

CITY COUNCIL  
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON GENERAL WELFARE JOINTLY WITH THE  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL  
DISABILITY, SUBSTANCE ABUSE AND DISABILITY SERVICES

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November 21, 2016  
Start: 10:16 a.m.  
Recess: 2:01 p.m.

HELD AT: 250 Broadway - Committee Rm.  
14<sup>th</sup> Fl

B E F O R E: STEPHEN T. LEVIN  
Chairperson

ANDREW COHEN  
Chairperson

COUNCIL MEMBERS: Annabel Palma  
Fernando Cabrera  
Ruben Wills  
Vanessa L. Gibson  
Corey D. Johnson  
Ritchie J. Torres  
Barry S. Grodenchik  
Rafael Salamanca, Jr.  
Elizabeth S. Cowley  
Paul A. Vallone  
Joseph C. Borelli

## A P P E A R A N C E S (CONTINUED)

Daniel Tietz, Chief Special Services Officer  
New York City Human Resources Administration,  
Department of Social Services and Department of  
Homeless Services, NYCDSS, NYCDHS

Dr. Fabienne Laraque, Medical Director  
NYC Department of Homeless Services, NYCDHS

Dr. Gary Belkin, Executive Deputy Commissioner  
Department of Health and Mental Hygiene, DOHMH

Dr. Bouchard Burns  
Behavioral Health Director  
NYU Lutheran Community Medicine Programs

Stephanie Gendell, Associate Executive Director  
Policy and Advocacy  
Citizens Community for Children

Catherine Trapani, Executive Director  
Homeless Services United  
Also Appearing for:  
Christy Parque, President and CEO  
Coalition for Behavioral Health NYC

Nicole Bramstedt  
Director of Policy  
Urban Pathways

Giselle Rivera, Policy Director  
Coalition for the Homeless

Joshua Goldfein  
Legal Aid Society

Lynette Verges, Director  
Social Work  
Care for the Homeless

Bradley Rapanut, Program Director  
Bronx Works

Wendy O'Shields, Safety Net Activist

Regina Clark, Deputy Director  
My Time, Inc.

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[sound check, pause]

CHAIRPERSON LEVIN: Good morning

everybody. My name is Council Member Stephen Levin.

I am Chair of the New York City's--New York City

Council's Committee on General Welfare. Today we are

here to hold part 2 of our hearing series on health

services for homeless individuals and families in the

DHS system. Jointly with the Committee on Mental

Health, today's hearing will address mental health

services, in the DHS Shelter System. We will also be

considering Intro No. 932, a Local Law to amend the

Administrative Code of the City of New York in

relation to requiring information on mental health

services in shelters. This bill accompanies the

legislation we heard last week to provide public

information and transparency around the services

available in shelter system. I want to thank my

colleague Council Member Andrew Cohen, Chair of the

Mental Health Committee for agreeing to co-chair this

important hearing with me today. I'd also like to

acknowledge the council members who have joined us

this morning, Council Member Annabel Palma of the

Bronx, Ruben Wills of Queens, Paul Vallone of Queens

and we are expecting more committee members of the

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1  
2 Mental Health Committee and the General Welfare  
3 Committee to be joining us throughout the morning.  
4 I'd also like to thank Committee staff, who I will be  
5 thanking at the end of my remarks. As we discussed  
6 last week with regard to health services, homeless  
7 individuals tend to experience higher rates of mental  
8 health issues, and often have difficulties accessing  
9 services on a consistent basis. Mental health issues  
10 can also create barriers in getting people to accept  
11 services. Based on data from the most recent point  
12 in time counts, there are over 2,700 unsheltered  
13 homeless individuals in the city, and approximately  
14 40% of those suffer from a serious mental issue.  
15 This makes the difficult job of helping unsheltered  
16 homeless individuals, access temporary or permanent  
17 housing even more difficult. At today's hearing, one  
18 topic we will address and hopefully receive updates  
19 on is the Mayor's NYC Safe Program. Launched in  
20 August of 2015, this program was intended to support  
21 New Yorkers with untreated mental illnesses. Under  
22 this initiative, the city intended to add both—  
23 intended to add both increased security and clinical  
24 services at single adult shelters with the focus on  
25 mental health shelters. Further, as—as part of the

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1  
2 90-Day Review of the shelter system conducted last  
3 year, two other reforms we—we're focused—we're  
4 focused on individuals with mental health issues.  
5 First, city rental assistance would be "strategically  
6 targeted to identify—to identified at-risk clients  
7 with mental health needs, cycling between Rikers  
8 Island and DHS shelter." In the second  
9 recommendation, the City proposed a joint—joint city  
10 and state taskforce to implement community based  
11 programs to eliminate the need for mental health  
12 services. We expect to receive updates on all of  
13 these initiatives today. In addition to the services  
14 provided to the unsheltered homeless population and  
15 single adults, we need to focus on the mental health  
16 needs of families and children in shelters. An  
17 increasing number of children are living with the  
18 trauma of becoming homeless, and growing up in  
19 shelter. There are now close to 24,000 children in  
20 the New York City shelter system. As we discussed at  
21 last week's hearing, a growing number of families are  
22 being placed in hotels and continue to reside in  
23 cluster sites where there are no on-site services.  
24 Also, not every Tier II shelter has available on-site  
25 services. Today, I expect to discuss how we can make

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1  
2 it easier for children and families to access these  
3 services, and also what further measures the City is  
4 going to be taking to ensure that every child that  
5 lives in shelter is not suffering from needless  
6 mental health issues. I'd also—I would like to thank  
7 Council staff for their work today preparing for the  
8 hearing Counsel Andrea Vasquez; Policy Analyst Tonya  
9 Cyrus; and Samara News-Haut (sic), Finance Analyst.  
10 Finance Unit Head Donhini Sompura as well. I'd also  
11 like to thank my Legislative Director Julie Bero;  
12 Communications Director Ed Paulino, and Chief of  
13 Staff Jonathan Bucher. I'd also like to thank the  
14 members of the Administration who have come here to  
15 testify Dan Tietz of HRA; Fabienne Laraque of the  
16 Department of Social Services—or Dan Tietz and  
17 Fabienne Laraque of the Department of Social  
18 Services, as well as Dr. Gary Belkin from DOHMH,  
19 Executive Deputy Commissioner. I'd like to now turn  
20 it over to my colleague Council Member Andrew Cohen  
21 Chair of the Committee on Mental Health. Thanks.

22 CHAIRPERSON COHEN: [coughs] Thank you  
23 Chair Levin. Good morning. My name is Andrew Cohen,  
24 and I am the Chair of the Council's Committee on  
25 Mental Health, Developmental Disabilities,

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1  
2 Alcoholism, Drug Abuse and Disability Services. I am  
3 pleased to be holding joint hearing with Council  
4 Member Levin, Chair of the General Welfare Committee.  
5 Today, we are conducting oversight on mental health  
6 care services available to individuals experiencing  
7 homelessness in New York City shelters. One in five  
8 New Yorkers experiences a mental health disorder in  
9 any given year. Among the homeless, that number is  
10 even more staggering. Approximately 35% of people in  
11 New York City shelter, homeless shelters suffer from  
12 serious illness. This figure is closer to 40% among  
13 people who are street homeless. Individuals who are  
14 experiencing homelessness due to addiction and other  
15 mental health disorders face additional barriers to  
16 housing and services beyond more traditional income  
17 issues. These barriers may include an inability to  
18 secure the right treatment providers or the correct  
19 prescription regimen, not to mention stigma about  
20 their illness. There are also challenges to service  
21 providers who serve homeless individuals including  
22 dealing with a lack of continuity of care, limited  
23 resources and transportation issues. We are eager to  
24 gain a better understanding of how the city is  
25 overcoming these barriers facing the homelessness-



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1  
2 homelessness and service providers. Specifically, I  
3 am interested in the mental health services that are  
4 being accessed by those experiencing homelessness.  
5 How—how effective these services are and how we will  
6 better serve our homeless population who need mental  
7 services now and in the future. Council Member Levin  
8 acknowledged all the members of the mental health  
9 committee. Lastly, I want to thank the committee  
10 staff for their work in preparing for this hearing  
11 Nicole Aladeen (sp?), our Legislative Council;  
12 Michael Benjamin, our Policy Analyst; Janette  
13 Merrill, our Financial Analyst; and Kate Diebold our  
14 Legislative Director. I am now going to turn it back  
15 over to Chair Levin, and I guess we're ready for the  
16 Admin now.

17 CHAIRPERSON LEVIN: Thank you very much,  
18 Chair Cohen. I also want to acknowledge Council  
19 Member Barry Grodenchik, member of the General  
20 Welfare Committee.

21 COUNCIL MEMBER GRODENCHIK: [off mic]  
22 Actually, both committees.

23 CHAIRPERSON LEVIN: Both committees.  
24 Okay. [background comments] So, we'll turn it over to  
25 members of the Administration to testify to day. If

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1 I could ask you all to raise your right hand. Do you  
2 affirm to tell the truth, the whole truth, and  
3 nothing but the truth in your testimony before this--  
4 these committees, and to respond honestly to Council  
5 Members' questions?

7 PANEL MEMBERS: [off mic] I do.

8 CHAIRPERSON LEVIN: Thank you. You may  
9 proceed.

10 DANIEL TIETZ: Thank you and good morning  
11 Chairman Levin and Chairman Cohen and distinguished  
12 members of the General Welfare and Mental Health  
13 Committees. I just wanted to before I actually just  
14 read my prepared testimony, I just want to note that  
15 folks who are sheltered in commercial hotels have on-  
16 site services. So they have case management. They  
17 have social work services. They have housing  
18 placement assistance. In hotel that we operate  
19 entirely at the shelter so no longer commercial, if  
20 you will. The same is true. I won't argue that--that  
21 commercial hotels--that still operates commercial  
22 hotels are ideal settings at shelters, and I'll have  
23 more to say about that in my testimony, but I just  
24 wanted to be clear that every place that the shelter  
25 has services.

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2                   Thank you for inviting us to appear  
3 before you today to discuss behavioral health  
4 services in the DHS shelter system. My name is  
5 Daniel Tietz, and I am the Chief Special Services  
6 Officers for the New York City Human Resources  
7 Administration in the Department of Social Services,  
8 which in-cludes the Department of Homeless  
9 Services. Since the start of the 90-Day Review of  
10 DHS that was conducted earlier this year, I have  
11 assisted in oversight of program services at DHS. I'm  
12 joined today by my colleague Fabienne Laraque, the  
13 DHS Medical Director who started in early September  
14 after a distinguished career at DOHMH, and by Gary  
15 Belkin, the Executive Deputy Commissioner at DOHMH.

16                   From the start, this administration has  
17 made unprecedented investments to address the very  
18 serious challenges faced by low-income New Yorkers,  
19 particularly the most vulnerable New Yorkers many of  
20 whom are served by DSS. Notable among these  
21 challenges are the many problems that have built up  
22 over more than two decades, and which tend to drive  
23 the DHS shelter fences higher. Insufficient  
24 behavioral health programs, criminal justice system  
25 involved individuals who are returning to New York

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1  
2 City from prison, the loss of relatively inexpensive  
3 single-room occupancy housing units, and limited  
4 supply of available supportive and low rent housing  
5 across the city. Taken together with long-term  
6 under-investments in truly affordable housing and  
7 flat incomes for hard working families, it becomes  
8 clear why one of the administration's chief  
9 priorities is has been reducing income inequality and  
10 leveling the playing field for all New Yorkers. From  
11 it's inception this administration has recognized and  
12 directly addressed these challenges through multiple  
13 historic investments to break the trajectory of  
14 homelessness, which has increased this administration  
15 has recognized and directly addressed these  
16 challenges through multiple historic investments to  
17 break the trajectory of homelessness, which has  
18 increased 115% since 1994 and exponentially form 2011  
19 and to 2014 when there were no rental assistance  
20 programs in place to address homelessness after the  
21 Advantage Program was ended by the city and the  
22 state. Beginning in late 2014, the Administration  
23 announced the creation of the Living in Communities  
24 Rental-Rental Subsidies-Subsidies and since have  
25 expanded the availability of rental assistance to

1 support New Yorkers who qualify for assistance in  
2 order to remain stably housed. In June 2015, the  
3 Administration created the Three-Quarter Housing  
4 Taskforce bringing together representatives from  
5 across city agencies to address a long ignored  
6 problem thereby signing a wide and unregulated  
7 segment of the low-income housing market, whose  
8 operates prey on New Yorkers in need of services and  
9 support as they transition to independence and self-  
10 sufficiency. Almost exactly one year ago today Mayor  
11 de Blasio made a historic announcement concerning  
12 supportive housing, investing in 15,000 city funded  
13 units over the next 15 years with the first 500 to be  
14 awarded shortly. We know from evidence based  
15 research that supportive housing programs help reduce  
16 the use of shelters, hospitals and psychiatric  
17 centers, reduce chronic homelessness and improve  
18 stability. In December of 2015, prior to the  
19 completion of the 90-Day Review, the Mayor announced  
20 HOME-STAT, the Homeless Outreach and Mobile  
21 Engagement Street Action Tea, a first of its kind in  
22 the nation's response to addressing street  
23 homelessness, and by April the program was fully  
24 operational. Safe Haven beds are an essential tool in  
25

1 assisting outreach workers and bringing our street  
2 homeless off the streets, and into services. These  
3 individuals are the most vulnerable and hard to reach  
4 New Yorkers. I'm sorry, hard to reach homeless New  
5 Yorkers, and require ongoing and lower threshold  
6 engagements. To date, the city has opened 225 Safe  
7 Haven beds increasing the total to 752 beds with more  
8 to come. There are also 357 stabilization beds to  
9 help bring New Yorkers in from the street.  
10

11 Cluster Takedown. To date, the city has  
12 discontinued the use of 250 cluster units and  
13 identified another 295 to be closed soon. This 16-  
14 year approach of removing affordable apartments from  
15 the housing stock and using them as shelter,  
16 subjected families to fractured social services,  
17 challenges on their path toward independent living,  
18 and led to disrupted communities.

19 Thrive NYC launched earlier this year is  
20 an extraordinary \$850 million investment over the  
21 next four years aimed at transforming the way we  
22 address the mental health needs of New Yorkers. This  
23 initiative not only aimed at homeless New Yorkers,  
24 but all city residents who struggle with mental  
25 illness or affected by a loved one's experience. No

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2 New Yorker should suffer homelessness, and no one  
3 with a mental health problem should become homeless  
4 because of such an illness. Unfortunately, many  
5 people with behavioral health needs become homeless  
6 because it affects their ability to maintain  
7 employment, housing or healthy relationships. To get  
8 at the root of this problem we have embarked on a  
9 mission to transform the way we address mental health  
10 needs in New York City. ThriveNYC is an action plan  
11 to change the way our city thinks about mental  
12 health, and substance use disorders and the way the  
13 city delivers services. Through ThriveNYC we have  
14 increased the behavioral health workforce, developed  
15 innovative, across agency program models, and  
16 expanded crisis services for all New Yorkers. It is  
17 important to acknowledge that no one became homeless  
18 overnight because of an illness. For homeless  
19 individuals with serious mental illness, there were  
20 numerous points in their lives when they were not  
21 able to get the help they needed when the system  
22 broke down. No illness should result in homelessness  
23 and, therefore, everyone needs assistance where care  
24 is accessible. Each of these actions taken alone is  
25 important, but together they represent a—a commitment

1  
2 by this administration to tackle the very difficult  
3 challenges faced by low-income working class New  
4 Yorkers, and that have received far too little  
5 attention for far too many years. Likewise, it will  
6 take time for our solutions to have full and lasting  
7 impacts and will we need the help and support of all  
8 including this Council and our state and federal  
9 partners.

10           In my testimony today, I will provide a  
11 summary overview of the DHS system, which provides  
12 temporary and transitional housing and serves as a  
13 place of last resort for those in need of shelter. I  
14 will focus much of my testimony on updating the  
15 committees on the progress of relevant and  
16 substantial reforms stemming from the completion of  
17 the 90-Day Review of the homeless service system in  
18 New York City. I will close with a more specific  
19 overview of the programs and services for families  
20 with children as well as for single adults and adult  
21 families to address client's behavioral health needs  
22 while in shelter and the associated outcomes.

23           Last week, in part 1 of this hearing, I  
24 provided some context and noted several ways in which  
25 HRA and DHS work closely to serve our shared



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2 constituents taking a—taking a prevention first  
3 approach. To summarize, HomeBase, which has been  
4 administered by DHS has been moved to HRA. Over the  
5 past two years, the new Rental Assistance Programs  
6 and other permanent housing efforts have enabled  
7 47,810 children and adults in 17,094 to avert entry  
8 into or to move from DHS and HRA shelters. January  
9 2014 through June 2016, about 131,000 households,  
10 approximately, 390,000 people received emergency  
11 rental assistance to help them stay in their homes,  
12 averaging about \$3,600 per case, which is much less  
13 than the \$41,000 it costs each year to shelter a  
14 family. This administration has increased funding  
15 for legal services to prevent evictions, harassments  
16 and homelessness tenfold from \$6.4 million in FY13 to  
17 \$63.8 million in FY17 when the program is fully  
18 implemented. There has been a 24% decrease in  
19 evictions by city marshals over the past two years,  
20 and an increase in legal representation of tenants in  
21 Housing Court from 1% as reported by the State Office  
22 of Court Administration for 2013 to 27% this year.  
23 As was noted last week and is worth repeating, those  
24 most at risk of homelessness are affected by high  
25 rates of poverty, family conflict and domestic

1 violence as well as poor health including high rates  
2 of chronic disease and behavioral health diagnoses  
3 coupled with low access to care. At DHS intake  
4 points, clients arrive with a host of complex and  
5 interrelated challenges, but have one thing in  
6 common, a lack of safe and affordable permanent  
7 housing. It is both our legal and moral obligation  
8 to shelter those New Yorkers who are found to be  
9 eligible for and in need of shelter. As of November  
10 19, 2016, DHS is sheltering 60,318 individuals  
11 including 23,657 children and 36,661 adults. These  
12 individuals and families are housed across DHS'  
13 system of facilities for single adults, adult  
14 families with no minor children, and families with  
15 minor children utilizing shelters, cluster units and  
16 commercial hotels. Among the facilities that  
17 constitute the DHS portfolio, 47 single adult  
18 shelters and 22 families with children shelters have  
19 access to on-site healthcare. We also operate a  
20 number of specialized shelters including 27 mental  
21 health shelters, nine substance use disorder  
22 shelters, plus 14 Safe Havens and five Drop-In  
23 centers. I refer the committees to my testimony of  
24 November 17, 2016 in regards to the shelter intake  
25

1  
2 process and the medical and behavioral health  
3 screenings that take place at the Front Door Shelter.

4 I will now describe details of the  
5 ongoing reforms most relevant to this hearing that  
6 were identified as part of the 90-Day Review of  
7 homeless services, and which have been implemented  
8 since the announcement of that review.

9 Reforms. Target services and rental  
10 assistance for clients with mental health needs  
11 cycling between jail and homelessness. City Rental  
12 Assistance will be strategically targeted to  
13 identified at-risk clients with mental health needs  
14 cycling between Rikers and DHS shelters. DHS is  
15 working on this initiative with MOCJ, and we look  
16 forward to continuing to update the Council on our  
17 progress in addressing the needs of these clients.  
18 Fully launched HOME-STAT to address street  
19 homelessness. HOME-STAT is a first of its kind  
20 approach to allow us to better understand and address  
21 the city's street homeless population. This  
22 initiative partners existing homeless response and  
23 prevention programs with a series of new innovations  
24 designed to better identify, engage and transition  
25 homeless New Yorkers from the street to low threshold

1 engagement and support services as well as permanent  
2 housing. This reform initiative began prior to the  
3 completion of a 90-Day Review and—and was made fully  
4 operational in April of this year. This innovative  
5 program is the most comprehensive street homelessness  
6 outreach ever deployed in a major American city.

7 HOME-STAT innovates by partnering homeless response  
8 prevention programs, and by using modern technology  
9 such as a mobile application and 311 services to more  
10 accurately identify, engage and transition homeless  
11 New Yorkers from the streets to services.

12 Additionally, by conducting more frequent quarterly  
13 counts, the last having been completed in the  
14 overnight hours of November 6<sup>th</sup>, we are able to more  
15 closely track our efforts and evaluate our approaches  
16 to better tailor solutions to the visible program of  
17 street homelessness. With nearly 500 workers to help  
18 transition homeless individuals from the streets and  
19 into shelters, HOME-STAT is enabling the city to  
20 better address the needs of New Yorkers who are  
21 living on the street. Canvassing conducted by the  
22 Mayor's Office of Operations has increased our  
23 ability to identify street homeless individuals from  
24 Canal Street to 145<sup>th</sup> Street, and in other hot spots  
25

1 and deploy outreach resources where they are needed  
2 most. With HOME-STAT, the contracted homeless  
3 outreach staff grew from 195 to approximately 385.  
4 Additionally, the NYPD redeployed 40 officers to a  
5 70-officer homeless outreach unit to respond to calls  
6 concerning street homeless persons, encampments,  
7 large hot spots and those individuals experiencing  
8 emotional disturbances or exhibiting erratic  
9 behavior. Additionally, we enhanced funding for  
10 additional Safe Have beds, and three more Drop-In  
11 centers. Drop-In centers provide a low threshold  
12 alternative to traditional shelter for street  
13 homeless individuals, and offer temporary respite  
14 where individuals can shower, eat a meal, see a  
15 doctor and rest. There is also on-site case  
16 management of housing placement services as well as a  
17 limited number of off-site overnight respite beds.

18  
19 The city announced a new \$8.5 million  
20 annual commitment to double the number of Drop-In  
21 centers that currently operate. DHS will open three  
22 new Drop-In Centers, and from the current HUD funded  
23 Drop-In Center in the Bronx, which is operated by  
24 Bronx Works, as HUD looks to reinvest those dollars  
25 in permanent housing. These four locations will be

1  
2 added to the four existing city funded centers, two  
3 in Manhattan, one in Staten Island and one in  
4 Brooklyn. The new centers will open in Manhattan,  
5 Brooklyn and Queens serving approximately 75 clients  
6 at any given time. These tools are important to  
7 creating a low threshold option to serve as a initial  
8 link to DHS programs and services as part of our  
9 intensive effort to persuade street homeless  
10 individuals to engage in services, and ultimately  
11 accept permanent housing.

12 All of these initiatives—initiatives to  
13 address street homelessness recognize that the  
14 pathway to the streets is not linear for these  
15 individuals, and the path from the street, likely  
16 won't be either. Therefore, our one-size-fits-all  
17 approach is unlikely to work. All HOME-STAT agencies  
18 play a role in this effort, including DHS, HRA, NYPD,  
19 other health, housing and human services providers.  
20 DHS would also like to remind caring New Yorkers to  
21 help us help homeless New Yorkers by calling 311 if  
22 they see a homeless person on the street or in the  
23 subway so that an outreach team can be deployed.  
24 This can also be done by accessing the 311 website.

25 Enhanced Tools for Outreach Teams to Bring People

1 in from the Streets. This aid will increase Safe  
2 Haven beds, decrease the number of Drop-In centers  
3 and develop 15,000 units of supportive housing to  
4 provide essential tools to address street  
5 homelessness. As described in my testimony, progress  
6 on these reforms is well underway, we continue to ask  
7 the City Council to partner with DHS in order to site  
8 not only Safe Haven beds for all specific Drop-In  
9 centers, and supportive housing, but also necessary  
10 purpose-built shelters for families with minor  
11 children, adult families and single adults.  
12 Homelessness is a citywide problem, and we each have  
13 a role to play in securing effective solutions. As  
14 such, good purpose-built shelter ensures greater  
15 impacts and better helps families to more quickly  
16 transition to permanent housing and independence.

18 Targeting Services for Emerging New  
19 Trends in Single Adult Population for Persons 50 or  
20 Older and for Those 18 to 24: More effective  
21 targeting will promote our prevention and rehousing  
22 efforts. For example in partnership with Council  
23 Member Ritchie Torres, we announced last Friday the  
24 first of its kind shelter in the DHS system targeting  
25 young adults, LGBTQI homeless New Yorkers. DHS'

1 ability to respond to emerging trends in the single  
2 adult population allows us to better serve clients  
3 and more quickly move them to independence through  
4 targeted support. Additionally, DYCD is expanding its  
5 runaway and homeless youth beds and working closely  
6 with DHS and DSS to improve coordination in services  
7 for youth who come to DHS shelters. I should also  
8 note that for older adults in partnership with HPD  
9 and DFTA, HRA recently released a Senior Affordable  
10 Housing Concept paper. The concept paper focused on  
11 receiving comments about the most appropriate  
12 services to support seniors living in independent  
13 housing. An RFP will soon follow.

14  
15           Implement a More Effective After Care  
16 Program: Using the critical time intervention as a  
17 model, the city will enhance after care services to  
18 rehouse clients. DSS released a concept paper in  
19 late October with the goal of expanding and  
20 realigning services at Home Base, such that HRA staff  
21 can provide additional anti-processing and triage for  
22 HRA benefits including public assistance and rental  
23 assistance and Home based not-for-profit staff can  
24 expand their case management services to include  
25 landlord and family medication, educational events



and employment, and financial literacy services.

Additionally, we intend to provide enhanced community support services for residents receiving rental assistance to help ensure that they do not return to shelter and remain housed in the community. Comments on the concept paper are due December 14, 2016, and an RFP will be issued shortly thereafter.

Provide Assistance to Obtain Federal

Disability Benefits: The city will dedicate services focus on enrolling shelter residents on SSI and SSD to increase income and promote rehousing. We are expanding legal services to help clients obtain disability benefits, and we continue to focus on ensuring that New Yorkers who are eligible for benefits and services are linked to the same. DSS is actively exploring ways in which we can reduce barriers to access to benefits, and promptly link eligible clients to benefits. We're making critical improvements to AccessNYC, the city's one-stop online benefits tool that screens individuals for over 30 benefits as well as an online portal so that clients can obtain information about their benefits in real time. I will now focus on several core programs at

DHS that serve clients with behavioral health  
diagnoses.

