CITY COUNCIL CITY OF NEW YORK ----- X TRANSCRIPT OF THE MINUTES Of the COMMITTEE ON HOUSING AND BUILDINGS -----Х March 23, 2017 Start: 10:24 a.m. Recess: 11:44 a.m. 250 Broadway - Committee Rm. HELD AT: 16<sup>th</sup> Fl. JUMAANE D. WILLIAMS BEFORE: Chairperson COUNCIL MEMBERS: Rosie Mendez Ydanis A. Rodriguez Robert E. Cornegy, Jr. Rafael L. Espinal, Jr. Mark Levine Helen K. Rosenthal Ritchie J. Torres Barry S. Grodenchik Rafael Salamanca, Jr. Eric A. Ulrich World Wide Dictation 545 Saw Mill River Road - Suite 2C, Ardsley, NY 10502 Phone: 914-964-8500 \* 800-442-5993 \* Fax: 914-964-8470

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## A P P E A R A N C E S (CONTINUED)

Alexandra Fisher, Deputy Commissioner Legal Affairs NYC Department of Buildings

Patrick Whaley, Assistant Commissioner External Affairs NYC Department of Buildings

Jeffrey Shear, Deputy Commissioner Treasury and Payment Services NYC Department of Finance

Henry Berger Special Counsel for the Mayor

Frank Richie

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2	[sound check, pause]
3	CHAIRPERSON WILLIAMS: Good morning
4	everyone. I am Council Member Jumaane Williams,
5	Chair of the Committee on Housing and Buildings.
6	Thank you everybody for your patience. We are here
7	today to conduct a hearing on two pieces of
8	legislation. The first bill proposed Intro No. 750-A
9	[coughs] sponsored by Member-Council Member Kallos,
10	will require apartment owners to provide a voter
11	registration form to each tenant signing an apartment
12	lease. The second bill Intro No. 1133 sponsored by
13	Council Member Vacca would forbid the issuance of a
14	building permit for property with \$25,000 more of
15	unpaid charges are owed to city. The bill provides
16	certain exception in this prohibition such as where
17	the permit will be required to correct a dangerous
18	[coughs] condition. At this point, I normally allow
19	the sponsors of the bills to make brief statements on
20	their bills. Council Member Kallos who sponsored
21	proposed Intro No. 750-A is unable to join us this
22	morning and has asked me to read a brief statement on
23	his behalf. [coughs] Voting is necessary for a
24	functioning democracy enforcement. Instead of
25	seeking ways to streamline the voting process the
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2	government has created many barriers, barriers which
3	disproportionately affect youth, low-income and
4	voters more of color. The first barrier is
5	registration. Roughly 70,000 eligible-700,000
6	eligible voters in New York City are not registered
7	and many more have outdated registrations. As a
8	city—as a city of renters with high intercity
9	mobility, it's very easy during the stress of moving
10	to forget to register to vote or update your existing
11	registration. Many don't even know they need to do
12	this. [coughs] Proposed Intro No. 750-A requires
13	that a voter registration form be included among the
14	other required forms when signing a residential
15	lease. This is an easy low-cost step, which will
16	increase the number of registered voters. Landlords
17	can request these forms to be mailed to them for free
18	by the Board of Elections or download from the
19	Internet. One additional sheet of paper be included
20	among the other documents can have a substantial
21	impact on our democracy. Government should be
22	looking at sensible ways to reduce barriers to civic
23	participation. Proposed Intro No. 750-A does just
24	that. I want to thank Council Member Kallos [coughs]
25	for this bill. I believe New York-New York State is

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2	the second or third worst participation in-in voter
3	turnout, and anything that we can do to increase we
4	should. I believe the state can do a whole lot more.
5	The City is very limited in what it can do to
6	increase it. We do what we can, but I think that
7	being able to find-fine tune places where we can
8	object is—is great, and we applaud Council Member
9	Kallos for this, and now I will let Council Member
10	[coughs] make s a statement on his bill. [coughs]
11	COUNCIL MEMBER VACCA: Thank you. Thank
12	you Chair Williams for this hearing today. 1133
13	remedies an issue I've sworn to address since my
14	first term in the Council. It remains an issue I'm
15	passionate about seeing corrected. The proposal,
16	which I call the bad actors law is something I came
17	up with when I discovered a controversial building in
18	my district was being developed by a notorious
19	landlord who owed more that \$250,000 in ECB fines,
20	\$60,000 in taxes and over \$15,000 in emergency
21	housing repairs. All the properties they already
22	owned. Yet, DOB went ahead and green lined it their
23	next project, and under the law, they had no choice
24	but to do so. I said to myself, how could this
25	happen. You already owe the city so much money on
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previous projects. You've defaulted on faulted on 2 3 payments. Yet, you can go ahead and build more 4 because I recognized the likelihood that if you-if 5 you owed money on what you already did, of course, the likelihood is going to be that when you build 6 more, you will only owe more and the City will be 7 8 further and further in the hole financially. So I 9 then found out that New York City is owed a tremendous amount of money in ECB fines. All 10 11 Building Department violations basically go through 12 the Environmental Control Board court, and it's a-13 it's a quasi court. It hears cases, and it assesses 14 fines in Building Department violation cases. Well, 15 the City of New York is owed \$400 million in ECB 16 fines that we've been unable to collect. We're owed 17 in the city \$1.5 billion in fines we cannot collect, 18 and everyone talks about what's coming down from 19 Washington, and the extreme cuts that we may have to 20 endure and here we have money that people owe the 21 city that for now eleven years I've been talking about, and we are still unable to collect. 2.2 But we 23 can give them further permits to build more and to incur more and more debt at our expense, at the 24 25 taxpayer's expense. Over the past several years

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we've seen an incredible amount of development in 2 3 this city, and this legislation will not limit that 4 growth. Rather it allows the City to address the fact that there are some good developers and 5 contractors and that there are also some absolutely 6 7 terrible developers and contractors. Right now the 8 City basically treats all permit seekers the same. 9 Previous abuses and outstanding fines on separate job sites no matter how numerous or how egregious are not 10 11 enough to stop DOB from issuing a contractor or 12 developer another permit to do more damage and rack 13 up more fines, and my legislation would change that. 14 It would ensure that DOB takes into account property 15 owners and developer's past actions, and that they 16 deny building permits to those without outstanding 17 debts in excess of \$25,000. And owners should not be 18 rewarded with a permit to build more when they 19 already have unpaid fines. The problem with giving 20 permits to owners with large uncollected fines is 21 twofold. Firstly, there's an issue of building 2.2 safety and compliance and secondly there's a issue of 23 revenue. My bad actors law will address both. With regards to safety, it is DOB's mission to ensure a 24 safe home and work environment for all New Yorkers 25

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2	and of late to improve safety for workers and
3	residents. The City has stepped up many DOB
4	violation fines, and its increased inspections. DOB
5	fines are meant to encourage compliance with zoning
6	and safety. Yet, without rigorous collection and no
7	consequences for unpaid fines, where is the
8	motivation to avoid getting a fine in the first
9	place? What does it mean to put something on paper
10	that cannot be collected? Violations and fines only
11	work when people have to pay them, and face penalties
12	for doing something illegal and wrong. The bad
13	actors law creates just these consequences, ensuring
14	that owners are more concerned with compliance in the
15	first place, and that the city even gets the money
16	it's owed or property owners don't get the permits
17	they want. In the face of permit denial, owners will
18	be more likely to pay their past debits, and these
19	increased payments will be a financial windfall to
20	the City. So at the end of the day, this legislation
21	is about justice, safety and it is about revenue, and
22	I thank the committee for hearing this bill today,
23	and I hope we can advance it in the next set of laws.
24	Thank you.

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2 CHAIRPERSON WILLIAMS: Thank you. Ι 3 believe this is another excellent bill. For far too 4 long we've been trying to figure out how to encourage 5 property owners (1) to pay their debts, and (2) to be punished for bad behavior. I think this bill does 6 7 both of those particularly in a day and age where 8 [coughs] those Washington Making America Great Again, 9 their version makes us incur many, many additional costs, and anyway that we can deal with that without 10 11 taking away programs is what we want to do. So 12 correcting that is an excellent way to do that while 13 encouraging responsible behavior. So I want to thank 14 Council Member Vacca for his leadership and vision on 15 this. We've also been joined, of course, by Council 16 Member Grodenchik. I'd like to thank my staff for 17 the work they did to assemble this hearing including 18 Nick Smith [coughs] my Deputy Chief of Staff, who is 19 today- Is this your last hearing Nick? This is Nick 20 Smith's last hearing. Remember he's been taken by 21 the dark side across the hall. So I just want to say 2.2 thank you again for the work that you've done. We're 23 going to miss you here. Megan Chin and Guillermo Patino, Counsels to the committee Jose Conde, Policy 24 Analyst to the committee and Sarah Gastelum the 25

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2	committee's Finance Analyst. I want to ask the
3	Administration if they can please have someone stay
4	until the end of the hearing in case something comes
5	up in the latter part. We have representatives from
6	the Administration, the first panel who I understand
7	are enthusiastic about both bills, and we're looking
8	forward to hear that. We have Alexander Fisher,
9	Department of Buildings, Timothy Holder, Department
10	of Buildings, Jeffery Share, Deputy Commissioner
11	Department of Finance and the Hanna Barriera (sic)
12	from City Hall. I'd like to remind everyone who
13	would like to testify today to please fill out a card
14	with the sergeant-at-arm. [coughs] Can you please
15	raise your right hands. Do you affirm to tell the
16	truth, the whole truth, and nothing but the truth in
17	your testimony before the committee, and to respond
18	honestly to Council Member questions?
19	PANEL MEMBERS: [in union] I do.
20	CHAIRPERSON WILLIAMS: You can begin in
21	the order of your preference. [background comments]
22	DEPUTY COMMISSIONER FISHER: Good morning
23	Chair Williams, members of the Housing and Buildings
24	Committee and other members of the City Council. I
25	am Alexandra Fisher, Deputy Commissioner of Legal

