CITY COUNCIL CITY OF NEW YORK -----Х TRANSCRIPT OF THE MINUTES Of the SUBCOMMITTEE ON ZONING AND FRANCHISES -----Х SEPTEMBER 5, 2017 Start: 10:01 a.m. Recess: 10:54 a.m. HELD AT: 250 Broadway - Committee Rm. 16th Fl B E F O R E: DONOVAN J. RICHARDS Chairperson COUNCIL MEMBERS: Daniel R. Garodnick Jumaane D. Williams Antonio Reynoso Ritchie J. Torres Vincent J. Gentile Barry S. Grodenchik World Wide Dictation 545 Saw Mill River Road - Suite 2C, Ardsley, NY 10502 Phone: 914-964-8500 * 800-442-5993 * Fax: 914-964-8470

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A P P E A R A N C E S (CONTINUED)

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1	SUBCOMMITTEE ON ZONING AND FRANCHISES 4
2	[sound check, pause] [gavel]
3	CHAIRPERSON RICHARDS: Alrighty, good
4	morning. I'm Donovan Richards, Chair of the
5	Subcommittee on Zoning and Franchises, and this
6	morning we're joined by Council Members Ritchie
7	Torres, Council Member Dan Garodnick and our newest
8	member from Queens.
9	COUNCIL MEMBER GRODENCHIK: [off mic]
10	We're going to have to roll I see. (sic)
11	CHAIRPERSON RICHARDS: [laughs] Barry
12	Grodenchik. Welcome, Barry.
13	COUNCIL MEMBER GRODENCHIK: Thank you,
14	Mr. Chairman.
15	CHAIRPERSON RICHARDS: Now, we are known
16	for being punctual in this committee. So we want you
17	to ensure that you are here on time ready to go. You
18	certainly started off the right way, but welcome to
19	the committee. We're going to have a lot of fun and
20	it's-it's a great committee. You know, you really-we
21	really work to make sure that we do all we can to
22	preserve and help communities and move communities
23	forward. So, welcome aboard and look forward to your
24	guidance and wits in this committee. So, we're glad
25	to have you. Today, we have four items on our
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1	SUBCOMMITTEE ON ZONING AND FRANCHISES 5
2	calendar. We are going to start with a public
3	hearing on Land Use Item No. 743, an application for
4	an unenclosed sidewalk café in Council Member
5	Rodriguez's district. This application would allow
6	for a sidewalk café to be located at 4325 Broadway
7	for the Altus Café Restaurant. I will now open the
8	public hearing for Land Use Item No. 743. Do we have
9	any applicants here? No. Alrighty, seeing none, are
10	there any members of the public who wish to testify
11	on Land Use Item No. 743? Okay, seeing none, I will
12	now close the public hearing on Land Use Item No.
13	743. Our next hearing will be on Land Use Item No.
14	744 and 745, the East Shore Special Coastal Risk
15	District Application for a zoning text amendment and
16	zoning map amendment. This application would modify
17	the zoning regulations applicable to portions of
18	Oakwood Beach, Grand Beach and Ocean Breeze in Staten
19	Island. These zoning changes are intended to address
20	high flood vulnerability in the area. The special
21	zoning designation would limit future development to
22	low density buildings and create a new discretionary
23	action to ensure sufficient review of new
24	developments potential-developments' potential
25	effects on wetlands, neighborhood character and
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1	SUBCOMMITTEE ON ZONING AND FRANCHISES 6
2	public safety while allowing owners of existing homes
3	to improve the safety of their buildings. In
4	addition, the proposal would align commercial zoning
5	with existing development patterns and uses. I will
6	now open the public hearing on Land Use Item No. 744
7	and 745, and our first panel I will let you introduce
8	yourselves and just state your name for the record,
9	and you may begin.
10	LEN GARCIA DURAN: Good morning. I am
11	Len Garcia Duran, the Director of Staten Island's
12	Office for the Department of City Planning. With me
13	are
14	ELENA VERSA: Hello, good morning. Elena
15	Versa (sic) from the Staten Island City Planning
16	Office.
17	TREVOR JOHNSON: And good morning. My
18	name is Trevor Johnson. I work in the Waterfront and
19	Open Space Planning Division at the Department of
20	City Planning.
21	LEN GARCIA DURAN: So, I'll just provide
22	a brief introduction before I hand it off to Alena
23	who will walk us through the details of the
24	presentation itself, but just as a background, as you
25	know, the Department of City Planning has actually

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 7
2	been-has initiated a number of neighborhood studies
3	throughout the entire city for those neighborhoods
4	that were directly impacted by Sandy, and trying to
5	understand exactly how zoning can assist them in
6	recovering and rebuilding. This particular item was
7	a result of a public outreach on Staten Island, the
8	east shore specifically that included council
9	members, the borough president, a number of civic
10	associations on the east shore the Chamber of
11	Commerce, and provided us an opportunity to actually
12	really completely understand what the community's
13	desires were for the future of the area, and what
14	some of the challenges were that zoning presented,
15	and how we would actually address them through this
16	effort. Earlier this year in April we actually
17	produced an East Shore Report that actually
18	identified a number of recommendations for this area,
19	which included both rebuilding just addressing the
20	zoning to allow additional rebuilding in some of
21	those areas where the community felt that it was
22	appropriate along the commercial corridors. We
23	actually looked at making recommendations for the
24	residential neighborhoods to try and provide a better
25	cottage envelope, but specifically on this particular
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SUBCOMMITTEE ON ZONING AND FRANCHISES 1 8 2 effort this morning we're looking at the state bound 3 area specifically in those areas where the state has 4 identified an ocean breeze, Midland Beach and Oakwood Beach areas that the state has identified that they 5 should remain an open space, and has had a state 6 7 program in place. We wanted to ensure that zoning 8 matched those efforts. This is a quick background 9 before I hand this off. The east shore is the hardest hit area and the largest area hit by Sandy in 10 11 the entire five boroughs. It's an areas that stretches four miles long across the shoreline and 12 13 one mile deep. The water actually reached a mile 14 deep in these areas. Many of these neighborhoods are 15 actually a bit below sea level. Father Capodanno 16 Boulevard is the high point in this area. Many of 17 these neighborhoods specifically the State Buyout 18 areas had faced substantial challenges even before 19 Many of these neighborhoods face challenges Sandy. 20 with wild fires every summer when areas were dry and 21 flooding every time the area was wet. So the State 2.2 Buyout Program was welcomed by many of these 23 neighborhoods and there was an opportunity for many of them to state that they wanted to move out. With 24 25 this, I'm going to hand it to-- Oh, actually, I

SUBCOMMITTEE ON ZONING AND FRANCHISES 9 1 would also note that of all these recommendations 2 3 that came out of the East Shore-the East Shore 4 Report, the Borough President and the Council Member 5 asked me that we focus on the State Buyout area specifically as a first effort, and bring this 6 7 forward, but we anticipate coming forward in the future with additional recommendations for other 8 9 areas outside of the State Buyout Areas on the East Shore. 10

11 ELENA VERSA: Thank you. So, one more piece of context I'd like to provide before I walk 12 13 through, you know, further characteristics of the 14 Buyout Program, the Buyout area is Grand Beach, Ocean 15 Breeze and Oakwood Beach are also largely coterminous with the DEC regulated freshwater wetlands, and 16 adjacent areas in addition to DEP's planned Bluebelt 17 18 System. And for those who may not be aware, DEP's 19 planned Bluebelt Systems are planned and in progress 20 of being constructed, and then these are base drainage infrastructure that make use of the natural 21 topography to train water upland to the bay. So, two 2.2 23 characteristics of the Buyout Program include that it was available to homeowners within these 24 25 neighborhoods based on the basis of flood risk and

