CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

SUBCOMMITTEE ON ZONING AND FRANCHISES

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HELD AT: 250 Broadway - Committee Rm.

16th Fl

B E F O R E: DONOVAN J. RICHARDS

Chairperson

COUNCIL MEMBERS: Daniel R. Garodnick

Jumaane D. Williams Antonio Reynoso Ritchie J. Torres Vincent J. Gentile Barry S. Grodenchik

A P P E A R A N C E S (CONTINUED)

Len Garcia Duran, Director Department of City Planning, Staten Island

Elena Versa
Department of City Planning, Staten Island

Trevor Johnson Citywide Waterfront Division Department of City Planning, Staten Island

Michael Morello
Director of Waterfronts
Department of City Planning, Staten Island

2 [sound check, pause] [gavel]

CHAIRPERSON RICHARDS: Alrighty, good morning. I'm Donovan Richards, Chair of the Subcommittee on Zoning and Franchises, and this morning we're joined by Council Members Ritchie Torres, Council Member Dan Garodnick and our newest member from Oueens.

COUNCIL MEMBER GRODENCHIK: [off mic]
We're going to have to roll I see. (sic)

CHAIRPERSON RICHARDS: [laughs] Barry

Grodenchik. Welcome, Barry.

COUNCIL MEMBER GRODENCHIK: Thank you, Mr. Chairman.

CHAIRPERSON RICHARDS: Now, we are known for being punctual in this committee. So we want you to ensure that you are here on time ready to go. You certainly started off the right way, but welcome to the committee. We're going to have a lot of fun and it's—it's a great committee. You know, you really—we really work to make sure that we do all we can to preserve and help communities and move communities forward. So, welcome aboard and look forward to your guidance and wits in this committee. So, we're glad to have you. Today, we have four items on our

5 1 SUBCOMMITTEE ON ZONING AND FRANCHISES 2 calendar. We are going to start with a public hearing on Land Use Item No. 743, an application for 3 an unenclosed sidewalk café in Council Member 4 Rodriguez's district. This application would allow for a sidewalk café to be located at 4325 Broadway 6 7 for the Altus Café Restaurant. I will now open the 8 public hearing for Land Use Item No. 743. Do we have any applicants here? No. Alrighty, seeing none, are there any members of the public who wish to testify 10 11 on Land Use Item No. 743? Okay, seeing none, I will 12 now close the public hearing on Land Use Item No. 13 743. Our next hearing will be on Land Use Item No. 744 and 745, the East Shore Special Coastal Risk 14 15 District Application for a zoning text amendment and 16 zoning map amendment. This application would modify 17 the zoning regulations applicable to portions of 18 Oakwood Beach, Grand Beach and Ocean Breeze in Staten 19 These zoning changes are intended to address Island. 20 high flood vulnerability in the area. The special 21 zoning designation would limit future development to 2.2 low density buildings and create a new discretionary 2.3 action to ensure sufficient review of new developments potential—developments' potential 24

effects on wetlands, neighborhood character and

presentation itself, but just as a background, as you

know, the Department of City Planning has actually

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cottage envelope, but specifically on this particular

of them to state that they wanted to move out. With

this, I'm going to hand it to-- Oh, actually, I

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areas outside of the State Buyout Areas on the East

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Shore.

ELENA VERSA: Thank you. So, one more piece of context I'd like to provide before I walk through, you know, further characteristics of the Buyout Program, the Buyout area is Grand Beach, Ocean Breeze and Oakwood Beach are also largely coterminous with the DEC regulated freshwater wetlands, and adjacent areas in addition to DEP's planned Bluebelt System. And for those who may not be aware, DEP's planned Bluebelt Systems are planned and in progress of being constructed, and then these are base drainage infrastructure that make use of the natural topography to train water upland to the bay. So, two characteristics of the Buyout Program include that it was available to homeowners within these neighborhoods based on the basis of flood risk and

Buyout Area, you can see that demolitions have

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The existing zoning and land use within the Oakwood Beach Buyout Area include the R3 and the R3-1 zoning districts. This permits single and two-family detached residences as well as detached and semi-detached residences. Although Oakwood Beach

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use buildings as well.

