CITY COUNCIL CITY OF NEW YORK -----Х TRANSCRIPT OF THE MINUTES Of the SUBCOMMITTEE ON ZONING AND FRANCHISES ----- Х May 30, 2017 Start: 10:13 a.m. Recess: 12:29 p.m. HELD AT: Council Chambers - City Hall BEFORE: DONOVAN J. RICHARDS Chairperson COUNCIL MEMBERS: Daniel R. Garodnick Jumaane D. Williams Antonio Reynoso Ritchie J. Torres Vincent J. Gentile Ruben Wills Margaret S. Chin Deborah L. Rose Rosie Mendez David G. Greenfield James Vacca Laurie A. Cumbo Stephen T. Levin World Wide Dictation 545 Saw Mill River Road - Suite 2C, Ardsley, NY 10502 1

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Pastor Jones Pastor Bronx Pentecostal Deliverance Center

Emmanuel D'Amore Representative Aufgang Architects

William Fuller Representative SEIU 32BJ

Kathleen Negri Stathopoulos Attorney Representing Horus Kebab House

Susan Stetzer District Manager Community Board 3

Clint Smeltzer Representative Community Board 3 and Lower Ave B Block Association

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Terri Cude Chair Community Board 2

Peter Davies Resident of Manhattan Community Board 1

Penny Jones Tenant

Erica Baptiste Representative Manhattan Borough President

David Mulkins President Bower Alliance of Neighbors

Jebah Baum Tenant 57 Spring Street

Michele Campo Bowery Alliance of Neighbors Representing Kent Barwick

K. Webster Resident

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 6
2	[sound check]
3	[pause]
4	[gavel]
5	CHAIRPERSON RICHARDS: Alrighty. Good
6	morning. I am Donovan Richards, chair of the
7	Subcommittee on Zoning and Franchises and this
8	morning we are joined by Council Members Chin,
9	Reynoso, Torres, Gentile, and Rose and I believe I
10	saw Cumbo. We will be holding a public hearing on
11	several applications this morning: four sidewalk
12	cafés, Land Use Item Nos. 631, 632, 647, and 648; we
13	will also be hearing the Watson Avenue Rezoning, Land
14	Use Item Nos. 649 and 650; the 1350 Bedford Avenue
15	Rezoning, Land Use Item Nos. 651 and 652; next, the
16	55-57 Spring Street Text Amendment, Land Use Item
17	No. 653; and then the 125 Edgewater Street
18	Development, Land Use Item Nos. 654 and 655, and
19	we'll be laying over both items, Land Use Items 643
20	and 644 251 Front Street.
21	We now will be hearing call the first
22	item, a hearing for Watson Avenue Rezoning
23	application, Land Use Item Nos. 649 and 650.
24	This application includes a rezoning
25	action that would establish an R7A/C1-4 overlay

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 7
2	district instead of the existing R5 with a C1-2
3	overlay district, and a zoning text amendment to
4	apply the Mandatory Inclusionary Housing Area on the
5	property. These actions would facilitate the
6	development of 286 units of affordable housing with
7	units reserved for incomes ranging from 30% AMI to
8	80% of the area median income, with 70 units reserved
9	for senior housing.
10	The development would be located on the
11	site of an existing church and parking lot. The new
12	development would also include over 10,000 sq ft for
13	a new church facility. This application is located
14	in Council Member Palma's district.
15	I will now open the public hearing on
16	Land Use Item Nos. 649 and 650 and we'll call up the
17	applicants, Richard Bass, 1755 Watson; Guido I'm
18	gonna butcher your names Subotovsky, 1755 Watson;
19	Pastor Jones, 1755 Watson; and Emmanuel D'Amore, 1755
20	Watson Avenue.
21	I'll just ask you before you speak to
22	state your name for the record and who you're
23	representing and then you may begin.
24	[pause]
25	
I	

SUBCOMMITTEE ON ZONING AND FRANCHISES 1 8 2 And any members here or anybody from the 3 public who's here for the Franchises agreement 4 hearing on charter, that hearing is after we go through these land use items today. So just wanted 5 to make sure everyone's aware. 6 7 [pause] You may begin, and you'll hit your 8 9 button; it'll light up, and then you may begin. 10 RICHARD BASS: Light up red? 11 CHAIRPERSON RICHARDS: Hit your ... yeah. 12 [background comment] Uh no; do it again. It'll be ... [crosstalk] 13 RICHARD BASS: How 'bout now? 14 15 CHAIRPERSON RICHARDS: There you go, just 16 pull the mic a little closer so we can hear you. 17 RICHARD BASS: Okay. Good morning, Chair 18 Richards and Council Members. I'm Richard Bass, I'm 19 with Akerman LLP; I'm speaking on behalf of the Bronx 20 Pentecostal Center, a church who is a co-applicant with Azimuth Development. The project is known as 21 1755 Watson Avenue. 2.2 23 The church has been at this site for 30 years; it was an industrial building that was 24 25 converted to a church 30 years ago; the proposal is

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 9
2	to demolish the existing church building and build
3	approximately 286 units of affordable housing. The
4	project is 100% affordable. Just one correction,
5	Chair Richards; the AMI count is 10% of the units
6	will be at shelter rents, 10% at 30% AMI, 10% at 40%
7	AMI, 10% at 50% AMI… [interpose]
8	CHAIRPERSON RICHARDS: 'Kay, start again.
9	So 10% at shelter rents and [interpose]
10	RICHARD BASS: Okay; sorry I'm talking so
11	fast.
12	CHAIRPERSON RICHARDS: Uh no problem. No
13	problem.
14	RICHARD BASS: Uhm 10% [interpose]
15	CHAIRPERSON RICHARDS: I'm just a little
16	slow.
17	RICHARD BASS: I haven't had my coffee
18	yet too.
19	CHAIRPERSON RICHARDS: [laugh]
20	RICHARD BASS: Uh 10% at shelter rents,
21	10% at 30% AMI, 10% at 40% AMI, 10% at 50% AMI, 30%
22	at 60% AMI, and 30% at 80% AMI.
23	CHAIRPERSON RICHARDS: Uh what at 80,
24	thir
25	

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 10 2 RICHARD BASS: The last is 30% at 80 ... 3 [crosstalk] 4 CHAIRPERSON RICHARDS: 30% at 80. 5 [inaudible] RICHARD BASS: So the entire project is 6 100% affordable. 7 As you mentioned, there's two actions 8 9 being proposed -- a mapping amendment to change the 10 R5/C1-2 to a R7A/C1-4 commercial overlay. This would 11 facilitate the redevelopment of the church and 286 units of affordable housing. We received favorable 12 13 recommendation from the Community Board, from the 14 Planning Commission, from the Borough President, and 15 the Council Member has submitted a letter in support 16 of the project. 17 I'm here today with Pastor Jones, the 18 pastor of the church; his co-developer, the President 19 of Azimuth Development, and the architect. If you 20 have questions, we can answer those or I can go into greater detail about the design of the project. 21 What's your preference, Chair? 2.2 23 CHAIRPERSON RICHARDS: Let's get through details; can you go through the job scenario; how 24 you're going to ensure local residents have access to 25

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 11
2	jobs at the site? Is this a union job or non-union
3	or?
4	GUIDO SUBOTOVSKY: Good morning. My name
5	is Guido Subotovsky; I'm the President of Azimuth
6	Development Group; we are a mixed-income housing
7	developer primarily in the Bronx. [interpose]
8	CHAIRPERSON RICHARDS: Speak a little
9	closer into the mid.
10	GUIDO SUBOTOVSKY: Is that better?
11	CHAIRPERSON RICHARDS: [nods in the
12	affirmative]
13	GUIDO SUBOTOVSKY: Okay. To answer your
14	question with respect to local hiring; local hiring
15	is a very important part of the way that we structure
16	our projects. Our partner, the Bronx Pentecostal
17	Deliverance Center has a longstanding following in
18	the Bronx and they will be spearheading local hiring
19	efforts from our development throughout the
20	community, within Community Board 9 and Council
21	Member Palma's district; it's not a union project as
22	an affordable housing development, but local hiring
23	efforts will be ongoing and reporting will be I'm
24	not sure if quarterly or [inaudible] [crosstalk]
25	

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 12 2 CHAIRPERSON RICHARDS: And any percentage 3 goals on local hiring, and then MWBE procurement as well? 4 5 GUIDO SUBOTOVSKY: Yes, so we have an MWBE requirement for 25% of the... [interpose] 6 7 CHAIRPERSON RICHARDS: Okay. 8 GUIDO SUBOTOVSKY: well actually, of the 9 HPD allocated funds, and local hiring efforts; obviously we would look to maximize and we would have 10 11 quarterly reporting to both the Community Board and 12 the Council Member as to our efforts. 13 CHAIRPERSON RICHARDS: Alright, so we 14 would love to see you and if we can get this in 15 writing, at least a 30% effort on local hiring; that 16 would be awesome. And are you working with ... You're 17 gonna work directly with the church you said on local 18 hiring or? 19 GUIDO SUBOTOVSKY: Yeah. So the church 20 is our co-development partner, so ... 21 CHAIRPERSON RICHARDS: Okay. 2.2 GUIDO SUBOTOVSKY: we'll be working 23 directly with them. 24 CHAIRPERSON RICHARDS: And how will you 25 track these jobs, Pastor?

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 13
2	PASTOR JONES: I think it'll be either
3	monthly or quarterly.
4	CHAIRPERSON RICHARDS: Say that again.
5	PASTOR JONES: It'll be quarterly reports
6	from Azimuth Development [inaudible] [crosstalk]
7	CHAIRPERSON RICHARDS: So you'll get a
8	report from them? [crosstalk]
9	PASTOR JONES: Yeah.
10	CHAIRPERSON RICHARDS: A quarterly
11	report?
12	PASTOR JONES: Yeah.
13	CHAIRPERSON RICHARDS: Okay. Can you
14	just go through the unit spread, so one-bedrooms,
15	two-bedrooms, three-bedrooms, studios; what does your
16	unit breakdown look like? And I think the spread on
17	your affordability is to be applauded; I think this
18	is the sort of project we like to see.
19	EMMANUEL D'AMORE: Hi. Good morning.
20	Emmanuel D'Amore from Aufgang Architects. So we have
21	50 studios, 110 one-bedrooms, 76 two-bedrooms, and 50
22	three-bedrooms.
23	CHAIRPERSON RICHARDS: Alrighty, I think
24	that's good. Are there any questions from my
25	colleagues on this project? Alright; seeing none.
l	

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 14 2 Thank you so much; I think this is a good project and 3 do you... [crosstalk] 4 RICHARD BASS: We do too. CHAIRPERSON RICHARDS: if you want to add 5 anything. 6 7 RICHARD BASS: Yeah, again, this is one of those applications where the partnership between 8 9 an affordable housing developer and the local church makes the most sense for this location and the 10 11 affordability, again, is easy to represent. 12 CHAIRPERSON RICHARDS: And Council Member 13 Palma supports this application as well, so ... 14 [crosstalk] 15 RICHARD BASS: Yes, she does. 16 CHAIRPERSON RICHARDS: So thank you so 17 much for coming in today. 18 RICHARD BASS: Thank you. 19 GUIDO SUBOTOVSKY: Thank you. 20 CHAIRPERSON RICHARDS: Alrighty, we're 21 going go to our next panel, William Fuller, 2.2 representing 32BJ today. 23 And I'll just ask the applicants who came before, just to reiterate before it gets to the full 24 25 Land Use Committee, a letter to the Committee in

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 15 2 writing on the goals for local hiring and MWBE as 3 well. Thank you. 4 [pause] You may begin, sir. Just state your name 5 for the record and who you're representing. Your mic 6 7 needs to be lit up. Alright, there you go. 8 WILLIAM FULLER: William Fuller, 32BJ. 9 Good morning, my name is William Fuller; I am here today testifying on behalf of 32BJ. As you 10 11 know, 32BJ is the largest property services workers union in the country. 32BJ represents 7,000 building 12 service workers in New York City; over 33,000 of us 13 work in residential buildings, like the one 14 15 [inaudible] to develop. Over 4,000 of us live in CD9 16 where the [inaudible] development will be located. Ι 17 am here to tell you just how important it is to 18 [inaudible] the Committee to create a high-quality 19 job at the 1755 Watson Avenue. My union job provides 20 wages and benefits that allow me to support my family 21 in New York City. I know that this is increasing difficulty to many working people and why my union 2.2 23 strongly supports building more affordable housing in the Bronx, but we know we cannot build our way out of 24

the affordable housing crisis; as long as hardworking

1SUBCOMMITTEE ON ZONING AND FRANCHISES162people are paid poverty wages, they will struggle to3make ends meet in this city.

4 The Community Board recognizes how important good jobs are and it recommends a vote on 5 this development [sic]. Board member insists that 6 7 the developer commitment to create good jobs and pay the industry standard wages and benefits for similar 8 9 jobs in the Bronx [sic]. At this point the developer has failed to make such a commitment. Although 32BJ 10 11 has reached out, we are calling on the Committee to 12 vote no on this project. This is an important step towards ensuring that new development in the Bronx 13 14 truly benefits the neighborhood by creating highquality, permanent jobs. 15 CHAIRPERSON RICHARDS: 16 Thank you. 17 WILLIAM FULLER: Okay. 18 CHAIRPERSON RICHARDS: Thank you for your 19 testimony. 20 Alrighty, are there any other members of 21 the public here who wish to testify on this issue? 2.2 Alright, seeing none, I will now close the public hearing on Land Use Items 649 and 650 and 23 we will now move on to Land Use Item No. 631, Pat'e 24 Palo sidewalk café. 25

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 17 2 This is an application for approval of a 3 revocable consent to establish and maintain an unenclosed sidewalk café located at 251 Dyckman 4 5 Street. This café would be located in Council Member Rodriguez's district and he supports approval of this 6 7 application. 8 Alright, are there any members of the 9 public who are here who wish to testify on this 10 issue? Alright, seeing none, I will now close the 11 public hearing on Land Use Item No. 631. 12 We will now move on to Land Use Item No. 632, Barking Dog sidewalk café -- what a name. 13 14 This is an application for approval of a revocable 15 consent to establish and maintain an unenclosed 16 sidewalk café located at 1678 3rd Avenue. This café 17 would be located in Council Member Ben Kallos' 18 district and he supports approval of this 19 application. 20 Are there any members of the public who 21 wish to testify on this sidewalk café? Alrighty, seeing none, I will now close the public hearing on 2.2 23 Land Use Item No. 632. Now we will move on to Land Use Item 24 25 No. 647, Pret A Manger sidewalk café. This is an

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 18
2	application for approval of a revocable consent to
3	establish and maintain an unenclosed sidewalk café
4	located at 1 Astor Place. This café would be located
5	in Council Member Mendez's district.
6	Are there any members of the public here
7	who wish to testify on this issue?
8	Council Member Mendez, do you want to say
9	anything on the sidewalk cafe?
10	COUNCIL MEMBER MENDEZ: Thank you,
11	Mr. Chair.
12	This sidewalk café application was called
13	up so that we could get some agreement around the
14	tables; the hours and prior to this hearing there
15	were also some issues about garbage and all of those
16	issues have been addressed, maybe not to the
17	satisfaction of everyone on that block, but they are
18	proceeding with three tables, six chairs and I am in
19	support of this application now as proposed. Thank
20	you.
21	CHAIRPERSON RICHARDS: Thank you, Council
22	Member Mendez. Alrighty, are there any other members
23	of the public who wish to testify on this issue?
24	Okay, seeing none, I will now close the public
25	hearing on Land Use Item No. 647.