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 10
2	the majority of homeowners' desire to depart from
3	these neighborhoods. Eligible home were purchased at
4	pre-storm value and homes and vacant land were
5	eligible for the Buyout Program. However, commercial
6	properties were not able to participate. Post-
7	acquisition use is restricted to open space in order
8	to buffer from future storms within these
9	neighborhoods. Since this program is voluntary, some
10	homeowners and property owners will continue to
11	remain in the buyout areas. And per that data we
12	have that we have from the Governor's Office of Storm
13	Recovery, the participation in Grand Beach and Ocean
14	Breeze approximately 60% of the lots are now publicly
15	owned or have bought out by the state, and in Oakwood
16	Beach the participation has been about 80%. And as
17	far as our information that we have is that, you
18	know, no further offers are being made at the moment,
19	and so this is kind of the-these are the-they're
20	privately owned parcels. We're aware of what's left
21	and-and what-what-what development rights still
22	remain as-of-right n these areas. The next two
23	images just are going to be showing you the existing
24	conditions, and Oakwood Beach-in the Oakwood Beach
25	Buyout Area, you can see that demolitions have

SUBCOMMITTEE ON ZONING AND FRANCHISES 1 11 2 started occurring, and land is being returned to open 3 space, and further more on Grand Beach and Ocean 4 Breeze Buyout areas although there was less participation, there are still large areas of 5 wetlands and Bluebelts being constructed within the 6 area. So, in summary, issues faced within the Buyout 7 Areas moving forward are many, which include natural 8 9 hazards including flooding and wild fires, which are risks to public safety. It's important to not that 10 11 even after the construction of the Army Corps Line of 12 Protection along the East Shore, the Buyout areas will remain in the 1% annual chance flood plain. 13 Furthermore, the function of planned DEP Bluebelts 14 15 and existing freshwater wetlands may be impaired by 16 continued development and impervious coverage within these areas. And finally, as mentioned before, the 17 18 State Buyout Program is voluntary and would not reach 19 100%, and so residents and property owners will 20 remain in these areas. 21 The existing zoning and land use within

22 the Oakwood Beach Buyout Area include the R3 and the 23 R3-1 zoning districts. This permits single and two-24 family detached residences as well as detached and 25 semi-detached residences. Although Oakwood Beach

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 12
2	Buyout Area there's a higher participation rate, you
3	can see the concentration of privately owned vacant
4	lots that still remain and have development rights.
5	Currently, that would be as-of-right. Furthermore,
6	in Grand Beach and Ocean Beach—Ocean Breeze Buyout
7	Areas. The districts include R3-2 and R3-1 in
8	addition to a C1-1 overlay. This would permit multi-
9	family residential units in addition to one and two-
10	family detached and semi-detached residences. In
11	addition, the commercial overlay would permit mixed-
12	use buildings as well.
13	To walk through our proposal here, our
14	proposal is seeking a zoning text amending to create
15	the East Shore Sub-district as a special coastal risk
16	district in order to align the local zoning
17	regulations with the New York State's long-term
18	vision for these buyout areas to remain as open
19	space, and to reduce-and to reduce public safety by
20	limiting future residential development in these
21	highly vulnerable areas. In addition, our zoning map
22	change is being pursued in the commercial area of
23	Grand Beach to align commercial zoning with existing
24	uses and building character while providing relief
25	from high parking requirements that may inhibit

1SUBCOMMITTEE ON ZONING AND FRANCHISES12rebuilding after future floods. So, to walk throug3specifically in summary of the East Shore Sub-4district, this would limit all new residential5developments to single-family detached residences,6and in order to ensure sufficient review of new7development, a CPC authorization is-would be created8for all new development and horizontal enlargements9However, Sandy damaged buildings could be continued10to be repaired as-of-right. Along with minor11retrofits and repairs as well. In addition,12community facilities with sleeping or overnight13accommodations would be prohibited, and lower densities14growth management limitations on certain community15facility uses would be applied consistently16throughout the zoning districts.17In order to authorize the construction of18one new development, the proposal would need to
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18 one new development, the proposal would need to
19 demonstrate to the City Planning Commission that it
20 minimizes potential impacts on natural drainage, or
21 spaces and wetland areas that the development would
22 be located on an improved street serving other
23 existing residences and this is to reduce the amoun
24 of impervious coverage within the buy-out areas, an
25 finally, that the proposed development minimizes re-

SUBCOMMITTEE ON ZONING AND FRANCHISES 14 1 to public safety from natural hazards including 2 3 flooding and wild fires, and furthermore to you, authorized construction of more than one new 4 development on a zoning lot, the commission-the 5 authorization would require that a minimum of 9,500 6 7 square feet of lot area would be required per building excluding the delineated wetland area by 8 9 DEC. Furthermore, the Commission could permit bulk modifications. Modification of bulk except FAR to 10 11 allow developments to be sited in a manner that would 12 achieve a superior site plan and that preserves the wetlands, minimizes the need for new infrastructure 13 14 and is consistent with the character of the 15 surrounding area. And finally, this proposal also 16 includes a zoning map change to the existing C1-1 17 overlay in Grand Beach. These images here show the 18 exiting uses along Father Capodanno Boulevard. The 19 remainder of the parcel is beyond the frontage of 20 Father Capodanno Boulevard include single-family residences in addition to lots that were purchased by 21 2.2 the state through the Buyout Program. The Resilient 23 Neighborhoods Community Advisory Committee, the City and local elected representatives have agreed that 24 maintaining the existing retail along Father 25

SUBCOMMITTEE ON ZONING AND FRANCHISES 15 1 Capodanno Boulevard here is appropriate, and given 2 3 that it's at a higher elevation than the properties 4 located east of this area and the street is being supported by city services. And furthermore, as a 5 reminder, these existing commercial buildings were 6 7 not able to participate in the Buyout Program. So, a 8 rezoning is proposed for this commercial overlay. We 9 would be-we're proposing to reduce the C1-1 Overlay to the lots on Father Capodanno Boulevard where 10 11 existing commercial uses currently exist, and we 12 would be establishing a C1-3 overlay, and the purpose 13 of this is that, you know, it would permit the same range of uses, but it would reduce the required off-14 15 street parking to more closely align the type of local retail and parking that's currently provided, 16 17 and it would make reconstruction after a future flood 18 less difficult if these buildings were substantially 19 damaged. And finally, I just want to go over that, 20 you know, outreach that we've done with the community 21 prior to the City Planning Commission Certification. 2.2 In addition to the two or three years of planning 23 process that we had with the Community Advisory Committee to come up with the East Shore Resilient 24 25 Neighborhood Study, which included the

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 16
2	recommendations from the State Buyout Areas, this
3	proposal we did consult and briefed Borough President
4	James Oddo and Council Member Steven Matteo. In
5	addition, we did brief and consult with Community
6	Boards 2 and 3 in Staten Island, and then finally our
7	Resilient Neighborhoods East Shore Report was
8	released in April of this year. The East Shore
9	Buyout Areas Proposal was certified by the City
10	Planning Commission on April 24, 2017. Community
11	Boards 2 and 3 both held a public hearing and voted
12	in approval of this application. The Staten Island
13	Borough Board also adopted a resolution recommending
14	approval of this recommendation. The Borough
15	President also issued recommendations to approve the
16	application, and finally, on August 9, 2017, the City
17	Planning Commission voted to adopt the resolution.
18	Thank you. Please let us know if you have any
19	questions.
20	CHAIRPERSON RICHARDS: Thank you, thank
21	you for your work on this, and I think in light of
22	what we're seeing happening in Texas and—and what
23	could happen in Florida as we watch the weather
24	patterns there, it's very important that we continue
25	to look at tools that we can utilize to make

