CITY COUNCIL CITY OF NEW YORK -----Х TRANSCRIPT OF THE MINUTES Of the COMMITTEE ON HOUSING AND BUILDINGS -----Х December 13, 2016 Start: 10:14 a.m. Recess: 11:43 a.m. HELD AT: Council Chambers-City Hall B E F O R E: JUMAANE D. WILLIAMS Chairperson COUNCIL MEMBERS: Daniel Dromm Elizabeth Crowley Barry Grodenchik Helen Rosenthal Ritchie Torres Rafael Salamanca Rafael Espinal Mark Levine Rosie Mendez Eric Ulrich Robert Cornegy World Wide Dictation 545 Saw Mill River Road - Suite 2C, Ardsley, NY 10502 Phone: 914-964-8500 \* 800-442-5993 \* Fax: 914-964-8470

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1	COMMITTEE ON HOUSING AND BUILDINGS 4
2	CHAIRPERSON WILLIAMS: Good morning. My
3	name is Jumaane Williams, chair of the Committee on
4	Housing and Buildings; joined today by Council
5	Members Dromm and Crowley. We are here today to hold
6	a hearing on three bills. The first bill, Intro
7	Number 116, sponsored by myself, would expand the
8	time frame for owners to enter dwelling units in
9	order to make repairs or home inspections from
10	weekdays between the hours of 9:00 a.m. and 5:00
11	p.m., to also include evening and weekend hours.
12	The second bill, Intro Number 247,
13	sponsored by Council Member Crowley, would increase
14	the penalties for performing electrical work without
15	a required license.
16	The third bill, Intro Number 648,
17	sponsored by Council Member Dromm, would require
18	owners of certain residential buildings to provide
19	annual reports to HPD regarding past bed bug
20	infestations occurring in their buildings and would
21	also require owners to annually provide each tenant
22	with additional information on bed bug infestations
23	that have occurred in their buildings, as well as
24	information on the prevention, detection and removal
25	of bed bug infestations.

1 COMMITTEE ON HOUSING AND BUILDINGS 5 2 And I'm going to see if any council members I assume want to make some opening 3 statements. We could start with Council Member Dromm 4 5 and then Council Member Crowley. COUNCIL MEMBER DROMM: Thank you very 6 7 much, Chair Williams, for hearing my bill on a vexing problem facing New Yorkers: bed bugs. I have heard 8 9 from many constituents about the enormous disruption caused by these little unwelcome visitors. The best 10 11 weapon we have against bed bugs is knowledge. The 12 more apartment tenants and owners know, the better prepared they will be to take measures and detect any 13 14 burgeoning infestations. 15 In 2010, the state legislature passed and the governor signed the New York City Bed Bug 16 17 Disclosure Act. While this was a welcome step 18 forward, it impacted only vacancy leases. While 19 incoming tenants should now receive disclosure of a 20 property's bed bug infestation history, existing tenants are left in the dark. 21 Intro 648 will fill this gap by requiring 2.2 23 annual disclosure to each tenant, as well as information on the prevention, detection and removal 24 of bed bugs. To aid in the gathering of information, 25

1	COMMITTEE ON HOUSING AND BUILDINGS 6
2	tenants in individual unit owners will be required to
3	give building owners, upon request, bed bug
4	infestation histories of their apartments. Finally,
5	the Department of Housing Preservation and
6	Development will be required to report the
7	information it receives from building owners.
8	I look forward to hearing from the
9	administration and the advocates on this measure.
10	Thank you very much.
11	CHAIRPERSON WILLIAMS: Thank you.
12	Council Member Crowley?
13	COUNCIL MEMBER CROWLEY: Thank you. I'd
14	like to thank Chair Williams for including Intro 247
15	in today's hearing and for recognizing the importance
16	of ensuring that electrical work is performed by
17	licensed contractors. When electrical work is not
18	performed by licensed contractors, individuals are
19	put at grave risk of either fires or explosions, as
20	improper electrical work can serve as a catalyst for
21	gas explosions.
22	In order to deter the performance of
23	unlicensed electrical work, I introduced a bill;
24	Intro 247, that would make performing unlicensed
25	electrical work an immediately hazardous violation

1	COMMITTEE ON HOUSING AND BUILDINGS 7
2	and would increase the criminal and civil penalties
3	for such work. This bill increases the maximum fine
4	from \$5,000.00 to \$25,000.00 and lengthens the term
5	of imprisonment that may be imposed from six months
6	to one year. The bill also codifies the civil
7	penalty for first-time violation at \$4,800.00.
8	I believe that these stiffer penalties
9	are necessary to effectively deter unlicensed
10	contractors from engaging in this work that puts the
11	public at risk.
12	I look forward to hearing from all of
13	those who have come to testify. I would also like to
14	thank my 23 colleagues who have co-sponsored this
15	bill. Again, I want to thank Council Member and
16	Chair Williams for having today's hearing. Thank
17	you.
18	CHAIRPERSON WILLIAMS: Thank you, Council
19	Members, for your opening statement. I'd like to
20	thank my staff for the work that they did to assemble
21	this hearing, including Nick Smith, my deputy chief
22	of staff; legislative director, Jen Wilcox and Meagan
23	Chen, counsel to the committee; Guillermo Patino and
24	Jose Conde, policy analysts to the committee and
25	Sarah Gastelum, the committee's financial analyst,
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1	COMMITTEE ON HOUSING AND BUILDINGS 8
2	and now we'll have representatives from the
3	administration who will testify: Deputy Commissioner
4	AnnMarie Santiago from HPD; Francesc Marti, HPD. I
5	hope I pronounced your name correctly. Renaldo
6	Hylton, Assistant Commissioner; Patrick Wehle,
7	Assistant Commissioner.
8	Can you please all raise your right hand?
9	Do you affirm to tell the truth, the whole truth and
10	answer questions honestly as they are asked to you?
11	ALL: I do.
12	CHAIRPERSON WILLIAMS: Thank you so much,
13	and you can begin in order of your preference.
14	ASSISTANT COMMISSIONER HYLTON: Good
15	morning, Chair Williams and members of the Housing
16	and Buildings Committee and other members of the City
17	Council. I'm Renaldo Hylton, the Assistant
18	Commissioner of Operations Compliance at the New York
19	City Department of Buildings. I'm joined by
20	Assistant Commissioner of External Affairs, Patrick
21	Wehle.
22	We are pleased to be here to offer
23	testimony on Introductory Number 247, which increases
24	penalties for performing electrical work without a
25	license. Electrical work can be extremely dangerous,

1	COMMITTEE ON HOUSING AND BUILDINGS 9
2	requiring specialized skill and expertise; therefore,
3	the department requires that electrical work be
4	performed by a licensed electrician or someone under
5	their direct supervision. To secure a license from
6	the department, an applicant must demonstrate several
7	years of experience and pass a written and practical
8	exam. Being licensed or working under a licensee
9	helps ensure that the work can be performed safely
10	and in compliance with the electrical code. Before
11	hiring an electrician, the department encourages the
12	public to check the department's website to ensure
13	the electrician is in fact licensed.
14	Intro 247 increases the criminal penalty
15	for performing electrical work without a license to a
16	maximum of \$25,000.00 and up to one year in prison.
17	Additionally, Intro 247 codifies in the
18	administrative code the minimum civil penalty
19	established through rule of \$4,800.00 for performing
20	electrical work without a license. The department
21	supports these increased penalties for performing
22	electrical work without a license, as they are more
23	in line with the severity of the offense.
24	Although not addressed in Intro 247, the
25	department also supports increasing additional civil

1	COMMITTEE ON HOUSING AND BUILDINGS 10
2	penalty for performing electrical work without a
3	permit. Working without a permit is typically
4	closely associated with unlicensed work, since a
5	licensee is required to obtain such a permit.
6	Currently under the electrical code, the maximum
7	additional civil penalty for electrical work
8	performed without a permit is 10 times the
9	application fee required to secure the permit. This
10	typically results in a penalty of approximately
11	\$1,000.00. The department proposes establishing a
12	minimum civil penalty of \$500.00 for one or two-
13	family homes and \$5,000.00 for all other occupancies,
14	which is in line with the severity of the offense
15	again, and in keeping with how the other construction
16	trades are treated. Together these increased
17	penalties will increase the likelihood that
18	electrical work is performed in a safe code compliant
19	manner throughout New York City.
20	Thank you for your attention and the
21	opportunity to testify before you today. We welcome
22	any questions that you may have.
23	ASSISTANT DEPUTY COMMISSIONER SANTIAGO:
24	Good morning, Chair Williams and members of the
25	Housing and Building Committee. My name is AnnMarie

1COMMITTEE ON HOUSING AND BUILDINGS112Santiago and I am the Assistant Deputy Commissioner3for the Office of Enforcement and Neighborhood4Services for the New York City Department of Housing5Preservation and Development. Here with me today is6Francesc Marti, Assistant Commissioner for Government7Relations.

Thank you for the opportunity to testify 8 9 today on Intros 116 and 648. Intro 648 would require residential building owners to annually report to HPD 10 11 the previous year's bed bug activity in their buildings. Property owners would also be required to 12 annually provide tenants with information on bed bug 13 14 infestations, if any, and prevention, detection and 15 removal methods if employed.

16 Intro 116 expands a rental building 17 owner's right of access. The bill grants owner's 18 access to enter a unit during evening and weekend 19 hours to make necessary repairs, improvements or 20 inspections.

The initial appearance of bed bugs in residential buildings is not due to the poor condition of the building or to the negligence of either the owner or tenant. Generally, bed bugs are brought into a building by an unsuspecting tenant, 1 COMMITTEE ON HOUSING AND BUILDINGS 12 2 who has inadvertently picked them up while traveling 3 or visiting other buildings. Once the bed bugs are 4 there, they may be difficult to remove, even if both 5 the tenant and owner are cooperative and hire 6 appropriate professionals.

7 Early detection is the key to properly 8 treating bed bugs; however, due to the stigma 9 associated with bed bugs, people often delay reporting this condition, which causes the problem to 10 11 grow beyond easy remediation. Responsible property owners take swift and thorough once they are notified 12 by a tenant that the conditions exist, which includes 13 14 checking for bed bugs in adjacent units.

Some owners, however, do not use appropriate and thorough eradication methods, and some tenants are not cooperative in doing their part to help stop the spread of bed bugs throughout the building. If appropriate measures are not take, tenants may face infestations that make it completely uncomfortable to reside at their home.