Adjusting and Screening for Families with  
Children: [coughs] As I testified on November 17,  
2016, many clients have existing medical and mental  
healthcare providers upon arrival at the Prevention  
Assistance and Temporary Housing, or PATH Center and,  
thus, not all families are referred to the on-site  
medical provider for comprehensive assessments. At  
PATH [coughs] each woman of child bearing age in the  
family is asked about pregnancy, the presence of an  
infant under four months of age, any hospitalization  
in past month, and the acute medical needs or the  
presence of a communicable disease. If any of these  
are present, the family is referred to the Floating  
Hospital, which is the on-site clinical provider. In  
addition, families self-reporting or observed to be  
facing mental health or substance use challenges are  
referred to DHS resources rooms and social workers  
for further assessment. As part of our reform  
process, the DHS Medical Director's Office in  
collaboration with HRA and DOHMH is reviewing which  
questions families are asked in order to best address  
immediate medical and behavioral health needs in the

intake process, setting standards for Behavioral  
Health Services at intake points, crafting oversight  
tools, and implementing the oversight and evaluation  
processes. [coughs]

Completion of Mental Health Assessment by  
Resource Room in the floating hospital. Resource  
Room social workers complete mental health and  
substance use assessments in the DHS care system  
including a history of symptoms and treatments and a  
risk assessment to determine orientation to time,  
place and persons, a potential presence of auditory  
and/or visual who was mentioned, and any attempt  
[coughs] or plan to harm self or others. [coughs]  
Assessment findings determine whether or not the call  
that you placed to 911 for EMS assistance and  
possible hospital hospitalization. The Emergency  
Protocol including 911 or presenting at the closest  
emergency room in the event of a psychiatric  
emergency is reviewed with family. Available  
community based services are also discussed with  
presenting families including 1-800-LIFENOW.  
Families identify the behavioral health needs not  
currently reaching Human Services are scheduled to  
meet with the floating hospital psychiatrists who are

1 stationed at PATH on Wednesday from 10:00 to 6:00. A  
2 psychiatrist completes the comprehensive mental  
3 health evaluation, which is maintained in the  
4 floating hospital's electronic medical records.  
5 Families identified with mental health or substance  
6 use concerns that are currently receiving treatment  
7 are also given the opportunity to present supporting  
8 documentation from a treating clinician. The  
9 findings of these evaluations are reviewed by a  
10 social work supervisor or a manager in conjunction  
11 with the prior preliminary shelter eligibility  
12 determination with recommendations for final  
13 eligibility made after full consideration of the  
14 client's behavioral health needs. If service needs  
15 are identified and services are not in place,  
16 resource from the social worker will discuss  
17 available options with the family, and will provide  
18 support during the conditional stay. Ensuring  
19 shelter staff are aware of the presenting issues, and  
20 that necessary services are maintained or connect.  
21 Within the families with children's system, a  
22 Clinical Services Unit launched in the winter of  
23 2015, to address the particular needs of families and  
24 consists of a team of social workers who work across  
25

1 the family with children in shelter system. Please  
2 reference my November 17 testimony for additional  
3 details. Social work—a social worker in shelter  
4 demonstrates some projects. In order to improve  
5 access to mental health services in families with  
6 children shelters to improve family functioning and  
7 to assist families with children in shelter to  
8 navigate multiple systems and cope with the stressors  
9 and anxiety that are—that are induced by  
10 homelessness. DHS is developing a plan to place 368  
11 licensed masters of social work staff in shelters for  
12 families with children. These LMSWs will—will serve  
13 as client care coordinators. DHS and DSS are working  
14 with state OTDA on approval of the demonstration  
15 project plan and budget such that new client care  
16 coordinator physicians will be included as part of  
17 the standard families with children budget. This  
18 will facilitate the rollout of the plan, and ensure  
19 that shelter providers are able to expeditiously hire  
20 these LMSWs. Through the use of these LMSW Client  
21 Care Coordinators, DHS will vastly enhance the  
22 delivery and coordination of mental health and  
23 related services to family—to families for children  
24 in shelter, promote model best practices for social  
25

services staff, and care management staff, and serve  
as linkages to mental health and community based  
services, increase the ability of the shelter social  
services staff to address mental health needs in our  
culturally and linguistically sensitive manner that  
incorporates strength based family driver and youth  
child guided care, and strengthen overall permanency  
outcomes to families with children in shelter.

Adults and Psychiatric Evaluation at  
Assessment Shelters: After intake, all adults are—  
all adults admitted to the shelter system are sent to  
an assessment shelter where providers conduct a  
comprehensive assessment including history and  
physical free psychiatric assessment and substances  
assessment. The brief psychiatric assessment  
includes any presenting complaint, history or present  
illness, past psychiatric history, substance use  
history, medication, family and social history, and  
full mental status examination. The assessment is  
completed with—within five and ten days of the  
client's arrival. This assessment is used to direct  
new entrants into the DHS shelter system toward  
either a general or mental health or a substance use  
shelter. These shelters provide specialized services

on site as well as linkage to an array of outpatient  
mental health services as described below. [coughs]  
Excuse me.

Assisted Outpatient Treatment: In 1999,  
New York State enacted legislation that allows for  
mandated outpatient treatments by court order for  
persons with mental illness who are unable or  
unwilling to follow clinical guidance in treatment.  
This service called Assisted Outpatient Treatment or  
ART, mandates mental health care for a period of up  
to six months, which can be extended once. Whether  
they're acting on an ART order or voluntarily, the  
following the outpatient services are available to  
DHS clients with mental health issues.

Care Coordination. A specially trained  
individual or team that helps clients better  
understand and manage their conditions works with  
clients to create a plan of care that meets their  
physical and mental health and social service needs,  
and assist the clients in finding the services and  
programs that are right for their needs.

Assisted—I'm sorry Assertive Community  
Treatment: ACT is an evidence based practice model  
that provides treatments, rehabilitation and support

1 to individuals diagnosed with a severe mental  
2 illness, and his needs have not been well met by more  
3 traditional mental health services. The ACT Team  
4 provides services that are tailored to each client's  
5 specific needs. ACT teams are multidisciplinary and  
6 includes psychiatry, nursing, psychology, social  
7 work, substance use counseling, and vocational rehab.  
8 Team members collaborate to deliver integrated  
9 services to the client. Specialized ACT teams are  
10 being trained to reaching to people who are  
11 chronically homeless.

12  
13 Intensive Mobile Treatment: IMT is a  
14 specialized that provides intensive and non-billable  
15 treatment in settings that are convenient to clients  
16 who may be unstable. The teams are designed to keep  
17 clients in treatment even if they are in an unstable  
18 situation such as cycling from jail to street, in  
19 shelter or facing housing instability.

20 Co-Response Teams: The Co-Response Teams  
21 are specially trained NYPD officers with embedded  
22 DOHMH clinicians that can more effectively respond to  
23 and triage individuals with a serious mental illness  
24 and about whom we have great concern with getting  
25 potential violent behavior. DHS and DOHMH



1 collaborate to identify ART clients in DHS facilities  
2 via a monthly data mass. Each shelter operator is  
3 alerted to individuals with ART orders residing in  
4 shelter and efforts are made to transfer ART clients  
5 to mental health shelters given that stay to better  
6 ensure the continued connections to mental health  
7 treatment providers and to more quickly placed in  
8 appropriate permanent housing. In addition,  
9 contracted clinical providers may refer to or request  
10 ART services for their clients who meet the criteria.  
11 In City Year 15 there were 239 individuals with ART  
12 orders from DHS shelters.  
13

14 Multiple Crisis Teams are an  
15 interdisciplinary team of mental health professions  
16 including nurses, social workers, psychiatrists,  
17 psychologists, mental health technicians, addiction  
18 specialists and peer counselors. These teams operate  
19 under the auspices of voluntary agencies in municipal  
20 hospitals responding to persons and mandates, which  
21 it did usually visiting them at home, although  
22 they're mandate allows them to make contact at other  
23 locations. Mobile crisis teams serve any person in  
24 New York City who is experiencing or is at risk of a  
25 psychological crisis, and who—who requires mental

1 health intervention and follow up support to overcome  
2 resistance to treatment. Mobile Crisis Teams are  
3 often called by family members, neighbors, friends,  
4 landlords, clergy or other persons concerned about an  
5 individual. Mobile Crisis Team staff provide a range  
6 of services including assessment, crisis  
7 intervention, supportive counseling, information,  
8 referrals, linkage with appropriate community based  
9 mental health services for ongoing treatments and  
10 follow up. Often the assistance from a Mobile Crisis  
11 Team is requested for a person identified as  
12 homeless. In such instances, the teams contact DHS  
13 to verify the homeless person's location within DHS  
14 to ensure full collaboration. The DHS Medical  
15 Director's Office promptly alerts the shelter to a  
16 mobile crisis team's eminent arrival to evaluate the  
17 client. In City Year 15 there were 246 Mobile Crisis  
18 Team referrals for shelter residents. [coughs]

20 Naloxone in Shelters: Drug overdose is a  
21 serious public health concern and opioid related  
22 overdoses have increased as a health threat. A  
23 lifesaving law took effect on April 1, 2006, making  
24 it legal in New York State for non-medical persons to  
25 administer Naloxone to another individual to prevent

1 an opioid or heroin overdose from becoming fatal.  
2 Naloxone or Narcan is a medicine that reverses an  
3 overdose by blocking heroin or other opioids in the  
4 nervous system from 30 to 90 minutes. In shelters,  
5 Naloxone is administered internally. The DHS Medical  
6 Director's Office began training shelter staff as  
7 certified opioid overdose responders in 2009. To  
8 date, all DHS peace officers are trained in Naloxone  
9 administration, and are certified opioid overdose  
10 responders. DHS peace officers administer Naloxone  
11 in DHS directly operated shelters and in contracted  
12 shelters where they are stationed. DHS had also been  
13 working with all contracted shelters so that they  
14 become opioid overdose prevention programs, and many  
15 contracted shelters now have their own OPPs, and  
16 train their staff. Since 2009, 1,193 peace officers  
17 and 2,787 shelter staff have been trained to become  
18 certified responders. Our immediate goal is to train  
19 shelter staff and some residents at all directly  
20 operated and contracted shelters with opioid overdose  
21 responders in 90-minute sessions offered over several  
22 days by the end of this calendar year. Thereby,  
23 ensuring enough staff are trained to offer 24/7  
24 coverage in every shelter. This will be done by  
25

1 training a select number of shelter staff as trainers  
2 who will in turn train other staff at their shelters.  
3 In addition, we are providing Naloxone administration  
4 kits to every shelter to be kept in an easily  
5 accessible central location at the shelter to which  
6 trained—to which trained staff shall have access. To  
7 date, we have conducted a survey to notify those  
8 shelters in need of Naloxone training. All adult  
9 family and friends of children shelters are required  
10 and will offer—will obtain training and certification  
11 by the end of 2016. Most single adult shelters  
12 already have fully trained and certified staff as do  
13 all of those street outreach programs. The remainder  
14 will also be required to participate in training and  
15 will receive Naloxone kits by the end of the calendar  
16 year. In addition, NYU medical students have been  
17 training clients at the 30<sup>th</sup> Street Shelter.

18  
19 By ensuring widespread availability of  
20 Naloxone training and certification among shelter  
21 staff including having staff able to train others at  
22 their shelter, as well as some residents. We expect  
23 to significantly reduce the instance of overdoses and  
24 OD deaths. In calendar year 2016 to date, there were  
25

79 Naloxone administrations with 56 lives saved and  
13 deaths after an attempted reversal.

The Chronic Public Inebriates Pilot: The  
Chronic Public Inebriate Pilot program is a joint  
initiative of Bellevue Hospital Center and DHS and  
the Goodard Riverside Community Center. Bellevue  
identified the most frequent emergency-emergency  
department users who were thought to be street  
homeless who had been diagnosed with at least one  
alcohol related disorder during their emergency  
department visit. With the patient's consent, the  
hospital and DHS outreach teams provide case  
management and help place individual in a  
stabilization bed or Safe Haven. The ultimate goal  
is permanent housing placement that's improving each  
client's health and decreasing the risk of death.  
The limited data from the pilot show a 38% and 35%  
deduction in hospital emergency visits and in-patient  
days respectively as well as a reduction in  
associated costs for individuals in the program. The  
majority of program participants, 79% and 19 or 24  
are in transitional or permanent housing. DHS  
recently expanded this program to two additional New

1  
2 York City hospitals, St. Barnabas and Lincoln  
3 Hospital in the Bronx.

4                   The Training and Security Action Plans.

5 The NYPD assigned a management team to be placed at  
6 DHS to develop some action plans to upgrade security  
7 at all shelters. NYPD also retrained all DHS  
8 security staff. Currently, all non-cluster shelters  
9 have some level of security provided by either DHS  
10 peace officers or by private security guards, and as  
11 part of the 90-Day Review, security increased at  
12 mental health centers and at commercial hotels.

13 [coughs] This administration has substantially  
14 increased spending for security at homeless shelters.  
15 Direct spending by DHS on DHS peace officers and  
16 contracted FDAC security guards has increased 63%  
17 from \$48 million in FY 2013 to \$78 million in FY  
18 2016. In addition, DHS reimburses shelter providers  
19 for those security costs, which were \$62 million in  
20 FY 16 for a total of \$140 million in security costs.

21 [coughs]

22                   I would now like to respond to the bill  
23 before this committee, Intro 932, which would require  
24 the Department of Homeless Services to submit to the  
25 Council and post on its website annually a report

1 containing information on mental health services  
2 provided to individuals in shelter. We support the  
3 intent of this legislation and agree with this body  
4 and the importance of reporting to promote  
5 transparency and accountability. We welcome working  
6 with the Council on potential modifications in order  
7 to develop reporting metrics that would be clear and  
8 useful, and which will accurately capture the work of  
9 DHS that we—as it relates to mental healthcare  
10 services in shelter. Thank you for the opportunity  
11 to testify today, and to respond to the bills before  
12 each committee. We welcome your questions.

14 CHAIRPERSON COHEN: Thank you for your  
15 testimony. I'm going to hop around. I—I have a  
16 bunch of different questions. You know, you prefaced  
17 your testimony talking about services at hotels.  
18 Could you just clarify if a hotel is—is not entirely  
19 a shelter, but it is operating as a hotel, and as a  
20 shelter, the availability of services there?

21 DANIEL TIETZ: Yeah, yeah, there—there  
22 are services on site at every sit that each shelter  
23 has. The—so the—the narrow exception is clusters,  
24 but we're getting out of clusters, but even in  
25 commercial hotels it's still operated as a hotel. We

1  
2 have case management and social work and housing  
3 placements for people to actually go there.

4 CHAIRPERSON COHEN: Okay. I'm going to  
5 come back next because I-I had some questions, and I-  
6 and I know the-the-the subject of the hearing is  
7 really mental health services in shelters, but I am  
8 curious about street homelessness. Do we-do we know  
9 at this member how many people are on the street?

10 DANIEL TIETZ: I don't think I have the-  
11 this has the number from November 6<sup>th</sup>. Do we? I  
12 don't think we do. So I think the number that was  
13 mentioned earlier is close. It's 27-2,800 probably,  
14 but I don't-I don't have the number with me. So  
15 we'll-we'll-we'll get you the November 6<sup>th</sup> number.

16 CHAIRPERSON COHEN: Can-can I ask you in  
17 terms of your accuracy regarding that the number,  
18 like, you know, I represent the-as far north and as  
19 far west as you can get in the city. And  
20 periodically, I-I do discover homeless people living  
21 in the most remote hidden away in parks and-and I  
22 have some very remote parks. Do you have confidence  
23 in the number in terms of accuracy about people  
24 living in, you know, far out in the outer boroughs



1  
2 who might be sort of living off the grid, so to  
3 speak?

4 DANIEL TIETZ: Yeah.

5 CHAIRPERSON COHEN: And—and in terms of  
6 getting outreach to those people, like I—like I said,  
7 I—I was not that long ago in Riverdale Park, which  
8 again it's a very remote park, and—but there as  
9 evidence there of someone living there. I wonder how  
10 we—how we find those people in terms of resources  
11 just getting there.

12 DANIEL TIETZ: So, you know, the way in  
13 which this works generally is that folks like you  
14 like, you know, your average citizen tells us. So  
15 calling 311 and telling us means that we then send  
16 our Street Outreach folks to go to the—the place, and  
17 so whether it's an encampment or it's a hot spot or  
18 it's a, you know, someone on the street that they  
19 fear in the subway. So I think that's in part why I  
20 have fair confidence in—in our counting because the  
21 truth is that the outreach staff know, if you will,  
22 all the usual places, the places where people have  
23 told us and where they've been repeatedly. So I  
24 think we're in most of the spots.

25

1  
2           CHAIRPERSON COHEN: Okay. In—in terms of  
3 mental health issues for street homeless, do you have  
4 any idea, a percentage of people who you think have  
5 mental health issues and—and are they the most acute?  
6 You know, sort the—a profile of street homeless?

7           DANIEL TIETZ: I think really as a result  
8 of being street homeless [coughs] you would expect  
9 that folks are going to have challenges. So if they  
10 didn't have them before hand, they have them now  
11 really as a result. So I would suggest actually that  
12 everybody who is street homeless has some need for  
13 services. With regard to—to, you know, serious  
14 mental illness, I don't have a number today. We can  
15 certainly work on getting you one. I don't have one  
16 with me.

17           CHAIRPERSON COHEN: I—I am loathe to  
18 analogize between, you know, people on Rikers and  
19 people with moving—who—who are homeless, but I—you  
20 know, I discovered sort of through a number of  
21 hearings on—on the topic, but at Rikers there was a—  
22 while there might be four or five thousand people on  
23 Rikers with significant mental health issues, there  
24 is a relatively small percentage of those people who  
25 sort of had very acute mental health issues, and were

1 sort of the frequent flies that who end—ending up  
2 repeatedly in Rikers and whose primary offense was  
3 significant mental illness. Do—do you find that to  
4 be in the shelter system? Do—do you think that  
5 there's a, you know, a sort of—a more acute  
6 population that might be most—you know, where  
7 resources were devoted to might be more effectively  
8 treated and—and sort of targeted?

10 DANIEL TIETZ: So we have—I mean part of  
11 what I described here is that which either way to  
12 meet the—the 90-Day Review in which we've expanded  
13 mental health services, and we've had a good look at—  
14 at mental health shelters and who's in them and what  
15 they need. We're having a thorough going look at  
16 what we do at intake in assessment shelters for  
17 everyone, and how much—how much more we can add to  
18 early assessments, and then early engagement in care  
19 and services. Certainly, our partners at DOHMH have  
20 been very helpful in this, and thinking about the  
21 ways that we can use the resources at—at least our  
22 two agencies to better target services to folks upon  
23 entering the shelter or while they're in shelter.

24 CHAIRPERSON COHEN: But I'm just—what I'm  
25 trying to get a—sort of a handle on the—on—the

1 spectrum of severity. Like, you know, toward the end  
2 of your testimony you talked about it's the  
3 outpatient-out-patient treatment, sort of the  
4 community treatment. Do you know how many people in  
5 the shelter system are—fall under the rubric of  
6 getting those services?  
7

8 DANIEL TIETZ: I don't have a—I don't  
9 have a good number with us with regard to how many  
10 are in the—the mental health shelter, the 27 mental  
11 health shelters.

12 CHAIRPERSON COHEN: Is it hundreds? Is  
13 it thousands?

14 DANIEL TIETZ: It's thousands.

15 CHAIRPERSON COHEN: Okay. In terms of  
16 assisted outpatient treatment—outpatient treatment,  
17 are you ever the applicant to—to—to get a court order  
18 for these services? [pause]

19 DR. FABIENNE LARAQUE: For sure, but I  
20 imagine our providers may be the applicant, because  
21 those shelters have a—our community providers with  
22 them.

23 CHAIRPERSON COHEN: It would be good to  
24 know I think if—if—if—if people are being proactive  
25 if the service providers are being proactive in

1 terms—because it—I mean ultimately you want people  
2 to, you know, get treatment of their own volition,  
3 but people might not be able to do that.

4 DANIEL TIETZ: Oh, it's actually--

5 DR. FABIENNE LARAQUE: [interposing]  
6 They—they are being processed.

7 DANIEL TIETZ: Yeah, because it's—it's—  
8 it's both in our interest and in the client's  
9 interest to be proactive. Like no one is served by  
10 having someone in shelter who needs help in the  
11 beginning.

12 CHAIRPERSON COHEN: Right, but I—I would  
13 be interested in knowing if you could at some point  
14 provide us information on the times where—where the  
15 service provider was the applicant, because I think  
16 that would be—be good to know. In—in terms of  
17 substance abuse, you have dedicated substance abuse  
18 shelters, but obviously you're trying to make  
19 Naloxone available across the—the—all the shelters.  
20 How many people do you think the system have  
21 substance abuse issues, and how many of those people  
22 do you think are actually substance users?

23 DANIEL TIETZ: Well, I think the  
24 plurality have a substance use challenge and could  
25

1 use and benefit from our care and services. Those  
2 kinds of services are available frankly in ever  
3 shelter. There are, as I noted earlier, there are  
4 social workers that serve throughout the system and—  
5 and can refer to appropriate programs. Maybe they  
6 don't have those programs on site. So it's true that  
7 we have a handful of shelters that are targeted for  
8 this purpose, but that's not the only places in which  
9 we have folks who may have substance use challenges  
10 of a greater or lesser degree.

12 CHAIRPERSON COHEN: How would someone end  
13 up in a substance abuse shelter versus being in  
14 another type of a shelter if you suspect substances?

15 DANIEL TIETZ: I—I think as an initial  
16 matter at the assessment shelter is where there seems  
17 to be—a significant issue for them. They would refer  
18 them to the substance abuse shelter.

19 CHAIRPERSON COHEN: Do you know how  
20 often, how many times Naloxone has been administered  
21 in—in shelters?

22 DANIEL TIETZ: I'm gave you the number  
23 here in year to date. I don't think I could pull it  
24 off hand. It's in the—it's in maybe 70 something, 80  
25 something in that number.

1  
2 CHAIRPERSON COHEN: Do you think it's  
3 being administered in instances that you don't know  
4 where the kit is available?

5 DANIEL TIETZ: I'm probably. This is--  
6 there's reporting system within--within our DHS, which  
7 is a priority to report. So, it's in part because  
8 you are then--you're expected to call EMS because the  
9 person reported in the additional care. So we  
10 actually track those three care programs.

11 CHAIRPERSON COHEN: Well, I was very  
12 interested in your testimony talking about making--  
13 trying to get people who were eligible for SSI onto  
14 SSI. So you know how--how often--how many people--how  
15 many applications you make? How often you're  
16 successful?

17 DANIEL TIETZ: I don't have it with me,  
18 but we can get it for you.

19 CHAIRPERSON COHEN: I think I'm good for  
20 the moment. I'll turn it back over to Chair Levin.

21 CHAIRPERSON LEVIN: Thank you very much,  
22 Council Member Cohen, Chair Cohen. So I just wanted  
23 to follow up on a few of Chair Cohen's questions. So  
24 with regard to individuals living on the street,  
25 have--have you been able to identify through--through

1 efforts under this administration through NYC Safe,  
2 or through—or through HOME-STAT the—a comprehensive  
3 number of individuals living on the street who are  
4 in need of mental health services? Have—have you  
5 been able to kind of get a comprehensive view of the  
6 challenges or the need?  
7

8 DANIEL TIETZ: So likewise you're kind of  
9 agreeing with your colleague to ask—ask me that  
10 question, and I said that—that I don't know exactly.  
11 I mean this—this depends a little bit on how you  
12 define serious mental illness, but certainly as a  
13 result of seeing street homeless people have—probably  
14 have mental health challenges just—just because of—  
15 because of. But I'd be happy to go back and take a  
16 look at what data we have on—on, if you will, serious  
17 mental health problems with those who are street  
18 homeless.

19 CHAIRPERSON LEVIN: Can you explain the  
20 methodology for delivery of mental health services to  
21 individuals living on the street?

22 DANIEL TIETZ: Yes, so there are, of  
23 course, the street homeless street homeless teams who  
24 engage folks regularly. In some instances, you know,  
25 the folks on the street refuse to engage in return,



1 and they circle back again and again in an attempt to  
2 engage folks.  
3

4 CHAIRPERSON LEVIN: But that—but everybody  
5 is—I mean at that point, every—once—once there's  
6 initial contact that individual is—is identified  
7 within the system, is that correct?

8 DANIEL TIETZ: Yes, they give us their  
9 name and their information, and we would have a way  
10 to record that if it's an otherwise—you know the  
11 teams—the teams that are out there are—are  
12 consistent. It's the same folks. They know who's  
13 who by sight as well. So even if the folks don't  
14 giver us their name or their information, they'll  
15 circle back to them again and again. Our goal is to  
16 ultimately persuade someone to get some service or  
17 another from us. So that could be bringing them to a  
18 Safe Haven. It could be bringing them to a Drop-In,  
19 and at that point, there are then social work staff  
20 mental health, substance abuse professionals who try  
21 to have—get more conversation with individuals about  
22 what their needs are, what kind of services they  
23 could use. But it's a—it's going back again and  
24 again, and those services—mental health services are  
25 available at Safe Havens and Drop-Ins.

1  
2 CHAIRPERSON LEVIN: So through HOME-STAT,  
3 how many individuals have been identified through-  
4 through the-the HOME-STAT model or through-through  
5 that process? Just in general. I mean how many  
6 individuals have been identified?

7 DANIEL TIETZ: [off mic] I-I don't have  
8 any numbers. Would-would have that? I don't have a  
9 number in front of us. I'm sorry. We-we can get it.

10 CHAIRPERSON LEVIN: Okay, and I guess it  
11 would be helpful to know, you know, the-the various  
12 levels of engagement. People where they've made an-  
13 an initial contact or you've made a follow-up  
14 contact. People that have gone into the Drop-In  
15 Center. All of that is then tracked. If an  
16 individual has-if an individual has gone into a Drop-  
17 In Center that will be part of their case history>  
18 Case history is able to be brought up--

19 DANIEL TIETZ: [interposing] Yes, to the  
20 degree that--

21 CHAIRPERSON LEVIN: --at any time by a  
22 HOME-STAT person?

23 DANIEL TIETZ: Right, to the degree that  
24 they've given us identifying information, then yes.

1  
2 CHAIRPERSON LEVIN: Okay, but we don't  
3 have off hand just kind of a—a comprehensive view of  
4 how many individuals we're talking about?

5 DANIEL TIETZ: I don't have it here  
6 today, but I'm sure we do.

7 CHAIRPERSON LEVIN: I mean at what point  
8 in that—in that process is for an individual on the  
9 street is a—is an evaluation and psychiatric eval and  
10 psychological evaluation done, and who does the  
11 evaluation for individuals on the street?

12 DANIEL TIETZ: So it would be a social  
13 worker generally would do a psychosocial evaluation  
14 in the Safe Haven or Drop-In.

15 CHAIRPERSON LEVIN: But if they're not—if  
16 they don't get to that point?

17 DANIEL TIETZ: It's the—it wouldn't be  
18 done on the street. I mean, it's outreach workers on  
19 the street, you know, some of whom are social workers  
20 as well, but we wouldn't do it there.

21 CHAIRPERSON LEVIN: But there are plenty  
22 of people that are on the street that don't go into  
23 the Safe Haven or Drop-In Centers, right?

24

25

1  
2 DANIEL TIETZ: Yeah. I would say that  
3 most at some point agree to some service. And so our  
4 whole goal is to persuade on that.

5 CHAIRPERSON LEVIN: Okay.

6 DANIEL TIETZ: I mean we can't compel  
7 them. The truth is, of course, as you know, unless  
8 there is serious concern at that very moment of risk  
9 to themselves or others, they can't be involuntarily  
10 transported to a hospital. So what we're left with is  
11 engagement, and this engagement as a replacement.

12 CHAIRPERSON LEVIN: Right. I-I think it's  
13 what we'd like to know here at the committee as you  
14 say a-a comprehensive view of-of quantitatively what  
15 the impact is. Is that something that we can-you can  
16 -you can get back to me on?

17 DANIEL TIETZ: Sure.

18 CHAIRPERSON LEVIN: With regard to the  
19 recommendations from the 90-Day Review, has-has DHS  
20 or HRA made any progress on establishing or  
21 developing a rental assistance program that would be  
22 strategically targeted to identify our responsive  
23 mental health needs cycling between Rikers and DHS as  
24 identified as a reform in that area? Do you have-  
25 what's-what's the progress on that? I know that you

1 said that we're looking, you know, you're looking  
2 forward to continuing to update the Council on the  
3 progress. What--what is the progress with that? So  
4 that's been seven months in Fiscal 16. (sic)  
5

6 DANIEL TIETZ: [interposing] Right, we're  
7 working on the [coughs] planning and implementation  
8 with MOCJ. That's about all I can report today.

