CITY COUNCIL CITY OF NEW YORK -----Х TRANSCRIPT OF THE MINUTES Of the COMMITTEE ON PARKS AND RECREATION -----Х December 5, 2017 Start: 10:25 a.m. Recess: 11:37 a.m. HELD AT: 250 Broadway - Committee Rm. 14th Fl B E F O R E: MARK LEVINE Chairperson COUNCIL MEMBERS: Darlene Mealy Fernando Cabrera James G. Van Bramer Andrew Cohen Alan N. Maisel Mark Treyger World Wide Dictation 545 Saw Mill River Road - Suite 2C, Ardsley, NY 10502

A P P E A R A N C E S (CONTINUED)

Matt Drury, Director of Government Relations NYC Department of Parks and Recreation

Marsha Brown, Director of Horticulture NYC Department of Parks and Recreation

Diane Jackier, Chief of Capital Strategic Initiatives NYC Department of Parks and Recreation

Emily Walker, Director of Outreach Programs at New Yorkers for Parks

1 COMMITTEE ON PARKS AND RECREATION

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[sound check, pause] [gavel]

CHAIRPERSON LEVINE: Okay, good morning 3 4 everybody. Welcome to our hearing of the City 5 Council's Committee on Parks and Recreation. I'm 6 Mark Levine your chair. We're going to be hearing 7 two bills today, one that I am pleased to sponsor, 8 which is Intro 1680 that will significantly improve 9 the level of reporting required by the Parks 10 Department on capital projects, and a second bill 11 whose lead sponsor is our Majority Leader Jimmy Van 12 Bramer, and that is Intro 1466 relating to pesticides 13 in playgrounds, which he will be speaking on when he 14 joins us. This is a busy day for the Council to have 15 a big hearing on a little matter over at NYCHA, which 16 is occupying many of our colleagues at this moment. So, I'm going to say a few words on-on Intro 1680 17 18 before we pass it off to the Administration. This is 19 a-this is yet another effort to tackle the biggest 20 challenge that we believe the department faces, which 21 is the time it takes different city capital projects 22 and the-the cost involved in capital projects. When 23 we delve into this during our last hearing, we-we hit 24 upon some inconsistencies between the way the Parks 25 Department reports on capital projects in the Mayor's

1	COMMITTEE ON PARKS AND RECREATION 4
2	Management Report, and the way we as Council Members
3	and the public perceive them. It took awhile to
4	unpack, but what we learned is that the department
5	reports on the construction phase exclusively when it
6	reports on on-time and on budget success and,
7	therefore has a very high on-time and on-budget rate
8	I guess, I guess 85% on time, 87% at or under budget,
9	but the truth is there are actually four phases to a
10	capital project. There's-there's the-the pre-
11	designed phase, which begins when the public learns
12	the good news that a project has been funded. It
13	usually appears in the press, in our newsletters.
14	Then there's a phase for procurement. Sorry, for
15	design. Then there's a third phase for procurement
16	and finally a construction phase leading up to the-to
17	the ribbon cutting, and management 101, you can't
18	manage what you're not measuring. So, we think it's
19	critical that we measure the-the full breadth of the
20	capital project-process, and that is the intent
21	behind our bill. I should not that one thing that's
22	grown out of our concern and administration shared
23	concern about the capital process is a task force
24	that has been underway comprised of a number of
25	Council leaders including our Chair of Finance

2Julissa-Ferreras-Copeland, myself, Council Member3Brad Lander, Council Member Andy Cohen, Council4Member Helen Rosenthal, Debbie Rose, and I think5that's it, along with leaders from various6departments of the Administration, not only Parks,7but I think half a dozen others, the Law Department8as well to look at every aspect of the capital9process, and some-some recommendations have emerged10out of that. It's still-it's still very early on11and-and early days for the task force, but one12relates to Local Law 63, which requires a 60-day13waiting period I believe during a period of comment,14and we've talked about reducing or eliminating that.15So, progress on the horizon there. But we continue16to believe that accurate information reporting17available to us as policy makers and the public as18well is essential to getting this under control, and19that's our intent behind Intro 1680. So, I'm going20to pause now, and pass it off to the Administration21before we allow for questions from the folks on side,22and I want to ask Committee Counsel Kris Sartori to23administer the-the affirmation.	1	COMMITTEE ON PARKS AND RECREATION 5
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24	24	
25	25	

1	COMMITTEE ON PARKS AND RECREATION 6
2	LEGAL COUNSEL: Do you affirm to tell the
3	truth, the whole truth, and nothing but the truth in
4	your testimony before this committee today?
5	I do.
6	LEGAL COUNSEL: Thank you.
7	CHAIRPERSON LEVINE: I did not
8	acknowledge our stalwart ever-present and always
9	witty colleague on the Parks Committee Alan Maisel,
10	who's here with is and, of course, we were joined
11	earlier by Council Members Fernando Cabrera and Andy
12	Cohen, who are also both Parks Committee members, and
13	with that, I'll pass it off to you, Matt.
14	MATT DRURY: Thank you. Good morning
15	Chair Levine, and members of the Committee on Parks
16	and Recreation. My name is Matt Drury, Director of
17	Government Relations of New York City Department of
18	Parks and Recreation. Joining me today on this panel
19	are Marsha Brown, Director of Horticulture and Diane
20	Jackier, Chief of Capital Strategic Initiatives for
21	the agency. Thank you for inviting us to testify
22	today regarding Intro 1466 pertaining to cleaning
23	park play equipment after the spraying of pesticides
24	and Intro 1680 regarding the reporting of park
25	capital expenditures. (coughs) Starting with Intro
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1	COMMITTEE ON PARKS AND RECREATION 7
2	1466, I'd like to begin by providing some context
3	about New York City parks. We're the steward of
4	approximately 29,000 acres, 14% of New York City's
5	land mass including 10,000 acres of natural areas.
6	We oversee more than 5,000 individual properties
7	ranging from parks and playgrounds to community
8	gardens and green streets. We operate more than 800
9	athletic fields and nearly 1,000 playgrounds, 66
10	public pools, 48 recreation facilities, 17 nature
11	centers and 14 miles of beaches. Each of these
12	individual properties requires targeted maintenance
13	and it's important to note some of the specific
14	challenges we face in keeping New York City's
15	parkland in the best condition possible. In
16	accordance with integrated pest management, also
17	known as IPM practices and strategies, herbicide
18	applications are used in New York City Parks when
19	other efforts will not suffice. Though our
20	preference is to avoid the use of herbicides where
21	possible, even in an ideal world mechanical or manual
22	efforts alone would neither reverse the damage done
23	by invasive species nor support the broad scale
24	successful establishment of healthy suitable plants
25	in our parks. More nuanced and targeted strategies

1	COMMITTEE ON PARKS AND RECREATION 8
2	including herbicide applications are occasionally
3	necessary for us to reverse the damage of invasive-
4	invasive plant colonization. Though our maintenance
5	and horticulture staff do a tremendous job keeping
6	our parks looking their best, mechanical and manual
7	efforts require significant resources often requiring
8	frequent visits to a given site several times a
9	season or as a single herbicide treatment can
10	maintain these areas for an entire season. We rarely
11	apply herbicides in horticulture beds in parks and we
12	never apply herbicides in playgrounds, athletic
13	fields or dog runs. When it is determined that the
14	application of herbicides or other pesticides is
15	necessary, our staff tries to strategically target
16	the application. Further, while applying herbicides,
17	our trained staff typically uses a hand wand
18	applicator at ground level to specifically target the
19	weed. New York City Parks does not use any broad
20	application techniques. Our goal is to directly
21	target the weed with as little herbicide as possible.
22	In instances where herbicide application is
23	necessary, New York City Parks understand the
24	importance of advance notice and transparency to

ensure that local residents and park users are made

1	COMMITTEE ON PARKS AND RECREATION 9
2	aware. In accordance with state and local law, New
3	York City Parks provides on-site notification signage
4	24 hours before an herbicide application is
5	completed, and it remains up for 72 hours following
6	the application. Intro 1466 would require the
7	Department of Health and Mental Hygiene to develop a
8	rule in consultation with parks to establish a
9	minimum distance within which pesticides cannot be
10	sprayed in proximity to playground equipment.
11	Further, the bill would require Parks to clean
12	playground equipment in the even that pesticides are
13	sprayed within the minimum distance established by
14	the Department of Health and Mental Hygiene. Since
15	we do not use pesticides within children's
16	playgrounds and play areas, we agree with the spirit
17	of the legislation, but do believe the bill to be
18	duplicative of our current practices and thus
19	unnecessary. New York City Parks is confident that
20	our current integrated pest management approach and
21	compliance with federal, state and local laws
22	properly address safety concerns for all of our park
23	users.
24	Turning to Intro 1680, which addresses
25	public information regarding Parks capital projects
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1	COMMITTEE ON PARKS AND RECREATION 10
2	through the agency's online Capital Tracker.
3	Throughout the duration of this mayoral
4	administration, New York City Parks has undertaken a
5	comprehensive and focused effort to streamline every
6	portion of the capital process within our control and
7	to provide an unprecedented degree of public access
8	to information about these efforts. We've seen
9	significant and tangible improvements in our capital
10	process including increased efficiency and shorter
11	delivery timelines for our projects as well as
12	greatly improve communication and engagement with the
13	public and increase transparency regarding the status
14	of our capital projects. Our Online Capital Project
15	Tracker launched in the fall of 2014, and codified by
16	Local Law 98 of 2015 as Administrative Code Section
17	18-145, make the capital process the most publicly
18	transparent its been throughout the agency's history.
19	Trackers and online searchable tool updated daily
20	that allows anyone be it an elected official,
21	supporter of a specific park or just your average
22	curious New Yorker to look up a specific park and
23	learn more about the status of any capital project.
24	We're proud to update the Council that since the
25	launch of the Tracker it's been viewed nearly 400,000

1	COMMITTEE ON PARKS AND RECREATION 11
2	times. Over the past year the Tracker has been
3	viewed nearly 150,000 times, a 35% increase in page
4	views from the previous year, 2016. New York City
5	Parks is constantly refining and improving our
6	communications efforts, and we're open to discussing
7	further improvements that Council Members or other
8	stakeholders would like to see made to the Capital
9	Tracker. However, we believe these potential changes
10	and adjustments should not be codified in local law
11	because the agency needs the flexibility to adjust
12	the details of engagement and transparency efforts as
13	conditions evolve. Moreover, layering additional
14	administrative and reporting requirements into a
15	process already governed by a complicated web of
16	state and local laws may serve to only further hamper
17	our ability to increase efficiency and improve
18	delivery times. Finally, our Borough Commissioners
19	and Capital staff proactively provide project updates
20	to Council Members and community boards and are
21	always available to discuss capital projects in
22	greater detail with them and other public
23	stakeholders who may be interested. We appreciate
24	the Council's interest in advocacy regarding these
25	topics, and we look forward to continuing to work
I	

