CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

SUBCOMMITTEE ON ZONING AND FRANCHISES

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May 17, 2016

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HELD AT: 250 Broadway- Committee Rm, 16th Fl.

B E F O R E:

DONOVAN J. RICHARDS

Chairperson

COUNCIL MEMBERS:

ANTONIO REYNOSO

DANIEL R. GARODNICK JUMAANE D. WILLIAMS RITCHIE J. TORRES

RUBEN WILLS

VINCENT J. GENTILE

Adam Geringer-Dunn Greenpoint Fish and Lobster

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Margaret Shiguel [sp?] Advocate New York City

Stanley Schlein Applicant

Robert Santos Board Member Friends of Vietnam Veterans Plaza

Vincent McGowan Friends of Vietnam Veterans Plaza

Robert DiChiara Chair Friends of Vietnam Veterans Plaza

Lawrence Vassier [sp?] HBH Hospitality Group

Ashley Arell [sp?]
Local Community Moms and Families

Roger Byrom [sp?]
Resident

Gabe

Board of Directors Member Friends of Washington Square Park [on behalf of Jason Friedman

Paul Hovitz Resident

John Lura MdeAS Architects [on behalf of Jeff Ellerbrock]

Bill Aurnhammer [sp?]
Resident

Luis Vazquez FiDi Fan Page on Facebook

Heather Galloway
Old Seaport Alliance
[on behalf of Whitney Barret]

John West City Club

Robyn Roth-Moise Comptroller Emery Roth & Sons

Bryan Nessan Friends of Privately Owned Public Space [POPS]

Maureen Koetz Deputy Assistant Secretary Air Force for Environment, Safety, and Occupational Health

Ambrose Richardson Fraunces Tavern

Lynn Ellsworth Chair Tribeca Trust/Human-Scale City

Olivia Martin Managing Editor Architects Newspaper

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Michael Balboni Oxford Nursing Home

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Robin Goeman Elder Law Attorney

Melissa Stewart Attorney

David Sheinkopf Director Pioneer Works

Karen Brotton [sp?]
[on behalf of Frances Brown]

Patricia Smith 1199 Oxford Nursing Home

Melissa Chapman Brooklyn Chamber of Commerce [on behalf of Carlo Scissura]

Wana Navaris [sp?] Resident New York City

Lilly Marshall President Tenant Association

Betty Brown Retired Postal Inspector

Robert Bieber President Resident Council at Oxford

Barbara Smith Resident Red Hook

George Fiala Publisher Red Hook Star-Revue Newspaper

Barry Braunstein Owner Oxford Nursing Home

Howard Weiss Senior Member DHC's Government Affairs Group [gavel]

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3 CHAIRPERSON RICHARDS: Alrighty good 4 morning. I'm Donovan Richards, Chair of the 5 Subcommittee on Zoning and Franchises. This morning 6 we are joined by Council Members Dan Garodnick, Ritchie Torres, and we're also joined by Steve 8 Levin. We have five items for our consideration 9 today, Land Use item number 362, a sidewalk café in Council Member Levin's District, Land Use numbers 10 11 363, 3276 Jarome Avenue a zoning amendment in 12 Council Member Cohen's district. We will be 13 concluding our public hearing on Land Use 361 the 14 Water Street POPS upgrades, and two preconsidered 15 Land Use items, a zoning map amendment, and related 16 text amendments in Council Member Menchaca's 17 districts... district. I will now open the public 18 hearing for Land Use item 362, an application for 19 an unenclosed sidewalk café with seven tables and 20 14 chairs located at 114 Nassau Street in Brooklyn. 21 This item is in Council Member Levin's district. 2.2 Alrighty, with that being said we will call the 23 first panel; Adam Geringer-Dunn from Greenpoint 24 Fish and Lobsters Co. and Joseph Levine I think... 25 Levee... Levine Greenpoint Fish and Lobster.

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CHAIRPERSON RICHARDS: Alright I'll...

first we've been joined by Land Use Chair David

Greenfield and before you begin I'll just ask you

to state your name for the record and who you're

representing and then you may begin.

JOSEPH LEVEY: Joseph Levey from Helbraun Levey, the Attorney representing Greenpoint Fish and Lobster.

ADAM GERINGER-DUNN: Adam Geringer-Dunn,
Co-owner of GFL Sea Market LLC. ...Greenpoint Fish
and Lobster Co.

CHAIRPERSON RICHARDS: You may begin.

JOSEPH LEVEY: As you already mentioned this is an application for a non-enclosed sidewalk café with seven tables and 14 seats. This was originally a larger café. The tables and chairs have been cut down. This is a... a neighborhood fish market and restaurant café that's been the neighborhood for how long now?

ADAM GERINGER-DUNN: Just about two years, almost two years.

JOSEPH LEVEY: Just about two years.

It's a small space. There's a commercial part of

6 up, the materials we've sent up there's an
7 incredible amount of support for this application

in the district specifically by people very close

9 as well as a letter indicating that we do plan to

10 conform to the newer plans which are less tables

11 and less seats.

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CHAIRPERSON RICHARDS: Okay there was some complaints. Can you go through how you're resolving in particular some of those complaints?

one of the complaints that we heard were odors from garbage. That was a pretty significant complaint and the... the gentleman who own Greenpoint Fish and Lobster have... have taken that very seriously and have signed a lease for an additional space outside the district in Long Island City to do their... their commercial work which was responsible for a lot of the waste that people were complaining about in odor. There was also allegations of rats and rodents and pests and things like that. They've had

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future.

an exhaustive exterminator evaluate the whole building, give them a report. I have copies of it with me. They've already been sent up already indicating that there was no signs of rodents in the place and they've been treated to ensure that there is no rodents that come into the place in the

CHAIRPERSON RICHARDS: Alrighty. I'm going to go to Council Member Steve Levin... district...

very much for... for being here today and I appreciate everybody's interest in this matter. You know going... looking through the documentation here obviously there's... there's been a petition... some neighborhood residents as well as the local perish in the neighborhood strongly opposing the application. In terms of the... the issues around obstruction of the sidewalk and clearance can you speak to how much space would there be on Eckford Street for... for pedestrians to be able to move freely along the sidewalk.

JOSEPH LEVEY: Sure I'll... I'll let Adam speak to that directly but... [cross-talk]

COUNCIL MEMBER LEVIN: And maybe how it's... how it's changed also since the initial application.

JOSEPH LEVEY: Sure.

ADAM GERINGER-DUNN: So when we took possession of the space there was an existing fence along the side of the side of the building, along Eckford street. We never... we haven't used that space. It's just been kind of... kind of... what's the word... it's just been separated from the pedestrian traffic as long as we have been in possession of the space and before we had possession of space.

The plan is to use that existing separated space.

So we had to... we're asked to remove the fence for the plans to... when we submit to the DCA. But the... the plans are to put partitions in the exact same place that fence was.

COUNCIL MEMBER LEVIN: So that's where the...

ADAM GERINGER-DUNN: ...there's no ...

COUNCIL MEMBER LEVIN: So the ... so the ...

23 the original fence went along that...

ADAM GERINGER-DUNN: Yes the ...

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2		ADAI	4 GE	RINGER-	-DUNN:	We	never	heard
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COUNCIL MEMBER LEVIN: And can you speak to a little bit about what the original plan was and how that's been modified?

ADAM GERINGER-DUNN: The original plan was to extend the seating further up along... within that... the full length of that existing fence...

COUNCIL MEMBER LEVIN: I see.

ADAM GERINGER-DUNN: ...fence line. And we've... we're cutting that back.

COUNCIL MEMBER LEVIN: From 18... 18 chairs, nine tables, is that right? What was the original... 18...

JOSEPH LEVEY: It was nine... nine tables 18 seats, now it's seven and 14.

what type of... can you talk about... a little bit about the type of engagement that you've had with... with the neighborhood and... in terms of on this issue like what has been your... your back and forth with them?

ADAM GERINGER-DUNN: Well I mean we've put out petitions for you know support. We've

their letter?

representing today?

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ROSS ENSALA: Greenpoint Fish and Lobster Company.

CHAIRPERSON RICHARDS: You may begin.

ROSS ENSALA: Just wanted to come here and support it. I'm one of the employees there, I'm a manager there and from everything we've done we've done everything possible to be in accordance with all the plans and we've done everything that we've been asked to do to alter the plans and make it appropriate for the neighborhood. We have people that are constantly coming in and telling us that they want us to open... that they're excited for the sidewalk café to open and the delay is actually... made them even more excited because they've... they've been waiting for more seating. We also have a lot of employees that as the person who does some of our scheduling currently cannot get the... all the shifts the time that they need because we have yet to open the sidewalk café. So that is one thing that's going to be very important considering that probably 75 percent of our employees are from the Greenpoint area. So not only is helping the neighborhood it's also helping the people in the neighborhood work for us and help them to raise

don't notice the odor because you work there.

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Margaret Sigodsudge [phonetic] I believe too.

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2 [background comments]

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CHAIRPERSON RICHARDS: Alrighty state your names for the record and who you're representing and then you may begin your testimony.

ARTHUR GODSEYE: My name is Arthur Godseye [phonetic] and I'm representing the community... the immediate community around the square block.

[background comments]

CHAIRPERSON RICHARDS: The... and if you can hit your mic, it should light up and speak into your mic.

ARTHUR GODSEYE: It's on.

Margaret Shiguelle [phonetic] and I live on 133

Eckford Street so it's a... I'm the neighbor... close
to neighbor. And I representing the whole
neighborhood from Eckford Street and from Nassau to
Driggs. And we are opposed to the sidewalk café
because on the residential sidewalk on Eckford
Street is very narrow and resident of the Eckford
Street are senior citizen. We have disabled people,
children, babies. And this is the popular way to
church to the Polish National Home... we have a lot

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of activities coming... and to school. PS34, just one block and the Saint [inaudible] Academy. And right now there are a lot obstruction on the sidewalks. They forgot to mention two huge transformer... we have two trees... by the way, they killed the trees using the Clorox tool to wash the sidewalk, huge garbage bin, cellar door, sewer lid, and the side doors, the second side doors, by the way they did it without the permits. So transformer... are become very dangerous when they... in... when it's rain or snow. We already dealing with the noise, dirt, and all the cigar butts on the sidewalk. And you know I've... that's our thing that we are leaving in the dumpster. The sidewalk is awful. It's... it's dirty. The odor from the... the garbage ban is... it's terrible. So you know in my... in our opinion if they going to get the sidewalk café will be physically impossible for us to use the sidewalk especially we have on the other side, Rachel's Café, Rachel's Garden. They're storing vegetables and fruits on the... on the sidewalk. But you know we're... we're... what's... what's the quality of our life. We are in this neighborhood for 30, 50, 60, 70 years and used to be really quiet family orientated block. And

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process...

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 21
2	MARGARET SHIGUEL: Okay.
3	CHAIRPERSON RICHARDS:that every
4	MARGARET SHIGUEL: Understand.
5	CHAIRPERSON RICHARDS:just want to be
6	clear
7	MARGARET SHIGUEL: Mm-hmm.
8	CHAIRPERSON RICHARDS:that business
9	owners under the under the appropriate
10	MARGARET SHIGUEL: I understand.
11	CHAIRPERSON RICHARDS:zoning
12	MARGARET SHIGUEL: Mm-hmm.
13	CHAIRPERSON RICHARDS:have a right to
14	apply for
15	MARGARET SHIGUEL: I understand.
16	CHAIRPERSON RICHARDS:sidewalk
17	permits.
18	MARGARET SHIGUEL: Mm-hmm.
19	CHAIRPERSON RICHARDS: And this is an
20	actual extra step.
21	MARGARET SHIGUEL: Yeah.
22	CHAIRPERSON RICHARDS: In other words
23	we I had to proactively call up this item
24	MARGARET SHIGUEL: Mm-hmm.

	SOBCOMMITTEE ON ZONING AND FRANCHISES
2	CHAIRPERSON RICHARDS:in order to have
3	this hearing today. Otherwise it's a it's it
4	would go through as of right so
5	MARGARET SHIGUEL: I understand that.
6	CHAIRPERSON RICHARDS:just want to be
7	clear that there's no
8	MARGARET SHIGUEL: Yeah.
9	CHAIRPERSON RICHARDS:that there's
10	and and to it's inappropriate to to put
11	out those accusations.
12	MARGARET SHIGUEL: Yeah but you know how
13	they
14	CHAIRPERSON RICHARDS: They just
15	MARGARET SHIGUEL:act, how they act.
16	They so sure that they going to get it. They
17	laughing at our faces.
18	CHAIRPERSON RICHARDS: Okay but I just
19	want to be clear that this is under appropriate
20	zoning they have a a right to this except if we
21	determine that it's inappropriate.
22	MARGARET SHIGUEL: Right

CHAIRPERSON RICHARDS: So...

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MARGARET SHIGUEL: But this is...

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 23
2	CHAIRPERSON RICHARDS:this hearing is
3	is actually an extra step of review.
4	MARGARET SHIGUEL: Okay.
5	CHAIRPERSON RICHARDS: Just to be clear.
6	MARGARET SHIGUEL: So that's it. I'll
7	I'll… I'll hope that you deny… [cross-talk]
8	CHAIRPERSON RICHARDS: And I'm sorry
9	just quick question, do you… can you… the location
10	of the trees that were killed, can you…
11	MARGARET SHIGUEL: Mm-hmm.
12	CHAIRPERSON RICHARDS:tell me what the
13	location was on those.
14	MARGARET SHIGUEL: Eckford Street, just
15	across the… you know the…
16	CHAIRPERSON RICHARDS: So this
17	MARGARET SHIGUEL:they belong to
18	CHAIRPERSON RICHARDS: Yeah I'm looking
19	at the map or on the photograph here.
20	MARGARET SHIGUEL: Mm-hmm.
21	CHAIRPERSON RICHARDS: This this
22	MARGARET SHIGUEL:where the
23	CHAIRPERSON RICHARDS:this street?
24	ARTHUR GODSEYE: That's one of that's

one of the trees.

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 24
2	CHAIRPERSON RICHARDS: Okay. And then
3	there's another tree that
4	MARGARET SHIGUEL: Mm-hmm.
5	CHAIRPERSON RICHARDS: A little further
6	right in front of the garbage.
7	MARGARET SHIGUEL: In front of the
8	garbage and
9	CHAIRPERSON RICHARDS: Down towards
10	Driggs?
11	MARGARET SHIGUEL: Yes but
12	CHAIRPERSON RICHARDS: That correct?
13	MARGARET SHIGUEL: Yes yes
14	CHAIRPERSON RICHARDS: Or or up towards
15	Nassau?
16	ARTHUR GODSEYE: It's up towards Driggs.
17	CHAIRPERSON RICHARDS: Okay.
18	ARTHUR GODSEYE: The other tree's up
19	towards Driggs.
20	CHAIRPERSON RICHARDS: Okay.
21	ARTHUR GODSEYE: It's right in front of
22	their garbage.
23	CHAIRPERSON RICHARDS: And and those
24	trees are both dead
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ARTHUR GODSEYE: They're both dead.

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2 MARGARET SHIGUEL: They both die.

 $\label{eq:ARTHUR GODSEYE: Now you could use} \\$ Google maps or Bing. I've sent in the pictures.

CHAIRPERSON RICHARDS: I mean I live in the neighborhood so I can go...

ARTHUR GODSEYE: Yeah. No but I'm saying you can see the progression of the pictures when I sent them in.

CHAIRPERSON RICHARDS: Thank you.

MARGARET SHIGUEL: Welcome.

CHAIRPERSON RICHARDS: Sir you may

begin.

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ARTHUR GODSEYE: Alright. I understand that they have... petition but anyone can sit on a corner and pick up a whole bunch of signatures whether those people live there or not. How can we verify that? I gave in a petition that has not only names but also building numbers and apartments for each individual that lives within the square block, my square block. Those are the individuals that do not want this café. Those are the people that have lived there not only for five years, they're not new people that are just living on the block. Those are people that lived there for many many years.

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And... and these guys are come in and think that all of a sudden because they have a 500 people petition is... is... it shouldn't make a difference. How many of those people really have been there for more than five years. And how many really live within the square block or... and even understand the community what it used to be. The polish people, they're like refugees right now. They're being displaced. They're going somewhere else. I understand that they have employees that they need to... you know their employees have kids and other things like that but they have no competition what's so ever. So it's not like they're feeding for... for it. Like their business depends on them. It doesn't, they're no competition. Where's the next fish and lobster within... within ten square blocks, there is none. And the rats... they say that there's no rats, I have videos on my security cameras because it actually points at their garbage can, not because I want it to point at their garbage can is because I like to cover the whole street because multiple times police come and they want that video camera. And I have rats, right here. Multiple days, rats. And not only do I have rats it shows them dumping water

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from whatever they're cleaning which seeps right into the trees from their back door. They just dump it right in, it seeps right into the trees. And actually Adam is seen on one of the videos just walking right by so if he says that I've never seen that happen he's right there. That's all I have to say, thank you.

COUNCIL MEMBER LEVIN: Question about the... the passability of the sidewalk. So they testified and we have pictures of the... of previously or prior to this application there was a fence that extended out to where a fence would be under this application.

 $$\operatorname{ARTHUR}$$ GODSEYE: The seven tables is not going to fit there.

that's... that's... and we have... we have... we have plans that show that they would fit there. The question is what... when... when it was that way previously was there any issues around the passability between that fence and the tree at that time prior... you know prior to this application because when they... as they testified when they submitted the application they had to... [cross-talk]

always an issue.

2 ARTHUR GODSEYE: It's always been an 3 issue.

COUNCIL MEMBER LEVIN: Of passability...

ARTHUR GODSEYE: Because there's always multiple bikes, it's not just one, and they're all chained one on top of another.

COUNCIL MEMBER LEVIN: Aside from the bikes because that's... was there an issue around the space between the fence and the tree.

ARTHUR GODSEYE: Yes. Well, yes.

COUNCIL MEMBER LEVIN: For people to

pass by...

Street.

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ARTHUR GODSEYE: Yes.

COUNCIL MEMBER LEVIN: ...on Eckford

ARTHUR GODSEYE: There's not enough space. And then where their cellar door is they always have this rubber mat so people have to go around because sometimes it's... doesn't even cover the cellar door, it's just wrapped around and it goes onto the sidewalk side.

COUNCIL MEMBER LEVIN: But I'm asking was there... was there an issue there before Greenpoint Fish and Lobster became the proprietor?

COUNCIL MEMBER LEVIN: Sir?

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understand?

2	ARTHUR GODSEYE: So i	if they put up	р а
3	fence they're going to put up	a fence?	

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COUNCIL MEMBER LEVIN: Exactly where it was before, before they even took over the bar, before they took over the location.

ARTHUR GODSEYE: So how you... how they going to move around with seven tables. I'm sorry but...

 $\label{eq:council_member_levin: I could show you the plan. } \\$

ARTHUR GODSEYE: ...I just don't get it.

COUNCIL MEMBER LEVIN: They're on the plans. So that's... there's a... I'm going by what's on the plan Sir.

ARTHUR GODSEYE: Okay.

COUNCIL MEMBER LEVIN: Okay we'll leave it at that. Thank you very much.

CHAIRPERSON RICHARDS: Alrighty thank
you. Are there any more members of the public who
wish to testify on this issue? Alrighty seeing none
I will now close the public hearing on Land Use
item number 362 and... and I will recommend that... I
will recommend that you continue to stay in touch
with Council Member Levin on... on issues related to

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that application. I will now open the public hearing for Land Use item number 363 located at 3276 Jarome Avenue. This is a private application to change an existing R8 district to a CA2 district in Council Member Cohen's district. This zoning change would allow an existing Dunkin' Donuts to be a permitted use... to be a permitted use on a portion of their property. Currently the one story commercial building is entirely within the CA2 commercial district while the drive through for the Dunkin Donuts occurs within the R8 residential district. The proposed zoning map amendment would bring the Dunkin Donuts into conformance and allow continued operation. Council Member Cohen supports the approval of this application. I would now... will call Stanly Schlein who's the applicant for this location.

STANLEY SCHLEIN: Good morning Mr. Chairman, committee members.

CHAIRPERSON RICHARDS: Good morning.

STANLEY SCHLEIN: As the report indicated and as you have articulated this is an application to bring into conformity a use that has

been there for approximately 25 years. There is a

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drive thru Dunkin Donuts on the facility of a service station... service station has been in a commercial district of appropriately and the... that district was split literally on that site making the drive thru non-conforming. When that was... information was... came to the attention of about a year or so ago to the owners and proprieties that move forward to conform the zoning district appropriately. They have the support of the borough president's office in the Bronx. The community board voted unanimously in support of this zoning change and city planning in fact was an advocate for that change. We asked this... this council committee to support it as well.