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 19
2	And now we will move on to our last café
3	today, which is Land Use Item No. 648, Horus Kebab
4	House sidewalk café. This is an application for
5	approval of a revocable consent to establish and
6	maintain an unenclosed sidewalk café located at 93
7	Avenue B. This café would also be located in Council
8	Member Mendez's district. Are there any members
9	Okay, we do. Alright, I'm gonna call up Ashraf Sadiq
10	[sp?] from Horus Kebab House and Kathleen Negri
11	I'm gonna mess your… Stath… I'm gonna mess your last
12	name up; I won't even read it Horus Café. Come on
13	up and we will go to Council Member Mendez for a
14	statement on it before we begin.
15	[pause]
16	COUNCIL MEMBER MENDEZ: Thank you,
17	Mr. Chair. We'll be hearing from the representative
18	of Horus Kebab House as well as Community Board 3 on
19	this matter. We had discussions back and forth for
20	the last week and earlier today we were discussing
21	some of the issues that have come up; they've agreed
22	to have less tables and chairs and they've agreed to
23	shorten the hours as to what some of the other
24	businesses and the Community Board have agreed to in
25	terms of sidewalk café.

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 20
2	Just drafting something that you can sign
3	that will be submitted into the record maybe later
4	on, you can do it on your own letterhead, but we'd
5	love to hear from you now on this matter.
6	CHAIRPERSON RICHARDS: Just hit your mic
7	and state your name for the record. Not hit it
8	literally, but the button on the mic. That would be
9	neat if you could just hit it and it went on though
10	[crosstalk]
11	KATHLEEN NEGRI STATHOPOULOS: Okay,
12	that's good. Okay. Kathleen Negri Stathopoulos; I'm
13	the attorney for Horus Café.
14	So originally we were looking for 13
15	tables, 26 seats, with hours ranging from Sunday-
16	Thursday, from 12-12 and then on Friday and Saturday
17	from 12-1. We have compromised with the Community
18	Board; we've spoken with the Community Board; we have
19	agreed on reducing the tables, first of all, to 10
20	tables and 20 seats, and the tables will be flush
21	against the façade of the building with the 3-foot
22	service aisle towards the curb. And we have also
23	agreed to a reduction of hours where we would open
24	every day at 12:00 and we would close every day at
25	10:00, with the exception of Friday and Saturday

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 21
2	nights, in which we would be open until 11. And then
3	it is our hope, of course, in the future we know
4	that there's no promises that if we run our café
5	efficiently and in a neighborly fashion that we might
6	be able to come back to the Community Board in the
7	future and request an increase in hours.
8	CHAIRPERSON RICHARDS: Okay. Council
9	Member Mendez; you okay? Alright, so we'll request
10	all of these things, including what she requested,
11	before it gets to the Land Use Committee. So I want
12	to thank you for coming in.
13	KATHLEEN NEGRI STATHOPOULOS: Thank you.
14	CHAIRPERSON RICHARDS: We will now go to
15	two other public speakers Susan Stetzer, Community
16	Board 3, Clint Smeltzer, CB3 and Lower Avenue B Block
17	Association.
18	SUSAN STETZER: I… No, I don't. 'Kay.
19	My name is Susan Stetzer; I'm District
20	Manager for Community Board 3 and we have agreed to
21	this compromise; it's not the hours we looked for,
22	because there are families living upstairs, but we
23	have agreed to this compromise of hours that will be
24	10 during the week and 11 on Friday and Saturday.
25	And I just want to note that the zoning regulations

1SUBCOMMITTEE ON ZONING AND FRANCHISES222actually treat residential neighborhoods the same as3Times Square and that is why it's necessary for us to4customize agreements so that businesses and residents5are not in conflict with each other.

CLINT SMELTZER: I'm Clint Smeltzer; I'm 6 7 a Community Board member and also chair of the Block Association of Lower Avenue B. We met with the 8 9 applicants and you know there was a discussion about the number of tables; they agreed to reduce that to 10 11 10; they moved it to the façade to keep the service 12 from happening outside the sidewalk café; give the area between the sidewalk ... the tables and the 13 14 sidewalk for serving. In doing that, it reduced the 15 tables to 10. We also asked them to reduce the hours consistent with what we have for other cafés in the 16 17 area; they did agree to 10 for the weekdays; 11 on 18 the weekend, and I think we are happy with that 19 compromise.

20 CHAIRPERSON RICHARDS: Thank you and 21 thank you for your commitment to working with the 22 Council Member and the café owner and compromise is a 23 good thing and we'll just make sure that they keep 24 their word and stay in touch with Council Member 25 Mendez to make sure that happens. Alrighty.

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 23 2 Alrighty, we will now close ... [background 3 comment] Oh is there any others who wish to testify on this issue? Okay, seeing none, I will now close 4 the public hearing on Land Use Item No. 649 and 650. 5 We are now going to hold a vote on these 6 7 applications and one other application that we laid over from our last meeting. We'll be voting to 8 9 approve four of the sidewalk cafés -- Land Use Item Nos. 631, 632, 648, and 647. 10 11 We'll be voting to modify the Watson Avenue Rezoning -- Land Use Item Nos. 649 and 650 --12 in order to change the text amendment to MIH Option 13 14 1, requiring 25% of the floor area averaging at 60% 15 of AMI. The application currently proposes Option 2. 16 We are also going to hold a vote on Land 17 Use Item No. 635, the 13-15 Greenpoint Avenue text 18 amendment in Council Member Levin's district that was 19 laid over from our previous meeting. This 20 application is for a zoning text amendment that would create Section 62-356 [sic] to allow the lot line 21 separating the development site from the park to 2.2 23 serve as a street line for purposes of applying bulk regulations. 24

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 24
2	We will be voting on modifications that
3	would increase the required setback from the park to
4	28 ft on the residential portion and 18 ft on the
5	commercial portion and prohibit balconies on the side
6	of the building facing the park and require 6-10 ft
7	walls separating the park from the development site.
8	These modifications would help to ensure a harmonious
9	transition from public to private space.
10	I will now go to Council Member Levin for
11	statements on this application Palma's not here,
12	right, and Mendez left. So we will go to Levin for
13	comments before we vote.
14	COUNCIL MEMBER LEVIN: Thank you very
15	much, Mr. Chair.
16	So I'm going to be recommending an aye
17	vote on this project, and I just want to make a
18	couple acknowledgements. This has been a lengthy
19	process working with members of the community, so I
20	just want to acknowledge the Friends of Transmitter
21	Park Steven Chesler is here, Sante Miceli,
22	Katherine Naplatarski, Francesca Olivas [sp?], and
23	Joe Mayock.
24	I'd also like to acknowledge the
25	developers, the Swett family, for working with the

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 25 2 community on reconfiguring this site, working on ... 3 coming up with an agreement on a physical barrier 4 which is going to be a concrete wall that is going to 5 be up to 10 ft tall that will separate the park from the development site and therefore ensuring in 6 7 addition to a setback from the park boundary into the property of 30 ft on the commercial portion and 20 ft 8 9 on the residential portion -- I'm sorry, other way around -- 30 ft on the residential portion; 20 ft on 10 11 the commercial portion -- that will ensure that there 12 is enough of a barrier between the private 13 development and the public park so that there's a 14 clear break and that the public can continue to enjoy 15 this passive park in quiet and enjoy that aspect of 16 nature on the Greenpoint waterfront. 17 So I also want to acknowledge Nick 18 Hockens, who is here, working with us on coming to 19 the terms of this agreement. But again, the Friends 20 of Transmitter Park, Parks Department, Mary Salig, 21 who is here, as well as my staff, Jonathan Boucher, my Chief of Staff, and Ben Solotaire for working on 2.2 23 this project, and I appreciate my colleagues allowing me to speak here and I encourage you all to vote in 24

25 favor of this application.

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 26
2	CHAIRPERSON RICHARDS: Thank you, Council
3	Member Levin.
4	I will now call a vote to approve Land
5	Use Item Nos. 631, 632, 648, and 647, and approve
6	Land Use Item No. 649, 650 and 635 with the
7	modifications I just described.
8	Counsel, please call the roll.
9	COMMITTEE COUNSEL: Chair Richards.
10	CHAIRPERSON RICHARDS: I vote aye.
11	COMMITTEE COUNSEL: Council Member
12	Gentile.
13	COUNCIL MEMBER GENTILE: Aye on all.
14	COMMITTEE COUNSEL: Council Member
15	Reynoso.
16	COUNCIL MEMBER REYNOSO: Vote aye.
17	COMMITTEE COUNSEL: Council Member
18	Torres.
19	COUNCIL MEMBER TORRES: I vote aye.
20	COMMITTEE COUNSEL: By a vote of 4 in the
21	affirmative, 0 in the negative and 0 abstentions,
22	the… [background comment] one moment… Land Use Items
23	631, 632, 647, and 648 are approved and Land Use
24	Items 649, 650 and 635 are approved with
25	
	I

1SUBCOMMITTEE ON ZONING AND FRANCHISES272modifications and all items are referred to the full3Land Use Committee.

4 CHAIRPERSON RICHARDS: Alright, we'll 5 hold this vote open... [background comments]

Alright, next we will have Land Use Item 6 7 Nos. 654 and 655, the 125 Edgewater Street 8 development. This application is for a zoning map 9 amendment and zoning text amendment to facilitate the development of three mixed-use buildings, including 10 11 approximately 371 units of housing and 24,000 sq ft 12 of retail. The development would also provide a 13 publicly accessible upland connection and shore 14 public walkway. The Mandatory Inclusionary Housing 15 program would apply to this development and is proposed to allow for Option 1, Option 2 or the 16 17 workforce option. This application is located in Council Member Debi Rose's district. 18

I will now open the public hearing on
Land Use Item Nos. 654 and 655 and go to Council
Member Rose for a statement, if she so wishes.

22 COUNCIL MEMBER ROSE: Thank you. Thank 23 you, Chair Richards for allowing me this opportunity 24 to speak regarding a proposed rezoning in my 25 district, at 125 Edgewater Plaza, LU 654 and 655.

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 28
2	This is an exciting time on Staten
3	Island's north shore waterfront; there is a
4	tremendous amount of economic development taking
5	place along our waterfront, bringing housing, hotels,
6	restaurants, and retail space for tourists and Staten
7	Islanders alike. The amount of money being invested
8	is unprecedented for my borough; indeed, one can say,
9	without a hint of irony, that we are living history
10	and it is of that history that I am ever mindful as
11	this process unfolds, a history of overdevelopment in
12	other parts of Staten Island, of a loss of nature,
13	protections from floods and water damage that have
14	made us more vulnerable, a loss of open spaces and
15	promises made and not always kept.
16	I have been and will continue to be very
17	supportive of development that is environmentally
18	safe, responsible and affordable, development that
19	will build the infrastructure to adequately support
20	the project and will bring the promise of good jobs
21	to my constituents both during construction and
22	afterwards.
23	I look forward to hearing from the
24	applicant regarding all of these important elements
25	

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 29 of their project in today's hearing. Thank you, 2 3 Chair. 4 CHAIRPERSON RICHARDS: Thank you so much, 5 and I know we're joined by Caroline Harris, Ron Schulman, Chris -- gonna mess your last name up --6 7 Nelly Minella. Alrighty, so you may begin and you'll please state your name for the record and who you're 8 9 representing and then you may begin. CAROLINE HARRIS: I'm Caroline... 10 11 [crosstalk] 12 CHAIRPERSON RICHARDS: Please speak into the mic. 13 14 CAROLINE HARRIS: Caroline Harris, a 15 partner at Goldman Harris representing Pier 21 16 Development, but having some technical problems; I 17 did set this up before the hearing and it was removed 18 and now is not opening. [background comments] You 19 do have a handout, so rather than delay anymore with 20 this ... CHAIRPERSON RICHARDS: We heard it's 21 2.2 partly our fault, so it's okay. [laugh] 23 CAROLINE HARRIS: Uhm I apologize; I was looking forward to using it. [background comment] 24 25

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 30
2	So the application, as you already
3	revealed and first of all, good morning and thank
4	you for letting us appear here. We've met before
5	about the project, Council Member Richards and
6	Council Member Rose, and we look forward to sharing
7	it with the rest of the Committee and the community
8	here.
9	125 Edgewater Street is located in
10	Community Board 1, as you'll see on the second page
11	of the handout, on the eastern shore of the northern
12	portion of Staten Island; it's near the community
13	called Rosebank; it's south of Stapleton and St.
14	George, where currently a City Planning study is
15	going forward on Bay Street, there's been a
16	tremendous amount of development in the North Shore
17	with EDC supported projects. This project would be
18	the first privately funded project, excluding issues
19	of affordable housing and it would be the first
20	Mandatory Inclusionary Housing project on Staten
21	Island.
22	The proposal is to extend the Special
23	Stapleton Waterfront District this is page 3

25 presentation. The Special Stapleton Waterfront

24

which you'll see in gray on the third page of the

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 31 2 District ends north of this site, beyond the northern 3 border of 1 Edgewater and the proposal is to extend 4 the Special Stapleton Waterfront District over 1 and 125 Edgewater, which are currently mapped as an M2-1 5 district; we would create two subdistricts within 6 7 this extension of Stapleton on Area D, which would be approximately the Pouch Terminal site, which is not 8 9 the subject of this application, except for the extension of the Stapleton Waterfront District, and 10 11 Subarea E, which is the applicant site. 12 The Subarea E regulations would include 13 special use modifications, bulk regulations and 14 design requirements for the waterfront public access 15 area, and of course, the mandatory inclusionary 16 zoning mapping. 17 I'm mindful of your time, so I'll skip 18 forward to details about the project we have provided 19 in the presentation material you have why this is an 20 appropriate extension of the Special Stapleton; we've reviewed what ULURP actions are necessary, which has 21 2.2 already been reviewed by the Chair, and the benefits

to the community, which include consistency with the

Stapleton goals and being able to establish physical

and visual public access to the water, developing new

23

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1SUBCOMMITTEE ON ZONING AND FRANCHISES322residential and commercial uses from a nonperforming3manufacturing site, attractive environment and4helping to build the residential community.

