CITY COUNCIL CITY OF NEW YORK -----Х TRANSCRIPT OF THE MINUTES Of the COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS ----- Х May 19, 2016 Start: 1:55 p.m. Recess: 2:33 p.m. HELD AT: 250 Broadway - Committee Rm, 16th Fl. BEFORE: BRAD S. LANDER Chairperson COUNCIL MEMBERS: Inez E. Dickens Daniel R. Garodnick Ydanis A. Rodriguez Margaret S. Chin Deborah L. Rose Jumaane D. Williams Rafael L. Espinal, Jr. Mark Levine The Speaker (Council Member Mark-Viverito) Steven Matteo World Wide Dictation 545 Saw Mill River Road - Suite 2C, Ardsley, NY 10502

A P P E A R A N C E S (CONTINUED)

Nora Marino Queens County Commissioner Taxi and Limousine Commission

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1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 3
2	[gavel]
3	CHAIRPERSON LANDER: Good morning and
4	welcome to the New York City Council Committee on
5	Rules, Privileges and Elections. My name's Brad
6	Lander and I chair the committee. I want to
7	apologize to the other members of the committee and
8	to our guest and guests; I was attending a funeral
9	out on Long Island for this fallen officer and it
10	took a while to get back, so I apologize.
11	We are joined this morning by our
12	Minority Leader Steve Matteo from Staten Island and
13	by Council Member Margaret Chin from Manhattan; other
14	members of the committee will probably join as well;
15	also joined by our Committee Counsel Jason Otano and
16	thank you to the staff of the Council's Investigative
17	Unit, Chuck Davis, Deandra Johnson and Sheena Blaise
18	[sp?] for their work.
19	We have one item for consideration today,
20	following the recommendation of the Queens delegation
21	in a letter dated April 29th, 2016; Mayor Bill de
22	Blasio formally submitted the name of Nora Marino to
23	the Council for its advice and consent regarding her
24	nomination for reappointment to the New York City
25	Taxi and Limousine Commission. If Ms. Marino

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 4
2	receives the advice and consent to the Council and is
3	subsequently reappointed to the TLC, she'll be
4	eligible to complete the remainder of the seven-year
5	term expiring January 31st, 2022; because we've done
6	several TLC appointments and in light of my
7	tardiness, I will skip describing what the TLC does
8	and refer people to earlier hearings where we have
9	gone on about that. I will just note that TLC
10	members other than the chair don't receive
11	compensation, so this is not a salaried position that
12	we're considering and all their proceedings are
13	matters of public record as well.
14	So Ms. Marino, thank you very much for
15	being here this morning and thank you for your
16	patience and if I can just ask if you will raise your
17	right hand to be sworn or affirmed in by the clerk.
18	I mean, by our counsel; I apologize. You can…
19	[crosstalk]
20	COMMITTEE COUNSEL: No need to stand.
21	CHAIRPERSON LANDER: That's fine.
22	COMMITTEE COUNSEL: Do you swear or
23	affirm that the statement you're about to make will
24	be the truth, the whole truth and nothing but the
25	truth? Thank you.

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 5
2	CHAIRPERSON LANDER: Thank you. If
3	you'll give us your opening statement… [background
4	comments] Hm? And I'll point out; we have, you know
5	the materials or prehearing questions, investigative
6	background, et cetera, all in the red binders and
7	Ms. Marino, if you'll go ahead and give us your
8	opening statement.
9	NORA MARINO: Okay, sure. My name is
10	Nora Constance Marino; I have served as the Queens
11	County Commissioner of the TLC since 2011, when I was
12	appointed by then Mayor Michael Bloomberg. I'm an
13	attorney and I have my own private practice, which I
14	have successfully run for many years. My practice
15	consists of personal injury claims, medical
16	malpractice, constitutional violations issues and
17	some family law and divorce as well, as well as some
18	contract disputes. I'm a long-time Queens County
19	resident, having first moved into the borough in the
20	early 1990s and I graduated from the CUNY School of
21	Law at Queens College.
22	I believe my skills as a trial lawyer are
23	an asset to this position and as I am able to focus
24	on facts and I'm aware of multiple sides to a story
25	and multiple issues. Also my experience as a small

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business owner gives me a unique perspective for this
position.

4 In my time thus far on the Commission I 5 have been well-received; I have an open door policy wherein if anyone wishes to discuss an issue with me 6 7 or educate me as to a side of an issue that I have 8 not considered or was not aware of, they can come to 9 my office and sit down with me; I've met with people in the evenings and on weekends to effectuate this. 10 11 I believe this openness and willingness to listen and learn has been well-received by the industry and I 12 13 look forward to continuing to serve my city on this 14 commission.

15 CHAIRPERSON LANDER: Thanks for your 16 opening statement and also for the answers you gave 17 in advance of the hearing, your response to your questions and I just wonder if you ... you know it's 18 19 been an... the last few years on the TLC have been 20 interesting ones, certainly a lot of the issues have 21 been more contentious than perhaps you would've 2.2 expected when you originally agreed to serve ... 23 [crosstalk] NORA MARINO: Yeah, just a little, yeah 24

