CITY COUNCIL
CITY OF NEW YORK

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TRANSCRIPT OF THE MINUTES

Of the

COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES

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May 4, 2016

Start: 10:05 a.m. Recess: 11:23 a.m.

HELD AT: 250 Broadway- Committee Rm, 14th Fl.

BEFORE:

ELIZABETH S. CROWLEY

Chairperson

COUNCIL MEMBERS:

FERNANDO CABRERA
MATHIEU EUGENE
PAUL A. VALLONE
RORY I. LANCMAN

A P P E A R A N C E S (CONTINUED)

Ana M. Bermudez Commissioner New York City Department of Probation

Sharun Goodwin
Deputy Commissioner
New York City Department of Probation

Michael Forte Deputy Commissioner New York City Department of Probation

Wayne McKenzie General Counsel New York City Department of Probation

Tara Brown-Arnell Director BronxConnect 2 [gavel]

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CHAIRPERSON CROWLEY: Good morning. My name is Elizabeth Crowley and I am the chair of the Fire and Criminal Justice Services Committee. Today this committee will hear two bills requiring reporting from the Department of Probation. Currently the city's administrative code does not require the Department of Probation to report metrics that can be used to evaluate the department's performance. The metrics that the DOP currently reports and the mayor's management report are too broad. The mayor's management report includes statistics such as monthly rearrest rates, a figure that has not varied at more than one tenth of a percentage point in the past four years. Purpose of this legislation we're going to discuss today, Intro 1142 and Intro 1026 is to create a more comprehensive and meaningful reporting framework so that we can better evaluate the Department's performance which serves over 55,000 adult and juveniles each year. Intro 1142 which I sponsor would require the Department of Probation to annually report the rates of recidivism and compliance for its clients. This reporting includes

COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES performance indicating statistics like the percentage of probationers who are arrested and how severe their charges are, how many probationers successfully complete probation and how many probationers violate their conditions of the probation other than by rearrest. The bill requires not only these basic statistics but also requires all of the stated to be broken down by the age of the probationer, their risk level and whether their sentence of probation was based on the conviction of a felony or a misdemeanor. This bill provides a far more detailed assessment on the Department of Probation than what the senate... sorry, than what the State Department of Criminal Justice Services requires and provides a more helpful assessment on the Department of Probation than what the department reports in the Mayor's Management report. Intro 1026 which I also sponsored similarly requires transparency with respect to the programming at the Department of Probation. A significant portion of the Department of Probation's budget covers the cost of placing individuals in programs ranging from mentoring programs to drug and alcohol treatment to sex

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COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES offender related programs. This bill requires the Department of Probation to evaluate its usage of these programs and issue a yearly report to the council regarding their effectiveness. This information which is not part of any other state or local report will further assist in ensuring that those responsible for oversight at the Department of Probation are provided with significant information to make sure they are making informed judgement. I look forward to a productive discussion today about how to improve the Department's transparency. I am interested in learning more about the Department's feedback on these bills as well as for many other interested parties. Please make sure that you are signed up to testify today if you would like to present testimony. I would now like to welcome Commissioner Brumedes who I need to swear in before we begin. And... and this is also for anyone who is here today with you Commissioner who plans on testifying. So if they could raise their right hand and answer. Do you affirm to tell the truth, the whole truth, and nothing but the truth in your testimony before this

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COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES 6 committee and to respond honestly to council member questions?

COMMISSIONER BERMUDEZ: Yes.

CHAIRPERSON CROWLEY: Thank you Commissioner. You may begin your testimony.

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COMMISSIONER BERMUDEZ: Well good morning Chair Crowley and members of the Fire and Criminal Justice Services Committee. I am Ana Bermudez Commissioner of the New York City Department of Probation. I am joined today by Deputy Commissioner Sharun Goodwin and Michael Forte and General Counsel Wayne McKenzie. Thank you for your continued interest in the work of the New York City Department of Probation as demonstrated by the introduction of proposed legislation requiring the department to report annually on probation statistics and program utilization. So as you may recall from my budget hearing in March I spoke at length about probation's unique role in the middle of the continuum of agencies that promote public safety. And that is because both accountability measures and support opportunities are needed to be truly comprehensive and smart on

crime. Probation is a entity that effectively

COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES leverages both. We hope to create meaningful and lasting behavior change through an intentional and carefully calibrated balance of structure and support. Now the department holds people on probation accountable by monitoring them at the level of intensity that is proportional to their risk level and by consistently requiring them to take responsibility for their decisions and actions no matter how small. But we also provide support by ensuring access to services and off ramps out of the justice system. This balanced approach creates the best opportunity for sustainable behavior change which is by all accounts one of the strongest indicators of progress in the community corrections field. Though there are often structural barriers that people on probation have in common; issues like poverty, lack of employment options in their communities and disconnectedness from school. No two people on probation are exactly alike and thus their time with us must be tailored specifically to their individual needs. So we utilize a one size fits one approach to determining the best combination of interventions or dosage needed for each case. That is why we train our

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COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES staff to adhere to their risk needs responsivity principal so we can target the correct type and intensity of resources to each individual, a critical component to create that lasting behavior change. We also use validated risk assessment instruments to gauge an individual's risk of reoffending, determine individual needs in the areas which present the highest risk and that our most correlated to continued arrest patterns and provide culturally appropriate responses to those needs based on individual readiness and motivation. In working to meet those needs we're endeavoring to achieve measurable outcomes while also ensuring that the services provided and resources used are effective. As you can imagine our programs are critical to this task. Today I would like to discuss with you Intros 1142 and 1026. Within the context of how we use data and information management in order to continually improve our practices. I would first like to discuss Intro 1142; a proposal that would require the Department of Probation to report on recidivism and related statistics. The department shares and appreciates the council's interest in transparency and

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COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES accountability through regular and consistent collection analysis and reporting of data and statistics applicable to our work. As an agency committed to evidence based practices the objective balanced and responsible use of current research is at the core of our work. Instead of relying on tradition, gut reaction, or single observations to make decisions we use the best available data to quide our policies and practices so that we target the right resources to the right people at the right time and to ensure that outcomes for those on probation are improved. The department's new adolescent and young adult supervision model about which I also testified in March came about as a result of ongoing data analysis. And reflects are continued implementation and expansion of evidence based practices. We recognized that 16 to 24-yearold accounted for a disproportionate amount of rearrests among our overall population and therefore we needed to reexamine our practices and start to work with our young people in a different manner. The integration of a new cognitive behavior therapy intervention into targeted family court caseloads also resulted from an ongoing examination