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 17
2	communities more resilient and sustainable and this
3	is obviously one way of doing it looking at zoning.
4	Is it safe to say that technically the whole purpose
5	of all of this is to ensure that we're limiting
6	development close to wetlands and areas that were
7	affected by the storm, is it safe to say this is the
8	reason that we are taking this action?
9	LEN GARCIA DURAN: Yes, specifically
10	within those areas that were already identified by
11	the State as Buyout Areas. So, that our-our zoning
12	is in sync with those recommendations about the
13	program.
14	CHAIRPERSON RICHARDS: Right. So, let's
15	just get into so the state obviously is bought out.
16	It's significant. You said around 60% of the homes
17	in this area. So, I know that we're going to limit
18	development. Are we looking at any other strategies
19	instead of just saying you should not rebuild here.
20	Obviously this is—in the event of another storm a
21	catastrophic storm we know these homes could be
22	destroyed again. So, it makes more sense to take the
23	money and go elsewhere. What tools-other tools is
24	the city examining to ensure these communities are
25	more resilient outside of just swaying we're going to
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SUBCOMMITTEE ON ZONING AND FRANCHISES 18 1 win at development in these areas? So, are we 2 3 looking at I don't know, green infrastructure projects in these areas, parks? Any resilient 4 5 measures to sort of align what the goals that City Planning has put on the table? 6 7 LEN GARCIA DURAN: Those are all very good questions. I know well our toolkit is limited 8 9 to zonings and rezonings. I know that we have worked closely in our outreach efforts with the Department 10 of Parks and recreation on their efforts to work with 11 the Army Corp's line of protection and any future 12 13 redesign master plan design of the beaches and the 14 parks. I know that the DEP, Department of 15 Environmental Protection is actually completing the 16 Bluebelt Projects on the shore--17 CHAIRPERSON RICHARDS: [interposing] 18 Right, I'm familiar. Yes. 19 LEN GARCIA DURAN: --which was very 20 effective and supported by the community and the elected officials out in Staten Island. I know that 21 our East Shore recommendation had other aspects 2.2 23 besides the State belt (sic) areas. We know our retail and commercial corridor is an area, Midland 24 25 Avenue and Sand Lane where the community would like

SUBCOMMITTEE ON ZONING AND FRANCHISES 19 1 to see those commercial corridors brought back so to 2 3 speak. They do--4 CHAIRPERSON RICHARDS: [interposing] What does that mean brought back? 5 LEN GARCIA DURAN: They-a number of 6 7 businesses are currently vacant--8 CHAIRPERSON RICHARDS: [interposing] 9 Okay. LEN GARCIA DURAN: --post Sandy, and 10 11 we're going to try and find methods actually allow 12 businesses to come back and build a more resilient 13 fashion. There are challenges facing these 14 neighborhoods because of the flood levels, the flood 15 zones in these areas. So, at time we're going to 16 continue working with the community and the Chamber of Commerce, the local development corporations the 17 18 state has assisted in funding on Midland Avenue to 19 try and bring back zoning recommendations to how we 20 can actually encourage rebuilding in those areas. 21 Our recommendations in the East Shore Report, which has the support of the community identified re-2.2 23 zonings to allow additional density to offset--CHAIRPERSON RICHARDS: Uh-hm. 24 25

1 SUBCOMMITTEE ON ZONING AND FRANCHISES

2	LEN GARCIA DURAN:some of the expenses
3	and challenges of rebuilding in those areas. We've
4	let other areas that we're looking at to-actually a
5	citywide. We're calling Flood Text 2.
6	CHAIRPERSON RICHARDS: Uh-hm.
7	LEN GARCIA DURAN: The current flood text
8	is actually an interim effort that was adopted
9	several years ago. We're working closely with our
10	Waterfront Division and going out to all five
11	boroughs to understand how we can actually update the
12	flood text citywide to reflect issues also.
13	CHAIRPERSON RICHARDS: And you're going
14	from a C1-1 to C1-3, correct, and you-and you believe
15	that will help to re-energize the commercial
16	corridors in a way because you're reducing parking
17	or?
18	LEN GARCIA DURAN: In that specific
19	instance in the State Buyout Areas we're simply
20	trying to make sure the zoning reflects the current
21	CHAIRPERSON RICHARDS: [interposing]
22	Okay.
23	LEN GARCIA DURAN:commercial that
24	exits there today.
25	CHAIRPERSON RICHARDS: Okay.
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1 SUBCOMMITTEE ON ZONING AND FRANCHISES 21 2 LEN GARCIA DURAN: I mean we'd probably 3 find a different commercial zoning for the other 4 areas where actually wanted to encourage more building. 5 CHAIRPERSON RICHARDS: Okay, and let me 6 7 just get into-so let's have the larger conversation 8 right. So, how many of these neighborhood coastal 9 risks rezonings have taken place? I know we did I believe Broad Channel. What others are in the 10 11 pipeline that we're not discussing today? 12 LEN GARCIA DURAN: So, actually I need to 13 defer that to Trevor Johnson who's our Citywide 14 Waterfront Division. I've got Staten Island so I 15 don't want to make any comments--16 CHAIRPERSON RICHARDS: [interposing] Okay. 17 LEN GARCIA DURAN: -- for the other four 18 boroughs. 19 TREVOR JOHNSON: Yeah, so-so the-the 20 Special Coastal Risk Districts or sub-districts for Broad Channel and Hamilton Beach were before this 21 committee and the City Council and were adopted 2.2 23 earlier this summer. At this time, we haven't identified other areas that would be subject to 24 25 Special Coastal Risk District like treatments, but

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 22
2	our plan moving forward is to continue to analyze
3	coastal hazards and risks, and try to understand if
4	there are other areas of the city that may-may
5	benefit from this kind zoning treatments, but our
6	plan moving forward is to continue to analyze coastal
7	hazards and risks and try to understand if there are
8	other areas of the city that may-may benefit from
9	this kind of zoning treatment.
10	CHAIRPERSON RICHARDS: So, many of these
11	proposals were proposed under the prior Bloomberg
12	Administration, correct? It's under the Bloomberg
13	Administration, correct?
14	TREVOR JOHNSON: The studies
15	CHAIRPERSON RICHARDS: [interposing] So,
16	most of the study area that we're
17	TREVOR JOHNSON: [interposing] Yeah.
18	CHAIRPERSON RICHARDS:discussing now?
19	TREVOR JOHNSON: So, the Resilient
20	Neighborhoods Initiative began under the previous
21	Administration, but much of the work and these
22	proposals were formulated under the current
23	administration.
24	CHAIRPERSON RICHARDS: Right. Alright,
25	so how many areas did that administration, the prior