9 CHAIRPERSON LEVIN: When do you expect to  
10 have--so obviously there's--there's no rental subsidy  
11 program developed--

12 DANIEL TIETZ: [interposing] Not right  
13 now.

14 CHAIRPERSON LEVIN: --just yet?

15 DANIEL TIETZ: That's right. It hasn't  
16 started up just yet, but it's seen.

17 CHAIRPERSON LEVIN: And how would that  
18 funded? Would that be funded through a city tax levy  
19 or is that a combination of funding sources?

20 DANIEL TIETZ: I couldn't be certain at  
21 this point. I would--my assumption at this moment is  
22 that would be a city tax levy.

23 CHAIRPERSON LEVIN: Through HOME-STAT are  
24 individuals--is every individual assessed for  
25 qualification for--for any type of benefits? I mean

1 is everybody going—I mean has that been able—is that  
2 able to be administered to individuals that are not  
3 going to Drop-In Centers or going to Safe Haven?  
4

5 DANIEL TIETZ: Right. Yes. So the  
6 effort, of course is always to be—to just folks to  
7 engage with us, and then to the degree that they give  
8 us some identifying information, we have a look at  
9 what resources are available to them. Right now,  
10 what resources we're getting. So, benefits and  
11 entitlements is part of that.

12 CHAIRPERSON LEVIN: And how many have—  
13 have gone through that type of assessment through  
14 HOME-STAT?

15 DANIEL TIETZ: I don't have those numbers  
16 with me, but we can get them.

17 CHAIRPERSON LEVIN: How many—how many  
18 people are—how many in terms of headcount, how many  
19 individuals have been brought onto the DHS system or  
20 hired as part of the HOME-STAT program?

21 DANIEL TIETZ: I think I said there are  
22 395 in total right now, and that excludes the  
23 contracted folks. I think there's something around  
24 500.

1  
2 CHAIRPERSON LEVIN: Exactly how it is  
3 broken down, what's-what's the job titles for street  
4 development? Did you mention anything for them?

5 DANIEL TIETZ: No, and I don't have it  
6 with me. I mean generally speaking it's outreach  
7 workers, social workers with predominant case  
8 managers.

9 CHAIRPERSON LEVIN: And those are located--  
10 those are--

11 DANIEL TIETZ: Meetings for a--

12 CHAIRPERSON LEVIN: [interposing] Out of,  
13 but a street in-in terms of street outreach? Are  
14 they located within the Drop-In Centers? How-how is  
15 that-how is it being deployed?

16 DANIEL TIETZ: So that's a-that's the  
17 outreach workers.

18 CHAIRPERSON LEVIN: They're all outreach  
19 workers?

20 DANIEL TIETZ: Yes, those are the folks  
21 who are in HOME-STAT.

22 CHAIRPERSON LEVIN: And those are all DHS  
23 staff lines or how does that work?

24 DANIEL TIETZ: No, I think that some of  
25 them are-are contracted as well.

1  
2 CHAIRPERSON LEVIN: And you mean that—but  
3 that's not—that doesn't include NYPD personnel or DOH  
4 personnel.

5 DANIEL TIETZ: Because that's a wage  
6 (sic) for NYPD.

7 CHAIRPERSON LEVIN: What—what is the—okay.  
8 So, individual is a—there's a—there's a—is it a  
9 psychosocial evaluation then. What—how is the—what  
10 does that consist of? Like you detail kind of what—  
11 what type of evaluation is being done? What  
12 methodology is being—what is the—the model that is  
13 being implemented, and is there—are there different  
14 methods? You know, are there different modalities  
15 for that, or is that—is there single evaluation  
16 that's being done for—for an individual?

17 DANIEL TIETZ: You meet for the street  
18 homeless?

19 CHAIRPERSON LEVIN: Correct.

20 DANIEL TIETZ: It looks just like it does  
21 for—for others who are coming to intake or—or at  
22 assessment shelters. It's the same kind of mental  
23 health and substance use psychosocial evaluation  
24 that's otherwise used. I mean, of course, [coughs]  
25 and again this is the degree to which folks, you



1 know, participate in that. So, our goal is to get  
2 them in.  
3

4 CHAIRPERSON LEVIN: Uh-huh.

5 DANIEL TIETZ: So, that's something that  
6 often times means, you know, the offer of a meal or a  
7 shower or the opportunity to rest. It's in that—in  
8 those periods when we start engaging, you know, we,  
9 if you will, press further to engage folks. And so,  
10 this may not happen all at once at the same sitting.

11 CHAIRPERSON LEVIN: What are the metrics  
12 that DSS is using for evaluating the effectiveness  
13 of—of HOME-STAT?

14 DANIEL TIETZ: Well, certainly one of  
15 them is simply getting folks off the streets and into  
16 care.

17 CHAIRPERSON LEVIN: How are you evaluating  
18 that metric?

19 DANIEL TIETZ: Well, it's simply the  
20 sheer number. It just has a process measure to  
21 measure the sheer number would matter--

22 CHAIRPERSON LEVIN: [interposing] Okay.

23 DANIEL TIETZ: --but that, you know, it  
24 wasn't done before. So that—that as one measure, and  
25

1  
2 then the types of services that folks are engaged in,  
3 and then ultimately placements.

4 CHAIRPERSON LEVIN: Okay, and are you—how  
5 are you gathering that information? How are you—how  
6 are you—and—and are you able to share some of those  
7 metrics then with us now?

8 DANIEL TIETZ: Not today, but soon.

9 CHAIRPERSON LEVIN: Okay, but then how—  
10 what's—how are you—how are you expecting it? Who's  
11 reviewing it? Who's—who's analyzing the data? What—  
12 who's doing all that?

13 DANIEL TIETZ: We are. I'm not sure what  
14 you're asking me.

15 CHAIRPERSON LEVIN: Well, we don't have  
16 any—how are we measuring the effectiveness of this  
17 program?

18 DANIEL TIETZ: Yes, so--

19 CHAIRPERSON LEVIN: [interposing] And when  
20 are we going to know the effectiveness of the program  
21 based on what data set?

22 DANIEL TIETZ: Yeah, so it's early in the  
23 life of the program, right? So, we're talking about  
24 just several months here. It's not very long.

25 CHAIRPERSON LEVIN: Uh-huh.

1  
2 DANIEL TIETZ: We are assuming looking at  
3 sort of total number of engagements, and then the  
4 total of all the types of services I just mentioned,  
5 and the kinds of ways in which folks could be  
6 engaged, and having a look at how many there are,  
7 each of those. And then, of course, ultimately we're  
8 looking at permanent placements and getting folks  
9 into both transitional and permanent housing. So,  
10 we'll have some data on that soon. I-I don't have it  
11 here with me.

12 CHAIRPERSON LEVIN: Okay, when do we  
13 expect to be able to have some--?

14 DANIEL TIETZ: I know that--that we're--  
15 we're reporting some in the next few weeks, but I  
16 don't--I don't--I'm not sure that we'll have all the  
17 data you're looking for that we'll have all the data  
18 you're looking for, but it will be some initial data  
19 soon.

20 CHAIRPERSON LEVIN: And is there--?  
21 [pause] In your testimony you spoke about that  
22 there's counts being done on the quarterly counts now  
23 that are--the last one being complete on the overnight  
24 hours of November 6, 2016. So the whole count is  
25 obviously done with thousands of volunteers. How is--

1 are these counts being done without the—the volunteer  
2 manpower that—that's part of the full count?

3 DANIEL TIETZ: There are volunteers in  
4 this as well. S o there is—the street outreach folks,  
5 plus a good number of staff at DHS from other areas  
6 that DHS with—within the count.

7 CHAIRPERSON LEVIN: And what--and that's  
8 been—been happening quarterly since—

9 DANIEL TIETZ: There's been two.

10 CHAIRPERSON LEVIN: [background comments]

11 And has data been released for either of  
12 those two?  
13

14 DANIEL TIETZ: I think for the first one  
15 it was released, and then you get—I don't have  
16 demographic big data yet.

17 CHAIRPERSON LEVIN: And what was the  
18 data on the first one?

19 DANIEL TIETZ: [background comments]  
20 It's on the website. I don't have a number with me.

21 CHAIRPERSON LEVIN: So I'll turn it over  
22 to my colleagues for questions. I'm come back for  
23 questions. Council Member Grodenchik.

24 COUNCIL MEMBER GRODENCHIK: Thank you,  
25 Chair. Good morning.

COMMITTEE ON GENERAL WELFARE JOINTLY WITH THE  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL  
DISABILITY, ALCOHOLISM, SUBSTANCE ABUSE AND  
DISABILITY SERVICES

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2 DANIEL TIETZ: Good morning.

3 COUNCIL MEMBER GRODENCHIK: Last Thursday  
4 I believe you were here. Dr. Belkin wasn't here.  
5 Our colleague the Chair of the Health Committee who  
6 represents a good chunk of the Lower West Side of  
7 Manhattan, Mr. Johnson, was talking about a  
8 tremendous increase in the number of street homeless  
9 people who are exhibiting symptoms of mental illness.

10 When you get a call, what happens? When we get a  
11 call, DHS or the Department of Mental Health gets a  
12 call, the police gets a call, how are these people  
13 analyzed and what—I'll take it from any one of you.

14 DANIEL TIETZ: So, you're—you're  
15 referring to a call the 311 for street people?

16 COUNCIL MEMBER GRODENCHIK: 311 or 911.  
17 It could be 911 depending on the—the case.

18 DANIEL TIETZ: Well, first, for 911, it's  
19 pretty straightforward. I'm—I don't work at EMS, but  
20 they come and they stake them.

21 COUNCIL MEMBER GRODENCHIK: Okay.

22 DANIEL TIETZ: And if they're mentally  
23 ill, and/or appear to be mentally ill or exhibiting  
24 behavior that would suggest that to the police and  
25 EMS, they take them to the emergency room for an

1  
2 evaluation, and they're treated from there. If it's-  
3 if it's someone simply calling to say here there's  
4 this-I see a person who appears to be homeless on the  
5 street, we send our street outreach team within an  
6 hour to go see them and to engage them. That  
7 conversation is-is largely about here can you-would  
8 you come with us to a Drop-In Center or a Safe Haven  
9 to get services. So eventually it's an effort to  
10 persuade them to get in the van and come with us.

11 COUNCIL MEMBER GRODENCHIK: If-if  
12 somebody is deemed to-I guess it would under-under  
13 what conditions are-are the police or the Department  
14 of Health allowed to detain these people if they're a  
15 menace to themselves and to others? Can you answer  
16 that, Dr. Belkin?

17 DR. BELKIN: So far, the people mention  
18 Homeless Salvage Teams, the police, whatever the  
19 responder is that standard of likelihood harm,  
20 applied to all and all of those people are empowered  
21 to act on that, and have somebody transported for one  
22 of the violations.

23 COUNCIL MEMBER GRODENCHIK: And what  
24 happens after the evaluation if-if they're deemed to  
25 be a menace to themselves especially?

1  
2 DR. BELKIN: So if they meet those  
3 criteria for acute hospitalization, then they're seen  
4 by me at that—at the hospital to admit them into  
5 there, or another appropriate place.

6 COUNCIL MEMBER GRODENCHIK: Okay, thank  
7 you. In your testimony this morn, Mr. Tietz, and  
8 thank you for being here again. I think we've been  
9 seeing a lot of you.

10 DANIEL TIETZ: We can change that.

11 COUNCIL MEMBER GRODENCHIK: Well, I'd  
12 like—I'd like to change that, but in the meantime,  
13 your testimony on page 1 said this administration has  
14 made unprecedented investments. The Wall Street  
15 Journal had column. I didn't have a chance to read  
16 it because I don't—I don't subscribe to that paper,  
17 but I'll get it later from my counsel. But  
18 unprecedented investments and the Wall Street Journal  
19 said spending is up 60% but as of DHS website this  
20 morning, we have 60,709 people who are deemed  
21 homeless in the City of New York, and I've asked this  
22 question before. I've spoken to Commissioner Banks.  
23 Do you have an estimate on when we're going to be  
24 able to turn this meeting around because it just  
25 seems to be going up, and it doesn't seem to be going

1  
2 up incrementally. That's almost 3% increase in just  
3 the last few months, and I know you're working hard,  
4 but we just don't see the results that New York has  
5 expected, especially after a 60% increase in the  
6 amount of spending.

7 DANIEL TIETZ: Not unlike other New  
8 Yorkers, it's difficult for consultations. I don't  
9 have a lot of them. So I appreciate that-that the  
10 urgency. I think we all appreciate the urgency.  
11 That 90-Day Review was completed just six months ago.  
12 We've spent more than two decades getting to this  
13 place. It's going to take some time, and I think all  
14 along, both the Mayor and the commissioner have made  
15 clear that the number would likely go higher before  
16 it ultimate went lower. It's worth noting that among  
17 our efforts, and which I stated here in today's  
18 testimony and some from last week. But for those  
19 efforts, the number would be far, far higher. So  
20 there's many things, as I've raised here in the  
21 testimony both today and last Thursday, that have  
22 pushed that number higher, and we've responded with a  
23 host of programs and investments. But I-I-I think,  
24 you know, give us a chance to make all of this work,  
25 and-and I'm fairly confident that it will.



1  
2 COUNCIL MEMBER GRODENCHIK: When you say  
3 work, you mean we start to see results next month,  
4 early next year, the middle of next year? This  
5 administration has been in office three years. I've  
6 only been here one year, but this administration has  
7 been in office three years now, and the needle just  
8 keeping in the wrong direction.

9 DANIEL TIETZ: [interposing] Yeah, I want  
10 to know context, though. I think the context is  
11 terribly important about what happened over the last  
12 20 something years, and in particular from 2011 to  
13 2014 when before this administration there wasn't any  
14 rental assistance. So when the city and state ended  
15 Advantage, and there was no assistance to get folks  
16 out of shelter, that number in shelter grew  
17 exponentially. But for our efforts, that-that  
18 trajectory would have continued, and because of our  
19 efforts, it has not.

20 COUNCIL MEMBER GRODENCHIK: We'll be  
21 holding a press conference to try to get the Governor  
22 to move in the right direction on that tomorrow,  
23 Chair Levin and I and a number of our colleagues. I  
24 think that's for now. I may come back. Thank you.  
25 Thank you, Mr. Chairman. Than you for your answers.

1  
2                   CHAIRPERSON LEVIN: Council Member  
3 Crowley.

4                   COUNCIL MEMBER CROWLEY: So, I want to  
5 thank my colleague first of all the two chairs of  
6 this—these two committees for having this hearing  
7 today, my colleague Council Member Grodenchik for  
8 asking important questions, and I'll follow some of  
9 his questions. Being that this administration has  
10 had three years, at what point do you seek guidance  
11 from outside your 90-Day Review and say look, that  
12 was—that was almost a year ago when we said let's  
13 stop everything we're doing and let's analyze and see  
14 how we could do better because things were out of  
15 control then, and they're still out of control. So  
16 at what point do you say that my plan is just not  
17 working?

18                   DANIEL TIETZ: Yeah, as I just stated  
19 Council Member, I know it's difficult persuading each  
20 of us to be patient, but I want to—I want to  
21 emphasize again the context that the 90-Day Review is  
22 completed in April. We're now in November. We've  
23 instituted a host of things, which I just went  
24 through at some great length both here today and last  
25 Thursday. Many of those things are having an impact.

1  
2 We would be in a far worse situation but for the  
3 those efforts.

4 COUNCIL MEMBER CROWLEY: [interposing] You  
5 say that again, but we look at the data, and the  
6 numbers don't lie, and when the numbers keep on  
7 increasing [coughing] things are clearly not getting  
8 that. So, it's difficult for me to be patient three  
9 years into the de Blasio Administration with a record  
10 high level of homelessness. What is the city doing  
11 to create permanent housing that will guarantee  
12 housing for people who are currently homeless?

13 DANIEL TIETZ: So in addition to the  
14 efforts at DSS, you know, both DSS and HRA in terms  
15 of both shelter and transitional housing, of course,  
16 we have the 15,000 units of supportive housing. We  
17 have the senior affordable housing. We have—we have  
18 some number of efforts, and then there's the--

19 COUNCIL MEMBER CROWLEY: [interposing]  
20 Has there been one unit--

21 DANIEL TIETZ: --and then there's  
22 finance.

23 COUNCIL MEMBER CROWLEY: --has there been  
24 one unit over the past three years that has been  
25

1 built specifically to house people, say homeless  
2 people?  
3

4 DANIEL TIETZ: Yes, those numbers again,  
5 I don't--

6 COUNCIL MEMBER CROWLEY: [interposing]  
7 Right, there's--there's no--there's not one dollar in  
8 the city budget that specifically goes to house  
9 people who were previously homeless in affordable  
10 permanent housing. That--being that housing  
11 subsidized in part by the city.

12 DANIEL TIETZ: Well, there is. I, as I  
13 stated in my testimony here today, and as well as  
14 last week, we have a host of rental assistance that's  
15 not permanent housing.

16 COUNCIL MEMBER CROWLEY: [interposing]  
17 No, I'm not--it's very difficult to find housing  
18 whether you're homeless, previously homeless or just  
19 any individual in terms of affordable housing.  
20 There's--there's no vacancy rate for affordable  
21 housing. It's one thing to offer rental assistance,  
22 but when you cannot find landlords that have the  
23 space available to rent, what is the city doing to  
24 build permanent housing--housing, the--the brick and  
25 mortar new housing, construction for people who are

1  
2 currently homeless? [background comments] The  
3 answer is nothing. There's no money in there.

4 DANIEL TIETZ: [interposing] In January  
5 2014 to June 2015, about 131,000 households including  
6 approximately 390,000 received emergency rental  
7 assistance to help them stay in their homes averaging  
8 about \$3,600 per case, which is much less than the  
9 \$41,000 it costs to shelter them. Over the past two  
10 years, the new rental assistance program--so that  
11 includes LINC and SEPS and other rental assistance  
12 programs, and other permanent housing efforts have  
13 enabled 47,810 children--

14 COUNCIL MEMBER CROWLEY: [interposing]  
15 We're--we're--we're getting away from the topic--

16 DANIEL TIETZ: --and adults. No, I think  
17 this is actually the topic, Council Member.

18 COUNCIL MEMBER CROWLEY: I heard your--I  
19 heard your testimony--

20 DANIEL TIETZ: Right, that's done, yes.  
21 That's permanent housing, Council Member.

22 COUNCIL MEMBER CROWLEY: No, no, no,  
23 those are vouchers.

24 DANIEL TIETZ: You--you understand the  
25 fast permanent housing?

1  
2 COUNCIL MEMBER CROWLEY: No, no, that's  
3 not.

4 DANIEL TIETZ: It is.

5 COUNCIL MEMBER CROWLEY: That's vouchers.  
6 It's different.

7 DANIEL TIETZ: To keep them in permanent  
8 housing, Council Member.

9 COUNCIL MEMBER CROWLEY: Right, right,  
10 no.

11 DANIEL TIETZ: It's not shelter. It's  
12 not transitional. It's permanent housing.

13 COUNCIL MEMBER CROWLEY: It's not. It's  
14 not the same. There's nothing this administration is  
15 doing to build permanent housing for people who are  
16 currently homeless, permanent housing built, brick  
17 and mortar, construction, HPD.

18 DANIEL TIETZ: I'm happy to get from-get  
19 from HPD whatever-whatever that you'd like.

20 COUNCIL MEMBER CROWLEY: There-owners who  
21 are building affordable housing units have the right  
22 to do background checks, and it's very difficult for  
23 people who have been homeless to be able to get the  
24 credit needed that credit score that these affordable  
25 housing units are-are-the owners are-are having a

1 number of different obstacles that people have to go  
2 through in order to get this housing. There's  
3 nothing—there's—there's nothing there right now  
4 outside of groups like maybe Catholic Charities, and  
5 other non-profits that are trying so desperately, but  
6 they have a very, very long waiting list, but there's  
7 nothing that HPD is specifically doing with DHS that  
8 is building affordable permanent housing.

10 DANIEL TIETZ: That's simply incorrect.

11 COUNCIL MEMBER CROWLEY: We—we can go  
12 back and forth and—and discuss this some more.

13 DANIEL TIETZ: We can. Facts matter.  
14 It's simply incorrect.

15 COUNCIL MEMBER CROWLEY: The facts—the  
16 facts matter is that you have nearly 61,000 people  
17 who are currently homeless right now, and you don't  
18 have a real plan put in place that will reduce the  
19 number of homelessness.

20 DANIEL TIETZ: I'm going to—I'm going to  
21 just refer again to the—to the list of reforms.  
22 Nearly four dozens items, and that's just setting  
23 aside for a moment that HPD is one of the provider.

24 COUNCIL MEMBER CROWLEY: [interposing]  
25 Reforms mean things are getting better, but everyday

1 it's getting worse. So--so that's disingenuous at  
2 best. Now, let's go into the number of people who  
3 are within your shelter system that are diagnosed  
4 with a mental health disability. Do you know what  
5 the percentage is?  
6

7 DANIEL TIETZ: It depends on how we  
8 define the serious mental illness. I--I can certainly  
9 get some data on--on both of these things. (sic)

10 COUNCIL MEMBER CROWLEY: [interposing]  
11 Mental health diagnosis. It doesn't--I didn't ask if  
12 they had a serious mental health disability, which I  
13 would consider that to be something like bi-polar or  
14 schizophrenia, but--but anybody who could fall under  
15 the mental observation category of depression,  
16 anxiety, trauma experience. What is the percentage  
17 of the people that that live within your shelter  
18 system that have some form of mental health  
19 diagnosis?

20 DANIEL TIETZ: Yeah, I think that we  
21 accept that everybody who's in shelter just because  
22 of homelessness has some mental health needs.

23 COUNCIL MEMBER CROWLEY: So, now, what  
24 type of trauma care do you currently give the  
25 population? Like--?



1  
2 DANIEL TIETZ: [interposing] I'm—I can go  
3 back over the testimony if you wish.

4 COUNCIL MEMBER CROWLEY: Sure. What kind  
5 of trauma care? So every—since 100% of the  
6 population within—within your shelters have had some  
7 type of trauma, that means that 100% of them are  
8 receiving some type of mental health services. Is  
9 that correct?

10 DANIEL TIETZ: To the degree that folks  
11 wish to engage in care and services, we've made it  
12 available. That's correct.

13 COUNCIL MEMBER CROWLEY: And can you tell  
14 me about children who are victims of the domestic  
15 violence, can you tell me what type of trauma care  
16 are you giving the kids? Because they're kids, and  
17 whether their parents agree to or not, I would like  
18 to know those that are 18 and younger in your care,  
19 what types of programs are you providing to them so  
20 that they—they could get help for the trauma that  
21 they've experienced in their lives?

22 DANIEL TIETZ: There are social workers  
23 in families with children's shelters that serve all  
24 in shelter and, of course, to the degree that the  
25

1 family is interested in having that made available to  
2 their family members, they can have it.

3  
4 COUNCIL MEMBER CROWLEY: So there's no  
5 specific program whether after school or on the  
6 weekends that are mandatory as part of being in the  
7 shelter system that you would have families go there?

8 DANIEL TIETZ: No, no, we can't compel  
9 them.

10 COUNCIL MEMBER CROWLEY: So what level of  
11 evaluation do children within the shelter system go  
12 through in terms of mental health evaluation in terms  
13 of understanding the level of trauma that they've  
14 experienced, and what types of services that they  
15 should be offered?

16 DANIEL TIETZ: There's engagement at PATH  
17 at intake when--which I described both last week and  
18 again today to some degree on--on what happens with  
19 the providers there. So, that there's the option to  
20 engage there, and then in shelter, again there are  
21 social workers--

22 COUNCIL MEMBER CROWLEY: [interposing] Do  
23 you have a percentage?

24 DANIEL TIETZ: I don't have a percentage  
25 of that, no.

1  
2 COUNCIL MEMBER CROWLEY: So you bring  
3 data with you today in regards to the specific count  
4 within here?

5 DANIEL TIETZ: No, I think I provided  
6 quite a bit in this testimony.

7 COUNCIL MEMBER CROWLEY: It's very—the  
8 topic has to do with mental health services for the  
9 people within your population, and you don't have a—a  
10 statistic or a data—data giving us a better  
11 understanding of just how many people especially the  
12 children are most vulnerable and our most neediest  
13 population. You—you can tell us--

14 DANIEL TIETZ: [interposing] With all  
15 themes, (sic) I'm not—I'm not quite sure what you're  
16 getting out council member, but all our themes or all  
17 assessments at intake and/or again by social work and  
18 case management staff, all of them.

19 COUNCIL MEMBER CROWLEY: [interposing]  
20 And at that point, how many—what percentage is  
21 referred to more—for more services?

22 DANIEL TIETZ: That—that number I don't  
23 have with me.

24 COUNCIL MEMBER CROWLEY: But you can't  
25 estimate as to how many?

1  
2 DANIEL TIETZ: No, I wouldn't want to  
3 estimate.

4 COUNCIL MEMBER CROWLEY: [interposing]  
5 Okay, but--

6 DANIEL TIETZ: We'll get the number for  
7 you.

8 COUNCIL MEMBER CROWLEY: Okay, but of  
9 your population, 22,000, approximately 22,000 of the  
10 61,000 people currently homeless are kids? Do you  
11 have an idea of how many of the 22,000 are receiving  
12 care from professionals?

13 DANIEL TIETZ: Well, they're all  
14 receiving care from professionals.

15 COUNCIL MEMBER CROWLEY: From  
16 professionals who were trained in--in psychiatric  
17 care?

18 DANIEL TIETZ: Yeah, they're receiving  
19 care and services from social workers who are  
20 trained.

21 COUNCIL MEMBER CROWLEY: [interposing] So  
22 all 22,000 receiving care?

23 DANIEL TIETZ: To the degree that their  
24 family wants them to--to be engaged in care, they can  
25 be engaged in care. It's available to all. All are

1 given an evaluation. All are given assessments. All  
2 are seen everyday. To the degree that they wish to  
3 be engaged, they can be engaged.

4  
5 COUNCIL MEMBER CROWLEY: Now, what  
6 happens when they shuffled from one center to  
7 another?

8 DANIEL TIETZ: I guess--

9 COUNCIL MEMBER CROWLEY: [interposing] I  
10 imagine they--

11 DANIEL TIETZ: [interposing] There's a  
12 provider for them.

13 COUNCIL MEMBER CROWLEY: --isn't there a  
14 continuity of care and, you know--

15 DANIEL TIETZ: [interposing] Uh-huh.

16 COUNCIL MEMBER CROWLEY: --because there  
17 were almost 100,000 kids who have--who are in our  
18 public schools who have experienced homelessness at--  
19 at some point last year or the year before that, and  
20 so--but--but what they said was what was most  
21 unsettling about these kids who had to undergo and  
22 experience homelessness, is that they were often  
23 moved from one shelter and one borough to another  
24 shelter in another borough, and that they had to  
25 either take a long bus ride to school to continue

1 education at their current or previous school, or  
2 they would have to then just be disrupted and go to  
3 the new school. So what I'm trying to figure out is  
4 whether that's the same—and the same is true for the  
5 care of mental health services. Do they have to  
6 travel far to get those services, or are they  
7 provided to them with a continuity in terms of  
8 professionalism and psychiatric-psychiatric  
9 professionals?  
10

11 DANIEL TIETZ: So to the degree that  
12 folks want and need services, they can get them at  
13 the—at either the provider that's serving them in  
14 shelter or the referral, and our goal here is to  
15 ensure that folks have that continuity particularly  
16 from—from providers in the community because  
17 ultimately they're going to return to the community.  
18 So we—we assist them to engage in those care and  
19 services in the community, but certainly in shelter  
20 there are social workers and case management staff  
21 who assist them.