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COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES 10 and analysis of data. This practice known as interactive journaling requires young people to self-reflect about the consequences of their actions and helps them to think through positive decision making strategies moving forward. Data also tells us that mentoring is a very effective intervention for our youngest people on probation. Expanding monitoring capacity for this group to ensure that they do not graduate into adult probation supervision is an initiative with which we would like to partner with the council. Our expansion of girl specific programming such as the garden of roses event, fairy godmother initiative, and borough based girls groups also resulted from data analysis. Although girls remain a small percentage of our population the challenges they face are often unique and require different types of interventions in accordance with the responsivity principal. These issues were discussed as part of our participation and the young women's initiative. And I want to commend the council for making this population a priority. A final example pertains to education. From looking at our numbers

we saw an alarming trend. Over 500 of our high

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COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES 11 school age youth on probation have earned fewer than 10 credits toward the 44 needed for a high school diploma meaning that they were at serious risk of not graduating before adulthood. By identifying this early indicator we're now in the process of working collaboratively with the Department of Education to identify best practices in assisting these young people get connected to individually appropriate education and career pathways with a host of additional supports. Intro 1142 reflects our mutual desire to ensure that the department is creating and fostering positive behavior change in individuals while simultaneously protecting community safety. As reporting builds accountability and maintains integrity two components at the core of the department's mission we need to ensure two things; one that we're actually able to capture and collect the specific data points that would be required by any legislation and two that we can all have confidence that any reported indicators have meaning in the context of other data. There are a number of considerations and challenges that we will need to face together in this regard. These include data

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COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES 12 collection and reporting limitations related to requests for disaggregated data that do not align with the client's current organizational structure for probation supervision. Limitations with regards to tracking individual level data over different points in time. Challenges in the aggregation of certain case level data points and limitations of recidivism as a measure of effectiveness. Despite these issues we welcome the opportunity to work with the council to identify the most appropriate data points that are aligned with best practices and standards in community corrections as well as the most useful for examining our work. This brings me to the other bill; Intro 1026 which would require the Department of Probation to report on our programs. As I've noted with respect to Intro 1142 the monitoring of program utilization and effectiveness is critical to our work. We regularly make the determinations about program structure, capacity, and the reallocation of program resources based on data. That is because regularly assessing our programs not only allows us to discover and address what is not working but helps us focus on, strengthen, and expand what is. For many of our

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COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES highest risk young people, mentoring for example, by credible messengers, interactive journaling, and participating in arts programming in their own communities has had positive effects. And as we all know young people vote with their feet so if they're coming and many cases bringing their family and friends something is working and it's worth looking into. As with Intro 1142 we welcome the opportunity to work with the council on providing appropriate information regarding program utilization and effectiveness. Our efforts and challenges with regard to tracking and measuring progress are not unique. There are multiple ongoing national efforts around best practices in measuring the effectiveness of community corrections and youth serving work among academics, researchers, practitioners, and policy makers. To help us in this endeavor the department was recently selected as one of the five... one of five jurisdictions across the country to receive technical assistance and participate in the youth thrive learning community. Created by the center for the study of social policy this... the youth thrive model provides a positive youth development based overarching

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COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES framework for agency policies and practices. The technical assistance we'll receive from the center will help us operationalize on a day to day basis what research tells us about how to most effectively engage with young people. One very important tenant of this model is a notion that to be problem free is not the same as being prepared for life. All of us in the community corrections and youth development field need to think about preparedness and wellbeing at the same time as we think about eliminating problems, barriers, and challenges so that our young people not only get out of the justice system but thrive in all parts of their lives. Youth thrive provides a common language and scaffolding on which to build our policies and practices that can inform all levels of our work from how our frontline staff interact with youth to how we collaborate with service providers and community partners to ensure they adhere to a shared vision for enhancing youth wellbeing to even what we consider critical to address within our interagency partnerships. Critical to today's conversation the youth thrive model will also inform our development... our

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COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES 15 development of indicators and data collection practices as we learn from experts on other jurisdictions and engage in this work. As I've said before probation does not and cannot do this work in a vacuum. Our effectiveness and impact depends on our staff. Our partnerships and on targeting funding to programs that work. And our staff is our greatest agency resource and we have invested heavily in expanding... expanded training to ensure their mastery of common corrections, of community corrections best practices. The extensive training for the officers staffing our new adolescent and young adult model is but one recent example of that commitment. That is because research shows that the quality of the relationship between a probation officer and the person on probation is one of the key ingredients to promoting lasting behavior change. As young people do everything through relationships. Simply put the research shows that it is sometimes less about what services are offered... are offered that makes a difference and more about who offers them and how. Our officers are being recognized for who they are, how they do their work, and what impact they have on

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COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES 16 individuals and communities. Just last month probation officer Sheree Goode, now is that the best name for a probation officer or what... you know, received the Marjorie Garvin Community Service Award from your colleague Council Member Debbi Rose and was also the subject of a feature article in the Staten Island Advance for her work as a probation officer and the impact she has had on individuals in that community. Our agency also partners with nonprofit entities to provide needed supports for those on probation. Our neon nutrition kitchens are our partnership with the mayor's fund to advance New York City and the food bank of New York to provide food to those on probation and other community members as well as cooking classes, healthy recipes, enrollment in snap benefits and even tax preparation assistance. Since I last testified in March we've provided food to another 14,000 people totaling over 47,000 New Yorkers serviced since the kitchens opened last summer. I have previously spoken to you about our certificate of relief from disabilities drive, our COR drives, the most recent of which took place in Brooklyn on

April 21st at Borough Hall. The COR drives are a

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COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES 17 partnership between probation, the judiciary elected officials, city and state agencies, and employers with a goal of connecting eligible people on probation with job opportunities. Chief administrative judge Matthew D'Emic signed over 400 CORs for some 200 justice involved participants. Your city council colleagues Robert Cornegy, Mathieu Eugene, Antonio Reynoso, and Rafael Espinal co-sponsored the event along with state senators Jesse Hamilton and Roxanne J. Persaud and Assemblymembers Diana Richardson, Annette Robinson, and Latrice Walker. And of course I would be remiss if I did not mention and thank our host Brooklyn Borough President Eric Adams for opening up his incredible community space to us and to... in order to provide this important opportunity to Brooklyn residents. And as you already know... again another plug, we're planning to hold the next drive in Queens so I look forward to working with all of you and your colleagues to ensure that Drive is as impactful as the other ones before it. Finally, a signature program that truly exemplifies the power of public private partnerships is neon arts. With 44 projects and over 7,000 New Yorkers having