Buyout Area there's a higher participation rate, you can see the concentration of privately owned vacant lots that still remain and have development rights.

Currently, that would be as-of-right. Furthermore, in Grand Beach and Ocean Beach—Ocean Breeze Buyout Areas. The districts include R3-2 and R3-1 in addition to a C1-1 overlay. This would permit multifamily residential units in addition to one and two-family detached and semi-detached residences. In addition, the commercial overlay would permit mixed-

To walk through our proposal here, our proposal is seeking a zoning text amending to create the East Shore Sub-district as a special coastal risk district in order to align the local zoning regulations with the New York State's long-term vision for these buyout areas to remain as open space, and to reduce—and to reduce public safety by limiting future residential development in these highly vulnerable areas. In addition, our zoning map change is being pursued in the commercial area of Grand Beach to align commercial zoning with existing uses and building character while providing relief from high parking requirements that may inhibit

growth management limitations on certain community

facility uses would be applied consistently

throughout the zoning districts.

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In order to authorize the construction of one new development, the proposal would need to demonstrate to the City Planning Commission that it minimizes potential impacts on natural drainage, open spaces and wetland areas that the development would be located on an improved street serving other existing residences and this is to reduce the amount of impervious coverage within the buy-out areas, and

finally, that the proposed development minimizes risk

the state through the Buyout Program.

Neighborhoods Community Advisory Committee, the City

and local elected representatives have agreed that

maintaining the existing retail along Father

The Resilient

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Capodanno Boulevard here is appropriate, and given that it's at a higher elevation than the properties located east of this area and the street is being supported by city services. And furthermore, as a reminder, these existing commercial buildings were not able to participate in the Buyout Program. rezoning is proposed for this commercial overlay. would be-we're proposing to reduce the C1-1 Overlay to the lots on Father Capodanno Boulevard where existing commercial uses currently exist, and we would be establishing a C1-3 overlay, and the purpose of this is that, you know, it would permit the same range of uses, but it would reduce the required offstreet parking to more closely align the type of local retail and parking that's currently provided, and it would make reconstruction after a future flood less difficult if these buildings were substantially damaged. And finally, I just want to go over that, you know, outreach that we've done with the community prior to the City Planning Commission Certification. In addition to the two or three years of planning process that we had with the Community Advisory Committee to come up with the East Shore Resilient Neighborhood Study, which included the

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CHAIRPERSON RICHARDS: Thank you, thank you for your work on this, and I think in light of what we're seeing happening in Texas and—and what could happen in Florida as we watch the weather patterns there, it's very important that we continue to look at tools that we can utilize to make

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2 communities more resilient and sustainable and this

3 is obviously one way of doing it looking at zoning.

4 Is it safe to say that technically the whole purpose

5 of all of this is to ensure that we're limiting

6 development close to wetlands and areas that were

7 affected by the storm, is it safe to say this is the

8 reason that we are taking this action?

LEN GARCIA DURAN: Yes, specifically within those areas that were already identified by the State as Buyout Areas. So, that our—our zoning is in sync with those recommendations about the program.

CHAIRPERSON RICHARDS: Right. So, let's just get into so the state obviously is bought out.

It's significant. You said around 60% of the homes in this area. So, I know that we're going to limit development. Are we looking at any other strategies instead of just saying you should not rebuild here.

Obviously this is—in the event of another storm a catastrophic storm we know these homes could be destroyed again. So, it makes more sense to take the money and go elsewhere. What tools—other tools is the city examining to ensure these communities are more resilient outside of just swaying we're going to

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win at development in these areas? So, are we
looking at I don't know, green infrastructure
projects in these areas, parks? Any resilient
measures to sort of align what the goals that City

6 Planning has put on the table?

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DURAN: Those are all very good questions. I know well our toolkit is limited to zonings and rezonings. I know that we have worked closely in our outreach efforts with the Department of Parks and recreation on their efforts to work with the Army Corp's line of protection and any future redesign master plan design of the beaches and the parks. I know that the DEP, Department of Environmental Protection is actually completing the Bluebelt Projects on the shore--

CHAIRPERSON RICHARDS: [interposing]
Right, I'm familiar. Yes.

