

The City of New York BUSINESS INTEGRITY COMMISSION

100 Church Street · 20th Floor New York · New York 10007 Tel. (212) 437-0500

Daniel D. Brownell Commissioner and Chair

NEGATIVE DECLARATION

Notice of Determination of Non-Significance

October 10, 2017

Amendment to subdivision a and the opening paragraph of subdivision b of section 2101 of the New York city charter, as amended by local law number 21 for the year 2002, and Title 20-A of the New York City Administrative Code

CEQR No. 16BIC001Y

This Negative Declaration for the proposed Local Law to amend the administrative code of the City of New York, has been prepared in accordance with the City Environmental Quality Review Act (CEQR) process as set forth in Executive Order 91 of 1977 and amendments, and Article 8 of the Environmental Conservation Law establishing the State Environmental Quality Review Act (SEQRA) and its regulations as set forth in 6 NYCRR Part 617.

For local legislation actions, the City Council and the Office of the Mayor are co-lead agencies. On August 21, 2017, the City Council delegated its lead agency status to the Office of the Mayor. On August 22, 2017, the Office of the Mayor transferred its lead agency status to the New York City Business Integrity Commission ("BIC"). Therefore, BIC, asserting its lead agency status, conducted an environmental review of the proposed action. Based on a review of information about the project contained in the environmental assessment statement and any attachments hereto, which are incorporated by reference herein, BIC has determined that the proposed amendment would not have a significant adverse effect on the environment and is herein publishing a Negative Declaration.

PROJECT DESCRIPTION

The proposed action is the passage, implementation, and administration of legislation that provides for the comprehensive regulation of the heating oil supply industry in New York City. The proposed legislation will address chronic and widespread corruption problems throughout the heating oil supply industry by authorizing BIC to conduct thorough background investigations and, if applicable, issue licenses to heating oil dealers and deliverers. The legislation also sets forth standards of conduct for licensees in order to protect against overcharging, shorting, and other forms of fraud. The regulatory framework contained in the proposed legislation would give BIC the authority of in-depth oversight of the heating oil

supply industry in New York City. As a result the development of future fraud systems would be significantly diminished by the proposed regulatory framework. BIC developed this legislation because BIC has the expertise to investigate and regulate the heating oil supply industry. Many of the functions that BIC currently undertakes in relation to its role as the regulator of the trade waste removal and public wholesale food market industries are similar to its role as defined in the proposed legislation. The proposed legislation would go into effect in 2018.

PURPOSE AND NEED

In November 2015, nine companies and 44 individuals were indicted in connection with various schemes to defraud heating oil customers by "shorting" deliveries to residential, commercial, and municipal properties throughout New York City. The indicted individuals included owners of indicted companies, fuel depot dispatchers, and 29 truck drivers, all of whom took part in the theft, resale, and purchase of stolen heating oil.

Typically, customers place orders for heating oil directly with retailers, which engage the services of transport companies to deliver heating oil to the customers. Operating their own fleets, the transport companies are responsible for delivering heating oil to a specified list of locations supplied by the retailer or terminal and printing delivery tickets for customers as proof of delivery.

As charged in the indictments, between September 2006 and October 2015, the indicted companies and individuals were engaged in various schemes to defraud customers, fuel terminals, and oil retailers by shorting their customers' deliveries, i.e., supplying less heating oil than the amount of a ticketed order, while charging the victims full price for what the deliveries should have been. Thus, the defendants were stealing the heating oil they did not deliver to the customers. In this manner, roughly \$34 million worth of heating oil was stolen during the period covered by the indictment. In order to short the customers and reserve heating oil for resale, the defendants used a variety of methods to rig the meters on tanker trucks, evade regulatory controls, and conceal the amount of heating oil actually delivered to customers.

The recent indictments, coupled with prior prosecutions of fraud in the heating oil supply industry, signal that there are systemic, chronic problems within the heating oil supply industry in New York City. Both the government and the general public have, for years, paid for more heating oil than they have received. The recent indictments have disclosed the pervasive nature of the problem and the corruption furthered through heating oil delivery companies, vehicle operators, and dispatchers. These law enforcement activities must be coupled with new and expanded regulatory efforts on the City's part. The regulatory framework contained in the proposed legislation would give BIC the authority of in-depth oversight of the heating oil supply industry in New York City. As a result, the development of future fraud schemes would be significantly diminished by the proposed regulatory framework.

STATEMENT OF NO SIGNIFICANT EFFECT

BIC has determined that, as proposed, the amendment to the Administrative Code is not anticipated to have any potential significant adverse impacts on the environment. No significant adverse impacts are anticipated to occur to land use, zoning, neighborhood character, and public policy, and socioeconomic conditions. Fraud and abuse in the heating oil supply industry would decrease as a result of having the proposed amendment in place, and New York City and the public would benefit by having safeguards to ensure that they pay only for heating oil that is actually delivered to them.

SUPPORTING STATEMENTS

The above determination is based on an environmental assessment which finds that the project, as proposed, would not result in significant effects on the environment that would require the preparation of an Environmental Impact Statement.

For further information, please contact:

Daniel D. Brownell Commissioner & Chair New York City Business Integrity Commission 100 Church Street, 20th Floor New York, NY 10007 Phone: (212) 437-0510

Email: dbrownell@bic.nyc.gov

Sincerely,

Daniel D. Brownell Commissioner & Chair

cc: Hon. Ruben Diaz, Jr. - Bronx Borough President

Hon. Eric Adams - Brooklyn Borough President

Hon. Gale Brewer - Manhattan Borough President

Hon. Melinda Katz - Queens Borough President

Hon. James Oddo - Staten Island Borough President

Hon. Melissa Mark-Viverito - Speaker, City Council

Hon. Antonio Reynoso - Chair, Sanitation and Solid Waste Management, City Council

City Council Members

Community Board Chairpersons

Community Board District Managers

Christine Billy - New York City Corporation Counsel



City Environmental Quality Review ENVIRONMENTAL ASSESSMENT STATEMENT (EAS) SHORT FORM

FOR UNLISTED ACTIONS ONLY • Please fill out and submit to the appropriate agency (see instructions)

Part I: GENERAL INFORMATION					
Does the Action Exceed Any 1977, as amended)? [YES	≥ NO	rt 617.4 or 43 RCNY §6-	15(A) (Executiv	ve Order 91 of
If "yes," STOP and complete the	FULL EAS FOR	IM.			
2. Project Name Legislation to	Regulate the H	eating Oil Supply	Industry		
3. Reference Numbers					
CEQR REFERENCE NUMBER (to be assign 16BIC001Y	ned by lead agend	(y)	BSA REFERENCE NUMBER	(if applicable)	
ULURP REFERENCE NUMBER (if applica	ble)		OTHER REFERENCE NUMB	ER(S) (if applicable	e)
			(e.g., legislative intro, CAP		AND COUNTY OF THE PARTY OF THE
4a. Lead Agency Information NAME OF LEAD AGENCY New York City Business Integrity		4b. Applicant Information NAME OF APPLICANT N/A			
NAME OF LEAD AGENCY CONTACT PER	SON		NAME OF APPLICANT'S RE	PRESENTATIVE OF	R CONTACT PERSON
Daniel D. Brownell	Flan		Tax Section 2		
ADDRESS 100 Church Street, 20 th		10007	ADDRESS	17.25	17.5
TELEPHONE 212 437-0510	STATE NY	ZIP 10007	CITY	STATE	ZIP
5. Project Description	EMAIL ODIOWI	nell@bic.nyc.gov	TELEPHONE	EMAIL	
The New York City Mayor's Office York, in relation to the regulation Description" for more details. Project Location	n of the heating	g oil supply indust	try in New York City. Re	fer to Attachm	ent A, "Project
BOROUGH Citywide	COMMUNITY DIS	STRICTICS NI/A	STREET ADDRESS N/A		
TAX BLOCK(S) AND LOT(S) N/A	CONTINUON TO	JIMICI(3) IVA	ZIP CODE		
DESCRIPTION OF PROPERTY BY BOUND	ING OR CROSS STR	FFTS N/A	ZIF CODE		
EXISTING ZONING DISTRICT, INCLUDING			ON IE ANY N/A ZON	ING SECTIONAL M	AP NUMBER N/A
6. Required Actions or Approva			DN, IF ANT IN/A ZON	ING SECTIONAL IVI	AP NUMBER IN/A
CITY MAP AMENDMENT ZONING MAP AMENDMENT ZONING TEXT AMENDMENT SITE SELECTION—PUBLIC FACILITY HOUSING PLAN & PROJECT SPECIAL PERMIT (if appropriate, sp SPECIFY AFFECTED SECTIONS OF THE ZO	ZONII ACQU DISPO OTHE ecify type: mo	NG CERTIFICATION NG AUTHORIZATION JISITION—REAL PROPE SITION—REAL PROPE R, explain: odification; rene	ERTY RE	DNCESSION DAAP EVOCABLE CONSE ANCHISE	
Board of Standards and Appeals VARIANCE (use) VARIANCE (bulk) SPECIAL PERMIT (if appropriate, sp SPECIFY AFFECTED SECTIONS OF THE ZO Department of Environmental P Other City Approvals Subject to LEGISLATION RULEMAKING	ecify type: mo NING RESOLUTION rotection: CEQR (check all t	YES NO	If "yes," specify: FUNDING OF CONSTR POLICY OR PLAN, spec	UCTION, specify:	
CONSTRUCTION OF PUBLIC FACILIT	IES		FUNDING OF PROGRA	MS, specify:	

384(b)(4) APPROVAL			PERMITS, specify:	
OTHER, explain:				
Other City Approvals	Not Subject to CEQR	check all that apply)		
	'S OFFICE OF CONSTRUCTIO		LANDMARKS PRESERVATION	ON COMMISSION APPROVAL
COORDINATION (OCMC)			OTHER, explain:	
State or Federal Action	ons/Approvals/Fundin	g: YES NO	If "yes," specify:	
			the area subject to any change	in regulatory controls. Except
where otherwise indicated	d, provide the following info	rmation with regard to the d	rectly affected area.	, , , , , , , , , , , , , , , , , , , ,
Graphics: The following	g graphics must be attached	l and each box must be check	ed off before the EAS is comple	ete. Each map must clearly depict
the boundaries of the dire	ctly affected area or areas a	and indicate a 400-foot radius	drawn from the outer bounds	ries of the project site. Maps may
		, must be folded to 8.5 x 11 ii		
SITE LOCATION MAP		ONING MAP	The state of the s	RN OR OTHER LAND USE MAP
TAX MAP				AT DEFINES THE PROJECT SITE(S)
			MISSION AND KEYED TO THE S	ITE LOCATION MAP
The state of the s	developed and undevelope			7745
Total directly affected area			aterbody area (sq. ft) and typ	e: N/A
	r paved surfaces (sq. ft.): N		ther, describe (sq. ft.): N/A	
			le sites, provide the total deve	lopment facilitated by the action)
	EVELOPED (gross square fee			
NUMBER OF BUILDINGS: N			OOR AREA OF EACH BUILDING	
HEIGHT OF EACH BUILDIN			OF STORIES OF EACH BUILDING	G: N/A
The state of the s	t involve changes in zoning		YES NO	
	square feet owned or cont			
	square feet not owned or o			
lines, or grading If "yes," indicate the estim	? YES NO NO nated area and volume dime	ensions of subsurface perman	ent and temporary disturbanc	foundation work, pilings, utility e (if known):
AREA OF TEMPORARY DIS			ME OF DISTURBANCE:	cubic ft. (width x length x depth)
AREA OF PERMANENT DIS	7 2 3 2 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7 7	(width x length)		
Description of Propos		the following information a		T
	Residential	Commercial	Community Facility	Industrial/Manufacturing
Size (in gross sq. ft.)	N/A	N/A	N/A	N/A
Type (e.g., retail, office, school)	N/A units	N/A	N/A	N/A
	increase the population of	residents and/or on-site wo	kers? YES N	10
If "yes," please specify:		ER OF ADDITIONAL RESIDENT	'S: NUMBER OF	ADDITIONAL WORKERS:
Provide a brief explanation	of how these numbers we			
Does the proposed project	The same of the sa		f "yes," specify size of project-	
		t that differs from the existin		NO -
If "yes," see Chapter 2, "Es	tablishing the Analysis Fran	nework" and describe briefly		
9. Analysis Year CEQR	Technical Manual Chapter	2		
ANTICIPATED BUILD YEAR	(date the project would be	completed and operational):	2018 (See Attachment A	for details)
ANTICIPATED PERIOD OF C	ONSTRUCTION IN MONTHS	: N/A		
WOULD THE PROJECT BE IT	MPLEMENTED IN A SINGLE I	PHASE? XES	NO IF MULTIPLE PHASE	ES, HOW MANY?
BRIEFLY DESCRIBE PHASES	AND CONSTRUCTION SCHE	DULE: N/A		
10. Predominant Land	d Use in the Vicinity of	the Project (check all that	apply)	The same of the same of
RESIDENTIAL	MANUFACTURING	COMMERCIAL	PARK/FOREST/OPEN SPACE	OTHER, specify: N/A

Part II: TECHNICAL ANALYSIS

INSTRUCTIONS: For each of the analysis categories listed in this section, assess the proposed project's impacts based on the thresholds and criteria presented in the CEQR Technical Manual. Check each box that applies.