22 COUNCIL MEMBER CROWLEY: But if a family  
23 is moved from one borough to the—to--to the different  
24 borough, or from one shelter let's say or you're  
25 closing a lot of these cluster, right, you were

1 saying there's 3,000 of them in the city and many of  
2 these families are going to hotels. Is that--is that  
3 why there's been so many?  
4

5 DANIEL TIETZ: No, no.

6 COUNCIL MEMBER CROWLEY: Okay, what's  
7 happening?

8 DANIEL TIETZ: The--the--in most--in--in--  
9 the majority, we--our goal is to have them remain in  
10 place if they obtain a lease for the unit that  
11 they're in. The advantage of--of--of that is obvious,  
12 right, which is they're already in the unit. If--if--if  
13 we can strike that deal and the cluster unit (sic)  
14 and--and keep folks in place. So they will remain in  
15 the community in which they already are, and then  
16 provide rental assistance and other supports to those  
17 who won't remain in--in that cluster unit to--to--to  
18 permanent housing.

19 COUNCIL MEMBER CROWLEY: No, the--the  
20 numbers that DHS has provided in press releases that  
21 the Mayor's done both in February and then again in--  
22 in the late fall, show that you are. Indeed close  
23 units, cluster sites because although the rate of  
24 homelessness is higher than it's ever been, your  
25 housing a significant amount of more people than are

1  
2 going homeless in hotels. So some--so they're coming  
3 from somewhere. People who are going to these hotels  
4 are you closing? You're either closing--you're either  
5 closing the clusters--

6 DANIEL TIETZ: [interposing] I am not  
7 sure what you're asking me. Are you asking me if  
8 we're sending folks from clusters to hotels? The  
9 answer is no.

10 COUNCIL MEMBER CROWLEY: In February when  
11 a family was horrifically murdered in Staten Island  
12 in a shelter hotel, at that point in time the Mayor  
13 and this Administration said that were 2,500 people  
14 living in hotels--shelters, 2,500 in February. Then  
15 on September 30<sup>th</sup>, the Mayor release a press release  
16 that says there's over 6,000 people living in shelter  
17 hotels. Now, if you take 6,000 and you subtract  
18 2,500 you get 3,500. Now, from February to the end  
19 of September 3,500 more people did not go homeless.  
20 So what I'm asking is where are they coming from?  
21 Are you closing existing shelter sites? Are you  
22 closing the clusters to put people in hotels?  
23 They're going there from somewhere. They're not all  
24 just going homeless.



1  
2 DANIEL TIETZ: [interposing] But they  
3 want their housing, Council Member.

4 COUNCIL MEMBER CROWLEY: No, it in  
5 addition to that.

6 DANIEL TIETZ: No.

7 COUNCIL MEMBER CROWLEY: So then their  
8 numbers are wrong.

9 DANIEL TIETZ: They're not coming from  
10 clusters. They're not coming from other hotels to go  
11 to those hotels.

12 COUNCIL MEMBER CROWLEY: And they're not  
13 coming from existing shelters that have closed?

14 DANIEL TIETZ: [interposing] Right now,  
15 Council Member, you can go to PATH, and you will see  
16 dozens of families who are coming from wherever they  
17 were living. It could have been doubled up, they  
18 could have been with families. They may have lost—  
19 they may have been evicted from their apartment.

20 COUNCIL MEMBER CROWLEY: [interposing]  
21 So, just explain the disparity there.

22 DANIEL TIETZ: They're not coming—they're  
23 not coming, Council Member, from other clusters.  
24 They're really not.

1  
2 COUNCIL MEMBER CROWLEY: [interposing]  
3 So, how many people—how many people were homeless in  
4 the city? The census in February, you census in  
5 February was not 3,500 fewer than you have today?  
6 Have you gone up that rate, so much so much so?

7 DANIEL TIETZ: Council Member, everyday  
8 somebody loses their apartment for reason or another  
9 and they go to PATH. Like I'm not quite sure what  
10 you're getting at.

11 COUNCIL MEMBER CROWLEY: Well, the point  
12 is your--

13 DANIEL TIETZ: [interposing] It's not a  
14 shell game.

15 COUNCIL MEMBER CROWLEY: --the percentage  
16 of people staying if you had 100%--

17 DANIEL TIETZ: [interposing] You—you get  
18 the people that are getting new apartments everyday,  
19 Council Member.

20 COUNCIL MEMBER CROWLEY: You're not  
21 answer the question.

22 DANIEL TIETZ: I think I've answered it.

23 COUNCIL MEMBER CROWLEY: This is the last  
24 question I asked, and I've been asking this  
25 administration for the answer--

1  
2 DANIEL TIETZ: [interposing] I'd be  
3 grateful if I do.

4 COUNCIL MEMBER CROWLEY: --for months.  
5 Yes. Now, this is the question. Let's say whether  
6 it's 60,000 or 61,000, you have 100%, right? 100%.  
7 What is the percentage? What was it in February that  
8 lived either in clusters, hotels, or traditional  
9 shelter sites? The three is your only option out of  
10 100%. I'm asking--

11 DANIEL TIETZ: No, no, it isn't actually.

12 COUNCIL MEMBER CROWLEY: Well, what other  
13 people?

14 DANIEL TIETZ: Everyday people come from--  
15 from--from--they could be doubled up, could be an  
16 apartment they lost. They're not coming from  
17 clusters. I don't know how many ways to say it.

18 COUNCIL MEMBER CROWLEY: [interposing]  
19 But they--they go A, B or C. They don't--

20 DANIEL TIETZ: No, what there's a D--

21 COUNCIL MEMBER CROWLEY: [interposing]  
22 What is--what is the D?

23 DANIEL TIETZ: --if they're coming from--

24 COUNCIL MEMBER CROWLEY: What is the D?  
25 What is the other option? What is the other option?

1 I f you're housing somebody as a provider, a shelter  
2 provider, you're either putting them in a hotel, a  
3 cluster site, or a traditional shelter--or traditional  
4 shelter. What is the third--what is the fourth? What  
5 does it say?  
6

7 DANIEL TIETZ: Do you understand--do you  
8 understand that the folks lose their apartments daily  
9 and then come to us for shelter?

10 COUNCIL MEMBER CROWLEY: I understand  
11 that you have nearly 61,000 people that you are  
12 serving that are currently homeless, that--that are  
13 sleeping within your shelter system.

14 DANIEL TIETZ: [interposing] I think I  
15 can't answer your question better than I have.

16 COUNCIL MEMBER CROWLEY: You're not being  
17 direct. Is--is there a fourth?

18 DANIEL TIETZ: [interposing] I couldn't  
19 be more direct.

20 COUNCIL MEMBER CROWLEY: Is--is there a  
21 fourth option?

22 DANIEL TIETZ: The people who have lost  
23 their housing.

24 COUNCIL MEMBER CROWLEY: Yes, of course.  
25 Where are they--where are they sleeping tonight?

1 They're not sleeping on the street and they're in  
2 your shelter system. There's only three different  
3 options?  
4

5 DANIEL TIETZ: Yeah, then they end up in  
6 those--

7 COUNCIL MEMBER CROWLEY: [interposing]  
8 Okay.

9 DANIEL TIETZ: --in those options.  
10 That's correct.

11 COUNCIL MEMBER CROWLEY: Right. So why is  
12 there a greater percentage--

13 DANIEL TIETZ: [interposing] If I could  
14 just go, by the way--

15 COUNCIL MEMBER CROWLEY: --of homeless  
16 people living in hotels today as opposed to February?  
17 What's--

18 DANIEL TIETZ: [interposing] Because it's  
19 difficult to site perfect shelters out there.

20 COUNCIL MEMBER CROWLEY: --you have to  
21 be--you have to--you're reducing your population in  
22 another category, and if you're not reducing it in--

23 DANIEL TIETZ: [interposing] No.

24 COUNCIL MEMBER CROWLEY: --the clusters  
25 then where are you reducing it?

2 DANIEL TIETZ: No, so-so--

3 COUNCIL MEMBER CROWLEY: Yes, yes. Just  
4 answer my question. That's it.

5 DANIEL TIETZ: I'm-I'm happy to answer  
6 the question if you'd give me a moment maybe without  
7 interruptions. So, we essentially right now have--  
8 have a few different types of shelter one of which  
9 we're actively closing down. So that would be the  
10 clusters.

11 COUNCIL MEMBER CROWLEY: [interposing]  
12 Right, so you're closing them.

13 DANIEL TIETZ: And we're closing-- If I  
14 may.

15 COUNCIL MEMBER CROWLEY: Yes.

16 DANIEL TIETZ: So we're closing down  
17 those clusters. We're not moving folks from clusters  
18 to other--other--but we're not moving them into hotels  
19 because that just doesn't make sense, and we wouldn't  
20 be bothered with that. Our goal is to keep as many  
21 people in--in place as possible. Those are  
22 apartments. We prefer that they stay. For folks who  
23 are entering the system for the first time, today the  
24 options are purpose built shelter or hotels. That's  
25 pretty much what we have.

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1

2

COUNCIL MEMBER CROWLEY: Right.

3

DANIEL TIETZ: If we can't otherwise

4

divert them--

5

COUNCIL MEMBER CROWLEY: [interposing]

6

Right.

7

DANIEL TIETZ: --we can't keep them in

8

their housing, that's what we have. What we prefer,

9

of course, is first and foremost is prevention, to

10

keep people in whatever they have now so we've

11

increased legal services. We've increased rental

12

assistance. We've done a host of things, as I've

13

described in testimony about how we avoid having

14

folks from the shelter at all. But failing that and

15

they're actually needing shelter, ideally we would

16

want purpose built shelter. We want genuine shelter

17

that has all the services that folks can need that--

18

that is built for this purpose. I'm not going to

19

argue your point that commercial hotels are not

20

ideal, but in the absence of other--of other available

21

shelter, then we have to meet our legal and moral

22

obligation to shelter folks with what we have.

23

COUNCIL MEMBER CROWLEY: I agree, and I

24

know that we have to meet that--

25

1  
2 DANIEL TIETZ: [interposing] I'm pleased  
3 to hear it.

4 COUNCIL MEMBER CROWLEY: --legal and  
5 moral obligation, and not just for the people who are  
6 either in the audience or watching, it is--in February  
7 we had roughly 59,000 people who were homeless.  
8 Today, we have 60,800. We have gone up approx--  
9 approximately 1,800. The number of people living in  
10 hotels has gone up twice that. So obviously you're  
11 closing down cluster sites because you said you're  
12 not closing traditional--

13 DANIEL TIETZ: [interposing] No, this is  
14 the absence--this is the absence of purpose built  
15 shelter. Were we able to site purpose built  
16 shelters, such as in your district, this would be  
17 different.

18 COUNCIL MEMBER CROWLEY: The--the point  
19 of the matter is even if you haven't sited any new  
20 purpose built shelter space, you're increasing the  
21 numbers going in hotels at a pace much greater than  
22 that going homeless, nearly double. So if only 1,800  
23 more people are homeless today than back in February,  
24 then why do you have 3,600 more living in hotels?  
25 That's it. That's it. Thank you.



1  
2                   CHAIRPERSON LEVIN: Okay. I want to go  
3 back to push button the 90-Day Review reforms. The  
4 second reform that was identified was a city and  
5 state task force that was going to team up on—I think  
6 on—on—on mental health needs. What's the status of  
7 that?

8                   DANIEL TIETZ: So we've had several  
9 conversations with our state partners, and over--

10                   CHAIRPERSON LEVIN: [interposing] How's  
11 that going?

12                   DANIEL TIETZ: Actually [laughs] that is  
13 a loaded question.

14                   CHAIRPERSON LEVIN: Yep.

15                   DANIEL TIETZ: I would say it's going  
16 actually reasonably well.

17                   CHAIRPERSON LEVIN: Okay.

18                   DANIEL TIETZ: So we'll have more to talk  
19 on that soon, but I think we're—we're—are in  
20 discussions about what kind of assistance we can get.

21                   CHAIRPERSON LEVIN: Okay and what—which  
22 agencies are you talking about?

23                   DANIEL TIETZ: So we're speaking  
24 principally with the Health and Human Services  
25 agencies.

1  
2 CHAIRPERSON LEVIN: Okay, as well as  
3 OTDA?

4 DANIEL TIETZ: Yes.

5 CHAIRPERSON LEVIN: Wait, I'm sorry, and  
6 when do you expect to be able to have something to  
7 come forward on that?

8 DANIEL TIETZ: I couldn't give you a date  
9 today, but I think soon.

10 CHAIRPERSON LEVIN: Okay, we expect  
11 obviously we're going to be having a hearing as a—a  
12 year out from the 90-Day Review. At that point,  
13 we're going to be fully expecting that there's going  
14 to be a little bit more of a fleshed out update on  
15 that. You know, look, if it's not going to happen,  
16 we should know that as well.

17 DANIEL TIETZ: Absolutely.

18 CHAIRPERSON LEVIN: Do you think—I mean  
19 you ask any New Yorker in the city of New York that's  
20 in any borough whether or not they believe that the  
21 city is doing an adequate job providing mental health  
22 services to homeless individuals, and they would say  
23 no, right? I mean I think it's—it's on its face as  
24 any New Yorker can see. This continues to be a  
25 challenge just as it's always been challenge in New

1  
2 York City providing mental health services. Do you  
3 believe right now that the provision of services is  
4 adequate for mental health needs of homeless  
5 individuals in New York?

6 DANIEL TIETZ: So I think there's a few  
7 things, and I may actually ask Dr. Belkin to weight  
8 in as well, but, you know, we've increased by-by as I  
9 noted in the testimony resources for mental health  
10 services broadly speaking in New York City quite  
11 significantly. We already had fairly extensive  
12 mental health services in shelter, and we've expanded  
13 those more, and I think there's more to come there  
14 including some-some additional resources via Thrive  
15 for that effort. The-some of the challenge here, of  
16 course, is that for the most part folks have to agree  
17 to be engaged. So they have to agree to services. I  
18 think access has been traditionally a problem. There  
19 haven't been enough services, and I think we're  
20 rapidly moving to improve on that, and then it's a-  
21 it's a matter of can we persuade enough folks to  
22 actually be engaged, and-and-and reduce the stigma of  
23 being engaged.

24

25

1  
2                   CHAIRPERSON LEVIN: How do we do that  
3 better? What--what have we identified as barriers to  
4 engaging people better on the street?

5                   DANIEL TIETZ: Well, yeah. So in some  
6 instances, it may be a lack of--of--of, you know,  
7 understanding and knowledge. Maybe stigma so we can  
8 address those by--by consistently engaging in  
9 persuasion on this, simply providing the services.  
10 Sometimes frankly it isn't so much just referring to  
11 it, if you will, as mental health services as just as  
12 a service--

13                   CHAIRPERSON LEVIN: Uh-huh.

14                   DANIEL TIETZ: in an effort to--to just  
15 engage people consistently, but I also think that  
16 there are other efforts. So, for example, having  
17 more services on site. So, for example, a Drop-In,  
18 you know, street homeless. So Drop-In and Safe Haven  
19 just having more folks there on site. The same is  
20 true, by the way, in families with children shelters.  
21 We're adding those 368 social workers having more  
22 services that are readily on site, not referrals, not  
23 at a distance, but having it close--close by to simply  
24 consistently engage folks would really make a  
25 difference.

1  
2           CHAIRPERSON LEVIN: In terms of  
3 qualitative delivery of services, I-I want to-I'm  
4 going to get to families in a minute here. So I just  
5 want to focus for a moment on-on individuals. In  
6 terms of qualitative delivery of care, what changes  
7 has this administration made that were not  
8 specifically-that were not in place under the prior  
9 administration?

10           DANIEL TIETZ: You mean in shelter or--?

11           CHAIRPERSON LEVIN: Both in shelter and  
12 in-with-and/or Drop-In Centers--

13           DANIEL TIETZ: [interposing] Yeah, so we-

14 -

15           CHAIRPERSON LEVIN: --or Safe Havens--

16           DANIEL TIETZ: [interposing] Right.

17           CHAIRPERSON LEVIN: --or with individuals  
18 on the street? What-what are the four-in terms of  
19 like what are qualitative changes? Like what is-in  
20 terms of different methods of delivery of care, not  
21 just in terms of hiring new-new teams, new folk, what  
22 are-what are--? What-for example, like what are-are  
23 we looking at other jurisdictions and finding  
24 innovative ways to establish new methodologies of  
25 delivery of care?

1  
2 DANIEL TIETZ: Well, I would note that  
3 this is certainly we--just referring to HOME-STAT has  
4 certainly been, you know, innovative one of a kind  
5 sort of things in terms of the intensity.

6 CHAIRPERSON LEVIN: Right, but we don't--I  
7 mean, as you said, we just don't have any--we don't  
8 have any qualitative data on the--

9 DANIEL TIETZ: [interposing] Not yet, but  
10 I think it's--

11 CHAIRPERSON LEVIN: --or quantitative  
12 data on--

13 DANIEL TIETZ: [interposing] I think it's  
14 a per yearly, but I think that--that intuitively I  
15 would suggest that--that having those services in that  
16 intensive way [coughs] and available to folks, you  
17 know, on the street that we've seen, in Drop-In and  
18 Safe Haven, definitely makes a difference. It's that  
19 level of engagement definitely makes a difference.

20 DR. BELKIN: Just to--I think to address  
21 our question about what are we doing differently  
22 because--

23 CHAIRPERSON LEVIN: Uh-huh.

24 DR. BELKIN: --if we're going to connect  
25 people--people aren't connecting to care because often

1 they don't want to bother. We have to sell  
2 traditionally in terms of what that treatment is and  
3 what it looks like. So, several of the programs that  
4 were mentioned in—in Mr. Tietz's testimony, reflect  
5 actually new approaches to care, much lower  
6 thresholds and forms of delivering like care, which  
7 means thinking about what could be on site more.  
8 What could be co—what service could be co-located  
9 more in shelter, and that's part of the conversations  
10 that we're having with the state, and how much can we  
11 build out on that? But the specific programs that  
12 were mentioned like the Intensive Mobile Treatment  
13 Teams who—it's quite an innovative approach that  
14 wraps our head around the fact that the hardest to  
15 reach people are not going to go to appointments, and  
16 they're not going to go to Pathways of Cares as we  
17 have traditionally built them so they could build  
18 them very differently.

20 CHAIRPERSON LEVIN: And how many—how  
21 many? I mean, so in the Core Response Teams Mobile  
22 Crisis Teams is a—you—you identified 246 Mobile  
23 Crisis Teams referrals made 239 for Core Response.  
24 How many in the—in the Intensive Mobile Treatment?

1  
2 DR. BELKIN: So Intensive Mobile  
3 Treatment Teams, are all within those other two  
4 options, which are sort of a moment in crisis points  
5 in time. So it's like engagements to try to connect  
6 people to other things. The IMTs are long-term wrap-  
7 around teams of professionals that are now the  
8 caregivers for this individual, and are highly  
9 mobile. They'll follow them to jail. They'll follow  
10 them in and out of shelters. They'll follow them in  
11 and out of--of any other housing. They'll meet them  
12 where they want to be met, and so it's a very  
13 different approach to care.

14 CHAIRPERSON LEVIN: Okay. How many  
15 individuals--

16 DR. BELKIN: [interposing] So those--

17 CHAIRPERSON LEVIN: --are we engaged with  
18 it--

19 DR. BELKIN: [interposing] Yes. So the  
20 initial investment--

21 CHAIRPERSON LEVIN: [interposing] so the--  
22 the range on it?

23 DR. BELKIN: Yeah, so the initial  
24 investment of that model was for the capacity of 75  
25 or about 70 I think, and it just, you know, then



1 started to. We're now thinking to expand that, but  
2 that's—these are the directions that we're—we're—  
3 we're trying to go as well as working with DHS on how  
4 can we optimize co-locating more in shelters.  
5

6 CHAIRPERSON LEVIN: Okay, I mean I—I  
7 think—what I'm trying to get at here I—I think  
8 broadly is that we—we're having a hard time  
9 identifying what percentage of the need we're meeting  
10 with any particular method of service delivery. So,  
11 you know, I don't know how many individuals are for—  
12 how many, 70 individuals right now that we're  
13 reaching through an IMT model, out of how many should  
14 we be reaching, right? If we're reaching 239 co-  
15 response teams, out of how many? Like what's—what's—  
16 what's the goal? Right now I just—it's—it's—it's—  
17 it's impossible—I feel like I'm a little bit in the  
18 dark here. I don't know how—how much of the need are  
19 we really—how—how far off the mark are we? We're  
20 going to be off the mark, right? We're going to be  
21 off the mark, but how far off are we, and that's—  
22 it's—and that to me is—is—is one way to measure our  
23 success, but unless we have clear data, and are  
24 looking at it with a very—I—I prefer to look at more  
25 self-critically than less self-critically, right? If

1 we're doing—if we're doing good things, but we're  
2 not—but we're, you know, and we're inevitable going  
3 to be off the mark, it would be helpful to know from  
4 our perspective how far off are we, and to be looking  
5 at it as clear eyed as path—as possible. So, I  
6 realize that you haven't come with—with that data and  
7 maybe it's—it's too early in the process to do that,  
8 but I think that in order for us to evaluate and for  
9 the public to evaluate, what this administration is  
10 doing. I mean it's—it's no secret that this  
11 administration a year ago came under a lot of fire  
12 for what the public perceived to be an increase in  
13 street homelessness, or an increase in mental health  
14 incidents among individuals living on the street, and  
15 this was a matter that was instigated further by the  
16 New York Post, and—but it—it resulted in a—in a broad  
17 public perception that this administration wasn't  
18 doing everything that was—needed to be done. That  
19 wasn't accurate, but or it wasn't—it wasn't accurate  
20 in the sense that this administration certainly  
21 wasn't doing less than the previous administration.  
22 But in order for I think us and the public to fully  
23 understand how this administration is doing on this—  
24 on this measure, we're going to need better, clearer  
25

1 data. That is—I—I feel very strongly about that.

2 With the I guess moving over to families for a minute  
3 here--

4  
5 DR. BELKIN: [interposing] Can I comment  
6 on something.

7 CHAIRPERSON LEVIN: Sure.

8 DR. BELKIN: I'm sorry, but I—agreed, and  
9 we have to know what the denom—denominators are. The  
10 challenge is there are lots of denominators. There  
11 are people at high risk for opioid overdose. There  
12 are people who have been disengaged in care, and we  
13 need to re-engage. There are people who have never  
14 been diagnosed before, and need to be engaged in  
15 care. So there are a lot of different denominators  
16 for which--

17 CHAIRPERSON LEVIN: [interposing] Uh-huh.

18 DR. BELKIN: --differences just make  
19 sense. Your—you opened with—with a question posed to  
20 a—a New Yorker on the street, how are doing, you  
21 know, in terms of meeting the needs of the homeless  
22 mentally ill. And I would say we're doing better  
23 than we have in prior years because we have never  
24 really talked about that issue this way, and the  
25 Mayor has never, ever owned it in this way. And we

1  
2 have never ever built or had the audacity to try to  
3 build the kinds of things that we're building in this  
4 way. And as we build these dots and start connecting  
5 them, we'll be able to answer the questions, but  
6 nobody has before demanded those kinds of data, and  
7 that the city has a responsibility for that kind of  
8 knowledge. So we're building that, but we can't do  
9 it over night, but we are doing it, which has not  
10 been done before. And as we—we—we are as insatiable  
11 about a new patient, as was mentioned to see through  
12 how we're doing and, as we know, we will be the first  
13 ones to share it with you.

14 CHAIRPERSON LEVIN: Can you speak a  
15 little bit about the nexus between Thrive NYC and the  
16 homeless system a little bit further in terms of  
17 resources? So—but Thrive NYC has identified the many  
18 millions of dollars over the next ten years. How  
19 will those resources be delivered for homeless  
20 individuals?

21 DR. BELKIN: Right. So they are—so they  
22 are currently being delivered. The most clear  
23 overlap is—are these different mobile treatment  
24 options that we've—we've described.

25

1  
2 CHAIRPERSON LEVIN: Those are all within  
3 the umbrella of Thrive NYC?

4 DR. BELKIN: Correct and including a  
5 substantial expansion of ACT Team capacity that the  
6 City itself has invested in. We—we require—it  
7 previously had the city resources. That's a  
8 substantial investment, and we're hoping to expand  
9 upon that even more. So that's the most tangible  
10 overlap, and that is now happening and people are  
11 getting services. There are other overlaps. For  
12 example, we have a real commitment of training peers,  
13 and we have been talking about—with DHS about how to  
14 use that peer workforce to support what's happening  
15 in shelters both as direct resources, but also to  
16 enable people to better be connected to things like  
17 cell phones and other services than that. So we're  
18 talking about how to take advantage of—of—of building  
19 out that workforce and capacity as well.

20 CHAIRPERSON LEVIN: Sorry, please  
21 identify who are we talking about here? What's—there  
22 were some people that were mentioned, peers meeting.

23 DR. BELKIN: Peers. So peer counselors  
24 are an established working role, as people with work  
25

1  
2 experience come with us to be trained and stay  
3 certified to provide--

4 CHAIRPERSON LEVIN: [interposing] And  
5 then employed by DHS, employed by DOHMH or employed  
6 by contractor agencies and contractor agencies.

7 DR. BELKIN: [interposing] So currently  
8 they are mostly employed by treatment providers at  
9 treatment sites, Health and Hospitals is-is actually  
10 leading employer peers, but we're looking at the ways  
11 they can evaluate. It has lots of settings,  
12 including our shelters where a lot of these outreach  
13 (sic) folks they're much more credible messengers and  
14 they're putting a face with it.

15 CHAIRPERSON LEVIN: And definitely how,  
16 you know, how many-how many people are we talking  
17 about?

18 DR. BELKIN: We're just-we're just  
19 starting to-to talk about that and other-other  
20 options. The Health Department and DHS, you know,  
21 our historical involvement has been in supporting  
22 some subset of services and some subset of mental  
23 health shelters.

24 CHAIRPERSON LEVIN: Uh-huh.  
25

1  
2 DR. BELKIN: And the Homeless Outreach  
3 Teams and their support. I think we both see a—a  
4 need for us for us to be more partnered in terms of  
5 and we were—for example as part of the 90-Day Review  
6 looking—we're looking at what should a model of care  
7 look like? How do we really think about what is the  
8 standard basis of—of—of performance of mental health  
9 shelter and so forth.

10 CHAIRPERSON LEVIN: But nothing is  
11 identified in the 90-Day Review in terms of the  
12 models of service within the mental health system,  
13 within the mental health shelter—shelter system in  
14 terms of a shelter, right? Is there a—is there a  
15 recommendation on the 90-Day Review that speak to  
16 that?

17 DANIEL TIETZ: [coughs] I don't think  
18 that there's a—a specific to that although we  
19 recognized when we came in [coughs] as part of the  
20 90-Day Review that there wasn't a model per se. So  
21 there was—there were services certainly, and there  
22 were richer services at something called the mental  
23 health shelters and general population shelter.

24 CHAIRPERSON LEVIN: Uh-huh.  
25

1  
2 DANIEL TIETZ: What we've taken on is to  
3 create that model with DOHMH's help, you know, put  
4 that into contract, set those standards, create the  
5 performance deliverables and then track those.