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2	Affairs at the New York City Department of Buildings.
3	I am joined Assistant Commissioner for External
4	Affairs, Patrick Whaley and Department of Finance,
5	and Department of Finance Deputy Commissioner for
6	Treasury and Payment Services, Jeffrey Shear. We are
7	pleased to be here to offer testimony on legislation
8	that prohibits the issuance of building permits when
9	certain outstanding debts is owed to the city. Intro
10	No. 1133 requires the department to withhold building
11	permits for any property with \$25,000 or more in
12	outstanding debt to the city associated with it or to
13	the owners of a property if they owe \$25,000 or more
14	in debt to the city. Permits can be issued only if
15	the department determines that binding agreements
16	regarding payments are being complied with as
17	certified by the property owner or if the work is
18	necessary to protect the public or to tenants within
19	a building who are not responsible for the debt. The
20	department takes seriously its mandate to enforce the
21	Construction Codes in an effort to protect the safety
22	of the public. Some of the many examples of this
23	include the 56,289 violations we issued last year, a
24	23% increase from 2013 along with over \$128 million
25	in penalties. In certain instances the department
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2	does use tools at its disposal to help ensure
3	penalties are paid. For example, we will not renew a
4	construction professionals license until all
5	outstanding penalties are paid, not just penalties
6	resulting from violations issued by the department
7	but penalties issued by any city agency.
8	Additionally, we require penalties associated with
9	work being performed without a permit be paid before
10	issuing a permit for that work. The Administration
11	recognizes the importance of collecting outstanding
12	debt to the city and applauds the City Council for
13	exploring creative ways to increase collections.
14	From the department's perspective when penalties for
15	violating the construction codes are not paid, it
16	makes our enforcement less effective, which is
17	something we take quite seriously. Requiring payment
18	of debt to the city before permits are issued may
19	very well incentivize owners to pay the debts they
20	have incurred. However, what about the owners who
21	lack the means or the desire to pay the debt. Some
22	will choose not to do the work. Ohers, however, may
23	choose to do the work anyway without permits, and
24	absent the department's regulatory review and
25	enforcement, this work has the potential to

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2	negatively impact the safety of the public.
3	Furthermore, should the department uncover this
4	unsafe and unpermitted construction, it will lead to
5	additional penalties that ironically may further
6	increase uncollected debt. Last year the department
7	issued a 1,006 violations for performing work without
8	a permit, a 20% increase from 2015. Unfortunately
9	there are many property owners throughout the City
10	who choose to perform illegal work without proper
11	safeguards and absent the department's scrutiny. And
12	these are the bad actors whose decision to disregard
13	the law is not encumbered by owing money to the city.
14	It is difficult to quantify the extent to which
15	unsafe and unpermitted work would increase should
16	this bill be enacted. Since our principal mandate is
17	to enforce the construction codes to safeguard the
18	public, any proposal however well intentioned gives
19	us pause if it has the potential to result in unsafe
20	work. This committee is quite familiar with the
21	recent increase in construction accidents across the
22	city, and we appreciate the opportunity to continue
23	to work with the Council to explore solutions to this
24	problem. As we continue our discussions of this
25	important legislation, it should be viewed not solely

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2	through the prism of debt collection, but in this
3	context as well. Less important but still
4	significant is the bill's proposal to expand the
5	department's role in debt collection efforts, which
6	resides well outside our mandate. It is not the
7	department role nor do we have the means to keep
8	track of all the debts in this-excuse me-to keep
9	track of all debts to the city, any agreements to
10	resolve the debt or make a determination as to
11	whether the debts were paid. Furthermore, requiring
12	the department to check with a property owners who
13	have outstanding debt with other agencies would
14	significantly slow our permitting process overall
15	including for those applicants who have no
16	outstanding debt at all. In sum, while the
17	department is considering this legislation with an
18	open mind, we think it warrants further discussion to
19	determine the extent to which it may result in unsafe
20	construction, and how it may be tailored to
21	appropriately conform with the department's mission
22	and expertise. Thank you for your attention and the
23	opportunity to testify before you today. We welcome
24	any questions you may have.
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2	CHAIRPERSON WILLIAMS: Would you like-you
3	can read your testimony for the second bills.
4	HENRY BERGER: [off mic] Well, I'll do
5	two if you'd like.
6	CHAIRPERSON WILLIAMS: Yeah. Sure, no we
7	can do both at the same time. Thank you.
8	HENRY BERGER: Thank you Chair Williams
9	and members of the Housing and Buildings Committee
10	for the opportunity to appear before you today. I am
11	Henry Berger, Special Counsel for the Mayor, and I'm
12	here to comment on Intro 750-A. The legislation
13	would require landlords of multiple dwellings to
14	provide English language voter registration forms to
15	prospective tenants signing a vacancy leases and to
16	provide the from in four other languages at the
17	request of the tenant. In addition, the legislation
18	would permit the owner to assist the tenant in
19	completing the form and to transmit the form to the
20	Board of Elections. The City Council and the
21	Administration have already adopted a number of
22	proposals to ease the burdens imposed by state law on
23	voter registration. The Council has enacted agency
24	based registration with provisions for voter-for
25	agency assistance, and the Administration has

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2	emphasized the importance of this program by the
3	Mayor's very first directive requiring the
4	participation of 24 agencies. The Administration has
5	interpreted and made available voter registration
6	forms in 11 languages in addition to the five
7	required by the Voting Rights Act. The
8	Administration has required every agency to provide
9	a—a direct link on their websites to the voter
10	registration forms. The Administration is working
11	with city agencies to provide electronic voter
12	registration in conjunction with the services they
13	provide so that members of the public accessing a
14	city service may commence the registration process
15	upon completion of their city business by
16	transporting their personal information provided to
17	the city to a voter registration form completing the
18	form electronically and transmitting the information
19	electronically to the Board of Elections. Under
20	current law, the process is completed by submission
21	of a form by mail or in person. The Administration
22	is working with the Board of Elections to make this
23	electronic registration process—excuse me—available
24	as a public facing application on the Board of
25	Elections website. And members of the City Council

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2	have worked with the high schools in their districts
3	to establish a student vote, a registration day, and
4	register thousands of our high school students. Each
5	of these programs calls on governmental entities to
6	assist in the voter registration process. This
7	legislation on the other hand would impose a burden
8	on the a private party-private property owners. We
9	believe it is inappropriate to do so. Most
10	importantly, we worry that permitting landlords to
11	intercede in their tenants' voter registration
12	process even if it is at the tenant's requests
13	creates opportunities for improper political pressure
14	even voter intimidation that are not necessary or
15	desirable give the other opportunities to register
16	that the city provides or is pursuing. The Election
17	Law prohibits employers and union representatives
18	even if a vote is a request from interceding in
19	voters' election activities. We believe the
20	landlord/tenant relationship, which is similarly
21	unequal and financial is analogous to these
22	circumstances where intercession in voter activity is
23	inherently inappropriate. Many landlords do not have
24	expertise in or familiarity with election laws or
25	registering people to vote, and not every tenant in
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1	COMMITTEE ON HOUSING AND BUILDINGS 19
2	the city is eligible to register to vote in New York
3	State or eligible to vote at the address where they
4	have a lease. And tenants who receive a voter
5	registration form together with their lease may
6	mistakenly believe that the form must be returned to
7	the owner who may not wish to collect them. We are
8	also concerned about imposing additional burdens on
9	owners of smaller buildings, many of who manage the
10	buildings themselves. Finally, HPD is concerned
11	about the inclusion of this provision in the Housing
12	Maintenance Code, which establishes housing quality
13	standards for owners to maintain dwelling units for
14	the benefit of tenants. We do not believe it is
15	appropriate to add this requirement to a code that is
16	focused on ensuring health and safety of the tenants.
17	It is also not clear that the bill may be properly
18	enforced in the Housing Maintenance Code given that
19	its mandate is not related to housing standards,
20	quality or maintenance. For these reasons, we do not
21	support the-the legislation, and if you have any
22	questions, I'm pleased to answer them.
23	CHAIRPERSON WILLIAMS: Thank you very
24	much. I have a couple questions, and then I want to
25	move quickly to my colleague Council Member Vacca so

COMMITTEE ON HOUSING AND BUILDINGS 1 20 2 he can ask the abundance of questions on his bill. I 3 just have two questions on that for now. How many 4 building permits did DOB issue in 2016? 5 DEPUTY COMMISSIONER FISHER: We issued a total of 165,085. 6 7 CHAIRPERSON WILLIAMS: Alright, and among the building permits issued in 2015 and '16, does DOB 8 9 or DOF know how many building permits were issued where outstanding charges are owed to the City? 10 DEPUTY COMMISSIONER FISHER: I don't have 11 12 that information. We-we'll work together with 13 Finance to get that to you. 14 CHAIRPERSON WILLIAMS: And can you get it 15 before end of the hearing or that's something you have get after? 16 17 DEPUTY COMMISSIONER FISHER: It's going 18 to take some time. 19 CHAIRPERSON WILLIAMS: Okay. For the 20 750-A, when you were talking about the Housing 21 Maintenance Code, are you suggesting that it may be 2.2 illegal to put this in there or something that you 23 think is just not desirable? HENRY BERGER: Well, I don't know if it's 24 illegal, but it just doesn't appropriately fit. 25 The-

1 COMMITTEE ON HOUSING AND BUILDINGS 21 2 the Housing Maintenance Code is really for set-for 3 safety and for--4 CHAIRPERSON WILLIAMS: [interposing] 5 Okay. HENRY BERGER: --maintenance of the 6 7 building, and it just doesn't fit there, and the enforceability provision [coughs] provision makes it 8 9 very, very difficult. I think it's in the Housing Maintenance Code. 10 11 CHAIRPERSON WILLIAMS: Thank you. I have some questions on both bill, but I want to move to 12 13 Council Member Vacca so he can ask questions on his 14 bill. 15 COUNCIL MEMBER VACCA: Thank you, Mr. 16 Chair. I wanted to limit my questions to 1133. When 17 we talk about uncollected fines, I used the \$300 18 million in ECB fines before as a conservative number, 19 but I wanted to say that upon looking at the open 20 data portal of the city of New York the fines now 21 that are uncollected through the Buildings Department ECB violations looked to me to be more like \$500 2.2 23 million. Do you have a number or do you just-do you dispute the \$500 million? Can you tell me the number 24 of uncollected fines that you estimate you're owed? 25

