CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

SUBCOMMITTEE ON LANDMARKS, PUBLIC SITING AND MARITIME USES

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December 1st, 2016 Start: 11:14 a.m. Recess: 11:48 a.m.

HELD AT: 250 Broadway - Committee Room

B E F O R E: PETER A. KOO

Chairperson

COUNCIL MEMBERS:

ANNABEL PALMA
ROSIE MENDEZ
STEPHEN T. LEVIN
DEBORAH L. ROSE
INEZ D. BARRON
BEN KALLOS

A P P E A R A N C E S (CONTINUED)

Kenwick Ou Senior Director for Real Estate Services for the School Construction Authority Brooklyn

Tamara Smith SCA's External Affairs Division Brooklyn

Robert Furman
President of the Brooklyn Preservation Council
Brooklyn

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CHAIRPERSON KOO: Good morning. I am Council Member Koo, Chair of the Subcommittee on Landmarks, Public Siting and Maritime Uses. We are joined by Council Members; Palma, Rose, and Kallos. We will be holding a public hearing and voting on two school citing applications today. We will start with LU533 and propose 646 seat intermediate school to be constructed in Council Member Ferreras-Copeland's district in Queens. The site is a privately owned 33,400 square foot lot located on Astoria Boulevard between 111th street and 112th street in Corona. Council Member Ferreras-Copeland supports approval of this application. I will now open the public hearing for land use item 533 and we have Kenrick Ou and Tamara smith from SCA going to testify. Now please identify yourself and you may begin.

KENRICK OU: Good morning Chairperson Koo and subcommittee members, thank you for having us this morning. My name is Kenrick Ou and I am Senior Director for Real Estate Services for the School Construction Authority. Joining me to my left is Tamara Smith from the SCA's External Affairs Division. As you had mentioned the New York City School Construction Authority has undertaken the site

SUBCOMMITTEE ON LANDMARKS, PUBLIC SITING AND MARITIME USES selection process for a new public school facility on a site assemblage consisting of lots one, five, ten, and 61 on block 1705 in the borough of Queens. The site contains a total of approximately 33,400 square feet of lot area on the south side of Astoria Boulevard between 111th and 112th street in the Corona section of Queens. The site assemblage is privately owned, contains an existing commercial building and parking lot, and is located in Queens community district number three and community school district number 24. Under the proposed project the SCA would acquire the site and construct a new approximately 646 seat intermediate school facility for community school district number 24. The notice of filing of the site plan was published in the New York Post in the city record on October 9th, 2015. Queens community board number three and community education council number 24 were notified of the site plan on October 9th, 2015 and were asked to hold public hearings on the proposed site plan. Queens community board number three and community education council number 24 conducted their public hearings on the site plan respectively on October 15th, 2015 and October 27th, 2015. Community education council

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number 24 subsequently submitted written comments in support of the site plan. Comments were not received from Queens community board number three or the city planning commission. The SCA has considered all comments received on the proposed site plan and affirms the site plan pursuant to section 1731 of the public authority's law. In accordance with section 1732 of the public authority's law the SCA has submitted this proposed site plan to the mayor and the city council for consideration by letter dated November 18th, 2016. We look forward to your subcommittee's favorable consideration of this proposal and are prepared to answer any questions that you may have, thank you.

CHAIRPERSON KOO: Thank you. We are joined by Council Member Levin and also Council Member Lander. So how much, how much is project cost?

KENRICK OU: At this point we have negotiated a contract of sale with the property owner. The negotiated purchase price is going to be 16 million dollars. We do not yet have a construction, affirmed construction estimate because we still need to design the project but based on the

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SUBCOMMITTEE ON LANDMARKS, PUBLIC SITING AND MARITIME USES 1 typical, approximately 100,000 dollars per seat, we'd 2 3 be looking at over 65 million in construction cost. 4 CHAIRPERSON KOO: Yeah, yeah. So, I presumed community board at the local school area, 5 6 they, they approve ... they agree to ... 7 KENRICK OU: The community education 8 council submitted written comments in support of it. The community board... I had attended the public hearing the community board had held and while 10 11 verbally there, there was support, a voice we did not 12 receive a, a written resolution or, or anything in writing confirming the community board's support. 13 14 CHAIRPERSON KOO: So you didn't receive 15 anything opposing... [cross-talk] 16 KENRICK OU: Correct. 17 CHAIRPERSON KOO: Okay. Any questions for 18 our... from committee members? No, okay. So ... Yeah, And 19 if anybody else from the public want to testify on 20 this item, no? Okay, so we'll go to the next item. 21 Yeah. So, I will now close this public hearing on this item, yeah. And we'll move forward to the second 2.2 2.3 item. We will now start with LU534, a proposed 180 seat prekindergarten facility to be constructed in 24