24 NORA MARINO: Yean, just a little, yean 25 it's been [inaudible].

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 7
2	CHAIRPERSON LANDER: and I just wonder if
3	you could walk us through you don't need to tell
4	us about your opinions on all those things, but just
5	give us a little more flavor for how you've
6	approached some of these contentious issues, you know
7	where you've, you know been persuaded on something
8	maybe you didn't start out agreeing with or where
9	you… you know, just walk us through kind of how you…
10	[crosstalk]
11	NORA MARINO: How
12	CHAIRPERSON LANDER: you know, how
13	you're… how you're representing Queens residents and
14	the Council in thinking about these tough issues.
15	NORA MARINO: Oh well I have to say when
16	I first came on the Commission I really didn't know
17	anything about this industry and I barely knew the
18	difference between a yellow, a livery and a black car
19	and you're kind of in this position where all of a
20	sudden you're making decisions that are going to
21	affect people's lives and being a small business
22	owner myself and being an attorney, I always would
23	try to turn around and say what if there were nine
24	members that were making decisions on my industry who
25	knew nothing about my industry and I really I

1 COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 8 2 thought that was important that ... the way to rectify 3 that is to really speak to people and listen to what 4 everyone has to say from every side, whether it's a driver or an owner or an agent or a citizen, I mean 5 you need to hear what everyone has to say and I 6 7 needed to get educated, and I spent a lot of time the 8 first couple years really just sitting down and 9 speaking with people and you know we had some very contentious votes, which is amazing, because from 10 11 what I understand, it was quite calm before 2011 it 12 seems and all these crazy things came up at once, in 13 a matter of a few years between the Taxi of Tomorrow 14 and raises and the green cars and now we have Uber. 15 But I think that no matter what the issue is, you 16 have to listen to people who know the industry, 17 'cause they know it way better than me or any of us 18 that sit on the board 'cause they're living it every 19 single day and it's their jobs and it's their 20 livelihood and there's different aspects to that; you 21 have the owners and the drivers and everyone has different interests, and I remember at one hearing 2.2 23 someone described -- it was very well described; they said it's like taking a balloon, if you push it on 24 one end it affects it on another end, and so many of 25

1 COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 9 our votes are like that; you know, it might help one 2 3 section of the industry; it might hurt another. So 4 it's really important to be well rounded in the information you receive and the knowledge you gain 5 and you only gain that from putting time into it and 6 7 talking to people and listening to what they have to say about it and try to make a decision that you know 8 9 you feel is really the best for everyone and I know that there have been some very, as you said, 10 11 contentious votes the last few years. I initially 12 did not vote yes on the green cars and looking back 13 now, I think they're great, so ... but you live and learn; I mean I'm not perfect, I don't think any of 14 15 us are perfect. That's probably the only vote I 16 would probably change now in retrospect as a Monday morning quarterback, but most of my votes I believed 17 18 were the right thing to do and I wanna continue that. 19 CHAIRPERSON LANDER: Now one other where 20 I know you sort of, you know, voted against what the staff and administration recommendation were was the 21 Taxi of Tomorrow ... 2.2 23 NORA MARINO: Yes, [inaudible] ... [crosstalk] 24 25

1 COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 10 2 CHAIRPERSON LANDER: just maybe walk us 3 through kind of what persuaded you that that was not... 4 you know, why... you know, explain that vote; how you 5 came... [crosstalk]

NORA MARINO: The Taxi of Tomorrow was, 6 7 again, you know very contentious and I gave that a 8 lot of thought, I really did. I know it looked very 9 nice on the outside to have this uniform taxi in the city and had all these amenities, but I felt that 10 11 limiting people's choices, you know the owners, the 12 fleet owners and individual owners, limiting their 13 choices or actually, eliminating their choices and 14 saying this is the car you have to drive; I didn't 15 think that was really right for them; I also didn't 16 think it was right in the sense that we would be 17 eliminating any competition; it would give us ... 18 whoever was successful with that bid and got the 19 contract now has a monopoly over taxis in one of the 20 greatest and largest cities in the world and you run 21 the risk of well this, you know, you only cost 25 2.2 cents, well guess what; you can't get it anywhere 23 else, it's \$4.00 now. And I just saw a lot of room for problems; what if there's a recall? What if 24 there's a recall and you have to pull these cars off 25

1 COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 11 2 the road; now what, the entire industry is paralyzed. 3 And what really disturbed me; we were just coming out 4 of the recession at that point and it was outsourcing jobs; these vehicles were not made in America; forget 5 in New York State, they weren't even made in America; 6 7 it was I think you know, the cars are being made in 8 Mexico, so we're outsourcing; I mean we're government 9 and we're supposed to be supporting American jobs and we are gonna... giving this contract to the only 10 11 company that we're gonna allow to make these cars and 12 they're doing it in another country. So those are 13 the only reasons I can remember off the top of my 14 head; I know if I read through the minutes there's 15 probably more, but I felt very strongly against ... 16 about the Taxi of Tomorrow and I still do, I still 17 don't think it's a good idea. 18 CHAIRPERSON LANDER: I have a few more 19 questions, but I suspect some of them will get asked 20 by my colleagues, so I will hand it off. We've also been joined by Council Members Dickens and Rose and 21 2.2 Council Member Chin has questions. 23 COUNCIL MEMBER CHIN: Thank you. Good afternoon. 24 NORA MARINO: Good afternoon. 25

1 COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 12 2 COUNCIL MEMBER CHIN: In your question, 3 it was interesting to see that you list one of the 4 greatest issues for the TLC right now is app-based 5 technology and so maybe you can go, you know, talk about that a little bit more, how you see this really 6 7 affecting the whole industry, like the yellow cabs 8 and also people who don't utilize apps, so how do we 9 make sure that they also get the services that they need? 10