23 1 SUBCOMMITTEE ON ZONING AND FRANCHISES 2 administration propose? So, these were the only 3 areas that they proposed to do these specific actions? 4 5 TREVOR JOHNSON: Well, the ten-so that if you returned to slide--6 7 CHAIRPERSON RICHARDS: Okay. LEN GARCIA DURAN: It's slide 4. 8 9 TREVOR JOHNSON: Slide 4 these show the ten neighborhoods that were studied to the Resilient 10 11 Neighborhoods Initiative, and these were 12 Comprehensive Neighborhood Resiliency Planning Studies from which a number of recommendations for 13 zoning actions are-are either in the pipeline or will 14 15 be forthcoming including the Citywide Flood Text that Len mentioned just--16 17 CHAIRPERSON RICHARDS: [interposing] So, 18 out of the ten areas, the only-I think we've done-so, 19 now we're doing-we've done Broad Channel, Rockaway 20 Beach and Rockaway Park, correct? 21 TREVOR JOHNSON: That's correct. 2.2 CHAIRPERSON RICHARDS: And now we're 23 discussing the East Shore? TREVOR JOHNSON: We're now discussing the 24 East Shore--25

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 24 2 CHAIRPERSON RICHARDS: [interposing] I'm 3 sorry, this is for--4 TREVOR JOHNSON: -- of Staten Island, yes. 5 CHAIRPERSON RICHARDS: So, it's Staten I'm sorry. So, out of the ten, would it be 6 Island. 7 safe to say that we have seven left and where are we at with the other seven areas that --? 8 9 TREVOR JOHNSON: Yeah, so, not all of them will result in-in special local zoning actions, 10 11 but we are in the process of conducting a significant amount of outreach to community boards and their 12 13 stakeholders around the Citywide Flood Text that will 14 actually implement many of the recommendations from 15 these local neighborhood studies. So, I guess the--16 CHAIRPERSON RICHARDS: [interposing] So, 17 when do we anticipate these studies will be completed 18 and are-and I know you spoke of looking at other 19 specific areas? 20 TREVOR JOHNSON: Uh-hm. 21 CHAIRPERSON RICHARDS: So, for instance, 2.2 you know, I represent Edgemere and Rockaway. I'm 23 interested in what are the criteria that you-you are guided by that would push you to do studies in these 24 specific locations? 25

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2 TREVOR JOHNSON: Certainly the-the amount 3 of flood risk and the-and the presence of zoning 4 issues, and so we've-we've studied Rockaway Beach and Rockaway Park, and we've also in conjunction with HPD 5 studied Edgemere and there may well be actions that 6 7 come out of that planning study as well. So, these 8 will be forthcoming in the next year to two as we 9 formulate how we will actually implement the recommendations of those planning studies. 10 11 CHAIRPERSON RICHARDS: So, can you speak 12 to what are the criteria. So, I mean the majority of 13 these areas were all hit by Hurricane Sandy, correct? 14 TREVOR JOHNSON: Correct. 15 CHAIRPERSON RICHARDS: So, they-they all 16 feel there is certain criteria. I'm-what I'm 17 interested in know is how did you prioritize these 18 criteria, these specific areas? 19 TREVOR JOHNSON: Primarily because of 20 significant impacts from Hurricane Sandy, and particular zoning issues or building typologies that 21 may have a difficult time retrofitting or being 2.2 23 reconstructed in a way that is more resilient. That's hard to do because as the Department of City 24 Planning our primary tool is zoning. So, we have the 25

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 26
2	ability to influence that, and make it easier for
3	homeowners to-to make their buildings more resilient.
4	CHAIRPERSON RICHARDS: So, I'm-I'm going-
5	I-I-we appreciate all the work that's been done on
6	this, and I think I raised this in our meeting last
7	week. My concern is that we're piecemealing a lot of
8	these. So, one by one they come before the
9	committee, and we need to see more of a concerted
10	effort to ensure that we are maximizing especially in
11	like we know climate change is here. We're going to
12	see a very rampant and increased hurricane season
13	this year, and I feel like we're just piecemealing by
14	coming to the committee one by one with these things.
15	So, when will we see more of a comprehensive plan?
16	Is this a resource issue? Does City Planning need
17	more resources to really move more expeditiously to
18	get a lot of these studies done? When can we
19	anticipate all of these areas?
20	LEN GARCIA DURAN: I would say those all
21	very good questions that I'll take back to our chair
22	so she can actually respond directly, but I will also
23	say that there are a lot of issues that you're
24	bringing up that are related to other agencies and-
25	

27 1 SUBCOMMITTEE ON ZONING AND FRANCHISES 2 CHAIRPERSON RICHARDS: [interposing] 3 Right. LEN GARCIA DURAN: --and we're going to 4 5 do a coordination with the Office of Recovery and Resiliency, which would--6 7 CHAIRPERSON RICHARDS: [interposing] So, let's get into that. How is coordination amongst the 8 9 agencies? 10 LEN GARCIA DURAN: I-I was--11 CHAIRPERSON RICHARDS: [interposing] Are 12 you speaking--LEN GARCIA DURAN: I was going to suggest 13 14 that we can-I would also bring your message back to 15 them to see if they can actually respond directly. 16 CHAIRPERSON RICHARDS: Next time they 17 should come. 18 LEN GARCIA DURAN: That's a very good 19 point, and I would also note that, you know, it's an 20 East Shore Report that we did on Staten Island just speaking to that one specifically. We worked closely 21 with our HPD-I can go through a number of acronyms 2.2 23 from other agencies to make sure that they were all aware of what we could do. While, our toolkit is 24 zoning we wanted to make sure that the committee was 25

SUBCOMMITTEE ON ZONING AND FRANCHISES 28 1 aware of all of the efforts going on in all the 2 3 various agencies that are working on it. And I 4 actually want to introduce Michael Morello, our Waterfront--5 CHAIRPERSON RICHARDS: [interposing] 6 7 Good. I was waiting for him to come up. LEN GARCIA DURAN: --Director. 8 9 CHAIRPERSON RICHARDS: Now, and-and can you speak to what is the coordination beyond just 10 11 with city agencies, DEC, Army Corp. 12 MICHAEL MORELLO: Sure. 13 CHAIRPERSON RICHARDS: Is there any conversations going on with any of the--14 15 MICHAEL MORELLO: There are absolutely--16 CHAIRPERSON RICHARDS: -State and 17 federal? 18 MICHAEL MORELLO: -- and specifically for 19 the project before us today, the proposal before us 20 today. 21 CHAIRPERSON RICHARDS: Okay. 2.2 MICHAEL MORELLO: That was done in close 23 coordination with DEC in particular because of the amount of the freshwater wetlands that are-that are 24 located within-within the geography of the proposed 25

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 29
2	zoning actions. This is I would say more broadly
3	the-this work is also being coordinated with the U.S.
4	Army Corps of Engineers, and their proposed Coastal
5	Protection Project along the East Shore, an it has
6	been motivated in part the cost of that project.
7	Though that project is going to be preventing storm
8	surge from coming into the inland neighborhoods, with
9	that new proposed dune system along the shoreline,
10	there's going to be still what's called a residual
11	flood risk in the upland communities, and that's
12	where storm water is likely going to be collecting in
13	larger geographies due to the presence of that new-
14	new berm. And so, the tools that we are using today
15	are intended to help address that type of risk as
16	well. Going back to, though, and I want to answer
17	some of previous questions you raised because I think
18	they're very good, and important questions. But I
19	want to start with saying yes the ten Resilient
20	Neighborhood Studies that were selected dating back
21	to 2013, really within days of the storm we began
22	thinking about this. So, even to 2012, and these
23	neighborhoods were selected for a few different
24	criteria, one of which as Len and Trevor were
25	suggesting is the amount of damage that was done by
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SUBCOMMITTEE ON ZONING AND FRANCHISES 30 1 2 Hurricane Sandy, as well as the vulnerability of the 3 building typography-typology, but perhaps as 4 important was that we knew that these were ten study areas that could help inform how we would go about 5 rezoning other areas of the city as well. So, these 6 in many ways were really neighborhoods that were 7 representative of other neighborhoods and so the 8 9 types of buildings that we see in Gerritsen Beach in Queens, in Brooklyn rather is similar to other types 10 11 of neighborhoods that we see elsewhere within the 12 waterfront. Similarly with Rockaway Park, Rockaway That's a building typology that could-that 13 Beach. 14 can give us-that help us identify the tools that are 15 necessary to be able to apply those tools elsewhere, 16 and that's where the Citywide Zoning Text Amendment 17 comes in. And so, we're starting outreach now to 18 begin the conversations and would love additional 19 support from the City Council and members to have 20 more outreach events in your districts sponsored by 21 the Council Members. If that's of interest to you, 2.2 please do speak with us about that because we want to 23 begin to speak with the public about how zoning can be a tool, but the Citywide Zoning Text Amendment is 24 going to be an incredibly important moment because 25

