CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON OVERSIGHT AND INVESTIGATION JOINTLY WITH COMMITTEE ON PUBLIC SAFETY

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November 15, 2017 Start: 1:30 p.m. Recess: 3:52 p.m.

HELD AT: Council Chambers - City Hall

B E F O R E: VINCENT J. GENTILE

Chairperson

VANESSA L. GIBSON

Chairperson

COUNCIL MEMBERS: Daniel Dromm

Costa G. Constantinides

Chaim M. Deutsch Rory I. Lancman Helen K. Rosenthal

Bill Perkins James Vacca

Julissa Ferreras-Copeland

Jumaane D. Williams
Robert E. Cornegy, Jr.
Rafael Espinal, Jr.
Ritchie J. Torres
Steven Matteo

A P P E A R A N C E S (CONTINUED)

Mark Peters, Commissioner
NYC Department of Investigation

Phillip Eure, Inspector General Department of Investigation New York City Police Department

Debbie Silberman, Senior Trial Attorney Brooklyn Defender Services

[sound check, pause] [background comments] [gavel]

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CHAIRPERSON GIBSON: Good afternoon ladies and gentlemen. Welcome to the City Council Chambers. I am Council Member Vanessa Gibson of the 16th District in the Bronx, and I'm proud to serve as Chair of the Committee on Public Safety. I want to thank all of my colleagues for joining us today. We're going to begin the hearing of the Committee on Public Safety with a vote before we begin-we continue with a joint hearing of the Committee on Public Safety and Oversight and Investigation. This afternoon the Committee on Public Safety will be voting on Proposed Intro 1267-A sponsored by Council Member Rory Lancman, which relates to prohibiting certain disclosures of intimate images. The nonconsensual disclosure of sexually explicit images or videos commonly referred to as revenge porn is a new phenomenon where intimate photos that are taken consensually usually in the context of an intimate relationship are then shared non-consensually often

for the purpose of blackmail, coercion or to punish

has become a national issue. One in 25 Internet

victims. Unfortunately, over the past ten years this

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS JOINTLY WITH COMMITTEE ON PUBLIC SAFETY users mostly between the ages of 18 and 29 years old have been a victim. The sharing of intimate content without one's consent is a traumatic experience for many victims, which can lead to an array of mental health effects as well as depression and suicide as well as the loss of employment. We know that many victims undergo an uphill battle to rebuild their lives, to become a survivor, preserve their integrity and dignity after this experience, and it's important that City of New York recognizes this criminal act, and has a process in place by which victims can receive justice. This Intro 1267 sponsored by Council Member Lancman will address this behavior. This bill will criminalize the non-consensual disclosure of sexually explicit images making this act a misdemeanor punishable by up to one year in jail and/or a \$1,000 fine as well as allowing for civil cause of action. I want to thank Council Member Lancman for sponsoring this legislation, and

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certainly all the advocates that testified at our hearing on this very important topic. In addition, I want to thank the Public Safety Committee and the staff for working on this important bill. We continue as a city to strive to pass legislation that

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS JOINTLY WITH COMMITTEE ON PUBLIC SAFETY 1 2 truly keeps every New Yorker safe. I hope my 3 colleagues join me in favor of voting in the 4 affirmative on Proposed Intro 1267-A, and I want to acknowledge the members of the Public Safety 5 Committee who are here with us this afternoon, 6 7 Council Member Rory Lancman, Council Member Jumaane 8 Williams, Council Member Vincent Gentile, Council Member Jimmy Vacca and Minority Leader Steve Matteo. Do any of my colleagues have any questions as it 10 11 relates to the bill before the committee today? 12 Okay, and now we will ask our committee clerk to call 13 the roll and begin the vote, and once again, thank 14 you colleagues for your presence here today. Thank 15 you. 16 CLERK: Committee Clerk Matthew 17 DiStefano, Committee on Public Safety, roll call vote on Intro 1267-A. Chair Gibson. 18 19 CHAIRPERSON GIBSON: I vote aye. 20 CLERK: Gentile. 21 COUNCIL MEMBER GENTILE: I vote aye. 2.2 CLERK: Vacca. 2.3 COUNCIL MEMBER VACCA: I vote aye. CLERK: Williams. 24

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS JOINTLY WITH COMMITTEE ON PUBLIC SAFETY 1 2 COUNCIL MEMBER WILLIAMS: May I be 3 excused to explain my vote? 4 CHAIRPERSON GIBSON: Yes. 5 COUNCIL MEMBER WILLIAMS: Thank you. just want to thank Council Member Lancman and the 6 Chair for this bill. It's very important. I think I 7 went to a press conference maybe a year or two on 8 this bill to speak on this. I was actually shocked that this wasn't illegal to being with, and I just 10 11 want to say what I said then I believe unfortunately 12 it's primarily women that deal with this, and if it 13 was a man's issue, so called, I'm pretty sure it would have been illegal by now. So, I'm just proud 14 15 that we are correcting something that needed to be 16 corrected. Congratulations Council Member Lancman. 17 With that, I vote aye. 18 CLERK: Lancman. 19 COUNCIL MEMBER LANCMAN: Aye. 20 CLERK: Matteo. 21 COUNCIL MEMBER MATTEO: Aye. 2.2 CLERK: By a vote of 6 in the affirmative, 2.3 O in the negative and no abstentions, the item has

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been adopted.

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again, colleagues. We're going to keep the roll open for the Committee on Public Safety as it relates to Intro 1267 and we will begin the joint hearing of the Committee on Oversight and Investigation and Public Safety, and now I turn this over to my colleague Chair Gentile. Thank you once again colleagues.

CHAIRPERSON GENTILE: Thank you, Chair Gibson and good evening, or good afternoon, I should say to everyone. I am Council Member Vincent Gentile, chair of the Oversight Investigations Committee. Joining me here are other members of the committee from Manhattan, Council Member Bill Perkins and two members from Queens, Council Member Danny Dromm and Council Member Rory Lancman, I'm sure we we'll have other members joining us as the afternoon goes on. I also want to thank Chair Vanessa Gibson of the Public Safety Committee and the members of the Public Safety Committee for being here today. would like to particularly thank Chair Gibson for jointly scheduling this oversight hearing with us to examine to Office of the Inspector General of the Police Department also referred to in short as the PDIG. Following longstanding concerns about the

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NYPD's use of Stop-and-Frisk and other police policies and procedures the City Council passed the bill and then overrode Mayor Bloomberg's veto to create an inspector general for the Police The bill was structured in a way so the Department. Department of Investigation could use its broad charter mandated jurisdiction and apply it as an institutional focus on the Police Department. this more expansive role, DOI according the New York City Charter Section 803-b may "Make any study or investigation, which in the Commissioner's opinion may be in the best interest of the city." In his veto message, Mayor Bloomberg reasoned that this bill overreaches DOI's original function, spreads city resources too thin, and harms the city's ability to protect New Yorkers from terrorism. With some passage of time and perspective on the creation of PDIG, this hearing will, in part, evaluate that estimation by the former Mayor. After more than three years in effect, the committee-the committees and the Council would like to better understand the operations and processes of the Offices inspect-of Inspector General. Evaluating the success or shortfalls of such a complex entity is challenging.

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS JOINTLY WITH COMMITTEE ON PUBLIC SAFETY 1 However, analyzing the office's function in 2 3 accordance with the intent is more feasible. 4 According to the enabling legislation, the first goal of the PDIG is to enhance the effectiveness of the Police Department. Of course, this goal is not 6 7 unique only to the PDIG as many advocacy 8 organizations, policy makers, members of the public and even internally the NYPD themselves aspire to take steps to improve policing in New York City. 10 11 However, what is unique about the Office of the 12 Inspector General is that they are able to obtain an 13 inside look of the procedures of the Police Department and the issued policy recommendations to 14 15 the NYPD based on their investigations. Moreover, 16 under this legislation, now law, the Police 17 Department is legally required to respond to the 18 Inspector General's recommendations within 90 days. 19 Finally, the IG then qualifies and places the NYPD's 20 response to these policy recommendations under the 21 following categories: Recommendations that were rejected, implemented, partially implemented, 2.2 2.3 accepted in principle, partially accepted in principle or under consideration by the NYPD. 24

second stated tasks of the Inspector General is to

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increase public safety. Statistics do show that crime in New York City has indeed decreased since the inception of the PDIG. Yet, the question reposed does not lie in the crime statistics themselves, but in the IG's contribution to the decrease of crime across New York City. The third task of the Office of Inspector General is to protect civil liberties and civil rights of New Yorkers. Once again, there are many entities that already share the same mission, the Civilian Complaint Review Board, the Commission to combat police corruption, the Police Department's own Internal Affairs Bureau, local and federal prosecutors and even the City Council. However, the Office of the Inspector General is not designated to replicate the CCRB or any other entity that protects civil liberties. Instead, they independently focused on the systemic and institutional component of protecting civil liberties and civil rights. Finally, the fourth task of the Inspector General is to increase the public's confidence in the police force. Other Police Inspector Generals across the country have found measured success in this regard. For example, the City of Los Angeles had an independent monitor to

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oversee the Los Angeles Police Department from 2001 to 2009. A study undertaken by the Harvard Kennedy School of Government showed that public satisfaction with the LAPD increased in the eight years, the decree was in effect. While there has been no similar measurement in New York's effort, and while the NYPD Inspector General has had about half the time to see results, we will still explore the PDIG's role in increasing the public's confidence in the police force. To answer our questions and provide more insight, we have the Department of Investigation Commissioner Mark Peters and NYPD Inspector General Phil Eure testifying here today. We thank you for appearing and in participating, and we look forward to hearing more about your work. We also thank the advocacy organizations and members of the public that may actually-may actually testify before the Council later on today, and with that, I'd like to ask Chair Gibson to make her opening statement.

CHAIRPERSON GIBSON: Thank you very much,
Chair Gentile. Good afternoon once again. I'm proud
to join with my colleague in chairing today's
hearing. I want to thank him for the opportunity.
As he mentioned, we're examining the Officer of the

Inspector General for the NYPD, and we truly know

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that the safety of every New Yorker in every neighborhood is of paramount importance to each and every one of us, and we depend on the hardworking men and women of the NYPD to protect us each and every day. The vast majority of times the NYPD serves our communities with honor, integrity, respect, and bravery, and we as a community expect them to do that each and every day. Unfortunately, we know there are times with the department does not comply with the standards and expectations of the public of our city. In 2013, this City Council passed Local Law 70, which was chaptered into law, which empowered the Department of Investigations to conduct independent oversight of the NYPD. The DOI has been given the responsibility of reviewing, investigating, studying, and auditing and making specific recommendations relating to the operations, policies and practices

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21 NYPDIG's Office has published 12 reports ranging on

and procedures of the department. To day, the

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23 interactions with people in mental and emotional

issues from the NYPD's approach of handling

24 crisis to an assessment of the department's Body-Worn

25 Camera policy. We in the City of New York are

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fortunate in that not only do we have our five District Attorneys, Internal NYPD IAB, the CCRB, but we also have the NYPDIG, all of these acronym to independently review the department and hold them accountable. It is essential that we truly strike a very delicate but important balance between public safety and the preservation of the rights of our residents in this city. The NYPDIG plays a crucial role in this process through its review and investigation of department policies and procedures. This afternoon during our hearing, I certainly want to hear more about how the NYPDIG selects the issues and topics as well as recommendations of policies and procedures for the department to continue to improve its work. Certainly, the interaction that the NYPD has with other oversight agencies such as the CCRB as well as the Internal Affairs Bureau, and how the Office holds the department accountable. The NYPIG plays a very important role in the fabric of our city, ensures the public safety of all residents, and I truly look forward to this afternoon's testimony. I want to thank you, Commissioner, and thank you for being here to both of you, and I want to thank the Committee on Public Safety for all of their work my

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS JOINTLY WITH COMMITTEE ON PUBLIC SAFETY 14 1 2 Senior Legislative Counsel Deepa Ambekar and Brian 3 Crowe; our Legislative Counsel Beth Golub; our 4 Legislative Policy Analyst Casey Addison; and our Senior Financial Analyst Steve Reister; and my Chief 5 of Staff Dana Wax. I thank you for your work in 6 getting today's hearing together. I also want to 7 8 recognize we've been joined by Council Member Robert Cornegy and Council Member Costa Constantinides, and before we begin with the testimony, I want to get 10 11 back to the vote very quickly. Thank you so much for 12 your indulgence. 13 CLERK: Committee on Public Safety, continuation of roll call on Intro 1267-A. Council 14 15 Member Cornegy. 16 COUNCIL MEMBER CORNEGY: I vote aye. 17 [background comment] 18 CHAIRPERSON GIBSON: Okay. Thank you so 19 much, and I'll turn it back over to Chair Gentile, 20 and welcome once again. 21 CHAIRPERSON GENTILE: I'll ask our 2.2 Committee Counsel to please swear in the witnesses. 2.3 LEGAL COUNSEL: Do you affirm to tell the

truth, the whole truth, and nothing but the truth in

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your testimony before this committee, and to respond honestly to Council Member questions?