6 CHAIRPERSON LEVIN: And how-[background  
7 comments]

8 DR. BELKIN: We're for example now co-  
9 convening with all the mental health shelters that  
10 directly face our agencies to-for service issues and-  
11 and frankly solutions that we can work on together  
12 so--

13 CHAIRPERSON LEVIN: [interposing] Now,  
14 you're evaluating performance.

15 DR. BELKIN: Well--

16 CHAIRPERSON LEVIN: Maybe through  
17 deliverables on contracts? What's-what's the-how,  
18 you know, obviously with-as in anything, there's  
19 going to be a range of quality between those  
20 different providers. How are we-how are you  
21 identifying who's good and who's bad, and what do you  
22 do with the bad ones?

23 DR. BELKIN: So, we're starting. For the  
24 first time we co-hosted a gathering of all the  
25 shelter directors as joint-jointly as agencies on



1 that surfaced various issues such as what were the  
2 opportunities for co-location? What were the  
3 opportunities that we're missing for better  
4 integrating people into other parts of the healthcare  
5 system like help lines. And so, those have created  
6 now work streams to try to act on them, and when they  
7 become new realities, we'll obviously be looking at  
8 performance.

10 CHAIRPERSON LEVIN: With the additional  
11 scatter site units of supportive housing, what's the—  
12 what is the referral system for those units? How are  
13 people going to be getting into units? They'll be  
14 coming out of the mental health shelters into those  
15 units or substance abuse shelters into those units  
16 or-or-weakening and closing. (sic)

17 DANIEL TIETZ: So it's the thing—for the  
18 moment it's the same HRA 2010 E-Application process  
19 for supportive housing that previously existed. So it  
20 will be a mix of folks, and certainly some coming out  
21 of shelters.

22 CHAIRPERSON LEVIN: Sorry. I'll take a  
23 step back. Is there—are there any issues around case  
24 record sharing between DHS and HHC or is-is there

1 issues around case records not being publicly shared?  
2  
3 What's the problems with that?

4 DANIEL TIETZ: No, not necessarily. So  
5 for the most part we can obtain consents for this,  
6 but we also have existing MOUs for sharing data and,  
7 those are actually being expanded. So right now the  
8 Law Department is working with us on-on cross-agency  
9 expanded MOU.

10 CHAIRPERSON LEVIN: So, no like-no-no  
11 issues that are identified or no-no barriers that  
12 need to be addressed?

13 DANIEL TIETZ: No, I think that we  
14 thought that-that-that were actually. So, it's part  
15 of what we believe that a broader MOU would be useful  
16 as among certainly DHS and Health and Hospitals, but  
17 even a few other agencies, and so that's being worked  
18 on now.

19 CHAIRPERSON LEVIN: You spoke about the  
20 administration and Naloxone in shelters. Is-what is  
21 the-there are-Naloxone is obviously for a-a-a-an  
22 overdose, acute situation. What does-how does DHS  
23 and DOHMH coordinate the administration of-so  
24 Suboxone not being long term or Methadone for opioid  
25

1 addiction. It's just kind of long-term preventive  
2 care.

3  
4 DR. BELKIN: So for example this idea of  
5 what might be more co-located in-in shelters. That  
6 could be one-one option we're exploring, and we would  
7 relocate that administration, too.

8 CHAIRPERSON LEVIN: But obviously if  
9 there were--

10 DR. BELKIN: [interposing] Currently,  
11 what we-we-what we would be doing is-is trying to  
12 connect people who are-who are screening and assessed  
13 to the process described for those services in the  
14 community, but can we optimize exposure by bringing  
15 it closer to the site? It's something we're trying  
16 to see if it's possible.

17 CHAIRPERSON LEVIN: Okay. I mean how  
18 many--are-are we quantifying how many-how many people  
19 are coming into the system with-with identified  
20 opioid addiction?

21 DR. BELKIN: So there--

22 CHAIRPERSON LEVIN: [interposing] There  
23 were 79 ODs in a year. That's a lot within the  
24 system obviously. You know, and it's-and as you had  
25 indicated, 66 lives saved and 13 deaths. It's not,

1 you know, it-it does—even Naloxone is not going to  
2 necessarily save every life. So, what are doing to  
3 get people into long-term addiction maintenance that  
4 are in the shelter system?  
5

6 DANIEL TIETZ: So just to answer your  
7 first question, so as part of that assessment, on the  
8 way in in that assessment shelter, there's a pretty  
9 thorough look at who has what need, and hence as they  
10 get referred to appropriate shelters to the greatest  
11 degree possible. I mean obviously there are folks  
12 who have mental health or substance use challenges  
13 who are in other shelters, but there are services on  
14 site for those. As—as Dr. Belkin just mentioned, our  
15 goal is to have move of that. It's being able to co-  
16 locate that—those—those needed services to a greater  
17 degree because it actually would be helpful.

18 CHAIRPERSON LEVIN: You mean like, but  
19 when you say co-located, you mean like doctor on  
20 site that's going to be a prescriber? Is that what  
21 you're saying or--?

22 DR. BELKIN: That's what we—that's what  
23 we have to work through. It's actually having to do—

24 CHAIRPERSON LEVIN: [interposing] But  
25 right now, how does it—is it so—?

1  
2 DR. BELKIN: Right now it's a referral to  
3 a program-to-to a program.

4 CHAIRPERSON LEVIN: Okay, one of the  
5 challenges with Suboxone prescriptions is that  
6 doctors are very limited with the number of  
7 prescriptions that they can- They can have I think up  
8 to 30 prescriptions at any-at any time, 30-30  
9 patients. Are we-are you making sure that anybody  
10 that comes in with an-with an opioid addiction are  
11 identified as-as being referred to a-a doctor that is  
12 able to prescribe-prescribe to them?

13 DR. BELKIN: We wouldn't be referring  
14 people to places that can't provide the service. So,  
15 yes, we would be providing-we're referring people for  
16 Suboxone to ultimately prescribers of Suboxone.

17 CHAIRPERSON LEVIN: Uh-huh.

18 DR. BELKIN: Another Thrive overlap there  
19 is a commitment to increase by a thousand the number  
20 of prescribers in-in New York, but to also try to  
21 push different models of delivering it that can bring  
22 it more up to scale. Like can we do more primary  
23 care based--

24 CHAIRPERSON LEVIN: [interposing] Uh-huh.  
25

1  
2 DR. BELKIN: --prescription with other  
3 kinds of extending your healthcare workers and you  
4 service there. (sic) So, we're trying to amplify all  
5 of that, including this idea of co-locating to  
6 increase access. This is--these are higher at-risk  
7 population. The leading cause of death of people in  
8 shelters are a drug overdose.

9 CHAIRPERSON LEVIN: Yes.

10 DR. BELKIN: So we clearly see this as a  
11 public emergency, and want to open up the ways people  
12 are passing. (sic)

13 CHAIRPERSON LEVIN: And when can we  
14 expect a status update in terms of that expansion for  
15 that matter? I mean just in terms of that's--that's--  
16 that's--

17 DR. BELKIN: Well, of--of the training of--  
18 of providers in the city--

19 CHAIRPERSON LEVIN: Uh-huh.

20 DR. BELKIN: --that we report, I think  
21 it's part of the--

22 CHAIRPERSON LEVIN: Yes.

23 DR. BELKIN: --Mayor's--that's--that's  
24 reported regularly.

25 CHAIRPERSON LEVIN: No, but in--in--

1  
2 DR. BELKIN: [interposing] In terms of--

3 CHAIRPERSON LEVIN: --in Thrive you  
4 mentioned the--the--expanding the number of these  
5 drivers.

6 DR. BELKIN: Yeah, that--that is currently  
7 publicly I think reported in--the Mayor's--it--

8 CHAIRPERSON LEVIN: Is it part of the MMR  
9 or is it not?

10 DR. BELKIN: I thought it was, but I--we  
11 could--we could verify that.

12 CHAIRPERSON LEVIN: Thanks.

13 DR. BELKIN: That's--that's something we--  
14 we tracked as part of the Thrive effort. If--if it's  
15 not publicly reported, we can get you that  
16 information. In terms of the idea of--of creating  
17 more gateways toward people in shelter, that's what  
18 we're trying to go.

19 CHAIRPERSON LEVIN: In a July 2015  
20 article in the New York Times by Winnie Hugh, had run  
21 the article that New York City takes steps to  
22 increase the safety of employees at homeless  
23 shelters. It says, city officials have also set up  
24 an interagency task force to examine efforts to  
25 provide shelter to high risk populations, which

1 include people who exhibit seriously mental—a least a  
2 bit serious mental illness and violent behavior. The  
3 task force will have representatives from homeless  
4 services, the Health and Hospitals, police, probation  
5 and correction departments and the Mayor's Office of  
6 Criminal Justice. Is that—is that correct? Is that  
7 task force currently meeting? Any meetings with the  
8 task force?  
9

10 DANIEL TIETZ: Yes.

11 CHAIRPERSON LEVIN: It is. Is that  
12 entering—how frequently is it meeting?

13 DANIEL TIETZ: It—well, with great  
14 frequency. I mean I'd say that there's a meeting  
15 pretty much every month.

16 CHAIRPERSON LEVIN: Is it a formal task  
17 force? I mean is it something that—is it—or is it  
18 there? Are these kind of just—how would you describe  
19 it? How would you describe the task force?

20 DANIEL TIETZ: Well, there's a lot of  
21 work going on. So I would say that there's—there  
22 are--

23 CHAIRPERSON LEVIN: [interposing]  
24 Structurally, how would you describe it?  
25



1  
2 DANIEL TIETZ: They're representatives  
3 from a host of agencies. So, from each of our  
4 agencies, Health and Hospitals, we and MOCJ. I think  
5 there's--there's a---a host of agencies involved.

6 CHAIRPERSON LEVIN: And is it for--I mean  
7 is it producing any findings? I mean is there a--are  
8 there minutes of meetings that we could see? What--  
9 what--what is produced from these meetings that--that  
10 would be accessible to the public?

11 DR. BELKIN: Neither--none of us manage  
12 that work, but we can get you more information for  
13 that.

14 CHAIRPERSON LEVIN: [interposing] Who's  
15 managing it?

16 DR. BELKIN: It's been convened by MOCJ--

17 CHAIRPERSON LEVIN: Okay.

18 DR. BELKIN: --and the--

19 CHAIRPERSON LEVIN: Why MOCJ if it's--if  
20 it's for, you know, shelter or mental--people with  
21 mental health issues?

22 DR. BELKIN: Well, it's about  
23 coordinating a lot of--trying to divert the pathway of  
24 some of those folks through a criminal justice path.  
25 I mean to a treatment path. I think that's been the

1  
2 main—a part of bringing these agencies together is  
3 troubleshoot that and to try to make sure--

4 CHAIRPERSON LEVIN: This is part of HOME-  
5 STAT or was it--? No.

6 DR. BELKIN: No. So for example, our role  
7 in that is—is to try to optimize getting people into  
8 the sorts of services we've just been talking about,  
9 and creating as many points of entry and awareness  
10 among these other services. How to refer and how to  
11 get the money. So that's some of the—some of the  
12 work that happens in those conversations.

13 CHAIRPERSON LEVIN: I—I'd like to—I think  
14 the committee would like to see what—what  
15 recommendations are coming out of that task force and  
16 if there's an ability to provide us with—with the  
17 minutes of those meetings, that would be I think very  
18 helpful to see. I want to just ask very quickly  
19 about the—the LMSW program that you mentioned. How  
20 many of those have been hired so far?

21 DANIEL TIETZ: It's—it is a [coughs]  
22 modest number to date. There's a back and forth  
23 that's happening with OTDA on the budget.

24 CHAIRPERSON LEVIN: Because structurally  
25 it's the state has been paying for it.

1  
2 DANIEL TIETZ: We are paying for it, but  
3 the budgets require approval from OTDA.

4 CHAIRPERSON LEVIN: I see and what's the  
5 total budget that is--when--when fully staffed up?

6 DANIEL TIETZ: I don't have it with me.  
7 I-I believe that our share is \$14 million.

8 CHAIRPERSON LEVIN: Okay, and this would  
9 be available so that's--that's--okay so 368 LMSWs.  
10 That's--that--that--is that in every single Tier II? Are  
11 they on site in Tier IIs? Where--where are all these  
12 people working out of?

13 DANIEL TIETZ: Yes, in part and then, of  
14 course, the other--other bits of the system that  
15 aren't Tier IIs, the--the social workers for each of  
16 the providers. So these are already essentially, you  
17 know, employed by the--by the shelter providers, and  
18 then deployed from there.

19 CHAIRPERSON LEVIN: Okay. So, then these  
20 are new budget lines for--for shelters providers?

21 DANIEL TIETZ: Uh-huh. Yeah.

22 CHAIRPERSON LEVIN: And so who does the  
23 hiring? Do they do the hiring?

24 DANIEL TIETZ: They do the hiring.  
25

1  
2           CHAIRPERSON LEVIN: Okay. A child goes  
3 into the shelter system, a child goes into PATH today  
4 and is placed at a hotel. Explain to us what is the  
5 process for how services provided for that child in  
6 an off-site setting like that?

7           DANIEL TIETZ: So they get the same sorts  
8 of evaluations and, you know, case management  
9 interventions that other folks do in other shelter  
10 settings. So there are—we take space for essentially  
11 an office or a program area in—in—in those hotels. So  
12 that the provider actually has a place to be on site  
13 at that hotel provide services. So it's not just--

14           CHAIRPERSON LEVIN: [interposing] And  
15 they are there for—what's like what kind of hours are  
16 we talking about?

17           DANIEL TIETZ: Well, there's—there's, of  
18 course, staffing around the clock. So there's case  
19 management and—and security, but then, of course, the  
20 social worker and other program staff are there  
21 during, you know, usual business hours or at times,  
22 you know, it's dark out. (sic)

23           CHAIRPERSON LEVIN: Okay, so that—that  
24 actually presents a challenge, right, if children are  
25 in school. So say—say they're in school at their old

1 school, right, and that commute is now an hour and  
2 ten minutes from their hotel, and so that child, you  
3 know, gets back to the shelter at 5:30.

4 DANIEL TIETZ: Yeah.

5 CHAIRPERSON LEVIN: And who's providing  
6 services for that child?

7 DANIEL TIETZ: The provider is obligated  
8 to provide the service. So whether it's—whether it's  
9 hours, you know, 9:00 to 5:00 or it's some other  
10 hours, they've got to provide that service. So their  
11 obligation is to find a way to serve that family at  
12 whatever hour they need to serve that family.

13 CHAIRPERSON LEVIN: Just from a practical  
14 perspective, like how do you provide services to  
15 children if there are 30 children in a hotel, and all  
16 of them are only really—I mean you're—you're not  
17 providing services for them at 8 o'clock at night,  
18 right. And so pretty much all of them are requiring  
19 services, you know, they're tired. They've just had  
20 a long day at school, and then, you know, probably  
21 some hectic type of commute to get back to shelter.  
22 This is a very traumatic experience for them in  
23 general, and when you've got 30 kids that you have to  
24 see in an hour and a half, how does that work?  
25

1  
2 DANIEL TIETZ: Yeah, challenging and I  
3 should note that the--their case ratio is good. So,  
4 it may not--we're only talking about one social worker  
5 in some of these instances, right so--

6 CHAIRPERSON LEVIN: [interposing] What's  
7 the ideal case ratio?

8 DANIEL TIETZ: I think it's 1 to 25 for  
9 the--per family.

10 CHAIRPERSON LEVIN: That's a good line,  
11 right?

12 DANIEL TIETZ: Indeed, but you're not--

13 CHAIRPERSON LEVIN: [interposing] It's  
14 all about kids.

15 DANIEL TIETZ: --but, you know, not--not  
16 all families need all service all at once. So--so  
17 there's certainly options there, but I think we're  
18 never going to argue that being a commercial hotel is  
19 ideal. What would be ideal is good purpose built  
20 shelter, and so to the degree that we are able to  
21 site more of that, we'll have less of the other.

22 CHAIRPERSON LEVIN: By all means.

23 DANIEL TIETZ: We're taking offers.

24 CHAIRPERSON LEVIN: What is--are--are you  
25 using--are there evidenced based models in place for

1  
2 like trauma informed care for children in the shelter  
3 system? So, you know, we at the Council so proposed  
4 by this committee fund an initiative for trauma  
5 informed care with a-a number of the family shelter  
6 providers that you work with. What is-what type of  
7 trauma informed care is DHS paying for?

8 DANIEL TIETZ: Yeah, yeah so that's part  
9 of what we're paying for as I noted in my testimony  
10 that there is trauma informed care as part of the-  
11 what the social workers do. I can certainly get you  
12 details. I don't have-I don't have it personally  
13 here today.

14 CHAIRPERSON LEVIN: So you're saying that  
15 those MSWs that that's going to be paying for the  
16 trauma-informed care?

17 DANIEL TIETZ: Yeah, there's actually  
18 quite a bit of detail in what those care coordinator  
19 positions look like, and what they-what kind of  
20 experience they'll have to have and what kind of  
21 services they'll deliver and that's included.

22 CHAIRPERSON LEVIN: When do you expect to  
23 be staffed up at 368?

1  
2 DANIEL TIETZ: I don't have a date.  
3 We're hoping soon to be—to be done with our  
4 discussions with OTDA to make this happen.

5 CHAIRPERSON LEVIN: In FY17 there is  
6 allocated \$3.8 million for a public health diversion  
7 center. It's under DOHMH intended to provide short-  
8 term shelter, substance abuse treatment, peer  
9 counseling and community care as a result of the  
10 hospitalization and arrests. There's an additional—  
11 this is in addition to \$1.3 million already allocated  
12 to diversion centers in FY17, and \$4.5 million in out  
13 years. However, there hasn't been an identified  
14 location for any diversion centers. Can you report  
15 just the progress on identifying space for these?

16 DR. BELKIN: And so it proved very  
17 difficult to find a location, as you know. So what  
18 we actually did was started over and using a  
19 different procurement process that allows more  
20 favorable terms to the vendor, more long-term  
21 ownership of the site, and some other features that  
22 I—I can—we can get details to you on, but in essence,  
23 it made it a little more doable, and we're now  
24 working with identified members to find locations.  
25 It is still like a struggle. We do not have sites



1 yet. We're more optimistic this time around for the  
2 reasons I mentioned, but it's been frustrating to  
3 everyone that real estate is—is this kind of what  
4 remains there.  
5

6 DANIEL TIETZ: I want to ask a little bit  
7 about NYC Safe, and I'll turn it over to—to Council  
8 Member Crowley for—for a second question, and second  
9 series of question, and then I'll ask those.

10 COUNCIL MEMBER CROWLEY: And just a point  
11 of clarification, I haven't gotten an answer for my  
12 first question yet, but I did the math myself, and  
13 back in February, March, April right around the same  
14 time where the Mayor concluded his 90-Day Review. It  
15 was at that time. He realized he needed to do a  
16 significant review. There were 4% of the total  
17 population of homeless people living in hotels.  
18 Today, there's 10%. So somewhere your purpose  
19 shelter housing population shrunk in percentage or  
20 your cluster housing has shrunk in percentage, but  
21 you don't know that and DHS is failing to tell me the  
22 truth about those numbers. Unless you want to answer  
23 that, I'm going to go to the next question. I  
24 received a phone call today from somebody who's  
25 living within my hotel shelter in one of my—one of

1 the hotel shelters in my district, and—and I have  
2 too. So, he was transferred from one hotel shelter  
3 in a different district to this particular shelter  
4 and told that he would be able to see a housing  
5 specialist--and mind you, he has no counselor in this  
6 hotel--within 45 days. He's been there for much  
7 greater than 45 days, and has not seen any  
8 specialist. He was woken up in the middle of the  
9 night and told specifically that he was not to use  
10 the front door of this hotel, only the back door, and  
11 that if he continues to use the front door, as he's  
12 been told—as he told the people that worked there, he  
13 feels totally degraded using the back door. He was  
14 told that he's going to be moved and transferred  
15 again. And he says in the hotels there are no hotel  
16 bell-beds that—that would be normally in a hotel,  
17 that they removed those types of beds and they put  
18 prison style beds, and they don't have the towels  
19 that hotels usually have. So, although you're saying  
20 that people are getting services in hotels, not  
21 according to this constituent who's living with and  
22 on the street right now.

24 DANIEL TIETZ: Is there a question?

25

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2 COUNCIL MEMBER CROWLEY: Well, I still  
3 haven't had the first question answered. Do you want  
4 to tell me how many--what the percentage is of people  
5 living in clusters today as opposed to six months  
6 ago?

7 DANIEL TIETZ: It was less.

8 COUNCIL MEMBER CROWLEY: Right.

9 DANIEL TIETZ: I--I don't have the  
10 percentage.

11 COUNCIL MEMBER CROWLEY: Okay. So there  
12 is somewhat of an--an answer I've been looking for for  
13 a few months.

14 DANIEL TIETZ: Yes, it's intended to be  
15 low. So we're closing clusters.

16 COUNCIL MEMBER CROWLEY: Right, and--and  
17 at the same time when the Mayor announced that in  
18 April, he said the same would be true for hotels.

19 DANIEL TIETZ: Right, he said that--that  
20 we would reduce--

21 COUNCIL MEMBER CROWLEY: [interposing]  
22 Right.

23 DANIEL TIETZ: --clusters first.

24 COUNCIL MEMBER CROWLEY: [interposing]  
25 But it was right on the same priority.

1  
2 DANIEL TIETZ: And then he said that we  
3 would—and then there would—then there would be  
4 commercial hotels.

5 COUNCIL MEMBER CROWLEY: [interposing]  
6 So, this is my last question—this is my last  
7 question.

8 DANIEL TIETZ: So I'll—I'll note Council  
9 Member that to the degree that we can build purpose  
10 built shelters then we'll use less--

11 COUNCIL MEMBER CROWLEY: Department Yeah.

12 DANIEL TIETZ: --in terms of hotels.

13 COUNCIL MEMBER CROWLEY: Well, earlier my  
14 colleague referenced the Wall Street Journal, which  
15 said that you spending \$1.6 billion, which is up 60%  
16 since de Blasio has taken office. Yet, the rate of  
17 homelessness has gone up 20%, and in it the former  
18 Deputy Mayor is quoted, Lilliam Barrios-Paoli says,  
19 Sometimes it is easier to get caught up in the  
20 immediate crisis and forget that you need to step  
21 back and create more permanent solutions. So, I  
22 would use that as my last remark, and encourage you  
23 to—and your administration, Department of Homeless  
24 Services work with the Mayor to achieve more

1 permanent solutions, which is really permanent  
2 housing. Thank you.

3  
4 CHAIRPERSON LEVIN: Council Member  
5 Grodenchik.

6 COUNCIL MEMBER GRODENCHIK: I just want  
7 to reiterate the Chair's remarks that we will be  
8 expecting better answers and better information when  
9 we meet again soon. It is a little frustrating that  
10 we don't get answers to our questions, and I will  
11 note based on that Wall Street Journal article we're  
12 spending over \$26,000 per person in the system. That  
13 doesn't include the cost of the children being  
14 educated. It doesn't include probably health and  
15 hospital costs, and those costs are staggering, and  
16 we need to move in a better direction. Thank you,  
17 Mr. Chair.

18 CHAIRPERSON LEVIN: Thank you, Council  
19 Member Grodenchik. A few more questions. First, can  
20 you tell us families without children what is the  
21 the method of service for mental health services for  
22 families without children and families who have  
23 children?

24 DANIEL TIETZ: You mean the adult  
25 families?

1  
2 CHAIRPERSON LEVIN: Yes.

3 DANIEL TIETZ: It's similar to what it is  
4 in the rest of the system. There are on-site  
5 services. There's always case management. There's  
6 always housing placement systems. There are some  
7 social work staff, and then it's via connections to,  
8 you know, referrals in the community to providers in  
9 the community.

10 CHAIRPERSON LEVIN: So everybody that's--  
11 we-so, but there's no-but in-for adult families there  
12 aren't specific adult families in mental health  
13 shelters, right?

14 DANIEL TIETZ: No.

15 CHAIRPERSON LEVIN: So-so it's and those--  
16 those are all general shelters?

17 DANIEL TIETZ: Yes.

18 CHAIRPERSON LEVIN: Right, but not  
19 everybody is getting referrals to community based  
20 providers for mental health services?

21 DANIEL TIETZ: Typically they are  
22 determined to meet them and they agree to participate  
23 in them. Yes.

24 CHAIRPERSON LEVIN: You know--  
25

1  
2 DANIEL TIETZ: [interposing] I don't  
3 think we compel them. No, we cannot.

4 CHAIRPERSON LEVIN: No, no, no, what I'm  
5 saying is that in, you know, it bears. So we could  
6 talk offline. Obviously, I have which one?

7 DANIEL TIETZ: [interposing] Would you  
8 like to thank the person there? (sic)

9 CHAIRPERSON LEVIN: There's on there in  
10 my district. I can't imagine that anybody in that—in  
11 that particular shelter is getting referrals to the  
12 community based services in the neighborhood.

13 DANIEL TIETZ: The obligation of that--

14 CHAIRPERSON LEVIN: [interposing] And  
15 that's one that I haven't heard actually.

16 DANIEL TIETZ: The obligation of that  
17 provider is to connect them to either an existing  
18 provider service and many of those folks already come  
19 for example with, you know, third party payment often  
20 Medicaid--

21 CHAIRPERSON LEVIN: Uh-huh.

22 DANIEL TIETZ: --and have connections to  
23 existing providers, and we look—we—the—their to—the  
24 provider is expected to make those connections. So  
25 make additionally for all those needed, and to

1 encourage folks to participate in that—that care and  
2 services. If they don't have that or they don't wish  
3 to return to that provider, then it's any provider  
4 they wish. Then the—the—in this case, the location  
5 you're talking about that provider has linkages with  
6 several health and mental health providers and then  
7 they offer those up to the clients who are  
8 interested.  
9

10 CHAIRPERSON LEVIN: I'm going to have to  
11 follow up on that and see if that's actually  
12 happening. Before moving over to NYC Safe, just—just  
13 briefly, can you explain what separates a mental  
14 health shelter from a substance abuse shelter from a  
15 general population shelter for single adults?

16 DANIEL TIETZ: Yeah, so in the mental  
17 health shelter we have Greater Mental Health  
18 Services. So there's usually psychiatrists on staff  
19 or a psyche MP or both in addition to better case  
20 ratios. So there are lower case ratios for the  
21 social work and case management staff to provide  
22 greater services. So there's both the additional  
23 services on site, and then additional referral  
24 services, and that's pretty much true as well with  
25 the substance abuse. It works much the same way. So



1 it's--again, it's case acts or other substance use  
2 disorder professional and the case ratios are lower.

3  
4 CHAIRPERSON LEVIN: And then in terms of  
5 general--?

6 DANIEL TIETZ: They all have similar  
7 services. They just may have higher case ratios,  
8 just because it's not used in the same way. So for  
9 example if you got, you know, a plurality of a single  
10 men's shelter where they're employed, and--and, you  
11 know, there are in, if you will, reasonably good  
12 shape, then you wouldn't need the same level of--of  
13 service.

