CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON EDUCATION JOINTLY WITH COMMITTEE ON FINANCE AND COMMITTEE ON LAND USE

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APRIL 18, 2018 Start: 10:15 A.M. Recess: 1:30 P.M.

HELD AT: COUNCIL CHAMBERS - CITY HALL

B E F O R E:

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A P P E A R A N C E S (CONTINUED)

Eric Ulrich
Peter Koo
Vanessa Gibson
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Adrienne Adams
Helen Rosenthal
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Jimmy Van Bramer
Keith Powers

Elizabeth Rose, Deputy Chancellor for the Division of Operations at New York City Department of Education

Lorraine Grillo, President and Chief Executive Officer New York City School Construction Authority

Jon Kaufman, Chief Operating Office of City Planning

Laura Ringelheim, Deputy Commissioner for Real Estate at DCAS

Leonie Jameson
Michelle Norris
Randy Levine
Jaclyn Okin Barney
Lori Povisker (SP?)

A P P E A R A N C E S (CONTINUED)

A P P E A R A N C E S (CONTINUED)

Christina Furlong, School Leadership Team District 24

Michael Friedman, UFT Chapter Leader of Pathways to Graduation

Christine Appa, Senior Staff Attorney at New York Lawyers for the Public Interest

Rebecca Costachinko (SP?) parent 7th grade student Brooklyn, member of ARISE Coalition

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(test, test, test, one, two, one, two
Today's date is April 18, 2018. This hearing is on
finance, education and land use being recorded by
McKenzie Joseph). (Gavel banging.)

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CHAIR MARK TREYGER: Good morning and welcome to today's oversight hearing on the recent City Council Report Planning to Learn, the School Building Challenge, jointly sponsored by the Education, Finance and Land Use Committees. We will also hear testimony today on a number of related bills and resolutions that I will talk more shortly after some open remarks and then we will move on to hear from my Co-Chairs Daniel Dromm of the Finance Committee and Rafael Salamanca of the Land Use Committee. The Planning to Learn Report is a result of a commitment made by former Council Speaker Melissa Mark-Viverito in her February 2017 State of the City Speech to create a Council working group focused on improving school planning and siting in order to address widespread school overcrowding. This effort was led by then Education Committee Chair Daniel Dromm and Former Finance Chair Julissa Ferreras-Copeland. We thank all of the three of them for their leadership on this critical issue as well

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as our current speaker, Corey Johnson for his ongoing support. The Working Group on School Planning and Siting consisting of staff from the Council's Land Use, Finance and Legislative Divisions met with education advocates, representatives of the school construction authority and the Department of Education, Real Estate Experts Architects and other professionals to better understand school space needs and the major challenges in addressing those needs in New York City. The Working Group also solicited input from the public through a web portal on the Council's website to allow parents, teachers, students and other stakeholders to inform the recommendations in this report. The Planning to Learn report provides an analysis of the space challenges faced by New York City Public School System in a comprehensive set of recommendations to address the ongoing and severe overcrowding that exists in many public schools. Overcrowding is a serious and chronic problem plaguing city schools. According to the latest Preliminary Mayor's Management Report in Fiscal year 2017 57% of elementary schools, 22% of middle schools and 36% of high school exceeded capacity and 53% of elementary

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and middle school students and 46% of high school students citywide attended in overcrowded school. There is also a increased need for new capacity to the expansion of PreK and charter schools as well as a push to remove all trailers from school yards. While school overcrowding is not an issue in every community it is widespread and likely to get worse in the coming years without adequate intervention. City is in the midst of a residential housing boom with new developments going up in every where across the city including many neighborhoods where schools are already overcrowded. In fact the Department of City Planning estimates that New York City's population will increase by almost 10% to 9 million by 2040 including significant growth in the school age population. We recognize there are competing space needs in a city this large but more housing means we need more schools. There is also a lack of coordination and planning across city agencies which hinders the ability to proactively address policy goals such as improving integration and housing and schools. Overcrowded schools short-changed students when specialized spaces like science labs, music and art rooms are converted into regular classrooms and

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when the only available spaces to provided services for students with special needs are hallways, closets, stairwells and other makeshift spaces. Overcrowded schools often have large class sizes when I am all too familiar with as a former teacher in a very overcrowded school, New Utrecht High School. As a former teacher and advocate for lowering class sizes I know that individualized attention and instruction based on each student's specific strengths, weaknesses and challenges can be a significant factor in achieving academic success but overcrowding limits the amount of time and attention an educator can devote to the unique needs of each individual student. As a result the students who need the most help fall even further behind as the school year progresses while those students who are ahead of the curve fail to receive the advanced direction and materials they would benefit from. Research has linked overcrowding with lower student achievement and with increased stress which can affect behavior, mental health and motivation. Crowded schools are also noisier which can affect children's attention and cognitive development and cost teachers to be less patient and more fatigued

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leading to more teacher burnout. The SCA has made substantial improvements in the quality and efficiency of new school construction and has reduced the construction time line for new schools from an average of 10 years to 3 years. Despite these improvements, overcrowding has persisted and new school construction has been unable to keep pace. That's why the Council is pleased to have published the Planning to Earn Report which calls for greater transparency in the school planning process and provides recommendations to help expedite new school construction as well as alleviate overcrowding in other ways. I want to express our gratitude to the staff from the Land Use, Finance and Legislative Divisions who participated in the Working Group on School Planning and Siting and whose hard work produced the Planning to Learn Report. We hope this report sparks greater collaboration between the Council, DOE, SCA and other city agencies as well as additional stakeholders in providing the best possible educational environments for New York City Students. As I stated earlier, we will also hear testimony on a number of related Bills and Resolutions including four Bills and one Resolution

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in the Education Committee. One Resolution in the Finance Committee and one Bill in the Land Use Committee. Legislation in the Education Committee includes Intro 449, sponsored by Council Member Dromm which required the DOE to post subdistrict maps online. Intro 461 also sponsored by Council Member Dromm would require the Departments of Citywide Administrative Services to notify the DOE and the SCA when city owned or leased property of an adequate size is determined to have no current use. Intro 729 sponsored by Council Member Kallos would require the DOE to post methodology and data for determining identified seat need. Intro 757 sponsored by Council Member Gibson would require the creation of an Intra-Agency School Siting Task Force and Resolution 289 sponsored by Council Member Villone would call on the New York City Construction Authority to more clearly communicate to the general public how city residents can submit potential school sites and the guidelines used by the SCA considering whether a suggested school site meets the evaluation standards used by the authority. As I mentioned, there was additional Legislation in the other two Committees which Chairs Dromm and Salamanca will discuss. I would like to

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remind everyone who wishes to testify today that you must fill out a witness slip which is located on the desk at the, on the desk of the Sargeant at Arms near the front of this room. If you wish to testify on any of the Legislation please indicate on the witness slip whether you are here testifying in favor or in opposition to the Legislation. I also want to point out that we will not be voting on any of the Legislation today as this is just the first hearing and to allow as many people as possible to testify, testimony will be limited to 3 minutes per person. Because of time constraints, questions from Council Members will also be limited to three minutes and if time permits we will have a second round of questions. Now I would like to turn the floor over to my Co-Chair the Chair of the Finance Committee Danny Dromm for his remarks followed by the Co-Chair Rafael Salamanca of the Land Use Committee.

CHAIR DANIEL DROMM: Thank you Chair

Treyger, good morning and welcome to today's hearing.

I am Council Member Daniel Dromm and I Chair the

Committee on Finance. I was proud to lead the

Council's work on School Planning and Siting with

former Finance Chair Julissa Ferreras-Copeland and

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former speaker Melissa Mark-Viverito and I am excited to be Co-Chairing this hearing with Chair Treyger and Chair Salamanca. I look forward to today's conservation with our agency partners and working collaboratively to implement the recommendations of the Council's report Planning to Learn, the School Building Challenge. Chair Treyger has already discussed the overcrowding crisis facing our city's schools. As a former educator, I too know first hand the negative impact of overcrowded schools and classrooms on the success of our students. This issue is of particular concern to me as my District includes some of the most overcrowded schools in the city. School District 24 and School District 30 face overutilization rates of 114 and 102% respectively but this is not just a problem in my District. It is a problem city wide. This is why we are hoping to improve long-term planning and then back it up with sufficient funding for new seats. As Finance Chair I would like to focus on recommendations in the Planning to Learn Report that seek to shed light on the school planning process. The integrity and transparency of the formulas we use to plan for new schools is critical since this is the basis for

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funding allocated for new school construction. have made significant progress with the current administration on improving the data we use to determine school seat need, most significantly with the Blue Book Working Group which made recommendations regarding the formulas used to calculate school buildings capacity. When many of these recommendations were implemented, we got a more realistic picture of overcrowding in our city schools and as a result we saw a significant change in the identified seat need in the DOE Capital Plan. Administration then invested more funding in the plan to construct an additional 11,000 K-12 seats. However, we still have a long way to go. Of the 44,628 seats funded in the current plan, almost 34,000 will be completed after 2019. This means most new K-12 seats won't be ready until years after they are needed. Last year the Mayor committed funding in the 10 Year Capital Strategy for approximately 38,000 seats unfunded in the current DOE Capital Plan. While I applaud this commitment it is evident that the City is stuck playing catch up. These seats are needed by 2019 but the funding is planned in Fiscal 20 to 24. Based on current construction time lines

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some of those seats will not finished until as late as 2028 and of course, we can expect significant additional seat need by the final year of the next 5-Year Capital Plan 2024 and beyond. Even if we were able to meet the current identified seat need there are concerns about its accuracy. Data used in enrollment projects are unclear. The current method for calculating students from new housing is based on outdated information and there are outstanding Blue Book Work Group Recommendations that must be implemented to provide an accurate picture of existing capacity. In addition the identified seat need is the result of adjustments, the DOE and SCA make to the "raw seat need." These adjustments take into account the DOEs non construction strategies for reducing overcrowding but these plans are not clearly communicated to the Council or to the public. We need to know what these strategies are so we can hold the DOE accountable for their success in reducing overcrowding. The identified seat need should be a best projection of the number of new school seats and school buildings required to adequately accommodate all students. While we may not have the funding or capacity to meet this immense capital need in the

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short term, establishing a clear needs assessment for additional school seats will allow us to play, actually meet that need in the long term. As Chair Treyger stated earlier, we will also hear testimony on a Resolution in the Finance Committee, Resolution 286-2018 sponsored by Council Members Torres and Diaz which would call on the New York State Legislature and Governor to grant New York City and any Public Authorities or Public Benefit Corporations therein authority to utilize the design build delivery method for capital projects. I would like to echo Chair Treyger's thanks to the Finance Committee, Legislative and Land Use Staff who worked on the Planning to Learn Report and supported preparation for today's hearing. I look forward to continuing this discussion with the DOE, the SCA and the other city agencies present that are crucial to ensuring we provide every student with the quality educational environment they deserve. Thank you.

CHAIR RAFAEL SALAMANCA: Thank you uhm

Chair Treyger. Good morning I am Council Member

Rafael Salamanca, I am the Chair of the Land Use

Committee. My colleagues have laid out the status of overcrowding and the significant challenges we face

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to resolve this problem in our schools. This Council has lead on this discussion by laying out a Blue Print in the report we issued last month Planning to Learn. I look forward to working closely with Chair Dromm and Chair Treyger to take real action on addressing overcrowding in our schools and this hearing on the packages of bills in another step in this process. I also look forward to hearing from our agency partners how we can address the chronic and persistent overcrowding many of our neighborhoods confront as well as planning for the needs of our future. As our report lays out, there are a number of Districts where this problem has been a challenge for decades and so the focus of many of our recommendations is really in these places where the need is greatest, places like Sunset Park in Brooklyn, Corona in Queens and Norwood in the Bronx and Lower Manhattan at the North Shore of Staton Island just to name a few. I think that we all know that overcrowding challenges are not likely to get easier as we expand preK and 3K, as our graduation rates hopefully improve, as our population grows, as land gets more and more scarce, we need to develop new solutions to addressing these challenges. The

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Council report focused on three major areas: (1) How do we do a better job of understanding when neighborhoods are growing and we will likely see an increase in the number of school age children? How do we do a better job at siting schools in the most overcrowded Districts? (3) How do we build schools more quickly? We provide a range of recommendations in our report to help address all of these challenges from creating new ini... incentives, for developers to build schools, to soliciting proposals for new school siting from private sectors to revising our methodologies and how we plan for new schools to reviewing our design guidelines for schools. Much of this is very wonky and detail work but the big question we are trying to answer is how can we make sure that all children in New York have an environment to learn that maximizes the chances for success. In addition to some of the broader challenges, we are also hearing Legislation including Council Member Gibson's bill, Intro 759. This Bill will require applicants to DCP and DOB to indicate whether the applicant owns or controls a lot or adjacent lots which are subject to the application and meet the SCA size requirements for a potential

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new school site solution. This information will be referred by the relevant agency to the President of the SCA for the assessment about whether the applicant's property is an appropriate site for new school construction. I look forward to the testimony on this Bill today and how we can share information accordingly, our planning effectively across agencies and with the public before we start, I would like to thank Council Staff, of course Finance, Legislative and Land Use Divisions who worked on the Planning to Learn Report and who have helped frame the discussion for today's hearing. We have a lot of work to do as a City on this issue and the solutions will require all stakeholders in the schools planning and construction process to be at the table so I look forward to the productive discussion today on how we can move forward together. Thank you and I will hand it over to Chair Treyger. Thank you. Mr. Chair.

CHAIR MARK TREYGER: Thank you Chair

Salamanca. So I recognize our colleagues who are

present, uhm, Minority Leader Matteo, Council Member

Richards, Council Member Grodenchik, Council Member

Cohen, Council Member Rose, Council Member Kallos,

Council Member Koo, Council Member Gibson, Council

Member Reynoso and Council Member King and Council
Member Lancman. Uhm, I our first panel that we have
the Deputy Chancellor of the Education Department,
Elizabeth Rose and the President of the School
Construction Authority Lorraine Grillo. Uhm before I
ask you begin your remarks, if so I'm going to swear
you in. If you could raise your right hands, uhm do
you affirm to tell the truth, the whole truth and
nothing but the truth in your testimony before this
Committee or Committees and to respect honestly to
Council Member questions?

ELIZABETH ROSE: I do.

CHAIR MARK TREYGER: You may begin thank you.

LORRAINE GRILLO: Good morning Chairs

Treyger, Dromm and Salamanca and members of the

Education, Finance and Land Use Committees. My name
is Lorraine Grillo and I am the President and Chief

Executive Officer with the New York City School

Construction Authority. I am joined today by

Elizabeth Rose, Deputy Chancellor for the Division of

Operations at the New York City Department of

Education. We are pleased to be here today to

discuss our work and to address overcrowding and

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successfully planning new school capacity and the proposed Legislation. OULURP mission is to design and construct safe, attractive and environmentally sound public schools for the children throughout New York City as well as modernize existing school facilities. The SCA was established in December 1988 to build new public schools and to manage the design construction and renovation of capital projects in New York City's more than 1400 public school buildings nearly half of which are over 60 years old. Following changes in School Governance Law in October 2002, management of the DOEs Capital Program was consolidated under one agency, the SCA and functions that were once divided between different organizations are now integrated. To put this plainly the consolidation and comprehensive approach to planning, siting and construction has lead to a dramatic reduction in overall duration for capacity projects resulting in a shorter time frame for the completion of new schools. On average, the SCA can deliver a new ground up school in three to four years depending on size. An important part of our success is the partnership we have with the City Council. With your support we are more successful in pursuing

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new sites. With your general funding we are able to do more to modernize existing schools. We value our partnership and we believe that collaboration is the best way to achieve success. We thank the City Council for its work on the recently released Planning to Learn Report and believe that there are a number of recommendations that we can collectively work together on for the betterment of all of our students. Our comprehensive planning process includes developing and analyzing quality data, creating and updating the 5-Year Capital Plan and monitoring projects through completion. We have sought out opportunities to strength and refine our planning strategies, including the introduction of an annual amendment process and the identification of need at the sub District level. We look forward to continuing the conversations on ways to better define and enhance our process. In order to support our Capital Plan Development, we undertake an annual review of our capacity needs analysis which includes updating our enrollment projects. For this work, we solicit professional services from statistical forecasting LLC, a reputable demographic firm. projections incorporate data on birth, immigration

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and migration rates from various city agencies. Additional agencies provide statistics on housing starts and rezoning efforts whether city led or through private applications. These enrollment projects which are performed on a District and sub District level help inform our need for new capacity projects. When compared to actual enrollments, our projections consistently take an aggressive stance towards growth. Over the years, our estimates have been between 1 and 2% over actual enrollment figures city wide. Using a broad range of sources provides a complete view of potential student demand. Any annual updates allows us to make timely adjustments when there is a sustained increase in student population in one part of the city or a decline in student population in another. This also ensures that our projections accurately represents all of New York City and its nuances. Coupled with the work of our enrollment projections is a look at our existing portfolio and the capacity we will be bringing online. For this work we employ the latest data from the report on Capacity Enrollment and Utilization commonly known as the Blue Book. As you may know, we exclude the capacity of all many buildings and

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transportable classroom units from existing capacity calculations. Public feedback plays a crucial role in our capital planning process. Each year we undertake public review process with Community Education Councils, the City Councils and other elected officials and Community Groups. We offer every CEC in the City the opportunity to conduct a public hearing on the plan and we partner with individual Council Members and CECs to identify local needs. Your insights during this process are essential. We look forward to our continued partnership. It should be noted that the Capacity Program makes up almost 40% of our overall Capital Budget. The rest of the funding in the 5-Year Plan is allocated to the Capital Investment Program and the mandated program categories to cover infrastructure work in our existing building. Over the past two years, the city added over \$1 billion to the 5-Year Capital Plan to build additional new seats in the most overcrowded and fastest growing neighborhoods. This brings the total number of new seats in the current Capital Plan to over 44,000 and total funding to the highest ever level of approximately \$16.5 billion. Since 2004, the SDA