CHAIRPERSON RICHARDS: So there will be no other use for this...

STANLEY SCHLEIN: No other use is going to be no other. These are long term owners and they have no intentions of selling their business or moving into a different direction. We made that very clear to the community board as well.

CHAIRPERSON RICHARDS: Okay great if you can just ensure we get that in writing, if you can have that submitted to the committee...

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COMMITTEE COUNSEL: By a vote of four votes in the affirmative, zero in the negative and zero abstentions Land Use item 363 is approved and referred to the full Land Use Committee.

CHAIRPERSON RICHARDS: Alrighty we will now move on to the continued hearing on the Water Street POPS upgrades. We laid over this hearing from our last meeting in order to give members of the public a chance to testify if they were not able to attend the last meeting. Council Member Chin is stuck in other hearings today but she has assured me that she and her staff will pay close attention to the testimony today. I will now resume the public hearing for Land Use item number 361, the Water Street POPS upgrades. If anyone here today has already had a chance to testify at the last meeting I request that you please do not sign up to speak again today. Our policy is allow everyone one chance to testify. It would not be fair to allow multiple chances to testify to some but not others. With that being said we will now start to call speakers. Alright we'll start with Robert Sangs [phonetic] the Friends of Vietnam Plaza, Vincent McGowan Friends of Vietnam Veteran

CHAIRPERSON RICHARDS: Thank you.

2 VINCENT MCGOWEN: And Robert Santos will

3 give our testimony to start.

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CHAIRPERSON RICHARDS: Thank you. And thank you for your service.

ROBERT SANTOS: On behalf of the board I'm here today to lend our general support to the proposed rezoning of the Water Street.... However, we are requesting that the area designated as Vietnam Veterans Memorial Plaza in 1982 by the City of New York be excluded from the current proposal. Our reason is simple; the collaborative private and public development of the New York City Vietnam Veterans Memorial which has... memorial has been successful. By way of background 1982 I served as the Deputy Commissioner for Operations of New York City Department of Parks and was Co-chair of the design committee of the New York Vietnam Veteran's Memorial Commission. In this context I am intimately familiar with the design and consideration that would... we undertook. As you know this is an unusual space because the plaza actually spans two pieces of property. One is the publically owned private space and the other is the New York City Department of Parks. At the time we knew that

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we would be able to... we would be designing up a space... or memorial in his... the entire space which was designated by the city of the Vietnam Veterans Memorial Plaza. Now in context in conjunction with the... the time... knew... this as well. In fact, when the memorial was selected it was in fact determined that the placement would be in... in conjunction... both parties. But the issue here in terms of how the site is typically viewed as a park, in the document that was submitted on behalf of the zoning upgrade the Water Street transformation, Water Street's privately owned public spaces and by New York City Planning and DEC on their page 14 we're... battery gateway they referred to buildings...

 $\label{eq:VINCENT MCGOWEN: I'll concede my time} % \begin{center} \begin{center$

CHAIRPERSON RICHARDS: You may continue, yes you're going to... you're testifying for both right? Okay so...

ROBERT SANTOS: On Page 14 they identified buildings in the Battery Gateway that...

POPS New York Plaza, 2 New York Plaza, 4 New York Plaza. On the same page they refer to other open spaces which include the Vietnam Veterans Plaza...

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Department of Parks and Recreation. On the master ops page they have... they have a site... they also refer to the site that all green... the park. So you know we were submitting basically the two reference by MIS and by the state planning itself that support the visual interpretation of programmatic use of the entire side of the park designated as Vietnam Veterans Memorial Plaza rather than two separate spaces; one public, one privately owned. There... the text of the... the upgrade text amendment specifies deed to a lot of different issues architecturally what you can and can't do in the ... However unfortunately the... the text amendment and proposed transformation of the Water Street POPS if not addressed directly do preexist the intense spirit and original vision for... of the entire plaza... as a memorial, a special place for a reflection and contemplation. It's currently recognized as a public space, a park, a memorial plaza by all sorts of public media programmatically there are park regulations limiting alcohol consumption and restricting the... must operate from any memorial and these restrictions will complicate the development under the... the arcade on the south

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side of the street by Water Street. On the other hand many of the desired public activities and ... from... along Water Street already occurred... because of the invaluable collaboration between new Water Street Corporation, DPR, ADNY, and the veterans community. I... back in some ways we are a model for why you intend... the upgrades. But there's an opportunity here. You know there's been a large capital investment. Many of the veterans in the city and elsewhere... the physical improvements are amazing. But the purpose of the memorial is timeless. And you know the opportunity we have here is that many years ago... represented in the Water Street upgrade... can be accomplished. We have proven that. However, because of the physical... spans both underlying public and private properties full application of the amendments to this site will jeopardize the integrity of the memorial. The solemn site deserves and requires accurate and uninterrupted space to respectful viewing and present reflection. Therefore, the Friends of the Vietnam Plaza ask respectfully that our concerns be considered, that the city of New York explores the development of an easement to maintain the entire

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site at the Vietnam Veteran's Memorial Plaza with its current owner. Thank you.

CHAIRPERSON RICHARDS: Thank you so much. And I want to thank you for your service and to the city and also to the nation and we are definitely going to take this into consideration.

Can you just speak a little bit of... So your... your concerns in particular about the POPS extending onto your plaza? Is that your main concern? Can you just delve into that a little bit?

ROBERT SANTOS: Yes sir. Yeah the... the arcade directly abuts the memorial plaza and when people look at they will basically see the memorial's 70-foot-long wall. And a lot of development to the south of it... etcetera. But the memorial and the walk of honor now spans the private property. And that space in the front which provides lots of access to the water was really designed to be left open for ceremonial purposes to acknowledge you know other kinds of them. We have people... other countries coming to use it... memorial day, there's all sorts of holidays. And it's the only place you can actually stand and look at the memorial from the... both sides. And the memorial's a

1	SUBCOMMITTEE ON ZONING AND FRANCHISES 43
2	block of letters. And you have to read them. And
3	you need certain clear lines of site for viewing
4	purposes and you also need clear lines of site so
5	people can can grasp the entire space. And my our
6	concerns are very simple, you know having been in
7	parks and having been involved in other activities.
8	As the words you know the café creep arcade
9	there slowly moves out and this is not a place
10	where you can have alcohol consumption, it's not a
11	place where you can have a lot of music or loud
12	sounds, it's really a place of reference and
13	personal contemplation.
14	CHAIRPERSON RICHARDS: Thank you so
15	much. I appreciate your testimony and I'll
16	certainly be looking at this as we move forward and
17	take it into consideration.
18	ROBERT SANTOS: Thank you.
19	CHAIRPERSON RICHARDS: Thank you.
20	ROBERT DICHIARA: I would like to just
21	close it up.
22	CHAIRPERSON RICHARDS: Yes Sir.
23	ROBERT DICHIARA: And I want to just
24	reemphasize the importance of the sanctity of that

plaza to all veterans and in particular Vietnam
veterans.

CHAIRPERSON RICHARDS: Can you just identify yourself for...

ROBERT DICHIARA: Oh Robert Dichiara.

I'm the Chair of Friends of the Vietnam Veterans

Plaza Board. And Robert Mentioned the walk of
honor. The Walk of Honor contains the names of

1,741 New Yorkers killed in action in Vietnam. So
we really want to see that sanctity maintained its
very important place to us. And would like to see
the plaza excepted out from the mandated
improvements that are necessary if the Water Street
plan goes... goes through. And we want to see this
plaza serve as a timeless tribute to all Americans
who made the ultimate sacrifice for their country.

Thank you.

CHAIRPERSON RICHARDS: Thank you so much. And obviously veterans are very important to this council and we certainly will be looking to honor their commitment and your commitment to this nation as we move... [cross-talk]

ROBERT DICHIARA: Thank you.

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1	SUBCOMMITTEE ON ZONING AND FRANCHISES 45
2	CHAIRPERSON RICHARDS:forward. Thank
3	you. And anyone else? Council Member Reynoso and
4	we've been joined by Council Member Antonio
5	Reynoso… [cross-talk]
6	COUNCIL MEMBER REYNOSO: Thank you
7	Chair. I appreciate it. Just appreciate you guys
8	coming down here and speaking on an issue that's
9	extremely important to you and obviously to this
10	neighborhood. And from what I'm gathering through
11	little information that I have is that this is
12	something that is of interest for almost all
13	parties involved and that ultimately you guys will
14	get what you want and what what you deserve. So I
15	just want to give you a heads up
16	ROBERT DICHIARA: I mean we support the
17	plan.
18	COUNCIL MEMBER REYNOSO: Mm-hmm.
19	ROBERT DICHIARA: We just want our plaza
20	left alone.
21	COUNCIL MEMBER REYNOSO: Alright I think
22	we're all on the same mission here. Good job guys.
23	CHAIRPERSON RICHARDS: We want your

COUNCIL MEMBER REYNOSO: Yeah, exactly.

plaza left alone too.

CHAIRPERSON RICHARDS: Alrighty, great.

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Thank you so much for your testimony. Thank you for coming. Alrighty first opposition panel; Ashley... oh I didn't see the...

LAWRENCE: Think you called my name.

CHAIRPERSON RICHARDS: Oh I did. I didn't know you were... okay good. You were way over there.

LAWRENCE: I was sitting right there.

CHAIRPERSON RICHARDS: Okay I saw you.

Just state your name for the record.

LAWRENCE: Hi. My name is Lawrence [cross-talk] and I represent HBH Hospitality Group... and I'm here to express our strong support for the Water Street Zoning text amendment. HBH Group; it's been in downtown since 1972 starting... another square and... actually we operate about 15 business in this area by... on Water Street we did... stone street, obviously. It's a very popular place. And then the addition of... street. So we know the area very well and we understand the... the... also adding attractive street where people can come with their family on weekend or during the day to the business part. It's... we have seen... with Stone Street, I

Ariel... Arell [phonetic] Local Community Moms and

of all of these arcades then they get building

2 rights, air rights on top of whatever new release 3 land there is right, so... So new buildings that 4 could get developed it's going to be a solid 5 monolith of which there is already many with more going up currently as it is. So that's one concern. 6 You know you're just losing areas for the children to play. It's... also part of the problem I think is 8 that there's not necessarily a well-defined... the ... the tradeoff is that if these concessions are 10 11 given, this land is given over that then the 12 buildings are going to spruce up the surrounding remaining plazas which I don't see any definitive 13 14 kind of quantifiable amount of what is going to 15 happen in that. And I think that that is something 16 that would need to be considered. I think that 17 there's a... a large lack of green space down there. I think that if... if there was a way to make that 18 19 possible, if there was something for example 20 there's that huge parking lot in between Beekman and Peck Slip. Now there's two primary schools 21 operating right off of that. If there was some way 2.2 2.3 for example to build over that basically fundamentally make the parking lot an arcade and do 24 a playing field on top of that things like... I mean 25

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there is a lot of things that could properly be done to increase and improve the quality of life for children in that area of which there is more especially now with the new Howard Hughes building that's going to be going up or now that's transferred or whatever. There's a huge new apartments building going up. There's going to be hundreds of new families. There is going to be a lot of children that need space to play and will need some fresh air and just quarters of air to... through... flow through the area instead of it just being constant walls of buildings everywhere with darkness.

CHAIRPERSON RICHARDS: Thank you.

 $\label{eq:ashley} \mbox{ASHLEY ARELL: Thank you. Sorry I have} \\ \mbox{to run. Sorry.}$

ROGER BYROM: Hi I'm Roger Byrom. I've lived in the community for almost 30 years and I've been on the community board for 18. I've seen a lot of change. When I moved onto... into my apartment on Duane Street in the 80s there was no amenities for any of us. When we met to... soon after 9/11 we wondered how we would encourage the community to stay downtown. We've succeeded with that

explaining what this is all about. We've all

PAUL HOVITZ: Mr. Chairman my name is

Paul Hovitz. I'm a member of Community Board 1 for

24 years, a resident for over 30. And I'd like to

read a letter that was sent representing 12

residents. As longtime residents of lower Manhattan

the majority of us for over 40 years each. We

strongly oppose the proposed zoning text amendment

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that would allow infill of the Water Street Arcades handing over 110,000 square feet of public space for building owners who originally promised the use of this space to the public in return for being allowed to build higher. Recent research in the local press on average comparable space values is 100,000 feet at approximately a guarter of the billion dollars. Additionally, rent from the new space is estimated to... to total close to 50 million dollars every year. In return the community gets a promise of some trees and maintenance of adjacent open space which in fact we're supposed to be doing all along. To paraphrase the late senator Everett Dirksen, a quarter of the billion here, a quarter of a billion there. Pretty soon you're talking real money. Residents of Lower Manhattan and our community board have been complaining for years about the rampant over development without incumbent investment and infrastructure such as services, schools for our children, parks, and ironically open space. Yet here we are giving away hundreds of millions of dollars' worth of public space and future profits with almost nothing in return to the community. The promise of advisory

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input from CB1 on new tenancies is helpful but the community in the city would be better served by a fair return of the value of this give away.

Surprisingly there seemed to have been no studies, no hard math, no financial projections as to the value of the real estate or future income stream, no evidence of an equitable return of anything to the community other than optimistic promises of vibrant street life. There is further but I will not take up any more of your time and I will turn in the testimony to you. Thank you.

CHAIRPERSON RICHARDS: Thank you.

attorney and a resident downtown and a member of the Board of Directors of the Friends of Washington Market Park. I'm here on behalf of Jason Friedman who's a community board 1 member and an architect at Joseph Pell Lombardi Architects. As Water Street goes so goes the city make no mistake when the Water Street Zoning proposal was conceived New York's financial district was a very different place. It was boarded up and suffering from the dramatic effects of 9/11, the recession, and superstorm Sandy. Today with over 30 billion

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2 dollars in private and public investment the area... 3 renaissance developers are converting office buildings into luxury residences and influx of new 4 5 residents coming south are here for the great space, the beautiful views, the convenient 6 7 transportation, excellent schools, the promised 356,000 square feet of South Street Retail and for 8 the distinctive neighborhood feature, the exceptional quality and quantity of open public 10 11 space. The proposed zoning claims... arcades and plazas are in dire conditions and that we should 12 13 offer developers our public space as somehow we 14 don't need or want it anymore. This simply isn't 15 true. We love our public space and if developers 16 want it they need to offer the public a fair 17 exchange. What we need is for developers to 18 maintain the arcades and plazas as they are legally 19 bound to do. The proposed zoning change is offering 20 developers unnecessary incentives to build retail in a neighborhood which has plenty and is only 21 waiting for it to be finished and leased. In 2.2 2.3 response of concerns that no one living and working downtown had heard of this zoning text amendment 60 24

neighborhood residents and workers were polled

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about their thoughts. And the quality of the open space in the neighborhood and the idea of enclosing it for retail space for retail use. What is very clear is that the residents and workers on Water Street greatly favor keeping their public space public and open. When residents were asked why they had moved to Water Street a majority noted their love of the open feeling of the area. And when they felt it could not ... they felt it could not be found elsewhere in the city. Many noted the convenience of the arcades in inclement weather and how they appreciated the fact that one could navigate long stretches of the street for blocks staying out of the rain and sun. The assistant director of Children's Creative Learning Center located at 4 and Y, commented that the arcade was wonderful as it allowed a area for the strollers and... and set it back safely from the commercial activity in the building. The rest of our remarks are here in the materials we distributed so thank you very much.

CHAIRPERSON RICHARDS: Thank you all for your testimony. So I got conflicting testimonies so to say. You said you're interested in sidewalk cafes, more sidewalk cafés, did I read it wrong in

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your testimony? And... and so what purpose are the arcades serving now if they would...

ROGER BYROM: The... them. there's been many many studies about how to use these arcades. And of course through this study period. I mean Carl Weisbrod started them back I don't know 2,000... you know. And the studies have all been incomplete because we've had 9/11, we've had Hurricane Sandy. We've had a financial crisis. We've had electronic trading which means these floor plates are not useful for financial service. So just like my apartment Tribeca it's gone through adapt... we're going through adaptive re-use down here. And it's fantastic that we're getting Howard Hugh's building hopefully an appropriate Seaport development. It's fantastic that the developers are realizing that you don't need this as office space, you need this as residential. When you get residents you won't open... you... sidewalk cafés, you want restaurants. You... like the hospitality fellow Harry there was ... was... the gentleman that spoke earlier... if we infill... if we infill all of these arcades then you're going to push whatever sidewalk café out onto trees that somebody will poison and... and

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there'll be bikes piled up... the exact argument that the Greenpoint people were making. So we've got places that undercover where you could have outside sidewalk cafes right now. They're not legal because... because there's been no determination at the legal... my feeling is we should study in making them... extending them so that they can be legal. I'm just seeing if... if people will open up sidewalk cafés. There was not a restaurant. There were three restaurants in Tribeca when I moved to Tribeca three years ago... 30 years ago. Now look what we've got. So it's good for the city, it's good for the residents but we just don't need to push it through right now because the studies are all failed because of the issues I've just mentioned.

CHAIRPERSON RICHARDS: And would you say the plaza upkeep... How are the plaza's been upkept now?

ROGER BYROM: Well the… because no one's really using them because a lot of those buildings are empty post… sandy post financial crises of course… the landlords have not bothered upkeeping them. But as the residents move down and as… as is being pointed out in testimony this morning the new

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residents do use... and do want to use... and so we need acknowledge that they're there to be used and ... and recognize the veterans' points and all those points that the studies avoid because they've been looking at times... at things when there is not a fair analysis. So we need more time to do a fair analysis. Let the residents speak and look at this again in two or three years' time.

PAUL HOVITZ: And Mr. Chairman I think it should be noted that we lost 90,000 square feet of public space in the redo of pier 17. All of that outside area... that boarded area has now been enclosed. Once again we... we keep gentrifying our community. And we are the fastest growing residential community in Manhattan and with 90,000 construction projects. This just adds to that block and... and that deep personalization of the neighborhood and... and I understand that this... this area needs to be used but we can find better ways of using it so that the ... the residents get something out of it, not just the developers.

CHAIRPERSON RICHARDS: Okay thank you all for your testimony, thank you. Alrighty and some people in the overflow room so we'll allow you

it, I got it. Right. Doris Jimenez. Alright we'll

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call one more person. Heather Galloway Old Seaport Alliance, Heather Galloway, Old Seaport Alliance... we'll have her come over, Heather Galloway. Until she comes over you may begin... you may begin.

JOHN LURA: So my firm MdeAS architects were involved with several projects in the Water Street subdistrict and we're in favor of the text as it offers opportunities to connect the developed east river waterfront with the commercial and residential areas in lower Manhattan and that there's an opportunity to reinvigorate some of the existing arcade faces that are very lacking and some of them are vacant and underutilized. And so the text really represents an opportunity to redesign and bring some more life into these underdeveloped spaces. And we believe the text is clear regarding its repositioning and redevelopment of the exterior arcade spaces and how the adjacent privately owned public spaces could be revitalized through that text as well and that it's really about increasing the quality of these existing spaces that are extremely lacking in some areas and that by redesigning and redeveloping the area it

2 offers more amenities to the local residents and

3 commercial properties.

4 CHAIRPERSON RICHARDS: Thank you. That's

5 it?

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JOHN LURA: That's it.

CHAIRPERSON RICHARDS: Saved us a

minute.

JOHN LURA: Happy to.

CHAIRPERSON RICHARDS: Alrighty.

BILL AURNHAMMER: My name is Bill

12 Aurnhammer. I'm a local resident. I've lived in

13 Brook... down here for 25 years. I have a building

14 | that I live in which has an arcade and I... I live

15 | over on Rector Place so it's not the same area but

16 I live in... and you know they really just are... the...

17 | the only thing I can say about them is they protect

18 | me from the rain. Other than that no matter where

20 maintaining it. We... you know we have... when we

21 | landscape the area out in front and everything. But

22 | the arcade itself, it's just hard to do something

23 | with. And you know I really think this is an

opportunity to... to make some improvements. What's

25 there is not working. What's there is ugly. What's

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there is depressing and it would... here's an opportunity to change that and like much of the city downtown here has... has changed here's an opportunity to actually do that and... and do something that's good for the community. I don't see it as a space where children can play in safely. As a matter of fact, you know when I walk through them at night I... I... I you know there's always a possibility someone is behind that pillar and you can't see them. And there... they're usually not very well lit. And... and... so obviously I'm really interested in seeing this area developed and improved.

CHAIRPERSON RICHARDS: Thank you.