Council Members Lander's district in Brooklyn. The

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site is a 13,400 square foot vacant lot between 8th Street and 9... between 8th Street, 9th Street, 3rd Avenue, and 4th Avenue. The site will be developed with a three-story building including ten classrooms and a playground on the north side of the building. I will now open the public hearing for land use item 534. We have the same speakers, Tamara Smith and Kenrick Ou from SCA, yeah.

KENRICK OU: Thank you again Chairperson Koo and... and subcommittee members again for the record my name is Kenrick Ou, I'm Senior Director for Real Estate Services for the School Construction Authority and I'm joined to, to my left by Tamara Smith from the SCA's External Affairs Division. The New York City School Construction Authority has undertaken the site selection process for a new public school, a public prekindergarten facility on a site consisting of lot 11 on block 11 in the borough of Brooklyn. The site possesses street frontage on both 8th Street and 9th Street on the block that's also bounded by 3rd Avenue and 4th Avenue. The site is privately owned, unimproved, and is located within Brooklyn community district number six and community school district number 15. Under the proposed project

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the SCA would acquire the site and construct a new approximately 180 seat prekindergarten facility. The notice of filing for this site plan was published in the New York Post and the City Record on October 30th, 2015. Brooklyn community board number six and community education council number 15 were notified of the site plan on October 30th, 2015 and were asked to hold public hearings on the proposed site plan. The community board and community education council jointly conducted a public hearing on the proposed site on December 1st, 2015. Brooklyn community board number six subsequently adopted a resolution in support of the proposal. Community education council number 15 did not submit written comments on the site plan. By letter dated February 29th, 2016 the city planning commission recommended in favor of the proposed site and also that the SCA consider the community board's recommendations. The SCA has considered all comments received on the proposed site plan and affirms the site plan pursuant to section 1731 of the Public Authorities Law. In accordance with section 1732 of the Public Authorities Law the SCA has submitted the proposed site to the mayor and the city council for consideration by letter dated

November 18th, 2016. We look forward to your subcommittee's favorable consideration of this proposal and are prepared to answer any questions that you may have. Thank you again.

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CHAIRPERSON KOO: Thank you Mr. Ou.

Council Member Lander you have a... you want to make a statement or ask a question?

COUNCIL MEMBER LANDER: Yes. yeah, thank you Chair Koo it's nice to be here in your... in your committee and back with my old friend, Kenrick Ou from the days when in that seat so...

CHAIRPERSON KOO: Yeah...

COUNCIL MEMBER LANDER: Thank you and have Tamara now joining him as well is very special so anyway thank you for all your work. Hooray. That's really all there is to say. This is a fantastic project uh you know we already have one dedicated pre-k building we didn't have to build in Bishop Ford which is just probably the best place in my district if not the best place in New York City, that one has like 400 four year olds and they have their own science class and music room, it's like the sweetest thing ever and so... And we need lots more school seats in, in, in our district, in the... This is right in the

Gowanus Canal area where more development is already taking place and where there's a rezoning underway. So this is a great project and we are excited about it so thank you guys for finding it and building it and I think it's a good model, this is not a big enough site for full scale public school, but you know across the canal you're doing an annex in 32 and here we're doing this 180 seat pre-k. So I'm fully supportive and ask everyone to support it and vote yes. But I, I will ask you to respond to some of the community board concerns and in particular the issue raised by the community about the possibility that this could be the rest... that somewhere in the Gowanus area, and we don't know where, is the resting place for the Maryland 400, this heroic group of revolutionary soldiers who saved the republic in its very early days and we want to make sure we're evaluating the site and open to the possibility that some of those remains could be there and what we'll do if... if they are and then the community board also raised some additional concerns so if you can just indicate what you've done so far to address them that would be great.