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COMMISSIONER PETERS: I do.

PANEL MEMBER: I do.

PANEL MEMBER: I do.

CHAIRPERSON GENTILE: You may begin your testimony.

COMMISSIONER PETERS: Thank you. afternoon, Chair Gibson and members of the Committee on Public Safety and Chair Gentile and members of the Committee on Oversight and Investigation. I'm Mark Peters, Commissioner of the New York City Department of Investigation. Thank you for this opportunity to address the committees and provide an update on the work of DOI's Inspector General for the NYPD over the past four years, and highlight many of his successes. It's fitting that DOI provide its first comprehensive public briefing on the work and impact of its Police Inspector General before this committee. The driving force that pushed to pass Local Law 70 in 2013, and mandated independent oversight of the New York City Police Department for the first time. Local Law 70 required that as Commissioner of DOI, I appoint an Inspector General to "investigate, review, study,

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS JOINTLY WITH COMMITTEE ON PUBLIC SAFETY 16 audit, and make recommendations relating to the operations, policies, programs and practices of the NYPD." Our mission consistent with guiding principles of the law, as well as our overarching mandate under the Charter to serve as Inspector General for all city agencies is to "Enhance the effectiveness of the Police Department, increase public safety, protect civil liberties and civil rights, and increase the public's confidence in the police force, thereby building stronger police community relations. I'm joined here today by Phillip Eure, who I appointed in 2014 as DOI's Inspector General for the NYPD who has been leading our charge in these efforts. I commend the Council's foresight and collective wisdom with which you crafted Local Law 70 ensuring that the Inspector General's Office was situated within the DOI framework, which has been instrumental in conducting our oversight of the NYPD. In particular, the statutory powers that imbued DOI

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with independence give us authority to issue subpoenas and have complete unfettered access to all government documents, workers and information; to arrest those who we believe have committed crimes; to

see across all government agencies; and to insist

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS JOINTLY WITH COMMITTEE ON PUBLIC SAFETY 17 1 upon system changes to improve the way the city runs. 2 These powers have ensured that we are able to carry 3 4 out our investigations of the policies and practices of the NYPD, which is an unprecedented fete that 5 would have been nearly impossible outside of DOI. 6 7 For example, our investigation of the NYPD's 8 compliance with court mandated rules known as the Handschu Guidelines, which govern the investigation of religious and political groups and activity, would 10 11 have been hindered significantly if the Police 12 Inspector General did not have the powers that DOI as 13 the law enforcement agency provides its inspector generals to access and review sensitive and highly 14 15 confidential intelligence documents that are only 16 available to law enforcement. Further, the creation 17 any new Inspector General's office is a challenge 18 from hiring talented staff for the broad range of 19 investigative skill to setting protocols for 20 production of documents and information, and ensuring 21 cooperation with those protocols, to crafting 2.2 procedures for the conduct, scope and subject to 2.3 investigations. Establishing and enforcing these protocols and procedures with an institution as large 24

as the NYPD would be impossible without the counter-

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balancing institutional power and weight to the Department of Investigation. In accordance with Local Law 70, the Inspector General publishes written publicly available reports for any investigation, review, study or audit it completes. The NYPD Police Commissioner is required to submit a written response to each published report with 90 days, which were made publicly available and can be accessed on the DOI's website. Its first four years the Inspector General has been able to build an impressive collection of critical analyses of policing in the city. These include assessment of NYPD's handling of U Visa certifications by immigrants to ensure that we all as a city are doing everything we can to push back against horrific national policies. Review of NYPD's use of force in New York City, which resulted in the department's first ever agreement to track force and assess-and-and an assessment of the NPPD's Body-Worn Cameras Pilot Program, which focuses on a review of activation, policy compliance, access to footage and retention. This deep dive analysis of a range of critical policing issues has resulted in recommendations, many of which have been accepted by the NYPD and which will further protect the rights of

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New Yorkers all while improving NYPD's accountability and efficiency. Inspector General Eure will provide a more detailed update on the work of his team momentarily. Going forward, in addition to new investigations, DOI will also consistently monitor the adoption and implementation by the NYPD of our recommendations for operational reform and preventive measures as it relates to their policies and practices. This monitoring is particularly important because it will allow the City Council to support our efforts by holding the NYPD accountable for implementing our recommendations, which will lead to improvements in the way they do business and protect civil liberties and rights of all New Yorkers. public officials, you have an opportunity and the authority afforded to you as members of the Council to demonstrate your commitment to increase police accountability, and ensure that the important reforms we propose become reality. I want to thank you for your continued support and interest in the work of DOI's Inspector General for the NYPD. I'm now going to turn it over to Inspector General Phil Eure for a more detailed discussion of our investigative work,

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS JOINTLY WITH COMMITTEE ON PUBLIC SAFETY 20 1 and after that, we both look forward to answering any 2 3 questions you may have. Thank you. 4 CHAIRPERSON GENTILE: Thank you. 5 INSPECTOR GENERAL EURE: Thank you, Commissioner. 6 7 CHAIRPERSON GENTILE: Inspector General, do you have written testimony to hand out? 8 9 INSPECTOR GENERAL EURE: Yes. I believe we did hand it our or it's--10 11 CHAIRPERSON GENTILE: Do we-can we have 12 those written testimony? Go ahead. 13 INSPECTOR GENERAL EURE: Thank you. Good afternoon Chairpersons Gibson and Gentile and 14 15 committee members. I'm Phillip Eure, the Department 16 of Investigation's Inspector General for the New York 17 City Police Department. Thank you for giving me the 18 opportunity to testify today. I'm eager to tell you about the work that we have been engaged in in the 19 last four years, its impact on the policies and 20 practices of NYPD and how we have helped New York 21 City continue to be a national leader in the field of 2.2 2.3 police accountability. In many ways with the passage of Local Law 70 in 2013, the members present here 24

today are responsible for having established a model

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS JOINTLY WITH COMMITTEE ON PUBLIC SAFETY 21 1 of police oversight and accountability while 2 3 cementing the commitment to Constitutional policing, 4 and public safety for all New Yorkers. legislation was based on a simple premise that 5 remains relevant today. In a city as diverse as New 6 7 York, with a police department as large as NYPD, 8 vigorous external review is needed to ensure that the police keep the city safe while remaining responsive to community concerns. The IG's mission is to 10 11 enhance the effectiveness of the department, increase 12 public safety, protect civil liberties and civil 13 rights, and increase the public's confidence in the 14 police force thereby building stronger police-15 community relations. We believe that we have made important strides towards accomplishing all of these 16 17 goals in the last four years, and we look forward to 18 continuing to build upon that work in the years to 19 When we first set out to build this unit 20 following my appointment by Commissioner Peters in 21 March 2014, it was clear that success would be rooted 2.2 in a diverse set of skills. Our multi-disciplinary 2.3 staff has a range of professional experiences including attorneys, investigators, auditors, police 24

oversight specialists, former law enforcements,

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criminal justice researchers, policy analysts and We have learned about many issues through our continual outreach work in which we have had meetings with a variety of community groups, advocates and local organizations focused on criminal justice reform. Our office has presented before precinct community councils and grassroots organizations, and we have ongoing meetings and briefings with high ranking NYPD officials, police union representatives, and individual officers themselves. In the past several years, we've also produced nine reports that have examined a number of critical policing issues. From our very first reports on officers' use of chokeholds and the frequent lack of resulting discipline to our most recent report on U Visa certifications issued to undocumented immigrant victims of crime, we've been grounded in the reality that policing in New York City is complicated and urgent, but protecting individual rights and fostering public confidence must also be at the core of NYPD's goals. The other topics we have investigated includes surveillance of political activity, use of force policies and practices; the use of body cameras, the relationship

between quality of life policing and felony crime in 2 3 New York City; the use of data from lawsuits to 4 improve the performance of both individual officers and the department overall; inefficiencies in how 5 NYPD investigates public complaints; and NYPD's 6 7 approach to dealing with people in mental crisis. 8 Approximately eight months after this office published its first report on the use of force by NYPD in January of 2015, the department relates-10 11 excuse me. After actually approximately-12 approximately eight months after this office 13 published its first report on the use of force by 14 NYPD, and that report was-was published in October of 15 2015, the department issued a set of revised policies 16 that more precisely defined the use of force as well 17 as a more detailed tracking form. All uniformed 18 members of the department are now required to use a threat resistance or entry form, a TRI form whenever 19 20 they use force or witness another officer using force 21 at the scene. NYPD uses the data from these TRIs and 2.2 publicly reporting about the department's use of 2.3 force as is now required due to legislation passed by the City Council last year. As a result, the public 24 25 has access to data it never did before. Previously,

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NYPD's release of use of force data to the public was intermittent and ad-hoc. This information is vial to assessing and improving tactics, training, policies, supervision, and discipline involving the use of force by police. Accurate and detailed reporting on police use of force also impacts public confidence in the police by providing greater clarity in why officers use force. We will soon release—we will soon release the results of our follow-up investigation into NYPD's compliance with the new TRI mandates. In 2016, we published another significant report. It was the first independent data driven investigation into the relationship over time of what is known as quality of life enforcement and felony crime. Our team analyzed over 1.8 million quality of life summonses, 650,000 quality of life misdemeanor arrests; 600,000 felony complaints and 200,000 felony arrests over six years. We found that between 2010 and 2015, there was a dramatic decline in quality of life enforcement with no increase in felony crime. In fact, felony crime with few exceptions declined along with quality of life enforcement. Furthermore, we found that quality of life enforcement was not evenly distributed across the city-the city.

1 Instead, in 2015, it was concentrated in precincts 2 3 with high proportions of Black and Hispanic 4 residents, New York City Housing Authority residents and males age 15 to 20. Later in 2016, we released 5 another report. This time on NYPD's compliance with 6 7 court mandated rules know as the Handschu Guide-8 Guidelines for surveilling political activity. The investigation found that NYPD while able to articulate a valid basin-basis for commencing 10 11 investigations into political activity, was often 12 non-compliant with a number of the rules governing 13 the conduct of these investigations. A federal judge from the Southern District of New York recognized the 14 15 significance of this investigation when he cited a 16 report in rejecting a proposed settlement from NYPD 17 and other parties regarding police conduct going 18 forward. The federal judge noted the report "Describes a near systemic failure on the part of 19 20 NYPD to comply, and that it is incumbent upon me to 21 consider the report as relevant to and inconsistent 2.2 with the NYPD's repeated contention that it always 2.3 complies with the Handschu Guidelines." As a result

of the judge's reading of a report on NYPD's

surveillance tactics, the parties' proposed

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settlement in the Handschu case was revised to include a stronger role for the civilian representative in the surveillance decision making In addition to these largescale changes, we process. often see significant on-the-ground changes during the course of our investigations, and as a result of our work. For instance, this past summer we released a report concerning the department's process for certifying applications for U Visas. Special Visas granted to undocumented immigrants who are victims of crimes and who also help law enforcement investigate and prosecute these crimes. As undocumented victim of crimes, these applicants are among the most vulnerable members of our community. As noted in the public response to our reports NYPD now provides applicants with greater information about why an application was denied, and provides more instruction to what recourse the applicant can take. As a result of changes like these, the hundreds of people who now apply for U Visa every year with the department will have an improved experience with NYPD. In addition tour substantive reports, every year in our annual report we describe which recommendations NYPD has implemented or moved forward on, and those it has

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decided not to adopt. Follow up on these issues both by DOI and this Council is critical. For example, in our Report on Crisis Intervention Training, we recommended that NYPD begin working towards a dispatch system in which the office trained-officers trained in crisis intervention or those who are sent to mental crisis incidents. We also recommended that NYPD substantially revise one of its current forms or develop a new permanent form to capture more useful data about mental crisis incidents. This analysis should be done in order to measure the extent to which CIT skills and policies are being used and followed by officers. To assess the need to revise the content of the department's CIT curriculum and policies, and to identify the most prevalent mental health conditions in the city. By conducting fact driven investigations, listening to the public's concerns, issuing sound recommendations, promoting accountability and transparency and fulfilling the mission of Local Law 70, our goal is to help NYPD do an even better job. By doing a better job, improved police community relations, increased confidence in the police force, and increased public safety, in short, real public reform, police reform. In short,

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real police reform can be expected to follow. encourage members of the City Council to continue to engage with us as we continue to bring New York to the forefront of effective independent police review. Thank you.

