CITY COUNCIL CITY OF NEW YORK ----- Х TRANSCRIPT OF THE MINUTES Of the COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY ----- Х May 2, 2017 Start: 1:22 p.m. Recess: 3:18 p.m. HELD AT: Committee Room - City Hall BEFORE: YDANIS A. RODRIGUEZ Chairperson VANESSA L. GIBSON Chairperson COUNCIL MEMBERS: Daniel R. Garodnick James Vacca Margaret S. Chin Stephen T. Levin Deborah L. Rose James G. Van Bramer David G. Greenfield Costa G. Constantinides Carlos Menchaca I. Daneek Miller Antonio Reynoso Donovan J. Richards Vincent J. Gentile Julissa Ferreras-Copeland Jumaane D. Williams Robert E. Cornegy Rory I. Lancman Ritchie J. Torres Steven Matteo

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## A P P E A R A N C E S (CONTINUED)

Juan Martinez, Director Strategic Initiatives NYC Department of Transportation

Rebecca Zach, Acting Assistant Commissioner Intergovernmental and Community Affairs NYC Department of Transportation

Dennis Fulton, Inspector Transportation Bureau New York City Police Department

Oleg Chernyavsky, Director Legislative Affairs New York City Police Department

Julia Kite, Policy and Research Director Transportation Alternatives

Rebecca Cap (sp?) Hit & Run Victim

Dulcey Canton, Upper Manhattan Organizer Transportation Alternatives Member, Families for Safe Streets

Gina Zarate Appearing on behalf of: DJ Jinx Paul a/k/a Gene Paul Guerrero

Rich Conroy, Director Education Bike New York 

| 1  | COMMITTEE ON TRANSPORTATION JOINTLY WITH THE<br>COMMITTEE ON PUBLIC SAFETY 4 |
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| 2  | [sound check, pause]   |
| 3  | CHAIRPERSON RODRIGUEZ: Good afternoon  |
| 4  | and welcome to today's joint hearing of the NYC                              |
| 5  | Council Transportation and Public Safety Committees.                         |
| 6  | I want to thank my co-chair today, Council Member                            |
| 7  | Vanessa Gibson , for agreeing to hold this important                         |
| 8  | hearing. We are joined today by Council Members…                             |
| 9  | We will discuss two pieces of legislation                                    |
| 10 | that aim to leverage the eyes and ears of New Yorkers                        |
| 11 | as we pursue hit and run drivers who kill and                                |
| 12 | seriously injure others on our streets. This                                 |
| 13 | despicable crime happens far too frequently. In the                          |
| 14 | first week and a half of this year, we saw four New                          |
| 15 | Yorkers lose their lives to hit and run crashes. In                          |
| 16 | FY16, there were 44,865 hit and runs, with 38 taking                         |
| 17 | the life of a victim. The stories of these victims                           |
| 18 | evoke tears. For some, they are the son who are                              |
| 19 | attending college on the way to fulfilling their                             |
| 20 | dream. For others, the radio-the radio DJ beloved by                         |
| 21 | hundreds of thousands or a daughter on her way home                          |
| 22 | after a successful job interview. Over the past                              |
| 23 | several years, I have heard-hear-heard far too many                          |
| 24 | of these stories, and I have made it a point to                              |
| 25 | everything I can to eradicate fatal hit and run                              |
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COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 5 1 2 crashes on our streets, and I am not acting as a 3 Council Member. I've been influenced by being the 4 father of two daughters. I want my daughters and all the children to be safe in the city of New York. 5 But if we are to prevent hit and run crashes, we must 6 7 make a point of catching those that commit this cowardly crime. We must make a point to follow 8 9 through to capture and convict those that leave bleeding bodies in the wake as they look to avoid the 10 11 consequences. It means increasing the rate of arrests and convictions of drivers who will-who kill, 12 13 which in FY16 was just over 33%. To accomplish this, I introduced two piece of legislation we will hear 14 15 today that aims to leverage the eyes and ears of New 16 Yorkers in the effort to catch hit and run drivers. 17 Intros-Intro 1463 would crate an Amber Alter-Amber 18 Alert-like system where the NYPD could rapidly 19 disseminate-disseminate information and make a model 20 of cars-I'm sorry-of ears involved in serious 21 crashes, or any helpful information that could lead to an arrest. Intro 1418 would work similar to the 2.2 23 1-800-copshot-shot-shot type tip line where New Yorkers can report crimes or information on crimes 24 and receive rewards if the information leads to an 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 6 1 arrest and conviction. This hit and run reward fund 2 3 will create incentives for New Yorkers to actively 4 support hit and run investigations and hopefully increase rates of arrests and convictions for these 5 awful crimes. This legislation follow-follows 6 7 several different jurisdictions that have passed 8 alert and reward systems. In Colorado success of 9 such programs on a local level led to the state to pass an alert system now known as the Medina Alert, 10 11 named for the 21-years-old victim killed in a hit and The City of Los Angeles also established alert 12 run. 13 and reward systems to catch hit and run drivers with rewards reaching up to \$50,000 for information 14 15 leading to the arrest of a driver who has killed and 16 left the left the scene. Their efforts were followed 17 by the full state of California beginning a yellow 18 alert system for hit and run derivers, and I'm glad 19 to say legislation has been introduced on the state 20 level here in New York as well as by Assembly Member Carmen De La Rosa and Senator Marisol Alcantara. 21 2.2 Here in New York City we can always do more to curb 23 I am glad that DOT and the NYPD have been crashes. such a partner in this effort working to redesign 24 streets so that drivers have less space to drive 25

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recklessly, and also the NYPD going after those 2 3 criminal drivers who are leaving the scene. Yet, the 4 face remains that people continue to lose their lives no our streets, and when those that kill them flee, 5 we face a grave-a grave dilemma. It is my hope that 6 7 the members of the administration here today testify-8 to testify today can provide inside information-I'm 9 sorry-insight into the current strategies undertaken when an investigating one of our many hit and run 10 11 crashes what has proven successful and where are we 12 lacking when it comes-it can-it comes to making 13 arrests. We would also like to hear how the tools provided in this legislation be leveraged to improve 14 15 our-our arrest rates, and let drivers know-know about 16 if they hit someone on our streets regardless of the 17 severity, they need to get out of the car to help or 18 face-to help or face the consequences for driving Before we begin, I would like to thank our-my 19 away. 20 committee staff for helping to put this hearing 21 together, Counsel Faiza Malik, and policy analyst-2.2 analyst Jonathan Masserano, Gafar Zaaloff, Emily 23 Rooney, as well as my staff, Chief of Staff Jose Louis and my Deputy Chief of Staff Rosa Murphy and 24

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COMMITTEE ON TRANSPORTATION JOINTLY WITH THE 8 COMMITTEE ON PUBLIC SAFETY 1 Stephanie Miliano. Now, we will hear from my co-2 3 chair Council Member Vanessa Gibson. CHAIRPERSON GIBSON: Thank you very much 4 Chair Rodriguez. Good afternoon ladies and 5 gentlemen. Welcome to City Hall. I'm Council Member 6 7 Vanessa Gibson of the Sixteenth District in the Bronx 8 and I'm proud to serve as chair of the committee on 9 Public Safety. I welcome all of your to our joint hearing of the Committees on Transportation and 10 11 Public Safety to really hear important legislation that is in the spirit of protecting every single New 12 13 Yorker in the city. I'd like to thank the members of 14 the Public Safety Committee who are here, our 15 Minority Leader Steve Matteo, Council Member Chaim Deutsch, Council Member Jumaane Williams, Council 16 Member James Vacca, Council Member Robert Cornegy. 17 18 Thank you colleagues for being here. This afternoon 19 we are holding a hearing on engaging New Yorkers to 20 help hold hit and run perpetrators accountable, and 21 hearing two bills on our agenda related to this Incidents of drivers leaving the scene of a topic. 2.2 23 traffic collision or a hit and run remains a public safety priority despite state and local laws put in 24 place to deter them. According to the NYPD, there 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 9 1 were 11 hit and rung incidents almost one per week in 2 3 the first quarter of 2017 alone. Of those 11 4 incidents, only 6 resulted in an arrest. In total in FY 2016 there 44,865 hit and runs ranging from 5 crashes that resulted in deaths to property damage 6 7 only. Of those 40,000 plus hit and run crashes, only 8 510 resulted in arrests. Whether their damage is 9 incurred to property or even worse, when someone is seriously injured or fatally injured, the 10 11 perpetrators need to be held accountable. While the men and women working in the NYPD's Collision 12 13 Investigation Squad investigate all traffic crashes 14 that result in death or critical injury, their work 15 cannot be done in a silo. These officers rely on the 16 eyes and ears of every New Yorker to help identify 17 and bring to justice those who cause crashes and then 18 flee the scene. This is a matter of human decency. 19 The safety of our pedestrian our bicyclists and 20 motorists are of paramount importance. While there 21 are currently state and local laws that address fleeing the scene of an accident, we need to give our 2.2 23 police officers and our communities more tools to effectively prevent these incidents from occurring. 24 Though we continue face challenges, through this 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 10 1 hearing and the legislation we put forth, we want to 2 3 make it clear that safety is our priority first and 4 foremost, and we will hold those involved in crashes 5 liable. The first bill on our agenda is Intro 1418, sponsored by Transportation Chair Council Member 6 7 Ydanis Rodriguez, in the Public Safety Committee which relates to establishing a reward for 8 9 individuals to provide information leading to the apprehension, prosecution or conviction of a person 10 11 who seriously injures or kills another individual in a hit and run accident. Other jurisdictions such as 12 13 Los Angeles have crated similar reward systems. The 14 second bill is Intro 1463 also sponsored by Chair 15 Ydanis Rodriguez in the Transportation Committee 16 relating to establishing a program to provide public 17 notification of hit and run incidents. These 18 notification systems have been implemented in other 19 jurisdictions such as Denver and Aurora in Colorado, 20 and have been successful in increasing the arrest 21 rates for those who flee the scene of a crash. We 2.2 hope to have similar success here in our city. Ι 23 want to commend the administration for their commitment to reducing traffic crashes and 24 25 fatalities. I also want to applaud the great work of

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 11 1 our Committee on Transportation chaired by Chair 2 3 Rodriguez for all of their work and their consistent 4 support. Council Member Rodriguez and I held hearings together in every borough when this 5 administration launched Vision Zero, and our was to 6 7 ensure that every New Yorker from across the boroughs were able to provide feedback and input on how we can 8 9 best serve their best interests. It was great to hear from many who are often not able to come to 10 11 calls of City Hall and also get their feedback, but 12 there are still too many crashers on our roads year 13 to date, and those drivers that cause these crashes are often not held accountable. Every life lost is 14 15 one too many, and every tragedy is a learning 16 opportunity to learn how we can do better and protect 17 our streets. I hope this afternoon to learn from the 18 administration their position on these bills, and 19 what, if any, improvements can be made to the 20 legislation. We also want to hear from our advocacy 21 community, those who are working so hard to make sure 2.2 that our streets are safe, and certainly as Chair 23 Rodriguez acknowledged, so many instances and so many cases of individuals whose lives have been taken and 24 25 families have been ripped apart. I also want to

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 12 1 dedicate this hearing to a dear friend of mine that I 2 3 grew up with in Brooklyn, Marlin Palachios (sp?) who 4 was killed by a hit and run driver in Brooklyn on January 9<sup>th</sup> of this year as he was traveling to pick 5 up his 4-year-old son from daycare. He never made it 6 7 and his family will never be the same again. It is 8 because of those stories that we will never stop 9 doing this work because there have been too many lives that have been lost, and if we can as 10 11 stakeholders, as legislators and the administration 12 do better, the we absolutely should do better. I 13 thank you all for being here. I want to thank the staff on the Committee of Public safety for their 14 15 work, my Counsel Deepa Ambekar and Beth Golub. My 16 Policy Analyst Casey Addison, and my Finance Analyst 17 Steve Reister. Thank you all for being here. Thank 18 you colleagues and now I turn this back over to Chair 19 Rodriguez. Thank you. 20 CHAIRPERSON RODRIGUEZ: Thank you, Chair 21 and I would also like to acknowledge our attorney Faiza Malik and before asking to administer the 2.2 23 affirmation, I also would like to thank the family of Jane Paul who are here present. [Speaking Spanish] 24 And now we going to take-first, I'd also like to 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 13 1 2 recognize Council Member Deutsch, Cornegy and-and 3 Richards, and now I-I now welcome testimony from the 4 members of the administration here today, and ask 5 them to please their hand as our attorney deliver the affirmation. 6 7 LEGAL COUNSEL: Do you affirm to tell the truth, the whole truth, and nothing but the truth in 8 9 your testimony before this committee today, and to respond honestly to Council Member questions? 10 11 PANEL MEMBERS: [off mic] I do. 12 LEGAL COUNSEL: You may proceed. 13 JUAN MARTINEZ: Good afternoon, Chair Rodriguez, Chair Gibson and members of the 14 15 Transportation and Public Safety Committees. My name is Juan Martinez, and I am Director of Strategic 16 17 Initiatives at the New York City Department of 18 Transportation. I am joined by Rebecca Zach, Acting 19 Assistant Commissioner of Intergovernmental and 20 Community Affairs. The central premise of Vision 21 Zero is that we can prevent fatal traffic crashers 2.2 and it is, therefore, our responsibility to do so. 23 Each fatal crash, which has been averted means that there is another family which does not have to cope 24 25 with the trauma and profound grief of a loved one's