2 DEPUTY COMMISSIONER SHEARS: Yes, so the 3 Department of Finance is required by the City Council 4 and Local Law to issue annually a report to the 5 Council on the status of the ECB judgment inventory, and the report that we issued in this past November, 6 7 November of 2016 indicated that the amount owed attributable to the Department of Buildings was over 8 9 \$900 million. Now, I do want to add that a significant portion of that is due to penalties, \$448 10 million so about half of that is due to default 11 12 penalties that are assessed if a respondent fails to 13 appears for a hearing, but the total number is \$900 14 million. 15 COUNCIL MEMBER VACCA: So we're basically talking about almost \$500 million plus \$448 16 17 basically, and we're talking maybe a little less, 18 \$450 million and \$448 in penalties? 19 DEPUTY COMMISSIONER SHEARS: It-it-it's \$450 and \$450 and if you are going to drill down I 20 should also point out that of the \$900 million, \$228 21 million is interest. So the base fine amount is \$225 2.2 23 million plus about the same amount for interest getting one to about \$450 and then another \$450 in 24

25 penalties bringing the total up to \$900 million.

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2	COUNCIL MEMBER VACCA: So since I've been
3	exploring this issue, things have gotten worse not
4	better. We seem to be incurring more debt and we
5	seem to be digging ourselves further into a fiscal
6	hole. That's what it appears to me because these
7	numbers are the largest I–I have seen and as I said,
8	my bill is pending now almost nine years.
9	DEPUTY COMMISSIONER SHEARS: I-I don't
10	have the-the figures that you looked at previously.
11	When we looked at the figures from November of 2015
12	to November of 2016, we did not see significant
13	change. If-if you want us to explore the earlier
14	numbers, you have we're-we're happy to do that.
15	COUNCIL MEMBER VACCA: Well, some things
16	have-[sneezing]-bless you. God bless you, it's true.
17	I would like to say that would like you to explore
18	it, but more than that I'd like you-I'd like you to
19	collect it. Now, your agency is not a collection
20	agency. I agree with you, but knowing how much money
21	is owed and working with other agencies using
22	technology I hope is the way our city should be going
23	about this. Not just saying well this requires other
24	agencies to do this and that. I mean those days
25	should be gone. Your testimony indicates what-if
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2	the-if the owners can't pay the debt, maybe they
3	won't do the work. Well, I say if they can't afford
4	to pay the debt why are they doing more work? Let
5	them pay their debt before they start the next
6	project. I'm not concerned about people who can't
7	start their next project because they haven't paid
8	the city money that they owe. Tough. [pause]
9	DEPUTY COMMISSIONER FISHER: I think the
10	concern is that potentially the work that they end up
11	wanting to do ends up being done without the
12	oversight of the department because they will forward
13	regardless. So they won't come forward to pay their
14	debt, but they also won't come forward to pull the
15	permits in the first place.
16	COUNCIL MEMBER VACCA: Then your
17	department has to issue stop work orders and you—you
18	have to issue orders that will tell these people that
19	without permits—I have instances right now in my
20	district where people did work without permits and
21	your department issued a stop work order, and that's
22	exactly what stop work orders are for. But I'll tell
23	you the truth, I have another person in my district
24	who is building six-story building right now, and he
25	has four site safety violations in progress while the
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1	COMMITTEE ON HOUSING AND BUILDINGS 25
2	building is going up and he's defaulted on all four,
3	and your agency lets him go ahead and build, and no
4	stop workwork order issued. I mean I'll be damned
5	if this is going to continue in the city of New York.
6	Why are we not telling these individuals that they
7	have to pay what they owe? Maybe they'll be more
8	careful in requiring site safety mandates. Maybe
9	they will be more careful in planning future
10	development and financially prudent enough to
11	understand that I cannot further over extend myself
12	because for once what the city puts on paper they
13	mean business with. There is not view today at all
14	with the Buildings Department. These violations are
15	not worth the paper they're written on and all these
16	developers who are engaging in this stuff know that
17	they can pay those fines ten years down the line, 20
18	years down the line or basically not pay them at all,
19	and here we have instances where they're not paying
20	them-paying them at all, \$900 million worth in
21	Buildings Department alone.
22	ASSISTANCE COMMISSIONER WHALEY: So
23	Council Member I think we do agree with the goals of
24	the legislation and much of what you've said.
25	However, you know, you're going to have a situation
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1	COMMITTEE ON HOUSING AND BUILDINGS 26
2	where some of these owners will choose to pay the
3	debt, and that's certainly the desirable outcome. We
4	all can agree with that. There will others who
5	choose to not do the work and we agree with there.
6	That's not our concern either. What our concern is
7	that there very well might be some number of owners
8	who will choose to do the work anyway, and that work
9	they will not pull permits for it, and our
10	enforcement is largely reactive. So we'll get out
11	there when receive a complaint or we see something,
12	and upon seeing illegal work we'll certainly stop
13	that work. But what happens if that work happens ad
14	the department hasn't gotten out there because we
15	haven't received a complaint? That work is being
16	performed unsafely, and there's a potential that the
17	public could be negatively affected by that.
18	COUNCIL MEMBER VACCA: Patrick, with all
19	due respect to you, I cannot accept that answer. I
20	cannot accept the answer that we're going to allow
21	people to get away with unlimited debt because if we
22	make them pay they're going to go ahead and do what
23	they want and do anyway, and we're not able to stop
24	them. This is not the wild, wild west of-of
25	development. This is the city of New York. We have

1	COMMITTEE ON HOUSING AND BUILDINGS 27
2	rules and regulations. We have the right to collect
3	fines that are legally assessed. I object to any
4	type of defeatism like that. It's not-it's not good
5	public policy to say that we are not going to collect
6	debt because we're afraid we're afraid you'll do
7	something wrong down the line. They something wrong,
8	they will be stopped. They will be hauled in. They
9	will defer the fines, and they won't do something
10	wrong when they see that the Buildings Department has
11	teeth behind collecting the fines. Now, I do see
12	your point when you say that you're not a collection
13	agency, and perhaps we should look at the
14	legislation, but we have a Department of Finance in
15	the city of New York. We have other agencies that
16	have to come to the table and we want to get this
17	legislation passed. I'm hearing from your agency
18	that you think it's good. I'm h earing from the
19	Chairman that we are facing a financial crisis the
20	likes of which the city may never have been faced in
21	the past because of federal disownership of our city.
22	So therefore rather thank take away and face the
23	prospect of reducing programs that we feel are
24	important in this Council, it is a sin not to act on
25	this debt. It is a sin and I just don't think we're
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1	COMMITTEE ON HOUSING AND BUILDINGS 28
2	capable of doing it at this point. I think that
3	we've not given it the priority it needs and we've
4	kind of thrown up our hands in the air. Now, I'm
5	leaving this Council December 31st but I want this
6	done before I leave. It's only been nine years and
7	the problem has gotten worse, and do we mean in nine
8	years we've totally been incapable of having agencies
9	sit down to say we've got to do this? In nine years
10	that does it take to get this done, to collect the
11	debt, and to stop more work from going on? What does
12	it take?
13	DEPUTY COMMISSIONER FISHER: So to answer
14	part of your question, if I may, the department has
15	worked with the Finance Department most recently and
16	also a few years ago on amnesty programs in order to
17	help collect some of this debt. We are also working
18	towards implementing lien provisions that exist in
19	the construction codes for certain tenancies. So that
20	would also help the city collect the debt, and
21	finally, the department does upon license renewal
22	collect the debt that the licensee owes us prior to
23	receiving their license back.
24	COUNCIL MEMBER VACCA: Well, that's-it's
25	not answering—it's—it's not—it's still—we are still

1	COMMITTEE ON HOUSING AND BUILDINGS 29
2	in the financial hole. So what happens with these
3	developers who get these violations? They default.
4	What does it mean? What does it mean? They default.
5	They don't go to court. They have \$8,000 in fines
6	because the scaffolding was not constructed properly,
7	which is, by the way, unlikely in that situation. God
8	forbid. Somebody walks under that scaffolding and
9	there's an \$8,000 violation. It could be a life and
10	death situation. So what happens to those fines?
11	They just sit there in the computer somewhere. I see
12	them. They're in the computer. They're in the-
13	they're in the Building Information System. So what
14	happens? [pause]
15	DEPUTY COMMISSIONER FISHER: So in some
16	instances we do work with the Law Department to have
17	debt collected. They bring additional actions to
18	have that collected. Again as I said, we are working
19	with Finance on various projects moving forward, and
20	we absolutely welcome the opportunity to talk further
21	about this legislation.
22	COUNCIL MEMBER VACCA: I want there to be

a sense of urgency. My God, nine years of this.
There's no sense of urgency. Talk to Finance. Talk
to this one. Look, I'm through with the talk. When