LEN GARCIA DURAN: --which was very
effective and supported by the community and the
elected officials out in Staten Island. I know that
our East Shore recommendation had other aspects
besides the State belt (sic) areas. We know our
retail and commercial corridor is an area, Midland
Avenue and Sand Lane where the community would like

CHAIRPERSON RICHARDS: Uh-hm.

SUBCOMMITTEE ON ZONING AND FRANCHISES

LEN GARCIA DURAN: --some of the expenses and challenges of rebuilding in those areas. We've let other areas that we're looking at to-actually a citywide. We're calling Flood Text 2.

CHAIRPERSON RICHARDS: Uh-hm.

LEN GARCIA DURAN: The current flood text is actually an interim effort that was adopted several years ago. We're working closely with our Waterfront Division and going out to all five boroughs to understand how we can actually update the flood text citywide to reflect issues also.

CHAIRPERSON RICHARDS: And you're going from a C1-1 to C1-3, correct, and you—and you believe that will help to re-energize the commercial corridors in a way because you're reducing parking or--?

LEN GARCIA DURAN: In that specific instance in the State Buyout Areas we're simply trying to make sure the zoning reflects the current--

21 CHAIRPERSON RICHARDS: [interposing]

22 Okay.

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LEN GARCIA DURAN: --commercial that exits there today.

CHAIRPERSON RICHARDS: Okay.

LEN GARCIA DURAN: I mean we'd probably

find a different commercial zoning for the other

areas where actually wanted to encourage more

building.

CHAIRPERSON RICHARDS: Okay, and let me just get into—so let's have the larger conversation right. So, how many of these neighborhood coastal risks rezonings have taken place? I know we did I believe Broad Channel. What others are in the pipeline that we're not discussing today?

LEN GARCIA DURAN: So, actually I need to defer that to Trevor Johnson who's our Citywide

Waterfront Division. I've got Staten Island so I don't want to make any comments--

CHAIRPERSON RICHARDS: [interposing] Okay.

LEN GARCIA DURAN: --for the other four

boroughs.

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TREVOR JOHNSON: Yeah, so—so the-the

Special Coastal Risk Districts or sub-districts for

Broad Channel and Hamilton Beach were before this

committee and the City Council and were adopted

earlier this summer. At this time, we haven't

identified other areas that would be subject to

Special Coastal Risk District like treatments, but

SUBCOMMITTEE ON ZONING AND FRANCHISES

- 2 our plan moving forward is to continue to analyze
- 3 coastal hazards and risks, and try to understand if
- 4 there are other areas of the city that may-may
- 5 benefit from this kind zoning treatments, but our
- 6 plan moving forward is to continue to analyze coastal
- 7 hazards and risks and try to understand if there are
- 8 other areas of the city that may-may benefit from
- 9 this kind of zoning treatment.
- 10 CHAIRPERSON RICHARDS: So, many of these
- 11 proposals were proposed under the prior Bloomberg
- 12 | Administration, correct? It's under the Bloomberg
- 13 Administration, correct?
- 14 TREVOR JOHNSON: The studies--
- 15 CHAIRPERSON RICHARDS: [interposing] So,
- 16 most of the study area that we're--
- 17 TREVOR JOHNSON: [interposing] Yeah.
- 18 CHAIRPERSON RICHARDS: --discussing now?
- 19 TREVOR JOHNSON: So, the Resilient
- 20 | Neighborhoods Initiative began under the previous
- 21 Administration, but much of the work and these
- 22 proposals were formulated under the current
- 23 administration.
- 24 CHAIRPERSON RICHARDS: Right. Alright,
- 25 so how many areas did that administration, the prior

East Shore--

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specific locations?