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 14 1 abrupt absence. Drivers who are involved in a fatal 2 3 crash and the choose to flee are committing an 4 illegal act, which is especially heinous because it can intensify that family's anguish by denying them 5 closure. In my testimony I will focus on DOT's 6 7 Vision Zero work to prevent the crashes most associated with drivers who leave the scene. 8 In 9 addition, I'll provide some background on the factors that may influence the decision to leave the scene 10 11 one a collision has occurred, and some steps that 12 could be taken to change those factors. I defer to 13 Inspector Fulton and my colleagues at NYPD on how to 14 apprehend those drivers that do decide to leave the 15 scene of a serious or fatal crash and the Council's 16 proposals for the establishment of an alert system, 17 and Intro 1463 and an award fund in 1418. Traffic fatalities have declined 23% since Vision Zero was 18 19 launched in 2014. Fatal hit and run crashes have 20 declined at the same rate from an annual average of 21 42 in the three years before Vision Zero to an 2.2 average of 32 in the three years of the initiative 23 thus far. A review of crash data indicates that fatal hit and runs are highly correlated with drivers 24 who are speeding at night, and drivers who are 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 15 1 operating under the influence of alcohol or other 2 3 drugs. One-third of fatal hit and runs occur during 4 just 14% of the week from 9:00 to 4:00 a.m. on Thursday, Friday, Saturday night and morning. Those 5 24 hours also account for one-third of fatal DWI 6 7 crashes and for one-fifth of speeding fatalities. 8 Accordingly, I would like to testify on DOT's efforts 9 to improve safety during the overnight period, our work to reduce overnight speeding and our outreach 10 11 aimed at reducing drinking and driving. Under Vision Zero DOT has undertaken a number of initiatives to 12 13 prevent night time crashes. The conversion from high pressure sodium street lights to LED is well 14 15 underway. LED street lights improve visibility for 16 drivers by providing much better contrast. 17 Additionally, this past year we completed the 18 installation of additional street lighting at 1,000 19 intersections with high numbers of night time 20 pedestrian injuries, and as part of this year's 21 Preliminary Budget announced the plan to address an additional 1,000 intersections. DOT has also been 2.2 23 retiming the traffic signals on high crash corridors in order to discourage speeding during the off peak 24 hours. We have successfully refined the signal 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 16 1 timing on over 400 miles of corridor including three-2 3 quarters of the priority corridor miles identified in 4 the Vision Zero Pedestrian Safety Action Plans. However, we are prohibited by state law from using 5 one of the most effective tools we have for 6 7 combatting speeding, the Speed Camera Program at 8 night. We are only allowed to use speed cameras 9 during school hours or on school days, but we know that the rate of speeding and also speeding deaths 10 11 spikes at night and on weekend nights in particular. The rate of speeding starts to climb as soon as we 12 13 deactivate the speed cameras. The Council has been 14 supportive of efforts to expand the program that we 15 can deter speeding during the most dangerous hours of 16 the day and in the most dangerous places. We are 17 grateful for that support and ask that you redouble 18 it in the weeks ahead. In addition, DOT convenes the 19 Stop DWI task force of district attorneys, the NPD 20 and other criminal justice agencies, and is 21 responsible for administering the New York City Stop The program is funded with fines 2.2 DWI program. 23 collected from offenders under state law and develops the city's comprehensive DWI strategy. DOT's focus 24 as a member of this task force is public education 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 17 1 and outreach. DOT's DWI campaign is Choices examples 2 3 of which you can see behind me. This campaign 4 presents that viewer with two options: A safe trip home or the consequence of drinking and driving. 5 Testing in this campaign indicates that it is 6 7 effective due to the personal accountability of it 8 place on the driver. The campaign can be found on 9 billboards, linknyc kiosks, bus shelters, radio spots, online advertising, sponsorships at the city's 10 11 sports areas and ballparks and media placements in 12 bars including on drink coasters. The goal is to 13 target to the campaign to the hours of the week and 14 the places where we may be able to reach a driver 15 making that choice to drive home. Additionally, we 16 undertake an array of street level outreach efforts 17 again designed to reach New Yorkers when they may be 18 making that consequential decision to drive after 19 drinking. For instance we have a program where we 20 partner with members of the Council to distribute 21 Metro cards outside night spots in order to encourage 2.2 someone who drove to the bar to take transit home. 23 And last year we initiated an on-street outreach project with NYPD to administer voluntary 24 25 breathalyzer tests to show people whether they could

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 18 1 2 actually be over the legal limit before they get 3 behind the wheel. In addition to working to prevent 4 hit and run crashes by attacking the factors aligned with the causes of those crashers, I would like to 5 discuss the factors associated with the driver's 6 7 decision to flee. State law actually provides an incentive for a driver who is under the influence of 8 9 alcohol or drugs to flee the scene. A driver who is not sober and remains at the scene of a fatal crash 10 11 can be-can expect to be charged with a Class D, C or 12 B felony depending on the motorist's record and the 13 circumstances of the crash. However, if the driver leaves the scene and is arrested hours or days later 14 15 there may not be enough evidence to charge him or her for driving while intoxicated. Accordingly, the 16 17 decision to flee may mean the motorist has avoided 18 arrest altogether and if they are apprehended, would only face a Class D felony meaning that the decision 19 20 to hit and run would have drastically reduced the 21 severity of the driver's punishment. In 2012, a 2.2 defense attorney was quoted in the Staten Island 23 Advance as saying that although he would not advise anybody to leave the scene of a fatal crash, as a 24 25 defense attorney, you love it when they leave the

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 19 1 scene because it helps your case. By the way, the 2 3 State Legislature comes close to aligning the penalty 4 for fleeing the scene of a crash and the penalty for causing injury or death while driving while 5 intoxicated. Hopefully, this is the year they 6 7 eliminate the incentive for motorists to leave the scene, and enact legislation that has been supported 8 9 by New York City's district attorneys, advocacy groups like MAD and Transportation Alternatives and 10 11 this Council in a finding to close that loophole. Ιt bears noting that of the hit and runs drivers 12 involved in fatal crashes who are ultimately 13 14 apprehended, 15% are unlicensed and an additional 13% 15 have suspended license both of which are 16 substantially higher than the rates we see for fatal 17 crashes over all. Thank you for the opportunity to 18 testify today before you on the factors which cause 19 hit and run crashes as well as the factors associated with the a driver's decision to flee the scene of a 20 21 crash. After you hear from my colleagues, I look 2.2 forward to answering any questions from the committee. 23 DENNIS FULTON: Good after noon, Chair 24

Rodriguez, Chair Gibson and member of the Council.

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COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 20 1 am Inspector Dennis Fulton of the New York City 2 Police Department Transportation Bureau. 3 I'm joined 4 here today by Oleg Chernyavsky, the NYPD's Director 5 of Legislative Affairs. On behalf of Police Commissioner James P. O'Neill, I wish to thank the 6 7 City Council for the opportunity to speak with you 8 today about engaging New Yorkers help hold leaving 9 the scene perpetrators accountable. A few months ago, Chief of Transportation Thomas Chin came before 10 11 the committees and discussed the progress the Police Department had made with respect to the city's Vision 12 Zero Initiative. Since its launch in 2014, the 13 14 Police Department in collaboration with the 15 Department of Transportation, other fellow city 16 agencies and the Council has been committed to Vision 17 Zero and the goal of reducing fatalities on our city 18 streets. After three years, the city has made 19 significant progress, as Chief Chin noted. 2016 was 20 the safest year in New York City history with the fewest traffic fatalities ever recorded, 230. 21 2.2 Improving on the record of 234 starting in 2015. Ιt 23 is the third consecutive year where traffic fatalities in our city declined in sharp contrast to 24 increase traffic fatalities nationwide. It is also 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 21 1 important to note something else that Chief Chan 2 3 stated to the committees a few months ago that 4 despite the successes the city has-had had under Vision Zero, the Police Department is not resting on 5 its laurels. The Police Department remains 6 7 steadfastly committed to driving down fatalities and 8 injuries because each life lost on our streets is 9 also an occasion to reflect on the urgency of the Vision Zero goal. With respect to leaving the scene 10 11 incidents, I want to unequivocally state that one of the basic responsibilities of motorists on our 12 13 streets is to stop and provide their identifying information if they have the cause to believe that 14 15 they hit someone or something causing property damage, personal injury or death. 16 It is a basic 17 decency that one should expect from those operating 18 on our busy streets. Investigations of leaving the 19 scene incidences are unique because an element of the 20 crime is that the perpetrator fled. Often these 21 incidents occur on non-major highways and roads at night without street cameras and with few, if any, 2.2 23 witnesses. As part of Vision Zero, in order to prevent and combat leaving the scene incidences the 24 NYPD has focused its enforcement on those motorists 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 22 1 2 who are likely to leave the scene. Notably, these 3 are drunk drivers and drivers who are operating with 4 a suspended or revoked license. These are individual who have absolutely no right to be behind the wheel. 5 In addition, the Department's Collision Investigation 6 7 Squad, CIS, have also conducted outreach with local 8 body shops and window repair locations to share 9 information with the department when these businesses suspect that a vehicle in their shop has been 10 11 involved in a leaving the scene incident. Moreover, under this administration, the department has 12 13 increased the number of officers assigned to the 14 Collision Investigation Squad. Most officers who 15 become investigator in CIS come from within the 16 NYPD's Highway Unit. They have often shown exemplary 17 ability in the field as well as an interest in 18 joining CIS. CIS officers are trained rigorously in 19 investigations, and discovery techniques. CIS 20 responds to investigate collisions involving critical 21 injury as determined by Emergency Medical Service 2.2 personnel and collisions with death or serious injury 23 and likely to die occur. Turning now to the legislation. Each of the bills under consideration 24 today touch upon a theme often echoed by Police 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 23 1 Commissioner O'Neill and that is that public safety 2 3 is a shared responsibility. In order for the NYPD to 4 fulfill its public mission, we need the public's cooperation and trust. It plays a significant factor 5 in how the NYPD further investigations and closed 6 7 cases. Intro 1418 would amend the Administrative 8 Code to provide for award not exceeding \$1,000 for 9 individuals who provide information leading to the apprehension, prosecution or conviction of an 10 11 individual who is responsible for leaving the scene of a collision that resulted in a serious physical 12 13 injury or death of another. I want to express our 14 appreciation to the Council for introducing this 15 measure. We are supportive of efforts that will 16 assist our ability to investigate and ultimately arrest those who have committed this very serious 17 18 crime. While the bill requires additional 19 clarification on the appropriate funding stream, the 20 department welcomes the proposal. We look forward to 21 further discussions on this legislation. Intro 1463 would amend the Administrative 2.2 23 Code to establish that leaving the scene alerts us similar to the Amber Alert system to provide rapid 24 notification to the public when a leaving the scene 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 24 1 collision occurs involving serious injury and death. 2 3 The department is conceptually supportive of this 4 idea, but believes this bill requires more discussion and exploration. As you know, the department has 5 significantly increased its presence on social media 6 7 and has been sending wanted notifications to the 8 public through these various outlets when very 9 serious crimes occur including leaving the scene incidences. As I mentioned earlier in my testimony, 10 11 a significant number of leaving the scene incidents 12 occur on the non-major highways and roads at night 13 without tree cameras and with few, if any, witnesses. Amber Alerts are generally tied to incidents 14 15 involving abducted children. Usually the perpetrator is known or the suspected perpetrator's vehicle 16 17 information such as their license plate and the make 18 and model of the car is known. This is not always the case with leaving the scene incidents. 19 Sometimes 20 a witness may only know that they were struck by a 21 black SUV, but they do know the license plate, the 2.2 make, the model, or they do not know the license 23 plate, the make, the model of the car or the perpetrator. The effectiveness of an alert is 24 25 ultimately dependent on the amount of information

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 25 1 available. Notwithstanding these potential 2 3 challenges, we welcome the opportunity to work 4 together on this legislation. Thank you for the 5 opportunity to speak with you today, and I am please to answer any question you might have. 6 7 CHAIRPERSON RODRIGUEZ: I'd like to recognize also Council Members Reynoso, Gentile and 8 9 Garodnick. My colleague here she'll be asking some questions and my other colleagues, too. I just have 10 11 one question. I have to step out for a few minutes. I have to brought into the other committee at 250 12 13 Broadway and come back. But one of my-first of all, 14 thank you for being open and supportive of the 15 concept of those-of those two legislations, and this is a good place to be as we will continue 16 17 conversations on the logistic on how we can work on those two bills. But, one of the thing that I was 18 19 saying is that since those two hit and run alert and 20 phone has already been established into other large 21 cities and states, you know, is there something that 2.2 you had looked at and-or is this something that you 23 will, you know, look as a matter, too? JUAN MARTINEZ: Thank you, Council 24 Yeah, we actually we have worked at Colorado 25 Member.