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COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES participated the impact of neon arts is significant not only for the underserved communities in which it operates but for the individuals who participate. I am sure you remember Tara who I mentioned in my budget hearing in March. She's an active participant in free verse, one of the neon arts offering selected by the South Bronx neon... community. She worked hard and overcame adversity by having to take the high school equivalency exam five times before passing. She was chosen class speaker for last year's high school equivalency graduation in the Bronx and moved the audience to tears as she accepted her hard earned certificate in front of her husband and young children. Your colleague Ritchie Torres who spoke with her at another visit found her to be truly an inspiration. Tara continually volunteers her time to speak to others about the impact that both probation and NeON Arts has had on her life. Because of the changes we've made to our programs and practices people have begun to see probation as an opportunity to transform their lives by what we call creating their new now. Tara is no longer under probation supervision and therefore she is

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COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES not obligated to stay engaged with us. Yet she does and continually gives back to the department and to others on probation in new ways such as applying to be an artist mentor and agreeing to serve on the advisory council for our new adolescent and young adult supervision model. I want to thank you for the opportunity to testify about the important work of the Department of Probation in the context of Intros 1142 and 1026. I have talked a lot about... a lot this morning about measuring effectiveness and I want to take a moment to talk about resourcing effective... effective probation supervision and programs. As I also mentioned in the budget hearing state funding which at one time reimbursement nearly... nearly 50 percent of local probation costs and now provides less than 14 percent once again remains flat for this fiscal year. Data has told us that NeON Arts and mentoring opportunities are two interventions that have positive impact on our most vulnerable clients. Based on enthusiasm from the council about NeON Arts we have made several discretionary funding requests in order to give local council members the opportunity to have a stake in this important community program operating

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1 COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES 20 in their districts and would also welcome the 2 3 opportunity to partner around expanded mentoring 4 opportunities. Measuring effectiveness is the 5 subject... is the subject of ongoing exploration, discussion, and evolution within the field of 6 7 community corrections. It is also a topic that will 8 be the subject of much discussion at next year's American Probation and Parole Association which is... we call APPA, 2017 National Training Institution 10 11 Conference. I'm proud to say that New York City was 12 recently selected to be the host city for APPA 2017 13 and I look forward to showing off our work in the 14 field of Community Corrections to professionals 15 from all across the country and around the world. 16 Thank you again for the opportunity to testify and 17 I will now answer any questions that you may have. 18 CHAIRPERSON CROWLEY: Thank you 19 Commissioner. Thank you for your testimony... the 20 work that you do. For the most part it appears that 21 the Department supports the two bills that we're 2.2 hearing today. Is that correct? 2.3 COMMISSIONER BERMUDEZ: We support the ... well the transparency and we support the goals of 24

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the bill, yes. We...

2 CHAIRPERSON CROWLEY: Mm-hmm.

COMMISSIONER BERMUDEZ: ...I think we still need to work on some of the details.

CHAIRPERSON CROWLEY: So What are the limitations with regard to tracking individual level data that you point to in your testimony?

COMMISSIONER BERMUDEZ: So it's not... We ... we capture individual level... a lot of individual level data. There are some challenges on how you then report on the aggregate... right, on the totals and then subcategories on that, especially when we're not ... we go and organize ourselves around those issues. So for example the 16 to 24 year olds now that we're doing specialized units in those ... those are fairly you know easy to put together. The bill is asking us to report on 36 data points and for each of the data points... for example, ages under 12, 13 to 15, 16 and 17, 18-21, 21 and older. And sometimes at one period of time and then as the people age. So it's just details like that that we just need to work out basically.

CHAIRPERSON CROWLEY: How much money is the department putting into programming each year?

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3 around 20 million.

CHAIRPERSON CROWLEY: But that's not the total amount that gets spent, is that correct? Is there like with young men's initiative there was private matching, is that still happening? And... and is there programs like we have in... we have funded in the city council the anti-gun violence initiative. How much of that are you including in your amount? So if you can answer those two questions.

very rough numbers it's about 20 million dollars.

It pretty much includes everything that you've mentioned. Just a little bit of perspective before the young men's initiative and before those... that council funding the Department of Probation really didn't have any programming budget. So it went from no programs funded... almost no programs funded by the department and with the addition of those resources it all cumulates into about 20 million. And that's just a very very rough number to give a sense.

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CHAIRPERSON CROWLEY: Okay I'd like to acknowledge we've been joined by my colleagues

Council Member Paul Vallone of Queens and Council

Member Fernando Cabrera of the Bronx. Do we have any metrics for any of these programs that we're putting significant funding into?

CHAIRPERSON CROWLEY: What kind of... what kind of metrics do you have? What do you keep track of?

COMMISSIONER BERMUDEZ: Yes we do. Oh ...

there are a lot of metrics so I don't know that I would get into all of them but we have utilization in terms of attendance. We have... we have the various outcomes depending on the type of programs. So for example placement in a job training program for some of them. It... it you know varies. I would be here for hours if I went through all of them. So I don't know if you have a specific type of metric that you're concerned about. But we certainly do and would engage with the council to figure out which ones are the most meaningful to your point initially that would reflect on how a program is going.

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CHAIRPERSON CROWLEY: Let's say if we look at the 20 million how much of it is dedicated to job training for... versus other types of mentoring programs here?

COMMISSIONER BERMUDEZ: So... that... I don't know that I have that particular breakdown here. I'm sorry? Right. Most of the... so we have... is our mentoring program and it's really... so Justice Plus which is what the council funds is the closest to a... to a job... you know to a job readiness. We have... yeah, here we go, sorry. But... so I have to say we did not anticipate getting into this level of detail so I have... the breakdown that I have is not exactly what you're asking.

CHAIRPERSON CROWLEY: Just to clarify a question I had earlier. It was 20 million dollars, is that include... including private funds? Do we still receive...

COMMISSIONER BERMUDEZ: Yes.

CHAIRPERSON CROWLEY: ...private funds?

MICHAEL FORTE: Yes... there... there's some remaining private YMI funds that run through the end of this fiscal year.

COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES 25
CHAIRPERSON CROWLEY: And then what

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MICHAEL FORTE: Those private funds support Arches and Arches has been allocated as part of the city budget beginning fiscal year '17.