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CHAIRPERSON GENTILE: Thank you both, and we'll start with just some preliminaries, and then we'll get into some of the other members and Chair Gibson with-with her questions. First of all, about the-about staffing within the Inspector General's Office for-for the NYPD. Your first annual report in 2015 stated that you planned to have 40 to 50 staff members in the Investigations, and in the Policy Analysis Unit, and as of March of 2015, 23 people have been hired, but since then, there have been no new staffing numbers that we have seen. Can you update us on the-on the staffing that you have in the-in the IG's Office?

INSPECTOR GENERAL EURE: Sure. Yeah, so we-there are currently 33 full-time staff members on So, those numbers that—that you're referring to from the early report are no longer current. the current number is 33 and we have a number of other hiring processes in place.

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CHAIRPERSON GENTILE: And those 33 are the divided into those two units or--

INSPECTOR GENERAL EURE: So, yeah, so it's spread out. I mean I can-I can break it down for you. We have three attorneys, and so, which are outside of that unit. With respect to the Investigations Units, I believe we have 13 people in jobs in the Investigative Unit and one vacancy. the Policy Unit the, other big unit within the office, we have 12 people who are currently in positions there with three vacancies. I can break down the types of jobs if you want. We also have an outreach person, and then we have support staff ofof-of five authorized positions I believe. those are vacant, but that's how-that's how it breaks down more or less, though, but so, the two main units of the office, the Policy Unit and the Investigative Unit or where the bulk of the people are, policy analysts and-and investigators respectively.

CHAIRPERSON GENTILE: Well, are there other units that I haven't identified?

INSPECTOR GENERAL EURE: In terms of it—
it being called a unit no. Not—it really is those
two. Those are the two main units, and all the other

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2 positions that I mentioned are—provide support to the 3 whole office and to me.

CHAIRPERSON GENTILE: Right. Okay, do you have plans to—to grow either or both of those units?

INSPECTOR GENERAL EURE: No, I think we're probably, you know, in—in the range where we've intended to be, and it's a matter of filling some of these vacancies and—and—and no discussions of—of growing beyond the size that we are now.

CHAIRPERSON GENTILE: How do you—how do you recruit staff to your office?

INSPECTOR GENERAL EURE: Yeah, I mean this is really big for us. We do like—we recruit staff and hire staff just like every—other city agencies. We post on city job boards. We post to external sites. We are very much in touch with our colleagues who do police oversight around the country. We go—and we are able to recruit people from—from New York City and from outside of New York city due to these connections, but it's a very vigorous effort to attract very talented staff that we have, and people with backgrounds whether it be in law enforcement, police oversight, policy analysts

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS JOINTLY WITH COMMITTEE ON PUBLIC SAFETY 31 1 and or analysis and so forth. We spend quite a bit 2 3 of our time recruiting top flight talent. 4 CHAIRPERSON GENTILE: What-what 5 percentage of staff have experienced working in law enforcement? 6 7 INSPECTOR GENERAL EURE: In terms of the percentage over time, that would be hard to predict 8 but it's, you know, several-we've had several NYPD, former NYPD officers wo have worked for us before. 10 11 So, it's-it'-it probably-it probably-it is, you know, 12 then several people. Maybe it was 10% at some point, 13 but, you know, it fluctuates. 14 CHAIRPERSON GENTILE: And—and so we have 15 former NYPD--16 INSPECTOR GENERAL EURE: [interposing] 17 Yes. CHAIRPERSON GENTILE: --former federal 18 19 experience. 20 INSPECTOR GENERAL EURE: Well, I'm former federal. 21 2.2 CHAIRPERSON GENTILE: Okay. 2.3 INSPECTOR GENERAL EURE: And former oversight and-and we got some people that we hired 24 from other oversight agencies here in New York City 25

and-and elsewhere. We-I believe our first year we're up and running, we hired three former CCRB investigators. We hired a couple of people from the Commission to Combat Police Corruption here in New City. We hired a couple of people from my former agency in DC, and so, and then in addition to all of that, you know, we've hired investigators with various backgrounds investigation for other agencies here in New York City and other investigative organizations, the Policy Analyst. These are people largely who have at least Master's degrees who have perhaps been doing criminal justice research, and studying the academic, you know, pending of many of the issues that we explore as an officer. So, it's a really diverse set of skills that we bring to our It's a multi-disciplinary effort where we office. work in teams to produce the best possible reports.

CHAIRPERSON GENTILE: So, the-

COMMISSIONER PETERS: [interposing] I just want to, Mr. Chairman, if I may because the Inspector General Eure is being particularly modest when he said his former law enforcement. Phil spent over a decade in a variety of very important

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elsewhere. There a wide-as IG Eure just pointed out

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS JOINTLY WITH COMMITTEE ON PUBLIC SAFETY 34 1 there a variety of people with deep law enforcement 2 3 backgrounds in-at the Police Inspector General's 4 Office. In addition at the senior most level at DOI, 5 all investigations are overseen by the Deputy Commissioner for Investigations who in addition to 6 7 over a-to a decade at the NYPD has been running major 8 law enforcement operations for more than decade here. That has been overseen by my First Deputy who has spent over 20 years in various prosecutor's offices 10 11 including your former office, the Queens D.A.'s 12 I know this is ultimately overseen by me. 13 spent my entire career there, and I will tell you that by the time reports are issued, they have been 14 15 vetted at multiple levels by a larger-more people 16 with huge law enforcement experience. And although I 17 am aware that there have been moments when people 18 have suggested that certain recommendations are 19 coming from people who are not qualified to make 20 them, I find those suggestions offensive and 21 essentially-not from you, but from those who have 2.2 made them, and bluntly, while I am happy to have 2.3 discussions with people about the right way to implement things, there is absolutely no 24

justification or basis. Is not and never has been a

in every other IG shop there are multiple
investigations that are ongoing. There certainly are
instances in every IG's office where investigations
will start and the determination will be made that it
is unsubstantiated, meaning whatever we thought might
be wrong wasn't wrong. I think that happens not just
in every IG's office at DOI, but probably at every
law enforcement office all over the country. We
obviously issue public reports on things that are
unsubstantiated for a number of reasons, not the
least of which is it wouldn't be fair to the people
we ae looking at to publicly talk about allegations
that we've determined are not true. So, if your
question is are there times when we receive
allegations at DOI both in—in the Inspector General's
Office and otherwise that we determine are not true,
sure, but nothing gets close until it's done one way
or the other.

CHAIRPERSON GENTILE: Okay.

COMMISSIONER PETERS: So, I mean you can add to that if you want, but—

INSPECTOR GENERAL EURE: That accurately
I think characterizes the process.

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CHAIRPERSON GENTILE: Okay. Alright, let's get into some procedure then. How do you identify an issue to investigate?

INSPECTOR GENERAL EURE: Yeah, so we have, you know, we-we identify issues through a variety of means first of all. I mean we have a complaint intake function. Since I, the-the first summer when I started up in 2014, I was engaging heavily with community groups that—that had built up some concerns with NYPD's policies and practices over the yeas, and—and it was a bit of a listening tour going out and having groups come in and speak to us about some of their concerns, and I was also engaging heavily with NYPD during that first summer as well. Having presentations made to by the heads of various units. So because I was relatively new to New York, the learning curve was steep, but it gave me a very good appreciation for some of the-the-the issues impacting police community.

CHAIRPERSON GENTILE: You're saying NYPD asked you to look at certain things.

INSPECTOR GENERAL EURE: Well, I'm saying that when I met with these NYPD, they didn't ask us to look at things, but by listening to their

2 presentations, that was another source of information. They weren't asking for IG 3 4 investigations, no. But-but it clearly, you know, educated us to the point where we were-we would ask questions sometimes of these NYPD officials, 6 7 questions that came from or on the minds of some of 8 the community groups. And in this manner we had a better-better information about some of the issues impacting policing in New York City. And so, let me 10 11 say there-we received information about potential issues from a variety of sources. Since we've been 12 13 open, we've-we've had two cycles where we have formed a project development committee that has-has factored 14 in this information that we've received from a 15 variety of sources. We've looked at local trending 16 17 issues. We've looked at national best practices in 18 policing and police accountability. We in constant-19 in communication with our colleagues around the 20 country, and the-the period of time that this office 21 has been open happens to coincide with a period time 2.2 in American history where policing and police 2.3 accountability issues have been very much in the forefront. So, the Project Development Committee 24 also takes into fact the complaint data that I 25

CHAIRPERSON GENTILE: So, there have been requests from the Council?

INSPECTOR GENERAL EURE: Absolutely, andand—and so we take all of this in—all these factors in, this Project Development Committee all the while, you know, looking to our mission under Local Law 70, which is to enhance the effectiveness of NYPD, increase public safety, protect civil liberties and civil rights, increase public confidence in the police we come up with a-with a set of proposals or projects. And then, through our consultation process with Commissioner Peters and his staff, we decide on case that we'll for the next how many months. this—this is a, you know, a process where my—our—my talented staff experts in the field of policing or police accountability are coming up with these project proposals and discuss and get input from Commissioner Peters, and-and his-and-and DOI, Commissioner Peters and his staff also come up withwith ideas and recommendations, which go into the mix. So, it's through all of these means that we

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2 eventually come up with a set of cases that we'll be 3 looking on.

CHAIRPERSON GENTILE: I'm just curious.

Other than the City Council, have other elected officials asked you or made requests?

INSPECTOR GENERAL EURE: I believe it's been limited to council members, the request that we've received. I'm looking over at my staff here and they're—they're nodding their heads. I don't think it's been—other than City Council members, I don't think there have been others.

CHAIRPERSON GENTILE: Okay.

COMMISSIONER PETERS: [interposing] Oh, yeah. Yes, well, well yes. I'm—I'm, you know, so—so, yeah. Let me say that the—the [laughter] Public Advocate is here and we—we follow—we, yeah, we have been working issues that they have identified and body cameras and—and other issues, and—there have been absolutely. I—I take that back because there have been references through the Public Advocate's body of work.

CHAIRPERSON GENTILE: [interposing] The record is corrected, Public Advocate.

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INSPECTOR GENERAL EURE: Just to—see, and—and to add to that, I'm going to actually offer both a thank you to the Public Advocate not only for things she's asked us to look at in this, but a number of other aspects of the city that she's asked us to look at things that have both been important and one or two that I cannot that discuss in public, but that I have great confidence over the next six months are about to become important. She's nodding vigorously because I think she knows that I'm thinking about it, but we'll leave it at there, but I—I want to take a second to thank here for a number of things that she's brought to DOI's attention generally. She's been a great partner.

CHAIRPERSON GENTILE: Great. So, let me just ask you in the City Charter Section 103 indicates that—that both Internal Affairs and CCRB are required to report deficiencies in police practices to DOI. How does that interact with what you're doing?

INSPECTOR GENERAL EURE: Right, so we are engaging constantly with those two agencies both CCRB, and NYPD, and—and through—through these discussions and briefings, as I—as I referenced

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before, sometimes we are able to identify issues, asking questions about issues that are pending. So, the type of engagement that we've done with respect to the provision of the law that you've cited is—is for the time being at least is—is done on an informal basis, but we definitely—

CHAIRPERSON GENTILE: [interposing]
Informal influence it.

INSPECTOR GENERAL EURE: Yes, informal.

CHAIRPERSON GENTILE: Influence. Uh-hm.

I see. What—what is—what is the procedure for requesting information and documents from the NYPD.

How do you go about it?

INSPECTOR GENERAL EURE: So, we—we interact with the—the Deputy Commissioner for Legal Affairs and his staff, and so, they had actually when we got up and running, the Legal Bureau—that office sort of set up a Legal—under its Legal Bureau, an Inspector General Compliance Unit, and so that's the entity, if you will, within the Legal Bureau at NYPD that we interact with, and so when we want to request documents, when we want to request—we want to seek interviews with NYPD personnel, certainly with respect with requesting documents, we draw up a

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document request and send it off to NYPD and, you know—you know, provide timeframes within which we will try to get those documents produced and—and it's a process that kicks in from that point, but it's—it's a formal—these are formal document requests.