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 26 1 and California, and I think that serves as pretty 2 3 model that we can learn from in working together to 4 streamline and to figure out the logistics of the bills. But as you said, we're supportive of the 5 concepts of both of the bills, and I think we can 6 7 work together to figure out all the nuances to make it workable. 8 9 CHAIRPERSON RODRIGUEZ: [off mic] And-CHAIRPERSON GIBSON: Thank you, Chair. 10 11 Thank you, DOT, and NYPD for your presence, your 12 participation. I just had a couple of questions. Can 13 you currently tell me what type of alerts the department sends out and how does it work in terms of 14 15 the staffing? How do we do alerts right now? DENNIS FULTON: [background comments] I'm 16 17 not aware of the department itself sending out 18 alerts. I think the-if we're talking about the Amber and the Silver Alerts, Amber Alerts are done by the 19 state I believe through DCJS. Silver alerts I 20 21 believe are the same, but may involve OEM. I know 2.2 of-of an alert system that's created through OEM but 23 that's a subscriber based alert system for school closures, alternate side of the street parking, 24 25 various points that somebody can register. Somebody

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| 2  | in the city can register to receive an alert during                      |
| 3  | notification, and receive that type of alert and                         |
| 4  | notification, but that's-we're not aware of any alert                    |
| 5  | system that the department administers itself.                           |
| 6  | CHAIRPERSON GIBSON: Okay, So the NYPD                                    |
| 7  | works with DCJS as it relates to Amber Alerts, and                       |
| 8  | then you said Silver Alerts are—are done through OEM?                    |
| 9  | DENNIS FULTON: We-I-We-we have to  |
| 10 | clarify, but I-I-we believe there is some OEM                            |
| 11 | involvement, but we'll-we'll need to clarify how                         |
| 12 | Silver Alerts get processed.   |
| 13 | CHAIRPERSON GIBSON: Okay, so with the                                    |
| 14 | proposed Bill 1463 and the conversations that we're                      |
| 15 | having do you think that this particular alert system                    |
| 16 | is something that could work and obviously it would                      |
| 17 | be run by the NYPD, but there would have to be some                      |
| 18 | sort of a partnership with DOT I'm assuming. Do you                      |
| 19 | have an idea of what this could look like? I think                       |
| 20 | many of my-my colleagues and I are just not                              |
| 21 | understanding that some of the alerts that we receive                    |
| 22 | now are operated from the state and from the city. I                     |
| 23 | wasn't aware of that. So looking at this type of                         |
| 24 | alert system, more locally based is this something                       |
| 25 | that you think could work for us in the city?                            |
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JUAN MARTINEZ: Well, I-we certainly 2 3 think that-that these type of alerts are-are useful, 4 but we-we have to make sure that we're cognizant of not over-alerting the public to the point that they 5 start tuning out the alerts. So, if-I think 6 7 everybody has received an Amber Alert. There isn't 8 and thank goodness there isn't a very large number of 9 Amber Alerts we receive, but when our phones do off about an Amber Alert, everybody looks at the phone 10 11 and looks around, you know, is cognizant of what type 12 of a car to look for. So, what we don't want to do 13 is-is saturate, you know, the public with so many alerts that they just become number to them, and they 14 15 stop paying attention. With that said, we think that 16 an alert could be useful. I think the bill can be 17 refined a bit to and much in the same way Colorado 18 and California were refining the bill. I think we went most of the way there in the sense that we are 19 20 limiting it to serious physical injury, which includes that. I think it can be fur-further refined 21 2.2 possibly on that front to look at critical injury, 23 likely to die. Also, what California and Colorado do that we-I don't believe is in the bill is they hinge 24 the trigger for the alert based on the amounts of 25

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COMMITTEE ON TRANSPORTATION JOINTLY WITH THE 29 COMMITTEE ON PUBLIC SAFETY 1 information that-that the police possesses relative 2 3 to the vehicle, and I believe Inspector Fulton-Fulton 4 mentioned this during his testimony, if all we have is a description that it was a dark colored SUV, that 5 should not trigger an alert because there would just 6 7 be a lot of phone calls coming in with really 8 unactionable intelligence. I think where Cali-I 9 believe it's Colorado has a mechanism where either our full license plate comes in or a partial license 10 11 plate with a description of the vehicle comes in. 12 It's triggers like that. I think we given the volume 13 in the city and the amount of cars in the city we'll have to figure out our own formula, but we can 14 15 certainly take a lot of lessons from other 16 jurisdictions, and as to the administration of the 17 alert system, I think that-I think the wiser move would be to use infrastructure that's already in 18 place rather than to create a brand new 19 20 infrastructure and train an agency that's not 21 currently administering an alert system, but I think 2.2 these are all things that we can work through. 23 CHAIRPERSON GIBSON: Okay. I'm glad you raise the last two points because I was wondering 24 25 just in terms of, you know, over capacitating the

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 30 1 2 system where New Yorkers are receiving an abundance 3 of alerts could be almost a disincentive. Within the conversations we're having, could we also look at 4 something that could more so be condensed and target? 5 So, within the database we can manipulate it if there 6 7 is like you said a serious injury or a fatality in a 8 participle zip code we can target those residents in 9 that database that we have in that zip code so that the entire city of New York doesn't get that 10 11 particular alert. And then also my-my other questions would be some of the factors that the NYPD 12 13 would need to determine if an alert is able to go out, full license plate, color, things of that nature 14 15 to try to get as much detail as possible so that once the alert goes out, you can be assured that at least 16 17 some of the information could be as best accurate. 18 JUAN MARTINEZ: Right, so I mean to your 19 first point, I-I think a targeted notification to-to 20 certain zip codes would be challenging because the nature of-of the crime is that it's a hit and runs. 21 2.2 The individual is in a vehicle and they're not 23 necessarily going to be limited to a particular area. So, I-I think the nature of the crime is that we-we 24 25 do want to cast a wide net because by the time that

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE 31 COMMITTEE ON PUBLIC SAFETY 1 2 we-we-we figure out what-what the license plate, we 3 get some of the basic facts that's come from such an 4 incident and put out the alert, the individual may be outside of the zip code where the-the hit and run 5 actually happened. So, I-I think it it's-it's a 6 7 balance there about how, you know, how confined the alert system goes, but I-I think-I think we have to 8 9 talk to people that understand technology a lot more than I do, and to see what the feasibility of that is 10 11 rather than versus an-an alert that goes citywide. 12 And also, like I said, the operational aspect of-of 13 the fact that the individual is traveling potentially at a high rate of speed. We don't know how far away 14 15 from the crash zone the individual may be. 16 CHAIRPERSON GIBSON: Okay, could you guys 17 give me an update on where we are with some of the

18 state legislation that you talked about that would close the loophole. I think it's really a sad state 19 20 of affairs that there's more than incentive to flee 21 the scene of an accident when you talk about some of 2.2 the stringent penalties that we have on the books, 23 and I hate to say that an incentive to leave the scene of an accident, but because of the state law 24 25 that's just exactly what it is. Can you guys give us

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 32 1 an update? We have about two months left of this 2 3 legislative session so I'd-I'd like to know, you know where we are, and then also from our perspective what 4 we can do to help push the legislation along. 5 DIRECTOR CHERNYAVSKY: Absolutely. 6 As 7 you know from your time in Albany there's a number of 8 different people trying to solve the same problem using slightly varied, slightly different versions of 9 the same solution, right. There are a number of 10 11 pieces of legislation, which-which simply raised the 12 penalty for leaving the scene to achieve this goal to 13 eliminate the incentive. One, for instance sponsored by Senator Flanagan, one sponsored by Senator Golden. 14 15 The-it's taken some time to get to this point where they're looking at bills which increase the penalty 16 17 because for a long time they were thinking about 18 well, let's build a presumption into the law that if 19 you fled then you were drunk, and that ran into 20 constitutional problems and, you know, this is the 21 fourth or fifth attempt at skinning this particular 2.2 cat. But, I'm optimistic that this year one of those 23 bills, if not several of them will advance to the point where they're ripe for a vote. The-and his 24 governor has indicated his support last year for 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE 33 COMMITTEE ON PUBLIC SAFETY 1 solving this loophole. So, I think this Council has 2 3 in the past supported Senator Golden's bill. Council Member Mendez has a resolution on that bill. 4 Something along those lines would be very helpful to 5 again indicate that this is a-a broadly supported 6 7 issue. 8 CHAIRPERSON GIBSON: Okay. So I hope 9 that we will be making a few trips to Albany before June. 10 11 DIRECTOR CHERNYAVSKY: Any time you would 12 like, Council Member. 13 CHAIRPERSON GIBSON: Okay, great. Just have a-one or two questions about Intro 1418, which 14 15 is the Reward Bill. I wanted to understand. The 16 current reward system that we have now when 17 individual are reporting crimes and they lead to the 18 prosecution and conviction of an individual, what's 19 the funding stream that really takes care of those-20 that reward system right now? 21 DENNIS FULTON: That's-that reward is administered through the Police Foundation-2.2 23 CHAIRPERSON GIBSON: Okay. DENNIS FULTON: -- a private entity, and 24 as you said, it is apprehension and conviction so it 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 34 1 is-there's a built-in incentive, and that's one of 2 3 the points that I would raise as well over here that-4 that here we have in a bill apprehension and prosecution or conviction. So I think the key to the 5 existing framework that's administered by the Police 6 7 Foundation is that there's an incentive for the 8 individual to cooperate in the ultimate prosecution 9 if necessary, and that-that is very important because I-I think an apprehension standing alone that 10 11 doesn't-that doesn't pan out to a conviction. Ιt 12 obviously isn't the intended goal of the reward, 13 right. What we want to do is to get-to get good 14 information, to have cooperation from the public to 15 get the ultimate conviction to dissuade people from 16 leaving the scenes-17 CHAIRPERSON GIBSON: Okay. DENNIS FULTON: -- of these-of these type 18 19 of incidents. 20 CHAIRPERSON GIBSON: Okay. So do you 21 think the proposed bill and the proposal of \$1,000 is 2.2 the right incentive to try to get New Yorkers to come 23 forth when they witness a hit and run, and is this something that, you know, we as a city can talk to a 24 police foundation or any other partners that we have 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE 35 COMMITTEE ON PUBLIC SAFETY 1 2 so that we can get some sort of a partnership to 3 provide the resources that are necessary for this 4 funding. I mean certainly the 5 DENNIS FULTON: Police Foundation is a model that's out there. I'm 6 7 sure if you look t the other-the other jurisdiction they use different models. I mean I think-I think we 8 9 can learn from-from the variety of models. I mean I think-I think we can learn from-form the variety of 10 11 models and try to figure out what the best model is 12 for New York City with respect to-to these types of 13 crimes, but yes, I think any type of incentive that would get individuals, the public to cooperate to-to 14 15 bring these individuals to justice is-is a good 16 thing. 17 CHAIRPERSON GIBSON: Okay, great. I**′**m 18 glad we have agreement and we'll keep talking about 19 these bills as we move forward. You know, financial 20 incentives and you, Inspector Fulton, acknowledge in 21 your testimony that it has been an incredible part of

New Yorkers coming forward in the case of criminal investigations where they are-people are coming forward and-and certainly when you look at the number of track-crashes that we've had across the city, we

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 36 1 believe that financial incentives is another good 2 3 option, and it's an element to make sure that we can 4 bring people forward. I think when we live in a city where individuals may see things, but they're very 5 apprehensive about coming forward for many, many 6 7 reasons, and so we want to t give them whatever incentive we can to make sure that they come forward. 8 9 When you have talked to so many families impacted by these traffic, you know, crashes and incidents and 10 11 fatalities I mean we need to do everything possible 12 to give them a level of comfort. So, I'm glad that 13 we agree in concept, and we can continue to have 14 further discussions. I want to acknowledge the 15 presence of Council Member Debbie Rose, Council 16 Member Rory Lancman, and we will begin with 17 colleagues that have questions, and we will start 18 with Council Member Daneek Miller followed by Council 19 Member Chaim Deutsch. 20 COUNCIL MEMBER MILLER: Thank you, Madam 21 Chair and thank you for co-chairing this important 2.2 public safety hearing. So, what percentage of the 23 total accidents or the serious-serious injury or

death those hit and runs make up?

