CITY COUNCIL CITY OF NEW YORK ----- Х TRANSCRIPT OF THE MINUTES Of the COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS -----Х October 11, 2017 Start: 1:17 p.m. Recess: 2:17 p.m. HELD AT: Committee Room - City Hall B E F O R E: BRAD S. LANDER Chairperson COUNCIL MEMBERS: YDANIS A. RODRIGUEZ MARGARET S. CHIN HELEN K. ROSENTHAL DANIEL R. GARODNICK RAFAEL L ESPINAL, JR. MELISSA MARK-VIVERITO STEVEN MATTEO MARK LEVINE DEBORAH L. ROSE JUMAANE D. WILLIAMS World Wide Dictation 545 Saw Mill River Road - Suite 2C, Ardsley, NY 10502 1

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A P P E A R A N C E S (CONTINUED)

Dr. Robert Cohen

Physician in Practice in Manhattan, worked on Rikers Island as the Director of the Montefiore Rikers Island Health Services, Represents the American Public Health Association on the National Commission for Correctional Health Care COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS

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[gavel]

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3 CHAIRPERSON LANDER: Good afternoon and welcome to the New York City Council Committee on 4 5 Rules, Privileges and Elections. My name is Brad 6 Lander, I'm the Chair of the Committee. We're joined 7 today by a couple of Committee Members at the start, 8 thank you to Minority Leaders Steve Matteo and 9 Council Member Dan Garodnick and I know some other 10 members are at another hearing and will be over 11 shortly. We... thanks also to our Counsel Elizabeth 12 Guzman and to the crackerjack staff of our 13 investigative unit at the Counsel, Chuck Davis, 14 Alycia Vassell, and Andre Johnson-Brown. Today the 15 council will consider the re-appointment of Dr. 16 Robert L., Bobby Cohen to the New York City Board of 17 Correction. Dr. Cohen has served as a member of the 18 board appointed by this council since 2009 if re-19 appointed by the council Dr. Cohen who's a resident 20 of Manhattan will serve on the Board of Corrections for a new six-year term to begin on October 13th, 21 2017 and expire on October 12th, 2020. As I think 22 23 people know the New York City Department of 24 Correction provides for the care, custody and control 25 of people who are accused or convicted of crimes and

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 4 1 sentenced to one year or less of jail time. The 2 3 department manages 15 facilities, ten of which are on 4 Rikers Island, know many of us are working hard to 5 make that not the case and the department handles more than 100,000 admissions each year and manages an 6 7 average daily inmate population of approximately 14,000. The New York City Board of Corrections 8 9 oversees the Department's operations and evaluates the agency's performance. By law the Board of 10 11 Corrections or its members has the power and duty to inspect and visit all institutions and facilities 12 13 under the jurisdiction of the department, evaluate 14 the department's performance, establish minimum 15 standards, and establish procedures for the hearing 16 of grievances and complaints. The Board is ... while the... while the Commissioner of the Department of 17 18 Corrections is appointed as I think people here know 19 by the Mayor because that's been in the news 20 recently. The Board is made up of nine members, three 21 appointed by the Mayor, three appointed by the Council and three appointed by the Mayor on the 2.2 23 nomination jointly by the presiding Justices of the Appellate Division of the Supreme Court for the first 24 and second Judicial Districts. Members are appointed 25

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 5 1 2 for a term of six years and vacancies are filled for 3 the remainder of an unexpired term. The Mayor 4 designates the Chair from amongst its members. Board 5 members do not receive compensation but they can be reimbursed for expenses incurred during the 6 7 performance of their duties. This term in this 8 council we appointed Stanley Richards who's here with 9 us in the chamber today. Dr. Cohen's original term was nominated and passed in the prior term of the 10 council so we haven't seen him before this committee 11 12 before but he has continued to stay in touch with us 13 and keep us posted as the council's ... one of the 14 council's three representatives on the board. So, Dr. 15 Cohen we're, we're very pleased to have you here 16 today, let me ask that you raise your right hand to 17 be sworn or affirmed in. 18 COMMITTEE CLERK MARTIN: Good afternoon 19 Dr. Cohen. 20 ROBERT COHEN: Good afternoon. 21 COMMITTEE CLERK MARTIN: Do you swear or 2.2 affirm to tell the truth, the whole truth and nothing 23 but the truth? 24 ROBERT COHEN: Yes. 25 COMMITTEE CLERK MARTIN: Thank you.

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2 CHAIRPERSON LANDER: Rules Committee 3 Members as normal you can find a written copy of, of 4 the... Dr., Dr. Cohen's opening statement as well as 5 the background research done by our staff in advance 6 and the floor's yours.

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7 ROBERT COHEN: Thank you... thank you very much, thank you members of the city council and good 8 9 afternoon. My name is Bobby Cohen, I'm here to request your support for my re-appointment as one of 10 11 the three City Council Representatives on the New York City Board of Correction. I've served in this 12 13 position for eight years and hope you will recommend 14 me for another term. I was born in the Bronx, I 15 attended public schools in Queens and graduated from 16 Princeton... from Bayside High School. I attended Princeton University and Rush Medical College in 17 18 Chicago. I completed my residency and chief residency 19 in eternal medicine at Cook County Hospital. While in 20 Chicago I did research on the epidemiology of 21 epilepsy in the Illinois Prison System. I returned to 2.2 New York City in 1981 to serve as the Chief Physician 23 at EMTC, one of the jails on Rikers Island. In 1982 I was appointed Director of the Montefiore Rikers 24 Island Health Services, I worked each day on Rikers 25

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 7 1 Island until the fall of 1986 when I became the Vice 2 3 President for Medical Operations of the New York City 4 Health and Hospitals Corporation. After leaving 5 Health and Hospitals in 1988 I started a clinical practice in general internal medicine in Manhattan 6 7 and in 1989 I was appointed as the Director of the Saint Vincent's Hospital AID Center. I have been 8 9 appointed by Federal Judges in Florida, New York State, Connecticut, Michigan, and Ohio to monitor and 10 11 improve clinical services for prisoners who have been 12 denied access to basic medical care. I served for 17 13 years as a Board Member of the National Commission on 14 Correctional Health Care representing the American 15 Public Health Association. The Board of the National Commission is made up of 36 representatives of 16 17 National Health ... of National Health Care Legal and 18 Correctional Organizations including the American 19 Sheriff's Association, the American Medical 20 Association, the American Nurses Association, the 21 American Psychiatric Association, the American Jail Association and the American Dental Association. The 2.2 23 Nation Commission creates standards for health care in prisons and jails and accredits them. In New York 24 25 I served for 17 years as a member of the Board of the

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 8 1 2 Fortune Society, I lived in Manhattan and my two 3 children attended New York City public schools through their high school graduation. I've worked in 4 and around New York jails for more than 35 years, I 5 was honored to have the opportunity to work on Rikers 6 7 Island daily for five years although the city jails 8 have always been violent they have also been a 9 national model for medical care, mental health care, drug use services and civilian oversight. I bring 10 11 more than 35 years of direct experience providing, 12 providing, administering, and monitoring medical and 13 mental health services in jails and prisons 14 throughout the United States. I visited the jails 15 regularly, almost monthly, sometimes several times 16 per month on behalf of the Board of Correction and 17 the city council. We are concerned about the safety 18 of all who work and live in the jails, we need to 19 obtain available technology particularly body 20 scanners to find and remove weapons from the jails, 21 we need to decrease the use of torturous... of the 2.2 torturous practice of prolonged solitary confinement 23 because it is inhumane, it does not improve behavior and increases violence in the jails. It is important 24 to me that New York City's jails represent the values 25