LUIS VAZQUEZ: Good morning. My name is

Louise Vasquez. I am testifying today as a resident
and owner of a home here in the financial district
for over nine years. As the proprietor of FiDi fan
page on Facebook, a group with over 14 hundred
dedicated followers on Facebook that tracks all the
positive things happening in our growing
neighborhood, as the Secretary of the Financial
District Neighborhood Association, and as a public
member of the Financial District Committee of CB1.

zoning policies of the 60s have resulted in an

abject failure in city planning and it is time that
we corrected it. No one ever says let's take a walk
down Water Street and for good reason. It offers
virtually nothing to anyone unless you work in one
of the buildings. I talked to a great many local
residents and they are almost unanimous agreement
that we must approve this new plan to bring needed
life to our newly vibrant neighborhood. It is clear
to me that Water Street today is a failure of
planning and though it was clear it has been clear
for years that isn't working no one has done
anything about it. We now have a plan to fix it.
Restaurants, cafés, retail, and other uses will
create a much more attractive cityscape by day and
also an active and vibrant by night. It's time we
try something new and I urge city council to
approve this well thought out plan to give the
financial district a main street it can be proud
of. Thank you.

CHAIRPERSON RICHARDS: Thank you. And...

HEATHER GALLOWAY: Hi, my name is

Heather Galloway. I'm here on behalf of Whitney

Barret, the Executive Director of the Old Seaport

Alliance. On behalf of the Old Seaport Alliance we

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wish to express our support for the proposed Water Street text amendment. Optimizing use of our public spaces is an essential component of the mission of the OSA and the arcades and plazas on Water Street have been woefully underused. Renovating these outdated arcades and plazas into welcoming retail properties and vibrant public spaces will transform the Water Street area from a subdued and uninviting throughway into a lively energized hub where residents and workers will experience greater enjoyment from their surroundings and tourists and local New Yorkers will be enticed to the area to shop and eat. The Old Seaport neighborhood's businesses, residents, and stakeholders will directly benefit from these improvements. With the proposed enhancements our small shops and restaurants will gain business as more consumers are attracted to the area and have more reasons to stay, shop, and dine locally. Likewise, residents will be encouraged to expand their regular circuits venturing into these enhanced yet familiar spaces where their families can enjoy open air and experience more of their neighborhood in a new way. The features proposed would also add a measure of

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safety to the public plazas offering more security for small children to play, something critically needed in the Seaport and in lower Manhattan over... overall. The additional flood resiliency measures are essential to the neighborhood's community and economic viability and its overall sustainability. Increased crossover between and throughout downtown's micro districts will further strengthen the districts. For these reasons we feel the proposed text amendment will be of great benefit to those who visit, work, and live in lower Manhattan.

CHAIRPERSON RICHARDS: Thank you.

Someone questioned whether this was a fair trade off so can any of you speak to that, giving up arcade... the arcade space for more of the plaza space.

JOHN LURA: Well I think some of the plazas... they really... there's nothing going on them and so by adding... you know you could have a restaurant in the arcade and have seating that is accessed in the plaza. And so there's an interaction between those two that's available now that is not available currently but to the proposed... you know there could more going on there.

4 keeping them all separated.

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LUIS VAZQUEZ: And it's also unfair to say that like there's no room for sidewalk cafés if you infill the arcades. There's a lot of open plazas that are really just... there's plenty of room for cafés there and still have the infilling of the... of the arcades. It's just... it's not appealing to anyone who lives down here at all. Those arcades are mostly empty and have been for decades. Nobody has done anything about it and it's time to finally take action.

CHAIRPERSON RICHARDS: Alrighty. Thank
you. Thank you for your testimony. Alright next
we'll call John West from City Club, Bryan Nissan
Friends of Privately Owned Public Space, Robyn
Roth-Moise, Richard Rock Junior Architects, and
Maureen Koetz Friends of... Seaport. If you can just
give me one minute. West... Bryan Nissan... Neesan
[phonetic], Robyn Roth-Moise, Maureen Koetz.

[background comments]

CHAIRPERSON RICHARDS: Squeeze all in.

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UNKNOWN FEMALE: [off mic] Don't you know anybody in the city council who can get you a little space.

CHAIRPERSON RICHARDS: That's why we're here today. Alrighty you may begin, whoever's going to begin first. Alright we'll start from my left.

JOHN WEST: I'm John West and I'm

representing City Club. As to the public realm along Water Street the City Club is concerned that the benefits to the private sector seem to exceed the benefits to the public. The proposal seems to sacrifice open space to solve a problem that may be either nonexistence or easily solved through better maintenance enforcement and programming. A lack of adequate specifics on the proposal however make a proper evaluation of the proposal's merits impossible. Accordingly we recommend rejection of the proposal until the following analysis and stipulations are provided; an analysis of public spaces along Water Street and how these public spaces could work better individually and collectively, an appraisal of the financial benefits that would be realized by building owners, an urban design plan that specifies the proposed

improvements to the public realm and their cost so
that these may be measured against the proposed
concessions to the property owners, an analysis of
changes to pedestrian circulation resulting from
changes to uses in buildings, development of new
buildings, construction of improvements along the
waterfront, and circulation to and from this is my
favorite future stations of the Second Avenue
Subway. A plan for flood protection showing how
changes to public spaces in the Water Street area
contribute to its effectiveness, an assessment of
the value of lost shaded spaces especially given
increases in fequencity [phonetic], frequency of
extreme heat events and the desirability of weather
protection in inclement weather, and it goes on.
Absent this information it is questionable whether
the environmental assessment statement supports the
negative declaration that was issued. The City Club
desires that the Water Street area be all that it
can be, seeks not to delay consummation, but to
ensure the best possible result.

CHAIRPERSON RICHARDS: You may begin.

ROBYN ROTH-MOISE: My name is Robyn

Roth-Moise. I'm reading this letter on behalf of my

the buildings were built the owner's favorite

secure commercial leases for the ground floors like

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banks. The fact that there were arcades in front of the banks certainly did not stop him from being successful or noticed by passerby. Increasing the size of the ground floor of these buildings by taking over the arcades will not somehow change the kind of secure leases owners are looking for from large corporate stores to the small independent shops for neighborhood favors as it becomes more residential. Arcades were and remain a wonderful pedestrian amenity allowing for passage and shelter. I designed the arcade along Water Street as an important public convenience and believe the arcades give identity to the street. I am pleased to learn that some of the arcades along Water Street are now being used for sidewalk cafés which is a lovely idea. I'm very sorry to hear however that the fantastic work of Robert and Melvyn Kaufman has been dismantled at 127 John Street now called 200 Water Street and that 77 Water Street is now threatened to be removed. The Kaufmans were visionaries who were greatly admired and believed in giving the public great public space. Melvyn Kaufman with whom I've worked at 77 Water Street was adamant not to have any commercial space in the

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base of the building and is why 77 Water street is essentially lifted off the ground leaving the ground open plaza below for the public to use. I'm glad to have an opportunity to think about Water Street after all these years and look forward to seeing it again on my next trip to New York. I urge the city council to vote against the zoning text amendment and I ask the council to find a way to insist that the current building owners maintain and improve the public spaces that were given rather than reward them with giving them their spaces back. Thank you, Richard Roth Junior, Architect Emery Roth and Sons. He emailed you all a copy of this letter.

BRYAN NESSAN: Hi, my name is Bryan

Nessan and I'm representing a group called Friends

of Privately Owned Public Space. My group, Friends

of Privately Owned Public Space has experience with

arcades. Working with Community Board 5 we linked

the Midtown Arcade with crosswalks and signage to

form 6 ½ Avenue, a midblock shortcut between 51st,

57th street which has increased pedestrian use and

inspired private improvements of the POPS. Many of

the proposals for Water Street are good. We agree

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that the zoning should be amended to allow events, outdoor café seating as well as installing landscaping, park work, and other amenities in the plazas. However, the infilling of the arcades for private retail use is unprecedented and should be rejected. The arcades are mischaracterized as dark, dreary, unpleasant places. We disagree. Most arcades themselves are high ceiling spaces integrated into their building's architecture. Without a doubt they could be improved. Some have inadequate lighting but in many cases this is due to owners not maintaining fixtures. Fix the lights. Don't hand the arcades over to private developers. Giving away public space sets a terrible precedent to other owners of buildings with POPS around the city. Even if this infill is in exchange for plaza convertments [phonetic] it becomes a disincentive for other owners to upgrade their POPS without getting a bonus. It's like if you once tried to pay your kid to mow the lawn he's never going to do it for free again. Owners should not be handed these spaces for free. Instead we propose that a fund be established that owners must pay into in exchange for using private space for public purposes.

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Private outdoor café seating as well as retail that ends up being enclosed could be considered as an individual basis as a concession. POPS are like a public park and could be managed by the parks department. This fund would allow the Water Street POPS to be treated collectively. Arcades found truly deficient might be filled in and the funds generated could be used to help those plazas that need it most. Such a fund would be a new paradigm for POPS. It could also support not only physical improvements but also events in the enforcement of required amenities. This could be a great precedent for the 500 POPS in New York City. Thank you.

CHAIRPERSON RICHARDS: Thank you.

MOURINE KOETZ: Good morning. Thank you.

My name is Maureen Koetz I'm here representing

myself and Friends of South Street Seaport. I'm an

attorney. I'm a former acting Assistant Secretary

of the Air Force and a veteran of the United States

Navy. I'm very happy to hear our veterans

representing some of the issues here today. Before

I give my remarks I would very much like to

associate myself with the remarks of the esteemed

people I find myself quite inadvertently but very

2 happily sitting on a dais with today. I think what 3 you have heard previously is very compelling and very important. In particular, I believe the 4 inadequacy of so called environmental review. I 5 like to think of them as natural capital assets. 6 But our air land and water assets in lower 8 Manhattan are particularly strained and potentially oversubscribed at this time. We have the fourth worst air quality in the city and that's with a lot 10 11 of ocean breezes. And how much we develop and the density to which we develop and the level of 12 activity that we court in lower Manhattan must be 13 14 balanced against the air, land, water, services, 15 and infrastructure capacity able to take it on. And like many of the people you've heard today no one 16 17 of us is against commerce, development, or activity 18 in lower Manhattan. We are against doing it in a 19 way that does not allow for proper activity and... 20 and enjoyment by everyone who are sharing in those 21 assets. New York City particularly now in light of what's going on in terms of investigations and... and 2.2 2.3 the other issues that are troubling us really can't afford to continue trafficking in its public assets 24 for the benefit of the few who muster the 25

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connection's money and influence to access these assets. Property tax abatements, insider deals, conflicts of interest, and now the ability to rescind privately owned public space allocations are sadly only some of the examples of how the city is lorded or diluted into transferring public assets against the public interest. And particularly without fair consideration I'm consistently surprised having spent a lot of time in the federal government at the alacrity with which we happily trade off public assets because a developer wants them. I mean especially the public assets. It's very humiliating I think to constantly be investigated by federal entities because we're not able to police ourselves because we don't seem to have any understanding of conflict of interest or why these kinds of transactions are a problem. I happen to have been the last person who ran against Sheldon Silver in a contested election. And the fact that the Nordberg defense of I was just following orders has transformed into the Albany defense I was just following custom is... is no salve to what we now understand to be rampant corruption in the city. And these are the opportunities to

MOURINE KOETZ: ...is you learn...

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2 CHAIRPERSON RICHARDS: Hold on... hold on 3 one second.

MOURINE KOETZ: I understand.

CHAIRPERSON RICHARDS: Hold on one second. We're having a public hearing today. There is no public hearings in Albany to my knowledge. So there's a separation between Albany and City Hall and I take... you know I... I'm not happy with the connection between the two because we are here in particular to hear the public today. So if you want to stick to that issue.

 $\label{eq:mourine_Koetz: Well I'm afraid I have} \\$ to disagree with you strongly.

 $\label{eq:CHAIRPERSON RICHARDS: Okay well I'm} % \end{substitute} %$

MOURINE KOETZ: Because...

 $\label{eq:CHAIRPERSON RICHARDS: Because I've given you four minutes already and...$

MOURINE KOETZ: Thank you.

CHAIRPERSON RICHARDS: ...we've heard your points. Thank you. Thank you all for testifying today. Alrighty Anthony Notaro [sp?], he's opposition too... oh in favor, or in favor. Alright. Alrighty any more in support of this application?

2 Alrighty. Alrighty we're going to go to Ambrose

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3 Richardson... something Tavern, Jeanine Bianco [sp?],

4 Lynn Ellsworth Tribeca Trust and New Yorkers for a

5 Humane... Human-Scale City, and Olivia Martin

6 Architects... The Architects. And we'll give you a

7 | minute to come over. We know some of you are in the

8 overflow room. So Jeanine Bianco, Lynn Ellsworth,

9 | Tribeca Trust/New Yorkers for a Human-Scale City,

10 Ambrose Richardson… Tavern, and I believe I got

11 | this right Olivia Martin. Alrighty you may begin.

12 | Just state your name for the record and who you're

13 representing and then you may begin.

AMBROSE: Great. My name's Ambrose
Richardson. I'm President of the Sons of the
Revolution in the state of New York. We own and
maintain Fraunces Tavern and Fraunces Tavern Museum
which is at 54 Pearl Street. It's been there since
1762, actually the building has been there since
1719. It's a landmark. It's the American Revolution
in New York. It's where a number of significant
events occurred where the Sons of Liberty planned
and schemed and whatnot. We have not taken a
definite official stand on this proposal because
it's only recently been brought to our attention.

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We are big fans of the Downtown Alliance and Jessica Lappin in... in particular. And a lot of work has gone into this text as its called in an attempt to take into account insertable one size fits all fashion, an immense area along... along Water Street. But in general let me express my concerns because I think this proposal is bad architecture. It's bad policy. And it's bad for us. In terms of bad architecture there are a lot of successful arcades around the world. And mostly they have stores on the inside. And there's nothing that would have prevented these building owners from doing that. We heard the testimony from Emery Roth who designed many of these building or whose firm designed many of these buildings and I think that's huge. An election was made to put bank lobbies or something like that in there. You know if we have buildings filled out by CVS or something like that it... it's not really going to be a positive addition to the community. I think it's bad policy because people got these spaces additional high bonuses in exchange for providing the public spaces. And in order to go back on that I think it's... it hurts us at... at Fraunces Tavern because this Water Street

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district has been sort of hooked around to 85 Broad Street, 85 Broad Street used to be the headquarters of Goldman Sachs. They tore down a landmark, they blocked off Stone Street, and they got an added height bonus from the development rights of Stone Street that they blocked off which was sort of ironic. There's an arcade which is through which you build Fraunces Tavern and to which many tour groups come. And to block off the sight line there would not be helpful. There is currently... one of the arcades along Pearl Street is filled up with tables and chairs from... not a mom and pop store, it's a national chain. But they haven't been prevented from using this space so if they don't need the change in the zoning resolution in order to that. So that's... I... I think many of the previous speakers have said many of the things that I have slightly differently so thank you very much.

CHAIRPERSON RICHARDS: Thank you for your testimony.

LYNN ELLSWORTH: I'm Lynn Ellsworth. I'm chair of the Tribeca Trust but I'm also here in my hat as cofounder of New Yorkers for a Human-Scale City. We're an alliance of 95 civic and community

groups across all five boroughs. We oppose the
Water Street text amendments. It's a giveaway of a
substantial public asset to private hands without
even remotely intelligent economic analysis. While
the arcades may or may not work as a successful
public space at present that's irrelevant to the
issue at hand. What is relevant is that they are
public assets and giving them away in a feeble deal
is not a good precedent. The original POPS deal was
an injury to the people of New York and now this
deal adds insult to it. The longer term
intergenerational public value of these assets has
not been determined or even considered. If the
arcades are to be enclosed as commercial spaces at
the very least their rental or sale value should
accrue to the public purse for use in other public
spaces. Since that's not part of the agreement we
oppose the amendments. We're also concerned that
certain property owners, I'm thinking of 110 Water
Street, have given to the campaign for 1 New York
as mentioned in the press and therefore fear that
there is an element of pay to play transactions in
Land Use happening in this case. And any Land Use

undo their promise. They have argued in the public

forum and before our city institutions that the

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arcades are worthless, outdated, unwelcoming, underutilized, bleak, used for smoking, and the product of an earlier approach to design that is now disfavored. Contrary to these claims most of the threatened arcade and plaza spaces are in excellent condition and people living and working in the neighborhood would like to see them stay. Two towers in particular; 77 and 200 Water Street both developed by Melvyn Kaufman were once celebrated as having some of the most creative, playful, and useful public spaces in the city. One of the original architects of the arcade Richard Roth Junior, a formal principal at Emery Roth has explained that he designed the arcades as a very nice public convenience where people could take advantage of a covering in heat and inclement weather. The Architects newspaper strongly believes these public spaces have great aesthetic, financial, and practical value and should remain public amenities. If the amendment is approved the door would be flung open for developers to make similar land grabs of similar space across New York City all on the spurious claim that the spaces are somehow imperfect. To ensure that everyone will

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have opportunity to consider the full value of these spaces and to offer an alternative to the amendment Architects Newspaper invites all members of the public to participate in a design charrette to recommend creative ways to use the arcade and adjacent plazas that surround the perimeter of 17 buildings along Water Street in the financial district. We sincerely hope that this charrette will bring awareness to the value of these public spaces and that the city council will oppose the amendment. Thank you.

CHAIRPERSON RICHARDS: Thank you all for your testimony today. Thank you. Alrighty Joseph Lerner and Berry Fett I believe, Community Advocates for Public Space Berry Fett or Fey?

BERRY FETT: Berry, just like...

it. Alrighty. Okay. And if there are any other members of the public who wish to testify we ask you to come forward now. On this item... on this particular item. Alrighty you may begin. Please state your name and who you're representing for the record today as well.

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JOSEPH LERNER: My name is Joseph Lerner and I'm representing me and many of my fellow residents at South Bridge Towers which is about a block and half from 200 Water Street. And I... I'm an original tenant at South Ridge Towers which means I'm in a neighborhood for over 40 years. If you look at 200 Water Street today it is much different than when the Kaufman brothers built it. They were wonderful people, wonderful servants who built the beautiful parks for the city of New York. Now that park is diminished in many numbers. When it was first built they had a wading pool. They had hanging sculptures. They had fabric covering coverings and many other things... many other amenities that made it a most wonderful place to be. In fact, they had this beautiful chairs brightly colored where you could speak to your partner and not having to strain your neck by turning all which way. Today 200 Water Street where a wading pool once existed is now covered in concrete. There is no fabric coverings at all. The sculptures that use to hang from the bars have gone and it looks like a terrible mess. I for... and I wondered why that... this happened and it's very

simple A landlord wants to maximize profits. How do you maximize profits? You... you increase your sales or you cut down on your maintenance. And that's what they did at 200... Street. They eliminated a pool by cementing it over. They took fabric away which added beautiful color to place because it got too expensive to clean etcetera, etcetera. And now they don't care about the spot. I still go down there to look at the world that walks by on Fulton Street to read my paper and other leisurely things but it's a disgrace right now due to the current owners. Thank you very much.

BERRY FETT: Good morning. My name is
Berry Fett and I'm speaking to you on behalf of
community Advocates for Public Space. Since the
last council hearing a group of community residents
pulled more than 60 people who work and live along
Water Street. With each new conversation we learn
and are amazed at how few people are aware of the
amendment and understand the high stakes involved.
How is it that the Park Slope School, the Blue
School, the downtown daycare center, the Seaport
Museum, Fraunces Tavern, the restaurant on shop
owners all along Water Street were not a part of a

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collaborative process with the city to consider the removal of 110,000 square feet of their neighborhood public space. Contrary to the claim that these public spaces are unwelcoming and uninviting 100 percent of those polled greatly value the public space. They consider it useful, attractive, and in good condition. Many said they moved downtown because of the open feeling in this neighborhood unlike anywhere else in the city. 100 percent polled do not want to see retail enclosures in place of outdoor cafés. In 2011 city planning specifically passed the Water Street arcade modification amendment to allow cafés and seating in the outdoor arcade. Amanda Burden, City Planning Commissioner at that time, declared tables and chairs in arcades may seem like a small change but will greatly enhance the public use of this street and become the public use of the street and become an asset to the lower Manhattan Community. We cannot have our city council abandon this mission in favor of a plan that would let the developers eliminate these rare and precious open cafes. The developers would have us believe that these are more of ... smoking lounges. But that's just not the

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case. In fact, Westville Walls Outdoor Café is moving under the arcades at 100... at 100 Water Street. That's the same exact space the applicant said was bleak, useless, and unsafe when given their tour of Water Street to CB1 last March. Finally, virtually every statement in the record, and I include those for it not just those against it highlights a real problem with the amendment; failure to establish the value of the property, failure to consider the impact of the amendment, caveats for space allotment, failure to give adequate time for review. Virtually every statement says the public must receive fairer compensation. I will submit the rest of my testimony.