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COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 37 1 2 JUAN MARTINEZ: On a year-by-year basis, it's about-it ranges between and 11 and 17%. 3 So 4 basically 15% of all fatal crashes the driver flees the scene. 5 COUNCIL MEMBER MILLER: And what about 6 7 otherwise? Do you keep a record on-on-on serious or 8 just minor injuries? 9 JUAN MARTINEZ: I-I don't. I didn't bring that with me. No. 10 11 COUNCIL MEMBER MILLER: So, because 12 really I think we're just trying to-it-it seems to be 13 for awhile pre-Vision Zero, the culture was to just kind of leave the scene if at all possible, and I 14 15 know there were some questions as to why we think 16 that is. But tell me about the-the-the agencies or 17 the squads within the Police Department that are 18 responsible for the investigation. Could you. Could 19 someone speak to that who-who exactly that is. 20 DENNIS FULTON: You want to know about 21 the-the most serious collisions are investigated by 2.2 the Collision Investigation Squad, CIS. So CIS I can 23 give you numbers. They have investigated 15 collisions this year where a person left the scene 24 25 and they've made an arrest in eight of those cases.

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 38 1 In their investigations they do a comprehensive 2 3 investigation where they will in an all hands on deck 4 and they'll bring in multiple-the lead detective and then multiple detectives to help with the various 5 steps that-during their investigation, but they take 6 it very seriously and in eight of the cases-and it-I 7 8 said 15. Some of the cases are still open, but in 9 eight of the cases tis year they made an arrest. COUNCIL MEMBER MILLER: That's-that's a 10 11 good percentage. So, are-are they located in each division or each precinct. 12 13 DENNIS FULTON: Each-each borough. So 14 each patrol borough. So, in Queens South in your 15 jurisdiction--16 COUNCIL MEMBER MILLER: Uh-huh. 17 DENNIS FULTON: -- they would have 18 investigators there, but in a particular case like I 19 said leaving the scene, they may borrow from 20 different boroughs to come into do canvass and-and 21 talk to witness and do the steps that are necessary, 2.2 but yes to answer your question each--23 COUNCIL MEMBER MILLER: [interposing] So, the initial investigations are done by Highway? 24 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 39 1 2 DENNIS FULTON: Yes. CIS is a part of 3 Highway. 4 COUNCIL MEMBER MILLER: Okay. 5 DENNIS FULTON: So, in any collision scene, though, you know if it's on the highway to 6 highway office and they respond first, but typically, 7 8 you know, the streets, the regular streets are 9 precinct officer if the 103, if there was a collision in the 103 they would first and do the investigation. 10 11 They would determine the seriousness of the collision 12 with, you know, because they're not medical personnel 13 but EMS the Emergency Medical Services they would 14 determine what type of injury we had, and then the 15 patrol supervisor, the sergeant we would notify CIS 16 to come--immediately respond and conduct an 17 investigation. 18 COUNCIL MEMBER MILLER: So, do-do they 19 coordinate with other agencies outside the Police 20 Department, TOCs, DOTs and others? I've-I've found that we've had several incidents involving TLC 21 vehicles, dollar vans and otherwise. We have some 2.2 23 unsolved accidents, homicides? DENNIS FULTON: So, that's-that's a good 24 We-we didn't and then with the implement-25 question.

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 40 1 implementation of Vision Zero, TLC actually will send 2 3 the representative. They get a notification, they 4 get the reports, they kept very in touch with what's going on with the investigation, but they also will 5 send someone to the scene to actually represent TLC 6 7 and-and provide us with assistance if we need it. 8 COUNCIL MEMBER MILLER: Okay, so I-I 9 would hope that it would bring-prove to be fruitful. I know as I said in my district and Councilman 10 11 Richard's district we did have a fatality about a 12 year back that was-of a young lady that was unsolved. 13 The only thing that they do know that it was a-a 14 commuter van involved in that. So, I was hoping that 15 they could coordinate resources in-in doing so. Could we-do you foresee any impediments as we move 16 17 forward with implementation of this legislation here? 18 Either-with-with either piece of legislation? Do you 19 anticipate that we could hit the ground running 20 almost immediately upon passage? DENNIS FULTON: Well, I think both bills 21 2.2 require a certain amount of infrastructure, right. 23 So, as-as we were saying to Council Member Gibson, you know, we're using existing infrastructure for the 24 alert system, something that's already in place.

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 41 1 Obviously, that would be somewhat easier than to 2 create an infrastructure in a place where it doesn't 3 4 currently exist and the funding involved in that and the training involved in that and so and so forth. 5 With respect to-with respect to the rewards bill, I 6 7 think it's-it's obviously a lot easier, right, 8 because I don't think it requires the level of 9 technol-technological infrastructure, but the other bill does. But again I think it's a matter of just 10 11 working out a few logistics, but there are models 12 currently in place. So we have a lot to-to learn 13 from it to base this on. So, it's-we're-we're not effectively reinventing a wheel. We can use our 14 15 experiences to guide us. 16 COUNCIL MEMBER MILLER: Okay, and-and so 17 I suspect that this would-that-that this legislation 18 that the Police Department and the other agencies 19 involved would be supporting? 20 JUAN MARTINEZ: Yes. 21 COUNCIL MEMBER MILLER: Okay, and again 2.2 in relation to the bills we responsible for doing the 23 investigation, do you believe that they have the capacity and the resources considering the amount of 24 open cases, or is it just other dynamics involved 25

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2 that are forbidding the closure of a significant 3 number of these cases except for what we see. 4 Obviously, you have a good batting average for the 5 past over the past 15 cases.

DENNIS FULTON: Well, I think-I mean if 6 7 we-if we're basing it on the legislation, I-I don't 8 think that-that we're talking about an increased 9 amount of cases. What we're actually doing is increasing the amount of-of leads and-and potential 10 11 leads that will enable us to more quickly close cases 12 or close cases that all that we-they may have gone 13 cold. So in that sense, it-it's a good thing. I think it-it can lead to-it can lead to us obtaining 14 15 the information that we may not otherwise have had.

16 COUNCIL MEMBER MILLER: So, I-I was 17 referring to as we-the-the current workforce makeup 18 whether or not those grads had the capacity to solve 19 some of these but if, in fact, this will assist in 20 doing so, then obviously that would be great, but 21 certainly we would like to know whether or not there 2.2 is the capacity to solve these or whether it's 23 logistically a manpower situation that we should be looking at and kind of looking at this and-and giving 24 it the type of brevity that it deserves because 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 43 1 obviously this number is-is startling. So anything 2 3 that we can do is certainly something that I support, 4 and-and the open cases that I know of hopefully that we can bring closure to those, and so that the 5 families can have closure as well. So, I just want 6 7 to thank you, and thank you, Mr. Chair. 8 CHAIRPERSON RODRIGUEZ: Thank you. 9 Before calling my colleague and first of all as I say I apologize for going back and forth, but I see some 10 11 other of my colleagues that they are now coming by 12 that we also have other hearings going. So, we have 13 to be present, and then we're able to be voting. No doubt that, you know, that the hit and run I-the way 14 15 how I see it is that one of the negative experience 16 that anyone has especially those of you dedicated to 17 the-to go after those individuals. Because it's like 18 the loophole that also we have on the state level. So, it has a negative impact on-based on my 19 20 experience working with some cases like, you know, on 21 the men and women going after those drivers and the 2.2 DAs to be able to prosecute. I-I was working very 23 closely with a child that I saw him since the moment he was born, Joseph Herrera (sic), a recent college 24 grad crossing Mosholu Parking and a collision that 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE 44 COMMITTEE ON PUBLIC SAFETY 1 day. (sic) His mother just-that was before she 2 worked with her-putting his office ready the first 3 4 job that he would have after graduating from college and he was hit by this car, and hours after you could 5 see the image and fast drive where that driver's put 6 7 that car on fire took, you know, the evidence and it 8 took like a year and a half because his mother used 9 to work with a lawyer who took at Columbia University. So she was-did the pro bono working with 10 11 her case hoping that, you know, it took like a year and a half for that case to end with a deal that he 12 13 made with the Bronx DA. I think it was like a year and a half. Like, you know, how much do we depend 14 15 especially to go after and prosecute what is the limitation that you feel we have in this case from-16 17 from the state level when you want to go after, but 18 you know that the loophole is also holding on those 19 investigations? [pause] 20 JUAN MARTINEZ: I'm assuming you're 21 talking about the-the-the DWI loophole? 2.2 CHAIRPERSON RODRIGUEZ: The loophole to 23 be able to like, you know, we have cases that say that wrongful case that the DJ called from, you know, 24 25 the last one that we have in 2015. I know it's not

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 45 1 the lack of the Brooklyn D.A. to be able to go after 2 3 that criminal driver. I know it's not the lack of 4 the NYPD Division to-not to investigate that this 5 case, but they have been-and-and know that they're working hard on this case, but what is like-why does 6 it take so long, and why we are only being able to-to 7 produce a so small percentage of those criminal 8 9 drivers to end up behind bars? JUAN MARTINEZ: So, I mean generally I-I 10 11 mean we obviously can't speak about any particular 12 investigation that's-that's open, but I-I think it's-13 I think you're saying you're right it's the nature of 14 the crime that we're dealing with, right? This is a hit and run. This is a-this a crime where there's a 15 16 crime committed and the individual flees. Often 17 times it happens as-as Inspector Fulton testified to 18 it happens when it's dark outside. It happens on a 19 street that doesn't have a lot of cameras. It 20 happens at a time when there aren't as many 21 pedestrians on the sidewalk. There aren't as many 2.2 motorists on the roadway. There aren't as many 23 people out there that can give us information, you know, that-that can witness something and give us a 24

So, it's an uphill battle, these type of cases

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lead.

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE 46 COMMITTEE ON PUBLIC SAFETY 1 although we-we put as many resources into it as we 2 can. We canvass for video to, you know, now we're 3 4 thankfully with technology there are cameras that are 5 probably not only police cameras, but people have cameras on their businesses, on their houses, and, 6 7 you know, we canvass for-for video. We canvass for witnesses. We take a look at what's left on the 8 9 scene. We move fragments of possibly a broke-a broken headlight, tail light, things that we can use 10 11 to identify what type of a car fled the scene. So, 12 we-I mean we bring all the resources to bear in order 13 to bring these types of cases to conclusion because 14 they are very serious cases. These are very serious 15 crimes, but they are challenging crimes to 16 investigate.

17 CHAIRPERSON RODRIGUEZ: [off mic] It is 18 possible-[on mic] It is possible for-let me-let ask 19 When it comes to the Amber the hit and my question. 20 run Amber Alert, how do you think that if, of course, 21 knowing that we will have to keep conversation 2.2 working the logistics. So I'm not taking it as a 23 done deal saying okay, I think that we both agree we'll move our cities and know that the spirit is the 24 25 one that we agree and we work with the details. But

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sometime I, you know, I get into the social media 2 3 and-and you read in a Google that there was a hit and 4 run that happened at 6:00 in the morning, but now 5 okay let's say okay we get this-that information, information that is public already from the New York 6 7 City perspective because the newspapers already are 8 writing and the-or the TV they're getting ready to 9 air the news like they say at 6:00 p.m. the hit and run happened let's say 3:00 I the morning. What 10 11 difference will it make? How do you think that the 12 hit and run alert will help for the NYPD to be able 13 to collect as much information as possible from individuals that probably they were able to see-to 14 15 identify the X model of car that was involved in the 16 hit and run? Like how do you think that the hit and 17 run alert can help the NYPD?

