CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON CIVIL SERVICE AND LABOR

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HELD AT: 250 Broadway-Committee Rm, 16th Fl.

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Chairperson

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A P P E A R A N C E S (CONTINUED)

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[gavel]

3 CHAIRPERSON MILLER: Good afternoon 4 ladies and gentlemen. I'm Council Member I. Daneek 5 Miller and I'm the Chair of the Committee on Civil 6 Service and Labor. Today we are here at the introduction of Intro 1313. The first bill introduced 8 to the current council was Introduction number one, an expansion of the earned sick time act passed during the last session. One of the items... one of the 10 11 initial items this committee did was consider and 12 pass the most important bill, which increased the 13 number of New Yorkers covered by nearly one million. 14 To earn sick time and gives New Yorkers who work for 15 employees who have more five, five employees to earn 16 the ability to earn five sick days, paid sick days or up to 40 hours to be used for illness to stay home to 17 18 recuperate, for medical appointments or to just take 19 care of the health needs of family members. The bill we are hearing today however, Introduction 1313 would 20 21 expand these provisions to women who need them. this 2.2 bill would allow safe leaves for victims of family 23 offenses matters, sexual offenses, stalking of 24 themselves and their family members. Accrued time 25 will be able to be used to seek crisis services and

2 CHAIRPERSON MILLER: ...at the end...

3 CECILE NOEL: Good afternoon Chairperson 4 Miller and the members of the City Council Committee 5 on Civil Service and Labor. I am Cecile Noel, Commissioner for the Mayor's Office to Combat 6 Domestic Violence or OCDV. I am joined this afternoon 8 by my Deputy Commissioner and General Counsel Liz Dank and Assistant Commissioner Hannah Pennington. I'm also joined by our colleagues from DCA. The 10 11 Mayor's Office to Combat Domestic Violence was 12 established in 2001 and oversees the citywide 13 delivery of domestic violence services, creates 14 innovative policies, develops crisis intervention and 15 prevention based programs, and works to increase 16 awareness through broad and diverse outreach efforts throughout New York City. OCDV also operates the 17 18 city's five Family Justice Centers, FJC's, which 19 provide comprehensive, multi-disciplinary and traumainformed services for victims of intimate partner 20 21 violence, sex trafficking and elder abuse in one 2.2 location. Last year, the FJC's had over 62,000 client 2.3 visits across the five boroughs. Thank you for the opportunity to speak to you today about this 24 legislation that would extend the option for paid 25

| leave, safe leave, to employees who are survivors of |
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| domestic violence, sexual assault, or stalking so |
| they may focus on safety and plan for their next |
| steps without fearing a loss of income. And I would |
| like to take a moment to thank specifically Council |
| Member Julissa Ferreras-Copeland for her support of |
| this legislation and for her leadership in improving |
| the safety network for survivors of domestic |
| violence. New York City and New York State have Human |
| Rights Laws and the Penal Law that support the needs |
| of employees to take leave from work who are |
| survivors of domestic violence, sexual assault, or |
| stalking. These strong state and local laws, however, |
| do not require employers to pay employees for leave |
| to address their safety and wellbeing after a |
| domestic violence, sexual assault, or stalking |
| incident. Additionally, neither the New York City's |
| Earned Sick Time Act, nor New York State's recently |
| enacted Paid Leave Law, include provisions for |
| employees who are survivors of domestic violence, |
| sexual assault or stalking. Amending the NYC Earned |
| Sick Time Act to the Earned Sick and Safe Time Act |
| will expand the acceptable reasons to use earned sick |
| days, including paid leave, where applicable, to |

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allow a survivor of domestic violence, sexual assault, or stalking to take time off of work in order to plan for their immediate next steps and focus on safety. The Earned Sick and Safe Time Act would not add any additional days of leave available to employees and the safe leave would only be required by employers who, who are otherwise required to provide sick leave. The Earned Sick and Safe Time Act would enable an employee to use paid leave to restore their physical, psychological, and economic safety or wellbeing of, of an employee and their family or to protect those who associate or work with the employee. Acceptable paid safe leave uses would include: Creating a safety plan to address the immediate and ongoing safety needs of a victim and their children or obtaining services from a victim service provider. Speaking with civil legal service providers to get information or advice on issues related to housing, family law, immigration, or other critical needs. Filing a report with law enforcement or speaking with the District Attorney's Office. Seeking safe housing or shelter, transferring or enrolling a child in a new school or daycare program. Attending to a financial matter that may cause severe

| harm due to the harm to the victim's financial |
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| wellbeing or credit standing if not immediately |
| addressed or any other critical, critical action to |
| improve or restore safety and stability. This |
| important legislation has the opportunity to |
| positively impact the safety and economic security of |
| survivors of domestic violence, sexual assault, or |
| stalking. In the last 18 months, the five FJC's have |
| served over 9,000 clients who reported being employed |
| and those clients accounted for over 25,000 client |
| visits to the FJC, an average of almost three visits |
| per client. Many of these employed clients have |
| reported to service providers the difficulty they |
| have in returning to the FJC's during business hours |
| for follow up appointments. We know that the success |
| in obtaining legal and social services and taking |
| measures to increase personal safety is greatly |
| impacted by the employee's ability to take paid leave |
| from work without facing the risk of penalty. I would |
| like to speak for a moment about a survivor who |
| exemplifies the need for this for the need for this |
| legislation. Stefanie, a client of the Manhattan |
| Family Justice Center, worked full time in an office. |
| She struggled to pay her rent and keep her family |

| financially afloat after becoming the sole income |
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| earner for her family, due to domestic violence. |
| After being assaulted by her partner, Stefanie took |
| unpaid days off of work to speak with an Assistant |
| District Attorney and meet with a case manager at the |
| FJC. Stefanie was extremely impressed Stefanie, |
| Stefanie was extremely interested in other services |
| at the FJC to help herself and her child obtain and |
| maintain safety but could not afford to take more |
| unpaid time off of work. The FJC worked to connect |
| her to a few programs and organizations providing |
| services outside of the business day and worked to |
| schedule phone appointments for other providers |
| during her lunch hours, however she had to take those |
| calls in lunchrooms or busy hallways with, with |
| limited ability to engage in those critical services. |
| Stefanie, like so many other survivors of domestic |
| violence seen at the Family Justice Centers and |
| community based organizations throughout the city, |
| demonstrated immense resourcefulness and |
| determination connecting to services while working to |
| provide for her family. This legislation would |
| support survivors like Stefanie, who are daily |
| halancing their need to earn income with their need |