CHAIRPERSON GENTILE: Have you--

COMMISSIONER PETERS: If I-if I may, Mr.

Chair, I just want to clarify or add one thing because I know it's been an issue that's come up in this Council before, not in the context of the Police Inspector General, but in the context of other inspectors general. So, if I can add, in may city agencies, we obviously send document requests to the general counsel's office because it's an efficient way to gather up materials, but the law is really quite clear that every-every employee of an agency from the commissioner on down is responsible for producing documents. And so to the extent that we go to, there is no-I mention this because it came up in the context-in a different context. There is no concept of privilege as between the counsel to an agency and the rest of that agency in DOI. while we do frequently go through general counsel's office as an efficiency matter, neither at the NYPD

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nor any other agency does the agency have the ability to refuse to produce documents on the grounds of privilege and the agency as a whole and the Commissioner as a whole is ultimately responsible for compliance with those requests.

COMMISSIONER PETERS: No.

CHAIRPERSON GENTILE: In this in—in terms of if you're an IG?

COMMISSIONER PETERS: Yeah. No, we have absolutely not. I have a very good relationship with Commissioner O'Neill. There certainly have been some growing pains, and there have been some instances where we have not gotten production of documents an information as quickly as we wanted, but we have never had an instance where we did not get production of-we did not ultimately get production of documents and information, and although there have been instances where some resistance has slowed certain things we have never had an instance where the failure to produce—where that resistance has significantly or substantively impact an investigation. If there ever was an instance where we got resistance from the NYPD from their Legal Unit or Otherwise that did substantively-that slowed an

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investigation in a substantive and significant way, I would be back before this Council informing you of that immediately.

CHAIRPERSON GENTILE: So, in your estimation you've been granted sufficient access to information that you need to conduct the investigations?

COMMISSIONER PETERS: Yes. At times it has been slower and there have been some issues of resistance that we've had to work out, but they have—we managed to resolve all of them without the need for any further proceedings, but obviously as you know from events that occurred last year, if we ever determined either that the NYPD or any other part of the city that we are not getting the cooperation necessary to do our jobs, you will be hearing about.

CHAIRPERSON GENTILE: Now, the Local Law
70 provided the Mayor with the authority to establish
protocols for handling of sensitive information.
Have those protocols been established?

not been necessary. What the law actually says is that if there is an issue with sensitive information, the Mayor may establish protocols if necessary.

Frankly, DOI and this goes back to the original point, DOI is a law enforcement entity. Everybody work here is part of law enforcement, and so there really has not been a law enforcement like much-law enforcement is used to dealing with sensitive information. We tend to do so in a pretty efficient manner, and so there really hasn't been a need for the mayor's intervention.

CHAIRPERSON GENTILE: Okay. So, no-no protocols until that occurs?

COMMISSIONER PETERS: Yeah, those—what the law says is that there can be protocols if there is a need for it. To date, we have not been denied information that we need. Actually, it doesn't say that you can deny it. It only has protocols on how to handle it, and so far the NYPD is a professional law enforcement organization. DOI is a professional law enforcement organization. Inspector General Phil Eure is a law enforcement professional. The professional have managed—are all capable of handling that confidential information in a secure way and have been.

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1	COMMITTEE ON OVERSIGHT AND INVESTIGATIONS JOINTLY WITH COMMITTEE ON PUBLIC SAFETY 47
2	CHAIRPERSON GENTILE: So, ultimately, is
3	it in your bailiwick to just determine whether
4	something is pertinent to an investigation?
5	COMMISSIONER PETERS: Yes.
6	CHAIRPERSON GENTILE: And ultimately you
7	make that call?
8	COMMISSIONER PETERS: Yes.
9	CHAIRPERSON GENTILE: Okay. Alright, we-
10	we have some members, but I also want Chair Gibson to
11	have an opportunity to-to ask hear questions. So,
12	we'll get to our members, and I'll come back.
13	INSPECTOR GENERAL EURE: [interposing] On
14	the subpoena issue
15	CHAIRPERSON GENTILE: [interposing] Yes,
16	go ahead.
17	INSPECTOR GENERAL EURE: I think
18	Commissioner Peters
19	CHAIRPERSON GENTILE: [interposing]
20	Commissioner, I'm sorry.
21	INSPECTOR GENERAL EURE:addressed your
22	question about.
23	CHAIRPERSON GENTILE: Sure.
24	INSPECTOR GENERAL EURE: I think he-we-we
25	assumed you were talking about subpoenas never having

Safety. Thank you so much.

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CLERK: Committee on Public Safety, continuation of roll call on Intro 1267-A, Council Member Espinal.

COUNCIL MEMBER ESPINAL: I vote aye.

CLERK: And the vote for approval now stands at 8 in the affirmative, 0 in the negative and no abstentions. [pause]

CHAIRPERSON GIBSON: Okay, thank you so much. We're still keeping the roll open for other colleagues to join us. I just wanted to ask a few questions. Many of the investigations that were conducted by the Office, there are times when there is an overlap with some of the issue based policy reports that IG has issued as it relates to some of the CCRB policy issued reports. So, I think of the use of force and chokehold, and ultimately the subsequent use of force reforms that the NYPD adopted after the report was issued. What I wanted to find out from your office is there an effort with the Office of the Inspector General to collaborate on investigations at all with CCRB? So what happens if there are simultaneous investigations going on related to the same policy issue like use of force chokehold and there are--both entities issue

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recommendations that do have an overlap, how does that work or how has it worked specifically with the chokehold topic?

INSPECTOR GENERAL EURE: So, we have not sought to collaborate with--

CHAIRPERSON GIBSON: Okay.

INSPECTOR GENERAL EURE: --in any of our investigations, and in terms of issuing a joint report, that said, I want to, you know, assure the Council that we have an excellent relationship with the CCRB, and when we request information from them in-in connection with one of our reviews, they provide that information to us, and we have good ongoing discussions with CCRB. We—we know some of the issues they're working on that they have a sense of some of the issues we're working on, you know, based on—on some of our—our document requests but, you know, our—our position at DOI has been that, you know, when we issue a report, it's—it's a—at least with respect to the Police IG, it's a report, you know, coming from—

CHAIRPERSON GIBSON: [interposing] Okay.

INSPECTOR GENERAL EURE: --DOI.

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CHAIRPERSON GIBSON: Right. So, does that work both ways? You said that CCRB does get requests from your office as it relates to documentation.

INSPECTOR GENERAL EURE: Yeah.

CHAIRPERSON GIBSON: Do you get requests from CCRB as it relates to documentation as well?

INSPECTOR GENERAL EURE: I'm trying to

remember how many we did, but not recently. No.

COMMISSIONER PETERS: [interposing] We don't-we want to remember that under the Charter, the CCRB has a reporting obligation to DOI.

CHAIRPERSON GIBSON: Right.

COMMISSIONER PETERS: DOI does not have a reporting obligation to CCRB.

CHAIRPERSON GIBSON: Okay. Uh-hm.

rule DOI does not get document requests from other people. We obviously share our information with prosecutors where we make a determination. Like any law enforcement agency, we make a determination that a case should be handled criminally and charges are filed. We share that information with prosecutors, but otherwise we do not share and information that comes into DOI does not then go out--

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CHAIRPERSON GIBSON: ANDREA SAENZ: Okay.

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COMMISSIONER PETERS: --in document

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requests.

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CHAIRPERSON GIBSON: Okay. No, good to

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know. The community intake mechanism that you have,

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can you expand a little bit on hat?

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INSPECTOR GENERAL EURE: So, it's-it's a

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complaint function--

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CHAIRPERSON GIBSON: Uh-hm.

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INSPECTOR GENERAL EURE: --you know,

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which was, you know, part of the -the process of

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units, we receive complaints from the public on

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mostly police issues, but sometimes people end up

opening up an office and so through our investigative

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filing complaints with us that have nothing to do

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with the police. Maybe a concern about a district

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attorney's office, or even a private entity. So, we

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get lots of complaints having to do with NYPD and many that had—that did not have anything to do with

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NYPD, and-and we-we do an intake. We do it in

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person. We receive those complaints by email, by

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telephone, by fax—and-and we handle those complaints

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appropriately.

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WITH COMMITTEE ON PUBLIC SAFETY

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CHAIRPERSON GIBSON: Okay, how do you, if at all, do you promote the various ways that New Yorkers can submit information to your office if it's NYPD or if it's any other agency where there is a complaint, email, text? I'm sorry, not text. Ha-ha. Telephone or fax? How do you promote that? So, the reason I asked is because obviously in Public Safety in my capacity I work very closely with CCRB, and I know they have embarked on a very ambitious outreach effort. Not necessarily an outreach in every single borough as an office specifically, but there are outreach workers that attend precinct council meetings each month, and there are efforts that they have embarked on to really promote the work that the office does. So, how do you promote the work that your office does and really provide a mechanism where New Yorkers can engage with you as it relates any issues that they may have.

INSPECTOR GENERAL EURE: Well, with respect to the actual information about complaints-CHAIRPERSON GIBSON: [interposing] Right.

INSPECTOR GENERAL EURE: --there'sthere's-there's information available on the DOI website and, you know, we engage. We have a full-

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time outreach person. We don't have as many outreach people as—as CCRB has with its much larger staff, but—and even though we only have a—we have a single outreach person, we have other people including the IG, me, people on various projects, other employees engage in some of this outreach as well as appropriate. And we're—we're going out to meetings, and sometimes we're engaging with community groups, legal service providers in the context of—

CHAIRPERSON GIBSON: Okay.

INSPECTOR GENERAL EURE: --reviews that we're conducting, and that—that's the kind of outreach as well. We're—we're informing people of what we do, and—and how they can file complaints, and so we have a very active, you know, outreach process that—that extends beyond the job duties of the outreach coordinator, and we get out the word as best we can through those various means.

CHAIRPERSON GIBSON: Okay.

COMMISSIONER PETERS: Just to follow up and I agree with all that, just to note DOI as an overall entity, and this is part of the reason that it's so important that the—that the Council chose to house the Inspector General here within DOI. DOI an

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overall entity, of course, also has a number of outreach efforts including, as you know, ads on the subways, ads on the radio. So, we--

CHAIRPERSON GIBSON: I hear those. Yeah.

COMMISSIONER PETERS: -- all of which is designed to make sure that the public is fully aware of avenues through which they can submit complaints and, you know, we are as you know, very public about our reports both the Police Inspector General and the Inspectors General for any number of other agencies. And that, too, by talking about this publicly and being public about in addition to the advantages of transparency it means that more people are—more people are now aware of what we're doing than in the past and, therefore, we hear a lot more from people generally.

those ads as well on the subway. I want to ask about the process after a report has been issued, the findings, the recommendations, and the administration. Do they get a heads-up on recommendations that will be coming forth in terms of policy issues? Are they told in advance and certainly what is the process? While I know in the

that can't be disclosed. But where the

investigations do not involve our sitting on wire 2 3 taps, using grand jury, you know, or other surveillance techniques, then we generally provide 4 the agency and often City Hall depending on the 5 importance, with a copy of the draft report in 6 7 advance because the point here is to get changes made, and the only way to get changes made is to go 8 to people and say here's what we're seeing that's wrong, and hopefully get agreement up front to make 10 11 changes. And so, the Police Inspector General like 12 our Inspectors General-Inspectors General, and I'll let Phil talk about this more in a minute, will-we 13 will absent some reason not to provide a draft of the 14 15 report, so that we can begin to get changes made, and then the second piece is follow up. And one of the 16 17 things that we will be doing more and more of in the 18 next-the second-my second four years is making sure that we follow up so that where an agency has said we 19 are going to do something that, in fact, it's being 20 21 done, and we've done, as you know, several reports 2.2 recently pointing where agencies have failed to 2.3 follow up after we introduce something. I think that's something you can see more of. Do you want to 24 25 talk about specific process?