DENNIS FULTON: Well, I think it's-I-I 18 19 think it will-it will help generate or we hope that it would help generate leads, right. So, as-as we-we 20 21 were mentioning to-to Council Member Gibson that, 2.2 you-you know what the careful balance is-is that we 23 don't-that when we-when an alert gets triggered, it's not a vague alert, right? So, we can't say that a 24 25 hit and run happened on this particular corner, and

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 48 1 we're looking for a dark colored SUV because that's 2 3 really not going to be helpful because they're going 4 to-run the alerts very vague, and we're going to get information that on every dark colored SUV that's on 5 the streets driving. So, what Colorado and 6 7 California did is, as an example, was that they-they 8 limited it to-they limited the trigger for the alert 9 to be when you have a full license plate, right. So, let's say we have a witness that saw the license 10 11 plate of the car, right, and they call that license plate in. That would be a good descriptor that can-12 13 that can trigger the alert as well as the type of 14 injury. But we want to go with the most serious 15 injuries. Otherwise, we have too many alerts. The 16 other that Colorado did was in the even that you 17 don't have a full license plate, a partial license 18 plate with a good vehicle description, right? So 19 something that when you put the alert out, the people 20 that are-that are pedestrians or motorists when they 21 see the car they can say that's the car, right. So 2.2 with Amber Alerts now what you have is very, very 23 detailed descriptions because in the majority of cases with Amber Alerts the individual it's a 24 kidnapping case, the individual often times it's a 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE 49 COMMITTEE ON PUBLIC SAFETY 1 2 domestic situation. When the report comes in we know 3 the description of the car, we know who's driving the car, we know the license plat of the car. So, when 4 you've received these Amber Alerts they're very 5 specific. So, everybody that receives that Amber--6 7 Amber Alert knows exactly the car that they are looking with they're driving or when-when walking. 8 Ι 9 think we want to get as close to that as possible. So, we're not simply sending alerts out, and people 10 11 start ignoring the alerts and then it doesn't become helpful. 12 What we want it to be is as helpful as it 13 possibly can to give us the leads that we can catch up with the individual that fled. Maybe, you know, 14 15 one neighborhood over or maybe we'll see them a few 16 miles away, but once we get these leads in based on 17 the alert we can radio to officers, to, you know, to 18 be on the lookout for where-where the individual was-19 was seen. 20 COUNCIL MEMBER DEUTSCH: Thank you, Chair. Thank you. You mentioned before that after 21 2.2 school hours the speed cameras are not operable. Why 23 is that according to state regulations? JUAN MARTINEZ: So, the State Legislature 24 25 gave us the authority to manage a pilot program for

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE 50 COMMITTEE ON PUBLIC SAFETY 1 2 the speed cameras. So, they gave us a very small 3 number of school zones. There are over 2,000 school zones. We can only use the cameras at 140 schools at 4 In addition, we can use them before and 5 a time. after school hours. In New York, you know, there-so, 6 7 so basically during school hours on school days on 8 the street abutting the school building, right? It's 9 not-so what ends up happening is that those are the safest hours of the day, particularly for speeding 10 11 crashes. About 1 in 10 speeding crashes occur on 12 school hours on school days, and then when you get 13 into it, and you look at the streets in front of the schools, that's where we make the most investments to 14 15 protect children so they have speed bumps generally 16 over, you know, slow zones and so on. So, it's a 17 very limited program. The legislature did design it 18 as a pilot to prove that it works, and we have proved its effectiveness. So, we hope that the legislature 19 will allow us to expand the program to use it. 20 At 21 first it was of great concern outside of school 2.2 hours. 23 COUNCIL MEMBER DEUTSCH: Not that I-not that I'm advocating for speed cameras after hours, 24

but there was an accident not too far from the speed-

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE 51 COMMITTEE ON PUBLIC SAFETY 1 speed camera. It was a hit and run with a fatality 2 3 and I checked with DOT to see if the speed camera 4 actually took the person leaving the scene of the accident, and it was an hour after school hours. 5 So, if we rename the cameras after school hours and not 6 7 issue the violations and not to have the speeders, 8 but if you have a red light camera and all you have 9 is speed camera, typically after someone knowingly hits someone, and took off, left the scene of the 10 11 accident I would assume they would probably try to 12 speed away or pass a red light. So, if we could 13 rename those speed cameras and red light cameras and call it a gotcha camera, if you commit a crime I 14 15 think would be of some good use to those-to those 16 cameras and red light-red light cameras as well as 17 speed cameras, and try to catch some of those people 18 who knowingly hit someone and especially caused a 19 fatality and took off. So, this is one thing that 20 maybe the states, maybe this is something that we can 21 do without the states. 2.2 JUAN MARTINEZ: We frequently get asked 23 by the NYPD for help with an investigation, you know,

25 Did you load that camera? And we always, you know,

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did your speed camera happen to capture anything?

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE 52 COMMITTEE ON PUBLIC SAFETY 1 collaborate and we always work very quickly to get 2 3 that-that information if our camera did pick it up, 4 you know, and there have been instances where--5 COUNCIL MEMBER DEUTSCH: So, if it's like ten minutes after school hours then you won't have 6 7 that information? JUAN MARTINEZ: Well, more to the point. 8 9 We can't deter the speeding that causes the crash, right? Speeding is illegal 24 hours a day whether 10 11 school is in session or not that day, and speeding kills at night. It kills during the day, and so we 12 13 want to deter people from breaking the law all day long because it's a leading-a leading cause of fatal 14 15 crashes, and so you're right. We-we can pull 16 investigative material from the cameras even outside 17 of a camera's active hours. But what we need from 18 the legislature is the ability to prevent people from 19 breaking the law outside of school hours. 20 COUNCIL MEMBER DEUTSCH: Okay, the-I 21 think there was some mention before about the-about 2.2 the-about the rewards to try to get outside 23 incentives of increasing the \$1,000 reward that you mentioned here. So many times individuals when 24 there's a fatality or crime or hit and run, neighbors 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 53 1 or family members decide they will post and they will 2 3 say we're going to give another thou, we're going to 4 give a \$1,000 to \$2,000 or what ever amount it is. But there's a disconnect between someone knowing how 5 to-how to give a reward. Right, you have many times 6 7 people say I'm giving the \$2,000 reward if you catch 8 the person committee this graffiti, or for a hit and run. But then, that person never knows when there's 9 a conviction-a conviction or not, right? 10 That could 11 take months or sometimes, you know, six months or more before there is a conviction. So, how do we 12 13 better educate by maybe we don't have to look at other incentives, but, you know, many times there are 14 individuals that offer rewards when something 15 16 happens to make it-to make them better-better aware 17 of who to call, maybe to call the Police Foundation 18 to register their money with the Police Foundation. So, this way you could take that \$1,000 dollars and 19 20 increase that reward. [pause] 21 DENNIS FULTON: I think that that would 2.2 be a further discussion. If a private person wanted 23 to contribute to a fund, that would be something that

could be, you know, discussed after. Is that-that is

25 your point--

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| 2  | COUNCIL MEMBER DEUTSCH: Yes.  |
| 3  | DENNIS FULTON: It's basically yes. So,  |
| 4  | I think it—that would be commendable if anybody                               |
| 5  | wanted to contribute. I don't know how the process                            |
| 6  | will work. That would be for further discussion, but                          |
| 7  | I think within this bill like if you get money for,                           |
| 8  | you know, coming forward in-in a conviction, but                              |
| 9  | yeah, I think that-that we could discuss maybe if                             |
| 10 | there's an avenue where a private citizen can do                              |
| 11 | that.   |
| 12 | COUNCIL MEMBER DEUTSCH: There is an   |
| 13 | avenue. The question is if the people have that                               |
| 14 | information of how they registered their-their reward                         |
| 15 | DENNIS FULTON: Well, Council Member the-                                      |
| 16 | the Police Foundation is-it's now run by the-it's not                         |
| 17 | run by the NYPD. So, the logistics of how they do                             |
| 18 | that, or how an individual would register with them                           |
| 19 | is really outside of our area of expertise, but we                            |
| 20 | can certainly look into that and—and try to get you                           |
| 21 | an answer.  |
| 22 | COUNCIL MEMBER DEUTSCH: Alright, thank  |
| 23 | you.  |
| 24 | COUNCIL MEMBER RICHARDS: Well, thank  |
| 25 | you, Chairman Rodriguez and thank you for testifying                          |
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COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 55 1 2 today. I just wanted to state in the Chairperson 3 Gibson's absence that I was hoping that the record 4 would reflect that although she represents the Bronx, she referenced her close ties to the great Borough of 5 Brooklyn, and she acknowledged that publicly. 6 I just 7 want to make sure we all know where she comes from. 8 But-so I chair the Committee on Small Business, and I 9 know that in your test-testimony you mentioned the Metro Card system. I'm interested in how that system 10 11 actually works, and what its benefits are. But also, what relationship you're having outside of being 12 13 punitive with small businesses who are somewhat 14 responsible and-and I use the term responsible 15 loosely because I don't even-I'm-I'm curious as to 16 what level of responsibility a bar, lounge, restaurant has to letting its patrons or-I don't know 17 18 what the-I don't know where the line is between the 19 responsibility on an establishment. So just the 20 Metro Card system and the relationship and-and I'd 21 like to see if there's remedy or some recommendations 2.2 for the way that the Chair of Small Business can 23 operate in the context of an advocate for helping small businesses through an incentive program or 24 something to be more forthcoming? 25

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2 JUAN MARTINEZ: Yeah, with the Metro Card 3 program it's actually a-a fairly quick explanation. We have outreach staff who if-if-if for instance you 4 had locations in your district that you can let us 5 know, hey, we have a lot of people who are driving to 6 this bar, right, and I worry about if they're driving 7 8 home from the bar, right. If you sponsor our team, 9 we'll go out there with your or-or not, and make sure that everybody who is leaving has a safe option home, 10 11 and if-and if the Metro Card is that last little of 12 incentive, we have that there, too. And we use the 13 opportunity also to have that educational touch as well. That's in addition to the street team effort 14 15 that we've been partnering with NYPD on, but it could 16 also be combined. They-they could probably 17 worthwhile together. From DOT's perspective it is 18 difficult to know where those hot spots are, though. So we really rely on your-your knowledge for that. 19 20 ASSISTANT COMMISSIONER ZACK: I just 21 wanted to comment on that. For a second also council 2.2 members will also know there's large events happening 23 in their districts where there might be a lot of people drinking like a particular-like a night out or 24 25 something, and sometimes you try to target nights

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2 like that. Like I know sometimes when a-a Bronx 3 member might want to target after a Yankee game some 4 people go out in this particular area and drink and 5 do it that way, too, which is another way that we can 6 partner.

7 COUNCIL MEMBER RICHARDS: So-so for me there was a-a night life association just formulated 8 9 in the district that I serve, Bedford-Stuyvesant and Northern Heights, and the-so perhaps maybe a briefing 10 11 from either DOT or NYPD or both to the Night Light of-Life Association or what incentives that there are 12 13 available, if any. If there are not, perhaps we could consider creating some incentives for small 14 15 businesses to participate in reducing the rate of-of 16 people leaving their establishments, and I know 17 that's difficult to do and for business owners, but I 18 think that they're committed to-to reducing 19 I would just like to probably have a fatalities. 20 conversation on how we can do that outside of 21 obviously the punitive methods. 2.2 JUAN MARTINEZ: Right.

COUNCIL MEMBER RICHARDS: So, I guess you didn't answer I guess the second question, which was about what-what is the level, and this is NYPD, what

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE 58 COMMITTEE ON PUBLIC SAFETY 1 2 is the level of responsibility on an establishment What is the onus on them for someone perhaps 3 owner? 4 leaving the establishment and me--and then getting 5 into a vehicle, if any? JUAN MARTINEZ: I-I haven't actually 6 7 looked at this in many years, but I remember my first 8 year of law school there was a thing called the Dram Shop Law that-and I'm hoping it's-it hasn't been 9 found unconstitutional and struck down in the last 15 10 11 or so years, but it would hold a restaurant or a 12 business or a business civilly liable if they served 13 an individual to the point of intoxication, and that individual got behind a wheel of a car and then 14 15 struck and killed somebody or seriously injured them. 16 That's form the civil side. I flash forward to 17 today, I know that and this would be on the punitive 18 side the tools available to the Police Department and also the State Liquor Authority for that matter is-is 19 20 it's a violation of the Alcohol Beverage Control Law 21 to serve the visibly intoxicated person, to serve an 2.2 underage person. So, you have these-these controls-23 controls that are more on point with what we're talking about here, but there are-are a slew of 24 25 licensing penalties and restrictions in the ABC Law.

