CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

SUBCOMMITTEE ON ZONING AND FRANCHISES

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October 05, 2016 Start: 10:10 a.m. Recess: 01:18 p.m.

HELD AT: Council Chambers - City Hall

BEFORE:

DONOVAN J. RICHARDS

Chairperson

COUNCIL MEMBERS:

ANTONIO REYNOSO

DANIEL R. GARODNICK JUMAANE D. WILLIAMS RITCHIE J. TORRES

RUBEN WILLS

VINCENT J. GENTILE

A P P E A R A N C E S (CONTINUED)

Josephine Beckmann District Manager Brooklyn, CB10

Rbert Cassara Founder Brooklyn Housing Preservation Alliance

Matthew Kucera [sp?]
Dyker Heights Civic Association

Steven Harrison Resident CB10

Jordan Moss [sp?] Representative Homeowners

Victoria Hofmo Founder Bay Ridge Conservancy

Colin Leary
Ironstate Development

David West Ironstate Development

Nancy Dome DHB

Michael Barry Ironstate Development

Deirdre Carson Greenberg Traurig

Lissa Orrantia Akerman LLP

A P P E A R A N C E S (CONTINUED)

Dan Tubridy
In Good Company LLC

Richard Lobel Sheldon Lobel, PC

Azam Mohammad Member Ownership Group of 1968 $2^{\rm nd}$ Avenue Realty LLC

Paul Prew [sp?] Holland and Knight Clayton Realty Associates

Joseph Moyer [sp?]
Magnusson Architecture and Planning

Edward Wallace Co-Chair New York Office Greenberg Traurig

Christopher Schlank Co-Managing Partner Savanna

Jay Siegel Attorney Greenberg Taurig

Aileen Daughtery [sp?]
Assemblywoman Jo Ann Simon

Joseph Yanus [sp?]
Assemblyman Walter Mosley

Oscar Jonas [sp?]
State Senator Velmanette Montgomery

Peter Bray Executive Director Brooklyn Heights Association

A P P E A R A N C E S (CONTINUED)

Toba Potosky President Board of Directors of Cadman Towers

Varun Sanyal Director Economic Development Policy Brooklyn Chamber of Commerce

Alan Washington Managing Director Downtown Brooklyn Partnership

Roger Vanett Adler [sp?] Resident New York City

Alan Rosen [sp?] Resident New York City

Ted Valand President of Board of Directors Cadman Plaza North Inc.

Jeff Nelson Executive Vice President Economic Development Corporation

[gavel]

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CHAIRPERSON RICHARDS: Good morning. I am Donovan Richards, Chair of the Subcommittee on Zoning and Franchises and today we are joined by Subcommittee Members Vincent Gentile, Antonio Reynoso, and also Council Member Ritchie Torres, and also Chair Greenfield of the Land Use Committee. We have seven items for our consideration today. We are laying over the two cafes that are on our calendar until the next regularly scheduled meeting. We're going to start with Land Use Item number 489, an application for a zoning text amendment in Council Member Gentile's district. This application was filed by Brooklyn Community Board 10 to change the zoning resolution section, 73-622 so that the BSA special permit for enlargement of single and two family detached, and semi-detached residences will no longer be available in this community board. When this special permit was created it was expected to be used by families seeking modest expansions of the home so as to grow in place. The City Planning Commission in approving the text amendment noted that this special permit is no longer needed in

2 this community board because contextual rezonings

3 initiated in 2005 and 7 rezoned virtually all of

4 | the community board. These contextual zoning

5 controls already permit the enlargement of

6 residences in keeping with the bilk [sp?] form in

7 character of neighborhood blocks. Before moving on

8 to the public hearing I believe Council Member

9 Gentile has a statement on this issue.

10 COUNCIL MEMBER GENTILE: Thank you Mr.

11 Chairman and good morning Chair Richards and Chair

12 Greenfield and my colleagues. As the city

13 | councilman representing the area covered by

14 | Brooklyn's Community Board 10 I speak in support of

15 | Community Board 10's application in Land Use Item

16 | 0489 to repeal their participation in ZR73-622 of

17 the zoning regulations. On September 21^{st} the city

18 | planning commission unanimously voted in support of

19 | this repeal. When past the 1997 CB10 was one of

20 | four community districts in Brooklyn included in

21 | this provision. Community Board felt at the time

22 | that such a provision to offer a special permit

23 process allowed current residents to effect grow in

24 place. That is give owners of detached and semi-

25 detached one and two-family homes the option to

in the regulation. The BSA board has approved every

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2	special permit to come before it from community
3	board 10. Every permit application granted since
4	1997 making the application almost as a de facto as
5	of right. Indeed, former BSA Chair Srinivasan
6	commented at one such vote in 2013 that maybe the
7	community board should move to revoke the special
8	permit since she saw CB10 appear so many times at
9	PSA in opposition. And so that brings us to this
10	application pursuant to the vote of the CB10 board
11	in December last year to call for the removal of
12	CB10 from the special permit provisions. As you
13	know action, this action does not preclude or cut
14	off requests for plans for future enlargements of
15	property. Families can continue to grow in place
16	and there are still several ways to seek relief for
17	residents including ZR7-673-621 and through the use
18	of a zoning variance. Currently there are three
19	applications under this permit from properties
20	within CB10 that are either pending before or have
21	been approved by the Board of Standards and
22	Appeals. These are applications filed prior to June
23	20 th , 2016, the date upon which the City Planning
24	Commission referred the text amendment that is

before us today. In consideration of these

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application I've prepared in conjunction with the City Council Land Use Division a text amendment that would vest these applications and grandfather them within the current provisions of the special permit. I want to thank Julie Lubin, Bryan Paul, and Raju Mann from our Land Use Division for their diligent work on this text amendment. This amendment will cover all applications filed prior to June 20th, 2016 and includes one property for which construction has yet to begin but was filed and approved prior to June 20. I announced early on in this process that this vesting provision would be applied as intended. That is to allow current applications to rely on the current permit yet not to be besieged with a flurry of new applications days before the rescinding of the permit with respect to CB10. Therefore, two properties, one that has yet to file with the SA and one that filed only two weeks ago fully cognoscente of the change being sought will not be included in this vesting provision. So in asking this committee to vote affirmatively on this application today I'm asking you to help me and my community to take the prudent and necessary steps to preserve the local

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downzoning of 2005 and 2007. In so doing we work to						
prevent the willful erosion of the contextual						
character of the neighborhood by an end run, an end						
run around the contextual zoning laws. Clearly this						
repeal will stop the abuse of what started out as a						
well-intentioned benefit of the zoning law.						
Therefore, I fully support this effort and appeal						
to this committee for an affirmative vote on the						
application. Thank you Mr. Chairman.						

CHAIRPERSON RICHARDS: Thank you Council
Member Gentile. And we'll call our first panel up
to testify on this issue; Jordan Mote [phonetic],
Sheldon Lobel property owner CB10, Josephine
Beckmann District Manager Brooklyn Community Board
10, Robert Cassara Brooklyn Housing Preservation
Alliance, Matthew Kucera Dyker Heights Civic
Association, Steven Harrison Community Board 10,
and Victoria Hofmo the same, Bay Ridge
Conservation... what it says... Sergeant... oh, is
everyone speaking or... Okay. We'll try to get some
extra chairs up there maybe.

JORDAN TUBRIDY: I'll be brief. Jordan Moss from... yep, sure.

CHAIRPERSON RICHARDS: Hey, Jordan.

3 Three Board... Yeah he's...

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[background comments]

CHAIRPERSON RICHARDS: Alright. And I'm going to ask Josephine Beckman to go first since she's the district manager of the community board.

JOSEPHINE BECKMANN: Okay, thank you Council Member Richards. Good morning, good morning Council Member. I am happy to be here today. My name is Josephine Beckmann and I am the District Manager of Community Board 10 and the applicant in the submission to the New York City Department of City Planning for this zoning text amendment to the BSA special permit ZR73622. The application I am pleased has the support of our city council member Vincent Gentile who is here this morning and, and led remarks as well as Council Member Carlos Menchaca. Community Board 10 is proposing the removal of CB10 from its current applicability. The special permit presently applies to three full community districts, CBs 10, 11, 15, and specific R2 area in CB 14. CB10's decision to submit this application to eliminate the special permit is based on 13 years of study and experience with the

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special permit within Community Board 10 and how it has been handled by the Board of Standards and Appeals. CB10 believes the original intent was to allow existing residents a mechanism for relief from noncompliances allowing modest expansions and an ability in the zoning text to enable growing families to remain in their homes by enlarging kitchens and/or building additional bedrooms. Board members at the time supported this provision which included community character be considered regarding whether an application should be granted. Notably since its adoption by city planning in February of '98 only 21 special permit applications were filed. And of these applications half were disapproved by CB10. Of those that were disapproved all were approved by the Board of Standards and Appeals and as Council Member Gentile mentioned earlier a de facto as of right. Community Board 10 members have been on record four times in the last 13 years to remove this provision from CB10. CB10 originally supported inclusion even with great citywide opposition and only five boards opting in citywide. The original land use justification for

the applicability for the special permit has in

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2 practice been predominantly used to legalize 3 existing illegal conditions or to produce luxury 4 housing for... sale or purchase. BSA approved all applications regardless of community opposition. CB10 adopted a planning document called the case 6 7 for preservation zoning. That document was the blueprint for our request for a districtwide 8 rezoning and was adopted by our board in 2003. CB10 was rezoned... contextual zoning in 2005 and 10 11 completely in 2007. I have brought boards 12 illustrating some of the main objections and some 13 of the mapping of the applications within the 14 community board. CB10 believes that future 15 enlargements should adhere to as of right 16 residential regulations proceed with the established relief offered by the way of BSA 17 18 variance or provided under an alternative existing 19 special permit ZR section 73-61. Community Board 10 20 had an extensive public review process following its certification. We held a public hearing on June 21 15th, 2016 with broad outreach and notification. 2.2 2.3 This public notification included a 6,000-piece residential mailing, district-wide to those areas 24 in which the section of the special permit has been 25

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granted in the past. Notices were also sent to the local press, city record, community groups, civic associations, houses of warship, elected officials, prior applicants, as well as local real estate brokers, architects and land use attorneys. Over 100 residents attended the public hearing with 19 speakers, 15 speaking in support, two spoken opposition, one speaker asked a question, and one took no position. Residents were asked to indicate their position on the sign in sheet and all were in favor except for five residents. The Zoning and Land Use Committee presented its report to the general board at its duly publicized meeting held on June 20th, following the certification by the Department of City Planning the Zoning and Land Use Committee report noted the overwhelming support of all in attendance at the hearing reaffirming the application made by CB10. The chair, in agreement with the members of the board formerly submitted this testimony to the Department of City Planning to demonstrate the overwhelming community support for CB10's application to call Weisebroad, Director of New York City Planning. Today we are delighted to have received the unanimous support of the

members of the city planning commission and 2 3

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appreciate the opportunity to present this to the

4 New York City subcommittee on Land Use today. We

5 welcome support from the broader city council and

we welcome the opportunity to listen to public 6

7 comments and answer any questions that you may have

this morning. Thank you.

CHAIRPERSON RICHARDS: Thank you. And we'll ask Steven Harrison to go next since he's representing the community board. Just make sure you hit your button sir.

STEVEN HARRISON: Good morning. My name is Steven Harrison and I'm a lifelong citizen of Brooklyn and a resident of Community Board 10. I come here to speak in support. I'm a past chair of Community Board 10 and I have been the chair of a zoning and land use committee for more than 10 years in total. I was a leading proponent during our long fight for rezoning in the early 2000s. I've long advocated for the elimination of the special permit before you. I believe it is the antithesis of good zoning and for that reason I heartily endorse Community Board 10's application now before you. The original driving concept behind

2 the special permit never really made much sense to

3 me. The purpose was to allow young home owners who

4 | are already entrenched in their homes and

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5 communities to make modest non-conforming

6 enlargements to accommodate growing families. But

7 the only real restriction on the enlargement was

8 that it conformed to community character. Community

9 Character is in a... subjective term and it's

10 undefined in the zoning resolution. It's the

11 | functional equivalent of saying that the

12 enlargement should be beautiful or it should be

13 gorgeous or it should be really neat looking. In

14 short it means absolutely nothing. It has no effect

15 | what's so ever. And because it means nothing the

16 | Board of Standards and because it means nothing the

17 | Board of Standards and Appeals has never once

18 ∥ applied that standard probably because they can't

19 agree on what community character means any more

20 | than we can. It just grants all the applications

21 \parallel essentially making it as of right. The result has

22 | been a bit bizarre in our community. The effect has

23 | not been to give a helping hand to growing families

24 | to allow them to stay in their homes through

minimal zoning relief. Instead the effect has

2 really been to nullify our... rezoning in the 3 applicable zoning districts. What's the point 4 requiring 34 foot yards in our main zoning if you 5 can go to 20 feet just for asking under the special permit. Same with the floor area ratio. What's the 6 point of an absolute limit in the principle zoning 8 if you can bypass that just for the asking and remember the Board of Standards and Appeals has never said no to one of these special permits. So 10 11 the people who have benefitted are not the 12 struggling masses. The beneficiaries are those with 13 ample means, those who simply want more luxurious 14 accommodations. Now that's not wrong. The 15 applicants are welcome in our community. They are 16 productive members of our community and they are 17 within their rights under this special permit but 18 it's not what was intended when the permit was 19 added to our zoning. And despite the hoops and the 20 hollers of our neighbor... of the neighbors who are 21 unfairly and unexpectedly have to have their light and air cut off we at Community Board 10 are 2.2 2.3 powerless to stop it in the face of a non-adaptable BSA. There are other ways for enlargements but 24 25 these devices as of right enlargements, variances,

2 and a variety of other special permits all come

3 | with very meaningful controls and restrictions. We

4 will not miss this one out of control special

5 permit. I thank you for your time.

CHAIRPERSON RICHARDS: Thank you for

7 | your testimony.

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ROBERT CASSARA: Good morning Mr.

Chairman, Council Members. I am Bobby Cassara, a lifelong resident of Dyker Heights and Bay Ridge

11 and president of the Brooklyn Housing Preservation

12 | Alliance. On behalf of our offices I would like to

13 state our support for Community Board 10's request

14 | for repeal of Community District ZR Section 73-622

15 | special permit. Bay Ridge and Dyker Height zoning

16 | is set up and designed to protect the character and

17 charm of our community. In mid-2000s the community

18 | board along with its elected officials lobbied the

20 abuses that we saw happening to our community.