There are already some variance 5 application projects in the neighborhood, in the 6 7 immediate neighborhood, and as you know, it's not far from the Staten Island Railroad station, which we 8 9 hope will be increasingly used by residents of the area. And the property -- if you look to the survey, 10 11 you'll see it in blue and tan -- is an L-shaped 12 property with the longest part of the property along the waterfront, which is where this very substantial 13 14 long waterfront esplanade will be created; there will 15 be public access, although on private property, from 16 Edgewater Street at Lynhurst, going towards the 17 waterfront; that road will be paved, enhanced 18 landscape and have public parking on it to connect to 19 the waterfront esplanade.

The aerial view, which is further along in the materials, you'll see the same L-shaped property; it envelopes, if you will, the existing Pouch Terminal, which also has a private road connecting from Edgewater towards our site, and our applicant has been granted an easement for pedestrian

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 33
2	and vehicular egress and access that will provide a
3	second entrance from Edgewater to the project site
4	and will include, on the client's property, the
5	required turnaround for Fire Department vehicles.
6	The area currently you'll see site
7	photos on the next page is predominantly
8	industrial or with Pouch Terminal offices, so this
9	will be a shift in the use of the waterfront area
10	right there and going north to being a residential
11	area.
12	The proposed project is to be mapped from
13	the M2-1 waterfront to an R6 with a C2-2 overlay.
14	The permitted FAR would be 2.42 for residential, 4.8
15	for community facility and 2 FAR for commercial. And
16	we're proposing height limits that differ from the R6
17	standard height to be consistent with Stapleton
18	waterfront. The base height, 55 ft, maximum building
19	height for the tallest building will be 120; for the
20	second building, Building B/C, would be 110. So you
21	can see those buildings on the front page of your
22	handout Building A is the one on the far left;
23	that's the building that would be no more than 120
24	ft, and the Building B is the two towards in the
25	center that would be 110 ft There will be a maximum
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1	SUBCOMMITTEE ON ZONING AND FRANCHISES 34
2	of three towers; the smallest building is six six
3	stories? is six stories, which is the third
4	building; what we call Building C.
5	These will be built and this is part
6	of our request that they be built in a series,
7	consecutively; not have to be built all at once.
8	This is important both for staging of the
9	construction and then completion of the esplanade
10	would be in accordance with each building being
11	constructed, because there would be risks and sort of
12	needless activity to build the esplanade and then
13	having construction vehicles on it while you're
14	building the apartment building.
15	There will be a total of if you look
16	to the zoning analysis page the residential
17	building, residential total will be approximately
18	351,567 ft, commercial 24,173 ft, for a total floor
19	area of 375,740; they anticipate 371 apartments;
20	although the environmental impact statement did
21	consider 396 units, the proposal is actually for 371,
22	with 346 parking spaces. Parking just for your
23	information is required at 70% of market rate; 55%
24	for affordable units, and the project is providing
25	67% parking, which is greater than what would have

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 35 2 been required under the zoning requirements; there 3 are an additional 16 spaces, so we end up with 71% 4 parking, which is greater than needed under the 5 There is also required parking for the zoning. commercial uses, which amounts to 81 spaces. 6 The 7 Waterfront Public Access Area provided is 52,126, which is more than 30,000 sq ft more than required. 8 9 And it's gonna be beautiful; there'll be a beautiful esplanade for the public to use. 10

11 I know there have been questions raised 12 by the community about parking and the client has 13 committed to exploring if there is a demand for 14 additional parking ... if there is a demand for 15 additional parking that's found during marketing, 16 they will be able to put additional parking spaces in Building C, Council Member Rose, which is something 17 18 we had not been able to ascertain before, but they 19 will be able to increase the number in Building C. 20 And another question that was raised 21 during the review process was whether we would be working -- we're certainly committee to local hiring 2.2

and women and minority business industry, and as HPD

touch with 32BJ, the Service Employees International,

requires, prevailing wage. The client has been in

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1SUBCOMMITTEE ON ZONING AND FRANCHISES362particularly Kyle Bragg, who is the secretary, to3discuss permanent jobs that would be union jobs. He4hasn't finished his construction budget, so he's5working on that and will continue discussing union6jobs with the building trade.

7 The affordability issues, I would rather defer to my colleague, Ron Schulman, to discuss what 8 9 they've been in discussion with HPD regarding for affordability. On sustainability issues, Nelly 10 11 Minella could go into more detail if you'd like, but 12 the building will have an independent generator in 13 the event of -- we hope no more floods -- but in the 14 event of a terrible storm, and flooding, there will 15 be an emergency generator. The buildings are by law 16 required to be built above the flood hazard elevation and they will be -- they're exploring whether solar 17 18 panels, the viability of solar panels from a 19 financial viewpoint, whether there is NYSERDA money 20 or some other program to help with the installation 21 of other sustainability features. So they're working 2.2 hard at that right now, as I understand it. 23

And I think that covered all the issues, other than affordability, which I'd like to defer to
1 SUBCOMMITTEE ON ZONING AND FRANCHISES 37 Mr. Schulman. Are there questions about the project 2 3 overall, or you'll come back... [interpose] 4 CHAIRPERSON RICHARDS: We'll ask after 5 he... RON SCHULMAN: Good morning. My name is 6 7 Ron Schulman, Best Development Group and I represent Pier 21 on the affordability. 8 9 We passed around a one-page handout to show the difference between Option 1 and Option 2 10 11 under Mandatory Inclusionary Housing. Option 1, of course, is 25% at 60; Option 2 is 30% at 80, on 12 average. We understand, Mr. Chair and Council Member 13 14 Rose, that there was a discussion about affordability at the lowest tier -- 40%, which we're calling 37% of 15 16 AMI -- actually you could accomplish that in both 17 options, if that's the desire; it's required under 18 Option 1 and Option 2 we could skew the rents down to 19 average out at 80 so we could have some at 37%, some 20 at 80; some above 80; play around with the AMI mix, but you could accomplish both affordability, deep 21 rent skewed, targeted units if so desired under 2.2 23 either option. The sponsor would like to keep both of these options open for the project and you know 24 the affordability of course would be larger under 25

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 38
2	Option 2 30% of the units, 30% of the square
3	footage, Option 1 is 25%. I'd be happy to answer any
4	questions, but we just wanted to give you that look
5	of the difference between the Option 1 and Option 2.
6	We've also met with HPD about the financing of the
7	project; it's not committed to be financed with HPD
8	or HDC, but we just had a very good conversation
9	about the project and it could possibly be financed
10	there, but that decision has not yet been made. I'll
11	be happy to answer any questions.
12	CHAIRPERSON RICHARDS: So on the handout
13	you gave on Option 1, so Option 1 mandates 10% of
14	units be at around 40% of AMI… [crosstalk]
15	RON SCHULMAN: Correct.
16	CHAIRPERSON RICHARDS: that's not really
17	reflected here. So can you just speak to that? So I
18	see 30% 37% AMI at 3%, but in the MIH Option 1,
19	which we passed in this Council, it mandates 10% of
20	the units to be at around 40% AMI. So I don't know
21	if this is a typo or
22	RON SCHULMAN: Ten percent of the total
23	in the project… [interpose]
24	CHAIRPERSON RICHARDS: Uhm-hm.
25	RON SCHULMAN: or 10% of the MIH?

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 39
2	CHAIRPERSON RICHARDS: Yeah.
3	RON SCHULMAN: And that's a typo, so 10%
4	of the project would be it would be 37 or 39,
5	depending on how large the project is, because it's
6	371 to 396.
7	CHAIRPERSON RICHARDS: So you're aware of
8	that?
9	RON SCHULMAN: Yes.
10	CHAIRPERSON RICHARDS: Okay.
11	RON SCHULMAN: Sorry about that.
12	CHAIRPERSON RICHARDS: Alright, so let's
13	go through… so just go through your averages again on
14	both buildings.
15	RON SCHULMAN: So Option 1 would be 25%
16	of the units; we're using the 396 was in the EAS
17	the application had 371 total for all three
18	buildings; if you took 25% of the 396, you'll come up
19	with 99 units of MIH under Option 1 and under Option
20	2, you would have 30% of the units, which is 119,
21	just shy of 120 units, so it'd be 40 units well
22	actually, go back to Option 1. Option 1 would have
23	37 units at the 37% and 62 units at 57. And then
24	under Option 2, you would have 39 40 units, rounded
25	to 40 units at 37 and then we would mix it between
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1 SUBCOMMITTEE ON ZONING AND FRANCHISES 40 the 80s and the 20s, which would be 70 units 2 3 distributed between the other two bands. 4 CHAIRPERSON RICHARDS: Okay. And this area was -- and I'll let Council Member Rose sort of 5 go through that a little bit more, through the 6 7 affordability, but the Committee likes Option 1 here, 8 so I know we have not selected an MIH option. Can 9 you just go into a little further -- so you're in discussions with HPD now? 10 11 RON SCHULMAN: We met with HPD about a 12 week or two ago, we had a good discussion, we 13 presented the project; we talked about the financing; 14 we did not commit to the financing and they didn't, 15 you know, return the commitment back, but we had a 16 very good discussion about how the project would be 17 financed if it is financed by HPD and HDC. 18 CHAIRPERSON RICHARDS: So are you looking 19 at any programs -- ELLA or any other program ...? 20 [crosstalk] 21 RON SCHULMAN: It would probably be an M Squared project; it would not be an ELLA; it's not 2.2 23 all-tax credit deal, so probably M Squared. CHAIRPERSON RICHARDS: And can you go 24 25 through the NCA [sic] again, so you spoke of putting

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 41 2 the generator up on the roof, which is standard now, 3 I mean at least in waterfront communities. Can you 4 go through other waterproofing measures that you're putting in place for these buildings? And this area 5 I would assume was hit by Sandy; correct? Okay. 6 Uh 7 it's uh like ... yeah, yeah, it's not on. 8 NELLY MINELLA: Good morning. My name is 9 Nelly Minella; I'm from the Gerry Caliendo Architects. 10 11 We will be required to have the -- below the flood level is only the lobbies, the elevators; 12 13 the stairs to get above the flood level; all of that 14 will be required to be either dry or wet flood-15 proofing and we will be looking to doing that. Other than that, I know we have a requirement for an 16 17 emergency generator above 125, which one of the 18 buildings from the ground will be more than that, so 19 we have a requirement to do that. 20 CHAIRPERSON RICHARDS: And have you 21 thought of flood-proofing gates or no? NELLY MINELLA: We haven't discussed 2.2 23 flood-proofing gates, but it is a ... we could discuss that with the client if we ... we can [sic] ... [crosstalk] 24 25

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 42
2	CHAIRPERSON RICHARDS: Yeah, I think it
3	should be something you certainly look at and get
4	back to us on. I'm gonna go to Council Member Rose,
5	but just want to reemphasize on the affordable;
6	Option 1 is what we are interested in and the
7	Committee. Council Member Rose.
8	COUNCIL MEMBER ROSE: Thank you, Chair.
9	And I want to say also that there needs to be further
10	conversation about the MIH and the options, because
11	I'm concerned about how would the application of MIH
12	Option 1 or MIH Option 2 affect the feasibility of
13	this project?
14	RON SCHULMAN: I don't know; it's the
15	feasibility could go either way; it's just a
16	different way of financing it; the 25% at 60 is one
17	way where likely there would be a sale of tax
18	credits, because those 60% of units generate tax
19	credits; the 30% average at 80 might not be a tax
20	credit purchaser, because you might not have enough
21	units in a lower income tier to sell tax credits.
22	It's just a different way to finance the project.
23	They're both possible ways of financing the project;
24	one is just a different way from another. I can't
25	

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 43 say that one is better or one is worse, it's just 2 3 different ways of financing the project. COUNCIL MEMBER ROSE: And were there 4 conversations with HPD about lower affordability? 5 RON SCHULMAN: We discussed the 6 7 affordability I would say in general and we didn't get into a long discussion about how low; we just 8 9 talked about what levels we were thinking and talking about the different options. They didn't ask us to 10 11 go any lower; right? We did mention the 40% that was your desire and we said we could accomplish it with 12 either Option 1 or Option 2. 13 14 COUNCIL MEMBER ROSE: So are we looking 15 at further discussion on Option 1? 16 CHRIS VECCHIARELLI: Good morning, Chris 17 Vecchiarelli. Absolutely. The reason -- as you 18 know, when we first presented the project, we 19 presented it with three options; understanding that 20 the workforce housing option was not a desirable 21 option we eliminated that. The reason that I am requesting having both options still in play is to 2.2 23 have some flexibility with the financing of the project. And so Ron just alluded to just different 24 ways to finance the project, where both can achieve, 25

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 44 2 you know a band of the 40% AMI that you are looking 3 for, and from my point of view, having that flexibility just makes me more comfortable with 4 bringing the project to fruition. 5 COUNCIL MEMBER ROSE: And nothing's been 6 7 decided yet? 8 CHRIS VECCHIARELLI: Nothing has been 9 finalized as of now [sic], no... [crosstalk] COUNCIL MEMBER ROSE: Finalized. Okay. 10 11 In terms of the parking, you know the plan addresses 12 that there will be one space per unit in Building A, 13 so can you just clarify your commitment to use the 14 stackers in Buildings B and C for one to one ratio 15 parking, and what is the timeframe for the building 16 of Buildings A and B? 17 CAROLINE HARRIS: In terms of commitment, 18 the client has not committed to one to one parking, I 19 want to be clear; I don't want to be disingenuous 20 here. There isn't space in the project for one to 21 one parking; the project was designed in accordance 2.2 with the zoning regulations and yet giving more than 23 the zoning was going to require, and there is a total of... the total number of spaces is 346 if you include 24 commercial, the permitted parking that's on the 25

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 45 2 street, and the amount of parking attributing to 3 required parking, but it's actually more than is 4 required. There is not room for one to one parking 5 only for residential in this project; it was designed without that in mind; the height limitations, the 6 7 maximum height of the building was planned with only 8 the parking at the elevation of the ground. If they 9 had been planning a one to one parking for the residential plus the required, there might well have 10 11 been a different building design; maybe a different 12 request on height. So there's not just ultimate flexibility to provide the 1 on 1; the place where 13 14 they could provide the stackers is in Building C, 15 between our last discussion and now they actually explored the floor to ceiling height in Building B 16 17 and the ground floor where the parking is doesn't 18 allow for stackers, but there is enough room in 19 Building C to provide additional stackers. So... 20 COUNCIL MEMBER ROSE: But not in Building 21 B? CAROLINE HARRIS: Now ... I understand now 2.2 23 not... that they actually measured it and it's not feasible to put stackers in Building B, they could 24 put smaller spaces, like for compact cars, but not 25