- If the proposed project can be demonstrated not to meet or exceed the threshold, check the "no" box.
- If the proposed project will meet or exceed the threshold, or if this cannot be determined, check the "yes" box.
- For each "yes" response, provide additional analyses (and, if needed, attach supporting information) based on guidance in the CEQR Technical Manual to determine whether the potential for significant impacts exists. Please note that a "yes" answer does not mean that an EIS must be prepared—it means that more information may be required for the lead agency to make a determination of significance.
- The lead agency, upon reviewing Part II, may require an applicant to provide additional information to support the Short EAS Form. For example, if a question is answered "no," an agency may request a short explanation for this response.

	YES	NO
1. LAND USE, ZONING, AND PUBLIC POLICY: CEQR Technical Manual Chapter 4		
(a) Would the proposed project result in a change in land use different from surrounding land uses?		
(b) Would the proposed project result in a change in zoning different from surrounding zoning?		X
(c) Is there the potential to affect an applicable public policy?		X
(d) If "yes," to (a), (b), and/or (c), complete a preliminary assessment and attach.		
(e) Is the project a large, publicly sponsored project?		
 If "yes," complete a PlaNYC assessment and attach. 		
(f) Is any part of the directly affected area within the City's Waterfront Revitalization Program boundaries?		
o If "yes," complete the Consistency Assessment Form. attached-generic		
2. SOCIOECONOMIC CONDITIONS: CEQR Technical Manual Chapter 5		
(a) Would the proposed project:		
Generate a net increase of 200 or more residential units?		
 Generate a net increase of 200,000 or more square feet of commercial space? 	Ī	X
 Directly displace more than 500 residents? 	Ħ	X
o Directly displace more than 100 employees?	Ħ	
 Affect conditions in a specific industry? 	Ħ	X
3. COMMUNITY FACILITIES: CEQR Technical Manual Chapter 6		
(a) Direct Effects		
 Would the project directly eliminate, displace, or alter public or publicly funded community facilities such as educational facilities, libraries, hospitals and other health care facilities, day care centers, police stations, or fire stations? 		
(b) Indirect Effects		
 Child Care Centers: Would the project result in 20 or more eligible children under age 6, based on the number of low or low/moderate income residential units? (See Table 6-1 in <u>Chapter 6</u>) 		
 Libraries: Would the project result in a 5 percent or more increase in the ratio of residential units to library branches? (See Table 6-1 in <u>Chapter 6</u>) 		
 Public Schools: Would the project result in 50 or more elementary or middle school students, or 150 or more high school students based on number of residential units? (See Table 6-1 in <u>Chapter 6</u>) 		
 Health Care Facilities and Fire/Police Protection: Would the project result in the introduction of a sizeable new neighborhood? 		\boxtimes
4. OPEN SPACE: CEQR Technical Manual Chapter 7		
(a) Would the proposed project change or eliminate existing open space?		
(b) Is the project located within an under-served area in the Bronx, Brooklyn, Manhattan, Queens, or Staten Island?		X
o If "yes," would the proposed project generate more than 50 additional residents or 125 additional employees?		\boxtimes
(c) Is the project located within a well-served area in the Bronx, Brooklyn, Manhattan, Queens, or Staten Island?		
o If "yes," would the proposed project generate more than 350 additional residents or 750 additional employees?		
(d) If the project in located an area that is neither under-served nor well-served, would it generate more than 200 additional residents or 500 additional employees?		

	YES	NO
5. SHADOWS: CEQR Technical Manual Chapter 8		
(a) Would the proposed project result in a net height increase of any structure of 50 feet or more?		
(b) Would the proposed project result in any increase in structure height and be located adjacent to or across the street from a sunlight-sensitive resource?		
6. HISTORIC AND CULTURAL RESOURCES: CEQR Technical Manual Chapter 9	1	
(a) Does the proposed project site or an adjacent site contain any architectural and/or archaeological resource that is eligible for or has been designated (or is calendared for consideration) as a New York City Landmark, Interior Landmark or Scenic Landmark; that is listed or eligible for listing on the New York State or National Register of Historic Places; or that is within a designated or eligible New York City, New York State or National Register Historic District? (See the GIS System for Archaeology and National Register to confirm)		
(b) Would the proposed project involve construction resulting in in-ground disturbance to an area not previously excavated?		X
(c) If "yes" to either of the above, list any identified architectural and/or archaeological resources and attach supporting inform whether the proposed project would potentially affect any architectural or archeological resources.	ition on	
7. URBAN DESIGN AND VISUAL RESOURCES: CEQR Technical Manual Chapter 10		
(a) Would the proposed project introduce a new building, a new building height, or result in any substantial physical alteration to the streetscape or public space in the vicinity of the proposed project that is not currently allowed by existing zoning?		\boxtimes
(b) Would the proposed project result in obstruction of publicly accessible views to visual resources not currently allowed by existing zoning?		\boxtimes
8. NATURAL RESOURCES: CEQR Technical Manual Chapter 11		
(a) Does the proposed project site or a site adjacent to the project contain natural resources as defined in Section 100 of Chapter 11 ?		\boxtimes
 If "yes," list the resources and attach supporting information on whether the proposed project would affect any of these 	esources.	4-
(b) Is any part of the directly affected area within the Jamaica Bay Watershed?		
 If "yes," complete the <u>Jamaica Bay Watershed Form</u>, and submit according to its instructions. 		
9. HAZARDOUS MATERIALS: CEQR Technical Manual Chapter 12		
(a) Would the proposed project allow commercial or residential uses in an area that is currently, or was historically, a manufacturing area that involved hazardous materials?		
(b) Does the proposed project site have existing institutional controls (e.g., (E) designation or Restrictive Declaration) relating to hazardous materials that preclude the potential for significant adverse impacts?		
(c) Would the project require soil disturbance in a manufacturing area or any development on or near a manufacturing area or existing/historic facilities listed in <u>Appendix 1</u> (including nonconforming uses)?		
(d) Would the project result in the development of a site where there is reason to suspect the presence of hazardous materials, contamination, illegal dumping or fill, or fill material of unknown origin?		
(e) Would the project result in development on or near a site that has or had underground and/or aboveground storage tanks (e.g., gas stations, oil storage facilities, heating oil storage)?		\boxtimes
(f) Would the project result in renovation of interior existing space on a site with the potential for compromised air quality; vapor intrusion from either on-site or off-site sources; or the presence of asbestos, PCBs, mercury or lead-based paint?		
(g) Would the project result in development on or near a site with potential hazardous materials issues such as government-listed voluntary cleanup/brownfield site, current or former power generation/transmission facilities, coal gasification or gas storage sites, railroad tracks or rights-of-way, or municipal incinerators?		\boxtimes
(h) Has a Phase I Environmental Site Assessment been performed for the site?		
 If "yes," were Recognized Environmental Conditions (RECs) identified? Briefly identify: 		
10. WATER AND SEWER INFRASTRUCTURE: CEQR Technical Manual Chapter 13		
(a) Would the project result in water demand of more than one million gallons per day?		
(b) If the proposed project located in a combined sewer area, would it result in at least 1,000 residential units or 250,000 square feet or more of commercial space in Manhattan, or at least 400 residential units or 150,000 square feet or more of commercial space in the Bronx, Brooklyn, Staten Island, or Queens?		
(c) If the proposed project located in a <u>separately sewered area</u> , would it result in the same or greater development than the amounts listed in Table 13-1 in <u>Chapter 13</u> ?		
(d) Would the proposed project involve development on a site that is 5 acres or larger where the amount of impervious surface would increase?		
(e) If the project is located within the <u>Jamaica Bay Watershed</u> or in certain <u>specific drainage areas</u> , including Bronx River, Coney Island Creek, Flushing Bay and Creek, Gowanus Canal, Hutchinson River, Newtown Creek, or Westchester Creek, would it involve development on a site that is 1 area or larger where the amount of importance would increase.		

	YES	NO
(f) Would the proposed project be located in an area that is partially sewered or currently unsewered?		X
(g) Is the project proposing an industrial facility or activity that would contribute industrial discharges to a Wastewater Treatment Plant and/or generate contaminated stormwater in a separate storm sewer system?		\boxtimes
(h) Would the project involve construction of a new stormwater outfall that requires federal and/or state permits?		\boxtimes
11. SOLID WASTE AND SANITATION SERVICES: CEQR Technical Manual Chapter 14		
(a) Using Table 14-1 in Chapter 14, the project's projected operational solid waste generation is estimated to be (pounds per we	ek): 0	
O Would the proposed project have the potential to generate 100,000 pounds (50 tons) or more of solid waste per week?	П	
(b) Would the proposed project involve a reduction in capacity at a solid waste management facility used for refuse or recyclables generated within the City?		
12. ENERGY: CEQR Technical Manual Chapter 15	4	
(a) Using energy modeling or Table 15-1 in Chapter 15, the project's projected energy use is estimated to be (annual BTUs): 0		
(b) Would the proposed project affect the transmission or generation of energy?		
13. TRANSPORTATION: CEQR Technical Manual Chapter 16		
(a) Would the proposed project exceed any threshold identified in Table 16-1 in Chapter 16?	П	M
(b) If "yes," conduct the screening analyses, attach appropriate back up data as needed for each stage and answer the following of	uestion	-
 Would the proposed project result in 50 or more Passenger Car Equivalents (PCEs) per project peak hour? 		
If "yes," would the proposed project result in 50 or more vehicle trips per project peak hour at any given intersection?		
**It should be noted that the lead agency may require further analysis of intersections of concern even when a project generates fewer than 50 vehicles in the peak hour. See Subsection 313 of Chapter 16 for more information.		
 Would the proposed project result in more than 200 subway/rail or bus trips per project peak hour? 		
If "yes," would the proposed project result, per project peak hour, in 50 or more bus trips on a single line (in one direction) or 200 subway trips per station or line?		
• Would the proposed project result in more than 200 pedestrian trips per project peak hour?		\boxtimes
If "yes," would the proposed project result in more than 200 pedestrian trips per project peak hour to any given pedestrian or transit element, crosswalk, subway stair, or bus stop?		
14. AIR QUALITY: CEQR Technical Manual Chapter 17		
(a) Mobile Sources: Would the proposed project result in the conditions outlined in Section 210 in Chapter 17?		
(b) Stationary Sources: Would the proposed project result in the conditions outlined in Section 220 in Chapter 17?	1 1	\boxtimes
 If "yes," would the proposed project exceed the thresholds in Figure 17-3, Stationary Source Screen Graph in <u>Chapter 17</u>? (Attach graph as needed) 		
(c) Does the proposed project involve multiple buildings on the project site?		
(d) Does the proposed project require federal approvals, support, licensing, or permits subject to conformity requirements?	- [X
(e) Does the proposed project site have existing institutional controls (e.g., (E) designation or Restrictive Declaration) relating to air quality that preclude the potential for significant adverse impacts?		
15. GREENHOUSE GAS EMISSIONS: CEQR Technical Manual Chapter 18		
(a) Is the proposed project a city capital project or a power generation plant?		
(b) Would the proposed project fundamentally change the City's solid waste management system?		
(c) If "yes" to any of the above, would the project require a GHG emissions assessment based on the guidance in Chapter 18?		
16. NOISE: CEQR Technical Manual Chapter 19		
(a) Would the proposed project generate or reroute vehicular traffic?		
(b) Would the proposed project introduce new or additional receptors (see Section 124 in <u>Chapter 19</u>) near heavily trafficked roadways, within one horizontal mile of an existing or proposed flight path, or within 1,500 feet of an existing or proposed rail line with a direct line of site to that rail line?		
(c) Would the proposed project cause a stationary noise source to operate within 1,500 feet of a receptor with a direct line of sight to that receptor or introduce receptors into an area with high ambient stationary noise?		
(d) Does the proposed project site have existing institutional controls (e.g., (E) designation or Restrictive Declaration) relating to noise that preclude the potential for significant adverse impacts?		\boxtimes
17. PUBLIC HEALTH: CEQR Technical Manual Chapter 20		
(a) Based upon the analyses conducted, do any of the following technical areas require a detailed analysis: Air Quality;		M

