

CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON
HEALTH, COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL
DISABILITY, ALCOHOLISM, SUBSTANCE ABUSE AND
DISABILITY SERVICES, COMMITTEE ON SMALL BUSINESS,
COMMITTEE ON ECONOMIC DEVELOPMENT

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May 10, 2016
Start: 10:10 a.m.
Recess: 5:05 p.m.

HELD AT: COUNCIL CHAMBERS - CITY HALL

B E F O R E: JULISSA FERRERAS-COPELAND
Chairperson

COREY D. JOHNSON
Chairperson

ANDREW COHEN
Chairperson

ROBERT E. CORNEGY
Chairperson

DANIEL R. GARODNICK
Chairperson

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Carlos Menchaca
Eric E. Ulrich
Vincent J. Gentile
Donovan J. Richards

A P P E A R A N C E S (CONTINUED)

Dr. Ramanathan Raju, President and CEO
New York City Health and Hospitals

Plachikkat V. Anantharam
Senior VP and CFO of Finance
New York City Health and Hospitals

John Jurenko, Vice President
Intergovernmental Affairs
New York City Health and Hospitals Corporation

Antonio Martin, Chief Operating, Executive VP
New York City Health and Hospitals Corporation

Dr. Ross Wilson, Chief Medical Officer & Senior VP
Medical Affairs
New York City Health and Hospitals Corporation

Patricia Yang, Senior Vice President
Correctional Health
New York City Health and Hospitals Corporation

Dr. Mary Travis Bassett, Commissioner
Department of Health and Mental Hygiene

Dr. George Askew, Deputy Commissioner
Division of Family and Child Health
Department of Health and Mental Hygiene

Dr. Oxiris Barbot, First Deputy Commissioner
Department of Health and Mental Hygiene

Assunta Rozza, Deputy Commissioner of Finance
Department of Health and Mental Hygiene

Dr. Hillary Kunins, Assistant Commissioner
Bureau of Alcohol & Drug Use Prevention Care and
Treatment

Julie Friesen, Deputy Commissioner
Administration
Department of Health and Mental Hygiene

Dr. Jay Varma, Deputy Commissioner
Disease Control
Department of Health and Mental Hygiene

Daniel Kass, Deputy Commissioner
Division of Environmental Health
NYC Department of Health and Mental Hygiene

Dr. Barbara Sampson, Chief Medical Examiner
NYC Office of the Chief Medical Examiner, OCME

Dina Maniotis, Executive Deputy Commissioner
Administration
NYC Office of the Chief Medical Examiner, OCME

Florence Hutner, General Counsel
NYC Office of the Chief Medical Examiner, OCME

Maria Torres-Springer
President & Chief Executive Director
Economic Development Corporation

Gregg Bishop, Commissioner
NYC Department of Small Business Services

Jacqueline Mallon, First Deputy Commissioner
NYC Department of Small Business Services

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[sound check, pause]

SERGEANT-AT-ARMS: Ladies and gentlemen,
please find a seat. We're going to begin. Please
find a seat.

CHAIRPERSON FERRERAS-COPELAND: Good
morning and welcome to the City Council's third day
of hearing on the Mayor's Executive Budget for Fiscal
2017. My name is Julissa Ferreras-Copeland. I'm the
Chair of the Finance Committee. We are here joined
by the Committee on Health, chaired by my colleague
Council Member Corey Johnson, and the Committee on
Mental Health and Development Disability, Alcoholism,
Substance Abuse and Disability Services chaired by
Councilman--Council Member Andy Cohen. We've been
joined by Minority Leader Matteo. Today, we will
hear from the New York City's Health and Hospitals,
the Department of Health and Hygiene, the Office of
the Chief Medical Examiner, the Department of Small
Business and the Economic Development Corporation.
Before we begin, I'd like to thank the Finance
Division staff for putting this hearing together
including the Director, Latonia McKinney, Committee
Counsel Rebecca Chasen, Deputy Director Regina Poreda
Ryan and Nathan Toth, Assistant Director Emre Edev,

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2 Unit Head Crilhien Francisco, Finance Analyst Ellen
3 Eng, Finance Analyst Janette Merrill, Finance Analyst
4 Kendal Stephenson, Finance Analyst William Kerr
5 Matang (sp?) and the Finance Division Administrative
6 Support Unit, Nicole Anderson, Maria Pagan and
7 Roberta Caturano who pull everything together. Thank
8 you all for your efforts. I'd also like to remind
9 everyone that the public will be able--will be
10 invited to testify on the last day of budget hearings
11 on May 24th, beginning at 3:00 p.m. in this room. For
12 members of the public who wish to testify, but cannot
13 attend the hearing, you can email your testimony to
14 the Finance Division at [financetestimony@council.](mailto:financetestimony@council.nyc.gov)
15 [nyc.gov](mailto:financetestimony@council.nyc.gov), and the staff will make it a part of the
16 official record. Today's Executive Budget hearing
17 starts with the New York City Health and Hospitals.
18 Before we dive into the specifics of what is in the
19 agency's budget, I'd like to take a moment to discuss
20 process. In order to promote transparency in the
21 budget, and transparency in the budget process, it is
22 critical that the Council receive all the information
23 it requests from the administration expeditiously. I
24 the case of Health and Hospitals, the Council Finance
25 Division has been requesting a financial plan since

1 the release of the Executive Budget, but such a
2 financial plan was provided to the Council staff only
3 yesterday at 2:00 p.m., less than 24 hours before
4 today's hearing. This is completely unsatisfactory,
5 and in the future I expect the Administration will be
6 forthcoming with the document and data we need in
7 order to conduct our Charter mandated review and
8 oversight role. A significant amount of time
9 discussing the Council's long-term budgetary concerns
10 surrounding the budget treatment of New York City
11 Health and Hospitals. I look forward to hearing
12 Health and Hospitals' perspective on those issues
13 today. In coordination [pause]--in coordination with
14 the release of the Executive Budget, the Mayor
15 unveiled the One New York Health and Hospitals
16 Transformation Plan, a four-part plan to transform
17 New York City's Health and Hospitals Corporation and
18 to address the looming financial risk of the city's
19 public health system. However, while the Fiscal 2017
20 Plan temporarily provides Health and Hospitals with a
21 \$106 million lump sum subsidy to stabilize its Fiscal
22 2016 Budget. No corresponding subsidy is provided in
23 Fiscal 2017 or the out years. The Council questions
24 whether the budget adequately addresses the long-term
25

1 financial risks from looming federal cuts as a result
2 of the Affordable Care Act, and the decline in
3 revenue generation by the Public Hospital System. As
4 part of the Transformation Plan, Health and Hospitals
5 sets forth an ambitious \$1.1 billion revenue
6 generation plan. Yet, much of it relies on the
7 assumption that the state and federal governments
8 will take certain actions. But recent history has
9 shown us that such reliance is not always a safe bet.
10 Similarly, the Council has concerns about the Health
11 and Hospitals ability to meet its target on the
12 savings side as well. In Fiscal 2016, Health and
13 Hospitals attempted to meet a stated cost containment
14 target of \$309 million. Yet, it was able to save
15 only \$65 million toward that goal. It is essential
16 that the City maintain and strengthen its public
17 hospital network in order to provide high quality
18 comprehensive health services to all those who need
19 them. Ensuring the fiscal health of the Health and
20 Hospitals is critical to achieving that mission, and
21 should be one of our highest priorities during the
22 budget process. Before we begin, I'd like to remind
23 my colleagues that the first round of questions for
24 the agency will be limited to five minutes per
25

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2 council member, and if council members have
3 additional questions, we will have a second round of
4 questions at a three-minute per council member. I
5 now will turn my mic over to my Co-Chairs Council
6 Member Johnson and then Council Member Cohen for
7 their statements, and then we will hear from the
8 Health and Hospitals President and Chief Executive
9 Officer Dr. Ram Raju. Council Member Johnson.

10 CHAIRPERSON JOHNSON: Thank you, Council
11 Member Ferreras-Copeland. Good morning everyone. I'm
12 Corey Johnson, Chair of the City Council's Committee
13 on Health. I want to echo the Finance Chair's
14 statement that the Council is gravely concerned with
15 the financial risk posed by the New York City Health
16 and Hospitals Corporation. Although the
17 Administration has committed city funds totaling
18 approximately \$500 million for Fiscal--for the Fiscal
19 Year 2016 Budget, and added \$7.3 million in City
20 funds for Fiscal 2017 for Correctional Health
21 Services such as the expansion of pace units, and
22 pre-arraignment screening, the City has failed to
23 adequate--to sufficiently address the growing
24 financial instability posed by Health and Hospitals
25 in Fiscal Year 2017. During the Preliminary Budget

2 hearing, I--and over the past three years, I
3 repeatedly have stated my concerns about the risks
4 posed by the Health and Hospitals budget. My concern
5 has only grown since the release of the Executive
6 Plan by the lack of transparency, by the
7 Administration, and Health and Hospitals. At Prelim,
8 Health and Hospitals and OMB failed to provide a cash
9 accrual plan for Fiscal Year 2017. Now, as my Co-
10 Chair just mentioned, Council staff only received the
11 Cash Plan yesterday afternoon. This Committee and
12 the Council is extremely disappointed that the Cash
13 Plan was sent the day before the hearing. These
14 documents require more than 24 hours to review in
15 order for proper oversight to be conducted. This
16 lack of transparency is not acceptable. However, in
17 combination with the Transformation Plan released at
18 Executive Budget, these documents do not inspire
19 confidence that the City and Health and Hospitals are
20 taking serious measures to address the Council's
21 concern about the Fiscal 2017 Budget. Nor, does it
22 sufficiently address the looming \$1.8 billion deficit
23 in Fiscal 2020. The Transformation Plan outlines a
24 four-part strategy that relies heavily on Health and
25 Hospitals generating over \$1.1 million--\$1.1 billion

1 in revenue by Fiscal Year 2020. This revenue plan
2 coupled with Health and Hospitals' inability to meet
3 saving targets from Fiscal Year 2016 such as FTE
4 reductions and increased Metro Plus enrollment,
5 demonstrates to the Council that the \$700 million in
6 operational savings highlighted in the Transformation
7 Plan is a lofty goal. This committee expects to hear
8 in detail how Health and Hospitals anticipates
9 achieving these targets. In addition, we hope hear
10 what metrics and reporting, if any, the City will
11 require ensuring that Health and Hospitals remains
12 financially sound in Fiscal 2017 and in the out
13 years. As of today, these strategies are reminiscent
14 of-of old strategies that have failed to provide the
15 Council with the confidence necessary to say that the
16 City has addressed the financial instability of
17 Health and Hospitals and adequately supported the
18 City's Public Hospital System. I just want to
19 highlight two quick things. Last year in the Fiscal
20 Year 2016 Executive Budget, you can't see it from up
21 here, but this is the sheet that we received that
22 showed the Financial Plan. There's lots of details.
23 It has a line-by-line where revenue is coming from,
24 from the federal government, from the state, from the
25

2 city. It has a pretty detailed and specific
3 breakdown of all of the financial numbers.

4 Yesterday, we received this, which is less than half
5 of what was detailed last year. There aren't
6 details. Now, Dr. Raju, you and I have worked really
7 well together, and--and I think you've done a very
8 good job at the corporation. This isn't about you
9 personally, and I think you and some--have been
10 someone who's been ringing the bell for a long time
11 saying that we have a looming crisis, and that you
12 were trying to implement strategies to head off this
13 crisis. And I think the de Blasio Administration
14 deserves credit for putting a significant amount of
15 money in the budget to shore up the hospital system
16 in the short term. But this feels like the movie
17 *Ground Hog Day*. We keep coming to budget hearings
18 over and over and over again talking about the same
19 looming financial problems without much of a plan
20 that we feel like is serious, and being implemented
21 in an adequate way that gives the Council confidence
22 that the Hospital Corporation is going to be
23 stabilized in the short-term and in the long term.

24 And so, I look forward to working with my co-chairs
25 during this hearing to get some answer on the lack of

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2 details, what we can honestly expect, and how the
3 Council could be supportive of the Public Hospital
4 System, that so many New Yorkers depend on. Before
5 we hear from Dr. Raju, I'd like to thank the
6 Committee staff for coordinating today's hearing and
7 turn the mic over to our other Co-Chair Council
8 Member Cohen for a statement.

9 CHAIRPERSON COHEN: Thank you, Council
10 Member Johnson. Thank you, Chair Ferreras. Good
11 morning. I'm Andrew Cohen, Chair of the Committee on
12 Mental Health, Developmental Disabilities,
13 Alcoholism, Substance Abuse and Disability Services,
14 and I will keep my opening short in light of how
15 eager we are to hear testimony from Dr. Raju. I echo
16 many of the sentiments, all of the sentiments and
17 concerns that my Co-Chairs have raised, and--but
18 would briefly like to touch on a couple of points
19 related to mental health, the role and impact of the
20 transition of Behavioral Health Services to Managed
21 Care on H&H's financial situation, and the
22 Transformation Plan. The rollout and expansion of
23 four addition PACE units at Rikers, which provide
24 high level clinical care for mentally ill inmates,
25 and details of the \$16 million capital investment and

1 the expansion of mental health services at HH
2 hospitals. This committee expects to hear how Health
3 and Hospitals will continue to provide mental health
4 and behavioral services in light of its financial
5 situation, and the steps it will take to ensure that
6 quality is not comprised, and what role the Council
7 and behavioral health agencies will play in the
8 transformation of the city's Public Hospital System.
9 I would like to say I do appreciate how communicative
10 the agency has been. I think, Dr. Raju, there was
11 one weekend where you called me over the weekend to
12 give me an update on some of the affairs, and I do
13 appreciate that. I want to thank the Committee
14 staff, Nicole Abbey (sic) and Janette Merrill, my own
15 Leg Director Kate Debold, and now I will turn it back
16 over to our Chair.

18 CHAIRPERSON FERRERAS-COPELAND: Thank
19 you, Chair Cohen and Chair Johnson. We're eager to
20 hear your presentation. My counsel will swear you
21 in, Dr. Raju, and then you may begin your testimony.

22 LEGAL COUNSEL: Do you affirm that your
23 testimony will be truthful to the best of your
24 knowledge, information and belief?

25 DR. RAJU: [off mic] I do.

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2 CHAIRPERSON FERRERAS-COPELAND:

3 Excellent.

4 DR. RAJU: Good morning, Chairperson
5 Ferreras, Chairperson Johnson, and Chairperson Cohen
6 and council member. I'm Dr. Ram Raju, the President
7 and CEO of New York City Health and Hospitals. I'm
8 joined here this morning by PV Anantharam, who is my
9 Senior Vice President of Finance, John Jurenko, our
10 Vice President of Intergovernmental Affairs and to--
11 to the left of PV is Mr. Antonio Martin, our Chief
12 Operating, Executive Vice President. At the far end
13 is Dr. Ross Wilson, our Chief Medical Officer and
14 Senior Vice President of Medical Affairs. Thank you.
15 Thank you for the opportunity to discuss the
16 financially 2017 Executive Budget. I testified at
17 several council hearings over the past two years.
18 Each time I made this point, that the public hospital
19 is absolutely essential to safety, wellbeing and
20 success of New York City. I begin my remarks today
21 again restating exactly the same point. New York
22 City Health and Hospitals Corporation is the city's
23 largest safety net. The public system provides a
24 tremendous volume of high quality care to this great
25 city. It is our mission to provide the essential

2 care for all New Yorkers whether they have the
3 ability to pay for their care. We believe that the
4 greatest city in the world to function properly,
5 there must be a system in place to care for its
6 residents. There must be a system to provide high
7 quality trauma care. There must be a system to
8 protect New Yorkers against outbreak of special
9 pathogens, Eboli in the past, Zika virus in the
10 present, and what will the next threat to health and
11 safety may be, and most importantly, there must be a
12 system to provide care, to assist the communities in
13 coping with the epidemics like obesity, diabetes and
14 asthma. And that system is New York City Health and
15 Hospitals system. There is no other healthcare
16 system in New York City that is so dedicated to
17 carrying out this mission, but the mission costs
18 money, money that covers the cost of safe, quality,
19 culturally competent care that we provide. I believe
20 it's a mistake to think of this money as simply an
21 expense on the public system's ledger. The value of
22 the Public Hospital System cannot--won't be measured
23 by the balance sheet alone, by the social values it
24 provides. Because when we talk about expenses, we're
25 really talking about the demand being placed upon

1 your Public Hospital System. The demand on the
2 Emergency Department, the demand on our pharmacies,
3 the demand on our Behavioral Health Services. The
4 demand carries out the public health policies like
5 managing asthma and other diseases or preventing the
6 spread of the STDs, or meeting the challenges of
7 posed by the drugs like K2 when it hit our city.
8 When you talk about expenses to the Public Hospital
9 System, you're talking about the demand for social
10 services we provide because we have an acute
11 understanding how the social problems undermine the
12 health of our patients and the care we provide to
13 the. The demand quantified by 1.2 million patients
14 we cared for last year. Approximately one-third of
15 them without health insurance. In the final analysis
16 the Public Hospital System must be--must meet the
17 demands, this enormous demand, and it must be
18 reimbursed for the services we render in doing so.
19 The doors need to be kept open, our patients need to
20 be cared for, our employees need to receive their
21 paychecks that they earn each and every day with such
22 a tremendous dedication and commitment.
23

24 We tremendously appreciate that Mayor de
25 Blasio's recognizes this and they extend the city's

2 support to our operations while we redesign our
3 Public Hospital System to meet the challenges posed
4 by the healthcare environment, which is undergoing
5 constant and huge changes. We are grateful to this
6 Council for their support. We are grateful to our
7 sister agency like HRA for doing what they can do to
8 assist us. We are grateful to labor partners for
9 their backup. We are grateful for the continued
10 support of our community advisory boards, elected
11 officials, our community leaders, and all our
12 stakeholders. But let me be clear, our value to it
13 is in no way diminishing a sense of urgency we bring
14 to the task of convert--of converting the financial
15 support into long-term sustainability of this
16 organization. We understand the support we receive
17 from the Mayor and the Council does not alleviate our
18 need to change. The status quo is simply not an
19 option. We strongly believe that financial prudence
20 and mission can and must co-exist, which is why we
21 view the city funding simply as a bridge to our
22 necessary transformation, transformation that meets
23 the challenge brought by the Affordable Care Act
24 exclusion of the undocumented, and the need to
25 strengthen the primary care and preventive services

2 and reduce unnecessary hospitalization as well as the
3 rapid technological advance, shift--shift from the
4 world of volume based payments to assist on the pay
5 for value, and even more changes in volume, newly
6 empowered healthcare consumers, federal regulatory
7 mandates, a gathering wave of hospital
8 consolidations. Seismic changes in the healthcare
9 insurance market leading to greater complications in
10 the healthcare marketplace. We must adjust
11 constantly to the evolving healthcare environment or
12 continue to serve as the largest provider of
13 healthcare to meet our uninsured population at a time
14 in the state and federal funding that has
15 historically covered some of the costs of this care
16 as we slashed. All of this means that the public
17 system like hospital system everywhere in this
18 country must transform in order to survive.

19 New York City Health and Hospitals'

20 Strategic Plan evolved over the past decade. The
21 Grow Ahead (sic) program, which focused on cost
22 reduction, and the Vision 2020 that focused on growth
23 and efficiency, and now the report that charged the
24 transformation of workforce and better utilization of
25 underutilized space on our campuses to meet our

1 patients' great need for social services and stable
2 housing. Combined, these strategies comprise a
3 blueprint of what we must undertake so that New York
4 continues to have an access to healthcare services
5 that they need now, and in the need--and they need
6 tomorrow. A great deal of work has been--already--
7 occurred to reposition the strength of the public
8 system. We are proud that some of the work is
9 already very improved. By expanding hours, staying
10 open longer at night and weekends, we have
11 significantly reduction of the wait times for the
12 Pediatric, Primary Care and Behavioral Health. This
13 accompanied chart will show you some of the progress
14 we have made. We made a very substantial investment
15 in implementing the state-of-the art patient and
16 electronic medical record. That is indispensable to
17 building blocks to providing excellent patient care,
18 and we are becoming even leaner. We are--we are down
19 735 full-time ERN (sic) positions over the past six
20 months alone, but a lot more to be done. Our path
21 forward involves creating more access and identify
22 greater efficiencies so that we can provide better
23 care where it's needed and directing resources where
24 the community needs them the most. It's a path that
25

2 simultaneously involves reduction, growth and
3 transformation. Because all three of these elements
4 are essential, we have reorganized our system around
5 three principal lines of business: Outpatient Care,
6 Inpatient Care and Post-Acute Care. The previous
7 structure appropriate for a different time, but
8 outmoded now focused on network of care across three
9 lines of service. Going forward, the need to
10 demonstrate quality and manage expenses will require
11 a consistency, a consistent expanse across our system
12 no matter borough, no matter the hospital, no matter
13 the clinic. There are significant clinical outcomes
14 and operational benefits to standardizing care and
15 the work process across our system and the new
16 structure will bring the discipline necessary to
17 compete, to grow and to serve our patients with
18 dignity and respect. And let me emphasize that this
19 is what the National Best Practice look like. It is
20 about moving care to where the patients are in the
21 communities, not just in the hospitals. It is about
22 partnering with other organizations across a
23 continuum of care. We enhance this more effective
24 community-based care. The release of transformation
25 plan to place--place the Public Hospital System on a

2 sound and financial footing. We are moving to
3 develop the marketable initiatives with the
4 measurable targets putting meat on the bone to
5 implement these four goals:

6 1. Provide sustainable coverage and
7 access for care for the uninsured;

8 2. Expand community-based services with
9 integrated support for those are social victims of
10 health;

11 3. Transform Health and Hospitals into
12 a high performing health system; and

13 4. Restructure payments and build
14 partnership to support the health outcomes of the
15 community.

16 We are committed to working closely with
17 the Council and all our stakeholders in order to find
18 and operationalize these strategic goals. Again, we
19 thank the Mayor, for the considerable use (sic)
20 support provided including a previously announced
21 \$337 million, the funding commitment for Financial 16
22 and an additional just added \$160 million that
23 increases to \$180 million each year thereafter. We
24 expect this year with a small cash balance of \$119
25 million. For the Financial Year 2017 our operating

1 expenses are projected to \$7.8 billion and the
2 revenue projected to be \$7 billion. This leaves a
3 gap that needs to be addressed through transformation
4 initiatives. This means we must do more to transform
5 and bring operational expense more in line with the
6 revenue projections. We look forward to developing
7 and pursuing different strategies with the guidance a
8 brilliant (sic) panel experts the Commission on
9 Healthcare for our Neighborhoods.
10

11 I want to emphasize two points here. The
12 Mayor's Transformation recommendations and the
13 implementations strategies that follow does not
14 include layoffs or hospital closures. In fact, with
15 the additional investment for the city, we'll be
16 expanding access to care. However, there plan will
17 require that we re-think the role of hospitals
18 because in future they will no longer be the single
19 hub of care. Instead, hospital will be one component
20 of integrated delivery system. This means continuing
21 to work to expand ambulatory (sic) care capacity and
22 to find more efficiencies with our system as well as
23 developing innovative care management programs to
24 keep our patients healthier and out of hospitals.
25

2 Among our goals, one important item I
3 hope we'll together is the distribution by state of
4 the Federal DSH Funding. The DSH Funding is critical
5 to support innovation, allowing us to serve the low-
6 income and uninsured patients. Unlike the federal--
7 under the federal law, DSH funds are going to be
8 reduced starting October 1st of 2017 unless Congress
9 acts to delay the scheduled cuts. We are advocating
10 the members of the New York City Congressional
11 Delegation to postpone the reduction of this DSH
12 funding, and ask you to do this also. We strongly
13 believe the New York State policy should be changed.
14 The DSH dollars are more closely targeted to safety
15 net and public hospitals that serve the
16 disproportionately higher number of low-income and
17 uninsured patients. We are supporting the
18 legislation introduced by Assembly Member Richard
19 Godfrey and Senator Campana on this topic. We are
20 also concerned that without changes to the present
21 methodology, the present methodology of distribution
22 of these funds, we will absorb all the initial
23 federal cuts. New York State must address DSH
24 funding, the distribution formula prior to the
25 enactment of the federal cuts.

2 Over the past years, we have been
3 advocating for the change with the Coalition of the
4 labor partners and the local advocates and would also
5 ask the Council to consider lending the support to
6 this effort. New York City Health and Hospital is
7 very supportive of the Mayor's action, Health NYC
8 Initiative. The improved Healthcare access to the
9 city's immigrant population. It will offer no--at no
10 cost coordinated primary and specialty healthcare.
11 The enroll is for immigrant New Yorkers, and do not
12 quality for the health insurance. We're happy to
13 partner with the Mayor's Office of Immigrant Affairs
14 in its handling. In order--in addition to looming
15 DSH cuts, federal regulatory policies are shifting
16 from people service system to managed care system
17 with the cap payments. This compares our access to
18 supplemental federal dollars to cover the two costs
19 of care as the largest provider of care of Medicaid
20 patients in the State of New York. The impact on
21 these changes on the Health and Hospitals is an order
22 of magnitude greater than any other healthcare
23 providers. Another strategies that we will be
24 pursuing is to seek new federal funding to develop
25 this coordinated care of the uninsured New Yorkers.

1 For uninsured New Yorkers who are eligible for health
2 insurance, but not enrolled, another strategy it
3 calls for comprehensive outreach citywide to make New
4 Yorkers aware of the availability of health insurance
5 options and enrollment. We will partner with HRA on
6 this effort. These efforts will both lead to greater
7 financial security for Health and Hospitals and the
8 newly insured patient who face a major illness. I
9 Health Plan Metro Plus is a critical partner in our
10 strategic plan. Over the past year, it worked to
11 increase the member, which is now 493,000. This
12 number will grow as Metro Plus has taken many steps
13 over the past several months to expand its marketing,
14 advertising, member retention and increase member
15 engagement and provide the satisfaction. Since Metro
16 Plus is now back being the most affordable plan that-
17 -in the New York Healthcare marketplace, more
18 individuals will choose their plan. Metro--New York
19 State created a new option of the low-income New
20 Yorkers. We learned just about the Medicaid
21 threshold is still under the 200% of the federal
22 poverty limit. Metro Plus had done extremely well
23 with nearly 43,000 members are now enrolled in the
24 new essential plan. In January we received the state
25

2 approval to expand Metro Plus availability to all
3 city employees. We are working with the City under
4 union partners to promote this option. Also, in
5 January we received state approval to expand Metro
6 Plus to include Staten Island. Metro Plus staff are
7 also now working with the Correctional Health
8 Services Division at the Visitors Centers at Rikers
9 Island to educate visitors about health insurance
10 options.

11 As the schedule Preliminary Budget
12 hearing in March, Health and Hospitals Corporation as
13 new division called Correction Health Services. It
14 employs approximately 1,700 staff members in all
15 jails citywide. We are proud that during our
16 transition period last fall, there was no lapses in
17 coverage and no disruption in patient care. In the
18 short time that we operate CHS, we already began
19 reshaping the framework to support what we hope will
20 be an important in the--improvement of the quality of
21 care for the patients. We are leveraging the
22 existing programs to increase the continuum of care
23 upon release on Rikers Island. Looking ahead, we'll
24 be able to provide enhanced care at the city jails
25 for the most vulnerable patients. The Program for

2 Accelerated Clinical Effectiveness, PACE, has helped
3 increased medication adherence while also reducing the
4 rate of injuries among this population. Health and
5 Hospital we expand on this model by opening two
6 enhanced clinic units each year to year 2020.

7 Additionally, we will expand our pilot of the
8 enhanced pre-arraignment, medical screening to--to
9 all those at Manhattan Correctional Center Booking
10 Area. These screenings allow for the early
11 identification of the high-risk patient during
12 intake, conserve resources by addressing certain
13 medical needs on site, and offer unique opportunities
14 to leverage health information hand-in-hand with the
15 criminal justice information, and with patients
16 concerned promote alternatives to detention. CHS
17 will also provide additional on-island Hepatitis C
18 treatment. The inmates who have tested positive for
19 the disease, and continuing treatment initiated in
20 the com--in the community by expanding provisions of
21 a blood regimen that cures Hepatitis C. Access to
22 care at the jail will be improved and made more
23 efficient through a daily health program and the
24 creation of those new miracle link, both of which
25 will bring providers closer to where the patients

1 already are. Consistency of care is also
2 demonstrated by our role a key partner in Thrive NYC,
3 our mental health roadmap launched by the first lady,
4 Shelley McCray to create a more responsive and
5 holistic system to support the mental wellbeing of
6 New Yorkers. Our health program is a significant
7 leadership role in advancing the roadmap goals of
8 achieving the universal screening and connection to
9 treatment for maternal depression within two years.
10 We will screen for the depression in pregnant--in
11 pregnant women in the early pre-natal stage of the
12 pregnancy through the post-partum care.

14 Increasing access to primary and
15 specialty care in neighborhoods that need it most is
16 under the strategy and contains the recommendations.
17 More than 100 million new capital funding was
18 included in the four-year plan for the expansion of
19 primary care services in underserved neighborhoods.
20 This new funding adds to support group--support added
21 last year through Mayor's Caring Neighborhoods
22 Initiative Program for the expansion of six existing
23 sites. Next year, we'll go beyond expanding services
24 to the existing locations by opening new sites in
25 underserved neighborhoods. This initiative will add

1 more than 200,000 new primary care slots, which will
2 help improve the access to care. The other capital
3 projects work has been complete or is underway on
4 several major projects. Design work is proceeding on
5 the expansion of renovation in Elmhurst Emergency
6 Department. Construction is scheduled to begin in
7 January 2017. I want to thank Council Member
8 Ferreras, Dromm and Borough President Melinda Katz
9 for providing the capital funding. The Roberto
10 Clemente Center, which provides behavioral health
11 services and is a part of Gouverneur Health Care
12 Services in Lower Manhattan is about to undertake an
13 extensive renovation, which we expect to take three
14 months. We would like to thank Council Member Mendez
15 and Borough President--Manhattan Borough President
16 Gale Brewer for supporting this project. Design work
17 is now underway for a new ambulatory care center in
18 Staten Island at 155 Vandenburg Avenue. Construction
19 of this site will be complete in September of 2017.
20 I'd like to thank Council Member Rose for supporting
21 this project.
22

23 Last year we made---made our testimony in
24 February before the Health Committee. The Committee
25 on Resiliency on the status of a project to rectify

2 the damage costs for Hurricane Sandy. New York City
3 Health and Hospitals secured more than \$1.8 billion
4 to protect those facilities from damage during the
5 future storms and to cover the cost of repairs that
6 have been made. We are also working closely with our
7 partners in the Mayor's Office of Recovery and
8 Resiliency and the New York City Economic Development
9 Corporation on these initiatives. The projects at
10 Bellevue, Coler, Coney Island and Metropolitan we
11 will succeed, and like the epic project, these
12 projects are also time--time--they will also come on
13 time and on budget. One of the mission of the Health
14 and Hospitals we will continue to emphasize the
15 provision of social services as well as the
16 healthcare at our facilities across the city. We are
17 reaching beyond the walls of the facility to address
18 the social determinants that undermine our patients'
19 health like the lack of availability of new patients
20 for the--in communities we serve, or the difficulties
21 some patients in accessing government benefits.
22 These conditions can create tremendous values to
23 care. That is why we are building new partnerships,
24 ne partners with other social service providers
25 across the spectrum. We're applying the resources

2 the talents, and the unique knowledge of the
3 communities we serve in order to make legal services
4 available to our patients right in our hospitals and
5 increase green markets in neighborhoods we serve,
6 among many other initiatives. We know that the
7 financial sustainability is essential to the ability to
8 continue to carry on our mission. It must be
9 determined by considering the care this system
10 provides for 1.2 million patients who come through
11 their door when they are sick or injured, all for the
12 assistance of our most vulnerable in our city we see
13 each and every day in every borough where social
14 conditions threaten to undermine their health and
15 wellbeing.

16 Moving forward, we realize that for a
17 system as large as ours to transform, we need to
18 recalibrate and shift backers, and to place new
19 priorities as we proceed to our ultimate destination
20 of a cost-effective quality driven system.
21 Ultimately, this flexibility will help us today, and
22 frankly, the consequences to the city of New York are
23 simply too high for us not to prevail. Because
24 again, it's best repeated public system is essential.
25 It's essential because like no other health care

1 delivery system, we go where people need healthcare,
2 and rather only where the patients will make the
3 profitable service lines. We market our services on
4 Mott Haven not to Larchmont, to East New York, not to
5 West Palm Beach. They are essential because we are a
6 safety net. We are the safety net for the uninsured.
7 We're the safety net for the mentally ill. We're the
8 safety net for people suffering substance abuse. We
9 are the safety net for people who were recently
10 incarcerated, and most importantly the safety net of
11 the people who have fallen though the cracks of the
12 social fabrics in New York City. And we have an
13 ironclad commitment that we will continue to be the
14 safety net. This concludes my testimony. I'll be
15 more than happy to listen to your comments, and
16 answer your questions.

18 CHAIRPERSON FERRERAS-COPELAND: Thank
19 you, Dr. Raju. Just to reminder to our colleagues
20 we're going to be on a clock. So we're going to have
21 first and second round questions. We've been joined
22 by Council Members Crowley, Vallone Borelli, Koo and
23 members will be coming in and out throughout this
24 morning. So, thank you for your opening statement.
25 I don't know if it's a good thing or a bad thing, but

1 none of my questions were answered in your opening
2 statement. So I'm hoping that we can really engage
3 in a--in an informative conversation. As was stated
4 by my colleague and as is evident in your opening
5 statement, obviously you've been challenged with
6 transforming the Health and Hospitals. The reality
7 is that the details that you have provided to us have
8 not necessarily justified or given us an explanation
9 as to how you're going to get there. So, I wanted to
10 talk specifically about the financial plan. In the
11 recent--recently provided Financial Plan, there are
12 several assumptions or initiatives that increase
13 significantly between fiscal years. In particular
14 from Fiscal 2016 to 2017 there is a significant
15 increase in the Medicaid Waiver program of \$416.8
16 million, and from the restructuring and personnel
17 initiatives the increase from Fiscal 2016 to 2017
18 totals \$105 million. How confident are you that you
19 can achieve these targets by Fiscal 17?
20

21 DR. RAJU: The whole Financial Plan
22 depends on closing the gap of \$1.8 billion. I just
23 want to remind people that out of \$1.8 billion, \$1.1
24 billion comes from revenue initiatives, and several
25 millions come out cost initiatives. The cost

1 initiatives also includes the revenue cycle
2 improvement. That recording subject to change (sic)
3 and also 70% of our--or our Expense Budget is
4 personnel. So it's significant and it's also
5 personnel. As the Mayor stated very clearly they'll
6 be--we will be achieving those since there--there is
7 no layouts in this plan. We are achieving those
8 targets by attrition, and we have already showed you
9 that we are--we have cleared out more than 700
10 positions in the last six months or five months. And
11 the fact of the matter is in the next 40 years we are
12 going to transform the system. We are going to hire
13 in some areas, and other areas we will redeploy,
14 retrain people as we move into that. As it
15 transforms, I'm very confident that we'll be able to
16 get these things done, but as I said multiple times,
17 this initiative takes time, and I'm very glad that we
18 are the bridge to be able to get this done. So to
19 get to the details of the Financial Plan, I'll ask
20 our Chief Financial Officer to give you the details.

21
22 PLACHIKKAT V. ANANTHARAM: So to respond
23 to your question on the concreteness of the numbers
24 in 17, there are a number in initiatives in '17 that
25 have been under discussion for 56 months now, and--so

1 they're a lot more concrete in that, for example, one
2 of those things is \$240 million worth of value based
3 payments that we've been under discussion to the
4 state on, and that is imminent. We actually had a
5 plan for--in '16, but because of the delay in the
6 State budget and, if you remember, during the January
7 Plan we testified that there was a side letter
8 attached to the State Budget that identified those
9 dollar values that we discussed as--as follow up to
10 the budget closure. So those \$240 million are
11 already there as far as discussion or circumstance.

12
13 CHAIRPERSON FERRERAS-COPELAND: And the
14 \$240 million are from--?

15 PLACHIKKAT V. ANANTHARAM: It's called
16 Value Based Payments Quality Improvement Program.
17 It's \$120 million on an annual basis. It starts in
18 Fiscal Year '16. We moved the '16 number over to
19 '17. So that adds up to \$240 million.

20 CHAIRPERSON FERRERAS-COPELAND: Okay.

21 PLACHIKKAT ANANTHARAM: Another item that
22 is also concrete is the State's release of a grant
23 request for about \$400 million in additional DSRIP
24 funds for the management of the mentally ill
25 population or in the health home setups that we have.

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2 So we are in discussions through that State on that,
3 and we expect to get those funds, too. That's \$400
4 million over a period of four years. If you go down
5 the expense side of the ledger, a lot of the savings
6 that got budgeted is '17. They add up from the
7 initiatives that we had previously outlined, which
8 was around \$289 million on an annual basis. As--as
9 you already noted, there are only \$65 million that
10 were budgeted in '16. Those are annualizing to the
11 current year to be a much larger number. Dr. Raju
12 mentioned one of the biggest drawbacks in the--in the
13 savings in '16 was our ramp-up of the savings on
14 headcount reduction. Those we are on track. We've
15 already reduced 730 since December, and we are well
16 on way to achieving those goals. So that will bring
17 up those monies, too.

18 CHAIRPERSON FERRERAS-COPELAND: Okay, and
19 where do we see the 300--since you've mentioned the--
20 the \$306 that I mentioned in the opening statement,
21 where do we see that savings recognized in this plan?
22 How do we have cost containment?

23 PLACHIKKAT ANANTHARAM: The--the line
24 item of the \$309 million that was presented in the
25 Adopted Budget it remains the same numbers. It's--we

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2 took it down by about \$20 million for--in our
3 proceedings of the--the Dialysis program, but the
4 \$289 million was already presented in the Adopted
5 Budget. We can provide more details on it. I'm
6 happy to.

7 CHAIRPERSON FERRERAS-COPELAND: That
8 would be great.

9 PLANCHIKKAT ANANTHARAM: Absolutely.

10 CHAIRPERSON FERRERAS-COPELAND: It is
11 exactly what we need. So we need details on that
12 savings, and I'm going to come back for additional
13 question on that. The breakdown that you have for
14 the \$416 million and the breakdown for the \$105
15 million difference is what I'd like to see, and if
16 you look closer at the increase between Fiscal 17 and
17 18 there is significant growth as well, in particular
18 the Federal and State Charity Care, and the
19 restructuring and personnel initiatives grow by \$163
20 million and \$261.5 million respectively. Are these
21 projections realistic, and how are they different
22 from previous targets set by Health and Hospitals?

23 PLANCHIKKAT ANANTHARAM: But you mean--
24 you're referring to the increase in the savings--
25

2 CHAIRPERSON FERRERAS-COPELAND:

3 [interposing] Yes.

4 PLANCHIKKAT ANANTHARAM: --with this?

5 Sorry. So a larger part of their--of the expectation
6 in the '18 period is about trying to covert more of
7 our dollars into a DRIP model. So the loss of base
8 dollars and the UPL dollars that we are expecting to
9 have between '16 and '20, the idea is to convert them
10 into a waiver allocation from the State and effects.
11 Thank you. The State has already received approval
12 for up to \$600 million of conversion for those
13 numbers, and we expect that we include these two
14 items under that \$600 million. It's going to take a
15 lot of work, but we expect that we have time now and
16 the next year to actually proceed forward with it.

17 CHAIRPERSON FERRERAS-COPELAND: Now, I
18 know this is--this a very confident savings plan or
19 you're really relying on the State. Have--is there
20 something happening between Health and Hospitals or--
21 or is there an opportunity for you to deliver on this
22 that we're not seeing because we find it very
23 challenging going just through this last budget cycle
24 and previous ones? We haven't had the best
25 opportunities to engage with the state. So it just

1 seems that you're putting a lot of confidence in this
2 plan on what we can do on the state--when the state
3 hasn't necessarily been responsive in that way?

4 DR. RAJU: Most of me says yes we are
5 confident, right, but what we need to say is, you
6 know, this is an important issue. If it cause a lot
7 of work and I need a lot of help from all of there
8 because God willing we will probably have our next
9 president from New York State--New York as well as
10 the next Majority Leader from--from New York. So we
11 should be able to work with the federal government,
12 and able to get these things done. So, this has to
13 be a voice of the entire New York City, the Council,
14 the Mayor's Office, the State of New York, the
15 Governor. Everybody has to get into this--into the
16 party. If we can--if we--if that happens, yes we
17 will be able to do that. I am confident because what
18 we are looking is a solid plan. It makes sense. It
19 is doable. In other states they'll the Uninsured
20 Waiver Program done. California got the waiver
21 program. So this will be able to do that.

22 CHAIRPERSON FERRERAS-COPELAND: Doctor,
23 as you--and I'm only saying this because you made
24

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2 reference to it, but you just referenced that we will
3 get a president from New York.

4 DR. RAJU: Yes.

5 CHAIRPERSON FERRERAS-COPELAND: And
6 there's two from New York running--

7 DR. RAJU: [interposing] I'm calling--

8 CHAIRPERSON FERRERAS-COPELAND: --so I'm
9 really concerned about one of them, [laughter] and
10 I'm hoping that one of them is not what you're
11 thinking will help us here.

12 DR. RAJU: Yes, I think the plan is good.
13 Having the president from New York State is actually
14 not an issues bonus, but the plan, it sells plans in
15 all America. I think this is a--a plan, which has
16 been done in other states. It worked and it will
17 work here also, but we need to work on it.

18 CHAIRPERSON FERRERAS-COPELAND: Okay, I'm
19 going to--I'm going to leave the point so we don't
20 get into muddy waters with the political elections of
21 presidents right now. When comparing the Cash Plan
22 from Fiscal 2016's Executive Budget and the recently
23 cashed--and the recently received cash plan, there is
24 a significant amount of detail that is missing. For
25 example there is no actuals for Fiscal 2015. The

2 funding source for supplemental Medicaid is not
3 available. Other revenue sources such as FEMA
4 grants, FDNY and matched revenue and miscellaneous
5 receipts is missing and debt service breakout is
6 missing. Why is this level of detail is not
7 included? Did it take two weeks for the Council to
8 receive the Financial Plan? Will the Council be
9 provided with this missing information before the
10 18th?

11 DR. RAJU: [off mic] I'm going to start--
12 [on mic] I'm going to start off and then I'll have to
13 go--I will have my CFO chime in on it. This is a
14 very unique year. This year has got a lot of moving
15 parts, and our State Medicaid Budget has got some
16 issues involved in this, and after have the
17 Transformation Plan issued by the Mayor, and we all
18 recognize that this is probably one of the most
19 proactive safety net plans in the country. Now, we
20 have been in the business for over 40 years. Every
21 city, every state has really did not--did nothing.
22 They did nothing in order to get some of the public
23 hospitals closed. This is actually a--a proactive
24 plan. They're putting money upfront as a bridge
25 towards the transformation. So this is--we are

1 really grateful for it because it gives us time to
2 transform the healthcare delivery system. This is a
3 unique year. I'm very sorry that you didn't receive
4 your--your final statement in a timely fashion. We
5 are--we are--I understand that, but because of there
6 are so many moving parts, a lot of things are
7 happening. Traditionally we released our Financial
8 Statement two weeks after the City releases the Five-
9 Year Plan, but this time it was a very unique
10 circumstance, a unique situation. So I'll the CFO to
11 expand on that, but I don't want to be sorry that
12 didn't receive it on time.

14 PLANCHIKKAT ANANTHARAM: Your question
15 related to the fact that there was less detail
16 available in the document that was presented. I'm
17 sorry that that happened. The intent was not to
18 obfuscate, but really to make it a little bit more
19 clearer because the way the plan was broken out was
20 identifying large chunks of patient revenues,
21 supplemental payments, city services and grants. So
22 that it was more evident there that changes were
23 happening. There are details behind it. We have
24 always provided it. We have no problems providing it
25 again.

2 CHAIRPERSON FERRERAS-COPELAND: Great.

3 Well, hopefully you can provide it before the 18th.

4 Our staff stayed past what should--what any staff

5 stay. They worked very late to try to at least--at

6 least prepare us with some details for today's

7 hearing, and I don't think that is fair nor prudent

8 nor wise especially if we're supposed to be in

9 collaboration and working together for the benefit of

10 all New Yorkers. I am going to ask a question on

11 utilization and then I'm going to open and--and give

12 it--my co-chairs an opportunity to ask their

13 questions, and then I'll come back on the second

14 round. The Transformation Plan included a brief

15 discussion about hospital utilization, and the rate

16 of empty beds at Health and Hospitals compared to all

17 the city hospitals. How many of the 11 hospitals

18 have been seen? Have we seen more than 10% decline

19 in hospital stays, and which hospitals are--are these

20 and why are these hospitals experiencing such a great

21 decline?