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2 COUNCIL MEMBER RICHARDS: So, I had 3 hoped-you mentioned earlier-I believe you mentioned 4 something about a-a voluntary breathalyzer program or something. Is there a way that we can get those in 5 the hands of establishment owners so that they could, 6 7 you know, begin that process of determining the 8 level. Because I guess if I'm, you know, from a 9 legal standpoint, if I'm an-if I'm an owner I'm going to say I don't know the level of somebody's legal 10 11 intoxication or amelioration. But if they're-- So, 12 can you use-can a private citizen use a breathalyzer 13 to judge whether or not someone else is intoxicated or more importantly, can a business use a 14 15 breathalyzer to determine whether or not someone is 16 past the legal limit? 17 JUAN MARTINEZ: It's an interesting idea. I haven't heard of any establishment doing that, but

I haven't heard of any establishment doing that, but I-it doesn't necessarily mean that it's not doable, right? What I was referring to, though, was our street team outreach project, right, where we have NYPD and DOT staff going shoulder to shoulder doing education and outreach, right? We do that for a week at a high crash location. We go and we tell everybody this is a crash location. This is why it's

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 60 1 a high crash location. There's a lot of speeding or 2 3 a lot of drivers who fail to yield, whatever it might 4 be. And by the way, next week, NYPD is going to come 5 through, and they're going to write a boat load of tickets, and then the next week NYPD comes through 6 7 and they write a lot of tickets and make a lot of arrest. And by doing that, we extend the deterrent 8 9 effect of the enforcement that NYPD does, right. Along with that program, this year what we have been 10 11 doing and it's been very successful, is taking that Thursday of that first week of education and outreach 12 13 and going to the night spots and standing outside the establishment and an NYPD highway officer will stand 14 15 there with a breathalyzer and-and take any volunteer, and, you know, nobody is getting arrested for doing 16 17 it, but the idea is how drunk do you think you are, 18 well this is how drunk you actually are .. COUNCIL MEMBER RICHARDS: 19 So, I would 20 have to be pretty drunk to actually volunteer for 21 that. [laughter] So, I don't know. I think that 2.2 probably defeats the-the entire purpose. 23 JUAN MARTINEZ: But as an-as an education outreach, it-it-it attracts attention and tracks a 24

25 crowd. It's pretty effective, but-but what you're

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE 61 COMMITTEE ON PUBLIC SAFETY 1 getting at is something that's slightly different 2 3 and-and worth-worth think about. 4 COUNCIL MEMBER RICHARDS: So, I would love to have further dialogue on how we can then-5 because if I'm a business owner I mean I'd certainly 6 want to reduce the liability to my business and if 7 one of the ways to do that is to have people blow 8 9 even if it's, you know, in a-in a fun way--JUAN MARTINEZ: Uh-huh. 10 11 COUNCIL MEMBER RICHARDS: --but I'm 12 probably doing it as a business owner to-to mitigate 13 some of the liability from somebody leaving. But it also puts people on notice that you're an 14 15 establishment that's responsible and that this is 16 thinking forward about the safety of people in the 17 close proximity. So, I think it's-I think it 18 potentially, right, off the top of my head is-is a 19 way that we can maybe partner to reduce these 20 fatalities, and reduce some of the onus that's 21 establishments, right, because that gets-you get into 2.2 a very gray area in terms of establishments and 23 wanting to have civil or potentially wanting to have civil penalties levied against their business or 24 complaints or any of those kind of things that-that 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE 62 COMMITTEE ON PUBLIC SAFETY 1 would hurt their branding. So if you don't mind I'd 2 3 like to have some further dialogue about how we could 4 partner in that effort. 5 JUAN MARTINEZ: Sure. 6 COUNCIL MEMBER RICHARDS: Thank you. 7 CHAIRPERSON RODRIGUEZ: Council Member Greenfield. 8 9 COUNCIL MEMBER GREENFIELD: Thank you chair and thank you for taking the time to focus on 10 11 this very important topic, and for your legislation that would alleviate this challenge that we have. 12 Ι 13 do want to just I quess focus on two specific issues, right. One of the-one of the questions that I think 14 15 a lot of folks have is there's-there's a lot of hit 16 and runs, right? Some 40, nearly 45,000 in 2016, 17 yes, that the --- in total? 18 JUAN MARTINEZ: Property damage including 19 property damage. 20 COUNCIL MEMBER GREENFIELD: Yeah, I 21 understand. I'm not-just the big picture, right, 2.2 that's a lot. I mean it's an astonishing figure, and 23 I think honestly most New Yorkers would be-would be shocked to hear that. It's like one every ten 24 25 minutes I the city of New York. Do you think and I'm

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 63 1 really just trying to dig into this a little bit 2 3 more. Do you think that perhaps one of the reasons that there are hit and runs is for insurance reasons? 4 5 Is that perhaps one of the reasons why folks either are not insured well or concerned about insurance or 6 damages of things like that? Is that one of the 7 reasons in your expertise? I guess I'm referring to 8 9 the NYPD as to why individuals would engage in hit and runs. 10 DENNIS FULTON: I don't think we can 11 12 intelligently speak to-to what-what the motivation is 13 if there are real insurance motivations behind that. 14 COUNCIL MEMBER GREENFIELD: So you have 15 no idea? 16 DENNIS FULTON: No, I mean we-we 17 certainly have an idea of --18 COUNCIL MEMBER GREENFIELD: Okay, why do you think there are so many hit and runs in New York 19 20 City? 21 DENNIS FULTON: I mean we--2.2 COUNCIL MEMBER GREENFIELD: [interposing] 23 I-I rephrased that question. DENNIS FULTON: Right, so one-one f them 24 was and we spoke about the DWI loophole individuals--25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE 64 COMMITTEE ON PUBLIC SAFETY 1 2 COUNCIL MEMBER GREENFIELD: Sure, but I 3 don't think 45,000 people are driving drunk so. DENNIS FULTON: Well, I mean if you're-4 5 right, so if we're going to use-if we're going to use that number, I think it's important to highlight that 6 7 the vast-vast majority of that number so out of the 8 45 probably about 40,000 are property damage only, 9 right, so, I--but I think that's an importantimportant point to highlight because if we look at 10 11 the leaving the scene statute it's low or have reason 12 to know that you've created property damage, physical 13 injury and so on. The issue with a lot of the 14 property damage leaving the scenes is that the driver 15 may not very well know. So, for example you have a 16 box truck going down a residential street. They take 17 out a couple of side view mirrors. They may not know 18 that they've caused it. Now, the-the residents in 19 the neighborhood come out. There may be three cars 20 with their side view mirrors hanging off the car. 21 They come to the police precinct, the police 2.2 precinct, of course, takes a complaint report, 23 documents it for the individual and it gets recorded as a leaving the scene, but that doesn't get to the 24

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE 65 COMMITTEE ON PUBLIC SAFETY 1 2 question of did an individual knowingly create 3 property damage and leave the scene. 4 COUNCIL MEMBER GREENFIELD: Yeah. 5 DENNIS FULTON: So, I mean and that'sthat's hard to know when-I think it's a much, much 6 7 different story when we're talking about physical 8 injury and serious physical injury, critical injury 9 likely to die. I think those-some of the points that we've highlighted about the DWI loophole, the fear 10 involved in that. There were a couple of other 11 12 points that were highlighted as well as contributing 13 or potential reasons why the individual may flee the 14 scene, but yeah, I-I-we really, I'm just really using 15 the 45 number because-because of some of the 16 implications it has with slight property damage 17 sometimes. 18 COUNCIL MEMBER GREENFIELD: Yeah, the 19 number is the number. I mean--20 DENNIS FULTON: Well, no the number is 21 the number but--2.2 COUNCIL MEMBER GREENFIELD: Yeah. 23 DENNIS FULTON: --but again, right. COUNCIL MEMBER GREENFIELD: I-I think 24 where I think we can certainly understand the 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE 66 COMMITTEE ON PUBLIC SAFETY 1 distinction between those who have property damage 2 3 and those who are not, but I actually would-would 4 argue that the number is much higher than 45,000. My car has been hit twice in this past year, and what 5 you would categorize as a property-property damage, 6 7 and I haven't reported either one because odds to be 8 perfectly frank of-of actually ever capturing some of 9 those individuals versus the time involved versus the insurance payout, which I have-I have a deductible 10 11 anyway so I'm going to pay out of my own pocket, it 12 doesn't really make sense. So, if anything, I would 13 actually make the case that the 45,000 number is actually low. I'm sure that many New Yorkers like 14 15 myself, just whatever it might-it's in New York City. 16 My car got hit. Someone bumped into the back panel 17 of my car. They scraped it. They left a bump. Ιt 18 looks like a couple hundred dollars in damage. What 19 am I going to do? And I'm not going to go demand 20 that you pull security cameras so that we can try to 21 find the perpetrator for a \$200 or \$300 damage, 2.2 right. So, I would say it's sort of-it sort of cuts 23 both ways. So, you're saying and I guess this is really the question is you're really sure. We don't 24 25 know really what the-what's the reasoning. You say

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 67 1 it sort of depends on situations. 2 In some cases 3 people don't know. Fair enough. In other cases 4 people are drunk. Fair enough, but you never really studied or tried to figure out what is cause this and 5 what the issues are and sort of how to address that, 6 7 and that's really what I'm getting at. Sort of is 8 there a way to sort of reverse engineer and figure 9 out, and say okay, we know the issue on the drunk driving, which puts-which is generally a much smaller 10 11 percentage obviously. And a fraction of the percentage of the 45,000, and that's an issue that 12 13 we've tried to address through laws in Albany where folks consciously or unconsciously think they're 14 15 better off running than they are facing the music if they're drunk. I guess what I'm asking is has the 16 17 NYPD or DOT ever studied the issue and say okay, this 18 is a pretty significant issue. It costs us-costs 19 hundreds of millions of dollars in property damage 20 and other loss of life and injury. Is there-can we 21 sort of try to figure out what the problems are, and 2.2 then look back and say okay, here's how we may want 23 to resolve those problems. The DOB Law issue, we're working in Albany. The issue of people not knowing 24 about it, the Chair is introducing legislation 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE 68 COMMITTEE ON PUBLIC SAFETY 1 2 hopefully that will pass about a reward and getting 3 information. So, I'm just curious whether there's 4 been any work done either by the DOT or the NYPD that sort of like digs down into this, which I know for 5 example you do very well on other crimes, and certain 6 7 the Compstat kind of crimes where you sit down and focus and try to figure out okay why was there a 8 9 shooting? Why was there a stabbing? Why was there a robbery? I'm not comparing this. I'm just trying to 10 11 understand whether there was any work done in that 12 respect, and if not, whether you would consider 13 perhaps digging a little deeper into this issue because 45,000 albeit 90% of which are property 14 15 damage is still a pretty big issue in the city of New 16 York , yeah.

17 DENNIS FULTON: Okay, Councilman. There 18 has been some studies by Triple A ad stuff about why a person would leave the scene, and like has been 19 stated at the meeting, it's-a lot of times it's the 20 21 person is intoxicated or they're unlicensed. So, we 2.2 look at some of the national trends. Obviously if 23 there is some case where the person left the scene and we weren't able to catch him, we'll never 24 25 identify the reason. But in certain circumstances

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 69 1 2 where we have been able to make an arrest, the person 3 has been unlicensed, and-and I think last year-I 4 don't want to give--maybe 50% of the time when CIS 5 did make an arrest, they were-the person was unlicensed. So part of our strategy moving forward 6 7 and-and has been I think last year we went after people that were unlicensed. So, we were able to 8 increase the people we locked up and arrested for-9 they're unlicensed by, you know, close to 3-1/2% last 10 11 year. This year, what-part of our strategy is that 12 the Detective Bureau, the Large (sic) Squad will now 13 be targeting the worst of the worse. So, these are aggravated unlicensed and it's felonious, you know, 14 15 the people. So they would actually arresting these people on warrants. They'll be hitting them before 16 17 they have an opportunity. A lot of times people 18 leave the scene for various reasons, but that's athat's a big one. They are unlicensed, and they-and 19 20 they leave the scene. 21 COUNCIL MEMBER GREENFIELD: Okay, great. 2.2 What about the DOT? That's terrific. I'm glad to 23 hear that. What about the DOT? What do you folks looking at I relation to this? 24

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JUAN MARTINEZ: So we think about fatal 2 3 hit and runs very differently that property damage 4 only hit and runs, right for all the obvious reasons. When it come to fatal hit and runs, they're different 5 enough from other fatal crashes that there are 6 7 strategies that you can implement to prevent the types of crashes that cause those deaths. You focus 8 9 on preventing overnight crashers that are, you know, severe. You focus on preventing speeding. 10 11 Particularly during the overnight, you increase 12 visibility right? There's a lot that you can-you can 13 do to-and DWI obviously. S o there's a lot that you can do to hone ion on the fatal hit and run problem. 14 15 When you're talking about parked cars being struck, 16 and the driver of the other vehicle leaves the scene, that actually looks a lot like the other fender 17 18 benders that happen, and so how do we work to prevent fender benders? We-we do that by trying to get 19 20 people to slow down.