CHAIRPERSON CROWLEY: So those... so... so ultimately you'll receive more funding in your budget to cover what was once covered by a private entity.

MICHAEL FORTE: That's correct but it won't increase the overall allocation that we spend on programs. It's just the city funding will replace the private funding and it will be part of Department of Probation's budget.

CHAIRPERSON CROWLEY: So you must know a little bit about the history of the department before these programs were enacted. Was the department's budget so much less or did the department depend on other resources?

COMMISSIONER BERMUDEZ: Well the... the budget was less because of that, right. And we frankly depended on the how... what's the word... our probation officers' creativity in gathering some local resources to be able to serve our clients.

1	COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES 26
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3	or six years we've really done a targeted effort to
4	have very stable and options for our clients
5	especially along the areas of need that are most
6	correlated to what our research tells us would be
7	continued you know rearrest. So so that's what
8	we're trying to do so that it's not a haphazard if
9	you get a bunch of good you know probation officers
10	who have a lot of community you know connections,
11	right, and and really think through what are what
12	are the needs of our clients and really have those
13	programs in place.
14	CHAIRPERSON CROWLEY: Okay I'd like to
15	recognize Council Member Vallone with questions.
16	CM VALLONE: Good morning Commissioner.
17	COMMISSIONER BERMUDEZ: Good morning.
18	CM VALLONE: Congratulations on your
19	vision on how to change past practices and kind of
20	look forward to the future of how to really get to
21	making changes for the children in the group from
22	16 to 24 you're… see that recidivism numbers…

COMMISSIONER BERMUDEZ: Right.

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CM VALLONE: ...and... and those approaches on how to challenge that so... You know these hearings tend to bring up past conversations and...

COMMISSIONER BERMUDEZ: Sure.

CM VALLONE: ...things... pass beyond the

legislation so I always... you say you weren't expected to testify on some of those things it just happens to be as we're sitting here we'll hear something that trigger... And I know you were working hard on that group when I was asking you the last time about the 16 to 24 year olds. But you mentioned in a testimony about working with some new ideas with the DOE. Is there anything that we can like elaborate on or work towards for future collaboration together between us and... and your vision on... as... and with respect to two separate aspects on that... with our youth... with our trying to identify before they've come the first time through the system versus the second class which are frequent flyers which were... create issues that we have to... the hard realization of what that means in a classroom of what we do with those individuals. So I'm always looking at how your vision with the DOE can deal with addressing those signal points

24 CM VALLONE: Right.

COMMISSIONER BERMUDEZ: Right.

young people who already unfortunately fell off the

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commissioner bermudez: Yeah exactly two separate... two separate issues. So we are in... in... in early stages of planning but basically what we're trying to do ultimately is get the young people who are so behind... like the ones that I mentioned that are 10 credits or less right, how can we get them to meaningful potential employment...

 $$\operatorname{\textsc{CM}}$$ VALLONE: But those are the students that are already in.

COMMISSIONER BERMUDEZ: Yes they're all...

CM VALLONE: Right?

COMMISSIONER BERMUDEZ: Yeah.

CM VALLONE: Right.

the part that I have a little more control over if you will or a little more you know sway you know in... in trying to get some things done. And so because I have... they face orders from the courts saying you must go to school right? But if you have ten credits or less and you know you can't graduate realistically even by the age of 21 what can we do, right, that's meaningful still. And there's lots we can do. I just... you know we just have to find a

CM VALLONE: I mean I don't think

there's a council member... I... I spend a majority of

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COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES 31 my day and weeks in schools. That's where my passion is so I agree. And if we're not going to leave some type of... for the future of our next generations then what are we doing. So I tried to integrate my council of this in every positive way with children to show them that there are so many opportunities with a connection for that core program you're talking about. But I also think there's opportunities for that group that you just mentioned to maybe... if I'm sitting in that group and I know that I have temp grants and I'm very low esteem level to possibly reach this that I'm just going to give up, I'm just going to go my own track or go back... the old problems. Has there been an approach maybe where we don't treat that group separately and bring them into the job fair, the college fairs, and hear from the professors of what they would expect from them if they wanted this job, if they wanted this college education, if they wanted to graduate these are the things that you would need to do. So you're hearing that and to try to do the reverse click in the brain to say well that is something I always dreamed I wanted to do so I better get back onto that judge's order,

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committee on fire and criminal justice services 32 better get back onto that... with my probation officer, better get back on track because if you don't realize that there's a... an end to this it's just a thought. And I think with... with the education, with the DOE process it might between middle schools, high schools, college because some of these age groups to 24 they may be beyond something that we can take... [cross-talk] at.

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COMMISSIONER BERMUDEZ: Here's a blend of the mentoring piece and the school piece that I would suggest that the council... you know you can consider. And that would be that as... you know there... there are two key points even though... you know we could... we could go back as far as we would want to right? That's why we did pre-k, that's what we did... right, all... all of that effort. But there are some critical times when... when kids enter a different stage of development where they have to decide who they are, who they're going to follow, their values, etcetera... middle school, late middle school, and early high school. To provide mentor... certain types of mentors in the schools to grab the kids that are not coming, the chronically absent, those are the kids that end up with me right. And

1	COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES 33
2	it is deep enough what they are the the
3	dejection they're feeling that they don't always
4	listen to the person in the career for because
5	like oh you had a nice life, you can do it, not the
6	same as me right? And while it's not doesn't have
7	to be someone, the same as me, it's somebody who
8	can It's like the the who that I was talking
9	about right, that that relationship building, that
10	person who can build this relationship based on
11	some you know way that I was in this place and then
12	I ended up in that place right and similar enough
13	that I faced battles and I overcame them. That kind
14	of thing within the school I think would be great.
15	And there's some models that have been tried that
16	that DOE has tried that have shown a lot of promise
17	for young people coming out of you know detention
18	or you know other facilities but I think we can do
19	it in you know from from the communities [cross-
20	talk]
21	CM VALLONE: It's almost the reverse of
22	scared… [cross-talk]

COMMISSIONER BERMUDEZ: The reverse, exactly.

group of students that we are hand tied on how to

best address that issue in the classroom. Is it one child that's just going to disrupt and now we have a no suspension program. There's lots of different things going on and hearing a lot of frustration in the schools and the parents about my child is not getting an education because of one or two unruly. And I think... like to hear your vision of how to address those that are very few but also need to be addressed because we can't always be on the positive road. We have... we have both things...