21 | Single family homes were being torn down and

22 replaced with much larger out of scale and out of

23 character multi-family buildings. We work

24 | successful an agreement was reached with the city

25 and most of our community was downzoned. Based on

2 what I have learned there have not been that many 3 requests, approximately 20 for home enlargement in 4 Community Board 10 and just a few have been given permission to increase the size of buildings in our community by the community board. However, in spite 6 7 of our, in spite of our community board's diligence 8 in safeguarding the community the Board of Standards and Appeals proved all applications despite instances where the Community Board 10 10 11 members raised objections that the expansion 12 projects did not conform to the intentions of the 13 statute and adversely affected community character. 14 In many of these cases where ZR73-622 permit 15 applications were approved the result is that it 16 doesn't reflect the initial intent of the special 17 permit but resulted in many... excuse me, many 18 enlargements, applications for luxury expansions, 19 speculative purchases or legalizations. Now we are 20 faced with still another and even greater challenge. Our community is under siege by 21 unscrupulous developers and investors who are 2.2 2.3 illegally converting our predominately one and two family residence into SROs. This in turn is causing 24 overcrowding of our schools, 170%, health hazards, 25

2	strains on our sanitation services, and risks to
3	our first responders. These developers are
4	illegally converting them under our very noses and
5	those of the Department of Buildings. The DOB
6	should be preventing this illegal behavior but they
7	and other agencies have been unable to stop it. If
8	left unchecked in time it will break our zoning.
9	The developers and investors will seek to enlarge
10	their property in order to make SROs that contain
11	even more units. I fear that the special permit ZR
12	Section 73-622 will only give these opportunists
13	the as of right ability to cause even more
14	destruction to our community thus changing its very
15	character for good and eliminate the reasons why so
16	many of us for so long have called this place home.
17	Once the tipping point is reached our community
18	will be changed forever and will not be a place
19	that any of us recognize or wish to continue to
20	live inI support our Councilman, Vincent
21	Gentile, and our community board's request for the
22	special permit 73622 to be rescinded. Thank you
23	very much.

CHAIRPERSON RICHARDS: Thank you. Jordan you'll go last.

2 MATTHEW KUCERA: Good morning everyone.
3 It's a pleasure to be here. I'm Matt Kucera. I'll

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It's a pleasure to be here. I'm Matt Kucera. I'll be providing testimony for Fran Vella-Marrone, President of the Dyker Heights Civic Association. On behalf of the officers and members of the Dyker Heights Civic Association I would like to state our support for Community Board 10's request for appeal of Community District 10 from ZR Section 7362 special permit. In 2005 and 2007 Barrage and Dyker Heights sought and successfully obtained contextual zoning in order to stop and prevent further increase in density which was having an adverse effect on the character and stability of these communities. The Dyker Height's Civic Association was proud to play a role in support of this effort. Once again we are lending our voice to a zoning matter affecting our community. The special permit ZR73622 was originally approved by Community Board 10 in 1997 in an effort to accommodate growing families so that they would not have to leave the community because their family had increased and their home no longer afforded them the space they needed. However, over the years the special permit has been abused and used instead for luxury

2 expansions, speculative purchases or legalizations.

3 Each special permit request that came before

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4 community board 10 was reviewed individually on its

merits. In some cases, the community board approved

the applications and in some cases they were not 6

approved. However regardless of the recommendations

8 of the community board the board of standards and

appeals had approved all the applications, ZR73622

mandates that the alterations made pursuant to the 10

11 special permit must be in line with the character

12 and nature of the surrounding area. Each time the

13 community board would state that the application

14 was not in compliance with the character of the

15 surrounding community and as such should not be

16 approved, the Board of Standards and Appeals would

17 approve it anyway. Which entity is more equipped to

18 judge the character of the community. I dare to say

19 that which is closest to it. In this case4 that

20 would be the community board, not the Board of

21 Standards and Appeals. The Community Board

repeatedly asked the Board of Standards and Appeals 2.2

2.3 as well as the Department of City Planning for

their definition of community character but receive 24

no such definition. How can the Board of Standards 25

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and Appeals decide on community character if they are unable to provide a definition of such? Dyker Heights has been the victim of illegal home conversions that are draining city resources, strain the infrastructure creating substandard housing that is dangerous to inhabitants as well as the surrounding residents and altering the character of the community. This is an illegal end run around the contextual zoning that our community fought so hard to implement. In many cases the special permit has been used to increase density and legalize illegal conversions. We cannot afford to have this... ZR73622 was initially submitted to the Department...

CHAIRPERSON RICHARDS: Ask you to wrap up...

MATTHEW KUCERA: ZR73622 was initially submitted to the Department of City Planning for application citywide but ultimately limited to seven zoning districts. They were Brooklyn Community Districts 10, 11, 12, 14, 15, and Staten Island Community Districts 1 and 2. The Staten Island Districts were ultimately removed from consideration leaving only the aforementioned

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Brooklyn community districts applicable. It seems to me that initially the zoning resolution was not viewed in a positive light otherwise it would have been implemented citywide with other communities asking for it. It is also important to note that in 2000 the city planning commission approved the removal of Brooklyn Community District 12 from applicability and thus Community Board 10's request is not without precedence. Other options will still exist for those who wish to expand beyond what is as of right which are available citywide such as a varying score special permit under ZR7361. It is important to note that ZR73621. It is important to note that ZR73621 limits additions to no larger than 10% which can be seen as a more reasonable expansion.

CHAIRPERSON RICHARDS: I'm going to ask you to wrap up Sir.

MATTHEW KUCERA: Yes. Community Board 10's initial support of the ZR73622 1997 was with the understanding that it was to be used for modest expansions for families who wanted to remain in the community and that the city's mandate that all alterations made under the provisions of the

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 25 2 special permit must be in line with the character 3 and that the nature of the surrounding area would 4 protect and maintain the character of the 5 community. However, due to abuse, lack of definition of a community character in the Board of 6 Standards and Appeals complete lack of regard for Community Board 10's recommendations is time for 8 the removal Brooklyn Community District 10 from ZR73622. Thank you. 10

CHAIRPERSON RICHARDS: Thank you. Yes, ma'am.

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VICTORIA HOFMO: Good morning. I'm Victoria Hofmo. I'm the founder of the Bay Ridge Conservancy and as to revoking the special permit in Community District 10 all I can say is Hallelujah it is about time. In 1997 when the New York City Planning Department offered each community district the opportunity to vote on the special permit text amendment I spoke at an opposition on behalf of the BRC. The board's intentions were good as I wanted residents to be able to make minor alterations such as bumping out a kitchen and to encourage homeowner stability. But the VRC was still concerned that it would be

misused. And as we feared that is exactly what has
happened. Since that time, we have been trying to
have a special permit result. I have been at the
Board of Standards and Appeals close to a dozen
times trying to prevent onerous construction
projects that far exceed minor alterations and have
instead change the entire shape, bulk, and
character of a home and a block. One can only
object to these proposed alterations in terms of
criteria set by the zoning resolution which is
solely based on character inappropriateness. So I
took many many pictures to prove the point but this
did not work also. The last time I went to testify
at BSA was 213 on behalf of Mr. Zwalsh [sp?].
Councilman Gentile, CB10 Chair Josephine Beckmann,
and many residents were there to support Mrs.
Walsh. Unbeknownst to us there was another group
from Dyker Heights testify yet another special
permit application in opposition. To our surprise
the estate Chair Srinivasan suggested that we
revoke the special permit. Since we were testifying
against so many applications. And I concur with the
commissioner. Since the implementation of the
special permit far exceeds what CB10 expected it

2 needs to be revoked. And since a special permit is

3 being used in projects that are in conflict with

4 our rezoning thus weakening our contextual zoning

5 it needs to be revoked. And since the CTs... sorry

6 621 special permit already allows for minor

7 alterations thus fulfilling CB10's original reason

8 for voting for special permit it needs to be

9 revoked. The Bay Ridge Conservancy as well as the

10 majority of our community realized that the special

11 permit is not in the community's best interest and

12 | that we should follow the advice of former Chairman

13 | Srinivasan to revoke it. We ask that this committee

14 support that decision. Thank you.

15 CHAIRPERSON RICHARDS: Thank you. Mr.

16 Moss. Stand on this side of the table during this

17 discussion.

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JORDAN MOSS: So I... I'm here on behalf

19 \parallel of... really on behalf of just several home owners.

20 | I've been involved in this process for a long time

21 sort of following along with Community Board 10.

22 | While as a land use practitioner we will of course

23 \parallel miss the 73-622 special permit's applicability in

24 community board 10. But really what I'm here today

is, is express you know that we're grateful for the

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vesting provision that appears to not be included which will allow several parties, home owners in CB10 to continue in good faith to pursue their respective special permit actions which were commenced long before public awareness of the contemplated removal of the special permit from its applicability in CB10. So that's really... we're here to just express our gratefulness and thanks to Councilman Gentile's Office and CB10 for their general openness and receptiveness to the grandfathering provision or vesting provision that

CHAIRPERSON RICHARDS: Thank you. We're going to get you to agree with us that everything should be downzoned in New York City one day.

You're getting closer.

seems to be, that should be in place shortly.

 $\label{eq:jordan MOSS: ...how I get to bear the} \mbox{burden but okay.}$

CHAIRPERSON RICHARDS: We've had our fun in the past. That's why I can say that he's a friend and I don't want to think... Just... I don't know if Vincent has any questions. Just one question. So how many... and this is for the district manager of Community Board 10. How many

all.

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was left to move forward with a process whose

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2 outcome was already determined long before they're

3 participating in it.

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JOSEPHINE BECKMANN: Yeah.

COUNCIL MEMBER REYNOSO: It seems like the city of New York has processes in place that make it so that your voices are not valuable. And those processes sometimes take 19 years to rectify. And we have to be very careful about what we're doing as a city when we're discouraging those voices from mattering or being heard and actually allowing for developers to move forward as they see fit because of bad processes. It's something that I think should really be a thing we talk about here in this division or in this committee where processes continue to damper the comments I quess or the voices of the communities. But thank you guys so much for being here and I'm going to be supporting your, your request 100... [cross-talk]

JOSEPHINE BECKMANN: Thank you

Councilman... [cross-talk]

CHAIRPERSON RICHARDS: Well I'll just add to that. And we're going to be looking... I know the Council in particular is definitely going to be taking a closer look at the BSA. Eventually we have

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a huge interest in doing that and I think you know unfortunately today a lot of damage has been done but we're here to rectify that thanks to the work of Councilmember Gentile and the new city council who's really looking at these things a little bit further. So I'll go to Chair Greenfield who had

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some questions.

very much. I, I want to thank all of you for coming out here and for your testimony today. I think this is in fact what we do in the city so well, especially in the city council which is we do contextual zoning by neighborhood and different neighborhoods, different needs. And obviously your needs are different. I, I don't... You know I'm always happy to beat up on the BSA but I do just want to get some clarity on, on, on the issues. I think it is important. The 21, so there are 21 applications over 19 years that were approved. Is that correct?

JOSEPHINE BECKMANN: Correct.

COUNCIL MEMBER GREENFIELD: Okay. And the feedback that you gave, none of it was considered? Or it was just that it was approved, it

2 was approved regardless in the end? I just... for

3 clarity's sake I'm just trying to understand.

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JOSEPHINE BECKMANN: Yeah, well oppositions were based on community character and, and that is not defined in the zoning text.

COUNCIL MEMBER GREENFIELD: Sure.

written in this section as a, it's mentioned within the specific section. It mentions community character. And sadly because it wasn't defined the BSA whenever I went to testify essentially told us that because it's not defined it was not being considered and, and pretty much the applications were all treated as as of right applications. And no consideration of what the community board. Again, we didn't receive 21 applications and we looked at each individual application individually and objected to half. And not once was that every considered by the Board of Standards and Appeals so no.

COUNCIL MEMBER GREENFIELD: My question

I guess then is were, were the applications

tweaked? Because I know that in many cases the

Board of Standards and Appeal will, will take some

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of the recommendations right. The community boards have recommendations but to be fair ultimately it is at the decision of the Board of Standards and Appeal. That's the way the legislation is actually written. So I don't want... and I, I know for those, those folks who serve with me, they know, I'm going to sound like a broken record but I don't want folks at home to think that somehow the BSA was subverting the law. The law is that the cap... the community boards get advisory recommendations. My question is that the Board of Standards and Appeals, did they actually tweak any of those 21 applications or were they all approved exactly as they were originally submitted.

JOSEPHINE BECKMANN: No. They, they were approved as submitted. If there was any tweaking that took place it was prior to submission and, and the majority that I worked on I could, I could share with you if the applicant was willing to make some changes at our recommendation sometimes they were small but most of the time that was not the case. And in the later years it, it really didn't have to be done because they knew at the end the BSA would support it. And pretty much you know

2 that, that was the message that was sent to us at

3 | the board.

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COUNCIL MEMBER GREENFIELD: Great. So I want to thank you for coming out here today. I did, I did just want to clarify which I think is important does not to beat up on the BSA that the way the special permit was written essentially granted a special permit if you met certain criteria and therefore the BSA was doing that. And clearly in New York community that doesn't make sense considering that you've downzoned your neighborhood twice over the last 10 or so years and you obviously want a different character. And so this is an old vestige that just hasn't caught up with the recent rezonings. But in other neighborhoods for example I know that the special permits are very popular. And so I just wanted to clarify that point and certainly I want to, I don't want to beat up on an agency even though as the chair pointed out we're probably going to beat up on them in future hearings but on this particular point the law was, was clear in this case that if you met those criterias they gave you the special permit. But I do want to recognize the work that

2 you've done and I want to tell you that it's, it's

3 extraordinary and if not for Council Member

4 Gentile's steadfast, steadfast encouragement and

5 hard work on this we wouldn't be making this change

6 today. And so I want to congratulate you for your

7 advocacy and I, I think the system works in the end

8 when we're able to make the necessary changes. So

9 \parallel thank you all and congratulations.

JOSEPHINE BECKMANN: Thank you

11 Councilman Greenfield.

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CHAIRPERSON RICHARDS: Thank you.

13 Alrighty, thank you all for your testimony. Are

14 | there any other members of the public who wish to

15 | testify on this issue? Alrighty, seeing none we

16 | will now close the public hearing on Land Use

17 | number 489. Thank you for your testimony everyone.

18 We will now move on to Land Use Item number 477 and

19 | 478; an application for a zoning special permit and

20 | related zoning text amendment to allow for a... or

21 street parking garage on the ground floor of a

22 proposed mixed use development. This application is

23 | located in Council Member Johnson's district and I

24 | will now open the public hearing for Land Use

numbers 477 and 478. And we'll call... at this time

2 | call, Colin Leary Ironstate Development, David West

3 Architects Ironstate, Darata, I'm going to mess up

4 your last name so Ironstate Development Developer,

5 Michael Barry Ironstate, and also Nancy Dome, Doom,

6 DHB.

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MICHAEL BARRY: Good morning. Should I,

8 | should I begin?

CHAIRPERSON RICHARDS: And before you testify you can just say who you are and who you're representing on the record, anyone who's going to speak.

MICHAEL BARRY: Absolutely.

CHAIRPERSON RICHARDS: Thank you.

15 MICHAEL BARRY: Just wanted to make sure

16 | we're ready to start. So good morning. Thank you.