	YE	S	NO
Hazardous Materials; Noise?			
(b) If "yes," explain why an assessment of public health is or is not warranted base preliminary analysis, if necessary.	ed on the guidance in <u>Chapter 20</u> , "Public Health." A	ttacl	h a
18. NEIGHBORHOOD CHARACTER: CEQR Technical Manual Chapter 21			
(a) Based upon the analyses conducted, do any of the following technical areas recand Public Policy; Socioeconomic Conditions; Open Space; Historic and Cultural Resources; Shadows; Transportation; Noise?]	\boxtimes
(b) If "yes," explain why an assessment of neighborhood character is or is not war Character." Attach a preliminary analysis, if necessary.	ranted based on the guidance in <u>Chapter 21</u> , "Neighb	borh	ood
19. CONSTRUCTION: CEQR Technical Manual Chapter 22			
(a) Would the project's construction activities involve:			
 Construction activities lasting longer than two years? 			X
o Construction activities within a Central Business District or along an arterial	nighway or major thoroughfare?	1	X
 Closing, narrowing, or otherwise impeding traffic, transit, or pedestrian elen routes, sidewalks, crosswalks, corners, etc.)? 	nents (roadways, parking spaces, bicycle		\boxtimes
 Construction of multiple buildings where there is a potential for on-site rece build-out? 	ptors on buildings completed before the final]	\boxtimes
 The operation of several pieces of diesel equipment in a single location at per 	ak construction?		\boxtimes
 Closure of a community facility or disruption in its services?]	\boxtimes
 Activities within 400 feet of a historic or cultural resource? 			\boxtimes
o Disturbance of a site containing or adjacent to a site containing natural reso	ırces?]	\boxtimes
 Construction on multiple development sites in the same geographic area, su construction timelines to overlap or last for more than two years overall? 	ch that there is the potential for several	1	\boxtimes
(b) If any boxes are checked "yes," explain why a preliminary construction assessm 22, "Construction." It should be noted that the nature and extent of any comm equipment or Best Management Practices for construction activities should be	itment to use the Best Available Technology for con-		
20. APPLICANT'S CERTIFICATION			
I swear or affirm under oath and subject to the penalties for perjury that the instance of Statement (EAS) is true and accurate to the best of my knowledge and belief, with the information described herein and after examination of the pertinent have personal knowledge of such information or who have examined pertined Still under oath, I further swear or affirm that I make this statement in my cap	based upon my personal knowledge and familian books and records and/or after inquiry of persont books and records.	arity ons	y who
that seeks the permits, approvals, funding, or other governmental action(s) de			7
APPLICANT/REPRESENTATIVE NAME DATE DATE	10.2017		
Daniel D. Brownell October	10, 2017		
SIGNATURE SOLIAL SWELL			
DI FASE NOTE THAY ADDITIONTS MAY BE DECLUDED TO SUBST.	ANTIATE RESPONSES IN THIS FORM AT THE		

PLEASE NOTE THAT APPLICANTS MAY BE REQUIRED TO SUBSTANTIATE RESPONSES IN THIS FORM AT THE DISCRETION OF THE LEAD AGENCY SO THAT IT MAY SUPPORT ITS DETERMINATION OF SIGNIFICANCE.

P	art III: DETERMINATION OF SIGNIFICANCE (To Be Comp	leted by Lead Agency)		
11	ISTRUCTIONS: In completing Part III, the lead agency sho	ould consult 6 NYCRR 617.7 and 43 RCNY § 6-	06 (Execut	ive
0	rder 91 or 1977, as amended), which contain the State a	and City criteria for determining significance.		
	 For each of the impact categories listed below, consider adverse effect on the environment, taking into account 		Poten	
	duration; (d) irreversibility; (e) geographic scope; and (Signif	
H		ij magintuue.	Adverse	T
	IMPACT CATEGORY		YES	NO
	Land Use, Zoning, and Public Policy Socioeconomic Conditions			
	Community Facilities and Services	·		
	SET M. P. 140. 1 1911 J. WALL BY F. 1911 M. P. 1914 J.			
	Open Space Shadows			
	TO THE POST OF THE			
	Historic and Cultural Resources			
	Urban Design/Visual Resources			
	Natural Resources			
	Hazardous Materials		1 1	
	Water and Sewer Infrastructure			
	Solid Waste and Sanitation Services		- 1	
	Energy			
	Transportation		E A	
	Air Quality		E 1.14	
	Greenhouse Gas Emissions			\boxtimes
	Noise			\boxtimes
	Public Health			
	Neighborhood Character			
	Construction			
	2. Are there any aspects of the project relevant to the det significant impact on the environment, such as combine covered by other responses and supporting materials?	ed or cumulative impacts, that were not fully		
	If there are such impacts, attach an explanation stating have a significant impact on the environment.			
	3. Check determination to be issued by the lead ager	ncy:		
	Positive Declaration: If the lead agency has determined to and if a Conditional Negative Declaration is not appropriate a draft Scope of Work for the Environmental Impact State Conditional Negative Declaration: A Conditional Negative applicant for an Unlisted action AND when conditions in no significant adverse environmental impacts would restrict the contributions of CANYCON Dectaration.	riate, then the lead agency issues a <i>Positive Decla</i> atement (EIS). Ive Declaration (CND) may be appropriate if there mposed by the lead agency will modify the propose	is a private sed project	prepares so that
×	environmental impacts, then the lead agency issues a A separate document (see <u>template</u>) or using the embedo	Negative Declaration. The Negative Declaration m	gnificant ad ay be prepa	verse ared as a
TIT	4. LEAD AGENCY'S CERTIFICATION	LEAD ACCINCU		
	mmissioner & Chair	LEAD AGENCY New York City Business Integrity Commiss	cion	
_	ME	New York City Business Integrity Commiss DATE	SIOII	
Da	niel D. Brownell	October 10, 2017		
3.0	Donell Dronell			

Amendment to Title 20-A of the New York City Administrative Code Environmental Assessment Statement CEQR # 16BIC001Y Attachment A Page 1 of 3

ATTACHMENT A - PROJECT DESCRIPTION

INTRODUCTION

The New York City Council is proposing to enact a Local Law by request of the Mayor to amend the Administrative Code of the City of New York, in relation to the regulation of the heating oil supply industry ("the proposed legislation"). The proposed legislation sets forth standards of conduct for licensees in order to protect consumers against overcharging, shorting, and other forms of consumer fraud. As further described below, the proposed legislation would result in lower heating oil costs, as consumers would receive the actual amount of heating oil for which they pay. The New York City Business Integrity Commission (BIC) developed the proposed legislation because it is particularly well-suited to perform the regulatory functions of the heating oil supply industry, as BIC currently performs similar functions as the regulator of the trade waste removal and public wholesale food market industries. The proposed legislation would go into effect in 2018. For the purposes of this environmental review, 2018 is assumed to be the Build Year.

Pursuant to the City Environmental Quality Review (CEQR) process, this document analyses the potential environmental impacts of this proposed amendment to the Administrative Code.

BACKGROUND

For the purposes of the proposed legislation, the heating oil supply industry in New York City consists of dealers and deliverers, delivery vehicle operators, dispatchers, and terminals. Currently, the New York City Department of Consumer Affairs ("DCA") conducts annual inspections of the meters on heating oil delivery trucks that are principally stored or kept in New York City. DCA does not inspect heating oil delivery vehicles that have passed inspection outside New York City and in jurisdictions within New York State but outside New York City. DCA inspections are conducted on each vehicle once per year and appointments for inspections are scheduled in advance of the inspection. Aside from the annual inspections for a portion of the vehicles that deliver heating oil to consumers, there are no current regulations that address chronic, systemic, and industry-wide fraud regarding heating oil dealers (those who sell or offer to sell heating oil to consumers) and deliverers (those who deliver or offer to deliver heating oil to consumers).

The current heating oil supply industry in New York City is comprised of approximately 120-to-140 heating oil dealers and deliverers. The proposed legislation is appended to this Environmental Assessment Statement as Attachment E.

Amendment to Title 20-A of the New York City Administrative Code Environmental Assessment Statement CEQR # 16BIC001Y Attachment A Page 2 of 3

PURPOSE AND NEED

In November 2015, nine companies and 44 individuals were indicted in connection with various schemes to defraud heating oil customers by "shorting" deliveries to residential, commercial, and municipal properties throughout New York City. The indicted individuals included owners of indicted companies, fuel depot dispatchers, and 29 truck drivers, all of whom took part in the theft, resale, and purchase of stolen heating oil.

Typically, customers place orders for heating oil directly with retailers, which engage the services of transport companies to deliver heating oil to the customers. Operating their own fleets, the transport companies are responsible for delivering heating oil to a specified list of locations supplied by the retailer or terminal and printing delivery tickets for customers as proof of delivery.

As charged in the indictments, between September 2006 and October 2015, the indicted companies and individuals were engaged in various schemes to defraud customers, fuel terminals, and oil retailers by shorting their customers' deliveries, i.e., supplying less heating oil than the amount of a ticketed order, while charging the victims full price for what the deliveries should have been. Thus, the defendants were stealing the heating oil they did not deliver to the customers. In this manner, roughly \$34 million worth of heating oil was stolen during the period covered by the indictment. In order to short the customers and reserve heating oil for resale, the defendants used a variety of methods to rig the meters on tanker trucks, evade regulatory controls, and conceal the amount of heating oil actually delivered to customers.

The recent indictments, coupled with prior prosecutions of fraud in the heating oil supply industry, signal that there are systemic, chronic problems within the heating oil supply industry in New York City. Both the government and the general public have, for years, paid for more heating oil than they have received. The recent indictments have disclosed the pervasive nature of the problem and the corruption furthered through heating oil delivery companies, vehicle operators, and dispatchers. These law enforcement activities must be coupled with new and expanded regulatory efforts on the City's part. The regulatory framework contained in the proposed legislation would give BIC the authority of in-depth oversight of the heating oil supply industry in New York City. As a result, the development of future fraud schemes would be significantly diminished by the proposed regulatory framework.

PROJECT DESCRIPTION

The New York City Council is proposing to enact a Local Law by request of the Mayor to amend Subdivision a and the opening paragraph of Subdivision b of Section 2101 of the New York City Charter, as amended by Local Law 21 for the year 2002 and to amend Title 20-A of the New York City Administrative Code.