1	COMMITTEE ON PARKS AND RECREATION 12
2	with you and your colleagues to make New York City
3	parks and playgrounds better than ever. Thanks for
4	the opportunity to testify today. We'd be happy to
5	answer any questions you may have. [pause]
6	CHAIRPERSON LEVINE: I am going to allow
7	Majority Leader Van Bramer to do most of the
8	questioning related to his bill, but I-I just want to
9	clarify something. So, you say that you never use
10	herbicides in playgrounds, but you on occasions use
11	pesticides, which I assume would be for rat control.
12	MATT DRURY: Yeah, so Rodenticide would
13	be one example of an instance in which that is a
14	pesticide but not an herbicide. So, yeah, I believe
15	containerized rodent
16	CHAIRPERSON LEVINE: [interposing] And-
17	and howhow often do you-is there-how many times a
18	year or how many playgrounds a year do you use
19	rodent-Rodenticide.
20	MATT DRURY: So, I don't believe I have
21	those numbers with me. I mean we can-particularly to
22	the bill to discuss sort of spray pesticides, which
23	are traditionally herbicides. So, I-I can get-we can
24	get those numbers to you, but I don't have them in
25	front of me.

1 COMMITTEE ON PARKS AND RECREATION 13 2 CHAIRPERSON LEVINE: But I-I thought that 3 what your-your point was that because this is so rare, this is essentially unnecessary. Is that not 4 your point? 5 MATT DRURY: For-for the spraying of-the 6 7 spraying of herbicides is--CHAIRPERSON LEVINE: [interposing] Right. 8 9 MATT DRURY: --extremely rare, if any impact, you know, it's practically non-existent. 10 11 CHAIRPERSON LEVINE: [interposing] With spraying an herbicide. So, when it's rodent control, 12 it is--13 MATT DRURY: [interposing] It's not 14 15 sprayed. It's containerized--16 CHAIRPERSON LEVINE: --it's more 17 contained potentially? 18 MATT DRURY: Correct. 19 CHAIRPERSON LEVINE: Right, and remember the bill would apply to both containerized--20 MATT DRURY: [interposing] Actually no. 21 The bill-the bill as written applies to sprayed 22 23 pesticides I believe. 24 25

1	COMMITTEE ON PARKS AND RECREATION 14
2	CHAIRPERSON LEVINE: Got it, and so your-
3	your statement is that there is no use of sprayed
4	pesticides in playgrounds ever?
5	MATT DRURY: Um, there may be a-I think
6	there's an instance where insecticides there may be a
7	wasp like a wasp nest I believe is—is occasionally in
8	a tree that may be nearby a children's play area
9	depending on where the tree and the wasp nest are
10	located those are applied again directly to the
11	wasp's nest and in an effort to, you know, minimize
12	some of the
13	CHAIRPERSON LEVINE: [interposing] The-the
14	only time a sprayed form of
15	MATT DRURY: [interposing] Pesticides.
16	CHAIRPERSON LEVINE: Pesticide-herbicides
17	are not sprayed in playgrounds ever
18	MATT DRURY: Yes.
19	CHAIRPERSON LEVINE:and the only time a
20	pesticide would be sprayed is—is not for rodent
21	control, but for some sort of airborne pest like a
22	wasp
23	MATT DRURY: [interposing] Correct.
24	CHAIRPERSON LEVINE:is what you're
25	saying? And could you—could you even ballpark how
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1	COMMITTEE ON PARKS AND RECREATION 15
2	often that occurs? Is that ten times a year, a
3	hundred times a year, a thousand times a year?
4	MATT DRURY: I mean I think it wouldit
5	would number in-in perhaps in the teens at-at most
6	and we can-we can follow up on the specific count,
7	but it's exceedingly low in our view.
8	CHAIRPERSON LEVINE: Got it. Okay, I'm
9	going to leave further questions on that topic to the
10	sponsors of the bill, who are expected to join us
11	shortly. Okay, so on-on the topic of-of capital,
12	what-what is the average time from the moment of
13	funding to ribbon cutting for Parks capital projects
14	at this point?
15	MATT DRURY: So, as we've discussed
16	previously, the point at which a project is being
17	fully funded is not a data point that's captured by
18	the agency. So, we aren't able to determine, you
19	know, an average length or, you know, from
20	quote/unquote `funding," which can happen in various
21	phases and manners, you know, including, you know,
22	defunding or the re-routing or, you know, or
23	receiving (sic) the funding. You know, those are-
24	those are all sort of evolving moves that can happen
25	within the funding of a given project, and then, you

1	COMMITTEE ON PARKS AND RECREATION 16
2	know, through completion. So, at the point at which
3	quote/unquote it's "fully funded," is—is not a data
4	point that's captured currently by the agency.
5	CHAIRPERSON LEVINE: It's not a data point
6	that's captured by the agency. We're often informed
7	that a project is either fully funded or not, right.
8	So, it sounds like the agency doesn't know. I don't-
9	I don't know what you mean by it's not captured.
10	MATT DRURY: I think I'd characterize it
11	in a way that I think the agency believes it's not a
12	point in time at which a switch is flipped. It's
13	more of a state of being, pardon the expression that
14	a project can exist and be fully funded, and
15	therefore is eligible to move forward, but that's a
16	determination that can evolve and change over time.
17	So, I think the notion that there is one point in
18	time in which it's fully, you know, fully funded and
19	some sort of clock should begin running is-is
20	something that's ridiculous. (sic)
21	CHAIRPERSON LEVINE: [interposing] But
22	you—you articulated or—or it was the Commissioner or
23	someone else in past hearings that your goal is to
24	start design work within a year or I think within the
25	same fiscal year or
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1	COMMITTEE ON PARKS AND RECREATION 17
2	MATT DRURY: Fiscal year. That's right.
Z	MAII DRORI: FISCAI year. Inat S right.
3	So, you know, one could argue I suppose the beginning
4	of a given fiscal year in which a project is seen fit
5	to move forward, you know, but again that's sort of
6	an arbitrary determination, and not an exact point in
7	time in which that determination was made.
8	CHAIRPERSON LEVINE: So, how do you even
9	know if you're meeting that goal? You say-again, the
10	goal was either to start design during the Fiscal
11	Year, or-or to enforce on that.
12	MATT DRURY: [interposing] Right. So, if-
13	if a project is determined to be fully funded, and it
14	begins by June 30^{th} of a given fiscal year, then it's
15	begun in that fiscal year. So, when it was
16	determined to be fully funded is less relevant.
17	CHAIRPERSON LEVINE: But how do you know
18	which fiscal year that it was funded in?
19	MATT DRURY: Oh, it would be the current
20	fiscal year we're in and so if a project is deemed
21	fully funded, then it's slated to begin that fiscal
22	year.
23	CHAIRPERSON LEVINE: Okay, it just-it-it's
24	pretty clear that at any given moment the Capital
25	

1 COMMITTEE ON PARKS AND RECREATION 18 2 Division knows whether a project is fully funded or 3 not right? MATT DRURY: Well, in the-in the-in the 4 degree to which it's on, I suppose like a work queue 5 or plan, that's true. 6 7 CHAIRPERSON LEVINE: Right. I mean 8 because we as Council members often hear: Sorry, we 9 can't move forward on a project because it's not fully funded. 10 11 MATT DRURY: Uh-hm. 12 CHAIRPERSON LEVINE: So, some-someone 13 over there knows, right, and maybe they're not recording that movement from unfunded to funded, but-14 15 MATT DRURY: [interposing] True. 16 17 CHAIRPERSON LEVINE: -- someone there 18 knows. The Council member knows, you know, because 19 we're-we're waiting for that--20 MATT DRURY: Uh-hm. 21 CHAIRPERSON LEVINE: -- and the public 2.2 doesn't know, but-but it really is the moment that 23 the clock starts ticking. It's the moment that it gets in the queue. It's the moment that you start to 24 allocate resources. It's the moment that you line it 25

1	COMMITTEE ON PARKS AND RECREATION 19
2	up for-for design work, et cetera. I mean it's-it's
3	a very impactful moment when the money is there. No?
4	MATT DRURY: I mean I think we argue that
5	the most impactful moment is the point in time at
6	which we actually currently consider to be the start
7	of the project, which is that public engagement
8	normally represented by a-by a well advertised
9	community scoping session to-to commit, you know,
10	commit to beginning design, outlining, you know, what
11	the public wants to see out of the project.
12	CHAIRPERSON LEVINE: Right.
13	MATT DRURY: We think that's really the
14	most logical place at which the public really most
15	fully interacts with the-with the project as a
16	reality.
17	CHAIRPERSON LEVINE: Okay. The-the second
18	best measure of the duration of a capital project,
19	which can move off the pre-pre-design phase, which I
20	think you can see is generally between 6 and 18
21	months. They're your goals so you're under 12, but
22	even if you chopped off that period, what's the
23	average time from the time of start of design to
24	ribbon cutting for capital projects?
25	