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to seek assistance to increase safety and allow them to... and, and allow them to better connect to services for themselves and their families. This legislation has been widely supported by the members of the Mayor's Domestic Violence Task Force. In November 2016, Mayor Bill De Blasio announced the New York City Domestic Violence Task Force to develop a comprehensive citywide strategy to reduce domestic violence by intervening as early as possible, enhancing pathways to safety for survivors and ensuring swift, effective and lasting enforcement to hold abusers accountable. The Task Force was cochaired by First Lady Chirlane McCray and Police Commissioner James O'Neill under the direction of myself and OCDV and Director Elizabeth Glazer of ... and, and Elizabeth Glazer and the Mayor's Office of Criminal Justice. The Task Force released a comprehensive set of 27 recommendations in April 2017, one of those recommendations was to pass this legislation to implement paid safe leave for survivors. The New York City Earned Sick Time Act is a national example in scope and breadth and is overseen by the largest municipal labor standards office in the country. If enacted, this legislation

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would continue to put New York at the forefront of
extending paid leave to include domestic violence,
sexual assault, and stalking survivors, decreasing
the burden on survivors of choosing between economic
stability and meeting their safety needs. We thank

you for the opportunity to speak on this issue and

welcome any questions that this committee may have.

LIZ VLADECK: Good afternoon Chairman Miller and members of the committee. I'm Liz Vladeck, Deputy Commissioner of the Office of Labor Policy and Standards at the Department of Consumer Affairs. On behalf of DCA Commissioner Salas, I'm very glad to help represent the administration at today's hearing with my colleagues from the office to Combat Domestic Violence and to discuss securing important workplace protections for survivors of family violence and their loved, loved ones by amending one of the Mayor's signature initiatives, the Earned Sick Time Act. I am joined by my colleagues from OLPS; Leah Obias, our Director of Stakeholder Engagement, and Steven Kelly, our Associate Commissioner. Our Mayor, the Speaker, and all of you, have shown great leadership in supporting laws and policies for workers in New York City, particularly the most

| vulnerable among them, to have the support they need |
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| to take care of themselves and their families. As you |
| know, DCA works to protect and enhance the daily |
| economic lives of New Yorkers. The administration and |
| the council created DCA's Office of Labor Policy and |
| Standards to be a dedicated voice in city government |
| for workers in New York City and to improve the |
| working conditions of women, people of color, |
| immigrants, refugees, and other vulnerable workers. |
| Amending the Earned Sick Time Act will build on the |
| protections the law affords workers and the success |
| it has already achieved in the three short years |
| since implementation. New York City was the seventh |
| jurisdiction to enact paid safe paid sick leave |
| protections for workers when our law took effect in |
| 2014 and we've been joined since then by more than 30 |
| other cities, counties, and states across the country |
| in ensuring that workers can take time off to tend to |
| their themselves and their family members need for |
| sick time. As Commissioner Noel pointed out we are |
| the largest municipal labor standards in the office |
| in the country and our paid sick leave law has the |
| broadest coverage of any such law protecting the |
| legal right to sick leave for millions of private and |

| non and non-profit sector worker workers. Since |
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| 2014, OLPS has closed almost 1,000 paid sick leave |
| investigations, securing more than 5.4 million |
| dollars in fines and restitution for more than 17,00 |
| workers in New York City who were denied their right |
| to paid sick leave and we have ensured that thousand |
| more workers receive sick leave to which they are |
| entitled. Our cases come most commonly from lower |
| wage professions such as security guards, home healt |
| aides, restaurant workers, and retail workers and |
| these results demonstrate our deep and unwavering |
| commitment to aggressively enforcing this law. But |
| the Earned Sick Time Act has also proven to protect |
| New York City workers without harming business. The |
| City Economic Development Corporation announced |
| earlier this year that citywide unemployment has |
| dropped to the lowest rate since 1976, which is when |
| the earliest available unemployment data from the |
| state Department of Labor is available. The city has |
| added more than 325,000 new jobs since Mayor De |
| Blasio took office and research by the Murphy |
| Institute and Center for Economic and Policy Research |
| has shown that the Earned Sick Time Act has not |
| negatively impacted businesses. According to a report |

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titled No Big Deal, the overwhelming majority of employers surveyed, more than 85 percent, reported that the law did not increase costs while more than 94 percent reported that the Earned Sick Time Act had no effect on productivity and two percent even reported productivity increased. Similarly, 96 percent of employers reported no change in customer service as a result of the new law and more than three percent saw an increase with less than one percent reporting a decrease in customer service. Virtually no employers reported any change in turnover. The amendment under consideration by the council would mark the latest step in New York City's leadership in adopting and enforcing a new generation of minimum labor standards in this case to ensure robust protections for workers who face threats to their lives and their livelihood. I want to introduce a couple of my colleagues today, I wanted you to see how our office approaches this work and how we understand what our new obligations would be under this law. So, first I'll introduce Leah Obias who is our Director of Stakeholder Engagement. I've asked Leah to speak about their experience providing assistance to survivors of family offense matters

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because I want the public to understand that our office has the expertise to work carefully and thoughtfully with workers in difficult situations who need a special kind of attention and support. After Leah speaks I'll ask my Associate Commissioner Steven Kelly to quickly provide a little more information about exactly what the new legislation would do. Leah.