The proposed legislation would make it unlawful to engage in a business as a heating oil dealer or heating out deliverer without first having obtained a license from BIC. The legislation provides for the fingerprinting and investigation of the backgrounds of applicants for licenses, as well as

Amendment to Title 20-A of the New York City Administrative Code Environmental Assessment Statement CEQR # 16BIC001Y Attachment A Page 3 of 3

individuals employed by the applicant who perform certain roles in the heating oil supply industry. BIC would be vested with the authority to deny licenses where applicants have been determined to lack good character, honesty and integrity, and to prohibit licensees from employing persons determined to be unfit. The proposed legislation further provides BIC with the discretion to require, as a condition for a license, that a business enter into a contract with an independent monitor selected or approved by BIC. Such condition might be imposed when a background investigation produces adverse information about such business.

The proposed legislation also sets forth standards of conduct and requirements for licensees in order to protect against overcharging, shorting, and other forms of consumer fraud. These requirements include: registering all heating oil delivery vehicles with BIC, making available all heating oil delivery vehicles for inspection, maintaining books and records, a prohibition against all forms of fraud, including, but not limited to heating oil shorting and the practice of blending heating oil with additives or other ingredients before delivery to a consumer without the consumer's knowledge, and a mandate that licensees and applicants must cooperate with BIC investigations.

Employees of BIC would be authorized to enforce the provisions of the proposed legislation through the issuance of summonses. Violations of the New York City Administrative Code or the implementing rules to be promulgated by BIC would be punishable by suspension or revocation of licenses and by both criminal and civil penalties. In addition, in the case of unlawful practices, BIC may impound a vehicle used to engage in such unlawful practices.

REQUIRED ACTIONS AND APPROVALS

The proposed action is the passage of a proposed local law (Int. 1268-A) to amend the Administrative Code of the City of New York. The proposed action subject to CEQR includes the passage of a local law, all components included in Int. 1268-A; implementing regulations promulgated by BIC or any City agency related to the proposed legislation; and any amendments to Int. 1268-A.

Amendment to Title 20-A of the New York City Administrative Code Environmental Assessment Statement CEQR # 16BIC001Y Attachment B Page 1 of 3

ATTACHMENT B - SUPPLEMENTAL SCREENING ANALYSIS

This Environmental Assessment Statement (EAS) has been prepared in accordance with the guidelines and methodologies presented in the 2014 City Environmental Quality Review (CEQR) Technical Manual. For each analysis area, thresholds are defined, which if met or exceeded, require that a detailed technical analysis be undertaken. Using these guidelines, preliminary analyses were conducted for all aspects of the proposed action to identify if detailed analysis of any technical area would be warranted. Part II of the EAS Short Form identified one technical area, Land Use, Zoning, and Public Policy, that warranted additional assessment. A discussion is provided in this attachment. In addition, even though none of the screening thresholds for Socioeconomic Conditions were met, given the nature of the proposed action, an assessment is provided.

The remaining technical areas detailed in the 2014 CEQR Technical Manual were not deemed to require supplemental screening analyses because they do not trigger CEQR thresholds and/or are unlikely to result in significant impacts (see Part II of the EAS Short Form). Based on the findings of the supplemental screening analyses, Land Use, Zoning, and Public Policy, and Socioeconomic Conditions did not warrant a detailed analysis.

Land Use, Zoning, and Public Policy

The proposed action is generic and would apply citywide. As the proposed action includes the implementation and administration of the proposed heating oil legislation, and there will be no project site or development proposal associated with the proposed action, no land use, zoning, and public policy analysis is warranted. However, because the proposed legislation would apply citywide, including areas within the City's Waterfront Revitalization Program (WRP) boundary area, the proposed action is assessed for its consistency with the WRP's ten policies.

New York City Waterfront Revitalization Program

The ten WRP policies are intended to maximize the benefits derived from economic development, environmental preservation, and public use of the waterfront, while minimizing the conflicts among these objectives. According to WRP, a proposed action may be deemed consistent with the WRP when it would not substantially hinder the achievement of any of the policies and, where practicable, would advance one or more of the policies.

Coastal consistency review is under the jurisdiction of the New York City Department of City Planning (DCP) and requires completion of a WRP Consistency Assessment Form (CAF) and, if applicable, supporting documentation. For questions which are answered with "Yes" on the CAF, a more detailed discussion is required to identify consistency with the respective WRP policy. For

Amendment to Title 20-A of the New York City Administrative Code Environmental Assessment Statement CEQR # 16BIC001Y Attachment B Page 2 of 3

this analysis, further assessment of Policies 2, 3, 4, 7, 8, 9, and 10 was required, which is discussed below. The CAF is provided in Appendix A.

Socioeconomic Conditions

Direct and Indirect Residential Displacement

The proposed legislation would place a regulatory framework on New York City's heating oil supply industry. The provisions of the law would be implemented and administered by the New York City Business Integrity Commission (BIC). As the proposed action is not site specific, the proposed heating oil supply legislation would not have any effects on residential uses and therefore, would not result in direct or indirect residential displacement. Therefore, no further analysis of direct or indirect residential displacement is warranted.

Direct and Indirect Business Displacement

The proposed legislation would place a regulatory framework on New York City's heating oil supply industry. The provisions of the law would be implemented and administered by BIC. Once passed, the law would require heating oil dealers, deliverers, and people who perform certain specified roles in the heating oil supply industry, to provide transparent and truthful personal and business related information to BIC. If deemed fit, applicants would obtain respective BIC licenses. In order to apply for a license, applicants for heating oil dealer and deliverer licenses would be required to pay an application fee, the amount of which will be determined in the future, after performing the required analysis. BIC licensees would be required to apply for renewal of their licenses every two years and pay the application fee with each application. As BIC anticipates that the fee amount will be negligible in comparison to the overall budget of applicant companies and the annual profits earned, no direct or indirect business displacement is anticipated as a result of the proposed action and no analysis of direct or indirect business displacement is warranted.

Adverse Effects on Specific Industries

The proposed legislation would place a regulatory framework on New York City's heating oil supply industry. The provisions of the law would be implemented and administered by BIC. Once passed, the law would require heating oil dealers, deliverers, and people who perform certain roles in the heating oil supply industry, to provide transparent and truthful personal and business information to BIC. If deemed fit, applicants would obtain respective BIC licenses. In order to apply for a license, dealer and deliverer business applicants would be required to pay an application fee, which will be determined in the future, after performing the required analysis. BIC licensees would be required to apply for renewal of their licenses every two years and pay the application fee with each application. As BIC anticipates that the fee amount will be negligible in comparison to the overall budget of applicant companies and the annual profits earned, the proposed regulatory

Amendment to Title 20-A of the New York City Administrative Code Environmental Assessment Statement CEQR # 16BIC001Y Attachment B Page 3 of 3

framework would not place a significant financial burden on heating oil industry businesses. Therefore, the proposed action would not result in significant adverse impacts on the heating oil industry, and no further analysis is warranted.

Amendment to subdivision a and the opening paragraph of subdivision b of section 2101 of the New York city charter, as amended by local law 21 for the year 2002, and Title 20-A of the

New York City Administrative Code

Environmental Assessment Statement CEQR # 16BIC001Y Attachment C

NEW YORK CITY WATERFRONT REVITALIZATION PROGRAM CONSISTENCY ASSESSMENT FORM

MOS will coordinate with DEP on BIC's behalf

FOR INTERNAL USE ONLY	WRP No.
Date Received:	DOS No.

Proposed actions that are subject to CEQR, ULURP or other local, state or federal discretionary review procedures, and that are within New York City's Coastal Zone, must be reviewed and assessed for their consistency with the New York City Waterfront Revitalization Program (WRP) which has been approved as part of the State's Coastal Management Program.

be completed when the local, statinformation will be used by the Ne	the certifying that the proposed activity is consistent with the WRP. It should be, or federal application is prepared. The completed form and accompanying ew York State Department of State, the New York City Department of City incies in their review of the applicant's certification of consistency.
A. APPLICANT INFORMATIO	ON .
Name of Applicant: New York City	Business Integrity Commission
Name of Applicant Representative:	Daniel D. Brownell
Address: 100 Church Street, 20th	Floor, New York, New York, 10007
Telephone: 212-437-0510	Email: dbrownell@bic.nyc.gov
Project site owner (if different than	above): Not applicable.
conduct thorough background investigati	ions before issuing licenses to heating oil dealers and deliverers.
2. Purpose of activity	
industry.	uption in the heating oil supply industry and to prevent future corruption in the heating oil supply
NYC WRP CONSISTENCY ASSESSMENT FO	ORM - 2016

~		JECT LOCATION ugh: Citywide Tax I	Block/Las/	۵)،			
						-	
		UIRED ACTIONS OR A hat apply.	PPROV	ALS			
Cit	y Acti	ons/Approvals/Funding					
	City F	Planning Commission	Yes	V	No		
		City Map Amendment Zoning Map Amendment Zoning Text Amendment Site Selection — Public Facilit Housing Plan & Project Special Permit (if appropriate, specify type:		Cation	Zoning Certification Zoning Authorizations Acquisition – Real Property Disposition – Real Property Other, explain: Renewal other) Expiration	Date:	Concession UDAAP Revocable Consent Franchise
	Board	of Standards and Appeals Variance (use) Variance (bulk) Special Permit (if appropriate, specify type:			lo n □ Renewal □ other) Expiratio	n Date)
	Other	City Approvals					
		Legislation Rulemaking Construction of Public Facili 384 (b) (4) Approval Other, explain:			Funding for Construction, specify: Policy or Plan, specify: Funding of Program, specify: Permits, specify:		
Sta	te Act	cions/Approvals/Funding					
		State permit or license, specific funding for Construction, specific funding of a Program, specific Other, explain:	ecify:		Permit type and number:		
Fed	leral A	Actions/Approvals/Funding					
		Federal permit or license, sp Funding for Construction, sp Funding of a Program, specifi Other, explain:	ecify:		Permit type and number		

10	Encourage commercial and residential redevelopment in appropriate Coastal Zone areas			
1	Support and facilitate commercial and residential redevelopment in areas well-suited to such development.			V
cons mod that be g	those policies checked Promote or Hinder, provide a written statement on a separate page that assesses osed activity on the relevant policies or standards. If the project or action promotes a policy, explain how the istent with the goals of the policy. If it hinders a policy, consideration should be given toward any practical management if ying the project to eliminate the hindrance. Policies that would be advanced by the project should be balat would be hindered by the project. If reasonable modifications to eliminate the hindrance are not possible, con iven as to whether the hindrance is of such a degree as to be substantial, and if so, those adverse effects show extent practicable.	ne action neans of nced ag onsidera	n wou alteri ainst i tion sl nitigat	ld being or those nould ed to
Revi For Who relev the	WRP POLICY ASSESSMENT lew the project or action for consistency with the WRP policies. For each policy, check Promote, Hinder or Not more information about consistency review process and determination, see Part I of the NYC Waterfront Revien assessing each policy, review the full policy language, including all sub-policies, contained within Part II are accounted to the project type and where it is located (i.e. if it is loss becial area designations).	talization of the cated w	WRP.	ram. The ne of
	West Shore Ecologically Sensitive Maritime and Industrial Area (ESMIA) (2.2, 4.2)			
	Recognized Ecological Complex (REC) (4.4)			
	Priority Martine Activity Zone (PMAZ) (3.5)			
	Special Natural Waterfront Area (SNWA) (4.1)			
	Significant Maritime and Industrial Area (SMIA) (2.1)			
6.	Is the project located adjacent to or within a special area designation? See <u>Maps - Part III</u> of the NYC WRP. If so, check appropriate boxes below and evaluate policies noted in parentheses as part of WRP Policy Assessment (Section F).	□ Y	es	☑ No
5.	Is the project located within a FEMA 0.2% annual chance floodplain? (6.2)	☐ Y	es	✓ No
4.	Is the project located within a FEMA 1% annual chance floodplain? (6.2)	□ Y	'es	₹ No
3.	Is the project located on publicly owned land or receiving public assistance?	□ Y	es	✓ No
2.	shoreline, land under water or coastal waters?	□ Y		√ No
1.	Does the project require a waterfront site?	□ Y	'es	✓ No
E.	LOCATION QUESTIONS			