1 COMMITTEE ON PARKS AND RECREATION

2 MATT DRURY: It's been averaging about 3 between 3-1/2 and 4 years. The design process 4 roughly takes about 12 months on average. The procurement process is largely out of our hands and, 5 you know, highly dictated by a complex set of, you 6 7 know, local law comptroller directives, et cetera. It takes about nine months, between nine months and 8 9 12, and then construction can range between 12 and 18 So, say around 3-1/2 years. 10 months. 11 CHAIRPERSON LEVINE: Okay. So, then if 12 predesign is-I'm going to be generous and call it 6 13 to 12 months, but we know sometimes it's longer than 12 months--14 15 MATT DRURY: Yes. CHAIRPERSON LEVINE: -- and the rest of the 16 17 process is 3-1/2 to 4 years, right? So, then-then 18 from the perspective of the public who read about in 19 the local newspaper that we just got \$5 million to 20 renovate their park, the time is really 4 to 5 years 21 on average. Well, I think some of the 2.2 MATT DRURY: 23 difficulty in-in the notion of what you describe as a pre-design phase is that it's-it's less a phase 24

that's undergone actively by the agency, and it's

25

1 COMMITTEE ON PARKS AND RECREATION 21 2 more a period during which a given project is being 3 proposed, discussed, considered--4 CHAIRPERSON LEVINE: [interposing] Right, MATT DRURY: --by Council members as 5 they, you know, because as times funding supplied to 6 7 the agency, you know, without consultation with the 8 agency--9 CHAIRPERSON LEVINE: Right. MATT DRURY: --you know, would one argue 10 11 does that, you know, begin the clock running? I think we would argue that's-that's, you know, 12 13 intellectually unfair, and that without full 14 discussion and-and some degree of consideration about 15 whether the project is feasible and appropriate and 16 what-you know, what approximate level of funding 17 would be appropriate to be fully funded. 18 CHAIRPERSON LEVINE: Right. 19 MATT DRURY: You know, I think that's one 20 of the levels of concern we have about, you know, the 21 contract. 2.2 CHAIRPERSON LEVINE: [interposing] And so 23 where does-you-you described the time between design and ribbon cutting to be on average 3-1/2 to 4 years. 24 That's-that's correct, right? 25

1	COMMITTEE ON PARKS AND RECREATION 22
2	MATT DRURY: Uh-hm.
3	CHAIRPERSON LEVINE: You said-okay. So,
4	where can I see that? Where-where can I-how-how can
5	I—You, let's say you do what, 90 to 100 capital
6	projects a year, I forget the exact number, but
7	someone
8	MATT DRURY: Somewhere yeah closer to
9	150, but sure.
10	CHAIRPERSON LEVINE: Okay. So, where can
11	I see the time-the time that those 150 took last?
12	MATT DRURY: So, the beginning—so on the
13	Capital Tracker for each capital project, the-when a-
14	when a given project completes a phase
15	CHAIRPERSON LEVINE: Right.
16	MATT DRURY:its beginning date, which
17	again we define as sort of the beginning at the start
18	of design, public scoping session or what have you,
19	and then it's completion date both expected and
20	actual are registered and captured on—on each
21	individual project page.
22	CHAIRPERSON LEVINE: Okay, so
23	MATT DRURY: [interposing] That is
24	available.
25	

1	COMMITTEE ON PARKS AND RECREATION 23
2	CHAIRPERSON LEVINE:the Capital
3	Tracker represents the date the design started, and
4	then ultimately completion?
5	MATT DRURY: Correct.
6	CHAIRPERSON LEVINE: And that's not
7	compiled but is that open data accessible like if I
8	wanted to
9	MATT DRURY: Yes.
10	CHAIRPERSON LEVINE: Okay. So, I don't
11	know if someone's done the compilation and the
12	averaging, but what are the year-to-year trends on-on
13	total time. You say right now it's three-it's-it's
14	3-1/2 to 4 years. What would it have been last year
15	and the year before? What are the trends?
16	MATT DRURY: Yeah, I-I think I can only
17	give the current characterization. We'd have to
18	circle back with our team and figure out a more
19	historical data. I also think that's problematic in
20	a way. Deeper historical data would probably be
21	difficult because we only began identifying the start
22	of a given capital design process. Choosing that
23	point in time as—as sort of—as technical as it
24	sounds, that's a decision that was only made in 2000-
25	

1 COMMITTEE ON PARKS AND RECREATION 24 2 CHAIRPERSON LEVINE: [interposing] Well, 3 so what's the first year that you feel that's a 4 complete data? 5 MATT DRURY: 2014--6 CHAIRPERSON LEVINE: Okay. 7 MATT DRURY: --was the first year in which a start of a program--8 9 CHAIRPERSON LEVINE: [interposing] So, we're now in FY18, right? 10 11 MATT DRURY: Right. 12 CHAIRPERSON LEVINE: So, we're in the 13 fourth year. You're '14, '15, '16 and '17 and now 14 soon you'll have '18. 15 MATT DRURY: Correct. CHAIRPERSON LEVINE: And so you have four 16 17 years of complete data, right? 18 MATT DRURY: Yeah. In terms of projects 19 that have completed and-and the median timeframe is-20 is-I don't have an exact number for you but it is 21 within the 30 to 45-month range that we've discussed. 2.2 CHAIRPERSON LEVINE: And so, 30 to 45. You said it's 30 to 45 months? 23 MATT DRURY: Yeah, that's the ballpark. 24 25

1 COMMITTEE ON PARKS AND RECREATION 25 2 CHAIRPERSON LEVINE: Okay. So, it's a 3 pretty-pretty wide range, but isn't this like an 4 average? This is the number. There's an average. 5 You have 150 projects. You divide them all. If you divide by 150 you get how many months? 6 7 MATT DRURY: Yeah, I don't have that information with me. 8 9 CHAIRPERSON LEVINE: Alright, but thatthat seems like it would be pretty easy to tabulate. 10 11 So, I'm going to assume that if it's between 30 and 45 that it's 37-1/2 and I don't know what the average 12 13 is, but from design to and-but-but you don't know 14 what it would it have been for the previous three 15 fiscal years that we do have full data on? That's correct. 16 MATT DRURY: I don't. 17 CHAIRPERSON LEVINE: Right. I think you 18 understand why I'm-why I'm drilling down. 19 MATT DRURY: Uh-hm. 20 CHAIRPERSON LEVINE: You know, we're 21 never going to bet out of this disparity between-this disconnect between what we experience and what the 2.2 23 public experiences on what feels like 4, 5,6,7-year timelines. 24 25 MATT DRURY: Uh-hm.

1	COMMITTEE ON PARKS AND RECREATION 26
2	CHAIRPERSON LEVINE: And what it says on
3	the MMR, which is 87%85% are on time, right. So,
4	there's just a few glaringly missing pieces of data
5	like the average time that the 150 capital projects
6	took last year, and we have-I-I know that the
7	commissioner prioritizes.
8	MATT DRURY: Sure.
9	CHAIRPERSON LEVINE: I know he cares
10	about this. I know he's pushed internally. He's
11	spoken about this. But until we have data on
12	progress, we can't pop the champagne.
13	MATT DRURY: Sure. Understood and I
14	think-I think one of the things we're greatly looking
15	forward to is to amass more of these projects that
16	have both begun and completed under this-this recent
17	rubric. So, I think it's more about-as more of these
18	projects head towards completion in the next fiscal
19	year or two, I think we'll have a much better body of
20	data to both discuss and present. But currently, I
21	think there isn't. I wouldn't argue. There's sort
22	of a-a critical mass of those projects that have both
23	begun under the-the rubric and completed those
24	structures.
25	

1	COMMITTEE ON PARKS AND RECREATION 27
2	CHAIRPERSON LEVINE: Right. So, the
3	heart of this bill 1680 is really getting if not
4	four, at least three of the four phases accounted
5	for, right, we-we only have one phase accounted for
6	out of the four of the capital project-process?
7	MATT DRURY: Yeah, I mean
8	CHAIRPERSON LEVINE: [interposing] Right,
9	so wouldn't it be better even for you to at least get
10	the three phases that we all agree have a very clear
11	start and end dates accounted for.
12	MATT DRURY: Yeah, I mean those are-
13	again, I think those-the beginning and end of those
14	three phases are represented and captured on the
15	Tracker. Those-that is currently available, and I
16	think the bill as it's written I don't believe would
17	impact that. I think that is-so, that is a-that is
18	a-that is a metric that is available on the-on each
19	project's page.
20	CHAIRPERSON LEVINE: Right, not only the
21	MMR. I mean the-the short terms of the MMR are not
22	addressed by this bill, but it's-it's closely related
23	for sure. Let me ask you about a-a tangential
24	problem of the capital process, which is there are
25	cases when there are surplus funds, and that could be

COMMITTEE ON PARKS AND RECREATION
 because once in a while things do come in under
 budget.

MATT DRURY: Uh-hm.

4

5 CHAIRPERSON LEVINE: It can also be because the scope of the project changed, and maybe 6 7 you couldn't be as ambitious as you originally hoped and, therefore, there could be 50, 100 or two or 8 9 three hundred thousand dollars that's over. There might even be cases where you had multiple funders 10 11 jumping in, the borough president-and-and the Council 12 Member and maybe even the Parks Department, and there-there's some double-double effort there, and so 13 you can wind up with-with surplus-surplus money. 14 15 What happens to that money?

16 MATT DRURY: So, I'm less conversant with 17 the, you know, our budget staff is not present here, 18 and in some ways-oh, I do know they work closely with 19 Council finance regarding the rescindment and 20 reassignment of Council funds. My understanding is that Council Finance is chiefly responsible for 21 tracking and making those reaffirmations. 2.2 So, I 23 can't really speak to the exact machinations of how it's completed, but I-my understanding is it's a 24 process where we're approached by Council Finance or-25

1COMMITTEE ON PARKS AND RECREATION292or similar central staff and that discussion is held3I believe in consultation with the Council Member,4but maybe-I mean I can't say that--

5 CHAIRPERSON LEVINE: [interposing] Look, anecdotally, I'd like to know the protocols, but 6 7 anecdotally we know of cases where there were surplus funds and the Council Member didn't know and Council 8 Finance didn't know, and it's a lost opportunity and 9 it-those are ultimately tax dollars and ultimately 10 11 public money, ultimately those-most of that money 12 usually came through either the City Council or the 13 borough president. All of it in most cases probably. 14 So, it shouldn't be possible for that to live on kind 15 of under the secret purview of the staff of the Parks Department without us knowing. 16

MATT DRURY: Yeah, my-my anecdotal understanding and there-if there was an exception or two, my anecdotal understanding is that Council Finance is-is quite well aware the funding of their staff but, you know, there are various projects, but if there were exceptions made, you know, and those sort of-Sorry, say again.