11 NORA MARINO: Well I'm gonna answer your 12 last question first. The way we make sure that 13 people don't use apps to get service is by keeping 14 the yellows, greens and liveries and black cars on 15 the road in the current system. The app-based 16 industry I think is turning things upside down, not just in this city, but I've done a little research; I 17 18 mean San Francisco I think is where Uber started, it's rocking the boat for sure, Uber is rocking the 19 20 boat and I think ... the way we have our setup here in 21 New York City was set up I believe in the 70s by 2.2 Mayor Koch when he separated the yellow cars from 23 livery cars and made rules where yellow cars cannot have radios and can only do street hails and liveries 24 could not do street hails but could only have radios 25

1 COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 13 2 and get radio calls and then the black cars were 3 accounts, and that worked very well for 30-something 4 years or maybe 40 years; my math isn't too good. Now 5 we have this app-based industry that's come in and what we've done is we've tried to fit them into an 6 7 existing category; either the yellow/green, livery or black car, but they're really ... I mean it's a really 8 9 unique situation, 'cause they kinda have characteristics from one but not all of them and then 10 11 they have some characteristics of another but not all 12 of that and it's a really gray area and I think the 13 solution would've been to have really cut out a 14 fourth category for the app-based companies. Of 15 course, you know again, this might be Monday morning 16 quarterbacking, but it's not something I don't think 17 we can still proceed with. They're definitely 18 hurting the other industries because they get certain 19 advantages that the yellow cars don't have and we 20 have so many restrictions on yellow cars, I mean 21 frankly, I think we have our foot on their throats 2.2 really in a lot of ways and I've heard this complaint 23 from drivers and owners, you know repeatedly throughout the years and we have so many rules; I 24 mean our rule book is like this big for the yellows 25

1 COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 14 2 and the app-based companies don't really have to 3 abide by any of those rules, but they're getting all the benefits of a yellow car, so... I mean I don't know 4 5 what the answer is as I sit here, but it definitely needs to be addressed; I think carving out a fourth 6 7 category is the way to handle it so we can at least level the playing field, 'cause I don't think it's 8 9 leveled, I mean over the Christmas holiday, and this is just kind of burned in my brain, I was going to a 10 11 Christmas party at night, in the evening and I was 12 walking on the West Side and a yellow cab was pulled 13 over and he had his hood open; he was fixing 14 something in his car and so he was out of the car and 15 he looked up and he recognized me and he said, "Oh my 16 good, you're Commissioner Marino," and I was like, 17 wow, geez [inaudible] celebrity and I'm flattered 18 that he recognized me, but what really stuck in my 19 brain was he said to me, you know, "Please, Uber's 20 killing us; I can't feed my family. Please, you have 21 to do something," and I was speechless and I was 2.2 standing on the street, it just ... I mean my heart 23 broke and I was speechless, 'cause I felt like I don't know how to help you; I don't know what to do 24 with this technology; I don't know how to handle 25

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 15
2	this. But and that really stuck with me; it still
3	does; he was like pleading with me and it was and I
4	feel it is incumbent upon us to do something. I
5	don't know what the future holds, I mean you can't
6	stop technology, but I think we need to balance
7	things a little bit better than they're being
8	balanced now, I mean I think the apps are getting all
9	the benefits and having none of the burdens and
10	that's the problem and of course they're going to
11	have an advantage in the entire industry that way.
12	So I think that is our biggest challenge right now.
13	COUNCIL MEMBER CHIN: Yeah, I I mean
14	somehow I do agree with you in terms of the yellow
15	cab, 'cause every time I get into a yellow cab I talk
16	to the drivers [interpose]
17	NORA MARINO: Yeah me too. Yeah.
18	COUNCIL MEMBER CHIN: and it's getting
19	tougher and tougher and a lot of them are having a
20	hard time… [crosstalk]
21	NORA MARINO: Yeah, and
22	COUNCIL MEMBER CHIN: so we have to
23	really see how we can, you know help them, but also
24	I know they are also trying to get yellow taxis to
25	use apps also, but I think that's something that in
I	I

1 COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 16 2 the long run we have to really work on and i... 3 [crosstalk]

4 NORA MARINO: Hey and that's another possibility with a universal app and I would support 5 that completely, because it's gonna go under 6 7 otherwise; I just think, you know 10 years from now I think yellow cars could be a thing of the past if 8 9 things continue in the way they're going, that's what's going to happen, I just ... I could be wrong, I 10 11 don't have a crystal ball, but I think we're going in a direction where they could be facing oblivion, so 12 13 either we own up to that and say okay, this is the 14 future, you know the future New York City is not 15 gonna have yellow cabs and fine, if we're gonna go in 16 that direction, let's at least own it and acknowledge 17 it and move in that direction, but if we wanna save 18 what's here and try to make it fair so everyone has a 19 chance to stay in business, I think we should do 20 that. I mean I was in Albany the other day on behalf 21 of my day job and I was lobbying with the New York 2.2 State Trial Lawyers and we were in an assemblyman's 23 office from Staten Island and somehow Uber came up in the conversation and he mentioned that a long-time 24 livery company of about 40 years just shut its doors 25

1 COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 17 2 because they can't compete with Uber and I said, "You 3 said a long-time company, well how long have they been there?" And he said, "40 years." And look, 4 businesses do come and go in life, I mean you know, 5 typewriter companies don't have businesses anymore, 6 7 film developing stores don't have business anymore, 8 so that's the flip side of it, you know technology 9 does change things and it does make certain industries obsolete. So it's a lot to think about; I 10 11 mean I certainly don't have answers as I sit here, as 12 I'm sure none of you do either; if anyone does, I'd 13 love to hear ideas, but we really need to think about what direction we wanna take this and how we wanna 14 15 deal with it, because they could be obsolete ... it 16 could be inevitable that they're obsolete, there 17 could be something we could do; there's a lot to talk 18 about. 19 Thank you, Council CHAIRPERSON LANDER: 20 Member Chin; we've been joined by Council Member 21 Garodnick. Any... Any of my other, my col... oh, Council Member Dickens. 2.2 23 COUNCIL MEMBER DICKENS: Thank you so much, Chair and thank you so much for your testimony 24 and for being here this afternoon. 25