Currently, tenants who believe that they have bed bugs can call 311 to file a complaint. Those complaints are referred to HPD for inspection. If the tenant allows an inspection with a bed bug

1	COMMITTEE ON HOUSING AND BUILDINGS 13
2	sniffing dog, HPD may send an inspection team
3	consisting of a housing inspector and a beagle. HPD
4	beagles are trained at an accredited facility where
5	they learn to detect live bed bugs for viable eggs,
6	and are retrained annually to ensure that the dogs
7	and their partners continue to work effectively
8	together. If the beagle identifies an infestation,
9	an HPD code enforcement inspector will confirm the
10	beagle's finding through a visual assessment and if
11	the inspector also finds bed bugs, then a violation
12	is issued. If we are unable to inspect a building
13	with a beagle, the housing inspector will do a visual
14	assessment.
15	HPD supports the council's intent in
16	Intro 648 of making more information available
17	regarding bed bug infestations that is helpful to
18	tenants. We believe the reporting system that the
19	council has in mind is technically feasible and look
20	forward to working with the council of the details of
21	such a program. HPD agrees that building owners
22	should provide information about bed bug infestations
23	to tenants and prospective tenants. Current law
24	requires notice to a prospective tenant who is
25	signing a vacancy lease in a manner approved by the

1 COMMITTEE ON HOUSING AND BUILDINGS 14 2 state division of Homes and Community Renewal about 3 the property's bed bug infestation history for the 4 previous year.

5 Intro 648 requires owners of a residential building to notify each tenant annually 6 7 about the number and percentage of apartments that 8 had a bed bug infestation in the prior year and the 9 number and percentage of apartments in which eradication measures were employed during the 10 11 previous year. In addition, the landlords must 12 provide the tenant with information on bed bug 13 prevention, detection and removal methods. An 14 individual who owns or controls an apartment located 15 within a residential building must annually provide 16 the residential building owner with a bed bug 17 infestation history and eradication measures for his 18 or her apartment.

The HPD understands that requiring this exchange of information about bed bug infestations and general information about remediation procedures would be helpful to ensure the early detection and removal of bed bugs. Therefore, we have no concerns regarding these requirements set forth in the bill.

1	COMMITTEE ON HOUSING AND BUILDINGS 15
2	The bill also requires an owner of a
3	residential building to annually report to HPD
4	various data regarding the occurrence and remediation
5	of bed bugs: (1) The number of apartments with bed
6	bug infestation during the previous year. Second,
7	the percentage of apartments infested. Third, the
8	number of apartments in which bed bug eradication
9	measures were employed during the previous year and
10	for the percentage of apartments in which eradication
11	measures were employed.
12	HPD is required to make this information
13	publicly available no later than 30 days after
14	receipt. Implementing a bed bug reporting system
15	through HPD is technically feasible, but will require
16	additional staff and technological resources. A bed
17	bug reporting program will be considerably more
18	costly if it accepts paper submissions than if it
19	allows electronic filing only, since paper
20	submissions require staff to process the forms.
21	There will also be a programmatic encoding cost
22	associated with the electronic reporting component,
23	since HPD online would have to expand its system to
24	receive, process and display information that is not
25	

1 COMMITTEE ON HOUSING AND BUILDINGS 16 2 a violation and does not flow from the 311 3 complaints.

In addition, further discussion is 4 5 necessary about the consequences of public disclosure of bed bug infestation information. Once information 6 7 on a property is publicly available, tenants who live in buildings reporting bed bug infestations could be 8 9 stigmatized. Even within the building, tenants may seek to discover "apartment zero" and issues may 10 11 arise among neighbors. For instance, HPD has 12 witnessed that tenants who make bed bug complaints show reservations about allowing inspections. 13 Often 14 when asked why they do not want the beagle to 15 inspect, tenants tell HPD that they do not want their 16 neighbors to know they have a possible bed bug issue. 17 HPD can only infer that tenants do not want to be 18 stigmatized and stigmatization does occur. Further, 19 owners of buildings with infestations may have 20 trouble renting apartments, even if appropriate eradication measures were taken and were successful. 21 2.2 We know from our own experience that when there are 23 bed bugs in the workplace, as there have been in the past at HPD and many other workplaces, there is 24 considerable anxiety about whether the person who may 25

1COMMITTEE ON HOUSING AND BUILDINGS172be responsible for bringing them in or should be3identified. One way we can limit stigmatization in a4bed bug reporting program is to limit the information5available to only the last annual filing.

Turning to Intro 116, HPD supports what 6 7 we believe is the council's intent in this 8 legislation: to allow owner access during evening 9 and weekend hours as long as the tenant provides permission for such access. Extended hours can 10 11 benefit working tenants who wish to be home during 12 repairs, and also allows owners more flexibility to make such expeditiously. HPD's current rule allows 13 14 landlords to access a dwelling unit or rooms during 15 the hours between 9:00 a.m. and 5:00 p.m. on weekdays 16 and does not allow access in the evenings or on 17 weekends and holidays unless the tenant agrees. The 18 owner and tenant are free to make arrangements to 19 conduct work after hours or on weekends as long as t 20 this arrangement works for both parties. HPD has no 21 objection to codifying in statute what is already 2.2 allowed in our rules; that owners can, with a 23 tenant's permission, access an apartment during evenings and weekends. However, as currently drafted 24 Intro 116 limits a tenant's right to refuse entry if 25

1 COMMITTEE ON HOUSING AND BUILDINGS 18 2 the owner asks to enter at a reasonable time and in a 3 reasonable manner during evening hours and weekends. The bill in effect limits a tenant's choice in ways 4 5 that the council might not have intended. For instance, if an owner reasonably requests entry on a 6 7 weekend evening, a tenant who may observe a religious practice prohibiting certain activities at that time 8 9 would not be able to lawfully refuse entry. We look forward to working with the 10 11 council on changes to the legislation that addresses 12 these concerns. We thank you again for the 13 opportunity to discuss ways to ensure that all New Yorkers can live in safe and comfortable homes. 14 We 15 would be happy to answer any questions you may have. CHAIRPERSON WILLIAMS: Thank you for your 16 17 testimony. For those who are watching at home, this 18 may serve to be a boring hearing because it's not 19 very often where you completely agree with all of the 20 bills that we put forth and I believe with some 21 reasonable tweaks that should be put in place. So thank you for that and we look forward to making 2.2 23 those tweaks to try to move this legislation forward. But I'm going to allow my colleagues to 24

ask some questions first. We've been joined by

1 COMMITTEE ON HOUSING AND BUILDINGS 19 2 Council Members Grodenchik and Rosenthal. Put five 3 minutes on for now and then we can come back if we 4 need to and we'll start with Council Member Crowley, 5 then Council Member Dromm.

COUNCIL MEMBER CROWLEY: Thank you again, 6 7 Chair Williams. Good morning to the administration. I have questions mainly about the Intro that I 8 9 sponsored, 247. So I'm going to ask a little bit about current enforcement of the law, while we both 10 11 agree, which is good, that it's not strong enough, 12 does the Department of Buildings have enough 13 inspectors right now to go out and to make sure that 14 we're at least finding when there are unlicensed 15 electrical contractors working on sites in the city? ASSISTANT COMMISSIONER HYLTON: 16 Yes, 17 Council Member. Actually the Department of Buildings 18 operates mainly on complaints and so whenever there 19 is a complaint about unlicensed work that is what we 20 call an A complaint, meaning it gets the top 21 priority. Within 24 hours we respond. 2.2 COUNCIL MEMBER CROWLEY: And how many 23 violations are given out average a year? 24

1	COMMITTEE ON HOUSING AND BUILDINGS 20
2	ASSISTANT COMMISSIONER HYLTON: On the
3	average for the past three years we have done roughly
4	around 8,200 violations.
5	[interposing]
6	COUNCIL MEMBER CROWLEY: Wow.
7	ASSISTANT COMMISSIONER HYLTON: 820
8	violations every year
9	[crosstalk]
10	COUNCIL MEMBER CROWLEY: Okay.
11	ASSISTANT COMMISSIONER HYLTON: On the
12	average.
13	COUNCIL MEMBER CROWLEY: Right.
14	ASSISTANT COMMISSIONER HYLTON: Sorry,
15	yes.
16	COUNCIL MEMBER CROWLEY: Uhm
17	[interposing]
18	ASSISTANT COMMISSIONER HYLTON: For
19	unlicensed work.
20	COUNCIL MEMBER CROWLEY: Do you stay in
21	touch with the Fire Department after there are fires
22	to understand how often it is the electrical work
23	that causes the fire to happen?
24	
25	

1	COMMITTEE ON HOUSING AND BUILDINGS 21
2	ASSISTANT COMMISSIONER HYLTON: I don't
3	believe we stay around really after a fire. The
4	fire…
5	[crosstalk]
6	COUNCIL MEMBER CROWLEY: To like
7	investigate it.
8	ASSISTANT COMMISSIONER HYLTON: Right,
9	right. After the fire, the Fire Department would
10	typically investigate the buildings. The Fire
11	Marshall would typically take some time to conduct an
12	investigation and if, in fact, they do find
13	unlicensed or that electrical work was done
14	unlicensed, I would suppose that the proper thing for
15	them to do would have been to notify us, Department
16	of Buildings of their findings and then we would take
17	action, but I cannot tell you any specifics of what's
18	happened in prior investigations.
19	COUNCIL MEMBER CROWLEY: It's a leading
20	cause of fires; faulty electrical wires, not that it
21	happens to be caused by an unlicensed contractor and
22	we don't know that information.
23	ASSISTANT COMMISSIONER HYLTON: Right.
24	COUNCIL MEMBER CROWLEY: Because I don't
25	think that level of investigation actually occurs.
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1	COMMITTEE ON HOUSING AND BUILDINGS 22
2	ASSISTANT COMMISSIONER HYLTON: Right.
3	COUNCIL MEMBER CROWLEY: But it's
4	important to stop it before it happens.
5	ASSISTANT COMMISSIONER HYLTON: Yes.
6	COUNCIL MEMBER CROWLEY: And are you
7	finding that the finding of unlicensed contracting
8	work is happening more in one sector versus another;
9	such as like residential versus commercial?
10	ASSISTANT COMMISSIONER HYLTON: I am not
11	able to answer that right now.
12	COUNCIL MEMBER CROWLEY: Okay.
13	ASSISTANT COMMISSIONER HYLTON: From the
14	information we have. We'd have to run some data for
15	you.
16	COUNCIL MEMBER CROWLEY: Based on what
17	you said about the permits, it seems that a lot of
18	the times when there are contractors operating
19	without a permit, it is happening in a smaller
20	setting just because that it makes sense to put in a
21	stiffer penalty for those operating without a permit.
22	ASSISTANT COMMISSIONER HYLTON: Right,
23	because we think… well, you know automatically if
24	you're doing work without a license, you're also
25	violating another section because you couldn't have

1 COMMITTEE ON HOUSING AND BUILDINGS 23 2 obtained a permit for such work. What we are saying 3 is that they go hand in hand and we typically will 4 hold the owners of buildings responsible for not 5 having a permit for work being done on their buildings, so if we create that disincentive for 6 7 owners to hire unlicensed workers, that would also then help control this type of behavior because we 8 9 would have to actually catch this unlicensed person doing the work to be able to know who to write this 10 11 violation to, but oftentimes we can also ... if we are 12 able to hold the owner responsible for doing the work 13 and allowing the work to be done in their buildings ... 14 [interposing] 15 COUNCIL MEMBER CROWLEY: Mm-hm. ASSISTANT COMMISSIONER HYLTON: 16 Then T 17 think that would also go hand in hand in making the 18 enforcement of this provision a little stronger. 19 COUNCIL MEMBER CROWLEY: Now when you 20 have people calling in about unlicensed work or 21 suspicion of such, have you seen an increase in 2.2 volume with the increase of construction happening in 23 the city? ASSISTANT COMMISSIONER HYLTON: There 24 25 have been ... you know, I don't know the actual

