 happy to work with the Council to make it closer to what you're describing. 17 18 COUNCIL MEMBER YEGER: Did you participate at all with the City Council in 19 20 suggesting the language prior to today's hearing in the legislation? 21 2.2 AMY LOPREST: I mean maybe we talked to 23 the-the, but we didn't suggest any particular 24 language. 25

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 122 GOVERNMENTAL OPERATIONS 1 COUNCIL MEMBER YEGER: Was-was any of 2 3 your suggestions and some of the concerns that you've raised prior to today incorporated in the final 4 5 version of the bill that you're seeing in front of 6 you today? 7 AMY LOPREST: I'm not. No. (sic) 8 COUNCIL MEMBER YEGER: Okay. I just want to make sure. 9 AMY LOPREST: Yeah, yeah, yeah. 10 I mean I guess what-what happened is we-we talked to them and 11 12 they're-they said they were going to work in-on drafting new language in the future. So, I don't 13 14 think that's been incorporated yet, but I think it, 15 you know, there's certainly not an unwillingness to 16 work on--17 COUNCIL MEMBER YEGER: [interposing] So, 18 if we were to propose a revision to this bill and if the-if the A version of this bill were to come out, 19 20 and able to remove from the legislation the portion thereof that requires that the candidate received 21 2.2 your approval prior to making those expenditures or 23 subsequent there, would you support that as being a 24 much cleaner way. This way this candidate in my version of it the candidate would simply submit a 25

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2 sworn statement: Dear Campaign Finance Board, I hereby affirm under the penalty of perjury or I am 3 4 duly sworn as the case may be that I would-that I 5 have these following expenditures related to the care 6 of my child, and I anticipate they will be whatever 7 or I don't anticipate they do ever, whatever the case 8 may be. Send off the statement to the CFB and call 9 it a day.

AMY LOPREST: Yeah, and I think that-I 10 mean I think it makes more important to define what 11 12 we're talking about as childcare services especially as if we were talking about making them exempt from 13 14 the spending limit, and-and also making, you know, 15 this preemptive statement, one just to do what 16 exactly you're saying just to make it clearer and more-less discretionary, you know, to make a narrow. 17 18 You know the childcare expenses are, you know, as we suggest in here kind of following the guidelines of 19 20 this is the federal program that deferred the Dependent Care Assistance Program, you know that you 21 2.2 really-that the expenses are limited to child care 23 services for a qualified caregiver or a daycare like 24 the people that actually take care of your child. 25 Not, you know, I mean they're as Council Member Cumbo

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 124 GOVERNMENTAL OPERATIONS 1 2 knows, as you know, there's a lot of expenses related to raising, you know, childcare expenses could be a 3 very expansive item. 4 5 COUNCIL MEMBER YEGER: Well, I don't think anybody is talking about diapers or-or baby 6 7 formula in the bill in this bill--8 AMY LOPREST: [interposing] No, and I think that that's the intention of the law. 9 COUNCIL MEMBER YEGER: -- and I don't 10 think CFB would think that and-and surely even if 11 12 this bill wasn't at all clarified, if a candidate went out and bought diapers on the campaign dime, 13 that candidate I think would face serious problems 14 15 not just with you, but with the prosecutors. So, I 16 don't think that that's the concern that's a legitimate concern necessarily of a candidate going 17 18 out there because this bill is perhaps not completely artfully drawn that the --- nothing personal, right. 19 Ι 20 love you-that a candidate would go out there and do childcare costs and say well, I, you know, I've taken 21 2.2 my kid to Great Adventures. That's a childcare cost. 23 Obviously, we're talking about-we're talking about legitimate care costs, and my-my suggestion would be 24 25 that we take the FEC approach which is that this-the-

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2 the-the reasonable reliance on the three-page FEC opinion if a candidate says that, you know, I am the 3 4 primary caretaker or my spouse or partner or what 5 have you is the primary caretaker and together we are 6 involved in this campaign, and as such, we have this 7 issue, and just to be clear, my child is 16 years old and I don't have this issue. I'm not looking to 8 benefit from this law in any way for now, but that 9 reliance, that reasonable reliance on a clear set of 10 standards that you can put out because you can even 11 12 design the form, the affidavit form, and I would say it should be an affidavit a sworn statement, but then 13 that's it. No-no-no discretion. No checking off, no 14 yes or no. No July 15th at the time that the 15 16 candidate is filing his or her petitions, his or her disclosure statement, his or her COIB disclosures, 17 18 and wants to submit the statement to you an all of a sudden the CFB is well, like no, no you can't pay it 19 20 on that and the candidate has to go back with another set of paperwork and say well look, I have these 21 2.2 expenses, and paying it to mom and pops daycare incorporated, it's legit and no, no, that's not good 23 enough. You need to get it again. It needs to be on 24 25 pink paper this time. It needs to be copied the

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 126 GOVERNMENTAL OPERATIONS 1 2 right way, 300 MBP or whatever it's called with the dots and the scanning. I mean guys have a lot of 3 4 rules about things you have to do, and if you don't 5 do it a certain way you got a sledge hammer over 6 their head. What I want to make sure is that that 7 doesn't happen to a person 60 days prior to an election, and so Council Member Cumbo who doesn't get 8 to run again for this body, but God willing gets to 9 run for something one day, and will at that point 10 have a child who's two or three years old and I 11 12 anticipate will also have a childcare cost and should be able to avail herself of-of a very wisely thought 13 14 of legislation without having to beg for relief. 15 AMY LOPREST: I mean. Yes, we've 16 already, I mean we've already agreed to that. 17 COUNCIL MEMBER YEGER: Okay, good. We're 18 on the same page. Perfect. Thank you very much, Madam Chair and Mr. Chair. Thank you. 19 20 COUNCIL MEMBER CUMBO: Can I just make a point of clarity? 21 2.2 CHAIRPERSON ROSENTHAL: Please. 23 COUNCIL MEMBER CUMBO: So, in my 24 situation also when I had my son in August and my 25 election in September and then my general in

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2 November, technically I should have been on maternity leave, but I couldn't have maternity leave because I 3 had to run for office, which if this bill were 4 5 written and-and passed into law, then that sort of 6 dynamic should be exactly the quintessential of who 7 needs childcare and if it's permissible. And so I think that the nuances that you're bringing up is 8 everybody has such a different situation, but I think 9 it's really the owner-the ownership should be on the 10 candidate in terms of identifying what their need is 11 12 going to be versus the CFB because you could have the approach of well, you already have a job so you don't 13 need childcare whereas my position would be I'm on 14 15 maternity leave and if not for this election, I would 16 be at home bonding and learning how to be a mom, and that sort of thing. 17

AMY LOPREST: Uh-hm, yes, I mean I also have children. So, it would be difficult for me to qualify this. [laughter]