1	COMMITTEE ON HOUSING AND BUILDINGS 30
2	are we going to take action and get the money?
3	There's no answer to this. I think it's obvious that
4	there is no answer to this. I have an answer. I
5	have a bill. I am going to push this bill very
6	strongly. I don't even understand the arguments
7	against it, which your arguments are not against so
8	much, but even the explanation you give is-is weak,
9	and it's like we can't get our act together type of
10	explanation, and I'm-I'm not accepting this. And
11	you're now unable to deny a permit because somebody
12	has outstanding fines. You are unable, legally
13	unable to deny a permit. I could produce whatever
14	evidence, site safety, illegal occupancy, Fire
15	Department violations. I could produce whatever I
16	want, but that person who's done all that, is going
17	to go ahead and get the permit for the next
18	development and your agency has no authority to stop
19	that, and that to me say it all.
20	ASSISTANCE COMMISSIONER WHALEY: So
21	Council Member if I could add, just the example
22	you've cited previously. If there is unsafe work
23	occurring, we'll certainly stop the work and, you
24	know, work to ensure that it gets corrected.
25	Obviously, the payment of the penalties is a separate
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1	COMMITTEE ON HOUSING AND BUILDINGS 31
2	matter, which is the subject of this hearing. But I
3	just wanted to state that for the record. And
4	furthermore, when there is unsafe work occurring, we
5	do have the authority to revoke permits and stop the
6	work from continuing, which again I understand is a
7	separate matter, but I just-
8	COUNCIL MEMBER VACCA: [interposing] A
9	separate matter.
10	ASSISTANCE COMMISSIONER WHALEY:but I
11	just wanted to be clear on that.
12	COUNCIL MEMBER VACCA: I understand that.
13	I understand that. What I don't understand is that
14	no agency in this city has come-what I don't
15	understand is the agencies in the city have not come
16	together to collect all this debt and to say no more
17	permits unless we collect what you owe. A man and a
18	lady, a woman and a man, a couple who have—who want
19	to build a house, they want to build a two-family
20	house. If they don't have the resources, they don't
21	build the two-family house. If a developer does not
22	have the resources to build another high-rise because
23	he has violations on the last high-rise, he has to
24	complete his obligation to the high-rise he already
25	built before he goes ahead and builds the next one.
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1	COMMITTEE ON HOUSING AND BUILDINGS 32
2	He has fines. He has to-t his is common sense. It's
3	common sense but, you know what, beyond common sense.
4	It's hitting us in the pocketbook now, and it's
5	hitting us for all too long. And as I said in my
6	statement, this is about justice, too. Whey do we
7	have site safety regulations and why do we impose
8	fines if we can't collect, and we can't get our act
9	together to collect them. I have no further
10	questions.
11	CHAIRPERSON WILLIAMS: Thank you, Council
12	Member. [coughs] So apparently there isn't that
13	much enthusiasm for both the bills. But, I do want
14	to say there is a lot of frustration that is shared.
15	I'm going to start with Intro 1133. We've been
16	joined by Council Members Mendez and Salamanca. I'm
17	going ask some questions and then go to my colleagues
18	who have questions. One, how many violations total
19	more than \$25,000? How many of those are
20	individuals, separate property owners? Properties or
21	owners? [pause]
22	DEPUTY COMMISSIONER FISHER: Sorry, I'm
23	not sure I understand your question.
24	CHAIRPERSON WILLIAMS: [coughs] How many
25	violations total more than \$25,000 that will be

1 COMMITTEE ON HOUSING AND BUILDINGS 33 2 captured in this bill? How many of those are 3 individual separate properties or owners? 4 DEPUTY COMMISSIONER FISHER: I-I think that's information we'd have to get back to you on. 5 [background comments] 6 7 DEPUTY COMMISSIONER SHEARS: Right, I-I--8 CHAIRPERSON WILLIAMS: Can you state your 9 name? DEPUTY COMMISSIONER SHEARS: Jeffrey 10 11 Shears, Department of Finance. So, my understanding 12 is the bill speaks to entities that have more than \$25,000 worth of fines. So I'm just-I'm making that 13 14 distinction versus violations that are over \$25,000. 15 CHAIRPERSON WILLIAMS: Okay. DEPUTY COMMISSIONER SHEARS: So, the 16 17 Department of Finance recently did a-a run and we think that there are approximately 10,000 entities 18 19 that have more than \$25,000 worth of judgments. 20 CHAIRPERSON WILLIAMS: It seems to me 21 that [coughs] when it comes to these bills wouldn't that start giving you a list of people who were most 2.2 23 likely to do improper repair, or if somebody request for a permit and gets it denied, they, too, if 24 they're on this list are likely to be do improper 25

1	COMMITTEE ON HOUSING AND BUILDINGS 34
2	repairs. So wouldn't you be able to just focus to
3	make sure that any repairs aren't done improperly?
4	[background comments, pause]
5	DEPUTY COMMISSIONER FISHER: So I think
6	hat's a good point. I think it does give you an idea
7	of who the bad actors may be. I think it's a little
8	more nuanced than that because the entity itself may
9	owe the money, but there may be other properties that
10	that is attached to it. I—I guess I'm not being
11	entirely clear. A property may have violations
12	listed on it that are issued not just to the owner,
13	but also to contractors who pull permits.
14	CHAIRPERSON WILLIAMS: Okay. [coughs]
15	I'm going to come back to this. Does the city work
16	with the debt collection agency? If so, what is the
17	-what is the success rate?
18	DEPUTY COMMISSIONER SHEARS: Yes. So I
19	just wanted to step and give some context in terms of
20	how collections work for these violations. So the-
21	the first issue I want to address is that some of the
22	violations get paid before they are entered into
23	judgment. So before they're referred to the
24	Department of Finance. So the latest information
25	that we is that—and this is from a couple of years

1	COMMITTEE ON HOUSING AND BUILDINGS 35
2	ago-is that the violations that can be adjudicated by
3	OATH, Environmental Control Board, 60% of them are
4	resolved before they have to go into judgment. A
5	little over half are paid, and then another nine or
6	ten percent are dismissed at hearings. So after that
7	process, if people either fail to go to hearings of
8	if they lose at hearings and they do not pay
9	afterwards, that is when the referral comes to us.
10	We get approximately \$200 million a year in referrals
11	from all agencies, and at that point we do a number
12	of things, and—and we have been increasing our level
13	of enforcement. So, we send out letters to all
14	entities who receive these violations that are in
15	judgment. We also send out letters if there are
16	partial payments to remind people that they have to
17	pay the full amount, and we have an in-house unit
18	that responds to calls and questions, and sets up
19	payment plans if necessary to resolve these
20	violations. In some instances, we are now referring
21	a greater number of these violations to enforcement
22	agents. That would be either the city sheriff or the
23	city marshals where they can visit the owner's place
24	of business or house, and demand payment with
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1	COMMITTEE ON HOUSING AND BUILDINGS 36
2	additional fees, and possibly seize their assets.
3	So, that enforcement is up sharply, and we-
4	CHAIRPERSON WILLIAMS: Well, I want to
5	pause there. The seizing of assets, what triggers
6	that and tell me more about this-this seizing action.
7	What triggers that? If we have that ability, why are
8	we not doing it more often?
9	DEPUTY COMMISSIONER SHEARS: [pause]
10	Well, we are making more referrals to-to the
11	enforcement agents. The seizure of assets doesn't
12	occur very often.
13	CHAIRPERSON WILLIAMS: Let's start with
14	what-what-what makes the referral? When do you
15	decide to me a referral? [coughs]
16	DEPUTY COMMISSIONER SHEARS: We make a
17	referral when we have an indication that—when we
18	have—I found the debtor, and I-I should point out
19	that a lot of the inventory we've classified as not
20	collectible because people have retired, they've
21	passed away, companies have gone out of business.
22	So when we identify that there is a-the debtor is
23	around, and we know where they are, and if the amount
24	is significant, then we make a referral to [coughs]
25	the Sheriff's Office or
2 CHAIRPERSON WILLIAMS: [interposing] 3 [coughs] I just want to-I just want to make sure 4 we're clarify any-and so if-if Corp A owns a building 5 and that is resolved (sic) and Corp B purchases the building, does that debt move to Corp B? 6 7 DEPUTY COMMISSIONER SHEARS: No, the-the 8 debt are money judgements. So, these are not tax 9 liens. The Department of Buildings earlier referred there are provisions of law that we think require 10 enhancement that would allow us to convert these 11 12 money judgments to liens against the properties, but 13 these are money judgments against the owners, the 14 entities or the owners of the properties. 15 CHAIRPERSON WILLIAMS: [coughs] [interposing] So let's just pause there for a second. 16 17 DEPUTY COMMISSIONER SHEARS: Uh-huh. 18 CHAIRPERSON WILLIAMS: How do we make the 19 deal? This is to Ms. Fisher. 20 DEPUTY COMMISSIONER FISHER: We need 21 State Legislature. 2.2 CHAIRPERSON WILLIAMS: This is all state. 23 There is nothing the city can do. DEPUTY COMMISSIONER FISHER: Not that I'm 24 25 aware of. No.

1 COMMITTEE ON HOUSING AND BUILDINGS 38 2 CHAIRPERSON WILLIAMS: Okay. Okay, so 3 I'll continue. So now so they either passed away, 4 God forbid, or they otherwise not collecting them because they're-because there's no one there. So the 5 ones that are collectible? 6 7 DEPUTY COMMISSIONER SHEARS: For the ones that are collectible, if-if we identify that 8 9 companies there with significant debt, we will make a referral to the-either the City Sheriff or the City 10 Marshals. The referral is known as an--11 12 CHAIRPERSON WILLIAMS: [interposing] I'm 13 still not sure what triggers it. Is it a time period? Is it an amount? What-what triggers the 14 15 referral to seize the assets? DEPUTY COMMISSIONER SHEARS: It-it's-it's 16 17 based-it's both. It's basically it's an amount. We 18 don't have a strict cut-off but there are the larger 19 amounts that we see, and our ability to identify that the debtor is-is around. 20 21 CHAIRPERSON WILLIAMS: So if we have caught A that's around, and they owe \$26,000, and 2.2 23 we're saying you can't get this permit to do work unless you pay it, and we're afraid that they're 24 25