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2 TREVOR JOHNSON: Certainly the-the amount 3 of flood risk and the-and the presence of zoning 4 issues, and so we've-we've studied Rockaway Beach and Rockaway Park, and we've also in conjunction with HPD studied Edgemere and there may well be actions that 6 7 come out of that planning study as well. So, these 8 will be forthcoming in the next year to two as we formulate how we will actually implement the recommendations of those planning studies. 10 11

CHAIRPERSON RICHARDS: So, can you speak to what are the criteria. So, I mean the majority of these areas were all hit by Hurricane Sandy, correct?

TREVOR JOHNSON: Correct.

CHAIRPERSON RICHARDS: So, they—they all feel there is certain criteria. I'm—what I'm interested in know is how did you prioritize these criteria, these specific areas?

TREVOR JOHNSON: Primarily because of significant impacts from Hurricane Sandy, and particular zoning issues or building typologies that may have a difficult time retrofitting or being reconstructed in a way that is more resilient.

That's hard to do because as the Department of City Planning our primary tool is zoning. So, we have the

3 homeowners to-to make their buildings more resilient.

CHAIRPERSON RICHARDS: So, I'm-I'm going-I-I-we appreciate all the work that's been done on this, and I think I raised this in our meeting last week. My concern is that we're piecemealing a lot of these. So, one by one they come before the committee, and we need to see more of a concerted effort to ensure that we are maximizing especially in like we know climate change is here. We're going to see a very rampant and increased hurricane season this year, and I feel like we're just piecemealing by coming to the committee one by one with these things. So, when will we see more of a comprehensive plan? Is this a resource issue? Does City Planning need more resources to really move more expeditiously to get a lot of these studies done? When can we anticipate all of these areas?

LEN GARCIA DURAN: I would say those all very good questions that I'll take back to our chair so she can actually respond directly, but I will also say that there are a lot of issues that you're bringing up that are related to other agencies and—

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SUBCOMMITTEE ON ZONING AND FRANCHISES

2 CHAIRPERSON RICHARDS: [interposing]

3 Right.

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LEN GARCIA DURAN: --and we're going to do a coordination with the Office of Recovery and Resiliency, which would--

CHAIRPERSON RICHARDS: [interposing] So, let's get into that. How is coordination amongst the agencies?

LEN GARCIA DURAN: I—I was--

CHAIRPERSON RICHARDS: [interposing] Are you speaking--

LEN GARCIA DURAN: I was going to suggest that we can—I would also bring your message back to them to see if they can actually respond directly.

CHAIRPERSON RICHARDS: Next time they should come.

LEN GARCIA DURAN: That's a very good point, and I would also note that, you know, it's an East Shore Report that we did on Staten Island just speaking to that one specifically. We worked closely with our HPD—I can go through a number of acronyms from other agencies to make sure that they were all aware of what we could do. While, our toolkit is zoning we wanted to make sure that the committee was

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 28
2	aware of all of the efforts going on in all the
3	various agencies that are working on it. And I
4	actually want to introduce Michael Morello, our
5	Waterfront
6	CHAIRPERSON RICHARDS: [interposing]
7	Good. I was waiting for him to come up.
8	LEN GARCIA DURAN:Director.
9	CHAIRPERSON RICHARDS: Now, and—and can
10	you speak to what is the coordination beyond just
11	with city agencies, DEC, Army Corp.
12	MICHAEL MORELLO: Sure.
13	CHAIRPERSON RICHARDS: Is there any
14	conversations going on with any of the
15	MICHAEL MORELLO: There are absolutely
16	CHAIRPERSON RICHARDS: -State and
17	federal?
18	MICHAEL MORELLO:and specifically for
19	the project before us today, the proposal before us
20	today.
21	CHAIRPERSON RICHARDS: Okay.