24

1 COMMITTEE ON PARKS AND RECREATION 30 2 CHAIRPERSON LEVINE: I mean there-there's 3 at least half-I'm going to pass. Yeah. [background 4 comments] MATT DRURY: Yeah, I believe that --5 CHAIRPERSON LEVINE: Okay. 6 7 MATT DRURY: -- the re-designation of 8 those Council funds are-are, as I understand it need 9 to be done with some sort of authorization from the Council Member. You know, we're happy to dig into a 10 11 specific instance-instance that happened, but we'd obviously need to kind of share those conversations 12 with the Council. 13 14 CHAIRPERSON LEVINE: [interposing] I'm-15 I'm going to allow my colleague Council Member Maisel 16 to jump in. 17 MATT DRURY: Sure. 18 COUNCIL MEMBER MAISEL: Hi, good morning. 19 So, I'm actually just to follow through I was going 20 to actually ask what, if you're-let's say you have \$50,000 left over from a project, what authorization 21 would you have to spend that money on anything else? 2.2 23 My thinking actually until we had this hearing I always thought that, you know, whatever was left over 24 25

1	COMMITTEE ON PARKS AND RECREATION 31
2	was, you know, maybe combined into something else,
3	which then Parks decided to do on their own.
4	MATT DRURY: No, my understanding is that
5	generally speaking those sort of rescindants and
6	reassignations of Council funds need to be done in
7	consultation with Council Members
8	COUNCIL MEMBER MAISEL: So, like
9	MATT DRURY:or perhaps Council Finance
10	at central staff has some role to play there, and our
11	budget staff isn't present today, so it's hard for
12	me to speak to those accurately.
13	COUNCIL MEMBER MAISEL: [interposing]
14	Yeah, so-so basically I mean I've had a number of
15	projects, which very few have actually been
16	completed. Most of the projects in my-my Council
17	district were started under Councilman Fidler
18	MATT DRURY: Uh-hm.
19	COUNCIL MEMBER MAISEL:and I'm reaping
20	the benefits because everybody thinks I did it. I
21	got great pains to explain no, no, this was
22	Councilman Fidler. I'm assuming my successor will
23	have the same benefit because the projects I
24	institute will probably go into who knows when. But
25	it would be nice if we had a listing of what each

1 COMMITTEE ON PARKS AND RECREATION 32 project was-what it cost each project. So, if a 2 3 project was told to be \$5 million and it turned out not to be \$5 million, I know if it was-if there's not 4 enough money when they get back to us and they-they 5 want more. 6 7 MATT DRURY: [interposing] Yeah, look--COUNCIL MEMBER MAISEL: --if the-if the 8 9 project is underfunded, it would be nice if we actually had a listing of all the projects what all 10 11 the projects cost. 12 MATT DRURY: Yeah, I mean, yeah, we're 13 happy, and generally speaking I believe our-our 14 budget staff works directly with Council Finance who 15 in that regard review those-those types of projects 16 regularly. I believe it's annually. 17 COUNCIL MEMBER MAISEL: Yeah. 18 MATT DRURY: But we're happy obviously to 19 discuss the legislation. (sic) 20 COUNCIL MEMBER MAISEL: [interposing] I 21 mean do we need legislation to say that, you know, 2.2 please give us a-at the end of the Fiscal Year what-23 this is what we spent. This is what we-what we need. This is what we have left over? 24

1	COMMITTEE ON PARKS AND RECREATION 33
2	MATT DRURY: Yeah, I mean I think we're
3	open to working with whatever, you know, the
4	discussion is.
5	COUNCIL MEMBER MAISEL: And I don't
6	really know why that has to be legislated. It seems
7	to me it's just something that's just a matter of
8	course.
9	MATT DRURY: No, I think that-I think
10	that you're absolutely right. I think that's
11	something, you know, out of-generally speaking our
12	main point of contact when it comes to Council
13	funding is the Council Finance staff. So, we're
14	happy to kind of expand those discussions, and go
15	from there.
16	COUNCIL MEMBER MAISEL: Yeah, it will be
17	nice to include this. Thank you.
18	CHAIRPERSON LEVINE: Council Member
19	Cohen, if you have questions on anything related to
20	capital process or the pesticide, though, you-you
21	give it a secret signal and-and we'll allow you to
22	jump in.
23	COUNCIL MEMBER COHEN: [off mic] Well,
24	we've been-I will cut on that exactly where we are.
25	(sic)
I	

1	COMMITTEE ON PARKS AND RECREATION 34
2	CHAIRPERSON LEVINE: Okay.
3	COUNCIL MEMBER MAISEL: Mr. Chairman, I
4	have one other question to go back to the pesticide
5	issues. So, you have a lot of buildings, and I
6	imagine a lot of New York we have our—our most common
7	wildlife, which is roaches. So, I'm assuming they
8	use insecticides in all those buildings.
9	MATT DRURY: Roach traps are occasionally
10	deployed.
11	COUNCIL MEMBER MAISEL: But do you have a
12	spray that you use
13	MATT DRURY: [interposing] Sprayed
14	insecticide on the bathroom roaches.
15	COUNCIL MEMBER MAISEL:all bathrooms
16	and?
17	MATT DRURY: No, I believe it's-it's our-
18	our treatment for roaches is—is generally traps or,
19	you know, bait.
20	COUNCIL MEMBER MAISEL: Okay. Alright,
21	thank you.
22	CHAIRPERSON LEVINE: Okay. My staff is
23	showing me emails of—of updates on surplus money in
24	our district, which some of has been sitting idle for
25	years that we didn't know about until very recently.
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1 COMMITTEE ON PARKS AND RECREATION 35 2 You know, we-we-we can pursue this with you one-on-3 one, but it-it-it does-it's clear that the protocols 4 are not airtight. This is not only unique to my district, but it shouldn't require investigative work 5 by Council Finance to-to uncover that. 6 MATT DRURY: Right. 7 CHAIRPERSON LEVINE: So, we'll-we'll 8 9 pursue that with you--10 MATT DRURY: Sure, absolutely. 11 CHAIRPERSON LEVINE: --directly. 12 MATT DRURY: Sure. 13 CHAIRPERSON LEVINE: So, so once a 14 capital project is fully funded, it sits amongst 15 dozens maybe even over 100--16 MATT DRURY: Uh-hm. 17 CHAIRPERSON LEVINE: -- that are in the 18 queue. How do you prioritize which project goes 19 first? 20 MATT DRURY: I think there's a-a complex 21 set of conversations in terms of assessing the projects that are-have been deemed to be fully funded 2.2 23 at any given point in time and, you know, obviously projects that have a, you know, public safety 24 concern, a sink hole or something of that nature, is 25

1	COMMITTEE ON PARKS AND RECREATION 36
2	usually, you know, expedited, too. But otherwise, it
3	thinks a factor of geographically there are teams
4	that are assigned on our-on our capital staff, and
5	balancing their current workload with skills and
6	expertise within the staff. I think there's sort of,
7	you know, sort of comics. You know, it's art, not
8	science obviously. I think like any sort of
9	managerial exercise there's a variety of, you know,
10	different ways. So, it's—it's not as if there's a
11	score that's granted to a given project and then it's
12	ranked somehow over, but there's sort of a natural
13	flow that sort of works out with projects and we-and
14	again, we try our best to expedite all those as soon
15	as possible.
16	CHAIRPERSON LEVINE: What's the current
17	staffing level of the Capital Division?
18	MATT DRURY: You know, I don't actually
19	have those figures with me.
20	CHAIRPERSON LEVINE: It's about 500?
21	MATT DRURY: I think it's a little more
22	than that, but we can get back to you with the
23	specific count.
24	CHAIRPERSON LEVINE: Okay, and how would
25	that compare to say five years ago?
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1	COMMITTEE	ON	PARKS	AND	RECREATION	
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2 MATT DRURY: Well, there would definitely 3 be increases on the staffing side, funding provided 4 by the Mayor has quite generously expanded our 5 Capital Design staff, resident engineer staff, and 6 others, which we think has actually-has actually led 7 quite considerably to us being able to pick up the 8 pace of these projects and keep them moving.

9 CHAIRPERSON LEVINE: So, is it your
10 position that it's adequately staffed at this point?
11 MATT DRURY: I think we are currently

12 assessing and constantly assessing our-our workflow 13 and, you know, we can always-- You know, I think we 14 do a great job with the resources we have, of course, 15 but I think we can do-we consistently remain in 16 dialogue with the Mayor, OMB and other entities to 17 kind of discuss and address those-those needs.

18 CHAIRPERSON LEVINE: It's not clear to me 19 given the increase in staffing over several fiscal 20 years, but that-a staff resource challenge is the 21 cause of the delays, but if it were to be the case, I think the Council would be very open to additional 2.2 23 hiring in the Capital Division, if-if we're really follow next. (sic) But at this point having added 24 significant staff, I think over 100 it could run. 25

1 COMMITTEE ON PARKS AND RECREATION It's not clear to me if that's the-if that continues 2 3 to be a challenge, but that-that is an important 4 question for us. I'm going to pause and pass it to 5 my colleague Andy Cohen.

COUNCIL MEMBER COHEN: Okay. 6 Thank you, 7 Chair. You know, I am going to preface I have found 8 in dealing the Capital process to be very, very 9 frustrating. But I-I-I will preface it by saying it's not-it's not just-it's not the Parks Department. 10 11 It's not like you guys don't want to do the work or 12 that you're, you know, I feel like, oh, they're a bunch of slackers over there. That-that's not-I 13 14 think that there is but, there are profound 15 structural issues I think that are-are making this I fund untenable. Like, you know, just as a preface on 16 17 that. Look, I'm not convinced in the next four years 18 that I'm going to put a dollar into capital for the 19 Parks Department because I know that I will not see-I 20 will not see the, you know, any sign of life on 21 those-those dollars after, you know, while I'm-while 2.2 I'm in office. Like I'd be lucky if the projects I 23 funded in the first year of my time in the Council that those come to fruition before my last year. 24 Ι have to tell you, I'll be surprised. I'll be 25

1	COMMITTEE ON PARKS AND RECREATION 39
2	pleasantly surprised, but I will be surprised, and
3	again, you know, if I put my money in DEP, then I
4	could—would yell at DEP like I—because I don't—I'm
5	not sure that they are in any-in any agencies in a
6	significantly better position than you one way or the
7	other, but it is profoundly frustrating. I'm not
8	convinced that the Parks Department has been
9	completely candid about the state of affairs and-and
10	how long it takes to get things done. I mean this,
11	you know, it's a little bit up to me. In my humble
12	opinion, it's a little bit slight of hand that, you
13	know, well, if we just-you know, we won't-I fund the
14	project on July 1^{st} or June 30^{th} and the fact that it
15	sits in the queue for a year and a half before the
16	scoping meeting, well we just aren't-we're not going
17	to count that time any more. And look, we've put the
18	year and a half off because we didn't count that
19	time. That doesn't really actually help. That
20	doesn't make anybody feel any better or that the
21	projects are getting done any sooner. That's just,
22	you know, and—and tracking, you know, we could track,
23	but I could tell you with the tracking that is real
24	is that like it's going profoundly slowly that And
25	again, these-the contracting process, the-the issues