SUBCOMMITTEE ON ZONING AND FRANCHISES 1 31 2 that is the comprehensive package that you are 3 looking for insofar as that will address--4 CHAIRPERSON RICHARDS: [interposing] What 5 do we anticipate? MICHAEL MORELLO: We're working on the 6 7 outreach now and so I don't want to give a date 8 because I know I'm going to be wrong if we-But, it 9 has to be done--CHAIRPERSON RICHARDS: [interposing] So, 10 11 let's say-let's say not this year but--MICHAEL MORELLO: Well, certainly not 12 13 this calendar year--14 CHAIRPERSON RICHARDS: [interposing] 15 Yeah. 16 MICHAEL MORELLO: --but there's a 17 reasonable likelihood that it will be within the next 18 18 to 24 months. Part of the challenge is that we're 19 not saying a definitive timeline yet because we want 20 to be informed by the outreach that we're doing now. We want to make certain that what we're discussing 21 helps inform what that ultimate Citywide Zoning Text 2.2 23 Amendment is, and as this committee knows better than perhaps anyone else in the city citywide zoning text 24 amendments are pretty darn tough. 25

1 SUBCOMMITTEE ON ZONING AND FRANCHISES

2 CHAIRPERSON RICHARDS: Yes, we do. We 3 have experience in that, and is there any emphasis on 4 environmental justice communities or are you looking at it from an environmental justice lens because when 5 I-when I look at these areas, these are not 6 necessarily communities that are like--7 8 MICHAEL MORELLO: [interposing] That's 9 I would also say I mean these are just the right. ten Resilient Neighborhoods Studies, but there's a 10 11 lot more work that the agency is doing, and so we are 12 in the process of just wrapping up a study on 13 resilient industry right now, which is-has clearly close ties to the issues faced by environmental 14 15 justice communities, and that study is looking at both the zoning tools that can be used as well as 16 17 programmatic tools that can be used to address 18 concerns associated with industrial uses in the--19 CHAIRPERSON RICHARDS: [interposing] Uh-20 hm. 21 MICHAEL MORELLO: --flood zone. What 2.2 we're finding through the study is, though, is that 23 the zoning tools are really quite limited. The nature of the industrial areas in our city are those 24 that don't face a lot of new development, and if you

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SUBCOMMITTEE ON ZONING AND FRANCHISES 1 33 don't have a lot of new development, zoning is not a 2 3 really great tool to use, and so that's why we're 4 really exploring. CHAIRPERSON RICHARDS: But-but I will 5 just to counter that a little bit, though, at least 6 7 the areas where we have that are industrial areas so 8 there are parts of Manhattan that we should be 9 viewing and looking at tools to make sure that we--10 MICHAEL MORELLO: [interposing] We-we 11 absolutely are. 12 CHAIRPERSON RICHARDS: [interposing] 13 Yeah. 14 MICHAEL MORELLO: We have a comprehensive 15 plan under it so--CHAIRPERSON RICHARDS: [interposing] To 16 17 strengthen those specific facilities and whether 18 they're M1s or M3s. 19 MICHAEL MORELLO: That's our point. 20 CHAIRPERSON RICHARDS: But we want to 21 ensure those contaminants in the event of a storm are 2.2 not-as we see in Texas, as we see in Houston. 23 MICHAEL MORELLO: [interposing] Yes, our concern as well. 24 25

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 34 2 CHAIRPERSON RICHARDS: So, I thin that we 3 should not run away from that as well. We should 4 figure ways to creatively strengthen --5 MICHAEL MORELLO: Agreed. CHAIRPERSON RICHARDS: --rezoning to our 6 7 perhaps-I don't know. I don't want to say what we 8 should look at right now, but ways to strengthen 9 those facilities. MICHAEL MORELLO: Right. I would note, 10 11 though, that many of the-the environmental 12 regulations associated with the potential release of 13 contaminants are referenced in zoning, but are 14 ultimately enforced by other mechanisms. 15 CHAIRPERSON RICHARDS: Right, but we-so 16 we need to look at those things-17 MICHAEL MORELLO: [interposing] I agree 18 100%, and this is exactly what we're doing. 19 CHAIRPERSON RICHARDS: -- because with 20 Hurricane Sandy we knew what-what was going on. (sic) Thank you. I'll go to Council Member Garodnick for 21 2.2 questions. 23 COUNCIL MEMBER GARODNICK: Thank you very much, Mr. Chairman. I just wanted to run through a 24 25 few basics. The-the program for eligible homes and

35 SUBCOMMITTEE ON ZONING AND FRANCHISES 1 the potential for a buy-back, that has not yet 2 3 launched has it? 4 LEN GARCIA DURAN: The State Buyout 5 Program? COUNCIL MEMBER GARODNICK: Yeah, is that-6 7 -? 8 LEN GARCIA DURAN: It was launched by the 9 state. COUNCIL MEMBER GARODNICK: I see. So this 10 11 is-this is the-this is the add-on, this is the zoning 12 portion of the state--13 LEN GARCIA DURAN: The State Buyout 14 Program. 15 COUNCIL MEMBER GARODNICK: Okay, got it. 16 So, how many homes actually took advantage of the 17 Buyout Program for the state? LEN GARCIA DURAN: I think that number is 18 19 through the state. 20 ELENA VERSA: Yeah, so currently Grand Beach and Ocean Breeze there are 116 vacant privately 21 owned tax lots, and 98 non-vacant privately owned tax 2.2 23 lots that remain-did not participate in the State Buyout Program, and in Oakwood Beach there are 102 24 25