		Promot	e Hinder	N/A
2	Support water-dependent and industrial uses in New York City coastal areas that are well-suited to their continued operation.			
2.1	Promote water-dependent and industrial uses in Significant Maritime and Industrial Areas.			V
2.2	Encourage a compatible relationship between working waterfront uses, upland development and natural resources within the Ecologically Sensitive Maritime and Industrial Area.			V
2.3	Encourage working waterfront uses at appropriate sites outside the Significant Maritime and Industrial Areas or Ecologically Sensitive Maritime Industrial Area.			V
2.4	Provide infrastructure improvements necessary to support working waterfront uses.			V
2.5	Incorporate consideration of climate change and sea level rise into the planning and design of waterfront industrial development and infrastructure, pursuant to WRP Policy 6.2.			7
3	Promote use of New York City's waterways for commercial and recreational boating and water-dependent transportation.			Ø
3.1.	Support and encourage in-water recreational activities in suitable locations.			7
3.2	Support and encourage recreational, educational and commercial boating in New York City's maritime centers.			Ø
3.3	Minimize conflicts between recreational boating and commercial ship operations.			Image: section of the
3.4	Minimize impact of commercial and recreational boating activities on the aquatic environment and surrounding land and water uses.			7
3.5	In Priority Marine Activity Zones, support the ongoing maintenance of maritime infrastructure for water-dependent uses.			7
4	Protect and restore the quality and function of ecological systems within the New York City coastal area.			I
4.1	Protect and restore the ecological quality and component habitats and resources within the Special Natural Waterfront Areas.			•
4.2	Protect and restore the ecological quality and component habitats and resources within the Ecologically Sensitive Maritime and Industrial Area.			I
4.3	Protect designated Significant Coastal Fish and Wildlife Habitats.			
4.4	Identify, remediate and restore ecological functions within Recognized Ecological Complexes.			7
4.5	Protect and restore tidal and freshwater wetlands.			7
4.6	In addition to wetlands, seek opportunities to create a mosaic of habitats with high ecological value and function that provide environmental and societal benefits. Restoration should strive to incorporate multiple habitat characteristics to achieve the greatest ecological benefit at a single location.			7
4.7	Protect vulnerable plant, fish and wildlife species, and rare ecological communities. Design and develop land and water uses to maximize their integration or compatibility with the identified ecological community.			Ø
4.8	Maintain and protect living aquatic resources.			V

		Promote	Hinder	N/A
5	Protect and improve water quality in the New York City coastal area.			
5.1	Manage direct or indirect discharges to waterbodies.			1
5.2	Protect the quality of New York City's waters by managing activities that generate nonpoint source pollution.			V
5.3	Protect water quality when excavating or placing fill in navigable waters and in or near marshes, estuaries, tidal marshes, and wetlands.			V
5.4	Protect the quality and quantity of groundwater, streams, and the sources of water for wetlands.			V
5.5	Protect and improve water quality through cost-effective grey-infrastructure and in-water ecological strategies.			7
6	Minimize loss of life, structures, infrastructure, and natural resources caused by flooding and erosion, and increase resilience to future conditions created by climate change.			Ø
6.1	Minimize losses from flooding and erosion by employing non-structural and structural management measures appropriate to the site, the use of the property to be protected, and the surrounding area.			7
6.2	Integrate consideration of the latest New York City projections of climate change and sea level rise (as published in New York City Panel on Climate Change 2015 Report, Chapter 2: Sea Level Rise and Coastal Storms) into the planning and design of projects in the city's Coastal Zone.			V
6.3	Direct public funding for flood prevention or erosion control measures to those locations where the investment will yield significant public benefit.			V
6.4	Protect and preserve non-renewable sources of sand for beach nourishment.			7
7	Minimize environmental degradation and negative impacts on public health from solid waste, toxic pollutants, hazardous materials, and industrial materials that may pose risks to the environment and public health and safety.			7
7.1	Manage solid waste material, hazardous wastes, toxic pollutants, substances hazardous to the environment, and the unenclosed storage of industrial materials to protect public health, control pollution and prevent degradation of coastal ecosystems.			7
7.2	Prevent and remediate discharge of petroleum products.			7
7.3	Transport solid waste and hazardous materials and site solid and hazardous waste facilities in a manner that minimizes potential degradation of coastal resources.			7
8	Provide public access to, from, and along New York City's coastal waters.			7
8.1	Preserve, protect, maintain, and enhance physical, visual and recreational access to the waterfront.			7
8.2	Incorporate public access into new public and private development where compatible with proposed land use and coastal location.			7
8.3	Provide visual access to the waterfront where physically practical.			4
8.4	Preserve and develop waterfront open space and recreation on publicly owned land at suitable locations.			V

		Promo	te Hin
8.5	Preserve the public interest in and use of lands and waters held in public trust by the State and City.		
8.6	Design waterfront public spaces to encourage the waterfront's identity and encourage stewardship.		
9	Protect scenic resources that contribute to the visual quality of the New York City coastal area.		
9.1	Protect and improve visual quality associated with New York City's urban context and the historic and working waterfront.		E
9.2	Protect and enhance scenic values associated with natural resources.		
10	Protect, preserve, and enhance resources significant to the historical, archaeological, architectural, and cultural legacy of the New York City coastal area.		
10.1	Retain and preserve historic resources, and enhance resources significant to the coastal culture of New York City.		
10.2	Protect and preserve archaeological resources and artifacts.	П	
Vater anno The plew	pplicant or agent must certify that the proposed activity is consistent with New York City's approver front Revitalization Program, pursuant to New York State's Coastal Management Program. If this cert be made, the proposed activity shall not be undertaken. If this certification can be made, complete this proposed activity complies with New York State's approved Coastal Management Program as expenses.	rtificat	ion
	York City's approved Local Waterfront Revitalization Program, pursuant to New York State's gement Program, and will be conducted in a manner consistent with such program." Tant/Agent's Name: New York City Business Integrity Commission	ressec : Coa:	l in
pplic	York City's approved Local Waterfront Revitalization Program, pursuant to New York State's gement Program, and will be conducted in a manner consistent with such program."	ressec Coa	l in
applic	York City's approved Local Waterfront Revitalization Program, pursuant to New York State's rement Program, and will be conducted in a manner consistent with such program." ant/Agent's Name: New York City Business Integrity Commission	ressec : Coa:	l in

V

Date: October 10, 2017

Amendment to subdivision a and the opening paragraph of subdivision b of section 2101 of the New York city charter, as amended by local law 21 for the year 2002, and Title 20-A of the

New York City Administrative Code

Environmental Assessment Statement CEQR # 16BIC001Y Attachment D

JAMAICA BAY WATERSHED PROGRAM PLAN PROJECT TRACKING FORM

MOS will coordinate with DEP on BIC's behalf

Print Form

Jamaica Bay Watershed Protection Plan Project Tracking Form

The Jamaica Bay Watershed Protection Plan, developed pursuant to Local Law 71 of 2005, mandates that the New York City Department of Environmental Protection (DEP) work with the Mayor's Office of Environmental Coordination (MOEC) to review and track proposed development projects in the Jamaica Bay Watershed (http://www.nyc.gov/html/oec/downloads/pdf/ceqr/Jamaica_Bay_Watershed_Map.jpg) that are subject to CEQR in order to monitor growth and trends. If a project is located in the Jamaica Bay Watershed, (the applicant should complete this form and submit it to DEP and MOEC. This form must be updated with any project modifications and resubmitted to DEP and MOEC.

The information below will be used for tracking purposes only. It is not intended to indicate whether further CEQR analysis is needed to substitute for the guidance offered in the relevant chapters of the CEQR Technical Manual.

1.	CEQR Number:	16BIC001Y	- 18	1a. Modification
2.	Project Name:	Legislation to Reg	ulate the Heating Oil S	upply Industry
3.	Project Descrip	tion:		
	provides for the	comprehensive re	gulation of the heating	ministrative Code of the City of New York tha oil supply industry in New York City. The corruption throughout the industry.
4.	Project Sponsor	New York City B	usiness Integrity Comr	nission
5.	Required appro	vals: Legislation		
-	Massacio de Ari	00 M 20		2010/6 444-/
6.	Project schedul	e (build year and	construction schedu	e): 2018 (See Attachment A / No construction
	Project schedul		construction schedu	le): 2018 (See Attachment A / No construction
		TION:	construction schedu	e): 2018 (See Attachment A / No construction)
. PR	OJECT LOCA	TION:		e): 2018 (See Attachment A / No construction):
. PR	Street address: Tax block(s);	TION: Citywide Citywide): Citywide
1. 2.	Street address: Tax block(s): Identify existing	TION: Citywide Citywide land use and zon	Tax Lot(s): Citywide te:N/A
1. 2. 3.	Street address: Tax block(s): Identify existing	TION: Citywide Citywide land use and zoned land use and zoned	Tax Lot(s): Citywide te: N/A site: N/A
1. 2. 3. 4.	Street address: Tax block(s); Identify existing Identify propose Identify land use	Citywide Citywide land use and zoned land use and zoned land use and zone of adjacent sites	Tax Lot(sing on the project site): Citywide te: N/A site: N/A pace): N/A
1. 2. 3. 4.	Street address: Tax block(s); Identify existing Identify propose Identify land use	Citywide Citywide land use and zoned land use and zone of adjacent sites g density on the p	Tax Lot(sing on the project site oning on the project (include any open s): Citywide te: N/A site: N/A pace): N/A
1. 2. 3. 4.	Street address: Tax block(s); Identify existing Identify propose Identify land use	Citywide Citywide land use and zoned land use and zone of adjacent sites g density on the p	Tax Lot(sing on the project site oning on the project (include any open soroject site and the project site site and the project site site and the project site site site site site site site sit): Citywide te: N/A site: N/A pace): N/A roposed density:

		No.	IA		
1.	Total area of in-ground disturbance, if any (in square feet): N/A				
2.	Will soil be removed (if so, what is the volume in cubic yards)? N/A				
3.	Subsurface soil classification: (per the New York City Soil and Water Cons	servation Board):	N/A		
4.	If project would change site grade, provide contours and proposed in 1' contours).	land contours (att	ach map sho	owing existing in 1'	
5.	Will groundwater be used (list volumes/rate	es)?	No		
	Volumes:	N/A	Rates:	N/A	
6.	Will project involve dewatering (list volume	es/rates)?	▼ No		
	Volumes:	N/A	Rates:	N/A	
7.	Describe site elevation above seasonal high	groundwater:			
	N/A				
	ABITAT Will vegetation be removed, particularly nat	tive vegetation?	⊢ Yes ເ⊠	No	
		l location on site) o understory plantii	of vegetation	n to be removed ndcover).	
	Will vegetation be removed, particularly nat If YES, - Attach a detailed list (species, size and	l location on site) o understory plantines es) of proposed lar	of vegetation ng and groun ndscape rest	n to be removed ndcover). oration plan (includin	
1.	Will vegetation be removed, particularly nat If YES, - Attach a detailed list (species, size and	I location on site) of understory plantines) of proposed lar reatened or endan	of vegetation ng and groun ndscape rest gered specie	n to be removed ndcover). oration plan (includin	
2.	Will vegetation be removed, particularly nat If YES, - Attach a detailed list (species, size and	l location on site) of understory plantines) of proposed large eatened or endanges? Yes X Notat classification of	of vegetation ng and groun ndscape rest gered specie	n to be removed ndcover). oration plan (includings)? Yes No	
 2. 3. 	Will vegetation be removed, particularly nat If YES, - Attach a detailed list (species, size and	I location on site) of understory plantines) of proposed large eatened or endanges? Yes X Notatical classification on the classification of the classifica	of vegetation ng and groun ndscape rest gered specie o using "Ecolog	n to be removed ndcover). oration plan (includings? \(\neg \) Yes \(\neg \) No gical Communities of	
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E. SURFACE COVERAGE AND CHARACTERISTICS