22 DR. RAJU: The decline of the inpatient,

23 our patients is a national trend. We are not the

24 only hospital, and there's a city trend, state trend.

25 We are not the only hospital system, which is seeing

1 less inpatient admissions, right. So let's put it in
2 the perspective. Across the city the inpatient
3 admissions have gone down 5%. So did we, but there
4 are some hospitals in the system that are extremely
5 oversubscribed, very busy like Elmhurst, Bellevue and
6 some other hospitals. And some of the hospitals are
7 not, you know, are not that busy, and they are
8 compensated in this law. That is why this plan
9 basically feels that we will be using those
10 underutilized space to create, to address of the some
11 social determinants of health, bringing more social
12 services into that. Restructuring the current
13 delivery system to how we need it to be done, and we
14 will do that in a--in a transference, collaborative
15 open way in full consultation with our partners
16 through the community members. As well, it depends
17 upon the needs of the community, and most importantly
18 that we are able to provide safe, quality care to our
19 people. So we are really working on those
20 initiatives now. As have them, we'll be happy to
21 show them to you. Regarding the various occupancy
22 rate, we'll be happy to give you that--that--that
23 piece of paper. We'll make the paper ready for you
24
25

2 so that you know exactly what is occupants in every
3 one of our--

4 CHAIRPERSON FERRERAS-COPELAND:

5 [interposing] So I want to be clear because you're
6 not ready to share, obviously with us to day. We
7 want to know of the 11 hospitals, what are the util--
8 utilization rates? Which are the ones that have the
9 highest under-utilization and--and why do you think
10 in your opinion are we experiencing those declines?
11 Obviously you've already stated that you can--we're
12 not going to look at this as an opportunity. We're
13 on the same page not showing (sic) hospitals. We--we
14 get that. We don't want to lose jobs. However, as
15 you've stated those are opportunities perhaps to use
16 these hospitals as other social services, and other
17 disciplines and maybe, you know, one--one ward is
18 being used in one way that is over-utilized as
19 opposed to the other. But we need to have that
20 information so that we understand how we need to work
21 with our communities to be supportive of our local
22 hospitals.

23 DR. RAJU: Absolutely. I think we will
24 give you the--the person's rate as well as the
25 Transformation Plan. It is exactly what you

2 articulated when you proved that. We will bring you
3 the underutilized spaces to give more social services
4 to our patients. So that's--that's a total
5 dominant. If you want to give good outcomes we need
6 to also take care of social determinants with it.

7 CHAIRPERSON FERRERAS-COPELAND: And I've
8 got to believe that you've taken this into
9 consideration when you're going through the
10 Transformation Plan because these--this--the
11 hospitals that are underutilized also place an impact
12 on your revenue.

13 DR. RAJU: Yes.

14 CHAIRPERSON FERRERAS-COPELAND: So, you
15 know, it seems like you're--you're being squeezed
16 from both ends. You're being squeezed from the
17 federal government and the state, and you're being
18 squeezed from lack of utilization. So, that is what
19 we want to hear. How is--how is in the perfect storm
20 how--how do we come out of this as a stronger
21 hospital system? So those are the details that we
22 need to hear with numbers---

23 DR. RAJU: [interposing] Sure.

24 CHAIRPERSON FERRERAS-COPELAND: --not
25 just, you know--

2 DR. RAJU: Yes.

3 CHAIRPERSON FERRERAS-COPELAND: --your
4 great opening statement.

5 DR. RAJU: Thank you.

6 CHAIRPERSON FERRERAS-COPELAND: What
7 strategies are you looking at to address the low
8 hospital utilization rates and empty bed rate. For
9 example, have you considered repurposing some of the
10 sections of the hospitals? And if so, how do you
11 anticipate this transition to take?

12 DR. RAJU: Those--those things we will be
13 very closely putting together a plan because these--
14 these four strategies--these four goals are good
15 strategies. Under strategies, they'll be
16 initiatives, and we'll be in the process of putting
17 them together. We will be happy to share with them
18 as we proceed with it. We have not really got that--
19 that detail yet.

20 CHAIRPERSON FERRERAS-COPELAND: Okay. So
21 I'm hoping that we're able to share a lot more by the
22 18th. Not the--not by our--we need these--we need as
23 much detail as we can, and more than we have now.

24

25

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DR. RAJU: We will definitely provide more details than what we have, but some of the plans will take a little longer than the 18th.

CHAIRPERSON FERRERAS-COPELAND: Okay.
Chair Johnson followed by Chair Cohen.

CHAIRPERSON JOHNSON: Thank you Madam Chair. Dr. Raju, I see that on the Cash Basis Balance Sheet that the projected closing cash balance for 2016 is \$119 million.

DR. RAJU: It is.

CHAIRPERSON JOHNSON: How much as on hand does the corporation have as of today? Not projected. What's the cash on hand today?

PLANCHIKKAT ANANTHARAM: We closed April with \$500 million of cash.

CHAIRPERSON JOHNSON: \$500 million in cash?

PLANCHIKKAT ANANTHARAM: Part--a--a big chunk of that \$200 million of it was from a modification in the January plan that allowed that for \$200 million of advances to the Health and Hospitals system for the maintenance of the additional UPL funds.

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2 COUNCIL MEMBER JOHNSON: So was some--are
3 you saying that some of the \$200 million was city
4 infused?

5 PLANCHIKKAT ANANTHARAM: Yes. Well, it--
6 it was--it was already--it was already in the budget.
7 It had to move into the ATT budget.

8 COUNCIL MEMBER JOHNSON: So, Chair
9 Ferreras-Copeland I think already touched on this in
10 her questions and her opening statement, but I--I
11 just want to mention again I mean it doesn't again,
12 Dr. Raju, I--I know you are trying to be optimistic,
13 but it--it still doesn't inspire much confidence that
14 we're relying in some ways on, you know, the rest of
15 the United States electing a--a person for president
16 who's going to be sensitive to New York City's
17 concerns. And so, the Federal and State Charity Care
18 that's projected in the Revenue Generating Initiative
19 section of the Financial Plan, which next year is \$18
20 million, then jumps up to \$181 million. Then jumps
21 to \$369 million by 2019. Those--those are some very
22 big assumptions.

23 DR. RAJU: Yes. I--now I share your--
24 your--your concerns, but there usually is all of them
25 are doable. As I said before that was in our--the

1 plan stands on its own merit, right. There are--that
2 is available for our initial population in
3 California, in other states. There is no reason why
4 we cannot get the same kind of waiver we do provide a
5 lot of initial care in New York City. Right, and
6 that Administration right, and the Mayor has agreed
7 that he will be advocating for the initial start and
8 having meetings with them. In the last month, the
9 Mayor went with the--met with the Secretary Burrell
10 (sp?) to talk to work on some of the initiatives, and
11 we continue to manage that at the--at the federal
12 level. We also have the manage at the State level
13 because this a tight part of the conversation. It's
14 a conversation with the Health and Hospitals. State
15 of New York and the federal government we see on
16 this. So we have really started work, you know,
17 advocating with our state legislators and partners.
18 They're able to help us to get that done, and I'm
19 absolutely certain that if you as Council Chair are
20 able to, you know, help us with the state and tell
21 the elected officials that they need to move to on
22 DSH methodology and help with the Congress--Congress
23 people saying that we need to move this across. It
24 will be helpful to me in getting this system. So I
25

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1
2 hope the Council will support me in getting these
3 things so. So I am confident I will get it done with
4 your support.

5 COUNCIL MEMBER JOHNSON: Should hospital
6 closures be on the table?

7 DR. RAJU: The Mayor said very clearly
8 there is no hospital closures in his plan.

9 COUNCIL MEMBER JOHNSON: Should
10 privatization of services be on the table?

11 DR. RAJU: It is not on the table.

12 COUNCIL MEMBER JOHNSON: Should a
13 reduction in full time equivalents be on the table in
14 a significant way?

15 DR. RAJU: I don't know what you mean by
16 significant way, but there will be some reductions to
17 staff, we will--

18 COUNCIL MEMBER JOHNSON: [interposing]
19 More than just through attrition?

20 DR. RAJU: I told you the---

21 COUNCIL MEMBER JOHNSON: [interposing]
22 Should layoffs be on the table?

23 DR. RAJU: Layoffs, the Mayor said very
24 clearly there's no layoffs here.

25

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1
2 COUNCIL MEMBER JOHNSON: So no hospital
3 closures, no privatization of services, no
4 significant layoffs. Now, I'm not advocating for any
5 of those three things. The point I'm making is those
6 are the probably most seismic ways you could see a
7 significant reduction in cost towards the
8 corporation. And if none of those three things are
9 on the table, and we're relying upon again federal
10 and state action to benefit the corporation, I mean
11 where do we go buy the Power Ball ticket?

12 DR. RAJU: We--we--we said very clearly,
13 the Mayor said very clearly that there is no layoffs,
14 no hospital closures, but there will a reduction of
15 staff in the next four years.

16 COUNCIL MEMBER JOHNSON: There's \$100
17 million put in the cash plan for development
18 opportunities that was mentioned in the Manatt (sp?)
19 Report, but that is not projected until 2020. Why is
20 it all the way that far out in the out years.

21 [background comments]

22 PLANCHIKKAT ANANTHARAM: A--a big part of
23 the reason why this is being left in the out years is
24 because it takes a lot of planning in terms of
25 identifying the purchase of land.

2 COUNCIL MEMBER JOHNSON: How many sites
3 are there?

4 PLANCHIKKAT ANANTHARAM: We haven't yet
5 gotten to that point yet.

6 COUNCIL MEMBER JOHNSON: So then how are
7 you coming up with \$100 million?

8 PLANCHIKKAT ANANTHARAM: It was as you--
9 as you rightly noted, it's a round number. It's an
10 estimate of what is achievable. It could be much
11 higher than that or lower. I--I don't have a round--

12 COUNCIL MEMBER JOHNSON: [interposing] It
13 doesn't seem like a real number. It seems like a
14 placeholder.

15 DR. RAJU: No it's a real number. It's a
16 real number, but, you know, it could be--you know,
17 this is well into the year. So we are con--we have
18 the numbers there, which we're confident we can
19 achieve.

20 COUNCIL MEMBER JOHNSON: How long will it
21 take Health and Hospitals to implement all of the new
22 strategies that you're trying to achieve that were
23 mentioned in the Plan? Like what's--what's a
24 realistic timeframe on some of these--on some of
25 these big ones? The restructuring--

1
2 DR. RAJU: We--we said this plan calls
3 for over the next 40 up to Year 2020. I think the
4 transformation will--it will be started happening. As
5 I said before, we have done a lot of things in the
6 last year. And the Council I don't want to--to give
7 you the impression that we have not done anything in
8 the Health and Hospitals. We increased access. We
9 have this big glass (sic) here. In my system today
10 for mental patient, a new patient they can get an
11 appointment in seven days they can get an
12 appointment. If they're pediatrics and they get an
13 appointment, it's five days, and the primary care
14 we've brought down the level from over 50 days to 21
15 days, the new appointments.

16 COUNCIL MEMBER JOHNSON: No, but it is--

17 DR. RAJU: [interposing] Because our
18 calendars are more than accessing what is going on
19 here.

20 COUNCIL MEMBER JOHNSON: [interposing]
21 No, you deserve. Dr. Raju, you deserve a lot of
22 credit for that. I mean you have made significant
23 transformation in a short period of time when it
24 comes to customer satisfaction, patient experience
25 and really trying to compete with other hospital

2 providers in the city where you were losing market
3 share to them, and the only way to be able to hold
4 onto that market share was to improve the customer
5 experience. I think the last two years when you've
6 given what I thought were very thoughtful substantive
7 addresses at John Jay College talking about your
8 vision for the corporation. You're talking about
9 these things. So to see the actual reduction in wait
10 times for customers and patients is a--is a very
11 significant things. Is--is--is the system over-
12 bedded? I'm not talking about closures. Do we have
13 too many beds.

14 DR. RAJU: There is too many beds in New
15 York City, every single--

16 COUNCIL MEMBER JOHNSON: No, no is HHC
17 over-bedded?

18 DR. RAJU: In some hospitals it's under-
19 utilized. Yes, you have all of that in some
20 hospitals, and in some hospitals it is--

21 COUNCIL MEMBER JOHNSON: [interposing] So
22 is part--should part of this plan be reducing the
23 number of beds in certain hospitals?

24
25

DR. RAJU: Repurposing some of the vacant
and underutilized spaces for other reasons, yes.

That's the puzzle.

COUNCIL MEMBER JOHNSON: I mean that's a
follow up on the Chair's question related to--

DR. RAJU: Yes.

COUNCIL MEMBER JOHNSON: --utilization
rates.

DR. RAJU: We will give that rate of--of
the utilization rates in every hospital.

COUNCIL MEMBER JOHNSON: Okay. So Manatt
was an engage to--to come up with a plan. We haven't
seen that plan. I mean we saw some recommendations.
Where--where is the plan? Is the plan going to be
public? With this we used city tax dollars. I think
it was like \$4 million to pay for the plan. Is that
plan going to be shared with the Council.

DR. RAJU: It is--it's \$3 million. I
hope--

COUNCIL MEMBER JOHNSON: [interposing] \$3
million.

DR. RAJU: --they make \$4 million out of
this.

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1
2 COUNCIL MEMBER JOHNSON: \$3 million for
3 how many stages? (sic)

4 DR. RAJU: So the question is there is--
5 there is no Manatt Report. It's a city report.
6 Manatt did the background analysis, data collection,
7 market viability, market shares. They did all those
8 studies in there, and then the plan is a city plan,
9 and what we got in there in the plan is the plan at
10 the end of the day. So Manatt basically gathered,
11 worked with us, given us a lot of input, collected
12 data, crunched the data, looked at the market, look
13 at the other systems, looked at the--the other health
14 plans, how the nation market is, how the city market
15 is.

16 COUNCIL MEMBER JOHNSON: Are we going to
17 see those documents?

18 DR. RAJU: No, those are not documents.
19 Those are data.

20 COUNCIL MEMBER JOHNSON: Are we going to
21 see that data?

22 DR. RAJU: If you want to see them, I'd
23 be happy to provide them.

24 COUNCIL MEMBER JOHNSON: Well, it's \$3
25 million. We should see it.

1
2 DR. RAJU: All, they're--they're just
3 data sheets, sheets of paper of how many people are
4 there. If you want to take a look at it, I'll be
5 happy to show it to you.

6 COUNCIL MEMBER JOHNSON: We want to--

7 DR. RAJU: [interposing] But that's not a
8 report. It is not a report. Again, people keep
9 referring to it as the Manatt Report. There is no
10 Manatt Report. There's the City Report. Manatt did
11 the background study us to clear the report.

12 COUNCIL MEMBER JOHNSON: What--what did
13 they do the study on with a pencil paper? I mean
14 they did it in Excel documents, right?

15 DR. RAJU: Yeah.

16 COUNCIL MEMBER JOHNSON: So share those
17 documents with us.

18 DR. RAJU: All right, sure. No problem.

19 COUNCIL MEMBER JOHNSON: Okay, so I'm
20 going to--I'm going to come back for a second round.
21 I just want to, you know, finish with this. How--
22 how--how many enrollees are there currently in Metro
23 Health Plus?

24 DR. RAJU: 493,000.

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1
2 COUNCIL MEMBER JOHNSON: How many
3 enrollees--419 or 90?

4 DR. RAJU: 493--

5 COUNCIL MEMBER JOHNSON: 93,000.

6 DR. RAJU: Yes.

7 COUNCIL MEMBER JOHNSON: How many
8 enrollees were in Metro Plus when you came in as CEO
9 of the corporation, about 400,000?

10 DR. RAJU: About 400,000.

11 COUNCIL MEMBER JOHNSON: About 400,000.

12 So, if the goal is to reach--first of all, I thought
13 it's--I'm--I'm reading that the goal is to reach
14 \$675,000 enrollees by 2020 as part of the
15 Transformation Plan.

16 DR. RAJU: Yes, sir.

17 COUNCIL MEMBER JOHNSON: I think a year
18 ago the goal was to reach a million.

19 DR. RAJU: Yes.

20 COUNCIL MEMBER JOHNSON: So we've reduced
21 the goal for 325,000 enrollees?

22 DR. RAJU: Yes,

23 COUNCIL MEMBER JOHNSON: Based on trying
24 to be slightly more realistic about what we think the
25 target could actually be.

2 DR. RAJU: It is based on the fact that
3 the healthcare market, it consorted very, very fast.
4 Six health plans in New York City controlled 80% of
5 enrollees, and three health plans control 60% of the
6 enrollees. It is determined as consolidation and our
7 market share of those enrollees have shrunk
8 considerably.

9 COUNCIL MEMBER JOHNSON: What year was
10 Metro Health Plus founded?

11 DR. RAJU: 1993:

12 MALE SPEAKER: About 20 years.

13 DR. RAJU: 20 years.

14 COUNCIL MEMBER JOHNSON: 20 years. So
15 it's taken 20 years to get to 493,000 and we think
16 that in the next four years we're going to increase
17 that by about 40% to get up to \$675,000. Is that
18 realistic?

19 DR. RAJU: But we need to take into
20 consideration the market. In the past, in the last
21 year, the market has exploded. There is a social
22 plan. There is a new market--you know ACS come into
23 the picture, which has enrolled more people come to
24 the--into the healthcare business. They expanded
25 them into--into Staten Island. We have offered a

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2 Metro Plan for City employees that were labor
3 partners. So with all those things we think the goal
4 of 170,000 in the next four is definitely doable.

5 COUNCIL MEMBER JOHNSON: It's doable to
6 get another 160,000.

7 DR. RAJU: Get that done in four years,
8 yes.

9 COUNCIL MEMBER JOHNSON: Are talking to
10 DC37 and 1199 and the Teachers Union and some of the
11 larger unions that have a significant chunk of the
12 municipal workforce to actually make a sizable dent
13 in a meaningful way. Not your individual signups but
14 through partnerships?

15 DR. RAJU: We met with our labor partners
16 last week, and we had a very productive conversation
17 regarding offering Metro Plus to our labor partners
18 and the employees.

19 COUNCIL MEMBER JOHNSON: Okay, I mean
20 we're going--I'm going to go to Chair Cohen. I just
21 wanted to say this. Dr. Raju, I don't envy the
22 position that you're in. You have inherited a mess.
23 There was the Road Ahead Plan, which I think you were
24 involved with when you were at the corporation but
25 not the head of it, under the former head. You went

2 to Cook County. Maybe you should have stayed in Cook
3 County instead of coming back to deal with this.

4 [laughs] And now you're trying to implement this
5 Transformation Plan. You've inherited a mess because
6 the ACA had some pretty significant unintended
7 consequences in not allow undocumented individuals to
8 be covered through Medicaid and health insurance and
9 these other things. A significant decline--decline
10 in DSH payments, a significant decline in upper
11 payment limit payments, an unfair methodology when it
12 comes to charity care as it relates to the
13 corporation. The loss of funds from the federal
14 government generally on these things. Not a fair and
15 adequate amount of money when it comes to DSRIP and
16 when it comes to transformation of the system. The
17 State not getting \$10 billion in a Medicaid Waiver
18 but \$8 billion an Medicaid Waiver. The list goes on
19 and on and on and on. It's a mess and I just don't
20 want to--for us to come back, you know, before the
21 18th, as the Chair said, or in the November plan, or
22 next year at Prelmin or next year in Exec. Then we
23 look at the testimony you gave today, and we look at
24 the Cash Accrual Plan, and we see that none it's
25 really been all that realistic. We--I don't want it

1 to be pie in the sky. Some--we're going to have to
2 face the hard facts and truth about the situation
3 that we're in. It's not your fault. It's all of the
4 structural things I just laid out, and I just want to
5 ensure that we're being honest with ourselves about
6 it. I'm not sure we're being honest about it. I'm
7 not sure with these projections and what's in this
8 plan is actually realistic, and I think that's a
9 major concern of this Council.
10

11 DR. RAJU: Yeah, I think--I--I share your
12 concerns. All of them are difficult things we have
13 not done before, but the healthcare transformation in
14 New York City and the country wants us to do this.

15 COUNCIL MEMBER JOHNSON: Right.

16 DR. RAJU: I just want to tell this. As-
17 -as--as I tell my senior staff. One of the things
18 Jack Welsh used to say if the--if the market outside
19 the organization is moving faster than the--the
20 organization--we change, structural change, then the
21 end is here. So we need to really start moving in
22 the direction of doing that. I know all those things
23 you--you listed are all tough things. But I want to
24 tell you, we have an obligation to serve the people
25 who will not be served otherwise, and if you ask you

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2 why did he come back? I came back because of the
3 reason. Because there are people who need our care.
4 As an immigrant, I don't want people to go without
5 healthcare in this greatest country in the world, the
6 richest country in the world go without healthcare
7 just because they didn't have a--a card called Green
8 Card. I think that is not right. So I am really
9 happy to be here, and as I said, you're right, these
10 are tough. But I will only tell you this: We shall
11 overcome.

12 COUNCIL MEMBER JOHNSON: Thank you, Dr.
13 Raju. We're going to--I'm got hand it back to the
14 Chair and then I'm going to come back for a second
15 round as well.

16 CHAIRPERSON FERRERAS-COPELAND: Thank
17 you, Chair Johnson. We have been joined by Council
18 Members Garodnick, Rodriguez and Eugene, and Koo.
19 We--oh, sorry, Grodenchik. It says Grodenchik.
20 Garodnick isn't here yet. We will now hear from
21 Minority Leader Matteo followed by Council Member
22 Crowley. Oh, before that we'll hear from Chair
23 Cohen.

24 CHAIRPERSON COHEN: Thank you--thank you
25 very much. I'm going to--though I'm going to be very

2 brief. I do have a--a lot of questions about Health
3 and Hospitals in relation to mental health to Rikers
4 Island, to services there, but I'm--I'm going to have
5 my own subsequent oversight hearing to talk about
6 some of those things. I think that would be a more
7 appropriate forum in light of the scale and scope of
8 the--what we're talking about this morning. I will
9 say, though, you we have been, you know, you've made
10 available certain briefings to me, but I--I just want
11 to echo I think the point that Council Member Johnson
12 made that the--that this plan has assumptions that
13 are not in your control. And I think that it is
14 incumbent upon the corporation to come up with a plan
15 that is limited to the things that you can control.
16 What happens if the federal government does not step
17 up. I mean, you know, you said that all these things
18 are not on the table, but, you know, just between you
19 know is there another table some place where I mean
20 there--there may be a point where very, very
21 difficult decisions have to be made. Is there--is
22 there a plan to make those decisions? Have those
23 decisions continued to be made? When, you know, if
24 and when the federal government doesn't do what you
25 hope that they do, and I know that you're confident

1 and optimistic, but I--I feel it is our
2 responsibility, you know, as a Council in the
3 oversight that we have here to be prepared for the
4 possibility that some of these things, you know, that
5 it's not all sunshine ahead. Is--is there a plan
6 that--that envisions--that--that takes in the fact
7 that the some of the projections might not come to
8 pass?
9

10 DR. RAJU: No, as I said before, Council
11 Member, I--I share your concerns. This is not going
12 to be an easy path. This is not a walk in the park.
13 It's going to be a lot of heavy lifting that all of
14 us can do, but I'm confident that this plan is
15 achievable. But we've got a lot of work to do. I
16 need a lot of help from a lot of folks here to be
17 able to this. You can't be the only voice in federal
18 government or state government. You need to prevail
19 upon the--the federal congressman and the senators as
20 well as, you know, the state legislators to help us
21 to do this. They have to do something with the DSH.
22 The method--the method-- the methodology of
23 allocation that needs to happen. I--I can--I need
24 your help with that. So if you guys can help us to
25

2 get that done, then that will be helpful to get it
3 done.

4 CHAIRPERSON COHEN: And I--I hear you,
5 but it is my experience that the Congress has not
6 been super productive, and I'm very concerned that
7 that will continue to be the case, and I think it is
8 incumbent upon the agency again to come up with a
9 scenario, a plan for scenario in which Congress fails
10 to act.

11 DR. RAJU: You know, we are not the--our
12 federal--what are we looking is a process that is not
13 really pie in the sky. It is--most of them are
14 achievable. It has been given to other states in
15 other places. It can be done. We have a--a solid
16 case to get that done, and we will continue to get it
17 done. But again, we need to have people supporting
18 us and advocating for us and shouting from the
19 mountain tops that we need to get this done. So,
20 yes, you are right. So that I'm confident we can get
21 this done.

22 CHAIRPERSON COHEN: Thank you, Chair.

23 CHAIRPERSON FERRERAS-COPELAND: Thank
24 you, Chair. We will now hear from Minority Leader
25 Matteo followed by Council Member Crowley.

2 COUNCIL MEMBER MATTEO: Thank you, Madam
3 Chair. Dr. Raju, welcome. You know Chair Johnson
4 mentioned that you inherited a mess. You also came
5 to an agency that quite frankly has overlooked Staten
6 Island for quite some time. [coughs] So much so that
7 it's one of the reasons why I've been at these budget
8 hearings yelling for capital money for a private
9 hospital. In Rumsey NY we're fighting for money for
10 our other hospitals, Staten Island University
11 Hospital, and why we have to fund out of our own
12 capital budgets my colleagues Joe Borelli, Debbie
13 Rose and I, and the borough president out of our
14 capital expense money to give to private hospitals
15 because we obviously we don't have a AJC facility on
16 Staten Island. And it has got to the point
17 historically that Senator Lanza will have to order
18 for the legislation the require HHC to spend 10% here
19 on Staten Island because we just don't get the
20 resources. We don't have our fair share, and that
21 has been the--the consternation and the--and the
22 frustration from us on Staten Island. And so I
23 understand that you have the Vanderbilt Clinic. So
24 I'd like you to go into a little bit more detail
25 about the--the funding, when we're going to start and

1 what exactly that is going to entail. And--and
2 Council Borelli is also here. We'd like to know your
3 plan for more resources, for more healthcare options
4 for Staten Islanders in the Mid-Island and the South
5 Shore. It just seems like--and again, this is
6 historically--this is, you know, the agency that you
7 came to that every budget season we're fighting for
8 our fair share on Staten Island--and--and it gets to
9 the point so much so that now that we are screaming
10 and yelling for a new ER at Rumsey because we--Rumsey
11 doesn't have the capacity. SIUH had a new ER years
12 ago, and now they're over capacity. We have--have an
13 healthcare issue on Staten Island. We don't get HHC
14 resources that we need, that we deserve. So I'm
15 asking you to one, tell us what the plans are for
16 Staten Island for us to meet off line obviously and
17 go over our ideas what we think HHC needs to and hear
18 it from the three council members directly. So thank
19 you, and if you could go into--

21 DR. RAJU: Thank you, sir. I think, you
22 know, as I've been living in Staten Island over 34
23 years of my life, I know that the--the overcrowding
24 of the EDs both at Rumsey and, you know, Staten
25 Island Hospital, and I have witnessed it first hand.

2 So, 70% of the ED visits in this country--Rumsey is
3 no exception--is what we call as the non-emergency
4 conditions because there's a lack of paramedical
5 access. People come to the Emergency Department to
6 get the paramedical. So we want to do something
7 collaborative. Collaborative means the Vanderbilt
8 commitment is built by September of next year. We
9 will be able to see 50,000 patients in Vanberbilt
10 Clinic. So that will off the--the Rumsey, you know,
11 emergency room. The strain will be less. Hopefully
12 we'll be able to deal with that. We are working--in
13 fact, I spoke to Dan Macina and we are working with
14 them, how to structure this clinic so that we are
15 able to be complementary to Rumsey, right, as opposed
16 to specialty care, family care. That's a part of it.
17 There is always an option. Like we did in the rest
18 of the system, we can have long hours, right, late
19 into the night. We can have weekend hours to take
20 off the--the load of the Emergency Room patients. So
21 we believe that we will be building it very, very
22 quickly because when model or remodel we--we really
23 had great success in doing Ida Israel Clinic after
24 Sandy that was steered by Cohen. So it's beautiful.
25 It looks great, and we will be replicate similarly,

2 and we will be able to provide not only primary care
3 and a lot of specialty care in that area, to be able
4 to live with that. And also this proves of other
5 clinics we have in Stapleton and Mariners Harbor to
6 give more care as to moving to this. So, we really
7 want to take a large load of primary care so that
8 people who go to the emergency department really
9 needed to be admitted to the hospital not just to a
10 primary care doctor. So that is the overall idea.
11 We're working very closely with the borough
12 president, right, and coming to the mid island we are
13 working. We have done the--the feasibility study on
14 the Seaview campus because the borough has got a
15 great idea keeping Island healthy, and now to double
16 some of the healthy initiatives there as well as he
17 wants to have a dementia center. He wants to put the
18 medical destination center, and we have actually, you
19 know, funded the initial study to look at the
20 feasibility of that, and we are really excited about
21 that we'll be able to provide something in the Mid-
22 Island and be able to deal with that. [bell] So we
23 will continue work collaboratively not duplicating
24 the efforts to do that, right? And that is our
25 overall Staten Island plan, and you are my

1
2 Councilmen. I will continue to work with you, as
3 this is a better person office, and be able to get
4 what we need done suddenly. (sic)

5 COUNCIL MEMBER MATTEO: I appreciate that
6 Dr. Raju, and I appreciate your Staten Island
7 perspective obviously, and I do agree with you about
8 Staten Island need--having to use our two ERs for
9 reasons that they probably should be getting care and
10 going to another facility. With that said, you know,
11 we still have to fight for the ER. We still fight
12 for the money and, quite frankly, the Mid-Island
13 South Shore residents need better facilities, better
14 primary healthcare facilities in those areas of
15 Staten Island. They--because this is a--a Vanderbilt
16 and it's going to handle the North Shore and that's
17 fine. Obviously, we don't pit on district in our
18 borough. We're all one borough. We want--but, the
19 truth of the matter is we need more on the Mid-Island
20 and the South Shore. I am obviously in support of
21 the plan at Seaview, but that's a long-term vision,
22 one I support and one I will work with you and the
23 borough president, but we--we can't have facilities
24 that close at 5 o'clock. We can't have facilities
25 that--that aren't available on the week-ends-

2 DR. RAJU: Yes.

3 COUNCIL MEMBER MATTEO: Because then they
4 go into the ER. Then they're there for nine hours.
5 Then it's frustrating. Then they're in waiting
6 rooms. They don't even get into a room. s I said
7 last week, the--the areas in the Rumsey ER as there
8 two chairs only. So we're--we're in a crisis on
9 Staten Island. We need help now, and again I--I
10 appreciate the efforts, but historically HHC needs to
11 step up. We need to step up now, and we'd like to
12 meet off line and discuss further specifics on this.

13 CHAIRPERSON FERRERAS-COPELAND: Thank
14 you, Minority Leader Matteo. We will now hear from
15 Council Member Rodriguez.

16 COUNCIL MEMBER RODRIGUEZ: [off mic] [on
17 mic] Yes, you know, a--a--a big concern that we have
18 especially for New Yorkers coming--living in the
19 underserved communities, you know, the lack of health
20 services, the health serve--services. What is--why
21 should we expect? As you know, many communities
22 such as--I can say from some places in Brooklyn,
23 South Bronx, Washington Heights have a higher
24 percentage of kids or children dealing with obesity
25 and asthma. So how much are you focusing on doing

2 more prevention so that those communities they have
3 the resources they need so that we can avoid for them
4 to be, you know, at the point where they need the
5 medical services instead doing some more educational
6 programs in our community.

7 DR. RAJU: You know, I--this is
8 something--a--a topic which is very close to our
9 heart in Health and Hospitals. We are the first
10 system where many years ago every kid who comes
11 through our primary care clinic, he got a BMI, Body
12 Mass Index documented on the chart. And the
13 propensity toward obesity is being identified.
14 Everywhere there are mulitple, multiple programs
15 available in pediatric clinics, in everyone and we
16 can give you the list of those things. Where we
17 identified those kinds who have a propensity towards
18 obesity and tried to do that from them offering them
19 food, offering them the classes. You know, putting
20 the group together, and helping them with that. So
21 we have this whole list of things. I'll be happy to
22 provide them with you. We are very focused on that.
23 Childhood obesity is a big concern for us, and that
24 we believe it is an epidemic in certain parts of the-
25 -of the city. And we have programs available in most

2 of our pediatric clinics. So we are able to do this
3 preventing and we are able to deal with that. Do you
4 have any extra things on that? If you want. Okay.

5 [background comments]

6 DR. RAJU: We'll be happy to provide it
7 with the list of things we do.

8 COUNCIL MEMBER RODRIGUEZ: My--my concern
9 is that--again, I remember in the 1990s there were
10 some programs about educating the communities about
11 eating healthy. And I think that the reality is
12 that, you know, having access to bikes, having access
13 to growing understanding, going and use a green area.
14 Being able to eat organic. You know can we--with the
15 resources that people have to have, and unfortunately
16 again like especially when you are the one that takes
17 most of those New York that they don't have
18 insurance. So my concern and question is how much
19 money are you looking to allocate in this coming
20 funding for the educational--doing it for the
21 educational area on--especially the eating healthy
22 and educating and taking or creating more
23 opportunities for people to use the resources that we
24 have. So that we can decrease the number of people
25 being obese and dealing with the asthma.

2 DR. RAJU: So every one of our hospitals
3 have got a farmers market outside. We have farmers
4 market, and we give--we give food prescriptions. We
5 write prescriptions on the--on the healthy food and
6 we pay for it for farmers market as a part of the
7 system. We have done that consistently every year,
8 and we continue to do that in every one of our
9 hospitals. As we not only prescribe medication, we
10 also prescribe food as a part of it, and we pay for
11 it from our budget. So this has been going on for
12 many, many years, and we work very, very closely with
13 the Department of Health and Mental Hygiene, and in
14 doing mostly a lot of community based education
15 sessions. My pediatricians are with the community
16 talking to people, helping them, connecting them to
17 care. And whoever come through our system we are
18 able to make sure that they're all--their weight is
19 watched, and they are able to be in activities, which
20 are able to keep their weight down. So all those
21 things are happening. We would be more than happy to
22 give the whole paper what we have done on that said,
23 the obesity side, which is a lot.

24 COUNCIL MEMBER RODRIGUEZ: Good. I--I
25 just hope this will see like more partnership

1 especially with City Harbors, or orders that they are
2 doing in those markets. Because I can tell you that
3 in my community I represent a great diverse
4 community, and those markets that we have in my
5 community are more targeting the middle-class area
6 that I have. They're are Ashton (sic) in--in work
7 and--and--and--and work and Ashton and Sea between
8 Seaman and Cooper or the Fort Washington 187. So
9 it's not necessarily targeting them, and I'm happy to
10 see those markets there. But those markets, the
11 farmers that we coming to our community they are not
12 necessarily in those communities that need it the
13 most.

14
15 DR. RAJU: Uh-huh, agreed. I think we
16 will continue [bell] to work with you. You know, if
17 you have some suggestions, but you will be--always
18 can do more. I would be more than happy to sit down
19 with you and see what your needs are.

20 CHAIRPERSON FERRERAS-COPELAND: Thank
21 you, Council Rodriguez. You'll be followed by
22 Council Member Crowley, followed by Council Member
23 Eugene. We've been joined by Council Member Levine
24 and Council Member Van Bramer.

1
2 COUNCIL MEMBER CROWLEY: Thank you to
3 our chairs. Good morning, commissioner. I have some
4 questions about correctional health--

5 DR. RAJU: Uh-huh.

6 COUNCIL MEMBER CROWLEY: --and your
7 oversight or your lack of contracting out now and
8 providing direct service. When it comes to
9 reimbursements, unlike the medical care that you give
10 out in your hospital facilities to people who aren't
11 considered inmates, you are not able to do Medicaid
12 reimbursements. Is that--is that correct, or--or is
13 there ways that you could somehow maximize the amount
14 of money you're able to receive from Medicaid
15 payments. This way you could bring down your cost of
16 operating the system. Is there any plan in place for
17 that?

18 DR. RAJU: So I have--I have Ms. Patricia
19 Yang here who is our Senior Vice President of
20 Correctional Health. So she will be answering your
21 question.

22 PATRICIA YANG: Sure. Good morning.
23 Currently for services that are provided in the
24 jails, there is no Medicaid reimbursement available
25 and that's federal law. It just recently passed in

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2 the state law--New York State is the ability for New
3 York State on behalf of its municipalities and itself
4 to request a waiver for the CMS to permit Medicaid
5 billing for services, certain services up to 30 days
6 prior to release. Services that are provide on an
7 inpatient basis are billable.

8 COUNCIL MEMBER CROWLEY: I'm sorry. I
9 didn't hear you that well.

10 PATRICIA YANG: Okay.

11 COUNCIL MEMBER CROWLEY: So now, when you
12 have doctors seeing inmates on Rikers Island there's
13 no chance of you getting any reimbursements for those
14 costs or any of the clin--clinical type of
15 healthcare.

16 PATRICIA YANG: So currently, there--
17 there are funds that are available. There is State
18 Aid for certain services that are public health
19 related, and we do capitalize on those. But, the
20 Governor proposed and the Legislature passed a recent
21 law in New York State that will permit New York State
22 on its behalf and on behalf of the municipalities
23 inside New York to bill Medicaid, to request CMS a
24 waiver that would permit federal fiscal participation
25 for services that are provided to inmates in jail

1 settings 30 days prior to release. We haven't seen
2 the regs on that.

3
4 COUNCIL MEMBER CROWLEY: Well, that could
5 cover a lot of your costs because the average person
6 is staying only about 30 days.

7 PATRICIA YANG: That--the--the rate
8 structure and the eligible services are yet to be
9 determined. Again, that's in the regulatory writing
10 that's--that's going to be starting soon. But yes,
11 we are excited at the opportunity and the possibility
12 of being able to--to capital on federal and state
13 dollars.

14 COUNCIL MEMBER CROWLEY: But when you
15 take an inmate off the island and bring the inmate to
16 Elmhurst Hospital or Bellevue, then you're able to--

17 PATRICIA YANG: [interposing] Yes, we--

18 COUNCIL MEMBER CROWLEY: --you get
19 reimbursements?

20 PATRICIA YANG: Yes for inpatient stays.

21 COUNCIL MEMBER CROWLEY: And-and there
22 are a lot of inmates that are around the clock,
23 they're in around-the-clock medical care. They're in
24 certain units that are very expensive to your
25 department, but you're not billing for those inmates?

1
2 PATRICIA YANG: Correct and that is a
3 federal prohibition.

4 COUNCIL MEMBER CROWLEY: Wouldn't it make
5 more sense if they're going to be in this facility
6 under healthcare for--for a longer amount of time for
7 you to put them in a facility where you could bill
8 the federal government for it.

9 PATRICIA YANG: Yes, and--and that makes
10 a lot of sense to us, and that's why we supported the
11 State's legislation.

12 COUNCIL MEMBER CROWLEY: Well, it doesn't
13 make sense because there are--first of all, there are
14 like 800 inmates right now on Rikers Island waiting
15 to get into one of these clinical setting type of
16 facilities, and they're building more of these
17 facilities on the island. If they built these
18 facilities close--off the island or in a healthcare
19 building, then you could bill the federal government
20 for all the costs of their medical care.

21 DR. RAJU: Well, it--it is again--it is
22 not the--where the building is. Do the quality for
23 inpatient care. In other words, if they are to be
24 admitted to a bed in a hospital to go through that
25 process. Because that is an issue. Because the

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2 Medicaid a lot of times we admit patients. Lots of
3 time Medicaid come back and say no this patient
4 should not have been admitted. Should have been
5 treated as an outpatient. So it is--it's the
6 position where it is, it is a city area--city area
7 condition that's required.

8 COUNCIL MEMBER CROWLEY: I'm just--how
9 much is your deficit for this year projected to be?
10 Overall, not--

11 [background comments]

12 COUNCIL MEMBER CROWLEY: The--the cost of
13 the--the healthcare to the inmates.

14 DR. RAJU: Those inmates so what is the
15 total budget on this?

16 PATRICIA YANG: Sorry, it's--it's \$243
17 million this year--

18 DR. RAJU: [interposing] Yes.

19 PATRICIA YANG: --including the new need.

20 COUNCIL MEMBER CROWLEY: Okay, so it's--
21 it's a--a quarter of a billion dollars for you to
22 operate that system, and you could receive more
23 reimbursements from it if it was managed more
24 efficiently?

25 PATRICIA YANG: It's not--

2 COUNCIL MEMBER CROWLEY: [interposing]

3 I'm just trying to get at your overall deficit and
4 look at ways of delivering this service and getting
5 reimbursements for this service, and making sure that
6 we're actually getting the--the inmates, and--and
7 [bell] nearly 40% of which have been diagnosed with
8 a--a health need--a mental health need. And of the
9 40%, about a quarter of them have a significant
10 health need, and they should probably be--be in your
11 care 24/7 those particular people. You know, I just--
12 you know, a quarter of a million--a quarter of a
13 billion, \$250 million is spent annually, and you're
14 really--how much of that are you getting reimbursed
15 from the federal government?

16 DR. RAJU: So I think--I think the--the
17 issue I--I get your point, but there is usually is
18 this right? We can't admit a patient to a hospital
19 whether it is an inmate or a regular patient just
20 because we want to get the Medicaid dollars because
21 there are strict criteria for admitting a patient to
22 a hospital, and the same criteria applies to the
23 inmates but they needed that. (sic) Just because
24 somebody is--is--has got a mental illness, which are
25 very well controlled by medication, we can't admit as

1 an inpatient into the--unless they are either a
2 threat to themselves or a threat to other people
3 because sometimes it does happen. So we will
4 probably--that's one of the advantages of these and
5 in the system because we are integrating both
6 inpatient/outpatient model together. So if people
7 are to go there's no hand-off back and forth, and one
8 of the areas where we are very, very helpful to us is
9 as I testified in my opening comments, we are able to
10 enroll these people and they're--when they get out of
11 the jail, they're able to continue the care in our
12 system, and we try to enroll them in--in Metro Plus,
13 our health plan, and also we have started having our
14 people in the visitors center. We have a--a table
15 there. So that we are also trying to get the family
16 members that they will be able to continue and get in
17 the care in our system. But--but if the rule changes
18 that if they say that you can start billing the
19 inmates care, the outpatient care through Medicaid,
20 then that will be extremely helpful us because we've
21 provide more outpatient care than inpatient care.

22
23 COUNCIL MEMBER CROWLEY: No further
24 questions. Thank you.

CHAIRPERSON FERRERAS-COPELAND: Thank
you, Council Member. Council Member Eugene followed
by Council Member Levine.