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INSPECTOR GENERAL EURE: Yeah, no, that-I mean that process applies to the OIG NYPD, the Police IG as well. I—I would just add that there's a very practical reason to-to get the input or show a draft of-of a report to NYPD in advance. If we got something wrong, we want to hear about it before we publish the report, and in addition to that or related to that, NYPD may offer explanations or responses to the language they've seen, which is a result of their input. We can go back to the drawing board, and we make the language even stronger. there's a very practical reason for-for-also for getting that input because it leads to the protection of better reports. And I can say having been in this field for 17 years, police oversight, this is a best practice getting the input of the Police Department on a-on a pending report before it actually goes out to the public.

CHAIRPERSON GIBSON: Uh-hm. Okay. I also wanted to ask specifically wanted to ask about the Body-Worn Camera Report that was issued, and certainly the formation of the entire body-worn camera policy. The NYPD put together a task force that was essentially internal members of the

letter as that process was proceeding.

CHAIRPERSON GIBSON: Okay, and as we're moving forward, obviously there's a timeframe now. By the end of 2019 where it's all patrol officers will be equipped with at body-worn camera. the process is playing itself out, and the policies ae in place, you office will be monitoring that process as we go along. Are you still working with the NYPD as it relates to that? Because obviously we've heard there have been several incidents of police involved shootings that involved police bodyworn cameras. Sorry. It's a tongue-twister where the body-worn cameras footage has actually become public where we're able to see a lot of the footage of the officers' interaction. So because we know that this is ongoing task that we're dealing with, is your office still involved in terms of the policies and the implementation as they expand and more offices are equipped with cameras?

INSPECTOR GENERAL EURE: Absolutely. mean we will-when we issue our next annual reports the end of March, beginning in April of next year, you will see updates on our recommendations--

CHAIRPERSON GIBSON: That's what I wanted

25 to know. Okay.

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screen.

INSPECTOR GENERAL EURE: -- and this has been an ongoing process. I think-I believe we issued our report. It may have been April or the summer of 2015, and so there have been a couple of-if I'm doing my math right-there have been a couple of annual reports that have come out in the interim where we've updated the public on-on whether or not-or the extent to which NYPD has adopted our recommendations. And we will continue to do that in the body camera context, and other context, and if we see the need to do an additional review or a new review looking at new issues that have arisen in the body camera context that we didn't anticipate when we wrote our original report, we'll do a follow-up report. So, body cameras are clearly a very—an increasingly important part of American policing, and-and we expect that that issue remain very prominently on our radar

CHAIRPERSON GIBSON: Okay, I was expecting that there would be follow-up since it is ongoing. Okay, I also wanted to ask specifically the report that was issued that relates to monitoring and tracking political activities, there were a number of deficiencies that were identified in the Police

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Department's internal systems that relate to case management and ultimately tracking. Tracking activities, tracking investigations, and—and certainly looking at the department and some of the systems that they have in place to monitor and track activities, improvement is always needed. So, what I wanted to understand is are you working or in terms of overseeing that process for updating the NYPD's tracking and monitoring system. Since your report identified some of the deficiencies and there's work that needs to be done, are you still involved in the process to make sure that those improvements can be achieved?

COMMISSIONER PETERS: I just wanted—sure so let me-

CHAIRPERSON GIBSON: [interposing] And you've talked about it a little bit in the—in your testimony as it relates to the Handschu Agreement.

COMMISSIONER PETERS: Yes. So obviously the most important thing to point out is that as a result of the report that—with the investigation that we did, which was a very detailed investigation and exactly the type of thing that I believe Local Law 70 anticipated because it was the kind of investigation

that needed to be done by an independent entity, but

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3 also by a law enforcement entity. No non-law

4 enforcement entity could have had access to the kinds

of sensitive files that we had access to.

thing to point out is that as a result of that 6

7 investigation a federal judge rejected the NYPD's

proposed new settlement on Handschu. So, there was 8

an immediate and significant impact because a federal

judge rejected it, and it is I will say from my 10

11 experience as a lawyer extremely rare for federal

12 judges to reject injunctive settlements like this.

13 It's a very rare thing. The federal government—the

federal judge nonetheless based on our report 14

15 rejected the NYPD's proposed settlement, and insisted

that they go back and do it again, which they did. 16

17 The whole advantage to having a permanent Inspector

18 General for every city agency is so that you may

19 assume that any time we issue a report of

20 significance, whether it involves the NPD or NYCHA or

21 the Administration for Children's Services, or any

2.2 other part of the city, you may assume that if there

2.3 are significant problems found, that DOI is keeping

track of whether the agency is fixing them, is 24

monitoring, and if we determine after an appropriate

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amount of time that changes are not being made, we will do a follow-up investigation, and appropriate issue follow-up reports. And that is something the Council should assume is going to be true for every agency, and as I said, by early next year we will, in fact, more proactively be publishing some of these

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results.

CHAIRPERSON GIBSON: Great, and I quess my final question before I turn it back to my cochair is in terms of the responses of the NYPD to your investigations that sometimes propel policy and procedure changes revamping the patrol guide and other measures that have already happened to date. Remaining completely independent as you need to be, is your office every swayed by some of the responses that the department essentially does? So, what I'm asking is are you ever affected in the work you do by the response of the NYPD sometimes? Because we'll never always agree, and there are many times when your investigations have propelled policy and procedure changes, but there are instances wherein your investigations have not propelled policy changes. So, I'm asking is—is there any difference in the way you are doing your work following an

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investigation because of the way the NYPD responds to your investigations?

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COMMISSIONER PETERS: Sure. No, it's a great question.

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 $\label{eq:CHAIRPERSON GIBSON: I said that and I'm \\ \\ \text{not confused because it sounds confusing.}$

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COMMISSIONER PETERS: No, no, I-I understood you entirely. I think it's a great question, and I think that-that Inspector General, you know, sort of hit on this when he discussed the fact that-that there is sort of two-step process and this is true both for the NYPD and other agencies. Which is first we will share these reports with the NYPD before they are made public so that we can get feedback from them, and then there's the formal mechanism by which the NYPD unlike other agencies has to issue formal feedback. As a general rule, by the time we get the formal feedback, we're not super surprised by what we're being told because we've spoken to them informally. There certainly have been instances both for the NYPD and other agencies where we have shared a draft report, and the agency has come back and said to us-given us additional facts that have caused us like any thoughtful investigators

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to rethink particular points. So, do we—are we
willing to look at additional information? Yes,
always. It's what we do as investigators. Once the
report is final, you—you can essentially assume that
once a report is final it means we have considered
everything and we are absolutely comfortable with the

CHAIRPERSON GIBSON: Okay. Thank you very much. Let's turn this back over to Chair Gentile. Thank you.

position we've arrived at.

CHAIRPERSON GENTILE: Great. Thank you,
Chair Gibson. We have some members who have
questions for the panel. I will start with Council
Member Brad Lander.

much to both chairs for organizing this hearing. I think it's very productive and obviously, you know, fitting to be doing four years after we passed Local Law 70 to create the office. Thank you, Commissioner and Inspector General Eure for being here, and for all the work that you have done to establish the office in such a strong way. It really is very encouraging about how government can work given all of the debate that the Chair discussed and the

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS JOINTLY WITH COMMITTEE ON PUBLIC SAFETY 67 1 anxiety about how this work, to see it stood up in 2 such a strong way that is fulfilling both the let's 3 4 make the NYPD work better and help it do that, and the civil rights mandate that is in the law as well. I think there was real skepticism that something 6 7 could exist that had a civil rights goal that was responsive to the moment that we were in, but that 8 also is genuinely going to work hard to be constructive, and I just don't think there's any 10 11 doubt that that has proven to be true, and I think 12 that's in very large part because of the-the way 13 you've stood the-the office up, the seriousness with which you've taken it, and I think the examples you 14 15 gave of use of force, and then especially of the 16 Muslim surveillance and Handschu and impact on the court have just shown that the real possibilities of 17 18 this office. So, I feel very encouraged by it. I want to ask about first is some of the-the 19 challenging spots in moving forward, and I guess this 20 21 is about areas, and—and the chairs both asked about 2.2 this in some different ways where there either isn't 2.3 an agreement to move forward on a recommendation by the NYPD, or maybe where there is, but we don't have 24

enough clarity on how that's going to move forward. A

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And I'm just going to give one example, and I guess ask you to talk about it. Although if you have others. In your report on policing around people experiencing mental distress, you pointed out whatwhat I have come to think is the key problem still there, which is not that a lot of officers aren't being trained, but that there's no system for trained officer to be deployed quickly to an incident. even since that report, we have seen a number of times people killed in an instance where there were trained officers nearby, but the system did not get them to the scene, and that still seems to me to be an area where there's not yet— I haven't yet heard publicly or privately either an acknowledgement of that real problem by the department or clarity on what to do about it. So, it's sitting there in the

> INSPECTOR GENERAL EURE: Uh-hm.

COUNCIL MEMBER LANDER: -- and I guess both specifically if you could address that example, and I guess I want to flag as many other examples where they have taken the recommendations and moved productively forward. Use of force probably being the best example. So, I-I don't want to imply that.

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I think this is kind of the—the norm. I think the norm is recommendations accepted and moved forward on, which is great. Where that's not the case as in this case, you know, tell us a little about what's happening there, and then just generally how we can work together with you. That was sort of the goal of the office was as a joint project of the Administration and the Council to be able to make change, how we can work together to push it forward.

COMMISSIONER PETERS: Right, I-I think it's a great question, and I think the last part of your question is-is deeply important. So, I wanted to start it, and I also want to thank you for the kinds words. Obviously, there are a number of things that DOI and with all of our Inspector General can do to make changes. In some instances obviously we're talking about invest-we do investigations, which lead us to determine if criminal actions have taken place. In some ways, those are the simpler ones to deal with because where we find criminal behavior, we arrest people. On the—the more challenging issues of things such as the ones you mentioned where we do an investigation, and we see things that are a problem but, you know, they require changes to the agency,

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and the one you mentioned about folks in emotional distress is a great example. And the Council can be and I think in many instances has been, and I would encourage the Council to be even more so going forward a real partner in this because we issue a report. Our job is go and find facts, and present those facts to the Mayor, to the Council and to the public and to make recommendations based on those In many, many instances the agencies including the NYPD accept those recommendations. NYPD has accepted far more recommendations than they have not, and that's great, and then-the job for us at DOI is to follow up and make sure that they're implementing that, and one of the things I think you'll be seeing in the next four years is additional attention to the extent to which an agency be it the NYPD or any other having said yes we're going to do X, then went ahead and did it. And to give you an example, after our Use of Force Report, the NYPD agreed to set-to now be a tracking force in every instance using as Inspector General Eure said, it's called a TRI form. So, the next question is, is the NYPD, in fact, doing that every time, and that's something we are looking at and when our results are

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done, we'll be reporting them to the Council. are instances and the one you gave is probably the most stark where the NYPD has not accepted our recommendations, and at the end of the day that is the place where we most-where it is most important for us to be partnering with the Council because you have that report. We present that report to the Mayor. We present that to the Council, and so the Council has the opportunity to read that report. you have questions, obviously, we frequently get question from members of the Council informally who just call and say I have a question, but you also have the ability for any of our reports to say we want our questions in a more formal way by having a hearing. And then the Council has-the Council as, you know, the elected legislative body and will of the people has the ability ultimately to engage in legislative. You know, if the Council determines that the NYPD needs to do something and they are not based on our report, then that's not only for hearings but ultimately for legislation if the issue is serious enough. And so, what I would say is while obviously you will-we want to be mindful, everybody wants to be mindful of not micro-managing aspects of

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policing because it is a big department with many different things going on. Where we issue a report and where we issue reports about things that we think are serious. We do not issue reports about everything because the world would grind to a halt. Where we issue reports about things that are serious and the NYPD says we are not going to do it, I think that's exactly the moment where the Council is most crucial because you-you as the Council then can review that report, and can decide either we agree with the NYPD. We're not concerned, or you can say we are concerned. We don't agree with the NYPD. the first stage let's have a hearing. So, the Council could hold a hearing and say why are you notdo you not have a proper mechanism in place for getting officers to respond. And if after that hearing the Council is still concerned, you have the ability ultimately through legislation and other means to insist on changes.

council Member Lander: Thank you. I know there's colleagues who want to get to questions as well. So, I won't ask others, but I'll just flag this issue kind of both specifically around the issue of deploying trained officers to those situations.

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There's like one really important unachieved recommendation, and look forward to working with the Chair who's continuing and thank him as well in doing some of this kind of follow on—in the next term. So, thank you.

CHAIRPERSON GENTILE: Our next set of questions will be by Council Member Jumaane Williams.