36 1 SUBCOMMITTEE ON ZONING AND FRANCHISES vacant remaining privately owned tax lots, and 30 2 3 non-vacant privately owned tax lots. 4 COUNCIL MEMBER GARODNICK: And how manythose are the ones that didn't take advantage? 5 LEN GARCIA DURAN: Right. 6 7 COUNCIL MEMBER GARODNICK: So, how many are the ones-how many id take advantage? 8 9 MICHAEL MORELLO: Oh, we-we could follow up with the specific numbers, but both of these 10 11 neighborhoods had around 500 private lots prior to 12 the Buyout Program. So, each one, you know--13 COUNCIL MEMBER GARODNICK: [interposing] So that's 60-60%? 14 15 MICHAEL MORELLO: Yeah. 16 COUNCIL MEMBER GARODNICK: 60% of the 17 first and--? 18 MICHAEL MORELLO: Yeah, so in the 19 neighborhood of, you know, between 200 to 300 of sort 20 of private properties by tax law-on a tax law basis 21 would have participated. 2.2 COUNCIL MEMBER GARODNICK: Okay, so now 23 you have a situation, which we're going to be potentially changing the zoning to incentivize better 24 layouts, less ground coverage, more sustain-more 25
1	SUBCOMMITTEE ON ZONING AND FRANCHISES 37						
2	sustainable developments in the area. What is the						
3	impact, if any, on the existing property owners of						
4	this zoning, the folks who did not take advantage of						
5	the buyout, buy back? The zoning rules are changing						
6	around them. So, they will be what they will be. Is						
7	there any impact or requirement or obligation on them						
8	as a result?						
9	ELENA VERSA: No, there are no additional						
10	obligations on them. They-they can continue to						
11	remain and they can continue to make minor repairs to						
12	their homes to become resilient as well.						
13	COUNCIL MEMBER GARODNICK: But is there						
14	nothing triggers an additional obligation to add open						
15	space if they're doing any renovations or anything						
16	like that, they have the same-they're essentially						
17	grandfathered in the old zoning text. Is that						
18	correct?						
19	ELENA VERSA: Correct unless, you know,						
20	if they—it depends on the type of like maybe						
21	alteration that-that they would be pursuing and if						
22	it's a horizontal enlargement that would be						
23	depending on the square footage, that would be-would						
24	require the CBC authorization. Should they choose to						
25							

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 38 2 not make any changes, there are not further zoning 3 requirements. 4 COUNCIL MEMBER GARODNICK: And if they were to demolish and rebuild then they would be 5 covered by the zoning. Is that right, the new 6 7 zoning? 8 ELENA VERSA: Correct. They would-they would have to follow the new rules. 9 COUNCIL MEMBER GARODNICK: And the-the 10 11 lots that took advantage whatever the precise number is of the State Buy Back Program, those lots will be 12 what now? What's happening with them? 13 14 ELENA VERSA: Yeah, they will just remain 15 as open space if the state has begun demolition. So, 16 they're in process or not totally completed yet, but 17 they will just remain as open space, and I think and 18 perhaps others can speak to it, but there are other 19 programs that the state has been looking into to see, 20 you know, in terms of how to take care of these lots 21 after this program is complete. COUNCIL MEMBER GARODNICK: Okay. Alright, 2.2 23 thank you very much. 24 CHAIRPERSON RICHARDS: We're going to go to Chair Greenfield, and just on that you-I just want 25

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 39							
2	toknow in Edgemere we were discussing doing							
3	community garden type things. Is there any thought?							
4	Has the community made any reference to utilizing							
5	these sites because one of the worst things that can							
6	happen is they because blight and, you know, what is							
7	the maintenance going to look like [laughs] at the							
8	end of the day. So, can you speak to sort of where							
9	we're headed with that?							
10	MICHAEL MORELLO: Others can chime in as							
11	well, but-							
12	CHAIRPERSON RICHARDS: Because I don't							
13	want a case where like what we have in Edgemere now,							
14	and I'm going in this administration where we have							
15	100 empty lots [laughs]							
16	MICHAEL MORELLO: Sure.							
17	CHAIRPERSON RICHARDS: Send me sort of							
18	their, you know, so I'm interested in hearing sort of							
19	what are some of the strategies.							
20	MICHAEL MORELLO: And that-that's							
21	certainly a concern of the city and of the state,							
22	too, and those conversations are ongoing again							
23	through the Mayor's Office of Recovery and Resiliency							
24	with the State. I would note that there is one							
25	program as an example called Lot Next Door which							

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 40 2 would allow homeowners to essentially have a very low 3 cost lease on the-on the property next door, which 4 would be deed restricted as open space, but they 5 could use it as essentially a yard and can do other sorts of low impact activities on it. 6 7 CHAIRPERSON RICHARDS: And what is the outreach look like that? 8 9 MICHAEL MORELLO: I think it's ongoing. The state is administering that outreach. 10 11 CHAIRPERSON RICHARDS: Okay. 12 MICHAEL MORELLO: They-they've gone out. 13 We've been at civic group meetings on the shore--14 CHAIRPERSON RICHARDS: [interposing] 15 Okay. MICHAEL MORELLO: --where they presented 16 17 on this and tried to seek-tried to seek participation 18 in the program. 19 CHAIRPERSON RICHARDS: Okay, great, and 20 I'll go to Chair Greenfield. Thank you for that. 21 COUNCIL MEMBER GREENFIELD: Thanks very 2.2 much. Actually, I just want to follow up a question 23 on Chair Richards. So, just curiosity. If the state purchases a home, there's a flooded out house on that 24 25 property, what are you doing with that property?

SUBCOMMITTEE ON ZONING AND FRANCHISES 1 41 Just status quo or are you knocking it down? Are you 2 3 saying like Lot Next Door? That implies that there's an actual lot next door. What if there's a home 4 that's in disrepair next door? 5 LEN GARCIA DURAN: So the state is 6 7 actually acquiring those sites, and demolishing the homes. Again, the goal-the end goal is to have it 8 9 remain open space. 10 COUNCIL MEMBER GREENFIELD: Okay. LEN GARCIA DURAN: It will remain-the 11 12 moment these are remaining in the state's 13 jurisdiction, um--14 COUNCIL MEMBER GREENFIELD: [interposing] 15 So, they are demolishing the homes? 16 LEN GARCIA DURAN: Yes, they are 17 demolishing--18 COUNCIL MEMBER GREENFIELD: [interposing] 19 As far as you know, all these homes that have been purchased have been demolished? 20 LEN GARCIA DURAN: There are---21 COUNCIL MEMBER GREENFIELD: [interposing] 2.2 23 Have all those been removed? LEN GARCIA DURAN: Yes, there are--24 25

42 1 SUBCOMMITTEE ON ZONING AND FRANCHISES 2 COUNCIL MEMBER GREENFIELD: It's simply 3 clear space? 4 LEN GARCIA DURAN: Most of them have There are still that have not been just 5 been. because they are--6 7 COUNCIL MEMBER GREENFIELD: [interposing] 8 Okay. 9 LEN GARCIA DURAN: -- are semis, so they are attached to perhaps and adjacent home that's 10 11 still occupied. 12 COUNCIL MEMBER GREENFIELD: Got. LEN GARCIA DURAN: But the state is 13 14 working through those issues still. 15 COUNCIL MEMBER GREENFIELD: Okay, good. When is this program-state program closing? 16 17 MICHAEL MORELLO: So the state is no 18 longer making any new offers except in the-in the 19 case of hardship. Exactly how hardship is going to 20 be defined by the state is yet to be determined. 21 COUNCIL MEMBER GREENFIELD: What do you 2.2 mean by a new offer? 23 MICHAEL MORELLO: Oh--COUNCIL MEMBER GREENFIELD: [interposing] 24 So, if I owned-if I currently own a home let's say I 25

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 43 2 lived there or I left the home, can I now still sell 3 it to the state or no? 4 MICHAEL MORELLO: Unless you have some 5 sort of hardship no. COUNCIL MEMBER GREENFIELD: I can't? 6 7 MICHAEL MORELLO: No. So, the state has over the past now four plus years has made offers to 8 9 every homeowner that they can find, which is the best--10 11 COUNCIL MEMBER GREENFIELD: [interposing] 12 I understand. I guess my question is are they-I mean 13 we're kind of changing the circumstances. Essentially, we're devaluating much of this property. 14 15 Let's be blunt. That's essentially what we're doing 16 over here by changing the zoning. We need to be 17 clear according to your own slide sheet to authorize 18 construction of one new development, you need to have CPC authorization. So, effectively what you're doing 19 20 is you're changing the zoning so you can't even build a home on a property as-of-right any more. Is that 21 2.2 correct? 23 MICHAEL MORELLO: Well, you would still be able to build a home, but you would have to seek 24 authorization. 25