CHAIRPERSON RICHARDS: Thank you so much for your testimony today. And we appreciate your coming down to the peoples' house. Want to thank everybody who testified on Land Use number 361. We are going to lay over this item for further consideration and we just want the public to know that we are certainly listening and taking into consideration a lot of the recommendations and things that youth proposes as well. And we look forward to continuing the conversation on the POPS

period. We generally prefer to hold our hearings at

allow the greatest possible time for us to react to

the outset of our 50-day time period in order to

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any public comments on applications that we are considering. I will now open the public hearing on these preconsidered applications for a zoning map and text amendment. And we will now call the applicants I believe and Council Member Menchaca is not here yet otherwise we would allow him to give opening statements but when he arrives we will. So we'll first begin by hearing from Michael Balboni from Oxford Nursing Home, James Sherry Oxford Nursing Home, Nora Martins Oxford Nursing Home, and Robert Lim... [phonetic] Liman... [phonetic] LiMandri at Oxford Nursing Home. Good to see you all again. Oh and Carlos Menchaca is here so... okay so we'll... before you begin allow Council Member Menchaca to read an opening statement and then we will begin the presentation.

COUNCIL MEMBER MENCHACA: Thank you

Chairs Donovan Richards and David Greenfield. And
thank you everyone for coming here today. I am in
between a couple things right now. We just left a
immigration, youth services, finance committee
hearing on the executive budget. And I have good
stuff to report there that we are keeping our
commitment in the council to take care of our most

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vulnerable people. As a topic of today's hearing. So again [speaking Spanish]. Throughout the public review process of this particular application I have been consistent in expressing my deep... deep concerns about the potential for this application to negatively impact the long-term wellbeing of Red Hook Community in many ways. We'll start with the manufacturing and industrial arguments. First the rezoning of this large site located only two blocks away from the Atlantic basin would undermine the industrial character of Red Hook Waterfront for decades... decades. Planning efforts from the city and the community have repeatedly stated that the desire and intent of the Red Hook Container Terminal and the Atlantic basin to remain in a maritime industrial use. This is reflected in the area's designation as one of the six significant maritime industrial areas in New York City or what the policy wants to call it SMIAs, SMAs were originally designated in 1992 and have been repeatedly renewed as part of the Waterfront Revitalization program. Most recently in February of this year nearly the entire Red Hook Waterfront is also included in the Southwest Brooklyn

industrial jobs. The M Zone of Red Hook especially

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those in close proximity to the working Waterfront of Atlantic Basin in the Red Hook Terminal are priceless resources that we as a city should treat with only the utmost care and consideration and very recently we finally got the mayor and the administration to stand with the council on this very point. And the question is are we or are we not in favor of protecting our working waterfront. And that is the question for us today. But there's another question and that's a storm surge vulnerability. And... and I'm looking a lot at... at the audience here and if I can ask anybody who is a first responder, and I'm looking at our council Member here too who is a first responder in your neighborhood after Sandy. Raise your hand if you did any first response to help the vulnerable people of your neighborhood. Raise your hands proud. Then you know exactly what we're talking about when we think about how important it is for us to understand the effects of a surge... the storm surge as powerful as Sandy and for me that is a personal... a... it... personal experience that I want to lift in this conversation here today. This... this application brings to us a sense of opportunity and

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2	commitment to resilience as we think about what
3	we're doing here and where we're placing these 200
4	beds, nursing beds, nursing beds in Red Hook. And
5	what I have to say is that what's important here is
6	to make sure that we think about these vulnerable
7	seniors that we all care about in our neighborhood.
8	This is not about 1199 workers, saying no to them.
9	This is about actually saying yes to protecting
10	even our workers that were used that were called
11	during the days of Sandy to go to other nursing
12	homes and get everybody evacuated. And if you're a
13	part of that and I'll I'll lift testimony of a
14	worker that responded and testified during the last
15	Department of city Planning who said there was
16	trauma, real trauma in just the respond… the
17	response effort. And that's what we're trying to
18	prevent here. And that's what we will prevent here.
19	And this is not about saying no to nursing homes.
20	This not about saying no to seniors. It's not about
21	saying no to workers. This about saying yes to
22	doing it right because we know better. And this is
23	not easy. Ten years of work has have gone have
24	gone on for this application. And that is something
25	that was acknowledged and appreciated. But we

2 cannot make yet another bad mistake along this wake

3 of bad decisions as we get to this point. There's a

4 responsibility here that I'm taking very seriously.

5 And with that I want to head it over to the chair

6 for testimony from both the applicants and from all

7 of you. Thank you for coming today.

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CHAIRPERSON RICHARDS: Thank you Council Member Menchaca and we now will begin and if you can please state your name for the record and who you're representing and then you may begin your presentation. Good to see you all.

NORA MARTINS: Good morning... or is it afternoon? I can't see the clock but good afternoon Chair Richards, Council Member Menchaca, Council Member Greenfield. Thank you for giving me this opportunity today. My name is Nora Martins. I'm here on behalf of Davidoff, Hutcher and Citron representing the applicant Oxford Nursing Home. I'm joined on our initial panel by Michael Balboni and James Sherry from RedLand Strategies, our emergency management consultant as well as Robert LiMandri from Vidaris Inc., our code and building resiliency consultants. I'd like to go through a presentation quickly and then they will submit statements

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regarding specifically resiliency and emergency management regarding this project. As Chair Richards spoke the application involved the zoning map amendment as well as a text amendment in order to facilitate the development of a 200 bed nursing home which would replace an existing facility in Fort Green which has 235 beds as well as the development of an east group four ambulatory diagnostic and treatment facility at a site at 141 Conover Street in Red Hook Brooklyn. The... the project does have a long history. The applicant, Oxford Nursing Home purchased the site in 2003 in order to begin the process of approval at the department... State Department of Health to construct a replacement facility. The existing Oxford Facility is located in a building that is nearly 100 years old. It's obviously under current state standards for nursing homes lacking basic handicap accessibility. And... as well as adequate space to truly serve what is a often frail and vulnerable population. For this reason, the existing Oxford facility was deemed over a decade ago to not be a long term resource which led Oxford to pursue the development of a replacement facility. In acquiring

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this site in 2003 Oxford that embarked on their approval process... department of health obtaining a certificate of need for the 200 bed replacement facility in 2006. I'm sorry, 2009. In the interim as Council Member Menchaca noted the site was included within the Southwest Brooklyn IBZ subsequent to Oxford's purchase of the site and before their approval of the certificate of need which is site specific to the site in 2013 the site was excluded when the boundary commission convenes based on testimony from stakeholders and elected officials at the time which found for the reasons we'll present to you today in support of the zoning change that the exclusion of the site from industrial business zone was appropriate. This map that you can see on the presentation is the southwest Brooklyn industrial business zone... 2013 modified boundaries showing the site on the periphery of the industrial business zone. The next slide shows the land use map and zoning map for the subject area, you can see the subject site, it's an L shaped site about 38,000 square feet currently located in an M21 zoning district. The proposed rezoning would seek to change that designation to

an Mx5 which is a mixed use M14-R6 zoning 2 3 designation. This wasn't in consultation with city 4 planning determined to be appropriate based on the 5 site's location adjacent to and actually partially within an R5 zoning district that runs along Van 6 Brunt Street. As you can see along Van Brunt Street and to the East of Red Hook is primarily 8 residential R5 and R6 zoning to the west there is an M21 towards the waterfront which is primarily 10 11 occupied by one story manufacturing buildings and vacant properties, a lot of parking uses. Beside 12 13 it's historically been underutilized. It's not been 14 used for maritime related uses. The... currently 15 there are several... tenants. There's bus parking, 16 building storage, and one welding establishment that employs approximately five people. In addition 17 18 to the zoning map amendment which would be to the 19 MX four zoning districts text amendment is being 20 mapped coincident... to map mandatory inclusionary housing area coincident with the zoning... rezoning 21 area. This is in accordance with the city's 2.2 2.3 recently adopted mandatory inclusionary housing text amendment. Although housing is absolutely not 24 proposed for this site the R6 component of the MX5 25

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allows residential development so the text amendment was required to be mapped simultaneously with the zoning map amendment. You can see from this slide the zoning change map which shows the existing zoning. See where right on the corner... across the street and adjacent to an R5 zoning district. The map on the right side shows the proposed new zoning should the zoning map amendment be approved. Existing site plans showing the current uses on the site. As you can see it's underutilized and also adjacent to several conforming and nonconforming residential uses. Some photos of the existing site which is a bit of an eyesore in the neighborhood and you can see the bus parking and... and the fact that there are no substantial manufacturing buildings on the site. The proposed program for the nursing home is 200 beds which would be 40 bed units per... so five floors of 40 bed units and another... an additional floor of supporting services who'd employ approximately 225 employees, 1199 union employees, three shifts, 24/7. They would accept Medicare, Medicaid, and major insurances as the current facility does. The proposed healthcare facility

development can see it's comprised of two portions,

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a seven story portion fronting on Conover Street which would contain the ambulatory diagnostic and treatment facility would have a separate entrance on Conover Street and a seven and eight story building which would include... which would contain the 200 bed nursing home. The building is set back from the street about... between 15 and 20 feet depending on the street and the eighth story is set back significantly another 20 feet from the front of the building so as to be left visible from the street level. There are 53 parking spaces provided on site as the site is located within a flood zone. The building will be elevated to the design flood elevation requiring that the habitable space is located above the... there's no basement space. The ground floor will be occupied by parking and building entries and the beds will begin at the second floor level which is 15 feet above grade. This is the elevation at King Street which would be the main entrance for the nursing home facility. As you can see the archways would be looking into the enclosed parking area. It's partially enclosed and partially unenclosed. It's the elevation at Sullivan Street where there's a two story portion

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of the building that would be used for recreational space for the residents. And then the elevation at Conover Street which I mentioned would be the main entrance to the ambulatory diagnostic and treatment facility. A rendering of the proposed development, it's been designed and you know we are... we have with us a project architect if there are questions but it's been designed to articulate two different facades so as to separate the proposed nursing home from the ambulatory diagnostic and treatment facility so that that stands apart as a publically accessible facility. I would note that the building when we originally proposed it during our extensive public outreach was a full floor higher. Upon feedback from the community the architect went back to the drawing board and was able to squeeze the spaces to take a full floor off of the building. While any further reduction in the building floor area would come at a cost to the ambulatory diagnostic and treatment facility which the community and city planning commission in approving this application I've recognized it critical in this neighborhood. It's a change that the applicant is prepared to discuss with Council Member

2 Menchaca. However, it... we agree that with the city 3 planning commission that the height of the proposed 4 building is appropriate in this area. Although 5 along Van Brunt street the majority of buildings are three and four story mixed use development. 6 There are several other taller buildings in Red 8 Hook just a few blocks from the proposed development. From these aerial views that have the rendering dropped in there's a 14 story NYCHA 10 11 housing project... the Red Hook Houses east and west which are the largest public housing in Brooklyn 12 housing approximately 65 hundred residents that's 13 14 located just to the... located just to the... to the 15 East of the project. You also have developments 16 north on 160 Emilie Street recently approved for 17 conversion to residential. And then on Conover 18 Street the two blocks directly south fronting on 19 Conover Street there are two similarly sized 20 buildings. That's just in the immediate area. As I've said the project would provide much needed 21 healthcare services to the community and there 2.2 2.3 would be available beds for both long-term nursing care and short term rehabilitation. All this is a 24 replacement facility and should the project be 25

2 approved there would be ... there would already be 3 beds taken by existing residents. They do have a good amount of turnover particularly with short 4 term rehab. Their existing facility took in I think nearly 200 new admissions last year. So there would 6 be opportunity for this project to really serve the 8 local Red Hook community. Currently in this community district in community board 6 there's only one other nursing home which is the Cobble 10 11 Hill Health Center which is about a mile and a half 12 away and not really within walking distance. The 13 proposed project would generate hundreds of 14 construction jobs and approximately 100 new 15 permanent jobs assuming that of course all employees of the current Oxford Nursing Home that 16 17 would want to would be able to move to the new 18 facility but given attrition and employees retiring 19 expect at least 100 new permanent jobs. In 20 additional... additional staff will be needed due to the almost doubled in size facility, a larger 21 facility requires greater staff. Oxford has 2.2 2.3 committed since the beginning of their public outreach to local hiring in partnership with local 24 stakeholders and job training organizations. As 25

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Oxford Nursing Home will tell you the best employee is a local employee that can get to work quickly and on time particularly in case of an emergency which where... could be a flood event here in Red Hook but there are many other emergencies such as a power outage or... or other types of emergencies that would require staff to be located locally. Finally, I believe this would be an economic development incentive, Oxford's committed to it purchasing locally to the extent possible from neighborhood businesses. It would develop a site that has been underdeveloped generating business to other local retail and restaurant establishments in the neighborhood. Briefly touched on parking previously. Parking and transportation there would be 53 on site spaces provided which is ten more than required and... and parking is a consideration in Red Hook. So the project seeks to accommodate all of their parking needs on site. All loading and deliveries would be off street within an onsite loading berth and again in response to some valuable community feedback the site plan was redesigned to allow on site circulation and drop off for ambulettes and ambulances so that they

2 wouldn't be taking up any valuable street space 3 when loading and unloading passengers. Now flood 4 resiliency and emergency management I have my other panel is here who will speak in more detail to that but the building is fully compliant with New York 6 7 City building code appendix G which was revised subsequent to Sandy extremely sensitive to the 8 site's location in a flood zone. And cognizant of the lessons learned and new regulations in 10 11 practices that were generated as a result of the 12 city's experience during Sandy. The floor would be ... the first floor would be elevated to meet with the 13 14 designed flood elevation. There would be a 15 combination of wet and dry flood proofing at the 16 building entrances and the ... would be the emergency 17 generator which would have a 72-hour fuel supply, 18 diesel fuel supply onsite would of course be 19 located above that design flood elevation. The 20 facility would also comply with the New... New York 21 State Department of Health, Stringent Requirements regarding Emergency Preparedness which would 2.2 2.3 include a detailed evacuation plan thus transfer our agreements with hospitals... with hospitals and 24 other nursing homes, contracts and ambulance... 25

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ambulette companies to ensure adequate transportation in the event of an emergency as well as general emergency preparedness. For visions such as maintaining emergency food, water, and medicine supplies staff... adequate staffing and a staff succession plan participation in programs run by OEM including evacuation tracking system which was I think... I think that's something that my panelists can speak to was one of the major issues during Sandy was keeping track of evacuated residents. And that's something that has come out of Sandy as a... as an improvement. Just to conclude my presentation I'd like to say the community board six voted in favor of recommending this application 29 to five. The borough president recommended disapproval with conditions and the city planning commission approved this land use application by a vote of 11

MICHAEL BALBONI: Good afternoon Mr.

Chairman and Council Members in particularly

Councilman Menchaca. I knew you when... it's great to
see you again. My name's Mike Balboni and I come
here kind of with two sides of the same coin. First
is I run a company called RedLand Strategies and

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it's an emergency management homeland security company. And so that part of my life I was a homeland security advisor in... in New York state. I was the senator of the... of the chairman of the senate homeland security committee and wrote basically ever statute as it relates to emergency management and homeland security in New York. And then I also served in federal committees. I'm... I'm part of a think tank in Washington DC, the George Washington Homeland Security Policy Institute and through all that work I have dealt with and written on and learned about resiliency. And the up side of the coin is that I am the executive director of the Greater New York Healthcare Facilities Association which is an association of 80 nursing homes in and around metropolitan New York. And it was in that round that I had the experience not from Sandy but from Irene where when if you recall there was an evacuation order issued by the city. Joe Bruno was commissioner who now works with us and we have penned a letter to you basically about this project. But it was during that instance that I actually physically had the experience of evacuating over 200 wheelchair bound adults from

1 the Shoreview Nursing Home. I've actually seen the 2 3 process and it's no longer academic for me. So 4 things like cuing... having space to cue the busses, 5 knowing how to get patients down off of higher floors, making sure that the patients attract 6 appropriately and the Department of Health and New 8 York state has been challenged with that issue for years and years and finally it was after Irene that they finally put the resources in to mandate a 10 11 program for tracking patients. And this is what... 12 you know their... the meds that go with them and 13 communication with the family members as to where 14 they're going. So what are the lessons learned. The 15 lessons learned are that you got to have really 16 good coordination. You got to have trained staff. 17 You got to obviously elevate above the base flood 18 elevation levels. You've got to make sure that you 19 have preexisting relationships, where to take the 20 patients and you've got to have an understanding of 21 what it's going to take. Everyone thinks that you know the great city of New York which is really 2.2 2.3 great when it comes to emergency management, all kidding aside compared to any other city of its 24

size. It's really hard to coordinate when the

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busses are going to arrive and to be able to anticipate how you get people physically on the bus and then how... when they move where are they going to. Well these are the lessons learned that are incorporated in this plan for Oxford. And frankly it's one of the best plans. And there's something else that you really... I would ask you to consider. In the last decade there has not been a new nursing home built, period. This is going to be a new nursing home and it's going to give the opportunity to incorporate many other really good features that don't exist in rehab facilities. So it's with that perspective and Joe Bruno's perspective on this as well. We support this application. Thank you.

 $\label{eq:CHAIRPERSON RICHARDS: Tell him I said} % \begin{center} \begin{center} \textbf{CHAIRPERSON RICHARDS: Tell him I said} \end{center} \begin{center} \begin{center} \textbf{ARDS: Tell him I said} \end{center} \end{center}$

MICHAEL BALBONI: We will.

JAMES SHERRY: Good afternoon Mr.

Chairman, members of the council. My name is Jim

Sherry. I'm also with RedLand strategies along with

Michael Balboni and Joe Bruno. We were retained to

review these facilities' design and their

evacuation plan. Because of its location in a

coastal zone and because of Council Member

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Menchaca's articulate explanation of what the challenges are as a result of what we've learned since Hurricane Sandy. There is no such thing as a small hurricane and we are as a coastal city learned that more firmly than it has in prior events. But the threat does remain. And the important part here is that this facility embraces from its leadership through its plans to its presentation here today and throughout the process in understanding of that importance, that resilience be baked into this plan and every aspect. So we identify eight really essential emergency management and disaster preparedness principals that should be included in any plan that would involve a nursing facility in a coastal area. And they are number one to ensure the leadership understands the importance and embraces the idea that raising the facility before a storm... there's a lot of raising of homes and a lot of raising of locations taking place after the last storm. The intent here is to raise this facility recognizing the threat following FEMA's base flood elevation requirements; putting the mechanicals... the HC... HVAC systems and other things that are essential to

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running the facility and keeping it resilient, putting them high up, identifying those places of the facility that could benefit from flood proofing and then doing it. That is envisioned in the plan. Ensuring that the... that not just that there are facility evacuation plans but that they are patient centric and that they understand what the health condition of each patient is and what the services are that they would need. Pre-establishing those agreements with alternate facilities and to do so in a reasonable number to be sober about how many patients could we accommodate at an additional facility. To implement and train staff on patient tracking system which was mentioned earlier, ensuring that the facility evacuation plans have more than one modality of transportation. Some may have to move by ambulance, some may have to move by ambulette, some may be well enough to travel by private car service. Identifying those individuals and their capabilities in advance is something factored in as part of the plan. And ensuring that on-site traffic flow and accommodate the necessary cuing of vehicles. I think it's also important to note that the siding of a nursing home in a... in a

2 coastal area does not in any way equate to 3 believing that people should stay there when there's a storm. The... the important thing is to 4

have a facility that is resilient that when the

storm has passed and people have been safely 6

evacuated and cared for that there's something to

return to. And in this case it could be the 8

ambulatory facility would be something that would

10 be very beneficial to the community aside from the

11 nursing residence. So in total what we see is the

12 first new nursing home in New York City in 10 years

built to a resilient standard in an underserved 13

14 community but done by private investment. And so

15 that's... those are our comments on... on the overall

16 plan.

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17 ROBERT LIMANDRI: Good... Good afternoon.