21 CHAIRPERSON ROSENTHAL: Great. I really 22 appreciate Council Member Yeger, your expertise on 23 the Campaign Finance Board is very impressive, very 24 impressive and very helpful to the Council. I 25 appreciate your bringing up the idea to switch that

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2 to the-to I affirm just in the same way we say I affirm we're going to spend the money appropriately. 3 So-so I really do appreciate it. I would-I might, 4 5 you know, my two cents would be to do that, but also 6 to make it something that's above and beyond what the 7 campaign --- the public money that's provided through the Campaign Finance Board that there should be 8 public money allotted for this as well because again 9 as we were discussing with this entire package of 10 bills taking down the hurdles for, you know, women or 11 12 men who care for their children primarily taking down all barriers for them to in this case run for office. 13 14 And, you know, I'm not sure that we should be 15 expected to have to raise more money from out donors 16 who want to-to run for office. I-I-my two cents is it would come out of the public purse, but regardless 17 18 thank you very much for coming here and testifying today. We really do appreciate your thoughts on 19 20 this. I'm going to call up the next panel, and unfortunately I think we've lost a few members of the 21 2.2 public because this hearing has gone on for a while. 23 So, we lost I know Felice Farber from the General Contractor's Association. We're bout to leave-lose 24 25 our Majority Leader who is a rock star and mother

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 129 GOVERNMENTAL OPERATIONS 1 2 and, you know, and we also lost one of my favorite doulas, oh, but we have a replacement doula. Okay, 3 actually, that's great and you can come up and-and, 4 That's 5 oh, I think you're on the next panel. 6 alright. We're going to get to you really fast. We 7 have a representative from Manhattan Borough President Gale Brewer's Office, Shulamit Warren 8 Cooter, and Audrey Sims from the National Diaper Bank 9 Network who's a volunteer, Alyssa Allison Weir from 10 the National Diaper Bank Network and Chanel Portia 11 12 Albert who I think had to leave, but do you want to

13 go in her place? That's fine. Come on up and you'll 14 just introduce yourselves. [pause] Alright, if I 15 could ask the sergeant-at-arms, we're going to put 16 three-minute clock only because we have a deadline 17 for this room. If everyone could-if we could start 18 with you Ms. Warren and if you would introduce 19 yourself for the record. Thank you.

20 SHULAMIT WARREN COOTER? Absolutely. 21 Thank you. My name is Shulamit Warren Cooter I'm the 22 Policy Director for Manhattan Borough President Gale 23 Brewer, and thank you so much for this opportunity. 24 My name is-it's not Gale Brewer, but I'm speaking on 25 behalf of her and she's the Manhattan Borough

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130

2 President. I would like to thank Chairs Rosenthal and Cabrera as well as the members of the both 3 4 committees for the opportunity to testify in support 5 of Intro 380 in relation to the provision of diapers. 6 For the past two winters my office has led a diaper 7 drive in partnership with the Food Bank and Girl Scouts. Truly, this unusual addition to the city's 8 many holiday season donation drives fulfills a real 9 10 need and we are proud to have distributed nearly 25,000 diapers earlier this year on emergency food 11 12 providers throughout the borough. Supplying diapers for free at these food bank partners helps relieves a 13 14 major burden on parents and children. As we all know 15 and has been discussed extensively throughout this 16 hearing, these families often rely on childcare services that require them to supply disposable 17 18 diapers and wipes for their children. Without diapers low income working parents who use childcare 19 20 services can't got to work or school because the service require each parent to supply diapers not to 21 2.2 mention yet again wipes for their children. Ι 23 support Intro 380 and commend its primary sponsors Council Members Treyger, Ampry-Samuel Rosenthal, 24 25 Cumbo, Levin and Reynoso. Yesterday the Center for

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 131 GOVERNMENTAL OPERATIONS 1 2 New York City Affairs released a brief for reshaping New York changing world of childcare. It cites 3 licensed group family childcare as the fastest 4 5 growing childcare capacity for the city's infants and toddlers. Could these sites be included in the 6 7 legislation? I would also like to suggest this bill be expanded to include emergency food providers that 8 serve families and have the capacity for 9 10 distribution. Low-income working parents may receive SNAP and WIC, which they cannot use to purchase 11 12 diapers and wipes yet may not live homeless shelters or have their children placed in the Eligible 13 14 Childcare Centers. At the beginning of this month, 15 my office conducted a study in order to determine 16 whether the soup kitchens and food pantries across Manhattan were in need of diapers. For the sites 17 18 that currently distribute diapers, they depend on donations that are unreliable. Out of the 60 soup 19 20 kitchens and food pantries that we spoke with, 35 or around 52% of the programs expressed a strong desire 21 2.2 for a regular supply of diapers. While not all soup 23 kitchens and food pantries have a client base or

capacity for diaper distribution, it would be wrong

to turn a blind eye on the programs for which a

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COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 132 GOVERNMENTAL OPERATIONS 1 2 supply of diapers is just as imperative as food 3 support especially as our client families are challenged with this additional financial strain on 4 households with very limited resources. Sites like 5 Hope Line Diaper Distribution in the Bronx 6 7 established by Executive Director Maria Santron (sp?) should be reviewed and recommended as a best 8 practice. I'm sure the colleagues are on this panel 9 as well. I want to thank the sponsors again for 10 trying to ease the burden on low-income and working 11 12 families in our city. Thank you for your time. 13 AUDREY SIMS: Hi. My name is Audrey Sims. I am a volunteer with the National Diaper Bank 14 15 Network and I live here in New York City. I would 16 like to thank the Council so much for giving me the 17 opportunity to testify on this issue that's very 18 close to my heart. [bell] I have been-CHAIRPERSON ROSENTHAL: We're restarting 19 20 the clock for you. 21 AUDREY SIMS: Oh, sorry. 2.2 CHAIRPERSON ROSENTHAL: Okay. Keep 23 going. You're fine. AUDREY SIMS: I've been volunteering fro 24 the National Diaper Bank Network first for the Good 25

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2 Plus Foundation, which is a New York City diaper and baby supply foundation and then for the larger 3 4 National Diaper Bank Network in a lobbying capacity 5 for about two years, and I started out just going 6 around in my neighborhood and collecting open 7 packages of diapers that people didn't need any more, and from there we grew into a passion, and what I'd 8 like-what I kind of want to point out from my 9 perspective as a kind of civilian volunteer the 10 interest and uniquely compelling interest that New 11 12 Yorkers have in this issue. Parents from all over the city have messaged me to come and get diapers and 13 14 said I can't believe this is such an, you know, such 15 a need, and everyone is always surprised that diapers 16 aren't covered under any programs. Because any parent, as any parent knows, you really can't do 17 18 anything without diapers, and so over the past two years through both my own just collections with my 19 20 daughter walking around in our stroller and putting on the bottom and having people drop them off. And I 21 2.2 have been able to participate in a few diaper drives 23 with other organizations. I estimate about 25,000 diapers just from people who have been interested in 24 25 this cause, and I think that the-after the donation