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KENRICK OU: Sure so... there... we certainly heard quite a bit at the public hearings, that public hearing that was held by community education council 15 and also community board, Brooklyn community board number six about the concerns that there may be human remains from, from the Marylander's and so what we've done is we've completed, we've had, asked archeologists to complete a documentary, a review and, and research and they cannot conclusively rule out the possibility. There, there is very spotty evidence of, of whether the... they're within that area where the Marylander's may have been buried. There also is the potential. But that was identified by the archeologist that a family that had owned the property and starting in the late 18th century may have had a family burial ground so... again somewhere in the vicinity so in order to certainly be responsive to that we are committed to undertaking as soon as, you know with the approval of the Maryland city council if we get that approval and are able to acquire the property, we would move forward with an archeological study of the site under the oversight of the state Historic Preservation Office and in consultation with them to conclusively determine

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whether there are in fact any human remains or other archeological resources on site or if an, an... or if the suspicions were unfounded.

COUNCIL MEMBER LANDER: And then if the...

you know depending on what happens and what you find

you'll work with SHPO and follow all the... you know I

mean if...

Very strict protocols if, if human remains are identified. Certainly the medical examiner, police department are, are called in and, as well as consulting with the archeological office at the State Historic Preservation Office.

council Member Lander: And I mean it's...
on the one hand it seems to be somewhat unlikely just
given how big the area is on the other hand we would,
we would so welcome you know more certain knowledge
and obviously we want the pre-k seats and also that's
a very important, you know Washington called that an
hour more precious to liberty than any other when
those, when those 400 men gave up their lives for our
young republic so... And I guess one thing the
community board had asked and I think is a great
idea, you know assuming that the, there's nothing,

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that there aren't... that there aren't the remains found there still I know some SCA projects include public art type projects within the school and given that this is just close by it seems like it could be a great place to include public art project honoring the Maryland 400 so I know that was also one of the things the community board asked...

KENRICK OU: Mm-hmm.

COUNCIL MEMBER LANDER: ...to be considered so hopefully we can look into that as well.

[background comments]

TAMARA SMITH: Thank you. So... thanks that was one of the six considerations the community board gave to the SCA and we've agreed that one was worded as a, would we consider that and we would certainly consider it. Usually the percent for art is... is included in buildings over a certain... that cost over a certain amount because that's the percent...

COUNCIL MEMBER LANDER: Right ...

TAMARA SMITH: ...that's dedicated but that doesn't mean that this wouldn't include such a thing and I think certainly if anything was found we could find a way to honor, you know in some way but even if it wasn't perhaps there's a way to talk about either...

SUBCOMMITTEE ON LANDMARKS, PUBLIC SITING AND MARITIME USES 14 1 whether it's a plaque or some kind of exhibition or 2 whatever it is that is definitely on the table and 3 4 something we would consider. COUNCIL MEMBER LANDER: Wonderful. Thank 5 you very much for this work and testimony. 6 7 KENRICK OU: Thank you. COUNCIL MEMBER LANDER: Thank you Mr. 8 9 Chairman. CHAIRPERSON KOO: Thank you Mr. Lander. I 10 11 have a question, are you going to acquire the land 12 before you do the archeological study or ... 13 KENRICK OU: Yes, well the ... the property is privately owned and ownership is not willing to 14 15 provide us with access to conduct what would have to be a very extensive and time consuming study so yes, 16 17 we would have to acquire the property. 18 CHAIRPERSON KOO: I see, so, so what 19 happens if you find the human remains on the ... 20 underground? So you will stop the whole thing or... 21 KENRICK OU: Well the... the... absolutely. I 2.2 mean not the whole project but the, the moment human 2.3 remains are, are found the medical examiner is called in, PD is contacted, and we would contact state 24

historic, and then move forward with the appropriate

guidance to, to be very sensitive to... because the...

the concern, of course, is that without knowing whose
remains they, they are that we proceed in a, in a way
that, that, that is not insensitive to the fact that,
that these were human beings.

CHAIRPERSON KOO: So after discovery of human remains you won't build the school?