COUNCIL MEMBER EUGENE: Thank you very
much, Madam Chair. Commissioner and members of the
department, thank you very much for being here, and I
want to take the opportunity also to thank you for
the--all the effort that you are doing to provide
high quality service--medical services to the New
Yorkers. We know this is a big task. You know,
providing health services to people this is a--a
gigantic task that it require expertise, knowledge
skill and also resources, and all of us in the City
Council are going to work together with you to make
sure you achieve your goal, your goal to keep people
in new York City healthy. With respect to--to
informing Health and Hospitals Corporation, the
recent the recent plan released with the Fiscal Year
17 Executive Plan includes four strategies on add to--
to inform HHC, the strategy, the first strategy is
providing access to care and insurance coverage for
the uninsured. This is a very important issues
because we know that regardless of the immigration
status of the per--of the people, and also regardless

1 of their ability to pay, they are entitled to, and
2 they deserve also medical treatment because this is a
3 big health issue, a public health issue. And, what I
4 would like you to do for us something that you--is to
5 give us more detail about your plan, your strategy to
6 make sure that the uninsured they get access also to
7 the medical care that they deserve especially your
8 outreach program. And also, you know, we all know
9 that New York is home to so many immigrant people,
10 who all came from different backgrounds, people who
11 don't speak English properly. People who don't--
12 don't know how to navigate through this system, and
13 those people they are, those who are in need, you
14 know for medical services. Could you please, you
15 know, give us more detail about what are the
16 strategies and the steps that you use to appropriate
17 these very, very important tasks of providing
18 services to the uninsured?
19

20 DR. RAJU: Okay. Thank you Councilman.
21 So, first let me state that the--our mission is that
22 we turn no one away. Insurance, no insurance,
23 immigration, no immigration status, we take care of
24 everybody. I'm really proud of that. That's why we
25 are the--the safety net for safety nets in--in the

2 country. Our--in the past we used to provide a lot
3 of initial care for which we got compensated by some
4 federal/state mechanism. The money started coming
5 in. But now under the SCA (sic) that money is coming
6 to an end, or if it is actually getting slashed it
7 comes to an extent. And that is why Health and
8 Hospitals is in deep financial trouble, as we talked
9 about this morning. So, the question is how do you
10 get compensated for uninsured care we provide? That
11 is the issue. One, we want to do--we started a pilot
12 program to show that if you provide uninsured care,
13 uninsured with the quality of care that is being
14 piloted right now at the Elmhurst and at the--at
15 Gouverneur with the Mayor's program, it actually
16 Health NYC. We're basically showing to the rest of
17 the world that if you take that initial population
18 and give them the quality of care, you reduce their
19 hospitalization. You reduce the ED visits, and you
20 actually save money for health delivery system across
21 the nation, right. That is one thing on a local
22 level, but we are also advocating at the federal
23 level that there must be a mechanism to fund the care
24 for uninsured people. And there are waivers
25 available. For example, there's a waiver granted for

1 the State of California, right. It--it is called--it
2 is for uninsured people in California granted by the
3 Public Hospital Systems, providing coordinated care
4 so that these people stay healthy and don't use the
5 emergency room unnecessarily, and--and avoid--
6 avoidable hospitalization. And we are trying to
7 convince the federal government is there something we
8 could do with that. And the third thing we are
9 working with the State Department is also that
10 whether we can use some of the uninsured care money.
11 Can we fold it into the DSRIP so that we can protect
12 that over the years to come? Because the DSRIP will
13 end in 2020, but we want to [bell] continue that
14 beyond that. So these are some of the initiatives we
15 are making for the local level, city level, Action
16 NYC federal level with--we're looking for a waiver on
17 the state level, right? We're looking for our state
18 initiatives to get this done. So we have multiple
19 efforts which are going on.

21 COUNCIL MEMBER EUGENE: Thank you, Dr.
22 Raju. With respect to emergency medicine services
23 that's for them all, we know that in the past years
24 New York City--

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2 CHAIRPERSON FERRERAS-COPELAND:

3 [interposing] Council Member, if you can just wrap up
4 your statement and I can put you on the second round
5 if you have additional questions.

6 COUNCIL MEMBER EUGENE: All right, thank
7 you very much. Thank you so much and I'll be back
8 later on.

9 DR. RAJU: Thank you.

10 COUNCIL MEMBER EUGENE: Thank you so much
11 for the answer. Thank you, Madam Chair.

12 CHAIRPERSON FERRERAS-COPELAND:

13 [interposing] Thank you, Council Member.

14 COUNCIL MEMBER EUGENE: Thank you.

15 CHAIRPERSON FERRERAS-COPELAND: Thank
16 you. We will now hear from Council Member Levine
17 followed by Council Member Koo, and we've been joined
18 by Council Member Barron.

19 COUNCIL MEMBER LEVINE: [static on mic]
20 Thank you, thank you, oh. Thank you Madam Chair.
21 Dr. Raju, great to see you.

22 DR. RAJU: Great to see you.

23 COUNCIL MEMBER LEVINE: Great to see
24 your colleagues.

25 DR. RAJU: Thank you.

2 COUNCIL MEMBER LEVINE: Plenty of people
3 have drawn a comparison between the Next Generation
4 Plan at NYCHA, and the plan for transformation at--a
5 Hotel and Hospitals. A component of the NYCHA plan
6 is to leverage one asset they have, which is open
7 real estate particularly in neighborhoods where
8 that's a very valuable asset. And I've heard you
9 refer to a reconsideration of facility use. I think
10 you've been clear to say you don't intend to close
11 any facilities. But I wonder whether you are [off
12 mic]--considering--I'm sorry--[on mic]--whether you
13 are considering development opportunities on HHC
14 properties?

15 DR. RAJU: We are doing a real inventory
16 of all the vacant spaces as those underutilizes
17 spaces. I'm--everything is under consideration. So
18 as we develop those plans, we'll be more than happy
19 to come back to the Council and share with you.

20 COUNCIL MEMBER LEVINE: Is there a space
21 on any of your campuses that could potentially be
22 used for what's called infill where say housing could
23 be developed as a way to generate revenue?

24 DR. RAJU: As you know, we are probably
25 the only healthcare system over the last decade we

2 know there's the empty lots, we always provided
3 supportive housing. The two supportive housing to
4 the Kings County Camps, Camba 1 and 2. In
5 Metropolitan--next to Metropolitan we have Metro 90--
6 99 Metro. We have supportive housing. Then, we have
7 a supportive housing going to be built in the parking
8 lot of--of Woodhall Hospital where there is the empty
9 parking lot. So we are the only system because we
10 realized many, many years ago health outcome depends
11 on stable homes, right. Otherwise, you can never
12 deliver healthcare right. Even before people started
13 talking about social and general health, we have been
14 in the journey for many years, and we continue to do
15 that. Right, we have continued to have parcels. We
16 are Parcel T Building in Queens Hospital Center.
17 That is an area we are looking at delivering
18 something there as a part of it. And Seaview we
19 talked about. Three is a real--at Seaview we could
20 develop. So we are looking at every possible thing.
21 We are doing an inventory with the Deputy Mayor's--
22 of, you know, Alicia Glen's Office and taking a look
23 at it with the EDC. So once we compare the list,
24 we'll be able to answer the question much better
25 where the empty spaces are.

1
2 COUNCIL MEMBER LEVINE: Well, please keep
3 us posted on that. We--I certainly encourage you to
4 explore every means. You have a desperate need for
5 funding. No office should be ignored. When you talk
6 about housing development and it has an impact those
7 surrounding neighborhoods, I think a lot of us should
8 be concerned about what kind of housing is developed,
9 whether there it will be community input in the
10 development process, questions of affordability. We--
11 these are complicated policies to push forward. So
12 please keep us in the loop. In my remaining time, I
13 just want to remark that some of the other large
14 multi-hospital systems in the city have moved to the
15 model they perhaps euphemistically call models of
16 excellence where as opposed to repeating every
17 specialty at every hospital, you have a focus on some
18 specialties on some--on some hospitals. And perhaps
19 you stop offering every specialty at every hospital.
20 So maybe oncology will become a specialty at one
21 hospitals, but you'll reduce obstetrics there. That
22 has an advantage in that you can really develop
23 expertise, but for any given neighborhood it means
24 you may have to go to farther to access some

2 specialties. Is--is--is this plan that you are
3 considering or perhaps have underway?

4 DR. RAJU: No, we--we are definitely
5 looking at every option, but I just want to tell you
6 when we have our clinical services available, it
7 depends on three factors: The factor one will be our
8 ability to provide the service, the level of
9 competency and the quality and the numbers, which we
10 will be able to do that. But let's not forget the
11 community needs. Some places where we are the only
12 community--you know, community needs--we serve the
13 community because we are the only hospital where
14 people come to because not in the city every hospital
15 welcomes the patients we serve sometimes. So, we
16 need to make sure that as we do those things we need
17 to make sure we don't create a healthcare vacuum in a
18 particular neighborhood, right, because of they of
19 they are not able to travel. The third point is we
20 also have to be cognizant of as we double up the
21 healthcare delivery or do the excellence, we need to
22 make sure what communities needs to travel. How much
23 are they able to travel? If they are traveling with
24 three buses that almost takes half a day, then that
25 will be a big access barrier problem. So [bell]

1 everything will be on the table. There'll be open
2 discussions with the community, with the elected
3 officials, with our neighbor partners and community
4 advisory board, and the City Hall as we develop this
5 plan. But we will take into consideration all those
6 factors when we decide what to do with the services.
7

8 COUNCIL MEMBER LEVINE: Thank you very
9 much,

10 CHAIRPERSON FERRERAS-COPELAND: Thank
11 you, Council Member. We will hear from Council
12 Member Koo before we begin the second round.

13 COUNCIL MEMBER KOO: Thank you, Dr. Raju
14 and your wonderful staff. My question to you is a
15 few days ago I read--I read an article in the Post
16 about an intern's experience, her experience working
17 Coney Island Hospital So it was about the constant
18 understaffing emergency. Is this a big problem in
19 New York Hos--New York Public Hospitals,
20 understaffing, especially in nursing--nursing?

21 DR. RAJU: Okay, councilman, first let
22 me--let me tell you that we provide excellent quality
23 care and we are--we are working very hard to improve
24 the patient experience at various times. That is an
25 anonymous article with a lot of loopholes in it, with

2 a lot, you know, statements, which are not true,
3 untrue statements in that--in that article, which are
4 not true. And unkindly disparages my nurses and
5 doctors and the very hard working employees. I
6 cannot believe that any one of my nurses will wait to
7 see a patient die, a child die and do nothing about
8 it. I'm very saddened by that because that is not
9 true. Because I know it's not true because I've
10 been--I've been in this system for many years. So I
11 really do not want to get into that, you know, an
12 unsubstantiated tabloid or article based on some
13 anonymous souls. It is really unfair to the very
14 hard working employees of mine, and my doctors and my
15 nurses. So, I been--having said that, patient
16 experience is very important to me, right. If
17 somebody complains we really want--we get to the
18 bottom of this, and we want to gain them back because
19 we believe that the quality and the experienced need
20 to be delivered together. So we are committed to
21 getting everything done. I obtain care at Coney
22 Island Hospital, right. My private doctor, my
23 private care doctor is in Coney Island Hospital.
24 I've been a Coney Island Hospital patient for the
25 last 15 years of my life. My mom, who is--with

2 terminal cancer is a Coney Island patient. My kids
3 got Coney Island Hospital for their care. So I just
4 want to assure you that my kids are safe. They go
5 there and they take care of care. So, I'm not going
6 to really give any more credence to an anonymous
7 unsubstantiated things, which are not true. There
8 are lot of things in that article, which are not
9 true. I do not have an ICU, Pediatric ICU in Coney
10 Island Hospital. So I don't what ICU they're talking
11 about. I know where the patient is. So there are so
12 many things, which are not--not true, but again, I
13 don't want to get into discussions regarding that
14 because then we'll be here the whole day. I am very,
15 very upset. I'm very saddened because that cast my
16 hard working nurses and doctors and other employees
17 in such a bad light, and that is not right because
18 that is not true.

19 COUNCIL MEMBER KOO: So then my question
20 is--is understaffing the problem at New York City
21 Hospitals?

22 DR. RAJU: The understaffing is--you
23 know, we are very cognizant of understaffing, right,
24 because it does--it's based on demand. Some of the
25 hospital EDs are very, very busy. I understand that,

1 right? It is the truth because the demand changes as
2 you go into that. We try to manage it the best we
3 can at various levels, and able to deal with that.
4 So, we are very cognizant of it, but I want to tell
5 you nowhere in the system is any under-serving, we
6 never provided a bad quality results that we are
7 aware of, right. I mean anybody who complains to us
8 we take them very seriously. We--we deal with them,
9 but you can compare us. Our comparative quality data
10 we took public information. It stands up to any
11 other brand name hospital in New York City, and I'm
12 very proud of the quality care we give in our system
13 with the very limited resources because of very, very
14 hard working committed employees I got.

16 COUNCIL MEMBER KOO: So, is pay and
17 compensation a factor in recruiting competent and
18 qualified nurses or doctors in New York--New York
19 City Hospitals?

20 DR. RAJU: You know, I--I--just question
21 gets asked a lot of times. I'm not going to--I'm
22 going to because to work in New York City Health and
23 Hospitals public system, you don't get rich by
24 working in the public system. If you're looking for
25 more money, better comforts, better things, then New

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2 York City Public Hospitals is not the place, but my
3 employees come and work for us because they share the
4 values we all share that they want to do public
5 service. They want to take care of people like them
6 in their neighborhoods, and give the best possible
7 care to them. So, I just want to know we attract a
8 different kind of people to come to institutions.
9 People who come to an institution are not looking for
10 more money because we simply cannot match the money,
11 which is given other brand name hospitals, but [bell]
12 they come with the social values. They fight for
13 social and healthcare justice like we all do, and
14 that is the reason they come us. So I do not see--we
15 attract a different group of people, not the people
16 who are looking to find a job for money.

17 COUNCIL MEMBER KOO: [off mic] Thank you,
18 Madam Chair.

19 CHAIRPERSON FERRERAS-COPELAND: Thank
20 you, Council Member Koo. We will hear from Council
21 Member Rosenthal.

22 COUNCIL MEMBER ROSENTHAL: Chairs, sorry
23 about that. Thank you so much, Chairs for holding
24 this hearing. Dr. Raju, thank you so much, and I do
25 have--I do have a bias going into my questioning. I

2 want to start by thanking you for hiring Mr. PV
3 Anantharam. I think with him by your side, there's
4 no going wrong. So, you are in good hands.

5 DR. RAJU: Okay.

6 COUNCIL MEMBER ROSENTHAL: It was a wise
7 decision. [background comments] Well, there you go.
8 So I guess we're all set then. Now, what I want to
9 ask you is in--in my view the Health and Hospitals
10 Corporation is a little bit between a rock and a hard
11 place in terms of your mission to serve everyone who
12 walks in the door, and I'm wondering how you
13 contemplate moving forward with the very difficult
14 decisions that lie ahead in underutilized wings of
15 hospitals. For example if one of your hospitals has
16 very little--I'm making this up--obstetrics care. So
17 they're just not doing a lot of deliveries and--and
18 we all know that it's the quantity of doing a service
19 that makes it better. And if you're at 4% in
20 obstetrics in a wing in one of your hospitals, are
21 you--would you contemplate shutting down all but the
22 most urgent services of that type of care.
23 Obstetrics really was a bad example. You know, some
24 area of care.

25 DR. RAJU: Sure.

2 COUNCIL MEMBER ROSENTHAL: I mean, you
3 know, Hepatology--

4 DR. RAJU: [interposing] I know.

5 COUNCIL MEMBER ROSENTHAL: --and instead
6 working on the strength of that hospital, but willing
7 to make the decision to not do something that some
8 people in the community would need, but there really
9 isn't the full no demand for. And you have the
10 luxury of having 11 hospitals, thereby, asking people
11 to go somewhere else, possibly some miles away. But
12 so that they would get better quality service a
13 little bit farther away. And this little bit gets to
14 Council Member Koo's point about understaffing and
15 thinking hard about strategic placing of your
16 staffing. Are those conversations on the table?

17 DR. RAJU: Yes, as a--as a part of
18 transformation we are looking at the entire clinical
19 delivery system model, and as I--and I respond to the
20 council member, as you make the decisions, of course,
21 quality is number one. If you cannot provide a
22 service in good quality, then we should not provide
23 it because that's not good for anybody, right? But I
24 can tell you the quality of services of the Health
25 and Hospitals is very, very good, you know, to do

1 that, right. The second part of it is as we
2 restructure clinical services in various places, we
3 need to take a look at the quality, the competency
4 and the demand, which you are talking were good, and
5 also we need to take a look at the community needs
6 and community--what is available in the community.
7 Because somewhere we have to be very careful in some
8 communities. If we don't provide the service, how
9 much of hardship it will provide for those--for them.
10 That's what I was talking about. If they have to
11 take two buses to go to a place.

12
13 COUNCIL MEMBER ROSENTHAL: Of course.

14 DR. RAJU: Right. So those are some of
15 the things. So these discussions need to be
16 thoughtful. They've got to be taken in--in
17 collaboration and the--and discussions with the local
18 community and see what's needed. And also you're
19 right. There are some community needs that are not
20 supplied to anybody. There are some areas in the--in
21 the city where we need a primary care doctor, and we
22 are doing that, right. In the next--this year we
23 will go in the six--six places, which are called high
24 need neighborhoods--

2 COUNCIL MEMBER ROSENTHAL: [interposing]

3 Right, Dr. Raju, I'm asking a little different--

4 DR. RAJU: [interposing] Yes.

5 COUNCIL MEMBER ROSENTHAL: --question.

6 What I'm saying is in the wings where they are

7 underutilized--

8 DR. RAJU: [interposing] Uh-huh.

9 COUNCIL MEMBER ROSENTHAL: --and this is
10 not new data.

11 DR. RAJU: Yes.

12 COUNCIL MEMBER ROSENTHAL: I'm sure you
13 have all of this and you've been looking at it
14 already. So in the areas where there's
15 underutilization. So the demand is not there.

16 DR. RAJU: Yeah.

17 COUNCIL MEMBER ROSENTHAL: Right, so you
18 have 4% utilization, and a whole wing--

19 DR. RAJU: [interposing] Yes.

20 COUNCIL MEMBER ROSENTHAL: --that is open
21 and to provide that service, are you willing to make
22 the hard choices in the road ahead?

23 DR. RAJU: You know, what--what we are
24 looking at that point was the--all underutilized and
25 unutilized spaces, right. What are the services we

1 do bring into them? That is the question, right? So
2 we are basically-- For example, I was alluding to one
3 thing. So in some places have legal services for our
4 patients because they will very much benefit from
5 the, right. In some places where we are trying to
6 bring those social service agencies into them, to
7 rent the space to a social service agency so they are
8 able to get them what they need. So we are--we are
9 looking at all of them as a part of it. If we don't
10 want to lose--if we don't want to leave any space
11 empty with paying for it when we can do something
12 better with it.

14 COUNCIL MEMBER ROSENTHAL: Thank you
15 Council Member. We will now hear from Council
16 Barron, and then we will begin our second round. So
17 any members that are going to join us, you're going
18 to be part of the second round after this. Council
19 Member Barron.

20 COUNCIL MEMBER BARRON: Thank you, Madam
21 Chair and to the Co-Chair that's here and to the
22 panel that's here. I didn't have a chance to be here
23 for your testimony, but I will certainly review it
24 because I think that this is a very critical area. I
25 am CUNY's Chair--I'm the Chair of the Committee on

2 Higher Education, and we had a CUNY hearing, and we
3 spoke about nurse preparation, and we know that
4 throughout the nation, there's a shortage of nurses.
5 So I wanted to ask you in terms of healthcare
6 providers, is there any program that we're looking at
7 that will help to increase the number of nurses that
8 are being prepared? Do you have any partnerships
9 with the preparation schools that have nurses? And
10 we know that part of their training, they've got to
11 get those practicals. And a second question is where
12 do you find that most of your staffing comes from in
13 terms of the nurses? Do you come from a particular
14 preparation area, or do you find that there's a
15 particular school or colleges that provide the nurses
16 that come into the H&H programs?

17 DR. RAJU: Okay, thank you. I think we
18 working with all nursing schools in New York City
19 including CUNY. Their nursing students are precepted
20 (sic) by our nurses in every one of our hospitals,
21 but they are teaching hospitals. Like--just like we
22 train doctors, we train nurses in this place. So
23 they come from almost all nursing schools in place,
24 and one of the great advantages we have, which I
25 believe that we can get a market share, is the fact

1 that we are probably--most of our nurses they reflect
2 the community they serve, right. You walk into Kings
3 County, you will see the nurses in Kings County.
4 They--they serve--the local community they serve.
5 You go to Lincoln or you go to Elmhurst or you go to
6 Coney Island, wherever you go because I always used
7 to say in multiple national forums probably the only
8 healthcare system in the country where I looked like
9 my patient and my patient looked like me. I used to
10 say this: If you have a problem understanding an
11 accent, you ought to go to Elmhurst. Then they will
12 speak like me, right. So this is the issue. So we
13 do have a very diverse population in our system. Our
14 nurses come from where we serve. Most people in
15 their communities. We work with all schools
16 including CUNY towards our pipeline of nurses coming
17 in. We do not have any nurses coming from outside of
18 the country or coming from Long Island or some
19 places. Like some of them they moved longer than
20 they plan, but not necessarily coming from that. So
21 we really reflect the local schools and that's where
22 we get all the nurses from. That's where claim them.

24 COUNCIL MEMBER BARRON: Who--who bears
25 the responsibility for any kind of insurance

2 liability that might be associated with the
3 preceptorship aspect of nursing preparation?

4 DR. RAJU: I--I need to get back to you
5 on that because usually I think we provide them the
6 non-price (sic) coverage, but I will--I will check
7 with my legal folks and get back to you.

8 COUNCIL MEMBER BARRON: Okay, thank you.

9 DR. RAJU: Thank you.

10 COUNCIL MEMBER BARRON: Thank you, Madam
11 Chair.

12 CHAIRPERSON FERRERAS-COPELAND: Thank
13 you, Council Member. So we're going start our second
14 round, and then our chairs will go and then we have
15 some additional members that have questions bearing
16 in mind that we are at 12:15, and I think we were
17 supposed to have started DOHMH. So I have two
18 questions, and then we will open for the second
19 round. This is kind of piggybacking on Chair's
20 Johnson's comments about Metro Plus. What percentage
21 of revenue is lost by Metro Plus and its enroll--
22 enrollees seeking services at other hospitals outside
23 the hospital network. I mean, you know, we focused a
24 lot about growth. Last year you came in with a very-

2 DR. RAJU: [interposing] Uh-huh.

3 CHAIRPERSON FERRERAS-COPELAND: --large
4 number getting a million. Clearly, we're not going
5 to get there, but being registered in Metro Plus does
6 not meant that you can only go to the HMH. So what
7 percentage do you see of--of enrollees actually going
8 or those that aren't going?

9 DR. RAJU: Sure. So there are--Metro
10 Plus in a--in a--in a big scale over 50,000 feed
11 (sic), one-third of Metro Plus expenses, revenues go
12 to the pharmacy, and the other one-third goes to non-
13 HHC hospital, and one-third is used for care in the
14 Health and Hospitals Corporation. This is the--the
15 dilemma we have, right. Now, we are starting to
16 improve the access because of late hours in the
17 evenings and weekends, and also we're building 12 new
18 clinics in high-need neighborhoods that has under
19 200,000 coming. Vanderbilt under 50,000. So all
20 those things will help to bring more of those
21 patients into Metro Plus or into Health and Hospitals
22 as opposed to outside. But the flip side is when
23 people want to choose a plan, they want a wide
24 variety of hospitals they can go to, right. If you
25 say the Metro Plus you can only go to Health and

2 Hospitals, then some people may not like to choose
3 that because where they live, there is no Health and
4 Hospital nearby, right. So we are balancing that
5 very carefully. As we grow this, right, we need to
6 have some network of hospitals, but at the same time
7 we need to drive more business to Health and
8 Hospitals so that they stay with us. In the past, a
9 few years ago before I came in, it was always a
10 problem because we don't have enough access. So
11 people join the plan and they can't see a doctor in
12 Health and Hospitals. They have to wait a long
13 period of time. Then they say, wait a minute, I'm
14 going out of the plan. I'm going to some other plan
15 because I want to see my doctor. So now we are--we
16 are closing the gap. We're not there yet. We need
17 to really be able to have a day where people can get
18 appointments the next day or the same day. We have
19 to get to that, but we will get to that, right? But
20 that is a problem here. So we need to balance out
21 the--enrolling people with a good network so people--
22 more people will join us. At the same time keeping
23 people within our system.

24

25

2 CHAIRPERSON FERRERAS-COPELAND: And you
3 said one-third. Do we have a dollar amount as to
4 what that number is?

5 DR. RAJU: Yeah, we can give you that.
6 Do we have it?

7 PLACHIKKAT ANANTHARAM: [off mic] We
8 don't have it right with us, but we can provide it.

9 CHAIRPERSON FERRERAS-COPELAND: Can you
10 turn on the mic just for the record.

11 DR. RAJU: It's more than \$3 billion.
12 I'm sorry.

13 CHAIRPERSON FERRERAS-COPELAND: If you
14 don't say it in the mic, it doesn't get on the
15 record. (sic)

16 PLACHIKKAT ANANTHARAM: My--my spouse
17 complains a lot I do this. The--the overall revenues
18 for Metro Plus are around \$2.3 billion, and ad Dr.
19 Raju mentioned, about a third--a third--a third of
20 those--

21 DR. RAJU: [interposing] \$700 million
22 comes to us, \$700 million goes other hospitals and
23 \$700 million is about pharmacy costs.

24 CHAIRPERSON FERRERAS-COPELAND: Okay, can
25 you just give us that breakdown.

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2 PLACHIKKAT ANANTHARAM: Sure. I'm sorry.

3 CHAIRPERSON FERRERAS-COPELAND: Thank

4 you. Will Health and Hospitals' continued failure to

5 achieve savings put the city on the hook for another

6 \$500 million subsidy next year? And if the city is

7 likely to give a subsidy to Health and Hospitals in

8 Fiscal 2017, why haven't you shown it in the budget?

9 PLACHIKKAT ANANTHARAM: I'm a little

10 confused about the question.

11 CHAIRPERSON FERRERAS-COPELAND: So we are

12 stepping up and we're going to support the Health and

13 Hospitals by \$500 million--

14 PLACHIKKAT ANANTHARAM: [interposing] I--

15 I--I thank you for that.

16 CHAIRPERSON FERRERAS-COPELAND: --we

17 don't see that. We've-we've had a lot of discussions

18 about savings in revenues as we move forward.

19 PLACHIKKAT ANANTHARAM: Yes.

20 CHAIRPERSON FERRERAS-COPELAND: Yet, we

21 don't see any of this being considered for 2017. Are

22 you assuming or are you committing that you--that

23 your understanding is that you won't need another

24 \$500 million or \$100 million or \$50 million or \$200

25 million or a billion next year.

2 PLACHIKKAT ANANTHARAM: A big part of--

3 CHAIRPERSON FERRERAS-COPELAND: Your mic
4 is off again.

5 PLACHIKKAT ANANTHARAM: I press it down
6 here.

7 CHAIRPERSON FERRERAS-COPELAND: Oh, maybe
8 close.

9 PLACHIKKAT ANANTHARAM: A--a big part of--
10 --of--of the plan for '16 including the \$337 million
11 of forgiveness of debt service in non-practice where
12 I think it was 15, was because a lot of the
13 initiatives that we had in '16 has been postponed to
14 '17. So we don't anticipate requiring that same
15 assistance again in '17. A lot of the strategies
16 that we've got planned in '17 are pretty real. We
17 are hoping that we don't have to come back to this
18 place here, and requiring that same level of
19 assistance. The city has already stepped up in terms
20 of forgiving debt service obligations in the
21 baseline. So we can get this adequate funding.

22 CHAIRPERSON FERRERAS-COPELAND: So do you
23 see that the debt service forgiveness will have to be
24 a part of a long-term commitment from the city?

25

2 PLACHIKKAT ANANTHARAM: It's already in
3 the Financial Plan for the next four years so--

4 CHAIRPERSON FERRERAS-COPELAND:
5 [interposing] Right.

6 PLACHIKKAT ANANTHARAM: --yes. So we do
7 believe that it's a necessary assistance to keep
8 sustaining Health and Hospitals.

9 CHAIRPERSON FERRERAS-COPELAND: Okay. We
10 are--I--I have some additional questions, but I'm
11 just going to get them to you. If you can just get
12 them back to us--

13 DR. RAJU: [interposing] Sure, I do
14 that.

15 CHAIRPERSON FERRERAS-COPELAND: --
16 expeditiously. We will now hear from Chair Johnson
17 followed by Chair Cohen.

18 CHAIRPERSON JOHNSON: Thank you, Madam
19 Chair. As part of the Transformation Report, the
20 Manatt Report and the recommendations that were
21 rolled out, it was mentioned there was going to be a
22 blue ribbon panel. Who's on that blue ribbon panel?

23 DR. RAJU: We can give you the names of
24 the people.

25 DOUGLAS JOHNSON: How many people?

2 DR. RAJU: How many people--how many
3 people. [background comments] If we can give you
4 that in a minute. It's about nine.

5 PLACHIKKAT ANANTHARAM: There are eight.

6 DR. RAJU: Eight people, eight or nine
7 people.

8 CHAIRPERSON JOHNSON: Eight?

9 DR. RAJU: Yeah, I--I will give you the
10 number. I don't want to guess.

11 DOUGLAS JOHNSON: And when can the public
12 and the Council expect to see the findings of the
13 panel? What's the timeline on recommendations?

14 DR. RAJU: I think that this is somewhere
15 between 90 days and 120 days they are going to--they
16 will be meeting the--I think in--in--in a week or so
17 they'll be meeting in the first meeting. We have not
18 arranged anything yet. It's still on the--we're
19 discussing with them, but it--as soon as we have the--
20 -the dates available I'll be happy to provide it to
21 you.

22 CHAIRPERSON JOHNSON: Okay. You
23 testified at the Preliminary Budget hearing that the
24 Council would receive the Jail Health Report that's
25 mandated by law--

2 DR. RAJU: [interposing] Yes.

3 CHAIRPERSON JOHNSON: --this month. Is
4 that still your plan to get that to us this month?

5 PATRICIA YANG: Yes, it is imminently.

6 CHAIRPERSON JOHNSON: Imminently?

7 PATRICIA YANG: Yeah.

8 CHAIRPERSON JOHNSON: Great. So the
9 corporation saw an increase in the Executive Budget
10 of \$7.3 million for three Correctional Health
11 Initiatives in the Executive Plan. How does that
12 funding compare to what you officially requested as
13 part of your Vision 2020 Plan for Correctional
14 Health?

15 PATRICIA YANG: It represents one of the
16 key elements of--of our request. We're delighted to
17 have the opportunity to--to grow and--and expand, and
18 have some other others, which we would engage the
19 Administration on as we go forward.

20 DR. RAJU: So one of the things is that
21 we do not differentiate between inmates and
22 outpatients. We treat them exactly the same way. So
23 for the first time we are going to take a
24 satisfaction survey on the inmates, on their health
25 benefits. We will ask the inmates how as your

2 healthcare. We want to know all about you. How was
3 the experience. So we really want to do that at that
4 level, right. And then we also collect the provider
5 experience. We want to know from our providers what
6 does it say about their--their job and other things.
7 We take that seriously, and we also look at it
8 because one of the advantages of the hospital system
9 taking care of the patients within the prison--within
10 the jail system is that there's a continuity of care.
11 When they leave, they come back to clinics. They
12 keep their appointments, and also they are
13 potentially enrollees for the Metro Plus. So we are
14 able to say okay join Metro Plus. We will give you a
15 doctor and then come to one of my services. So,
16 having this Correctional Health Service actually, you
17 know, it helps us to provide a very seamless care
18 continuum. Then it will be in other areas around.

19 CHAIRPERSON JOHNSON: The Board of Health
20 recently posted the April 2016 Correctional Health
21 Services Assessment Report on its website, and the
22 report include the total number of encounters seen,
23 and scheduled health visits. In the report a few of
24 the listed reasons for an inmate to not be seen by
25 the Correctional health staff were alarm, no escort,

2 cancelled visit and no reason. In these instances,
3 how does your staff ensure that proper care and follow
4 up is provided to an inmate?

5 PATRICIA YANG: We're working the
6 Department of Correction at a--at new level of--of
7 engagement and coordination everything from working
8 on other ways to do sick call, having our staff
9 around through housing units. Some of our requests
10 that were funded the Tele Medicine and the Tele
11 Health MMA Clinics will bring the production issues
12 down. In terms of distance and frequency we'll be
13 closer to the housing units or in the housing units.
14 Where we have--where we know and--and now we know
15 from Corrections when there's a lockdown for example
16 in our alarm, which gives our staff an opportunity to
17 see who was--was to be produced and was not, and then
18 we can prioritize units to be produced or seen.

19 CHAIRPERSON JOHNSON: Two examples. So
20 in one example, one facility had 282 scheduled health
21 visits that did not occur because there was no escort
22 available. In another facility, a similar facility,
23 1,274 mental health visits not scheduled because no
24 escort. It's a lot of visits, it's a lot of
25 individuals who may not be receiving timely care

2 because no escort was available. Is further staffing
3 needed to ensure that this problem doesn't persist?

4 PATRICIA YANG: So, not--not on our side.
5 I can't answer for it, but

6 CHAIRPERSON JOHNSON: [interposing] But
7 maybe on DOC's side.

8 PATRICIA YANG: --anybody else. I don't
9 know.

10 CHAIRPERSON JOHNSON: The--the escort is
11 a DOC member. It's a--

12 PATRICIA YANG: [interposing] Correct.

13 DOUGLAS JOHNSON: --it's a corrections
14 officer.

15 PATRICIA YANG: Correct. What we have in
16 consort with the Department of Correction is not only
17 being notified when there is a alarm or a lockdown so
18 we can review who was not seen, but we are--
19 Department of Correction and we in reviewing some
20 cases in some instances that actually happened, they
21 rolled out and are in the process of rolling out sort
22 of an incident command response so that it's not a
23 total facility lockdown all the time. It could be by
24 zones, which means that patient movement can still
25 occur elsewhere.

2 DOUGLAS JOHNSON: How many current
3 inmates--how accurate is the data in knowing how many
4 current inmates are infected the Hepatitis C? Do you
5 know? Because it's been talked about in the budget
6 to get people treatment for Hep C.

7 PATRICIA YANG: We can give you very
8 specific numbers on--of their time frame or a day or
9 a snapshot, whatever you wish.

10 DOUGLAS JOHNSON: So, the cost is high
11 for treatment--

12 PATRICIA YANG: Yes.

13 DOUGLAS JOHNSON: --but Medicaid has
14 changed its rules at the state level, correct?

15 PATRICIA YANG: Medicaid will cover
16 Hepatitis C treatment, but when you get into the
17 Medicaid Managed Care plan it, you know, there's a
18 lot of--of leeway on the plan's part, in this--

19 CHAIRPERSON JOHNSON: [interposing]
20 What's the--what's the total regimen cost for
21 Sofosbuvir or whatever its--

22 PLACHIKKAT ANANTHARAM: [interposing] The
23 equivalent.

24 CHAIRPERSON JOHNSON: -- equivalent is.
25 \$90,000?

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2 PATRICIA YANG: We're currently
3 negotiating right now. It averages about \$50,000 for
4 a treatment.

5 CHAIRPERSON JOHNSON: \$50,000 for a
6 patient?

7 PATRICIA YANG: Or up, but we are making-
8 -we are speaking with both pharmaceutical companies
9 to get steep discounts or some other way to do it.
10 We're also working with, as Dr. Raju noted,
11 leveraging a lot of the Health and Hospitals
12 programs. So we're engaged in conversation with
13 Gotham Health for example the FHQC not only for
14 regular care on release, but certainly community
15 completion of treatment should one of our patients
16 will be released who on Hepatitis C treatment in our
17 care.

18 CHAIRPERSON JOHNSON: How long does a
19 patient have to be on Rikers to actually qualify for
20 Hepatitis C treatment? Is he there for a week to get
21 treatment, or do you have to be there for 30 days?
22 How long do you have to be there to get Hepatitis C
23 treatment?

24 PATRICIA YANG: Currently, we're mostly
25 focusing on people who come into the community

2 already on treatment and continuing that treatment,
3 or people who are city sentenced. There's some new
4 expansion that will significantly allow, you know,
5 new criteria to come in. So we're working with DOC
6 for example and ourselves to see who is more likely
7 to stay longer, or long enough, and--and making sure
8 that we have it.

9 CHAIRPERSON JOHNSON: But if--but if--but
10 if you're someone who comes in who's currently not on
11 treatment--

12 PATRICIA YANG: Uh-huh.

13 CHAIRPERSON JOHNSON: --when the physical
14 is done, when come on the Island and they realize oh,
15 you have untreated Hepatitis C, do you then get
16 treated?

17 PATRICIA YANG: Not across the board. It
18 depends on the disease state and--and whether they're
19 likely to stay in our care so--

20 DR. RAJU: So we want--Homer to comment?

21 CHAIRPERSON JOHNSON: I'd--I'd like to
22 understand.

23 DR. RAJU: Homer, yeah.

24 CHAIRPERSON JOHNSON: We don't have to do
25 it now, but I'd like to understand the details of it.

2 DR. RAJU: All right, I got you.

3 CHAIRPERSON JOHNSON: Okay, primarily
4 care health centers, Dr. Raju in the Budget the City
5 is committing \$107 million--

6 DR. RAJU: [interposing] Yes, sir.

7 CHAIRPERSON JOHNSON: --in capital funds
8 for primary care health centers according to the
9 Capital Commitment Plan. Would--can you provide the
10 Finance Chair and the Finance staff a breakdown per
11 borough how much capital is going per borough, and--
12 and if you're putting all that capital in--

13 DR. RAJU: Uh-huh.

14 CHAIRPERSON JOHNSON: --is there any
15 expense dollars set aside for these primary care
16 facilities as well?

17 DR. RAJU: No, there is a--no we can't--
18 there's no operation dollars at the present time. We
19 need to cover it with our present restructuring and
20 transformation and then also in our redeployment--
21 redeployment of the workforce to cover those--those
22 things, and we are basically-- That's what we are
23 doing right now for the clinics we opened this year,
24 and the six more will go next year.

25

2 CHAIRPERSON JOHNSON: The capital funds
3 that are spent, are we going to ensure that when
4 they're spent, it's going to spent on projects that
5 are ADA compliant?

6 DR. RAJU: Of course. Absolutely.

7 CHAIRPERSON JOHNSON: And I know that you
8 had a very good meeting with ICS---

9 DR. RAJU: [interposing] Yes.

10 CHAIRPERSON JOHNSON: --Innovative Care
11 Systems--

12 DR. RAJU: Yes.

13 CHAIRPERSON JOHNSON: --and talking about
14 accessibility for disabled women who come into the--
15 the system. Can you talk a little bit about the work
16 you're doing there?

17 DR. RAJU: Do you want to talk about
18 this? [background comments, pause]

19 MALE SPEAKER: Thank you, Council Member.
20 We've been working with Independence Care Systems and
21 with the Council's support for the last couple of
22 years. We worked with them to identify areas within
23 our facilities that that, you know, particularly with
24 our women's health sites and radiology where we could
25 make some changes with some funding that was given to

2 us by the Council to make it more or optimally
3 accessible for persons, and to ensure that we have
4 proper equipment for digital mammography machines
5 that can adequately or take a--a good read of that.
6 We're looking to make sure that we have proper
7 equipment in all of our facilities that it's--it's
8 optimally accessible for that. We have a couple of--
9 of sites right now where we have best practices that
10 we're working on particularly at Wood Hall in
11 Brooklyn, and in the Bronx at Morrisania. We've had
12 Independence Care Systems do environmental scans or
13 surveys of our facilities to see what we could do to
14 make changes to improve access, and--and to be more
15 optimally compliant. We've also worked with them on
16 security grants for training. So they come in and
17 they do group trainings with our staff with--with
18 somebody who uses a wheelchair how to--how to do--how
19 to lift, how to transfer, how to--sort the cultural
20 exam, but-but also the importance of serving the
21 whole person, not just focusing on a particular
22 issue, but making sure that all their--their health
23 and behavioral concerns are met.

24 CHAIRPERSON JOHNSON: Thank you. So I'm
25 going to finish with this, and hand it back over to

2 the Chair. I just want to reiterate something, which
3 is again, I don't envy the position that you're in
4 and the hard work in trying to ensure this
5 transformation happens in a real way. Hospital
6 closures are off the table. Layoffs are off the
7 table. Privatization of services is off the table.
8 I mean that's taking off the table some pretty
9 significant things that would see a reduction. Now,
10 I'm--I'm not saying that there is a hospital that I'm
11 identifying that should be closed or that I think
12 there should be massive layoffs, or where I think
13 that services should be privatized. All I'm saying
14 is--is that the Transformation Plan that's in front
15 of us as the Chair had mentioned in her questions and
16 in her opening statement I think has just a lot of
17 assumptions. And I'm not sure that it's a fully
18 accurate or reasonable or realistic plan to be able
19 to follow. Do I wish the State and federal
20 government would step up more? Yes. Are we going to
21 be supportive of you in making that happen? Of
22 course we are, but I am just really concerned that
23 the present state of the financial situation that
24 you're in is really difficult. And Dr. Raju when--
25 when you came in during the budget hearings last

2 year, your first budget hearings, and we had these
3 conversations, these looming numbers, the cash on
4 hand crisis, the diminishment of DSH payments. The
5 diminishment of UPL payments, the--the--the
6 inequitable funding when it comes to the methodology
7 on charity care. That was--that all existed then. I
8 mean none of this is new. It's not like when Matt
9 came in and figured out what's going on. When you
10 knew all this--you knew this was going to happen, and
11 this is the situation. So it's frustrating and I'm
12 not singling you out when I say this. I think it's
13 frustrating for the city and probably for you as well
14 that we've been having this conversation for over a
15 year, and I feel like the alarm is sort of just being
16 set off now when it comes to coming up with some
17 solutions. And I'm not sure that they are real
18 solutions. I mean saying we put \$100 million in a
19 budget line for potential land transformation because
20 it was a whole and round number, and we put it out in
21 the out years for 2020, I'm just not sure that
22 that's--that doesn't inspire much confidence. So
23 we're here to be supportive. We want to have the
24 best, the most robust hospital--public hospital
25 system in the country with quality and culturally

2 competent care. But I am extremely, extremely
3 concerned about the financial state and I--I--I sadly
4 don't have the most confidence in this plan because I
5 feel like there are too many assumptions. So I want
6 to thank you for testifying. I--I always enjoy
7 working with you, and I look forward to being
8 supportive of the corporation moving forward.

9 DR. RAJU: Thank you, Chairman. I--I
10 really appreciate your help with the--with the local
11 Congress Delegation to push back the DSRIP by one
12 more year, at least to start with, and I really would
13 like to help with elected representatives of the
14 state to redo the DSRIP methodology. If we can get
15 those things and support from you, then we will be
16 able to get most of the things done. Thank you.

17 CHAIRPERSON FERRERAS-COPELAND: Thank
18 you. Now, we will hear from Chair Cohen followed by
19 Council Member Eugene.

20 CHAIRPERSON COHEN: Thank you, Chair. I
21 just have two--two more questions. One, in your
22 testimony, Dr. Raju, you mentioned the 1,700
23 employees in Correctional Health. Is that a--is that
24 the same--our employment level is it the same level
25 as they were under Corizon, or different levels?

2 Could you just expand a little bit or flesh out a
3 little a bit of who the 1,700 are?

4 PATRICIA YANG: The 1,700 reflect the
5 budgeted positions. Some are people who we vetted,
6 and who used to work in the system under--cor--under
7 Corizon. We did not keep all of them. Others are
8 new hires since January when Corizon left.

9 DR. RAJU: The number is the same, right?

10 PATRICIA YANG: Yes.

11 DR. RAJU: The number is the same.

12 CHAIRPERSON COHEN: The staffing level is
13 the same, though?

14 DR. RAJU: Yes.

15 CHAIRPERSON COHEN: Thank you. Also, the
16 Executive Budget has \$16 million in capital money for
17 the expansion of mental health services in the
18 system. Could you give us a little bit of detail
19 about how you're going to use that money?

20 DR. RAJU: The--the \$16 million
21 identified in the Capital Budget for mental health.
22 It's not essentially beds, but it--it's a planning
23 process to identify those who are episodic violent,
24 and to try and provide better case management

25

2 services. So it is still under our planning process
3 to identify exactly how it will be spent.

4 CHAIRPERSON COHEN: Do you have a
5 timeline when you'll have an idea of how--how that's
6 going to work?

7 DR. RAJU: The monies I believe were
8 budget in '17 so it is imminent.

9 CHAIRPERSON COHEN: Okay. Thank you very
10 much, Chair.

11 CHAIRPERSON FERRERAS-COPELAND: Thank
12 you, Chair Cohen. Council Member Eugene.

13 COUNCIL MEMBER EUGENE: Thank you very
14 much, Madam Chair, and I'm going to combine my
15 question, you know for the sake of time, but before I
16 ask my questions, I just want to mention in terms of
17 Fully Affordable Housing Program, I know about the
18 affordable housing of Kings County. Because this is
19 a good program and 100% affordable, and I think that
20 the program received and award for best practice.
21 With respect to partnership between the public,
22 private and CBO community based organizations, and
23 also they are providing also civil, other social and
24 medical services. This is a good program. I know
25 about it. In terms of funding dedicated or

2 allocated, you know, for emergency services because
3 we know we are seeing the Zika Virus, Ebola and
4 certain natural disaster. Is there any part of the
5 budget--how much money, how much funding is dedicated
6 or allocated for prevent--for--for emergencies or
7 medical emergency services in case of disease or
8 natural disaster? Because we know that humanity
9 faces every decade or any time humanity faces some
10 type of disease that we didn't know before, or some
11 type of medical emergencies. Let me now ask at the
12 same time also in terms of trauma centers, we know
13 that the Kings County (sic) which is in my district.
14 It's a wonderful organization. It's one of the
15 trauma centers and as a matter of fact, I had the
16 privilege to work together with Mr. Martin, who does
17 so much for the community. Thank you for your
18 partnership. I, you know, I miss you. [laughs] But
19 in terms of trauma centers, is there any increase of
20 funding for those trauma centers because every single
21 day we are facing more challenges in terms of trauma
22 centers, and I have seen patients going to Kings
23 County. We have to send them to another hospital
24 because of any other reason. We--I believe that we
25 have also to focus on the trauma centers including

2 the funding especially an institution like Kings
3 County, which is in my district.