18 My name is Robert LiMandri. I'm the former

19 buildings commissioner of New York City and I share

20 with my colleagues to have been there and witnessed

what it took. What I... what I want to do is let you 21

know that my current position is working for a 2.2

2.3 company called the Vidaris which is ... we're a

specialty architectural engineering company and 24

25 what... what my specific division that I've started

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and actually have pulled in several other city officials is to work on and make sure that buildings from an independent perspective actually meet or exceed the building code zoning resolution and specifically flood mitigation strategies. So I do want to just read a couple of short paragraphs to give context for the group. As stated in the report we... we were hired to do a report where we reviewed all of the architectural drawings and we were available to the architect of record to make sure that they actually... this project will meet the actual codes that have been implemented since Sandy. Based on the AE zone which the firm mats... maps were implemented and established by FEMA's national flood insurance program and with the revised FEMA conversation with the additional maps of Superstorm Sandy they have... they do comply. The purpose of Appendix G as Nora Martins indicated is a part of the code that is to promote the public health and safety and general welfare and to minimize public and private losses due to flood conditions. Appendix G of the code adopts the FEMA MFIP requirements and those standards develop both... developed along with the American society of civil

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engineers with modifications that also include another piece of insurance called free board. In this case it's another foot of resiliency between the actual design flood elevation that we talked about and to give the... the facility additional mitigation. A mitigation and resiliency strategy for the project sites principally relies on a combination of ... as Nora indicated dry flood proofing and wet flood proofing protection. To be clear dry flood proofing suggests that no water will enter the facility and the... the resiliency features are there to protect it not only from surge but also the water pressure and hydrostatic pressure. Also in the building where it is nonessential which is basically the parking garage it is a combination of what we call wet flood proofing which is... allows water to come in and rescind after... after the event. Also the protection system has... provides for limited emergency for egress and... and from the facility during the event and after the event. These measures are further detailed in our flood mitigation assessment report and it's in Vidaris' opinion that these are recommended measures are implemented. The project

2 would fully comply with the post Sandy flood

3 resiliency requirements of the FEMA NFIP

4 regulations, ASCE 24, and the 2014 New York City

5 | building code. Pending this approval of subject

6 land use application Vidaris will continue to

7 assist the project architect to ensure that the

8 recommendations contained in the report are adopted

9 and incorporated in the final building design.

10 Thank you.

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CHAIRPERSON RICHARDS: Thank you... I commend you for the amount of work you certainly put into this application, the resiliency aspects and other thoughtful things that you've certainly done. I'm going to allow Carlos Menchaca, Council Member Menchaca to have the layman share of... of questions and testimony today on this issue being that it's in his district but I did have a few questions. So obviously when you... can you go through when you first purchased the site 'till now? So when you first purchased the site it was zoned manufacturing.

NORA MARTINS: Yes. The site has been zoned M21 since 1961 since the zone… the current zoning regulations… regulations were put in place.

2 CHAIRPERSON RICHARDS: Right. And today...

so you purchased it knowing that this was a manufacturing... it was zoned manufacturing?

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NORA MARTINS: Yes. It was purchased with that knowledge. However, it was deemed to be appropriate for a rezoning application due to its proximity to a residential zoning district. Also the nature of Red Hook which is a true mixed use neighborhood while they do have the... a strong manufacturing and industrial history there's also a... a strong residential context in the neighborhood. As I mentioned the NYCHA housing at New York... at Red Hook east and west as well as other residential development in...

CHAIRPERSON RICHARDS: So when you purchased it... it sort of was purchased with the mindset that this would eventually be residential.

NORA MARTINS: Yes it was... with a knowledge that this land use process would need to go through. I mean the site was identified. It's hard to find a replacement site to build a new nursing home especially within Brooklyn, a site of adequate size to build the type of facility that would really be... provide state of the art care and

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serving an area that is underserved.

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you know a site that was mainly undeveloped. As I mentioned the site is 38,000 square feet which allows for the kind of floor plate you'd need for a nursing home development. And again Brooklyn

CHAIRPERSON RICHARDS: Okay. I'm going to allow Council Member Menchaca to have more questions on that. I wanted to go through the Borough President's recommendations. So he disapproved with conditions so can you go through some of the recommendations that he in particular recommended your organization to do?

NORA MARTINS: Sure. I think it's important to note that while the borough president did recommend disapproval he did recognize the need for this type of facility in Red Hook. He recommended a different zoning district in his conditions which would be a combination of an R6A and R6B. We looked into that. Unfortunately, those do not allow enough floor area to develop a 200 bed nursing home at the site which is... is a minimum necessary to make this project feasible.

CHAIRPERSON RICHARDS: And how many floors again?

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NORA MARTINS: It's seven... seven stories for the inventory diagnostic and treatment which is here at the end on Conover Street. And then it's seven stories with a setback eighth story actually you can't see in the rendering because from this... from this perspective it would not be visible set back almost 40 feet from the street.

CHAIRPERSON RICHARDS: Okay. And can you just go through what you're doing in the building? So I think I heard a little bit about healthcare services on one side of the building and then on the other particular side you was... would do the nursing home. So can you go through the... [crosstalk]

NORA MARTINS: Sure. Sure. The... so you can see here these are ground floor... first floor plans, parking on the grade level along with some building entry space or you know it would be for the proposed industry diagnostic and treatment facility then the... sorry I'm just trying to see if there's a way to zoom this in. I'm sorry... I think... it's in your... actually I don't think this is actually in your packet. This is the appendix representation. We can provide it after. But there

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would be support on the ground floor which would include for example a cafeteria, a laundry. That would the first... the ground floor of the proposed nursing home. Then you would have five fairly standard layouts for the 40 bed nursing units which would include single and double rooms, the single rooms would be about 375 square feet, the double rooms would be about 500 square feet in size. And again...

CHAIRPERSON RICHARDS: The double rooms, what?

NORA MARTINS: The double rooms would be five… about 500 square feet.

CHAIRPERSON RICHARDS: Okay 500 square feet, okay.

NORA MARTINS: Each... each floor in addition to the four units would have a nursing station and all of the other required spaces including a dining room which is required on each floor. All of these are pursuant to Department of Health standards and regulations. And as you can see on the... to the right the ambulatory diagnostic and treatment facility, the program for that has not been fully determined. The concept is that

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the setback eighth floor.

would be in urgent care... primary and urgent care
24/7 although at this stage in the process it's
early to have identified a partner for that
healthcare facility but it... either an urgent care
provider or perhaps a hospital, Oxford has begun
discussions with interested parties in operating
that portion of the proposed development. You can
see it on the second floor there is landscape space
outside that's on the roof of the first floor there
is landscaped space outside that's on the roof of
the first floor for the residents. And there would
also be recreation space on the roof in front of

in the surrounding community can you just speak to the thoughts around the other manufacturing that is surrounding this community? And I know that there's some nonconforming uses obviously surrounding this particular developed... proposed development. So I'm trying to get that you foresee this area going more residential? Is that the... the reason you would perhaps try to change the zoning here or... or what I'm trying to get at is there's a lot of manufacturing surrounding this particular site. So

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I... I... you know there... we are looking to focus our efforts in particular on protecting manufacturing districts in particular across the city through zoning efforts. So I... I do echo and I'm... and I do have some concerns about us encroaching more into manufacturing districts that we should be preserving to sort of create jobs or... or preserve jobs in local communities. So I'm just... wanted to hear a little bit more of your thoughts on that.

NORA MARTINS: Sure. Actually I have a few responses on that. One, the reason for the rezoning is not because a... a slide towards residential was perceived in this neighborhood.

IT's that Red Hook has historically been and I believe will continue to be a real mixed use neighborhood where you have viable manufacturing use and you have long term residents you know.

People have called Red Hook home for 60 years. And that component is growing but I believe manufacturing can grow as well. However this site is unique in that it is adjacent to the residential zoning district. It has historically not been used for a job producing industrial use. It is surrounded by some conforming and some non

conforming residential use. And the proposed
community facility is a type of use. It's not a

4 residential use. This is a use that serves an

5 existing residential community. And that is one

6 reason why the MX zone was proposed traditionally

7 as a buffer zone that serves as a transition

8 between the M21 which is a fairly heavy

9 manufacturing district with more limited uses to

10 the M14R6 mixed use district that then transitions

11 | into the residential district that's located along

12 | Van Brunt to the East. And then the final point is

13 | that while this is a community facility use and not

14 a manufacturing use it's a business. This is a job

15 producing use. I mean we're talking 200 plus union

16 jobs at this site where currently maybe five jobs

17 | are operating out of the site.

18 CHAIRPERSON RICHARDS: And how did you...

19 how do you project working with the local community

20 | if this particular facility was to be approved? How

21 | would local residents be connected to jobs? So you

22 working with Hire NYC or any... any particular

23 programs?

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NORA MARTINS: we would be happy to work

25 | with any programs, happy to work with the council

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member's office, with community board 6. We would advertise locally. That commitment was made to the community board as well as advertise any available positions with the Red Hook east and west with their tenants associations. And again that's something that Oxford really looks forward to working with community stakeholders to do.

CHAIRPERSON RICHARDS: Thank you so much. I'm going to turn it over to Council Member Menchaca.

council Member Menchaca: Thank you chair. And again thank you for your presentation.

And I know that we were in rooms together with our community learning about this. And so there's a few questions that have just kind of popped up like frequently asked questions in the presentation so we've... we've had in the community and I'll... I know these are in so many ways for repeat for us but it'll be important for us to... to kind of go back to some of those pieces and... and topics. But I... I can't... I can't say enough that my concerns are real on both the resiliency questions post Sandy and the manufacturing and the integrity of our manufacturing. And what... what I want to say as well

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is the... the work we have to do here in the council will have ramifications as we think about our land use. And so I... I really applaud both Chair Greenfield and Chair Richards for... for continuing to have that bigger perspective. So we'll start from the beginning. You... essentially the... the property was purchased almost ten years ago correct, 2003?

NORA MARTINS: 13 years ago.

With the understanding that this was a manufacturing M21. It's a pretty intense use group. It's very rare in New York City, just want to say. And a lot of it is M1 or M3. So let's... let's ask about the... because there's a couple of things that I just want to clarify. This property essentially was bought 13 years ago and there's only five jobs on this... this property. And it was unable to be unlocked because of essentially the process that you've taken to not allow for that property to be at full capacity with... with jobs at a higher rate. If it was an actual intention when we hope that people buy property for the intention of the use

that was given to it with the community support

2 that we talked about earlier today. So I just want 3 to make sure that when you say that this is an 4 eyesore for the community that we as a community 5 understand that they've been holding this property for 13 years now for five jobs, five jobs, and it 6 did not unlock that potential. And what... what we 8 need to say across the entire districts... Sunset Park, Red Hook, and across in Queens and the Bronx is that this is what's happening across the entire 10 11 spectrum of people holding property with a 12 different vision that's not... not the current zoning and that's what we're here to... uphold and promote. 13 14 And now we have a mayor that is... is connected in 15 vision with the city council and we're ready to go. 16 We're ready to go and we're asking for the owners 17 of every property that is manufacturing to work 18 with us to unlock that potential. And so I just 19 want to make sure that... that we understand exactly 20 what's going on here that... that essentially this 21 is... this is warehousing a property for a different vision which is not... and I have to say this 2.2 2.3 immediately after saying what I just said is that I support a nursing home in Brooklyn. That is... that 24 is... that is key here. We definitely need... need 25

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beds. I agree with the borough president and our community that is asking for beds. So let's... let's jump over to that. Can you... and there's conversations in the community for the process guaranteed beds for Red Hook residents in... in your nursing facility be it here in Fort Green or wherever you might build in the future. Can you guarantee beds for Red Hook residents?

NORA MARTINS: No, beds cannot be guaranteed which is what we have said throughout the process. However, the practice is that for nursing homes just in practice the way it works is the vast majority... nearly 100 percent of residents are referred from hospitals. The hospital doesn't refer them to any particular nursing home that the hospital wants to refer them to. They consult with the patient and with the patient's family and they almost always locate them in a nursing home that is close to either their home or their family's home.

COUNCIL MEMBER MENCHACA: And that's based on availability?

 $\label{eq:NORA_MARTINS: Yes based...} \ \mbox{of course}$ based on availability.

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2 COUNCIL MEMBER MENCHACA: That's an 3 important thing. So there's a larger system that is 4 at play here with availability and with... with a... a 5 kind of... a care ... a care assistant liaison that kind of looks at case by case basis. So them so there's 6 no quarantee for any Red Hook residents that want 8 to have a place here that you will have a place here. The question is whether or not you go through a process that is a dispatch from a hospital that 10 11 you may or may not get... availability and... and beds 12 across the system. Let's talk about that first 13 floor because now I want to get back into... into the 14 mindset of what happened during Sandy with... with a 15 variation of six to eight ten feet of surge that hit most of the neighborhood if not all the 16 17 neighborhood. And again for those who live in Red 18 Hook you know exactly what we're talking about. And

NORA MARTINS: The first floor will just be entry level at grade... which are at grade to allow handicapped accessibility and that's in compliance with the building code. Those entrances would be dry flood proofed meaning flood shield

essentially what will be going in the first floor?

Can you just repeat that for everybody?

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that would be stored on site and employed in the event that a flood is predicted. There would also be at grade parking that would be wet flood proofed allowing water to flow through the site. Those are the only things that are at grade. The design flood elevation is 13 which based on the site's existing grade would be five and half feet above grade. The only thing that would be located there, nothing the nursing home, that would be the ground floor of the ambulatory diagnostic and treatment facility. The first floor of the nursing home doesn't begin until 15 feet above grade.

that's... that's an important thing to just kind of note that... that so much... so much property is essentially offline and comes with entrance and exit space for... for... and which is what you have to do in a flood plain. Codes... now we know better. And essentially if you want to do anything you kind of have to do it this way. So I want to kind of shift over to the consultants that you brought with us today that have kind of been thinking about this a lot post Sandy, had your own experiences with both the state and now in your... in your private

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practices. So I... I guess what... what I... I want to ask you all today is when you think about... about designing I'm assuming that... that you can design out of anything right? Is... I'm just trying to understand if there's anything that... that you can't prepare for in moments of crisis when we're thinking about climate change. And one of those things we've only talked about is flood. But you're saying that any... you can kind of essentially design yourself out of anything from a flood.

ROBERT LIMANDRI: Yeah so I think we should sort of step back. And I know that we've... we've really focused on flood shields and may... keeping the water out. But essentially in... in the codes now there is a... a number of enhancements that are there sort of we... what we called during the event and then sort of what we call sort of day two and that's what these guys talk about. So for example when we talk about making sure that there's power one of the things that we all learned during Sandy was... was that it really didn't matter that the flood went away is that we couldn't actually turn on the Con Ed you know power from the street to the building because those... those lines were

2	compromised. In this scenario for example there is
3	a way for you to deliver additional fuel to the
4	building so that you can continue to run the
5	generator for emergency services. Now it's not to
6	say that you know part of the plan is to make sure
7	that there's notice, people are actually evacuated,
8	and sort of during the normal course of business
9	during a crisis event these guys have actually gone
10	through a very methodical way to do that. But be
11	that as it may at some point they have to come
12	back. And the idea is to make sure that that
13	building is there for them when they come back. And
14	one of those items for example is to make sure that
15	you could actually plug in and supply additional
16	fuel from the street directly to that generator for
17	days, weeks, and months, not necessarily just 72
18	hours or or you know 150 hours. The idea is and
19	so there are many of these items that we identified
20	and those are required now through this appendix G.
21	And those items have been covered and we've
22	identified those to make sure that if they are not
23	already on the plan that they will continue to make
24	sure that they reach the final design document.

consultants do any kind of stress testing that
essentially replayed the scenario from Sandy and...
and... and essentially take the systems that you've
designed and went through that exact same scenario?
Not that we're going to get the exact same thing
but... but was that scenario offered as a... as a
response to the current system that you're building
in this nursing home?

in a interesting historical note prior to Irene the city of New York have never called for an evacuation of nursing homes and hospitals in its history. And so it was from that event again, not Sandy, that we actually saw what was involved in actually getting people out of a facility. So the way that we've conducted this review is to take the FEMA standards, to take the building code to New York City, to take what the state has required for municipalities and from the Department of Health and take a look at what they've said facilities should comply with. And you know what's... it's difficult in these types of events is that we always take a look at the last event as a thing we

plan for. Yet you know we've had a tornado in Brooklyn. You know we've had several feet of snow. Sheltering in place as well as evacuation are all options that should be on the table. I would argue that at a facility that is built from the ground up with this type of strategy in mind and concern is the best place to have fragile seniors. So... because you can anticipate what types of stresses have... have occurred not just from a flood, not just from a storm surge.

brought that up. That's where I was going. So I'm going to jump right over to that. Because you're right the planning is not just for the last storm though I think the last storm is... is in our... in our hearts and minds right now. But we're talking about essentially loss of electricity for some time, considerable amounts of time. And I guess what I'm trying to point to... I'll just get right to the point, is that essentially there's a provision for a 72-hour generator that is currently in place now. You can essentially run the facility for 72 hours after that. But there's expectation that a kind of continual fueling system... whether it's a surge that

2 requires that across the city or a power outage of 3 some sort that will require multiple days. And for 4 Red Hook, if anybody was in Red Hook, some places 5 were out of electricity because of what you talked about, that connection that took a while for us to 6 7 repair for over a month. That... that is what we're 8 talking about as far as the kind of provisions that are necessary to hold the facility in tact so that people have something to return to. And that... that 10 is what I think is critical to understand is that 11 12 that fuel was not readily available across the 13 city. We do not have that ability. This was a 14 crisis moment. And we can plan for a crisis moment 15 like this be it a flood or just down and power 16 outages but the... but essentially what I'm trying to 17 point to, everybody here, is that we're putting 18 another facility in a vulnerable... we're putting a 19 facility with a vulnerable population in a 20 vulnerable location that we know is going to get 21 worse before... it's going to get better and probably 2.2 will not get better, talking about climate change. 2.3 And we're putting a facility that's going to require resources that are right now being taxed by 24 the current nursing homes that are in flood zones 25

2 now. That's... that's the point I'm trying to make.

3 And I'm curious to see if you've kind of stress

4 test... tested this facility in how you designed this

5 facility in a resilient post Sandy world.

JAMES SHERRY: So a couple of thoughts.

7 So the facility doesn't exist yet so it can't be

stress tested but the plans have certainly

undergone...

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COUNCIL MEMBER MENCHACA: So the plans...
so stress... okay so let me resay it in a sense... let
me restate that. Have you stress test the plan?

JAMES SHERRY: We have. We've examined all the plans that have been prepared and compared them to what the FEMA requirements are and what the New York City building code requirements are. And they... and they in our view... reasoned view of myself, Michael Balboni, and Joe Bruno they comply with those things. And those are... those are new standards that have been brought about as a result of what we've learned not just from Sandy but from other storms. Your point on fuel and its availability is certainly well remembered by anybody who was on a gas line or in search of something. So I could speak to you a little bit

2 about both state and city efforts that have taken 3 place subsequent to Sandy as a result of that 4 inconvenience and... and the public concern about 5 that. So the state has set up fuel reserves that exist both downstate and upstate that would be 6 available to... for commercial purposes to help ensure that there is a fuel line moving. What 8 happened... the major issue with the fuel was the closure of the port which kept the fuel from coming 10 11 in. But then in addition to that even if the fuel did come in the gas stations did not have the 12 13 capability of ... they didn't have power to pump it. 14 So the New York state Energy Research Development 15 Authority sponsored grants... this is... information is 16 widely available in terms of neighborhood by 17 neighborhood which fueling stations now have backup 18 generator powers. There's a state funded program in 19 partnership with gasoline retailers to ensure that 20 their fuel deliveries if they receive them they'll 21 actually be able to pump them. In addition to that the New York City office of emergency management as 2.2 2.3 part of its well-known playbooks as... as they refer to them have a fueling group borough by borough to 24 25 maintain emergency services to make sure that

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police, fire, EMS vehicles also have dedicated access to fuel so that they can continue to respond to emergencies. So in the same way that the events of Irene led to improvements in the e-fines in the patient tracking system there are a whole host of initiatives, programs, and resources that have been put behind other areas including the availability of fuel.

COUNCIL MEMBER MENCHACA: Thank you. And I think... I think that's a really great point to the planning that's in effort right now. City state and federal and the long term planning that we're doing right now to kind of think about facilities that we have the opportunity to make decisions on today to not put them into places that are vulnerable and not have to require a sense of ... of new supply lines to a vulnerable population. And so my next question is... and... and I think... I think you're... you're helping make the point on the evacuation planning. And... and I remember the difficulty that Mayor Bloomberg had in making that decision. There was a little bit back and forth if you remember... everyone stays in place. It was after Irene. We all ... we all thought we were going to be fine. It was going to

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be another Irene until the reports came in late ... when there was a late evacuation but allowing for people to... to shelter in place. Those decisions are the most difficult decisions to make as an elected official. Those are not decisions that you have to make. This is a decision that the mayor of the city has to make whether or not ... or the governor. And ... and so I guess what I'm trying to say here is that ... is that will nursing home X and we'll talk about Oxford, comply with the ... with the ... with the recommendations or will you always evacuate no matter what? And so can you... can you talk to us a little bit about what process Oxford will take in its plan for evacuation in... in light of another... another crisis moment if you will?