14 CHAIRPERSON LEVIN: Okay, and--and moving  
15 over to NYC Safe, obviously there's been an  
16 allocation of additional resources as part of--of NYC  
17 Safe. Can you describe some of the obstacles that  
18 DHS has faced in--in implementing measures on the NYC  
19 Safe? Some of the challenges? [pause]

20 DR. BELKIN: I don't want to speak to  
21 your challenges, but I--I [laughs]. One thing NYC  
22 Safe has done is put our two agencies in fairly  
23 constant communication about individuals that are in  
24 shelter that they're really are looking for a  
25 connection to the--the Care Opportunities that we--

1 we're responsible for within that several of which  
2 we've talked about including most recently the  
3 establishment of new Forensic ACT Teams, which is a-  
4 is a substantial expansion capacity, and I think we  
5 had some kinks working on it and back and forth  
6 information, but I think eventually now clearly and  
7 you can tell me how it is from your end bringing  
8 people into those-into those options that are  
9 identified within the shelter system.  
10

11 DANIEL TIETZ: Yean, I think that's gone  
12 quite well that our providers are fully aware of the  
13 services, and the-and the opportunities for getting  
14 folks who-who appear to need more intensive services  
15 that serve inspector, the ATM et cetera. All of  
16 those services know how to make those connections.  
17 We work closely with them in terms of training and  
18 resources to make sure that those connections are  
19 made. So I think it-it goes reasonably well from our  
20 perspective.

21 CHAIRPERSON LEVIN: How about in terms of  
22 security measures at-at the DHS shelters?

23 DANIEL TIETZ: So we've added, as I noted  
24 in my testimony, we've have a lot of DHS peace  
25 officers as well as the private security. So that's

1 the expansion that is true at really every shelter on  
2 Green. This turns a great deal on the NYPD's  
3 security assessments and their weighing in with us  
4 about how to—you know, what kind of staff do we need.  
5 And so we take the guidance from them in terms of  
6 staffing.

8 CHAIRPERSON LEVIN: Have—have you seen a  
9 decrease in violent incidents in shelters compare to  
10 previous years for like one type of person?

11 DANIEL TIETZ: I—I haven't done the point  
12 in time comparison. I'll just note this is a few  
13 months on. So I don't know that we have a long  
14 enough period to say, and I don't—I would just note  
15 that for mind—I don't have personal experience in  
16 this in terms of being able to see the—the  
17 difference, but we can send it to you.

18 CHAIRPERSON LEVIN: [interposing]  
19 Certainly you can compare October of 2016 to October  
20 2015.

21 DANIEL TIETZ: I wasn't—I wasn't in this  
22 mix then, but I—I don't have that data with me, but  
23 we can certainly get it.

1  
2 CHAIRPERSON LEVIN: And what was the  
3 result of the NYPD assessments? I mean is that—is  
4 that made public shelter by shelter?

5 DANIEL TIETZ: I don't think it's  
6 actually been completed just yet, but I don't—I don't  
7 have it here today but I can certainly get you what  
8 we have.

9 CHAIRPERSON LEVIN: And we're expecting  
10 that that's being made public?

11 DANIEL TIETZ: I—I expect we'll make a  
12 statement on it, yes.

13 CHAIRPERSON LEVIN: Okay. I mean we'll  
14 be interested in seeing, you know, the warts and all  
15 version, if that's possible.

16 DANIEL TIETZ: Yes, we're happy to share  
17 it with you.

18 CHAIRPERSON LEVIN: Okay. I am  
19 appreciative of the amount of time that you've  
20 dedicated to this hearing. I look forward to having  
21 some follow-up questions with you and, you know, upon  
22 the 90-Day Review hearing I hope to have some—some  
23 clear data on some of the issues that we've spoken  
24 about in this hearing, but I appreciate to hear that.  
25 Thanks much. We'll take a two-minute break and then

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1 we'll—we'll have our first panel, which will be—  
2 excuse me, Dr. Bouchard Burns from NYU-NYU Lutheran  
3 Community Medicine Programs; Stephanie Gendell,  
4 Citizens Community for Children; Catherine Trapani  
5 from Homeless Services United; and Nicole Bramstedt  
6 from Urban Pathways.  
7

8 [Meeting in Recess]

9 CHAIRPERSON LEVIN: Welcome back. Thank  
10 you all very much for your patience. Whoever would  
11 like to testify first, go ahead. [pause] You can go  
12 ahead. Just make sure the red light is on.

13 DR. BOUCHARD BURNS: Okay. Good morning  
14 Chairperson Levin, Chairperson Johnson and members of  
15 the General Welfare and Health Committees, members of  
16 the City Council, Department of Homeless Services,  
17 and colleagues. Thank you for the opportunity to  
18 speak today. I am Dr. Bouchard Burns. I am a Board  
19 Certified internist, psychiatrist and addiction  
20 specialist. I am the Behavioral Health Director of  
21 the NYU Lutheran Community Medicine program. I have  
22 been working for the homeless in New York City since  
23 2000. I have worked at the shelters that house the  
24 mentally ill, and chemically addicted men and women,  
25 shelters that house the medically frail, shelters for

1 the working poor, and single room occupancy sites. I  
2 come here today with the resource of 17 years of in  
3 the trenches experience. My testimony represents the  
4 thousands of conversations I've had with some of New  
5 York's most vulnerable fellow human beings. I can  
6 testify that the people we treat are facing many  
7 mental health problems that are not being adequately  
8 addressed. One of the reasons these problems are not  
9 being addressed is that they simply are not known to  
10 agency that assigns the addresses. Increased data  
11 collection and reporting are first steps to  
12 understanding the nature and scale of problems facing  
13 the shelter system. As such, NYU Lutheran Community  
14 Medicine Program strongly supports the bill proposed  
15 by Council Member Levin and Corey. We commend you  
16 for taking the initiative. I'd like to begin today  
17 by giving a voice to the homeless, and tell you what  
18 it's like from their point of view from their words  
19 to my ears to yours. Typically, when you enter the  
20 shelter system, you have nothing, no family, no  
21 friends, no money, no spare clothing, no hope.  
22 Immediately, you encounter staff that are often-too  
23 often insufficiently trained. There are, therefore,  
24 not sensitive to your situation. They can even be  
25

1 hostile to you, and you are left feeling traumatized  
2 and further degraded. Drugs treat you like a  
3 criminal. You are given a room with sometimes 20 to  
4 40 other people, and are left alone at night to fend  
5 for yourself. Battles are waged, and the strongest  
6 prevail and dominate. The rules are not law, but of  
7 power. Patrols are inadequate. We do not feel safe.  
8 The bathrooms are dirty. We get little sleep because  
9 someone wants the lights on, someone wants to play  
10 music, someone stinks or smokes crack or K2. Every  
11 morning you are forced to leave your room, and either  
12 go to a rating-waiting room where prison dynamics  
13 continue to play out, or leave the shelter. Ex-  
14 convicts report that the food is better in prison.  
15 Anger and frustration sets in, and conflicts between  
16 residents is rampant. Exposed daily to this chaos,  
17 shelter staff burn out and direct their frustrations  
18 at you. Where is the support? Where is the peaceful  
19 environment where healing can take place? Why are  
20 the shelters not at par with other government run  
21 facilities that service the most fortunate? Where is  
22 the warm handoff to medical and mental health  
23 services that can facilitate their journey out?  
24 Where is the hope? Prior to addressing some of these

1 issues we have identified, I would like to  
2 acknowledge Mayor de Blasio's initiatives to address  
3 mental health issue. I would also like to  
4 acknowledge the hard work of HRA, DSS, DHS in the  
5 face of the cure-cure in PATH and to improving the  
6 care of homeless families and individuals. Some of  
7 the issues that we have identified that most hamper  
8 delivery of mental health care for our clients  
9 include the following five:  
10

11           1. Patients are made to leave the  
12 shelter before the clinic opens, and are permitted to  
13 return only at the end of clinic hours. We as  
14 providers, nurses, doctors, nurse practitioners, drug  
15 abuse counselors, social workers, navigators are on  
16 location, but there are very few patients. Even when  
17 stationed in the Micah Shelter where there are 200  
18 daily clients, we can't enough clients to conduct a  
19 group for therapy once a week. So management of care  
20 is almost impossible since delivery-delivery is made  
21 inaccessible. So close yet so far.

22           2. Physical and mental wellness are not  
23 a priority for a door. Primary care and mental  
24 health screenings should be mandatory, and shelter  
25 clients should be encouraged to attend their follow-



1 up. Such screenings should be part of contracts with  
2 the DHS.  
3

4 3. Measures of the implementation of  
5 trauma informed care should be part of this bill's  
6 tracking system. The city's effort to roll out  
7 trauma informed trainings for staff are a commendable  
8 first step. These efforts must continue, and improve  
9 shelter based observations and approaching of staff  
10 working in shelters.

11 4. The City should promote a complaint  
12 site where shelter patients can place complaints, and  
13 have their concerns addressed without fear of  
14 retribution. Currently, abuses by staff are not  
15 taken seriously when clients are promoted—provided an  
16 easily accessible avenue whereby their complaints can  
17 be recorded, investigated and addressed. Clients are  
18 inappropriately villainized if they speak out against  
19 the injustices being encountered in the system. Some  
20 are even sent to the ER basically for complaining.  
21 This is a huge cost to the system.

22 5. Mental health services provided  
23 inside the shelters are critical to mitigating the  
24 impact hold (sic) people within the community. Using  
25 group therapy, groups, prescribing and managing

1 medication and providing link-linkages to physical  
2 care among others. So, these are crucial to  
3 providing acute and transitional care. We cannot  
4 overlook that there is nothing like rapid return to  
5 housing to create the conditions that stabilize  
6 mental health. We know because of published research  
7 that housing first is critical. Housing is a healthy  
8 prevention and medicine in and of itself. We must  
9 continue to advocate seriously for this. We as a  
10 society need to acknowledge the devastating effects—  
11 devastating effects being homeless has on the mind  
12 and body of a human being, that these human beings  
13 are our fellow citizens. It is common for the  
14 homeless to be looked upon as some type of  
15 aberration, as not part of society. It is imperative  
16 that understand that people fall on hard times, and  
17 hopelessness is an integral part of the evidence of  
18 community existence.

19  
20 Our vision is that the homeless system is  
21 one of the homeless systems that nurtures people so  
22 they can reach their potential. A shelter should be  
23 a place where someone can find temporary respite,  
24 regain their footing, and for the majority of people  
25 who proceed with become a contributing member of

1 society that they once were or for the first time.  
2 Of course, there are those that find themselves in  
3 the unfortunate situation of not being able to  
4 achieve this goal, and we provide—and we need to  
5 provide avenues for these people to live a meaningful  
6 existence. We look forward to the annual reporting  
7 that this bill would mandate, and encourage the bill  
8 to measures efforts of mental health promotions as it  
9 would allow us to more accurately understand the  
10 situation and allow for better distribution and  
11 implementation services. We need a healthy shelter  
12 system if we want—if we want to expect the outcome of  
13 healthy people. We at NYU Lutheran Community  
14 Medicine Program ask for this bill to be passed. It  
15 is an element. (sic) Thank you for listening.

17 CHAIRPERSON LEVIN: Thank you very much,  
18 and I look forward to working with you and your  
19 organization on the past amendments to the bill that  
20 can make it even more helpful and impactful.

21 DR. BOUCHARD BURNS: [off mic] Yes, thank  
22 you. I think it's great. [pause]

23 CATHERINE TRAPANI: Good morning or  
24 afternoon now. Thank you for the opportunity to  
25 testify. My name is Catherine Trapani. I'm the

1  
2 Executive Director of Homeless Services United, and  
3 we've submitted testimony jointly with the Coalition  
4 for Behavioral Health of New York City, and Christy  
5 Parque sends her regrets. She's traveling so you've  
6 got me for the both of us this morning.

7 CHAIRPERSON LEVIN: We've had many, many  
8 hearings with Chris Parque's testimony so--

9 CATHERINE TRAPANI: Thank you. So-so  
10 onward, but her-her imprint is on this---

11 CHAIRPERSON LEVIN: Yes.

12 CATHERINE TRAPANI: --and--and we do  
13 support the rules particularly with respect to this  
14 topic. So, thank you for holding the hearing. HSU  
15 did last week submit testimony regarding the  
16 importance of conducting a comprehensive news  
17 assessment to identify the health, mental health and  
18 other service needs of New Yorkers, but we can  
19 adequately plan for the shelter capacity and service  
20 provision, and we encourage the city to convene a  
21 task force of government and community stakeholders  
22 that include homeless service provider, medical and  
23 behavioral health service providers to conduct that  
24 assessment, and identify gaps in needs as well as to  
25 coordinate access to care, and we've heard a lot

1 about where those gaps are, and this is the bill of  
2 what goes, some ways for addressing some of the  
3 misinformation. I'm going to start really quickly by  
4 talking a little bit about homeless families'  
5 assessment and treatment. There are specialized  
6 shelters for mental health for single adults, but not  
7 for families. There are many homeless families who  
8 could benefit from these services. Domestic  
9 violence, as you know, is a leading cause of  
10 homelessness for families in New York City and the  
11 trauma coupled with the—trauma—trauma domestic  
12 violence coupled with the trauma of homelessness can  
13 have serious repercussions for children's—children  
14 and adults alike, and can be associated with health  
15 problems like PTSD, anxiety and depression.  
16 Identifying these problems and offering access to  
17 care can greatly enhance family wellbeing, which is  
18 essential to achieving other goals that securing  
19 needs in employment and permanent housing. In  
20 recognition of these needs, you've heard some  
21 testimony today about Thrive New York City and the  
22 effort to identify persons in need of services or  
23 connect them to care. And thanks to Thrive and other  
24 initiatives, family shelters are soon going to be  
25

1  
2 staffed with licensed clinical social workers who can  
3 assess homeless families' mental health status, and  
4 make referrals for ongoing clinical services as  
5 needed. This is a welcome addition to the family  
6 shelter model, but providers have reported that  
7 additional guidance and support on how best to  
8 integrate these staff with existing models of care  
9 would be helpful to ensure that we can max-maximize  
10 the benefits to families. Additionally, because so  
11 little data on the mental health status of families  
12 with children is available, we actually don't know  
13 the extent of it of what they need, and what, if any,  
14 additional specialized care should be offered either  
15 on site or via community care. We encourage the city  
16 to collect, track and regularly report data to  
17 providers as Thrive is fully implemented and  
18 initialed their system to the needs so families could  
19 be appropriately accessed and addressed. For single  
20 adults, persons with disabilities including behavior  
21 health issues are dis-disproportionately at risk of  
22 victimization. As a city, we must ensure we are  
23 doing all that we can to enhance their safety and  
24 offer appropriate services to help them avoid or  
25 escape homelessness and maintain wellness.

1  
2 Unfortunately, many adults who suffer from mental  
3 illness maybe be reluctant to enter the shelter  
4 system out of fear. DHS does have specialized  
5 shelters for single adults in need of mental health  
6 services, but more data is necessary to determine  
7 whether or not there's enough capacity to meet the  
8 needs of all those individuals who require and desire  
9 those services, and which settings are most  
10 appropriate for persons with behavioral health  
11 issues. Client feedback suggest, and we actually  
12 just heard about it a moment ago that the Safe Haven  
13 model, which offers more privacy and less restrictive  
14 beddings and less sharing is preferred by many  
15 clients, who would otherwise refuse shelter services  
16 or feel unsafe in a more congregate shared style  
17 shelter, and we applaud the expansion of Safe Haven  
18 shelter model, and we think that there should be more  
19 of those. There is also a small number of people who  
20 despite the efforts of homeless outreach teams and  
21 others attempting to engage under fee services.  
22 Outreach providers must do everything they can to  
23 respectfully engage with such persons and both  
24 respect their autonomy and honor their civil  
25 liberties while also affecting what, if any, danger

1 they may present to themselves or others. In very  
2 rare cases it may be necessary to involuntarily  
3 remove people from the streets and refer them to  
4 hospitals or other services. Kendra's Law  
5 establishes a protocol being an assisted outpatient  
6 treatment for AOT to coordinate care for such  
7 persons, but some homeless services providers have  
8 reported difficulties navigating the system,  
9 referring clients, or attracting progress is based  
10 that they refer. But we encourage DHS, DOHMH, and  
11 Health and Hospitals Corporation to work with  
12 homeless service providers to address these  
13 challenges associated with AOT and ensure that all  
14 parties can effectively serve persons with acute  
15 needs. In regards to aftercare and the community  
16 stabilization we strongly encourage the city to move  
17 forward with implementing their supportive housing  
18 plan, and with the continued use of rent-rental  
19 assistance vouchers. Critical to the success of  
20 those exiting homeless is ensuring that they have the  
21 resources and the goal of—and supports available to  
22 them to help avoid re-entry or unnecessary obstacles  
23 to housing stability. Enhanced after care plans for  
24 persons exiting shelter including robust behavioral  
25



1 health discharge plans are necessary so that those  
2 living with behavioral health issues have a clear  
3 pathway at a shelter with connections to services  
4 that will help them thrive in their communities as  
5 independently as possible. When appropriate desire  
6 by the client, there should be a ward handle between  
7 trusted shelter staff, and community based providers  
8 to help—to help them address the individual or  
9 family's mental health and substance disorder needs.  
10 Regular information, case coordination and overall  
11 coordination on initiatives between DOHMH, HRO, DYCD,  
12 ACS and the HS system especially prevention outreach  
13 of Home Base will serve to strengthen the safety net  
14 of homeless and formerly homeless New Yorkers.  
15

16 Workforce Support and Training. Homeless  
17 Services United, the Coalition for Behavior Health  
18 and our members are fully committed to ensuring  
19 access to permanent housing for all New Yorkers in  
20 need through the provision of high quality shelter  
21 and Behavioral Health Services. This commitment can  
22 only be fulfilled by ensuring that there is  
23 sufficient resources and budget to meet the costs of  
24 providing these typical services. I'm going to go  
25 off script for just a second because we did hear

1 about, you know, from the previous presenter dirty  
2 bathrooms, filthy conditions, with bathroom. It's  
3 worth noting that now that the cluster violations are  
4 down 83 systems (sic) of care and it's thanks to a  
5 large investment and the Council backlog and the care  
6 and assistance for shelters. So we're hearing a lot  
7 this morning about increased spending, and I  
8 understand that there is trepidation. Will we see  
9 the size of the addressed budget? But I also want  
10 people to understand that the system is different  
11 investments and for over 20 years where it's our  
12 shelter provider knew that they needed maintenance in  
13 the building. They just put in a new deeds request to  
14 DHS, and it would get ignored. So for the first time  
15 in two decades we're beginning to process those, and  
16 so we're making progress, but I agree that there is a  
17 lot more to do. So the funding is really important.  
18 Please don't get scared over a price tag because  
19 frankly that's just what it costs to do high quality  
20 services that New Yorkers frankly deserve.

22 So—so back on script in terms of  
23 services, the value of what we provide to New Yorkers  
24 in crisis today as we help restore them to becoming  
25 daily housed is truly incalculable. However, we can

1 start by contracting and paying for the true costs of  
2 operating the programs today. So this does include  
3 cost escalation over a duration of contracts when we  
4 have contracts for things like insurance, rents and  
5 other fixed costs, along with offering competitive  
6 wages to ensure it was gaining an improvement in  
7 staff. The strength of our work relies on our big  
8 hearted and highly capable staff who everyday, and I  
9 think I'm speaking to them of services step into the  
10 fear, chaos and unknown to our clients' world and  
11 they need a ray of hope or possibility, and most  
12 importantly show them their modeling in their  
13 struggle. We owe to them and their clients that they  
14 are fairly compensated, supported and trained to  
15 reflect the value of their work in society. This  
16 includes offering a living wage, regular cost of  
17 living increases, affordable benefits, and education  
18 and career opportunities to create a strong pipeline  
19 of persons pursuing careers in shelter services, and  
20 that serves where the hope might be. The Coalition  
21 through its widely recognized experience of  
22 designing, delivering evidence based behavioral  
23 health trainings and Homeless Services United would  
24 are deeply an operational model of experience  
25

1 conducting trainings. We welcome the opportunity to  
2 collaborate to create and deliver effective and sound  
3 training for homeless services providers. In  
4 conjunction with our many partners, we are confident  
5 that we can create an academy targeting homeless  
6 program staff with a training curriculum that  
7 supports the paradigms we're working with and raise  
8 unassigned clients with behavioral health needs. We  
9 propose that the city's financially support this  
10 investment to create this training academy and career  
11 pipelines of homeless services and health programs  
12 staff. We would be happy to work with the Council  
13 and their government partners to realize this  
14 investment in our workers, which will lead to  
15 stronger outcomes for those served by the homeless  
16 shelter system. We look forward to working with the  
17 Council, the Administration officials, and the Health  
18 and Behavioral Health community to strengthen an  
19 existing partnership, and fortunate ones to promote  
20 the wellness and stability of all New Yorkers in  
21 need. Thank you for the opportunity to testify.

22  
23 CHAIRPERSON LEVIN: Thank you.

24 STEPHANIE GENDELL: Good afternoon. My  
25 name is Stephanie Gendell. I'm the Associate

1  
2 Executive Director for Policy and Advocacy at  
3 Citizens Committee for Children, this multi-issue  
4 advocacy organization, and advocates on behalf of  
5 children and families and thus my testimony only  
6 focuses on the families with children in the shelter  
7 population, and I'm just going to summarize it. But  
8 first I wanted to thank you for holding today's  
9 hearing for the very thoughtful questions that you  
10 and your colleagues asked today, for introducing the  
11 bill that should hopefully give us more information  
12 about the behavioral health needs of children and  
13 their parents as well as your investment and the  
14 Council's investment in the services to help address  
15 trauma for children and families in shelter. As DHS  
16 said today, every single parent and child in shelter  
17 has undergone trauma by the very nature of being  
18 homeless. So one of the things we wanted to talk  
19 about today was actually not only the need to address  
20 behavioral health needs of the children and their  
21 parents in shelter, but actually to have a system  
22 that doesn't make their behavioral health needs  
23 worse, and actually does work to make it better.  
24 That starts with the some of the issues that others  
25 have touched on like the conditions in shelter, the

1  
2 issue of whether children and families are in hotels,  
3 cluster sites or to a true shelter. As we've all  
4 talked about today, we need to stop using the  
5 shelters as far as stop using the hotels, and the  
6 clusters and figure out how to right size the DHS  
7 system. We think that there needs to be an  
8 assessment of children and their parents and their  
9 needs when they're at PATH, but it looks at more than  
10 whether or not they're eligible and homeless,  
11 although that's obviously part of it. But also once  
12 they are found eligible, what type of placement and  
13 location would best meet their needs. And as part of  
14 that, would be looking at whether or not any of the  
15 family members have a behavioral health need that's  
16 being served by a service provider, and if so, not  
17 disrupting that relationship and maintain a family in  
18 their community. Similarly, when we look at school,  
19 we have gone obviously in the wrong direction in  
20 terms of keeping children and families placed closed  
21 to school. We need to turn that around and figure  
22 out how to do that. We create additional trauma and  
23 stress for families when we place children far from  
24 their schools regardless of whether they transfer to  
25 a new school or are commuting all the way back and

1  
2 forth. While I mentioned schools, the administration  
3 put in for money for this year's budget to add MSWs  
4 to schools that have high levels of homeless children  
5 in them. They—they put in 33—money for 33 social  
6 workers. We have been asking for money for 100  
7 social workers last year. So we—we asked for that,  
8 but in addition the money for the 33 social workers  
9 was not baselined last year. So we'll be looking to  
10 see that money continue, and to hear more about what  
11 the work of the social workers has been. In  
12 addition, we think that there are some—there are some  
13 additional things that we could do for families in  
14 shelter to help alleviate some of the stress, trauma  
15 and address their behavioral health needs like  
16 expanding the use of home visiting programs in  
17 shelter be it Nurse Family Partnership or Healthy  
18 Families New York. Baselining and expanding your  
19 initiatives that bring trauma informed services into  
20 shelters, training every single person who works for  
21 DHS at PATH, and in shelters in trauma informed care  
22 be they the intake worker, the social worker or the  
23 driver or the clerk or any person who is interacting  
24 with the very traumatized family and how to make that  
25 a positive experience for everybody. Thank about how

1 we might be able to modify the no visitor policy, in  
2 a way that's both safe for families and children, but  
3 also does not socially isolate families and their  
4 support network, and ensure families with open ages  
5 are able to maintain continuity care with their  
6 service providers. And then the last thing that I'll  
7 just suggest for now is in relation to the bill. We  
8 support the bill. We would just suggest that you  
9 might want to consider adding the children and  
10 families who are in a domestic violence shelters to  
11 the bill, all in agency anyway. They should be able  
12 to report altogether. Thank you.

14 CHAIRPERSON LEVIN: Thank you. One-one  
15 of the questions is you mentioned the DOE, the-the  
16 MSWs in-in our schools, but that's a-that's a-a DOE  
17 funded initiative?