(describe the following for both the existing and proposed condition):

Surface area:	Existing Condition	Proposed Condition
Roof:	N/A	N/A
avement/walkway:	N/A	N/A
Grass/softscape:	N/A	N/A
Other (describe):	N/A	N/A
Wetland (regulated	d or non-regulated) area and class	ification:
	N/A	N/A
Water surface area	7:	
	N/A	N/A
Stormwater mana Existing – how is th		
N/A		
Proposed – describ	e, including any infrastructure imp	rovements necessary off-site:
N/A		

Amendment to subdivision a and the opening paragraph of subdivision b of section 2101 of the New York city charter, as amended by local law 21 for the year 2002, and Title 20-A of the

New York City Administrative Code

Environmental Assessment Statement CEQR # 16BIC001Y Attachment E

PROPOSED AMENDMENT TO THE NEW YORK CITY ADMINISTRATIVE CODE

Proposed Int. No. 1268-A

By Council Members Reynoso, Cohen, Espinal, Rosenthal, Kallos, Vacca, Garodnick, Lander and the Public Advocate (Ms. James)

A Local Law to amend the New York city charter and the administrative code of the city of New York, in relation to regulation of the heating oil supply industry by the business integrity commission

Be it enacted by the Council as follows:

- Section 1. Subdivision a and the opening paragraph of subdivision b of section 2101 of the

 New York city charter, as amended by local law number 21 for the year 2002, are amended to read

 as follows:
 - a. The business integrity commission shall be responsible for the regulation of the trade waste industry, the shipboard gambling industry, the fulton fish market distribution area and other seafood distribution areas [and], the public wholesale markets, and the heating oil supply industry. In regulating such industries, areas and markets, the commission shall have the powers and duties conferred by this chapter and such other powers and duties as are conferred by law.
 - b. The powers and duties of the business integrity commission shall be exercised in a manner consistent with all local laws governing the regulation of the trade waste industry, the shipboard gambling industry, the fulton fish market distribution area and other seafood distribution areas [and], the public wholesale markets and the heating oil supply industry and shall include but not be limited to the following:
 - § 2. Title 20-A of the administrative code of the city of New York is amended by adding a new chapter 2 to read as follows:

1 <u>CHAPTER 2</u>

HEATING OIL	SUPPLY	INDUSTRY	ADVISORY	BOARD
IILMINO OIL		INDUBINI		DOM

HERTING OIL GOTTET INDOGTRT HEVIGORT BOTTRE
§ 20-9498 Heating oil supply industry advisory board. a. By no later than 30 days after the
effective date of this chapter, the chair of the business integrity commission shall establish a
heating oil supply industry advisory board, which shall include but need not be limited to
representatives of the heating oil supply industry, a heating oil industry trade association, and small
businesses within the heating oil industry, and may include employees of such commission and of
other relevant city agencies. The minutes of the meetings of the advisory board shall be made
available on the website of such commission.
b. Such advisory board shall provide advice and recommendations to such commission on
any rules or other measures such commission deems necessary for the implementation of the local
law that added this chapter. Such advice and recommendations shall be provided to such
commission by no later than 90 days after the effective date of this chapter, and shall be provided
thereafter either on such advisory board's initiative or at the request of such commission.
c. Such advisory board shall meet at least twice per calendar year to discuss the general
status of fraudulent business practices within the heating oil industry and any common and
emerging methods that are being used within such industry to short consumers of heating oil and
to generate recommendations with respect to eliminating fraudulent business practices.
d. Within three months of the first meeting of the advisory board, such commission shall
submit to the mayor and speaker a report including advice and recommendations from the advisory

board and a description of such commission's response to such advice and recommendations

1	§20-9499 Annual report. a. On or before September 1, 2019 and thereafter on or before
2	September 1 in each fiscal year, such commission shall submit to the mayor and the speaker of the
3	council a report relating to enforcement of this chapter containing the following information:
4	1. Number of licenses denied, suspended or revoked in the preceding fiscal year;
5	2. Number of complaints received regarding violations of this chapter in the preceding
6	fiscal year;
7	3. Number of violations adjudicated in administrative proceedings or in court in the
8	preceding fiscal year;
9	4. Any other information related to the status of fraudulent business practices within the
LO	heating oil industry that the commission deems appropriate;
l1	5. Any advice and recommendations from the advisory board and a description of such
12	commission's response to such advice and recommendations;
L3	6. Any recommendations with respect to eliminating fraudulent business practices; and
L 4	7. Any other information the commission deems relevant.
L5	b. The report due on or before September 1, 2021 pursuant to paragraph a of this section
L6	shall also include:
L 7	1. Data on any increase in the cost of heating oil after the effective date of the local law
L8	that added this chapter;
19	2. The number of businesses in the heating oil supply industry which closed after the
20	effective date of the local law that added this chapter;
21	3. Recommendations from the advisory board on regulation of the heating oil supply
22	industry:

1	4. Responses to recommendations from the advisory board on regulation of the heating oil
2	supply industry; and
3	5. Recommendations from the commission on regulation of the heating oil supply industry.
4	§ 3. Title 20-A of the administrative code of the city of New York is amended by adding a
5	new chapter 3 to read as follows:
6	<u>CHAPTER 3</u>
7	REGULATION OF THE HEATING OIL SUPPLY INDUSTRY
8	§ 20-9500 Definitions. As used in this chapter:
9	Applicant. The term "applicant" means a person or business entity, and all of the principals
10	of such business entity, that has submitted an application for a license or the renewal of a license
11	pursuant to this chapter.
12	Affiliate. The term "affiliate" means a business entity that is under common ownership
13	with another business entity or that has an interlocking board of directors with another business
14	entity.
15	Commission. The term "commission" means the business integrity commission established
16	pursuant to chapter 63 of the charter or a person designated by such commission to act on its behalf.
17	Fraudulent business practice. The term "fraudulent business practice" means, with intent
18	to defraud a consumer, delivering a heating oil product to a consumer that differs from the quality
19	and/or quantity of heating oil that the consumer agreed to purchase. A fraudulent business practice
20	includes, but is not limited to, shorting and the practice of mixing heating oil with additives or
21	other ingredients which cause the oil to not meet the ASTM specifications prescribed for heating
22	oil in § 24-168.1 of the administrative code or other requirements regarding such oil pursuant to
23	such section or other applicable law before delivery to a consumer without the consumer's

- knowledge. Nothing in this definition is intended to prevent the lawful blending and sale of used
 oil with virgin heating oil in accordance with federal, state and local law and rules.
- Heating oil. The term "heating oil" means oil refined for the purpose of use as fuel for combustion in a heating system.
- Heating oil consumer. The term "heating oil consumer" or "consumer" means a person responsible for providing heat within a building in the city or the agent of such person who has agreed to purchase or has purchased heating oil for use in such building.
- Heating oil dealer. The term "heating oil dealer" or "dealer" means a person that advertises
 for sale, makes available for sale, offers to sell or sells heating oil to consumers.
- Heating oil dealer license. The term "heating oil dealer license" or "dealer license" means

 a license issued by the commission, pursuant to this chapter, to a person engaged in business as a

 heating oil dealer.
 - Heating oil deliverer. The term "heating oil deliverer" or "deliverer" means a person who utilizes a vehicle to deliver heating oil to consumers.

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- Heating oil deliverer license. The term "heating oil deliverer license" or "deliverer license"

 means a license issued by the commission, pursuant to this chapter, to a person engaged in business

 as a heating oil deliverer.
 - Heating oil delivery vehicle. The term "heating oil delivery vehicle" or "delivery vehicle" means a vehicle that is used to deliver heating oil to consumers.
- Heating oil delivery vehicle operator. The term "heating oil delivery vehicle operator" or "operator" means a person who operates a delivery vehicle.
- Heating oil dispatcher. The term "heating oil dispatcher" or "dispatcher" means a person employed by a heating oil dealer, deliverer or terminal who schedules or directs deliveries of

1 heating oil to consumers and/or communicates with the operators of delivery vehicles and/or

consumers with regard to deliveries of heating oil to consumers. Such term includes any person

who supervises employees who perform such function.

Heating oil terminal. The term "heating oil terminal" or "terminal" means a business entity that operates a facility where heating oil is received, stored and sold to dealers for re-sale to consumers or sold directly to consumers. A terminal that sells or delivers heating oil directly to consumers shall be subject to regulation pursuant to this chapter as a dealer and/or deliverer, as applicable.

Licensee. The term "licensee" means a person or business entity that holds a license issued by the commission pursuant to this chapter.

Operate. The term "operate," with respect to a delivery vehicle, means to drive such vehicle or to operate or to assist in the operation of equipment used in the transfer of heating oil between such delivery vehicle and the tank of a consumer. Such equipment includes, but is not limited to, any hose, meter, connection to a consumer tank, air eliminators and fittings on such delivery vehicle.

Owner. The term "owner" with respect to a delivery vehicle or heating oil means a person having the property in or title to such vehicle or heating oil, including, but not limited to, a person entitled to use or possession of such vehicle or heating oil subject to a security interest in another person and also includes any lessee or bailee having exclusive use thereof, except that the term shall not include a person who is only a holder of a security interest in such vehicle or heating oil.

Person. The term "person" means an individual, partnership, corporation, limited liability company or other legal entity.

Predecessor heating oil business. The term "predecessor heating oil business" means any business engaged in the supply, transport or delivery of heating oil to which an applicant or licensee is a successor pursuant to subdivision b of section 20-9504 of this chapter.

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Principal. The term "principal" means, of a sole proprietorship, the proprietor; of a corporation, every officer and director and every stockholder holding ten percent or more of the outstanding shares of the corporation who participates directly or indirectly in a business required to be licensed by the city of New York; of a partnership, all the partners; if another type of business entity, the chief operating officer or chief executive officer, irrespective of organizational title, and all persons or entities having an ownership interest of ten percent or more; and with respect to all business entities, all other persons participating directly or indirectly in the control of such business entity. Where a partner or stockholder holding ten percent or more of the outstanding shares of a corporation is itself a partnership, or a corporation, a "principal" shall also include the partners of such partnership or the officers, directors and stockholders holding ten percent or more of the outstanding shares of such corporation where such stockholders participate directly or indirectly in a business required to be licensed by the city of New York, as is appropriate. For the purposes of this chapter (1) an individual shall be considered to hold stock in a corporation where such stock is owned directly or indirectly by or for (i) such individual; (ii) the spouse of such individual (other than a spouse who is legally separated from such individual pursuant to a judicial decree or an agreement cognizable under the laws of the state in which such individual is domiciled); (iii) the children, grandchildren and parents of such individual; and (iv) a corporation in which any of such individual, the spouse, children, grandchildren or parents of such individual in the aggregate own fifty percent or more in value of the stock of such corporation; (2) a partnership shall be considered to hold stock in a corporation where such stock is owned, directly or indirectly, by or for a partner

1 <u>in such partnership; and (3) a corporation shall be considered to hold stock in a corporation that is</u>

an applicant as defined in this section where such corporation holds fifty percent or more in value

of the stock of a third corporation that holds stock in the applicant corporation.

Shorting. The term "shorting" means, with intent to defraud a consumer, the practice of delivering heating oil in a quantity that is less than the quantity of heating oil that a consumer has agreed to purchase or has paid for, including, but not limited to, by (i) delivering less heating oil to a consumer than the meter on the delivery vehicle indicates has been delivered and (ii) creating a false delivery ticket, receipt or other record indicating that more heating oil has been delivered to a consumer than the amount that has actually been delivered to such consumer, or that bills a consumer for more heating oil than has actually been delivered to such consumer.