MICHAEL MORELLO: That was done in close

coordination with DEC in particular because of the

amount of the freshwater wetlands that are—that are

located within-within the geography of the proposed

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SUBCOMMITTEE ON ZONING AND FRANCHISES

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2 zoning actions. This is I would say more broadly 3 the-this work is also being coordinated with the U.S. 4 Army Corps of Engineers, and their proposed Coastal Protection Project along the East Shore, an it has 5 been motivated in part the cost of that project. 6 Though that project is going to be preventing storm surge from coming into the inland neighborhoods, with 8 that new proposed dune system along the shoreline, there's going to be still what's called a residual 10 11 flood risk in the upland communities, and that's where storm water is likely going to be collecting in 12 13 larger geographies due to the presence of that new-14 new berm. And so, the tools that we are using today 15 are intended to help address that type of risk as 16 well. Going back to, though, and I want to answer 17 some of previous questions you raised because I think 18 they're very good, and important questions. 19 want to start with saying yes the ten Resilient 20 Neighborhood Studies that were selected dating back 21 to 2013, really within days of the storm we began 2.2 thinking about this. So, even to 2012, and these 2.3 neighborhoods were selected for a few different criteria, one of which as Len and Trevor were 24 25 suggesting is the amount of damage that was done by

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Hurricane Sandy, as well as the vulnerability of the building typography-typology, but perhaps as important was that we knew that these were ten study areas that could help inform how we would go about rezoning other areas of the city as well. So, these in many ways were really neighborhoods that were representative of other neighborhoods and so the types of buildings that we see in Gerritsen Beach in Queens, in Brooklyn rather is similar to other types of neighborhoods that we see elsewhere within the waterfront. Similarly with Rockaway Park, Rockaway That's a building typology that could—that can give us—that help us identify the tools that are necessary to be able to apply those tools elsewhere, and that's where the Citywide Zoning Text Amendment comes in. And so, we're starting outreach now to begin the conversations and would love additional support from the City Council and members to have more outreach events in your districts sponsored by the Council Members. If that's of interest to you, please do speak with us about that because we want to begin to speak with the public about how zoning can be a tool, but the Citywide Zoning Text Amendment is going to be an incredibly important moment because

amendments are pretty darn tough.

SUBCOMMITTEE ON ZONING AND FRANCHISES

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hm.

CHAIRPERSON RICHARDS: Yes, we do. We have experience in that, and is there any emphasis on environmental justice communities or are you looking at it from an environmental justice lens because when I—when I look at these areas, these are not necessarily communities that are like—

michael Morello: [interposing] That's right. I would also say I mean these are just the ten Resilient Neighborhoods Studies, but there's a lot more work that the agency is doing, and so we are in the process of just wrapping up a study on resilient industry right now, which is—has clearly close ties to the issues faced by environmental justice communities, and that study is looking at both the zoning tools that can be used as well as programmatic tools that can be used to address concerns associated with industrial uses in the—

CHAIRPERSON RICHARDS: [interposing] Uh—

MICHAEL MORELLO: --flood zone. What we're finding through the study is, though, is that the zoning tools are really quite limited. The nature of the industrial areas in our city are those that don't face a lot of new development, and if you

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 33
2	don't have a lot of new development, zoning is not a
3	really great tool to use, and so that's why we're
4	really exploring.
5	CHAIRPERSON RICHARDS: But—but I will
6	just to counter that a little bit, though, at least
7	the areas where we have that are industrial areas so
8	there are parts of Manhattan that we should be
9	viewing and looking at tools to make sure that we
10	MICHAEL MORELLO: [interposing] We-we
11	absolutely are.
12	CHAIRPERSON RICHARDS: [interposing]
13	Yeah.
14	MICHAEL MORELLO: We have a comprehensive
15	plan under it so
16	CHAIRPERSON RICHARDS: [interposing] To
17	strengthen those specific facilities and whether
18	they're M1s or M3s.
19	MICHAEL MORELLO: That's our point.
20	CHAIRPERSON RICHARDS: But we want to
21	ensure those contaminants in the event of a storm are
22	not-as we see in Texas, as we see in Houston.
23	MICHAEL MORELLO: [interposing] Yes, our
24	concern as well.

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 34 2 CHAIRPERSON RICHARDS: So, I thin that we 3 should not run away from that as well. We should 4 figure ways to creatively strengthen--5 MICHAEL MORELLO: Agreed. CHAIRPERSON RICHARDS: --rezoning to our 6 7 perhaps-I don't know. I don't want to say what we 8 should look at right now, but ways to strengthen

those facilities.