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 134 GOVERNMENTAL OPERATIONS 1 2 piece the next question is always what more can we do from these concerned citizens, and I think Council 3 4 Member Treyger's bill does an excellent job 5 addressing this issue, supplementing the supply that 6 New Yorkers have been so eager to donate. As Gale 7 Brewer's Office mentioned, sometimes the supply is very erratic or I often collect like lots and lots of 8 little tiny diverse and not as many big diapers 9 10 because you go through the smaller sizes very quickly, and then the bigger ones that you have the 11 12 more need for. I've also heard many stories about, you know, kids going through trauma and regressing. 13 14 So, that's an extra expense that you weren't counting 15 on necessarily. There's so-diaper need touches on so 16 many issues in this spectrum, wider spectrum of poverty and is I feel a lynchpin for addressing these 17 18 issues in an effective and tangible, concrete way. So, I am very honored to be able to support this 19 20 bill, and I hope that the Council will take it further and hopefully provide New York with the-with 21 2.2 dignity that the most vulnerable citizens deserve. 23 Thank you. 24 CHAIRPERSON ROSENTHAL: Thank you.

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[background comments]

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2 BARONESE KERNIZAN: Hello. Yes. 3 Greetings everyone. My name is Baronese Kernizan. Ι am here to give the testimony of Chanel Porchia-4 5 Albert who is the Executive Director of Ancient Song 6 Dual Services. Okay. So, good afternoon for all and 7 give thanks for joining us today to support the movement towards black justice or towards justice and 8 black maternal health. Ancient Song Doula Services, a 9 10 Brooklyn based organization has actively worked towards bridging racial disparities in maternal 11 12 health towards addressing racial implicit bias since 2008. So, she actually started the Ancient Song out 13 14 of her living room, and ten years here we are. She 15 saw that there as a need to address access to care. 16 So, since then Ancient Song has trained over 300 Doulas including myself both locally and nationally. 17 18 We are a community based and culturally relevant organization and we are crucial in spearheading the 19 20 fight against the disparities in black maternal mortality and morbid--morbidity. Excuse me. Ancient 21 2.2 Song stands here in favor of the package of bills 23 coined as the Mother's Day Package offering both lactation services accommodations as well as in 24 25 support of diapers and childhood expenses because

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2 just like Doula services, diapers should not be seen as a luxury. [coughs] But we would also like to 3 stress the importance of community based and 4 5 culturally relevant organizations who have been and still are at the forefront of maternal health work 6 7 within our communities being not only included but recognized as key resources in informing the earliest 8 phase of this work and improving the outcome of 9 postpartum period for those individuals and families 10 most at risk. Certified lactation counselors-I am 11 12 one of those by the way-additionally should be regarded as an integral part of supporting lactation 13 14 for employees in order to foster continuity and both 15 physical and emotional support in lactation. In 16 order to effectively address racial disparities within maternal healthcare in New York City and 17 18 statewide, we must also ensure that the community voices and representations are stakeholders in any 19 20 developments towards health equity. This in itself plays an integral role in addressing the maternal 21 2.2 mortality and fair morbidity-morbidity of black women 23 and working within our city. Black women are four 24 times more likely to die in the U.S. and 12 times 25 more likely to die of child birth and child birth

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 137 GOVERNMENTAL OPERATIONS 1 2 related causes in New York City. New York City-New York City should be regarded as the prime example in 3 facilitating what it means to have equitable 4 partnership in addressing disparities within our most 5 6 marginalized communities. The Maternal Mortality 7 Review Board is already taking adequate steps towards addressing maternal deaths by having Ancient Song and 8 other community organizations steering conversations 9 and providing information to adequately address 10 maternal deaths. The Maternal Mortality Review Board 11 12 [bell] as propose by the New York Assembly includes a section that would --13 14 CHAIRPERSON ROSENTHAL: Wrap it up but you're doing great. 15 16 BARONESE KERNIZAN: Oh, thanks. Yeah, you know, try saying that three times. Maternal 17 Mortality Review Board as proposed by the New York 18 Assembly includes a section that will compromise 19 20 confidentiality, protection that is not only actively required by all states, but is also considered 21 2.2 crucial by the CDC. This section must be revised in 23 order to protect the confidentiality-confidentiality 24 of our mothers. The new language proposed within 25 this states the initiative only breaches

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 138 GOVERNMENTAL OPERATIONS 1 2 confidentiality, but also safety of those groups. Thank you for all of your time and energy, and thank 3 you in advance for supporting. We look forward to 4 5 shifting the narrative of pregnant and birthing 6 people in New York City. 7 CHAIRPERSON ROSENTHAL: Thank you and thank you for testifying on behalf of Chanel, and 8 thank you for being a Doula. 9 10 BARONESE KERNIZAN: Oh, thank you. [laughs] 11 12 CHAIRPERSON ROSENTHAL: Next. ALLISON WEIR: Good afternoon Chair 13 14 Rosenthal and Chair Cabrera the committee. My name 15 is Allison Weir. I'm the Chief of Policy at the 16 National Diaper Bank Network. We're a network of three-200 diaper banks across the country. Diaper 17 18 banks provide diapers through-to poor and low-income families through community-based agencies. 19 In most 20 cases we don't receive any government funding, and the need as we've already heard is quite great. Two 21 2.2 of our members here in the city we haven't mentioned 23 Hope Line and the Good Plus Foundation, but you, as you can imagine getting diaper banks in New York is 24 25 fairly challenging because of the cost of warehousing

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2 diapers and distributions. So, we fully support this bill of getting more diapers out to more families 3 4 more easily. Diapers are important for children and 5 their family. An insufficient supply of diapers can 6 increase the risk of severe diaper rash and infection 7 causing parents to take time off from work to care for sick children, but also parents with healthy 8 children have a problem with diapers if they don't 9 10 have enough diapers to provide for the childcare program. Last summer we surveyed families across the 11 12 U.S. and found that 1 in 3 families suffers from diaper needs, the inability to-to provide enough 13 14 diapers to keep their child clean, healthy and dry. 15 Fifty-seven percent of parents in diaper needs say 16 they miss work or school at least once during the year-the month before because of diapers. Fifty-17 18 seven percent. By providing diapers it makes a real economic difference. An analysis of the University of 19 20 Connecticut Center of Economic Analysis that Sergeant Barnes (sic) just passed out among you. Providing 21 2.2 diapers reduced the risk-reduced the incidents of 23 diaper rash 33% and the duration of diaper rash 77% 24 causing real medical saving over the diaper rash 25 medical cost. The city also estimates-estimated