COUNCIL MEMBER GREENFIELD: Okay, but there's a space-just to be clear, there's a space between the 40,000 property damage, the very few deaths and serious injuries, thank God, but still a lot quietly frankly, 38 deaths and 22 serious

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE 71 COMMITTEE ON PUBLIC SAFETY 1 injuries, right? And then the 5,000 personal 2 3 injuries, right. So, are you covering that space as 4 well, because I mean if someone breaks their leg or their foot or, you know, that-that's like real-that's 5 a real injury to an individual. We might write it 6 off and say whatever, right, you only broke your leq, 7 8 but most people getting hit by a car that runs away 9 and they have a broken leg I would consider that to be a pretty serious-a pretty big deal for those 10 11 people, and I would imagine that they would like to have some focus on that. Five thousand of those last 12 13 That's a lot, right, and I think we can agree. year. So, I will concede the point. I'm going to move on 14 15 on the-on the, you know, the New Yorkers who decide 16 to be idiots or inconsiderate or in some cases to 17 give them the benefit of the doubt they-they didn't 18 know that they hit the car or the truck. That's It kind of tough to say, oh, I didn't realize 19 fair. I knocked someone down, right? And, if you hit 20 someone and 5,000 cases that's somewhat of an 21 2.2 epidemic honestly. That's a lot. It's a lot of 23 instances. So, what are you doing to focus on those specific category of 5,006 personal injuries that 24 25 were reported last year to the NYPD?

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 72 1 2 DENNIS FULTON: So, what-what we've 3 learned through the last three years of Vision Zero 4 is that we can make a big difference by focusing on corridors, which are high crash, intersections, which 5 are high crash. We can focus by focusing our design 6 7 efforts, our education and outreach efforts, right? 8 COUNCIL MEMBER GREENFIELD: [interposing] 9 That's all fair and that's all great. I'm a big supporter of Vision Zero. My point is and I don't 10 11 want to-I don't want to take up any more of the 12 committee's time. The point that I'm making is, is 13 that this is separate category. You're talking about general efforts that you make as the DOT to deal with 14 15 regular automobile drivers, whether it's by making the streets more visible, lowering the speed limit 16 17 and that's all great. Over here we're dealing with a subcategory of bad actors wherein over 5,000 18 19 instances in the city of New York including 38 deaths 20 in the last year. I think that should have its own 21 approach. That's what I'm saying, and so a 2.2 recommendation that I'm asking you to take back to 23 the DOT to think about that, and perhaps study it and try to drill down and figure out what's happening 24 that we have so many of these hit and runs where 25
COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 73 1 there are 5,000 people who have gotten hurt in the 2 3 city of New York as a result. That's-that's all I'm 4 saying and I'd appreciate you taking a look at that, and I certainly appreciate the work that the NYPD is 5 doing, and I'm pleased that the numbers in terms of 6 7 where arrests are happening are actually increasing 8 and that the collision investigation squad is on the scene and is taking this seriously. So thank you 9 very much. 10 11 CHAIRPERSON RODRIGUEZ: Thank you, Council Member, and-and all my colleagues for being 12 13 involved in this conversation, and also, you know, the administration because your support is critical. 14 15 I have a last question, which is 2016 how many 16 arrests were NYPD able to make related to people who 17 were involved in a hit and run, and with those New Yorkers who died? 18 19 Sorry about that. DENNIS FULTON: So, 20 with regard to 2016, we were able to make 28 arrests 21 out of the 61 investigations that were performed by 2.2 CIS. Sixty-one investigations. Some of them were 23 critical injury, 44 are-41 are the-44 are the fatalities. This year, like I said, we had 15 24 investigations by CIS, and that's like the most 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 74 1 egregious collisions. Eleven of them were fatalities 2 3 out of the 15, and like I said, CIS was able to make 4 eight arrests. 5 CHAIRPERSON RODRIGUEZ: But with the fatalities for 2016? 6 7 DENNIS FULTON: In 2016, there was arrests-28, but that would also include critical 8 9 injury. So, I have it. I can get you specifically, but right now I have the 28 out of the 61 and 6-44 10 were fatalities. 11 12 CHAIRPERSON RODRIGUEZ: Well, so, that's 13 for the whole universe of the 5,000 and the critical 14 deaths? 15 DENNIS FULTON: No, no, the 5,000 would only include injuries, okay and those would include 16 17 the-18 CHAIRPERSON RODRIGUEZ: For-for people 19 who died like how many people died last year? 20 DENNIS FULTON: Last year from leaving 21 the scene, of people that were involved in leaving 2.2 the scene, 44 fatalities. 23 CHAIRPERSON RODRIGUEZ: That's the fatalities, and from those 44 in particular, how many 24 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 75 1 of those drivers who took away the life of those 44 2 3 were arrested? 4 DENNIS FULTON: I have that number, but I have the greater number. It's-it's right around 25. 5 6 CHAIRPERSON RODRIGUEZ: But we agree that 7 that number is very low, right? 8 DENNIS FULTON: The-the number of fatalities or the --? 9 CHAIRPERSON RODRIGUEZ: The number of 10 11 drivers arrested? 12 DENNIS FULTON: Well, it's a percentage. 13 It's close to 50% in the arrests. Like I said, it's a very difficult arrest to make, although we don't 14 15 approve--CHAIRPERSON RODRIGUEZ: [interposing] But 16 17 as I say I-I want to be as specific about the 44 18 fatalities. I'm not-not those who were in critical 19 condition, for the 44 number of the fatality. 20 DENNIS FULTON: Yes. 21 CHAIRPERSON RODRIGUEZ: How many and I-I 2.2 know that we don't have the number right now for 23 those but--DENNIS FULTON: It's approximately about 24 25. I'd say 25. 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 76 1 2 CHAIRPERSON RODRIGUEZ: Okav. 3 DENNIS FULTON: Arrests. 4 CHAIRPERSON RODRIGUEZ: I-I just-but, of 5 course, like arrest doesn't mean that we end up with those being fined-being-being able to put those 6 7 people behind bars, right? 8 DENNIS FULTON: No, I'm just talking 9 about the arrest. I-the-the, you know, that's a separate, you know, prosecution. 10 11 CHAIRPERSON RODRIGUEZ: No, the-I think 12 that the important thing is that we both decide you 13 guys agency-representing the agency and City Hall, 14 and we as the Council we recognize that this is 15 something that it's too much. 16 DENNIS FULTON: Agreed. 17 CHAIRPERSON RODRIGUEZ: It is not because 18 of the lack of investing resources or because of the 19 lack of efforts, and what we're doing here to bring 20 more resources and address this issue in a 21 comprehensive way that we can like-like 45,000 hit 2.2 and run and my colleagues say is too much. We 23 recognize it, and even like, you know, there's drivers that they leave the scene that we are not 24 25 able even to document. And-and so I just hope again

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 77 1 that working together with Mayor de Blasio who was 2 3 the leader of Vision Zero and all the agencies we can 4 be able to work, and we can be able to move these two So, I want to recognize also that we were 5 bills. joined by Council Member Levin. 6 Thank you to this 7 panel and now I'm going to be calling the next two panels. [pause, background comments, pause] Thank 8 9 you. You want to start, yeah. JULIA KITE: Thank you. 10 Thank you 11 Committee Chairs Rodriguez and Gibson for calling this hearing. My name is Julia Kite and I'm the 12 13 Policy and Research Director [coughs] sorry of 14 Transportation Alternatives, New York City's 44-year-15 old membership organization dedicated to walking, 16 biking and safer streets. Hit and runs have long 17 been an epidemic in New York City, and that's only 18 becoming worse. While traffic deaths decreased in 19 2016, the number of people killed in hit and runs 20 actually increased by more than one-third over 2015's 21 total. What fuels hit and runs is a culture of reckless driving and we thank the Council and 2.2 23 Committee Chairs Rodriguez and Gibson for their leadership regarding Vision Zero Initiatives 24 including passing previous legislation regarding hit 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 78 1 and run reporting and increased penalties for re-2 3 offenders. We support both Intro 1418 establishing 4 the award for information leading to apprehensive, prosecution or conviction of hit and run drivers, who 5 kill or seriously injure their victims and Intro 1463 6 7 which establishes a public notification system for 8 hit and run incidents. This legislation will 9 establish public deterrents against hit and runs and create the awareness that as a driver you must never 10 11 leave a victim behind. However, we do have concerns of the definition of hit and runs and serious 12 13 injuries from this legislation. They limit the 14 city's ability to issue rewards following suspected 15 hit and runs. Intro 1463 refers to leaving the scene 16 "when any driver who knowing or having cause to know 17 that serious physical injury has been caused." 18 Similarly, Intro 1418 currently allows for a reward 19 to be established in questions involving serious 20 physical injury or death. A serious physical injury as defined in Section 10.00 of the New York Penal Law 21 is "physical injury which creates a substantial risk 2.2 23 of death, or which causes death or serious and protracted disfigurements, protracted impairments of 24 health or protracted loss or impairment in the 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 79 1 function of any bodily organ. This limited 2 3 definition is problematic because drivers who leave 4 the scene of the crash rarely stop long enough to asses the severity of injuries to the victims nor are 5 more drivers equipped to make a diagnosis. 6 7 Additionally, first responders often require a 8 significant amount of time to determine injury 9 severity. Finally, we believe the NYPD and the city should have the ability to issue rewards and 10 11 establish rewards in hit and run crashes even when the victim's injuries are less than life threatening 12 13 reflecting that leaving the scene is egregious in and 14 of itself regardless of the injury's severity. 15 Therefore, we suggest adding personal injury as 16 defined in the New York Penal Law to Intro 1418 and 17 1463 so that alerts and rewards can be initiated for 18 crashes involving both personal injury and serious 19 physical injury or death. Regarding the volume of 20 these crashes, it would not necessarily mean every 21 single crash is going to get an alert but rather that 2.2 it is at lest possible that there could be an alert 23 if enough-if enough other information about the car and driver is known. We also call for the NYPD to 24 expand and reform its collision investigation squads 25

COMMITTEE ON PUBLIC SAFETY 1 to conduct more thorough hit and run investigations 2 3 especially with regard to the thousands of cases 4 where victims survive. We also urge the city to continue to work closely with Albany lawmakers to 5 align the penalty for hit and runs with that of 6 7 certain DWI offense. Thank you for your continued 8 leadership on this matter, and we hope to see these 9 bills become law.