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LEAH OBIAS: Thank you Deputy Commissioner Vladeck, Chairman Miller, and members of the committee. Prior to joining OLPS, I spent over a decade as a community organizer with Damayan Migrant Workers Association, a community based organization and worker center here in New York City. At Damayan, I worked with immigrant women workers from the Philippines, mostly nannies, elderly caregivers and housecleaners. They came to us with stories of exploitation, and verbal, emotional and sometimes physical abuse. The economic pressure facing immigrant women working in precarious industries like domestic work cannot be overstated. Because of poverty and lack of employment... and lack of employment opportunities in their home countries, immigrant women workers make the ultimate sacrifice

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to leave their families and their entire support networks behind, and come here to work. They do... they do so through illness, through crisis, and through all the emotional and psychological effects of often multiple forms of trauma. The simple prospect of taking a day off would illicit a shrug I've seen too many women do, along with the simple response; no work, no pay. One such worker I'll call Clara. Clara came to Damayan when she working as a nanny in Tribeca. She had met a man I'll call Stuart through an online dating site and it became serious pretty quickly. But Clara started to become suspicious when the details of Stuart's life story were inconsistent, in particular his occupation. Clara discovered that Stuart was actually a law enforcement officer. When she confronted him, and tried to call off their engagement, he became incensed. He threatened her with deportation if she would not marry him, he began to track her movements and send her threatening texts and emails about the fact that he knew where she worked and where she lived. When Clara came to Damayan for help, she was in the middle of this nightmare. We connected her immediately with an attorney at the New York Legal Assistance Group, who

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set up appointments with two district attorneys' offices while I spoke with Clara about her work situation. She had a good relationship with her employer and was lucky, she told me. She had informed her employer about what was going on, and her employer was supportive. We also set Clara up with a counselor at Safe Horizon. She continued to meet with her attorneys, who were exploring a potential U visa application. We went to a health clinic, and to those assistant district attorneys. Each appointment was another negotiation with her employer. At one point, she told me she was worried that she was asking for too much. Clara did eventually get through this crisis and stayed in touch with Damayan as a member. Some details of Clara's story are extraordinary, which is why I remember it so vividly. Some details are not. Women survivors of violence are constantly making calculations about how to ensure their safety, whether at work, at home or in the streets. Clara had an understanding and a fair employer; many workers do not. Economic pressure forces women to make the untenable choice between their safety and wellbeing, and the ability to provide for their families. No woman and no person should have to make that choice.

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The new policies represented by this legislation would help ensure that they do not have to. Steven Kelly, the Associate Commissioner of OLPS, will now speak in more detail about how these amendments will secure vitally important workplace protections for survivors of family violence and their loved ones. Thank you.

CHAIRPERSON MILLER: Before Mr. Kelly we've been joined by Council Member's Cornegy, Dromm and, and Constantinides.

Deputy Commissioner Vladeck, Commissioner Noel,
Chairman Miller, and members of the committee.
Director Obias' testimony confirms that many workers
need time off to care for themselves or their loved
ones after surviving domestic violence, sexual
assault, and stalking. Without paid time off,
survivors may lose their jobs at the time they most
need to ensure their own safety and that of their
children or other loved ones. When presented with the
challenges of dealing with these incredibly difficult
life events, no worker should have to forego a
potentially lifesaving precaution like obtaining an
order of protection because they cannot afford to

| take time off work. Allowing workers to address |
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| urgent safety needs when they arise, without fear of |
| job loss, helps to ensure that they can address the |
| most pressing needs facing themselves and their |
| family but can also continue to provide for |
| themselves and their family. There are a number of |
| notable features of the Earned Sick and Safe Time Act |
| that reflect the city's recognition that this issue |
| is critically important and set forth the broadest |
| possible legislative measures to address this crisis. |
| Most existing safe leave legislation provides time |
| off for workers to deal with issues solely related to |
| physical violence. This bill permits leave for family |
| offense matters, defined to include any act or threat |
| of an offense over which the New York State Family |
| and Criminal Courts have concurrent jurisdiction. |
| This ensures that victims of physical abuse, such as |
| assault, emotional abuse, such as harassment and |
| menacing, and economic abuse, such as identity theft, |
| are all protected by the legislation. The bill also |
| expands the definition of family member beyond legal |
| and blood relatives by including relationships that |
| are just as strong and important as those traditional |
| categories. This includes any individual whose close |

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association with the worker is the equivalent of a family relationship. Thus, the amended definition of family member would ensure that those who on a chosen family beyond blood relations including members of the LGBTQ community, can avail themselves of safe leave protections. Under the existing law, an employer may not require the employee to disclose the reason for needing to use accrued leave and may only request documentation after an absence of more than three consecutive work days. This will continue to be the case for safe leave, and documentation to be provided when it is used will not be required to disclose any specific details of the offense matter, sexual offense, or stalking. Finally, the legislation protects the survivor's privacy in the workplace. All information concerning the employee's status or perceived status as a victim shall be confidential and may not be disclosed without the employee's written permission or as otherwise required by law. At OLPS, we remain sharply focused on our mission; to enforce key workplace laws and rules; to educate workers, employers, and the public about workplace protections under local, state, and federal law; and to research and advance policy initiatives that raise

the floor for workers and respond to a changing economy. Empowering the workers protected by this legislation is part of that mission. We thank the council for your partnership with the administration on the many workplace issues that impact so many New Yorkers. We look forward to engaging further with the council and other stakeholders on the important proposals being discussed today. Thank you and we are happy to take any questions that you may have.