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will have opened over 145,000 new school seats across the five boroughs by the start of this new school year. We know that our ability to site and construct new schools is critical to our success. We thank Mayor de Blasio for his commitment to fully fund the current identified additional needs in the next plan and the Office of Management and Budget (OMB) for working with us to begin this process now. The next 5-Year Capital Plan will continue on the track of success we have had in our previous plans. In Fiscal Year 2005 to 2009 the SCA sited nearly 90% of the funded seats at the conclusion of the plan. We continued making progress towards our goal in FY2010 to 2014 plan where we sited nearly 80% of our funded seats and like this current plan we saw a funding increase mid cycle. As of the February amendment we have sited 31,807 seats and are working on additional new projects that will bring us to nearly 40-yearold000 seats. The need for new schools is almost always linked to thriving and booming neighborhoods where vacant and unused space is uncommon and here we face the tremendous challenge of finding sites that are large enough and suitable for building new schools. The SCA employs independent professional

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real estate brokers in each borough who are tasked with investigating listing and pursuing all opportunities for new seats. SCA Real Estate Services Staff works without brokers and actively and constantly looking for properties throughout the five boroughs in areas of funded need to purchase or lease. The brokerage firms that currently have a contract with the SCA are as follows: Cornerstone Real Estate Services in Brooklyn and Staton Island, Newmark Knight Frank in Manhattan, Cushman and Wakefield in the Bronx, Savill Studley in Queens. Ιn our discussion with various stakeholders, we have talked about the challenges in siting new schools and what we look for typically. These considerations which are worth repeating here today can be driving factors in whether a site moves forward or not. The SCA looks for sites that are at least 20,000 square feet for a new elementary school but we will even consider smaller lots and areas of significant need but they must be at least 12,000 square feet. location and context of a site is also evaluated to ensure the appropriateness. Considerations are made for factors that include traffic conditions, and adjacent uses that are not compatible with the

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school. Lastly, the SCA conducts extensive environmental review on each and every property being considered. There may be times when environmental challenges are deemed sufficient enough to remove a site from consideration. While finding new sites can be challenging we approach siting in a comprehensive way that allows us to take advantage of unique situations. Over the years, we have developed a deep relationship with both the Archdiocese of New York and the Diocese of Brooklyn and Queens which with our shared mission of Education we have been able to transform former parochial school buildings into new homes for New York City's Public School Children. Over the last 14 years, this has lead to nearly 15,000 new seats. Additionally we have forged new partnerships over the past decade by working with developers on large scale projects in areas of existing or projected overcrowded. These partnerships allow the SCA to provide new school facilities in areas of need with the developer providing dedicated land or space within the project. Over 5,000 seats within developer projects projected to begin during this 5-Year Capital plan are funded for design or design and construction including

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Hudson Square Rezoning, Trinity Place Holdings, Hudson Yards in Manhattan, Crotona Park East, West Farms Rezoning in the Bronx, Atlantic Yards, Albee Square, Green Point Landing and Domino Redevelopment in Brooklyn and Hallett's Point Rezoning in Queens. Many of these projects are actively in design. Working with the Department of City Planning, the City Council and Developers we have been able to take advantage of both city owned and private property to secure sites for future schools. OULURP engagement during both city initiated neighborhood rezonings as well as developer projects has proven to be helpful in securing new school siting opportunities such as Parcel C and F in Long Island City in Queens and the Jerome Neighborhood in the Bronx. We know our strategies have to be flexible in order to address the unique challenges of neighborhoods and we know that emanate domain has a role to play. We have and will continue to use this resource appropriately and judiciously. In Sunset Park we have been successful in keeping negotiations moving forward with the force of emanate domain most recently with the former Sea Town Site at 4525 8th Avenue and a Parcel of land making up the former police precinct at 4302 $4^{\rm th}$

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Avenue. In these two cases, the SCA went so far as holding Article 2 hearings. In School District 20 through the use of emanate domain we have acquired property at 59^{th} Street and 3^{rd} Avenue that will be home to a new 976 seat school. In Queens we have exercised our right to threaten emanate domain, most recently at Q419 the future home of a new 640 seat intermediate school. We are successful in pursuing new sites with your support. Take for example, Chair Treyger who suggested an existing school for an addition. This new addition at PS97 will add 468 needed seats. Working with Council Member Koslowitz and Grodenchik we were able to successfully identify two new addition or annex sites in each of their Districts which will bring over 1600 new seats. While these are great examples of our collaboration and partnership we have seen too many good sites that don't become home to schools because the support is not there. We need everyone's help in ensuring these good sites become schools. Currently over half of our overcrowded buildings are located in areas where we have funded new capacity in the FY2015-2019 Capital Plan. New capacity is an important tool to tackling areas of overcrowding; however, resource

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constraints mean that we cannot depend solely upon new capacity to address overcrowding. Cross departmental meetings happen regularly between the DOEs office of space planning, the SCA, DOEs Offices of District Planning, Student Enrollment and the Division of School Facilities and Superintendants to evaluate seat need and consider strategies to relieve overcrowding. DOEs strategies to alleviate and address overcrowding include great expansion, great truncation, rezoning of elementary and middle school catchment areas and conversation of inefficient spaces in existing school facilities. In an effort to build on this work, the Office of Space Planning is implementing a system to better track over utilization and monitor the strategies we are using to alleviate overcrowding. We know that noncapital interventions have a positive impact on overutilization. Working with Community Education Councils which have the authority to approve zoning lines and other community stakeholders, DOE has worked to reduce overcrowding by rezoning the catchment areas of elementary and middle schools. Since 2010-2011 school year 244 elementary schools and 30 middle schools have been rezoned for the

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elementary schools where the goal was to reduce incoming kindergartner moment to alleviate overcrowding, 94% was successful. Because rezoning only impacted incoming grade level each year, the full impact of rezoning is felt after 6 years for elementary schools and after three years for middle school. DOE also uses existing underutilized space to alleviate overcrowding by resiting existing schools by opening new schools and programs to attract students from over utilized buildings or by creating additional capacity for different grade levels. With respect to the proposed Legislation we support the Council's goal for increased efforts across city agencies to address the challenges of binding and securing adequate sites for future school locations. We look forward to working with the City Council to ensure that any reporting requirements aligned with the information and data we currently capture and are available in our system. We have made great progress in our efforts to reduce overcrowding citywide yet there remain pockets of overcrowding in our system. We know we have more work to do, we will continue to target these areas to reduce overcrowding. The support of our partners in

the City Council is paramount to this success.

Whether it's through your generous funding or through your support for our new school sites, all of our students benefit. We plan to continue that tradition of partnership and look forward to working with all of you toward the shared goal. Thank you again for allowing me to testify and we would be happy to

answer any questions you have.

CHAIR MARK TREYGER: Thank you I just want to note that we have also been joined by Council Member Constantinides as well as Council Member Adams and Council Member Rosenthal. Uhm, okay so I just want to ask a very simple question to start us off, Deputy Chancellor Rose do you believe overcrowded schools negatively impact the school's ability to delivery quality instruction?

ELIZABETH ROSE: Some of our highest achieving schools are also schools that are overcrowded and one of the uhm reasons that some schools are overcrowded is because of the quality of instruction so uhm clearly in the ideal world none of our schools would be overcrowded uhm we do have schools that are extremely successful in spite of overcrowding.

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CHAIR MARK TREYGER: And are we ensuring that every student in that school is, is experiencing success or because success takes many shapes and forms. Uhm and you know again you have former educators up here who know that because of large classrooms, classroom size and overcrowded experiences it is very hard to provide that individualized customized instruction when you have overcrowded classrooms and so yes there are some extraordinary resilient educators, resilient students uhm but there are some folks who need extra help and extra support and it is very difficult to provide that support in very overcrowded classroom settings. Uhm I just want to kind of go into right to the coordination uhm to the agencies. Are there any, are there currently any formal processes through which the SCA is notified of available city owned or leased spaces that may be suitable for a school?

LORRAINE GRILLO: Council Member we work very closely with uhm Department of City Planning and DCAS and the other agencies. Uhm a formalized processed, I don't believe so but certainly we have a regular communication with all of those agencies.

CHAIR MARK TREYGER: And how would you define regular communication?

LORRAINE GRILLO: Uhm anytime there is a rezoning we are certainly at the table for those, for those issues, we are notified for example when when sites are available. We worked very, very closely with City Planning and DCAS on the preK sitings for example. Uhm I'm trying to think of other, during the uhm during the siting process when we are actually going through those, those siting we work with those agencies as well on issues like the, what's the surrounding community looking like and that sort of thing so we work, we work very closely with all of them.

CHAIR MARK TREYGER: So if I heard you correct, you are saying that these intra-agency discussions happen during, only during the rezoning process? Is that correct?

LORRAINE GRILLO: No, we are, as I said we are always in contact with, with other agencies. We have a very good relationship with everyone.

CHAIR MARK TREYGER: Because rezoning are very, you know, they don't happen everywhere and they happen in certain neighborhoods and, and not across

all and I think that these types of, this type of communication should occur regularly regardless if there is a rezoning or not. Uhm I know that we have also been joined by some other agencies here too, uhm so for example, for City Planning here I believe.

JON KAUFMAN: Yes:

CHAIR MARK TREYGER: Right if maybe if we can ask you to join the panel. Uhm. Just like to swear you in as well. Uhm do you affirm to tell the truth, the whole truth and nothing but the truth in your testimony before these Committees and to respond honestly to Council Member questions?

JON KAUFMAN: I do.

CHAIR MARK TREYGER: Yes and and state your name, your title?

JON KAUFMAN: I'm Jon Kaufman the Chief Operating Officer of City Planning.

CHAIR MARK TREYGER: Right so, uhm do you work with DOB, HPD, EDC, SCA on school siting, planning and decisions?

JON KAUFMAN: Yeah we work with all of those agencies regularly on a variety of issues as you said both related to rezoning and more broadly and we work very closely with SCA and DOE on the

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school's issue. Is there a particular staff person or staffers within City Planning when they come across a number of Land Use Applications or Zoning Applications where there is significant density being added to a certain neighborhood. Is there someone charged with the responsibility in your agency to flag this for SCA, DOE and other Agencies?

JON KAUFMAN: Yeah I mean there are a couple of ways to answer that. One is that we are always thinking about that whenever we think about rezoning as a level of city infrastructure in place and indeed with SCA it is quite important that they understand as soon as possible or even think or when we even hear about something possibly happening in those areas, so all of our planners are on guard for that activity. In addition, the seeker analysis itself make sure that we do think about all sorts of city services when we go into rezoning by law, and that's why we have people that are technically qualified to compute the secret analysis and provided actual specific answer to the degree of impacts and we pass it along to SCA as soon as we have it.

CHAIR MARK TREYGER: But during the course of a rezoning process or a ULURP process, if

it's determined during that process that there is significant need for additional school seats but the zoning ultimately does not get approved by the Council, does the school, does the school still get constructed. Does the City Agencies, do the City Agencies still say we have to build this school regardless if the zoning passes the Council or not?

JON KAUFMAN: If it doesn't, if there is no zoning change, there is no change to the density projected from a development, that's, it would fall just by normal of what SCA looks at which involves all sort of projections about the City and students which I'm sure you are familiar with, so City Planning's role is not, you know we look at ULURP specifically and that has obligations for us to pass along. If it doesn't pass, it's in the general course of discussions we will have with them about what we see happening in the City.

CHAIR MARK TREYGER: Right but my question is during the course of the, of your process, you, you come across data and information about density in that neighborhood about potential school seats. Is a decision made at that point to say look this neighborhood clearly needs additional

schools? We have to do this with or without this ULURP getting final output?

JON KAUFMAN: Yeah a method is already in the underlying information that we share, so that's nothing newly discovered there. It is part of an ongoing dialog.

CHAIR MARK TREYGER: But that information seems to be only viewed during the ULURP process.

I'm not sure if it is viewed on a regular process, because we haven't seen any evi, any evidence of that.

JON KAUFMAN: Uhm I might let SCA comment after this.

LORRAINE GRILLO: Yeah.

JON KAUFMAN: I would say that given these ongoing discussions we have, already, always present them with what we think is happening in these neighborhoods which is our regular ongoing activity and that was, that would be the same information that is drawn into ULURP if we get that, if there is specific rezoning to be considered.

CHAIR MARK TREYGER: Well let me ask this it this way, is there, is there a Deputy Mayor or another lead staff person who coordinates between all

of these agencies? Who do you, who do you have to answer to? Whose in charge of overseeing this?

LORRAINE GRILLO: I will well actually in this particular situation I mean, I report to the First Deputy Mayor so uhm I don't know, we all work very closely together though.

CHAIR MARK TREYGER: Right and so that's, First Deputy Mayor?

LORRAINE GRILLO: Dean Fuleihan.

CHAIR MARK TREYGER: Dean Fuleihan.

Okay. Uhm and so can you outline to the extent that you can the formal process in which SCA engages uhm the City Agencies when a large City Sponsored project is being considered, can you just walk us through that process?

LORRAINE GRILLO: I can, we do, to start with.

CHAIR MARK TREYGER: Yeah.

LORRAINE GRILLO: We do our enrollment projections on a yearly basis, okay, so we already have as Jon said earlier, we have that information for those Districts that are either potentially getting a rezoning or not or ULURP application. If it is an overcrowded District already we certainly

pursue new sites, whether or not that particular ULURP application passes or not. Uhm if it's an underutilized area, we are certain that it is not overcrowded in any, in any of the schools, we are not looking for a site but we do that as a normal course of business for our projections.

CHAIR MARK TREYGER: Right, and so for example, in the Department of Buildings when they come across significant number of permits.

LORRAINE GRILLO: Yes.

CHAIR MARK TREYGER: That are being filed to you know construct additional buildings, to add, add more density, is there communication happening?

CHAIR MARK TREYGER: Can you explain

LORRAINE GRILLO: Absolutely. When we.

that?

LORRAINE GRILLO: When we are doing our projects of first of all our demographers are doing their particular projections, on top of that, we also go to the Department of Buildings every year and they give us information on, on permits and and whatever is coming up in terms of housing, City Planning gives us information on potential rezoning and potential applications that are coming up. We have all of

that, we pull that information together when we are
doing our, our plan.

CHAIR MARK TREYGER: Right. Uhm to, so now is the SCA open to the Council's recommendations around improving and formalizing inter-agency coordination to assist in the siting of schools and to be more direct does Administration support Intro 757 requiring the creation of an intra-agency task force.

LORRAINE GRILLO: The SCA actually supports anything that will, will assist us in siting schools where they are needed. On the individual resolution we are certainly open to participating in a task force.

CHAIR MARK TREYGER: So you are in support of the task force creation?

LORRAINE GRILLO: Sure.

CHAIR MARK TREYGER: Uhm okay that's

21 LORRAINE GRILLO: Yeah we are fine.

22 CHAIR MARK TREYGER: Does the DOE support

23 | it as well?

good.

ELIZABETH ROSE: Similar to SCA we support anything that helps us site schools in difficulty to identify areas.

CHAIR MARK TREYGER: Okay and to what extent is the DOE involved in determining whether a site or space is suitable for a school?

whether a space is suitable for a school, we defer to the school construction authority. There are sometimes when Lorraine will you know identify a location and we will have a conversation but for the most part uhm once we have identified collectively the need for a school, SCA is responsible for finding the best site possible.

CHAIR MARK TREYGER: Uhm I'm going to have one more then the my colleagues as here as well. There have been repeated instances where communities and Council Members have brought sites to the attention of SCA which are then use to site school which were not identified by SCAs brokers. How does SCA evaluate the performance of its brokers?

LORRAINE GRILLO: Well I think it is important to know that our brokers are paid through commission, okay. So I think what is important about

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that is obviously if they are not doing the job they are not getting the commission but we got out with an RFP uhm every, I believe it is every 3 years, uhm we've had enormous success with our brokers but again it is always important to work with the folks on the ground, okay the people the live in the neighborhoods, the people that get the information that says we believe that this particular factory for example is going to be sold but has not yet hit the market. So those are the things that are very, very helpful to us. Uhm giving an example, Council Member Dromm uhm was able to give us information on a, a particular company that was going out of business and we were able to grab that piece of property before any, anyone else was interested and now we are building a school there.

CHIEF MARK TREYGER: Do you have, can we have a copy of the RFP for the brokers?

LORRAINE GRILLO: Sure.

CHIEF MARK TREYGER: I would like to see it and how many brokers do you have?

LORRAINE GRILLO: Four.

CHAIR MARK TREYGER: Four.

LORRAINE GRILLO: Four currently.

2 CHAIR MARK TREYGER: Citywide?

LORRAINE GRILLO: One in each, well actually cornerstone, one of our brokers is in Brooklyn and Staton Island, Newmark in Manhattan, Cushman and Wakefield in the Bronx and Savill Studley in Queens.

CHAIR MARK TREYGER: Now do these workers, work exclusively for the SCA?

LORRAINE GRILLO: No.

CHAIR MARK TREYGER: So even if they are paid commission they are still earning a salary somewhere else?

LORRAINE GRLLO: That, that I believe so.

CHAIR MARK TREYGER: Right so uhm if they don't find a school they are, they are working somewhere else and that's, that's how they are supporting their livelihood. Uhm how many of the sites in the current Capital Plan were identified by brokers rather than members of the public or elected officials.

LORRAINE GRILLO: I'll have to get back to you on that, I, I don't have that information.

CHAIR MARK TREYGER: That would be very, very helpful. Uhm and what percentage of potential

sites for Capacity Projects identified by SCA Real
Estate Division are, are actually used?

LORRAINE GRILLO: If I had to, if I had to take a guess, I would guess probably 60 to 70% of those.

CHAIR MARK TREYGER: Right, it's, there is a concern and I don't think we are questioning the equality of the, the staff, the question is the capacity.

LORRAINE GRILLO: Uh-huh.

CHAIR MARK TREYGER: Whether it is enough and do you believe, that, there are, there are enough folks dedicated in this in this particular area to find sites and to find sites and to actually acquire them?