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140

2 because diapers can help parents go to work and stay at work that the earnings of the recipient families 3 4 increase eleven times the value of the diapers they 5 received. These increased earnings, of course, added 6 to the state revenue and more income tax and sales 7 tax. Diaper use strongly correlates with maternal stress, and there's a strong correlation between 8 maternal-between diaper need and maternal stress and 9 any other basic need including food insecurity. 10 Not being able to provide diapers for your child causes 11 12 stress, and stressed families have difficulty caring for their children and exacerbating the situation. 13 14 With this bill, families under stress can provide 15 this most basic need for their children. Small 16 things like diapers can have a big impact on the physical, mental, and economic wellbeing of the 17 18 children and family. We fully support this bill and 19 urge you to support it. Thank you. 20 CHAIRPERSON ROSENTHAL: Great. Reallv appreciate everyone's testimony and everyone's work 21 2.2 on behalf of our mothers and children. Thank you for your work. I see there are no Council Members 23

25 going to call up the next panel. Thank you again.

besides the two of us. [laughter] We care. I'm

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 141 GOVERNMENTAL OPERATIONS 1 2 Next we have Olga Rodriguez from Safe Horizon, Ashley Sawyer from Girls for Gender Equity, Sarah Brafman 3 from a Better Balance. Nice to see you. Nice to see 4 5 that you waited here, and Alice. I can't quite read 6 your last name from Citizen's Committee of Children. 7 Are you here? Okay. Sorry, I couldn't-you'll 8 pronounce it for me. Alright, if you have testimony, you can give it to the sergeant and I'm going to ask 9 10 you just introduce yourself before giving your testimony and Alice only because you're sitting down 11 12 last maybe you could start. Just be sure to turn on the microphone so the red light shows, and we're 13 14 going to keep the three minute limit for testimony. 15 Thank you.

16 ALICE BUFKIN: Thank you. My name is Alice Bufkin. I'm the Director of Policy for Child 17 18 and Adolescent Health with the Citizen's Committee for Children. We're an independent multi-issue child 19 20 advocacy organization dedicated to ensuring that every New York child is healthy, housed, educated and 21 2.2 safe. I'd just like to thank Chair Rosenthal, Chair 23 Cabrera, the members of the committee and Public Advocate James. 24

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CHAIRPERSON ROSENTHAL: I'm going to interrupt you just for a quick sec. If you want, you can just talk about—we have copies of your testimony. You're welcome to read it into the record or you're welcome to make some general comments as well.

7 ALICE BUFKIN: I'm happy to do Sure. So, I do want to, you know, we as a multi-8 that. issue advocacy organization appreciate the full 9 package of the Mother's Day bills today, are very 10 support of the intent of all these bills. I first 11 12 want to address Intro 380 related to the diaper supply. You know, we've heard today extensively 13 14 about how important diapers are, and how difficult 15 they are to-for families to afford. CCC thus 16 strongly supports Intro 380. We do have a few recommendations to further improve the bill. First, 17 18 in addition to providing diapers, we'd like to ask the Council to consider also providing a supply or 19 20 having DCAS provide a supply of baby wipes and wash 21 cloths. These are also items, as you know, are very 2.2 difficult for families to obtain, and so we'd like to 23 consider adding that to the diaper supply as well. 24 Additionally, many infants and toddlers are in 25 subsidized childcare or in family childcare settings

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143

rather than in center-based settings, and so, we 2 would ask that the Council explore the feasibility of 3 4 providing diapers in these family based settings in 5 addition to center settings. This could potentially take the format of a reimbursement for diapers per 6 7 person (sic) supplied. We also strongly support Intro 853. We believe that a plan to ensure city 8 workers have access to high quality affordable 9 10 childcare is long overdue. As you know, a lot of city agencies have a high number of female employees. 11 12 So, we'd love to see the pilot study in particular work with one of the agencies that has a high number 13 14 of female employees within it. We also obviously 15 very much appreciate the Council for focusing 16 attention on how to improve breast feeding supports in New York City, and appreciate DOHMH for its 17 18 extensive work on this area. Despite these efforts, we've heard again how we still have a long way to go 19 20 as a city. So, we very much support the intent of Intro 879 and Intro 905. We do echo the comments 21 2.2 earlier today, and wanted to make sure that those do-23 will ultimately expand the protections available for 24 working moms, but again we very much appreciate increasing accommodations and increasing the 25

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144

2 education and the knowledge of employees about what's out there and what's available to them. 3 In general, we would just say that with all these lactation 4 5 accommodations, always we want to make sure that we 6 also will think about our culture of support for 7 breast feeding. So making sure that these things go hand-in-hand with an opportunity to support breast 8 feeding as-as promoted, as welcomed and celebrated in 9 10 addition to making sure that there is private space for these moms. Again, we're incredibly grateful to 11 12 the City Council for looking at these, and appreciate your time today. 13

14 CHAIRPERSON ROSENTHAL: Thank you. 15 ASHLEY SAWYER: Good afternoon, Chair 16 Rosenthal and Chair Cabrera. My name is Ashley Sawyer and I'm the Director of Policy and Government 17 18 Relations at Girls for Gender Equity. Girls for Gender Equity, GGE is a youth development and 19 20 advocacy organization committed to the physical, psychological, social, economic development of girls 21 2.2 and women, and we're committed to fighting structural 23 forces including racism, sexism, transphobia, 24 homophobia, and economic inequity, which constrict 25 the freedom of cisgender and transgender girls and

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145

2 women of color and gender non-conforming people of Thank you for holding this important hearing 3 color. on this package of bills addressing the needs of many 4 5 parents in the city of New York. Last term we worked 6 with many of you to launch the first dedicated 7 initiative for cis and trans girls and women and gender non-conforming youth, the New York City Young 8 Women's Initiative. A number of issues being 9 10 addressed today were recommended by this body in 2016, and we appreciate the leadership of the City 11 12 Council to continue to prioritize women, girls and gender non-conforming folks in our city. Safe, 13 14 clean, accessible and comfortable lactation spaces 15 are an important step in removing barriers that 16 prevent all breast feeding parents, but especially parents of color from breast feeding. As you all 17 18 heard today, the American College of Obstetricians and Gynecologists highly recommend breast feeding for 19 20 the first six months, and primarily exclusively for the first six months, and despite all of the evidence 21 2.2 that you all heard about today about the benefits of 23 breast feeding for both parent and child, we know that there are still significant structural 24 25 impediments that prevent parents of color from breast