4 DR. RAJU: I'll answer the first
5 question. We do not, you know, budget for impending
6 special pathogens. In other words when--when the
7 Ebola came in, we used our system. We paid for it.
8 Then we got some money back right from the federal
9 government to do that. So we do not really have a
10 special fund for special pathogens. Then we--they
11 come in and we'll take care of them. So this is a
12 part of the--the regular operational budget we deal
13 with. To go back to the trauma center, right, the
14 trauma center does not necessarily give us any
15 enhanced payments, but what it does is it brings in
16 patients with the significant CMI, Cass Mix Index
17 [bell] so we are able to provide care, and we have
18 insurance that we are able to bill the insurance
19 companies and get money for it. Right, that's where
20 it is. Regarding the transfer of some of the
21 patients, some of the things are--are special
22 services. For example, if we are to do a--a re-
23 implantation, if somebody just cut their completely
24 and they are to push it back in place, those--every
25 trauma center has a patient like that. There's only

2 place this get done. That is at Bellevue. So
3 whether you go to--you're in Presbyterian or any
4 other, they have to send the patient back to
5 Bellevue. Like you want a hyperbaric oxygen chamber
6 there's one in Jacobi, you know, at the Center for
7 Jacobi. So someone of things are--are--are state
8 mandates that they don't really develop a hyperbaric
9 chamber in every hospital. They have to go through a
10 committee process making sure everyone does that like
11 the burn centers. They don't have burn centers---
12 ward in every hospital. So some of them are also
13 state mandate, and if you want to start a new
14 service, then you have to get special permission from
15 the state to start that. So another point they look
16 at the number of cases you may--you may receive, and
17 they also take a look at what are the other centers
18 doing. In other words, if you one of those centers,
19 which has got only ten patients, then they're not
20 going to give you permission to start the same
21 service where there are other services. So it's a
22 little more complicated and the healthcare is a
23 highly regulated industry where everything we do we
24 need to get some permission, somebody's permission.
25 So that is one of the reasons why we--even if you

1 want to provide, some of those services we can't
2 provide because we need special permission for them.

3
4 COUNCIL MEMBER EUGENE: I think you very
5 much, Dr. Raju. Thank you, Madam Chair. Thank you.

6 CHAIRPERSON FERRERAS-COPELAND: Thank
7 you, Council Member. It's 12:40. Thank you very
8 much for coming to testify today.

9 DR. RAJU: [off mic] Thank you very much.

10 CHAIRPERSON FERRERAS-COPELAND: We have
11 additional questions that we're going to be getting
12 to you. I just ask that you get them back to us
13 expeditiously because we're going to be using them
14 for negotiations. And also, we are very, very serious
15 you need to be very clear that the commitments that
16 you made for things that you would get to us by the
17 18t, we need to get. Because if not, we're going to
18 have another hearing to highlight all of this again.
19 Thank you, very much, Dr. Raju and your team, and we
20 will continue to engage while we get this budget
21 done.

22 DR. RAJU: Thank you, Madam Chair.
23 Thanks for your patience and thanks for all your
24 support and help.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 134

2 CHAIRPERSON FERRERAS-COPELAND: Thank
3 you. All right, we are going to take a 10-minute
4 break before we hear from the Department of Health
5 and Mental Hygiene. [background comments] We will
6 now resume this City Council's hearing on the Mayor's
7 Executive Budget for Fiscal 2017. The Finance
8 Committee is joined by the Committee on Health,
9 chaired by Council Member Johnson and the Committee
10 on Mental Health, Development Disability, Alcoholism,
11 Substance Abuse and Disability Services chaired by
12 Council Member Cohen. We just heard from the New
13 York City's Health and Hospitals, and now we will
14 hear from the Commissioner of the Department of
15 Health and Mental Hygiene, Dr. Mary Travis Bassett.
16 In the interest of time, I will forego making an
17 opening statement, but before we hear testimony, I
18 will open the mic to my co-chairs Council Member
19 Johnson and then Council Member Cohen. [pause]

20 CHAIRPERSON COHEN: All right, how about
21 now. I'm ready to go. Good afternoon. I'm Council
22 Member Andrew Cohen, Chair of the Committee on Mental
23 Health, Developmental Disabilities, Alcoholism,
24 Substance Abuse and Disability Services. This is the
25 Executive Budget Sheet--Budget hearing overseeing the

2 Department of Health and Mental Hygiene. The FY 2017
3 Executive Budget allocates \$637 million to Mental
4 Hygiene Services, an increase of \$77 million 12%
5 since the Fiscal 2016 Adopted Budget, The Executive
6 Budget includes significant funding changes since we
7 last met to discuss the FY 2017 Preliminary Budget
8 including a \$5.5 million investment in opioid
9 overdose prevention, and \$1.7 million investment in
10 NYC Safe Hub. I would like to thank the
11 Administration for their commitment to addressing
12 opioid overdose as public health crisis rather than a
13 criminal justice issue providing 7,500 additional
14 Naloxone kits and training hundreds of additional
15 treatment counselors among other programs. The
16 Council looks forward to working with the
17 Administration to reduce prescription opioid and
18 heroin related overdose death and dependence in our
19 communities. We know that effective communication
20 and collaboration with community based organizations
21 and advocates through the five boroughs will prove
22 central in achieving this goal. This brings me to my
23 next point regarding the local provider community and
24 baseline Council funding. Council Member Johnson and
25 I were recently joined by 30 of our colleagues in

2 expressing our concerns about the baselining of
3 council initiatives including the Autism Awareness
4 and Geriatric Mental Health Initiatives. As stated
5 in our letter, the Council created these initiatives
6 to reflect our priorities and values. Therefore,
7 baselining should mean those priorities and values
8 are carried through by the Administration. We stand
9 with the dozens of organizations that provide vital
10 services to our constituents in a culturally and
11 linguistically appropriate manner ensuring their
12 concerns about the reduced number of contracts and
13 the altered scope of services in the Council funding.
14 Now, we were disappointed to learn that the
15 Administration did not restore in the Executive
16 Budget \$1.7 million in baselined funding for a
17 substance abuse treatment and suicide prevention that
18 redirected to Thrive NYC. As the Council called for
19 in the Preliminary Budget Response. I am confident
20 that we can engage in a productive dialogue during
21 the remaining budget negotiations. I look forward to
22 discussing this--the Executive Budget's new needs and
23 other mental health funding issues during today's
24 hearing. We did that already. Lastly, I just want
25 to thank the committee staff for their work in

2 preparation of this hearing, Nicole Aberdeen, our
3 Legislative Analyst; Michael Benjamin our Policy
4 Analyst--Analyst and Janette Merrill, our Finance
5 Analyst. Thank you, Chair.

6 CHAIRPERSON JOHNSON: Good afternoon.
7 I'm Corey Johnson, Chair of the Council's Committee
8 on Health and I look forward to discussing the Fiscal
9 2017 Executive Budget for the Department of Health
10 and Mental Hygiene with you today. Commissioner
11 Bassett, it's good to see you. The Executive Budget
12 allocated nearly \$1.5 billion to the department in
13 Fiscal Year 2017, an increase of \$139 million or 10%
14 since Fiscal Year 2016 Adopted Budget. That's good
15 news. I like seeing more money for the Health
16 Department. While much of the new funding is
17 directed to Thrive NYC, the mental health road map,
18 the Public Health sector also saw a 5% increase since
19 the Fiscal 2016 Adopted Budget, bringing the
20 expenditures to \$658 million. While these numbers
21 demonstrate a significant commitment to the City's
22 public health, I was dismayed to learn that funding
23 for depart--that--that funding to the department is
24 actually \$84 million less in Fiscal Year 2017
25 Executive Budget than it was ten years ago in the-in

2 the 2006 Adopted Budget. So this Administration is
3 making progress getting us back up, but I want to see
4 us back up to those previous levels of funding to do
5 the important work that the department is doing. I
6 know--given the pressing health challenges in our
7 city, I know this Administration will invest more in
8 our health program services and infrastructure.

9 [coughs] The Fiscal 2017 Executive Budget includes
10 several important funding changes since we last met
11 to discuss the Fiscal 2017 Preliminary Budget
12 including more than \$13 million to reduce the risk of
13 local Zika transmission, and more than \$3 million to
14 enhance community services at three neighborhood
15 health action centers. These investments in disease
16 prevention and community health are essential to
17 promoting health equity, reducing health disparities,
18 and foster a city wide culture of health wellness. I
19 look forward to discussing opportunities for
20 collaboration between the Administration, the Council
21 and the local provider community in implementing many
22 of the department's new programs. The Budge also
23 includes more than \$2 million and 41 new positions to
24 expand childcare center oversight, an important
25 investment given the major shortcoming in our

2 childcare system recently reported in the local
3 press, and addressed by the State. I look forward to
4 discussing the department's plan to increase
5 inspections of poor performing child providers, and
6 to enhance investigations into illegal childcare
7 centers. I was pleased to learn that the Executive
8 Budget also includes \$10 million in capital funding
9 to build full service animal shelters in the Bronx
10 and Queens, a long priority of this Council. This
11 marks an important step in actualizing our
12 commitment to animal welfare. However, the budget
13 also shows nearly \$100,000 in reductions in capital
14 funding to upgrade and renovate the Manhattan Animal
15 Shelter. I am confident that we can work together to
16 ensure that our animal care facilities and services
17 are fully funded, and I'm glad that Council Member
18 Vallone is here, who has been a champion on this
19 issue. I would like to thank the Administration once
20 again for supporting the HIV and AIDS community and
21 investing \$23 million in ending the epidemic. I
22 disappointed, however, to learn that the
23 Administration did not include in the Executive
24 Budget several important public health proposals
25 called for in the Council's Preliminary Budget

2 Response, including funding to engage HIV positive
3 people in city shelters, to co-locate pre-exposure
4 prophylaxis, prep education at syringe exchange
5 sites, and to study the potential for supervised
6 injection facilities in New York City. Investments
7 like these in our most--in our most marginalized and
8 vulnerable populations are central to ending the HIV
9 and AIDS epidemic. We heard from Council Member
10 Cohen. I want to thank the committee staff for their
11 efforts in preparing for today's hearing, Finance
12 Analyst Janette Merrill; Policy Analyst Crystal Pond,
13 Committee Counsel David Seitzer, and my Director for
14 Legislation and Budget, Louis Cholden Brown, and with
15 that, I want to hand it back over to the Chair, Chair
16 Ferreras.

17 CHAIRPERSON FERRERAS-COPELAND: Thank
18 you, Chair Johnson. We've been joined by Council
19 Members Cumbo, Espinal, Vallone, Koo, Matteo and
20 Vacca. Commissioner, our Counsel will swear you in
21 and then you may begin your testimony.

22 LEGAL COUNSEL: Do you affirm that your
23 testimony will be truthful to the best of your
24 knowledge, information and belief?

2 COMMISSIONER BASSETT: I so affirm. Good
3 afternoon, Chairpersons Ferreras-Copeland, Johnson,
4 and Cohen, and members of the committees. I'm Dr.
5 Mary Bassett, Commissioner of the New York City
6 Department of Health and Mental Hygiene. I'm joined
7 today by First Deputy Commissioner, Dr. Oxiris
8 Barbot, and Deputy Commissioner Rozza Thank you for
9 the opportunity to testify on our Executive Budget
10 for Fiscal Year 2017. I know that many here would
11 agree that public health historically has been linked
12 to social justice. However, it's also clear to me
13 that patterns of health and disease that vary across
14 neighborhoods in our city reflect the legacy of
15 income and equality and structural racism. There
16 are neighborhoods where half the deaths would not
17 occur if they had the same mortality profile as more
18 affluent neighborhoods. These neighborhoods did not
19 simply behind. They have been historically
20 disadvantaged. The cost is paid among other ways in
21 poorer health. That's why the de Blasio
22 Administration remains focused on promoting equity,
23 and I'm happy to report that this Executive Budget
24 affirms this commitment. A core aspect of the
25 Mayor's Equity Agenda is the Fight for 15, a higher

2 minimum wage for all is not only important to
3 ensuring the dignity of work, higher wages save
4 lives. In fact, the department's research recently
5 published in the American Journal of Public Health it
6 shows that raising the minimum wage to \$15 per hour
7 will save approximately 100 lives each year with the
8 greatest for residents in our poorest neighborhoods.
9 A 100,000--oh, 1,000. Excuse me. Thank you, First
10 Deputy. I wish it would save 100,000, but 1,000 is a
11 lot of lives each year would be saved by raising the
12 minimum wage to \$15 per hour. This is just one
13 example of how a policy to promote equity in one
14 field, in this case income equality, also promotes
15 health. The Mayor's historic UPK program is another
16 because research shows that access to early education
17 is going to improve health in adults. Similarly, we
18 know that better housing and better schools reduce
19 health disparities among neighborhoods. Each of
20 these priorities, which I know the Council shares,
21 are integral to our collective effort to make every
22 neighborhood a healthy neighborhood from the poorest
23 to the wealthiest. At the Health Department we are
24 grateful for a budget that supports our strides
25 towards improving health equity. The department's

1 current operating budget is \$1.42 billion, of which
2 \$594 million is city tax levy and the remainder is
3 federal, state and private dollars. This reflects a
4 net increase in spending of \$111 million in city tax
5 levy since Fiscal Year 2016, and an increase of \$37
6 million for the Fiscal Year 2017 Preliminary Budget,
7 including \$2.4 million for the Neighborhood Health
8 Action Centers; \$8.9 for Zika preparedness; \$5.1
9 million for opioid overdose prevention; and \$2.4
10 million for enhanced respect--risk based inspections
11 in childcare centers. In addition, this budget
12 affirms the Administration's commitment to having
13 animal shelters in all five boroughs by including \$10
14 million in capital funding for the Bronx and Queens
15 Animal Shelters. As we have increased funding for
16 these vital programs, we've also been prudent. I am
17 pleased to report that we have identified \$51 million
18 in savings for Fiscal Years 2016 and 2017 in part by
19 reducing our reliance on consultants without any
20 reduction in services.

21
22 The Fiscal Year 2017 Executive Budget
23 moves our city forward on innovative health programs
24 and allows the department to prepare for and respond
25 to crucial public health issues. As you know, the

2 department will open three neighborhood health action
3 centers in 2016 in communities that bear the highest
4 disease burden and health based chronic
5 disinvestment. The budget reflects our commitment of
6 34 staff at the cost \$2.4 million, and this will help
7 close service gaps and establish neighborhood
8 specific action plans to inform collaboration,
9 intervention and investments in our communities.
10 We've already begun to work with community members,
11 providers, organizations and institutions to
12 coordinate joint approach to the health and social
13 priorities of our community. Over the past year, we
14 met with council member from the Health Action Center
15 neighborhoods to update them on our progress and
16 engage them in how these spikes will further the
17 health of their constituents. The department looks
18 forward to continuing these conversations as the
19 doors of the re-envisioned district health center is
20 open, and these buildings once again become hubs of
21 neighborhood activity as they were under Mayor
22 LaGuardia. The Executive Budget also addresses the
23 city's plan to protect New Yorkers from the Zika
24 Virus. As you know, this virus began moving through
25 much of Latin America and the Caribbean last year.

2 The Administration plans to invest \$21 million over
3 the next three years in our Zika work, and the agency
4 is adding 51 staff members. Our Zika preparedness
5 plan, which we released last month with the Mayor and
6 Deputy Mayor Palacio has three goals. First, to
7 reduce the population of mosquitoes that may be able
8 to transmit the virus. Next, to detect the Zika
9 Virus in mosquitoes and then humans, particularly
10 pregnant women who are exposed to Zika through travel
11 or sexual transmission. And third, to educate New
12 Yorkers about how to reduce the risk of local
13 transmission. Although our intensive mosquito
14 surveillance program has never detected *A. aegypti*
15 mosquito, the main carrier of the virus, we have seen
16 *A. albopictus* the main, also known as the Asian Tiger
17 Mosquito, which is a close cousin, and could possibly
18 transmit Zika. We will limit the areas in which
19 these mosquitoes breed by reducing standing water and
20 enhance our work by killing mosquito larva and adult
21 mosquitoes. We will also increase the number of
22 mosquitoes we trap and test for Zika. We assess for
23 local transmission of Zika to the unlikely in New
24 York, but we are not taking any changes. The
25 consequences for babies, and the impact on families

2 are severe. Even if we do not have local
3 transmission of Zika, we will continue to see cases
4 from people traveling from outside of New York City.
5 For this reason, it's important that we diagnose
6 those with Zika and ensure that our healthcare
7 partners have the information they need to test
8 patients. I want to be clear. People who should be
9 tested include all pregnant women who have traveled
10 to an area of ongoing Zika transmission, as well as
11 any travelers with compatible symptoms. Because it's
12 so important that the public understand these facts,
13 our third focus is getting information out to New
14 Yorkers. Last month we launched a media campaign,
15 Fight Back NYC and we scheduled more than 200
16 community outreach events across the city. We need
17 New Yorkers to protect themselves against mosquito
18 bites and help eliminate standing water. I want
19 thank the City Council for amplifying the important
20 messaging around this virus, and I also want to thank
21 my team for its hard work as they put this emergency
22 preparedness effort in place beginning in January.

23 We face a different urgent public health
24 issue in the opioid crises. Preliminary data
25 available this spring show an increase in

2 unintentional overdoses deaths from 800 in 2014 to 886
3 in 2015 with a 40% increase in deaths in the Bronx.

4 With this Executive Budget we are improving health
5 for people who use drugs through significant new
6 funding to confront the opioid epidemic in our city.

7 I want to thank the Mayor for dedicating another
8 million in Fiscal Year 2017 to expand Naloxone
9 distribution. We will also commit \$1.2 million to
10 growing critical harm reduction services, including
11 syringe exchange in the hardest hit areas of the
12 city, which include the Bronx expanding adolescent
13 treatment and outreach in Staten Island.

14 Building upon past success, we will spend
15 over \$2 million to educate over 1,500 physicians and
16 judicious opioid prescribe practices to reduce
17 unnecessary exposure to opioids, and reduce the risk
18 of unintentional overdose. Finally, we're very proud
19 to be launching an innovative Non-Fatal Overdose
20 Response System in Staten Island in the Bronx and an
21 additional location, which is still to be determined,
22 and we will expand this to all five boroughs over the
23 next three years. Surviving an overdose is not the
24 same as recovery, and this program will connect
25

2 individuals who have suffered a non-fatal overdose to
3 care.

4 Lastly, we continue to work vigilantly to
5 minimize illegal childcare center operations and
6 improve health and safety at the underperforming
7 childcare sites. We will add an additional 41 staff
8 at a cost of \$2.4 million in Fiscal Year 2017, and
9 roughly--roughly \$2.7 million in the out years to
10 establish and illegal child care detection unit, and
11 implement an enhanced risk inspection model.

12 Additional investigation and inspection capacity will
13 result in safer operation of over 11,000 childcare
14 providers and--and further ensure the safety of over
15 400,000 children. The safe--the safety of our
16 littlest, most vulnerable New Yorkers is of utmost
17 concern to this Administration.

18 Let me turn now to some programmatic
19 updates. The work of Thrive NYC is fundamentally
20 important to our city. That's why I'm pleased that
21 Mental Health Association of New York City has been
22 selected to develop and operate NYC Support, and key
23 aspect of our work to increase access to behavioral
24 healthcare. NYC Support an investment of \$20 million
25 over three years will provide a single point of entry

2 by phone, text, messaging and the web for New Yorkers
3 searching for mental health support. For some, this
4 will be speaking with a counselor by phone, and for
5 others connection to behavioral health services. It
6 will provide robust crisis counseling, referrals,
7 help scheduling appointments, and follow-up care in
8 multiple languages. NYC Support will be a resource
9 for any New Yorker who needs help, and we expect to
10 serve 200,000 people in the coming fiscal year. We
11 will also train 250,000 New Yorkers in every
12 community across the city in mental health first aid.
13 this course teaches people how to recognize signs and
14 symptoms of mental illness and gives them tools to
15 connect their friends, families and co-workers to
16 help. I want to thank Council Member Cohen for
17 organizing mental health first aid trainings for the
18 City Council members and staff during the month of
19 May. And I want to again thank our First Lady for
20 her unwavering leadership on this, and so many mental
21 health issues. As we ramp up our Thrive NYC
22 activities, we're working hard to finally end the
23 epidemic of HIV AIDS, which has plagued our city for
24 almost 40 years. The goal of our ending the epidemic
25 strategy is to reduce new HIV infections in New York

1 City to fewer than 600 per year by 2020. And I'm
2 proud that this agency leads the nation in offering
3 anti-retroviral treatment to all people with HIV. We
4 are receiving applications from clinics and community
5 organizations to raise awareness and increase access
6 to biomedical prevention interventions for those at
7 risk for HIV across the city. In addition, I am very
8 excited by the renewal of our STD clinics, Sexually
9 Transmitted Disease clinics. These facilities will
10 provide expanded services, a welcoming environment to
11 even more New Yorkers in need, and I want to thank
12 the Council and particularly our Health Committee
13 Chair, Corey Johnson for your fierce commitment to
14 this work. Finally, I want to highlight our
15 partnership with the Mayor's Office of Immigrant
16 Affairs to the launch of Action Health NYC, a program
17 to provide healthcare to New York City residents who
18 are not eligible for public insurance. This non-
19 insurance program will serve 1,200 New Yorkers in its
20 first year using a dedicated network of providers and
21 IDNYC as its member card. The program offers
22 affordable fees to participants, and includes
23 coordinated access to both primary and specialty
24 care. The department is leading a comprehensive
25

2 evaluation of this first phase of the program. We
3 are gratified to be working with Health and
4 Hospitals, and our City's federally qualified health
5 centers as we build a new healthcare access program
6 for those remain ineligible for insurance through the
7 New York State health insurance marketplace. I am
8 grateful that our Fiscal Year 2017 Executive Budget
9 provides significant additional funding to advance
10 health equity. Thank you again for the opportunity
11 to testify, thank you for your support for the
12 department's work, and we are happy to answer any
13 questions.

14 CHAIRPERSON FERRERAS-COPELAND: Thank you
15 very much, Commissioner. We're going to just delve
16 right into this. We're two hours behind, and I know
17 that you have a prior engagement you need to get to.
18 The Executive Budget includes \$265,000 this fiscal
19 year, and \$1.5 million in Fiscal 2017 as well as two
20 new positions for Growing Up NYC. A new Children's
21 Cabinet Initiative to address childhood development
22 milestones. However, the budget does not include the
23 \$8 million to expand the Nurse-Family Partnership, a
24 highly successful evidence-based program with similar
25 objectives as called for in the Council's Preliminary

2 Budget Response. Give the interest in improving the
3 Health Outcomes for women and children, can you walk
4 me through your decision or the Administration's
5 decision to direct this Family Health Fund and to
6 Growing Up NYC and not the Family-Nurse--the Nurse-
7 Family Part--Partnership?

8 COMMISSIONER BASSETT: I want to echo
9 your characterization of the Nurse-Family
10 Partnership. That is an excellent program. You are
11 probably aware that this Health Department oversees
12 one of the largest nurse-family partnership programs
13 in the city. It is indeed an evidence based program
14 with numerous positive outcomes, and we appreciate
15 the Speaker championing this program. We are very
16 pleased to--to--at the possibility of expanding
17 access to this program, but we're also satisfied that
18 we're expanding access through other means like our
19 Newborn Home Visiting Program, which you probably
20 know we expanded to the City Shelter Program last
21 year. I know that the budget negotiations remain
22 ongoing, and I will look forward to the outcome.

23 CHAIRPERSON FERRERAS-COPELAND: Great.
24 So it's just good to get on the record that you do
25 believe in this and in the--and it wasn't a sign that

2 you were trying to do something different, but rather
3 that you want to do multiple approaches. Is that
4 correct?

5 COMMISSIONER BASSETT: Yes, we're--we are
6 undertaking multiple approaches to the care of our
7 littlest New Yorkers.

8 CHAIRPERSON FERRERAS-COPELAND: Great,
9 and how did the department determine that \$1.5
10 million was an appropriate allocation for this
11 initiative and--and--sorry--and how specifically will
12 it use these monies?

13 COMMISSIONER BASSETT: You're talking
14 about the money allocated through the--through the
15 Children's Cabinet?

16 CHAIRPERSON FERRERAS-COPELAND: Yes.

17 COMMISSIONER BASSETT: I--I--I know--I
18 can tell you about some of the things that we've done
19 with the Children's Cabinet so far. We have
20 collaborated with them on the A Program to--to
21 promote the idea of talking, reading and singing to
22 your baby as an important part of early childhood
23 development. So we've been--we've been very involved
24 with the Children's Cabinet in promoting literacy as
25 an important tool. What the--what precisely the \$1.5

1 million will be spent on, I should turn to Deputy
2 Commissioner Askew. He represents the Department on
3 the Children's Cabinet.
4

5 CHAIRPERSON FERRERAS-COPELAND: Great.

6 DEPUTY COMMISSIONER ASKEW: [off mic]

7 Good afternoon, everyone. [on mic] Oh, sorry. Hi.

8 Good afternoon everyone. I'm Dr. George Askew. I am

9 the Deputy Commissioner for the Division of Family

10 and Child Health, and while--since we're on the

11 subject of the Nurse-Family Partnership, I just want

12 to echo my support for the program as one of the

13 strongest evidence-based home visiting programs that

14 the country--that the country has right now. The

15 money coming through from the Children's Cabinet for

16 Growing Up NYC is a further--a furtherance of what

17 initially started off as what was called Kid Nap,

18 which is really looking at the developmental

19 trajectory of children and young adults from birth

20 through age 24. The Growing Up in--the Growing Up

21 NYC money that's coming through the Health Department

22 the Children's Cabinet will be used to help develop a

23 resource that will allow families to engage through

24 the Internet, and through an application that will

25 allow them to identify resources that are targeted

1 specifically at different age groups and different
2 stages of the--

3
4 CHAIRPERSON FERRERAS-COPELAND:
5 [interposing] I'm sorry, did you say from--

6 DEPUTY COMMISSIONER ASKEW: --the child's
7 development.

8 CHAIRPERSON FERRERAS-COPELAND: --from
9 child to 24 years of age?

10 DEPUTY COMMISSIONER ASKEW: From 0--from
11 birth through 24. Yes.

12 CHAIRPERSON FERRERAS-COPELAND: Okay. Al
13 right so some of the--what--you know, sometimes we
14 speak in months. So 24 years.

15 DEPUTY COMMISSIONER ASKEW: No, I'm
16 sorry. No, from--from age birth--from birth through
17 age 24.

18 CHAIRPERSON FERRERAS-COPELAND: So grown?

19 DEPUTY COMMISSIONER ASKEW: So really--
20 exactly.

21 CHAIRPERSON FERRERAS-COPELAND: Right.
22 Okay.

23 DEPUTY COMMISSIONER ASKEW: Young adults.

24 CHAIRPERSON FERRERAS-COPELAND: Okay.

25 DEPUTY COMMISSIONER ASKEW: Exactly.

2 CHAIRPERSON FERRERAS-COPELAND: Thank
3 you. I wanted to ask about the Neighborhood Health
4 Action Centers. I know that you mentioned them in
5 your opening statement. The Executive Budget
6 includes \$3.5 million and 34 positions for the
7 Neighborhood Health Action Centers in Fiscal 17 in
8 order to co-locate health services, and revitalize
9 under-used, under-utilized DOHMH buildings, which I
10 think is great. One of the realities that we have,
11 and I have one of those centers on Junction Boulevard
12 in my district, is that I didn't see any funding or
13 capital funding partnered for improvements. Did we
14 miss it? Is it there? It seems that some of these
15 facilities as you start you to things that may be
16 modern. One of the challenges that I remember have--
17 having with some of the parents when ran a Beacon
18 program is that they felt that that building was
19 older. There were other competing facilities that
20 you can go get child--you know, you can get your
21 vaccines. It just felt better, but there is no
22 capital investment. So I'm--I'm questioning what
23 your thoughts are or did we miss something?

24 COMMISSIONER BASSETT: Well, we--we agree
25 that these buildings could benefit from capital

2 investments, but we wanted also to get them open and
3 running. They are all safe for people to be in even
4 if they might not be the most modern and enticing
5 environment. So we have put--we have put funding into
6 giving them a refresh, and to making them more
7 attractive by--although this didn't extend to--to
8 capital renovation expenses. I'd have to ask Deputy
9 Commissioner Rozza for the amount of money that we
10 spent on refreshing them, but we have done painting,
11 and--and other repairs---

12 CHAIRPERSON FERRERAS-COPELAND:

13 [interposing] Just problematic work.

14 COMMISSIONER BASSETT: --to--to make them
15 better and refurnish them putting in more modern
16 furniture. We also are in every--in each of these
17 sites developing a community kitchen facility because
18 one of our intentions is to promote healthy food
19 access including the promotion of food preparation at
20 home. And we also are looking where possible where
21 there's space for a community activities at these
22 sites. Should I? Do you want to answer that?

23 CHAIRPERSON FERRERAS-COPELAND: And also
24 if you could--have you thought of doing a capital
25 assessment? Did you go through that activity?

2 COMMISSIONER BASSETT: Some of them have
3 had substantial capital investment.

4 CHAIRPERSON FERRERAS-COPELAND: Okay.

5 COMMISSIONER BASSETT: For example the
6 East Harlem site had substantial capital investment
7 in the past although it was mostly on the facade and
8 the exterior, and I believe that we have received
9 some capital funding for our--Oh, and she's
10 whispering that we have capital funding. So let me
11 turn it to her.

12 CHAIRPERSON FERRERAS-COPELAND: Okay,
13 great. Thank you.

14 DEPUTY COMMISSIONER ROZZA: Good
15 afternoon, Sandy Rozza, Deputy Commissioner for
16 Finance. I apologize for my voice. So the new need
17 that was given as part of the expected, the Exec
18 Budget did include funding to create the Woman's--a
19 Woman's Suite in each of the facilities, and a
20 wellness room. It also included some funding to do
21 the sprucing up and painting, as the Commissioner
22 said. We will be looking at our capital funding to
23 start to plan for other improvements, but as you
24 know, spending the capital dollars take a lot more
25

2 time in order to implement, and we did want to get
3 these three up and running.

4 CHAIRPERSON FERRERAS-COPELAND: Yes,
5 that's another hearing. We're trying to get that
6 process going a little bit faster. That will be
7 another commissioner. Okay, great. Thank you, and I
8 wanted to talk--two more questions. One on Vikarus
9 (sp?) Zika response, and--and briefly on opioids.
10 The department recently announced it would donate one
11 million condoms to assist with Zika prevention
12 efforts in Puerto Rico, which is more locally
13 transmitted cases than any U.S. State territory. Can
14 you walk me through that thinking and, you know, we
15 have it challenging sometimes to partner with other
16 counties. So what was the linkage between Puerto
17 Rico and New York if you can walk us through that,
18 and why this preventative measure is so needed?

19 COMMISSIONER BASSETT: Well, as you've
20 rightly noted, Puerto Rico is the jurisdiction most
21 affected by the Zika outbreak in the United States
22 and also New York City has a longstanding connection
23 to Puerto Rico. We have more people of Puerto Rican
24 descent in our city than anywhere else in the United
25 States. So for many New Yorkers Puerto Rico is home.

2 So we want in part to show solidarity with the--with
3 the jurisdiction that's facing a very--a very large
4 and still growing Zika outbreak. Now, we have had
5 ties with the--the public health authorities in
6 Puerto for some time because we have worked together
7 with them on numbers of communicable disease issues
8 including HIV, TB. And so in order to make this
9 connection, we drew on our--our Bureau of HIV
10 Prevention and Control, and the contacts that they
11 have, and asked whether it would be useful to provide
12 them with these comments because, of course, you know
13 that Zika can be sexually transmitted. And we also,
14 though, didn't want to make a contribution that
15 wasn't going to be useful. So once we had the
16 assurance that these would be most welcome, it was
17 pretty simple. We just shipped them there, and I'm
18 very--I--I don't know whether they yet arrived, but
19 they're on their way.

20 CHAIRPERSON FERRERAS-COPELAND: Okay. So
21 let us when they arrive. The--I wanted to talk about
22 op--opioids. The Executive Budget includes \$5.5
23 million in new needs to expand prevention outreach
24 and treatment services to combat opioid addition
25 including non-fatal overdose response systems, as you

2 had mentioned in your opening statement, and a
3 prescriber education and training program. The
4 budget includes additional funding for Buprenorphine.
5 Oh, geez and--and--[laughs]

6 COMMISSIONER BASSETT: [interposing]
7 Everybody had trouble with that one.

8 CHAIRPERSON FERRERAS-COPELAND: I
9 practiced that, and--and other efforts to address
10 opioid abuse. How can the integrate other drug
11 prevention efforts into the opioid response to ensure
12 and equitable and comprehensive approach to drug
13 treatment and prevention in our city? So what--you
14 know, it seems that we've been talking about this
15 opioid epidemic for some time, and we're wondering
16 why you're going through this process of touching
17 people? Is there an opportunity to identify maybe
18 other gateway drugs or--or other issues that may be
19 one community has that other ones don't? There might
20 be types of addictions in other communities. With
21 just very thoughtfully and aggressively addressing
22 this issue with money, do you see this kind of
23 replicating itself with other addictions throughout
24 the department?

2 COMMISSIONER BASSETT: You're not talking
3 about alcohol. You're talking about other.

4 CHAIRPERSON FERRERAS-COPELAND: Whatever
5 you think--as--as--

6 COMMISSIONER BASSETT: [interposing]
7 Okay.

8 CHAIRPERSON FERRERAS-COPELAND: --the
9 expert.

10 COMMISSIONER BASSETT: So the first thing
11 to say about the opioid epidemic because I think
12 that's an appropriate word--phrase is that it's--the
13 number of deaths is still increasing. So although we
14 have been working hard, we have seen the number of
15 deaths increase. One of the things we're very
16 worried about is that just recently we noted that
17 Fentanyl, a drug that is 50 to 100 times more potent
18 than Morphine was apparently on board in about 15% of
19 these overdoses. This--this is an increase from the
20 past where we saw it in three to 3 to 4% of
21 overdoses. So the--so it might be that the drug is
22 changing and that's part of the reason that we're
23 seeing more overdoses. But we certainly haven't
24 turned the tide well enough, and I also want to be
25 clear that this epidemic involve--involves ever

2 borough of our city. Of course, everyone knows that
3 Staten Island has had a disproportionate rate per
4 capita. But if we looked at the opioid deaths in our
5 city, about a third of them are in the Bronx. After
6 that comes Brooklyn, and Staten Island accounts for
7 under 10% of those deaths. So--so this is something
8 that affects our entire city.

9 CHAIRPERSON FERRERAS-COPELAND: Right.

10 COMMISSIONER BASSETT: It's something
11 that it is certainly within our hands to turn around,
12 but it's rare that opioids are the only drug on
13 board. And just recently our--our Assistant
14 Commissioner for--for--it's a very long name--but the
15 Bureau of Alcoholism, Drug Use and Prevention
16 Services something like that treatment and care. I
17 don't know. [laughs] Dr. Hillary Kunins, who is
18 here with us today, and may add a few things, had
19 noted--has noted that the use of sedative drugs is
20 going up. So that's things like what we--like
21 Benzodiazepines, drugs like Valium. That obviously
22 increases the risk of a fatal overdose when people
23 blend their drugs. So we're always concerned about
24 Polypharmacies. So you make a very important point.
25 We don't want people to die over overdoses. That's

2 where Naloxone comes in. We want more people to
3 enter into medication assisted treatment. That's
4 where Buprenorphine comes in, and we realize that
5 when people enter into treatment that the whole scope
6 of their substance use is something that they will
7 need to address. We're also very concerned about
8 alcohol misuse or abuse. Not only alcoholism,
9 alcohol dependence, but people who binge drink and
10 they may be unsafe to others because of their
11 behavior whether it's violence or getting behind a
12 car wheel, a car--the--the wheel of a car. So we--we
13 also see alcohol as something that we are going to be
14 actually coming up pretty soon launching another
15 media campaign about.

16 CHAIRPERSON FERRERAS-COPELAND: Now,
17 you've testified to this before, but if you can just
18 help parents that may be watching this right now.
19 What do you do if you have these--these prescriptions
20 in your home. You're done with them, but they're
21 still in your home. What should a parent do? Do
22 you flush them down the toilet? Do you not? Is
23 there a way to get rid of them? How do you get them
24 out of your house and, you know, not in the hands of
25 a young person or someone who may abuse them?

2 COMMISSIONER BASSETT: Well, the first
3 thing that we want to really do is work hard with--
4 with prescribers to--to get them to reduce--to reduce
5 the amount they prescribe for people. That's what we
6 mean by that sort of arcane phrase "judicious
7 prescribing." We want doctors and others--and nurse
8 practitioners, other people have prescribed to
9 prescribe as little as is needed to address pain,
10 which usually means not more than three days worth of
11 a prescription. And we want them to lower the dose.
12 So no more of those 30-day prescriptions. And then,
13 there are a number of ways that people can safely
14 dispose of these. So if you have to--them laying
15 around the house, you should get rid of them. Dr.
16 Kunins, if you would introduce yourself and perhaps
17 give the name of your bureau, which I so badly
18 mangled [laughter] jus a few minutes ago.

19 DR. HILLARY KUNINS: Hi. I'm Dr. Hillary
20 Kunins from the Bureau of Alcohol and Drug Use
21 Prevention Care and Treatment. It's no accident
22 that's not memorable. The--discarding unused
23 medications from medicine cabinets is an important
24 part of the strategy. We know that 70% of people who
25 report having a history prescribe drug misuse report

2 getting the--the pills from friends or family. The
3 recommendation is to discard it, mixing with
4 undesirable substances such as kitty litter or coffee
5 grounds for example. There are period take-back days,
6 but it may not be temporally convenient to families
7 looking to throw out pills, but are also periodically
8 available.

9 CHAIRPERSON FERRERAS-COPELAND: We don't
10 want to flush down the toile, right. Okay. I feel
11 like last year we were flushing. Now, we're not
12 flushing. I just want to be clear. So no flushing
13 down the toilet. Thank you very much. We will now
14 hear from our Chair, Chair Johnson followed by Chair
15 Cohen.

16 CHAIRPERSON JOHNSON: Thank you, Madam
17 Chair. Good to see you, Commissioner. So, I--I know
18 the Finance Chair just asked a bit about the Zika
19 response, and as I had mentioned in my opening
20 statement, \$13.5 million in the Executive Budget, \$9
21 million of which is city tax levy, \$4 million in
22 state funding, \$3 million, which shows up [coughs] in
23 the out years. On the federal level, as you've been
24 following, Congress has been preparing an
25 appropriations package related to local Zika

2 transmission and supporting states and
3 municipalities, and on the federal level, they
4 recently shifted \$600 million in unused Ebola funds
5 to combat Zekra--Zika and Congress is currently
6 negotiating \$1.9 billion to fight the virus. Do we
7 have any--have we been in touch with our--our
8 senators and our congressional delegation to
9 understand potentially what amount of money New York
10 City would see out of that congressional
11 appropriation? What would we see locally? I'm sure
12 it would far exceed \$13.5 million, but continue to
13 supplement and help our efforts on a local level.

14 COMMISSIONER BASSETT: Sure. Thanks for
15 that question. The first part is that we have seen a
16 sort of borrowing from Peter to pay Paul phenomenon a
17 the federal level and have experienced a budget cut
18 to part of our public health preparedness funding.
19 We--I wrote a strong letter to the Health and Human
20 Services secretary expressing my concern that this
21 limits our ability to respond to emergencies. Ebola
22 preparedness is still needed. The--the--as you know,
23 the Congress is still, you know, dickering over the
24 allocation of earmarked funding for the Zika
25 response, a big part of which would be devoted to

2 vaccine development, which is very important to our
3 ability to respond to this virus, most especially in
4 the countries of Latin America and the Caribbean that
5 have been so hard hit. But the Congress has so far
6 not taken action. We, of course have been expressing
7 our support for this allocation through our--the
8 Mayor's Washington office, but we are prepared to
9 respond to Zika with our own resources that include
10 the state Article 6 match, which is the way the state
11 supports public health activities in our city. If
12 federal funds become available, I assure you we will
13 enter into robust discussions with the federal
14 government about how to, you know, how to support our
15 effort here. I have Deputy Commissioner--no, nope,
16 she's--she's okay with what I said. [laughs]

17 CHAIRPERSON JOHNSON: Okay. I'm going to
18 leave questions related to the siting of animal
19 shelters to Council Member Vallone, who I know wants
20 to ask specifically about the Bronx and Queens. I
21 wanted to follow up on previous capital allocations
22 for the renovations at the Manhattan garage--

23 COMMISSIONER BASSETT: [interposing] Yes.

24 CHAIRPERSON JOHNSON: --as well as the
25 Brooklyn HVAC systems. Now, they've been pushed

1 further to the out years, and I'm wondering why those
2 capital allocations--the money was put in, which I'm
3 really happy last year--

4 COMMISSIONER BASSETT: [interposing] Yes,
5 yes.

6 CHAIRPERSON JOHNSON: --in last year's
7 budget, but the actual construction I'm seeing it
8 show up in much later years, you know, two, three,
9 four years from now, and I wanted to understand why
10 that allocation was pushed then, and why isn't it
11 included in this fiscal year so that we can begin the
12 project?

13 COMMISSIONER BASSETT: Well, we're
14 committed to these projects so I committed--

15 CHAIRPERSON JOHNSON: [interposing] Yes,
16 but I want to get it done as quickly as possible.

17 COMMISSIONER BASSETT: Absolutely, and I-
18 -I know that you've expressed in the past frustration
19 with the many steps that are involved with--with
20 siting and building these shelters. But whatever the
21 budget sheets say, they will not slow down this
22 process, but I should ask our Deputy Commissioner to
23 speak about--about what the budget sheets reflect.
24

2 DEPUTY COMMISSIONER FRIESEN: Good
3 afternoon. My name is Julie Friesen. I'm the Deputy
4 Commissioner of Administration and I oversee
5 facilities at the Health Department. So, the capital
6 money must be spent by DDC with these construction
7 projects, and there is--there are numerous oversights
8 and processes in place before capital money can be
9 approved to be spent by DDC. So, we are, you know,
10 the consultant is in place, the contract is being
11 registered, the consultant is going to start work.
12 The certificate to proceed was approved on April 20th
13 of this year for that work to begin. Then there's a-
14 -I'm just going to go through the steps with you a
15 little bit to explain. There's a pre-schematic
16 design that takes about three months. The actual
17 design after that takes about 12 months for the
18 consultant to do, and then it's put out to bid. DDC
19 then bids out the project. That takes about five
20 months before a consultant is selected, the contract
21 is registered and the work can begin.

22 CHAIRPERSON JOHNSON: So where are we in
23 the process?

24 DEPUTY COMMISSIONER FRIESEN: So right
25 now the CP was approved by OMB last month to select--

2 to the consultants on board, Smith Miller and
3 Hawkins.

4 CHAIRPERSON JOHNSON: So I mean I'm happy
5 to hear that. The--you know, only dis--disconcerting
6 part of that is, you know, a year ago the money was
7 put in the budget. So--and we had a hearing, you
8 know, 14 months ago or 15 months ago, and there were
9 conversations then. So--I mean I'm glad that, you
10 know, it's starting to move through the process, but
11 it would be helpful moving forward if as the--the
12 timelines and benchmarks that you just laid out if
13 there's going to be a delay in that, it would be
14 helpful to communicate that to the Council so that we
15 understand why there's a delay and what's actually
16 happening so that we understand what the status is
17 moving through.

18 COMMISSIONER BASSETT: You know, we're
19 happy to continue to keep you apprised of this
20 process. As you've gathered, there are many steps,
21 and the--what I want to leave you with is that the
22 placement of the capital funds in the budget won't be
23 a barrier. If we can somehow accelerate this
24 process, we can bring the money back and spend it.