MICHAEL BALBONI: Evacuations in New
York City must be coordinated through the Office of
Emergency Management but in consultation with
Department of Health there is a continuous
conversation literally up to the minute as to what
zones are being evacuated. If you recall again
going back to Irene that was really our study case
the first... zone one was... was going to be evacuated.
And they told everyone okay let's go to... let's move

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your patients into zone two and zone three and if they... then they said no no no, we're going to move... we're going to go to Zone three and you have to get out of zone one and zone two. The problem with that kind of progressive decision is to what zone to evacuate caused tremendous disruption in terms of the receiving facilities. And also back then we did not have anywhere near the robust patient tracking that we have now. So there was this huge concern from families who would call in the next day saying where's my father. You know... So again from that scenario we've learned that yes you have to have identified facilities which this plan does. You have to have the relationships to make sure that that receiving facilities are capable of taking these position... these ... these patients, which is what this plan does, and recognize the fact that the individual facility doesn't make the ... the decision to evacuate in a widespread situation. They would if god forbid there's a fire, god forbid there's a localized event. But in terms of the broad based evacuation that's going to be done in consultation with the Office of Emergency Management and the Department of Health. And again

2 this plan meets all the criteria that we've learned
3 since Irene and Sandy.

COUNCIL MEMBER MENCHACA: Where... where are the facilities for evacuation now? What is the plan? Where... where do these 200 beds go?

MICHAEL BALBONI: So... will...

COUNCIL MEMBER MENCHACA: Okay.

MICHAEL BALBONI: ...read the list.

NORA MARTINS: I actually...

when they find that let me just... let me just add something. We really haven't talked about it but I think we keep talking about the plan. There is a requirement for an emergency preparedness plan and that is required because of the occupancy level, it's an I2 occupancy which is by the building code. And that EPP as... as it's known as, the EPP is... is required to have specialized personnel and is required to have it be written down. And that's something that these gentlemen have worked on prior. So the plan that they're talking about is the emergency preparedness plan. It is required by code. It is required for an I2 occupancy. And

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2 that's something that is being governed by the
3 code.

NORA MARTINS: Sorry...

5 COUNCIL MEMBER MENCHACA: Yes, thank

you.

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NORA MARTINS: I think an important thing to add is that while this should all be done in consultation obviously with the New York City Department of Health and OEM they have... they will make that determination in light of what happened during Sandy and the lessons learned during Sandy. And I think it's fair to say that the decision to evacuate would be made earlier in the event that it... an event similar to Sandy or greater than Sandy is anticipated. The receiving facilities are New Carlton Rehab, Bedford Center, Brooklyn Center, Brooklyn-Queens Nursing Home, Laconia Nursing Home, and Abigail House. These are all located... they're mainly located in Brooklyn. There's also ... Laconia is located in the Bronx and Abigail is located in New Jersey. They all...

CHAIRPERSON RICHARDS: Can you... can you

NORA MARTINS: Sure. ...happy to do...

send that list over to the committee as well?

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COUNCIL MEMBER MENCHACA: Thank you.

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evacuation plan; essentially what we're saying is

And... and just to... to kind of clarify the... the

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that you have a spot in these places now that are

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not essentially allocated to anybody else and... and I guess what I'm... I'm remembering and... was Oxford

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Nursing Home a... a site... a receiving site?

NORA MARTINS: Yes it was.

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COUNCIL MEMBER MENCHACA: And

essentially we're removing a receiving site from

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12 | the system and adding more pressure to the system

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as well. And I just want to make sure that people

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understand what we're... what we're talking about

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the... there's major preference I think not to put a

here is that we're... it's currently situated where

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nursing home in a flood plain or removing a

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receiving site from the system itself. But you're

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saying that you have guaranteed space in these

facilities that you'll send us... the... the committee?

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NORA MARTINS: Right. They have space.

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They each have space for between 25 and 50 beds.

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This doesn't mean that they will hold 25 beds open

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in the event of an emergency. It means that they

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will take in 25 patients as receiving facilities

did during Sandy setting up temporary space for						
them, obviously filling any beds that are available						
at the time but you know maintaining they have						
adequate space to put in extra beds in rooms which						
would which was a situation during Sandy and would						
be the practice here. While Oxford was a receiving						
facility they're so severely space constrained						
currently. They have five bedded rooms. They are by						
no means an ideal receiving facility. This facility						
while it will be located in a flood zone really						
would serve as an asset to the community. While it						
does serve a frail and vulnerable population that						
population already exists in Red Hook. That						
population lives in the Red Hook houses. That						
population lives on Van Brunt Street. That						
population lives in homes that are not flood						
resilient and would not be orderly evacuated by a						
nursing home operator that's been doing this for 50						
years.						

COUNCIL MEMBER MENCHACA: I'm going to pause here. I'm going to hand it over to Chair Greenfield and then I'll... I'll end with some questions.

CHAIRPERSON RICHARDS: Chair Greenfield.

Τ	SUBCOMMITTEE ON ZONING AND FRANCHISES 14
2	COUNCIL MEMBER GREENFIELD: Thank you
3	Mr. Chairman. Thank you Council Member Menchaca. I
4	just… I'm a little confused because we're fortunate
5	enough to have some of the primitive experts on our
6	panel so we're going to take advantage of this
7	opportunity… former homeland security director, a
8	former billings commissioner. So why don't we just
9	get a… I'm trying to understand a little bit more
10	just big picture and then sort of focus in because
11	I think the council member raises an important
12	point. How much of New York City is in a flood
13	zone? Roughly, ball park?
14	JAMES SHERRY: We we know that New
15	York City is a coastal city. It didn't often think
16	of itself as a coastal city but it is understood
17	very recently that it is.
18	COUNCIL MEMBER GREENFIELD: So good
19	portions of New York City are going are within the
20	flood zone, is that fair? Maps as you mentioned
21	MICHAEL BALBONI: Actually no, flood
22	zones are not
23	COUNCIL MEMBER GREENFIELD: Yes.

MICHAEL BALBONI: ...the map itself, the

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surge maps.

2 COUNCIL MEMBER GREENFIELD: Yes.

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MICHAEL BALBONI: Okay they changed obviously...

COUNCIL MEMBER GREENFIELD: That's right.

MICHAEL BALBONI: ...upon the severity of the storm itself and so you have different gradations.

 $\label{eq:council_member_greenfield:} \mbox{ COUNCIL MEMBER GREENFIELD: That's } \\ \mbox{right.}$

MICHAEL BALBONI: And... and so again in a category five hurricane a great majority of the city of New York would be in a... [cross-talk] flood zone.

portions of the city are within a flood zone. We don't have the exact numbers but will certainly...

we'll... we'll look it up and get back to folks. And so when we're thinking about planning for a future where we all agree... at least most of us agree that there is climate change and that we are seeing weather as you said Senator... Director... whatever the former official title is, I'm going to go with Senator because it sounds better than Director. And

impact on a structure. Is that fair?

of confuse is... so what you're saying is that you're

confident that the current plans would in fact take

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into account if there was a terrible event? So
let's just go through that for example. So if there
was a hurricane, let's say a Sandy, right. So if
there was another Sandy in this neighborhood and
this facility was there run us through what that
would mean for that facility. Would that facility
be evacuated? Would that facility be able to stay
there? Would they have running water and electric?
Because to be fair we all have in my district as
well I was actually fortunate because where I live
in my district it is relatively high ground but
that's relatively rare. But meanwhile a few blocks
away people were getting flooded and I actually
spent my first days with with the volunteers at
public schools that were converted into shelters
for people including some of whom were my residents
and many of whom were not my residents who live in
Coney Island helping them. So I'm trying to
understand because obviously it's scary say oh
we're going to have a hurricane and nobody wants to
have what happened happen again. So 200 200
seniors, our responsibility, we intend on voting on
it. What would happen in a scenario if there was

2 another hurricane Sandy in this location to this
3 particular building?

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MICHAEL BALBONI: Sure. So there would be an evacuation and that's what so important about the... having locations to transfer the patients. But one of the things in some ways having a hurricane is an easier event to respond to then having something that... like a microburst, you know line wind, hur... tornados, you know a... a massive storm that comes from a blizzard where you don't anticipate a snowfall amount. So there... there are many different weather conditions that can cause tremendously unforeseen emergency situations. And you can't build... as policy makers you know your challenge of course is to... how do we apply what we know on building standards. Because if you went and you did a... you know 100-year storm and you predicated everything upon... upon Sandy well then no one would be living in the Rockaways. Everyone would be out of there.

 $\label{eq:CHAIRPERSON RICHARDS: Hey I represent the Rockaways.}$

2 MICHAEL BALBONI: No I'm saying... [cross-3 talk]

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saying?

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COUNCIL MEMBER GREENFIELD: ...for Donovan Richards. You better be careful there Senator.

MICHAEL BALBONI: You know what I'm

COUNCIL MEMBER GREENFIELD: Yes.

CHAIRPERSON RICHARDS: Yeah.

MICHAEL BALBONI: So... that ... but we can't build to that. And then there... there are no models that require that. What the models do as they say based upon a certain period of time what are the resiliencies we can do? Some of the ironies Councilman Menchaca in this particular project is we don't get a chance to build to these standards from the ground up. We go and we rehab. Which means that there's always imperfect... trust me of the 80 facilities I've seen a lot of imperfections. And a lot of places whether it's on the shore line or it's in the city you still have lots of challenges in how you operate during an emergency. So here we actually have the opportunity to come and start new and build this in a way that's truly resilient and

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protective of the patient's safety. Hopefully I was
responsive to your questions Council Member.

COUNCIL MEMBER GREENFIELD: So... somewhat responsive. It's okay. Former politicians still have it in them, it takes years until we can get ... [cross-talk] all the answers that we want. But yeah so far you're doing okay. I guess my guestion... my question really was in relation to this facility just run us through a few scenarios just so that we all have an understanding. So god forbid there's another Sandy. We're going to evacuate. When they come back what kind of facility are they going to find over here? Is the facility going to be in tact? Is it not going to be in tact like we saw in places in Sandy where they didn't have heat and electric? Will they be able to come back in? What are you doing that would allow them for example in that case to come back in? That just... I'm going run you through two or...

MICHAEL BALBONI: Sure.

COUNCIL MEMBER GREENFIELD: ...three scenarios, that's scenario one. Hurricane Sandy type storm, we evacuate, do they have somewhere to come back to now?

MICHAEL BALBONI: Right. Council Member						
that is exactly the point of resiliency right? To						
be able to come back… Because this is their home.						
And so the steps that have been taken in this						
architectural design are the best that I've seen						
from a new building perspective.						
COUNCIL MEMBER GREENFIELD: I'm a						
layman, explain that to me and to						
MICHAEL BALBONI: Right.						
COUNCIL MEMBER GREENFIELD:the people						
who are watching at home						
MICHAEL BALBONI: So no there						
COUNCIL MEMBER GREENFIELD:what you're						
doing						
MICHAEL BALBONI:what we see after						
Sandy.						
COUNCIL MEMBER GREENFIELD:and why						
that would be better.						
MICHAEL BALBONI: If you went into some						
of the… some of the facilities outside of New York,						
even like Long Beach had a personal viewing of one						
of the hospitals there where they had the ground						
floor was where they had their their fuel oil. It						

flooded and caused a huge environmental issue

COUNCIL MEMBER GREENFIELD: ...sleeping?

MICHAEL BALBONI: Yes.

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2 COUNCIL MEMBER GREENFIELD: So there's 3 not going to be any residences on the first floor?

MICHAEL BALBONI: That's correct.

COUNCIL MEMBER GREENFIELD: Okay so let's... run me through another scenario, a blizzard, freak blizzard, two feet of snow, three feet of snow falls... how does this impact this facility and what have you done to mitigate that?

MICHAEL BALBONI: So the ability to shelter in place for 72 hours, of having a fuel... having a dedicated fuel system on site, be able to keep up the electricals, hopefully you have enough advance warning that... well they... as a nursing home the challenge is always do you have enough meds, do you have enough food. And there are... the Department of Health requirements that say you got a staff of...

COUNCIL MEMBER GREENFIELD: No, I understand. I'm referring to the actual building envelope.

MICHAEL BALBONI: Well the building itself... from... listen I... I've not... again because the building is not developed yet and because I'm not an architectural engineer I've not been able to say that this building will withstand wind better than

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anybody else but there are certain ratings that the building code requires that... sure we'll know that better than anybody else. And it's our understanding it meets all of those criteria.

COUNCIL MEMBER GREENFIELD: Commissioner did you want to ...

ROBERT LIMANDRI: Yeah. So let me just back up on your... your first ... your first scenario. After the building is evacuated flood shields go up, we drud... we dry flood proof and we make sure that we withstand not only hydrostatic pressure from the sides but also from underneath from the foundation. There are no below grade opportunities for water to exist. When they come back they... they pull those flood sheets... shields off and they will be able to go back and utilize it. And the elevators... the mechanicals are raised above the design flood elevation. The generator is above. The storage capacity is above. There is a long list and it is in the report of all of the items that need to be also during construction need to be inspected to make sure that it does follow the... the plan. In that scenario they will come back to a building that has the ability to withstand this normal

SUBCOMMITTEE	OM	ZONTNG	AND	FRANCHISES

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conditions from any building code. I think one of the points that was made was... is that because it is built according to the 2014 building code not only are you getting the flood resiliency and all of the appendix G opportunities for upgrades but you also are getting latest I... code that has been adopted in New York City which means that there are no variances as if you were going to renovate a building in... in any other part of the city. So for example wind loads and... and structures for windows on the building envelope... the rooftops... all of this has been designed at a higher level than a building that was built in for example in 1968.

COUNCIL MEMBER GREENFIELD: Run me through a scenario if there is a massive blizzard or god forbid a tornado on this building. Is this better equipped than other buildings, current building, or other buildings that are...

ROBERT LIMANDRI: Sure so...

COUNCIL MEMBER GREENFIELD: ...designed.

ROBERT LIMANDRI: Yeah. So most of... most of the buildings in 20... that are being designed to 2014 code are building at a higher standard. And they're more specific. So in cases of the building

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code not to get into too much detail there have been times where the adoption of the 2014 code has been much more specific and requires designers to be able to provide more detailed information to prove that they're meeting the current codes. So for example when we talk about wind loads the analysis of those wind loads is a more detailed requirement and has to show it to the building's department where as... passed... did not.

COUNCIL MEMBER GREENFIELD: Okay. Thank you very much.

MICHAEL BALBONI: Thank you.

CHAIRPERSON RICHARDS: Thank you. And that's due to the work of this city council the great standards that we passed I know backflow devices is one of my bills and I believe thicker windows for hospitals and nursing homes in the case... in the event of a storm but Sandy taught us a great deal. We're going to go to Council Member Reynoso for questions.

COUNCIL MEMBER REYNOSO: Thank you

Chair. Just wanted to ask some questions. So one

I'm a... I'm not... I can't stand mixed use development
because it just ends up turning residential every

2 single time. Very rarely do you see a mixed... a... a

3 zoning change that maintains any level of

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4 manufacturing. So in this one case why even have

5 | the MX and not just request residential?

NORA MARTINS: Thank you. Good question.

7 The reason for the MX... something that city planning

8 likes to do is a transitional buffer zone. The

9 reason is we're not building residential. We're

10 building community facility here. The MX made

11 | sense. It has unlike just a straight R6 residential

12 | it has other restrictions that make it appropriate

13 when you are... have some adjacency to manufacturing

14 uses. For example, here window wall attenuation has

15 to be higher. Your building height is capped at 110

16 | feet currently in the M21 zone or in an R6 as long

17 | as you set back you don't have that same maximum

18 | building height cap. So that's... those are the

19 reasons beyond just use why that zone is

20 | appropriate. The other reason is because the Oxford

21 | Nursing Home is fully committed to building this

22 project. They've been do... they've been in this

23 process for 13 years. But should some unforeseen

24 circumstance prevent the nursing home from being

25 | built the MX designation would allow conform...

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manufacturing or commercial to go on this site, would allow residential as well which is why Oxford is willing to commit to a restriction to not allow residential on this site.

COUNCIL MEMBER REYNOSO: But I think

we're... we're all familiar with the fact that the city of New York has a limited legal opportunity to... to hold you accountable for guaranteeing that this be a nursing home, that even through a restrictive deck we can see that you guys can still do residential right? The zoning, the zoning law is the way we restrict you, not necessarily through a restrictive deck or a deed restriction. And we... talking nursing homes we can all talk about Irvington and how that happened. So the level of confidence we have in the ability of the developer to you know keep their word outside of any legal action is almost non-existent. So I just want to be very clear that when we push for a zoning like MX that I just see that eventually this will become residential. Whether it's now, whether it's in ten years, the future council members are going to have to deal with it. So I'm extremely concerned about one, allowing MX to... to play a role in this

COUNCIL MEMBER REYNOSO: Mm-hmm.

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NORA MARTINS: And then that's the building on Conover Street directly south that you're talking about.

COUNCIL MEMBER REYNOSO: And why do you guys need a R6 instead of a R6A or B so that we can restrict more height?

NORA MARTINS: The reason is the floor area.

COUNCIL MEMBER REYNOSO: ...more...

NORA MARTINS: So the project right now is about 157,000 square feet. That's a 3.94 FAR. They combine R6A and R6B zoning district which is what the borough president recommended would only allow a two in the R6A and a three in the R6B zoning district. So even combined it's not enough to be able to support the program.

COUNCIL MEMBER REYNOSO: To support the program.

NORA MARTINS: Right.

COUNCIL MEMBER REYNOSO: But in the case that this would suggest become a residential building...

NORA MARTINS: The zoning district... it would be lower. The permit... maximum... floor is lower

1 SUBCOMMITTEE ON ZONING AND FRANCHISES 2 NORA MARTINS: In the straight R6 I 3 would have to confirm that. In the current... in the MX5 it's 110 feet and we're proposing 89 feet. 4 COUNCIL MEMBER REYNOSO: Right. I quess ... I guess we're... we're... 6 7 NORA MARTINS: Right. COUNCIL MEMBER REYNOSO: ...we're talking 8 9 differently. 10 NORA MARTINS: Right I have to... I'll have to confirm that. 11 12 COUNCIL MEMBER REYNOSO: Right. What I'm 13 trying to say is that I do think that there's a height restriction that's a lot higher than 110 14 15 feet. NORA MARTINS: No no I agree. I agree. I 16 17 agree… [cross-talk] COUNCIL MEMBER REYNOSO: But ... so that's 18 19 a 11 story building. But if we keep it R6 and I'll 20 have my folks talk to me to clear it up. I have an 21 R6 in my district that is going much higher than its 110 allowable because they're building parking 2.2 2.3 lots around the area and then open space... they

condensed the building to one little lot and are

going really tall. And it's completely out of

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context with the neighborhood. Will an R6 allow for that to happen here in this building? And what I'm saying is I think it will. If you guys wanted to condense the density within a smaller square footage it would be able to go taller and make ... could you imagine any building above 12 to 15 stories in this side and how out of context it would be and how... what impact that would have on the majority manufacturing district that is along the waterfront. And I just want to say 20 years ago this wouldn't even be a conversation because the manufacturing portion would be a lot better protected or because of the... the intrusion of residential time after time after time after time eventually in 10 to 20 years we'll be talking about rezoning the waterfront to R6 or MXR6 and that's what I'm trying to prevent. And this is not an ombudsmen... and ombudsmen opportunity here or any buffer zone. Once you build this nursing home you will in fact be displacing or contributing to the speculation that is already existing in most manufacturing districts. You will be exasperating that speculation if this gets built there. And once... and... and so everyone here that's talking

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about the jobs the jobs we're... we're... that we're putting at risk is everything in the waterfront. So this is not just about gaining jobs. This is about losing jobs in the waterfront as we continue to have speculators that keep their buildings vacant in an effort to eventually try to convert it into residential. So Council Member Menchaca you know in deference to... to you and to your district I will always vote as you see fit for your district that it would be... I'll be hard pressed as a advocate for manufacturing to allow for any zoning that isn't protected... that doesn't protect the... the entire manufacturing district and I don't think that this does that at the moment.

COUNCIL MEMBER MENCHACA: I agree.

COUNCIL MEMBER REYNOSO: Thank you.