1	COMMITTEE ON HOUSING AND BUILDINGS 24
2	percentage of increase right now offhand in
3	construction activity percentages, but over the last
4	three years we have had a steady increase in
5	complaints of unlicensed electrical work. For
6	example, in 2014, there were 89 such complaints and
7	so far to date we have 172.
8	COUNCIL MEMBER CROWLEY: Oh, wow.
9	ASSISTANT COMMISSIONER HYLTON: So that
10	is at least double the amount, so we are steadily
11	increasing.
12	COUNCIL MEMBER CROWLEY: So can New
13	Yorkers rest assure that when a call is made [chime]
14	that a response happens within a reasonable amount of
15	time and what would that reasonable amount of time?
16	ASSISTANT COMMISSIONER HYLTON: That is
17	24 hours, yes.
18	COUNCIL MEMBER CROWLEY: Within 24 hours.
19	ASSISTANT COMMISSIONER HYLTON: Yes.
20	COUNCIL MEMBER CROWLEY: Thank you.
21	Thank you, Chair.
22	CHAIRPERSON WILLIAMS: Council Member
23	Dromm?
24	COUNCIL MEMBER DROMM: Thank you very
25	much, Chair Williams, and I too am glad that

1	COMMITTEE ON HOUSING AND BUILDINGS 25
2	generally we're in agreement on my piece of
3	legislation, 648. I'm just curious to know if you
4	know how many bed bug complaints there were for the
5	last couple of years.
6	ASSISTANT DEPUTY COMMISSIONER SANTIAGO:
7	So there have been around 9,500 complaints a year
8	[inaudible]
9	[crosstalk]
10	COUNCIL MEMBER DROMM: 9,500?
11	ASSISTANT DEPUTY COMMISSIONER SANTIAGO:
12	Mm-hm.
13	COUNCIL MEMBER DROMM: Okay and what's
14	the biggest challenge for you regarding when an
15	apartment has been reported to have bed bugs and how
16	can we improve that?
17	ASSISTANT DEPUTY COMMISSIONER SANTIAGO:
18	We conduct inspections in response to every
19	complaint. We contact a tenant first and we try and
20	make that arrangement if we're sending the dogs. You
21	know, tenants are very fearful that they might have
22	bed bug complaints and so there is a lot of anxiety
23	around the inspection. I think providing more
24	information is absolutely helpful. We do hand out
25	during our inspections the Department of Health

1 COMMITTEE ON HOUSING AND BUILDINGS 26 pamphlet, which is also available on their website, 2 3 to also try and assist the tenants to understand what 4 they can do to help themselves. So providing the 5 information, as you said, prevention is key. Knowledge is key. Knowing what to look for and how 6 7 to treat it is the way to address bed bugs. COUNCIL MEMBER DROMM: Just one issue I'd 8 9 like to bring up publicly that has been brought to my attention is that I get sometimes phone calls from 10 11 seniors who have a bed bug infestation and they want to cooperate and end it, but they have a difficult 12 13 time moving furniture. ASSISTANT DEPUTY COMMISSSIONER SANTIAGO: 14 15 Mm-hm. 16 COUNCIL MEMBER DROMM: And I kind of just 17 want to throw it out there. I don't know what the 18 solution really is ... 19 [interposing] 20 ASSISTANT DEPUTY COMMISSIONER SANTIAGO: Mm-hm. 21 2.2 COUNCIL MEMBER DROMM: To that problem, 23 but that remains an obstacle to many people who can't actually physically move furniture to get at the 24 infestation. 25

1	COMMITTEE ON HOUSING AND BUILDINGS 27
2	ASSISTANT DEPUTY COMMISSIONER SANTIAGO:
3	Yeah and we've heard that also. Other types of folks
4	who are unable to comply on the tenant side who do
5	want assistance. We have worked with DFTA on
6	occasion. There are some community organizations
7	that are very willing to come in and help tenants
8	pack their things because for the treatment you do
9	need to have kind of a clear space, so that is a
10	continual struggle.
11	COUNCIL MEMBER DROMM: You mentioned
12	community organizations. Do you know which ones?
13	ASSISTANT DEPUTY COMMISSIONER SANTIAGO:
14	We can see if we can put together a list of ones
15	we've worked with in the past.
16	COUNCIL MEMBER DROMM: That would be
17	helpful, yeah. Thank you.
18	ASSISTANT DEPUTY COMMISSIONER SANTIAGO:
19	You're welcome.
20	COUNCIL MEMBER DROMM: That's it. Thank
21	you.
22	CHAIRPERSON WILLIAMS: Thank you. I do
23	have one question. What's the current bed bug notice
24	requirements that owners are required to give to
25	tenants?

1	COMMITTEE ON HOUSING AND BUILDINGS 28
2	ASSISTANT DEPUTY COMMISSIONER SANTIAGO:
3	The notice that they're required to give is the
4	Division of Homes and Community Renewal. That's the
5	DHCR notice. That's a notice only on lease up of an
6	apartment, so that is not an annual notice.
7	CHAIRPERSON WILLIAMS: So you use
8	beagles. Does that mean Roscoe is a beagle? Is he
9	a
10	[crosstalk]
11	ASSISTANT DEPUTY COMMISSIONER SANTIAGO:
12	He is, yeah.
13	CHAIRPERSON WILLIAMS: Wow, okay.
14	[laughter] I guess that's good to know. We're going
15	to go to Council Member Rosenthal, who I believe is
16	going to say how much she loves the bill I've put
17	forth.
18	COUNCIL MEMBER ROSENTHAL: Thank you so
19	much, Chair Williams and thank you for that lay up
20	and your dry sense of humor. [laughter] I really
21	have a lot of problems with this bill, one… what is
22	it? 116? 116 and I'm really surprised that HPD
23	would be willing to entertain it and work on it with
24	Chair Williams. I think it, from the perspective of
25	a tenant, flies in the fact of Tenant Protection.

1	COMMITTEE ON HOUSING AND BUILDINGS 29
2	ASSISTANT DEPUTY COMMISSIONER SANTIAGO:
3	Mm-hm.
4	COUNCIL MEMBER ROSENTHAL: Uhm
5	[interposing]
6	ASSISTANT DEPUTY COMMISSIONER SANTIAGO:
7	Can if I could just take a minute to
8	[crosstalk]
9	COUNCIL MEMBER ROSENTHAL: Did I mishear
10	[crosstalk]
11	ASSISTANT DEPUTY COMMISSIONER SANTIAGO:
12	Clarify
13	[crosstalk]
14	COUNCIL MEMBER ROSENTHAL: You?
15	ASSISTANT DEPUTY COMMISSIONER SANTIAGO:
16	Our yeah, our position. So we already have in our
17	rules the right for owners to access between 9:00 and
18	5:00 on weekdays or if the tenant and the landlord
19	agree to some other agreeable time on weekends or in
20	the evenings, but there's no requirement for tenants
21	to provide access during those times and I think our
22	testimony is basically saying that we're also
23	concerned about how this bill is written because it
24	would seem to imply that tenants then are required to
25	provide access on these other times, and I think we
I	

1	COMMITTEE ON HOUSING AND BUILDINGS 30
2	would be interested to work with the council based on
3	what the intent of the bill was to rephrase it to be
4	more like what we have in our rules.
5	COUNCIL MEMBER ROSENTHAL: Thank you for
6	that. I'm not sure I even like the idea of codifying
7	I mean or
8	[interposing]
9	ASSISTANT DEPUTY COMMISSIONER SANTIAGO:
10	Yeah and again, we're perfectly happy with how our
11	rules are working. We have not had a lot of pushback
12	from either owners or tenants about it being
13	problematic. If it can stay in the rules, that would
14	be preferable for us as well, but if there is a
15	desire to codify something, then we would prefer to
16	again reference our rules as the appropriate piece
17	and I
18	[crosstalk]
19	COUNCIL MEMBER ROSENTHAL: And similarly,
20	I would reference only the 9:00 to 5:00 part of the
21	rule if I were codifying. There are multiple
22	horrifying cases. Constituents come into my office
23	and tell me about uninvited visits from their
24	building owners who are the building owner super or
25	worker who really just terrorize the tenants and the
I	

1 COMMITTEE ON HOUSING AND BUILDINGS 31 2 notion that we could be opening the door or somehow 3 sending the signal that people coming in the evening 4 as well is not good. 5 ASSISTANT DEPUTY COMMISSIONER SANTIAGO: Mm-hm. 6 7 COUNCIL MEMBER ROSENTHAL: I'm sure those are ... I mean of course, the work has to be done and of 8 9 course, the timing has to be agreed to by both parties, but I hear less frequently about situations 10 11 where there is agreement about when the super comes and more about supers or just local thugs coming into 12 an apartment with or without tenant agreement and 13 14 breaking sinks, toilets, walls and in general you 15 know, intimidating, particularly if it's a female you 16 know, including physical intimidation on the tenant. 17 So this one makes me exceedingly nervous. I would 18 almost ... I mean if we're going to open the door on 19 this, I'd be interested in hearing from the advocates 20 about ways in which we could protect tenants more 21 again, keeping in mind that repairs ... honest repairs ... 2.2 [interposing] 23 ASSISTANT DEPUTY COMMISSIONER SANTIAGO: Mm-hm. 24 25

1	COMMITTEE ON HOUSING AND BUILDINGS 32
2	COUNCIL MEMBER ROSENTHAL: Need to be
3	done, of course, in any home and you know, an honest
4	tenant and an honest landlord will certainly find
5	ways
6	[interposing]
7	ASSISTANT DEPUTY COMMISSIONER SANTIAGO:
8	Mm-hm.
9	COUNCIL MEMBER ROSENTHAL: Building owner
10	will certainly find ways to make that happen you
11	know, to the extent to which we can close the door
12	even more to protect tenants. That is something I'd
13	be really interested in seeing and that I'm sure the
14	Chair would be open to, and I say that with a full
15	heart because I know that his interest in of course,
16	looking out for the building owners, but keeping
17	front and center the tenants. I don't know if you
18	have any ideas along those lines.
19	ASSISTANT DEPUTY COMMISSIONER SANTIAGO:
20	You know, and again, this type of criminal behavior
21	is you know, set aside I think. We have heard a
22	desire from some tenants for that language about
23	weekends; allowing it if it's agreed to because some
24	tenants don't want to take off during those hours
25	[interposing]
I	