KENRICK OU: Not necessarily, I mean because the... it depends on what is, is found there is... in... there have been founds in, in other parts of the city fragmentary remains where you know burials may have been removed and, and not completely disinterred. There, there, there have been other parts of the city where there have been intact burials found and there... then you have to have the appropriately qualified staff come and, and disinter the remains so I, I don't want to speculate. You know but I think the, the critical piece here is that as, as the school construction authority I think we have heard very loudly and very clearly the concerns and there's spotty evidence that, that there, that there may be these remains, we're committed to investigating this thoroughly.

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CHAIRPERSON KOO: Yeah Council Member
Lander.

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COUNCIL MEMBER LANDER: And let me just say one more thing here just for the, for the committee. But so first I'll say you know I think it's very unlikely that this is the, the resting place of the Marylanders based on what I... the learning that I have done. It's possible and in a certain way it'll be so wonderful to know where their resting place was that you want to hope it is in a funny way but I think it's very unlikely and I think ... I'm so glad they're going to do a thorough search and investigation much more thorough than would be done if this site is, is, is developed privately, right? That's the alternative is a private, some private developer acquires this site and puts housing on it. So, we're lucky to have this happen. I think in the most likely situation that this, that that's not the case they'll proceed and build the school. In the unlikely but possible situation that it is the case that this... if this you know turned out to be the burial site of the... let's say it was of the... you know and it was ... the investigation was done they concluded it was the Maryland 400 as opposed to the... the family

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plot that they had talked about that was also a question of you know then we would work together and figure out what to do if it genuinely were the... the ... the burial ground of the Maryland 400 I would work very hard to make sure we secured the public resources and... and made it... would then... probably in my opinion it shouldn't be 180 seat pre-k school, we'd still be a lot better off with the SCA having purchased it and figure out how to make it into the kind of ground that it would need to be and come up with the resources to do that. There's a lot better likelihood of that happening if, if they acquire it than if not and as I say I think that is, is highly unlikely that that is the case. But I really appreciate that they're committed to do the investigation in the right way.

CHAIRPERSON KOO: Thank you, yeah.

Council Member Palma has a question.

COUNCIL MEMBER PALMA: Thank you Mr.

Chair my... I, I just want to follow up in terms of if, if it is... if you do find human remains would, would it... would the cost be greater than anticipated if it wasn't and has School Construction Authority dealt with this situation in other projects so is this the

first time you are, you are faced with this type of project and, and/or situation?

KENRICK OU: So to answer your first question about the, the cost I think it really is going to depend on what is, is found uh so the ... there could be you know a negligible premium or there could be a, you know a more substantial one. In terms of having encountered this consideration before; we have investigated in the past a city owned site also in Brooklyn where there was a... were, were previous reports of potential burials that, that had been reportedly removed as part of our assessment of that site we conducted an extensive archeological study which, which identified a single fragmentary remain so that basically confirmed that the, the burials had been disinterred but, but incompletely so and so then the, the, the remains were returned to, to the church that had formally used that as, as a burial ground and the remains were reinterred by that... by the church.

22 COUNCIL MEMBER PALMA: Thank you Mr.

23 Chair.

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CHAIRPERSON KOO: Anymore questions for our members, no? I see none. Are there anymore

members of the public who wish to testify? Okay. And we have Robert Furman from Brooklyn Preservation Council. Thank you too.

KENRICK OU: Thank you.

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CHAIRPERSON KOO: Yeah. Yeah, we have one. Yeah, please identify yourself and you may begin.

Sure. Hi, Mr. Koo and Mr. ROBERT FURMAN: Lander and members of the subcommittee and council. My name is Robert Furman, I'm President of the Brooklyn Preservation Council which is concerned with both regular type landmark designations and the importance of history and preservation of it in Brooklyn. I personally have been involved in the issue of commemorating the battle of Brooklyn which was as most of you probably don't know the largest battle of the American revolution. And it's not too well known simply because number one, we lost, and the New York area was under British occupation from late 1776 until they evacuated in November of 1783. The other reason it's not too well known is that it was fought in an area that very quickly urbanized after the revolution. There is some preservation, for example, of the site in Prospect Park which was one