LORRAINE GRILLO: I uhm, I thin I mentioned this at our last hearing, I would never turn down additional staff. It certainly would always be helpful but I think that our folks in our real estate division do an extraordinary job.

CHAIR MARK TREYGER: How many would you say you would need to improve performance?

LORRAINE GRILLO: I, I don't believe that we need any more to improve performance because I

think our performance is pretty darn good but I will say that it would probably make some people's lives a lot easier because they work very, very hard.

CHAIR MARK TREYGER: Right but if I appreciate your candidness that you would welcome more help, so it would help us from an advocacy point of view and policy making point of view and a Budget point of view to know how much more help you need?

LORRAINE GRILLO: Again, I, I, want to say that at this particular point do I feel that we need more people to do this particular function? No I feel that our folks managing those brokers get the job done.

CHAIR MARK TREYGER: Right well, to follow up I've been asking I think for years and haven't received a thorough response about who made the decision or how was the decision made to give PS248 in my District over to the MTA? In an area that DOE and the SCA know is extremely overcrowded.

LORRAINE GRILLO: And again as, as, I, I think I've said before, this happened well before the SCA was involved.

CHAIR MARK TREYGER: Right and so who, how do we, how do we hold folks accountable for these

types of decisions if that's even again made today?

How do we hold folks accountable?

LORRAINE GRILLO: I can, I can only say from experience that way back in the 70s when the city was going through a Fiscal Crisis it sold off a number of underutilized school buildings and I can tell you this was well before the SCA was created when we were created and after a period of time, we paid a trem, and by the way they sold off these properties for \$1 and we had to buy them back for many millions of dollars in those areas where we needed them. Uhm again, I don't believe that the SCA since its inception has sold off a piece of property. I think if I recall and if I'm correct, there were two pieces of property that uhm were given over to DCAS because they weren't being used and the cost of rehabbing them would have been astronomical.

CHAIR MARK TREYGER: Well I know my Co-Chair has a Bill in relation to DCAS. I will turn it over now to the Finance Chair for his questions.

CHAIR DANIEL DROMM: Thank you very much

Chair Treyger and it's good to be back here at an

Education Committee Hearing in joint with the other

committees as well. Well I, I, I just want a thought

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off the top of my head is that in terms of testimony President Grillo as well I noticed several times the citywide numbers and I think what we are trying to drill down on here because I do congratulate you on your citywide efforts. I think overall the SCA has done a good job.

LORRAINE GRILLO: Thank you.

CHAIR DANIEL DROMM: Where we find the problems are in pockets where we see tremendous problems with overcrowding and somewhat the inability to catch up with that overcrowding. So as a follow up to what Council Member Treyger was saying, uhm what I don't understand and maybe this is really for City Planning is that when we have large development plans like one in the neighboring District to mine, uhm the 5,000 units of housing or more, initially there was not even going to be a school there, then the Council Members over the course of the history of this site fought and they got one school, an elementary school. Okay so it's 400-500 seats for an elementary school, but my question is like what happens after they leave elementary school? So do we take into consideration like what happens? Where do they go to middle school? And then I guess high

school they move around on their own but there is definitely an impact, especially in a District like 24 where mostly they go for the zoned Junior Highs if I'm not mistaken. So what happens in that process? Because I think that is partially to blame for the breakdown.

LORRAINE GRILLO: Okay I think that forgive me but if you are talking specifically about the Long Island City area.

 $\label{eq:CHAIR DANIEL DROMM: No I was talking} % \begin{subarray}{ll} \begin{subarray}{ll}$

LORRAINE GRILLO: Oh Willets Point.

CHAIR DANIEL DROMM: But it's going to happen in Long Island City as well, these are concerns I see and, and Long Island is 30, Willets Point is 24, two of the most overcrowded Districts.

LORRAINE GRILLO: Again in uhm first of all, in the Willets Point area, as you said, we are planning for an elementary school in that area. Uhm Queens High School generally have been overcrowded for many, many years and we are constantly looking for seats but we site high schools borough wide we are not siting specifically to that particular Willets Point area would be great to do that if we

can but we know we have a seat need for high school
seats in that area, so.

CHAIR DANIEL DROMM: Thank you I was talking about junior high school seats, intermediate schools, did I say high school? I'm sorry.

LORRAINE GRILLO: That's okay.

CHAIR DANIEL DROMM: Yeah that's really one of the areas I think where we have some problems. Where do those kids go, especially in 24 because they are going to go into, in that particular site they are going to go into IS 61 which I believe is already overcrowded?

LORRAINE GRILLO: Right, well I don't know that the Willets Point area would be a part.

CHAIR DANIEL DROMM: Well they wouldn't go across the line which is District 25.

LORRAINE GRILLO: Yeah.

CHAIR DANIEL DROMM: School District 25.

LORRAINE GRILLO: I, uhm I'd have to get into specifics I would have to really take a look at that, I'm sorry.

 $\label{eq:CHAIR DANIEL DROMM: And I, I just want to ask too.}$

Dromm if I could add, this is a great example of where we also use non-new capacity strategies to help address demand. So you raise IS 61 in Districts 24 uhm that's a school where we actually relocated a program to another school to allow for the growth of the zone demand for that school. So uhm there are the Capacity Needs take in to account as we do the annual projections, so the 5,000 apartments would generate some number of elementary seats and some number of middle seat needs which are accounted for in the annual enrollment process. And on top of that, we worked to identify non-capacity strategies that can also help address.

CHAIR DANIEL DROMM: And there was some controversy around removing that G and T program from 61 over to 73 but uhm you know I just don't see, and this is really, I, I would like to hear from City Planning on this, what, how do you take this into account? Building one school but then not taking in to account for the middle school needs?

JON KAUFMAN: Uhm again mean I mean the Capital Plan is to get SCAs all, it would give them regular dialogs about where we see new units coming

in and try to give them additional input, I ask for specifically what are you doing at the rezoning where there may be more dynamic movement happening. In the enrollment projects, you know I know that they are detailed and enrollment does think about how those kids have progressed through grades and there is and that is part of their overall capacity planning.

what you are saying. I know that you move the G and T program out of 61 and as a local example but this is I think citywide as well. But maybe moving out of the G and T program, 200 kids probably at max but you have built a school for 450-500 so where do the other 300 go. I would really urge as we move forward in this discussion that we begin to look at issues like that uhm I think that is really important to this discussion. Uhm let me move on a little bit. Uhm is there any rule of thumb for the number of apartments that would be developed in terms of the number of schools that would be part of the development.

LORRAINE GRILLO: That's you.

CHAIR DANIEL DROMM: I'm sorry, so in other words if you are building 5,000 units is there any type of an estimate that City Planning uses to

say okay 5,000, you need a school for 500 kids, or you need a school for 500 uhm, you know 500 middle school, or whatever?

JON KAUFMAN: Yeah so again our input is limited to the number of units and that information is headed over regularly to the SCA and they work again with their demographers and Lorraine may talk more about that.

CHAIR DANIEL DROMM: And so what is that role?

JON KAUFMAN: That we just forecast the units, we don't forecast.

CHAIR DANIEL DROMM: So if you get 5,000 units, how many seats, school seats would you need?

LORRAINE GRILLO: I'm sorry, yeah we have a specific housing multiplier that we use. I don't, I don't have the figures in front of me but certainly we use a particular multiplier to generate the number of, of seats.

CHAIR DANIEL DROMM: Okay let's also when we meet further on this discuss that formula.

LORRAINE GRILLO: Of course.

CHAIR DANIEL DROMM: I think that is really important to the discussion. Uhm the public

has a vested interest in the sub District lines since this is the level of geographic planning to which funding new school seats is used. We appreciate the SCA sharing sub District maps with the Council which are allowed up to prepare the maps shown here. I believe it is up there on the, on the uhm television now but data on school District and school zone lines are, are uhm publically, they are not publically available. Why aren't the sub District lines similarly made available to the public as the District lines?

LORRAINE GRILLO: Uhm well we have actually seen the Legislation that would require that. We have no issue with that. We are certainly willing to do it.

CHAIR DANIEL DROMM: Okay, good. What is the origin of the sub District lines that the SCA uses to determined identified seat need. Is there a mandate that these boundaries be co-terminus with school District lines.

LORRAINE GRILLO: We are, we are both uhm kind of perplexed because these sub District lines were created long before uhm SCA existed and they predate both of us.

CHAIR DANIEL DROMM: So they need to be co-terminus with District lines do you know?

LORRAINE GRILLO: They are within District lines, certainly.

CHAIR DANIEL DROMM: Not always, if you take an example in Jackson Heights where you have uhm addresses that are in District 30 but their kids are going to District 24 schools.

actually a sub District line issue. That is a zone and so some of the school zones did predate the division of the City to uhm 32 Districts and there are in many locations school zone lines that cross District lines, in, in general that can be a very positive thing because it allows for some diversity as you may have very different neighborhoods right at those District lines.

CHAIR DANIEL DROMM: How long ago was the last rezoning?

ELIZABETH ROSE: So I think you are asking about re-Districting rather than rezoning?

CHAIR DANIEL DROMM: Well both.

ELIZABETH ROSE: We rezone elementary schools and middle schools on an ongoing basis as we

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- determine need and that need can be driven by the opening of a new capacity which creates an opportunity to rezone to the adjacent schools.
- 5 CHAIR DANIEL DROMM: I mean when was the 6 last re-Districting?
 - Districts I think was the creation of District 32 which goes back about 20 years or so, maybe longer.
- 10 CHAIR DANIEL DROMM: Longer.
- 11 ELIZABETH ROSE: Long.
- 12 CHAIR DANIEL DROMM: And before that it
 13 was about 50 years.
- 14 ELIZABETH ROSE: Uhm before that it would 15 have been 1968.
- 16 CHAIR DANIEL DROMM: 68.
- 17 ELIZABETH ROSE: Most likely.
- CHAIR DANIEL DROMM: Okay does the SCA

 have the authority to change uhm the sub District

 lines, the boundaries?
 - LORRAINE GRILLO: The sub District

 boundaries, these have been historic boundaries, I

 think I, the SCA would not change those. Those are

 DOE sub Districts; however, the Deputy Chancellor

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mentioned the DOE regularly does their own rezoning within that sub District.

CHAIR DANIEL DROMM: Would there be any?

LORRAINE GRILLO: And and if in some

cases, uhm they have actually uhm worked a situation

where you have two Districts sharing a particular

school together.

CHAIR DANIEL DROMM: Would there be any cost associated to uhm the process?

Districting is actually pretty complicated. It requires, it it's described in section 2590b2c of Education Law. Amazed that I manage to get to this page, uhm it requires us to uhm draft a plan describing proposals. Uhm it requires us to hold public hearings in all boroughs to gather community feedback, uhm them potential revisions to the plan and additional public comment and it would then have to go to the vote for the panel for educational policy. There are a couple of interesting things about the law uhm for example, the law requires that the boundaries of District 10 may not be changed, yet District 10 is one of our most overcrowded Districts. And so it, re-Districting won't help us there. Uhm

in general, we think that the ability to use school zones to have Districts work across District lines where we have opportunities like in District 13 and 15 where we have, we have built new capacity located in District 13 but intended to help address overcrowded in District 15 so we have created a school that serves two Districts uhm the CECs have worked together to do so so there are many strategies can use uhm at the local level that doesn't require a full re-Districting process.

CHAIR DANIEL DROMM: So would the DOE be willing to change sub-District lines?

LORRAINE GRILLO: So I think that's something that we can discuss, again the sub-District lines really help to localize analysis uhm and because they do cut across neighborhoods it also helps us to just adjacent schools to potentially address overcrowding in a very local area and use our space efficiently.

CHAIR DANIEL DROMM: Okay let's go to our next chart there. The New York State Contract for Excellency for E. Law requires New York City to include a Class Size Reduction Plan for all Grades but New York City has still not met the agreed upon

class size reduction goals established in 2007. The Blue Book's Target Class Sizes for grades 4 to 12 also remain above the City's reduction goals are in fact above the existing average class sizes as shown in this graphic. This means DOE is planning for schools with larger sizes than they currently exist rather than planning to reduce class sizes as mandated by the state. Uhm will you begin to reduce Blue Book Class Size Targets for grades 4-12 through the Seaford Eagles as has already been done for grades K-3.

LORRAINE GRILLO: Well I've certainly, we've certainly worked closely with the Blue Book Working Group on some of the issues that, that you are talking about. Uhm it may be mandated from the State to go for three C3 goals but it hasn't been funded by the State to move forward with C480 so uhm as much as this we would love to do this, there is just not enough money so that is something that the state mandated without the funding to support it.

But we will continue to work with either our working group or the Blue Book Working Group on this issue.

ELIZABETH ROSE: I wanted to add uhm to what President Grillo said in middle school and in

- high schools the Blue Book formulas actually you know we've target, we say our target class size is 28 but the actually Blue Book Formula only counts a classroom for a certain number of periods a day. So the capacity contributed by a classroom, a regular classroom for middle school is actually only about 24.5 students. It is very close to the C3 goals. So in that, in that way, many ways, the Blue Book Capacity is actually very aligned so it. The count of that classroom, uhm is only about 24.5 kids, that's what it contributes to capacity.

 CHAIR DANIEL DROMM: So if where we see class sizes uhm actually lower than C480 uhm regulations are you, willing to reduce, are you leaving those class si... those numbers the same in
- 18 LORRAINE GRILLO: I'm sorry I'm not
 19 following the question?

anticipation of increasing enrollment?

CHAIR DANIEL DROMM: Alright your actual are lower than the Blue Book.

22 LORRAINE GRILLO: Uh-huh.

CHAIR DANIEL DROMM: It makes us wonder why the Blue Book is remaining at that number?

LORRAINE GRILLO: So the Blue Book is our assessment of capacity and so if the class size that is actually in the classroom is 18 students instead of 20 students the capacity remains 20 students.

CHAIR DANIEL DROMM: But you could still go higher in that room, is that?

LORRAINE GRILLO: That's correct.

CHAIR DANIEL DROMM: But then if you...

LORRAINE GRILLO: If the class size is higher than that 20 students, uhm you would likely see that the utilization of that building is overcapacity.

CHAIR DANIEL DROMM: Okay so the rapid roll out of UPK demonstrates the SCAs ability to quickly construct thousands of additional school seats with the right political will. Almost all the preK seats funded in the current 5-Year Capital Plan have been completed while the majority of the K-12 seats funded in the plan will not be completed until after the Plan has ended. Perhaps due to the rapid roll out of UPK, no formal process for identifying preK seats need exist. This is particularly concerning giving the roll out of 3-k for all and the existing challenges planning and in siting K-12

seats. So will the next 5-Year Capital Plan include a formal identified seat need for PreK including seats for 3 year olds as appropriate.

LORRAINE GRILLO: Well we work very, very, closely with DOEs early learning group on the PreK. I think there are a couple of things. I think uhm they are consistently looking at the numbers as far as the PreK is concerned. Uhm the formulas are different because uhm PreK is really borough wide so for example if I lived in Queens but worked in Manhattan I have the right and the ability to register my child in Manhattan. So it's, it's a little bit of a complicated process.

CHAIR DANIEL DROMM: So we know the formula is different.

LORRAINE GRILLO: Yes.

CHAIR DANIEL DROMM: But we want to know a little bit more about how you go about the process of siting those seats and will you include that in future projection and need for UPK seats and 3PK?

LORRAINE GRILLO: Uhm well yes, certainly but again the numbers for the locations and really are coming out of early childhood at DOE where they are doing a deep dive into where those needs are. So

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certainly we are happy to you know report the information that we have, uhm in the, in the Blue Book or in any formula that we can.

CHAIR DANIEL DROMM: Can the DOE also speak to that process?

tremendous amount of information from the enrollment process, uhm family's apply online, they can rank uhm many choices both in their District outside of their District so after each year, the Division of Early Childhood reviews the application trends effectively of where families live, where they are applying to school and feedback information to school construction authority of where they believe they will need additional PreK seats in the following year.

CHAIR DANIEL DROMM: Let's go to the next slide then. The Capital Plan currently projects identified seat need only through the Fis, the final year of the plan, which means that the identified seat need is as of 2019 however showing this slide the majority of the K-12 seats funded in the current plan will not be complete until after 2019? This means SCA is playing catch up, constructing seats

that may have been needed for years even if as the identified seat need grows. One of the reports recommendations is that the SCA projects seat need for a rolling 10 year period in the Capital Plan. We believe that this would allow the city to plan actual need, actually meet the need in the long term rather than continually, continually projecting an unachievable seat need in the fixed 5-Year periods. How are long term seat need projections currently accounted for in the DOEs Capital Plan?

those projections every year. Okay so we look forward for those additional years, each, each year we update it and we move forward another year. The 5-Year Capital Plan, we are mandated by law to doing it that way, so uhm we are comfortable uhm by the end of this Plan you will have the next 5 years out. You will know exactly what it is and we are in the middle of, at this point, uhm we are close to beginning to create the next 5-Year Capital Plan. So those projections, again are updated yearly so we are going out further every year.

CHAIR DANIEL DROMM: So in the report it is recommended that we have a rolling 10-Year Plan.

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2	Would you be working with, be willing to work with us
3	on that 10-Year Plan.
4	LORRAINE GRILLO: I would like to but
5	again we are mandated by law to have a, our
6	Legislation indicates at 5-Year Capital Plan.
7	CHAIR DANIEL DROMM: And you can't go
8	beyond that?
9	LORRAINE GRILLO: Uhm, it would
10	certainly be an enormous task. We are set up in our
11	systems and in our analysis for a 5-Year Capital Plan.
12	CHAIR DANIEL DROMM: Okay, alright we
13	will talk more about that I'm sure off line but let
14	me, let me ask is DCAS here? A representative from
15	DCAS. Yeah can I have, I have them come up and would
16	you swear them in?
17	CHAIR MARK TREYGER: Okay if you could
18	raise your right hand? Do you affirm to tell the
19	truth, the whole truth and nothing but the truth in

22 LAURA RINGELHEIM: I will.

21 honestly to Council Member questions?