1	COMMITTEE ON HOUSING AND BUILDINGS 33
2	COUNCIL MEMBER ROSENTHAL: Sure, sure.
3	ASSISTANT DEPUTY COMMISSIONER SANTIAGO:
4	Between 9:00 and 5:00 and so they do [chime] need
5	kind of that flexibility to work with the property
6	owner if they're available nights or weekends and
7	they can be there to see the work because they also
8	don't want people coming in to do the work when
9	they're not home, so we usually get
10	[crosstalk]
11	COUNCIL MEMBER ROSENTHAL: And it sounds
12	like your rules accommodate that, yeah.
13	ASSISTANT DEPUTY COMMISSIONER SANTIAGO:
14	And that's what exactly.
15	COUNCIL MEMBER ROSENTHAL: Okay.
16	ASSISTANT DEPUTY COMMISSIONER SANTIAGO:
17	Thank you.
18	COUNCIL MEMBER ROSENTHAL: That's very
19	helpful. Thank you and thank you, Chair Williams.
20	CHAIRPERSON WILLIAMS: Thank you, Council
21	Member Rosenthal. We love democracy and transparency
22	here, so I'm glad that we are able to have this
23	discussion and if I was to use my ESP, I would
24	believe that advocates would probably share your
25	concerns and we'll be hearing from them shortly. And
ļ	

1	COMMITTEE ON HOUSING AND BUILDINGS 34
2	I, of course, share some similar concerns and I was
3	very happy with the recommendations that HPD made. I
4	obviously don't want to make it worse on tenants. I
5	was going off of experiences that I've seen
6	personally where it's difficult to get repairs done.
7	I wanted to make sure we have maximum amount of
8	accessibility for owners to get those repairs, but I
9	welcome all the feedback. We don't want to have
10	unintended consequences. That's one of the good
11	reasons of having hearings like this.
12	I did have just a couple questions and
13	then I don't believe we have anyone else lined up.
14	So you mentioned a little bit just well, how does
15	HPD enforce the times in which owners may access an
16	apartment now? Does HPD issue violations? How many
17	were issued and how many complaints received, if any,
18	about owners who weren't able to make access?
19	ASSISTANT DEPUTY COMMISSIONER SANTIAGO:
20	So we don't generally get involved in the owner-
21	tenant issues about access. Where we do get involved
22	is we also are responsible to do emergency repairs.
23	CHAIRPERSON WILLIAMS: Mm-hm.
24	ASSISTANT DEPUTY COMMISSIONER SANTIAGO:
25	So in those case we do hear from tenants or owners

1	COMMITTEE ON HOUSING AND BUILDINGS 35
2	about accessibility issues. Our Emergency Services
3	Bureau, who contacts property owners after a Class C
4	violation is issued does try to negotiate that, and
5	in most cases they're very successful. The access
6	issues that we mostly see are not around the time of
7	day though. Most of the issues are the tenant and
8	the owner have some personal you know, external issue
9	between them that doesn't really involve the time of
10	day that the owner's going to come. It's whether the
11	owner's going to come at all and how the repairs are
12	going to be done. So we haven't really seen
13	accessibility as a main issue causing repairs to not
14	be completed.
15	CHAIRPERSON WILLIAMS: So accessibility
16	of time you mean hasn't necessarily
17	[interposing]
18	ASSISTANT DEPUTY COMMISSIONER SANTIAGO:
19	Yeah, exactly.
20	CHAIRPERSON WILLIAMS: So you don't think
21	that
22	[crosstalk]
23	ASSISTANT DEPUTY COMMISSIONER SANTIAGO:
24	The time factor hasn't
25	[crosstalk]

1	COMMITTEE ON HOUSING AND BUILDINGS 36
2	CHAIRPERSON WILLIAMS: Changing the time
3	may not address the issues that you feel
4	[interposing]
5	ASSISTANT DEPUTY COMMISSIONER SANTIAGO:
6	Not the issues that we see when we do see issues
7	between owners and tenants and getting repairs done.
8	CHAIRPERSON WILLIAMS: Okay, thank you.
9	Okay, alright, I think that is it.
10	ASSISTANT DEPUTY COMMISSIONER SANTIAGO:
11	Great. Thank you.
12	CHAIRPERSON WILLIAMS: You're welcome.
13	Thank you very much for the testimony and the work
14	you're doing. I really appreciate it.
15	[Pause]
16	CHAIRPERSON WILLIAMS: So far we have two
17	panels. The first one will be Alex Gleason from the
18	Central Labor Council; Ben Arana from Local 3
19	I.B.E.W.; Carol Kleinberg, Association of Electrical
20	Contractors; Stephen Gianotti, Electrical Contractors
21	Association; Sal Ferrarra, Chapter of Electrical
22	Inspectors; Humberto Restrepo, Joint Industry Board
23	of the Electrical Industry. We have one more panel
24	after and that will be Ellen Davidson; Mohamad A.
25	Mohamad and Donald Ranshte.

1 COMMITTEE ON HOUSING AND BUILDINGS 37 2 That's all that we have signed up to 3 testify, so if anyone else wants to testify, please 4 feel free to fill out a slip. 5 [Pause] CHAIRPERSON WILLIAMS: [background 6 7 conversation] Can all of you please raise your right Do you affirm to tell the truth, the whole 8 hand? 9 truth in your testimony and answer honestly to 10 council member question? 11 You can begin testimony in the order of 12 your preference. You'll have two minutes on the 13 clock for you to do your testimony and then we'll 14 answer questions after. 15 [Pause] Good morning. My name is 16 ALEX GLEASON: Alex Gleason and I am the Policy Associate at the New 17 18 York City Central Labor Council AFL-CIO. Comprised 19 of 1.3 million workers across 300 affiliated unions, the New York City Labor Council AFL-CIO strongly 20 supports Intro Number 247-2014, imposing civil 21 penalties for unauthorized electrical work. 2.2 Intro 23 Number 247-2014 safeguards the city from adverse consequences of improperly installed and maintained 24 25 electrical systems, protecting workers, tenants,

1COMMITTEE ON HOUSING AND BUILDINGS382owners and communities from dangerous practices.3Intro Number 247-2014 states a common sense floor on4safety standards and ensures electrical work is of5the highest caliber and quality.

It is rational and intelligent for New 6 7 York City to codify the necessity of a license to complete electrical work. As the National Electrical 8 9 Manufacturing Association states in a recent issue of their publication, *Electroindustry Magazine*, 10 11 unlicensed electricians "may avoid pulling permits or 12 obtaining inspections prior to energizing electrical equipment. Further, unlicensed individuals are not 13 14 likely to have required insurance coverage. The 15 potential risks and hazards associated with work 16 performed by unlicensed individuals are great." Guidance offered by business experts in the industry 17 18 fields compliments the advice ABC News gives 19 homeowners, stating, "If an unlicensed contractor 20 nails you, you have next to no recourse. There's no license that can be taken or threatened or their 21 2.2 livelihood. If you complain about him, he'll just 23 change his name and do it under another business." Regardless of perspective or interest, there is 24

1 COMMITTEE ON HOUSING AND BUILDINGS consensus hiring an unlicensed contractor can cause 2 3 financial havoc.

The trusted, comprehensive training 4 programs of IBEW Local 3 have ensured New York City 5 is equipped with well-educated screened licensed 6 7 electrical workers. Successful labor management partners and training funds between Local 3 of the 8 9 Association of Electrical Contractors and the New York Contractors Association ensures both the workers 10 11 and employers take appropriate [chime] steps and protocol to ensure safe job sites and completed 12 13 projects.

14 Intro Number 247-2014 is an opportunity 15 to protect workers and the general public. The 16 codification for licensing electrical work will 17 incentivize high-road construction and contracting 18 practices, while protecting the public from both 19 practical [chime] impact and electrical safety, as 20 well as implicit costs associated with off-the-book 21 low-road construction. The New York City Central Labor Council AFL-CIO urges the passage of Intro 2.2 23 Number 247-2014 and thank you for your time. BENJAMIN ARANA: Thank you, Committee 24 Chair, Jumaane D. Williams and committee members for 25

1COMMITTEE ON HOUSING AND BUILDINGS402holding this hearing and giving me the opportunity to3testify on behalf of Local Union #3 International4Brotherhood of Electrical Workers. My name is5Benjamin Arana and I am a business representative for6Local Union #3.

Local Union #3 IBEW strongly supports
Intro 247-2014. This legislation will protect the
safety and well-being of all New York City residents
by increasing both civil and criminal penalties for
the performance of unlicensed electrical work.

12 Intro 247-2014 is vital to helping ensure 13 that buildings are constructed safely in New York 14 City, and is similar in intent to legislation that 15 has been introduced before the council regarding 16 safety concerns related to gas explosions that have occurred in the past two years. By increasing civil 17 and criminal fines, Intro 247-2014 will create a 18 19 strong disincentive for individuals who engage in 20 unlicensed electrical work, which is a growing problem in New York City, especially on smaller jobs 21 in the outer boroughs. 2.2

Simply put, performing unlicensed
electrical work can cause fires. Since there is no
way to determine the competence, training, safety

1	COMMITTEE ON HOUSING AND BUILDINGS 41
2	procedures of or insurance held by unlicensed
3	electricians, consumers engaging such individuals or
4	businesses are taking a big risk. Of additional
5	concern, unlicensed electrical contractors may use
6	undocumented workers and not pay proper payroll and
7	income tax, as well as applicable permit fees and
8	workers compensation insurance. Unlicensed
9	electricians may not comply with applicable local
10	energy codes, equal employment opportunity laws and
11	other federal, state and city requirements that
12	licensed electricians comply with as a matter of
13	course. This legislation addresses that problem.
14	Intro 247-2014 [chime] updates the
15	outdated penalty provisions of the electrical code by
16	allowing for the imposition of stiffer civil and
17	criminal fines for unlicensed electrical work;
18	[chime] perhaps most important, by allowing for the
19	imposition of much heavier fines for the first
20	offense. By passing Intro 247-2014, the council will
21	send a strong message to the contracting community
22	that unsafe, unlicensed work will not be tolerated in
23	New York City. Intro 247-2014 can help save lives.
24	Local Union #3 helps build New York,
25	serves our communities in times of crisis, provides

1	COMMITTEE ON HOUSING AND BUILDINGS 42
2	opportunities for minority and women-owned business
3	and promotes the highest standards of worker safety
4	in the industry. For these reasons Local Union #3
5	strongly supports Intro 247-2014 and urges its
6	passage into law. The residents of New York deserve
7	nothing less. Thank you.
8	STEPHEN GIANOTTI: Good morning, Chair
9	Williams, members of the committee. I am Stephen
10	Gianotti, President of New York Electrical
11	Contractors Association, New York's leading trade
12	association of electrical contractors.
13	New York Electrical Contractors strongly
14	supports Intro 247, which updates criminal penalties
15	to make them consistent with the sections of the
16	Administrative Code pertaining to many other licensed
17	construction trades, and adjusts existing civil
18	penalties to the current DOB fine schedule for
19	violations for performing unlicensed electrical work.
20	New York City is experiencing a
21	construction boom, and as a direct result is also
22	experiencing an increase in unlicensed electrical
23	work. Not only does this violate the law, it
24	jeopardizes the health and safety of all new Yorkers.
25	

1COMMITTEE ON HOUSING AND BUILDINGS432The problem can take one of two forms.3First, an unlicensed person performs electrical work4or second, a licensed contractor firm farms his5license out to an unlicensed individual. Either way,6the result can be substandard work that can cause7fires and cost lives.