17 I'm here today on behalf of 217 West 29th Street. I

18 | am Michael Barry. I'm the Founder and Principal of

19 | Ironstate Development with offices here in

20 Manhattan at 110 Green Street. Ironstate

21 Development, my company, is a developer of

22 residential, mixed use, and hospitality projects in

23 New York City in both Manhattan, Brooklyn, and

24 | Staten Island, and also northern New Jersey. We

develop mixed use residential projects including

residences with retail, with hospitality, and those
residential projects include both market rate
housing and affordable housing. Recent developments
include here in Manhattan 10 Bond Street, 71 Reed
Street, 211 East 13 th Street, 200 East 39 th Street,
and 210 East 39^{th} Street, the last two being
apartment buildings recently constructed with 80/20
both market rate3 and affordable residential units,
apartment units. Those two projects combined were
150 units with 30 units of affordable. In Brooklyn
I have a hotel nearing completion; 626 Driggs
corner of Metropolitan and Driggs. In Staten Island
a large scale multi-family mixed use project
including 571 apartment units, again 80/20. 476 of
those are market rate and it's 115 affordable in
that particular project. Today we're here to
discuss 217 221 West 29 th Street. It's a 79,000
square foot, 21 story, mixed use building currently
under construction on 29^{th} Street between 7^{th} and 8^{th}
Avenues. It includes 721 square feet of retail on
29 th Street. It also includes 95 apartment units.
Again it's an 80/20 building. That means 76 market
rate units, 19 affordable units. That is under the
421A tax abatement program. It also includes

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inclusionary housing so the units are affordable for the near term and affordable for in perpetuity, the life of project. This project has within it a 45 space parking garage. That's what we're here to discuss today. 19 spaces as of right. It's a lot that, a surface lot that dates back to the 60s with a New York Department of Community Affairs, approval for 48 spaces previously before we started construction, 48 spaces on this particular lot and our application is for 45 spaces on that site in a attended sublevel parking garage structure. Just one second. As you see the site is on 29th Street bound by 7th and 8th Avenues. Its frontage is 69 feet and 10 inches, just shy of 70 feet. The, the building is located mid-block as you can see. It's been designed by the New York firm of Goldstein, Hill, and West. I have with me today our architects, environmental consultants, and, and of course our lawyer to answer any questions that might come up... or, or any of the other more technical questions. With respect I'll just finish on the surface parking. I think I, I, I mentioned most of it though. It was a surface parking lot dating back to the 60s. The current operator, I'm

sorry the prior operator will also be the future
operator, Little Man Parking, and they own and
operate roughly 22 garages throughout the, the
region. With respect to the technicalities of what
we're here for I'm going to turn it over now to

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Deirdre Carson.

DEIRDRE CARSON: Good afternoon Mr. Chairman and members of the committee. I'm Deirdre Carson from Greenberg Traurig and we are the Land Use attorneys for Ironstate on this application. As Michael's described in some detail for you the first of the two actions actually that we're here to discuss with you today is a proposed special permit to increase the permitted number of accessory parking spaces on this site from the 19 that's as of right to a total of 45. The addition would be 26 spaces. We were, as we went through the approval process the community board did vote in favor of this application. The city planning commission of course approved it as well. The conditions on this block are somewhat unique in that there were historically four parking lots accessible on 28th Street. All of them have been taken out of service or are being taken out of

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service. And in one case replacement parking will be provided but not at the level that it was previously provided. And in the case of our lot we have some historical data that was included in the study done of the, of the district when the M16D district was created in 19, in 2011 and that showed that we had a very high utilization rate and that up to 50, and according to our operator up to 50 percent of the spaces have historically been used by monthly parkers. It's the very same population that we're proposing to serve in the garage that we propose for this location. The net loss of spaces on the block is in the vicinity of 290 spaces as a result of the various elements of construction that have gone on. And we believe that adding back the 26 that this application seeks will provide a service to the community and the community board's resolution in favor recognized that fact. The second action that we're talking about is a zoning text amendment. This is LU480 and this is a text amendment that would authorize the modification of the streetscape text in the M160 district that was created in 2011. That text requires that 50 percent of the frontage of a building within the district

2 having a frontage greater than 50 feet be, be 3 provided in certain retail uses. What we discovered 4 and what city planning agreed with us was 5 problematic was that if you were going to have parking in a building that was less than 75 feet in 6 frontage you couldn't accommodate parking and all 8 of the retail use that was required by the streetscape requirements and a reasonably adequate residential lobby. So these design constraints have 10 11 then been formulated into a new text that allows 12 the commission to wave or modify the requirements 13 in the case of buildings having frontage between 50 14 and 75 feet. That was a very small population of 15 buildings in the M160 district. In fact, we 16 identified only three sites where that was a potential problem, ours being one of them. That's 17 18 never a guarantee that that's how it's going to 19 play out but that was what the study showed at the 20 time we initiated this application. Without the exemption that we're seeking here the lobby, the 21 residential lobby for this project would have to 2.2 2.3 be... I think we can move on... the residential lobby would have to be significantly reduced so that it 24 would only be four to five feet in width, and, to 25

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	still be able to accommodate the parking. And the
	parking, city planning has said, was not intended
	to be excluded from the district, it was intended
	that it would be permitted and in this case in
	order to accommodate the various uses the
	modification of the streetscape would be necessary.
	And we believe that the frontage that's remaining
	would be perfectly adequate to house a vibrant and
	vital contribution to the neighborhood. Our survey
	indicated that retail and, and similar uses that
	were part of the life of the street within the M160
	district were a, consisted in large measure of
	street fronts or store fronts that were only 26
	feet or less in width. So that's not characteristic
	of everything in the district but it was
	characteristic of much in the district. Partly
	that's a function for the fact that these are side
	streets. They've not characteristically been
	historically high demand retail streets. And so
	that many of the establishments that seek to locate
	there are not looking for the larger type of retail
	facility.

CHAIRPERSON RICHARDS: Okay well... We're going to ask you to just wrap it up.

DEIRDRE CARSON: Okay, thank you. Would
you get go to the So that's, those are the
actions that we're seeking today. There was a, an
authorization. When city planning approved the text
it also approved an authorization for this
building. We appreciate the opportunity to present
this material to you today. We do have some
pictures of renderings of the proposed frontage so
that why don't you go to the next one

CHAIRPERSON RICHARDS: Well I want to commend you for a good project; retail, affordable housing which is very important to this council, and also for really addressing the parking issue being that it was a parking garage and, and, and serving the community. You know. So I think that this is, is a great model of a good project that Council Member Johnson obviously supports and we look forward to voting on it. So I want to thank you. If there are no questions from my colleagues... I just want to say we've been joined by Council Member Williams and also Wills. But thank you.

DEIRDRE CARSON: Thank you very much.

CHAIRPERSON RICHARDS: Thank you. Are

25 | there any other...

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2 MICHAEL BARRY: Thank you.

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CHAIRPERSON RICHARDS: ...members of the public here who wish to testify on this issue. Alright, seeing none we will now close the hearing on Land Use items 477 and 478. We will now move onto Land Use numbers 480 and 481, an application for a zoning map amendment and related zoning text amendment to facilitate the development of a four story hotel in Council Member Ulrich's district. The rezoning action would establish an R6A/C25 zoning district in place of the existing RFIB/C1-3 district to allow for an increase of commercial floor area to facilitate hotel development. The text amendment would apply the MIH program to the site to ensure affordable housing is provided in the event the site is developed as residential. Council Member Ulrich supports, approves of this application. I will now open the public hearing for Land Use numbers 480 and 481. Dan Trubridy from the Rockaways. And so we'll ask everyone to identify themselves and I'm sorry to hear about the emergency... [cross-talk]

LISA ORRANTIA: Good morning. Lisa Orrantia from Akerman LLP.

2 CHAIRPERSON RICHARDS: If you can just

3 pull your mic closer.

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Akerman LLP, Land Use Counsel to the applicant. The applicant proposes to rezone the project area from an existing R5B with C13 overlay to a R6A C25, district to facilitate the construction of a boutique hotel. The proposed action includes a text amendment to designate the rezoning area as an MIH designated area and the existing C13 Commercial Overlay does not permit a hotel use as of right. The community has expressed support for this application and we're happy to answer any questions you may have.

DAN TUBRIDY: Dan Tubridy representing
In Good Company Hospitality and the Rockaway Beach
Hotel LLC.

CHAIRPERSON RICHARDS: Great. So thank you Dan and you're a valued member of the Rockaways. And then we certainly appreciate you doing something innovative to really bring new commercial opportunities to the peninsula. Can you just speak on parking quick and what's your strategy around parking?

congratulate you on a good project and you're a

don't know to be honest with you. Wasn't, it was

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Center we opened up in Rockaways so it'd be great

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if we could sort of figure out a way to work with
them to ensure that local people are actually...

DAN TUBRIDY: Absolutely.

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CHAIRPERSON RICHARDS: ...getting hired on this project.

DAN TUBRIDY: We're designing this just for the community to, to work, to work after we're open. This is, this is all about the betterment of Rockaway.

CHAIRPERSON RICHARDS: Okay. So I look forward to continued conversation on that...

DAN TUBRIDY: As do I.

CHAIRPERSON RICHARDS: Council Member Wills.

want to ask a couple of questions and I don't want this to be something personal towards you. But there has been a proliferation of smaller hotels in Southeast Queens. And if this question was already asked I was outside having a conversation with Council Member Miller, I mean Williams, so I might have missed it. And the communities in Southeast Queens are beginning to have a justified fear that these smaller hotels that are being built will then

2 be used as shelters if they can't make their market

3 place. So what I wanted to know is what are, what

4 do you, what are you saying towards that? Because

5 Far Rockaway is becoming extremely attractive

6 because of the work of Council Member Donovan

7 Richards. He's done tremendous work out there and

8 | we notice it becoming an economic boom area. So

9 what would that, what would stop this from becoming

10 a shelter?

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DAN TUBRIDY: I live in the area as opposed to many of the other developers. I live one mile from this location. I have another business 18 blocks away. I want to be able to live there the rest of my life. I, I, we, we cannot do that. That, that's absolutely never going happen in this location. I have enough family to turn this into a beach club for us if we have to do it that way. That's a concern and that's an understandable concern but the, the way we can do this is, is how we operate our restaurant. We go from 120 employees in the summer to roughly 25. You have to deal with the seasonality. I've dealt with the seasonality for the last 10 years as an operator. And to, to, to make it profitable we need to really crush it in

2 the summer. And with the ferry service being one

3 block away, the beach being the other block away

4 we're, we're in prime location to really succeed

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COUNCIL MEMBER WILLS: Okay thank you

7 very much.

CHAIRPERSON RICHARDS: Well I want to thank you and the Tubridy Family is a very... is a valued family in the Rockaways. And to those who knew what this site was before, in particular for those who are from Rockaway who actually know what the, the abandonment and the particular housing even if they were... hope that those people found living space but to, to live in those conditions was something that they did not deserve. And, and with the housing boom we're having out in the Rockaways we certainly look forward to working to ensure that those families find a place. But I just want to put on the record that you're a trusted member of the community and the community board would never approve a hotel in Rockaway if they did not trust you. Anybody who knows community board 14... So thank you for cleaning up the blight in particular in this particular neighborhood.

Realty LLC, 1968, I'm sorry.

2	RICHARD LOBEL: Chair Richards, Council
3	Members, good morning. Again, my name is Richard
4	Lobel. I'm from the Lawfirm of Sheldon Lobel PC.
5	I'm joined today by Azam Mohammad who is a member
6	of the Ownership Group of 1968 2 nd Avenue. And
7	quite simply what we have here is a well supported
8	application for what amounts to a minor rezoning
9	but will result in a, a huge change for this
10	community or more specifically the ability to
11	retain a supermarket which is heavily used by the
12	local dense residential population. So the origin
13	of this application, and again I'll do this very
14	briefly considering the wide spread support that we
15	have. But the origin of the application is that the
16	owner inherited a building which was built without
17	proper permits. They purchased this building in
18	2004/2005. And upon ownership of the building and
19	inspection of the building they determine that
20	there were two zoning nonconformance and
21	noncompliances of the building. The building is
22	used as a supermarket. It's a ground floor
23	supermarket. It's a ground floor supermarket. It's
24	within an R8A district. And although there is a
25	commercial district overlaving 100 feet of the

property this district in order to legalize this 2 3 building needs to be extended to 155 feet. So the 4 two zoning nonconformance and noncompliances are such... first of all the use extends for the entirety of the 125-foot lot on the ground floor. And so the 6 7 commercial use needs this zoning district boundary extension in order to legitimize that use. And 8 second, there is a loading dock within a 25-footwide swath of the adjacent R7A district. So in 10 11 order to allow this loading... to remain in the 12 property the commercial district needs to be extended to such that it does not directly boarder 13 the residential district. The community board voted 14 15 overwhelmingly in favor of this application and 16 community board 11 cited the fact that in this area 17 with many housing projects in the area there was 18 very few grocery stores. And in fact if you go and Azam tells me that from 96th Street to 125th Street 19 on 2nd Avenue you will find no other grocery 20 stores. This is well documented within the city for 21 there was a study done by the Department of City 2.2 2.3 Planning which looked at specifically fresh foods and the fresh foods initiative. And so there are in 24 this area a shortage of these types of 25

institutions. And of course the health benefits provided by fresh foods were cited in the study and this was cited as somewhat of a food desert in the inavailability of fresh produce, dairy, and other goods. So the community board did overwhelmingly approve us, the Manhattan Borough President did as well and the city planning commission approved this application as well. Again this is merely to move a C15 district overlay 55 feet. There will be no change in the bulk of the building that will be engendered by this zoning district boundary amendment and indeed the sole practical result of this will be to establish this grocery store which has already been at the site in various forms for the last 30 years and the local community hopes will remain here for many years more. And I'm happy to answer any specific questions.

CHAIRPERSON RICHARDS: Thank you so much. And I, I think what you said is right on point. This community and many communities around the city are losing supermarkets and it's something that we're, we're certainly looking at. And are you a fresh site? Is this a fresh...

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RICHARD LOBEL: It's not certified as a fresh site but would qualify likely given the, the square footage and the ...

CHAIRPERSON RICHARDS: Okay I was going to tell you to look at that in particular. But I think... Are there any questions now? I don't think there are any questions on this so it's a no brainer.

RICHARD LOBEL: Thanks Chair. I want to hear that more often.

CHAIRPERSON RICHARDS: We want to keep supermarkets in Manhattan and in other places so thank you and thank you for your work for the local community.

RICHARD LOBEL: Thanks again.

CHAIRPERSON RICHARDS: Thank you. Any... Are there any other members of the public who wish to testify on this issue? Alrighty, seeing none I will now close the public hearing on Land Use number 490. We will now move onto Land Use items number 491 and 492; two zoning map amendments to facilitate the development of two sites with 27 units of housing and 11,443 square feet of retail space. These actions would establish a C1-3

are both to activate two vacant properties on

Sieger Boulevard in the Rockaway Peninsula. And the
zoning map amendments would specifically establish
a C13 overlay on Block 15-620 on the left and a C13
overlay and an increase from the R41 zoning to R5
on block 15-784 on the left. The two actions were
presented to the community board. The action on the
left which is known as Fernside Boulevard for the
cross street at Sieger was approved unanimously
with letters of support from the Deer Field Civic
Association and Assemblyman Phillip Goldfeder. The
application on the left was also approved but only
after a second meeting where we had a chance to
reach out to community members to discuss some of
their concerns relating specifically to quality of
life issues, crime, graffiti, noise, trash,
traffic, the type of things that people are
concerned about when a residential district becomes
commercial. Based on the applicant's history in the
neighborhood and their long ownership of other
commercial units in the neighborhood the community
was convinced that this would be something they
could work with. And we have also written letters
to your office as you know Chair Richards
committing to keep the community and some of the

groups involved in that community up to date on our progress there. We've also recently committed to a local hiring practice for both sites and we'll have further documentation of that commitment for you shortly.

CHAIRPERSON RICHARDS: Thank you.

Alrighty, just a few questions. Just wanted to put this on the record for those who may be watching in the Rockaways. So can you just go through the particular sort of retail you're going to be targeting for the local community?