CHAIR DANIEL DROMM: And if you can

20 your testimony before these Committees and to respond

24 just state your name, your title, we appreciate that.

1 2 LAURA RINGELHEIM: Sure. Uhm the Deputy Commissioner for Real Estate at DCAS. 3 4 CHAIR DANIEL DROMM: Okay thank you and welcome. And uhm a lot of time people in the neighborhood come up to me and they say, a very thing like uhm you know what about city owned land, does uhm, DCAS share that information with SCA and with the DOE on a regular basis? 10 LAURA RINGELHEIM: We do, we uhm routinely reach out to agencies and have agencies reach out to us all the time to find out what land we 12 are holding in our portfolio that might be available 13 14 to them. 15 CHAIR DANIEL DROMM: Is there a formal process for the uhm distribution of that information? 16 17 LAURA RINGELHEIM: I wouldn't say it's 18 a formal process I think agencies know where to go when they need this information so we get inquires 19 20 routinely, yeah I wouldn't call it a formal process but it exists. And is... 22 CHAIR DANIEL DROMM: So President Grillo do you communicate with them on a regular 23 basis? 24

1 2 LORRAINE GRILLO: We certainly do, as a matter of fact, as an example we work very, very 3 closely with DCAS during our effort for uhm UPK. 5 LAURA RINGELHEIM: Yeah we just got an 6 inquiry two weeks ago for 3K from DOE and are conducting a site search now with them in the catchment that they are requesting. 8 CHAIR DANIEL DROMM: Is that 9 information available to Council Members as well? 10 LAURA RINGELHEIM: Absolutely. 11 12 CHAIR DANIEL DROMM: Where is that? LAURA RINGELHEIM: So some of the 13 information is on open data but we can certainly provide a list of properties that are uhm again we 15 think we routinely provided to different members of 16 Council upon request. 17 18 CHAIR DANIEL DROMM: It would be very 19 interesting for me to see also. 20 LAURA RINGELHEIM: Absolutely. CHAIR DANIEL DROMM: Alright thank you 21 22 I thank you for your time and I'm going to turn it back over to the chair. 23

25 Chair Dromm. At this point I also want to recognize

CHAIR MARK TREYGER: Thank you uhm

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66 1 that we have also been joined by Council Member Miller, Council Member Lander and Council Member Van Bramer and now I would like to turn to the Co-Chair, Chair of the Land Use Committee, uhm Chair Salamanca. 6 CHAIR RAFAEL SALAMANCA: Uhm thank you Chair Treyger, good morning. Uhm how long does a siting review take? Let's say a piece of land is identified by the broker, how long does that process take? For the SCA to determine this is a suitable 10 site for a school? 12 LORRAINE GRILLO: Well there are a number of things. We certainly uhm have our 13 14 architects review the site, review the topography, review the uhm location and the surrounding area, 15 traffic issues and so on. We also do again an in 16 depth environment review. And that can include and 17 18 does include phase 1 and phase 2 which has phase 1 is background information, phase 2 becomes soil borings 19 20 and the like if it is necessary and I will say we do it almost every single, at every single site. So that 2.2 process uhm can take probably 3 months before we know that this site is suitable. 23

24 CHAIR RAFAEL SALAMANCA: How many

25 months would you say average?

2 LORRAINE GRILLO: Again, that, that
3 will take three months or so just to see if the site
4 is suitable.

CHAIR RAFAEL SALAMANCA: Okay.

LORRAINE GRILLO: And then we do our own environmental assessment of the, of the building, then we go through our, we don't, we don't, we are not subject to ULURP; however, we do have a public process that is required before we come and take it to the City Council for approval.

12 CHAIR RAFAEL SALAMANCA: Uhm the Jerome
13 Avenue rezoning that just occurred.

LORRAINE GRILLO: Yes.

CHAIR RAFAEL SALAMANCA: There were other rezoning that occurred prior to the Jerome Avenue rezoning. What is your involvement in these rezoning?

LORRAINE GRILLO: Yeah, uhm actually we are at the, sitting at the table with City Planning and others when these rezoning are discussed and we, we are actually for example with Jerome Avenue as a result of those discussions we are planning two new schools, one in District 10 and one in District 9.

25 Another example of a rezoning that resulted in a new

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2	school would be the East New York rezoning where in
3	fact we are planning an 8,000 seat school. So.
4	CHAIR RAFAEL SALAMANCA: I'm sorry the
5	Jerome Avenue rezoning I know there is one that was
6	approved in Cabrera. When did the second one come up?
7	LORRAINE GRILLO: We have in the course
8	of the discussions we recognized that there would be
9	seat need in both District 9 as well as District 10,
10	so uhm there is a school planned. We do not have a
11	site as of yet but it should, we feel very comfortable
12	that we will be able to.
13	CHAIR RAFAEL SALAMANCA: So in reality
14	you only have one school coming to that rezoning.
15	LORRAINE GRILLO: No we have two.
16	CHAIR RAFAEL SALAMANCA: So you have a
17	site for the second one?
18	LORRAINE GRILLO: One in District 9.
19	CHAIR RAFAEL SALAMANCA: Yes.
20	LORRAINE GRILLO: And one in District
21	10.
22	CHAIR RAFAEL SALAMANCA: And you have
23	sites for both?

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2 LORRAINE GRILLO: I have a site for
3 District 10 and we are investigating several sites in
4 District 9.
5 CHAIR RAFAEL SALAMANCA: Okay. Uhm in

terms of the uhm the rezoning that just occurred. Uhm there was an EIS that is done and there was a projection that 6,000 more seats will be needed over the course of 10 years in the Jerome Avenue rezoning? Uhm that's approximately 12 new schools. Uhm now if the SCA is thinking about long range or even medium range planning why are they are not able to deliver

LORRAINE GRILLO: I'm not familiar with these figures. I apologize but I really, I would have to look at this a little bit.

CHAIR RAFAEL SALAMANCA: Okay that's fine. Uhm in the Jerome Avenue Rezoning there was a site, they were looking for schools and there was a site that was identified by Council Member Cabrera.

LORRAINE GRILLO: Yeah.

more sites to address this need?

22 CHAIR RAFAEL SALAMANCA: And it came to

23 light that this site was a DOE owned property.

LORRAINE GRILLO: Yes.

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2 CHAIR RAFAEL SALAMANCA: And I know

3 that it had to do there was a garden and a playground.

LORRAINE GRILLO: Uh-huh.

5 CHAIR RAFAEL SALAMANCA: Where there

6 were concerns with. But the Council Member needed to

7 identify this site.

LORRAINE GRILLO: I'm sorry, I

9 apologize.

10 CHAIR RAFAEL SALAMANCA: The Council

11 Member needed to identify this site. Does DOE have a

12 list of all their DOE open spaces that are not being

13 properly utilized where you, where these spaces can

14 potentially be good sites for school?

15 LORRAINE GRILLO: Yes and in this

16 particular case this was flagged. This is used uhm

17 right now as play space I believe and that is exactly

18 the site that we are planning to move forward with.

19 Fortunately it is DOE space but yes we have

20 | information on those pieces of property which are very

21 \parallel few by the way that are not being used at this time.

22 CHAIR RAFAEL SALAMANCA: Does DOE share

23 that information with you? Does SCA have a list of

24 all these open spaces, sites that.

LORRAINE GRILLO: Absolutely.

71 1 CHAIR RAFAEL SALAMANCA: So there's a 2 list that exist, so I can request that list and that's 3 public information? 5 LORRAINE GRILLO: I sure, I would 6 probably say that we will have to compile it for you but we certainly can. 7 8 CHAIR RAFAEL SALAMANCA: Uhm so a broker did not find this site for Cabrera, so there 10 was no broker's fee paid. LORRAINE GRILLO: That's right. 11 12 CHAIR RAFAEL SALAMANCA: Okay, alright, I just wanted to be clear. Uhm how long does it 13 typically take to make an offer to purchase a site? 15 LORRAINE GRILLO: Uhm that's a good question, well first we want to know that the site is 16

17 appropriate for our kids and engage in those

18 discussions and negotiations. A negotiation can

19 certainly take from you know a month to in some cases,

20 in one case specifically took a year before we reached

21 a price that everybody was comfortable with.

22 CHAIR RAFAEL SALAMANCA: Uhm my, my

23 other question on the broker.

LORRAINE GRILLO: Yes.

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2 CHAIR RAFAEL SALAMANCA: When a broker, what is their role? They just identify sit... I know 3 you give them guidelines as to what space is needed, what is suitable, cause formula what is suitable for 6 what school. 7 LORRAINE GRILLO: Uh-huh. CHAIR RAFAEL SALAMANCA: Once they 8 identify there is that site, what is their role here? 9 LORRAINE GRILLO: Okay their role would 10 be, first of all notifying us appropriately and we would send our architects and engineers to take a look 12 to verify that it is a site we would be interested in, 13 uhm if it is then the broker is really in contact with 14 the owner, okay and in some cases, as begins the 15 negotiations, makes an offer to the owner and then 16 certainly then our attorneys take over but they will 17 18 begin until such time that we are in active negotiations with the, uhm the owner they will really 19 be the point of contact. Is there a certain dollar 20 amount per square footage that you allow the broker to 22 negotiate. I know land in certain boroughs are

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cheaper than other boroughs.

1 2 LORRAINE GRILLO: Right, we, we do an appraisal of every property so that we are paying a 3 fair market value. 5 CHAIR RAFAEL SALAMANCA: Okay you know in the uhm, in the City of New York where you have a 6 housing crisis, uhm there is a lot of affordable housing or mixed use housing being built. LORRAINE GRILLO: Right. 9 10 CHAIR RAFAEL SALAMANCA: Especially in the Bronx. Uhm there is a lot of development occurring in my District for example. What 12 conversations is City Planning having with SCA to give 13 you a heads up to say in terms of what's coming down 14 the line in the next three years in terms of housing? 15 16 LORRAINE GRILLO: Sure. CHAIR RAFAEL SALAMANCA: Uhm (1) To 17 18 create your formula. (2) To start scoping out potential sites for schools? 19 20 LORRAINE GRILLO: Sure, uhm actually in our process as I, as I mentioned earlier we do our 22 projections yearly so we work with our demographers and in that process as well we work very closely, we 23

25 rezonings and those applications that have come up

get information from City Planning on those, on those

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formerly and what they anticipate over time to come
up, so we've, so we've very well aligned with City

Planning on that information. We know what's in the

5 pipeline for example.

CHAIR RAFAEL SALAMANCA: Right. Uhm as part of this plan uhm the uhm the Planning to Learn Report uhm you know it spoke in detail in terms of affordable or a mixed use affordable housing and at least in my Council District I am seeing a lot of development occurring and the developers are partnering with Charter Schools. They are bringing in charter schools, uhm I guess because of space. Is there a conversations, are there any conversations that SCA is having with developers to see if the can uhm accommodate the amount of space that you need in some of these uhm mixed used developments?

LORRAINE GRILLO: Absolutely, now this is based upon what our projections are for seat need in a particular district. So for example, if you are currently in a District where in fact there is no identified seat need and we don't have information that tells us that there will be seat need in the future, we won't have that conversation; however, if

25 we anticipate seat need and we see that kind of

that one?

development, I, I think I mentioned in my testimony a number of uhm developers who we are currently working with on exactly that, uhm where in fact we can find

5 space within a building.

the Mayor has this plan in terms of building affordable housing and their goal is to build 300,000 units within an x amount of time. Uhm in talking to developers, do you see that they in order for them to give you more space, they would have to build less units and therefore is there a compromise. Is the Administration, are they involved in their saying we prefer more affordable units than building schools?

LORRAINE GRILLO: Do you want to get

JON KAUFMAN: Yeah I mean I think uhm good morning, uhm you can imagine it's a case by case basis as we look at sites that we do see and you know many that don't ever get to see in City Planning. We do think about what is, what could work in that site and whether there is an opportunity for any agency in particular SCA to use some of it there are other instances where the site is better suitable for

affordable housing. So it really depends a bit on the

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dimensions of the site and the location of a site in addition to what other site can accommodate density nearby or whether they actually you know can't really accommodate density as it is. Uhm as I wanted to mentioned, there is a lot of conditions as to what makes a good site, some cases that are mentioned just aren't suitable for a gym or a laboratory uhm given the footprint. So we do think about on a case by case 10 basis but it is part of the ongoing dialog is to why with them what we are learning when developers uhm do come to us. It is worth noting that often developers 12 don't come to us at all and it's you know it's as a 13 right building in which case, we don't, that's where 14 SCA really is spending a lot of their time focusing 15 already outside of City Planning. 16 CHAIR RAFAEL SALAMANCA: The 17 18 frustration here City Planning is that you are coming to us Council Members with projects in terms of 19 building affordable housing. We understand it is a 20 need, I, I do understand it but I have yet to see City 22 Planning come and say we are going to add a school in your District or hey x amount of units, in my time 23 that I have been in office, I have approved over 4,000 24

units of new 100% affordable housing. Not one time

has City Planning say we need to have a discussion in terms of how many seats you need to accommodate these 4,000 that are coming to your community. That has not happened and that needs to happen. That needs to be part of your conversations. It is not just about building affordable housing but what resources are we giving communities that are coming in. These new families that are coming in to our communities and that is what is lacking here. Uhm when a site is 10 available through the SCA or through the, or the SCA that does not meet your ideal size requirements for a 12 new school, but you feel that it is still worth 13 14 pursuing for a new school, what kind of trade offs uhm in terms of designs do you consider if any? 15 16 LORRAINE GRILLO: Yeah uhm again our uhm ideal site for an elementary school would be a 17 18 footprint of 20,000 square feet but we recognize that that is rare and few and far between so we will go 19 down as low as 12,000 square feet. What you find now 20 that you didn't find years and years ago when schools 21 22 were being built is you will see what we call a gymatorium which is a gymnasium that has a stage and 23 moveable seating that can be used in both ways, those

FINANCE AND COMMITTEE ON LAND USE 78 1 are the kinds of things that we had to do based upon what's available. CHAIR RAFAEL SALAMANCA: Okay I want to 4 talk a little bit about the City Environmental Quality 5 6 Review process. 7 LORRAINE GRILLO: Okay. 8 CHAIR RAFAEL SALAMANCA: Uhm how do you determine the number of new residential units that you expect will occur in the future which is used during 10 the environmental review process. 12 LORRAINE GRILLO: Again that is with our partners in Government and the information that we 13 have from City Planning and, and yeah. 15 CHAIR RAFAEL SALAMANCA: Well then why are there no housing units projected to be constructed between years 5 and 10 of the housing projection 17 18 numbers and the City Environmental Quality Review. JON KAUFMAN: Is there a specific area 19 20 that you are looking at there? CHAIR RAFAEL SALAMANCA: Sorry? 21 22 JON KAUFMAN: Is there is a specific area that you are looking at overall? 23

24 CHAIR RAFAEL SALAMANCA: The housing source data that is being used. 25

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2 JON KAUFMAN: Again, its I don't know if you are referring to a specific rezoning application 3 or if it is a broader comment you are making but Secritech Annual (SP?) is quite specific as to what we need to incorporate as to how to build out those projects and how to think about the different impacts on a lot of different agencies and we take, you know guidance on the Secritech (SP?) Manual which is managed by the managers, the Mayor's Office 10 Environmental Coordination who also may be here to answer some questions on that. 12 CHAIR RAFAEL SALAMANCA: What I'll do 13 is I'll give this question to the Council, maybe you guys can give us something in writing with a more 15 detailed answer because I just do not understand your 16 answer to this question right now. 17 18 JON KAUFMAN: Okay. CHAIR RAFAEL SALAMANCA: I uhm in terms 19 20 of the uhm the formula that is used per borough it's called a multiplier. Why is there only one multiplier 22 or formula for each borough. And I'll give you an example, in Crown Heights and in Green Point they have 23 very different numbers in terms of school aged 24

children and how does the same multiplier apply to

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projects in those two places do a good job predicting
the number of students generated. In Crown Heights
has more than 20,000 children under the age of 18 and
in Green Point they have less than 8,000 children
under the age of 18 yet the same multiplier or the
same formula is used to identify the needs in those
communities.

LORRAINE GRILLO: Again, that is one piece of the, of the puzzle. That is not the entire puzzle, okay those multipliers, uhm I will say this, we are certainly open to uhm working with the task force or working group on the multipliers, but let me just say this, we are typically the SCAs numbers and our projections are typically on, we over project 1-2% citywide, so we are very comfortable with the numbers that we are using because they are very, we've proven that we are very accurate.

CHAIR RAFAEL SALAMANCA: Even though that there's different needs in different communities in the same borough.

LORRAINE GRILLO: Again because that is one piece of the puzzle, we use other things, we use uhm immigration numbers, we use a migration numbers,

we use a number of different variables to come up with the formula to do our projections.

CHAIR RAFAEL SALAMANCA: Which are our recommendations from this Planning to Learn Report are you willing to adopt?

all of them, uhm again there are some in there that would require other agencies to provide information and data and they can speak to that. I can only say and as I've said early on is we are always open to ways in which we can do things better.

CHAIR RAFAEL SALAMANCA: Alright uhm

I'm sorry, DOE, are, which uhm which recommendations

are you willing to adopt as part of this plan?

ELIZABETH ROSE: Well uhm one of the things that we were very struck by in reading the plan is that many of the suggestions regarding noncapacity approaches are things that we actively engage in and will continue to engage in and would like to, are happy to continue discussing but the opportunities to place programs in underutilized buildings to draw families from overutilized schools is something that we currently do and and will continue to do. Uhm and

looking at needs and potentially how we can using

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2	rezoning, ECF and, and other programs that we have
3	that don't depend upon SCA finding a perfect new site,
4	uhm we absolutely are pursuing those and and are happy
5	to continue discussing them.
6	CHAIR RAFAEL SALAMANCA: Uhm thank you
7	Mr. Chair. I will be around for a second round of
8	questions.
9	CHAIR MARK TREYGER: Thank you uhm and
10	just uhm since we have all the rele, some of the
11	relevant agencies and Authorities here uhm just, just
12	very quickly go through the line here, so Deputy
13	Chancellor Rose have you had a chance to review this
14	report?
15	ELIZABETH ROSE: I have read the report
16	cover to cover.
17	CHAIR MARK TREYGER: Thank you
18	President Grillo, have you reviewed the report?
19	LORRAINE GRILLO: Absolutely,
20	absolutely.
21	CHAIR MARK TREYGER: City Planning?
22	JON KAUFMAN: Yes.
23	CHAIR MARK TREYGER: DCAS?