18 STEPHANIE GENDELL: Yes, it wasn't the  
19 assigned.

20 CHAIRPERSON LEVIN: Okay, but it's in the  
21 DOE budget?

22 STEPHANIE GENDELL: It's in the DOE  
23 budget.

24 NICOLE BRAMSTEDT: Good morning. My name  
25 is Nicole Bramstedt, and I'm the Director of Policy



1 at Urban Pathways and Pathways is a 40-year-old human  
2 services non-profit. We serve the single homeless  
3 adults. Typically, those chronically homeless. A  
4 lot of questions have been directed to this morning.  
5 I want to thank both committees for having this  
6 hearing. It's a very important issue, the  
7 opportunity to testify as well. We're going to  
8 testify—talk a little bit about what's going on with  
9 regards to single homeless adults, those outside of  
10 the shelter system. Mainly those are at our Drop-In  
11 Center and we operate all the very Drop-In Center at  
12 30<sup>th</sup> Street in Manhattan. Also, single homeless  
13 adults in our Safe Haven. We operate two Safe Havens  
14 one in Midtown Manhattan, Travelers Safe Haven and  
15 one in Brooklyn, Hegeman Safe Haven. I'll talk a  
16 little bit about that. As we know, mental illness  
17 typically—disproportionately impacts this population,  
18 and this is really what we see at our Drop-In Centers  
19 and our Safe Havens. So just to give you an idea, in  
20 September of 2016 37 of the 92 Drop-In Center clients  
21 about 40% were diagnosed with a mental illness by a  
22 psychiatric assessment. This is 40%. Last month in  
23 October 2016, 12 of the 25 new Drop-In Center clients  
24 were diagnosed with a mental illness or MICA, Mental  
25

1  
2 Illness Chemical Addiction, and that was based on  
3 intake assessment, nurse assessment or psychosocial  
4 assessment. Regarding Hegeman Safe Have last month,  
5 three or four new clients were diagnosed with a  
6 mental illness or MICA by psychiatric assessment.  
7 These data are really a snapshot of what we collect  
8 at Urban Pathways on the mental health issues of  
9 unsheltered clients. So for example the Drop-In  
10 Center monthly reports on the number of clients on  
11 medications, psychotropic and non-psychotropic. The  
12 Drop-In Center, the Safe Havens they also monthly  
13 report on the number of psychiatric referrals both  
14 internal project renewal psychiatric referrals and  
15 outside referrals. With respect to psychiatric  
16 referrals both sites—they tabulate project renewal  
17 appointments kept and no shows, as well as referrals  
18 our first time evaluations or follow-ups, updates, et  
19 cetera. In addition, the Drop-In Center sends a  
20 monthly report to DHS, which reports on the number of  
21 clients with a mental illness, and the number of  
22 clients with a substance abuse issue. In addition,  
23 each of our sites at Urban Pathways we monthly report  
24 on the number of new clients at each site with a  
25 mental illness or substance abuse issue and MICA for

1 Robin Hood Foundation grants. So as you can tell, we  
2 do monthly look at this information, and some of it  
3 is reported to the city. One of the things I talk  
4 about in my testimony is how we assess for mental  
5 illness. I'm not going to go through all that. It's  
6 in my testimony. One thing I do want to note and an  
7 issue we do encounter is so all clients at our—our  
8 Drop-In Center and our Safe Havens do get a  
9 psychosocial assessment and psychiatric assessment,  
10 and that's because mainly the HRA on 2010 Supportive  
11 Housing application requires that. It's important to  
12 note that not all clients were referred for  
13 psychiatric assessment keep their appointment. For  
14 example, last month 22 of the 41 project renewal  
15 psychiatric referrals, 54% of the Drop-In Center were  
16 kept. So you're seeing about half of the individuals  
17 keeping those initial psychiatric assessments. And  
18 that's somewhere we can definitely do better, and  
19 there needs to be conversations on that, and talk a  
20 little bit about the end. Also, last month with  
21 regards to Travelers Safe Haven clients, again, you  
22 saw about the same percent. About half of the  
23 clients who maintain their psychiatric assessment  
24 about half don't. Also, we do very robust assessment  
25

1  
2 with regards to mental health at the Drop-In Centers  
3 and Safe Haven. One client—one population at the  
4 Drop-In Center we could touch on better. With  
5 individuals who come at night, and who don't come in  
6 the day, and enroll in services those individuals get  
7 more of a—a 24-hour intake questionnaire with regards  
8 to mental health. So we could touch on that better.  
9 This will be close. (sic) I have a few  
10 recommendations. We generally support this bill.  
11 However, we think it can do better with regards to  
12 reporting on the unsheltered population, particularly  
13 given the prevalence of mental health in this  
14 population, particularly given the prevalence of  
15 mental health in this population. Also, as we talked  
16 about earlier, the city has made a tremendous  
17 investment, and there should be applied for such in  
18 HOME-STAT. But if we stop there, we're really  
19 neglecting our duties. We've got to continue  
20 assessing that population, and the city can do a  
21 better job of that at the Safe Havens and the Drop-In  
22 Centers. So we really should enhance reporting on  
23 mental health issues of individuals outside the  
24 shelter system. Not just enhance the reporting but  
25 also regularly assess that. So, one of the things is

1  
2 two recommendations for-of this bill: Include mental  
3 health information for unsheltered by type or point  
4 of service. So for example not just provide mental  
5 health data on the unsheltered, but look at we'll  
6 drop based that by Drop-In Center, by Safe Haven, and  
7 by shelter system, as well as by outreach. And look  
8 at what are the needs there because we're not  
9 currently doing that, and that would better assess  
10 us. Also, Intro 932 there is something about the  
11 most commonly occurring mental health issues for  
12 homeless adults outside city shelter systems.  
13 That's-we should even think that-that the most  
14 commonly occurring should be for that population as  
15 well. It currently has-it requires information for  
16 adults and children in shelter. We also need to look  
17 at the most commonly occurring for those outside of  
18 the shelter system. Again, more data without  
19 assessment is insufficient. Last year the Mayor had  
20 a great supportive housing task force. Perhaps  
21 mirror that with the mental health homelessness task  
22 force consisting of providers where providers talk  
23 about the intersection of homelessness and mental  
24 health, and come up with recommendations on that.  
25 One topic for discussion could be how we improve the

1 number of clients who fail to keep their psychiatric  
2 referral. Also, DHS should really invest more in  
3 mental health services at the Drop-In Centers and the  
4 Safe Havens. Mainly, it should increase the  
5 knowledge of its contracts for psychiatric and  
6 nursing consultancy with these services. So at each  
7 Safe Haven we have a part-time nurse who comes one  
8 day a week for three hours a day. It's-it's  
9 insufficient. We-both sites would do better to have  
10 a full-time nurse. We know about the entrenched not  
11 only of physical health, but also mental health  
12 issues in this population, and besides that a nurse,  
13 a licensed medical professional like that, they add a  
14 lot more expertise that's really required for this  
15 type of assessment of this population. So that would  
16 and then also the Drop-In Center we have currently a  
17 contract out with at Carter Denolia Afrie, (sic) a  
18 psychiatric-a psychiatrist that clients can see in  
19 addition to their outside psychiatrist if they so  
20 prefer. We have three there. Two are 9:00 to 5:00  
21 basically. The other one is three hours a day.  
22 Increased money so we have three full-time would be  
23 great. There's a waiting list to see that project  
24 renewal psychiatrist. Perhaps it's that waiting list  
25

1 that doesn't get people to follow up and see the  
2 psychiatrist. We could be doing better there. So,  
3 we really thank you for the--this opportunity to  
4 testify--testify. We'd be very interested in showing  
5 either of the committee chairs or committee members  
6 of the Drop-In Centers to talk more about what we do  
7 there because I think there's a whole, you know,  
8 untapped need in terms of unsheltered adults. Thank  
9 you.  
10

11 CHAIRPERSON LEVIN: Thank you very much  
12 for testifying. I'd be eager to come out and, you  
13 know, that--that's--that's--as a result of this  
14 hearing, I mean I--I--I do want to see more information  
15 and more data coming out about how we can address the  
16 needs of our shelters and individuals. You just said  
17 that--you said three hours a week for a nurse in your  
18 Safe Haven, is that right? Three hours per week?  
19 Okay.

20 NICOLE BRAMSTEDT: Yes, that's three  
21 hours a week.

22 CHAIRPERSON LEVIN: And--and that's your  
23 only--?

24 NICOLE BRAMSTEDT: So we have--one is--  
25 we're both part-time. We have at the Safe Haven in

1 Brooklyn. She comes three hours but she's very nice  
2 apparently and she stays the whole day.

3  
4 CHAIRPERSON LEVIN: Very nice?

5 NICOLE BRAMSTEDT: Yes, she's very nice,  
6 but that's what human service workers do as you know.

7 CHAIRPERSON LEVIN: Right.

8 NICOLE BRAMSTEDT: The other one at  
9 Travelers is also part-time three hours a day, but  
10 she does—they do benefit from the fact that all vary—  
11 we have a full-time number.

12 CHAIRPERSON LEVIN: Okay.

13 NICOLE BRAMSTEDT: So at the Drop-In  
14 Center we have a full-time nurse.

15 CHAIRPERSON LEVIN: Right but if they're—  
16 they're on--

17 NICOLE BRAMSTEDT: [interposing] But at  
18 the Safe Havens we do not have full-time nurses. We  
19 cannot.

20 CHAIRPERSON LEVIN: But just not—not  
21 three hours a day, three hours per week?

22 NICOLE BRAMSTEDT: Three hours per week.

23 CHAIRPERSON LEVIN: Three hours per week.  
24 Okay. Per week additions.



1  
2                   NICOLE BRAMSTEDT: So one day we have  
3 part-time.

4                   CHAIRPERSON LEVIN: Per week position?

5                   NICOLE BRAMSTEDT: Yes.

6                   CHAIRPERSON LEVIN: Per week position.

7 Okay. Alright, and that's the same across the board  
8 for all Safe Havens?

9                   NICOLE BRAMSTEDT: I--

10                   CHAIRPERSON LEVIN: [interposing] Or is  
11 that just you could just speak to yours?

12                   NICOLE BRAMSTEDT: I just speak to mine.

13                   CHAIRPERSON LEVIN: Okay.

14                   NICOLE BRAMSTEDT: But my--my assessment  
15 would be that the money in the budget for that line  
16 is not--you know, we're trying to kind of--

17                   CHAIRPERSON LEVIN: Uh-huh.

18                   NICOLE BRAMSTEDT: --put money together.  
19 That's what we do. We come up with them. So first  
20 with the project renewal--renewal, psychiatrists  
21 referrals as well as the--the nurses.

22                   CHAIRPERSON LEVIN: And you--you mind if I  
23 ask like do you--do you see it in--in an in--do you see  
24 an improvement as a result of HOME STAT in the--the  
25 quality and quantity of care for individuals that are

1  
2 either on the street or in your Drop-In Centers or  
3 Safe Havens. I mean is-is-is HOME-STAT making a  
4 dent?

5           NICOLE BRAMSTEDT: I think HOME-STAT is  
6 good in the sense that it would be able to do more  
7 comprehensive outreach throughout the city. As-as  
8 Council Member Cohen noted earlier, the-the Bronx-the  
9 five boroughs are vast, right, and-and there's a lot  
10 of individuals we weren't meeting. I think the HOME-  
11 STAT can do a better job in terms of maybe assessing  
12 individuals with regards to mental health issues.  
13 So, for example individuals who come to our Safe  
14 Haven they have come with a brief psychosocial from  
15 the their outreach provider.

16           CHAIRPERSON LEVIN: Uh-huh.

17           NICOLE BRAMSTEDT: So that helps us,  
18 right, because that starts the ball rolling--

19           CHAIRPERSON LEVIN: Yeah.

20           NICOLE BRAMSTEDT: --and that helps us,  
21 but they're-they're probably-there could be more in  
22 terms of what they can do assessing that population.

23           CHAIRPERSON LEVIN: Okay.

24           NICOLE BRAMSTEDT: And then also with  
25 regards that's-we're not even touching upon, you

1  
2 know, earlier we talked about when we send people to  
3 hospitals, and what hospitals do and how they are  
4 always— You're smiling and our Chairman--

5 CHAIRPERSON LEVIN: [interposing] No, no,  
6 no, no. I'm just--

7 NICOLE BRAMSTEDT: [laughs] Maybe you  
8 know about this--

9 CHAIRPERSON LEVIN: [interposing] No.

10 NICOLE BRAMSTEDT: --but the--the fact  
11 that they release individuals sometimes without  
12 adequate assessment and such.

13 CHAIRPERSON LEVIN: Right, and that's--  
14 that's HHC Hospitals or that's just any hospital?

15 NICOLE BRAMSTEDT: Any.

16 CHAIRPERSON LEVIN: Any and there's not  
17 that kind of standard across the board or there is  
18 and just not accurate? [background comments]

19 NICOLE BRAMSTEDT: [off mic] Standard  
20 across the board.

21 CHAIRPERSON LEVIN: In terms of the--if  
22 you said that they're--they're being released without  
23 adequate assessment from hospitals, is that--is that  
24 just because there's a standard that every, you know,  
25

1 there's a minimum that everybody is meeting and that  
2 standard isn't adequate or is just approved?  
3

4 NICOLE BRAMSTEDT: Well, so, and this was  
5 touched on I think last week, and a little bit  
6 earlier today that you can't actually compel someone  
7 to receive any kind of services including psychiatric  
8 services, unless they're a current present danger to  
9 themselves or others, and so if a person, you know,  
10 was exhibiting such behaviors and the cops arrive,  
11 they're not going to necessarily going to get  
12 admitted once the episode is I guess over. To the  
13 extent that it ever is over, there will be back onto  
14 the street in discharge planning may include for  
15 example we serve the medication to the person who's  
16 stable, but those—it's the appearance of the problem.

17 CHAIRPERSON LEVIN: Uh-huh.

18 NICOLE BRAMSTEDT: And so you had  
19 actually asked this question earlier talking about  
20 the challenges with confidentiality and so on, and my  
21 providers are HHC members do sometimes report that  
22 there is a disconnect between the hospitals and then  
23 the receiving shelter. So if they're going back to a  
24 shelter of origin, then I wouldn't necessarily know  
25 what those discharge instructions were.

1

CHAIRPERSON LEVIN: Uh-huh.

2

NICOLE BRAMSTEDT: Because the patient

3

has a right to privacy. So, there has to be a better

4

way to do some case conferencing and informed

5

consent, and—and talk innovations about how you can

6

improve on that. And I could also just go back a

7

little to HOME-STAT, which I think complicates the

8

matter for some of the outreach providers is that for

9

the first time, they're actually targeting not just

10

the chronically homeless street individuals, but also

11

anyone that's encountered on the street, because

12

they're put in home referrals, which is changing the

13

major of the work. Right, it's a different client,

14

somebody who is not necessarily cognizant and not

15

necessarily known to people. So there's a learning

16

curve happening there, and so the efficacy of HOME-

17

STAT is a given species.(sic) We don't quite know

18

what it would become there.

19

CHAIRPERSON LEVIN: And would that be

20

helpful for you to understand the affidavits.

21

NICOLE BRAMSTEDT: I would just like to

22

say that we do street outreach programs, but they're

23

not city contracted. We have contracts with the Port

24

Authority as well as in certain BIDS, and I think how

25

1 that interfaces with the HOME-STAT is also important  
2 in terms of having more of a one standard.

3  
4 CHAIRPERSON LEVIN: Sure, sure because  
5 it's good to know and amazing, but I thank this  
6 panel—Oh, sorry.

7 CHAIRPERSON COHEN: [off mic] I know  
8 these folks who they are. As long as I'm—[on mic] As  
9 long as I'm back, and I apologize. I'm trying to  
10 juggle a couple of different hearings today. Is  
11 there a—and—and I realize you can't simplify down to  
12 this, but I mean the goal of getting people out of  
13 shelter into supportive house is there sort a—a ratio  
14 like if they get—if people get these kinds of  
15 services they are much more likely to make it into  
16 supportive housing, be successive in supportive  
17 housing? Are there particular types of services that  
18 you think are most likely to lead someone getting out  
19 of shelter and getting into supportive housing.

20 [pause]

21 NICOLE BRAMSTEDT: Right now it's a  
22 matter of inventory. So there's currently I believe  
23 six approved supportive housing applications for  
24 every unit that's actually available. So it's not so  
25 much a service issue as a supply issue. Like we just

1 need the unit, and then what I can say from  
2 evaluations of the city of supportive housing, it  
3 really mentions that the lower threshold types of  
4 permanent housing programs had higher success rates.  
5 So— [background comment]

7 CHAIRPERSON COHEN: Which—which, yeah.

8 NICOLE BRAMSTEDT: So for example there  
9 is—there were two categories in New York New York  
10 Agreement for persons with substance abuse disorders.  
11 One required some duration of sobriety prior to being  
12 able to access it, and then there was another so-  
13 called harm reduction unit where you just had to have  
14 a diagnosed disorder, but they weren't as strict as  
15 saying documented X number of days of sobriety. So  
16 the harm reduction units were actually more  
17 successful in getting people in, and they had  
18 paradoxically perhaps, although not if you understand  
19 harm reduction, higher retention rates. And so I  
20 think that what we're finding is the more flexibility  
21 that you give people, the more you honor them and the  
22 more that you don't force them to achieve some sort  
23 of arbitrary milestone prior to housing, the better  
24 they do. That's why the safety of model for shelters  
25 is always successful, and I think that we can see

1 that on the permanent housing side similar low  
2 threshold come as you are and then we'll serve you  
3 works. Housing first works, and so to the extent  
4 that we can structure the new agreements to be easier  
5 to enter, I think it will do better as long s there  
6 is sufficient supply.  
7

8 CHAIRPERSON COHEN: I believe you.

9 NICOLE BRAMSTEDT: Yes.

10 CHAIRPERSON COHEN: Thank you.

11 DR. BOUCHARD BURNS: [off mic] But, there  
12 is that part of it, but it's also the fact that the  
13 shelter environment is not a peaceful environment and  
14 we have—we have the resources there. We're just not  
15 making really good use of it. Part of the problem  
16 that I—when I did my testimony is that you're in the  
17 shelter, but the clients are outside. So you have  
18 your open clinic, and all the providers, but we're  
19 not connecting to them because they're forced to  
20 leave the shelter. So there's shelters that aren't  
21 like that like the BRC in Manhattan, and that's  
22 because the environment—the people in the environment  
23 don't want the people out on the street. So they—  
24 they allow them to stay in the shelter, and with  
25 those people they have more connections. So, if we



1 have more connections as providers, the people that  
2 like help people that are in trauma feel more  
3 peaceful and to be more resilient in the spaces with  
4 trauma. Then we can have a better outcome because of  
5 the shelter keeping these folks inside. People are  
6 getting more patients away for the housing because  
7 things have to be built, and then the whole system  
8 will run more fluidly. So that's part of it, too.

9  
10 CHAIRPERSON COHEN: Thank you.

11 CHAIRPERSON LEVIN: Thank you very much  
12 to this panel. We appreciate your testimony, and  
13 look forward to working with you on this legislation.  
14 The next panel Josh Goldfein and Giselle Rivera of  
15 Legal Aid Society and Coalition for the Homeless;  
16 Bradley Rafana, Bronx Works; and Lynette Verges, Care  
17 for the Homeless. [pause]

18 GISELLE RIVERA: Hi. Thanks for the  
19 opportunity to testify. I'm Giselle Rivera, Policy  
20 Director of the Coalition for the Homeless. We've  
21 submitted lengthy written testimony. I'm just going  
22 to summarize the main points here. There are a lot  
23 of issues connected with mental health issues and—and  
24 being in a homeless shelter, and so I'm just going to  
25 touch on some of the big pieces. The first one is

1 staffing, and particularly staff training. Most  
2 shelters in our experience are not equipped to handle  
3 the needs of individuals with severe mental illness.  
4 Without proper training and support, shelter staff  
5 are often unaware of how to identify or respond to  
6 clients with psychiatric disabilities, improve staff  
7 development, and instruction to help staff whose  
8 interventions to de-escalate or other avoid  
9 conflicts, and engage clients in necessary services.  
10 And I include under this as well increased security  
11 that has been added to some of the mental health  
12 sites. I would encourage you to ask the  
13 administration how that security is trained because  
14 it's very important that they be trained in de-  
15 escalation techniques, and the presence of security  
16 and—and could either help or hinder access to mental  
17 health services. The others use hospital discharge.  
18 As we referenced in the medical hearing individuals  
19 are routinely discharged from hospitals to shelters  
20 without proper vetting for the appropriate permanence  
21 of the placement or actual planning for the placement  
22 placing them at risk for preventable—preventable re-  
23 hospitalization. Many times clients who have been  
24 discharged from a hospital typically wait well into  
25

1 the night to find out if a bed would be available for  
2 assigned shelter, increasing emotional trauma. And  
3 there are a lot of issues here that overlap with  
4 state regulatory structures and other state  
5 priorities. So accessing emergency psychiatric help  
6 even for those that are willingly requesting it has  
7 become more difficult recently as a result of gate  
8 keeping, gate keeping inherent in Medicaid redesign.  
9 Notable changes include more limited access to  
10 inpatient psychiatric care, shorter hospitalizations  
11 and reduce access to preventive services such as well  
12 trained intensive case management and ACT Team. For  
13 instance, at the Coalition, we have seen clients wait  
14 for accessing services as long as year or more even  
15 for severely disabled individuals living on the  
16 shelters—living on the streets or in the shelters.  
17 So improving critical access to community based and  
18 inpatient mental healthcare will require the  
19 assistance of the state, which licenses both  
20 psychiatric facilities and Medicaid managed care  
21 plans, and as architect Medicaid redesign. But  
22 overall, a particular value for the long-term  
23 improvement solutions of supportive housing, which  
24 provides stable permanent housing on place support  
25

1 services for individuals and families in need of  
2 extra support such as those with serious mental  
3 illness. Through the set path advocacy of hundreds  
4 of our partners in the campaign for New York New York  
5 Housing we succeeded in winning promises from both  
6 the Mayor and the Governor to created 35,000 units of  
7 supportive housing statewide over the next 15 years.  
8 The City is on track to open their first 500 units of  
9 supportive housing scatter sites as Dan Tietz  
10 testified, under the Mayor's 1600 commitment. And  
11 while the state has made some conditional awards for  
12 units, there's a stalemate in Albany currently, as  
13 many of you are aware, with respect to the release of  
14 the full \$2 billion to Governor Cuomo promised to  
15 fund the first 6,000 units of the 20,000 units. So I  
16 will also add to that with respect to the supply of  
17 supportive housing, the state commitment is all new  
18 construction only. So that means even if we get  
19 those-those units, roll the ball going on those  
20 units, it will be several years before they're  
21 available to occupancy. So that's a really crucial  
22 piece to actually addressing the issues of mental  
23 illness and homelessness. Thank you.

1  
2                   JOSHUA GOLDFEIN: I'm Joshua Goldfein  
3 from the Legal Aid Society. We are counsel to the  
4 Coalition for the Homeless, and we submitted joint  
5 written testimony with Coalition for the Homeless,  
6 and we submitted joint written testimony with  
7 Coalition for the Homeless today. I would endorse of  
8 those comments. I would just add that the Legal Aid  
9 Society on behalf of Coalition for the Homeless and  
10 Center for Independence of the Disabled—for the  
11 Disabled of New York has brought a case called *Butler*  
12 *vs. City of New York* challenging that city's  
13 discrimination against people with disabilities  
14 including people with mental health issues and  
15 disabilities, and we are hopeful that with that—with  
16 that litigation we can bring additional resources to  
17 bear in the form of the city's practices and  
18 improvements to serve clients with disabilities in  
19 the shelter system. I just also wanted to highlight  
20 a point that I believe Council Member Crowley was  
21 trying to make about the change in the census and  
22 her—her point seemed to be that there were the  
23 increase in the use of hotel units was greater than  
24 the increase in the shelter centers as a whole, and I  
25 suspect that what may be happening is that she's not

1 looking at—she's looking at one part of the shelter  
2 system but, in fact, the city has been trying to  
3 adjust to the tremendous fluctuation in the  
4 population in the shelter system. They have been  
5 taking certain sites and changing the use as to  
6 whether they are for single adults, adult family  
7 dependents with children. And so it's possible that  
8 someone of the—the map that she's done doesn't take  
9 into account all those different systems, and that  
10 may be where there—where the answer to her question  
11 is. You can look it up.

13 CHAIRPERSON LEVIN: So if I could just  
14 ask one follow-up question on—you said that there  
15 with the—with the—the ACT Program, that you have—you  
16 have clients that have waited for over a year to  
17 receive the services. So they're willing, they're  
18 there, they're either in a Safe Haven, Drop-In or on  
19 the street, and—and they're known to be DHS and  
20 they're waiting a year for services?

21 GISELLE RIVERA: Yeah, so this is most of  
22 the clients who through our CAP Program, which is our  
23 Client Advocacy Program. So we don't run street  
24 programs (sic) but we—these are—these are folks that  
25

1 are engaged with us, and are actually willing to  
2 engage in services, but these—

3  
4 CHAIRPERSON LEVIN: [interposing] And  
5 where they're—they're—where are they—

6 GISELLE RIVERA: They could be in  
7 shelter. They could be in Safe Haven. They could be  
8 on the street. So it could be any number of things.

9 CHAIRPERSON LEVIN: Uh-huh, yeah, I know.

10 GISELLE RIVERA: But yes, and so we've  
11 seen these wait times to get actually close to ACT  
12 Team, be potentially this long. But—so this is—  
13 notably most of this is funded through the state. So  
14 I did just find out today that the city is also  
15 funding some increase in ACT Team. So it's unclear  
16 if that is helping the situation or how much it is.  
17 So—

18 CHAIRPERSON LEVIN: And the—and I'm sorry  
19 the—the delay is in lack of resources? The delay is  
20 in barriers due to Medicaid qualifications?

21 GISELLE RIVERA: I'd have to check with  
22 my staff specifically, but I think it's resources.

23 CHAIRPERSON LEVIN: It's not the same—  
24 and—and so there's—I mean there's multiple agent—you  
25 know, interfaces here. There's ACT, there IMT, Co-

1  
2 Response Teams. These are all things that is spoken  
3 by the Mayor's testimony, the Mobile Crisis Teams. Do  
4 you get the sense that that's the case for all of  
5 those, or is—or is that something unique to the ACT?

6 GISELLE RIVERA: I think—I mean Medicaid  
7 Redesign is—they've been talking a lot of things, and  
8 we've been seeing just some initial data with access  
9 to in-patient site care even for those that are  
10 requesting it. It seems to be more difficult to  
11 actually access. What that—the reasons for that I  
12 think at this point are a little bit unclear because  
13 there's still some ongoing evaluation of Medicaid  
14 Redesign, and there are others on—on our staff who a  
15 little bit more in tune to that. We could try to  
16 follow up more on just giving you the data that we  
17 have, but this is a—just a trend that we've been  
18 seeing since the implementation there.

19 CHAIRPERSON LEVIN: It's very concerning.  
20 It's not as if they mentioned in their testimony  
21 there's a wait list for services.

22 JOSHUA GOLDFEIN: I'll just add that from  
23 the point of view of the Legal Aid Society, we have—  
24 as a public defender we have clients who are only  
25 able to be released with the condition of them



1  
2 leaving incarceration that they have an action in  
3 place, that they have replaced the essential wait t  
4 of their existing ACT, that they access their ACT  
5 Team, and we've had to troubleshoot quite a bit on  
6 individual cases getting people released in such a  
7 way that their services are replaced for them, which  
8 goes to then the questions. I know that they're  
9 beginning to undertake if they can get through their  
10 kind of data sharing issues, which is the--the kind of  
11 revolving door between HHC, DHS and--and Corrections.

12 CHAIRPERSON LEVIN: Well, it's certainly  
13 identified we spoke about it earlier in the 90-Day  
14 Review and--and, you know, have yet to present a road  
15 map about that.

16 JOSHUA GOLDFEIN: It's--and--and their  
17 explanation has been that the data sharing issues  
18 among the agencies have--have been complicated  
19 essentially.

20 CHAIRPERSON LEVIN: And we asked about  
21 the data sharing, and they indicate that everything  
22 is copasetic on that. So we--

23 JOSHUA GOLDFEIN: [interposing] I heard  
24 them say the MOU was still--was--was being finalized--

25 CHAIRPERSON LEVIN: Right.

1  
2 JOSHUA GOLDFEIN: --which doesn't mean  
3 that it is so--

4 CHAIRPERSON LEVIN: I look forward to-to  
5 working with you all moving forward, and I appreciate  
6 you identifying aspects and challenges that-that did  
7 not come up in your testimony.

8 JOSHUA GOLDFEIN: Thank you.

9 LYNETTE VERGES: Good afternoon. Thank  
10 you to Chairman Levin, Chairman Cohen and the members  
11 of the Health and General Welfare Committees for the  
12 opportunity to testify today. My name is Lynette  
13 Verges and I'm the Director of Social Work at Care  
14 for the Homeless. Our agency provides primary care  
15 and behavior health services for homeless individuals  
16 and families in congregate settings such as soup  
17 kitchens, Drop-In Centers, and shelters. I'd like to  
18 note that we don't directly operate any of the  
19 shelters. We, with the exception of Student Place,  
20 which is on of our 200-bed transitional shelters in  
21 the Bronx. So we are really on the treatment end of  
22 it, but our services are co-located in the facility.  
23 It is widely known that the prevalence of mental  
24 health issues is much higher among people  
25 experiencing homelessness than in general

1  
2 populations. Yet, the majority of New York City  
3 shelters don't have co-located treatment services  
4 available. Mental health treatment in the community  
5 is often unavailable due to limited access and long  
6 waiting periods, and that's not to mention of the  
7 barriers such as transportation, lack of childcare.  
8 A lot of the parents that we see even to travel to  
9 their own treatment appointments don't have adequate  
10 childcare and they often have to take their children  
11 with them, which create additional barriers for them.  
12 In addition, I'm a bilingual therapist. A lot of my  
13 clients are monolingual Spanish speakers, and access  
14 and treatment in the community for them is even more  
15 scarce than the general population. So there are a  
16 multitude of factors why they don't access treatment  
17 in the community as readily as they should. With  
18 that being said, home--mental health homeless clients  
19 and families are often in crisis when they first come  
20 to the shelter system, and they need treatment and  
21 support to help them maintain stability. While this  
22 is the need, it is often not the priority in the  
23 midst of crisis as they work to ensure that their  
24 basic needs are met. Things like clothing, food and  
25 entitlements and other benefits that they need. When

1 individuals and families have treatment on-site,  
2 which is accessible and available, this translates  
3 into better health outcomes. Clients are able to  
4 speak and maintain employment, transition  
5 successfully into permanent housing, and do well in  
6 their community. Children and adolescents are able  
7 to perform better in school, and transition out of  
8 homelessness successfully. Homeless clients face many  
9 systemic barriers in accessing entitlements, health  
10 insurance and housing, but if treatment is available  
11 at all New York City shelters, it provides an  
12 essential opportunity for clients to receive the  
13 treatment needed to transition from clients—from  
14 crisis—excuse me—to stability. Please consider doing  
15 whatever is necessary to provide appropriate  
16 critically needed and co-located mental health  
17 treatment services at New York City Shelters. It is  
18 the right thing to do. It will provide far better  
19 outcomes for the families, children and adults in the  
20 shelter system, and far better outcomes for  
21 community. It is a cost-effective approach ensuring  
22 homeless people have the opportunity to achieve their  
23 highest potential. Thank you.