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 9
2	that are, are in the city charter which create and
3	support the Board of Correction. The Board
4	establishes minimum standards for the care, custody,
5	correction, treatment, supervision, and discipline of
6	all persons held or confined under the jurisdiction
7	of the Department of Correction. I believe that this
8	is a critical function and I believe that the Board
9	and those who work and live in the jails benefit from
10	my expertise. I, I thank you for the opportunity to
11	bring this opening statement.
12	CHAIRPERSON LANDER: Dr. Cohen thank you
13	for that opening statement and just thank you even
14	more for your service, I just want to say I feel very
15	proud as a member of this council that you represent
16	us on the Board of Corrections and I think people can
17	see from your opening statement but even more if they
18	have a chance to dig in and look at your resume and
19	our materials here in the book, I mean for someone
20	with your medical education and your track record
21	obviously you could be in… you know you could have
22	had a career in private practice making a whole lot
23	of money and the fact that you dedicated yourself to,
24	to prison health and then even beyond that to
25	oversight with no compensation is a is a real

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 10 1 2 testimony and I ... you know to me it's just I'll call people to the first sentence in your pre-hearing 3 4 questions, the one where you were asked why you're interested in continuing to serve on the board this 5 belief that's civilian oversight of jails and prisons 6 7 is an essential component of a democratic society is, 8 is powerful and I think we're lucky to, to have had 9 you there and I know folks can look at the, the press clips here and see that there are the many times when 10 11 you have been unafraid to speak up and say something 12 that the Department, you know was not as enthusiastic 13 or City Hall or the Mayor or the Corrections 14 Commissioner whoever was not necessarily enthusiastic 15 to hear and that's what we ... that's the job ... that's, 16 that's why we have these positions and so I'm 17 grateful to the ... for the fact that you have done that 18 work. And I want to ... [cross-talk] 19 ROBERT COHEN: Thank you... [cross-talk] CHAIRPERSON LANDER: ...recognize and 20 21 welcome the colleagues who have joined us, we've been 2.2 joined by Council Member's Jumaane Williams, Debbie 23 Rose, Mark Levin, and Margaret Chin. I'm going to ask a couple of questions and then I'll throw it open to 24 colleagues as well. Obviously in your time you've ... 25

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 11
2	there've been a lot of issues that have come before
3	the board certainly especially around violence and
4	what to do about it but also around the provision of
5	health care and health services, around solitary and
6	that set of issues and I just wonder if you could
7	give a few examples of how you feel your service on
8	the board, your speaking up when necessary, you're
9	working with your colleagues has helped achieve these
10	goals of sort of making conditions better, making
11	sure there's good, strong and transparent oversight
12	and just give us a sense of what that's looked like
13	up in a few examples from the last six years?
14	ROBERT COHEN: Sure. When I started on
15	the board there was a trend of increase in the number
16	of men and women and, and particularly young people
17	in solitary confinement. The, the numbers were, were,
18	were rising and they were up close to over 600 people
19	who were in solitary confinement including 25 percent
20	of all of the… all of the adolescents were in
21	solitary confinement, I raised this issue to the… to
22	the… to the… to, to, to the board, I… with, with,
23	with others but I but I think I played a leadership
24	role in this, put forward a resolution that the board
25	consider a development of a rule to limit the use of
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COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 12 1 solitary confinement and the first vote was seven to 2 3 two against but the next vote was, was, was unanimous in, in, in support and so I, I think I was able to 4 demonstrate so collegiality in that process and also ... 5 you know the, the, the change represented City Hall 6 7 understanding that the time had come to, to, to stop increasing solitary confinement in Rikers Island and 8 9 to... and to address it and then I worked for, for years the ... one of the chairs of the committees and, 10 11 and, and then with the ... with the new Mayor and with the new Commissioner together we, we developed a, a 12 plan which knocked solitary confinement from 600 to 13 14 100 so that's, that's one, one area that I... that I 15 think my, my work has been important although I would 16 say that all these things happen in a national 17 context. There's a national notion that we put too 18 many people in jail and that we put too many people 19 in solitary so it's not an individual. Another 20 example... [cross-talk] 21 CHAIRPERSON LANDER: I... I'll just interrupt you briefly though I mean you're, you're 2.2 23 humble to... and of course it's true that the broader move from... you know for confronting and doing 24 something about mass incarceration is a... is a... is a 25

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 13 1 broad movement, I want to give you credit as someone 2 3 who is calling out these issues well before this was 4 a, a large national... [cross-talk] 5 ROBERT COHEN: Well, well I thank ... [cross-talk] 6 7 CHAIRPERSON LANDER: ...conversation too ... 8 [cross-talk] 9 ROBERT COHEN: ... I thank you for that and, and, and New York coming in early on this made a 10 11 difference to the rest of the country as well. On, on medical care, you know I, I first worked on Rikers 12 Island in 1981 as a doctor and, and then I was 13 14 responsible for, for directing the, the, the medical 15 care for Montefiore Medical Center, we had a large 16 contract with the, the Department of Health and 17 that's... we were the major contract in the Department 18 of Health at that time. So, when I became onto the 19 Board I, I wanted to use that expertise to, to, to 20 help it and I think over the past several years we 21 have begun to ... we have developed a regular 2.2 questionnaire basically we asked the Departments of 23 Correction and the Department of Health to report to us on a monthly basis how many people are scheduled 24 25 to have appointments, how many people get to their

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 14
2	appointments and this is for specialty care, hospital
3	visits and mental health care and this is an area
4	where the city can do a lot better, we've… by, by
5	establishing these this, this data we can track it,
6	the, the Board… and I've been involved in this, I was
7	involved in the development of that of that of that
8	project and I follow it closely, the Board now
9	convenes regular meetings between the Department of
10	Correction and, and Health and Hospitals to improve
11	these numbers. There's, there's unfortunately a great
12	need for improvement but it's an area where I've used
13	my expertise and is that responsive?
14	CHAIRPERSON LANDER: Thank you, yeah,
15	sure, absolutely and other my colleagues may have
16	want to drill down on some of those issues or some of
17	the others that you addressed in the… in the
18	questions but a couple more questions from me. So,
19	first I know you've seen the press release that the
20	Corrections Officers yeah, union released which I
21	think members have seen as well, you know it's
22	certainly my experience in talking to you over the
23	years that, you know you're thoughtful about what
24	this looks like from all sides and that you care
25	about the health and safety of corrections officers

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 1 as well as the health and safety of, of inmates and, 2 3 and, and folks in the system but I just want to give 4 you an opportunity, you know on the record to address 5 the issues that they raised?