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MICHAEL MORELLO: Right. I would note, though, that many of the—the environmental regulations associated with the potential release of contaminants are referenced in zoning, but are ultimately enforced by other mechanisms.

CHAIRPERSON RICHARDS: Right, but we—so we need to look at those things—

MICHAEL MORELLO: [interposing] I agree 100%, and this is exactly what we're doing.

CHAIRPERSON RICHARDS: -- because with

Hurricane Sandy we knew what—what was going on. (sic)

Thank you. I'll go to Council Member Garodnick for questions.

COUNCIL MEMBER GARODNICK: Thank you very much, Mr. Chairman. I just wanted to run through a few basics. The—the program for eligible homes and

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 35					
2	the potential for a buy-back, that has not yet					
3	launched has it?					
4	LEN GARCIA DURAN: The State Buyout					
5	Program?					
6	COUNCIL MEMBER GARODNICK: Yeah, is that-					
7	-?					
8	LEN GARCIA DURAN: It was launched by the					
9	state.					
10	COUNCIL MEMBER GARODNICK: I see. So this					
11	is-this is the-this is the add-on, this is the zoning					
12	portion of the state					
13	LEN GARCIA DURAN: The State Buyout					
14	Program.					
15	COUNCIL MEMBER GARODNICK: Okay, got it.					
16	So, how many homes actually took advantage of the					
17	Buyout Program for the state?					
18	LEN GARCIA DURAN: I think that number is					
19	through the state.					
20	ELENA VERSA: Yeah, so currently Grand					
21	Beach and Ocean Breeze there are 116 vacant privately					
22	owned tax lots, and 98 non-vacant privately owned tax					
23	lots that remain—did not participate in the State					
24	Buyout Program, and in Oakwood Beach there are 102					

layouts, less ground coverage, more sustain-more

3 impact, if any, on the existing property owners of

4 this zoning, the folks who did not take advantage of

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5 the buyout, buy back? The zoning rules are changing

6 around them. So, they will be what they will be. Is

there any impact or requirement or obligation on them

8 as a result?

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ELENA VERSA: No, there are no additional obligations on them. They—they can continue to remain and they can continue to make minor repairs to their homes to become resilient as well.

nothing triggers an additional obligation to add open space if they're doing any renovations or anything like that, they have the same—they're essentially grandfathered in the old zoning text. Is that correct?

ELENA VERSA: Correct unless, you know, if they—it depends on the type of like maybe alteration that—that they would be pursuing and if it's a horizontal enlargement that would be—depending on the square footage, that would be—would require the CBC authorization. Should they choose to

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2 not make any changes, there are not further zoning 3 requirements.

COUNCIL MEMBER GARODNICK: And if they were to demolish and rebuild then they would be covered by the zoning. Is that right, the new zoning?

ELENA VERSA: Correct. They would—they would have to follow the new rules.

COUNCIL MEMBER GARODNICK: And the—the lots that took advantage whatever the precise number is of the State Buy Back Program, those lots will be what now? What's happening with them?

as open space if the state has begun demolition. So, they're in process or not totally completed yet, but they will just remain as open space, and I think and perhaps others can speak to it, but there are other programs that the state has been looking into to see, you know, in terms of how to take care of these lots after this program is complete.

COUNCIL MEMBER GARODNICK: Okay. Alright, thank you very much.

CHAIRPERSON RICHARDS: We're going to go to Chair Greenfield, and just on that you-I just want

with the State. I would note that there is one

program as an example called Lot Next Door which

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property, what are you doing with that property?