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2 feeding or pumping and the CDC has also indicated that many of those barriers are related to people who 3 have-work in low-wage jobs, and work in small 4 5 employers that do not accommodate them. At GGE 6 because we focus on youth and young people I want to 7 particularly emphasize the way this package of bills can benefit young people who are parenting in 8 schools. We can understand that the barriers exist 9 for parents who are in a traditional workplace. So, 10 you can only imagine the barriers that exist for a 11 12 young person who is trying to breast feed while attending a New York City public school. 13 In 2016, 14 GGE launched a participator action research process 15 where we engaged over 100 young people attending New 16 York City schools. To better understand the specific needs and concerns that they had, those young people 17 18 compiled 45 recommendations for the city in the report entitled Schools Girls Deserve. As you may 19 20 recall, we know that from that Schools Girls Deserve Report, and the participatory action research that 21 2.2 came from it that not being able to care for children 23 if you're a student is one of the main contributors to push out for students, pregnant and parenting 24 25 students in New York City schools, and so we ask that

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147

2 this bill and this package of bills emphasize the ways that school personnel should allow breast 3 4 feeding students to take breaks or pump or otherwise 5 express milk and students should not [bell] should be 6 able to-excuse me-should be able to do so in spaces 7 that do not subject them to stigma or embarrassment, 8 and so we should also have access to refrigeration. 9 I'll quickly speed up. As an attorney, I represented 10 young people who were in New York City jails and girls identified folks or Rikers, and I was-had 11 12 extensive conversations with them about the trauma of being separated from their children, and for that 13 14 reason, I also emphasized the way that this package 15 should support folks who are in New York City's 16 detention facilities and jails and being able to breast feed and express milk. You can only imagine 17 18 what it's like to stand next to a woman who is in court who is engorged and is in extreme pain, and how 19 20 that can prohibit her from having a fair day in court. So, we thank you again for your leadership 21 2.2 around these issues and we hope that you all will 23 continue the process to ensure that breast feeding 24 parents and children are able to have the resources 25 and the support that they need. Thank you.

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 148 GOVERNMENTAL OPERATIONS 1 2 CHAIRPERSON ROSENTHAL: Thank you. I 3 appreciate that especially your emphasis on the 4 courts and on the jails. Great point. 5 SARAH BRAFMAN: Hi. My name is Sarah 6 Brafman. I am a staff attorney at a Better Balance, 7 which is an organization, a legal advocacy organization that works to further the law for 8 working families. We have been proud to work with 9 the city Council and Public Advocate James in 10 advancing many pioneering solutions for the city 11 12 including the Pregnant Workers Fairness Act and the City Human Rights Law also know of the PWFA. 13 Beyond 14 just working closely to pass the law, our 15 organization has an emphasis on enforcement. Since 16 the 2014 passage of the PWFA, we have spoke to 17 hundreds if not thousands of workers in New York City 18 through our free confidential legal help line about their rights under the law including their right to 19 20 receive lactation accommodations as a related medical condition to pregnancy and childbirth. While my 21 2.2 written testimony focuses on three bills at issue 23 today, including 853, 879 and 905 I want to focus on the two bills related to lactation accommodations 24 25 Intro 879 and 905. While we certainly support the

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149

2 Council's desire to ensure working parents can access lactation spaces. We're concerned that the 3 4 legislation as written would actually curtail rights 5 already granted under the PWFA and create confusion 6 for employers and employees. I'm going to lay out 7 three concerns with 879 and two concerns with 905. First and foremost, as has been pointed out, Intro 8 879 would codify in statute that only employers with 9 15 or more employees would be required to provide a 10 lactation space. This could preempt the current four 11 12 employees threshold made clear by the Commission quidance stripping employees of who work for 13 14 employers with few than 15 employees of lactation 15 accommodations. Second, the law currently requires 16 that employers accommodate employees when a related medical condition is known or should have been known 17 18 to the employer. This means that an employer must accommodate even when the employee has not 19 20 affirmatively requested the accommodation. 879, however, places the affirmative burden on the 21 2.2 employee to request the accommodation. Finally, 879 23 allows employers located in the same building to 24 share a lactation space. We are concerned about the 25 administrative ability of this provision. Allowing

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2 employers to combine spaces could result in employees being unable to access a space that is not operated 3 4 by their employer. For an employee who needs to 5 express milk on a regular schedule, this could result in not only in inconvenience but also a risk to the 6 7 employee's health. As to 905, our concerns are twofold. In January 2018, the Mayor signed into law 8 Intro 804-A, which amended the Human Rights Law to 9 10 require that employers engage in a cooperative dialogue with employees who request reasonable 11 12 accommodations including lactation accommodations. The cooperative dialogue standard requires employers 13 14 to (1) engage in good faith in a reasonable time and 15 again-and places the burden again to request the 16 accommodation [bell] on both the employer and the employee. Intro 905, however, does not have a good 17 18 faith requirement, allows the employer up to five business days to grant the request as opposed to 19 20 reasonable time and again, only puts the burden on the employee to request the accommodation. Finally, 21 2.2 we're concerned that this will place an unnecessary 23 burden on the Commission to crate a model policy when materials are already available from the Commission 24 25 setting forth employers' obligations. The city just

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2 adopted budget cutting the Commission's budge by nearly 10% and the Commission or \$1.4 million and the 3 4 Commission is now tasked with implementing with both 5 the cooperative dialogue and the recent gender based 6 harassment laws. It seems unnecessarily onerous to 7 make the commission create another policy that is redundant. While the lactation laws could certainly 8 be strengthened, we urge the Council to consider our 9 feedback on 879 and 905 and to consider the confusion 10 these laws may cause workers and employers leading to 11 12 a potential reduction in workers' access to lactation accommodations. We would be happy to lend our 13 14 expertise and answer questions on these issues to 15 ensure that these protections work for all New 16 Yorkers. Thank you. 17 CHAIRPERSON ROSENTHAL: Really appreciate

18 your help, and this is exactly what the legislative and the back and forth is about. 19 Thank you. 20 SARAH BRAFMAN: Thank you. OLGA RODRIGUEZ VIDAL: Good afternoon. 21 2.2 Thank you for the opportunity to testify before you 23 today. My name is Olga Rodriguez Vidal, and I am the Associate Vice President of Shelters for Safe 24 Horizon. Safe Horizon is the nation's leading victims 25