§ 20-9501 General. a. The commission shall regulate businesses supplying heating oil for use within the city in accordance with this chapter and chapter 63 of the charter and rules promulgated by the commission pursuant thereto. The commission may issue orders requiring compliance with any provision of this chapter or rule promulgated pursuant to this chapter.

b. The commission shall promulgate rules to carry out the provisions of this chapter and chapter 63 of the charter and to establish standards for service and for the regulation and conduct of businesses licensed pursuant to this chapter, including, but not limited to, requirements governing the level of service to be provided by licensees, contracts for the transport and delivery of heating oil, that the contents of bills include the amount of oil sold and the price for such oil, the maintenance, filing and inspection of records, the inspection of delivery vehicles, the maintenance of appropriate insurance and compliance with environmental, safety and health measures. The commission may by rule delegate such rulemaking authority, including the

- authority to promulgate final rules to carry out the provisions of this chapter, to the chair of the
 commission.
- c. In carrying out its powers and duties pursuant to this chapter and chapter 63 of the

 charter, the commission may exercise the powers delegated to any other city agency under any

 other provision of law or rule relating to the regulation of the supply of heating oil in the city and

 shall have the same authority as such agency to administer and enforce such law or rule.
 - d. The commission may enter into agreements with agencies responsible for compliance with local laws relating to climate change, the reduction of greenhouse gases and energy efficiency to share information submitted to the commission by licensees regarding the delivery of heating oil to consumers.

- e. Nothing in this chapter shall be construed to limit, abridge, affect or amend the power of the department of consumer affairs, the department of environmental protection or any other agency.
- § 20-9502 Unlawful practices. a. It shall be unlawful for a person to act as a heating oil deliverer or heating oil dealer without a license issued by the commission pursuant to this chapter.

 Any terminal that acts as a deliverer or dealer must obtain a dealer and/or deliverer license, as applicable.
- b. It shall be unlawful for a dealer to use a deliverer to deliver heating oil to consumers unless such deliverer is licensed by the commission pursuant to this chapter.
- c. It shall be unlawful for a deliverer to deliver heating oil to consumers who purchase heating oil from a dealer unless such dealer is licensed by the commission pursuant to this chapter.

1	d. It shall be unlawful for a person to sell or deliver or offer to sell or deliver or to hold
2	itself out to the public as authorized to sell or deliver heating oil to consumers without the
3	applicable license issued by the commission pursuant to this chapter.
4	e. It shall be unlawful to operate or use a delivery vehicle unless such vehicle is registered
5	with the commission.
6	f. It shall be unlawful to alter a delivery vehicle or the equipment of a delivery vehicle to
7	enable the practice of shorting, or to engage in any other fraudulent business practice, as defined
8	in section 20-9500 of this chapter and the rules of the commission.
9	g. It shall be unlawful to operate a delivery vehicle or the equipment of a delivery vehicle
10	that has been altered to enable the practice of shorting.
11	§ 20-9503 Term of license and fees. a. The term of a license issued pursuant to this chapter
12	and of renewal of such license shall be set forth in rules promulgated by the commission.
13	b. The commission shall promulgate rules establishing fees for licenses, the renewal of
14	licenses, registration and inspection of delivery vehicles, and to reimburse the city for the expense
15	of background investigations required by this chapter.
16	c. A license issued pursuant to this chapter or any rule promulgated hereunder is not
17	transferrable or assignable and may not be used by any person other than the licensee. A license
18	that is used, transferred or assigned in violation of this subdivision shall expire by operation of law
19	as of the date of such unlawful transfer, assignment or use.
20	d. A person applying for both a heating oil dealer license and a heating oil deliverer license
21	shall only be required to submit one application and one set of fees.
22	§ 20-9504 License application. a. An applicant for a license shall submit an application in
23	the form and containing the information prescribed by the commission. Such information may

- 1 include information regarding any predecessor heating oil business to which the applicant is a
- 2 successor or any affiliate or subsidiary of the applicant that owns or operates a heating oil business
- 3 <u>in any jurisdiction. The commission may require that applications and other information and/or</u>
- 4 documentation required by the commission pursuant to this chapter or the rules promulgated by
- 5 the commission be submitted electronically.
- b. For purposes of this chapter, an applicant shall be considered a successor to a predecessor
- 7 <u>heating oil business upon a finding by the commission, in its sole discretion, that such applicant</u>
- 8 <u>satisfies two or more of the following criteria:</u>
- 9 <u>1. The applicant uses the same facility, facilities or workforce to offer substantially the</u>
- same services as the predecessor heating oil business;
- 2. The applicant shared in the ownership, or otherwise exercised control over the
- management of the predecessor heating oil business;
- 3. The applicant employs in a managerial capacity any person who controlled the wages,
- hours, or working conditions of the affected employees of the predecessor heating oil business; or
- 4. The applicant is an immediate family member, including a parent, step-parent, child, or
- step-child, foster or adopted child, of any owner, partner, officer, or director of the predecessor
- heating oil business, or of any person who had a financial interest in the predecessor heating oil
- business.
- c. Fingerprinting of applicant. 1. An applicant for a license issued pursuant to this chapter
- shall submit fingerprints of the individuals described in paragraph 4 of this subdivision. Such
- 21 fingerprinting and any applicable fees must be submitted to the New York state division of criminal
- 22 justice services in the form and manner prescribed by the New York state division of criminal

- justice services. Fingerprints of the same individuals shall not be required for license renewal
 applications.
- 2. The chair of the commission and persons on the staff of the commission designated by
 the chair shall be responsible for receiving and reviewing the results of such criminal history
 record searches supplied by such division.
 - 3. If an applicant has been convicted of a crime, any decision regarding such applicant's fitness for a license issued pursuant to this chapter shall be made upon consideration of articles 23 and 23-a of the correction law.
 - 4. The applicant shall be required to provide information required by the commission pursuant to subdivision a of this section and to provide fingerprints with respect to the following individuals:
 - (a) All principals of the applicant;

- (b) If the applicant is a regional subsidiary of or otherwise owned, managed by or an affiliate of a business that has national or international operations, the commission may by rule provide for additional disclosures relating to principals of such national or international entity where such entity participates directly or indirectly in a business required to be licensed by the city of New York.
- § 20-9505 Refusal to issue a license. The commission may, by majority vote of its entire membership and after notice and the opportunity to respond to such notice in writing, refuse to issue a license to an applicant who lacks good character, honesty and integrity. Such notice shall specify the reasons for such refusal. In making such determination, the commission may consider,
- but is not limited to, considering:

1	a. Failure of such applicant to provide any information and/or documentation required by
2	the commission pursuant to this chapter or any rules promulgated pursuant hereto;
3	b. Failure of such applicant to provide truthful information to the commission in connection
4	with the application or in relation to any investigation by the commission;
5	c. (i) A pending indictment or criminal action against such applicant for a crime which
6	directly relates to the fitness to conduct the business or perform the work for which the license is
7	sought; (ii) a pending civil or administrative action to which such applicant is a party and which
8	directly relates to a fraudulent business practice, in which case the commission may defer
9	consideration of an application until a decision has been reached by the court or administrative
10	tribunal before which such action is pending;
11	d. Conviction of such applicant of a crime that bears a direct relationship to the fitness of
12	the applicant to conduct the business for which the license is sought; or
13	e. A finding of liability in a civil or administrative action which directly relates to a
14	fraudulent business practice;
15	f. Commission of a racketeering activity, as such term is defined in subdivision one of
16	section 1961 of title 18 of the United States Code or of any offense listed in subdivision one of
17	section 460.10 of the penal law, or the equivalent offense under the laws of any other jurisdiction;
18	g. Having been a principal in a predecessor heating oil business to which the applicant is a
19	successor where the commission would be authorized to deny a license to such predecessor
20	business pursuant to this section;
21	h. Failure to pay any tax, fine, penalty, or fee related to the applicant's business for which
22	liability has been admitted by the person or business liable therefore, or for which judgment has
23	been entered by a court or administrative tribunal of competent jurisdiction;

1	i. For any business entity required to register as a distributor with the department of taxation
2	and finance pursuant to article 12-A of the tax law, cancellation of the registration of such business
3	entity by such department in accordance with subdivision four of section 283 of the tax law; and
4	j. Any final determination of liability in a civil, criminal or administrative action involving
5	egregious or repeated nonpayment or underpayment of wages; except that the commission shall
6	take into account mitigating factors including: (i) the passage of time since such determination of
7	liability or the underlying illegal act or omission, (ii) the severity of the illegal act or omission
8	underlying such final determination of liability, (iii) whether any such determination of liability or
9	other illegal act or omission has been appealed and whether the appeal is pending, and (iv) any
10	change in circumstance that might reduce the likelihood of the illegal act or omission underlying
11	such determination recurring during the period of licensure.
12	§ 20-9506 Duty to inform the commission of change in application; investigation of

- § 20-9506 Duty to inform the commission of change in application; investigation of employees. a. An applicant or licensee shall, in accordance with rules promulgated by the commission, provide the commission with notice of the following, no later than 10 business days after the occurrence of such event or events:
- 1. All changes in the ownership composition of the business;

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- 2. The addition or removal of any principal or any individual listed in paragraph one of subdivision d of section 20-9504 at any time subsequent to the submission of the application or issuance of the license;
 - 3. The arrest or criminal conviction of any principal of the business or any individual listed in paragraph one of subdivision d of section 20-9504; or
- 4. Any other material change, as that term is defined by the rules of the commission or in the application, in the information submitted on the application for a license.

1	b. 1. Fingerprints of employees and prospective employees described in paragraph 4 of
2	this subdivision shall be submitted to the commission. Such fingerprinting and any applicable fees
3	must be submitted to the New York state division of criminal justice services in the form and
4	manner prescribed by the New York state division of criminal justice services.
5	2. The chair of the commission and persons on the staff of the commission designated by
6	the chair shall be responsible for receiving and reviewing the results of such criminal history record
7	searches supplied by such division.
8	3. If an employee or prospective employee has been convicted of a crime, any
9	determination by the commission regarding the good character, honesty and integrity of such
10	employee or prospective employee pursuant to this chapter shall be made upon consideration of
11	articles 23 and 23-a of the correction law.
12	4. Fingerprints shall be provided for the following employees and prospective employees:
13	(a) All heating oil delivery vehicle operators whose services will be used by the applicant
14	to deliver heating oil to consumers;
15	(b) All heating oil dispatchers whose services will be used by the applicant with respect to
16	deliveries of heating oil to consumers;
17	(c) Any individual who, with respect to the applicant's delivery of heating oil within the
18	<u>city:</u>
19	(1) Engages in bill collection;
20	(2) Has authority to agree or refuse to agree to provide service to a consumer;
21	(3) Has authority to resolve consumer complaints;
22	(4) Performs maintenance on heating oil delivery vehicles;
23	(5) Maintains books and records; and

1 (d) Any other individual specified in the rules promulgated by the commission whose 2 relationship to the applicant relates to the applicant's delivery of heating oil within the city.