1 COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 18 2 NORA MARINO: It's alright. Thank you. 3 COUNCIL MEMBER DICKENS: You are correct 4 that industries do change and technology is what is 5 going on today; I don't know if it's always the best, because that can fail also, but having said that, the 6 7 reason Uber and Lyft and those are able to survive is, and this is in my community and it still occurs, 8 9 although not to the same degree; I can go and try to hail a yellow cab right outside of City Hall and they 10 11 won't stop for me or when I tell them where I'm going 12 in Harlem, they flip the off duty sign, so even 13 though it's not to the same degree as it was say 10 14 or 15 years ago, I'm still experiencing that level of 15 prejudice from yellow cabs, whereas Uber goes 16 anywhere I tell them to go or Lyft goes anywhere I 17 tell them to go. So in my community it's still a 18 problem and we've got yellow cabs now in the streets 19 of Harlem and East Harlem and West Harlem, we 20 definitely do... [interpose] 21 NORA MARINO: And the greens too you 2.2 have. 23 COUNCIL MEMBER DICKENS: Oh absolutely the greens, but there's another issue with the 24 25 greens, because ... and I support the greens, I fought

1 COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 19 2 for the greens when that was on the table here at the 3 Council, but the greens seem to cost a few dollars 4 more than the yellow cabs do, by the way, so I just wanna put that out there so that we're aware that 5 there's a differential and for those that can least 6 7 afford it, it's a problem, because I've been getting complaints in my office about the difference between 8 9 the cost of taking a green cab and a yellow cab. So I wanna put that out there and I did wanna put out 10 11 about the complaints that I get and that I have about the yellow cabs are not, still many not wanting to go 12 into communities of color. 13 14 NORA MARINO: Or communities that are

15 far, that are still within the five boroughs, 'cause 16 actually, I left a TLC hearing a year or two ago and 17 I used ... I always take the train, but I just decided I 18 was gonna treat myself and I was gonna take a taxi 19 and I hailed a cab, and I live way out in northeast 20 Queens, it's in city limits, but it's northeast 21 Queens, I get in the car and I tell the guy where I'm going and he said, "Oh, that's Nassau County." I 2.2 23 said, "No, that's Queens County." He goes, "No, I'm sure that's Nassau County." I said, "Well that's 24 funny, 'cause I'm the Queens County Commissioner of 25

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 20
2	the TLC, so I think I have to live in Queens,"
3	[laughter] and the blood drained from his face and he
4	goes, "Oh my god," and I'm like, "Don't worry, just
5	take me," but I said, "but you really shouldn't do
6	that; if someone you know if it's Queens or Brooklyn
7	or King or Staten Island, you have to take them and
, 8	he was like, "I'll never do it again." [background
9	comments] Yeah. [crosstalk]
10	COUNCIL MEMBER DICKENS: So because
11	[laughter]
12	NORA MARINO: And uh But I know
12	[inaudible] [crosstalk]
14	COUNCIL MEMBER DICKENS: So… yeah, yeah
15	NORA MARINO: Yeah.
16	COUNCIL MEMBER DICKENS: you know exactly
17	what I'm talking about, whether it's [crosstalk]
18	NORA MARINO: Yeah.
19	COUNCIL MEMBER DICKENS: distance or the
20	case with me; it's color [crosstalk]
21	NORA MARINO: Whether it's distance or
22	ethnicity or race or gender, who knows, yeah, that is
23	an issue, because the driver does have that ability
24	to make that choice, whereas, like you said with
25	Uber, they just show up and they don't know.
I	

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 21
2	COUNCIL MEMBER DICKENS: And you know, I
3	know that you would tell me to lodge a complaint and
4	frequently you know, I should lodge a complaint and
5	frequently I don't I have in the past; I don't
6	because of the time and the frustra so now
7	sometimes, like I told my colleague, I stand with a
8	sign, "I'm not going to Harlem."
9	[laughter]
10	NORA MARINO: Well lodging a complaint is
11	probably a lot easier than you think now, because
12	with our cell phones you could just snap a picture of
13	their number and then do it later [crosstalk]
14	COUNCIL MEMBER DICKENS: Yeah.
15	NORA MARINO: when you have time. You
16	don't have to get a pen and paper and all that
17	[crosstalk]
18	COUNCIL MEMBER DICKENS: Usually if they
19	don't take me, I just go on to the next one, you
20	know, because I'm usually in a rush, I'm usually
21	late… [crosstalk]
22	NORA MARINO: I know. But we should know
23	who those drivers are, you know, we really should
24	[crosstalk]
25	

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 1 22 2 COUNCIL MEMBER DICKENS: But... alright, 3 thank you, I just wanted to put that on the table so 4 that... [crosstalk] NORA MARINO: No, I [inaudible] ... 5 [crosstalk] 6 7 COUNCIL MEMBER DICKENS: that you, you know, sitting on TLC would still be aware that these 8 9 are issues that come up... [crosstalk] NORA MARINO: Can I ask you a question? 10 11 With the Uber, 'cause you're saying the green cars 12 are a couple of dollars more; what about ... 'cause I've 13 never taken... [crosstalk] COUNCIL MEMBER DICKENS: Well now Uber ... 14 15 that's a whole different [inaudible]... [crosstalk] NORA MARINO: Yeah, that's a whole ... 16 17 COUNCIL MEMBER DICKENS: you choose to 18 take Uber or Lyft or whatever because you have to 19 sign up with a credit card and whatnot and they have 20 differentials. In other words, they'll charge you 21 more during certain hours, during peak hours ... 2.2 [crosstalk] 23 NORA MARINO: Yeah, [inaudible] ... 24 25