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 41		
2	Just status quo or are you knocking it down? Are you		
3	saying like Lot Next Door? That implies that there's		
4	an actual lot next door. What if there's a home		
5	that's in disrepair next door?		
6	LEN GARCIA DURAN: So the state is		
7	actually acquiring those sites, and demolishing the		
8	homes. Again, the goal—the end goal is to have it		
9	remain open space.		
10	COUNCIL MEMBER GREENFIELD: Okay.		
11	LEN GARCIA DURAN: It will remain—the		
12	moment these are remaining in the state's		
13	jurisdiction, um		
14	COUNCIL MEMBER GREENFIELD: [interposing]		
15	So, they are demolishing the homes?		
16	LEN GARCIA DURAN: Yes, they are		
17	demolishing		
18	COUNCIL MEMBER GREENFIELD: [interposing]		
19	As far as you know, all these homes that have been		
20	purchased have been demolished?		
21	LEN GARCIA DURAN: There are		
22	COUNCIL MEMBER GREENFIELD: [interposing]		
23	Have all those been removed?		
24	LEN GARCIA DURAN: Yes, there are		

So, if I owned—if I currently own a home let's say I

2 COUNCIL MEMBER GREENFIELD: As-of-right

3 | is what I said, sir.

MICHAEL MORELLO: Yes.

5 COUNCIL MEMBER GREENFIELD: Is that

6 | correct?

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MICHAEL MORELLO: You are correct, Mr.

Chairman.

COUNCIL MEMBER GREENFIELD: Thank you. so the point that I'm making is that effectively we devalued these properties. Is there an opportunity to go back? I mean I guess my concern is that, you know, some people hold onto this hope and dream that one day I'm able to build my house, I'm going to rebuild my house. Well, sorry folks, it's not going to happen, and so it seems like a slight change of circumstances where I may have thought that I could come back and build my house and now essentially we're doing a zoning action that will essentially guarantee that you can never come back or it would be very difficult for you to come back and build your house. Is there a way to sort of reopen that possibility or let them know, and maybe--? Do you see what I'm saying? Like if I-if I own a home and I think hey, you know, I'm-I have this romantic notion

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ongoing question that even the Borough President has.

You know, the Borough President has a monthly standing task force meeting that includes state and federal government and city in attendance, and might have elected to then suggesting that there should be some program that would allow ongoing buyouts.

That's something I think others are still discussing how that could actually occur. I know that the city has a—a buyout program outside of the state areas where you can actually sell for redevelopment. But these specific areas, the state buyout areas are the

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most significantly challenged areas to rebuild in. So, that—and that was one of the reasons why the state identified them for the Buyout Program and-and there are communities where the neighbors have been over the years-have been trying to find solutions to the wild fires and the flooding. And, when Sandy occurred, the majority of them signed petitions saying they wanted to simply get out. Well, as this area on the east shore I quess it is four miles long and one mile deep, there are many other communities that want to see rebuilding, and we want to make sure that zoning allows that to occur easily and readily in a more resilient fashion. These three state buyout areas that we're focusing on today, are those areas where we're trying to ensure that, you know,

No, I understand that. I'm just a little bit uncomfortable because you just said yourself it's something that the Borough President is discussing, which I trust you on that. I'm—I'm still a little bit uncomfortable with the idea that essentially there were folks that had the ability to sell their homes. They no longer have the ability to sell their

long-term future is going --

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2 homes, and now we're effectively downzoning their
3 property so that they cannot building as-of-right any
4 more, but they don't have any other recourse.

MICHAEL MORELLO: So, I think--

COUNCIL MEMBER GREENFIELD: [interposing] And—and I'm certain that—and I'm certain that the way-the reason you structured it and the reason that you keep focusing on the CPC authorization is because technically like from a legal perspective it's not actually they're taking. So, they don't have the ability to go to court and try to get compensated for that, which is fine. Which is certainly the work that you should be doing at—at the City—Department of City Planning making sure that you're not engaging in accidental takings, but at the same time, right, it does put some of these homeowners at a disadvantage especially the ones that thought that they might be ab le to rebuild. Effectively now they're nog going to be able to rebuild, and I'm not disagreeing with that. So, I guess it comes to the next question like why not consider some sort of eminent domain or some other possibility? If that's really what you want to get at over here is to prevent people from-from moving back, certainly the homes are not occupied.

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2 Right, if the homes are occupied I don't-I don't want

3 to see people yelling and screaming and getting

4 dragged out of their homes. But if the home is not

5 | occupied, why not consider eminent domain and just

6 say okay, we're taking over the property and we'll

7 | pay the value and have a nice day?