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of the most important locations of the battle. But most of it was buried under buildings including this one. Now if you go to this site which is on 9th Street between 3rd and 4th Avenue you will see near the corner an American legion post called the Joseph Rawley post. And the members of that post have been very active in commemorating the Marylanders because they're next door and because they're veterans. So they're concerned about America's first veterans and what happened to them. In front of this post are two signs; one from 1952 and the other from 2002 both of which state this is the Marylander burial site. There's a whole long history of exploration, of research and time does not permit me to review it, but if anyone is interested I'd be glad to provide detailed research information on this. My particular concern today, is that the ... according to my consulting archeologists and... we have some ... I'm not ... I've worked in the field a bit with archeologists but that's not my background but according to our consulting archeologists what you have to do in order to find the human remains at this particular spot is first remove a concrete slab that's there, and second, do a dig. The kind of thing that's usually

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done in these cases which is called brown penetrating radar and sonar which can be helpful is deemed by the people I've spoken to, the archeologists, to be inconclusive because this is an urban area that has seen significant use since it was developed in the late 19th century. So, what I'm asking is that the SCA and the, the city government commit itself to do a dig in writing and that that probably take the form of a letter from SCA to Council Member Lander whose district this is and who has today and previously indicated his interest and concern in this site. So, that being said, I'll take any questions you may have and hope that you are willing to do what I've asked, thank you.

COUNCIL MEMBER LANDER: I'm... I'm... we've had a lot of dialogue with the community board and with SCA, I'm satisfied with the SCA's plan for investigating, there's... You know you can do this a lot of different ways. They're clear on the, on the importance. I believe they're going to conduct the investigation in a way that will identify you know carefully whether they're... whether this is...

CHAIRPERSON KOO: So the SCA will do a archeological study after they acquire the land? No?

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2 ROBERT FURMAN: Right, that's, that's the 3 law by the way. They don't ... I mean and, and they may 4 have to go imminent domain to obtain the land uh the way this works and I've spoken to the state consulting archeologists on this matter... actually 6 7 he's not a archeologist, he's a regular bureaucrat 8 who just works in this area. He said what happens is the city acquires the land however it does it and then they consult with the state, which has legal 10 responsibility here by the way, to try to decide how 11 12 to do it. Now the reason I mentioned the dig is that 13 that's being left up in the air. And as I said, and 14 I... I hope that you all will include this in your 15 recommendations to the council that a dig be done. 16 Because there are a lot of people in this city and in 17 this country who are concerned about it to give you 18 an obvious example former governor Martin O'Malley 19 spoke to the Democratic National Convention in 2012, 20 obviously this was in preparation for a run for 21 president that most of you are familiar with, but he 2.2 talked about the Maryland heroes buried in Brooklyn. 2.3 He was interested in getting archeological work done. The veterans community groups like the society of the 24

Cincinnati, the D-A-R, the Sons of the Revolution,

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the Sons of the American Revolution are all very concerned about this issue. And I think it's in the issue... it's in the interest, excuse me, of the city government and of SCA to leave no stone unturned about this. In other words you don't want to be... I don't think you want to be, politically, in a situation where you've given it sure shrift and people like me or like veterans, American Legion, V-F-W all of these groups are going to come back at you and, and while this thing is being built or afterwards, and say you didn't really do the job properly. What you needed to do was a dig on the site, you know you might come up with Indian remains, you might come up with farmer's remains, you might come up with soldier's remains, you might come up with slave remains because there were slaves in Brooklyn in the 17th and 18th century. Slavery wasn't abolished until 1825 so you really don't want to leave yourself open to charges of insensitivity. So I, I hope that you will express your support for doing a dig on this site.

CHAIRPERSON KOO: Sure, now thank you. Yeah we're...

ROBERT FURMAN: Thank you...

CHAIRPERSON KOO: Your, your point is well taken, yeah.

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ROBERT FURMAN: Thank you.

[background comments]

COUNCIL MEMBER LANDER: That's right, I... Look, you know I, I urge my colleagues to vote yes on the application, I appreciate the advocacy and the push and I think without it we wouldn't be where we are, but as I say I'm satisfied with what the SCA has already committed to do. You know we do feel deeply about this in the community just two blocks away we have a whole old stone house interpretive center dedicated here you know. And you just have to decide how much you're willing to spend, I'll say that the folks at the American legion post have made some of this testimony but they haven't conducted a dig on their own site or offered their site up for acquisition by the public to do it so... Anyway I, I believe we are expressing the relevant level of sensitivity and one that I also feel very deeply. Like I'm, I'm lucky to represent the community in which those... in those 400, those 400 men gave their lives we, we take it really seriously. We do a ceremony every year anyway. And I really appreciate

the advocacy and I don't think we would be here otherwise but I'm satisfied with what the SCA has committed...