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2 assistance organization in New York City and the largest provider of services to victims of crime. 3 4 Safe Horizon's mission is to provide support, prevent 5 violence, and promote justice for victims of crime, 6 abuse, their families and the communities they live 7 in. Safe Horizon strong supports Intro 380 as diapers are a basic necessity of every family, and 8 should be readily available for families in need. 9 Assist with clean diapers for families in our 10 domestic violence shelters would mean that they could 11 12 direct their financial resources to other basic necessities like food, clothing, transportation and 13 that Safe Horizon could direct resources to other 14 15 essential services for survivors. Safe Horizon 16 operates eight domestic violence shelters across all five boroughs and we provide a safe, healing setting 17 for over 700 people each night. More than half of 18 the families that we serve are children. 19 The 20 families in our domestic violence shelters want the best for their children as we all do, but have very 21 2.2 limited financial resources. An average monthly 23 supply of diapers costs about \$80, and families living in our shelters must often sacrifice and make 24 choices between basic necessities like food, 25

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153

2 clothing, transportation, medical care and diapers. No parent should have to choose between purchasing 3 4 diapers and meeting the basic needs of their children. For families who are living in domestic 5 6 violence shelters, access to clean diapers means that 7 they can budget their resources towards other essential needs, and that there is one less thing for 8 them to worry about as they work to rebuild their 9 10 lives and focus on safety. Additionally, regular access to clean diapers ensures that children are 11 12 healthy and avoid the health risks that came with staying in a soiled diaper for a long period of time. 13 Safe Horizon will occasionally be able to offer 14 15 diapers to families on an emergency basis, but 16 current reimbursement rates for our domestic violence shelters do not allow us to provide diapers on a 17 18 full-time basis, which is what families really need. Intro 380 could help Safe Horizon to direct the 19 20 current funds we use to purchase emergency diapers to other resources for shelter residents like food, 21 2.2 transportation and different kinds of assistance. 23 Additionally, Safe Horizon will occasionally receive donations of diapers that we can distribute to 24 25 families, but these donations are not always-sorry.

1	COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON GOVERNMENTAL OPERATIONS 154
2	Will occasionally receive donations of diapers that
3	we can distribute to our families [bell] but these
4	donations are not always consistent. So, our
5	families cannot depend on that. Having a steady
6	supply of diapers will allow families and Safe
7	Horizon staff to plan better indirect critical
8	resources to what is most needed.
9	CHAIRPERSON ROSENTHAL: Do you want to
10	wrap up, and we have your testimony.
11	OLGA RODRIGUEZ VIDAL: Sure. So, I just
12	wanted to say that earlier on we heard, you know,
13	someone testify about, you know, providing diapers to
14	organizations, and as far as I know, there really
15	aren't a lot of resources that we can direct clients
16	to. Often times if clients are in need, we can
17	provide an emergency basis or other programs that can
18	provide diapers, but it's usually a one-off. It's
19	not a resource that is ongoing, and so I just want to
20	say that this is really important, and I-and I hope
21	that it comes to fruition. So, thank you for your
22	time.
23	CHAIRPERSON ROSENTHAL: Thank you very
24	much. I really appreciate it. I mean I thought that
25	the information from the Diaper Network was really

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 155 GOVERNMENTAL OPERATIONS 1 2 interesting. That might be a resources, but I really appreciate everyone on the panel here. 3 I know Council Member Yeger has a question. 4 COUNCIL MEMBER YEGER: Thank you, Madam 5 6 Chair. My question for Ms. Brafman. I don't know if 7 you were here earlier when I was talking to the fine people from the Human Rights Commission. I'm going 8 to ask you the same question: What's the right 9 10 number? SARAH BRAFMAN: So, the standard in the 11 12 Cooperative Dialogue Law is a reasonable time, and I think that that's appropriate because if you have 13 14 someone who you know is coming back to work, often 15 times women will actually alert their employer 16 beforehand and so they really only need a much shorter amount of time in order to create that 17 18 accommodation than putting five days in the law might actually give employers the thought that well I can 19 20 actually drag this out unnecessarily when really you have someone that needs to express milk every three 21 2.2 hours or possibly more, and so our concern is that 23 changing it from a reasonable time, which actually could be an hour or a day to five days is going to 24

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 156 GOVERNMENTAL OPERATIONS 1 2 really compromise the health and safety of the 3 workers. COUNCIL MEMBER YEGER: Who determines 4 5 what's a reasonable time? SARAH BRAFMAN: Well, first the dialogue 6 7 happens among the employer and employee, and then a reasonable time if it becomes an issue, it becomes 8 the determination of the Human Rights Commission or 9 of a court if you take it court, and I think--10 COUNCIL MEMBER YEGER: [interposing] So--11 12 SARAH BRAFMAN: --you'd see with especially around lactation that often it doesn't 13 14 take five days to create that kind of accommodation, 15 and you're talking about workers that really need 16 this in real time. So, five days could actually push them off the job without employment. 17 18 COUNCIL MEMBER YEGER: If an employer has to do this within five days, right, and a reasonable 19 20 time could be an hour, is there a likelihood in your view that in the city of New York where they have 21 2.2 this-this great number of employers who are going to 23 say well I can do it in an hour, but let me wait up to five days. Is there some kind of a benefit to 24 25

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 157 GOVERNMENTAL OPERATIONS 1 2 those employers that you see that they would wait five days in order to do it? 3 4 SARAH BRAFMAN: So, I talk to workers day 5 in and day out, and if employers can put off 6 following the law they will. We just had a client 7 who-who told her employer she needed break time to express milk at work. Her employer put in writing-8 she found right, when she got back: I don't feel 9 10 like following this law. So, she got back. She needed break time to pump. Her employer didn't want 11 12 to follow the law, and she was fired days after she came back from maternity leave. 13 14 COUNCIL MEMBER YEGER: And that's a great 15 example of an employer who would be in violation of 16 this law as well. 17 SARAH BRAFMAN: They would be in 18 violation of this law, but they'd also-they're also currently in violation of our current law. 19 20 COUNCIL MEMBER YEGER: But they would also be in violation of this law. What I'm looking 21 2.2 to find is an example of somebody who would currently 23 be in violation of the law as currently interpreted 24 by the fine people at the Human Rights Commission, 25

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 158 GOVERNMENTAL OPERATIONS 1 2 but would somehow get a free pass under the wise legislation being proposed by this body. 3 4 SARAH BRAFMAN: Sure. So, let's say you 5 have an employer who has a space available, but 6 doesn't want to give it to the employee, and they 7 say-and so the employee says okay I need-I need the space, and they have it available and they need it 8 within one day, and the employer says well, I 9 actually have five days, and so the employee goes 10 homes, doesn't get to express milk, loses time, loses 11 12 money for not being at work. Under this law, though, the employer might not be liable. Under the 13 14 Cooperative Dialogue Law, reasonable time would show 15 that the employer should have complied with the law 16 within the day, but now the law says it actually only needs five-they actually can take five days to comply 17 18 with the law. So now your law, which preempts the Cooperative Dialogue Law because it's more on point 19 20 with lactation accommodations has now curbed their ability to bring a claim because it's gone from 21 2.2 reasonable time to five days. 23 COUNCIL MEMBER YEGER: But that's your 24 interpretation of what would be reasonable, and that 25 employer and somebody else's interpretation could