2 It's simply a matter of the most reasoned assessment
3 of when the money would actually be spent.

4 DOUGLAS JOHNSON: And are there any--

5 COMMISSIONER BASSETT: [interposing] So,
6 you know--

7 DOUGLAS JOHNSON: --are there any cost
8 overruns. Do you believe--I mean the--the money that
9 was put in for the Manhattan upgrades

10 COMMISSIONER BASSETT: [interposing] Oh,
11 I see what you mean.

12 DOUGLAS JOHNSON: --and the Brooklyn, is
13 it--is it--

14 COMMISSIONER BASSETT: [interposing] I
15 don't think we're at that stage yet to have had--to
16 have exceeded our budget. We don't know that yet.

17 CHAIRPERSON JOHNSON: Okay. I want to
18 just hit on a Penicillin shortage. The FDA recently
19 reported a shortage in Penicillin, the recommending
20 treatment for Syphilis and the only option for
21 pregnant women infected or exposed to Syphilis due to
22 manufacturing delays. The shortage comes at a time
23 when New York City has experienced a 15% increase in
24 Syphilis cases. I know the Department has been
25 working with advocates and put together an advisory

1 group and taskforce coming up with recommendations on
2 Syphilis. Dr. Varma and Dr. Blank I know have been
3 very involved in that. How will the Peni--Penicillin
4 shortage affect the department's efforts to reduce
5 the rate of Syphilis in the city?
6

7 COMMISSIONER BASSETT: It will not affect
8 it.

9 CHAIRPERSON JOHNSON: It won't affect it.
10 We have enough?

11 COMMISSIONER BASSETT: No, I mean we have
12 a--we will use alternative treatments. We--that
13 recommendation was simply for pregnant women because
14 alternative treatments may have an affect on the
15 developing baby is really limited to Bicillin
16 treatment. If a woman is, for example, allergic to
17 Penicillin, the recommendation is that be
18 desensitized and still treated with Penicillin. So
19 it was really--our alert is really to warn people to--
20 --to preserve this if they have to prioritize it to--
21 to use it on pregnant women.

22 CHAIRPERSON JOHNSON: And has the--has
23 the Syphilis Advisory Group met since this news came
24 out?
25

2 COMMISSIONER BASSETT: They just met
3 recently.

4 CHAIRPERSON JOHNSON: Okay.

5 COMMISSIONER BASSETT: I think yes it
6 has, okay.

7 CHAIRPERSON JOHNSON: I think they met
8 last month.

9 COMMISSIONER BASSETT: I think it was--no
10 I think it was last week.

11 FEMALE SPEAKER: [off mic] Friday.

12 COMMISSIONER BASSETT: Friday.

13 CHAIRPERSON JOHNSON: Oh, Friday. I
14 didn't know that. Okay.

15 COMMISSIONER BASSETT: Yeah, it was very
16 good meeting.

17 CHAIRPERSON JOHNSON: Was this discussed
18 at the meeting, where Penicillin is--

19 COMMISSIONER BASSETT: [interposing] I'm
20 sure that it came up because I--I don't think you see
21 the--I'm--I'm concerned that what we all think of as
22 such a commonly available drug should become less
23 available. I think all of us have witnessed the
24 phenomenon of price rises really of--of drugs that we
25 consider like Doxycycline, which was once a very

2 cheap drug. But this is not a--but that's a--a
3 philosophical concern. At the moment we're told that
4 it's simply due to manufacturing delays, but it
5 doesn't mean that we have been disarmed in terms of
6 treatment of Syphilis. We have alternative drugs.

7 CHAIRPERSON JOHNSON: And do you
8 anticipate any impact on HIV transmission due to co-
9 infection?

10 COMMISSIONER BASSETT: We are very
11 serious about bringing the Syphilis epidemic under
12 control because it is an established factor in HIV
13 transmission along with other--several other
14 Bacterial TDs. But the drug shortage is not going to
15 stand in the way of our control efforts, and I don't
16 whether New York City is seeing this drug shortage
17 yet, Dr. Varma, I believe. No. This was announced
18 by the CDC, and we relayed it to doctors.

19 DR. VARMA: Yeah, it's--this is Dr. Jay
20 Varma. I'm the Deputy Commissioner for Disease
21 Control. I--I don't anticipate any problems in our
22 clinics with the ability to treat primarily for the
23 reason that Dr. Bassett mentioned. We haven't
24 experienced the supply shortage ourselves, but again
25 a supply chain takes a long time. It's anticipated

2 that the shortage is supposed to resolved over the
3 next two months. But, of course, we also keep a--a
4 ready supply chain, and also have access to very
5 effective alternative treatments for non-pregnant
6 adults and--and adolescents.

7 CHAIRPERSON JOHNSON: The--the City
8 Council's Preliminary Budget Response identified
9 certain gaps in ending the epidemic. We're really
10 grateful for the amount of money the Administration
11 put forward, and thank you for you said in your
12 testimony, and I think we've worked really well with
13 your team and especially with Dr. Daskalakis on--on
14 this effort. One of the things that the City
15 Council's Budget Response called for was addressing
16 crystal meth use, and the impact that was having on
17 the epidemic. It wasn't included in the Executive
18 Budget. I wanted to see if you had any thoughts, and
19 what the department is doing on crystal meth use, and
20 if the department would support provider education,
21 and targeted public health detailing?

22 COMMISSIONER BASSETT: We do have a plan,
23 and I'm going to ask Dr. Varma to describe it.
24 Although it doesn't appear in the budget, we are
25 mindful of the observation that you've just made.

2 DR. VARMA: Correct. Yes, we--we are--
3 we've--we've had a number of discussions including a--
4 --a large community meeting I think we had in March,
5 if I'm remembering this correctly, with people to
6 address this issue. It's also included as a
7 component of the, you know, RFPs that were issued,
8 and just try to strengthen relationships with
9 community members and work on--on issues related to
10 education, and--and obviously policy related to
11 crystal meth. We're--we're, you know, quite aware
12 that there's a major concern because we have seen in
13 our epidemiologic data that there has been an
14 increase over, and I think we will continue to--to
15 support these programs.

16 CHAIRPERSON JOHNSON: The--in the Mayor's
17 2016 Consolidated Plan, it showed a \$7.2 million cut
18 to the department HOPWA funds, Housing for People
19 with AIDS funds. You know HOPWA is a federal housing
20 program for homeless or unstably housed people with
21 HIV, and unless this is addressed, this cut would
22 cause about 400 people who are currently housed
23 through HOPWA funds to be homeless. I wanted to
24 understand what is being done to address this so that
25

2 these individuals who are currently housed through
3 federal HOPWA are not at risk for homelessness.

4 COMMISSIONER BASSETT: Thanks. The--
5 there--I think--are you referring to the federal cut
6 or-?

7 CHAIRPERSON JOHNSON: Yes

8 COMMISSIONER BASSETT: So the--the first
9 thing to say about the HOPWA funding is that for
10 Fiscal Year 17, we are adequately funded. There will
11 be no shortage of--of housing availability to--or
12 where we have to decrease the allocation of housing.
13 There is a problem for FY18 we are already beginning
14 conversations with advocates or at least beginning
15 planning to have conversations with advocates of how
16 we can make the case in Washington for--for continued
17 support to HOPWA and not additional cuts, which is
18 what some have suggested may be coming. I think that
19 it's indisputable that this administration has made
20 supportive housing a very high priority. It's part
21 of the whole effort to tackle homelessness as well as
22 to improve the outcome of disease for people living
23 with HIV.

24 CHAIRPERSON JOHNSON: So the
25 Administration is not going to allow--

2 COMMISSIONER BASSETT: [interposing] We
3 are not going to--

4 CHAIRPERSON JOHNSON: --these people to
5 be put at risk?

6 COMMISSIONER BASSETT: That is correct.

7 CHAIRPERSON JOHNSON: Right. So Rat
8 Reservoirs, a lot more rats all over the city.

9 COMMISSIONER BASSETT: We are going where
10 there are a lot of rats, and what do you know, we're
11 finding them.

12 CHAIRPERSON JOHNSON: You're finding
13 them. [laughter]

14 COMMISSIONER BASSETT: Right, and we--
15 when we find them. Am I allowed to say that we kill
16 rats? I believe so. [laughter] So the--so the--I'm
17 a very non-violent person, as Council Member Johnson
18 may have guessed. We love pets but animals that are
19 rats are not among the animals that we like in the
20 city, nor does anybody who--who lives in our
21 neighborhoods with rats. So, we know about--

22 CHAIRPERSON JOHNSON: [interposing] You
23 know that I'm not saying--I'm not saying anything,
24 Commissioner. I'm just letting you speak.

25

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2 COMMISSIONER BASSETT: I don't know,
3 this--this may not be headed in the right direction
4 [laughter] just get moose in here.

5 CHAIRPERSON JOHNSON: Anyway, I wanted to
6 ask about an 18% increase that we saw in calls to 311
7 over the same period compared to 2015, and the 39%
8 increase and people calling 311 for rats compared to
9 2014. The 2017 Executive Budget includes \$16 million
10 for environmental health pest control services, and I
11 want to understand how does the administration, how
12 does the department integrate 311 calls, and
13 complaints into how they actually spend the money on
14 pest control?

15 COMMISSIONER BASSETT: So the first thing
16 to say is the whole Rat Reservoir program, the one
17 that--that you heard us talk about actually when we
18 both first started, Council Member Johnson. The--
19 the--it began as a--as a pilot and has now been
20 expanded citywide. So this focuses on areas where
21 our-our rodent control program knows that we have hot
22 spots without people having to make complaints.
23 Ironically, sometimes in neighborhoods where there
24 are endemic rat populations, people don't complain
25 about them that often. So, we go where we know there

2 to be rats, and that's what the Rat Reservoir program
3 has been so successful at. In areas where we have
4 implemented it, we've seen reductions in rat signs of
5 60 to 100%. But when we go to places where we know
6 that we're going to find rats, we find that, and
7 that's why you have noticed in the Mayor's Management
8 Report the--the percentage of--of inspections where
9 rat signs were identified has increased. And that in
10 part reflects the fact that we have targeted our
11 rodent--our rat control program to areas where we
12 know there are a lot of rodents. Additionally, we
13 respond to complaints, and we have despite the
14 increase in the number of complaints, which may
15 reflect the greater ease that people have with the
16 311 app in calling and--and conveying their
17 complaints to 311, which is a good thing. So it may
18 not mean that there actually are more rats around,
19 but jut that it's easier to make a complaint about
20 them because of the 311 app. And our response time
21 has remained the same. We investigate and respond to
22 all--all complaints.

23 CHAIRPERSON JOHNSON: Okay, I want to ask
24 a--a few questions and maybe Deputy Commissioner Kass
25 wants to come up. It's related to restaurant

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1 inspections, and then I'm going to hand it over to my
2 colleagues.

3
4 COMMISSIONER BASSETT: Okay.

5 CHAIRPERSON JOHNSON: But regarding the
6 Food Service Establishment Advisory Board, and its
7 subcommittees, this was created by law. The annual
8 report that we received in January indicated that the
9 Establishment Advisory Board met twice in 2015, and
10 my understanding is the Board is supposed to meet
11 every three months by law. Has the Board met in
12 2016.

13 COMMISSIONER BASSETT: Yes. Oh, yes, it
14 has, but if you would like to speak to Deputy
15 Commissioner Kass.

16 CHAIRPERSON JOHNSON: No, I'm happy to--
17 [background comments] [laughter] I'm--I'm happy to--

18 COMMISSIONER BASSETT: [interposing] And
19 he is fabulous, by the way.

20 CHAIRPERSON JOHNSON: I know he loves
21 grading restaurants, which is why I invited him up.

22 COMMISSIONER BASSETT: And New Yorkers
23 should be proud of their restaurants because 92% of
24 them have an A letter grade.

25

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2 CHAIRPERSON JOHNSON: Which makes me ask
3 what does that A grade mean if that many are passing.

4 COMMISSIONER BASSETT: It means that we
5 have succeeded in moving the needle on--on food
6 preparation--

7 CHAIRPERSON JOHNSON: [interposing] Well,
8 do you believe it's appropriate for restaurants that
9 after adjudication receive an A grade be treated
10 differently from restaurants that receive an A grade
11 without adjudication? It seems to be an unrelated--

12 COMMISSIONER BASSETT: [interposing] You--
13 -then, well, the number that number that get an A
14 letter grade on the very first inspection has
15 continued to creep up. It's a little over 60% now.
16 It's 61 or 62%.

17 DEPUTY COMMISSIONER KASS: It varies.

18 COMMISSIONER BASSETT: And that reflects
19 a restaurant that is going to get an A on inspection
20 where somebody just showed up unannounced. So in a
21 sense if that unannounced visit is the best snapshot
22 on how that restaurant is doing, it's an important
23 and we're really glad that increasing number of
24 restaurants are given an A on the first--on the first
25 inspection. People do have the chance to adjudicate

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2 their inspections, and many, as you can tell, by the
3 aggregate numbers of 92% end up with an A letter
4 grade, and they all get to post that A letter grade.

5 CHAIRPERSON JOHNSON: So I mean I have--
6 I'm going to hand it over to my colleagues. I have a
7 series of questions on this. I'm happy to, you know,
8 speak individually with--the--

9 COMMISSIONER BASSETT: We are--

10 CHAIRPERSON JOHNSON: --Health Department
11 on this.

12 COMMISSIONER BASSETT: We treat them all
13 as As. Are you talking about the fines? No?

14 CHAIRPERSON JOHNSON: No, I mean I have
15 some concerns about the overall grading system, and--
16 and I want to--I'm going to be looking at maybe
17 making some changes, but I want to give you guys a
18 heads up on that because I haven't figured out what I
19 want to do, and I know the Health Department is very
20 invested in this. It has worked really hard at
21 making it more fair for small businesses, and there's
22 been a significant fine reduction over the years.

23 COMMISSIONER BASSETT: There has been.

24 CHAIRPERSON JOHNSON: Yes, significant,
25 significant.

2 COMMISSIONER BASSETT: Yes, I mean this
3 past year our--our--the level of our fine of--of--
4 what do we call it--our revenue from fines is about
5 \$29 million. It's down to the level that it was
6 before we even began the restaurant grade. In fact
7 it's lower than the revenue that we got despite the
8 fact that we're now doing many more inspections, and
9 we believe as reflected in the--in the letter grades,
10 we have succeeded in what the letter grades were
11 intended to do, which is to improve the hygiene, food
12 hygiene practices in our restaurants. So--so we
13 would be happy to continue this conversation--

14 CHAIRPERSON JOHNSON: [interposing] Let's
15 keep talking.

16 COMMISSIONER BASSETT: --with you. Yes.

17 CHAIRPERSON JOHNSON: Okay, thank you,
18 Chair Ferreras.

19 CHAIRPERSON FERRERAS-COPELAND: Thank
20 you, Chair Johnson. We will now hear from Chair
21 Cohen.

22 CHAIRPERSON COHEN: Thank you, Chair.
23 Thank you, Commissioner. I'll try to keep them
24 moving because I know you're trying to--that you have
25 another engagement. Thrive NYC. In response to the

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2 FY Preliminary Budget and discussions we have, I
3 guess the agency is preparing a 150-day report that's
4 going to I guess come up with a--metrics to how we're
5 going to evaluate the effectiveness of Thrive. Is
6 that--is that correct, and when--when should we
7 expect that report?

8 COMMISSIONER BASSETT: This is from the--
9 from the Council that we've put together that is
10 comprised of a number of different agencies, although
11 the Health Department has remained the technical lead
12 on--for Thrive NYC. As you know, many, many agencies
13 across the City are engaged with the project of
14 putting mental health at the center of health.

15 CHAIRPERSON COHEN: But--but are we
16 expecting a--

17 COMMISSIONER BASSETT: It is a 150-day
18 report yes.

19 CHAIRPERSON COHEN: Okay, so we--

20 COMMISSIONER BASSETT: [interposing] Yes,
21 you are correct to expect it.

22 CHAIRPERSON COHEN: Okay. I--I have some
23 questions about procurement, but maybe just in a nut
24 shell, do you know how many agencies that con--how
25 many contracts the agency issues every year?

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2 COMMISSIONER BASSETT: No.

3 CHAIRPERSON COHEN: Do you know how many
4 contracts there are?

5 COMMISSIONER BASSETT: I'm--no I'm--but
6 it doesn't mean that I--royal we can answer this
7 question. [laughter] So, I'll just give--let me
8 give it to--

9 CHAIRPERSON COHEN: [interposing] Thank
10 you.

11 COMMISSIONER BASSETT: --Deputy
12 Commissioner Rozza.

13 DEPUTY COMMISSIONER ROZZA: We have
14 approximately 1,300 contracts annually.

15 CHAIRPERSON COHEN: 1,300, and I'm--I'm
16 asking this because obviously some of the people who
17 you contract from have been--brought this up to me.
18 Do you know what the--the lag time is from the time
19 that a contract--a contract is executed until a
20 service provider can expect the first payment?

21 DEPUTY COMMISSIONER ROZZA: As long as
22 the contract is executed and registered, and they
23 submit an invoice we pay right away. So there really
24 isn't a lag time as long as the contract is
25 registered.

2 CHAIRPERSON COHEN: As long as the
3 contract is registered?

4 DEPUTY COMMISSIONER ROZZA: As soon as
5 they perform the service they come down.

6 CHAIRPERSON COHEN: From--they perform
7 the service, they bill and then how--when would they
8 receive payment? How long is that period?

9 DEPUTY COMMISSIONER ROZZA: We have up
10 to--we have up to 30 days, but the department
11 normally within 14 days issues payment.

12 CHAIRPERSON COHEN: Is there any
13 difference between a discretionary contract and a--a
14 regular or routine contract with agencies in terms of
15 payment?

16 DEPUTY COMMISSIONER ROZZA: In terms of
17 payment no. As long a s contract is registered a
18 payment can be issued.

19 CHAIRPERSON COHEN: I guess obviously the
20 backlog isn't getting the contract registered--

21 COMMISSIONER BASSETT: [interposing]
22 That's correct.

23 CHAIRPERSON COHEN: And that's--that's
24 been communicated to me repeatedly as--as a real
25 concern about how to--trying to move that process

2 along, and we should probably try to put our heads
3 together to see if we can't--if there is something
4 that we can do on our level to try to--

5 COMMISSIONER BASSETT: We're happy to
6 engage in that conversation with you.

7 CHAIRPERSON COHEN: In your--in your
8 testimony regarding opioid abuse and particularly in
9 the Bronx, is it all Heroin? Is it prescription?
10 What do you attribute the--the steep rise in--in
11 overdoses in the Bronx to?

12 COMMISSIONER BASSETT: We've seen a--a
13 rise in--in overdoses due to Heroin--Heroin.

14 CHAIRPERSON COHEN: Overwhelmingly Heroin
15 is--

16 COMMISSIONER BASSETT: [interposing] Yes.

17 CHAIRPERSON COHEN: --a prescription.

18 COMMISSIONER BASSETT: That's what's made
19 us concerned about the observation that Fentanyl
20 seems to have arrived in our city.

21 CHAIRPERSON COHEN: But you know what's--
22 I apologize for going back and jumping around a
23 little bit. On--in your testimony on Thrive, the--
24 the telephone services, are--are there any anonymous
25

2 services provide for in--in the telephone service,
3 the--the \$20 million?

4 COMMISSIONER BASSETT: You mean when you
5 call NYC Support--

6 CHAIRPERSON COHEN: [interposing] Yeah.

7 COMMISSIONER BASSETT: --do you have to
8 give your name?

9 CHAIRPERSON COHEN: Yes.

10 COMMISSIONER BASSETT: No, you don't have
11 to give your name?

12 CHAIRPERSON COHEN: Yes.

13 COMMISSIONER BASSETT: No, you don't have
14 to your name.

15 CHAIRPERSON COHEN: You don't have to.

16 COMMISSIONER BASSETT: You can ask for--
17 of course, if--if you want to get some assistance
18 including someone calling back to check on whether
19 you've made your appointment or you weren't able to
20 get the care you needed, you would have to provide
21 contact information, but, you know--

22 CHAIRPERSON COHEN: [interposing] No, but
23 I--I think it's important that people have--

24 COMMISSIONER BASSETT: [interposing] Yes,
25 agree with you.

2 CHAIRPERSON COHEN: Okay. I have a
3 couple of questions about harm reduction if I can
4 find what I want to ask.

5 COMMISSIONER BASSETT: We're doubling
6 harm reduction.

7 CHAIRPERSON COHEN: Doubling harm
8 reduction. There's money for needle--additional
9 money for needle exchange. I was curious, and I
10 don't know what the question, but how--how we decided
11 12,000--there are 12,000 additional people to be
12 served. How did we come up with 12,000? Where did
13 that number come from?

14 COMMISSIONER BASSETT: I--I thin that
15 the--it's a combination of experience and expansion
16 of the available sites is how we're working with our
17 available sites in the city. We have 14 syringe
18 exchange programs in the city, and we want to expand
19 their reach both by an increasing number of clients
20 that they serve including with--for the first time
21 adding community outreach workers to these sites. So,
22 the--the number is based on--on our assessment of
23 what the potential is for expansion and the time
24 frame.

25 CHAIRPERSON COHEN: And I--I--

2 COMMISSIONER BASSETT: [interposing] And
3 this is the first expansion that we've seen in these
4 sites in a number of years. We're very, very excited
5 about the opportunity to have the funding to do this.

6 CHAIRPERSON COHEN: I know this came up
7 briefly at the--the last time we had a hearing about
8 the supervised injection. Is there any consideration
9 of maybe exploring that as a harm reduction method
10 employed in the city?

11 COMMISSIONER BASSETT: We--I--certainly
12 as we discussed the last time we-we met in March, the
13 department is looking at the experience of--of
14 supervised injection sites elsewhere. We talked
15 about the fact there are numbers of these around the
16 world. I believe that the number is 90. Most of
17 them in Western Europe, but in Canada we have one.
18 The Mayor of Ithaca has announced his intention to
19 establish one. So we certainly are following this
20 with interest, and educating ourselves about them.

21 CHAIRPERSON COHEN: Is there any sort of
22 timeline to study that or--?

23 COMMISSIONER BASSETT: No.

24 CHAIRPERSON COHEN: In terms of--of
25 Naloxone use, do we have any hard data on--is there a

2 corresponding with the rise in overdose, a
3 corresponding rise in the number of administrations
4 of Naloxone. Is there any--do we--

5 COMMISSIONER BASSETT: [interposing] So,
6 you're wondering whether we're able to track
7 reversals?

8 CHAIRPERSON COHEN: Yes.

9 COMMISSIONER BASSETT: Well, we do know
10 that the NYPD tracks reversals, and we--the rest--
11 otherwise we depend on--on individuals to notify us.
12 So the number that we're notified of obviously is a--
13 likely a far underestimate of the number of reversals
14 that actually occur. Dr. Kunins, do you want to add?

15 DR. HILLARY KUNINS: So as--as
16 Commissioner Bassett is reporting, the--the reversal
17 system is voluntary. So we know that there is under-
18 reporting. We conducted an evaluation of our program
19 about a year and a half ago, and we know that among
20 participants trained by syringe exchange programs
21 about 30% of the people trained go onto observe an
22 overdose and use their Naloxone in the 12 months
23 following receipt of training. So have some sense of
24 participants receiving training who are themselves
25 people who use drugs or they're social networks that

2 we estimate about a third will have unfortunately to
3 use their Naloxone.

4 CHAIRPERSON COHEN: Does that give you
5 confidence, though, that the additional distribution
6 is being like as effective that we're distributing it
7 in a way that actually being used and--and providing
8 people.

9 DR. HILLARY KUNINS: So I--I think you
10 raised a very excellent question because as the
11 Naloxone programs are being grown across the country
12 and in New York City, we are still coming to
13 understand what is the right amount of Naloxone.
14 We've done a variety of estimates to try to saturate
15 communities where there are a high prevalence of
16 overdoses because our goal is to get to as many of
17 those overdoses as we can to prevent all the
18 fatalities we can. Right now, we know that the vast
19 majority of our Naloxone that the Health Department
20 distributes goes to high need communities and high
21 need individuals.

22 CHAIRPERSON COHEN: So I know this is not
23 exactly a mental health question, but I was reminded
24 during the other questioning. Mosquito prevention on
25 private property. I have an issue in the district.

2 I don't know if there's a--if we have a system to
3 deal with that? How my office could--could deal with
4 that, but I have somebody who owns a--a sig--a
5 significant piece of property with a significant
6 standing water problem, and not--and no interest in
7 being--

8 COMMISSIONER BASSETT: We definitely want
9 to talk with you about that.

10 CHAIRPERSON COHEN: I appreciate that.
11 Thank you.

12 CHAIRPERSON FERRERAS-COPELAND: Thank
13 you, Chair Cohen. We will hear from--well, we've
14 been joined by Council Members Rosenthal, Mendez,
15 Borelli, Van Bramer and Gibson. We will hear from
16 Council Member Matteo followed by Council Member Koo,
17 followed by Council Member Vallone.

18 COUNCIL MEMBER MATTEO: Thank you, Madam
19 Chair. Welcome Commissioner. Commissioner, I'd like
20 to focus my question on the opioids in Staten Island,
21 and we--together with Senator Lanza and Senator
22 Cusick we had a great Narcon training system. We've
23 gone to all of our schools. At New Dork (sic) we had
24 the highest amount of participation. So we're
25 making--and I appreciate the extra funding. My

2 concern is what are we doing after, and is that--in
3 your testimony you talked about the non-fatal
4 overdose responses in Staten Island. So my concern
5 is where Narcon is being issued, right, and we save
6 someone's life, what happens next? It's--it's been
7 our concern now, you know, how are we getting them
8 that treatment that they need to get them that care
9 that they need. I know you talk about treatment and
10 care. So I was wondering your thoughts on that, and
11 if this program directly addresses that issue.

12 COMMISSIONER BASSETT: Yes, thank you for
13 that question. As the--as I outlined in my
14 testimony, we have a multi-pronged response to the
15 opioid epidemic, and ensuring that people survive
16 overdoses is only one component of it. With Borough
17 President Oddo we co-chaired a task force on
18 prescription and opioids, and Heroin [coughs]--I
19 can't remember the full name of the task force. It
20 was very long. The--and--but one of the key things
21 that was pointed out in the deliberations that we had
22 was that surviving an overdose is not the same as
23 having entered recovery. But, of course, somebody
24 needs to survive an overdose in order to have an
25 opportunity to recover. So it's a high priority for

2 us to ensure that--that no one who overdoses doesn't
3 have the opportunity to have that overdose reversed,
4 and most overdoses are witnessed. But beyond that,
5 we are very committed to expanding the opportunity
6 for Buprenorphine treatment. This is a--a medication
7 that people who are opioid dependent can take. They
8 can be prescribed it in a primary care settings, and
9 we are committed to training physicians including
10 physicians on Staten Island. But across the city our
11 goal is 1,500 individual prescribers so that we can
12 extend more broadly the opportunity for Buprenorphine
13 assisted treatment. We--we also need to educate
14 people, and to--and to reach out to people who are
15 engaged with substance use and try and make sure that
16 they're engaged in safe syringe use. That's why harm
17 reduction has been such a core part of our
18 activities. And with these additional funds, we will
19 be able to expand some of these activities and in
20 some cases initiate them. And the one that is
21 completely novel is the one where we will seek to
22 identify people who have survived overdoses in
23 emergency departments. And with a peer--a navigator
24 try and follow up with them, and navigate them to
25 care.

1
2 COUNCIL MEMBER MATTEO: And that is--
3 that's exactly what we're looking for. So I'd like
4 to offline meet with you.

5 COMMISSIONER BASSETT: We would be
6 delighted. We would be.

7 COUNCIL MEMBER MATTEO: And also, if we
8 could expand that and we're--we're promoting this
9 training to everyone. So whoever is coming to get
10 training, we have to--maybe they're not getting into
11 the ER. I want to make sure that we're getting
12 everyone we can--

13 COMMISSIONER BASSETT: [interposing] Yes.

14 COUNCIL MEMBER MATTEO: --and I know it's
15 difficult, but I think if we work together we can
16 broaden that not just to the ER, to expand and then
17 get them the help they need once they've received the
18 Narcon, and--and then thereafter promote a plan that
19 works for them?

20 COMMISSIONER BASSETT: Exactly. Thank
21 you very much for that offer.

22 COUNCIL MEMBER MATTEO: You're welcome.
23 Do you believe that over-prescribing and the over-
24 promotion of opioids had been the two--one of the two
25

1 biggest problems that this epidemic has--has stemmed
2 from? Or, do you think there--I mean--?

3
4 COMMISSIONER BASSETT: I--well the--
5 certainly in prescription painkillers experienced
6 exponential growth in terms of prescribing, and that
7 has undoubtedly play a role in increasing opioid
8 dependence. I don't think there's any question about
9 that.

10 COUNCIL MEMBER MATTEO: So then as it
11 gets, you know as more I stop and other--the email
12 that the doctors have do now to the, you know, the
13 pharmacies and whatnot, I guess its different. Is
14 that where we're going to have Heroin and then other
15 drugs because--

16 COMMISSIONER BASSETT: [interposing] Yes.

17 COUNCIL MEMBER MATTEO: --we're stopping
18 one and just it continues to grow to other drugs that
19 are less--

20 COMMISSIONER BASSETT: [interposing]
21 Well, in fact--

22 COUNCIL MEMBER MATTEO: --less expensive?

23 COMMISSIONER BASSETT: [interposing] Yes.
24
25

2 COUNCIL MEMBER MATTEO: --easier to get,
3 you know, do you feel that that's the sense of what's
4 happening and once we tackle the opioid epidemic?

5 COMMISSIONER BASSETT: You mean the
6 people will shift from that to--to other drugs?

7 COUNCIL MEMBER MATTEO: Yeah.

8 COMMISSIONER BASSETT: The people just
9 have an over [bell] an overarching desire to take
10 drugs. I--well, that's almost a philosophical
11 question there, but I think that there's no doubt
12 that pursuing what we call judicious opioid
13 prescribing meaning reaching out to the prescribers,
14 doctors, nurse practitioners, people in primary care
15 and in emergency departments where we have written
16 guidelines that have been widely accepted across the
17 city encouraging people to prescribe less, to
18 prescribe a lower doses, and for shorter a duration.
19 It has--actually in Staten Island, our data show that
20 this was successful, and we saw a reduction in the
21 prescription of high dose opioids. So, we know that
22 the prescribing community despite the promotion of
23 these--these medications by the pharmaceutical
24 industry has reigned in its prescribing habits. Some
25 of it is their judicious prescribing habits. Some if

2 it is related to the I-Stop, but it's very important
3 to reduce the source of opioids in our community.

4 COUNCIL MEMBER MATTEO: And I--and I
5 think as, you know, we without a doubt put more
6 resources in than we have to in this government. You
7 know us as a community have to come together and--and
8 ensure that parents are getting the help that they
9 and to--to recognize, you know, a child who--who may
10 be using prescription drugs and, you know, it's a
11 community effort, and I just--I--I thank you for your
12 efforts so far, and--and one last questions off--just a
13 quickly different topic on mosquito spraying. Can
14 you--and if you don't have the information now can we
15 meet offline on the Staten Island? You know, we--we
16 asked for the spraying especially in our Sandy
17 impacted areas for the summer. The difference
18 between the spraying and then putting the pellets in-
19 -in--in the standing water. So if we could at least
20 sit--and I'll send it back to the Chair--offline so
21 we could discuss the schedule, and--and go over there
22 in the next few weeks?

23 COMMISSIONER BASSETT: We're about--we'd
24 be happy to do that.

2 COUNCIL MEMBER MATTEO: Okay, the borough
3 president and I asked for the request in our usual
4 neighborhood. So I just want to go over that and
5 making sure.

6 COMMISSIONER BASSETT: With pleasure.

7 COUNCIL MEMBER MATTEO: Thank you.

8 CHAIRPERSON COHEN: Commissioner, I just--
9 --I--I forgot one thing. I--I know we've spoken
10 offline I mean, but at the last hearing the agency in
11 terms of baselined contracts that by the middle of
12 this month that they would all be awarded. I just
13 want to make sure that we are on track for that, and
14 if could just tell us quickly what the status is.

15 COMMISSIONER BASSETT: By the end of next
16 week.

17 CHAIRPERSON COHEN: Okay.

18 COMMISSIONER BASSETT: Except for one.
19 There's one that has been delayed that I--I, you may
20 know about that one.

21 CHAIRPERSON COHEN: You did tell us, yes.
22 All right, thank you very much.

23 CHAIRPERSON FERRERAS-COPELAND: Thank
24 you. Council Member Koo followed by Council Member
25 Vallone followed by Council Member Rosenthal.

2 COUNCIL MEMBER KOO: Thank you. Thank
3 you, Dr. Bassett for your leadership and dedication
4 for our serious health, proper health. I have many
5 questions, but I'm going to ask only two because of
6 time limitation. The Administration they put a
7 budget, you're going to have the \$24--\$2.4 million
8 going to minimize your legal childcare program
9 operations. How will these funds be utilized? Are
10 you going to hire more inspectors? And if so, how--
11 and they will be divided by borough or by what?
12 Commissioner, the first question, and the second is
13 concerning animal care shelters. The Executive
14 Budget allocated \$10 million in capital funds for two
15 shelters, one in the Bronx and one in Queens. \$2
16 million to show the design and \$8 million for land
17 acquisition. However, there's no funding allocated
18 to run the shelter. Who will be responsible for
19 maintenance, and operational costs of the shelters?
20 So those are the two questions.

21 COMMISSIONER BASSETT: Thank you, Council
22 Member. The first question is about the Illegal
23 Daycare Inspection Unit, which has been newly
24 established as a result of new funding. And you're
25 asking how is it going to work. The first step is

2 looking at elec--at web-based electronic search
3 engines, things like Yelp extending to parent blogs,
4 mommy blogs and other search engines to see if we can
5 identify daycare centers that are adverting
6 themselves as childcare sites, which we then compare
7 to the city's database of our childcare centers and
8 to the state database of family based care, and then
9 we see if we can identify any that don't seem to
10 appear in our database of--of permitted daycare
11 sites. And then we do a further investigation of
12 those sites. We've done--I can give you some data
13 that are sort of through April. We're are going
14 through this many different electronic sort of
15 investigations. We came down to 80 possible sites,
16 and of those, none were found to be illegal daycare
17 sites, and two are still under investigation. But
18 that's the basic strategy. It's starting by using
19 the fact that--that these days people advertise their
20 services in ways that are accessible to us through
21 electronic means. It's not people just going out
22 pounding the pavement, but eventually it comes down
23 to dispatching people who are investigators to
24 actually go to the address and find out what's going
25 on. We, of course, always receive tips and

2 complaints from the general public and that remains
3 an important way that we identify daycare sites that
4 are operating without being legally permitted. Do
5 you have something. [background comments, pause] Oh,
6 I'm sorry, you wanted that. I--I--I'm reminded by
7 the Deputy Commissioner that you asked about our full
8 budget of new needs. So the \$2.4 million is not only
9 for the illegal daycare site inspection unit. It's
10 also for a--an enhanced inspection of all childcare
11 sites in our city, which we have 11,000. In the
12 past, we've shown up on single day, and assessed how
13 that site was doing on that day. And we didn't pay
14 attention to how they did over time. Now, we're
15 going to be looking at the performance of sites over
16 time, and identifying chronically under-performing
17 sites. Some of those we'll get technical assistance
18 to try and remediate their performance, but
19 additionally we will enhance and accelerate their
20 inspection schedule. So that some sites will get one
21 inspection a year, and others may get up to three
22 inspections a year depending on their historical
23 performance not only their performance at that one
24 time when we show up for an unannounced inspection.
25 So that's what the total \$2.4 million. The second

2 question that you had was about the animal [bell] --
3 about expand--having full service shelters at--in
4 Queens and the Bronx, and you wondered whether the
5 \$10 million would be, you know, would cover all the
6 costs. This amount really reflects the
7 administration's commitment to establishing these--
8 these shelters, but we are still in--at the stage of
9 looking for appropriate sites. I'm very happy to
10 tell all committee members that since we last met in
11 March that together with DCAS, our staff has been to
12 36 different sites in the--in Queens and the Bronx
13 looking at city properties that might be appropriate
14 for shelters. So we've been working hard at finding
15 a site, but until we get closer to meeting running
16 costs--right now we're looking for the plot of land.
17 We're a ways still from meeting running costs in our
18 budget, but I want to reiterate that the Mayor has
19 committed to having full service animal shelters in
20 every borough of our city, and we will--are pursuing
21 that commitment with full intention.

22 COUNCIL MEMBER KOO: But--but who is
23 responsible for the maintenance? Who are the
24 services with?

2 COMMISSIONER BASSETT: Well, these fall
3 under the animal care and control, which is an
4 aligned non-profit that has its own board--board, and
5 they will continue to be operated by Animal Care and
6 Control.

7 COUNCIL MEMBER KOO: Thank you.

8 CHAIRPERSON FERRERAS-COPELAND: Thank
9 you, Council Member Koo. Council Member Vallone
10 followed by Council Member Rosenthal followed by
11 Council Member Gibson.

12 COUNCIL MEMBER VALLONE: Thank you, Madam
13 Chair. Good afternoon Commissioner or Doctor. I
14 think you see a lot of excitement from the council
15 members since 40 of us have signed onto the Animal
16 Shelter Bill, and I think my questions really depend
17 as a perfect example of when I made my phone call
18 home after the Administration announced the \$10
19 million funding. It depends on who picks up the
20 phone. So when my mother picks up the phone she's in
21 tears with happiness, and then when she hands the
22 phone to my father, he gets on the phone quickly and
23 says, "I'll believe it when I see it." So, this is
24 the two sides of the coin I think--

2 COMMISSIONER BASSETT: [interposing] And
3 you saw it.

4 COUNCIL MEMBER VALLONE: And I saw it.
5 Well, yeah, and it's the first step. I think--I
6 think the way you're describing it has historically
7 been really a lot of the issues. I mean funding is
8 a--is a major first step, but actually getting the
9 plan for the site where--where the fully operational
10 shelters will be, what they'll look like, what type
11 of services we're talking about. What the overall
12 budget is going to be because obviously \$10 million
13 is not enough particularly the first step. Because I
14 think where the conversation I don't think is-is
15 premature. I think we've had the Mayor's commitment.
16 In fact he came out to a town hall to Bayside and he
17 told a whole bunch of students who did a wonderful
18 video saying we want an animal shelter, and he looked
19 and said we are committed to animals shelters. So I
20 believe the commitment is there. \$10 million is not
21 enough, but the \$10 million the way I see it, it's
22 broken down to different components. So maybe we can
23 just flesh a little bit for us today. I believe
24 there are segments to it. Like \$2 million for this--
25 for the design and construction because we haven't

2 talked about that. So there's last year's funding
3 for the siting, and there's this year's funding,
4 which Council Member Johnson was talking about. This
5 year's funding is a segment of that. It's for design
6 and construction, and the second segment is really
7 for a future down payment. So can you kind of flesh
8 that over?

9 COMMISSIONER BASSETT: I think that the
10 first tranche was for design. I--I can't imagine that
11 \$2 million would cover construction.

12 COUNCIL MEMBER VALLONE: What design. So
13 is--I don't think we've really talked about that, so
14 can we talk about that time line and between from
15 siting to design to the actual down payment and
16 creating of those sites.

17 COMMISSIONER BASSETT: So the first step
18 is to identify a site, and that we've been working on
19 with--with a lot of effort in the past week since we
20 last met here on the Preliminary Budget. The staff
21 of the--our Division of Administrative--
22 Administration and DCAS have visited 36 sites, and
23 they're visiting more this week in the Bronx and in
24 Queens, and they're--you know, they've identified
25 some that they think are potentially appropriate,

2 which they will be looking at further, but we have
3 not yet identified a site. There are obviously very
4 clear ad--advantages to identifying a city-owned
5 property. In terms of land use conversations it will
6 be also a great advantage to have properties where we
7 have the ability to--to build without--there's a
8 phrase that's used for that.

9 COUNCIL MEMBER VALLONE: Well, I was just
10 going to ask are we looking our blanket prop--our
11 land that we're going to build on this site? Are we
12 looking to renovate or--?

13 COMMISSIONER BASSETT: Some of it--it--it
14 might be possible to renovate--I--we're also just
15 looking at land at empty lots.

16 COUNCIL MEMBER VALLONE: Is--is the
17 overall I would say goal or wish to emulate the
18 existing shelters or do something different?

19 COMMISSIONER BASSETT: Well, we also have
20 a--you know, we're very mindful of having a--a
21 shelter that meets the needs of that community and
22 potentially provides additional services, spray and
23 neuter to the community even if their animals aren't--
24 --aren't taken in by the shelter. So, figuring out
25 the whole spectrum of services, figuring the sort of

2 siting criteria that we should be using in terms of
3 access to transport. And also navigating the whole
4 zoning land use is quite complex, which was we got
5 the assistance of a consultant with expertise in
6 these areas to give us guidance on this. The siting
7 isn't just a matter of convenience. If we have a
8 well sited shelter, we'll have much higher adoption
9 rates.

10 COUNCIL MEMBER VALLONE: Sure.

11 COMMISSIONER BASSETT: The easier it is
12 for people to get to a shelter, the more likely they
13 are to go there to adopt a pet, and the more
14 attractive a--an environment a shelter is, the more
15 likely people will be to come and look for a pet
16 there. So these are--

17 COUNCIL MEMBER VALLONE: [interposing]
18 But simultaneously the design is going on at the same
19 time?

20 COMMISSIONER BASSETT: No, we can't begin
21 the design until we know what the site is like.

22 COUNCIL MEMBER VALLONE: That's not--

23 COMMISSIONER BASSETT: The first step--

24 COUNCIL MEMBER VALLONE: --that's not was
25 said at the previous hearing.

2 COMMISSIONER BASSETT: I don't know what
3 the--I--I think I'm talking about architectural
4 design. We can come up with the specs [bell] on what
5 sort of service composition we would like to have at
6 that site, but the actual architectural design would
7 depend on having the site. Do you want to speak to
8 that?

9 DEPUTY COMMISSIONER KASS: One of the--
10 Hi, I'm Dan Kass. I'm the Deputy Commissioner for
11 Environmental Health. The--so yeah, I--I think
12 that's right. There are--we have already engaged the
13 services of contractors to do a variety of things.
14 One has been looking at the kind of spectrum of
15 services that would belong to create a new network or
16 five shelters. So rather than think of every single
17 shelter as providing the precise--precisely identical
18 set of services that they would create, you would
19 merge with a network of them. The second is to
20 really look at fundamental space requirements, and so
21 I think previously when we spoke about design, we've
22 been really thinking about what kind of space
23 requirements do we have, how many, how many kennels,
24 or cages or condos for cats that we want to have in
25 each of these locations, the kinds of room

2 ventilation, isolation, surgical services that be
3 going on.

4
5 COUNCIL MEMBER VALLONE: But that's going
6 on now.

7 DEPUTY COMMISSIONER KASS: And that's
8 going on now.

9 COUNCIL MEMBER VALLONE: Well, that's--
10 yeah, because we just don't want to see a timeline
11 that goes two years for sites, and two years for
12 design and six more years for budgets and, you know,
13 I'd like to see this in my lifetime.

14 DEPUTY COMMISSIONER KASS: Yeah.

15 COUNCIL MEMBER VALLONE: I think there's
16 a--a point there as the Council Member Johnson--

17 DEPUTY COMMISSIONER KASS: Council Member
18 Johnson has echoed the same thing. So, I thought you
19 were talking about actual architectural designs,
20 which can--

21 COUNCIL MEMBER VALLONE: [interposing]
22 Well, I mean I think there is.

23 COMMISSIONER BASSETT: But I think your--
24 I--I think that what--well, what Deputy Commissioner
25 Kass is conveying, and what you're asking us to do is

2 everything that we can do in parallel get to work on
3 it.

4 COUNCIL MEMBER VALLONE: Exactly.

5 COMMISSIONER BASSETT: And I can assure
6 that that's--that's exactly what we're doing.

7 COUNCIL MEMBER VALLONE: And--and I guess
8 the last question because I know I want to come back,
9 but the last question on this because this--the
10 reality here is we're talking about a--a time period
11 four or five years, whatever it may be, three years,
12 hopefully two years that we still have a crisis on
13 our hands, and we had a mobile unit wonderful coming
14 out to Northeast Queens this weekend. Tremendous
15 success, but in talking to the staff, and Theresa and
16 AC&C it's--there are problems with even if we fund
17 two additional mobile units, which has happened, to
18 actually getting the staffing and the proper full
19 funding to operate mobile units because they are
20 successful. But, you can't take staff from the
21 existing Manhattan site and put them in a mobile unit
22 and have the same type of successful when we're short
23 staffing something to put into a mobile unit. So is
24 there any plans to fully fund and to create these
25 additional mobile units as was promised in the past?