15

ROBERT COHEN: Yes, the, the ... you know 6 7 I've been on the board for a long time and I've met many times with, with, with COBA and I don't ... we 8 9 don't always agree although I have ... and when I've done so they've, they've thanked me for supporting 10 11 having adequate numbers of correctional officers in 12 housing units even if that meant a rearrangement of 13 the budget or, or, or of departmental priorities. 14 This particular issue that they raised and its one 15 specific issue has to do with a particular person who 16 is housed in a special unit on Rikers Island. In 17 March a judge in the Bronx ordered this particular 18 person to be in, indefinite, forever solitary 19 confinement without visits and without recreation. 20 This... that's wrong, there ... he's a very complex 21 individual, he needs to be ... he needs to be in a 2.2 special situation, he ... when he ... when he travels he 23 needs to be accompanied by people who can, can control him but the notion that a... that ... and this 24 25 order by a... by the Bronx judge was requested by the

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 16 1 Department of Corrections, the Department of 2 3 Correction and, and ... actually COBA I believe also 4 wanted this to happen, the order was specifically requested by the Bronx DA but the background and, and 5 detail was provided by the Department of Correction. 6 7 Where ... when I grew up I just learned that, that the, 8 the rights of those who are most in trouble are the 9 ones that you have to ... that you have to defend and so we know that prolonged solitary confinement is really 10 11 dangerous and now this is a person who is being told ... 12 the Department is being told by a judge to keep this 13 person forever in solitary confinement and in fact 14 the order says wherever he goes he should be in 15 solitary confinement without visits and without ... with his family and without ever getting out of a cell 16 17 except for a shower, I think that was ... that was excessive and that's ... and that's what I raised. 18 19 CHAIRPERSON LANDER: And, and just so I'm 20 clear, I mean I guess this is even from the press 21 release but what you did was at a Board of 2.2 Corrections meeting expressed profound concern about 23 this issue? That's what I did. 24 ROBERT COHEN:

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2 CHAIRPERSON LANDER: Okay, I... as I 3 understand it that's the ... that's what you're supposed to do on the Board of Corrections so... and I'll just 4 note for other... for others, you know if, if you want 5 evidence of, of Dr. Cohen's speaking up when he felt 6 7 it was necessary when the Department or you know the administration disagreed there's plenty of evidence 8 9 of, of that as well so it's certainly a, a, a balanced approach to expressing concern and, and 10 11 paying close attention. So, my last question though it's certainly a big one but I feel I'd be remiss if 12 13 I didn't ask about the Lippman Commission and the proposal to, to close Rikers as you know our Speaker 14 15 you know called for the creation of that ... of that commission and a lot of us support, support that goal 16 17 and, and work to get there so I just wonder if you 18 could share your perspective on, on the work to close 19 Rikers? 20 Yes, I, I certainly ROBERT COHEN: 21 support the, the, the council and all its members and 2.2 leadership in, in bringing this, this issue to the ... 23 to the ... to where, where it's an extraordinary act that you all took and I'm very proud to be in New 24 York's... a citizen of New York City which, which takes 25

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 18 1 2 this move... I, I, I... it's going to be a project, there 3 are a lot of steps that are going to have to be done, 4 I'll, I'll mention the way I see some of the issues. 5 We have to reduce the population, everybody agrees on that, the number ... our goal on that should be as low 6 7 as possible, it shouldn't... if it... rather than 7,000 it should be 5,000, if we can ... if we can get there 8 9 and I think we probably can because our numbers are still so astronomical compared to the rest of the 10 11 world even though New York has done so well compared 12 to itself and say Philadelphia which incarcerates 13 pretty close to the same number of people we do at 20 14 percent of our size. Doing that is going to involve a 15 lot of people as you all know, I would ... the police 16 are involved and the District Attorneys are involved 17 and the judges are involved, the defense bar is 18 involved, the Department of Correction is involved, 19 the court and administration is very involved, it's 20 not ironic that Judge Lippman was in charge but the court administration can do a lot to, to make this ... 21 to make this better and all these things result in 2.2 23 unnecessary ... all, all those parties are part of the project of unnecessary incarceration and prolonged 24 25 processing of, of arrestees and I would suggest that

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 19 1 2 the DA's and the judges ... the ADA's and the judges 3 whenever they have the chance come out to Rikers 4 Island so they'll see what's going on there and, and 5 stimulate them towards, towards working harder on this project. Bail reform, I won't describe how I 6 7 would solve it which is not important but it's a... but 8 it's got to be part of it and, and I know the city 9 is, is working on that, the administration is, I would just caution that ... this often goes towards a 10 11 mechanical algorithmic approach and it's not that I don't believe in science or mathematics or algorithms 12 13 but the, the algorithm that's involved in bail reform 14 should take into account the, the injury not just to 15 the ... not just the risk of the community which is 16 important but the injury that occurs to a person and 17 their family when they're incarcerated on Rikers 18 Island and I would just add that to, to the ... add that 19 to the algorithmic mix, the current ones that the 20 city is looking at I believe don't take that into 21 account. There's got to be a lot of retraining of 2.2 the... of the staff, just, just bringing the Rikers 23 Island up to date to new facilities in, in, in Brooklyn, Queens, the Bronx, Manhattan is not going 24 25 to change the, the culture of Rikers Island and the,

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 20 1 the Federal Monitors report just came out yesterday 2 3 describing a situation that needs dramatic 4 improvement in terms of behavior by everyone and so I strongly feel that there has to be more training and 5 there are a lot of new officers being ... who are coming 6 7 in and you can't... those ... they're easy to reach 8 although they have to ... then they get ... you know get 9 onto Rikers Island and it is a really, really hard job to be there all day long, day after day, year, 10 11 year after year but, but I think that training is 12 very important that specifically it should be done in conjunction with John J., that the training is not 13 14 just about de-escalation techniques or, or ... and how 15 to... just correctional issues but there should be a training around criminology anthropology and they 16 17 should be real courses and sociology and law and 18 psychology and they should be encouragement and there 19 should be a recognition within the department and, 20 and promotions of getting AA ... getting Associate 21 Degrees, getting Bachelorette Degrees and, and 2.2 professionalizing the, the, the staff as, as we move 23 forward. This is not to ... this, this recognizes that anybody who's been there and worked this hard is not 24 to be, you know denied those advancements but going 25

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 21 1 2 forward this is... this is what, what, what we hear 3 about when you hear about the, the, the prisons in 4 Europe that are so... that are... that are modeled that's the... that's the educational basis of those ... of those, 5 those systems just a more, more ... you know more highly 6 7 trained group of people, make sure the facilities of course are built close to the courts and 8 9 transportation that's critical. ATI is very important, I would ... I would ... you know I would not 10 11 stop any programs that exist but I would not, you 12 know ATI happened a long, long time ago and it just 13 built up a lot of people in ATI as all the prisons and jails kept increasing as well so we have to be 14 15 very careful that, that, that new ATI programs not 16 just increase the number of people who are on ... under 17 supervision and that... and that... new programs should 18 be developed towards, towards bringing together 19 through a restorative justice model of person's who 20 have committed violent acts and those ... and those that 21 they have ... those that they have ... those that have ... the 2.2 victims that they... that they... that they've hurt and, 23 and that's, that's the direction I think we should be going and that should be built into the process of 24 thinking about a new kind of, of correction system, 25