LAURA RINGELHEIM: Yes.

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2 CHAIR MARK TREYGER: So we've heard from DOE and uhm SCA about an openness to adopt or 3 accept some of these recommendations, let's hear from DCAS and from City Planning. 6 LAURA RINGELHEIM: So the part that, that pertains to DCAS as far as information sharing, I 7 think that the Council is going to work with some of our colleagues to work on the language but in principal we have no objection and we are happy to 10 share that information uhm as often or as a formalized process as is determined is best to get that 12 information back and forth. 13 14 CHAIR MARK TREYGER: Okay just, just so we understand uhm because there is a number of bills 15 that we are also hearing today, does so does DCAS 16 support Intro 461? 17 18 LAURA RINGELHEIM: The uhm the uhm sharing of any lots that become in our surplus over 19 20,000 square yes. 20 CHAIR MARK TREYGER: Alright so just 21 22 DCAS is on the record. 23 LAURA RINGELHEIM: Again, I think there was an issue with some of the language but we in

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2	principal we have no problem sharing that information
3	as it is specified.
4	CHAIR MARK TREYGER: Okay and does SCA
5	and DOE support Intro 729?
6	LORRAINE GRILLO: Remind me which one?
7	CHAIR MARK TREYGER: That is the Intro
8	by Council Member Kallos and Menchaca to requiring the
9	DOE to post methodology and data for determining
LO	identified seat need?
L1	LORRAINE GRILLO: And again we are
L2	always open to this kind of suggestion; however, I
L3	think what we need to do is work together with the
L 4	Council Staff on exactly how to present information
L 5	like that. I'm not, I'm not negative on this. I
L 6	think what is important though is our expectations are
L 7	the same on this, on this particular Intro.
L 8	CHAIR MARK TREYGER: Okay so there is
L 9	an openness for a discussion on this Legislation?
20	LORRAINE GRILLO: Absolutely.
21	CHAIR MARK TREYGER: And does DCP and I
22	don't know if Buildings is here support Intro 759?
23	JON KAUFMAN: I'd say uhm we've spoken
24	to Council Member Gibson's staff about this Bill that

25 she introduced and have some concerns about the way

that it's been fixed and put up, not in concept of
what it's trying to accomplish but just in that we
feel that it is not going to accomplish what they have
intended and indeed what we are supportive of looking
at as many developments as possible, this one if you
attack it this way, it will come up way to late in the
process for what SCA needs.

9 CHAIR MARK TREYGER: What, what 10 concerns do you have? I'm just.

JON KAUFMAN: Again this, this Bill would suggest that we for certain size appl, applications of certain sizes we would flag that with SCA, uhm or require anyone of certain sizes to flag that and what we in thinking of the Bill more deeply what we find is that actually, by the time we get something at the Department of City Planning, they have already developed a site, they already have plans for what they want to do with it, it is way too late for the SCA to get involved in most cases and it's going to create a lot of agitose (SP?) something that actually isn't going to result in that, we would rather keep working with SCA as we have been and work with the Council Member to try to find a different way to accomplish that goal. Again SCA is quite involved

with a lot of these sites where there is opportunity and this particular channel isn't going to, I don't think is service anything useable for SCA. 5 CHAIR MARK TREYGER: Okay uhm I guess 6 there will be some follow up with Council Member Gibson on the bill. Uhm and just you know I've heard during the course so far today and we are going to hear it more from my colleagues now is that there has been a lot of these informal discussions between 10 agencies. We are looking for a formalized process of 11 communication between these agencies, because as I 12 heard with regard to the Jerome Avenue Rezoning. 13 14 Sites were identified once the ULURP was really taking shape and it seems that the, the DOE or SCA might be 15 aware of certain seat needs, across, you know across 16 the City of New York but they are not acted upon only 17 18 until there is an active ULURP Process taking shape. Uhm and that's when the phone calls seem to be being 19 made between City Planning, SCA, DCAS and others, DOE 20 about we need to find sites here because there is an 21 22 ULURP here and we have to make this work. That's not responsible planning. That should be happening with 23 or without a ULURP happening and so I think that we 25 need a more formalized process of, of communication

1 across all the relevant agencies and to also just expand the SCAs capacity to act upon the, the identifying need. Uhm, let's turn to my colleagues now. We have also been joined by Council Member Barron, Council Member Powers, Council Member Cornegy and Council Member Ulrich. Uhm so just to remind my colleagues the clock is at 3 minutes for round one questions. Uhm we will begin with Council Member 10 Kallos. BEN KALLOS: Thank you to the many 11 chairs within this committee, with three minutes I 12 will jump right in to question. Over the past three 13 years, sorry over the past four years, three months and 11 hours 59 minutes I've been asking you the same 15 questions at every single hearing. Is there a need 16 for more seats in my District? How many seats are you 17 18 building in my District? Uhm so let's, let's start with that question. You usually say that you see no 19 identified seat need. 20

LORRAINE GRILLO: Okay I see no identified seat need at this time.

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BEN KALLOS: Alright and yet you are building more seats in my Districts because we have seats, we were getting 900 preK seats?

1 2 LORRAINE GRILLO: That's a very different question. I was specifically talking about 3 the K to K to 8 seats. 5 BEN KALLOS: Fair enough and and so I quess the concern that I've had all along is that the identified seat need omits the preK need and the coming need and I guess the, so I have this hypothesis that the methodology and underlying data is leading to inaccurate projections which is why I introduced 10 Introduction 729. So just, so just to be clear, not 11 negative doesn't sound like support. Do you support 12 opening up your methodology and the data so that all 13 of us around can see what may be leading to any of the inaccuracy? 15 16 LORRAINE GRILLO: And again, we support the concept of opening up the data. What we would 17 need to do is work with staff to see what is possible and what specifically and what particular intro, 19 information in what order that you would like that 20 information to to be public. 2.2 BEN KALLOS: I, I, I am hoping, I don't believe that transparency should need Legislation. 23 am hoping we can get a lot of, a lot of not only

what's in this Bill but a whole lot more information

89 1 disclosed to the public as we, as we look at this without having to just do another Bill because I don't think that is the right way to do things. We are Legislating too much when we can just get things done 6 by agreement. 7 LORRAINE GRILLO: Okay again we need to have discussion. 8 BEN KALLOS: So in terms of the 9 10 accuracy, is it true that the SCA Accuracy for the Blue Book Enrollment Projections is often off by 1 to 2% city wide? 12 LORRAINE GRILLO: No actually our 13 projections for enrollment are typically 1-2% over, we over project 1-2% city wide. 15 16 BEN KALLOS: Is there any District where the projections are off by more than 1-2%. Is 17 18 there any District where it is under and if so, how much and which District? 19 20 LORRAINE GRILLO: I don't have that information but we will get it for you. 22 BEN KALLOS: I guess it just, okay and

so will you agree to not only share that information with the City Council but share publicly annually

90 1 moving forward down to community School District and sub District? 4 LORRAINE GRILLO: Again we are, we are more than happy if we have under projected, remember, we do the projections every year. We update them every year so if we've made an error which I'm sure has happened we will do our very best to correct that error in next years projections. So that information, all of that information is out there. So you have a 10 projection for a particular District, you also have the Blue Book information which is capacity and 12 utilization. If there is that huge difference that 13 will easily be picked up in having those, having that 14 bit of information available. 15 16 BEN KALLOS: And. LORRAINE GRILLO: And it's already 17 18 available. 19 CHAIR MARK TREYGER: And we could

CHAIR MARK TREYGER: And we could certainly go for round two once that time comes,
Council Member Kallos. Uhm, next we will have Council Member Gibson.

VANESSA GIBSON: Thank you so much,
thank you President Grillo, thank you Deputy
Chancellor and DCP and DCAS, certainly before I every

1 criticize I always compliment. I have had an incredible working relationship with SCA and I appreciate all of the work that you have really put together. I want to thank your Chairs and certainly the City Council in 2017 for formulating this Working Group to even come up with a series of recommendations. Uhm I'm grateful that there is acknowledgement that we can always improve, that we 10 can always operate more efficiently and effectively and I will say just in terms of working on the Jerome Neighborhood Rezoning Plan the brokerage firm that is 12 assigned to the Bronx did nothing to help in Jerome. 13 14 The organizations and the groups that SCA is now working with to identify a site to build my school in 15 School District 9 I recommended all of those land 16 owners to SCA. So you know again and this is why are 17 18 having these conversations, because we have enough stakeholders in this toolbox where we can really come 19 up with ideas and ways in which we can site schools 20 and so I'm grateful that there is a level of

particular Bill 757 which does create a task for, I 24

25 believe that we should have better inter-agency

comprehensive package of legislation. Uhm my

understanding of why we've put forth this

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coordination, not just DOE and SCA but HBD and DCP and DCAS because for all of the thousands of housing units that we are building whether it is a zoning or not we have to be prepared and so that's the reason why the Bill was proposed in the first place because I do think there is no inter-connectivity to make sure that for every thousand units of housing we are building we are also building the schools as well and so I would love to continue to talk to you about that uhm, and 10 making sure that HPD and DOB are that the table uhm 11 because while I was able to get a zoning there is no 12 quarantee that School District 9 would see a brand new 13 school outside of having a zoning and now we may have 14 had the numbers but obviously the zoning propelled 15 that even more. Uhm I just had one question it was 16 following what one of our Chairs has said just in 17 18 terms of the housing multiplier and the fact that it almost seems to be a citywide multiplier and nothing 19 something that is a little bit more borough based an 20 even within a particular borough like the Bronx that 22 does have a lot of city owned land that remains at our disposal are there any changes that SCA is looking to 23 do to that multiplier to really keep up with current 25 times and current challenges that we are facing so my

School District 9 we have the highest concentration of students in temporary housing. And a lot of those families are living in shelters came from our community and come from the community and so there is an urgency to keep them in the community so I just like to understand in terms of future conversations if there would be any changes to focus on unique aspects of borough and neighborhoods.

Council Member, uhm actually we are considering a change to the multiplier at this particular point but I think you have raised a broader question which has to do with particularly homeless children and their specific needs and I think that we, this deserves as you said a task force or at least a further discussion with the Working Group to see how we can attempt to address that.

VANESSA GIBSON: Okay thank you so much, thank you Chairs I look forward to working with you on certainly a better tracking system so we can all have one conversation as we look to not just to create new schools but also the challenges of an ever demanding and growing population in New York City so I

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thank you Chair Treyger, thank you Chair Dromm and thank you to Chair Salamanca. Thank you.

CHAIR MARK TREYGER: Thank you Council

Member, next we will hear from Council Member

Grodenchik.

thank you everybody, thank you Ms. Grillo, thank you

Deputy Chancellor Rose for being here today. It is

BARRY GRODENCHIK: Thank you Mr. Chair,

always a pleasure to see you. And thank you for your excellent work in Eastern Queens. Uhm, my question is about joint operated playgrounds and I know that we are going to building on one at PS46 Queens. Are they always available to you? Is it, and how does that work? And I may be having a hearing as Parks Chair later this about that but that's not to be discussed today but the question is, are they always available? LORRAINE GRILLO: No and answer and answer uhm Council Member, uhm they are not always available and I think that you will probably hear this from Parks as well. I mean there are certain areas of the City where we have jointly operate playgrounds and very, very little open space anywhere else. So in those cases we will certainly and in every single case that we are attempting to take some space in a jointly

operated playground for an addition or that sort of thing, we certainly sit down with Parks and we look at this on a case by case basis.

BARRY GRODENCHIK: And I'm looking at a site, another site which I will talk to you offline actually I have three sites for you actually uhm but is it possible always or almost always to build if we were to take a, a playground that was school property. Is it easy to put a playground on top of the school so that we would just have a playground in the sky so to speak?

LORRAINE GRILLO: No it's easy, I would not describe it as being easy, it's difficult because there are a couple of things. You don't certainly.

It's going to have a noise impact to those people if you are living near a high rise for example.

BARRY GRODENCHIK: I don't have any of those so keep going.

that's not a problem. It's, it's also expensive, uhm but by the same token we have done it in a lot of cases because there are laws about how much open space must is required for school yards and so we do it where in fact we are taking enough open space that

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2 leaves the children very little so, so we'll do it then.

BARRY GRODENCHIK: Okay. Alright uhm,

I will give your my card with the spots on it. Thank

you very much Mr. Chairman.

7 CHAIR MARK TREYGER: Thank you Council

Member. Next we will hear from Council Member King. 8 ANDY KING: Thank you uhm, Chair, Char, 9 10 and Chair. Uhm but as always a delight to have school construction authority in front of us to answer questions of how do we create houses for our children. 12 Uhm I have five questions, not too difficult but if 13 14 you hear something that piggybacking off of something that I heard Treyger say as well but uhm but I would 15 just like to know do you have a list of, throughout 16 the City of New York (1) of your overcrowding 17 18 neighborhoods and Districts? The reason I ask that one question is because that type of issue might 19 20 should be a priority other than someone who just wants

effective have been the relationships with the realtors in the four boroughs that you have been working with because they are on a payment plan or schedule to deliver and if they are not delivering

a new school just because. The second question is how

what is the plan to continue the relationship or not continue the relationship? Third, uhm how much do you work with your local City Council Members to identify sites. I know you've worked with, and through your testimonies about two or three, between council witz and I forget the other one that you've worked with for sites and being engaged with, how often do you reach out and get involved with them? Fourth, uhm how do 10 you handle utilizing space when you are trying to create seats. I know in the past I've visited some 11 schools that they've taken storage closets and made 12 seats in them, but being a school, that's a reality, 13 how have you managed if you had a request to say we want to convert this space into classroom space that 15 might be unbecoming of learning because I know if I'm 16 a student and all of a sudden I get placed in a place 17 18 that I know that never was a classroom it might mean, uhm not a motivating factor for me to lean, so how do 19 20 you deal with those kind of requests? And what external factors, last question.

22 LORRAINE GRILLO: Six, that's six.

23 ANDY KING: Oh really I must have had

24 \blacksquare an A and B in there somehere, my bad. Uhm what

98 1 external factors would you say get in the way of you building or designing a school? 4 LORRAINE GRILLO: I think I remember everything, I'm not quite sure but I will say this, first of all the list of neighborhoods and, and all of that information is in our Capital Plan. It's online. It tells you we break it down into specific areas within sub Districts within school Districts so that is all there and that is what we focus on. We focus 10 on the areas of need certainly. I think you asked about our brokers. And again we have them under 12 contract, we go out with an RFP every 3 years I 13 believe and I I may be wrong but it may be two but if they are not performing obviously that is going to be 15 part of our evaluation and they probably won't get 16 another contract uhm let me think now. Now just 17 forgive me. 18 ANDY KING: Number three was how often 19 20 do you work with City Council. LORRAINE GRILLO: Oh absolutely. 21 22 ANDY KING: Identifying sites. LORRAINE GRILLO: I, I will, I will say 23

to you that Council Member Kallos was very helpful in finding UPK locations. Council Member Dromm found us

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a site before it went on the market for uhm a new school in his District. As Council Member Gibson mentioned earlier she identified several sites as part of the Jerome Rezoning. Council Member Treyger gave us some sites for uhm additions to schools and I'm sure that uhm in those areas of need we've had it, we've had a terrific relationship with the City Council and the members and they have been very, very helpful.

11 ANDY KING: But none of us got the 12 commission.

LORRAINE GRILLO: Sorry.

ANDY KING: So I thank you, I was just trying to get to see how proactive that SCA is as opposed to waiting for us to say here listen we got a crisis or there is a new development. Does the SCA let them know this is a site we have, how proactive SCA reaching out to the Council Offices, listen do you have potential spaces, is it, are you overcrowded. We see that you are overcrowded, can you help us identify or as opposed to waiting until a deal gets negotiated and then we come into the process, I guess that was the question I was trying to figure out.

2 LORRAINE GRILLO: Okay and I, and I believe that we have had uhm meetings with each 3 individual Council Member, uhm dealing with whatever the concerns are and particularly if there is overcrowding and those are things that we very often say to the Councilmen, nobody knows better than the local elected official as well as the local community of where sites could be, could be available or what's the most uhm, what's the best location for an addition 10 for example, things like that, so yes we have a great 11 relationship with. 12

ELIZABETH ROSE: And I can address the question about what are the school, was interested in converting space within their building. Our office of space, our Space Management Group is responsible for working with schools on that and sometimes it can be the school identifies or has a question about, can we reconfigure a space? And sometimes we will look at an overcrowded building and, and send someone in to sort of assess, and, and send someone in to sort of assess. Is there anything we can do to help the school out by, you know are there rooms with windows that could be Administrative space or could be uhm we've converted a

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- lot of unused locker rooms to exercise spaces or dance spaces in ways to help schools.
- 4 ANDY KING: Okay and in my final
- 5 question.
- CHAIR MARK TREYGER: Council Member if
 we can do it in round 2 that will be good, we can add
 you to the list because Council Member Adams has been
 waiting very patiently.
- 10 ANDY KING: Okay.
- 11 CHAIR MARK TREYGER: Thank you, thank
- 12 you so much.
- 13 ADRIENNE ADAMS: Thank you Chair
- 14 Treyger, Chair Dromm, Chair Salamanca. Thank you so
- 15 much Deputy Chancellor, President Grillo, members of
- 16 DCAS and City Planning for being here with us today.
- 17 I actually have one question and then I have a general
- 18 comment. Regarding working with Council Members to
- 19 discover an uncovered new sites, my colleague Council
- 20 Member Miller mentioned that there were talks with him
- 21 and my predecessor regarding a site on 115
- 22 specifically the Southeast Queens which I'm just going
- 23 to deal with, 115th Avenue and Guyer (SP?) Boulevard.
- 24 |That was a site that is intended for something else, I
- 25 believe a hotel which apparently there were some talks

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about pos, possibly being a new school building. Does that ring a bell at all?