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 215

2 COMMISSIONER BASSETT: Well, I certainly
3 appreciate the need for these mobile units and we'll
4 come back to you on that.

5 COUNCIL MEMBER VALLONE: Thank you.
6 Thank you, Madam Chair.

7 CHAIRPERSON FERRERAS-COPELAND: Thank
8 you, Council Member. We'll hear from Council Member
9 Rosenthal followed by Council Member Gibson.

10 COUNCIL MEMBER ROSENTHAL: Thank you.
11 Thanks so much Madam Chair and thank you Commissioner
12 for your time. It's really very much appreciated. I
13 have two questions one on Thrive NYC did you guys
14 create the ad campaign around it? I saw an add the
15 other nigh.

16 COMMISSIONER BASSETT: Oh, yes we have
17 very big campaign. It's on our subways on the sides
18 of buses and I'm glad that you've seen it.

19 COUNCIL MEMBER ROSENTHAL: Yeah, it's
20 awesome.

21 COMMISSIONER BASSETT: Great.

22 COUNCIL MEMBER ROSENTHAL: So my point,
23 however [laughter] is that I believe and--and I say
24 this as often as I can that the DOT is the wrong
25 agency to have our traffic safety campaign. I think

2 that and when it comes to traffic safety what
3 pedestrians are doing that the Department of
4 Transportation is not the right place to put a
5 campaign like that. The right place to put is in the
6 Department of Public Health because the traffic
7 incidents are an epidemic, and as an epidemic they
8 should be treated in the same way that an addiction
9 is. And so for us to have the same success as you'll
10 have with the Thrive NYC. Okay, I'm done, but I--I
11 you get my point?

12 COMMISSIONER BASSETT: I appreciate your
13 making that case that injury is a--

14 COUNCIL MEMBER ROSENTHAL: [interposing]
15 And I know you sit in on the meetings.

16 COMMISSIONER BASSETT: Yes.

17 COUNCIL MEMBER ROSENTHAL: And that's not
18 enough, and I appreciate that, but that's very
19 different than what you did with Thrive NYC, and
20 that's what I'm looking for.

21 COMMISSIONER BASSETT: Well, thanks for
22 that feedback. I just want to assure that we do
23 participate and--and work collaboratively the
24 Department of--

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 217

2 COUNCIL MEMBER ROSENTHAL: Yeah, it's no
3 Thrive NYC. All right. So--but what I really wanted
4 to do is ask you about your contracts and Council
5 Member Cohen very kindly started the conversation for
6 me. Of the 1,400 roughly contracts that you guys
7 have, how many go through Public Health Solutions?

8 COMMISSIONER BASSETT: Actually, I'm--I'm
9 not sure of that. I know that we have--we use Public
10 Health Solutions very successfully as a master
11 contractor for HIV related and-and no for the
12 baseline contracts. I think--I don't know what's the
13 total there because I can't read the handwriting on
14 the sticker. [laughter]

15 COUNCIL MEMBER ROSENTHAL: But you can
16 roughly. I'm--I'm all about drafts. She can
17 combines (sic) right, an 100 are there. 10, 20--

18 DEPUTY COMMISSIONER ROZZA: So the HIV
19 contracts go through--

20 COUNCIL MEMBER ROSENTHAL: [interposing]
21 Right.

22 DEPUTY COMMISSIONER ROZZA: --Public
23 Health Solutions.

24 COUNCIL MEMBER ROSENTHAL: Got it.
25

2 DEPUTY COMMISSIONER ROZZA: And the new
3 baseline contracts, which are additional to our
4 traditional 1,300 are going through PHS as our fiscal
5 agent. All others are processed in house.

6 COUNCIL MEMBER ROSENTHAL: How many are
7 there baselined?

8 DEPUTY COMMISSIONER ROZZA: I don't know
9 exactly.

10 COUNCIL MEMBER ROSENTHAL: So if we could
11 follow up on which ones--

12 COMMISSIONER BASSETT: [interposing] Sure

13 COUNCIL MEMBER ROSENTHAL: --which ones
14 those are, and the Council Member--the question is
15 from time of providing this service, the contracted
16 service, what is the time difference between when a
17 provider starts giving the service, opening up its
18 doors, and when they first get paid? But often--most
19 often they do--they start providing the service prior
20 to a contract being signed. And maybe you're going
21 to tell me of the 1,400 that's only true for 10, but
22 let me know.

23 DEPUTY COMMISSIONER ROZZA: So, we would
24 have to get back to you on the number or retroactive
25 contracts--

2 COUNCIL MEMBER ROSENTHAL: Uh-huh.

3 DEPUTY COMMISSIONER ROZZA: --but it's
4 not the majority. So from the time that the provider
5 issues the service, as long as the contract is
6 registered, we--

7 COUNCIL MEMBER ROSENTHAL: No, no, no.
8 I'm not talking about that. The problem is the
9 amount of time it sits in the Department of Health,
10 and I'm wondering whether or not the Department of
11 Health is fully staffed up, or if they're using PHS,
12 or if they're using funds for the City of New York as
13 a fiscal con--conduit. How can we best expedite
14 providers getting their payments? And this is a
15 follow up to a hearing I had last month where we
16 learned that, you know, from the Human Services
17 Council that most of their providers get paid 8 to 18
18 months after they start providing the service. In--
19 so in addition to late payments, they get 80 cents on
20 the dollar, and it's not the contract that they
21 wanted to but--

22 COMMISSIONER BASSETT: I--I think this
23 has been raised a couple of times in our--in various
24 settings including the Preliminary Budget hearing
25 that there are concerns about the--the timeliness of

1 the contracting process. We are happy to say that
2 since we last met, we have processed over 150
3 contracts. So I'm pleased [bell] about that. We
4 have coming in this fiscal year two times as many
5 contracts as we had in the previous fiscal year. So
6 our contract load has increased a great deal.

8 COUNCIL MEMBER ROSENTHAL: Why is that?

9 COMMISSIONER BASSETT: Part of it is the
10 base line, you know, increased the number of
11 contracts that we anticipate having in the current--
12 in--

13 COUNCIL MEMBER ROSENTHAL: [interposing]

14 And those will become three years--

15 COMMISSIONER BASSETT: And [coughs]

16 COUNCIL MEMBER ROSENTHAL: --so it
17 doesn't--

18 COMMISSIONER BASSETT: [interposing]

19 Exactly. Most of them will be--will be in there.
20 (sic)

21 COUNCIL MEMBER ROSENTHAL: [interposing]

22 How many are discretionary.

23 CHAIRPERSON FERRERAS-COPELAND: Council
24 Member, if you can wrap up your questions. It's far
25 too many.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 221

2 COMMISSIONER BASSETT: But I do--I do
3 want to say, though, that--that after a contract is
4 registered that--then--

5 COUNCIL MEMBER ROSENTHAL: [interposing]
6 Of course.

7 COMMISSIONER BASSETT: --things move very
8 quickly. But we've--several members have said
9 including several of the chairs that they would like
10 us to sit down and go through the--the, you know, the
11 timeline and see how we deal with those.

12 COUNCIL MEMBER ROSENTHAL: [interposing]
13 Well, I was just asking how many are discretionary
14 contracts.

15 COMMISSIONER BASSETT: I'm not sure I
16 know what--what you mean by discretionary.

17 CHAIRPERSON FERRERAS-COPELAND: Okay,
18 Council Member we're going to follow up--

19 COMMISSIONER BASSETT: [interposing] Oh,
20 I see.

21 CHAIRPERSON FERRERAS-COPELAND: Thank
22 you. We're going to now hear from Council Member
23 Gibson, and I know that we have OCME and EDC and SBS
24 still for these hearings.

25 COMMISSIONER BASSETT: Yes.

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,
COMMITTEE ON MENTAL HEALTH, DEVELOPMENTAL DISABILITY,
ALCOHOLISM, SUBSTANCE ABUSE AND DISABILITY SERVICES, COMMITTEE
1 ON SMALL BUSINESS, COMMITTEE ON ECONOMIC DEVELOPMENT 222

2 CHAIRPERSON FERRERAS-COPELAND: And you
3 have to go.

4 COMMISSIONER BASSETT: And I have to
5 leave.

6 CHAIRPERSON FERRERAS-COPELAND: You're
7 very, very late so--

8 COUNCIL MEMBER GIBSON: [interposing]
9 Thank you very much.

10 CHAIRPERSON FERRERAS-COPELAND: Council
11 Member Gibson.

12 COUNCIL MEMBER GIBSON: Thank you, Chair,
13 and good afternoon, Dr. Bassett to you and your team.
14 It's a pleasure to see you here, and I just wanted to
15 tell you for the record the full name is the Mayor's
16 Heroin and Prescription Opioid Public Awareness Task
17 Force.

18 COMMISSIONER BASSETT: It said that it
19 was long.

20 COUNCIL MEMBER GIBSON: Yes. [laughter]
21 And I thank you for your work sharing that with our
22 Staten Island Borough President Jimmy Oddo, myself,
23 Council Member Johnson, Council Member Cohen. Really
24 understanding a lot of the work we're doing around
25 prescription drug abuse and misuse as well as opioid

2 and the fact that obviously Staten Island and the
3 Bronx unfortunately have higher numbers than other
4 parts of the city. But I appreciate the approach
5 that we're taking to this, and I wanted to ask one
6 question around existing drug treatment programs.
7 Have you heard from any of the providers around any
8 changes that they see with the program? So I've
9 gotten a couple of concerns from some of the
10 providers of drug treatment programs saying that we
11 may need to look at a different approach of how to
12 tackle individuals that live with drug addictions in
13 terms of meeting some of their immediate needs. So I
14 wanted to find out if you had any thoughts on that,
15 or have you received any type of feedback on our drug
16 treatment programs?

17 COMMISSIONER BASSETT: I--I'm not quit
18 sure what you mean by meeting their additional needs.

19 COUNCIL MEMBER GIBSON: So what--and what
20 providers have been saying to me at least in the
21 Bronx is that sometimes the programs that they are
22 receiving are more generally based, and not to some
23 of their immediate needs. Looking at drug addiction
24 in 2016 is a lot different from previous years, and
25 not just opioid and prescription drug, but also

1 Heroin and some of the other things that we deal
2 with, alcoholism as well. And all of that coupled
3 together looking at our existing drug treatment
4 programs to make sure that they are serving the needs
5 of those that are most in need.

6
7 COMMISSIONER BASSETT: Well, we--first I-
8 -I want to thank you, council Member, for your
9 participation in the task force, and for hosting us
10 when we had our meeting up the Bronx.

11 COUNCIL MEMBER GIBSON: Absolutely.

12 COMMISSIONER BASSETT: Thank you very
13 much for that. As you know, we are looking forward
14 to working with--we--work--working with drug
15 treatment programs although we don't license them.
16 They're mostly licensed with--through the Office of
17 Mental Health or they sort of do an access.

18 COUNCIL MEMBER GIBSON: Right.

19 COMMISSIONER BASSETT: --at the State
20 Health Department. So, but we certainly welcome
21 their feedback and they, of course, are our window
22 onto the using community. And it's very important to
23 us that we have feedback from them--

24 COUNCIL MEMBER GIBSON: Yes.

2 COMMISSIONER BASSETT: --and disseminate
3 Naloxone through those settings--

4 COUNCIL MEMBER GIBSON: [interposing]
5 Right.

6 COMMISSIONER BASSETT: --and so on.

7 COUNCIL MEMBER GIBSON: Okay, and I
8 wanted to ask another question. Local Law 77 and all
9 of the work that we've been doing around obviously
10 the Legionnaires outbreak that affected the Bronx
11 last year, we're approaching the summer season, and
12 warm weather. So I know that I'm going to get
13 questions and inquiries from residents about our
14 efforts, what Local Law 77 is, how it's going. So I
15 noticed in the budget we had estimated there were
16 4,000 cooling towers, and I'm now seeing that there's
17 a revised number of 6,500. So there's a need for us
18 to hire more staff. So I wanted to find out for my
19 Bronx residents what should I let them know in terms
20 of the maintenance and the operations and the
21 inspections, how as Local Law 77 going, and is there
22 anything that we should be aware of approaching this
23 summer in the city?

24 COMMISSIONER BASSETT: Thanks very much
25 of that questions and thank you also for your support

2 during--in reaching out to residents during the
3 outbreak last summer. The thing that your residents
4 should know is that we have in place the most robust
5 cooling tower oversight--maintenance oversight,
6 regulatory framework for anywhere that I know of
7 certainly in this country and probably around the
8 world. So we are registering cooling towers in the
9 city. The Buildings Department is doing that, and
10 our agency is staffing up, and has already begun
11 inspections of cooling towers. We have very rigorous
12 mandates on cooling tower owners and operators. I
13 hope you don't get complaints from them, but--

14 COUNCIL MEMBER GIBSON: [interposing]
15 We'll call you.

16 COMMISSIONER BASSETT: --we will--we are
17 re--we are working hard to ensure that the cooling
18 towers are well maintained, and reducing the risk of
19 Legionnaires in the coming season.

20 COUNCIL MEMBER GIBSON: Okay, great, and
21 then my final question in my remaining time, alluding
22 to what Council Member Cohen was talking about in
23 terms of some of our baseline contracts, I'm very
24 concerned about many of our existing providers around
25 suicide prevention. I've been talking to DOE about

2 ensuring that we can look at having suicide
3 prevention counselors in our schools. Many of us
4 fund organizations that do that, but we simply don't
5 have the capacity to take it on district wide. So I
6 wanted to find out with suicide prevention, how we
7 assure, be assured that some of those communities'
8 small providers will still access to administer
9 services that are necessary?

10 COMMISSIONER BASSETT: Well, as you know,
11 we are--we have selected a contractor for NYC
12 Support, which will be--

13 COUNCIL MEMBER GIBSON: [interposing]
14 Right.

15 COMMISSIONER BASSETT: --a--a sort of
16 one-stop gateway for anyone who needs--who needs
17 mental health services, and that includes people in
18 crisis although, of course, when--if there is
19 somebody with an immediate threat to life, the right
20 number to call is always 911. I--I know that the
21 Department of Education has been mindful of the fact
22 that there's an alarmingly high proportion of teens
23 who respond on surveys that have been so unhappy--

24 COUNCIL MEMBER GIBSON: [interposing] Uh-
25 huh, yes it is a problem. Right.

2 COMMISSIONER BASSETT: --that they have
3 considered taking their lives, and that they are
4 looking at--at--at specifically addressing that. We
5 are having an investment that I have never--we have
6 never seen before in providing mental health services
7 in our schools. There are 200 mental health school
8 based health centers, 50 more waiting to be--final
9 registration by the state. We're hundred--hiring a
10 hundred mental health consultants who will work with
11 the schools that don't have school based health
12 services to ensure that they identify both their
13 needs and their available resources. So I think it's
14 very important to think of the entire spectrum of
15 mental health, the depression then is un--acknowledge
16 that leads to suicidal thinking. And we want to
17 tackle the entire spectrum and we're in a better
18 place than we've ever been to provide those services
19 in schools.

20 COUNCIL MEMBER GIBSON: Okay, I
21 definitely look forward to working with you on that
22 since I'm out of time, but we'll have further
23 conversations, and thank you so much for all the work
24 you and your team do. I really appreciate the
25 partnership as Chair of Public Safety. Public Health

1 go hand in hand. So I know we have a lot more work
2 to do, but I thank you for your leadership. Thank
3 you.
4

5 COMMISSIONER BASSETT: Thank you.

6 COUNCIL MEMBER GIBSON: Thank you, Madam
7 Chair.

8 CHAIRPERSON FERRERAS-COPELAND: Thank
9 you, Council Member Gibson. Dr. Bassett, we're going
10 to be following up with you. We have a lot of other
11 questions. We're going to put them in a letter. All
12 I ask is that you get them back to us expeditiously.
13 We need them to continue to negotiate on the budget.
14 The last time the Health Committee received your
15 responses to the letters six weeks later. That
16 clearly isn't enough time for us. We need to get
17 that back as soon as possible.

18 COMMISSIONER BASSETT: If you get that
19 the questions to us, we will get you the answer
20 expeditiously.

21 CHAIRPERSON FERRERAS-COPELAND: Excellent
22 and thank you very much for your patience today. We
23 will take a two-minute break while we prepare for
24 OCME. [background comments, pause] We will now
25 resume the City Council's hearing on the Mayor's

2 Executive Budget for Fiscal 2017. The Finance
3 Committee is joined by the Committee on Health
4 Chaired by my colleague Council Member Johnson.

5 [sneezes] Excuse me. Whoo. We just heard from the
6 Department of Health and Mental Hygiene, and we will
7 now hear from Dr. Barbara Sampson, the Chief Medical
8 Examiner. In the interest of time, I want to first
9 thank you for your patience. I know that we're
10 running several hours behind today. I will forego
11 making an opening statement, but before we hear
12 testimony, I will open the mic to my Co-Chair Council
13 Member Johnson.

14 CHAIRPERSON JOHNSON: Thank you, Madam
15 Chair. Good afternoon, everyone. I have a brief
16 opening statement. I'm Corey Johnson, Chair of the
17 Council's Committee on Health, and today we're
18 discussing the Fiscal 2017 Executive Budget for the
19 Office of Chief Medical Examiner. The Fiscal 2017
20 Executive Budget allocates more than \$68 million to
21 OCME, an increase of nearly \$4 million or 6% since
22 the Fiscal 2016 Adopted Budget. The new funding
23 speaks to the office's important role in the city's
24 Public Health and Criminal Justice Systems. The
25 Executive Budget includes significant changes in

1 funding and headcount since we last met to discuss
2 the Fiscal 2017 Preliminary Budget including nearly
3 \$2 million in new needs. The budget allocates more
4 than \$200 million to regularly test for Fentanyl, a
5 powerful synthetic opioid. In bodies examined in the
6 OCME Toxicology Lab and this is part of the
7 Administration's \$5.5 million investment in
8 preventing opioid-overdose. Additional
9 investments include \$600,000 and six new positions to
10 the Forensic Toxicology Laboratory, and I look
11 forward to discussing how the new funding and staff
12 will help reduce the case backlogs and turnaround
13 times we discussed during the Preliminary Budget
14 hearing. I'd like to also discuss the near \$1
15 million investment mortuary--mortuary security and
16 its affect on office operations, and with that, I
17 want to pass it back over to the Chair.

18
19 CHAIRPERSON FERRERAS-COPELAND: Thank
20 you, Chair Johnson. My counsel will swear you in and
21 then you may begin your testimony.

22 LEGAL COUNSEL: Do you affirm that your
23 testimony will be truthful to the best of your
24 knowledge, information and belief?

2 DR. BARBARA SAMPSON: I do. Good
3 afternoon. I want to thank the Chairs of the
4 Committees that are holding today's hearings, Council
5 Member Johnson and Council Member Ferreras. I also
6 want to thank the members of the Committees on Health
7 and Finance for the opportunity to testify. I am Dr.
8 Barbara Sampson, Chief Medical Examiner. Seated to
9 my right is Dina Maniotis, Executive Deputy
10 Commissioner for Administration, and to my left
11 Florence Hutner, our General Counsel. I can say with
12 conviction that I am here today as the City's Chief
13 Forensic Pathologist because of the influence of two
14 people: My mother who was a trailblazer in her own
15 right, and first inspired me that women cannot do
16 science, but like men we can achieve the highest
17 positions in the service community and improve its
18 public health. The second influence was a giant in
19 forensic medicine, Dr. Charles Hirsch, who inspired
20 me along with an entire generation of medical
21 examiners. Dr. Hirsch died this past April 11th, and
22 I want to take this opportunity to pay tribute to
23 his work that has ground our agency on a solid
24 foundation of science and for teaching forensic
25 scientists what it means to serve justice.

2 In 2007, at the opening ceremony of our
3 DNA laboratory, Dr. Hirsch reminded us all, and now I
4 quote his own softly spoken words that continue to
5 thunder with meaning: The model of this building
6 attempts to capture the impartiality and independence
7 of science. It is inscribed on the wall of our
8 lobby: Science Serving Justice, unambiguous and
9 direct, Science Serving Justice. It does not say
10 science serving the police. It does not say science
11 serving the district attorney, and it does not say
12 science serving the defense. Right down the middle
13 of the road it simply says Science Serving Justice,
14 and my entire testimony today will echo this wisdom
15 of Dr. Charles Hirsch.

16 At every hearing since my appointment, I
17 have stated that I commit to building an ideal
18 medical examiner's office, independent, unbiased,
19 immune from undue influence and as accurately as
20 humanly possible. I commit again that our science
21 will serve justice. As the City's Chief Medical
22 Examiner, I am also responsible for public health,
23 and if you were wondering what proportion of medical
24 examine cases have some relation to public health,
25 it's 100%. I want to share with you the areas where

2 I will be using my medical examiner's authority to
3 perform autopsies and evaluate threats to public
4 health, and of my particular focus in the months and
5 years to come. In March of 2015, the Drug
6 Enforcement Agency--Administration issued a
7 nationwide alert about the alarming rate of overdose
8 deaths related to Fentanyl. That represents a
9 significant threat to public health and safety. Just
10 this April our own Department of Health's advisory on
11 drug overdose deaths publishes what the Medical
12 Examiner has established from autopsies. Fifteen
13 percent of all overdose deaths involve Fentanyl, up
14 from approximately 3% in the past 10 years of
15 autopsied overdose deaths. This administration has
16 responded swiftly, and mobilized resources to create
17 a \$5.5 million program to reduce opioid overdose
18 deaths. The opioid threat is being threat is being
19 confronted with a multi-pronged approach that
20 includes training healthcare providers to reduce
21 unnecessary exposures of patients to opioids,
22 targeted outreach to support individuals with a
23 history of opioid use; increase the availability of
24 Naloxone kits; increase surveillance of opioid misuse
25 citywide to identify trends and design intervention;

2 and at the OCME the establishment of a broad Fentanyl
3 testing program to track all deaths associated with
4 this substance and provide critical data to inform
5 prevention efforts. The OCME has been fully
6 resourced with \$233,000 of new funding for our
7 Toxicology Laboratory. Of this, \$92,000 is baseline
8 funding for us to perform complete testing of all our
9 casework for Fentanyl. We have also been funded an
10 additional start-up amount of \$93,000 to perform
11 method development invalidation of instruments for
12 forensic casework use. The Toxicology Lab has
13 purchased, received and recently installed a time of
14 flight liquid Chromatography and mass spectrometry--
15 mass spectrometry instrument using capital dollars.
16 This technology has undergone tremendous improvements
17 allowing for the simultaneous screening of hundreds
18 of drugs and drug metabolites in a single run
19 including Fentanyl and its metaboloids.

20 As part of our new Fentanyl funding, we
21 received \$48,000 for one time to enhance our
22 Laboratory Information Management System, which is a
23 software based laboratory casework management system
24 that was implemented in the Department of Forensic
25 Toxicology in August of 2014. This is the same

2 system that has been utilized by the Department of
3 Forensic Biology since January 2012. Some of the
4 functionality of the LIMS includes, but is not
5 limited to, the receipt of evidence from the NYPD
6 medical examiners and law enforcement agencies;
7 scheduling and tracking of the sample and associated
8 analytical workload, and the processing and quality
9 control associated with the sample. Our enhancements
10 to the LIMS are required to allow us to manage our
11 analytical workload more effectively, as this has
12 been done manually up to now. To meet industry
13 standards and best practices as established by the
14 professional organizations Society of Forensic
15 Toxicologists, our laboratory has been funded six new
16 headcounts in the amount of \$465,000 to hire senior
17 scientists to perform the laboratory work as well as
18 to conduct a new method development and validation
19 and quality control. The OCME Forensic Toxicology
20 Laboratory is undergoing extensive reorganization to
21 optimize the completion of casework and to introduce
22 modern laboratory practices. The changes introduced
23 over the last three months to the end of April have
24 reduced the backlog of cases by 98% with just 17
25 cases left. The average turnaround times for

1 completion of cases during this same period have also
2 decreased significantly from 110 days to 27 days for
3 port-mortem cases and from 160 days to 40 days for
4 drug facilitated sexual assault cases. With the
5 state-of-the-art instrumentation plan for
6 installation through 2016 and 2017 and staff
7 recruitment and retraining underway to address gaps
8 in experience and competency, the laboratory will be
9 in a strong position to maintain its American Board
10 of Forensic Toxicology Accreditation, and also
11 position to achieve the International Accreditation
12 Standard of ISO 17025 within the next 24 months. The
13 OCME Non-Grant Expense Budget reflects funding of
14 \$68.3 million in FY17 including a budgeted headcount
15 of 643, and a Five-Year Capital Plan totaling \$58
16 million. In the FY17 Executive Plan, OCME received
17 \$457,000 and six headcount to improve turnaround time
18 in the Forensic Toxicology Laboratory. \$964,000 in
19 baseline funding to cover security contract costs,
20 and \$232.9 thousand dollars in FY17 for initial
21 start-up costs with respect to increased Fentanyl
22 testing that will be baselined at \$92,000 beginning
23 in FY18. I am happy to answer your questions.

2 CHAIRPERSON FERRERAS-COPELAND: Thank you
3 very much for your testimony today. I just wanted to
4 thank you because I--this was--I think you had just
5 started when we were going over the rap kits and the
6 issues that we were having--

7 DR. BARBARA SAMPSON: [interposing] Yes.

8 CHAIRPERSON FERRERAS-COPELAND: --at your
9 labs. And you committed then that you would do
10 better, and you have and, you know, these are moments
11 where we have to a knowledge and say thank you
12 because we did this together. That was a very tough
13 hearing that we had at the time. I think it was
14 Arroyo and myself ad Chair of the Women's Issues. So
15 we've come a long way. I think in some ways it
16 created another--a different problem because you paid
17 so much attention on one side. So I understand that
18 prioritizing that was very important, and I just want
19 to say thank you for that.

20 DR. BARBARA SAMPSON: Thank you.

21 CHAIRPERSON FERRERAS-COPELAND: I want to
22 talk about the Queens Annex space. The Fiscal 2017
23 Executive Budget Capital Commitment Plan includes
24 \$5.3 million for the design and construction of the
25 OCME Queens site to be completed in June of 2021.

1 What additional details can you provide about the
2 capital--this capital project?
3

4 DR. BARBARA SAMPSON: So this is in the
5 planning stages. We have a number of improvements we
6 want to make to that Queens facility including an
7 addition of what's called a sally port to allow us
8 to--within the facility itself bring in decedents and
9 then load them back into funeral director vehicles
10 within the--the facility.

11 CHAIRPERSON FERRERAS-COPELAND:
12 [interposing] So currently you don't do it that way,
13 or--?

14 DR. BARBARA SAMPSON: The--this would be
15 en--entirely indoors so that the--the truck could
16 actually drive inside and those transfers could be
17 made in a--in a--a better way. It's still done--the--
18 -the facility--it does back into the facility as it
19 is now, but this would be more facilitate that.

20 CHAIRPERSON FERRERAS-COPELAND: Okay.

21 DR. BARBARA SAMPSON: We also want to
22 centralize where all our claim cases are taken so the
23 Medical Examiner's Office is not only responsible for
24 Medical Examiner cases, but we're also the City
25 Mortuary. So there are decedents that are with us

2 that for what we call claim only, and that means that
3 a funeral home will be coming to pick up the
4 decedents, and we're an interim storage facility. So
5 we would like to centralize that. Also, with the
6 Queens site is our emergency site, our coup backup
7 for--in the case of an emergency or if another site
8 were to go down. So we want to increase our
9 decedent's storage in the Queens facility to
10 accommodate that possibility.

11 CHAIRPERSON FERRERAS-COPELAND: Oka, and
12 just for my own education--

13 DR. BARBARA SAMPSON: Sure.

14 CHAIRPERSON FERRERAS-COPELAND: --when
15 the--the decedents are usually from Queens. So is
16 this to facilitate families or how--how does process
17 work.

18 DR. BARBARA SAMPSON: Okay, so in each of
19 the five boroughs there is an OCME Identification
20 Unit, which meets with families so they can perform
21 the identifications. We now have three mortuaries,
22 one in Queens, one in Brooklyn and one in Manhattan
23 that are handling the cases for the whole city. So
24 the Queens Mortuary does--handles all the cases for
25 Queens and some of the Bronx cases. The remainder of

2 the Bronx cases are handled in Manhattan along with
3 the Manhattan cases and the Staten Island cases are
4 handled in--

5 CHAIRPERSON FERRERAS-COPELAND:

6 [interposing] In Brooklyn.

7 DR. BARBARA SAMPSON: --in Brooklyn,
8 correct.

9 CHAIRPERSON FERRERAS-COPELAND: Okay, and
10 for my last question this was specific just for an
11 update on the World Trade Center Repository, the
12 Office of the Chief Medical Examiner operates and
13 maintains a repository at the World Trade Center
14 Memorial, and continues to identify remains through
15 DNA. Would you please provide us an update on
16 operations in their Repository and the offsite
17 identification work?

18 DR. BARBARA SAMPSON: The--the work--we
19 have a--a full-time presence at the Repository. The
20 identification efforts are ongoing as DNA technology
21 improves. We have a unit that continually goes back
22 to the samples that we have trying new techniques,
23 and slowly we are making some limited progress, but
24 we made a commitment to do whatever it takes for as
25

2 long as it takes to identify as many people as
3 possible, and that effort continues to today.

4 CHAIRPERSON FERRERAS-COPELAND: Thank you
5 very much, Doctor. Chair Johnson.

6 CHAIRPERSON JOHNSON: Thank you, Dr.
7 Sampson. It's good to see you. I wanted to ask
8 about the \$1 million included in the Executive Budget
9 for mortuary security, and what specifically does the
10 new funding support?

11 DR. BARBARA SAMPSON: Okay. So of the \$1
12 million, the majority of it is for 24/7 security in
13 the three mortuaries. So that there is physically
14 guard present at all times.

15 CHAIRPERSON JOHNSON: That currently
16 isn't the case.

17 DR. BARBARA SAMPSON: It has been the
18 case. Now, we have actually gotten the--the--the
19 funding to do it.

20 CHAIRPERSON JOHNSON: How were you
21 funding it before?

22 DR. BARBARA SAMPSON: Do you want to
23 describe the efforts?

24 DEPUTY COMMISSIONER MANIOTIS: We
25 actually had to make a technical adjustment from our

2 PS Budget to allow us to fund the contract to be able
3 to immediately implement this. For obvious reasons,
4 it was something that the Chief had directed, but now
5 we got fully funded from OMB to be able to--

6 CHAIRPERSON JOHNSON: [interposing] So no
7 change in operations?

8 DEPUTY COMMISSIONER MANIOTIS: No.

9 DR. BARBARA SAMPSON: No.

10 CHAIRPERSON JOHNSON: Okay, on the
11 Fentanyl testing thank you for talking about the need
12 and why you're doing this, and nationally what's been
13 happening with opioids and looking at what DEA
14 recommendations are. How will the Office determine
15 which bodies to test for the presence of the drug?

16 DR. BARBARA SAMPSON: Okay, we--up to now
17 as in everything with medicine, it's at the
18 discretion of the physician doing the examination
19 what kind of testing is done. But with this funding
20 now, any case that we are running toxicology on,
21 which is the vast majority of the cases, which I'm
22 talking way over 95% of the cases that we do will
23 screening for Fentanyl. So we'll be able to ensure
24 that we are capturing every Fentanyl related death in
25 the city.

2 CHAIRPERSON JOHNSON: And will the
3 Fentanyl increase case completion time subsequently
4 taking care of part of the backlog--increasing the
5 backlog, I mean?

6 BARBARA SAMPSON: Oh, it--it--it will not
7 increase the backlog. We were careful to set up this
8 funding for the testing that--so that we would not
9 contribute to our backlog. We've worked so hard in
10 the last few months to bring it down. The last thing
11 we want do is to contribute to it again.

12 CHAIRPERSON JOHNSON: Okay. Toxicology
13 the 16 positions, \$600,000 that was mentioned was in
14 your opening, how will the office improve employee
15 retention in the Forensic Toxicology Lab and
16 throughout OCME?

17 DR. BARBARA SAMPSON: The--let--let me
18 just say first that the--the amount of the Forensic
19 Toxicologists is I believe \$457,000. There's a
20 slight technical adjustment--\$159,000 that is in that
21 number is actually a--an adjustment that OMB made for
22 some expected revenue.

23 DEPUTY COMMISSIONER MANIOTIS: [off mic]
24 For efficiency, yes.

2 DR. BARBARA SAMPSON: For efficiency
3 yes.

4 DEPUTY COMMISSIONER MANIOTIS: We had
5 expected to--

6 CHAIRPERSON JOHNSON: If you could just
7 speak into the mic please.

8 DEPUTY COMMISSIONER MANIOTIS: Sorry.
9 [laughs]

10 CHAIRPERSON JOHNSON: Thank you.

11 DEPUTY COMMISSIONER MANIOTIS: We had
12 expected to have some efficiencies in our budget, and
13 we did not, and OMB very kindly put that money back
14 in so that we would not find ourselves in gap, and
15 they just happened to put it in that line.

16 CHAIRPERSON JOHNSON: If you could just
17 give us your name and title.

18 DEPUTY COMMISSIONER MANIOTIS: Dina
19 Maniotis, Exec--Executive Deputy Commissioner for
20 OCME.

21 CHAIRPERSON JOHNSON: Okay.

22 DEPUTY COMMISSIONER MANIOTIS: But
23 getting back to your real question, those--the
24 retention of criminalists is a bigger problem in our
25 DNA Laboratory than our--in our Toxicology

2 Laboratory, but it is still a problem, and we've
3 really identified the source of that problem as the
4 salary level. And we are working very hard now to
5 try to come up with inventive ways to incentivize
6 those positions so that we are able to retain our
7 staff, you know, after the extensive training that--
8 you very well have heard about from--from us several--
9 --on several occasions.

10 CHAIRPERSON JOHNSON: Okay.

11 DEPUTY COMMISSIONER MANIOTIS: So that's
12 definitely a top priority to retain our excellent
13 staff.

14 CHAIRPERSON JOHNSON: Are you going to
15 talk to OMB about trying to raise the salaries for
16 some of these positions.

17 DEPUTY COMMISSIONER MANIOTIS: We are
18 discussing with OMB different ways to be able to
19 raise their salaries as we would like.

20 CHAIRPERSON JOHNSON: Okay, the Forensic
21 Statistical Tool--

22 DR. BARBARA SAMPSON: Yes.

23 CHAIRPERSON JOHNSON: In your response to
24 our written questions from the Preliminary Budget
25 hearing you stated that validation studies concern

2 low copy number testing on DNA mixtures weighing less
3 than 20 picograms were provided to three courts in
4 addition to the Forensic Science Commission and the
5 DNA Subcommittee. Is that correct?

6 DR. BARBARA SAMPSON: Yes.

7 CHAIRPERSON JOHNSON: Based on the
8 reading of these cited cases, it was our
9 understanding the studies provided for these cases
10 were for single source samples rather than mixtures.
11 Are you willing to provide the mixture studies to the
12 Council?

13 DR. BARBARA SAMPSON: I'm going to have
14 to review the--the details of the cases that I
15 referred to. I'm--I'm not aware of--of that.

16 CHAIRPERSON JOHNSON: And also, have the
17 same studies been made available to attorneys at the
18 Legal Aid Society via the discovery process? If you
19 could just introduce yourself to us.

20 FLORENCE HUTNER: Good afternoon.
21 Florence Hutner, General Counsel to the OCME. Yes,
22 validation studies have been made available to
23 different counsel in the context of criminal
24 proceedings and those were all pursuant to court
25 order, and within the context of criminal discovery,

1 as you mentioned, and that's limited to use within
2 those cases.

3
4 CHAIRPERSON JOHNSON: The opinion in the
5 Morgan case states that OCME asserted that it would
6 not conduct testing for samples below 20 picograms
7 when it received approve for its low copy number
8 testing from the DNA Subcommittee in 2005, and again
9 in 2006. Is that accurate, Florence, do you know.

10 FLORENCE HUTNER: I'll take this one.
11 (sic) If you're whether that's what the court said, I
12 would have to go back and check.

13 CHAIRPERSON JOHNSON: Okay, so--because I
14 wanted to know what changed after that that led the
15 OCME to decide to actually perform the testing. So
16 we can give you those questions.

17 DR. BARBARA SAMPSON: If you would, that
18 would be very helpful--

19 CHAIRPERSON JOHNSON: [interposing] Okay.

20 DR. BARBARA SAMPSON: --and we'll go back
21 to our experts.

22 CHAIRPERSON JOHNSON: I am done. You
23 will--I'm going to hand it over to Minority Leader
24 Matteo.

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2 COUNCIL MEMBER MATTEO: Thank you, Chair
3 Johnson. Dr. Sampson, how are you?

4 DR. BARBARA SAMPSON: Very well, thank
5 you.

6 COUNCIL MEMBER MATTEO: I want to--a few
7 questions.

8 DR. BARBARA SAMPSON: Sure.

9 COUNCIL MEMBER MATTEO: One, you know,
10 last year we talked about Staten Island and Bronx.
11 Obviously, I was not happy with it. So I'm just
12 following up this year.

13 DR. BARBARA SAMPSON: Uh-huh.

14 COUNCIL MEMBER MATTEO: Do you have
15 numbers from--how many Staten Islanders are using the
16 Brooklyn numbers--of how many Staten Islanders are
17 actually going to the Brooklyn site?

18 DR. BARBARA SAMPSON: There's no need for
19 a Staten Islander--

20 COUNCIL MEMBER MATTEO: [interposing] At
21 all

22 DR. BARBARA SAMPSON: --to go to the
23 Brooklyn site. They would be the Staten Island
24 Identification Unit is in exactly the same place

25

2 where it was a year ago, and families are going there
3 seven days a week.

4 COUNCIL MEMBER MATTEO: So there is--
5 absolutely there's no need for them to go at all?

6 DR. BARBARA SAMPSON: Well, there's no
7 need for a family to go any place but to the Staten
8 Island office where they make the identification via a
9 photograph.

10 COUNCIL MEMBER MATTEO: And--so no delays
11 based on, you know, what we talked about and--

12 DR. BARBARA SAMPSON: No the actual--the--
13 --the release of bodies from the Brooklyn morgue,
14 those times actually decreased because we have more
15 staff working in the three mortuaries. So those
16 times have been actually very good. So it has
17 decreased delays.

18 COUNCIL MEMBER MATTEO: So you haven't
19 been receiving complaints--

20 DR. BARBARA SAMPSON: [interposing] No,
21 we haven't had--

22 COUNCIL MEMBER MATTEO: --from funeral
23 directors, families?

24 DR. BARBARA SAMPSON: Certainly not
25 within the last six to nine months.

2 COUNCIL MEMBER MATTEO: And have you
3 decreased dramatically, decreased the same?

4 DR. BARBARA SAMPSON: There--no quite
5 dramatically. We're talking--it's less than--the
6 average release time I think is less than--

7 DEPUTY COMMISSIONER MANIOTIS: [off mic]
8 Ten minutes.

9 DR. BARBARA SAMPSON: Yes, like about
10 half an hour--

11 COUNCIL MEMBER MATTEO: [interposing]
12 Less than hour, huh?

13 DR. BARBARA SAMPSON: --where it was, you
14 know, probably closer to an hour--it's 45 minutes or
15 so to an hour.

16 COUNCIL MEMBER MATTEO: And you just
17 attribute that to jus more staff?

18 DR. BARBARA SAMPSON: Increased--
19 increased efficiency by concentrating the staff, yes.

20 COUNCIL MEMBER MATTEO: Okay, and I just
21 want to follow up on the toxiol--toxicology.

22 DR. BARBARA SAMPSON: Uh-huh.

23 COUNCIL MEMBER MATTEO: So, the average
24 is 108 days, it's like an average in the last from
25

1 July to October of last year. It's usually an
2 average of 28. Is that for a toxicology report?

3 DR. BARBARA SAMPSON: The turnaround time
4 a few months was as high as 110 days, something on
5 that order and we have reduced it now to 27 days.

6 COUNCIL MEMBER MATTEO: And just simply
7 stated because of--and again following up on--on
8 Chair Johnson, just on hiring and retaining?

9 DR. BARBARA SAMPSON: [interposing] We--
10 we--we hired a new lab director as of February 1st,
11 and she has been reorganizing and using a Lean Six
12 Sigma approach to really revolutionize the business
13 practices within the lab and this--and this is
14 exactly the same thing we did with the forensic
15 biology lab several years ago. So, already in just
16 the first three months we've been able to see a lot
17 of improvement. We are outsourcing some of our
18 toxicology until the lab is ramping up with these six
19 new hires so that we can take it all back into our
20 own toxicology lab.

21 COUNCIL MEMBER MATTEO: Thank you. I
22 look forward to meeting you off line to discuss the
23 specific Staten Island issues--
24

2 DR. BARBARA SAMPSON: [interposing]

3 Absolutely.

4 COUNCIL MEMBER MATTEO: --and we can go
5 from there.

6 DR. BARBARA SAMPSON: Any time you want.

7 COUNCIL MEMBER MATTEO: Thank you.

8 CHAIRPERSON FERRERAS-COPELAND: Thank
9 you, Council Member. We've been joined by Council
10 Member Garodnick and Rodriguez. Thank you very much
11 for coming to testify today. We greatly appreciate
12 it. We're going to have follow-up questions.

13 DR. BARBARA SAMPSON: Sure.

14 CHAIRPERSON FERRERAS-COPELAND: If you
15 can get them to me expeditiously because we need them
16 to negotiate the budget.

17 DR. BARBARA SAMPSON: Very well.

18 CHAIRPERSON FERRERAS-COPELAND: Thank you
19 very much.

20 DR. BARBARA SAMPSON: Thank you.

21 CHAIRPERSON FERRERAS-COPELAND: We'll
22 take a two-minute break and we'll hear from SBS and
23 EDC. [background comments, pause] We will now
24 resume the City Council's hearing on the Mayor's
25 Executive Budget for Fiscal 201 The Finance

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,
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2 Committee is joined by the Committee on Small
3 Business Services chaired by my colleague Council
4 Member Cornegy, and the Committee on Economic
5 Development chaired by my colleague Council Member
6 Garodnick. We just heard from the Chief Medical
7 Examiner's Office, and we will now hear from Gregg
8 Bishop, Commissioner of the Department of Small
9 Business Services and Maria Torres Springer,
10 President and Chief Executive Director--Chief
11 Executive Officer of the Economic Development
12 Corporation. In the interest of time, I will forego
13 making an opening statement, but before we hear
14 testimony, I will open my--the mic to my Co-Chairs
15 Council Member Garodnick and Council Member Cornegy.

16 CHAIRPERSON GARODNICK: Thank you. I,
17 too, will forego my opening statement and with
18 apologies. I have to take a child to a doctor's
19 appointment so we'll be leaving shortly, but will
20 look forward to having a chance to ask a few
21 questions. Thank you. [pause]

22 CHAIRPERSON CORNEGY: While I'm tempted
23 to read my opening statement, I will forego mine as
24 well. [laughter]

25

2 CHAIRPERSON FERRERAS-COPELAND: Thank you
3 very much. Both President and Commissioner, you will
4 be sworn in by the Committee Counsel, and you can
5 begin your short brief edited opening statements.