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COMMISSIONER BERMUDEZ: Mm-hmm.

CM VALLONE: ...we have to deal with.

COMMISSIONER BERMUDEZ: Absolutely.

CM VALLONE: And so we have to provide that level of education in the classroom for every student. So what do we do? What... what is your vision with that child or the... that's in the group that's not being able... with the DOE.

I'm... they're involved in the... the likeminded individuals within the DOE and in... in my world on the application of restorative justice practices in schools. Because we believe that they teach the best way in... in the best way to you know manage

different from our perspective when we have to deal

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COMMISSIONER BERMUDEZ: Right.

CM VALLONE: ...better job in linking the council members with your... the agencies as to how we're going to deal with that...

COMMISSIONER BERMUDEZ: Right.

CM VALLONE: ...so it doesn't become a page two you know 6:00 story because it's a nice thing to put out. But I think we need a better plan on that so we can alleviate some of the parents' concerns out there. And we can go forward and show that we are dealing...

COMMISSIONER BERMUDEZ: Mm-hmm.

CM VALLONE: ...with that. We're not living in fantasy land that everyone's going to get along and... You know after a hockey game last night the two teams are going to you know fight and yell at each other the next day. So we... there's always going to be animosity. But we just have to be... So I think we can go forward addressing those I think it'd be a better...

COMMISSIONER BERMUDEZ: Absolutely. And...

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effort into this and... and a lot of resources,

and I think that... that DOE is putting a lot of

etcetera. And in fact there's a conference on

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Friday that I'm going to speaking at that is all

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day all about how to infuse schools and the

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learning process with the restorative practices. So

it's... it's a lot of promising... [cross-talk]

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CM VALLONE: Thank you Commissioner.

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Thank you Madam Chair.

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CHAIRPERSON CROWLEY: Thank you Council

CM CABRERA: Thank you so much to the

chair and thank you for introducing this necessary

intros. Commissioner I'm a believer and fan of you,

the work that you do, the Department of Probation.

counselor all the way from middle school, high

school, and then college... as a college professor,

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Member Vallone. Council Member Cabrera.

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And just want to encourage you to continue the fantastic work that your department is doing and... and with the rest of your staff. I have... I want to continue... just a couple of questions related to what Council Member Vallone was mentioning. My previous life I had the opportunity to work... school

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with them.

is a great program. And... but this is... this is the kind of thing that you always... the reason to look at data and the reason to look at all this stuff is that to make sure that you know who their wheelhouse is if you will. So their wheelhouse is somebody is in the night... in the ninth grade literacy level. You have to be ninth grade literacy level otherwise you cannot get in, right.

during those days I had a very positive experience

CM CABRERA: Okay.

COMMISSIONER BERMUDEZ: You cannot have your probation still be active for example. So there would have to be a termination of probation

1	COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES 40
2	parallel to this because they will not take you if
3	you're still actively on probation.
4	CM CABRERA: So let me… let me interrupt
5	there if I can. Is there any way possible to work
6	with the federal government because that's a
7	federal program right.
8	COMMISSIONER BERMUDEZ: I think so,
9	yeah.
10	CM CABRERA: Any way to have a with
11	them that they can have so they can have some kind
12	of program that deals with those who are on
13	probation and
14	COMMISSIONER BERMUDEZ: That may be an
15	interesting
16	CM CABRERA:because
17	COMMISSIONER BERMUDEZ: Yeah proposal.
18	CM CABRERA:because they're being
19	ignored to be
20	COMMISSIONER BERMUDEZ: Mm-hmm.
21	CM CABRERA:honest with you.
22	COMMISSIONER BERMUDEZ: You're right.
23	CM CABRERA: And it's almost not fair
24	here we're trying to say hey get back into society,

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COMMISSIONER BERMUDEZ: Mm-hmm.

And to be honest with you some of these young people they just bore... some of these schools are just not providing a good education so they... they just... you know they're bored, they don't see something that grab their interest. Job corps is more of an apprentice type of an experience alongside with getting their GED. And so it would make... so some of these students... sense... I... is there any way that we could start a... [cross-talk]

community right, that a lot of the projects that

Job Corp does right, so... so even if it has not been
a program that we've utilized a lot or that

possibility of closing that back door. The... the

know even if they are not a... they're... they don't

COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES 44 have a full time job they can still get... get another internship of whatnot. But you have to have a certain amount of credits at... also a certain amount of literacy level to be able to go because one of their metrics is that they must ensure graduation within a certain amount of time.

CM CABRERA: True.

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commissioner Bermudez: Now for example one of the things we know is that our young people... even the ones who get recommitted to learning they have to pass the living environment regents exam right? You cannot graduate from high school without that. That requires 100 hours of lab that have to be certified by someone that you received. Now that's a very specialized thing. If you don't get that within like the 10th grade it's really unlikely that you're going to then graduate. Because that... that in and of... even if you have 35 credits right. So there's just a lot of little details that you really have to be aware of before you can even match someone to the right program.

CHAIRPERSON CROWLEY: And this goes back to what I mention earlier that... that more than ever I think we need to become the leaders and the

innovators. We're going to have to come... we can't...

I just don't see anything out there that fits into place in the students who are behind. I struggled...

I remember with some of these students that they are just not going to graduate on time. And then just they loaf around, they get into trouble. And so I think that we're probably going to have to create our own program that is tailor made that probably resembles more like Job Corps.

actually one thing that I did not mention in my testimony but... but that we've done already but to your point is so small that we need to think of more ideas is that we created with the DOE a special classroom at... Tech which is the... our signature you know vocational training center essentially for young people on probation. It's 15 right, I have 500 right, that I... have to deal with.

COMMISSIONER BERMUDEZ: So... so... so there is some movement and we've seen a lot of...

CM CABRERA: Okay.

CM CABRERA: And how well do they do in that...

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COMMISSIONER BERMUDEZ: So...

interestingly enough... so we thought this was a great match and so on and so forth... and we started the... the... the... and the kids wanted to go and at first they did and then they started getting into their old habits. And so then there was a question of do you... or some behavior stuff, do you suspend them? Do you... what suspension strategy are we going to use. So then we trained the whole staff in the ... in both DOE and all the support people because I think we have a... a coach and... a mentor, I'm not sure... a mentor, right. Mentors... we have also mentors in there. And we train everybody in restorative practices so now that's how that classroom runs. And we've seen attendance go up, problems go down. It's working a lot you know more smoothly. Some kids have returned to a regular high school. Some kids have stayed there to try to get their... until they can get their... enter the high school equivalency class to build their... So ... so we could build off of the two models I think.