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 22
2	drug policy, need to have more… you know more access
3	to, to drug treatment for people leaving Rikers
4	Island although I believe H and H and the Department
5	are committed to that, people should get Naktrexone
6	Narcan, Naloxone when they leave Rikers Island, the,
7	the Department is trying to do that, it's complicated
8	but everybody there should be really wide access to
9	prevent deaths from Opioids over… abuse and people
10	coming through Rikers Island use drugs and they
11	should be given this when they leave and people
12	should be given access to apomorphine treatment to,
13	to help them get off of you know to get them off of
14	heroin and there should be careful and I know this
15	is happening, there should be work between the city
16	and the state so that people can be initiated on
17	apomorphine when they're in city jails and be
18	continued when they if they have to serve time
19	upstate. Two last things, one is to… we should… I
20	think we should reduce I mean probably eliminate
21	incarceration on Rikers, Rikers Island for
22	misdemeanor crimes, that's just not that's one way
23	to, to get at it and, and [cross-talk]
24	CHAIRPERSON LANDER: I'm sorry, could
25	you… [cross-talk]

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 23
2	ROBERT COHEN:finally [cross-talk]
3	CHAIRPERSON LANDER:say that again I
4	had a hard time hearing you?
5	ROBERT COHEN: For misdemeanors should
6	not be on Rikers Island, we should just figure out
7	another way of taking care of that population and
8	finally and this on New York City issues particularly
9	but it can be in a state we should eliminate,
10	eliminate or reduce but eliminate the better, the
11	collateral consequences of incarceration and
12	conviction, access to public housing, access to, to,
13	to licenses so that people are not forced into a
14	situation when they, they have fewer options than
15	they when they, they begin be way behind once you
16	get off of Rikers Island into… you know into… even…
17	when people have served their terms to give them
18	those collateral consequences as well.
19	CHAIRPERSON LANDER: Thank you for that
20	very thorough and, and helpful answer obviously this
21	has become something that's, you know at, at some
22	levels more… you know bumper sticker… [cross-talk]
23	ROBERT COHEN: Right… [cross-talk]
24	CHAIRPERSON LANDER:than a real
25	thorough and so it's really great to have that have

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 24
2	that detail from you so thank you. Council Member
3	Rosenthal has questions and other colleagues do as
4	well.
5	COUNCIL MEMBER ROSENTHAL: Thank you
6	Chair and thank you Dr. Cohen for being here. I'm… I
7	was struck I haven't been on the Island recently but
8	I was struck when we were talking to Corizon who I
9	guess had the contract to [cross-talk]
10	ROBERT COHEN: Uh-huh [cross-talk]
11	COUNCIL MEMBER ROSENTHAL:provide
12	doctors on island, you know before I guess now it's
13	back at H H and H [cross-talk]
14	ROBERT COHEN: That's right, yes.
15	COUNCIL MEMBER ROSENTHAL:hearing the
16	stories about what the medical professionals saw
17	happening before them and how limited they were to
18	doing anything about it and it struck me at that time
19	that the tension within Rikers or any prison is
20	between the need for security and, and that the
21	notion of health is not in the mission necessarily of
22	the Department of Corrections, I was wondering from
23	all your experience being on an Island, being you
24	know a professional on the board if you see a route
25	to how those two things can how the Board of

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 25 1 Correction... how the Department of Corrections could 2 3 expand its mission to include the health? 4 ROBERT COHEN: People always say this but that is a really good question, I spent those many, 5 many years thinking about that and working on it. It 6 7 is a... it's, it's a contradiction, I mean one is there 8 for security, the other is there for compassion in a... 9 in a... in a good world and they, they often conflict, every time someone ... if someone has the right to, to 10 11 request medical care then they can ask to be moved, right and then they... in order to get medical care 12 13 they have to be taken from one place to another, 14 it's, it's one of the only things you can do that you 15 can ... you can ... that a ... that a person can ask saying 16 please do this and there's no constitutional rights, 17 you know to do that so that's ... so, so that's one 18 thing, you can create rules, policies and procedures 19 by the Department and the ... in the health 20 things which will accommodate every issue and they 21 won't. conflicts will arise and in my mind, they should arise because there are fundamental 2.2 23 contradictions in, in this thing and if no conflicts are arising it means that people aren't really doing 24 their job because there will be times when medical 25

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 26
2	has to say this is not working we have to do this.
3	Now in the end corrections always trumps, you know in
4	the most extreme situations, it's their it's their
5	space and, and, and the medical care is working
6	within it but the things that you can do and what New
7	York City has done better at sometimes than in others
8	is to fundamentally say that the… that the… that the
9	location of the health care services are not in the
10	Department of Correction. So, it's been historically
11	in the Department of Health and the Department of
12	Health and Mental Health now through a slide of hand
13	it's in the Health and Hospitals, I don't think… the
14	Charter hasn't been changed so it's really under
15	Health Department but it's in there. Some… what's
16	important to, to preserve the balance that you're
17	concerned about tipping I'd say I'd say is to
18	support the autonomy of the health care provider. So,
19	to… when, when the Department of Correction puts
20	pressure on City Hall for example to, to control… you
21	know to limit the interest of the, the, the concerns
22	of the health care provider in terms of these
23	conflicts and that's a problem. Historically I think
24	New York's been very good at that, you know state
25	New York State the health care is run by the

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 27 1 2 Correctional Department not by the Health Department, 3 most jails are run... health care is run by jails so 4 having an independent autonomous health care provider 5 is the general strategy that I would recommend towards, towards, towards doing that. New York has it 6 7 in principle, it varies depending upon the Department 8 of Correction and the Department of Health or Health 9 and Hospitals as to how they... how they look at it and it's something that will always be a conflict and 10 11 just has to be ... and now the ... it's, it's hard for the Board of Correction to monitor that in detail because 12 13 it's a gigantic system but, but I think we have an 14 obligation to assure that when there are ... when 15 conflicts come to our attention and then people know they can bring conflicts to our attention that, that 16 17 we are engaged to, to defend ... to engage in that 18 conflict on behalf of our... of, of our mission and I 19 tell you we do that all the time, I mean I was on 20 Rikers Island two weeks ago where there was a person 21 who didn't ... who shouldn't of been there, should have 2.2 been at Belleview, he's at Belleview now but, but, 23 but we got involved in, in that process to make that 24 happen so ...

25

2 COUNCIL MEMBER ROSENTHAL: What 3 protections do the medical profession, professionals 4 have on island in terms of security if they speak out 5 or try to get help for inmates?