6 LEGAL COUNSEL: Do you that your
7 testimony will be truthful to the best of your
8 knowledge, information and belief?

9 COMMISSIONER BISHOP: I do.

10 MARIA TORRES-SPRINGER: Yes.

11 LEGAL COUNSEL: Thank you.

12 [background comments]

13 MARIA TORRES-SPRINGER: I will condense
14 testimony in order to allow for as much time as
15 possible for questions. So good afternoon Chairwoman
16 Ferreras-Copeland, Chairman Garodnick, Chair Cornegy
17 and the members of the Committees on Finance,
18 Economic Development and Small Business. I'm Maria
19 Torres-Springer from EDC. I'm pleased to join the
20 SBS Commissioner testify today along with members of
21 the Team a EDC to shares some of the specifics of our
22 budget for FY 17 as well as our overall focus for
23 economic development across the five boroughs, which
24 we shared as well at our earlier hearing in March.
25 So, we've been quite focused on growing jobs that are

2 truly accessible to New Yorkers in every
3 neighborhood, and that focus we believe is already
4 paying dividends. Since the Mayor took office, New
5 York City has become home to a record 4.3 million
6 jobs. The highest number in city history. Just as
7 importantly, we're seeing job growth in boroughs
8 outside of Manhattan at nearly double the rate of
9 Manhattan, which truly speaks to the five borough
10 nature of our economic development strategy. With
11 regards to EDC's Budget, one thing that I did want to
12 highlight for members of the committees is that we
13 have increased our capital commitment rate. At the
14 last budget hearing in March, our commitment rate was
15 12.6% for EDC projects. Today, we are at 23.7%.
16 Historically, our commitment rate had been low,
17 primarily due to the practice of having large multi-
18 year projects funded upfront even though we know that
19 many of those funds would not be drawn down until out
20 years. We have worked very diligently with the
21 Office of Management and Budget on a multi-year CP
22 Process and Concept, and we have consistently re-
23 forecasted our budget in order to ensure that funding
24 aligns with our spending need in order to continually
25 improve those commitment rates. Between now at the

2 end of the fiscal given pending registration to the
3 Controller's Office and CPs that are at OMB, we
4 project that commitment rate to be over 35%. And so
5 I'd like to take a moment to thank members of the
6 committees for working with us over the course of the
7 last few years in improving these efforts. Another
8 issue of note that I wanted to highlight is regarding
9 our financial support to the city. So, as you might
10 know, the revenue that receive to run our operations
11 and advance projects at EDC are derived from our
12 property management financing fees and land sales,
13 and this is reinvested in EDC operations programs and
14 assets to bring jobs to New Yorkers while also
15 providing a significant amount of support to the
16 city. The funding we typically provide each year
17 fluctuates based on our land sales, and the 42nd
18 Street payment collections among other factors.
19 Going forward, however, after conversations with OMB,
20 EDC will include the cost of the Citywide Ferry
21 Service in our financial support to the city. While
22 the form our financial support may differ from last
23 year, our overall contribution to the city is still
24 expected to remain high. Over \$75 million for
25 instance in FY17, and that includes now the

2 contributions towards citywide ferry. I'd also like
3 to because I know there were questions last time,
4 provide a brief update on the status of the funds
5 that were locate--that were allocated in FY16. In
6 order to quickly and aggressively realize citywide
7 economic development and housing goals, the city
8 created new acquisition housing infrastructure and
9 neighborhood development funds that are currently in
10 EDCs budget. These funds enable us together with
11 different agencies to identify appropriate sites for
12 affordable housing and economic development, and plan
13 for and fund amenities that will help our
14 neighborhoods grow and thrive. The approximately
15 \$700 million Neighborhood Development Fund, for
16 instance, was created to support capital investments
17 where the city is pursuing a rezoning. These
18 expenditures will happen along side rezoning efforts.
19 We expect to begin projects in FY17. Meanwhile, the
20 \$75 Million Acquisition Fund was created for future
21 land acquisitions to assist in the implementation of
22 city policy priorities. EDC intends to target sites
23 of at least 500,000 square feet in all five boroughs
24 with multi-use potential, and access to public
25 transportation. The--the last major component that

2 I'd like to highlight before turning over to my
3 colleague Commissioner Bishop are the additional
4 allocations in our budget in order to support the
5 launch and implementation of Citywide Ferry Service.
6 As you all might know, the Citywide Ferry Service
7 will connect communities that have traditionally been
8 underserved by transit. For example, Red Hook,
9 Bayridge in Brooklyn, Long Island City, Queens Bridge
10 and Astoria Waterfront, the Rockaways and Easter
11 Queens and Soundview in the Bronx. By allowing
12 waterfront communities around the city to gain access
13 to job opportunities and employment hubs, in
14 particular along the East River, we're helping to
15 shift the backbone of city--of the city's economy
16 eastward and closer to where a majority of New
17 Yorkers live today and are choosing to live in the
18 future. A few weeks ago we were happy to select
19 Hornblower as the operator of the entire integrated
20 ferry system, and we are pleased to report today that
21 this project is on schedule for the first phase
22 rollout in 2017. As you also might know, we are
23 using \$55 million in city capital to build the
24 infrastructure needed to support Citywide Ferry
25 Service. That is going towards the construction of a

2 total or 10 new landings as well as the upgrade of
3 two existing landings. These barges are currently
4 being fabricated then they ship repair--and they ship
5 repair in Staten Island. And we have recently come
6 to an agreement to home port all of the vessels in
7 New York City's Brooklyn Navy Yard at a cost of about
8 \$30 million. Home porting the vessels over night and
9 during repair times at the Brooklyn Navy Yard will
10 facilitate operations while also promoting job growth
11 at what is--has become a major industrial employment
12 hub along the East River. We and the Brooklyn Navy
13 Yard are currently working together to determine the
14 best way to accommodate the needs of the Citywide
15 Ferry Service fleet within the campus, a location
16 that will allow vessels to be more centralized to the
17 ferry network. Let me just end by saying since the
18 last--since the last hearing in March, we have been
19 pleased to work very closely with member of the City
20 Council, a number of key initiatives including, of
21 course, the East New York Community Plan and a number
22 of the investments that are going to be made through
23 the Neighborhood Development Fund will be targeted
24 towards the Industrial Business Zone in East New
25 York. Working closely with local elected officials

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2 on Staten Island to continue development on the North
3 Shore including cutting a ribbon at the new Stapleton
4 Waterfront Park. We were also very happy in Mott
5 Haven to have opened the first of what will be
6 several community healthcare centers together with
7 Speaker Mark-Viverito, and last but not least, over
8 the course of the last several months, we at EDC have
9 also been very aggressive in expanding and building
10 out new programs to help the city's Women and
11 Minority Owned Businesses in order for them to--in
12 order for us to open door s really to all aspects of
13 our work: Construction, development, professional
14 services, and so we have launched a number of new
15 programs, new financing tools, and we look forward to
16 continuing to work with the City Council in order to
17 improve those efforts in addition to all of our other
18 initiatives to spur economic opportunity across the
19 five boroughs. Thank you very much.

20 CHAIRPERSON FERRERAS-COPELAND: Thank
21 you. Commissioner, before you begin your testimony
22 we're going to have Chair Garodnick pose his
23 questions to the EDC President, and then we'll come
24 back to you.

25

2 COUNCIL MEMBER GARODNICK: Thank you very
3 much, and I appreciate your indulgence. Madam
4 President, I wanted to just focus for a moment on the
5 funds because as you allocated---as you--as you--as
6 you described in your testimony, you've allocated
7 funds for neighborhood development, acquisition,
8 industrial and housing. The biggest numbers here are
9 in the Neighborhood Development Fund at \$700 million.
10 Well, that--that's just the EDC component of that
11 fund. There's also another \$300 million with DEP as I
12 understand it. Is that correct?

13 MARIA TORRES-SPRINGER: So they--there
14 are lots of different sources for the investments
15 that are being made for each of the neighborhoods
16 that are going to be rezoned or have been rezoned.
17 And so the Neighborhood Development Fund there--let
18 me just name them. There's the School Construction
19 Authority's Budget, DEP's budget, which is the number
20 that you had mentioned; all of the operating capital
21 agencies have funds that they have allocated for
22 state of good repair projects in different
23 neighborhoods.

24 CHAIRPERSON GARODNICK: Got it. So if--
25 if I'm understanding correctly--

2 MARIA TORRES-SPRINGER: [interposing] In
3 different sections. (sic)

4 CHAIRPERSON GARODNICK: --the \$700
5 million is the stuff that is flowing through EDC--

6 MARIA TORRES-SPRINGER: [interposing]
7 That's correct.

8 CHAIRPERSON GARODNICK: --and then there
9 is additional funds that are going through other
10 agencies--

11 MARIA TORRES-SPRINGER: [interposing]
12 That's correct.

13 CHAIRPERSON GARODNICK: --is that
14 correct. Okay, so the \$700 million is--is a--it's a
15 portion of--of the total. It's not the total. Okay,
16 so let's talk about process for a moment as to how
17 these funds are--are allocated. You noted that
18 they're done mostly in connection with the re-
19 zonings, and as--as far as I can tell, there was a
20 \$56 million allocation for East New York already.
21 But there are additional funds that have been
22 approved up to \$76 million. Is that accurate?

23 MARIA TORRES-SPRINGER: Those particular
24 numbers I'm not familiar with. What I will--so we'd
25 be happy to go back there. The commitments that were

2 made as part of the East New York Rezoning are
3 embodied in a letter from the Deputy Mayor, Deputy
4 Mayor Glen to Council Member Espinal. And so a
5 number of those items will be funded through the
6 Neighborhood Development Fund, and we'd be happy to
7 make--to cross-check the numbers to see if those
8 totals are the same.

9 CHAIRPERSON GARODNICK: Good. Tell us
10 what the process is--

11 MARIA TORRES-SPRINGER: Sure.

12 CHAIRPERSON GARODNICK: --on the
13 Administration side when it comes to making a
14 commitment such as that whether--whether the--the
15 number is \$56 million or \$76 million--

16 MARIA TORRES-SPRINGER: [interposing]
17 Right.

18 CHAIRPERSON GARODNICK: --or whatever the
19 number is. The Deputy Mayor has the exclusive
20 authority to--to commit those funds on behalf of the
21 Neighborhood Development Fund or is there addition
22 process at the administration side and what does that
23 look like.

24 MARIA TORRES-SPRINGER: Sure. So let me
25 start with the original intent of the fund. The fund

2 was designed in order to allocate funding in advance
3 of going through the public approval process for each
4 of the rezoning neighborhoods in order to ensure that
5 neighborhood infrastructure and other amenities that
6 are necessary as each of the housing neighborhoods,
7 rezoning neighborhoods, as each of those processes
8 unfold that there is a funding allocated for those
9 that are above and beyond what might exist in
10 different budgets. And so, the identification of the
11 specific projects it's really part of the
12 comprehensive overall community planning process that
13 happens in each and every one of those neighborhoods.
14 So City Planning, EDC, City Hall, OMB together with
15 all of the relevant agencies who are involved in--on
16 any of the rezoning efforts work very, very closely
17 with local stakeholders with the local Council person
18 in order to not just identify, but really understand
19 the scope of each and every one of those projects.
20 And so that--it--it happens concurrently with each of
21 the rezonings, and--and at the end the--the
22 identification, the specific and the formulization of
23 what those projects is a set of decisions that are
24 primarily made by the Deputy Mayor, OMB, the
25 Department of City Planning and EDC.

2 CHAIRPERSON GARODNICK: Does each of
3 those agencies need to approve the concept before
4 those dollars are allocated?

5 MARIA TORRES-SPRINGER: There are several
6 conversations and meetings that happen throughout
7 each of the rezoning processes throughout the entire
8 process to understand the initial concepts, to hear
9 back based on the due diligence that each of the
10 potential managing agencies has conducted, and then
11 it comes back to that group that I mentioned before a
12 number of times actually before formal approval.

13 CHAIRPERSON GARODNICK: Okay, I--I--I
14 guess what--what I'm really asking is if several of
15 these agencies had different viewpoints on the
16 subject the ultimate decision on whether or not or
17 how much money would be allocated for a particular
18 projects rests with whom?

19 MARIA TORRES-SPRINGER: The--what we--the
20 experience with East New York was that--and--and this
21 is due what I think was a very thoughtful and
22 comprehensive planning process as well as
23 extraordinary due diligence by staff at each of the
24 agencies. There was consensus on all of those
25

2 projects by individuals and agencies that I mentioned
3 earlier.

4 CHAIRPERSON GARODNICK: Good. There was
5 consensus. I--I--I'm going to leave it, but I really
6 do have that additional question as to within the
7 Administration whether there is a, you know, a final
8 point at which the decision can be made even if it is
9 separate and apart from the other component parts
10 that you mentioned in the absence of consensus. But
11 let me ask you again about the acquisition fund and
12 then I'm going to--to close, and before I'll leave
13 this to my colleagues. There's a \$75 million
14 acquisition fund, and as I understand it, there have
15 been two acquisitions that have been made already to
16 date both in the Bronx--

17 MARIA TORRES-SPRINGER: [off mic] That's
18 right.

19 CHAIRPERSON GARODNICK: --one of a vacant
20 property and one with a building on it that needs to
21 be demolished. Is that correct?

22 MARIA TORRES-SPRINGER: That's right.

23 CHAIRPERSON GARODNICK: Okay, and how
24 were those sites identified?

25

2 MARIA TORRES-SPRINGER: Right. So let me
3 start with the--the intent of the acquisition fund.
4 So this funded in city capital. It's about \$75
5 million over a three-year period. The strategy for
6 the use of these funds is into--in traditionally
7 under-invested areas of the city. Our goal is to
8 achieve. The--the purpose is to achieve one or more
9 of the following three goals: Foster economic growth
10 and job creation; two, stabilizing communities
11 through affordable housing development; and three,
12 agency relocation potentially to make city-owned
13 sites for redevelopment. And so the real estate team
14 at EDC with those criteria in mind identify sites
15 across the city. The two in the Bronx are the early
16 ones that have been acquired through this acquisition
17 fund, and the intent there is to utilize those sites
18 that cause that reactivation and redevelopment of
19 those properties. They generally are sites that are
20 larger than 5,000 square feet that are close to
21 transportation, and that will allow us over time to
22 be able to achieve one or more of the three goals
23 that I mentioned earlier: Economic development,
24 affordable housing or agency relocation to make way
25 for development.

1
2 CHAIRPERSON COHEN: And you acquired
3 these funds for \$4.5 million, is that correct?

4 MARIA TORRES-SPRINGER: I'm confirm the
5 exact number. It's approximately that number.

6 CHAIRPERSON COHEN: Okay, and what's the
7 time line for units to be built as a result of these
8 acquisitions?

9 MARIA TORRES-SPRINGER: Yeah, it will
10 depend on each of the sites. We intend over the
11 course of the next two to three years to identify a--
12 the final plan for the sites potentially to RFP, and
13 so the--but the goal is to reactivate them for
14 economic development, affordable housing and other
15 comparable uses as soon as possible.

16 CHAIRPERSON COHEN: So the goal is to do
17 an RFP within--for these sites within two or three
18 years of acquisition?

19 MARIA TORRES-SPRINGER: Potentially.

20 CHAIRPERSON COHEN: What would--what's
21 holding back faster action on that?

22 MARIA TORRES-SPRINGER: We'd like to do--
23 have more planning in terms of--of those sites to
24 understand how best we can achieve one or more of the
25 goals that I mentioned before, but in the meantime

2 the acquisition of the sites given their size, given
3 their location approximate to transportation gives us
4 a lot of confidence that they--that they will be--we
5 can put them to good use to achieve one or more of
6 those goals.

7 CHAIRPERSON COHEN: Presumably your Real
8 Estate Division had some sense when the acquisition
9 was made that they would be able to achieve some of
10 those goals at the outset.

11 MARIA TORRES-SPRINGER: That right.

12 CHAIRPERSON COHEN: So I guess what I
13 don't understand is why it takes two or three years
14 after acquisition to move to the next step of finding
15 an appropriate or qualified developer to actually
16 effectuate the goal. We'd like to make sure that the
17 planning that we do, and the engagement that we do on
18 this site or others is as extensive as possible. To
19 the extent that we can do better than that, we'd like
20 to, but in order to provide a realistic and
21 conservative estimate of what that time frame, we
22 think that that can be done within two or three
23 years. Are there more acquisitions planned at this
24 point?

1
2 MARIA TORRES-SPRINGER: We are to the
3 extent that there are sites that meet the criteria
4 that I mentioned before that are close to
5 transportation modes that are of the right the right
6 size, and have the potential to achieve those goals.
7 We are actively looking at different sites across the
8 city. So we intend to acquire more in the future.

9 CHAIRPERSON COHEN: Do--okay, do you--do
10 you have any sites that you today believe will be
11 acquired in the next six months.

12 MARIA TORRES-SPRINGER: Not that I am
13 aware of, but we are constantly--you know, we want to
14 make sure we do have the \$75 million in our budget.
15 We want to make sure that we--it does not affect our
16 commitment rate in a negative way, but most
17 importantly it's--it's intended to achieve one or
18 more of the three goals that I mentioned before, and
19 so we want to deploy the funds in that way.

20 CHAIRPERSON COHEN: Do you think you'll
21 be able to spend \$75 million on acquisition during--

22 MARIA TORRES-SPRINGER: [interposing] I
23 think it's in our---

24 CHAIRPERSON COHEN: --in the coming down.
25 I guess--

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2 MARIA TORRES-SPRINGER: --of--of being
3 able to deploy those funds and acquire the sites in a
4 way that's consistent with--with the goals, and--and
5 also deploying them as quickly as possible given our
6 need to always make good on our commitment rate, but
7 we have--our goal is to be responsible fiscal
8 stewards of--of this fund. And so we'll--we'll
9 strike that balance in any given opportunity.

10 CHAIRPERSON COHEN: The last question for
11 me, and again I thank my colleagues for this, the--
12 both of the sites were in manufacturing zones. Is
13 that correct?

14 MARIA TORRES-SPRINGER: I will have to
15 double--let me confirm that.

16 CHAIRPERSON COHEN: Okay.

17 MARIA TORRES-SPRINGER: I'm not exactly
18 sure of that.

19 CHAIRPERSON COHEN: I believe that that
20 this the case. Let's just--let me just ask then as a
21 more general matter as to how the intersection
22 between the city's policy, the Mayor's policy, the
23 Council's stated desires to protect manufacturing
24 zones runs in place with or counter to the desire to
25 find opportunities that could be redeveloped for

2 residential housing. How does EDC think about when
3 looking at potential acquisitions?

4 MARIA TORRES-SPRINGER: Right, of course
5 when we announced to the City Council in November the
6 10 Point Action Plan to promote and grow industrial
7 businesses in New York, those steps included a number
8 of actions that we committed to take from land use to
9 financing to workforce development and we take each
10 and every one of those seriously. And given EDC's
11 responsibility as the asset manager for over 200
12 properties most of which are industrial, we every day
13 are as aggressive as possible to promote and to grown
14 industrial businesses. And so with--whether it is
15 this particular funds or the neighborhood development
16 fund, we are going to look for ways to make sure that
17 we protect real estate for industrial firms, and to
18 just give you an example-- And there are conflicts
19 in time, but to give you an example of how we're
20 using one of the funds in a neighborhood like East
21 New York about approximately \$15 million of the
22 Neighborhood Development Fund allocation, are going
23 towards investments in the IDZ, public realm
24 improvements, the rehabilitation of a city-owned
25 industrial building extending broad band access in

2 the area. And so all of those are--all of those
3 investments are intended to promote industrial firms.

4 CHAIRPERSON COHEN: Got it. Just to--
5 just to clarify, and then I will end, but it is--it
6 is not the policy of EDC to stay away from
7 manufacturing zones when considering potential
8 acquisition from residential development. Is that
9 correct?

10 MARIA TORRES-SPRINGER: Well, one of the
11 three goals that I mentioned before is to foster
12 economic growth and so for some of the sites that we
13 acquire and hopefully for as many of the as possible
14 whether it's in the manufacturing zone or elsewhere
15 we would look to achieve the most job intensive use
16 as possible. To the extent that there is another
17 potential use like residential, like affordable
18 housing we have to, of course, keep in mind what
19 everyone knows, of course, to be an extraordinary
20 need for additional affordable housing. And so
21 there, like anywhere else, we will be working with
22 local--the local elected official and other
23 stakeholder to determine the right balance to strike
24 as it relates to competing uses.

2 CHAIRPERSON COHEN: Okay, fair enough,
3 but I just think that when--in--in the Council and I--
4 really say this for the benefit of my colleagues is
5 that when EDC has the power to go and make the
6 acquisition, there is a presumption at least in these
7 cases that--that will be a future residential
8 development. So we do need a high level of
9 partnership to ensure that areas that are on the one
10 hand perhaps looking to be preserved as industrial or
11 manufacture or manufacturing are not running into the
12 challenges of acquisition for residential purposes
13 which, of course, is the challenge that we're facing
14 all around the city. So I just wanted to--

15 MARIA TORRES-SPRINGER: Yes, that's right
16 and to the extent that any of these sites need to be
17 rezoned, of course, each--that action goes through
18 the same public approval process as any other
19 rezoning or change in use for the City Council and so
20 those conversations will happen, and we're committed
21 to a high level of communication on that.

22 CHAIRPERSON COHEN: Thank you very much,
23 and I appreciate the time.
24
25

2 CHAIRPERSON FERRERAS-COPELAND: Thank
3 you, Co-Chair. We will now hear from Commissioner
4 Bishop.

5 COMMISSIONER BISHOP: Thank you. Good
6 afternoon Chairman Garodnick, Chairman Cornegy and
7 Chairman Ferreras-Copeland, and members of the
8 Economic and Development, Small Business and Finance
9 Committees. My name is Gregg Bishop, and I'm the
10 Commissioner of the New York City Department of Small
11 Business Services. I'm pleased to testify today with
12 my colleague Maria Torres Springer, President of New
13 York City Economic Development Corporation as well as
14 my First Deputy Commissioner Jackie Mallon and my
15 Senior Leadership Team. Today, I will focus my brief
16 testimony on the new additions to the SBS budget and
17 the FY17 Executive Budget and how this funding will
18 support our mission of creating stronger businesses
19 connecting New Yorkers to good jobs and investing in
20 neighborhoods. In the FY17 Executive Budget, SBS
21 received \$2 million to increase awareness of the
22 City's Hire NYC Program, one of the largest targeted
23 hiring programs in the nation. Hire NYC leverages
24 SBS network of Workforce One Career Centers to
25 connect New Yorkers to open positions created through

2 the city's purchases and investments. Mayor de
3 Blasio expanded Hire NYC citywide this October to
4 cover all city goods and services procurement over \$1
5 million. The new funding will be used to ensure that
6 every possible candidate is aware of the program and
7 employment opportunities created through city
8 development and procurement contracts. We thank the
9 Council for your support, and look forward to working
10 with you to reach out to your constituents about
11 available training and connections to employment. As
12 we continue to support our small business, I want to
13 thank Chair Cornegy on your leadership to increase
14 tenant bargaining power by defining and codifying
15 commercial tenant harassment. To support this
16 effort, SBS provides preemptive legal assistance to
17 businesses including commercial lease workshops, and
18 one-on-one consultations with lease reviews and
19 education on commercial lease negotiations. These
20 are complex issues, and we will continue to develop
21 the necessary tools to target those with greatest
22 need. As you are aware, SBS is helping the city's
23 MWBE leadership team to conduct a citywide MWBE
24 disparity study to better understand the conditions
25 for MWBE contractors. We are currently in the middle

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2 of our disparity report committee meetings, which are
3 being held this week, and in all five boroughs with
4 Staten Island this afternoon, offering MWBE business
5 owners the opportunity to share their experiences
6 directly with myself and the rest of the city's MWBE
7 leadership. We also received--we also recently
8 announced a \$10 million bond surety fund to provide
9 collateral assistance to MWBEs attempting to obtain
10 bonds, as well as low-interest loans to city
11 certified MWBEs. With a \$10 million investment from
12 the city, SBS will also create a revolving loan fund
13 for emerging and MWBE contractors or subcontractors
14 with the goal of increasing the amount of capital for
15 what is now \$150,000 to up to \$500,000 in financing.
16 Finally, I also want to invite everyone here to our
17 tenth annual MWBE Procurement Fair on May 24th. The
18 fair will showcase city contractor--contracting
19 opportunities for an expected 500 MWBE firms.
20 Finally, in our support for commercial corridors, I
21 wanted to thank Chairman Garodnick and the Council
22 for your support in our Neighborhood Development
23 Grant Initiative, which provides grants for
24 community-based economic development organizations in
25 each of the--of New York City's 51 Council districts.

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2 I also want to acknowledge Council Members with
3 assistance from EDC and the Mayor's Fund for his
4 support of the Downtown Far Rockaway Storefront
5 Improvement program, which will provide \$185,000 in
6 grants to help the local business and property owners
7 complete storefront renovation projects. In the FY17
8 Executive Budget SBS will received \$215,000 to
9 increase the capacity of the Business Improvement
10 District team. SBS staff serves as full voting
11 members on the boards of directors of all BID boards,
12 representing the Mayor and serving as a the primary
13 liaison between the BIDs and the city. These
14 responsibilities range from coordinating the BID
15 building process of more than \$100 million in annual
16 assessments with the New York City Department of
17 Finance providing financial oversight, and ensuring
18 operating and governance compliance. The additional
19 staff will ensure that SBS continues to support the
20 city's existing 72 BIDs, as well as the unprecedented
21 27 BID formation and expansion efforts currently
22 underway across the city. Thank you for your time,
23 and I'm happy to take your questions.

24 CHAIRPERSON FERRERAS-COPELAND: And thank
25 you for reading that testimony without breathing.

2 [laughter] I want to delve into our Budget Response.
3 SBS charges administrative fees to oversee Council
4 initiatives. In Fiscal 2016, SBS received \$794,300
5 or 5% of the total \$15.3 million allocated to various
6 Council initiatives administered by the department.
7 No other city agency charges these administrative
8 fees to manage the Council initiatives, and it is in
9 the budget--and in its Budget Response, the Council
10 called upon the administration to pay these fees so
11 that the Council's funds could go towards their
12 intended purpose providing services through the
13 initiatives. Why does SBS charge these
14 administrative fees even though no other agency does,
15 and why hasn't the administration agreed to pay these
16 fees with SBS support baselining the fees?

17 COMMISSIONER BISHOP: So thanks for that
18 question. I think it--it's--one of the things I
19 would like to say is that at SBS we are a small
20 agency. We have a staff--we are sort of the agency
21 that can, and--and we have full support of all the
22 Council initiatives. With--when you look at all the
23 contracts that we support, it's over 160, and just to
24 give you an example, some of these contracts varies
25 from \$5,000 all the way up to \$100,000. We have to

2 work with the community-based organization to
3 actually help them get to the point where the
4 contracts can be registered. That could be very time
5 intensive. So in order for us to be successful, and
6 in order for these initiatives to be successful, we
7 depend on the support of Council to help us fund
8 program managers. Certainly, we--I would be happy to
9 work with Council Finance to look at sort of the
10 range of contracts that we administer, and figure out
11 if there's a way that we can improve the efficiency
12 of that to reduce our dependency the administrative
13 fee that we depend on in order to have staff, to
14 expand our capacity to administer these contracts.

15 CHAIRPERSON FERRERAS-COPELAND: So we've
16 been joined by Council Member Matteo, Rodriguez,
17 Borelli, Ulrich, Koslowitz, Dickens, Miller,
18 Richards, Eugene, Rosenthal and Menchaca. I just say
19 this because there is a lot of agencies that have
20 very small contracts, large contracts, numerous
21 amounts of contracts when we talk about DYCD or DFTA,
22 and no other agency has these administrative fees.
23 So we're hoping that we can move forward to a point
24 where maybe it's just that you need additional
25 support or staff, and that's what we need to be

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1 calling upon the Administration to do. So that you
2 are able to handle, but this is kind of the way we do
3 business, and it's just--it's just disheartening to
4 organizations that we're funding that then they see a
5 fee taken from the agency when we're funding them for
6 discretion through our discretionary dollars. I
7 wanted to briefly talk about the citywide savings for
8 FY17. It's--it's around \$270 million. SBS--SBS
9 expects to save a total of \$3.3 million in Fiscal
10 2016 and \$451,000 in Fiscal 17. Can you--can you
11 walk the committee through where the savings comes
12 from and where you will affect services, and if this
13 will affect services in any way.

14
15 DEPUTY COMMISSIONER MALLON: [off mic] Do
16 you want me?

17 COMMISSIONER BISHOP: Yeah. I'll have
18 First Deputy Jackie Mallon respond.

19 DEPUTY COMMISSIONER MALLON: Hello.

20 CHAIRPERSON FERRERAS-COPELAND: Hi.

21 DEPUTY COMMISSIONER MALLON: How are you?

22 CHAIRPERSON FERRERAS-COPELAND: Good.

23 DEPUTY COMMISSIONER MALLON: The FY16
24 portion I--I don't know exactly what number you just

25

2 said--is essentially under-spending that occurred in
3 this year.

4 CHAIRPERSON FERRERAS-COPELAND: So under-
5 spending, what does that mean, under-spending?

6 DEPUTY COMMISSIONER MALLON: It--it means
7 there was a--a series of dollars in the budget this
8 year that we--we--we didn't spend.

9 CHAIRPERSON FERRERAS-COPELAND: You
10 didn't utilize?

11 DEPUTY COMMISSIONER MALLON: Right.

12 CHAIRPERSON FERRERAS-COPELAND: Okay, and
13 is there a particular program where the under-
14 spending was?

15 DEPUTY COMMISSIONER MALLON: It's across
16 a--a series---

17 CHAIRPERSON FERRERAS-COPELAND:
18 [interposing] So can you share with this committee
19 more details--

20 DEPUTY COMMISSIONER MALLON:
21 [interposing] Yes.

22 CHAIRPERSON FERRERAS-COPELAND: --
23 explanation on that, and also the total savings was
24 \$3.3 for Fiscal 16, but for this fiscal year you have
25 \$451,000 proposed in your savings plan. But in

2 particular, and I highlighted your agency during my
3 OMB hearing because there was--the description was
4 one line. It was like savings will be reached by
5 savings or something like that.

6 COMMISSIONER BISHOP: Was that--so--so I
7 think the--so there's a couple of things that we
8 will-we can get back to you on. One of the things
9 that we have learned in terms of the budgeting
10 process when we make requests from OMB the assumption
11 is that that program will start immediately from the
12 start of the fiscal year. It does not count the
13 actual procurement process, and we are getting better
14 at that. So, some of the savings that--that we have
15 sort of returned to OMB is because the procurement
16 process, the program starting later than anticipated.

17 CHAIRPERSON FERRERAS-COPELAND: Right.

18 COMMISSIONER BISHOP: But we will give
19 you a detailed breakout across the agency with those
20 programs.

21 CHAIRPERSON FERRERAS-COPELAND: We want
22 you to propose savings that make sense, and we don't
23 want programming to be impacted. So, if you're a
24 small agency with a small budget then we're not
25 expecting you to propose this huge savings, but if

1 you're--if you don't tell us what exactly is the
2 savings, I think you proposed staffing as the--the
3 savings cost, which then speaks to you're charging us
4 for administrative costs because you don't have
5 enough staffing. I just want to follow where--why
6 this makes sense.
7

8 [background comments, pause]

9 COMMISSIONER BISHOP: Okay. So we--we'll
10 get back to you because there--there is definitely no
11 staff impact. As a matter of fact, we-as I mentioned
12 in my testimony, in certain areas we--we actually got
13 additional staffing to increase our capacity. So I
14 want to make sure that we're reconciling what you
15 have, and--and--and what we have submitted to OMB.

16 CHAIRPERSON FERRERAS-COPELAND: Great and
17 again the details that are provided through the
18 Savings Program were lackluster. There were no
19 details. So we need to have the details. We would
20 have preferred to have them before today, but I would
21 love to engage--have both--all of our communities
22 engage with you to get more details on your savings
23 plan.

24 COMMISSIONER BISHOP: Yep.
25

2 CHAIRPERSON FERRERAS-COPELAND: I'm going
3 to ask some community board--but--and I'm going to
4 come back for a second round, but I just wanted to
5 ask the EDC questions. Of the City's 59 community
6 boards, how many received city funding for projects,
7 which are spearheaded, which you spearhead? Do you
8 believe there are areas, which the city--within the
9 City that should be investing in, but have failed to
10 do. How can be we better at spreading economic
11 development? I think we're very focused in some
12 areas, and in some ways we've looked at the mapping
13 and there's--it doesn't necessarily meant that we
14 have development in every corner of New York City.
15 So how do you envision getting economic development
16 to be spread out through New York City so that
17 everyone can benefit?

18 DEPUTY COMMISSIONER MALLON: We, too, are
19 extraordinarily focused on making sure that when we
20 talk about economic development, and then we talk
21 about spurring the economy, what we're talking about
22 and doing on a day-to-day basis is creating a five
23 boroughs economy and strengthening a five borough
24 economy. And so, when we look at the--the statistics
25 I mentioned before about job growth in the city, and

2 we're at record levels, we are at record level job
3 growth. But what's heartening to us is we're seeing
4 that across the five boroughs. So that is a good
5 sign. We know that we have to be extraordinarily
6 diligent in the use of our tools, and we have many
7 tools. We administer, of course, various incentives.
8 We have a multi-billion capital budget. We have--we
9 do area wide re-zonings, and dispose of city property
10 and we want to make sure that a five borough equity
11 is a--something that is--that undergirds all of those
12 efforts. So to just give you an example, in terms of
13 our capital budget, we did look at the capital
14 spending by borough, and--and what is--what can be
15 complex. But not the use of any of these tools and
16 trying to understand what the investment is by
17 borough is that a lot of--many of our initiatives are
18 driven by where we have property. So for instance,
19 with--in Sunset Park with the Brooklyn Army Terminal,
20 Bush Terminal and the hundreds of millions of dollars
21 that we have in the Capital Budget for--for that area
22 or at Hunts Point \$150 million for the modernization
23 of those markets. So that somewhat drives where the
24 capital investment is, and to the extent that there
25 area wide re-zonings, what we have tried to is

2 contrary efforts in areas that have been historically
3 under-invested. Certainly with working with Council
4 Member Ydanis Rodriguez, and Council Member Richards
5 in Inwood and in--in--in downtown Far Rockaway with
6 Council Member Richards, we are allocating our
7 resources in a way that recognizes that there has
8 been under-investment. So all of that is a long way
9 to say there are lots of ways to--to cut the numbers,
10 but we'd happy to provide whether it is where we're
11 doing RFPs, where we own property, where our capital
12 dollars going, where were doing area wide re-zonings,
13 how that breaks out by borough, and by community
14 board. But we do think that this is something that
15 is really important. It probably hasn't been done
16 with as much diligence and thoughtfulness as it could
17 have been. And I am personally very committed to
18 making sure that we continue to better buy it.

19 CHAIRPERSON FERRERAS-COPELAND: That
20 would be good. I mean that was part of my follow-up
21 question especially with the capital commitment plan
22 to have these things. The Finance Division is
23 looking at it as, you know, these long Excel--Excel
24 spreadsheets with a lot of information. It would be
25

2 great if we can just get them by community board, by
3 borough kind of with some of your thinking behind.

4 DEPUTY COMMISSIONER MALLON:

5 [interposing] that's right.

6 CHAIRPERSON FERRERAS-COPELAND: You know,
7 this--this project serves these community boards
8 because that would better help understand. We're
9 forced to be--also to be able to experience the
10 numbers when these questions come up so--

11 DEPUTY COMMISSIONER MALLON: We'd be
12 happy to do that.

13 CHAIRPERSON FERRERAS-COPELAND:

14 Excellent. I want to talk about revenue return to
15 the city. The Executive Budget shows a large
16 reduction in the revenue EDC returns to the city.
17 Our understanding is that this is occurring for two
18 reasons: Firstly, some EDC revenues are being
19 removed from EDC to some other code, which we weren't
20 sure about. Secondly, a lot of it is being kept by
21 EDC to subsidize the operating costs of the Citywide
22 Ferry Service. These bring us to two issues. Why is
23 E--what are EDC revenues being moved to another code?
24 For example, the pilot portion of the revenue for the
25 42nd Street Payments will now be recognized under the

1 city's overall pilot revenue. I will follow up with
2 OMB on this because I realize that it is also part of
3 an OMB question. But--and secondly, why was the
4 decision made to not have the money flow through OMB
5 and instead remain in EDC's internal budget? This
6 makes it very difficult to track revenue, the revenue
7 EDC would normally return to the city. Would you be
8 willing to restore these payments to the city's
9 budget to make it more discrete or transparent?

11 DEPUTY COMMISSIONER MALLON: So, let me
12 start. There are a few questions in there. We would
13 be more than happy to clarify as much as possible.
14 The--the place to start is to clarify upfront that
15 the--a map that the City--that ED--because we are a
16 self-funding entity, we don't--we operate based on
17 revenues that we generate. And so we don't take
18 operating expense dollars from the city for our
19 operations. The--in fact, we have contributed back
20 to the city over the course of the last several years
21 different forms of financial support, contract
22 payments, land sale revenues, property revenues,
23 pegs, et cetera. And that number since 2001 it
24 fluctuates but has--has been as low as 43 to as high
25 as 155. There's an extraordinary year in 2014. But

2 we make those payments every year, and we project
3 that at the end of this fiscal year for instance it's
4 about \$75 million. Now, because of the citywide
5 ferry service, what we had worked out with OMB after
6 extensive consultation is that we needed to readjust
7 our financial. The bottom of the financial
8 commitments is we will still continue to contribute
9 to the city approximately 75, 80 per year. It just
10 depends given all of these sources of revenue, but
11 that in lieu--since we are taking on the yearly
12 operating subsidy for citywide ferry, that we are
13 essentially going to be made whole for that amount by
14 being given relief on certain payments that we
15 otherwise would have made. For instance, our
16 Maritime Contract, which is contract payments, which
17 is typically over \$10 million in addition to what we
18 call the 42nd Street pi--non-pilot payments. And so,
19 by relieving us of certain--of certain payments,
20 we're able to make sure that we continue to be a
21 sustainable organization. The specific question on
22 the budget codes with pilot payments for 42nd Street
23 properties. So those--we are the property managers
24 for all of the 42nd Street properties, and so it's
25 our--part of our responsibility to collect those

2 payments. These payments every year on a quarterly
3 basis we have for the last several remitted them back
4 to the city. So that has not changed as part of this
5 deal. I'm not sure what budget code they are now
6 putting it in, but we'd be more than happy to make
7 sure that the payments, that those payments and
8 others that may have caused confusion in the past
9 that they are in a format or in a code, in the right
10 code so that they are as easy to understand and as
11 clear as possible for the Council.

12 CHAIRPERSON FERRERAS-COPELAND: Great,
13 and I thank you for your commitment on that. I just--
14 --which is--with this issue we need to be able to
15 follow this through, and the--where we have the most
16 jurisdiction and where the Finance Division is able
17 to get the most detail is through OMB. So sometimes
18 your--your documents aren't necessarily as accessible
19 or transparent to us. So if you can do that ahead of
20 time including sharing these in lieu payments that
21 you've negotiated, we'd like to understand what-what
22 are those payments that you are not making any more
23 in lieu because of the ferry service. And also, what
24 is the cost of the projected cost to run the Citywide
25 Ferry Service?

2 DEPUTY COMMISSIONER MALLON: It--it--it
3 ups to \$30 million per year on the operating side.

4 CHAIRPERSON FERRERAS-COPELAND: Okay, and
5 then anything over that or are you expecting--is
6 this--this-?

7 DEPUTY COMMISSIONER MALLON: The way the
8 deal is structured is to the extent that ridership
9 exceeds a certain number we should be able to share
10 more in the revenues, which brings down the operating
11 subsidy on a given year. But our expectation if
12 ridership meets our original projections is that on
13 an operating basis the subsidy to run Citywide Ferry
14 and carry the 4.5 million passengers every year, is
15 approximately \$30 million.

16 CHAIRPERSON FERRERAS-COPELAND: Okay, and
17 I--I want to give my colleagues an opportunity to ask
18 their questions. So I'm going to leave my other
19 questions for the second round. We will now hear
20 from Chair Cornegy.

21 CHAIRPERSON CORNEGY: Good afternoon,
22 Commissioner and President. I just have--my first
23 question is on the support for small businesses. The
24 Administration added \$2.2 in Fiscal 2017 and \$3.2
25 million annually in the out years to fund three

2 initiatives that will strengthen support for the
3 city's small businesses. These three initiatives
4 are: Intense Business Adaption Services, Commercial
5 Tenant Protection and Legal Service Program, and
6 Neighborhood Space Program. Can you tell us more
7 about these initiatives such as the types of services
8 that will be provided through those initiatives and
9 the purpose of those initiatives. In particular, if
10 you could delve into the Tenant Protection and Legal
11 Services Program because that is one that we believe
12 will support obviously our A51s and--and we
13 appreciate that support. So if you could just--just
14 tell us a little bit about those three initiatives.

15 COMMISSIONER BISHOP: Sure. So--so--
16 there's a couple things and--and as you know as we
17 talked about with the budgeting process, we are still
18 shaping the programs, and shaping the eligibility.
19 So I could talk very high level on--on the intents of
20 the programs but in terms of the details, that's
21 forthcoming. We--we need to--to tighten up in
22 certain areas On--on the adaptation it's--it's
23 really we recognize that every small business is
24 unique, and when small business are facing rental
25 pressures, it may not be necessary. The rent that's

2 actually causing the business pain, it could be that
3 they are not running their business appropriately.

4 So we certainly want to make sure that we provide
5 every single tool to help that business succeed, and
6 one of those tools is really providing some one-on-
7 one intensive counseling services to really help that
8 business identify some of the areas that can improve
9 their earnings. So for example looking at if it's a
10 storefront, you know, or retail store looking at the
11 inventory process, looking at, you know, how often,
12 you know, anything that could be a--an expense for
13 that business trying to reduce that expense. So
14 because it's unique, we--we envision that it will be
15 consultants working with businesses. And we
16 certainly want to make sure that we again provide
17 the--the tools necessary for--for businesses to--to
18 succeed. The Space Program is--is definitely very
19 high level. We are still working the details on
20 that, and we can get back to you on--on sort of what
21 that program will be, but we are looking at figuring
22 out ways to help longstanding businesses stay in the
23 neighborhoods that they have created. With the--the
24 legal service, as you know, we have expanded our pro
25 bono legal assistance to help businesses understand

2 the terms and conditions of their lease either the
3 lease that they have currently, or a lease that
4 they're about to enter into. That pro bono--pro bono
5 legal assistance stops at a certain period, a certain
6 point, which is if there is a sort of lit--litigation
7 that needs to happen, the pro bono service advises
8 the business owner on what they need to do. But that
9 business owner would--then has to take--to take it to
10 the final leg. So the funding that we have received
11 will allow us to walk with that business owner to do
12 that final in conjunction with the legislation.

13 CHAIRPERSON CORNEGY:

14 COMMISSIONER BISHOP: So--so when do you
15 think these new programs will commence. So our--our
16 hope is--is that the funding will be there in the
17 Executive Budget. I mean the--the funding will be--
18 will be there starting July 1st for next fiscal year,
19 and certainly as we build out the programs, we hope
20 to have them launched by the end of this year.

21 CHAIRPERSON CORNEGY: Do you have any
22 planned outreach programs to inform small businesses
23 of these initiatives?

24 COMMISSIONER BISHOP: For outreach yes.
25 So, in--in general one of the things that I'm doing

2 at the agency as you know, and--and, you know, I want
3 to thank you for your support as well, and the
4 Council's support for committing to Chamber on the
5 Go, but as you know awareness and outreach--and of
6 our services is very important to me. So we've made
7 investments and continue to make investments in our
8 communications and marketing team, and certainly
9 working with a number of community based
10 organization. My intention is not only to as the
11 infrastructure of--of Chamber on the Go, but also
12 work with the Council, work with different community-
13 based organizations in order to connect to the
14 specific sectors that could benefit from this
15 program.

16 CHAIRPERSON CORNEGY: And so I'm
17 wondering you guys have--are expanding, you know,
18 very rapidly to meet the demanding needs of small
19 business. So I'm wondering or I am concerned about
20 whether there may or many not be some capacity
21 issues. So will these services all of them that
22 you're proposing be provided by SBS, or will some of
23 them be contracted to third parties?

24 COMMISSIONER BISHOP: More of--so this is
25 a combination of both, and the way we operate is that

2 yes. So as--in order to scale really quickly we
3 would be putting out--we would contract out, and in
4 certain cases, especially adaptation, we do not have
5 the--the capacity or the skill set for the various
6 different industries. So, we would need industry
7 experts to really help those businesses in this
8 particular area. I don't know if--do you have
9 anything to add?

10 DEPUTY COMMISSIONER MALLON: [off mic]

11 No, I don't.

12 COMMISSIONER BISHOP: Great.

13 CHAIRPERSON CORNEGY: Thank you, so--so
14 President Torres-Springer, in--in the past with your
15 predecessor we've had dialogue around creating
16 programs at EDC that looked at helping small
17 businesses that you move into spaces to negotiate
18 leases that were appropriate and that kept them in
19 the spaces before. Had it--in the transition, I
20 don't know if that was passed along and if in--from
21 your purview there will be any efforts to exactly
22 that?