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 46 2 stackers; it requires too high a floor to ceiling 3 height. COUNCIL MEMBER ROSE: So if there is a 4 need for additional parking; that will not happen 5 until the very last building is finished. 6 7 CAROLINE HARRIS: Building C. But as you said, as you pointed out, Building 1 has 100% 8 9 parking; that doesn't mean that all the units in that building are going to be renting all of those spaces; 10 11 they might, and if they do, that would certainly be 12 indicative that they would want to add more parking 13 in the later phase. 14 COUNCIL MEMBER ROSE: So I could be a 15 resident in Building B and not have a space? 16 CAROLINE HARRIS: That's theoretically 17 possible; we would have to deal with that and see 18 where the parking can go. 19 COUNCIL MEMBER ROSE: So what's the 20 timeframe in terms of building, you know, Buildings B and C? 21 2.2 CAROLINE HARRIS: The EAS gave a two-23 year ... a little over two-year timeframe from construction of Building 1 to Building 2... [interpose] 24 25

SUBCOMMITTEE ON ZONING AND FRANCHISES 47
COUNCIL MEMBER ROSE: The Two years
between each building… [crosstalk]
CAROLINE HARRIS: No. No, no
COUNCIL MEMBER ROSE: being built?
CAROLINE HARRIS: Total.
COUNCIL MEMBER ROSE: Okay.
CHRIS VECCHIARELLI: No, two years in
total. And again, as we had requested to do the
project in phases, there's also the possibility that
they can, you know, multiple buildings can be built
at the same time and the entire project can be built
at the same time, so again, our request to build
phases is just our request, thinking that it may be a
better way to build out the site, being that it's a
large site; however, that doesn't need to be the
case. So to your question earlier is there a
possibility of somebody in Building B not having a
spot should we have tremendous success with Phase
1 or Building A, there could be a possibility that
Buildings B and C get built at the same time,
Buildings B and C get built at the same time, simultaneously and that could accommodate then
simultaneously and that could accommodate then

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 48 2 COUNCIL MEMBER ROSE: And so in the one 3 to one ratio, was the -- I heard in the presentation that in the affordable percentages that there's a 4 5 different ratio... [crosstalk] CHRIS VECCHIARELLI: Yes. Yes. 6 7 CAROLINE HARRIS: Under the Zoning Resolution, affordable parking has a lower parking 8 9 ratio than market rate units do. 10 COUNCIL MEMBER ROSE: So where are you 11 compensating for these fewer parking spaces? 12 CHRIS VECCHIARELLI: No; what we're doing 13 is; we at the moment -- the market rate units, we're 14 required to supply 70% parking for the market rate units; with the affordable units the ratio is 55%; we 15 16 are achieving 70% at the site as it's currently 17 designed, so at the moment we are already providing 18 more parking than the zoning requires. 19 COUNCIL MEMBER ROSE: You know I have a 20 problem with this parking; right? CAROLINE HARRIS: We do understand that; 21 as I said, there's very... there are very limited ways 2.2 23 that we can expand the amount of parking only to a certain extent, based on the design of the project 24 25

SUBCOMMITTEE ON ZONING AND FRANCHISES 1 49 and it's ... I'm happy to discuss it with you outside of 2 3 the hearing. 4 COUNCIL MEMBER ROSE: And how many parking spaces are you looking at around the complex ... 5 [crosstalk] 6 7 CAROLINE HARRIS: There are 16 ... COUNCIL MEMBER ROSE: if you're talking 8 9 about street parking? 10 CAROLINE HARRIS: The street parking on the private street is 16 and that's included in the 11 12 70%, what we've achieved as a little over 70% 13 parking, 71%. COUNCIL MEMBER ROSE: So you're building 14 15 that into the 70%? 16 CAROLINE HARRIS: Yes. You have 16 17 spaces. CHRIS VECCHIARELLI: That street is on 18 19 our property... [crosstalk] 20 CAROLINE HARRIS: It's a... It's a private 21 street. CHRIS VECCHIARELLI: that's on the visual 2.2 23 corridor of the property. COUNCIL MEMBER ROSE: So you're not 24 counting parking on Edgewater? 25

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 50 CHRIS VECCHIARELLI: No, we are not ... 2 3 [crosstalk] 4 CAROLINE HARRIS: No. CHRIS VECCHIARELLI: absolutely not; this 5 is all on-site parking. 6 7 CAROLINE HARRIS: I imagine that we could swap -- I'd have to look into swapping the 16 that 8 9 are on the street to make them in some way dedicated for the commercial use and have those 16 spaces 10 11 inside the parking garage as residential spaces; we 12 could look into whether ... from the zoning perspective if we're allowed to do that; I don't know if we are. 13 COUNCIL MEMBER ROSE: So where are you 14 15 looking at the commercial parking at? 16 CAROLINE HARRIS: They're in the garage. 17 COUNCIL MEMBER ROSE: In the garage also...? [crosstalk] 18 19 CAROLINE HARRIS: Yes. 20 CHRIS VECCHIARELLI: Correct. 21 COUNCIL MEMBER ROSE: Okay. CAROLINE HARRIS: So if we can add 2.2 23 residential park... take some of the garage spaces that are now earmarked for commercial and allow them to be 24 counted on the outside on the street, because it is 25

SUBCOMMITTEE ON ZONING AND FRANCHISES 1 51 private property and it could be monitored, then ... 2 3 I'll see if we can do that; I don't know if the 4 zoning will allow us to do that. 5 COUNCIL MEMBER ROSE: And how many commercial spaces? 6 7 CAROLINE HARRIS: Eighty-one. 8 COUNCIL MEMBER ROSE: Eighty-one. Are 9 the towers going to be visible from upland communities? 10 11 CAROLINE HARRIS: There are places where the towers will be visible, but very minimally. 12 In the handout that we shared with you, there is a 13 14 perception of building height; the ... Building A, the 15 first building on the left, will be visible behind 16 the power station smokestack, but the smokestack 17 itself blocks a good portion of that ... of the building... [crosstalk] 18 19 COUNCIL MEMBER ROSE: And how many stories are we talking visibility? 20 CAROLINE HARRIS: It's ... I ... [background 21 comment] about two, three stories. [background 2.2 23 comment] Behind Pouch Terminal... from very few vantage points you might see one story above the roof 24 of Pouch and behind the tower -- I don't know the 25

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 52
2	number that's visible behind the tower. It's set
3	back from the street considerably and you'd only have
4	to be… you'd be standing in the middle of Lynhurst to
5	be able to see it. It's not visible from the streets
6	that are parallel to Bay Street when you're on the
7	street; your perspective isn't adequate to look over
8	the other buildings that are between you and the
9	project.
10	COUNCIL MEMBER ROSE: And with the
11	resiliency efforts, what are you doing to ensure the
12	flood resiliency?
13	CAROLINE HARRIS: Well number one; the
14	building is being built above the flood hazard level,
15	which is the brand new flood hazard level; you know
16	that actually caused some issues with our
17	environmental study, because the flood hazard levels
18	have changed, so the base flood elevation that you
19	build from has been raised. So according to the
20	current science, the building no residential
21	portion of the building will be in the flood hazard
22	level, the ground floor, where the flood would occur,
23	is occupied by cars; not by commercial or residential
24	space, and that's compliance with the most recent
25	iteration of the flood hazard map, so that's the

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 53 2 number one facility, to protect the buildings and the people from the risk of a flood. 3 4 COUNCIL MEMBER ROSE: Along the esplanade, what are you doing to ... are you doing any 5 measures to ensure resilience? Are you building any 6 7 kind of wall or widening the... [crosstalk] CAROLINE HARRIS: No, we're not ... we're 8 9 not building a flood barrier there, and my understanding is that the Parks Department does not 10 11 want a flood barrier, but has a... the shoreline is 12 designed in a way that water washes in and out, so the esplanade itself, the distance between the 13 14 shoreline and the building is another measure that 15 actually protects the buildings from -- because they're set back from the waterfront -- protects the 16 buildings from flood hazard. 17 18 COUNCIL MEMBER ROSE: And there was a 19 question about the waterfront being constructed in 20 phases; Mr. Vecchiarelli mentioned that it's possible 21 that maybe all three buildings might be worked on at the same time? 2.2 23 CHRIS VECCHIARELLI: It's a possibility;

I mean it's... we're not making a commitment to that;
obviously the market has a lot to do with dictating

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 54 that -- financing the project has a lot to do with 2 3 that, but that is a possibility at the end of the 4 day. 5 COUNCIL MEMBER ROSE: And if you do that, does that then change how the esplanade will be 6 7 constructed... [crosstalk] Sure, absolutely. 8 CHRIS VECCHIARELLI: 9 COUNCIL MEMBER ROSE: because right now 10 it... [crosstalk] 11 CHRIS VECCHIARELLI: Absolutely, if all three buildings are being built simultaneously; 12 13 again, which I don't anticipate happening, but if 14 they were to be built simultaneously, the shore 15 public walkway would also be built at the same time. 16 CAROLINE HARRIS: There is a practical 17 matter; the Pouch Terminal is immediately behind 18 Buildings B and C, so there is no place to put, for 19 example, a crane or a tractor upland from B and C. 20 So they need to use the space either to the south or to the north or towards the water in order to build 21 the building; you don't want that kind of heavy 2.2 23 equipment on a brand new esplanade; it'll ruin the esplanade, so it's only practical to build the 24 25 buildings first and then make the esplanade beautiful

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 55 after you've finished having all the heavy 2 3 construction equipment on it; the same thing with the smaller building, Building C, there is room between 4 5 Buildings B and C for equipment and the area right in front is not wide enough for construction equipment. 6 7 So Building C, which is the shortest, and probably would end up being built with Building B; when 8 9 they're finished, then they'll be able to complete the esplanade, but it makes no sense to build the 10 11 esplanade out, have it be beautiful and then have it 12 be ripped up by construction vehicles. COUNCIL MEMBER ROSE: 13 So what's the 14 timeframe do you think that, you know, for 15 accessibility to the esplanade, the entire esplanade? 16 CAROLINE HARRIS: When Building C is 17 complete the entire esplanade would be accessible, sometime shortly thereafter, after they finish and 18 19 then they fix the esplanade. 20 COUNCIL MEMBER ROSE: And so the 21 timeframe again for all three buildings to be 2.2 complete... [crosstalk] 23 CAROLINE HARRIS: The EAS reported a twoyear timeframe for building all three buildings, and 24 25

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 56 so sometime after that, shortly after that would be 2 3 the completion of the esplanade. 4 COUNCIL MEMBER ROSE: And my last question is -- and I thank the Committee's indulgence 5 -- will the jobs be local hiring, good-paying, with 6 7 attention being paid to MWBE contractors? 8 CAROLINE HARRIS: Yes; in fact, we'd very 9 much like to work with the Councilwoman's office and the Community Board to provide for local hiring and 10 11 MWBE businesses as part of the project mission, for construction jobs and then during ... both for 12 13 employment hire, as I mentioned at the beginning and 14 Mr. Vecchiarelli is already in discussion with BJ ... 15 [interpose] 32BJ... [crosstalk] 16 COUNCIL MEMBER ROSE: 17 CAROLINE HARRIS: 32... 32. 18 COUNCIL MEMBER ROSE: And those 19 conversations are going to continue? 20 CAROLINE HARRIS: Yes, they are. 21 CHRIS VECCHIARELLI: Absolutely. 2.2 CAROLINE HARRIS: And for, you know, 23 retail jobs, like the shop keepers and so on, definitely looking to have local hire, and we'd love 24 to work with your office on that. 25

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 57
2	COUNCIL MEMBER ROSE: Okay. Thank you.
3	Thank you, Chair.
4	CHAIRPERSON RICHARDS: Thank you. We're
5	gonna go to Council Member Wills for a question.
6	COUNCIL MEMBER WILLS: Good afternoon.
7	Could you just give me a brief history of your
8	development track record how much you've built;
9	how long you've been building?
10	CHRIS VECCHIARELLI: Sure. I've been in
11	this business for 17 years; I actually started my
12	business on Staten Island, building single-family and
13	two-family homes. We primarily now focus on midrise,
14	multifamily apartment buildings; we typically build
15	for long-term hold and investment, and you know, have
16	a considerable, sizable portfolio at the moment.
17	COUNCIL MEMBER WILLS: So if I was to ask
18	you about MWBE contractors, post-construction and
19	post-hiring for MWBE and single individuals or
20	minority hiring or community preference, you already
21	have a track record that you could speak to?
22	CHRIS VECCHIARELLI: Absolutely.
23	COUNCIL MEMBER WILLS: So then what are
24	your aspirational goals or what other goals you have
25	already met in some of the other projects?