1	COMMITTEE ON PARKS AND RECREATION 40
2	with the contracting process are not-they're not-you
3	didn't make the rules, you know, but-that I had a,
4	you know, a skate park that was funded by my
5	predecessor that is, of course, now because we went
6	with the lowest bidder who we knew could not do the
7	job, and is now bankrupt, like-but we can't come up
8	with a cadre of qualified bidders like the, and-
9	Again, now, it's not your fault, but-but like I just-
10	it's-it's insane on some level the way we do business
11	and the way that-that your agency and again, the city
12	does-tries to do these capital projects like it-it
13	just defies logic. Like if the taxpayer really
14	understood what is happening, they would be beside
15	themselves, and also I mean the fact that we can't
16	even like how much a project is going to cost. It's
17	like we can use a Ouija Board and we get a closer
18	estimate than-than we're getting now, and-and I'm
19	just, you know, I'm fortunate despite my tone believe
20	it or not, that I actually—I feel like I have a good
21	relationship with the Administration. Because now
22	when you come back and tell me we're not, you know,
23	that we're 50% off or 100% off, I say that's nice.
24	Go tell the Mayor because I'm not giving you any more
25	money, and fortunately the Mayor has been a good guy

1	COMMITTEE ON PARKS AND RECREATION 41
2	and he's com up with the money. But, like I'm not
3	doing it. I just don't care. Whatever happens,
4	happens. You tell me, Council Member, we're going to
5	build you this park for X amount of dollars, I get
6	you X amount of dollars. I just don't want to hear
7	it any more. I've had too many meetings where, you
8	know, I had more hair when I got to this Council, and
9	I'm just not doing that any more. So, there's no
10	question in that, but I-I did feel that, you know,
11	the-the frustration is really, it is palpable. I
12	was, you know, a parks advocate in a prior life. I,
13	you know, I served on a Friends of Group. I—I care
14	deeply about parks, and I and I with great enthusiasm
15	when I got to the Council to be able to deliver
16	capital for—to the Parks Department, really was one
17	of the most satisfying things in the beginning of my
18	term, and it-it is not-it has not ended up that way
19	in my first term. Again, there's no question in
20	that, but just I feel better. [laughter]
21	MATT DRURY: No, for what it's worth, we
22	understand and share your frustration. There are
23	certain elements in connection. You know, we've
24	brought on additional estimating staff, and that's-
25	that's-you've-you've locked on a few key components
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1	COMMITTEE ON PARKS AND RECREATION 42
2	that have been really challenging for the agency and
2	frustrating to us internally, and one of them
4	specifically is just the absolute explosion of
5	construction costs here in New York City. I believe
6	there was a-a construction study completed a couple
7	months ago that-that determined that New York City is
8	the most expensive city in the world to construct
9	full stop. I think we beat out Zurich or someone
10	like that. So, hurray for us, but it's a-it's a, you
11	know, determining how those bids will come in because
12	it is an open public bidding process, you know,
13	obviously that's something, you know, getting those
14	results back, we take no-you know, we take no joy in
15	that. That's something again working internally and
16	trying to identify those additional funds. You know,
17	we-we understand that frustration, and we do our best
18	to work with you through those.
19	COUNCIL MEMBER COHEN: I know that every
20	year the testimony is the same that-that construction
21	costs are going up. I don't-like if you-it
22	shouldn't-nothing should cost what-what you tell us
23	it costs in the first place. So, let's put that
24	aside. If you told me, you know, I mean we talked
25	about the-the \$3 million comfort station. But you

1 COMMITTEE ON PARKS AND RECREATION 4 2 told me the comfort station was \$4 million so that 3 you built in an extra million because, you know, 4 what's an extra million between friends. But-but 5 then we get you the \$4 million and it's still not 6 enough. Like--

7 MATT DRURY: [interposing] No, I think you're right. Look, I think we've increased-we've-8 9 we've tried to build in and build in assumptions, and-and the-the increasing costs for these projects 10 11 has out-have outpaced even that. So, I think that's something we've been-we've been shocked and surprised 12 13 by. We're discussing internally. You know, I think 14 there is a degree to which the discretionary funding 15 model, you know, I can understand how that is, you 16 know, maybe not necessarily the best fit for-for us. 17 So, if you decide in certain-in-in the future to 18 route your discretionary model, you know, funding in 19 certain ways, I think we can understand that in this 20 construction environment that that can be two 21 difficult things to balance. 2.2 COUNCIL MEMBER COHEN: Thank you, Mr.

23 Chair.

24 CHAIRPERSON LEVINE: Well, we've been 25 joined by our Majority Leader and Parks Committee

1	COMMITTEE ON PARKS AND RECREATION 44
2	member Jimmy Van Bramer, sponsor of our eventual—
3	whatever number he's about to talk about, [laugher]
4	and I'm going to pass the-the floor to him.
5	COUNCIL MEMBER VAN BRAMER: Thank you
6	very much, Mr. Chair and that will be 1453-
7	COUNCIL MEMBER VAN BRAMER:for those
8	who are at home, and keeping track of this. So, good
9	to see you. Thank you, Mr. Chair for-for hearing
10	this important piece of legislation, which I think
11	Parks acknowledges is a real concern for a lot of
12	families and particularly with young children that
13	whenever there is any kind of spraying or abating
14	around our parks that their concern is about the
15	equipment once all of that work has taken place. We
16	have certainly heard from parents. No, I-I read your
17	testimony, and understand that—that you believe that
18	you're already doing a lot of this stuff, but I know
19	that when there's any kind of spraying going on the
20	city DOHMH recommends that families clean their own
21	play equipment at home for example. If you're in a
22	neighborhood and there's cleaning, there's spraying
23	going on, that that folks are, you know, in their own
24	back yards are cleaning their-their equipment. So,
25	I—I don't understand why we wouldn't do that also in

1	COMMITTEE ON PARKS AND RECREATION 45
2	the parks and-and I really don't understand why there
3	would be any disagreement with the bill because if
4	we're just adding an extra layer of protection and an
5	extra layer of-of security for parents for young
6	families who are concerned about this issue, as you
7	know, there's a lot of concern, why would there be
8	any disagreement from the Administration on something
9	like this. Which seems to me, you know, so commons
10	sense and so easy to do particularly if you are doing
11	a lot it already.
12	MATT DRURY: Right. I believe you may be
13	referring to the-in terms of the recommendations that
14	have been made by Health and—and we can defer to them
15	on that, but I believe you're referring to the West
16	Nile aerial spraying. So, those are sort of
17	broadcast sprays, if you will, and that's where
18	those. Whereas, the-the spraying of-of herbicides
19	in—in parks is never completed in or frankly even in
20	proximity to children's play equipment. So, I think
21	that we as an agency don't-don't think there's
22	really, you know, there's not a point at which it
23	would be sort of broadcast sprayed at a large enough
24	level ever to-to trigger the-the need to clean a
25	specific piece of play equipment. The spraying of

1	COMMITTEE ON PARKS AND RECREATION 46
2	herbicides that does accomplish-is accomplished is-is
3	done with sort of a hand wand that's-that's much,
4	much, much more targeted specifically at ground level
5	and usually at the base of the given weed.
6	COUNCIL MEMBER VAN BRAMER: Right, but if
7	there are parents of young children who see all of
8	that work going on
9	MATT DRURY: Uh-hm.
10	COUNCIL MEMBER VAN BRAMER:and-and-and
11	then say to, and say to us, you know, let's just make
12	sure Parks goes in after any kind of work is being
13	done like that, and—and make sure you scrub down that
14	equipment well, what's-what's the harm in that?
15	MATT DRURY: I mean I guess it just—I
16	guess it stands largely as an operational question
17	that if-that if herbicides are being specifically
18	targeted and sprayed in a, you know, along a
19	sidewalk, you know, I guess-I think the notion that
20	other play equipment or other elements that are
21	within the confines of that given park, you know,
22	aren't coming in contact with the-the spray that's
23	being applied, you know, literally three inches about
24	the ground.
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1 COMMITTEE ON PARKS AND RECREATION

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2 COUNCIL MEMBER VAN BRAMER: But-but we 3 have lots of different kinds of parks, right. If you 4 look at Hunter's Point South Park in Inland City, a 5 lot of things sort of come together in one--

MATT DRURY: Uh-hm.

7 COUNCIL MEMBER VAN BRAMER: --in both the-the nature of the environment, the play 8 9 equipment. You know, in some of our less well maintained parks, you have certainly growth happening 10 11 all over even in play equipment. It's part of why 12 we're putting so much capital dollars into our parks. 13 Because you've got a hard playground, you see one set 14 of circumstances, and-and then if you go to Hunter's 15 Point South Park, you-you certainly see another set of circumstances. I would argue that given the 16 17 totality of the system, the-the work that you're 18 doing in all of them, and-and some of the inequities 19 that exist, that this extra layer of protection to 20 create peace of mind for all of the parents of young 21 children is well worth the effort, and I think-- You 2.2 know, I-I think it's-it's a-it's a good piece of 23 legislation. Again, as we look at broader questions around this, this in the interim is a good common 24 25 sense step to make sure at a minimum. And look, it

1	COMMITTEE ON PARKS AND RECREATION 48
2	you're talking about the safety of children, you
3	can't do enough really. You know, you-you can't say,
4	look, we're-we're doing enough to keep the kids safe.
5	If-if parents in my district and citywide are saying,
6	you know, let's take this one extra step, and—and if
7	you're doing any kind of work, let's just wipe down
8	all the equipment and make sure it's clean again.
9	You know, I-I think that's fair, and-and works, and
10	it is in the best interest of children in the city of
11	New York.
12	CHAIRPERSON LEVINE: Alright. Did you-do
13	you have any additional comments on that? Then,
14	alright. Thank you, Mr. Majority Leader. (coughs) I
15	mentioned earlier that the Capital Task Force has
16	identified Local law 63 as right for reform. Could
17	you explain what that law does?
18	MATT DRURY: You know, to be completely
19	frank, we can to discuss sort of the bill that's
20	being heard. So, I mean, you know, I-I don't want to
21	mischaracterize or-so I think at this point in time
22	especially as conversations are ongoing, you know, I
23	think that we prefer to kind of route the discussion
24	of-of that specific pieces of-piece of Local Law
25	through-through the Task Force that's currently

COMMITTEE ON PARKS AND RECREATION
 reviewing it. So, it doesn't feel like the right
 time to do that.