COUNCIL MEMBER WILLIAMS: Thank you very I appreciate both chairs. I see there's no much. time limit, which is dangerous, but I've to be responsible. It's just an honor to be here, and to have this interaction. It is humbling to be here to know that myself and my colleague in particular had a strong voice in-in getting this down, and at that time period I just want to make it clear the whole world was going to end if we did this. The sky would literally crack open and brown and black young people were going to wreck havoc on the city, and the Inspector General inspector in general was going to confuse all police officers. They would have no idea who to listen to, the Inspector General or the Commissioner. All these things were just going to destroy the city. A few years later not only hasn'tno happened, the city is actually in a much better

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS JOINTLY WITH COMMITTEE ON PUBLIC SAFETY 74 1 2 place in terms of policing. We obviously are 3 continuing to push because we have some ways to go, 4 but it's always interesting in pointing that out because every time we have these conversations about these type of topics those fears are always pushed 6 7 forth. Yet, they've never come to fruition, and each 8 time people have had the fortitude and courage to move forward, only good things have happened. So, I'm must humbled to be here and you've actually 10 11 referenced some additional bills that I've got done 12 in-in your-in your testimony. Appreciate that. did-did want to correct one thing. 13 It's comprehensively an impact of Police Commissioner 14 15 before this committee, the driving force that pushed 16 to pass Local Law 70. Just wanted to clarify we have 17 a great Safety chair now. When we got the bills 18 passed, it was not the committee that pushed it up. We actually had to discharge past the committee to 19 20 get it straight to the floor. [laughter] But I just 21 wanted to clarify that for the record. 2.2 INSPECTOR GENERAL EURE: Also for the 2.3 record. COUNCIL MEMBER WILLIAMS: [laughs] But 24

I'm thankful now, and I'm sure-I am sure that if

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this—this particular bill is coming through this committee we would not have to do that, and the committee would work, how we would hopefully work on these issues. I just have a couple of questions. The first one and thank you for part on how PD responded-responds to EDPs. I think you had a lot of good ideas, and my colleague mentioned a few of them. My hope is that they'll take you up on some of them. This is critically important that we don't treat them as criminals and have different responses than we would do if we had criminals. I'm even thinking maybe we need a different number of a 911 so that people can call that, and maybe will trigger just a different type of response in people's minds because 911 is known for usually criminal emergencies. Maybe we need something else or EDP emergencies. I just-we at the Council particularly after the shooting in my district of Mr. Dwayne Joon (sp?) whose family called for assistance and he was shot and killed. That is an ongoing investigation, but we called for task force not just NYPD's response, but in a response of how the city responds to EDPs in general including NYPD. The Mayor recently said no. Thanks to the --the Council pushing, he did say yes, and we're

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to happen?

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waiting to hear when that task force is going to be either convened or reconvened because he has something similar. I just want to know if you heard any information about that? Were you aware of it?

Do you have any information of when that is supposed

COMMISSIONER PETERS: We are not-we have not-we are not involved with that task force. don't have any information on that task force. think obviously, it is an important idea. What I would and Council Member, you and I actually support The task force is important, but I believe there are already some things that we know need to be done, and so, I think it is important at the same time that the task force go forward, and I commend you for pushing it, but we also not lose sight of the fact that there are some things in our report most notably the one that Council Member Lander mentioned, which is the need to have a better mechanism for getting the officers who are trained in dealing with folks with mental and emotional crises to the right scenes. I think it's important that we not lose track of the need to actually execute on and implement the things that we already know need to be done, and that DOI

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after a very extensive that, you know, Inspector

General Eure and the folks in that IG's shop put a

huge amount of time into that, and I think it's

important that we not lose track of the work that's

been done, and the things that we already know need

to be done even at the same time that we're

considering to think of better options.

COUNCIL MEMBER WILLIAMS: While I don't disagree, I do want to ask have they—have they said why—what's taking so long to make that happen? Is it primarily medical (sic) officers are trained or is it—-? There's doesn't seem to be connective tissue from the dispatcher being called and 911 to the proper precinct to the people that have been trained. So, is there—is there any other problem getting that connective tissue happening? Have they responded to what that issue is?

INSPECTOR GENERAL EURE: As I understand it, it's—it's a cost issue and a logistics problem. I don't—I don't think I've ever heard anyone from NYPD say that's a bad idea to have a centrally located dispatch system. I—I think it's—it's a matter of—of largely a logistics. They sort of have come up with an improvised system where

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2 they're making available at the start of each tour

3 officers who are CIT trained so that—so that that's

4 known at the beginning of each tour of duty, but it's

5 | not fully electronically integrated in the way that

6 | we've-we've proposed with dispatch systems. So, I

7 think they want to do the right thing. They nee more

encouragement, and I-and-and I'm sure the Council can

9 provide that.

COUNCIL MEMBER WILLIAMS: Yeah. I'm into encouragement so-[laughter] we'll try to do that. Thank you. I just want to add that I do agree we have to make sure that those officers are there. believe that while officers should on the scene, my hope is that we can get into a point-get a point where it is not officers necessarily being the first point of contact that there's trained people who are in the mental health background to perhaps be there and try to make and initial—an initial interaction with police officers there as—as support. that my hope of that eventually happening. So, the second of three questions. I just want to know if there's a status update on the implementation of 119-D, which is a bill that was recently passed, the law suit on transparency using civil action data to

detect patterns and improve policing. Any update on

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that?

INSPECTOR GENERAL EURE: So, the—the law—the bill is law now and, you know, we're coming up with a plan. I believe our first report is due at the end of April. We're working on something that will—will comply with the—the law and will be reporting out litigation data in the years to come as well.

COUNCIL MEMBER WILLIAMS: Thank you. Ι'm very much looking to read that hopefully in a particular capacity in April, but in whatever capacity I'm looking forward to read that report, and the last it's-I think we are at a place where we have a-a particular administration, and a Mayor and a Commissioner who are helping move-turn this vote around. We have to turn some more, but I would think a concern if the-another administration. Obviously, one of the reasons we-we put it under DOI was to make sure it fit with the existing law, the one that is dangerous is that the Administration come and cut everything that both of you have built, and Commissioner, you've been doing a great job, and obviously part of those high-end talented peopleCOMMITTEE ON OVERSIGHT AND INVESTIGATIONS JOINTLY
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2 people. You identified a very talented person in Mr.

3 Eure, I'm just-I'm just thankful for the work you've

4 done and the Commissioner. I'm just worried about

5 what happens with another administration that doesn't

6 | believe what we believe. Is there any other

7 safeguards that you can think of or have thought of,

8 of how we can protect the work that's being done, and

9 | the resources that are being given?

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COMMISSIONER PETERS: Well, I mean obviously yes, election. As -as have all seen last year, elections have consequences. I would say that part of the reason-we have-I have and Inspector General Eure has, and the senior staff at DOI haveeverybody at DOI has spent a lot of time not only doing individual investigations, but building an infrastructure and a system that is hard to ignore, hard to walk away from and hard to tear down. think that while-I think that it would be as you mentioned a few minutes ago, I think that if the-if Local Law 70 came to a vote in this committee now, it would pass overwhelmingly with few of the difficulties that you encountered and you encountered four years ago. I think similarly, and I want to give the administration with due credit. When I

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first took at DOI, we had a little under 400 staff. We now have close to 700 staff. I think that it would be very hard and we are all committed to spending the next four years and perhaps longer doing that, and one things to remember that the City Charter says that the Commission or DOI is nominated by the Mayor, confirmed by the Council and serves essentially not a particular term. But I think that even four years from now if a new administration were to come in and there were to be a new Commissioner or a new Inspector General for the NPD or any other agency, I believe it would be a lot harder to walk away from this work now and even more so in four years given the structure that we are building both in terms of specific reports, and staffing and reputation. I'm not suggesting to you that elections don't matter. They matter deeply, but I believe that we are building something that will withstand considerable head winds if we are ever confronted with head winds.

much. Again, I'm looking forward to—to continuing the work, and this is just another example of how important our local elections are. Just for those

who are watching, many people pay attention to the presidential elections, which we should because crazy things can happen. Orange people can get elected and do crazy things, but we have to see what differences elections make locally. It could be the difference of having an IG and not having an IG or having a DOI Commissioner who cares about it or having one that

doesn't. So this is important. Thank you very much

and thank you to the chairs

CHAIRPERSON GENTILE: Thank you Council
Member Williams. Council Member Rosenthal had
stopped in and put her name on the list for
questions, but since she's not here, she may pop in
again, we're going to go to next question—questioner,
Council Member Bill Perkins.

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COUNCIL MEMBER PERKINS: Thank you, Mr.

Chairman and Commissioner for being here. I'm

concerned about the—these reports that you made

reference to, and whether or not these reports looked

into issues relating to prejudices, you know, that

very often a big problem in our city, and have you

looked into those types of issues, and maybe reports

related to that?

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COUNCIL MEMBER PERKINS: Okay. You have made reference to reports--

COMMISSIONER PETERS: Uh-hm.

COUNCIL MEMBER PERKINS: --that you have issued, and I'm wondering have there been reports related to racial and other types of prejudicial challenges so to speak that we are occasionally experiencing in this city?

have been a number of reports that have touched on that. Probably the most prominent was the issue of surveillance of political and religious groups, which talked about in particular the surveillance of mosques and of mosques. We issued a very detailed report that Inspector General Eure talked about and—and can talk about in greater detail involving the use of quality of life misdemeanor arrests and summonses, and that and the impact of that on violent

bunch of cases that-that-that we're working on a

put up on DOI's website. So, if you go to DOI's

2 website, all nine of those reports are available as

3 well as an annual report that summarizes the work

4 that was done that year, and also summarizes the

5 NYPD's responses to that work, and those are all on

6 our website.

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COUNCIL MEMBER PERKINS: And do you have the—sort of the title of those reports—

COMMISSIONER PETERS: Sure.

COUNCIL MEMBER PERKINS: --that you share with us?

Yeah. Sure, I've got—I can read them. Is that the complete list? Excellent. As Council Member
Williams said, the—the first trick to being a good commissioner is to hire really good staff. The second, by the way, is to take credit for their work.
We issued a report on observations on accountability and transparency in ten NYPD chokehold cases. That was in January of 2015. In April of 2015, we issued a report Lawsuits and Legal Claims. In July of 2015, we issued—oh thank you—a report on Body—Worn Cameras Pilot Program Assessment. In October of 2015, we issued a report on Use of Force De—Escalation Tactics and Discipline. That I might note is the report that

reports to me.

I-S system. Now, they've—that's a rejected

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recommendation in my understanding and you talked about maybe using legislation as a result of rejected recommendations. Is this an area that you would suggest that be the case?

COMMISSIONER PETERS: Well, and I'm going to ask Inspector General Eure to talk in greater detail about this particular report and the recommendation. I think I want to be careful not to overstep what is our job as opposed to what is yours, nobody having voted for us. We issue reports with what we believe are detailed factual findings. I don't know that—it is nor our place to then tell the Council what legislation they should enact. It is our place to tell the Council—to provide the Council with full facts.

CHAIRPERSON GENTILE: No, granted, granted, but assuming that that were the case, would you see that as an appropriate response to a rejected recommendation in this—in a—in a matter like this—of this—of—of this magnitude?

COMMISSIONER PETERS: Sure, I—I think in the first instance, I would always suggest that in the first instance the proper response from the Council would be to hold a hearing and to have the

NYPD before going and writing a bill, I would suggest the first thing to do if there is a recommendation that we make that is rejected that the Council is concerned about, I would say that the first thing to do is to call a committee hearing and to insist that the end-that the relevant person at the NYPD attend the hearing and answer questions as to why they rejected something and why the believe this rejected. If after that hearing you are satisfied with their answers, then we move on. If after that hearing, you remain unsatisfied, then I think it makes sense to think about legislation. But in the first instance, I would always urge the thing to do with an of our reports, and this is true whether we are talking with the NYPD or any other agency if there are recommendations made that are of concern to the Council and not-and that we don't report being implemented, the first thing I would recommend is to have that agency's commissioner testify before the Council as to why that wasn't done.

CHAIRPERSON GENTILE: So, the—the magnitude of the issues that's rejected is not really pertinent in your viewpoint. It's just whether or

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that implies a certain concern about magnitude.