PAUL PREW: Sure. At Fernside Place we have in consultation with the Deerfield Civic Association agreed to try and reach out to catering facilities or other operators that might do some sort of food haul or some sort of restaurant for, you know for families. At the Beach 13 site we have in consultation with some of the local groups agreed to do a kosher deli if we can. And we'll reach out to other operators in the region that, that operate similar restaurants and, and delis.

CHAIRPERSON RICHARDS: And there was concerns regarding I guess your, your business would interface with the residential community and

SUBCOMMITTEE ON ZONING AND FRANCHISES

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the Yoshiva [sp?] across the street in particular from, from the commercial spot on 13... So can you just go through your strategy to make sure garbage and vandalism and...

PAUL PREW: Mm-hmm.

CHAIRPERSON RICHARDS: ...all of the particular things that were raised during discussions are...

PAUL PREW: Sure.

CHAIRPERSON RICHARDS: ...going to be dealt with.

PAUL PREW: Yeah, for the record we have agreed to do a very sensitive lighting plan that would not provide too much outside glare to the surrounding area. We've agreed to a knee wall or some sort of fencing along the edge of the property on the north side and that would ideally offer some sort of buffering between the commercial and residential uses. We will use graffiti proof paint on the outside walls. We'll address the disposal of waste in sort of capacity in the building as opposed to outside of the building. And we'll try to address appropriate clothing and sensitive just

2 behavior on the site in general with our tenants

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3 and any sort of developers that we contract with.

CHAIRPERSON RICHARDS: And on the 13th strike... 13... the Fern size place, location can you just go through... So you're doing 27 units in, what AMIs are you targeting?

PAUL PREW: Yeah so on...

CHAIRPERSON RICHARDS: And, and can you go through parking in particular on that as well?

PAUL PREW: Mm-hmm. On Fern side is...

scenario that we studied is a 27-unit residential building with parking beneath it and a 56 hundred square foot retail facility with parking for 29 cars residentially and 14 cars in the commercial space. We have, you know we expect to operate the commercial spaces but not necessarily the residential. We would contract with a developer or do a joint venture to develop the residential building. And the residential building would likely be developed under market conditions because there is no mandatory inclusionary housing or 421A currently in affect. The AMI for the neighborhood we have estimated is about 100 percent of the AMI is the, it is the AMI. And we would expect that the

2 market rates would then reflect that or you know 3 just below that.

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CHAIRPERSON RICHARDS: Okay. So as we continue conversations on the residential side would love to continue that conversation. But I think that this is an area, someone who lived across the street who knows about the blight in particular in the neighborhood and the need for more commercial development in particular on both sites, in particular these, these sites have been probably abandoned for a little bit over a decade to 20 years right? So I think that this, you know the significant progress and really trying to move this neighborhood forward and get more commercial development in a waterfront beachfront community so I applaud you for your application today and look forward to continuing to work with you on the quality of life and also the employment piece as well.

PAUL PREW: Thank you very much. On behalf of the applicant the feeling is mutual.

CHAIRPERSON RICHARDS: Tell, tell I said hello. Alright, thank you. Are there any other members who wish to testify on Land Use... number 490

all... there's been a lot of dialogue on if the

this is a prime example of a good application

that's really going to help address affordable

concerns about applications coming before us. And

council supports affordable housing and sort of

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2 housing in particular in the city of New York and...

3 | Thank you. I'll ask you to hit your mic...

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LISA ORRANTIA: Good morning.

CHAIRPERSON RICHARDS: And then you'll identify yourself for the record and who you're representing and then you may begin.

LISA ORRANTIA: Lisa Orrantia from Akerman LLP, Land Use Counsel to the applicant MLK Plaza LLC. And we're here on a rezoning in Mont Haven on the north and south sides of East 147 Street between Southern Boulevard and Austin Place and designation as mandatory inclusionary housing area. The rezoning changes from an M12, an M13 to an R7X with a C14 overlay along southern boulevard. Rezoning area covers 17 tax lots and will facilitate the construction of 100 percent affordable housing building on four of the tax slots. And the rezoning of the larger area is expected to spur neighborhood growth. Building is a new 12-story. It will contain 167 dwelling units with a mix of sizes; studio, one, two, and three bedrooms. It includes a laundry room, community room, a gym, high quality finishes, green roofs and landscaping, and will be designed to meet lead gold

47 percent AMI, 87 units at 57 percent AMI, 30

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amenities in the building so can you just go through that... everyone will have access to that correct?

JOSEPH MOYER: That's correct. On the kind of basement level there's two recreation spaces. The first floor there's a community room and an additional two recreation spaces and the laundry room. And then on the 7th floor we have a outdoor recreation space and a gym, all of which are free to all of the tenants living in the building.

CHAIRPERSON RICHARDS: Okay, great. Any questions from my colleagues? Seeing none, okay I think we have... okay thank you for your testimony. I think there's one other person here to testify I believe on this issue in opposition. So we'll... Thank you. Thank you.

LISA ORRANTIA: Thank you.

CHAIRPERSON RICHARDS: You're finished.
Richard Lobel in opposition.

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RICHARD LOBEL: Richard Lobel of Sheldon
Lobel PC. Good morning again Chair. I know there
was an earlier comment about our office and whether
or not we would ever participate in a downzoning.
Indeed, here we are actually asking to be excluded
from an upzoning Chair so we do have that going for
us. So Chair

CHAIRPERSON RICHARDS: And why is that?

RICHARD LOBEL: Well there's, there's a

good reason for it. This rezoning as you can take a

look at the area within the dotted lines

encompasses the frontage of four blocks and close

to 20 lots are included in this rezoning. My client

owns lot 96 which I'll point to right now. So in

late May 2016 I received a call at the office from

the owners of 860 East 147th Street. They were in

somewhat of a panic because they had recently found

out that this rezoning was going to take place and

they were going to be rezoned from the existing M13

district to an R7X district... [cross-talk]

CHAIRPERSON RICHARDS: ...they a manufacture... Do they do manufacturing?

RICHARD LOBEL: They do not do manufacturing. However, they purchased the site

2 approximately two and a half years ago and in 2014 3 received a letter from Choice Hotels International, 4 a nationally recognized hotel franchise which includes Days Inn as well as Mainstays Suites and so asked to be excluded from this rezoning and are 6 so asking the council because this in essence 8 obliterates their, their development plans and plans which have been in process since 2014. Indeed, in 2014 upon a routine application the 10 11 Bronx Borough President's Office for a, for a 12 street address number they were asked by the 13 borough president what was intended here and so 14 they presented to the borough president despite the 15 fact that this is a non-discretionary application at the time, they presented evidence of the fact 16 17 that this nationally recognized hotel chain was 18 going to set up a franchise at this property and 19 that this was something which after three years of 20 market research in the area they determined that 21 this was going to be a thriving location for a hotel use and indeed we submitted that evidence to 2.2 2.3 the Land Use division. And so in May I attended Community Board 1's hearing and spoke not against 24 the rezoning but against the inclusion of my 25

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client's property in the rezoning because there are several reasons why they should be excluded. Number one, it's always been a main principle within the Department of City Planning not to rezone properties which are going to negatively impact or hurt an included property owner. And so while there are citywide zoning amendments which rezone wide swaths of, of properties. This is a relatively small localized rezoning which merely affects these four block fronts. It's a private rezoning. And my client after receiving little to no notice of the application asked us in May to come out and speak against being included. This is, this is not against the rezoning. This has no effect on the proposed affordable housing development which is going to be on the block to the north and there really is very little rational which can be enunciated against why you would want to hurt an individual property owner and include them in this rezoning. So Community Board 1 in essence without really being told about this and without being instructed as far as how Department of City Planning conducts rezoning voted to exclude this property from the rezoning. They voted to exclude

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this lot, lot 96 as well as a portion of the adjacent lot 89. So we now are before the council and we've been trying to bring forth the evidence as to why we shouldn't be included in this rezoning for some time now. But sadly city planning chose to include this for the main point that they felt that the rezoning was contextual and that this would add to the affordable housing of this city. And while we view that as a, a worthwhile goal and indeed while our office is involved in dozens of rezonings which accomplish the same goal we don't do these rezonings to hurt other owners. And so I would finally add this. There's our lot over here which is lot 96. The adjacent lot, lot 89 is actually to the South of that with a small triangle adjacent to our property. That triangle after this rezoning because of the fact that only the frontage of East 147th Street is being rezoned will actually end up to be a, an outlying parcel. It will not be able to take advantage of the M zoning and the R zoning will result in an odd shaped triangular development. And again even as city planning has always said they don't want to do rezonings to hurt

other people not only are we hurt by this rezoning

CHAIRPERSON RICHARDS: Thank you for

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but also the adjacent owner who has a triangular property which will be basically unable to be utilized is also hurt as well. We would simply ask the council to respect the wishes of the community board and to vote to exclude these one parcel and this piece of this other parcel from the rezoning.

your testimony. And we certainly heard your concerns. And I think that you made... you had some valid points and I think that this is a community like many communities I think one of my colleagues raised it, that has seen a proliferation of hotels coming in and so there is a concern within the local community about more hotels in particular coming into this particular community. And I think the speaker you know knows her district very well and certainly wanted to make sure that this was a concern that would also be addressed within the rezoning but there is an affordable housing crisis that we're, we're trying to get through and, and this rezoning will actually help to do this. So we may not end up on the same side of the coin here. We definitely hear your concerns but we also know that there are concerns about oversaturation and

Mr. Chairman. Counsellor, one quick question. So the property that you're advocating for, for exclusion out of this rezoning, how far along are they in the hotel building process? What point in the process are they in? How much have they invested? What kind of plans do they have? What can you share with... share with us about that?

established and drawn up plans for the development of a hotel. They're in the Department of Buildings. While they do not have final approval on the hotel which is a 10 story hotel they have submitted zoning diagrams and indeed have demolition and foundation plans in effect. So they are...

COUNCIL MEMBER GREENFIELD: I'm sorry has the demolition and foundation work actually begun or... [cross-talk]

RICHARD LOBEL: It has begun. It has begun.

COUNCIL MEMBER GREENFIELD: Okay.

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RICHARD LOBEL: At the community board

hearing the, those in favor of the rezoning, the

applicant for the rezoning actually cited to us and

said well why don't you start building now. You can

get your foundations in the ground and indeed there

foundations. The point of that point was that in

order to vest you're basically involved in an

application which is hurried along. You need to

establish a certain minimum amou8nt of foundations

is a process by which you can vest those

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in the ground. You need to, to start pouring. There's work that's done in a hurried manner we

felt that was not appropriate for this site when we can indeed be relatively simply excluded from the rezoning with no harm occurring to the proposed

residential development.

COUNCIL MEMBER GREENFIELD: So what are the details of this hotel? What's the... the hotel, how many rooms, what are the details?

RICHARD LOBEL: 10 story hotel. There are 100 rooms at the hotel. Again it's a Choice Inn, at least that's the current arrangement. There is a cellar for accessory parking. Very straight

SUBCOMMITTEE ON ZONING AND FRANCHISES forward building and building design. And I did submit those materials to the Land Use Division.

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COUNCIL MEMBER GREENFIELD: Thank you.

RICHARD LOBEL: Thank you...

CHAIRPERSON RICHARDS: Thank you for your testimony. Anyone else here to testify in particular on this item? Alright, seeing none, we'll not close public hearing on Land Use number 475...

RICHARD LOBEL: Thank you Chair.

CHAIRPERSON RICHARDS: ...and 476.

Alright, we're going to take a five minute break and then come back.

[pause]

CHAIRPERSON RICHARDS: Alrighty,
alrighty, alrighty we're getting... Alright we're
going to ask everybody to take their seats and...
alrighty. Alright so now we... we are now going to
take a vote on applications we've considered so
far. We will be voting to approve Land Use items
number 477, 478, 480, 481, 490, 491, and 492. We
will also be voting to modify Land Use items number
475 and 476 the East 147th Street application and
Land Use item number 489, the Brooklyn CB10 text

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amendment. Modification to Land Use Item number 489 will still remove Community Board 10 from the special permits applicability provisions but we will modify it to grandfather three currently pending special permit applications. This will allow these applicants to continue their special permit applications at the Board of Standard and Appeals or the Department of Buildings. All of the Grandfathered applicants were filed with BSA prior to the date of referral of this zoning text amendment by the city planning commission into the public review process. Our modification to Land Use item number 475 and 476 would be to change the MIH options that are available and the MIH area being established. Instead of MIH Option 2 a modification would establish the deep affordability option on the site. So we're here we're passing affordable housing today. Any questions or remarks from subcommittee members on any of these items? Alright we'll... any questions? Alright going once, going twice, okay. If, seeing none, I will couple Land Use items number 477, 478, 480, 481, 490, 491, and 492 on a vote to approve and Land Use items number 475, 476, and 489 for a vote to approve with above

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 77
2	mentioned modifications. Counsel we will ask you to
3	now please call the role.
4	COMMITTEE COUNSEL: Chair Richards.
5	CHAIRPERSON RICHARDS: I vote aye on
6	all.
7	COMMITTEE COUNSEL: Council Member
8	Gentile.
9	COUNCIL MEMBER GENTILE: Vote aye on
10	all.
11	COMMITTEE COUNSEL: Council Member
12	Garodnick.
13	COUNCIL MEMBER GARODNICK: Aye.
14	COMMITTEE COUNSEL: Council Member
15	Williams. Council Member Wills.
16	COUNCIL MEMBER WILLS: [off mic] Aye.
17	COMMITTEE COUNSEL: Council Member
18	Reynoso.
19	COUNCIL MEMBER REYNOSO: I vote aye.
20	COMMITTEE COUNSEL: Council Member
21	Torres.
22	COUNCIL MEMBER TORRES: I vote aye.
23	COMMITTEE COUNSEL: By a vote of seven
24	in the affirmative, zero in the negative, and zero
25	abstentions Land Use items 477, 478, 480, 481, 490,

2 | 491, 492 are approved and Land Use items 475, 476,

3 and 489 are approved with modifications and all

4 | items are referred to the full Land Use Committee.

CHAIRPERSON RICHARDS: Thank you role ...

6 General Counsel I meant. I called you the role, I'm

7 sorry. It's been a long morning. We will now move

8 on to our last hearing today on Land Use items

9 | number 472, 473, and 474. These applications are

10 for a zoning map amendment, zoning text amendment,

11 and change to the city map. Approval of these

12 actions would facilitate the development of a

13 | 370,000 square foot 577-foot-tall mixed use

14 development at 141 Willoughby Street in downtown

15 | Brooklyn. This development would include retail,

16 commercial, and residential space including an

17 estimated 81 units of affordable housing. The

19 | in downtown Brooklyn that would permit a maximum of

20 | 18FAR. The amendment to the city map would allow

21 | for the sale of development rights from a section

22 | of city owned land adjacent to the development site

23 and established of, and establish a public open

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space in this area. This application is located in

Council Member Levin's district and I will let him

2 say a few words if he's here. Oh he's here. Hey.

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Before we start this hearing. Council Member Levin.

COUNCIL MEMBER LEVIN: Thank you very much. Good morning Chair Richards, members of the subcommittee and to my constituents in attendance today. I'd like to start of by acknowledging the nearly 400 people who have contacted our office recently directly or by petition to raise their voices about this project. I'd also like to thank Community Board 2, Borough President Eric Adams, the City Planning Commission, and the applicant for their work on this matter. And I take everybody's position under advisement and look forward to working collaboratively with everybody moving forward from this hearing today. Finally I'd like to extend my gratitude to our council land use staff and to my staff who have spent many hours reviewing this application. I am pleased that this application seeks to address two distinct policy goals. Affordable housing and needed office space in downtown Brooklyn. That being said I do have concerns about the existing infrastructure to support such a project especially with regard to adequate school seats and public health facilities.