1

ROBERT COHEN: Well when, when I ran the, 6 7 the program these conflicts ... you know this was a long 8 time ago in the 80's I had the support of an 9 organization, you know I mean I, I was a contract with the Department of Health, I worked for 10 11 Montefiore Medical Center and, and when those issues 12 came up we worked ... I worked directly with the 13 Department of Health and sometimes politically, you 14 know if that was ... if that was ... it that ... if that was 15 necessary. Right now, you know I think that ... you know 16 you're relying a lot on the professionalism of the 17 medical staff to speak up when, when they're unable 18 to do their weren't able to do their job, there has 19 been historically some terrific medical leadership 20 within the Department of Health and Mental Health and 21 Health and Hospitals that has worked toward, toward, 2.2 towards that at... and it's, it's a... it's a lecture 23 called Dual Loyalty, you know ... I mean it's, it's ... you know I mean it's, it's ... you know I mean that, that 24 25 should be done ... given to every health practitioner on

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 29
2	Rikers Island which, which you explain to them and
3	there's lots of information, you know lots of
4	examples about this so you're working in an
5	institution that has this priority but your priority
6	as a health professional is that, these conflicts,
7	conflicts are going to arise what's the best way to,
8	to deal with them so
9	COUNCIL MEMBER ROSENTHAL: How do you
10	measure whether or not the city is funding the
11	contract whether it's with Montefiore, Corizon, H and
12	H, whether or not the city is funding a sufficient
13	amount of medical care?
14	ROBERT COHEN: Well the, the board does
15	not do the regular quality assurance, the Department
16	of Health and Hospitals does that right now although
17	there is a growing capacity within the Department of
18	Correction which, which looks at health, health care
19	health care issues, I'm not it's hard for me to
20	think that there's not enough money in the budget
21	right now because the population is so much lower
22	than it was before and I don't have any evidence
23	epidemiologically that the persons are so much
24	sicker, they may be more violent, you know they're
25	you know you know as we go through these other

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 30 1 2 processes of bail reform you're going to end up with 3 a different group of people on, on, on Rikers Island 4 but in terms of their health care status I, I don't 5 know, I mean you would ... you would ... I mean there are basic things which is there have to be coverage of 6 7 doctors ... a certain number of doctors and nurses every 8 shift in every... in every facility, you'd look at the 9 number of times that staff ... that, that shifts were not filled, you'd hear about no one's showed up for ... 10 11 you know there's no staff there for sick call but... I 12 mean I know ... actually know how to do this, you know 13 in... because I... because I've, I've done that, you know professionally, I mean I, I think you want to rely on 14 15 the ... on the Health and Hospitals Corporation to defend itself here although obviously it's part of a 16 17 larger budget process in terms of what ... where it's 18 priorities are right, right, right now. I personally 19 would not of put the, the health services into the 20 Health and Hospitals because it's a tiny little part 21 of a gigantic organization that is in crisis and so I 2.2 wouldn't of taken this money right now and, and given 23 it... you know and I wouldn't of taken this program and put it there because it does ... it doesn't matter as 24 25 much to Health and Hospitals as it matters to the

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 31 1 Department of Health just because of the size and the 2 3 Department of Health is not in the crisis that Health and Hospitals is, the financial... [cross-talk] 4 COUNCIL MEMBER ROSENTHAL: When was that 5 change made? 6 7 ROBERT COHEN: That was done I guess a ... 8 about a year and a half ago. 9 COUNCIL MEMBER ROSENTHAL: Did you argue against it at the time... [cross-talk] 10 ROBERT COHEN: I did... I did but I wasn't ... 11 12 I didn't... I did. COUNCIL MEMBER ROSENTHAL: Was Stan the ... 13 14 Brezenoff the... [cross-talk] 15 ROBERT COHEN: Stan was at the ... was at Health and... was at... [cross-talk] 16 17 COUNCIL MEMBER ROSENTHAL: DOC ... [cross-18 talk] 19 ROBERT COHEN: ...h was on the board at 20 that... at that... at that time, I mean I was not ... I was 21 not at the meetings of City Hall but I was ... but I was informed about them and it's a tough ... it was a tough ... 2.2 23 it's a tough situation, I mean everybody wanted to get rid of Corizon and that was the important thing 24 to do I believe and then the problem was ... you know 25

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 32
2	and then DOHMH doesn't provide care that's what not
3	what it does right now so that was a difficult
4	problem. There was an alternative proposed to… which
5	if this is too much detail I apologize for taking up
6	all the time but your question there was a proposal
7	to set up a 501C3 of corporation which would which
8	would be chaired by the Departments of Health and HRA
9	and H and H and the, the Mayor's Office and would run
10	the… would run the medical care as a smaller
11	responsive organization that would have some autonomy
12	understand you know that's now what happened, I
13	understand the arguments, you know you know the
14	city the if I were running the city I would want to
15	have more direct control over things than have
16	another board to go through but that was [cross-
17	talk]
18	COUNCIL MEMBER ROSENTHAL: Do you think
19	that the budget for the contract whether it be
20	through Corizon or an affiliate or directly has gone
21	in tandem with the population at Rikers?
22	ROBERT COHEN: I'm sorry?
23	COUNCIL MEMBER ROSENTHAL: Has it has it
24	run in tandem with the population at Rikers another
25	
I	

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 33 word is it over funded now given the number of people on, on the island?

4 ROBERT COHEN: You know I don't know if it's overfunded, there are a lot of facilities than 5 there were and other... and, and other points and there 6 7 is a... there is more need for mental health services and there are court orders around mental health 8 9 services so I, I don't have a sense that it's underfunded right now, I, I would not say that it's 10 11 overfunded although I believe ... I mean I've asked this 12 question of several people recently that the ... that 13 the budget is pretty much at the same level it's been 14 for two years and the population has gone down a 15 bunch over that period and I believe it's actually been more than several years so I, I, I think that 16 17 there probably is ... I have not heard a complaint of 18 inadequate, inadequate funding.

19 COUNCIL MEMBER ROSENTHAL: And then
20 lastly, your record is so completely directed to
21 being a member of the Board of Corrections, are there
22 other people like you out there?

23 ROBERT COHEN: Sure… I'm sure there… I'm 24 sure a lot, you actually have… I mean the city… the 25 Mayor appointed Dr. Steven Safier, the President of

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 34 1 Montefiore who also ran Rikers Island Health ... [cross-2 3 talk] 4 COUNCIL MEMBER ROSENTHAL: So... [cross-5 talk] ROBERT COHEN: ... he's on the Board of 6 7 Correction so ... 8 COUNCIL MEMBER ROSENTHAL: So, he and you 9 are the same person? 10 ROBERT COHEN: Yeah, we're ... we're 11 colleagues... we're good colleagues. 12 COUNCIL MEMBER ROSENTHAL: Yeah, anyone 13 else? 14 ROBERT COHEN: Well... in terms of my 15 expertise, I think there's a ... you're talking about on the board now or who should be ... [cross-talk] 16 17 COUNCIL MEMBER ROSENTHAL: Yes or should 18 be, could be? 19 ROBERT COHEN: Well I mean ... you know 20 Stanley Richards one of your appointments is a ... is a ... 21 you know someone I've worked with for many, many years as I mentioned I was on the... as I was... I was on 2.2 23 Fortune Board, I mean I, I would like to be reappointed so I don't want to suggest you replace me 24 with someone else right now but, but I think you know 25

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 35
2	that the expertise of someone who has spent time as
3	a… as… you know living on Rikers Island would be…
4	you, you know it's very important and that you know
5	that, that, that would be that would be the
6	direction I would go, you know in terms of and if
7	and whatever other experience they could that person
8	could bring to it.
9	COUNCIL MEMBER ROSENTHAL: Thank you for
10	your time.
11	ROBERT COHEN: You're very welcome, thank
12	you.
13	CHAIRPERSON LANDER: Thank you Council
14	Member Rosenthal and you know I like I, I alluded to
15	this before but I you know I, I want to just this
16	it, it doesn't seem like this should have been the
17	first council that appointed a former prisoner to the
18	Board of Corrections but it was and you know that's
19	
	[cross-talk]
20	[cross-talk] ROBERT COHEN: Yeah… [cross-talk]
20 21	
	ROBERT COHEN: Yeah [cross-talk]
21	ROBERT COHEN: Yeah [cross-talk] CHAIRPERSON LANDER:at least a step in
21 22	ROBERT COHEN: Yeah [cross-talk] CHAIRPERSON LANDER:at least a step in the right in the right direction so Council Member
21 22 23	ROBERT COHEN: Yeah [cross-talk] CHAIRPERSON LANDER:at least a step in the right in the right direction so Council Member Williams.