23 MARIA TORRES-SPRINGER: We're always open
24 to using any of the tools that we have whether it's
25 our existing properties that we've managed, or where

2 we are RFPing for new sites to find ways to ensure
3 that local small businesses have opportunities to
4 utilize space in those sites. And so to the extent
5 that there are either specific development sites or
6 larger policy initiatives that we can work on, we'd
7 be happy to do that and, of course, we'd work very,
8 very closely with our colleagues at SBS to make sure
9 that any of the tools that we have at EDC we're
10 using for--to promote small businesses. So for
11 instance, we have created new programs through the
12 Industrial Development Agency that allow smaller
13 firms to be able to access the finances that they
14 need in order to rehabilitate their spaces, and other
15 new financing tools that are in development. But its
16 something that we're committed to, and to the extent
17 that there was a specific project that you have been
18 speaking with my predecessor about, we'd be--I'd be
19 happy, more than happy to make sure that we continue
20 that.

21 CHAIRPERSON CORNEGY: So thank you for
22 that, but it wasn't a specific part--it wasn't a--a
23 specific project or a specific group that we were
24 dealing with. We just saw that you guys have the
25 capacity to help small businesses get into spaces

1 that you own. We just hope and continue to hope that
2 in crafting those leases we didn't see the end being
3 what we're seeing obviously across the city, which is
4 a--a force out, primarily because some businesses
5 aren't as skilled at negotiating their contracts as--
6 as they should be. So maybe there's a partnership
7 that can be formed with the new legal department new
8 legal initiative from SBS to help EDC with its client
9 base as they move into brick and mortar buildings.
10

11 MARIA TORRES-SPRINGER: Understood. We'd
12 be happy to continue to pursue that.

13 CHAIRPERSON CORNEGY: And so I would wait
14 for the rest of my questions for the second round,
15 and I will pass to my colleagues who have questions.

16 CHAIRPERSON FERRERAS-COPELAND: Thank
17 you, thank you, Char. We have--we're going to hear
18 from Council Member Rodriguez followed by Council
19 Member Ulrich, followed by Council Member Miller.

20 COUNCIL MEMBER RODRIGUEZ: Thank you,
21 Chair and first I would like to thank Mayor de Blasio
22 and his administration for keeping his word when it
23 comes to including Inwood as one of those areas that
24 we are looking for the opportunity to develop
25 creating jobs with the mission to create jobs for our

2 working class and middle class building the housing
3 with a goal to get a higher percentage affordable.

4 I'm going to say that the support that we've been
5 getting as EDC being the agency leading that effort
6 together we see the plan in HPD and the whole staff
7 have been very important to be sure that we have an
8 open transparency process where the community is
9 being enabled to give their voices at the end of the
10 day, and to come out with a product that is the
11 ownership of the community. So I would like to again
12 thank Mayor de Blasio and--and President Maria
13 Torres, too, for all her support and that the whole
14 team in that they've been very important. As SBS the
15 same thing. Like, you know, as Commissioner Bishop
16 in there is always open and being accessible to our
17 community. We know that we're working with the work
18 for the same in our community. The boroughs is
19 moving on, and I hope again that your leadership,
20 both of you, the other agency will definitely help
21 the mission that we have as a city, which is to close
22 the gap between the 1% and 99%. So when the
23 Administration and here is the number of 46% New
24 Yorkers living in poverty, the only way of how we can
25 say 10 years from now we can go down from 46 to

2 whatever number is the goal, 30, 25 by connecting,
3 you know, New Yorkers especially from the working
4 class and middle class to more and better opportunity
5 bringing incentive. I think that it is the right
6 thing to do to spread the wealth and the resource of
7 the city. We cannot leave the billions of dollars
8 incentive only in the Midtown area even though
9 Midtown will always be a priority, but when we look
10 at the five boroughs, and the out--all those areas in
11 the South Bronx and in Brooklyn and in Uptown
12 Manhattan, we need also to be sure that the dollars
13 go there so that we can create those jobs in those
14 communities. So, for me one of my--I have two
15 concerns. You know, an area that I hope that working
16 together we will explore the way of how to do better.
17 One is how can we connect average working New Yorkers
18 to good jobs? Like when we look to the film industry
19 in our city, they benefit a lot. So it is true that
20 we can say that they help with the image of the city,
21 but when it comes to the type of job or their career,
22 I don't think that most of those jobs that they
23 create for New Yorkers are the best well paid jobs.
24 So, how can--from the SBS and workforce center that
25 you've been able to establish and grow this in the

2 city be sure that there's a clear plan that more New
3 Yorkers are connected to that industry that move
4 billions of dollars that close our--our street, but
5 we don't see many people who live in our communities
6 working in that particular sector. So, when you look
7 on the network of jobs that we have in our city, do
8 we have a plan of connecting New York--New Yorkers
9 in--in that particular industry?

10 COMMISSIONER BISHOP: Yeah, so--so let me
11 start off by talking about our industry partnership,
12 and then I'll have First Deputy Commission Jackie
13 Mallon talk specifically about what we are doing with
14 the Mayor's Office of Media and Entertainment.
15 Because there's a number of initiatives that I think
16 you'll be very pleased with. As you know, at our
17 Workforce Center, our motto now is really uncovering
18 all the--the best jobs across the city and connecting
19 New Yorkers who are coming through our centers
20 regardless to location to those jobs. So we have
21 decided to focus on--on--on six major industries
22 where we feel that it's either quality jobs or the--
23 these sectors are actually growing. So healthcare,
24 as you, has been one of the partnerships that's been
25 launched and we're having success there. We're

2 focused on technology, and we've launched about ten
3 new training programs where individuals are being
4 trained in we development, in app--application
5 development, and they're actually being placed in
6 jobs paying \$50, \$60,000 a year. So we consider
7 those good jobs. We just recently launched other
8 partnerships in [bell] in--in construction. Is that
9 my time? Okay. [laughs] In construction, food
10 service, industrial and in retail and what we're
11 doing is we're working with the private sector.
12 We're understanding the skill sets that they are
13 looking for, and we either working with community-
14 based organizations, academic institutions, or we are
15 creating the training programs ourselves to train
16 individuals with those skills that the industry need,
17 and then placed them into jobs. So a lot of the
18 activity that you're seeing on the workforce side is
19 really to open up opportunities not only in the
20 private sector to--to individuals, but actually to
21 place or centers where there's high a high
22 concentration of unemployed individuals. So that way
23 they can access our services. Now, with the Mayor's
24 of Media and Entertainment, we have a very, very
25 strong and longstanding relationship with that

2 agency. I have a great relationship with
3 Commissioner Menin, and certainly we have three or
4 four new initiatives that are coming down the line in
5 terms of training for that particular sector. I'm
6 sure you've talked to her about the Made in NYC,
7 Made in New York Program, and the Production
8 Assistant program that they run. But we also have
9 some initiatives that we're going to be working
10 closely together.

11 DEPUTY COMMISSIONER MALLON: Hello. So,
12 yeah, we're--we're--as--as the Commissioner said, we
13 are working currently looking at four specific
14 tracks. We're looking for ways to--to help people
15 get into the post production industry into the--the
16 editing field, the writing field and then also trying
17 to uncover opportunities in the theater, which all
18 represent-- They're all somewhat dominated by jobs
19 that are often freelance and independent contractor
20 type jobs, but they're still very good jobs, and
21 we're also working to integrate services that will
22 help people prepare and succeed as--as contractors,
23 which--which we think is a great opportunity as well.

24 COUNCIL MEMBER RODRIGUEZ: Thanks. Thank
25 you.

2 CHAIRPERSON FERRERAS-COPELAND: Thank
3 you, Council Member. We will now hear from Council
4 Member Miller followed by Council Member Dickens.

5 COUNCIL MEMBER MILLER: Thank you, Madam
6 Chair. So with--with Small Business, I want to ask
7 you about a couple of programs that are being
8 administered through the agency there, and I noticed
9 that the CWE funding had been reduced this year, the
10 Consortium for Worker Education. Is that a
11 reflection of--of the work that they have done in the
12 past?

13 DEPUTY COMMISSIONER MALLON: Hi. It's
14 actually. Those are discretionary contracts that--
15 that we fund CWE--through not--not us.

16 COUNCIL MEMBER MILLER: Okay, but--but
17 you administer it?

18 DEPUTY COMMISSIONER MALLON:
19 [interposing] We administer it--

20 COUNCIL MEMBER MILLER: You're the
21 administrator?

22 DEPUTY COMMISSIONER MALLON: --but you
23 decide on--on the funding of that.

24 COUNCIL MEMBER MILLER: So, okay, okay so
25 that--that--that piece I will leave alone. Tell me

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2 about the--the employee the EPP. Do you guys
3 administer that as well the Employee Protection
4 Provision on the school bus?

5 DEPUTY COMMISSIONER MALLON: It's the bus
6 program.

7 COUNCIL MEMBER MILLER: Where are we at
8 with that? How much funding is left in that?

9 DEPUTY COMMISSIONER MALLON: [off mic] I
10 don't know off the top of my head. Do you guys know
11 that? Do you know that?

12 COUNCIL MEMBER MILLER: What do we see
13 the future of that program being?

14 COMMISSIONER BISHOP: Chair, I'm going to
15 ask our General Counsel Andy Schwartz to answer.

16 COUNCIL MEMBER MILLER: In--in lieu of
17 any state legislation that would guarantee those
18 protections?

19 GENERAL COUNSEL SCHWARTZ: [off mic] I
20 don't know the answer to that.

21 COUNCIL MEMBER MILLER: Okay, so in the
22 meantime is that--

23 DEPUTY COMMISSIONER MALLON: [off mic]
24 Andy, do you want to--?

25

2 COUNCIL MEMBER MILLER: Think he's got
3 it.

4 DEPUTY COMMISSIONER MALLON: No, I'm
5 sorry.

6 COUNCIL MEMBER MILLER: Okay.

7 DEPUTY COMMISSIONER MALLON: He's just
8 getting a little clarity around the specifics of your
9 question. That's all. I'm sorry. That's okay.

10 GENERAL COUNSEL SCHWARTZ: Hi, Andy
11 Schwartz. I'm General Counsel to the agency. I just
12 want to clarify we don't administer the EDPs for the
13 contracts. We administer a grant program.--

14 COUNCIL MEMBER MILLER: Right.

15 GENERAL COUNSEL SCHWARTZ: --to restore
16 the difference in the salaries and benefits for the
17 drivers and the Mayor's---

18 COUNCIL MEMBER MILLER: [interposing]
19 Right, we, yes, okay.

20 GENERAL COUNSEL SCHWARTZ: Yes.

21 COUNCIL MEMBER MILLER: Okay.

22 GENERAL COUNSEL SCHWARTZ: Yes. So for
23 that it was about \$27 million paid out last--in the
24 first school year, and we're in the second year of
25 that program now.

2 COUNCIL MEMBER MILLER: So there was like
3 \$40 million allocated, \$41, \$42 million.

4 GENERAL COUNSEL SCHWARTZ: The in--the
5 initial estimate for year 1 was \$42 million, but the
6 amount paid out was closer to \$27, \$28 million.

7 COUNCIL MEMBER MILLER: Okay, and--and--
8 and the--so the difference is what is--do you--do you
9 anticipate utilizing that this year?

10 GENERAL COUNSEL SCHWARTZ: No, not in
11 last funding. This year we expect the cost to be
12 around \$27 to \$30 million.

13 COUNCIL MEMBER MILLER: Okay, okay, thank
14 you. For EDC, could--could we talk about--could you
15 explain the structure of EDC in particular as it--as
16 it pertains to decision making around appropriation
17 of resources and funding. I know you spoke about
18 some of the properties that you that--that the
19 corporation may already own, but there seems to be a
20 disparity in how those resources get allocated and
21 some things that are happening throughout the
22 boroughs, and not impacting communities like Jamaica
23 and places like that.

24 MARIA TORRES-SPRINGER: Respectfully,
25 Council Member, I'd like to beg to differ--

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2 COUNCIL MEMBER MILLER: [interposing] In
3 Harlem.

4 MARIA TORRES-SPRINGER: The--the--the
5 disparity across different boroughs as I mentioned
6 earlier, we have with this Administration really
7 redoubled our efforts t make sure that in all of the
8 tools that we have whether it is building capital
9 projects across the city, initiating area wide re-
10 zonings, disposing of city-owned assets for the
11 development, spurring new transportation system like
12 Citywide Ferry and others that we as much as possible
13 because it is the mandate given to us by this Mayor
14 to make sure that issues of equity in the allocation
15 of those resources are taken very, very seriously,
16 which isn't to say that there isn't more work to be
17 done, but the decisions regarding where we initiate
18 projects, and where capital dollars are spent we--a--
19 a lot of that due diligence happens internally--

20 COUNCIL MEMBER MILLER: Okay.

21 MARIA TORRES-SPRINGER: --but we
22 certainly work with other members of this
23 organization.

24 COUNCIL MEMBER MILLER: So, and--and the
25 reason why I say that--I'm glad you brought up

2 transportation being that who represent--an area that
3 is considered by the federal government to be an
4 extreme transportation desert, and yet I see a lot of
5 resources and revenue being spent toward ferry
6 services. Now, we're talking about the--the
7 Brooklyn-Queens--what is it? The Brooklyn-Queens
8 Streetcar connector thing there, and another couple
9 of billion dollars being spent there, and these are--
10 it doesn't seem--these are communities that already
11 had transportation options. Wouldn't it make sense
12 to look throughout the city in those areas of Eastern
13 Queens [bell] and Northern Manhattan that don't have
14 transportation options where you want to invest
15 considering that transportation is the great
16 equalizer.

17 MARIA TORRES-SPRINGER: We agree that in-
18 -in terms of--of transportation that we have to make
19 sure that areas that have previously been--have been
20 under-served by transit that were committing
21 resources and doing the right planning, and the--the
22 one thing I'll mention whether it's Citywide Ferry,
23 if you look at neighborhoods like Red Hook like
24 Soundview like the Rockaways, these are neighborhoods
25 that--with commute times that extraordinarily long,

2 and so Citywide Ferry slashes those commute times
3 with the Brooklyn-Queens Connector. The same is true
4 for-for communities like Red Hook. None of this is to
5 say that we can't do better, and we'd be more than
6 happy to identify how we can work more closely with
7 either the MTA or the Department of Transportation or
8 the federal government to find new ways. We know
9 it's a problem, and we'll keep doing it.

10 COUNCIL MEMBER MILLER: Yeah, but--but
11 with all due respect, I heard you mention Red Hook
12 and these communities multiple times, so you've--
13 you've given them multiple options, and for
14 communities that don't have options, there is no plan
15 in the works to--to bring relieve to those
16 transportation deserts that really and--and I think
17 any of those compared to the hour and a half commutes
18 that we have in Southeast Queens.

19 MARIA TORRES-SPRINGER: Uh-huh, I
20 understand and we'd be happy to find and identify
21 other ways we could be helpful with this cost.

22 COUNCIL MEMBER MILLER: Thank you. I
23 look forward to the second round.

24 CHAIRPERSON FERRERAS-COPELAND: Thank
25 you, Council Member Miller. We will have Council

2 Member Dickens followed by Council Member Richards,
3 followed by Council Member Koo.

4 COUNCIL MEMBER DICKENS: Good afternoon
5 or maybe I should say good evening. [laughter] I
6 want to thank you Presenting Springer-Torres and, of
7 course, Commissioner Gregg Bishop for staying so
8 long. Quickly, President on page 8 of your
9 testimony, you talk about the \$10 million in funds
10 for our Merge and Develop or Loan Fund that is,
11 according to this, pre-development and acquisition
12 stage companies who face specific financing gaps.
13 Does that include the MWBEs that don't need the
14 acquisition of pre-development funding, but instead
15 need the--the funding the during the course of the
16 contract during the time frame of the contract when
17 the government pays so sparingly or I should say
18 infrequently. And--and that's when our MWBEs are
19 closing up. Does that fund address that? That's
20 one, and is that interest free, by the way?

21 MARIA TORRES-SPRINGER: So, the Emergency
22 Developer Loan Fund, the \$10 million for that fund is
23 intended to address a need that we've heard by
24 emerging developers, MWBE developers across the city
25 who otherwise might bid on city RFPs, development

2 contracts that in order to pull together a project
3 and the financing for it, they do need financing with
4 interest rates that are lower. So it's not interest
5 free, but it's--it's much more affordable than what
6 they otherwise would get. And our goal here through
7 \$10 million, which is we think we'll be able to fund
8 six to ten projects, and if it's successful, we're--
9 we're looking to expand that. That allows MWBE
10 developers to have more opportunity. I agree with--
11 with our contracts and others, frankly in the private
12 market. I agree with you that then for MWBEs who are
13 doing business with the city in terms of contracts
14 there is in terms of working capital often an issue.
15 So at two programs are up and running that help.
16 That EDC has a program called--that we call it the
17 Kick Start Program, and that bridges in the beginning
18 the working capital that is needed as you are
19 performing on a city capital--on a--on a city
20 project. And my understanding ant the Commissioner
21 can correct me if I'm wrong, is that there is an
22 addition program, another \$10 million that will allow
23 us as an administration to expand exactly that type
24 of program. I don't think it's been named yet, but
25 it essentially does the same thing, bridge in the

2 beginning the capital--working capital that is needed
3 because as you mentioned the--the payments don't
4 start flowing for a while. Meanwhile these
5 businesses have to hire the staff, buy the equipment,
6 do what they need to do in order to start performing
7 on the contract.

8 COUNCIL MEMBER DICKENS: Because
9 frequently it's not, you know, at the beginning with
10 the problems they face throughout the--the term of
11 the contract midway, and that's the end of the game
12 midway through towards the end because of the
13 inability for access of capital, they don't---they--
14 they frequently close up because we're not paying
15 them on a timely basis. And so that's why I raise
16 the issue, and I raise it repetitively. I know I
17 sound like I'm beating a dead horse, but sometimes I
18 feel like it is a dead horse. Tell me, how was a
19 Basis management group chosen, and is that an MWBE?

20 MARIA TORRES-SPRINGER: Basis Management
21 Group is an MWBE firm. We ran a competitive process.
22 The criteria for the selection of Basis included
23 having the track record and qualifications for
24 administering a fund like this, and they have
25 extensive experience in making particular commercial

2 loans throughout the country with the particular
3 focus in the Northeast area. They are based in New
4 York city, and they have worked with different
5 municipalities, different forms of government in
6 projects like this. They also in their proposal had
7 very excellent ideas on how to not just administer a
8 loan program, but on ways we can ensure that the
9 outreach for this program is one that will attract
10 the types of candidates. And lastly, they had a
11 really solid plan on how we can all learn from the
12 early loans made from this program to see if there
13 is, in fact, (1) the right--significant demand for
14 this financing; (2) that we have initially structured
15 the fund properly; and (3) to the extent that expand
16 it, how we can ensure that we [bell] are assisting
17 the MWBEs and the emerging developers that we
18 intended to assist.

19 MARIA TORRES-SPRINGER: And Madam
20 Ferreras-Copeland had asked you specifically about a
21 breakdown by borough, and you mentioned that EDC is
22 based upon the process that you have citywide, and--
23 and I reading in your testimony about the managed
24 forward and the program that you're now expanding
25 next level in Bronx that you spoke about here. And

2 do you have a breakdown by borough to answer the
3 chair's question where you could tell us how many--or
4 how many and where there are projects still left open
5 in the various boroughs. You may not have it here
6 now, but are you able to provide Madam Chair with
7 that information?

8 MARIA TORRES-SPRINGER: We'd be happy to.
9 We'd--we'd love to work with you to clarify what it
10 means for a project to still be open, and once we do
11 that, we'd be happy to provide that info.

12 COUNCIL MEMBER DICKENS: I would
13 appreciate it so when she's able to share that with
14 the--with the members of this committee. And lastly,
15 I wanted to ask in those two programs I didn't see
16 anything mentioned about Queens and Manhattan, and
17 the second part of that is do some qualify for the--
18 the--any of these programs and the CMs as well as
19 soft costs contractors, are they also on a pre-
20 qualified list?

21 MARIA TORRES-SPRINGER: So, the--we have-
22 -the--the Manage Forward Program started in Brooklyn.
23 We have expanded to the Bronx. We would be happy to-
24 -our goal is to learn from these and to expand where
25 needed, and so while we have not yet determined if

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2 and how we will expand them, we're more than happy to
3 speak with you, Council Member, on--on how to ensure
4 with the existing programs that we're doing the right
5 type of outreach to the types of businesses in your
6 districts so they can take advantage of our programs.
7 What I will say is that we have tried to structure
8 both the different types of capacity building
9 programs as well as the new pre-qual list, as well as
10 the new funds to ensure that different types of MWBEs
11 can participate whether you are a developer, a prime
12 contractor, a subcontractor, in construction or in
13 professional services. And so, we'd be happy to
14 provide a more user friendly summary of what those
15 programs are so that it is as clear as possible.

16 COUNCIL MEMBER DICKENS: Is there
17 anything for MBEs and not just MWBEs?

18 MARIA TORRES-SPRINGER: Well, the--the
19 way--I'd like to say is all of these programs are for
20 MBEs. To the extent that they are for MWBEs, we are--
21 --they are--

22 COUNCIL MEMBER DICKENS: [interposing]
23 Not quite- [laughs]

24 MARIA TORRES-SPRINGER: --not quite
25 relevant.

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2 CHAIRPERSON FERRERAS-COPELAND: Thank
3 you, Council Member Dickens. We can have additional
4 follow-up questions added to--

5 COUNCIL MEMBER DICKENS: [interposing]
6 Thank you.

7 CHAIRPERSON FERRERAS-COPELAND: --the
8 follow-up questions that will get to the agencies.
9 We will now hear from Council Member Richards
10 followed by Council Member Rosenthal followed by
11 Council Member Menchaca.

12 COUNCIL MEMBER RICHARDS: Thank you so
13 much, Chairs, and first I want to just start off by
14 thanking our President Maria Torres-Springer and
15 Commissioner Bishop to their commitment to my
16 district in unwavering support and responsiveness to
17 the needs of District 31. So I wanted to put that on
18 the record first. I wanted to jump into Neighborhood
19 Development Funds. So I noticed in your Budget
20 Response you spoke of managing nearly \$581 million in
21 particular in capital projects for other agencies.
22 So I just wanted some clarity along the lines of DEP.
23 So I see \$216.3 million you'll be managing for DEP.
24 That's not coming out of the Neighborhood Development
25 Fund?

2 MARIA TORRES-SPRINGER: No, it is not.

3 COUNCIL MEMBER RICHARDS: Okay, good.

4 All righty. I wanted to make sure of that, and have
5 we thought of--about replenishing the Neighborhood
6 Development Fund or making sure that more money is in
7 place because we--we--I expect more re-zonings than
8 what we're speaking about to certainly move sooner
9 than later. So I'm not sure if they in Far Rockaway
10 obviously will move soon or--or Edgemere, but I'm
11 wondering is this enough money this fiscal year to
12 really follow up on commitments that, you know, will
13 need to be met as we move forward?

14 MARIA TORRES-SPRINGER: So the--the--what
15 I'll say is we now have the experience of East New
16 York under all of our belts, and that has--and every
17 neighborhood is different, and--and I think with East
18 New York we saw--what we saw was the--one of the
19 largest areas to be rezoned, and certainly a period
20 of--of historic disinvestment. As, other
21 neighborhoods go through the public approval process,
22 all of the--we will better understand given what is
23 already in different capital budgets for those
24 neighborhoods together with the development
25 potential, the number of--of residential housing

2 units, et cetera, the state of the parks. It will
3 really vary and we have \$700 million. We've done--we
4 have completed the public approval for one, and so I
5 am sure at the right time once we all see what it
6 looks like and how--how the fund--how the fund looks
7 after a few of the re-zonings, we will re-visit the
8 conversation about where the is enough. But the
9 commitment of making sure there is both a planning
10 process, and the funds set aside to fund the
11 infrastructure and infrastructure needs and amenities
12 for each of these neighborhoods is--will endure.

13 COUNCIL MEMBER RICHARDS: Okay, thank you
14 so much for that. I'm glad you left the door open
15 there. I also wanted to know will EDC--so we had a
16 discussion with the admin on--on--on reporting on the
17 NDFs. Will EDC oversee that particular reporting
18 mandate that the Council and the Admin agreed to do?
19 So in particular reporting online like a tracker
20 style when it comes to the NDFs.

21 MARIA TORRES-SPRINGER: We are definitely
22 on board with the tracking of all of the commitments.
23 The Mayor's Office of Operation will be taking a lead
24 in that effort, and we will happily participate to
25 make sure that all of the commitments that are made

2 through each of the re-zonings are ones that are
3 honored. And then as it relates to the Neighborhood
4 Development Fund, as specific projects are
5 identified, our expectation is that instead of it
6 being a lump sum in any given fiscal year, you'll
7 start seeing the specific projects together with who
8 the managing agency is going to be.

9 COUNCIL MEMBER RICHARDS: Okay, great.
10 All righty, SBS questions for Commission Bishop so
11 obviously there are a lot of areas that have high
12 poverty, unemployment. In particular are there any
13 thoughts to expanding more Workforce Development
14 Centers or satellites? In particular, I'm talking
15 about rezoned areas possibly as well. So has SBS
16 looked into that?

17 COMMISSIONER BISHOP: So--so, I think
18 similar to what we just talked about in terms of our--
19 -our strategy with generating the--the high quality
20 jobs, we will look at every single rezoning area and--
21 -and make a determination on a case-by-case basis. I
22 think East New York was an exception because of the--
23 the--the size of the rezoning, but certainly one of
24 the things that we want to do a much better job is
25 really connecting with community based organizations.

2 It actually may not be necessary to have a center per
3 se, but really have a strong pipeline of a community-
4 based organization that's already doing work in
5 community to connect their resources to our
6 resources. And we certainly will continue doing more
7 outreach in--in communities [bell] that may not
8 actually have a particular center. But certainly
9 with the rezoning we'll--we'll continue on a case-by-
10 case basis.

11 COUNCIL MEMBER RICHARDS: All right, on
12 the--I know I have a short time. These last two
13 questions are related to ferry service. So, one, I
14 wanted to know where we are at in terms of looking at
15 a second landing for the Rockaways. In particular
16 because 70% of our residents do not have access to
17 it, and it's a side that actually has the least
18 amount of capability--of--of drivers, obviously and
19 the least transportation options. And then, lastly,
20 I know you released an Environmental Impact Statement
21 and a question of emissions came up in particular
22 with the particular ferry boats that--your vessels
23 you're going to be utilizing. So I'm wondering is
24 EDC working with particular operators to strengthen
25 standards to ensure that, you know, we are being as

2 environmentally friendly as well. And--and I--one
3 solution to that is, and there is, and I was going to
4 say it and maybe it's something worth looking at. I
5 know that there's a bill. In particular I know Costa
6 and myself co-sponsored the Chair of the
7 Environmental protection to look biodiesel in
8 particular for ferry fleets. So I'm not sure if EDC
9 has--has looked at that, but DEP was doing a
10 particular pilot around it, and it may be worth
11 looking at that.

12 MARIA TORRES-SPRINGER: So for the first
13 question, whether it is a second landing or making
14 sure that a--the shuttle service gets as--as far east
15 as it needs to in order to serve as many people that
16 is something that we are closely, closely working on
17 and monitoring. There was, of course, \$50 million I
18 believe as part of the study, the federal earmark for
19 additional ferry infrastructure in the Rockaways, and
20 we'd be happy to provide an update on where that is
21 as well as to continue to talk about shuttle service
22 and what it means to ensure that that is as robust as
23 it needs to be. In terms of the Environmental
24 Impact Statement, the first thing that I'd note is
25 that with any new mass transit system, there will be

2 some emissions that results from that. Despite that,
3 the--the thing that was not picked up in--in a couple
4 of the articles about the Environmental Impact
5 Statement was the overall headline that--which is
6 that the Citywide Ferry would not represent a
7 significant adverse impact, and it should--that would
8 otherwise be reasonably expected from a citywide
9 transit service. What the EIS did for clarity's sake
10 is that it analyzed a reasonable worse case, and by
11 law we have to disclose what the impacts are of that
12 reasonable worse case, and whether are mitigatable or
13 not. What we know is that--and it's part of the
14 reason, a huge reason why we selected Hornblower
15 because if they are an operator who will both design
16 and operate the most state-of-the art, the most green
17 type of vessel, and that--what that means for us is
18 to make sure that these are new vessels that use the
19 right type of fuel so in this case it's ultra low
20 sulfur diesel. Now, to the extent that are other
21 forms of fuel that are green I think that is
22 something that we will continue to investigate, and
23 if that technol--if that type of fuel or other green
24 technologies become available in time for us to
25 launch next year, we'll continue to do that. And a

2 weight design, a whole deign a low weigh hull design
3 for the boat. So there are lots of different ways
4 that we're going to make it for. (sic)

5 COUNCIL MEMBER RICHARDS: So the key
6 word--

7 COMMISSIONER BISHOP: [interposing] But
8 that is--

9 COUNCIL MEMBER RICHARDS: --before they
10 kick me out biodiesel, biodiesel.

11 MARIA TORRES-SPRINGER: Biodiesel.

12 COUNCIL MEMBER RICHARDS: And they should
13 be looking at that--

14 MARIA TORRES-SPRINGER: [interposing]
15 We'll call it whatever.(sic)

16 COUNCIL MEMBER RICHARDS: --particular
17 standard but you replied to me before they kicked me
18 off the mic. (sic)

19 MARIA TORRES-SPRINGER: Okay.

20 COUNCIL MEMBER RICHARDS: Thank you.

21 CHAIRPERSON CORNEGY: I just want to
22 quickly say that on behalf of Council Member Dickens,
23 I will follow up with you, Madam President, on some
24 of the issues that she raised. She's been such a
25 staunch advocate for MWBEs, and specifically MBES

1 that we'd like to see a little bit more movement. So
2 I--I will be following up and disseminating whatever
3 information that you have on behalf of the questions
4 that she asked directly back to her.
5

6 MARIA TORRES-SPRINGER: Thank you.

7 CHAIRPERSON FERRERAS-COPELAND: Thank
8 you. Council Member Rosenthal followed by Council
9 Member Menchaca.

10 COUNCIL MEMBER ROSENTHAL: Thank you so
11 much, Chairs, Commissioners and President, nice to
12 see you. I actually want to direct my questions to
13 the SBS Commissioner Bishop. First, talking about
14 worker cooperatives. How many staff or FTE does SBS
15 have now to run that Worker Cooperative Program?

16 COMMISSIONER BISHOP: Specifically for
17 that program, as you know, it's--we administer about
18 \$2.1 million over 14 organizations. They're
19 discretionary contracts. So we have to help those
20 organizations with the paperwork necessary to get the
21 contract registered. So we have full-time staff
22 member that funded through the initiative and--but
23 that full-time staff member is supervised by an
24 individual that is also--that's tax levy funding.
25

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2 COUNCIL MEMBER ROSENTHAL: Okay, it was a
3 follow up, you--you knew where I was going with that.
4 It was a follow up to Council Ferreras-Copeland's
5 question about whether or not an FTE is City Council
6 funded through an initiative or not.

7 COMMISSIONER BISHOP: Correct.

8 COUNCIL MEMBER ROSENTHAL: And I guess my
9 question on the Worker Co-ops is at what point in
10 time does this become an ongoing scrutinized--

11 COMMISSIONER BISHOP: [interposing]

12 Right, I--I--

13 COUNCIL MEMBER ROSENTHAL: --thing that
14 Worker Co-ops do and possibly is--they've already
15 been through one or two rounds of contracting these
16 14 organizations. Perhaps they already have a good
17 sense of how to do the contracting process and
18 possibly don't need that facilitation.

19 COMMISSIONER BISHOP: I will certainly be
20 happy to--

21 COUNCIL MEMBER ROSENTHAL: [interposing]

22 It's not going to happen?

23 COMMISSIONER BISHOP: So, I mean we--in--
24 in my--in my history there are organizations that
25 continue to have challenges with the process, and we

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2 continually need to have someone to hand-hold these
3 organizations to---

4 COUNCIL MEMBER ROSENTHAL: [interposing]
5 Does she do anything in addition. I'm sorry to cut
6 you off. I'm sorry.

7 COMMISSIONER BISHOP: To--in--in addition
8 to administering the contract, yes.

9 COUNCIL MEMBER ROSENTHAL: Okay.

10 COMMISSIONER BISHOP: So, in--in terms of
11 helping pot together the reporting of--of the
12 initiatives and the--and what has been happening, but
13 certainly one of the things that we do is to ensure
14 because each of these organizations per Council has
15 a--a specific scope of work. So we need someone to
16 actually supervise those organizations to make sure
17 that the--the deliverable that you have or that you
18 have intended is actually met. So--so there is
19 additional work that--that every program manager that
20 we have actually is responsible for it. So earlier
21 we had this conversation. SBS--so you're just
22 looking at worker cooperatives, but agency wide--

23 COUNCIL MEMBER ROSENTHAL: [interposing]
24 Right, bigger. (sic)

25

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2 COMMISSIONER BISHOP: --we have over 160-

3 -

4 COUNCIL MEMBER ROSENTHAL: Right.

5 COMMISSIONER BISHOP: --similar
6 contracts. So certainly we'd be happy to work with
7 Council Finance to--

8 COUNCIL MEMBER ROSENTHAL: [interposing]
9 Welcome to DC-DYCD land.

10 COMMISSIONER BISHOP: But we are
11 staffing---

12 COUNCIL MEMBER ROSENTHAL: 400 is the
13 number.(sic)

14 COMMISSIONER BISHOP: --is not the same
15 size.

16 COUNCIL MEMBER ROSENTHAL: [laughs]
17 Right, but that's sort of the point--

18 COMMISSIONER BISHOP: Right.

19 COUNCIL MEMBER ROSENTHAL: --I think that
20 the chair is--is making.

21 COMMISSIONER BISHOP: Yep.

22 COUNCIL MEMBER ROSENTHAL: And could you
23 foresee the Worker Co-Op Initiative becoming
24 something that is baselined by the Administration,
25 something that the Administration would want to just

2 see as, you know, the pathway to the middle class, to
3 middle-class jobs and a willingness to embrace that
4 100%?

5 COMMISSIONER BISHOP: I think based on--
6 on--how it--the--the initiative--the success of the
7 initiative, I think it's definitely and--and there--
8 there is opportunity for us to have the conversation.
9 We have to figure out what and how we can integrate
10 some of the work that's being done with our current
11 services, and--

12 COUNCIL MEMBER ROSENTHAL: Yes.

13 COMMISSIONER BISHOP: --if there's any
14 additional budget needs, I'll be happy to sit down
15 and--and talk to--to you and then the Council, and--
16 and OMB and--and figure out ways of doing that.

17 COUNCIL MEMBER ROSENTHAL: Okay, thank
18 you, and then I want to ask you about the commercial
19 rent tax, which possibly is a DOS question, but I'm
20 hoping you can help me with this. It gets to the
21 question of what's the definition of a small business
22 and I'm wondering if SBS has ever contemplated what
23 the impact of the commercial rent tax has been on the
24 small businesses in Manhattan. So as you may or may
25 know, the CRT applies to all businesses that all

1
2 commercials and sees that pay rent. It's an
3 additional tax on their rent, and anyone who's paying
4 rent, any small business paying rent under \$250,000
5 is exempt [bell] but if it's over \$250,000 they're
6 not, and I'm wondering if you would be willing to do
7 an analysis of the impact of the CRT on small
8 businesses in Manhattan? Because I hear there's, you
9 know, it becomes just one in addition--additional tax
10 on our small businesses, and I'll close with that out
11 of consideration for everyone's time, but just say
12 yes. [laughter]

13 COMMISSIONER BISHOP: I'm--I'm willing to
14 have a conversation in terms of when you say a
15 student to figure out the parameters of that to make
16 sure that we have the capacity to actually do that.
17 And certainly, you know, DOF is the agency, the
18 department, you know, the Finance is the agency that
19 I would actually ask that question about the
20 commercial owner tax.

21 CHAIRPERSON FERRERAS-COPELAND: [off mic]

22 COUNCIL MEMBER MENCHACA: Thank you,
23 Chair and thank you to both for being here and your
24 teams. My first question is relating to the Capital
25 Projects list, this is an EDC, the Capital Project

2 list for commitments, between 20--16 and 20, and can
3 you tell us a little bit more about what--what
4 defines the new need for the Brooklyn Army Terminal
5 and the other projects the asset management and the
6 waterfront improvements just to kind of get a better
7 sense about what--what those needs are.

8 [background comments, pause]

9 MARIA TORRES-SPRINGER: Okay, the--for--
10 there are a number of different capital investments
11 that we are making in the Brooklyn Army Terminal
12 Campus and so the primary one, which was the
13 significant new funding from last year representing
14 over \$100 million, that's for the rehabilitation and
15 a subdivision of--for BAT Phase 5, which will bring
16 on several hundred thousand new square feet for
17 additional job creation and to support new industrial
18 businesses there. -So that work is ongoing. We
19 actually the completion of that to be late next year,
20 but we're moving very, very steadily in terms of
21 deploying that particular capital. There is in
22 addition to that \$15 million specifically for the
23 Annex Building that we have visited in the past, and
24 we are currently leasing them that building, and so
25 the renovation for that is complete. There are also

1 in our budget what we refer to waterfront lumps that
2 I'm going to ask Kim to just explain.

3
4 KIM: Right, we have two what we call the
5 lumps. There's the waterfront lump and there's the
6 NRE. One is for all of our waterfront property
7 upkeep. It's really for normal replacement wear and
8 tear maintenance of all of the property. So we get
9 an allocation each year in a lump sum, but then again
10 each project is approved by OMB. So we have a lump
11 sum for that waterfront assets, and then we have a
12 lump sum for all of our other assets.

13 COUNCIL MEMBER MENCHACA: Is that--is
14 that a list that we can--that we can get later? So I
15 was familiar with that five and the Annex. Is there
16 anything other than that as part of the--the--the \$99
17 million that was--that's--that's here in the--the
18 long--the long term commitment plan? Or is that--so
19 those are essentially the two for--for Brooklyn Army
20 Terminal?

21 KIM: That essentially borough.

22 COUNCIL MEMBER MENCHACA: Great. It would
23 just be great to get--to get a sense, and if you can
24 get that to the committee, that--that would be
25 wonderful.

2 MARIA TORRES-SPRINGER: I'm happy to.

3 COUNCIL MEMBER MENCHACA: Moving away
4 from capital and into--into more kind of community
5 engagement and community planning, I--I've--I've seen
6 an array of in the last year an anyway an array of--
7 of community engagement processes, most notably the
8 Integrated Flood Protection Engagement planning
9 that's--that's happened in Red Hook. And I guess
10 what I'm--what I'm--my question is how much does that
11 cost, and where does that fit in the budget, and are
12 we--are we expecting more of that kind of planning,
13 and where are we expecting it in terms of other
14 things that are coming down like the BQX, and whether
15 or not--where--where does that fit into the--where--
16 how much is EDC spending on the community engagement
17 and community planning?

18 MARIA TORRES-SPRINGER: So it is a
19 significant part of what we do and, of course, it
20 differs depending on the project. For--we have a
21 fairly--a fairly large, and really you probably don't
22 think it is government and community relations team
23 so that's at least eight individuals and--and--and
24 more for certain projects that wake up every day
25 thinking about what it means to coordinate and--and

2 drive that engagement. Then for particular projects,
3 we also want to make sure that the community
4 engagement is--it's commensurate with the magnitude
5 of the--the scope of the project, and in many
6 instances the capital investment. So with--for a
7 lot--for example of the Resiliency Projects,
8 significant amounts of CDBGDR Funding right? And so
9 for those particular projects, community engagement
10 happens by virtue both of staff that we have at EDC
11 at the Mayor's Office of Recovery and Resiliency and
12 in a lot of cases, some percentage of the CDBGDR
13 funds are allocated towards engagement in
14 facilitation. So there--there are different models
15 depending on the project. [bell]

16 COUNCIL MEMBER MENCHACA: Got it and I
17 guess what-what we can talk about later and--and
18 through the budget process is figuring out how we
19 create consistency and--and engagement, and I think
20 there's been some really great new energy coming
21 from--from some of these bigger projects. And I want
22 to make sure that we actually create some consistency
23 in making sure that you have the money to--to do
24 that--to do that work and the community has now
25 gotten a better taste of--of a--a fully fueled--

2 MARIA TORRES-SPRINGER: [interposing]

3 I've got one. Yes.

4 COUNCIL MEMBER MENCHACA: --workshop
5 process, and engagement. So that will be for later,
6 and then--and then my--my going away question
7 Commissioner Bishop is the question about the
8 industrial business service providers, and just kind
9 of give us the--the kind of final update on this
10 latest Executive Plan on where they are this year,
11 and any changes that--that you've noted.

12 COMMISSIONER BISHOP: So--so the one
13 thing I would say is that as you know, the
14 administration I believe it was last year commit--
15 made a strong commitment to supporting the industrial
16 service providers. At SBS we provide those services
17 by contracting out to vendors. We recently issued an
18 RFP, and we had responses, and I can get to the
19 details in terms of the organizations that are now re
20 finalizing contract negotiations with those
21 organizations. But that is--that represents a \$1.5
22 million baseline budget for supporting the
23 industrial. What I would remind Council is that in
24 the past we've--it has been a partnership. So some
25 of the concerns I'm hearing from the--the

2 organizations now is--is on the budget side, and
3 certainly the Administration had put our portion
4 there. For the past year or so Council has not. So
5 I just wanted to make sure that Council if there are
6 concerns about industrial, that you would also help
7 us in terms of partnering to sort of help those
8 organizations their budget shortfalls.

9 CHAIRPERSON FERRERAS-COPELAND: Thank
10 you, Council Member Menchaca. Both President and
11 Commissioner we have additional questions, but we're
12 going to forward them to you in a letter because I
13 know you all have to go out to the Bronx today. So
14 in the interest of time, we're just going to be
15 following with the Minority Business Owned Business
16 Enterprises as was asked by our colleague Dickens,
17 and the Co-Chair. In particular, your funding of the
18 \$500,000, one-time funding for SBS to conduct a
19 study. How is that study different from the
20 Disparity Study. We have additional additions on
21 Hire NYC in the outreach and rezoned areas,
22 additional questions on the City Savings Plan, EDC
23 projects by Community Board follow-up, revenue,
24 Return to the City follow up, IBZ Enhanced Business
25 Area proposals, and just updates in particular on

2 projects from EDC. So we'll lay out all those
3 questions. We are going to ask that you get those
4 answers back to us expeditiously because we will be
5 using them through our negotiating process.

6 COMMISSIONER BISHOP: Thank you very
7 much.

8 CHAIRPERSON FERRERAS-COPELAND: Thank you
9 very much for coming today. Do you have anything
10 additional you want to add?

11 CHAIRPERSON CORNEGY: I just--I just
12 wanted to know from the SBS Commissioner,
13 Commissioner Bishop we asked in the Preliminary
14 Budget for \$300,000 for added staff or Worker
15 Cooperatives, and we wonder--we just were wondering
16 why the Administration failed to add those funds. So
17 that's just a question that we'll forwarding and you
18 can add that.

19 COMMISSIONER BISHOP: Yeah, we'll follow
20 with that. That's the--the second time I've heard
21 that, and I think the--the staffing level that we have
22 right now is adequate unless the initiative because
23 if the initiative increases in terms of the amount of
24 organizations, then we'll need to have a conversation
25 in terms of how much staff we need to administer

1 those contracts. But currently the staffing level is
2 adequate.

3
4 CHAIRPERSON CORNEGY: Great.

5 CHAIRPERSON FERRERAS-COPELAND: And I
6 guess that's why we follow up because if you're
7 changing administrative services, then they're not
8 adequate is what we're saying.

9 COMMISSIONER BISHOP: Okay.

10 CHAIRPERSON FERRERAS-COPELAND: Okay.
11 great. On that note, this concludes our hearing for
12 today. The Finance Committee will resume Executive
13 Budget hearings for Fiscal 2017 tomorrow, Wednesday,
14 May 11th at 11:30 a.m. in this room. Tomorrow, the
15 Finance Committee will hear from the Department of
16 Housing Preservation and Development and the
17 Department of Buildings. As a reminder, the public
18 will be invited to testify on Tuesday, May 24th, the
19 last day of budget hearings at approximately 3:00
20 p.m. in this room. For any member of the public who
21 wishes to testify, but cannot make it to the hearing,
22 you can email your testimony to the Finance Division
23 at financetestimony@council.nyc.gov and the staff
24 will make it a part of the official record. Thank
25 you. This hearing is now adjourned. [gavel]

COMMITTEE ON FINANCE JOINTLY WITH COMMITTEE ON HEALTH,
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C E R T I F I C A T E

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date June 13, 2016