CM CABRERA: Absolutely. It sounds to me like you already have a pilot program. You... you were able...

question which was listed here in the question...

such a short and good answer I... I have to talk to you about this new cognitive behavior therapy, is that... who... who else is doing this. Is... is this based on empirical data with general population or did... or somebody else doing... already had the... the data, the empirical research that was done to... to show... [cross-talk]

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COMMISSIONER BERMUDEZ: Yes, there's lot of empirical research about cognitive behavioral therapy. In general... so the...

 $\,$ CM CABRERA: No but the new ones. CBT's been around for a long time.

COMMISSIONER BERMUDEZ: Right so ...

2 CM CABRERA: ...was...

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 $\label{eq:commissioner} \mbox{COMMISSIONER BERMUDEZ: ...} the application of CBT in the corrections field is...$

CM CABRERA: Okay.

COMMISSIONER BERMUDEZ: But there is a lot of research coming out of Chicago by the crime lab Chicago. Now we have Crime Lab New York who... that they will help us with this. But the... all these instruments... so for example. There's companies that have then marketed this and you know our officers... and make it easier for our officers to deliver it without having to be clinicians. So there's these worksheets here you know sort of weighing the payoffs and costs of your behavior, things like that that you can do in group or individual sessions so that... those are the things that we are... you know are our arches program, mentoring program uses this as a curriculum.

CM CABRERA: And We're going to followup with data to see the level of effectiveness that we have here... and when should we see...

 $\label{eq:commissioner} \mbox{COMMISSIONER BERMUDEZ: That's what we} \\ \mbox{expect.}$

Chair, thank you.

2 CHAIRPERSON CROWLEY: Thank you. Just to

3 follow-up on some of the questions that my

4 | colleagues asked. Earlier you mentioned that a lot

5 of the participants are not reading at ninth grade

6 level.

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COMMISSIONER BERMUDEZ: Correct.

CHAIRPERSON CROWLEY: Do you know what

the percentage is?

we don't... we haven't developed... we don't have a testing process. That's one of the things that we're trying to get onboard with the DOE and I know that... that the young people who go into passages in the detention centers if I'm not mistaken they do get an assessment. And so they might have more data on that or ACS might... DYFJ might have more data on that.

CHAIRPERSON CROWLEY: Is there an unwillingness of those agencies to share their data?

COMMISSIONER BERMUDEZ: No... no it's not that. It's... it's the administration of it and the... you know figuring out what the best tool is...

right.

combination of agencies and/or entities because

COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES 54 this could involve also the CUNY system right. And so we're trying to figure out what... what is the best... what are the best components here.

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CHAIRPERSON CROWLEY: I just don't know what kind of meaningful employment you could gather without a GED.

COMMISSIONER BERMUDEZ: You're right. Absolutely. And... and you know a lot of times when we have the young people come to us and say well you know if I just had a job I think things would be better right. So they... they get a little hope and then when the reality hits that they can't get the job a lot of times because sometimes they can't fill out the application or they don't have the interviewing skills or what not then it... it becomes really frustrating. And so we are trying to also ... that's why our COR drives are so important right because they get connected right away with... with potential employers and well the approach then our officers are taking is to be kind of coaches through that and not them get disappointed and then do small action steps to get employability improved and developed right. Even if we can't ultimately quote unquote get them the job, we can get them as

COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES 55 prepared as they can be. That's part of what I believe is our responsibility.

CHAIRPERSON CROWLEY: And how many... how does your number of probation officers fluctuate from year to year?

much actually. We have been very lucky that we've been able to hire new classes the last three years right, I believe, and we're in the process of hiring another class this year because we've calibrated you know the various caseloads based on risk level. And so... so that we've been able to make our... our case if you will of the needs for... for the various probation officers.

CHAIRPERSON CROWLEY: The MMR used to report statistics on the timeliness of preparing presentencing reports. And it doesn't do that anymore, do you know why>

COMMISSIONER BERMUDEZ: Not specifically. At... at... but we're... just to let you know we're in the process of probably putting it back so...

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CHAIRPERSON CROWLEY: Because that's the

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bulk of the probationary... the probation officer's work wouldn't you say?

COMMISSIONER BERMUDEZ: No that's just one of our units. It does ... so we have one unit in each borough dedicated to preparing the presentence reports. That's ... and that's all they do. If the person that needs the presentence report is on probation already it's the probation officer that... that does the report. But otherwise we have a special... specialized units in each... in each borough.

CHAIRPERSON CROWLEY: It's hard to know because you do a monthly rearrest rate and it looks like... for juveniles it's like three to four percent, four percent.

COMMISSIONER BERMUDEZ: Right.

CHAIRPERSON CROWLEY: But most of the time the kids are in probation for over a year and... so it's hard to know just what the percentage is for a year. And so you know if... if that is over a year it's like 40 percent. And so would... wouldn't it be those probation officers that are watching these kids preparing those reports?

1	COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES 57
2	COMMISSIONER BERMUDEZ: Well no. Those
3	are the the so let let me unpack that a little
4	bit. First of all the… the monthly report does not…
5	one cannot just add that on a monthly basis and
6	and create a a yearly report right, or
7	CHAIRPERSON CROWLEY: Which is part of
8	the
9	COMMISSIONER BERMUDEZ:yearly
10	percentage.
11	CHAIRPERSON CROWLEY:reason we really
12	want to get
13	COMMISSIONER BERMUDEZ: Correct.
14	CHAIRPERSON CROWLEY:more data.
15	COMMISSIONER BERMUDEZ: No completely
16	understood. And so… but since not all rearrests
17	result in a violation of probation or… or
18	prosecution really in family court not all
19	rearrests result in prosecutions. Then that will
20	that will vary in terms of a probation officer
21	having to write an investigation report.
22	CHAIRPERSON CROWLEY: And what about the
23	support staff that probation officers have?

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COMMISSIONER BERMUDEZ: That has... we've

3 not added in recent years. But I think it's fairly

4 steady, is that right? Yeah.

CHAIRPERSON CROWLEY: ...what types of jobs are those.

There's some you know office manager positions.

There's secretaries. There are PAAs, you know the administrative positions. And so they run the gambit of you know very localized records related work to you know more organized... you know sort of managerial if you will and... not... not in the technical term but in terms of you know making sure offices run well, that things are... are being... you know all the resources are available, etcetera.