8 There have been many instances of fires 9 and deaths in New York City, likely caused by faulty electrical work. Addressing the risks of taking 10 11 these kinds of shortcuts after a deadly gas explosion 12 earlier this year, Manhattan DA Cyrus Vance said, and 13 I quote, "Development, construction and renovation is 14 happening all across new York City. Financial 15 incentives for property owners to take shortcuts have 16 never been stronger. Our message is simply this: 17 they have to resist temptation to take these 18 shortcuts. When you tinker around with gas systems 19 and electrical hook up, you have in effect weaponized that building." 20

Unlicensed individuals also neglect to pay proper taxes and insurance, and fail to comply with other important laws and regulations. Using these unlicensed workers means taking a big risk for the consumers.

1	COMMITTEE ON HOUSING AND BUILDINGS 44
2	A few brief comments on the bill.
3	[chime] Section 1 increases civil penalties, which
4	could act as a real deterrent; however, several
5	council members have expressed concern that Intro 247
6	eliminates the three-tier of structure found in
7	present law, [chime] but the bill tracks them
8	verbatim. The criminal penalties in Section 28-203.1
9	of the business Admin Code, which governs the other
10	Title 28 Chapter 4 businesses, trades and
11	occupations. So the approach in this bill, as
12	written, actually makes a lot of sense, but if you
13	decide to change the bill to maintain the present
14	three-tier set-up, the minimum and maximum penalty
15	ranges should be increased dramatically and should be
16	increased significantly from present levels. Section
17	2 increases civil penalties from \$1,000.00 to
18	\$4,800.00 for the first offense by tracking the
19	current DOB schedule of violations, which is logical
20	and consistent.
21	We therefore support this section of the
22	bill as written. By increasing penalties for
23	falsifying a permit application, Intro247 helps
24	dissuade people from farming out their license,

25 another positive result. The bill will also help

1	COMMITTEE ON HOUSING AND BUILDINGS 45
2	MWBE contractors because unscrupulous and unlicensed
3	individuals are now stealing their work.
4	We thank the 24 council members who have
5	already signed on as co-sponsors to Intro 247, as
6	well as the other groups testifying, representing
7	Union, non-Union, management, labor and other
8	industries.
9	On behalf of more than 135 members of the
10	New York Electrical Contractors Association, I thank
11	you for the privilege of speaking today and allowing
12	us to submit more detailed written testimony for your
13	further consideration.
14	I'm happy to answer all questions and
15	thank you very much. [background conversation]
16	CAROL KLEINBERG: Hi. Good morning. I
17	want to thank Elizabeth Crowley and the council in
18	advance, just in case I forget, and I would like to
19	introduce myself. My name is Carol Kleinberg and I
20	am the owner and CEO of Kleinberg Electric, a
21	certified WBE firm that I started in 1979. My
22	company specializes in complex transportation and
23	infrastructure projects performed mostly for city and
24	state agencies.
0.5	

COMMITTEE ON HOUSING AND BUILDINGS 1 46 2 I am speaking today as President of the 3 Association of Electrical Contractors, an organization of about 100 electrical contractors and 4 suppliers. The AEC is active in the five boroughs 5 and affiliated with the IBEW Local Union #3 and the 6 7 New York City Chapter of the National Association of Electrical Contractors. I was also recently elected 8 9 to be President of the New York State Association of Electrical Contractors, but I am most proud to be the 10 11 chairperson of the Joint Apprenticeship and Training Committee of Local Union #3, which oversees over our 12 13 union's best in class Apprentice Education Program. 14 I am the first woman to break through the glass 15 ceiling to chair this most important labor management 16 committee and to lead two major trade associations in 17 our industry.

18 There are many barriers in the path to a 19 successful business ownership that are challenging to 20 overcome. I have spent my entire life as a female 21 and have worked hard to promote the idea that legitimate women-owned small businesses should have a 2.2 23 fair opportunity to compete against the big guys for electrical construction contract opportunities. 24 Fortunately, my union is committed to inclusiveness. 25

COMMITTEE ON HOUSING AND BUILDINGS
 Local Union #3 does not tolerate any form of
 discrimination, sexism or racism.

47

4 But now we are facing the specter of also competing for these against unlicensed electrical 5 shops, who spend little or nothing for skills and 6 7 safety training that we unionized contractors pay millions for in total. If an electrical contractor 8 9 has no license, there is [chime] no way to know whether the company has a record of performing safe, 10 11 competent and reliable work. The firm may have no 12 insurance. They may not be paying for workers 13 compensation. The electricians may not be familiar with electrical code or could even knowingly cut 14 15 corners to skirt code compliance, increasing dangers 16 [chime] to themselves and the public.

17 The unionized electrical industry spends 18 a great deal of money on safety through our state 19 certified apprenticeship school, that I have helped oversee, and our continuing education for training 20 programs. All our member contractors are licensed 21 and our electricians are trained and skilled at their 2.2 23 jobs, thanks to the labor management partnership with Local Union #3. 24

1	COMMITTEE ON HOUSING AND BUILDINGS 48
2	On the other hand, untrained electrical
3	workers, employed by unscrupulous open shop,
4	unlicensed contractors frequently become part of an
5	underground economy. They may end up hurt and
6	treated in emergency room at taxpayer expenses
7	because their employers do not appropriately take
8	safety measures. They often put the general public
9	at great risk because they do not how to work safely.
10	It is critical that we modernize the
11	outdated penalty provisions of the electrical code by
12	providing stiffer fines for unlicensed electrical
13	work. This will more effectively deter unsafe
14	contractors from performing such dangerous work.
15	Therefore, I urge you to support enactment of Intro
16	247. It's important. Thank you.
17	HUMBERTO RESTREPO: Good morning, Chair
18	Jumaane Williams and distinguished committee members.
19	My name is Humberto Restrepo. I thank you for the
20	opportunity to testify at this hearing on behalf of
21	the Joint Industry Board of the Electrical Industry.
22	The Joint Industry Board of the
23	Electrical Industry strongly supports Intro 247, a
24	Local Law to amend the Administrative Code of the
25	city of New York in relation to criminal and civil

COMMITTEE ON HOUSING AND BUILDINGS
 penalties for the performance of unauthorized
 electrical work.

4 The JIB is a labor management 5 organization founded in 1943. It is comprised of Local Union #3 of the International Brotherhood of 6 7 Electrical Workers and the New York Chapter of the National Electrical Contractors Association and the 8 9 Association of Electrical Contractors. The JIB is the ERISA administrator for a family of multi-10 11 employer benefit plans serving Local Union #3 and its 12 affiliated contractors in the Greater New York City 13 area.

14 On April 12 of 2016, the Housing and 15 Buildings Committee held a public hearing on a package of bills that addressed safety issues and 16 17 other concerns with gas explosion, gas piping 18 systems, gas-related violations and commercial in 19 residential buildings, and called for annual reports on the state of New York City's gas infrastructure. 20 Similarly, the performance of unauthorized electrical 21 work is no less a safety threat or hazardous 2.2 23 condition.

It is imperative that the Housing andBuildings Committee support and recommend the

1	COMMITTEE ON HOUSING AND BUILDINGS 50
2	enactment of Intro 247. Intro 247 increases the
3	maximum criminal fine, as well as lengthens the terms
4	of imprisonment that may be imposed from six months
5	to one year. Additionally, it codifies the civil
6	penalty for first time violations. The enactment of
7	this sensible bill will serve as a strong deterrent
8	to the performance of electrical work by unlicensed
9	contractors. The imposition of the recommended
10	criminal fines and civil penalties will go a long way
11	in ensuring the safety of the public and the proper
12	installation of electrical work as per New York
13	City's stringent electrical code.
14	The Joint Industry [chime] Board of the
15	Electrical Industry urges the passage of Intro 247.
16	Its enactment will send a clear signal that New York
17	City will impose severe penalties and fines on
18	unlicensed contractors [chime] that put the safety of
19	the public at risk. Thank you very much.
20	SAL FERRARA: Chairman Williams, members
21	of New York City Committee on Housing and Buildings,
22	good morning. My name is Sal Ferrara. I'm the
23	Chairman of the New York City Chapter of Electrical
24	Inspectors and also as an electrical code expert.
25	

1	COMMITTEE ON HOUSING AND BUILDINGS 51
2	I'm here this morning on Intro 247-2014,
3	which increases criminal and civil penalties for
4	performing unlicensed electrical work in New York
5	City. My message is very simple. Can anyone perform
6	surgery on a person? The answer is no. You must go
7	through many years of education to understand how to
8	perform a particular surgery. This is true for the
9	master electrician. Let me explain two important
10	definitions so you understand our industry that will
11	help you better understand why there should be
12	penalties for unlicensed electrical work.
13	First, in the New York City
14	Administrative Code Title 27 3004, master
15	electrician's license. What exactly is a master
16	electrician? The license issue; and here's the
17	definition: the license issued to an individual who
18	has passed the required examination and test and who
19	otherwise qualifies for the insurance of such license
20	pursuant to this chapter. An individual who holds a
21	license shall be known as a master electrician. Then
22	we have in the New York City 2011 code a qualified
23	person: one who has skills and knowledge related to
24	the construction and operation of electrical
25	equipment and insulation and has received safety

1COMMITTEE ON HOUSING AND BUILDINGS522training to recognize and avoid the hazards that are3involved.

4 What does this mean? We'll keep it 5 Suppose someone other than a master simple. electrician, especially an unlicensed contractor, 6 7 installs a ceiling fan in your living room of a dwelling unit. I'm going to cite 10 violations ... 10 8 9 code requirements that should be performed to install that ceiling fan safe, so there's requirements to 10 11 install just a ceiling fan box, and I'm going to go 12 through them very simple in one minute.