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 58
2	CHRIS VECCHIARELLI: Well in some of the
3	other projects I think we tried to meet a 7% WBE and
4	I think a 10-12%, maybe even 15% ME, local hire.
5	COUNCIL MEMBER WILLS: You said 7%?
6	CHRIS VECCHIARELLI: Seven percent, yes,
7	of MBE [crosstalk]
8	COUNCIL MEMBER WILLS: MWBE or WBE?
9	CHRIS VECCHIARELLI: W, excuse me, WBA
10	[crosstalk]
11	COUNCIL MEMBER WILLS: W; what about
12	minorities?
13	CHRIS VECCHIARELLI: Fifteen percent.
14	COUNCIL MEMBER WILLS: Fifteen percent?
15	CHRIS VECCHIARELLI: Yes.
16	COUNCIL MEMBER WILLS: And that's
17	aspiration or have those goals actually been met?
18	CHRIS VECCHIARELLI: Those goals have
19	if they haven't been met; they've been very close.
20	COUNCIL MEMBER WILLS: Okay. When you
21	spoke to the phases, I know that you said that trying
22	to complete the work at one time is something that
23	you would try you're not taking it out, but you're
24	not committing to it because of logistical issues,
25	especially with the Council Member wanting the
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SUBCOMMITTEE ON ZONING AND FRANCHISES 1 59 promenade to be accessible, but you spoke about 2 3 logistics to that, but is financing one of the pieces that would say we would build -- I mean that would 4 5 make sense, right; you would build one... [crosstalk] CHRIS VECCHIARELLI: That's the main 6 7 reason... the main reason of requesting a phase development is the market and the financability of 8 9 the project. 10 CAROLINE HARRIS: The financability is 11 the project; not the esplanade. The esplanade is 12 definitely gonna be built ... [crosstalk] 13 COUNCIL MEMBER WILLS: No, no, I 14 understand. No, I'm speaking ... I'm speaking to the 15 project, but her desire is to have the ... I'm speaking 16 to the project... [crosstalk] 17 CAROLINE HARRIS: Yes. 18 COUNCIL MEMBER WILLS: I understand the 19 construction portion of the project [sic] ... [crosstalk] 20 CAROLINE HARRIS: I wanted to mention 21 something about financing the project; not to 2.2 23 contradict my colleague. One of the options that he mentioned depends on tax credits being viable, and 24 25 with the current temperament in Washington, the

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 60 future of tax credits is a bit in the air, as I 2 3 understand... [interpose]

4 CHAIRPERSON RICHARDS: Low-income taxes. CAROLINE HARRIS: Low-income tax, which 5 is part of my being involved here, and tax credits 6 7 generally -- we don't know. So the desire would be to be able to come up with a financing package that 8 9 could address the whole project at once and have lenders involved -- private lenders as well as 10 11 whatever HPD sources there are -- be able to finance the whole project at once. We're not certain that's 12 13 gonna happen, so that's why we were looking for 14 different -- having some flexibility on the options 15 going forward with a commitment to 40% AMI, but with 16 flexibility as to which option was gonna be used, 17 'cause we don't know what the ... [interpose] 18 COUNCIL MEMBER WILLS: Are you soft 19 peddling the 40%? 20 CAROLINE HARRIS: I'm not soft peddling; I'm committed to the... [crosstalk] 21 2.2 COUNCIL MEMBER WILLS: Oh okay, I was 23 just... Okay [inaudible]... [crosstalk] CAROLINE HARRIS: No, I'm saying; in both 24 Option 1 and 2, 40% is there and ... [crosstalk] 25

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 61 2 COUNCIL MEMBER WILLS: Right. 3 CAROLINE HARRIS: and we're committed to 4 that... 5 COUNCIL MEMBER WILLS: Okay. CAROLINE HARRIS: it's whether we can do ... 6 7 you know whether it's the 57... [crosstalk] 8 COUNCIL MEMBER WILLS: If you can go 9 deeper. 10 CAROLINE HARRIS: No. Option 1 and 2, as I understand the difference, and Mr. Schulman will 11 12 address it, one has 57% AMI and the 37% AMI and the second one has up to 120% to 37% AMI. That's all I'm 13 14 talking about is the different between having Options 15 1 and 2 prevail on the property [inaudible] ... 16 [crosstalk] 17 COUNCIL MEMBER WILLS: Okay, so you're 18 just clarifying to make sure that there was no 19 promise to ... Okay, I just wanted to make sure. 20 CAROLINE HARRIS: Yes, uh... COUNCIL MEMBER WILLS: Alright; I 21 appreciate it. 2.2 23 CAROLINE HARRIS: that's my ... my job, in part, is to make sure my clients don't overpromise ... 24 25 [crosstalk]

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 62 2 COUNCIL MEMBER WILLS: Okay [sic]. CAROLINE HARRIS: so I wanted to make 3 4 sure that was the case. 5 COUNCIL MEMBER WILLS: Always under promise; over deliver. 6 7 CAROLINE HARRIS: That's the best, right ... COUNCIL MEMBER WILLS: Understood. 8 9 CAROLINE HARRIS: people are happy then. COUNCIL MEMBER WILLS: With the 10 11 affordable units in the buildings, how are those going to be placed if you're doing phases; are we 12 13 looking at... [crosstalk] 14 CAROLINE HARRIS: In each building ... 15 COUNCIL MEMBER WILLS: Yeah. 16 CAROLINE HARRIS: the percentage of 17 affordability in each building will be scattered 18 through the building as required, with no 19 discrimination based on the income level of the 20 tenant. COUNCIL MEMBER WILLS: So then the 21 affordable units will be placed in each building 2.2 23 with... [crosstalk] 24 CAROLINE HARRIS: Percentage ... 25

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 63
2	COUNCIL MEMBER WILLS: with the equity
3	[interpose]
4	CAROLINE HARRIS: Yes.
5	COUNCIL MEMBER WILLS: so it won't be
6	something with the parking that she has a concern
7	over, parking in the… [crosstalk]
8	CAROLINE HARRIS: Right.
9	COUNCIL MEMBER WILLS: the last building
10	be put it; it would be spread across?
11	CAROLINE HARRIS: Spread even
12	proportional to each building's number of units will
13	be the percentage of affordable units as we go
14	building by building.
15	COUNCIL MEMBER WILLS: Alright. Thank
16	you very much; that's the end of my questions.
17	CHAIRPERSON RICHARDS: Alrighty, thank
18	you. Any other questions from my colleagues?
19	Alrighty, seeing none, we now move on to the next
20	panel. Thank you and just on the jobs and local
21	hiring and MWBE, establishing a reporting mechanism
22	with Council Member Rose… [interpose]
23	CAROLINE HARRIS: Certainly.
24	
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1	SUBCOMMITTEE ON ZONING AND FRANCHISES 64
2	CHAIRPERSON RICHARDS: before it reaches
3	the Land Use Committee would be important to this
4	Committee.
5	CAROLINE HARRIS: Excellent; we'd be
6	happy to do that.
7	CHAIRPERSON RICHARDS: Thank you.
8	Alrighty, we are now going to move on to Brian Brown
9	from 32BJ.
10	[pause]
11	We'll put on a clock, two minutes.
12	Sergeant at Arms, two minutes on the clock.
13	[pause]
14	BRYANT BROWN: Good morning Council
15	Members; thank you for the opportunity to testify.
16	My name is Bryant Brown and I am here speaking on
17	behalf of my union, SEIU 32BJ. We represent 600
18	members who live in Staten Island Community District
19	1, the district where Pier 21 Development is
20	proposing to develop 125 Edgewater. I am testifying
21	today to urge you to consider how important it is
22	that Pier 21 Development commit to creating high-
23	quality jobs at 125 Edgewater.
24	Developments that pay building service
25	workers the industry standard prevailing wage and

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 65 2 benefits package allows workers to stay in the City 3 and support their families. These jobs at the 4 building will affect the well-being of the community 5 for years to come. Staten Island Community Board 1, I would like to reemphasize, recognized the need for 6 7 these kinds of good jobs in their recommendations 8 regarding this project. It is especially important 9 that Pier 21 Development provides both affordable housing and high-quality building service jobs at 125 10 11 Edgewater because this development will serve as a model for the developments that will follow the 12 planned rezoning of the Bay Street Corridor. 13 The 14 Council can help ensure that 125 Edgewater sets a 15 strong precedent for responsible development in Staten Island. 16 17 This is why 32BJ is calling on you to 18 disapprove this project unless Pier 21 Development 19 commits to providing good building service jobs that 20 pay the prevailing wage to local residents. Thank 21 you. 2.2 CHAIRPERSON RICHARDS: Thank you. Are 23 there any other members of the public... oh. COUNCIL MEMBER WILLS: So Mr. Brown, the ... 24 wait, before you leave, 'cause you've been here, you 25

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 66 2 are in negotiations with ... right? And do you have a 3 hard deadline on when the negotiations ... I mean the 4 Chair already spoke to before it goes to Land Use, so what is your timeline with the negotiations that 5 you're working with now? 6 7 BRYAN BROWN: I would have to follow up with my colleagues as far as a specific timeline, but 8 9 I would like to confirm that yes, we have been in conversations; we look forward to them continuing; we 10 11 still haven't come to an agreement or a commitment 12 and so as far as timeline goes, I would have to get 13 back with you. 14 COUNCIL MEMBER WILLS: Alright, well we 15 have all respect with Kyle Bragg, so we understand that they'll work it out. Thank you. 16 17 BRYAN BROWN: Thank you. 18 CHAIRPERSON RICHARDS: Thank you. And I 19 also want to acknowledge we are joined by PS 166, I 20 believe, from Queens. [background comment] Hello. 21 Sorry; I hope we didn't put you to sleep. And they are from Council Member Van Bramer's district and 2.2 23 they're from Astoria, Queens. I know Zoning could be complex, but you can become zoning gurus by sticking 24 25 around her a little longer.

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 67
2	Alrighty, are there any other members of
3	the public who wish to speak? Alright, seeing none,
4	I will now close the public hearing on Land Use Item
5	Nos. 654 and 655, and we are laying over this
6	application until our next meeting.
7	I want to acknowledge we've been joined
8	by Chair Greenfield and we will continue the roll
9	call in the Subcommittee. Counsel, call the roll.
10	COMMITTEE COUNSEL: Council Member Wills.
11	COUNCIL MEMBER WILLS: Aye.
12	COMMITTEE COUNSEL: The vote stands at 5
13	in the affirmative, 0 in the negative and 0
14	abstentions.
15	CHAIRPERSON RICHARDS: Alrighty. We will
16	now move on to Land Use Item Nos. 651 and 652, 1350
17	Bedford Avenue rezoning. This application includes a
18	rezoning action that would establish an R7D district
19	instead of the existing R6A district and a zoning
20	text amendment to apply a Mandatory Inclusionary
21	Housing Area on the property. These actions would
22	facilitate the development of a 93-unit affordable
23	housing development reserved for families making
24	between 40-130% of the area median income. The
25	development would be located on a site as an existing
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1 SUBCOMMITTEE ON ZONING AND FRANCHISES 68 78-unit Section 8 building with tenant incomes 2 3 ranging from \$32,000 to \$60,000. The new development 4 would be located on the parking lot of the existing 5 building. This application is located in Council Member Cumbo's district. I will now open the public 6 7 hearing on Land Use Item Nos. 651 and 652 and go to Council Member Cumbo, if she wishes to give a 8 9 statement quickly, and then we will move on to the first panel, Charles Ruggs, Bedford Arms; Michael 10 11 Weiss, Bedford Arms; John Schimenti, the architect 12 for the project. Alright, she's not gonna give a 13 statement. Okay, you may begin. Alright and you'll 14 just hit ... light your mic, you'll press the button on 15 your mic and light it up and you may begin. 16 STUART BECKERMAN: Good morning. I'm Stuart Beckerman from the Law Offices of Slater & 17 18 Beckerman. Thank you, Chair Richards and Council 19 Members. With me are Michael Weiss, who's from 20 Bedford Arms, which is the owner and developer of the 21 property; they've owned the property for 40 years, 2.2 and we can talk a little about what they do later, and also here is Charles Brass, our affordable 23 housing consultant, and John Schimenti, the 24

architect.

1	
1	SUBCOMMITTEE ON ZONING AND FRANCHISES 69
2	So just briefly, the development site
3	itself, which is also the rezoning site, is
4	approximately 35,000 sq ft, with frontages on Dean
5	Street, Bedford Avenue and Pacific Street.
6	Currently, the site is improved with a six-story,
7	74.5 ft high Section 8 building with 78 apartments,
8	with approximately 68,000 sq ft of floor area and an
9	existing 35-space accessory parking lot.
10	We're here seeking your recommendation
11	for the City Council to approve the following two
12	actions: one is an application to rezone the
13	development site from an R6A district to an R7D
14	district and the boundaries of the zoning lot are the
15	full extent of the rezoning area, and we're also
16	seeking an amendment to the text of the Zoning
17	Resolution to designate this site a Mandatory
18	Inclusionary Housing Area.
19	Just briefly, the Community Board voted
20	no negative votes in support of this application with
21	no conditions and the Borough President recommended
22	approval and we can discuss a little bit about what
23	they wanted, which we are generally in compliance
24	with.
25	

SUBCOMMITTEE ON ZONING AND FRANCHISES 1 70 2 So here, just for your reference, is the 3 zoning map, so you'll see that currently our site is 4 R6A and we're going to create an R7D over our property, and here is the new -- on the upper right 5 is the new MIH Area, over our site. 6 7 So the project itself, what we're 8 proposing to construct over the existing parking lot 9 is a nine-story, 89.5-foot-high, 100% affordable housing apartment building with 80,000 sq ft of floor 10 11 area and 94 dwelling units. It says here 23 spaces 12 that we're gonna be providing or required; actually, only 21 spaces are required and because most of the 13 14 units on the project are going to meet the definition 15 of income-restricted and because we're in a transit 16 zone, under the new zoning regulations that the 17 Council adopted last year, under ZQA, only 21 18 required spaces are required and we're going to 19 provide two additional spaces. Here is the unit breakdown and the AMI 20 21 breakdown; we are proposing to build 59 one-bedrooms, 2.2 25 two-bedrooms, 9 three-bedrooms, and 1 super's unit 23 -- a total of 94 units. 24

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 71
2	The AMI breakdown is as follows: 10
3	units are going to be at 37% AMI, 14 units at 57%
4	AMI, 28 units at 80% AMI, and 41 units at 130% AMI.
5	So those 41 units are what generate the
6	requirement for parking under ZQA a total of 21
7	spaces is required, which explains that we're also
8	going to have two additional spaces that are not
9	required. Even though this is not before the City
10	Council, it is important to note that we also have an
11	application pending at the Board of Standards and
12	Appeals; this is a new Special Permit that was
13	created as part of ZQA last year and we're actually
14	the first applicant under this section. If our
15	existing Section 8 building were to be constructed
16	today under ZQA, because we're in a transit zone and
17	all the units are under 80% AMI actually, I think
18	they are like 50% AMI no parking would be
19	required, so because we're building over the parking
20	lot and we're asking for a waiver to eliminate the
21	existing 35 required parking spaces that were
22	required when we created our Section 8 building in
23	1980; at that time, I think it was 50% parking that
24	was required, so we are seeking permission to waive,
25	

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 72 and you know, the parking lot has been significantly 2 3 underutilized, so we have a strong case for that.

4 So here is the -- this is the site plan, 5 the existing building, so you'll see the parking lot is quite significant; it's on Pacific Street and the 6 7 building itself is kind of irregularly L-shaped and it fronts on Bedford and Dean Street. Here are some 8 9 photos of the site; here's the existing Section 8 building. And that is on Pacific Street; that shows 10 11 you the development site, that's the parking lot that 12 we are going to build on; another view of the parking 13 lot. And finally, it's worth noting that across the 14 street, to the right across Pacific Street is the 15 Bedford Atlantic men's shelter. So you know, we're 16 going to definitely be improving this location with 17 the construction of -- actually, this is the site 18 plan and this is what ... this is a rendering of the 19 proposed building.

20 So at this point I think what I'll do is; 21 I'll entertain any questions that the Council Members 2.2 might have.

23 CHAIRPERSON RICHARDS: Thank you for your testimony. I wanted to know; what would be the 24 feasibility of squeezing in a few more units at the 25
SUBCOMMITTEE ON ZONING AND FRANCHISES 73
37% and 57% AMI; is there possibility of squeezing in
a few more units there?