MICHAEL MORELLO: So, I think it's a couple of things. One is that Sandy damage is actually in a different category. Sandy damage-I'm sorry or, in fact, in a different category procedurally under this proposal. So, if you're home was and-if you're home was damaged by Sandy, it goes through a different procedure. The authorization are when you're making significant changes to your home like a horizontal enlargement or building new. So, those-I think that's a very different category, and yes, there would be a CPC authorization. Though I do not think even administratively it's going to be that big of a hurdle that it would present a signifsignificant diminution of value. The-yes, there are, in fact, regulations that are going to be put in place here. I would argue, though, perhaps the most important regulation that we're putting in place is related to the authorization is related to the

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2 | wetlands, the existing wetlands, and it's more that

3 | this zoning is now in line with the existing DEC

4 regulations than a new burden in place. Because

5 under the-if we were not to change zoning, an

6 applicant who has wetlands on their site, would still

7 have to go through the DEC regulations. It's just a

8 question of how our zoning meshes with that—with the

DEC regulations, and we think this authorization does

10 \parallel a far better job of doing just that.

exactly what you're doing. I just wish and I'm stressing the point that I really wish there was a final opportunity for those homeowners to—to get out because I think at this point effectively what we're doing intentionally or unintentionally, I would argue it's unintentional. It isn't intentionally. You're just trying to prevent development in areas that probably shouldn't be developed, but unintentionally we're devaluing the—the values of these properties and these homes, and I think many folks who aren't as sophisticated as you and I may simply not be aware of that. I really wish there was a final opportunity to let them know folks this is happening. There's a window. Get out while you can because, you know,

2 your property that was worth \$300,000 is probably

3 going to be worth \$100,000 now, and so-or may be

4 quite frankly close to worthless soon. And so, I

5 just-it seems unfortunate to me and a little

6 frustrating perhaps that that possibility doesn't

7 exist. I understand it's a state program. So, I'm

8 | not pointing fingers. I'm just highlighting an issue

9 | that I'm concerned about, and encourage you to try to

10 see if it's something that you can potentially work

11 on considering that this will have impact on dozens

12 of property owners--

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MICHAEL MORELLO: [interposing] And we

14 | will be continuing to work on it.

15 COUNCIL MEMBER GREENFIELD: --who aren't

16 as sophisticated as the folks in this room. Thank

17 you very much.

25

18 LEN GARCIA DURAN: I would also note that

20 pretty much knock on everyone's door multiple times

21 | in these state bought areas (sic) to let them know

22 | that programs were available at that point.

23 COUNCIL MEMBER GREENFIELD: Well, I

24 \parallel understand, but they're not aware. My point that I'm

making is not that. I'm sure they all knocked on

LEN GARCIA DURAN:

Okav.

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COUNCIL MEMBER GREENFIELD: I'm simply raising an issue of the issue of the interaction between the city and the state, and the fact that the state's program is closed. The city is making a change. As you know, civic leaders and now homeowners. Many times civic leaders do think homeowners don't know about it. That's my only I'm flagging it so that if there's some way that you folks can do something about it, I think it would be helpful. That's all. Thanks very much.

CHAIRPERSON RICHARDS: Thank you. other questions on this item? Alright, thank you for your testimony. Any members of the public are here who wish to testify on this issue? Alrighty, we're going to hold it for one second. [pause] Alrighty, any other members of the public once again who wish to testify on this issue? Alright, seeing none, I will not close the public hearing on Land Use Items No. 744 and 7435, and we are now going to hold a vote on these two applications and two other applications that we laid over from our last meeting, and I'll just state on the record Council Member Matteo does support this rezoning effort, but we also would like to see in writing from City Planning many of the

allow for development of a 128 units supportive and

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Land Use Committee.

1	SUBCOMMITTEE ON ZONING AND FRANCHISES		56
2	CHAIRPERSON RICHARDS: Thank you	ı and	this
3	meeting is now adjourned. [gavel]		
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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date September 7, 2017