CHAIRPERSON RICHARDS: Well I want to thank you all. Any other questions... oh.

council Member Menchaca: A final serious of questions and... and a kind of final thought. And I want to make sure that we hear from... from our residents and people who came to speak today. But can you remind me the... the land purchase price when you first got it in 2013 and the current

correct. We either build in our flood zones in 2 3 places that have historically been... and we... we look back to the surge of 20... of 2012 for Sandy or ... or 4 5 we begin to mitigate through this to allow for these properties to still be active in some way. 6 7 And I guess my main point is that... that all the scenarios that we're taking into consideration 8 right now we... we have to remember that we're making the scenarios for... for a very... one of the most 10 11 highest... the highest vulnerable population in the 12 city. And these are our cities. And... and so it's 13 one thing to mitigate an industrial business and 14 another thing to mitigate a nursing home. And this 15 is... this is a... this is the seriousness of this 16 conversation, at the core of this conversation in 17 my... one of my concerns. And so we are thinking 18 about it as a city. It's going to take years before 19 the integrative flood protection plan comes to Red 20 Hook. All of us are engaged in that conversation and there are a lot of resiliency plans. But we're... 21 this... and this... this grid, the electrical grid for 2.2 2.3 example goes down often. To bring a facility like this is... is I think irresponsible. And so with that 24 said I think I'm going to ... I'm going to want to ... I 25

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have a lot of questions but I think... I think we want to make sure that we hear from folks. I know we're losing a few and I want to make sure that you have the opportunity to testify and for me to listen to your voices and... and... and to... to... to the science for 1199 I'm with you. We want a Brooklyn nursing home and I'm with you every step of the way to make sure that this happens in this borough, just not here, not here in... in Red Hook. And I'm ... I'm really open to... to kind of continuing the conversation with the consultants because this question is not just for Conover Street. This is about preserving manufacturing. As Council Member Reynoso said. And making sure that when we mitigate, we mitigate not vulnerable populations but populations that can withstand and survive the inevitable climate change... changes that we're seeing today. So thank you for your time today.

NORA MARTINS: Thank you.

CHAIRPERSON RICHARDS: Thank you all for your testimony and thoughtfulness. Thank you.

Alrighty so we'll now begin calling the public to testify on this issue. And I'll start with the first panel; John McGettrick Red Hook Civic

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Association, Robin Goeman or Goomen... Goeman,
Melissa Stewart, Dave Shinkle [phonetic]... David
Sheinkopf Pioneer Works. Alright we'll call Gabriel
Florins as well to come and Pioneer Works. So
Gabriel Florins, Melissa Stewart, Robin... oh no
Goeman had to leave right? And John McGettrick,
McGettrick, Red Hook Civic Association, and David
Sheinkopf... no... David Sheinkopf Pioneer Works...
you're here? Okay. John McGettrick? No? Okay
Gabriel Florins we have and Melissa... we'll call one
more. Oh that's all... okay got it. Alrighty you may
begin. Please state your name for the record and
who you're representing and then you may begin. And
we're going to give each person two minutes.

ROBIN GOEMAN: Good... good afternoon

Council Members. My name is Robin Goeman. I am an elder law attorney in practice in Brooklyn. As such I work with seniors and their families and also...

I'm also the guardian for seniors and do a lot of work with nursing homes and vehemently oppose placing a nursing home in a flood zone. Right now bed for bed 11 percent of our nursing homes are in mandatory evacuation zones in Kings County alone.

And that doesn't include five assisted living

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facilities Both Sunrises, Waterford on the Bay all of these facilities that are already in mandatory evacuation zones. And to place another 200 beds into the mandatory evacuation zone and remove 224 beds from a potential receiving facility just does not seem like very good long term planning for quality of life for... for your... what I would like to call New York's frailest. We aren't just talking about seniors. We are talking about the frailest of the frail. We are talking about people who can no longer live in a community apartment even with home care. We are talking about people who have to be transported with assistance, one on one, whether it's in an ambulette or a car or an ambulance. This is not a normal population. And so we are suggesting that we lose our manufacturing zone in this particular block and that we place 200 of New York's frailest into this place and that that's where we should take care of them and that they should be the buffer to the M21 which is apparently the most heavy manufacturing level. And how does that work? How does that solve the larger planning goals of ... of the city? I think that this project has a number of problems and the ambulatory center

I really doubt that a neighborhood with a population of 10,000 people can support an eight story ambulatory care center without lots of other patients being bussed into the neighborhood which is a peninsula. The plan just is not very... it's not very well thought out and I... I would really urge the council to not look at this as a... a good long term plan for our New York's frailest or... or for Red Hook.

CHAIRPERSON RICHARDS: Thank you.

MELISSA STEWART: Hi, my name is Melissa Stewart. I'm a resident of Red Hook. I'm an attorney and I have a master's in community regional planning although I don't practice in that area. I do have a sense of what it takes to build a project like this. I live on the corner of King and Van Brunt. King and Van Brunt is a New York City pass through. This is directly adjacent. It's on the block where this project would be built, is a city pass through for our eighteen wheelers which is very important to the manufacturing in Red Hook. Every single morning almost... you see this. The 18 wheelers have a hard time turning. I have multiple pictures I'll submit to you. They... they have a hard

1 2 time getting through. There's a traffic jam 3 already. If you're going to add a facility that's 4 going to have ambulettes coming in nonstop and we haven't see a... an updated traffic model which would show what... what... how many ambulance would be 6 7 affecting the area. The... this is a problem already. 8 It's going to, in my opinion, lead to a further diminishing of the manufacturing in this area because they're going to want to get rid of the 18 10 11 wheelers passing through this area. Sewage is a 12 huge problem on Red Hook today, not just after 13 Sandy, today. Two years ago I moved into an 14 apartment a block away and within 12... the first 12 15 days I was there, there was a rain storm, it was a 16 30 minute rain storm. I had three inches of raw 17 sewage in my living room and kitchen. That was a 18 Tuesday, it wasn't a hurricane. I know many 19 residents in Red Hook who have recurring sewage 20 problems. Oxford could build the best most high-21 tech facility ever, they can't quarantee that it'll be able to flush the toilets in... in these types of 2.2 2.3 events. And I just want to say I have no doubt that they will build the most resilient, most high-tech 24

amazing building. But imagine if they put that

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2 building in a non-flood zone in Brooklyn. That 3 would truly be a visionary, a forward looking... that would be an asset to the city. One of Oxford's own 4 5 workers... he described his experience working as a receiving unit at the current Oxford Facility as 6 traumatic. He said that... that everyone had to stay 8 in place, that we had employees staying over hours. We had... they had... they had residents pitching in to take care of patients. That's ... while that's a 10 11 laudable thing and I have no doubt that... that the 12 people would step up and do what needed to be done that is not... that's not good policy. That's not... 13 14 that shouldn't be part of our emergency planning 15 for these vulnerable populations. And I urge you to 16 be visionary here. Climate change is not going away. Last month was the hottest April on record. 17 18 Please vote no against this project.

DAVID SHEINKOPF: My name's David

Sheinkopf, I work at Pioneer Works which is right

next to the proposed site. I'm a resident of Red

Hook. I'd like to speak a little bit about how this

will impact the culture and quality of life in Red

Hook. I know that from working... for the last four

years building Pioneer Works it's taken a lot of

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effort to bring free art and music, education, a public garden to the neighborhood. And this proposed build next to us would cast a figurative and a literal shadow on our institution. We have been working with the Red Hook initiatives digital stewards program for a number of years to bring job training that is actually meaningful and will be a major impact on the quality of life for young adults in Red Hook. And that has taken a lot of effort and is... it is not an easy thing to do. What we're up against is an organization that as Councilman Menchaca said has been sitting on this property for 13 years. And we... we know that this... this property has only had five jobs in those 13 years and that's an intentional move. And so when we look at the claim that this organization is going to provide jobs and provide beds for members of the Red Hook Community when there's no promise that either of those will actually happen. And at the same time we see it's an organization that has essentially taken this property off of the map and has made it unable for it to create jobs or any type of manufacturing for anyone in the neighborhood in order to... to prove that's it's

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useless right, to essentially... intentionally sabotage this area. That is a plan to take this off of the map for our neighborhood. And I think that ... to ask... for them to ask us to trust them that they would give us jobs or give us beds I don't think it's an organization that I feel comfortable trusting.

CHAIRPERSON RICHARDS: Alrighty. Any questions for the panel? Thank you all for your testimony... Oh Council Member Menchaca.

COUNCIL MEMBER MENCHACA: So I just want to make sure that we... we kind of highlight a couple pieces in the testimony specifically regarding the traffic issues and specifically on the infrastructure that is... can you tell us a little bit more about... about the... the frail... because I think we're talking about people but we're also talking about infrastructure. If anyone of you can kind of speak to that personal experience of living in... in the neighborhood as well with... with a facility of this size with an impact to the infrastructure itself. Because that's not something we... we necessarily talked about in the... the Q&A.

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ROBIN GOEMAN: I just want to say I... I live on the next block and in the aftermath of Sandy before Con-Edison was able to bring all of buildings online it took... it took two weeks from the transfer station that covers my block between King and Pioneer and the King Sullivan and the block over to Wolcott, the PS15 and those surrounding blocks are all on the same mechanism. And so even when other people were going back online it was two full weeks before we were connected back in by Con-Edison at the source.

MELISSA STEWART: And I would like to say that I've lived in the... in the site where I am on... on the corner of King and Van Brunt for two years, after Sandy, we've had the electricity go out for I have no idea why multiple times, at least five times. My son is six years old. He thinks that's normal to have to have candles for your house just on a sunny day. He really does. And I can't explain it why but I've lived in New York City for 18 years and I've never had any other unit go out. This time... it does. Something... there's... there's a serious infrastructure problem. There... I know lots of other people that wanted to be here

but couldn't because of work obligations that have electrical problems, that experience sewage problems. And... and while you know everyone here is... is for a nursing home we have 200 units... apartment units coming online in the next year in Red Hook alone. Nobody knows how that's going to be... how it's going to impact the... the current sewage situations and electricity. And then to bring another you know... the vulnerable population of the elderly in where Oxford can do all the resiliency planning in the world but they can't take on... they're not going to... I don't think they're going to... willing to take on the entire sewage problem in

them that actually. But anyway I just want to point out that there's a real infrastructure issue in Red Hook that you're experiencing as just residents in... in the neighborhood post Sandy. But now with... with a... like in a larger focus beyond the... the footprint of the... of the building you can build the most advanced building but when it connects to the actual infrastructure that you're going to see some

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Red Hook.

may proceed.

2	KAREN BROTTON: Sure. My name is Karen
3	Brotton. I am reading a testimony for Frances
4	Brown. She's the President of Red Hook East
5	Resident Association. Good morning Chair Richards
6	and Council Members and good afternoon Council
7	Member Menchaca. My name is Francis Brown and I am
8	the President of Red Hook East Resident
9	Association. Due to the very short notice of this
10	hearing I regret that I could not speak before you
11	in person today to voice Red Hook East's Unwavering
12	support for the proposed Oxford Nursing Home
13	Project in Red Hook. We need a nursing home in our
14	community. One close enough that family members can
15	visit. The proposed healthcare facility is an added
16	bonus. As the proposed primary and urgent care
17	services are much needed. There are approximately
18	65 hundred residents in Red Hook East and West
19	including many seniors and we have very limited
20	healthcare options. Oxford has kept up informed and
21	involved with this project since early last summer.
22	We are convinced of their commitment to build the
23	proposed nursing home and healthcare facility at
24	not one but two of my monthly meetings I asked for
25	a show of hands for those in support of the

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2 proposed nursing home. Every hand in the room was 3 raised. Red Hook is a true mixed use neighborhood. 4 It does have industrial and manufacturing uses but it also has thousands of residents that have lived here for decades that desperately need community 6 facility services and employment. As currently zoned for manufacturing 141 Conover Street is an 8 eyesore. It is not developed when an active business that generates jobs. The oxford project 10 11 however provides opportunities for not only 12 hundreds of temporary construction jobs but 13 permanent new jobs. In closing we have heard the 14 concerns about the height of the building, flood 15 resiliency, and traffic. But we believe oxford has 16 addressed these concerns and that they will ensure 17 the safety of their residents in the same manner as 18 fairway has and IKEA. They too were two entities 19 that a lot of people did not want in Red Hook. We 20 lived through Sandy. We are well aware of the 21 damage that Red Hook is still recovering from. 2.2 However, while people continue to make their homes 2.3 in Red Hook the solution is not to stop building but to build smarter which is exactly what oxford 24

is doing. Take Ikea for example, it was designed

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and built to withstand a flood and it did just
that. It was a hub for resident... for Red Hook
residents during Hurricane Sandy. In order for Red
Hook to thrive we must allow responsible
development of projects that provide services
needed by our community. The benefits of the
project include a nearby nursing home beds, a
healthcare facility, and job opportunities far
outweigh any possible concerns. I urge you to make
the right decision and approve this application.

 $\label{eq:CHARDS: Thank you for your testimony.} CHAIRPERSON RICHARDS: Thank you for your testimony.$

Thank you, Francis Brown.

PATRICIA SMITH: Good afternoon

Councilman and committee members. My name is...

Patricia Smith. I represent... 1199 Oxford nursing

home. Oxford Nursing Home is an outdated family-run

long-term care facility. Its currently

infrastructure no longer meets minimum standards

for providing quality care and remains open as

result of waivers granted by the state. To address

the... its limitation this home purchased a lot three

miles away in Red Hook Brooklyn to construct and

operate a new state of the art modern facility. To

address community concern about the over not
Oxford is amenable to restrictive covenant and will
provide luxury development this time. If the city
council denies this application Oxford Nursing Home
will be forced to close and if this happens 200
resident will be displace and disperse to other
facilities. Workers would lose their jobs. And the
Brooklyn and the city of New York will lose 200
long term care bed perhaps permanently. Our chip
will be created for for the families and these
residents who will be have to travel longer
distance to visit their love ones. Too many nursing
homes operate inadequate facilities. Denying this
application sends a message to nursing homes should
not expect to improve care to provide for these
residents. And this is often vulnerable residents
should not expect highest standards of care. And
that will possibly modern facility this that this
is not acceptable. In close in closing I wish to
stress that the Red Hook is an underserved
community lacking adequate healthcare services and
transportation in addition to transferring these
beds to Fort Green Red Hook Oxford is committed to
huilding a much needed ambulatory healthcare

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2 | facility to serve the residents of Red Hook.

3 Overall this is a unique win-win opportunity for...

4 for the community and Oxford. I'm here respectfully

5 appealing for the workers at Oxford Nursing Home

6 and the residents.

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CHAIRPERSON RICHARDS: Thank you.

MELISSA CHAPMAN: Hi, good afternoon.

I'm Melissa Chapman. I serve as a Senior Vice President for Public Affairs in the Brooklyn Chamber of Commerce. These comments are being brought on behalf of our President and CEO Carlo Scissura in support of the applicant's amendment application. The Brooklyn Chamber of Commerce is a membership based business assistance organization that represents the interest of over 22 hundred member businesses as well as other business across the borough of Brooklyn. As an advocate for job creation we are very pleased that this project will create approximately 600 construction jobs. In addition, approximately 225 permanent new and or preserved at the actual nursing home will be generated. This will be of great value to Red Hook as Oxford nursing home is committed to hiring within the community. An added value of having this

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facility in the neighborhood is that it will be able to serve as an anchor that will increase economic activity in the area particularly the attraction of... the attraction, sorry, and retention of mom and pop shops. In addition, the applicant's plan to establish a mixed use district will see an added economic boost since new businesses can be established nearby which will in turn provide more local jobs. Upon relocation to Red Hook the Oxford Nursing Home will also serve as a healthcare facility to residents providing a range of services based on local healthcare needs. We are aware that the Red Hook community has expressed some concerns about this proposed building but have been assured by the Oxford team that they have undertaken extensive outreach with elected officials and community stakeholders to solicit public comments about the project. In addition to the Brooklyn Chamber of Commerce this proposal has also received support from Community Board 6 and the city planning commission and received a resolution with conditions from the Brooklyn Borough President. As such we respectfully ask that this committee also lends its support to the project since its crucial

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2	to the survival of the Oxford Nursing Home and the
3	applicant is already heavily invested in the
4	project. Thank you so much for the opportunity to
5	testify on this matter.
6	CHAIRPERSON RICHARDS: Thank you for
7	your testimony.
8	PATRICIA SMITH: Chair, she wants to
9	know if she speaks in Spanish is there an
10	interpreter? Oh Carlos…
11	CHAIRPERSON RICHARDS: Carlos Menchaca.
12	PATRICIA SMITH:interpret?
13	CHAIRPERSON RICHARDS: Can you
14	translate?
15	COUNCIL MEMBER MENCHACA: I can
16	translate, yes.
17	CHAIRPERSON RICHARDS: Are you sure.
18	COUNCIL MEMBER MENCHACA: I can.
19	CHAIRPERSON RICHARDS: [speaking
20	Spanish]
21	COUNCIL MEMBER MENCHACA: [speaking
22	Spanish]
23	CHAIRPERSON RICHARDS: Okay, alright.
24	WANA NAVARIS: [speaking Spanish]

thank you.

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CHAIRPERSON RICHARDS: Thank you all for 3 your testimony. You have questions?

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COUNCIL MEMBER MENCHACA: Yeah I have a... I have a few questions. First I just want to thank you Ms. Patricia Smith for coming and... and bringing the voice of the workers. There's no doubt that the urgency for a better facility is needed. I'm with you on that. I think it's an important thing for us to think about the workers in this conversation. And so I quess what I... I'll ask you and really something that... that we want to work in... in collective... not just Oxford but all 1199 workers that are currently in, we're all evolving post Sandy. Could we work together to think about how workers understand themselves and their site specific locations and roles that they have both for taking on as a... as a site location from... from nursing homes in the flood zones and then those workers in flood zones themselves. And is that something that's... that's happening at 1199 right

PATRICIA: That is something you heard from Mr. Balboni and Mr. Balboni is one of guys who work along with 1199. And as over the years since

now and how can we work together ...

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2 Hurricane Sandy and Irene we have been much more 3 involved. There has been training with our members... constantly to help improve their resiliency in 4 5 terms of addressing the needs of the residents and evacuation and everything. But in... like you said 6 earlier we live in a flood zone. New York City is surrounded by water okay. And is... if it is not in 8 Red Hook it is happening in the Rockaways, it is happening in Coney Island you know... and it's 10 11 happening all over. What we are trying to do is to make sure what this nursing home is going to be a 12 13 model to the rest of nursing homes in order to take 14 care of the residents. Because in today or tomorrow 15 it belongs to none of us. We don't know where we 16 going to be wind up later and if I have to be in a nursing home I want to be in a nursing home where 17 18 I'm going to feel safe and secure. And this is one 19 of the nursing home where Oxford is committed to 20 put in with us and Coney Island, Red Hook, wherever it is it is needed. And that's what we do. 21

COUNCIL MEMBER MENCHACA: But I just want to underscore what you said which is you want to be in a place that is safe for... for you as a worker but also for... for the vulnerable population

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and placing a... a nursing home if we had a choice between nursing home in flood zone and nursing home not in a flood zone I'm assuming that there's a preference there of where we want to build our nursing homes of the future for resilience not just to the floods but for all the things that are on their way. Like specifically... and we talked about it, Mr. Balboni, or Senator Balboni spoke to, which is essentially micro grids coming down offline and... and electricity going down. So those are the kind of things that we're... we're talking about today. And I... I just want to get a sense from you on... on how we think about workers in this and where we can place nursing homes and preferences on where we do that if we have the luxury of time and the luxury of planning for a visionary citywide effort.

PATRICIA SMITH: Unfortunate we don't have that luxury right here right now.

COUNCIL MEMBER MENCHACA: So can you tell me...

PATRICIA SMITH: ...as you heard in my testimony what this facility has been... granted a way to keep its doors open. With the contingency, what this nursing home as to being place. And you

PATRICIA SMITH: I'm sorry.

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2 COUNCIL MEMBER MENCHACA: ...speak for the 3 Chamber, I'm sorry. I just...

PATRICIA SMITH: I'm sorry.

COUNCIL MEMBER MENCHACA: ...move.

MELISSA CHAPMAN: Well we see this as just a... a... another business. So we think that that being a business it will be generating jobs and we see it not just being a regular business but it can really serve as an anchor in the community. And so we don't just see jobs from the nursing home per say but we see jobs as a result of things that will be gravitated to the nursing home; people buying flowers, buying gifts for people that they visit, and how that can kind of spread out not just to the nursing home but to the surrounding small businesses. And we see it having a direct impact in terms of employment opportunities.

COUNCIL MEMBER MENCHACA: Thank you. And then... [speaking Spanish] ...in Red Hook. [speaking Spanish] ...in Walcott Street... Senior Center... [speaking Spanish] in Walcott... [speaking Spanish] in Red Hook. And so I'm asking a little bit about just her experience working in Red Hook where there's a... there was a nursing home that went

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through some tremendous impacts from Sandy and... on Walcott Street. Now it's somewhere else. It's a senior...