4 STUART BECKERMAN: I think I'll let 5 Mr. Brass address that, but I'll just point out that you mean converting some of the units that we have 6 7 higher AMIs and turning them into 37%. That really goes to the economics of the building. And I just 8 9 wanna make one other point that I don't think I don't think I emphasized enough, and that is that Bedford 10 11 Arms is part of The Engel Group, which owns and 12 operates presently about 3500 affordable housing units in New York and New Jersey; this is what 13 14 they're committed to doing. You know I believe in a 15 couple of weeks when you vote on this you're also 16 going to be voting on the Article IX application; we are ready to hit the ground to build this building; 17 18 it's not just gonna sit empty. And so the economics 19 -- and just to answer your question, you know the 20 economics have been very carefully studied; these are 21 experienced developers of this type of housing. And 2.2 one other thing -- I'm sorry; I just wanna make one 23 other important point -- and that is; once this is granted and once the Special Permit is approved and 24 we've now reduced the number of parking spaces on the 25

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 74 lot from 35 to 23, what we will be doing is mandating 2 3 that these units will be permanently affordable, because the parking -- obviously the amount of 4 parking is linked to the number of units that are not 5 income-restricted, so I just wanted to point that 6 7 out. So I'll let Mr. Brass answer that question. 8 CHARLES BRASS: So there are already, as 9 Stuart pointed out, 78 very low-income units next door in the Section 8 project that are essentially 10 11 going to be permanently affordable, so what we're seeking to do here is to bring a mixed-income 12 development into the immediate area where there are 13 78 very low-income units next door and a homeless 14 15 men's shelter across the street. So with regard to 16 the economics of this project, we're ... I heard the 17 discussion about tax credits last year, in the last 18 presentation; we're not seeking any federal tax 19 credits here; all of the equity for the project is 20 gonna be provided by the owners of Bedford Arms and you know we're seeking subsidies from HDC and HPD to 21 2.2 develop the income mix that we're proposing here, 23 which actually far exceeds the required -- already far exceeds the requirements of mandatory 24

25 inclusionary and that we have 55% of the units below...

SUBCOMMITTEE ON ZONING AND FRANCHISES 75
 of these new units, below 80% of AMI instead of 30%,
 so.

4 CHAIRPERSON RICHARDS: Alright. So I 5 just would caution you just to keep an open mind here 6 and obviously I'm happy to hear you're seeking 7 subsidy from HPD. I'm going to go to Council Member 8 Cumbo, but we would love to see a little bit... you 9 know, squeeze a few more units out under 60, so we'll 10 go to Council Member Cumbo.

11 COUNCIL MEMBER CUMBO: Thank you. Wanted 12 to hear more about the adjacent building, the Section 13 8; wanted to find out what was the history of that, 14 how that project came to be and what is the viability 15 and the future of that project moving forward, the 16 adjacent lot that is the Section 8 housing?

MICHAEL WEISS: Good morning.

17

18 COUNCIL MEMBER CUMBO: Good morning. 19 MICHAEL WEISS: And let me respond to that. I'm Michael Weiss; I'm with Bedford Arms; my 20 21 family and partners own the adjacent building; we built that building in response to a request for 2.2 23 proposals from HPD in 1981; it was an abandoned private hospital; prior to that it was a hotel. When 24 we opened our doors in 1981, it was 78 Section 8 25

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 76 2 units, low-income Section 8 units. We have renewed 3 our HAP contracts, which run -- depending on what the government sees fit -- generally 20 years; we just 4 recently, within the last three years, renewed our 5 HAP contract, so we have another 15 years. 6 We 7 couldn't go any further than 20 years because the federal government doesn't have that vehicle. 8 It is 9 our intention to keep that building as Section 8. We have a presence in Brooklyn -- just to give you an 10 11 idea of our family -- for 60 years we've been ... the 12 family's been building and has buildings, other Section 8 units in Bed-Stuy on Howard Avenue, outside 13 14 of your district, Councilwoman, and they remain to 15 this day, after 30 years, Section 8 and will remain 16 Section 8; we have a mission, although we're profit-17 motivated, as long it's economically feasible, it's 18 our intention and my family's intention and partners 19 to keep it Section 8. I hope that addresses your 20 question. 21 COUNCIL MEMBER CUMBO: What is the average annual income of the individuals living in 2.2 23 the adjacent building? CHARLES BRASS: Well they can't exceed 24

50% of AMI and I don't know the exact incomes here,

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 77 but I've looked at a lot of Section 8 projects and 2 3 it's typically people making, you know, anywhere from 4 10-30%, 40% of the area median income, the average is 5 typically around 25-30% of AMI in a typical Section 8 project and there's no reason to think this would be 6 7 any different than that. 8 STUART BECKERMAN: And we can provide 9 that to your offices... we will provide... [crosstalk] COUNCIL MEMBER CUMBO: Oh would 10 11 appreciate that. Let me ask you another question. 12 Moving forward, the project that is presented before us, the Borough President addressed this issue, I've 13 14 also brought it up, in terms of MWBE and local 15 hiring; that's a very important aspect of this 16 particular project and to the 35th Council District. 17 Can you speak to your MWBE and local hiring plan for 18 this project specifically? 19 MICHAEL WEISS: Yes. On May 26 we 20 submitted a letter to your offices telling you that it is our intention to abide by and try and ascertain 21 2.2 the goals, although they're not exactly known yet, to 23 use minority-based and women-based enterprises. If I might digress for a moment; when we did our Section 8 24

buildings, not only in the find City of New York, but

1SUBCOMMITTEE ON ZONING AND FRANCHISES782in New Jersey, we always made sure that we tried to3ascertain and reach the goals for minority-based and4women-based contracting, and we will do the same5here.

COUNCIL MEMBER CUMBO: I want us to do --6 7 on this particular project, I want us to do more than 8 try; I really want in this project for us to reach 9 that 30% goal that the City of New York is trying to achieve by 2021; I'd like to see it done now so that 10 11 we can be at the forefront of making sure that MWBEs 12 and local hiring are a major part of this project because that adds to the economic growth of our 13 14 community. Can you talk about reaching that 15 commitment vs. the trying to reach that commitment? We have to reach that commitment; our tries have 16 17 fallen short with MWBEs being less than 4% of all 18 City contracts with subsidies that are actually 19 awarded, so we wanna move from the try to established 20 goals.

MICHAEL WEISS: I agree with you. I can only talk in terms of we plan to do it; we have done it and we plan to work with your offices and seek qualified people who are financially stable and make

1SUBCOMMITTEE ON ZONING AND FRANCHISES792sure that we have one of the finest projects3utilizing the goals of the City. Yes.

4 COUNCIL MEMBER CUMBO: That's exactly what I wanted to hear. Wanted to discuss with you 5 the Borough President's recommendations, as well as 6 7 mine, that there be a housing lottery partner that makes sure that local area residents are provided 8 9 with all of the information necessary to qualify for the housing lottery for this, because what we see is 10 11 that often local communities are not given that 12 opportunity to have access to the lottery system. 13 What is your plan in order to provide a housing 14 lottery component that is accessible to the community 15 and having an outreach partner to do that?

16 CHARLES BRASS: Well we'll be happy to 17 work with your office and the Community Board to 18 identify someone to, you know affirmatively market to 19 residents in the community, you know, pursuant to the 20 preferences that HPD and HDC have in their marketing 21 plan to meet at least a 50% set-aside for Community 22 Board residents in the neighborhood, so.

23 COUNCIL MEMBER CUMBO: Have you worked
24 with a partner previously?

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 80 2 MICHAEL WEISS: We intend to be an 3 Article XI and we are going to partner with New York City Housing Partnership; we worked with them in our 4 past on some of our other buildings and we intend to 5 use the facilities of HPD and market through them and 6 7 when I told them we had 94 units in the preliminary discussions, they said we'll have 80,000 applicants. 8 9 So not only do we intend to com to you and ask anybody you direct us to who is qualified, we are 10 11 going to work with the New York City Housing Partnership. I'm sure you all are familiar with them 12 13 and their track record; very admirable.

14 COUNCIL MEMBER CUMBO: I have a number of 15 community-based housing development not-for-profits 16 that could service this particular program. Are you 17 open and committed to working with a housing partner 18 not-for-profit to make sure that the lottery not only 19 reaches 80,000 people but most importantly, reaches 20 individuals in the immediate community, even if it's those individuals living right next door in your 21 Section 8 housing, which I applaud your efforts to 2.2 23 renew that particular program and maintain the Section 8 portion of that particular project; want to 24 get a commitment that we can work together on; a 25

SUBCOMMITTEE ON ZONING AND FRANCHISES 1 81 2 community-based not-for-profit partner to make sure 3 that the lottery is geared and marketed to the 4 immediate community. 5 MICHAEL WEISS: You have my commitment that I'll work with your offices to try and satisfy 6 7 your need. 8 COUNCIL MEMBER CUMBO: And ... 9 MICHAEL WEISS: And the needs of the 10 community. 11 COUNCIL MEMBER CUMBO: Certainly. And 12 just wanted to -- the Community Board approved this particular project by 24 approved, there were two 13 abstentions? 14 15 MICHAEL WEISS: One... I thought there was 16 only one. 17 STUART BECKERMAN: One or two, right? 18 [inaudible]... [crosstalk] 19 MICHAEL WEISS: I'm not sure. I can't... I think it was ... I know it was 24 for; I'm not sure how 20 21 many abstained. 2.2 COUNCIL MEMBER CUMBO: Okay. 23 CHARLES BRASS: But nobody voted no, so that's right... that's a record probably, so. 24 25

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 82
2	COUNCIL MEMBER CUMBO: And another point
3	that the Borough President and I both brought up was
4	that HPD modify affordable housing lottery community
5	preference to be inclusive of the school zone
6	attended by a child of a household residing at a
7	City-funded or operated homeless shelter. Can you
8	talk to us about that in terms of the lottery
9	process?
10	JORDAN PRESS: Good morning. My name is
11	Jordan Press; I'm Executive Director for Planning and
12	Development in HPD's Government Affairs unit.
13	Currently we need to be very careful
14	about making any changes at all to the way that we
15	handle our community preference set-aside; we have a
16	standard set-aside, which is 50% of the units are set
17	aside to members of the Community Board where the
18	project is located and at this time we do not deviate
19	from that in nearly any circumstance.
20	COUNCIL MEMBER CUMBO: It's certainly
21	something to look into moving forward to make sure
22	that we do that as well as an issue that we brought
23	up in regards to the rent-burdened status into
24	account into affordable housing eligibility, because
25	the rent-burdened status, it knocks a lot of

1SUBCOMMITTEE ON ZONING AND FRANCHISES832individuals out of the process; we want to see moving3forward that those individuals that are most4challenged are given an opportunity to qualify for5affordable housing.6JORDAN PRESS: Yeah, we really appreciate7your thinking on that; the rent-burdened families and

9 COUNCIL MEMBER CUMBO: Well we hope your 10 appreciation turns into action and would like to see 11 that moving forward. I don't have any further 12 questions; I'll turn it back over to the Chair. 13 Thank you.

families living in the shelter.

14 CHAIRPERSON RICHARDS: Thank you. Any 15 questions... [background comment] Council Member 16 Greenfield.

17 COUNCIL MEMBER GREENFIELD: Actually, I 18 have a question for my friends at HPD, 'cause they 19 voluntarily decided to jump up there. Jordan, here's 20 my question for you: the 50% preference, are you always able to hit that preference or do you have 21 times when you're unable to hit that 50% threshold 2.2 23 and therefore you're taking folks from outside of the community? 24

25

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 84
2	JORDAN PRESS: Prior to the launch of New
3	York City Housing Connect our online lottery system,
4	which came online in 2013, I believe, we did have
5	instances every now and then of families that didn't,
6	from the Community Board that didn't make it; ever
7	since we went online we have not had that problem at
8	all.
9	COUNCIL MEMBER GREENFIELD: So you're
10	hitting the 50%?
11	JORDAN PRESS: Easily.
12	COUNCIL MEMBER GREENFIELD: Okay. And
13	what programs do you have in place or could you offer
14	the Council Member in terms of helping folks be
15	prepared for that? We've heard from many folks who
16	have had challenges; they get selected by the
17	lottery; then for whatever reason they're not able to
18	actually get the unit, either due to credit issues or
19	proof of income issues or other issues; what can you
20	offer in terms of, either yourself or a nonprofit
21	operator, or even the developer to try to be helpful
22	with that for those folks who do go through the
23	system?
24	JORDAN PRESS: The Council Member, to her
25	credit, has done quite a bit of partnering in

1	
	SUBCOMMITTEE ON ZONING AND FRANCHISES 85
2	preparation for the lottery, whether it's credit
3	counseling, I think she's been a leader in helping
4	the community understand what some of those factors
5	are; HPD would be happy to come out again and do, you
6	know, if we need to do a resource fair or something
7	like that to help members of the Community Board
8	understand what needs to be done.
9	COUNCIL MEMBER GREENFIELD: Great.
10	Thanks very much.
11	CHAIRPERSON RICHARDS: Thank you.
12	Alright, thank you for your testimony today. And
13	just reiterating what Council Member Cumbo said
14	important for the MWBE; local hiring and also
15	reporting mechanism, so I would urge you to work with
16	her on reporting with perhaps a local organization of
17	her choosing. Back to the affordability question on
18	Option 1; seeing if we can get some more units down
19	at the 37% and the 57% AMI, and that will be it, so…
20	STUART BECKERMAN: Thanks very much.
21	CHAIRPERSON RICHARDS: we look forward to
22	seeing these things in writing.
23	STUART BECKERMAN: Thank you; we
24	appreciate it.
25	

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 86 2 CHAIRPERSON RICHARDS: Alright. Are 3 there any other members of the public who wish to testify on this issue? Alright, seeing none, I will 4 5 now close the public hearing on Land Use Item Nos. 651 and 652. We are laying this application over to 6 7 our next meeting. 8 And we will now move on to the last 9 hearing in land use today; we have on... [background 10 comment] Land Use Item No. 653, the 55-57 Spring Street Text Amendment. The text amendment would 11 12 decrease the lot coverage limitations on two sites in 13 the Special Little Italy District (SLID); this would 14 allow the two existing buildings to be enlarged to 15 100% lot coverage on the first floor, allowing for an 16 expansion of existing commercial use. 17 I will now open the public hearing on 18 Land Use Item No. 653 and go to Council Member Chin 19 for a statement, if she so wishes, and then we will 20 call the applicant -- if the applicant could make his 21 way, Dan Egers from JBAM TRG Spring LLC. Council Member Chin. 2.2

COUNCIL MEMBER CHIN: Thank you, Chair.Good morning. I would like to thank Chair Richards

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 87 and members of the Subcommittee for allowing me to 2 3 speak at the start of this hearing. 4 The application before you today concerns a text amendment to modify the map of the Special 5 Little Italy District to allow for rear yard 6 7 enlargement at 55-57 Spring Street. I have strong 8 objections to this application and wish to share them 9 with you today. Over the course of the last several 10 11 months I have heard from building residents and members of the larger community who have attended 12 Community Board meetings or reach out to my office

13 14 about this project. These buildings once housed many rent-protected apartments, affordable units that make 15 16 up the life blood of this neighborhood. In recent times and under multiple owners, many of these units 17 18 have been taken out of regulation. Today these 19 buildings house more market rate tenants, new neighbors who are less familiar with the fight to 20 21 protect the things that make Little Italy unique. The remaining rent-protected apartments still house 2.2 23 people who help make Little Italy the desirable neighborhood it is today. In seeking to build 24 support for this application, the owner cites that a 25

1SUBCOMMITTEE ON ZONING AND FRANCHISES882majority of the market rate tenants are in favor,3while ignoring or denigrating the opposition of rent-4protected tenants. These longtime residents now fear5retaliation for having voiced their concerns about6the unfair impact these proposed changes will have on7their quality of life.