1	COMMITTEE ON HOUSING AND BUILDINGS 39
2	going to do-do the work, can we refer them to take
3	their assets?
4	DEPUTY COMMISSIONER SHEARS: Well, we can
5	refer that case to-to the marshal or to the sheriff.
6	Now, they can only take assets to the extent that
7	they find those assets. So if the company doesn't
8	have other assets that can be seized, then
9	CHAIRPERSON WILLIAMS: [interposing] Why
10	is the building not an asset that can be seized?
11	DEPUTY COMMISSIONER SHEARS: The building
12	it can be under certain circumstances can be seized.
13	There are a lot of protections in the law regarding
14	the seizure of houses and buildings.
15	CHAIRPERSON WILLIAMS: Help me-help me
16	understand that. I mean this is-my belief is what
17	Council Member Vacca mentioned. I think this isn't-
18	we say it's a priority, but I don't think we're
19	designed
20	DEPUTY COMMISSIONER SHEARS: Uh-huh.
21	CHAIRPERSON WILLIAMS:to make it a
22	priority, and at this time period we have to reorder
23	that because as mentioned, we're facing cuts that can
24	devastate 82% of HPD's budget, all this code
25	enforcement. We're facing another \$2 billion from

1 COMMITTEE ON HOUSING AND BUILDINGS 40 2 this government and wants to put it in 420-MA (sic) 3 program that doesn't work and it would take away 4 That's just in one are, and so we have to taxes. reorder our priorities. So the-the stuff that hasn't 5 been working, we can't say it doesn't work. We now 6 7 have to be creative. So I need to understand where 8 the sticking point is, and why we're having problems 9 with this. It's \$900 million. That can plug a lot of holes, and obviously we'll never collect 100%, but 10 11 I'm not even sure how hard we're trying at these 12 sticking points. I'm glad that some people pay, but 13 when they're not paying, I need to understand what is 14 preventing is them, and if there's something the city 15 can do. Because we hear a lot of times that we really can't do things, and here we have a bill that 16 17 will make it legal to do something, and we're still 18 getting pushback. So I just need to understand where 19 the sticking point. 20 DEPUTY COMMISSIONER SHEARS: Right. 21 [coughing] So I can come back to you. There are a host of federal and state laws that limit the extent 2.2 23 to which buildings can be seized. There are also practical considerations that we have buildings with 24 renters in them, and the resources that it would it 25

1	COMMITTEE ON HOUSING AND BUILDINGS 41
2	take an enforcement agent to operate the building in
3	those instances, and-and the decision as to whether
4	to seize is left up to the enforcement agent. So we-
5	_
6	CHAIRPERSON WILLIAMS: [interposing] I
7	know that if I—if I don't pay my tickets, they come
8	and take my car.
9	MALE SPEAKER: Yeah, right.
10	CHAIRPERSON WILLIAMS: That's what's
11	happening. Well, I don't-I wish I had these
12	protections. I'm not saying this ever happened to me
13	a couple of times, but I wish the protections were
14	there, and it doesn't seem like it is. So, I need to
15	know what protections are there. I wish you had
16	that. It seems to me it is the conversation we were
17	going to have today. So it would have been to have
18	that information today so we could have it on the
19	record of what those problems are so we can through
20	them. So I'm-I'm disappointed that we don't have
21	that information because we need to know the city or
22	state or we're just being lackadaisical, and not
23	really pushing through. It doesn't like you had that
24	conversation.
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1 COMMITTEE ON HOUSING AND BUILDINGS 42 2 DEPUTY COMMISSIONER SHEARS: I don't have 3 the details to-to go through it. We will provide them forthwith. 4 5 DEPUTY COMMISSIONER FISHER: [off mic] And get them. (sic) 6 7 CHAIRPERSON WILLIAMS: [coughs] I'm sorry. I want to go back to this we're afraid that 8 9 they won't do work. You know, also is there an emergency repair program for D-O- for the Department 10 11 of Buildings. 12 DEPUTY COMMISSIONER FISHER: We don't 13 have our own emergency repair program. Where there 14 are issues that require an emergency repair, and the 15 owners do not come forward to do them, then we work 16 with HPD and their contractors. 17 CHAIRPERSON WILLIAMS: Okay, we may have 18 to look at beefing that up because I agree that this 19 is not an excuse to say someone may do illegal work 20 but they always may do illegal work, and it seems to 21 me if we have a pool of bad actors, we should focus 2.2 on those bad actors. We have to have a mechanism to 23 collect additional money. We present something and Council Member Vacca has provided a lot of leadership 24 here. If you have something else that you'd like to 25

1	COMMITTEE ON HOUSING AND BUILDINGS 43
2	present, I think that's good, but we can't do
3	nothing. That is not acceptable any more
4	particularly in the time that we have. Do you have
5	any evidence of when and where increased fines have
6	pushed people to do illegal work?
7	DEPUTY COMMISSIONER FISHER: No. I
8	think, as I testified, it's hard to quantify the what
9	is in my mind sort as an unknown.
10	CHAIRPERSON WILLIAMS: So it sounds
11	something that's plausible, but we don't even where
12	an inspection is or where we can plug it. So again
13	we're responding to something that we don't even know
14	much about.
15	DEPUTY COMMISSIONER FISHER: Agreed. I
16	would say that the issuance of over 8,000 violations
17	for work without a permit is somewhat telling.
18	CHAIRPERSON WILLIAMS: It's also telling
19	that we are not doing enough, and so we need to find
20	out where these plugs are, and—and deal with that
21	because 8,000 that's-that's a problem people not
22	paying it. While you probably would have paid the
23	fines, if nobody cares, you probably wouldn't have
24	done your homework if you mother wasn't-wasn't home,
25	right? That's probably what would have happened to
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1	COMMITTEE ON HOUSING AND BUILDINGS 44
2	all of us, and so if there's 8,000 fines I think that
3	says a lot about us as well, and I think that DOB and
4	the Public Finance in this day and age has to reorder
5	its priorities because we are going to be looking for
6	a lot of money, and there's a lot of money out there.
7	And I haven't heard any real reasons except we don't
8	know or we don't do that as to why this bill doesn't
9	work, and I don't think that's a good enough reason.
10	So I'm going to come back to the other bill in a
11	minute. I know Council Member Vacca had some
12	additional questions, and then we'll go to Council
13	Member Grodenchik for five minutes.
14	COUNCIL MEMBER VACCA: Thank you, Mr.
15	Chair. Thank you for your comments. Years ago, DOB
16	focused on a lack of feasibility, and they said then
17	that there was no automated system to check other
18	agencies' databases for fines. Now, since that time,
19	our city has made tremendous strides in technology.
20	We've improved out data matching system. We have
21	open data. I under-I don't hear from you that this
22	is a concern any more. I don't hear from your agency
23	that there is a concern that you could not get a data
24	system that would tell you who owes money, and who
25	

1COMMITTEE ON HOUSING AND BUILDINGS42does not. So that does not appear to be a concern3you're voicing today.

DEPUTY COMMISSIONER FISHER: The department itself is undertaking a huge IT update to those systems. So, we're working through our own information shall we say, and it is still somewhat difficult to get this information, but I agree with you. Over time the IT challenges have lessened.

COUNCIL MEMBER VACCA: I wanted to stress 10 11 because I heard the word seized property, and federal 12 and state preemption. My legislation does not 13 advocate the seize property. Nothing in my 14 legislation would indicate that we are preempted by 15 the state of federal government. We have the right 16 do this. The city through a legislative process has 17 the right to say no more permits until you pay up 18 what you now owe us. We have the right to do that, 19 and lastly, I did want to make this argument. The 20 argument is really it's like-it's Swiss cheese, full 21 of holes. The argument that if we do this people 2.2 will go ahead and build illegally anyway. Well, that 23 speaks to a lot of problems we have in the city. Ιt speaks to enforcement. It speaks to being proactive, 24 25 but I'll tell you the truth, we would lose a lot of

1	COMMITTEE ON HOUSING AND BUILDINGS 46
2	live if the-if the Department of Transportation had
3	that same philosophy. Perhaps if the Department of
4	Transportation said you know, you guys ran a red
5	light here, and think the red light is merited, but
6	if we put a red light here people are going to ignore
7	it anyway. So put the red light? That argument
8	doesn't stand the test the time. It doesn't stand
9	any anal—any level of analysis, and by the same token
10	to tell people because we're going to make you pay
11	your debt we're not going to let-we're not going to
12	make you pay it because you may go ahead and build
13	anyway. So we'll let you get away with all the debt
14	you owe us. It's-it's like one and one doesn't make
15	three, and it's not acceptable to even conjecture
16	that that would be the case.
17	ASSISTANCE COMMISSIONER WHALEY:
18	Respectfully, Council Member, I think you're making a
19	bit of apples and oranges comparison. The Buildings
20	Department will never have the resources to be
21	everywhere at one point in time, nor do we have the
22	ability to predict the intentions of a bad actor. To
23	some degree our enforcement is going to be reactive,
24	and there is-
25	COUNCIL MEMBER VACCA: [interposing] Yes.

1	COMMITTEE ON HOUSING AND BUILDINGS 47
2	ASSISTANCE COMMISSIONER WHALEY:a
3	change that some of these bad actors who might not be
4	able to get a permit because they have outstanding
5	debt may unfortunately choose to do the work anyway.
6	And, of course, we'll do everything we can to get out
7	there and to understand what's happening, and to
8	enforce appropriately. But there is a-is a chance
9	that that work is going to be performed unsafely
10	before the department has the ability to
11	COUNCIL MEMBER VACCA: [interposing]
12	Then
13	ASSISTANCE COMMISSIONER WHALEY:
14	recognize it and enforce it.
15	COUNCIL MEMBER VACCA: Then you issue a
16	stop work order because if that person is going to do
17	the work unsafely because he owes fines, he's going
18	to do the work unsafely if he doesn't pay the fine or
19	whether he does pay the fine. That person is called
20	an outlaw, and either way that person is going to do
21	what he wants, and the Parks Department-it's not
22	apples and oranges because the Police Department does
23	not have the resources to ticket everyone who
24	disobeys that red light either. But what the Police
25	Department does is that they set a tone, meaning they
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1	COMMITTEE ON HOUSING AND BUILDINGS 48
2	make some people an example. They go there at night
3	for three or four hours and they will see who passes
4	the red light, and when they-those people pass the
5	red light for those several hours, the Police
6	Department gives everybody a ticket that passes the
7	red light. And you what people in the community do
8	the next day, they stop ignoring the red light
9	because they know that they're going to be ticketed,
10	and that there's going to be a penalty, and if those
11	people have to pay a red light ticket, well, damn it,
12	these people who owe the city hundreds of thousands
13	of dollars in fines because of their illegal
14	activity, they should pay up, too. They're no better
15	me and the people that I represent.
16	CHAIRPERSON WILLIAMS: [coughs] Thank
17	you. I do admit that it's obviously hard to be ever
18	at the same place to everyone at the same time. I
19	mean it's a case of every agency as, the Council
20	Member pointed out, but it seems to me that we do
21	have some mechanisms that could be used, and it seems
22	that we have (1) a place that we can look at where we
23	think the bad actors may be performing and focus some
24	resources there, and (2) if someone applies for a
25	permit and gets denied because they didn't pay their