Obviously, there are, you know, obviously one thing that would factor into your decision is not only do we agree with what DOI said, but how important do we think that is. I would not suggest that every recommendation that DOI makes either in the policing context or anywhere else are—they're all important. If things that we think are not important we don't—there are plenty of things we can say that we don't because they're not important. If we say it and we think it's important, then obviously you need to make a just determination as to where you want to place your emphasis.

CHAIRPERSON GENTILE: Okay.

INSPECTOR GENERAL EURE: And I know you were giving an example where NYPD has not accepted all of our recommendations, but to be fair to NYPD and the Litigation Data Report that you refer to, they have made some steps, taken some steps, which have warranted a—a—a partially implemented designation from us, and we ask them to take a look

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at your data, whether it be claims information flowing through the Comptroller's Office or lawsuits, you know, being filed with the city, we asked them to do a qualitative review of that, and they-they'rethey're not doing everything we asked them to do on that. They're doing it more of in ad-hoc fashion, but they're-they're doing more now than they did before we wrote our report. Likewise in-in the context of that specific report and our recommendations we-we asked them-we-I think our recommendation was that we asked them the NYPD to set up a working group or committee along with the Comptroller's Office, and—and the Law Department, and although they did not constitute a committee like that, they have assured us, and we've seen evidence of lots of communications going on bilateral and otherwise amongst that group that—that are leading to positive results. In addition to all of that as I refer to in the response to an earlier question, we'll have the opportunity to issue our first 119-D Report in-in April. So, that will-that will provide additional information to the Mayor, the Council, the public and NYPD about what's happening, where things are dragging and-and what more needs to be done, and

CHAIRPERSON GENTILE: Right, right. I'm

curious about this-this classification of accepted in

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principle. What—what does that mean accepted in principle? I mean practically what does that mean?

INSPECTOR GENERAL EURE: So, I can't think of an example off hand. I know we've used that language. I can't think of an example off hand.

Maybe it will come to me as I'm sitting here, but and we—we have, you know, experimented with different language, and I—I think that that we've used that term where NYPD has told us that they—they—they agree that the recommendation is sound. That is something they want to do and will do, but perhaps are—are waiting certain, you know, logistical requirements to be met or other circumstances to arise before they can actually implement it. So, that's a good thing. It's not—it doesn't get us all the way to the goal line.

CHAIRPERSON GENTILE: But you anticipate it happening?

INSPECTOR GENERAL EURE: We anticipate it happening, you know, but to be completely transparent, I think that we have—there have been instances, to be honest, where—and we report on all this. It's not a secret, but there have probably been instances where something has gone from accepted

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS JOINTLY WITH COMMITTEE ON PUBLIC SAFETY

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2 ask you to-to evaluate those-those mandates. How-how

3 has your success enhanced the effectiveness of the

NYPD? The general answer is fine, but that's one of

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INSPECTOR GENERAL EURE: Right.

CHAIRPERSON GENTILE: --to enhance the effectiveness with the NYPD.

INSPECTOR GENERAL EURE: Right. So, when you're looking at our work, the systemic work that we do, ultimately you want a Police Department to be effective and then to-and to be effective, it needs to have the trust of the community the confidence in the police such that people are-feel comfortable reporting crimes to-to the Police Department. Police Department is not going to be effective if it doesn't have the trust of the community, and so I would—I would argue that, you know, if you just look at the very specific issue of-of training, which has been a consistent theme in our systemic work across various reports, and we've pushed for a better deescalation training, and we were talking about that in our Use of Force Report from two years ago. talked about it again in our CIT Report that was issued at the end of this year. We've been

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complimentary of NYPD on some of their training, which is actually quite good, and we've been critical of deficiencies in training as well, but I would arque that training is such an essential element ofof police reform that if-if an oversight agency or the department, the DOI can get NYPD to adopt better training practices, fill in the deficiencies, that ultimately is something that's going to make police officers and-and by extension the Police Department more effective. So, so-so training you could look across various report, and even beyond the ones that I just mentioned to you. Supervisory controls would be another sort of theme across many of the reports that we've written, and in the Use of Force context or I would say in the U Visa context, the report that we issued this summer, we found that there weren't enough supervisory controls with respect to that process. We've looked at supervision in the context of use of force as well and-and we've looked at inthe body camera context and remembering the issue of supervisory checks that was actually brought to our attention by members of a--of a police union that we engaged with before we issued that report. So, all of this is to say that for the Police Department to

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be effective, you know, one should be mindful of these themes that crop up across reports whether it's training, supervisory controls, more effective discipline, better policies, and—and I would—and I would argue that when someone looks at our reports you will see that we've hit heavily on—on—on these topics, which go to not only the issue of the effective—effectiveness of the Police Department, but the other areas you wanted me to touch on.

CHAIRPERSON GENTILE: How about—how about your mandate to increase public safety?

INSPECTOR GENERAL EURE: Okay. Well, it's all connected, as I say to my staff. They're used to—they're used to us—me saying that but, you know, ultimately New Yorkers are going to be safer if people have the faith and trust in their Police

Department where they feel comfortable engaging with the police, reporting crimes, reporting criminals, and so to give a recent example of the U Visa Report again, there we looked at the—the processes in place for NYPD to certify applicants for the U Visa

Program. If you didn't have a program like that, you might have undocumented people who—who were afraid of the police, afraid of the possibility of being

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS JOINTLY WITH COMMITTEE ON PUBLIC SAFETY 99 1 deported who did not support crimes. And so, by us 2 3 providing more transparency, more publicity about-4 more information to the public about the U Visa 5 process, I would argue that that that's a plus. That's a net gain in terms of increasing public 6 7 safety in New York, and I could—I could draw examples from almost any of our reports to make similar 8 arguments. 10 CHAIRPERSON GENTILE: So, okay, so-so the 11 U Visa Program is part of what you're-you're 12 referring to? 13 INSPECTOR GENERAL EURE: Yes. 14 CHAIRPERSON GENTILE: Right, okay. 15 INSPECTOR GENERAL EURE: And then we, you know, we--to put a light on that process, we-we ask 16 17 first-first that there be more transparency or due 18 process, if you will with respect to that process. 19 If you have a U Visa process that people believe in that's fair, that's going to ultimately lead to 20 greater trust in the Police Department--21 2.2 CHAIRPERSON GENTILE: [interposing] And-2.3 and better safety.

INSPECTOR GENERAL EURE: Exactly.

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CHAIRPERSON GENTILE: Right. I have an example or two where you're mandated to protect civil liberties and civil rights. Just--

INSPECTOR GENERAL EURE: Right. So, again, I mean you could look at various reports. could look at our-our-our Use of Force Reports where, you know, we, you know, looked at people who had filed or you could go back to our first report the Chokehold Report. Let me start with that. was the very first report that we issued in January of 2015 almost three years ago and we looked at ten recent chokehold cases, complaints, if you will, that have been substantiated by the CCRB, and complaints have been filed, and then we looked at how those cases faired once they got to the Police Department, and we were, you know, surprised and-and concerned in what we saw, and how the-the charges had been even in matters, you know, that we had looked at we had read it. We had seen the validity of these complaints after being analyzed by our team of former law enforcement officers and others in our office. had found that many of these CCRB complaints did not fair very well once they go to the NYPD, which through its processes either downgraded or

disregarded those charges. So, I would—so I would—I
would argue that that's a civil rights matter.

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CHAIRPERSON GENTILE: By—by shedding light on them?

INSPECTOR GENERAL EURE: By shining light on it, but it's a civil rights matter if you have a process where citizens are filing complaints of excessive force or-or-or concerns-or expressing concerns about chokehold policies and-and those processes and those complaints are not being substantiated and upheld, I-I would argue that that's-that's a civil rights issue. That said, how we treat the most vulnerable people in our society, in our-through our-through our Crisis Intervention Report that we issued earlier this year where we, you know, looked, you know, a very system-systematically and did a deep dive into the NYPD's policies and procedures in training in CIT. I-I think if you talked to people in the mental health community, and I agree, they would say that's a civil rights issue, how a Police Department treats the most vulnerable people in its society as well. So, these are things, you know, that have been coming up, and will continue to come in-in the work of our office.

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CHAIRPERSON GENTILE: And—and finally, your final mandate is to increase the public's confidence in the police force, and in regard to that, I'm—I'm just curious because it—it—to some extent you're a third party in public police relations, right? You're sort of a third party. So, how—how does a third party do community—that you do the community outreach that results in improved police community relations.

COMMISSIONER PETERS: If—if—I'm going to—
just to give Phil a break--

CHAIRPERSON GENTILE: Yes.

COMMISSIONER PETERS: I think and—and this goes to many of the points that—that Phil just made, there is—part of the reason for having an Inspector General of any agency but in particular of an agency that interacts with the public a lot, and there's probably none no more so than the NYPD.

Having an Inspector General, a third—an independent third party that can review practices gives people both confidence in what the NYPD is doing, and confidence that there is a place to go when they are concerned about what the NYPD is doing in confidence that there is a place to go when they are

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about what the NYPD is doing, and it is simply a truism that in order for government to function, it needs the confidence of the people, and that confidence is dramatically increased by having an inspector general doing vigorous work. So, how does that improve police-community relations? Because the community has greater confidence in what government is doing when they know that there is a third party entity that is looking at this, that is standing up and that is saying here are problems as we have done with the NYPD with NYCHA with ACS with the Department of Correction, and that knowledge that that is going on is what I firmly believe contributes in a very significant way to public confidence in governmental institutions, and that's the cornerstone of any kind of relationship between any government agency and the-and the public.

CHAIRPERSON GENTILE: Well, couldn't the same be said, though, of CCRB being—being an outside at least partially an outside group that—that is a third-party, so to speak, that people can go to?

COMMISSIONER PETERS: Sure, and it is for me. Sure, but (1) the CCRB does something different than the police and the Inspector General

where we complement NYPD. I mean we praise NYPD

I mean again I-I point you back to the first summer I

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was here in 2014, I would—I can't remember how many meetings I sat in during that summer with 10 or 12 people around our conference table, a coalition of people with an interest in a-in a particular issue and sometimes they'd have position papers, and because they knew what we did, there-they-and the CCRB wasn't the right place to go with-with respect to those complaints. Having said that, when we meet with community groups yes we also hear about individual instances of possible misconduct, but we have some very savvy community groups, legal advocacy groups, and others in New York that-that know exactly what we do, and have been waiting for an agency like this, and have prepared and continue to prepare position papers staking out their interest and what they-what they hope it will-will do. So, absolutely, people-people come to us, a lot of people come to us because they know we handle systemic systems through our Complaint Intake function that I described earlier, there we'll get a lot of individual complaints.

CHAIRPERSON GENTILE: So, do you hold community forums or town halls? Do you sponsor those in—in neighborhoods?

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INSPECTOR GENERAL EURE: We—we haven't sponsored a town hall. I mean it's something we—we are discussing doing. We have one outreach person, of course, but we have—that has not stopped us from—from getting out the word as best we can in various forms, and in attending Precinct Council meetings and—and—and others. So, yes, we—you know, that's something that we would certainly, you know, consider for the future town halls.

CHAIRPERSON GENTILE: Do-do you-do you look to certain geographical areas to-to-to get the outreach or engagement within the five boroughs?

INSPECTOR GENERAL EURE: That's part of the process. Yes. I mean a lot of the outreach has been driven by the projects that we're in and the issues that we're identifying the projects, but we have absolutely had engagements with people throughout New York City.

CHAIRPERSON GENTILE: So, how could the public better engage with the PDIG in terms of feedback, direction on future investigations? How could that relationship improve?

INSPECTOR GENERAL EURE: So, that's a good question. I mean I'll tell you what we do,

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which very often when we issue reports we will not wait for the public to engage with us. We'll issue reports, and then we will-it's almost the normal procedure where we will set up an in-person meeting or a conference call with a coalition of people who have previously, you know, expressed concerns about our particular issue and we will-we will talk to them about the report, get their feedback, get their criticisms, get their ideas on next steps and so forth, and so we don't wait for them come to us. That said, I-I think it is important for this-for this outreach to continue not only, you know, when we're putting together a report or even outside of the context of the report, but really after we issue the report that's where the [door bangs] outreach is all that more important. So, we are anxious perhaps, you know, to talk to outreach specialists who work for some of you council members, if you have ideas about how we can better engage with people after we issue reports and at any point in time we'd be very open to those suggestions and ideas.

CHAIRPERSON GENTILE: Has your outreach ever resulted in a report?

INSPECTOR GENERAL EURE: Yes, absolutely.