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 36 1 2 of course a shout out to Stanley again and I, I 3 concur it shouldn't have been the first time, I think 4 it's... as Glen Martin had always said, those who are 5 closest to the problem also have the solutions or some variation of that and for some reason it's 6 7 highly progressive and unique to make sure those 8 peoples are in places where their voices are heard 9 but I'm, I'm glad we were able to do that. I, I only have a couple of questions I think it's been really 10 11 flushed out where you are and I think that's a very 12 good place to be so I thank you for that but I was 13 just reading the press release of COBA, is anybody from COBA going to be testifying, I don't see anyone 14 15 here, is anybody from COBA going to be testifying? [off mic dialogue] 16 17 COUNCIL MEMBER WILLIAMS: Which is 18 frustrating because there was one thing that 19 concerned me and I... from the way it sounds Mr. 20 Sidbury is probably not the nicest person in the 21 world and probably someone that should be protected from other folks and perhaps himself I, I don't know 2.2 23 but it's ... they charge you with being an outspoken voice for the welfare of the most violent inmates 24 incarcerated in Department of Correction which 25
1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 37
2	certainly sounds to me as a very odd thing to charge
3	somebody with because we are supposed to be
4	responsible for everybody including the most violent
5	inmates incarcerated in the Department of Corrections
6	so I, I just wish COBA was here as I want to talk to
7	them about it, it just seems like an odd space to be
8	coming from because they should also be responsible
9	for the welfare of the most violent, so just a weird
10	thing, I don't know if you want to comment on that
11	particular… [cross-talk]
12	ROBERT COHEN: I [cross-talk]
13	COUNCIL MEMBER WILLIAMS:charge
14	[cross-talk]
15	ROBERT COHEN: I, I agree with you
16	Council, Councilman, it's it was it was sort this
17	was stated yesterday at our at our board meeting and
18	I was a little… I was… I was surprised because of
19	course it is our responsibility to defend those who
20	are most in most in need, I mean he is a very
21	difficult person and I'm not… and I, I did… was not
22	at all defending anything that he did and I just
23	was… I just thought we, we've gotten… you know we've
24	cut down the sentences for solitary confinement,
25	we've set up special conditions where you… where for,

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 38
2	for particular people you can be continued in
3	solitary confinement but generally they you're
4	that, that not and, and there are even there, there
5	are rules in New York State about visiting for, for,
6	for prisoners and the notion that you condemn someone
7	forever to solitary that and that's what this
8	that's what this judge, judge ordered, I don't know
9	if the judge knew what he was doing but he… but that
10	was what the D, DA asked and that's what the
11	Department asked for and, and it's what COBA asked
12	for also so I, I would be happy to answer any
13	particular questions that they have of me but I but
14	I agree with you this was a I think that's our job
15	to do what… [cross-talk]
16	COUNCIL MEMBER WILLIAMS: I just want to
17	put on record I think this is highly, highly weird
18	charge because it seems like it's their charge also
19	so I, I mean and charging to two different terms but
20	that just seemed weird to me but also of course I
21	always want to make sure that correction officer's
22	voices are heard and their concerns are addressed,
23	they though not of all of them may, may believe me
24	but it's, it's important because they work there, I
25	don't and they go there every single day and I know

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 39
2	based on things that I've heard from them and
3	pictures it is not teh nicest place to be and it's,
4	it's dangerous, it's probably not the nicest place to
5	be for the prisoners as well so what about the
6	concerns of taking away solitary, solitary
7	confinement as taking away one of the things that
8	they say stops the behavior, it have you seen any
9	connection between solitary confinement and a stop to
10	behavior as other things we can do that's besides
11	that, I, I know the mental damage that it does but I,
12	I just want to have an opportunity to flush that out
13	in your mind?
14	ROBERT COHEN: Well just in, in general I
15	mean I it I just wanted to restate what you did
16	which is really true walking, you know though down
17	the halls of Rikers Island, working in those, those,
18	those housing areas day after day, year after year
19	after year is a an incredibly difficult job and, and
20	I, I, I respect that, it doesn't excuse any you know
21	it doesn't excuse some of the, the violence that is
22	characteristic of, of Rikers Island. I think that
23	there's no evidence that, that the when there was
24	more solitary confinement on Rikers Island that it
25	was a that it was a safer place, the harm is

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 40 1 dramatic that, that, that happens and ... you know and, 2 3 and all over the country this is the ... this is what, 4 what's going forward right now even people who are in 5 solitary should have hours out of their cell so they can spend more time ... because you, you, you spend a 6 7 lot of time in solitary and then you're released out 8 into the street then you're really a danger to, to, 9 to other people so I understand, you know that, that a man like this person that we're talking about is 10 11 extremely scary and ... not scary, you know in ... like in 12 a... in a... in a horror movie, I mean he is a very... he 13 has done lots of really violent things and threatened to do ... to do more and he should be kept in a 14 15 very, very safe place but he should get out into the 16 yard, he should have a chance to have visits under a 17 very controlled situation and these basic ... you know 18 in the situation for someone who's as complex as him it's going to take more work on the part of the 19 Department of Correction and more support in terms 20 21 of, of, of officers but the more he is ... I ... you know 2.2 I, I... you know I, I, I've known him for a long time 23 this person and when he is in... the, the more time that, that he can spend outside of his cell the less 24 violent I believe he's going to be, I don't think he 25

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 41
2	should be he can't be in general population but he
3	should not be locked up 24 hours a day and [cross-
4	talk]
5	COUNCIL MEMBER WILLIAMS: Solitary has
6	affective psychological effect to make them more
7	violent as opposed to… [cross-talk]
8	ROBERT COHEN: I, I think that's right.
9	COUNCIL MEMBER WILLIAMS: And just lastly
10	in, in the fantasy world obviously my, my content has
11	been that the, the prison system in general, Rikers
12	in particular it's set up to make human beings act
13	unlike human beings and, and so these things that,
14	that occur and the violence is not I mean if you get
15	a social experiment and set people up like that it's
16	going to happen and so in a dream world what should a
17	prison look like to prevent that kind of inhumanity
18	from being so pervasive and this I mean this
19	includes I mean the, the correction officers have a
20	job to do but the way the whole thing functions it's,
21	it's, it's geared towards this
22	ROBERT COHEN: Yeah [cross-talk]
23	COUNCIL MEMBER WILLIAMS:inhumane
24	place.
25	