LORRAINE GRILLO: I'm not familiar with that particular site but I can certainly get back to you, I, I really don't recall that.

7 ADRIENNE ADAMS: Okay thank you. the last thing that I'm going to say, it's going to be 8 a general comment uhm and it's not a pleasant comment unfortunately, I kind of have to unroll the spool a 10 little bit because we are speaking about placement of 11 children and building out and quite the opposite we 12 have seen in Southeast Queens where the Blue Book has 13 been continually used against us and against 14 communities of color uhm in Southeast Queens and 15 across the city of New York and case in point, we are 16 now looking at the 7th education administration coming 17 18 into August Martin High School. This proposal is going to be brought forth on April 25th. August Martin 19 High School is one of 78 renewal schools right now. 20 It is also a community school also adopted by 21 22 community board 12 which happens to my community board that I chaired over many, many years. August Martin 23 High School is co-located right now with New Visions

Charter High School which is still phasing in up to

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12th grade. It is also co-located with Voyages with a South Transfer High School. It is also co-located with an alternate learning center with a suspension list. It is also co-located with a District 79 Program, Pathways to Graduation, ages 17 through 21. It is also co-located with Restart Academy. Now my question now is when does the DOE say enough and allow the growth of a renewal school to happen. When does the DOE say enough. To me it seems preposterous and 10 an irresponsible decision to continue to co-locate schools, specifically in communities of color for the 12 most part. Now we have looked at tremendous progress 13 in Council Member Grodenchik's District with Martin 14 Van Buren High School, something that we are very, 15 very proud of. My question is why is this disservice 16 continuing to happen not just to the District 75 17 18 students who will be brought in but also to all of these students in six different education 19 administrations in August Martin High School. 20 ELIZABETH ROSE: So Council Member I am 21 2.2 afraid that we are going to have to disagree on this. Providing an opportunity to students with disabilities 23 to attend high school with their nondisabled peers is 24

incredibly important and valuable to those students

1 and the notion that we would not use space that we have available in order to serve students who have particular needs uhm in a building that we think is working well, where we have confidence in the Education Administration that they can well serve these students would be its own disservice. 8 ADRIENNE ADAMS: I would respectfully disagree with you. In every school that I have gone in to spoken with different Administrators and 10 Principals they make it work because they have to make it work. Not because it is a pleasant agreeable 12 situation or even in the best situation. Uhm in my 13 14 humble opinion we are doing a disservice to our 15 students who do attend District 75 Schools by bringing 16 them into an environment like this. I think we can do much, much better as a City, thank you. 18 CHAIR MARK TREYGER: Thank you Council Member. Next we will hear from Council Member Powers. 19 20 KEITH POWERS: Thank you thank you for being here and uhm and I apologize for missing your 22 testimony but I, I did get notes on it. I, I wanted to thank uhm thank the DOE and the SCA and presumably 23 others to piggyback on Council Member Kallos and I

think you mentioned earlier to responding to universal

PreK needs on the Upper East Side. I, I assume that we will still need more in the future but I think that the constituents in both of our Districts are very pleased with the fact that a program that has been touted so much is accessible and available so I thank you for that. My question is I think part of the, part of the issue on the Eastside Manhattan and it's other dense Districts is space and affordable space 10 and the second one is growth. It's the fact that we have buildings going up and we have, we see them every day, large scale buildings, some are occupied, some 12 are more vacant. But my question is more global for 13 14 the moment which is how as the building. This may be for City Planning. As all of these buildings are 15 filing for permits and and going on you presumably 16 don't know how big or large those buildings are, how 17 18 many are going to be for families and things like that. At what point do we capture that in this 19 20 process. Do we actually capture, you are doing a year by year projection of need but these buildings are 22 going up and you are doing some analysis but I assume only at the end of when the buildings start, when the 23 buildings start to be occupied, so how do, when do we

District.

2 start capturing the need as all these sort of mega
3 towers in our Districts are going up?

Council Member. Uhm yeah in fact we capture that information every year when they are issued permits. The builder is issued a permit, that information comes to us every year so it is not a surprise. We don't have to wait until the building is, is you know constructed and finished. What we like, we would like to have that information because that informs what the seat need will or will not be in your particular

KEITH POWERS: And do you have specific data then or I know you have to make an estimation on everything but then do you when you get a permit does it actually give you information about or can you make an estimation and an appropriate one about how many family, I mean one bed studios are likely to net something different than three bedrooms or.

JON KAUFMAN: A lot of the information they draw on is the Department of Building Permits which has the number of unit is, met new units that are going to be on that site. In some cases they are demolishing a site and adding units, in some cases

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there are demolishing a site and reducing the net unit
and that is something that is part of the input that
we give them on an annual basis which they can then,
the use to integrate with some other inputs for the
overall student projection.

KEITH POWERS: Got it and I don't, I don't pretend that this point, my District is as oversaturated as some of the other ones of my colleagues but I think we do still have issues where we are looking at. I know one of the schools right in my District is because there is a lot of complaints about you know overcrowding already and so as we are going, as we are, as new buildings are being added online and there is a lot of them going up, is there, I mean do you have brokers who are doing it? What is the proactive approach. Not just we bring one to you or we are able to negotiate one to ULURP but what is the proactive approach for getting for negotiating and then also I guess what is your receptiveness to adding school space versus commercial space or other uhm other uses?

LORRAINE GRILLO: So again we are going into those areas that we have identified seat need and all brokers are searching, okay now, what is the

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advantage? And this is something that we do and I have done personally is uhm speak to the Real Estate Board and speak to other groups uhm about the advantage. Speak to developers in groups and so on about the Advantages of putting a school within the building and how it often sells their apartments because it's such a great convenience for people. But I can't force the developer who is building has a 10 right what's is the advantage, the advantage for them is they will get their rent on time and there's, you know, we sign a long term lease, we pay for a long tem 12 lease. So those are some of the things that we try to 13 14 use but again if a builder is doing it as of right there nothing that I can do to force that person to, 15 16 the. 17 KEITH POWERS: It was, it wasn't a 18 request that you can't or you or anything it was more 19 about the receptiveness to that versus another use and someone that will also pay the use on time, I'm sure, 20 chains and things like that. 2.2 LORRAINE GRILLO: Interestingly enough, 23 I know, I know your area well, there is a, a

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tremendous amount of empty store fronts.

KEITH POWERS: There is.

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LORRAINE GRILLO: Along first avenue.

3 KEITH POWERS: Which leads into my next

4 question uhm which is actually just. What is the

5 minimum baseline for school space? I imagine that

under IV funding you have to get a certain amount of

7 students into a building to make it even, even

affordable to open the doors and turn the lights on.

9 What, what is that?

10 LORRAINE GRILLO: I'm going to say that

11 we would not want to go lower than a total of 95,000

12 square feet. For a, for our students to build a small

13 elementary school.

14 KEITH POWER: And I.

15 CHAIR MARK TREYGER: Can you save for

16 round two. Uhm thank you very much.

JON KAUFMAN: Uhm I just. Just want to

18 respond to earlier comments with regards to when the

19 DOE will send staff to visit an overcrowded school and

20 say let's reimagine or repurpose some existing space

21 \parallel to, to address that because I've experience that uhm

22 in a school where uhm classrooms that were once used

23 to provide CTE opportunities had to be taken away to

24 address overcrowding. Certain spaces were teachers

25 can collaborate and plan together and debrief after

they would observe each others classes were taken away to accommodate the growth in student enrollment and so there were consequences, instructional consequences when space is repurposed inside of a school building to accommodate the overcrowded, you know the high number of enrollment and that does have a negative impact on education that does have negative impact on the quality instruction, that does have a negative impact in my view with regards to opportunities for, 10 for kids and this is something that I know I think we need to have prioritized across the board, because 12 again Deputy Chancellor I agree that there are 13 14 extraordinary students and extraordinary educators that despite all of these challenges they still have 15 an ability to overcome of these obstacles but there 16 are a number of kids that still need that 17 18 individualized attention. There are still a number of our students who still have talents and abilities that 19 20 will only be kind of exposed in, in a variety of settings that sometimes are removed to accommodate 22 overcrowded schools and also respectfully you know educators are not robots, they, they can't just, you 23 can't lesson plan in a closet in a school or sit in a noisy cafeteria and try to you know grade papers or to 25

try to plan, plan ahead so they need space too. mean this is an issue that impacts virtually every stakeholder and then I hear from PTAs and parent groups that when they want to get involved in their school, it's hard for them to find space for them as well. So I just, I just want to kind of sink in across all agencies here that this has a profound impact in classrooms for educators to, to evaluate and 10 to edit their instructions. It has an impact on CTE growth and expansion because we are only seeing CTE growth and expansion in certain areas and certain 12 schools and not seeing it in other areas and so uhm I 13 14 don't know if you want to respond to that and then I have some more follow up questions Deputy Chancellor. 15 16 ELIZABETH ROSE: Well I think many of those topics that you just raised are addressed in and 17 18 in part of the Blue Book formulas that help us determine when we need to build new capacity so there 19 is expected to be a certain amount of administrative 20 space in every school and if there isn't, the Blue 22 Book actually deducts from the capacity of that building to reflect that it doesn't have all of the 23 Administrative space it needs or if it doesn't have 24 25 the number of cluster rooms that the school should

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have, the, you know they add up the capacity of each classroom, the formula will deduct capacity if they don't have enough cluster rooms. So that information is part of, we've determined that this school is overcrowded, this neighborhood is overcrowded and we need to build new capacity. It's not clearly for ev, every individual school, a one to one but it does help create the picture for a neighborhood and it helps us determine that we need to build more seats. 10 CHAIR MARK TREYGER: Which which leads 11 me to my next question. Uhm how does DOE determine 12 whether or not to cap enrollment in a particular grade 13 in a school or overall enrollment in a school? 14 15 ELIZABETH ROSE: So uhm we try to accommodate all zone students in their school wherever 16 we possibly can. If there are no opportunities to 17 18 open additional class sessions for students in a particular grade, and every class in that grade is at 19 it's contractual maximum, that is when we will cap 20 enrollment in a, in a grade and identify an 2.2 alternative location for those students. CHAIR MARK TREYGER: But to be clear, 23 are there schools that are experiencing significant

overcrowding that still do not have cap enrollment and

FINANCE AND COMMITTEE ON LAND USE 113 1 the DOE Family Welcome Center still will send students to that school knowing that it is significantly overcrowded? Is that correct? ELIZABETH ROSE: So by definition we 5 will not cap a school until it is significant overcrowded such that we don't have the ability to accommodate a student. 8 CHAIR MARK TREYGER: How do you define 9 10 significant overcrowding. ELIZABETH ROSE: So the school will 11 12 have would have not be able to open an additional 13 class section and all class sections would be at their contractual limits for of enrollment. 14 15 CHAIR MARK TREYGER: So how do you 16 ascertain that? Is there a number? 17 ELIZABETH ROSE: So for kindergarten 18 the contractual class size limit is 25 students and uhm the number of class sections potential is based on 19 the number of classrooms that a school has available. 20 CHAIR MARK TREYGER: And so let's say a 21 22 high school is exceeding 130-140% capacity so what

ELIZABETH ROSE: So it depends, most of 25 our high schools are not zoned so capping only applies

happens then?

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1 to zoned students attending their zoned school. Uhm if you have a zoned high school and there are 30 students in every class uhm there still is the ability to enroll additional students in those class sections. Uhm if you have a zoned high school and you are at 32 students in every class, then we do not have the ability to add additional students and a zoned student might have to be accommodated at a different location. CHAIR MARK TREYGER: Can the DOE 10 provide a full list of schools with cap enrollments, what their enrollment cap is and where students are 12 shifted to keep enrollment under the cap. 13 14 ELIZABETH ROSE: So capping actually occurs throughout the year, because students do come 15 in an enroll throughout the year, so capping may be 16 very different at the very beginning of the year uhm 17 18 than in the middle of the year and and so forth. that's a more complicated, there's not a single, one 19 20 point in time. CHAIR MARK TREYGER: I think any 21 22 information here would be helpful to understand how decisions are made, why decisions are made and we hear 23

from educators, from school leaders that their schools

25 are significantly, significantly overcrowded and again

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I would like to see, you know see, I understand that you are using the classroom size but there are educators teaching classes that are over the contractual limit, I know that for a fact. As a former UOP delegate I I've advocating for those educators to deal with this issue, so, there are schools that are still significantly overcrowded that are still receiving additional students and the leaders and the educators there say look we welcome 10 all kids but give us the space, give us the resources, don't take away our CT rooms, don't take away our 12 teacher departments. Don't take away spaces where 13 educators can collaborate. Uhm how does the DOE 14 determine where to create special programs such as 15 gifted and talented, community schools, dualing which 16 programs progressive education models and career and 17 18 technical education programs. ELIZABETH ROSE: So for most of these we 19 20 work very closely to the superintendents of the local districts. We have uhm a planning process that we 21 22 work with them annually to identify what they feel the needs of their District would be and then work with 23 them to identify where appropriate locations are. So 24 25 gifted and talented is something that many people are

interested in. The assessment may be include how many students are taking the uhm qualification test for gifted and talented programs, how many are reaching the levels. We are opening new gifted and talented programs in many districts starting at the third grade and using multiple measures in order to identify students for those seats, dual language is largely based on the populations, local populations of student speaking, another language for native speakers because 10 you need both local native speaks and students who are English speakers who wish to learn the other language. 12 So it's all done very much in conjunction with the 13 14 local superintendents. 15 CHAIR MARK TREYGER: Is the utilization of a school taken into account in determining where to 16 17 locate the special programs? 18 ELIZABETH ROSE: Absolutely. particularly if we are talking about programs that 19 20 might be going into a zoned school. Obviously a zoned school that is already overcrowded would not be a 2.2 location that we would look at to open, to open a program that is specifically designed to bring in 23 students from outside the zone. It might be, however, 24 a perfect location for a program that specifically 25

serves the zoned students, so if the local school zone
has a significant population of students speaking
another language, a dual language program might be
perfectly appropriate there.

CHAIR MARK TREYGER: Is reducing overcrowding every an explicit goal of creating and specialized program?

not necessarily easy to determine where students will come from so we have uhm explicity placed dual language programs, gifted and talented programs, in underutilized buildings with the hopes that families from local overutilized buildings might be interested in those programs but we can't predict exactly who will take advantage of those programs.

asking this is if you mentioned before the roles of
the superintendents in the schools. Based on feedback
that I have received and based on just my overall
experience as well, uhm if a school leader or if a
school community informs a superintendent that
enrollment is an issue for example, these are schools
that let's say are having difficulty with enrollment
they would like to increase their enrollment which

actually has an impact on overcrowding in other schools because when parents receive letters that their child has been assigned to a certain school and there is a perception issue, a perception problem in that school which might not be warranted. Then they want to go to a different school, they appeal and they want to go to a school that probably is overcrowded already and because they've heard good things about 10 So my question is, when a superintendent hears this, what is, what is the mechanism, what is the 11 process to, to, to go back to DOE to superiors there 12 and to say, how can we help support this school with 13 14 instituting programs that will better attract the school community to help support this perception 15 problem? Because many times the education, the 16 educators and the leaders are left to their own 17 18 devices to deal with this issue. And that to me is 19 not just fair Deputy Chancellor. There are many schools that have taken uhm a whole lot of negative 20 media coverage over the course of the last decade, 2.2 particularly under the last administration there was agenda to hurt the public school system and that still 23 has a rolling impact to today where that perception 24 25 still exists and I believe we need to do better to

support these schools because as we support these schools you are actually helping solve the issue of overcrowding in schools that are experiencing significant overcrowding. So what can we do to help better support these schools with more specialized programs with capital support to build additional space to attract local school community. ELIZABETH ROSE: So we have been in and 9 10 are continuing to do that uhm certainly with the rollout of Universal PreK uhm that has been I think a very strong support for many schools that were had 12 difficulty attracting enrollment. Those were 13 14 buildings where we might have had additional classrooms for more UPK classrooms than the zone 15 itself particularly needed and so that's one thing 16 that brought families into the schools where they had 17 18 a positive experience and then they have also received priority should they wish for their children to 19 20 continue in kindergarten in the same school where they are in UPK. Uhm we do, we work with schools honestly 21 22 to encourage opening them up to the communities because what it really takes to change reputation is 23 to bring families in and see the programs that the 24 schools were offering and see their celebration events 25

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or their school chorus or the school musical and so we, we work with superintendents and principals to help them think through how do they bring the community in to see the things that they are doing. 6 CHAIR MARK TREYGER: Alright and superintendents will also tell you that they have a lot of schools in their portfolio and it is very hard to provide individualized attention to individual schools so, so the chain of issues goes up, is the DOE 10 open to the Councils recommendation to create specific plans to alleviate overcrowding in high need 12 districts. 13 14 ELIZABETH ROSE: So again we work annually with our superintendents on identifying what 15 can we do to help address these issues. Uhm do we 16 have a plan for every single individual school, no we 17 18 do not but we do look at neighborhoods and help develop plans for neighborhoods. Uhm you know a 19 recent example in Brooklyn we had a series of 20 overcrowded elementary schools along a border of 2.2 District 22. Uhm we identified that we had middle school space nearby. We relocate middle school out of 23 an elementary school building. It actually was a

building that we had opened gifted and talented in a

2 couple of years prior to help bring families into that 3 school and in doing so we were able then to rezone

four adjacent elementary schools to address

overcrowding across a string of elementary schools

6 that were all overcrowded. So we, we, we tried to do

7 things like that every year, obviously it doesn't

8 happen in every single District every year but we, we

9 do look at those neighborhood overcrowding to see what

10 kind of shifts we can make that will help.