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 44 2 COUNCIL MEMBER GREENFIELD: As-of-right 3 is what I said, sir. 4 MICHAEL MORELLO: Yes. 5 COUNCIL MEMBER GREENFIELD: Is that correct? 6 7 MICHAEL MORELLO: You are correct, Mr. 8 Chairman. 9 COUNCIL MEMBER GREENFIELD: Thank you. so the point that I'm making is that effectively we 10 11 devalued these properties. Is there an opportunity 12 to go back? I mean I guess my concern is that, you 13 know, some people hold onto this hope and dream that 14 one day I'm able to build my house, I'm going to 15 rebuild my house. Well, sorry folks, it's not going 16 to happen, and so it seems like a slight change of 17 circumstances where I may have thought that I could 18 come back and build my house and now essentially 19 we're doing a zoning action that will essentially 20 guarantee that you can never come back or it would be 21 very difficult for you to come back and build your 2.2 house. Is there a way to sort of reopen that 23 possibility or let them know, and maybe--? Do you see what I'm saying? Like if I-if I own a home and I 24 think hey, you know, I'm-I have this romantic notion 25

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 45							
2	of living by the water and one day I'm going to go							
3	and rebuild my home, or I'm going to rebuild the lot							
4	or the washed out home, and now essentially the							
5	zoning is going to make it difficult if not							
6	impossible for me to do so, that might be a renewed							
7	opportunity to go back and say okay, maybe you want							
8	to sell now. Quite frankly, they would be selling							
9	looking down the barrel of the zoning gun. But							
10	still, it would allow them an opportunity to							
11	potentially-potentially get out. So, is that an							
12	opportunity or is it kind of their-at this point							
13	they're just screwed?							
14	LEN GARCIA DURAN: I think that's an							
15	ongoing question that even the Borough President has.							
16	You know, the Borough President has a monthly							
17	standing task force meeting that includes state and							
18	federal government and city in attendance, and might							
19	have elected to then suggesting that there should be							
20	some program that would allow ongoing buyouts.							
21	That's something I think others are still discussing							
22	how that could actually occur. I know that the city							
23	has a-a buyout program outside of the state areas							
24	where you can actually sell for redevelopment. But							
25	these specific areas, the state buyout areas are the							

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 46							
2	most significantly challenged areas to rebuild in.							
3	So, that-and that was one of the reasons why the							
4	state identified them for the Buyout Program and-and							
5	there are communities where the neighbors have been							
6	over the years-have been trying to find solutions to							
7	the wild fires and the flooding. And, when Sandy							
8	occurred, the majority of them signed petitions							
9	saying they wanted to simply get out. Well, as this							
10	area on the east shore I guess it is four miles long							
11	and one mile deep, there are many other communities							
12	that want to see rebuilding, and we want to make sure							
13	that zoning allows that to occur easily and readily							
14	in a more resilient fashion. These three state							
15	buyout areas that we're focusing on today, are those							
16	areas where we're trying to ensure that, you know,							
17	long-term future is going							
18	COUNCIL MEMBER GREENFIELD: [interposing]							
19	No, I understand that. I'm just a little bit							
20	uncomfortable because you just said yourself it's							
21	something that the Borough President is discussing,							
22	which I trust you on that. I'm-I'm still a little							
23	bit uncomfortable with the idea that essentially							
24	there were folks that had the ability to sell their							
25	homes. They no longer have the ability to sell their							
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1 SUBCOMMITTEE ON ZONING AND FRANCHISES 47 homes, and now we're effectively downzoning their 2 3 property so that they cannot building as-of-right any 4 more, but they don't have any other recourse. MICHAEL MORELLO: So, I think--5 COUNCIL MEMBER GREENFIELD: [interposing] 6 7 And-and I'm certain that-and I'm certain that the 8 way-the reason you structured it and the reason that 9 you keep focusing on the CPC authorization is because technically like from a legal perspective it's not 10 11 actually they're taking. So, they don't have the ability to go to court and try to get compensated for 12 13 that, which is fine. Which is certainly the work that you should be doing at-at the City-Department of 14 15 City Planning making sure that you're not engaging in accidental takings, but at the same time, right, it 16 does put some of these homeowners at a disadvantage 17 18 especially the ones that thought that they might be 19 ab le to rebuild. Effectively now they're nog going 20 to be able to rebuild, and I'm not disagreeing with that. So, I guess it comes to the next question like 21 2.2 why not consider some sort of eminent domain or some 23 other possibility? If that's really what you want to get at over here is to prevent people from-from 24 moving back, certainly the homes are not occupied. 25

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 48						
2	Right, if the homes are occupied I don't-I don't want						
3	to see people yelling and screaming and getting						
4	dragged out of their homes. But if the home is not						
5	occupied, why not consider eminent domain and just						
6	say okay, we're taking over the property and we'll						
7	pay the value and have a nice day?						
8	MICHAEL MORELLO: So, I think it's a						
9	couple of things. One is that Sandy damage is						
10	actually in a different category. Sandy damage-I'm						
11	sorry or, in fact, in a different category						
12	procedurally under this proposal. So, if you're home						
13	was and—if you're home was damaged by Sandy, it goes						
14	through a different procedure. The authorization are						
15	when you're making significant changes to your home						
16	like a horizontal enlargement or building new. So,						
17	those—I think that's a very different category, and						
18	yes, there would be a CPC authorization. Though I do						
19	not think even administratively it's going to be that						
20	big of a hurdle that it would present a signif-						
21	significant diminution of value. The-yes, there are,						
22	in fact, regulations that are going to be put in						
23	place here. I would argue, though, perhaps the most						
24	important regulation that we're putting in place is						
25	related to the authorization is related to the						
I							

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 49 2 wetlands, the existing wetlands, and it's more that this zoning is now in line with the existing DEC 3 4 regulations than a new burden in place. Because 5 under the-if we were not to change zoning, an applicant who has wetlands on their site, would still 6 7 have to go through the DEC regulations. It's just a 8 question of how our zoning meshes with that-with the 9 DEC regulations, and we think this authorization does a far better job of doing just that. 10 11 COUNCIL MEMBER GREENFIELD: I understand 12 exactly what you're doing. I just wish and I'm 13 stressing the point that I really wish there was a 14 final opportunity for those homeowners to-to get out 15 because I think at this point effectively what we're 16 doing intentionally or unintentionally, I would argue it's unintentional. It isn't intentionally. You're 17 18 just trying to prevent development in areas that 19 probably shouldn't be developed, but unintentionally 20 we're devaluing the-the values of these properties 21 and these homes, and I think many folks who aren't as 2.2 sophisticated as you and I may simply not be aware of 23 that. I really wish there was a final opportunity to let them know folks this is happening. There's a 24 25 window. Get out while you can because, you know,