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Further I am concerned about the impact that a 49 story 18FAR building would have on the character and quality of the downtown Brooklyn area and the precedent that it would set for future development in that area. Today I look forward to a robust conversation with the developers and the public in order to determine the next steps to take on this application. I also want to thank the city and EDC for their work on this project as well. And thank you very much Mr. Chair. Look forward to hearing from the applicant.

CHAIRPERSON RICHARDS: Thank you. So

I'll just ask for anyone testifying to state your

name for the record, who you're representing, and
then you may begin.

I'm the Co-Chair of the New York Office of
Greenberg Traurig, Counsel to Savanna who is the
developer applicant. I'm accompanied by Jay Siegel
who chairs our Land Use Group and of course Chris
Schlanko is the principal and owner of Savanna. In
addition, from EDC to my right is Jeff Nelson, an
executive vice president for EDC and Allison
Schwartz from the Architectural Firm of Marsa

1 Jommie [sp?]. Subcommittee Chair Richards and 2 3 Committee Chair Greenfield, Council Member Levin, and members of the committee $I^{\prime}m$ here just for a 4 brief kind of introduction of the group and to say how privileged I feel to appear before the body in 6 which I served over 30 years ago we are here with the utmost respect for. The council, it's power and 8 prerogative and hope that through this process we can achieve something that is good for the city of 10 11 the people of New York, the council's interest as a 12 whole as well as viable from an economic point of 13 view for our client. Jay is going to lead you 14 through the discussion. Chris will follow, and then 15 EDC is here sort of independent of us but joining 16 us to answer any questions and hopefully be 17 responsive and start a dialogue that will lead to 18 hopefully an affirmative vote of the council. Jay?

JAY SIEGEL: This better? Thank you. 141 Willoughby is in the middle of the screen. In the, the red triangle around it, it is directly north of city point on the north side of Willoughby between Flatbush and gold. It's catty corner to Willoughby Square and it's directly East of MetroTech.

CHAIRPERSON RICHARDS: Hit your mic.

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2 Willoughby project is in yellow. It is zoned C61 3 and the reason that it's zoned C61 is because when 4 the downtown Brooklyn rezoning occurred in 2004 the 5 owner was a not for profit the institute of design and construction it asked to be kept out of the 6 proposed C6-4.5 zoning which would have increased it to 12FAR. The best we can determine it's a 8 little bit odd to asked to be kept out of zoning but it was because it had students and the students 10 11 might have not enrolled in the institute if they 12 thought it was a redevelopment opportunity so 13 that's the best reason we can come up with as to 14 why the institute asked out of being rezoned to 12. 15 Okay. So this is a blow up of the block. Savanna 16 owns lots 1 and 4. They total about 18,000 square 17 feet. The lot 8 on the top is a city owned parcel 18 that has 2651 square feet. That parcel is currently 19 zoned for 10FAR. 1 and 4 i8s currently zoned C61. 20 C61 allows 3.44FAR for residential up to 6.5FAR if 21 there's some community facility in it. 6 for 2.2 commercial and up to 6.5 with some community 2.3 facility. And with a plaza bonus it can go up to 7.8FAR. When Savanna purchased the property more 24 25 than 2 years ago it began discussions with City

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Planning about an upzoning. Savanna was well aware that with the 12FA... let's go back one, back two, 12FAR zone immediately to the south, what most people had done was built one to two stories of commercial and the rest was essentially residential. So what you had, and the borough president put out a report early this year was... noted that they expected about 1.3 million square feet of commercial in downtown Brooklyn and they got 4.6 million. They expected 900,000 square feet of residential and they got almost 10 million square feet of residential so something wasn't working. People were building residential because that's where the money was. And they weren't building offices. So Savanna entered into conversations with city planning with EDC, with HPD, about a zoning district that would allow it to do a multiple of things... go forward with it. It's proposed as you heard actually described, the C6... district which would allow 18FAR. Of course it would be MIH and there were some modifications to the envelope that applies to the district that would allow it to fit in both the office and the residential. And demapping the city owned property

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is a little bit confusing as to whether the city owned property which is almost entirely of land was still a street was demapped so that the development rights could be sold to Savanna. As it turns out eventually the city asked us to buy the strip, to buy the city owned land although there's all kinds of legal documents and coherence agreeing that it would be approved, maintained for the general public. It would facilitate the matter and enable the city to best ensure itself that Savanna would improve it and maintain it for the life of the property if it were actually sold to Savanna. Okay what you see there is a comparison between the current zoning assuming the plaza bonus at 7.8FAR and the proposed zoning. Here's the difference. Under the current zoning and proposed zoning you would both have two stories of retail. That's the blue on the bottom. Under the proposed zoning since the residential FAR was only 3.44 Savanna was proposing 70 market rate units and the base of the building was going to be a hotel about 60,000 square feet. Under the proposed rezoning the total number of increased units is 200. Of the 200 unit increase 81 would be affordable and 119 would be

market. So in essence because of the rezoning there
would be more of the affordable units than the… and
there could be market units today. And the
effective affordable rate of the rezoning would be
40 percent even though we're proposing 30 percent
affordable at 80 percent AMI. Just doing to the
math and comparing the as of right we can do in the
current zoning 70 market units to the 270 that we
could do with the rezoning means that the extra 200
units, 40, little over 40 percent would be
affordable. And the second big benefit would be
instead of the 60,000 square foot hotel there would
be 94,000 square feet of offices. Okay the building
would not be out of scale with its neighbors. Not
surprisingly we're, we are the one in red and there
were a number of buildings that are, will be taller
than us. Directly to if you look on the right hand
side where 141 Willoughby, 138 Willoughby is
directly across the street. It will be 115 feet
taller than we are and it will have 10 extra
stories and a bigger floor play [phonetic]. And
there are other buildings in this area that you can
see putting aside the kind of outlier building, the
1,000 foot building. There are several of the

2 buildings that will still be taller than us 3 including the one I just mentioned which is 4 directly across the street. Now, we are aware of the concern that Council Member Levin expressed and that others have expressed about precedent. We 6 7 think that the city planning commission report, approving this does talk about some unique 8 characteristics of this side. It is on its own block it has three street frontages, two of which 10 are wide. And at 18FAR it is still shorter than 11 surrounding buildings and it has a smaller floor 12 13 play. So it fits into the area. We understand that 14 there may be other 18FAR proposals that don't have 15 those characteristics that don't fit into the area. But we think that this building is a good proposal 16 17 because it does address two major concerns 18 providing the 81 affordable units and nearly 19 100,000 square feet of office and fitting into the 20 area and we request that the council approve this 21 application and not reject it because the next 2.2 application or application that comes before it may 2.3 not have those characteristics especially if the council if they conclude that an application comes 24 25 through it without those characteristics can reject

it is and was the Institute for Construction and

2	Design. That's where men and women would go and get
3	their certificates for architecture and
4	engineering. The business has been owned by a
5	family, the Batista [sp?] family. Vinny Batista and
6	his daughter Elizabeth have run it over… Vinny's
7	run it for the past 50 years and Elizabeth's been
8	running with, for him and with him for the past 10.
9	With the advent of the internet their business
10	started to slow down. You could get your
11	certificate over the internet now and not have to
12	actually physically to a school. And as such their
13	business was winding down. Their 50C31, 50C3 and so
14	what we did is in order for them to monetize the
15	site they were going to close down anyway. We
16	bought the site. We allowed them to stay there for
17	two years as they orderly wound down their
18	business. And as Jay mentioned before as part of
19	our purchase when after discussing with Vinny the
20	fact that this was 6FAR zone and they had been kind
21	of opted out of the rezoning. We agreed with Vinny
22	that we would go to city planning and look for an
23	upzoning. We agreed with Vinny that any additional
24	FAR that we got above the purchase price he would
25	participate He was in a sense our partner He

2 would participate on a per square foot additional payment for additional square footage. And that was 3 our way our way of sort of letting him sort of feel 4 5 not so silly for having opted out in the past. So we're here before you and I think there's obviously 6 7 two sides of every story but I think what we've 8 designed here, what Morris and his team have designed is, is a, is a great building. It's a large building but what I think it's done and 10 11 having spent the past two years talking to 12 community groups, the borough president, city 13 planning I think what we are trying to do and 14 having listened to different constituencies is to 15 I, try to design a building that accomplishes as many goals as we can. The goals being affordable 16 17 housing and also Class A office space which as a 18 real estate developer in New York City I real... I 19 know that downtown Brooklyn is... good office space. 20 And just the last thing I would say. I think we're in this site I think does lend itself well to, to 21 2.2 this type of a building. I think this is probably 2.3 one of the last sites that has the unique qualities that you know will, will allow something of this 24 25 size.

SUBCOMMITTEE ON ZONING AND FRANCHISES

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CHAIRPERSON RICHARDS: Alrighty. Well thank you for your, your testimony today. And I think you came here... we saw a lot of applications today that, that were definitely unique in themselves and I'll just point to Council Member Gentile's special permit issue in which there were a lot of unintended consequences with that special permit. So I think some of the concerns that have been raised especially allowing you to do 18FAR are, are legitimate because with that can come unintended consequences. If we say you're special then the next applicant that comes you know we may have to say they're special too, they deserve this as well so...

 $\label{eq:christopher} \mbox{CHRISTOPHER SCHLANK: Well my mom told}$ me I was special.

CHAIRPERSON RICHARDS: It's like having two kids right? If you give one a lollypop you gotta [phonetic] give the other one a lollypop. You can't say one is special and the other is not. So can you just get, go into your thinking on why 18FAR when and... and can you just speak to the surrounding area in particular? Pretty much everything else is 12FAR. So what, what is the

growing good jobs. And that's why I'm here speaking

2	today in support of this application for the sale
3	of 2600 square feet of civic property to Savanna
4	which is developing this mixed use building at 141
5	1 Willoughby Street. EDC and Savanna signed the
6	contract in May 2016. For the contract Savanna will
7	construct a project that accomplishes key
8	administration goals. The development programs adds
9	much needed commercial office space to downtown
10	Brooklyn, helps address the city's affordable
11	crisis by delivering an MIH compliant program,
12	delivers ground floor retail and provides an
13	enhanced publicly accessible and permanently
14	accessible public open space which will provide an
15	active and vibrant street life along one of
16	Brooklyn's major corridors. I'd like to briefly
17	touch on each of these elements in greater depth.
18	So first, just on office space which is an
19	important component here. So in recent years
20	downtown Brooklyn and the surrounding area has
21	solidified as a thriving cultural scene and a
22	growing, you know there's a growing tech and
23	creative cluster. But the area's growth as a mixed
24	use of has been slowed by the lack of available
25	office space and particularly new construction

despite strong demand. In February of this year 2 3 borough president Adams released a report that 4 noted the area's vacancy rate for offices as low as 3.4 percent. That compares to 10 percent in lower Manhattan, six percent in Midtown. And that report 6 called on the city to use its zoning tools to 8 increase the amount of commercial space in downtown Brooklyn. At EDC we support the borough president's recommendation. Earlier this year we released our 10 11 own analysis that projected that citywide demand 12 for office space would be as high as 60 million 13 square feet over the next decade. But despite low 14 vacancy rates in downtown Brooklyn you still have a 15 particularly challenging market due to competing 16 economic demands, residential versus commercial, 17 the lack of anchor tenants. These all make it 18 difficult to deliver new space. 141 Willoughby is 19 an innovated mixed use model and it can meet the 20 needs of this community not only on the affordable 21 housing side but also on the commercial office side. In terms of the affordable housing we're 2.2 2.3 obviously pleased that this application would provide for 81 new units of permanently affordable 24 housing through the MIH program. As you're all 25

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aware the administration is committed to addressing the city's affordable housing crisis. You know we have a goal of 200,000 units of housing built or preserved and this is an important piece of that plan. And then finally just in terms of, of the open space, you know Savanna will transform an uninvited open space undertaking a redesign that includes improved landscaping, furniture and lighting. And once completed Savanna will maintain that space in perpetuity thus reducing an obligation of the city's. While Savanna will own the property a permanent access agreement will ensure that it remains available to the public. I'd say in conclusion we're pleased to support the application which we believe achieves our shared goals of providing downtown Brooklyn with additional commercial space and affordable housing and enlivening a corner of, of downtown Brooklyn that is in need of, of redevelopment. Thank you.

CHAIRPERSON RICHARDS: Thank you so much for your testimony. And alright so we could stay with you. So you did this as a joint application?

It seems like we always get the controversial joint applications coming to our committee. What was the

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thinking of doing this as a joint application? And it's, it's a pretty significant jump. So you're talking 12FAR to an 18FAR. So can you just speak to why such a significant jump in particular at this site. And, and, and do you foresee unintended consequences here? Can others also after we change, make this change, well do you foresee others coming back and saying we want 18FAR?

JEFF NELSON: Sure. So when you look at this site and think about the goals that I just articulated in my testimony of delivering the office space, delivering the affordable housing. You have a site here that's uniquely situated to accommodate this kind of application. It is a joint application because we are selling a piece of city property as part of it. But you know I think as the Planning Commission articulated in its report given the transit access, given the location, given the unique characteristics of this site the, the rezoning application to a C66 is appropriate. As to future applications and the question of whether those would be appropriate or not just as with this application it is fully within the planning commission's purview and the council's purview to

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2 consider the merits of that application. And we

3 | would hope they would do so in, in the future,

4 another application were to arise.

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CHAIRPERSON RICHARDS: So why... and can someone just go into why a jump to C6-6 from... you were doing a C... so existing C61, why not a C65, so can you just speak a little bit more to the strategy around that?

JEFF NELSON: Well I mean I... before turning over to Jay I, I'd start by saying you know you, you need to have a critical mass of FAR available to deliver an office product. So the, the base of the building will be a retail program. You know in terms of, of delivering...

CHAIRPERSON RICHARDS: And, and I'm saying that and I know the answer to it but it just seems that you're trying to squeeze a lot into this one space so and, and we certainly share your goals in affordable, in building more affordable housing retail. And if I'm correct okay the original proposal had a hotel in it so why did we move away from the hotel at this site?

CHRISTOPHER SCHLANK: To answer the, the question about why go from a 12 to an 18 again

2 because... not only do we feel it's appropriate and I

3 don't want to... when I say feel it's appropriate I

4 don't want to speak, you know I don't live in

5 downtown Brooklyn. I did my, my thesis on MetroTech

6 so I know downtown Brooklyn. That was 25 years ago...

CHAIRPERSON RICHARDS: We want you to

8 come back home.