CHAIRPERSON CROWLEY: So if all was to go well and we pass these two intros do you know how much that would mean for the department and your resources?

COMMISSIONER BERMUDEZ: Well I was... as I was saying before we won't know that until we can figure out the... the details right of the... of the pieces of...

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CHAIRPERSOI

CHAIRPERSON CROWLEY: I have received

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3 complaints in the past from those four support

4 staff...

COMMISSIONER BERMUDEZ: Mm-hmm.

CHAIRPERSON CROWLEY: ...of the probation officers. And it's probably something I'll go into more detail with at a budget hearing but that... that sometimes they're just required to without any real notice to work very long hours because they're short staffed especially when it comes to preparing the reports that are due to the... the judges, the ones that we spoke about, the presentencing investigations. And so you know I believe that it's important and critical that we get all of this information gathered. And I think that we need to account for the staff there and... and make sure that the... the probation officers are able to do the work that they're hired to do and that they have the support staff to gather this data and to follow-up making sure that probationers are participating in the programs and that the best outcomes could happen from these programs? So... so it's... so I guess your answer is really you don't know how much it's going to ...

1	COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES 60
2	COMMISSIONER BERMUDEZ: Right. Not at
3	the… not at this moment.
4	CHAIRPERSON CROWLEY: Right. And I asked
5	about the unique programs. I'm going to read some
6	of them if you can tell me if there's any I'm not
7	including.
8	COMMISSIONER BERMUDEZ: Okay.
9	CHAIRPERSON CROWLEY: So you have
10	Arches, you have justice community
11	COMMISSIOENR: Correct.
12	CHAIRPERSON CROWLEY:Justice Scholars,
13	Justice Plus, AIM, Arches, NeON Arts that's six.
14	COMMISSIONER BERMUDEZ: Correct.
15	CHAIRPERSON CROWLEY: Are there more?
16	COMMISSIONER BERMUDEZ: Just just
17	double checking. No I don't think so but let me
18	CHAIRPERSON CROWLEY: But would that
19	would that be programs that would be funded under
20	the young men's initiatives?
21	COMMISSIONER BERMUDEZ: Not all. Right
22	so Arches used to be and and as Deputy
23	Commissioner Forte said before now it's part of our
24	budget right. But

COMMISSIONER BERMUDEZ: But we are

handling the... [cross-talk]

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3 | those contracts?

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COMMISSIONER BERMUDEZ: Exactly.

CHAIRPERSON CROWLEY: And how about the programs that are funded in the police department.

Do you have any idea of how many of your clients are in those programs?

COMMISSIONER BERMUDEZ: Like which programs?

CHAIRPERSON CROWLEY: I would say on anti-gun violence or... what's the name of the... don't shoot... right, cure violence...

is not a program of such right, you don't make referrals to Cure Violence. They operate in the community... although we... we've been toying around with working with them to redo their model if you will. But Cure Violence is really a community response to violence. Regard... it's not a... a person initiative right. The reason Justice Plus started and the council is funding it is because we heard from Cure Violence folks because we're always in communication with them, we engage with them in the community, said you know it would be great if we

COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES 63 could have something to offer these guys when we come into contact with them and we're you know canvasing the neighborhoods and so on and so forth like you said before Council Member Cabrera that what are they doing during the day etcetera... etcetera. So long story short Justice Plus started as our... almost like a wrap around you know initiative. And the referrals to Justice Plus are through Cure Violence, not from Probation right, even though we... again we hold the contracts, we oversee their you know quality etcetera... etcetera. But... but it's a cure violence pass through if you will for... for the people. And it does not have to be people on... actually Justice Plus is for people not on probation as well. So we have Next Steps and Justice Plus are for people who are not on probation. But it's... it's been a service and a resource identified by community entities working towards reducing violence. So those... those two are... are definitely not on probation. So the others... and then Justice Scholars and Justice Community are 60 percent for people not on probation and 40 percent for people on probation so it's a mix. Arches is all for people on probation right. And then we make

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COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES
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     referrals to drug treatment you know programs
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     etcetera but we don't hold those contracts we track
     the... the... our referrals but we don't ... we don't
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     oversee their... their programming or their
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     contracts. Does that make sense?
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                 CHAIRPERSON CROWLEY: It's ... it's
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     confusing but I think that when we... when we...
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                 COMMISSIONER BERMUDEZ: I know it is a
     complicated world as the Deputy Commissioner will
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     tell you.
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                 CHAIRPERSON CROWLEY: No I ... I think it's
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     important to understand how you evaluate the
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     effectiveness of the programs?
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                 COMMISSIONER BERMUDEZ: Well the short
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     answer but I'm not sure it's a satisfactory...
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     satisfactory answer quite frankly is like it's
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     hard. It's difficult to assess. So that's why we
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     need ongoing conversations.
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                 CHAIRPERSON CROWLEY: Right. I mean I
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     don't know if let's say we were to find an extra
     few million dollars in the budget how would you
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     know which programs would be enhanced?
                 COMMISSIONER BERMUDEZ: Oh well we...
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because we... we you know ... problems surface quickly

COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES right. So you know when you need to... For example, let me give an example we had the ... the way we ended up with NeON Arts... was it NeON Arts, right, yeah NeON... I have so many in my head, was that we had started a literacy... you know literacy enhancement program for some of our older young people. And they had to read I think at a fourth grade level or something like that right. It turned out that we didn't have as many as we thought at that low level. Doesn't meant that they were all at ninth grade so we... when we started looking at that since we were you know reporting on utilization, etcetera, we saw a mismatch. And so then we requested from the funding entity to... to repurpose that money and that's how we created NeON Arts. And now we have something that is absolutely... that ... that participation and the you know impact on the community, the accessibility of the arts at that local... local level which is something we've seen in the news so much about how arts institutions here are not reaching those communities it's incredible and that's why we believe that... that that's why we approach the council is so that you would have

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COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES 66 access to your communities and the arts in your communities.

CHAIRPERSON CROWLEY: No I think that's a really good program. I think it's important to get the arts in the community. I don't think it... that they're getting out enough. It doesn't necessarily have to go through Department of Probation but it needs...

COMMISSIONER BERMUDEZ: Sure.

And you know I get stuck on the ninth grade reading level too. I just really hope that you could put a program together to help those that aren't meeting basic requirements for high school get there. I'm going to recognize we've been joined by Council Member Mathieu Eugene. And I think that we've covered a lot of... Council Member Cabrera has a question.