CHAIRPERSON MILLER: Okay, thank you. So, obviously we've, we've... in your testimony you discussed a, a full range of, of the impact of domestic violence on his victims and sexual assault on his... on his victims, I'd like to kind of drill down on that and, and, and see where it's gotten us to the legislation today and what the legislation's intent are and whether or not it's going to be sufficient in its execution obviously we've looked at paid sick leave, family medical leave act and things like that and often they fall short which is great that we're having this hearing in advance so that we know that the provisions that are being put forth are the ones that are going to satisfy the intent. So, tell us about the communities that, that are most

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impacted by domestic violence and sexual assault here within the city of New York, what do the demographics look like?

CECILE NOEL: Domestic violence as we

know crosses all ethnic, socioeconomic lines, sexual orientation; domestic violence can be in any family and any community. I... of course we know that issues of poverty disproportionately impact many things not just domestic violence so that we often see folks who are... who are from communities that are less, less... that have fewer economic resources often come to government and other sources for help but we know that domestic violence crosses all of those lines. So, in the city as we said before our Family Justice Centers last year... or, or, or last year the Police Department had over 81,000 intimate partner violence reports.

CHAIRPERSON MILLER: What are the numbers or... you don't have to give me exact numbers, is there a percentage of male victims involved here... [crosstalk]

CECILE NOEL: This includes... our numbers or... the number that I just gave you does not necessarily break out male victims but we know that

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males are also impacted by domestic violence equally as well as LGBTQ survivors are also impacted, immigrants.

CHAIRPERSON MILLER: What, what are some of the hardships faced by the victims of domestic violence in, in terms of their workplace situation as to... I know that there was some mention in the testimony about some of the obligations that come along with trying to move forward in their lives whether it's through the courts or receiving other types of counseling and so forth, what, what are the impact on that... on those victims, what does it look like in terms of ... have you identified what, what, what the cost of lost time is from both sides, from, from the victims perspective and then obviously as I see that there's... there is some opposition to the legislation that was here as well so in terms of lost time as the impact on the employer but for, for the purposes of what we're talking about at this time that would be for the, the victims of domestic violence and, and sexual assault, what, what is the impact, the economic impact specifically that you've seen?

| CECILE NOEL: So, what I would like to do |
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| is talk about the survivor or victim and then I would |
| like DCA to maybe talk about the employer and, and |
| that aspect. So, when we talk about survivors or |
| victims of domestic violence, sexual assault, or |
| stalking this is a devastating issue in their life |
| and in order to address it in many ways as, as we |
| discussed in the testimony it's not just physical |
| abuse, its emotional, its financial, its many things |
| and in and addressing that can and does often |
| involve multiple systems, multiple appointments and |
| so a survivor who is also employed will need to take |
| time off of work, leave work to make appointments, |
| leave work to meet with a district attorney or, or, |
| or meet with a lawyer, go into shelter all kinds of |
| things that impact their ability to one, maintain |
| stable employment and two, and if they can do that it |
| can also affect their even though employed, their |
| ability to be paid for the days that they are taking |
| off because they are pursuing all of these issues and |
| so in terms of the employer? |

LIZ VLADECK: So, I think it's sort of a truism in our work that where there is not regulation

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of a specific issue its often hard to get really good data about how that issues playing out... [cross-talk]

CHAIRPERSON MILLER: Uh-huh... [cross-talk]

LIZ VLADECK: ...and so I'm not aware of good data that really tell us the exact economic impact of domestic violence on employers but I think we know some basic common sense realities, right, we know that as Leah was describing when a survivor is in a position where they've got to get out of their house, they've got to pull their kid out of school, they've got to show up for an appointment with an attorney or a social worker they're making a really hard choice and a really hard calculation and they're either... if they don't have a generous employer or an employer whose going to work with them they're making a choice between blowing off those important safety needs or possibly losing their job and so we then go back to well what does it mean for an employer every time they lose an otherwise productive employee, right, they've got to get... hire someone new, they've got to train them up, that has major productivity implications. Similarly for someone whose in a crisis situation and may have trouble getting their work done, showing up on time because of everything

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they're trying to juggle, these are productivity issues and so what the no big deal report that I referred to earlier looks at and other research that's starting to be done with the new paid sick leave laws is that actually when the workforce is healthy and they're able to manage the other demands in their life they've generally more productive, when they think their employer has more of an investment in them they're more productive. So, while you know I can't give you the numbers I wish I could we think this will have positive economic impacts.

again just... I'm, I'm not able to play devil's advocates we're just putting it out here making sure that we're... that we are actually doing as much as we possibly can here that we're covering all our bases here. So... and so the question that was asked previously about have been able to calculate lost time was, was do we... was, was to kind of preference whether or not we were calculating the proper... whether or not the five days on the current provision was sufficient in the amount of time based on the lost time that we've seen, probably not but you know I, I understand that we're not... that we want to amend

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something that already exists and that has worked well and that provision calls for those five days to be... or 40 hours to be accrued, how, how would we address that beyond that, so I know that ... and also family medical leave act that there are certainly, you know 60 hours and, and, and how does that look and, and employees have a lot of leeway and in the current Washington environment the, the employee... I'm sorry, employees have a lot of leeway in that in what we currently see coming out of Washington or a tightening of that and, and employees having difficulty and being able to exercise their right to utilize that are we doing enough to protect workers in this particular case to ensure that what we put here is going to be not just sufficient but they're going to be able to, to, to exercise their right to use that.

else that this no big deal report actually looked at was the level of employer support for the policy now that... that it had been implemented and they'd have to... they'd had to... they're having to live with it and that's a useful statistic too because it turns out employers generally favor the Earned Sick Time Act,

right and I, I say that in response to your question to say I think, you know some workers will never need five days, some workers will never need a single day, I know some people who have perfect attendance records... [cross-talk]

CHAIRPERSON MILLER: Uh-huh... [cross-talk]

LIZ VLADECK: ...right, some workers will need a lot more than five days... [cross-talk]

CHAIRPERSON MILLER: Uh-huh... [cross-talk]

a case by case thing but really the first step and the critical thing we have to do is shift the culture of expectations, that it's a right to take a day off when you need it for your family, for your health, for your, your children or your parents and not a privilege and I think that shift is something we're starting to see and it, it sort of then helps us get to the question of when workers need more or less.