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CHRISTOPHER SCHLANK: But I can tell you for us that you, and you pointed out a very good point. We're trying to do a lot of things in one site. But if you look at the nature of the site... it's a triangle, it's an island, it's a beacon/this is actually a pretty good opportunity. And I was an urban studies... I don't want to get sappy, I was an urban studies major so I under... I love Urban Studies, I love cities. And you think about opportunities and opportunities missed. We feel like this is a great opportunity to do something special and a great opportunity to try to bring some, some, some really good office and, and great retail we can ... we'll show you some renderings of, of the retail and the building we have. And also it'll give some affordability. And if we went to a 12 we would basically only have about 34,000 square

CHRISTOPHER SCHLANK: No hotel.

done.

when we lower the residential we're lowering

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               SUBCOMMITTEE ON ZONING AND FRANCHISES
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     affordability. So we know that's a concern. So we'd
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     have to sit there and talk to competing concerns
     and where we'd come out.
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                   CHAIRPERSON RICHARDS: Okay. I'm going
     to go to Council Member Levin for questions.
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                COUNCIL MEMBER LEVIN: Thank you very
     much Mr. Chair. First off I just want to actually...
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     specific about the presentation. Jay maybe you can
     speak to this. On page 7 which is... gives the side
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     by side comparisons. So in these two renderings the
     as of right currently has some community facility
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     space? Is that right?
                JAY SIEGEL: Councilman I didn't hear
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     that...
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                COUNCIL MEMBER LEVIN: Sorry.
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                JAY SIEGEL: I didn't hear what you
     said.
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                COUNCIL MEMBER LEVIN: Oh the... the, the
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     as of right has community facility space, is that
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     right?
                JAY SIEGEL: Yeah that's, that's the
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     little space in the bottom of the first floor of...
                COUNCIL MEMBER LEVIN: So 1,000... 1,055
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square feet?

COUNCIL MEMBER LEVIN: And the, but the, the proposed one does... there's no community facility at all because there's no bonus from the community facility, is that right?

six and a half... then with your requisite side plaza

from six and a half to 7.8.

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JAY SIEGEL: Yeah. That's correct. It's that once you get to the higher FARs from 10, 10FAR, 12FAR, anything like that there's no more of a community facility bump.

COUNCIL MEMBER LEVIN: Okay so that's, that's one then, one difference between the two, the two proposals is that it's just... it, going from

became aware of the concern about the lack of

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enough elementary and middle school seats from our conversations with the community board, the borough president and with your office.

COUNCIL MEMBER LEVIN: Mm-hmm.

JAY SIEGEL: And we did look at a school in our site. We were open to putting a school in our site but the SEA told us that our site wasn't a suitable site. The district manager of the community board testified at the borough president's hearing that he personally spoke to 3 SA architects who told him that our site wasn't an appropriate site for a school and we confirmed on our own conversations with the SEA. But we definitely, we are aware of the need for school seats in the district certainly.

COUNCIL MEMBER LEVIN: So the concern that I have ... this is, if you want to take a big step back here... as you indicated in your testimony the, the 2004 rezoning missed the mark in several ways. So it missed the mark in terms of anticipating what the development market would be in downtown Brooklyn. And even when it became apparent that the trend was going to be towards residential... before the recession you had three

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2 development sites go up in the downtown Brooklyn 3 rezoned area. Avalon, Oro, and Torren [sp?]. And 4 anybody that was watching it was pretty clear that 5 the trend was going to be towards residential... that was 2006 2007. We still as a city did not do what 6 7 we needed to do to address basic infrastructure, in particular elementary, in elementary school. 8 There's no elementary school in downtown Brooklyn. That's what we're talking about here. Know what... 10 11 the... just to be clear the elementary school zone is 12 for, for PS 287 which is a lovely good, good 13 school. It is up by the navy yard, physically 14 located up by the navy yard, so across Hillary, 15 across Flatbush, adjacent to the navy yard, navy street. And it is, it's a, by any measure it's a 16 17 large zone for an elementary school physically. The 18 reason why it was a large zone originally for an 19 elementary school was that there was nobody living 20 in, not nobody but very few people living in 21 downtown Brooklyn in 2004 and before. And as people 2.2 have moved into downtown Brooklyn, to move into 2.3 properties where there, as a result of new development, as a result of the rezoning and also 24

some adaptive reuse, the bell tell loss building...

2 That has not been... there, there hasn't been... the 3 city has not been adapted to that influx of people 4 so, so we... we essentially we, we rezoned, we gave 5 everybody this option to build residential. We don't have a lot of affordable housing out of the 6 downtown Brooklyn rezoning of 2004. And we have not kept up with the residential trends so then in 8 recent years the school construction authority has identified working with our office and we've been 10 11 talking about this now for five years. They've 12 identified the need for the seats right? They've 13 funded the need for the seats and they funded the 14 seats. There's, there are, there are 18 hundred new 15 seats funded in downtown Brooklyn in the SEA 16 capital budget. However, there's no place to put 17 them. And because the 2005, 4 rezoning zoned up to 12FAR there's no, there's nothing, there's no, 18 19 there's no bonus left to give anybody to put a 20 school in there. So this has left us with a current 21 development scenario, an as of right development scenario where there's, there's no incentive for a 2.2 2.3 developer to add school space. The land is so expensive that SEA can't just buy the land to build 24 a school. They have the seats funded but they have 25

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no place to put them. And this is going to continue
to self-perpetuate and my concern is that by it's
not necessarily just the impact of this rezoning
As you said this is an individual, you know this is
a private application. It's, it's discreet in its
own way, you know it's, it's, it has its but if,
but everybody's going to look at it. And every,
every other property owner that has that owns a
soft site in downtown Brooklyn is going to see what
we do here, is going to point to city planning's
actions on this site and say we want, we want that.
And there's still not, there's still no elementary
school in downtown Brooklyn and no opportunity
other than to, to put it into a you know to as
part of an upzoning scenario. And you can see why
this causes concern. And, and so… I mean I… that's,
that's just a you don't have to necessarily answer
every point in that but why do you believe that
other owners would why wouldn't the owners of the
junior site, development site come back and say we
want what they have? I mean they're already
proposing a 1,000-foot building. Why aren't they
going to go for an 18FAR as well?

part... easy one to answer that I think going from 1,000 feet to 1500 feet I mean you would say that it doesn't fit in with the area. Because as you'd probably would have liked to say 1,000 feet didn't fit into the area all that well. I understand the question about school is a very serious question and I understand why it's an important question and why you've been looking into it for some time. And that question I was going to... EDC knows a lot more about the prospects of finding locations for the funded school seats than I do and I wanted to ask Jeff to address that question.

COUNCIL MEMBER LEVIN: I mean just, just to be clear my concern is that the only option that I've really seen because we're... it doesn't seem to be... still can't... you know under the status quo we can't find a site, is we're going to have to upzone and create an incentive for a developer to add space for a school. And that to me is just problematic because it's already a fairly dense zoning district to begin with.

JEFF NELSON: Council Member, we've obviously had ongoing conversations about this

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issue and with respect to this site you know we spent quite some time with Savanna seeing if we could get a school to work at this site in conversations with SEA and it didn't work. I think... there's no way that I could articulate better than you have what the challenges are in downtown Brooklyn in siting schools. And you know we are committed as we have been to, at every property we look at every project we look at seeing if we can accommodate a school. There are not many city sites in downtown Brooklyn. It is a challenging issue that we are facing and we will have to continue to work together on solutions to, to resolve it.

ways this, this proposal represents to me trying to do too many things with one site. So we're trying to address you know our affordable housing needs.

We're trying to address our needs for commercial space in downtown Brooklyn. If you were to be able to fit a school site into here we would be trying to address that need as well. Is it, is, is it the city's perspective that every site in downtown Brooklyn should be trying to address all of these needs or... Is it possible that, that we could be

2 looking at long term at coming back to the downtown

3 Brooklyn rezoning plan and reevaluating what, what

4 the zoning tools should be doing down there and not

5 necessarily maybe looking at each site as trying to

6 address every need.

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city planning in terms of revisiting the downtown
Brooklyn plan. But I'd say with respect to the site
you know I would again turn to... there are a series
of policy objectives, they are good objectives
delivering commercial space and jobs in downtown
Brooklyn, delivering affordable housing. These are
solutions that address some of the challenges that
were presented by the original downtown Brooklyn
plan and what we've all seen happen. And on each
site, and right now we're talking about 141
Willoughby, on each site you know the city, the
planning commission, and the council consider the
unique characteristics of the site and see if it's
appropriate.

COUNCIL MEMBER LEVIN: The downtown

Brooklyn partnership is putting together or has put

together a, you know an assessment of

infrastructure needs in downtown Brooklyn. Has,

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have you guys seen that? Has EDC or the applicants seen that proposal or that, that assessment?

JAY SIEGEL: Question is... we saw the proposal at our community board hearing you know after we were certified when the community... our case... downtown Brooklyn presented the result of, of their findings. So certainly nothing that they had presented is in any analysis we did. We already certified...

COUNCIL MEMBER LEVIN: Has EDC... you know has EDC been looking at what the infrastructure needs of downtown Brooklyn are long term? I mean obviously EDC right now is identified downtown Brooklyn as an opportunity for, for new office development and EDC has an interest in what's going on in downtown Brooklyn. Has, has EDC either working with the partner... downtown Brooklyn partnership on their infrastructure analysis or conducting your own infrastructure analysis and identifying what type of infrastructure we are going to need over the next generation in downtown Brooklyn to make, to make it a successful downtown area?

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JEFF NELSON: I'd say generally there's always a constant and continuing dialogue with the partnership and others in downtown Brooklyn. As to the specific report I haven't read the report but you know I'm...

COUNCIL MEMBER LEVIN: In terms of infrastructure... downtown Brooklyn what, what has EDC identified as areas where there is going to need to be improvement over the coming years?

JEFF NELSON: Well I think first and foremost what you articulated which is there needs to be a solution to the need for new school seats. The city has budgeted north of 300 million dollars to locate schools in districts 13 and 15. Finding sites is challenging. Finding sites on terms that makes sense is very challenging. And that... you know on the real estate side of EDC when we look at projects in districts 13 and 15 throughout downtown Brooklyn the first question we are asking ourselves is could we put a school here. And even in sites where we are not involved we make sure that developers with whom we have ongoing conversations about their projects you know are aware of the specs that SEA has for schools, what they need in

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SUBCOMMITTEE ON ZONING AND FRANCHISES terms of the requirements, you know four plates and so on so that those connections are being made.

COUNCIL MEMBER LEVIN: What options actually exist? I'm just going back to that question like... what options exist for an as of right development, for EDC to, to... or, or SEA to work with the developer to get school... I mean how does that even... they have an as of right development site, they can build out to a 12FAR with very little affordable housing. It's a pretty good development scenario, that's why everybody's doing it down there. What, what mechanism does EDC even have or SEA even have right now to work with those private developers on building as of right development scenarios?

JEFF NELSON: Well EDC doesn't necessarily have a mechanism per say but the SEA has a budget and they're constantly evaluating sites and trying to find deals. You, you note a challenging piece of the equation and downtown Brooklyn is that school would be taking up FAR that would otherwise be available for residential or retail or commercial use. And so one would expect that a developer wants to be compensated for you

COUNCIL MEMBER LEVIN: Uh-huh.

2 JAY SIEG

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JAY SIEGEL: ...in zoning districts that

3 are at least 10FAR. So that would...

COUNCIL MEMBER LEVIN: That would require a citywide zoning text change or what...

JAY SIEGEL: It depends... the... they're considering it in, in Long Island City special district so it would necessarily require citywide amendment. It could be an amendment to that special district.

COUNCIL MEMBER LEVIN: But then if, if that, okay so... but the status quo being what it is... if this site... you mentioned that you know you, you're... as a... that your client Savanna would consider this as a, as a school site if, if the, if the lot were larger and were to comply with SEA's requirements how would that have even worked under... with, with you guys?

JAY SIEGEL: Well if, if a larger site came before the council and it was in the downtown Brooklyn district there are text amendments that would allow it not to be considered floor area that you could enact. And that would be some incentive to divide... it still costs money to build and

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maintain. But that could allow... come into the consideration about the cost to the developer.

COUNCIL MEMBER LEVIN: This proposal had multiple iterations. Is that right? This was not the, this was not the iteration of it.

JAY SIEGEL: Yes.

COUNCIL MEMBER LEVIN: So do you, can you just quickly just run down what the, what the previous iterations were?

JAY SIEGEL: Well the first thing we thought about was the 12FAR in which what we would have constructed was what you've heard... one and a half of retail and 10 and a half of residential. When we became aware of the need for offices we did look for a while at the 15 FAR scenario which would have been as I... 12FAR residential one and a half of retail and one and a half of offices, that's the 30 to 32,000 that Chris mentioned...

COUNCIL MEMBER LEVIN: Mm-hmm.

JAY SIEGEL: And it didn't seem to have much of a critical mass for offices... needed as Chris... explain a separate core, a separate entrance, separate lobby. So that's when it ended

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up at, at 18. Those are the three different

alternatives that we consider.

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a, a... getting to the critical mass of commercial of 6FAR of commercial, between commercial and retail and, and, and a lower number of FAR for residential?

JAY SIEGEL: We, we did not. It seemed... and we started... the first mandate was affordability when we started and...

COUNCIL MEMBER LEVIN: Mm-hmm.

JAY SIEGEL: ...go backwards and I don't mean it in a negative way but we were always looking as to what we had on top of the affordability but we could certainly go back and look at other things. We just haven't done it yet.

are all my questions for now. It, you know obviously this is an ongoing process here. And so you can be assured I'll be available over the next couple of weeks and I look forward to, to continuing this conversation. What I... what I would ask is that you know we have gotten you know as I said in my opening statement over 400 people have,

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JAY SIEGEL: Of course.

have reached out to our office just in recent

weeks. There's been a fair amount of community

potential impact and precedent. And so I would

encourage you to stay for the public testimony so

that you can hear very clearly what folks have to

concern about, about this proposal and its

COUNCIL MEMBER LEVIN: Those that are here. And then we'll continue to have our conversations over the, the coming days.

JAY SIEGEL: Of course I just would say thank you Council Member Levin. Having been doing this for a few years in general I could appreciate that precedent, the council considers every application on its own and I've made arguments about precedent trying to get an application approved and I was looked at strangely to say that we're looking at yours and it's different from the last one so tough so I think the council certainly is well capable as it has in the past and will in the future of turning down an application that says precedents...

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CHAIRPERSON RICHARDS: Did you just use the words turn down an application...

COUNCIL MEMBER LEVIN: But I, I just ...

just to counter that for a second here... you know when it, when it comes to the council it's a fairly extraordinary thing for us to turn down an application that has been certified and gone through the rest of the ULERP process. It, it's, it happens. It is, it is a, I would say it's an, an unusual occurrence. And re... it's, it's what I ... if this were to go forward in its current form it would encourage other applicants to go to city planning with a similar application. If that application meets the technical criteria it then gets certified. It enters into... I don't want to be in a position where I'm sitting here in the coming years being forced to turn down application after application after application in downtown Brooklyn and everybody saying well you did it for 141, you're not doing it for us. You know, what gives ... And, and, and I don't want to create... I'm, I'm, I'm concerned about creating that expectation whether it is meeting all of the standards of legally of a precedent I don't know but it certainly would

2 encourage other applicants to go forward with the

3 process. And you know after a while if I'm... you

4 know I don't want to be in a position of having to

5 turn down an application where every soft site in

6 downtown Brooklyn and everybody saying well you did

7 | it for 141 Willoughby, why is not good enough for

8 us. So just want to put that out there that that's

9 | what I'm concerned about. Yes, we maintain the

10 discretion. Absolutely. And we take that role very

11 | seriously here and that's why we have our review.

12 But it's, you know it's, it's a... it's, it's... I, I'm

13 | looking ahead and I'm concerned.

JAY SIEGEL: I understand.