CM CABRERA: I just want a follow-up question to... something you just mentioned regarding the Cure Violence to redo it... myself and Council Member Jumaane Williams. We were the ones who got it started. So what would you redo for the... you're

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that because as you know I've been pushing for this

COMMISSIONER BERMUDEZ: Mm-hmm. Sure.

Yes, we've been talking about adding the mentoring component to after care, yeah.

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CM CABRERA: So... so the money's there.

COMMISSIONER BERMUDEZ: Okay.

CM CABRERA: So go and get it. Thank you so much. Thank you so much Madam Chair.

CHAIRPERSON CROWLEY: Okay Commissioner this... that completes the questions that we have for you today. Thanks for testifying. Look forward to working with you and your team to make sure that we can pass these two bills. Okay. And then I think after we get the information that we're looking for then we could evaluate the effectiveness of the programs and where we can implement changes or enhancements.

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CHAIRPERSON CROWLEY: From the public we have Tara Brown-Arnell who is with BronxConnect.

DIRECTOR BROWN-ARNELL: Good morning.

Good morning Chairperson...

CHAIRPERSON CROWLEY: Good morning.

DIRECTOR BROWN-ARNELL: ... Crowley and all the members of the Fire and Criminal Justice Services Committee. I am Tara Brown-Arnell the Director of BronxConnect. BronxConnect is a faith based community based program that offers alternatives to detention and incarceration that connect court involved youth with positive resources in the community such as people and literally resources in agencies and the community. Through mentoring relationships, we prevent recidivism and address youth initiated goals and education and employment. BronxConnect is the only Bronx based faith based community based alternative to incarceration and ATD program serving community... serving the community in the Bronx and upper Manhattan for over 15 years. BronxConnect began as a response from the community to the high incarceration rates of our African and Hispanic

COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES Youth. Today thank you for allowing me to testify and I testify as the Director of BronxConnect's community based organization that... but I also obviously testify as a person of color, as someone who has children, and as someone who is part of the community which I serve and work on behalf of in the Bronx as well as in Manhattan. We have served over 2,000 children and young people over the last 16 years and we hold the lowest ATD rearrest rate and failure to appear rate in the city. BronxConnect fully supports the recent activity of City Council to increase transparency of the effectiveness and performance of services mandated to court involved youth population. There is a great need for transparency and evaluation on all city programs as incarceration and involvement with the justice system is unfortunately too prevalent in our community for us to not to know how these programs are working. It is also important for all funding agencies to review their work and assess that funds are spent and are having the level of success promised to the public. Obviously evolvement in the criminal justice system not only affects the youth themselves, it affects their

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COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES 71 family and it affects their community that they live in so we would believe that this is very important to residents of the Bronx and upper Manhattan areas. As a parent I'd go to the Department of Education's website to assess whether there is a great school in my neighborhood. And I remember when my daughter was about three years old looking for a public school. Often times we were faced with should we lie and say what school district we live in just so we can have the opportunity to put our daughter in a preferred district for great education or should we move to get her into a better school district. And so you can go to a website and assess how the school is doing, their... their rating, but there's no such website for programs that the city enforces upon our young people. The lack of transparency can also allow a lack of accountability to achieving contract goals. If indeed the public, other nonprofits, politicians, and the general public have no knowledge of the performance how can we hold the system accountable to funding and providing programs that will actually help youth grow and stay out of touch with the justice system?

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COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES We do know how important it is for our youth to be successful in the system that the court has mandated. But let's say that system is not doing well. They're not meeting the standards that professionals have set and said these are standards by which... by which those are receiving funds should... should aspire to, should work towards for the success of that youth. At that point maybe we're holding youth... maybe we're penalizing youth for situations or for efforts that are not actually all the time their responsibility if that funding source or that agency is indeed not living up to their part. It is our opinion that the evaluation of these programs should be based on what the organizations have to report on contract goals and on milestones and... and outcomes which they are paid for and which in fact we were paid for. These things might be a... enrollment rates, recidivism rates, retention rates, rearrest rates, failure to appear rates, remand rates, success, and risk level of youth involved. The disclosure of these numbers need to be in comparison to what the contract calls for thus the public should know what the contract calls for 75 percent retention rate or a 50 percent

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COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES retention rate. The community has a right to know how well the vendors are doing. Also council members should know if vendors... of vendors failing city goals are getting renewed contracts or continually winning contracts. As an alternative justice program active in the Bronx and upper Manhattan for over 15 years we understand so much of our success is more than just numbers. One would be foolish to believe that. There is school enrollment or attendance in family relationship addressing drug abuse and issues and securing mental health services for those young people that are afflicted with mental health matters. Yet reporting on rates like recidivism and retention hold us accountable to the community to help our youth, leave... mentality that criminal justice involvement is imminent and expected and that should not be so. We must do our best to change the outlook on their life and to end all contact with the justice system. I so thank you for your time and on behalf I'm sure of Bronx and upper Manhattan Residents they thank you for hearing me at this time.

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COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES 74

2 CHAIRPERSON CROWLEY: Thank you for your

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the bills.

bills.

3 testimony. I gather from your testimony you support

DIRECTOR BROWN-ARNELL: I do support the

CHAIRPERSON CROWLEY: Good. And does the BronxConnect do work with the Department of Probation?

DIRECTOR BROWN-ARNELL: BronxConnect is not funded directly... receives no current funding from Probation nor have we ever received one of their contracts. But we do work with probation.

Currently we have started... renewed our own ATD contract and we have an ATI contract. We fund our ATD program ourselves at this moment. And so yes there is an ongoing relationship with probation to find out the status of youth to support what we believe is our efforts to change their lives and remove justice involvement from these youth as soon as possible.

CHAIRPERSON CROWLEY: Okay. You know we're on the same page. I think that you know in order to evaluate success... programs we need more indicators and I thank you for the work that you do

1	COMMITTEE ON FIRE AND CRIMINAL JUSTICE SERVICES 75
2	on behalf of BronxConnect. I have no further
3	questions. Thanks for being here today to testify.
4	DIRECTOR BROWN-ARNELL: Thank you for
5	hearing me.
6	CHAIRPERSON CROWLEY: Absolutely.
7	DIRECTOR BROWN-ARNELL: Have a great
8	day.
9	CHAIRPERSON CROWLEY: And there's no
10	others here to testify today so this concludes the
11	fire and criminal justice hearing of May 4 th , 2016.
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World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date _____May 24, 2016