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 42

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Yeah, I think for, for a 2 ROBERT COHEN: 3 long time everybody's approach to Rikers Island, the 4 people who work there and the people who are ... who 5 are ... who are imprisoned there is, is that you, you get through the, the day by proving that you're 6 7 strong enough to do that and it's a... and, and, and 8 violence is encouraged at every level as a way of 9 demonstrating your, your ... force is encouraged as a way of demonstrating your, your, your... where you are 10 11 at within the ... within, within the system and that's really bad and it results in, in continued levels of, 12 of, of violence and federal court orders and this is ... 13 14 this is not the... this is the second time that a 15 federal court has come ... has come in here. I think that, you know the other places that do it better do 16 17 it better, you have more ... you have fewer people in a 18 facility ... I mean just go back to the beginning 19 obviously there are all kinds of things about New 20 York which could be better in terms of why people end 21 up on, on, on Rikers on Rikers Island then it could go back to well education and juvenile law and ... but I 2.2 23 think that ... I'll give you an example; I walked into the jail in Copenhagen a few years ago in Denmark and 24 the first thing that someone said to me is that 25

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 43
2	everybody who's here represents a failure… a social
3	failure on the part of the society so, so I think you
4	have smaller facilities, fewer people in them, lot
5	more correctional officers who are better trained and
6	a design that gives people as much time out of cells
7	as they can as they can tolerate, that gives them
8	training if that's possible, all the things that you
9	would imagine. Some people are not going to work,
10	there are some people who just are going to have to
11	be in jail and that's… [cross-talk]
12	COUNCIL MEMBER WILLIAMS: I do have a
13	question because I've, I've seen a lot of places, I
14	know Denmark was one, there was a few places I saw
15	where the deals work much better, they, they well
16	this is not upon the corrections so their the, the
17	other places I've seen that it works actually is
18	trying to correct something, this ours is more based
19	on punitive and, and punishment but and a lot of
20	those places the one thing I've seen in some of those
21	countries that they're, they're monolithic so… would
22	some of the… would it work in a society that's not a
23	monolithic in… [cross-talk]
24	ROBERT COHEN: I, I think that is a
25	really that, that, that I, I asked myself, you know

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 44 1 what are the reasons for mass incarceration in this 2 3 country and what are the reasons for all the violence 4 that occurs and I don't have one answer but here are 5 the element ... you know but, but it is absolutely the case that, that, that the heterogeneity of the 6 7 society is ... makes it worse in terms of jails and 8 prisons because it just allow ... because it allows 9 people to act in ways that they act and we've watched them act and it's hard to do that if the chances are 10 11 that someone who's going to be in prison is your 12 cousin or your brother or your sister rather than 13 it's an other, someone that you don't know so I ... so, I think that, you know even though it's wonderful 14 15 that we have all kinds of people in this country 16 there are a lot ... not just a hederagenin ... you know a 17 homogeneous population I think. It does create 18 conflict so what are the ... what are the issues that, 19 that give rise to ... you, you know better than I do it 20 has to do with slavery, it has to do with races, it 21 has to do with economics, it has to do with, with 2.2 class, class, class differences and so we, we do have 23 a much more difficult problem than, than other countries but we didn't have mass incarceration up 24 until '76 so... and so we should be able to get back 25

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 45 1 down a lot, I'm, I'm... just I'm not really that 2 3 hopeful but I work, work on it every day to make it 4 better. 5 COUNCIL MEMBER WILLIAMS: Well thank you very much for the work that you're doing, I'm looking 6 7 forward for Rikers to be closes hopefully sooner than ten years continue the great work that we're doing on 8 9 the mass incarceration issue, thank you Mr. Chair. CHAIRPERSON LANDER: Thank you Council 10 11 Member Williams and I'll just note for the record on 12 this question of sort of different perspective on the board that there is a member of the Board, James 13 14 Perrino who spent quite a lot of years working in the 15 Department of Corrections and was in many of these facilities so... [cross-talk] 16 17 ROBERT COHEN: Yeah... [cross-talk] 18 CHAIRPERSON LANDER: ... the goal of making 19 sure the board brings a variety of ... [cross-talk] 20 ROBERT COHEN: There are ... there are ... 21 [cross-talk] 2.2 CHAIRPERSON LANDER: ...perspectives to 23 the... [cross-talk] ROBERT COHEN: ...there are two ... there are ... 24 25 there are... [cross-talk]

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 46 1 CHAIRPERSON LANDER: ...table too ... [cross-2 3 talk] ROBERT COHEN: ...and there's another 4 warden also, also on the board right, right now so ... 5 CHAIRPERSON LANDER: So, that's not a ... 6 7 you know it... [cross-talk] ROBERT COHEN: Yes... no, right... [cross-8 9 talk] 10 CHAIRPERSON LANDER: ...we've got to ... 11 [cross-talk] 12 ROBERT COHEN: There are ... there are two ... 13 there are two men whose careers were as wardens ... 14 [cross-talk] 15 CHAIRPERSON LANDER: Thank you ... [crosstalk] 16 17 ROBERT COHEN: ... the department ... [cross-18 talk] 19 CHAIRPERSON LANDER: Council Member Rose to close this out. 20 COUNCIL MEMBER ROSE: Thank you. Dr. 21 Cohen it must be very difficult to be a progressive 22 23 in a situation that's oppressive and regressive and so I'm, I'm intrigued by why you would like to be 24 25 reappointed for another, you know term and I'm trying

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 47 1 to understand the construct of the, the board in 2 3 terms of do you have direct oversight, do you 4 initiate policy, how much input do you have and you know what is your frustration level? 5 ROBERT COHEN: Don't ask my children but 6 7 I, I... you know I, I... it is... for me it's an honor, you know to do it and I work with, you know some 8 9 terrific... with terrific colleagues and so it's... I mean it ... I've been doing this a long time now a lot 10 11 of people are ... care about it a lot more so in fact 12 it's, it's more ... you know it's more ... I get a lot more 13 support, you know I mean people ... my friends had to put up with my discussions about prisons and jails 14 15 for, for many years but, but, but now they're doing it too so, so the board ... we make ... we ... I mean it's, 16 17 it's an interesting organization, it's a... it's a 18 policy making organization, it's a legislative 19 organization, if, if nine ... if the majority of nine of 20 us get together after a... after the... a CAPA process 21 occurs we make rules that, that, that bind the 2.2 Department of, of Correction, can we enforce those 23 rules, that's a little complicated because they are there and we're just, you know here and ... you know can 24 our rules be used by others to keep, you know it ... 25