15 EDWARD WALLACE: Council Member can I

16 just close on a note of hope. We hear you loud and

17 | clearly. There is time left to find a way that the

18 precedent, if it is that could be a very good

19 \parallel precedent meaning that there is enough offered in

20 \parallel this project that if anyone came along and said I

21 | want what he had you, you might say if the design

22 | works because design is paramount, it's not just

23 \parallel the word FAR. It's how it looks, how it fits, how

24 | it goes in scale... if the contribution to the

25 | community, if the jobs that it creates, the

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families that will live there, if all of those criteria can be met and we're happy to have that dialogue with you we are hopeful that it can be this project to the degree it's a precedent is it difficult in one for someone else to replicate without doing a lot of good for the community?

COUNCIL MEMBER LEVIN: Okay I, what I would say is that in... if that were to ever come to pass where the rest of downtown Brooklyn has an 18FAR that, that prospect requires an extensive community based planning that is not just a you know case by case basis where one project gets its foot in the door and it's, you know it's just kind of each one then subsequently goes for a private application without any comprehensive planning. That, I mean it represents a 50 percent increase in FAR over what is this significantly dense area to begin with and I'm sensitive to the difference between residential FAR and commercial FAR but they have their unique impacts. And that's the type of thing that when you look at it on a larger scale cries out for true community based planning. I wouldn't be doing my job and I wouldn't be representing my constituents if I did not insist

that you know that's something... I don't know
whether we all have the appetite for a large scale
community based planning process to reexamine
downtown Brooklyn, maybe we do. But the, the way to

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have the support of the surrounding communities and

do it is, is got to be ground up an it's got to

it can't just be you know one project you know

9 getting its, its foot in the door and everybody
10 else following suite. So...

CHRISTOPHER SCHLANK: Thank you for your concern and we look forward to talking to you about this project...

COUNCIL MEMBER LEVIN: Thanks.

Member Levin. It, think your points were certainly valid and I'll, I'll definitely say this to EEC and city planning if there are other joint applications, city owned sites you're looking at in particular and I think... we don't want to look at this just through the microscopal [phonetic] lens of downtown Brooklyn, anywhere in the city where president will be set. We want to know these things in advance. And I think that this could have been rolled out much better than, than sort of us doing

1 2 a joint application and it's sort of being forced 3 down the council's throat in one sense to say we 4 need to make exceptions here and nowhere else. So I 5 would hope that if there are other joint applications that are similar that are going to 6 come before this committee and through, to land use that we're having those conversations much earlier 8 with members because there is a legitimate need for school eats. It's been identified I think through 10 11 EIS and other mechanisms in downtown Brooklyn. But 12 it would have been nice to have that conversation 13 even before we talked about adding, you know turning this into a C6-6. You know we could have 14 15 been ahead of the ball here and sort of try to 16 solve some of the community needs that were here 17 all together rather than seeing the joint 18 application and you know it's just moving forward 19 with the plan that's already halfway baked. Does 20 that make sense EDC?

JEFF NELSON: Understood.

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CHAIRPERSON RICHARDS: Alright thank you all. Look forward to continuing to work with you. Okay so we're going to call up the first panel Toba Potosky, Cadman Towers, Senada Velmonte [phonetic]...

Assemblywoman Jo Ann Simon of the district 52nd

2	Assembly district in Brooklyn. And she'd asked me
3	to read a letter that she wrote to Borough
4	President Eric Adams earlier this year. She goes
5	Dear Borough President Adams. I write to share with
6	you my profound concerns regarding the proposed
7	building at 141 Willoughby. I write informed by my
8	experience residing in neighboring since 1983 as
9	an involved community leader coordinating the
10	response of 10 community groups to the downtown
11	Brooklyn plan as a small business owner in downtown
12	Brooklyn since 1997 and now as the member of the
13	assembly representing downtown Brooklyn. As I
14	understand it the developer Savanna seeks a text
15	amendment to establish a maximum FAR within the
16	special downtown Brooklyn district of 18 and the
17	zoning map amendment to rezone the project site at
18	141 Willoughby to C66 and to further text amendment
19	to establish special height and setback controls
20	for the project site. As you know the downtown
21	Brooklyn plan significantly upzoned the area after
22	significant study and investment a mere 12 years
23	ago to an afar of 12 which already allows for
24	extremely tall buildings. The issue of height alone
25	however is not my primary concern rather it's the

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 1
2	utter failure of the city to consider the
3	cumulative impacts of such a rezoning which require
4	compliance in the New York state and city
5	environmental quality or review status and all that
6	entails. Recently my office conducted a survey of
7	residence and businesses seeking their input
8	regarding the development of downtown Brooklyn. We
9	received 574 responses, nearly 92 percent of which
10	agreed that the development in downtown Brooklyn
11	needs a fresh look and a new approach that better
12	ensures community needs are addressed. As you may
13	recall downtown Brooklyn plan vision a total of
14	5.3 million square feet of new development of which
15	five 4.2 was anticipated to be commercial.
16	Further, it is an environmental impact study
17	impact space on anticipated 973 residential units.
18	Already over 10,500 units been built and an
19	estimated 7,000 or more on deckdevelopment that
20	has taken place under the downtown plan is the
21	opposite of that by city planning and plans
22	proponents. And I think my time is running out that
23	I just wanted to basically submit the rest of the

letter into the record. But overall Assemblywoman

Simon rejects... wishes that this proposal be

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rejected in its current form. And final... and finally she wishes to note Community Board $2^{\rm nd}$ has recommended disapproval of this... It is right to note that a public has already paid for the increased density in downtown Brooklyn. Development community... received enormous profits from building residential space and the area has rebounded from the sleep commercial... district to a vibrant area soon to be struggling not to fall victim to its own success. We need your leadership to work together to ensure that the gains are not lost. Thank you.

CHAIRPERSON RICHARDS: Thank you.

JOSEPH YANUS: Good afternoon. My name is Joseph Yanus. I'm here from State Assemblyman Walter Mosley's office. Assemblyman Mosley represents the neighborhoods of Fort Green and Clinton Hill directly adjacent to the project. Due to the nature and similarity of the letters our office along with State Senator Velmanette Montgomery sent to Carl Wesbrock [sp?] over the summer I'm going to seed the rest of my time to my colleague from Senator Montgomery's Office to read the testimony. Thank you.

2	OSEAR JONAS: Hello, my name is Oscar
3	Jonas. I'm representing State Senator Velmanette
4	Montgomery. I have here a letter that was submitted
5	to the New York City Planning Commission addressed
6	to specifically to Chairman Weisebroad and the rest
7	of the commissioners. Dear Chairman Weisebroad and
8	members of the New York City Planning Commission.
9	I'm writing to urge you to sustain Brooklyn
10	Community Board 2's rejection of a ULERP
11	application by the development firm Savanah to
12	dramatically increase the allowable FAR from 6 to
13	18 at a, at a site, at 141 Willoughby Street within
14	the special downtown Brooklyn district. This would,
15	this would set a precedent for other development
16	that would dramatically change the allowable
17	heights and densities for construction within a
18	district that was studied three years before its
19	creation in 2001 and its modification in 2004.
20	There are two proposals before you. One increase
21	the maximum FAR within the special downtown
22	Brooklyn district to 18, the 2 nd , s proposed zoning
23	map amendment to permit FAR18 and establish a
24	special height and set back controls for the
25	project site at 141 Willoughby. The proposal would
l	l e e e e e e e e e e e e e e e e e e e

1 create the city's first C6-6 zone with a base FAR 2 3 of 18 outside Manhattan and the only zone in 4 Brooklyn with an FAR in excess of 12. Unlike the painstaking and public, and public planning process has preceded the creation of the special downtown 6 Brooklyn district. In this instance there has been 8 no such study, no environmental impact statement, no study of impacts of infrastructure, no pro, no provisions for additional school seats and 10 11 transportation or any of the other considerations 12 of the impact that such massive and tall building 13 at 141 Willoughby would have on the surrounding 14 area. Moreover, allowing this rezoning to go 15 forward would act as an incentive for other developers to similarly seek FAR 18 development on 16 17 other soft sites in downtown Brooklyn without the kind of careful consideration of the impact that 18 19 occurred before the creation of a special district... 20 I have a paragraph and a half, may I conclude sir?

CHAIRPERSON RICHARDS: Yes, Sir.

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OSEAR JONAS: Okay, thank you. Sorry ...special district... With several million square feet of office space already planned or under construction in downtown Brooklyn without this

change it is hard to understand the city's rational for pushing ahead with it. The city's argument that increasing the FAR is a means to increase the supply of affordable housing is similarly suspect since the 18 FAR permits, no more allowable residential floor area than the adjacent 12FAR. Excuse me one sec. I apologize. I should know how to use this by now. Okay. The failure to conduct even minimal studies of the broader impact of such dramatic upzoning on the area at 141 Willoughby constitutes a lack of compliance with both the state and city environmental quality review acts and its variants with the city's past practice with respect to prior rezonings that it is done in the other boroughs. Compliance with both the letter and spirit of SECRA and SECRA would have man... would have mandated the completion of an environmental impact statement analyzing other soft sites in the downtown Brooklyn special district being rezoned to 18FAR. Failure to conduct those studies should in and of itself prevent the lawful approval of these proposed actions. I support Community Board 2's position and share their concerns on this project.

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SUBCOMMITTEE ON ZONING AND FRANCHISES 131

Sincerely state senator Velmanette Montgomery, 25th

District.

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 $\label{eq:CHAIRPERSON RICHARDS: Tell her I said} \\ \text{hello. Thank you.}$

PETER BRAY: Sure. My name's Peter Bray. I'm the Executive Director of the Brooklyn Heights Association and I appreciate this opportunity to speak for the 20,000 residents of Brooklyn Heights in opposing this rezoning action. The city needs more below market rate housing, office space options and well maintained open space. But regardless of the specific merits of this project it cannot and should not be evaluated independent of its consequences for downtown Brooklyn and nearby neighborhoods for if this application is approved it will set a precedent to similarly upzone throughout this are and lead to a 50 percent increase in its allowable densities. It is the BHA's position that this rezoning application must be considered in a broader context. As you know the 2004 rezoning of downtown Brooklyn was intended to make it a third central business district. Only 1,000... 1,000 housing units were expected over 10 years but according to a recent Brooklyn borough

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 13
2	president study 11,000 units have been built or in
3	the pipeline. The report found that quote the gap
4	between what was assumed and what has been
5	developed warrants a fresh look at how to
6	accommodate past and future growth and capital
7	budget investment, unquote and that the city should
8	explore a zoning text amendment to encourage more
9	commercial development coupled with an assessment
10	of the area's infrastructure needs. Most
11	importantly it also posits that quote each instance
12	of a discretionary land use action in the rezoned
13	area should include recommendations for additional
14	school seats and infrastructure, unquote. The
15	rezoning of 141 Willoughby does not involve a fresh
16	look, assessment, or recommendation but is more of
17	a build first mitigate later approach. But
18	mitigation is not always possible. The city now
19	cannot find a single location for a downtown school
20	despite the recognized need for 3,000 new school
21	seats. This action before you is not a solution to
22	a problem but a recipe for more and more
23	dysfunction. We deserve a serious planning effort.
24	Accordingly, the BHAS subcommittee to reject this

rezoning application. Finally, I just want to again

2 thank the subcommittee for this opportunity and I

3 | want to particularly thank my colleagues and our

4 council member Steve Levin for meeting with the

5 neighborhood and meeting with a coalition of

6 neighborhood groups to hear our concerns and to

articulate those concerns today.

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TOBA POTOSKY: Yeah you spend a couple of... a week or so trying to craft all the right words and now it sounds like... [cross-talk] I can hear my high school teacher saying that I copied off of everybody. Okay. Good afternoon Council Members. Thank you for giving me an opportunity to speak to you today. My name is Toba Potosky. I am the president of the Board of Directors at Cadman Towers which is a Mitchell Lama Co-op located in downtown Brooklyn. First I would like to submit which I have here signatures of more than 238 Cadman Towers residents urging our council member Steve Levin and the council's Land Use Committee to reject the rezoning application by the development firm Savanna that would dramatically increase the allowable FAR beyond 12 at 141 Willoughby Street. I am joined by my neighbors from other co-ops who are sitting over here in the downtown Brooklyn in

Τ	SUBCOMMITTEE ON ZONING AND FRANCHISES 13
2	opposition to this request. They have also
3	collected signatures from their neighbors. We are
4	supported in our effort as you've heard from
5	Borough President Eric Adams and State Senator
6	Montgomery and Mosley, Assembly member Jo Ann
7	Simon, Community Board 2, and the Brooklyn Heights
8	Association. Together we represent thousands of
9	downtown Brooklyn residents who unfortunately could
10	not be here today however I'm here to urge you to
11	join us in rejecting Savanna's request. Savanna's
12	request if approved would set a precedent that
13	would dramatically change the allowable height and
14	densities for construction within a special
15	district that was studied for three years before
16	its creation in 2001 and its ULERP approval in
17	2004. Unlike in the past in this instance there has
18	been no independent environmental impact statement
19	that I'm aware of, no impact, no study of the
20	impact of infrastructure provisions for additional
21	school seats as we've been talking about or
22	transportation or any other considerations of the
23	impact that's such a massive new complex at 141
24	Willoughby street would have on the surrounding
25	community. The failure to conduct even minimal

deliberated on this, I asked my wife, for those of

_	SUBCOMMITTEE ON ZONING AND FRANCHISES 13
2	you who remember your geography or the 1970s TV
3	show "Welcome Back, Kotter" in the opening segment
4	it said; welcome to Brooklyn, the fourth largest
5	city in America if it was a city. Meanwhile,
6	meaning, we have plenty of space to build
7	affordable housing but without overcrowding an
8	already overburdened area. If my neighbors were
9	here in person today they would want you all to
10	know that the number of overcrowded subway trains
11	during rush hour that they have to leg go before
12	they can find a space for themselves or as
13	previously mentioned, one elementary school in
14	District 13 with a waiting list and a lottery for
15	Kindergarten or the space where Long Island College
16	Hospital once stood and will soon be replaced by
17	four high rise towers. We are not against
18	development. We're, we're supportive of development
19	but we want the right development. I hope you
20	listen to our request and to the request of our
21	elected officials and reject the rezoning
22	application by Savanna for the project site at 141
23	Willoughby Street in downtown Brooklyn. Thank you,

thank you, thank you very much.

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Levin.

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CHAIRPERSON RICHARDS: Thank you all for your testimony. I'm going to go to Council Member

COUNCIL MEMBER LEVIN: I want to thank this panel for your very thoughtful testimony and your thoughtful advocacy you know as well as your willingness to take on this comprehensive issue. It would be just as easy for, for you all to look at this and say well it's not my problem or it's not in Brooklyn Heights so it's not Brooklyn Heights' problem or it's not Cadman's problem. But I think that you've taken a look at this and, and said this needs to be addressed there are serious infrastructure needs that were left out of the 2004 rezoning that we need to collectively take responsibility for. So I just want to thank you very much for using this opportunity to express your concerns and make sure that those are here on the record and holding your public officials accountable for addressing those concerns. And I just want to thank you very much for taking the time for your very thoughtful testimony today. Thank you to the elected officials as well.