1	COMMITTEE ON HOUSING AND BUILDINGS 49
2	fine, and their fine isn't paid, that's another
3	indication that we may want to do some follow-up, to
4	see if they work they applied for is actually being
5	done. So I think there are some real things that can
6	be done if we reorder not just having a lot of
7	agencies, but this is the one that has over-this
8	committee has oversight over. If we reorder how the
9	agencies are looking at collecting this debt as a
10	serious part and function of the work that's being
11	done, and you, of course, said that it is not part of
12	your mandate. I think it has to be. I think
13	everybody has to be part of this now, and get
14	particularly of where were we are in working with the
15	Department of Finance. If any of the things that I
16	suggested that we can do as a place they're beginning
17	to look at where people might do this, if there's a
18	problem there I'd like to know it now because those
19	actual real suggestions I think can help us move this
20	bill forward. So I just wanted to give the
21	opportunity to respond to anything I suggested that
22	may be a problem and maybe, you know, you need more
23	time to think about, but I'd like to know of any-any
24	reactions.
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ASSISTANCE COMMISSIONER WHALEY: I think your-your points are very well taken, and I think we need a little bit more time to think through how you sort of, you know, cave out who the bad actor is.

6 CHAIRPERSON WILLIAMS: Okay. So I am 7 inclined very much to (1) I want to get on this bill. 8 I generally don't do that until I have a hearing, and 9 I want to work with Council Member Vacca to really make it a priority to get it done and I'd love to 10 11 work with DOB and Finance to make sure it's done in a 12 way that works with what you can do. I do know it 13 has to be a rethinking of a lot of things, but I don't know if we have a choice. One of the things 14 15 it's curious (sic) and, too, I think a lot of us are saying that we're facing cuts. I'm not sure if we're 16 17 acting as if we might, and I don't want to wait until 18 it happens, and then everything is getting cut, and 19 we're fighting and battling. So, I really want to 20 focus on that. I have some additional questions for 21 the next bill, but I want to go to Council Member Grodenchik for five minutes. We were joined briefly 2.2 23 by Council Member Levine. We're joined also by Council Member Rodriguez who has a beautiful young 24 25 lady with him. [background comments, laughter]

2 COUNCIL MEMBER GRODENCHIK: I don't have 3 a beautiful young lady with me. You know, I was 4 sitting with a bunch of my constituents yesterday, older women who had been living in Eastern Queens 5 since they opened the Deepdale Development in 1952, 6 654 years in the same apartment, and they were 7 8 complaining about their property taxes. These are 9 women well into their 80s very keen, very smart, and it is hard for me to listen this morning. 10 Mv 11 colleague, Jimmy Vacca and the Chair of this 12 committee have expounded eloquently on what's going 13 on here. When you say that there are 10,000 people that owe the city of New York \$25,000, if I don't pay 14 15 a parking ticket--and I do get them from time to 16 time-the TVB comes after me and then they add \$10 and 17 they keep going. Then I turn to my wife and say 18 please pay this because it kills me to pay a parking 19 ticket because most of the time, it's from misreading 20 the sign. We are allowing people to get away with an 21 incredible amount of money. You're talking about 2.2 leaving a quarter of a billion dollars on the table 23 here and, you know, somebody I think it was Jimmy brought up the analogy if-if you would stand with a 24 radar gun on the Van Wyck-well not on Van Wyck 25

1	COMMITTEE ON HOUSING AND BUILDINGS 52
2	because nobody speeds on that thing, but on the
3	Clearview or the Grand Central Parkway as they both
4	pass my home in Hollis Hills, I would bet that close
5	to 100% of the people are speeding. They may not be
6	doing 100 miles an hour, and the NYPD is very
7	efficient on those two highways, and they get a lot
8	of people for speeding, but most of the people get
9	away with it. But they do set the tone, as
10	Councilman Vacca said, and I really think we need to
11	be looking here. Just because some people are going
12	to do things, there's always people that do illegal
13	things. That's why we have about 36,000 members in
14	our Police Department because there's always going to
15	be people who exhibit criminal behavior, and while
16	this may not be criminal behavior although I guess it
17	could rise to that standard in some cases, we need to
18	crack down. We are leaving an inordinate amount of
19	money on the table, and we are rewarding people who
20	are complying with the laws of this city. So what
21	you're doing is that the people that are doing things
22	properly and do pay fines are being made fools.
23	While people-\$25,000 is a lot of money. I get
24	cracked out. If you didn't pay and I don't know if
25	any of you own property in this city, but if you
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1	COMMITTEE ON HOUSING AND BUILDINGS 53
2	didn't pay your property taxes or you didn't pay your
3	water bill, you're going to hear from the city of New
4	York, and if you don't comply, they're going to take
5	your property. But yet, we're worried about people
6	who are violating our laws, and I think you really
7	need to come back to this committee, and let us know
8	how you can make this happen. I understand that the
9	Department of Buildings is not a collection agency.
10	We have the Department of Finance. They're very good
11	at what they do. Believe me, they're very good at
12	what they do, but we need to work with them. We-we
13	all have access to information, and I would hope that
14	you would take the Chair up, and Jimmy, if it doesn't
15	get passed, in four more years, we'll have a bar
16	mitzvah for the bill. But-but [laughter] in the
17	meantime-
18	COUNCIL MEMBER VACCA: [interposing]
19	Right.
20	COUNCIL MEMBER GRODENCHIK: In the
21	meantime, we should be able to make this happen for
22	the taxpayers and for the people that are doing the
23	right thing. Because I have to think that some, you
24	know, we work in my office. I don't have a lot of
25	development in my office. I have mostly single-

1	COMMITTEE ON HOUSING AND BUILDINGS 54
2	family homes, but we meet with architects. We meet
3	with land use attorneys from time to time, and
4	they're all trying to do the right thing, and what
5	we're doing here by leaving over, as said, a quarter
6	of a billion, maybe a lot more. By leaving a quarter
7	billion dollars on the table, we're rewarding bad
8	behavior, and just because we won't catch everybody,
9	we never catch everybody. It's just the nature of
10	human beings, but we shouldn't be rewarding that.
11	So, I hope that that-I don't have questions for you
12	because they've all been asked but I wanted to add my
13	voice to the Chair and to Councilman Vacca that I
14	hope that the DOB, and if we have to, maybe we need
15	to work with Finance, but if they can fine me for not
16	paying a parking ticket or I dare say the Chairman
17	for doing other things, they can-
18	CHAIRPERSON WILLIAMS: [interposing] I'm
19	committed working. (sic)
20	COUNCIL MEMBER GRODENCHIK: Ya vol.
21	[laughter] The Sergeant Schultz defense. They-they
22	can certainly find people that owe \$25,000, and maybe
23	it's done by-instead of by the XYZ Corporation, maybe
24	it's done by-for property, and that would be the way
25	to do it. Thank you very much, Mr. Chair.

1 COMMITTEE ON HOUSING AND BUILDINGS 55 2 CHAIRPERSON WILLIAMS: [coughs] Thank you 3 very much, and I-I would dare say it's probably more 4 than quarter billing because the question was how many owed \$25,000 or more. [background comments] I 5 also, and I think, too, someone could lose their 6 7 home. I believe the threshold is \$2 or \$3,000 for 8 unpaid property or water taxes over two or three 9 years, and their home could be taken. It's a lot smaller. So we should-go ahead. 10 11 DEPUTY COMMISSIONER SHEARS: Yeah, the-we 12 do not take homes. So I just-I understand the point, but I-I want to be clear. We do sell tax liens for 13 amounts generally over \$1,000 and over that --14 15 CHAIRPERSON WILLIAMS: [interposing] A thousand is even less. 16 17 DEPUTY COMMISSIONER SHEARS: -- and older 18 than three years, but we sell the liens to a third 19 party. We do not take the homes. 20 CHAIRPERSON WILLIAMS: Well, do you sell 21 the liens here for these-the liens that we're talking about? 2.2 23 DEPUTY COMMISSIONER SHEARS: We do not sell these liens, no. 24 25

1	COMMITTEE ON HOUSING AND BUILDINGS 56
2	CHAIRPERSON WILLIAMS: So we-would have-
3	my point is that we're not treating these things
4	equally.
5	DEPUTY COMMISSIONER SHEARS: I understand
6	you point, Council Member.
7	CHAIRPERSON WILLIAMS: Okay, Council
8	Member Rodriguez.
9	COUNCIL MEMBER RODRIGUEZ: Thank you,
10	Chair. First of all, I would like to put my name on
11	those bills. How much is the total bill? How much is
12	the total amount that does seem that be the all.
13	(sic)
14	HENRY BERGER: Well, I testified earlier
15	that there is an outstanding amount of \$900 million
16	associated with Department of Buildings violations
17	that are in judgment. About half of that \$450
18	million is composed of penalties, default penalties,
19	and about a quarter of that is interest on the base
20	fine. The base fine amount is \$225 million.
21	COUNCIL MEMBER RODRIGUEZ: Okay, and
22	that, sir, I know can relate. Who is responsible to-
23	the Department of Finance is the one who collects—so
24	possibly collecting the money?
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2 HENRY BERGER: So the Department of 3 Finance is responsible for collecting when those 4 violations go into judgment. So beforehand, people do pay off the initial violation, and then people 5 also can go to OATH to have hearings off of the 6 7 violations, and they can either-some-some of the 8 violations are dismissed or if they lose at the 9 hearing, or only get a partial reduction, they can pay at that point. So, 60% of the violations are 10 11 resolved through the hearing process, and then if 12 after that process concludes and people still ignore 13 a couple more letters from OATH reminding them that 14 they have outstanding balances, at that point the 15 city will file a judgment and then it is referred to 16 the Department of Finance, and at that point yes it's 17 our job to collect.