1 COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 23 COUNCIL MEMBER DICKENS: 2 [inaudible] 3 hours, there's an additional charge, sometimes as much as twice as much... [crosstalk] 4 NORA MARINO: I know and I think that's 5 horrible. 6 7 COUNCIL MEMBER DICKENS: when it's peak hours, so that's different, but that's by choice; 8 9 someone can choose to join up with Uber or choose to join up with Lyft and now there's a third one out 10 11 there, but in the case of a yellow cab or a green 12 cab, you stand out, supposedly and call them; it's 13 just like when you did the black cars, you call them ... 14 [crosstalk] 15 NORA MARINO: Right, exactly. 16 COUNCIL MEMBER DICKENS: you didn't hail 17 them in the street; you call them and so that was a 18 choice; you intentionally went and called them on the 19 phone; Uber you don't call, you use your phone ... 20 [crosstalk] 21 NORA MARINO: Oh right, right. 2.2 COUNCIL MEMBER DICKENS: but it's the 23 same concept; in the case of the yellow and green you're standing out hailing them as a public John Q. 24 25 Citizen. Thank you.

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 24
2	NORA MARINO: Thank you.
3	CHAIRPERSON LANDER: Thank you, Council
4	Member Dickens. Council Member Garodnick, followed
5	by Council Member Rose.
6	COUNCIL MEMBER GARODNICK: Thank you very
7	much. And hello; I really just wanted to ask one
8	question; it may be a multiple part question, but it
9	really has to do with abstentions in your record
10	since being appointed. I see an abstention on the
11	"owner must drive" rules, the abstention on the sex
12	trafficking, an abstention on E-help pilot program,
13	and the TPEP cleanup rules and I just figured I would
14	ask as to what prompted the abstentions in those
15	cases; what generally prompts an abstention for you
16	when you're seeing a matter before the TLC and
17	certainly any light you could shed on those
18	particular issues would be great.
19	NORA MARINO: I don't have an independent
20	recollection of each one of those votes; I'll take
21	your word for it; I do kind of remember the sex
22	trafficking vote. But I haven't voted with an
23	abstention for quite some time; I think the last one
24	was probably a couple years old at least
25	

COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 25
COUNCIL MEMBER GARODNICK: June 20th,
2013, I think.

NORA MARINO: So three years ago. 4 COUNCIL MEMBER GARODNICK: 5 Yeah. NORA MARINO: But generally I ... we ... it 6 7 hasn't been the same I think under this new chair, but we were forced to vote on issues that I just 8 9 don't think we ever had enough information on; we'd come in, we'd have this hearing, people would speak 10 11 and it'd be like okay, vote and there were questions 12 and there were things that needed to be explored and 13 I guess that was my way of saying you know, I can't 14 vote yes and I can't vote no because I need more 15 information, we had 50 speakers, 50 people commented who all said, you know intelligent things that were 16 17 all conflicting with one another; I mean I wanted to 18 digest it, I wanted to maybe follow up with further 19 questions and I always said, let's have a hearing and 20 then do the vote later so you can, you know explore 21 more and get questions answered and we were forced to 2.2 vote and so I would say well I can't vote yes and I 23 can't vote no because I don't have enough information. 24

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 26
2	COUNCIL MEMBER GARODNICK: So that makes
3	a lot of sense, in fact it's something which also
4	animates this committee, to the great credit of our
5	chairman we tend to have these hearings and we digest
6	it and then we vote at a subsequent meeting, which
7	allows us to I'm sure there will be 50 or 60
8	people on your appointment today with conflicting re
9	no, I'm just teasing, I'm sure it's not gonna be like
10	that [laughter] but if there were, at least
11	[crosstalk]
12	NORA MARINO: Right.
13	COUNCIL MEMBER GARODNICK: we would have
14	the chance to think about it and process it
15	[crosstalk]
16	NORA MARINO: Exact in fact, we'd be
17	hearing on these major issues, we weren't just
18	hearing two or three people and we would be there I
19	mean some of those votes, we were there like three,
20	four hours you know listening to the public; how do
21	you just say okay, I'm done now and let's vote, I
22	mean
23	COUNCIL MEMBER GARODNICK: But these were
24	not situations which you felt like you were somehow
25	conflicted about I'm sorry, not conflicted in terms
l	

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 27
2	of your view, but conflicted personally or anything
3	in the ability to cast a vote; it was just that you
4	felt like you did not have enough time to process
5	[crosstalk]
6	NORA MARINO: I did not have enough
7	information, yes… [crosstalk]
8	COUNCIL MEMBER GARODNICK: O Okay.
9	NORA MARINO: or you know, if someone
10	brought up a really good point that conflicted with
11	someone else's really good point, you wanted to
12	follow up, you wanted to ex well I did, I wanted to
13	explore them.
14	COUNCIL MEMBER GARODNICK: Good, I think
15	that sounds totally reasonable. Now you did say you
16	remembered the sex trafficking thing, so why don't
17	you tell us about that.
18	NORA MARINO: Yeah, I think my problem
19	with… because everyone was like, you voted no on
20	that, you know, or I abstained on that, but I think
21	the reason why I abstained on that vote was because I
22	thought the way the rule was written was very unfair
23	to the drivers, because it… if they were caught
24	transporting anyone regarding sex trafficking they
25	were subject to a \$10,000 fine, but yet they didn't