In regard to this application, I am not 8 9 convinced that this proposal is in the best interest of the tenants of 55-57 Spring Street and strikes the 10 11 right balance between public and private benefits. Ι do not share the view of the City Planning Commission 12 13 that this text amendment is appropriate; therefore, 14 the proposal does not have my support and I urge this 15 Subcommittee to deny this application.

Community Board 2 overwhelmingly rejected 16 17 this proposal. I believe our Borough President has her own serious concerns. The last time the 18 19 provisions of this special district were altered, New 20 York City and Little Italy were very different 21 places. I cannot support a piecemeal approach to 2.2 addressing these provisions which were put in place 23 to protect our community and the character of this neighborhood. 24

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 89
2	To the tenants of 55 and 57 Spring Street
3	fearing retaliation from their landlord, I am here to
4	give my unwavering support and urge you to contact my
5	office about any attempts to intimate or harass you
6	into silence. In solidarity with these tenants who
7	have voiced their legitimate objection about the
8	proposed changes, I ask that my colleagues heed their
9	concerns by voting no on this application. Thank
10	you, Chair.
11	CHAIRPERSON RICHARDS: Thank you, Council
12	Member Chin.
13	DAN EGERS: Good morning. Dan Egers,
14	land use attorney from Greenberg Traurig representing
15	the applicant. And thank you, Council Member Chin
16	for your comments.
17	If I could respond first off regarding
18	the deregulation of rent-controlled and rent-
19	stabilized units, there have been three in the almost
20	two years that our client has owned the building;
21	these were pursuant to high-rent vacancy
22	deregulation, they were properly deregulated and we
23	provided the rent histories and other information to
24	the Community Board when they raised these concerns.
25	

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 90
2	As for the harassment or intimidation of
3	tenants, I am not aware of any such instances under
4	the current ownership and I have not been made aware
5	of any with respect to tenants being pressured into
6	supporting this application. My client reached out
7	to all occupants of these buildings; there are 27
8	occupied units, 24 of the 27 units support the
9	application, including all three rent-controlled
10	units.
11	Should I proceed with a background
12	introduction of the application?
13	CHAIRPERSON RICHARDS: Sure.
14	DAN EGERS: Okay. So as Council Member
15	Chin outlined before, this is an application for 55-
16	57 Spring Street, these buildings are on the north
17	side of Spring Street, between Mulberry and Lafayette
18	Street; they are in Area A of the Special Little
19	Italy District.
20	Area A allows a maximum of 60% lot
21	coverage on interior lots. Area Al, which is
22	immediately adjacent to the property on the east,
23	allows full ground floor lot coverage for commercial
24	uses.
25	

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 91
2	This application would move the boundary
3	of Area A1 50 ft to the west to cover 55 and 57
4	Spring Street, which would allow the ground floor
5	commercial uses to be extended to fully cover the
6	property; this would be an enlargement of 1750 sq ft;
7	the dimensions would be approximately 35 x 50 ft.
8	CHAIRPERSON RICHARDS: And is this for
9	existing commercial or this would be brand new
10	commercial?
11	DAN EGERS: Our client is in the process
12	of renegotiating leases with the existing tenants;
13	it's unclear at this time whether the expansion would
14	be used by the existing tenants or by new retail
15	uses, but we expect that the retail uses would be
16	if they're new would be consistent with the type
17	that's there now. And you see the rear yard.
18	The land use rationale is as follows:
19	These are the only buildings on the block front that
20	do not extend to their rear lot line, so the
21	enlargement would be in context with surrounding
22	building form and secondly, the uses in the buildings
23	have been historically more in line with those of
24	Area Al than Area A. Area A has no requirement for
25	ground floor commercial uses, while Area Al requires
ļ	

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 92
2	specific retail or restaurant uses listed in the
3	Zoning Resolution on the ground floor. These
4	buildings have traditionally had those uses; most
5	recently a French bakery, a crepery, and a French
6	cosmetics store, and now a Korean BBQ; these are
7	specialty food stores, and when the Special Little
8	Italy District was created in 1976, City Planning
9	issued a study saying that the distinction between
10	Area A and Area A1; that Area A1 had more "specialty"
11	shops, and these have been specialty shops.
12	As I said, the buildings were purchased
13	by our client just under two years ago; the Borough
14	President and the City Planning Commission support
15	the application; we tried to garner the support of
16	the application from a local community group, the
17	Bowery Alliance of Neighbors, and the Community
18	Board. We met with the Bowery Alliance of Neighbors
19	and had three hearings before the Community Board and
20	the Land Use Committee and met twice with a
21	Subcommittee of the Land Use Committee. We offered
22	which would be memorialized in a restrictive
23	declaration the following four community benefits:
24	1. The ground floor retail uses would not
25	be combined into a single store.

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 93 2 2. There would be no bar, including a 3 wine bar and no application would be made for a hard 4 liquor license. 3. The roof of the enlargement would be 5 landscaped; the enlargement would be soundproof, and 6 7 there would be a prohibition on nighttime and weekend construction of the enlargement. 8 9 4. The mechanical equipment that is now in the back yard would be relocated to the roof of 10 11 the building, so it would be quieter. 12 Approving this application would prohibit 13 the owner and all future owners from having a café in 14 the rear yard because the rear yard would be 15 enclosed; it would also, while allowing an additional 16 1750 sq ft of retail use, would prohibit a single 17 large retail establishment, such as a 6900 sq ft 18 establishment that the buildings could currently have 19 -- there's about 3100 sq ft on the ground floor and 20 the cellar, which is now not used for retail space, is about 3800 sq ft -- but if the application is 21 approved, there would be two or three smaller 2.2 23 establishments as opposed to one large establishment. As I mentioned, we've reached out to the 24

tenants in the building and have their overwhelming

1SUBCOMMITTEE ON ZONING AND FRANCHISES942support; we also produced a Building Management Plan3identifying specific measures to assure the health4and safety of tenants in the course of construction.5But the Community Board opposes and I believe there6are three main reasons for their opposition.7First, that this would be a benefit

8 primarily to the developer and not the surrounding 9 community. While my client would of course benefit -10 - they'll be able to charge more rent for the space -11 - I've outlined benefits that we have been offering 12 to the community.

Second of all, a concern about the 13 14 intensity of retail use in the area and that concern 15 is well-founded, but as I mentioned before, there 16 would be a prohibition of having a single large 17 retail establishment; there would be smaller 18 establishments, and the community also expressed 19 concern regarding increasing pedestrian congestion, 20 and our client has promised that in their leases they would impose a provision whereby the retail tenants 21 would not be able to have a storm enclosure or other 2.2 23 such impediment on the street that would obstruct the sidewalks. 24

SUBCOMMITTEE ON ZONING AND FRANCHISES

1

2 And thirdly, there was a concern 3 expressed about setting precedent and that this would open the door to all sorts of myriad and sundry 4 5 changes to the Special Little Italy District. And we performed a study of every single lot in Area A that 6 7 borders Area A1, such as our site, and we tried to determine whether any other applicants could 8 9 potentially make the same arguments that we're making; that all the other lots on the block front 10 11 have their rear yards enclosed, for the most part, 12 and that the uses in the buildings have been 13 typically those found in Area A1 as opposed to Area A 14 and we found no such buildings that could likely make 15 that argument.

So in summary, this application would provide benefits to residents of the buildings and the community; has a sound land use rationale, so I respectfully ask for your favorable consideration and I welcome any questions.

21 CHAIRPERSON RICHARDS: Alrighty, I will 22 go to Council Member Chin again. And can you just go 23 through those benefits again, so you said this would 24 provide benefits to the local community... [crosstalk] 25 DAN EGERS: Yes.

4 DAN EGERS: So what we've offered to do, 5 if this application is approved, would be to enter into a restrictive declaration that would prohibit 6 7 the combination of the ground floor retail spaces 8 into a single space, so there would either be two 9 establishments or three but not one, so there would not be a large retail establishment. Second of all, 10 11 there would not be a bar or a wine bar and there 12 would be no application made for a hard liquor 13 license. Third, the roof of the enlargement would be 14 landscaped so it would provide an aesthetic benefit; 15 it would be soundproofed and there'd be a prohibition 16 on nighttime and weekend construction. And fourth, 17 the mechanical equipment that is presently in the 18 rear yard would be relocated to the roof of the 19 buildings; not the roof of the enlargement, so that 20 it would be quieter for the residents. 21 CHAIRPERSON RICHARDS: Council Member Chin. 2.2 23 COUNCIL MEMBER CHIN: Thank you, Chair. I think it's really important to hear from the 24

25 tenants and residents in the neighborhood; this

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 97
2	building has a very long history of tenants, you
3	know, getting harassed through construction, so I
4	think it's important to hear directly from the
5	residents. Thank you.
6	CHAIRPERSON RICHARDS: Thank you.
7	Alrighty. Council Member Greenfield.
, 8	COUNCIL MEMBER GREENFIELD: Thank you,
9	sir. I'm just curious; you said before that there
10	would be benefits to the residents of the building
10	and the community; what you've stated so far seemed
11	
	like concessions that would mitigate the impact of
13	the additional square footage, but don't quite sound
14	like benefits, so what exactly are those benefits
15	that the community would benefit by having an
16	additional 1,747 sq ft of retail space there?
17	DAN EGERS: Well I believe it's a benefit
18	in that not that our client is proposing this, but
19	that any future owner of the building would not be
20	able to have an outdoor café, for instance, in the
21	rear yard that could potentially cause a nuisance and
22	enclosing the rear yard would make sure that
23	something like that doesn't happen [crosstalk]
24	COUNCIL MEMBER GREENFIELD: But you've
25	got You've got that mechanical equipment over there;

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 98 doesn't seem like an ideal space for an outdoor café 2 3 right now... [crosstalk] DAN EGERS: Well no, but it could be 4 5 moved to the roof. So what you're saying is a concession as opposed to a benefit, I would view that 6 7 as a benefit; of course, the community is free to disagree and I believe that they do. 8 9 COUNCIL MEMBER GREENFIELD: So just to be 10 clear -- it's okay, I just want to understand what 11 your testimony is -- the benefit is that ... the only 12 benefit is that the mechanics could be moved from the 13 rear yard to the roof; that's the benefit. DAN EGERS: Well there's another benefit. 14 15 Right now there could be a restaurant on the ground 16 floor, there could be a bar that does seek a hard 17 liquor license, and my client... [crosstalk] 18 COUNCIL MEMBER GREENFIELD: Well I'm sure 19 the Council Member would oppose that as well; not to 20 worry. DAN EGERS: Well my client has offered 21 that no application would be made. 2.2 COUNCIL MEMBER GREENFIELD: Okay, so it's 23 a -- just to be clear -- Counselor; yes? 24 25 DAN EGERS: Yes.

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 99
2	COUNCIL MEMBER GREENFIELD: Okay, just to
3	be clear, Counselor, the benefit that you're offering
4	is that things could get worse but they won't get
5	worse if we do it; that's the benefit. I mean it's
6	okay, I understand the way you're characterizing it,
7	'cause generally, when one considers a benefit,
8	that's generally not what we consider, right? I mean
9	it sounds, honestly, more like a threat rather than a
10	benefit.
11	DAN EGERS: To be clear, there's no
12	threat, but I do believe having a landscaped,
13	soundproofed enlargement would be an improvement over
14	this current rear yard.
15	COUNCIL MEMBER GREENFIELD: Right; I
16	mean, I don't know that the neighbors would agree
17	with you, but we're gonna hear from them in a moment.
18	Thank you… [crosstalk]
19	DAN EGERS: Understood. Thank you, sir.
20	CHAIRPERSON RICHARDS: Alright, thank you
21	for your testimony. We're gonna now go to our first
22	public panel Tobi Bergo… Berguan [sic], I believe,
23	[background comment] Terri Cude, Erica Baptiste
24	Did I butcher your name? Sorry. Penny Jones as
25	well. And Sergeant, we're gonna ask you to put two

SUBCOMMITTEE ON ZONING AND FRANCHISES 100
minutes on the clock. [background comments] So I'm
gonna go back Tobi, Community Board 2; Penny
Jones, tenant; Erica Baptiste, Manhattan Borough
President's Office; and Terri Cude, Community Board
2. One is not here? Okay. We'll go to Peter
Davies. Is Peter here? Peter? Alrighty, come on
up. No, no, no, you're gonna go… they're gonna take
it. Okay. You may start, to my left or to my right.
[background comments] You may start.
TERRI CUDE: Thank you. Good morning,
Chair and Council Members. Thank you for the
opportunity to speak. I'm Terri Cude, Chair of
Community Board 2 Manhattan.
We place high importance on this
application to change the boundaries of Area A1 in
SLID for 55-57 Spring Street. CB2 strongly opposes
SLID for 55-57 Spring Street. CB2 strongly opposes this application and had a unanimous vote to deny it;
this application and had a unanimous vote to deny it;
this application and had a unanimous vote to deny it; there is no land use justification for the requested
this application and had a unanimous vote to deny it; there is no land use justification for the requested change. Over multiple discussions and hearings, the
this application and had a unanimous vote to deny it; there is no land use justification for the requested change. Over multiple discussions and hearings, the applicant could not justify the addition of a
this application and had a unanimous vote to deny it; there is no land use justification for the requested change. Over multiple discussions and hearings, the applicant could not justify the addition of a structure over a required rear yard other than that

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 101
2	Instead of any land use justification,
3	the applicants offered to drop an eviction proceeding
4	against a current rent-stabilized tenant family who
5	the applicant claim live upstate, however, the
6	children go to local public school. Dropping an
7	aggressive eviction proceeding as a give-back to
8	obtain a discretionary action seems highly improper.
9	Similarly, CB2 members were upset to hear
10	that many units have been taken out of rent
11	regulation by questionable means; that the building
12	does not have a Certificate of Occupancy; that rent-
13	regulated units were destroyed or kept vacant to
14	become part of the retail space; and that the current
15	owners were making life difficult for current rent-
16	regulated residents by construction effects.
17	This cannot be rewarded with an enormous
18	gift of 1,750 sq ft of additional retail space.
19	Additional retail space is a highly profitable
20	amenity. Granting this application would reward
21	owners that purchased a building with a highly
22	questionable record of taking units out of rent-
23	regulated status and showing callous disregard for
24	residential tenants. It would intensify retail units
25	for enormous gain with no benefit at all to the

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 102
2	residents or the community. Granting this
3	application would serve as a precedent to other
4	applications, including one already in process now
5	seeking [bell] a text change to change the
6	subdistrict to the SLID at 2325 Cleveland Place. We
7	do respectfully ask that you deny this application.
8	Thank you.
9	CHAIRPERSON RICHARDS: Thank you. Sir,
10	you may begin.
11	PETE DAVIES: Good afternoon. My name is
12	Pete Davies; I am a longtime resident of Manhattan
13	Council District 1 and a neighbor of Little Italy and
14	I want to thank you for this opportunity to speak
15	today so I can register my opposition to the proposed
16	zoning text amendment. I support positions taken by
17	Council Member Chin and Community Board 2; I have
18	submitted written testimony with more details, but
19	rather than read that, I'll simply outline my reasons
20	that this should not be approved.
21	Why should the Council deny this
22	application?
23	1. Setting a bad precedent for the SLID.
24	As was noted, there is another application in the
25	

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 103 block just to the south for another text amendment 2 3 that would build in and cover up the rear yard. 2. Loss of affordable housing. 4 То 5 approve this application would disrupt the stability of tenants within this building and in the 6 7 surrounding Little Italy neighborhood. As stated in the applicant's submission, the developer's plan is 8 9 to demolish an existing ground floor dwelling unit and replace that apartment with retail space. 10 11 Preserving housing is more important than expanding 12 retail.