CHAIRPERSON MILLER: Okay. Council Member Dromm.

COUNCIL MEMBER DROMM: Just one question,

I think that the way the legislation is written it
says that after three days they'd have to bring proof
of the situation so if I'm... am I correct on that?

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STEVEN KELLY: After three consecutive work days then the employee... or the employer rather may request that the employee bring in some type of documentation.

COUNCIL MEMBER DROMM: And what would that documentation include?

STEVEN KELLY: The legislation as written provides a, a variety of acceptable and reasonable documentation. It could be a letter written by the service organization to whom the, the worker or family member consulted with, an attorney, it could be a police report, it could be correspondence from the court but what it can also be is a notarized letter from the worker him or herself that simply identifies that the leave used was for safe leave purposes.

COUNCIL MEMBER DROMM: Does extending the law in any way prohibit other types of excuses for absence from work, another words since we're listing everything at this point, I'm not an attorney but I was told at one time that when you begin to list things that then those are the only reasons that you're allowed?

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council's been clear on the legislative purpose first of sick leave, paid sick leave and now of paid safe leave and so I don't think there's been an intent to cover the universe therefor I, I think the legislative process has been very thoughtful especially now that we've had a few years to implement to ensure that the intent of what we're covering is really what's represented by the law and the legislation.

COUNCIL MEMBER DROMM: I mean I'm very supportive of the legislation I just wonder why sometimes employers are so hesitant to give their employees time off for whatever it needs to be done in their own personal life to get their lives together and why we have to even begin to just list excuses.

My comment earlier, there's sort of a... you know the devil you know is better than the devil you don't know and so when we're telling employers now these are these new policies you've going to have to implement. You know what we saw before Earned Sick Leave was implemented was a fear that there would be

COUNCIL MEMBER CORNEGY: Thank you Chair.

So, I just want to say that I'm framing the context

for my questions out of the fact that I chair the

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Committee on Small Business and although I support
the legislation wholeheartedly I do represent a
constituency that consists of small and micro

5 businesses... [cross-talk]

LIZ VLADECK: Uh-huh... [cross-talk]

we think of small business sometimes we think of a major retail outlets which it will remain nameless for this conversation but the larger ones who have the latitude and the capacity to absorb legislation as it rolls out. I also represent like I said smaller mom and pops and micro businesses who find it incredibly difficult on a daily basis to continue to work with the staffing patterns that they have usually five and under including themselves as the employee. So... and those smaller micro businesses generally want to do the right thing and understand that support for their respective employees is actually good business... [cross-talk]

LIZ VLADECK: Uh-huh... [cross-talk]

COUNCIL MEMBER CORNEGY: ...I just wanted to know if the, the panel thought that we could arrive at the expected or intended outcomes of the

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legislation maybe through education and incentives as opposed to legislation?

LIZ VLADECK: So, as you know our agency is very committed to working closely with small business and to conducting extensive education. The entire first year after the effective date of paid sick leave we did not do enforcement, we did education and we very strongly believe in that model. What we've seen especially now that we're a few years in with implementation is that our first round of enforcement suggested that, you know our education was penetrating but we had to go a little deeper and go a little further, we had to sort of cover the terrain, we didn't cover initially or cover it again another words we had cases where the issue was employers understanding of the law and once we were able to get employers up to speed and understand it we resolved those cases. As we're further along we're now seeing employers who frankly... and to be frank they're larger employers but we're seeing employers who are saying yeah I get that this is what you're telling me the law is but I, I don't want to go along with it and so we're trying to, to be able to strike that balance, right, we think that we need to have

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the enforcement resource to really ensure we are guaranteeing those rights but I can tell you we have a rubric for negotiating resolutions to our cases and when we have an employer that stepped in it by accident we negotiate down for that settlement, right but we have found that we've got to have that enforcement tool for those employers who would prefer not to comply if they don't have to.

COUNCIL MEMBER CORNEGY: So, so thank you for your answer and I look forward to continuing to work with you in and around issues that are related to smaller micro businesses in the city of New York.

LIZ VLADECK: Thank you.

CHAIRPERSON MILLER: So, I'd, I'd like to thank the panel for, for, for the effort that they put in putting together this really common sense legislation here that I know is not easy and that there's always opposition out there and, and... but in, in order for us to come to the consensus that we put people first but also the... a consensus around how do we do that and, and still be able to provide services to, to everyone at large is, is important and I know it is not easy, this is something that the council grapple over for a few months now and that we've

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| gotten here today and I think that I happen to think |
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| that this is the legislation is going to certainly |
| provide what we intended it to provide and that is an |
| opportunity for those victims to take care of |
| themselves and their, their families in a way that |
| they're not making other sacrifices and, and while |
| we're not reinventing the wheel that just adding a |
| provision to paid sick is certainly I think the |
| consensus as to how it should get done so I, I thank |
| you for your efforts and your expertise and we'll |
| [cross-talk] |

CHAIRPERSON MILLER: ...call the next
panel. Okay. A Better Balance, Molly Weston
Williamson; James Meagher, Safe Horizons; and Rachel
Braunstein, Braunstein, okay, Her Justice.