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 48
2	keep it in line for example we ruled that, that you
3	could not have closed custody, closed custody was
4	something that, that was set up by the Department
5	after they closed down the transgender housing unit
6	under a previous administration then the people then
7	transgender women were put it into… [cross-talk]
8	COUNCIL MEMBER ROSE: General pop
9	[cross-talk]
10	ROBERT COHEN:protective custody but
11	they were put in protective custody where they were
12	really in solitary confinement. So, the board ruled
13	that you can't have closed custody, the Department
14	continued with closed custody. The Legal Aid Society
15	also funded by the city of New York sued based upon
16	our rule and in state… you know in Article 78 I guess
17	proceeding I'm not a lawyer but in Article 78 and
18	the, the court ruled that the Department was bound by
19	our rules and the Department closed down closed
20	custody. When we said… you know we made a rule saying
21	you can't have… be in solitary more than 30 days and
22	modified that to no, no more than 60 if you're… if
23	you're a it it's an if it's a very serious injury
24	directed you know against a correction officers that
25	happened. So, so we, we are a legislative group, when

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 49 1 we find problems we use all kinds of things to, to, 2 3 to fix them and for example yesterday we ... you know we 4 made a rule saying the Department has to screen everyone for, for their risk of sexual abuse or the 5 risk that they will victimize someone else and the 6 7 Department didn't do... didn't develop the screening 8 tool for that so, we talked with them and they said 9 give a... you know and they asked us to excuse them and give them a variance and it was the board's feeling 10 11 that they could of done this if they... if they had wanted to and we should not reward this with a 12 13 variance but actually we said this is a violation and tell us in two weeks what your plan is to, to, to fix 14 15 it and tell us every month what you've done and also you don't have a computerized system to do it, do the 16 17 screening anyway because this is very important for 18 safety. So, on our best days, you know that's what ... 19 that's what ... that's what we do. We issue reports, I 20 think... I think we made a... I think we make it a better 21 place and in some situations if I were the head of 2.2 the Department of Correction I would use the board ... 23 [cross-talk] COUNCIL MEMBER ROSE: Uh-huh... [cross-24 25 talk]

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2	ROBERT COHEN:to, to, to yell at me for
3	things that I wanted to change that I couldn't get
4	someone else to change.
5	COUNCIL MEMBER ROSE: What is the
6	impediment to actually the follow through of, of the
7	recommendations or even I guess the policy that you
8	write, what are the impediments in terms of actually
9	accomplishing them?
10	ROBERT COHEN: Well generally when we
11	write new policies they are they are followed, the
12	issue is that there, there… we… there are a number of
13	rules that we have and some of them are some of them
14	are violated. So, for example there is a facility on
15	Rikers Island where people are routinely denied
16	access to contact visits and legal you know and
17	access to, to, to the law library and to congregate
18	religious services, it's a complex issue. The
19	Department is in we've said they are in violation of
20	the rules they keep saying that they're going to fix
21	it but they haven't fixed it yet so… but we have not…
22	you know we potentially… [cross-talk]
23	COUNCIL MEMBER ROSE: Is it the [cross-
24	talk]
25	ROBERT COHEN:could bring [cross-talk]

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2	COUNCIL MEMBER ROSE:rules, is it
3	shortage of staff, is it lack of money, what
4	ROBERT COHEN: No, no I think these are
5	complicated these are these are complicated
6	situations where, where, where there has to be… they
7	will require more work on their part to, to meet to
8	meet our rules and more due process, people can just
9	be brought to this place without a reason, there's a
10	reason but there's no official reason, they're not
11	given the chance to appeal. So, you know I think
12	it's the department, Departments of Correction like
13	to run themselves, they don't like to be interfered
14	with by outside groups so they you, you know the
15	board is respected generally but there are times when
16	they don't listen to us then it becomes a operational
17	and a political process to, to try to… [cross-talk]
18	COUNCIL MEMBER ROSE: And there is a
19	process that then can be followed to make sure that
20	the recommendations are instituted?
21	ROBERT COHEN: Well I think the board has
22	done a lot of great things but it is made up of nine
23	people and yet you need five of them to sort of pass
24	a rule or something and, and if you were… say, say,

say the Department was doing something that four of

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 52
2	the board members thought was really wrong and it's
3	really a problem but five of the board members didn't
4	really agree with that and the Mayor didn't agree
5	with it or, or the city you know I mean there, there
6	are it's a it's, it's an independent organization
7	but it is also but these are big institutions and,
8	and I don't think we should be saying do this, do
9	this, do that, it's that would be that would be
10	impossible for the department to function if the
11	board could just run around and say change this,
12	change that. I think we're, we're, we're effectively
13	should try to be more effective but I hope that's
14	responsive.
15	COUNCIL MEMBER ROSE: Are you in
16	agreement with the proposed changes to close Rikers
17	Island and do you think we're moving in the right
18	direction?
19	ROBERT COHEN: On very much I've been
20	yes, I'm very much in, in, in support of the… of the
21	commission, of the… you know and, and of the
22	leadership of the city council in doing that and I, I
23	may have spoken a little bit before you, you came in
24	on that but I it's going to be I'm very proud to
25	live in New York City where, where, where… and

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 53
2	someone could run for Mayor on the, the, the platform
3	of closing down Rikers Island right now and expect to
4	win to, to so, yes close it down, decrease the
5	population, there are too many people in jail, fix,
6	fix the systems that, that keep them too long, train
7	the… train the staff so that we're not just moving
8	the culture of Rikers Island onto borough facilities,
9	make them clean to have their be, be adequate, train
10	officers at a higher level than they're currently
11	then they're currently trained, try to model behavior
12	of other of other institutions outside of this
13	country which have, have a better approach I think
14	to, to correctional practice.
15	COUNCIL MEMBER ROSE: And I just want to
16	say I, I was really glad to see that you have a
17	holistic approach, approach that you're looking at
18	the, the person who's incarcerated, you know as an
19	individual who has rights to, you know medical care.
20	I, I was really disturbed by the COBA's statement, I
21	mean by nature you're a doctor, you're supposed to
22	help people and, and care about their general welfare
23	and so I found it a, a little distressing, my father
24	was a correction officer and I never heard him
25	espouse anything that other than that everybody had
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COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 54 1 the right to, you know be cared for and so I, I'm, 2 3 I'm proud to hear that you're looking at not only the prisoners but the safety of, of the staff and, and 4 5 especially the medical staff, I had a friend who, who was a doctor who worked at Rikers Island many years 6 7 ago and, and that was issue for the medical staff was their safety. So, I, I hope that you're looking at 8 9 making sure that the medical staff also is, is protected. 10 11 ROBERT COHEN: It's very important, we will... we'll do that... 12 Thank you. 13 COUNCIL MEMBER ROSE: 14 CHAIRPERSON LANDER: Thank you Council 15 Member Rose, thank you again Dr. Cohen for this ... [cross-talk] 16 17 Thank you... [cross-talk] ROBERT COHEN: 18 CHAIRPERSON LANDER: ...good and thorough 19 hearing, we'll ... we have no one else signed up to 20 testify so we will close the hearing at this point. As I mentioned earlier we don't vote on the, the day 21 of the first meeting of this committee giving an 2.2 23 opportunity for other members to review the testimony. If we have any additional questions we'll, 24 we'll come back to you but otherwise we will vote 25

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 55
2	next week the 17 th , the day of our stated meeting.
3	So, thank you very much.
4	ROBERT COHEN: Well thank you very much.
5	[gavel]
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CERTIFICATE

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date

October 15, 2017