4 Okay, okay. CHAIRPERSON LEVINE: (coughs) For the-for the record my understanding is 5 that it was put in to prevent outsourcing of work 6 7 without sufficient review, and that in practices that 8 work is pretty much all being outsources. It's 9 starting to seem like it's just adding unnecessary time to projects. It would be great if-if you can 10 11 get back to us just with the question of how many 12 projects are actually delayed by that law? Ιf 13 there's other work happening simultaneously, then 14 maybe there's none of that savings if you roll that 15 back, but boy if we're really losing two months on a 16 lot of projects because of-of a delay to consider 17 outsourcing when that's-we're conflicting out for 18 everything anyhow, that's seems like it needs to be 19 updated in a big way. Just to give you an example of 20 the kind of product you see on the Capital Project 21 Tracker, I'm looking at-at a construction of a-I 2.2 guess on a-a reroofing system, and a Bronx 23 It looks like multi-site contract, and playground. design started in 2013. There's a little bit of a 24 25 delay there. It finished in February of 2014.

1	COMMITTEE ON PARKS AND RECREATION 50
2	Procurement started in February of 2014. There was
3	a-a year and a half delay on that phase. It ended in
4	March 2016, and there was construction started in
5	2016 scheduled to go three years, and those start
6	dates, projected completion dates, and actual
7	completion dates of those three phases are there,
8	which is obviously very helpful. But there's no
9	explanation for the delays, and so you have for
10	example procurement, which was supposed to last eight
11	months, ended up lasting 25 months. That's the kind
12	of thing that I think the public would like to
13	understand. I would if I could give you the name of
14	this. I mean a contract number doesn't matter. I
15	could read it out, but it's sounded like this
16	MATT DRURY: [interposing] Sure, you
17	know, I understand.
18	CHAIRPERSON LEVINE:this-this case.
19	But why not just simply list in the case-maybe it's
20	an arbitrary amount if it's delayed more than three
21	months or even more than six months that you list the
22	reason for the delay.
23	MATT DRURY: Actually, at a point in
24	which during the current phase if a project has
25	continued past its expected completion date, there-

1	COMMITTEE ON PARKS AND RECREATION 51
2	there is some broad context that's provided that, you
3	know, note that the project is delayed, and to
4	provide a series of reasons that often lead to
5	delays. So that's-that's noted in some degree or
6	fashion. I think one of the problems with I think
7	the-the notion that you're trying to get at is that
8	some of the information would be anecdotal. In some
9	cases speculative and, you know, so supplying
10	narrative information on a tracker like this can be
11	problematic for a variety of operational and legal
12	reasons. So, I think there's a degree, which the
13	tracker focuses on, you know, concrete points of data
14	that we find to be more valuable for either analysis
15	or for just general public awareness.
16	CHAIRPERSON LEVINE: What would be the
17	legal challenge with these?
18	MATT DRURY: I think the characterization
19	of a given delay of a project, you know, can be seen
20	different ways by different people and in certainly
21	in, you know, just-this is just an arbitrary example,
22	but if, you know, contractor, you know, performance
23	was one of those elements, I think there is some-
24	there may be some appropriateness or, you know, legal
25	concerns about how that's characterized. So, I think
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1	COMMITTEE ON PARKS AND RECREATION 52
2	more broadly just, you know, ideologically I think
3	the motion that we would be describing sort of the
4	story or narrative of how a project got where it got
5	can be told a variety of different ways depend-
6	depending on one's perspective. So, I think the-we
7	think the-the strength of the Tracker is that it
8	focuses on more hard and fast sort of data points.
9	CHAIRPERSON LEVINE: Right, but there-
10	there may be some-some activity in certain reports on
11	the causes for delays, but there's probably a lot of
12	objective incidents that-that we can all agree on.
13	Like if the contractor defaults, you know, that's-
14	that's not subjective. The contractor defaulted.
15	So, you know, maybe this is about identifying
16	discrete incidents that everyone agrees on that are
17	not subjective that would at least give the public a
18	sense of, you know, what the heck is happening when
19	what was supposed to be an eight-month process
20	becomes a 25-month process, right. Okay, so this is
21	a very small one, but just kind of a pet peeve of
22	mine. I've tried to navigate to the Capital Tracker
23	from your home page
24	MATT DRURY: Uh-hm.
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1	COMMITTEE ON PARKS AND RECREATION 53
2	CHAIRPERSON LEVINE:and I've never
3	been successful doing that. You can Google and find
4	it through that route, but I mean there's certainly
5	no-there's no obvious way from the home page. No one
6	who didn't' know that this existed and thought to
7	Google it would ever find it. One obvious approach,
8	and I-which I don't believe has been implemented, is
9	if I were going to go to the home page of a given
10	park, and every park does have a page now
11	MATT DRURY: Uh-hm.
12	CHAIRPERSON LEVINE:that there might
13	be a link there.
14	MATT DRURY: Yeah, well, for each
15	individual park property page, if there's ongoing
16	capital work there, that project is actually
17	highlighted. There is on the sidebar there is sort
18	of a link that will take you directly to that park
19	capital project for that-that park.
20	CHAIRPERSON LEVINE: Okay, so—so if I go
21	to an individual park and link, but if I-but if I
22	just wanted to find the Tracker
23	MATT DRURY: [interposing] Sure.
24	CHAIRPERSON LEVINE:I'm-I'm sure
25	you're not hiding it, and I'm not-I'm not

1 COMMITTEE ON PARKS AND RECREATION 54 2 MATT DRURY: [interposing] No, no, no. 3 We're very, very proud of it, the 400,000 hits we've 4 had, you know, we're--5 CHAIRPERSON LEVINE: [interposing] Right. MATT DRURY: --you know, we're-we're 6 7 delighted. We'll take a look at it. We're happy to 8 consult with our new media team. I, you know, had a-9 I had a bookmark my computer so it goes straight there, but I understand not everybody else will have 10 11 a--12 CHAIRPERSON LEVINE: Right 13 MATT DRURY: --have that. 14 CHAIRPERSON LEVINE: Is--is there an easy 15 to remember-remember the URL? Is it like-is it like 16 parks.gov/--17 MATT DRURY: [interposing] Capital 18 Tracker or something like that. Yeah, like I'll 19 explore it. I forget exactly what the direct URL is. 20 CHAIRPERSON LEVINE: Okay. MATT DRURY: But we'll double check that. 21 2.2 CHAIRPERSON LEVINE: Alright. 23 MATT DRURY: We're always happy to discuss, you know, I think we have certainly 24 25 highlighted it on our home page in the past. You

1	COMMITTEE ON PARKS AND RECREATION 55
2	know, I think the home page sort of evolves over
3	time. So, maybe there have been times. But
4	certainly I believe, if I'm-if I'm remembering
5	correctly there's a row of key links up top one of
6	which is parks or about parks, and then of that
7	Capital Tracker is one of the three or four that sort
8	of pops up. So, it's
9	CHAIRPERSON LEVINE: [interposing] Okay.
10	MATT DRURY: Yeah.
11	CHAIRPERSON LEVINE: Alright. I'm going
12	to pass it to my colleague Andy Cohen.
13	COUNCIL MEMBER COHEN: I just have a
14	follow-up just on—on the Chairman's point, as an
15	example, I mean I'm—I'm harping on this my—on my
16	state park, but if you look at the Capital Tracker, I
17	would not say that it is a filing of information as
18	to what the problems are there, but that project is-I
19	mean it just says like it's under construction, which
20	I can tell you if you go there, it's not. [laughs]
21	I'm-I'm-I-maybe I noticed, and I just can't remember,
22	but in terms of-is anything done in-house? Like I
23	know we like and to her credit, you know, I love my
24	borough commissioner. She really-if there-if there
25	is a way, she finds it to be done, and there are
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1	COMMITTEE ON PARKS AND RECREATION 56
2	things that we've done together. We've sort of
3	cobbled stuff together. Are there capital projects
4	that they're with—like would be defined as capital
5	projects that are done in-house?
6	MATT DRURY: I guess in terms of the con-
7	you mean the construction or the design or it? Just
8	to clarify your question.
9	COUNCIL MEMBER COHEN: Well, I'm-I'm
10	not sure. I mean
11	MATT DRURY: [interposing] Oh, okay so-
12	COUNCIL MEMBER COHEN:I mean, you
13	know
14	MATT DRURY: -so we have capital design
15	staff that certainly work in-house to design, you
16	know, the improvements for a playground. You know,
17	they-they're a key feature. You know, they're
18	featured at that public scoping session. You know,
19	they're-they've got the pen and paper, you know, on
20	the drafts board doing the work. There are times for
21	larger complicated or sometimes a cluster of-it makes
22	sense to cluster a group of projects together, and
23	that can be-go out to RFP for a design consultant to
24	accomplish. So, both-so the design of a project can
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1 COMMITTEE ON PARKS AND RECREATION 57 2 be accomplished both with in-house staff and the 3 consultants. 4 COUNCIL MEMBER COHEN: And you design most of the projects? 5 DIANE JACKIER: [off mic] Seventy 6 7 percent. COUNCIL MEMBER COHEN: 70? 8 9 MATT DRURY: There's about 70% that are completed by in-house staff of the landscape jobs. 10 11 Architecture is actually more consultant based. 12 COUNCIL MEMBER COHEN: Alright. So, I understand the difference. 13 14 MATT DRURY: Yeah. 15 COUNCIL MEMBER COHEN: I understand the difference. It-but what about construction? 16 17 DIANE JACKIER: [off mic] So the 18 construction is overseen by in-house Park staff. 19 MATT DRURY: Yeah, but-so the 20 construction is overseen by in-house Park staff, our 21 resident engineers, what have you. The work itself is-is that is, you know, the contractor who publicly-2.2 23 COUNCIL MEMBER COHEN: [interposing] All-24 25 all of it?