LIZ VLADECK: Thank you... [cross-talk]

MOLLY WESTON WILLIAMSON: Thank you. My name is Molly Weston Williamson and I am a Staff
Attorney with A Better Balance, a national legal non-profit based in New York City that champions the ability of working people to care for themselves and their families without compromising their economic security. We are proud to have helped write, fight for, and win the landmark New York City Earned Sick

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Time Act and have represented workers under the law since it went into effect. We continue to work on enacting Paid Sick and Safe Time around the country. Today, we are delighted to support expanding this crucial law. Since 2014, the Earned Sick Time Act has given workers in New York City the right to earn time off, usually paid, that they can use when they or their families are sick, injured, or receiving medical attention, including mental health and preventive care. Survivors of domestic violence, sexual abuse, and stalking already have the right to use their earned sick time to address their physical and mental health needs, along with those of their families, as a result of these heinous crimes. Survivors, especially low-income workers, also need and deserve the security of knowing they can take the time they need to get assistance or get to safety without risking their paycheck at a vulnerable time. The proposed legislation would expand the existing law by allowing survivors to use their earned time for non-medical needs, a practice commonly known as safe time. These needs could include meeting with an attorney or social services agency, relocating or planning to relocate for safety reasons, interacting

| with law enforcement or the district attorney's |
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| office, enrolling a child in a new school, or other |
| actions to ensure their family's health and safety. A |
| majority of jurisdictions with sick time laws on the |
| books, including all seven statewide laws, already |
| include safe time protections. Laws passed more |
| recently have almost universally included safe time |
| and San Francisco, which enacted the first sick time |
| law in the country has since amended it to include |
| safe time. It is time for New York City to join them. |
| We applaud the council and the Mayor as well as the |
| many other sponsors and champions for advancing this |
| crucial and common-sense measure. We are equally |
| excited to support another important aspect of this |
| bill. Intro 1313 would expand the definition of |
| family member under the law to better reflect and |
| protect the diversity of our families. This would |
| ensure that workers can care for all the people who |
| are most important to them when they are sick or |
| suffering, including workers' extended families and |
| chosen families, loved ones to whom they may not have |
| a legal or biological relationship. In enshrining |
| workers' right to care for their chosen families, New |
| York City would join Los Angeles; Chicago and Cook |

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County, Illinois; St. Paul, Minnesota; and the state of Arizona. It is particularly fitting for New York to take this important step in the month of June, because chosen families are especially important for LGBTQ New Yorkers. Thank you for the opportunity to testify today. We are proud to support Intro 1313 and urge you to support this important bill.

JAMES MEAGHER: Good afternoon. Thank you for the opportunity to testify before you today on the proposed legislation to allow victims of family offense matters, sexual offenses, and stalking to use paid safe leave time. My name is James Meagher and I am the Director of the DOVE Initiative at Safe Horizon, the nation's leading victim assistance organization and New York City's largest provider of services to victims of crime. Safe Horizon's mission is to provide support, prevent violence, and promote justice for victims of crime and abuse, their families, and communities. We have programs across all five boroughs in the city's family courts, criminal courts, domestic violence shelters, police precincts, and community offices, and we meet with victims each day who will benefit from this law, if passed. Safe Horizon thanks Council Member Julissa

| Ferreras-Copeland for sponsoring this legislation and |
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| for supporting the work of Safe Horizon for many |
| years. We also thank Mayor Bill De Blasio for |
| assembling the New York City Domestic Violence Task |
| Force in 2016. Safe Horizon is grateful and pleased |
| to have been included at the table during this |
| process, and we look forward to working with our |
| government and community partners in following |
| through on the Task Force's recommendations and |
| continuing to enhance New York City's response to |
| domestic violence. Passing this law, Paid Safe Leave, |
| is one of the many recommendations put forward by |
| that Task Force. Although there are countless |
| hardships facing victims of domestic violence, sexual |
| violence, and stalking, my comments today will focus |
| on the economic obstacles that victims encounter when |
| seeking assistance and the impact this legislation |
| will have on our clients. It is important to begin by |
| saying that victims of domestic violence, sexual |
| violence, and stalking encounter many systems when |
| seeking support and safety; Family Court, Criminal |
| Court, shelters, hospitals, community programs, and |
| many more. Each of these systems can be confusing and |
| overwhelming especially to people in crisis. For the |

| sake of time, I will focus on Family Court. My |
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| colleagues and I have met with many survivors who |
| were encouraged to seek relief from Family Court. |
| They arrived in the morning believing that they would |
| be able to quickly obtain an order of protection and |
| move on with the rest of their day. Unfortunately, |
| the process for obtaining an order of protection or |
| other forms of relief through Family Court can be |
| very long. A victim may wait all day before their |
| hearing, and the case may be adjourned for a later |
| date. And this can happen again and again for months |
| or even years. Many victims, after obtaining accurate |
| information about the court process, tell us that |
| this was their one day, their one chance to take off |
| from work and seek the help and support they were |
| looking for. One colleague met with a survivor who |
| had petitioned for an order of protection, child |
| support, and custody the prior year. During that |
| year, the client's abusive partner rarely showed up |
| for court so all three cases were adjourned from |
| month to month. She did not get paid when she was not |
| working and she had to take the full day off for each |
| court appearance because there is no designated |
| hearing appointment. Her time in court took a huge |

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financial toll on her and her children. Safe Horizon helped her with gift cards and metro cards to ease some of the financial burden but a full day's pay would have been much more useful and valuable.

Another client who recently sought assistance...