159

2 have done it in one day, could have done it in two What we're saying is that there's a cap. 3 hours. There's five days. Employers are going to know that 4 5 they have to do this within five days. If they can do 6 it within four days, I don't think an employer, I 7 mean I don't think most employers would say well let me wait that extra day. There's no cost involved. 8 There are no savings involved in waiting the extra 9 10 day versus doing it in four or three or two, and what we're trying do I think, the wise drafters of this 11 12 bill is create some certainty in the law versus the interpretation or the whims of an agency, and you say 13 14 that with regard to the other agency. I have the 15 same concerns. What I'm trying to do, and I think 16 some of my colleagues on this Council are trying to do is to take out uncertainties in the law. As a 17 18 lawyer you know that we don't like uncertainties. We like people to know what the rules and regs are and 19 20 how to follow them, and what the current rules and regs are is that the commission gets to decide what 21 2.2 the employer could have done, whether or not it was 23 reasonable and whether or not the employer unduly delayed it. And which brings me to my next point 24

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COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 160 GOVERNMENTAL OPERATIONS 1 2 unless you want to jump in because you look like you 3 wanted to. 4 SARAH BRAFMAN: Sure. So, can I jump in? 5 COUNCIL MEMBER YEGER: Yeah, yeah, 6 please, please, please. 7 SARAH BRAFMAN: If we talk about clarity 8 in the law, the-you'll have two conflicting laws, right? So, you'll have a cooperative dialogue law 9 and then you'll have a lactation accommodation law. 10 One will say reasonable time. One will say up to 11 12 five days. So that is number one is to something 13 that could crate--14 COUNCIL MEMBER YEGER: [interposing] 15 That's what-but you know, that our--16 SARAH BRAFMAN: [interposing] Action in--17 COUNCIL MEMBER YEGER: --statutory 18 interpretation of this law will govern issues related specifically to lactation. 19 20 SARAH BRAFMAN: Right. COUNCIL MEMBER YEGER: Okay. 21 2.2 SARAH BRAFMAN: So, to the second point. 23 COUNCIL MEMBER YEGER: The Supreme Court 24 is very clear that this is exactly the kind of 25 legislation that would-that would, you know, the two

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON GOVERNMENTAL OPERATIONS 161 1 2 comparisons of the-the comparison of the two legislations, this legislation would clearly trump 3 4 the other because this speaks to the point, and it's 5 specific versus the other legislation, which is a 6 general legislation. So, the Supreme Court is very 7 clear that this bill is what governs. There's no 8 dis-there's no unclarity, there's no confusion, there's no trumping or kind of, you know, conflicting 9 10 two statutes. 11 SARAH BRAFMAN: Yes, so--12 COUNCIL MEMBER YEGER: Okay. 13 SARAH BRAFMAN: Can I make two points on 14 it? 15 COUNCIL MEMBER YEGER: Sure, sure. 16 SARAH BRAFMAN: One, I think is a point 17 of compromise and-and one-maybe not one point, but 18 the point of compromise I would say if-if the intent really is to make a cap, right that five days is 19 20 really the cap, but if they can do it sooner then we should do it sooner then I would-I would want to 21 2.2 think about this more, but just offhand to put 23 something in the law that says, you know, without 24 delay, within reasonable time up to five days only. 25 COUNCIL MEMBER YEGER: Okav.

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 162 GOVERNMENTAL OPERATIONS 1 2 SARAH BRAFMAN: Right. 3 COUNCIL MEMBER YEGER: Okay, well that's the answer that the Human Rights Commission could not 4 5 give, and I appreciate that. SARAH BRAFMAN: So, I think that that's a 6 7 way to-to think about it. 8 COUNCIL MEMBER YEGER: Okay. SARAH BRAFMAN: The-the other thing I 9 10 would say, though is that one has to remember that the-the PWFA is about pregnancy, childbirth and 11 12 related medical conditions. So, someone who comes back and needs to express milk may have other 13 accommodations related to child birth or medical 14 15 condition that aren't the need to express milk. So 16 then you are continuing to have confusion in the law 17 because the reasonable time standard would still 18 exist for the other accommodations related to pregnancy child birth and related medical conditions, 19 20 and then a separate standard for the lactation space. So you're still giving employers a confusing standard 21 2.2 because if they're weighing two kinds of 23 accommodation one related to lactation and one related to let's say it was a really difficult birth 24 25 and the person needs like a new chair or needs to

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take more frequent breaks because they are still recovering from child birth three months later. Then they're seeking an accommodation for that as well as expressing milk, and there are two different standards set out for both of those kinds of accommodations.

163

8 COUNCIL MEMBER YEGER: But no conflict because this is-this law was specifically drafted to 9 10 deal with lactation policy of the city of New York as articulated by its Legislature, and what you're 11 12 describing are reasonable accommodations related to medical conditions, which are not just limited to 13 14 medical conditions related to pregnancy, but medical 15 conditions across the board. If somebody breaks a 16 leg, and isn't-and also entitled to reasonable accommodations at their place of employment I 17 18 believe. I want to ask you another question regarding the-the point that you brought up of the 19 20 known or should have known standard, and my question is going to be is it ever appropriate for an employer 21 2.2 to ask an employee are you currently expressing milk? 23 SARAH BRAFMAN: So, the Commission 24 contemplates that kind of scenario, and what the 25 Commission's guidance says, and I'm not quoting

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2 verbatim so apologies if I make an error, but what they say is that if an employer knows that-that an 3 4 employee may be in need of an accommodation and that 5 accommodation is related to pregnancy, childbirth and related medical conditions, then they would have the 6 7 responsibility to ask if they needed an accommodation. And so, I think if someone is out on 8 parental leave and then they're coming back, and they 9 10 need to express milk at work, to say to someone will you require lactation accommodation when you return 11 12 because they know that the person might have a condition related to pregnancy and child birth, and 13 that condition is lactation. Then to ask if they need 14 15 a space for that, then I think that would be 16 appropriate, and the other thing is that employees 17 sometimes have fear of asking for such a space 18 because they fear retaliation. Now, the-the Council is considering a current law that would put requests 19 20 for reasonable accommodations within the antiretaliation provision of the New York City Human 21 2.2 Rights Law. I testified on that yesterday, but I 23 think employees --24 COUNCIL MEMBER YEGER: [interposing] I

25 co-sponsored that bill.

COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 165 GOVERNMENTAL OPERATIONS 1 2 SARAH BRAFMAN: that's wonderful. Thank 3 you. 4 COUNCIL MEMBER YEGER: With Matteo (sic) 5 yes and it's a good bill. 6 SARAH BRAFMAN: It's a really good bill, 7 and I thank you for that. At the same time employees are still likely to fear retaliation for request 8 accommodation. So, if the-if the employer reaches 9 10 out and knows my employee is going to need lactation accommodations, then it-I really alleviates a burden 11 12 on the employee whom I have feared asking for those 13 accommodations. 14 COUNCIL MEMBER YEGER: Let me-let me give you this scenario. Obviously, we're here on a-on a 15 16 female friendly legislative day. It's about time and Helen, Council Member Rosenthal has been a leader on 17 them in this Council. I don't have the-the burdens 18 of that obviously because I'm not a female, but I 19 20 could tell you that as a male, I would never feel comfortable asking the woman who works for me whether 21 2.2 or not she was currently expressing milk. I wouldn't 23 think that-that's an appropriate for me to ask. I'm a married guy and I'm comfortable with-with personal 24 25 relationships with my staff, but I don't think it's

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166

2 appropriate for somebody to turn to their staffer and say, I know you just had a baby. Are you lactating, 3 4 and-and I think what we're doing here is we're 5 setting up a situation where we requiring he 6 employers to tell employees what their rights are, 7 but we're asking the employee to say I need this 8 accommodation. That's normal. That's standard, and that's in every kind of accommodation that employees 9 10 need, but it also takes the burden away from this confusion where an employer may say, you know, on the 11 12 one hand I-I got to know because you just had a baby, this may be a thing, but on the other hand I don't 13 14 want to ask that because it's not my business 15 necessarily.

16 SARAH BRAFMAN: Well, then what I would 17 implore you to do is to ask every parent who is 18 coming back from a parental leave whether they require lactation accommodations. 19 Then you're not 20 assuming someone's gender. You're not assuming someone's gender identify. You're not assuming 21 2.2 whether they might need lactation accommodations, and 23 you're not assuming whether a woman would need 24 accommodations. You send out an email to every 25 standard fare, every employee who is returning to

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2 work from a parental leave who has a new child whether it be adopted, foster, you know, biological, 3 do you require lactation accommodations when you 4 5 return to the workplace? And then you're not in a 6 position where you're uncomfortable because that's 7 just standard fare that as an employer you're going to ask whether you require lactation accommodations 8 when you return from parental leave. 9

COUNCIL MEMBER YEGER: Council Member 10 Rivera's bill, Rivera, Cumbo, Councilman Powers and 11 12 Councilman Ayala, have a bill that requires a written policy by the employer that be distributed that the 13 14 employer is as affirmatively telling their staff we 15 will do this for you. You've just got to tell us you 16 want it done, and I don't see-respectfully, I don't see what the problem with that would be and it takes-17 18 again, it takes away the uncertainty. It takes away the confusion, and it doesn't require guess work and 19 20 it doesn't require uncomfortable conversations or confrontations or whatever. It puts everything out 21 2.2 there as a firm policy of the City of New York. The 23 employer has to put it in writing, has to tell the 24 employees what their rights are just like in your 25 place of employment, I'm sure in the-in the coffee

168

2 room there's a whole bulletin board full of employee rights. You have the right to an unemployment if 3 you're terminated. You have the right to disability. 4 There's all these things that the state law requires 5 6 and that city law requires. This would be another 7 such policy and that's-and it's a matter of explaining it to of what the thinking was behind it, 8 but that's the thinking here. We want to do it 9 10 better. There's no question we want to make it easier, but what we're also trying to do is create 11 12 certainty in the law where uncertainty right now. SARAH BRAFMAN: So, two points on that. 13

(1) I just want to re-emphasize the idea that when
anyone returns from parental leave you put out a
querry as to whether they need lactation
accommodations. Then you're not put in the
uncomfortable position, and needing to ask a woman
specifically whether they need lactation
accommodations.

21 COUNCIL MEMBER YEGER: What about a new 22 employee? Just-just hired a woman, do we ask the 23 woman whether or not she's currently lactating and 24 needs accommodations?

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COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON 169 GOVERNMENTAL OPERATIONS 1 2 SARAH BRAFMAN: Well, you're going to bea new employee you would be giving the model policy. 3 4 So, you would be letting them know that they have the right to lactation accommodations. 5 6 COUNCIL MEMBER YEGER: And we would be 7 giving that to existing employees as well? SARAH BRAFMAN: The second-the second 8 point I want to make respectfully is that when a-when 9 an employee sits down and receives a policy, if it 10 doesn't affect their life, they likely-while we think 11 12 it's important, I-I support legislation that would require our policy with the provisos that I made in 13 14 my testimony. At the same time, someone who doesn't 15 have that need in that moment is not going to 16 remember that three years later when they actually require the accommodation, and so what I would say to 17 18 that is we need the policy. It needs to be on the I fully support it, and our organization 19 books. 20 fully supports it. At the same time, I hear fromfrom callers and women every day. Only when the need 21 2.2 arises do they want to know what their rights are and 23 they might have received a policy. I can't tell you how many times someone might have said to me oh, 24 25 yeah, I might have seen something when I was hired

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170

2 three years ago, but I have no idea what that says. I don't know how to access it, and I don't know what my 3 rights are, and giving an employer the responsibility 4 5 to say, you know, when the need arises, that you have 6 this right is going to be much more practically 7 effective for an employee, much more so than a form of paper they got along with 300 other pieces of 8 paper on their first day of working saying they have 9 the right to this, that and the other. And I think 10 going back to the point of just treating it neutrally 11 12 where everyone who is returning from parental leave gets a notification that if you require lactation 13 14 accommodations, please let me know. That's not 15 making an assumption as to whether they are or are 16 not expressing milk. It's just telling them we know you are a new parent. We're not assuming what your 17 18 needs are, and we have this available to you should 19 you need it. 20 COUNCIL MEMBER YEGER: Alright, I appreciate the dialogue. Thank you. 21 22 SARAH BRAFMAN: Thank you. 23 COUNCIL MEMBER YEGER: Thank you, Madam Chair. 24 25

1	COMMITTEE ON WOMEN JOINTLY WITH COMMITTEE ON GOVERNMENTAL OPERATIONS 171
2	CHAIRPERSON ROSENTHAL: Thank you so much
3	Council Member Yeger. Really appreciate that, but
4	also I really appreciate this panel. Thank you for
5	your thoughts on this, these pieces of legislation.
6	Thank you for staying so late today. Council Member
7	Cabrera, I think I'm going to call the hearing-
8	CHAIRPERSON CABRERA: Yes.
9	CHAIRPERSON ROSENTHAL: Okay. I'm going
10	to call this hearing to a close. Thank you. [gavel]
11	SARAH BRAFMAN: Thank you.
12	[gavel]
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CERTIFICATE

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date June 29, 2018