110.2 approval for material; [chime] 13 110.3 examination, identification, installment of 14 15 equipment must be listed and labeled; 314.27 the outlet box, make sure that [chime] the paddle fan or 16 17 the ceiling fan ... the box can hold the weight of the 18 ceiling fan; 314.16 how many conductors can you put 19 in that outlet box; 250.148 how do you ground, how do 20 you bond everything with the electrical continuity for safety for a ground fold; 300.2 what are the 21 temperatures of the conductors inside that outlet 2.2 23 box; 300.11 securing and supporting the cable assemblies; 300.14 how many inches of wire has to be 24 out of that outlet box; 210.24 knowing the right size 25

1	COMMITTEE ON HOUSING AND BUILDINGS 53
2	wire. In New York City there's an amendment you've
3	got to use number 12 wire. And the last, but not
4	least 110.12 mechanical execution, electrical work
5	shall be installed in a neat and workman like manner.
6	As you can see, installing a ceiling fan
7	requires someone with knowledge and experience, not
8	someone that is unlicensed. Thank you.
9	CHAIRPERSON WILLIAMS: Thank you very
10	much for all of your testimony. We have questions
11	from two council members. We'll give five minutes
12	each. We've been joined by Council Members Torres
13	and Salamanca. We have questions from Council Member
14	Crowley and Rosenthal. We'll start with Council
15	Member Crowley.
16	COUNCIL MEMBER CROWLEY: Thank you,
17	Chair. Today is very much a Buildings hearing, but I
18	chair the Fire and Criminal Justice Committee at the
19	City Council, so this bill is very important to that
20	committee as well because I do believe that we're
21	really raising awareness of just how hazardous and
22	dangerous it is for electrical contractors to be out
23	there pretending to be contractors when they're not
24	licensed and I don't think we know the extent of just
25	how much harm happens each and every day when we have

1	COMMITTEE ON HOUSING AND BUILDINGS 54
2	an industry where you have so many people out there
3	performing this type of work that don't have the
4	right to do that, and we heard it from the Department
5	of Buildings; just more and more contractors are
6	pretending to be licensed and I want to thank this
7	panel for coming in today, for testifying and for the
8	work that you do, especially Miss Kleinberg as a
9	woman chairing a labor management committee. I want
10	to thank you for your commitment to the industry and
11	also for the members who are trained in safety first
12	because safety is so important, not only for the job
13	sites, but for what happens when the construction
14	site is no longer a construction site and is a
15	habitable building or a workplace. So we need to
16	make sure that safety is always first and I thank you
17	again for being here.
18	CHAIRPERSON WILLIAMS: Thank you, Council
19	Member. Then Council Member Rosenthal followed by
20	Council Member Grodenchik. We have been…
21	[crosstalk]
22	COUNCIL MEMBER ROSENTHAL: [inaudible]
23	CHAIRPERSON WILLIAMS: Joined by Council
24	Members Espinal and Levine.
25	

1	COMMITTEE ON HOUSING AND BUILDINGS 55
2	COUNCIL MEMBER ROSENTHAL: I also don't
3	have a question. I just want it on the record that I
4	am signed onto this bill 247, even though it doesn't
5	show it in the committee report, so I'm proud to be
6	one of the 24 who's co-sponsoring this bill. It's
7	incredibly important for tenants and for residents
8	throughout the city and I really appreciate
9	Councilwoman Crowley for introducing this bill,
10	keeping your eye on the ball and you know, just
11	absolutely in the right place, so thank you very
12	much.
13	CHAIRPERSON WILLIAMS: Thank you.
14	Council Member Grodenchik.
15	COUNCIL MEMBER GRODENCHIK: Thank you,
16	Mr. Chair. I want to thank the people from the Joint
17	Industry Board, which I have a long and very proud
18	history with. I was recently honored to be at the
19	opening of the Local 3 Training Center in Long Island
20	City and I wonder… I'll ask one of you to talk about
21	the investment that Local 3 and the Joint Industry
22	Board made to ensuring that the people; the men and
23	women of Local 3; the journeymen who travel around
24	our city every day, how much of an investment was
25	made? Can you tell us?

2 CAROL KLEINBERG: [off mic] For the 3 Training Center?

1

4

## COUNCIL MEMBER GRODENCHIK: Yeah.

5 CAROL KLEINBERG: For the Training Center it was so far around \$43 million and it's not quite 6 7 finished yet, but it's an incredible amount of money that we spend based on the fact that so many things 8 9 have changed in our industry, whereas that we have to do so much more; so much different type sophisticated 10 11 work and so we've done everything possible, including 12 the safety programs that we have in other areas. The 13 Union is very, very committed to safety and we make 14 sure that our people go on the jobs in proper hazmat 15 uniforms. They go on the jobs; they know that they 16 have to wear work boots and hard hats and vests. Our 17 men and women are very, very committed and I just 18 want you to know the fact that we want to ensure 19 their safety as much as we want to ensure the safety 20 of the people that we represent; you know, builders 21 and the developers and whatever. So I just want you 2.2 to know that, and I'm very proud of the Training 23 Center because not only are we doing training in just one area, but we're teaching them how to go on the 24 25 safety tracks in transit. We put tracks in the

1	COMMITTEE ON HOUSING AND BUILDINGS 57
2	building. We put an elevator shaft in the building.
3	We have a residential house in the building now that
4	you know, they just know that they're being taught
5	exactly what needs to be done and they're tested and
6	we also put them through college and they walk out of
7	that training in five and a half with an Associate's
8	degree, so we're getting the educated electrician as
9	well.
10	COUNCIL MEMBER GRODENCHIK: I want to
11	[crosstalk]
12	CAROL KLEINBGERG: Thank you.
13	COUNCIL MEMBER GRODENCHIK: I want to
14	thank you for that information. Do you know how
15	many… I don't know, Mr. Chair, if we have been given
16	the statistics on how many fires a year are started
17	thought shoddy electrical work?
18	CHAIRPERSON WILLIAMS: I don't have it.
19	I think Council Member Crowley asked a similar
20	question for the administration and they didn't have
21	the number, so
22	[crosstalk]
23	COUNCIL MEMBER GRODENCHIK: Okay.
24	CHAIRPERSON WILLIAMS: We can get that
25	for you.

1	COMMITTEE ON HOUSING AND BUILDINGS 58
2	SAL FERRARA: I could tell you
3	nationwide. It's 23,400 from the FEMA, which is part
4	of the… I forget what the… it's part of FEMA. If you
5	go to FEMA's website, google electrical fires.
6	COUNCIL MEMBER GRODENCHIK: Okay, I'll
7	check that.
8	STEPHEN GIANOTTI: Yeah, there are more
9	than we recognize that are categorized under
10	electrical fire, as it's one of the most prevalent
11	things that happen in homes and residential
12	buildings; not totally, but the numbers are
13	stagnating. I don't have those numbers with us here
14	today, but it's eye opening. It really, really is.
15	COUNCIL GRODENCHIK: Thank you, Mr.
16	Chair. Thank you…
17	[crosstalk]
18	HUMBERTO RESTREPO: And if I can just add
19	something. This is an example here. I mentioned
20	before the Joint Industry Board is a labor management
21	organization, so this is a perfect example or model
22	that we have people from all over the world come to
23	study labor and management working together; whether
24	it's safety; whether it's educating the future
25	workforce of our city. So we appreciate the support

1	COMMITTEE ON HOUSING AND BUILDINGS 59
2	of the council to ensure that this bill becomes law
3	because it is very important that we continue to
4	operate and do the electrical installation in the
5	city according to code, and I believe in New York
6	City electrical fires account for 13% of the fires.
7	Thank you.
8	COUNCIL MEMBER GRODENCHIK: I am very
9	long familiar with the Joint Industry Board having
10	( <b>inaudible</b> ) as a young boy and
11	[interposing]
12	HUMBERTO RESTREPO: Wow.
13	COUNCIL MEMBER GRODENCHIK: I go back
14	even further. I can show you pictures of my in my
15	stroller with my mother watching the Joint Industry
16	Board being erected.
17	[interposing]
18	COUNCIL MEMBER ROSENTHAL: I want to see
19	that for sure.
20	COUNCIL MEMBER GRODENCHIK: You'll see
21	it; not
22	[crosstalk]
23	COUNCIL MEMBER ROSENTHAL: Bring it in.
24	COUNCIL MEMBER GRODENCHIK: Today, not
25	today though. [laughter] Thank you and I want to

1 COMMITTEE ON HOUSING AND BUILDINGS 60 2 thank my colleague, Elizabeth Crowley, for 3 introducing this legislation, which will save lives 4 undoubtedly. Thank you all. CHAIRPERSON WILLIAMS: Thank you, Council 5 Member Grodenchick. We've been joined by Council 6 7 Member Mendez and we'll have two minutes for Council Member Rosenthal, who has additional questions. 8 9 COUNCIL MEMBER ROSENTHAL: Thank you so much, Chair Williams. I actually want to ask about 10 11 solar panels and it's my understanding that Local 3 will be doing the work of the installation of the 12 city's solar panels, and actually I'm asking for 13 confirmation... 14 15 [interposing] 16 STEPHEN GIANOTTI: Yeah. 17 COUNCIL MEMBER ROSENTHAL: About that 18 because as Chair of the Contracts Committee, I'm 19 going to be having a hearing about this in January. 20 STEPHEN GIANOTTI: I would like to for 21 the record be noted that yes, Local 3 IBEW, the New York Electrical Contractors Association, Association 2.2 23 of Electrical Contractors are involved and will be involved with the city and the solar panels. My 24 company does ... every day we're installing panels 25

1 COMMITTEE ON HOUSING AND BUILDINGS 61 2 throughout the city on residential homes, commercial 3 buildings. As a matter of fact, on the Training Center at IBEW it's a green building. We've 4 installed solar panels that provide most of the 5 power; not all of it, but most of the power within 6 7 that building. So yes, we will be a formidable force 8 out there, making sure that things are installed 9 correctly for the Building Department codes and the New York Fire Department codes, which are just as 10 11 important that things are situated so that Fire Department can access the roof without danger and 12 13 problems. So yes, thank you.

14 BENJAMIN ARANA: Helen, thank you for 15 supporting us because I know you were out there with 16 the line ACLC and us. We were going up the stairs 17 last time, and I'll be at the hearing in January 18 myself. Again, my name is Benny Arana from Local 3 19 and I'm the business representative also responsible 20 for solar installations on the Union end in Local 3, and the 88 remaining buildings in the contract with 21 New York Power Authority tangent is the solar broker 2.2 23 that has the contract and they have come to the Local and have been speaking with our contactors, three 24 already, and we do have confirmation that it is 25

1COMMITTEE ON HOUSING AND BUILDINGS622prevailing rate and I started an audit on the 24 jobs3that were done and I found some wage violations4already at this point and one of those contractors5[chime] are also unlicensed. So I will be following6through with the audit and will be contacting the7Building Department with that company.

ALEX GLEASON: And if I could just add 8 9 one thing. Alex Gleason, New York City Central Labor 10 Council. We have a complete commitment to being 11 involved at the public level and at the private level to ensuring that as many renewable resources are 12 13 installed with labor standards and with pathways to 14 apprenticeship and local hire as possible. That is 15 our commitment in preparing for the 21st Century and 16 for the ravages of climate change.