18 COUNCIL MEMBER RODRIGUEZ: What-what is 19 then are the incentive for those individuals to say 20 we don't to, nothing will happen to us, and leave 21 with, you know, that we that where there's a mile, 2.2 there are no consequences. What are the incentives? 23 HENRY BERGER: I'm not sure I can answer that, Council Member. All I can say is that we are 24 ratcheting up our enforcement efforts and our 25

1	COMMITTEE ON HOUSING AND BUILDINGS 58
2	collection efforts. We do collect more now. We
3	collected \$42 million in Fiscal Year 14, and this
4	year we are on pace to meet or exceed our projection-
5	projection of \$70 million, but I don't know what's in
6	the minds of the people who choose not to pay.
7	COUNCIL MEMBER RODRIGUEZ: But you are
8	the one who put the policy in place, and-and you are
9	the one that have to be working with your team on
10	understanding why that happened so that you can, you
11	know, bring a new level of enforcement to them. So
12	what if—when you look or work with your team and you
13	say what this is happening. You know I used to be a
14	teacher of 13 years so I—I got to look at how my
15	students are performing, and based on that as a
16	teacher and principal he-we work and we maintain or
17	we keep the plan. So what changes do you think
18	should take place besides all sign to the new
19	legislation in order go out and be able, one, to
20	collection and second for those individuals to know,
21	you know, we should know
22	HENRY BERGER: Yes.
23	COUNCIL MEMBER RODRIGUEZ:and you take
24	it.
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2 HENRY BERGER: So-so we've taken a number 3 of steps in-in the last couple of years actually 4 working with the Council. So there have been other committees that have held hearings on this issue. 5 We recently concluded, for example, an amnesty program 6 this year based on Local Law that passed by the 7 Council, and the Amnesty Program we think first and 8 9 foremost brought a lot of visibility to the issue that and to the outstanding debt that wasn't there 10 11 before, and it brought-we expected it to bring \$20 to \$30 million. It actually brought in \$45 million, and 12 we were able to abate over \$100 million penalties and 13 14 interest as a result of the Amnesty Program, and we 15 also have been increasing our referrals to enforcement agents, and we now if one collection 16 17 agency is unable to collect the debt to make sure 18 that we've done our due diligence. We refer the debt 19 to a second collection agency. So we've been 20 increasing visibility and increasing enforcement, and we have seen increase in collections as a result. 21 2.2 COUNCIL MEMBER RODRIGUEZ: Great, so 23 when--HENRY BERGER: [interposing] But we 24 acknowledge that there's more to be done. 25

2 COUNCIL MEMBER RODRIGUEZ: Great, and how 3 much-you didn't refer to, you know, the amount that 4 is there that the Department--Department of Finance that you guys are-should be able to collect. When 5 you look at the ratio, the ratio of individuals who 6 7 owe and pay what percentage pay and what percentage 8 doesn't-does not pay? On a year base, let's say that 9 20-any year that you choose, right, how many of those because [bell] there are also good apples who pay. 10 11 HENRY BERGER: Yes. So again, our 12 figures only pertain to the judgments. I'm not able to factor in the-the collection rate. Again, I want 13 14 to emphasize that on the ECB violations, that over 15 half pay even before it's referred to us. For the ones that are referred to us, over the eight-year 16 17 length of the judgments because that's the Statute of 18 Limitations for the judgments, the-the collection 19 rate is 32%. 20 COUNCIL MEMBER RODRIGUEZ: Great. Thank 21 you. 2.2 CHAIRPERSON WILLIAMS: Thank you. 23 COUNCIL MEMBER VACCA: [off mic] One 24 more.

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1 COMMITTEE ON HOUSING AND BUILDINGS 61 2 CHAIRPERSON WILLIAMS: I've been giving a 3 lot of latitude to Council Member Vacca. 4 COUNCIL MEMBER VACCA: [interposing] You've been--5 CHAIRPERSON WILLIAMS: One more 6 7 questions. 8 COUNCIL MEMBER VACCA: You've been great, 9 you've been great. One more question separate from the bill. So I didn't get an answer to my question 10 11 before. If you have a building under construction and there are site safety violations for hearings 12 13 held, the individual defaults and does not pay, does 14 not show up for any of the site safety hearings. ECB 15 assesses fines, \$7,000, \$8,000 each in some cases. 16 Is that person allowed to go and continue building or 17 do you stop construction and say wait a minute, in 18 the midst of this construction pay up these fines? 19 Make sure you're violations are cleared. What do you 20 do? 21 DEPUTY COMMISSIONER FISHER: So I don't 2.2 know the specific-you-you may have a specific 23 situation in mind. COUNCIL MEMBER VACCA: I do. 24 25

1	COMMITTEE ON HOUSING AND BUILDINGS 62
2	DEPUTY COMMISSIONER FISHER: I'd like to
3	look into that for you, but as a general matter, if
4	the work that was ongoing was at the time those
5	violations were issued, the work would be stopped,
6	and if they don't come forward and fix the
7	conditions putting aside the penaltyif they don't
8	fix the conditions, their work will not resume.
9	COUNCIL MEMBER VACCA: No, no work was
10	stopped. The violations were \$7 to \$8,000 each at
11	ECB, which indicates to me a seriousness of that
12	level of fine, and I wanted to know-I-I'm know to
13	give-I've given that case then, but I will give it to
14	you today.
15	DEPUTY COMMISSIONER FISHER: I will take
16	a look into it for you.
17	COUNCIL MEMBER VACCA: Thank you.
18	CHAIRPERSON WILLIAMS: Thank you, Council
19	Member Vacca, and I just want to say on record I want
20	to work with you to-to get this-to get this done
21	before this summer is over (sic) actually. If we
22	could do that.
23	DEPUTY COMMISSIONER FISHER: Thank,
24	Council Member.
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2 CHAIRPERSON WILLIAMS: I did want to talk 3 about Intro 750. Again, Council Member Kallos 4 [coughs] has the leadership on this. He apologized profusely for not coming out being that you're here. 5 He had an earlier situation that he couldn't-well, he 6 7 couldn't change. I wanted to-so basically it seems 8 like the-the--most of the objections, and if I'm 9 correct is one that doesn't seem to neatly fit in the Housing Use Code. It wasn't like legal, and it may 10 11 violate some privacy concerns. There are only two 12 primary-primary pushback (sic) on that one bill.

13 HENRY BERGER: Oh, I think there are in addition to those, I think there's an issue about the 14 15 appropriateness of somebody in a dependent financial 16 relationship being involved in the whole voter 17 registration process, the whole electoral process, 18 and it's-it's a policy that's in I think 8306 of the Election Law where specifically employers and union 19 20 reps cannot assist voters in their voting, but the 21 concept is broader. The people independent financial 2.2 relationships ought not to be involved in interfering 23 in the voting process. The other issues are that so far as I know when we have done-when we have worked 24 on voter registration, we've always required 25

1	COMMITTEE ON HOUSING AND BUILDINGS 64
2	governmental entities to do it, not private entities,
3	and it, you know, it is a significant burden on
4	landlords. You know, I might also note that while
5	the-while the law provides that the tenant can ask
6	for a voter registration form in any of five
7	languages, they're available in 11 other languages,
8	and if you're a landlord in South Brooklyn and your
9	tenancy is entirely primarily Russian and Haitian
10	Creole speaking, having the forms available in
11	Spanish or—or Chinese or Korean doesn't really solve
12	any problem. You know, I, you know, imposing on a
13	landlord's the obligation to keep the forms available
14	in all these languages, and we go back again to the
15	relationship issue. The landlords aren't familiar
16	with this part of the law. Most people aren't and,
17	you know, imposing on them a duty to provide
18	assistance just imposes an obligation they shouldn't
19	have, and I think I'm not the only one who's going to
20	speak to that, today.
21	CHAIRPERSON WILLIAMS: Thank you very
22	much. I appreciate it. I was just-needling Frank a
23	little bit here. [laughter] I was telling him I
24	wasn't going to allow him to testify. So I
25	understand and I want to know a little bit about what
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1	COMMITTEE ON HOUSING AND BUILDINGS 65
2	influenced these things an owner will have in this.
3	What—what is the—the issues you think would arise?
4	Is it more about that the owner has to mail it or the
5	owner has to provide it?
6	HENRY BERGER: Well, I think the most
7	significant-the most significant concern is that a
8	person in this relationship "assisting a voter" in
9	filling out the form including party enrollment, then
10	they exert an influence if it's, you know, not a
11	direct influence, over the tenant, you know. It's
12	just, yeah, look the landlord/tenant relationship in
13	New York is a fraught relationship.
14	CHAIRPERSON WILLIAMS: Really? I never
15	heard that.
16	HENRY BERGER: And I think you're adding
17	another element to it that has the potential for
18	leading to some significant problems, and that's why
19	the Election Law precludes for example employers and-
20	and union reps from participating in the process.
21	Specifically for that reason, and, you know
22	CHAIRPERSON WILLIAMS: I think you
23	raised—I think your raised a good point, and I'm not
24	the sponsor of this bill. So I don't want to try to
25	negotiate on behalf of the sponsor. So I-I don't
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1	COMMITTEE ON HOUSING AND BUILDINGS 66
2	want to confuse everybody. The questions I have just
3	for my own as the Chair. I'm not trying to
4	negotiate, but I did want to understand like what if
5	it was just providing the-the registration not
6	assisting with mailing it? Does that remove some of
7	the concern that you raised?
8	HENRY BERGER: Well, that removes one set
9	of concerns. You know the other concerns you've
10	expressed I think are still raw.
11	CHAIRPERSON WILLIAMS: Which ones.
12	DEPUTY COMMISSIONER SHEARS: Well, one is
13	imposing on a private party this kind of obligation,
14	which is something we've never done before.
15	CHAIRPERSON WILLIAMS: But we a lot of
16	things that have to go into that packet that people
17	get in their lease.
18	HENRY BERGER: But never in the voter
19	registration. You know like a-we've done a lot, as
20	I outlined and the Council has done a lot in this
21	area, and we advocate for a lot of issues also on the
22	State level, you know, you know, a lot of this would
23	not be an issue if the State Legislature would adopt
24	automatically registrations
25	CHAIRPERSON WILLIAMS: Yes.