1 COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 28 2 have to have any knowledge of it whatsoever. So it 3 was just the ... it was ... it's like this FedEx lawsuit 4 that came about a couple years ago where the federal 5 government prosecuted FedEx for shipping illegal substances, including drugs and FedEx was like, I 6 7 don't know what's in the packages, I mean we get a 8 package, they pay; we ship it, and it was the same 9 thing with the way this rule was; if a driver gets caught with ... if someone just hails a cab and they get 10 11 transported and they pay and they leave and to the driver it's another fare, but it's later found out 12 13 that that was a sex trafficking transport; the 14 driver's responsible and has to pay \$10,000. I 15 didn't think that was fair at all and I felt that the 16 rule needed to be revised to protect the driver 17 somehow; I mean if he has knowledge, if someone gets 18 in and says, "Hey, I'm sex trafficking; can you take 19 me here?" and then they take them, okay, I think that 20 warrants a fine, but if you're just picking up a fare 21 off the street and you don't know; maybe it's a 2.2 father and his daughter or that's what you're 23 thinking, I mean you don't know; how can we make this poor driver pay \$10,000, I mean these guys aren't 24

1 COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 29 2 making a lot of money and with no hearing, no 3 administrative proceeding, it just wasn't fair to me. 4 COUNCIL MEMBER GARODNICK: Okay. Thank 5 you; you answered my questions; I appreciate it. 6 Thank you. 7 CHAIRPERSON LANDER: Thank you, Council Member Garodnick. Council Member Rose. 8 9 COUNCIL MEMBER ROSE: Thank you. I'd like you to take a message back to the Commissioner 10 11 and think... uh-oh. You're gonna be pleasantly 12 surprised that I really appreciate the fact that 13 Staten Island now has an office and a place where you 14 know our drivers can go without having to go out to 15 Queens and spend an entire day and lose business, so you know, tell the Commissioner I really appreciate 16 17 it; it's been a long time coming... [crosstalk] 18 NORA MARINO: I think ... 19 COUNCIL MEMBER ROSE: I'm exhaling ... 20 NORA MARINO: Commissioner Root [sp?] had 21 a lot to do with that... [crosstalk] 2.2 COUNCIL MEMBER ROSE: Uhm-hm. 23 NORA MARINO: so he should ... and he just retired, after 25 years on the Commission. 24 25

1	
	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 30
2	COUNCIL MEMBER ROSE: So I wanted, you
3	know, I want the Commissioner to know that.
4	And I have a concern about the green car
5	industry; it hasn't seemed to catch on in Staten
6	Island at all and I don't know how it's doing in the
7	other boroughs, so have there been any conversations
8	about the green car industry; is it truly viable; are
9	you looking at maybe other options in outer boroughs
10	where maybe it's not working, the green car industry?
11	I just wanna know if it's on the Commission's, you
12	know radar.
13	NORA MARINO: Not to my knowledge; I'm
13 14	NORA MARINO: Not to my knowledge; I'm not always privy to what's on their radar, what
14	not always privy to what's on their radar, what
14 15	not always privy to what's on their radar, what they're working on behind the scenes so to speak; I
14 15 16	not always privy to what's on their radar, what they're working on behind the scenes so to speak; I will say in my neighborhood, in northeast Queens, we
14 15 16 17	not always privy to what's on their radar, what they're working on behind the scenes so to speak; I will say in my neighborhood, in northeast Queens, we don't see a lot of green cars either, so I can relate
14 15 16 17 18	not always privy to what's on their radar, what they're working on behind the scenes so to speak; I will say in my neighborhood, in northeast Queens, we don't see a lot of green cars either, so I can relate completely. I think the issue though is again, the
14 15 16 17 18 19	not always privy to what's on their radar, what they're working on behind the scenes so to speak; I will say in my neighborhood, in northeast Queens, we don't see a lot of green cars either, so I can relate completely. I think the issue though is again, the cars are gonna go where the money is, so I live in
14 15 16 17 18 19 20	not always privy to what's on their radar, what they're working on behind the scenes so to speak; I will say in my neighborhood, in northeast Queens, we don't see a lot of green cars either, so I can relate completely. I think the issue though is again, the cars are gonna go where the money is, so I live in Queens; I'm sure at Queens Center Mall there's
14 15 16 17 18 19 20 21	not always privy to what's on their radar, what they're working on behind the scenes so to speak; I will say in my neighborhood, in northeast Queens, we don't see a lot of green cars either, so I can relate completely. I think the issue though is again, the cars are gonna go where the money is, so I live in Queens; I'm sure at Queens Center Mall there's probably a lot of green cars, but by my in northeast

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 31
2	COUNCIL MEMBER ROSE: Now Staten Island
3	in its entirety is not so much.
4	NORA MARINO: Yeah.
5	COUNCIL MEMBER ROSE: Yeah, I
6	NORA MARINO: Yeah, so
7	COUNCIL MEMBER ROSE: I was just
8	wondering if there were any conversations about how
9	to better serve maybe those communities where that
10	particular service was supposed to fill some of the
11	gaps. And [background comment] I just have a last
12	comment. I noticed, by your responses to the
13	questions and to Council Member Garodnick's
14	questions, that you seem to strike a balance between
15	what's good for the consumer and the driver, and I
16	just wanna say that that's somewhat unique; we
17	represent the people and the consumer and we are
18	looking for a set of justice for the consumer, but I
19	really appreciate that you have been able to sort of
20	strike the balance where the driver is also
21	considered, the driver's [inaudible] [crosstalk]
22	NORA MARINO: Thank you, [inaudible]
23	COUNCIL MEMBER ROSE: to the longevity
24	of, you know, I think the industry, because I just
25	think you need to strike that and so [crosstalk]
I	