17 CAROL KLEINBERG: [off mic] Can I just 18 say one more thing? There's been a mandate by the 19 governor to have on the jobs 30% minority, MWBEs DBs; 20 minorities and MWBEs and I want you know that they 21 should when they... I know I went through a major certification thing. It took me 12 years. 2.2 Thev 23 didn't believe I could do anything, but the truth of the matter is is that I persevered, but some of the 24 people that aren't persevering are getting in very 25

1 COMMITTEE ON HOUSING AND BUILDINGS 63 quickly and a lot of them aren't licensed. 2 So I 3 think that we have to be stricter about who we think are the minorities, just because they're minorities 4 and women doesn't mean that they should be licensed. 5 So I'd like to take that into consideration. 6 7 COUNCIL MEMBER ROSENTHAL: Is that one of the guestions on the MWBE certification; whether or 8 9 not they're labor? CAROL KLEINBERG: Yeah, it started in 10 11 around 2000 I want to say in the 2000 area. That's when that started that they asked if you were the 12 13 licensee because if you remember, in the late seventies when I became a DBWB, there wasn't even a 14 15 licensed electrical inspector, no less a licensed electrical contractor and there would be no way that 16 17 a woman could really get into it, so I was really put 18 in because the fact is that there was nobody else 19 there and the truth of the matter is that since the 20 program has run, there's a lot of changes, but they never watched the changes. It's the same way that 21 they don't watch the lists that come out from the 2.2 23 different agencies. They don't watch it and so we don't have any safeguard and that's something that I 24 think we need as well, is the fact that we have to 25

1 COMMITTEE ON HOUSING AND BUILDINGS 64 2 watch unlicensed. We need a safeguard on those 3 things too. So I think that that's something to be looked into. 4 5 COUNCIL MEMBER ROSENTHAL: Thank you. Ι look forward to following up and seeing you in 6 7 January. 8 CHAIRPERSON WILLIAMS: Thank you very 9 much and I appreciate you bringing up the requirements for MWBE. I think the state has done a 10 11 little bit better than the city, but they both have a 12 long way to go to make sure we get MWBEs in there, and I look forward to Council Member Rosenthal's 13 14 hearing as well. I think that's all that we have for 15 questions for this panel. I just want to say thank 16 you very much for the work that you're doing and 17 taking the time to come out to present to us today. 18 So I normally don't sign onto legislation as a 19 practice, normally speaking, before they have a 20 hearing, but I'd like to sign onto Intro 247 and 348, 21 and thank Council Members Crowley and Dromm for their leadership on those issues. Our last panel will be 2.2 23 Mohamad A. Mohamad for 5-Boro Electrical; Donald Ranshte from BTEA and Ellen Davidson from the Legal 24 Aid Society, one of my favorite people in the world, 25

1 COMMITTEE ON HOUSING AND BUILDINGS 65 so I know she will not be coming to testify against 2 3 the bill that I have put forth today. [background 4 voice; laughter] 5 [Pause] CHAIRPERSON WILLIAMS: Thank you. 6 Can 7 you each raise your right hand, please? Do you affirm to tell the truth, the whole truth in your 8 9 testimony and answer honestly to council member questions? We're going to put two minutes for each 10 11 of your testimonies. Because of the time; we had 12 some time, I've been pretty liberal with the time, 13 but people have also been very responsible, so 14 hopefully that will continue and you can begin in the 15 order of your preference. 16 ELLEN DAVIDSON: Good morning. My name 17 is Ellen Davidson. I am a staff attorney from the 18 Legal Aid Society and I will say that I think I 19 testify in front of this committee often and before I 20 get into my testimony, I do want to say that we 21 support Intro 648. We always believe that more information that you give to tenants about their 2.2 23 living situation, the better. As for Intro 116, we are in somewhat of 24 an unusual situation vis-à-vis this city council to 25

1 COMMITTEE ON HOUSING AND BUILDINGS 66 2 come to a hearing and say we are in complete 3 agreement with the administration and strongly oppose 4 this Intro. We agree with the administration to the 5 extent that landlords and tenants agree to provide access in the evening hours or on weekends. 6 Thev can 7 do so, so we see this changing the language to be 8 unnecessary. 9 We actually do see on our everyday practice with our clients incredible problems around 10 11 access, but evening and weekend hours aren't that.

Although the regulations require notice, most of the times our clients receive notice that their landlord seeks to gain admittance because they get a knock on their door demanding that the landlord be allowed to come right in, and when they're taking their kids to school they're told they need to stay home and their kids need to stay home as well.

We additionally have... you know, it is part of the landlord narrative in the city that the reason that our clients live in terrible conditions is that our clients either have destroyed the apartment or haven't told them about the repairs or haven't provided access or won't provide access, and it seems to me that all this bill does is continue on

COMMITTEE ON HOUSING AND BUILDINGS 1 2 with that narrative that the people [chime] who are 3 at fault for the repairs are clients.

4 I will say, and I will make this quick, 5 that our clients are working clients who often lose thousands of dollars in income because they have to 6 7 stay home and stay home all day waiting for landlords to appear, who sometimes they do and sometimes they 8 9 don't. We've had clients actually lose jobs in trying to get repairs done. Often request in court 10 11 that their landlords do repairs on weekends and 12 evening hours and are told by the court that the court that the courts won't order it and told by the 13 14 landlords that they choose not to make those repairs 15 on those times.

16 So it seems particularly ironic that this 17 incredible problem that our clients have is being 18 ignored by this committee and instead, the landlord 19 [chime] who currently has the ability you know, with 20 the tenant agreement to come in in the evening hours 21 or on weekends is getting even more support for this 2.2 position. It seems like yet another tool that 23 landlords will be able to use to harass our clients out of their homes and it is just immensely 24 disappointing. Thank you. 25

1	CONVERSE ON HOUSING AND DULLDINGS (0
1	COMMITTEE ON HOUSING AND BUILDINGS 68
2	DONALD RANSHTE: Good morning, Chair
3	Williams and members of the committee. I am Donald
4	Ranshte, Senior Vice President of the Building Trades
5	Employers' Association, an organization who's
6	representing 27 Contractor Associations with 2,000
7	Union construction managers, general contractors,
8	specialty and safety trades doing business in New
9	York City. Thank you for the opportunity to present
10	testimony today on Intro 247, which will amend
11	Section 273017 and Section 28201.2.1 of the New York
12	City Construction Code in relation to unlicensed
13	electrical work.
14	First, I would like to say that after
15	careful consideration given to the bill, we fully
16	support the legislation. Intro 247 is necessary to
17	suppress unlicensed underground electrical work,

This bill is similar in size and scope and nature to the laws that were passed regarding gas piping and plumbing and the problem of unlicensed

making the penalties a real deterrent instead of the

cost of doing business. It isn't often that we come

here to ask for an increase in penalties; however,

those companies that are found doing unlicensed,

unregulated work put us all in danger.

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1 COMMITTEE ON HOUSING AND BUILDINGS 69 2 work is growing, especially in the boroughs and on 3 smaller jobs specifically, homeowners who think they 4 are hiring a licensed electrician and ultimately may 5 get a dangerous, reckless and potentially life 6 threatening job done to their home.

7 The BTEA appreciates the clarification that performing electrical work without a license 8 9 shall be deemed immediately hazardous. This is long overdue. The new construction codes created the 10 11 immediately hazardous designation to move a 12 classification of violations that will definitely 13 impact the safety of the end user, most often 14 homeowners.

15 The unionized electrical industry has 16 spent a great deal of time and money to train their 17 workforce. On the other hand, untrained electrical 18 workers and unscrupulous contractors put us all at 19 [chime] Just real quickly. Intro 247 would be risk. 20 a necessary upgrade to the current electrical code 21 and cannot wait the for the cyclical revision process. By making this a priority, the council has 2.2 23 sent a message to the underground contracting business that this type of unlicensed and dangerous 24 work will no longer be tolerated. The underground 25

1COMMITTEE ON HOUSING AND BUILDINGS702construction trade endangers us all. Whether it's3doing unlicensed work, harassing and not paying4workers, cutting corners and breaking the code, the5underground industry is not safe. Thank you.

MOHAMAD A. MOHAMAD: Chairman Williams 6 7 and council members, I appreciate this opportunity to talk on behalf of the 5-Boro Electrical Contractors 8 9 Association, Inc. The 5-Boro Electrical Contractors Association, Inc. was organized in 1957 and our 10 current electrical licensed members are over 250 11 contractors and their employees. They have provided 12 responsible, safe electrical installations and 13 14 repairs since its inception throughout the city of 15 New York.

16 My name is Mohamad A. Mohamad and I hold 17 a master electrician's license in our city. I have 18 been an officer of the 5-Boro organization for many 19 years, and have represented the association on many 20 issues with the department. Our members have developed their craft with safety in mind for our 21 employees and for those we serve. The purpose of our 2.2 23 organization is to advise each other of changes, laws, regulations in connection with the New York 24 City buildings administrative and electrical codes 25

1	COMMITTEE ON HOUSING AND BUILDINGS 71
2	and technical codes and all other laws and
3	regulations pertaining to electrical repairs and
4	installations within the city of New York. 5-Boro
5	has also provided up-to-date continuing education to
6	all our members far before the continuing education
7	had become law in the city of New York. 5-Boro also
8	works with the Department of Buildings in helping to
9	revise the New York City electrical code. We also
10	participate on other committees. Currently I am, and
11	have been, a member of DOB's Electrical Code Revision
12	and Interpretation Committee, ECRIC.
13	After having read the proposed amendment
14	Intro 247-2014, sponsored by Council Member Elizabeth
15	S. Crowley, Rosie Mendez and Karen Koslowitz,
16	entirely, we, the 5-Boro Electrical Contractors
17	Association, wholeheartedly agree with your attack on
18	unlicensed, unsupervised electric work that creates
19	total havoc within our communities. These atrocities
20	[chime] are nothing new. They have been going on for
21	far too long, putting lives in harm's way while
22	allowing further unsafe conditions to go unchecked;
23	thus, fester in homes, workplaces and many other
24	buildings within our city. Unfortunately, we will
25	have to address these issues at a later time,

COMMITTEE ON HOUSING AND BUILDINGS
 hopefully without incident or harm to life and
 property.

One of our reasons of speaking to this 4 5 proposed legislation is to effect change in the language of this very important document. Another is 6 7 to support the penalties that the amendment in Intro 247-2014 proposes. The changes we would like to see 8 9 and would be in favor of is in the title of the Intro 10 itself. For example, as now written, [chime] a Local 11 Law to amend the Administrative code of New York City 12 in relation to criminal and civil penalties for the performance of unauthorized electrical work. 13

14 Change we would like to see directly in 15 relation to this, a Local law to amend the 16 Administration Code of the city of New York in 17 relation to criminal and civil penalties for the performance of, and this is the change we're 18 19 recommending, unlicensed, unsupervised electrical companies or individuals doing electrical work 20 without a license. 21

Council members, please note, licensed electrical contractors do not begin or start electrical work without first filing an application e-file with our licensed seal attached. In each app

COMMITTEE ON HOUSING AND BUILDINGS 1 73 2 we submit and describe the target of the work. Once 3 the app is received by the building's agency, it is reviewed, making sure all criteria by the governing 4 bodies are met. Then and only then will we receive a 5 permit authorizing us as licensed electricians to 6 7 begin our task described in the app. The systematic process we just depicted is the authorization to do 8 9 licensed electrical work. Unless we go through this process, the work is unauthorized. 10

11 Admittedly, there is always a possibility of not filing an application due to distractions of 12 electrical emergencies or our office sending out 13 14 workers [chime] prematurely due to a contract or 15 possibility of our offices or even ourselves 16 forgetting to file an app for a permit due to rushing 17 out for personal emergencies, et cetera. These 18 instances are far and very few. Eventually we always 19 do file every job. We always remind our 5-Boro 20 membership to file all their projects and post their 21 permits so as to be conspicuously displayed. 2.2 The whole point we're making here is that

the word unauthorized electrical not only refers to the unlicensed contractor, but can also include the licensed electrical contractor without a permit.