3. Work without DOB permits. A review of 13 the DOB job overview records for both 55 and 57 14 15 Spring shows that a very limited number of building 16 permits for work within the residential units have been obtained over the past many years. However, 17 during that same period, numerous gut renovations 18 19 have taken place throughout the buildings. How could 20 that happen?

4. Insufficient DOB inspections of the
properties. The timeframe when gut renovations work
took place when protected dwelling units were deregulated coincides with the period when Donald
O'Connor served as the DOB Chief of Manhattan

1SUBCOMMITTEE ON ZONING AND FRANCHISES1042Construction -- a position O'Connor lost in February32015 when he was arrested, along with many other DOB4employees, all charged with fraud and bribery related5to crooked [bell] inspections.

6 CHAIRPERSON RICHARDS: Thank you. We'll 7 go to the next.

8 PENNY JONES: My name is Penny Jones; 9 I've been a rent-stabilized tenant in 55 Spring for 37 years, since 1980. I oppose this change in zoning 10 11 because I oppose the construction plans of the The building is very fragile as it is; I've 12 owners. 13 been there for many years and over the years, when 14 gut rehabs were done, cracks have opened up in the 15 hallways -- usually in my apartment -- continually 16 we've had ceilings fall. I feel if there is 17 vibration in the back it will cause further damage to 18 the building; any time there has been pile driving 19 anywhere in the neighborhood, cracks open up as a 20 constant. Recently there was the giant asphalteating tractor working on Spring and the building 21 shook the entire night while that was going up and 2.2 23 down Spring Street.

The two buildings are right next to the subway tunnel and both buildings are at about a 3-

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 105
2	degree slope; this is being covered cosmetically, but
3	you can still see distortion in all the woodwork in
4	the remaining unrehabbed apartments. If you go up on
5	the roof and look straight down the back, you can see
6	bowing in the back that suggests that the attachment
7	of the back wall to the structure is not strong.
8	I feel if they're allowed to do work in
9	the back it could cause loss of the back wall; I
10	think if they're allowed to move the stairway, which
11	they want to in my building, they want to move the
12	first floor stair; it could cause a collapse of the
13	core.
14	If this job were done by property,
15	careful union labor, it would not be done because it
16	would be seen as an impossible project; all the work
17	they've done has been with illegal crews and there
18	have been considerable injuries to the day laborers
19	and they have just been sent home to come back the
20	next day. The work they have done is [bell] careless
21	beyond belief, dirty, never cleaned, and sloppy to
22	the point that I think if this were to go forward
23	it's a danger to the community; it's not just a
24	question of inconvenience or quality of life; I think

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 106 this is dangerous to the point of causing a building 2 3 collapse. Thank you. 4 CHAIRPERSON RICHARDS: Thank you. ERICA BAPTISTE: Hi, I'm Erica Baptiste, 5 Urban Planner for the Manhattan Borough President's 6 7 Office to express our concerns with the application

8 before you.

9 This office originally submitted a recommendation for approval, dated February 21st, to 10 11 the City Planning Commission as part of the ULURP process and testified in favor, citing a narrow land 12 13 use lens and research into past violations by prior 14 ownership. The approval was conditioned on an 15 understanding that many of the concerns raised by the Community Board during their review period were based 16 17 on actions of the previous buildings' owner. 18 However, following the CPC hearing, our office 19 received numerous calls and letters from the 20 community stating existing unsafe construction activity on top of violations that remained 21 2.2 uncorrected.

In response to this, on March 16, 2017 we submitted a letter to the Department of Buildings regarding inaccurate filings with DOB and the impacts

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 107 2 on the safety and health of the residential tenants 3 of the buildings including: a lead dust report 4 indicating a concentration of lead exceeding 5 acceptable standards on all floors of the building, no record of the demolition of the ground floor units 6 to combine into the retail spaces, and no change in 7 8 occupancy captured on permits issued by DOB when 9 residential units were combined. DOB did send inspectors out and issued one violation due to a two-10 11 piece bathroom contrary to the most recent approved plans. Other underlying issues remain unresolved. 12 13 Additionally, when the office met with the applicant 14 team, we were told they would seek similar uses in 15 their retail space. However, at the CPC hearing on 16 February 22, 2017, the owner stated the intent to 17 seek credit tenants.

The intention of the SLID text change was to allow an existing tenant to grow and we believe we were misled as to land use intent and would not have signed off in favor of a text amendment that would facilitate additional construction impacts and potential for additional errors to long-suffering stabilized tenants. Therefore, we respectfully

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 108
2	request the City Council Land Use Committee to
3	consider disapproval of this application.
4	CHAIRPERSON RICHARDS: Thank you.
5	Council Member Chin. [background comment] You're
6	fine? [bell] Okay. Alright, thank you so much for
7	your testimony.
8	We'll move on to the next panel Rachel
9	Gristein, 237 Lafayette; David Mulkins… believe
10	that's the Bowery Alliance of Neighbors; Jebah Baum,
11	and David Mulkins. Alright, I'll say this again
12	David Mulkins, Lebah Baum, David Mul… oh… David; did
13	you fill out twice? [laugh] Okay. [background
14	comment] Alright, another two. [pause] Michele
15	Campo; Laura Hoffman. Michele Campo; Laura Hoffman.
16	Okay, we'll take another one. [pause] Elizabeth
17	Hughes. Elizabeth Hughes. No. No. [pause]
18	Douglas Davis. No. K. Webster. Alright, come on
19	down. And just introduce yourselves once again.
20	Once you light up your mic, introduce yourself and
21	who you're representing today. You may begin, sir.
22	And we have two minutes on the clock, Sergeant.
23	DAVID MULKINS: Okay. Thank you. My
24	name is David Mulkins; I'm the President of the
25	Bowery Alliance of Neighbors.

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 109
2	I urge City Council to vote against the
3	variance sought by 55-57 Spring Street, a text
4	amendment application that would alter the wording of
5	the Special Little Italy District and overturn the
6	zoning protections that preserve the character of
7	this treasure, iconic New York City neighborhood,
8	which includes large portions of Chinatown and the
9	Bowery, as well as Little Italy. If approved, this
10	text change would set a terrible precedent for two of
11	the city's handful of internationally famous
12	neighborhoods, areas whose warm, low-rise sense of
13	historic place attracts visitors from around the
14	world. Such changes would also escalate the
15	displacement of small businesses and the harassment
16	and displacement of local residents.
17	The zoning protections of the Special
18	Little Italy District were created to preserve its
19	character and historic sense of place. Because this
20	district brings tremendous revenue and throngs of
21	tourists, keeping its character as a neighborhood is
22	in the long-term best economic interests of the City.
23	Little Italy is not just another neighborhood, it is
24	unique and special. It is included in the National
25	Register of Historic Places for a purpose. The

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 110
2	Special Little Italy District's zoning protections
3	should be respected and kept intact for the health of
4	its neighborhood residents, small businesses and the
5	unique historical/cultural character it represents
6	for the future of this great city.
7	Thank you.
8	CHAIRPERSON RICHARDS: Thank you. You
9	may begin, sir.
10	JEBAH BAUM: My name is Jebah Baum; I'm a
11	tenant at 57 Spring Street; I've been there since
12	1989, rent-stabilized, and I can speak to the
13	truthfulness of the comments of JBAM here. Within
14	one month after them buying the building, they sent
15	me an eviction notice; they had no way of nothing to
16	base that on whatsoever; both of my children were
17	attending public schools at the time, my wife works
18	here in the city, as do I part-time, and they have
19	since then harassed me in many different ways, my
20	whole family, by their construction practices in the
21	building; we were forced to call the Health
22	Department, which shut them down on multiple
23	occasions for dust and fumes coming up from below;
24	they vented the fans in the apartment below us into
25	the rafters so that all of the fumes from the
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1 SUBCOMMITTEE ON ZONING AND FRANCHISES 111 bathroom; the kitchen come right directly into our 2 3 apartment, and when I spoke to them about this, they asked me not to call 311 because it would affect 4 5 their application. I was amazed at the public hearing at the Community Board when they offered 6 7 verbally, publicly a quid pro quo, that if the Board would approve this that they would drop their case 8 9 against me to their spurious lawsuit. 10 I can also speak to the conditions in the 11 buildings, having done maintenance there for a 12 previous landlord 25 years ago, they're very old buildings, they've settled over time, and they would 13 14 be extremely sensitive to the kind of construction 15 that is being suggested. 16 So I'm very thankful to Margaret Chin's 17 office and to the Community Board for not supporting 18 this project. Thank you. 19 CHAIRPERSON RICHARDS: Thank you. MICHELE CAMPO: Hello Council Members. 20 21 My name is Michele Campo; I'm with the Bowery Alliance of Neighbors. I am reading a letter from 2.2 23 Kent Barwick, who is the President Emeritus of the Municipal Arts Society. 24 25

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 112
2	I don't think there is any basis for re-
3	writing the zoning to help a developer on Spring
4	Street attract an out of scale tenant. As you know,
5	Little Italy's merchants are under siege and
6	eliminating the few protections of the zoning will
7	exacerbate the sad situations we are seeing.
8	Protecting the scale and texture of the neighborhood
9	was the essential ingredient in the Special District.
10	It should not be casually set aside. I hope you will
11	vote to sustain the position taken by the Community
12	Board. Thank you for your attention to this question
13	from Kent Barwick.
14	I would like to add to that a little bit.
15	If this application is approved, window openings in
16	the adjacent buildings will be covered. While these
17	are property line windows, they have been in place
18	for over 100 years and have been protected by the
19	zoning that does not allow a rear yard obstruction.
20	Residents of these buildings who had to leave
21	including the president of a co-op, attended the CB2
22	hearings and spoke against the proposal. Thank you
23	very much.
24	CHAIRPERSON RICHARDS: Thank you so much.

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 113
2	K WEBSTER: Hi, my name is K. Webster, a
3	long-time resident of the neighborhood, since 1990.
4	I concur with the host of reasons already expressed.
5	I would like to actually talk about the loss of the
6	small business, Cecil CALA, to Little Italy, the
7	original bakery of long-time community members
8	Laurent and Sandra Dual, who are friends and
9	colleagues, which opened in 1992. The loss was the
10	direct result of the refusal by the developers to
11	renew their lease at 55 Spring Street. Clearly they
12	have plans to make larger profits from this site.
13	I want to speak to what happens when you
14	remove a small business like this from a neighborhood
15	for the profit of a real estate developer.
16	These business owners were deeply
17	committed to and embedded in this neighborhood as
18	neighbors. As parents in the 90% low-income Chinese
19	heritage and immigrant PS 130, they ensure that every
20	school event had generous donations from their French
21	bakery. They were founding parents of the former
22	Thompson Street Playgroup whose parents took a
23	derelict park building and transformed it into a
24	local community parent co-operative nursery school
25	paid for and run by parents with scholarships

SUBCOMMITTEE ON ZONING AND FRANCHISES 114
 generously given. They mentored our babysitter, a
 young working class Latina, from the neighborhood to
 learn French pastry making.

For-profit development with its incessant 5 just asking for a little bit more has consequences. 6 7 It creates pressures that unravel threads of networks 8 that were long in the making. It makes this place 9 less the caring, connected and functional community it is. Those pressures (intended or not) threaten 10 11 the pragmatic life of this neighborhood. Little 12 Italy, not unlike was recently discovered regarding the Garment District, has a complexity in visible to 13 the tourists. 14

Where a profit-seeking developer sees a gold mine, we saw Owen, who would let you pay next week for copy work, a bodega where you could buy milk on credit, a boot repair that would work on that shoe [bell] in time for your big event.

I'll just close by saying I really appreciate Council Member Chin; your consistent fight for affordable housing.

CHAIRPERSON RICHARDS: Thank you all for your testimony today. Are there any other members of the public who wish to testify on this item? Okay, 1SUBCOMMITTEE ON ZONING AND FRANCHISES1152seeing none... oh... Council Member Chin; you wanna close3out? Okay.

4 COUNCIL MEMBER CHIN: Yeah, I just wanted 5 to thank the residents and the community members and Community Board for coming to testify today, and I 6 7 think that at the City Council we have a responsibility to preserve our neighborhood and 8 9 affordable housing and I really want to urge the 10 Committee again to reject this proposal. Thank you. 11 CHAIRPERSON RICHARDS: Thank you Council Member Chin for your leadership. Alright; are there 12 any other members of the public who wish to testify 13 14 on this issue? Okay, seeing none, I will now close 15 the public hearing on Land Use Item No. 653. And we 16 are laying this item over until our next meeting. 17 With that being said, this meeting is

18 adjourned; we will take a five-minute recess and then 19 we will begin our next hearing.

[gavel]

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CERTIFICATE

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date _____ June 28, 2017