2 HENRY BERGER: --their registrations and 3 all of the other elements that I think all of us have 4 advocated for. This isn't-this just is not a good 5 way to do it, impose it on a private party, and once again, you know, particularly as it applies to small 6 7 landlords, you know, having them maintain the forms 8 in whether it's five languages or 16 languages or 9 whatever.

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CHAIRPERSON WILLIAMS: So, I-I wanted to 10 11 just for the purpose of me again because I'm not 12 negotiating the bill, but I want to take away some of 13 the stuff that you're saying that could-that the-the burden of the five languages. Let's move that aside 14 15 for a second. The burden of having to mail it, let's move that aside for a second. There seems to be a 16 17 disagreement for even providing it, and I want to 18 understand the distinction why we couldn't provide it in a-in a packet of things that we do provide that we 19 20 think is general good information although most while 21 more housing is looking at it. But this is an avenue 2.2 that we have. So think it's good to explore in this 23 way because as you mentioned the state isn't acting and I think the city does have to act. So I just 24

1	COMMITTEE ON HOUSING AND BUILDINGS 68
2	want to-I want to stay on that point alone, just
3	providing a tenant a voter registration form.
4	HENRY BERGER: If it were limited to
5	providing a form as an additional piece of paper, I
6	think the only issue remaining then would be where in
7	the law it belongs. The Housing Maintenance Codes
8	deals with housing standards, housing quality,
9	safety, health. It's not the issue and HPD probably
10	doesn't have the ability under these circumstances to
11	enforce. You know, it's-if it's not provided, it's
12	probably a non-curable violation, and I'm not sure
13	how that gets handled and maybe Frank can speak to
14	that.
15	CHAIRPERSON WILLIAMS: [interposing] So
16	if—so if I'm clear it sounds like there is not
17	necessarily pushback on providing a voter
18	registration form except we want to make sure it's
19	not overly onerous on the owner in terms of languages
20	I guess or other onerous things, and that the owner
21	is not overly involved in helping figure out possibly
22	delivering it. So in concept it seems like there may
23	be some agreement. How we move from the concept to
24	law is-is something else, and maybe it doesn't belong
25	in the Housing Maintenance Code, but it sounds like
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1	COMMITTEE ON HOUSING AND BUILDINGS 69
2	at least there isn't pushback in concept of what
3	we're trying to do here. Is that correct?
4	HENRY BERGER: We'll have to pursue this
5	with you or with the-the Council Member Kallos, yes.
6	CHAIRPERSON WILLIAMS: Thank you. I'd
7	like to add my name to this bill as well, and I'll
8	give it to Council Member Mendez for five minutes.
9	COUNCIL MEMBER MENDEZ: Thank you. Mr.
10	Berger, do you think it would present some type of
11	conflict under the election law as you're reading it
12	now?
13	HENRY BERGER: I-I do. I think as a
14	policy matter it's strong. I think that policy has
15	been expressed to the State Election Law, and I think
16	as a practical matter it's going to present problems.
17	COUNCIL MEMBER MENDEZ: Thank you very
18	much. Mr. Chair, I have real issues with this bill.
19	Why-while I, you know, want to applaud Council Member
20	Kallos trying to figure out ways of increasing voter
21	participation, I do not think this is the way to do
22	it. I think landlords already have enough things to
23	give tenants with leases, and I don't want a voter
24	registration form, that may not be in their language,
25	confusing someone while they have to provide
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1	COMMITTEE ON HOUSING AND BUILDINGS 70
2	information on window gates and lead and Lord knows
3	what else. If this comes for a vote, I will voting
4	against this bill. Just wanted you to know.
5	CHAIRPERSON WILLIAMS: Thank you. I
6	still want to add my name to it. I think my priority
7	is Council Member Vacca's bill, and I appreciate your
8	concerns. For me it's more I want to actually pursue
9	this conversation and see where it goes. We do put a
10	lot of things in that packet, but I think it was a
11	good vehicle, and I don't know if we use it fully,
12	and there is a lot there that has to be provided. So
13	I know I'm going to hear from Mr. Frank Richie in a
14	little bit. I-I don't know how effective it will be,
15	but I think it's an issue to have this conversation
16	about how we can use that vehicle a little bit
17	better, and I agree it's a lot of pieces of paper,
18	and I wouldn't want to make it overly onerous for a
19	property owner and particularly the language and
20	things of that nature, but I do want to be supportive
21	of having this conversation. So, but thank you for
22	that. Thank you for your testimony. I greatly
23	appreciate. We only have one person signed up for
24	public testimony who is going to provide his
25	enthusiastic support I am sure. That is Frank Richie
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1	COMMITTEE ON HOUSING AND BUILDINGS 71
2	from West Village Association. (sic) [pause] Since he
3	is the only person registered to testify, we'll put
4	three minutes on the clock for you, which even (sic)
5	things, but can you please raise your right hand. Do
6	you affirm to tell the truth, the whole truth, and
7	nothing but the truth in your testimony before this
8	committee, and to respond honestly to Council Member
9	questions?
10	FRANK RITCHIE: I do.
11	CHAIRPERSON WILLIAMS: You can begin.
12	FRANK RITCHIE: And you are correct, Mr.
13	Chairman. Thank you for the opportunity and Council
14	Member Mendez to testify today. I am not going to
15	read the testimony even though it is very, very
16	brief, but everything that I have said in three
17	paragraphs the city said in about five or six. So
18	I'll just summarize. Yeah, there's-there's many
19	vehicles available already if someone wants to
20	register to vote. It is not an owner's job to-to do
21	this service, and on top of that, even though
22	Councilwoman Mendez did not read my testimony
23	beforehand, we have never had a discussion about
24	this, the-the gist of it is there are so many things
25	right now in the course of providing a lease to a
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1 COMMITTEE ON HOUSING AND BUILDINGS 2 tenant, some of them very duplicative. To add 3 another piece of paper there, which-which would just 4 be confusing to the tenant. The owner has no way of knowing if that tenant is a-a-has the validity to 5 actually register to vote. I think this causes all 6 7 kinds of problems. I want to elaborate on one thing 8 that Mr. Berger said also in terms of-and that was 9 discussed by you, if-if this is in the Housing Maintenance Code and an owner doesn't provide the 10 11 voter registration form, at the time of the signing 12 of the lease, which is what the bill says, then the 13 only remedy is it's a violation, but it's a violation 14 you can never cure because you're only signing that-15 you're only going through that procedure one time and 16 one time only to sign the lease. So it's a violation 17 that would stay there theoretically with no-no 18 ability to cure it, which I think really would 19 invalidate the bill altogether. So we support the 20 whole idea of increasing voter registration. We 21 encourage our members all the time to make sure they vote that their family members register to vote, but 2.2 23 this is the wrong way to go about doing it.

CHAIRPERSON WILLIAMS: You raised an 24 25 interesting point. It was actually the one about

1	COMMITTEE ON HOUSING AND BUILDINGS 73
2	whether or not they're eligible to vote-to vote which
3	would cause some confusion. I-I mean I need to
4	figure out—I mean anybody can just fill out a form
5	and drop it in. So what happens when you're not
6	eligible to vote and you get a registration to vote
7	from the library and drop it in? I don't know-I'm
8	just saying what that means for
9	FRANK RITCHIE: Well, I think the
10	difference might be that-that if you're doing that
11	and you're not eligible, you're the one who's singing
12	it saying, you know—so you're creating—you the
13	invalid voter is actually, you know, lying on a-on a
14	government form. In this situation, you would have
15	an owner helping them do that, which we don't want to
16	be in that position.
17	CHAIRPERSON WILLIAMS: I mean I think
18	there's a lot of good points that were made. I don't
19	know if that was one because the owner was just
20	providing basically a piece of paper. You're not
21	telling them to register or not to register, but
22	there are a little-a lot of good issues that have
23	arisen here. I-I just want to have the conversation.
24	I think-I think in the packet that there has to-but
25	it is very big, there-there might be things that are
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1	COMMITTEE ON HOUSING AND BUILDINGS 74
2	duplicative. I don't mind having that conversation
3	to see how we can use that vehicle a little big more,
4	and I do think we have to be creative with the voter
5	registration because we don't have too many vehicles
6	that we can use.
7	FRANK RICHIE: Well, we've got the
8	tenants signing a lease. We want owners and tenants
9	to focus on the important things. We need to know if
10	there is a child under 10 or a child under 6 for lead
11	paint or for window guards. That's the important
12	stuff.
13	CHAIRPERSON WILLIAMS: Sure.
14	FRANK RICHIE: This much less important.
15	It shouldn't be done at that time.
16	CHAIRPERSON WILLIAMS: Alright, I give a
17	lot of thought on these questions, and issues that
18	have arisen here. So I just want to put that on the
19	record as well. Did you have anything? No.
20	Alright. Thank you Mr. Richie.
21	FRANK RICHIE: Okay.
22	CHAIRPERSON WILLIAMS: Much appreciated.
23	No one else has [bell] provided-filled out a form to
24	[coughs]-filled out a form to testify. For the
25	record, we received testimony from Architects Council

1	COMMITTEE ON HOUSING AND BUILDINGS 75
2	of NYC, REBNY and Bomer (sp?). We are also joined by
3	Council Member Cornegy. With that, the hearing is
4	now closed. [gavel]
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## CERTIFICATE

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date March 28, 2017