1 COMMITTEE ON PARKS AND RECREATION 58 MATT DRURY: I wouldn't-I mean I-I 2 3 suppose if a, you know, I-certainly our Maintenance Teams our M&O staff like County in each-in each 4 borough like that's not bad--5 COUNCIL MEMBER COHEN: [interposing] But 6 7 that's not-that's not--MATT DRURY: [interposing] That's not a 8 9 whitewater (sic) thing. That's not a good--10 COUNCIL MEMBER COHEN: [interposing] 11 That's not a capital project. 12 MATT DRURY: Yeah, capital projects by-I 13 think by definition are-are generally, you know, up 14 for public bid and assigned, you know, to a 15 contractor. COUNCIL MEMBER COHEN: Has there ever 16 17 been any like there are times when things that are 18 not monumental but like that they're more than 19 maintenance, but they're not-we're not building a 20 pyramid, and there's really like no way. Like sometimes like I have a basketball court I'd like to 21 2.2 get-it just needs to be repaved. 23 MATT DRURY: Uh-hm. 24 25

1 COMMITTEE ON PARKS AND RECREATION 59 2 COUNCIL MEMBER COHEN: It could be 3 repaved. I mean like it should be like a \$50,000 4 job--5 MATT DRURY: [interposing] Sure. COUNCIL MEMBER COHEN: --where someone 6 7 comes with a truck, they pour the stuff, they make it 8 flat and smooth, they paint some lines. We play 9 basketball. Instead, of course, this is a \$3 million-it-it-but they're-they're-if-if we had 10 11 somebody-if we have some aspect of the Parks Department that could do some-like I said it's more 12 13 than maintenance but, you know, I understand--14 MATT DRURY: Uh-hm. 15 COUNCIL MEMBER COHEN: --that they don't 16 have--17 MATT DRURY: [interposing] Yeah. No, 18 actually, and-and you raise a really good point, 19 which is that we do actually have a division our 20 Citywide Services Division. We commonly refer to 21 them as Five Borough, and they are-you might describe them as sort of a hybrid where it's sort of projects 2.2 23 that are sort of above just like in normal maintenance fixing a bench what have you, and 24 actually we're exploring some really exciting pilot 25

1	COMMITTEE ON PARKS AND RECREATION 60
2	approaches in which they're taking for example
3	interior reconstruction of a comfort station. So,
4	not a full reconstruction of the building itself, but
5	sort of more of the interior fixtures what have. You,
6	and I think we just—I think we just completed a
7	pilot in which the Five Borough Team was able to do
8	some interior reconstruction and improvements for a
9	comfort station in Staten Island. I think that was
10	just completed. So, we're still kind of going
11	through, you know, what with the cost impact,
12	timeline and those sort of things. So, I don't have,
13	you know, I don't have that information with me, but
14	I think we are exploring opportunities, you know, to
15	kind of use in-house staff, you know, in a different
16	better sort of non-capital towards some of those
17	improvements. Having said that, I think I just want
18	to broadly flag that Oh, sorry, and similar to
19	your example, I think we actually are using the
20	similar team to accomplish sports coding and some
21	sort of, you know, limited repaving, and things like
22	that, and we actually are exploring some in-house
23	opportunities to avail ourselves there more. Having
24	said that, I think a lot of, you know, to the laymen
25	especially me including me, you know, a redesign or

1	COMMITTEE ON PARKS AND RECREATION 61
2	reconstruction project can be often much more
3	complicated than might appear to, you know. So,
4	things like grading, you know, utility connections,
5	you know, a variety of complicated, you know,
6	architectural and engineering decisions. So, just
7	for what it's worth like sometimes these projects are
8	more complicated than one might think, you know, but,
9	you know.
10	COUNCIL MEMBER COHEN: No, I-I totally
11	understand, you know, like you can't get a light
12	because the power source is
13	MATT DRURY: [interposing] Right.
14	COUNCIL MEMBER COHEN:or you can't
15	what—I understand that, but it—I think it would go a
16	long way to building some good will like, if we
17	could, if there were repairs again that are more than
18	just a repair, but like the-the work that could be
19	done that would put-not take a park out of
20	construction for five years, that would not-that
21	would allow people to use it the way they wanted to
22	use it. I have people who don't want a capital
23	project like the park is in terrible shape, but they
24	want it-the-the idea that they would be out of the
25	park for an extended period of time. You know,
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1	COMMITTEE ON PARKS AND RECREATION 62
2	soccer fields, baseball fields like where are we
3	going to go if, you know, I know the field is, you
4	know, it-it floods every time it rains, but where
5	would we go if we-if this park was taken apart?
6	MATT DRURY: Yeah, actually to that end
7	we're actually exploring sort of an initial internal
8	reviewing study for-for defining sort of classes of
9	some of our properties that could benefit, you know,
10	let's say like a synthetic turf field that can
11	benefit from sort of just ongoing maintenance as
12	opposed to just letting it, you know, go for 8, 9, 10
13	years at which point it needs a full reconstruction.
14	So, we're exploring ways, and we've been working with
15	OMB and we've been doing some sort of pilot
16	approaches to see where sort of steady ongoing
17	maintenance of that, which can be done at a much, you
18	know, obviously lower price, and is not a disruptive
19	use of the field. How that can be accomplished and
20	we're sort of weighing where that, you know, how that
21	has So, we're-we're exploring very many of those
22	options with you.
23	COUNCIL MEMBER COHEN: Alright thank you.
24	CHAIRPERSON LEVINE: Thank you,
25	Councilman Cohen, and thank you to the
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1	COMMITTEE ON PARKS AND RECREATION 63
2	Administration. We're going to pass off to our next
3	panel, which will consist Emily Walker from New
4	Yorkers for Parks. [background comments, pause]
5	EMILY WALKER: [off mic] This is right?
6	[on mic] Yes, okay. Good morning. My name is Emily
7	Walker and I'm the Director of Outreach and Programs
8	at New Yorkers for Parks. I want to thank the City
9	Council Committee on Parks and Recreation for
10	inviting us to speak on this important issue today. I
11	should clarify I'm speaking about Intro 1680. As the
12	citywide independent advocate for parks and opens
13	spaces throughout New York City, the process of
14	capital improvements in parks has long been of great
15	interest to us. NY for P has long understood that
16	the capital process for parks is a broken one, and
17	the new legislation being discussed today reflects
18	that deep frustration with the process, a frustration
19	we believe is shared by everyday New Yorkers, members
20	of the City Council, and the agency itself. While we
21	have stated this before, we believe it is still worth
22	noting that the nature of parks makes them inherently
23	more challenging to improve. There are simply more
24	stakeholders, more varied kinds of construction
25	projects and a procurement system beyond the agency's
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1	COMMITTEE ON PARKS AND RECREATION 64
2	control that result in some of the frustrations we've
3	heard expressed today. Despite these frustrations, we
4	do want to commend the New York City Parks Department
5	on the changes it has implemented regarding the
6	capital process. Many of these changes have made the
7	process more transparent to the public such as the
8	development of the Parks Capital Tracker tool. While
9	this tool provides an invaluable serve to the public
10	in terms of understanding the process of how parks
11	get built, we would encourage New York City Parks to
12	make this tool more readily available to the public
13	through the home page of the New York City Parks
14	website, though it is still not quite apparent where
15	to find this tool within the site without having to
16	navigate to a subpage. There is valuable information
17	kept within the Capital Tracker that could clarify
18	the statues of park renovations for the everyday
19	users of the given space, but without this easy or
20	intuitive way to find this tool, it will fail to
21	serve its purpose in changing the public narrative
22	about Park capital improvements. Recent mayoral and
23	Council funding commitments to the Capital Division
24	at Parks have allowed the agency to continue to build
25	their ranks of staff, which has also resulted in a

1	COMMITTEE ON PARKS AND RECREATION 65
2	more streamlined capital process than before.
3	Regarding today's legislation specifically, we
4	recognize the need for more clarity about where
5	things stand in the capital process especially in
6	light of these significant funding commitments that
7	are made often by Council member citywide to improve
8	parks in their districts. We do have some concerns
9	that some pieces of the legislation may have the
10	unintended effect of slowing down the overall process
11	by adding another layer of required reporting without
12	commensurate funding to provide additional staff to
13	take on these tasks. However, we do agree with the
14	following changes to the tracker with some caveats.
15	Namely, sharing information on project delays would
16	go a long way toward accountability and transparency.
17	Though we do not feel that New York City Parks
18	currently has enough capital staff to regularly
19	report on these delays, so we want file that concern.
20	Attaching the Council District and Community District
21	information to a given project in the Capital Tracker
22	makes sense, as this information—this is information
23	that already exists on the New York City Parks'
24	website for each open space in the agency's purview.
25	However, the Capital Tracker again should be more
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1	COMMITTEE ON PARKS AND RECREATION 66
2	easy to find on the Parks' website to begin with. We
3	would also like to see clarity on the reporting
4	requirements that ask for the average amount of time
5	for project completion as well as the total number of
6	capital projects currently under the New York City
7	Parks' jurisdiction. For the first requirement, it's
8	unclear if the average would be a mean or a median,
9	and we believe this distinction would impasse the
10	reported figure that the Council seeks to know. We
11	also believe that the requirement around the total
12	number capital projects is unclear as written. Since
13	many projects in the pipeline are only partially
14	funded, it's unclear if projects that have had some,
15	but not all funding allocated would be included in
16	this tally. Additionally, the legislation as written
17	doesn't stipulate how to account for capital projects
18	that are bundled across the borough, which is a
19	common tactic used by the agency. NY for P does
20	believe that more steps could be taken to make the
21	capital expenditure process more transparent, and we
22	hope our comments today have helped the Council and
23	Parks Committee consider ways to reasonably improve
24	this process for both the City Council members that
25	provide vital funding for park improvements in their
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1	COMMITTEE ON PARKS AND RECREATION 67
2	districts, as well as the everyday New Yorkers who
3	benefit from these improvements. We look forward to
4	working with both the Council and York City Parks on
5	continuing to reform the system with capital
6	projects. Thank you for the opportunity to speak,
7	and I welcome any questions you might have.
8	COUNCIL MEMBER COHEN: Thank you for your
9	testimony. I don't want to put you on the spot, but
10	in terms of the Tracker, I mean like not that-I have
11	my own tracker bill. Like there's, you know, when I-
12	I that keeping track of these projects is important,
13	but I mean to some extent I feel like, you know,
14	alright we're going to track the Titanic as it
15	crashes into the iceberg like that's interesting I
16	suppose to watch. It was dramatic in the movie, but,
17	you know, I'd like to try to get the projects to go
18	faster. I—I—I mean and I—and I think, you know, you
19	testified in hearings in the-in the past, but do you
20	think that there's anything in particular besides
21	tracking the areas that-that New Yorkers for Parks
22	has really identified as sort fundamental to the-the
23	amount of time it takes to get these things done? Is
24	there, you know
25	