KAREN BROTTON: Senior Center.

COUNCIL MEMBER MENCHACA: ...senior center. Thank you Karen. And... and I'm asking [speaking Spanish] if she can tell us a little bit about where it is now and where... where it's located specifically in Red Hook.

WANA NAVARIS: [speaking Spanish]

translate that. I think that's just more like...
right... So this is... this is at 110 West 9th Street.
This is an... an... essentially a room or a building
next to the Miccio Center. And if you know Red
Hook, the Miccio Center and this new senior center
is outside the flood zone. And there's a real... and
I guess what I just want to kind of pull from that
is there was a real planning effort that NYCHA took
with residents to figure out where we replace the
nursing... sorry, I keep on saying nursing home, the
senior center, and put it into a place it will not
have impacts of a renewal and continued flooding
situation that Red Hook is... is poised to have or

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2 sometime in the future probably forever. [speaking
3 Spanish] Okay.

CHAIRPERSON RICHARDS: Thank you all for testifying. Alright we'll call the last panel now. Barbara Smith, Lilly Marshall, Mickey Reed [sp?], Robert Loxwood... Loxford, oh Loxford Bier, Beer... Bieber got it, Robert Bieber and Betty Brown. I got four out five right this time. Betty Brown, Robert Bieber, Mickey Reed, Lilly Marshall, and Barbara Smith. If anyone else is here to testify please fill out a testimony slip and... or if you have one in your hand please give it out to the Sergeant at Arms. So Barbara Smith, Lilly Marshall, Mickey Reed, Robert Bieber, and Betty Brown. Alrighty and we'll just ask you to identify yourselves and then you may begin. Alrighty. We'll start with you. You'll grab the mic, make sure it's lit up, it should light up red, and you should speak into it because you're broadcasting live on TV and they have to hear you. So you'll project into that, you'll pull that mic closer. Don't worry it won't bite. There you go. Alrighty great. So you'll say your name and who you're representing for the record and then you may begin.

1 2 LILLY MARSHALL: I'm Lilly Marshall. I'm 3 the TA President for Red Hook West Housing. I came to Red Hook January 27th, 1966. I was 23 years old 4 5 at the time. Today I'm 73. Over the years I've fought for many things to come into this community. 6 7 A lot of them I want and some I didn't. Today we are fighting for Oxford Nursing Home, a multi-8 purpose facility with jobs and also well care facility. Some state that this is a flood zone. 10 11 Yes, it has been a flood zone for years but this 12 does not mean that we must stop living and fighting for the things we need, not what we need, not only 13 14 what we need... not... we stop fighting for things we 15 need. Not that we want it, it's what we need. Ikea 16 is one of our success stories which served Sandy 17 through technology. This building for Oxford will 18 be built to withstand whatever comes as Ikea did. 19 You... you cannot live in fear, who knows if there 20 ever be another Sandy storm. Some speak of Red Hook being a commercial zone for jobs etcetera. It once 21 2.2 was. I came to Red Hook when we had lots of jobs. 2.3 Today you have more and more homes coming in. The waterfront years ago was huge, lots of jobs, ships 24

coming in daily, long shoreman jobs. This part of

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Red Hook has almost been demolished. We live in NYCHA. Yes, we were without heat, light, hot water, etcetera for a good while. But NYCHA learned going forward they would make sure it never happen again. Their boiler systems and what it will be restored above flood zone. The question was asked if they can guarantee space for this nursing home for Red Hook people. It's not about that at all. It's about if one get to go there we are pleased. We don't worry about what happens just because we don't get a home... a seat in that home as long as it can serve as someone's. Please we are just asking you to please make sure Oxford comes to Red Hook. We need the facility.

CHAIRPERSON RICHARDS: Thank you for your testimony.

BETTY BROWN: Good afternoon. My name is Betty Brown. I'm a 79 year old retired postal inspector. You know I was going to write something but to me that wasn't important because I have to really speak from my heart. I listen to what everyone has to say. And you know one thing I did not hear? Nobody spoke of what god can do. No one spoke of what god can do. I've been a christian for

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58 years and I know that he can do anything. Oxford is one that have faith. The bible say faith is the substance of those... the evidence of things not seen. He say that without faith it's impossible to please god. We must put our faith to work and that's what Oxford did. Oxford put their faith to work. And you know I believe that god is going to grant us to be a... in the flood zone. And I tell ya another thing. When hypothetically if we are granted to build in the flood zone and there was a flood you know what will happen? Everything around Oxford Nursing Home will fail, Oxford will remain standing. You know why? Because god has his hand in it. I thank you so much for a listening ear.

CHAIRPERSON RICHARDS: Thank you.

My name is Robert Bieber. I'm the president of the resident council at Oxford. I remember after the last meeting that I went to I told everybody that you know they were going to build a nursing home in Red Hook, oh yeah when are we moving, when are we moving? We can't wait. And a couple of people actually voiced their opinion on... just like... like having a car. There's only so many times you can

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repair a car. It's the same thing with a building. It's over 100 years old. And Red Hook as... as far as I understand you know is... the building is built with space, all the rooms and whatever are above the flood level and are sturdy enough to withstand the... the water pressure and everything. And plus you know like when Sandy came we took in people from other nursing homes until everything was back to normal and then... then they left you know. And I think a lot... lot of our ... and I speak for some ... some of the staff too I guess. They... they went through all the help and everything and I... if need be they can do it again. You know. We're... we're... we... we strive for betterness [phonetic], that's all. Thank you.

CHAIRPERSON RICHARDS: Thank you.

BARBARA SMITH: Good afternoon everyone.

My name is Barbara Smith and I am a resident at Red

Hook. I'm going to piggyback off of my sister in

christ. Watch god show up and show out.

BETTY BROWN: That's right. Hallelujah.

BARBARA SMITH: For... for the simple reason I've been heard enough. Everybody's bickering about this and bickering about that. I've

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been living in Red Hook for 13 years. I've been up on Van Brunt almost 13 years going in and out in and out. I've never seen so many trucks up there up until the last three or four years. All of these 18-wheelers and everything all up on Van Brunt. Oxford hasn't even gotten there yet and these people are complaining already. What's the problem? Where are these 18-wheelers going? And where are they coming from? We do not know but it's not Oxford. You understand me? It's not them. They are not the culprits. These people are doing this just to keep them out. Me, myself, I do need Oxford. I have a respiratory problem. I can't keep going to Brooklyn Hospital which is too far from me. I can't go to Long Island College which is not there. Okay. There are people that need Oxford. You understand what I'm saying? So those people up on Van Brunt they need to just sit down and be quiet. Thank you for listening to me.

CHAIRPERSON RICHARDS: Thank you.

Apparently you have fans in the other room. I hear clapping. And I missed church Sunday but I felt like I got a little religion today. Thank you all for coming and thank you. [cross-talk]

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BETTY BROWN: I... I just want to add that
I do have a aunt in Oxford Nursing Home for the
past nine years. And I find no fault in them.
Excellent place. You need to come there some time
and try their meals. Delicious.

CHAIRPERSON RICHARDS: Well that

definitely would be useful now, you see what I

mean. Alrighty... alrighty we eat when we can in this

business. George Fiala [phonetic], alrighty... I have

two other... two other people who wish to testify,

I'm not sure if they still do, Berry Bronstein,

Howard Weiss, okay. Oh, come on. Got to let them go

after...

GEORGE FIALA: Hello I... my name is

George Fiala and actually I... I publish the local

Red Hook newspaper and we don't normally except in

our editorial pages take stands. I've tried to

report this as fairly as I could. Last year our

councilman after having a personal communication

and the presentation of Oxford expressed some

doubts about the feasibility of this idea. And he's

continued to research it. We have found as someone

who reports on what our councilman does we found

him to be very thoughtful. He spends a lot of time

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studying issues and while we did not endorse him when he first ran we have ... we have found him to become a very good representative of our neighborhood and we trust him. And he... he's a good representative all portions of the neighborhood including the public housing area which is really where he earned his... his credibility in the Red Hook community right after Sandy. In any case I just wanted to say that we are very much backing our councilman because we know he's taking... he's taking a lot of research. And I also want to say that if this nursing home is not built on this land it can be built someplace else. So the land has become worth a lot of money. It could be sold and a different area... land in a different area could be found. So it's not a zero sum game here as some seem to think. Thank you.

CHAIRPERSON RICHARDS: Thank you.

BARRY BRAUNSTEIN: Thank you gentleman. Thank you Michael. My name is Barry Braunstein. I was not planning to speak. I had a lot of people represented me but I felt because the buck stops here I should speak and I was hoping you'd have some questions for me. You've had a lot of

2 questions Mr. Menchaca and we've answered the 3 questions. But a lot of times people ask questions 4 because they want to hear the question they don't 5 want to hear the answer. I'm getting that feeling here. But anyway you... your... you're very well 6 representing your community and I'm here to try to 7 8 help you represent them better. I am a nursing home administrator. I am also certified receiver for nursing homes. That means that New York state 10 11 approves me to run troubled facilities. And I've 12 been doing this for 35 years. I'm also a nursing 13 home operator as opposed to nursing home investor. 14 I do not build nursing homes to invest in them. I 15 build the nursing home to operate that nursing 16 home. And that's what I've been hoping to do for 17 the last 13 years. To answer your question about 18 purchasing the land; when I bought this in 2003 I 19 was completely transparent. I said I am building 20 this property to build a nursing home, can I build a nursing home there. The local council... council 21 2.2 person at that point said yes we need a nursing 2.3 home, please... the Department of Health told me please build a nursing home there. And for whatever 24 25 happened... why it took so long I don't have to

rehash it but you all know why. But when I bought 2 3 this I bought it to build a nursing home, not to keep it fallow. I bought it, it was fallow, it was 4 sitting there exactly the same thing that it was for the last 50 years. It was housing a warehousing 6 for busses and for construction material. I have not done a thing to upgrade that. I'm not going to 8 build a factory there when I want to build a nursing home. So nothing has changed since I bought 10 11 it. And I haven't keep it ... kept that way because I said from day one that is what I want to do. Now in 12 13 light of the fact that... been mentioned, especially 14 the riveting story there is one nursing home 15 operator, that's me, I... I really have to go because 16 there's a lot at stake here. There's one nursing 17 home operator here who is trying to build a 18 facility and... where all of the New York City 19 seniors are losing their housing. Nursing homes are 20 being closed because there are nursing home investors. Like I said I'm a nursing home operator. 21 I want to take this property and I want to take 2.2 2.3 nursing homes in New York City and in New York state into the 21st century. And that is what we're 24 going to do there. Now because I'm an administrator 25

2 I am basically jack of all trades master of none 3 and that is why I have surrounded myself with the 4 masters. They know how to build nursing homes. They know resiliency. They know evacuation. And not only do I surround myself with professionals... my 6 employees that are here, your 1199 people are the 7 8 best damn employees when it comes to nursing homes. And they've been in this facility for so many years and they're the ones... I think it's testimony to the 10 11 fact that 1199, I'm an owner, I'm a manager, I'm an administrator, and 1199 is here on my side. That is 12 13 very rare in today's day and age. And I really 14 thank 1199 for that because I know a lot of people 15 who... they don't get along with. They get along with me very well. They want to see this facility. And 16 Mr. Bieber… our resident president who is my… who 17 18 is the president of our resident council, no... no 19 relation to Justin as he said, is... is here. And 20 because that I felt I have to speak because I want to build a facility and I'm going to build the best 21 2.2 damn facility that New York City will ever see. Now 2.3 the reason I'm doing this is not because of the money. You are right. This property is probably 24 worth a lot more money from when I bought it. I 25

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don't remember what I paid for it. I have no idea what it's worth now. I really have no idea. But I know people are calling me to sell it. But I don't want to sell it. I don't want to make money and walk away and go back to my facility because I don't know how long Oxford is going to stand where it is. I don't know how much longer... I'm going to try my damndest to keep it open but even if I keep it open for another few years what about the 200 plus residents who are now living in conditions which they could have so much better conditions. Why should not ... they not have the same benefit of having a beautiful home that the people of ... residents of Red Hook now are enjoying, the beautiful view? I am looking forward to be there every single day. I currently work in the Bronx as a full time administrator. I am looking forward to be there every day on the job. That's what I do. And I'm lucky because three of my children are ready to follow in my footsteps. I followed my dad's footsteps, my kids are in the business, and I plan to run this new nursing home for many... many years to come. And you will be very proud to come 10 15 years from now when Oxford is running and

we're providing the best damn care in the city. And you're going to say Mr. Braunstein you were right.

I should have listened to you then. I did listen to you then because you're going to eventually approve this application. Thank you.

[applause]

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HOWARD WEISS: Thank you Mr. Chairman, Council Member Menchaca. Howard Weiss... Land Use Council. So I've been doing this for 30 years at the firm and before that 12 years in city government doing land use, cut my teeth with Percy Sutton actually. And not withstanding that background Ms. Betty Brown said something that moves me to start my brief comments with the following; god grant me the serenity to accept the things I cannot to change, the wisdom to change the things I can, and the courage to know the difference. And that's really what has driven... drives me professionally. So I sit here today at this preceding before this body knowing that we have some real challenges. But I was heartened by something you said Mr. Chairman because we were one of those who actually expressed concern and alarm that this hearing was being held so guickly just a

1 2 week after the planning commission acted. But you 3 said today and I think it's heartening that it's ... 4 the policy of this committee and this body under 5 the current leadership that these matters get scheduled as early as possible to give the body the 6 maximum opportunity for the... deliberative process. 8 And what we will look forward to today, after today is to try to go through that process. Maybe at the end of the day I'm sorry to say this Mr. Braunstein 10 11 maybe we don't get there. But I really want to try 12 hard. What we want to do is really be able to sit down if we can and discuss some of these issues 13 14 because for example I know Council Member Reynoso 15 who's very impassioned in terms of his mission and 16 the things he cares about said he doesn't believe 17 in restrictive covenant... this property in fact 18 would secure the... the building of the nursing home. 19 And if not that... then it would guarantee 20 manufacturing. Well I'm a Land Use attorney that's 21 been doing this for 30 years and I can assure you we can come up with not a restrictive covenant but 2.2 a restrictive declaration that gives the council 2.3 standing to enforce it so that you would be insured 24

of what you need to be insured with. There's a lot

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more that we want to do. All I'm asking for is that after today we have that opportunity. Maybe we don't get there but I have to say to you directly Council Member Menchaca I have taken very seriously and I respect everything you've said and every concern you've expressed. And I know where it comes from and I know the sincerity, I know the concern. And that's why engage red land, that's what we engage Vidaris. They were brought on after this project was going forward but it was out of respect for those concerns because quite frankly if they couldn't have come back with what they came back I might have then teld [phonetic]... told the client you know what we have to call a banker and sail away. But after having got what we got from them and having that confidence we really would like to sit down and see whether we can satisfy these concerns in the dialogue. And maybe we don't get there but we really do over the next I guess we have about 40 days left, we really want to try. And thank you.

COUNCIL MEMBER MENCHACA: Thank you again for... for all three of your testimonies.

Clearly I think we have some... some of the best

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people working on this thoughtful process. And I know Mr. Braunstein we've met several times in this process in public rooms and also just conversations to better understand the project itself. You've been very helpful and... and open to time. And so I just again want to publically thank you for that

BARRY BRAUNSTEIN: You... you did promise me to come visit Oxford you haven't come yet.

work. In that time of our interactions...

COUNCIL MEMBER MENCHACA: Yeah.

BARRY BRAUNSTEIN: You might have a different perspective.

that. What I want to say though about... about our conversations is that there was never a doubt that you are committed to making the best of what you are in the business for which is nursing seniors in your facilities. And that was never in question. And that is not a question today. That is not in question today. And that the fact that you have 1199 workers is a testament to you but also a testament to the union itself and the work that they do every day to protect our families and to bring care. That is not in question today. And so I

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guess what... what's important for us to realize is a sense of... of... of the burden of proof and the burden of responsibility. And what response... and I quess what I'm trying to... to say here is that there was a... there's a responsibility here today. And there... there's different... a couple of questions that you get to answer. Who's responsible right now for figuring out the plan that was always known in Oxford in Fort Green, who is responsible for making sure that that facility transitions into a good and safe place? If you can answer that. I... I'm assuming to have an answer to that. But just from your perspective as the owner, the operator, about who... whose responsibility is it for making that long term commitment to the senior center... sorry the senior nursing home and the work that you did in Fort Green.

BARRY BRAUNSTEIN: It is my responsibility. And I take that very seriously and proudly. And I could appreciate that you are talking about your... the seniors and your seniors who you have to... and they are the most vulnerable population. I... I'm aware of that. I know exactly how vulnerable they are because I've been running

2 nursing homes for 35 years. But at the end of the 3 day Mr. Menchaca they are your... they are going to be your constituents but they're going to be my 4 5 residents. And ultimately I care as much as you do about these... the welfare of these residents and 6 I'm... doubly that I am responsible for these 8 residents. That nursing home will be my responsibility. And I'm going to make sure that wherever it is those residents are they will be 10 11 very well taken care of. And I've proven that by 12 what I've been doing my whole life. Now you're 13 right. Is this the best place to build a nursing 14 home? I think Councilman Green... said it very well. 15 I don't know if any place is a good place ... good 16 place to build a nursing home today. There are 17 better places and worse place but if we don't build 18 here this facility will not be rebuilt. It will not 19 be rebuilt. I will try to keep the old one open but 20 I don't know how long I could do it. There was a ... 21 commission many years ago that said that we were 2.2 afraid the state was going to close us down. The 2.3 reason they didn't is because we told... they... number one they knew who was running the facility but more 24 importantly they said we're not going to close down 25

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Oxford because we know they're rebuilding the facility. But had we not had plans to rebuild we would not be open today anymore. So I... the question... to answer your question I'm the one who's responsible and I'm going to make sure it gets done.

COUNCIL MEMBER MENCHACA: Great.

BARRY BRAUNSTEIN: With your help.

COUNCIL MEMBER MENCHACA: Thank you.

And... and... and I think that's my final note here. The... the responsibility is with you and the ownership of this facility. And what's important here is that we're taking a responsibility as well in the Land Use conversation and I think you've kind of seen how we laid out a methodical and thoughtful understanding of what this zoning is all about, what the promise of this neighborhood as a whole in... in a manufacturing district. And post Sandy which happened after you purchased the property. Even in a transparent move of yours where you said very openly and publically that you wanted to build a nursing home everything changed after Sandy. We heard testimony from your team about how the whole state is looking at how flood zones are

2	impacting building codes, how they're impacting
3	fuel refueling stations, and electrical grid grid
4	work. The serenity prayer I'll end with that
5	because I I don't know if there's another panel
6	but I'll end with the serenity prayer. And you're
7	absolutely right. There are things that we can
8	change and there's things that we cannot change. We
9	are at a moment right now where we can change and
10	make a bold and visionary move against a 10 year,
11	13-year process. And that is that is a bold move
12	that I'm I'm incredibly incredibly understanding
13	the leadership opportunity we have here as a city
14	to shift that planning process and shift the
15	ability for us to be building for vulnerable the
16	most vulnerable populations. And I'm glad you agree
17	because we do this is in constant conversations
18	and this is not a place to do that. And we build it
19	in places where they are safest. That is my
20	commitment to our community that I currently
21	represent and anyone that I'm going to be in
22	potential future of representing. And that is a
23	commitment that I want to make to you and to
24	everyone here. Thank you.

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2 CHAIRPERSON RICHARDS: Well I want to 3 thank you all for your testimony today. And I want to thank Council Member Menchaca and all of the 4 5 different applicants and all of the people who came out today to testify whether in favor or in 6 opposition of ... of this particular project. I think it was a very respectful dialogue and whether 8 people agree or not is another story. But it's... it's a good time to have conversations on creative 10 11 tension in particular surrounding climate change which is a real thing. As the representative of the 12 Rockaways I understand it well. And also as a 13 14 representative of the Rockaways having probably 15 more nursing homes than any part of the city I 16 definitely get the challenges there as well and 17 understand the importance of obviously still 18 providing quality healthcare and building new 19 facilities and not running away from that as well. 20 So I... I want to thank everyone for coming out today to testify on this issue. We are now going to close 21 the... the public hearing part of this on all 2.2 2.3 preconsidered land use items today and we're going to lay these items for further consideration. 24

Moving forward I want to thank everyone again... once

SUBCOMMITTEE ON ZONING AND FRANCHISES again for coming out and we look forward to continuing the conversations on these items. Thank you all. This hearing is now closed. [gavel]

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date	June	8,	2016