- c. Where, at any time subsequent to an investigation of a person subject to the provisions of this section, the commission has reasonable cause to believe that such employee lacks good character, honesty and integrity, the commission may conduct an additional investigation of such person and may require, if necessary, that such person provide information updating, supplementing or explaining information previously submitted.
- d. Where the commission has reasonable cause to believe that an employee or agent of a licensee not otherwise subject to the fingerprinting requirements of this chapter lacks good character, honesty and integrity, the commission shall notify such employee or agent that he or she shall be required to be fingerprinted and submit the information required by the commission.
- e. Following a background investigation conducted pursuant to this section, the commission may by majority vote of its entire membership, and after notice and opportunity to respond to such notice in writing, find that a principal, employee or agent of a licensee or of an applicant lacks good character, honesty and integrity. Such notice shall specify the reasons for such a determination. In making such determination, the commission may consider, but is not limited to considering, the factors specified in section 20-9505 of this chapter.
- f. A licensee shall not employ or engage as an agent any person with respect to whom the commission has made a final determination, following a background investigation conducted pursuant to this section, that such person lacks good character, honesty and integrity.
- § 20-9507 Independent monitoring required. a. The commission may, in the event that the background investigation conducted pursuant to this chapter produces adverse or derogatory information, require as a condition of a license that the licensee enter into a contract with an

- 1 independent monitor approved or selected by the commission. Such contract, the cost of the
- 2 services of such monitor, and all related costs, shall be paid by the licensee. Such contract shall
- 3 provide that the monitor investigate the activities, as applicable, of the licensee with respect to the
- 4 licensee's compliance with the provisions of this chapter, other applicable federal, state and local
- 5 laws and such other matters as the commission shall determine by rule. The contract shall provide
- 6 further that the monitor report the findings of such monitoring and investigation to the commission
- 7 <u>on a periodic basis.</u>
- 8 b. The commission shall be authorized to prescribe in any contract required by the
- 9 commission pursuant to this section such reasonable terms and conditions as the commission
- deems necessary to effectuate the purposes hereof.
- § 20-9508 Revocation or suspension of license. In addition to the penalties provided in
- section 20-9510 of this chapter, the commission, after notice and the opportunity for a hearing
- conducted by the office of administrative trials and hearings, may revoke or suspend a license
- issued pursuant to this chapter whenever:
- a. The licensee or any of its principals, employees or agents has been found to be in
- violation of this chapter or any rules promulgated pursuant thereto;
- b. The licensee or any of its principals, employees or agents has been found by a court or
- administrative tribunal of competent jurisdiction to have violated:
- 19 <u>1. Any law or rule relating to meter tampering; or</u>
- 20. Any law or rule relating to engaging in a fraudulent business practice;
- 21 c. The licensee or any of its principals, employees or agents has repeatedly failed to obey
- 22 lawful orders of any person authorized to enforce the provisions hereof;

1	d. The licensee or any of its principals, employees or agents has failed to pay, within the
2	time specified by a court, the office of administrative trials and hearings or an administrative
3	tribunal of competent jurisdiction, all fines or civil penalties imposed pursuant to this chapter or
4	the rules promulgated pursuant thereto;
5	e. The licensee or any of its principals, employees or agents has been found to be in
6	persistent or substantial violation of any city, state or federal law, rule or regulation regarding the
7	transport or delivery of heating oil;
8	f. In relation to an investigation conducted pursuant to this chapter, the commission
9	determines, after consideration of the factors set forth in section 20-9505 of this chapter, that the
10	licensee lacks good character, honesty and integrity;
11	g. There has been any false statement or any misrepresentation as to a material fact in the
12	application or accompanying papers upon which the issuance of such license was based;
13	h. The licensee has failed to notify the commission of any change in the ownership interest
14	of the business or any other material change in the information required on the application for such
15	license, or of the arrest or criminal conviction of such licensee or any of its principals, employees,
16	or agents of which the licensee had knowledge or should have had knowledge;
17	i. For any business entity required to register as a distributor with the department of taxation
18	and finance pursuant to article 12-A of the tax law, cancellation of the registration of such business
19	entity by such department in accordance with subdivision four of section 283 of the tax law; or
20	j. There has been a final determination of liability in a civil, criminal or administrative
21	action involving egregious or repeated nonpayment or underpayment of wages; except that the

commission shall take into account mitigating factors including: (i) the passage of time since such

determination of liability or the underlying illegal act or omission, (ii) the severity of the illegal

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act or omission underlying such final determination of liability, (iii) whether any such

determination of liability or other illegal act or omission has been appealed and whether the appeal

is pending, and (iv) any change in circumstance that might reduce the likelihood of the illegal act

or omission underlying such determination recurring during the period of licensure.

§ 20-9509 Emergency suspension of license. Notwithstanding any inconsistent provision of section 20-9508, the commission may, upon a finding that the operation of the business of a licensee or the transport or delivery of heating oil by a business required by this chapter to be licensed creates an imminent danger to life or property, immediately suspend such license without prior notice. The commissioner shall forthwith notify the licensee of such suspension and the reasons for such suspension, that the license is proposed to be revoked, that the licensee has the right to request a hearing within 14 days of the date of such notice and that a hearing will be provided within 5 business days of the date of such request.

§ 20-9510 Penalties. a. Any person who violates any provision of this chapter or any of the rules promulgated pursuant to this chapter or any order issued by the commission pursuant to this chapter shall be liable for a civil penalty of not more than \$10,000 for each violation. Such civil penalty may be recovered in a civil action in any court of competent jurisdiction or in a proceeding before an administrative tribunal within the jurisdiction of the office of administrative trials and hearings.

b. Any person who violates any of the provisions of section 20-9502 of this chapter or any of the rules promulgated pursuant thereto shall upon conviction thereof be punished by a criminal fine of not more than \$10,000 for each violation, and/or in the case of a continuing violation \$10,000 for each day of such violation or by imprisonment not exceeding six months or both such criminal fine and imprisonment. In addition to or as an alternative to such criminal fine and

1	imı	orisonment,	such	person	shall	be	<u>liable</u>	for	a ci	vil	penalty	/ of	not not	more	than	\$10	000) for	eac	h

- 2 violation, and/or in the case of a continuing violation \$10,000 for each day of such violation, which
- 3 may be recovered in a civil action in any court of competent jurisdiction or in a proceeding before
- 4 an administrative tribunal within the jurisdiction of the office of administrative trials and hearings.
- § 20-9511 Impoundment and forfeiture. a. Where there is reasonable cause to believe that
- any delivery vehicle has been used or is being used in violation of section 20-9502, such vehicle
- shall be impounded by the commission. In addition to any other penalties provided in this chapter,
- 8 the interest of an owner in such delivery vehicle or any heating oil contained in such vehicle shall
- 9 <u>be subject to forfeiture upon notice and judicial determination of forfeiture.</u>
- b. 1. Except as hereinafter provided, the city agency having custody of a delivery vehicle,
- after judicial determination of forfeiture, shall no sooner than 30 days after such determination
- 12 upon notice of at least 5 days, sell such forfeited vehicle and/or heating oil at public sale. Any
- person, other than an owner whose interest is forfeited pursuant to this section, who establishes a
 - right of ownership in a vehicle or heating oil, including a part ownership or security interest, shall
- be entitled to delivery of the vehicle or heating oil if such person:
- 16 (a) Redeems the ownership interest which was subject to forfeiture by payment to the city
- of the value thereof;

- 18 (b) Pays the reasonable expenses of the safekeeping of the vehicle between the time of
- 19 seizure and such redemption; and
- 20 (c) Asserts a claim within 30 days after judicial determination of forfeiture.
- 2. Notwithstanding the foregoing provisions, establishment of a claim shall not entitle such
- person to delivery of the vehicle or heating oil if the city establishes that the unlawful use for which
- 23 the vehicle was impounded was expressly or impliedly permitted by such person.

c. The commission shall promulgate rules concerning the impoundment, forfeiture and release of delivery vehicles and the payment of removal charges and storage fees for such vehicles, including the amounts and rates thereof, the procedure for disposal of unclaimed vehicles, and procedures for innocent owners to file claims. Such rules shall provide for notice to the registered owner of the vehicle and the opportunity for a hearing before the office of administrative trials and hearings to determine whether there was reasonable cause to believe that such vehicle should be subject to forfeiture. A hearing shall be provided within three business days of such request. Within four business days of the conclusion of such hearing, the hearing officer shall submit recommended findings of fact and a recommended decision to the commission, which shall make the final findings of fact and the final determination within four business days of such recommendation. If the commission determines that there is not reasonable cause to believe that such vehicle should be subject to forfeiture, the commission shall release such vehicle and no charges or fees shall be imposed as a condition of such release. If the commission determines that there is reasonable cause to believe that such vehicle should be subject to forfeiture, the commission may retain such vehicle pending forfeiture pursuant to the provisions of this section.

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§ 20-9512 Liability for violations by employees or agents. a. A business required by this chapter to be licensed shall establish and implement procedures for the prevention and detection of fraudulent business practices by employees and agents. Such procedures must be made available to the commission upon request.

b. A business required by this chapter to be licensed shall be liable for violations of any of the provisions of this chapter or any rules promulgated pursuant hereto committed by any of its employees or agents.

- c. 1. Notwithstanding any other provision of this section, in any proceeding in which a business may be considered liable for acts conducted by an employee or agent, such business may assert an affirmative defense that it has implemented the procedures required pursuant to subdivision a of this section to the satisfaction of the commission and there are no further actions the business could have taken to prevent or mitigate the conduct of such employee or agent.
 - 2. Such affirmative defense shall not be available where:

- (a) The business had knowledge of the conduct of the employee or agent and acquiesced in such conduct or failed to take immediate and appropriate corrective action. For purposes of this section, a business shall be deemed to have knowledge of an employee's or agent's conduct where that conduct was known by any employee or agent who exercised managerial or supervisory responsibility;
- (b) The employee or agent who committed the violation exercised managerial or supervisory responsibility at the time the violation occurred; or
- (c) There is a record of prior incidents of fraudulent business practices by such employee or agent or other employees or agents of the business.
- § 20-9513 Enforcement. a. In addition to police officers and employees and agents of the commission, notices of violation and appearance tickets for violation of any provision of this chapter or any rule promulgated hereunder may be issued by authorized employees and agents of other agencies of the city designated by the commission.
- b. With respect to any notice of violation or order of the commission alleging the unlicensed operation of a business regulated by this chapter, the operator of a delivery vehicle engaged in delivering or transporting heating oil in violation of this chapter shall be deemed to be the agent of the business entity employing such operator or on whose behalf such operator is acting and

- 1 service of such notice of violation or order on such operator shall be deemed to be lawful service
- 2 <u>upon such business entity.</u>
- § 20-9514 Hearings. Except as otherwise specified, the commission may provide by rule
- 4 that hearings or specified categories of hearings pursuant to this chapter may be conducted by the
- 5 office of administrative trials and hearings and may provide that such office shall make the final
- 6 decision or determination with respect to the matter.
- 7 § 20-9515 Conduct. a. 1. All licensed dealers and deliverers shall maintain financial
- 8 statements, records, ledgers, receipts, bills and such other written or electronic records as the
- 9 <u>commission determines are necessary for carrying out the purposes of this chapter. Such written</u>
- or electronic records may include, but are not limited to:
- 11 (a) Compilation reports on financial statements;
- 12 (b) Reviewed financial statements; and
- (c) Audited financial statements; provided that licensees shall not be required to perform
- an audit of any financial statements.
- 2. Such records shall be maintained for a period of time established in rules promulgated
- by the commission not to exceed five years, except that the commission may promulgate rules
- providing that the commission may, in specific instances at its discretion, require that records be
- retained for a period of time exceeding five years.
- 3. Such records shall be made available for inspection and audit by the commission, in
- accordance with applicable law, at either the licensee's place of business or at the offices of the
- 21 commission.

1	b. A licensee shall be in compliance at all times with all applicable federal, state, and local
2	laws, ordinances, rules and regulations and orders of the commission pertaining to the transport
3	and delivery of heating oil.
4	c. A licensee or applicant shall comply with any rule or order by the commission requiring
5	the inspection of a delivery vehicle.
6	d. A licensed dealer or deliverer shall bill consumers for the delivery of heating oil and
7	ensure that the contents of such bill include the amount of oil sold and the price for such oil in
8	compliance with rules prescribed by the commission.
9	§ 20-9516 Investigation of complaints. The commission shall by rule establish a procedure
10	for the investigation and resolution of complaints regarding fraudulent business practices.
11	§ 20-9517 Protection of criminal history. Nothing in this chapter shall be construed to
12	supersede, alter or amend subdivision 9 of section 8-107 of the administrative code.
13	§ 4. This local law takes effect 210 days after it becomes law, except that (i) the commission
14	may adopt rules and take other measures as it deems necessary for the implementation of this local
15	law prior to such effective date, including, but not limited to, rules providing for the continued
16	operation of an existing business that would otherwise be required to have a license on such
17	effective date, where an application for such license is submitted to the commission by a date and
18	in accordance with such conditions as are specified in such rules and (ii) section 2 of this local law
19	takes effect immediately.

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