CHAIRPERSON MILLER: [off-mic dialogue]

JAMES MEAGHER: Sure, sure, sure... The sad fact is that there are only... these are only the stories of the victims who were able to seek our support and share them with us in the first place. Enduring all of these many systems requires time and an incredible amount of physical and mental energy and this legislation is definitely a step in the right direction in allowing people to gain the access that... to the services they need.

RACHEL BRAUNSTEIN: I want to thank the city council and the… oops not on, thank you. I want to thank, thank the city council and the Committee on Civil Service and Labor for the opportunity to testify today. My name is Rachel Braunstein, I'm the Managing Attorney… Policy Attorney of Her Justice, a non-profit organization that takes a pro bono first approach to the provision of legal services to low income women with high stakes legal needs in New York

| City. Approximately 80 percent of our clients are |
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| domestic violence survivors; all are facing barriers |
| to their ability to thrive that the law can address. |
| Our staff of 18 lawyers and legal assistants ensures |
| that over 3,000 women each year receive assistance in |
| family, divorce, and immigration matters. Based on |
| our experience representing thousands of victims of |
| domestic violence in Civil Court, we strongly support |
| Intro number 1313 and encourage an amendment that |
| reflects how essential civil court access is for |
| victims of domestic violence. The effects of domestic |
| violence in a victim's life are pervasive. For many, |
| fleeing domestic violence may be the first time they |
| come into contact with the legal system to directly |
| address the violence they have suffered. It is less |
| well known that domestic violence survivors need to |
| access the civil courts for other kinds of relief as |
| well; child and spousal support orders from Family |
| Court, orders of custody and rights to a fair share |
| of marital assets in a supreme court divorce. As you |
| are well aware, the current reality of charge |
| language and changing federal policy has created a |
| dreadful climate of fear among families who have any |
| foreign-born members. We are working hard to ensure |

| that civil court is a safe place for our immigrant |
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| clients to act as remedies crucial to their |
| wellbeing. Legal services are essential but not |
| sufficient. While, while our services are free, our |
| clients cannot get safe or meaningfully participate |
| in their cases with us if they do not have a job or |
| sufficient income. Domestic violence survivors often |
| face particular challenges in maintaining employment. |
| For example, one client I will call Maria was fired |
| from her job as a secretary after she missed three |
| days of work to attend court hearings in her custody |
| case against her abusive ex-partner who repeatedly |
| called her workplace during the litigation. Maria |
| ultimately resorted, resorted to government |
| assistance to make ends meet. Another Her Justice |
| client I will call Sophie had to go to court six |
| times in a child support case against her abusive ex- |
| partner losing wages each day she missed work. When |
| her employer began complaining about her missing work |
| Sophie decided to withdraw the case. Within two |
| months, Sophie and her child moved to a homeless |
| shelter and applied for public assistance. Paid Safe |
| Leave Laws such as Intro number 1313, will further |
| strengthen existing protections in New York City for |

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domestic violence victims in the workplace. We fully support the proposed legislation and applaud the council for recognizing the need for it. We believe the legislation could go even further to allow domestic violence victims to participate in civil court proceedings without fear of losing their jobs. Intro number 1313 could be strengthened to allow victims to use safe time to prepare for or participate in any criminal or civil proceeding, including the matters enumerated in the proposed legislation, in addition to meeting with a civil attorney or other social service provider to obtain information and advice. Thank you.

I don't... I don't have any questions but I, I, I do...

because I think you answered them at... that your voice
is actually articulated the, the need for safe time
and really it... you know because I have a lot of
background, experience in, in FMLA and, and paid sick
and, and looking at those provisions as to whether or
not they were covering the... our intended target
audience and, and certainly this is a different
audience here with different needs and, and you
really have expressed that well so I want to thank

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| 2 | you for your advocacy first off and for being here |
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| 3 | today it's, it's really important that we be able to |
| 4 | get this message out and that we be able to get it |
| 5 | right this time around so thanks so much. And final |
| 6 | panel. Yes. Sarah Hayes, Sanctuary for Families and |
| 7 | COMMITTEE CLERK: Maura |
| 8 | CHAIRPERSON MILLER: Maura |
| 9 | COMMITTEE CLERK: McCarthy |
| 10 | CHAIRPERSON MILLER: McCarthy, is that |
| 11 | close? |
| 12 | MAURA MCCARTHY: Yes, Maura McCarthy. |
| 13 | CHAIRPERSON MILLER: Wow |
| 14 | COMMITTEE CLERK: I got it |
| 15 | CHAIRPERSON MILLER: Yeah. You may begin. |
| 16 | SARAH E. HAYES: Good afternoon, my name |
| 17 | is Sarah E. Hayes and I'm Deputy Director of the |
| 18 | Economic Empowerment Program at Sanctuary for |
| 19 | Families. Sanctuary is New York State's largest |
| 20 | provider of comprehensive services exclusively for |
| | |

for survivors of domestic violence and trafficking. We are so grateful to the New York City Council, Chairman Miller and other members of the committee for the opportunity to testify today and to Council Member Ferreras-Copeland and Mayor De Blasio for

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introducing this urgently needed Paid Safe Leave bill before the council. As we know all too well at Sanctuary, domestic violence is a public health crisis that causes devastation for victims not just at home, but in all aspects of their lives, including the workplace. Nationally, victims of intimate partner violence lose millions of work days each year and between one quarter and one half of domestic violence victims report that they have lost a job due at least in part to the violence. Beyond just days when victims are unable to work due to physical injury or hospital visits, lost work hours and days can result from abuse even after victims leave their abusers. Victims may have court appearances and legal appointments, shelter and housing related appointments. This is why the Paid Safe Leave legislation is so important; abuse survivors need to know that they can take time off from work to attend to these needs without fear of lost wages or termination. As the Mayor has said, "In the 21st century in the greatest city on earth, those who have already suffered at the hands of those they love should never have to choose between their safety, a paycheck, or their home." At Sanctuary, we've seen