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE

REBECCA CAP: Hi. My name is Roberta Cap. 10 11 On Thursday, January 19, 2017, I was it by a car on 12 my own street corner. I was crossing Second Avenue at 71<sup>st</sup> Street. My 11-year-old daughter and I were 13 returning home from a quick errand and waiting to 14 15 cross from the west side to the east side of Second 16 Avenue. We did everything correctly. We were 17 waiting for the light to change. We were on the curb 18 at the crosswalk, and we had no phones or headphones. 19 The car that hit me was speeding down 71<sup>st</sup> Street and 20 made a left turn onto Second Avenue. When the light 21 changed, my daughter, thankfully, skipped ahead of 2.2 me. She was far enough ahead so that the car just 23 grazed her and knocked her and down. She jumped up and ran to our corner shaken but unhurt. The car hit 24 25 me and threw me backwards in the air. I suffered two

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 81 1 broken legs with four broken bones, three torn 2 3 ligaments, facial lacerations requiring stitches, 4 facial contusions, a concussion, a cracked rib and an elbow injury. The car that hit me did not stop. Not 5 only did the driver not stop, but he intentionally 6 and repeatedly evaded capture. Multiple pedestrians 7 8 attempted to stop the driver only to jump back so he 9 didn't hit them. A bike delivery man steered his bike into the street so the driver would have to 10 11 stop, but instead the driver hit the bike. A group of men chased the car to 70<sup>th</sup> Street and to avoid 12 them he made a left turn from the far right lane of 13 70<sup>th</sup> Street. A different biker followed him to First 14 15 Avenue, but lost him there. However, these wonderful 16 witnesses got the license plate. So, the owner of the car that hit me was immediately identified, but 17 18 was not arrested. I am recovering from my physical 19 injuries and in intensive physical therapy three 20 times a week. The first 12 weeks of my recovery was 21 spent waiting for my bones to heal, and we have to 2.2 plan for the next stage, which is knee surgery to 23 repair a torn ACL and MCL ligament. I run, I bike ride, I take bar classes, I snow ski, I water ski and 24 I play tennis. I'm terribly fearful of the effects 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 82 1 of my physical abilities not to mention the concerns 2 3 about permanent pain and limited mobility. There is 4 no guarantee that I will return to 100% of what I was before the accident, and what activities I'll be able 5 to continue with my family. The accident has hurt my 6 family emotionally as well, and that doesn't go away 7 8 as the physical injuries heal. I have fear crossing 9 streets, and I hate being in cars. My sixth grade daughter was just beginning to learn to walk to 10 11 school alone after all the years of the Second Avenue Subway Construction, and now it's finally ended. 12 13 Instead, both she and my husband and I are 14 frightened. We're terrified to be more precise. We 15 can't let her not grow up, but we are all frightened 16 including her. There are times she cringes on the 17 street, and she doesn't even want to walk alone that 18 much after begging to for months. My younger 19 daughter, who's 10, has cried in school because she 20 didn't know if I would ever get better. She was 21 upset because I couldn't walk her to or from school 2.2 for nearly three months. She's upset because she 23 can't do any activities with her mother. I can't take her bike riding, and just this past weekend my 24 husband took her to a rocks and ropes course in an 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 83 1 adventure park in Connecticut, which is one of her 2 3 favorite places. She was so excited that the season 4 is finally here. Not only can I not climb with her the way I've done in the past, but I couldn't even 5 Though I look good, I cannot walk on uneven dirt 6 qo. 7 paths, nor can I stand for that many hours. I'm 8 angry and hurt both physically and emotionally. The 9 police detective told me that this driver should not be on the road. Everybody agreed his behavior was 10 11 egregious particularly his intentional evasion. 12 However, for 13 years until he was arrested, he was free to continue driving even with his known reckless 13 behavior. A public notification system would have 14 15 prevented this car from being on the road immediately 16 after my accident. Thank you. 17 DULCEY CANTON: Hello, good afternoon. 18 My name is Dulcey Canton. I currently work for 19 Transportation Alternatives as Upper Manhattan 20 Organizer and I'm also a member of Families for Safe 21 Streets. You may not know it by looking at me now 2.2 because I healed frankly but on August 7, 2014, I was 23 involved in hit and run crash in Bushwick, Brooklyn. I was cycling home with my friend from Bushwick to 24

Bed-Stuy. My friend is a skateboarder and it's a

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 84 1 trick that we've done a million times before. It's 2 3 about a ten-minute ride. He's in front of me and I 4 ride behind. It was close midnight on a Friday. We get to the intersection of Bleaker and Wilson and 5 there's a red light, and he wanted to run the red 6 7 light. I say, no, let's wait here, wait 'til the 8 traffic light changed. I had on a helmet, had a 9 front and rear light, reflective clothes. We did everything right. As soon as we crossed the 10 11 intersection, I hear a car rev up and something told 12 me I was going to get hit, and I was hit from behind. 13 I was thrown up in the air. I landed on my right shoulder. It was subsequently fractured. I had two 14 15 fractures in my left ankle, a very bad concussion. 16 This is video of both the car speeding up before he 17 hit me and when the car actually made impact. You 18 can see the car. It's a Chevy Camaro. It looked 19 like he just accelerated instead of braking. He left 20 the scene of the crime. The police were called. My 21 friend Jay called the police, and they took me to the 2.2 hospital. They couldn't give me pain medication 23 because of my brain bleed. I was told all night if I go to sleep I might have to be Medivacced to the City 24 25 to have my-my head drilled into and blood drained

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 85 1 I mean it was just a horrific experience. 2 out. Ι 3 got lucky. This was Friday, Saturday. Come Sunday 4 the driver of the car that hit me he had the nerve to park at least a block or two away from the scene-the 5 crime-the scene of the crime, and he asked neighbors 6 7 on the block was there a crash that night. To make a long story short, my lawyer contacted the 83<sup>rd</sup> 8 9 Precinct several times to try and get them to even talk to the driver or make and arrest and no such 10 11 thing was done. My only-the only justice that I received was a civil lawsuit to his insurance. 12 Ι 13 wish I had a copy of the video. It looked like he was maybe going 40 to 50 miles an hour. I'm-I'm 14 15 really lucky to just be alive sitting here talking 16 with you guys. I'm really supportive and thankful of 17 this hit and run bill. People shouldn't go around 18 hurting and killing and maiming people and not being 19 held accountable. Thank you. 20 CHAIRPERSON GIBSON: Our next panel is 21 Gina Zarate representing DJ Jinx Paul and Family. 2.2 Next is Alec Slatky from Triple A Northeast and 23 Richard Conroy of Bike New York. Please come forward. [pause] 24

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE 86 COMMITTEE ON PUBLIC SAFETY 1 2 CHAIRPERSON RODRIGUEZ: Gina, just one 3 second your microphone, your microphone is off. 4 GINA ZARATE: Hi, my name is Gina Zarate and I am here representing DJ Jinx Paul, which is 5 Gene Paul Guerrero. He was in a hit and run December 6 19<sup>th</sup> coming out of one of his actual gigs in 7 8 Brooklyn. Unfortunately the driver hit him. They 9 They never called anyone. They just left him ran. there to die. So, I am definitely and so is the 10 11 family very hurt by this incident by this tragedy, 12 but we as a whole are very happy that something is 13 being done. I mean we would love to see more, but I guess, you know, any step is a good step towards the 14 15 future even for other people that are in a situation 16 and a tragedy like this, but until today nothing has 17 really been done. I know that they are under 18 investigation and they're still trying to find them, but at least, you know, there's a legislation bill 19 20 being put, which helps other people. And I'm grateful for it and like I said, we're all still very 21 2.2 hurt by this, and hopefully more can be done. Thank 23 you. ALEC SLATKY: Hi. Good afternoon. 24 My 25 name is Alec Slatky, and I'm here representing Triple COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY

2 A Northeast, which serves a membership of over 3 570,000 drivers in the five boroughs of New York, and 4 I want to thank you for holding this hearing. I 5 thank you Chairs Rodriguez and Gibson for bringing us together because obviously as we just heard right 6 7 now and in the last panel these are cowardly acts 8 especially when it comes to fatal injuries, serious 9 physical injuries, and we've enacted lots of laws. We have state laws, we have civil penalties at the 10 11 local level, and reporting of crimes, but still the-12 you know, there's more to be done obviously and 13 that's why we're here And just to give a little bit 14 of context, fatal hit and run crashes have broadly 15 declined. I don't have 2016 data from NITSA, but 16 there's a graph here that you can see, but between 17 2010 and 2015 there were 210 fatal hit and run 18 crashes in New York City. That's according to 19 federal statistics. There were 44 in Bronx, 67 in 20 Brooklyn, 31 in Manhattan, 57 in Queens and 11 in 21 Staten Island, and of those, only 16% had charges 2.2 brought for fleeing the scene. If you compare that 23 with the numbers outside New York City but still in New York, there were a similar number of crashers 24 25 that were hit and runs, 214 fatal hit and runs, but

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 88 1 31% of those had charges brought for fleeing the 2 3 It's approximately double. So that's using scene. 4 the same law. We know it is a little bit tougher in an urban environment, and we know when people are 5 committing this offense. It's done at late night, 6 7 it's on the weekends as was said before. Likely, to 8 be impaired, like to be unlicensed or have a 9 suspended of revoked license or have some other reason for wanting to avoid contact with the 10 11 authorities, and so we do support the goals of the two intros that are before the Council today or 12 13 before the Committees today. I will-I do share the NYPD's concern about not issuing too many alerts 14 15 where information isn't available and people get 16 burned out, and that actually would lead to a public 17 backlash. That's the last thing that I want, and I 18 also just wanted to comment with regard to the Alert We'd like to see it amended to include some 19 system. 20 reporting requirements just to see how effective it's 21 been because, you know, talking or looking anecdotally at California at Colorado. Colorado we 2.2 23 have a few more years of data. California we don't really have a ton of data, and so it would be great 24 25 to produce that data here obviously rather than have

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE COMMITTEE ON PUBLIC SAFETY 89 1 no data, but it would be great for academics and 2 3 researchers and advocates to be able to look at that 4 data and see how effective has this been? Are we 5 making a change in the arrest rate? How many alerts ae we sending out per crash. That's the type of 6 7 thing that we like to see and then we can really 8 assess how well it's working. So, I want-I want to 9 thank both of you for holding this hearing, and thank everyone who came out and hopefully we can continue 10 11 to work to end this scourge. Thank you. [pause] RICH CONROY: Council Members Gibson and 12 13 Rodriguez, thank you for holding this hearing. I**′**m 14 Rich Conroy, the Director Education at Bike New York. 15 Bike New York supports both IMT 1418 and 1463. My 16 job involves creating curriculum, training 17 instructors and teaching cyclists and motorists how 18 to interact safely with each other on the streets, 19 and as a cyclist, a daily cyclist, I put what we 20 teach into practice, and that gets me home or to work 21 safe everyday. And I actually have very few negative or scary interactions with motorists. But I want to 2.2 23 say that in the last four months I've had two very scary interactions with motorists both-both of whom 24 left the scene. On New Years Eve I was out running 25

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE 90 COMMITTEE ON PUBLIC SAFETY 1 2 an errand on my bike. It was dark. I always use lights at night, red in the back, white in the front. 3 4 My front headlight looks like a train coming at you. It's very bright. You cannot miss it. A left 5 turning motorist yielded to a car in front of me, and 6 when that car passed through the intersection that 7 8 motorist gunned it and almost hit me and in avoiding 9 that motorist, I was literally run off the road, Bailey Avenue in the Bronx. As you know, when you 10 11 turn in New York City, you very quickly catch a red 12 light at the next intersection and I caught up to 13 him, and given that it was New Year's Eve, the driver may have been drunk, but he brazenly accused me of 14 15 not using a headlight, which was totally wrong. 16 Luckily I-I avoided serious injury or death in that-17 in that situation, but it was scary. Just a couple 18 of months ago on Kings Bridge Road where the Target 19 is at in the Bronx a motorist at-when the light 20 turned green failed to yield the right-of-way. 21 Again, this was a left turning motorist. This 2.2 motorist did collide with me, did leave the scene, 23 actually went into Target parking lot to--to park. In confronting him, he accused me of colliding with 24 25 him even though he failed to yield. What's

COMMITTEE ON TRANSPORTATION JOINTLY WITH THE 91 COMMITTEE ON PUBLIC SAFETY 1 2 interesting is the commonalities I suspect in talking 3 to both of them that these drivers were drunk. Both 4 incidents occurred at night, both of them involved left turning motorists who had no idea how to 5 interact with other traffic at intersections, and 6 7 they acted as if cyclists have no rights that they 8 needed to respect. Luckily for me, this did not 9 involve serous injury or death. I'm still here talking to you, but both motorists did leave the 10 scene and-and this could have been a lot worse had, 11 12 you know, I'd been-had I been maybe one second 13 quicker or slower with these motorists. So, in 14 summary Bike New York does support both bills, and 15 thank you for sponsoring them and this hearing. 16 CHAIRPERSON RODRIGUEZ: [off mic] Is 17 there anyone [on mic] who wants to come into this 18 hearing? We are committed to continuing working 19 together with the support of the administration and 20 Mayor de Blasio and the Speaker Melissa Mark-21 Viverito, and all the advocates who are here. I'd 2.2 also like to acknowledge he made it. Council Member 23 Torres is here, but, you know, this would-Council Member Menchaca. I'm sorry. I didn't recognize 24 Carlos with his glasses on. [laughter] Thank you 25

| 1  | COMMITTEE ON TRANSPORTATION JOINTLY WITH THE<br>COMMITTEE ON PUBLIC SAFETY 92 |
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| 2  | both for coming to the closing of the hearing. Thank                          |
| 3  | you to the last panel, and we are committed to                                |
| 4  | improve safety for pedestrians and cyclists. With                             |
| 5  | that, this hearing is adjourned.  |
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## CERTIFICATE

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date June 6, 2017