1	COMMITTEE ON HOUSING AND BUILDINGS 74
2	[interposing]
3	CHAIRPERSON WILLIAMS: I'm going to have
4	to ask you if you have a closing sentence, you're
5	going to have to
6	[interposing]
7	MOHAMAD A. MOHAMAD: Yeah, well, the
8	closing sentence is this: I heard your committee sit
9	there and state what can we do? This is only the
10	beginning of what you have to do. What we have to do
11	is monitor work outside, as way back in 1980, I,
12	along with Director Sanchez
13	[interposing]
14	CHAIRPERSON WILLIAMS: So just we're
15	clear, I just want to make sure you have a closing
16	sentence for your testimony and what you're saying
17	now we can follow up
18	[crosstalk]
19	MOHAMAD A. MOHAMAD: Okay, I
20	[crosstalk]
21	CHAIRPERSON WILLIAMS: With questions.
22	MOHAMAD A. MOHAMAD: Closed the testimony
23	once you spoke and now I'm just ad-libbing if you
24	might
25	[interposing]

1	COMMITTEE ON HOUSING AND BUILDINGS 75
2	CHAIRPERSON WILLIAMS: Sure, but we can
3	do that when we ask questions, so
4	MOHAMAD A. MOHAMAD: Okay, sure.
5	CHAIRPERSON WILLIAMS: Alright? Thank
6	you so much for your testimony. I did have a couple
7	questions. We've been joined by Council Member
8	Ulrich and Council Member Cornegy. My first question
9	is for Ellen Davidson. Thank you very much for
10	coming out. I appreciate the constructive criticism,
11	even if it's toward me and my bill. My intention is
12	obviously not to make things worse for tenants, so
13	I'm welcoming all of the input. I also am happy to
14	support a bill that would assist in owners and owners
15	gaining access. I don't want to support a bill if it
16	doesn't address a problem, and of course, if it makes
17	life worse for tenants. But you did say something
18	interesting about the time issue; that judges refuse
19	to enforce it and some owners won't do it.
20	ELLEN DAVIDSON: Well, I mean the problem
21	is that this bill is about an owner's right to
22	access, so owners always get the right to access.
23	[interposing]
24	CHAIRPERSON WILLIAMS: Mm-hm.
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COMMITTEE ON HOUSING AND BUILDINGS	COMMITTEE	ON	HOUSING	AND	BUILDINGS	
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2 ELLEN DAVIDSON: There's no reciprocal 3 right in this or in any statute that tenants have any 4 rights on when access is. And so a tenant's request 5 for to not ... you know, we represent low wage earners, so most of them when they can't be at work, they 6 7 don't make money, right? So it's a huge problem and 8 so they will often ask the landlord whether they 9 would be willing to come in on the weekends so they 10 don't miss work, and the courts say that there's 11 nothing in the law that would allow them to order a 12 landlord to do the work on the weekends, and in our 13 experience most owners refuse to. 14 CHAIRPERSON WILLIAMS: So I mean that's 15 interesting to me because I found a lot of the 16 pushback actually frankly persuasive, some of it, and 17 a lot of it had to do with what is already the HPD 18 policy... 19 [interposing] 20 ELLEN DAVIDSON: Mm-hm. 21 CHAIRPERSON WILLIAMS: And the door that 2.2 this might open, but now what you just said had me 23 rethinking some of it because if it's already in policy and the judges refuse to accept the policy ... 24 25 [interposing]

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1	COMMITTEE ON HOUSING AND BUILDINGS 77
2	ELLEN DAVIDSON: It it's
3	[interposing]
4	CHAIRPERSON WILLIAMS: Wouldn't codifying
5	it make the judge see it in law and enforce it?
6	ELLEN DAVIDSON: No, I mean because this
7	particular statute and what HPD policy is is that if
8	the owner wants to come in on the weekends, they can.
9	There's nothing in the statute or the regulations
10	that say if the tenant is requesting that the work be
11	done on the weekends that the tenants have any right
12	to expect that to happen.
13	CHAIRPERSON WILLIAMS: Is there a way to
14	word that in the bill somehow?
15	ELLEN DAVIDSON: Well, certainly not in
16	this part of the statute, which is entitled "Owner's
17	Right to Access." I mean this is what we're talking
18	about
19	[crosstalk]
20	CHAIRPERSON WILLIAMS: Sure, I
21	understand.
22	ELLEN DAVIDSON: Right here is just the
23	owner's rights. If you wanted to draft legislation
24	that required owners to come in on the weekends or to
25	work you know, to figure out how to do that and would

1 COMMITTEE ON HOUSING AND BUILDINGS 78 2 give the judges the power to order landlords to do 3 the work on the weekends, we would support such a 4 bill.

## CHAIRPERSON WILLIAMS: Mm-hm.

ELLEN DAVIDSON: But to have ... as I said, 6 7 it's particularly galling I think for our clients who ask us all the time if there are ways to get the work 8 9 done on weekends. They're desperate to have the repairs. They don't want their families living in 10 11 unsafe conditions, and yet when they request it of 12 the landlords, the answer is no and when we request 13 it of the courts, the courts say they have no power 14 to order the landlords to make the repairs on the 15 weekends. So to have to be faced with a bill, which is all about the landlords having more access on the 16 17 weekends, whether or not the tenant agrees, seems 18 somewhat well, unfair.

19 CHAIRPERSON WILLIAMS: Sure. Just for 20 clarity, I don't think that most of the repairs are 21 not being done because tenants are not providing 22 access.

23 ELLEN DAVIDSON: I... 24 [interposing]

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1	COMMITTEE ON HOUSING AND BUILDINGS 79
2	CHAIRPERSON WILLIAMS: I do believe that
3	there are some access issues that I've seen actually
4	where tenants have refused to give access, so I do
5	believe that that happens. But I do take everything
6	that was said seriously, so I appreciate it and I
7	appreciate you coming. I know you probably didn't
8	want to have to oppose
9	[interposing]
10	ELLEN DAVIDSON: Thank you.
11	CHAIRPERSON WILLIAMS: But I appreciate
12	it. Sure. We can go to Council Member Ulrich.
13	COUNCIL MEMBER ULRICH: Thank you,
14	Chairman. Al, I'm wondering where Joe de Jockamo
15	[sp?} is today.
16	MOHAMAD A. MOHAMAD: Sick in bed. He
17	should be here.
18	COUNCIL MEMBER ULRICH: He should be
19	here. That's right.
20	[crosstalk]
21	MOHAMAD A. MOHAMAD: Right, as President
22	[crosstalk]
23	COUNCIL MEMBER ULRICH: He lives in my
24	district and he's the
25	[crosstalk]
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1	COMMITTEE ON HOUSING AND BUILDINGS 80
2	MOHAMAD A. MOHAMAD: Of the Association.
3	COUNCIL MEMBER ULRICH: President of the
4	Electrical Contractors Association and they have
5	reached out to my office about this particular bill
6	and I'm hoping that maybe the committee staff can
7	have a follow-up meeting to discuss some of the
8	concerns that they have in the future with the
9	Association.
10	CHAIRPERSON WILLIAMS: Mr. Mohamad, I
11	think you were going to tell us some other
12	[crosstalk]
13	MOHAMAD A. MOHAMAD: Well, I was I was
14	[crosstalk]
15	CHAIRPERSON WILLIAMS: Ideas that we had.
16	I just wanted to be clear. You're supportive of the
17	bill, but think we need to do more or you're not
18	supportive of the bill?
19	MOHAMAD A. MOHAMAD: I'm supportive of
20	the bill with a language change.
21	CHAIRPERSON WILLIAM: I see.
22	MOHAMAD A. MOHAMAD: The part
23	specifically, in answer to your question, is that
24	unauthorized work is an electrician with a license
25	doing work without a permit, so he's unauthorized.

1	COMMITTEE ON HOUSING AND BUILDINGS 81
2	CHAIRPERSON WILLIAMS: Sure.
3	MOHAMAD A. MOHAMAD: So the language has
4	to move from that to what we recommend as to begin
5	the task to describe the app, the systematic process
6	okay; authorization to do licensed electrical work.
7	Unless we go through this process, the work is
8	unauthorized, meaning in order to get the permit.
9	That was stated in my document. It seems that it
10	puts all licensed electrical contractors in a
11	conflict in the future now because this wordage;
12	language can be misinterpreted. So we'd like that
13	language redone, not exactly as we said, but to
14	protect the licensed electrical contractor from 247-
15	2014.
16	The other thing I wanted to say was in
17	1980, somewhere in those years, I sat down with
18	Director Sanchez of the BEC, then called Bureau of
19	Electrical Control. At that meeting we stated that a
20	lot of fires, and this was brought up by your
21	committee, takes place at night when people are
22	sleeping; electrical fires. This does not stop at
23	all. It's a beginning. What we need to do is to go
24	more. We used to call into Sanchez's office. He

25 gave us a particular person to call. They would

1 COMMITTEE ON HOUSING AND BUILDINGS 82 2 document the unlicensed work our licensed electrical 3 contractors had seen and put a calendar of all the 4 complaints that our licensed electrical contractors 5 had made and then followed up in the same bulletin that we would put out monthly, and there was 100 in a 6 7 month. So in answer to that question how do these 8 fires start, nothing is being done about that. You 9 need more bodies out in the street to supervise and coordinate with other industries work going on that 10 11 could also be interpreted. Let's say a plumber's doing work. Well, a plumber may disconnect a meter 12 13 and then disconnect the ground, so you need a follow-14 up there. You need to be talking to the other 15 industries. This is very important in order to achieve what this document is trying to achieve. 16 17 This document is really going to only pronounce to 18 the person who is getting fined. That word will not 19 That individual contractor who receives qo around. 20 this adjusted fine will simply disappear and another 21 one will take his place. We need more people on the street to supervise and protect the citizens of this 2.2 23 city. Thank you. CHAIRPERSON WILLIAMS: Thank you very 24

25 much all of you for your testimony and the work that

1	COMMITTEE ON HOUSING AND BUILDINGS 83
2	you do. We've received testimony for the record from
3	New York Electrical Contractors and REBNY. Seeing
4	that no one else has signed up to testify, this
5	hearing is now closed.
6	[gavel]
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## CERTIFICATE

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date December 29, 2016