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 50							
2	your property that was worth \$300,000 is probably							
3	going to be worth \$100,000 now, and so-or may be							
4	quite frankly close to worthless soon. And so, I							
5	just-it seems unfortunate to me and a little							
6	frustrating perhaps that that possibility doesn't							
7	exist. I understand it's a state program. So, I'm							
8	not pointing fingers. I'm just highlighting an issue							
9	that I'm concerned about, and encourage you to try to							
10	see if it's something that you can potentially work							
11	on considering that this will have impact on dozens							
12	of property owners							
13	MICHAEL MORELLO: [interposing] And we							
14	will be continuing to work on it.							
15	COUNCIL MEMBER GREENFIELD:who aren't							
16	as sophisticated as the folks in this room. Thank							
17	you very much.							
18	LEN GARCIA DURAN: I would also note that							
19	even the state and the city made efforts to actually							
20	pretty much knock on everyone's door multiple times							
21	in these state bought areas (sic) to let them know							
22	that programs were available at that point.							
23	COUNCIL MEMBER GREENFIELD: Well, I							
24	understand, but they're not aware. My point that I'm $% f(x) = \int \int \int \int \partial f(x) dx dx$							
25	making is not that. I'm sure they all knocked on							
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1	SUBCOMMITTEE ON ZONING AND FRANCHISES 51								
2	their doors and found them, but they're not aware of								
3	what's happening right now, and I don't think there's								
4	an understanding, and even if there were suddenly to								
5	become aware, they don't have the opportunity to buy								
6	out right now. That's my concern. I'm not saying it								
7	wasn't in the past, but I'm referring to the fact								
8	that there are people who, and it's natural. You're								
9	saying hey I'm going to rebuild. One day I'll build,								
10	rebuild whatever it is and then at this point,								
11	essentially it's too late. I'm not convinced that								
12	folks are aware of that, and even if they are aware,								
13	it seems like there's no opportunity for them to now								
14	take advantage of a program that you're right they								
15	should have taken advantage of, but we're all human.								
16	LEN GARCIA DURAN: And I would say								
17	regarding this particular effort, I know that we did								
18	a lot of outreach in advance with the Civic								
19	Association leaders in Midland Beach and Cedar Grove								
20	and Oakwood Beach. These were their-these are the								
21	result of their recommendations, also and								
22	COUNCIL MEMBER GREENFIELD: [interposing]								
23	Well, once again, I want to be clear. I'm not								
24	pointing at anything faulty in your process.								
25	LEN GARCIA DURAN: Okay.								

1 SUBCOMMITTEE ON ZONING AND FRANCHISES

2 COUNCIL MEMBER GREENFIELD: I'm simply 3 raising an issue of the issue of the interaction 4 between the city and the state, and the fact that the state's program is closed. The city is making a 5 change. As you know, civic leaders and now 6 7 homeowners. Many times civic leaders do think 8 homeowners don't know about it. That's my only 9 I'm flagging it so that if there's some way concern. that you folks can do something about it, I think it 10 11 would be helpful. That's all. Thanks very much. 12 CHAIRPERSON RICHARDS: Thank you. Any 13 other questions on this item? Alright, thank you for your testimony. Any members of the public are here 14 15 who wish to testify on this issue? Alrighty, we're 16 going to hold it for one second. [pause] Alrighty, any other members of the public once again who wish 17 18 to testify on this issue? Alright, seeing none, I 19 will not close the public hearing on Land Use Items 20 No. 744 and 7435, and we are now going to hold a vote 21 on these two applications and two other applications 2.2 that we laid over from our last meeting, and I'll 23 just state on the record Council Member Matteo does support this rezoning effort, but we also would like 24 to see in writing from City Planning many of the 25

53 1 SUBCOMMITTEE ON ZONING AND FRANCHISES things we've raised today, questions around what does 2 3 the rest of the coastal community studies look like, 4 and other questions my colleagues raised. So, if 5 that can be sent us in writing before we vote this out in the Council, that would be helpful. We'll be 6 7 voting now to approve Land Use Items Nos. 743, Altus Café with the modifications that were recommended by 8 9 the community board to limit the size of the café to no more than 10 tables and 20 chairs, and limit the 10 11 hours of operation between 12:00 p.m. to-Wait. Am I 12 right? 12:00 p.m. to 10:00 p.m. Sunday through 13 Thursday and 12:00 p.m. to 10:00 p.m. on Fridays and 14 Saturdays. Alright. [pause] I thought so. It's 15 12:00 to 12:00 a.m. on Fridays and Saturdays. We'll 16 also be voting to approve Land Use Item No. 744 and 17 745 the East Shore Special Coastal Risk District. 18 Council Member Matteo once again has submitted a 19 statement in support of approval and we still await 20 our answers in writing from City Planning as well. 21 Yes. Alright, and we were going to wait for [pause] 2.2 Council Member Steve Levin, but we will be also 23 voting to approve Land Use Items No. 730 and 731, the 50 Nevins Street rezoning. This application would 24 allow for development of a 128 units supportive and 25

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 54								
1 2	affordable housing development located in his								
3	district, and he supports this approval. Lastly, we								
4	will be voting to approve Land Use Items No. 732, the								
5	40 Wooster Street Special Permit Application.								
6	Council Member Chin supports approval of this								
7	application to allow retail use on the ground floor								
8	and cellar and residential use on the second through								
9	sixth floor of an existing building in SoHo as well.								
10	Alrighty, before we go to a vote, do any subcommittee								
11	members have any questions or statements on these								
12	applications? Alrighty, seeing none, I will now call								
13	on a vote to approve Land Use Items No. 743, 744,								
14	745, 730, 731 and 732. Counsel, please call the								
15	roll.								
16	LEGAL COUNSEL: A correction. It should								
17	be approved with modifications.								
18	CHAIRPERSON RICHARDS: Oh, I'm sorry. An								
19	approval with modifications on Land Use Items Nos.								
20	743—								
21	LEGAL COUNSEL: [interposing] I'm sorry,								
22	the modifications. The rest are approved.								
23	CHAIRPERSON RICHARDS: Oh, okay. I'm								
24	sorry, the vote with modifications and the rest are								
25	approved.								

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 55							
2	LEGAL COUNSEL: Yeah, I'm sorry. We're							
3	going to modify some approval, too.							
4	CHAIRPERSON RICHARDS: Okay, okay,							
5	alright, let me re-read that. Okay, I will now call							
6	a vote to approve Land Use Item No, 743 with							
7	modifications, and then we'll vote to approve Land							
8	Use Items No. 744, 745, 730, 731 and 732. Counsel,							
9	please call the roll.							
10	LEGAL COUNSEL: Chair Richard.							
11	CHAIRPERSON RICHARDS: I vote aye on all.							
12	LEGAL COUNSEL: Council Member Garodnick.							
13	COUNCIL MEMBER GARODNICK: Aye.							
14	LEGAL COUNSEL: Council Member Torres.							
15	COUNCIL MEMBER TORRES: I vote aye.							
16	LEGAL COUNSEL: And Council Member							
17	Grodenchik.							
18	COUNCIL MEMBER GRODENCHIK: Aye on all.							
19	LEGAL COUNSEL: By a vote of 4 in the							
20	affirmative, 0 in the negative and 0 abstentions,							
21	Land Use Items 744, 745, 730, 731 and 732 are							
22	approved, and Land Use Item 743 is approved with							
23	modifications, and all items are referred to the full							
24	Land Use Committee.							
25								

1	SUBCOMMITTEE ON ZONING AND FRANCHISES	56
2	CHAIRPERSON RICHARDS: Thank you and th	is
3	meeting is now adjourned. [gavel]	
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1	SUBCOMMITTEE	ON	ZONING	AND	FRANCHISES	57
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CERTIFICATE

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date September 7, 2017