1 COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 32 2 NORA MARINO: Yeah, and I agree ... 3 COUNCIL MEMBER ROSE: I just wanted to 4 thank you, you know for ... [crosstalk] 5 NORA MARINO: I appreciate your words very much. 6 7 COUNCIL MEMBER ROSE: for bringing that 8 sort of perspective to the Commission. 9 NORA MARINO: My vote ... I felt, like I said before, I would put myself in their shoes and 10 11 how would I feel if nine people said okay, we're 12 gonna regulate the package of law and none of them ever [inaudible] day in their life and that's how I 13 14 feel sometimes, like I don't ... you know I didn't know 15 the industry, so I value the opinions of the drivers and the owners and the agents, you know they can 16 17 educate me, so I'm open to hearing what they have to 18 say and I think I owe it to the industry to consider 19 all those perspectives in addition to the riding 20 public. 21 COUNCIL MEMBER ROSE: I just think it's important that we have people on the Commission that 2.2 23 can look at both sides, but I'm still with Council Member Dickens; I've had that experience, where I was 24 refused a ride, so. 25

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 33
2	NORA MARINO: Please Please snap take
3	out your phone and please, we have to know who these
4	people are; it's not gonna stop if we don't know who
5	they are, because if they get a fine or they get a
6	suspension, that's gonna make it stop; when you hit
7	people in the pockets, that's when you get a
8	reaction, but if we don't know who they are, we can't
9	do anything.
10	COUNCIL MEMBER ROSE: Thank you.
11	CHAIRPERSON LANDER: Alright, I have a
12	couple more questions; we won't go on all day,
13	obviously these are issues we could talk about more
14	than all day, but… [crosstalk]
15	NORA MARINO: Yes, uh-huh, [inaudible]
16	CHAIRPERSON LANDER: one issue that
17	there are a couple issues the Council is really
18	wrestling with here; you know we've passed a few new
19	laws in relationship to some of the shifts in the
20	industry and [inaudible] in particular, but we're
21	still grappling with a few of them, so accessibility
22	is a big one, especially the total lack of
23	accessibility in the FHV and Uber world and I just
24	wonder what your thoughts are on how we can do more,
25	you know, we're doing some things in yellow, to be

1 COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 34 2 sure, but in yellow, green, FHV space [sic] to 3 achieve a much higher percentage of accessible ... 4 [crosstalk] 5 NORA MARINO: And... CHAIRPERSON LANDER: vehicles than we now 6 7 have. 8 NORA MARINO: that's a great point and 9 again it goes to saying we have all these rules for the yellows, but the app-based companies have no 10 11 rules for this and they're the ones really, you know, 12 taking up a tremendous percentage of the business on the streets. So I definitely think there needs to be 13 14 some type of requirement for them as well, I mean 15 Uber is what, a multibillion dollar company and they 16 don't have to do it; then you have some of these cab 17 drivers that are just scraping to get by and they 18 have to do it, so it's very unbalanced right now. Ι 19 think a 100 percent accessible industry is 20 unrealistic, I just do; I don't think it's realistic, 21 at least at this point in time; maybe in the future, but certainly we need to do better than we're doing 2.2 23 now. I have heard complaints from people and it's really, it's heartbreaking; I mean here is someone 24 who's disabled, like I can't get a cab and it's ... 25

1 COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 35 2 'cause people said it to me and again, it's like, I 3 want an answer for them; I wanna have a solution and 4 I don't right now. So it's something I think we need 5 to work on; I think we need to set a goal, whether it's, you know, 20 percent or ... and I'm just making 6 7 that number up; some type of a percentage, 'cause the... I've done a little research into this as well, 8 9 the disabled population in the city is a very low percentage, you know thank God, it's a very low 10 11 percentage, it's like .0... I mean it ... I think it's 12 even less than 1 percent; don't quote me on that, but 13 it may be a single digit percent; it's very low. So 14 we would need more not percentage of the fleets, 15 'cause just statistically it wouldn't work out any 16 other way, but we need to set a goal and we need to 17 include all aspects of the industry, the yellows, the 18 liveries; not so much the black 'cause they're more 19 account-based, so ... I mean we could include them, but 20 I think it's more the public, you know, yellows, liveries and app-based, I mean they have to pitch in 21 here too, they're profiting off of this industry, 2.2 23 they need to pitch in to level the field here. CHAIRPERSON LANDER: Good, I mean I think 24 there's a real goal here to get there and whether we 25

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 36
2	do that with a surcharge and then some kind of
3	centralized dispatch or whether we do that with a
4	percentage of any large base [sic] [crosstalk]
5	NORA MARINO: I think the centralized
6	dispatch is a great idea; someone just mentioned that
7	to me and that I think is a terrific idea; I would
8	love to explore that.
9	CHAIRPERSON LANDER: Alright, thanks.
10	Those of us that deal with Access-A-Ride I think have
11	some hesitance as to whether centralized [background
12	comments] dispatch is the way to go, although maybe
13	in the new… you know, if it was centralized… anyway,
14	so… [interpose]
15	NORA MARINO: Well wait; no… well la… may
16	I explore that?
17	CHAIRPERSON LANDER: Of course, please.
18	NORA MARINO: No, I have heard nightmares
19	about Access-A-Ride, but when you say centralized
20	dispatch, don't you mean that it would be the cars on
21	the street, but it would be like a separate way to
22	tell it?
23	CHAIRPERSON LANDER: Well I mean I've
24	heard two different models for how we could do better
25	in accessibility for FHVs and Uber and Lyft; one is