1 COMMITTEE ON PARKS AND RECREATION

2 EMILY WALKER: Well, I think certainly in 3 conversations we've had with your team, Council 4 Member Cohen, and I know with Council Member Levine's 5 office as well, you know, we view that there are steps in the process that are out of New York City 6 7 Parks' control that are more controlled by OMB for 8 instance that perhaps slow down the-the procurement 9 process. You know, I think one concern that we heard expressed by the agency today, and that we certainly 10 11 hear. For instance, it's participatory budgeting 12 So, that's very much a process that we are season. 13 involved in organizationally and-and in having conversations with folks who are both involved as 14 15 delegates, but also at the agency level and just 16 hearing that some of the projects that may be at a 17 lower cost point, are being rejected by contractors 18 who are receiving those bids because they can receive 19 more funding to do other projects that maybe have a 20 higher price tag. I think that's something that New 21 Yorkers for Parts believes is out of the agency's 2.2 control, but has the very real impact of slowing down 23 the capital process and adding to the frustration that Council members like yourselves see that 24 everyday New Yorkers who have long advocated for 25

1	COMMITTEE ON PARKS AND RECREATION 69
2	improvements would like to see, and have worked
3	really hard to get the funding committed for. So, we
4	think there-there is few different layers. We don't
5	have I think a silver bullet answer, and we certain
6	look forward to ongoing conversations with you about
7	how we can try to make this process more equitable
8	and speedy for folks who are waiting to see improved
9	open spaces in their community.
10	COUNCIL MEMBER COHEN: I'm not trying to
11	put you on the spot by putting you on the spot, you
12	know, it—I mean, you know, I believe that—that there
13	needs to be structural changes that-that I-I don't
14	believe that-that the capital process Again, it's-
15	it's charter mandated. It's not just, it's not just
16	parks, but that there-but if there were things that
17	we could do at the Parks Department that—that we—
18	either we could encourage the Administration to do,
19	or we could mandate through legislation, I mean we
20	would be eager to do that, but I-but, you know, even
21	in the—in the answer that you just gave, I mean it
22	sort of seems like we're all saying the Parks are
23	nice people. They're doing the best they can, but
24	it's not getting done.
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1 COMMITTEE ON PARKS AND RECREATION

2 EMILY WALKER: I think that's a fair 3 point, and certainly, you know, I think that having these conversations between both the Administration 4 at the mayoral level and the Council level we're 5 eager to hear how the task force is moving forward 6 7 because we do think that that is, you know, one 8 potential way. I think there-there are snags in the 9 process on the-the City side that-that the Council has very valid frustrations with, and we would 10 11 encourage the task force to really look at those 12 things. I don't want to pretend I'm necessarily the 13 expert on-on what those changes could be. I'm 14 certainly happy to continue conversations with our 15 Executive Director, who unfortunately couldn't be 16 here today, and look forward to continuing dialogue 17 with the Council about how we can work with this 18 process to make it better because we understand that 19 it's not where it needs to be. There have been some 20 minor improvements, but it-it is not enough, and we understand the frustrations because we certainly hear 21 them from the Council side. But we also hear them and 2.2 23 in particular I hear them as the outreach staff member in New Yorkers for Parks from folks in 24 neighborhoods who have really worked hard for years 25

1	COMMITTEE ON PARKS AND RECREATION 71						
2	to get funding committed for projects, and then still						
3	have to wait a really long time see those projects						
4	come to fruition. So, we agree that we're not there						
5	yet, and we-we hope that we can work together to find						
6	a constructive way to make the construction process a						
7	little more expedient.						
8	COUNCIL MEMBER COHEN: I won't put you on						
9	the spot any more. Thank you.						
10	EMILY WALKER: [laughs] Thank you.						
11	CHAIRPERSON LEVINE: Council Member Cohen						
12	and some colleagues in Albany have suggested a more						
13	radical solution, which would mirror the School						
14	Construction Authority. It's creation of a Parks						
15	Construction Authority with the idea that it would						
16	exempt the process from some of the bureaucratic						
17	burdens that we currently face.						
18	EMILY WALKER: Uh-hm.						
19	CHAIRPERSON LEVINE: Has New Yorkers for						
20	Parks taken a position on this?						
21	EMILY WALKER: We have not yet taken a						
22	position. We have had preliminary conversations with						
23	Council Member Cohen and his team. It is a proposal						
24	that we're weighing. I think we do have some						
25	concerns, but it's something that we have not yet						
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1	COMMITTEE ON PARKS AND RECREATION 72							
2	decided how we are going to-to come down on-on either							
3	side of the issue, but it is something that we are							
4	taking a look at, and we look forward to having more							
5	conversations with both you, Council Member Levine							
6	and Council Member Cohen as this process							
7	CHAIRPERSON LEVINE: [interposing] And							
8	what—what are your concerns?							
9	EMILY WALKER: I think, you know, as a							
10	community based organization that seeks to empower							
11	everyday advocates, sort of our initial read is that							
12	have some concerns about removing the public input							
13	process, number one, and I know that's something							
14	we've expressed to Council Member Cohen because why							
15	we understand it might make the process move along a							
16	little quicker, we're concerned that that might							
17	remove the ability for community members to have that							
18	important level of input in what happens in their							
19	local parks. I think, you know, one of the							
20	overarching concerns our organization has had for							
21	years and—and still has is that part of the problem							
22	with the capital process is also just related to the							
23	fact that New York City Parks doesn't have a robust							
24	discretionary capital budget in the way that some							
25	other capital intensive agencies do. That's							
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1	COMMITTEE ON PARKS AND RECREATION 73						
2	something we've pushed for year after year, as you						
3	know in the budget process, and ultimately that's an						
4	investment that needs to be made by the Mayor and-and						
5	that just isn't something that has happened. We've						
6	seen great investments that help with specific						
7	capital programs such as the Community Parks						
8	Initiative or the Anchor Parks Initiative. Those are						
9	fantastic starts, but without having that flexible						
10	large budget to really put in that stop-gap funding,						
11	for projects that maybe Council members have put in						
12	some funding, but haven't been able to fully fund in						
13	any given year. You know, I think that is inherently						
14	something that New Yorkers for Parks believes is						
15	ultimately one of the things that slows down the						
16	process to a degree that other agencies like DEP and						
17	even maybe SCA don't have to deal with. So, I think						
18	for us not having that be a component of the Parks						
19	Construction Authority legislation as written, we						
20	would want to see that funding sort of also accounted						
21	for in the process because we still ultimately						
22	believe that is one of the most fundamental issues						
23	with the capital process, and why it takes so long						
24	because it can't be all on the-the backs of Council						
25	members to really fund these projects, and make them						
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1	COMMITTEE ON PARKS AND RECREATION 74							
2	happen. It's fantastic that Council members provide-							
3	-							
4	CHAIRPERSON LEVINE: [interposing] But							
5	Parks really does have a pool of money or capital							
6	projects, which is very small. I believe it's-it's							
7	other than the high profile projects that you							
8	mentioned, which are-are really-they're wonderful,							
9	but they're one-shot.							
10	EMILY WALKER: Right.							
11	CHAIRPERSON LEVINE: There's-there's one							
12	infusion of capital for anchor parks and, and then							
13	it's gone, but you're talking about a need every year							
14	to replenish this-this pool							
15	EMILY WALKER: Obviously.							
16	CHAIRPERSON LEVINE:and I-the last I							
17	heard, it was somewhere in the \$30 million maybe the							
18	\$50 million range. It was used for things like a							
19	retaining wall							
20	EMILY WALKER: Uh-hm.							
21	CHAIRPERSON LEVINE:or-or							
22	reconstructing I don't know, a bridge at a park that							
23	needed to be rebuilt.							
24	EMILY WALKER: Uh-hm.							
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1	COMMITTEE ON PARKS AND RECREATION 75						
2	CHAIRPERSON LEVINE: Is that about the						
3	right scope? Is that about the-is that an accurate						
4	amount as far as you know? Is it in the \$30 to \$50						
5	million range?						
6	EMILY WALKER: I don't know off the top						
7	of my head. I would have to double check on that.						
8	If that is the range, we don't think that's enough.						
9	CHAIRPERSON LEVINE: Well, I-I would						
10	agree on that. You-you can-you can barely build a						
11	bench for \$30 to \$50 million these days.						
12	EMILY WALKER: Correct.						
13	CHAIRPERSON LEVINE: So, okay, thanks-						
14	thank you for your-						
15	COUNCIL MEMBER COHEN: [interposing]						
16	Could I just-						
17	CHAIRPERSON LEVINE: Yeah.						
18	COUNCIL MEMBER COHEN:say one more.						
19	CHAIRPERSON LEVINE: Yes, please.						
20	COUNCIL MEMBER COHEN: I will say it's-						
21	it—it-it in part based on our conversation, but I						
22	think that-that-that we're hoping to codify like the-						
23	the-the scoping aspect of the-the process now, which						
24	we-I think works phenomenally well like going to a						
25	scope. You know, it's-it's part of-it feels a little						
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1	COMMITTEE ON PARKS AND RECREATION 76						
2	bit like a tease sometimes, but I mean I've been						
3	involved in great scoping meetings where the						
4	community comes out. We really-there's a great						
5	dialogue with the Parks Department, and we come up						
6	with a design that people really are excited about,						
7	and then we never hear from it again. But, I-I-I						
8	think that-that you input was valuable, and I think						
9	that that's one of the things that we're hoping to,						
10	you know, as, you know, if and this process moves						
11	forward in a PCA that-that codifying and scoping the						
12	way it is now with the things that work should be						
13	preserved. So, I just wanted to give that update.						
14	CHAIRPERSON LEVINE: Very good.						
15	EMILY WALKER: We hear that.						
16	CHAIRPERSON LEVINE: Thank you for that						
17	update						
18	EMILY WALKER: Thank you.						
19	CHAIRPERSON LEVINE:and thank you for						
20	your testimony.						
21	EMILY WALKER: Thank you, Council Member.						
22	CHAIRPERSON LEVINE: And this concludes						
23	our hearing. [gavel]						
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1	COMMITTEE	ON	PARKS	AND	RECREATION	77
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CERTIFICATE

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date December 20, 2017