ROBERT FURMAN: May, may I, may I... just amplify that a little bit. When governor Martin O'Malley in 2012 visited the old... the old stone house and the Rawley post and I showed him the vacant lot and he said well why don't we do a dig in both... or at least remote sensing which he offered to pay for you know of ground penetrating radar or sonar, why don't we do it in the back yard of the Rawley post. And he said... I mean it... And I was shocked that a politician knew a lot about archeology but he did. And he said well you know the, the, the problem is that the area back there is so small that it... that you're not likely to find anything and that he want... what he wanted to do was do... and test the entire area. And the state government of Maryland through it's relevant agencies offered to do this but the response that they got was the same one that SCA is getting now from the owner which is no. So this has been an ongoing question and people have been concerned about it and will continue to be.

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1	SUBCOMMITTEE ON LANDMARKS, PUBLIC SITING AND MARITIME USES 26
2	CHAIRPERSON KOO: Okay, Mr. Furman, thank
3	you.
4	ROBERT FURMAN: Thank you.
5	CHAIRPERSON KOO: Yeah. Are there any
6	more members of the public who wish to testify? I see
7	none. I will now close the public hearing on this
8	item. I will now couple this to applications LU 533
9	and 534 for a vote to approve. Counsel please take
10	the… call the role.
11	COMMITTEE COUNSEL: Vote to approve land
12	use items 533 and 534, Chair Koo?
13	CHAIRPERSON KOO: Aye.
14	COMMITTEE COUNSEL: Council Member Palma?
15	COUNCIL MEMBER PALMA: [off mic] I vote
16	out.
17	COMMITTEE COUNSEL: Council Member
18	Mendez?
19	COUNCIL MEMBER MENDEZ: [off mic] Aye.
20	COMMITTEE COUNSEL: Council Member Levin,
21	he stepped out, okay. Council Member Rose?
22	COUNCIL MEMBER ROSE: [off mic] Yes.
23	COMMITTEE COUNSEL: Council Member
24	Kallos?
25	COUNCIL MEMBER KALLOS: Aye.

1	SUBCOMMITTEE ON LANDMARKS, PUBLIC SITING AND MARITIME USES 27
2	COMMITTEE COUNSEL: Council Member Levin?
3	COUNCIL MEMBER LEVIN: Aye on all.
4	COMMITTEE COUNSEL: The vote to approve
5	land use items 533 and 534 is approved by a vote of
6	five in the affirmative, zero in the negative, and
7	one abstention.
8	COUNCIL MEMBER PALMA: [off mic] I said
9	pass, I didn't
10	COMMITTEE COUNSEL: Oh.
11	COUNCIL MEMBER PALMA: [off mic] abstain.
12	COMMITTEE COUNSEL: Oh you passed, oh I'm
13	sorry
14	COUNCIL MEMBER PALMA: [off mic] I'm
15	getting more information
16	COMMITTEE COUNSEL: Oh excuse me. Is she
17	going to vote now or yeah, okay.
18	[pause]
19	COUNCIL MEMBER PALMA: Thank you Mr.
20	Chair and I would like to vote aye on this matter, I
21	understand and I'm requesting and I understand that
22	SCA will come back and give us updates on a
23	determination on what happens in terms of the burial
24	grounds and I look forward to hearing that
25	

1	SUBCOMMITTEE ON LANDMARKS, PUBLIC SITING AND MARITIME USES
2	determination after they do more studies there and
3	with that I will vote aye.
4	COMMITTEE COUNSEL: The vote to approve
5	land use items 533 and 534 is approved by a vote of
6	six in the affirmative, zero negative, and zero
7	abstentions.
8	CHAIRPERSON KOO: Okay, thank you members
9	of the public, my colleagues, council and land use
LO	staff, this meeting is adjourned.
11	[gavel]
L2	
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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date December 13, 2016