11 CHAIR MARK TREYGER: Does DOE consider

12 equity or integration issues in deciding where to

13 locate special programs.

14 ELIZABETH ROSE: Uhm so we certainly

15 try to. Uhm and in fact I would say uhm many of the

16 programs themselves can be helpful in integration.

17 There are you know within the school we also are

18 concerned to ensure that we don't create you know

19 pockets of students who may look different from each

20 other because that's not the environment that we would

21 like to see.

22 CHAIR MARK TREYGER: Right, you know I

23 have stated before and I believe that in order for us

24 to better integrate our public school system because

25 in many, in many different ways segregation does exist

122 1 not just along racial lines but in terms of, there could be one school with a significant number of kids with IEPs, the next school there is very few or English language learners and so forth but I do believe that we are going to need a multi-agency, multi-layered prong approach to better integrate our our school communities and to offer better equity. ELIZABETH ROSE: And when we rezone 9 10 schools we do explicitly look at uhm questions of diversity in the rezoning plans. 12 CHAIR MARK TREYER: And then I have one more and then my colleagues have round two questions, 13 14 have been very patient. I, I, I, think it is very important that we also touch on the issue of 15 accessibility. The Council's Planning to Learn Report 16 recommends that the DOE address the shortage of 17 18 barrier free programs so that all students have equitable access to schools. In 2015, the U.S. 19 Department of Justice found that 83% of the city's 20 elementary schools were not fully accessible to people 2.2 with disabilities and currently there remain Districts in which there are no fully accessible schools. 23

However, the current Capital Plan Amendment includes just \$100 million for accessibility projects and \$27.6

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million to ensure more schools can serve as accessible shelter sites. Uhm, why hasn't the city proposed additional funding to make more schools accessible? 5 ELIZABETH ROSE: So that is something 6 that we are looking at in the next Capital Plan, uhm we are very pleased with the work that our accessibility team has been doing on a number of fronts. One is looking at each District and the 10 level, the percentage of schools that are accessible at the elementary school level, at the middle school level and at the high school level and particularly 12 starting with the elementary school level identifying 13 our accessibility projects to create equity across 14 Districts so that we look at the Districts with the 15 lowest percentage of accessible schools and taking 16 into account new schools that might be under 17 18 construction by the SCA we would then locate identify, identify and locate accessibility projects to bring up 19 the lowest District to the level of the other 20 Districts and we are doing that step by step so that 2.2 we are addressing accessibility in a very equitable way across Districts. 23

24 CHAIR MARK TREYGER: So, so you 25 mentioned that this is being looked at and the

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2 Council's Response to the Prelim Budget, I recommend

3 investing an additional \$125 million to make more

4 school's accessible, do you agree with this

5 recommendation?

ELIZABETH ROSE: Uhm I certainly think that we have enough projects out there that we could use that funding and we will over the coming months as we develop the next Capital Plan be looking at all of the different needs that we have to determine a final budget.

the resources, Deputy Chancellor and now we just have, the, we need to have the, the uhm, the will and just to get this, to get this done. This is basic fairness equity and this is just justice for our kids. I want to be very mindful of my colleagues and their time.

Round two questions will begin with Council Member Kallos.

public schools in my District with 7,173 students as of 2015. A little more than half of our children in the, a little more than half of our children from the neighborhood, 1/3 are citywide, the rest are screened District wide. For SCA, when identifying seat need,

do you count all the seats physically in a neighborhood as meeting the neighborhood's need. DOE how do you determine whether a seat should go to provide a 3K, PreK or grade school in a child neighborhood or a city wide or a District wide seat and for both do you think that DOE and SCA should actually work together on how to use existing seats and if DOE uses seats for citywide needs that SCA 10 built to satisfy a local need to SCA should have to replace those seats. 11 12 LORRAINE GRILLO: Interesting, okay, that's an, that's an interesting approach Council 13 14 Member. Uhm look our job you know again, we are not going to determine who goes to a particular school, 15 how they are city wide or zoned or whatever, we base 16 our projections on plans for future and current, 17 current utilization. Uhm but I cannot and that is for 18 District wide and sub District uhm I'm not, I'm a 19 20 builder, that's what we do, we are planners and builders, what, how that school is used really goes to 2.2 the Department of Education and I believe that a tremendous amount of the programs that you talk about 23 tested in schools and that sort of thing have been 24 long standing in your particular District. This is 25

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not something that this specific DOE has created over time.

ELIZABETH ROSE: Uhm so particularly at 4 the elementary school level, most of our programs are zoned, not 100% and we do think that it is important in all Districts and in all neighborhoods to have choices, so yes even in an area where there might be enough zoned students to fill all of the seats, we 10 think that it is important to have some programs that children can opt in to whether from local neighborhood seats or from further away. Uhm at the high school 12 level, we plan high schools on a borough basis and 13 14 again we believe very strongly that there should be 15 opportunities for students to attend schools in a wide 16 variety of geographies and not be limited to their own home neighborhood, so uhm the use of schools in 17 18 locations. It is important to have some programs that serve a broader geography. It is what helps create 19 opportunities for diversity for our students. It is 20 what helped create opportunities for choice for our 2.2 students uhm but in your particular District the vast majority of those seats are for zoned students. 23

BEN KALLOS: But with regard to the

rest, but if, if I can just drive a point home, so we

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know that we have seats that aren't for the neighborhood and that's great, I wish those seats would be more integrated instead of just segregated seats in a, in a community where they are not being integrated, but you know that the seats aren't there. You are counting it as seats for the community so I am just asking with both of you here at the same table why can't you just agree that yes those seats aren't 10 serving the community and that there is additional need and that when DOE is programmatically not using it for the community that we actually need to build 12 the more seats and let's integrate them please? 13 ELIZABETH ROSE: So I want to take 14 exception to saying that those seats are not for the 15 community those seats are absolutely open and 16 available to the community as well as seats that are 17 18 not in the community are also open to those families from this local community. 19 20 CHAIR MARK TREYGER: Okay so next we will hear from uhm Council Member Gibson. 2.2 VANESSA GIBSON: Thank you so much again. I just had two very quick 23 questions, uhm and I think Deputy Chancellor you 24

talked a little bit about particular schools like

gifted and talented, dual language, uhm with some of the closures of the renewal schools that we have faced this year. There has been a new proposal and a new effort to focus on modeling schools off of Ls and so my District has a high concentration of students with IEPs and students who are identified as Ls and we need to make sure that we are building schools around that growing need. Uhm I think we recognize the need that exists today but I also think that we need to 10 recognize that the need will only continue to grow and 11 also a lot of the families that I represent are large 12 families where multiple children, siblings happen to 13 14 go to the same school which is a same thing but it also means that it's contributing to the overcrowding 15 issue that we have so I wanted to find out in terms of 16 future conversations and how we are modeling off of 17 18 very designated schools to focus on neighborhood needs like L, like gifted and talented, what does that 19 conversation look like and then my second question is 20 as ambitious as we need to be in building brand new 21 2.2 schools I also want to make sure that there is a priority in investing in the capital work in existing 23 schools. We are asked to fund the upgrades to 24 25 cafeterias, playgrounds, libraries, science labs,

auditoriums, every single year and I will continue to do that but I also want to make sure and understand what the process is that SCA has to identify the schools that are the greatest in need so most of my elementary schools today have between 800 and 1000 students in one school building. That's a lot of kids, I don't want to fight with you guys to renovate bathrooms but these are the types of things that have 10 happened over the years so if you could expand and help me understand what the process is for the new schools because I am getting an L school in District 9 12 as well as the Capital Renovations of existing 13 14 schools. Right on time. Thank you Chair. 15 ELIZABETH ROSE: So in terms of 16 the process force programs that are focused on supporting a specific population or specific needs, I 17 18 have colleagues, we all sit together at the Tweed who are Deputy Chancellors over those specific content 19 areas and I'd be delighted to connect you with Deputy 20 Chancellor Biez to discuss English language learners 21 22 or Deputy Chancellor Rello and Selney to discuss students with disabilities. Uhm not my wheelhouse, 23 I'd like for you to have those conversations with the 24 experts. Uhm in terms of how do we identify the 25

greatest needs for upgrades within existing schools, uhm for bathrooms, we actually have a facilities rating process that helps us identify where our facilities are substandard. We also work with our Deputy Directors of Facilities and local council members for your recommendations for schools where you feel there is the greatest need and we look at, at those but we try to prioritize based on uhm the 10 assessment, physical assessment of those bathroom condition. Uhm as an uhm you know Chair Treyger was 11 advocating for funding for accessibility which we 12 completely agree with uhm we also have tremendous 13 14 opportunities for upgrades to our existing schools and the how do we budget and decide the allocations for 15 those different needs is going to be part of our 16 ongoing conversation for the next Capital Plan. 17 18 CHAIR MARK TREYGER: Thank you very much to my colleagues and just again some very 19 20 quick kind of take aways from this hearing. I think that clearly there is a need for a formalized process 21 2.2 to communicate and coordinate across the board from a variety of city agencies. Uhm we've heard today a lot 23 about informal conversations during certain, you know, 24 25 times of year when there might be a ULURP or rezoning

under works and but I think that we could all benefit, that kids could benefit from a more formalized structure and I appreciate your openness from everyone here to have that. Uhm another take away I think from today for us as well is the capacity of the existing brokers and you know making sure that we expand capacity in that front. I could tell you one agency that does a pretty good job of finding space and acting on that space pretty quickly. That is EDC. 10 When they want to build something, when they want to 11 expand the Mayor's Housing Plans, they, they find it 12 and we hear about it in our communities. So maybe 13 14 there, there's an opportunity to have a conversation with EDC and their, and their folks to see, to share 15 best practices using some, some teaching terms and uhm 16 and also, also I would ask the DOE to continue to find 17 18 ways to support underutilized schools as well. Uhm I believe that obviously we discussed some bigger issues 19 20 today but this is also I think an issue that too many of our school communities face. They need support in 22 a in a variety of ways. We still need to fight back this perception problem, that I think exacerbates 23 overcrowding in certain schools and certain school 24 25 Districts as well and there is a lot more work today.

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And I think you all for your, for your time today and for your partnership. Thank you all so much. Okay our next panel uhm Leonie Jameson, Michelle Norris, Randy Levine, Jaclyn Okin Barney, Lori Poducil (SP?) alright I think the clock has been set and I quess Leonie we 6 can, we can begin with you. 8 LEONIE JAMESON: Okav I'd like to thank Chairs Treyger, Salamanca and Dromm for holding these hearings today and for all the hard work 10 that you and your staff did in putting together this 11 report. It really meant a lot to us who have been 12 fighting on this issue for many years to have someone 13 14 actually delve into the details of all the dysfunctional issues around school siting and planning 15 16 and construction uhm that we have been working on for so many years and we really appreciate that support. 17 18 In my testimony which I will not read it is rather lengthy, I go into all the supports that we have 19 offered over the years including a principal survey 20 that we did in 2008, several reports that we did with 21 22 the UFT in 2008, a report in 2014 and a report this year on seat loss that found that basically the school 23 planning, siting and construction process was

dysfunctional on many levels and the result has been

increased overcrowding across the city and a lack of recognition by the DOE that their promises year after year including the promises of the Mayor as well in speeches and in the Capital Plan to alleviate overcrowding, get rid of the need for TCUs, to get rid of split sessions, to provide enough space to reduce class sizes in K-3, all of these promises were made repeatedly and none of them have come true. So uhm I am also thankful for a lot of the Bills that were 10 introduced today. I have specific language in my testimony about how I think each of them should be 12 strengthened in particular ways and particular it is 13 14 not just important for city agencies to share data on what school sites and buildings are available and 15 needs to be shared publicly because as I am sure you 16 understand nothing happens when it is just behind 17 18 closed doors with the DOE and City Planning. They have had plenty of opportunity to improve their record 19 here and it hasn't happened. We need that information 20 presented to the city council, posted publicly, given 2.2 to community boards and CECs, etc. also with Ben Kallos' bill we need more transparency updated 23 annually not just every five years because uhm the DOE 24 says they do it every 5 years, the, all the 25

projections change over that time and we need that done annually and also desegregated by grade level. Right now the DOE claims that there is plenty of room and uhm uhm and you know because they push together elementary schools and middle schools and they don't desegregate that and because of the formula, middle schools, many of them are considered underutilized and so then they don't build enough elementary schools 10 because they are using middle school space to substitute for that and there are other things that I 11 talk about in my testimony and then there are a few 12 other Bills that I think flow naturally out of this 13 report that were not introduced and I would like to 14 just briefly go over why each one and why I think it 15 is important, uhm one thing that was touched on during 16 the testimony was the secret formula. It is based on 17 data that's uhm 20 years old. It has never been 18 updated to include UPK. That needs to be updated and 19 I think the City Council has the power to force that 20 issue even if the DOE does not agree. The entire 21 22 ULURP Process and rezoning, there needs to be improvements there. The thresholds are much too high 23 and right now in school, in areas where the schools 25 are already overcrowded they don't even have to

consider building a new school. Uhm when projects go through ULURP they should also go to the CECs for comment along with community boards because often the CECs are much more in tune with the actual conditions in terms of school overcrowding than community boards are. And uhm one of, one of the things that we have discovered by doing research is the DOE only reports on how many seats are created on each year but now how many seats are lost and in our reports seats lost, 10 that we did find that the city had created 100,000 seats, only 45,000 net seats were created and 43,000 12 were filled by charter school students so that is 13 14 something that is absolutely necessarily in order to see whether we are making process. Uhm the housing 15 projections need to be updated regularly and there 16 need to be more realistic 10 year projections. In my, 17 18 in my testimony I show that the 10 year projections project 0 new units to be built in the entire borough 19 of Brooklyn between 2020 and 2024, 0 in Staton Island 20 and only 184 in the Bronx. I am sure that we have 2.2 already gone far beyond that so that needs to be improved. 23

24 CHAIR MARK TREYGER: And we will

25 get to that. Then we will circle back.

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2 LEONIE JAMESON: Alright thanks

3 a lot.

CHAIR MARK TREYGER: Thank you

very much as well. Next, please. 5 MICHELLE NORRIS: Good afternoon 6 and thank you for the opportunity to provide testimony 7 today about the upcoming Budget, uhm I think you have seen this as well before and so has Council Member Dromm because I was here last year saying exactly the 10 same thing. Uhm the current Budget for accessibility is woefully inadequate. At this rate, we will not 12 exce.. exce... achieve accessibility until the year 13 2280, that is ludicrous. I am proposing that you Budget instead of \$100 million plus \$27 billion 15 dollars over each 5 year capital plan. That will 16 bring you to full accessibility in 26 years instead of 17 18 262 years. Uhm we are twisting what IDA was designed for. It was designed to keep children with 19 disabilities in an education environment with their 20 peers and what we have now is the fact of 21 22 desegregation because they can't get in the front door of the school and often can't get even in the door for 23

the garbage so we need that money so that we are an

integrated society so that we are an inclusive society

and it isn't just for students. It's for teachers, it's for parents, it's for someone in this room who thinks I'm not disabled who suddenly finds themselves with the temporary or a permanent disability and still wants to be a full participant, still wants to be a parent who is there for their child, still wants to go to school as a teacher and make a living, uhm I think it is important the Department of Education if you 10 gave them all the money and told them to go build accessible schools they would. Uhm I know that we didn't get a very straight forward answer when you 12 asked, do you want more money? But I really believe 13 14 if you say here is another \$150,000, a million, he is another \$900 million go make them accessible they will 15 go do it but if you don't give them the money they sit 16 there and say we can't, we don't have the money for 17 18 this, so you get to decide, you are Legislatures, it's 19 in your hands, please use that power so that my children can go to school across the street instead of 20 20 miles away and so that my grandchildren can do the 22 same. Thank you. CHAIR MARK TREYGER: Thank you 23

as well.