1 COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 37 2 that for any... a base over some size, they'd be required to have some percent of vehicles under 3 4 contract that were accessible and so they would be in their own service area and they'd ... let's say it was 5 20 percent; they'd have to make sure they had 20 6 7 percent of their cars that were accessible and 8 wherever they were you'd have those cars. Another 9 way you could do it is, put a surcharge on all the FHVs and then yes, have some sort of system where you 10 11 are using that money to help people have accessible 12 FHVs and Uber and Lyft and then you'd put in... you 13 know then the disabled rider would, you know, either 14 call or app into that centralized dispatch and that 15 dispatch would get one of those cars to meet that 16 ride need, and maybe in the world of technology that 17 we have now that could work sufficiently for the Access-A-Ride model, which is a centralized dispatch; 18 19 it does not provide the level of service... [crosstalk] 20 NORA MARINO: I agree. 21 CHAIRPERSON LANDER: that we want, so ... 2.2 [crosstalk] 23 NORA MARINO: I agree, if it's anything like Access-A-Ride, then that's not the answer, 24 because ... I mean I had a client once I was meeting 25

1	COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 38
2	somewhere and he was disabled and he was like, "Oh I
3	have to leave like three hours before." I said,
4	"Why?" He goes, "That's how Access-A-Ride is; you
5	don't know when they're gonna sh" I was like, "What;
6	what do you mean you don't when they're gonna show,"
7	it was horrible; I mean I think I sent him a car,
8	but
9	CHAIRPERSON LANDER: Yeah and I mean the
10	MTA at our hearing the other day said that they are
11	looking at trying to use the new technologies to
12	change the way that they do [inaudible] reservations,
13	so… [crosstalk]
14	NORA MARINO: We definitely have to do
15	better with that, all of us; that's… [crosstalk]
16	
17	CHAIRPERSON LANDER: Alright, so but
18	we'll work together to figure out some approach
19	there. One thing we're looking at at the Council;
20	there was an effort to put some kind of driver
21	benefits fund in place, but the courts ruled that the
22	TLC didn't have the power to do it on its own, so
23	we're now considering legislation that the Council
24	would pass that would give the TLC authority to
25	create a driver benefits fund [crosstalk]

1 COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 39 2 NORA MARINO: I vaguely remember that, 3 yeah. 4 CHAIRPERSON LANDER: in which some ... again, it would, you know, likely have to be done 5 through a surcharge and then that would be available 6 7 to drivers for some range of help or other benefits. So you don't have a position on that one way or the 8 9 other ... 10 NORA MARINO: I think ... 11 CHAIRPERSON LANDER: without knowing more, which is fair. 12 NORA MARINO: Yeah, I think off the top 13 14 of my head what I'd say about that is; you know it's 15 gonna depend on the surcharge and it's gonna depend on if this is what they want. I am assuming most of 16 17 them would want it, I mean I'm self-employed; I don't 18 have any type of benefits plan, so I would love a 19 benefits plan for a small surcharge, but that's 20 something I'd really like to get feedback from the 21 industry stakeholders themselves and see how they feel about it; what they'd be willing to pay; what 2.2 23 they can afford to pay for the surcharge, 'cause these guys really ... you know after they pay for their 24 cars and after they, you know, pay all this out at 25

1 COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 40 2 the end of the day, you know they work these grueling 3 12-hour shifts and it's not a lot of money, so that's 4 something I would definitely wanna get in put from 5 the drivers themselves. CHAIRPERSON LANDER: Good. 6 Well obviously we could keep going 'cause there's many 7 8 more issues, but I think you've shown, you know, both 9 a knowledge of a lot of the issues we're facing and for someone who didn't have any experience in the 10 field before... [crosstalk] 11 12 NORA MARINO: [inaudible] [laugh] ... 13 CHAIRPERSON LANDER: you've learned a lot 14 and that you bring a refreshing openness and not a 15 kinda knee jerk approach to it, so unless any of my 16 colleagues have further questions, we'll close the 17 hearing... 18 NORA MARINO: Okay. 19 CHAIRPERSON LANDER: for the reasons you 20 outlined, we don't vote today; we give our members a chance to... [crosstalk] 21 2.2 NORA MARINO: I hated that; I was like 23 what do you mean we have to vote right now; I can't, I have to [inaudible]... [crosstalk] 24

1 COMMITTEE ON RULES, PRIVILEGES AND ELECTIONS 41 CHAIRPERSON LANDER: no, and we know 2 3 probably right now we could, but [laughter] it is better practice to make it that you have a couple of 4 days to review and research and [inaudible] ... 5 6 [crosstalk] 7 NORA MARINO: Sure. Sure. CHAIRPERSON LANDER: before you have to 8 9 make your decision, so thank you very much ... NORA MARINO: Thank you. 10 CHAIRPERSON LANDER: no one else from the 11 12 public decided to testify, so we will go ahead and close [gavel] the public hearing and the committee 13 will resume from recess on the 25th. Great, thank 14 15 you. 16 NORA MARINO: Thank you very much. Thank 17 [background comments] you. 18 19 20 21 22 23 24 25

CERTIFICATE

World Wide Dictation certifies that the foregoing transcript is a true and accurate record of the proceedings. We further certify that there is no relation to any of the parties to this action by blood or marriage, and that there is interest in the outcome of this matter.



Date _____ May 23, 2016