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all too many cases of clients who have lost jobs due to domestic violence. In my work with the Economic Empowerment Program over the past five years, I see these issues each day, working with over 150 women annually as they strive to get back on their feet and secure living wage jobs in the wake of violence. Some have not worked for months or even years due to the trauma of domestic violence and consequently they face gaps on their resume that we help repair with portable skills and internships. We will continue to offer this high-quality training to prepare women for the living wage workforce but the fact is that these survivors shouldn't face these situations in the first place. Consider the case Julia, who was gainfully employed until, finally realizing that her partner's violence had become too dangerous, she fled to a domestic violence shelter to seek safety for herself and her children. But going into shelter, filing for an order of protection and related court and legal appointments meant days of work missed. Without a provision of paid leave allowing her to address domestic violence related issues, she had no legal claim on the legitimacy of missed work days, which ultimately resulted in her unemployment. Her

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| lost income then translated to a financial burden |
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| shifted to the city in the form of public assistance |
| and other social safety net entitlements. New York |
| City has a strong track record of progressive |
| legislation and policies to ensure that the support |
| to ensure domestic violence victims and their |
| families have the support that they need to get to |
| safety and to survive and thrive in the wake of |
| violence. This new legislation is a logical next step |
| after the Paid Sick Leave legislation of 2014 and |
| thank you for the opportunity to testify today and |
| thank you for your work on behalf of our communities |
| most vulnerable abuse survivors. |

CHAIRPERSON MILLER: You're quite welcome.

MAURA MCCARTHY: Chair Miller, Council and staff good afternoon and thank you for the opportunity to address the council on Intro 1313, safe leave for victims of family offenses, sexual offenses, and stalking. My name is Maura McCarthy and I am a Staff Attorney with the Matrimonial and Family Law Unit at the New York Legal Assistance Group.

NYLAG is a nonprofit law office dedicated to providing free legal services in civil legal matters

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to low income New Yorkers. The Matrimonial and Family Law Unit prioritizes survivors of domestic violence and sexual assault. Additionally, survivors of domestic violence, sexual assault, and stalking seek services at NYLAG for other civil matters, very often correlating to their status as survivors. For example, transferring housing or HRA benefits, foreclosure defense, and consumer protection issues. NYLAG strongly supports the Safe Leave Bill. We are all aware that domestic violence and similar offenses have an enormous economic impact, not only on survivors but at... as to society as a whole. Social science research supports that proposition. It is reported that as many as 25 percent of survivors have reported a job loss as a direct result of domestic violence; one study found that 91 percent of survivors had resigned or lost a job in the last year as a direct result of violence at home. It is estimated that survivors lose a total of eight million days of paid work each year. The economic impact of domestic violence on society as a whole is staggering with an estimated cost exceeding 8.3 billion dollars per year. New York City alone fields 800 domestic violence related calls to the NYPD each

| day. Anecdotally, as lawyers for domestic vic | lence, |
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| sexual assault, and stalking survivors, we ca | ın attest |
| to the economic damage that domestic violence | causes |
| survivors and their families. We have seen fi | .rsthand, |
| that survivors often choose to withdraw from | a… from |
| proceedings requesting orders of protection of | lue to |
| fears of job loss related to repeated court | |
| appearances. We have seen survivors enter int | 0 |
| settlement agreements simply because they can | ı no |
| longer afford the economic toll of missed wor | ck, |
| missed wages, and the inability to abstain t | o obtain |
| stable employment. We have seen survivors ref | use to |
| cooperate with criminal investigations and | |
| protections because they fear that such proce | edings |
| will cause them to miss work and ultimately l | .ose |
| their jobs. We have seen survivors have to ch | loose |
| between taking time to seek safe shelter and | taking |
| time to seek an order of protection. This bil | .1 |
| protects such survivors by allowing them the | time |
| they need to secure safe housing, orders of | |
| protection, counseling, and other services. | |
| Additionally, this bill destigmatizes survivo | rs by |
| acknowledging that a large portion of the pop | ulation |
| is impacted by domestic violence, sexual assa | ult, and |

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stalking. As such, NYLAG strongly supports this bill and urges city council to pass Intro 1313. Thank you for the opportunity to testify today.

CHAIRPERSON MILLER: And thank you ladies. Again, as I said to the last panel you really shined some light on this very, very unfortunate occurrences and, and these victims here put some faces to... and, and names to the victims as well and as a member of the council I am... I'm, I'm... to, to one degree I'm disappointed that we even have to hold this hearing because of the, the nature of it but I'm encouraged by the, the, the mosaic of communities that have come to them to support these victims and unfortunately we have gone beyond education that we have to now legislate and... because employees have not on their own felt it necessary to support these victims and so I'm, I'm sure after this we will be voting soon and this, this legislation will now amend the now paid sick leave and that the victims will have the protections that they need so I thank you again for your advocacy and look forward to continuing to work with you. So... [cross-talk]

| COMMITTEE | \triangle | \bigcirc T T T T | | 7/ 7/ 7 | $T \rightarrow D \cap D$ |
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CHAIRPERSON MILLER: ...with that... is that

it?

COMMITTEE CLERK: That's it.

CHAIRPERSON MILLER: We'll call the hearing adjourned and thank you for everyone that came out this afternoon, your attendance and support was very support, support was very important as well and we have a little more work to be done so continue to reach out to other members and ensure that they're supporting the legislation and that we are voting yes. So, thank you so much for coming out, the hearings now adjourned.

[gavel]

$C \ E \ R \ T \ I \ F \ I \ C \ A \ T \ E$

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date

July 3, 2017