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COMMISSIONER PETERS: Yes.

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INSPECTOR GENERAL EURE: Absolutely. That first summer as I—as I described being on a listening tour, there are U Visas that came from that process.

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CHAIRPERSON GENTILE: So, it is because of

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what you heard--

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INSPECTOR GENERAL EURE: [interposing]

10 Absolutely.

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CHAIRPERSON GENTILE: --in your outreach

INSPECTOR GENERAL EURE: [interposing]

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about U Visa that—that you issued the report dealing

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with that. (sic)

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Absolutely, and there were some issues I guess. I

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was new to New York City in 2014. I guess there were

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issues that were already on the agenda before I got

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here, but I met that summer in 2014 with a group of

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Muslim-Americans, and—and others from civil rights

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and civil liberties organization expressing concerns

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about surveillance practices, and we learned a lot

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from those discussions and further discussions and so, you-you could in a sense our report grew out of

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that. As you know, that was a big enough issue that

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we were probably going to do it anyway, but the-the

appreciate your time.

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INSPECTOR GENERAL EURE: Thank you.

3 CHAIRPERSON GENTILE: We'll now go to our
4 second panel and our second panel will Debbie
5 Silberman from the Brooklyn Defenders Servicers.
6 [background comment, pause] Okay. Ms. Silberman, when
7 you're ready, you can begin.

Thank you. My name DEBORAH SILBERMAN: is Debbie Silberman and I'm a Senior Trial Attorney at Brooklyn Defender Services. I thank the Committee on Public Safety and Oversight and Investigations for holding this hearing and providing us with the opportunity to testify before you today. A number of recent high profile corruption and misconduct scandals demonstrate continued systemic problems at NYPD. Recent bribery allegations against both senior leadership staff and the Gun Licensing Division have rightly attracted a lot of media attention. Today, I will discuss additional issues that have not received as much attention and warrants scrutiny by NYPD, OIG and the Council. These issues are racial disparities in law enforcement, police perjury, the problems of so-called gang raid, and finally, police harassment and predatory enforcement outside Methadone Clinics and needle exchanges. And if time permits questions

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continue to see.

by Council Members Williams and Lander regarding

NYPD's treatment of EDP as well as your questions on

what OIG can do in terms of involving the public are

also issues I can address if the time permits. But

first I'll address racial disparities in law

enforcement, and I want—wanted to thank Perkins for

raising this issues about racial disparities that we

There are sharp racial disparities that continue to persist at NYPD enforcement practices. Arguably, the clearest evidence of this dynamic exists I Marijuana possession arrests. Contrary to past media reports, low-level Marijuana arrests have not ended. In fact, though arrest rates have declined since their peak under Mayor Bloomberg and NYPD Commissioner Kelly, they remain dramatically higher than they were during Mayor Giuliani's first Low-level Marijuana possession remained the NYPD's top drug arrest in 2016 and fourth most common overall arrest. From 2014 though 2016, 86% of the 60,990 of those arrests were for low-level Marijuana possession across New York City, were identified as Black and/or Latino. Despite government surveys showing equal or greater Marijuana use by White

2 people. A report by the Drug Policy Alliance, DPA,

3 | found that the people of color were far more likely

4 to be arrested for this offense even in majority

5 White neighborhoods. None of this information or

6 data is surprising to me. In my nearly seven years

7 as a public defender, I cannot recall ever

8 representing a White person on a Marijuana charge.

9 | Importantly, 64% of U.S. residents including a

10 | majority of Republicans support full legalization of

11 Marijuana consumption. No arrests, no prosecutions,

12 no tickets and no fines. BDS supports DPA's campaign

13 | to legalize and sensibly regulate Marijuana in New

14 York State. We do not believe any additional

15 | investigations or reports are needed to justify this

16 overdue reform. However, OIG NYPD could use

17 | Marijuana arrests as a launch point to investigate

18 | racial disparities in NYPD enforcement practices

19 generally, as they are clearly present and arrests

20 | for fare evasion, sex work and countless other

21 offenses.

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22 The second issue I would like to address

23 | is police perjury or what we like to call testilying.

Police perjury or testilying is prevalent in New York

25 and the NYPD has taken no recognizable actions to

COMMITTEE ON OVERSIGHT AND INVESTIGATIONS JOINTLY WITH COMMITTEE ON PUBLIC SAFETY 114 1 meaningful present police perjury. In fact, a 2 3 respected Federal District judge in Brooklyn, Judge 4 Jack B. Weinstein recently told the city to expect a 5 court hearing regarding the prevalence of such lying. The case in which the judge issued this order 6 7 involved a 59-year-old bodega cashier charged with 8 drug dealing. He had been fully strip searched in addition to be arrested and detained. The District Attorney asked for and the Criminal Court Judge 10 11 granted money bail. Though fortunately the man was 12 able to pay and fight his case at liberty. 13 Ultimately, the case against him fell apart as surveillance videos showed the arresting officer's 14 15 account was false. In other words, the strip search 16 along with the other humiliations of criminalization 17 was apparently performative. I myself have ample 18 experience citing police who lie in court under oath. In 2014, I represented a man named Jeffrey Herring 19 20 who was arrested for gun possession. Mr. Herring 21 insisted the gun was planted by the police and his 2.2 story never waivered. While investigating his case, 2.3 I discovered that the arresting officers have troubling records of misconduct, and false testimony 24

relating to gun arrests. They adhered to a pattern

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involving an apparently [bell] fictitious informant just as they had done in my case. I soon discovered several other cases in which the same arresting officers were involved in gun possession cases, but they fell apart under scrutiny as well. We were able to get the case against my client, Mr. Herring, dismissed and the Kings County District Attorney's Office announced investigation into these officers. Yet, even after the New York Times reported on the apparent trend of misconduct by these officers in my case, and the trail of dismissed cases that they left behind, the discredited officers remained on the force and continued to testify as witnesses for the prosecution still apparently adhering to the same best-basic pattern of perjury and evidence tampering. A public defender with the Legal Aid Society working on a later case brought in what they had learned about the unreliability of these officers, which they had only learned through the New York Times. The Kings County District Attorney's investigation had apparently ended, and as far as I know, the officers remain on the force. Even more troubling the New Gun Courts designed to pressure faster and harsher pleas

with longer jail sentences for cases involving

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alleged gun possession are likely only exacerbating this phenomenon.

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CHAIRPERSON GENTILE: Can we just sum it up if you can? Because we have your testimony.

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we can just summarize everything. 6

DEBORAH SILBERMAN: Certainly. The third issue is in regards to policing communities through so-called gang raids, and what's most troubling about police communities through these so-called gang raids is how NYPD is ultimately identifying who they ultimately argue are members of these gangs. We have serious concerns about how these gang designations are marginalizing certain members of the community and we have no information as to how these designations are being made, but these designations are being used to target very specific members of the community. As far as we know, there is no judicial review as to how these officers are characterizing individuals as members of gangs, and yet these characterizations by NYPD are being used against people in our community. For example, when an individual is arrested and brought before a judge and the prosecution asks for bail, it is very frequent for the prosecutor to allege that a member standing

2 before a judge is a member of a so-called gang with no review whatsoever, and that information is being 3 used against our clients. It's being used to 4 incarcerate individuals. Additionally, there are serious problems with regard to the identification of 6 7 individuals as members of gangs at it relates to ICE. People are being arrested. We recently had several 8 arrests by ICE because there were these so-called gang identifications. These individuals who were 10 11 charged with misdemeanors of trespass and arrested 12 under the pretense that they were involved in gangs. 13 And finally, the last issue is arrests outside of Methadone clinics and needle exchanges, and what 14 15 we're seeing in regard to this is we're seeing practices by NYPD gathering outside these methadone 16 17 clinics. Now, these clinics play a crucial and significant role in terms of getting help for the 18 19 individuals who need it. Yet, what we're seeing time and time again, and it's been very a systematic 20 problem of members of the NYPD parked outside these 21 2.2 methadone clinics for the purpose of engaging in 2.3 undercover buy and bust and then ultimately arresting individuals outside these methadone clinics who are 24 25 there to get help. It is no secrete that we have a

2 huge opioid crisis in this country, and it—it

3 mandates and it's certainly necessitates review of

4 this NYPD systematic policy to target individuals in

5 these methadone clinics, and we are asking the

6 Council and OIG to investigate this continued NYPD

practice. Just addressing some of the concerns of

8 | the other council members notably how NYPD is

9 | addressing individuals identified as EDP. The best

10 way I would argue to address what NYPD is doing is

11 | ask the public defender's offices who deal with EDPs

12 on a daily basis. There are many times when we get

13 paperwork from NYPD and NYPD has not identified

14 | individuals as EDP, but hospital paperwork would

15 certainly support otherwise. So, in reviewing police

16 practices, the best way is to ask well, where are we

17 getting sufficient and accurate data? And public

18 | defender offices are a very significant organization

19 \parallel that can provide accurate data outside of NYPD. So,

20 | when OIG is investigating are these practices being

21 | followed? There are organizations in every borough

22 | that can answer those questions of how many EDPs, how

23 | are those EDPs being treated? Is anyone with

 $24 \parallel \text{training showing up?}$ And I would argue that that is

25 very similar to what you had been inquiring Council

some of these findings? Because these are very

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TOWAKI KOMATSU: Hi, I'm Towaki Komatsu.

I'm a U.S. Navy Veteran. I speak-spoken to different members of the Council before, and while testifying in other committees. The reason why we're here today is this is a meeting about the Inspector General. With regards to oversight, I have filed complaints repeatedly against the actions, the conduct members of the Mayor's NYPD Security Detail. However, there's been absolutely no corrective action taken since April 27th, when I was unlawfully kept out of public town hall meeting in violation of Federal Law and New York State's Open Meetings Law. So, the question is if this meeting today is about the systemic abuse by members of the NYPD, if I've been reporting it—that misconduct since April and we're now into November at what point will members of the Council or I guess the Inspector General's Office take appropriate corrective action. One of the people that has been engaged in such misconduct is NYPD-NYPD Deputy Inspector Howard Redman, the Mayor's Head of Security who is actually a defendant in Federal Civil Rights Lawsuit across the street right now, and the lawsuit dates back two years. actually asked the Commissioner of the NYPD at the

conversation with Governor Cuomo actually on Saturday

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during the Veterans' Day Parade. He made remarks to me the fact that if there's a disagreement, disagreements are to be aired, they are to be discussed. Well, if the top political official in New York State made those questions-made that remark on Veterans' Day, don't you think that members of the NYPD should heed his direction as supposedly law enforcement officers or are they just people wearing a costume, and carrying a badge. But yeah, I mean I guess with regards to the Federal Criminal Statute that these alleged law enforcement officers are violating, it's actually 18 U.S.C. 245, Mr.—who is it? Gentile, you were a candidate for the Brooklyn D.A.'s Office I believe. So, I think I'm talking to an appropriate person here. If you're familiar with Federal Criminal Statutes and members of the NYPD are violating those statutes, the question is at what point will a district attorney or a candidate for district attorney, the D.A.'s Office take appropriate corrective action? I've broached that question to Mr. Vance at the New York Bar-the New York City Bar Association. His response to me when he was sitting next to Lawrence Byrne of Legal at the NYPD was he's not a federal prosecutor. Therefore, despite the

fact he took an oath upon becoming a DA, he wasn't

going to enforce federal crim-federal crim-yeah,

Federal Criminal Statutes that apply to civil rights.

SO, yeah, I guess my question to the people sitting

over there is what legal recourse can you offer?

DEBORAH SILBERMAN: Okay. [background

comment]

CHAIRPERSON GENTILE: Okay, well we appreciate you coming and spending the time and waiting to—to give your testimony. Thank you so much. I appreciate it. Thank you. [background comment] Seeing no other witnesses, we conclude this hearing, and again, I thank my colleague Chair Vanessa Gibson, and the Public Safety Committee, and I also want to acknowledge my Committee Counsel Josh Kingsley, and my Legislative Director Jonathan Chubchanes (sp?) who has departed I guess at the moment, but I want to thank them for helping to put this really substantive hearing together. With that, this hearing is closed. [gavel]

CHAIRPERSON GIBSON: And the Committee on Public Safety vote of Proposed Intro 1267-A, the vote is officially closed. Thank you. [gavel]

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COMMITTEE ON OVERSIGHT AND INVESTIGATIONS JOINTLY

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date November 21, 2017