25 CHAIRPERSON LEVIN: Than you.

COMMITTEE ON GENERAL WELFARE JOINTLY WITH THE  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL  
DISABILITY, ALCOHOLISM, SUBSTANCE ABUSE AND  
DISABILITY SERVICES

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2                   BRADLEY RAPANUT: Good afternoon, Chair  
3 Cohen, Chair Levin, Council Members, staff. Good  
4 afternoon and thank you for the opportunity to speak  
5 on this issue on the bill—the proposed bill for  
6 addressing the mental health needs of the homeless  
7 population in New York City. My name is Bradley  
8 Rapanut. I'm a Program Director with Bronx Works,  
9 and I over see one of our Safe Haven programs in the  
10 Bronx, which has 175 shelter beds for homeless adult  
11 men. We as an agency are large and worked across the  
12 Bronx since 1972, and we run a host of programs  
13 including after school community and senior centers,  
14 ESL classes, food stamp access and a bevy of homeless  
15 services, including prevention, family shelters,  
16 homeless outreach, the only Drop-In Center for  
17 homeless adults in the Bronx, Safe Haven programs and  
18 permanent supportive housing. We're proud of our  
19 collaboration with DHS. It has allowed us to provide  
20 innovative solutions that have helped reduce street  
21 homeless in the Bronx by 80% between 2005 and 2015.  
22 Since we provide a continuum of care for homeless  
23 individuals and families beginning from street  
24 outreach through traditional housing and successful  
25 place in deferment housing. We have an in-depth

1  
2 understanding of the wraparound services that are  
3 needed in order to move someone from homelessness to  
4 permanent housing. Mental health care is an integral  
5 part of the necessary services to address the wide  
6 range of mental health challenges our clients face.  
7 The mental health needs of our adult population—  
8 homeless population are especially complicated and  
9 often contribute to individuals' continued  
10 homelessness. In our adult homeless facilities, we  
11 have found that approximately 30 to 50% of our  
12 clients self-report experiencing mental illness of  
13 which approximately one-third have a diagnosed  
14 serious mental illness such as schizophrenia or  
15 bipolar disorder. Additionally, between 30 to 70%  
16 report they currently struggle with or have a history  
17 of drug or alcohol use and 30 to 50% report disorder  
18 of both mental health and substance use disorders.  
19 Further, we have identified that about 10% of the  
20 heads of household in our family shelters experience  
21 a serious mental illness, and after care programs of  
22 our family shelters 68% of them report experiencing  
23 complex trauma. For these reasons, we support this  
24 bill because it will serve as a valuable starting  
25 point from which to drill down on the core issue at

1 hand, which is the inability of the shelter system  
2 and hospitals to effectively collaborate in order to  
3 best mental health needs and housing needs of  
4 homeless people in New York City. At this time, GHS  
5 and the hospital systems are unable to effectively  
6 coordinate in-patient care from the hospital to  
7 shelter and vice versa. Homeless individuals are  
8 often admitted to a psyche emergency department, and  
9 after being prescribed the medication and regimen,  
10 are often discharged after a few days. In the case  
11 of a person with co-defense (sic) order, often we  
12 find that they are discharged or that they're not  
13 even seen by a psychiatric unit, but rather treated  
14 directly for intoxication and then discharged from  
15 the ED. In another scenario, upon discharge  
16 individuals may end up returning back to the streets  
17 after being referred to a homeless intake center, or  
18 if they do make it to a shelter they're at risk of  
19 another mental health emergency because of the lack  
20 of information sharing and coordination regarding the  
21 client's diagnosis, medication and treatment.  
22 Homeless individuals with mental-mental illness often  
23 cycle through the same pattern repeatedly. One  
24 example out of many is a 65-year-old Hispanic male in  
25

1 one or more programs who reports being homeless since  
2 the age of 16, and his documented shelter is ranging  
3 back to 1997. He has been diagnosed with  
4 Schizophrenia and Polysubstance Use Disorder as well  
5 as Diabetes and Cirrhosis of the Liver. The earlier  
6 psychiatric hospitalizations that he remembers was  
7 his early 20s during which time he reports he said  
8 that he heard voices. He has been in and out of  
9 shelters, Safe Havens, Drop-In Centers and treatment  
10 programs without reporting much success. While  
11 currently in one of our programs he's—we have seen  
12 him cycling in and out of hospitals while his ability  
13 to manage his medical and mental health conditions  
14 has not improved. Cases like this serve as a prime  
15 example of how the accessibility of information  
16 sharing throughout shelters and hospital systems  
17 could help to facilitate coordinated care and improve  
18 quality of for those who are most vulnerable.  
19 Further, there's a significant population of  
20 homeless—hospital homeless individuals who completely  
21 circumvent the shelter system due to the breakdown in  
22 communication. For example, during this year's Hope  
23 Count, which counts all street homeless individuals  
24 in the city, during one of the coldest nights in the  
25



1 season, 47 individuals were counted on the street in  
2 the Bronx. However, the Bronx Health and Housing  
3 Consortium conducts a parallel count of all homeless  
4 individuals staying in hospital waiting rooms,  
5 hallways and emergency departments. The consortium  
6 counted 87 homeless individuals across nine Bronx  
7 hospital locations, which is nearly double the Hope  
8 Count total. The majority of these individuals  
9 reported more than 10 emergency department visits in  
10 the past year. As these are currently not including  
11 the Hope Count, the shelter system is missing the  
12 opportunity to provide services for these  
13 individuals. Unless an individual is registered in  
14 the DHS Care System, and has a documented history of  
15 homelessness, there are unable to receive priority  
16 for permanent housing placement opportunities in the  
17 City that meet the criteria for being chronically  
18 homeless. For this reason, it is a vital that  
19 hospitals be required to report on the number of  
20 referrals it makes in the shelter system as some  
21 individuals referred to shelter did not successfully  
22 make it and returned to the street instead and thus  
23 fall through the cracks in the system. At present,  
24 the shelter system is often falling short of  
25

1 providing appropriate wraparound services for these  
2 individuals to improve their mental health outcomes.  
3 The proposed bill will provide an opportunity to  
4 develop further insight into how these issues can be  
5 addressed, and would open up communication to help  
6 coordinate care of these individuals between social  
7 services and mental health providers. Since March of  
8 2016, the Bronx Works Homeless Outreach Team has  
9 engaged over 500 homeless individuals in the Bronx,  
10 hospital emergency departments and of those, they  
11 transport over 120 to either shelter or a Drop-In  
12 Center. On average, Bronx Works receives over 28 per  
13 month from hospital staff regarding the discharge of  
14 homeless patients. This clearly dem-demonstrates the  
15 need for an open line of communication between  
16 shelters and hospital to ensure smooth discharges and  
17 lower the number of readmissions due to poorly  
18 coordinated care. One of the easiest ways to begin  
19 this collaboration is to grant hospitals access to  
20 DHS Cares' database system. This database provides  
21 information about individuals with street  
22 homelessness, medical and psychiatric conditions, and  
23 information about their last shelter stay. It is  
24 vital that the hospital be given access to this  
25

1  
2 system so that mental health providers in shelters  
3 can effectively share information to best serve  
4 homeless people with mental health needs. If  
5 hospitals could send a discharge summary through  
6 CARES when returning or referring an individuals to  
7 the shelter system. It would head off many of the  
8 mental health emergencies that force homeless people  
9 to leave shelter and re-enter the hospital. In  
10 addition, unless an individuals is registered in the  
11 DHS CARES system they may not have access to some  
12 permanent housing opportunities because of their  
13 length of homelessness is not documented. Granting-  
14 or this could be particularly problematic if the  
15 person has been circumventing the transition-  
16 traditional shelter system by using hospitals or  
17 other non-shelter facilities as a de factor place of  
18 residence. Many mental health providers including  
19 hospitals' access to the CARES system will allow for  
20 hospitals, social service and shelter providers to  
21 work together and build a comprehensive picture of  
22 the client's needs including the length of  
23 homelessness so that individual for more housing  
24 opportunities. Alongside access to CARES is both  
25 hospitals and the shelter providers should be able to

1 directly report clients to mental health shelters  
2 instead of forcing high needs clients to go through  
3 the normal intake and assessment centers. We have  
4 found that this can be extremely challenging for  
5 individuals with mental health needs especially if  
6 they have a serious mental illness. It often may be  
7 an experience that re-traumatizes the person. This  
8 current process is ineffectively using the expertise  
9 of mental health professionals at hospitals and  
10 shelter providers who should be able to direct these  
11 clients directly to program shelters when  
12 appropriate. Another issue that's presented by the  
13 current state of mental health services in the  
14 shelter system is that most psychiatric services  
15 provided in shelters are focused on documentation and  
16 diagnosing for the purpose of submitting the housing  
17 package versus providing ongoing psychiatric  
18 treatment. Often mental health treatment is left up  
19 to often referrals, which we have seen varying  
20 success in client follow-through. This balancing has  
21 been more closely considering DHS in order to better  
22 serving the health needs of clients. One additional  
23 area of concern between the shelter and hospital  
24 systems, one that is common, is the need for assisted  
25

1  
2 outpatient treatment or assertive community treatment  
3 teams. These services, which are outlined in  
4 Kendra's Law are aimed at supporting individuals with  
5 serious mental illness who are assessed by licensed  
6 professionals who present a danger—danger to  
7 themselves or others in the community, if not  
8 supervised and have demonstrated unwillingness to  
9 voluntarily engage in treatment or services. The use  
10 of AOT is to prevent the relapse or detour ratio in  
11 functioning, which would likely result in serious  
12 harm to themselves or others. These services are  
13 particularly challenging to coordinate for the  
14 homeless population as they require that individuals  
15 have a fixed address outside of the hospital. In our  
16 experience, we have often—we often have hospitals  
17 contacting us asking to use the address of our Drop-  
18 In Centers in order for AOT to be provided. A more  
19 coherent plan needs to be adopted for servicing the  
20 mental health and housing needs of the exceptionally  
21 vulnerable population. We are at a critical junction  
22 in this discussion, and the climate is right for  
23 mental health needs and homeless services to come  
24 together to address the mental health and housing  
25 needs of the homeless. Great information sharing

1 through hospital access to CARES is changing the  
2 referral process for program in mental health  
3 shelters, while closely examining AOT and ACT  
4 Regulations as pertaining to the homeless population  
5 and the reporting requirement listed in this bill are  
6 concrete solutions that can be implemented at this  
7 time to address the larger issues surround the social  
8 determinants of health. Once again, thank you for  
9 your time and attention to this testimony. Bronx  
10 Works looks forward to continuing our collaboration  
11 with DHS to find valuable solutions toward meeting  
12 the needs of New York City's homeless population. We  
13 welcome the opportunity to discuss these issues  
14 further with you and DHS.

16 CHAIRPERSON LEVIN: Thank you very much  
17 for that testimony. I—I want to thank this panel  
18 very. Oh, sorry. Andy.

19 CHAIRPERSON COHEN: I'm—I'm sorry.  
20 [laughs] I'm not telling Steve my last question.  
21 When I—I add for Legal Aid, are you collaborating? I  
22 forget you're—you're from the first?

23 GISELLE RIVERA: Yes, it is the Coalition  
24 for the Homeless.

1  
2 CHAIRPERSON COHEN: The Coalition for the  
3 Homeless has experienced that it could take up to a  
4 year to get access. You know, are people staying  
5 incarcerated because they can't get ACT services?

6 JOSHUA GOLDFEIN: What we experience is  
7 that people who are—could be released, but have only  
8 shelter as homeless Corrections housing option. They  
9 may already be connected. Either they've been—their—  
10 their release is conditioned on them being connected  
11 to a particular service including ACT Team, or  
12 they've already been connected to a team, but that  
13 team could only serve a particular geographic area.  
14 And so, in order to keep everything together, DHS  
15 would have to prearrange for that person to be  
16 discharged into a shelter that is in—that can be  
17 served by that team. And so, yes, we have  
18 experienced delay of getting people released, and  
19 because of lining up all these services and—the—the—  
20 putting—integrating the services in a way that—that I  
21 think it would all really make sense.

22 CHAIRPERSON COHEN: Are we talking about  
23 a year? Are we talking about week? What are we  
24 talking?

1  
2           JOSHUA GOLDFEIN: I-I should consult  
3 with-with our Borough Relocation staff and the social  
4 work staff, and the criminal practice, and-and on the  
5 civil practice in the homeless project, but we can  
6 absolutely get back to you on that.

7           CHAIRPERSON COHEN: I appreciate that,  
8 and I-I-I also just want to say for Bronx Works, my  
9 office has worked closely with Bronx Works, and-and-  
10 and I think the work that you do is vital and-and-and  
11 that you're a tremendous asset to the Bronx. I want  
12 to say thank you for that. I'm curious about, you  
13 know, your testimony about the Hope Count because  
14 again I-in fact, I'm pretty sure that-that Bronx  
15 Works is involved in the-in the case where we had a  
16 fellow living in-in Van Cortlandt Park, and-and this  
17 fellow was living deep in Van Cortlandt Park and-and  
18 he'd been there for quite a while because he was  
19 accumulating a lot of stuff. He was finding trash  
20 and things that he decided that he wanted to bring  
21 into the park, and by-by the time he was discovered,  
22 he had accumulate quite a lot of stuff, and I think  
23 that-again, I think that Bronx Works was-was  
24 ultimately involved in him getting out, and I think  
25 that ultimately-I'm not sure that he was ever



1 transitioned into the permanent shelter. He may have  
2 dropped off, but again I'm not sure, but I'm curious  
3 as to what you think the-the accuracy of the Hope  
4 Count and, you know, in the vastness of the Bronx  
5 people sort of again become very obscure or, you  
6 know, hidden away places for, you know, for security  
7 or whatever, you know, whatever makes sense. Because  
8 that number seems very low to me, the number of  
9 street homeless in the Bronx. I'm curious that we  
10 think that-that we're missing a lot of people.

12 BRADLEY RAPANUT: I think there a couple  
13 of things around this issue. I think with the Hope  
14 Count obviously. You know, I participated awhile ago  
15 myself, and sort of there is predetermined routes  
16 that volunteer teams take to sort of address and look  
17 for people who may be street homeless during that  
18 night. So, you know, I-I don't know exactly how  
19 those maps are determined or-or predetermined. So  
20 that could play in effect on who's being captured. I  
21 would like to say, though, I think for average team,  
22 we do canvassing near Bronx and the other outreach  
23 teams, I want to give them their due credit. I do  
24 think that they do tremendous work. I do think they  
25 know their population, and their boroughs very well.

1 I do know that they—for a fact they go to the hard to  
2 reach places to find those people specifically  
3 because quite frankly these are the people who are  
4 the most in need, and who are most likely to not have  
5 access or to not want to have access for whatever  
6 reason. However, it's our—we find it's our job to  
7 then take those services to them directly as much as  
8 possible. So in terms of the—the accuracy of that  
9 count, you know, I think one of the—one of the things  
10 that was mentioned earlier today it's sort of, you  
11 know, I think it's—it's going to be accurate, but  
12 it's how much are we off, I think is—is the question,  
13 and to that I'm not really 100% sure. I do think  
14 we're going a great effort in trying to track that  
15 number, but I do think there's areas of challenge or  
16 areas that we are not fully exploring like the  
17 hospitals that are non-traditional that we should be  
18 paying a bit—a bit more attention to.

20 JOSHUA GOLDFEIN: If I could just add  
21 that the Coalition for the Homeless every year has  
22 published a critique and methodology of the Hope  
23 Count on its website. The Legal Aid Society also has  
24 a lot of concerns about how to—how it's conducting  
25 and -and we believe there is a significant

1  
2 undercount. In particular, there's a separate count  
3 for runaway and homeless youth, and I sat through two  
4 days of depositions about the methodology for that  
5 count, which—in which the city determined two years  
6 ago that there were 188 homeless youth on the streets  
7 of New York, and last then they said it went down  
8 this year to 160 something. I think we all believe  
9 that's a—a dramatic undercount. The most recent  
10 estimate that we consider to be more accurate is in  
11 the thousands. So, that's a—that's also a population  
12 that is—has extremely high levels of—of needs for  
13 mental health services, and it's being underserved,  
14 as you know, [off mic] and it's really significant.

15 CHAIRPERSON COHEN: I should probably  
16 look into it more specifically because the Eleventh  
17 Council District, you know—you know, and—and many  
18 Council Members talked about the diversity of their  
19 district. But I also—I have tremendous economic  
20 diversity, and in, you know, in Riverdale like  
21 there's a neighborhood—I don't know if this is really  
22 the name, but I—I always refer to it as the Estate  
23 Section. I think people call it the Estate Section,  
24 but it—then there's this Riverdale Park, which is  
25 primarily like forest with trails, but I was there

1 not that long ago and I did see—and I didn't see  
2 anybody living there at the moment, but I did see  
3 evidence of somebody living there. And I thought to  
4 myself like this is a—really as remote a corner of  
5 the city as you could possibly get, and I wonder, you  
6 know, if—if we're able to, you know, and I know, you  
7 know, Pelham Bay Park is a huge park. People could  
8 go in there and—and again, Van Cortlandt Park itself  
9 has a lot areas that are forever wild, but—so it's—  
10 it's hard to find out what's going on there. Thank  
11 you very much for your testimony.

12  
13 JOSHUA GOLDFEIN: Thank you. [pause]

14 CHAIRPERSON COHEN: The next panel  
15 Christina Sparek (sp?), Regina Clark, Esther Wilson,  
16 [coughs] Wendy O'Oshoed, O'Shed, O'Shoe. (sp?)  
17 [pause] Good afternoon. As soon as you're ready,  
18 please.

19 WENDY O'SHIELDS: Pardon me. I left my  
20 reading glasses at home. [laughs] So anyway. My  
21 name is Wendy O'Shields and I'm testifying for—as the  
22 safety net activist three years, five years, twelve  
23 years or longer are some of the time periods served  
24 by the Department of Homeless Services shelter  
25 residents who are mentally healthy. Many of the over

1  
2 40 mentally health residents are residing in the DHS  
3 shelters because of lack of work or because their  
4 wages are not sufficient to pay market rent. The  
5 mentally healthy are overcrowded and mixed in with  
6 the mentally ill and mentally ill violent residents.  
7 The lack of proper treatment and services for these  
8 mentally ill—with mental illness creates an unstable  
9 environment that affects everyone, both those  
10 suffering from mental illness and other shelter  
11 residents. This environment is inhumane and  
12 criminal. This environment severely threatens the  
13 safety and lives of the mentally healthy residents.  
14 Many mentally health residents develop stress related  
15 physical illnesses as a result of their daily  
16 exposure to the unhealthy environment. There are  
17 many mentally healthy residents in the DHS shelter  
18 system. They have historically been hidden from the  
19 general public, or have been ground down over time  
20 into MICA as a result of the traumatic environment.  
21 DHS best practice of mixing all individuals with no  
22 services or treatment for the mentally has been in  
23 place for decades. They call it general population.  
24 Is the purpose of DHS policy to—to compromise the  
25 physical and mental health of an otherwise fully

1 functioning New Yorker? Does DHS believe that  
2 leaving mental illness untreated is acceptable? Does  
3 DHS prefer to take their chances with the beatings  
4 doled out by the emotionally disturbed persons? Are  
5 the occasional murders of DHS residents statistically  
6 acceptable for the City of New York? Mentally  
7 healthy, educated with a work history and current or  
8 former taxpayers should not be allowed to deteriorate  
9 in every way during long-term tenancy with DHS as  
10 their landlord. Instead, the mentally healthy should  
11 be fast tracked into independent permanent housing  
12 with housing choice vouchers, HPD, NYCHA and other  
13 permanent housing, which they are eligible. Mentally  
14 ill residents can be prioritized for some of the same  
15 programs or supportive housing as appropriate.  
16 Please enforce the DHS Homeless Priority Codes for  
17 HPD affordable housing, NYCHA and other New York City  
18 permanent housing agencies. Please consider my  
19 suggestions to correct the crimes and progress  
20 against all DHS residents. Thank you for hearing my  
21 concern.  
22

23 REGINA CLARK: Good afternoon. My name is  
24 Regina Clark. I'm Deputy Director of My Time, Inc.  
25 (sic) This is—it's a little club of advocates and

1  
2 it's been seen Spiral. (sic) I want to thank you for  
3 giving us the opportunity to be here to testify  
4 before you on the experience of one of clients from  
5 My Time, Inc. who is currently in this mental health  
6 shelter. Closely, My Time, Inc. is a not-for-profit  
7 organization that provides support, education,  
8 advocacy and emotional wellness wheelchairs for  
9 parents of a child with Autism and any developmental  
10 disability. We have been providing services to the  
11 community for nearly nine years. We are here on  
12 behalf of our parents speaking out on the need to  
13 provide effective mental health services to  
14 individuals or families in the shelters. We are here  
15 hopefully to provide the solution, which may aid in  
16 your decision making, or providing effective and  
17 efficient mental health services to individuals.

18           The Case: Hispanic woman age 43 is  
19 displaced from her home due to a domestic violence  
20 situation. Everything seemed to go wrong. First,  
21 the initial process of going into the shelter, asking  
22 the security guard a question, and not being told-  
23 not-and not being treated as a human being. Secondly,  
24 the intake process, and finally, being placed in the  
25 mental health service. While placed in dispenser

1 (sic) her refined story she tells of living there,  
2 getting minimum services, insulted and treated  
3 unfairly. When she asked questions to make inquiries  
4 of their programs, she was spoken to in such a  
5 belittling manner. This individual still lives in a  
6 shelter. She's in a different one right now because  
7 she felt her life was being threatened. She complies  
8 with the rules, but to no avail services demand. She  
9 finally gets a voucher, LINC card to find an  
10 apartment. She felt that—that this will change her  
11 life. Unfortunately no. There are many challenges  
12 she faced as she looks for the apartment. There are  
13 roadblocks, bureaucracy, and minimum support for the  
14 individual the individuals of the shelter. The team  
15 here is proposing three solutions: Show people what  
16 is the response—solution if the homeless shelter is  
17 the model of crisis respite center. What a crisis  
18 respite center provides an alter—alternative to  
19 hospitalization and even the center for people  
20 experiencing emotional crisis because even for  
21 persons who are experiencing domestic violence, while  
22 the family was placed into shelters with mental  
23 health individuals, even though you're going through  
24 a crisis, yes you're going through emotional problems  
25



1 or emotional situation, but being planted in mental  
2 health shelter is increasing more of the emotional  
3 instability. By having these crises respite centers  
4 and accepting their warm place and supportive homes  
5 like places to rest and recover. DHS accepts to one  
6 week, and provides an open door setting where people  
7 can continue their daily activities. The staff will  
8 be trained peers and non-peers who work with  
9 individuals to help them successfully overcome  
10 emotional crisis or develop a plan to move forward.  
11 PS specialists are people who lived with the  
12 experience to focus on the work of recovery.

14           Solution to which is the main thing,  
15 affordable housing. That has always been a big  
16 problem here in New York City, and now I live in  
17 Brooklyn. We can't even afford to live here any more  
18 even affordable housing. So I think that issue has to  
19 be dealt with, and even I remember your Councilwoman  
20 Crowley has asked DHS, you know, if it's coming from  
21 the budget, why are these things not being done.  
22 Like one of the clients she said we're having a cell  
23 phone, we think what for free cards works the best  
24 is. If they give you a voucher, find me the property  
25 and you can have a—a better improved and home to live

1  
2 in. So one of the big the crisis for housing. I  
3 have another solution. Another solution is  
4 education. Let's talk about it. There should be  
5 workshops and forums giving people the tools to know  
6 how to ask for help when they—where they seemed  
7 stress all over them. Let's talk conversations where  
8 people can feel safe, and not threatened because of  
9 their mental illnesses. Some mental health  
10 professionals I know they're compassionate or  
11 empathetic to the needs of these individuals in the  
12 shelter. There should be more training in dealing  
13 with an individuals with a mental disability. Proper  
14 senses of support and resulting of them made  
15 available. Sometimes the language has to change.  
16 There is such a title on one with mental illness.  
17 (sic) Let's focus on emotional wellness. Let's  
18 really start checking in on all emotions than ever.  
19 Thank you so much for giving us this opportunity to  
20 speak, and I know that the City Council is on top of  
21 everything, and it's really important to be here to  
22 learn more about the mental health crisis in our  
23 communities. And as we work with families' with  
24 disabilities we're seeing more for a family in  
25 crisis, emotional crisis, but even being displaced of

1 their homes with landlords or whatever, they're  
2 disabilities. So I want to thank this piece to offer  
3 them. Opening solutions we did. It is something  
4 possible.  
5

6 CHAIRPERSON COHEN: Thank you. In both of  
7 your testimonies just rang very true as being from  
8 the frontlines and based on natural experiences, and  
9 I-I felt that. I appreciate you taking the time and  
10 giving your testimony.

11 REGINA CLARK: Thank you.

12 CHAIRPERSON COHEN: Are we--no more pals.  
13 Chair Levin, I'm going to conclude this hearing  
14 unless there's something else you want to say.

15 CHAIRPERSON LEVIN: I just want to say to  
16 this panel I apologize that I just stepped out for a  
17 moment.

18 REGINA CLARK: It's alright.

19 CHAIRPERSON LEVIN: I will--I will--I will  
20 review your testimony. We have this recorded for  
21 online viewing--

22 REGINA CLARK: Thank you.

23 CHAIRPERSON LEVIN: --and I will as soon  
24 as it's up on line, I go back and I-I do apologize.  
25 I had to step out the room.

COMMITTEE ON GENERAL WELFARE JOINTLY WITH THE  
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL  
DISABILITY, ALCOHOLISM, SUBSTANCE ABUSE AND  
DISABILITY SERVICES

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1

2

CHAIRPERSON LEVIN: I know you're being

3

here. [laughs]

4

CHAIRPERSON LEVIN: But very—I look

5

forward to working with you all and seeing the report

6

on this legislation.

7

REGINAL CLARK: Thank you so much.

8

CHAIRPERSON LEVIN: Thank you.

9

[gavel]

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C E R T I F I C A T E

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date December 14, 2016