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1 2 RANDY LEVINE: Thank you for the opportunity to talk today. 3 4 CHAIR MARK TREYGER: Is the mic, yeah it's okay. 5 6 RANDY LEVINE: Hi thank you, 7 thank you for letting me speak today. As you may know my name is Jaclyn Okin Barney I'm with Hernsfield, we want to ensure the opportunity for kids with disabilities. I know have heard me speak before and I 10 continue to advocate more and more accessible options for kids with disabilities. I am thrilled to see that 12 in the City Council Report the STA was our ignition on 13 the new school and the equality doesn't end with students with physical issues. That is a huge 15 ignition I am apart of. I am also so happy to see 16 that in the City Council Proposed Budget includes 17 18 additional money for accessibility, accessibility issues. We need to ensure that that money gets into 19 20 the final Budget. I know last year it was in the City Council Proposed Budget but didn't make it to the 2.2 final Budget. It must make it to the final Budget. We would love to work with you and the City Council to 23 help, to help ensure that money becomes reality. As 24

you know I know I am preaching to the choir, students

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with disabilities who have physical needs do not have the same opportunities as their peers. In school systems I did from giving kids choices and giving opportunities to choose, to home their skills in the arts, in the sciences, in the math, in whatever they want to do there is a school out there for them, but not for these kids. They don't have that choice. The only choice they have will, only decision they can 10 make is can they get through the door. There are so few fully accessible schools in New York City. Yes there are persons at all school and yes the DOE is 12 doing, is doing their job to get the information out 13 14 there as to how a school may or may not be accessible which is great but we need more fully accessible 15 16 schools. I think someone like 15% of high schools are fully accessible and around there are 8 schools and of 17 18 those 8 schools 4 are are harder to get into than Harvard and one is a transfer school meaning you 19 20 already had to be in high school to get into that school. So I know I am out of time and I'm going to 21 22 be quite and once again. But again I need to urge you for us all to do whatever that we can do to make sure 23 that your proposed Budget allocation becomes reality

- and the DOE has the money they need to do what they need to do. Thank you.
- 4 CHAIR MARK TREYGER: And we
- 5 thank you, your advocacy and advocacy of many
- 6 stakeholders here across the city, definitely shaped,
- 7 helped shape our Budget response. Of course we know
- 8 there is a lot of more work to do and that's why we
- 9 are pushing Administration to do a lot more as well
- 10 but accessibility was a part of this and your response
- 11 and we are pushing Administration to do a whole lot
- 12 more.
- 13 JACLYN OKIN BARNEY: Thank you
- 14 so much for that.
- 15 CHAIR MARK TREYGER: Again thank
- 16 you.
- JACLYN OKIN BARNEY: Again I
- 18 sincerely think whatever we can do to continue pushing
- 19 the issue to make sure it is in the final Budget I
- 20 urge to ask it will help.
- 21 CHAIR MARK TREYGER: Thank you
- 22 and I thank you and it helps when you have an educator
- 23 as the Finance Chair, an educator as the Education
- 24 Chair because you have an education team in that

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Budget room so. But thank you for you for your great work as well. Next please. 4 LORI POVISKER (SP?): Hi, good My name is Lori Povisker (SP?) uhm first afternoon. and foremost I am a parent of a very happy and sweet 15-year-old son with developmental disabilities who attends a District 75 Program on the Lower East Side. I also lead the policy work that include NYC and we thank you for holing this important joint hearing on 10 the recent Council report. We testify today to highlight the need for New York City Department of 12 Education Officials to focus on meeting the needs of 13 students with disabilities in all schools as it 14 continues to address overcrowding, space utilization 15 of school buildings. School Planning Processes and 16 community engagement. Include NYC formally resources 17 18 for children with special needs has worked with hundreds of thousands of individuals since our 19 20 founding 35 years ago helping them navigate the complex special education service and support systems 2.2 so that young people with disabilities can be included in all aspects of New York City life. We commend 23

Mayor de Blasio and the Department of Education on

their efforts to increase the number of schools that

are partially and fully accessible to students with mobility impairments, yet we are in full agreement with the Council's response to the Mayor's preliminary Budget that it requires the DOE to reallocate \$125 million within the 5 year Capital Plan to do so. Our students with the most involved disabilities in District 75 are the most segregated in New York City. These 24,000 students are in dire need of more school choices so they can make meaningful connections within 10 our schools and be fully included in our communities. Through our work we know firsthand that too many 12 students are being bussed to District 75 programs 13 outside of their neighborhoods and school Districts 14 due to a lack of access buildings and appropriate 15 programs with available seats in the DOE District near 16 where they live. This is particularly notable in DOE 17 18 Districts with a higher percentage of low performing schools and an increased number of charter schools 19 such as District 17 in Brooklyn and the South Bronx. 20 As a result, we recommend the Department of Education 2.2 does the following: Increase the number of schools that are partially and fully accessible to students 23 with mobility issues, increase the number of District 24 25 \parallel 75 programs in the high need areas, change the current

student placement process for students recommended for District 75 programs from borough wide availability to DOE school District availability so that students have appropriate school options in the community where they I just want to pause for a second and explain this. And so if a student is recommended by an IEP team to for, a District 75 program that gets kicked to a borough enrollment officer through the Office of District 75 who then looks for an open seat that 10 matches the needs, the programmatic needs. It is kind 11 of antecedence to what the Federal Special Education 12 Law which Michelle had mentioned earlier which is that 13 a student has a right to be educated as close to home as possible with nondisabled peers. Therefore not 15 only is this illegal technically, it also prevents 16 students from being integrated into the communities 17 18 where they live which is very important to kids like mine in which they need to have those connections and 19 natural supports and know the people where they live 20 and because there is a lack of programs and because of 22 this placement process because they are being bussed out further and further away from where they live. 23 One more recommendation is that the Department of Ed 24 annually published data on the number of students with 25

1 disabilities in District 75 programs who attend programs outside of the community school district where they live desegregated by disability classification and student age. Thank you. 6 CHAIR MARK TREYGER: Thank you did you submit a written testimony or did you just? 7 8 LORI POVISKER (SP?): Yes. CHAIR MARK TREYGER: Wait, wait, 9 10 okay great. Thank you, thank you you all very much and just a very quick question for the panel, we've heard a lot today from the Administration about 12 informal discussions they have had interagency about 13 14 siting, planning construction. Have, and I and I commend the advocates for finding fantastic data when 15 it's available and of course we have to get more data 16 from them. Uhm was there any evidence that we could 17 18 that we could point to that has been available to the public? That they have had these informal discussions 19 20 about school siting, planning, when it comes to building new schools. 2.2 ELIZABETH ROSE: So I think in the preK program when it, the city made it a real 23

priority to find pipe sites very quickly for thousands

of PreK students, I think there was collaboration and

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then there was a lot of hard work involved but we've seen no priority, no, no you know collaboration and no push in the same way for schools, K-12 schools and as you note as Council Members and as parents we've noticed that almost every single school that is built, there has to be a huge fight in the neighborhood to get it built and then the neighborhood community members themselves have to find a site. And uhm basically the SCA told students in Sunset uhm parents 10 in Sunset Park where they had schools funded for 20 years without being built that the only way that you 12 get a school built and sited is if you push 13 politically hard enough and that's what the parents of Sunset Park did over the last year and a half. 15 had town hall meetings. They had you know incredible 16 political organization and they in one year I think 17 18 they got four schools sited so it always depends on political will whether from on top or whether below. 19 20 There is never an objective pro... need process that then determines the outcome of a new school built in a 21 22 neighborhood.

23 CHAIR MARK TREYGER: Alright

well thank you, thank you very much. We thank the

entire panel, I know we have one more panel so. 25

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2 LEONIE JAMESON: I answer that question for this perspective, from the accessibility. 3 CHAIR MARK TREYGER: 30 seconds. 4 5 LEONIE JAMESON: Really, really 6 fast, just that I served on the CEC for four years and every year we prioritized accessibility project and every year they were not done so that's a very, over and over again in specific schools that needed them, where they were asked for so I don't even think on a 10 more formalized basis that they are reaching out to the communities and asking for that information. 12 CHAIR MARK TREYGER: Thank you, 13 14 thank you very much. Thank the entire panel. Thank you so much. Our final panel, Michael Friedman, 15 Christina Furlong, and Christine Appa (SP?). You may 16 begin. 17 18 MICHAEL FRIEDMAN: Good afternoon I want to thank Mark Treyger and Danny Dromm 19 20 for your leadership. My name is Michael Friedman and I am the UFT Chapter Leader of Pathways to Graduation 22 also known at P2G a High School Equivalency Program in the Department of Education District's 79 which runs 23 the alternative schools and programs for the DOE. P2G 24

has almost 80 sites of the day and evening programs.

Each borough has at least one referral center and hub. In Brooklyn our Hub and referral center are located in the old boy's high school at 832 Mossy Avenue in Bedford Starveson, also known as the Mossy Avenue Campus. Besides P2G there are two transfer schools on the campus, a life program for toddlers, a small District 75 special education program and a charter high school. The DOE is proposing merging the two transfer schools and they would lose one of their two 10 floors in contracting the P2G program where the 11 program would lose 4 out of 10 classrooms. Would lose 12 an administrative and storage space. This would be 13 done in order to add a middle school charter school in 14 15 the building. This space has in the, in the two 16 transfer schools and P2G giving students who have dropped out of school, have many social problems or 17 18 are new to the country a second chance in life. have, small classrooms with teachers who care about 19 the students. The safe environment would be lost 20 because of this proposal. It is wrong. The P2G 2.2 referral center has served students all over Brooklyn by testing them and counseling them as they enro, as 23 they reenroll in school or in the case of some new 24 25 immigrants, enroll in school for the first time.

After they are enrolled, they are placed either in P2G at the hub or at one of our sites if they are ready to pass the high school equivalency test or elsewhere in the DOE if that is in the student's best interest. The Hub serves as a literacy center and ESL center and for all of the P2G students of Brooklyn as a pretesting center for the high school equivalency test and for Brooklyn wide events. Which means it services almost 1000 students almost 1000 students throughout 10 Brooklyn currently enrolled in P2G and has helped enumerable students in the referral center. For the 12 students who remain at the Hub the students are given 13 14 individualistic and creative instruction. One example is the bicycle repair program which has taught 15 students skills, given them jobs and has been featured 16 in the media including news 12 Brooklyn. There will 17 18 be a pep vote on April 25 on this very bad proposal. 19 If it goes through, may students will be heard. 20 asking that you use your influence to get this proposal defeated. There was a hearing by the DOE at 22 Mossy on this proposal. I wish you could have seen the passion of the students who are afraid that they 23 will be losing a lifeline that will serve them in the 25 future. They pleaded with the DOE to now let this

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2 proposal go through. This must be defeated. Thank 3 you very much.

CHAIR MARK TREYGER: Thank you

5 very much as well. Next.

6 CHRISTINA FURLONG: Thank you my

7 name is Christina Furlong. Uhm I represent an

8 overcrowded school in District 24. We will

desperately miss Danny as our Chair of Education but

10 like what I am hearing here. As I'm on the school

11 leadership team there, I would like to thank you for

12 hosting this hearing. I also attended this hearing

13 last year on school overcrowding it is about my fourth

14 year. I would like to add the question you asked

15 somebody else about the responsiveness of school

16 construction authority especially with school siting

and my experience in District 24 they have not been

18 responsive and I personally have gone out and found

19 sites for them and not so much as gotten an

20 acknowledgment that it was done. I don't think the

21 |burden of finding new school locations should be on

22 parents and Council Member as we heard from Salamanca

23 and Johnson earlier. Uhm I feel that one aspect that

24 is very important of us is the effect of the UPK on

25 enrollment numbers, class size, space and siting and I

would bed the City Council to find a way to differentiate those numbers and Districts because it's from my very lay person perspective throwing all things out of whack and when we are looking at seats. Uhm as for programs I took very serious offense of what uhm Deputy Commissioner Chancellor Rose said like some of our highest achieving schools are some of the schools that are the most overcrowded. I cannot believe that I would hear that in this setting here. 10 We have a school that had 2,036 kids last year in K-5 and uhm what they say is find us a space we will go do 12 a new school. But I liked what you are saying about 13 14 what are we doing for overcrowded schools with the students and the student body that is in there now and 15 16 I have a bunch of ideas about that that need to be taken seriously. Uhm first of all, what are we not 17 18 doing, the family, the office of family and community engagement uhm seems to be completely ineffective and 19 20 anyway I've ever tried to reach out to them as a support group and feels that there needs to be an 2.2 audit or a really good look at what they are doing. Uhm I'm told that our school has a wait list of 108 23 kids for kindergarten uhm then we, then they said well 24 that's actually 10 zoned kids and 100 kids out of zone 25

151 1 but our zone is only 8 blocks across in any direction and our zone is divided by a different District, District 30 versus District 24. Uhm so for example our second grade, uhm we have a class size of 35, every single class in every single grade that's about 70 classrooms they are all over 30 students. One block away from me is a school that has class size of 18 students, PS222. I just looked at it so that aspect of rezoning, rezoning schools needs to be taken 10 seriously and in the interim schools should be unzoned, more schools should be unzoned specifically 12 to Danny the new school PS398. 13 14 CHAIR MARK TREYGER: If this could be your final, because we have. 15 16 CHRISTINA FURLONG: Okay. 17 CHAIR MARK TREYGER: Because we 18 have a next hearing that is also very patient already 19 so. 20 CHRISTINA FURLONG: I also am attempting to create a new transfer status, uhm in 22 Chancellor's Regulations if a school is over 140% overcrowded, a parent if they choose should be able to 23

25 another school and that's schools that are over a

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go through the same process to transfer their child to

- 2 certain amount overcrowded should have a second parent
- 3 coordinator and other supports, extra after school
- 4 programs because they know they understand there is a
- 5 grant, a state grant for reducing class size in
- 6 overcrowded schools but only is for schools that have
- 7 space but as you mentioned yourself many schools don't
- 8 have space.
- 9 CHAIR MARK TREYGER: Is there a
- 10 way for you to email or to uhm to submit this
- 11 testimony for us to review and we will follow up and
- 12 we appreciate that.
- 13 CHRISTINA FURLONG: Yes, yes,
- 14 yes.
- 15 CHAIR MARK TREYGER: And thank
- 16 you for you staying the, the entire duration, that is,
- 17 that is commitment. Thank you so much, I appreciate
- 18 it thank you. Next please.
- 19 CHRISTINE APPA (SP?) Hi,
- 20 greeting, Chairman Treyger, Dromm, Salamanca and
- 21 members of the education, finance and land use
- 22 committees. My name is Christine Appa and I am a
- 23 senior staff attorney at New York Lawyers for the
- 24 Public Interest. I work in the environmental justice
- 25 program there and my work focuses on children

environmental health. For more than a decade NOPI has engaged in legal campaigns to protect children from toxic exposures where they live, learn and play. Our recent efforts include a successful lawsuit that required the city to remove all PCV contaminated light fixtures from public schools. We have also prevailed in a suit against the school construction authority on behalf of the Bronx Committee for Toxic Free Schools to ensure that remediation of the toxic site in Mox 10 Haven followed the state environmental quality review act. I appreciate this opportunity to provide 12 testimony on, in support of these Introductions and 13 14 the resolution. These Legislative proposals collective address the acute problems of school 15 overcrowding, siting of new schools and the need for 16 greater public information around these related 17 18 issues. We encourage the city council to incorporate consideration of environmental contamination 19 remediation issues and to these legislative proposals. 20 From an environmental justice prospective, communities 21 2.2 with lower incomes and communities of color are often both in greatest need of additional school spaces as 23 well as more likely to have contaminated sites. 24 Poorly sited schools can even have a detrimental 25

effect on children's ability to learn their academic performance. While NOPI had some specific suggestions on some of the Legislation, particularly Intro 757, we suggest including the New York City Department of Environmental Remediation on the Task Force and we believe that incorporating the New York State Department of Environmental Conservation Register of Contaminated Sites per Intro 461 would help to streamline the transfer of information and bring a 10 more environmentally perspective to the discussions. We believe that this will help to streamline the 12 process and we also encourage the City to adopt the 13 EPA School Siting Guidelines. In conclusion, NOPI supports these proposals and encouraged the City 15 Council to include precautionary measures that take 16 environment factors into account in the planning 17 18 process. We encourage continued Capital Investment and Maintenance and Remediation and also the Greening 19 of our Schools. We appreciate this opportunity to 20 provide testimony and we look forward to working with 22 you to make this a reality. Thank you. CHAIR MARK TREYGER: Thank you 23

for your great work, thank you so much.

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2 Hi, uhm hello again, my name is Rebecca Costachinko (SP?), I'm, the parent of a 7th 3 grader in Brooklyn, I'm a member of the ARISE Coalition uhm I'm here to again this year reiterate how badly the funding is needed for accessibility in our schools. I know that you all know that. I want to restate that only 17% of our schools are accessible, uhm that the current rate of money that is Budgeted makes all schools in New York City accessible 10 in the year 2280, this is unbelievably egregious. I want to just tell some personal details again today. 12 I brought you a picture and a certificate uhm my 13 14 daughter is in that picture. I just wanted you to see why you always see me at these meetings. She's the 15 one in the black and white stripes on the right side. 16 You wouldn't know that she needs accessibility but she 17 18 does. I just wanted you to see how typical she is because that's the truth of every child who needs 19 20 accessibility is they are incredibly typical and they deserve to be in school with their peers. Uhm, I also 2.2 brought you her Summa Cum Laude certificate which is important in 7th grade, as you know that is high school 23 choice grade craziness hunger games year. Uhm she is not going to be able to apply to probably, well she 25

could apply but she probably won't be able to attend unless you suddenly build an elevator my two top choices for her. One of them is a specialized high school, Brooklyn Latin one is another amazing school, the I School. Uhm there is a lot of other schools that she won't be able to attend. Her choice will be radically different than her peers, than her peers who maybe could work construction if they wanted to, be a 10 dancer, I don't know you name it, fly a plane, plenty of things that she will not able to do. Her brain is incredibly important to her because she can't rely on 12 her body nor can a lot of the other children who need 13 14 excellent educations and our high school choice system pretty much ensures that the way every other child 15 gets to find a school that will best feed their brain 16 she will not have that same opportunity and it is 17 18 segregation and it's an injustice and it is 28 years just about past ADA. So it's a violation of her Civil 19 20 Rights. Uhm I want to also just remind you that she was told that she could not go to her local elementary 2.2 school because it was not accessible and I can't stress for you the importance of children who have a 23 very physical obvious difference of them knowing their 24 25 community and their community knowing them and being

able to support them and that system in our City rends families away from their communities at the exact moment that they need them because communities are very much built around schools in local neighborhoods. She also did not get to go to the middle school that would have been best for her. I just wanted to give you personal detail today, remind you that this year I really hope that the money that you are asking for 10 which is a pittance compared to what is needed for the years of injustice and complete, ignoring or accessibility by the, by the city that this year that 12 money gets, gets put thru to the final Budget. 13 14 CHAIR MARK TREYGER: WE thank you and we noted earlier that in our Council's Budget 15 Response to increase accessibility. We actually have 16 \$125 million in additional funds on the issue of 17 18 accessibility in our schools. Uhm we asked the Deputy Chancellor today on the record uhm she didn't give us 19 20 a clear answer but this is why it is important to have an Educator as the Chair of our Finance Budget Team, 21 2.2 educator here in the Education Committee because we know that this is about justice, this is about basic 23 fairness and equity in our school system and we, we have your back and we are going to have to do all that 25

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we can to make sure that these funds are in this

Budget, knowing that there is still so much more work

to do. We need more funds from the state and the

federal government as well but if we have the capacity

at the local level we have, we have to make sure that

we, that we do whatever is within our power and reach

so I thank you so much for your advocacy.

REBECCA COSTACHINKO: Thank you.

CHAIR MARK TREYGER: Absolutely

and uhm with that I want to thank the outstanding, the

12 outstanding staff of the City Council that produced

13 this report, all the committees, we have some great

14 folks here, I'm very proud to work with them, this

15 hearing is adjourned.

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date May 20, 2018