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CHAIRPERSON RICHARDS: Thank you all for your testimony. Okay we're going to go to the next panel. Alan Washington, 1 MetroTech Center, downtown Brooklyn Partnership, Andrew Hone Brooklyn Chamber of Commerce, Lynn Parkinson Brooklyn Ballet. Are there any others who wish to... in favor, in favor of the application? In favor? I'm messing with you. Alrighty. Alright we have one more panel after this, just wanted to make sure we got everybody. Okay, thank you. Sure. How are you Sir? How are you? You may begin.

VARUN SANYAL: Good afternoon Chair
Richards and Subcommittee members. My name is Varun
Sanyal and I'm Director of Economic Development
Policy at the Brooklyn Chamber of Commerce speaking
on behalf of Carlo A. Scissura Presidency of the
Brooklyn Chamber of Commerce in full support of the
development at 141 Willoughby Street. The Brooklyn
Chamber of Commerce is a membership based business
assistance organization that represents the
interest of its member businesses as well as other
businesses across the borough of Brooklyn. The
Brooklyn alliance is a non-for-profit economic
development arm of the chamber which works to

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2	address the needs of businesses through direct
3	business advocacy instance. The project for the
4	development of the mixed use site at 141 Willoughby
5	Street by Savanna Real Estate fund is a much
6	welcome addition to downtown Brooklyn bringing much
7	needed affordable residential units, ground floor
8	retail, office space, as well as a renovated
9	permanently maintained park. There's a lack of
10	class A Office space in downtown Brooklyn. If
11	approved this project would provide approximately
12	98,000 square feet of such critically needed office
13	space. In addition, inclusion of 30 percent of the
14	total units as affordable will help address a
15	shortage of affordable housing that the community
16	desperately needs. The preservation, renovation,
17	and maintenance of park land which is lot 8, as per
18	the deed restriction that the developer has agreed
19	to abide by is part of the proposal. As the area
20	increases in residential and employment usage the
21	perpetual maintenance of parkland is key to
22	addressing the shortage of open space that workers
23	and residents need alike. The current zoning allows
24	residential and retail use as of right. The
25	developers are seeking to allow for more affordable

2	housing and office space not for this ULERP item
3	we would not see the development of 30 percent
4	affordable housing or the… parkland, added retail,
5	and desperately needed office space. We believe
6	that this proposal will create a balanced
7	development and a pedestrian and transit heavy
8	downtown corridor. The Brooklyn Chamber of Commerce
9	shares the community board, borough president's
10	office, the city council members' views that
11	schools are critically needed in downtown Brooklyn.
12	And we agree with the SEA opinion on that matter
13	that this location may not be ideally situated or
14	configured for such but we have worked in
15	partnership with stakeholder and met with the SEA
16	and were pleased that funds have already been
17	allocated for school seats in Downtown Brooklyn.
18	Siting the need of school facilities at an
19	appropriate location that will produce the best
20	possible space for children should be a priority
21	for all of us. We are in full support of this
22	calendar item on behalf of Savanna Fund Real
23	Estate. Thank you.

CHAIRPERSON RICHARDS: Thank you. Good to see you on the other side.

2	ALAN WASHINGTON: Good afternoon Chair
3	Richards, Council Member Levin, Subcommittee
4	members. I'm Alan Washington, Managing Director of
5	Real Estate and Economic Development at the
6	Downtown Brooklyn Partnership and on behalf of DBP
7	I would like to voice our strong support for
8	Savanna's panned mixed use project at 141
9	Willoughby. As a non-for-profit economic
10	development organization for downtown Brooklyn we
11	advocate for projects that offer multiple needed
12	improvements to our neighborhood, particularly
13	those that address the diverse goals of the 2004
14	rezoning. To that end, the 141 Willoughby project
15	is a tremendous example of a true mixed use project
16	offering much needed retail housing and office
17	space to downtown Brooklyn. First, we support the
18	270 proposed apartments in the project. New York
19	City's population growth is expected to add one
20	million residents by 2030. This means that New York
21	City can expect over 5,000 new residents per month
22	for the next 16 years underscoring the immediate
23	need for housing. We are particularly pleased that
24	the 30, that 30 percent of the apartments in the
25	project will be set aside as affordable, one of the

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largest percentages in downtown Brooklyn. Second, over the last few years downtown Brooklyn has experienced tremendous growth and demand for office space. The emergency of downtown Brooklyn, Dumbo, and the Brooklyn Navy Yard as an entrepreneurial hub has created tremendous demand for additional office space in downtown Brooklyn. Having seen a 22 percent increase in the number of innovation firms alone with not enough office space planned to meet the future growth projects and an incredibly low commercial office vacancy rate of three percent we are facing a space crisis that threatens to halt the incredible momentum therefore the additional 98,000 square feet of commercial office space at 141 Willoughby will help foster the innovation and economic engine that is taking off in Brooklyn. Finally given the multiple uses proposed for the project the building's location within the core of an urban environment on Flatbush Avenue, the proximity to similarly dense buildings and the strength of the infrastructure in the vicinity, particularly transit we believe that the scale and design of the proposed building is most appropriate for the site's location in the heart of downtown

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Brooklyn. This is an example of smart density and we urge you to move forward in support of this project. Thank you for your time and consideration...

CHAIRPERSON RICHARDS: Great. Thank you so much for your testimony. Can you just speak to, I don't know if the chamber can, so there seems to be according to this report a shortage and a need for more office space in downtown Brooklyn. So can you just speak to that a little bit more?

VARUN SANYAL: Sure. Although there's been a plethora of new residential development in the downtown area there is still a... office space. I mean we have the MetroTech facility you know which was built two or three decades ago. So we're seeing as more residents are moving and more industries moving to the borough there's a... of class A office space especially in the downtown area.

CHAIRPERSON RICHARDS: And what sort of industry is primarily... I don't know if you can answer this question, ...are you starting to see come in downtown?

VARUN SANYAL: Well a lot of... companies, industries that are moving from Manhattan such as Time Inc and such... moving to Brooklyn now. So it...

CHAIRPERSON RICHARDS: I don't know if the partnership you want to chime in here

ALAN WASHINGTON: Sure. I'll elaborate on that. So downtown Brooklyn has a core of about 17 million square feet of office space, recently there have been a number of projects that have been announced to increase that office space in the tune of about two million square feet, by our calculations it's about four million square feet that... of office space that is needed currently today. So even if these projects start say in the next six months it's still a while before we're going to be able to meet that need. In terms of your second question about what sort of industries are looking for space, you know the innovation economy is very strong in Brooklyn but that doesn't necessarily mean just tech. It's any sort of organization that's doing innovative things. We're also seeing an uptick in terms of healthcare, organizations and companies looking for space in the downtown... [cross-talk]

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interested in the matter before the council. I

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1	SUBCOMMITTEE ON ZONING AND FRANCHISES 14
2	appear before this committee as a long time
3	Brooklyn resident. I have lived in Brooklyn Heights
4	since 1973 following graduation from Brooklyn law
5	school when my father owned the bar and grill on
6	Nevin Street opposite the old Fox Theatre on
7	Flatbush Avenue. Accordingly, I am from Brooklyn as
8	they say before it got cool. Like the ancient
9	Hebrews worshiping the golden calf at Mount Sinai
10	the de Blasio administration worships at the idol
11	of affordable housing. Real estate developers have
12	apparently learned that where they agree to provide
13	affordable housing such concerns as project density
14	needed off street parking, employing union
15	employees, access to neighborhood schools, pre-k
16	and elementary and middle school as my council
17	Steve Levin has credibly reported, and the
18	existence of and overtaxing the water, sewer, and
19	utility systems are simply ignored. Disturbingly
20	the city planning commission in considering the
21	Savanna development application not merely ignored
22	the concerns of the local community planning board
23	it was made prior to course then posed on the city
24	the tax abatements, school construction, and

providing necessary hookups to utilities were

2 costed out. It also appears that at some point in

3 the development process the city sold existing air

4 rights over the Department of Health building on

5 | Flatbush Avenue. It is unknown if the city was

6 adequately compensated that the legal right, had

7 the legal right to sell it or this is another

8 | Irvington Street situation ready to explode. This

9 project sadly reveals a let's say fair attitude in

10 | which we delegate to real estate developers to

11 shape the downtown Brooklyn landscape driven by the

12 | siren song of financial gain but scrupulously

13 | avoiding accepting responsibility to provide

14 | municipal services for the local residents much

15 | like manufacturers who produce their products and

16 | then proceed to dump their waste, we're left with

17 | their results. Because of the lateness of the hour

18 | I... you have my statement and I'll yield to my

19 colleagues who are here.

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CHAIRPERSON RICHARDS: Thank you Sir.

21 ALAN ROSEN: Good afternoon. My name is

22 | Alan Rosen. I've been a Brooklyn Heights Resident

23 | for more than 20 years. I live at 75 Henry Street

24 also known as Whitman owner co-op with more than

25 | 350 residential units and commercial spaces. Some

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of you might remember that our co-op who shareholders... who's in support of our neighbors and community turned down a developer's office in the range of 100 million dollars for a piece of our property. Had we sold this land our co-op and shareholders would have been in a financially enviable position for many years to come. My apartment faces downtown Brooklyn. And from my window and balcony I have an excellent view of most of the new developments arising in our community. I totally understand and agree with Mayor de Blasio's vision for more affordable housing in our city. I support the 200... 2004 rezoning of downtown Brooklyn to allow for additional commercial space and more affordable living units. It is my understanding that the maximum floor to area ratio for most of downtown Brooklyn is 12 assuming, that includes commercial space and affordable housing. I disagree though with Savanna's request to rezone 141 Willoughby Street to a floor to area ratio of 18. Additionally, from my building alone 77 residents have signed petitions against this project. On the surface it may seem like it's no big deal. 149 story mixed use tower with approximately 80

2 affordable apartments. However, the precedent that

3 this could set would likely destroy the livability

4 of our community. If you approve an exception for

5 one developer what stops other developers from

6 using this rezoning for additional properties. They

7 have the financial and political resources to make

8 this exception work for them. Please consider that

9 this precedent could add one-third more to the

10 height of new developments in downtown Brooklyn

11 | without addressing the borough services and

12 infrastructure. Schools, busses, subways, and other

13 services cannot address the huge influx of

14 residents to our area. The skyline of downtown

15 | Brooklyn could look like that of Hong Kong or

16 Dubai. I respectfully ask that you reject Savanna's

17 request to rezone the property at 141 Willoughby

Street. Thank you.

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CHAIRPERSON RICHARDS: Thank you.

20 TED VALAND: Good afternoon. Thank you

21 \parallel for the opportunity. My name is Ted Valand. I'm the

22 | President of the Board of Directors of Cadman Plaza

23 | North Inc. which is a Mitchell Lama Co-op of 250

24 units located at 140 Cadman Plaza west. We're

submitting today a petition in opposition to the

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for two overarching reasons. This is just a

reiteration of everything that you've heard up to 6

you move forward on this particular request. We're...

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this particular point in time. The first is that

8 we're opposed to the over development of the area

with minimal research and concern for the impact on

the community as a whole particularly on the, on 10

11 the school, on the education, the transportation,

the sanitation, the utilities, the water needs of 12

13 an expanding environment down there. The second

14 overarching reason is the procedural issue that

15 establishes a precedent and we're concerned with

16 that precedent, the presidential nature of the

17 request. The bottom line is that the unrestrained

18 hyper development benefits no one in the community

19 except for real estate developers. Thank you for

20 your time and we hope you take this into

21 consideration as you move forward.

CHAIRPERSON RICHARDS: We're going to go

2.3 to Chair Greenfield for a question.

COUNCIL MEMBER GREENFIELD: Thank you

panel for coming out here and sharing with us your

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2 perspective. Did I lose someone there? Guess so. My

3 question, my question for you is as a panel a lot

4 has been spoken about the housing in particular.

What do you think of the office proposal. It seems

6 like there is a clear need for office space

7 downtown. So from that, on that piece of it do you

8 have an opinion on the office piece of the

9 proposal? Either one of you, please.

UNIDENTIFIED: You know in terms of the, in terms of the need for an expansion of space, of commercial space, of residential space it's, this is not an opposition to that. What we're looking forward to is, is the common sensical [phonetic] development of the area. Clearly there's a need for additional jobs in the area. There's clearly a need for additional supportive environments, supportive, supportive environment for the area. The issue is this specific project. And we think that this is a, a camel's nose... tent. You let this happen and the overdevelopment is going to continue. This hyper development... area which is clear. My gut, personally, is that this is an overbuild situation in the area as a whole but that's just a personal view. The issue is what are you going to do here

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with a precedent, a potentially precedent setting decision that you have to make. And we think that you should oppose it.

COUNCIL MEMBER GREENFIELD: Okay so just to be...

UNIDENTIFIED: Bottom line.

COUNCIL MEMBER GREENFIELD: ...just to be clear. So this particular proposal would, would bring 100,000, roughly 100,000 square feet of office space where currently there would be no office space on the as of right proposal. You're not opposed to the 100,000 square feet of office space right? So what you're saying is you're opposed to the potential precedent which was discussed here before at the committee in terms of what the rest of downtown would look like, is that ... [cross-talk]

UNIDENTIFIED: No the opposition, the opposition is to the development without a look at the, the supporting needs of that development. And that includes the, the residential environment that currently exists there and the way in which the commercial development will take place in terms of the, the required infrastructure that's associated

1 SUBCOMMITTEE ON ZONING AND FRANCHISES with transportation to and from which is now 2 3 overtaxed to begin with if you've ever spent time in the, in the for example the train stations down 4

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5 there. It's a problem. And it probably will only be addressed if it's addressed as a, as a community 6 based problem, a community development planning

problem, not as an individual, an individual 8 petition for rezoning.

COUNCIL MEMBER GREENFIELD: Got it. Sir, do you want to add anything?

UNIDENTIFIED 2: I mean I think that this is a huge precedent and what's to stop future developers from taking advantage of it and really destroying our community. It's not that we're against office space. I'm sure that within the zoning other developers can also develop office space. But this one precedent is, is huge for our community and that's why we oppose it.

COUNCIL MEMBER GREENFIELD: So you're opposed to the precedent. Okay, thank you.

CHAIRPERSON RICHARDS: Thank you so much for your testimony. Thank you for coming out today. I want to thank everyone for coming out. Is there anyone else who wishes to testify on this issue?

Okay, seeing none, we're going to begin to close

3 this hearing out. I just want to add...

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them.

just want to thank this panel for your testimony and for your advocacy and for being involved in this project and for, and for continuing to express those considerations. We look forward to working with you over the coming weeks.

CHAIRPERSON RICHARDS: And I want to acknowledge we've been joined by our Public Advocate Letitia James who I actually used to represent.

as most of you know I formerly represented this part of the district and was involved in the rezoning and I do know this building which was carved out of the rezoning in downtown Brooklyn.

And as most of you know when we did the rezoning we were, we at that point in time the argument for the rezoning that it was going to create nothing but commercial space but in reality it was all converted to residential. And so I too have my concerns and just wanted to come by and express

SUBCOMMITTEE ON ZONING AND FRANCHISES

CHAIRPERSON RICHARDS: Thank you so much Public Advocate James. That was well said. And we look forward to continuing the dialogue with all in particular on this application. I want to thank all the applicants who came out this morning to the public for coming out. And I want to thank Council Member Levin in particular for his leadership on this application now and, and on the days that come and we look forward to continuing to move this forward. So with that being said we will now close the public hearing on Land Use items number 472, 473, and 474. We're going to lay these items over into the next regularly scheduled subcommittee meeting. Meeting adjourned.

[gavel]

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date October 27, 2016